PUBLIC MEETING

BEFORE THE

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

CENTRAL COAST REGIONAL WATER QUALITY CONTROL BOARD

In the Matter of:

Proposed Cease and Desist Orders

Against Individual Property Owners

and Residents in Los Osos/Baywood

Park Prohibition Zone

)

CENTRAL COAST WATER BOARD

CONFERENCE ROOM, SUITE 101

895 AEROVISTA PLACE

SAN LUIS OBISPO, CALIFORNIA 93401

THURSDAY, MAY 10, 2007 9:05 A.M.

Reported by: Richard A. Friant

ii

BOARD MEMBERS PRESENT

Jeffrey S. Young, Chairperson

Russell M. Jeffries, Vice Chairperson

Daniel M. Press

Gary C. Shallcross

John H. Hayashi

Leslie S. Bowker

David Hodgin

Monica S. Hunter

BOARD MEMBERS RECUSED - Agenda Item 4

Leslie S. Bowker

Monica S. Hunter

BOARD ADVISORS and ASSISTANTS

Michael Thomas, Assistant Executive Director

John Richards, Senior Counsel

Carol Hewitt, Executive Assistant

WATER BOARD PROSECUTION STAFF

Reed Sato, Director, Office of Enforcement

Harvey Packard, Division Chief

Allison Dominguez, Environmental Scientist

ALSO PRESENT

Lawrence Bishop

Rob Shipe

ALSO PRESENT

Gail McPherson

David Duggan

William Moylan

Beverly DeWitt-Moylan

Shaunna Sullivan, Attorney Sullivan Associates

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

iv

INDEX

	P	age
Pro	ceedings	1
1.	Roll Call	1
2.	Introductions	2
3.	Consideration of Appeal, Bishop Property, Los Osos	7
	Vote	45
4.	Consideration of Panel Hearing Recommendati to Adopt Proposed Cease and Desist Order No R3-2006-1008, R3-2006-1041	
	Vote	91
Adj	ournment	96
Rep	orter's Certificate	97

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1	PROCEEDINGS
2	9:05 a.m
3	CHAIRPERSON YOUNG: Good morning,
4	everybody; I'm Jeff Young, Chair of the Central
5	Coast Regional Water Quality Control Board.
6	Welcome to San Luis Obispo. It's May 10th. And
7	we'll begin with our roll call. Ms. Hewitt.
8	MR. THOMAS: Before you do the roll
9	call, could the Board Members please turn your
10	microphones on when you respond to the roll call.
11	MS. HEWITT: Thank you. Monica Hunter.
12	BOARD MEMBER HUNTER: Here.
13	MS. HEWITT: David Hodgin.
14	BOARD MEMBER HODGIN: Here.
15	MS. HEWITT: Daniel Press.
16	BOARD MEMBER PRESS: Present.
17	MS. HEWITT: Russell Jeffries.
18	VICE CHAIRPERSON JEFFRIES: Present.
19	MS. HEWITT: Jeffrey Young.
20	CHAIRPERSON YOUNG: Present.
21	MS. HEWITT: Gary Shallcross.
22	BOARD MEMBER SHALLCROSS: Here.
23	MS. HEWITT: John Hayashi.
24	BOARD MEMBER HAYASHI: Present.
25	MS. HEWITT: Les Bowker.

1	BOARD	MEMBER	BOWKER:	Here.

- 2 CHAIRPERSON YOUNG: Thank you, Carol.
- 3 Okay, so we have two sets of microphones.
- 4 Okay, Mr. Thomas, would you like to do
- 5 introductions.
- 6 MR. THOMAS: Yes. To my right is Carol
- 7 Hewitt, our Executive Assistant. Further to the
- 8 right is John Goni, Water Resource Engineer, who
- 9 also helps out with our sound system.
- To my left on the other side of Chairman
- 11 Young is John Richards, Board's Counsel on this
- 12 for the Los Osos case. And at the table in front
- 13 we have Harvey Packard, our Division Chief; and
- 14 Allison Dominguez, our Environmental Scientist.
- 15 And Allison will be presenting item number 3; and
- 16 I'll introduce other staff as they come up.
- 17 CHAIRPERSON YOUNG: Okay. I
- 18 understand --
- 19 AUDIENCE SPEAKER: We can't hear you in
- the back of the room.
- 21 CHAIRPERSON YOUNG: Okay, we'll try to
- 22 speak a little louder. How's that? Is that
- 23 better?
- 24 AUDIENCE SPEAKER: That's better.
- 25 CHAIRPERSON YOUNG: Okay, thank you.

1 Folks, just so you know our general public comment

- 2 period for matters that are not appearing on the
- 3 agenda today will be tomorrow.
- 4 The public will be able to speak on any
- 5 of the agenda items that are on today's agenda by
- filling out a speaker card and submitting it; and
- 7 putting down here which agenda item number they
- 8 wish to speak on; and filling it out; and
- 9 submitting that up here to Ms. Hewitt would be
- 10 fine.
- 11 AUDIENCE SPEAKER: That's tomorrow?
- 12 CHAIRPERSON YOUNG: General comments
- from the public --
- 14 AUDIENCE SPEAKER: Oh, general. But if
- 15 you say a specific item we wish to address, is
- 16 that considered general?
- 17 CHAIRPERSON YOUNG: General in the sense
- that you're not a party; you're kind of an
- interested person.
- 20 BOARD MEMBER SHALLCROSS: They're not on
- 21 the agenda.
- 22 CHAIRPERSON YOUNG: Yeah.
- 23 AUDIENCE SPEAKER: Oh, okay.
- 24 CHAIRPERSON YOUNG: So, if there's
- anything on today's agenda that anybody wishes to

```
1 comment, whether it involves them personally or
```

- 2 not, they can do so by filling out a speaker card.
- 3 AUDIENCE SPEAKER: Yes; and that will be
- 4 tomorrow.
- 5 CHAIRPERSON YOUNG: No. That will be
- 6 today.
- 7 AUDIENCE SPEAKER: Okay, thank you. Got
- 8 it, that clears it up.
- 9 CHAIRPERSON YOUNG: Okay, so I'm going
- 10 to go over it once more just so everyone's real
- 11 clear. Anything that's on today's agenda, the
- 12 Bishop property, the consideration of the panel
- 13 hearing, --
- MR. THOMAS: Mr. Chairman.
- 15 CHAIRPERSON YOUNG: Yes.
- MR. THOMAS: Mr. Richards, you can
- 17 correct me if I'm wrong here, but I don't believe
- there's public comment on the panel hearing
- 19 recommendations. The public hearing portion is
- 20 closed.
- MR. RICHARDS: There will be no
- 22 testimony on it. If the Board wishes to take
- public comment, they may do so. But there's no
- 24 further testimony; the hearing has been conducted
- and terminated.

```
1 MR. THOMAS: We did hear public comment
```

- 2 on January --
- 3 MR. RICHARDS: That's right. That's
- 4 right.
- 5 CHAIRPERSON YOUNG: Okay, so let's be
- 6 clear. That's agenda item 4. Okay, so for 4
- 7 there's no further comment. Okay.
- But for item 3, 5 and 6, those three
- 9 items the public can fill out a card and comment
- 10 on them.
- 11 Anything not on the agenda that people
- want to address the Board on, they can do so
- 13 tomorrow, where we have a block of time set aside
- 14 for that. Okay? Thank you. Mr. Thomas.
- MR. THOMAS: Yes, a couple of other
- 16 things. We have hearing devices for the hearing
- impaired, and they are out front with the
- 18 receptionist. You can sign out one of devices
- 19 with the receptionist and if you need help, Mr.
- Goni, could you help people if they need help,
- 21 setting one of those up.
- 22 And also we have two supplemental sheets
- for item number 6. They should be in your blue
- 24 folders. And we'll talk about those supplemental
- sheets when we get to item 6.

```
1 CHAIRPERSON YOUNG: Okay. I do have a
```

- 2 few cards already that have put down agenda item
- 3 number 4, so I'm just going to put those aside.
- 4 MR. PACKARD: Mr. Chairman.
- 5 CHAIRPERSON YOUNG: Yes.
- 6 MR. PACKARD: Mr. Moylan asked that his
- 7 be placed in number 6 instead of number 4.
- 8 CHAIRPERSON YOUNG: Okay. And then
- 9 there's one here, Randy -- is it Tillotson?
- MR. TILLOTSON: Yeah.
- 11 CHAIRPERSON YOUNG: Okay, there is no
- 12 agenda item number.
- MR. TILLOTSON: Yeah, (inaudible).
- 14 CHAIRPERSON YOUNG: Okay, all right.
- 15 Does Ms. De Witt-Moylan also want to change hers
- 16 to number 6?
- 17 MS. De WITT-MOYLAN: If I can't speak on
- 18 item number 4 --
- 19 CHAIRPERSON YOUNG: Correct.
- MS. De WITT-MOYLAN: -- I will speak on
- item number 6, thank you.
- 22 AUDIENCE SPEAKER: Mr. Chairman, I would
- 23 like to do the same. I was going to speak for Mr.
- 24 Wilkerson on item 4. Can you move that to item 6?
- 25 CHAIRPERSON YOUNG: Why don't we move on

```
1 to our first agenda item, number 3.
```

- Yes, Dr. Bowker?
- 3 (Pause.)
- 4 CHAIRPERSON YOUNG: Folks, both Drs.
- 5 Hunter and Bowker have not recused themselves from
- 6 this particular agenda item. The reason being
- 7 it's fairly specific in nature; it has to do with
- 8 a specific appeal of staff's decision regarding a
- 9 bathroom.
- 10 And I think our attorney felt that there
- 11 really was no issue involved with bias or
- 12 conflict. And certainly if either one of them
- 13 felt that they should recuse themselves, a Board
- 14 Member always has that opportunity to do so. I
- didn't think there was any issue. And I think
- 16 they have both decided to go ahead and
- 17 participate.
- So that's why they're here for agenda
- 19 item 3. But they will not participate with the
- Board's deliberation on 4, 5 or 6.
- 21 Okay. Anything else that I should
- address before we continue on? Okay.
- MR. THOMAS: Item number 3 is the
- Lawrence Bishop property in Los Osos. This is
- 25 Board consideration of an appeal by Lawrence

```
1 Bishop regarding staff's determination to deny
```

- 2 rebuild credit for an unpermitted existing
- 3 bathroom. And making the presentation will be
- 4 Allison Dominguez.
- 5 MS. DOMINGUEZ: Good morning, Chairman
- 6 Young and Members of the Board. I'm Allison
- 7 Dominguez. I would like to begin item 3 with a
- 8 general summary of the item.
- 9 Lawrence and Kathleen Bishop own, but do
- 10 not reside, at 1220 Santa Ysabel Street in Los
- 11 Osos. It's a single family residence that is
- 12 located in the prohibition zone.
- On December 27, 2006, Lawrence Bishop
- 14 requested authorization from the Central Coast
- 15 Water Board to allow credit of an unpermitted
- 16 existing garage bathroom towards installation of
- an equivalent bathroom in a house he rebuilt on
- 18 the site.
- 19 Staff denied the request in a letter
- 20 dated January 22, 2007. At the Board meeting held
- 21 on March 23rd of this year, Mr. Bishop spoke
- during public comment and requested the Water
- 23 Board hear his request for authorization of the
- 24 unpermitted bathroom. The Board agreed to hear
- 25 his case.

The staff report for this item clearly

2	outlines staff's position on the item. Resolution
3	8313 prohibits the discharge of all wastes from
4	onsite systems. The current residence contains
5	only one legal bathroom; and only one legal
6	bathroom should be permitted in the rebuilt house.
7	I recommend that the Board concur with
8	staff's interpretation of the basin plan
9	prohibition which does not allow credit for the
10	unpermitted bathroom in the newly rebuilt house at
11	1220 Santa Ysabel, Los Osos.
12	I'm available for questions on this item
13	or anything else contained in the staff report.
14	Thank you.
15	CHAIRPERSON YOUNG: Dr. Press.
16	BOARD MEMBER PRESS: Thank you. The
17	unpermitted bathroom has been functional, right?
18	MS. DOMINGUEZ: Correct.
19	BOARD MEMBER PRESS: And has been in

- 21 MS. DOMINGUEZ: It is functional, so
- 22 presumably, yes.

use, presumably?

