

San Francisco Bay Regional Water Quality Control Board

REVISED TENTATIVE ORDER NO. R2-2012-XXXX
NPDES NO. CA0038067

The following discharger and discharge points are subject to waste discharge requirements set forth in this Order.

Table 1. Discharger Information

Discharger	Sausalito-Marín City Sanitary District
Name of Facility	Sausalito-Marín City Sanitary District Wastewater Treatment Plant and its wastewater collection system
CIWQS Place Number	255802
Facility Address	1 East Road, Sausalito, CA 94965, Marin County
The U.S. Environmental Protection Agency (USEPA) and the Regional Water Quality Control Board have classified this discharge as a major discharge.	

Table 2. Discharge Location

Discharge Point	Effluent Description	Discharge Point Latitude	Discharge Point Longitude	Receiving Water
001	Secondary Treated Municipal Wastewater	37° 50' 36" N	122° 28' 34" W	Central San Francisco Bay

Table 3. Administrative Information

This Order was adopted by the Regional Water Quality Control Board on:	date
This Order shall become effective on:	January 1, 2013
This Order shall expire on:	December 31, 2017
The Discharger shall file a Report of Waste Discharge in accordance with Title 23, California Code of Regulations, as application for re-issuance of waste discharge requirements no later than:	July 1, 2017

I, Bruce H. Wolfe, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, San Francisco Bay Region, on the date indicated above.

Bruce H. Wolfe, Executive Officer

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I. FACILITY INFORMATION

The following facility is subject to the waste discharge requirements set forth in this Order:

Table 4. Facility Information

Discharger	Sausalito-Marín City Sanitary District
Name of Facility	Sausalito-Marín City Sanitary District Wastewater Treatment Plant and its wastewater collection system
Facility Address	1 East Road, Sausalito, CA 94965
CIWQS Place Number	255802
CIWQS Party Number	82886
Facility Contact, Title, and Phone	Robert Simmons, General Manager, (415) 332 - 0244
Mailing Address	Same as Facility Address
Type of Facility	Publicly Owned Treatment Works
Facility Design Flow	1.8 million gallons per day (MGD) (average daily dry weather flow) 6.0 MGD (secondary treatment capacity)
Service Area	Sausalito, Marin City (unincorporated), Tamalpais Community Service District, and Golden Gate National Recreation Area
Service Population	17,725

II. FINDINGS

The California Regional Water Quality Control Board, San Francisco Bay Region (hereinafter Regional Water Board), finds:

A. Background. Sausalito-Marín City Sanitary District (hereinafter Discharger) is currently discharging under Order No. R2-2007-0054 (CIWQS Regulatory Measure No. 330882), National Pollutant Discharge Elimination System (NPDES) Permit No. CA0038067. The Discharger submitted a Report of Waste Discharge dated April 2, 2012, and applied for an NPDES permit reissuance to discharge treated wastewater from its wastewater treatment plant (hereinafter Plant) to waters of the State and the United States. The discharge is also regulated under Regional Water Board Order No. R2-2007-0077 (NPDES Permit No. CA0038849), as amended by Order No. R2-2011-0012, which superseded all requirements on mercury and polychlorinated biphenyls (PCBs) from wastewater discharges. This Order does not affect the mercury and PCBs permit.

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and State laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

B. Facility Description and Discharge Location

1. Facility Description. The Plant provides secondary level treatment for domestic wastewater from the City of Sausalito, unincorporated Marin City, Tamalpais Community Service District, and the Golden Gate National Recreation Area (National Park Service). The Plant was constructed on a platform on the shoreline of San Francisco Bay just south of Sausalito city limits on National Park Service property (Attachment B). The population of the service area is approximately 18,000. From October 2007 through October 2011, the average dry weather flow

was 1.5 MGD and maximum daily wet weather flow was 6.6 MGD. The Plant has a maximum design flow capacity of 6.0 MGD, which is limited by fixed-film reactor treatment capacity. Wet weather conditions sometimes cause influent flow to exceed 6.0 MGD. Under these conditions, excess flow above 6.0 MGD is diverted from a primary clarifier directly to secondary clarifiers.

2. **Collection System.** The Discharger owns and operates seven pump stations and about 10 miles of sanitary sewer lines in the unincorporated areas of Marin City. About 69 miles of sanitary sewer lines convey wastewater to the Discharger's system from three satellite systems owned and operated independently by the City of Sausalito (27 miles), Tamalpais Community Service District (28 miles), and the National Park Service (14 miles). The collection systems owned by the Discharger and by the satellite agencies are covered by the Statewide General Waste Discharge Requirements for Sanitary Sewer Systems (Order No. 2006-0003-DWQ).
3. **Treatment Description.** Raw influent is treated with ferric chloride prior to being treated by primary clarification, secondary treatment through biological treatment using fixed-film reactors, secondary clarification, rotating disk screening, sand filtration, chlorination, and de-chlorination.

The influent enters the Plant at an energy dissipation box and then flows to the primary clarifier. The flow is then split between the two fixed-film reactors. Flow from the fixed-film reactors enters one of two secondary clarifiers. Up to 1.0 MGD of flow from the secondary clarifiers is then split between four sand filters for polishing. The polished wastewater is then recombined with the rest of the flow from the secondary clarifiers before entering the chlorine contact basin where the combined flow is chlorinated, de-chlorinated, and discharged to the Bay through a deep-water outfall. These steps are shown in the process flow diagram in Attachment C.

4. **Discharge Point.** The treated wastewater is discharged at Discharge Point No. 001 to Central San Francisco Bay through a submerged outfall equipped with a multi-port diffuser. The diffuser is 300 feet offshore at a 30-foot depth. It has 15 ports facing north and 15 ports facing south spaced six feet eight inches apart.
5. **Biosolids Management.** Primary and secondary sludge is thickened in the primary clarifier. The co-thickened sludge then enters the primary digester. The primary digester is heated, mixed, and dosed with ferric chloride. Digested sludge is then sent to a secondary digester, which is mixed but not heated. Sludge from the secondary digester passes through a screw press and the dewatered solids are trucked to Redwood Landfill and Recycling Center in Novato. Screw press filtrate is returned to the primary clarifier.
6. **Stormwater Discharge.** All stormwater in contact with equipment or wastewater at the Plant is collected and directed to the primary clarifier for treatment. The Discharger is covered under the State Water Board's statewide industrial storm water NPDES permit (NPDES General Permit No. CAS000001) for all parts of the Plant that do not drain to the primary clarifier.

C. Legal Authorities. This Order is issued pursuant to Clean Water Act (CWA) section 402 and implementing regulations adopted by USEPA, and California Water Code (CWC) chapter 5.5, division 7, commencing with section 13370. It serves as an NPDES permit for point source discharges from the Plant to surface waters. This Order also serves as Waste Discharge

Requirements (WDRs) pursuant to CWC article 4, chapter 4, division 7, commencing with section 13260.

- D. Background and Rationale for Requirements.** This Order is based on information submitted as part of the application, through monitoring and reporting programs, and other available information. The Fact Sheet (Attachment F), which contains background information and rationale for requirements of this Order, is hereby incorporated into this Order and constitutes part of the findings for this Order. Attachments A through E and G are also incorporated into this Order.
- E. California Environmental Quality Act (CEQA).** Under CWC section 13389, this action to adopt an NPDES permit is exempt from CEQA chapter 3.
- F. Technology-Based Effluent Limitations.** CWA section 301(b) and NPDES regulations at Title 40 of the Code of Federal Regulations section 122.44 (40 CFR 122.44) require that permits include conditions meeting applicable technology-based requirements, at minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Secondary Treatment Standards at 40 CFR 133. Further discussion of the technology-based effluent limitations is included in the Fact Sheet (Attachment F).
- G. Water Quality-Based Effluent Limitations (WQBELs).** CWA section 301(b) and 40 CFR 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. NPDES regulations at 40 CFR 122.44(d)(1)(i) mandate that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, WQBELs must be established using (1) USEPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion (WQC), such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in 40 CFR 122.44(d)(1)(vi).
- H. Water Quality Control Plan.** The *Water Quality Control Plan for the San Francisco Bay Basin* (hereinafter Basin Plan) is the Regional Water Board's master water quality control planning document. It designates beneficial uses and water quality objectives (WQOs) for waters of the State, including surface and groundwater. It also includes implementation programs to achieve WQOs. The Basin Plan was duly adopted by the Regional Water Board and approved by the State Water Board, the Office of Administrative Law, and USEPA. Requirements of this Order implement the Basin Plan. Basin Plan beneficial uses for Central San Francisco Bay are listed in the table below.

Table 5. Basin Plan Beneficial Uses

Receiving Water Name	Beneficial Uses
Central San Francisco Bay	Industrial Service Supply (IND) Industrial Process Supply (PROC) Commercial, and Sport Fishing (COMM) Shellfish Harvesting (SHELL) Estuarine Habitat (EST) Fish Migration (MIGR) Preservation of Rare and Endangered Species (RARE) Fish Spawning (SPWN) Wildlife Habitat (WILD) Water Contact Recreation (REC1) Non-Contact Water Recreation (REC2) Navigation (NAV)

The State Water Board’s *Water Quality Control Plan for Enclosed Bays and Estuaries—Part 1, Sediment Quality* became effective on August 25, 2009. This plan supersedes other narrative sediment quality objectives and establishes new sediment quality objectives and related implementation provisions for specifically defined sediments in most bays and estuaries.

- I. **National Toxics Rule (NTR) and California Toxics Rule (CTR).** USEPA adopted the NTR on December 22, 1992, and later amended it on May 4, 1995, and November 9, 1999. About 40 criteria in the NTR apply in California. On May 18, 2000, USEPA adopted the CTR, promulgating new toxics criteria for California and, in addition, incorporating the previously adopted NTR criteria that applied in the State. USEPA amended the CTR on February 13, 2001. These rules contain WQC for priority pollutants.
- J. **State Implementation Policy.** On March 2, 2000, the State Water Board adopted the *Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California* (hereinafter State Implementation Policy [SIP]). The SIP became effective on April 28, 2000, with respect to the priority pollutant criteria promulgated through the NTR and to the priority pollutant WQOs established in the Basin Plan. The SIP became effective on May 18, 2000, with respect to the priority pollutant criteria USEPA promulgated through the CTR. The State Water Board adopted amendments to the SIP on February 24, 2005, that became effective on July 13, 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.
- K. **Alaska Rule.** On March 30, 2000, USEPA revised its regulation that specifies when new and revised state and tribal water quality standards become effective for CWA purposes (65 Fed. Reg. 24641 [April 27, 2000], codified at 40 CFR 131.21). Under the revised regulation (also known as the Alaska Rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30, 2000, may be used for CWA purposes, whether or not approved by USEPA.
- L. **Stringency of Requirements for Individual Pollutants.** This Order contains both technology-based and water quality-based effluent limitations (WQBELs) for individual pollutants. The technology-based effluent limitations consist of restrictions on carbonaceous biochemical oxygen demand (CBOD), total suspended solids (TSS), and pH. These technology-based

limitations are discussed further in the Fact Sheet (Attachment F). This Order's technology-based pollutant restrictions on CBOD, TSS, and pH implement the minimum applicable federal technology-based requirements and are more stringent than the minimum federal technology-based requirements only as necessary to meet water quality standards.

In this Order, WQBELs implement Water Quality Objectives (WQOs) that protect beneficial uses. Both the beneficial uses and the WQOs have been approved pursuant to federal law and are the applicable federal water quality standards. To the extent that toxic pollutant WQBELs were derived from the CTR, the CTR is the applicable standard pursuant to 40 CFR 131.38. On May 18, 2000, USEPA approved the procedures for calculating individual WQBELs for priority pollutants based on the SIP. Most beneficial uses and WQOs contained in the Basin Plan were approved under State law and submitted to USEPA. Any WQOs and beneficial uses submitted to USEPA prior to May 30, 2000, but not approved by USEPA before that date, are nonetheless "applicable water quality standards for the purposes of the CWA" pursuant to 40 CFR 131.21(c)(1).

- M. Antidegradation Policy.** NPDES regulations at 40 CFR 131.12 require that state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16, which incorporates the federal antidegradation policy where the federal policy applies under federal law and requires that existing quality of waters be maintained unless degradation is justified based on specific findings. The Basin Plan implements, and incorporates by reference, both the State and federal antidegradation policies.
- N. Anti-Backsliding Requirements.** CWA sections 402(o)(2) and 303(d)(4) and 40 CFR 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require effluent limitations in a reissued permit to be as stringent as those in the previous order, with some exceptions where limitations may be relaxed.
- O. Endangered Species Act.** This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code sections 2050 to 2097) or the federal Endangered Species Act (16 U.S.C.A. sections 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the State. The Discharger is responsible for meeting all requirements of applicable State and federal law pertaining to threatened and endangered species.
- P. Monitoring and Reporting.** NPDES regulations at 40 CFR 122.48 require that all NPDES permits specify requirements for recording and reporting monitoring results. CWC sections 13267 and 13383 authorize the Regional Water Board to require technical and monitoring reports. The Monitoring and Reporting Program (MRP, Attachment E) establishes monitoring and reporting requirements to implement federal and State requirements.
- Q. Standard and Special Provisions.** Attachment D contains Federal Standard Provisions that apply to all NPDES permits in accordance with 40 CFR 122.41, and additional conditions applicable to specified categories of permits in accordance with 40 CFR 122.42. The Discharger must comply with all standard provisions and with those additional conditions that apply under 40 CFR 122.42. The Discharger must also comply with the Regional Standard Provisions provided in Attachment G.

The Regional Water Board has also included in this Order special provisions applicable to the Discharger. The Fact Sheet (Attachment F) provides rationales for the special provisions.

- R. Provisions and Requirements Implementing State Law.** None of the requirements in this Order are included to implement State law only.
- S. Notification of Interested Parties.** The Regional Water Board notified the Discharger and interested agencies and persons of its intent to prescribe WDRs for the discharge and provided them with an opportunity to submit written comments and recommendations. The Fact Sheet provides details of the notification.
- T. Consideration of Public Comment.** The Regional Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. The Fact Sheet provides details of the public hearing.

IT IS HEREBY ORDERED, that this Order supersedes Order No. R2-2007-0054, except for enforcement purposes, and, in order to meet the provisions contained in CWC Division 7 (commencing with section 13000) and regulations adopted thereunder, and the provisions of the federal Clean Water Act (CWA) and regulations and guidelines adopted thereunder, the Discharger shall comply with the requirements in this Order.

III. DISCHARGE PROHIBITIONS

- A.** Discharge of treated wastewater at a location or in a manner different from that described in this Order is prohibited.
- B.** Discharge at any point at which the treated wastewater does not receive an initial dilution of at least 84:1 is prohibited. Compliance shall be achieved by proper operation and maintenance of the discharge outfall to ensure that it (or its replacement, in whole or in part) is in good working order and is consistent with or can achieve better mixing than that described in the Fact Sheet (Attachment F). The Discharger shall address measures taken to ensure this in its application for permit reissuance.
- C.** The bypass of untreated or partially-treated wastewater to waters of the United States is prohibited, except as provided for in the conditions stated in Attachment D section I.G of this Order.

Blended wastewater is biologically-treated wastewater blended with wastewater diverted around biological treatment units or advanced treatment units. Such discharges are approved under the bypass conditions stated in 40 CFR 122.41(m)(4) when (1) the Discharger's peak wet weather influent flow volume exceeds 6.0 MGD, (2) the discharge complies with the effluent and receiving water limitations contained in this Order, and (3) the Discharger complies with Provision VI.C.5. Furthermore, the Discharger shall operate its facility as designed and in accordance with the Operation & Maintenance Manual for the facility. This means it shall optimize storage and use of equalization units and shall use the full capacity of the fixed-film reactors and sand filters. The Discharger shall report incidents of blended effluent discharges in routine monitoring reports and shall monitor this discharge as specified in the MRP (Attachment E).

- D.** The average dry weather effluent flow at Discharge Point No. 001, as measured at Monitoring Location EFF-001 as described in the MRP, shall not exceed 1.8 MGD. Average dry weather flow

shall be determined for compliance with this prohibition over three consecutive dry weather months each year.

- E. Any sanitary sewer overflow that results in a discharge of untreated or partially-treated wastewater to waters of the United States is prohibited.

IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

A. Effluent Limitations for Conventional and Non-Conventional Pollutants

- 1. Discharges at Discharge Point No. 001 shall comply with the following limitations:

Table 6. Conventional and Non-Conventional Pollutant Effluent Limitations

Parameter	Units	Effluent Limitations				
		Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
CBOD 5-day @ 20°C (CBOD ₅)	mg/L	25	40	---	---	---
Total Suspended Solids (TSS)	mg/L	30	45	---	---	---
CBOD ₅ and TSS percent removal ^[1]	%	85 minimum	---	---	---	---
Oil and Grease	mg/L	10	---	20	---	---
pH ^[2]	s.u.	---	---	---	6.0	9.0
Total Chlorine Residual ^[3]	mg/L	---	---	---	---	0.0

Unit Abbreviations:

mg/L = milligrams per liter
s.u. = standard units

^[1] 85 Percent Removal. The arithmetic mean of CBOD₅ at 20°C and TSS, by concentration, for effluent samples collected at EFF-001 (as described in the MRP) in each calendar month shall not exceed 15 percent of the arithmetic mean of the respective values, by concentration, for influent samples collected at INF-001 (as described in the MRP) at approximately the same times during the same period.

^[2] pH. If the Discharger monitors pH continuously, pursuant to 40 CFR 401.17, the Discharger shall be in compliance with the pH limitation specified herein provided that both of the following conditions are satisfied: (i) the total time during which the pH values are outside the required range of pH values shall not exceed 7 hours and 26 minutes in any calendar month; and (ii) no individual excursion from the range of pH values shall exceed 60 minutes.

^[3] Total Chlorine Residual. Effluent chlorine residual concentrations shall be monitored continuously or, at a minimum, every hour. The Discharger shall report for each day the maximum residual chlorine concentration observed following dechlorination using all measured values during that day. However, if monitoring continuously, for the purpose of mandatory minimum penalties required by CWC 13385(i), compliance shall be based only on discrete readings from the continuous monitoring every hour on the half hour. The Discharger shall retain continuous monitoring readings for at least three years. The Regional Water Board reserves the right to use all other continuous monitoring data for discretionary enforcement.

- 2. **Enterococcus Bacteria:** The geometric mean of the enterococcus bacteria concentration of all samples at Discharge Point No. 001 in a calendar month shall not exceed 35 colonies/100 mL.
- 3. **Fecal Coliform Bacteria:** The median of the fecal coliform bacteria density of all discharge samples collected at Discharge Point No. 001 within each calendar month shall not exceed 140 MPN/100 mL and the 90th percentile shall not exceed 400 MPN/100 mL.

B. Toxic Substances Effluent Limitations

Discharges at Discharge Point No. 001 shall comply with the following limitations:

Table 7. Toxic Pollutant Effluent Limitations

Constituent	Units	Effluent Limitations ^[1,2]	
		Average Monthly	Maximum Daily
Copper	µg/L	54	79
Zinc	µg/L	500	670
Cyanide	µg/L	18	47
Dioxin-TEQ	µg/L	1.4 x 10 ⁻⁸	2.8 x 10 ⁻⁸
Chlorodibromomethane	µg/L	340	680
Bis(2-Ethylhexyl)Phthalate	µg/L	55	100
Total Ammonia, as N	mg/L	180	380

Unit Abbreviations:

µg/L = micrograms per liter
mg/L = milligrams per liter

- ^[1] Limitations apply to the average concentration of all samples collected during the averaging period (daily = 24-hour period; monthly = calendar month).
- ^[2] All limitations for metals are expressed as total recoverable metals.

C. Whole Effluent Toxicity

1. Whole Effluent Acute Toxicity

- a. Discharges at Discharge Point No. 001 shall meet the following limits for acute toxicity (bioassays shall be conducted in compliance with MRP section V.A [Attachment E]):
 - (1) An eleven (11) – sample median value of not less than 90 percent survival; and
 - (2) An eleven (11) – sample 90th percentile value of not less than 70 percent survival.
- b. These acute toxicity limitations are further defined as follows:
 - (1) **11-sample median.** A bioassay test showing survival of less than 90 percent represents a violation of this effluent limit, if five or more of the past ten or less bioassay tests show less than 90 percent survival.
 - (2) **11-sample 90th percentile.** A bioassay test showing survival of less than 70 percent represents a violation of this effluent limit, if one or more of the past ten or less bioassay tests show less than 70 percent survival.

If the Discharger can demonstrate to the satisfaction of the Executive Officer that toxicity exceeding the levels cited above is caused by ammonia and that the ammonia in the discharge complies with the ammonia effluent limits, then such toxicity shall not constitute a violation of this effluent limitation.

- c. Bioassays shall be performed using the most up-to-date USEPA protocols and species as specified in MRP section V.A.

2. Whole Effluent Chronic Toxicity

The discharge shall not contain chronic toxicity at a level that would cause or contribute to toxicity in the receiving water. Chronic toxicity is a detrimental biological effect of growth rate, reproduction, fertilization success, larval development, or any other relevant measure of the health of an organism population or community. Compliance with this limit shall be determined by analysis of indicator organisms and toxicity tests. Compliance shall be measured at Discharge Point 001 as described in the MRP.

