

State Water Resources Control Board



Executive Office

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February 6, 2002

To: Enclosed Service List

PETITION OF IMPERIAL IRRIGATION DISTRICT AND SAN DIEGO COUNTY WATER AUTHORITY FOR APPROVAL OF LONG-TERM TRANSFER OF CONSERVED WATER - REVISED NOTICE OF PUBLIC HEARING AND AMENDMENT TO PETITION

Enclosed please find a revised notice of amendment to and public hearing on the petition of Imperial Irrigation District (IID) and San Diego County Water Authority (SDCWA) for approval of a long-term transfer of conserved water. The enclosed notice supercedes a notice of public hearing issued on December 20, 2001. The revised notice makes changes based on information received at a pre-hearing conference held on January 23, 2002. I encourage participants in the upcoming State Water Resources Control Board (SWRCB) hearing to read the revised notice carefully because it contains a number of changes. The following describes the more significant changes to the notice.

At the pre-hearing conference, some participants requested that all or some portions of the hearing be held in Imperial County. In response to this request, the SWRCB will hear policy statements from parties and interested persons on April 22, 2002, at the Barbara Worth Resort in Holtville, California. An interpreter will be available to translate the proceeding into Spanish, and to translate any policy statements made in Spanish into English. As originally scheduled, the evidentiary portion of the hearing will be held in Sacramento, California, beginning on April 23, 2002.

Some participants at the pre-hearing conference also suggested that the hearing be conducted in phases. I have concluded that conducting the hearing in two phases should save time and resources, and will give parties and interested persons more time to evaluate the joint draft Environmental Impact Report/Environmental Impact Statement recently released by IID and the U.S. Bureau of Reclamation. Phase I of the hearing will address whether the transfer would result in substantial injury to any legal user of water, and other key issues concerning the transfer, IID's water rights, and IID's conservation program. Phase II will address whether the transfer would unreasonably affect fish, wildlife, or other instream beneficial uses. Phase I of the hearing will commence on April 23, 2002 and continue if necessary on April 24 and April 29. Phase II will commence on April 30 and continue if necessary on May 1.

The revised notice also provides for submittal to the SWRCB of policy statements, written testimony and exhibits in electronic form. In addition, hearing participants may agree to accept electronic service of those documents in accordance with the provisions of the revised notice.

At the pre-hearing conference, IID, SDCWA, and protestants Coachella Valley Water District (CVWD) and Metropolitan Water District of Southern California (MWD) provided an update on the protest dismissal agreement recently reached by the four parties. The key hearing issues listed in the enclosed notice have been revised to reflect the protest dismissal agreement.

As a condition of their agreement, the parties have also asked the SWRCB to determine, prior to the hearing, that the SWRCB's final order on IID's and SDCWA's petition will not be designated as a precedent decision in accordance with section 11425.60 of the Administrative Procedure Act (Gov. Code, § 11400 et seq.). The parties emphasized the importance of this issue in resolving CVWD's and MWD's protests to the transfer petition. The parties have asked for some form of resolution of this issue prior to commencement of the hearing.

This issue whether the SWRCB's final order on the transfer petition should be designated as precedent cannot be resolved at this time. The decision whether to designate an SWRCB order or decision as precedent can only be decided by the SWRCB, not the hearing officer.

Government Code section 11425.60, subdivision (b) provides that an agency may in its discretion designate a decision as precedent. The authority to make this determination is vested in the agency, in this case the SWRCB, as opposed to the hearing officer. (See Gov. Code, §§ 11405.30 [definition of "agency"]; 11405.80 [definition of "presiding officer"].) In the past, when the SWRCB has determined whether a decision or order should be designated as precedent, it has done so in a SWRCB decision or order. (See, e.g., Order WQ 2001-07; Order WQ 1999-05; Order WR 96-1.) The SWRCB has not delegated this authority to SWRCB staff or to a board member acting as hearing officer. (See SWRCB Order WQ 2001-05-CWP.)¹

That said, the members of the hearing panel, comprised of SWRCB Member Richard Katz and myself, would like to inform the parties that we support the position that the SWRCB's final order on the petition should not be designated as precedent. It is the SWRCB's practice to promote voluntary settlements among the parties. Designating the final order as non-precedential will further the efforts by the petitioners and the protestants who are parties to the dismissal agreement to resolve issues pertaining to the transfer petition, without prejudice to other parties.

In closing, I wish to remind participants that, during the pendency of this proceeding, ex parte communications between SWRCB members or SWRCB staff and any of the participants regarding substantive issues within the scope of the proceeding are prohibited. (Gov. Code,

California Environmental Protection Agency



¹ After the pre-hearing conference, IID, SDCWA, CVWD and MWD submitted a letter to me, dated January 28, 2002, in which they argued that the a hearing officer has the authority to determine whether to designate a SWRCB order or decision as precedent. For the reasons stated above, I disagree with the arguments advanced by the parties. In addition, the letter constitutes an ex parte communication, which is subject to Government Code section 11430.10. In accordance with Government Code section 11430.50, the letter will be made a part of the record in this proceeding.

§§ 11430.10-11430.80.) Communications regarding <u>non-controversial</u> procedural matters are permissible (Gov. Code, § 11430.20, subd. (b)), and may be directed either to me or Dana Differding, Staff Counsel. Ms. Differding may be reached at (916) 341-5188.

Sincerely,

/s/

Arthur G. Baggett, Jr. Hearing Officer

Enclosures

cc: Mr. Richard Katz, Executive Office [24th Floor]
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Imperial Irrigation District Interested Parties List

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