

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL VALLEY REGION**

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**ORDER R5-2014-0011  
NPDES NO. CA0085278**

**WASTE DISCHARGE REQUIREMENTS FOR THE  
CALAVERAS COUNTY WATER DISTRICT AND SIERRA GOLF MANAGEMENT CORPORATION  
FOREST MEADOWS WASTEWATER RECLAMATION PLANT  
CALAVERAS COUNTY**

The following Discharger is subject to waste discharge requirements (WDRs) set forth in this Order:

**Table 1. Discharger Information**

Discharger	Calaveras County Water District and Sierra Golf Management Corporation
Name of Facility	Forest Meadows Wastewater Reclamation Plant
Facility Address	1040 Forest Meadows Drive
	Murphys, CA 95247
	Calaveras County

**Table 2. Discharge Location**

Discharge Point	Effluent Description	Discharge Point Latitude (North)	Discharge Point Longitude (West)	Receiving Water
001	Tertiary Treated Effluent	38° 09' 41" N	120° 24' 51" W	Collierville Powerhouse Effluent Channel

**Table 3. Administrative Information**

This Order was adopted on:	<b>7 February 2014</b>
This Order shall become effective on:	<b>29 March 2014</b>
This Order shall expire on:	<b>1 March 2019</b>
The Discharger shall file a Report of Waste Discharge as an application for reissuance of WDRs in accordance with title 23, California Code of Regulations, and an application for reissuance of a National Pollutant Discharge Elimination System (NPDES) permit no later than:	<b>2 September 2018</b>
The U.S. Environmental Protection Agency (U.S. EPA) and the California Regional Water Quality Control Board, Central Valley Region have classified this discharge as follows:	Minor

I, **PAMELA C. CREEDON**, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of the Order adopted by the California Regional Water Quality Control Board, Central Valley Region, on **7 February 2014**.

*Original Signed By*  
**PAMELA C. CREEDON**, Executive Officer

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## I. FACILITY INFORMATION

Information describing the Calaveras County Water District and Sierra Golf Management Corporation, Forest Meadows Wastewater Reclamation Facility (Facility) is summarized in Table 1 and in sections I and II of the Fact Sheet (Attachment F). Section I of the Fact Sheet also includes information regarding the Facility's permit application.

## II. FINDINGS

The California Regional Water Quality Control Board, Central Valley Region (hereinafter Central Valley Water Board), finds:

- A. Legal Authorities.** This Order serves as WDRs pursuant to article 4, chapter 4, division 7 of the California Water Code (commencing with section 13260). This Order is also issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. EPA and chapter 5.5, division 7 of the Water Code (commencing with section 13370). It shall serve as an NPDES permit for point source discharges from this Facility to surface waters.
- B. Background and Rationale for Requirements.** The Central Valley Water Board developed the requirements in this Order based on information submitted as part of the application, through monitoring and reporting programs, and other available information. The Fact Sheet (Attachment F), which contains background information and rationale for the requirements in this Order, is hereby incorporated into and constitutes Findings for this Order. Attachments A through E and G through I are also incorporated into this Order.
- C. Provisions and Requirements Implementing State Law.** The provisions/requirements in subsections IV.B, IV.C, and V.B are included to implement State law only. These provisions/requirements are not required or authorized under the federal CWA; consequently, violations of these provisions/requirements are not subject to the enforcement remedies that are available for NPDES violations.
- D. Monitoring and Reporting.** 40 CFR 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorize the Central Valley Water Board to require technical and monitoring reports. The Monitoring and Reporting Program establishes monitoring and reporting requirements to implement federal and State requirements. The Monitoring and Reporting Program is provided in Attachment E.

The technical and monitoring reports in this Order are required in accordance with Water Code section 13267, which states the following in subsection (b)(1), *"In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged discharging, or who proposes to discharge waste within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge, waste outside of its region could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports."*

The Discharger owns and operates the Facility subject to this Order. The monitoring reports required by this Order are necessary to determine compliance with this Order. The need for the monitoring reports is discussed in the Fact Sheet.

- E. Notification of Interested Parties.** The Central Valley Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe WDRs for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Details of the notification are provided in the Fact Sheet.
- F. Consideration of Public Comment.** The Central Valley Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. Details of the Public Hearing are provided in the Fact Sheet.

THEREFORE, IT IS HEREBY ORDERED that Order R5-2008-0058 is rescinded upon the effective date of this Order except for enforcement purposes, and, in order to meet the provisions contained in division 7 of the Water Code (commencing with section 13000) and regulations adopted thereunder, and the provisions of the CWA and regulations and guidelines adopted thereunder, the Discharger shall comply with the requirements in this Order. This action in no way prevents the Central Valley Water Board from taking enforcement action for past violations of the previous Order. If any part of this Order is subject to a temporary stay of enforcement, unless otherwise specified, the Discharger shall comply with the analogous portions of the previous Order, which shall remain in effect for all purposes during the pendency of the stay.

### III. DISCHARGE PROHIBITIONS

- A.** Discharge of wastewater at a location or in a manner different from that described in this Order is prohibited.
- B.** The by-pass or overflow of wastes to surface waters is prohibited, except as allowed by Federal Standard Provisions I.G. and I.H. (Attachment D).
- C.** Neither the discharge nor its treatment shall create a nuisance as defined in section 13050 of the Water Code.
- D.** The Discharger shall not allow pollutant-free wastewater to be discharged into the treatment or disposal system in amounts that significantly diminish the system's capability to comply with this Order. Pollutant-free wastewater means rainfall, groundwater, cooling waters, and condensates that are essentially free of pollutants.
- E.** The discharge of tertiary treated wastewater at Discharge Point 001 is prohibited when the storage reservoir has 3.9 feet or more of available freeboard.
- F.** The discharge of tertiary treated wastewater at Discharge Point 001 is prohibited except from 1 December to 15 May.
- G.** The discharge of tertiary treated wastewater at Discharge Point 001 is prohibited until the Discharger has complied with Special Provisions VI.C.4.c and the Executive Officer has authorized the initiation of discharge in writing.

**IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS**

**A. Effluent Limitations – Discharge Point 001**

**1. Final Effluent Limitations – Discharge Point 001**

When discharging to surface water, the Discharger shall maintain compliance with the following effluent limitations at Discharge Point 001, with compliance measured at Monitoring Location EFF-001 as described in the Monitoring and Reporting Program, Attachment E:

- a. The Discharger shall maintain compliance with the effluent limitations specified in Table 4:

**Table 4. Effluent Limitations**

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
<b>Conventional Pollutants</b>						
Biochemical Oxygen Demand (5-day @ 20°C)	mg/L	10	15	20	--	--
	lbs/day <sup>1</sup>	70	105	140	--	--
pH	standard units	--	--	--	6.5	8.5
Total Suspended Solids	mg/L	10	15	20	--	--
	lbs/day <sup>1</sup>	70	105	140	--	--
<b>Priority Pollutants</b>						
Copper, Total Recoverable	µg/L	2.5	--	4.9	--	--
Cyanide, Total (as CN)	µg/L	143	--	286	--	--
Lead, Total Recoverable	µg/L	0.52	--	1.0	--	--
Zinc, Total Recoverable	µg/L	23	--	47	--	--
<b>Non-Conventional Pollutants</b>						
Ammonia Nitrogen, Total (as N)	mg/L	13	--	27	--	--
	lbs/day <sup>1</sup>	90	--	190	--	--

<sup>1</sup> Based on an average daily discharge flow of 0.84 million gallons per day (MGD).

- b. **Percent Removal:** The average monthly percent removal of 5-day biochemical oxygen demand (BOD<sub>5</sub>) and total suspended solids (TSS) shall not be less than 85 percent.
- c. **Acute Whole Effluent Toxicity.** Survival of aquatic organisms in 96-hour bioassays of undiluted waste shall be no less than:
  - i. 70%, minimum for any one bioassay; and
  - ii. 90%, median for any three consecutive bioassays.
- d. **Total Coliform Organisms.** Effluent total coliform organisms shall not exceed:
  - i. 2.2 most probable number (MPN) per 100 mL, as a 7-day median;
  - ii. 23 MPN/100 mL, more than once in any 30-day period; and
  - iii. 240 MPN/100 mL, at any time.

- e. **Average Daily Discharge Flow.** The average daily discharge flow shall not exceed 0.84 MGD.

**2. Interim Effluent Limitations – Not Applicable**

**B. Land Discharge Specifications – Not Applicable**

Land Discharge Specifications for the Facility are included in WDR Order 5-00-066.

**C. Recycling Specifications – Not Applicable**

Recycling Specifications for the Facility are included in WDR Order 5-00-066.

**V. RECEIVING WATER LIMITATIONS**

**A. Surface Water Limitations**

The discharge shall not cause the following in the Collierville Powerhouse Effluent Channel:

1. **Bacteria.** The fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, to exceed a geometric mean of 200 MPN/100 mL, nor more than 10 percent of the total number of fecal coliform samples taken during any 30-day period to exceed 400 MPN/100 mL.
2. **Biostimulatory Substances.** Water to contain biostimulatory substances which promote aquatic growths in concentrations that cause nuisance or adversely affect beneficial uses.
3. **Chemical Constituents.** Chemical constituents to be present in concentrations that adversely affect beneficial uses.
4. **Color.** Discoloration that causes nuisance or adversely affects beneficial uses.
5. **Dissolved Oxygen:**
  - a. The monthly median of the mean daily dissolved oxygen concentration to fall below 85 percent of saturation in the main water mass;
  - b. The 95 percentile dissolved oxygen concentration to fall below 75 percent of saturation; nor
  - c. The dissolved oxygen concentration to be reduced below 7.0 mg/L at any time.
6. **Floating Material.** Floating material to be present in amounts that cause nuisance or adversely affect beneficial uses.
7. **Oil and Grease.** Oils, greases, waxes, or other materials to be present in concentrations that cause nuisance, result in a visible film or coating on the surface of the water or on objects in the water, or otherwise adversely affect beneficial uses.
8. **pH.** The pH to be depressed below 6.5 nor raised above 8.5.
9. **Pesticides:**
  - a. Pesticides to be present, individually or in combination, in concentrations that adversely affect beneficial uses;
  - b. Pesticides to be present in bottom sediments or aquatic life in concentrations that adversely affect beneficial uses;
  - c. Total identifiable persistent chlorinated hydrocarbon pesticides to be present in the water column at concentrations detectable within the accuracy of analytical methods approved by USEPA or the Executive Officer;

- d. Pesticide concentrations to exceed those allowable by applicable antidegradation policies (see State Water Board Resolution No. 68-16 and 40 CFR 131.12.);
  - e. Pesticide concentrations to exceed the lowest levels technically and economically achievable;
  - f. Pesticides to be present in concentration in excess of the maximum contaminant levels set forth in CCR, Title 22, division 4, chapter 15; nor
  - g. Thiobencarb to be present in excess of 1.0 µg/L.
10. **Radioactivity:**
- a. Radionuclides to be present in concentrations that are harmful to human, plant, animal, or aquatic life nor that result in the accumulation of radionuclides in the food web to an extent that presents a hazard to human, plant, animal, or aquatic life.
  - b. Radionuclides to be present in excess of the maximum contaminant levels (MCLs) specified in Table 64442 of section 64442 and Table 64443 of section 64443 of Title 22 of the California Code of Regulations.
11. **Suspended Sediments.** The suspended sediment load and suspended sediment discharge rate of surface waters to be altered in such a manner as to cause nuisance or adversely affect beneficial uses.
12. **Settleable Substances.** Substances to be present in concentrations that result in the deposition of material that causes nuisance or adversely affects beneficial uses.
13. **Suspended Material.** Suspended material to be present in concentrations that cause nuisance or adversely affect beneficial uses.
14. **Taste and Odors.** Taste- or odor-producing substances to be present in concentrations that impart undesirable tastes or odors to fish flesh or other edible products of aquatic origin, or that cause nuisance, or otherwise adversely affect beneficial uses.
15. **Temperature.** The natural temperature to be increased by more than 5°F.
16. **Toxicity.** Toxic substances to be present, individually or in combination, in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.
17. **Turbidity**
- a. Shall not exceed 2 Nephelometric Turbidity Units (NTU) where natural turbidity is less than 1 NTU;
  - b. Shall not increase more than 1 NTU where natural turbidity is between 1 and 5 NTUs;
  - c. Shall not increase more than 20 percent where natural turbidity is between 5 and 50 NTUs;
  - d. Shall not increase more than 10 NTU where natural turbidity is between 50 and 100 NTUs; nor
  - e. Shall not increase more than 10 percent where natural turbidity is greater than 100 NTUs.

**B. Groundwater Limitations – Not Applicable**

Groundwater Limitations for the Facility are included in WDR Order 5-00-066.

## VI. PROVISIONS

### A. Standard Provisions

1. The Discharger shall comply with all Standard Provisions included in Attachment D.
2. The Discharger shall comply with the following provisions. In the event that there is any conflict, duplication, or overlap between provisions specified by this Order, the more stringent provision shall apply:
  - a. If the Discharger's wastewater treatment plant is publicly owned or subject to regulation by California Public Utilities Commission, it shall be supervised and operated by persons possessing certificates of appropriate grade according to Title 23, CCR, division 3, chapter 26.
  - b. After notice and opportunity for a hearing, this Order may be terminated or modified for cause, including, but not limited to:
    - i. violation of any term or condition contained in this Order;
    - ii. obtaining this Order by misrepresentation or by failing to disclose fully all relevant facts;
    - iii. a change in any condition that requires either a temporary or permanent reduction or elimination of the authorized discharge; and
    - iv. a material change in the character, location, or volume of discharge.

The causes for modification include:

- *New regulations.* New regulations have been promulgated under section 405(d) of the CWA, or the standards or regulations on which the permit was based have been changed by promulgation of amended standards or regulations or by judicial decision after the permit was issued.
- *Land application plans.* When required by a permit condition to incorporate a land application plan for beneficial reuse of sewage sludge, to revise an existing land application plan, or to add a land application plan.
- *Change in sludge use or disposal practice.* Under 40 CFR 122.62(a)(1), a change in the Discharger's sludge use or disposal practice is a cause for modification of the permit. It is cause for revocation and reissuance if the Discharger requests or agrees.

The Central Valley Water Board may review and revise this Order at any time upon application of any affected person or the Central Valley Water Board's own motion.

- c. If a toxic effluent standard or prohibition (including any scheduled compliance specified in such effluent standard or prohibition) is established under section 307(a) of the CWA, or amendments thereto, for a toxic pollutant that is present in the discharge authorized herein, and such standard or prohibition is more stringent than any limitation upon such pollutant in this Order, the Central Valley Water Board will revise or modify this Order in accordance with such toxic effluent standard or prohibition.

The Discharger shall comply with effluent standards and prohibitions within the time provided in the regulations that establish those standards or prohibitions, even if this Order has not yet been modified.

- d. This Order shall be modified, or alternately revoked and reissued, to comply with any applicable effluent standard or limitation issued or approved under sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a)(2) of the CWA, if the effluent standard or limitation so issued or approved:
  - i. Contains different conditions or is otherwise more stringent than any effluent limitation in the Order; or
  - ii. Controls any pollutant limited in the Order.

The Order, as modified or reissued under this paragraph, shall also contain any other requirements of the CWA then applicable.
- e. The provisions of this Order are severable. If any provision of this Order is found invalid, the remainder of this Order shall not be affected.
- f. The Discharger shall take all reasonable steps to minimize any adverse effects to waters of the State or users of those waters resulting from any discharge in violation of this Order. Reasonable steps shall include such accelerated or additional monitoring as necessary to determine the nature and impact of the non-complying discharge.
- g. The Discharger shall ensure compliance with any existing or future pretreatment standard promulgated by USEPA under section 307 of the CWA, or amendment thereto, for any discharge to the municipal system.
- h. A copy of this Order shall be maintained at the discharge facility and be available at all times to operating personnel. Key operating personnel shall be familiar with its content.
- i. Safeguard to electric power failure:
  - i. The Discharger shall provide safeguards to assure that, should there be reduction, loss, or failure of electric power, the discharge shall comply with the terms and conditions of this Order.
  - ii. Upon written request by the Central Valley Water Board, the Discharger shall submit a written description of safeguards. Such safeguards may include alternate power sources, standby generators, retention capacity, operating procedures, or other means. A description of the safeguards provided shall include an analysis of the frequency, duration, and impact of power failures experienced over the past 5 years on effluent quality and on the capability of the Discharger to comply with the terms and conditions of the Order. The adequacy of the safeguards is subject to the approval of the Central Valley Water Board.
  - iii. Should the treatment works not include safeguards against reduction, loss, or failure of electric power, or should the Central Valley Water Board not approve the existing safeguards, the Discharger shall, within 90 days of having been advised in writing by the Central Valley Water Board that the existing safeguards are inadequate, provide to the Central Valley Water Board and USEPA a schedule of compliance for providing safeguards such that in the event of reduction, loss, or failure of electric power, the Discharger shall comply with the terms and conditions of this Order. The schedule of compliance shall, upon approval of the Central Valley Water Board, become a condition of this Order.

- j. The Discharger, upon written request of the Central Valley Water Board, shall file with the Board a technical report on its preventive (failsafe) and contingency (cleanup) plans for controlling accidental discharges, and for minimizing the effect of such events. This report may be combined with that required under the Central Valley Water Board Standard Provision contained in section VI.A.2.i of this Order.

The technical report shall:

- i. Identify the possible sources of spills, leaks, untreated waste by-pass, and contaminated drainage. Loading and storage areas, power outage, waste treatment unit outage, and failure of process equipment, tanks and pipes should be considered.
- ii. Evaluate the effectiveness of present facilities and procedures and state when they became operational.
- iii. Predict the effectiveness of the proposed facilities and procedures and provide an implementation schedule containing interim and final dates when they will be constructed, implemented, or operational.

The Central Valley Water Board, after review of the technical report, may establish conditions which it deems necessary to control accidental discharges and to minimize the effects of such events. Such conditions shall be incorporated as part of this Order, upon notice to the Discharger.

- k. A publicly owned treatment works whose waste flow has been increasing, or is projected to increase, shall estimate when flows will reach hydraulic and treatment capacities of its treatment and disposal facilities. The projections shall be made in January, based on the last 3 years' average dry weather flows, peak wet weather flows and total annual flows, as appropriate. When any projection shows that capacity of any part of the facilities may be exceeded in 4 years, the Discharger shall notify the Central Valley Water Board by 31 January. A copy of the notification shall be sent to appropriate local elected officials, local permitting agencies and the press. Within 120 days of the notification, the Discharger shall submit a technical report showing how it will prevent flow volumes from exceeding capacity or how it will increase capacity to handle the larger flows. The Central Valley Water Board may extend the time for submitting the report.
- l. The Discharger shall submit technical reports as directed by the Executive Officer. All technical reports required herein that involve planning, investigation, evaluation, or design, or other work requiring interpretation and proper application of engineering or geologic sciences, shall be prepared by or under the direction of persons registered to practice in California pursuant to California Business and Professions Code, sections 6735, 7835, and 7835.1. To demonstrate compliance with Title 16, CCR, sections 415 and 3065, all technical reports must contain a statement of the qualifications of the responsible registered professional(s). As required by these laws, completed technical reports must bear the signature(s) and seal(s) of the registered professional(s) in a manner such that all work can be clearly attributed to the professional responsible for the work.
- m. The Central Valley Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387.
- n. For publicly owned treatment works, prior to making any change in the point of discharge, place of use, or purpose of use of treated wastewater that results in a

permanent decrease of flow in any portion of a watercourse, the Discharger must file a petition with the State Water Board, Division of Water Rights, and receive approval for such a change. (Water Code section 1211).

- o. Failure to comply with provisions or requirements of this Order, or violation of other applicable laws or regulations governing discharges from this facility, may subject the Discharger to administrative or civil liabilities, criminal penalties, and/or other enforcement remedies to ensure compliance. Additionally, certain violations may subject the Discharger to civil or criminal enforcement from appropriate local, state, or federal law enforcement entities.
- p. In the event the Discharger does not comply or will be unable to comply for any reason, with any prohibition, effluent limitation, or receiving water limitation of this Order, the Discharger shall notify the Central Valley Water Board by telephone (916) 464-3291 within 24 hours of having knowledge of such noncompliance, and shall confirm this notification in writing within five days, unless the Central Valley Water Board waives confirmation. The written notification shall state the nature, time, duration, and cause of noncompliance, and shall describe the measures being taken to remedy the current noncompliance and prevent recurrence including, where applicable, a schedule of implementation. Other noncompliance requires written notification as above at the time of the normal monitoring report.
- q. In the event of any change in control or ownership of land or waste discharge facilities presently owned or controlled by the Discharger, the Discharger shall notify the succeeding owner or operator of the existence of this Order by letter, a copy of which shall be immediately forwarded to the Central Valley Water Board.

To assume operation under this Order, the succeeding owner or operator must apply in writing to the Executive Officer requesting transfer of the Order. The request must contain the requesting entity's full legal name, the state of incorporation if a corporation, address and telephone number of the persons responsible for contact with the Central Valley Water Board and a statement. The statement shall comply with the signatory and certification requirements in the federal Standard Provisions (Attachment D, section V.B) and state that the new owner or operator assumes full responsibility for compliance with this Order. Failure to submit the request shall be considered a discharge without requirements, a violation of the Water Code. Transfer shall be approved or disapproved in writing by the Executive Officer.

## **B. Monitoring and Reporting Program (MRP) Requirements**

The Discharger shall comply with the MRP, and future revisions thereto, in Attachment E.

## **C. Special Provisions**

### **1. Reopener Provisions**

- a. Conditions that necessitate a major modification of a permit are described in 40 CFR 122.62, including, but not limited to:
  - i. If new or amended applicable water quality standards are promulgated or approved pursuant to section 303 of the CWA, or amendments thereto, this permit may be reopened and modified in accordance with the new or amended standards.

- ii. When new information, that was not available at the time of permit issuance, would have justified different permit conditions at the time of issuance.
  - b. This Order may be reopened for modification, or revocation and reissuance, as a result of the detection of a reportable priority pollutant generated by special conditions included in this Order. These special conditions may be, but are not limited to, fish tissue sampling, whole effluent toxicity, monitoring requirements on internal waste stream(s), and monitoring for surrogate parameters. Additional requirements may be included in this Order as a result of the special condition monitoring data.
  - c. **Whole Effluent Toxicity.** As a result of a Toxicity Reduction Evaluation (TRE), this Order may be reopened to include a numeric chronic toxicity limitation, a new acute toxicity limitation, and/or a limitation for a specific toxicant identified in the TRE. Additionally, if the State Water Board revises the SIP's toxicity control provisions that would require the establishment of numeric chronic toxicity effluent limitations, this Order may be reopened to include a numeric chronic toxicity effluent limitation based on the new provisions.
  - d. **Water Effects Ratios (WER) and Metal Translators.** A default WER of 1.0 has been used in this Order for calculating criteria for applicable inorganic constituents. In addition, default dissolved-to-total metal translators have been used to convert water quality objectives from dissolved to total recoverable when developing effluent limitations for copper, lead, and zinc. If the Discharger performs studies to determine site-specific WERs and/or site-specific dissolved-to-total metal translators, this Order may be reopened to modify the effluent limitations for the applicable inorganic constituents.
  - e. **Ultraviolet (UV) Disinfection Operating Specifications.** The UV operating specifications in this Order are based on the UV guidelines developed by the National Water Research Institute and American Water Works Association Research Foundation titled, "*Ultraviolet Disinfection Guidelines for Drinking Water and Water Reuse.*" If the Discharger conducts a site-specific UV Engineering study that identifies site-specific UV operating specifications that will achieve the virus inactivation equivalent to Title 22 disinfected tertiary recycled water, this Order may be reopened to modify the UV operating specifications.
- 2. Special Studies, Technical Reports and Additional Monitoring Requirements**

- a. **Chronic Whole Effluent Toxicity.** For compliance with the Basin Plan's narrative toxicity objective, this Order requires the Discharger to conduct chronic whole effluent toxicity (WET) testing, as specified in MRP section V. Furthermore, this Provision requires the Discharger to investigate the causes of, and identify corrective actions to reduce or eliminate effluent toxicity. If the discharge exceeds the numeric toxicity monitoring trigger during accelerated monitoring established in this Provision, the Discharger is required to initiate a TRE in accordance with an approved TRE Work Plan<sup>1</sup>, and take actions to mitigate the impact of the discharge and prevent recurrence of toxicity. A TRE is a site-specific study conducted in a stepwise process to identify the source(s) of toxicity and the effective control measures for effluent toxicity. TREs are designed to identify the causative agents and sources of whole effluent toxicity, evaluate the effectiveness of the toxicity control options, and confirm the reduction in effluent toxicity. This Provision includes procedures for accelerated chronic toxicity monitoring and TRE initiation.

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<sup>1</sup> The Discharger submitted a TRE Work Plan dated 5 August 2008, which meets the requirements of this Order.

- i. **Accelerated Monitoring and TRE Initiation.** When the numeric toxicity monitoring trigger is exceeded during regular chronic toxicity monitoring, and the testing meets all test acceptability criteria, the Discharger shall initiate accelerated monitoring as required in the Accelerated Monitoring Specifications. The Discharger shall initiate a TRE to address effluent toxicity if any WET testing results exceed the numeric toxicity monitoring trigger during accelerated monitoring.
- ii. **Numeric Toxicity Monitoring Trigger.** The numeric toxicity monitoring trigger to initiate a TRE is  $>25 \text{ TUc}$  (where  $\text{TUc} = 100/\text{NOEC}$ ). The monitoring trigger is not an effluent limitation; it is the toxicity threshold at which the Discharger is required to begin accelerated monitoring and initiate a TRE.
- iii. **Accelerated Monitoring Specifications.** If the numeric toxicity monitoring trigger is exceeded during regular chronic toxicity testing, the Discharger shall initiate accelerated monitoring within 14-days of notification by the laboratory of the exceedance. Accelerated monitoring shall consist of four chronic toxicity tests conducted once every two weeks using the species that exhibited toxicity. The following protocol shall be used for accelerated monitoring and TRE initiation:
  - (a) If the results of four consecutive accelerated monitoring tests do not exceed the monitoring trigger, the Discharger may cease accelerated monitoring and resume regular chronic toxicity monitoring. However, notwithstanding the accelerated monitoring results, if there is adequate evidence of effluent toxicity, the Executive Officer may require that the Discharger initiate a TRE.
  - (b) If the source(s) of the toxicity is easily identified (e.g., temporary plant upset), the Discharger shall make necessary corrections to the facility and shall continue accelerated monitoring until four consecutive accelerated tests do not exceed the monitoring trigger. Upon confirmation that the effluent toxicity has been removed, the Discharger may cease accelerated monitoring and resume regular chronic toxicity monitoring.
  - (c) If the result of any accelerated toxicity test exceeds the monitoring trigger, the Discharger shall cease accelerated monitoring and begin a TRE to investigate the cause(s) of, and identify corrective actions to reduce or eliminate effluent toxicity. Within thirty (30) days of notification by the laboratory of any test result exceeding the monitoring trigger during accelerated monitoring, the Discharger shall submit a TRE Action Plan to the Central Valley Water Board including, at minimum:
    - (1) Specific actions the Discharger will take to investigate and identify the cause(s) of toxicity, including a TRE WET monitoring schedule;
    - (2) Specific actions the Discharger will take to mitigate the impact of the discharge and prevent the recurrence of toxicity; and
    - (3) A schedule for these actions.

### 3. Best Management Practices and Pollution Prevention

- a. **Land Disposal Maximization Program.** In an effort to maximize the use of existing land disposal resources as described in Order 5-00-066, the Discharger must continue to irrigate the Forest Meadows Golf Course with reclaimed wastewater during the wintertime when the conditions are suitable for irrigation. In addition, the

Discharger must also utilize on-site leachfields and the emergency storage basin as and when necessary to minimize the surface water discharge and to prevent spills from the storage facility. After an outfall to the Collierville Tunnel has been constructed and the Discharger has been authorized to discharge at Discharge Point 001, the Discharger shall submit annual reports regarding its efforts to maximize land disposal. By **1 November**, annually<sup>2</sup>, the Discharger shall submit a report demonstrating maximization of land application has occurred. The report shall include the following:

- i. An estimate of the amount of carryover of wastewater in the storage reservoir beyond 1 October (i.e., an estimate of wastewater volume utilizing storage capacity) and the reason(s) the carryover is necessary;
  - ii. The number of acres utilized for wastewater irrigation during the summer irrigation season;
  - iii. A detailed description of the efforts taken during the last year to implement new conservation measures and I/I corrective actions measures.
- b. **Salinity Evaluation and Minimization Plan.** The Discharger shall continue to implement its Salinity Evaluation and Minimization Plan to identify and address sources of salinity from the Facility.

#### 4. Construction, Operation and Maintenance Specifications

- a. **Filtration System Operating Specifications.** To ensure the filtration system is operating properly to provide adequate disinfection of the wastewater, the turbidity of the filter effluent measured at Monitoring Location FIL-001 shall not exceed:
  - i. 2 NTU as a daily average,
  - ii. 5 NTU more than 5 percent of the time within a 24-hour period, and
  - iii. 10 NTU, at any time.
- b. **Ultraviolet (UV) Disinfection System Operating Specifications.** The UV disinfection system must be operated in accordance with an operations and maintenance program that assures adequate disinfection, and shall meet the following minimum specifications to provide virus inactivation equivalent to Title 22 Disinfected Tertiary Recycled Water while discharging to surface water.
  - i. **UV Dose.** The minimum hourly average UV dose in the UV reactor shall be 100 millijoules per square centimeter (mJ/cm<sup>2</sup>).
  - ii. **UV Transmittance.** The minimum hourly average UV transmittance (at 254 nanometers) in the wastewater measured at Monitoring Location UVS-001 shall not fall below 55 percent.
  - iii. The lamp sleeves and cleaning system components must be visually inspected per the manufacturer's operations manual for physical wear (scoring, solarization, seal leaks, cleaning fluid levels, etc.) and to check the efficacy of the cleaning system.
  - iv. The lamp sleeves must be cleaned periodically as necessary to meet the UV dose requirements.

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<sup>2</sup> This requirement does not begin until the Discharger has been authorized in writing by the Executive Officer to discharge at Discharge Point 001.

- v. Lamps must be replaced per the manufacturer's operations manual, or sooner, if there are indications the lamps are failing to provide adequate disinfection. Lamp age and lamp replacement records must be maintained.
- c. **Initiation of Surface Water Discharge.** The surface water discharge to the Collierville Powerhouse Effluent Channel via the Collierville Tunnel is contingent upon compliance with the following conditions:
  - i. **Effluent Limitation and Receiving Water Limitation Compliance.** The Discharger shall demonstrate the effluent discharge will comply with the final effluent limitations and not cause violations of the receiving water limitations in sections IV.A.1 and V.A, respectively. To meet this requirement the Discharger shall submit effluent data that adequately supports the demonstration of compliance.
  - ii. **Outfall Pipeline to Collierville Tunnel.** The Discharger shall have completed construction of an outfall pipeline to the Collierville Tunnel. The Discharger shall provide certification of completion by the design engineer.
  - iii. **Continuous Monitoring Systems.** The Discharger shall have complied with Special Provisions VI.C.5.a for continuous monitoring.
  - iv. **Request for Surface Water Discharge.** The Discharger shall submit to the Central Valley Water Board a request for a surface water discharge to the Collierville Powerhouse Effluent Channel via the Collierville Tunnel, which demonstrates compliance with items i, ii, and iii above. The surface water discharge is prohibited until the Executive Officer verifies compliance with this provision and approves the Discharger's request.
- 5. **Special Provisions for Municipal Facilities (POTWs Only)**
  - a. **Continuous Monitoring Systems.** This Order, and the Monitoring and Reporting Program which is a part of this Order, requires that certain parameters be monitored on a continuous basis. The wastewater treatment plant is not staffed on a full time basis. Permit violations or system upsets can go undetected during this period. The Discharger shall establish an electronic system for operator notification for continuous recording device alarms. For existing continuous monitoring systems, the electronic notification system shall be installed prior to initiating the discharge to surface water. For systems installed following permit adoption, the notification system shall be installed simultaneously.
- 6. **Other Special Provisions**
  - a. Wastewater discharged to surface water shall be oxidized, coagulated, filtered, and adequately disinfected pursuant to the Department of Public Health (DPH) reclamation criteria, CCR, Title 22, division 4, chapter 3, (Title 22), or equivalent.
  - b. **Notification of Surface Water Discharge.** Each surface water discharge season (i.e., December – May), prior to the first discharge to the Collierville Tunnel at Discharge Point 001, the Discharger shall notify the Central Valley Water Board in writing at least 1 week prior to initiating the first discharge.
- 7. **Compliance Schedules – Not Applicable**

## VII. COMPLIANCE DETERMINATION

- A. BOD<sub>5</sub> and TSS Effluent Limitations (Sections IV.A.1.a and IV.A.1.b).** Compliance with the final effluent limitations for BOD<sub>5</sub> and TSS required in Limitations and Discharge Requirements section IV.A.1.a shall be ascertained by 24-hour composite samples. Compliance with effluent limitations required in Limitations and Discharge Requirements section IV.A.1.b for percent removal shall be calculated using the arithmetic mean of BOD<sub>5</sub> and TSS in effluent samples collected over a monthly period as a percentage of the arithmetic mean of the values for influent samples collected at approximately the same times during the same period.
- B. Total Coliform Organisms Effluent Limitations (Section IV.A.1.d).** For each day that an effluent sample is collected and analyzed for total coliform organisms, the 7-day median shall be determined by calculating the median concentration of total coliform bacteria in the effluent utilizing the bacteriological results of the last 7 days. For example, if a sample is collected on a Wednesday, the result from that sampling event and all results from the previous 6 days (i.e., Tuesday, Monday, Sunday, Saturday, Friday, and Thursday) are used to calculate the 7-day median. If the 7-day median of total coliform organisms exceeds a most probable number (MPN) of 2.2 per 100 milliliters, the Discharger will be considered out of compliance.
- C. Average Daily Discharge Flow Effluent Limitation (Section IV.A.1.e).** The average daily discharge flow represents the mean of all daily flow values obtained within a calendar day (i.e., midnight through 11:59 PM).
- D. Mass Effluent Limitations.** The mass effluent limitations contained in the Final Effluent Limitations IV.A.1.a are based on the permitted average daily discharge flow and calculated as follows:

$$\text{Mass (lbs/day)} = \text{Flow (MGD)} \times \text{Concentration (mg/L)} \times 8.34 \text{ (conversion factor)}$$

- E. Priority Pollutant Effluent Limitations.** Compliance with effluent limitations for priority pollutants shall be determined in accordance with Section 2.4.5 of the SIP, as follows:
1. Dischargers shall be deemed out of compliance with an effluent limitation, if the concentration of the priority pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reporting level (RL).
  2. Dischargers shall be required to conduct a Pollutant Minimization Program (PMP) in accordance with section 2.4.5.1 of the SIP when there is evidence that the priority pollutant is present in the effluent above an effluent limitation and either:
    - a. A sample result is reported as detected, but not quantified (DNQ) and the effluent limitation is less than the RL; or
    - b. A sample result is reported as non-detect (ND) and the effluent limitation is less than the method detection limit (MDL).
  3. When determining compliance with an average monthly effluent limitation (AMEL) and more than one sample result is available in a month, the discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of DNQ or ND. In those cases, the discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
    - a. The data set shall be ranked from low to high, reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
    - b. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an

even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.