V. RECEIVING WATER LIMITATIONS

- A. The discharge of waste shall not cause the following conditions to exist in waters of the State:
1. Floating, suspended, or deposited macroscopic particulate matter or foams;
 2. Bottom deposits or aquatic growths to the extent that such deposits or growths cause nuisance or adversely affect beneficial uses;
 3. Alteration of temperature, turbidity, or apparent color beyond present natural background levels;
 4. Visible, floating, suspended, or deposited oil or other products of petroleum origin; and
 5. Toxic or other deleterious substances to be present in concentrations or quantities that cause deleterious effects on wildlife, waterfowl, or other aquatic biota, or render any of these unfit for human consumption, either at levels created in the receiving waters or as a result of biological concentration.
- B. The discharge of waste shall not cause the following limits to be exceeded in waters of the State within 1 foot of the water surface:
1. Dissolved Oxygen 5.0 mg/L, minimum
Furthermore, the median dissolved oxygen concentration for any three consecutive months shall not be less than 80% of the dissolved oxygen content at saturation. When natural factors cause concentrations less than that specified above, the discharge shall not cause further reduction in ambient dissolved oxygen concentrations.
 2. Dissolved Sulfide Natural background levels
 3. pH The pH shall not be depressed below 6.5 or raised above 8.5.
The discharge shall not cause changes greater than 0.5 pH units in normal ambient pH levels.
 4. Nutrients Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses.

- C. The discharge shall not cause a violation of any particular water quality standard for receiving waters adopted by the Regional Water Board or the State Water Board as required by the CWA and regulations adopted thereunder. If more stringent applicable water quality standards are promulgated or approved pursuant to CWA section 303, or amendments thereto, the Regional Water Board may revise and modify this Order in accordance with such more stringent standards.

VI. PROVISIONS

A. Standard Provisions

1. **Federal Standard Provisions.** The Discharger shall comply with the Federal Standard Provisions in Attachment D of this Order.
2. **Regional Standard Provisions.** The Discharger shall comply with all applicable items of the Regional Standard Provisions and Monitoring and Reporting Requirements (Supplement to Attachment D) for NPDES Wastewater Discharge Permits (Attachment G).

B. MRP Requirements

The Discharger shall comply with the MRP (Attachment E) and future revisions thereto, including applicable sampling and reporting requirements in the standard provisions listed in Provision VI.A above.

C. Special Provisions

1. Reopener Provisions

The Regional Water Board may modify or reopen this Order prior to its expiration date in any of the following circumstances as allowed by law:

- a. If present or future investigations demonstrate that the discharges governed by this Order have or will have a reasonable potential to cause or contribute to, or will cease to have, adverse impacts on water quality or beneficial uses of the receiving waters.
- b. If new or revised WQOs or total maximum daily loads (TMDLs) come into effect for the San Francisco Bay Estuary and contiguous water bodies (whether statewide, regional, or site-specific). In such cases, effluent limitations in this Order will be modified as necessary to reflect updated WQOs and waste load allocations in TMDLs. Adoption of the effluent limitations contained in this Order is not intended to restrict in any way future modifications based on legally adopted WQOs or TMDLs or as otherwise permitted under federal regulations governing NPDES permit modifications.
- c. If translator, dilution, or other water quality studies provide a basis for determining that a permit condition should be modified.
- d. If State Water Board precedential decisions, new policies, new laws, or new regulations on chronic toxicity or total chlorine residual become available.

- e. If an administrative or judicial decision on a separate NPDES permit or WDRs addresses requirements similar to this discharge.
- f. If the Discharger requests adjustments in effluent limits due to the implementation of a stormwater diversion pursuant to the Municipal Regional Stormwater Permit (Order No. R2-2009-0074) for redirecting dry weather and first flush discharges from the storm drain system to the sanitary sewer system as a stormwater pollutant control strategy.
- g. Or as otherwise authorized by law.

The Discharger may request permit modification based on any of the circumstances described above. With any such request, the Discharger shall include antidegradation and anti-backsliding analyses.

2. Effluent Characterization Study and Report

a. Study Elements

The Discharger shall continue to characterize and evaluate discharge from the following discharge points to verify that the “no” or “cannot determine” reasonable potential analysis conclusions of this Order remain valid and to inform the next permit reissuance. The Discharger shall collect representative samples of the discharge at Discharge Point EFF-001 once per calendar year.

The samples shall be analyzed for the priority pollutants listed in Table C of the Regional Standard Provisions (Attachment G), except for those priority pollutants with effluent limitations where the MRP already requires monitoring. Compliance with this requirement shall be achieved in accordance with the specifications of Regional Standard Provisions sections III.A.1 and III.A.2.

The Discharger shall evaluate on an annual basis if concentrations of any of these priority pollutants significantly increase over past performance. The Discharger shall investigate the cause of such increase. The investigation may include, but need not be limited to, an increase in monitoring frequency, monitoring of internal process streams, and monitoring of influent sources. The Discharger shall establish remedial measures addressing any increase resulting in Reasonable Potential to cause or contribute to an excursion above applicable water quality objectives. This requirement may be satisfied through identification of the constituent as a “pollutant of concern” in the Discharger’s Pollutant Minimization Program, described in Provision VI.C.3.

b. Reporting Requirements

i. Routine Reporting

The Discharger shall, within 30 days of receipt of analytical results, report in the transmittal letter for the appropriate monthly self-monitoring report the following:

- a. Indication that a sample or samples for this characterization study was or were collected; and

- b. Identity of priority pollutants detected at or above applicable water quality criteria (see Fact Sheet [Attachment F] Table F-9 for the criteria), together with the detected concentrations of those pollutants.

ii. Annual Reporting

The Discharger shall provide a summary of the annual data evaluation and, if applicable, source investigation in the annual self-monitoring report.

iii. Final Report

The Discharger shall submit a final report that presents all these data to the Regional Water Board no later than July 1, 2017. The final report shall be submitted with the application for permit reissuance.

3. Best Management Practices and Pollutant Minimization Program

- a. The Discharger shall continue to improve, in a manner acceptable to the Executive Officer, its existing Pollutant Minimization Program to promote minimization of pollutant loadings to the Plant and therefore to the receiving waters.
- b. The Discharger shall submit an annual report, acceptable to the Executive Officer, no later than February 28 of each calendar year. Each annual report shall include at least the following information:
 - (1) *A brief description of the Plant, Plant processes and service area.*
 - (2) *A discussion of the current pollutants of concern.* Periodically, the Discharger shall analyze its own situation to determine which pollutants are currently a problem and which pollutants may be potential future problems. This discussion shall include the reasons for choosing the pollutants.
 - (3) *Identification of sources for the pollutants of concern.* This discussion shall include how the Discharger intends to estimate and identify sources of the pollutants. The Discharger shall also identify sources or potential sources not directly within the ability or authority of the Discharger to control, such as pollutants in the potable water supply and air deposition.
 - (4) *Identification of tasks to reduce the sources of the pollutants of concern.* This discussion shall identify and prioritize tasks to address the Discharger's pollutants of concern. The Discharger may implement the tasks by itself or participate in group, regional, or national tasks that will address its pollutants of concern. The Discharger is strongly encouraged to participate in group, regional, or national tasks that will address its pollutants of concern whenever it is efficient and

appropriate to do so. A time line shall be included for the implementation of each task.

- (5) *Outreach to employees.* The Discharger shall inform employees about the pollutants of concern, potential sources, and how they might be able to help reduce the discharge of these pollutants of concern into the treatment facilities. The Discharger may provide a forum for employees to provide input.
- (6) *Continuation of Public Outreach Program.* The Discharger shall prepare a public outreach program to communicate pollution prevention to its service area. Outreach may include participation in existing community events such as county fairs, initiating new community events such as displays and contests during Pollution Prevention Week, conducting school outreach programs, conducting plant tours, and providing public information in newspaper articles or advertisements, radio or television stories or spots, newsletters, utility bill inserts, and web site. Information shall be specific to the target audiences. The Discharger shall coordinate with other agencies as appropriate.
- (7) *Discussion of criteria used to measure Pollutant Minimization Program and task effectiveness.* The Discharger shall establish criteria to evaluate the effectiveness of its Pollutant Minimization Program. This section shall discuss the specific criteria used to measure the effectiveness of each of the tasks in sections VI.C.3.b(3), (4), (5), and (6).
- (8) *Documentation of efforts and progress.* This discussion shall detail all of the Discharger's Pollutant Minimization Program activities during the reporting year.
- (9) *Evaluation of Pollutant Minimization Program and task effectiveness.* This Discharger shall use the criteria established in section VI.C.3.b.(7) to evaluate the Program's and tasks' effectiveness.
- (10) *Identification of specific tasks and time schedules for future efforts.* Based on the evaluation, the Discharger shall detail how it intends to continue or change its tasks in order to more effectively reduce the amount of pollutants to the treatment plant, and subsequently in its effluent.

c. Pollutant Minimization Program for Pollutants with Effluent Limitations

The Discharger shall develop and conduct a Pollutant Minimization Program as further described below when there is evidence that a priority pollutant is present in the effluent above an effluent limitation (e.g., sample results reported as DNQ when the effluent limitation is less than the MDL, sample results from analytical methods more sensitive

than those methods required by this Order, presence of whole effluent toxicity, health advisories for fish consumption, results of benthic or aquatic organism tissue sampling) and either:

- (1) A sample result is reported as DNQ and the effluent limitation is less than the RL; or
- (2) A sample result is reported as ND and the effluent limitation is less than the MDL, using SIP definitions.

d. Pollutant Minimization Program Submittals for Pollutants with Effluent Limitations

If triggered by the reasons in section VI.C.3.c, above, the Discharger's Pollutant Minimization Program shall include, but not be limited to, the following actions and submittals acceptable to the Regional Water Board:

- (1) Annual review and semi-annual monitoring of potential sources of the reportable priority pollutants, which may include fish tissue monitoring and other bio-uptake sampling, or alternative measures approved by the Executive Officer when it is demonstrated that source monitoring is unlikely to produce useful analytical data;
- (2) Quarterly monitoring for the reportable priority pollutants in the influent to the wastewater treatment system, or an alternative measures approved by the Executive Officer, when it is demonstrated that influent monitoring is unlikely to produce useful analytical data;
- (3) Submittal of a control strategy designed to proceed toward the goal of maintaining concentrations of the reportable priority pollutants in the effluent at or below the effluent limitation;
- (4) Implementation of appropriate cost-effective control measures for the reportable priority pollutants, consistent with the control strategy; and
- (5) Annual report required by section VI.C.3.b above, shall specifically address the following items:
 - (a) All Pollutant Minimization Program monitoring results for the previous year;
 - (b) List of potential sources of the reportable priority pollutants;
 - (c) Summary of all actions undertaken pursuant to the control strategy; and
 - (d) Description of actions to be taken in the following year.

4. Special Provisions for POTWs

a. Biosolids Management Practices

- (1) All biosolids shall be disposed of, managed or reused in a municipal solid waste landfill, through land application, as a Class A compost, through a waste to energy facility, or other recognized and approved technology, disposed of in a sludge-only landfill or fired in a sewage sludge incinerator in accordance with 40 CFR Part 503.

- (2) Biosolids treatment, storage and disposal or reuse shall not create a nuisance, such as objectionable odors or flies, or result in groundwater contamination.
- (3) The biosolids treatment and storage site shall have facilities adequate to divert surface runoff from adjacent areas, to protect boundaries of the site from erosion, and to prevent any conditions that would cause drainage from the materials in the temporary storage site. Adequate protection is defined as protection from at least a 100-year storm and protection from the highest possible tidal stage that may occur.
- (4) Biosolids disposed of in a municipal solid waste landfill shall meet the requirements of 40 CFR Part 258. In the annual Self-Monitoring Report, the Discharger shall include the amount of biosolids disposed and the landfill to which it was sent.
- (5) This Order does not authorize permanent onsite biosolids storage or disposal. A Report of Waste Discharge shall be filed and the site brought into compliance with all applicable regulations prior to commencement of any such activity.

b. Sanitary Sewer Overflows and Sewer System Management Plan

The Discharger's collection systems are part of the facility subject to this Order. As such, the Discharger shall properly operate and maintain its collection systems (Attachment D, Federal Standard Provisions—Permit Compliance, subsection I.D). The Discharger shall report any noncompliance (Attachment D, Federal Standard Provision—Reporting, subsections V.E.1 and V.E.2) and mitigate any discharge from the Discharger's force mains in violation of this Order (Attachment D, Federal Standard Provisions—Permit Compliance, subsection I.C).

The General Waste Discharge Requirements for Collection System Agencies (General Collection System WDRs), Order No. 2006-0003 DWQ, has requirements for operation and maintenance of collection systems and for reporting and mitigating sanitary sewer overflows. While the Discharger must comply with both the General Collection System WDRs and this Order, the General Collection System WDRs more clearly and specifically stipulate requirements for operation and maintenance, and for reporting and mitigating sanitary sewer overflows.

Implementation of the General Collection System WDRs requirements for proper operation and maintenance and mitigation of sanitary sewer overflows will satisfy the corresponding federal NPDES requirements specified in Attachment D (as supplemented by Attachment G) of this Order. Following notification and reporting requirements in the General Collection System WDRs will satisfy NPDES reporting requirements specified in Attachment D (as supplemented by Attachment G) of the Order for sanitary sewer overflows from the collection system upstream of the Plant boundaries. Attachments D and G of this Order specify reporting requirements for unauthorized discharges from anywhere within the Plant downstream of the Plant boundaries.

5. Other Special Provisions

a. Specific Tasks to Reduce Blending

The Discharger shall implement the following tasks to reduce blending:

Table 8. Specific Tasks to Reduce Blending

Task	Compliance Date
<p>1. Marin City Collection System Improvement Workplan. The Discharger shall submit a workplan for rehabilitation of prioritized gravity sewers and manholes owned and operated by the Discharger within the Marin City collection system to be performed during the permit term. The workplan shall include the projects identified in the Discharger’s March 28, 2012, Utility Analysis, which consists of rehabilitation or replacement of approximately 12,000 feet of sewer mains in the Marin City collection system and rehabilitation of approximately 900 feet of a 24-inch gravity sewer interceptor. Another project may be substituted for one or both of these projects but only if the substitute project will achieve essentially the same intended purpose and outcome of the original project(s). The workplan shall estimate the anticipated reduction in blending volume and number of blending events to result from the improvements.</p>	<p>January 1, 2014</p>
<p>2. Progress Reports on Marin City Collection System Improvement Projects. The Discharger shall report the number and length of Marin City sewer mains, gravity sewer interceptors, and collection system pump stations repaired or replaced during the previous year. The Discharger shall also report projects to be completed in the coming year.</p>	<p>Annually due November 1, starting November 1, 2013</p>
<p>3. Progress Reports on Tributary Collection System Agency Collection System Improvement Projects. The Discharger shall request information from tributary collection system agencies regarding the number and length of sewer mains, gravity sewer interceptors, and collection system pump stations repaired or replaced during the previous year. The Discharger shall also request information regarding projects to be completed in the coming year. The Discharger shall report the information it receives.</p>	<p>Annually due November 1, starting November 1, 2013</p>
<p>4. Plant Improvements Workplan. The Discharger shall submit a workplan for Plant improvement projects to reduce blending to be completed during the permit term. The workplan shall include the projects identified in the Discharger’s March 28, 2012, Utility Analysis, which consist of upgrading the fixed-film reactor pumps and installing a 600,000-gallon storage tank to help reduce peak flows. Completion of these projects shall be contingent upon approvals from the National Park Service, the State Lands Commission, and the Bay Conservation and Development Commission; the availability of sufficient funds; and the Discharger finding overriding considerations for any unavoidable significant impacts pursuant to the California Environmental Quality Act. Another project may be substituted for one or both of these projects but only if the substitute project will achieve essentially the same intended purpose and outcome of the original project(s). The workplan shall estimate the anticipated reduction in blending volume and number of blending events to result from the improvements.</p>	<p>January 1, 2014</p>
<p>5. Progress Reports on Plant Improvements. The Discharger shall report on the status of Plant improvement projects completed during the previous year. The Discharger shall also report on the status of projects to be completed in the coming year.</p>	<p>Annually due November 1, starting November 1, 2013</p>

Task	Compliance Date
<p>6. Private Sewer Lateral Ordinance Development. For the Marin City collection system, the Discharger shall develop proposed revisions to its sewer use ordinance to require inspection of private sewer laterals for homeowners upon change of property ownership. The Discharger shall submit the proposed revisions to its Board of Directors for consideration. The Discharger shall also encourage the tributary collection system agencies to develop similar sewer use ordinances.</p>	<p>June 1, 2013</p>
<p>7. Private Sewer Lateral Ordinance Status. The Discharger shall report the status of proposed lateral inspection ordinances within its service area.</p>	<p>Annually due November 1, starting November 1, 2013</p>
<p>8. No Feasible Alternatives Analysis (Utility Analysis). If the Discharger seeks to continue to bypass peak wet weather flows around the secondary treatment units based on 40 CFR 122.41(m)(4)(i)(A)-(C), it shall conduct a Utility Analysis that contains all elements described in USEPA’s proposed guidance <i>NPDES Permit Requirements for Peak Wet Weather Discharges from Publicly Owned Treatment Works Treatment Plants Serving Separate Sanitary Sewer Collection Systems</i> (December 2005, or the most recent version). In addressing these elements, the Utility Analysis shall specifically contain an alternatives analysis for blending reduction to evaluate strategies to further reduce blending through capital improvements. The analysis shall identify all feasible alternatives and explain why infeasible alternatives are infeasible. The analysis shall account for tributary collection system agency efforts to reduce infiltration and inflow to the extent that information is available. The Discharger shall select a preferred alternative strategy based on factors including, but not limited to, the need to blend (considering the effectiveness of the collection system and treatment plant improvement projects), the alternative’s foreseeable impact on the need to blend (i.e., estimated effect on blending volumes and duration), and the alternative’s estimated cost relative to the Discharger’s ability to finance the cost. (One means to assess a community’s ability to fund wet weather improvements is to consult USEPA’s CSO Guidance for Financial Capability Assessment and Schedule Development, USEPA Publication Number 832-B-97-004.) The Utility Analysis shall include a feasible timeline for steps leading to implementation of the preferred alternative strategy. The primary purposes of the Utility Analysis are to demonstrate that there are currently no feasible alternatives to blending (i.e., all feasible actions that could have been implemented have been implemented) and to identify all feasible actions that can be implemented within the next permit reissuance cycle.</p>	<p>With Report of Waste Discharge due July 1, 2017</p>

b. Copper Action Plan

The Discharger shall implement pretreatment, source control, and pollution prevention for copper in accordance with the following tasks and time schedule:

Table 9. Copper Action Plan

Task	Compliance Date
<p>1. Review Potential Copper Sources The Discharger shall submit an inventory of potential copper sources to the Plant.</p>	<p><i>Completed.</i> The Discharger submitted a letter on November 28, 2008, documenting no sources of copper identified.</p>

<p>2. Implement Copper Control Program The Discharger shall submit a plan for and begin implementation of a program to reduce copper sources identified in Task 1. For publicly owned treatment works, the plan shall consist, at a minimum, of the following elements:</p> <ul style="list-style-type: none"> a. Provide education and outreach to the public (e.g., focus on proper pool and spa maintenance and plumbers' roles in reducing corrosion). b. If corrosion is determined to be a significant copper source, work cooperatively with local water purveyors to reduce and control water corrosivity, as appropriate, and ensure that local plumbing contractors implement best management practices to reduce corrosion in pipes. c. Educate plumbers, designers, and maintenance contractors for pools and spas to encourage best management practices that minimize copper discharges. 	<p><i>Completed.</i></p>
<p>3. Implement Additional Measures If the Regional Water Board notifies the Discharger that the three-year rolling mean dissolved copper concentration of the receiving water exceeds 2.2 µg/L, then within 90 days of the notification, the Discharger shall evaluate its effluent copper concentration trend and, if it is increasing, develop and begin implementation of additional measures to control copper discharges. The Discharger shall report on the progress and effectiveness of actions taken, together with a schedule for actions to be taken in the next 12 months.</p>	<p>With annual pollution prevention report due February 28 following 90 days after notification</p>
<p>4. Undertake Studies to Reduce Copper Pollutant Impact Uncertainties The Discharger shall submit an updated study plan and schedule to conduct, or cause to be conducted, technical studies to investigate possible copper sediment toxicity and technical studies to investigate sublethal effects on salmonids. Specifically, the Discharger shall include the manner in which the above will be accomplished and describe the studies to be performed with an implementation schedule. To satisfy this requirement, dischargers may collaborate and conduct these studies as a group.</p>	<p><i>Completed.</i></p>
<p>5. Report Status of Copper Control Program The Discharger shall submit an annual report documenting copper control program implementation and addressing the effectiveness of the actions taken, including any additional copper controls required by Task 3, above, together with a schedule for actions to be taken in the next 12 months. Additionally, the Discharger shall report the findings and results of the studies completed, planned, or in progress under Task 4. Regarding the Task 4 studies, dischargers may collaborate and provide this information in a single report to satisfy this requirement for an entire group.</p>	<p>With annual pollution prevention report due February 28, 2013</p>

c. Cyanide Action Plan

The Discharger shall implement monitoring and surveillance, pretreatment, source control and pollution prevention for cyanide in accordance with the following tasks and time schedule:

Table 10. Cyanide Action Plan

Task	Compliance Date
<p>1. Review Potential Cyanide Sources The Discharger shall submit an inventory of potential cyanide sources to the Plant. If no cyanide sources are identified, Tasks 2 and 3 are not required, unless the Discharger receives a request to discharge detectable levels of cyanide to the sewer. If so, the Discharger shall notify the Executive Officer and implement Tasks 2 and 3.</p>	<p><i>Completed.</i> The Discharger submitted a letter November 28, 2008 documenting no sources of cyanide identified.</p>
<p>2. Implement Cyanide Control Program The Discharger shall submit a plan and begin implementation of a program to minimize cyanide discharges to its treatment plant consisting, at a minimum, of the following elements:</p>	<p>With annual pollution prevention report due February 28, 2013</p>

Task	Compliance Date
<p>a. Inspect each potential source to assess the need to include that contributing source in the control program.</p> <p>b. Inspect contributing sources included in the control program annually. Inspection elements may be based on USEPA guidance, such as the Industrial User Inspection and Sampling Manual for POTWs (EPA 831-B-94-01).</p> <p>c. Develop and distribute educational materials to contributing sources and potential contributing sources regarding the need to prevent cyanide discharges.</p> <p>d. Prepare an emergency monitoring and response plan to be implemented if a significant cyanide discharge occurs.</p> <p>For purposes of this Order, a “significant cyanide discharge” is occurring if cyanide is found in the Plant’s influent above 33 µg/L.</p>	
<p>3. Implement Additional Cyanide Control Measures</p> <p>If the Regional Water Board notifies the Discharger that ambient monitoring shows cyanide concentrations are 1 µg/L or higher in the main body of San Francisco Bay, then within 90 days of the notification, the Discharger shall commence actions to identify and abate cyanide sources responsible for the elevated ambient concentrations, and shall report on the progress and effectiveness of actions taken, together with a schedule for actions to be taken in the next 12 months.</p>	<p>With next annual pollution prevention report due February 28 (at least 90 days following notification)</p>
<p>4. Report Status of Cyanide Control Program</p> <p>The Discharger shall submit an annual report documenting cyanide control program implementation and addressing the effectiveness of actions taken, including any additional cyanide controls required by Task 3, above, together with a schedule for actions to be taken in the next 12 months.</p>	<p>With annual pollution prevention report due February 28 each year</p>

VII.COMPLIANCE DETERMINATION

Compliance with effluent limitations for priority pollutants shall be determined using sample reporting protocols defined in Attachment A—Definitions, the MRP (Attachment E), Fact Sheet section VI, and the Regional Standard Provisions (Attachment G). For purposes of reporting and administrative enforcement by the Regional and State Water Boards, the Discharger shall be deemed out of compliance with effluent limitations if the concentration of the priority pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reporting level (RL).

