

**California Regional Water Quality Control Board
Lahontan Region**

**REVISED JANUARY 3, 2011
HEARING PROCEDURES
CONSIDERATION OF ISSUANCE OF A
CEASE AND DESIST ORDER
TO**

**ADELANTO PUBLIC UTILITY AUTHORITY
ADELANTO
SAN BERNARDINO COUNTY**

HEARING SCHEDULED FOR MARCH 9-10, 2011

IMPORTANT

Please read these hearing procedures carefully. Failure to comply with the deadlines and other requirements contained herein may result in the exclusion of your documents and/or testimony.

- A. The California Regional Water Quality Control Board, Lahontan Region (Water Board) must receive the following no later than 5:00 p.m. on Wednesday, January 5, 2011:**
- 1. Requests from persons requesting designated party status.**
 - 2. Objections to these hearing procedures.**
- B. The Water Board must receive submission of evidence, testimony and witness list from the Prosecution Team no later than 5:00 p.m. on Friday, January 7, 2011.**
- B. The Water Board must receive written objections to requests for designated party status no later than 5:00 p.m. on Wednesday, January 12, 2011.**
- C. The Water Board must receive submission of evidence, testimony and witness lists from designated parties other than the Prosecution Team no later than 5:00 p.m. on Friday, January 28, 2011. Please note that this due date supersedes the due date for comments specified in the December 23, 2010 letter from Scott Ferguson transmitting the Proposed Order.**
- D. The Water Board must receive the following submittals no later than 5:00 p.m. on Wednesday, February 9, 2011:**
- 1. Written non-evidentiary policy statements from interested persons.**
 - 2. Written requests from designated parties or interested persons for additional time for presentation at the hearing.**
 - 3. Written evidentiary objections (if any) to evidence or testimony**

submitted from all of the designated parties.

4. Written rebuttal evidence or testimony from all designated parties.

E. The Water Board must receive written evidentiary objections (if any) to rebuttal evidence or testimony submitted from all of the designated parties pursuant to D.4. above no later than 5:00 p.m. on Wednesday, February 16, 2011

Background

On December 23, 2010, the Unit Chief of the Enforcement and Special Projects Unit for the Water Board issued a Proposed Cease and Desist Order (Proposed Order) to the Adelanto Public Utility Authority alleging that it violated 1) Board Order Nos. R6V-2002-050 and R6V-2009-0036, both waste discharge requirements issued by the Water Board, 2) Cease and Desist Order No. R6V-2007-24, and 3) Cleanup and Abatement Order No. R6V-2010-0054. A hearing on the Proposed Order is currently scheduled to be held before the Water Board during its March 9-10, 2011 meeting.

Purpose of Hearing

The purpose of the hearing is to consider relevant evidence and testimony regarding the Proposed Order. At the hearing, the Water Board will consider whether to adopt the Proposed Order as proposed or with modifications that are a logical outgrowth of the evidence and testimony presented, or to reject the Proposed Order. The public hearing on March 9-10, 2011 will commence at a time and location as announced in the Water Board meeting agenda. An agenda for the meeting will be available on the Water Board's web page at <http://www.waterboards.ca.gov/lahontan/> no later than February 18, 2011.

Hearing Procedures

The hearing will be conducted in accordance with these hearing procedures or as they may be amended. A copy of the general procedures governing adjudicatory hearings before the Water Board may be found at Title 23 of the California Code of Regulations, section 648 et seq., and is available at <http://www.waterboards.ca.gov> or upon request. In accordance with California Code of Regulations, title 23, section 648, subdivision (d), any procedure not provided by these Hearing Procedures is deemed waived. Chapter 5 of the Administrative Procedures Act (commencing with section 11500 of the Government Code) does not apply to this hearing, except as provided in these Hearing Procedures and the California Code of Regulations, title 23, section 648 subdivision (b).

The Water Board's Advisory Team must receive any objections to these hearing procedures no later than 5:00 p.m. on Wednesday, January 5, 2011 or they will be considered waived.

Hearing Participants

Participants in this proceeding are designated as either “parties” or “interested persons.” Designated parties to the hearing may present evidence and cross-examine witnesses and are subject to cross-examination. Interested persons may present non-evidentiary policy statements, but may not cross-examine witnesses and are not subject to cross-examination. Both designated parties and interested persons may be asked to respond to clarifying questions from the Water Board, staff or others, at the discretion of the Water Board.