4. If a sample result, or the arithmetic mean or median of multiple sample results, is below the RL, and there is evidence that the priority pollutant is present in the effluent above an effluent limitation and the discharger conducts a PMP (as described in section 2.4.5.1), the discharger shall not be deemed out of compliance.

## ATTACHMENT A – DEFINITIONS

### **Arithmetic Mean ( $\mu$ )**

Also called the average, is the sum of measured values divided by the number of samples. For ambient water concentrations, the arithmetic mean is calculated as follows:

Arithmetic mean =  $\mu = \Sigma x / n$                       where:  $\Sigma x$  is the sum of the measured ambient water concentrations, and  $n$  is the number of samples.

### **Average Monthly Effluent Limitation (AMEL)**

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

### **Average Weekly Effluent Limitation (AWEL)**

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

### **Bioaccumulative**

Those substances taken up by an organism from its surrounding medium through gill membranes, epithelial tissue, or from food and subsequently concentrated and retained in the body of the organism.

### **Carcinogenic**

Pollutants are substances that are known to cause cancer in living organisms.

### **Coefficient of Variation (CV)**

CV is a measure of the data variability and is calculated as the estimated standard deviation divided by the arithmetic mean of the observed values.

### **Daily Discharge**

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in the permit), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

### **Detected, but Not Quantified (DNQ)**

DNQ are those sample results less than the RL, but greater than or equal to the laboratory's MDL. Sample results reported as DNQ are estimated concentrations.

### **Dilution Credit**

Dilution Credit is the amount of dilution granted to a discharge in the calculation of a water quality-based effluent limitation, based on the allowance of a specified mixing zone. It is calculated from the dilution ratio or determined through conducting a mixing zone study or modeling of the discharge and receiving water.

**Effluent Concentration Allowance (ECA)**

ECA is a value derived from the water quality criterion/objective, dilution credit, and ambient background concentration that is used, in conjunction with the coefficient of variation for the effluent monitoring data, to calculate a long-term average (LTA) discharge concentration. The ECA has the same meaning as waste load allocation (WLA) as used in U.S. EPA guidance (Technical Support Document For Water Quality-based Toxics Control, March 1991, second printing, EPA/505/2-90-001).

**Enclosed Bays**

Enclosed Bays means indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between the headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. Enclosed bays include, but are not limited to, Humboldt Bay, Bodega Harbor, Tomales Bay, Drake's Estero, San Francisco Bay, Morro Bay, Los Angeles-Long Beach Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay. Enclosed bays do not include inland surface waters or ocean waters.

**Estimated Chemical Concentration**

The estimated chemical concentration that results from the confirmed detection of the substance by the analytical method below the ML value.

**Estuaries**

Estuaries means waters, including coastal lagoons, located at the mouths of streams that serve as areas of mixing for fresh and ocean waters. Coastal lagoons and mouths of streams that are temporarily separated from the ocean by sandbars shall be considered estuaries. Estuarine waters shall be considered to extend from a bay or the open ocean to a point upstream where there is no significant mixing of fresh water and seawater. Estuarine waters included, but are not limited to, the Sacramento-San Joaquin Delta, as defined in Water Code section 12220, Suisun Bay, Carquinez Strait downstream to the Carquinez Bridge, and appropriate areas of the Smith, Mad, Eel, Noyo, Russian, Klamath, San Diego, and Otay rivers. Estuaries do not include inland surface waters or ocean waters.

**Inland Surface Waters**

All surface waters of the state that do not include the ocean, enclosed bays, or estuaries.

**Instantaneous Maximum Effluent Limitation**

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

**Instantaneous Minimum Effluent Limitation**

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

**Maximum Daily Effluent Limitation (MDEL)**

The highest allowable daily discharge of a pollutant, over a calendar day (or 24-hour period). For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the arithmetic mean measurement of the pollutant over the day.

**Median**

The middle measurement in a set of data. The median of a set of data is found by first arranging the measurements in order of magnitude (either increasing or decreasing order). If the number of

measurements (n) is odd, then the median =  $X_{(n+1)/2}$ . If n is even, then the median =  $(X_{n/2} + X_{(n/2)+1})/2$  (i.e., the midpoint between the n/2 and n/2+1).

### **Method Detection Limit (MDL)**

MDL is the minimum concentration of a substance that can be measured and reported with 99 percent confidence that the analyte concentration is greater than zero, as defined in 40 C.F.R. part 136, Attachment B, revised as of July 3, 1999.

### **Minimum Level (ML)**

ML is the concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

### **Mixing Zone**

Mixing Zone is a limited volume of receiving water that is allocated for mixing with a wastewater discharge where water quality criteria can be exceeded without causing adverse effects to the overall water body.

### **Not Detected (ND)**

Sample results which are less than the laboratory's MDL.

### **Ocean Waters**

The territorial marine waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. Discharges to ocean waters are regulated in accordance with the State Water Board's California Ocean Plan.

### **Persistent Pollutants**

Persistent pollutants are substances for which degradation or decomposition in the environment is nonexistent or very slow.

### **Pollutant Minimization Program (PMP)**

PMP means waste minimization and pollution prevention actions that include, but are not limited to, product substitution, waste stream recycling, alternative waste management methods, and education of the public and businesses. The goal of the PMP shall be to reduce all potential sources of a priority pollutant(s) through pollutant minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the water quality-based effluent limitation. Pollution prevention measures may be particularly appropriate for persistent bioaccumulative priority pollutants where there is evidence that beneficial uses are being impacted. The Central Valley Water Board may consider cost effectiveness when establishing the requirements of a PMP. The completion and implementation of a Pollution Prevention Plan, if required pursuant to Water Code section 13263.3(d), shall be considered to fulfill the PMP requirements.

### **Pollution Prevention**

Pollution Prevention means any action that causes a net reduction in the use or generation of a hazardous substance or other pollutant that is discharged into water and includes, but is not limited to, input change, operational improvement, production process change, and product reformulation (as defined in Water Code section 13263.3). Pollution prevention does not include actions that merely shift a pollutant in wastewater from one environmental medium to another environmental medium, unless clear environmental benefits of such an approach are identified to the satisfaction of the State Water Resources Control Board (State Water Board) or Central Valley Water Board.

**Satellite Collection System**

The portion, if any, of a sanitary sewer system owned or operated by a different public agency than the agency that owns and operates the wastewater treatment facility that a sanitary sewer system is tributary to.

**Source of Drinking Water**

Any water designated as municipal or domestic supply (MUN) in a Central Valley Water Board Basin Plan.

**Standard Deviation ( $\sigma$ )**

Standard Deviation is a measure of variability that is calculated as follows:

$$\sigma = (\sum[(x - \mu)^2]/(n - 1))^{0.5}$$

where:

x is the observed value;

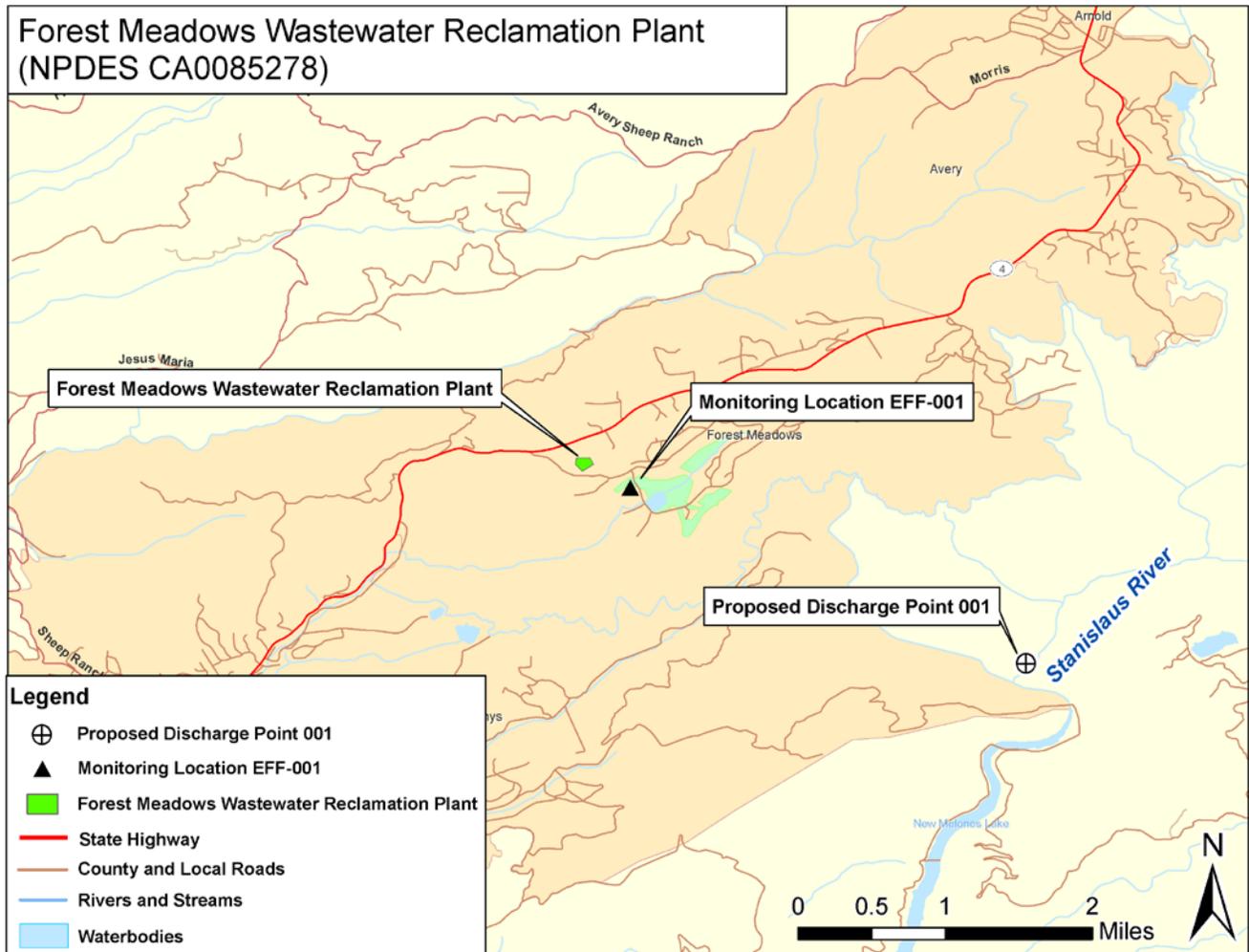
$\mu$  is the arithmetic mean of the observed values; and

n is the number of samples.

**Toxicity Reduction Evaluation (TRE)**

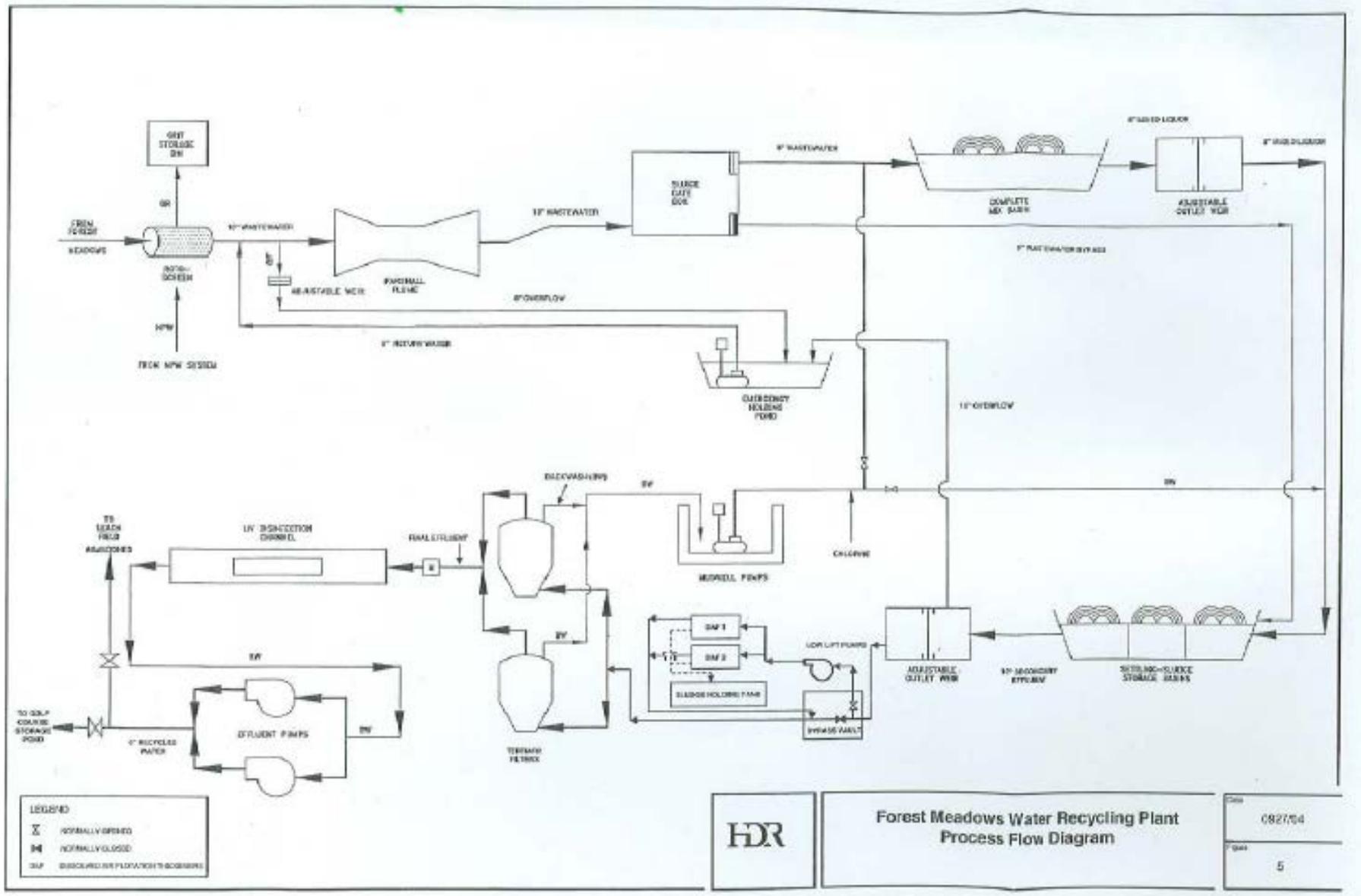
TRE is a study conducted in a step-wise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.)

**ATTACHMENT B – MAP**





ATTACHMENT C – FLOW SCHEMATIC



TENTATIVE ORDER

## ATTACHMENT D – STANDARD PROVISIONS

### I. STANDARD PROVISIONS – PERMIT COMPLIANCE

#### A. Duty to Comply

1. The Discharger must comply with all of the conditions of this Order. Any noncompliance constitutes a violation of the Clean Water Act (CWA) and the California Water Code and is grounds for enforcement action, for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application. (40 C.F.R. § 122.41(a).)
2. The Discharger shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants and with standards for sewage sludge use or disposal established under Section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. (40 C.F.R. § 122.41(a)(1).)

#### B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this Order. (40 C.F.R. § 122.41(c).)

#### C. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. (40 C.F.R. § 122.41(d).)

#### D. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Discharger only when necessary to achieve compliance with the conditions of this Order. (40 C.F.R. § 122.41(e).)

#### E. Property Rights

1. This Order does not convey any property rights of any sort or any exclusive privileges. (40 C.F.R. § 122.41(g).)
2. The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations. (40 C.F.R. § 122.5(c).)

#### F. Inspection and Entry

The Discharger shall allow the Central Valley Water Board, State Water Board, U.S. EPA, and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to (40 C.F.R. § 122.41(i); Wat. Code, § 13383):

1. Enter upon the Discharger's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order (40 C.F.R. § 122.41(i)(1));

2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order (40 C.F.R. § 122.41(i)(2));
3. Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order (40 C.F.R. § 122.41(i)(3)); and
4. Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location. (40 C.F.R. § 122.41(i)(4).)

## **G. Bypass**

1. Definitions
  - a. "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility. (40 C.F.R. § 122.41(m)(1)(i).)
  - b. "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production. (40 C.F.R. § 122.41(m)(1)(ii).)
2. Bypass not exceeding limitations. The Discharger may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions listed in Standard Provisions – Permit Compliance I.G.3, I.G.4, and I.G.5 below. (40 C.F.R. § 122.41(m)(2).)
3. Prohibition of bypass. Bypass is prohibited, and the Central Valley Water Board may take enforcement action against a Discharger for bypass, unless (40 C.F.R. § 122.41(m)(4)(i)):
  - a. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage (40 C.F.R. § 122.41(m)(4)(i)(A));
  - b. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance (40 C.F.R. § 122.41(m)(4)(i)(B)); and
  - c. The Discharger submitted notice to the Central Valley Water Board as required under Standard Provisions – Permit Compliance I.G.5 below. (40 C.F.R. § 122.41(m)(4)(i)(C).)
4. The Central Valley Water Board may approve an anticipated bypass, after considering its adverse effects, if the Central Valley Water Board determines that it will meet the three conditions listed in Standard Provisions – Permit Compliance I.G.3 above. (40 C.F.R. § 122.41(m)(4)(ii).)
5. Notice
  - a. Anticipated bypass. If the Discharger knows in advance of the need for a bypass, it shall submit a notice, if possible at least 10 days before the date of the bypass. (40 C.F.R. § 122.41(m)(3)(i).)

- b. Unanticipated bypass. The Discharger shall submit notice of an unanticipated bypass as required in Standard Provisions - Reporting V.E below (24-hour notice). (40 C.F.R. § 122.41(m)(3)(ii).)

#### **H. Upset**

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the Discharger. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. (40 C.F.R. § 122.41(n)(1).)

1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review. (40 C.F.R. § 122.41(n)(2).)
2. Conditions necessary for a demonstration of upset. A Discharger who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that (40 C.F.R. § 122.41(n)(3)):
  - a. An upset occurred and that the Discharger can identify the cause(s) of the upset (40 C.F.R. § 122.41(n)(3)(i));
  - b. The permitted facility was, at the time, being properly operated (40 C.F.R. § 122.41(n)(3)(ii));
  - c. The Discharger submitted notice of the upset as required in Standard Provisions – Reporting V.E.2.b below (24-hour notice) (40 C.F.R. § 122.41(n)(3)(iii)); and
  - d. The Discharger complied with any remedial measures required under Standard Provisions – Permit Compliance I.C above. (40 C.F.R. § 122.41(n)(3)(iv).)
3. Burden of proof. In any enforcement proceeding, the Discharger seeking to establish the occurrence of an upset has the burden of proof. (40 C.F.R. § 122.41(n)(4).)

## **II. STANDARD PROVISIONS – PERMIT ACTION**

### **A. General**

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition. (40 C.F.R. § 122.41(f).)

### **B. Duty to Reapply**

If the Discharger wishes to continue an activity regulated by this Order after the expiration date of this Order, the Discharger must apply for and obtain a new permit. (40 C.F.R. § 122.41(b).)

### **C. Transfers**

This Order is not transferable to any person except after notice to the Central Valley Water Board. The Central Valley Water Board may require modification or revocation and reissuance of the Order to change the name of the Discharger and incorporate such other

requirements as may be necessary under the CWA and the Water Code. (40 C.F.R. § 122.41(l)(3); § 122.61.)

### **III. STANDARD PROVISIONS – MONITORING**

- A.** Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. (40 C.F.R. § 122.41(j)(1).)
- B.** Monitoring results must be conducted according to test procedures under 40 C.F.R. part 136 or, in the case of sludge use or disposal, approved under 40 C.F.R. part 136 unless otherwise specified in 40 C.F.R. part 503 unless other test procedures have been specified in this Order. (40 C.F.R. § 122.41(j)(4); § 122.44(i)(1)(iv).)

### **IV. STANDARD PROVISIONS – RECORDS**

- A.** Except for records of monitoring information required by this Order related to the Discharger's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by 40 C.F.R. part 503), the Discharger shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Central Valley Water Board Executive Officer at any time. (40 C.F.R. § 122.41(j)(2).)
- B.** Records of monitoring information shall include:
  - 1. The date, exact place, and time of sampling or measurements (40 C.F.R. § 122.41(j)(3)(i));
  - 2. The individual(s) who performed the sampling or measurements (40 C.F.R. § 122.41(j)(3)(ii));
  - 3. The date(s) analyses were performed (40 C.F.R. § 122.41(j)(3)(iii));
  - 4. The individual(s) who performed the analyses (40 C.F.R. § 122.41(j)(3)(iv));
  - 5. The analytical techniques or methods used (40 C.F.R. § 122.41(j)(3)(v)); and
  - 6. The results of such analyses. (40 C.F.R. § 122.41(j)(3)(vi).)
- C.** Claims of confidentiality for the following information will be denied (40 C.F.R. § 122.7(b)):
  - 1. The name and address of any permit applicant or Discharger (40 C.F.R. § 122.7(b)(1)); and
  - 2. Permit applications and attachments, permits and effluent data. (40 C.F.R. § 122.7(b)(2).)

### **V. STANDARD PROVISIONS – REPORTING**

#### **A. Duty to Provide Information**

The Discharger shall furnish to the Central Valley Water Board, State Water Board, or U.S. EPA within a reasonable time, any information which the Central Valley Water Board, State Water Board, or U.S. EPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Discharger shall also furnish to the Central Valley Water Board, State Water Board, or U.S. EPA copies of records required to be kept by this Order. (40 C.F.R. § 122.41(h); Wat. Code, § 13267.)

## **B. Signatory and Certification Requirements**

1. All applications, reports, or information submitted to the Central Valley Water Board, State Water Board, and/or U.S. EPA shall be signed and certified in accordance with Standard Provisions – Reporting V.B.2, V.B.3, V.B.4, and V.B.5 below. (40 C.F.R. § 122.41(k).)
2. All permit applications shall be signed by either a principal executive officer or ranking elected official. For purposes of this provision, a principal executive officer of a federal agency includes: (i) the chief executive officer of the agency, or (ii) a senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., Regional Administrators of U.S. EPA). (40 C.F.R. § 122.22(a)(3).)
3. All reports required by this Order and other information requested by the Central Valley Water Board, State Water Board, or U.S. EPA shall be signed by a person described in Standard Provisions – Reporting V.B.2 above, or by a duly authorized representative of that person. A person is a duly authorized representative only if:
  - a. The authorization is made in writing by a person described in Standard Provisions – Reporting V.B.2 above (40 C.F.R. § 122.22(b)(1));
  - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) (40 C.F.R. § 122.22(b)(2)); and
  - c. The written authorization is submitted to the Central Valley Water Board and State Water Board. (40 C.F.R. § 122.22(b)(3).)
4. If an authorization under Standard Provisions – Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions – Reporting V.B.3 above must be submitted to the Central Valley Water Board and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative. (40 C.F.R. § 122.22(c).)
5. Any person signing a document under Standard Provisions – Reporting V.B.2 or V.B.3 above shall make the following certification:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.” (40 C.F.R. § 122.22(d).)

## **C. Monitoring Reports**

1. Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order. (40 C.F.R. § 122.41(l)(4).)

2. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the Central Valley Water Board or State Water Board for reporting results of monitoring of sludge use or disposal practices. (40 C.F.R. § 122.41(l)(4)(i).)
3. If the Discharger monitors any pollutant more frequently than required by this Order using test procedures approved under 40 C.F.R. part 136, or another method required for an industry-specific waste stream under 40 C.F.R. subchapters N or O, the results of such monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Central Valley Water Board. (40 C.F.R. § 122.41(l)(4)(ii).)
4. Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order. (40 C.F.R. § 122.41(l)(4)(iii).)

**D. Compliance Schedules**

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date. (40 C.F.R. § 122.41(l)(5).)

**E. Twenty-Four Hour Reporting**

1. The Discharger shall report any noncompliance that may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Discharger becomes aware of the circumstances. A written submission shall also be provided within five (5) days of the time the Discharger becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance. (40 C.F.R. § 122.41(l)(6)(i).)
2. The following shall be included as information that must be reported within 24 hours under this paragraph (40 C.F.R. § 122.41(l)(6)(ii)):
  - a. Any unanticipated bypass that exceeds any effluent limitation in this Order. (40 C.F.R. § 122.41(l)(6)(ii)(A).)
  - b. Any upset that exceeds any effluent limitation in this Order. (40 C.F.R. § 122.41(l)(6)(ii)(B).)
3. The Central Valley Water Board may waive the above-required written report under this provision on a case-by-case basis if an oral report has been received within 24 hours. (40 C.F.R. § 122.41(l)(6)(iii).)

**F. Planned Changes**

The Discharger shall give notice to the Central Valley Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when (40 C.F.R. § 122.41(l)(1)):

1. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) (40 C.F.R. § 122.41(l)(1)(i)); or
2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are not subject to effluent limitations in this Order. (40 C.F.R. § 122.41(l)(1)(ii).)

3. The alteration or addition results in a significant change in the Discharger's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. (40 C.F.R. § 122.41(l)(1)(iii).)

**G. Anticipated Noncompliance**

The Discharger shall give advance notice to the Central Valley Water Board or State Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with this Order's requirements. (40 C.F.R. § 122.41(l)(2).)

**H. Other Noncompliance**

The Discharger shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above. (40 C.F.R. § 122.41(l)(7).)

**I. Other Information**

When the Discharger becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Central Valley Water Board, State Water Board, or U.S. EPA, the Discharger shall promptly submit such facts or information. (40 C.F.R. § 122.41(l)(8).)

**VI. STANDARD PROVISIONS – ENFORCEMENT**

- A. The Central Valley Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387.

**VII. ADDITIONAL PROVISIONS – NOTIFICATION LEVELS**

**A. Publicly-Owned Treatment Works (POTWs)**

All POTWs shall provide adequate notice to the Central Valley Water Board of the following (40 C.F.R. § 122.42(b)):

1. Any new introduction of pollutants into the POTW from an indirect discharger that would be subject to sections 301 or 306 of the CWA if it were directly discharging those pollutants (40 C.F.R. § 122.42(b)(1)); and
2. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of adoption of the Order. (40 C.F.R. § 122.42(b)(2).)
3. Adequate notice shall include information on the quality and quantity of effluent introduced into the POTW as well as any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW. (40 C.F.R. § 122.42(b)(3).)

## ATTACHMENT E – MONITORING AND REPORTING PROGRAM

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## **ATTACHMENT E – MONITORING AND REPORTING PROGRAM (MRP)**

The Code of Federal Regulations (40 C.F.R. § 122.48) requires that all NPDES permits specify monitoring and reporting requirements. Water Code sections 13267 and 13383 also authorize the Central Valley Water Board to require technical and monitoring reports. This MRP establishes monitoring and reporting requirements that implement federal and California regulations.

### **I. GENERAL MONITORING PROVISIONS**

- A.** Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge. All samples shall be taken at the monitoring locations specified below and, unless otherwise specified, before the monitored flow joins or is diluted by any other waste stream, body of water, or substance. Monitoring locations shall not be changed without notification to and the approval of the Central Valley Water Board.
- B.** Effluent samples shall be taken downstream of the last addition of wastes to the treatment or discharge works where a representative sample may be obtained prior to mixing with the receiving waters. Samples shall be collected at such a point and in such a manner to ensure a representative sample of the discharge.
- C.** Chemical, bacteriological, and bioassay analyses of any material required by this Order shall be conducted by a laboratory certified for such analyses by the Department of Public Health (DPH). Laboratories that perform sample analyses must be identified in all monitoring reports submitted to the Central Valley Water Board. In the event a certified laboratory is not available to the Discharger for any onsite field measurements such as pH, DO, turbidity, temperature, and residual chlorine, such analyses performed by a noncertified laboratory will be accepted provided a Quality Assurance-Quality Control Program is instituted by the laboratory. A manual containing the steps followed in this program for any onsite field measurements such as pH, DO, turbidity, temperature, and residual chlorine must be kept onsite in the treatment facility laboratory and shall be available for inspection by Central Valley Water Board staff. The Discharger must demonstrate sufficient capability (qualified and trained employees, properly calibrated and maintained field instruments, etc.) to adequately perform these field measurements. The Quality Assurance-Quality Control Program must conform to USEPA guidelines or to procedures approved by the Central Valley Water Board.
- D.** Appropriate flow measurement devices and methods consistent with accepted scientific practices shall be selected and used to ensure the accuracy and reliability of measurements of the volume of monitored discharges. All monitoring instruments and devices used by the Discharger to fulfill the prescribed monitoring program shall be properly maintained and calibrated as necessary, at least yearly, to ensure their continued accuracy. All flow measurement devices shall be calibrated at least once per year to ensure continued accuracy of the devices.
- E.** Monitoring results, including noncompliance, shall be reported at intervals and in a manner specified in this Monitoring and Reporting Program.
- F.** Laboratories analyzing monitoring samples shall be certified by DPH, in accordance with the provision of Water Code section 13176, and must include quality assurance/quality control data with their reports.
- G.** The Discharger shall conduct analysis on any sample provided by USEPA as part of the Discharge Monitoring Quality Assurance (DMQA) program. The results of any such analysis shall be submitted to USEPA's DMQA manager.
- H.** The Discharger shall file with the Central Valley Water Board technical reports on self-monitoring performed according to the detailed specifications contained in this Monitoring and Reporting Program.

- I. The results of all monitoring required by this Order shall be reported to the Central Valley Water Board, and shall be submitted in such a format as to allow direct comparison with the limitations and requirements of this Order. Unless otherwise specified, discharge flows shall be reported in terms of the monthly average and the daily maximum discharge flows.

**II. MONITORING LOCATIONS**

The Discharger shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order:

**Table E-1. Monitoring Station Locations**

Discharge Point Name	Monitoring Location Name	Monitoring Location Description
--	INF-001	A location where a representative sample of the influent into the Facility can be collected prior to entering the treatment process.
001	EFF-001	Downstream from the last connection through which wastes can be admitted to the outfall before being discharged to the Collierville Tunnel. Latitude 38° 9' 41" N, Longitude 120° 24' 51" W
--	RSW-001	In the North Fork Stanislaus River, at the diversion point from McKays Reservoir to the Collierville Tunnel.
--	PND-001	Within the Forest Meadows Golf Course storage reservoir.
--	FIL-001	Monitoring of the filter effluent to be measured immediately downstream of the filters prior to the UV disinfection system
--	UVS-001	A location where a representative sample of wastewater can be collected immediately downstream of the ultraviolet (UV) light disinfection system.

**III. INFLUENT MONITORING REQUIREMENTS**

**A. Monitoring Location INF-001**

- 1. When discharging to surface water, the Discharger shall monitor influent to the Facility at Monitoring Location INF-001 as follows:

**Table E-2. Influent Monitoring**

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
Flow	MGD	Meter	Continuous	--
<b>Conventional Pollutants</b>				
Biochemical Oxygen Demand (5-day @ 20°C)	mg/L	24-hr Composite <sup>1</sup>	1/Week	2
pH	standard units	Meter	1/Week	2
Total Suspended Solids	mg/L	24-hr Composite <sup>1</sup>	1/Week	2

<sup>1</sup> 24-hour flow proportional composite.

<sup>2</sup> Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136 or by methods approved by the Central Valley Water Board or the State Water Board.

**IV. EFFLUENT MONITORING REQUIREMENTS**

**A. Monitoring Location EFF-001**

- When discharging to surface water, the Discharger shall monitor treated effluent at Monitoring Location EFF-001. If more than one analytical test method is listed for a given parameter, the Discharger must select from the listed methods and corresponding Minimum Level:

**Table E-3. Effluent Monitoring**

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
Flow	MGD	Meter	Continuous	--
<b>Conventional Pollutants</b>				
Biochemical Oxygen Demand (5-day @ 20°C)	mg/L	24-hr Composite <sup>1</sup>	3/Week	<sup>2</sup>
	lbs/day	Calculate	3/Week	--
pH	standard units	Meter	Continuous <sup>3,4</sup>	<sup>2</sup>
Total Suspended Solids	mg/L	24-hr Composite <sup>1</sup>	3/Week	<sup>2</sup>
	lbs/day	Calculate	3/Week	--
<b>Priority Pollutants</b>				
Copper, Total Recoverable	µg/L	24-hr Composite <sup>1</sup>	1/Month	<sup>2,5</sup>
Cyanide, Total (as CN)	µg/L	24-hr Composite <sup>1</sup>	1/Month	<sup>2,5</sup>
Lead, Total Recoverable	µg/L	24-hr Composite <sup>1</sup>	1/Month	<sup>2,5</sup>
Zinc, Total Recoverable	µg/L	24-hr Composite <sup>1</sup>	1/Month	<sup>2,5</sup>
Priority Pollutants and Other Constituents of Concern	See Attachment I	See Attachment I	See Attachment I	<sup>2,6</sup>
<b>Non-Conventional Pollutants</b>				
Ammonia Nitrogen, Total (as N)	mg/L	Grab	1/Month <sup>3,6</sup>	<sup>2</sup>
	lbs/day	Calculate	1/Month	--
Chlorine, Total Residual	mg/L	Grab	1/Day <sup>7</sup>	<sup>2</sup>
Dissolved Oxygen	mg/L	Grab	1/Day	<sup>2</sup>
Electrical Conductivity @ 25°C	µmhos/cm	Grab	1/Month	<sup>2</sup>
Hardness (as CaCO <sub>3</sub> )	mg/L	Grab	1/Month <sup>8</sup>	<sup>2</sup>
Nitrate Nitrogen, Total (as N)	mg/L	Grab	1/Month	<sup>2</sup>
Temperature	°C/°F	Grab	1/Month <sup>3,4</sup>	<sup>2</sup>

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
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- <sup>1</sup> 24-hour flow proportional composite.
- <sup>2</sup> Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136 or by methods approved by the Central Valley Water Board or the State Water Board.
- <sup>3</sup> pH and temperature shall be recorded at the time of ammonia sample collection.
- <sup>4</sup> A hand-held field meter may be used, provided the meter utilizes a USEPA-approved algorithm/method and is calibrated and maintained in accordance with the manufacturer's instructions. A calibration and maintenance log for each meter used for monitoring required by this Monitoring and Reporting Program shall be maintained at the Facility.
- <sup>5</sup> For priority pollutant constituents the reporting level shall be consistent with Sections 2.4.2 and 2.4.3 of the *Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California* (see Attachment I, Table I-1).
- <sup>6</sup> Concurrent with whole effluent toxicity monitoring.
- <sup>7</sup> Monitoring for chlorine residual is only required when chlorine is used in the treatment process. Total chlorine residual must be monitored with a method sensitive to and accurate at the permitted level of 0.01 mg/L.
- <sup>8</sup> Hardness samples shall be collected concurrently with metals samples.

