



Linda S. Adams  
Secretary for  
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**California Regional Water Quality Control Board  
North Coast Region  
Geoffrey M. Hales, Chairman**

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Arnold  
Schwarzenegger  
Governor

September 29, 2010

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In the Matter of  
Water Quality Certification  
For  
Riverside Park-Phase I, City of Ukiah  
WDID No. 1B10086WNME

APPLICANT: City of Ukiah  
RECEIVING WATER: Bed and bank of Russian River  
HYDROLOGIC AREA: Russian River Hydrologic Area 114.00  
COUNTY: Mendocino County  
FILE NAME: Riverside Park-Phase I, City of Ukiah

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BY THE EXECUTIVE OFFICER:

1. On July 28, 2010, the North Coast Regional Water Quality Control Board (Regional Water Board) received an application from Ms. Katie Merz, Community Service Supervisor, City of Ukiah (Applicant), requesting a Water Quality Certification and/or Waste Discharge Requirements (Dredge/Fill Projects) for activities associated with the Riverside Park-Phase I, City of Ukiah (Project). A fee in the amount of \$1,328.00 was received on the same day (July 28, 2010). The Regional Water Board provided public notice of the application pursuant to title 23, California Code of Regulations, section 3858 on September 21, 2010, and posted information describing the Project on the Regional Water Board's website. The Project will cause permanent impacts to 0.06 acres of river bed and bank.
2. The Project is located at the eastern end of Gobbi Street, on the western (right) bank of the Russian River, latitude 39.146°N, longitude 123.182°W in Mendocino County.
3. The purpose of the project is to restore four (4) acres of a 42-acre City-owned parcel and implement the concepts outlined in the *Gobbi Street Riverfront Park Refined Concept Plan Project Statement* that apply to this area of the park. Project elements include: controlled public access trails with picnic areas, riparian forest

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and riverine habitat restoration, and two access points to the river. A portion of the project area was the site of the City of Ukiah's former wastewater treatment plant that was decommissioned in 1958. A large pit in the central portion of the property was used to mine gravel from approximately 1981 until 1986.

4. Restoration of the project site will involve removing the existing "debris field" of approximately 2,000 cubic yards of asphalt and concrete debris dumped in piles over 76,000 square feet of upland area. An additional 210 cubic yards of debris will be removed from the top of bank area. The debris removal area will be re-graded and shallow depressions will be created to support native sedges and wet meadow grasses. Native soil that was previously removed for trail construction will be used to recreate a low broad berm at the same height as the existing top of bank. The site will be seeded with native grasses and wildflowers and planted with native trees and shrubs. The excavated debris material will to be stored onsite to be recycled and used for future parking area base material.
5. Two trails will be constructed to improve public access to the river bank. The kayak/canoe access trail will be 5-feet wide and 160-feet long. On the lower portion of the bank, the trail will be stabilized with 330 square feet of 2-4 ton boulder riprap fill cabled together. A terrace view trail will access the central river bank area and provide views to the river. The construction of the proposed trails will cut into the existing bank and filled with 6-12 inch gravel base. The running surface of the trail will be "geogrid" stabilized gravel or gravel filled concrete crib stairs on the steeper sections.
6. Compensatory mitigation for the trail construction and the removal of ten trees within the riparian area, consists of the planting an area of 160,000 square feet with native plants (including 236 new trees, 2,456 shrubs, and 5,500 plugs of Santa Barbara Sedge) and the removal of 64,000 square feet of invasive Large Periwinkle and Himalayan Blackberry. The terrace area, where the Large Periwinkle and Himalayan Blackberry are to be removed, will be re-vegetated with native trees, Basket Sedge, and Santa Barbara Sedge. Success criteria will be an 85% survival rate of the plantings over a 5 year period with annual reporting submitted to the North Coast Regional Water Quality Control Board.
7. Non-compensatory mitigation measures include the use of Best Management Practices (BMPs) to be employed during construction to minimize sediment production and prevent the movement of loose soil off-site. All erosion control measures will be installed and in place by October 15, or during non-construction periods as necessary, and maintained thereafter by the contractor/Applicant. All disturbed soil will be revegetated with native species or seeded with native grasses. If vegetation cannot be reestablished before expected rainfall, mulching, erosion control fabric, or other sediment control measures will be implemented to

prevent delivery of sediment to the drainages. All equipment will be maintained in good working order and spill kits will be on hand during construction. Equipment shall not be staged, or fueled, near waters of the State. Additionally, all required BMPs shall be on-site and ready for timely deployment before the start of construction activities.