ATTACHMENT A – DEFINITIONS

Arithmetic Mean (μ)

Also called the average, is the sum of measured values divided by the number of samples. For ambient water concentrations, the arithmetic mean is calculated as follows:

$$\text{Arithmetic mean} = \mu = \Sigma x / n \quad \text{where: } \Sigma x \text{ is the sum of the measured ambient water concentrations, and } n \text{ is the number of samples.}$$

Average Monthly Effluent Limitation (AMEL)

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

Average Weekly Effluent Limitation (AWEL)

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

Bioaccumulative

Those substances taken up by an organism from its surrounding medium through gill membranes, epithelial tissue, or from food and subsequently concentrated and retained in the body of the organism.

Carcinogenic

Carcinogenic pollutants are substances that are known to cause cancer in living organisms.

Coefficient of Variation (CV)

CV is a measure of the data variability and is calculated as the estimated standard deviation divided by the arithmetic mean of the observed values.

Daily Discharge

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in this Order), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

Detected, but Not Quantified (DNQ)

DNQ are those sample results less than the RL, but greater than or equal to the laboratory's MDL.

Dilution Credit

Dilution Credit is the amount of dilution granted to a discharge in the calculation of a water quality-based effluent limitation, based on the allowance of a specified mixing zone. It is calculated from the dilution ratio or determined through conducting a mixing zone study or modeling of the discharge and receiving water.

Effluent Concentration Allowance (ECA)

ECA is a value derived from the water quality criterion/objective, dilution credit, and ambient background concentration that is used, in conjunction with the coefficient of variation for the effluent monitoring data, to calculate a long-term average (LTA) discharge concentration. The ECA has the same meaning as waste load allocation (WLA) as used in USEPA guidance (Technical Support Document For Water Quality-based Toxics Control, March 1991, second printing, EPA/505/2-90-001).

Enclosed Bays

Enclosed Bays means indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between the headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of San Francisco Bay. Enclosed bays include, but are not limited to, Humboldt Bay, Bodega Harbor, Tomales Bay, Drake's Estero, San Francisco Bay, Morro Bay, Los Angeles-Long Beach Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay. Enclosed bays do not include inland surface waters or ocean waters.

Estimated Chemical Concentration

The estimated chemical concentration that results from the confirmed detection of the substance by the analytical method below the ML value.

Estuaries

Estuaries means waters, including coastal lagoons, located at the mouths of streams that serve as areas of mixing for fresh and ocean waters. Coastal lagoons and mouths of streams that are temporarily separated from the ocean by sandbars shall be considered estuaries. Estuarine waters shall be considered to extend from a bay or the open ocean to a point upstream where there is no significant mixing of fresh water and seawater. Estuarine waters include, but are not limited to, the Sacramento-San Joaquin Delta, as defined in California Water Code section 12220, Suisun Bay, Carquinez Strait downstream to the Carquinez Bridge, and appropriate areas of the Smith, Mad, Eel, Noyo, Russian, Klamath, San Diego, and Otay rivers. Estuaries do not include inland surface waters or ocean waters.

Inland Surface Waters

All surface waters of the State that do not include the ocean, enclosed bays, or estuaries.

Instantaneous Maximum Effluent Limitation

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

Instantaneous Minimum Effluent Limitation

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

Maximum Daily Effluent Limitation (MDEL)

The highest allowable daily discharge of a pollutant, over a calendar day (or 24-hour period). For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the arithmetic mean measurement of the pollutant over the day.

Median

The middle measurement in a set of data. The median of a set of data is found by first arranging the measurements in order of magnitude (either increasing or decreasing order). If the number of measurements (n) is odd, then the median = $X_{(n+1)/2}$. If n is even, then the median = $(X_{n/2} + X_{(n/2)+1})/2$ (i.e., the midpoint between the $n/2$ and $n/2+1$).

Method Detection Limit (MDL)

MDL is the minimum concentration of a substance that can be measured and reported with 99 percent confidence that the analyte concentration is greater than zero, as defined in title 40 of the Code of Federal Regulations (40 CFR), Part 136, Attachment B, revised as of July 3, 1999.

Minimum Level (ML)

ML is the concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

Mixing Zone

Mixing Zone is a limited volume of receiving water that is allocated for mixing with a wastewater discharge where water quality criteria can be exceeded without causing adverse effects to the overall water body.

Not Detected (ND)

Sample results less than the laboratory's MDL.

Ocean Waters

The territorial marine waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. Discharges to ocean waters are regulated in accordance with the State Water Board's California Ocean Plan.

Persistent Pollutants

Persistent pollutants are substances for which degradation or decomposition in the environment is nonexistent or very slow.

Pollutant Minimization Program (PMP)

PMP means waste minimization and pollution prevention actions that include, but are not limited to, product substitution, waste stream recycling, alternative waste management methods, and education of the public and businesses. The goal of the PMP shall be to reduce all potential sources of a priority pollutant(s) through pollutant minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the water quality-based effluent limitation. Pollution prevention measures may be particularly appropriate for persistent bioaccumulative priority pollutants where there is evidence that beneficial uses are being impacted. The Regional Water Board may consider cost effectiveness when establishing the requirements of a PMP. The completion and implementation of a

Pollution Prevention Plan, if required pursuant to California Water Code section 13263.3(d), shall be considered to fulfill the PMP requirements.

Pollution Prevention

Pollution prevention means any action that causes a net reduction in the use or generation of a hazardous substance or other pollutant that is discharged into water and includes, but is not limited to, input change, operational improvement, production process change, and product reformulation (as defined in California Water Code section 13263.3). Pollution prevention does not include actions that merely shift a pollutant in wastewater from one environmental medium to another environmental medium, unless clear environmental benefits of such an approach are identified to the satisfaction of the State or Regional Water Board.

Reporting Level (RL)

RL is the ML (and its associated analytical method) chosen by the Discharger for reporting and compliance determination from the MLs included in this Order. The MLs included in this Order correspond to approved analytical methods for reporting a sample result that are selected by the Regional Water Board either from Appendix 4 of the SIP in accordance with section 2.4.2 of the SIP or established in accordance with section 2.4.3 of the SIP. The ML is based on the proper application of method-based analytical procedures for sample preparation and the absence of any matrix interferences. Other factors may be applied to the ML depending on the specific sample preparation steps employed. For example, the treatment typically applied in cases where there are matrix-effects is to dilute the sample or sample aliquot by a factor of ten. In such cases, this additional factor must be applied to the ML in the computation of the RL.

Satellite Collection System

The portion, if any, of a sanitary sewer system owned or operated by a different public agency than the agency that owns and operates the wastewater treatment facility that a sanitary sewer system is tributary to.

Source of Drinking Water

Any water designated as municipal or domestic supply (MUN) in a Regional Water Board Basin Plan.

Standard Deviation (σ)

Standard Deviation is a measure of variability that is calculated as follows:

$$\sigma = \left(\frac{\sum[(x - \mu)^2]}{(n - 1)} \right)^{0.5}$$

where:

x is the observed value;

μ is the arithmetic mean of the observed values; and

n is the number of samples.

Toxicity Reduction Evaluation (TRE)

TRE is a study conducted in a step-wise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.)

ATTACHMENT B – FACILITY MAP

Figure B-1. Facility Location Topographic Map



Sausalito-Marin City Sanitary District



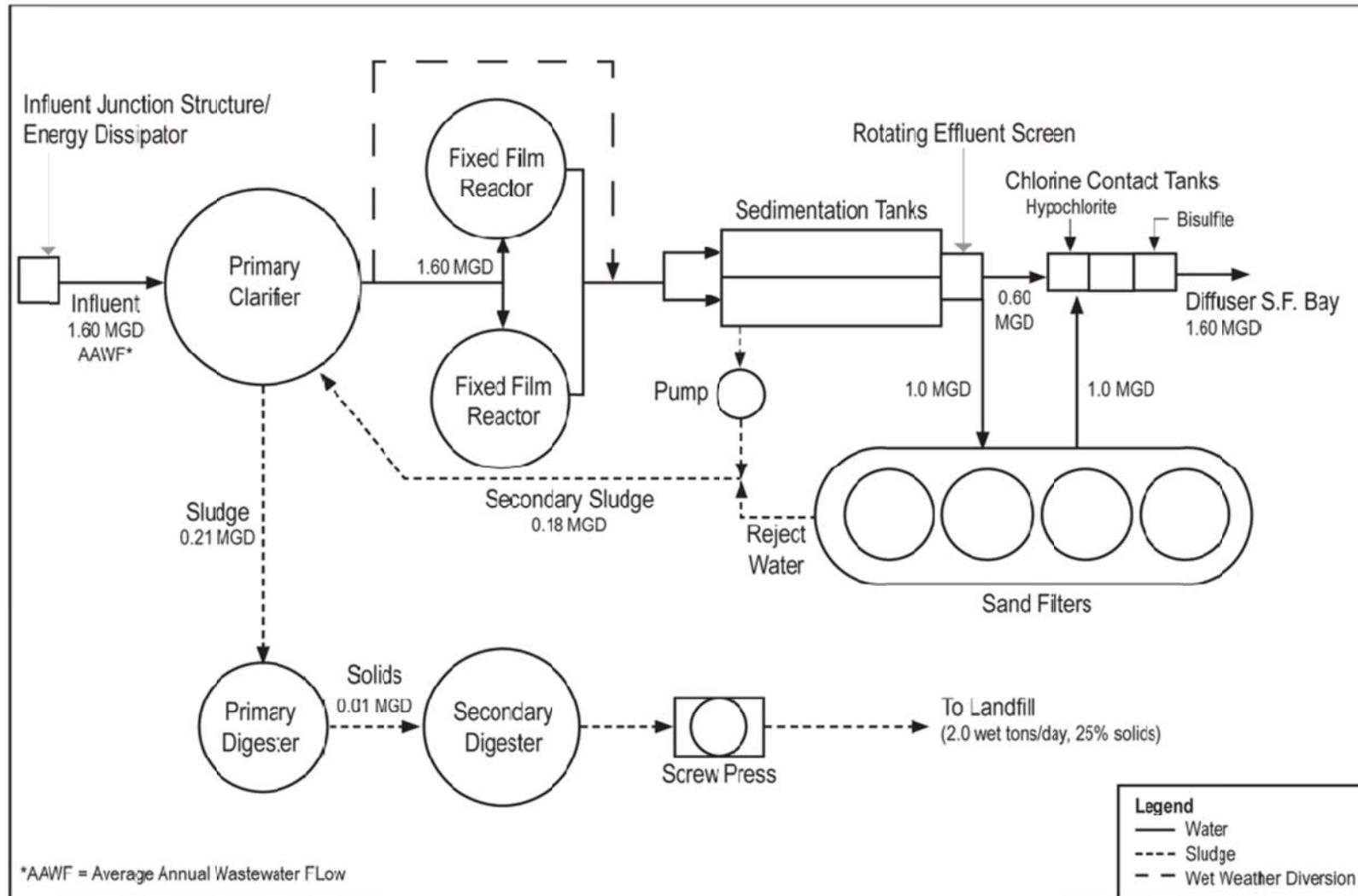
Figure B-2. Aerial View of Facility



Sausalito-Marín City Sanitary District

ATTACHMENT C – PROCESS FLOW DIAGRAM

Figure C-1. Wastewater Treatment Plant Flow Schematic



ATTACHMENT D – STANDARD PROVISIONS

I. STANDARD PROVISIONS – PERMIT COMPLIANCE

A. Duty to Comply

1. The Discharger must comply with all of the conditions of this Order. Any noncompliance constitutes a violation of the Clean Water Act (CWA) and the California Water Code and is grounds for enforcement action, for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application. (40 CFR 122.41(a)).
2. The Discharger shall comply with effluent standards or prohibitions established under section 307(a) of the CWA for toxic pollutants and with standards for sewage sludge use or disposal established under section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. (40 CFR 122.41(a)(1)).

B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this Order. (40 CFR 122.41(c).)

C. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. (40 CFR 122.41(d).)

D. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Discharger only when necessary to achieve compliance with the conditions of this Order (40 CFR 122.41(e)).

E. Property Rights

1. This Order does not convey any property rights of any sort or any exclusive privileges. (40 CFR 122.41(g).)
2. The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations. (40 CFR 122.5(c).)

F. Inspection and Entry

The Discharger shall allow the Regional Water Board, State Water Board, United States Environmental Protection Agency (USEPA), and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to (40 CFR 122.41(i); Wat. Code, § 13383):

1. Enter upon the Discharger's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order (40 CFR 122.41(i)(1));
2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order (40 CFR 122.41(i)(2));
3. Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order (40 CFR 122.41(i)(3)); and
4. Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location. (40 CFR 122.41(i)(4).)

G. Bypass

1. Definitions
 - a. “Bypass” means the intentional diversion of waste streams from any portion of a treatment facility. (40 CFR 122.41(m)(1)(i).)
 - b. “Severe property damage” means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production. (40 CFR 122.41(m)(1)(ii).)
2. Bypass not exceeding limitations. The Discharger may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions listed in Standard Provisions – Permit Compliance I.G.3, I.G.4, and I.G.5 below. (40 CFR 122.41(m)(2).)
3. Prohibition of bypass. Bypass is prohibited, and the Regional Water Board may take enforcement action against a Discharger for bypass, unless (40 CFR 122.41(m)(4)(i)):
 - a. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage (40 CFR 122.41(m)(4)(i)(A));
 - b. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent

- a bypass that occurred during normal periods of equipment downtime or preventive maintenance (40 CFR 122.41(m)(4)(i)(B)); and
- c. The Discharger submitted notice to the Regional Water Board as required under Standard Provisions – Permit Compliance I.G.5 below. (40 CFR 122.41(m)(4)(i)(C).)
4. The Regional Water Board may approve an anticipated bypass, after considering its adverse effects, if the Regional Water Board determines that it will meet the three conditions listed in Standard Provisions – Permit Compliance I.G.3 above. (40 CFR 122.41(m)(4)(ii).)
 5. Notice
 - a. Anticipated bypass. If the Discharger knows in advance of the need for a bypass, it shall submit a notice, if possible at least 10 days before the date of the bypass. (40 CFR 122.41(m)(3)(i).)
 - b. Unanticipated bypass. The Discharger shall submit notice of an unanticipated bypass as required in Standard Provisions - Reporting V.E below (24-hour notice). (40 CFR 122.41(m)(3)(ii).)

H. Upset

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the Discharger. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. (40 CFR 122.41(n)(1).)

1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology-based permit effluent limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review. (40 CFR 122.41(n)(2).)
2. Conditions necessary for a demonstration of upset. A Discharger who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that (40 CFR 122.41(n)(3)):
 - a. An upset occurred and that the Discharger can identify the cause(s) of the upset (40 CFR 122.41(n)(3)(i));
 - b. The permitted facility was, at the time, being properly operated (40 CFR 122.41(n)(3)(ii));
 - c. The Discharger submitted notice of the upset as required in Standard Provisions – Reporting V.E.2.b below (24-hour notice) (40 CFR 122.41(n)(3)(iii)); and
 - d. The Discharger complied with any remedial measures required under Standard Provisions – Permit Compliance I.C above. (40 CFR 122.41(n)(3)(iv).)

3. Burden of proof. In any enforcement proceeding, the Discharger seeking to establish the occurrence of an upset has the burden of proof. (40 CFR 122.41(n)(4).)

II. STANDARD PROVISIONS – PERMIT ACTION

A. General

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition. (40 CFR 122.41(f).)

B. Duty to Reapply

If the Discharger wishes to continue an activity regulated by this Order after the expiration date of this Order, the Discharger must apply for and obtain a new permit. (40 CFR 122.41(b).)

C. Transfers

This Order is not transferable to any person except after notice to the Regional Water Board. The Regional Water Board may require modification or revocation and reissuance of this Order to change the name of the Discharger and incorporate such other requirements as may be necessary under the CWA and the Water Code. (40 CFR 122.41(l)(3); 122.61.)

III. STANDARD PROVISIONS – MONITORING

- A. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. (40 CFR 122.41(j)(1).)
- B. Monitoring results must be conducted according to test procedures under Part 136 or, in the case of sludge use or disposal, approved under Part 136 unless otherwise specified in Part 503 unless other test procedures have been specified in this Order. (40 CFR 122.41(j)(4); 122.44(i)(1)(iv).)

IV. STANDARD PROVISIONS – RECORDS

- A. Except for records of monitoring information required by this Order related to the Discharger's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by Part 503), the Discharger shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Regional Water Board Executive Officer at any time. (40 CFR 122.41(j)(2).)
- B. Records of monitoring information shall include:
 1. The date, exact place, and time of sampling or measurements (40 CFR 122.41(j)(3)(i));
 2. The individual(s) who performed the sampling or measurements (40 CFR 122.41(j)(3)(ii));
 3. The date(s) analyses were performed (40 CFR 122.41(j)(3)(iii));

4. The individual(s) who performed the analyses (40 CFR 122.41(j)(3)(iv));
5. The analytical techniques or methods used (40 CFR 122.41(j)(3)(v)); and
6. The results of such analyses. (40 CFR 122.41(j)(3)(vi).)

C. Claims of confidentiality for the following information will be denied (40 CFR 122.7(b)):

1. The name and address of any permit applicant or Discharger (40 CFR 122.7(b)(1)); and
2. Permit applications and attachments, permits and effluent data. (40 CFR 122.7(b)(2).)

V. STANDARD PROVISIONS – REPORTING

A. Duty to Provide Information

The Discharger shall furnish to the Regional Water Board, State Water Board, or USEPA within a reasonable time, any information which the Regional Water Board, State Water Board, or USEPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Discharger shall also furnish to the Regional Water Board, State Water Board, or USEPA copies of records required to be kept by this Order. (40 CFR 122.41(h); Wat. Code, § 13267.)

B. Signatory and Certification Requirements

1. All applications, reports, or information submitted to the Regional Water Board, State Water Board, and/or USEPA shall be signed and certified in accordance with Standard Provisions – Reporting V.B.2, V.B.3, V.B.4, and V.B.5 below. (40 CFR 122.41(k).)
2. All permit applications shall be signed by either a principal executive officer or ranking elected official. For purposes of this provision, a principal executive officer of a federal agency includes: (i) the chief executive officer of the agency, or (ii) a senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., Regional Administrators of USEPA). (40 CFR 122.22(a)(3).)
3. All reports required by this Order and other information requested by the Regional Water Board, State Water Board, or USEPA shall be signed by a person described in Standard Provisions – Reporting V.B.2 above, or by a duly authorized representative of that person. A person is a duly authorized representative only if:
 - a. The authorization is made in writing by a person described in Standard Provisions – Reporting V.B.2 above (40 CFR 122.22(b)(1));
 - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) (40 CFR 122.22(b)(2)); and

- c. The written authorization is submitted to the Regional Water Board and State Water Board. (40 CFR 122.22(b)(3).)
4. If an authorization under Standard Provisions – Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions – Reporting V.B.3 above must be submitted to the Regional Water Board and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative. (40 CFR 122.22(c).)
5. Any person signing a document under Standard Provisions – Reporting V.B.2 or V.B.3 above shall make the following certification:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.” (40 CFR 122.22(d).)

C. Monitoring Reports

1. Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order. (40 CFR 122.22(l)(4).)
2. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the Regional Water Board or State Water Board for reporting results of monitoring of sludge use or disposal practices. (40 CFR 122.41(l)(4)(i).)
3. If the Discharger monitors any pollutant more frequently than required by this Order using test procedures approved under Part 136 or, in the case of sludge use or disposal, approved under Part 136 unless otherwise specified in Part 503, or as specified in this Order, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Regional Water Board. (40 CFR 122.41(l)(4)(ii).)
4. Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order. (40 CFR 122.41(l)(4)(iii).)

D. Compliance Schedules

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date. (40 CFR 122.41(l)(5).)

