
North Coast Regional Water Quality Control Board

April 9, 2015

**In the Matter of
Water Quality Certification**

for

**California Department of Parks and Recreation
Big River Watershed Restoration M2 Road
WDID 1B14139WNME**

APPLICANT: California Department of Parks and Recreation, Mendocino State
Parks, Renee Pasquinelli

RECEIVING WATER: Unnamed Tributaries to Big River

HYDROLOGIC UNIT: Big River (113.30)

COUNTY: Mendocino

FILE NAME: CDPR Big River Watershed Restoration M2 Road
WDID 1B14139WNME; ECM PIN CW-812090

BY THE EXECUTIVE OFFICER:

1. On December 22, 2014, California Department of Parks and Recreation, Mendocino State Parks, Renee Pasquinelli (applicant) filed an application for water quality certification (certification) under section 401 of the Clean Water Act (33 U.S.C. § 1341) with the North Coast Regional Water Quality Control Board (Regional Water Board) for activities associated with the California Department of Parks and Recreation Big River Watershed Restoration M2 Road Project (project). The project is located at in Mendocino Headlands State Park-Big River.

2. The Regional Water Board provided public notice of the application pursuant to Title 23, California Code of Regulations, Section 3858 on March 2, 2015, and posted information describing the project on the Regional Water Board's website. No comments were received.
3. The purpose of the project is to decommission 7 failing watercourse crossings on the M2 road. This project is a part of a larger watershed restoration effort to correct erosion and sedimentation problems, improve stream crossings along roads, remove logging roads that contribute sediment to Big River and tributaries, convert roads to trails, restore pre-disturbance hydrologic processes, delineate parking areas, construct a restroom building, and improve public information within the Big River unit of Mendocino Headlands State Park. The project will include removal of existing culverts, road fill, and any upslope excess sediment within the stream channel. Historical channel width, depth, alignment, and gradient will be restored. As needed, rock will be placed within the newly aligned channels to prevent erosion.
4. Permanent impacts to waters of the United States and state would be approximately 1.04 acres.
5. The project is expected to occur in the summer of 2015.
6. No compensatory mitigation is required, as the purpose of the project is restoration. The project will employ best management practices to prevent or reduce any discharges during and after construction.
7. The applicant has applied for Clean Water Act Section 404 authorization from the United States Army Corps of Engineers under Nationwide Permit 13: Bank Stabilization. The applicant has also applied for a Lake and Streambed Alteration Agreement from the California Department of Fish and Wildlife.
8. On August 19, 2014, the California Department of Parks and Recreation approved a supplemental Mitigated Negative Declaration (SCH 2006072012) for the project in order to comply with CEQA. The Regional Water Board has considered the environmental document, BMPs, and any proposed changes incorporated into the project or required as a condition of approval to avoid significant effects to the environment.
9. The Big River Watershed is listed on the 303(d) List due to impairment and/or threat of impairment to water quality by sediment and temperature. The U.S. EPA established the Big River TMDL for Sediment on December 20, 2001. The primary adverse impacts associated with excessive temperature and sediment pertain to cold freshwater habitat, primarily anadromous salmonid habitat. Activities authorized by this certification will require implementation of Best Management Practices (BMPs) for sediment and

turbidity control and implementation of impact avoidance measures. Accordingly, the project is consistent with, and implements portions of the Big River Watershed TMDL.

10. Pursuant to Regional Water Board Resolution R1-2004-0087, *Total Maximum Daily Load Implementation Policy Statement for Sediment-Impaired Receiving Waters within the North Coast Region* (Sediment TMDL Implementation Policy), the Executive Officer is directed to “rely on the use of all available authorities, including existing regulatory standards, and permitting and enforcement tools to more effectively and efficaciously pursue compliance with sediment-related standards by all dischargers of sediment waste.”
11. The federal antidegradation policy requires that state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California’s antidegradation policy in State Water Board Resolution 68-16, which incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution 68-16 requires that existing quality of waters be maintained unless degradation is justified based on specific finding. The Regional Water Board’s Basin Plan implements, and incorporates by reference, both the state and federal antidegradation policies. This Order is consistent with applicable federal and state antidegradation policies, as it does not authorize the discharge of increased concentrations of pollutants or increased volumes of treated wastewater, and does not otherwise authorize degradation of the waters affected by this project.
12. This discharge is also regulated under State Water Board Order 2003-0017-DWQ, *General Waste Discharge Requirements for Dredge and Fill Discharges that have Received State Water Quality Certification*, which requires compliance with all conditions of this water quality certification.
http://www.waterboards.ca.gov/board_decisions/adopted_orders/water_quality/2003/wqo/wqo2003-0017.pdf

Receiving Water: Unnamed Tributaries to Big River (113.30)

Filled or Excavated Area: 1.04 acres

Dredge Volume: None

Latitude/Longitude: 39.30505°N/123.7648°W

Accordingly, based on its independent review of the record, the Regional Water Board certifies that the California Department of Parks and Recreation Big River Watershed Restoration M2 Road Project (WDID 1B14139WNME), as described in the application, will comply with sections 301, 302, 303, 306, and 307 of the Clean Water Act, and with

applicable provisions of state law, provided that the applicant complies with the following terms and conditions:

All conditions of this order apply to the applicant (and all their employees) and all contractors (and their employees), sub-contractors (and their employees), and any other entity or agency that performs activities or work on the project as related to this water quality certification.

