

CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

Division of Water Rights

Public Workshop:

Related to Petitions for Reconsideration of the Water
Quality Certification for the Yuba River Development
Project (Federal Energy Regulatory Commission Project No.
2246)

Remote via video and teleconference

Friday, September 17, 2021

9:00 A.M.

Reported by:
Elise Hicks

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WORKSHOP APPEARANCES

STAFF PRESENT:

Kristen Gangl

Erin Ragazzi

Courtney Taylor

Eric Oppenheimer, Chief Deputy Director

Parker Thaler

CALIFORNIA DEPARTMENT OF FISH AND WILDLIFE:

Beth Lawson

Sean Hoobler

Brianna (Bri) Seapy

ON BEHALF OF CALIFORNIA DEPARTMENT OF FISH AND WILDLIFE:

John McMillan, Trout Unlimited

Stephanie Millsap, U.S. Fish & Wildlife Service

NON-GOVERNMENTAL ORGANIZATIONS:

Aaron Zettler-Mann, South Yuba River Citizens League

Melinda Booth, South Yuba River Citizens League

Chris Shutes, California Sportfishing Protection Alliance

Ashley Overhouse, Friends of the River

YUBA COUNTY WATER AGENCY AND CONSULTANTS:

Jim Blanke (Woodard & Curran)

Paul Bratovich (HDR)

Terri Daly

Steve Grinnell

WORKSHOP APPEARANCES (cont'd)

John James

Tom Johnson (Consultant)

Jim Lynch (HDR)

YUBA COUNTY WATER AGENCY: CONT.

Geoff Rabone

Amanda Ransom (HDR)

Dianne Simodynes (HDR)

Willie Whittlesey

Ryan Bezerra, Attorney for YCWA

PUBLIC COMMENT:

Andrea Abergel, California Municipal Utilities
Association

Dr. Francisco Reveles, Superintendent of Schools, Yuba
County Office of Education

Brent Hastey, Yuba County Water Agency

David Guy, Northern California Water Agencies

Chelsea Haines, Association of California Water Agencies

1 into the Petitioner presentation and discussions of the
2 highlighted conditions. Next slide.

3 We are joined today by several representatives
4 from the State Water Board, as well as representatives
5 from each of the three Petitioners, which are: the Yuba
6 County Water Agency, or YCWA, also known as Yuba Water
7 Agency; the California Department of Fish Wildlife, or
8 CDFW; and a group of non-governmental organizations,
9 including California Sportfishing Protection Alliance,
10 the South Yuba River Citizens League, Friends of the
11 River, Trout Unlimited, and the Sierra Club Mother Lode
12 Chapter, which I'll refer to as CSPA et al., or the NGOs.
13 This workshop is being recorded and will be available on
14 the California Environmental Protection Agency's website.

15 We also have a court reporter present today,
16 and the transcripts will be available for purchase via
17 Kate Barr at California reporting. Although we do have
18 some breaks scheduled, we may be taking additional breaks
19 as requested by the court reporter throughout the day.
20 As stated in our August 13th, 2021 notice of this
21 workshop, there may be a quorum of the Board present
22 today, however, no decision is being made. If you are a
23 speaker and you find that you are having connectivity
24 issues, please contact the email address listed in the
25 public notice for this workshop, which is

1 wr401program@waterboards.ca.gov. Next slide, please.

2 The purpose of today's workshop is to discuss
3 key technical items raised in the Petitions for
4 Reconsideration submitted by the Petitioners in order to
5 provide State Water Board staff with a greater
6 understanding of each Petitioners concerns and views of
7 specific conditions in the water quality certification,
8 or certification, issued for the Yuba River Development
9 Project, or Project, on July 17, 2020. Prior to issuance
10 of this certification, the entities here today, and many
11 others spent a significant amount of time coordinating
12 and developing proposals to try to achieve consensus in
13 many areas of the Project's Federal Energy Regulatory
14 Commission or FERC relicensing process, and that work is
15 reflected in some of the conditions of the certification.

16 On August 14th, 2020, YCWA submitted a Petition
17 for Reconsideration to the State Water Board, which it
18 supplemented in January 2021. Additional Petitions for
19 Reconsideration were received from CDFW and the NGOs on
20 January 14th, 2021. We note that there is ongoing
21 litigation regarding the FERC decision regarding waiver
22 of the Project's certification, but that will not be
23 discussed here today. This is not a hearing. It is a
24 staff-level workshop that provides an opportunity to
25 clarify Petitions and exchange information to inform

1 Staff's understanding of the Petitions, given the
2 prohibition on ex parte communication. Next slide.

3 Now I'm going to go over some ground rules for
4 the workshop to ensure it runs smoothly. First, please
5 be respectful of other presenter's view -- points of
6 view. Please also recognized and adhered to established
7 time frames, as we have a very full schedule and want to
8 ensure we have time to cover all of the topics on today's
9 agenda. To that end, please note that the discussion
10 time following presentations is for engaging in
11 discussion, not to extend presentation time. As this is
12 a virtual meeting, please ensure you are muted when
13 you're not speaking to reduce -- to reduce background
14 noises. As we have a court reporter present today prior
15 to asking a question, please state your first and last
16 name and organization. And along those lines, when
17 asking a question, please identify to whom the question
18 is directed. Please also be sure to speak slowly and
19 clearly. Next slide, please.

20 We will begin with a staff presentation with a
21 high-level overview of the conditions that will be
22 discussed today, but not specific concerns raised in
23 Petitions. Following the staff presentation, the
24 Petitioners will shortly introduce themselves. Then we
25 will discuss each topic listed in the agenda condition by

1 condition. Each Petitioner who has chosen to discuss the
2 topic will give a presentation, and following these
3 presentations, we have allotted time for Petitioners and
4 State Water Board staff to discuss the topic. There will
5 be a short public comment period near the end of the day.
6 If you wish to make a comment, please fill out the form
7 linked on the notice for today's workshop now in order to
8 receive the details for making a comment. Please note,
9 we will work hard to stay on schedule, but all listed
10 times are approximate. Next slide, please.

11 Since 2008, flows in the Project area have been
12 governed by the Yuba Accord and Revised Water Right
13 Decision 1644 and Corrected Water Right Order No. 2008-
14 0014. The Yuba Accord is a set of agreements designed to
15 address the interests of various entities relying on
16 water in the Yuba River.

17 Condition 1(A) of the certification stipulates
18 flows in the Project area by reach. The flows required
19 in Condition 1(A) are almost YCWA's -- almost entirely
20 YCWA's agreed-to flows, with the exception of
21 modifications requiring consistency with YCWA's Water
22 Rights, as described in Revised Decision 1644 in
23 Corrected Water Right Order No. 2008-0014 and FERC staff
24 recommendations for flows below New Bullards Bar
25 Reservoir from June through September, and also in the

1 Lower Yuba River from June through August. During
2 relicensing, YCWA, and most relicensing participants
3 reached agreement on minimum in-stream flows for the
4 Middle Yuba River below our House Diversion Dam, and
5 Oregon Creek below Log Cabin Diversion Dam. Next slide.

6 Condition 1(D) is written to provide for the
7 voluntary agreement process as part of the Sacramento
8 Delta Update to the Bay Delta Plan. If a voluntary
9 agreement is not entered into, Condition 1(D) also
10 requires consultation after 10 years of implementing the
11 flows of Condition 1(A) to address any operational
12 changes that may be necessary. This term permits YCWA to
13 move forward with its flow -- proposed flow regime as
14 modified by the FERC staff recommendation, and to gather
15 data to determine whether the flows will adequately
16 comply with water quality requirements over the long term
17 and to work on voluntary agreements that support the
18 Sacramento Delta to the Bay-Delta Plan. Next slide,
19 please.

20 Condition 6 prescribes closures at Lohman Ridge
21 Tunnel at certain times of the year to minimize the
22 potential for fish entrainment into this tunnel. YCWA
23 proposed some tunnel closures during specific water year
24 types. However, the United States Fish and Wildlife
25 Service and CDFW recommended additional tunnel closures

1 for important periods of rainbow trout migration and to
2 reduce the potential for fish to be entrained. Condition
3 6 requires the recommendations of the U.S. Fish and
4 Wildlife Service and CDFW. Next slide, please.

5 Currently, YCWA does not use the upper intake
6 at New Colgate Power Tunnel owing to in 1993
7 recommendation from CDFW to only use the coldest water in
8 New Bullards Bar Reservoir, which is accessed via the
9 lower intake. However, since then, both the U.S. Fish
10 and Wildlife Service and CDFW have recommended that YCWA
11 operate both the upper and lower intake to provide the
12 best foreseeable temperature regime below New Bullards
13 Bar Reservoir. To this end, Condition 7 requires the use
14 of the upper intake at New Colgate Powerhouse in the
15 spring for water temperature management. This condition
16 is designed to help manage water temperatures. Condition
17 7 requires the recommendations of the U.S. Fish and
18 Wildlife Service and CDFW. Next slide.

19 Conditions 8 and 9 require management of large
20 woody material, or LWM, and sediment at certain project
21 locations to improve -- to help improve the water, the
22 quality and complexity of salmon rearing habitat in those
23 areas. These conditions largely incorporate YCWA
24 proposed measures to manage large woody material or
25 sediment. Large woody material contributes to productive

1 aquatic ecosystems and is an important component of
2 stream channel maintenance and the formation of complex
3 aquatic habitat. Presently, large woody material is
4 impounded in the project's reservoirs. For this reason,
5 large woody material is largely absent downstream of the
6 Project reservoirs. Sediment is critical to the function
7 of river ecosystems as it provides habitat for spawning
8 fish, benthic macroinvertebrate production, and frog
9 reproduction. Sediment deposition during gradual flow
10 reductions can form side channel bars that provide
11 habitat that's necessary for fish, amphibians, and
12 benthic macroinvertebrates. Sediment is also managed
13 through a separate water quality certification for the
14 Project, which was issued in April 2020.

15 Finally, YCWA's proposed measure for large woody
16 material includes the potential to burn large woody
17 material on a barge in New Bullards Bar Reservoir. If
18 YCWA plans to do this, Condition 9 also requires that
19 YCWA first submit proposed modifications to protect water
20 quality for Deputy Director review and approval. Next
21 slide, please.

22 Condition 12 requires YCWA to develop a
23 restoration plan for the Lower Yuba River. Part of this
24 requirement is to develop performance metrics to assess
25 the restoration and enhancement actions YCWA will

1 implement. The intention of this condition is to have
2 YCWA consult with staff from CDFW, U.S. Fish and Wildlife
3 Service, the National Marine Fisheries Service or NMFS,
4 and State Water Board Staff to develop appropriate
5 restoration proposals to enhance juvenile salmon habitat
6 in the Lower Yuba River. Restoration activities, such as
7 lowering floodplains, planting and repairing vegetation,
8 large woody material management, and or gravel
9 augmentation have the potential to improve the quantity,
10 quality, and complexity of salmon rearing habitat in the
11 Lower Yuba River. Riparian vegetation constitutes an
12 important resource that can provide cover for juvenile
13 salmon and support invertebrate prey for salmon. Along
14 with the U.S. Fish and Wildlife Service, NMFS, and CDFW,
15 FERC staff also recommended YCWA, develop and implement
16 restoration actions. Next slide.

17 Englebright Dam is the upstream limit of salmon
18 migration on the Yuba River. Though Englebright Dam is
19 owned by the United States Army Corps of Engineers,
20 YCWA's Project operations rely on Englebright to support
21 hydropower production and base flow operations at Project
22 facilities. Project operations directly alter the
23 operation of Englebright Dam by reducing the duration and
24 magnitude of spills from Englebright Dam and by
25 controlling flows in the Lower Yuba River. As such,

1 under current conditions, the Project directly
2 lists -- impacts listed salmon through its historic and
3 proposed future operation. Condition 20 requires YCWA to
4 develop a report that includes a proposal regarding fish
5 introduction to reduce YCWA Project-related effects to
6 listed salmon. Condition 20 also requires YCWA to
7 consult with NMFS, the United States Forest Service,
8 CDFW, the U.S. Army Corps of Engineers, and State Water
9 Board staff regarding fish passage above Englebright Dam
10 and or around New Bullards Bar Reservoir. Although a lot
11 of work has already happened regarding fish passage, and
12 alternatives have been explored, Condition 20 seeks to
13 ensure that YCWA is part of the conversation and
14 continues to assess feasible fish passage alternatives.
15 Next slide please.

16 So next up, each Petitioner will have five
17 minutes to introduce their presenters here today, and
18 then we will begin presentations from each Petitioner on
19 each condition. Following these presentations, we have
20 allotted some time for Petitioners and State Water Board
21 staff to discuss and ask questions about the information
22 presented today. At the end of the day, after we have
23 discussed each condition, there's a short allotment of
24 time for members of the public to make comments. After
25 this workshop, State Water Board staff will consider the

1 record, including what is discussed here today, evaluate
2 the Petitions for Reconsideration and bring any
3 recommendations before the Board. We thank the
4 Petitioners for their time and willingness to provide
5 information on, and clarifications of specific items
6 raised in their Petitions. We look forward to today's
7 information sharing.

8 So now I'm going to turn it over to YCWA to
9 introduce themselves.

10 MS. RAGAZZI: Willie, you're muted still. Are
11 you going to take the lead on introducing folks?

12 MS. TOWNSEND: I gave co-host rights to Steven
13 since he's first on the presentation.

14 MS. RAGAZZI: I think Willie Whittlesey should
15 be the general manager for YCWA can you go ahead and.

16 MS. TOWNSEND: Okay. I will go ahead and --

17 MS. RAGAZZI. Thank you.

18 MS. TOWNSEND: Not a problem. Okay Willie,
19 I've given you permission.

20 MR. WHITTLESEY: Excellent. Can everyone hear
21 me?

22 MS. TOWNSEND: Yes, we can.

23 MR. WHITTLESEY: All right. Well, good
24 morning. I'm Willie Whittlesey, general manager of Yuba
25 Water Agency. Yuba Water is participating in today's

1 workshop to provide technical input on various elements
2 of the petitions to the 401 Certification issued by State
3 Board staff in July of 2020. And before we get into
4 technical details, I want to explain to you just how
5 important the issues presented by the certification are
6 to the future of Yuba County its people in the
7 disadvantaged communities, in which the majority of our
8 people live. First, if implemented, this certification
9 could have significant and direct impacts on those
10 communities. It could have severe impacts on
11 agricultural water supplies, undermining a significant
12 driver of economic activity in the small, predominantly
13 rural and disadvantaged communities we serve. The
14 certification could shift demands to a historically over
15 drafted groundwater basin that our communities rely on as
16 their primary source of drinking water. This would
17 compromise Yuba Water Agency's work over the last several
18 decades to ensure sustainable conditions in the basin,
19 work that continues in our role as Yuba County's
20 Groundwater Sustainability Agency. By shifting water
21 releases to the spring, the certification would
22 significantly reduce Yuba Water's ability to generate
23 peaking power during high demand summer months. That
24 would cause multiple issues. It would severely limit
25 Yuba Water's ability to dispatch zero carbon energy

1 during California's heat emergencies to support the
2 reliability of the state's grid. It would severely limit
3 the availability of our energy capacity to integrate
4 variable wind and solar energy resources into the grid
5 and support California's response to climate change. And
6 it would have severe impacts on the value of Yuba Water's
7 hydroelectric generation, reducing by millions of dollars
8 per year, a primary source of revenue that is used to
9 fund much needed flood risk reduction and resiliency
10 measures, as well as other projects consistent with Yuba
11 Water's mission and responsibilities. Finally, the
12 certification could reduce Yuba Water's capacity to plan
13 for and respond to drought conditions. The bottom line
14 is the certification could have very real and very direct
15 impacts on Yuba County and the communities we serve.

16 Second, we have significant concerns about the
17 certification and reconsideration process. State Board
18 staff issued the certification as final without a pending
19 application from Yuba Water. Yuba Water was not
20 contacted to discuss the development of the
21 certification's provisions, its development was not
22 transparent, and there was no opportunity to work
23 together to identify the issues and develop appropriate
24 mitigation measures. The reconsideration process exists
25 so that State Board members themselves can reconsider the

1 staff certification, but we are told that we can't talk
2 to the State Board members. Also, this workshop was
3 announced by State Board staff in May, along with other
4 Petitioners, we asked for clarity on the workshop process
5 and an agenda soon after it was announced. Given the
6 importance and highly technical subjects, we and our
7 experts have spent significant time preparing, with
8 limited guidance.

9 On August 27th, three weeks before the
10 workshop, we received three pages of detailed questions
11 from State Board staff to address in our presentations
12 today. Some of those questions were legal and not
13 technical in nature. And on September 7th, we received
14 the final workshop agenda. We have just a few minutes to
15 discuss issues that could change Yuba County's future for
16 the next several decades. The lack of transparency in
17 issuing the certification, and lack of clarity
18 surrounding this workshop's format and purpose have a
19 real costs. Yuba Water has spent hundreds of thousands
20 of dollars in response to the certification, and other
21 parties are also incurring significant costs. These
22 decisions are too important for Yuba County's future, for
23 the process to be vague and not transparent.

24 Moving forward, we believe the Board should
25 withdraw the 2020 certification. We respect the Board's

1 right to appeal FERC'S Order finding waiver of the Board
2 Certification Authority. And if the court determines
3 that Yuba Water needs a certification, then we'll file an
4 application. In the meantime, withdrawal of the
5 certification would not compromise the Board's litigation
6 position regarding the Waiver determination, but it would
7 allow Yuba Water to dismiss its federal and state
8 lawsuits challenging the certification.

9 At Yuba Water Agency, we recognize our place in
10 the Yuba River watershed and the need for the river to
11 serve many competing uses. In other settings and through
12 other processes, Yuba Water has demonstrated our interest
13 and willingness to engage in the development and
14 implementation of constructive, collaborative efforts to
15 protect the Yuba River watershed and its ecosystems.
16 We're proud of our agency's record as both a leader and
17 collaborative partner across a wide variety of water and
18 resource management issues, including the Yuba River
19 Accord, groundwater management, forest restoration, fish
20 habitat enhancement, and our work to generate flexible,
21 carbon-free energy supplies to support the state's needs.
22 These are all --

23 MS. GANGL: Willie, you're at five minutes just
24 so you know, so we got to move on to the next ones
25 quickly.

1 MR. WHITTLESEY: I've got five more lines.

2 MS. GANGL: Okay.

3 MR. WHITTLESEY: These are all critical issues
4 facing our state today. Transparency, inclusiveness, and
5 collaboration have been key to making forward progress on
6 each of them. And unfortunately, the certification
7 undermines our ability to continue that work, as well as
8 Yuba Water's overall mission to benefit the people of
9 Yuba County. As previously mentioned, three weeks ago,
10 we received three pages of detailed written questions
11 from staff. We submitted written responses to each of
12 those questions, and today our technical team is prepared
13 to address each question. I thank you for the
14 opportunity to offer these remarks, and we look forward
15 to the discussion.

16 MS. GANGL: Thanks, Willie. I think next up,
17 we have CDFW five minutes.

18 MS. RAGAZZI: And whoever is going to speak for
19 CDFW, can you please raise your hand. Hi Bri. Jeanine
20 will let you know when you're unmuted.

21 Hey Bri, I see that Jeanine is trying to speak
22 so she might be -- she might have unmuted you. Can you
23 check to see if you're unmuted.

24 MS. SEAPY: Okay, can you hear me now?

25 MS. RAGAZZI: Yes, we can.

1 MS. GANGL: Yep.

2 MS. SEAPY: Okay. Excellent, thank you. Good
3 morning Board members and Board staff. My name is Briana
4 Seapy and I'm water program supervisor for the California
5 Department of Fish and Wildlife, North Central Region.
6 We're here because in January, we petitioned the Board
7 for modifications to the Yuba River Development Project
8 Water Quality Certification. Our petition was consistent
9 with our agency mission to manage fish and wildlife and
10 the habitats on which they depend, and it was consistent
11 with our FERC 10(j) recommendations designed to balance
12 project operations with improved protections for fish and
13 wildlife beneficial uses.

14 We stand by these recommendations and hope to
15 answer Board staff questions with our presentation today.
16 So thank you for the opportunity. And then I'll just run
17 through the names of staff who will be presenting so that
18 they're familiar when they pop up. So besides myself, we
19 have Beth Lawson, our senior hydraulic engineer
20 presenting; as well as Sean Hoobler, our fisheries
21 environmental scientist; and we have two external
22 presenters contributing today, John McMillan, the science
23 director and Wild Steelhead Initiative for Trout
24 Unlimited; and Stephanie Millsap, the Watershed Planning
25 Division manager for U.S. Fish and Wildlife Service. So

1 thank you again for that opportunity, and that's it from
2 us.

3 MS. RAGAZZI: Thank you very much. And who's
4 going to be presenting from the NGOs? If you can raise
5 your hand. Chris Shutes.

6 MR. SHUTES: Good morning. I'm Chris Shutes
7 with the California Sportfishing Protection Alliance.
8 Our understanding of these introductions was not to
9 review or repeat our legal or talking legal arguments or
10 talking points, but simply to introduce the participants
11 in today's workshop. I will now introduce the presenters
12 from the CSPA, et al. Petitioners. Aaron Zettler-Mann
13 the watershed Sciences director at the Yuba -- South Yuba
14 River Citizens League, or SYRCL. He has a PhD in
15 geography from the University of Oregon with an emphasis
16 in fluvial geomorphology. He is also a longtime rafting
17 guide in the Sierras, and he has been with SYRCL since
18 19 -- 2020. Excuse me. Dr. Zettler-Mann will present
19 today on Water Quality Certification 12, Habitat
20 Restoration. Melinda Booth is the executive director of
21 SYRCL. She has held that position since 2017, prior to
22 which she spent six years as director of SYRCL's Wild and
23 Scenic Film Festival. She has an MS in environmental
24 science from the University of Montana. Ms. Booth will
25 be one of the co-presenters today on Water Quality

1 Certification Condition 20, Fish Passage. Ashley
2 Overhouse is the Resilient Rivers Director at Friends of
3 the River. Ms. Overhouse has a JD from UC Hastings
4 College of the Law and an LLM in environmental law from
5 the University of London. Ms. Overhouse has been with
6 Friends of the River since 20 -- May of 2021. Prior to
7 joining FOR, she was the policy director at SYRCL for
8 just under three years. Ms. Overhouse was recently
9 chosen as the California Chair of the Hydropower Reform
10 Coalition. Ms. Overhouse will be the second presenter of
11 the day on Water Quality Certification Condition 20.

12 Finally, I'm Chris Shutes, FERC Projects
13 Director and Water Rights Advocate for the California
14 Sportfishing Protection Alliance, or CSPA, or CSPA. I've
15 held that position for the last 15 years. I have a B.A.
16 in German from the University of California, Berkeley. I
17 gained my experience with hydrologic modeling and its
18 uses in 20 years of hands on work in 15 FERC relicensing
19 proceedings, associated water quality certification
20 proceedings, and State Board proceedings, such as the
21 updated the Bay Delta Plan and the California Water Fix.
22 I have a granular working knowledge of the natural and
23 developed hydrology of most Central Valley rivers from
24 Merced to McCloud, including Delta operations. I will be
25 presenting today on Water Quality Condition --

1 Certification Condition 1, Flows. I'm the only person on
2 the CSPA et al. team presenting today who has been
3 involved in the YRDP Project Relicensing since its
4 beginning in late 2010.

5 I'd briefly like to acknowledge some of the
6 other members the Foothills Water Network Coalition of
7 non-governmental organizations who contributed to the
8 technical record that NGOs developed in this proceeding,
9 and which in part are reflected in the exhibits we
10 submitted with our petition. These include biologist
11 Gary Reedy, former SYRCL science director, now semi-
12 retired in demand independent consulting. Biologist
13 Rachel Hutchinson, former SYRCL science director now with
14 the U.S. Forest Service. Bob Center, formerly with the
15 American Whitewater and Friends of the River, an
16 engineer, kayaker and self-taught hydrologist, now
17 retired. Aquatic ecologist Dr. Natalie Stauffer-Olsen,
18 staff scientist with Trout Unlimited, currently on
19 maternity leave. And American Whitewater advocate and
20 former high school economics teacher, Dave Steindorf.
21 Finally, I'd like to acknowledge the Sierra Club's Alan
22 Eberhart who worked for Yuba issues for over 20 years, on
23 Yuba issues for over 20 years, prior to his death last
24 year. Thank you very much.

25 MS. GANGL: All right, thanks. I think now we

1 can move into our discussion of the presentations of
2 Condition 1, which we'll start with YCWA's presentation
3 regarding Petition 1. Sorry Condition 1.

4 MS. RAGAZZI: Courtney, can you bring up the
5 presentation again, please?

6 MS. TAYLOR: Yeah. It's just taking a minute.
7 One second.

8 MS. RAGAZZI: And whoever wants to take the
9 lead on this. Steve, it looks like your unmuted. Are
10 you good to go?

11 MR. GRINNELL: Yes, I'm ready to go.

12 MS. RAGAZZI: Okay.

13 MR. RAGAZZI: Here we go. Well, thank you for
14 the opportunity to present today. My name is Steven
15 Grinnell. I'm an engineering consultant for Yuba County
16 Water Agency. The primary presenters for Condition 1 are
17 myself, Paul Bratovich, and Terri Daly. If there are
18 questions, the full list of presenters submitted to the
19 State Board are available to answer questions. Next
20 slide, please.

21 So several staff questions focused on what flow
22 requirements were modeled for Condition 1, and
23 specifically, Condition 1(D) and the details of how they
24 were modelled. The purpose of projected Condition 1(D)
25 scenario is to show what flows not only might be ordered

1 under the Water Quality Cert's delegated authority
2 through the Executive Director, but what flows YCWA
3 believes would likely be ordered based on the statements
4 in the Water Quality Cert. And then to determine
5 resulting flow and temperatures in the Lower Yuba River,
6 as well as other effects from operations to these
7 potentially required flows. Next slide, please.

8 To model Condition 1(D) we combine three main
9 criteria for flows on the Lower Yuba River: the existing
10 Yuba Accord flow requirements that were ordered in 2008
11 by the State Board; the flows recommended by CDFW in its
12 10(j) recommendation to FERC, and which are referenced in
13 the Water Quality Cert rationale; and the Bay-Delta Plan
14 Update unimpaired flow requirement based on the
15 description of the default implementation from the 2018
16 staff -- State Board Staff Framework for the Sacramento
17 River. It's a year-round model requirement, as indicated
18 in the Phase 2 Scientific Basis Report. We selected this
19 combination because the Water Quality Cert states that
20 additional flows, such as those proposed in the CDFW, and
21 its 10(j) recommendations may be needed to improve
22 habitat conditions at the Lower Yuba River and the Water
23 Quality Cert also states the 1(D) consultation and
24 evaluation will examine whether the required flows meet
25 the requirements of the Bay-Delta Plan. And Condition 31

1 requires operation of the Project consistent with
2 requirements of the Bay-Delta Plan.

3 The 55% requirement used in the modelling is
4 consistent with the recent direction from State Board
5 staff responding to YCWA's request related to FERC's AIR
6 request. So the greater of these three flow requirements
7 govern at any one time. This slide graphic in the orange
8 and blue bars show the total height of the bars, the
9 governing springtime CDFW 10(j) flow rate and the orange
10 portion of those bars is the amount of additional flow
11 that those flows would require above the 55% of
12 unimpaired requirement for the years and periods where
13 the 10(j) flows are greater than the YCWA proposal. In
14 essence, the CDFW 10(j) additional springtime flows are
15 sometimes quite a bit higher than 55% in the springtime.
16 Next slide, please.

17 Paul Bratovich. Paul will be providing the
18 next couple of slides. Is Paul able to be unmuted?

19 MS. RAGAZZI: He should be okay to speak now.
20 Paul.

21 MR. BRATOVICH: Okay, yes. Can you hear me
22 now?

23 MS. RAGAZZI: Yes.

24 MR. GRINNELL: Yes. Okay, thank you.

25 MR. BRATOVICH: Yeah thanks, Steve. I'm Paul

1 Bratovich, fisheries biologist for Yuba Water Agency. In
2 today's presentation, we answer the State Board staff
3 questions regarding habitat and we also refer that back
4 to the rationale in the Water Quality Certification
5 itself. Steve mentioned that there are indications that
6 the flow proposal by Yuba Water Agency may not adequately
7 provide for holding temperatures for spring-run Chinook
8 salmon in Schedule 6 years, juvenile habitat, and we'll
9 get into that, floodplain inundation, and spill
10 reductions. We'll address each of these. Next slide,
11 please.

12 This slide represents a probability exceedance
13 distribution analyses. We used many probability
14 exceedance analyses in our evaluations. In these
15 analyses, the X axis represents probability, or percent
16 of time, that specific values occur, represented on the
17 on the Y axis. In this case, water temperature and
18 degrees Fahrenheit. The blue line represents the FEIS
19 Base, and the red line represents Condition 1(D) for the
20 June through August over summer adult spring-run holding
21 period. Each line represents modelled average daily
22 water temperatures. The June through August holding
23 period is 92 days and over 48 years. Each line is
24 comprised of over 4,400 average daily water temperatures,
25 ranked from highest to lowest. This cumulative

1 distribution allows comparison of scenarios over the
2 entire range of the distribution of values. It also
3 allows evaluation of the probability of exceeding
4 biologically meaningful thresholds, such as upper optimal
5 and upper tolerable water temperature values. These
6 values were developed by the Yuba Salmon Forum Technical
7 Working Group and were used to evaluate the thermal
8 suitability for reintroduction of spring-run in various
9 reaches of the watershed, including the Lower Yuba River.

10 Upper Optimal was defined as the upper boundary
11 below which water temperature does not impair
12 physiological or behavioral functions, and upper
13 tolerable was defined as the highest temperature in which
14 fish can survive indefinitely but growth and reproduction
15 success are below optimal. That being said, I'd like to
16 review this figure. It can clearly be seen through this
17 exceedance probability distribution analyses that the
18 projected 1(D) scenario provides much warmer water
19 temperatures than the FEIS Base scenario and exceeds the
20 water temperature index values with substantially more
21 often than does the FEIS Base. This also demonstrates
22 that the FEIS Base does provide adequate holding
23 temperatures for spring-run Chinook salmon, which is
24 contrary to the premise in the Water Quality
25 Certification. The only exception to exceeding upper

1 tolerable was the single driest, well and warmest year,
2 1977. Next slide, please.

3 This slide is addressing the assertion in the
4 Water Quality Certification, the speculation, I should
5 say that inadequate salmonid habitat may trigger earlier
6 premature outmigration of juvenile salmonids. 10 years
7 of rotary screw trapping data are available on the Lower
8 Yuba River, from 1999 through 2008. And the figure on
9 the top right demonstrates the results of the timing, the
10 cumulative distributions of the outmigration of juvenile
11 Chinook from the Lower Yuba River. The gray line on the
12 left represents pre-Accord years and the black line
13 represents Accord years. What this shows us is that
14 rather than triggering early outmigration, or premature
15 outmigration, in fact, implementation of the Accord is
16 associated with up to a month later outmigration from the
17 Lower Yuba River than prior to implementation of the
18 Accord.

19 The figure on the bottom right is a comparison
20 of outmigration timing with Butte Creek, four years of
21 the same data. This is one year selected, which is
22 demonstrative of the similarity of the relationships.
23 Those sigmoidal shaped curves again are the cumulative
24 timing, outmigration distribution functions and as can be
25 seen, they're really pretty quite similar. The dots are

1 the size of individuals, average size of individuals
2 occurring, on those specific dates, indicating that this
3 is neither premature or early. We chose to show Butte
4 Creek here because the last National Marine Fisheries
5 Service status review was in 2016, in which NMFS
6 suggested that the Butte Creek population was the
7 independent and viable population and at low extinction
8 risk, with all viability metrics tending in a positive
9 direction. If that is the case then, you know, Lower
10 Yuba River compares quite favorably regarding the Water
11 Quality Certification and speculation that there may be
12 premature or early outmigration from the Lower Yuba
13 River. Next slide, please.

14 MR. GRINNELL: Well, back to me. For the third
15 Water Quality Cert listed inadequacy CDFW and the Water
16 Quality Cert point to inadequate floodplain inundation.
17 So first, we should utilize some consistent terminology
18 here. As defined by Pasternack's 2012 Land Form Report,
19 which was the reference report in the Fish and Wildlife
20 Service inundation analysis used by CDFW, its
21 recommendation to FERC, the floodplain encompasses areas
22 that are inundated, that close above 5,000 cfs. So
23 therefore, the CDFW 10(j) high stream flow requirement of
24 3,500 cfs in Schedule 1 years, and 2,500 cfs in Schedule
25 2 years, do not inundate the floodplain. In fact, these

1 flows drain storage in New Bullards Bar compared to the
2 YCWA proposal and therefore reduce spills in New Bullards
3 Bar in some years. That results in less inundation of
4 the classic floodplain. Next slide, please.

5 So now we have to kind of shift over here and
6 look at the Fish and Wildlife Service definition for the
7 analysis that was done for floodplain inundation as a
8 support to CDFW's 10(j) recommendations. To -- examine
9 the method used by Fish and Wildlife Service to define
10 habitat and examine inundation from flows in areas, we've
11 had to change labels. The Fish and Wildlife Service
12 report used the term ecologically relevant areas. The
13 focus of the Fish and Wildlife Service report is used to
14 support the 10(j) recommendations for Lower Yuba River
15 was on a defined area of the Yuba River, labeled
16 Ecologically Relevant Areas, which are areas inundated at
17 flows above either 800 cfs or 1,300 cfs, depending upon
18 the reach of the river. So the figure here shows the
19 exceedance probability of inundation measured as acres of
20 area inundated for an X number of days. So an acre-day
21 metric, that's what's used in the Fish and Wildlife
22 Service report for the ecologically relevant areas being
23 inundated. The YCWA proposal modeling results are in
24 orange in the line. It's actually labeled AFLA AR 3
25 that's the YCWA flows from the FERC relicensing and the

1 CDFW 10(j) flow recommendations, and these are 10(j) flow
2 recommendations without a 55% requirement, just looking
3 at the effects of the 10(j) flow recommendations. Those
4 are in blue. As you can see, overall, these results are
5 similar, even though the 10(j) flow recommendations in
6 Schedule 1 and Schedule 2 years are much higher in the
7 springtime than the YCWA proposal. These results are
8 further supported by the report itself, the Fish and
9 Wildlife Service Report at Table 5, which shows -- in
10 that report, which shows the median inundation in acre-
11 days for the target flow years of the Schedule 1 and 2,
12 the increase in inundation with the CDFW proposed flows,
13 there's a less than 2% increase in acre-days for those
14 year types. Next slide, please.

