

REGION-WIDE SALT AND NITRATE MANAGEMENT PLANNING WORKSHOP

June 12, 2012 1:00 to 4:00 PM Regional Water Quality Control Board Fresno Office



Purpose

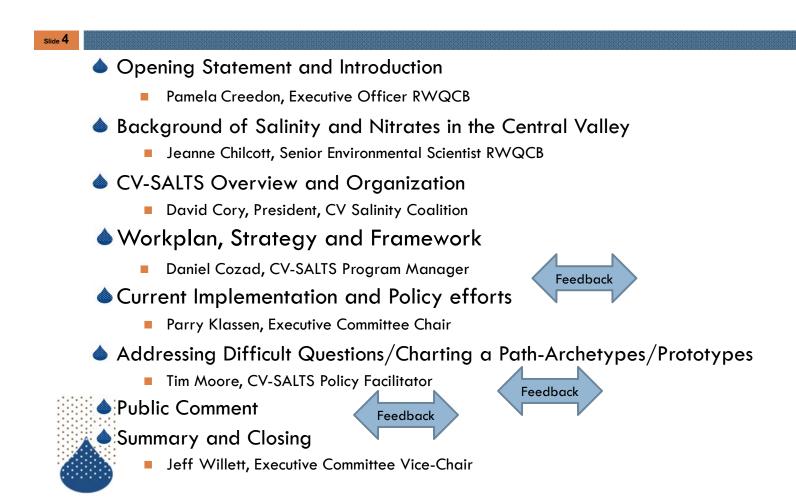
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Inform Board of salinity background and CV-SALTS Effort Plan and Status

Receive feedback and comments from Board on approach, workplan, schedule and milestones

 Receive feedback and comments from Board on Archetypes/Prototypes and Management Practice Toolbox

Workshop Agenda





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Jeanne Chilcott, Sr. Env. Scientist Central Valley Water Board

- Background of Salinity and Nitrates in Central Valley
 - Issues
 - Current Regulation
 - Options



More salt enters the region than leaves

- Sacramento Basin has relatively few salt impaired areas but salt exported to the Delta can be picked up and redistributed by SWP and CVP
- San Joaquin River is the SJR Basin's sole outlet. Salt imports exceed export capacity



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More salt enters the region than leaves

- Sacramento Basin has relatively few salt impaired areas but salt exported to the Delta can be picked up and redistributed by SWP and CVP
- San Joaquin River is the SJR Basin's sole outlet. Salt imports exceed export capacity
- Tulare Lake Basin has no outlet

Salt build-up threatens agricultural productivity

(Delta, Tulare Lake, Westside SJR Basin)

- Need for Agricultural Drainage Recognized Since Late 1800's
- CVP's San Luis Unit Authorized in 1960





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Increasing salt concentrations (including NO₃) in groundwater threaten drinking water

- Particularly areas with:
 - Irrigated agriculture
 - Dairies
 - Septic systems





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Water used for dilution is (usually) water lost to other uses





7/2/2012

Diverse Sources

Regional Sources

- Agricultural
- Urban
- Rural
- Environmental
- Industrial
- Water Providers



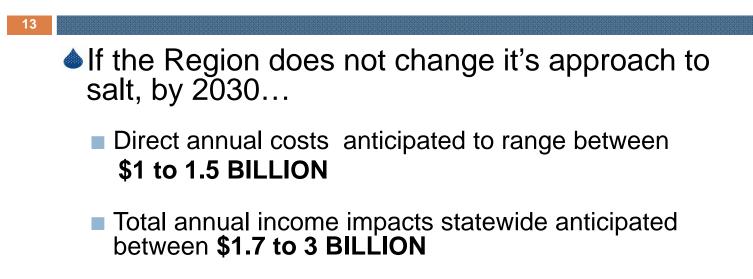


- **Local Sources**
 - Municipal wastewater
 - Septic tanks
 - Oil field brines
 - Confined animal facilities
 - Food processors



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Economic Costs



There is presently no means of distributing these costs equitably or assigning costs to all responsible parties.



- **Regulatory Basis:**
- Basin Plans
 - Identify how we protect water quality
 - Regulatory document
 - Establish beneficial uses
 - Establish water quality objectives to protect BUs
 - Prescribes an implementation plan
 - Actions and timetables



Regulatory Tools:

Setting limitations in WDR and NPDES permits

TMDLs

Waste Discharge Requirements (WDRs) are our primary tool for regulating salt



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WDRs MUST comply with Basin Plans

Most sections of the current Basin Plans addressing salt are over 30-years old



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7/2/2012

Results:

- Limited data available for staff to interpret water quality objectives and implement the Basin Plans
- Over time, salt and nitrate has become a more prominent issue for Regional Board
- Outcry from dischargers and others for doing too much or too little



Examples:

- POTWs protecting MUN use in ag drains (Colusa, Willows, Live Oak, Biggs)
- Dischargers (including Ag) held to conservative salinity concentrations to protect AGR use
- Prohibiting discharges of nitrate does not in itself translate to safe drinking water for those impacted by high concentrations



Need:

19

Update Regulatory Basis
 ie. Update Basin Plans



Options

Traditional Regional Board approach

Stakeholder approach
 Collaborative and integrated approach

No Action is also an alternative If willing to accept economic cost



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Stakeholder Based Solutions

- Stakeholder involvement and ownership
- Better addresses all needs and concerns
- Utilize everyone's efforts & resources more efficiently and effectively
- Basin Plan based on better data
 - more effective





slide 22 David Cory, CVSC President

Overview of CV-SALTS

History and Organization

CV-SALTS Status and Progress

CV-SALTS is complicated CV-SALTS is organized CV-SALTS is important CV-SALTS is working

