



Central Valley Regional Water Quality Control Board

6 April 2012

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HEARING PROCEDURE FOR RECONSIDERATION OF CLEANUP AND ABATEMENT ORDER R5-2011-0713, TBS PETROLEUM, LLC, A CALIFORNIA LIMITED COMPANY, ANTLER'S SHELL/SUBWAY, 20884 ANTLERS ROAD, LAKEHEAD, SHASTA COUNTY

Pursuant to Water Code section 13304, the Executive Officer of the Central Valley Water Board issued Cleanup and Abatement Order R5-2011-0713 (CAO) to TBS Petroleum, LLC (TBS), ordering TBS to clean up and abate wastes that have impacted, or threaten to impact, groundwater at the Antler's Shell Station in Lakehead, CA (the "Site"). TBS has requested that the Board reconsider the issuance of the CAO, and asks that Mr. Bob G. Davis, a former owner of the Site, be named in a re-issued CAO. A hearing is currently scheduled to be conducted before the Board during its June 2012 meeting.

The purpose of the hearing is to consider relevant evidence and testimony regarding the CAO. At the hearing, the Central Valley Water Board will consider whether to rescind the CAO, rescind the CAO and re-issue a CAO naming both TBS and Davis, or leave the CAO as-is. Attached is a Hearing Procedure proposed by the Board's Cleanup Team for adjudication of the matter. Although objections to the Hearing Procedure are due to the Board's Advisory Team by 13 April 2012, all parties must first attempt to resolve any issues with the Board's Cleanup Team prior to filing a written objection. TBS Petroleum, Mr. Bob Davis, and the Board's Cleanup Team have been identified as Designated Parties for the purposes of this hearing. The attached Hearing Procedure proposes that each party be given 20 minutes to present evidence, cross examine, and provide a closing statement.

KARL E. LONGLEY ScD, P.E., CHAIR | PAMELA C. CREEDON, EXECUTIVE OFFICER

415 Knollcrest Drive, Suite 100, Redding, CA 96002 | www.waterboards.ca.gov/centralvalley

If you have any questions, please contact me at (530) 224-3213, csnyder@waterboards.ca.gov, or the letterhead address.



Clint E. Snyder, P.G.
Senior Engineering Geologist
Chief, Groundwater Unit

CES:

cc: Ms. Pamela Creedon, EO, Central Valley Water Board, Rancho Cordova
Mr. Kenneth Landau, AEO, Central Valley Water Board, Rancho Cordova
Mr. Robert Crandall, AEO, Central Valley Water Board, Redding
Mr. David Coupe, State Water Board Office of Chief Council, Oakland
Mr. Patrick Pulupa, State Water Board Office of Chief Council, Sacramento
Mr. Brian Newman, Central Valley Water Board, Rancho Cordova
Mr. Mark Kramer, Shasta County Department of Environmental Health, Redding
Ms. Kim Hanagan, California Department of Health Services, Redding

Central Valley Regional Water Quality Control Board

HEARING PROCEDURE
FOR RECONSIDERATION OF CLEANUP AND ABATEMENT ORDER
R5-2011-0713
ISSUED TO
TBS PETROLEUM, LLC, A CALIFORNIA LIMITED LIABILITY COMPANY
CONCERNING
ANTLER'S SHELL/SUBWAY
20884 ANTLERS ROAD, LAKEHEAD, SHASTA COUNTY

SCHEDULED FOR 7/8 JUNE 2012

PLEASE READ THIS HEARING PROCEDURE CAREFULLY. FAILURE TO COMPLY WITH THE DEADLINES AND OTHER REQUIREMENTS CONTAINED HEREIN MAY RESULT IN THE EXCLUSION OF YOUR DOCUMENTS AND/OR TESTIMONY.

Overview

Pursuant to Water Code section 13304, the Executive Officer issued a Cleanup and Abatement Order (CAO) to TBS Petroleum, LLC (TBS), ordering TBS to clean up and abate wastes that have impacted, or threaten to impact, groundwater at the Antler's Shell Station in Lakehead, CA (the "Site"). TBS has requested that the Board reconsider the issuance of the CAO, and asks that Mr. Bob G. Davis, a former owner of the Site, be named in a re-issued CAO. A hearing is currently scheduled to be conducted before the Board during its June meeting.