- BOARD MEMBER PRESS: Okay. And the
- 24 County calls it legal nonconforming?
- MS. DOMINGUEZ: If it was built prior to

1	1959,	it	was	

- 2 BOARD MEMBER PRESS: But the County
- 3 hasn't made Mr. Bishop take it out or unhook it?
- 4 MS. DOMINGUEZ: Correct.
- 5 BOARD MEMBER PRESS: Okay, thank you.
- 6 CHAIRPERSON YOUNG: Is the County going
- 7 to permit it as part of a plan? I mean, have they
- 8 accepted the plans and are just waiting for the
- 9 Water Board to decide whether --
- 10 MS. DOMINGUEZ: If it was located
- 11 anywhere else within the County they would allow
- 12 another bathroom to be permitted in a house. But
- 13 based on the fact that it's located in the
- 14 prohibition zone, they do not permit it until we
- have concurred that it's acceptable.
- 16 CHAIRPERSON YOUNG: So the County's made
- 17 no decision?
- MS. DOMINGUEZ: Correct.
- 19 CHAIRPERSON YOUNG: And if this was not
- in Los Osos they would not?
- 21 MS. DOMINGUEZ: Based on the fact that
- 22 the septic could allow for an additional bathroom,
- 23 that it would be designed properly to accept that.
- 24 So, if there was no problem for the
- 25 house to have two bathrooms contained within it,

```
1 and the septic tank was designed for two bathroom,
```

- 2 it would be acceptable.
- 3 CHAIRPERSON YOUNG: Okay. Any other
- 4 Board questions? Mr. Hayashi.
- 5 BOARD MEMBER HAYASHI: So the septic
- 6 tank is not designed for two bathrooms?
- 7 MS. DOMINGUEZ: I actually do not know
- 8 the exact amount, or the tank size for the
- 9 property. But presumably it would be one
- 10 bathroom, the standard tank could accept two
- 11 bathrooms.
- 12 BOARD MEMBER HAYASHI: But it says here
- 13 the County considers it legal, or legal
- 14 nonconforming. Was it installed before 1959?
- 15 MS. DOMINGUEZ: The County has evaluated
- the bathroom, and based on the style that it was
- installed and the use -- or the stuff that was
- 18 installed within the bathroom was built in about
- 19 the 1970s is what they guesstimate it to be.
- 20 BOARD MEMBER HAYASHI: That's based on
- 21 the fixtures, right?
- MS. DOMINGUEZ: Yes, --
- BOARD MEMBER HAYASHI: I mean if it was
- 24 built in '59 to 1970, that's what, 11 years. So,
- 25 what could the odds of it being changed from an

```
old style, older water closet to a new one?
```

- 2 MS. DOMINGUEZ: Presumably that's hard
- 3 to determine.
- 4 BOARD MEMBER HAYASHI: So we cannot
- 5 determine for sure if it was built before '59 or
- 6 not?
- 7 MS. DOMINGUEZ: Based on what the County
- 8 has said it was built in the -- the current
- 9 bathroom that's there was in the 1970s, but it
- 10 could have been a replacement of a previous
- 11 bathroom.
- 12 BOARD MEMBER HAYASHI: Yeah. When was
- 13 the --
- 14 MR. BISHOP: Can I answer that question?
- 15 BOARD MEMBER HAYASHI: When was the
- 16 garage built?
- MS. DOMINGUEZ: Right. Go ahead.
- 18 MR. BISHOP: I have been trying to
- 19 research this for quite awhile. The garage was
- 20 built in 1958 --
- 21 BOARD MEMBER SHALLCROSS: Can you say
- 22 who you are? Can you state your name, please.
- MR. BISHOP: Oh, I'm sorry. I'm Larry
- 24 Bishop --
- MR. THOMAS: Mr. Bishop, is your

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1 microphone on?
```

- 2 MR. BISHOP: I turned it on to -- can
- 3 you hear me?
- 4 MR. THOMAS: Do you have a green light
- 5 there?
- 6 MR. BISHOP: There's a green light.
- 7 Okay. Larry Bishop, Los Osos.
- I have been trying to research when this
- 9 bathroom was put in. The garage was built in
- 10 1958; the bathroom and a bedroom was in the garage
- 11 at that -- some time. The house was built in 1973
- 12 or '74.
- 13 And I have been unable to go back
- 14 through County records to find out if there was
- ever a septic tank put in, or anything put in
- prior to '73. So I can't prove that the bathroom
- 17 was there and remodeled; and I can't prove that it
- wasn't there.
- 19 CHAIRPERSON YOUNG: When did you buy the
- 20 property?
- 21 MR. BISHOP: I bought the property two
- 22 years ago. And the person I bought it from is the
- one that built the house in '74. But he has
- dementia and has no clue what we're asking him.
- 25 BOARD MEMBER HAYASHI: Is there any

```
1 record in the title search or the -- about an
```

- 2 unpermitted bathroom?
- 3 MR. BISHOP: When I went through title
- 4 searching they only have on the computer back to
- 5 1990. And I was able to get back to 1972 through
- all the searches, but I couldn't find anything
- 7 prior to that. And that was the date that the
- 8 previous owner bought the property.
- 9 BOARD MEMBER HAYASHI: So, the garage is
- 10 permitted?
- 11 MR. BISHOP: The garage is unpermitted.
- 12 BOARD MEMBER HAYASHI: It's not
- permitted.
- 14 MR. BISHOP: Because it was built prior
- 15 to 1959.
- 16 CHAIRPERSON YOUNG: And the garage is
- 17 then --
- 18 BOARD MEMBER HAYASHI: So it was before
- 19 '59, it would not have been subject to a permit.
- MR. BISHOP: That's correct.
- 21 CHAIRPERSON YOUNG: How were you able to
- 22 purchase a piece of property with an unpermitted
- garage on the property? I don't understand that.
- Doesn't the County have a mechanism?
- MR. BISHOP: Well, if you -- you go

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1 through a purchase procedures. If you disclose
```

- 2 anything that's wrong with the property during
- 3 that time of sale, it becomes a legal sale.
- I have a document that's signed that the
- 5 bathroom and the garage was unpermitted. It was
- 6 signed by a lawyer for the seller. And on that
- 7 document it said that no permits were required at
- 8 the time.
- Now, I can prove that the lawyer's
- 10 statement is wrong. That in '73 permits would
- 11 have been required. But, the document doesn't say
- 12 when the bathroom was put in or -- it just says it
- 13 was unpermitted.
- 14 CHAIRPERSON YOUNG: How have you been
- using this bathroom since your purchase of the
- 16 property?
- MR. BISHOP: Well, I've had the inside
- 18 of the house rented out, and I've been using the
- 19 garage for a workshop. So I've been using the
- 20 bathroom for the last two years.
- 21 CHAIRPERSON YOUNG: Sporadically?
- MR. BISHOP: Yes.
- 23 CHAIRPERSON YOUNG: I mean no one's
- living in the garage, I take it?
- MR. BISHOP: Nobody's living in the

1 garage. Actually it's dangerous to live in the

- 2 garage because of all the other unpermitted stuff
- 3 that was done to the house.
- 4 I'm actually trying to bring the house
- 5 up to code. The safest way to do it is bulldoze
- 6 it and rebuild it.
- 7 CHAIRPERSON YOUNG: Right. See, the
- 8 concern I have, and I'm trying to look for some
- 9 leeway here, with something like this, is that the
- 10 prohibition speaks to not allowing any, you know,
- increase in discharge.
- 12 And if you're using it in kind of a
- 13 sporadic level right now, certainly by getting it
- 14 permitted, bring it into the context of the full
- 15 residence, means it's going to be used, I would
- 16 assume, all the time.
- 17 Wouldn't that amount to an increase in
- 18 the flow of discharge?
- 19 MR. BISHOP: If we're having two people
- 20 live in the house, and we have two bathrooms, the
- 21 only thing it's going to do is make convenience.
- 22 It's not going to increase the amount of
- 23 discharge.
- 24 CHAIRPERSON YOUNG: Are you going to be
- 25 living there or renting?

```
1 MR. BISHOP: We're going to be renting.
```

- We're going to be tearing it down and living
- 3 there.
- 4 CHAIRPERSON YOUNG: I see.
- 5 BOARD MEMBER PRESS: Mr. Chair.
- 6 CHAIRPERSON YOUNG: Yes.
- 7 BOARD MEMBER PRESS: I assume that the
- 8 facilities in the garage are probably not of the
- 9 most recent date, right? So, I imagine you don't
- 10 have a low-flow toilet in the garage, or low-flow
- 11 fixtures and so on?
- MR. BISHOP: That's correct. All the
- fixtures, the toilet, the shower, everything is
- 14 from '73.
- BOARD MEMBER PRESS: Right, okay. So,
- my sense is that this remodel is actually going to
- bring things up to a much better standard. I
- really don't see any reason why we have to deny
- 19 this. I just think that that's just ridiculous.
- 20 You had a situation where two bathrooms
- 21 were being used on the property. You're not
- 22 talking about having a fourplex in there with a
- whole bunch of people. I just don't see it. I
- think that it's not an improvement for water
- 25 quality, it's not necessary to be needlessly rigid

```
1 here.
```

- 2 CHAIRPERSON YOUNG: Okay. Mr.
- 3 Shallcross.
- 4 BOARD MEMBER SHALLCROSS: Yeah, just a
- 5 couple things. Is the bathroom in the new house
- 6 going to be in the garage?
- 7 MR. BISHOP: No, it's not. The two new
- 8 bathrooms are going to be in the bedrooms.
- 9 BOARD MEMBER SHALLCROSS: And how many
- 10 bedrooms are currently in the house?
- 11 MR. BISHOP: It's a two bedroom house
- 12 right now.
- 13 BOARD MEMBER SHALLCROSS: And how many
- 14 bedrooms are going to be in the new house?
- MR. BISHOP: It will be a two bedroom
- 16 house.
- 17 BOARD MEMBER SHALLCROSS: Okay.
- 18 BOARD MEMBER HAYASHI: One last
- 19 question.
- 20 CHAIRPERSON YOUNG: Yes.
- 21 BOARD MEMBER HAYASHI: The new bathroom
- is put in, the current bathroom in the house --
- MR. BISHOP: There's one bathroom
- 24 permitted in the house now, and one unpermitted
- 25 bathroom.

1	BOARD	MEMBER	HAYASHI:	And	the	other	one

- 2 we have to assume is before '59 when permits
- 3 weren't required. So therefore, at that point it
- 4 would be legal. Does that make sense to you?
- 5 MR. BISHOP: If I could prove to you
- 6 without a shadow of a doubt that it was put in
- 7 '59, I would be here doing that.
- 8 BOARD MEMBER HAYASHI: All right, that's
- 9 all I needed.
- 10 CHAIRPERSON YOUNG: Mr. Thomas.
- MR. THOMAS: Mr. Chairman, I just wanted
- 12 to point out that a few minutes ago you said that
- increasing discharges would be illegal.
- 14 CHAIRPERSON YOUNG: Correct.
- 15 MR. THOMAS: That is true. It is also
- true that the existing discharge is illegal.
- 17 CHAIRPERSON YOUNG: The problem with
- 18 that garage --
- 19 BOARD MEMBER PRESS: Because the
- 20 septic --
- 21 CHAIRPERSON YOUNG: -- from the septic
- 22 tank, itself, --
- BOARD MEMBER SHALLCROSS: The septic
- 24 tank prohibition --
- 25 CHAIRPERSON YOUNG: Well, sure, right.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
BOARD MEMBER SHALLCROSS: Mr. Chairman.
 1
 2
                   CHAIRPERSON YOUNG: Yes.
                   BOARD MEMBER SHALLCROSS: Can I ask our
 3
 4
         counsel if we -- the claim and just go ahead and
 5
         grant this, that this in no way affects the
 6
         legality of the discharge.
 7
                   MR. RICHARDS: That's correct. If the
         property is within the prohibition zone the
 8
         discharge is prohibited; has been since 1988. And
10
         allowing Mr. Bishop to replace one permitted
         bathroom and one unpermitted bathroom, both of
11
         which are discharging illegally, with two
12
13
         permitted bathrooms, which will be discharging
14
         illegally, is not going to change the status.
15
         That is outside of this particular consideration.
                   BOARD MEMBER SHALLCROSS: Yeah, but
16
17
         basically I just wanted to forestall any argument
         that since we permitted, if we do permit this
18
         bathroom, that somehow it takes it outside of the
19
         basin plan, that we've somehow made that discharge
20
21
         legal. So, thank you.
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

hear from our public speakers on this. Did you

wanted to add. You've got time to do that. Do

have anything else, Mr. Bishop, that you just

CHAIRPERSON YOUNG: Okay. Why don't we

22

23

24

```
1 you want to present anything?
```

- 2 MR. BISHOP: I have time to do that. I
- 3 would just like to add one more thing, --
- 4 CHAIRPERSON YOUNG: Sure.
- 5 MR. BISHOP: -- and I won't go through
- 6 my whole summary here.
- 7 CHAIRPERSON YOUNG: Well, take the time
- 8 you want.
- 9 MR. BISHOP: In the attachment number
- 10 one, the County wrote to Roger Briggs clarifying
- 11 the building moratorium. And the letter does not
- 12 refer to fixtures as being permitted or
- 13 unpermitted during that reference. It does
- 14 represent existing fixtures, fixture-for-fixture.
- The attachment number two, a letter from
- Roger Briggs to the County, provides further
- 17 clarification. The document provides explanation
- for exemptions to it. I'm not asking for an
- 19 exemption; I'm asking fixture-for-fixture.
- 20 Now, if you notice that in item number
- 21 one indicates a building permit. Then it says,
- or, item number two refers to a project, will not
- generate new or increased waste discharge; and
- item three is another or, that the project will
- 25 result in water quality.

```
1 And I am taking out a leach pit and
```

- 2 putting in a leach field. And reducing the
- 3 present bathrooms that were built in '70 to low
- flow. So I'm improving water quality.
- 5 So even though I'm not asking for an
- 6 exemption, Roger Briggs' letter says that I have
- 7 the right to an exception. But I am only asking
- 8 for fixture-for-fixture.
- 9 Thank you.
- 10 CHAIRPERSON YOUNG: Anything else?
- MR. BISHOP: That's all.
- 12 CHAIRPERSON YOUNG: Okay.
- MR. BISHOP: Appreciate your help and
- 14 your time.
- 15 CHAIRPERSON YOUNG: Okay. Why don't we
- move to our comment cards; then the Board can kind
- of discuss what to do.
- 18 We're going to have people spell their
- 19 names. Will that kind of help you?
- 20 REPORTER: That would help, yes, thank
- 21 you.
- 22 CHAIRPERSON YOUNG: Okay. Let's start
- with Mr. Shipe, Ms. McPherson, Mr. Duggan. That's
- 24 all I have for this one.
- 25 If you could spell your name for the