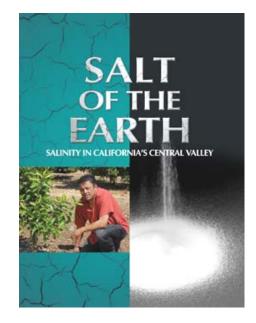


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CV-SALTS History

2006: Joint Workshop

- Initial Products
 - Economic study
 - Metadata report
 - Educational Video
 - Strategy
- 2009: MOA
 - State Water Board
 - Central Valley Water Board
 - Central Valley Salinity Coalition
 - Stakeholder JPA





CV-SALTS Mission

Develop a comprehensive regional salinity nitrate management plan that is robust enough to support basin plan amendments

Plans to be amended:

- Sacramento/San Joaquin River Basin Plan
- Tulare Lake Basin Plan

Delta Plan



27 March 2012

CV-SALTS Tackling Important Issues

- Stakeholder issues
- Water Board Issues
- Changes to the Basin plan to assist the Regional Board
- Mutual Decisions not Litigation



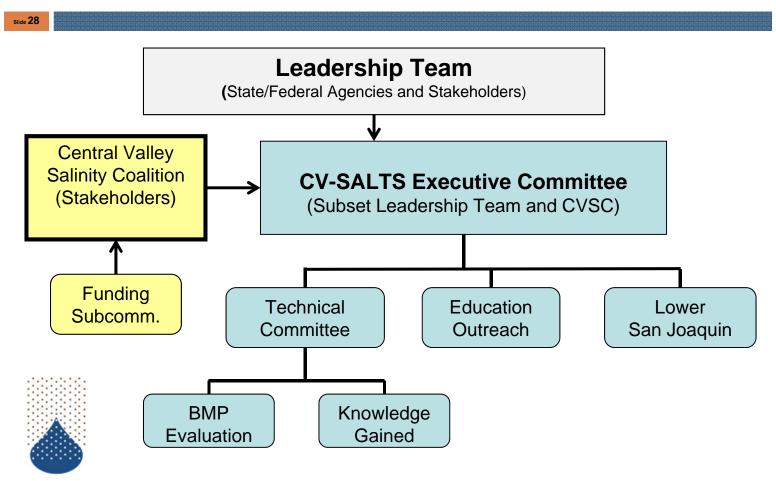
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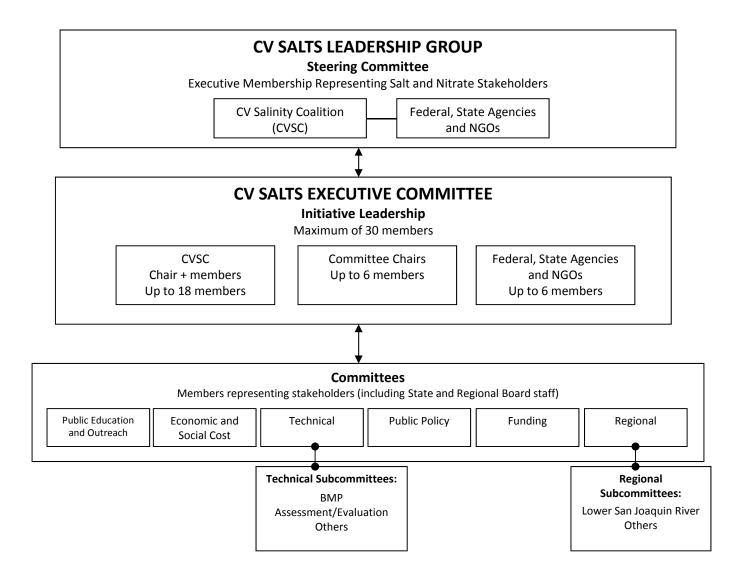
Recycled Water Policy Relationship

- CV-SALTS was initiated before the State Water Board Recycled Water Policy
- CV-SALTS was designed with the same basis
 - Stakeholder driven
 - Basin Salt and Nitrate Management
 - Some
- Avenue for local agencies to produce SNMPs
- Will comply Recycled Water Policy Requirements



CV-SALTS Organization





Stakeholders are Organized

- Central Valley Salinity Coalition, (CVSC)
- Stakeholder involvement and ownership
- Better addresses all needs and concerns
- Utilize everyone's efforts & resources more efficiently and effectively
- Funding for elements of CV-SALTS
- Basin Plan based on better data
 - more effective



Central Valley Salinity Coalition

Members

- Tulare Lake Drainage District
- County of San Joaquin
- City of Stockton
- Stockton East Water District
- The Wine Institute
- City of Tracy
- California Rice Commission
- City of Manteca
- City of Modesto
- San Joaquin River Group
- City of Vacaville
- City of Fresno

- Dairy CARES/Western United Dairymen
- California Association of Sanitation
- California League of Food Processors
- Tulare Lake Basin Water Storage District
- San Joaquin Valley Drainage Authority
- Iron House Sanitary District
- Discovery Bay Community Services
- Sacramento Regional County Sanitation
- Pacific Water Quality Association
- Los Angeles County San District
- Western Plant Health Association
- East San Joaquin Water Quality Coalition



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Central Valley Salinity Coalition

- 24 Member Benefit Non-Profit Coalition of Central Valley Water users
- Contributed \$1,007,000 to date Plus In-Kind
 - Representing

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- Water and wastewater
- Agricultural producers and processors
- Industry groups
- Others

Developing and funding studies, planning and implementation efforts as match to other funding sources

