June 1, 2016

In the Matter of
Water Quality Certification

for the

California Department of Transportation
State Route 1 Storm Damage Repair Project
38.501114, -123.217358[1]
WDID No. 1B15154WNSO, ECM PIN CW-820044
Caltrans EA No. 04-3G080, EFIS No. 04-0002-1272

APPLICANT:	California Department of Transportation
RECEIVING WATER:	Pacific Ocean
HYDROLOGIC AREA:	Russian Gulch Hydrologic Area No. 113.90
COUNTY:	Sonoma
FILE NAME:	CDOT SON-1-PM 30.5

FINDINGS BY THE EXECUTIVE OFFICER:

1. On December 2, 2015, the North Coast Regional Water Quality Control Board (Regional Water Board) received an application from the California Department of Transportation (Caltrans), requesting Federal Clean Water Act, section 401, Water Quality Certification (certification) for activities related to the proposed State Route 1 Storm Damage Repair Project (Project).

2. **Public Notice:** The Regional Water Board provided public notice of the application pursuant to title 23, California Code of Regulations, section 3858 on May 6, 2016, and

[1] WGS84 datum

posted information describing the Project on the Regional Water Board's website. No comments were received.

3. **Receiving Waters:** The proposed Project would cause disturbances to drainage systems discharging into the Pacific Ocean (Russian Gulch Hydrologic Area).

4. **Project Description:** The purpose of the Project is to stabilize a landslide so that the danger of soil and rocks sliding onto the existing highway would be minimized through the Project area. The Project area is on State Route 1 (SR 1) South of Fort Ross in Sonoma County at post-mile (PM) 30.5. The scope of the proposed work includes constructing two soil nail walls, realigning the north bound lane of Highway 1 slightly to the north and replacing a drainage pipe in kind in the eastern end of the project footprint. Caltrans is proposing the following activities:

   a. Soil nail walls: A 434-foot-long soil nail wall (retaining wall #1) and a 288-foot-long soil nail wall (retaining wall #2) shall be constructed on the north bound side. Construction of the walls would include excavation, drilling of soil nails, grouting the nails in place, placement of a drainage system, and the application of shotcrete and bearing plates. The lower retaining wall #2 shall be completely buried after construction is completed. The upper 434 foot wall shall be partially buried and the slope shall be graded to 2:1 or flatter.

   b. Realignment: The north bound lane shall be moved slightly to the north and east, and widened for a distance of 563 feet. When completed, the roadway would have two 12-foot-wide lanes, a 4-foot-wide shoulder on the north bound, and a 1- to 10-foot-wide shoulder on the south bound lane.

   c. Drainage System: A new 620-foot-long drainage system would be installed beside the north bound lane. The drainage system would include eight drainage inlets and nine 18-inch diameter alternative pipe culverts (APC). The existing 36-inch-diameter corrugated steel pipe (CSP) drainage system would be replaced with a 36-inch-diameter plastic pipe and a new drainage inlet. The replacement pipe is 49.6 feet long, and it will be reconnected to an existing outlet pipe.

   One-way reversing traffic control would also be required during construction. Staging would be located on paved roadway, existing pullouts, and private property within the Project limits.

5. **Construction Timing:** The Project is expected to require 2 years of construction. The Project is proposed to begin in April 2017, and be completed in October 2019. In-channel work will occur within the dry season. Erosion control and storm water best management practices (BMPs) will be in place during winterization.

6. **Project Impacts:** The proposed Project would result in approximately 0.012 acres of permanent impacts and 0.0031 acres of temporary impacts to wetlands due to the new road alignment. The proposed Project would also result in approximately 224 linear

feet (0.015 acres) of temporary impacts to jurisdictional waters due to the new drainage system being installed.

7. **Mitigation for Project Impacts:** To compensate for 0.030 acres of permanent and temporary impacts to jurisdictional waters and wetlands, Caltrans is proposing to purchase 0.2 acres of riparian habitat credits from the East Austin Creek Conservation Bank. Caltrans is proposing to revegetate temporarily impacted areas.

8. **Post-Construction Storm Water:** Project implementation would result in approximately 0.15 acres of new and reworked impervious surface. To control roadway pollutants, post-construction, Caltrans shall install a bioretention swale onsite to treat 0.56 acres of stormwater runoff.