15 The last inadequacy is spill reductions, or the
16 fourth one, identified as a potential inadequacy and
17 potentially requiring additional modification to the YCWA
18 proposal's spill reduction. This one is a bit confusing
19 since generally all the parties agree and FERC put in its
20 staff alternative, pretty much identical flow spill
21 reduction rates. The only exception was the time frame
22 for applying those rates. YCWA proposed April through
23 July 15th, while the relicensing participants proposed
24 April through September, and FERC in its wisdom, and the
25 FEIS, preferred alternative, has April to July 15th as a

1 requirement, and July 15th to September 30th as targets.
2 Essentially satisfying the relicensing participants and
3 including the State Board's supported proposal for flow
4 reduction. Next slide, please.

5 Back to Paul.

6 MR. BRATOVICH: Yeah, thank you, Steve. On
7 this slide, you can see on the left side that we've
8 already talked about the elevated water temperatures
9 associated with over summer adult holding with
10 implementation of projected 1(D) scenario. I need to
11 point out that also pertains to juvenile rearing, spring-
12 run chinook salmon and steelhead over summer in the
13 river. And they are also subject to these same increases
14 in water temperatures and or adequacy of the water
15 temperature regimes provided by the FEIS Base. On the
16 right is the representation, again of an exceedance
17 distribution of water temperatures during the spring-run
18 Chinook salmon spawning period, defined as September
19 through mid-October. What could be seen from this figure
20 and these exceedance distributions is that there would be
21 redirected impacts with implementation of Condition 1(D),
22 resulting in elevated water temperatures with substantial
23 increases in the amounts of exceedance of the upper
24 optimal, as well as the upper tolerable water temperature
25 conditions in the Lower Yuba River. And Steve, I'll turn

1 it back to you.

2 MR. GRINNELL: The next slide, please. So
3 impacts to YCWA's operations. So very briefly, and this
4 is not to minimize, this is one of the largest concerns
5 of the water quality cert for Yuba. The very large
6 increases that could occur and required flows between the
7 10(j) recommendations and 55% unimpaired requirement are
8 large and frequent water supplier shortages. In fact,
9 storages about 40% of the demand in one third of the
10 driest years. So in the Sacramento Valley, assumption is
11 that if there are surface water shortages, those are
12 replaced with groundwater pumping. However, the sequence
13 of year over year shortages would mean groundwater
14 pumping would be very problematic for groundwater
15 sustainability for the Yuba Basin. Next slide, please.

16 Well that figure's not doing very well in the
17 presentation, so I'll just kind of describe it because it
18 somehow didn't replicate. What the figure actually was
19 supposed to show, and there's a line on it, it didn't
20 show, didn't come through. There we go. It's a -- it's
21 interactive. If you can go ahead and maybe I'd suggest
22 to click through all of the, there must be some
23 animations in there. There we go. Yeah, I'm not going
24 to animate it for you here. Thank you. So what the
25 graphic shows is that this basin, the south basin, of the

1 Yuba subbasin was in critical overdraft all the way up
2 until the early 1980s when surface water was delivered to
3 that area. So one of the things we did was model the
4 increased demand on groundwater pumping that -- to
5 replace projected Condition 1(D) water supply shortages.
6 So the red line at the end there shows the groundwater
7 level decline under that scenario. As you can see, the
8 decline is a similar rate to the rate that occurs during
9 the overdraft period of the 50s and 70s, which was
10 intolerable and created worse body shortage of
11 the -- well owners, as well, in that area. Next slide,
12 please.

13 So this slide focuses on something that we
14 really haven't had the discussion on before, and that is
15 the CDFW 10(j) flow requirements, without an unimpaired
16 requirement, which is modeled in the relicensing process
17 as the response to, part of the response to the CDFW
18 10(j) recommendations. So one of the elements that is
19 central to those 10(j) recommendations is flows, Delta
20 inflow and outflow contribution, which is discussed at
21 the Foothills Water Network, Petition for
22 Reconsideration, which identifies the 2018 State Board
23 Staff Framework, with Bay-Delta Plan Phase 2. Also,
24 water quality cert identifies compliance with the
25 Bay-Delta Plan. So most importantly, the Yuba River is

1 identified in the Bay-Delta Plan update documentation as
2 a tributary targeted to increase contribution to Delta
3 inflow.

4 So it's important to understand the interaction
5 of these proposed flows in the Bay-Delta context. You
6 know, CDFW's 10(j) proposal would require an average
7 annual increase in required flows above the Accord flow
8 requirements of 134,000 acre-feet per year, about 200,000
9 acre-feet during Schedule 1 years. That's a 60% increase
10 and that's a requirement that's only over about two
11 months. Yet, the 10(j) proposal produces an average only
12 of about 13,000 acre-feet of increased Yuba River outflow
13 in the targeted January to June period. So that's quite
14 a -- quite a ratio there with, essentially, less than 10%
15 effect.

16 So let me just explain the figure for a second.
17 So the blue bars are this. This is the years that were
18 simulated, and the blue bars are the CDFW 10(j) flow
19 requirement while in this, as it's applied as a higher
20 flow requirement. Then the orange bars are the resulting
21 in that year change in January to June, Yuba River
22 outflow. And as you can see, there is -- there are years
23 with quite a bit negative as well as positives. And
24 that's because essentially what's going on here is we
25 have a shifting around of water with not a lot of

1 increase to absolute outflow in the January to June
2 period. So what happens is --

3 MS. RAGAZZI: Steve, I just wanted to flag that
4 the 20 minutes is up, so if you could wrap up your slides
5 and --

6 MR. GRINNELL: Okay.

7 MS. RAGAZZI: So we can move on to the next
8 group? Thank you.

9 MR. GRINNELL: Yeah. So let me just move on to
10 the next slide. And so real quickly, in summary, the
11 10(j) flows are intended to provide increased floodplain
12 inundation and rearing habitat, but instead reduced
13 floodplain inundation and don't significantly increase
14 habitat. They are significantly less effective at
15 providing higher Yuba outflow when the Delta is low and
16 results in many periods when Yuba River outflow is
17 reduced. And then, of course, the combined CDFW 10(j)
18 flows below Yuba and 55% unimpaired flow for the Delta
19 would have large impacts on Yuba County and reduce YCWA's
20 ability to support disadvantaged communities. Next
21 slide, please. And Terri Daly will present the last
22 slide here.

23 MS. DALY: So you can see the impacts to Yuba
24 water operations \$300 million in reduced water transfers,
25 \$140 million in the loss of power generation and revenue.

1 And I just want to take 30 seconds to really emphasize
2 the on the ground real life impact of this loss of
3 revenue to the people of Yuba County. You know, Yuba's
4 one of the poorest counties in the state. Our per capita
5 income is less than 20,000 a year. 50% of our residents
6 live in disadvantaged communities, and Yuba water is the
7 only local source of revenues with substantial enough
8 money to deal to start dealing with issues like safe
9 drinking water for those disadvantaged communities. In
10 the last three fiscal years, Yuba Water has contributed
11 more than \$19.3 million in grant funding and \$39.1
12 million in low or no interest loans that directly support
13 public safety, flood risk reduction, science education,
14 and economic development in the county. Just one quick
15 example we contributed over \$3.6 million just this past
16 year for the design and engineering to bring water and
17 wastewater infrastructure to the south of the county.
18 This project will protect our groundwater and secure a
19 reliable source of safe drinking water for existing and
20 new housing, including affordable housing.

21 And on groundwater, we have reviewed the State
22 Board and DWR's draft Groundwater Management Principles
23 and agree. We suggest that the Water Board needs to
24 consider the effects that the water quality certification
25 would likely cause on groundwater-based drinking water

1 supplies in Yuba County. We've also invested almost a
2 million dollars working with our schools on water-based
3 science curriculum that meets the next generation science
4 standards. We're -- we also promote the state goals.
5 We've committed more than \$8.4 million to forest health
6 in our watershed, and we were a key partner in forming
7 the North Yuba Forest Partnership, which has been widely
8 recognized as a model for the state.

9 So as these examples show, the loss of revenue
10 cited in this presentation presents serious social,
11 economic, and even environmental consequences to the
12 county and its disadvantaged communities, and even to the
13 state as a whole. Thank you.

14 MS. RAGAZZI: Thank you very much. Courtney,
15 can you pull up the CDFW presentation? And I'll just
16 flag for people over on the side. If you look at the
17 speaker list, you'll see something that says timer,
18 that's the timer that's running. And if you want to look
19 at it, that's how you can see it at the same time as the
20 presentation in case it's not showing up on your screen
21 when you're just looking at it. That's where you can see
22 it. And Beth, it looks like you're going first. Can you
23 -- can we do mic check, Beth?

24 MS. LAWSON: Yep. Can you hear me?

25 MS. RAGAZZI: We can. Thank you.

1 MS. LAWSON: Okay, great. Hi, my name is Beth
2 Lawson. I'm a senior hydraulic engineer for the
3 California Department of Fish and Wildlife. I just want
4 to thank you for the opportunity to be here and to
5 present and to engage in conversation and discussion
6 today. I think this is really valuable, and I look
7 forward to having a robust discussion. I hope there's
8 some good question and answer later. CDFW, in this part
9 focused on the questions that were asked of us in the
10 recent questions from the State Water Board. And so I'll
11 focus my slides here on those. Next slide, please.

12 Okay, so the first question that was asked of
13 us is, in general, CDFW's proposal flow, proposed flows
14 result in less carryover storage in New Bullards Bar.
15 How does CDFW's flow proposal consider climate change and
16 the need to manage water supply for multiple water years,
17 given extended dry periods? And our response is that
18 CDFW's flow proposal only releases the additional flow
19 for fish and wildlife benefit in the wetter of the water
20 year schedules because those are the years when water is
21 more available. In the drier water year types, CDFW's
22 flow recommendations, and YCWA's flow recommendations are
23 almost identical. In a few years, when a drier year
24 follows a particular drier spring, follows a wetter year,
25 the storage in New Bullards Bar is impacted compared to

1 YWCA's proposed operations.

2 We feel that as climate change compromises all
3 of the fisheries in California, it's very important that
4 we use those wetter years to improve species management
5 when water is generally available. And although there's
6 no perfect forecasting mechanism to prevent us from some
7 impacts to storage, the reason that we did the modeling
8 and the releases the way that we included in our proposal
9 is to take advantage of the times when water is generally
10 available in the Yuba River.

11 In terms of looking at the water year record,
12 within the record we considered 41-year period of record
13 during the relicensing. And there are multiple drought
14 cycles on them, during 76, 77, 1984 to 88, 2007 to 2008
15 there were drought cycles. So we were able to consider
16 what happens to project operations when we go back and
17 forth between the drought cycles and periods of wetter
18 and more water availability. And so within that period
19 of record, we were able to look at how the reservoir
20 impact -- is impacted throughout time in different water
21 year types. Next slide, please.

22 Okay, so this is just a chart that was included
23 in our 10(j) recommendations, and I just wanted to
24 highlight a few things in this chart. This is over that
25 41-year period of hydrologic record. What we often

1 consider is a look at the end of September storage
2 because that determines how much water is going into that
3 winter and how much water is being carried into the next
4 year. That's the metric that's used in the North Yuba
5 Index for calculation of the indices of what the water
6 year type is for the next year. And so if you click the
7 forward arrow, you should see that there should be a
8 circle coming here, not used to not controlling my own
9 slides. in point -- in the amended final license
10 application, which was submitted by YWA to FERC, you see
11 that there is a 0.4% decrease in storage because of the
12 changes that have been made in their recommendations,
13 particularly some of the upstream changes. If you click
14 the next arrow, you'll see highlighted below that CDFW's
15 Lower Yuba River 10(j)s do include a 4.1% decrease in
16 that end of September storage. Next slide, please.

17 Oh, Okay. So we do feel, though, that the
18 Lower Yuba change in storage of that 4.1% versus the 0.4%
19 is an adequate balance. We're looking for balance in how
20 to move additional water during the times that we need it
21 for the benefit of the species in the Lower Yuba River.

22 The next questions, we believe focused on the
23 North Yuba River and so that's how we're going to answer
24 them, although in the question and answer later, please
25 let me know if we hit the wrong target here. Next slide,

1 please.

2 So some of the other questions about question 1
3 indicative for CDFW, or question 1(b), CDFW says that
4 flow increases from May to June could scour redds at the
5 ramping rates associated with this flow increase,
6 insufficient to protect redds. And again, we're assuming
7 this is in the North Yuba River below New Bullards Bar.
8 We're assuming that this question applies to just that
9 reach only. So there's no agreed upon ramping rates
10 between the minimum instream flows in this reach, the
11 established ramping rates were only applied to spill
12 recession, which pertains to dewatering of redds, not
13 scour.

14 In the water quality certification the minimum
15 instream flows increased from five to 60 cfs in May to
16 June without any ramping rates. CDFW's recommended
17 minimum instream flows held at 60 cfs during that time
18 period. Absent those ramping rates, CDFW's proposal
19 ensures minimum instream flows do not require dramatic
20 flow increase during that time across the months where
21 redds would be scoured. And of note, there are no
22 foothill yellow-legged frogs in this reach, so the
23 minimum instream flows and ramping rates here were only
24 designed to protect the species that were observed in
25 this reach. In other reaches, such as the Middle Yuba

1 River and Oregon Creek, we specified and negotiated much
2 more detailed and much slower ramping rates, and that was
3 for the protection of Foothill Yellow-legged frogs. Next
4 slide, please.

5 The next question that was asked of us was,
6 which minimum instream flows, e.g., which tables in
7 Condition 1, is CDFW referring to in its comments related
8 to severely limited spawning habitat. Please describe
9 how those water quality certifications flows limit
10 habitat. Our response is that we're assuming this
11 question again applies to the North Yuba River. Spawning
12 of rainbow trout at the elevations in the North Yuba
13 River occurs in April to May. Habitat weighted usable
14 area in the model results of the water quality
15 certification recommended 5 cfs in April and May for this
16 condition, yield only 44% of the maximum weighted usable
17 area in this reach for all water year types. And our
18 flow recommendations modeled 85% of the maximum weighted
19 usable area for the spawning life stage during these
20 months. Next slide, please.

21 Okay. And this is just taking a look at the
22 study results. You can see from these lines, this is
23 what we generally have for weighted usable area plots.
24 If you're not familiar looking at this, the spawning,
25 which is what we're talking about here, is shown in the

1 blue line below and then the table on the right indicates
2 what percentage of maximum weighted usable area. And so
3 that is a metric that is taken off of the highest maximum
4 weighted usable areas. So we're seeing what -- at what
5 flows we can maximize the habitat in that reach given the
6 existing conditions. And so for this spawning, you see
7 that at 5 cfs, we see a red circle to the right of 5 cfs,
8 we're 44% of spawning habitat is available at 5 cfs. And
9 for the recommended CDFW flows, we see that 85% is
10 available. You can also see in this plot that the blue
11 line is sufficiently below the red and orange lines,
12 indicating that spawning is limited in this habitat.
13 There's a limitation of gravel in this reach and that can
14 contribute to the limitation of spawning habitat
15 available. Next slide, please.

16 The water quality certification patterns also
17 diverge from the natural hydrograph. And that's the
18 other thing that we wanted to highlight about that 5 cfs,
19 not just the limitation on spawning, but the pattern for
20 New Bullards Bar reach, reflects nearly the inverse of a
21 natural hydrograph when the lowest flows of the year are
22 during the months with the highest unimpaired natural
23 flow. During the months of April and May, 5 cfs
24 provides only 0.4% of the natural unimpaired flow when
25 compared to critically dry years and historic lows. The

1 recommended 10(j) flows restored just 2.5% of the
2 unimpaired hydrograph in this reach. These recommended
3 flows would improve habitat conditions throughout the
4 year for native fish and other aquatic species by
5 improving water availability and lowering water
6 temperatures, both critical to the current and long-term
7 health of aquatic species. The recommended 10(j) flows
8 additionally keep summer flows higher and improve
9 temperatures in the North/Middle Yuba reach confluence
10 and that reach is the -- there's a, the immediate reach
11 that we're talking about where the prescribed flows are,
12 is the 2., I think 2.3 mile reach, immediately below New
13 Bullards Bar. And then there's an additional 5.2ish-mile
14 reach where the Middle Yuba and North Yuba come together
15 before the top of Englebright Reservoir. Next slide,
16 please.

17 If we just take a look at these unimpaired
18 flows compared to what's in the water quality
19 certification, the unimpaired flows are in the top reach.
20 And if you key your interest on any one particular water
21 year type, for example, critically dry water year types,
22 the average unimpaired flow in April in this reach would
23 be about 1,400 cfs. Even in the critically dry water
24 year type, or in the table below, which is the water
25 quality certification, we see that there's only 5 cfs in

1 those months, in both the month of April and May, which
2 is the highest months of unimpaired runoff. And in the
3 next slide.

4 You see that the CDFW Table has been replaced.
5 This is what we're recommending today. The CDFW Table
6 also has pretty low flows in this reach, but we thought
7 that this was a good balance in order to improve the
8 habitat for the fish in the North Yuba River reach, as
9 well as in that North/Middle Yuba River reach below.
10 We're also trying to improve temperature in that reach so
11 that salmonids will have good temperature throughout the
12 summer in that reach. Next slide, please.

13 This is just a quick look at that hydrograph
14 graphed up. In this slide I have the scales from the top
15 to the bottom on an equivalent scale, and if you tab to
16 the next one, I've increased the Y-axis. Next slide,
17 please.

18 Okay, and I increased the Y-axis, you'll now
19 see that they're not equivalent, but I just wanted to
20 highlight that the flows of the water quality
21 certification are lowest during that April, May time
22 period, where the highest ones are shown in the graph
23 above it. Next slide, please.

24 So just taking a look at the equivalent reaches
25 that are nearby in the proximate Middle Yuba watershed,

1 where the U.S. Forest Service had mandatory conditions on
2 this project. Minimum instream flows were agreed upon by
3 all relicensing participants for the Middle Yuba
4 watershed, which has just 29% of the watershed area of
5 the New Bullards Bar reach. The agreed upon minimum
6 instream flows range from 40 to 120 cfs, depending on the
7 water type and month. It's counterintuitive for this
8 smaller watershed to receive significantly greater
9 minimum instream flows than the New Bullards Bar reach,
10 which is fed by about 70% more watershed area. Next
11 slide, please.

12 So our recommendation is that water quality
13 certification Table 1 be replaced with CDFW's Petition
14 for Reconsideration Table C, which restores just 2.5% of
15 the unimpaired hydrograph in this reach. We also
16 recommend that the condition for consultation with the
17 agencies after 10 years be removed from all of the
18 reaches upstream of Englebright. I think that condition
19 was intended just to apply to the downstream Delta flows
20 and downstream voluntary settlement agreements, and in
21 the condition it's unclear whether those on that
22 condition for additional consultation going 10 years
23 forward, additionally applies to the reaches upstream of
24 Englebright. So we recommend that that be removed from
25 this condition. Next slide, please.

1 Okay, thank you for your time. We look forward
2 to discussing these issues later.

3 MS. GANGL: Thanks. I think now we will move
4 on to Chris Shutes, presenting for the NGOs. So
5 Courtney, if you could get Chris's presentation up,
6 that'd be great.

7 MS. RAGAZZI: And Chris, can we check to see if
8 you're unmuted and able to --

9 MR. SHUTES: Sure. I'm ready to go. I'm
10 waiting for the presentation.

11 MS. RAGAZZI: Perfect. Thank you.

12 MR. SHUTES: Very good. Good morning again.
13 I'm Chris Shutes of California Sportfishing Protection
14 Alliance, or CSPA. I'm going to talk today about how
15 Yuba Water -- Yuba County Water Agency, YCWA, on the one
16 hand, the California Division -- the Department of Fish
17 and Wildlife, CDFW, and CSPA, on the other hand, have
18 used the operations model for the YRDP. I will discuss
19 modeling both for license - relicensing, and for the
20 water quality certification. As I go, I will explain
21 much of the rationale for the joint flow proposal
22 developed by CDFW, U.S. Fish and Wildlife, and the
23 Foothills Water Network Coalition of NGOs, also known as
24 FWN. This flow recommendation was a jointly developed
25 project -- product. In his letter to Mr. Lauffer on

1 September 3rd, YCWA's attorney, Mr. Bezzera, suggested
2 that the NGOs quote, have simply agree with CDFW's
3 streamflow proposals, and not submitted any technical
4 analysis. That is untrue, unwarranted, and frankly
5 insulting. The YRDP operations model is the next
6 based -- Excel-based spreadsheet model. It is excellent
7 and highly versatile. I have no objection to the model
8 itself and no question about the technical competence of
9 YCWA and its consultants in using the model. What I
10 dispute is the way that YCWA has used technical tools to
11 advocate for its regulatory positions. When I speak of
12 modeling today, I mean the use of the YRDP operations
13 model. Next slide, please.

14 Water Quality Certification 1 adopts the flow
15 recommendations of YCWA as a starting point for the water
16 quality certification and creates an open-ended 10-year
17 review process, which does not include NGOs, and which
18 will occur within 10 years of license issuance. Next
19 slide, please.

20 YCWA has adopted the position of using the
21 operations modelling to analyze worst case, or close to
22 worst case, scenarios of the potential impacts of
23 Condition 1's open-ended review requirement. CSPA et al.
24 has objected to the lack of adequate flow on -- lack of
25 adequate flow requirement on the front end. Next slide,

1 please.

2 YCWA has chosen variables to input into the
3 model that show close to worst case and embed those
4 variables in its modeling. YCWA has then
5 call -- conducted what I call derivative analysis.
6 Assuming its chosen variables as fact, it has
7 voluminously described the consequences to such factor as
8 generation revenues, water sales, water temperature,
9 groundwater impacts, etc. Another step removed, YCWA
10 described impacts of reduced revenues to Yuba County
11 community more broadly, layering on unstated assumptions
12 about how YCWA would allocate revenues, but it is
13 assumed, would be reduced. In my opinion, the overall
14 purpose of YCWA's analysis is to show that the water
15 quality certification is unreasonable. Next slide,
16 please.

17 Slide 5 shows what I will discuss today. It
18 shows how lack of decisions in the water quality
19 certification create analytical variables and identifies
20 those variables. It describes how YCWA and other FERC
21 licensees modeled those variables, both for the water
22 quality -- particularly for the water quality
23 certification and what conclusions they drew. It
24 describes that CDFW and CSPA model variables in
25 relicensing and what conclusions we drew. It recommends

1 analysis to reach reasonable water quality certification
2 flow conditions, and it discusses the importance of
3 approach for the Bay-Delta plan. Next slide, please.

4 Slide 6 identifies six major variables that one
5 must confront in operations modeling of the water quality
6 certification. These variables exist because the
7 conditions in the water quality certification did not
8 address them specifically, and don't provide direction or
9 clarity on how the Board plans to address them. The
10 structure of this presentation begins on slide seven.
11 Next slide, please.

12 And it's generally, to review each variable, I
13 will discuss how YCWA, briefly, address each variable in
14 the modeling water quality certification and contrast
15 that with how CDFW and CSPA at al addressed the same
16 variable in modeling during relicensing. For lack of
17 time, I have to speed through this, I will discuss and
18 summarize the bullets, not read them. I suggest the
19 Board, Board staff, listen now and review again later.
20 The left side of Slide 7 describes my analysis of YCWA's
21 approach to modeling the water quality certification.
22 The right side shows how CDFW, Fish and Wildlife Service,
23 and Foothills Water Network developed our joint flow
24 recommendation but there is much more extensive
25 discussion of the development of the recommendation in

1 CSPA at al.'s Exhibit 1 pages 10 through 28. Next slide,
2 please.

3 Slide 8 provides the percent of unimpaired flow
4 over the entire month that the CDFW, Fish and Wildlife
5 Service, Foothills Water Network flow recommendation
6 would provide. On a monthly basis, this flow
7 recommendation achieves many of the target percent of
8 unimpaired flows in the Board's 2018 framework for the
9 Bay-Delta Plan update. Next slide, please.

10 Slide 9 summarizes the months and lists the
11 percent of one unimpaired flow, as applied, and when it
12 would make a difference. Remembering Slide eight, in
13 most cases, the difference between applying in February
14 through June and applying year-round, is small. It is
15 likely that the biggest effect of the year-round
16 requirement would be during storms and refill months like
17 December and January. There are also specific measures
18 for bed protection in the Yuba Accord that would be lost
19 by applying a percentage of unimpaired flow in October
20 through January. In addition, this could add to YCWA's
21 water cost. Next slide, please.

22 How much upstream diverters would have to
23 bypass to meet a percent of unimpaired flow is a major
24 variable. YCWA has not released modelling of this yet,
25 but PG&E and the Nevada Irrigation District upstream,

1 have filed modelling with FERC. Reportedly, as I
2 understand it in consultation with YCWA, it was performed
3 by a consultant that is also one of YCWA's consultants.
4 PG&E and NID assumed 55 to 65% bypass at their upstream
5 control points. That is only one way of looking at it.
6 The requirement in the -- in the Board's 2018 Framework,
7 it's for a percent of unimpaired at the downstream
8 control point. Next slide, please.

9 Slide 11 asks fundamental questions that the
10 Board must answer for technical analysis to be
11 meaningful. A couple of the questions are legal or
12 policy questions. The point today is that the answers
13 have profound technical consequences. Next slide,
14 please.

15 Slide 12 is a map of the total Yuba watershed
16 area. To the right is an area breakdown by sub-
17 watershed. Next slide, please.

18 Slide 13 is another more targeted map that
19 shows how much water, on averages, passes or is diverted
20 at major features in the Yuba watershed. What is clear
21 from the maps on Slides 12 and 13 is that YCWA, as the
22 downstream diverter, has the opportunity to divert far
23 more water than senior diverters PG&E and NID upstream.
24 The Board will have to consider how to divide
25 responsibility. Applying the same percent of bypass at

1 upstream and downstream compliance points seems
2 inherently inequitable, Since at least May -- March 19,
3 2014, at a State Water Board workshop, I've been asking
4 this Board to provide clarity on how much, if at all, the
5 Bay-Delta Plan will require diverters upstream of Central
6 Valley rim dams to contribute to Delta inflow and
7 outflow. I've heard no answer. Here is another example
8 how deferral of basic decisions leads to technical
9 confusion. Next slide, please.

10 Slide 14 reflects that YCWA's modeling in dry
11 year sequences, applies a percent of unimpaired flow in
12 the same way as it does in other years. This has storage
13 and water temperature requirements -- impacts, excuse me,
14 that YCWA says are unreasonable. YCWA then argues, like
15 almost every other water purveyor in the valley, that
16 since impacts are unreasonable in dry year sequences, the
17 Board should scrap the entire percent of unimpaired
18 framework. The CDFW, Foothills Water Network, U.S. Fish
19 and Wildlife flow recommendation doesn't have these
20 impacts, since the driest years the flows are very close
21 to the Yuba Accord. The biggest impact YCWA cites in the
22 Joint Flow Recommendation is when YCWA would miss out on
23 a \$40 million windfall in 2014 by selling carryover
24 storage to Westlands Water District, one of the most
25 junior diverters in the valley. That was also the year

1 when many water agencies were shorting customers and when
2 this Board weakened water quality certification -- water
3 quality standards in the Delta, and saw Delta smelt
4 become virtually undetectable in a year of surveys. The
5 Board needs to decide if that \$40 million windfall to
6 YCWA in 2014 is reasonable. Next slide, please.

7 Slide 15 reports that YCWA's modeling
8 completely sidesteps Water Quality Condition 16. The
9 Board made it easy to ignore this because the water
10 quality certification sets no clear rules for droughts.
11 It proposes that YCWA and the Board collaborate to make
12 those rules. That's a fallacy and a fantasy. YCWA, like
13 every other major purveyor in the valley, is not going to
14 help this Board develop reasonable drought rules. YCWA
15 uses droughts to make the water quality certification in
16 the Bay-Delta Plan appear unreasonable. The Board needs
17 to make the rules. Next slide, please.

18 On July 22nd, YCWA's GM wrote to the Board
19 proposing to discuss rules for variances that would occur
20 under Condition 16. That's wrong. The water -- the
21 Board doesn't need rules for variances. The Board needs
22 rules for droughts and dry year sequences that make
23 variances unnecessary. CSPA and allied groups have been
24 asking this Board for such rules and FERC processes
25 across the valley and water, associated water quality

1 certifications. These include Merced and Tuolumne, and
2 also in comments in the Delta -- Bay-Delta Plan for close
3 to a decade. Next slide, please.

4 Here are the necessary elements of drought
5 plans, and alternatives for how to address rules. The
6 Board should hold a technical conference open to
7 Petitioners to discuss this -- discuss this, not just a
8 closed-door discussion, as suggested, between YCWA and
9 FERC. Next slide, please.

10 YCWA claims an impact to local irrigation
11 deliveries from the CDFW, FWS, FWN flow recommendation.
12 It is a modeling artifact unlikely to occur in practice.
13 Next slide, please.

14 The combined outlet capacity of Narrows 1 and 2
15 Powerhouses or bypasses. It's about 4,130 cfs. In
16 reviewing modeling, CDFW and CSPA noticed there were
17 times when a percent of unimpaired flow requirement would
18 require YCWA to induce or augment spill from Englebright
19 to meet the requirement. In response, we adjusted the
20 flow recommendation to allow YCWA to use the existing
21 outlet routes. We also allow compliance when late April
22 flood-up strains the limits of those offset -- outlet
23 routes. So YCWA could meet both irrigation, and
24 Marysville, flow requirements. YCWA, in its modelling of
25 the water quality certification, assumes it will have to

1 induce spill to comply and argues that that is
2 unreasonable. Next slide, please.

3 In summary, CDFW, U.S. Fish and Wildlife, and
4 the Foothills Water Network did extensive research and
5 analysis on the particular characteristics of the Yuba
6 watershed and facilities and built their flow
7 recommendations around this analysis. CSPA started from
8 the Delta and looked upstream. CDFW and U.S. Fish and
9 Wildlife, used a more traditional approach that started
10 from the Lower Yuba River. Next slide, please.

11 The State Water Board must also conduct site
12 specific analysis of the Yuba watershed and every other
13 major valley watershed. The Board's biggest mistake was
14 to rely on YCWA to help. YCWA will not help improve the
15 water quality certification and the Bay-Delta Plan. Next
16 slide, please.

17 The State Water Board should conduct modelling
18 and analysis that address the variables shown here and
19 reject YCWA's prefixed menu of bad choices. It should
20 address variables in the matrix of potential choices
21 stated as in clear enforceable conditions, and then
22 iteratively modify them based on modelling. It should
23 focus on outputs for flow, storage and deliveries, it
24 should limit derivative analysis until it's honed in on
25 the appropriate flow requirements. It should use

1 well-grounded decisions on Yuba as a partial template for
2 the Bay-Delta Plan update. The key to adequate technical
3 analysis is clear enforceable conditions to analyze.
4 Last slide, please.

5 The State Water Board should set flow
6 conditions for the Lower Yuba River now based on the
7 record consistent with the CDFW, Fish and Wildlife
8 Service, Foothills Water Network Flow Recommendation.
9 The Board should not kick down -- the can down the road
10 for review after 10 years, a review which in fact would
11 not include any non-governmental organizations. Thank
12 you very much for the opportunity to discuss these
13 issues.

14 MS. RAGAZZI: Thank you, Chris.

15 MS. GANGL: I think what we're going to do next
16 is take a 15-minute break to catch our breath and
17 everything, and then we can move into discussing
18 everything that we just heard. So if you all want to
19 make sure you're back in 15 minutes, we'll start,
20 promptly in 15 minutes. I'm not sure exactly when that
21 is. Thanks, everyone.

22 MS. RAGAZZI: And just so everybody knows,
23 we're going to start off with YCWA, first up to ask
24 questions of the Petitioners, followed by CDFW, and then
25 the NGOs, and then State Water Board staff will go at the

1 conclusion of that. So why don't we meet back at 10:45.

2 (Workshop recessed at 10:28 a.m.)

3 (Workshop resumed at 10:46 a.m.)

4 MS. RAGAZZI: Okay, looks like it's 10:45 or
5 10:46, and we can go ahead and get started with the
6 discussion portion of Condition 1. Whoever wants to ask,
7 lead-off the questions from YCWA, could you raise your
8 hands, please? And as a reminder, please state your name
9 for the court reporter, and who you're directing the
10 question to. Does YCWA have any questions for any of the
11 Petitioners? Hi, Ryan. I see your hand is raised.
12 Thank you.

13 MR. BEZERRA: Yes, thank you. We do not have
14 any questions. We've submitted all of our materials and
15 in light of the short amount of time, we think it's more
16 efficient just to proceed to see if anybody else has
17 questions.

18 MS. RAGAZZI: Thank you so much. I'm going to
19 go to CDFW. Is there anyone from CDFW that wants to ask
20 a question. You can raise your hand. Hi Bri.

21 MS. SEAPY: Hi. I think we're in the same boat
22 as YWA. For now, in the interest of time, we will wait
23 for Board questions for us.