The purpose of the hearing is to consider relevant evidence and testimony regarding the CAO. At the hearing, the Central Valley Water Board will consider whether to rescind the CAO, rescind the CAO and re-issue a CAO naming both TBS and Davis, or leave the CAO as-is. If less than a quorum of the Board is available, this matter may be conducted before a hearing panel. The public hearing will commence at 8:30 a.m. or as soon thereafter as practical, or as announced in the Board's meeting agenda. The meeting will be held at:

11020 Sun Center Drive, Suite 200, Rancho Cordova, California.

An agenda for the meeting will be issued at least ten days before the meeting and posted on the Board's web page at:

http://www.waterboards.ca.gov/centralvalley/board_info/meetings

Hearing Procedure

The hearing will be conducted in accordance with this Hearing Procedure, which is being proposed by the Board's Cleanup Team for the adjudication of this matter. The procedures governing adjudicatory hearings before the Central Valley Water Board may be found at California Code of Regulations, title 23, section 648 et seq., and are available at

<http://www.waterboards.ca.gov>

Copies will be provided upon request. In accordance with Section 648(d), any procedure not provided by this Hearing Procedure is deemed waived. Except as provided in Section 648(b) and herein, Chapter 5 of the Administrative Procedures Act (Gov't Code, § 11500 et seq.) does not apply to this hearing.

All Parties and Interested Persons shall attempt to resolve objections to this Hearing Procedure with the Cleanup Team BEFORE submitting objections to the Advisory Team.

Hearing Participants

Participants in this proceeding are designated as either "Designated Parties" or "Interested Persons." Designated Parties may present evidence and cross-examine witnesses and are subject to cross-examination. Interested Persons may present non-evidentiary policy statements, but may not cross-examine witnesses and are not subject to cross-examination. Interested Persons generally may not present evidence (e.g., photographs, eye-witness testimony, monitoring data). At the hearing, both Designated Parties and Interested Persons may be asked to respond to clarifying questions from the Central Valley Water Board, staff, or others, at the discretion of the Board Chair.

The following participants are hereby designated as Designated Parties in this proceeding:

1. Central Valley Water Board Cleanup Team
2. TBS Petroleum, LLC
3. Mr. Bob G. Davis

Requesting Designated Party Status

Persons who wish to participate in the hearing as a Designated Party must request designated party status by submitting a request in writing so that it is received no later than the deadline listed under "Important Deadlines" below. The request shall include an explanation of the basis for status as a Designated Party (i.e., how the issues to be addressed at the hearing affect the person, the need to present evidence or cross-examine witnesses), along with a statement explaining why the parties listed above do not adequately represent the person's interest.

Primary Contacts**Advisory Team:**

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State Water Resources Control Board, Office of Chief Counsel
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Cleanup Team:

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TBS Petroleum

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Mr. Bob G. Davis

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Separation of Prosecutorial and Advisory Functions

To help ensure the fairness and impartiality of this proceeding, the functions of those who will present evidence for consideration by the Board (the "Cleanup Team") have been separated from those who will provide neutral legal and technical advice to the Board (the "Advisory Team"). Members of the Advisory Team are: Kenneth Landau, Assistant Executive Officer and David Coupe, Senior Staff Counsel. Members of the Cleanup Team are: Pamela Creedon, Executive Officer; Robert Crandall, Assistant Executive Officer; Clint Snyder, Senior Engineering Geologist; Eric Rapport, Senior Engineering Geologist; Grant Stein, Engineering Geologist; and Patrick Pulupa, Staff Counsel.