8. The Applicant has applied to the California Department of Fish and Game (Department) for a Lake and Streambed Alteration Agreement on July 26, 2010.
9. The Applicant has applied to the US Army Corps of Engineers for a Clean Water Act Section 404 Permit on August 9, 2010.
10. The City of Ukiah, as lead California Environmental Quality Act (CEQA) agency, has filed a Notice of Determination for a Mitigated Negative Declaration, with the State Clearinghouse, (State Clearinghouse No. 99092051), on October 13, 1999, pursuant to CEQA guidelines.
11. Because the Project involves construction that may adversely affect waters of the State, the Regional Water Board has regulatory jurisdiction under Water Code Section 13269.

Receiving Water: Russian River, Russian River Hydrologic Area 114.00.

Filled or Excavated Area: Permanent impacts to 0.06 acres of river bed and bank

Latitude/Longitude: latitude 39.146°N, longitude 123.182°W

Expiration: September 29, 2015

Accordingly, based on its independent review of the record, the Regional Water Board certifies that the Riverside Park-Phase I, City of Ukiah Project, (WDID No. 1B10086WNME), as described in the application, will comply with sections 301, 302, 303, 306 and 307 of the Clean Water Act, and with applicable provisions of state law, provided that the Applicant complies with the following terms and conditions:

1. This certification action is subject to modification or revocation upon administrative or judicial review; including review and amendment pursuant to Water Code section 13330 and title 23, California Code of Regulations, section 3867.
2. This certification action is not intended and shall not be construed to apply to any discharge from any activity involving a hydroelectric facility requiring a Federal Energy Regulatory Commission (FERC) license or an amendment to a FERC license unless the pertinent certification application was filed pursuant to title 23,

California Code of Regulations, section 3855, subdivision (b) and the application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.

3. This certification is conditioned upon total payment of any fee required under title 23, California Code of Regulations, section 2200, and owed by the Applicant.
4. This discharge is also regulated under State Water Resources Control Board Order No. 2003-0017-DWQ, "General Waste Discharge Requirements for Dredge and Fill Discharges That Have Received State Water Quality Certification" which requires compliance with all conditions of this Order (Enclosed).
5. The Russian River is identified as impaired on the Clean Water Act Section 303(d) list. The Russian River is listed as impaired for sediment and temperature. At present, total maximum daily loads (TMDLs) have not been established for this water body. If TMDLs are established and implementation plans are adopted for this watershed prior to the expiration date of this Order, the Regional Water Board may revise the provisions of this Order to address actions identified in such action plans. Roads and bank erosion are identified as sources contributing to the sediment impairment; impacts to riparian shade are identified as contributing to temperature impairment. Actions authorized by this Order require implementation of Best Management Practices (BMPs) for sediment control at the project site, and implement enhancement of shade and lowering of temperature within the riparian zone. Accordingly, this Order is consistent with, and implements BMPS that would attenuate sediment and temperature adverse impacts.
6. The federal antidegradation policy requires that state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing quality of waters be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plan implements, and incorporates by reference, both the State and federal antidegradation policies. This Order is consistent with applicable federal and State antidegradation policies, as it does not authorize the discharge of increased concentrations of pollutants or increased volumes of treated wastewater.
7. Applicant shall prioritize use of wildlife-friendly 100% biodegradable erosion control products/BMPs wherever feasible. For purposes of this Order, photodegradable synthetic products are not considered biodegradable. Applicant shall not use or allow the use of erosion control products, that contain synthetic (e.g., plastic or nylon) netting or materials for permanent erosion control (i.e., erosion control

materials to be left in place for two years or after the completion date of the project). If the Applicant finds that erosion control netting or products have entrapped or harmed wildlife, the Applicant shall remove the netting or product and replace it with wildlife-friendly biodegradable products. The Applicant shall not use or allow the use of soil stabilization products that contain synthetic materials within waters of the United States or waters of the State at any time. Applicant shall remove any remaining synthetic netting or materials remaining at the end of two years, or sooner.