The following participants are hereby designated as parties in this proceeding:

- (1) Water Board Prosecution Team
- (2) The Adelanto Public Utility Authority

Requesting Designated Party Status

Persons who wish to participate in the hearing as a designated party must request party status by submitting a request in writing (with copies to the existing designated parties) **no later than 5:00 p.m. on Wednesday, January 5, 2011** to Harold Singer, Water Board Executive Officer and one copy to Kimberly Niemeyer, Advisory Team counsel, at the addresses provided below. The request shall include an explanation of the basis for status as a designated party (e.g., how the issues to be addressed in the hearing and the potential actions by the Water Board affect the person), the contact information required of designated parties as provided below, and a statement explaining why the party or parties designated above do not adequately represent the person’s interest. Any opposition to the request must be submitted **no later than 5:00 p.m. on Wednesday, January 12, 2011**.

Primary Contacts

For the Water Board (Advisory Team):

Originals and specified number of copies of all documents to:	And one copy to:
Harold J. Singer Executive Officer Regional Water Quality Control Board, Lahontan Region 2501 Lake Tahoe Boulevard South Lake Tahoe, CA 96150 hsinger@waterboards.ca.gov Phone (530) 542-5412 Fax (530) 544-2271	Kimberly Niemeyer Staff Counsel State Water Resources Control Board, Office of Chief Counsel 1001 I Street Sacramento, CA 95814 kniemeyer@waterboards.ca.gov Phone (916) 341-5547 Fax (916) 341-5199

For Water Board Staff (Prosecution Team):

One copy of all documents to both:	
Chuck Curtis Manager, Cleanup and Enforcement Division Regional Water Quality Control Board, Lahontan Region 2501 Lake Tahoe Boulevard South Lake Tahoe, CA 96150 ccurtis@waterboards.ca.gov Phone (530) 542-5460 Fax (530) 544-2271	Laura Drabandt Staff Counsel State Water Resources Control Board, Office of Enforcement 1001 I Street Sacramento, CA 95814 ldrabandt@waterboards.ca.gov Phone (916) 341-5180 Fax (916) 341-5284

For: Adelanto Public Utility Authority

One copy of all documents to both:	
D. James Hart, Ph.D. City Manager/City of Adelanto 11600 Air Expressway Adelanto, Ca 92301 jhart@ci.adelanto.ca.us Phone (760) 246-2300	Todd Litfin City Attorney/City of Adelanto Rutan and Tucker, LLP 611 Anton Blvd., Suite 1400 Costa Mesa, Ca 92626-1931 tlitfin@rutan.com Phone (714) 641-3454 Fax (760) 546-9035

Separation of Functions

To help ensure the fairness and impartiality of this proceeding, the functions of those who will act in a prosecutorial role by presenting evidence for consideration by the Water Board (Prosecution Team) have been separated from those who will provide advice to the Water Board (Advisory Team). Members of the Advisory Team are: Harold Singer, Executive Officer and Kimberly Niemeyer, Staff Counsel. Members of the Prosecution Team are: Lauri Kemper, Assistant Executive Officer; Chuck Curtis, Manager, Cleanup and Enforcement Division; Scott Ferguson, Senior Water Resources Control Engineer; Eric Taxer, Water Resources Control Engineer; and Laura Drabandt, Staff Counsel, State Water Resource Control Board, Office of Enforcement. Any members of the Advisory Team who normally supervise any members of the Prosecution Team are not acting as their supervisors in this proceeding, and vice versa. Members of the Prosecution Team may have acted as advisors to the Water Board in other, unrelated matters, but they are not advising the Water Board in this proceeding. Members of the Prosecution Team have not had any ex parte communications with the members of the Water Board or the Advisory Team regarding this proceeding.

Ex Parte Communications

The designated parties and interested persons are forbidden from engaging in ex parte communications regarding this matter with members of the Advisory Team or members of the Water Board. An ex parte contact is any written or verbal communication pertaining to the investigation, preparation or prosecution of this matter between a member of a designated party or interested person on the one hand, and a Water Board member or an Advisory Team member on the other hand, unless the communication is copied to all other designated parties (if written) or made in a manner open to all other designated parties (if verbal). Communications regarding non-controversial procedural matters are not ex parte contacts and are not restricted. Communications among one or more designated parties and interested persons themselves are not ex parte contacts.

Hearing Time Limits

To ensure that all participants have an opportunity to participate in the hearing, the following time limits shall apply: each designated party shall have a combined one hour to present evidence, cross-examine witnesses, and provide a closing statement; and each interested person shall have five (5) minutes to present a non-evidentiary policy statement. Participants with similar interests or comments are requested to make joint presentations, and participants are requested to avoid redundant comments. Participants who would like additional time must submit their request to the Advisory Team **no later than 5:00 p.m. on Wednesday, February 9, 2011**. Additional time may be provided at the discretion of the Advisory Team (prior to the hearing) or the Water Board Chair (at the hearing) upon a showing that additional time is necessary.