Any members of the Advisory Team who normally supervise any members of the Cleanup Team are not acting as their supervisors in this proceeding, and vice versa. Pamela Creedon regularly advises the Central Valley Water Board in other, unrelated matters, but is not advising the Central Valley Water Board in this proceeding. Other members of the Cleanup Team act or have acted as advisors to the Central Valley Water Board in other, unrelated matters, but they are not advising the Central Valley Water Board in this proceeding. Members of the Cleanup Team have not had any ex parte communications with the members of the Central Valley Water Board or the Advisory Team regarding this proceeding.

Ex Parte Communications

Designated Parties and Interested Persons are forbidden from engaging in ex parte communications regarding this matter. An ex parte communication is a written or verbal communication related to the investigation, preparation, or prosecution of the CAO between a Designated Party or an Interested Person and a Board Member or a member of the Board's Advisory Team. However, if the communication is copied to all other persons (if written) or is made in a manner open to all other persons (if verbal), then the communication is not considered an ex parte communication. Communications regarding non-controversial procedural matters are also not considered ex parte communications and are not restricted.

Hearing Time Limits

To ensure that all participants have an opportunity to participate in the hearing, the following time limits shall apply: each Designated Party shall have a combined 20 minutes to present evidence (including evidence presented by witnesses called by the Designated Party), to cross-examine witnesses (if warranted), and to provide a closing statement. Each Interested Person shall have **3** minutes to present a non-evidentiary policy statement. Participants with similar interests or comments are requested to make joint presentations, and participants are requested to avoid redundant comments. Participants who would like additional time must submit their request to the Advisory Team so that it is received no later than the deadline listed under "Important Deadlines" below. Additional time may be provided at the discretion of the Advisory Team (prior to the hearing) or the Board Chair (at the hearing) upon a showing that additional time is necessary. Such showing shall explain what testimony, comments, or legal argument requires extra time, and why it could not have been provided in writing by the applicable deadline.

A timer will be used, but will not run during Board questions or the responses to such questions, or during discussions of procedural issues.

Submission of Evidence and Policy Statements

The Cleanup Team and all other Designated Parties (including the Discharger) must submit the following information in advance of the hearing:

1. All evidence (other than witness testimony to be presented orally at the hearing) that the Designated Party would like the Central Valley Water Board to consider. Evidence and exhibits already in the public files of the Central Valley Board may be submitted by reference, as long as the exhibits and their location are clearly identified in accordance with California Code of Regulations, title 23, section 648.3. Board members will not generally receive copies of materials incorporated by reference unless copies are provided, and the referenced materials are generally not posted on the Board's website.
2. All legal and technical arguments or analysis.
3. The name of each witness, if any, whom the Designated Party intends to call at the hearing, the subject of each witness' proposed testimony, and the estimated time required by each witness to present direct testimony.
4. The qualifications of each expert witness, if any.

Cleanup Team: The Cleanup Team's information must include a list of all evidence on which the Cleanup Team relies, which must include, at a minimum, all documents cited in the CAO, Staff Report, or other material submitted by the Cleanup Team; and the witness information required under items 3-4 for all witnesses, including Board staff.

Designated Parties (including the Discharger): All Designated Parties shall submit comments regarding the CAO along with any additional supporting evidence not cited by the Central Valley Water Board's Cleanup Team no later than the deadline listed under "Important Deadlines" below.

Copies: Board members will receive copies of all submitted materials. The Board Members' hard copies will be printed in black and white on 8.5"x11" paper from the Designated Parties' electronic copies. Designated Parties who are concerned about print quality or the size of all or part of their written materials should provide an extra nine paper copies for the Board Members. For voluminous submissions, Board Members may receive copies in electronic format only. Electronic copies will also be posted on the Board's website. Parties without access to computer equipment are strongly encouraged to have their materials scanned at a copy or mailing center. The Board will not reject materials solely for failure to provide electronic copies.

Other Matters: The Cleanup Team will prepare a summary agenda sheet (Summary Sheet) and will respond to all significant comments. The Summary Sheet and the responses shall clearly state that they were prepared by the Cleanup Team. The Summary Sheet and the responses will be posted online.

Interested Persons: Interested Persons who would like to submit written non-evidentiary policy statements are encouraged to submit them to the Advisory Team as early as possible, but they must be received by the deadline listed under "Important Deadlines" to be included in the Board's agenda package. Interested Persons do not need to submit written comments in order to speak at the hearing.