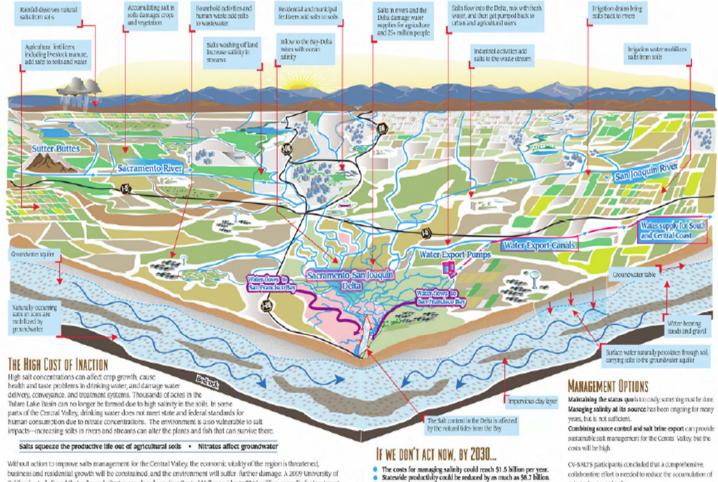
Funding and Fundraising

- CVSC Member Funding
- State Water Board Cleanup and Abatement
- Project Contributions
- In-Kind Contributions



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SALTS AND NITRATES IN THE CENTRAL VALLEY COME FROM NATURAL SOURCES AND HUMAN ACTIVITIES



The Central Valley could lose between 27,000 and 53,000 jobs.

California study found that salts and nitrates are already costing Central Valley residents \$544 million annually for treatment. and last production. Increasingly, freshwater supplies will be used to dilute salts, reducing supplies for people and the environment, especially during droughts.

salts in the Central Valley.



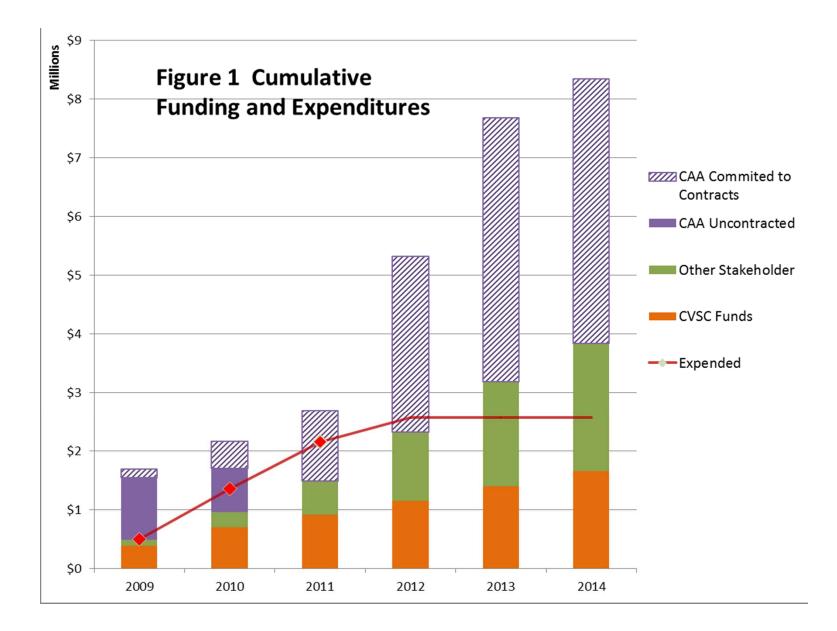
Stakeholder Expenditures HANDOUT

							As of 5/31/ Total Cos
	Calendar Year						
	2008-2009	2010	2011	Projected 2012	Projected 2013	Projected 2014	
Stakeholder Contributions							
Contracted by CVSC							
Project Support	\$228,491	\$206,942	\$120,000	\$36,000			\$591,43
Technical Studies							ç
a. Salt Source Pilot Study	\$170,228	\$100,000	\$100,000	\$68,896			\$439,12
b. Consultant Contribution		\$55,588					\$55,5
Subtotal:	\$398,719	\$362,530	\$220,000	\$104,896			\$1,086,14
Other Sources							
Studies							
a. USBR Westside Studies	\$100,000	\$100,000	\$200,000				\$400,00
b. EKI Turlock Basin Study		\$50,000					\$50,0
c. Animal Drinking Criteria				\$29,000			\$29,0
d. future studies				\$250,000	\$300,000	\$300,000	
Grants							
FREP Low Salt Peeling/ ETC.			\$100,000				\$100,0
Future FREP and Grants				\$300,000	\$300,000	\$100,000	
Pledges							
Remaining CVSC Projects				\$120,104	\$250,000	\$250,000	\$370,1
Other Support							
a. Co-Chair Support		\$12,000	\$12,000	\$12,000	\$12,000	\$12,000	\$60,0
Subtotal:	\$100,000	\$162,000	\$312,000	\$711,104	\$862,000	\$662,000	\$2,147,1
			•				
Total:	\$498,719	\$524,530	\$532,000	\$816,000	\$862,000	\$662,000	\$3,233

Cleanup and Abatement Funding

- Approximately\$700,000expended
- Approximately \$1.5 M Contracted
- Approximately \$1.2 M in awards over
 - summer