2. If the discharge is intermittent rather than continuous, then on the first day of each such intermittent discharge, the Discharger shall monitor and record data for all of the constituents listed above, except for priority pollutants, after which the frequencies of analysis given in the schedule shall apply for the duration of each such intermittent discharge.

**V. WHOLE EFFLUENT TOXICITY TESTING REQUIREMENTS**

**A. Acute Toxicity Testing.** The Discharger shall conduct acute toxicity testing to determine whether the effluent is contributing acute toxicity to the receiving water. The Discharger shall meet the following acute toxicity testing requirements:

1. Monitoring Frequency – The Discharger shall perform annual acute toxicity testing when discharging to surface water, concurrent with effluent ammonia sampling.
2. Sample Types – The Discharger may use flow-through or static renewal testing. For static renewal testing, the samples shall be grab samples and shall be representative of the volume and quality of the discharge. The effluent samples shall be taken at Monitoring Location EFF-001.
3. Test Species – Test species shall be rainbow trout (*Oncorhynchus mykiss*).
4. Methods – The acute toxicity testing samples shall be analyzed using EPA-821-R-02-012, Fifth Edition. Temperature, total residual chlorine, and pH shall be recorded at the time of sample collection. No pH adjustment may be made unless approved by the Executive Officer.
5. Test Failure – If an acute toxicity test does not meet all test acceptability criteria, as specified in the test method, the Discharger must re-sample and re-test as soon as possible, not to exceed 7 days following notification of test failure.

**B. Chronic Toxicity Testing.** The Discharger shall conduct three species chronic toxicity testing to determine whether the effluent is contributing chronic toxicity to the receiving water. The Discharger shall meet the following chronic toxicity testing requirements:

1. Monitoring Frequency – The Discharger shall perform annual three species chronic toxicity testing when discharging to surface water.

2. Sample Types – Effluent samples shall grab samples and shall be representative of the volume and quality of the discharge. The effluent samples shall be taken at Monitoring Location EFF-001.
3. Sample Volumes – Adequate sample volumes shall be collected to provide renewal water to complete the test in the event that the discharge is intermittent.
4. Test Species – Chronic toxicity testing measures sublethal (e.g., reduced growth, reproduction) and/or lethal effects to test organisms exposed to an effluent compared to that of the control organisms. The Discharger shall conduct chronic toxicity tests with:
  - The cladoceran, water flea, *Ceriodaphnia dubia* (survival and reproduction test);
  - The fathead minnow, *Pimephales promelas* (larval survival and growth test); and
  - The green alga, *Selenastrum capricornutum* (growth test).
5. Methods – The presence of chronic toxicity shall be estimated as specified in *Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition, EPA/821-R-02-013, October 2002*.
6. Reference Toxicant – As required by the SIP, all chronic toxicity tests shall be conducted with concurrent testing with a reference toxicant and shall be reported with the chronic toxicity test results.
7. Dilutions – The chronic toxicity testing shall be performed using the dilution series identified in Table E-4, below. Laboratory control water shall be used as the diluent

**Table E-4. Chronic Toxicity Testing Dilution Series**

Sample	Dilutions (%)					Control
	16	8	4	2	1	
% Effluent	16	8	4	2	1	0
% Control Water	84	92	96	98	99	100

8. Test Failure – The Discharger must re-sample and re-test as soon as possible, but no later than fourteen (14) days after receiving notification of a test failure. A test failure is defined as follows:
  - a. The reference toxicant test or the effluent test does not meet all test acceptability criteria as specified in the *Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition, EPA/821-R-02-013, October 2002* (Method Manual), and its subsequent amendments or revisions; or
  - b. The percent minimum significant difference (PMSD) measured for the test exceeds the upper PMSD bound variability criterion in Table 6 on page 52 of the Method Manual. (A retest is only required in this case if the test results do not exceed the monitoring trigger specified in the Special Provision at section VI. 2.a.iii. of the Order.)

**C. WET Testing Notification Requirements.** The Discharger shall notify the Central Valley Water Board within 24-hours after the receipt of test results exceeding the monitoring trigger during regular or accelerated monitoring, or an exceedance of the acute toxicity effluent limitation.

**D. WET Testing Reporting Requirements.** All toxicity test reports shall include the contracting laboratory’s complete report provided to the Discharger and shall be in accordance with the appropriate “Report Preparation and Test Review” sections of the method manuals. At a minimum, whole effluent toxicity monitoring shall be reported as follows:

1. **Chronic WET Reporting.** Regular chronic toxicity monitoring results shall be reported to the Central Valley Water Board within 30 days following completion of the test, and shall contain, at minimum:
  - a. The results expressed in TUc, measured as 100/NOEC, and also measured as 100/LC50, 100/EC25, 100/IC25, and 100/IC50, as appropriate.
  - b. The statistical methods used to calculate endpoints;
  - c. The statistical output page, which includes the calculation of the percent minimum significant difference (PMSD);
  - d. The dates of sample collection and initiation of each toxicity test; and
  - e. The results compared to the numeric toxicity monitoring trigger.

Additionally, the monthly discharger self-monitoring reports shall contain an updated chronology of chronic toxicity test results expressed in TUc, and organized by test species, type of test (survival, growth or reproduction), and monitoring frequency, i.e., either quarterly, monthly, accelerated, or Toxicity Reduction Evaluation (TRE).

2. **Acute WET Reporting.** Acute toxicity test results shall be submitted with the monthly discharger self-monitoring reports and reported as percent survival.
3. **TRE Reporting.** Reports for TREs shall be submitted in accordance with the schedule contained in the Discharger’s approved TRE Workplan, or as amended by the Discharger’s TRE Action Plan.
4. **Quality Assurance (QA).** The Discharger must provide the following information for QA purposes:
  - a. Results of the applicable reference toxicant data with the statistical output page giving the species, NOEC, LOEC, type of toxicant, dilution water used, concentrations used, PMSD, and dates tested.
  - b. The reference toxicant control charts for each endpoint, which include summaries of reference toxicant tests performed by the contracting laboratory.
  - c. Any information on deviations or problems encountered and how they were dealt with.

**VI. LAND DISCHARGE MONITORING REQUIREMENTS – NOT APPLICABLE**

**VII. RECYCLING MONITORING REQUIREMENTS**

**A. Monitoring Location PND-001**

1. During periods of discharge to the Collierville Tunnel, the Discharger shall monitor the Forest Meadows Golf Course storage reservoir as follows.

**Table E-5. Recycling Monitoring Requirements**

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
Freeboard	Feet	Measurement	1/Week	--

**VIII. RECEIVING WATER MONITORING REQUIREMENTS**

**A. Monitoring Location RSW-001**

1. The Discharger shall monitor the receiving water at Monitoring Location RSW-001 as follows.

**Table E-6. Receiving Water Monitoring Requirements**

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
Priority Pollutants and Other Constituents of Concern	See Attachment I	See Attachment I	See Attachment I	1,2

<sup>1</sup> Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136 or by methods approved by the Central Valley Water Board or the State Water Board.

<sup>2</sup> For priority pollutant constituents the reporting level shall be consistent with Sections 2.4.2 and 2.4.3 of the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (see Attachment I, Table I-1).

**IX. OTHER MONITORING REQUIREMENTS**

**A. Filtration System and Ultraviolet Light (UV) Disinfection System**

**1. Monitoring Locations UVS-001 and FIL-001**

When discharging to surface water, the Discharger shall monitor the UV disinfection system at Monitoring Location UVS-001 and FIL-001 as follows:

**Table E-7. Ultraviolet Light Disinfection System Monitoring Requirements**

Parameter	Units	Sample Type	Sampling Location	Minimum Sampling Frequency
Flow	MGD	Meter	UVS-001	Continuous <sup>1</sup>
Turbidity	NTU	Meter	FIL-001	Continuous <sup>1,2</sup>
Number of UV banks in operation	Number	Observation	N/A	Continuous <sup>1</sup>
UV Transmittance	Percent (%)	Meter	UVS-001	Continuous <sup>1</sup>
UV Dose <sup>3</sup>	mJ/cm <sup>2</sup>	Calculated	N/A	Continuous <sup>1</sup>
Total Coliform Organisms	MPN/100 mL	Grab	UVS-001	2/Week

<sup>1</sup> For continuous analyzers, the Discharger shall report documented routine meter maintenance activities including date, time of day, and duration, in which the analyzer(s) is not in operation. If analyzer(s) fail to provide continuous monitoring for more than two hours and influent and/or effluent from the disinfection process is not diverted for retreatment, the Discharger shall obtain and report hourly manual and/or grab sample results. The Discharger shall not decrease power settings or reduce the number of UV lamp banks in operation while the continuous analyzers are out of service and water is being disinfected.

<sup>2</sup> Report daily average and maximum turbidity.

<sup>3</sup> Report daily minimum hourly UV dose and daily average UV dose. The minimum hourly average dose shall consist of lowest hourly average dose provided in any channel that had at least one bank of lamps operating during the hour interval. For channels that did not operate for the entire hour interval, the dose will be averaged based on the actual operation time.

## X. REPORTING REQUIREMENTS

### A. General Monitoring and Reporting Requirements

1. The Discharger shall comply with all Standard Provisions (Attachment D) related to monitoring, reporting, and recordkeeping.
2. Upon written request of the Central Valley Water Board, the Discharger shall submit a summary monitoring report. The report shall contain both tabular and graphical summaries of the monitoring data obtained during the previous year(s).
3. **Compliance Time Schedules.** For compliance time schedules included in the Order, the Discharger shall submit to the Central Valley Water Board, on or before each compliance due date, the specified document or a written report detailing compliance or noncompliance with the specific date and task. If noncompliance is reported, the Discharger shall state the reasons for noncompliance and include an estimate of the date when the Discharger will be in compliance. The Discharger shall notify the Central Valley Water Board by letter when it returns to compliance with the compliance time schedule.
4. The Discharger shall report to the Central Valley Water Board any toxic chemical release data it reports to the State Emergency Response Commission within 15 days of reporting the data to the Commission pursuant to section 313 of the "*Emergency Planning and Community Right to Know Act*" of 1986.

### B. Self-Monitoring Reports (SMRs)

1. SMRs shall be submitted monthly. If there is no discharge during that month, the SMR shall so state.
2. The Discharger shall electronically submit SMRs using the State Water Board's California Integrated Water Quality System (CIWQS) Program Web site (<http://www.waterboards.ca.gov/ciwqs/index.html>). The CIWQS Web site will provide additional information for SMR submittal in the event there will be a planned service interruption for electronic submittal.
3. The Discharger shall report in the SMR the results for all monitoring specified in this MRP under sections III through IX. The Discharger shall submit monthly SMRs including the results of all required monitoring using U.S. EPA-approved test methods or other test methods specified in this Order. SMRs are to include all new monitoring results obtained since the last SMR was submitted. If the Discharger monitors any pollutant more frequently than required by this Order, the results of this monitoring shall be included in the calculations and reporting of the data submitted in the SMR.
4. Monitoring periods and reporting for all required monitoring shall be completed according to the following schedule:

**Table E-8. Monitoring Periods and Reporting Schedule**

Sampling Frequency	Monitoring Period Begins On...	Monitoring Period	SMR Due Date
Continuous	Permit effective date	All	Submit with monthly SMR
1/Day	Permit effective date	(Midnight through 11:59 PM) or any 24-hour period that reasonably represents a calendar day for purposes of sampling.	Submit with monthly SMR
1/Week	Permit effective date	Sunday through Saturday	Submit with monthly SMR
3/Week	Permit effective date	Sunday through Saturday	Submit with monthly SMR
1/Month	Permit effective date	1 <sup>st</sup> day of calendar month through last day of calendar month	First day of second calendar month following month of sampling

5. **Reporting Protocols.** The Discharger shall report with each sample result the applicable Reporting Level (RL) and the current laboratory’s Method Detection Limit (MDL), as determined by the procedure in 40 C.F.R. part 136.

The Discharger shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:

- a. Sample results greater than or equal to the RL shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
- b. Sample results less than the RL, but greater than or equal to the laboratory’s MDL, shall be reported as “Detected, but Not Quantified,” or DNQ. The estimated chemical concentration of the sample shall also be reported.

For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ. The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy ( $\pm$  a percentage of the reported value), numerical ranges (low to high), or any other means considered appropriate by the laboratory.

- c. Sample results less than the laboratory’s MDL shall be reported as “Not Detected,” or ND.
- d. Dischargers are to instruct laboratories to establish calibration standards so that the Minimum Level (ML) value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.

6. **Multiple Sample Data.** When determining compliance with an AMELor MDEL for priority pollutants and more than one sample result is available, the Discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of “Detected, but Not Quantified” (DNQ) or “Not Detected” (ND). In those cases, the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:

- a. The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
  - b. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.
7. The Discharger shall submit SMRs in accordance with the following requirements:
- a. The Discharger shall arrange all reported data in a tabular format. The data shall be summarized to clearly illustrate whether the facility is operating in compliance with interim and/or final effluent limitations. The Discharger is not required to duplicate the submittal of data that is entered in a tabular format within CIWQS. When electronic submittal of data is required and CIWQS does not provide for entry into a tabular format within the system, the Discharger shall electronically submit the data in a tabular format as an attachment.
  - b. The Discharger shall attach a cover letter to the SMR. The information contained in the cover letter shall clearly identify violations of the WDRs; discuss corrective actions taken or planned; and the proposed time schedule for corrective actions. Identified violations must include a description of the requirement that was violated and a description of the violation.
8. The Discharger shall submit in the SMRs calculations and reports in accordance with the following requirements:
- a. **Mass Loading Limitations.** For BOD<sub>5</sub> and TSS, the Discharger shall calculate and report the mass loading (lbs/day) in the SMRs. The mass loading shall be calculated as follows:  
$$\text{Mass Loading (lbs/day)} = \text{Flow (MGD)} \times \text{Concentration (mg/L)} \times 8.34$$

When calculating daily mass loading, the daily average flow and constituent concentration shall be used. For weekly average mass loading, the weekly average flow and constituent concentration shall be used. For monthly average mass loading, the monthly average flow and constituent concentration shall be used.
  - b. **Removal Efficiency (BOD<sub>5</sub> and TSS).** The Discharger shall calculate and report the percent removal of BOD<sub>5</sub> and TSS in the SMRs. The percent removal shall be calculated as specified in Section VII.A of the Limitations and Discharge Requirements.
  - c. **Total Coliform Organisms Effluent Limitations.** The Discharger shall calculate and report the 7-day median of total coliform organisms for the effluent. The 7 day median of total coliform organisms shall be calculated as specified in Section VII.B of the Limitations and Discharge Requirements.

**C. Discharge Monitoring Reports (DMRs) – Not Applicable**

#### D. Other Reports

1. The Discharger shall report the results of any special studies, acute and chronic toxicity testing, TRE/TIE, and Pollution Prevention Plan required by Special Provisions – VI.C. The Discharger shall submit reports with the first monthly SMR scheduled to be submitted on or immediately following the report due date.
2. **By 1 May 2014**, the Discharger shall submit a report outlining reporting levels (RLs), method detection limits, and analytical methods for approval. The Discharger shall comply with the monitoring and reporting requirements for CTR constituents as outlined in section 2.3 and 2.4 of the SIP. The maximum required reporting levels for priority pollutant constituents shall be based on the Minimum Levels (MLs) contained in Appendix 4 of the SIP, determined in accordance with Section 2.4.2 and Section 2.4.3 of the SIP. In accordance with Section 2.4.2 of the SIP, when there is more than one ML value for a given substance, the Central Valley Water Board shall include as RLs, in the permit, all ML values, and their associated analytical methods, listed in Appendix 4 that are below the calculated effluent limitation. The Discharger may select any one of those cited analytical methods for compliance determination. If no ML value is below the effluent limitation, then the Central Valley Water Board shall select as the RL, the lowest ML value, and its associated analytical method, listed in Appendix 4 for inclusion in the permit. Table I-1 (Attachment I) provides required maximum reporting levels in accordance with the SIP.
3. **Annual Operations Report.** By 30 January of each year, the Discharger shall submit a written report to the Executive Officer containing the following:
  - a. The names, certificate grades, and general responsibilities of all persons employed at the Facility.
  - b. The names and telephone numbers of persons to contact regarding the plant for emergency and routine situations.
  - c. A statement certifying when the flow meter(s) and other monitoring instruments and devices were last calibrated, including identification of who performed the calibration.
  - d. A statement certifying whether the current operation and maintenance manual, and contingency plan, reflect the wastewater treatment plant as currently constructed and operated, and the dates when these documents were last revised and last reviewed for adequacy.
  - e. The Discharger may also be requested to submit an annual report to the Central Valley Water Board with both tabular and graphical summaries of the monitoring data obtained during the previous year. Any such request shall be made in writing. The report shall discuss the compliance record. If violations have occurred, the report shall also discuss the corrective actions taken and planned to bring the discharge into full compliance with the waste discharge requirements.

## ATTACHMENT F – FACT SHEET

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**ATTACHMENT F – FACT SHEET**

As described in section I, the Central Valley Water Board incorporates this Fact Sheet as findings of the Central Valley Water Board supporting the issuance of this Order. This Fact Sheet includes the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for Dischargers in California. Only those sections or subsections of this Order that are specifically identified as “not applicable” have been determined not to apply to this Discharger. Sections or subsections of this Order not specifically identified as “not applicable” are fully applicable to this Discharger.

**I. PERMIT INFORMATION**

The following table summarizes administrative information related to the facility.

**Table F-1. Facility Information**

WDID	5B050107004
Discharger	Calaveras County Water District and Sierra Golf Management Corporation
Name of Facility	Forest Meadows Wastewater Reclamation Plant
Facility Address	1040 Forest Meadows Drive
	Murphys, CA 95247
	Calaveras County
Facility Contact, Title and Phone	Mitchell Dion, General Manager, (209) 754-3001
Authorized Person to Sign and Submit Reports	Mitchell Dion, General Manager, (209) 754-3001
Mailing Address	P.O. Box 846, San Andreas, CA 95249
Billing Address	Same as Mailing Address
Type of Facility	Publicly Owned Treatment Works (POTW)
Major or Minor Facility	Minor
Threat to Water Quality	3
Complexity	B
Pretreatment Program	Not Applicable
Recycling Requirements	Producer of Title 22 Water
Facility Permitted Flow	0.84 million gallons per day (MGD), average daily discharge flow
Facility Design Flow	0.19 MGD, average dry weather flow
Watershed	Upper Stanislaus
Receiving Water	Collierville Powerhouse Effluent Channel
Receiving Water Type	Inland surface water

- A.** Calaveras County Water District (CCWD) is the owner and operator of the Forest Meadows Wastewater Reclamation Plant (hereinafter Facility), a POTW. Sierra Golf Management Corporation owns the reclaimed water storage facility and the golf course. Together CCWD and Sierra Golf Management Corporation are hereinafter referred to as the Discharger.

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

- B.** The Facility plans to discharge tertiary treated wastewater to the Collierville Powerhouse Effluent Channel via the Collierville Tunnel, which is tributary to the Stanislaus River, a water of the United States, within the Upper Stanislaus watershed. The Discharger was previously regulated by Order R5-2008-0058 and National Pollutant Discharge Elimination System (NPDES) Permit No. CA0085278 adopted on 25 April 2008 and expired on 1 April 2013. Attachment B provides a map of the area around the Facility. Attachment C provides a flow schematic of the Facility.

Prior to making any change in the point of discharge, place of use, or purpose of use of treated wastewater that results in a decrease of flow in any portion of a watercourse, the Discharger must file a petition with the State Water Board, Division of Water Rights, and receive approval for such a change. The State Water Board retains the jurisdictional authority to enforce such requirements under Water Code section 1211.

- C.** The Discharger filed a report of waste discharge (ROWD) and submitted an application for reissuance of its WDRs and NPDES permit on 1 October 2012. The application was deemed complete on 15 April 2013. A site visit was conducted on 5 June 2013 to observe operations and collect additional data to develop permit limitations and requirements for waste discharge.

## **II. FACILITY DESCRIPTION**

The Discharger provides sewerage service for the community of Forest Meadows and serves a population of approximately 1,200. The design average dry weather flow capacity of the Facility is 0.19 MGD.

### **A. Description of Wastewater and Biosolids Treatment and Controls**

The Facility consists of preliminary screening through a rotary strainer, a complete mix basin, sludge-settling storage basin, two dissolved air flotation (DAF) thickeners, two continuous backwash sand filters, an ultraviolet light (UV) disinfection system, and an effluent storage pond. The Facility also includes on-site leachfields and an emergency storage pond to serve as a long term plant reliability feature during periods of plant repair. Tertiary treated wastewater is currently stored and reused for golf course irrigation by the Sierra Golf Management Corporation. Due to a lack of adequate storage and disposal capacity, the Discharger requested a surface water discharge of tertiary treated effluent from the Facility to the Collierville Powerhouse Effluent Channel via the Collierville Tunnel at Discharge Point 001. The Collierville Tunnel is the penstock for CCWD's North Fork Power Plant. The penstock is an 18-foot diameter, 8.5-mile long conduit connecting McKays Point Reservoir on the North Fork Stanislaus River and the Collierville Powerhouse, which discharges to an effluent channel, approximately 1000 feet upstream of the Stanislaus River (see Attachment B). The Collierville Powerhouse Effluent Channel is a water of the United States, and is within the Stanislaus River watershed. This Order only regulates surface water discharges to the Collierville Powerhouse Effluent Channel, which may only occur during wet winters from 1 December through 15 May, when the wastewater flows exceed the Facility's effluent storage and disposal capacity. The Discharger's storage facilities, reclamation, and solids handling are covered under separate WDRs Order 5-00-066.

The disposal of UV disinfected tertiary effluent is currently accomplished solely by irrigation of the 42 acre Forest Meadows Golf Course. The Discharger anticipates the discharge to surface water would occur only during very wet years, when effluent flows are highest due to high infiltration and inflow (I&I), golf course irrigation needs are low, winter and/or spring storage needs are high, and then only when there is a threat of overflow from the storage reservoir.

Solids at the Facility are collected and stored in a holding tank and then dewatered on a belt press. Dewatered sludge is taken offsite for land disposal approximately once a year. Decant collected in the sludge holding tank is discharged back to the sludge-settling mixing basin and sent back through the DAF thickeners.

**B. Discharge Points and Receiving Waters**

1. The Facility is located in Section 34, T4N, R14E, MDB&M, as shown in Attachment B, a part of this Order.
2. Treated municipal wastewater is discharged at Discharge Point 001 to Collierville Powerhouse Effluent Channel via the Collierville Tunnel, a water of the United States, at a point latitude 38° 9' 41" N and longitude 120° 24' 51" W.

**C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data**

Effluent limitations contained in Order R5-2008-0058 for discharges from Discharge Point 001 are as follows. The Discharger did not discharge at Discharge Point 001 during the term of Order R5-2008-0058; therefore, effluent monitoring data is not available.

**Table F-2. Historic Effluent Limitations**

Parameter	Units	Effluent Limitation				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Flow	MGD	--	--	0.84 <sup>1</sup>	--	--
Biochemical Oxygen Demand (5-day @ 20°C)	mg/L	10	15	20	--	--
	lbs/day <sup>2</sup>	70	105	140	--	--
	% Removal	85	--	--	--	--
Total Suspended Solids	mg/L	10	15	20	--	--
	lbs/day <sup>2</sup>	70	105	140	--	--
	% Removal	85	--	--	--	--
pH	standard units	--	--	--	6.5	8.5
Chlorine, Total Residual	mg/L	0.01	--	0.02	--	--
Settleable Solids	ml/L	0.1	--	0.2	--	--
Methylene Blue Active Substances	µg/L	--	--	6,531	--	--
Nitrite Nitrogen, Total (as N)	mg/L	--	--	31	--	--
Ammonia Nitrogen, Total (as N)	mg/L	--	--	50	--	--
	lbs/day <sup>2</sup>	--	--	350	--	--
Aluminum, Total Recoverable	µg/L	71	--	143	--	--
Copper, Total Recoverable	µg/L	2.5	--	4.9	--	--
Cyanide, Total (as CN)	µg/L	--	--	156	--	--
Lead, Total Recoverable	µg/L	0.52	--	1.0	--	--

Parameter	Units	Effluent Limitation				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Zinc, Total Recoverable	µg/L	23	--	47 <sup>4</sup>	--	--
Total Coliform Organisms	MPN/100 mL	--	2.2 <sup>3</sup>	23 <sup>4</sup>	--	240
Turbidity	NTU	--	--	2 <sup>5</sup> /5 <sup>6</sup>	--	10
Acute Toxicity	% Survival	--	--	7	--	--

- 1 The average daily discharge flow shall not exceed 0.84 MGD.
- 2 Based on a permitted flow of 0.84 MGD.
- 3 Applied as a 7-day median effluent limitation.
- 4 Not to be exceeded more than once in any 30-day period.
- 5 Applied as a daily average effluent limitation.
- 6 Not to be exceeded more than 5 percent of the time within a 24-hour period.
- 7 Survival of aquatic organisms in 96-hour bioassays of undiluted waste shall be no less than:  
 Minimum for any one bioassay: 70%  
 Median for any three or more consecutive bioassays: 90%

**D. Compliance Summary**

No permit violations were observed during the term of Order R5-2008-0058.

**E. Planned Changes**

As discussed in section II.A of this Fact Sheet, due to a lack of adequate storage and disposal capacity, the Discharger is planning to construct an outfall pipeline to the Collierville Tunnel. Design of the pipeline is complete; however, construction of the pipeline is not planned until necessary to accommodate growth within the service area.

**III. APPLICABLE PLANS, POLICIES, AND REGULATIONS**

The requirements contained in this Order are based on the requirements and authorities described in this section.

**A. Legal Authorities**

This Order serves as WDRs pursuant to article 4, chapter 4, division 7 of the California Water Code (commencing with section 13260). This Order is also issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. EPA and chapter 5.5, division 7 of the Water Code (commencing with section 13370). It shall serve as an NPDES permit for point source discharges from this Facility to surface waters.

**B. California Environmental Quality Act (CEQA)**

Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of CEQA, (commencing with section 21100) of Division 13 of the Public Resources Code.

**C. State and Federal Laws, Regulations, Policies, and Plans**

1. **Water Quality Control Plan.** Requirements of this Order specifically implement the applicable Water Quality Control Plans.
  - a. **Basin Plan.** The Central Valley Water Board adopted a Water Quality Control Plan, Fourth Edition (Revised October 2011), for the Sacramento and San Joaquin River Basins (hereinafter Basin Plan) that designates beneficial uses, establishes water

quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. Requirements in this Order implement the Basin Plan.

The Basin Plan at II-2.00 states that the beneficial uses of any specifically identified water body generally apply to its tributary streams. The Basin Plan in Table II-1, Section II, does not specifically identify beneficial uses for the Collierville Powerhouse Effluent Channel, but does identify present and potential uses for Stanislaus River, to which Collierville Powerhouse Effluent Channel is tributary. In addition, the Basin Plan implements State Water Board Resolution 88-63, which established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply. Beneficial uses applicable to the Stanislaus River from the source to New Melones Reservoir are as follows:

**Table F-3. Basin Plan Beneficial Uses**

Discharge Point	Receiving Water Name	Beneficial Use(s)
001	Collierville Powerhouse Effluent Channel	<u>Existing:</u> Municipal and domestic supply (MUN); agricultural supply, including stock watering (AGR); hydropower generation (POW); water contact recreation, including canoeing and rafting (REC-1); non-contact water recreation (REC-2); warm freshwater habitat (WARM); cold freshwater habitat (COLD); and wildlife habitat (WILD).

2. **National Toxics Rule (NTR) and California Toxics Rule (CTR).** U.S. EPA adopted the NTR on 22 December 1992, and later amended it on 4 May 1995 and 9 November 1999. About forty criteria in the NTR applied in California. On 18 May 2000, U.S. EPA adopted the CTR. The CTR promulgated new toxics criteria for California and, in addition, incorporated the previously adopted NTR criteria that were applicable in the state. The CTR was amended on 13 February 2001. These rules contain federal water quality criteria for priority pollutants.
3. **State Implementation Policy.** On 2 March 2000, the State Water Board adopted the *Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California* (State Implementation Policy or SIP). The SIP became effective on 28 April 2000, with respect to the priority pollutant criteria promulgated for California by the U.S. EPA through the NTR and to the priority pollutant objectives established by the Central Valley Water Board in the Basin Plan. The SIP became effective on 18 May 2000, with respect to the priority pollutant criteria promulgated by the U.S. EPA through the CTR. The State Water Board adopted amendments to the SIP on 24 February 2005, that became effective on 13 July 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.
4. **Antidegradation Policy.** Federal regulation 40 C.F.R. section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California’s antidegradation policy in State Water Board Resolution 68-16. Resolution 68-16 is deemed to incorporate the federal antidegradation policy where the federal policy applies under federal law. Resolution 68-16 requires that existing water quality be maintained unless degradation is justified based on specific findings. The Central Valley Water Board’s Basin Plan

implements, and incorporates by reference, both the State and federal antidegradation policies. The permitted discharge must be consistent with the antidegradation provision of 40 C.F.R. section 131.12 and State Water Board Resolution 68-16.

5. **Anti-Backsliding Requirements.** Sections 402(o) and 303(d)(4) of the CWA and federal regulations at 40 C.F.R. section 122.44(l) restrict backsliding in NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed.
6. **Human Right to Water Act.** In compliance with Water Code section 106.3, it is the policy of the State of California that every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes. This order promotes that policy by requiring discharges to meet maximum contaminant levels designed to protect human health and ensure that water is safe for domestic use.
7. **Endangered Species Act Requirements.** This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code, §§ 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. §§ 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the State. The Discharger is responsible for meeting all requirements of the applicable Endangered Species Act.
8. **Emergency Planning and Community Right to Know Act.** Section 13263.6(a) of the Water Code, requires that *“the Regional Water Board shall prescribe effluent limitations as part of the waste discharge requirements of a POTW for all substances that the most recent toxic chemical release data reported to the state emergency response commission pursuant to Section 313 of the Emergency Planning and Community Right to Know Act of 1986 (42 U.S.C. Sec. 11023) (EPCRA) indicate as discharged into the POTW, for which the State Water Board or the Regional Water Board has established numeric water quality objectives, and has determined that the discharge is or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to, an excursion above any numeric water quality objective”*.

The most recent toxic chemical data report does not indicate any reportable off-site releases or discharges to the collection system for this Facility. Therefore, a reasonable potential analysis (RPA) based on information from EPCRA cannot be conducted. Based on information from EPCRA, there is no reasonable potential to cause or contribute to an excursion above any numeric water quality objectives included within the Basin Plan or in any State Water Board plan, so no effluent limitations are included in this permit pursuant to Water Code section 13263.6(a).

However, as detailed elsewhere in this Order, available effluent data indicate that there are constituents present in the effluent that have a reasonable potential to cause or contribute to exceedances of water quality standards and require inclusion of effluent limitations based on federal and state laws and regulations.

9. **Storm Water Requirements.** USEPA promulgated federal regulations for storm water on 16 November 1990 in 40 CFR Parts 122, 123, and 124. The NPDES Industrial Storm Water Program regulates storm water discharges from wastewater treatment facilities. Wastewater treatment plants are applicable industries under the storm water program

and are obligated to comply with the federal regulations. The State Water Board does not require wastewater treatment facilities with design flows less than 1 MGD to obtain coverage under the Industrial Stormwater General Order. Therefore, this Order does not regulate storm water.

10. **Human Right to Water Act.** In compliance with Water Code section 106.3, it is the policy of the State of California that every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes. This order promotes that policy by requiring discharges to meet maximum contaminant levels designed to protect human health and ensure that water is safe for domestic use.

#### **D. Impaired Water Bodies on CWA 303(d) List**

1. Under section 303(d) of the 1972 CWA, states, territories and authorized tribes are required to develop lists of water quality limited segments. The waters on these lists do not meet water quality standards, even after point sources of pollution have installed the minimum required levels of pollution control technology. On 11 October 2011 USEPA gave final approval to California's 2008-2010 section 303(d) List of Water Quality Limited Segments (WQLSs). The Basin Plan references this list of WQLSs, which are defined as "...those sections of lakes, streams, rivers or other fresh water bodies where water quality does not meet (or is not expected to meet) water quality standards even after the application of appropriate limitations for point sources (40 CFR Part 130, et seq.)." The Basin Plan also states, "Additional treatment beyond minimum federal standards will be imposed on dischargers to [WQLSs]. Dischargers will be assigned or allocated a maximum allowable load of critical pollutants so that water quality objectives can be met in the segment." The Stanislaus River in the vicinity of the discharge is not listed as an impaired waterbody on the 2010 303(d) list.
2. **Total Maximum Daily Loads (TMDLs).** USEPA requires the Central Valley Water Board to develop TMDLs for each 303(d) listed pollutant and water body combination. No TMDLs have been adopted for the Stanislaus River.
3. The 303(d) listings and TMDLs have been considered in the development of the Order. A pollutant-by-pollutant evaluation of each pollutant of concern is described in section IV.C.3 of this Fact Sheet.

#### **E. Other Plans, Polices and Regulations – Not Applicable**

### **IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS**

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants that are discharged into the waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations: 40 C.F.R. section 122.44(a) requires that permits include applicable technology-based limitations and standards; and 40 C.F.R. section 122.44(d) requires that permits include water quality-based effluent limitations (WQBELs) to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water.

Effluent limitations and toxic and pretreatment effluent standards established pursuant to sections 301 (Effluent Limitations), 302 (Water Quality Related Effluent Limitations), 304 (Information and Guidelines), and 307 (Toxic and Pretreatment Effluent Standards) of the CWA and amendments thereto are applicable to the discharge.

The CWA mandates the implementation of effluent limitations that are as stringent as necessary to meet water quality standards established pursuant to state or federal law [33 U.S.C.,

§1311(b)(1)(C); 40 CFR 122.44(d)(1)]. NPDES permits must incorporate discharge limits necessary to ensure that water quality standards are met. This requirement applies to narrative criteria as well as to criteria specifying maximum amounts of particular pollutants. Pursuant to federal regulations, 40 CFR 122.44(d)(1)(i), NPDES permits must contain limits that control all pollutants that *“are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any state water quality standard, including state narrative criteria for water quality.”* Federal regulations, 40 CFR 122.44(d)(1)(vi), further provide that *“[w]here a state has not established a water quality criterion for a specific chemical pollutant that is present in an effluent at a concentration that causes, has the reasonable potential to cause, or contributes to an excursion above a narrative criterion within an applicable State water quality standard, the permitting authority must establish effluent limits.”*

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants that are discharged into the waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations: 40 CFR 122.44(a) requires that permits include applicable technology-based limitations and standards; and 40 CFR 122.44(d) requires that permits include WQBELs to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water where numeric water quality objectives have not been established. The Basin Plan at page IV-17.00, contains an implementation policy, *“Policy for Application of Water Quality Objectives”*, that specifies that the Central Valley Water Board *“will, on a case-by-case basis, adopt numerical limitations in orders which will implement the narrative objectives.”* This Policy complies with 40 CFR 122.44(d)(1). With respect to narrative objectives, the Central Valley Water Board must establish effluent limitations using one or more of three specified sources, including: (1) USEPA’s published water quality criteria, (2) a proposed state criterion (i.e., water quality objective) or an explicit state policy interpreting its narrative water quality criteria (i.e., the Central Valley Water Board’s *“Policy for Application of Water Quality Objectives”*)(40 CFR 122.44(d)(1)(vi)(A), (B) or (C)), or (3) an indicator parameter.