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1 reporter, that would be helpful to him.
```

- 2 MR. SHIPE: Rob Shipe, R-o-b S-h-i-p, as
- in Peter, -e. Resident of Los Osos.
- 4 CHAIRPERSON YOUNG: There we go.
- 5 MR. SHIPE: Okay. I'll go ahead and
- 6 keep it brief. Rob Shipe of Los Osos. I just
- 7 wanted to speak on Mr. Bishop's behalf.
- 8 Mr. Bishop -- I just wanted to make sure
- 9 all of you understood that Mr. Bishop was vitally
- important to the whole settlement process that we
- went through previously. And he's a very
- 12 reasonable man and I believe he's making a very
- 13 reasonable request. And I ask that it be granted.
- 14 Thank you.
- 15 CHAIRPERSON YOUNG: Okay. Gail
- McPherson.
- MS. McPHERSON: Gail McPherson,
- 18 M-c-P-h-e-r-s-o-n. I live in Los Osos. I'm
- 19 commenting on Mr. Bishop's request.
- 20 I don't think that there should be any
- 21 special treatment because somebody has signed a
- 22 settlement agreement. And I think that's probably
- 23 a bad idea.
- But I do believe that there's 375
- 25 gallons per day of discharge assumed from many of

```
1 the residents in Los Osos. I think that the
```

- 2 randomly selected CDO recipient, Mr. Bishop, was
- 3 very unfortunate to be pulled out of the bingo, or
- 4 the lotto, bag in 2006.
- 5 But I believe that his concern about his
- 6 property being a fixture-for-fixture, and not as a
- 7 special exemption, ought to be considered. He is
- 8 already hooking -- agreeing to hook up to a sewer
- 9 when it becomes available, as provided in his
- 10 cleanup and abatement order. He's already paying
- 11 assessments on two properties for a sewer. And
- 12 he's already demonstrated that he's going to be
- improving the property; he's not just simply
- 14 renting it out and letting people flush.
- 15 And I think based on the fact that the
- allowance at 375 gallons per day for property, and
- a septic system is going to be improved in the
- interim, is probably sufficient to allow him to
- 19 have that, not exemption, but fixture-for-fixture
- approval.
- 21 Thank you very much.
- 22 CHAIRPERSON YOUNG: Thank you for your
- 23 comments. Mr. Duggan.
- MR. DUGGAN: Dave Duggan, Los Osos.
- 25 (inaudible). I don't approve of you approving

this. Why? Because what has not been mentioned

- 2 here is that there is a level three severity
- 3 rating in Los Osos for water. He'll be drawing
- 4 extra water from the basin. It will be degrading
- 5 the lower aquifer by creating more draw and we'll
- 6 have more seawater intrusion.
- 7 The more of these that are allowed that
- $\,$ will keep coming to you after this, and I'm sure
- 9 they're in there, the more will be drawn from the
- 10 lower aquifer.
- 11 As well as, my conversation with people
- from the County, they're not going to permit this,
- 13 regardless of what you do. And I think this is a
- 14 waste of time. As well as, you're going out of
- 15 your way to treat this person differently after
- 16 the settlement. Why did he not come to you before
- 17 that? Seems to me that he's getting special
- 18 treatment because after the settlement agreement
- 19 was signed, and it was just brought up by Mr.
- 20 Sato, that that should be considered. No.
- 21 So I don't believe that this should be
- 22 approved. First, on the basis that it is an
- 23 illegal fixture, a bathroom not approved by the
- 24 County. We are in severity three rating with
- seawater intrusion, which this will exacerbate.

And if you look at the circumstances 1 there's a lot of well, maybe, well, it could have 2 been before a certain time, or a certain date. We 3 4 need to work on facts here. When was it in place? 5 How many people are using it now? How many people 6 have been using it? And how many people are going to use it afterwards? Is this going to be an increase? It might be an increase of discharge 8 from what it is now. 10 So, I don't believe that this should be 11 granted. Thank you. CHAIRPERSON YOUNG: Thank you, Mr. 12 13 Duggan. 14 MR. BISHOP: Mr. Chairman. CHAIRPERSON YOUNG: Yes. 15 MR. BISHOP: May I clarify something? 16 17 CHAIRPERSON YOUNG: Sure, go ahead. MR. BISHOP: Reference has been made to 18 a settlement. The settlement is not on this 19 property. The only thing that's against this 20 21 property is the notice of violation. I have not 22 brought up anything to do with the settlement; I 23 am not asking for any special treatment because of

pieces of property, and one getting hit.

that. I'm just one of the unfortunate to own two

24

```
1 Thank you.
```

- 2 CHAIRPERSON YOUNG: Okay. I have no
- 3 more speaker cards. Mr. Packard.
- 4 MR. PACKARD: May I make a few comments
- 5 in response?
- 6 CHAIRPERSON YOUNG: Of course.
- 7 MR. PACKARD: A couple things. The
- 8 County implements the basic plan prohibition in
- 9 the form of a building moratorium. So, since 1988
- 10 the County has not issued permits for any
- 11 construction or remodeling that would increase the
- 12 amount of flow into septic systems.
- 13 And they've used as a basis for that
- 14 counting fixtures as legally permitted fixture
- units, or bathrooms or kitchens or whatever.
- So staff doesn't necessarily have a
- 17 preference which way you go here, but recognize
- 18 that this will be a change in the way the County
- 19 and the Regional Board deals with these types of
- 20 requests. It may affect past and future
- 21 applicants.
- 22 Also, the County does not require low-
- flow fixtures. It's my understanding there's no
- 24 requirement. So I would ask that if you do
- 25 approve this you condition that low-flow fixtures

```
be installed.
```

Also Mr. Bishop mentioned that the 2 3 settlement agreement he signed does not cover this 4 property. We would ask that you condition any 5 approval on Mr. Bishop entering into a settlement 6 agreement for this new property. Or we will 7 propose that we'll issue a cleanup and abatement order before approving the construction of the new 8 house. That's it. CHAIRPERSON YOUNG: That's an 10 interesting wrinkle. 11 MR. PACKARD: Actually, I will add that 12 13 in past approvals that staff has made for fixture 14 credits and new construction which replaces 15 existing construction, we've always required, as a condition of approval, that they agree to hook up 16 to a sewer as soon as it's available. 17 18

So requiring a settlement agreement or a cleanup order here would be nothing new as far as we're concerned.

21 CHAIRPERSON YOUNG: John, can we make 22 that a condition?

23 MR. RICHARDS: You certainly could, yes.
24 I mean you should ask Mr. Bishop if he's willing
25 to accept that condition. But, you can certainly

```
1 make that a condition of your approval.
```

- 2 CHAIRPERSON YOUNG: But, of course,
- 3 staff issues those; the Board doesn't. CAOs.
- 4 MR. RICHARDS: Well, there is a
- 5 settlement agreement that the Board has approved.
- 6 CHAIRPERSON YOUNG: Right.
- 7 MR. RICHARDS: And if Mr. Bishop were
- 8 willing to sign that settlement agreement as a
- 9 condition of receiving this approval from the
- 10 Board, then that would be acceptable. It would be
- 11 equally permissible for the Board to craft a
- 12 condition that was substantially similar to that
- as Mr. Packard has indicated, if the Board
- 14 requires that he hook up to the sewer.
- 15 CHAIRPERSON YOUNG: Any other Board
- 16 comments? Mr. Jeffries.
- 17 VICE CHAIRPERSON JEFFRIES: Thank you,
- 18 Mr. Chairman. Mr. Bishop, you have said that you
- 19 have two pieces of property in Los Osos. Do you
- live on the other one now?
- MR. BISHOP: Yes, I do.
- 22 VICE CHAIRPERSON JEFFRIES: And you're
- 23 planning on demolishing this building that's in
- 24 question today? It was up on the screen.
- MR. BISHOP: We're going to demolish

```
1 that building and build a new house.
```

- 2 VICE CHAIRPERSON JEFFRIES: And so you
- 3 want to have, when you build the new building you
- 4 want to incorporate two legal bathrooms, that's
- 5 what you're asking for?
- 6 MR. BISHOP: I would like to bring the
- 7 entire house up to code.
- 8 VICE CHAIRPERSON JEFFRIES: And that's
- 9 being done --
- 10 MR. BISHOP: That would include two
- 11 bathrooms.
- 12 VICE CHAIRPERSON JEFFRIES: --
- demolition. Are you going to sell your other
- residence, or are you going to rent it out?
- 15 MR. BISHOP: I'm going to sell the other
- 16 residence. That is the residence that has the
- 17 settlement agreement against it.
- 18 VICE CHAIRPERSON JEFFRIES: Yeah, I
- 19 understand. My only concern is that, you know,
- 20 you may change your mind; you might decide to sell
- 21 the one that you're going to reconstruct with the
- 22 two -- if it's approved -- with the two bathrooms,
- 23 which might increase the discharge. I know your
- 24 indication has said that you're going to live in
- 25 it with your family.

Historically this Board has taken the

position, since the prohibition zone has been in

place, that we would not approve any increases in

discharges. This is kind of halfway in between,

because the bathroom has been there, whether it's

been legal or illegal. It's been there; it's been

operating.

I really don't know if it's going to cause an increase. But my thoughts are that you could build this and turn around and sell it, with the two bathrooms, which we could have an increase because the new owners would have a larger family than you do. And we'd have an increase in discharge.

My other question would be, with this decision we're making something that was illegal legal. And is that accepting in the future? Are we setting a precedence that others in the community might have the same situation and all of a sudden we get a rash of appeals to make all these other illegal restrooms, bathrooms, fixtures legal.

23 And then the argument's going to be the 24 same that we've set a precedence and we'd be 25 caught in a big quandary of why did we do the

```
1 first one.
```

- 2 So, Mr. Richards, I have a question for
- 3 you. And I think you kind of answered this
- 4 before, but I was reading some of the item, and I
- 5 didn't really catch the total. I think Mr.
- 6 Shallcross was asking -- maybe I'll rephrase the
- 7 question.
- 8 If we agree to do this, and agree to the
- 9 appeal, then we're accepting an illegal facilities
- 10 to be legal. And we're accepting that the
- 11 possibility of increased discharge could happen.
- 12 Then, we, in my interpretation, would be in
- violation of our own prohibition of discharge.
- We're authorizing a discharge that's not legal at
- this present time, to be legal.
- 16 Then are we also saying that the
- 17 prohibition is now legal because of that
- 18 authorization? I know it's two different issues,
- but it all comes together in one.
- Do you understand my question, Mr.
- 21 Richards?
- 22 MR. RICHARDS: Yeah, I understand your
- 23 question. Or at least I understand the quandary
- 24 that you're struggling with. And I'm not -- I'm
- 25 struggling with a way to answer your question.

First of all, to the extent that any 1 2 discharge from the subject property, the one we're 3 talking about here, is happening today within the 4 prohibition zone, it is a violation of the 5 prohibition, of the basin plan prohibition. There are -- if I understood the 6 7 testimony correctly, there are two people living in the house now. And Mr. Bishop uses the garage 8 as a shop. There are now discharges occurring as 10 a result of three persons using the house, two 11 residing there and one using the shop. The Board would not be approving, if it 12 13 grants Mr. Bishop's appeal, the Board would not be 14 approving the discharge. And, in fact, if the 15 Board grants the appeal and Mr. Bishop remodels the house with two bathrooms, any discharges to 16 17 the septic system would remain violations of the basin plan prohibition. 18 19 VICE CHAIRPERSON JEFFRIES: That I caught from --20 21 MR. RICHARDS: And should the Board, at

MR. RICHARDS: And should the Board, at some point, impose liability upon persons who are violating the basin plan prohibition, then the fact that they had approved this appeal would not alter the status of the discharges as being in

22

23

24

```
1 violation.
```

interpretation.

7

19

- VICE CHAIRPERSON JEFFRIES: I understand
 what you're saying, but it's hard for me to
 compute, because something that's illegal is
 illegal to me. And to make it legal it kind of
 changes the position of the discharge, in my own
- 8 MR. RICHARDS: I guess what it comes
 9 down to is it's a -- I mean discharges in Los
 10 Osos, all the discharges in Los Osos have been
 11 illegal since 1988.
- VICE CHAIRPERSON JEFFRIES: Yes, I

 understand that. But now we're -
 MR. RICHARDS: The question is, and yet

 the Board has condoned, actually, during that
- period of time, the building of a certain number

 of houses and the remodeling of other houses

 provided that the level of discharge, the level of
- Now, Mr. Bishop is here before you

 asking that you consider his appeal on that basis.

 And if you are convinced that the level of

 discharge in the Los Osos prohibition area is

 going to increase as a result of this remodeling
- 25 activity, then you should deny his appeal.

waste loading did not increase.