9. **Disturbed Soil Area:** Project implementation would result in greater than one acre of disturbed soil area. Caltrans shall apply for coverage under the National Pollutant Discharge Elimination System General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-DWQ) and prepare a Stormwater Pollution Prevention Plan detailing BMPs to control pollution from the Project area during construction. All temporarily disturbed areas within the Project area shall be appropriately stabilized and/or replanted with appropriate native vegetation.

10. **Utility Relocations:** Utility relocations affecting jurisdictional waters are not proposed for this Project.

11. **Other Agency Actions:** Caltrans has applied for coverage under a reporting U.S. Army Corps of Engineers Nationwide Permit No. 33, Temporary Construction, Access, and Dewatering, pursuant to section 404 of the Clean Water Act. Caltrans has also applied for a Biological Assessment and a Biological Opinion from the U.S. Fish and Wildlife Service.

12. **CEQA Compliance:** On June 26, 2014, Caltrans signed a Notice of Determination approving a Mitigated Negative Declaration for the Project (State Clearinghouse No. 2015021063) in order to comply with the California Environmental Quality Act.

13. **Antidegradation Policy:** The federal antidegradation policy requires that State water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing quality of waters be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plan implements, and incorporates by reference, both the State and federal antidegradation policies. This certification is consistent with applicable federal and State antidegradation policies, as

it does not authorize the discharge of increased concentrations of pollutants or increased volumes of treated wastewater, and does not otherwise authorize degradation of the waters affected by this Project.

14. This discharge is also regulated under State Water Resources Control Board Order No. 2003-0017-DWQ, "General Waste Discharge Requirements for Dredge and Fill Discharges That Have Received State Water Quality Certification," which requires compliance with all conditions of this certification. Order No. 2003-0017-DWQ can be found here: http://www.waterboards.ca.gov/board_decisions/adopted_orders/water_quality/2003/wqo/wqo2003-0017.pdf.

Receiving Water:	Unnamed tributary to the Pacific Ocean Russian Gulch Hydrologic Area 113.90	
Filled and/or Excavated Areas:	Permanent – wetlands Temporary – wetlands Temporary – jurisdictional waters	0.027 acres 0.0031 acres 224 linear feet (0.015 acres)
Dredge Volume:	None	
Latitude/Longitude:	38.501114, -123.217358	

Accordingly, based on its independent review of the record, the Regional Water Board certifies that the State Route 1 Storm Damage Repair Project (WDID No. 1B15154WNSO), as described in the application will comply with sections 301, 302, 303, 306 and 307 of the Clean Water Act, and with applicable provisions of state law, provided that Caltrans complies with the following terms and conditions:

All conditions of this certification apply to Caltrans (and all its employees) and all contractors (and their employees), sub-contractors (and their employees), and any other entity or agency that performs activities or work on the Project as related to this Water Quality Certification.

Project-Specific Conditions

1. Caltrans shall install a 200-foot long bioretention swale from post mile markers SON 30.64 to SON 30.68 to treat no less than 0.56 acres of impervious surface runoff. The bioswale shall be amended with imported biofiltration soil incorporated to total a depth of 3 feet. Caltrans shall submit photographs of the completed bioretention swale no later than October 31, 2019.

Project-Specific Conditions Requiring Reports

2. Caltrans shall provide the Regional Water Board a receipt of purchase for no less than 0.20 acres of riparian habitat credits from the East Austin Creek Conservation Bank, no later than October 31, 2019.

Project-Specific Conditions Requiring Reports

3. The Regional Water Board shall be notified in writing (e-mail is acceptable) at least five working days prior to commencement of ground disturbing activities for each construction season.

Standard Conditions

4. Herbicides and other pesticides shall not be used within the Project limits. If Caltrans has a compelling case as to why pesticides should be used, then a request for pesticide use and a BMP plan may be submitted to the Regional Water Board staff for review and acceptance.

5. All Project activities and BMPs shall be implemented according to the submitted application package and the findings and conditions of this certification. Subsequent changes to the Project that could significantly impact water quality shall first be submitted to Regional Water Board staff for prior review, consideration, and written concurrence. If the Regional Water Board is not notified of an alteration to the Project that results in an impact to water quality, it will be considered a violation of this certification, and Caltrans may be subject to Regional Water Board enforcement actions.