1. The mitigation measures detailed in the supplemental Mitigated Negative Declaration (SCH 2006072012) are hereby incorporated by reference and are conditions of approval of this certification. Notwithstanding any more specific conditions in this certification, the applicant shall comply with all mitigation measures identified in the Mitigated Negative Declaration that are within the Regional Water Board's jurisdiction.
2. The applicant shall implement a monitoring schedule that will evaluate the integrity and performance of the implemented erosion and sedimentation control measures. Additionally, all exposed soil areas will be revegetated with native vegetation. The revegetated areas will be monitored for five years to ensure that vegetation will meet or exceed preconstruction levels. Monitoring will also ensure that vegetation cover is at least 80% native.
3. An annual project progress report shall be submitted describing status of BMP implementation and compliance with all requirements of this certification prior to December 31, of each year following the issuance of this certification (even if no work has commenced), until the project has reached completion. The report must include the following information:
 - a. The name and WDID number of the project;
 - b. The names, qualifications, and affiliations of the persons contributing to the report;
 - c. The status, progress, and anticipated schedule for completion of project construction activities including the installation and operational status of best management practices for erosion and storm water quality treatment and the implementation and success of required mitigation;
 - d. A description of project construction delays encountered or anticipated that may affect the schedule for construction completion;
 - e. A description of each incident of noncompliance during the annual monitoring period and its cause, the period of the noncompliance including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and the steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

4. This certification action is subject to modification or revocation upon administrative or judicial review, including review and amendment pursuant to Water Code section 13330 and title 23, California Code of Regulations, section 3867.
5. This certification action is not intended and shall not be construed to apply to any discharge from any activity involving a hydroelectric facility requiring a Federal Energy Regulatory Commission (FERC) license or an amendment to a FERC license unless the pertinent certification application was filed pursuant to title 23, California Code of Regulations, section 3855, subdivision (b) and the application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.
6. The validity of this certification is conditioned upon total payment of any fee required under title 23, California Code of Regulations, section 3833, and owed by the applicant.
7. An application fee of \$200 was received for this project on January 26, 2015. This certification will be subject to annual billing during the construction phase ("Annual Active Discharge Fee") and during the monitoring phase of the project ("Annual Post Discharge Monitoring Fee"), per the current fee schedule, which can be found on our website:
http://www.swrcb.ca.gov/northcoast/water_issues/programs/water_quality_certification.shtml These fees will be automatically invoiced to the applicant.
8. The applicant must notify the Regional Water Board of the end of the construction phase of the project in order to request the Regional Water Board to terminate annual construction period billing and to receive a "Notice of Completion of Discharges Letter". If the project is subject to annual monitoring fees, the applicant must also notify the Regional Water Board at the end of the monitoring period in order to request to terminate annual monitoring period billing and receive a "Notice of Project Complete Letter". Completion reports may be necessary to be submitted by applicant at the end of each of these phases. Regional Water Board staff may request site visits at the end of each phase of the project to confirm status of project and compliance with this Order.
9. Regional Water Board staff shall be notified in writing at least five working days prior to the commencement of ground disturbing activities, with details regarding the construction schedule, in order to allow staff to be present onsite during construction, and to answer any public inquiries that may arise regarding the project.
10. No debris, soil, silt, sand, bar, slash, sawdust, cement or concrete washings, oil or petroleum products, or other organic or earthen material from any construction or associated activity of whatever nature, other than that authorized by this Order, shall be allowed to enter into or be placed where it may be washed by rainfall into waters of the

state. When operations are completed, any excess material or debris shall be removed from the work area.