```
If you're satisfied that the remodeling
 1
         project that he's proposing will not result in an
 2
 3
         increase in the discharge within the basin, then
 4
         you would be in a position to consider it and
 5
         approve it, if you felt that was appropriate.
 6
                   But approving a change in an illegal
 7
         discharge to be another form of an illegal
         discharge is -- I mean, it's still an illegal
 8
         discharge.
10
                   MR. BISHOP: Mr. Chairman.
                   CHAIRPERSON YOUNG: Yes.
11
                   MR. BISHOP: If I could answer Mr.
12
         Jeffries' question --
13
                   CHAIRPERSON YOUNG: Go ahead.
14
15
                   MR. BISHOP: When I applied for the
         permit they gave me this covenant and agreement
16
17
         restriction for use of property, which I must sign
         and have recorded against my deed, that I will not
18
         add bathrooms or bedrooms to this facility. So
19
         this is the restriction that will be applied later
20
21
         on to prevent -- and this goes with the deed so
22
         future people cannot add bedrooms or bathrooms.
                   The reason I did not provide this to the
23
         Board earlier is because in the last month it's
24
         already been changed three times. And it's part
25
```

```
of what I have been trying to do, is get it to
```

- 2 become a legal document, because they wanted me to
- 3 sign this saying I completed the project before
- 4 they would give me a building permit. And I
- 5 didn't think I could perjure myself in that sense.
- 6 This is the document that will be on the
- 7 deed preventing any further stuff.
- 8 And I would like to just put a food for
- 9 thought about signing the settlement. If you
- 10 require me to sign a settlement it may be
- interpreted later on that I was agreeing to settle
- 12 in order to get the bathroom. And I would not
- want that type of statement to be put on this.
- 14 I have no question about signing the
- 15 settlement, but I don't really feel that if you
- 16 require it, it could come back later and say,
- 17 well, he signed the settlement; I want to have a
- 18 bathroom, I'll sign the settlement. I'd like it
- 19 to stand on its own merit. Thanks.
- 20 CHAIRPERSON YOUNG: Okay. Hang on, Dr.
- 21 Press. Dr. Hunter, are you sure you want to weigh
- in on this?
- BOARD MEMBER HUNTER: Yes, I do. Thank
- 24 you. I just would like to suggest that we look at
- 25 the broader situation. I think, Mr. Jeffries, you

```
1 raised a consideration that there may be many
```

- 2 unpermitted bathrooms that were built prior to, or
- 3 at least in the '50s. And that these are being
- 4 used currently and that we may see requests
- 5 similar to what we see here with Bishop's.
- 6 But I think, you know, I would like to
- 7 look at this in terms of the role that the Water
- 8 Board has to play in helping to shape the
- 9 transition. I think these bathrooms are being
- 10 used. There are many impacts of these bathrooms.
- 11 But ultimately they need to be upgraded.
- 12 Ultimately we need to see the kinds of changes
- 13 that help to improve the situation in Los Osos.
- 14 Certainly low-flow and upgraded fixtures
- 15 are one of those elements which Mr. Bishop is
- 16 committing to. What I think also, I haven't heard
- 17 anybody else mention, he's got a leach pit. And
- 18 he's in an area that is close to the Bay. I think
- 19 moving to a leach field is another improvement
- 20 that he's willing to put into place at a cost and
- 21 at a time when he is also going to be facing the
- 22 transition to hook up to the sewer collection
- 23 system.
- 24 So, I think, you know, the interim time
- 25 of six -- I won't guess how many years -- how many

```
1 years it will be before there is a hook-up
```

- 2 available for him, in the interim we have the
- 3 opportunity to see at least one more home shift to
- 4 a system that we know works a little more
- 5 efficiently and has less of an impact on the
- 6 groundwater.
- 7 So, for those reasons I would like to
- 8 consider that although there may be illegal
- 9 bathrooms, and we may see more people coming
- forward as this decision, the implications of this
- 11 decision are better known in the community, I
- 12 still believe that the Water Board has a role to
- 13 play encouraging the current situation to move
- forward, even if it's incremental.
- 15 CHAIRPERSON YOUNG: Thank you. Dr.
- 16 Bowker.
- 17 BOARD MEMBER BOWKER: Having purchased
- 18 two homes in Los Osos, many times when you
- 19 purchase a home you don't know whether your
- 20 bathroom is legal or not. You're just buying a
- 21 home.
- 22 And I think there's a fundamental
- difference between purchasing a home with a
- 24 bathroom that turns out later to be unpermitted,
- versus putting in your own unpermitted bathroom.

```
1 So it's a timing event.
```

- 2 So, the second part is if you do nothing
- 3 then you've got two bathrooms and a leach bed.
- 4 But if you grant this, then you have two low-flow
- 5 bathrooms and a leach field.
- 6 So, bottomline is you're going to draw
- 7 up less water, and given the way water bills are
- going, you're going to save money.
- 9 CHAIRPERSON YOUNG: I think that that
- 10 raises kind of a good point. What's the flow rate
- on the existing two fixtures? Are they the same
- 12 types of toilets? The two toilets that you've got
- in there.
- 14 MR. BISHOP: The fixtures that are in
- there are from 1973. So, that's what, I think
- 16 five or six gallons per flush.
- 17 CHAIRPERSON YOUNG: Okay, --
- 18 MR. BISHOP: -- compared to what a new
- one would be; it would be either 1.6 or --
- 20 CHAIRPERSON YOUNG: Okay.
- 21 MR. BISHOP: And then showerheads would
- 22 be full force compared to low-flow for
- 23 showerheads.
- 24 CHAIRPERSON YOUNG: Okay. Well, right
- 25 there that makes sense. If you go to low-flow

```
1 versus the existing situation. Well, but how
```

- 2 often is the sporadic one, the one in the garage,
- 3 used? Is it like once a week, once every other
- 4 week?
- 5 MR. BISHOP: I'm getting to that age I
- 6 use it a lot more than I should.
- 7 (Laughter.)
- 8 CHAIRPERSON YOUNG: When you're in your
- 9 shop, huh? What about, are there two people
- 10 living there now that you're renting to?
- 11 MR. BISHOP: Right now the house is
- 12 empty because we already have the building permit
- in hand and we're --
- 14 CHAIRPERSON YOUNG: Okay.
- 15 MR. BISHOP: -- to tear down the house.
- 16 CHAIRPERSON YOUNG: All right. How
- many, since you bought it in 2004, at that time
- how many people were renting?
- 19 MR. BISHOP: We had one person in the
- 20 house, because since 2004 we've been trying to
- 21 tear the house down.
- 22 CHAIRPERSON YOUNG: I see. And how many
- people will be living there once it is rebuilt?
- MR. BISHOP: There'll be two of us.
- 25 CHAIRPERSON YOUNG: Well, Russ, just

```
looking at the numbers there, you know, my issue
```

- is not to increase waste discharge. That's where
- 3 I see the --
- 4 VICE CHAIRPERSON JEFFRIES: Well, my --
- 5 CHAIRPERSON YOUNG: -- the only
- 6 stumbling block here.
- 7 VICE CHAIRPERSON JEFFRIES: -- Mr.
- 8 Chair, my question was going to be, because I've
- 9 heard some, I think Mr. Packard alluded to -- my
- 10 understanding of what you said, Mr. Packard, was
- 11 there's no requirement in San Luis Obispo County
- 12 to have low-flow fixtures?
- AUDIENCE SPEAKER: Yes, there is.
- 14 AUDIENCE SPEAKER: Yes, there is.
- MR. PACKARD: That's my understanding.
- I believe they're talking about making it a
- 17 requirement now. I've heard that there is no
- 18 current requirement.
- 19 VICE CHAIRPERSON JEFFRIES: Mr. Bishop,
- 20 then I will ask you, the requirements of the
- 21 building permit, does it specify what type of
- fixtures that you have in your new facilities?
- MR. BISHOP: I cannot tell you about
- that. I had the architect design and put it all
- 25 in. I know that the bathrooms went in as low-

flow. And that's the approved fixtures that went

- 2 in during their calculations of energy and
- 3 conservation. That they handled all of that.
- 4 CHAIRPERSON YOUNG: We can just make it
- 5 a condition of --
- 6 VICE CHAIRPERSON JEFFRIES: Well, that's
- 7 a possibility.
- 8 CHAIRPERSON YOUNG: Yeah.
- 9 VICE CHAIRPERSON JEFFRIES: My other
- 10 question, Mr. Bishop, is are you going to build
- 11 this regardless?
- 12 MR. BISHOP: Yes. And even though
- 13 I've -- with the Board, the second bathroom will
- 14 be plumbed in. And as soon as we connect to the
- 15 sewer I will be able to get the permit and put it
- in. So the house is going to be built.
- 17 CHAIRPERSON YOUNG: Dr. Press.
- 18 BOARD MEMBER PRESS: Well, we could
- 19 discuss hypotheticals all day. We could deny; he
- 20 could decide not to build; he could rent; he could
- 21 rent to people who would have a larger family; he
- 22 could rent to students. In Santa Cruz a garage
- with a bathroom goes for, you know, 950 a month,
- and so on.
- 25 So, in my view there's a clear benefit

```
1 to water quality. I would move to condition our
```

- 2 approval on Mr. Bishop's agreement to certify that
- 3 he'll put in low-flow fixtures. And that's it.
- 4 BOARD MEMBER HAYASHI: I second.
- 5 CHAIRPERSON YOUNG: You second it, Mr.
- 6 Hayashi?
- 7 BOARD MEMBER HAYASHI: Yes.
- 8 BOARD MEMBER SHALLCROSS: Can I just --
- 9 CHAIRPERSON YOUNG: Of course, Mr.
- 10 Shallcross.
- 11 BOARD MEMBER SHALLCROSS: I think we're
- 12 getting a little off, also, on whether or not the
- 13 bathroom is legal or not. That's a County issue.
- We don't legalize bathrooms.
- I think we should stick to what we do,
- 16 which is deal with water, water quality. And it
- sounds like this is going to improve it by any
- 18 means. How many people move in is really
- 19 irrelevant. People move into houses all over the
- 20 prohibition zone. Two people move out, four may
- 21 move in. We have no control over that.
- 22 It sounds like he's doing the right
- thing. I'm not too worried about a big rash of
- 24 others. We'll deal with those on a case-by-case
- 25 basis.

<pre>1 I did want to ask, Mr. Packard, w</pre>	what was
--	----------

- 2 the language that you included in other folks' --
- 3 there was some language I think you said where
- 4 they agreed to hook up to a sewer.
- 5 I also don't want to get into having him
- 6 sign the settlement agreement. I think that
- 7 confuses the two issues. But if other folks are
- 8 required to abide by a condition to hook up to a
- 9 sewer as soon as it's available, I don't think
- 10 that's too much. Is that -- was that what
- 11 MR. PACKARD: Well, typically what we've
- 12 done is just make that a condition in a letter
- that we'll issue to either the County or the
- 14 homeowner. It's not a very enforceable way of
- doing it.
- BOARD MEMBER SHALLCROSS: Okay, well,
- 17 then --
- 18 MR. PACKARD: Even if Mr. Bishop prefers
- not to sign a settlement agreement, we have a
- 20 cease and desist -- or a cleanup and abatement
- 21 order draft that staff could issue unilaterally
- that would take care of it.
- BOARD MEMBER SHALLCROSS: I think I'm
- 24 ready to vote for it.
- 25 CHAIRPERSON YOUNG: Any other Board

Τ	comments	or	questions?

- 2 Okay, we have a motion. We've got a
- 3 second.
- 4 MR. RICHARDS: Who seconded it?
- 5 CHAIRPERSON YOUNG: Mr. Hayashi did.
- 6 MR. RICHARDS: Press made it and --
- 7 BOARD MEMBER SHALLCROSS: Yeah, Hayashi
- 8 seconded it.
- 9 MR. RICHARDS: -- Hayashi seconded it.
- 10 CHAIRPERSON YOUNG: Okay.
- 11 All those in favor of the motion?
- 12 (Ayes.)
- 13 CHAIRPERSON YOUNG: Any opposed? Okay,
- 14 motion carries unanimously. Thank you.
- MR. BISHOP: Thank you, Mr. Chairman and
- the Board, thank you very much.
- 17 (Whereupon, Board Member Bowker and
- 18 Board Member Hunter were recused.)
- 19 CHAIRPERSON YOUNG: Okay, we'll move on
- 20 to agenda item number 4. Consideration of panel
- 21 hearing recommendation to adopt proposed cease and
- desist orders. There are two of them. Mr.
- Thomas.
- MR. THOMAS: Mr. Chairman, on January
- 25 22nd a panel of the Board considered cease and

```
desist orders against two property owners in Los
```

- 2 Osos. They heard the evidence submitted by the
- 3 prosecution team and the defendants; and heard
- 4 public testimony or public comments. And
- 5 unanimously recommended that the full Board adopt
- 6 the cease and desist orders.
- 7 You have the staff report that
- 8 summarizes the issues; and Mr. Richards and I will
- 9 answer any questions that the Board may have.
- 10 CHAIRPERSON YOUNG: Okay. John, what we
- do is essentially just go into Board deliberation
- 12 right now?
- 13 MR. RICHARDS: That's right. Yes. This
- is your opportunity. You've held the hearing; the
- 15 testimony is in; the argument has been presented
- 16 to the panel. The panel is making its
- 17 recommendation. And it's now the opportunity for
- 18 a quorum of the Board to deliberate on that
- 19 recommendation.
- 20 CHAIRPERSON YOUNG: Okay. Let me just
- 21 ask Mr. Hodgin, have you had a chance to review?
- BOARD MEMBER HODGIN: Yes, I have.
- 23 CHAIRPERSON YOUNG: Okay. And can I
- ask, what did you review for this item? What did
- 25 staff give you? Because I don't know. Was it a

```
transcript or a video or a DVD, or --
```

- 2 BOARD MEMBER HODGIN: Yes. I've
- 3 reviewed the video; also looked through the
- 4 transcript. And there have been several other
- 5 documents that I've been reading on this topic.
- 6 CHAIRPERSON YOUNG: Okay.
- 7 MR. THOMAS: Mr. Chairman.
- 8 CHAIRPERSON YOUNG: Yes.
- 9 MR. THOMAS: We sent the DVD --
- 10 CHAIRPERSON YOUNG: Okay.
- 11 MR. THOMAS: -- of the panel hearing;
- 12 and the evidence that was submitted by the
- parties, all of the evidence. So, the evidence,
- 14 the DVD and the transcript from the hearing.
- 15 CHAIRPERSON YOUNG: Okay.
- MR. THOMAS: Was sent out to the Board
- 17 Members.
- 18 CHAIRPERSON YOUNG: We need to ask Dr.
- 19 Press the same question. Yeah, he's kind of left
- 20 us.
- 21 VICE CHAIRPERSON JEFFRIES: You're not
- going to ask me?
- 23 CHAIRPERSON YOUNG: You weren't there?
- Okay. Mr. Jeffries.
- 25 VICE CHAIRPERSON JEFFRIES: I read all

```
1 202 pages.
```

- 2 CHAIRPERSON YOUNG: Okay. And did you
- 3 watch anything?
- 4 VICE CHAIRPERSON JEFFRIES: No, I did
- 5 not. When I found out the length of the meeting
- 6 my wife wouldn't let me tie up the DVD that long.
- 7 (Laughter.)
- 8 VICE CHAIRPERSON JEFFRIES: So I read
- 9 all 202 pages during "Deal or No Deal".
- 10 CHAIRPERSON YOUNG: Okay. And, Dr.
- 11 Press, can you tell us what you reviewed in terms
- 12 of --
- BOARD MEMBER PRESS: I read the
- 14 transcript, every single word.
- 15 CHAIRPERSON YOUNG: Okay. All right.
- Well, the Board can deliberate on this and discuss
- 17 what to do. There's been a -- the panel has
- 18 recommended the adoption of the cease and desist
- 19 orders. Any comments? No comments. Okay.
- How about, Dr. Press?
- 21 BOARD MEMBER PRESS: Yeah, Mr. Chair, I
- feel that the CDO in this case, in terms of the
- prohibition and the discharge, in my view is no
- 24 different than the others.
- 25 However, I have been getting

```
1 increasingly frustrated with the way the
```

- 2 discussion has centered on the maximum penalties.
- 3 In these CDOs we have maximum penalties of \$5000 a
- 4 day. And that, understandably, has made people
- 5 nervous about a scenario in which nothing
- 6 happened, the boom got lowered, and maximum
- 7 penalties were imposed. And people are afraid of
- 8 losing their homes.
- 9 The specter of that cost has so taken
- 10 over the discussion that we are, in my view,
- 11 getting away from water quality and the public's
- 12 interest in water quality.
- So, I would be much happier with this
- 14 CDO, and others, if the maximum penalties were
- 15 lowered to a level that reflected the --
- 16 essentially that reflects the Water Code's
- interest in making sure that dischargers don't
- 18 have an economic benefit from violating. In other
- 19 words, the equivalent to a sewer hookup or
- 20 something like that.
- So, instead of \$5000 a day, I would cap
- them at something like \$30 a day. Which, in my
- view, is more along the lines of what, with
- increasing costs, are the economic benefit
- foregone from not being on a sewer line.