24 MS. RAGAZZI: Okay. And I'll move onto the
25 NGOs. Do the NGOs have any questions for any of the

1 Petitioners, based upon the presentations?

2 MR. SHUTES: Hi. Chris Shutes. Same response
3 here. We don't have any questions at this time. If
4 there are questions from Board or Staff later on, we'd be
5 happy to answer them. Thanks.

6 MS. RAGAZZI: Thank you. Okay, then I'm going
7 to turn it over to Board staff.

8 MR. OPPENHEIMER: Hey Erin, this is Eric
9 Oppenheimer. Can I start with a question?

10 MS. RAGAZZI: That'd be great, Eric. Thank you
11 so much.

12 MR. OPPENHEIMER: Thank you. Hi, everyone.
13 This question is for Yuba County Water Agency. And so
14 just start off by saying, well start off by saying thank
15 you to everyone for the presentations. They've been
16 really informative, and I appreciate, obviously, the
17 clear level of effort that went into preparing for today
18 and I think it's worth getting a lot of really great and
19 useful information. So thanks to everybody.

20 With respect to Condition 1(D), on its face,
21 it's fundamentally a condition that requires
22 consultation. And that consultation may lead to Yuba
23 County Water Agency submitting a updated or modified set
24 of minimum instream flows for consideration by the Deputy
25 Director for Water Rights. And so in trying to tease out

1 what that means, my understanding from the presentation,
2 other information submitted by Yuba County Water Agency,
3 is that basically part of what you did was taking 10(j)
4 flows and a 55% unimpaired flow requirement, and it
5 appeared in some ways, stacked them together, and then in
6 some ways, maybe just look at 10(j) in isolation in some
7 of the flows if I understood correctly. It was pretty,
8 some of the information was really good. I'll have to go
9 back and look at it. It was -- but it was somewhat
10 dense, just meaning technically dense, a lot of
11 information packed into the slides. And so I'm not sure
12 that that, you know, outcome of those two flow
13 requirements stacked together, and then looking at the
14 economic impacts of that through things like changes in
15 power operations, is the most likely outcome from this
16 1(D) consultation process.

17 And so my question to the water agency is, did
18 you look and analyze different flow scenarios and what
19 the outcomes might be from those? And especially
20 including your voluntary agreement flow schedule since
21 the condition itself specifically calls out that
22 voluntary solutions acceptable to the Board would
23 essentially satisfy the condition.

24 MS. RAGAZZI: So whoever wants to respond from
25 YCWA if you could raise your hand. Oh, Steve.

1 MR. OPPENHEIMER: It looks like - it looks like
2 Steve's got his hand up. Yeah.

3 MS. RAGAZZI: Yeah.

4 MR. GRINNELL: Thanks, Eric. So yes, to answer
5 your question, you know, we have looked at the individual
6 pieces as, and we actually, you know, talked to you about
7 some of those into the voluntary recruitment process. In
8 FERC relicensing we looked at solely and specifically
9 just the 10(j) flow requirements, and then separately in
10 the Bay-Delta process, previously, we looked at, you
11 know, just solely a percent of unimpaired flow
12 requirements. So we have, you know, separated out each
13 one of those. And as you would imagine, as we've said
14 many, many times, we're obviously very much focused on a
15 voluntary agreement approach and operation going forward
16 for the Bay-Delta process. And, you know, I mean the
17 summary of the 10(j) flow is, you know, if they didn't
18 come through in the presentation, is, you know, those
19 flows are for supposedly for, you know, habitat on the
20 Yuba and some, you know, inflow to the Bay-Delta, and it
21 doesn't go either. So we're not sure what the purpose of
22 those are exactly. They don't meet their stated
23 objectives, and that's the purpose of our separating that
24 out and modeling it. We did most of that in the in the
25 relicensing process.

1 MR. OPPENHEIMER: Yeah, I just I get the
2 impression through the presentation that it's almost like
3 a foregone conclusion that the result of Condition 1(D)
4 will be imposition of a 55% unimpaired flow regime where
5 10(j) flows or those two prescriptions independent or
6 some combination of them. And I just, I think that's,
7 you know, a fairly big assumption and again, you know,
8 maybe not the most likely outcome from that process. And
9 so are -- is it -- is it Yuba's position that that is
10 what that -- what will what is the most likely outcome
11 from the 1(D) term? Can you --

12 MR. GRINNELL: And so the purpose, you know
13 there were -- there were other purposes because of the
14 way the construct of where the water quality stood. You
15 know, I think that you know Yuba stated pretty clear that
16 the delegated -- delegation authority of such large
17 effects the Project to the Executive Director, are
18 problematic. And so that process is of concern. And
19 then the other element is it's to demonstrate that
20 through the delegated authority process, these things
21 that have been pointed to could occur, and that they
22 would be very large if they did. So I don't know about
23 probability of will they occur, but the fact, and you
24 know the -- it's kind of taking the mechanics of what is
25 being discussed in the water quality cert as a -- as a

1 possibility and maybe even likely when it's listing
2 inadequate, potential inadequacies.

3 But then also linking that up with a very
4 uncertain future in a very uncertain process, that's a
5 delegated one and appears to not be before the full
6 Board, and so that together as a totality is, and all of
7 those elements are, one of the major concerns of Yuba,
8 uncertain future, which you know, FERC relicensing is
9 supposed to provide some reasonable certainty.

10 MR. OPPENHEIMER: Thanks, Steve. That's
11 helpful. I guess one just response is that while the
12 condition leaves certain things up to the Executive
13 Director and the Deputy Director, any actual change to
14 the Bay-Delta Flow requirements or acceptance of a
15 voluntary agreement would be through the full Board
16 process. So just a point of clarification. But thanks.
17 Thank you for that.

18 MS. RAGAZZI: Any other questions, Eric?

19 MR. OPPENHEIMER: No, that was my main
20 question.

21 MR. THALER: Well then --

22 MS. RAGAZZI: Parker has a question.

23 MR. THALER: Yes. So I have a few questions,
24 and I thought I would start with Yuba Water Agency and
25 then move to CDFW. And most of -- all of my questions

1 are directed at an entity, such as, you know, agency.
2 But my first one is I think more for Willie. And it's
3 the -- it's based on the introduction statements that
4 were made. I just wanted to clarify or seek
5 clarification because in that intro statement, there was
6 discussion that implementation of the cert would cause
7 severe impacts, to just name a few, to irrigation,
8 hydropower generation, as well as flow releases. And I
9 wanted to clarify if those concerns are mainly focused on
10 Yuba Water Agency's assumptions from 1(D) versus the flow
11 requirements and conditions of the cert.

12 MR. WHITTLESEY: Yeah. Parker, thanks. So the
13 certification leaves open a lot of discretion for the
14 Water Board. I think that's our biggest concern, and
15 like Eric's previous question, Steve's response, we went
16 under the assumptions of what likely would happen and
17 because of measures that have been proposed throughout
18 this process. So yes, we're, you know the water quality
19 cert doesn't specifically state what flow regime may
20 occur. So we just applied what likely would occur and
21 the impacts related to that. So without specificity,
22 it's more difficult to get any more accurate than that.

23 MR. THALER: Okay, thank you. And I've asked
24 if some of the slides could be up while I'm asking some
25 questions because I think some visuals would be helpful

1 here. And kind of a more technical question on Slide 2.
2 You know, thank, first off, thank you guys for sharing
3 this and putting the time into today. I do appreciate
4 it. And you know, from this slide as well as your
5 Petition, I can understand that what you're presenting
6 here is a FERC Base, which is, you know, essentially what
7 the FEIS was looking at with those changes that you're
8 listing, as well as Yuba's assumptions of what 1(D) could
9 require. But one minor note in how these are looked at,
10 it's -- I feel like it might have been a little more
11 accurate to have the water year types be consistent
12 across both. In the projected 1(D), you're using
13 Condition 3's water year types and then in the FEIS Base,
14 I believe you're using Yuba's proposed water year types,
15 and there's only a slight change between them. But
16 having them wind up on the same water year type may have
17 allowed for more of a complete comparison between the
18 two. And I would just make the note that the water year
19 types in the cert are consistent with what's in Decision
20 1644. And so the FEIS Base would require additional
21 actions to implement those new water year types.

22 All right, well, then I'll keep going. Can we
23 go to Slide 6 for a minute? So I think this question
24 might be for Steve, or Paul, or anyone at Yuba Water
25 Agency. But you know, based upon what's been presented,

1 there's the FEIS Base, as well as Yuba's assumptions of
2 what Condition 1(D) could require, but neither, or the
3 part I wanted to ask is, or seek clarity on is that the
4 FEIS Base requires minimum instream flows that are
5 consistent with condition 1(A) of the cert. So I wanted
6 to just make sure that that same understanding is there
7 and if not, could Yuba please let us know what minimum
8 instream flow requirements in Condition 1(A) vary from
9 the FEIS Base?

10 MR. GRINNELL: This is Steve Grinnell. As far
11 as the, let's see, so Condition 1(A) versus the FEIS
12 Base. The primary one is -- are releases below New
13 Bullards Bar, you know, released below New Bullards Bar.
14 So 1(A) has some different flows there, I believe. And
15 as you pointed out there, the water -- the water year
16 type determination, which is a minor, relatively minor
17 change, which is evaluation in February, which
18 is -- which in Schedule 5, 6 in Conference years, are
19 slightly different. Other than that, I do not believe
20 that they are -- there are any differences in the 1(A)
21 requirements.

22 MR. THALER: Thank you, Steve. I don't
23 actually believe there are any differences from the Cert
24 1(A) New Bullards Bar flow requirements, from what the
25 FEIS is requiring.

1 MR. GRINNELL: Yeah, I'm sorry. I misspoke.
2 You're right. The CDFW 10(j) recommendations are
3 different, but the -- but the, you're correct that 1(A)'s
4 are the same as the FEIS Base.

5 MR. THALER: Thank you. Can we actually back
6 up to Slide 5 for a second? So when --

7 MS. RAGAZZI: Hey Parker.

8 MR. THALER: Yeah.

9 MS. RAGAZZI: Ryan had his hand raised --

10 MR. THALER: Oh.

11 MS. RAGAZZI: -- and I don't know if it was
12 related to the last question or not.

13 MR. THALER: Apologies.

14 MS. RAGAZZI: I don't see it anymore, so maybe
15 it's not there anymore.

16 MR. BEZERRA: Yeah, hi. Just a request that if
17 we're going to discuss specific parts of the
18 certification, if at all possible, could we pull them up
19 on the screen so people can see them while they're
20 discussing them? Thank you.

21 MR. THALER: Okay. I think that may be
22 possible. Is there a need to pull up the New Bullards
23 Bar, given Steve's response? Okay. I don't see any.
24 But we'll continue.

25 So on Slide 5 you're showing the YCWA

1 assumptions of what 1(D) could require in relation to the
2 FEIS Base. And we've kind of established that the FEIS
3 Base is very similar to the requirements of the
4 certification, with some changes to water year types, but
5 the minimum instream flows line-up, and I know there's
6 also some changes to the tunnel closures. And so what
7 I -- what I kind of take away from these graphs, is it
8 showing that the FEIS Base, or the minimum instream flows
9 of the cert, provide better water temperatures than what
10 Yuba's projecting under Condition 1(D)?

11 MR. BRATOVICH: Yeah, hi, this is -- Parker,
12 this is Paul Bratovich. Yes. The FEIS Base modeling
13 results indicate they're much better water conditions
14 than the projected 1(D) scenario.

15 MR. THALER: And those are consistent with the
16 requirements in -- for minimum instream flows in the
17 cert? Sorry, I'm just skimming through.

18 MS. RAGAZZI: Ryan.

19 MR. BEZERRA: Yes, thank you. I just -- we
20 need to have a little more clarity, Parker. When you say
21 the instream flows in the cert, there's a wide variety of
22 them. With Condition 1(D) --

23 MS. RAGAZZI: The Condition 1(A) flows in the
24 certification.

25 MR. BEZERRA: Yeah, we -- yes we need to have

1 some --

2 MS. RAGAZZI: We're talking about talking
3 Condition 1(A) flows.

4 MR. BEZERRA: Yes. We need to have clarity on
5 that with those questions. Thank you.

6 MR. THALER: Okay. And I, yeah and to clarify,
7 Erin is right, I'm referring to the minimum instream flow
8 requirements of the cert Condition 1(A). And I was just
9 noting that in comparison to the projected, or Yuba's
10 assumptions of 1(D), it appears that the FERC Base, which
11 is fairly consistent with the cert's requirements,
12 provides better temperatures. But I think I have a few
13 other questions. And I'm just skimming through my notes
14 very quickly. So if we could please go to Slide 9?

15 So on this slide, there's a discussion about
16 the recession rates for riparian seedling recruitment and
17 the note that in 2018, the Water Board supported the
18 collaborative effort that was developing targets for
19 riparian seedling recruitment rates. I just, and there's
20 a table provided on the side of that discussion, and I
21 wanted to just, I guess note or clarify that are the same
22 requirements that are in the certification. So I think
23 it's consistent with the State Water Board's previous
24 support for those recession rates in 2018.

25 MS. RAGAZZI: So to clarify, Parker, what your

1 question is, is it's clarifying that what is proposed
2 here, or discussed here, is consistent with what is
3 required in the certification?

4 MR. THALER: Yes. And so I guess the question
5 I would have is, is the concern here again focused on
6 Yuba's assumptions for 1(D) or with the actual riparian
7 recession rates in the certification. And I can provide
8 the cert condition if needed.

9 MR. GRINNELL: This part of the purpose here
10 was, and we -- that is our understanding as well, that
11 what is in the cert is consistent. But the point being
12 made here was that the cert is highlighting potentially
13 inadequate spill reductions, but we've all agreed to use,
14 you know, and is it a cert and the FEIS, and what
15 everybody has proposed are these numbers. So we question
16 whether there really will be inadequate spill reductions
17 with this construct.

18 MR. THALER: Given the assumptions for 1(D)?

19 MR. GRINNELL: No. Well, this is separate from
20 1(D). Remember this was a rationale for Condition 1(D)
21 that there were inadequate, there was inadequate spill
22 reductions, but we believe that that's essentially been
23 addressed by everyone agreeing to these flow reduction
24 spill cessation rates.

25 MR. THALER: Okay, thank you. So this is more

1 of a comment on that portion of the rationale.

2 MR. GRINNELL: Correct. Yes.

3 MR. THALER: Thank you. So my next question
4 is, you know, from my memory of the YRDP operations
5 model, it had built-in carryover storage targets that are
6 at times, you know, well above the amount necessary for,
7 you know, inundation of the intakes. And so when Yuba
8 developed their assumptions for what they thought
9 Condition 1(D) could require, did they look at adjusting
10 these carryover targets to reduce impacts to irrigators,
11 or did it maintain the same carryover storage targets,
12 even if it meant reduction in irrigation deliveries?

13 MR. GRINNELL: Well, there's two sets of
14 carryover storage targets. There's a targeted flow
15 requirement for the properties in the Accord, 650,000
16 acre-feet if there's sufficient water. So that's a
17 desired target, and then there are carryover targets in
18 the modelling specifically for, essentially absolute, if
19 there's enough water and irrigation deliveries are
20 shorted if we do not meet those targets. So that's how
21 shortages are applied. If there's a carryover target and
22 if the reservoir is going to be falling below that, then
23 irrigation is shorted until we meet that target, that
24 carryover. That, we use consistent modeling for that
25 across all of our scenarios in order to understand the

1 relative differences in those.

2 MR. THALER: That's helpful, thank you. And
3 then I had previously asked in our write-up, that Yuba
4 very kindly provided written response to -- responses to,
5 a little bit about how they integrated the 10(j)s and 55%
6 unimpaired and Yuba responded, as well as in this
7 presentation, that they took the highest of the two at
8 given points. And the point of clarity I'm looking for
9 is at periods of time in that project -- Yuba's
10 assumptions of 1(D), as per their Petition, they're
11 mentioning that 15% of the time there's less Chinook
12 spawning habitat. And so I was just trying to seek some
13 clarity that if the highest of the two flows were always
14 taken, how did it result in less Chinook spawning habitat
15 15% of the time?

16 MR. GRINNELL: Paul, you want that one first,
17 and I can address that from a flow standpoint, but.

18 MR. BRATOVICH: Yeah. Oops. Can you hear me?

19 MR. THALER: Yes.

20 MR. BRATOVICH: Yes. When you take the flows
21 and you turn it into a habitat discharge relationships
22 and you model the amounts of habitat, again using an
23 exceedance probability distribution, the results show
24 that the -- similar amounts of spring-run spawning
25 habitat, over 85% of the distribution, but lower amounts

1 of spawning habitat during that 15% of the distribution.
2 My understanding, I'll have Steve correct this, but my
3 understanding is that during the spawning period, which
4 is September 1 to October 15th, that the Condition 1(D)
5 scenario resulted in lower flows during that 15% of the
6 time, which resulted in lower habitat probabilities. But
7 I defer to Steve to clarify that connection.

8 MR. GRINNELL: Yes. Condition 1(D) results in
9 changes to the Accord instream flow schedules, and so it
10 shifts those flows for the fall time period, even though
11 generally, well, the CDFW 10(j) flows are not active at
12 that time. And the percent on impaired flow is generally
13 not operated through that time. At that time, it's the
14 Accord flows that are usually, that are almost always in
15 force. But when there's a shift in, because of storage
16 reduction resulting from Condition 1(D), drawing on
17 storage quite a bit more than the FEIS Base, we have a
18 lower storage, so the following year we'll -- can shift
19 to a lower flow instream flow requirement under the
20 Accord, and that shifts the flows in the fall.

21 MR. THALER: Okay. So I'll repeat what I think
22 I understand, and please let me know. It's in that
23 period of time where you get that 15% less, it's the Yuba
24 Accord flows that are kind of running that area, but the
25 reduction is a result of the water years being shifted by

1 the other periods of time in which higher flow releases
2 were triggered by the 55% and 10(j)s.

3 MR. GRINNELL: That was outstanding.

4 MR. BRATOVICH: That's good.

5 MR. THALER: Do you think the water year types,
6 and how they were built into the two assumptions
7 differently, may have influenced that?

8 MR. GRINNELL: Well, remember that the water
9 types, the process for developing the Accord, was
10 matching up the water year types, the thresholds between
11 them and the flows that the biologists collaboratively
12 developed. So it was all, it's a matching set. And so
13 once you significantly change the probability of storage,
14 end of September of storage, which is a part of the
15 calculation of the index and therefore water year type,
16 it starts to shift everything. We see a doubling of the
17 occurrence of conference years. We see a doubling of
18 occurrence of Schedule 6 years so that everything shifts
19 to drier flow schedules because storage in those dry
20 years is such an important element of the operations the
21 Accord. We're basically boosting the natural flow in
22 those very driest years with significant amounts of
23 storage release.

24 MR. THALER: And is that storage target the
25 Yuba Accord, 650,000 acre-foot target, or the absolute

1 delivery target, or a combination of both that can --

2 MR. GRINNELL: Well the target, well remember
3 that the index is just whatever the resulting end of
4 September storage is. That just goes into the -- into
5 the calculation of the index. So it's the -- it's the
6 absolute value minus the, you know, the FERC minimum pool
7 is the, what we call active storage amount, and that's
8 one component of the index. So anything that changes,
9 you know, on relative scenarios changes the occurrence of
10 that storage is going to start to affect the Accord flow
11 schedules for the following years.

12 MR. THALER: That's helpful. Thank you. So my
13 only other question is for CDFW. And it was based upon
14 some of the information provided in the slides. I'm
15 trying to find what slide it is right now, but
16 essentially, YCWA's presentation, I believe Slide 8 that
17 took a look at floodplain inundation was comparing the
18 CDFW 10(j)s to the amended FLA flows and was finding, you
19 know, relatively the same amount of floodplain habitat
20 inundation. And based upon the materials from CDFW,
21 there's discussion that the CDFW 10(j) flows, one of
22 their goals is to increase floodplain habitat. But given
23 the information provided by Yuba, it seems to be
24 relatively similar, and so I didn't know if there's any
25 explanation for that.

1 MS. GANGL: That will probably go to Beth
2 Lawson, so if we could unmute Beth, I think that's where
3 we should unmute.

4 MS. LAWSON: Can you hear me?

5 MS. GANGL: Yep.

6 MS. LAWSON: Okay, great. I think that we're
7 going to get to this metric in our next set of
8 presentations when we talk about Condition 12, because as
9 Steve was just saying, you know, their metric or, you
10 know, their Yuba Accord Water Schedules, as well as their
11 water type really paired up. Our flow schedule was
12 really paired with a restoration proposal as well that
13 included cutting and grading within the Lower Yuba River.
14 And so I think that slide that you're referring to
15 Parker, I do see that there is a bit of an increase in
16 the flow, or in the floodplain inundation, and I think we
17 have to be careful what's being called floodplain. I
18 haven't had any time with that slide to really digest,
19 you know, where the numbers are coming from in there.
20 But I think that we have to be careful about what's
21 called floodplain because I think I heard YWA define that
22 as 5,000 cfs, however, the control of the Project at the
23 two Narrows powerplants is at 3,430, I think. And so,
24 you know, there's a bit of a definition around where
25 you're starting to call something an inundated

1 floodplain.

2 We in our proposal were careful to call out
3 that when we were trying to put more water in the Lower
4 Yuba River, you'll see that we keyed that off of the
5 capacity of the Narrows power plants because we wanted to
6 be able to do something that was within the scope of
7 YWA's ability to control the two Narrows powerplants.
8 And so that's why our restoration proposals focused on
9 that area, which is also below the control of the
10 Project. Anything above the combined capacity of the
11 Narrows 1 and 2 Power Plant just has to be uncontrolled
12 spill at Englebright. And the only way that that's
13 controlled is by bringing Englebright's elevation down
14 before storms, which is some sort of operational work
15 that YWA does in order to absorb some of the storm flow
16 that's coming in. And so, you know, I think when you're
17 looking at a floodplain, you really need to consider what
18 that is and what is within the control of the Project.
19 So as Stephanie in particular, will get into in the next
20 set of presentations, in our proposal, we looked at what
21 was controllable by this Project and what we could
22 influence within the control of YWCA FERC Project.

23 MR. THALER: Thank you. Then I'll just hold
24 the -- any other thoughts on that until after the next
25 segment?

1 MS. LAWSON: And Stephanie, did you want to add
2 to that? I didn't want to speak, I'm an engineer, not a
3 biologist, so I'd like to let the biologists speak if
4 there's any other response to that question.

5 MS. GANGL: That's Stephanie Millsap that she's
6 referring to if you can unmute Stephanie Millsap.

7 MS. MILLSAP: Hi, thanks. So I agree that this
8 question is better answered after the presentation that
9 I'll be given, or giving, and that I do address some of
10 these questions that you're posing, Parker, during that.
11 And I think some of the figures that I show may also be
12 helpful for this discussion.

13 MR. THALER: Well, thank you. I want to thank,
14 you know, YWA, and CDFW, and U.S. Fish and Wildlife for
15 addressing some of these questions. I appreciate it.

16 MS. GANGL: Are there any other questions
17 regarding the flow or should we move on to Condition 12?
18 Because it sounds like we're ready for that. Okay, let's
19 move on to Condition 12: Habitat Restoration in the Lower
20 Yuba River. We'll start with a presentation from YCWA.
21 If we can get that pulled up, we can get that going.

22 MS. RAGAZZI: And whoever is going to be the
23 first speaker, if you could raise your hand so we can get
24 you unmuted and make sure your mic's working.

25 MS. GANGL: It looks like it's Tom Johnson.

1 MR. JOHNSON: Sorry about that, I'm struggling
2 a bit with the little hand-raise icon on this version of
3 Zoom, or Teams, or whatever it is that we're using here.
4 Sorry about that. Are we good to go?

5 MS. GANGL: We're good to go. We can hear you,
6 So go ahead and then when you need the slide advanced,
7 just say next slide. It's all you.

8 MR. JOHNSON: Very good. So my name is Tom
9 Johnson. I'm a consultant with Yuba Water and have been
10 working on Yuba River issues for just over 20 years.
11 Next slide, please. I'm going to move pretty quickly
12 through these first few slides, because I think the meat
13 of our technical analysis is a little further along. So
14 the water quality condition calls for a plan of
15 restoration for the Lower Yuba River. Next slide,
16 please. The rationale for this condition attributes a
17 number of impacts to the river of -- impacts of the river
18 corridor to the Project, however, we believe that that
19 attribution is at least somewhat in error. There were
20 some very substantial physical impacts to the Yuba River,
21 which started shortly after the arrival of the first gold
22 miners in the mid-1800s. And any attribution of impacts
23 that doesn't accept and account for those rather
24 substantial impacts does not correctly attribute causal
25 factors. Next slide, please.

1 The impact of hydraulic mining is really hard
2 to overstate. It was just a staggering amount of
3 sediment that was injected into the Yuba River. We're
4 going to get to that in a moment. But in addition to the
5 mining debris itself, there were substantial
6 modifications in the form of dredging, and
7 channelization, dams and so forth. Those impacts are
8 largely documented. I admit that it's very heavy reading
9 and there are probably a couple thousand pages of that
10 sort of material in the FERC record for the Project.
11 Next slide, please.

12 Sorry, I got to advance my own here. I'm
13 running in parallel. Unfortunately, the record of
14 conditions on the Lower Yuba River prior to 1880 is very
15 sparse and we really do not have much in the way of
16 photographic evidence, but there are some hand-drawn
17 maps. And what we can see is that the, prior to the
18 mining sediment, it was a very different river. It was
19 described as being very heavily vegetated. And probably
20 one of the most dramatic differences is the floodplain
21 was estimated to be four or five kilometers wide, and
22 that's compared to the 200 to 500 meters, .2 to .5
23 kilometers that we see today between either the levees or
24 the training walls. Next slide, please.

25 This is a brief summary of the amount of

1 hydraulic mining debris that was -- came from the west
2 slope of the Sierras during the heyday, and the
3 photograph is of Malakoff Diggins. And this shows just a
4 very small piece of what that works look like, and that
5 was in turn, a very small piece of what occurred all over
6 the watershed. It was estimated in a fairly
7 comprehensive survey that was conducted in 1917, that at
8 that time, roughly half of the total amount of sediment
9 in the Yuba remained in the Lower Yuba River downstream
10 of what the location of Englebright Dam now. So that is
11 on the order of 350 million cubic yards of material in
12 the Lower Yuba River. It's really hard to fathom what
13 that looks like, so I ran a little bit of math this
14 morning. The distance from Englebright Dam to the
15 Feather River confluence is 24 miles. If you could
16 imagine a block of sediment 24 miles long, 8 stories
17 tall, and 3 football fields roughly a thousand feet wide,
18 that's what 300 and, just below 350 million cubic yards
19 look like. And so if you take that block of sediment and
20 distribute it all over the Lower Yuba River, that is
21 approximately what is out there today. Next slide,
22 please. Next slide, please.

23 Should be looking for seven, thank you. There
24 has been some clearing of sediment. And these
25 photographs that show 1908 to 2006, roughly 100 years

1 apart. You can see that while a lot of sediment is gone,
2 there's still a tremendous amount remaining. We don't
3 have comparable photos for further down in the river. We
4 didn't have flight or drones in the early 1900s, and so
5 we don't have anything from a high enough perspective,
6 and we didn't have the same sort of riverbanks. Next
7 slide, please.

8 Just want to touch on some of the other
9 engineering works. Like most of the rivers in
10 California, the Yuba River was very substantially
11 channelized. The levee systems started in the late
12 1800s. They grew in size and complexity and ultimately
13 got narrower as the land was more valuable outside of
14 those levees, and taller. Next slide, please.

15 One of the things to also consider about this
16 massive block of sediment, which we described a little
17 bit ago, is that it didn't just go out onto the
18 floodplain, fall to the bottom, and then start its
19 process of whatever healing that natural processes would
20 allow. Instead, this sediment was dredged, and dredged,
21 and re-dredged, and re-dredged. Floating dredges, and
22 there's a picture of one in the lower right-hand corner,
23 grew in size and sophistication. The largest ones were
24 almost 100 meters long and would move several thousand
25 cubic yards of material per day. They ran seven days a

1 week. Next slide, please.

2 And I believe Paul Bratovich is going to pick
3 up for a couple of slides here. If you could unmute,
4 Paul.

5 MR. BRATOVICH: Yes. Thank you, Tom. I think
6 the point of your presentation was clear and it was the
7 incredible anthropogenic perturbation of the river. The
8 river was a wasteland of slickens and sediment
9 deposition. So what we have faced with here is, again,
10 not unlike in Condition 1, was looking at the rationale
11 associated with the water quality certification for
12 Condition 12. I'm going to start, you know, Steve talked
13 about inundation, I'm going to talk about connectivity.
14 A recent, relatively recent study by Gervasi and
15 Pasternack, 2019, which is a peer reviewed article in the
16 Journal of the British Society for Geomorphology,
17 establishes two very important premises, and it was done
18 through comparison of digital elevation models that were
19 constructed in 2008, 14 and 17. The emphasis was
20 comparing DEM, or topographic change, between 2014 and
21 2017. The analyses concluded that the bankfull channel,
22 the river defined by the banks, which as Beth mentioned,
23 has been defined by Pasternack, Professor Pasternack at
24 UC Davis, as generally being for characterization
25 purposes, up to 5,000 cfs. But that is not in sizing,

1 it's not cutting down, it's not disconnecting from the
2 floodplains at all. The conclusion was that it actually
3 is well connected to the floodplains. And it in fact, in
4 contrast, the active river valley is found to be down
5 cutting due to the various processes that preferentially
6 scour and down cut the river floodplain instead of the
7 active channel itself. Well, now it is true, and the
8 FEIS concludes that the Project does moderate flows, but
9 the available information and recent studies, as the one
10 I just described, do not support the water quality
11 certification rationale that Project flows have reduced
12 connectivity to the floodplain. Next slide, please.

13 Regarding riparian habitat, the available
14 information, which was presented in the technical
15 memorandum for the relicensing process, has that contrary
16 to the water quality certification concern that Project
17 flows have suppressed the establishment of the riparian
18 community, is not supported by empirical information.
19 This is a revisualization of the data presented in TM 6-2
20 and it, for this index sites that had consistent aerial
21 photography over all of these time periods, 47, 70, 87
22 and 2010, it demonstrates the change in riparian
23 vegetation coverage over time. It's important to note in
24 this figure that YRDP was constructed and began operating
25 in 1970. And for these index sites that have consistent

1 aerial photographic representation, you can see that
2 rather than suppressing, the riparian vegetation
3 communities is recovering from the disturbances Tom
4 pointed out. And in fact, for these sites, riparian
5 coverage has actually doubled since establishment and
6 operation of the YRDP. So it's hard, based on looking at
7 the aerial photographs, to come to the same conclusion
8 that Project flows have suppressed the riparian
9 community. Next slide, please.

10 This slide demonstrates that the YRDP has not
11 adversely affected habitat in all respects, certainly not
12 in the respect of water temperature. I know we've been
13 emphasizing the importance of water temperature and I
14 think we'll continue to do so, but implementation of the
15 YRDP turned an inhospitable, terribly disturbed,
16 thermally-challenged system into one supporting various
17 populations of anadromous salmonids. These figures
18 represent with and without YRDP over the analyses that
19 were conducted for the June through of August period, and
20 the top figure showing Smartsville. The bottom figure
21 showing the Daguerre Point Dam. As you'll remember, from
22 our previous discussion, June through August represents
23 the over-summer holding period of pre-spawning adult
24 spring-run Chinook salmon. But it also represents the
25 over-summer rearing period for juvenile spring-run, as

1 well as steelhead in the Lower Yuba River. These figures
2 clearly demonstrate that, relative to water temperatures,
3 the available information doesn't support the concern
4 expressed in the water quality certification for
5 Condition 12 that YRDP contributes to the low quality and
6 quantity of rearing habitat. It's clearly not for water
7 temperature. In fact, if it weren't for the effects of
8 releases of cold hypolimnetic water from New Bullards Bar
9 Reservoir, the Lower Yuba River would be inhospitable for
10 various life stages of anadromous salmonids. Thank you.
11 Next slide, please.

12 In addition to water temperature, there are
13 physical habitat considerations that we did examine for
14 Condition 12. And we've come to the conclusion, based on
15 these, again these exceedance analyses, that the Project
16 implementation provides substantially more spawning
17 habitat than prior to the YRDP, and it also provides more
18 spring-run salmon juvenile rearing habitat to -- prior to
19 YRDP. Again, I want to emphasize that this is not a FEIS
20 Base, relative to, you know, Condition 1(D), as we talked
21 about in the Condition 1(D), but this is with and without
22 Project. The point of these slides and these
23 presentations is addressing the concern expressed in the
24 water quality certification that the Project's flows have
25 resulted in adverse impacts to the habitat suitability

1 and availability in the Lower Yuba River. And that is
2 not supported by these with and without YRDP comparisons.
3 Next slide, please. Yeah, I'll turn it back to Tom.

4 MR. JOHNSON: Thanks, Paul. In conclusion, we
5 believe the certification does not correctly characterize
6 the attribute -- the current habitat conditions and
7 attributes of the Yuba River, and it ignores that the
8 mining, dredging, and levee construction that
9 fundamentally altered the character of the Lower Yuba.
10 Instead, we believe that the FERC and Army Corps Final
11 Environmental Impact Statement did correctly assess this
12 in saying that while the Project moderates flows, we find
13 that the Project has minimal influence over floodplain
14 topography, floodplain connectivity, and off-channel
15 habitat availability in the Lower Yuba River is largely a
16 result of historical activities unrelated to YRDP
17 operations. We believe that the analysis of data shows
18 that the Project has not suppressed riparian community,
19 and the Project operations have improved habitat, and
20 particularly thermal conditions in the Lower Yuba River.
21 And so, yeah. I'm going to stop there and be happy to
22 answer any questions when they are posed.