		Fiscal Year						
					Projected	Projected		
CAA Funding		FY09/10	FY10/11	FY11/12	FY12/13	FY13/14	Total	
Resolution 2009-0								
Contracted SJVDA								
a. SJVDA Mgt. Services		\$95,948					\$95,9	
b. BUOS Phase I		\$49,982					\$49,9	
c. Program Mgt/Facilitation			\$308,776	\$358,980			\$667,7	
d. TPM I Completed				\$111,915			\$111,9	
	al Support Uncontracted			\$274,399			\$274,3	
	Subtotal Contracted:	\$145,930	\$308,776	\$745,294			\$1,200,0	
Expended								
a. SJVDA Mgt. Services			\$29,006	\$64,028			\$93,0	
	b. BUOS Phase I		\$49,982	\$0			\$49,9	
c. Program Mgt/Facilitation			\$308,776	\$89,361			\$398,1	
d. Technic				\$111,915			\$111,9	
	Subtotal Expended:		\$387,764	\$265,303			\$653,0	
Remaining								
	Mgt. Services						\$34,0	
b. BUOS F	Phase I							
c. Progran	n Mgt/Facilitation						\$269,6	
d. Technic							\$274,3	
	Subtotal Remaining:						\$578,0	
Resolution 2010-0	042 (\$3.8-mil)							
Pending Contr								
a. SJVDA Mgt. Services				\$176,500	\$142,500		\$319,0	
b. Basin P	b. Basin Planning Support			\$103,240			\$103,2	
c. Initial Conceptual Model				\$200,000			\$200,0	
d. BUOS Phase II				\$75,000			\$75,0	
e. Interim Committee Mgr				\$50,000			\$50,0	
e. Conceptual Model SNMP				\$730,951			\$750,0	
f. Initial Implementation SSALTS				\$25,000				
f. Other Technical Studies				\$487,500	\$307,500		\$820,0	
g. Economic Analysis					\$250,000		\$250,0	
h. CEQA Documentation					\$750,000		\$750,0	
i. CV Salt/Nitrate MP					\$300,000		\$300,0	
j. Draft BPA Language					\$50,000		\$50,0	
	Subtotal Expended:			\$44,951	\$0		\$44,9	
	Subtotal Remaining:			\$1,803,240	\$1,800,000		\$3,712,1	
	Total Expended:		\$387,764	\$310,254	\$0		\$698,0	
	Total Remaining:	\$1,200,000	\$812,236	\$2,305,221	\$4,105,221	\$4,105,221	\$4,105,2	



Financial Impacts of Salt & Nitrate

- Central Valley pays for Salt
 - \$544 million per year
 - Impacts to Industry and communities
 - Impacts to the local economies
- California pays for Salt
 - If not for CV-SALTS work UC Davis estimates
 - \$1.5B in annual impacts statewide
 - Loss of agricultural production
 - Loss of tax revenue and increased unemployment



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39Daniel Cozad,
CV-SALTS Program Manager

Strategy/Framework and Approach

Workplan and Milestones

Strategy and Framework

- Summary of Approach
- Approved Workplan
- Milestones
- SNMP Draft Delivered by May 2014 to Regional Board
- Basin Plan Amendment Completed in 2015



Strategy and Framework

Revise Regulatory Structure

- Beneficial Uses; Water Quality Objectives; Policies
- Revise Basin Plan
- Develop Policies and Procedures to:
 - Evaluate Compliance
 - Provide Regulatory Flexibility

Provide basis for short and long-term management of salts and nitrate at appropriate geographic scales

Key Work Areas

Regulatory Planning

Regulatory structure and policies to support basin-wide S/N management

CV-SNMP Master Plan Development

- Creates framework for implementation
- SNMP Implementation
 - Provides basis and process for future development of area-specific SNMPs

A Plan Within a Plan



Work Plan

3 Goals

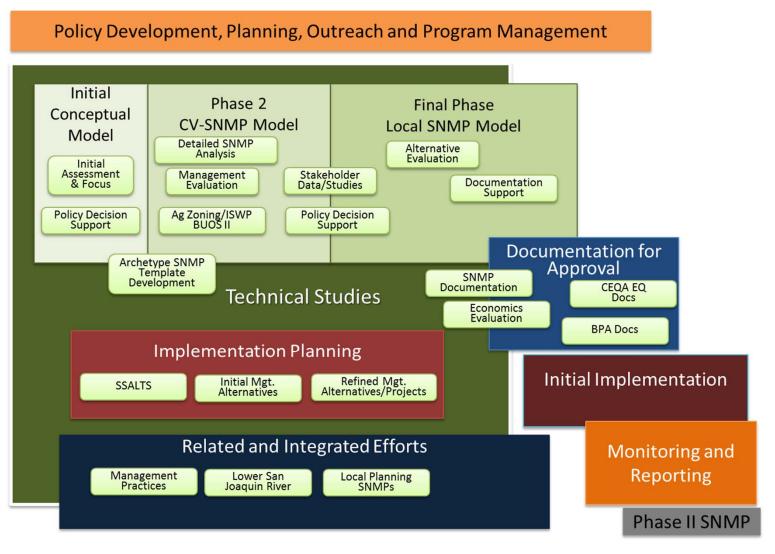
- Regulatory Planning
- SNMP Master Plan
- SNMP Implementation

