

0579CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL VALLEY REGION

ADMINISTRATIVE CIVIL LIABILITY COMPLAINT R5-2013-0579

MANDATORY PENALTY  
IN THE MATTER OF

QUINCY COMMUNITY SERVICES DISTRICT  
QUINCY WASTEWATER TREATMENT PLANT  
PLUMAS COUNTY

WDID NO. 5A320103001

This Administrative Civil Liability Complaint (Complaint) is issued to the Quincy Community Services District (Discharger), Quincy Wastewater Treatment Plant pursuant to California Water Code (Water Code) section 13385, which authorizes the imposition of Administrative Civil Liability, CWC section 13323, which authorizes the Executive Officer to issue this Complaint. This Complaint is based on findings that the Discharger violated provisions of Waste Discharge Requirements (WDRs) Order No. R5-2010-0032 (NPDES No. CA0078981).

The Executive Officer of the California Regional Water Quality Control Board, Central Valley Region (Central Valley Water Board or Board) finds the following:

1. The Discharger owns and operates the Quincy Wastewater Treatment Plant. Treated wastewater is discharged from, Discharge Point D-002 to Spanish Creek, tributary to the North Fork of the Feather River. The North Fork of the Feather River is a water of the United States.
2. On 18 March 2010 and effective the same day, the Central Valley Water Board issued WDRs Order No. R5-2010-0032, which contained new requirements and rescinded WDRs Order No. R5-2004-0152, except for enforcement purposes. At the same time, the Board also issued Cease and Desist Order No. R5-2010-0033. Cease and Desist Order No. R5-2010-0033 required the Quincy Community Services District to comply with interim effluent limitations for copper.
3. This Complaint addresses administrative civil liability for effluent violations that occurred from Discharge Point D-002 during the period from 1 June 2011 through 31 August 2012 and 1 February 2013 through 31 March 2013. These violations are specifically identified in Attachment A to this Complaint as subject to mandatory minimum penalties. Attachment A to this Complaint hereto and incorporated herein by this reference.
4. On 28 June 2012, Central Valley Water Board staff issued the Discharger a Notice of Violation and draft Record of Violations for effluent violations from 1 June 2011 through 31 March 2012. The Discharger responded on 24 July 2012 with comments.

5. On 16 November 2012, Central Valley Water Board staff issued and updated Record of Violations for the period of 1 June 2011 through 31 August 2012.
6. On 19 August 2013, Central Valley Water Board staff issued the Discharger a Notice of Violation and draft Record of Violation for effluent violations from 1 February 2013 through 31 March 2013.
7. Water Code section 13385(h) and (i) require assessment of mandatory penalties and state, in part, the following:

Water Code section 13385(h) (1) states:

Notwithstanding any other provision of this division, and except as provided in subdivisions (j), (k), and (l), a mandatory minimum penalty of three thousand dollars (\$3,000) shall be assessed for each serious violation.

Water Code section 13385 (h)(2) states,

For the purposes of this section, a 'serious violation' means any waste discharge that violates the effluent limitations contained in the applicable waste discharge requirements for a Group II pollutant, as specified in Appendix A to Section 123.45 of Title 40 of the Code of Federal Regulations, by 20 percent or more or for a Group I pollutant, as specified in Appendix A to Section 123.45 of Title 40 of the Code of Federal Regulations, by 40 percent or more.

Water Code section 13385(i)(1) states

Notwithstanding any other provisions of this division, and except as provided in subdivisions (j), (k), and (l), a mandatory minimum penalty of three thousand dollars (\$3,000) shall be assessed for each violation whenever the person does any of the following four or more times in any period of six consecutive months, except that the requirements to assess the mandatory minimum penalty shall not be applicable to the first three violations.

- a) violates a waste discharge requirement effluent limitation;
- b) fails to file a report pursuant to California Water Code section 13260;
- c) files an incomplete report pursuant to California Water Code section 13260; or
- d) violates a toxicity effluent limitation contained in the applicable waste discharge pollutant-specific effluent limitations for toxic pollutants.

8. Water Code section 13323 states, in part:

Any executive officer of a regional board may issue a complaint to any person on whom administrative civil liability may be imposed pursuant to this article. The complaint shall allege the act or failure to act that constitutes a violation of law, the provision authorizing civil liability to be imposed pursuant to this article, and the proposed civil liability.