6. All conditions required by this certification shall be included in the Contract Documents prepared by Caltrans for the contractor. In addition, Caltrans shall require compliance with all conditions included in this certification in the bid contract for this Project.

7. Caltrans is prohibited from discharging waste to waters of the State, unless explicitly authorized by this certification. For example, no debris, soil, silt, sand, bark, slash, sawdust, rubbish, cement or concrete or concrete washings, welding slag, oil or petroleum products, or other organic or earthen material from any construction or associated activity of whatever nature, shall be allowed to enter into State waters.

8. Except for temporary stockpiling of waste generated during demolition operations ("temporary" in this instance means generated and removed during the same working day), waste materials shall not be placed in a manner where the materials may be transported into waters of the State. Waste materials shall not be placed within 100 linear feet of State waters. Exceptions to the 100-foot limit may be granted on a case-by-case basis provided Caltrans first submits a proposal in writing that is found acceptable by Regional Water Board staff.

9. Caltrans is liable and responsible for the proper disposal, reuse, and/or recycling of all Project-generated waste in compliance with applicable State and Federal laws and regulations, and as described in Caltrans 2010 Standard Specifications 13-4.03D, Waste Management. Additionally, when handling, transporting, disposing, reusing, and/or recycling Project-generated waste, Caltrans and their contractors shall:

a. Provide the Regional Water Board with a copy of the Solid Waste Disposal and Recycling Report prepared for Caltrans by the contractor per Caltrans 2010 Standard Specification 14-10.02A(1), Submittals. These reports shall be provided not later than January 31 for each year work is performed during the previous calendar year. A copy of the final Solid Waste Disposal and Recycling Report shall be submitted to the Regional Water Board within 30 days after being received by Caltrans from the contractor.

b. For waste other than solid waste, obtain evidence that waste has been appropriately disposed, reused, and/or recycled. Evidence shall include type and quantity of waste and may include, but not be limited to, property owner agreements, permits, licenses, and environmental clearances. Evidence shall be provided to the Regional Water Board upon request.

c. For waste other than solid waste, ensure the Resident Engineer has given written permission for disposal, reuse, and/or recycling, prior to the actual disposal, reuse, and/or recycling.

10. Asphalt-concrete grindings shall not be placed in any location where they may, at any time, be directly exposed to surface waters or seasonally high ground water, except asphalt-concrete grindings may be re-used and incorporated into hot mix asphalt products or encapsulated within the roadway structural section.

11. Caltrans and their contractors shall comply with the activity restrictions detailed in Caltrans 2010 Standard Specifications 13-4.03C(1). In addition, fueling, maintenance, storage and staging of vehicles and equipment shall be prohibited within waters of the State (e.g., gravel bars, seeps, ephemeral streams) and riparian areas.

12. Fueling, maintenance, and/or staging of individual equipment types within waters of the State or riparian areas may be authorized if Caltrans first prepares a plan for review and approval by Regional Water Board staff that:

    a. Identifies the specific piece of machinery that may require fueling, maintenance, and/or staging within waters of the State or riparian areas;

    b. Provides justification for the need to refuel, maintain, or stage within State waters or riparian areas. The justification shall describe why conducting the activity outside of jurisdictional waters is infeasible; and

    c. Includes a narrative of specific BMPs that shall be employed to prevent discharges to State waters and riparian areas.

13. Caltrans shall not use leaking vehicles or equipment within State waters or riparian areas.

14. Only 100-percent biodegradable erosion and sediment control products that will not entrap or harm wildlife shall be used. Photodegradable synthetic products are not considered biodegradable. If Caltrans finds that erosion control netting or products have entrapped or harmed wildlife, personnel shall remove the netting or product and replace it with wildlife-friendly biodegradable products. This condition does not prohibit the use of plastic sheeting used in water diversion or dewatering activities. Caltrans shall request approval from the Regional Water Board if an exception to this requirement is needed for a specific location.

15. Work in flowing or standing surface waters, unless otherwise proposed in the project description and approved by the Regional Water Board, is prohibited.