The Basin Plan includes numeric site-specific water quality objectives and narrative objectives for toxicity, chemical constituents, discoloration, radionuclides, and tastes and odors. The narrative toxicity objective states: *“All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.”* (Basin Plan at III-8.00) The Basin Plan states that material and relevant information, including numeric criteria, and recommendations from other agencies and scientific literature will be utilized in evaluating compliance with the narrative toxicity objective. The narrative chemical constituents objective states that waters shall not contain chemical constituents in concentrations that adversely affect beneficial uses. At a minimum, *“...water designated for use as domestic or municipal supply (MUN) shall not contain concentrations of chemical constituents in excess of the maximum contaminant levels (MCLs)”* in Title 22 of CCR. The Basin Plan further states that, to protect all beneficial uses, the Central Valley Water Board may apply limits more stringent than MCLs. The narrative tastes and odors objective states: *“Water shall not contain taste- or odor-producing substances in concentrations that impart undesirable tastes or odors to domestic or municipal water supplies or to fish flesh or other edible products of aquatic origin, or that cause nuisance, or otherwise adversely affect beneficial uses.”*

## **A. Discharge Prohibitions**

- 1. Prohibition III.A (No discharge or application of waste other than that described in this Order).** This prohibition is based on Water Code section 13260 that requires filing of a ROWD before discharges can occur. The Discharger submitted a ROWD for the discharges described in this Order; therefore, discharges not described in this Order are prohibited.

2. **Prohibition III.B (No bypasses or overflow of untreated wastewater, except under the conditions at CFR Part 122.41(m)(4)).** As stated in section I.G of Attachment D, Standard Provisions, this Order prohibits bypass from any portion of the treatment facility. Federal regulations, 40 CFR 122.41(m), define “bypass” as the intentional diversion of waste streams from any portion of a treatment facility. This section of the federal regulations, 40 CFR 122.41(m)(4), prohibits bypass unless it is unavoidable to prevent loss of life, personal injury, or severe property damage. In considering the Regional Water Board’s prohibition of bypasses, the State Water Board adopted a precedential decision, Order No. WQO 2002-0015, which cites the federal regulations, 40 CFR 122.41(m), as allowing bypass only for essential maintenance to assure efficient operation.
3. **Prohibition III.C (No controllable condition shall create a nuisance).** This prohibition is based on Water Code section 13050 that requires water quality objectives established for the prevention of nuisance within a specific area. The Basin Plan prohibits conditions that create a nuisance.
4. **Prohibition III.D (No inclusion of pollutant free wastewater shall cause improper operation of the Facility’s systems).** This prohibition is based on CFR Part 122.41 et seq. that requires the proper design and operation of treatment facilities.
5. **Prohibition III.E (No discharges when the storage reservoir has 3.9 feet or more of available freeboard).** Initiation of discharge to the Collierville Powerhouse Effluent Channel via the Collierville Tunnel is prohibited until it is demonstrated that a direct discharge to surface water is necessary after maximizing land disposal, including golf course irrigation and utilization of on-site leachfields. Furthermore, maximum use of the golf course storage pond is required. Therefore, consistent with Order R5-2008-0058, this Order prohibits the discharge to surface waters when there is 3.9 feet or more of available freeboard in the storage pond.
6. **Prohibition III.F (No discharges except between 1 December to 15 May).** Due to lack of wintertime storage capacity, direct discharge to the Collierville Powerhouse Effluent Channel via the Collierville Tunnel is permitted only if and when necessary to prevent unauthorized overflows from the storage pond during extreme wet winters.
7. **Prohibition III.G (No discharges until compliance with Special Provision VI.C.4.c and Executive Officer approval).** The Discharger is proposing to construct an outfall to the Collierville Tunnel. Consistent with Order R5-2008-0058, Special Provision VI.C.4.c of this Order requires the Discharger to 1) demonstrate compliance with the final effluent and receiving water limitations; 2) provide certification of completion by the design engineer that the outfall pipeline to the Collierville Tunnel is operational; 3) comply with the requirement to establish an electronic system for operator notification for continuous recording device alarms; and 4) submit a request for surface water discharge prior to commencement of surface water discharges to the Collierville Tunnel. Therefore, this Order prohibits discharges to surface water until the Discharger demonstrates compliance with these provisions and receives Executive Officer approval to discharge to the Collierville Tunnel at Discharge Point 001.

## **B. Technology-Based Effluent Limitations**

### **1. Scope and Authority**

Section 301(b) of the CWA and implementing U.S. EPA permit regulations at 40 C.F.R. section 122.44 require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must

meet minimum federal technology-based requirements based on Secondary Treatment Standards at 40 C.F.R. part 133.

Regulations promulgated in 40 C.F.R. section 125.3(a)(1) require technology-based effluent limitations for municipal dischargers to be placed in NPDES permits based on Secondary Treatment Standards or Equivalent to Secondary Treatment Standards.

The Federal Water Pollution Control Act Amendments of 1972 (PL 92-500) established the minimum performance requirements for POTWs [defined in section 304(d)(1)]. Section 301(b)(1)(B) of that Act requires that such treatment works must, as a minimum, meet effluent limitations based on secondary treatment as defined by the U.S. EPA Administrator.

Based on this statutory requirement, U.S. EPA developed secondary treatment regulations, which are specified in 40 C.F.R. part 133. These technology-based regulations apply to all municipal wastewater treatment plants and identify the minimum level of effluent quality attainable by secondary treatment in terms of biochemical oxygen demand (BOD<sub>5</sub>), total suspended solids (TSS), and pH.

## 2. Applicable Technology-Based Effluent Limitations

- a. **BOD<sub>5</sub> and TSS.** Federal regulations, 40 CFR Part 133, establish the minimum weekly and monthly average level of effluent quality attainable by secondary treatment for BOD<sub>5</sub> and TSS. This Order establishes WQBELs that are equal to or more stringent than the secondary technology-based treatment described in 40 CFR Part 133 and are necessary to protect the beneficial uses of the receiving stream. (See section IV.C.3.b of this Attachment for the discussion on WQBELs for Pathogens.) In addition, 40 CFR 133.102, in describing the minimum level of effluent quality attainable by secondary treatment, states that the 30-day average percent removal shall not be less than 85 percent. This Order contains a limitation requiring an average of 85 percent removal of BOD<sub>5</sub> and TSS over each calendar month.
- b. **Flow.** The Facility was designed to provide a tertiary level of treatment for up to a design average dry weather flow of 0.19 MGD and a peak wet weather flow of 0.28 MGD. Based on the water balance, the proposed volume of water that must be discharged to surface water to provide adequate disposal capacity during a 100-year rainfall year is approximately 14.6 million gallons per year. The Discharger proposes to construct a pump station with a pumping capacity of approximately 600 gallons per minute to transport tertiary treated effluent to the Collierville Powerhouse Effluent Channel via the Collierville Tunnel in order to prevent uncontrolled discharges from the storage pond. Therefore, this Order contains an average daily effluent limit of 0.84 MGD.
- c. **pH.** The secondary treatment regulations at 40 CFR Part 133 also require that pH be maintained between 6.0 and 9.0 standard units.

**Summary of Technology-based Effluent Limitations  
 Discharge Point 001**

**Table F-4. Summary of Technology-based Effluent Limitations**

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Flow	MGD	--	--	0.84 <sup>1</sup>	--	--
<b>Conventional Pollutants</b>						
Biochemical Oxygen Demand (5-Day @ 20°C) <sup>2</sup>	mg/L	30	45	--	--	--
	lbs/day <sup>3</sup>	210	315	--	--	--
pH <sup>2</sup>	standard units	--	--	--	6.0	9.0
Total Suspended Solids <sup>2</sup>	mg/L	30	45	--	--	--
	lbs/day <sup>3</sup>	210	315	--	--	--

<sup>1</sup> The average daily discharge flow shall not exceed 0.84 MGD.

<sup>2</sup> More stringent WQBELs are applicable to the discharge and are included in this Order, as described further in section IV.C.3.b of this Fact Sheet.

<sup>3</sup> Based upon an average daily discharge flow of 0.84 MGD.

**C. Water Quality-Based Effluent Limitations (WQBELs)**

**1. Scope and Authority**

CWA Section 301(b) and 40 C.F.R. section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. This Order contains requirements, expressed as a technology equivalence requirement, more stringent than secondary treatment requirements that are necessary to meet applicable water quality standards. The rationale for these requirements, which consist of tertiary treatment or equivalent requirements, is discussed in section IV.C.3 in the Fact Sheet.

Section 122.44(d)(1)(i) of 40 C.F.R. requires that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, WQBELs must be established using: (1) U.S. EPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state’s narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

The process for determining reasonable potential and calculating WQBELs when necessary is intended to protect the designated uses of the receiving water as specified in the Basin Plan, and achieve applicable water quality objectives and criteria that are contained in other state plans and policies, or any applicable water quality criteria contained in the CTR and NTR.

## 2. Applicable Beneficial Uses and Water Quality Criteria and Objectives

The Basin Plan designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. In addition, the Basin Plan implements State Water Board Resolution No. 88-63, which established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply.

The Basin Plan on page II-1.00 states: "*Protection and enhancement of existing and potential beneficial uses are primary goals of water quality planning...*" and with respect to disposal of wastewaters states that "*...disposal of wastewaters is [not] a prohibited use of waters of the State; it is merely a use which cannot be satisfied to the detriment of beneficial uses.*"

The federal CWA section 101(a)(2), states: "*it is the national goal that wherever attainable, an interim goal of water quality which provides for the protection and propagation of fish, shellfish, and wildlife, and for recreation in and on the water be achieved by July 1, 1983.*" Federal Regulations, developed to implement the requirements of the CWA, create a rebuttable presumption that all waters be designated as fishable and swimmable. Federal Regulations, 40 CFR sections 131.2 and 131.10, require that all waters of the State regulated to protect the beneficial uses of public water supply, protection and propagation of fish, shell fish and wildlife, recreation in and on the water, agricultural, industrial and other purposes including navigation. Section 131.3(e), 40 CFR, defines existing beneficial uses as those uses actually attained after 28 November 1975, whether or not they are included in the water quality standards. Federal Regulation, 40 CFR section 131.10 requires that uses be obtained by implementing effluent limitations, requires that all downstream uses be protected and states that in no case shall a state adopt waste transport or waste assimilation as a beneficial use for any waters of the United States.

- a. **Receiving Water and Beneficial Uses.** Refer to III.C.1. above for a complete description of the receiving water and beneficial uses.
- b. **Effluent and Ambient Background Data.** Order R5-2008-0058 required effluent and receiving water monitoring only when discharges to surface water were occurring. Since no discharges to surface water occurred during the permit term, updated effluent and receiving water monitoring data is limited to annual effluent monitoring for standard minerals conducted between April 2009 and April 2013 and receiving water monitoring for priority pollutants on 7 December 2012. Therefore, monitoring data used for the RPA for Order R5-2008-0058 was also considered in this Order.
- c. **Assimilative Capacity/Mixing Zone**
  - i. **Receiving Water Characteristics.** The Facility proposes to discharge to the Collierville Powerhouse Effluent Channel via the Collierville Tunnel, which is the penstock for CCWD's North Fork Power Plant. The penstock is an 18-foot diameter, 8.5-mile long conduit connecting McKays Point Reservoir on the North Fork Stanislaus River and the Collierville Powerhouse on the Stanislaus River. On average, the tunnel transports 250 cfs to the Collierville Powerhouse. Prior to entering the powerhouse, the tunnel drops 2,000 feet, through the Collierville Powerhouse, and is discharged to the Collierville Powerhouse Effluent Channel, a constructed open channel approximately 1000 feet upstream of the Stanislaus River. The Collierville Powerhouse provides a

significant amount of turbulence and mixing. Therefore, the Central Valley Water Board finds that the discharge from the Facility is completely mixed with the North Fork Stanislaus River water transported through the Collierville Tunnel prior to entering the Collierville Powerhouse Effluent Channel.

- ii. **Regulatory Guidance for Dilution Credits and Mixing Zones.** The Discharger has requested mixing zones and dilution credits for compliance with aquatic life and human health water quality criteria. The Central Valley Water Board has the discretion to accept or deny mixing zones and dilution credits. The CWA directs the states to adopt water quality standards to protect the quality of its waters. USEPA's current water quality standards regulation authorizes states to adopt general policies, such as mixing zones, to implement state water quality standards (40 CFR 122.44 and 122.45). The USEPA allows states to have broad flexibility in designing its mixing zone policies. Primary policy and guidance on determining mixing zone and dilution credits is provided by the SIP and the Basin Plan. If no procedure applies in the SIP or the Basin Plan, then the Central Valley Water Board may use the USEPA *Technical Support Document for Water Quality-based Toxics Control* (EPA/505/2-90-001)(TSD).

For non-priority pollutant constituents the allowance of mixing zones by the Central Valley Water Board is discussed in the Basin Plan, *Policy for Application of Water Quality Objectives*, which states in part, *"In conjunction with the issuance of NPDES and storm water permits, the Regional Board may designate mixing zones within which water quality objectives will not apply provided the discharger has demonstrated to the satisfaction of the Regional Board that the mixing zone will not adversely impact beneficial uses. If allowed, different mixing zones may be designated for different types of objectives, including, but not limited to, acute aquatic life objectives, chronic aquatic life objectives, human health objectives, and acute and chronic whole effluent toxicity objectives, depending in part on the averaging period over which the objectives apply. In determining the size of such mixing zones, the Regional Board will consider the applicable procedures and guidelines in the EPA's Water Quality Standards Handbook and the [TSD]. Pursuant to EPA guidelines, mixing zones designated for acute aquatic life objectives will generally be limited to a small zone of initial dilution in the immediate vicinity of the discharge."*

For priority pollutants, the SIP supersedes the Basin Plan mixing zone provisions. Section 1.4.2 of the SIP states, in part, *"...with the exception of effluent limitations derived from TMDLs, in establishing and determining compliance with effluent limitations for applicable human health, acute aquatic life, or chronic aquatic life priority pollutant criteria/objectives or the toxicity objective for aquatic life protection in a basin plan, the Regional Board may grant mixing zones and dilution credits to dischargers... The applicable priority pollutant criteria and objectives are to be met through a water body except within any mixing zone granted by the Regional Board. **The allowance of mixing zones is discretionary and shall be determined on a discharge-by-discharge basis.** The Regional Board may consider allowing mixing zones and dilution credits only for discharges with a physically identifiable point of discharge that is regulated through an NPDES permit issued by the Regional Board."* [emphasis added]

For completely-mixed discharges, Section 1.4.2.1 of the SIP states, “*For completely-mixed discharges, as determined by the RWQCB and based on information provided by the discharger, the amount of receiving water available to dilute the effluent shall be determined by calculating the \*dilution ratio (i.e., the critical receiving water flow divided by the effluent flow) using the appropriate flows in Table 3. In no case shall the RWQCB grant a dilution credit that is greater than the calculated dilution ratio. The dilution credit may be set equal to the dilution ratio only if the site-specific conditions concerning the discharge and the receiving water do not indicate that a smaller dilution credit is necessary to protect beneficial uses and meet the conditions of this Policy. If, however, dilution ratios that are calculated using the Table 3 parameters are inappropriate for use due to site-specific issues, the mixing zone and dilution credit shall be determined using site-specific information and procedures detailed for incompletely-mixed discharges.*”

Section 1.4.2.1 of the SIP establishes the authority for the Central Valley Water Board to consider dilution credits based on the mixing zone conditions in a receiving water. Section 1.4.2.1 in part states:

*“The dilution credit, D, is a numerical value associated with the mixing zone that accounts for the receiving water entrained into the discharge. The dilution credit is a value used in the calculation of effluent limitations (described in Section 1.4). **Dilution credits may be limited or denied on a pollutant-by-pollutant basis, which may result in a dilution credit for all, some, or no priority pollutants in the discharge.**” [emphasis added]*

The mixing zone is thus an administrative construct defined as an area around the outfall that may exceed water quality objectives, but is otherwise protective of the beneficial uses. Dilution is defined as the amount of mixing that has occurred at the edge of this mixing zone under critical conditions, thus protecting the beneficial uses at the concentration and for the duration and frequency required.

- iii. **Allowable Mixing Zone and Dilution Credits.** For completely-mixed discharges, the SIP allows the dilution for acute aquatic life criteria and objectives to be calculated using a ratio of the lowest 1-day average flow that occurs (on average) once every 10 years (1Q10) to the maximum daily effluent flow. For chronic aquatic life criteria and objectives, the SIP allows dilution to be calculated using the ratio of the lowest 7-day average flow that occurs (on average) once every 10 years (7Q10) to the maximum effluent 4-day average of daily maximum flows. For human health criteria and objectives, dilution is to be calculated using the ratio of the harmonic mean receiving water flow to the long-term arithmetic mean effluent flow. Order R5-2008-0058 allowed acute and chronic aquatic life and human health mixing zones based on the critical receiving water flow in the North Fork Stanislaus River divided by the effluent flow. However, the available diluting flow for the applicable mixing zone is only from the flow diverted from the North Fork Stanislaus River at McKays Point Reservoir to the Collierville Tunnel, which comprises only a fraction of the North Fork Stanislaus River flow . Therefore, this Order revises the allowable dilution credits based on historical flow data for the Collierville Tunnel during the allowable discharge season (i.e., 1 December through 15 May). Table F-5, below, summarizes the receiving water flows and dilution credits allowed in this Order. Due to the turbulence and mixing through the Collierville Powerhouse, the discharge completely-mixes within the Powerhouse and all water quality

criteria are met immediately exiting the Powerhouse to the Collierville Powerhouse Effluent Channel, which is where the beneficial uses are applicable.

**Table F-5. Summary of Dilution Credits**

Criteria	Effluent Flows (MGD)	Receiving Water Flows (MGD)	Dilution Credit
Acute aquatic life	0.84	9.7 (1Q10)	12:1
Chronic aquatic life	0.84	32 (7Q10)	38:1
Human health	0.84	136 (Harmonic mean)	162:1

- iv. **Evaluation of Available Dilution for Acute and Chronic Aquatic Life Criteria.** USEPA Region VIII, in its “*EPA Region VIII Mixing Zones and Dilution Policy*”, recommends no dilution for acute aquatic life criteria, stating the following, “*In incomplete mix situations, discharge limitations to implement acute chemical-specific aquatic life criteria and narrative (no acute toxicity) criteria shall be based on achieving such acute criteria at the end-of-pipe (i.e., without an allowance for dilution). This approach is intended to implement the narrative requirement prohibiting acutely toxic conditions in the mixing zone.*” The Discharger has requested acute and chronic mixing zones for compliance with acute and chronic water quality criteria. As described above, the Central Valley Water Board finds that the discharge is completely mixed within two stream widths of the discharge point.

The acute and chronic mixing zones meet the requirements of the SIP as follows:

- (a) *Shall not compromise the integrity of the entire waterbody* - The TSD states that, “*If the total area affected by elevated concentrations within all mixing zones combined is small compared to the total area of a waterbody (such as a river segment), then mixing zones are likely to have little effect on the integrity of the waterbody as a whole, provided that the mixing zone does not impinge on unique or critical habitats.*” As discussed above, the discharge is completely mixed; thus, the mixing zones are small and do not compromise the integrity of the entire waterbody.
- (b) *Shall not cause acutely toxic conditions to aquatic life passing through the mixing zone* – The SIP requires that the acute mixing zone be appropriately sized to prevent lethality to organisms passing through the mixing zone. USEPA recommends that float times through a mixing zone less than 15 minutes ensures that there will not be lethality to passing organisms. On average, the tunnel transports 250 cfs to the Collierville Powerhouse. Prior to entering the powerhouse, the tunnel drops 2,000 feet, through the Collierville Powerhouse, and is completely mixed at the point of discharge to the Collierville Powerhouse Effluent Channel. In addition, this Order includes an acute toxicity effluent limitation that requires compliance to be determined based on acute bioassays using 100% effluent. Compliance with these requirements ensures that acutely toxic conditions to aquatic life passing through the acute and chronic mixing zones do not occur.
- (c) *Shall not restrict the passage of aquatic life* – There is an adequate zone of passage for aquatic life, because water quality criteria are met prior to entering the Collierville Powerhouse Effluent Channel.

- (d) *Shall not adversely impact biologically sensitive or critical habitats, including, but not limited to, habitat of species listed under federal or State endangered species laws* – The acute and chronic mixing zones will not cause acutely toxic conditions, allow an adequate zone of passage, and are sized appropriately to ensure that there will be no adverse impacts to biologically sensitive or critical habitats.
  - (e) *Shall not produce undesirable or nuisance aquatic life; result in floating debris, oil, or scum; produce objectionable color, odor, taste, or turbidity; cause objectionable bottom deposits; cause nuisance* – The current discharge has not been shown to result in floating debris, oil, or scum; produce objectionable color, odor, taste, or turbidity; cause objectionable bottom deposits; or cause nuisance. This Order requires the discharge to meet Title 22 (or equivalent) tertiary filtration, which will ensure continued compliance with these mixing zone requirements. With these requirements the acute and chronic mixing zones will not produce undesirable or nuisance aquatic life, result in floating debris, oil, or scum; produce objectionable color, odor, taste, or turbidity; cause objectionable bottom deposits; or cause nuisance.
  - (f) *Shall not dominate the receiving water body or overlap a mixing zone from different outfalls* – The acute and chronic mixing zones are small relative to the water body, so it will not dominate the water body. Furthermore, the mixing zones do not overlap mixing zones as there are no other outfalls or mixing zones in the vicinity of the discharge.
  - (g) *Shall not be allowed at or near any drinking water intake* – The acute and chronic mixing zones are not near a drinking water intake.
- v. **Evaluation of Available Dilution for Human Health Carcinogen Criteria.**  
Section 1.4.2.2 of the SIP, provides that mixing zones should not be allowed at or near drinking water intakes. Furthermore, regarding the application of a mixing zone for protection of human health, the TSD states that, “...*the presence of mixing zones should not result in significant health risks, when evaluated using reasonable assumptions about exposure pathways. Thus, where drinking water contaminants are a concern, mixing zones should not encroach on drinking water intakes.*” There are no drinking water intakes in the human health carcinogen mixing zone. As described above, the Central Valley Water Board finds that the discharge is completely mixed within two stream widths of the discharge point. The human health carcinogen criteria mixing zone meets the requirements of the SIP as follows:
- (a) *Shall not compromise the integrity of the entire waterbody* - The TSD states that, “*If the total area affected by elevated concentrations within all mixing zones combined is small compared to the total area of a waterbody (such as a river segment), then mixing zones are likely to have little effect on the integrity of the waterbody as a whole, provided that the mixing zone does not impinge on unique or critical habitats.*” The human health mixing zone is not applicable to aquatic life criteria. The human health mixing zone does not compromise the integrity of the entire waterbody.
  - (b) *Shall not cause acutely toxic conditions to aquatic life passing through the mixing zone* – The human health mixing zone is not applicable to aquatic life criteria. Therefore, acutely toxic conditions will not occur in the mixing zone.

- (c) *Shall not restrict the passage of aquatic life* – The human health mixing zone is not applicable to aquatic life criteria. Therefore, the mixing zone will not restrict the passage of aquatic life.
  - (d) *Shall not adversely impact biologically sensitive or critical habitats, including, but not limited to, habitat of species listed under federal or State endangered species laws* – The human health mixing zone is not applicable to aquatic life criteria. The mixing zone will not impact biologically sensitive or critical habitats.
  - (e) *Shall not produce undesirable or nuisance aquatic life; result in floating debris, oil, or scum; produce objectionable color, odor, taste, or turbidity; cause objectionable bottom deposits; cause nuisance* – The allowance of a human health mixing zone will not produce undesirable or nuisance aquatic life, result in floating debris, oil, or scum; produce objectionable color, odor, taste, or turbidity; cause objectionable bottom deposits; or cause nuisance.
  - (f) *Shall not dominate the receiving water body or overlap a mixing zone from different outfalls* – The human health mixing zone is small relative to the water body, so it will not dominate the water body. Furthermore, the mixing zone does not overlap mixing zones as there are no other outfalls or mixing zones in the vicinity of the discharge.
  - (g) *Shall not be allowed at or near any drinking water intake* – There are no drinking water intakes within the human health mixing zone. The human health mixing zone therefore complies with the SIP. The mixing zone also complies with the Basin Plan, which requires that the mixing zone not adversely impact beneficial uses. Beneficial uses will not be adversely affected for the same reasons discussed above. In determining the size of the mixing zone, the Central Valley Water Board considered the procedures and guidelines in the EPA's *Water Quality Standards Handbook, 2d Edition* (updated July 2007), Section 5.1, and Section 2.2.2 of the TSD. The SIP incorporates the same guidelines.
- vi. **Evaluation of Available Dilution for Specific Constituents (Pollutant-by-Pollutant Evaluation).** When determining whether to allow dilution credits for a specific pollutant several factors must be considered, such as, available assimilative capacity, facility performance, and best practicable treatment or control. In this subsection a pollutant-by-pollutant evaluation of dilution is discussed.
- (a) **Ammonia.** The receiving water contains assimilative capacity for ammonia and an acute or chronic mixing zone for ammonia meets the mixing zone requirements of the SIP. For ammonia, the WQBELs based on an acute dilution credit of 12:1 and chronic dilution credit of 38:1 are an average monthly effluent limitation (AMEL) and maximum daily effluent limitation (MDEL) of 13 mg/L (as N) and 27 mg/L (as N), respectively. Section 1.4.2.2 of the SIP requires that, “A mixing zone shall be as small as practicable.”, and Section 1.4.2.2.B requires, “The RWQCB shall deny or significantly limit a mixing zone and dilution credits as necessary to protect beneficial uses, meet the conditions of this Policy, or comply with other regulatory requirements.” Based on historic monitoring data, the maximum effluent ammonia concentration is 16 mg/L, which indicates that the Facility would be unable to achieve more stringent effluent limitations

calculated based on Facility performance, but is capable of meeting the effluent limitations with the allowed dilution credits. Therefore the mixing zone for ammonia is considered as small as practicable, and fully meets the requirements of the SIP.

- (b) **Cyanide.** The receiving water contains assimilative capacity for cyanide and an acute or chronic mixing zone for cyanide meets the mixing zone requirements of the SIP. For cyanide, the WQBELs based on an acute dilution credit of 12:1 and chronic dilution credit of 38:1 are an AMEL and MDEL of 143 mg/L (as N) and 286 mg/L (as N), respectively. Section 1.4.2.2 of the SIP requires that, “A mixing zone shall be as small as practicable.”, and Section 1.4.2.2.B requires, “The RWQCB shall deny or significantly limit a mixing zone and dilution credits as necessary to protect beneficial uses, meet the conditions of this Policy, or comply with other regulatory requirements.” Based on evaluation of Facility effluent data prior to adoption of Order R5-2008-0058, effluent concentrations for cyanide were well below the WQBELs derived with the granted dilution credits and Order R5-2008-0058 established a performance-based MDEL of 156 µg/L. As described above, this Order includes more stringent dilution credits which result in an AMEL which is more stringent than the previous performance-based MDEL. The Central Valley Water Board finds that the Facility would be unable to achieve more stringent effluent limitations calculated based on Facility performance, but is capable of meeting the effluent limitations with the allowed dilution credits. Therefore, the mixing zone for cyanide is considered as small as practicable, and fully meets the requirements of the SIP.
- (c) **Chronic Whole Effluent Toxicity.** As discussed in section IV.C.2.iii, above, a mixing zone for chronic toxicity meets the requirements of the SIP. Section 1.4.2.2 of the SIP requires that, “A mixing zone shall be as small as practicable.”, and Section 1.4.2.2.B requires, “The RWQCB shall deny or significantly limit a mixing zone and dilution credits as necessary to protect beneficial uses, meet the conditions of this Policy, or comply with other regulatory requirements.” No chronic toxicity data exists for the discharge from the Facility to evaluate whether restriction of the size of the mixing zone is warranted. Order R5-2008-0058 allowed a chronic whole effluent toxicity monitoring trigger of 25 TUc, which allows for a dilution credit of 25:1. This Order retains the chronic WET numeric trigger of 25 TUc.

- vii. **Regulatory Compliance for Dilution Credits and Mixing Zones.** To fully comply with all applicable laws, regulations and policies of the State, the Central Valley Water Board approved a mixing zone and the associated dilution credits based on the following:
- (a) Mixing zones are allowed under the SIP provided all elements contained in Section 1.4.2.2 are met. The Central Valley Water Board has determined that these factors are met.
- (b) Section 1.4.2.2 of the SIP requires mixing zones to be as small as practicable. The Central Valley Water Board has determined the mixing zone is as small as practicable.
- (c) In accordance with Section 1.4.2.2 of the SIP, the Board has determined the mixing zone is as small as practicable, will not compromise the

integrity of the entire water body, restrict the passage of aquatic life, dominate the water body or overlap existing mixing zones from different outfalls. The mixing zone is small relative to the large size of the receiving water, is not at or near a drinking water intake, and does not overlap a mixing zone from a different outfall.

- (d) The Central Valley Water Board is allowing mixing zones for human carcinogen and acute and chronic aquatic toxicity criteria and has determined allowing such mixing zones will not cause acutely toxic conditions to aquatic life passing through the mixing zones, because the acute mixing zone is very short and end-of-pipe effluent limits for acute toxicity are required.
- (e) The Central Valley Water Board has determined the discharge will not adversely impact biologically sensitive or critical habitats, including, but not limited to, habitat of species listed under the federal or State endangered species laws, because the mixing zones are for human carcinogen and acute aquatic toxicity criteria are relatively small, and acutely toxic conditions will not occur in the mixing zones. The discharge will not produce undesirable or nuisance aquatic life, result in floating debris, oil, or scum, produce objectionable odor, taste, or turbidity, cause objectionable bottom deposits, or cause nuisance, because the Order establishes end-of-pipe effluent limitations (e.g., for BOD<sub>5</sub> and TSS) and discharge prohibitions to prevent these conditions from occurring.
- (f) As required by the SIP, in determining the extent of or whether to allow a mixing zone and dilution credit, the Central Valley Water Board has considered the presence of pollutants in the discharge that are carcinogenic, mutagenic, teratogenic, persistent, bioaccumulative, or attractive to aquatic organisms, and concluded that the allowance of the mixing zone and dilution credit is adequately protective of the beneficial uses of the receiving water.
- (g) The Central Valley Water Board has determined mixing zone complies with the SIP for priority pollutants.
- (h) Evaluation of the data available indicate the maximum allowed dilution factors for acute and chronic aquatic toxicity criteria to be 12:1 and 38:1, respectively. The evaluation of the mixing zone indicates the maximum allowed dilution factor to be 162:1 for human health constituents. Section 1.4.2.2.B of the SIP, in part states, "*The RWQCB shall deny or significantly limit a mixing zone and dilution credits as necessary to protect beneficial uses, meet the conditions of this Policy, or comply with other regulatory requirements.*" The Central Valley Water Board has determined these dilution factors are not needed or necessary for the Discharger to achieve compliance with this Order, except for effluent limitations for ammonia and cyanide and the numeric monitoring trigger for chronic toxicity, as described above.
- (i) The Central Valley Water Board has determined the mixing zone complies with the Basin Plan for non-priority pollutants. The Basin Plan requires a mixing zone not adversely impact beneficial uses. Beneficial uses will not be adversely affected for the same reasons discussed above. In determining the size of the mixing zone, the Central Valley Water Board has considered the procedures and guidelines in Section 5.1 of USEPA's

*Water Quality Standards Handbook, 2<sup>nd</sup> Edition (updated July 2007) and Section 2.2.2 of the TSD. The SIP incorporates the same guidelines.*

- (j) The Central Valley Water Board has determined that allowing dilution factors that exceed those proposed by this Order would not comply with the State Anti-degradation Policy for receiving waters outside the allowable mixing zone for ammonia and cyanide. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy and requires that existing quality of waters be maintained unless degradation is justified based on specific findings. Item 2 of Resolution 68-16 states:

*"Any activity which produces or may produce a waste or increased volume or concentration of waste and which dischargers or proposed to discharge to existing high quality waters will be required to meet waste discharge requirements which will result in the best practicable treatment or control of the discharge necessary to assure that (a) a pollution or nuisance will not occur and (b) the highest water quality consistent with maximum benefit to the people of the State will be maintained."*

The Central Valley Water Board determined the effluent limitations required by this Order will result in the Discharger implementing best practicable treatment or control of the discharge necessary to assure that pollution or nuisance will not occur and the highest water quality consistent with maximum benefit to the people of the State will be maintained.

- d. **Conversion Factors.** The CTR contains aquatic life criteria for arsenic, cadmium, chromium III, chromium VI, copper, lead, nickel, silver, and zinc which are presented in dissolved concentrations. USEPA recommends conversion factors to translate dissolved concentrations to total concentrations. The default USEPA conversion factors contained in Appendix 3 of the SIP were used to convert the applicable dissolved criteria to total recoverable criteria.
- e. **Hardness-Dependent CTR Metals Criteria.** The *California Toxics Rule* and the *National Toxics Rule* contain water quality criteria for seven metals that vary as a function of hardness. The lower the hardness the lower the water quality criteria. The metals with hardness-dependent criteria include cadmium, copper, chromium III, lead, nickel, silver, and zinc.

This Order has established the criteria for hardness-dependent metals based on the reasonable worst-case ambient hardness as required by the SIP<sup>1</sup>, the CTR<sup>2</sup> and State Water Board Order No. WQO 2008-0008 (City of Davis). The SIP and the CTR require the use of "receiving water" or "actual ambient" hardness, respectively, to determine effluent limitations for these metals. (SIP, § 1.2; 40 CFR § 131.38(c)(4)) The CTR does not define whether the term "ambient," as applied in the regulations, necessarily requires the consideration of upstream as opposed to downstream hardness conditions. Therefore, where reliable, representative data

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<sup>1</sup> The SIP does not address how to determine the hardness for application to the equations for the protection of aquatic life when using hardness-dependent metals criteria. It simply states, in Section 1.2, that the criteria shall be properly adjusted for hardness using the hardness of the receiving water.

<sup>2</sup> The CTR requires that, for waters with a hardness of 400 mg/L (as CaCO<sub>3</sub>), or less, the actual ambient hardness of the surface water must be used. It further requires that the hardness values used must be consistent with the design discharge conditions for design flows and mixing zones.

are available, the hardness value for calculating criteria can be the downstream receiving water hardness, after mixing with the effluent (Order WQO 2008-0008, p. 11). The Central Valley Water Board thus has considerable discretion in determining ambient hardness (*Id.*, p.10).