E. Twenty-Four Hour Reporting

1. The Discharger shall report any noncompliance that may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Discharger becomes aware of the circumstances. A written submission shall also be provided within five (5) days of the time the Discharger becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance. (40 CFR 122.41(l)(6)(i).)
2. The following shall be included as information that must be reported within 24 hours under this paragraph (40 CFR 122.41(l)(6)(ii)):
 - a. Any unanticipated bypass that exceeds any effluent limitation in this Order. (40 CFR 122.41(l)(6)(ii)(A).)
 - b. Any upset that exceeds any effluent limitation in this Order. (40 CFR 122.41(l)(6)(ii)(B).)
3. The Regional Water Board may waive the above-required written report under this provision on a case-by-case basis if an oral report has been received within 24 hours. (40 CFR 122.41(l)(6)(iii).)

F. Planned Changes

The Discharger shall give notice to the Regional Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when (40 CFR 122.41(l)(1)):

1. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) (40 CFR 122.41(l)(1)(i)); or
2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are not subject to effluent limitations in this Order. (40 CFR 122.41(l)(1)(ii).)
3. The alteration or addition results in a significant change in the Discharger's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. (40 CFR 122.41(l)(1)(iii).)

G. Anticipated Noncompliance

The Discharger shall give advance notice to the Regional Water Board or State Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with General Order requirements. (40 CFR 122.41(l)(2).)

H. Other Noncompliance

The Discharger shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above. (40 CFR 122.41(l)(7).)

I. Other Information

When the Discharger becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Regional Water Board, State Water Board, or USEPA, the Discharger shall promptly submit such facts or information. (40 CFR 122.41(l)(8).)

VI. STANDARD PROVISIONS – ENFORCEMENT

- A. The Regional Water Board is authorized to enforce the terms of this Order under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387.

VII. ADDITIONAL PROVISIONS – NOTIFICATION LEVELS

A. Publicly-Owned Treatment Works (POTWs)

All POTWs shall provide adequate notice to the Regional Water Board of the following (40 CFR 122.42(b)):

1. Any new introduction of pollutants into the POTW from an indirect discharger that would be subject to sections 301 or 306 of the CWA if it were directly discharging those pollutants (40 CFR 122.42(b)(1)); and
2. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of adoption of this Order. (40 CFR 122.42(b)(2).)
3. Adequate notice shall include information on the quality and quantity of effluent introduced into the POTW as well as any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW. (40 CFR 122.42(b)(3).)

ATTACHMENT E – MONITORING AND REPORTING PROGRAM

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ATTACHMENT E – MONITORING AND REPORTING PROGRAM (MRP)

National Pollutant Discharge Elimination System (NPDES) regulations at 40 CFR 122.48 require that all NPDES permits specify monitoring and reporting requirements. California Water Code (CWC) sections 13267 and 13383 also authorize the Regional Water Board to require technical and monitoring reports. This MRP establishes monitoring and reporting requirements that implement the federal and State regulations.

I. GENERAL MONITORING PROVISIONS

- A.** The Discharger shall comply with this MRP. The Executive Officer may amend this MRP pursuant to 40 CFR 122.62, 122.63, and 124.5. If any discrepancies exist between this MRP and the Regional Standard Provisions (Attachment G), this MRP prevails.
- B.** The Discharger shall conduct all monitoring in accordance with Attachment D section III, as supplemented by Attachment G of this Order. Equivalent test methods must be more sensitive than those specified in 40 CFR 136, and must be specified in the permit.

II. MONITORING LOCATIONS

The Discharger shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order:

Table E-1. Monitoring Locations

Type of Sampling Location	Monitoring Location Name	Monitoring Location Description
Influent	INF-001 (formerly A-001)	At any point in the treatment facility headworks at which all waste tributary to that plant is present and preceding any phase of treatment.
Effluent	EFF-001 (formerly M-001)	At any point in the outfall between the point of discharge and the point at which all flow tributary to the outfall is present following dechlorination.
Effluent (blending)	EFF-001b	At any point in the treatment facility at which all blended fully treated and primary treated waste tributary to the discharge outfall is present (may be the same location as EFF-001).

III. INFLUENT MONITORING REQUIREMENTS

The Discharger shall monitor Plant influent at Monitoring Location INF-001 as follows:

Table E-2. Influent Monitoring

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow Rate ^[1]	MGD	Continuous	1/Day
Carbonaceous Biochemical Oxygen Demand 5-day @ 20°C (CBOD ₅)	mg/L	C-24	2/Week
Total Suspended Solids (TSS)	mg/L	C-24	2/Week
Cyanide	µg/L	Grab	2/Year

Unit Abbreviations:

mg/L = milligrams per liter
µg/L = micrograms per liter

Sample Type:

C-24 = 24-hour composite

Sampling Frequency:

Continuous/D = measured continuously, and recorded and reported daily

1/Day = Once per day

1/Week = Once per week

^[1] Flows shall be monitored continuously and the following shall be reported in the monthly self-monitoring reports: Influent, average, maximum and minimum daily flows.

IV. EFFLUENT MONITORING REQUIREMENTS

Except when blending, the Discharger shall monitor discharges of treated wastewater from the Plant at Monitoring Location EFF-001 as follows:

Table E-3. Effluent Monitoring at EFF-001

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow ^[1]	MGD	Continuous	Continuous/D
pH	Standard Units	Grab	1/Day
Dissolved Oxygen	mg/L	Grab	1/Day
Total Ammonia, as N	mg/L	C-24	1/Month
CBOD (5-day @ 20°C) ^[2]	mg/L	C-24	2/Week
Total Suspended Solids ^[2]	mg/L	C-24	2/Week
Oil and Grease ^[3]	mg/L	Grab	1/Quarter
Fecal Coliform ^[4]	MPN/100 mL	Grab	3/Week
Enterococcus ^[4]	Colonies/100 mL	Grab	4/Year ^[5]
Chlorine, Total Residual ^[6]	mg/L	Continuous	Continuous
Acute Toxicity ^[7]	% Survival	C-24	1/Month
Chronic Toxicity ^[8]	TU _c	C-24	1/Year
Copper	µg/L	C-24	1/Month
Zinc	µg/L	C-24	1/Month
Cyanide	µg/L	Grab	1/Month
Chlorodibromomethane	µg/L	Grab	2/Year
Bis(2-Ethylhexyl)Phthalate	µg/L	Grab	2/Year
Dioxin-TEQ	µg/L	Grab	1/Year

Unit Abbreviations:

mg/L = milligrams per liter
TU_c = chronic toxicity units
mg/L as N = milligrams per liter as nitrogen
µg/L = micrograms per liter

Sampling Frequency:

Continuous/D = measured continuously, and recorded and reported daily
1/Week = Once per week
2/Week = Twice per week
3/Week = Three times per week
1/Day = Once per day
1/Month = Once per month
1/Quarter = Once per quarter
1/Year = Once per year
2/Year = Twice per year

- [1] For effluent flows, the following information shall be reported monthly:
- Daily average flow (MGD)
 - Monthly average flow (MGD)
 - Maximum daily flow (MGD)
 - Minimum daily flow (MGD)
- [2] The percent removal for CBOD and TSS shall be reported for each calendar month in accordance with Effluent Limitation IV.A.1. Samples for CBOD and TSS shall be collected simultaneously with influent samples.
- [3] Each oil and grease sampling and analysis event shall be conducted in accordance with USEPA Method 1664.
- [4] When replicate analyses are made of an enterococcus or fecal coliform sample, the reported result shall be the geometric mean of the replicate sample.
- [5] Enterococcus bacteria shall be monitored four times per year at a minimum. If the enterococcus effluent limitation is exceeded, the Discharger shall conduct 5/Month accelerated sampling for at least three consecutive months. If full compliance is demonstrated throughout the three-month period, the Discharger may return to the 4/Year sampling frequency.
- [6] Effluent chlorine residual concentrations shall be monitored continuously or, at a minimum, every hour. The Discharger shall report for each day the maximum residual chlorine concentration observed following dechlorination. However, if monitoring continuously, the Discharger shall report for each day the maximum residual chlorine concentration based only on discrete readings from the continuous monitoring taken every hour on the half hour. The Discharger shall retain continuous monitoring readings for at least three years. The Regional Water Board reserves the right to use other continuous monitoring data for discretionary enforcement.
- [7] Acute bioassay tests shall be performed in accordance with section V.A of this MRP.
- [8] Critical life stage toxicity tests shall be performed and reported in accordance with the Chronic Toxicity Requirements specified in section V.B of this MRP.

During blending events, the Discharger shall monitor discharges of treated wastewater from the Plant at Monitoring Location EFF-001b as follows:

Table E-4. Effluent Monitoring at EFF-001b (Blending)

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow ^[1]	MGD	Continuous	Continuous/D
Volume of partially-treated wastewater (in gallons)	MG	Calculated	1/Blending Event
Duration of Blending Event ^[2]	hours	Calculated	1/Blending Event
TSS	mg/L	C-24	1/Day
CBOD ₅	mg/L	Grab	1/Year ^[3]
pH	standard units	Grab	1/Year ^[3]
Enterococcus Bacteria	Colonies/100 mL	Grab	1/Year ^[3]
Fecal Coliform Bacteria	MPN/100 mL	Grab	1/Day
Total Ammonia	mg/L as N	Grab	1/Year ^[3]
Copper ^[4]	µg/L	Grab	1/Year ^[3]
Zinc ^[4]	µg/L	Grab	1/Year ^[3]
Cyanide ^[4]	µg/L	Grab	1/Year ^[3]
Total Residual Chlorine ^[5]	mg/L	Continuous	Continuous
Chlorodibromomethane	µg/L	Grab	1/Year ^[3]
Bis(2-Ethylhexyl)Phthalate	µg/L	Grab	1/Year ^[3]

Unit Abbreviations:

- MGD = million gallons per day
 MG = million gallons
 mg/L = milligrams per liter
 mg/L as N = milligrams per liter as nitrogen
 MPN/100 mL = most probable number per 100 milliliters
 µg/L = micrograms per liter

Sample Type:

C-24 = 24-hour composite

Sampling Frequency:

Continuous/D = measured continuously, and recorded and reported daily

1/Day = Once per day

1/Year = Once per year

1/Blending Event = Once per blending event

[1] For effluent flows, the following information shall be reported monthly:

- Daily average flow (MGD)
- Maximum daily flow (MGD)

[2] For each blending event, report the date and time each event starts and ends.

[3] If a TSS sample collected on the same day exceeds 45 mg/L, the frequency shall be once per day.

[4] As total recoverable metal.

[5] Effluent chlorine residual concentrations shall be monitored continuously or, at a minimum, every hour. The Discharger shall report for each day the maximum residual chlorine concentration observed following dechlorination. However, if monitoring continuously, the Discharger shall report for each day the maximum residual chlorine concentration based only on discrete readings from the continuous monitoring taken every hour on the half hour. The Discharger shall retain continuous monitoring readings for at least three years. The Regional Water Board reserves the right to use other continuous monitoring data for discretionary enforcement.

V. WHOLE EFFLUENT TOXICITY TESTING REQUIREMENTS

The Discharger shall monitor whole effluent acute and chronic toxicity at Monitoring Location EFF-001 as follows:

A. Whole Effluent Acute Toxicity

1. Compliance with the acute toxicity effluent limitations of this Order shall be evaluated by measuring survival of test organisms exposed to 96-hour continuous flow-through bioassays.
2. Test organisms shall be fathead minnow (*Pimephales promelas*) unless the Executive Officer specifies otherwise in writing.
3. All bioassays shall be performed according to the most up-to-date protocols in 40 CFR 136, currently *Methods for Measuring the Acute Toxicity of Effluents and Receiving Water to Freshwater and Marine Organisms*, 5th Edition.
4. If specific identifiable substances in the discharge can be demonstrated by the Discharger as being rapidly rendered harmless upon discharge to the receiving water, compliance with the acute toxicity limit may be determined after the test samples are adjusted to remove the influence of those substances. Written approval from the Executive Officer must be obtained to authorize such an adjustment.
5. The sample may be taken from final secondary effluent prior to disinfection. Monitoring of the bioassay water shall include, on a daily basis, the following parameters: pH, dissolved oxygen, ammonia (if toxicity is observed), temperature, hardness, and alkalinity. These results shall be reported. If a violation of acute toxicity requirements occurs, the bioassay test shall be repeated with new fish as soon as practical and shall be repeated until a test fish survival rate of 90 percent or greater is observed. If the control fish survival rate is less than 90 percent, the bioassay test shall be restarted with new fish and shall continue as soon as practical until an acceptable test is completed (i.e., control fish survival rate is 90 percent or greater).

B. Whole Effluent Chronic Toxicity

1. Chronic Toxicity Monitoring Requirements

- a. **Sampling.** The Discharger shall collect 24-hour composite samples of the effluent for critical life stage toxicity testing as indicated below. For toxicity tests requiring renewals, 24-hour composite samples collected on consecutive days are required.
- b. **Test Species.** The test species shall be *Americamysis bahia* (mysid shrimp). The Discharger shall conduct a screening chronic toxicity test as described in Appendix E-1 following any significant change in the nature of the effluent or prior to application for permit renewal. The most sensitive species shall be used thereafter for routine chronic toxicity monitoring. The Executive Officer may authorize a change to another test species if the Discharger's chronic toxicity screening data suggest that another test species is more sensitive to the discharge.
- c. **Frequency.** The frequency of routine and accelerated chronic toxicity monitoring shall be as specified below:
 - (1) Monitor routinely once per year.
 - (2) Accelerate monitoring to monthly after exceeding a single-sample maximum of 10 TU_c ¹. The Executive Officer may specify a different frequency for accelerated monitoring based on the TU_c results.
 - (3) Return to routine monitoring if accelerated monitoring does not exceed either "trigger" in (2), above.
 - (4) If accelerated monitoring confirms consistent toxicity in excess of either "trigger" in (2), above, continue accelerated monitoring and initiate toxicity reduction evaluation (TRE) procedures in accordance with section B.3, below.
 - (5) Return to routine monitoring after implementing appropriate elements of the TRE, and either the toxicity drops below both "triggers" in (2), above, or, based on the TRE results, the Executive Officer authorizes a return to routine monitoring.

Monitoring conducted pursuant to a TRE effort shall satisfy the requirements for routine and accelerated monitoring while the TRE investigation is underway.

- d. **Methodology.** Sample collection, handling, and preservation shall be in accordance with USEPA protocols. In addition, bioassays shall be conducted in compliance with the most recently promulgated test methods, as shown in Appendix E-1. These are *Short-Term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Marine and Estuarine Organisms*, currently Fourth Edition (EPA-821-R-02-013), with exceptions granted the Discharger in writing by the Executive Officer and the Environmental Laboratory Accreditation Program (ELAP). If specific

¹ A TU_c equals 100 divided by the no observable effect level (NOEL). The NOEL is determined from IC_{25} , EC_{25} , or NOEC values. These terms, their usage, and other chronic toxicity monitoring program requirements are defined in Attachment E.

identifiable substances in the discharge can be demonstrated by the Discharger as being rapidly rendered harmless upon discharge to the receiving water, compliance with the chronic toxicity limit may be determined after the test samples are adjusted to remove the influence of those substances. Written approval from the Executive Officer must be obtained to authorize such an adjustment.

- e. **Dilution Series.** The Discharger shall conduct tests at 40%, 20%, 10%, 5%, and 2.5%. The “%” represents percent effluent as discharged. The Discharger may use the biological buffer MOPS (3-(N-morpholino)propanesulfonic acid) to control pH drift and ammonia toxicity caused by increasing pH during the test.

2. Chronic Toxicity Reporting Requirements

- a. Toxicity test results for the current reporting period shall be provided in the self-monitoring report and shall include, at a minimum, for each test:
 - (1) Sample date
 - (2) Test initiation date
 - (3) Test species
 - (4) End point values for each dilution (e.g., number of young, growth rate, percent survival)
 - (5) No Observable Effect Level (NOEL) values in percent effluent. The NOEL shall equal to the IC_{25} or EC_{25} (see Appendix E-1). If the IC_{25} or EC_{25} cannot be statistically determined, the NOEL shall equal to the No Observable Effect Concentration (NOEC) derived using hypothesis testing. The NOEC is the maximum percent effluent concentration that causes no observable effect on test organisms based on a critical life stage toxicity test.
 - (6) IC_{15} , IC_{25} , IC_{40} , and IC_{50} values (or EC_{15} , EC_{25} ... etc.) as percent effluent
 - (7) TU_c values ($100/NOEL$, where $NOEL = IC_{25}$, EC_{25} , or NOEC as discussed in Appendix E-1
 - (8) Mean percent mortality (\pm s.d.) after 96 hours in 100% effluent (if applicable)
 - (9) IC_{50} or EC_{50} values for reference toxicant tests
 - (10) Available water quality measurements for each test (pH, dissolved oxygen, temperature, conductivity, hardness, salinity, ammonia)
- b. The results of the most recent three chronic toxicity tests and the 3-sample median shall be provided in the self-monitoring report as TU_c 's.

3. Chronic Toxicity Reduction Evaluation (TRE)

- a. The Discharger shall prepare a generic TRE work plan within 90 days of the effective date of this Order to be ready to respond to toxicity events. The Discharger shall review and update the work plan as necessary so that it remains current and applicable to the discharge and discharge facilities.

- b.** Within 30 days of exceeding either chronic toxicity trigger, the Discharger shall submit to the Regional Water Board a TRE work plan, which shall be the generic work plan revised as appropriate for this toxicity event after consideration of available discharge data.
- c.** Within 30 days of the date of completion of the accelerated monitoring tests observed to exceed either trigger, the Discharger shall initiate a TRE in accordance with a TRE work plan that incorporates any and all comments from the Executive Officer.
- d.** The TRE shall be specific to the discharge and be in accordance with current technical guidance and reference materials, including USEPA guidance materials. The TRE shall be conducted as a tiered evaluation process, such as summarized below:
 - (1) Tier 1 consists of basic data collection (routine and accelerated monitoring).
 - (2) Tier 2 consists of evaluation of optimization of the treatment process, including operation practices and in-plant process chemicals.
 - (3) Tier 3 consists of a toxicity identification evaluation (TIE).
 - (4) Tier 4 consists of evaluation of options for additional effluent treatment processes.
 - (5) Tier 5 consists of evaluation of options for modifications of in-plant treatment processes.
 - (6) Tier 6 consists of implementation of selected toxicity control measures, and follow-up monitoring and confirmation of implementation success.
- e.** The TRE may be ended at any stage if monitoring finds there is no longer consistent toxicity (complying with requirements of Provision IV.C.2 of the Order).
- f.** The objective of the TIE shall be to identify the substance or combination of substances causing the observed toxicity. All reasonable efforts using currently available TIE methodologies shall be employed.
- g.** As toxic substances are identified or characterized, the Discharger shall continue the TRE by determining the sources and evaluating alternative strategies for reducing or eliminating the substances from the discharge. All reasonable steps shall be taken to reduce toxicity to levels consistent with chronic toxicity evaluation parameters.
- h.** Many recommended TRE elements parallel required or recommended efforts of source control, pollution prevention, and storm water control programs. TRE efforts should be coordinated with such efforts. To prevent duplication of efforts, evidence of complying with requirements or recommended efforts of such programs may be acceptable to comply with TRE requirements.
- i.** The Regional Water Board recognizes that chronic toxicity may be episodic and identification of causes of and reduction of sources of chronic toxicity may not be successful in all cases. Consideration of enforcement action by the Regional Water Board

will be based in part on the Discharger’s actions and efforts to identify and control or reduce sources of consistent toxicity.

VI. RECEIVING WATER MONITORING REQUIREMENTS

The Discharger shall continue to participate in the San Francisco Estuary Institute’s Regional Monitoring Program (RMP).

VII. BIOSOLIDS MONITORING REQUIREMENTS

The Discharger shall adhere to biosolids monitoring requirements as specified in Attachment D and Attachment G.

VIII. REPORTING REQUIREMENTS

A. General Monitoring and Reporting Requirements

The Discharger shall comply with all Federal Standard Provisions (Attachment D) and Regional Standard Provisions (Attachment G) related to monitoring, reporting, and recordkeeping, with modifications shown in section VIII.D below.

B. Self Monitoring Reports (SMRs)

1. **SMR Format.** The Discharger shall electronically submit SMRs using the State Water Board’s California Integrated Water Quality System (CIWQS) Program Web site (<http://www.waterboards.ca.gov/ciwqs/index.html>). The CIWQS website will provide additional directions for SMR submittals in the event of a service interruption for electronic submittal.
2. **SMR Due Dates and Contents.** The Discharger shall submit SMRs by the due dates, and with the contents, specified below:
 - a. **Monthly SMRs** — Monthly SMRs shall be due 30 days after the end of each calendar month, covering that calendar month. The monthly SMR shall contain the applicable items described in sections V.B and V.C of both Attachments D and G of this Order. See Provision VI.C.2.a (Effluent Characterization Study and Report) of this Order for information that must also be reported with the monthly SMR.
 - b. **Annual SMR** — Annual SMRs shall be due February 1 each year, covering the previous calendar year. The annual SMR shall contain the items described in sections V.C.1.f of Attachment G. See Provision VI.C.2.a of the Order (Effluent Characterization Study and Report) for requirements to submit reports with the annual SMR.
 - c. **Additional Specifications for Submitting SMRs to CIWQS** — The Discharger shall submit analytical results and other information using one of the following methods:

Table E-5. SMR Reporting for CIWQS

Parameter	Method of Reporting	
	EDF/CDF data upload or manual entry	Attached File
All parameters identified in	Required for All Results	

influent, effluent, and receiving water monitoring tables (except Dissolved Oxygen and Temperature)		
Dissolved Oxygen Temperature	Required for Monthly Maximum and Minimum Results Only ^[1]	Discharger may use this method for all results or keep records
Cyanide Arsenic Cadmium Chromium Copper Lead Mercury Nickel Selenium Silver Zinc Dioxins and Furans (by USEPA Method 1613)	Required for All Results ^[2]	
Antimony Beryllium Thallium Pollutants by USEPA methods 601, 602, 608, 610, 614, 624, and 625	Not Required (unless identified in influent, effluent, or receiving water monitoring tables), But Encouraged ^[1]	Discharger may use this method and submit results with application for permit reissuance, unless data submitted by CDF/EDF upload
Volume and Duration of Blended Discharge ^[3]	Required for all Blended Effluent Discharges	
Analytical Method	Not Required (Discharger may select “data unavailable”) ^[1]	
Collection Time Analysis Time	Not Required (Discharger may select “0:00”) ^[1]	

^[1] The Discharger shall continue to monitor at the minimum frequency specified in the monitoring tables, keep records of the measurements, and make the records available upon request.
^[2] These parameters require EDF/CDF data upload or manual entry regardless of whether monitoring is required by this MRP or other provisions of this Order (except for biosolids, sludge, or ash provisions).
^[3] The requirement for volume and duration of blended discharge applies only if this Order authorizes the Discharger to discharge blended effluent.