8. The Regional Water Board shall be notified prior to the commencement of ground disturbing activities, with details regarding the construction schedule, in order to allow staff to be present onsite during construction, and to answer any public inquiries that may arise regarding the project.
9. No debris, soil, silt, sand, bark, slash, sawdust, rubbish, cement or concrete washings, oil or petroleum products, or other organic or earthen material from any construction or associated activity of whatever nature, other than that authorized by this Order, shall be allowed to enter into or be placed where it may be washed by rainfall into waters of the State. When operations are completed, any excess material or debris shall be removed from the work area. No rubbish shall be deposited within 150 feet of the high water mark of any stream.
10. BMPs for erosion, sediment and turbidity control shall be implemented and in place at commencement of, during and after any ground clearing activities or any other project activities that could result in erosion or sediment discharges to surface water.
11. All activities and BMPs shall be implemented according to the submitted application and the conditions in this certification.
12. A copy of this Order and the application documents submitted by the Applicant for this certification shall be provided to all contractors and subcontractors conducting the work, and shall be in their possession at the work site.
13. If, at any time, an unauthorized discharge to surface water (including wetlands, rivers or streams) occurs, or any water quality problem arises, the associated project activities shall cease immediately until adequate BMPs are implemented. The Regional Water Board shall be notified promptly and in no case more than 24 hours after the unauthorized discharge or water quality problem arises.
14. Disturbance or removal of vegetation shall not exceed the minimum necessary to complete the project.

15. Prior to implementing any change to the project that may have a significant or material effect on the findings, conclusions, or conditions of this Order, the Applicant shall obtain the written approval of the Regional Water Board Executive Officer.
16. All project work shall be conducted as described in this Order and in the application submitted by the Applicant. If the Regional Water Board is not notified of a significant alteration to the project, it will be considered a violation of this Order, and the Applicant may be subject to Regional Water Board enforcement actions.
17. The Regional Water Board may add to or modify the conditions of this Order, as appropriate, to implement any new or revised water quality standards and implementation plans adopted and approved pursuant to the Porter-Cologne Water Quality Control Act or Section 303 of the Clean Water Act.
18. The Applicant shall provide Regional Water Board staff access to the project site to document compliance with this certification.
19. In the event of any violation or threatened violation of the conditions of this certification, the violation or threatened violation shall be subject to any remedies, penalties, process or sanctions as provided for under applicable State or federal law. For the purposes of section 401(d) of the Clean Water Act, the applicability of any State law authorizing remedies, penalties, process or sanctions constitutes a limitation necessary to assure compliance with the water quality standards and other pertinent requirements incorporated into this certification. In response to a suspected violation of any condition of this certification, the Regional Water Board may require the holder of any federal permit or license subject to this certification to furnish, under penalty of perjury, any technical or monitoring reports the Regional Water Board deems appropriate, provided that the burden, including costs, of the reports shall bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports. In response to any violation of the conditions of this certification, the Regional Water Board may add to or modify the conditions of this certification as appropriate to ensure compliance.
20. In the event of any change in control of ownership of land presently owned or controlled by the Applicant, the Applicant shall notify the successor-in-interest of the existence of this Order by letter and shall forward a copy of the letter to the Regional Water Board at the above address.

To discharge dredged or fill material under this Order, the successor-in-interest must send to the Regional Water Board Executive Officer a written request for transfer of the Order. The request must contain the requesting entity's full legal

name, the state of incorporation if a corporation, and the address and telephone number of the person(s) responsible for contact with the Regional Water Board. The request must also describe any changes to the project proposed by the successor-in-interest or confirm that the successor-in-interest intends to implement the project as described in this Order.

21. Except as may be modified by any preceding conditions, all certification actions are contingent on: a) the discharge being limited to and all proposed mitigation being completed in strict compliance with the Applicant's project description, and b) compliance with all applicable requirements of the Water Quality Control Plan for the North Coast Region (Basin Plan).
22. Due to the nature of the project and the limited timeframe for implementation, Regional Water Board is issuing this certification in less than 21 days from the posting of the public notice in order to complete the project before the rainy season. Regional Water Board is regulating this project pursuant to Section 401 of the Clean Water Act (33 USC 1341) and/or Porter-Cologne Water Quality Control Act authority. Pursuant to title 23, California Code of Regulations, section 3858, if a project requires that certification be issued in less than 21 days, public notice shall be provided as much in advance of issuance as possible, but no later than simultaneously with the issuance of certification.
23. The authorization of this certification for any dredge and fill activities expires on September 29, 2015. Conditions and monitoring requirements outlined in this certification are not subject to the expiration date outlined above, and remain in full effect and are enforceable.

If you have any questions or comments please call Stephen Bargsten at (707) 576-2653.

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Catherine Kuhlman  
Executive Officer

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Web link: State Water Resources Control Board Order No. 2003-0017 -DWQ, General Waste Discharge Requirements for Dredge and Fill Discharges That Have Received State Water Quality Certification may be found at:

[http://www.waterboards.ca.gov/board\\_decisions/adopted\\_orders/water\\_quality/2003/wqo/wqo2003-0017.pdf](http://www.waterboards.ca.gov/board_decisions/adopted_orders/water_quality/2003/wqo/wqo2003-0017.pdf)

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