23 MS. RAGAZZI: Thank you.

24 MS. GANGL: I think we'll hold questions for
25 the discussion period at the end. So we'll go now to

1 SYRCL's presentation, and that would be Aaron
2 Zettler-Mann from South Yuba River Citizens League.

3 MR. ZETTLER-MANN: All right. Excuse me, can
4 everybody hear me?

5 MS. GANGL: Yep.

6 MR. ZETTLER-MANN: Excellent. All right, thank
7 you very much. My name is Aaron Zettler-Mann. I'm from
8 the South Yuba River Citizens League. I'm the Watershed
9 Science Director there. I'd like to thank you all for
10 the opportunity to talk to you about Condition 12:
11 Habitat Restoration. Next slide, please.

12 In this presentation, I'll be providing some
13 brief context for why restoration is needed due to
14 historical and ongoing impacts. I'll spend some time
15 providing a broad overview of river form, function, and
16 restoration. Then I will address the Water Board's
17 specific questions. I will finish by addressing some of
18 the points made by YCWA and offering some thoughts on
19 restoration in the broader climate change context. Next
20 slide, please.

21 The hydraulic mining washed millions of cubic
22 yards of sediments into the watersheds. These mined
23 tailings ended up in channel and were subsequently washed
24 into Lower Yuba River. This material was subsequently
25 reworked by dredge mining and then pushed into large

1 training walls. What was likely once an anastomosing
2 multi-thread channel prior to the gold rush, is now
3 virtually devoid of vegetation, single channel, and
4 confined by large training walls and elevated gravel
5 bars. Next slide.

6 YRDP operations inhibit the natural processes
7 by which the Yuba could restore itself. Rivers are
8 inherently connected. Silts, sands, wood, nutrients, and
9 other material move from the upper portions of the
10 watershed downstream. The dams YRDP rely on, prevent
11 this connectivity. Also, flow modification alters the
12 frequency, timing, and duration of floodplain inundation,
13 and alters ramping rates crucial to the Chinook life
14 cycle, as well as other natural processes. In addition,
15 the dams YRDP relies on physically block upstream
16 migration of salmonids from accessing nearly 90% of
17 historical spawning and rearing habitat. Next slide.

18 The Lane's balance gives us a framework for
19 understanding how ongoing YRDP operations continue to
20 impact habitat degradation and prevent natural processes,
21 which would have, in the absence of the Project, allowed
22 the river to move back towards a healthy ecosystem.
23 During the gold rush, slope and water availability in the
24 Lower Yuba remained relatively natural, but there was far
25 more material and coarser material being delivered to the

1 channel. More material than the energy could move. As
2 Tom pointed out, this triggered a lot of channel
3 aggradation. With YRDP operations, the slope in this
4 excess sediment remained the same as post gold rush, but
5 the amount of water and timing is altered. This modified
6 hydrology and disconnectivity in the system mean the
7 river isn't able to rework and transport the material
8 available as frequently, restoring natural processes.
9 Dams mean that during high flows, when gravels are
10 mobile, the woods, sands, and other sediment are blocked.
11 So the channel further erodes bars and training walls and
12 becomes more disconnected from the elevated floodplain
13 surfaces, which are characterized by homogeneity and
14 denuded ecosystem function. Next slide, please.

15 To help with some of these definitions, when we
16 talk about bankfull, we're referring to the discharge at
17 which the channel is full, but prior to spilling out onto
18 the floodplain. The floodplain then is the wide,
19 generally flat area, adjacent to the main channel, which
20 begins to inundate at flows above bankfull. In the Lower
21 Yuba River, when talking about important habitat
22 features, we are referring to side channels, backwater
23 areas and lowered floodplains. The goal is to increase
24 the area of high primary productivity and low velocity
25 refugia during the rearing portion of the Chinook life

1 cycle and create additional perennially wet wetted areas.
2 The ecotone then refers to the transition area between
3 the terrestrial and river systems. We can think of the
4 myriad side channels, backwater areas, and lowered
5 floodplain surfaces, as comprising the ecotone of the
6 river. It is likely that pre-Europeans, the Lower Yuba
7 River was an anastomosing channel, meaning a single main
8 dominant channel with multiple side channels and
9 backwater areas which were perennially wet and were
10 broken up by heavily vegetated, largely stable islands.
11 Next slide, please.

12 Broadly speaking, the goal of restoration in
13 the Lower Yuba River is to recreate the function of an
14 anastomosing channel form, within the constraints of
15 connectivity lost due to YRDP structures and operations,
16 and lateral confinement from training walls in the legacy
17 of gold mining. Restoration in the Lower Yuba River is
18 largely focused on rearing habitat for spring and fall-
19 run Chinook. In the absence of flow modification, the
20 objective is to construct habitat, which inundates more
21 frequently offering an increase in food availability.
22 Flow management can significantly increase the benefits
23 of this habitat through the timing, duration and ramping
24 rates to benefit juvenile rearing, as well as spawning
25 salmon. Remember, the longer a surface is inundated, the

1 more benefit it offers to the rearing salmonids and
2 steelhead when it comes to food availability and
3 decreased competition. Next slide, please.

4 When we think about restoration in the Lower
5 Yuba River, we tend to talk about lowering floodplains
6 and increasing the frequency of inundation. It is
7 important to remember that simply because an area of
8 river is lower in elevation than it used to be, does not
9 necessarily mean that it meets the habitat needs of
10 salmonids at various life stages. In these photos, we
11 see constructed side channels, channels with willow
12 plantings. Lowering the floodplain increases the
13 frequency with which it is flooded, but vegetation is
14 also required to provide additional high water refugia
15 and increase food availability. These ecosystem benefits
16 are directly related to the frequency, timing, and
17 duration of this inundation, all under the control of
18 YRDP. Next slide, please.

19 As an example of -- next slide, please. Thank
20 you. As an example of restoration's ability to jumpstart
21 natural processes, we can look at Hammon Bar Project from
22 2012. Here, we see the growth of planted repairing
23 willow species and the recruitment of some fine sediment
24 and natural vegetation recruitment downstream. Next
25 slide, please.

1 We also see that this project is durable to
2 high water. Here, seeing the complete inundation of the
3 Bar area in 2017, with little to no impact on vegetation.
4 During this flood event, and this above bank flood event,
5 juveniles hid in low velocity pockets behind the planted
6 willows and enjoyed increased food availability offered
7 by the additional vegetation. The point here is that
8 restoration projects help jumpstart the natural processes
9 within the channel and are resilient to high water. Next
10 slide, please.

11 The Board had two questions for the NGOs. The
12 first asked about how recommended flows related to
13 habitat restoration, in terms of benefit. The second
14 asked how the number of acres recommended came to be.
15 Next slide.

16 Without the CDF and W flow recommendations, the
17 full benefits of restoration will not be realized.
18 However, some marginal benefits would be realized without
19 the flow recommendations, albeit less frequently and with
20 less benefit to the full ecosystem. Channel restoration
21 benefits are tied to timing and the duration of
22 inundation, as well as ramping rates. In the simple
23 schematic here, in A, we can see a no flow, no
24 restoration state. This is most of the Lower Yuba River
25 today. There is not much habitat available at flows at

1 and below bankfull, which means there is limited rearing
2 habitat and high competition for space and food.

3 In B, we see restoration but no flows. The new
4 side channel and backwater areas are available, but flow
5 availability, timing, and duration are not optimized to
6 match the life cycle needs of spring and fall-run
7 Chinook, nor the ecosystem more generally. This is the
8 restoration actions, but no flow modification scenario.

9 And in C, we see restoration and flows. Here
10 we have the same amount of new habitat area, but the
11 flows are managed to maximize the benefits of juveniles
12 through the timing, duration, and volume of water
13 released. It is not simply the total acres of available
14 habitat which is important. When, how, and at what rates
15 water is released through YRDP operations, are also
16 crucial to the Chinook life cycle. Next slide, please.

17 The restoration recommendations for 340 acres
18 of restored off-channel, side channel, backwater, and
19 floodplain habitat, with the goal of increasing the
20 availability area of -- availability of area for juvenile
21 rearing salmon and increasing food availability.
22 Modeling efforts assumed a Schedule 2 water year and that
23 YRDP operations alter flow within the Lower Yuba River.
24 Two models were used. The Acre-Days Analysis, which you
25 will hear about more from Stephanie Millsap shortly, and

1 the HEC-EFM Model, which was run by Gary Reedy, formerly
2 of SYRCL. Next slide, please.

3 The HEC-EFM Model is designed to help teams
4 determine the ecosystem responses to changes in the flow
5 regime of a river or connected wetland. This table looks
6 at some of the results of this model. The columns are
7 the duration of inundation of available habitat and flood
8 frequency return interval. The number, or the area of
9 inundation under a Schedule 2 water year, and the area of
10 inundation using the CDF and W flow recommendations.
11 Note that the acres in this table are in addition to the
12 514 acres during base flow, as referenced in the bottom
13 row. Utilizing the CDF and W flow recommendations, and
14 based on channel form in 2012, the two major takeaways
15 here are one, that under all scenarios, there is an
16 increase in habitat availability, and two, that under the
17 most beneficial inundation duration, that is 60 days, and
18 most frequent return interval, we see a more than 300%
19 increase in available habitat. And it's important to
20 remember that these benefits do not include the
21 recommended 340 additional acres of habitat necessary to
22 mitigate for the unavailable habitat due to YRDP
23 operations, as determined through Acre-Days Analysis.
24 Next slide, please.

25 Habitat restoration is necessary to mitigate

1 for YRDP impacts on habitat in the Lower Yuba River, and
2 the recommendations here represent a minimum, when we
3 think about how the climate is likely to change moving
4 forward. These graphs, from a 2010 paper by Null, Viers,
5 and Mount, illustrate future conditions across the Sierra
6 Nevada under two, four and six degrees of warming. The
7 Yuba watershed is highlighted in red. These graphs on
8 the left show on top that the central timing of runoff in
9 the Yuba could shift between two and four weeks earlier
10 in the year. And on the bottom, that a decrease in
11 millions of acre-feet of runoff between 12,000 and
12 70,000, could occur depending on warming scenarios. The
13 series of graphs on the right express vulnerability of
14 the watershed as a function of available water storage to
15 water availability.

16 Note that the Yuba tends to be more vulnerable
17 to climate change under all climate scenarios than
18 similar watersheds in the Sierra Nevada. Considering the
19 likely impact that climate change will have on
20 availability and timing of flows in Yuba watershed and
21 the time it takes for restoration projects to occur, and
22 riparian vegetation to mature, it is crucial that the
23 proposed restoration and flow suggestions be implemented
24 immediately. Because natural ecotone habitat features
25 are limited in the Lower Yuba River, and it is not

1 practical to manage flows such that they engage the
2 existing features, it is crucial that we construct
3 additional areas of high quality habitat and make the
4 necessary adjustments to flow we can to maximize those
5 benefits. Next slide, please. Next slide, please.

6 Thank you. In a number of places in YCWA's
7 reconsideration document, and then notably in Section
8 4.2, YCWA claims that they are being held solely
9 responsible for habitat restoration. It is important for
10 the Board to know that this is factually untrue. The
11 U.S. Fish and Wildlife Service, through the AFRP,
12 California Department of Fish and Wildlife, and Wildlife
13 Conservation Board, are all actively funding restoration
14 in the Lower Yuba River today. Throughout their document
15 and notably in Section 3 and in the previous
16 presentation, YCWA claims that conditions were worse in
17 the Lower Yuba River prior to the construction of the
18 YRDP. This was true at the time and well documented.
19 CDF and W, among others, recognized that degraded habitat
20 as early as the beginning of the 1950s, and at that time
21 it was thought that the YRDP may help. However, if we
22 look at salmon numbers over the last 50 years, we see a
23 steady decline. Clearly, the YRDP operations, and the
24 necessary infrastructure, creates an impediment to fish
25 recovery. Next slide, please.

1 To summarize, the recommended habitat
2 restoration should serve as a minimum in the Lower Yuba
3 River. As drier years and a more rain-dominated
4 hydrograph become more common, it is crucial to construct
5 habitat, which offers benefits across a wide range of
6 flow scenarios and manage water to maximize the benefits
7 of that habitat across the salmonid life cycle. Contrary
8 to what YCWA would like you to believe, Chinook presence
9 in Yuba River has been on the decline since the 1950s.
10 We are getting further and further away from the AFRP's
11 doubling goal every year, and when drought occurs, and we
12 expect drought conditions to occur more frequently in the
13 future, numbers are even worse. Thus, the restoration
14 and flow recommendations are a minimum if we want any
15 hope of survival for Chinook. Thank you.

16 MS. RAGAZZI: Thank you.

17 MS. GANGL: Thanks. Next up, we have the
18 presentation from CDFW, and that will be Stephanie
19 Millsap that will be presenting their Condition 12
20 presentation.

21 MS. RAGAZZI: Stephanie, can you raise your
22 hand, so it's easy to unmute you.

23 MS. MILLSAP: Good morning, everyone. I hope
24 that you can hear me now.

25 MS. GANGL: Yep.

1 MS. RAGAZZI: Yes, we can. Thank you.

2 MS. MILLSAP: Good morning, everyone. My name
3 is Stephanie Millsap. I work for the U.S. Fish and
4 Wildlife Service, and I conducted the cumulative Acre-Day
5 analysis that was used as the foundation for the 10(j)
6 condition regarding restoring juvenile rearing habitat in
7 the Lower Yuba River that was filed with FERC. Next
8 slide, please.

9 Today's presentation is meant to address the
10 State Water Board's questions regarding the underlying
11 rationale and methods used for the analysis and how that
12 analysis was used to develop the restoration proposal as
13 outlined in the 10(j). Next slide, please.

14 The timing, duration, and magnitude of water
15 flowing through a river is known to directly impact a
16 wide variety of biological and ecological processes.
17 When identifying the various ways in which the Project
18 affects fish and wildlife resources, we spent a lot of
19 time looking at how the Project impacts flows through the
20 Lower Yuba River. This figure is based on relicensing
21 efforts and shows modelled average flow by month for over
22 30 years. The top green line is a model of what flows
23 would have been in the Lower Yuba if it were unregulated,
24 meaning that there were no facilities at all within the
25 watershed. The middle line shows what flows would have

1 been in the Lower Yuba River if every other facility in
2 the Yuba watershed were operational, except for YRDP.
3 Therefore, this is called the Without Project Hydrology.
4 Finally, the lowest line on the figure shows what flows
5 would be like on the Lower Yuba with the other projects
6 and the YRDP Project. And so it's called the With
7 Project Hydrology. It is this overall decrease in flows
8 in the Lower Yuba River, from the Without Project
9 Hydrology to With Project Hydrology, that we analyzed.
10 Next slide, please.

11 There's a wide body of scientific literature
12 detailing how regulation of a -- of a river's flow
13 impacts the aquatic and riparian habitat, including
14 reducing overall connectivity. It's these types of broad
15 ecosystem impacts that we were especially interested in
16 trying to address when developing our 10(j).

17 Next slide, please. We chose to use a
18 cumulative Acre-Day Analysis in order to quantify how
19 different flow proposals would impact inundation on the
20 Lower Yuba River. The Acre-Day Analysis incorporates
21 inundation along different reaches of the river, and
22 varying inundation durations. This analysis also has the
23 benefit of being able to be used to quantify how many
24 acres of restoration are warranted. Next slide, please.

25 The datasets generated for relicensing were

1 robust and were used as the basis for how inundation was
2 quantified. I used the stage discharge model to compute
3 total wetted area, in combination with flow data output
4 from the operations model. In order to identify how much
5 area was inundated each day for the Without Project, With
6 Project, which is the AFLA flow proposal, as well as the
7 agency-NGO flow proposals. In order to conduct the
8 Acre-Day Analysis, the service identified at what flows
9 inundation of ecologically important areas, such as the
10 bank ecotone and side channel, habitats begin. We also
11 narrowed the timing to when juvenile Chinook salmon were
12 most likely to be present in the Lower Yuba River. Next
13 slide, please.

14 This figure is meant to help visually show how
15 the Acre-Day Analysis is conducted. I applied the
16 relationship between flow and acres that are inundated
17 for each day, and then sum them across all the reaches.
18 Then the acres that were inundated each day from February
19 1st to June 15th are added to get the cumulative acre-
20 days inundated for each year. So if you take a look at
21 this slide, you'll see that in parts of February, flows
22 were above, a little bit over 4,000 cfs, which
23 corresponded to each day, just over 200 acres being
24 inundated. And so each one of those days are then summed
25 across that entire time period for, in 1972, to equal

1 16,066 cumulative acre-days for that year. And as you
2 can see, both shorter inundation periods, as well as
3 longer periods, are incorporated into the cumulative
4 acre-day total. Next slide, please.

5 When comparing the cumulative acre-days from
6 hydrology resulting from the Project flow proposal to the
7 Without Project Hydrology, it's clear that not only does
8 the AFLA flows reduce inundation overall, but also across
9 all -- the AFLA flows reduces inundation across all water
10 year types, but it has a progressively greater impact on
11 inundation during the drier water year types. So you can
12 see that in Schedule 1 water years, the Project reduces
13 inundation by approximately, by 9%, and Schedule 2, the
14 Project reduces inundation by 39%, compared to Without
15 Project. And during Schedule 3 to 7 water years, the
16 Project reduces inundation by 80%. Next slide, please.

17 These figures show the comparison of cumulative
18 acre-days by month, of the Project proposal, compared to
19 the agency-NGO flow proposal, for a Schedule 1 and a
20 Schedule 2 water year. The agency flow proposal
21 increases inundation for rearing juvenile salmonids in
22 March, to a much greater extent in April compared to the
23 AFLA, or the YRDP Project Hydrology. Next slide, please.

24 Now that I've provided some background into how
25 the Acre-Day Analysis was conducted and some of the

1 results, I want to focus on how that analysis was used in
2 developing the rearing habitat 10(j) recommendation, and
3 also that the restoration action -- that the restoration
4 recommendations are based on known actions that improve
5 rearing conditions. Next slide, please. Next slide,
6 please.

7 Thank you. The agency-NGO flow proposal does
8 result in more cumulative acre-days than the AFLA flow
9 proposal. However, the agency flow proposal doesn't
10 result in as much inundation as there would have been
11 under Without the -- as under the Without Project
12 Hydrology. Therefore, there's still a need for
13 mitigation. We chose to mitigate based on the Schedule 2
14 water year -- water year type because of how much the
15 Project is able to exert control over flows in the Lower
16 Yuba River compared to Schedule 1 water year type. And
17 the way that we chose to mitigate was by lowering
18 surfaces adjacent to the main stem channel for better
19 connectivity that would also increase off-channel rearing
20 habitat for fry and juvenile salmonids, therefore rather
21 than solely increasing flows to bring fish up to the
22 habitat, we've proposed lowering those surfaces to bring
23 habitat down to where the river is expected to be under
24 the agency-NGO flow proposal. And mitigation would be
25 achieved when the median number of cumulative acre-days

1 of the agency flow proposal, in conjunction with surface
2 lowering, is equal to the median number of cumulative
3 acre-days of the Without Project Hydrology. Next slide,
4 please.

5 While there are -- while there were other
6 components of the 10(j) restoration measure, the State
7 Water Board's questions dealt primarily with the 340
8 acres of surface lowering. Next slide, please.

9 As part of that method, I modified the stage
10 discharge model results to change in wet reaches along
11 the Lower Yuba River would inundate, and how that
12 lowering occurs. Most of the lowering occurs so that the
13 lowered surfaces start becoming inundated at flows
14 corresponding to the higher spring flows provided by the
15 agency-NGO flow proposal that occurs during Schedule 1
16 and Schedule 2 water year types. So using this proposal,
17 an additional 119 acres in the Hallwood Reach would
18 become inundated, and of these 100 -- and of these 119
19 acres, 35% of them would become, would begin inundated at
20 approximately at 2,000 cfs. Another 30% would become,
21 would begin inundated at 2,500 cfs. And the final 25%
22 would begin inundated at 3,000 cfs. Next slide, please.

23 This figure highlights results from the
24 Schedule 2 water year type. It shows the cumulative
25 acre-days by year for the Without Project, the Project or

1 the AFLA flow proposal, as the agency flow proposal, and
2 the agency-NGO flow proposal in conjunction with surface
3 lowering. Although you can see there's variation among
4 the years, the agency-NGO flow proposal, in conjunction
5 with the 340 acres of surface lowering, does mitigate for
6 the Project's changes in inundation during Schedule 2
7 water year types. I haven't done an analysis to identify
8 how many acres would need to be lowered to mitigate using
9 the AFLA's flow proposal. However, looking at the number
10 of cumulative acre-days for the YRDP flow proposal and
11 the agency-NGO flow proposal, I would expect that there
12 would be more than 340 acres that would need to be lower
13 to fully mitigate for the Project's impacts to
14 inundation. Next slide, please.

15 Numerous efforts have been undertaken
16 throughout the years to identify restoration actions to
17 benefit salmonids in the Lower Yuba River. And these
18 efforts can serve as a foundation to develop a plan to
19 implement the 10(j) recommendations. Next slide, please.

20 In order to answer your questions regarding
21 costs, I thought that it would be helpful to see a
22 summary of some of the other restoration projects that
23 the Service has helped fund and implement, both in the
24 Yuba River and other rivers in California's Central
25 Valley. These restoration projects are similar in that

1 their goal was to better connect a regulated river to the
2 adjacent floodplain habitat, while also increasing and
3 improving juvenile rearing habitat. Next slide, please.

4 The 10(j) filed with FERC included a
5 recommended timeline. We assume that FERC would issue a
6 license for 40 years. Our desire in having the
7 restoration projects completed by year 20 was for there
8 to be high quality functional habitat in place and
9 providing benefits to -- for salmonids, for at least half
10 of the new license term. Next slide, please.

11 So this presentation has only scratched the
12 surface of how the acre-day analysis was conducted.
13 Therefore, in this slide, I've also included some other
14 references for you that go into greater detail regarding
15 that analysis. Thank you so much for your time today and
16 allowing me to present some of the information about this
17 analysis, and I'm happy to try and answer your -- any
18 questions that you might have.

19 MS. RAGAZZI: Thank you.

20 MS. GANGL: So I think where we'll go now is
21 similar like we did before, when we were in the
22 discussion period. So YCWA, we have about five minutes,
23 if you have any questions you'd like to ask any of the
24 other Petitioners. Just raise your hand, please and let
25 us know. Looks like Ryan would like to say something.

1 If you could unmute Ryan.

2 MR. BEZERRA: I don't believe we have
3 questions. We've submitted substantial technical
4 materials in writing unless any of the presenters
5 disagree with me.

6 MS. GANGL: I'm not seeing any other hands from
7 YCWA. So let's go to the NGOs, do the NGOs have any
8 questions for the other Petitioners based on what we saw
9 today? I'm not seeing any hands. Okay. Then we'll ask
10 CDFW or Stephanie Millsap if they have any questions
11 they'd like to direct to any of the other petitioners.

12 MS. RAGAZZI: I think you're unmuted,
13 Stephanie, but I could be wrong.

14 MS. MILLSAP: I am unmuted, sorry. I wasn't
15 expecting to speak on behalf of CDFW. No, CDFW does not
16 have other questions.

17 MS. RAGAZZI: Okay, thank you.

18 MS. MILLSAP: Mm-hmm.

19 MS. GANGL: Okay, then we'll turn it over to
20 State Water Board staff and other representatives if they
21 have any questions.

22 MR. THALER: I guess I can go first. Thank you
23 guys, again, for continuing to share and clarify your
24 Petition item into these presentations. I think I'll
25 flip through the order and the questions this time, and

1 I'll start with U.S. Fish and Wildlife Service.

2 So in your presentation, you walked through
3 your model results for the different scheduled years in
4 which, and how much the Project would reduce floodplain
5 connectivity based upon the modeling that you did. And
6 your slides showed a division of a Schedule 1, a Schedule
7 3, but you lumped, or sorry, a Schedule 1 and a Schedule
8 2, but you lumped the results of Schedules 3 through 7.
9 And then you provided a separate metric of a percent
10 across all years. And so I'm curious why you did that
11 lumping for Schedules 3 through 7.

12 MS. MILLSAP: So I did that lumping of
13 Schedules 3 through 7 because of how so few water year
14 types there are of those type across the record. So I
15 believe that the, and I'm sure that others will correct
16 me, that Schedule 1 water years typically make up
17 approximately half of the water year types within the
18 total number of years that there's hydrology for.
19 Schedule 2 is about 25% of those years, and then
20 Schedules 3 through 7 make up the remainder 25%. And so
21 just having a couple years of a Schedule 3, a Schedule 4,
22 5, 6, or those conference years, didn't seem to be a very
23 good way to present that data. And so we wanted to look
24 at what the decrease in inundation was, not only across
25 all water year types, but then also specifically at the,

1 as you get progressively drier. Did that answer your
2 question?

3 MR. THALER: That helps. It does, it's
4 helpful. And I'll make my own statement based upon my
5 understanding of the water year types, and if anyone has
6 a better understanding, please correct me because I
7 believe we have -- we haven't actually seen a Schedule 6,
8 or worse, in the Yuba system. I think the worst we've
9 seen is a Schedule, what like 5 during the last drought?
10 Or that might have even been a 4. So I was just --
11 that's part of my curiosity for the lumping.

12 MS. MILLSAP: So --

13 MR. THALER: Steve has his hand up. Hopefully
14 it's to set this straight.

15 MR. GRINNELL: Yeah. 2015 was a Schedule 6
16 year.

17 MR. THALER: Oh, it was. Sorry. Thank you.
18 So my other question for U.S. Fish and Wildlife is
19 floodplain inundation is one tool for restoration. And I
20 think that's a general understanding, and there could be
21 other tools that are done in substitution for or in
22 conjunction with. And so I was just curious if there has
23 been any exploration in looking at different restoration
24 tools outside of floodplain inundation to achieve the
25 targets and goals that the model that you've ran is

1 looking for?

2 MS. MILLSAP: Yes. So the proposal that we
3 have is not only those increasing flows in the springtime
4 to increase inundation, but it's in conjunction with the
5 restoration proposal, which is to lower surfaces down so
6 that they can become inundated at lower flows. And it
7 takes into account the reality of the situation that
8 we're not living in a system of Without Project, but that
9 we need to bring habitat down to where fish are. And so
10 they work in conjunction with one another and also, as
11 Aaron stated, it's not just the traditional floodplain
12 habitat of the above bankfull areas, we're also looking
13 at those ecotone areas of those off-channel rearing
14 habitat side channels, and so forth. And also, when you
15 look at the restoration proposal, it's not just the
16 lowering surfaces, and that's it. It's also making sure
17 that we're planting those surfaces as well and
18 jumpstarting that vegetation processes as well, to be
19 able to provide cover and additional food for juvenile
20 salmonids as well.

21 MR. THALER: Thank you. And to try and
22 summarize CDFW's concerns in their Petition with
23 Condition 12. Is it that, because what Condition 12 does
24 is it, as currently written, is it requires Yuba to
25 develop a Restoration Plan in consultation with different

1 entities that looks at various options for restoration in
2 the river. But it does not prescribe metric, like a
3 solid metric for floodplain inundation or other items.
4 And is that kind of the core to CDFW's concern with
5 Condition 12?

6 MS. MILLSAP: can we unmute either Beth Lawson
7 or, actually, can you -

8 MS. RAGAZZI: Bri has her hand up. She has her
9 hand up.

10 MS. MILLSAP: Okay, thank you. That was --

11 MS. SEAPY: And if we could only Beth Lawson
12 to, she can speak to it with more experience. But
13 Parker, yeah. My -- our perspective is putting
14 quantifiable, attainable metrics in there will help kind
15 of make it real and make the restoration implementable
16 with concrete targets that were justified based on
17 mitigating for Project impacts, impacts that were
18 directly associated with the Project and not peripheral
19 other like previous historical impacts. But Beth, would
20 you like to elaborate on that?

21 MS. LAWSON: Yeah. I mean, I think I would
22 just say that it's our experience that going to a post-
23 licensing monitoring plan that has to be established
24 later, it's difficult to come to consensus. And so
25 having a metric right now, written in your certification

1 would make it so that we can try to write a plan later,
2 but that we have metrics to try to achieve.

3 MR. THALER: Thank you. So then my other
4 questions are for Yuba Water Agency. And I understand
5 the concerns that were raised in relation to the
6 rationale of the cert. But I would like to seek some
7 clarification on Yuba Water Agency's concern, or opinion,
8 or thoughts on Condition 12, in restoration in general.
9 Is Yuba Water Agency's view that Condition 12, or
10 restoration in association with the YRDP, isn't
11 appropriate, or is there a more specific issue with
12 Condition 12 itself, such as, you know, an undefined
13 metric?

14 MS. GANGL: I wonder if we should unmute Tom,
15 because I think he was the presenter previously. Or
16 maybe Willie because Willie turned his camera on.

17 MR. THALER: I would note, when people raise
18 their hands, for our view, it jumps you to the front so
19 we can quickly see and unmute.

20 MS. GANGL: Go ahead, Willie. I think you're
21 unmuted.

22 MR. WHITTLESEY: Okay, thank you. So you can
23 hear me?

24 MS. GANGL: Yes.

25 MR. WHITTLESEY: Okay. Excellent. So, yeah, I

1 mean, our concern is the nexus, I mean, Tom talked about
2 it in his in his presentation, and the major impacts to
3 the Lower Yuba River are -- were caused by hydraulic
4 mining. We see the Lower Yuba River as an absolute
5 opportunity for salmon, and that's why we provide flows,
6 and we're concerned about fish species, always. I mean,
7 if you, Chris touched on it early on, he showed one of
8 his slides, all the diversions in the Yuba watershed.
9 Well he showed most of the diversions in the Yuba
10 watershed. The Yuba Water Agency is the only entity that
11 actually provides flow in the Lower Yuba River for,
12 specifically for salmon habitat. And you know,
13 we're -- we would like to see the salmon species survive
14 and be successful, but we don't see the nexus to our
15 Project. We already provide the lifeblood. We already
16 provide that through our existing -- our existing flows,
17 so we don't see a need to prescribe that in a water
18 quality cert.

19 MR. THALER: Thank you. My next question is,
20 you know, when it comes to habitat, such as how we're
21 discussing it for the Lower Yuba River, I think a lot of
22 factors go into what is habitat. You know, and it's a
23 combination of a lot of things like sediment, large woody
24 material, flow, floodplain connectivity, vegetation and
25 the Yuba River Project does control flows in that section

1 of the river and does have an impact on large woody
2 material. And so I was curious if there was any, I guess
3 you're clarifying that the, Yuba's concern is there isn't
4 a nexus, and I'm trying to raise that, given that the
5 Project has interactions with large woody material,
6 instead of out of the North Yuba River, as well as flow,
7 wouldn't those be components of a restoration project, or
8 wouldn't those be components that you can look at in
9 restoration actions, and it doesn't have to be a target
10 on floodplain inundation, but it could be other items
11 that occur in the Lower Yuba River.

12 MS. GANGL: Looks like Willie's trying to talk.

13 MS. RAGAZZI: Let us unmute you, Willie.

14 MS. GANGL: Can we make sure Willie's unmuted.

15 MS. RAGAZZI: You should be unmuted now,
16 Willie.

17 MR. WHITTLESEY: Okay, thanks. So, Parker, I
18 think you're asking about sediment and woody debris.
19 And, you know, are those components of a restoration
20 action? And yes, we believe they are.

21 MR. THALER: Thank you. I mean, another piece
22 of the FEIS because Tom was reading a piece of it in
23 relation to FERC and Army Corps' determination on
24 restoration, and I was reading through that myself and
25 there is a statement that aquatic and riparian habitat in

1 the Lower Yuba River has been slowly recovering from a
2 variety of historic disturbances tied to hydraulic
3 mining, dam building by the federal government for
4 sediment and flood control, as well as channelization.
5 And while the majority of these existing habitat
6 conditions are unrelated to Project YRDP operations,
7 Project operations does affect the quantity and quality
8 of available salmon and steelhead rearing habitat by
9 altering the natural flow and water temperature regime.
10 The Project also blocks the downstream movement of large
11 woody material and coarse sediment, both of which are key
12 components of complex bonding and rearing habitat. And
13 so I just, I was just trying to think back to that
14 Condition 12, as currently written, is requiring
15 consultation to look at a variety of actions: floodplain
16 inundation, as well as large woody material, plantings,
17 other habitat improvement options. And as Yuba was
18 pointing back to the FEIS, there is materials in there
19 that is drawing some links that the Project may have a
20 contribution.

21 MR. WHITTLESEY: Yeah Parker, so I think you
22 also need to look at the benefits the Project provides.
23 You know, you could look at inundation in the springtime
24 and then you can look at temperatures in the summertime
25 and what do we provide? I mean, in a year like this,

1 we're providing three times the amount of flow today that
2 would be naturally in the river, so there's a benefit to
3 the Yuba River Development Project, even as it exists
4 today. Some of the slides that Aaron showed, those are
5 under existing conditions. You know, you saw inundation
6 under existing flow regimes today. I'll remind everyone
7 that the Yuba -- the New Bullards Bar Reservoir is not on
8 the mainstem of the Yuba River. You know, we aren't the
9 only ones that control flow through the -- through the
10 Lower Yuba River, and I'll say again, we're the only ones
11 that provide flow specifically designed for salmon
12 habitat or that species.

13 So and then Aaron made a point, and Aaron, I'm
14 not trying to put words in your mouth here, but that, you
15 know, we feel that we're being, you know, we're being
16 caused to be in charge of, you know, an entire
17 Restoration Plan in the Lower Yuba. And that's how we
18 feel. There's no -- if this water quality cert, this
19 condition went through, we would be the only ones that
20 are regulatorily required to develop a plan in the Lower
21 Yuba River for restoration. While I'll agree and we
22 partner with many of you on this meeting with habitat
23 enhancement, we would be the only ones that are
24 regulatorily required to and there are many other users
25 in the Yuba watershed, and I think a holistic analysis

1 needs to be done, and truly, don't just pin this on the
2 Yuba Water Agency. We are providing the flows, and we do
3 do habitat restoration, and we do partner with others.
4 And we think it's unreasonable to pin an entire
5 Restoration Plan on us, but we're happy to collaborate
6 and develop something, and we are doing that today.