As discussed below, scientific literature provides a reliable method for calculating protective hardness-dependent CTR criteria, considering all discharge conditions. This methodology produces hardness-dependent CTR criteria based on the reasonable worst-case downstream ambient hardness that ensure these metals do not cause receiving water toxicity under any downstream receiving water condition. Under this methodology, the Central Valley Water Board considers all hardness conditions that could occur in the ambient downstream receiving water after the effluent has mixed with the water body<sup>1</sup>. This ensures that effluent limitations are fully protective of aquatic life in all areas of the receiving water affected by the discharge under all flow conditions, at the fully mixed location, and throughout the water body including at the point of discharge into the water body.

- i. **Conducting the Reasonable Potential Analysis (RPA).** The SIP in Section 1.3 states, “*The RWQCB shall...determine whether a discharge may: (1) cause, (2) have a reasonable potential to cause, or (3) contribute to an excursion above any applicable priority pollutant criterion or objective.*” Section 1.3 provides a step-by-step procedure for conducting the RPA. The procedure requires the comparison of the maximum effluent concentration (MEC) and maximum ambient background concentration to the applicable criterion that has been properly adjusted for hardness. Unless otherwise noted, for the hardness-dependent CTR metals criteria the following procedures were followed for properly adjusting the criterion for hardness when conducting the RPA.
  - (a) The SIP requires WQBELs if the MEC is equal to or exceeds the applicable criterion, adjusted for hardness. For comparing the MEC to the applicable criterion, the “fully mixed” reasonable worst-case downstream ambient hardness was used to adjust the criterion. In this evaluation the portion of the receiving water affected by the discharge is analyzed. For hardness-dependent criteria, the hardness of the effluent has an impact on the determination of the applicable criterion in areas of the receiving water affected by the discharge. Therefore, for comparing the MEC to the applicable criterion, the reasonable worst-case downstream ambient hardness was used to adjust the criterion. For this situation it is necessary to consider the hardness of the effluent in determining the applicable hardness to adjust the criterion. The procedures for determining the applicable criterion after proper adjustment using the reasonable worst-case downstream ambient hardness is outlined in subsection ii, below.
  - (b) The SIP requires WQBELs if the receiving water is impaired upstream (outside the influence) of the discharge, i.e., if the Maximum Ambient Background Concentration of a pollutant exceeds the applicable criterion, adjusted for hardness<sup>2</sup>. For comparing the Maximum Ambient Background Concentration to the applicable criterion, the reasonable

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<sup>1</sup> All effluent discharges will change the ambient downstream metals concentration and hardness. It is not possible to change the metals concentration without also changing the hardness.

<sup>2</sup> The pollutant must also be detected in the effluent.

worst-case upstream ambient hardness was used to adjust the criteria. This is appropriate, because this area is outside the influence of the discharge. Since the discharge does not impact the upstream hardness, the effect of the effluent hardness was not included in this evaluation.

- ii. **Calculating WQBELs.** The remaining discussion in this section relates to the development of WQBELs when it has been determined that the discharge has reasonable potential to cause or contribute to an exceedance of the CTR hardness-dependent metals criteria in the receiving water.

A 2006 Study<sup>1</sup> developed procedures for calculating the effluent concentration allowance (ECA)<sup>2</sup> for CTR hardness-dependent metals. The 2006 Study demonstrated that it is necessary to evaluate all discharge conditions (e.g., high and low flow conditions) and the hardness and metals concentrations of the effluent and receiving water when determining the appropriate ECA for these hardness-dependent metals. This method is superior to relying on downstream receiving water samples alone because it captures all possible mixed conditions in the receiving water. Both receiving water and effluent hardness vary based on flow and other factors, but the variability of receiving water and effluent hardness is sometimes independent. Using a calculated hardness value ensures that the Central Valley Water Board considers all possible mixed downstream values that may result from these two independent variables. Relying on receiving water sampling alone is less likely to capture all possible mixed downstream conditions.

The equation describing the total recoverable regulatory criterion, as established in the CTR<sup>3</sup>, is as follows:

$$\text{CTR Criterion} = \text{WER} \times (e^{m[\ln(H)]+b}) \quad (\text{Equation 1})$$

Where:

H = hardness (as CaCO<sub>3</sub>)<sup>4</sup>

WER = water-effect ratio

m, b = metal- and criterion-specific constants

In accordance with the CTR, the default value for the WER is 1. A WER study must be conducted to use a value other than 1. The constants “m” and “b” are specific to both the metal under consideration, and the type of total recoverable criterion (i.e., acute or chronic). The metal-specific values for these constants are provided in the CTR at paragraph (b)(2), Table 1.

The equation for the ECA is defined in Section 1.4, Step 2, of the SIP and is as follows:

<sup>1</sup> Emerick, R.W.; Borroum, Y.; & Pedri, J.E., 2006. California and National Toxics Rule Implementation and Development of Protective Hardness Based Metal Effluent Limitations. WEFTEC, Chicago, Ill.

<sup>2</sup> The ECA is defined in Appendix 1 of the SIP (page Appendix 1-2). The ECA is used to calculate WQBELs in accordance with Section 1.4 of the SIP.

<sup>3</sup> 40 CFR § 131.38(b)(2).

<sup>4</sup> For this discussion, all hardness values are in mg/L as CaCO<sub>3</sub>.

$$ECA = C \quad (\text{when } C \leq B)^1 \quad (\text{Equation 2})$$

Where:

C = the priority pollutant criterion/objective, adjusted for hardness  
(see Equation 1, above)

B = the ambient background concentration

The 2006 Study demonstrated that the relationship between hardness and the calculated criteria is the same for some metals, so the same procedure for calculating the ECA may be used for these metals. The same procedure can be used for chronic cadmium, chromium III, copper, nickel, and zinc. These metals are hereinafter referred to as “Concave Down Metals”. “Concave Down” refers to the shape of the curve represented by the relationship between hardness and the CTR criteria in Equation 1. Another similar procedure can be used for determining the ECA for acute cadmium, lead, and acute silver, which are referred to hereafter as “Concave Up Metals”.

***ECA for Chronic Cadmium, Chromium III, Copper, Nickel, and Zinc*** – For Concave Down Metals (i.e., chronic cadmium, chromium III, copper, nickel, and zinc) the 2006 Study demonstrates that when the effluent is in compliance with the CTR criteria and the upstream receiving water is in compliance with the CTR criteria, any mixture of the effluent and receiving water will always be in compliance with the CTR criteria<sup>2</sup>. The 2006 Study proves that regardless of whether the effluent hardness is lower or greater than the upstream hardness, the reasonable worst-case flow condition is the effluent dominated condition (i.e., no receiving water flow)<sup>3</sup>. Consequently, for Concave Down Metals, the CTR criteria have been calculated using the downstream ambient hardness under this condition.

Based on monitoring data collected between July 2004 and April 2005, which was used for the RPA for Order R5-2008-0058, the minimum effluent hardness was 33 mg/L and the upstream receiving water hardness ranged from 8.4 mg/L to 10 mg/L. Based on four samples collected during the term of Order R5-2008-0058, the minimum effluent hardness was 33 mg/L. Upstream receiving water hardness data from the term of Order R5-2008-0058 is not available. Under the effluent dominated condition, the reasonable worst-case downstream ambient hardness is 33 mg/L. As demonstrated in the example shown in Table F-6, below, using this hardness to calculate the ECA for all Concave Down Metals will result in WQBELs that are protective under all flow conditions, from the effluent dominated condition to high flow condition. This example for copper assumes the following conservative conditions for the upstream receiving water:

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<sup>1</sup> The 2006 Study assumes the ambient background metals concentration is equal to the CTR criterion (i.e.,  $C \leq B$ ).

<sup>2</sup> 2006 Study, p. 5700

<sup>3</sup> There are two typographical errors in the 2006 Study in the discussion of Concave Down Metals when the effluent hardness is less than the receiving water hardness. The effluent and receiving water hardness were transposed in the discussion, but the correct hardness values were used in the calculations. The typographical errors were confirmed by the author of the 2006 Study, by email dated 1 April 2011, from Dr. Robert Emerick to Mr. James Marshall, Central Valley Water Board.

- Upstream receiving water always at the lowest observed upstream receiving water hardness (i.e., 8.4 mg/L)
- Upstream receiving water copper concentration always at the CTR criteria (i.e., no assimilative capacity).

Using these reasonable worst-case receiving water conditions, a simple mass balance (as shown in Equation 3, below) accounts for all possible mixtures of effluent and receiving water under all flow conditions.

$$C_{MIX} = C_{RW} \times (1-EF) + C_{Eff} \times (EF) \quad \text{(Equation 3)}$$

Where:

$C_{MIX}$  = Mixed concentration (e.g. metals or hardness)  
 $C_{RW}$  = Upstream receiving water concentration  
 $C_{Eff}$  = Effluent concentration  
EF = Effluent Fraction

In this example, for copper, for any receiving water flow condition (high flow to low flow), the fully-mixed downstream ambient copper concentration is in compliance with the CTR criteria.<sup>1</sup>

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<sup>1</sup> This method considers the actual lowest observed upstream hardness and actual lowest observed effluent hardness to determine the reasonable worst-case ambient downstream hardness under all possible receiving water flow conditions. Table F-6 demonstrates that the receiving water is always in compliance with the CTR criteria at the fully-mixed location in the receiving water. It also demonstrates that the receiving water is in compliance with the CTR criteria for all mixtures from the point of discharge to the fully-mixed location. Therefore, a mixing zone is not used for compliance.

**Table F-6. Copper ECA Evaluation**

		<b>Lowest Observed Effluent Hardness</b>			<b>33 mg/L (as CaCO<sub>3</sub>)</b>
		<b>Lowest Observed Upstream Receiving Water Hardness</b>			<b>8.4 mg/L (as CaCO<sub>3</sub>)</b>
		<b>Highest Assumed Upstream Receiving Water Copper Concentration</b>			<b>1.1 µg/L<sup>1</sup></b>
		<b>Copper ECA<sub>chronic</sub><sup>2</sup></b>			<b>3.6 µg/L</b>
		<b>Fully Mixed Downstream Ambient Concentration</b>			
<b>Effluent Fraction<sup>6</sup></b>		<b>Hardness<sup>3</sup> (mg/L)</b>	<b>CTR Criteria<sup>4</sup> (µg/L)</b>	<b>Copper<sup>5</sup> (µg/L)</b>	<b>Complies with CTR Criteria</b>
High Flow   Low Flow	1%	8.6	1.2	1.1	<b>Yes</b>
	5%	9.6	1.3	1.2	<b>Yes</b>
	15%	12	1.5	1.5	<b>Yes</b>
	25%	15	1.8	1.7	<b>Yes</b>
	50%	21	2.4	2.4	<b>Yes</b>
	75%	27	3.0	3.0	<b>Yes</b>
	100%	33	3.6	3.6	<b>Yes</b>

<sup>1</sup> Highest assumed upstream receiving water copper concentration calculated using Equation 1 for chronic criterion at a hardness of 8.4 mg/L.

<sup>2</sup> ECA calculated using Equation 1 for chronic criterion at a hardness of 33 mg/L.

<sup>3</sup> Fully mixed downstream ambient hardness is the mixture of the receiving water and effluent hardness at the applicable effluent fraction using Equation 3.

<sup>4</sup> Fully mixed downstream ambient criteria are the chronic criteria calculated using Equation 1 at the mixed hardness.

<sup>5</sup> Fully mixed downstream ambient copper concentration is the mixture of the receiving water and effluent copper concentrations at the applicable effluent fraction using Equation 3.

<sup>6</sup> The effluent fraction ranges from 1% at the high receiving water flow condition, to 100% at the lowest receiving water flow condition (i.e., effluent dominated).

**ECA for Acute Cadmium, Lead, and Acute Silver** – For Concave Up Metals (i.e., acute cadmium, lead, and acute silver), the relationship between hardness and the metals criteria is different than for Concave Down Metals. The 2006 Study demonstrates that for Concave Up Metals, the effluent and upstream receiving water can be in compliance with the CTR criteria, but the resulting mixture may contain metals concentrations that exceed the CTR criteria and could cause toxicity. For these metals, the 2006 Study provides a mathematical approach to calculate the ECA that is protective of aquatic life, in all areas of the receiving water affected by the discharge, under all discharge and receiving water flow conditions (see Equation 4, below).

The ECA, as calculated using Equation 4, is based on the reasonable worst-case upstream receiving water hardness, the lowest observed effluent hardness, and assuming no receiving water assimilative capacity for metals (i.e., ambient background metals concentrations are at their respective CTR criterion). Equation 4 is not used in place of the CTR equation (Equation 1). Rather, Equation 4, which is derived using the CTR equation, is used as a direct approach for calculating the ECA. This replaces an iterative approach for calculating the ECA. The CTR equation has been used to evaluate the receiving water downstream of the discharge at all discharge and flow conditions to ensure the ECA is protective (e.g., see Table F-7).

$$ECA = \left( \frac{m(H_e - H_{rw}) \left( e^{m \ln(H_{rw}) + b} \right)}{H_{rw}} \right) + e^{m \ln(H_{rw}) + b} \quad \text{(Equation 4)}$$

Where:

- m, b = criterion specific constants (from CTR)
- H<sub>e</sub> = lowest observed effluent hardness
- H<sub>rw</sub> = reasonable worst-case upstream receiving water hardness

An example similar to the Concave Down Metals is shown for lead, a Concave Up Metal, in Table F-7, below. As previously mentioned, the lowest effluent hardness is 33 mg/L, while the upstream receiving water hardness ranged from 8.4 mg/L to 10 mg/L. In this case, the reasonable worst-case upstream receiving water hardness to use in Equation 4 to calculate the ECA is 8.4 mg/L.

Using the procedures discussed above to calculate the ECA for all Concave Up Metals will result in WQBELs that are protective under all potential effluent/receiving water flow conditions (high flow to low flow) and under all known hardness conditions, as demonstrated in Table F-7, for lead.

**Table F-7. Lead ECA Evaluation**

		<b>Lowest Observed Effluent Hardness</b>			<b>33 mg/L</b>
		<b>Reasonable Worst-case Upstream Receiving Water Hardness</b>			<b>8.4 mg/L</b>
		<b>Reasonable Worst-case Upstream Receiving Water Lead Concentration</b>			<b>0.14 µg/L<sup>1</sup></b>
		<b>Lead ECA<sub>chronic</sub><sup>2</sup></b>			<b>0.64 µg/L</b>
		<b>Fully Mixed Downstream Ambient Concentration</b>			
	<b>Effluent Fraction<sup>6</sup></b>	<b>Hardness<sup>3</sup> (mg/L) (as CaCO<sub>3</sub>)</b>	<b>CTR Criteria<sup>4</sup> (µg/L)</b>	<b>Lead<sup>5</sup> (µg/L)</b>	<b>Complies with CTR Criteria</b>
High Flow Low Flow	1%	8.6	0.14	0.14	<b>Yes</b>
	5%	9.6	0.16	0.16	<b>Yes</b>
	15%	12	0.22	0.21	<b>Yes</b>
	25%	15	0.27	0.26	<b>Yes</b>
	50%	21	0.43	0.39	<b>Yes</b>
	75%	27	0.60	0.52	<b>Yes</b>
	100%	33	0.78	0.64	<b>Yes</b>

<sup>1</sup> Reasonable worst-case upstream receiving water lead concentration calculated using Equation 1 for chronic criterion at a hardness of 8.4 mg/L.  
<sup>2</sup> ECA calculated using Equation 4 for chronic criteria.  
<sup>3</sup> Fully mixed downstream ambient hardness is the mixture of the receiving water and effluent hardness at the applicable effluent fraction.  
<sup>4</sup> Fully mixed downstream ambient criteria are the chronic criteria calculated using Equation 1 at the mixed hardness.  
<sup>5</sup> Fully mixed downstream ambient lead concentration is the mixture of the receiving water and effluent lead concentrations at the applicable effluent fraction.  
<sup>6</sup> The effluent fraction ranges from 1% at the high receiving water flow condition, to 100% at the lowest receiving water flow condition (i.e., effluent dominated).

Based on the procedures discussed above, Table F-8 lists all the CTR hardness-dependent metals and the associated ECA used in this Order.

**Table F-8. Summary of ECA Evaluations for CTR Hardness-dependent Metals**

CTR Metals	ECA (µg/L, total recoverable) <sup>1</sup>	
	acute	chronic
Copper	4.9	3.6
Chromium III	700	83
Cadmium	1.2	1.0
Lead	17	0.64
Nickel	180	20
Silver	0.35	--
Zinc	47	47

<sup>1</sup> Metal criteria rounded to two significant figures in accordance with the CTR.

**3. Determining the Need for WQBELs**

- a. **Constituents with No Reasonable Potential.** WQBELs are not included in this Order for constituents that do not demonstrate reasonable potential (i.e., constituents were not detected in the effluent or receiving water at concentrations exceeding applicable water quality criteria); however, monitoring for those pollutants is established in this Order as required by the SIP. If the results of effluent monitoring demonstrate reasonable potential, this Order may be reopened and modified by adding an appropriate effluent limitation.

Most constituents with no reasonable potential are not discussed in this Order. However, the following constituents were found to have no reasonable potential after assessment of the data:

- i. **Aluminum**

Aluminum is the third most abundant element in the earth’s crust and is ubiquitous in both soils and aquatic sediments. When mobilized in surface waters, aluminum has been shown to be toxic to various fish species. However, the potential for aluminum toxicity in surface waters is directly related to the chemical form of aluminum present, and the chemical form is highly dependent on water quality characteristics that ultimately determine the mechanism of aluminum toxicity. Surface water characteristics, including pH, temperature, colloidal material, fluoride and sulfate concentrations, and total organic carbon, all influence aluminum speciation and its subsequent bioavailability to aquatic life. Calcium [hardness] concentrations in surface water may also reduce aluminum toxicity by competing with monomeric aluminum (Al<sup>3+</sup>) binding to negatively charged fish gills.

- (a) **WQO.** The Code of Federal Regulations promulgated criteria for priority toxic pollutants for California’s surface waters as part of section 131.38 Establishment of Numeric Criteria for Priority Toxic Pollutants for the State of California (California Toxics Rule or CTR), including metals criteria. However, aluminum criteria were not promulgated as part of the CTR. Absent numeric aquatic life criteria for aluminum, WQBEL’s in the Central Valley Region’s NPDES permits are based on the Basin Plans’ narrative toxicity objective. The Basin Plans’ *Policy for Application of Water Quality Objectives* requires the Central Valley Water Board to consider, “on a case-by-case basis, direct evidence of beneficial use impacts, all material and relevant information submitted by the discharger and other interested

*parties, and relevant numerical criteria and guidelines developed and/or published by other agencies and organizations. In considering such criteria, the Board evaluates whether the specific numerical criteria which are available through these sources and through other information supplied to the Board, are relevant and appropriate to the situation at hand and, therefore, should be used in determining compliance with the narrative objective.”* Relevant information includes, but is not limited to (1) USEPA National Ambient Water Quality Criteria (NAWQC) and subsequent Correction, (2) site-specific conditions of the Stanislaus River, the receiving water, and (3) site-specific aluminum studies conducted by dischargers within the Central Valley Region. (Basin Plan, p. IV.-17.00; see also, 40 CFR 122.44(d)(vi).)

**USEPA NAWQC.** USEPA recommended the NAWQC aluminum acute criterion at 750 µg/L based on test waters with a pH of 6.5 to 9.0. USEPA also recommended the NAWQC aluminum chronic criterion at 87 µg/L based upon the following two toxicity tests. All test waters contained hardness at 12 mg/L as CaCO<sub>3</sub>.

- (1) Acute toxicity tests at various aluminum doses were conducted in various acidic waters (pH 6.0 – 6.5) on 159- and 160-day old striped bass. The 159-day old striped bass showed no mortality in waters with pH at 6.5 and aluminum doses at 390 µg/L, and the 160-day old striped bass showed 58% mortality at a dose of 174.4 µg/L in same pH waters. However, the 160-day old striped bass showed 98% mortality at aluminum dose of 87.2 µg/L in waters with pH at 6.0, which is USEPA’s basis for the 87 µg/L chronic criterion. The varied results draw into question this study and the applicability of the NAWQC chronic criterion of 87 µg/L.
- (2) Chronic toxicity effects on 60-day old brook trout were evaluated in circumneutral pH waters (6.5-6.9 pH) in five cells at various aluminum doses (4, 57, 88, 169, and 350 µg/L). Chronic evaluation started upon hatching of eyed eggs of brook trout, and their weight and length were measure after 45 days and 60 days. The 60-day old brook trout showed 24% weight loss at 169 µg/L of aluminum and 4% weight loss at 88 µg/L of aluminum, which is the basis for USEPA’s chronic criteria. Though this test study shows chronic toxic effects 4% reduction in weight after exposure for 60-days, the chronic criterion is based on 4-day exposure; so again, the applicability of the NAWQC chronic criterion of 87 µg/L is questionable.

**Site-specific Conditions.** Effluent and Stanislaus River monitoring data indicate that the pH and hardness values are not similar to the low pH and hardness conditions under which the chronic criterion for aluminum was developed, as shown in the table below, and therefore, the Central Valley Water Board does not expect aluminum to be as reactive in the Stanislaus River as in the previously described toxicity tests. The pH of the Stanislaus River, the receiving water, ranged from 7.2 to 7.3 based on four monitoring results obtained between July 2004 and April 2005. These water conditions are circumneutral pH where aluminum is predominately in the form of Al(OH)<sub>3</sub> and non-toxic to aquatic life. The hardness of the Stanislaus River ranged from 8.4 mg/L to 10 mg/L based on four samples collected between July 2004 and April 2005.

Parameter	Units	Test Conditions for Applicability of Chronic Criterion	Effluent	Receiving Water
pH	standard units	6.0 – 6.5	7.51 - 7.61	7.2 – 7.3
Hardness, Total (as CaCO <sub>3</sub> )	mg/L	12	33 – 44	8.4 – 10
Aluminum, Total Recoverable	µg/L	87.2 – 390	120 – 810	27 – 130

**Local Environmental Conditions and Studies.** Twenty-one site-specific aluminum toxicity tests have been conducted within the Central Valley Region. The pH and hardness of the Stanislaus River are similar, as shown in the table below, and thus the results of these site-specific aluminum toxicity tests are relevant and appropriate for the Stanislaus River. As shown in the following table, all EC<sub>50</sub> toxicity study result values are at concentrations of aluminum above 5,000 µg/L. Thus, the toxic effects of aluminum in surface waters within the Central Valley Region, including the Stanislaus River, is less toxic (or less reactive) to aquatic species than demonstrated in the toxicity tests that USEPA used for the basis of establishing the chronic criterion of 87 µg/L. This new information, and review of the toxicity tests USEPA used to establish the chronic criterion, indicates that 87 µg/L is overly stringent and not applicable to the Stanislaus River.

**Central Valley Region Site-Specific Toxicity Data**

Discharger (City)	Species	Test Waters	Hardness Value	Total Aluminum EC <sub>50</sub> Value	pH	WER
Auburn	<i>Ceriodaphnia dubia</i>	Effluent	99	>5270	7.44	>19.3
	“ “	Surface Water	16	>5160	7.44	>12.4
Manteca	“ “	Surface Water/Effluent	124	>8800	9.14	N/C
	“ “	Effluent	117	>8700	7.21	>27.8
	“ “	Surface Water	57	7823	7.58	25.0
	“ “	Effluent	139	>9500	7.97	>21.2
	“ “	Surface Water	104	>11000	8.28	>24.5
	“ “	Effluent	128	>9700	7.78	>25.0
	“ “	Surface Water	85	>9450	7.85	>25.7
	“ “	Effluent	106	>11900	7.66	>15.3
	“ “	Surface Water	146	>10650	7.81	>13.7
Modesto	“ “	Surface Water/Effluent	120/156	31604	8.96	211
Yuba City	“ “	Surface Water/Effluent	114/164 <sup>1</sup>	>8000	7.60/7.46	>53.5
Placer County	“ “	Effluent	150	>5000	7.4 – 8.7	>13.7
Manteca	<i>Daphnia magna</i>	Surface Water/Effluent	124	>8350	9.14	N/C
Modesto	“ “	Surface Water/Effluent	120/156	>11900	8.96	>79.6
Yuba City	“ “	Surface Water/Effluent	114/164 <sup>1</sup>	>8000	7.60/7.46	>53.5
Manteca	<i>Oncorhynchus mykiss</i> (rainbow trout)	Surface Water/Effluent	124	>8600	9.14	N/C
Auburn	“ “	Surface Water	16	>16500	7.44	N/C
Modesto	“ “	Surface Water/Effluent	120/156	>34250	8.96	>229
Yuba City	“ “	Surface Water/Effluent	114/164 <sup>1</sup>	>8000	7.60/7.46	>53.5

Discharger (City)	Species	Test Waters	Hardness Value	Total Aluminum EC <sub>50</sub> Value	pH	WER
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Hardness values may be biased high because the EDTA titrimetric method is subject to interferences that measure as hardness (barium, cadmium, lead, manganese, strontium, and zinc will be measured as hardness) producing hardness numbers that are likely to be greater than the calculation of hardness based upon the ICP analysis of calcium and magnesium. Upstream receiving water hardness ranged from 30 to 50.9 mg/L as CaCO<sub>3</sub> between January 2008 and August 2011. Furthermore, the upstream receiving water hardness was 37 mg/L as CaCO<sub>3</sub> on 4 October 2005, 7 days prior to the Feasibility Assessment (first phase of a Water Effects Ratio study) sample collection date of 11 October 2005. It is likely that matrix interferences from other metals were responsible for the unexpected hardness values reported by Pacific EcoRisk.

The Discharger has not conducted a toxicity test for aluminum; however, the City of Auburn conducted two toxicity tests in Auburn Ravine, shown highlighted in the previous table. The City of Auburn is located at an elevation of approximately 1,400 feet above sea level, and is surrounded by forest. As shown, the test water quality characteristics of Auburn Ravine are similar to the Stanislaus River, with the pH at 7.4 and hardness at 16 mg/L as CaCO<sub>3</sub> in comparison to the mean pH at 7.2 and the minimum hardness at 8.4 mg/L as CaCO<sub>3</sub>, respectively. Thus, based on these two similar primary water quality characteristics (pH and hardness) that drive aluminum speciation, the aluminum toxicity within Auburn Ravine is expected to be similar in the Stanislaus River. Therefore, the Auburn Ravine aluminum toxicity test study is relevant and appropriate in this case for use in determining the specific numerical criteria to be used in determining compliance with the Basin Plan's narrative toxicity objective. The Auburn Ravine aluminum toxicity study resulted in a site-specific aluminum objective at 1,079 µg/L. Thus, these results support the conclusion that the 87 µg/L chronic criterion is overly stringent for the Stanislaus River.

Order R5-2008-0058 contained limitations for aluminum based on the NAWQC chronic criterion of 87 µg/L. DPH has established Secondary MCLs to assist public drinking water systems in managing their drinking water for aesthetic conditions such as taste, color, and odor. The Secondary MCL for aluminum is 200 µg/L. U.S. EPA has also adopted an NAWQC acute criterion of 750 µg/L for the protection of aquatic life.

- (b) **RPA Results.** For priority pollutants, the SIP dictates the procedures for conducting the RPA. Aluminum is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used its judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent. For conducting the RPA, the U.S. EPA recommends using a mass-balance approach to determine the expected critical downstream receiving water concentration using a steady-state approach<sup>1</sup>. This downstream receiving water concentration is then compared to the applicable water quality objectives to determine if the discharge has reasonable potential to cause or contribute to an in-stream excursion. This approach allows assimilative capacity and dilution to be factored into the RPA. This U.S. EPA

<sup>1</sup> USEPA NPDES Permit Writers' Manual (EPA 833-K-10-001 September 2010)

recommended approach has been used for aluminum. The critical downstream receiving water concentration is calculated using equation 2 below:

$$C_r = \frac{Q_s C_s + Q_d C_d}{Q_s + Q_d} \text{ (Equation 2)}$$

Where:

$Q_s$  = Critical stream flow (1Q10) for acute criteria, (7Q10) for chronic criteria, and harmonic mean flow for human health criteria

$Q_d$  = Critical effluent flow from discharge flow data (maximum permitted discharge)

$C_s$  = Critical upstream pollutant concentration

$C_d$  = Critical effluent pollutant concentration

$C_r$  = Critical downstream receiving water pollutant concentration

The critical stream flow ( $Q_s$ ) is 136 MGD for the harmonic mean flow. For long term human health criteria, the U.S. EPA recommends using the harmonic mean flow. The critical effluent flow,  $Q_d$ , is 0.84 MGD, which is the maximum permitted flow allowed in this Order. The critical effluent pollutant concentration,  $C_d$ , was determined using statistics recommended in the TSD for statistically calculating the projected maximum effluent concentration (i.e., Table 3-2 of the TSD using the 95% probability basis and 95% confidence level).

The maximum observed effluent aluminum concentration was 810  $\mu\text{g/L}$  based on four samples collected between April 2004 and January 2005. The maximum background concentration of aluminum in the North Fork Stanislaus River upstream of the discharge was 130  $\mu\text{g/L}$  based on four samples collected by the Discharger between April 2004 and January 2005 and an additional sample collected in December 2012. Using the procedures described above, the critical downstream aluminum concentration is calculated as follows:

$$Q_s = 136 \text{ MGD}$$

$$Q_d = 0.84 \text{ MGD}$$

$$C_s = 130 \mu\text{g/L}$$

$$C_d = 2,100 \mu\text{g/L}$$

$$C_r = \frac{(136 \text{ MGD} \times 130 \mu\text{g/L}) + (0.84 \text{ MGD} \times 2,100 \mu\text{g/L})}{(136 \text{ MGD} + 0.84 \text{ MGD})} = 142 \mu\text{g/L}$$

The critical downstream receiving water aluminum concentration,  $C_r$ , is 142  $\mu\text{g/L}$ , which does not exceed the Secondary MCL. Therefore, the discharge does not have reasonable potential for aluminum and the WQBELs for aluminum have not been retained in this Order. Removal of these effluent limitations is in accordance with federal anti-backsliding regulations (see section IV.D.3 of the Fact Sheet).

ii. **Chlorine Residual**

- (a) **WQO.** USEPA developed NAWQC for protection of freshwater aquatic life for chlorine residual. The recommended 4-day average (chronic) and 1-hour average (acute) criteria for chlorine residual are 0.011 mg/L and 0.019 mg/L, respectively. These criteria are protective of the Basin Plan's narrative toxicity objective. Order R5-2008-0058 included effluent limitations for chlorine residual based on the NAWQC criteria.
- (b) **RPA Results.** The Facility uses UV disinfection. Chlorine is only used periodically in the treatment system when the Discharger is cleaning the sand filters, and during cleaning, chlorinated backwash water is returned to the mixing basin to be treated prior to being discharged into the receiving water. Because the Discharger does not use chlorine disinfection, the discharge does not exhibit reasonable potential to cause or contribute to an exceedance of the Basin Plan's narrative toxicity objective and effluent limitations for chlorine residual have not been retained. Removal of these effluent limitations is in accordance with federal anti-backsliding regulations (see section IV.D.3 of the Fact Sheet). This Order retains daily monitoring for chlorine residual when chlorine is used in the treatment system.

iii. **Methylene Blue Active Substances**

- (a) **WQO.** The Secondary MCL – Consumer Acceptance Limit for methylene blue active substances is 500 µg/L, which is used to implement the Basin Plan's chemical constituent objective for the protection of municipal and domestic supply. Order R5-2008-0058 established an effluent limitation for methylene blue active substances based on the Secondary MCL.
- (b) **RPA Results.** For priority pollutants, the SIP dictates the procedures for conducting the RPA. Methylene blue active substances is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used its judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent. For conducting the RPA, the U.S. EPA recommends using a mass-balance approach to determine the expected critical downstream receiving water concentration using a steady-state approach<sup>1</sup>. This downstream receiving water concentration is then compared to the applicable water quality objectives to determine if the discharge has reasonable potential to cause or contribute to an in-stream excursion. This approach allows assimilative capacity and dilution to be factored into the RPA. This U.S. EPA recommended approach has been used for methylene blue active substances. The critical downstream receiving water concentration is calculated using equation 2 below:

$$C_r = \frac{Q_s C_s + Q_d C_d}{Q_s + Q_d} \text{ (Equation 2)}$$

Where:

$Q_s$  = Critical stream flow (1Q10) for acute criteria, (7Q10) for chronic criteria, and harmonic mean flow for human health criteria

<sup>1</sup> USEPA NPDES Permit Writers' Course (EPA 833-B-97-001 rev. October 2009)

$Q_d$  = Critical effluent flow from discharge flow data (maximum permitted discharge)

$C_s$  = Critical upstream pollutant concentration

$C_d$  = Critical effluent pollutant concentration

$C_r$  = Critical downstream receiving water pollutant concentration

The critical stream flow ( $Q_s$ ) is 136 MGD for the harmonic mean flow. For long term human health criteria, the U.S. EPA recommends using the harmonic mean flow. The critical effluent flow,  $Q_d$ , is 0.84 MGD, which is the maximum permitted flow allowed in this Order. The critical effluent pollutant concentration,  $C_d$ , was determined using statistics recommended in the TSD for statistically calculating the projected maximum effluent concentration (i.e., Table 3-2 of the TSD using the 95% probability basis and 95% confidence level).

The maximum observed effluent methylene blue active substances concentration was 2,100  $\mu\text{g/L}$  based on four samples collected between April 2004 and January 2005. The maximum background concentration of methylene blue active substances in the North Fork Stanislaus River upstream of the discharge was 81  $\mu\text{g/L}$  based on four samples collected by the Discharger between July 2004 and April 2005. Using the procedures described above, the critical downstream methylene blue active substances concentration is calculated as follows:

$$Q_s = 136 \text{ MGD}$$

$$Q_d = 0.84 \text{ MGD}$$

$$C_s = 81 \mu\text{g/L}$$

$$C_d = 5,400 \mu\text{g/L}$$

$$C_r = \frac{(136 \text{ MGD} \times 81 \mu\text{g/L}) + (0.84 \text{ MGD} \times 5,400 \mu\text{g/L})}{(136 \text{ MGD} + 0.84 \text{ MGD})} = 114 \mu\text{g/L}$$

The critical downstream receiving water methylene blue active substances concentration,  $C_r$ , is 114  $\mu\text{g/L}$ , which does not exceed the Secondary MCL. Therefore, the discharge does not have reasonable potential for methylene blue active substances and the WQBEL for methylene blue active substances has not been retained in this Order. Removal of this effluent limitation is in accordance with federal anti-backsliding regulations (see section IV.D.3 of the Fact Sheet).

iv. **Nitrite**

- (a) **WQO.** DPH has adopted a Primary MCL for the protection of human health for nitrite equal to 1 mg/L (measured as nitrogen). USEPA has developed a Primary MCL and an MCL goal of 1 mg/L for nitrite (as nitrogen). Order R5-2008-0058 included an effluent limitation for nitrite based on the Primary MCL.
- (b) **RPA Results.** For priority pollutants, the SIP dictates the procedures for conducting the RPA. Nitrite is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used its judgment in determining the appropriate method

for conducting the RPA for this non-priority pollutant constituent. For conducting the RPA, the U.S. EPA recommends using a mass-balance approach to determine the expected critical downstream receiving water concentration using a steady-state approach<sup>1</sup>. This downstream receiving water concentration is then compared to the applicable water quality objectives to determine if the discharge has reasonable potential to cause or contribute to an in-stream excursion. This approach allows assimilative capacity and dilution to be factored into the RPA. This U.S. EPA recommended approach has been used for nitrite. The critical downstream receiving water concentration is calculated using equation 2 below:

$$C_r = \frac{Q_s C_s + Q_d C_d}{Q_s + Q_d} \text{ (Equation 2)}$$

Where:

$Q_s$  = Critical stream flow (1Q10) for acute criteria, (7Q10) for chronic criteria, and harmonic mean flow for human health criteria

$Q_d$  = Critical effluent flow from discharge flow data (maximum permitted discharge)

$C_s$  = Critical upstream pollutant concentration

$C_d$  = Critical effluent pollutant concentration

$C_r$  = Critical downstream receiving water pollutant concentration

Although the Primary MCL for nitrite is a human health-based criterion, it is designed to be protective of human health for short-term exposure. Therefore, a critical stream flow ( $Q_s$ ) of 32 MGD (7Q10) was used for the RPA for nitrite. The critical effluent flow,  $Q_d$ , is 0.84 MGD, which is the maximum permitted flow allowed in this Order. The critical effluent pollutant concentration,  $C_d$ , was determined using statistics recommended in the TSD for statistically calculating the projected maximum effluent concentration (i.e., Table 3-2 of the TSD using the 95% probability basis and 95% confidence level).