```
And that's still a lot of money, but

it's not the cataclysmic --
```

- 3 CHAIRPERSON YOUNG: It's \$5000 a day.
- 4 BOARD MEMBER PRESS: Yeah, it's not the
- 5 catastrophic specter. So, anyway, that's how I
- 6 would want to deal with the penalty portion of
- 7 these CDOs, so that the discussion can stay
- 8 focused on water quality.
- 9 CHAIRPERSON YOUNG: Okay. Mr.
- 10 Shallcross.
- 11 BOARD MEMBER SHALLCROSS: Yeah, I concur
- 12 wholeheartedly. And also I think it has to be
- reiterated that whatever the cap, or any cap is,
- that's the top. That doesn't mean that the Board
- would necessarily impose that top figure.
- I don't think we've ever imposed a top
- figure on anybody, even the worst case discharger.
- 18 So, you know, folks should understand that the
- 19 Board can impose nothing if they want to. It's
- 20 within the discretion of the Board. And if it
- 21 certainly makes folks feel more comfortable -- I
- 22 know it would me -- that the top were some other
- 23 more reasonable figure, that that's fine with me.
- 24 And I think it's good, because we need to get this
- \$5000-a-day issue off the table and talk about

```
1 what the real issues are here.
```

- So, I wholeheartedly agree.
- 3 CHAIRPERSON YOUNG: Mr. Richards, can
- 4 the Board change the, you know, put a cap within
- 5 these two CDOs?
- 6 MR. RICHARDS: Certainly it could.
- 7 CHAIRPERSON YOUNG: Okay.
- 8 MR. RICHARDS: It could make findings;
- 9 it could adjust the directive provisions. But the
- 10 fact is that the CDO does not set or limit in any
- 11 way the Board's discretion. I mean, the proposed
- 12 CDO, as drafted, does not set or limit the
- discretion of the Board in assessing liability.
- 14 CHAIRPERSON YOUNG: Right.
- 15 MR. RICHARDS: And, in fact, legally it
- 16 would be a little difficult for the Board to make
- 17 a directive in this or any other cease and desist
- 18 order that would bind the Board's discretion in a
- 19 subsequent enforcement proceeding based on the
- 20 cease and desist order.
- 21 The cease and desist order is an order
- 22 by the Board directing the discharger to cease
- 23 doing a particular thing, and possibly directing
- the discharger to do other things in the interim.
- 25 You would be directing yourselves to do

```
1 something in the future if you said the Board
```

- 2 shall not impose liability of greater than a
- 3 certain amount in the cease and desist order.
- 4 So I think it would be perfectly
- 5 appropriate for the Board to include a finding in
- 6 the cease and desist orders that indicated what
- 7 the Board would contemplate as an appropriate
- 8 maximum of liability. But I think there is a
- 9 certain amount of difficulty in amending the order
- 10 part of the cease and desist order to set that
- 11 kind of limit.
- 12 CHAIRPERSON YOUNG: But why is that?
- MR. RICHARDS: Just logistically. I
- 14 mean just the difficulty of using the order in
- 15 that way is -- it can be done. I mean, the Board
- 16 could say, and therefore it is hereby ordered
- 17 that, you know, the maximum liability shall not be
- 18 greater than so-and-so. It could be done.
- 19 I mean, it's awkward, but it could be
- 20 done.
- BOARD MEMBER PRESS: Mr. Chair.
- 22 CHAIRPERSON YOUNG: Yes.
- 23 BOARD MEMBER PRESS: I think it's
- 24 already awkward. The CDO is, with the Water Code
- 25 penalty there, that made it awkward. And we

```
1 already have a maximum penalty. I don't see how
```

- 2 making one that is a different number is making it
- 3 any more awkward than --
- 4 CHAIRPERSON YOUNG: What is awkward the
- 5 way it is right now?
- 6 BOARD MEMBER PRESS: Well, right now
- 7 that's the maximum penalty; and as a kind of --
- 8 you know, why do you have penalties. You have
- 9 penalties so that --
- 10 CHAIRPERSON YOUNG: Yeah, but why is it
- 11 awkward. I know why we have penalties, but the
- 12 penalty comes right out of the Water Code.
- 13 BOARD MEMBER PRESS: I understand, but
- it's awkward because it makes it so that the
- 15 discussion is all about this huge penalty instead
- 16 of --
- 17 CHAIRPERSON YOUNG: There are members of
- 18 the community that have hijacked that issue and
- 19 have made that a focus and that's what you're
- 20 wanting to address.
- 21 BOARD MEMBER PRESS: Well, anyway, I
- 22 just think that --
- 23 CHAIRPERSON YOUNG: I don't disagree
- 24 with you, that, you know, maybe we could modify
- 25 that cap. I just want to understand what we're

doing and whether we can really limit the future

- 2 Board that you and I may not be on.
- 3 BOARD MEMBER PRESS: Well, I think if
- 4 we're making findings that that is an appropriate
- 5 level, I don't see --
- 6 CHAIRPERSON YOUNG: Based on what we
- 7 know today.
- 8 BOARD MEMBER PRESS: That's right.
- 9 CHAIRPERSON YOUNG: And staff may issue
- something in the future; there may be changed
- 11 circumstances; we don't know what those may be or
- may not be.
- 13 BOARD MEMBER PRESS: I think -- I guess
- 14 what I'm saying is I find it hard to imagine that
- 15 a future Board would make findings that a single
- septic tank should be penalized at the range of
- 17 scores of thousands, or hundreds of thousands of
- dollars a year. That's really hard for me to
- 19 fathom.
- 20 CHAIRPERSON YOUNG: I don't disagree
- 21 with that.
- MR. SATO: Mr. Chairman, would you be
- 23 willing to entertain comments from the prosecution
- 24 team?
- 25 CHAIRPERSON YOUNG: Of course. Well,

```
let's see. If we do that --
 1
                   MR. RICHARDS: That kind of opens up --
 2
                   CHAIRPERSON YOUNG: Yeah. If we do
 3
 4
         that, Mr. Sato, then we --
 5
                   MR. RICHARDS: -- listen to others.
 6
                   MR. SATO: Well, I wanted to speak
 7
         specifically to the issue that Dr. Press raised;
         and I think I can help you in terms of some legal
 8
         issues that's related to his suggestion.
10
                   CHAIRPERSON YOUNG: Okay, but --
                   MR. MOYLAN: I'd like equal time,
11
         though.
12
```

MR. RICHARDS: Yeah, if you listen to

14 the prosecution team --

15 (Parties speaking simultaneously.)

MR. MOYLAN: I want equal time.

17 (Pause.)

18 MR. RICHARDS: This proceeding has been

19 agendized as an opportunity for the Board to

20 conduct its discussion and deliberate on the

21 recommendation of the hearing panel. And if the

22 Board wants to open its discussion further to

consult with the prosecution team on this, I think

that you'd better be prepared to listen to what

other parties have to say.

1 CHAIRPERSON YOUNG: All right	. Let me
--------------------------------	----------

- 2 suggest this. Doesn't the Board have, within its
- discretion, the right to ask questions of any of
- 4 the parties?
- 5 AUDIENCE SPEAKER: Chairman Young, would
- 6 you please, and would you ask the lawyer to speak
- 7 into the mike. It's very difficult to hear back
- 8 here. Thank you.
- 9 CHAIRPERSON YOUNG: Okay. Mr. Richards,
- 10 doesn't the Board have the right to ask questions
- of the parties, even during deliberation, if they
- 12 want clarification?
- MR. RICHARDS: Typically they do.
- 14 CHAIRPERSON YOUNG: Okay. And without
- opening it up to the public.
- MR. RICHARDS: That's true.
- 17 CHAIRPERSON YOUNG: Okay.
- 18 MR. RICHARDS: The Board controls the
- 19 process.
- 20 CHAIRPERSON YOUNG: Okay. We can ask
- 21 Mr. Sato, if we have any questions, we can ask Mr.
- 22 Moylan and Ms. De Witt-Moylan if they have any
- 23 questions of --
- MR. RICHARDS: That would be true.
- 25 CHAIRPERSON YOUNG: -- kind of leave it

```
1 at that.
```

- 2 MR. RICHARDS: That's right.
- 3 CHAIRPERSON YOUNG: All right. Let me
- 4 hear from Mr. Hayashi.
- 5 BOARD MEMBER HAYASHI: I almost forgot
- 6 what I was going to ask. If we do something like
- 7 this, how are we going to differentiate between
- 8 the community septic tank. You know, where you
- 9 have -- if we're going to hold it to one, you
- 10 know, the \$30 a day. And you go to an apartment
- 11 building, how does that work?
- 12 CHAIRPERSON YOUNG: Well, I think that
- 13 discussion, if the Board decides to go down that
- 14 path then we would have to consider what to do
- about the previously issued CDOs.
- BOARD MEMBER HAYASHI: Correct.
- 17 CHAIRPERSON YOUNG: And then later any
- 18 subsequent enforcement actions and how to try to
- 19 equalize everything.
- 20 BOARD MEMBER HAYASHI: But I think
- 21 everybody would be on the same playing field.
- 22 CHAIRPERSON YOUNG: Well, I think that's
- 23 what we would want. Everyone's going to be
- 24 treated the same. So, maybe you're talking about
- 25 a per-day penalty per unit.

1	BOARD	MEMBER	HAYASHI:	Per	unıt.

- 2 CHAIRPERSON YOUNG: Per unit. So, Mr.
- 3 Sato, let me ask you this: Do you have any
- 4 thoughts about Dr. Press' suggestion that the
- 5 Board -- and Mr. Moylan and Ms. De Witt-Moylan, do
- 6 you want to come up here and take a seat at that
- 7 table --
- 8 BOARD MEMBER HAYASHI: Chairman Young.
- 9 CHAIRPERSON YOUNG: Yes.
- 10 BOARD MEMBER HAYASHI: Whatever we do
- 11 today and the decisions that we make, that we're
- saying if we make it for a Board after we're
- 13 gone --
- 14 CHAIRPERSON YOUNG: Right.
- 15 BOARD MEMBER HAYASHI: -- they're going
- 16 to have the same power that we have. They can
- 17 disregard what we've done, or they could go along
- 18 with what we've done. Hopefully that future Board
- 19 would take a little bit of -- would think about
- 20 how we came to our decision and go from there.
- 21 CHAIRPERSON YOUNG: To do that, Mr.
- 22 Richards, the Board would have to actually kind of
- 23 partially rescind.
- MR. RICHARDS: To do what?
- 25 CHAIRPERSON YOUNG: To undo what we do

1 today. Assuming that we were to go down the path

- 2 and put a cap on --
- 3 MR. RICHARDS: Nothing would preclude a
- 4 future Board from disregarding the cap with
- 5 appropriate findings.
- 6 CHAIRPERSON YOUNG: With appropriate
- 7 findings, okay.
- 8 MR. RICHARDS: I mean they would -- in
- 9 order to impose a cap at this time, the Board
- 10 would have to make findings that justify the
- imposition of the cap. In other words, it would
- 12 have to make findings that imposition of the
- 13 maximum liability would be inappropriate; and that
- 14 imposition of liability in excess of some amount
- 15 would be inappropriate, for whatever reason, based
- on the statutory considerations.
- 17 The subsequent Board, in view of the
- 18 fact that there is not a lot of evidence in the
- 19 record regarding the proper amount of liability
- 20 that would be appropriate for whatever future
- 21 violation is out there, a future Board could
- 22 easily make contrary findings and say, having
- 23 considered the evidence in the record at this
- 24 point in time, in the future, we conclude that the
- 25 Board's prior finding was not justified, or may