3. Monitoring Periods. Monitoring periods for all required monitoring shall be completed as set forth in the table below:

Table E-6. Monitoring Periods and Reporting Schedule

Sampling Frequency	Monitoring Period Begins On...	Monitoring Period
Continuous	Permit effective date	All
1/Day	Permit effective date	(Midnight through 11:59 PM) or any 24-hour period that reasonably represents a calendar day for purposes of sampling.
1/Week 2/Week 3/Week	Permit effective date	Sunday through Saturday
5/Month	Permit effective date	First day of calendar month through last day of calendar month

Sampling Frequency	Monitoring Period Begins On...	Monitoring Period
1/Month	Permit effective date	First day of calendar month through last day of calendar month
1/2 Months	Permit effective date	First day of calendar month through last day of next calendar month
1/Year	Permit effective date	January 1 through December 31
2/Year	Permit effective date	Once during the wet season (typically November 1 – April 30) and once during the dry season (typically May 1 through October 31)
1/5 Years	Permit effective date	Once during the permit term within 12 months prior to applying for permit reissuance.

- 4. RL and MDL Reporting.** The Discharger shall report with each sample result the Reporting Level (RL) and Method Detection Limit (MDL) as determined by the procedure in 40 CFR 136. The Discharger shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:
- a. Sample results greater than or equal to the RL shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
 - b. Sample results less than the RL, but greater than or equal to the laboratory’s MDL, shall be reported as “Detected, but Not Quantified,” or DNQ. The estimated chemical concentration of the sample shall also be reported. For purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ. The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy (+/- a percentage of the reported value), numerical ranges (low to high), or any other means the laboratory considers appropriate.
 - c. Sample results less than the laboratory’s MDL shall be reported as “Not Detected” or ND.
 - d. The Discharger shall instruct laboratories to establish calibration standards so that the minimum level (ML) value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.

C. Discharge Monitoring Reports

1. As described in section VIII.B.1 above, at any time during the term of this permit, the State or Regional Water Board may notify the Discharger to electronically submit SMRs that will satisfy federal requirements for submittal of Discharge Monitoring Reports (DMRs). Until such notification is given, the Discharger shall submit DMRs in accordance with the requirements described below.
2. Once notified by the State or Regional Water Board, the Discharger shall submit hard copy DMRs. DMRs must be signed and certified as required by Attachment D. The Discharger shall submit the original DMR and one copy of the DMR to one of the addresses listed below:

Standard Mail	FedEx/UPS/Other Private Carriers
State Water Resources Control Board Division of Water Quality c/o DMR Processing Center PO Box 100 Sacramento, CA 95812-1000	State Water Resources Control Board Division of Water Quality c/o DMR Processing Center 1001 I Street, 15 th Floor Sacramento, CA 95814

3. All discharge monitoring results must be reported on the official USEPA pre-printed DMR forms (EPA Form 3320-1). Forms that are self-generated will not be accepted unless they follow the exact same format of EPA Form 3320-1.

D. Modifications to Attachment G

1. **Attachment G sections V.C.1.f and V.C.1.g are revised as follows, and section V.C.1.h (Reporting data in electronic format) is deleted:**

- f. Annual self-monitoring report requirements

By the date specified in the MRP, the Discharger shall submit an annual report to the Regional Water Board covering the previous calendar year. The report shall contain the following:

- 1) Annual compliance summary table of treatment plant performance, including documentation of any blending events (this summary table is not required if the Discharger has submitted the year’s monitoring results to CIWQS in electronic reporting format by EDF/CDF upload or manual entry);
- 2) Comprehensive discussion of treatment plant performance and compliance with the permit (This discussion shall include any corrective actions taken or planned, such as changes to facility equipment or operation practices that may be needed to achieve compliance, and any other actions taken or planned that are intended to improve performance and reliability of the Discharger’s wastewater collection, treatment, or disposal practices.);
- 3) Both tabular and graphical summaries of the monitoring data for the previous year if parameters are monitored at a frequency of monthly or greater (this item is not required if the Discharger has submitted the year’s monitoring results to CIWQS in electronic reporting format by EDF/CDF upload or manual entry);
- 4) List of approved analyses, including the following:
 - (i) List of analyses for which the Discharger is certified;
 - (ii) List of analyses performed for the Discharger by a separate certified laboratory (copies of reports signed by the laboratory director of that laboratory shall not be submitted but be retained onsite); and
 - (iii) List of “waived” analyses, as approved;

- 5) Plan view drawing or map showing the Discharger's facility, flow routing, and sampling and observation station locations;
- 6) Results of annual facility inspection to verify that all elements of the SWPP Plan are accurate and up to date (only required if the Discharger does not route all storm water to the headworks of its wastewater treatment plant); and
- 7) Results of facility report reviews (The Discharger shall regularly review, revise, and update, as necessary, the O&M Manual, the Contingency Plan, the Spill Prevention Plan, and Wastewater Facilities Status Report so that these documents remain useful and relevant to current practices. At a minimum, reviews shall be conducted annually. The Discharger shall include, in each Annual Report, a description or summary of review and evaluation procedures, recommended or planned actions, and an estimated time schedule for implementing these actions. The Discharger shall complete changes to these documents to ensure they are up-to-date.).

g. Report submittal

The Discharger shall submit SMRs addressed as follows, unless the Discharger submits SMRs electronically to CIWQS:

California Regional Water Quality Control Board
San Francisco Bay Region
1515 Clay Street, Suite 1400
Oakland, CA 94612
Attn: NPDES Wastewater Division

h. Reporting data in electronic format – *Deleted*

2. Attachment G sections V.E.2, V.E.2.a, and V.E.2.c are revised as follows, and sections V.E.2.b (24-hour Certification) and V.E.2.d (Communication Protocol) are deleted:

2. Unauthorized Discharges from Municipal Wastewater Treatment Plants²

The following requirements apply to municipal wastewater treatment plants that experience an unauthorized discharge at their treatment facilities and supersede requirements imposed on the Discharger by the Executive Officer by letter of May 1, 2008.

a. Two (2)-Hour Notification

For any unauthorized discharges that enter a drainage channel or a surface water, the Discharger shall, as soon as possible, but not later than two (2) hours after becoming aware of the discharge, notify the California Emergency Management Agency (CalEMA, currently 800-852-7550), the local health officers or directors of environmental health with jurisdiction over the affected water bodies, and the Regional Water Board. Timely notification by the Discharger to CalEMA also

² California Code of Regulations, Title 23, Section 2250(b), defines an unauthorized discharge to be a discharge, not regulated by waste discharge requirements, of treated, partially treated, or untreated wastewater resulting from the intentional or unintentional diversion of wastewater from a collection, treatment or disposal system.

satisfies notification to the Regional Water Board. Notification shall include the following:

- 1) Incident description and cause;
 - 2) Location of threatened or involved waterway(s) or storm drains;
 - 3) Date and time the unauthorized discharge started;
 - 4) Estimated quantity and duration of the unauthorized discharge (to the extent known), and the estimated amount recovered;
 - 5) Level of treatment prior to discharge (e.g., raw wastewater, primary treated, undisinfected secondary treated, and so on); and
 - 6) Identity of the person reporting the unauthorized discharge.
- b. 24-hour Certification – *Deleted*
- c. 5-day Written Report

Within five business days, the Discharger shall submit a written report that includes, in addition to the information required above, the following:

- 1) Methods used to delineate the geographical extent of the unauthorized discharge within receiving waters;
 - 2) Efforts implemented to minimize public exposure to the unauthorized discharge;
 - 3) Visual observations of the impacts (if any) noted in the receiving waters (e.g., fish kill, discoloration of water) and the extent of sampling if conducted;
 - 4) Corrective measures taken to minimize the impact of the unauthorized discharge;
 - 5) Measures to be taken to minimize the chances of a similar unauthorized discharge occurring in the future;
 - 6) Summary of Spill Prevention Plan or O&M Manual modifications to be made, if necessary, to minimize the chances of future unauthorized discharges; and
 - 7) Quantity and duration of the unauthorized discharge, and the amount recovered.
- d. Communication Protocol – *Deleted*

APPENDIX E-1
CHRONIC TOXICITY
DEFINITION OF TERMS AND SCREENING PHASE REQUIREMENTS

I. Definition of Terms

- A. No observed effect level (NOEL) for compliance determination is equal to IC₂₅ or EC₂₅. If the IC₂₅ or EC₂₅ cannot be statistically determined, the NOEL shall be equal to the NOEC derived using hypothesis testing.
- B. Effective concentration (EC) is a point estimate of the toxicant concentration that would cause an adverse effect on a quantal, “all or nothing,” response (such as death, immobilization, or serious incapacitation) in a given percent of the test organisms. If the effect is death or immobility, the term lethal concentration (LC) may be used. EC values may be calculated using point estimation techniques such as probit, logit, and Spearman-Kärber. EC₂₅ is the concentration of toxicant (in percent effluent) that causes a response in 25 percent of the test organisms.
- C. Inhibition concentration (IC) is a point estimate of the toxicant concentration that would cause a given percent reduction in a nonlethal, nonquantal biological measurement, such as growth. For example, an IC₂₅ is the estimated concentration of toxicant that would cause a 25 percent reduction in average young per female or growth. IC values may be calculated using a linear interpolation method such as USEPA's Bootstrap Procedure.
- D. No observed effect concentration (NOEC) is the highest tested concentration of an effluent or a toxicant at which no adverse effects are observed on the aquatic test organisms at a specific time of observation. It is determined using hypothesis testing.

II. Chronic Toxicity Screening Phase Requirements

- A. The Discharger shall perform screening phase monitoring:
 - 1. Subsequent to any significant change in the nature of the effluent discharged through changes in sources or treatment, except those changes resulting from reductions in pollutant concentrations attributable to source control efforts, or
 - 2. Prior to permit reissuance. Screening phase monitoring data shall be included in the NPDES permit application for reissuance. The information shall be as recent as possible, but may be based on screening phase monitoring conducted within 5 years before the permit expiration date. The Discharger has the option of completing the screening phase monitoring on its own or in conjunction with other local dischargers.
- B. Design of the screening phase shall, at a minimum, consist of the following elements:
 - 1. Use of test species specified in Appendix E-2, attached, and use of the protocols referenced in those tables, or as approved by the Executive Officer.

2. Two stages:
 - a. Stage 1 shall consist of a minimum of one battery of tests conducted concurrently. Selection of the type of test species and minimum number of tests shall be based on Appendix E-2 (attached).
 - b. Stage 2 shall consist of a minimum of two test batteries conducted at a monthly frequency using the three most sensitive species based on the Stage 1 test results and as approved by the Executive Officer.
 3. Appropriate controls.
 4. Concurrent reference toxicant tests.
 5. Dilution series of 100%, 50%, 25%, 12.5%, 6.25%, and 0 %, where “%” is percent effluent as discharged, or as otherwise approved the Executive Officer.
- C. The Discharger shall submit a screening phase proposal acceptable to the Executive Officer. The proposal shall address each of the elements listed above. If within 30 days, the Executive Officer does not comment, the Discharger shall commence with screening phase monitoring.

**APPENDIX E-2
SUMMARY OF TOXICITY TEST SPECIES REQUIREMENTS**

Table AE-1. Critical Life Stage Toxicity Tests for Estuarine Waters

Species	(Scientific Name)	Effect	Test Duration	Reference
Alga	<i>(Skeletonema costatum)</i> <i>(Thalassiosira pseudonana)</i>	Growth rate	4 days	1
Red alga	<i>(Champia parvula)</i>	Number of cystocarps	7–9 days	3
Giant kelp	<i>(Macrocystis pyrifera)</i>	Percent germination; germ tube length	48 hours	2
Abalone	<i>(Haliotis rufescens)</i>	Abnormal shell development	48 hours	2
Oyster Mussel	<i>(Crassostrea gigas)</i> <i>(Mytilus edulis)</i>	Abnormal shell development; percent survival	48 hours	2
Echinoderms - Urchins Sand dollar	<i>(Strongylocentrotus purpuratus, S. franciscanus)</i> <i>(Dendraster excentricus)</i>	Percent fertilization	1 hour	2
Shrimp	<i>(Americamysis bahia)</i>	Percent survival; growth	7 days	3
Shrimp	<i>(Holmesimysis costata)</i>	Percent survival; growth	7 days	2
Topsmelt	<i>(Atherinops affinis)</i>	Percent survival; growth	7 days	2
Silversides	<i>(Menidia beryllina)</i>	Larval growth rate; percent survival	7 days	3

Toxicity Test References:

1. American Society for Testing Materials (ASTM). 1990. Standard Guide for Conducting Static 96-Hour Toxicity Tests with Microalgae. Procedure E 1218-90. ASTM, Philadelphia, PA.
2. Short-term Methods for Estimating the Chronic Toxicity of Effluent and Receiving Waters to West Coast Marine and Estuarine Organisms. EPA/600/R-95/136. August 1995.
3. Short-term Methods for Estimating the Chronic Toxicity of Effluent and Receiving Waters to Marine and Estuarine Organisms. EPA/600/4-90/003. July 1994.

Table AE-2. Critical Life Stage Toxicity Tests for Fresh Waters

Species	(Scientific Name)	Effect	Test Duration	Reference
Fathead minnow	<i>Pimephales promelas</i>	Survival; growth rate	7 days	4
Water flea	<i>Ceriodaphnia dubia</i>	Survival; number of young	7 days	4
Alga	<i>Selenastrum capricornutum</i>	Final cell density	4 days	4

Toxicity Test Reference:

- Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, fourth Edition Chronic manual (EPA-821-R-02-013, October 2002).

Table AE-3. Toxicity Test Requirements for Stage One Screening Phase

Requirements	Receiving Water Characteristics		
	Discharges to Coast	Discharges to San Francisco Bay ^[1]	
	Ocean	Marine/Estuarine	Freshwater
Taxonomic diversity	1 plant 1 invertebrate 1 fish	1 plant 1 invertebrate 1 fish	1 plant 1 invertebrate 1 fish
Number of tests of each salinity type: Freshwater ^[2] Marine/Estuarine	0 4	1 or 2 3 or 4	3 0
Total number of tests	4	5	3

^[1] (a) Marine refers to receiving water salinities greater than 1 part per thousand (ppt) at least 95 percent of the time during a normal water year.

(b) Freshwater refers to receiving water with salinities less than 1 ppt at least 95 percent of the time during a normal water year.

(c) Estuarine refers to receiving water salinities that fall between those of marine and freshwater, as described above.

^[2] The freshwater species may be substituted with marine species if:

(a) The salinity of the effluent is above 1 ppt greater than 95 percent of the time, or

(b) The ionic strength (TDS or conductivity) of the effluent at the test concentration used to determine compliance is documented to be toxic to the test species.

ATTACHMENT F - FACT SHEET

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ATTACHMENT F – FACT SHEET

As described in section II of this Order, this Fact Sheet includes the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for dischargers in California. Only those sections or subsections of this Order that are specifically identified as “not applicable” have been determined not to apply to this Discharger. Sections or subsections of this Order not specifically identified as “not applicable” fully apply to this Discharger.

I. PERMIT INFORMATION

The following table summarizes administrative information related to the Sausalito-Marín City Sanitary District Wastewater Treatment Plant (Plant) and its wastewater collection system.

Table F-1. Facility Information

WDID	2 215023001
CIWQS Place ID	255802
Discharger	Sausalito-Marín City Sanitary District
Name of Facility	Sausalito-Marín City Sanitary District Wastewater Treatment Plant and its wastewater collection system
Facility Address	1 East Road, Sausalito, CA 94965 Marin County
Facility Contact, Title, Phone	Robert Simmons, General Manager, (415) 332-0244
Authorized Person to Sign and Submit Reports	Same as above
Mailing Address	1 East Road, Sausalito, CA 94965
Billing Address	Same as Mailing Address
Type of Facility	Publicly Owned Treatment Works (POTW)
Major or Minor Facility	Major
Threat to Water Quality	2
Complexity	A
Pretreatment Program	No
Reclamation Requirements	Not Applicable
Facility Permitted Flow	1.8 million gallons per day (MGD) (average daily dry weather flow)
Facility Design Flow	1.8 MGD (dry weather flow) 6.0 MGD (secondary treatment capacity)
Watershed	San Francisco Bay
Receiving Water	Central San Francisco Bay
Receiving Water Type	Estuarine
Service Area	Sausalito, Marín City (unincorporated), Tamalpais Community Service District, and Golden Gate National Recreation Area
Service Area Population	17,725

A. Sausalito-Marín City Sanitary District (hereinafter Discharger) is the owner and operator of the Plant, a Publicly Owned Treatment Works, and its associated collection system. The Plant provides

secondary treatment of wastewater collected from its service area and discharges it to Central San Francisco Bay.

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

- B.** Discharge of treated wastewater from the Plant to Central San Francisco Bay, a water of the State and the United States, is currently regulated by Order No. R2-2007-0054 (NPDES Permit No. CA0038067), which was adopted on August 8, 2007; became effective on October 1, 2007; and expired on September 30, 2012. The discharge is also regulated under Order No. R2-2007-0077 (NPDES Permit No. CA0038849), as amended by Order No. R2-2011-0012, which superseded all requirements on mercury and polychlorinated biphenyls (PCBs). This Order does not affect the mercury and PCBs permit.
- C.** On April 2, 2012, the Discharger filed a Report of Waste Discharge and submitted an application for reissuance of its waste discharge requirements (WDRs) and NPDES permit.

II. FACILITY DESCRIPTION

A. Description of Wastewater and Biosolids Treatment

- 1. Facility Description.** The Plant provides secondary level treatment for domestic wastewater from the City of Sausalito, unincorporated Marin City, Tamalpais Community Service District, and the Golden Gate National Recreation Area (National Park Service). The Plant was constructed on a platform on the shoreline of San Francisco Bay just south of Sausalito city limits on National Park Service property (Attachment B). The population of the service area is approximately 18,000. From October 2007 through October 2011, the average dry weather flow rate was 1.5 MGD and maximum daily wet weather flow was 6.6 MGD. The Plant has a maximum design flow capacity of 6.0 MGD, which is limited by its secondary fixed-film reactor treatment capacity. Wet weather conditions sometimes cause influent flow to exceed 6.0 MGD. Under these conditions, excess flow above 6.0 MGD is diverted from a primary clarifier directly to secondary clarifiers.
- 2. Collection System.** The Discharger owns and operates seven pump stations and about 10 miles of sanitary sewer lines in the unincorporated areas of Marin City. About 69 miles of sanitary sewer lines convey wastewater to the Discharger’s system from three satellite systems owned and operated independently by the City of Sausalito (27 miles), Tamalpais Community Service District (28 miles), and the National Park Service (14 miles). The collection systems owned by the Discharger and by the satellite agencies are covered by the Statewide General Waste Discharge Requirements for Sanitary Sewer Systems (Order No. 2006-0003-DWQ).
- 3. Treatment Description.** Raw influent is treated with ferric chloride prior to being treated by primary clarification, secondary treatment through biological treatment using fixed-film reactors, secondary clarification, rotating disk screening, sand filtration, chlorination and de-chlorination.

The influent enters the Plant at an energy dissipation box and then flows to the primary clarifier. The flow is then split between the two fixed-film reactors. Flow from the fixed-film reactors

enters one of two secondary clarifiers. Up to 1.0 MGD of flow from the secondary clarifiers is then split between four sand filters for polishing. The polished wastewater is then recombined with the rest of the flow from the secondary clarifiers before entering the chlorine contact basin where the combined flow is chlorinated, de-chlorinated, and discharged to San Francisco Bay through a deep-water outfall. These steps are shown in the process flow diagram in Attachment C.

4. **Discharge Point.** The treated wastewater is discharged at Discharge Point No. 001 to Central San Francisco Bay through a submerged outfall equipped with a multi-port diffuser. The diffuser is 300 feet offshore at a 30-foot depth. It has 15 ports facing north and 15 ports facing south spaced six feet eight inches apart.
5. **Biosolids Management.** Primary and secondary sludge is thickened in the primary clarifier. The co-thickened sludge then enters the primary digester. The primary digester is heated, mixed, and dosed with ferric chloride. Digested sludge is sent to a secondary digester, which is mixed but not heated. Sludge from the secondary digester passes through a screw press and the dewatered solids are trucked to Redwood Landfill and Recycling Center in Novato. Screw press filtrate is returned to the primary clarifier.
6. **Stormwater Discharge.** All stormwater in contact with equipment or wastewater at the Plant is collected and directed to the primary clarifier for treatment. The Discharger is covered under the State Water Board’s statewide industrial storm water NPDES permit (NPDES General Permit No. CAS000001) for all parts of the Plant that do not drain to the clarifier.