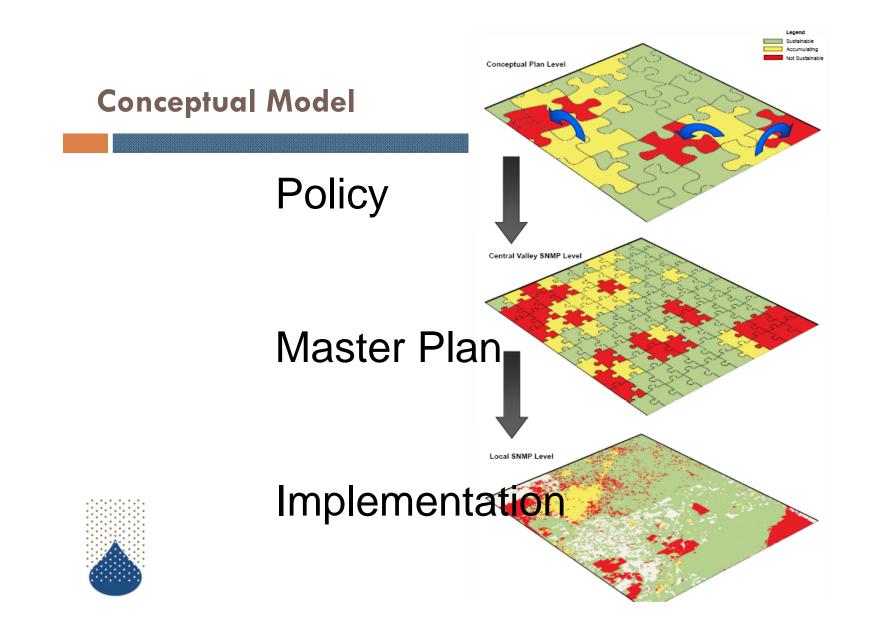
7 Major Work Elements

- 1. Policy Development, Planning, Outreach, Funding and Program Management
- 2. Technical Studies/Conceptual Model
- 3. Related and Integrated Efforts
- 4. Implementation Planning
- 5. Documentation for Approval
- 6. Initial Implementation
- 7. Monitoring and Reporting



CV-SALTS PROGRAM ELEMENT INTEGRATION





Workplan Supports Policy Decisions

Tier	Description	Focal Areas	Technical Tasks	Policy Decisions			
	WATERBODIES	Surface Water	GIS Maps				
			Map Characteristics				
1			Map Connectivity				
		Groundwater	Identify Aquifers	Define "Point of Use"			
			Identify Production Zones				
	STANDARDS	MUN Uses	Map Supply Intakes	88-63 Exceptions			
			Map Effluent Discharges	Define Subcategories			
		MUN Objectives	Quantify EC Impacts	Define EC Thresholds			
2		AG Uses	Map Crops	AC Zasias Bulas			
			Map Limiting Conditions	AG Zoning Rules			
		AG Objectives	Crop Sensitivity	Define Existing Use			
			Crop Sensitivity	Define Most Sensitive Use			
	ASSESSMENT	Attainment Metrics	Assess Available Data	Points of Compliance			
			Assess Data Quality	Spatial Averaging			
3			# Historic Quality	Temporal Averaging			
3			# Current Quality	Threshold Values			
		Surveillance Plan	Water Quality Monitoring Program	Action Triggers			
			Source Analysis				
		Anti-Degradation	# Assimilative Capacity	Define Thresholds for Degradation,			
		Anti-Degradation	# Trend	Assimilative Capacity, & "Maximum Benefit"			
4	IMPLEMENTATION	Restoration	Source Control Projects				
4		Restoration	Treatment Projects				
		Offsets	ID Projects	Define Conditions			
		Offsets	ID Projects	Variances			

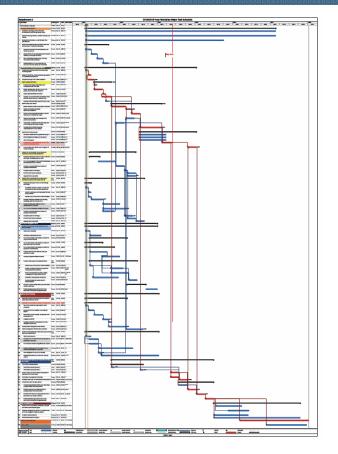
Attachment 1 CV-SALTS Multi Level Entry Parallel Archetype/Prototype Approach



Color Key Program Mgt/Policy 5-Year Conceptual Model/Technical Studies Plan Related/Integrated Efforts Implementation Planning Documentation for Approval Initial Implementation Monitoring and Reporting

Detailed Critical Path Schedule

- Detailed Critical Path Schedule prepared
- Parallel Tasks
- Early Critical Tasks
 - Policy Decisions
 - Conceptual Model Technical work
 - Implementation Planning





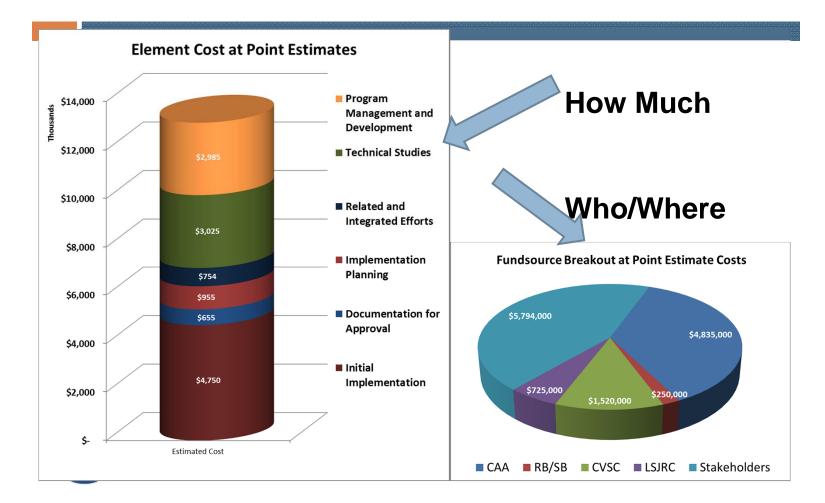
ATTACHMENT 2 Summary Program Timeline

CV-SALTS Program Element	2011	2012	2013	201	L 4	2015	2016	2017	+
Program Management									
Funding									
Policy Development and Planning									
Outreach and Scoping Meetings		*	*	*	*				
Technical Studies									
Conceptual Model Initial, 2 and Final Phases									
BUOS Phase II, Ag Zoning, and ISWP Review	<u> </u>								
Archetypes/Templates									
Implementation, DAC, SSALTS, POI planning									
Implementation evaluation									
SNMP Documentation									
Economic Review									
Other Studies									
Related/Integrated Efforts									
Management Practices									
Lower San Joaquin River									
Implementation Planning									
Documentation for Approval									
CEQA Equivalent Documentation									
BPA Documentation and Support									
Initial Implementation									
Management Practices									
DAC Assistance - Nitrate									
Projects									
Templates									
Local SNMP									
Monitoring and Reporting									
Phase II SNMP									
CRITICAL TA	SK								