16. Non-stormwater discharges are prohibited unless the discharge is first approved by the Regional Water Board and in compliance with the Basin Plan. If dewatering of groundwater is necessary, then Caltrans shall use a method of water disposal other than disposal to ground or surface waters, such as land disposal. Groundwater disposed of to land shall not enter State waters. Alternatively, Caltrans may apply for coverage under the Low Threat Discharge Permit or an individual National Pollutant Discharge Elimination System (NPDES) Permit. If Caltrans applies for coverage under either of these permits, then discharge is prohibited until Caltrans has received notification of coverage under the respective permit.

17. Gravel bags used within State waters shall:

    a. Comply with Caltrans 2010 Standard Specifications sections 13-5.02G and 88-1.02F;

    b. Be immediately removed and replaced if the bags have developed or are developing holes or tears; and

    c. Be filled only with clean washed gravel.

    Exceptions to these criteria are subject to the review and acceptance of Regional Water Board staff.

18. This certification does not authorize drafting of surface waters.

19. Caltrans shall provide access to the Project construction site upon request by Regional Water Board staff.

20. Initial water pollution control training described in Caltrans 2010 Standard Specifications 13-1.01D(2), Training, shall apply to all Caltrans employees, contractors, and sub-contractors. Initial water pollution control training topics shall include Regional Water Board 401 certification and construction general permit requirements, identification of state waters and riparian areas, and violation avoidance and discharge reporting procedures.

21. Caltrans shall maintain logs of all Caltrans staff, contractors, and sub-contractors trained pursuant to the Caltrans 2010 Standard Specifications 13-1.01D(2). The logs shall include the names of trainees, training dates, and summary of the scope of training. Caltrans shall provide evidence of this documentation upon the request of the Regional Water Board.

22. If an unauthorized discharge to surface waters (including wetlands, rivers or streams) occurs, or any other threat to water quality arises as a result of Project implementation, the associated Project activities shall cease immediately until the threat to water quality is otherwise abated. If there is a discharge to State waters, the Regional Water Board shall be notified no more than 24 hours after the discharge occurs.

23. Uncured concrete shall not be exposed to State waters or surface waters that may discharge to State waters. Concrete sealants may be applied to the concrete surface where difficulty in excluding flow for a long period may occur. If concrete sealant is used, water shall be excluded from the site until the sealant is cured. If groundwater comes into contact with fresh concrete, it shall be prevented from flowing towards surface water.

24. Ground and surface water that has come into contact with fresh concrete, and all other wastewater, shall not be discharged to State waters or to a location where it may discharge to State waters; the wastewater shall be collected and re-used or disposed of in a manner approved by the Regional Water Board.

25. All imported fill material shall be clean and free of pollutants. All fill material shall be imported from a source that has the appropriate environmental clearances and permits. The reuse of low-level contaminated solids as fill on-site shall be performed in accordance with all State and Federal policies and established guidelines and must be submitted to the Regional Water Board for review and consideration of acceptance.

26. Caltrans shall provide a copy of this certification and State Water Resources Control Board (SWRCB) Order No. 2003-0017-DWQ (web link referenced below) to the contractor and all subcontractors conducting the work, and require that copies remain in their possession at the work site. Caltrans shall be responsible for work conducted by its contractor and subcontractors.

27. The validity of this certification is conditioned upon total payment of any fee required under title 23, California Code of Regulations, section 3833. The total application fee is $5,254. The Regional Water Board received $5,254 from Caltrans on December 7, 2015.

28. This certification will be subject to annual billing during the construction phase ("Annual Active Discharge Fee") and during the monitoring phase of the Project

("Annual Post Discharge Monitoring Fee"), per the current fee schedule, which can be found on our website: http://www.swrcb.ca.gov/northcoast/water_issues/programs/water_quality_certification.shtml. These fees will be automatically invoiced to Caltrans.

29. Caltrans shall notify the Regional Water Board upon Project construction completion to request termination of the Annual Active Discharge Fee and to receive a "Notice of Completion of Discharges Letter." If the Project is subject to the Annual Post Discharge Monitoring Fee, then Caltrans shall also notify the Regional Water Board at the end of the monitoring period to request termination of the fee and receive a "Notice of Project Complete Letter." Caltrans may be required to submit completion reports at the end of each of these phases. Regional Water Board staff may request site visits at the end of each Project phase to confirm Project status and compliance with this certification.