The maximum observed effluent nitrite concentration was 9.9 mg/L based on four samples collected between April 2004 and January 2005. Nitrite was not detected in the upstream receiving water based on four samples collected by the Discharger between July 2004 and April 2005, using a method detection limit (MDL) of 3 mg/L. Although the MDL used is greater than the applicable MCL, the North Fork Stanislaus River is a high quality receiving water and is not expected to contain background concentrations of nitrite. Therefore, for the purposes of the RPA calculations below, a conservative value of 0.3 mg/L was used to represent the critical upstream pollutant concentration,  $C_s$ . Using the procedures described above, the critical downstream nitrite concentration is calculated as follows:

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<sup>1</sup> USEPA NPDES Permit Writers' Course (EPA 833-B-97-001 rev. October 2009)

$$Q_s = 32 \text{ MGD}$$

$$Q_d = 0.84 \text{ MGD}$$

$$C_s = 0.3 \text{ mg/L}$$

$$C_d = 26 \text{ mg/L}$$

$$C_r = \frac{(32 \text{ MGD} \times 0.3 \text{ mg/L}) + (0.84 \text{ MGD} \times 26 \text{ mg/L})}{(32 \text{ MGD} + 0.84 \text{ MGD})} = 0.96 \text{ mg/L}$$

The critical downstream receiving water nitrite concentration,  $C_r$ , is 0.96 mg/L, which does not exceed the Primary MCL. Therefore, the discharge does not have reasonable potential for nitrite and the WQBEL for nitrite has not been retained in this Order. Removal of this effluent limitation is in accordance with federal anti-backsliding regulations (see section IV.D.3 of the Fact Sheet).

v. **Settleable Solids**

- (a) **WQO.** For inland surface waters, the Basin Plan states that “[w]ater shall not contain substances in concentrations that result in the deposition of material that causes nuisance or adversely affects beneficial uses.” Order R5-2008-0058 established an AMEL of 0.1 ml/L and MDEL of 0.2 ml/L for settleable solids to implement the narrative settleable solids objective.
- (b) **RPA Results.** Monitoring data is not available for settleable solids. However, the Facility provides tertiary treatment which is capable of reducing settleable solids below a detection level of 0.1 ml/L. Therefore, the discharge does not have reasonable potential for settleable solids and the WQBELs for settleable solids have not been retained in this Order. Removal of these effluent limitations is in accordance with federal anti-backsliding regulations (see section IV.D.3 of the Fact Sheet).

vi. **Salinity**

- (a) **WQO.** The Basin Plan contains a chemical constituent objective that incorporates state MCLs, contains a narrative objective, and contains numeric water quality objectives for certain specified water bodies for electrical conductivity, total dissolved solids, sulfate, and chloride. The USEPA Ambient Water Quality Criteria for Chloride recommends acute and chronic criteria for the protection of aquatic life. There are no USEPA water quality criteria for the protection of aquatic life for electrical conductivity, total dissolved solids, and sulfate. Additionally, there are no USEPA numeric water quality criteria for the protection of agricultural, livestock, and industrial uses. Numeric values for the protection of these uses are typically based on site specific conditions and evaluations to determine the appropriate constituent threshold necessary to interpret the narrative chemical constituent Basin Plan objective. The Central Valley Water Board must determine the applicable numeric limit to implement the narrative objective for the protection of agricultural supply. The Central Valley Water Board is currently implementing the CV-SALTS initiative to develop a Basin Plan Amendment that will establish a salt and nitrate Management Plan for the Central Valley. Through this effort the Basin Plan will be amended to define how the narrative water quality objective is to be interpreted for the protection of agricultural use. All studies conducted through this Order to establish an agricultural limit to implement

the narrative objective will be reviewed by and consistent with the efforts currently underway by CV-SALTS.

**Table F-9. Salinity Water Quality Criteria/Objectives**

Parameter	Agricultural WQ Objective <sup>1</sup>	Secondary MCL <sup>2</sup>	USEPA NAWQC	Effluent	
				Average	Maximum
Electrical Conductivity (µmhos/cm)	Varies <sup>2</sup>	900, 1600, 2200	N/A	390	460
Total Dissolved Solids (mg/L)	Varies	500, 1000, 1500	N/A	205	240
Sulfate (mg/L)	Varies	250, 500, 600	N/A	22	55
Chloride (mg/L)	Varies	250, 500, 600	860 1-hr 230 4-day	32	48

<sup>1</sup> Narrative chemical constituent objective of the Basin Plan. Procedures for establishing the applicable numeric limitation to implement the narrative objective can be found in the Policy for Application of Water Quality, Chapter IV, Section 8 of the Basin Plan. However, the Basin Plan does not require improvement over naturally occurring background concentrations. In cases where the natural background concentration of a particular constituent exceeds an applicable water quality objective, the natural background concentration will be considered to comply with the objective.

<sup>2</sup> The Secondary MCLs are stated as a recommended level, upper level, and a short-term maximum level.

- (1) **Chloride.** The Secondary MCL for chloride is 250 mg/L, as a recommended level, 500 mg/L as an upper level, and 600 mg/L as a short-term maximum.
- (2) **Electrical Conductivity.** The Secondary MCL for electrical conductivity is 900 µmhos/cm as a recommended level, 1600 µmhos/cm as an upper level, and 2200 µmhos/cm as a short-term maximum.
- (3) **Sulfate.** The secondary MCL for sulfate is 250 mg/L as a recommended level, 500 mg/L as an upper level, and 600 mg/L as a short-term maximum.
- (4) **Total Dissolved Solids.** The Secondary MCL for total dissolved solids is 500 mg/L as a recommended level, 1000 mg/L as an upper level, and 1500 mg/L as a short-term maximum.

(b) **RPA Results**

- (1) **Chloride.** Chloride concentrations in the effluent ranged from 17 mg/L to 48 mg/L, with an average of 32 mg/L, based on four samples collected between April 2004 and January 2005 and five additional samples collected between April 2009 and April 2013. These levels do not exceed the Secondary MCL. Background concentrations in the North Fork Stanislaus River ranged from 0.9 mg/L to 1.3 mg/L, with an average of 1.0 mg/L, for four samples collected by the Discharger between July 2004 and April 2005.
- (2) **Electrical Conductivity.** Electrical conductivity concentrations in the effluent ranged from 350 µmhos/cm to 460 µmhos/cm, with an average of 390 µmhos/cm, based on four samples collected between April 2004 and January 2005. These levels do not exceed the Secondary MCL. Background concentrations in the North Fork Stanislaus River ranged from 28 µmhos/cm to 47 µmhos/cm, with an

average of 40  $\mu\text{mhos/cm}$ , for four samples collected by the Discharger between July 2004 and April 2005.

- (3) **Sulfate.** Sulfate concentrations in the effluent ranged from 8.1 mg/L to 55 mg/L, with an average of 22 mg/L, based on four samples collected between April 2004 and January 2005 and five additional samples collected between April 2009 and April 2013. These levels do not exceed the Secondary MCL. Background concentrations in the North Fork Stanislaus River ranged from 0.88 mg/L to 1.2 mg/L, with an average of 0.97 mg/L, for four samples collected by the Discharger between July 2004 and April 2005.
- (4) **Total Dissolved Solids.** Total dissolved solids concentrations in the effluent ranged from 160 mg/L to 240 mg/L, with an average of 205 mg/L, based on four samples collected between April 2004 and January 2005. These levels do not exceed the Secondary MCL. Background concentrations in the North Fork Stanislaus River ranged from 18 mg/L to 38 mg/L, with an average of 32 mg/L, for four samples collected by the Discharger between July 2004 and April 2005.

Based on the relatively low reported salinity, the discharge does not have reasonable potential to cause or contribute to an in-stream excursion of water quality objectives for salinity. However, since the Discharger discharges to the Stanislaus River, a tributary of the Sacramento-San Joaquin Delta, of additional concern is the salt contribution to Delta waters. Allowing the Discharger to increase its current salt loading may be contrary to the Region-wide effort to address salinity in the Central Valley. Therefore, in order to ensure that the Discharger will continue to control the discharge of salinity, this Order includes a requirement to continue to implement a salinity evaluation and minimization plan.

- b. **Constituents with Reasonable Potential.** The Central Valley Water Board finds that the discharge has a reasonable potential to cause or contribute to an in-stream excursion above a water quality standard for ammonia, BOD<sub>5</sub>, copper, cyanide, lead, pathogens, pH, and zinc. WQBELs for these constituents are included in this Order. A summary of the RPA is provided in Attachment G, and a detailed discussion of the RPA for each constituent is provided below.

- i. **Ammonia**

- (a) **WQO.** The NAWQC for the protection of freshwater aquatic life for total ammonia, recommends acute (1-hour average; criteria maximum concentration or CMC) standards based on pH and chronic (30-day average; criteria continuous concentration or CCC) standards based on pH and temperature. USEPA also recommends that no 4-day average concentration should exceed 2.5 times the 30-day CCC. USEPA found that as pH increased, both the acute and chronic toxicity of ammonia increased. Salmonids were more sensitive to acute toxicity effects than other species. However, while the acute toxicity of ammonia was not influenced by temperature, it was found that invertebrates and young fish experienced increasing chronic toxicity effects with increasing temperature. Because the Collierville Powerhouse Effluent Channel has a beneficial use of cold freshwater habitat and the potential presence of

salmonids and early fish life stages, the recommended criteria for waters where salmonids and early life stages are present were used.

The maximum permitted effluent pH is 8.5, as the Basin Plan objective for pH in the receiving stream is the range of 6.5 to 8.5. Consistent with Order R5-2008-0058, in order to protect against the worst-case short-term exposure of an organism, a pH value of 8.5 was used to derive the acute criterion. The resulting acute criterion is 2.14 mg/L.

Updated receiving water data for pH and temperature is not available. For Order R5-2008-0058, the maximum observed 30-day average temperature and the maximum observed pH of the upstream receiving water were used to calculate the 30-day CCC. The maximum observed 30-day average upstream receiving water temperature was 42.32°F (7.4°C), for the rolling 30-day period ending 15 May 2005. The maximum observed upstream receiving water pH value was 7.3. Using a pH value of 7.3 and the worst-case temperature value of 42.32°F (7.4°C) on a rolling 30-day basis, the resulting 30-day CCC is 5.08 mg/L (as N). The 4-day average concentration is derived in accordance with the USEPA criterion as 2.5 times the 30-day CCC. Based on the 30-day CCC of 5.08 mg/L (as N), the 4-day average concentration that should not be exceeded is 12.7 mg/L (as N).

Order R5-2008-0058 included an effluent limitation for ammonia based on the NAWQC criteria with the allowance for dilution.

- (b) **RPA Results.** For priority pollutants, the SIP dictates the procedures for conducting the RPA. Ammonia is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used its judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent. For conducting the RPA, the U.S. EPA recommends using a mass-balance approach to determine the expected critical downstream receiving water concentration using a steady-state approach<sup>1</sup>. This downstream receiving water concentration is then compared to the applicable water quality objectives to determine if the discharge has reasonable potential to cause or contribute to an in-stream excursion. This approach allows assimilative capacity and dilution to be factored into the RPA. This U.S. EPA recommended approach has been used for ammonia. The critical downstream receiving water concentration is calculated using equation 2 below:

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<sup>1</sup> USEPA NPDES Permit Writers' Course (EPA 833-B-97-001 rev. October 2009)

$$C_r = \frac{Q_s C_s + Q_d C_d}{Q_s + Q_d} \text{ (Equation 2)}$$

Where:

$Q_s$  = Critical stream flow (1Q10) for acute criteria, (7Q10) for chronic criteria, and harmonic mean flow for human health criteria

$Q_d$  = Critical effluent flow from discharge flow data (maximum permitted discharge)

$C_s$  = Critical upstream pollutant concentration

$C_d$  = Critical effluent pollutant concentration

$C_r$  = Critical downstream receiving water pollutant concentration

The critical stream flow ( $Q_s$ ) is 9.7 MGD for the 1Q10 flow. For acute aquatic life criteria, the U.S. EPA recommends using the 1Q10 flow. The critical effluent flow,  $Q_d$ , is 0.84 MGD, which is the maximum permitted flow allowed in this Order. The critical effluent pollutant concentration,  $C_d$ , was determined using statistics recommended in the TSD for statistically calculating the projected maximum effluent concentration (i.e., Table 3-2 of the TSD using the 95% probability basis and 95% confidence level).

The maximum observed effluent ammonia concentration was 16 mg/L based on four samples collected between April 2004 and January 2005. The maximum background concentration of ammonia in the North Fork Stanislaus River upstream of the discharge was 0.086 mg/L based on four samples collected by the Discharger between July 2004 and April 2005. Using the procedures described above, the critical downstream ammonia concentration is calculated as follows:

$$Q_s = 9.7 \text{ MGD}$$

$$Q_d = 0.84 \text{ MGD}$$

$$C_s = 0.086 \text{ mg/L}$$

$$C_d = 41 \text{ mg/L}$$

$$C_r = \frac{(9.7 \text{ MGD} \times 0.086 \text{ mg/L}) + (0.84 \text{ MGD} \times 41 \text{ mg/L})}{(9.7 \text{ MGD} + 0.84 \text{ MGD})} = 3.35 \text{ mg/L}$$

The critical downstream receiving water ammonia concentration,  $C_r$ , is 3.35 mg/L, which exceeds the NAWQC acute criterion. Therefore, the discharge has reasonable potential to cause or contribute to an exceedance of the Basin Plan's narrative toxicity objective.

- (c) **WQBELs.** The Central Valley Water Board calculates WQBELs in accordance with SIP procedures for non-CTR constituents, and ammonia is a non-CTR constituent. The SIP procedure assumes a 4-day averaging period for calculating the long-term average discharge condition (LTA). However, USEPA recommends modifying the procedure for calculating permit limits for ammonia using a 30-day averaging period for the calculation of the LTA corresponding to the 30-day CCC. Therefore, while the LTAs corresponding to the acute and 4-day chronic criteria were calculated according to SIP procedures, the LTA corresponding to the 30-day CCC was calculated assuming a 30-day averaging period. The

lowest LTA representing the acute, 4-day CCC, and 30-day CCC is then selected for deriving the AMEL and the MDEL (in this case, the lowest LTA corresponds to the acute criterion). The remainder of the WQBEL calculation for ammonia was performed according to the SIP procedures.

The receiving water contains assimilative capacity for ammonia; therefore, an acute dilution credit of 12:1 was allowed in the development of WQBELs for ammonia. This Order contains a final AMEL and MDEL for ammonia of 13 mg/L and 27 mg/L, respectively, based on the NAWQC acute criterion.

ii. **Copper**

- (a) **WQO.** The CTR includes hardness-dependent criteria for the protection of freshwater aquatic life for copper. These criteria for copper are presented in dissolved concentrations, as 1-hour acute criteria and 4-day chronic criteria. USEPA recommends conversion factors to translate dissolved concentrations to total concentrations. Default USEPA translators were used for the receiving water and effluent.
- (b) **RPA Results.** Section IV.C.2 of this Fact Sheet includes procedures for conducting the RPA for hardness-dependent CTR metals, such as copper. The RPA was conducted using the upstream receiving water hardness to calculate the criteria for comparison to the maximum ambient background concentration, and likewise using the reasonable worst-case downstream hardness to compare the MEC. The table below shows the specific criteria used for the RPA.

	<b>CTR Chronic Criterion (Total Recoverable)</b>	<b>Maximum Concentration (Total Recoverable)</b>	<b>Reasonable Potential? (Y/N)</b>
Receiving Water	1.1 µg/L <sup>1</sup>	1.9 µg/L	Yes <sup>2</sup>
Effluent	3.6 µg/L <sup>3</sup>	13 µg/L	Yes <sup>4</sup>

<sup>1</sup> Based on lowest observed upstream hardness of 8.4 mg/L (as CaCO<sub>3</sub>)  
<sup>2</sup> Per Section 1.3, step 6 of the SIP.  
<sup>3</sup> Based on reasonable worst-case downstream hardness of 33 mg/L (as CaCO<sub>3</sub>)  
<sup>4</sup> Per Section 1.3, step 4 of the SIP.

Based on the available data, copper in the discharge has a reasonable potential to cause or contribute to an in-stream excursion above the CTR criteria for the protection of freshwater aquatic life

- (c) **WQBELs.** Due to no assimilative capacity, dilution credits were not allowed for development of the WQBELs for copper in Order R5-2008-0058. Because updated information is not available to satisfy anti-backsliding requirements, this Order retains the AMEL and MDEL of 2.5 µg/L and 4.9 µg/L, respectively, from Order R5-2008-0058.
- (d) **Plant Performance and Attainability.** Based on the historic monitoring data, the Facility may be unable to comply with these limitations. Order R5-2008-0058 included a compliance schedule for copper with final compliance due 18 May 2010. As required by Order R5-2008-0058, the Discharger submitted an August 2008 *Aluminum, Copper, Lead, and Zinc Pollution Prevention Plan Work Plan* (Larry Walker Associates), an August 2008 *Corrective Action Plan and Implementation Schedule for Aluminum, Copper, Lead, and Zinc* (Larry Walker Associates), and an August 2008 *Treatment Feasibility Study Work Plan* (Larry Walker

Associates). As detailed in these plans, the source of copper in the effluent is believed to be from dissolution in domestic plumbing within the service area caused by the aggressive nature of the water supply. The Discharger proposed to conduct source control activities (optimization of use of anti-corrosion chemical additions); conduct water effects ratio (WER), translator, and/or dynamic modeling studies; and/or complete facility modifications in order to comply with the final effluent limitations for copper. Section VI.C.4.c of this Order requires the Discharger to demonstrate compliance with the final effluent limitations prior to commencement of discharges to the Collierville Tunnel. To meet this requirement the Discharger shall submit effluent data that adequately supports the demonstration of compliance with the final effluent limitations for copper.

iii. **Cyanide**

- (a) **WQO.** The CTR includes maximum 1-hour average and 4-day average criteria of 5.2 µg/L and 22 µg/L, respectively, for cyanide for the protection of freshwater aquatic life.
- (b) **RPA Results.** The MEC for cyanide was 50 µg/L based on four samples collected between April 2004 and January 2005. Cyanide was not detected in the upstream receiving water based on four samples collected between July 2004 and April 2005 and an additional sample collected in December 2012. Therefore, cyanide in the discharge has a reasonable potential to cause or contribute to an in-stream excursion above the CTR criteria for the protection of freshwater aquatic life.
- (c) **WQBELs.** The receiving water contains assimilative capacity for cyanide; therefore, acute and chronic dilution credits of 12:1 and 38:1 were allowed in the development of the WQBELs for cyanide. Following the procedures established by the SIP for calculating WQBELs and applying acute and chronic dilution credits of 12:1 and 38:1 to the CTR criteria, this Order includes an AMEL and MDEL for cyanide of 143 µg/L and 286 µg/L, respectively.
- (d) **Plant Performance and Attainability.** Based on evaluation of the effluent monitoring data, the Central Valley Water Board concludes that immediate compliance with these effluent limitations is feasible.

iv. **Lead**

- (a) **WQO.** The CTR includes hardness-dependent criteria for the protection of freshwater aquatic life for lead. These criteria for lead are presented in dissolved concentrations, as 1-hour acute criteria and 4-day chronic criteria. USEPA recommends conversion factors to translate dissolved concentrations to total concentrations. Default USEPA translators were used for the receiving water and effluent.
- (b) **RPA Results.** Section IV.C.2 of this Fact Sheet includes procedures for conducting the RPA for hardness-dependent CTR metals, such as lead. The RPA was conducted using the upstream receiving water hardness to calculate the criteria for comparison to the maximum ambient background concentration, and likewise using the reasonable worst-case downstream hardness to compare the MEC. The table below shows the specific criteria used for the RPA.

	<b>CTR Chronic Criterion (Total Recoverable)</b>	<b>Maximum Concentration (Total Recoverable)</b>	<b>Reasonable Potential? (Y/N)</b>
Receiving Water	0.14 µg/L <sup>1</sup>	0.17 µg/L	Yes <sup>2</sup>
Effluent	0.64 µg/L <sup>3</sup>	0.91 µg/L	Yes <sup>4</sup>

<sup>1</sup> Based on lowest observed upstream hardness of 8.4 mg/L (as CaCO<sub>3</sub>)

<sup>2</sup> Per Section 1.3, step 6 of the SIP.

<sup>3</sup> Based on reasonable worst-case downstream hardness calculated using the minimum effluent hardness of 33 mg/L (as CaCO<sub>3</sub>) and minimum upstream receiving water hardness of 8.4 mg/L (as CaCO<sub>3</sub>)

<sup>4</sup> Per Section 1.3, step 4 of the SIP.

Based on the available data, lead in the discharge has a reasonable potential to cause or contribute to an in-stream excursion above the CTR criteria for the protection of freshwater aquatic life

- (c) **WQBELs.** Due to no assimilative capacity, dilution credits were not allowed for development of the WQBELs for lead in Order R5-2008-0058. Because updated information is not available to satisfy anti-backsliding requirements, this Order retains the AMEL and MDEL of 0.52 µg/L and 1.0 µg/L, respectively, from Order R5-2008-0058.
- (d) **Plant Performance and Attainability.** Based on the historic monitoring data, the Facility may be unable to comply with these limitations. Order R5-2008-0058 included a compliance schedule for lead with final compliance due 18 May 2010. As required by Order R5-2008-0058, the Discharger submitted an August 2008 *Aluminum, Lead, Lead, and Zinc Pollution Prevention Plan Work Plan* (Larry Walker Associates), an August 2008 *Corrective Action Plan and Implementation Schedule for Aluminum, Lead, Lead, and Zinc* (Larry Walker Associates), and an August 2008 *Treatment Feasibility Study Work Plan* (Larry Walker Associates). As detailed in these plans, the source of lead in the effluent is believed to be from dissolution in domestic plumbing within the service area caused by the aggressive nature of the water supply. The Discharger proposed to conduct source control activities (optimization of use of anti-corrosion chemical additions); conduct water effects ratio (WER), translator, and/or dynamic modeling studies; and/or complete facility modifications in order to comply with the final effluent limitations for lead. Section VI.C.4.c of this Order requires the Discharger to demonstrate compliance with the final effluent limitations prior to commencement of discharges to the Collierville Tunnel. To meet this requirement the Discharger shall submit effluent data that adequately supports the demonstration of compliance with the final effluent limitations for lead.

v. **Pathogens**

- (a) **WQO.** DPH has developed reclamation criteria, CCR, Division 4, Chapter 3 (Title 22), for the reuse of wastewater. Title 22 requires that for spray irrigation of food crops, parks, playgrounds, schoolyards, and other areas of similar public access, wastewater be adequately disinfected, oxidized, coagulated, clarified, and filtered, and that the effluent total coliform levels not exceed 2.2 MPN/100 mL as a 7-day median; 23 MPN/100 mL, not to be exceeded more than once in a 30-day period; and 240 MPN/100 mL, at any time.

Title 22 also requires that recycled water used as a source of water supply for non-restricted recreational impoundments be disinfected tertiary recycled water that has been subjected to conventional treatment. A non-restricted recreational impoundment is defined as “...an impoundment of recycled water, in which no limitations are imposed on body-contact water recreational activities.” Title 22 is not directly applicable to surface waters; however, the Central Valley Water Board finds that it is appropriate to apply an equivalent level of treatment to that required by the DPH’s reclamation criteria because the receiving water is used for irrigation of agricultural land and for contact recreation purposes. The stringent disinfection criteria of Title 22 are appropriate since the undiluted effluent may be used for the irrigation of food crops and/or for body-contact water recreation. Coliform organisms are intended as an indicator of the effectiveness of the entire treatment train and the effectiveness of removing other pathogens.

- (b) **RPA Results.** Raw domestic wastewater inherently contains human pathogens that threaten human health and life, and constitute a threatened pollution and nuisance under CWC Section 13050 if discharged untreated to the receiving water. Reasonable potential for pathogens therefore exists and WQBELs are required.

Federal regulations at 40 C.F.R. §122.44(d)(1)(i) requires that, “*Limitations must control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality.*” For priority pollutants, the SIP dictates the procedures for conducting the RPA. Pathogens are not priority pollutants. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent.

USEPA’s September 2010 NPDES Permit Writer’s Manual, page 6-30, states, “*State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBELs are required for specific pollutants for all facilities that exhibit certain operational or discharge*

*characteristics (e.g., WQBELs for pathogens in all permits for POTWs discharging to contact recreational waters)."* USEPA's TSD also recommends that factors other than effluent data should be considered in the RPA, *"When determining whether or not a discharge causes, has the reasonable potential to cause, or contributes to an excursion of a numeric or narrative water quality criterion for individual toxicants or for toxicity, the regulatory authority can use a variety of factors and information where facility-specific effluent monitoring data are unavailable. These factors also should be considered with available effluent monitoring data."* (TSD, p. 50)

The beneficial uses of the Collierville Powerhouse Effluent Channel include municipal and domestic supply, water contact recreation, and agricultural irrigation supply. To protect these beneficial uses, the Central Valley Water Board finds that the wastewater must be disinfected and adequately treated to prevent disease. Although the Discharger provides disinfection, inadequate or incomplete disinfection creates the potential for pathogens to be discharged. Therefore, the Central Valley Water Board finds the discharge has reasonable potential for pathogens and WQBELs are required.

- (c) **WQBELs.** In accordance with the requirements of Title 22, this Order includes effluent limitations for total coliform organisms of 2.2 MPN/100 mL as a 7-day median; 23 MPN/100 mL, not to be exceeded more than once in a 30-day period; and 240 MPN/100 mL as an instantaneous maximum.

The tertiary treatment process, or equivalent, is capable of reliably treating wastewater to a turbidity level of 2 nephelometric turbidity units (NTU) as a daily average. Failure of the filtration system such that virus removal is impaired would normally result in increased particles in the effluent, which result in higher effluent turbidity. Turbidity has a major advantage for monitoring filter performance. Coliform testing, by comparison, is not conducted continuously and requires several hours, to days, to identify high coliform concentrations. Therefore, to ensure compliance with the DPH recommended Title 22 disinfection criteria, weekly average specifications are impracticable for turbidity. This Order includes operational specifications for turbidity of 2 NTU as a daily average; 5 NTU, not to be exceeded more than 5 percent of the time within a 24-hour period; and 10 NTU as an instantaneous maximum.

This Order contains effluent limitations, operating specifications, and requires a tertiary level of treatment, or equivalent, necessary to protect the beneficial uses of the receiving water. The Central Valley Water Board has previously considered the factors in Water Code section 13241 in establishing these requirements.

Final WQBELs for BOD<sub>5</sub> and TSS are based on the technical capability of the tertiary process, which is necessary to protect the beneficial uses of the receiving water. BOD<sub>5</sub> is a measure of the amount of oxygen used in the biochemical oxidation of organic matter. The tertiary treatment standards for BOD<sub>5</sub> and TSS are indicators of the effectiveness of the tertiary treatment process. The principal design parameter for wastewater treatment plants is the daily BOD<sub>5</sub> and TSS loading rates and the

corresponding removal rate of the system. The application of tertiary treatment processes results in the ability to achieve lower levels for BOD<sub>5</sub> and TSS than the secondary standards currently prescribed. Therefore, this Order requires AMELs for BOD<sub>5</sub> and TSS of 10 mg/L, which is technically based on the capability of a tertiary system. In addition to the average weekly and average monthly effluent limitations, a daily maximum effluent limitation for BOD<sub>5</sub> and TSS is included in the Order to ensure that the treatment works are not organically overloaded and operate in accordance with design capabilities.

- (d) **Plant Performance and Attainability.** The Facility is designed to provide tertiary treatment, including UV disinfection. The Central Valley Water Board, therefore, concludes that immediate compliance with these effluent limitations is feasible.

vi. **pH**

- (a) **WQO.** The Basin Plan includes a water quality objective for surface waters (except for Goose Lake) that the “...pH shall not be depressed below 6.5 nor raised above 8.5.”
- (b) **RPA Results.** Raw domestic wastewater inherently has variable pH. Additionally, some wastewater treatment processes can increase or decrease wastewater pH which if not properly controlled, would violate the Basin Plan’s numeric objective for pH in the receiving water. Therefore, reasonable potential exists for pH and WQBELs are required.

Federal regulations at 40 C.F.R. §122.44(d)(1)(i) requires that, “*Limitations must control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality.*” For priority pollutants, the SIP dictates the procedures for conducting the RPA. pH is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent.

USEPA’s September 2010 NPDES Permit Writer’s Manual, page 6-30, states, “*State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBELs are required for specific pollutants for all facilities that exhibit certain operational or discharge characteristics (e.g., WQBELs for pathogens in all permits for POTWs discharging to contact recreational waters).*” USEPA’s TSD also recommends that factors other than effluent data should be considered in the RPA, “*When determining whether or not a discharge causes, has the reasonable potential to cause, or contributes to an excursion of a numeric or narrative water quality criterion for individual toxicants or for toxicity, the regulatory authority can use a variety of factors and information where*

*facility-specific effluent monitoring data are unavailable. These factors also should be considered with available effluent monitoring data.” (TSD, p. 50)*

The Facility is a POTW that treats domestic wastewater. Although the Discharger has proper pH controls in place, the pH for the Facility’s influent varies due to the nature of municipal sewage, which provides the basis for the discharge to have a reasonable potential to cause or contribute to an in-stream excursion above the Basin Plan’s numeric objective for pH in the receiving water. Therefore, WQBELs for pH are required in this Order.

- (c) **WQBELs.** Effluent limitations for pH of 6.5 as an instantaneous minimum and 8.5 as an instantaneous maximum are included in this Order based on protection of the Basin Plan objectives for pH.
- (d) **Plant Performance and Attainability.** The effluent pH ranged from 7.51 to 7.61 based on four samples collected between April 2004 and January 2005, which is within the permitted pH range. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

vii. **Zinc**

- (a) **WQO.** The CTR includes hardness-dependent criteria for the protection of freshwater aquatic life for zinc. These criteria for zinc are presented in dissolved concentrations, as 1-hour acute criteria and 4-day chronic criteria. USEPA recommends conversion factors to translate dissolved concentrations to total concentrations. Default USEPA translators were used for the receiving water and effluent.
- (b) **RPA Results.** Section IV.C.2 of this Fact Sheet includes procedures for conducting the RPA for hardness-dependent CTR metals, such as zinc. The RPA was conducted using the upstream receiving water hardness to calculate the criteria for comparison to the maximum ambient background concentration, and likewise using the reasonable worst-case downstream hardness to compare the MEC. The table below shows the specific criteria used for the RPA.

	<b>CTR Chronic Criterion (Total Recoverable)</b>	<b>Maximum Concentration (Total Recoverable)</b>	<b>Reasonable Potential? (Y/N)</b>
Receiving Water	15 µg/L <sup>1</sup>	160 µg/L	Yes <sup>2</sup>
Effluent	47 µg/L <sup>3</sup>	85 µg/L	Yes <sup>4</sup>

<sup>1</sup> Based on lowest observed upstream hardness of 8.4 mg/L (as CaCO<sub>3</sub>)  
<sup>2</sup> Per Section 1.3, step 6 of the SIP.  
<sup>3</sup> Based on reasonable worst-case downstream hardness of 33 mg/L (as CaCO<sub>3</sub>)  
<sup>4</sup> Per Section 1.3, step 4 of the SIP.

Based on the available data, zinc in the discharge has a reasonable potential to cause or contribute to an in-stream excursion above the CTR criteria for the protection of freshwater aquatic life

- (c) **WQBELs.** Due to no assimilative capacity, dilution credits were not allowed for development of the WQBELs for zinc in Order R5-2008-0058. Because updated information is not available to satisfy anti-backsliding

requirements, this Order retains the AMEL and MDEL of 23 µg/L and 47 µg/L, respectively, from Order R5-2008-0058.

- (d) **Plant Performance and Attainability.** Based on the historic monitoring data, the Facility may be unable to comply with these limitations. Order R5-2008-0058 included a compliance schedule for zinc with final compliance due 18 May 2010. As required by Order R5-2008-0058, the Discharger submitted an August 2008 *Aluminum, Zinc, Lead, and Zinc Pollution Prevention Plan Work Plan* (Larry Walker Associates), an August 2008 *Corrective Action Plan and Implementation Schedule for Aluminum, Zinc, Lead, and Zinc* (Larry Walker Associates), and an August 2008 *Treatment Feasibility Study Work Plan* (Larry Walker Associates). As detailed in these plans, the source of zinc in the effluent is believed to be from the use of a zinc-containing anti-corrosion chemical added to the water supply to control dissolution corrosion from metal water conveyance infrastructure. The Discharger proposed to conduct source control activities (optimization of use of anti-corrosion chemical additions); conduct water effects ratio (WER), translator, and/or dynamic modeling studies; and/or complete facility modifications in order to comply with the final effluent limitations for zinc. Section VI.C.4.c of this Order requires the Discharger to demonstrate compliance with the final effluent limitations prior to commencement of discharges to the Collierville Tunnel. To meet this requirement the Discharger shall submit effluent data that adequately supports the demonstration of compliance with the final effluent limitations for zinc.