```
1 have been justified then but isn't justified now,
```

- 2 and we conclude that we're going to disregard the
- 3 cap and do something entirely different.
- 4 So, there's a great deal of difficulty
- 5 in attempting to bind that future Board;
- 6 especially in view of the fact that there has been
- 7 little testimony and little argument related to
- 8 the appropriateness of a level of liability that
- 9 should be assessed in the event of some
- 10 speculative future violation.
- 11 CHAIRPERSON YOUNG: Okay. Mr. Sato, any
- 12 comments about Dr. Press' proposal that perhaps
- the per-day penalty be capped?
- 14 MR. SATO: Well, I'm certainly
- 15 sympathetic to -- and by the way, I'm Reed Sato;
- 16 I'm the Director of the Office of Enforcement for
- 17 the State Water Resources Control Board. I appear
- 18 here today as the legal counsel for the
- 19 prosecution team.
- I am sympathetic to the concerns
- 21 expressed by Dr. Press. Usually where these kinds
- 22 of caps on penalties occur within an enforcement
- 23 proceeding are usually done by stipulation between
- 24 parties through a settlement-type process where
- 25 both entities agree that both prosecution and the

defendant would be limited. And then have that

- 2 agreement endorsed by a hearing body such as
- 3 yourself.
- 4 The problem with just coming up with
- 5 caps, and Mr. Richards has touched upon a number
- of the difficulties, and there's a lot of case law
- 7 on the issue about whether or not one board can
- 8 bind a future board with regard to certain types
- 9 of enforcement issues. It's generally not done.
- 10 It's generally frowned upon.
- 11 The idea of having, you know, the range
- 12 of numbers available is to give boards the
- appropriate discretion at the time when the facts
- 14 are in front of them, to weigh whatever issues
- 15 they have to weigh, and to impose the appropriate
- 16 sanction.
- 17 The only reason why we have the numbers
- in the cease and desist order, and any other
- 19 orders that we would impose either in this
- 20 proceeding or any other proceeding, is to advise
- 21 the discharger what their exposure is. And to let
- 22 them know that in the future some range of
- 23 sanction may be available to a board in the event
- that somebody does not comply with the order.
- 25 The problems, and I think the reason

that people have stayed away generally from trying

- 2 to establish caps early on, is that it's hard to
- 3 know what the appropriate cap is. And, two, it
- 4 requires a great deal of precision to get around
- 5 the legal sanctions against trying to establish
- 6 such a cap for the purposes of having one board
- 7 find for a completely separate and future board.
- 8 CHAIRPERSON YOUNG: What legal
- 9 sanctions?
- MR. SATO: Pardon me?
- 11 CHAIRPERSON YOUNG: What legal sanctions
- 12 are you speaking of?
- 13 MR. SATO: Well, in the sense that those
- 14 types of caps are disregarded by the future board.
- 15 So, it's not -- I certainly think that this Board,
- if you were interested, could do it on an advisory
- 17 basis. And say something, you know, we're looking
- 18 at this issue; we believe that, you know, the
- 19 maximum penalties would not be appropriate unless
- the following, you know, bad things occur.
- 21 But to then try to hone it down to a
- 22 particular number, to a particular range, I mean
- we're proposing certainly to do that within our
- 24 stipulated cleanup and abatement orders for the
- 25 next round of folks. And we think that we've come

```
1 up with a number that we think is relatively good.
```

- 2 But that is simply a recommendation by
- 3 the staff. It's not a binding type of document on
- 4 a future board.
- 5 And I'd be happy to address any specific
- 6 questions that Dr. Press or any of the Board
- 7 Members may have about this concept of caps.
- 8 You can certainly take it out of the
- 9 order, too. You could just refer to the statute,
- 10 as well. If the actual number is the thing that's
- 11 scary, simply refer to the statute.
- 12 CHAIRPERSON YOUNG: Okay. Mr. Moylan.
- 13 Mr. Sato took about --
- 14 MR. MOYLAN: My name is Mr. Moylan -- or
- 15 Bill, Bill Moylan. And I live in Los Osos and I
- am, I'm one of the people on agenda item number 4,
- 17 along with my wife and the Wilkersons.
- 18 And I appreciate that Dr. Press was
- 19 concerned about the absolute number of \$5000 a
- 20 day, because that scares most everyone, including
- 21 myself. It's kind of a fear tactic imposed by the
- Water Board, in my opinion.
- 23 And initially CDOs weren't, with those
- 24 kinds of numbers, weren't really meant for
- 25 individual residences. They were meant for big

```
1 polluters like oil companies or canning companies
```

- 2 or trucking companies that were deliberately
- 3 polluting. So the threat of \$5000 a day was
- 4 indeed a deterrent for them.
- 5 But \$5000 a day is ridiculous for an
- 6 individual residence, because it's not just a
- 7 deterrent, it does, in fact, imply that if you do
- 8 decide to apply the \$5000 a day cap, because there
- 9 is a cap there, it's only \$5000 a day, that the
- 10 people would have to vacate the premises in the
- 11 order to -- Matt Thompson, April 28, 2006 when he
- 12 was asked what would we do if we could not afford,
- or if there was no sewer to hook up, he did say
- 14 you'd have to vacate the premises. Absolute
- opposite of what Mr. Reed Sato said to Mr.
- Wilkerson on January 22, 2007, where did you get
- 17 the idea that you would have to vacate the
- 18 premises. And Mr. Wilkerson just couldn't
- 19 remember it. But I had to ask Matt Thompson, did,
- in fact, you say that we'd have to vacate the
- 21 premises on April 28, 2006. And he said, yes, I
- 22 did say that. And I said, thank you.
- So, what I'd like to know is do you
- 24 intend to scare the living daylights out of people
- and have them potentially move from their homes

with \$5000-a-day caps, or, as in the settlement

- 2 agreement that Mr. Reed Sato has proposed, only
- 3 \$100 a day, which sounds like a real deal.
- 4 There's a cap there, too, Mr. Sato.
- 5 So, I'd like to know what is reasonable.
- 6 And what is enough to make people think, we do
- 7 need a sewer; I don't want to get fined. Most
- 8 people already believe that. They do believe that
- 9 we want to have a wastewater treatment facility in
- 10 Los Osos.
- 11 So the issue of having a wastewater
- 12 treatment facility is not an issue. It's already
- 13 a given. We want that. It's just a matter of how
- 14 much it's going to cost and where it's going to
- 15 be. And also the type of system it's going to be.
- Now, I'd like to go back to this cap of
- 17 \$5000 a day, or \$30 a day, or whatever. I think
- 18 it is reasonable to put a cap on cease and desist
- 19 orders for residences. And you have that
- 20 authority, just like Mr. Richards said.
- 21 Thank you.
- 22 CHAIRPERSON YOUNG: Okay, you have
- 23 another minute, almost two minutes. Did you want
- 24 to complete the --
- MR. MOYLAN: Bev.

```
1 MS. De WITT-MOYLAN: Yes. I'm sorry,
```

- 2 I'm having a hard time hearing you.
- 3 CHAIRPERSON YOUNG: You've got a couple
- 4 more minutes.
- 5 MS. De WITT-MOYLAN: Thank you. I think
- 6 what I want to say is the fact that we're having
- 7 this discussion at all demonstrates how
- 8 inappropriate cease and desist orders or other
- 9 orders are to be imposed individually on
- 10 homeowners for a failure of government.
- 11 My husband and I signed a settlement
- 12 agreement. And that settlement agreement was that
- 13 we agree to hook up to a wastewater treatment
- 14 facility when one was available. That is
- something that a homeowner can do. That is
- something that a homeowner can afford.
- 17 If a homeowner deciding when a
- 18 wastewater treatment facility was available that
- 19 they did not want to hook up, if they refused to
- 20 hook up, then a cease and desist order would be
- 21 appropriate. But to impose any find on us at this
- 22 stage of the game is just ridiculous. We have no
- 23 way of complying with an order that tells us we
- have to do something that doesn't exist.
- 25 So I want to say that I take this very

```
1 seriously. I know that people that I know in our
```

- 2 town take it very seriously. And I have to say
- 3 that I felt a little bit insulted, or maybe more
- 4 than a little bit insulted, by Mr. Jeffries'
- 5 comments regarding his observations and reading
- 6 our testimony at our hearing. To say that it
- 7 interfered with his time with his video player;
- 8 and that he had to squeeze it in during one of his
- 9 programs.
- 10 We have lived under this \$5000-a-day
- 11 fine for I don't know how many months, over a
- 12 year, since January 30, 2006. We take it very
- 13 seriously.
- 14 And I think the last thing that I would
- 15 like to say is why wasn't this discussion taken up
- in January 2006. Many people have suffered
- 17 tremendously just from the idea of having this
- 18 \$5000-a-day fine, of having to leave our homes.
- 19 It's very real to us. And I hope that you take it
- 20 more seriously than it sounds like some of you
- 21 have. Thank you.
- MS. SULLIVAN: I would like an
- 23 opportunity to address this on behalf of the
- 24 Wilkersons.
- 25 CHAIRPERSON YOUNG: You do, yeah, you

```
have four minutes.
```

- MS. SULLIVAN: All right.
- 3 CHAIRPERSON YOUNG: Okay, go ahead.
- 4 MS. SULLIVAN: My name is Shaunna
- 5 Sullivan. On behalf of the other CDO recipients,
- 6 the Wilkersons, I would like to bring up a couple
- 7 points.
- 8 I appreciate Dr. Press' suggestion of a
- 9 maximum penalty, or a cap on that maximum penalty.
- 10 And I think it's a good one.
- 11 However, I think a maximum penalty is
- 12 really not being considered by this Board. The
- 13 real maximum penalty is requiring people to cease
- 14 discharge as of January 2011, which will require
- 15 them to vacate their homes.
- And I would like the opportunity to
- 17 cross-examine Mr. Sato on that point, as well.
- 18 But I'd also like to bring up that if you're going
- 19 to consider a cap on the dollar amount, I would
- 20 suggest that you consider a cap on the maximum
- 21 penalty that we would suffer, which is enjoining
- us from living in our homes come January 2011.
- And I'd also like to know, since staff
- 24 is taking the position that regardless of what the
- 25 CDO states, that they can still charge a daily

```
liability for basin plan violations, is that in
 1
         addition to whatever amount is on the CDO?
 2
         is meant with the statements made in the staff
 3
 4
         report that needed a proposed settlement -- cease
 5
         and desist orders that will need past or ongoing
 6
         daily liability for basin plan violations. Is
         that an additional amount you'll charge on top of
         what you're talking about right now?
 8
                   CHAIRPERSON YOUNG: Mr. Richards, the
         answer to that is yes, right? The CDOs --
10
                   MR. RICHARDS: That's right. There is -
11
12
13
                   CHAIRPERSON YOUNG: -- with the ongoing
14
         basin plan.
15
                   MR. RICHARDS: No, there are any number
         of -- first of all there's nothing in the proposed
16
17
         CDOs that talks about the amount of liability. It
         simply says -- if I'm on the right document --
18
19
         down at the bottom in bold type it says: Failure
20
         to comply with the provisions of this order may
21
         subject the discharger to further enforcement
22
         action, including assessment of civil liability
```

and referral to the Attorney General for

injunctive relief and civil or criminal

23

24

25

under section 13268 or 13350 of the Water Code,

```
liability."
```

And that's sort of a -- that is the

standard language that's used in regional board

orders to indicate the fact that these orders are

enforceable in subsequent proceedings.

And the cited sections of the Water Code provide for civil liability; and occasionally criminal liability for violation. For instance, falsification of a monitoring report to a regional board can be referred to the district attorney for criminal prosecution.

That does not set any particular liability. The fact is that the statute does allow the regional board to assess up to \$5000 a day for various violations. One of those violations is discharge in violation of an enforcement order, either a cease and desist order or a cleanup and abatement order.

Therefore, any person who violates the terms of a cease and desist order is subject to liability of up to \$5000 per day for that violation.

Another basis for civil liability is a

discharge in violation of a prohibition. The

maximum liability is the same, is \$5000 per day

```
1 for each day of violation of a basin plan
```

- 2 prohibition.
- 3 CHAIRPERSON YOUNG: So I think --
- 4 MR. RICHARDS: Persons discharging to
- 5 septic systems in the Los Osos area have been
- 6 subject to a potential maximum liability of \$5000
- 7 a day for every day since 1988 in which they have
- 8 discharged to septic systems.
- 9 CHAIRPERSON YOUNG: And that liability
- is not modified or waived or dispensed --
- MR. RICHARDS: That is --
- 12 CHAIRPERSON YOUNG: -- upon the issuance
- of the cease and desist order --
- 14 MR. RICHARDS: No. The cease and desist
- order adds an additional obligation to do
- 16 specified things by specified dates. And
- 17 violation of those requirements is subject to a
- 18 separate assessment of civil liability.
- 19 CHAIRPERSON YOUNG: Okay. Yes.
- 20 MR. THOMAS: I just wanted to clarify,
- 21 Mr. Richards, that regardless of what this Board
- 22 can put into this cleanup and abatement order, or
- 23 what this Board says in adopting this order, or
- even if they were to do something else, adopt a
- 25 resolution, say, with their opinion about what a

1 maximum fine should be, it does not trump the law

- 2 in any way.
- MR. RICHARDS: That's true.
- 4 MR. THOMAS: A future board --
- 5 MR. RICHARDS: When the future board
- 6 comes to look at some future potential violation
- 7 it will have the full discretion provided by the
- 8 law. Now, as I indicated before, if this Board
- 9 has made findings about the appropriate level of
- 10 liability, it would have to address those findings
- and make findings that would supersede them. But
- 12 nothing would preclude it from doing so.
- 13 MR. THOMAS: We're calling it a cap, but
- 14 the cap is what is in the law; a true cap is what
- is in the law.
- MR. RICHARDS: That's right. And the
- 17 maximum liability available to the regional board
- 18 anytime it considers violations of cease and
- 19 desist order, violations of prohibitions and a
- 20 variety of other discharge violations is \$5000 per
- 21 day.
- 22 MR. THOMAS: So if the Board were to
- talk about an upper limit now, and put it into
- some document, it would be a preference at this
- point in time. And that's it.

1 BOARD MEMBER PRESS: Excuse me, but that

- 2 would be done with findings. What Mr. Richards is
- 3 saying is that we would need to make findings.
- 4 And that a subsequent board would have to make
- 5 other findings that would then raise that maximum.
- And, again, we have -- I mean it's clear
- 7 we have constraints on what we can do. We are not
- 8 the Legislature; we can't write the law. We're
- 9 given some discretion.
- 10 But what I'm trying to get at is to try
- 11 to, insofar as we are capable, I am trying to
- 12 signal a findings-based policy preference for a
- 13 level of maximum liability that I think is more
- appropriate to the issue than what the maximum
- 15 allowed in the law.
- We cannot control future boards, that's
- 17 clear. We can't rewrite the Water Code, that,
- 18 too, is clear. But we have the discretion,
- 19 according to Mr. Richards, to make findings and
- 20 express this current Board's policy preference.
- 21 And I think we should do that.
- 22 BOARD MEMBER SHALLCROSS: Mr. Chairman.
- 23 CHAIRPERSON YOUNG: Yes.
- 24 BOARD MEMBER SHALLCROSS: I've been sort
- 25 of wordsmithing here on something along the lines