Selected Critical Milestones

Sele	ected CV-SALTS Milestone Tasks			
ID 1	Fask Name	Duration	Finish	Status
6	POLICY DISCUSSIONS ON BENEFICIAL USES AND WATER QUALITY OBJECTIVES (WQOs)	8 mons	9/11/2012	28
11 0	CENTRAL VALLEY Conceptual Model/SNMP	38.5 mons	1/13/2015	9
15	initial Conceptual Model	6 mons	10/9/2012	0
21	SNMP Conceptual Model	17.5 mons	2/11/2014	0
28	Final SNMP Concept Model	19.5 mons	1/13/2015	0
29	Economics Evaluation of program and support	9 mons	3/25/2014	C
30	CEQA Evaluation of program and support	9 mons	3/25/2014	C
32	Prepare Draft Final Central Valley SNMP with program of implementation	3 mons	5/6/2014	C
33	Prepare Final CV- SNMP with Program of Implementation	3 mons	1/13/2015	C
34	ARCHETYPE PERTAINING TO APPROPRIATE BENEFICIAL USES OF GROUNDWATER	16 mons	6/4/2013	18
45	ARCHETYPES PERTAINING TO APPROPRIATE BENEFICIAL USES OF RECEIVING WATERS	20.5 mons	8/27/2013	10
53	Conduct economic/CEQA/Peer Review of proposed amendments	4 mons	11/6/2012	C
54	Prepare Report for Archetype	3 mons	5/7/2013	C
55	CV-SALTS and Public Comments	3 mons	6/4/2013	(
56	Regional Board Approvals	3 mons	8/27/2013	C
58	LOWER SAN JOAQUIN RIVER (LSJR) SALT AND BORON WQOS	25 mons	12/31/2013	4
82	Complete Substitute Environmental Documentation	3 mons	6/18/2013	(
83	Prepare Regional Board staff report and Basin Plan amendments	6.5 mons	9/10/2013	(
87	Obtain necessary approvals of Basin Plan amendments adopted by Regional Board	4 mons	12/31/2013	(
88 I	mplementation Planning	29 mons	4/22/2014	ç
89	DISADVANTAGED COMMUNITIES WITH NITRATE IMPAIRED DRINKING WATER	24.95 mor	12/30/2013	3 10
96	Strategic Salt Accumulation Land & Transport Study	10.5 mons	10	
104	EFFECTIVE MANAGEMENT PRACTICES EVALUATION FOR SALT AND NITRATE	29 mons	4/22/2014	5
109	Add Management Practices to toolbox	1 mon	10/9/2012	(
110	Additional Sectors calls, Review and Toolbox Update	20 mons	4/22/2014	C
111	CEQA EQUIVALENT DOCUMENTATION FOR CENTRAL VALLEY SNMP	35.5 mons	6/30/2015	C
123 I	nitial Implementation	30 mons	10/17/2017	C
128 I	Monitoring and Reporting	24 mons	1/9/2018	C
129 I	Phase II SNMP	14 mons	12/19/2017	C

Costs \$\$



CV-SALTS Workplan and Status

- Well Planned
 Work well underway
 Produce a Draft SNMP by May 2014
 2015 Final
 Funding largely in place Stakeholder participating
 - Implementation will need funding







side 53 Parry Klassen, Exec. Comm. Chair

Current Implementation and Policy Efforts

Current Implementation

Early Implementation Commitment
 Management Practice BMP Toolbox
 Management Practices approval
 Process for review and approval
 Approved Management Practices



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Management Practice Toolbox





Practices Under Review

- Collections of Practices
 Wine Institute Manual of Practice for salt and nutrients
 California League of Food Processors Manual of Practice for salt and nutrients
 4-R Plant Nutrition On-Farm Nitrogen Management
 - Individual Practices
 - Dairy Feed Management Practice
 - Potassium for Sodium Hypochlorite substitution



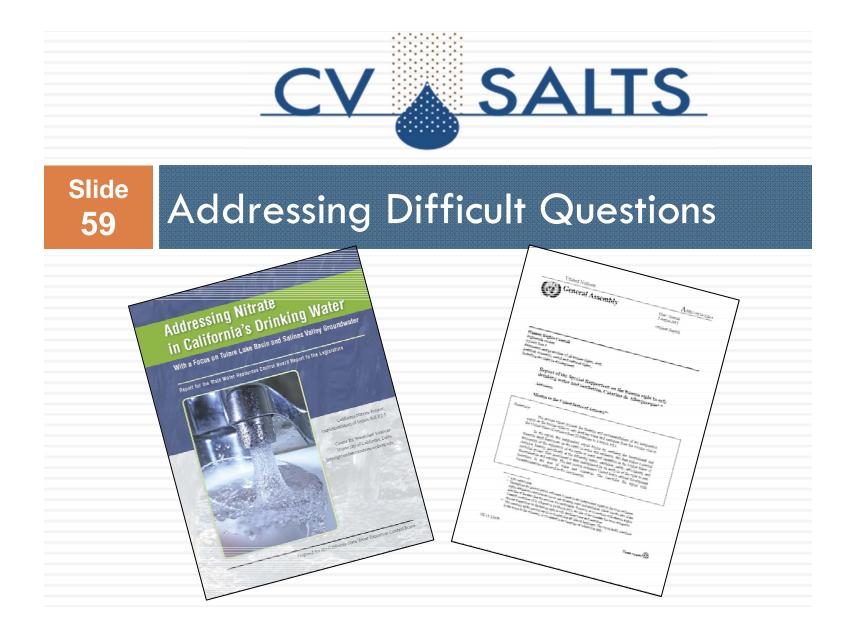
Practices Under Review

- Nitrate Issues Status in CV-SALTS
 - Collaboration Counties and communities SOAC
 - Identification, development and implementation
 - Provide community support upon recommendation
 - BPA to support compliance offset