#### 4. WQBEL Calculations

- a. This Order includes WQBELs for ammonia, BOD<sub>5</sub>, copper, cyanide, lead, pH, total coliform organisms, TSS, and zinc. The general methodology for calculating WQBELs based on the different criteria/objectives is described in subsections IV.C.4.b through e, below. See Attachment H for the WQBEL calculations.
- b. **Effluent Concentration Allowance.** For each water quality criterion/objective, the ECA is calculated using the following steady-state mass balance equation from Section 1.4 of the SIP:

$$\begin{aligned} ECA &= C + D(C - B) && \text{where } C > B, \text{ and} \\ ECA &= C && \text{where } C \leq B \end{aligned}$$

where:

ECA = effluent concentration allowance  
D = dilution credit  
C = the priority pollutant criterion/objective  
B = the ambient background concentration.

According to the SIP, the ambient background concentration (B) in the equation above shall be the observed maximum with the exception that an ECA calculated from a priority pollutant criterion/objective that is intended to protect human health from carcinogenic effects shall use the arithmetic mean concentration of the ambient background samples. For ECAs based on MCLs, which implement the Basin Plan's

chemical constituents objective and are applied as annual averages, an arithmetic mean is also used for B due to the long-term basis of the criteria.

- c. **Basin Plan Objectives and MCLs.** For WQBELs based on site-specific numeric Basin Plan objectives or MCLs, the effluent limitations are applied directly as the ECA as either an MDEL, AMEL, or average annual effluent limitations, depending on the averaging period of the objective.
- d. **Aquatic Toxicity Criteria.** WQBELs based on acute and chronic aquatic toxicity criteria are calculated in accordance with Section 1.4 of the SIP. The ECAs are converted to equivalent long-term averages (i.e.,  $LTA_{acute}$  and  $LTA_{chronic}$ ) using statistical multipliers and the lowest LTA is used to calculate the AMEL and MDEL using additional statistical multipliers.
- e. **Human Health Criteria.** WQBELs based on human health criteria, are also calculated in accordance with Section 1.4 of the SIP. The ECAs are set equal to the AMEL and a statistical multiplier was used to calculate the MDEL.

$$AMEL = mult_{AMEL} \left[ \min \left( \overbrace{M_A ECA_{acute}}^{LTA_{acute}}, M_C ECA_{chronic} \right) \right]$$

$$MDEL = mult_{MDEL} \left[ \min \left( M_A ECA_{acute}, \underbrace{M_C ECA_{chronic}}_{LTA_{chronic}} \right) \right]$$

$$MDEL_{HH} = \left( \frac{mult_{MDEL}}{mult_{AMEL}} \right) AMEL_{HH}$$

where:

- $mult_{AMEL}$  = statistical multiplier converting minimum LTA to AMEL
- $mult_{MDEL}$  = statistical multiplier converting minimum LTA to MDEL
- $M_A$  = statistical multiplier converting acute ECA to  $LTA_{acute}$
- $M_C$  = statistical multiplier converting chronic ECA to  $LTA_{chronic}$

**Summary of Water Quality-Based Effluent Limitations  
 Discharge Point 001**

**Table F-10. Summary of Water Quality-Based Effluent Limitations**

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
<b>Conventional Pollutants</b>						
Biochemical Oxygen Demand (5-Day @ 20°C)	mg/L	10	15	20	--	--
	lbs/day <sup>1</sup>	70	105	140	--	--
pH	standard units	--	--	--	6.5	8.5
Total Suspended Solids	mg/L	10	15	20	--	--
	lbs/day <sup>1</sup>	70	105	140	--	--

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
<b>Priority Pollutants</b>						
Copper, Total Recoverable	µg/L	2.5	--	4.9	--	--
Cyanide, Total (as CN)	µg/L	143	--	286	--	--
Lead, Total Recoverable	µg/L	0.52	--	1.0	--	--
Zinc, Total Recoverable	µg/L	23	--	47	--	--
<b>Non-Conventional Pollutants</b>						
Ammonia Nitrogen, Total (as N)	mg/L	13	--	27	--	--
	lbs/day <sup>1</sup>	90	--	190	--	--
Total Coliform Organisms	MPN/100 mL	--	2.2 <sup>2</sup>	23 <sup>3</sup>	--	240

<sup>1</sup> Based on a permitted flow of 0.84 MGD.  
<sup>2</sup> Applied as a 7-day median effluent limitation.  
<sup>3</sup> Not to be exceeded more than once in any 30-day period.

**5. Whole Effluent Toxicity (WET)**

For compliance with the Basin Plan’s narrative toxicity objective, this Order requires the Discharger to conduct whole effluent toxicity testing for acute and chronic toxicity, as specified in the Monitoring and Reporting Program (Attachment E section V.). This Order also contains effluent limitations for acute toxicity and requires the Discharger to implement best management practices to investigate the causes of, and identify corrective actions to reduce or eliminate effluent toxicity.

- a. **Acute Aquatic Toxicity.** The Basin Plan contains a narrative toxicity objective that states, “All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.” (Basin Plan at page III-8.00) The Basin Plan also states that, “...effluent limits based upon acute biotoxicity tests of effluents will be prescribed where appropriate...”

For priority pollutants, the SIP dictates the procedures for conducting the RPA. Acute toxicity is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Acute whole effluent toxicity is not a priority pollutant. Therefore, due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA. USEPA’s September 2010 NPDES Permit Writer’s Manual, page 6-30, states, “State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBELs are required for specific pollutants for all facilities that exhibit certain operational or discharge characteristics (e.g., WQBELs for pathogens in all permits for POTWs discharging to contact recreational waters).” The Facility is a POTW that treats domestic wastewater containing ammonia and other acutely toxic pollutants. Acute toxicity effluent limits are required to ensure compliance with the Basin Plan’s narrative toxicity objective.

USEPA Region 9 provided guidance for the development of acute toxicity effluent limitations in the absence of numeric water quality objectives for toxicity in its document titled "Guidance for NPDES Permit Issuance", dated February 1994. In section B.2. "Toxicity Requirements" (pgs. 14-15) it states that, "*In the absence of specific numeric water quality objectives for acute and chronic toxicity, the narrative criterion 'no toxics in toxic amounts' applies. Achievement of the narrative criterion, as applied herein, means that ambient waters shall not demonstrate for acute toxicity: 1) less than 90% survival, 50% of the time, based on the monthly median, or 2) less than 70% survival, 10% of the time, based on any monthly median. For chronic toxicity, ambient waters shall not demonstrate a test result of greater than 1 TUc.*" Consistent with Order R5-2008-0058, effluent limitations for acute toxicity have been included in this Order as follows:

**Acute Toxicity.** Survival of aquatic organisms in 96-hour bioassays of undiluted waste shall be no less than:

Minimum for any one bioassay----- 70%  
Median for any three consecutive bioassays ----- 90%

- b. **Chronic Aquatic Toxicity.** The Basin Plan contains a narrative toxicity objective that states, "*All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.*" (Basin Plan at page III-8.00.) Monitoring data for chronic toxicity is not available. Therefore, adequate chronic WET data is not available to determine if the discharge has reasonable potential to cause or contribute to an in-stream excursion above the Basin Plan's narrative toxicity objective.

Consistent with Order R5-2008-0058 and as described further in section IV.C.2.c of this Fact Sheet, dilution has been granted for the chronic condition. Chronic toxicity testing results exceeding 25 chronic toxicity units (TUc) demonstrates the discharge has a reasonable potential to cause or contribute to an exceedance of the Basin Plan's narrative toxicity objective.

The Monitoring and Reporting Program of this Order requires quarterly chronic WET monitoring for demonstration of compliance with the narrative toxicity objective. In addition to WET monitoring, the Special Provision in section VI.C.2.a of the Order includes a numeric toxicity monitoring trigger, requirements for accelerated monitoring, and requirements for TRE initiation if toxicity is demonstrated.

To ensure compliance with the Basin Plan's narrative toxicity objective, the Discharger is required to conduct chronic WET testing, as specified in the Monitoring and Reporting Program (Attachment E section V.). Furthermore, the Special Provision contained at VI.C.2.a. of this Order requires the Discharger to investigate the causes of, and identify and implement corrective actions to reduce or eliminate effluent toxicity. If the discharge demonstrates toxicity exceeding the numeric toxicity monitoring trigger, the Discharger is required to initiate a Toxicity Reduction Evaluation (TRE) in accordance with an approved TRE workplan. The numeric toxicity monitoring trigger is not an effluent limitation; it is the toxicity threshold at which the Discharger is required to perform accelerated chronic toxicity monitoring, as well as, the threshold to initiate a TRE if effluent toxicity has been demonstrated.

## **D. Final Effluent Limitation Considerations**

### **1. Mass-based Effluent Limitations**

40 CFR 122.45(f)(1) requires effluent limitations be expressed in terms of mass, with some exceptions, and 40 CFR 122.45(f)(2) allows pollutants that are limited in terms of mass to additionally be limited in terms of other units of measurement. This Order includes effluent limitations expressed in terms of mass and concentration. In addition, pursuant to the exceptions to mass limitations provided in 40 CFR 122.45(f)(1), some effluent limitations are not expressed in terms of mass, such as pH and temperature, and when the applicable standards are expressed in terms of concentration (e.g., CTR criteria and MCLs) and mass limitations are not necessary to protect the beneficial uses of the receiving water.

Mass-based effluent limitations have been established in this Order for ammonia, BOD<sub>5</sub>, and TSS because they are oxygen demanding substances. Except for the pollutants listed above, mass-based effluent limitations are not included in this Order for pollutant parameters for which effluent limitations are based on water quality objectives and criteria that are concentration-based.

40 CFR 122.45(b)(1) requires that mass-based effluent limitations for POTWs be calculated based on the design flow. Although the Facility has a design average dry weather flow of 0.19 MGD, this Order includes an average daily discharge limit of 0.84 MGD based on the design capacity of the proposed outfall, as discharges will only occur as necessary to prevent uncontrolled discharges from the storage pond. Therefore, mass-based effluent limitations were calculated based upon the permitted average daily discharge flow of 0.84 MGD in this Order.

### **2. Averaging Periods for Effluent Limitations**

40 CFR 122.45(d) requires AWELs and AMELs for POTWs unless impracticable. However, for toxic pollutants and pollutant parameters in water quality permitting, USEPA recommends the use of an MDEL in lieu of AWELs for two reasons. *“First, the basis for the 7-day average for POTWs derives from the secondary treatment requirements. This basis is not related to the need for assuring achievement of water quality standards. Second, a 7-day average, which could comprise up to seven or more daily samples, could average out peak toxic concentrations and therefore the discharge’s potential for causing acute toxic effects would be missed.”* (TSD, pg. 96) This Order uses MDELs in lieu of AWELs for ammonia, copper, cyanide, lead, and zinc as recommended by the TSD for the achievement of water quality standards and for the protection of the beneficial uses of the receiving stream. Furthermore, for BOD<sub>5</sub>, pH, and TSS, AWELs have been replaced or supplemented with effluent limitations utilizing shorter averaging periods. The rationale for using shorter averaging periods for these constituents is discussed in section IV.C.3 of this Fact Sheet.

### **3. Satisfaction of Anti-Backsliding Requirements**

The Clean Water Act specifies that a revised permit may not include effluent limitations that are less stringent than the previous permit unless a less stringent limitation is justified based on exceptions to the anti-backsliding provisions contained in Clean Water Act sections 402(o) or 303(d)(4), or, where applicable, 40 CFR 122.44(l).

The effluent limitations in this Order are at least as stringent as the effluent limitations in Order R5-2008-0058, with the exception of effluent limitations for aluminum, chlorine residual, cyanide, methylene blue active substances, nitrite, settleable solids, and turbidity. The effluent limitations for these pollutants are less stringent than those in

Order R5-2008-0058. This relaxation of effluent limitations is consistent with the anti-backsliding requirements of the CWA and federal regulations.

- a. **CWA sections 402(o)(1) and 303(d)(4).** CWA section 402(o)(1) prohibits the establishment of less stringent WQBELs “except in compliance with CWA section 303(d)(4)”. CWA section 303(d)(4) has two parts: paragraph (A) which applies to nonattainment waters and paragraph (B) which applies to attainment waters.
  - i. For waters where standards are not attained, CWA section 304(d)(4)(A) specifies that any effluent limit based on a TMDL or other WLA may be revised only if the cumulative effect of all such revised effluent limits based on such TMDLs or WLAs will assure the attainment of such water quality standards.
  - ii. For attainment waters, CWA section 303(d)(4)(B) specifies that a limitation based on a water quality standard may be relaxed where the action is consistent with the antidegradation policy.

The Stanislaus River is considered an attainment water for aluminum, chlorine residual, cyanide, methylene blue active substances, nitrite, or settleable solids because the receiving water is not listed on the 303(d) list for these constituents<sup>1</sup>. As discussed in section IV.D.4, below, the removal or relaxation of WQBELs for these pollutants is consistent with the antidegradation provisions of 40 CFR 131.12 and State Water Board Resolution No. 68-16. Therefore, the modifications to these effluent limitations meets the exception in CWA section 303(d)(4)(B).

- b. **CWA section 402(o)(2).** CWA section 402(o)(2) provides several exceptions to the anti-backsliding regulations. CWA 402(o)(2)(B)(i) allows a renewed, reissued, or modified permit to contain a less stringent effluent limitation for a pollutant if information is available which was not available at the time of permit issuance (other than revised regulations, guidance, or test methods) and which would have justified the application of a less stringent effluent limitation at the time of permit issuance.

As described further in section IV.C.3.b of this Fact Sheet, updated information that was not available at the time Order R5-2008-0058 was issued indicates that aluminum does not exhibit reasonable potential to cause or contribute to an exceedance of water quality objectives in the receiving water. The updated information that supports the removal of effluent limitations for aluminum includes new aluminum toxicity studies developed by other dischargers in the Central Valley Region which indicate that the chronic criterion (87 µg/L) recommended in U.S. EPA’s NAWQC for aluminum is not applicable based on site-specific conditions of the Stanislaus River.

Thus, removal and relaxation of the effluent limitations for aluminum from Order R5-2008-0058 is in accordance with CWA section 402(o)(2)(B)(i), which allows for the removal or relaxation of effluent limitations based on information that was not available at the time of permit issuance.

- c. **Turbidity.** Order R5-2008-0058 contained effluent limitations for turbidity. The prior limitations were intended solely as an operational check to ensure the treatment system was functioning properly and could meet the limits for solids and coliform. The prior effluent limitations were not intended to regulate turbidity in the receiving

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<sup>1</sup> “The exceptions in Section 303(d)(4) address both waters in attainment with water quality standards and those not in attainment, i.e. waters on the section 303(d) impaired waters list.” State Water Board Order WQ 2008-0006, Berry Petroleum Company, Poso Creek/McVan Facility.

water. Rather, turbidity is an operational parameter to determine proper system functioning and not a WQBEL.

This Order contains operational turbidity specifications to be met in lieu of effluent limitations. The revised Order does not include effluent limitations for turbidity. However, the performance-based specification in this Order is an equivalent limit that is not less stringent, and therefore does not constitute backsliding.

The revised operational specifications for turbidity are the same as the effluent limitations in Order R5-2008-0058. These revisions are consistent with State regulations implementing recycled water requirements. The revision in the turbidity limitation is consistent with the antidegradation provisions of 40 CFR 131.12 and State Water Board Resolution 68-16 because this Order imposes equivalent or more stringent requirements than Order R5-2008-0058 and therefore does not allow degradation.

#### **4. Antidegradation Policies**

This Order does not allow for an increase in flow or mass of pollutants to the receiving water. Therefore, a complete antidegradation analysis is not necessary. The Order requires compliance with applicable federal technology-based standards and with WQBELs where the discharge could have the reasonable potential to cause or contribute to an exceedance of water quality standards. The permitted discharge is consistent with the antidegradation provisions of 40 CFR 131.12 and State Water Board Resolution No. 68-16. Compliance with these requirements will result in the use of best practicable treatment or control of the discharge. The impact on existing water quality will be insignificant.

This Order removes existing effluent limitations for constituents in which updated monitoring data demonstrates that the effluent does not cause or contribute to an exceedance of the applicable water quality criteria or objectives in the receiving water (i.e., aluminum). For chlorine residual and settleable solids, the Facility provides tertiary treatment with UV disinfection and detectable concentrations of these constituents is not expected in the effluent. For methylene blue active substances and nitrite, the effluent limitations in Order R5-2008-0058 were based on Facility performance. For cyanide, although this Order includes a less stringent MDEL than Order R5-2008-0058, this Order includes a more stringent AMEL and monthly monitoring, which will require that the Discharger achieve the same level treatment. Therefore, the removal of the WQBELs for aluminum, methylene blue active substances, chlorine residual, settleable solids, and nitrite and the relaxation of WQBELs for cyanide will not result in an increase in pollutant concentration or loading, a decrease in the level of treatment or control, or a reduction of water quality. Therefore, the Central Valley Water Board finds that the removal and relaxation of the effluent limitations does not result in an allowed increase in pollutants or any additional degradation of the receiving water. Thus, the removal and relaxation of effluent limitations is consistent with the antidegradation provisions of 40 CFR 131.12 and State Water Board Resolution No. 68-16.

#### **5. Stringency of Requirements for Individual Pollutants**

This Order contains both technology-based effluent limitations and WQBELs for individual pollutants. The technology-based effluent limitations consist of restrictions on flow and percent removal requirements for BOD<sub>5</sub> and TSS. Restrictions on these pollutants are discussed in section IV.B.2 of this Fact Sheet. This Order's technology-based pollutant restrictions implement the minimum, applicable federal technology-based requirements. In addition, this Order contains effluent limitations more stringent than the

minimum, federal technology-based requirements that are necessary to meet water quality standards. These limitations are not more stringent than required by the CWA.

WQBELs have been derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. To the extent that toxic pollutant WQBELs were derived from the CTR, the CTR is the applicable standard pursuant to 40 C.F.R. section 131.38. The procedures for calculating the individual WQBELs for priority pollutants are based on the CTR implemented by the SIP, which was approved by U.S. EPA on May 18, 2000. All beneficial uses and water quality objectives contained in the Basin Plan were approved under state law and submitted to and approved by U.S. EPA prior to May 30, 2000. Any water quality objectives and beneficial uses submitted to U.S. EPA prior to May 30, 2000, but not approved by U.S. EPA before that date, are nonetheless “applicable water quality standards for purposes of the CWA” pursuant to 40 C.F.R. section 131.21(c)(1). Collectively, this Order’s restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

This Order contains pollutant restrictions that are more stringent than applicable federal requirements and standards. Specifically, this Order includes effluent limitations for total coliform organisms that are more stringent than applicable federal standards, but that are nonetheless necessary to meet numeric objectives or protect beneficial uses. The rationale for including these limitations is explained in section IV.C.3 of this Fact Sheet. In addition, the Central Valley Water Board has considered the factors in Water Code section 13241 in section IV.C.3 of this Fact Sheet.

**Summary of Final Effluent Limitations  
 Discharge Point 001**

**Table F-11. Summary of Final Effluent Limitations**

Parameter	Units	Effluent Limitations					Basis <sup>1</sup>
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum	
Flow	MGD	--	--	0.84 <sup>2</sup>	--	--	DC
<b>Conventional Pollutants</b>							
Biochemical Oxygen Demand (5-Day @ 20°C)	mg/L	10	15	20	--	--	TTC
	lbs/day <sup>3</sup>	70	105	140	--	--	
	% Removal	85	--	--	--	--	CFR
pH	standard units	--	--	--	6.5	8.5	BP
Total Suspended Solids	mg/L	10	15	20	--	--	TTC
	lbs/day <sup>3</sup>	70	105	140	--	--	
	% Removal	85	--	--	--	--	CFR
<b>Priority Pollutants</b>							
Copper, Total Recoverable	µg/L	2.5	--	4.9	--	--	CTR, PO
Cyanide, Total (as CN)	µg/L	143	--	286	--	--	CTR
Lead, Total Recoverable	µg/L	0.52	--	1.0	--	--	CTR, PO

Parameter	Units	Effluent Limitations					Basis <sup>1</sup>
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum	
Zinc, Total Recoverable	µg/L	23	--	47	--	--	CTR, PO
<b>Non-Conventional Pollutants</b>							
Ammonia Nitrogen, Total (as N)	mg/L	13	--	27	--	--	NAWQC
	lbs/day <sup>1</sup>	90	--	190	--	--	
Total Coliform Organisms	MPN/100 mL	--	2.2 <sup>4</sup>	23 <sup>5</sup>	--	240	Title 22
Acute Toxicity	% Survival	--	--	70 <sup>6</sup> /90 <sup>7</sup>	--	--	BP

<sup>1</sup> DC – Based on the design capacity of the proposed pump station for the outfall to the Collierville Powerhouse Effluent Channel.  
 TTC – Based on tertiary treatment capability. These effluent limitations reflect the capability of a properly operated tertiary treatment plant.  
 CFR – Based on secondary treatment standards contained in 40 CFR Part 133.  
 BP – Based on water quality objectives contained in the Basin Plan.  
 CTR – Based on water quality criteria contained in the California Toxics Rule and applied as specified in the SIP.  
 PO – Based on effluent limitations in previous Order R5-2008-0058.  
 NAWQC – Based on National Ambient Water Quality Criteria.  
 Title 22 – Based on CA Department of Public Health Reclamation Criteria, CCR, Division 4, Chapter 3 (Title 22).

<sup>2</sup> The average daily discharge flow shall not exceed 0.84 MGD.  
<sup>3</sup> Based on a permitted flow of 0.84 MGD.  
<sup>4</sup> Applied as a 7-day median effluent limitation.  
<sup>5</sup> Not to be exceeded more than once in any 30-day period.  
<sup>6</sup> 70% minimum of any one bioassay.  
<sup>7</sup> 90% median for any three consecutive bioassays.

- E. Interim Effluent Limitations – Not Applicable**
- F. Land Discharge Specifications – Not Applicable**
- G. Recycling Specifications – Not Applicable**

**V. RATIONALE FOR RECEIVING WATER LIMITATIONS**

**A. Surface Water**

1. CWA section 303(a-c), requires states to adopt water quality standards, including criteria where they are necessary to protect beneficial uses. The Central Valley Water Board adopted water quality criteria as water quality objectives in the Basin Plan. The Basin Plan states that “[t]he numerical and narrative water quality objectives define the least stringent standards that the Regional Water Board will apply to regional waters in order to protect the beneficial uses.” The Basin Plan includes numeric and narrative water quality objectives for various beneficial uses and water bodies. This Order contains receiving surface water limitations based on the Basin Plan numerical and narrative water quality objectives for bacteria, biostimulatory substances, color, chemical constituents, dissolved oxygen, floating material, oil and grease, pH, pesticides, radioactivity, suspended sediment, settleable substances, suspended material, tastes and odors, temperature, toxicity, and turbidity.
  - a. **pH.** Order R5-2008-0058 established a receiving water limitation for pH specifying that discharges from the Facility shall not cause the ambient pH to change by more

than 0.5 units based on the water quality objective for pH in the Basin Plan, and allowed a 1-month averaging period for calculating pH change. The Central Valley Water Board adopted Resolution R5-2007-0136 on 25 October 2007, amending the Basin Plan to delete the portion of the pH water quality objective that limits the change in pH to 0.5 units and the allowance of averaging periods for pH. The Basin Plan amendment has been approved by the State Water Board, the Office of Administrative Law, and USEPA. Consistent with the revised water quality objective in the Basin Plan, this Order does not require a receiving water limitation for pH change.

In Finding No. 14 of Resolution R5-2007-0136 the Central Valley Water Board found that the change in the pH receiving water objective is consistent with the State Water Board Resolution No. 68-16, in that the changes to water quality objectives (i) consider maximum benefit to the people of the State, (ii) will not unreasonably affect present and anticipated beneficial use of waters, and (iii) will not result in water quality less than that prescribed in policies, and is consistent with the federal Antidegradation Policy (40 CFR 131.12).

The relaxation of the pH receiving water limitation will protect aquatic life and other beneficial uses and will not unreasonably affect present and anticipated beneficial uses nor result in water quality less than described in applicable policies. The relaxation of the receiving water limitation is not expected to cause other impacts on water quality. The Central Valley Water Board finds that the relaxation of the pH receiving water limitation (i) is to the maximum benefit to the people of the State, (ii) will not unreasonably affect present and anticipated beneficial use of waters, and (iii) will not result in water quality less than that prescribed in policies, and is consistent with the federal Antidegradation Policy (40 CFR 131.12).

The revised receiving water limitation for pH, which is based on the amendment to the Basin Plan's pH water quality objective, reflects current scientifically supported pH requirements for the protection of aquatic life and other beneficial uses. The revised receiving water limitation for pH is more consistent with the current USEPA recommended criteria and is fully protective of aquatic life and the other beneficial uses listed in the Basin Plan. Changes in pH when pH is maintained within the range of 6.5 to 8.5 are neither beneficial nor adverse and, therefore, are not considered to be degradation in water quality. Attempting to restrict pH changes to 0.5 pH units would incur substantial costs without demonstrable benefits to beneficial uses. Thus, any changes in pH that would occur under the revised pH limitation would not only be protective of beneficial uses, but also would be consistent with maximum benefit to people of the State. Therefore the proposed amendment will not violate antidegradation policies.

- b. **Turbidity.** Order R5-2008-0058 established a receiving water limitation for turbidity specifying that discharges from the Facility shall not cause the turbidity to increase more than 1 NTU where natural turbidity is between 0 and 5 NTU based on the water quality objective for turbidity in the Basin Plan. The Central Valley Water Board adopted Resolution R5-2007-0136 on 25 October 2007, amending the Basin Plan to limit turbidity to 2 NTU when the natural turbidity is less than 1 NTU. The Basin Plan amendment has been approved by the State Water Board, the Office of Administrative Law, and USEPA. Consistent with the revised water quality objective in the Basin Plan, this Order limits turbidity to 2 NTU when the natural turbidity is less than 1 NTU.

In Finding No. 14 of Resolution R5-2007-0136 the Central Valley Water Board found that the change in the turbidity receiving water objective is consistent with the State Water Board Resolution No. 68-16, in that the changes to water quality objectives (i) consider maximum benefit to the people of the State, (ii) will not unreasonably affect present and anticipated beneficial use of waters, and (iii) will not result in water quality less than that prescribed in policies, and is consistent with the federal Antidegradation Policy (40 CFR 131.12).

This Order includes operational specifications that require the Discharger to operate the treatment system to insure that turbidity shall not exceed 2 NTU as a daily average, and 5 NTU more than 5 percent of the time within a 24 hour period, and 10 NTU, at any time. Because this Order limits the average daily discharge of turbidity to 2 NTU, the Order will be protective of the receiving water under all natural background conditions as defined in the Basin Plan's revised water quality objective for turbidity. The relaxation of the turbidity receiving water limitation will protect aquatic life and other beneficial uses and will not unreasonably affect present and anticipated beneficial uses nor result in water quality less than described in applicable policies. The relaxation of the receiving water limitation is not expected to cause other impacts on water quality. The Central Valley Water Board finds that the relaxation of the turbidity receiving water limitation is to the maximum benefit to the people of the State, (ii) will not unreasonably affect present and anticipated beneficial use of waters, and (iii) will not result in water quality less than that prescribed in policies, and is consistent with the federal Antidegradation Policy (40 CFR 131.12).

The revised receiving water limitation for turbidity, which is based on the amendment to the Basin Plan's turbidity water quality objective, reflects current scientifically supported turbidity requirements for the protection of aquatic life and other beneficial uses and, therefore, will be fully protective of aquatic life and the other beneficial uses listed in the Basin Plan. Changes in turbidity allowed by the revised receiving water limitation, when ambient turbidity is below 1 NTU, would not adversely affect beneficial uses and would maintain water quality at a level higher than necessary to protect beneficial uses. Restricting low-level turbidity changes further may require costly upgrades, which would not provide any additional protection of beneficial uses. Thus, any changes in turbidity that would occur under the amended turbidity receiving water limitation would not only be protective of beneficial uses, but also would be consistent with maximum benefit to people of the State. Therefore, the relaxed receiving water limitations for turbidity will not violate antidegradation policies.

**B. Groundwater – Not Applicable**

**VI. RATIONALE FOR PROVISIONS**

**A. Standard Provisions**

Standard Provisions, which apply to all NPDES permits in accordance with 40 C.F.R. section 122.41, and additional conditions applicable to specified categories of permits in accordance with 40 C.F.R. section 122.42, are provided in Attachment D. The discharger must comply with all standard provisions and with those additional conditions that are applicable under section 122.42.

Sections 122.41(a)(1) and (b) through (n) of 40 C.F.R. establish conditions that apply to all state-issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations

must be included in the Order. Section 123.25(a)(12) of 40 C.F.R. allows the state to omit or modify conditions to impose more stringent requirements. In accordance with 40 C.F.R. section 123.25, this Order omits federal conditions that address enforcement authority specified in 40 C.F.R. sections 122.41(j)(5) and (k)(2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

## B. Special Provisions

### 1. Reopener Provisions

- a. **Whole Effluent Toxicity.** This Order requires the Discharger to investigate the causes of, and identify corrective actions to reduce or eliminate effluent toxicity through a TRE. This Order may be reopened to include a numeric chronic toxicity limitation, a new acute toxicity limitation, and/or a limitation for a specific toxicant identified in the TRE. Additionally, if a numeric chronic toxicity water quality objective is adopted by the State Water Board, this Order may be reopened to include a numeric chronic toxicity limitation based on that objective.
- b. **Water Effects Ratio (WER) and Metal Translators.** A default WER of 1.0 has been used in this Order for calculating criteria for applicable inorganic constituents. In addition, default dissolved-to-total metal translators have been used to convert water quality objectives from dissolved to total recoverable when developing effluent limitations for copper, lead, and zinc. If the Discharger performs studies to determine site-specific WERs and/or site-specific dissolved-to-total metal translators, this Order may be reopened to modify the effluent limitations for the applicable inorganic constituents.
- c. **Ultraviolet Light (UV) Disinfection Operating Specifications.** UV system operating specifications are required to ensure that the UV system is operated to achieve the required pathogen removal. UV disinfection system specifications and monitoring and reporting requirements are required to ensure that adequate UV dosage is applied to the wastewater to inactivate pathogens (e.g., viruses) in the wastewater. UV dosage is dependent on several factors such as UV transmittance, UV power setting, wastewater turbidity, and wastewater flow through the UV disinfection system. The UV specifications in this Order are based on the NWRI guidelines. If the Discharger conducts a site-specific UV Engineering study that identifies site-specific UV operating specifications that will achieve the virus inactivation required by Title 22 for disinfected tertiary recycled water, this Order may be reopened to modify the UV specifications, in accordance with Reopener Provision VI.C.1.f.

### 2. Special Studies and Additional Monitoring Requirements

- a. **Chronic Whole Effluent Toxicity Requirements.** The Basin Plan contains a narrative toxicity objective that states, “*All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.*” (Basin Plan at page III-8.00.) Adequate WET data is not available to determine if the discharge has reasonable potential to cause or contribute to an in-stream excursion above the Basin Plan’s narrative toxicity objective.

The Monitoring and Reporting Program of this Order requires chronic WET monitoring for demonstration of compliance with the narrative toxicity objective. The provision also includes a numeric toxicity monitoring trigger, requirements for

accelerated monitoring, and requirements for TRE initiation if toxicity is demonstrated.

**Monitoring Trigger.** Consistent with Order R5-2008-0058, a numeric toxicity monitoring trigger of **>25** TUc (where TUc = 100/NOEC) is applied in the provision. Therefore, a TRE is triggered when the effluent exhibits toxicity at 4% effluent.

**Accelerated Monitoring.** The provision requires accelerated WET testing when a regular WET test result exceeds the monitoring trigger. The purpose of accelerated monitoring is to determine, in an expedient manner, whether there is toxicity before requiring the implementation of a TRE. Due to possible seasonality of the toxicity, the accelerated monitoring should be performed in a timely manner, preferably taking no more than 2 to 3 months to complete.

The provision requires accelerated monitoring consisting of four chronic toxicity tests in a six-week period (i.e., one test every two weeks) using the species that exhibited toxicity. Guidance regarding accelerated monitoring and TRE initiation is provided in the *Technical Support Document for Water Quality-based Toxics Control*, EPA/505/2-90-001, March 1991 (TSD). The TSD at page 118 states, “EPA recommends if toxicity is repeatedly or periodically present at levels above effluent limits more than 20 percent of the time, a TRE should be required.” Therefore, four accelerated monitoring tests are required in this provision. If no toxicity is demonstrated in the four accelerated tests, then it demonstrates that toxicity is not present at levels above the monitoring trigger more than 20 percent of the time (only 1 of 5 tests are toxic, including the initial test). However, notwithstanding the accelerated monitoring results, if there is adequate evidence of effluent toxicity (i.e. toxicity present exceeding the monitoring trigger more than 20 percent of the time), the Executive Officer may require that the Discharger initiate a TRE.

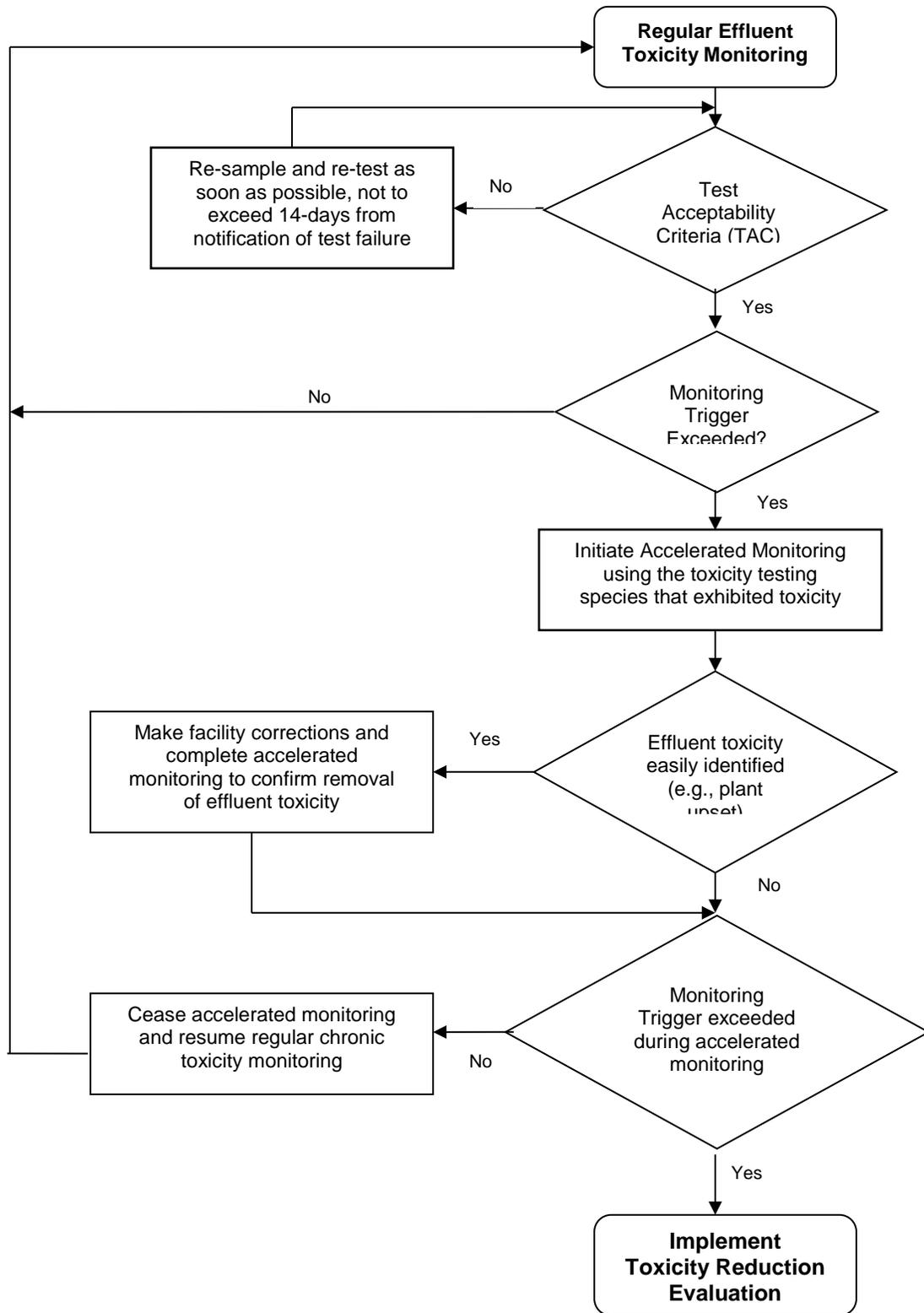
See the WET Accelerated Monitoring Flow Chart (Figure F-1), below, for further clarification of the accelerated monitoring requirements and for the decision points for determining the need for TRE initiation.