```
1 of what Dr. Press is suggesting. And what I came
```

- 2 up with is including a finding that -- I would
- 3 like to include this in the past cease and desist
- 4 orders, too, however that's done -- and it would
- 5 be something like this:
- 6 Because the cease and desist order
- 7 recipient is a residence, this Board finds that
- 8 any penalties imposed for failure to comply should
- 9 not exceed \$30 per day unless specific findings
- 10 are made by the Board to justify exceeding that
- 11 amount."
- 12 BOARD MEMBER PRESS: I think you ought
- 13 to add some -- because the Water Code wants
- 14 usually to enumerate things like hardship and
- 15 economic benefit and so on, and so those should be
- 16 enumerated. That more than that would impose too
- much hardship; that's one finding.
- 18 Another finding is that that level --
- 19 CHAIRPERSON YOUNG: More clearly relates
- 20 to the economic advantage --
- 21 BOARD MEMBER PRESS: Yes. Well, that
- 22 was the next point.
- 23 CHAIRPERSON YOUNG: Right.
- 24 BOARD MEMBER PRESS: Is that economic
- 25 advantage of not being on a sewer is certainly not

```
1 greater than $900 a month in any kind of
```

- 2 reasonable scope.
- 3 So, you've got some deterrents; you've
- 4 got some economic advantage; you've got a
- 5 consideration of hardship. I mean I think it's
- 6 all -- those are good findings. And they are
- 7 findings that the Water Code asks us to make.
- 8 CHAIRPERSON YOUNG: Right. At the time
- 9 that there's a second hearing, not at this time --
- 10 BOARD MEMBER PRESS: Well, we can only
- 11 do at the time. This is the time, this is the
- 12 only time --
- 13 CHAIRPERSON YOUNG: Daniel, this is not
- 14 the time, under the law, for worrying about those
- 15 factors, so --
- BOARD MEMBER PRESS: I understand.
- 17 CHAIRPERSON YOUNG: And you'll confuse
- things by suggesting that every time that the
- 19 Board does something like this, it has to
- 20 entertain that. And it doesn't.
- 21 I think it's -- I agree with you that
- it's appropriate that we signal what we would do
- 23 today, and what factors we think are important. I
- 24 think we should --
- 25 BOARD MEMBER PRESS: That's all I'm

```
doing.
```

- CHAIRPERSON YOUNG: -- have a finding,
- 3 yeah.
- 4 BOARD MEMBER PRESS: That's all I'm
- 5 doing.
- 6 CHAIRPERSON YOUNG: Okay. Yeah, what
- 7 I'd like to do, and I'll go right back to you.
- 8 Ms. Sullivan, you have another couple of
- 9 minutes. I didn't want to cut you off --
- 10 MS. SULLIVAN: Oh, great. Good.
- 11 CHAIRPERSON YOUNG: So, go ahead.
- 12 MS. SULLIVAN: I would like to ask Mr.
- 13 Sato a question --
- 14 CHAIRPERSON YOUNG: Well, the testimony
- 15 phase has ended, so --
- MS. SULLIVAN: Okay, then I'll just make
- 17 the statement: Mr. Sato has told me that he
- 18 believes the Board has the ability and will, if
- 19 they have to, make people move from their
- 20 residence. They will make them vacate the
- 21 residence, and that is the ultimate maximum
- 22 penalty we're looking at.
- MR. SATO: That is not true. And that
- 24 is also a settlement -- any kind of communication
- 25 I've had with Ms. Sullivan --

1 CHAIRPERSON YOUNG: Okay, Mr. Sato. Mr.

- 2 Sato.
- 3 MR. SATO: -- is a settlement
- 4 communication.
- 5 CHAIRPERSON YOUNG: Mr. Sato, okay.
- 6 MR. SATO: And that would be an
- 7 unethical disclosure of any conversation that I've
- 8 had with her.
- 9 MS. SULLIVAN: There's been a complete
- 10 waiver of settlements right in your staff report.
- 11 You've attached it and waived any settlement.
- 12 CHAIRPERSON YOUNG: Okay.
- MR. RICHARDS: This is not an
- 14 appropriate forum for this kind of discussion.
- 15 This is --
- 16 CHAIRPERSON YOUNG: Ms. Sullivan, you're
- 17 going to open up a whole thing with he-said, she-
- said, and there's nothing we can do about that.
- 19 MS. SULLIVAN: I --
- 20 CHAIRPERSON YOUNG: If you are going to
- 21 refer to things in the settlement agreement that
- 22 are confidential, I don't know whether they are or
- 23 they aren't, you know we don't do that in --
- MS. SULLIVAN: Okay.
- 25 CHAIRPERSON YOUNG: -- this kind of a

```
1 setting.
```

25

simultaneously.)

2	MS. SULLIVAN: I would just like this
3	Board to consider the ultimate maximum penalty
4	which would be ordering people to move from their
5	homes. And I would like to see this Board say,
6	no, we're not going to do that to you.
7	CHAIRPERSON YOUNG: Ms. Sullivan, is
8	there any language in these two CDOs that says
9	that someone is going to be ordered from their
10	home?
11	MS. SULLIVAN: Yes. If you look under
12	the two statutes that you referenced earlier, the
13	Water Code sections for penalties, and referring
14	to that Attorney General's Office, those refer to
15	a cessation
16	CHAIRPERSON YOUNG: Moving people
17	MS. SULLIVAN: of the prohibition, I
18	mean cessation of the discharge. And if he is not
19	capable of any other way, then it can be to
20	stop, the people will have to move to stop
21	discharging.
22	CHAIRPERSON YOUNG: That's a choice
23	people make. The Code does not say
24	(Audience parties speaking

```
1 CHAIRPERSON YOUNG: Excuse me, the Code
```

- 2 does not say that the Water Board can make anybody
- 3 move from their homes. The Water Code says that
- 4 the Board can order a cease in discharge from a
- 5 prohibited activity. If people want to put in
- 6 some other alternative method to comply with the
- 7 prohibition, they can do so.
- But you're confusing things.
- 9 MS. SULLIVAN: Actually, no. I would
- 10 like to --
- 11 CHAIRPERSON YOUNG: Show me the language
- 12 that says that the Water Board can order somebody
- to move from their home.
- MS. SULLIVAN: It's in the two Code
- 15 sections you just referenced.
- 16 CHAIRPERSON YOUNG: No. Show me. I've
- 17 read them.
- 18 MS. SULLIVAN: I don't have the section
- 19 in front of me. Sorry, I didn't bring it with me.
- BOARD MEMBER SHALLCROSS: Let's move on.
- 21 MS. SULLIVAN: But I do think that
- 22 people shouldn't be forced to the election of
- having to move from their home or face fines.
- 24 Which is the only way they can comply with
- 25 cessation of the discharging.

1	CHAIRPERSON	YOUNG:	Anything	else?

- MS. SULLIVAN: No.
- 3 CHAIRPERSON YOUNG: Okay. Mr. Thomas.
- 4 MR. THOMAS: I just wanted to follow up
- on the conversation that we've been having.
- 6 Actually I wanted to make clear that I agree with
- 7 you, Dr. Press. Where I was going with this was
- 8 that I think that the upper limit that the Board
- 9 indicates should be based on something that's more
- 10 than an arbitrary number, like 30 or 100 or
- 11 whatever that number is.
- 12 And that instead you should reference
- something that's more realistic such as the cost
- of the facility.
- 15 So, the Board's assessment of penalties
- 16 would not be significantly greater than the
- 17 monthly cost of the facility. That's a real
- 18 number. We don't know what that number is, but it
- is a real number.
- 20 BOARD MEMBER PRESS: Well, right, that's
- 21 the problem, is we don't -- I mean, --
- 22 BOARD MEMBER SHALLCROSS: That would --
- 23 I'm sorry.
- 24 BOARD MEMBER PRESS: Well, go ahead. I
- 25 suppose what you could do is you could say that

```
1 you could look at the assessments that were in
```

- 2 place a year and a half ago. I mean, you could
- 3 base it on those. You could take the average of
- 4 assessments in recent years in California. I
- 5 mean, if you want to do it that way. I don't
- 6 know.
- 7 MR. RICHARDS: The problem with any of
- 8 this is that there is no evidence in the record to
- 9 support those findings at this point, because
- 10 there was no testimony offered that would
- 11 establish what these costs would be or might be.
- 12 BOARD MEMBER SHALLCROSS: I think that
- 13 would be covered by whatever finding the board at
- 14 that time would make to impose, to impose
- 15 penalties. That would be a finding they could
- 16 make to impose penalties.
- I don't think we need to do that
- 18 necessarily. I mean that specific.
- 19 MR. THOMAS: I had a suggestion along
- 20 those lines that one thing the Board could
- 21 consider is making a decision on the cease and
- desist orders as they are written now. And at
- item number six, today, you will be considering
- 24 future enforcement actions. And at that time the
- 25 Board could include in whatever the prosecution

```
team's decision is to move forward with
```

- 2 enforcement action, the Board could indicate its
- 3 preference regarding a cap. And give that
- 4 direction to the prosecution team, as far as
- 5 considering that in future actions.
- 6 CHAIRPERSON YOUNG: The question is,
- 7 Daniel and Gary, what --
- 8 BOARD MEMBER PRESS: Yeah, what is to be
- 9 done on these two CDOs. I'm not comfortable with
- 10 the -- just the reference to the statute with the
- 11 maximum penalty in there.
- 12 And since our actions don't bind future
- 13 boards from making their own findings, I don't
- 14 really see why we can't made different findings
- 15 right now --
- 16 CHAIRPERSON YOUNG: John, can't we
- just -- we have evidence that they're homeowners.
- 18 MR. RICHARDS: You have evidence that
- 19 they're homeowners.
- 20 CHAIRPERSON YOUNG: Okay. We have
- 21 evidence that they use septic systems. I think
- 22 there was some testimony about the frequency of
- 23 pumping that would be imposed.
- There hasn't been specific evidence of
- 25 the monthly cost that they would incur --

```
MR. RICHARDS: No.
 1
                   CHAIRPERSON YOUNG: -- if they had to --
 2
                   MR. RICHARDS: -- because --
 3
 4
                   CHAIRPERSON YOUNG: -- we have had in
 5
         other hearings. Is it entirely inappropriate to
 6
         refer to that other testimony?
 7
                   MR. RICHARDS: No. You have, in the
         record, the files of the Regional Board on these
 8
         matters, and the evidence that was adduced in the
 9
         other hearings.
10
                   But to -- we would have to go hunting
11
         for that evidence to try and figure out what the
12
13
         economic benefits might be; and what the levels of
14
         hardship are.
                   I think that -- I mean it's possible to
15
         do that. I think it would be --
16
```

20 CHAIRPERSON YOUNG: Well, I think it was

CHAIRPERSON YOUNG: Well, is there --

MR. RICHARDS: Yeah, it would take some

- 21 during the ACL hearing against the CSD when we
- 22 probably heard that.

time.

17

18

- Gary, have you -- do you want to --
- 24 MR. RICHARDS: I'm not sure if that --
- 25 that's not part of the record of this proceeding.

1

22

23

24

25

CHAIRPERSON YOUNG: No, but that's what

I was referring to, that there are other 2 proceedings related to Los Osos where we've had 3 4 testimony in evidence. But then, again, Mr. 5 Hodgin was not part of those. 6 BOARD MEMBER SHALLCROSS: Are you 7 suggesting that we restrict it to the benefit that they would receive by not --8 CHAIRPERSON YOUNG: Well, I was trying to use -- trying to refer to all the evidence that 10 we could to base findings. 11 Gary, can you read what you have so far? 12 BOARD MEMBER SHALLCROSS: Yeah. 13 14 CHAIRPERSON YOUNG: Go ahead. 15 BOARD MEMBER SHALLCROSS: Because the cease and desist order applies to a residence, 16 17 this Board finds that any penalties imposed for 18 failure to comply should not exceed \$30 per day 19 unless specific findings are made by the Board to justify this exceedance. 20 21 And then Dr. Press suggested exceedance

And then Dr. Press suggested exceedance of \$30 per day would likely cause undue hardship, financial hardship; and would be unreasonably -- that's not the right word -- anyway, higher than the benefit.