Prohibition on Surprise Evidence: In accordance with California Code of Regulations, title 23, section 648.4, the Central Valley Water Board endeavors to avoid surprise testimony or evidence. Absent a showing of good cause and lack of prejudice to the parties, the Board Chair will likely exclude evidence and testimony that is not submitted in accordance with this Hearing Procedure. Excluded evidence and testimony will *not* be considered by the Central Valley Water Board and will not be included in the administrative record for this proceeding.

Presentations: Power Point and other visual presentations may be used at the hearing, but their content shall not exceed the scope of other submitted written material. These presentations must be provided to the Advisory Team at or before the hearing both in hard copy and in electronic format so that they may be included in the administrative record.

Witnesses: All witnesses who have submitted written testimony shall appear at the hearing to affirm that the testimony is true and correct, and shall be available for cross-examination.

Evidentiary Documents and File

The CAO and related evidentiary documents are on file and may be inspected or copied at the Central Valley Water Board office at 415 Knollcrest Drive, Suite 100, Redding, CA 96002. This file shall be considered part of the official administrative record for this hearing. Other submittals received for this proceeding will be added to this file and will become a part of the administrative record absent a contrary ruling by the Central Valley Water Board's Chair. Many of these documents are also posted on-line at:

http://www.waterboards.ca.gov/centralvalley/board_decisions/tentative_orders/index.shtml

Although the web page is updated regularly, to assure access to the latest information, you may contact Mr. Clint Snyder (contact information above) for assistance obtaining copies.

Questions

Questions concerning this proceeding may be addressed to the Advisory Team attorney (contact information above).

IMPORTANT DEADLINES

All required submissions must be received by 5:00 p.m. on the respective due date.

6 April 2012	<ul style="list-style-type: none"> ▪ Cleanup Team issues Hearing Procedure.
13 April 2012	<ul style="list-style-type: none"> ▪ Objections due on Hearing Procedure. ▪ Deadline to request "Designated Party" status. <p><u>Electronic or Hard Copies to:</u> All other Designated Parties, All known Interested Persons, Cleanup Team Attorney, Advisory Team Attorney</p> <p><u>Electronic and Hard Copies to:</u> Cleanup Team Primary Contact, Advisory Team Primary Contact</p>
19 April 2012	<ul style="list-style-type: none"> ▪ Advisory Team issues decision on requests for designated party status. ▪ Advisory Team issues decision on Hearing Procedure objections.
24 April 2012	<ul style="list-style-type: none"> ▪ Cleanup Team's deadline for submission of information required under "Evidence and Policy Statements," above. <p><u>Electronic or Hard Copies to:</u> All other Designated Parties, All known Interested Persons</p> <p><u>Electronic and Hard Copies to:</u> Advisory Team Primary Contact, Advisory Team Attorney</p>
10 May 2012	<ul style="list-style-type: none"> ▪ Remaining Designated Parties' (including the Discharger's) deadline to submit all information required under "Evidence and Policy Statements," above. This includes all written comments regarding the ACL Complaint. ▪ Interested Persons' comments are due. <p><u>Electronic or Hard Copies to:</u> All other Designated Parties, All known Interested Persons, Cleanup Team Attorney, Advisory Team Attorney</p> <p><u>Electronic and Hard Copies to:</u> Cleanup Team Primary Contact, Advisory Team Primary Contact</p>
17 May 2012 [†]	<ul style="list-style-type: none"> ▪ Cleanup Team submits Summary Sheet and responses to comments. <p><u>Electronic or Hard Copies to:</u> All other Designated Parties, All known Interested Persons</p> <p><u>Electronic and Hard Copies to:</u> Advisory Team Primary Contact, Advisory Team Attorney</p>
7/8 June 2012	<ul style="list-style-type: none"> ▪ Hearing

[†] This deadline is set based on the date that the Board compiles the Board Members' agenda packages. Any material received after this deadline will not be included in the Board Members' agenda packages.