9. WDR's Order No. R5-2010-0032 Final Effluent Limitations IV.A. states, in part:

1. Final Effluent Limitations – Discharge Points D- 001 and D-002

- a. The Discharger shall maintain compliance with the following effluent limitations at Discharge Points D-001 and D-002, with compliance measured at Monitoring Location EFF-001 and EFF-002 as described in the Monitoring and Reporting Program:

**Table 6. Effluent Limitations – Discharge Points D-001 and D-002**

Parameter	Units	Effluent Limitation				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
BOD 5-day @ 20°C	mg/L	30	45	90		
	lbs/day	1	1	1		
Total Suspended Solids	mg/L	30	45	90		
	lbs/day	1	1	1		
Copper, total	ug/L	4.6 <sup>3</sup>		6.4 <sup>3</sup>		
Lead, total	ug/L	1.0		1.7		

<sup>1</sup> The annual average mass discharge shall not exceed 400 lbs/day. Based upon a design treatment capacity of 1.6 mgd.

<sup>2</sup> See interim limits below.

<sup>3</sup> See interim limits in Cease and Desist Order No. R5-2010-0033.

- b. **Percent Removal.** The average monthly percent removal of 5-day biochemical oxygen demand (BOD5) and total suspended solids (TSS) shall not be less than 85 percent. This Order may be reopened to allow less BOD and TSS percent removals if certain conditions are met, see Section VI.C.1.j.
- d. **Total Coliform Organisms.** Effluent total coliform organisms shall not exceed (to be sampled at the end of the chlorine contact basin):
- i. 23 MPN/100mL, as a 7-day median; and
  - ii. 240 MPN/100mL, more than once in any 30-day period.
- e. **Total Residual Chlorine.** Effluent total residual chlorine shall not exceed (*to be sampled at the end of the chlorine contact basin*):
- i. 0.01 mg/L, as a 4-day average; and
  - ii. 0.02 mg/L, as a 1-hour average.

10. CDO Order No. R5-2010-0033 states, in part:

2. The following interim effluent limitations for copper shall be effective immediately, and shall remain in effect until the final compliance date, in accordance with Provision 1. above, or when the Discharger is able to come into compliance with the final effluent limitations, whichever is sooner.

Parameter	Units	Daily Maximum Effluent Limitation
Copper, total Recoverable	ug/L	8.9

11. According to the Discharger's self-monitoring reports, the Discharger committed eight (8) non-serious violations of the above effluent limitations contained in WDR Order No. R5-2007-0032, as shown in Attachment A. These violations are defined as non-serious because measured concentrations of Group I or Group II constituents did not exceed the maximum prescribed levels in the WDRs by 40 percent or 20 percent respectively. Per 13385(i), the mandatory minimum penalty for these non-serious violations is three thousand dollars (\$3,000) per violation, with the exception of non-serious violations committed on 22 June 2011, 30 September 2011, and 31 December 2011. The total mandatory minimum penalty for these non-serious violations is **fifteen thousand dollars (\$15,000)**.
12. According to the Discharger's self-monitoring reports, the Discharger committed six (6) serious Group I violations of the above effluent limitations contained in the WDRs Order No. R5-2010-0032, as shown in Attachment A. These violations are defined as serious because measured concentrations of Group I constituents exceeded maximum prescribed levels in the WDRs by 40 percent or more. Per 13385(h), the mandatory minimum penalty for these serious violations is three thousand dollars (\$3,000) per violation, which equals **eighteen thousand dollars (\$18,000)**.
13. According to the Discharger's self-monitoring reports, the Discharger committed seven (7) serious Group II violations of the above effluent limitations contained in the WDRs Order No. R5-2010-0032, as shown in Attachment A. These violations are defined as serious because measured concentrations of Group II constituents exceeded maximum prescribed levels in the WDRs by 20 percent or more. Per 13385(h), the mandatory minimum penalty for these serious violations is three thousand dollars (\$3,000) per violation, which equals **twenty one thousand dollars (\$21,000)**.
14. The total amount of the mandatory penalties assessed for the alleged effluent violations is **fifty four thousand dollars (\$54,000)**. As stated herein, a detailed list of the alleged effluent violations is included in Attachment A. This complaint addresses administrative civil liability for violations that are specifically identified in Attachment A as subject to mandatory minimum penalties.
15. Issuance of this Administrative Civil Complaint to enforce Water Code Division 7, Chapter 5.5 is exempt from provisions of the California Environmental Quality Act (Pub. Resources Code section 21000 et seq.), in accordance with California Code of Regulations, title 14, section 15321 subsection (a)(2).

**THE QUINCY COMMUNITY SERVICES DISTRICT, QUINCY WASTEWATER TREATMENT PLANT IS HEREBY GIVEN NOTICE THAT:**

1. The Assistant Executive Officer of the Central Valley Water Board proposes that the Discharger be assessed an Administrative Civil Liability in the amount of **fifty four thousand dollars (\$54,000)**.