B. Discharge Point and Receiving Waters

The locations of the discharge point and the receiving waters are indicated below.

Table F-2. Outfall Locations

Discharge Point	Effluent Description	Discharge Point Latitude	Discharge Point Longitude	Receiving Water
001	Secondary Treated Municipal Wastewater	37° 50' 36" N	122° 28' 34" W	Central San Francisco Bay

Central San Francisco Bay is located within the San Francisco Bay watershed. Central San Francisco Bay is a tidally-influenced, estuarine waterbody. The discharge to Central San Francisco Bay is a deep water discharge and receives a minimum initial dilution of 84:1.

C. Summary of Existing Requirements and Self-Monitoring Report Data

Effluent limitations applicable to Discharge Point No. 001 contained in the previous order (Order No. R2-2007-0054) and representative monitoring data from the term of the previous order are presented below:

Table F-3. Historic Effluent Limitations and Monitoring Data

Parameter	Units	Effluent Limitations				Monitoring Data (10/07- 02/12)	
		Monthly Average	Weekly Average	Daily Maximum	Instantaneous Maximum	Average ^[1]	Range
5-day Carbonaceous Biochemical Oxygen Demand (CBOD ₅)	mg/L	25	40	---	---	15.2	6.8 – 51
Total Suspended Solids (TSS)	mg/L	30	45	---	---	23.3	8.0 – 77.5
pH	Standard Units	---	---	---	6.0 – 9.0	7.0	6.01 – 8.41
Total Residual Chlorine	mg/L	---	---	---	0.0	0.0	0.0 – 5.3
Oil and Grease	mg/L	10	---	20	---	4.4	3.2 – 8.3
Total Coliform Bacteria	Colonies/100 mL	240	---	10,000	---	<98	<2 – 9,000 ^[2]
Copper	µg/L	55	---	75	---	12	6.7 - 20
Selenium	µg/L	3.7	---	9.0	---	---	0.22J – 0.98J ^[3]
Zinc	µg/L	500	---	670	---	97	55 - 180
Cyanide	µg/L	19	---	46	---	<4.7	< 0.6 - 24
Bis(2-ethylhexyl)phthalate	µg/L	55	---	110	---	<3.8	< 0.95 – 5.96
Dioxin-TEQ	µg/L	1.4x10 ⁻⁸	---	2.8x10 ⁻⁸	---	---	2.36E-09 – 8.67E-09
Chlordane	µg/L	0.00059	---	0.0012	---	---	< 0.005 – < 0.04
Total Ammonia (as N)	mg/L	180	---	380	---	7.1	0.5 – 28.9

Unit Abbreviations:

mg/L = milligrams per liter
s.u. = standard units
mL = milliliters
µg/L = micrograms per liter

- [1] Some of the values used to calculate the average were below the minimum detection level. In those cases, the minimum detection level was used to calculate the average.
- [2] < indicates that the levels were below the method detection limit.
- [3] J indicates that the levels were detectable, but not quantifiable.

D. Compliance Summary

1. Previous Order Violations. Eighteen permit violations occurred during the previous order term as summarized below:

Table F-4. Numeric Effluent Limitation Violations

Date of Violation	Exceeded Parameter	Units	Effluent Limitation	Reported Concentration
2/11/2012	Weekly Average Carbonaceous Biochemical Oxygen Demand	mg/L	40	43
11/20/2010	Instantaneous Maximum Total Residual Chlorine	mg/L	0.0	5.3
3/31/2009	Monthly Average Total Suspended Solids	mg/L	30	30.7
2/20/2008	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	273
12/21/2007	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	325
12/20/2007	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	325
11/21/2007	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	716
11/20/2007	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	716
11/19/2007	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	716
11/16/2007	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	406
11/15/2007	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	281
11/12/2007	5-Sample Median Total Coliform Bacteria	MPN/100 ml	240	281
10/31/2007	Monthly Average Total Suspended Solids	mg/L	30	43
10/31/2007	Monthly Average Carbonaceous Biochemical Oxygen Demand	mg/L	25	28
10/6/2007	Weekly Average Total Suspended Solids	mg/L	45	59

The October 2007 violations were caused by equipment problems in the sludge processing units. The November and December 2007 bacteria violations were caused by equipment problems in the disinfectant delivery system. The February 2008 coliform violation was caused by biological problems in the fixed-film reactor. The March 2009 total suspended solids violation was caused by equipment problems in the sludge processing units. The November 2010 chlorine violation was caused by a power surge that caused the dechlorination chemical (sodium bisulfite) pump to stop working. The February 2012 carbonaceous biochemical oxygen demand violation was caused by a mechanical problem with the fixed-film reactor. To correct these problems and prevent recurrence, the Discharger repaired equipment and made operational changes (e.g., reprogrammed its electrical control system so that the pump will reset in the event of a power surge).

In addition to these violations, over the previous order cycle, the Discharger had three unauthorized discharges that lead to Regional Water Board enforcement actions. These actions included Cleanup and Abatement Order No. R2-2009-0010 and Administrative Civil Liability Order No. R2-2009-0090 assessing \$258,000. One discharge occurred on August 10, 2008; one occurred from February 15 through February 21, 2009; and one

occurred on February 27, 2009. The August 10, 2008, and February 27, 2009, releases resulted in the discharge of about 9,000 and 2,700 gallons of untreated wastewater into San Francisco Bay from sanitary sewer overflows. The February 15-21, 2009, event released about 680,000 gallons of partially-treated wastewater to San Francisco Bay when a bypass pipeline connecting the Plant's primary clarifier to the fixed-film reactor unit ruptured. The Discharger repaired the ruptured pipeline and installed other measures. It plans to construct a new headworks and improve its primary and secondary treatment units, which will provide a parallel flow path to the bypass pipeline so that the bypass pipeline will be abandoned at that time.

The Discharger has made the following improvements to the facility over the previous order cycle to improve its performance and safety:

- Replacement of the hydraulic distributors on the fixed film reactors to improve control of the biological treatment process;
- Improvements to the chemical storage facilities, including replacement of old storage tanks, addition of a ferric chloride storage tank, replacement of conveyance piping from the storage building to the treatment plant, upgrades to the sodium hypochlorite system, and construction of a new chemical storage building;
- Replacement of the Locust Street Pump Station (except the existing emergency generator that is being retained);
- Repairs to the primary effluent box, supernatant box, and the fixed film reactor pipe gallery;
- Treatment plant odor control improvements;
- Digester mixing and sludge handling improvements;
- Retrofit of the sand filters in the secondary treatment process;
- Seismic upgrades to the office building foundation;
- Sludge dewatering improvements; and
- Primary clarifier bridge rehabilitation.

These improvements have reduced the number of effluent violations in recent years. Only two occurred since March 2009.

2. Compliance with Previous Order Provisions. The table below presents a list of special activities required by the previous order and the status of those requirements:

Table F-5. Compliance with Previous Order Provisions

Provision Number	Requirement	Status of Completion
VI.C.5.b – Utility Analysis	Utility Analysis for wet weather bypasses	Submitted with Report of Waste Discharge, April 2012.
VI.C.6 – Corrective Measures to Minimize Blending	Task 1 – Wet Weather Improvements	Submitted in <i>Wet Weather Conveyance and Treatment Evaluation</i> , February 2008.
	Task 2 - Prepare workplan to implement measures in Feasibility Study	Submitted in March 2008 self-monitoring report.
	Task 3 – Implement workplan	Updates provided in monthly and annual self-monitoring reports.
	Task 4 – Completion Report	Updates provided in monthly and annual self-monitoring reports. ^[1]
VI.C.7 – Chlordane and	Task a. - Investigate quality assurance and quality control practices	Submitted with Report of Waste Discharge.

Dioxin-TEQ Compliance Schedules	Task b and c	Not Applicable; no further action required.
VI.C.8 – Action Plan for Cyanide	Task 1. Review Potential Cyanide Sources	Completed November 2008. No cyanide sources identified.
	Task 2. Implement Cyanide Control Program	Updates provided in annual Pollution Prevention reports.
	Task 3. Implement Additional Measures	Not applicable; no further action required.
	Task 4. Report on Status of Cyanide Control Program	Updates provided in annual Pollution Prevention reports.
VI.C.9 – Action Plan for Copper	Task 1. Review Potential Copper Sources	Completed May 2009. No copper sources identified.
	Task 2. Implement Copper Control Program	Updates provided in annual Pollution Prevention reports.
	Task 3. Implement Additional Measures	Not applicable; no further action required.
	Task 4. Studies to Reduce Copper Pollutant Impact Uncertainties	Completion through participation in Bay Area Clean Water Agencies effort.
	Task 5. Report on Status of Copper Control Program	Updates provided in annual Pollution Prevention reports.

^[1] The Discharger’s *Wet Weather Conveyance and Treatment Evaluation* (RMC Water and Environment, February 2008) evaluated several alternatives to reduce blending and recommended an alternative that included treatment plant improvements and construction of a storage tank in the Tamalpais Community Services District collection system but no collection system improvements to reduce inflow and infiltration. Since then, the Discharger determined that this alternative is infeasible because of costs and public concerns. Therefore, the Discharger proposed instead to increase the secondary treatment capacity from 6 to 9 MGD, provide 0.6 million gallons of storage at the Plant, and repair or replace damaged sewer lines. The Discharger is in the pre-design phase for the Plant upgrades. The sewer line upgrades are scheduled to occur by 2015.

E. Planned Changes

In 2011, the Discharger began a multi-year program to repair or replace approximately 15,000 feet of gravity sewer pipelines within the Marin City collection system. This represents about 50% of the total length of gravity sewers within Marin City. The Discharger also plans to complete the following improvements to the headworks and primary and secondary treatment systems, pending approval from the land owner, the National Park Service:

- Constructing a new headworks that will include screening and grit removal,
- Installing a second primary clarifier,
- Upgrading fixed film reactor pumps,
- Replacing fixed film reactor media,
- Replacing the existing 1.0 MGD sand filters with 6.0 MGD rotating disk filters, and
- Installing a 600,000-gallon storage tank to help reduce peak flows.

F. Blending Summary

The previous order allowed the Discharger to bypass secondary treatment for the portion of the flow above 6 MGD when influent flows exceeded 6 MGD. The bypass flow was blended with the secondary-treated flow, which was then disinfected and discharged to San Francisco Bay. From 2007 through 2011, the Discharger blended in this manner about five times per year for about four hours per event, resulting in about 130,000 gallons of effluent that did not receive secondary treatment each time. The annual average volume was about 670,000 gallons per year, representing approximately 0.12% of annual plant flow. The table below provides a summary of recent blending events.

Table F-6. Summary of Blending Events

Wet Weather Years	Frequency of Events (number/year)	Duration (hours/year)	Volume Not Receiving Full Secondary Treatment (gallons/year)
2007-2008	3	32.3	990,000
2008-2009	3	11.7	30,000
2009-2010	7	11.3	390,000
2010-2011	8	32.7	1,270,000
Average	5	23.1	670,000

Total suspended solids concentrations were higher during blending events than when not blending. However, blending events are rare and are typically of short duration and small volume, so the overall effects of increased pollutant loadings to San Francisco Bay are small. About 200 pounds per year of suspended solids are discharged during blending events, including the suspended solids in the fully treated effluent during blending and in the bypass flow. This compares to 50,000 pounds per year for all the Discharger’s discharges. All discharges of blended effluent complied with total suspended solids effluent limitations. The effects of blending on total suspended solids concentrations are summarized in the table below. The Discharger did not monitor other pollutants when blending.

Table F-7. Effects of Blending on Total Suspended Solids Concentrations

	Range (mg/L)	Average (mg/L)
Discharge during blending events	26-67	36.8
Months when blending occurs, blending data excluded (monthly average)	17-30	22.4
Months when blending occurs, blending data included (monthly average)	17-31	24.0
All months (October 2007 through February 2012) (daily maximum)	8.0-77.5	23.3

As described in the Discharger’s March 2012 Utility Analysis, and summarized in IV.A.3(B) below, the Discharger plans to upgrade its facilities to reduce blending.

III. APPLICABLE PLANS, POLICIES, AND REGULATIONS

This Order’s requirements are based on the requirements and authorities described in this section:

A. Legal Authorities

This Order is issued pursuant to federal Clean Water Act (CWA) section 402 and implementing regulations adopted by the USEPA and California Water Code (CWC) chapter 5.5, division 7, commencing with section 13370. It serves as an NPDES permit for point source discharges from the Plant to surface waters. This Order also serves as Waste Discharge Requirements (WDRs) pursuant to CWC article 4, chapter 4, division 7, commencing with section 13260.

B. California Environmental Quality Act (CEQA)

Under CWC section 13389, this action to issue an NPDES permit is exempt from CEQA Chapter 3.

C. State and Federal Regulations, Policies, and Plans

- 1. Water Quality Control Plan.** The *Water Quality Control Plan for the San Francisco Bay Basin* (hereinafter Basin Plan) is the Regional Water Board’s master water quality control planning document. It designates beneficial uses and water quality objectives (WQOs) for waters of the State, including surface and groundwater. It also includes implementation

programs to achieve WQOs. The Basin Plan was duly adopted by the Regional Water Board and approved by the State Water Board, the Office of Administrative Law, and USEPA. Requirements of this Order implement the Basin Plan.

The Basin Plan beneficial uses of Central San Francisco Bay are listed below. The Basin Plan implements State Water Board Resolution No. 88-63, which establishes State policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply. Because of the marine influence on Central San Francisco Bay, total dissolved solids levels exceed 3,000 mg/L and thereby meet an exception to State Water Board Resolution No. 88-63. The MUN designation therefore does not apply to the receiving water.

Table F-8. Basin Plan Beneficial Uses

Receiving Water Name	Beneficial Uses
Central San Francisco Bay	Industrial Service Supply (IND) Industrial Process Supply (PROC) Commercial, and Sport Fishing (COMM) Shellfish Harvesting (SHELL) Estuarine Habitat (EST) Fish Migration (MIGR) Preservation of Rare and Endangered Species (RARE) Fish Spawning (SPWN) Wildlife Habitat (WILD) Water Contact Recreation (REC1) Non-Contact Water Recreation (REC2) Navigation (NAV)

The State Water Board’s *Water Quality Control Plan for Enclosed Bays and Estuaries—Part 1, Sediment Quality* became effective on August 25, 2009. This plan supersedes other narrative sediment quality objectives and establishes new sediment quality objectives and related implementation provisions for specifically defined sediments in most bays and estuaries.

- 2. National Toxics Rule (NTR) and California Toxics Rule (CTR).** USEPA adopted the NTR on December 22, 1992, and amended it on May 4, 1995, and November 9, 1999. About 40 criteria in the NTR and apply in California. On May 18, 2000, USEPA adopted the CTR, promulgating new toxics criteria for California and, in addition, incorporating the previously adopted NTR criteria that applied in the State. USEPA amended the CTR on February 13, 2001. These rules contain water quality criteria (WQC) for priority toxic pollutants.
- 3. State Implementation Policy.** On March 2, 2000, the State Water Board adopted the *Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California* (hereinafter State Implementation Policy [SIP]). The SIP became effective on April 28, 2000, with respect to the priority pollutant criteria promulgated through the NTR and to the WQOs established in the Basin Plan. The SIP became effective on May 18, 2000, with respect to the priority pollutant criteria promulgated through the CTR. The State Water Board adopted amendments to the SIP on February 24, 2005 that became effective on July 13, 2005. The SIP establishes implementation provisions for priority

pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.

- 4. Alaska Rule.** On March 30, 2000, USEPA revised its regulation that specifies when new and revised state and tribal water quality standards (WQS) become effective for CWA purposes (65 Fed. Reg. 24641 [April 27, 2000], codified at 40 CFR 131.21). Under the revised regulation (also known as the Alaska Rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30, 2000, may be used for CWA purposes, whether or not approved by USEPA.
- 5. Antidegradation Policy.** NPDES regulations at 40 CFR 131.12 require that state WQS include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16, which incorporates the federal antidegradation policy where the federal policy applies under federal law and requires that existing quality of waters be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plan implements, and incorporates by reference, both the State and federal antidegradation policies.
- 6. Anti-Backsliding Requirements.** CWA sections 402(o)(2) and 303(d)(4) and 40 CFR 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous order, with some exceptions in which limitations may be relaxed.

D. Impaired Water Bodies on CWA 303(d) List

In October 2011, USEPA approved a revised list of impaired waterbodies prepared pursuant to CWA section 303(d), which requires identification of specific waterbodies where it is expected that water quality standards will not be met after implementation of technology-based effluent limitations on point sources. Where it has not done so already, the Regional Water Board plans to adopt Total Maximum Daily Loads (TMDLs) for pollutants on the 303(d) list. TMDLs establish wasteload allocations for point sources and load allocations for non-point sources, and are established to achieve the water quality standards for the impaired waterbodies.

Central San Francisco Bay is listed as an impaired waterbody. The pollutants impairing Central San Francisco Bay are chlordane, DDT, dieldrin, invasive species, dioxins and furans, mercury, PCBs, and selenium. On February 12, 2008, USEPA approved a TMDL for mercury in the San Francisco Bay. On March 29, 2010, USEPA approved a TMDL for PCBs in San Francisco Bay. Mercury and PCBs discharges from the facility are regulated by Order No. R2-2007-0077, as amended by Order No. R2-2011-0012. These orders implement the mercury and PCBs TMDLs.

IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants discharged into waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the NPDES regulations: 40 CFR 122.44(a) requires that permits include applicable technology-based limitations and standards; and 40 CFR 122.44(d) requires that permits include water quality-based effluent limitations (WQBELs)

to attain and maintain applicable numeric and narrative WQC to protect the beneficial uses of the receiving water.

Several specific factors affecting the development of limitations and requirements in this Order are discussed below.

A. Discharge Prohibitions

- 1. Discharge Prohibition III.A (No discharge other than as described):** This prohibition is based on 40 CFR 122.21(a), “Duty to Apply,” and CWC section 13260, which requires filing an application and Report of Waste Discharge before a discharge can occur. Discharges not described in the permit application and Report of Waste Discharge, and subsequently in this Order, are prohibited.
- 2. Discharge Prohibition III.B (Minimum initial dilution of 84:1):** The Order allows a dilution credit of 84:1 in the calculation of one or more water quality-based effluent limitations, based on information of dilution achieved by the Discharger’s current outfall. Therefore, this prohibition is necessary to ensure that the assumptions used to derive the dilution credit remain substantially the same so the limitations are protective of water quality.
- 3. Discharge Prohibition III.C (Bypass is prohibited, with exceptions):** This prohibition is based on 40 CFR 122.41(m) (see Attachment D, section G). Bypasses are prohibited when influent flows are below 6.0 MGD (the secondary treatment capacity of the Plant). When inflows are above 6.0 MGD, the Discharger may bypass secondary treatment for the portion above 6.0 MGD and blend the bypassed flows with the secondary-treated flow prior to disinfection and discharge to San Francisco Bay. As discussed below, the Discharger has shown that it meets the criteria (40 CFR 122.41[m][4][i][A]-[C]) required to allow blending.

(A) Bypass is unavoidable to prevent loss of life, personal injury, or severe property damage.

In its March 28, 2012, Utility Analysis, the Discharger determined that bypasses remain unavoidable to prevent backups and overflow of raw sewage in basements or on city streets, which could result in severe property damage or personal injury. In very large events, the Plant has reached, or very nearly reached, its maximum hydraulic capacity. High peak flows have also resulted in sanitary sewer overflows (SSOs) in the upstream conveyance system during some storm events.

(B) There are no feasible alternatives to the bypass. In its March 28, 2012, Utility Analysis, the Discharger completed a No Feasible Alternatives Analysis using the criteria identified in USEPA’s draft guidance on *NPDES Permit Requirements for Peak Wet Weather Discharges from Publicly Owned Treatment Works Treatment Plant Serving Separate Sanitary Sewer Collection Systems* (December 2005). The Discharger plans to complete during this permit term upgrades to the Plant and to provide storage for peak flows. These planned upgrades are estimated to cost \$22.8 million and are estimated to reduce the frequency of blending events to about 1.5 times per year (from the current 5 times per year), the duration to about 4.2 hours per year, and the volume to about 100,000 gallons per year. The Discharger also expects its satellite collection agencies to continue to rehabilitate their collection systems. This should further reduce blending by reducing inflow and infiltration. Provision VI.C.5.a of the Order requires specific actions for the Discharger take within this coming permit cycle to reduce further the need to blend.

(C) *The Discharger provided notice at least ten days before the date of the bypass. The Discharger provided notice of its ongoing need to blend during wet weather with its Report of Waste Discharge and Utility Analysis. The notice was submitted more than ten days before any bypass subject to this Order.*

- 4. Discharge Prohibition III.D (Average dry weather flow not to exceed design capacity):** This prohibition is based on the design treatment capacity of the Plant treatment system. Exceedance of the Plant’s average dry weather flow design capacity could result in lowering the reliability of achieving compliance with water quality requirements.
- 5. Discharge Prohibition III.E (No sanitary sewer overflows):** Basin Plan Discharge Prohibition 15 (Table 4-1) and the CWA prohibit the discharge of wastewater to surface waters except as authorized under an NPDES permit. Publicly owned treatment works must achieve secondary treatment at a minimum and any more stringent limitations necessary to meet water quality standards (33 U.S.C. § 1311[b][1][B and C]). A sanitary sewer overflow that results in the discharge of raw sewage, or wastewater not meeting this Order’s effluent limitations, to surface waters is therefore prohibited under the CWA and the Basin Plan.