7 MR. THALER: Thank you, and I would just give
8 some clarity from the cert's perspective. You know, when
9 we -- when we consider a Project's impacts, it's not a
10 consideration of what went -- what occurred in the past,
11 but it's the current impact that's occurring as related
12 to, you know, water quality standards. And so I don't
13 think it's our intent to make any one entity responsible
14 for anything outside of their Project's impact. And so I
15 guess the last question I would ask is given the North
16 Yuba River has New Bullards Bar on it and New Bullards
17 Bar does entrain a decent amount of wood and sediment,
18 that would have otherwise gone downstream to the Lower
19 Yuba River. Isn't -- isn't there any thought that the
20 Project may have some need or impact on habitat in the
21 Lower Yuba River as a result of that operation?

22 MR. WHITTLESEY: Well actually, Englebright
23 Reservoir, the Army Corps' dam, would stop the sediment
24 and woody debris.

25 MR. THALER: Unless wood were to fill in or

1 were to top the dam.

2 MR. WHITTLESEY: Right. Yeah.

3 MR. THALER: All right, well, thank you.

4 MS. RAGAZZI: Hi, Erin Ragazzi. I have a
5 broader question that I'm interested in feedback from, I
6 think all three Petitioners on. We heard about pre-1970
7 and post-1970 operations and how they impacted -- how
8 different folks think they impacted the watershed as a
9 whole. YCWA indicated that there's been an increase in
10 riparian vegetation post-1970 with the operation of the
11 Yuba River Development Project. I think the other
12 presentations indicated that there's an ongoing need for
13 vegetation. I'm curious how we're defining riparian
14 vegetation in terms of the increase, relative to what the
15 different parties are talking about. It seems like
16 there's riparian vegetation that occurs, you know, higher
17 up in the watershed that provides, on the banks that
18 provide shade, versus habitat within bars and within the
19 stream system. So I'm curious, when YCWA is talking
20 about an increase in riparian vegetation, which metric is
21 being used to measure that riparian vegetation? Or maybe
22 it's both. And then when the other parties spoke about
23 the needs for vegetation, how that relates to it. So I
24 see Paul wanting to respond to that question and if any
25 of the NGO or other parties want to, please raise your

1 hand. Thank you. And Stephanie, we'll come to you after
2 Paul. Thank you.

3 MR. BRATOVICH: Yeah, thanks, Erin. Have I
4 been unmuted?

5 MS. RAGAZZI: Yes, I can hear you.

6 MR. BRATOVICH: Thank you. Yeah, I can at
7 least start and provide a partial answer to your
8 question. What is the definition or what was the
9 consideration regarding riparian vegetation, where is it
10 in relative to the to the channel and such? And the
11 information that I presented was based upon index sites
12 for reaches longitudinally distributed along the Lower
13 Yuba River. Each index site was selected to represent a
14 range of channel and habitat types in the entire study
15 area, which was the sediment level which is the entire
16 Lower Yuba River and perhaps in answering more clearly
17 your question, each site was 20 times the average
18 bankfull width, as I recall from the technical
19 memorandum. So it extended out away from the actual
20 wetted perimeter and incorporated that larger area. And
21 again, I can check in TM 6-2, but that's my recollection.
22 Thank you.

23 MS. RAGAZZI: Thank you. Stephanie, did you
24 still want to talk? Otherwise -- yeah. Okay and then
25 Aaron, we'll go to you next.

1 MS. MILLSAP: Yep. And so, you know similar to
2 what Paul said, I think that the areas that they were
3 looking at, at increased riparian vegetation, included
4 areas that were become inundated at flows of over 100,000
5 cfs. And so when we're looking at being able to get that
6 riparian corridor closer, we want it closer to where the
7 river actually is so that you can start to have more of
8 those natural processes of both shading as well as, as
9 that -- as those trees get older and they fall over,
10 you're starting to get natural recruitment of large wood
11 back into the river and restoring some of those natural
12 processes that would occur. And so it's in part, a
13 difference of where that -- where though the vegetation
14 is occurring, and I think Aaron can also speak to the
15 amount of vegetation that is kind of closer to the river
16 side, the main stem channel, and at flows in which the
17 Lower Yuba normally experiences, especially during
18 Schedule 2 water years and even some of the drier
19 Schedule 1 water types and lower. And so not just having
20 access to those high floodplain areas during the wettest
21 of the wet water years, but also making sure that there's
22 habitat available for juvenile salmonid rearing in the
23 drier water year types as well, so that each salmon
24 cohort has food and cover available to it. And so I
25 will, look like Aaron's got his hand up next, so I'll let

1 him go.

2 MR. ZETTLER-MANN: Yeah. Thank you. So one of
3 the things that I want to lead with is that simply
4 because vegetation is growing doesn't mean that it is
5 because of YRDP operations. Vegetation and some natural
6 recruitment of native and invasive species began to
7 happen, you know once we started dumping mine tailings on
8 the floodplain. So you know, there's a correlation
9 versus causation discussion there.

10 And to kind of emphasize and reiterate some of
11 what Stephanie has, it's not just floodplain and riparian
12 vegetation at these above bankfull flows that is above
13 roughly 5,000 cfs that we're interested in. We also need
14 vegetation close to the channel. Using some of the
15 imagery that I, in one of my slides that shows that newly
16 constructed channel, we want vegetation all the way up to
17 that water, at low water so that the benefits of mature
18 woody riparian vegetation, so willows and cottonwoods can
19 provide shade and the sort of trophic levels for plenty
20 ample food for juvenile salmonids, kind of throughout the
21 life cycle and year-round. And then that wood also falls
22 into the channel, creating mid-channel bars and islands,
23 and ultimately, that more anastomosing channel type that
24 we believe the Lower Yuba was prior to the gold rush and
25 European involvement. Does that offer clarity? Are

1 there, anything else I can explain, or somebody else.

2 MS. RAGAZZI: No, I appreciate the input from
3 all parties on this topic. Is there anything else anyone
4 wanted to add, based on the discussion we've had just
5 now, or is there any more State Water Board questions at
6 this time? If not, we get to go to lunch so. Looks like
7 we have a vote for lunch. So, Kristen, when are we
8 supposed to be back from lunch?

9 MS. GANGL: Let me double check the agenda.
10 1:20.

11 MS. RAGAZZI: Okay. Everyone, I hope you have
12 a great lunch, and we'll see you back here at 1:20.
13 Thank you

14 MS. GANGL: Thanks everyone.

15 (Workshop recessed at 12:31 p.m.)

16 (Workshop resumed at 1:21 p.m.)

17 MS. GANGL: Okay. Welcome back, everyone. I
18 think we're going to jump right into our presentation
19 from YCWA on Condition 6. And if we could unmute, it
20 looks like Jim Lynch. He can get started. All right,
21 Jim?

22 MR. LYNCH: Okay, thank you.

23 MS. GANGL: We can hear you. Go ahead.

24 MR. LYNCH: Great. Thank you very much. If I
25 could have the first slide. Thank you. My name is Jim
26 Lynch. I am a fisheries biologist with HDR, supporting

1 YCWA. I've been involved in the Yuba River upstream and
2 downstream of YRDP for the last 25 years. Next slide,
3 please.

4 Today, we're really focusing not on whether
5 Lohman Ridge Tunnel should be closed or not, but how
6 often. The State Board has a condition, Condition 6,
7 which requires additional closures as compared to the
8 closure that YWCA proposed. And that FERC, the U.S. Army
9 Corps of Engineers and the Forest Service all proposed.
10 And that's really the difference we'll be focusing on
11 today.

12 And to give you a highlight of some of those
13 differences between them, and if you -- slide two shows
14 you the main differences. So with -- they both closed
15 the tunnels between April and September in the spring and
16 October and December in the fall. Typically, called
17 spring and fall tunnel closures, but you can see when
18 they close them is slightly different. The triggers,
19 which we spent a lot of time on during, with
20 stakeholders, during the relicensing. So the tunnel
21 closures under the, I'll call it the FEIS Condition,
22 basically is when the flows are at a certain -- flows are
23 a certain level, we're at wet water year. And New
24 Bullards Bar storage is at a certain level.

25 And the reason we did that is because the goal

1 initially, and moving forward on this, was try and not
2 divert water from the Middle Yuba River to the North Yuba
3 River and then just spill it there. Leave it in the
4 Middle Yuba River and let it do benefits there.

5 Condition 6 were to close it in both wet water
6 years and above normal water years. The forecast is also
7 slightly different. The DWR, I'm sorry, the YCWA
8 forecast would be -- start in April, start the tunnel
9 closures that would trigger it, where the Condition 6,
10 the water quality cert is actually in March.

11 Also, there is some other differences as we go
12 through in the spring, but one thing is that the water
13 quality Condition 6 allows the tunnel to be reopened if
14 the forecasts are different for below normal drier years.
15 And in terms of the fall closures, the main difference is
16 that the FERC, the FEIS closure was Below Normal or
17 wetter water years with again an end of September storage
18 preserve water storage in drier years where the Condition
19 6 requires a ton of closure in all water years. Next
20 slide, please.

21 So to take a look at this more closely, this is
22 a model run that we made very early in the relicensing,
23 but we looked at the 41-year model during the relicensing
24 and we triggered when both conditions would occur, and at
25 least the tunnel closures in spring, we found under the

1 FEIS, would occur in 12 -- would occur in 12 years with
2 Condition 6, as compared to eight years with the FEIS
3 condition. And obviously with the Condition 6, the
4 tunnel would be closed in all 41 years we looked at, as
5 compared to 24 years with the FEIS condition.

6 Now why is this being proposed? The water
7 quality cert didn't really go into details but pointed
8 towards the CDFW's condition. And CDFW's condition at
9 page 150 basically says they want to avoid because it
10 makes little sense to the licensee to divert water just
11 to spill it at New Bullards. Also, they thought that
12 these were peak periods for protection of entrainment and
13 also they said this would add very little economic impact
14 to the overall cost of their measure. Next slide.

15 In terms of the spring tunnel closures, if
16 above normal water years weren't included, as you can
17 see, I mentioned earlier there were for four years, and
18 these are the four years. And what you see here is the
19 amount of water that would be diverted in the spring, how
20 much water is spilling from New Bullards Bar Dam during
21 that period and then on the last column to the right is
22 how much water would actually remain in New Bullards Bar
23 reservoir for power generation. And as you can see,
24 there's a considerable amount of water that remains in
25 every year except one, 2000. A good portion of the water

1 remains in storage. In fact, a majority of the water in
2 some -- in some years remains in storage, so this water
3 wouldn't just be -- wouldn't just be spilled at New
4 Bullards Bar, but it would add to generation at New
5 Bullards Bar Reservoir. Go to the next slide. Thank
6 you.

7 In terms of the fall tunnel closures, one
8 concern that YCWA had is that the fall tunnel closures
9 are somewhat indiscriminate, and they closed the tunnel
10 in critically dry and dry water years. So they don't
11 allow storage. And if you look to the left, you'll see
12 the years where the fall tunnel closures would occur.
13 We've organized them by water year type, critically dry
14 to wet. And the end of September New Bullards Bar
15 storage, which would have triggered it under YCWA's
16 condition for not closing the tunnel. And what the
17 elevation was. And then lastly, how much water would be
18 lost from storage in New Bullards Bar Reservoir. Next
19 slide.

20 So I also want to address the question asked by
21 the State Board that asked one question regarding this,
22 and it dealt with how did YCWA estimate the cost for the
23 impact of this. Well, what we did was run five models,
24 five runs of the same model, I should say. One was at a
25 baseline, which is basically existing conditions at the,

1 in 2007, that's the environmental baseline for the
2 relicensing, and it's for other environmental procedures,
3 as we're moving forward this relicensing process and
4 associated processes. So we had the baseline which said
5 this is the this is what's going on today. And then we
6 ran the baseline with all the conditions exactly the
7 same, except we added YCWA's spring tunnel closures.
8 Then we ran it again a third time with the baseline
9 exactly the same, but we used the CDFW tunnel closures,
10 which are the same as Condition 6. We ran it a fourth
11 time with YCWA fall. A fifth time with CDFW's fall. And
12 we looked at each one of those to see what the
13 differences were compared to the baseline, baseline to
14 zero out. And what we found basically was under the
15 spring tunnel closures with YCWA's and FEIS conditions,
16 the overall annual cost. And I should point out, the way
17 we did that we ran the model for the 41 years, came up
18 with a generation cost, compared it to baseline,
19 subtracted out the baseline, which gave us the cost of
20 the condition. And then we divided that by 41, the
21 number of years in the model run, to come up with an
22 average annual cost, which is basically how FERC does a
23 lot of its costing information. So we came up with the
24 FEIS flow at about \$418,000 average annual cost for
25 spring time. The Condition 6, remember four additional

1 years was \$763. The difference between the two was
2 \$345,480. So it almost, it doesn't double the cost of
3 the spring time to those of four additional years, but
4 it's probably 70%, 80% of it.

5 The fall tunnel closures weren't quite as
6 impactful. The FEIS by itself was \$255 and the Condition
7 6 was \$393. So the difference was around \$138,000. So
8 to come up with an overall cost, we combine the two. So
9 for the overall YCWA FEIS cost, the total cost over 50
10 years, taking the average annual cost, some spring and
11 fall, multiplying it by 50 gave you around \$33 ½ million.
12 That's what we assume to be the cost for the measure as
13 YCWA has, and it's in the FEIS. Excuse me. The
14 Condition 6 at a cost of around \$58 million for the two.
15 So about \$25 million more. And what we looked at was
16 that's \$25 million more, and it's focusing primarily on
17 four additional years of closure and closing all the time
18 in the fall.

19 One thing I want to point out here is that
20 these costs are all in 2017 dollars. If you escalated
21 these costs, their current dollars or dollars out in the
22 future, it would obviously be much higher. Also, we ran
23 these against the baseline. So we did not run them
24 against all the other conditions as baseline in the FEIS
25 or the water quality cert. These were all ran against

1 the environmental baseline to isolate just these costs.
2 So with that said, we think the tunnel closure should be
3 moved back to what was proposed in the FEIS. The cost is
4 very, very high, \$33 ½ million, just for what's in the
5 FEIS. And when you add in the additional cost of the
6 closures, almost \$25 million for the additional benefits,
7 perceived benefits, that adds up to an awful, awful lot
8 of cost for somewhat of undefined impact.

9 And just to get into that, just a little bit
10 more in closing, keep in mind that what we're protecting
11 here, and I'm not trying to diminish the resource in any
12 way whatsoever, but there are no ESA-listed species in
13 the area of the tunnel closure. There are no anadromous
14 fish in the area of the tunnel closure. There are no
15 fish that migrate in the area of the tunnel closure.
16 Contrary to what some people say, rainbow trout are not a
17 migratory species. They can complete their entire
18 lifecycle without migrating. They do move around as all
19 fish do.

20 Secondly, any entrained fish would not be
21 injured or suffer mortality that, in that they wouldn't
22 be going through a powerhouse, a clone valve, or anything
23 like that. They'd be displaced from the Middle Yuba
24 River to Oregon Creek, or potentially to New Bullards Bar
25 Reservoir.

1 Third, there's not a unique fishery there.
2 There's, it's a rainbow trout transitional fishery, which
3 means there's trout, suckers, other fish species in that
4 area. So it's not a cold-water, classic cold-water
5 habitat. The temperatures in the summer routinely get up
6 above 20 degrees in July and August.

7 MS. RAGAZZI: Hey Jim.

8 MR. LYNCH: Yes.

9 MS. RAGAZZI: I'm going to ask you to wrap up
10 because it's -- you're quite overtime.

11 MR. LYNCH: Yep. Okay.

12 MS. RAGAZZI: So if you have any last remaining
13 statement.

14 MR. LYNCH: I do, I have, just have a couple.
15 I appreciate it. Thank you.

16 So I just wrap up and I just want to point out
17 that there was an estimate from CDFW on the cost of the
18 water per acre-foot. And when you run that with the
19 model, you still find that the cost of the, just using
20 their dollars which we don't agree with how that was
21 developed, still, the cost is 8 to \$10 million just for
22 that spring closure. Thank you.

23 MS. RAGAZZI: Thank you.

24 MR. LYNCH: You're welcome.

25 MS. GANGL: Thanks. So we'll move on to CDFW's

1 presentation, and I believe that is Beth Lawson and Sean
2 Hoobler, and I think it starts with Beth, if I remember
3 correctly.

4 MS. LAWSON: It starts with Sean.

5 MS. GANGL: Okay. It starts with Sean. Sorry.

6 MS. LAWSON: That's okay.

7 MS. RAGAZZI: Sean, can we make sure your mic
8 is working? Sean, can you raise your hand?

9 MR. HOOBLER: Can you guys hear me.

10 MS. GANGL: Yes, we can.

11 MR. HOOBLER: Okay. Perfect.

12 MS. RAGAZZI: Whenever you're ready.

13 MR. HOOBLER: Thank you very much. So thank
14 you guys, and good afternoon. I'm going to turn on my
15 camera for you guys as well. So my name is Sean Hoobler.
16 I'm with the California Department of Fish and Wildlife.
17 I'll be talking to guys today about the Condition 6
18 tunnel closures at Lohman Ridge Diversion Tunnel for the
19 beginning part, and then I'll be turning it over to my
20 colleague, Beth Lawson. Next slide, please.

21 So, you know, just to give you a little bit of
22 a background in, you know, where the thinking came from
23 the Department, you know, we worked with YCWA and did an
24 entrainment study for the Middle Yuba River, specific to
25 Lohman Ridge Diversion Tunnel that went for a little over

1 a year from October 2012 through November 2013. And
2 rainbow trout were PIT-tagged, and detections were made
3 with an antenna array that they installed in Lohman Ridge
4 Diversion Tunnel. And so, similar to how Mr. Lynch
5 described entrainment, the Department -- the Department
6 also defines entrainment as fish being transported along
7 with the flow of the water and out of their normal
8 streams, creeks, or rivers. And fish entrained by water
9 diversions are often transported out of their basin
10 watershed and to locations that may not be ideal for
11 survival or spawning. And additionally, entrainment can
12 cause loss of genetic integrity. Next slide, please.

13 And so during the study, we, the Yuba County
14 Water Agency tagged 161 rainbow trout and 49 of those
15 were detected as being entrained through the tunnel,
16 resulting in a 30% entrainment rate of tagged rainbow
17 trout. You know, the resource agencies expect that this
18 entrainment rate actually underestimates the overall rate
19 of entrainment. Next slide, please.

20 And you know, part of the reason for that is
21 when you look at how the study interpretation was done.
22 And so, you know, the study results, and our ability to
23 fully understand entrainment effects from the Project
24 itself and develop proper PM and E's were limited by the
25 size of the fish that were actually tagged. The PIT tags

1 themselves were limited to being utilized in fish 60
2 millimeters or greater. In this case, for this Middle
3 Yuba River, the smallest fish we tagged was 72
4 millimeters. And therefore, we really don't have
5 entrainment rates available for smaller fish, especially
6 those young-of-year in mobile life stages that tend to
7 live on the margins and could be at higher risk of
8 entrainment. This study was conducted in a dry year, and
9 wetter water years with higher more diversion rate could
10 be -- include entrainment rates may be higher. Yuba
11 County Water Agency estimated entrainment that did not
12 include rainbow trout that were entrained when antenna
13 efficiencies with less than 80%. And lastly, Yuba County
14 Water Agency did not model the population-level effects
15 of entrainment on the fish of year after year removals of
16 fish from the population and the impacts to genetic
17 diversity of those fish. Next slide, please.

18 So here's a graphic that shows unique
19 detections. Those are the red dots that you see at the
20 bottom of the axis overlaid with the discharge through
21 the tunnel. And you know, entrainment detections were
22 highest in the fall and correlated with higher diversion
23 rates, and those are the clump of red dots you see on the
24 left of that graph. You know, however, late spring
25 detections, which you see on the right of your graph, may

1 actually be the result of an attraction flow for spawning
2 rainbow trout that may be lured into the tunnels. Next
3 slide, please.

4 And so, you know, this is similar to the same
5 graphic, but it shows you the two main seasons where
6 entrainment detections were highest. The fall and the
7 spring-time period stand out as the greatest risk of
8 entrainment. And these time periods were what the
9 Department looked at, along with other factors, in
10 informing our 10(j) recommendations and to be able to
11 provide some sort of protection for that. Next slide,
12 please.

13 And then before I turn it over to my colleague,
14 Beth, I just want to talk briefly about the Project
15 effects of entrainment. And so Project effects of
16 entrainment, fish entrainment, are often seen downstream
17 of the point of entrainment, in this case, the Middle
18 Yuba River directly downstream from the Our House
19 Diversion Dam. And the graphic shows the Relicensing
20 fish population survey results from 2012 and 2013. And
21 you know, the one thing that really stands out from that,
22 and it's marked in a big yellow box with the blue line,
23 is that there's a near-complete loss of the young-of-year
24 age class fish. Those are those ones that were not PIT
25 tagged and ones that have a very low mobility and are

1 more vulnerable to detection.

2 So this population data below Our House
3 indicates that there is less than 1%, that young-of-year
4 fish comprise less than 1% of the population. And just
5 to kind of give you an idea of what this graph should
6 look like in a healthy, robust fish population, that
7 where that blue mark is, the arrow, that should be your
8 highest bar on a normal healthy population, it should
9 slowly descend to the right as older fish die or there's
10 predation, and they're moved out -- removed out of the
11 population.

12 And so with that, I'll -- I'd like to turn this
13 over to Beth. And next slide.

14 MS. LAWSON: Hi, can you hear me?

15 MS. GANGL: Yes, we can.

16 MS. LAWSON: Okay, great. So with that, after
17 the entrainment study results came in, we started talking
18 about what we can do about entertainment here. And of
19 course, the first thing that we started talking about was
20 fish screens, and there were some cost estimates that had
21 been done for the fish screens, and for a screen at this
22 location with a tunnel at Lohman Ridge that could take up
23 to 860 cfs and would be a very large and costly fish
24 screen. And so we started looking at, you know, some
25 other alternatives. Are there ways that we can operate

1 the Project differently so that we can entrain less fish?
2 Is there something else we can do? And so we turned to
3 the hydrology as we were talking about this, and I wanted
4 to highlight in this graph the differences in water year
5 type.

6 So in the solid, sort of dark green line here,
7 we have the hydrology upstream of the tunnel in 2011,
8 which is a wet year. And then in the dotted green line,
9 which is around the 800 cfs mark, we see the water that's
10 going into the tunnel. And then similarly, in the solid
11 line in blue, below, we see 2013 Middle Yuba flow above
12 the Lohman Ridge Tunnel, and then in the dotted line
13 below that, we see the flow that is diverted into the
14 tunnel. And one of the things that we noticed here, and
15 that we often notice at tunnels like this, is that the
16 entire spring snowmelt hydrograph, essentially goes into
17 the tunnel.

18 So as you get into the spring time period, the
19 river is essentially only seeing just spills anything
20 above the 860 cfs, or it's seeing just the minimum
21 instream flow. So it sees very, very flashy flows and
22 then none of the tailing, descending limb of the
23 hydrograph, down to just the minimum instream flows. So
24 it's a very quick drop off. And that spring recession
25 provides a lot of things. It's not just about

1 entrainment, it provides those natural ramping rights,
2 the foothill yellow-legged frogs are queued off of -- in
3 their life cycle in order to not dewater their eggs.
4 That for geomorphological purposes, it creates natural
5 bar formations that form as the natural hydrograph
6 creates a stable bar formation that is lacking in the
7 Middle Yuba below the Our House Dam, and for fish and
8 other aquatic species, it does mean entrainment. And so
9 as we were looking at this hydrograph, we thought it was
10 important to understand what Jim was talking about
11 before, that a lot of this is spilled at New Bullards
12 Bar. Next slide, please.

13 And so because we had a post-processing tool
14 here, we had the ability, the Licensee had generated a
15 post-processing tool that allowed us to look at power
16 generation. And so what we're able to do is we're able
17 to look at how much power generation and in-value we got
18 out of all of that water diverted. So on the X-axis, you
19 can see that over to the right are wetter years, and over
20 to the left are drier years. And as is kind of not
21 expected after you think about the results, the wetter
22 years, the energy value is lower than the water that's
23 diverted at the tunnel in the drier years. And so the
24 reason for that is because in the wetter years, New
25 Bullards Bar is very full, and so to follow their rule

1 curve, the Licensee, YWA, is just pushing water out of
2 Colgate Powerhouse. Colgate Powerhouse, during these
3 spring months, is essentially running 24 hours a day,
4 which means they're not falling peak load, they're
5 pushing water out all the time and not just capturing the
6 very high value dollar hours. And so on the left side,
7 we see that in the drier years, those in the drier years,
8 the energy is worth a lot more, or the water that is
9 diverted at the tunnels is worth a lot more. So if you
10 go to the next slide.

11 I've now highlighted in the squares, the times
12 when New Bullards -- the years when new Bullard's Bar is
13 spilling. If you go to the next graph, you will see the
14 years when CDFW is proposing a tunnel closure, and in the
15 next graph you see the years when the Fish -- U.S. Forest
16 Service 4(e) required a tunnel closure. So you can see
17 the difference in these. There's sort of a breakpoint
18 around \$20 for all of -- for each acre-foot diverted, and
19 CDFW feels that this breakpoint of when we have decided
20 to have tunnel closures is a fair balance because we
21 really are looking at the times when energy is really not
22 that valuable on the market. By doing these tunnel
23 closures, we're able to provide the additional snowmelt
24 runoff hydrograph in, as we've seen four years on the
25 record, an additional amount of time in order to protect

1 not just entrainment, but natural bar formation and
2 natural ramping rates for foothill yellow-legged frogs.

3 Next slide, please.

4 Okay. And so what this looks like, I think Jim
5 talked about these numbers too, in the fall tunnel
6 closures, CDFW has recommended 41 years, which is every
7 year, because those are the months that we saw the most
8 amount of entrainment. And as Jim talked about, that is
9 really not the high value part of this condition. And in
10 the spring tunnel closure, we have recommended more
11 tunnel closures. And the difference in number of years
12 modeled on a 41-year period of record is just 10 years of
13 tunnel closure versus seven. And we feel that the
14 breakpoint still shows that the energy value is pretty
15 low for those diverted because we are not getting into
16 the wetter, or into the drier water years. And that's
17 why we've continued to recommend the additional years of
18 tunnel closure. Next slide, please.

19 MS. RAGAZZI: And Beth, you're going to want to
20 wrap it up because you're close to, well you're over
21 time.

22 MS. LAWSON: Yeah, this is it. So YCWA seeks
23 to change this condition and the final water quality
24 certification does include the tunnel closures in
25 addition to those agreed to by the U.S. Forest Service to

1 protect native rainbow trout from entrainment and provide
2 those additional geomorphic pulses to the Middle Yuba
3 River and Oregon Creek. And CDFW supports keeping the
4 measure as written in the final water quality
5 certification. Thank you.

6 MS. RAGAZZI: Thank you.

7 MS. GANGL: So now we have about 15 minutes
8 that we can discuss, and so I'll do the same thing and go
9 around the circle. YCWA do you have any questions for
10 Beth or Sean? I don't see any hands, so I'm going to
11 take that as a no.

12 I'm going to ask CDFW the same question. Do
13 you have any questions for YCWA? I'm not seeing any
14 hands.

15 So I think then I can turn it over to State
16 Water Board to ask questions, so feel free to chime in if
17 you have questions. State Water Board.

18 MR. THALER: Hey, it's Parker. I'll start, I
19 think I just have one for Jim Lynch. And thank you for
20 walking through that presentation, everybody, but thank
21 you Jim, for walking through and really trying to touch
22 on the comments that we had provided in advance. It's
23 very helpful.

24 MR. LYNCH: You're welcome.

25 MR. THALER: I did want to ask a follow-up

1 about the annual cost and just see if you could catch me
2 up on maybe where I'm missing something. I went back and
3 I looked at that 20 the, I believe October 9, 2017
4 document that Yuba issued in response to REA comments.

5 MR. LYNCH: Yes.

6 MR. THALER: And what it looks like there is
7 you're right, it ran a 41-year model, but the cost that
8 came out of the -- over the 41 years was \$14,512,027.
9 And then it looks like Yuba applied that cost to the, at
10 the time, 30-year proposed licensing period. And so I
11 didn't see the annual adjustment in that previous report.
12 And then the part that led me to kind of ask that
13 previous question is when you take the \$14 million figure
14 and you divide that by 30, you get the annual cost that
15 Yuba is presenting in their petition, of the \$485,734.

16 MR. LYNCH: Sure.

17 MR. THALER: And so I've not seen the piece for
18 that 14 million, which is the cost of the 41-year model,
19 or the 41 years modeled, was broken down to an annual and
20 then brought up to either 30 or 50 years.

21 MR. LYNCH: Sure. I'll try to explain that,
22 but if Steve Grinnell can also be on to back me up
23 anywhere, I'd appreciate it. And the answer Parker, is
24 you were so close. Basically, we ran the model for the
25 41 years, and that comes up with a total generation loss,

1 compared to the baseline. And then we take that total
2 that we come out of the model with, and we divide by 41
3 to come up with an average annual cost. So under the --
4 FERC likes to express all of its costs in 30-year terms.
5 It comes out of their Meads decision, and they just like
6 to do that in current costs, current dollars, 30 years
7 with no escalation on it. So we, that's why we always do
8 an average annual cost. So we took the average annual
9 cost, 41-year total, divided by 41 to give us an average
10 annual cost over the modeled period, and we multiplied
11 that value times 30. That's why your numbers are jiving
12 to come up with a 30-year cost. YCWA believes and has
13 requested from FERC that it would like a 50-year term of
14 a new license, which is the cap. So we took the same
15 average annual cost and multiplied it by 50 to come up
16 with that \$24 million cost. You were almost there.

17 MR. THALER: The step where it breaks it down
18 to the annual and then brings it up to the 30, is the
19 piece I'm not seeing in that report. So I think that's
20 where my question --

21 MR. LYNCH: I can see where it would, and I
22 apologize for confusion there.

23 MR. THALER: Yeah. All right, well thank you.

24 MR. LYNCH: If I could just ask Steve Grinnell
25 just to chime in. Steve, did I get all that right? You

1 did most of that costing and you did all the modeling, so
2 was I correct with that?

3 MR. GRINNELL: Well done, Jim.

4 MR. LYNCH: Okay. Anyway, sorry for the
5 confusion there, Parker, but --

6 MR. THALER: All right. Well, thank you.

7 MR. LYNCH: -- that's why your -- that's why
8 your numbers were jiving later in the process, so.

9 MR. THALER: Yeah.

10 MR. LYNCH: Okay.

11 MS. RAGAZZI: And I'll just have a quick
12 question as well, related to the cost. Jim, when you
13 were giving your presentation, I think in passing you
14 mentioned other costs that were estimated, I think you
15 said 8 million, I could have misheard --

16 MR. LYNCH: Sure. Yeah.

17 MS. RAGAZZI: -- as something else.

18 MR. LYNCH: Yeah.

19 MS RAGAZZI: You said you thought those were
20 not accurate. So I was wondering if you could just go
21 over what those costs were.

22 MR. LYNCH: Sure.

23 MS. RAGAZZI: And why you think they aren't
24 good representations of what the costs are.

25 MR. LYNCH: Oh, sure. Be happy to. I

1 apologize. I was getting close to the end, and I jumped
2 over that, but it goes back to CDFW's proposal, which I
3 think Beth did a very nice job presenting. What we're
4 referring to was CDFW had said, in their petition and in
5 their response to the comments, that having the spring
6 closure with the additional years would have very
7 little -- would have minimal lost power costs.
8 And they estimated, I think on average, they said for an
9 above normal year, which is what they're recommending,
10 having the tunnel closed in spring in above normal years.
11 YCWA just wet years with a trigger in storage. They
12 estimated \$33 per acre-foot. It's called the Water Duty,
13 the water that would go through New Colgate Tunnel and
14 into the Powerhouse. So what we did was say, okay, we'll
15 look at that and we'll just take the amount of water that
16 would have remained in storage and multiplied it by 33.
17 That comes out to \$8 and \$9 million, in that range. We
18 don't consider that to be a minimal cost for lost
19 generation for those additional years. That was my
20 point. But I will add, we didn't get any backup material
21 or any other material from CDFW. They presented some
22 information, but we never dug into their analysis. And
23 frankly, I consider YCWA a better crystal ball of costs
24 for generation than CDFW. It's what they do for a living
25 every single day, every minute of every single day. So

1 that's why we think our numbers are probably more
2 reliable than CDFW's. And that's where the \$8 million
3 came from. Just pointing out that we don't think of that
4 as a minimal lost generation cost, especially in
5 California, where the push now is carbon-free energy
6 sources, which exactly is what we would be losing here.

7 MS. RAGAZZI: Thanks, Jim.

8 MR. LYNCH: You're welcome.

9 MS. RAGAZZI: And Beth, I see you raised your
10 hand.

11 MS. LAWSON: Yeah. I mean, I think I just
12 wanted to respond to that a little bit. I mean,
13 obviously, I showed the years that New Bullards Bar
14 spills and we would have always, and I think Jim
15 mentioned this, we didn't have a lot of time to go into
16 it, we would've all liked to only write a measure where
17 the tunnels could be closed just during the time when New
18 Bullards Bar spilled, but that doesn't work because the
19 timing of New Bullards Bar spilling is later than the
20 timing of diversion at these tunnels. And so you would
21 have been turning on and off the tunnels, and we actually
22 tried to go down that road and see if there was a way
23 that we can do that, and it doesn't work.