2. A hearing on this matter will be held at the Central Valley Water Board meeting scheduled **on 5/6 December 2013**, unless either of the following occurs by **7 October 2013**:
  - a) Waives the hearing by completing the attached form (checking off the box next to Option #1) and returning it to the Central Valley Water Board, along with payment for the proposed civil liability of **fifty four thousand dollars (\$54,000)**; or
  - b) The Central Valley Water Board agrees to postpone any necessary hearing after the Discharger requests to engage in settlement discussions by checking off the box next to Option #2 on the attached form, and returns it to the Board along with a letter describing the issues to be discussed; or
  - c) The Central Valley Water Board agrees to postpone any necessary hearing after the Discharger requests a delay by checking off the box next to Option #3 on the attached form, and returns it to the Board along with a letter describing the issues to be discussed.
3. If a hearing on this matter is conducted, the Central Valley Water Board will consider whether to affirm, reject, or modify the proposed Administrative Civil Liability, or whether to refer the matter to the Attorney General for recovery of judicial civil liability.
4. If this matter proceeds to hearing, the Executive Officer reserves the right to amend the proposed amount of civil liability to conform to the evidence presented, including but not limited to, increasing the proposed amount to account for the costs of enforcement (including staff, legal and expert witness costs) incurred after the date of the issuance of this Complaint through completion of the hearing.

Signed by Clint Snyder for  
PAMELA C. CREEDON, Executive Officer

6 September 2013  
(date)

Attachment A: Record of Violations

**WAIVER FORM  
FOR ADMINISTRATIVE CIVIL LIABILITY COMPLAINT**

By signing this waiver, I affirm and acknowledge the following:

I am duly authorized to represent the Quincy Community Services District (Discharger) in connection with Administrative Civil Liability Complaint **R5-2013-0579** (Complaint). I am informed that California Water Code section 13323, subdivision (b), states that, "a hearing before the regional board shall be conducted within 90 days after the party has been served. The person who has been issued a complaint may waive the right to a hearing."

- (OPTION 1: Check here if the Discharger waives the hearing requirement and will pay in full.)**
- a. I hereby waive any right the Discharger may have to a hearing before the Central Valley Water Board.
  - b. I certify that the Discharger will remit payment for the proposed civil liability in the full amount of **fifty four thousand dollars (\$54,000)** by check that references "ACL Complaint **R5-2013-0579**" made payable to the *State Water Pollution Cleanup and Abatement Account*. Payment must be received by the Central Valley Water Board by **7 October 2013**.
  - c. I understand the payment of the above amount constitutes a proposed settlement of the Complaint, and that any settlement will not become final until after a 30-day public notice and comment period. Should the Central Valley Water Board receive significant new information or comments during this comment period, the Central Valley Water Board's Executive Officer may withdraw the complaint, return payment, and issue a new complaint. I also understand that approval of the settlement will result in the Discharger having waived the right to contest the allegations in the Complaint and the imposition of civil liability.
  - d. I understand that payment of the above amount is not a substitute for compliance with applicable laws and that continuing violations of the type alleged in the Complaint may subject the Discharger to further enforcement, including additional civil liability.
- (OPTION 2: Check here if the Discharger waives the 90-day hearing requirement in order to engage in settlement discussions.)** I hereby waive any right the Discharger may have to a hearing before the Central Valley Water Board within 90 days after service of the complaint, but I reserve the ability to request a hearing in the future. I certify that the Discharger will promptly engage the Central Valley Water Board Prosecution Team in settlement discussions to attempt to resolve the outstanding violation(s). By checking this box, the Discharger requests that the Central Valley Water Board delay the hearing so that the Discharger and the Prosecution Team can discuss settlement. It remains within the discretion of the Central Valley Water Board to agree to delay the hearing. Any proposed settlement is subject to the conditions described above under "Option 1."
- (OPTION 3: Check here if the Discharger waives the 90-day hearing requirement in order to extend the hearing date and/or hearing deadlines. Attach a separate sheet with the amount of additional time requested and the rationale.)** I hereby waive any right the Discharger may have to a hearing before the Central Valley Water Board within 90 days after service of the complaint. By checking this box, the Discharger requests that the Central Valley Water Board delay the hearing and/or hearing deadlines so that the Discharger may have additional time to prepare for the hearing. It remains within the discretion of the Central Valley Water Board to approve the extension.