30. This certification action is not intended and shall not be construed to apply to any discharge from any activity involving a hydroelectric facility requiring a Federal Energy Regulatory Commission (FERC) license or an amendment to a FERC license unless the pertinent certification application was filed pursuant to title 23, California Code of Regulations, section 3855, subdivision (b) and the application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.

31. In the event of any violation or threatened violation of the conditions of this certification, the violation or threatened violation shall be subject to any remedies, penalties, process or sanctions as provided for under applicable state or federal law. For the purposes of section 401(d) of the Clean Water Act, the applicability of any state law authorizing remedies, penalties, process or sanctions for the violation or threatened violation constitutes a limitation necessary to assure compliance with the water quality standards and other pertinent requirements incorporated into this certification. In response to a suspected violation of any condition of this certification, the State Water Board may require the holder of any federal permit or license subject to this certification to furnish, under penalty of perjury, any technical or monitoring reports the State Water Board deems appropriate, provided that the burden, including costs, of the reports shall bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports. In response to any violation of the conditions of this certification, the Regional Water Board may add to or modify the conditions of this certification as appropriate to ensure compliance.

32. This certification action is subject to modification or revocation upon administrative or judicial review; including review and amendment pursuant to Water Code section 13330 and title 23, California Code of Regulations, section 3867.

33. In the event of any change in control of ownership of land presently owned or controlled by Caltrans, Caltrans shall notify the successor-in-interest of the existence of

this certification by letter and shall forward a copy of the letter to the following email address: NorthCoast@waterboards.ca.gov.

The successor-in-interest shall e-mail the Regional Water Board Executive Officer at: NorthCoast@waterboards.ca.gov to request authorization to discharge dredged or fill material under this certification. The request must contain the following:

a. Effective date of ownership change;
b. Requesting entity's full legal name;
c. The state of incorporation, if a corporation;
d. The address and phone number of contact person; and
e. A description of any changes to the project or confirmation that the successor-in-interest intends to implement the project as described in this certification.

34. Except as may be modified by any preceding conditions, all certification actions are contingent on:
    a. The discharge being limited, and all proposed revegetation, avoidance, minimization, and mitigation measures being completed, in strict compliance with Caltrans's project description and CEQA documentation, as approved herein;
    b. Caltrans shall construct the Project in accordance with the project described in the application and the findings above; and
    c. Compliance with all applicable water quality requirements and water quality control plans including the requirements of the Water Quality Control Plan for the North Coast Region (Basin Plan), and amendments thereto.

35. Any change in the design or implementation of the Project that would have a significant or material effect on the findings, conclusions, or conditions of this certification must be submitted to the Executive Officer of the Regional Water Board for prior review, consideration, and written concurrence. If the Regional Water Board is not notified of a significant alteration to the project, it will be considered a violation of this certification, and Caltrans may be subject to Regional Water Board enforcement actions.

36. The authorization of this certification for any dredge and fill activities expires five years from the date of this certification. Conditions and monitoring requirements outlined in this certification are not subject to the expiration date outlined above, and remain in full effect and are enforceable.

Conditions 2 and 3 are requirements for information and reports. Any requirement for a report made as a condition to this certification is a formal requirement pursuant to California Water Code section 13267, and failure or refusal to provide, or falsification of such required report is subject to civil liability as described in California Water Code, Section 13268.

The Regional Water Board may add to or modify the conditions of this certification, as appropriate, to implement any new or revised water quality standards and implementation plans adopted or approved pursuant to the Porter-Cologne Water Quality Control Act or section 303 of the Clean Water Act.

Please contact our staff Environmental Scientist, Brandon Stevens at (707) 576-2377, or via e-mail, at Brandon.Stevens@waterboards.ca.gov, if you have any questions.

Fred Blatt
for
Fred Blatt
2016.06.01
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Water Boards

Matthias St. John
Executive Officer

160601_BDS_dp_Hwy1_StormDamage Repair_401

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Environmental Protection Agency, Region 9 R9-WTR8-Mailbox@epa.gov
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