**TRE Guidance.** The Discharger is required to prepare a TRE Workplan in accordance with USEPA guidance. Numerous guidance documents are available, as identified below:

- *Toxicity Reduction Evaluation Guidance for Municipal Wastewater Treatment Plants*, EPA/833-B-99/002, August 1999.
- *Generalized Methodology for Conducting Industrial Toxicity Reduction Evaluations (TREs)*, EPA/600/2-88/070, April 1989.
- *Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures, Second Edition*, EPA 600/6-91/003, February 1991.
- *Toxicity Identification Evaluation: Characterization of Chronically Toxic Effluents, Phase I*, EPA/600/6-91/005F, May 1992.
- *Methods for Aquatic Toxicity Identification Evaluations: Phase II Toxicity Identification Procedures for Samples Exhibiting Acute and Chronic Toxicity, Second Edition*, EPA/600/R-92/080, September 1993.
- *Methods for Aquatic Toxicity Identification Evaluations: Phase III Toxicity Confirmation Procedures for Samples Exhibiting Acute and Chronic Toxicity, Second Edition*, EPA 600/R-92/081, September 1993.

- *Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms, Fifth Edition*, EPA-821-R-02-012, October 2002.
- *Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms*, Fourth Edition, EPA-821-R-02-013, October 2002.
- *Technical Support Document for Water Quality-based Toxics Control*, EPA/505/2-90-001, March 1991.

**Figure F-1  
 WET Accelerated Monitoring Flow Chart**



### 3. Best Management Practices and Pollution Prevention

- a. **Land Disposal Maximization Program.** Since initiation of discharge to the Collierville Powerhouse Effluent Channel via Collierville Tunnel is prohibited until the available maximization of land disposal has been demonstrated, this Order requires the Discharger to continue to irrigate the Forest Meadows Golf Course with reclaimed wastewater during the wintertime when the conditions are suitable for irrigation. In addition, this Order also requires the Discharger to utilize on-site leachfields and the emergency storage basin as and when necessary, to prevent spills from the storage facility. Because efforts to maximize land application should occur every year, and because weather patterns are largely unpredictable, this Order requires the Discharger to submit an annual report documenting maximization of land application regardless of anticipation of a discharge being necessary during the following discharge season. The annual report shall include an estimate of the amount of carryover of wastewater in the storage reservoir beyond 1 October and the reasons the carryover is necessary, the number of acres utilized for wastewater irrigation during the summer irrigation period, and a detailed description of efforts taken to implement conservation measures and I/I corrective action measures.
- b. **Salinity Evaluation and Minimization Plan.** An Evaluation and Minimization Plan for salinity is required to be maintained in this Order to ensure adequate measures are developed and implemented by the Discharger to reduce the discharge of salinity to the Collierville Powerhouse Effluent Channel.

### 4. Construction, Operation, and Maintenance Specifications

- a. **Filtration System Operating Specifications.** Turbidity is included as an operational specification as an indicator of the effectiveness of the filtration system for providing adequate disinfection. The tertiary treatment process utilized at this Facility is capable of reliably meeting a turbidity limitation of 2 nephelometric turbidity units (NTU) as a daily average. Failure of the treatment system such that virus removal is impaired would normally result in increased particles in the effluent, which result in higher effluent turbidity and could impact UV dosage. Turbidity has a major advantage for monitoring filter performance, allowing immediate detection of filter failure and rapid corrective action. The operational specification requires that turbidity prior to disinfection shall not exceed 2 NTU as a daily average; 5 NTU, more than 5 percent of the time within a 24-hour period, and an instantaneous maximum of 10 NTU.
- b. **Turbidity and UV Disinfection System Operating Specifications.** This Order requires that wastewater shall be oxidized, coagulated, filtered, and adequately disinfected pursuant to DPH reclamation criteria, CCR, Title 22, division 4, chapter 3, (Title 22), or equivalent. To ensure that the UV disinfection system is operated to achieve the required pathogen removal, this Order includes effluent limits for total coliform organisms, Filtration system operating specifications, and UV disinfection system operating specifications. Compliance with total coliform effluent limits alone does not ensure that pathogens in the municipal wastewater have been deactivated by the UV disinfection system. Compliance with the effluent limits and the filtration system and UV disinfection operating specifications demonstrates compliance with the equivalency to Title 22 disinfection requirement.

The National Water Research Institute (NWRI) and American Water Works Association Research Foundation's (AWWARF) "*Ultraviolet Disinfection Guidelines for Drinking Water and Water Reuse*" first published in December 2000 revised as a Third Edition dated August 2012 includes UV operating specifications for

compliance with Title 22. For water recycling in accordance with Title 22, the UV system shall be an approved system included in the Treatment Technology Report for Recycled Water, December 2009 (or a later version, as applicable) published by DPH. The UV system shall also conform to all requirements and operating specifications of the NWRI guidelines. A memorandum dated 1 November 2004 issued by DPH to Regional Water Board executive officers recommended that provisions be included in permits to water recycling treatment plants employing UV disinfection requiring dischargers to establish fixed cleaning frequency of lamp sleeves as well as include provisions that specify minimum delivered UV dose that must be maintained (per the NWRI/AWWARF UV Disinfection Guidelines).

For granular media filtration, the NWRI guidelines recommend a minimum hourly average UV dose of 100 mJ/cm<sup>2</sup>. Therefore, this Order includes UV operating specifications requiring a minimum hourly average UV dose of 100 mJ/cm<sup>2</sup> and a minimum hourly average UV transmittance of 55%, per the NWRI Guidelines. If the Discharger conducts a site-specific UV engineering study that demonstrates a lower UV dose meets a Title 22 equivalent virus removal, this Order may be reopened to revise the UV operating specifications accordingly.

- c. **Initiation of Surface Water Discharge.** The Discharger is proposing to construct an outfall to the Collierville Tunnel. Consistent with Order R5-2008-0058, this Order requires the Discharger to 1) demonstrate compliance with the final effluent and receiving water limitations; 2) provide certification of completion by the design engineer that the outfall pipeline to the Collierville Tunnel is operational; 3) comply with the requirement to establish an electronic system for operator notification for continuous recording device alarms; and 4) submit a request for surface water discharge prior to commencement of surface water discharges to the Collierville Tunnel.

## 5. Special Provisions for Municipal Facilities (POTWs Only)

- a. **Continuous Monitoring Systems.** This Order, and the Monitoring and Reporting Program which is a part of this Order, requires that certain parameters be monitored on a continuous basis. The Facility is not staffed 24 hours a day. Permit violations or system upsets can go undetected during this period. The Discharger has a system in place to automatically contact Facility operators in the event of alarms generated at the wastewater treatment plant. The Discharger is required to establish an electronic system for operator notification based on continuous recording device alarms. For any future facility upgrades, the Discharger shall upgrade the continuous monitoring and notification system simultaneously.

## 6. Other Special Provisions

- a. **Title 22, or Equivalent, Disinfection Requirements.** To protect public health and safety, wastewater discharged to surface water shall be oxidized, coagulated, filtered, and adequately disinfected pursuant to DPH reclamation criteria, CCR, Title 22, division 4, chapter 3, (Title 22), or equivalent.
- b. **Notification of Surface Water Discharge.** This Order only allows discharges to surface water under certain conditions. In order to confirm that the conditions for surface water discharges are met and to alert Central Valley Water Board staff of an impending discharge to surface water, this Order requires the Discharger to notify the Central Valley Water Board in writing at least 1 week prior to initiation of a proposed surface water discharge.

## 7. Compliance Schedules – Not Applicable

## VII. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS

Section 122.48 of 40 C.F.R. requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorize the Central Valley Water Board to require technical and monitoring reports. The Monitoring and Reporting Program (MRP), Attachment E, establishes monitoring and reporting requirements that implement federal and state requirements. The following provides the rationale for the monitoring and reporting requirements contained in the MRP for this Facility.

### A. Influent Monitoring

1. Influent monitoring is required to collect data on the characteristics of the wastewater and to assess compliance with effluent limitations (e.g., BOD<sub>5</sub> and TSS reduction requirements). The monitoring frequencies for flow (continuous), BOD<sub>5</sub> (weekly), pH (daily), and TSS (weekly) have been retained from Order R5-2008-0058.

### B. Effluent Monitoring

1. Pursuant to the requirements of 40 CFR 122.44(i)(2) effluent monitoring is required for all constituents with effluent limitations. Effluent monitoring is necessary to assess compliance with effluent limitations, assess the effectiveness of the treatment process, and to assess the impacts of the discharge on the receiving stream.
2. Effluent monitoring frequencies and sample types for flow (continuous), BOD<sub>5</sub> (daily), pH (continuous), TSS (daily), cyanide (monthly), chlorine residual (daily when in use), electrical conductivity (monthly), and nitrate (monthly) have been retained from Order R5-2008-0058 to determine compliance with effluent limitations, where applicable, and characterize the effluent for these parameters.
3. Order R5-2008-0058 required monthly monitoring for copper, lead, and zinc applicable only when discharges to surface water were occurring. Since no discharges to surface water occurred during the term of Order R5-2008-0058, monitoring data is not available to evaluate whether the Discharger's pollution prevention efforts have resulted in reductions in copper, lead, and zinc sufficient to comply with the applicable effluent limitations. This Order requires the Discharger to demonstrate compliance with all effluent limitations prior to allowing discharges to surface water. Therefore, this Order requires monitoring for copper, lead, and zinc three times per year (in December, February, and April), regardless of whether a discharge is occurring.
4. Monitoring data collected over the term of Order R5-2008-0058 for aluminum, chloroform, methylene blue active substances, settleable solids, standard minerals, and total dissolved solids did not demonstrate reasonable potential to exceed water quality objectives/criteria. Thus, specific monitoring requirements for these parameters have not been retained from Order R5-2008-0058.
5. Order R5-2008-0058 established weekly monitoring for ammonia, continuous monitoring for dissolved oxygen and temperature, and daily monitoring for total coliform organisms. The Central Valley Water Board finds that monthly monitoring for ammonia, daily monitoring for dissolved oxygen and temperature, and monitoring three times per week for total coliform organisms is sufficient to determine compliance with effluent limitations, where applicable, and monitor the performance of the Facility. Therefore, this Order includes reduced monitoring frequencies for these constituents.
6. This Order includes operational specifications for turbidity. This Order moves the point of compliance from the final effluent after disinfection to an internal compliance point prior to disinfection. Therefore, monitoring for turbidity is required at Monitoring Location UVS-001 and effluent monitoring requirements have not been retained in this Order.

7. This Order establishes monthly monitoring for hardness to ensure that adequate data is available to properly adjust water quality criteria for hardness-based metals.
8. In accordance with Section 1.3 of the SIP, periodic monitoring for priority pollutants for which criteria or objectives apply and for which no effluent limitations have been established is required. This Order requires monitoring once during the third year of the permit term in order to collect data to conduct an RPA for the next permit renewal. See Attachment I for more detailed requirements related to performing priority pollutant monitoring.
9. California Water Code section 13176, subdivision (a), states: “*The analysis of any material required by [Water Code sections 13000-16104] shall be performed by a laboratory that has accreditation or certification pursuant to Article 3 (commencing with Section 100825) of Chapter 4 of Part 1 of Division 101 of the Health and Safety Code.*” DPH certifies laboratories through its Environmental Laboratory Accreditation Program (ELAP).

Section 13176 cannot be interpreted in a manner that would violate federal holding time requirements that apply to NPDES permits pursuant to the CWA. (Wat. Code §§ 13370, subd. (c), 13372, 13377.) Section 13176 is inapplicable to NPDES permits to the extent it is inconsistent with CWA requirements. (Wat. Code § 13372, subd. (a).) The holding time requirements are 15 minutes for chlorine residual, dissolved oxygen, and pH, and immediate analysis is required for temperature. (40 C.F.R. § 136.3(e), Table II) Due to the location of the Facility, it is both legally and factually impossible for the Discharger to comply with section 13176 for constituents with short holding times.

#### **C. Whole Effluent Toxicity Testing Requirements**

1. **Acute Toxicity.** Consistent with Order R5-2008-0058, quarterly 96-hour bioassay testing is required to demonstrate compliance with the effluent limitation for acute toxicity.
2. **Chronic Toxicity.** Consistent with Order R5-2008-0058, quarterly chronic whole effluent toxicity testing is required in order to demonstrate compliance with the Basin Plan’s narrative toxicity objective.

#### **D. Receiving Water Monitoring**

##### **1. Surface Water**

- a. Receiving water monitoring is necessary to assess compliance with receiving water limitations and to assess the impacts of the discharge on the receiving stream.
- b. Order R5-2008-0058 established receiving water monitoring requirements for flow, dissolved oxygen, pH, and temperature. Due to the large dilution available, difficulty with access, and high quality of the treated effluent, this monitoring is not necessary to evaluate compliance with applicable receiving water limitations. Therefore, this Order discontinues receiving water monitoring requirements for these constituents.
- c. In accordance with Section 1.3 of the SIP, periodic monitoring for priority pollutants for which criteria or objectives apply and for which no effluent limitations have been established is required. This Order requires monitoring for priority pollutants and other pollutants of concern once during the third year of the permit term, performed concurrently with effluent monitoring, at Monitoring Location RSW-001 in order to collect data to conduct an RPA for the next permit renewal. See Attachment I for more detailed requirements related to performing priority pollutant monitoring.

##### **2. Groundwater – Not Applicable**

## **E. Other Monitoring Requirements**

### **1. Recycling Monitoring**

Prohibition III.E of this Order prohibits discharges to the Collierville Tunnel when less than 3.9 feet of freeboard is available in the Forest Meadows Golf Course storage reservoir. Therefore, this Order establishes weekly monitoring for freeboard during periods of discharge to the Collierville Tunnel to determine compliance with Prohibition III.E.

### **2. Water Supply Monitoring**

Order R5-2008-0058 established annual water supply monitoring for standard minerals, electrical conductivity, and total dissolved solids to evaluate the source of salinity in the wastewater. As described in section IV.C.3 of this Fact Sheet, the discharge does not exhibit reasonable potential to cause or contribute to an exceedance of applicable salinity objectives. Therefore, water supply monitoring for salinity parameter is not necessary and is not retained in this Order.

### **3. UV Disinfection System Monitoring**

UV system monitoring and reporting is required to ensure that the UV system is operated to adequately inactivate pathogens in the wastewater. UV disinfection system monitoring is imposed to achieve equivalency to requirements established by DPH and the NWRI/AWWARF's *"Ultraviolet Disinfection Guidelines for Drinking Water and Water Reuse."*

## **VIII. PUBLIC PARTICIPATION**

The Central Valley Water Board has considered the issuance of WDRs that will serve as an NPDES permit for the Facility. As a step in the WDR adoption process, the Central Valley Water Board staff has developed tentative WDRs and has encouraged public participation in the WDR adoption process.

### **A. Notification of Interested Parties**

The Central Valley Water Board notified the Discharger and interested agencies and persons of its intent to prescribe WDRs for the discharge and provided an opportunity to submit written comments and recommendations. Notification was provided through the posting of a notice of public hearing at the Facility and the Central Valley Water Board's internet website.

The public had access to the agenda and any changes in dates and locations through the Central Valley Water Board's website at: <http://www.waterboards.ca.gov/centralvalley/>.

### **B. Written Comments**

Interested persons were invited to submit written comments concerning tentative WDRs as provided through the notification process. Comments were due either in person or by mail to the Executive Office at the Central Valley Water Board at the address on the cover page of this Order.

To be fully responded to by staff and considered by the Central Valley Water Board, the written comments were due at the Central Valley Water Board office by 5:00 p.m. on **2 December 2013**.

**C. Public Hearing**

The Central Valley Water Board held a public hearing on the tentative WDRs during its regular Board meeting on the following date and time and at the following location:

Date: 7 February 2014  
Time: 8:30 a.m.  
Location: Regional Water Quality Control Board, Central Valley Region  
11020 Sun Center Dr., Suite #200  
Rancho Cordova, CA 95670

Interested persons were invited to attend. At the public hearing, the Central Valley Water Board heard testimony pertinent to the discharge, WDRs, and permit. For accuracy of the record, important testimony was requested in writing.

**D. Reconsideration of Waste Discharge Requirements**

Any aggrieved person may petition the State Water Board to review the decision of the Central Valley Water Board regarding the final WDRs. The petition must be received by the State Water Board at the following address within 30 calendar days of the Central Valley Water Board's action:

State Water Resources Control Board  
Office of Chief Counsel  
P.O. Box 100, 1001 I Street  
Sacramento, CA 95812-0100

For instructions on how to file a petition for review, see [http://www.waterboards.ca.gov/public\\_notices/petitions/water\\_quality/wqpetition\\_instr.shtml](http://www.waterboards.ca.gov/public_notices/petitions/water_quality/wqpetition_instr.shtml)

**E. Information and Copying**

The Report of Waste Discharge, other supporting documents, and comments received are on file and may be inspected at the address above at any time between 8:30 a.m. and 4:45 p.m., Monday through Friday. Copying of documents may be arranged through the Central Valley Water Board by calling (916) 464-3291.

**F. Register of Interested Persons**

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should contact the Central Valley Water Board, reference this facility, and provide a name, address, and phone number.

**G. Additional Information**

Requests for additional information or questions regarding this order should be directed to Jim Marshall at (916) 464-4772.

**ATTACHMENT G – SUMMARY OF REASONABLE POTENTIAL ANALYSIS FOR CONSTITUENTS OF CONCERN**

Constituent	Units	MEC	B	C	CMC	CCC	Water & Org	Org. Only	Basin Plan	MCL	Reasonable Potential
Aluminum, Total Recoverable	µg/L	810	130	200	750 <sup>1</sup>	--	--	--	--	200	No <sup>2</sup>
Ammonia Nitrogen, Total (as N)	mg/L	16	0.086	2.14	2.14 <sup>1</sup>	5.08 <sup>3</sup>	--	--	--	--	Yes <sup>2</sup>
Chloride	mg/L	48	1.3	230	860 <sup>1</sup>	230 <sup>3</sup>	--	--	--	250	No
Copper, Total Recoverable	µg/L	13	1.9	3.6 <sup>4</sup> /1.1 <sup>5</sup>	4.9 <sup>4</sup> /1.4 <sup>5</sup>	3.6 <sup>4</sup> /1.1 <sup>5</sup>	1,300	--	--	1,000	Yes
Cyanide, Total (as CN)	µg/L	50	<4.7	5.2	22	5.2	700	220,000	--	150	Yes
Electrical Conductivity @ 25°C	µmhos/cm	460	47	900	--	--	--	--	--	900	No
Lead, Total Recoverable	µg/L	0.91	0.17	0.64 <sup>4</sup> /0.14 <sup>5</sup>	16 <sup>4</sup> /3.5 <sup>5</sup>	0.64 <sup>4</sup> /0.14 <sup>5</sup>	--	--	--	15	Yes
Methylene Blue Active Substances	µg/L	2,100	81	500	--	--	--	--	--	500	No <sup>2</sup>
Nitrite Nitrogen, Total (as N)	µg/L	9.9	<3	1.0	--	--	--	--	--	1.0	No <sup>2</sup>
Sulfate	mg/L	55	1.2	250	--	--	--	--	--	250	No
Total Dissolved Solids	mg/L	240	38	500	--	--	--	--	--	500	No
Zinc, Total Recoverable	µg/L	85	160	47 <sup>4</sup> /15 <sup>5</sup>	47 <sup>4</sup> /15 <sup>5</sup>	47 <sup>4</sup> /15 <sup>5</sup>	--	--	--	5,000	Yes

General Note: All inorganic concentrations are given as a total recoverable.

MEC = Maximum Effluent Concentration

B = Maximum Receiving Water Concentration or lowest detection level, if non-detect

C = Criterion used for Reasonable Potential Analysis

CMC = Criterion Maximum Concentration (CTR or NTR)

CCC = Criterion Continuous Concentration (CTR or NTR)

Water & Org = Human Health Criterion for Consumption of Water & Organisms (CTR or NTR)

Org. Only = Human Health Criterion for Consumption of Organisms Only (CTR or NTR)

Basin Plan = Numeric Site-specific Basin Plan Water Quality Objective

MCL = Drinking Water Standards Maximum Contaminant Level

NA = Not Available

ND = Non-detect

Footnotes:

- (1) USEPA National Recommended Ambient Water Quality Criteria, Freshwater Aquatic Life Protection, 1-hour average.
- (2) See section IV.C.3.a of the Fact Sheet (Attachment F) for a discussion of the RPA results.
- (3) USEPA National Recommended Ambient Water Quality Criteria, Freshwater Aquatic Life Protection, 30-day average.
- (4) Criterion to be compared to the MEC.
- (5) Criterion to be compared to the maximum observed upstream receiving water concentration.

**ATTACHMENT H – CALCULATION OF WQBELS**

Parameter	Units	Most Stringent Criteria			HH Calculations <sup>1</sup>			Aquatic Life Calculations <sup>1</sup>											Final Effluent Limitations	
		HH	CMC	CCC	ECA <sub>HH</sub> = AMEL <sub>HH</sub>	AMEL/MDEL Multiplier <sub>HH</sub>	MDEL <sub>HH</sub>	ECA <sub>acute</sub>	ECA Multiplier <sub>acute</sub>	LTA <sub>acute</sub>	ECA <sub>chronic</sub>	ECA Multiplier <sub>chronic</sub>	LTA <sub>chronic</sub>	Lowest LTA	AMEL Multiplier <sub>95</sub>	AMEL <sub>AL</sub>	MDEL Multiplier <sub>99</sub>	MDEL <sub>AL</sub>	Lowest AMEL	Lowest MDEL
Ammonia Nitrogen, Total (as N)	mg/L	--	2.14	5.08	--	--	--	27	0.32	8.6	195	0.78	152	8.6	1.55	13	3.11	27	13	27
Copper, Total Recoverable	µg/L	1,000	4.9	3.6	1,000	2.01	2,000	4.9	0.32	1.6	3.6	0.53	1.9	1.6	1.55	2.5	3.11	4.9	2.5	4.9
Cyanide, Total (as CN)	µg/L	150	5.2	22	150	2.01	301	286	0.32	92	203	0.53	107	92	1.55	143	3.11	286	143	286
Lead, Total Recoverable	µg/L	15	17	0.64	15	2.01	30	17	0.32	5.5	0.64	0.53	0.34	0.34	1.55	0.52	3.11	1.0	0.52	1.0
Zinc, Total Recoverable	µg/L	5,000	47	47	5,000	2.01	10,000	47	0.32	15	47	0.53	25	15	1.55	23	3.11	47	23	47

<sup>1</sup> As described in section IV.C.2.c of the Fact Sheet (Attachment F), calculation of effluent limitations for the protection of human health and aquatic life are determined with a human health dilution credit of 162:1 and acute and chronic aquatic life dilution credits of 12:1 and 38:1, respectively.

## ATTACHMENT I – EFFLUENT AND RECEIVING WATER CHARACTERIZATION STUDY

- I. **Background.** Sections 2.4.1 through 2.4.4 of the SIP provide minimum standards for analyses and reporting. (Copies of the SIP may be obtained from the State Water Resources Control Board, or downloaded from <http://www.waterboards.ca.gov/iswp/index.html>). To implement the SIP, effluent and receiving water data are needed for all priority pollutants. Effluent and receiving water pH and hardness are required to evaluate the toxicity of certain priority pollutants (such as heavy metals) where the toxicity of the constituents varies with pH and/or hardness. Section 3 of the SIP prescribes mandatory monitoring of dioxin congeners. In addition to specific requirements of the SIP, the Central Valley Water Board is requiring the following monitoring:
- A. **Drinking water constituents.** Constituents for which drinking water Maximum Contaminant Levels (MCLs) have been prescribed in the California Code of Regulation are included in the *Water Quality Control Plan, Fourth Edition, for the Sacramento and San Joaquin River Basins* (Basin Plan). The Basin Plan defines virtually all surface waters within the Central Valley Region as having existing or potential beneficial uses for municipal and domestic supply. The Basin Plan further requires that, at a minimum, water designated for use as domestic or municipal supply shall not contain concentrations of chemical constituents in excess of the MCLs contained in the California Code of Regulations.
  - B. **Effluent and receiving water temperature.** This is both a concern for application of certain temperature-sensitive constituents, such as fluoride, and for compliance with the Basin Plan's thermal discharge requirements.
  - C. **Effluent and receiving water hardness and pH.** These are necessary because several of the CTR constituents are hardness and pH dependent.
- II. **Monitoring Requirements**
- A. **Once Per Permit Term Monitoring.** Samples shall be collected from the effluent and upstream receiving water (Monitoring Locations EFF-001 and RSW-001) and analyzed for the constituents listed in Table I-1 once each in January, March, and May 2017 and the results of such monitoring be submitted to the Central Valley Water Board 3 months after the May 2017 sampling event. Each individual monitoring event shall provide representative sample results for the effluent and upstream receiving water. Monitoring is required regardless of whether a discharge to surface water is occurring.
  - B. **Concurrent Sampling.** Effluent and receiving water sampling shall be performed at approximately the same time, on the same date.
  - C. **Sample type.** All effluent samples shall be taken as flow weighted 24-hour composite samples, unless not appropriate to meet analytical holding time requirements per 40 CFR Part 136. All receiving water samples shall be taken as grab samples.
  - D. **Additional Monitoring/Reporting Requirements.** The Discharger shall conduct the monitoring and reporting in accordance with the General Monitoring Provisions and Reporting Requirements in Attachment E.

**Table I-1. Priority Pollutants and Other Constituents of Concern**

CTR #	Constituent	CAS Number	Maximum Reporting Level <sup>1</sup> µg/L or noted
28	1,1-Dichloroethane	75343	1
30	1,1-Dichloroethene	75354	0.5
41	1,1,1-Trichloroethane	71556	2
42	1,1,2-Trichloroethane	79005	0.5
37	1,1,2,2-Tetrachloroethane	79345	0.5
75	1,2-Dichlorobenzene	95501	2
29	1,2-Dichloroethane	107062	0.5
	cis-1,2-Dichloroethene	156592	
31	1,2-Dichloropropane	78875	0.5
101	1,2,4-Trichlorobenzene	120821	1
76	1,3-Dichlorobenzene	541731	2
32	1,3-Dichloropropene	542756	0.5
77	1,4-Dichlorobenzene	106467	2
17	Acrolein	107028	2
18	Acrylonitrile	107131	2
19	Benzene	71432	0.5
20	Bromoform	75252	2
34	Bromomethane	74839	2
21	Carbon tetrachloride	56235	0.5
22	Chlorobenzene (mono chlorobenzene)	108907	2
24	Chloroethane	75003	2
25	2- Chloroethyl vinyl ether	110758	1
26	Chloroform	67663	2
35	Chloromethane	74873	2
23	Dibromochloromethane	124481	0.5
27	Dichlorobromomethane	75274	0.5
36	Dichloromethane	75092	2
33	Ethylbenzene	100414	2
88	Hexachlorobenzene	118741	1
89	Hexachlorobutadiene	87683	1
91	Hexachloroethane	67721	1
94	Naphthalene	91203	10
38	Tetrachloroethene	127184	0.5

<sup>1</sup> The reporting levels required in these tables for priority pollutant constituents are established based on Section 2.4.2 and Appendix 4 of the SIP.

39	Toluene	108883	2
40	trans-1,2-Dichloroethylene	156605	1
43	Trichloroethene	79016	2
44	Vinyl chloride	75014	0.5
	Methyl-tert-butyl ether (MTBE)	1634044	
	Trichlorofluoromethane	75694	
	1,1,2-Trichloro-1,2,2-Trifluoroethane	76131	
	Styrene	100425	
	Xylenes	1330207	
60	1,2-Benzanthracene	56553	5
85	1,2-Diphenylhydrazine	122667	1
45	2-Chlorophenol	95578	5
46	2,4-Dichlorophenol	120832	5
47	2,4-Dimethylphenol	105679	2
49	2,4-Dinitrophenol	51285	5
82	2,4-Dinitrotoluene	121142	5
55	2,4,6-Trichlorophenol	88062	10
83	2,6-Dinitrotoluene	606202	5
50	2-Nitrophenol	25154557	10
71	2-Chloronaphthalene	91587	10
78	3,3'-Dichlorobenzidine	91941	5
62	3,4-Benzofluoranthene	205992	10
52	4-Chloro-3-methylphenol	59507	5
48	4,6-Dinitro-2-methylphenol	534521	10
51	4-Nitrophenol	100027	10
69	4-Bromophenyl phenyl ether	101553	10
72	4-Chlorophenyl phenyl ether	7005723	5
56	Acenaphthene	83329	1
57	Acenaphthylene	208968	10
58	Anthracene	120127	10
59	Benzidine	92875	5
61	Benzo(a)pyrene (3,4-Benzopyrene)	50328	2
63	Benzo(g,h,i)perylene	191242	5
64	Benzo(k)fluoranthene	207089	2
65	Bis(2-chloroethoxy) methane	111911	5
66	Bis(2-chloroethyl) ether	111444	1
67	Bis(2-chloroisopropyl) ether	39638329	10
68	<sup>5</sup> Bis(2-ethylhexyl) phthalate <sup>1</sup>	117817	5

70	Butyl benzyl phthalate	85687	10
73	Chrysene	218019	5
81	Di-n-butylphthalate	84742	10
84	Di-n-octylphthalate	117840	10
74	Dibenzo(a,h)-anthracene	53703	0.1
79	Diethyl phthalate	84662	10
80	Dimethyl phthalate	131113	10
86	Fluoranthene	206440	10
87	Fluorene	86737	10
90	Hexachlorocyclopentadiene	77474	5
92	Indeno(1,2,3-c,d)pyrene	193395	0.05
93	Isophorone	78591	1
98	N-Nitrosodiphenylamine	86306	1
96	N-Nitrosodimethylamine	62759	5
97	N-Nitrosodi-n-propylamine	621647	5
95	Nitrobenzene	98953	10
53	Pentachlorophenol	87865	1
99	Phenanthrene	85018	5
54	Phenol	108952	1
100	Pyrene	129000	10
	Aluminum	7429905	
1	Antimony	7440360	5
2	Arsenic	7440382	10
15	Asbestos	1332214	
	Barium	7440393	
3	Beryllium	7440417	2
4	Cadmium	7440439	0.25
5a	Chromium (III)	7440473	10
5b	Chromium (VI)	18540299	10
6	Copper	7440508	0.5
14	Cyanide	57125	5
	Fluoride	7782414	
	Iron	7439896	
7	Lead	7439921	0.5
8	Mercury	7439976	0.5
	Manganese	7439965	
	Molybdenum	7439987	
9	Nickel	7440020	5
10	Selenium	7782492	5
11	Silver	7440224	0.25

12	Thallium	7440280	1
	Tributyltin	688733	
13	Zinc	7440666	10
110	4,4'-DDD	72548	0.05
109	4,4'-DDE	72559	0.05
108	4,4'-DDT	50293	0.01
112	alpha-Endosulfan	959988	0.02
103	alpha-Hexachlorocyclohexane (BHC)	319846	0.01
	Alachlor	15972608	
102	Aldrin	309002	0.005
113	beta-Endosulfan	33213659	0.01
104	beta-Hexachlorocyclohexane	319857	0.005
107	Chlordane	57749	0.1
106	delta-Hexachlorocyclohexane	319868	0.005
111	Dieldrin	60571	0.01
114	Endosulfan sulfate	1031078	0.05
115	Endrin	72208	0.01
116	Endrin Aldehyde	7421934	0.01
117	Heptachlor	76448	0.01
118	Heptachlor Epoxide	1024573	0.01
105	Lindane (gamma-Hexachlorocyclohexane)	58899	0.02
119	PCB-1016	12674112	0.5
120	PCB-1221	11104282	0.5
121	PCB-1232	11141165	0.5
122	PCB-1242	53469219	0.5
123	PCB-1248	12672296	0.5
124	PCB-1254	11097691	0.5
125	PCB-1260	11096825	0.5
126	Toxaphene	8001352	0.5
	Atrazine	1912249	
	Bentazon	25057890	
	Carbofuran	1563662	
	2,4-D	94757	
	Dalapon	75990	
	1,2-Dibromo-3-chloropropane (DBCP)	96128	
	Di(2-ethylhexyl)adipate	103231	
	Dinoseb	88857	
	Diquat	85007	
	Diuron		0.05

	Endothal	145733	
	Ethylene Dibromide	106934	
	Glyphosate	1071836	
	Methoxychlor	72435	
	Molinate (Ordram)	2212671	
	Oxamyl	23135220	
	Picloram	1918021	
	Simazine (Princep)	122349	
	Thiobencarb	28249776	
16	2,3,7,8-TCDD (Dioxin)	1746016	
	2,4,5-TP (Silvex)	93765	
	Diazinon	333415	0.015 µg/L
	Chlorpyrifos	2921882	0.014 µg/L
	Ammonia (as N)	7664417	
	Boron	7440428	
	Chloride	16887006	
	Flow		
	Hardness (as CaCO <sub>3</sub> )		
	Foaming Agents (MBAS)		
	Mercury, Methyl	22967926	0.06 ng/L
	Nitrate (as N)	14797558	2,000
	Nitrite (as N)	14797650	400
	pH		0.1
	Phosphorus, Total (as P)	7723140	
	Specific conductance (EC)		
	Sulfate		500
	Sulfide (as S)		
	Sulfite (as SO <sub>3</sub> )		
	Temperature		
	Total Dissolved Solids (TDS)		

<sup>1</sup> In order to verify if bis (2-ethylhexyl) phthalate is truly present in the effluent and receiving water, the Discharger shall take steps to assure that sample containers, sampling apparatus, and analytical equipment are not sources of the detected contaminant.