24 And so what we were trying to do in our measure
25 is come up with a point, and you saw in our analysis that

1 we were looking at the times when energy value is not as
2 large, and so in those wet and above normal years, the
3 reservoir is, and because we're using reservoir targets,
4 we're targeting years when the reservoir is very full.
5 And so I think the difference between YWA is, you know,
6 it's either a full or very full reservoir. And so
7 although they're able to push additional water through
8 Colgate Powerhouse, we don't deny that they're able to
9 generate additional revenue off of that. But you know,
10 it may be a matter of them running the powerhouse for 24
11 versus 20 hours a day or something. And so when you look
12 at when YWA is pushing water through Colgate Powerhouse,
13 they're pushing it through in the most valuable hours of
14 the day. And so as you get more and more water in the
15 reservoir, you're pushing it, the generation, into the
16 less and less valuable hours. And that's what we're
17 showing in our analysis, is we feel that the breakpoint
18 of when you make that decision is different. We're
19 leaning towards the resource, we're leaning towards
20 putting that benefit back into the river when available.
21 And so I think that's the trade-off that we're making
22 here.

23 And we really -- we're focused on those years.
24 There was initially a target of trying to get to like 33%
25 of the years for geomorphological reasons, for the

1 natural bar formation. And so we're really pushing our
2 numbers as close as possible to try to restore some
3 natural function to the river downstream that comes from
4 only from that spring snowmelt hydrograph.

5 MS. RAGAZZI: Okay, thank you, both. And I've
6 been told that we were supposed to end this session at
7 1:55 and it's 1:55 now, so unless there's any other
8 questions from staff, I think we'll move on to the next
9 topic.

10 MS. GANGL: Can I ask one question really
11 quick? This is Kristen --

12 MS. RAGAZZI: Of course.

13 MS. GANGL: -- with the State Water Board.

14 Beth, at the very end of your presentation, and
15 I know you might have been a little bit short on time,
16 you had mentioned geomorphic pulses. Can you just take
17 like a minute and talk about that a little bit more
18 because I am not really sure what you were getting at
19 there?

20 MS. LAWSON: Yeah. Again, I'm an engineer.
21 I'm not a geomorphologist. And because the Forest
22 Service did not have a petition for reconsideration,
23 they're not able to speak to that today. So I think the
24 Forest Service geomorphologists were the ones that were
25 really working through the need to have those

1 geomorphological pulses in the larger number of years.
2 And what I understand is that the spring snowmelt
3 hydrograph, and I've seen this in many papers, is that
4 that forms natural bars and that forms bars within the
5 river where the gradation of substrate is stable and
6 forms a more natural shape of the bar, rather than just
7 dropping off very quickly and dropping material out of
8 suspension very quickly. And so with these more natural
9 forms, bars are able to restore, you're able to hold on
10 to riparian vegetation and you're able to have a bar that
11 is easier for species like foothill yellow-legged frogs
12 to have more habitat on.

13 Again, this is my interpretation. So if
14 there's someone else that wants to jump in, maybe Aaron,
15 to talk about that natural bar formation, I think that
16 that was a really high priority when we were negotiating
17 this term and trying to restore that component that we
18 felt was all going into the tunnel in as many years as
19 we -- as we possibly could to restore that natural river
20 function.

21 MS. GANGL: Thanks. That's helpful. And then
22 I do have a quick question too, for Jim Lynch. And if
23 you don't know the answer, that's fine. Yuba's petition
24 mentioned that, I think, 21 fish were entrained. Do you
25 know offhand what percentage of the population that 21

1 fish is?

2 MR. LYNCH: Depends upon how you define
3 population. We did an analysis where we looked at how
4 many fish were entrained in time, and we found at least
5 that most of the fish that were entrained, we had tagged
6 fish upstream for quite a distance, most of the fish that
7 were entrained were right near the intake. In fact, many
8 of them were in the impoundment, and they were entrained,
9 relatively quick, so we found that. So if you define
10 your population as say, within one or two miles of
11 the -- of the of the tunnel, it'd be one number. If you
12 did it further upstream it would be a different. We
13 actually tried to use all the fish data we had from the
14 Yuba River, from the Middle Yuba River, and we came up
15 with a population estimate that we thought the total
16 rainbow trout population and the size class we were
17 looking at, the entrainment would be about three-tenths
18 of a percent. But that was a -- that was a gross
19 estimate, as Sean accurately said, we didn't do a
20 population model, nor did anybody else.

21 If I could just add one thing, just as a
22 clarification. Beth was absolutely right, the
23 geomorphological processes were an issue and the Forest
24 Service and YCWA and other parties designed a condition
25 to provide those morphological processes in the Middle

1 Yuba River on Forest Service land that the Forest Service
2 included as a 4(e). So that will be in the new license.
3 So I hope that answers your question, Kristen.

4 MS. GANGL: Yeah, thank you. I appreciate
5 that. That's all I have, but I thank --

6 MR. LYNCH: Sure.

7 MS. GANGL: -- thanks, everyone for letting me
8 go a minute or two over. But with that, we can move on
9 to our, it will be YCWA's presentation on Condition 7.
10 So the speakers will be, looks like Steve Grinnell and
11 Paul Bratovich. If we could get them unmuted, that's
12 great.

13 MR. GRINNELL: Yes. Well, hello again. And
14 exactly, Paul Bratovich and I will be presenting
15 Condition 7 for YCWA. Next slide, please.

16 So Condition 7 requires rejuvenation of the
17 upper intake of New Colgate Powerhouse on the intake on
18 New Bullards Bar Dam, and to use the upper intake in the
19 spring and the upper, or the lower intake the remainder
20 of the year for temperature management. The lower intake
21 has been used exclusively since 1993 at the -- at the
22 direction of CDFW. Next slide, please.

23 So the water quality cert rationale for use of
24 the upper intake include statements that using the lower
25 intake depletes the cold-water pool and that by using the

1 upper intake there would be temperature benefits to fish
2 in the Middle Yuba River and the Lower Yuba River. Ah,
3 next slide, please.

4 So what did FERC say about this. FERC rejected
5 this proposal that CDFW made in its recommendations by
6 saying that modeling indicated the cold-water pool would
7 not normally depleted -- be depleted, although FERC did
8 suggest, in its FEIS, that the cold-water pool may have
9 been depleted in 2014 and 2015, I'll address that in a
10 second. They infer that this, by looking well downstream
11 of New Colgate Powerhouse releases, it releases from New
12 Bullards Bar. They were looking at flows on the Lower
13 Yuba River below Englebright Dam.

14 FERC also stated that warmer water was not yet
15 present in New Bullards Bar in the springtime for using
16 the upper intake, and that the reservoir does not
17 strongly stratify at this time. And FERC noted that the
18 upper intake is not available in drier years due to low
19 storage levels in the spring. Next slide, please.

20 So let's have a look at this issue of depletion
21 of the cold-water pools, specifically what we went
22 through in 2014 and 2015. So we have recorded
23 temperature profiles of New Bullards Bar. They are done
24 roughly every two weeks, and they -- that's been done for
25 years. And so we have those for -- plotted here for 2014

1 and 2015, and we see that the cold-water pool was not
2 depleted even into September. And the blue, I mean, the
3 black dash line is the elevation of the lower intake.
4 The figure's a little tough to read, but the temperature
5 at the lower intake in both 2014 and 2015 in late
6 September is in the 48 to 49 degree F range. That's
7 exceptionally cold water, and there was a substantial
8 volume of cold water above that elevation that would
9 still be available for release well into the fall when
10 temperatures are no longer an issue. And so therefore,
11 you know, contrary to what has been put forth, suggested
12 by FERC, the cold-water pool in New Bullards Bar was not
13 depleted. Next slide, please.

14 So depleting the cold-water pool. What we did
15 was we took a look at the average temperatures, release
16 temperatures, for Colgate Powerhouse for the last several
17 years in the September to mid-October spring-run spawning
18 period, most critical time for temperatures, needing
19 colder temperatures. 2014 and 2015 are not substantially
20 different from any other years. As you can see, you
21 know, they kind of range from anywhere from around 49
22 high 48 to 51. Even in mid-September in 2015, when
23 storage was going down substantially down to about
24 398,000 acre-feet by the end of September. Colgate
25 release temperatures were still hovering around 51

1 degrees. That's actually going on today. The
2 temp -- the elevation of New Bullards Bar, today as we
3 speak, is almost identical to the elevation in 2015 at
4 this time. And I just checked this morning and the
5 release temperatures out of Colgate Powerhouse at about
6 51 degrees. Next slide, please.

7 So a major impediment to a multi-intake
8 strategy for the reservoir is that in the driest years,
9 the upper intake is not submerged to allow its use. This
10 partially occurred in 2014, where there's only a limited
11 amount of time in the springtime where the upper intake
12 could be used and was not available at all in 2015. And
13 this year, once again, the upper intake could not have
14 been used. In fact, subsequent elevation didn't even get
15 close to being able to utilize the upper intake, so it
16 would not have been able to be used this year as well.
17 Obviously, a very dry year. This figure is for
18 elevation, subsequent elevation that was recorded in the
19 2012 to 2017 timeframe. The red line is the -- is the
20 upper intake elevation. As you can see, in 2014, just
21 kind of touches that line for a little bit of the -- of
22 the springtime. And of course, in 2015 did not get to
23 the point where the upper intake could have been used.
24 Next slide, please.

25 And I think Paul Bratovich is going to take

1 over here for a minute.

2 MR. BRATOVICH: Next slide, please. Oh no.

3 MS. GANGL: I think you're on mute, Paul. I
4 can't hear you.

5 MR. BRATOVICH: Am I still on mute?

6 MR. GRINNELL: No, you're good.

7 MS. GANGL: I can hear you now. Yeah.

8 MR. BRATOVICH: Okay, thank you. Yeah, I'm
9 sorry. I got disconnected for a moment there, but just
10 reconnected, so I'm sorry for the inconvenience.

11 But yeah, we looked at the water temperature
12 benefits associated with using the dual intake structure,
13 rather than just the lower intake structure alone in the
14 REA responses to comments. And that's the 41-year
15 modeled simulation period. As you can see, here's yet
16 another exceedance probability analysis. As you can see,
17 yeah, the water temperatures from using the dual intake
18 do reduce water temperatures during the fall, as
19 indicated as part of the objectives of this strategy,
20 defined as September to mid-October for spring-run
21 Chinook salmon spawning. But they're minimal. I mean,
22 they're really generally less than half a degree
23 difference across the entire distribution, but very
24 little difference, like as the slide indicates, only
25 about a 3 1/2 percent probability of exceeding upper

1 optimal and no difference in exceeding upper tolerable
2 using that 41-year period of simulated water
3 temperatures. So very minimal and probably not
4 biologically meaningful difference in water temperatures
5 associated with our assessment of the dual intake
6 strategy versus the lower intake only. That was very
7 brief. Steve, I'll turn it back to you.

8 MR. GRINNELL: Great. So next slide, please.
9 Just to summarize. So contrary statements in the CDFW
10 presented information in the water quality cert
11 statements, you know, the available information
12 demonstrates that even during critically dry years, such
13 as this year, 2015, the use of low intake does not
14 deplete the cold-water pool. And in these types of
15 years, the upper intake is not available in the
16 springtime. So the element, I think we skipped over one
17 slide, but basically what that slide said is that the
18 implementation of the water quality cert Condition 7
19 using the multilevel intake, would not improve water
20 temperatures in Middle Yuba River. In fact, it wouldn't
21 have any effect on the Middle Yuba River, these releases,
22 so flow from the Middle Yuba River don't affect it.

23 And that the, in summary, the implementation of
24 the condition would provide only minimally cool water
25 temperatures for spawning during the fall, but only in

1 years when the upper intake could be used, which are
2 generally the -- not the driest years. And that's, I
3 think, all we have.

4 MS. GANGL: Thank you. Next up, it will be
5 CDFW's presentation for Condition 7. And that will be, I
6 believe, Beth Lawson and John McMillan.

7 MS. LAWSON: Okay. I think I'm unmuted. Can
8 you hear me?

9 MS. GANGL: Yes, go ahead.

10 MS. LAWSON: Great. Okay. My name is Beth
11 Lawson again. I'll introduce John McMillan when we get
12 to his part. So -

13 MS. RAGAZZI: Hey, Beth.

14 MS. LAWSON: Yep.

15 MS. RAGAZZI: Can we just make sure that John's
16 unmuted too, so we don't have any -- John are you...?
17 John, can you raise your hand.

18 MR. MCMILLAN: Can you hear me now? This is
19 John McMillan?

20 MS. RAGAZZI: Yes, we can.

21 MS. GANGL: Yeah, great. Thank you.

22 MR. MCMILLAN: Thank you.

23 MS. LAWSON: Okay, next slide, please. Okay.
24 We were asked some specific questions about the -- about
25 this measure, so I want to make sure to answer this. The

1 question here is essentially asking us what is the status
2 of the 1993 agreement? And explain why the upper intake
3 at Colgate is recommended and the status of that
4 agreement. Our response is that the 1993 agreement with
5 CDFW was based on the best available science at that
6 time, and 28 years of additional monitoring and climate
7 change predictions for more potential back to back, and
8 wet-dry cycles have cause CDFW staff to reconsider this
9 agreement and now recommend that the upper intake be
10 preferentially used in the spring months. Additionally,
11 CDFW believes that this Project, that fixing this
12 infrastructure and allowing this to be able to be used,
13 will be -- will allow for more flexibility in temperature
14 operations in the future under climate change conditions.
15 Next slide, please.

16 As a little bit of background in Water Rights
17 Decision 1644, YWA was told in 2003 by the Water Board to
18 diligently pursue development of the Narrows 2 Powerhouse
19 Intake Extension at Englebright Dam, in coordination with
20 Fish and Wildlife Service, CDFW, CDFG at the time, and
21 NMFS, YCWA did not pursue funding or construction of the
22 Englebright intake and instead deferred that issue until
23 relicensing in 2007.

24 And then during relicensing YWA concluded, in
25 Technical Memorandum 7-2 that water temperature related,

1 operational or infrastructure modifications were not
2 needed at that time. State Water Board filed extensive
3 comments about this operations issue in their draft
4 Environmental Statement comments on July 30th, 2018 and
5 directed YCWA to include additional analysis considering
6 recent drought operations, in addition to the historic
7 record that had been included at the time, which included
8 monitoring through 2012. Next slide, please.

9 Okay. In a second here, I'm going to turn it
10 over to John McMullen. But what I wanted to talk about
11 is this moment is it's not just about fall temperatures,
12 it's really about having the maximum flexibility within
13 the infrastructure capabilities of this Project to
14 operate the Yuba River to what would be the best
15 temperatures for the river. And as our understanding of
16 the river and our understanding of the species in the
17 river is evolving, potentially over the next 50 years,
18 CDFW believes that it's important to have working
19 infrastructure and to be able to operate that to what we
20 think is the best for the species in the river at the
21 time.

22 And so with that, I'd like to turn over for a
23 few minutes to John McMillan to talk about one of the
24 potential benefits of releasing a little bit warmer water
25 during the spring months in the Lower Yuba River.

1 MR. MCMILLAN: Thank you, Beth. Hello,
2 everyone. Let me see if I can get my camera on here.
3 There we go.

4 Hello, everyone. My name is John McMillan, and
5 I'd like, just like to talk briefly about steelhead and
6 rainbow trout. So steelhead and rainbow trout are
7 essentially the same species. And while there are
8 genetic differences that do promote an individual going
9 to the ocean, becoming an anadromous, or a steelhead, or
10 remaining in freshwater and becoming a rainbow trout.
11 Each of those life histories can give rise to one
12 another, and very strong environmental influences can
13 override those genetic tendencies and shift the balance
14 of life histories. For example, stream flow and water
15 temperature regimes can and often do exert a strong
16 influence on the expression of anadromy and residency in
17 rainbow trout.

18 For example, streams with cooler summer
19 temperatures and more stable stream flow regimes and
20 large amounts of food tend to be correlated with higher
21 levels of residency. And that is one reason the dam
22 influenced rivers may experience a shift in life
23 histories because dams can reduce the variation in stream
24 flow and provide much cooler water temperatures. In the
25 case of the Yuba, it appears that juvenile mykiss are

1 growing really rapidly, and that could be related to the
2 relatively stable stream flows in cold spring and summer
3 temperatures in the river. The rapid growth and the
4 modified stream flow and temperature regimes could also
5 be one factor that is resulting in more resident rainbow
6 than steelhead. and this is because cold-water
7 temperatures are known to induce greater fat or lipid
8 storage in mykiss. And the more fat a fish gets early in
9 life, the more likely that fish is to become a rainbow
10 trout. Hence, operational modifications to the dam,
11 including using different water temperature releases and
12 regimes, could potentially shift the population more
13 towards anadromy and steelhead and a bit more away from
14 residency in rainbow trout. And to date, I'm really not
15 aware of any efforts to modify thermal regimes to produce
16 more steelhead than rainbow trout. However, I do think
17 such experiments could be very useful because they may
18 provide insights into how we manage our rivers to restore
19 a more -- a more normal balance of life histories. I
20 think that's really important because these climate
21 effects continue to unfold that it may be necessary to
22 modify dam operations in ways that we can improve the
23 diversity of life histories in a population, which in
24 turn could increase the population's resilience to
25 climate change.

1 MS. LAWSON: Thank you, John. Next slide.

2 And so I like that Steve Grinnell and I are
3 using largely the same slides, so you've already seen
4 this. This, we didn't see each other's slides in
5 advance. So you're now looking at a cross section of New
6 Bullards Bar Dam. You can see that the upper intake is
7 at about elevation 1808 in this diagram, although in the
8 next slide, you'll see that it's listed as 1880. It's my
9 understanding that if the elevation comes below that
10 point, they will potentially start seeing some -- or they
11 had historically potentially started seeing some
12 cavitation at that intake, and so they did not want to
13 operate above the 80 feet. That tells me that that upper
14 intake is potentially pulling from a much higher zone in
15 the reservoir. But this is the difference. There is not
16 quite 200 feet, but there is about 200 feet difference
17 between the two intakes to Colgate Powerhouse. Next
18 slide, please.

19 And we already saw Steve present this slide
20 that was in response to the State Water Board's comments,
21 and then I wanted to go to the next slide and this one
22 went up through 2017. So in the next slide, you'll see
23 that I just added to that record. I went from 2017 all
24 the way through today. And so I think what I wanted to
25 show in these two plots together is that when we go from

1 using 2012 through 2021 hydrology, we have an additional
2 9 years of record. And although the difference, the red
3 line again, if you remember from Steve's presentation,
4 was the top point where that intake would -- where the
5 bottom intake - sorry, top intake would not be able to be
6 used anymore. And so in two of those years, the
7 temperature, the alternate modification of the intake,
8 and the alternate use of the intakes, would not be
9 available because the reservoir doesn't get high enough
10 to use that. The water is still available, potentially
11 if there was a fix. You may be able to fix it so that
12 you could use that reservoir, or that intake a little bit
13 more.

14 And so what I'm saying is this is not a silver
15 bullet. It is not the answer to temperature management
16 in every year, but we don't want to continue to think
17 about all or nothing solutions. I think that our
18 response to climate change needs to be able to use
19 existing infrastructure in order to be modified -- to be
20 modified and to modify operations within the capabilities
21 of the Project as to give as much flexibility to respond
22 to climate change situations as possible and to give as
23 much flexibility to river operations as possible to
24 operate the temperatures in the Lower Yuba River for the
25 best benefit of the fish. Going to the next slide.

1 CDFW believes that any Project infrastructure
2 that may be used to adaptively manage temperatures is
3 important for species management under future climate
4 change conditions and should be maintained in good
5 operable condition, to enable flexible operations in a
6 dynamic and unknowable climate future.

7 I think that's the last slide. Thank you

8 MS. RAGAZZI: Thank you, Beth and John. So
9 I'll ask YCWA. Do you have any questions?

10 MS. GANGL: Questions about what we just heard?
11 I don't see any raised hands.

12 So same question to CDFW, do you have any
13 questions for YCWA about what we just heard? No.

14 Okay, I'll turn it over to any State Water
15 Board representatives that have questions. Actually, you
16 know what, I have one for Steve. Do you know offhand the
17 current elevation of the reservoir, like is the upper
18 intake currently inundated right now?

19 MR. GRINNELL: There we go.

20 MS. GANGL: Thanks.

21 MR. GRINNELL: No. The upper intake is not.
22 It actually wasn't even inundated in the springtime.
23 We're down below 400,000 acre-feet right now, so we're
24 well below. Actually, the plot that shows 2015, the
25 profile for elevation this year is almost identical to

1 the plot that showed 2015, and so we're way, way down.

2 Yeah.

3 MS. GANGL: You had said earlier, 2015 was
4 Schedule 6.

5 MR. GRINNELL: Yes.

6 MS. GANGL: And this year, I forget offhand.
7 Is it Schedule 5?

8 MR. GRINNELL: Five. Yes.

9 MS. GANGL: Okay, thank you. Okay. I see
10 Parker's hand up, so go ahead, Parker.

11 MR. THALER: Yeah, just one quick
12 clarification, maybe. I believe it was you, Steve, who
13 was mentioning that this does nothing for the Middle Yuba
14 River, and I think there might just be a semantics on
15 this. When we mentioned Middle Yuba, we were we were
16 referencing to the stretch of the Yuba that's between New
17 Colgate Powerhouse and Englebright. And so I think in
18 some forms it's called Middle Yuba, but it may be more
19 widely known as just Yuba at that point, but I hope that
20 helps clarify.

21 MR. GRINNELL: Oh yeah, yeah. Right. There is
22 a small stretch between Colgate and the upper ends of
23 Englebright. We, you know, everything I've been used to
24 is where the Middle Yuba and North Yuba come together,
25 then that becomes the Yuba River down through

1 Englebright, and the Lower Yuba below Englebright. But
2 yeah, that's they say nomenclature.

3 MR. THALER: Yeah. Well, thank you.

4 MR. GRINNELL: Yep.

5 MS. RAGAZZI: I had a question that maybe I
6 could get clarification from YCWA and CDFW on. Beth, you
7 mentioned cavitation potential and how that might affect
8 operation. I just wanted to better understand what that
9 might look like and when that might be an issue with
10 operation of the tunnel and whether both parties could
11 speak to that.

12 MR. GRINNELL: Beth, do you want me to go
13 first? Do you want me to take it?

14 MS. LAWSON: I mean, sure. It was my
15 understanding that when they did operate that upper
16 intake, that there was some vibrations of it, I don't
17 know if it was about Powerhouse cavitation. I mean, I
18 think cavitation of a turbine is different. But
19 everything I've read says YWA doesn't want to use that
20 below 1880. But I do understand that there was some
21 vibration and YWA had to continuously manufacture new
22 bolts for it. So it's always been my interpretation that
23 if there was a fix of this, that there would be some
24 refurbishment of the intake structure that it wouldn't
25 simply just be opening it back up, which is, I think,

1 included in YWA's cost estimates.

2 MR. GRINNEL: Yeah, there's actually two,
3 that's, thank you Beth, that's definitely part of the
4 equation, but they're really two elements to this. One
5 is -- for, you know, the Colgate Powerhouse pulls about
6 3,400 cfs. That's a lot of flow. So you do need
7 submergence and a fairly amount. So what we did was we
8 looked at what Beth talking about, and we also went back
9 and did the Corps of Engineers submergence calculation
10 requirements for that type of flow in this type of
11 configuration. And so those two things kind of came
12 together to identify the elevation at which the intake
13 would not be, you know, the elevation in that intake
14 would need to have at least that amount of submergence.
15 So we kind of got it from two sources.

16 MS. LAWSON: And so, Erin, that brings me to a
17 good point, though, I think in Paul's presentation, you
18 saw that he said that .4 degrees was the difference
19 between those two intakes, and that is one of the reasons
20 that I believe that that intake is pulling from higher
21 elevations. So I think that, you know, the temperature
22 difference at the spot on the profile where the two
23 intakes are is on average about three degrees Fahrenheit,
24 but it can be a lot more than, at -- just on the profiles
25 that I've seen it can be as much as 10 degrees Fahrenheit

1 and then really a lot of not understanding about what
2 happens in the hydraulics of where that upper intake
3 would be pulling from, because we don't have the data
4 from the last few years to point to there. But we do
5 know that the upper intake would be pulling warmer water,
6 especially in spring once the reservoir starts to
7 stratify.

8 MS. RAGAZZI: Steve, do you have information
9 about what Beth was referring to in terms of temperature
10 and --

11 MR. GRINNELL: Yeah, sure. For the model that
12 we use for New Bullards Bar, it's CE-QUAL-2. There's a
13 distribution profile you use as to how the intake draws
14 water. So it's across the -- across the intake, it's the
15 kind of parabolic distribution. And so you do get, you
16 know, you're not just taking water right at the intake.
17 It's, you know, you're taking, pulling water from below
18 the intake and actually, you know, for quite a bit above.
19 And that's actually why there's the problem with having
20 to have submergence as well, because you do pull from a
21 fairly, at that type of flow rate, which is, you know,
22 quite high, you're pulling from a fairly wide range above
23 and below the intake elevation.

24 MS. RAGAZZI: And then can I ask sort of a
25 broader question, which is, just thinking about why

1 people construct things with two outlets instead of one.
2 You know, just for operational flexibility in terms of
3 maintenance as well as, you know, like if you need to fix
4 something or something goes out. I was just wondering
5 with the lower intake, what is the maintenance like and
6 is there the potential for there to be an instance where
7 that would become non-operable and use of the upper one
8 would sort of be necessary in order to ensure there
9 wasn't a issue at that point from an infrastructure
10 standpoint?

11 MR. GRINNELL: Yes. So a couple of --

12 MS. RAGAZZI: If I'm not clearly stating that,
13 let me know.

14 MR. GRINNELL: No, no. That's -that's very
15 clear. Actually, there's kind of two things going on
16 there. One is that the alternative release mechanism
17 that has being used actually in recent past, when
18 tunnel -- when there's a tunnel shut down or you know,
19 penstock shut down, it is to use a -- there is a low-
20 level outlet in the dam that can release about 1,200, its
21 current configuration, about 1,200 cfs, which would
22 support flows for the Lower Yuba River for --
23 temporarily. That was actually used in 2008, when there
24 was some tunnel work going on. And when they do the
25 tunnel maintenance, it's actually a completely separate

1 release facility. The you know, the problem with the
2 dual intake as far as redundancy goes, yeah, if there's a
3 problem with a lower intake, really the only thing that's
4 going to happen there is something with the slide gate.
5 There's a slide gate that goes over it. But they both,
6 as that figure as both that Beth and I showed, they both
7 come together inside the dam. And then there's just one
8 outlet. And those are just, you know, just encased in
9 the dam. So all the mechanical elements, I think, are
10 for, you know, the same ones used by both facilities.

11 And then the last thing is, you asked about the
12 cost. That low-level of intake again is just a just a
13 grill and a, you know, a trash grill and a slightly to
14 close it off. And so there's not very much maintenance.
15 There is an inspection that's done. I think it's every
16 five years, as part of the FERC inspection, and they have
17 to send divers, you know, that's deep diving. They'd
18 send divers down to inspect it, but that's about it.

19 MS. GANGL: Erin, you're on mute.

20 MS. RAGAZZI: Thank you. I just said thank you
21 very much. I don't have any additional questions, but
22 does any of the other Water Board staff have questions?
23 Sounds like we're good to go, Kristen.

24 MS. GANGL: Yeah, I'm not seeing any, so let's
25 move on.

1 Our next topic will be Condition 8 and 9, and
2 we will hand it over to YCWA to start with their
3 presentation on those conditions. And those presenters
4 will be, it looks like Jim Lynch. I think it's just Jim.

5 MR. LYNCH: It is.

6 MS. GANGL: Great.

7 MR. LYNCH: Although that sounds very lonely.
8 Thank you.

9 MR. LYNCH: If you could put the first

10 MS. RAGAZZI: Let's get your presentation
11 pulled up, Jim.

12 MR. LYNCH: Thank you. We'll be talking about
13 Conditions 8 and 9, and I've broken that into both 8 and
14 9, since they're two different conditions. One is with
15 regarding to settlement and the other one is --

16 MS. RAGAZZI: Jim, give us one minute to get
17 your presentation pulled up. Thanks.

18 MR. LYNCH: Oh, thanks. Okay. All right.

19 MS. RAGAZZI: Okay. I think we're good to go
20 now. Thank you.

21 MR. LYNCH: Okay. So I was just mentioning
22 that these are two conditions, and I combined this into
23 one presentation, but I treat them differently. 9 is
24 sediment. 8 is large woody material, and these are
25 conditions that the CDFW has asked to be modified and

1 YCWA is opposed to that. And I'll talk about that as we
2 move forward. Next slide.

3 Also, there were no questions to YCWA on either
4 one of these, so there aren't any specific questions we
5 had to answer. As we did before, the sediment management
6 that CDFW proposes is basically the same as in their
7 10(j) recommendation. And for sediment, it would require
8 that YCWA place roughly 5,000-ton pile of gravel in the
9 river below New Bullards Bar Dam, do a bunch of
10 monitoring, and replenish that pile periodically over the
11 course of the license. And the reason the modification
12 is needed, according to CDFW, is because New Bullards Bar
13 Reach is nearly devoid of all the suitable gravel habitat
14 for rainbow trout and because all the sediment is trapped
15 behind the dam. Next slide, please.

16 The reach isn't devoid of spawn and gravel, but
17 I absolutely agree that there's not much there. We found
18 that there was gravel perched behind boulders in
19 different locations, and certainly that's supported by
20 the fact that we do find rainbow trout. So obviously
21 they're finding gravel to spawn, but not in great
22 numbers. The study, this really in my mind, hinges on
23 the fact that we believe that any sediment that would be
24 in that range gets flushed out relatively quickly. And
25 under relicensing for our geomorphology study, we were

1 strongly encouraged to develop a transport model in this
2 reach and in other reaches. We did that and that's
3 reported in our geology technical, geomorphology tech
4 memo.

5 And we found that basically the sediment input
6 into the reach was around 52,000 tons per year, and this
7 is using models. And again, this this tech memo was
8 reviewed and commented on. And that's with or without
9 the Project in place. And then without the Project in
10 place, the transport capability of that reach is 500,000
11 tons of sediment, which is 10 times more than the input.
12 With the Project in place because the Project captures,
13 doesn't capture all the flow, obviously. The sediment
14 transport is around 400,000 to 450,000. So the ability
15 of sediment to get flushed out of that reach based on the
16 sediment model, is very, very high.

17 And then also when you look at -- look at the
18 mobilization of sediment, again from our geomorphology
19 studies, you find that rainbow trout size spawning
20 gravel, which is roughly 2.5 to 3 inches, we found was
21 mobilized between 65 and 700 cfs. They're broad ranges
22 because we're looking at 2.5, ¼ inch to 3 inches and they
23 have a reoccurrence interval with the Project in place of
24 two years, roughly. And also, we have a five-year
25 reoccurrence interval of over 8,000, almost 9,000 cfs.

1 So basically, from our perspective, any sediment we
2 placed in that reach would get flushed out very, very
3 quickly. Next slide, please.

4 With that said, we would suggest that placing
5 sediment here would be very costly. We did a very
6 detailed cost looking at placing sediment both by
7 helicopter, and we looked at truckloads of sediment. But
8 we didn't go to the truckload option, primarily because
9 given the size of the road that we would have to improve,
10 the concern with the road for safety, just to do 5,000
11 tons would be over almost 280,000 truckloads of sediment
12 that you'd have to bring down there, 280. Excuse me,
13 that you'd have to drive down there, which doesn't seem
14 feasible given that road. You'd also have to extend the
15 road. And it's a high hazard dam. We're trying not to
16 encourage people to go down there. So there's a lot of
17 reasons. Looking at it from a helicopter standpoint, and
18 again, we put in a pretty detailed estimate, everything
19 from how many tons a helicopter could carry, to how many
20 runs they'd have to make, to where they'd place it, to
21 permitting, all of that cost. We figured, and the
22 replenishment that again, based on the data sets, would
23 be very frequently. We came up with almost \$23 million
24 over the 50-year life of the license to do this sediment
25 transport. So we feel for that reason very, very high

1 costs, sediment will be flushed out very quickly, we
2 didn't feel this was a reasonable thing to do. Moving on
3 to the next slide.

4 Largely material is similar. CDFW proposed
5 placing large woody material, basically 129 pieces of
6 large wood, which are 25 feet in length. And they also
7 wanted us to place other pieces throughout the reach in
8 piles, secured piles. Same thing. Monitor and
9 periodically replace these throughout the life of the
10 license. And the reason CDFW said that is needed is that
11 basically the large woody material is needed for a
12 suitable habitat, to improve suitable habitat, and other
13 aquatic species, and if there's no natural inputs of
14 large woody material. Go to the next slide.

15 We don't believe the literature really supports
16 the position. Two citations by CDFW, basically say,
17 large woody material in steep bedrock, large bedrock
18 boulder streams with high flushing flows, large woody
19 material really isn't a form function. It gets moved.
20 It gets perched high on rocks when their flows recede
21 quickly. So this is, we feel, there's a question there
22 whether it would do anything. And if you look at some of
23 the photos in this presentation and also what we had in
24 our application, you'll see you get a picture of what
25 this reach looks like, which is a challenging reach with

1 very large boulders. Next slide.

2 There's been discussion whether this reach is
3 steep or not. Having walked it, I can tell you it is
4 steep. But with that said, it's certainly dominated by
5 boulders, as you can see a number of the photos we've
6 included. Also, it's very periodic, how it flows. As I
7 said earlier, 8,000, 9,000 cfs every five years, and the
8 highest flows, at least recently, were 40,000 cfs as our
9 peak flow, which is relatively high flow given that
10 canyon. And again, when you look at the photographs, you
11 can see that 40,000 effect and those higher flows effect
12 on that steep channel.