B. Conventional and Non-Conventional Pollutant Limitations

1. Scope and Authority

CWA section 301(b) and 40 CFR 122.44 require that permits include conditions meeting technology-based requirements, at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet the minimum federal technology-based requirements based on secondary treatment standards at 40 CFR 133, which are summarized below. The 30-day average percent removal for BOD₅ (CBOD₅) and TSS, by concentration, is not to be less than 85 percent. The Basin Plan contains additional requirements for certain pollutants.

Table F-9. Secondary Treatment Requirements

Parameters	Monthly Average	Weekly Average
BOD ₅ ^[1]	30 mg/L	45 mg/L
CBOD ₅ ^[1]	25 mg/L	40 mg/L
TSS	30 mg/L	45 mg/L
pH	6.0 – 9.0 standard units	

^[1] At the option of the permitting authority, CBOD₅ effluent limitations may be substituted for BOD₅ limitations.

2. Effluent Limitations for Conventional and Non-conventional Pollutants

- a. CBOD₅ and TSS.** The effluent limitations for CBOD₅ and TSS, including the 85 percent removal requirement, are required by the secondary treatment standards.
- b. Oil and Grease.** Basin Plan Table 4-2 requires effluent limitations for oil and grease.
- c. pH.** Secondary treatment standards and Basin Plan Table 4-2 require effluent limitations for pH.

- d. Total Chlorine Residual.** The residual chlorine effluent limitation is based on Basin Plan Table 4-2. The allowance for determination of false positives using continuous devices is based on the fact that continuous instruments occasionally have anomalous spikes, and it is chemically improbable to have free chlorine present in the presence of sodium bisulfite.
- e. Enterococcus Bacteria.** Enterococcus bacteria effluent limitations are based on Basin Plan Table 4-2A and apply to discharges into marine and estuarine waters with the water contact recreation beneficial use.
- f. Fecal Coliform Bacteria.** Basin Plan Table 4-2A requires total coliform limitations for discharges into receiving waters with the shellfish harvesting beneficial use, but it allows substituting fecal coliform limitations for total coliform limitations provided that it can be demonstrated that such substitution will not result in unacceptable adverse impacts to beneficial uses. Basin Plan Table 3-1 WQOs for fecal coliform are a 5-sample median of 14 most probable number per 100 milliliters (MPN/100 mL) and a 90th percentile of 43 MPN/100 mL. Over the past permit cycle, the Discharger monitored both total coliform and fecal coliform approximately three times per week. The data indicate that the discharge would meet fecal coliform effluent limits based on the fecal coliform WQOs assuming 10:1 dilution (the limits would be a median of 140 MPN/100 mL and a 90th percentile of 430 MPN/100 mL). The actual dilution at the outfall is 84:1. The Discharger indicated that by substituting the fecal coliform limits described above for total coliform limits, the Discharger will be able to reduce the amount of chlorine it uses for disinfection. Reducing chlorine is desirable because chlorine produces toxic byproducts. However, this Order contains somewhat lower fecal coliform limits to ensure that they also protect water contact recreation. The new limits are based on Basin Plan Table 3-1 water quality objectives for water contact recreation, 90th percentile of 400 MPN/100 mL and geometric mean of 200 MPN/100 mL, without dilution credit. The previous order's median limit of 140 MPN/100 mL is retained because it is more stringent than the geometric mean water quality objective.

C. Toxic Substances

Water Quality-Based Effluent Limitations (WQBELs) have been derived for toxic pollutants to implement WQOs that protect beneficial uses. Both the beneficial uses and the WQOs have been approved pursuant to federal law. The procedures for calculating individual WQBELs are based on the SIP and the Basin Plan. Most Basin Plan beneficial uses and WQOs were approved under State law and submitted to and approved by USEPA prior to May 30, 2000. Any WQOs and beneficial uses submitted to USEPA prior to May 30, 2000, but not approved by USEPA before that date, are nonetheless "applicable water quality standards for purposes of the Clean Water Act" pursuant to 40 CFR 131.21(c)(1). Collectively, this Order's restrictions on individual pollutants are no more stringent than those required by CWA water quality standards.

1. Scope and Authority

- a.** NPDES regulations at 40 CFR 122.44(d)(1)(i) mandate that permits include effluent limitations for all pollutants that are or may be discharged at levels that have reasonable potential to cause or contribute to an excursion of a water quality standard, including numeric and narrative objectives within a standard. As specified in 40 CFR

122.44(d)(1)(i), permits are required to include WQBELs for all pollutants “which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any state water quality standard.”

The process for determining “reasonable potential” and calculating WQBELs when necessary is intended to protect the designated beneficial uses of the receiving water as specified in the Basin Plan, and achieve applicable WQOs contained in the CTR, NTR, and other state plans and policies.

- b. NPDES regulations and the SIP provide the basis to establish Maximum Daily Effluent Limitations (MDELs) and Average Monthly Effluent Limitations (AMELs).
 - (1) **NPDES Regulations.** NPDES regulations at 40 CFR 122.45(d) state, “For continuous discharges all permit effluent limitations, standards, and prohibitions, including those necessary to achieve water quality standards, shall *unless impracticable* be stated as MDELs and AMELs for all discharges other than publicly owned treatment works.”
 - (2) **SIP.** SIP section 1.4 requires WQBELs to be expressed as MDELs and AMELs.
- c. MDELs are used in this Order to protect against acute water quality effects. The MDELs are necessary for preventing fish kills or mortality to aquatic organisms.

2. Beneficial Uses and WQOs

The WQOs applicable to the receiving water for this discharge are from the Basin Plan; the CTR, established by USEPA at 40 CFR 131.38; and the NTR, established by USEPA at 40 CFR 131.36. Some pollutants have WQOs from more than one of these sources.

- a. **Basin Plan.** The Basin Plan specifies numeric WQOs for 10 priority toxic pollutants, as well as narrative WQOs for toxicity and bioaccumulation in order to protect beneficial uses. The pollutants for which the Basin Plan specifies numeric objectives are arsenic, cadmium, chromium (VI), copper in marine and freshwater, lead, mercury, nickel, silver, zinc, and cyanide. The narrative toxicity objective states, “All waters shall be maintained free of toxic substances in concentrations that are lethal to or that produce other detrimental responses in aquatic organisms.” The bioaccumulation objective states, “Controllable water quality factors shall not cause a detrimental increase in concentrations of toxic substances found in bottom sediments or aquatic life. Effects on aquatic organisms, wildlife, and human health will be considered.” Effluent limitations and provisions contained in this Order implement these objectives, based on available information.
- b. **CTR.** The CTR specifies numeric aquatic life criteria for 23 priority toxic pollutants and numeric human health criteria for 57 priority toxic pollutants. These criteria apply to all inland surface waters and enclosed bays and estuaries of the San Francisco Bay Region, although Basin Plan Tables 3-3 and 3-4 include numeric objectives for certain of these priority toxic pollutants that supersede CTR criteria. Human health criteria are further identified as for “water and organisms” and for “organisms only.” The CTR criteria

applicable to “organisms only” apply to the receiving water because it is not a source of drinking water.

- c. **NTR.** The NTR establishes numeric aquatic life criteria for selenium and numeric human health criteria for 33 toxic organic pollutants for waters of San Francisco Bay upstream to and including Suisun Bay and the Sacramento River-San Joaquin River Delta.
- d. **Sediment Quality Objectives.** The *Water Quality Control Plan for Enclosed Bays and Estuaries – Part 1, Sediment Quality* contains a narrative WQO, “Pollutants in sediments shall not be present in quantities that, alone or in combination, are toxic to benthic communities in bays and estuaries of California.” This WQO is to be implemented by integrating three lines of evidence: sediment toxicity, benthic community condition, and sediment chemistry. The policy requires that if the Regional Water Board determines that a discharge has reasonable potential to cause or contribute to an exceedance of this WQO, it is to impose the WQO as a receiving water limit.
- e. **Basin Plan Receiving Water Salinity Policy.** The Basin Plan (like the CTR and NTR) states that the salinity characteristics (i.e., freshwater vs. saltwater) of the receiving water are to be considered in determining the applicable WQOs. Freshwater criteria apply to discharges to waters with salinities equal to or less than one part per thousand (ppt) at least 95 percent of the time. Saltwater criteria apply to discharges to waters with salinities equal to or greater than 10 ppt at least 95 percent of the time in a normal water year. For discharges to water with salinities between these two categories, or tidally influenced freshwaters that support estuarine beneficial uses, the WQOs are the lower of the salt or freshwater WQOs (the latter calculated based on ambient hardness) for each substance.

The receiving water for this discharge is Central San Francisco Bay, a saltwater water body based on salinity data collected by the San Francisco Estuary Institute’s (SFEI) Regional Monitoring Program (RMP). Historically, the RMP conducted sampling at 26 locations throughout the San Francisco Bay region. In 2002, the system was redesigned to incorporate random sampling in place of the 26 established locations. Salinity data collected from March 1993 to August 2001 at the Point Isabel (BC41), Richardson Bay (BC30), and Yerba Buena Island (BC10) RMP stations, as well as 29 samples collected throughout the Central Bay from July 2002 to August 2009 indicate that the salinity was never less than 1 ppt and was greater than 10 ppt in 100 percent of the samples. Central San Francisco Bay is therefore classified as saltwater, and the reasonable potential analysis and effluent limitations in this Order are based on saltwater WQOs.

- f. **Site-Specific Metals Translators.** NPDES regulations at 40 CFR 122.45(c) require that effluent limitations for metals be expressed as total recoverable metal. Since applicable WQOs for metals are typically expressed as dissolved metal, translators must be used to convert metals concentrations from dissolved to total recoverable and vice versa. The CTR includes default translators; however, site-specific conditions, such as water temperature, pH, suspended solids, and organic carbon greatly affect the form of metal (dissolved, non-filterable, or otherwise) present in the water and therefore available to cause toxicity. In general, the dissolved form of the metal is more available and more toxic to aquatic life than non-filterable forms. Site-specific translators can be developed to account for site-specific conditions, thereby preventing exceedingly stringent or under protective WQOs.

For this receiving water, the site-specific copper translators, 0.73 (AMEL) and 0.87 (MDEL), are based on Basin Plan Table 7.2.1-2 for deep water discharges to Central San Francisco Bay. The site-specific nickel translators, 0.65 (AMEL) and 0.85 (MDEL), are based on a study conducted by the Clean Estuary Partnership (*North of Dumbarton Bridge Copper and Nickel Development and Selection of Final Translators* [2005]). The site-specific zinc translators, 0.364 (chronic) and 0.707 (acute), are based on a site-specific analysis using 25 samples collected between 1993 and 2001 at the RMP Richardson Bay monitoring station (BC30). The chronic translator was the median value and the acute translator was the 90th percentile value. The analysis was conducted in accordance with *The Metals Translator: Guidance for Calculating A Total Recoverable Permit Limit From A Dissolved Criterion* (USEPA, June 1996) and the SIP. For all other metals, default translators USEPA established at 40 CFR 131.38(b)(2), Table 2, were used to determine the need for and calculating WQBELs.

3. Determining the Need for WQBELs

Assessing whether a pollutant has reasonable potential to exceed a WQO in the receiving water is the fundamental step in determining whether a WQBEL is required.

a. Reasonable Potential Methodology

For priority pollutants and other toxic pollutants, the reasonable potential analysis identifies the observed maximum effluent concentration (MEC) for each pollutant based on effluent concentration data. There are three triggers in determining reasonable potential according to SIP section 1.3:

- (1) The first trigger (Trigger 1) is activated if the MEC is greater than or equal to the lowest applicable WQO ($MEC \geq WQO$), which has been adjusted, if appropriate, for pH, hardness, and translator data. If the MEC is greater than or equal to the adjusted WQO, then that pollutant has reasonable potential, and a WQBEL is required.
- (2) The second trigger (Trigger 2) is activated if the observed maximum ambient background concentration (B) is greater than the adjusted WQO ($B > WQO$) and the pollutant is detected in any of the effluent samples.
- (3) The third trigger (Trigger 3) is activated if a review of other information determines that a WQBEL is required to protect beneficial uses, even though both MEC and B are less than the WQO.

b. Effluent Data

The Discharger's priority pollutant data were analyzed, along with the nature of the discharge, to determine if the discharge has Reasonable Potential. The reasonable potential analysis is based on effluent monitoring data collected from October 2007 to February 2012 for most inorganic pollutants, and from December 2007 to June 2010 for most organic pollutants.

c. Ambient Background Data

The SIP states that, for calculating WQBELs, ambient background concentrations are either the observed maximum ambient water column concentrations or, for objectives intended to protect human health from carcinogenic effects, the arithmetic mean of observed ambient water concentrations.

On May 15, 2003, a group of San Francisco Bay Region dischargers known as the Bay Area Clean Water Agencies, or BACWA, submitted a collaborative receiving water study entitled San Francisco Bay Ambient Water Monitoring Interim Report (2003). This study included monitoring results from sampling events in 2002 and 2003 for priority pollutants not monitored by the RMP. This study included the Yerba Buena Island RMP station. BACWA provided additional data through its Ambient Water Monitoring: Final CTR Sampling Update report, dated June 15, 2004.

For priority pollutants, the reasonable potential analysis was conducted and WQBELs were calculated using RMP data from 1993 through 2009 at the Yerba Buena Island RMP station (BC10), and additional data from the BACWA study.

For ammonia, the reasonable potential analysis was conducted and WQBELs were calculated using RMP data from the Richardson Bay station (BC30).

d. Reasonable Potential Analysis (RPA)

The MECs, most stringent applicable WQOs, and background concentrations used in the RPA are presented in the following table, along with the RPA results (yes or no) for each pollutant. Reasonable potential was not determined for all pollutants because there are not applicable WQOs for all pollutants and monitoring data are not available for others. Based on a review of the effluent data collected during the previous order term from October 2007 through February 2012, the pollutants that exhibit reasonable potential are zinc, cyanide, chlorodibromomethane, bis(2-ethylhexyl)phthalate and total ammonia by Trigger 1; copper by Triggers 1 and 3, and dioxin-TEQ by Triggers 2 and 3.

Table F-10. Reasonable Potential Analysis Summary

CTR #	Priority Pollutant	Governing WQO (µg/L)	MEC or Minimum DL ^{[1][2]} (µg/L)	Maximum Background or Minimum DL ^{[1][2]} (µg/L)	RPA Result ^[3]
1	Antimony	4,300	0.50	1.8	No
2	Arsenic	36	7.4	2.46	No
3	Beryllium	No Criteria	<0.006	0.215	Ud – No Criteria
4	Cadmium	9.4	0.15	0.127	No
5a	Chromium (III)	No Criteria	2.4		Ud – No Criteria
5b	Chromium (VI)	50	5.6	4.4	No
6	Copper	8.2	20	2.55	Yes
7	Lead	8.5	0.053	0.8	No
9	Nickel	13	5.2	3.7	No
10	Selenium (303(d) listed)	5.0	0.98	0.39	No
11	Silver	2.2	0.30	0.052	No
12	Thallium	6.3	< 0.01	0.21	No
13	Zinc	127	140	5.1	Yes
14	Cyanide	2.9	24	<0.4	Yes
15	Asbestos	No Criteria	No data	No data	Ud – No Criteria
16	2,3,7,8-TCDD (303(d) listed)	1.4x10 ⁻⁸	< 2.1x10 ⁻⁷	8.2x10 ⁻⁹	No
	Dioxin TEQ (303(d) listed)	1.4x10 ⁻⁸	8.7x10 ⁻⁹	7.1x10 ⁻⁸	Yes
17	Acrolein	780	< 1.3	<0.5	No
18	Acrylonitrile	0.66	< 0.66	0.03	No
19	Benzene	71	< 0.18	<0.05	No
20	Bromoform	360	100	<0.5	No
21	Carbon Tetrachloride	4.4	< 0.16	0.06	No
22	Chlorobenzene	21,000	< 0.18	<0.5	No
23	Chlorodibromomethane	34	62	<0.05	Yes
24	Chloroethane	No Criteria	< 0.37	<0.5	Ud – No Criteria
25	2-Chloroethylvinyl ether	No Criteria	< 0.28	<0.5	Ud – No Criteria
26	Chloroform	No Criteria	2.7	<0.5	Ud – No Criteria
27	Dichlorobromomethane	46	16	<0.05	No
28	1,1-Dichloroethane	No Criteria	< 0.19	<0.05	Ud – No Criteria
29	1,2-Dichloroethane	99	< 0.18	0.04	No
30	1,1-Dichloroethylene	3.2	< 0.21	<0.5	No
31	1,2-Dichloropropane	39	< 0.18	<0.05	No
32	1,3-Dichloropropylene	1,700	< 0.16	<0.5	No
33	Ethylbenzene	29,000	No data	<0.5	No
34	Methyl Bromide	4,000	0.30	<0.5	No
35	Methyl Chloride	No Criteria	0.27	<0.5	Ud – No Criteria
36	Methylene Chloride	1,600	< 0.18	22	No
37	1,1,2,2-Tetrachloroethane	11	< 0.10	<0.05	No
38	Tetrachloroethylene	8.9	< 0.19	<0.05	No
39	Toluene	200,000	0.6	<0.3	No
40	1,2-Trans-Dichloroethylene	140,000	< 0.22	<0.5	No
41	1,1,1-Trichloroethane	No Criteria	< 0.19	<0.5	Ud – No Criteria
42	1,1,2-Trichloroethane	42	< 0.16	<0.05	No
43	Trichloroethylene	81	< 0.20	<0.5	No
44	Vinyl Chloride	525	< 0.25	<0.5	No
45	2-Chlorophenol	400	< 0.80	<1.2	No
46	2,4-Dichlorophenol	790	< 0.70	<1.3	No

CTR #	Priority Pollutant	Governing WQO (µg/L)	MEC or Minimum DL ^{[1][2]} (µg/L)	Maximum Background or Minimum DL ^{[1][2]} (µg/L)	RPA Result ^[3]
47	2,4-Dimethylphenol	2,300	< 0.80	<1.3	No
48	2-Methyl- 4,6-Dinitrophenol	765	< 0.60	<1.2	No
49	2,4-Dinitrophenol	14,000	< 0.60	<0.7	No
50	2-Nitrophenol	No Criteria	< 0.60	<1.3	Ud – No Criteria
51	4-Nitrophenol	No Criteria	< 0.70	<1.6	Ud – No Criteria
52	3-Methyl 4-Chlorophenol	No Criteria	< 0.60	<1.1	Ud – No Criteria
53	Pentachlorophenol	7.9	< 0.60	<1	No
54	Phenol	4,600,000	2.8	<1.3	No
55	2,4,6-Trichlorophenol	6.5	< 0.60	<1.3	No
56	Acenaphthene	2,700	< 0.03	0.0019	No
57	Acenaphthylene	No Criteria	< 0.03	0.0013	Ud – No Criteria
58	Anthracene	110,000	< 0.03	0.00059	No
59	Benzidine	0.00054	< 5	<0.0015	No
60	Benzo(a)Anthracene	0.049	< 0.02	0.0053	No
61	Benzo(a)Pyrene	0.049	< 0.02	0.0033	No
62	Benzo(b)Fluoranthene	0.049	< 0.02	0.0046	No
63	Benzo(ghi)Perylene	No Criteria	< 0.02	0.0045	Ud – No Criteria
64	Benzo(k)Fluoranthene	0.049	< 0.03	0.0018	No
65	Bis(2-Chloroethoxy)Methane	No Criteria	< 0.7	<0.3	Ud – No Criteria
66	Bis(2-Chloroethyl)Ether	1.4	< 0.9	<0.00015	No
67	Bis(2-Chloroisopropyl)Ether	170,000	< 0.6	NA	No
68	Bis(2-Ethylhexyl)Phthalate	5.9	6.0	<0.5	Yes
69	4-Bromophenyl Phenyl Ether	No Criteria	< 0.97	<0.23	Ud – No Criteria
70	Butylbenzyl Phthalate	5,200	< 0.98	0.5	No
71	2-Chloronaphthalene	4,300	< 0.98	<0.3	No
72	4-Chlorophenyl Phenyl Ether	No Criteria	< 0.99	<0.3	Ud – No Criteria
73	Chrysene	0.049	< 0.02	0.0024	No
74	Dibenzo(a,h)Anthracene	0.049	< 0.02	0.00064	No
75	1,2-Dichlorobenzene	17,000	< 0.27	<0.8	No
76	1,3-Dichlorobenzene	2,600	< 0.18	<0.8	No
77	1,4-Dichlorobenzene	2,600	< 0.18	<0.8	No
78	3,3 Dichlorobenzidine	0.077	< 1.0	<0.001	No
79	Diethyl Phthalate	120,000	< 0.60	<0.27	No
80	Dimethyl Phthalate	2,900,000	< 0.70	<0.29	No
81	Di-n-Butyl Phthalate	12,000	< 0.60	<0.38	No
82	2,4-Dinitrotoluene	9.1	< 0.60	<0.27	No
83	2,6-Dinitrotoluene	No Criteria	< 0.60	<0.29	Ud – No Criteria
84	Di-n-Octyl Phthalate	No Criteria	1.5	<0.38	Ud – No Criteria
85	1,2-Diphenylhydrazine	0.54	< 0.60	0.0037	No
86	Fluoranthene	370	< 0.02	0.011	No
87	Fluorene	14,000	< 0.02	0.0021	No
88	Hexachlorobenzene	0.00077	< 0.91	0.00002	No
89	Hexachlorobutadiene	50	< 0.92	<0.3	No
90	Hexachlorocyclopentadiene	17,000	< 0.80	<0.31	No
91	Hexachloroethane	8.9	< 0.94	<0.2	No
92	Indeno(1,2,3-cd)Pyrene	0.049	< 0.02	0.004	No
93	Isophorone	600	< 0.80	<0.3	No
94	Naphthalene	No Criteria	< 0.02	0.0023	Ud – No Criteria

CTR #	Priority Pollutant	Governing WQO (µg/L)	MEC or Minimum DL ^{[1][2]} (µg/L)	Maximum Background or Minimum DL ^{[1][2]} (µg/L)	RPA Result ^[3]
95	Nitrobenzene	1,900	< 0.70	<0.25	No
96	N-Nitrosodimethylamine	8.1	< 0.80	<0.3	No
97	N-Nitrosodi-n-Propylamine	1.4	< 0.60	<0.001	No
98	N-Nitrosodiphenylamine	16	< 0.60	<0.001	No
99	Phenanthrene	No Criteria	< 0.02	0.0061	Ud – No Criteria
100	Pyrene	11,000	< 0.02	0.0051	No
101	1,2,4-Trichlorobenzene	No Criteria	< 0.98	<0.3	Ud – No Criteria
102	Aldrin	0.00014	< 0.003	NA	No
103	Alpha-BHC	0.013	< 0.002	0.00050	No
104	Beta-BHC	0.046	< 0.002	0.00041	No
105	Gamma-BHC	0.063	< 0.002	0.00070	No
106	Delta-BHC	No Criteria	< 0.002	0.000042	Ud – No Criteria
107	Chlordane (303(d) listed)	0.00059	< 0.005	0.00018	No
108	4,4'-DDT (303(d) listed)	0.00059	< 0.003	0.000066	No
109	4,4'-DDE (linked to DDT)	0.00059	< 0.003	0.00069	No
110	4,4'-DDD	0.00084	< 0.003	0.00031	No
111	Dieldrin (303d listed)	0.00014	< 0.003	0.00026	No
112	Alpha-Endosulfan	0.0087	< 0.003	0.000031	No
113	beta-Endosulfan	0.0087	< 0.003	0.000069	No
114	Endosulfan Sulfate	240	< 0.003	0.000082	No
115	Endrin	0.0023	< 0.003	0.000040	No
116	Endrin Aldehyde	0.81	< 0.002	NA	No
117	Heptachlor	0.00021	< 0.003	0.000019	No
118	Heptachlor Epoxide	0.00011	< 0.003	0.000094	No
126	Toxaphene	0.0002	< 0.20	NA	No
	Total Ammonia	1.2	29	0.17	Yes

^[1] The maximum effluent concentration (MEC) and maximum background concentration are the actual detected concentrations unless preceded by a “<” sign, in which case the value shown is the minimum detection level (DL).