11. All activities and best management practices (BMPs) shall be implemented according to the submitted application and the conditions in this certification. BMPs for erosion, sediment, and turbidity control shall be implemented and in place at commencement of, during, and after any ground clearing activities or any other project activities that could result in erosion or sediment discharges to surface water.
12. In accordance with state and federal laws and regulations, the applicant is liable and responsible for the proper disposal for project-generated waste. When handling, transporting, and disposing of project-generated waste, the applicant and their contractors shall comply with all applicable state and federal laws and regulations. When disposing of project-generated waste offsite, the applicant and its contractors shall:
 - a. Make appropriate arrangements to dispose of the material, including, but not limited to, property owner agreements, permits, licenses, and environmental clearances;
 - b. Obtain satisfactory evidence that the work in 12.a has been completed; and
 - c. Obtain a dated, signed manifest from the disposal site owner, or authorized representative, that identifies the type and quantity of disposed waste.
13. Only wildlife-friendly, 100 percent biodegradable erosion and sediment control products that will not entrap or harm wildlife shall be used. Erosion and sediment control products shall not contain synthetic (e.g., plastic or nylon) netting. Photodegradable synthetic products are not considered biodegradable. The applicant shall request approval from the Regional Water Board if an exception from this requirement is needed for a specific location.
14. Disturbance or removal of existing vegetation shall not exceed the minimum necessary to complete the project.
15. If, at any time, an unauthorized discharge to surface water (including wetlands, lakes, rivers, or streams) occurs, or any water quality problem arises, the associated project activities shall cease immediately until adequate BMPs are implemented including stopping work. The Regional Water Board shall be notified promptly and in no case more than 24 hours after the unauthorized discharge or water quality problem arises.
16. Fueling, lubrication, maintenance, storage, and staging of vehicles and equipment shall not result in a discharge or threatened discharge to any waters of the state including dry portions of the shoreline. At no time shall the applicant or its contractors allow use of any vehicle or equipment that leaks any substance that may impact water quality.

17. Prior to implementing any change to the project that may have a significant or material effect on the findings, conclusions, or conditions of this Order, the applicant shall obtain the written approval of the Regional Water Board executive officer. If the Regional Water Board is not notified of a significant alteration to the project, it will be considered a violation of this Order, and the applicant may be subject to Regional Water Board enforcement actions.
18. The Regional Water Board may add to or modify the conditions of this Order, as appropriate, to implement any new or revised water quality standards and implementation plans adopted and approved pursuant to the Porter-Cologne Water Quality Control Act or section 303 of the Clean Water Act.
19. The applicant shall provide Regional Water Board staff access to the project site to document compliance with this certification.
20. In the event of any violation or threatened violation of the conditions of this Order, the violation or threatened violation shall be subject to any remedies, penalties, process or sanctions as provided for under applicable state or federal law. For the purposes of section 401 (d) of the Clean Water Act, the applicability of any state law authorizing remedies, penalties, process or sanctions for the violation or threatened violation constitutes a limitation necessary to assure compliance with the water quality standards and other pertinent requirements incorporated into this Order. In response to a suspected violation of any condition of this certification, the State Water Board may require the holder of any federal permit or license subject to this Order to furnish, under penalty of perjury, any technical or monitoring reports the State Water Board deems appropriate, provided that the burden, including costs, of the reports shall bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports. In response to any violation of the conditions of this Order, the Regional Water Board may add to or modify the conditions of this Order as appropriate to ensure compliance.
21. The applicant shall provide a copy of this Order and State Water Board Order 2003-0017-DWQ to any contractor(s), subcontractor(s), and utility company(ies) conducting work on the project, and shall require that copies remain in their possession at the work site. The applicant shall be responsible for ensuring that all work conducted by its contractor(s), subcontractor(s), and utility companies is performed in accordance with the information provided by the applicant to the Regional Water Board.
22. In the event of any change in control of ownership of land presently owned or controlled by the Applicant, the Applicant shall notify the successor-in-interest of the existence of this Order by letter and shall email a copy of the letter to the Regional Water Board at the following email address: NorthCoast@waterboards.ca.gov.

To discharge dredged or fill material under this Order, the successor-in-interest must email the Regional Water Board Executive Officer at NorthCoast@waterboards.ca.gov a request for transfer of the Order. The request must contain the requesting entity's full legal name, the state of incorporation if a corporation, and the address and telephone number of the person(s) responsible for contact with the Regional Water Board.

The request must also describe any changes to the Project proposed by the successor-in-interest or confirm that the successor-in-interest intends to implement the Project as described in this Order. Except as may be modified by any preceding conditions, all certification actions are contingent on: a) the discharge being limited to and all proposed mitigation being completed in strict compliance with the Applicant's Project description, and b) compliance with all applicable requirements of the Water Quality Control Plan for the North Coast Region (Basin Plan).

23. Except as may be modified by any preceding conditions, all certification actions are contingent on a) the discharge being limited to and all proposed mitigation being completed in strict compliance with the applicant's project description, and b) compliance with all applicable requirements of the Water Quality Control Plan for the North Coast Region (Basin Plan).

24. The authorization of this certification for any dredge and fill activities expires on April 9, 2020. Conditions and monitoring requirements outlined in this Order are not subject to the expiration date outlined above, and remain in full effect and are enforceable.

If you have any questions or comments, please call Stephen Bargsten at (707) 576-2653 or Kaete King at (707) 576-2848.

Original electronically signed by David Leland for

Matthias St. John
Executive Officer

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Web link: State Water Resources Control Board Order No. 2003-0017 -DWQ, General Waste Discharge Requirements for Dredge and Fill Discharges That Have Received State Water Quality Certification can be found at:
http://www.waterboards.ca.gov/board_decisions/adopted_orders/water_quality/2003/wqo/wqo2003-0017.pdf

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