13 Steep gradient. There has been an argument
14 made that it's really not that steep and there are
15 shallow places, certainly at the downstream end, you can
16 see that on the gradient plot on the on the right. As
17 you get close to the bottom, it does flatten out a little
18 bit. That is where we found large woody material. We
19 didn't find very much large woody material anywhere else
20 in the stream. And there are certain areas short
21 sections of this to 2.4-mile reach where it does get less
22 steep. But overall, it's a pretty steep gradient
23 throughout, which keeps the velocity high and the
24 material moving. Next slide. Thank you.

25 There's also an argument that there's no large

1 wood. We do not dispute that New Bullards Bar Dam
2 catches large wood as it comes in. It certainly does.
3 Some large woody material gets downstream very, very
4 little over the spillway. But there are a lot of sources
5 of large wood. There have been some pretty extensive
6 fires. It's a very steep canyon again, looking at some
7 of the photos in this presentation, and we do expect a
8 lot of this wood to enter the stream. Again, I don't
9 think you're going to find it staying there. You're
10 going to see that it moves downstream. In fact, if you
11 look at some of those photos, you'll actually see some
12 perched large wood on boulders, but they're usually
13 pretty high on the stream bank. And I'm getting close to
14 the end here. Next slide. Thanks.

15 So for the same reason of the sediment, we do
16 not believe that the State Board should adopt this, this
17 condition. It's -- we don't believe it's going -- it
18 would produce any significant environmental benefits or
19 any. I don't believe it would produce any benefits at
20 all myself, but any real benefits. And the cost is very
21 high. We did the same analysis here, taking a look at
22 how you would do this by helicopter and by vehicle.
23 Vehicle doesn't really work here because CDFW wants some
24 of the logs to be planted or to be secured throughout the
25 reach. Can't do that with the vehicle, obviously, but we

1 included a very detailed cost estimate. I'd be happy to
2 answer questions on. Again, how much -- how much wood
3 can a helicopter carry? How much does it cost for the
4 helicopter? How long would it take to place it? How
5 long would it take to get it from the source area to
6 where they're going? How long it would take to secure
7 it? All of that type information, as well as the
8 permitting, and the monitoring, and the reporting. And
9 we came up with around \$9 million for that. So when you
10 look at these two conditions together for the, I would
11 say, dubious benefits of the wood and the sediment in
12 this reach, you'd be spending at least \$30 million, if
13 not 33 to \$35 million to do this over the course of the
14 license. We don't think the benefits warrants that cost.
15 And that's it.

16 MS. GANGL: Thanks, Jim.

17 MR. LYNCH: You're welcome.

18 MS. GANGL: And with that, I am going to turn
19 it over to CDFW. And it looks like it will be Sean
20 Hoobler and Beth Lawson.

21 MS. RAGAZZI: Let's make sure you're both
22 unmuted while the presentation comes up.

23 MR. HOOBLER: Can you guys hear me? This is
24 Sean Hoobler.

25 MS. GANGL: Yeah, I can hear you, Sean.

1 MS. LAWSON: And this is Beth. I think just
2 Sean is speaking to this one.

3 MS. GANGL: Okay.

4 MR. HOOBLER: Yeah. Thanks, Beth. So.

5 MS. GANGL: All right, Sean. I can hear you.

6 MR. HOOBLER: Perfect. Thank you, the Water
7 Board and Jim, for your presentation. I'm also here to
8 talk to you guys about Condition 8 and 9. I'm talking to
9 them jointly, as one presentation about large wood and
10 sediment in the North Yuba River. And you know, I
11 previously introduced myself as, you know, Sean with the
12 Department of Fish and Wildlife. I've been working on
13 the Yuba for over 10 years on this Project. So with
14 that, next slide, please.

15 And so in August of 27 of last month, you know
16 the Water Board provided us with three clarifying
17 questions that they would like to better understand and
18 to start with, I'll just start with the first question
19 where the Water Board was seeking clarification on, you
20 know, what are the quantifiable benefits to resident fish
21 populations for doing this type of habitat enhancement?

22 And, you know, just to kind of give you some
23 context, you know, habitat improvement projects are known
24 for increasing habitat for adult fish, as well as larval
25 and juvenile fish. You know, for example, when you add,

1 and gravel placements are put in, it increases habitat
2 availability to adults for -- to build nests, or redds,
3 and lay their eggs in, while also producing nursery
4 backwater habitats for fish and, that emerged from those
5 gravels. You know, the same could be said for large
6 woody material as well. Next slide, please.

7 And so there's a long list of peer reviewed and
8 great literature that demonstrate these quantifiable
9 benefits of adding wood and gravel. You know, there's a
10 list of references here that I provide. You know, not
11 all of these are from California, but they do serve as a
12 proxy for getting us to the point of how we understand
13 what those quantifiable benefits are. And so I'd like to
14 just discuss with you three recent examples that
15 demonstrate this on a short-term, intermediate, and long-
16 term benefit to habitat enhancement for salmonids
17 themselves. Next slide, please.

18 So starting with something close to home, you
19 know Yuba County Water Agency, has a Narrows 2 Large
20 Woody Material Mitigation Monitoring Report that they put
21 out for mitigation of a 2019 project. So one year post-
22 installation, Yuba County Water Agency reported that
23 large woody material placed at three locations in the
24 Lower Yuba River, so these would be root wad and crowns,
25 like that are pictured. This is taken during, the

1 picture is taken during implementation, and their
2 reported results showed that the average overall density
3 of juvenile salmonids were generally greater in wood
4 treatment sites than at non-treatment reference sites.

5 Next slide, please.

6 Moving on to Kratzer, 2018, he measured the
7 response of trout biomass to habitat enhancements.
8 Monitoring trout populations post-habitat enhancement was
9 done from 2012 to 2017 and found that trout abundance and
10 biomass tripled after the habitat enhancement measures
11 were added. Next slide, please.

12 And lastly for, looking at the long-term
13 benefits, White et al. studied the response of child
14 populations two decades after habitat enhancement were
15 completed. Trout abundance and biomass was measured
16 annually from 1987 to 94. and then resampled again in
17 2009. And they found that the adult trout abundance
18 increased rapidly after the initial habitat enhancement
19 and that child biomass remained 53% higher in treatment
20 sections than in the control sections 21 years later.

21 Next slide, please.

22 So, you know, lastly, here's a couple photos.
23 We've seen a few that Mr. Lynch provided that, you know,
24 show the 2.4-mile New Bullards Bar Reach. So the picture
25 on the left is below the New Bullards Bar Dam and the

1 picture on the right is just upstream of the confluence.
2 And you know, what we see is a system that has lost most
3 of its ecological function as a result of impacts due to
4 reduced flows, no passage of wood, and loss of real
5 sediment inputs. And so, you know, these pictures do
6 tell us a lot, but the relicensing study also show that,
7 you know, populations of fish are really kind of
8 depressed in New Bullards Bar Reach, and that's likely
9 due to the limitations and the quality of spawning gravel
10 that they're able to find. Next slide, please.

11 And so the relicensing studies paint the same
12 picture, you know, in the North Yuba River, as we heard,
13 that there were 13 pieces of wood that were found in
14 the -- in the reach itself. I mean, this is small
15 compared to when you look at the Oregon Creek reaches and
16 the Middle Yuba reaches, which do have similar average
17 gradients itself. Most importantly, that those 13 pieces
18 stuck in the -- in the river itself, and wish they were
19 bigger. But they weren't. They were small pieces. But
20 it does show that if you put wood in there, there's the
21 potential for it to stick. And then also, you know, we
22 talked about the sediment input you can see from the
23 small table at the bottom of this slide that the Project
24 completely holds back any new sediment from coming in.
25 And that's why you have this like stripped out appearance

1 when you see the pictures of the New Bullards Bar Reach.

2 Next slide, please.

3 So you know, that moves us on to the Water
4 Board's second clarifying question. And, you know, you
5 really wanted to understand how these cost estimates, for
6 doing these augmentations, were reached in the North
7 Yuba. And you know, for CDFW, you know our cost
8 estimates were based on the individual measures of
9 looking at wood and gravel separately. Next slide,
10 please.

11 But the cost estimates proposed by Yuba County
12 Water Agency only looked at one method for deploying wood
13 and gravel at the New Bullards Bar Reach, and that was by
14 helicopter, specifically. And additionally, Yuba County
15 Water Agency did not scope synergy of future projects and
16 current management actions that could provide alternative
17 deployment options, as well as reduce the overall habitat
18 enhancement costs.

19 So if you look at the three most commonly
20 methods that the Department scoped and looked at were
21 helicopter, which is obviously one of the highest ways of
22 putting in these habitat enhancement to direct the
23 trucking of logs in, as well as cable - cable lining,
24 just like they do in the timber industry. And all of our
25 cost estimates were derived from looking at how the

1 Forest Service is -- looks at these costs as well. Next
2 slide, please.

3 And so just looking at large woody material
4 mitigation, you know, here I'm just presenting the cost
5 of log truck deployment and helicopter flights, and
6 you'll see that the cost comes down quite a bit when
7 you're able to truck wood in. I mean, there are some
8 costs in there that the Department couldn't estimate
9 because, you know, we don't have the ability of scoping
10 out the entire project. But, you know, we probably
11 primarily estimate that it's going to be between 180 and
12 120 to put the wood in with a truck. You know,
13 conversely, helicopters, as I mentioned, is a lot more
14 expensive, and it does depend on the number of flights
15 and the sizes of wood because that dictates how many
16 pieces can be flown at any one time. And so, based on
17 rough estimates of the trips to flights, you know, the
18 Department estimated the cost at 175 to \$250,000.

19 And you know, most importantly, this does not
20 include the cost of sourcing the wood in any of our cost
21 estimates. Similarly for gravel, which we'll talk about
22 a minute. Next slide, please.

23 So you know, once again, gravel augmentation,
24 Yuba County Water Agency is the only considered cost
25 estimates by placement of helicopter, which is an

1 astronomical cost due to the number of trips you would
2 have to take and the year and a half it would likely take
3 if you did put gravel in through that method. They did
4 not necessarily scope out the cost of placing gravel via
5 other methods that are possible. For example, directly
6 placing via trucks or even sluicing the gravel in, in a
7 similar fashion that is done on the Lower Yuba River. So
8 based on doing those two methods CDFW estimate that the
9 cost of either trucking or sluicing would be between
10 245,000 and 260. Of course, these cost estimates would
11 require some additional refinement. Next slide, please.

12 So you know, I talked about project synergies
13 available to Yuba County Water Agency, Yuba County Water
14 Agency has many planned projects, as well as are
15 currently actively managing projects that could be
16 utilized to reduce costs or provide a cost saving. So,
17 for example, Yuba County Water Agency actively manages
18 and removes gravel deposits in two diversion dams. So
19 Our House and Log Cabin Diversion Dams are identified in
20 the top right picture. And then just below that picture
21 is actually a sediment deposit behind one of those dams.
22 And so in 2017, Yuba County Water Agency removed the
23 10,000 tons of gravel at the Log Cabin Diversion Dam.
24 And this year, they're estimated to remove up to 40,000
25 tons of gravel and sediment from the Our House Diversion

1 Dam on the Middle Yuba River. Also, Yuba County Water
2 Agency has large wood stockpiles that are collected from
3 New Bullards Bar Reservoir, and they're stored in several
4 accessible coves that you see in the picture on the
5 bottom left.

6 And then the last thing I want to point out is
7 that, you know, Yuba County Water Agency will be building
8 an auxiliary spillway that potentially could require a
9 new, wider road to be developed in support of the
10 construction. And so in the picture of the spillway, you
11 see at the top left, you can at the bottom of the spill,
12 you can see the tail remnants. There's a line there in
13 the in the forest that shows you where that road
14 currently is. So there is a road. It just needs to be
15 enhanced or some fashion to be worked out to figure out
16 ways of reducing those costs that they can implement
17 gravel augmentations with other strategies. Next slide,
18 please.

19 MS. RAGAZZI: Hey, Sean, you've used up your
20 time, so if you can wrap it up shortly.

21 MR. HOOBLER: Certainly.

22 MS. RAGAZZI: That would be a greatly
23 appreciated.

24 MR. HOOBLER: No problem. So go ahead and go
25 to the next slide.

1 So you know, the Water Board wanted to
2 understand how, you know, if the wood and gravel would
3 stick somewhere. Next slide please.

4 And so that's a great question and one that
5 relicensing participants really tried to work out during
6 relicensing, and we had similar questions about the
7 movement of the wood and how the occurrence intervals
8 would interact with it. And so during relicensing, we
9 worked with the licensee to develop a pilot study that
10 would -- that would help identify, you know, the
11 anticipated movement of gravel base. But more
12 importantly, it would enable data driven, adaptive
13 management of the New Bullards Bar Reach. And where
14 there's no volitional passage of sediments, you know, to
15 and, to inform future management actions, including a
16 potential off-ramp for them at the time, was one of the
17 actions. You know, similar mitigation measures have been
18 adopted by the licensee, Yuba County Water Agency for
19 Oregon Creek and Middle Yuba River. The only difference
20 is between those, and North Yuba, is that there's no 4(e)
21 authority in this location that would provide for that.
22 So it's up to the Water Board to be able to really help
23 this river reach. So next slide. Last slide. And next
24 slide, please.

25 And so, you know, you've seen this picture a

1 lot in all of our slides. This is actually the North
2 Yuba River above New Bullards Bar Reservoir. And what
3 you see is, you see there's ecological function intact.
4 There's plenty of available spawning marine habitat.
5 There's a healthy recruitment of riparian canopy. With
6 the help of the Water Board, we can start to make
7 improvements to the long-neglected North Yuba River below
8 New Bullards Bar Dam. With the addition of wood and
9 gravel, we can transform this reach. And thank you guys
10 for your time. I appreciate it.

11 MS. GANGL: Thanks, Sean. So now we'll move
12 into our discussion timing. We have about 15 minutes to
13 chat. YCWA, do any of you have any questions for CDFW on
14 what we just saw?

15 MS. RAGAZZI: I'll ask, do any of the
16 Petitioners have any questions? If you do, could you
17 raise your hand?

18 MS. GANGL: It looks like Aaron Zettler-Mann
19 has a question if we could unmute Aaron.

20 MR. ZETTLER-MANN: Yeah, thank you very much.
21 Got a question for YCWA. So this is no doubt a narrow
22 system, and we wouldn't expect the same channel forms
23 here as in the Lower Yuba River, but without the dam,
24 we're going to get gravel moving into the system. We're
25 going to get wood moving into and through the system

1 during large pulses, high-flow events. You know, there's
2 going to be a lot of movement, and then on that falling
3 limb some deposition during lower flow events, maybe no
4 movement at all, gravels or wood, generally stable forms.
5 Of course, the addition of wood to the system is going to
6 help trap gravel in these sort of micro-habitat features,
7 which we see upstream of the dam, but not below.

8 And I guess my question is if you could talk a
9 little bit about how the spatial and temporal resolution
10 of the sediment transport model, which seems to indicate,
11 according to your results, no benefit to the habitat, how
12 that sediment transport model relates to the smaller sort
13 of micro-habitat unit scale, which is what we would
14 expect to see in this geomorphic context. And also
15 wondering if that sediment transport model includes the
16 positive feedback of our building, we would expect with
17 additional wood.

18 MS. RAGAZZI: Jim, are you the one to unmute or
19 is there someone else at YCWA that we should unmute?

20 MR. LYNCH: Okay, thank you. Thanks for that
21 question. In terms of the model itself, I am not a
22 geomorphologist. I did not develop the model. I'd
23 encourage you to take a look at the Geomorphology
24 Technical Memorandum. The study plan was developed in
25 consultation with all the agencies and NGOs, as well as

1 other interested parties. We performed the study as
2 designed. I couldn't -- I couldn't give you the details
3 on the micro-habitat approach, something you'd have to
4 take a look at.

5 And I will say, the idea, I wasn't quite sure
6 when you said wood pass, more wood's going to be passing
7 through. Were you referring to the North Yuba River or
8 the Lower Yuba River? I wasn't quite sure at that point,
9 Aaron.

10 Oh, I'm sorry, you're on mute. Aaron, thumb up
11 for North Yuba River.

12 MS. RAGAZZI: We can unmute you. If you raise
13 your hand, Aaron, it'll be easier.

14 MR. ZETTLER-MANN: Perfect. I just got it.
15 Sorry. Thank you.

16 MR. LYNCH: Thanks, Aaron.

17 MR. ZETTLER-MANN: Yeah. I was specifically
18 thinking North Yuba here.

19 MR. LYNCH: All right.

20 MR. ZETTLER-MANN: As that's sort of the
21 condition.

22 MR. LYNCH: Sure.

23 MR. ZETTLER-MANN: Although, you know --

24 MR. LYNCH: Yeah.

25 MR. ZETTLER-MANN: -- wood movement, the stuff

1 in the upper portion, ultimately does work its way all
2 the way to the ocean in a, you know, a truly natural
3 system.

4 MR. LYNCH: Again, yes. In terms of the North
5 Yuba River, the upstream area is significantly different.
6 I think Sean did a nice job of showing that. It's also a
7 much shallower gradient, very different in a lot of forms
8 and a lot of ways, unimpaired entirely of all sorts of
9 conditions. But it is quite a bit different gradient.

10 In our response to questions we had, I took
11 that out of this one, we had a slide that showed the
12 gradient upstream of the New Bullards Bar Dam Reservoir
13 and the slide downstream, and it kind of looked like a
14 cliff going off. So it's quite different. And as you
15 know, the geomorphological processes are quite different.
16 So I apologize, I can't answer your detailed technical
17 questions. I would refer you to that tech memo.

18 MR. ZETTLER-MANN. All right.

19 MR. LYNCH: Sure. Yeah. If I could answer
20 that, I'd, boy, I would know a lot more than I know now,
21 that's for sure. Other questions?

22 MS. GANGL: Yes, I see Beth, I think. Go
23 ahead. You can unmute yourself.

24 MS. LAWSON: Yeah. And I just wanted to point
25 out that as Sean and I are talking about this reach,

1 we're not just talking about restoring this reach, which
2 is the short reach below New Bullards, which is, I think,
3 only 2.3 miles long. But that additional 5.8 miles,
4 which is publicly accessible above Colgate Powerhouse, is
5 a reach that we're looking to improve with the wood, the
6 gravel, and the flow measures that would additionally be
7 improved by all of these habitat benefits.

8 MS. GANGL: Thanks, Beth. Are there any other
9 questions from the Petitioners?

10 MR. LYNCH: I'm sorry my screen froze. Was
11 there a question in there from Beth?

12 MS. GANGL: I think she was just making a
13 comment. Is that right, Beth?

14 MR. LYNCH: Okay.

15 MS. GANGL: Yeah. She's nodding.

16 MR. LYNCH: Okay. Sorry.

17 MS. GANGL: No worries.

18 MS. RAGAZZI: In response to the information
19 that folks had provided.

20 MR. LYCH: No problem. Thank you.

21 MS. RAGAZZI: So are there any other questions?
22 Are there any other questions from the Petitioners? Any
23 State Water Board questions?

24 MS. GANGL: I have one for Sean. You had
25 mentioned the cost of doing some of the placement, I

1 think it was largely woody material and maybe the
2 sediment too, of being like a \$175,000 to \$200. Given
3 that I wasn't really totally sure if you said this would
4 happen, you know, more than once, but do you anticipate
5 that kind of cost every time you have to do large woody
6 material placement?

7 MR. HOOBLER: Can you hear me?

8 MS. GANGL: Yep.

9 MR. HOOBLER: Perfect. So I mean, that's a
10 that's a great question. So part of the pilot study
11 would have answered some of those questions. So it's not
12 sure particularly how long it would take some of that
13 material to move out of the system downstream because in
14 a normal river system, material would be continually
15 moving down, including wood and gravel. So I can't
16 answer that question directly, but the implied benefit is
17 that it would stick. There may not necessarily be a need
18 to constantly go in there and replenish it completely.
19 But the idea was that if the pilot study showed something
20 where it could just be topped off, that's a different
21 story where it's like, Oh, we need to add five more
22 pieces or another thousand tons of gravel to top off the
23 pile. So, yeah.

24 MS. GANGL: Thanks. And just for my own
25 curiosity, are they still anchoring large woody material

1 because you keep saying stick? And I'm not sure what you
2 mean by it stick -- beside you referring to it staying,
3 but is it because it's just --

4 MR. HOOBLER: Sure.

5 MS. GANGL: -- heavy or because it's anchored.

6 MR. HOOBLER: So sticking means like lodging
7 between the boulders and becoming, the gravel,
8 inundating, say, like the root wad, or the crown. You
9 know, similar to those pictures we saw where if it's
10 placed, they're likely anchoring it. But if it's being
11 sorted by the river itself, by spills, then there are
12 opportunities for the wood to be lodged in different
13 areas that then serves a geomorphic purpose of, you know,
14 keeping gravel, and sorting it, and everything else. And
15 then once all the sorting of the gravel behind the wood
16 is done, it sorts out fines, you get riparian
17 establishment again. So again, that's what I mean by
18 sticking.

19 MS. GANGL: Thanks. That's helpful. I think
20 that's all I have in terms of questions regarding these
21 two conditions. Are there any other questions from State
22 Water Board, about Conditions 8 and 9?

23 I'm not seeing any so we can take a break, but
24 before we do that, I just want to remind anyone who wants
25 to speak at the end of the day for the public comment

1 period, please, please, please, you have to fill out a
2 speaker card so we can get you the information that you
3 need to be able to join us and make your comment. It's
4 found, there's a link in the public notice for this
5 workshop on the State Water Board Web page for the Yuba
6 River Development Project, so make sure you get that in
7 if you'd like to make a comment at the end of the day.

8 So with that, I think we'll take a 15-minute
9 break and come back at 3:15. Thanks, everyone.

10 (Workshop recessed at 3:00 p.m.)

11 (Workshop resumed at 3:15 p.m.)

12 MS. GANGL: All right. Looks like it is 3:15,
13 so we should go ahead and get started. Courtney, if you
14 could quickly show the workshop notice that we sent over
15 to you and I can show people where the link to the forms
16 is in case they still need that. So this is the notice
17 for the workshop today. Here in the middle, under
18 participants that plan to comment, it says online form,
19 if you go to our website and find this document, you can
20 click that. Otherwise, you can also email this email
21 address down at the bottom. It says
22 WR401program@waterboards.ca.gov and if you'll notice,
23 Water Boards is plural. Send an email there and we can
24 help direct you to the form to fill out a speaker card so
25 you can speak.

1 MS. RAGAZZI: And to make it easy to get to
2 this form, if you go to the Board's calendar and you look
3 at the same calendar you would go to for any Board
4 meeting, you will see this on the Board's calendar for
5 September 17th and it will have a link to this notice.

6 If you wish to --

7 MS. GANGL: Thanks, Erin.

8 MS. RAGAZZI: Yeah. If you wish to comment
9 during our comment period later today, please, please, go
10 now and fill out this online form so we can get you in
11 the queue to provide comments.

12 MS. GANGL: So with that, I'm going to hand it
13 off to YCWA and their Condition 20 presentation. And I
14 believe their speaker is Tom Johnson. Thanks, Tom. Can
15 we test your mic, Tom, make sure I can hear you.

16 MR. JOHNSON: Sure, how's that?

17 MS. GANGL: That's great.

18 MR. JOHNSON: All right.

19 MS. GANGL: And there's your presentation, so
20 you're all set.

21 MR. JOHNSON: All right. Well good afternoon,
22 everyone, and happy Friday. I'm sure this is we're all
23 having fun on a Friday afternoon, so let's get right
24 through this, next slide, please. I introduced myself
25 earlier. Hopefully, you recall from this morning.

1 This water quality condition calls for a study
2 and proposal for fish passage and indicates the potential
3 for requiring implementation of some sort of passage by
4 Yuba Water Agency. Next slide, please.

5 So the rationale attributes some responsibility
6 for passage and reintroduction to YCWA because its
7 operations rely on Englebright Dam for peaking. Let's
8 put a pin in that and go to the next slide, please.

9 So I think we can all agree that Englebright
10 Dam is the barrier to passage. It has been there since
11 1940. It is a solid, unpassable, concrete barrier in the
12 river. Englebright Dam does have a specific purpose. It
13 does sequester hydraulic mining sediment. Given the
14 discussion this morning about how much sediment went
15 downstream prior to the construction of Englebright, one
16 could argue that perhaps it's a bit of closing the gate
17 behind the horse, but that dam does still sequester over
18 30 million yards of material, and a lot of that material
19 has mercury and other toxic materials.

20 So a couple of other things. Let's be clear
21 that a full decommissioning and removal of all Yuba Water
22 Agency facilities would not restore passage. There would
23 still be Englebright Dam. There would still be no
24 passage. Nothing would change. Also, it was stated this
25 morning that, couple of comments in one of the earlier

1 presentations, about the dams that Yuba Water Agency
2 relies on. Let's also be clear that the primary mission
3 of Yuba Water Agency is water supply and flood control.
4 If Englebright Dam were ever removed, Yuba Water Agency
5 would still operate New Bullards Bar Dam. It would still
6 do water supply and flood control. It would still
7 produce most of the energy that it produces now, albeit
8 admittedly not in as flexible a manner. And so there
9 would certainly be changes to operations. But the
10 fundamental mission of Yuba Water Agency would continue.
11 So we just want to be clear about what the relationship
12 is between Yuba Water Agency, the Corps of Engineers and
13 Englebright Dam. Next slide, please.

14 So as has been documented in materials filed
15 with the Board, not just by Yuba Water Agency, but I
16 believe with CDFW and others, there has been studies of
17 passage into the upper Yuba watershed for quite some
18 time. I personally have participated since sometime in
19 late 2000. I know that millions of dollars have been
20 spent. A back of the envelope calculation totaled up
21 something north of \$13 million by state and local
22 agencies that has been spent in looking at habitat,
23 facilities, and so forth. I know of that \$13 million
24 estimate, Yuba Water has contributed quite a bit in terms
25 of funding, direct funding consultants and staff time.

1 Yuba Water has participated in all of the initiatives.

2 And the one thing that I would say, based on
3 the better part of 20 years of experience and
4 participation, is that there is no silver bullet for the
5 Yuba watershed. There is no clear single answer, if we
6 do this, we solve it. And in fact, in one proceeding,
7 there was a straw poll amongst all of the stakeholders
8 after, oh, two and a half years of work and study and
9 careful effort, and among those stakeholders, there was a
10 divided opinion as to whether the North Yuba, Middle
11 Yuba, or Lower Yuba would be the top tier of candidates
12 for a focused restoration and reintroduction program.
13 And I think in fairness, certainly CSPA's presentation,
14 and perhaps CDFW, alludes to this as well. Next slide.

15 I think one of the problems that we have
16 encountered in looking at passage on the North Yuba is
17 that all of it, all of the alternatives are technically
18 very difficult and therefore hugely expensive. And
19 there's just a couple of examples here. We looked at, in
20 one initiative we looked at fish ladders past Englebright
21 Dam, and the technical challenges to constructing such a
22 ladder. First and foremost, in a narrow, confined canyon
23 with flood flows over the top of the dam, means your
24 ladder, has to be armored to withstand a nuclear strike
25 to be able to survive. Tailwater fluctuations of over 50

1 feet, headwater fluctuations of north of 30 feet. It's a
2 very challenging location. We looked extensively at trap
3 and haul into the North or Middle Yuba Rivers. There's
4 very major collection facilities required, both in the
5 Lower Yuba and in the upper reaches.

6 We are potentially getting past, close to a
7 thousand vertical feet of concrete. There's a lot
8 of -- there's a lot of dams up there, depending on where
9 you're going to go. Collecting juvenile fish, either in
10 reservoir or on stream is very difficult. Nothing that
11 can't be solved. Don't get me wrong, we can put people
12 on the moon. In fact, Jeff Bezos can put people in
13 space. We can certainly solve all of these problems.
14 It's expensive. Next slide, please.

15 There's a few other challenges in some -- in
16 one of the modeling efforts, and I don't know if this is
17 definitive or not, but they're NMFS in 2012 looked at
18 total population model for the watershed and came up with
19 a total of 3,000 redds per year. That was on average.
20 Obviously it goes up and down with hydrologic year type.
21 But with that sort of return, if that was indeed the
22 limit of a successful population, that would be a
23 challenge. And then finally, all of the passage
24 alternatives, most of the facilities that have been
25 looked at are outside of FERC boundaries, which

1 introduces another host of problems. Next slide, please.

2 I'm watching. I'm not at ten minutes yet.

3 There are three FERC licensees and the federal
4 government, all of whom operate major impoundments or
5 diversion facilities in the watershed. There's a number
6 of powerhouses, conduits, tunnels this, that, and the
7 other, none of the, or very few of the passage facilities
8 that I'm aware of that have been evaluated to date in any
9 of the initiatives are necessarily within FERC
10 boundaries. In other words, if you look to build the
11 most efficacious and efficient projects, there's a very
12 good chance that you would be locating facilities largely
13 on either Forest Service or private lands. And as you
14 all are aware, that would introduce a number of
15 challenges, many approvals or commissions, multiple
16 entities. And when you have that many stakeholders, as
17 we've certainly seen in other reintroduction efforts in
18 the San Joaquin and above Shasta, you run into the
19 potential for a single obstinate stakeholder to take down
20 the whole program.

21 And so the conclusion that Yuba Water Agency
22 has reached, is it really a collaborative approach that
23 doesn't necessarily seek to attribute, fall toward, or
24 direct obligation, but rather tries to engage
25 stakeholders in a positive way, bring people to the table

1 and find a solution that works for everybody and could be
2 a successful reintroduction solution, is really the only
3 way forward. Next slide, please.

4 So conclusion, we've covered all these points.
5 Passage is blocked by Englebright Dam, not Yuba Water
6 facilities. We have studied extensively the number of
7 different options for reintroduction. And I think, given
8 the challenges and the number of stakeholders that would
9 be involved in any sort of a reintroduction, really
10 collaboration is the only way forward. And hats off to
11 NMFS and CDFW because I think, as you'll hear in a
12 subsequent presentation, they are leading in a new
13 initiative to try and forge such a collaboration.

14 That's all I have, with 20 seconds to spare,
15 and thank you, and we look forward to any questions.

16 MS. GANGL: Thanks, Tom. I think next up, we
17 have CDFW's Condition 20 presentation. And our speakers
18 will be Briana Seapy.

19 MS. SEAPY: Hi, can you hear me okay?

20 MS. GANGL: We sure can, so once we get the
21 presentation up, go ahead and begin.

22 MS. SEAPY: Thanks, Kristen. I'll introduce
23 myself in the meantime. I spoke briefly earlier. My
24 name is Briana Seapy and I'm Water Program Supervisor for
25 the North Central Region for the Department of Fish and

1 Wildlife. So next slide, please.

2 We chose to answer the questions fairly
3 narrowly, that the Board had proposed, so I'll read the
4 questions and then and then provide our feedback. So the
5 Board asked, given all the prior work related to the
6 evaluation of potential fish passage alternatives in the
7 Yuba River, what passage alternatives does CDFW think is
8 most feasible and preferable and why?

9 So currently, we feel the most practical path
10 towards identifying a fish passage project with the best
11 chance of success on the Yuba, is to do so in a stepwise
12 process and a collaborative process that starts with
13 pilot studies. So this, this is kind of echoing what Tom
14 spoke about earlier. And we seek watershed-specific
15 information that will help inform the design of what the
16 most feasible and preferable fish passage project would
17 be when fully scaled up. And the upper Yuba River
18 watershed pilot project and field studies would answer
19 fundamental scientific questions to inform a logical
20 progression towards the goal of an implementable, full
21 scale passage project in the upper Yuba River watershed.
22 Next slide, please.

23 The second question the Board posed is, what is
24 the current status and the next steps for fish passage in
25 the Yuba River?

1 So currently we are working alongside NOAA
2 Fisheries, YCWA and other water providers, other state
3 and federal agencies, and NGOs in what we call the Yuba
4 Reintroduction Working Group. We investigate the
5 biological, technical, and funding feasibility of
6 reintroducing spring-run Chinook salmon to their
7 historical habitat in the upper Yuba River watershed.
8 And the development and implementation of a pilot program
9 is our fundamental and preliminary first step towards
10 establishing any sort of viable, reintroduced population.

11 And this Working Group, the Charter for the
12 Working Group, is currently pending finalization and
13 technical teams are beginning to meet to scope key
14 questions and methods for designing pilot scale projects.
15 And like Tom alluded to, there's been a long legacy of
16 work, and so we're trying to be, you know, cue off the
17 previous work, but pick a path that is practical and
18 attainable and that where we can find kind of cooperation
19 and consensus among the many parties that have an
20 interest in the outcome of this process.

21 And that's it for us today, thank you.

22 MS. GANGL: Thanks, Briana. Next, we'll do the
23 NGO presentation, and I believe that is Melinda Booth and
24 Ashley Overhouse.

25 MS. BOOTH: Good afternoon, soundcheck.

1 MS. GANGL: Yep, I can hear you, Melinda.

2 Ashley, can we do a mic check real quick?

3 MS. OVERHOUSE: Good afternoon. This is

4 Ashley. Can you hear me?

5 MS. GANGL: Yes, we can. Great. So your

6 presentation is up. I'll hand it off to you all.

7 MS. BOOTH: Wonderful. Thank you so much.

8 Good afternoon. Melinda Booth, I'm the executive

9 director for the South Yuba River Citizens League. I'm

10 joined for this presentation by my colleague Ashley

11 Overhouse, Resilient Rivers Director with Friends of the

12 River, and we'll be addressing questions on Condition 20

13 Fish Passage. Next slide.

14 So Condition 20 requires YCWA to develop a

15 report that includes a proposal regarding fisheries

16 reintroduction to reduce Project-related effects to

17 listed salmonids. Despite FERC mandated studies and

18 efforts by other parties, including NMFS and CDFW to

19 inform fish passage efforts, there's still no tangible

20 plan for fish passage at this time. Next slide.