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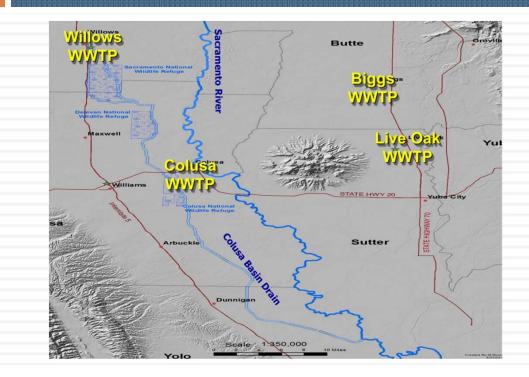


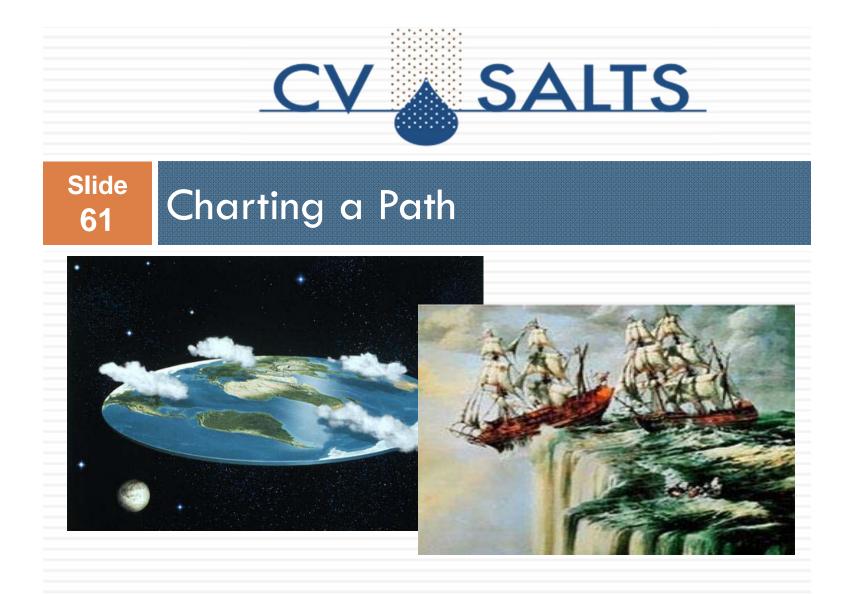




Addressing Difficult Questions

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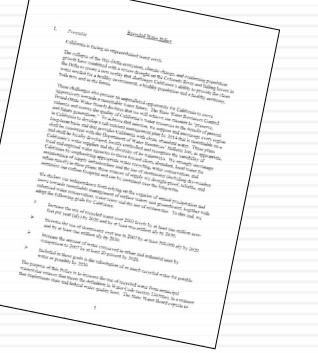