Evidence, Exhibits and Policy Statements

The following information must be submitted in advance of the hearing:

1. All written evidence and exhibits that the designated party would like the Water Board to consider. Evidence and exhibits already in the public files of the Water Board may be submitted by reference as long as the exhibits and their location are clearly identified in accordance with California Code of Regulations, title 23, section 648.3.
2. All legal and technical arguments or analysis.
3. The name of each witness, if any, whom the designated party intends to call at the hearing, the subject of each witness' proposed testimony, and the estimated time required by each witness to present direct testimony.
4. The qualifications of each expert witness, if any.

The Prosecution Team shall submit an original, 15 hard copies and one electronic copy of the information to Harold Singer, Water Board Executive Officer, one copy to Kimberly Niemeyer, Staff Counsel, and hard copies to the other designated parties as listed in the section above specifying primary contacts **no later than 5:00 p.m. on Friday, January 7, 2011**.

The remaining designated parties shall submit an original, 15 hard copies and one electronic copy of the information to Harold Singer, Water Board Executive Officer, one copy to Kimberly Niemeyer, Staff Counsel, and hard copies to the other designated parties as listed in the section above specifying primary contacts **no later than 5:00 p.m. on Friday, January 28, 2011. Please note that this due date supersedes the due date for comments specified in the December 23, 2010 letter from Scott Ferguson transmitting the Proposed Order.**

All designated parties have the opportunity to submit rebuttal evidence or testimony. This material shall be submitted **no later than 5:00 p.m. on Wednesday, February 9, 2011.** The original, 15 hard copies and one electronic copy of the material must be submitted to Harold Singer, Water Board Executive Officer, one copy to Kimberly Niemeyer, Staff Counsel, and hard copies to the other designated parties as listed in the section above specifying primary contacts.

Interested persons who would like to submit written non-evidentiary policy statements are encouraged to submit them to the Advisory Team as early as possible, but **no later than 5:00 p.m. on Wednesday, February 9, 2011.** Interested persons do not need to submit written comments in order to speak at the hearing.

In accordance with Title 23, California Code of Regulations, section 648.4, the Water Board endeavors to avoid surprise testimony or evidence. Absent a showing of good cause and lack of prejudice to the parties, the Water Board may exclude evidence and testimony that is not submitted in accordance with this hearing procedure. Excluded evidence and testimony will not be considered by the Water Board and will not be included in the administrative record for this proceeding. Power Point and other visual presentations may be used at the hearing, but their content may not exceed the scope of other submitted written material. A written and electronic copy of such material that Designated Parties or Interested Persons intend to present at the hearing must be submitted to the Advisory Team at or before the hearing for inclusion in the administrative record. Additionally, any witness who has submitted written testimony for the hearing shall appear at the hearing and affirm that the written testimony is true and correct, and shall be available for cross-examination.

Evidentiary Objections

The Water Board Advisory Team (original to Harold Singer, Executive Officer, and one copy to Kimberly Niemeyer, Staff Counsel) must receive all written objections to the evidence or testimony submitted by any of the Designated Parties **no later than 5:00 p.m. on Wednesday, February 9, 2011.** The Water Board Advisory Team (original to Harold Singer, Executive Officer, and one copy to Kimberly Niemeyer, Staff Counsel) must receive all written objections to the rebuttal evidence or testimony submitted by any of the Designated Parties **no later than 5:00 p.m. on Wednesday, February 16, 2011.** Any objections to evidence, testimony or rebuttal evidence or testimony must also be sent to the other designated parties. The

Advisory Team will notify the parties about further action to be taken on such objections (if any) and when that action will be taken.

Request for Pre-hearing Conference

A designated party may request that a pre-hearing conference be held before the hearing in accordance with Water Code section 13228.15. A pre-hearing conference may address any of the matters described in subdivision (b) of Government Code section 11511.5. Requests must contain a description of the issues proposed to be discussed during that conference, and must be submitted to the Advisory Team, with a copy to all other designated parties, as early as practicable.

Evidentiary Documents and File

The Proposed Order and related evidentiary documents are on file and may be inspected or copied at the Water Board offices at 2501 Lake Tahoe Boulevard, South Lake Tahoe or 14440 Civic Drive, Suite 200, Victorville. This file shall be considered part of the official administrative record for this hearing. Other submittals received for this proceeding will be added to this file and will become a part of the administrative record absent a contrary ruling by the Water Board Chair.

Questions

Questions concerning these hearing procedures may be addressed to Harold Singer, Executive Officer, at (530) 542-5412 or Kimberly Niemeyer, Staff Counsel, at (916) 341-5547 or at the addresses shown above.



Harold J. Singer
Executive Officer

DATE: January 3, 2011