21 Historically, these fish had access to all

22 three forks of the Yuba River and tributaries and were

23 only impeded by natural barriers much higher in the

24 watershed. Today, Daguerre Point Dam and associated

25 diversions at River Mile 11 and a half terminally block

1 passage for green sturgeon and function as an upstream
2 and downstream bottleneck, impeding passage for steelhead
3 and Chinook salmon. And then Englebright Dam at River
4 Mile 23.9 terminally blocked passage of Chinook salmon
5 and steelhead. Englebright was built to address
6 historical mining debris and done so without fish passage
7 facilities. Despite later reauthorization to include
8 hydropower and recreation, fish passage was again not
9 considered. Englebright cuts off access to spawning
10 grounds in the upper Yuba watershed, reducing salmon
11 habitat by 97%.

12 NMFS lists the lower Yuba River as designated
13 critical habitat under the Endangered Species Act for all
14 three species. Essential fish habitat for salmon,
15 mandated under the Magnuson-Stevens Act, is identified
16 above Englebright, and even above New Bullards Bar. NMFS
17 Recovery Plan explicitly states that listed runs of
18 salmon and steelhead in the Central Valley cannot be
19 recovered without passage upstream of rim dams and
20 climate change is making this issue even more urgent.
21 Additionally, the upper Yuba River is identified as
22 having the greatest potential to increase populations of
23 salmon and steelhead than any other Central Valley
24 watershed. Next slide.

25 Englebright Dam impounds the Yuba River and

1 Englebright Reservoir. Yuba Water Agency stores and
2 reregulates flows in Englebright Reservoir under its
3 rights and contracts. Consequently, Englebright Dam is
4 used and useful to the Yuba River Development Project,
5 and as a terminal barrier to essential upstream fish
6 habitat, this fish passage barrier must be mitigated as
7 part of the YRDP license. Next slide.

8 So pre-gold rush, it's estimated that 150,000
9 spring-run Chinook return to the Yuba River watershed
10 annually. Today, the numbers are grim. Recent data
11 suggests that from 2015 to 2019, an average of only 439
12 spring-run Chinook salmon ascended the fish ladders
13 annually. And similar trends are observed for steelhead.
14 Historic estimates range from 7,500 to 300,000 a year,
15 and during the drought years from 2012 to 2016, only 91
16 on average were counted annually. Next slide.

17 The U.S. Fish and Wildlife Service's Anadromous
18 Fish Restoration Program identified a goal to double the
19 natural production of Chinook in rivers across the
20 Central Valley. And in the Lower Yuba River, this goal
21 is 66,000 fish produced annually. So you can see that
22 the numbers have not reached the doubling goal, as
23 indicated by the black line across the top. And in fact,
24 there's a general negative trend, suggesting that
25 business as usual is not sufficient to recover salmon.

1 Most importantly, for the biology of the fish, is how wet
2 years create a stronger returning run three to four years
3 later. These wet years are when Englebright spills,
4 creating more natural connectivity to the river, and
5 YRDP's operations reduce the spilling of Englebright,
6 further compounding negative effects to passage, that
7 must and can be mitigated. I'd like to turn the
8 presentation to my colleague Ashley Overhouse. Next
9 slide.

10 MS. OVERHOUSE: Thanks, Melinda. Good
11 afternoon. I'm Ashley Overhouse with Friends of the
12 River. I would like to reiterate CSPA et al.'s concerns
13 with the condition both for the formal record and for all
14 stakeholders present. The open-ended and essentially
15 duplicative Condition 20 creates technical problems of
16 interpretation, legal ones as well, which we will not
17 address today. Condition 20 also doesn't actually
18 achieve any mitigation for the lack of fish passage at
19 Englebright or New Bullards Bar Dams or improve fish
20 passage at Daguerre. It further delays action that will
21 move the needle. Next slide.

22 CSPA et al. believes the Water Board must
23 identify a reasonable range of options specific to
24 improving fish passage at Englebright, New Bullards Bar
25 and define YCWA's contribution to improve fish passage

1 based on the administrative record. Next slide.

2 The Water Board sent CSPA et al. clarifying
3 questions on this condition on August 27th. We will
4 review those now.

5 Question 1. Given all the prior work related
6 to the evaluation of potential fish passage alternatives,
7 what alternatives does CSPA et al. think are the most
8 feasible and why? Slide 10, please. Next slide.

9 First and foremost, there is no consensus
10 within CSPA et al. on what is the most feasible option.
11 However, we have listed a suite of feasible options on
12 this slide, and there's additional technical analysis of
13 these options available in the administrative record.
14 Additionally, CSPA et al. believes that Condition 20
15 should be rooted in the data and information already
16 available on the record. And if the Water Board requires
17 additional information or technical analysis on a
18 particular option, we request they make that
19 determination.

20 Finally, we encourage the Water Board to be
21 engaged in different conversations with all relevant
22 stakeholders on these fish passage alternatives moving
23 forward when considering potential amendments and decide
24 what is most feasible rather than asking different
25 entities. Next slide.

1 Question 2. Petition suggests YCWA be assigned
2 a percentage of responsibility for fish passage. What
3 percent of the fish passage effort should YCWA be
4 assigned, or how should this percentage be determined?

5 Again, this is a policy and legal question, one
6 that CSPA et al. does not feel this workshop should or
7 can address effectively, due to time and legal
8 constraints.

9 Back to you, Melinda.

10 MS. BOOTH: Thank you so much. Next slide.

11 So for question three, it was what is the
12 current status and the next steps for fish passage in the
13 Yuba River? Next slide.

14 So to understand what's happening today, I
15 think it's helpful to review some of the efforts to date.
16 Convening in 2010, the Yuba Salmon Forum was a
17 multi-stakeholder effort to develop and implement a
18 collaborative process to address anadromous fish
19 restoration and water management issues in the Yuba
20 watershed. The forum was effectively suspended when
21 several Yuba Salmon Forum partners formed the Yuba Salmon
22 Partnership Initiative to focus on a trap and haul
23 project to reintroduce Chinook into the upper watershed.
24 SYRCL and Friends of the River were not participants, in
25 YSPI and thus have little to share on any details of that

1 here. Reintroduction efforts have resurfaced, as you've
2 heard, with the Yuba Reintroduction Working Group, and
3 I'll discuss that in more detail shortly. Next slide.

4 So since 2002, there's been active litigation
5 in the Yuba River watershed over key federal actions and
6 infrastructure that impede or completely block fish
7 passage, including Englebright and Daguerre Point dams,
8 both operated and maintained by the Army Corps of
9 Engineers, but necessary to YRDP operation. After
10 Friends of the River and SYRCL won a lengthy court
11 battle, NMFS issued a landmark Biological Opinion in
12 2012, finding that the Corps dams, and other actions on
13 the Yuba River, including permits to YCWA, jeopardize the
14 survival and recovery of the river's threatened fish
15 species. This Bi Op advised the Corps that to comply
16 with the Endangered Species Act, they should implement
17 significant fish passage measures, including potentially
18 modifying or removing the dams. However, after intense
19 opposition and pressure from the Corps and YWA, NMFS
20 reversed course.

21 And in 2014, NMFS issued a new Biological
22 Opinion in concurrence, finding that the Corps was not
23 responsible for the harm caused by its Yuba River dams
24 and removing any requirements for fish passage
25 improvements to those dams. In 2016, Friends of the

1 River filed a lawsuit challenging that 2014 Biological
2 Opinion and concurrence. And in 2019, Friends of the
3 River won a really important court ruling in the Ninth
4 Circuit Court of Appeals. The Court found that that 2014
5 Biological Opinion and concurrence were arbitrary and
6 capricious because the fishery service failed to explain
7 why, after more than a decade, considering Englebright
8 and Daguerre to be part of the Corps project subject to
9 the Endangered Species Act, that the fishery service
10 abruptly reversed course.

11 So as a result, NMFS must make a choice now
12 whether to further explain its 2014 Decisions or start
13 over, reinitiate consultation with the Corps, and issue a
14 new Biological Opinion. NMFS told the Court that they'll
15 make their decision about which course to pursue by this
16 November.

17 If the agencies decide not to issue a new
18 Biological Opinion and instead stand by that 2014
19 decision, the lawsuit will resume, and Friends of the
20 River's other claims challenging the Biological Opinion,
21 and the Corps take of the threatened fish, will once
22 again be before the Court.

23 So Friends of the River can keep the Water
24 Board informed as appropriate. And additionally,
25 specific legal filings are available online on Friends of

1 the River and SYRCL's websites. Next slide.

2 So as the Yuba Salmon Partnership Initiative
3 effort did not result in any fish passage project, NMFS
4 and CDFW joined together to try again, inviting many of
5 the same partners and stakeholders from YSPI and the
6 prior Yuba Salmon Forum to the table to work towards a
7 pilot reintroduction project for fish in the Yuba River
8 above Englebright Dam. In December 2020, NMFS moved
9 forward, designating an experimental non-essential status
10 for Chinook salmon for said reintroduction efforts. That
11 designation's currently pending with an unknown time
12 frame for a decision. But in the meantime, the
13 collaborative Yuba Reintroduction Working Group has been
14 meeting with the goal of agreeing on a pilot
15 reintroduction effort for getting fish above Englebright.
16 Generally, this group meets monthly and technical
17 subgroups meet as needed on topics such as broodstock,
18 fundraising, communications, etc. No decision as to the
19 what of reintroduction has yet been made. Next slide and
20 last slide.

21 From personal communication with Nisenan's
22 tribal spokesperson, Shelly Colbert, salmon were and
23 remain an essential part of the Nisenan's culture and
24 their historical diet. Salmon were transited by hand
25 throughout the watershed by the Nisenan to get above

1 waterfalls they otherwise wouldn't be able to, or at
2 least not in every water year. Human intervention with
3 fish passage into the upper reaches of the watershed is
4 not a novel idea. So while the reintroduction efforts
5 being discussed today are much more sophisticated than
6 past methods, precedent exists to intervene. These
7 species are on the brink of extinction, and timely
8 intervention is needed to ensure their long-term
9 survival, especially when climatic stochasticity is
10 considered. We believe the ultimate goal is to restore
11 access to historic to -- historic spawning habitat
12 through volitional means, allowing these fish their best
13 chance at survival. Thank you.

14 MS. GANGL: Thank you. So now we're in our
15 discussion period, we have about 15 minutes to chat. Do
16 any of the Petitioners have any questions for each other.
17 If so, please raise your Zoom hand. Looks like Ryan has
18 one, if we can unmute Ryan.

19 MR. BEZERRA: Yeah, thank you. Ryan Bezerra
20 for Yuba County Water Agency. I just want to briefly
21 object to Ms. Booth's rather extended and editorial
22 description of the ongoing Friends of the River
23 litigation. I understood this to be a technical
24 workshop. That was obviously not particularly technical.
25 So I want to object to that as any sort of basis, and if

1 we want to get into the legal issues associated with all
2 of this at some future point in this reconsideration
3 process, we certainly can do that, but today is not the
4 day for that, as I understand it. Thank you.

5 MS. GANGL: Thank you. Any other Petitioner
6 questions or anything? I'm not seeing any hands, so I'm
7 going to turn it over to State Water Board participants
8 if there's any questions there.

9 MR. THALER: I mean, before we go in any
10 questions, it's Parker. I was just, again, want to thank
11 everybody for being here throughout the day and providing
12 their presentations on these topics and clarifications
13 on, you know, comment or questions we had from the
14 petitions. It's been really helpful. Thank you,
15 everybody.

16 MS. GANGL: Any other thoughts, State Water
17 Board representatives?

18 MS. RAGAZZI: Thank you, everybody, for your
19 presentations today. I know it took a lot of time and
20 effort to pull the information together, and it is
21 greatly appreciated. I really think that it's been
22 beneficial to get all of this information and to have
23 this exchange of information.

24 I wanted to check in with folks. Sorry, I have
25 a cat in front of me right now, so I will turn on my

1 camera, but I did want to check in. I think the next
2 thing we had on the agenda for today is to go to
3 additional discussion. I wanted to check in with the
4 Petitioners to see if there's any other topics that folks
5 thought about as we were having this conversation. Any
6 other items based on the conditions we spoke to earlier
7 that folks feel like they have questions about, or they
8 have thought of something in the period of time between
9 9:00 a. m. this morning and now. If you do, you could
10 raise your hand. This is the time we allotted to have
11 that additional conversation.

12 I see Aaron.

13 MR. ZETTLER-MANN: Sorry. This is a brief
14 question. Can -- I'm having a hard time finding the tech
15 memo on sediment transport. If somebody could, from YCWA
16 could help let me know what that title is, then I can
17 pull it off the FTP site.

18 MS. GANGL: Go ahead, Willie.

19 MR. WHITTLESEY: Hey Aaron, no problem. We'll
20 figure that out and send you an email on that.

21 MS. RAGAZZI: Anything else that folks want to
22 check in on?

23 Okay. Well, thank you, everybody, for being so
24 timely and again for preparing for today and providing
25 all the information.

1 I think we'll move on to the comment section of
2 our agenda right now. And Jeanine, I assume you have the
3 order of speakers and will be calling on them, but if you
4 need us to do that, let me know.

5 MS. TOWNSEND: No, I can go ahead and do it.
6 Currently right now, the first two speakers are not on
7 the platform. I have a Kaneeta Brown or a Michael Maher.
8 Neither one are on the platform. Thomas Berliner was on,
9 but I don't believe he is on any longer. The next one
10 would be Danielle Blacet-Hyden, and she is not on the
11 platform as well. So the next one I have is Andrea
12 Abergel.

13 I'm going to go ahead, Andrea, and ask you to
14 unmute.

15 MS. ABERGEL: Thank you so much, can you hear
16 me?

17 MS. TOWNSEND: Yes, we can.

18 MS. ABERGEL: Okay, great, and Danielle
19 Blacet-Hyden, if she does come on, I'm -- we're
20 presenting the same comments. I'm just here if she
21 wasn't able, so I'll be taking her spot.

22 MS. TOWNSEND: Thank you for letting us know.

23 MS. ABERGEL: Yes, thank you. So my name is
24 Andrea Abergel. I'm a senior regulatory advocate with
25 the California Municipal Utilities Association, and we

1 represent both publicly-owned electric utilities and
2 public water agencies, including Yuba Water Agency. CMUA
3 appreciates the opportunity to comment on the State Water
4 Board Staff Water Quality Certification issued in July
5 2020 because we believe the certification poses
6 substantial risk to Yuba Water's hydroelectric generating
7 assets, which are a key contributor to the stability and
8 reliability of the State's energy grid.

9 I have two main points I wanted to make.

10 First, that the State's energy grid benefits from Yuba
11 Water's reliable, flexible, hydroelectric generation.
12 The State Board staff issued the certification back in
13 July 2020, and that same summer we saw record-breaking
14 heat and wildfires that remind us all of what we already
15 know, climate change is here. And in August, during an
16 intense heat wave, an energy shortage resulted in rolling
17 blackouts throughout the state. During this power
18 emergency, Yuba Water played a key role in reducing
19 strain on the State's energy grid. In fact, additional
20 power provided by Yuba Water this summer, supplied energy
21 for 20,000 homes and businesses and helped CAISO, which
22 facilitates power transactions for 80% of the state,
23 mitigate -- and mitigates additional rolling blackouts.

24 My second point is that Yuba Water is a key
25 partner in ensuring the stability of the State's grid.

1 Unfortunately, the energy shortfall of the summer of 2020
2 was not an isolated event. And in fact, just a few weeks
3 ago, on July 30th, the governor issued a proclamation of
4 the State of Emergency that identified a previously
5 unforeseen shortfall of up to 5,000 megawatts that is now
6 projected for the summer of 2022. Yuba Water has already
7 established itself as a partner in meeting the State's
8 energy goals, in part because power generated by Yuba
9 Water is sold directly into the CAISO market to enhance
10 the reliability and stability of the State's grid.

11 In closing, the State Water Board's current
12 certification, which would undoubtedly threaten Yuba
13 Water's operational capabilities and negatively impact
14 ability to help meet the State's energy and climate
15 resilient goals. It would also compromise Yuba Water's
16 ability to collaborate on a wide range of state, local,
17 and federal efforts, including large scale fish and
18 wildlife habitat restoration.

19 So we encourage you to withdraw the
20 certification and work collaboratively with Yuba Water to
21 resolve concerns in a transparent manner. Thank you very
22 much for your time and your consideration of these
23 comments.

24 MS. RAGAZZI: Thank you very much.

25 MS. GANGL: Thank you.

1 MS. TOWNSEND: So the next speaker would be Dr.
2 Francisco Reveles. And I will go ahead and ask you to
3 unmute.

4 MS. RAGAZZI: And while you're doing that,
5 Jeanine, I just want to flag for people that there's a
6 three minute timer that folks should be able to see,
7 that's on the screen, since we didn't mention that for
8 the first speaker, but she was very succinct, so thank
9 you.

10 MS. TOWNSEND: Okay.

11 MS. RAGAZZI: Are you able to unmute, sir?

12 DR. REVELES: Is that better?

13 MS. TOWNSEND: Yes, it is, sir.

14 MS. RAGAZZI: Yes.

15 DR. REVELES: Very good, thank you so much.

16 You know, first and foremost, people who know me, I'd
17 first off start by offering my respect and my
18 appreciation for the privilege of your time, for the
19 State Water Board. Ladies and gentlemen, I am the Yuba
20 County Superintendent of Schools, Dr. Reveles. I --
21 there's a number of perspectives I want to share with
22 you, but I want to underscore the fact that they're not
23 going to be clinical. They're not going to be policy
24 oriented. Indeed, they're going to be human oriented,
25 community oriented. But that's precisely the impact that

1 the Yuba Water Agency has had on our community. As Yuba
2 County Superintendent of Schools, I've had the fortune
3 and also the ability to look at our county, kind of from
4 a balcony, from the big perspective here. And Yuba
5 County, I won't lie to you, ladies and gentlemen, we have
6 a lot of challenges, certainly with the COVID, but
7 economically, we're very diverse culturally,
8 linguistically, economically. And because of that, I
9 mean, that is -- that is -- that is our diversity, and we
10 embrace that. But that also brings very stark issues for
11 us here in the county. Educationally, we have three out
12 of five students are able to complete the A through G
13 requirements for college. Okay.

14 We have issues to deal with career technical
15 education. Three out of five families qualify for free
16 lunch program. So we've got a number of challenges here.
17 The -- at this point, what we're looking at is some very
18 stark challenges and I'm happy to say I'm, indeed I am.
19 It is -- it is indeed a pleasure to note our relationship
20 with the Yuba Water Agency, what they've done for our
21 community, ladies and gentlemen. Again, I'm speaking to
22 you as county superintendent, but not in a clinical way.
23 I'm appealing to you from the corazón, from heart. At
24 this point, the impact that the Yuba Water Agency, with
25 all of our stakeholders and we're talking about the Yuba

1 County Office of Education, all our partners, school
2 districts, Yuba College, the South Yuba River Citizens
3 League, we've all come together because we all
4 collectively recognize the need, that we need to do
5 something. And again, this is where Yuba Water Agency
6 has stepped up. Indeed, they've created a synergy and I
7 don't want to overuse that word or -- it's just a word
8 that really fits, ladies and gentlemen. They've brought
9 in a capital, a capital of talent from different
10 stakeholders. We have modelled that. Certainly they've
11 modeled it in terms of the next generation science
12 standards. I myself, I'm a biology, chemistry teacher
13 and I really appreciate that the work that Yuba Water
14 Agency has done, certainly under the leadership of
15 Willie.

16 The -- in terms of the standards curriculum,
17 the standards that we've developed here. They're working
18 with the school districts and we're facilitating that
19 process right now. As you know, coming out of COVID, we
20 need this. It's a breath of fresh air in terms of the
21 curriculum, and the curriculum involves everything from
22 creating lessons that educate our students about our
23 watershed, atmospheric rivers, the history,
24 hydraulic - of hydraulic mining, flooding in the area and
25 more.

1 Until this program, a next generation science
2 standard curriculum is something that was critically
3 lacking in our schools, and that is not a knock on our
4 schools. The fact is we have a lot of challenges. And
5 right now, I've always said no one is as smart as all of
6 us, including, this applies to Yuba Water Agency, the
7 brainpower, the intellectual, but also the commitment
8 that they bring.

9 If I sound that I am very enthusiastic, but
10 also very passionate. That reflects exactly what the
11 Yuba Water Agency has brought to bear here. That's what
12 my presentation is not a clinical, a policy-oriented one,
13 it is an appeal from my heart. Right now in terms of
14 what we're doing here. It's it's specifically, we're
15 talking about only the curriculum standards, but also in
16 terms of health and safety, working collaborative with
17 the County Office of Education. They've been able to
18 bring to bear through grants, the ability to provide
19 water fountains. Now you think, well, what's with the
20 water fountain. Well the fact, given the COVID
21 conditions, given the age of our structures or our
22 facilities, we were able through, with the grant from
23 Yuba Water Agency, to provide water fountains for the
24 children, touchless ones. And that's the various -- very
25 specific health and safety aspect of what they do. Not

1 only education, but in terms of the health and welfare of
2 our community.

3 I think perhaps by way of closing, ladies and
4 gentlemen, I don't want to run out of minutes here. I do
5 want to stress that I noted earlier that the leadership
6 that Yuba Water Agency has provided goes beyond its
7 specific mission. Indeed, it's a commitment to the
8 community by doing it. They have modeled that. I've
9 been at presentations, so many presentations where people
10 see what they're doing. People want to be a part of
11 that. That's the kind of spirit we need here. The Yuba
12 Water Agency has provided that. It's great and it's an
13 honor to be working with them.

14 So specifically here, I want to conclude by
15 sharing that at this point, my understanding is
16 that -- is that -- of that water quality certification is
17 that if it is allowed to stand as-is, that it would have
18 a significant impact on Yuba Water Agency's revenue and
19 limit their ability to fund these critical projects. So
20 therefore, respectfully, I asked that the State Water
21 Board to withdraw the certification issued last year,
22 given the harmful and lasting impact it will have for our
23 county, and instead, work with Yuba Water Agency to
24 resolve our issues.

25 The Yuba Water Agency does not work in a silo.

1 It does not work in isolation. It works in collaboration
2 with the other leaders, community leaders, and the
3 community. That, ladies and gentlemen, is an
4 unbelievable asset, an unbelievable energy source that we
5 need here in Yuba County. So respectfully, thank you for
6 the privilege of your time. I really appreciate it. And
7 again, I ask the Board to consider my perspective. Thank
8 you so much.

9 MS. RAGAZZI: Thank you.

10 MS. TOWNSEND: The next speaker is Brent
11 Hasteley, and I'm going to go ahead and ask you to unmute.

12 MR. HASTEY: All right.

13 MS. TOWNSEND: There you go.

14 MR. HASTEY: Great, thank you. Good afternoon.
15 I want to first apologize. I actually had an emergency
16 medical. I had a doctor's appointment I had to get to,
17 so I'm calling from my car, and I apologize for that.

18 Good afternoon. I'm Brent Hasteley. I'm a
19 lifelong resident of Yuba County. A member of the Yuba
20 Water Agency Board, past member of the Board of
21 Supervisors, past president of the Association of
22 California Water Agencies. I'm here today to ask you to
23 please consider withdrawing the water quality
24 certification so we can work together to find a
25 constructive path through these issues. But first, I

1 want to share a little bit about the value of the Yuba
2 Water Agency to the community that I love.

3 Yuba County has a long and troubled history of
4 flooding. We've struggled with devastating floods since
5 the gold rush, when hydraulic mining debris raised our
6 riverbed by about 100 feet, bringing them higher than the
7 streets of Marysville. I lived through both the 1986 and
8 '97 floods. In 1986, I moved sandbags in my dump trucks
9 and then mucked out my grandparents and great
10 grandmother's home. In 1997 at 8:10 in the evening, a
11 levee broke on January 2nd. I was in my mid-30s at the
12 time, four children under the age of 10, and I was
13 homeless. I canoed through my house that year.

14 The mission and the responsibility of the Yuba
15 Water Agency are real for me, my family, and all of the
16 communities that are served by the agency. I cannot tell
17 you how proud I am of the work and the people of the Yuba
18 Water, that the Yuba Water is doing in our community.
19 Our communities have waited 50 years to start the full
20 benefits of the Yuba River project. And finally, the
21 wait is over. We are working to transform our
22 disadvantaged communities and help it thrive. Finally,
23 we have hope. For decades, we've struggled with serious
24 issues that challenge our disadvantaged communities,
25 including a lack of funding to achieve the flood

1 protection necessary for economic development. An
2 underfunded school system, and a lack of funding for
3 sustaining protection of our drinking water.

4 The greatest compliment an institution can
5 receive is that it's making a difference. We are really
6 starting to hear that a lot in Yuba County, that the Yuba
7 Water is making a difference in our community. Just a
8 few of the examples include our work to lead Yuba County
9 to the highest level of flood protection in Northern
10 California. Our funding of critical forest restoration
11 work to prevent the mega fires we're seeing ravage much
12 of California, both to the north and south of us, and the
13 funding and other support from Yuba Water that is
14 benefiting every level of our school system. And I'm
15 most proud of how we're changing the education system in
16 Yuba County.

17 The certificate puts this critical work at
18 risk. The water quality certificate is a threat to the
19 future of Yuba County. It will cost hundreds of millions
20 of dollars to implement and potentially even more than a
21 billion dollars. That will rob the people of Yuba County
22 of water and power revenues that are vital to our mission
23 and to the future of Yuba County. The certification also
24 limits Yuba's Water's ability to continue our work to
25 advance statewide priorities, including the Yuba Accord

1 water transfers that help sustain the state's economy
2 during droughts, and it's like the one we're in.

3 The production of carbon-free energy to support
4 the grid during heat emergencies, like much of the ones
5 we've seen this summer, and forest best restoration
6 efforts in the headwaters of the Sierras. I want to
7 encourage you to withdraw the certification so we can
8 work collaboratively to resolve the concerns. I don't
9 think there's any doubt you can see through our
10 partnerships that we work collaborative with many groups,
11 and we know we can work through this. And I want to
12 thank you for your time and consideration of these
13 comments.

14 MS. RAGAZZI: Thank you.

15 MS. TOWNSEND: Okay, the next speaker I have is
16 Ronald Stork, but he is not on the platform at this time.
17 So the next one is Mr. David Guy. I'm going to go ahead
18 and ask you to unmute.

19 MR. GUY: Yeah. Good afternoon. Thank you.
20 Can you hear me?

21 MS. TOWNSEND: Yes, we can.

22 MS. GANGL: Yes.

23 MR. GUY: Excellent. Thank you for the
24 opportunity this afternoon. Late in the day, I know, but
25 I'd just like to offer two thoughts. I'm David Guy with

1 the Northern California Water Association.

2 The first is kind of a focus on process, and
3 obviously there's been a lot of discussion about kind of
4 the way this process has unfolded and the way that
5 there's a final certification just kind of showed up
6 without the opportunity for public comment, engagement,
7 or collaboration. And I think that's why we join in
8 encouraging the Board to withdraw the 2020 certification.
9 And that, in our view, would really allow some
10 opportunity to resolve the litigation that is currently
11 underway. It'll allow the further opportunities for some
12 better engagement, much like you're having today across
13 the sphere. And also, really just to get very more
14 precise with respect to the issues that are being raised
15 with respect to the certification. And obviously, it'd
16 just be a much more transparent and collaborative
17 process. So in that respect, we encourage the withdrawal
18 of the certification.

19 The second piece is really, I think, just what
20 the impact the certification has upon Yuba Water Agency.
21 And in our view, we think it will actually detract from
22 the agency's ability to do what it does really well. And
23 that is ridge top to river mouth water management. It's
24 multi benefit water management. It's providing water for
25 the citizens, as you've heard. It's providing water for

1 the farms. It's hydropower. It's all the green energy,
2 the zero carbon, hydropower, the forest health. All the
3 things that Yuba does, I think, are really exemplary. I
4 think they're really amazing in California, and I think
5 we ought to encourage that, not try to stifle that in any
6 way.

7 And we think that the removal of the, or the
8 withdrawal, of the certification would actually empower
9 Yuba to be even better at what it already does well.
10 Yuba has a great history of collaboration and
11 collaborates with just about everybody who wants to solve
12 problems surrounding the Yuba River, surrounding the
13 Sacramento Valley. They're a great partner for just
14 about everybody who likes to solve problems. And I
15 think, just thinking forward, to me, that has a great
16 feel to work together, to collaborate, much better feel
17 than the certification that kind of appeared out of
18 nowhere.

19 So thanks for the opportunity to comment today,
20 and I appreciate your opportunity to hopefully make this
21 process better going forward. Thank you.

22 MS. RAGAZZI: Thank you.

23 MS. TOWNSEND: And the last speaker I have is
24 Chelsea Haines. Chelsea, I'm asking you to unmute your
25 mic.

1 MS. HAINES: There we go. So recognizing I'm
2 holding everyone back from the weekend. Good afternoon.
3 My name is Chelsea Haines. I'm the Regulatory Relations
4 Manager with the Association of California Water
5 Agencies, ACWA represents over 460 public water agencies
6 that deliver 90% of the water for residential,
7 commercial, and agricultural purposes in California. And
8 Yuba Water Agency is one of our members that when I think
9 of walking the talk of water resilience, portfolio,
10 implementation, and multi-benefit projects, coordination,
11 we're so proud to have Yuba as one of our member
12 agencies.

13 We appreciate the opportunity to comment to the
14 State Water Board today on the water quality
15 certification, and we had submitted comments last
16 December and provided comments earlier this year.
17 Consistent with some of the concerns raised, most
18 recently by David Guy, ACWA also has procedural concerns
19 related to the issuance of the certification process.

20 First, that the Project didn't have a pending
21 application with the Board. Second, that the
22 certification was issued as a final document, which
23 didn't allow for opportunity for public comment, and
24 engagement, or collaboration. Water quality
25 certifications can result in significant cost and

1 operational impacts to the public and to public water
2 agencies.

3 And so in this case, it's our understanding
4 that a draft of the certification was not made available
5 for public comment prior to issuing the final. Yuba
6 Water Agency has demonstrated the ability to advance
7 forward-thinking solutions, and so we have a lot of
8 concern that this could compromise their ability to move
9 forward really beneficial projects. Public water
10 agencies have limited resources and their ability to
11 invest in infrastructure improvements and integrated
12 habitat, and multi-benefit projects depends on certainty
13 of their long-term operation.

14 We've seen Yuba demonstrate a good faith effort
15 historically with the landmark Yuba Accord, and looking
16 forward, Yuba's involved in some really great work that
17 will address, help, you know, address wildfire
18 management, climate resilience, flood risk, fish habitat.
19 And so I think it's really important that we make sure
20 that there's not unintended consequences here to other
21 state goals that we recognize as essential as well.

22 So we urge the, ACWA group, State Water Board
23 to withdraw the certification, engage with Yuba Water
24 Agency collaboratively as we advance all of the state
25 priorities. Thank you so much for the opportunity to

1 comment. Happy Friday.

2 MS. RAGAZZI: Thank you, Chelsea.

3 If there are any other speakers that we haven't
4 called on at this time, could you please raise your hand?
5 I see you, Willie. I just want to make sure we've caught
6 all the people who were had designated that they wanted
7 to comment. Okay, Willie.

8 MR. WHITTLESEY: Excellent, Erin. Thanks for
9 letting me speak here at the end. Um, so as I said in my
10 opening remarks, we don't understand the reconsideration
11 process, and it seems as though it's being created as we
12 go along, but we do understand that the reconsideration
13 process exists so that the State Board members themselves
14 can reconsider the staff certification. And like I said
15 earlier, we've been told we can't talk to the State Board
16 members. My question for staff is how and when will we
17 be able to communicate with the State Board members?

18 MS. RAGAZZI: Thanks, Willie. I appreciate the
19 question, and it -- I think it's a good, sort of next
20 steps item to talk about right now. I'm trying to, I
21 don't know if you guys can see me or not, because I
22 can't -- okay, yes.

23 MS GANGL: Yes, we can.

24 MS. RAGAZZI: So in response to your question
25 Willie, directly, the Petition for Reconsideration

1 process, you know, does put the Board Members in an ex-
2 parte situation. And so the way that folks can engage is
3 through the public process. The reason we had this
4 workshop today is as an opportunity for all of the
5 parties to be able to talk in an open forum where we
6 could exchange information without having any sort of
7 violation of that ex-parte communication ban. And I did
8 see that some of our Board Members have participated in
9 today's workshop. It's been recorded, so those that
10 weren't able to participate today will be able to review
11 the information as well.

12 This, ultimately, when we get a Petition for
13 Reconsideration, if it's something that is not mooted or
14 dismissed, which I don't believe this one will be, it's
15 something that comes before the Board. And so the next
16 steps that we anticipate moving forward at this point is
17 for the Board staff to take all of this information into
18 account, to talk with Board members and to brief Board
19 members, and then to put out a draft order of where we
20 think, how the petition might -- how that certification
21 might be updated, in light of the petitions that were
22 received. And then when we get comments on that draft
23 order, we will talk with the Board members some more and
24 then we will bring something before the Board for their
25 consideration on adoption. So that's sort of where we're

1 at with next steps in how the petition process, Petition
2 for Reconsideration process is typically handled. If
3 anybody wants, anyone at the State Water Board, staff
4 wants to weigh in or provide any additional feedback on
5 that, I welcome that.

6 Okay. I don't see any hands or anybody coming
7 on, so I just want to again thank everybody for their
8 participation today. We recognize the immense amount of
9 effort it took to prepare the presentations and to be
10 here for the full day. And I think it was valuable
11 information that was shared today. So I really, I do
12 want to thank you. And with that, I will close today's
13 workshop and hope you all have a wonderful weekend and
14 stay safe.

15 (Workshop adjourned at 4:13 p.m.)

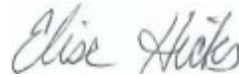
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REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 22nd day of October, 2021.



ELISE HICKS, IAPRT
CERT**2176

CERTIFICATE OF TRANSCRIBER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.



MARTHA L. NELSON, CERT**367