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(Print Name and Title)

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(Signature)

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(Date)

**ATTACHMENT A  
ADMINISTRATIVE CIVIL LIABILITY COMPLAINT NO. R5-2013-0579**

**Quincy Community Services District  
Quincy Wastewater Treatment Plant**

**RECORD OF VIOLATIONS (1 June 2011 - 31 August 2012 and 1 February 2013 - 31 March 2013) MANDATORY PENALTIES  
(Data reported under Monitoring and Reporting Program R5-2010-0032)**

Date	Discharge Point	Violation Type	Units	Effluent Limit	Analytical Results	Percent Over	Period	Violation Type	CIWQS Violation	MMP
6/22/2011	D-002	Total Coliform	MPN/100 mL	23	370	1,509%	7-Day Median	Non-Serious Other	910054	
9/30/2011	D-002	Total Settleable Solids	Percent Removal	85	81	26.7% <sup>2</sup>	Monthly Average	Non-Serious Group I	921598	
12/31/2011	D-002	Lead, Total	ug/L	1.0	1.1	10.0%	Monthly Average	Non-Serious Group II	919356	
1/31/2012	D-002	Lead, Total	ug/L	1.0	1.2	20.0%	Monthly Average	Serious Group II	920569	\$3,000
2/3/2012	D-002	Total Suspended Solids	mg/L	45	47	4.4%	7-Day Average	Non-Serious Group I	922935	\$3,000
2/29/2012	D-002	Total Suspended Solids	mg/L	30	40	33.3%	Monthly Average	Non-Serious Group I	922937	\$3,000
2/29/2012	D-002	Total Suspended Solids	Percent Removal	85	73	80.0% <sup>2</sup>	Monthly Average	Serious Group I	922934	\$3,000
2/29/2012	D-002	Lead, Total	ug/L	1.7	1.9	11.8%	Daily Maximum	Non-Serious Group II	954452	\$3,000
2/29/2012	D-002	Lead, Total	ug/L	1.0	1.7	70.0%	Monthly Average	Serious Group II	922933	\$3,000
3/9/2012	D-002	Total Suspended Solids	mg/L	45	67	48.9%	7-Day Average	Serious Group I	925137	\$3,000
3/13/2012	D-002	Chlorine, Total Residual	mg/L	0.02	0.04	75.0%	1-Hour Average	Serious Group II	925138	\$3,000

COMPLAINT NO. R5-2013-XXXX  
 ADMINISTRATIVE CIVIL LIABILITY COMPLAINT  
 QUINCY COMMUNITY SERVICES DISTRICT  
 PLUMAS COUNTY

Date	Discharge Point	Violation Type	Units	Effluent Limit	Analytical Results	Percent Over	Period	Violation Type	CIWQS Violation	MMP
3/23/2012	D-002	Total Suspended Solids	mg/L	45	52	15.6%	7-Day Average	Non-Serious Group I	925136	\$3,000
3/31/2012	D-002	Total Suspended Solids	mg/L	30	40	33.3%	Monthly Average	Non-Serious Group I	925140	\$3,000
3/31/2012	D-002	Total Suspended Solids	Percent Removal	85	64	140% <sup>2</sup>	Monthly Average	Serious Group I	925141	\$3,000
3/31/2012	D-002	Lead Total	ug/L	1.0	1.3	30.0%	Monthly Average	Serious Group II	925139	\$3,000
4/30/2012	D-002	Total Suspended Solids	Percent Removal	85	75	66.7% <sup>2</sup>	Monthly Average	Serious Group I	927041	\$3,000
2/28/2013	D-002	Total Suspended Solids	mg/L	45	63	40.0%	7-Day Median	Serious Group I	946219	\$3,000
2/28/2013	D-002	Total Suspended Solids	Percent Removal	85	76	60.0% <sup>2</sup>	Monthly Average	Serious Group I	946220	\$3,000
3/13/2013	D-002	Copper, Total <sup>1</sup>	ug/L	6.4	9.3	45.3%	Daily Maximum	Serious Group II	949207	\$3,000
3/31/2013	D-002	Copper, Total <sup>1</sup>	ug/L	4.6	9.3	102.2%	Monthly Average	Serious Group II	953588	\$3,000
3/31/2013	D-002	Lead, Total	ug/L	1.0	1.2	20.0%	Monthly Average	Serious Group II	949208	\$3,000

Notes: Serious Group I: any waste discharge that exceeds the effluent limitations for a group I pollutant by 40% or more.  
 Serious Group II: any waste discharge that exceeds the effluent limitations for a group II pollutant by 20% or more.  
 Non-Serious Violation: A non-serious violation occurs if the discharger does any one of the following four or more times in any period of 180 days:  
 (a) violates a WDR effluent limitation;  
 (b) fails to file a report of waste discharge pursuant to California Water Code section 13260;  
 (c) files an incomplete report of waste discharge pursuant to California Water Code section 13260; or  
 (d) violates a whole effluent toxicity limitation where the WDRs do not contain pollutant-specific effluent limitations for any toxic pollutants.  
 AMEL: Average Monthly Effluent Limitation  
 MDEL: Daily Maximum Effluent Limitation  
 N/A: Not Applicable  
<sup>1</sup> Initial violation of Cease and Desist Order No. R5-2010-0033.  
<sup>2</sup> Percent calculated on percent remaining.