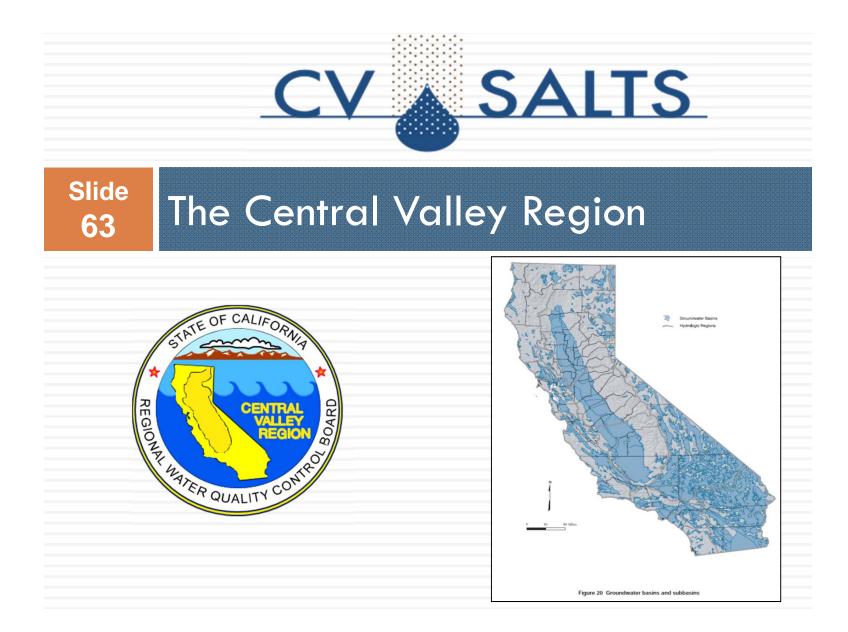


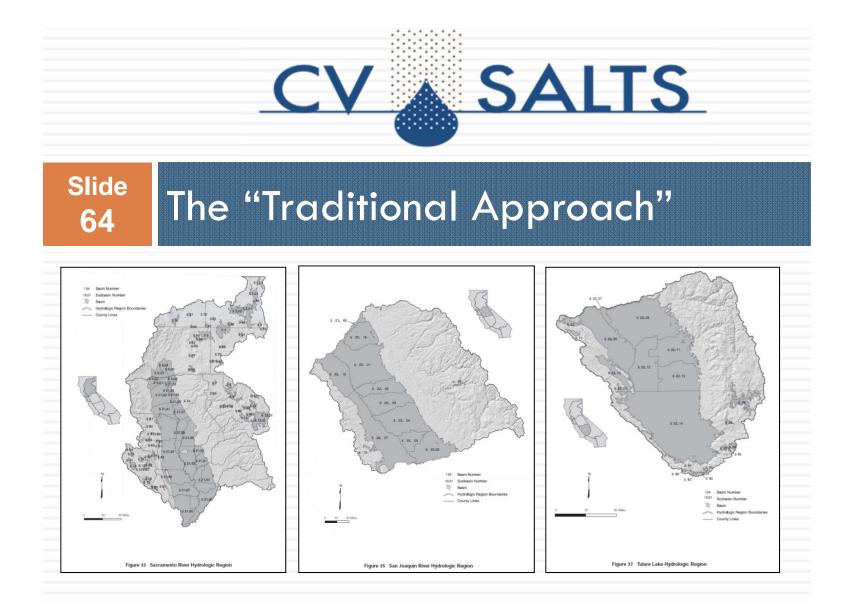
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SWRCB's Recycled Water Policy









Archetype Studies

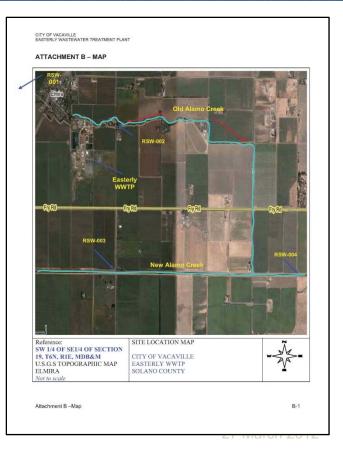
Constructed Ag Drains

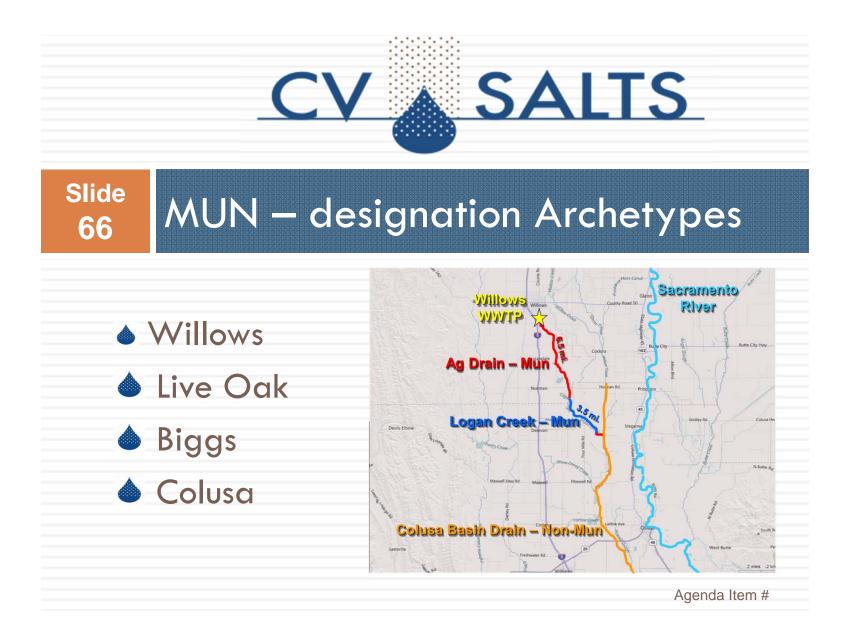
Lower San Joaquin River

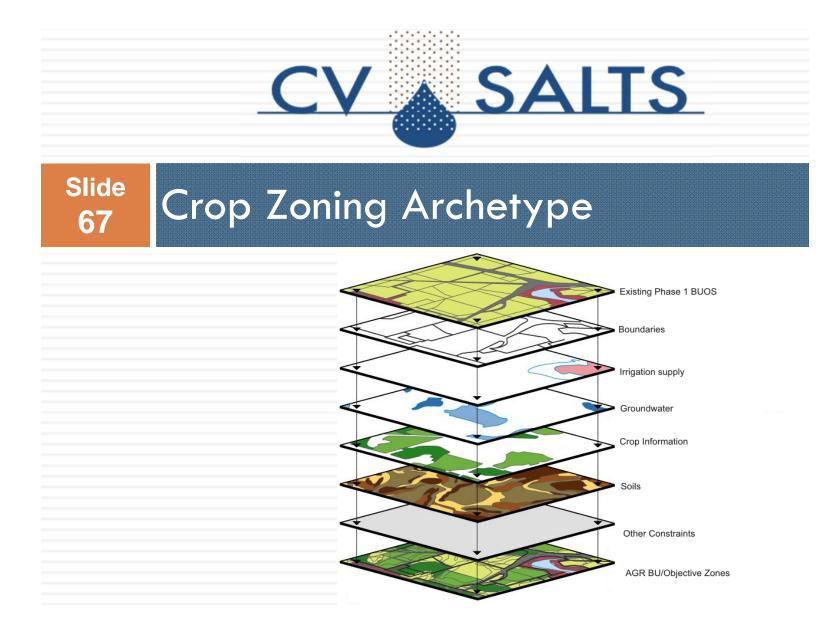
Tulare Lake Bed Groundwater Basins



Crop Zoning Studies







Prototypes

Lower San Joaquin River

Disadvantaged Communities

ILRP groundwater WDRs











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71Addressing Difficult Decisions





Slide Regional Board

Questions/Discussion/Feedback

Do these areas address important issues for the Board?

Are any important issues missing?

Feedback

Public Comment Questions/Discussion/Feedback





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slide 74 Jeff Willett, Exec. Comm. Vice Chair

Summary and Closing

Summary and Closing