```
CHAIRPERSON YOUNG: And maybe that is
 1
         the problem. That's where we don't have the
 2
         evidence to support the latter part of those
 3
 4
         findings.
 5
                   BOARD MEMBER SHALLCROSS: Well, that's
 6
         in the law.
 7
                   CHAIRPERSON YOUNG: Well, what you
         wrote; the first sentence you wrote, as stated --
 8
                   BOARD MEMBER SHALLCROSS: Oh, I see.
 9
10
                   CHAIRPERSON YOUNG: -- I think is fine.
                   BOARD MEMBER SHALLCROSS: Okav.
11
                   CHAIRPERSON YOUNG: As far as I'm
12
13
         concerned. And, John, do you find a problem with
14
         that if the Board votes to adopt the CDOs and just
15
         makes this finding?
                   BOARD MEMBER SHALLCROSS: Based on the
16
17
         fact that they're residences.
                   MR. RICHARDS: No, I think the evidence
18
         before the Board could probably justify that
19
         finding.
20
                   CHAIRPERSON YOUNG: Good, okay. So --
21
22
                   BOARD MEMBER HAYASHI: Make the motion.
                   CHAIRPERSON YOUNG: I think we take out,
23
```

Daniel, the part you wanted because we don't have

the evidence in this hearing to support that. But

24

```
1 we leave in the first part that Gary had written.
```

- BOARD MEMBER PRESS: Yeah, well, I'm
- 3 happy with Mr. Shallcross' language.
- 4 CHAIRPERSON YOUNG: Okay.
- 5 BOARD MEMBER PRESS: I mean, personally,
- I feel that there's a prima facie case to be made
- 7 that as homeowners in California 2007 there are
- 8 certain economic limits that speak to the hardship
- 9 factor and speak to the economic advantage factor.
- 10 And those are prima facie evidence, constitutes
- 11 prima facie.
- 12 Anyway, but I'm happy with his language.
- 13 CHAIRPERSON YOUNG: Okay.
- MR. SATO: May I make a comment, Mr.
- 15 Chairman?
- 16 CHAIRPERSON YOUNG: Sure.
- 17 MR. SATO: I just want to point out
- 18 that, you know, the Water Board's enforcement
- 19 policy talks about the weighing of factors with
- 20 regard to the statutes 13350 and 13385. And
- 21 certainly economic benefit is one of those issues
- that people should look at.
- 23 And certainly it is appropriate for this
- 24 Board to instruct future boards that if they want
- 25 to emphasize the consideration of those kinds of

```
factors on a discharger, that would certainly be
1
2
        appropriate.
```

- One of the concerns that everybody has 3 4 with just tying a future penalty just to economic 5 benefit, is that there is really no disincentive 6 for noncompliance. It's simply the cost, your violations continue simply to be the cost of doing business. What happens if people -- there is 8 nothing for somebody to do to come into 10 compliance, that they simply just pay the money, don't stop the discharge, and just pay the money, 11 pay the money, pay the money.
 - Where will you get the compliance with the discharge prohibition if the only factor that you're looking at, or the thing that you want to peg your penalty to is just economic benefit. You'll have no disincentive. And that is set forth in the Water Board's enforcement policy.

CHAIRPERSON YOUNG: Okav. 19

MR. MOYLAN: I'd like to address that. 20

CHAIRPERSON YOUNG: You can. Let me 21

reset it. 22

12

13

14

15

16

17

18

MR. MOYLAN: Mr. Sato was saying what's 23 the incentive for them to comply; they just pay 24 the money, pay the money, pay the money. Even at 25

```
1 $30 a day that's $900 a month. I doubt that there
```

- 2 are more than ten people in this room right now
- 3 that could afford \$900 a month out of pocket
- 4 besides their other living expenses.
- 5 So, that is an incentive. \$30 a day is
- 6 a major incentive. \$5000 a day is a killing
- 7 incentive. \$100 a day is a killing incentive.
- 8 That would be \$3000 a month.
- 9 Nobody wants to go with this as far as
- 10 having to pay fines. I told you before, and I
- 11 still believe most of the people I talk to in Los
- 12 Osos want to get this thing moving ahead. They
- want the County process to move forward.
- So, there is an incentive in the town to
- go forward with this. \$30 a day is still \$900 a
- 16 month. There aren't very many people that can
- 17 even afford that.
- 18 CHAIRPERSON YOUNG: Okay. Ms. Sullivan.
- 19 MS. SULLIVAN: I'll just leave it at
- 20 that.
- 21 CHAIRPERSON YOUNG: Okay.
- MS. SULLIVAN: I think Mr. Moylan
- 23 expressed it quite well.
- 24 CHAIRPERSON YOUNG: All right, Ms. De
- 25 Witt-Moylan, do you want to use your minute?

```
Okay. Well, we can have a motion. We
```

- 2 have some language that's been proposed.
- 3 BOARD MEMBER HAYASHI: But what sentence
- 4 are you going to leave off?
- 5 BOARD MEMBER SHALLCROSS: It's just the
- 6 bit about hardship.
- 7 BOARD MEMBER HAYASHI: Well, read the --
- 8 give me the proposed language or some --
- 9 BOARD MEMBER SHALLCROSS: Okay. Because
- 10 the cease and desist order applies to a residence,
- 11 this Board finds that any penalties imposed for
- 12 failure to comply should not exceed \$30 per day
- 13 unless specific findings are made by the Board to
- justify such an exceedance.
- 15 BOARD MEMBER HAYASHI: That's fine.
- BOARD MEMBER SHALLCROSS: And just to
- 18 make this clear, that doesn't mean that the fines
- 19 would be \$30. They could be up to \$30 a day. So
- it could be \$1 a day. So, just --
- 21 CHAIRPERSON YOUNG: And they could go
- 22 over that if --
- BOARD MEMBER SHALLCROSS: But there
- 24 could be no --
- 25 CHAIRPERSON YOUNG: -- a future board

```
does make specific findings that is warranted.
```

- 2 So, I think the intent here is to kind of signal,
- 3 you know, the Board's appreciation for the fact
- 4 that you are homeowners. And that obviously \$5000
- 5 a day would be exorbitant.
- 6 MR. MOYLAN: To say the least.
- 7 CHAIRPERSON YOUNG: We understand that,
- but that's simply because the law allows that for
- 9 this type of enforcement action.
- 10 So I'm in favor of that language. I
- want to say something before we vote, and that is,
- and, Ms. De Witt-Moylan, you referred to this.
- 13 And I need to make this very clear
- 14 because you said that this action essentially sets
- 15 you down the road to being moved out of your home
- if we don't modify that cap.
- 17 And the public needs to understand
- 18 something. These CDOs, the ones that were
- 19 previously issued, do nothing but set the stage
- for another enforcement hearing, which staff would
- 21 bring at some time that hasn't even been
- 22 determined will exist.
- So the issuance of these CDOs imposes no
- 24 monetary penalty on you unless there's another
- 25 hearing. Okay. Nothing is going to happen other

1 than the deadlines have to be complied with.

- 2 Okay.
- 3 MS. De WITT-MOYLAN: May I just respond?
- 4 CHAIRPERSON YOUNG: No. No.
- Just so everybody knows, I think Ms.
- 6 Schicker and whoever else wanted to speak on
- 7 number 4, the public is not speaking on this
- 8 issue. Only the parties are, because the Board
- 9 asked specific questions of Mr. Sato; and then we
- 10 gave equal time to the other parties.
- 11 MS. SCHICKER: What's the legal statute
- that allows me not to speak?
- 13 CHAIRPERSON YOUNG: Okay, the public --
- 14 any other comments? Okay.
- 15 Go ahead, Mr. Shallcross, did you want
- to -- did you make the motion?
- 17 BOARD MEMBER SHALLCROSS: I move it.
- 18 CHAIRPERSON YOUNG: You second?
- BOARD MEMBER HAYASHI: I second it, with
- that addition.
- 21 CHAIRPERSON YOUNG: Okay, all those in
- 22 favor of the motion with --
- 23 (Ayes.)
- 24 AUDIENCE SPEAKER: Un-legal.
- 25 CHAIRPERSON YOUNG: Any opposed?

1	AUDIENCE	SPEAKER:	I	am.

- 2 BOARD MEMBER SHALLCROSS: And is there
- 3 some way that we can include this language in the
- 4 other -- the previous cease and desist orders?
- 5 How do we do that? Can we amend them?
- 6 CHAIRPERSON YOUNG: Mr. Hodgin, you were
- 7 a no vote?
- 8 BOARD MEMBER HODGIN: No, I was a yes
- 9 vote.
- 10 CHAIRPERSON YOUNG: You were a yes. Did
- 11 anyone vote no?
- BOARD MEMBER SHALLCROSS: No.
- 13 CHAIRPERSON YOUNG: Okay. All right.
- 14 MR. SATO: Mr. Chairman, point of
- 15 clarification. Did that motion, was that intended
- 16 to cover both orders?
- 17 CHAIRPERSON YOUNG: Yes. Both of the
- 18 two that were, by the panel recommendation. Okay.
- 19 Now, Mr. Shallcross raises a good point,
- 20 and that is what about the previously issued cease
- 21 and desist orders. And, Mr. Richards, what can
- 22 the Board do about adding -- do we have to reopen
- with a noticed hearing?
- MR. RICHARDS: Yes, that's essentially
- 25 the only way to amend a cease and desist order.

```
1 CHAIRPERSON YOUNG: To add a special 2 finding.
```

- MR. RICHARDS: To add a finding.
- 4 CHAIRPERSON YOUNG: Okay.
- 5 MR. RICHARDS: I think that --
- 6 BOARD MEMBER HAYASHI: We have to open a
- 7 complete hearing?
- 8 MR. RICHARDS: Well, the problem is that
- 9 you -- I mean, here's the problem. You could
- 10 certainly have -- you could propose to amend the
- 11 cease and desist orders to add this finding. And
- 12 the notice would go forth that the cease and
- 13 desist orders would be reconsidered to add that
- 14 particular finding.
- 15 But the problem is that it would require
- a hearing, and as we've seen, it's very difficult
- 17 to keep people to the issues involved.
- 18 BOARD MEMBER HAYASHI: Why can't we just
- 19 notice it? Why don't we notice it, that we're
- 20 making these findings; that we're going to make
- 21 these retroactive to the ones previous. And if
- 22 any of the parties have a problem let them
- respond. If they don't want to accept it, they
- don't have to accept it.
- 25 MR. RICHARDS: Well, you can try to do

```
1 it by a stipulation.
```

- 2 BOARD MEMBER HAYASHI: Well, then so
- 3 stipulated.
- 4 BOARD MEMBER SHALLCROSS: Let's do it
- 5 that --
- 6 (Laughter.)
- 7 MR. RICHARDS: No. A stipulation
- 8 would -- I mean you could ask the parties who have
- 9 received the cease and desist orders to stipulate
- 10 to the amendment and offer them an opportunity for
- 11 a hearing.
- 12 BOARD MEMBER HAYASHI: Then let's do it
- 13 that way. If they don't want to take it, they
- don't have to take it.
- 15 CHAIRPERSON YOUNG: Okay, I missed that
- last part, but I think that, Gary, we could do
- this offer to amend by stipulation, is that right?
- 18 BOARD MEMBER SHALLCROSS: Would we need
- 19 to have a hearing on that?
- 20 CHAIRPERSON YOUNG: Not --
- 21 BOARD MEMBER SHALLCROSS: If they're
- 22 stipulating, why --
- MR. RICHARDS: Well, if they stipulate
- 24 to the amendment of their cease and desist order
- 25 to add that finding, you would not have to have a

```
1 hearing.
```

- BOARD MEMBER SHALLCROSS: Okay.
- 3 MR. RICHARDS: But you have to offer
- 4 them an opportunity for a hearing.
- 5 BOARD MEMBER SHALLCROSS: Okay, and if
- 6 the hearing's opened up then anything can be
- 7 changed.
- 8 MR. RICHARDS: Then it --
- 9 BOARD MEMBER SHALLCROSS: For just that
- 10 issue.
- 11 MR. RICHARDS: The difficulty is to
- 12 limit the hearing to the issue of that particular
- finding.
- 14 BOARD MEMBER SHALLCROSS: Well, maybe
- 15 staff could come back with a recommendation.
- 16 CHAIRPERSON YOUNG: Okay, and is that
- 17 our staff or the prosecution team that does that?
- 18 This is something --
- 19 BOARD MEMBER SHALLCROSS: Well, the
- cease and desist order is issued by us, not the
- 21 prosecution team.
- 22 CHAIRPERSON YOUNG: Right. But in terms
- of this contact, is it something, Michael, that
- 24 you can approach --
- 25 BOARD MEMBER SHALLCROSS: Yeah, maybe

Τ	Michael
2	(Parties speaking simultaneously.)
3	MR. THOMAS: I have a recommendation.
4	Wait until item number six, where we consider
5	future enforcement actions.
6	CHAIRPERSON YOUNG: Okay. All right, we
7	can take that up then. Thank you, we're done with
8	this agenda item.
9	Why don't we take a break because it is
10	12:00. Dr. Press, take a break? Okay.
11	And when we come back we will start with
12	agenda item number 5. Well, we have to take a
13	break anyway.
14	AUDIENCE SPEAKERS: How long?
15	AUDIENCE SPEAKER: And what time?
16	CHAIRPERSON YOUNG: An hour; one hour.
17	(Whereupon, at 12:01 p.m., the reporter
18	was excused from futher duties and
19	released for the day.)
20	000
21	
22	
23	
24	
25	

CERTIFICATE OF REPORTER

I, RICHARD A. FRIANT, an Electronic
Reporter, do hereby certify that I am a
disinterested person herein; that I recorded the
foregoing Central Coast Regional Water Quality
Control Board Meeting; that it was thereafter
transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, nor in any way interested in outcome of said meeting.

 $$\operatorname{IN}$$ WHEREOF, I have hereunto set my hand this 24th day of May, 2007.