^[2] The MEC or maximum background concentration is “Not Available” when there are no monitoring data for the constituent.

^[3] RPA Results = Yes, if MEC > WQC, B > WQC and MEC is detected, or Trigger 3;
= No, if MEC and B are < WQC or all effluent data are undetected;
= Undetermined (Ud), if no criteria have been promulgated or there are insufficient data.

e. Constituents with limited data. In some cases, reasonable potential cannot be determined because effluent data are limited or ambient background concentrations are unavailable. The Discharger will continue to monitor for these constituents in the effluent using analytical methods that provide the best feasible detection limits. When additional data become available, further RPA will be conducted to determine whether numeric effluent limitations are necessary.

f. Pollutants with No Reasonable Potential. WQBELs are not included in this Order for constituents that do not demonstrate reasonable potential; however, monitoring for those pollutants is still required. If concentrations of these constituents are found to have increased significantly, the Discharger will be required to investigate the sources of the increases. Remedial measures are required if the increases pose a threat to receiving water quality.

- g. RPA for Sediment Quality Objectives.** Pollutants in some receiving water sediments may be present in quantities that alone or in combination are toxic to benthic communities. Efforts are underway to identify stressors causing such conditions. However, to date there is no evidence directly linking compromised sediment conditions to the discharges subject to this Order; therefore the Regional Water Board cannot draw a conclusion about reasonable potential for the discharges to cause or contribute to exceedances of the sediment quality objectives. Nevertheless, the Discharger continues to participate in the RMP, which monitors San Francisco Bay sediment and seeks to identify stressors responsible for degraded sediment quality. Thus far, the monitoring has provided only limited information about potential stressors and sediment transport. The Regional Water Board is exploring options for obtaining additional information that may inform future RPAs.

4. WQBEL Calculations

- a. Pollutants with Reasonable Potential.** WQBELs were developed for the toxic and priority pollutants determined to have reasonable potential to cause or contribute to exceedances of the WQOs. The WQBELs were calculated based on WQOs and the procedures specified in SIP section 1.4. The WQOs used for each pollutant with reasonable potential are discussed below.
- b. Dilution Credit.** The SIP allows dilution credits for completely-mixed discharges and, under certain circumstances, for incompletely-mixed discharges. The Discharger submitted *Dilution Modeling Results for Sausalito-Marín City Sanitary District Discharge to San Francisco Bay*, dated July 5, 2007. The report presents findings regarding the initial dilution of the discharge at the outfall. The far-field dilution was estimated using the USEPA-supported Visual Plumes modeling package. The study used the maximum wet weather design flow (6.0 MGD), which resulted in a dilution factor of 84:1, and the annual average flow (1.68 MGD), which resulted in a dilution factor of 237:1.
- i. Bioaccumulative Pollutants.** For certain bioaccumulative pollutants, dilution credit is significantly restricted or denied. Specifically, these pollutants include chlordane, DDT, dieldrin, dioxin compounds, and furan compounds, which all appear on the CWA section 303(d) list for Central San Francisco Bay because, based on available data on concentrations of these pollutants in aquatic organisms, sediment, and the water column, they impair beneficial uses. The following factors suggest insufficient assimilative capacity in San Francisco Bay for these pollutants.

Tissue samples taken from fish in San Francisco Bay show the presence of these pollutants at concentrations greater than screening levels (*Contaminant Concentrations in Fish from San Francisco Bay*, May 1997). The results of a 1994 San Francisco Bay pilot study, presented in *Contaminated Levels in Fish Tissue from San Francisco Bay* (Regional Water Board, 1994), also showed elevated levels of chemical contaminants in fish tissues. The Office of Environmental Health and Hazard Assessment (OEHHA) completed a preliminary review of the data in the 1994 report and in December 1994 issued an interim consumption advisory covering certain fish species in San Francisco Bay due to the levels of some of these pollutants. OEHHA updated this advisory by issuing its May 2011 report Health Advisory and

Safe Eating Guidelines for San Francisco Bay Fish and Shellfish, which still suggests insufficient assimilative capacity in San Francisco Bay for 303(d)-listed pollutants. Therefore, dilution credits are denied for bioaccumulative pollutants on the 303(d) list for which data are lacking on sources and significant uncertainty about how different sources of these pollutants contribute to bioaccumulation.

- ii. **Non-Bioaccumulative Pollutants.** For non-bioaccumulative pollutants (except ammonia), a conservative dilution allowance of 10:1 ($D = 9$) has been assigned. The 10:1 dilution allowance is consistent with the previous order and is based, in part, on Basin Plan Prohibition 1 (Table 4-1), which prohibits discharges with less than 10:1 dilution. SIP section 1.4.2 allows for limiting the dilution credit. The dilution credit is limited for the following reasons:
 - (1) San Francisco Bay is a very complex estuarine system with highly variable and seasonal upstream freshwater inflows and diurnal tidal saltwater inputs. SIP section 1.4.3 allows background conditions to be determined on a discharge-by-discharge or water body-by-water body basis. A water body-by-water body basis approach is taken here due to inherent uncertainties in characterizing ambient background conditions in a complex estuarine system on a discharge-by-discharge basis. The Yerba Buena Island RMP monitoring station, relative to other RMP stations, fits SIP guidance criteria for establishing background conditions. The SIP requires that background water quality data be representative of the ambient receiving water that will mix with the discharge. Water quality data from the Yerba Buena Island monitoring station is representative of the water that will mix with the discharge.
 - (2) Because of the complex hydrology of San Francisco Bay, there are uncertainties in accurately determining an appropriate mixing zone. The models used to predict dilution do not consider the three-dimensional nature of San Francisco Bay currents resulting from the interaction of tidal flushes and seasonal fresh water outflows. Being heavier and colder than fresh water, ocean salt water enters San Francisco Bay on a twice-daily tidal cycle, generally beneath the warmer fresh water that flows seaward. When these waters mix and interact, complex circulation patterns occur due to the varying densities of the fresh and ocean waters. The complex patterns occur throughout San Francisco Bay, but are most prevalent in the San Pablo, Carquinez Strait, and Suisun bay areas. The locations of this mixing and interaction change, depending on the strength of each tide. Additionally, sediment loads from the Central Valley change on a long-term basis, affecting the depth of different parts of San Francisco Bay, resulting in alteration of flow patterns, mixing, and dilution at the outfall.
- iii. **Ammonia.** For ammonia, a conservative estimate of actual initial dilution was used to calculate the effluent limitations. This is justified because ammonia, a non-persistent pollutant, quickly disperses and degrades to a non-toxic state, and cumulative toxicity effects are unlikely. Based on the Discharger's report, *Dilution Modeling Results for Sausalito-Marín City Sanitary District Discharge to San Francisco Bay*, July 5, 2007, the dilution credit of 84:1 ($D=83$) is appropriate for acute conditions and 237:1 ($D=236$) is appropriate for chronic conditions.

c. Development of WQBELs

(1) Copper

- (a) **WQOs.** The Basin Plan contains chronic and acute marine WQOs for copper of 6.0 micrograms per liter ($\mu\text{g/L}$) and 9.4 $\mu\text{g/L}$, respectively, expressed as dissolved metal. These WQOs were converted to total recoverable metal using the site-specific translators of 0.73 (chronic) and 0.87 (acute). The resulting acute WQO is 11 $\mu\text{g/L}$ and chronic WQO is 8.2 $\mu\text{g/L}$.
- (b) **RPA Results.** This Order establishes effluent limitations for copper because the MEC (20 $\mu\text{g/L}$) exceeds the most stringent WQO (8.2 $\mu\text{g/L}$), demonstrating reasonable potential by Trigger 1. Reasonable potential is also established by Trigger 3, consistent with Basin Plan section 7.2.
- (c) **WQBELs.** WQBELs for copper, calculated according to SIP procedures with an effluent data coefficient of variation (CV) of 0.28 and a dilution credit of $D = 9$ (dilution ratio = 10:1), are 54 $\mu\text{g/L}$ (AMEL) and 79 $\mu\text{g/L}$ (MDEL).
- (d) **Anti-backsliding.** Anti-backsliding requirements are satisfied because the new effluent limitations are more stringent than those in the previous order.

(2) Zinc

- (a) **WQOs.** The Basin Plan contains chronic and acute marine WQOs for zinc of 81 $\mu\text{g/L}$ and 90 $\mu\text{g/L}$, respectively, expressed as dissolved metal. These WQOs were converted to total recoverable metal using the site-specific translators of 0.364 (chronic) and 0.707 (acute). These translators were not used in the previous order. The resulting acute WQO is 127 $\mu\text{g/L}$ and chronic WQO is 223 $\mu\text{g/L}$.
- (b) **RPA Results.** This Order establishes effluent limitations for zinc because the MEC (140 $\mu\text{g/L}$) exceeds the most stringent WQO (127 $\mu\text{g/L}$), demonstrating reasonable potential by Trigger 1.
- (c) **WQBELs.** WQBELs for zinc, calculated according to SIP procedures with an effluent data CV of 0.21 and a dilution credit of $D = 9$, are 910 $\mu\text{g/L}$ (AMEL) and 1200 $\mu\text{g/L}$ (MDEL). Effluent limits from the previous order, 500 $\mu\text{g/L}$ (AMEL) and 670 $\mu\text{g/L}$ (MDEL), are retained because they are more stringent than the newly-calculated limits. Effluent data indicate that compliance with the previous order's limits is feasible because the 95th percentile of the effluent data (130 $\mu\text{g/L}$) is less than the AMEL (500 $\mu\text{g/L}$), the 99th percentile (150 $\mu\text{g/L}$) is less than the MDEL (670 $\mu\text{g/L}$), and the average (93 $\mu\text{g/L}$) is less than the long-term average (770 $\mu\text{g/L}$).
- (d) **Anti-backsliding.** Anti-backsliding requirements are satisfied because limits from the previous order are retained.

(3) Cyanide

- (a) **WQOs.** The Basin Plan contains chronic and acute marine WQOs for cyanide of 2.9 µg/L and 9.4 µg/L, respectively.
- (b) **RPA Results.** This Order establishes effluent limitations for cyanide because the MEC (24 µg/L) exceeds the most stringent WQO (2.9 µg/L), demonstrating reasonable potential by Trigger 1.
- (c) **WQBELs.** WQBELs for cyanide, calculated according to SIP procedures with an effluent data CV of 1.04 and a dilution credit of $D = 9$, are 18 µg/L (AMEL) and 47 µg/L (MDEL).
- (d) **Anti-backsliding.** The previous order limits were 19 µg/L (AMEL) and 46 µg/L (MDEL). Anti-backsliding requirements are satisfied because the new AMEL is more stringent than the previous order AMEL, resulting in a lower long-term average cyanide discharge concentration.

(4) Dioxin-TEQ

- (a) **WQO.** The Basin Plan narrative WQO for bioaccumulative substances states, “Many pollutants can accumulate on particulates, in sediments, or bioaccumulate in fish and other aquatic organisms. Controllable water quality factors shall not cause a detrimental increase in concentrations of toxic substances found in bottom sediments or aquatic life. Effects on aquatic organisms, wildlife, and human health will be considered.”

Because it is the consensus of the scientific community that dioxins and furans associate with particulates, accumulate in sediments, and bioaccumulate in the fatty tissue of fish and other organisms, the Basin Plan’s narrative bioaccumulation WQO is applicable to these pollutants. Elevated levels of dioxins and furans in fish tissue in San Francisco Bay demonstrate that the narrative bioaccumulation WQO is not being met. USEPA has therefore included Central San Francisco Bay as impaired by dioxin and furan compounds in the current 303(d) listing of receiving waters, where water quality objectives are not being met after imposition of applicable technology-based requirements.

The CTR establishes a numeric WQO for 2,3,7,8-tetrachlorinated dibenzo-p-dioxin (2,3,7,8-TCDD) of 1.4×10^{-8} µg/L for the protection of human health, when aquatic organisms are consumed. When the CTR was promulgated, USEPA stated its support of the regulation of other dioxin and dioxin-like compounds through the use of toxicity equivalencies (TEQs) in NPDES permits. For California waters, USEPA stated specifically, “if the discharge of dioxin or dioxin-like compounds has reasonable potential to cause or contribute to a violation of a narrative criterion, numeric WQBELs for dioxin or dioxin-like compounds should be included in NPDES permits and should be expressed using a TEQ scheme” (65 Fed. Reg. 31682, 31695 [2000]).

This Order uses a TEQ scheme based on a set of toxicity equivalency factors (TEFs) the World Health Organization (WHO) developed in 1998, and a set of bioaccumulation equivalency factors (BEFs) USEPA developed for the Great Lakes region (40 CFR 132, Appendix F) to convert the concentration of any congener of dioxin or furan into an equivalent concentration of 2,3,7,8-TCDD. The CTR criterion is used as a criterion for dioxin-TEQ because dioxin-TEQ represents a toxicity weighted concentration equivalent to 2,3,7,8-TCDD, thus translating the narrative bioaccumulation objective into a numeric criterion appropriate for the RPA.

To determine if the discharge of dioxin or dioxin-like compounds has reasonable potential to cause or contribute to a violation of the Basin Plan's narrative bioaccumulation WQO, TEFs and BEFs were used to express the measured concentrations of 16 dioxin congeners in effluent and background samples as 2,3,7,8-TCDD. These "equivalent" concentrations were then compared to the CTR numeric criterion for 2,3,7,8-TCDD (1.4×10^{-8} $\mu\text{g/L}$). Although the 1998 WHO scheme includes TEFs for dioxin-like PCBs, they are not included in this Order's TEQ scheme. The CTR has established a specific water quality standard for PCBs, and dioxin-like PCBs are included in the analysis of total PCBs.

- (b) **RPA Results.** This Order establishes effluent limitations for dioxin-TEQ because the background concentration of 7.1×10^{-8} $\mu\text{g/L}$ exceeds the translated water quality criterion (1.4×10^{-8} $\mu\text{g/L}$) and dioxin-TEQ was detected in the effluent, demonstrating reasonable potential by Trigger 2. Reasonable Potential is also established by Trigger 3, consistent with the Basin Plan's bioaccumulation WQO.
- (c) **WQBELs.** WQBELs for dioxin-TEQ, calculated according to SIP procedures using a default CV of 0.60 and no dilution credit, are 1.4×10^{-8} $\mu\text{g/L}$ (AMEL) and 2.8×10^{-8} $\mu\text{g/L}$ (MDEL).
- (d) **Anti-backsliding.** Anti-backsliding requirements are satisfied because the effluent limitations in this Order are unchanged from those in the previous order.

(5) Chlorodibromomethane

- (a) **WQO.** The CTR contains a human health WQO for chlorodibromomethane of 34 $\mu\text{g/L}$.
- (b) **RPA Results.** This Order establishes effluent limitations for chlorodibromomethane because the MEC (62 $\mu\text{g/L}$) exceeds the WQO (34 $\mu\text{g/L}$), demonstrating reasonable potential by Trigger 1.
- (c) **WQBELs.** WQBELs for chlorodibromomethane, calculated according to SIP procedures using a default CV of 0.60 and a dilution credit of $D = 9$, are 340 $\mu\text{g/L}$ (AMEL) and 680 $\mu\text{g/L}$ (MDEL).
- (d) **Anti-backsliding.** Anti-backsliding requirements are satisfied because the previous order did not include chlorodibromomethane limits.

(6) Bis(2-ethylhexyl)phthalate

- (a) **WQO.** The CTR contains a human health WQO for bis(2-ethylhexyl)phthalate of 5.9 µg/L.
- (b) **RPA Results.** This Order establishes effluent limitations for bis(2-ethylhexyl)phthalate because the MEC (5.96 µg/L) exceeds the WQO (5.9 µg/L), demonstrating reasonable potential by Trigger 1.
- (c) **WQBELs.** WQBELs for bis(2-Ethylhexyl)Phthalate, calculated according to SIP procedures using a CV of 0.53 and a dilution credit of D = 9, are 55 µg/L (AMEL) and 100 µg/L (MDEL).
- (d) **Anti-backsliding.** Anti-backsliding requirements are satisfied because the new effluent limitations are more stringent than those in the previous order.

(7) Total Ammonia

- (a) **WQOs.** The Basin Plan contains WQOs for un-ionized ammonia (as nitrogen) of 0.025 mg/L as an annual median and 0.16 mg/L as a maximum. These WQOs were translated from un-ionized ammonia concentrations to equivalent total ammonia concentrations (as nitrogen) since (1) sampling and laboratory methods are not available to analyze for un-ionized ammonia; and (2) the fraction of total ammonia that exists in the toxic un-ionized form depends on the pH, salinity, and temperature of the receiving water.

To translate the Basin Plan un-ionized ammonia objectives, pH, salinity, and temperature data from the Richardson Bay RMP Station (BD40) were used. The following equations were used to determine the fraction of total ammonia that would exist in the toxic un-ionized form in the estuarine receiving water, where the various measurements were taken from 1993-2001 (USEPA, *Ambient Water Quality Criteria for Ammonia (Saltwater)–1989*, EPA Publication 440/5-88-004):

$$\text{For salinity } > 10 \text{ ppt: fraction of NH}_3 = \frac{1}{1 + 10^{(pK - pH)}}$$

Where:

$$pK = 9.245 + 0.116(I) + 0.0324 (298 - T) + \frac{0.0415(P)}{(T)}$$

$$I = \text{Molal ionic strength of saltwater} = \frac{19.9273(S)}{(1,000 - 1.005109(S))}$$

S = Salinity (parts per thousand)

T = Temperature in degrees Kelvin

P = Pressure (one atmosphere)

$$\text{For salinity} < 1 \text{ ppt: fraction of NH}_3 = \frac{1}{1 + 10^{(pK - pH)}}$$

Where:

$$pK = 0.09018 + 2729.92 / T$$

T = Temperature in degrees Kelvin

The 90th percentile and median un-ionized ammonia fractions were used to express the acute and chronic un-ionized ammonia water quality objectives as total ammonia concentrations for both high and low saline waters. The lowest resulting acute and chronic water quality objectives were used in this RPA. This approach is consistent with USEPA guidance on translating dissolved metal water quality objectives to total recoverable metal water quality objectives (USEPA, *The Metals Translator: Guidance for Calculating a Total Recoverable Limit from a Dissolved Criterion*, EPA Publication 823-B-96-007, 1996).

The equivalent total ammonia acute and chronic water quality criteria are 4.65 mg/L and 1.19 mg/L, respectively.

- (b) **RPA Results.** Basin Plan section 4.5.5.2 indicates that WQBELs for toxic pollutants are to be calculated according to the SIP. Basin Plan section 3.3.20 refers to ammonia as a toxic pollutant. Therefore, the SIP methodology was used to perform the RPA and to calculate effluent limitations for ammonia. This Order establishes total ammonia effluent limitations because the MEC (29 mg/L) exceeds the translated WQO (1.2 mg/L), demonstrating Reasonable Potential by Trigger 1.
- (c) **WQBELs.** WQBELs for total ammonia, calculated according to SIP procedures using a CV of 0.52 and a dilution credit of $D = 83$, are 200 mg/L (AMEL) and 380 mg/L (MDEL). WQBELs were calculated using factors that represent both acute and chronic conditions, and the more stringent acute results described above were selected. For the acute condition, the WQO was 4.65 mg/L and the dilution factor was $D=83$. For the chronic condition, the WQO was 1.19 and the dilution factor was $D=236$. Statistical adjustments were made to the WQBEL calculations because:
- The Basin Plan's chronic un-ionized ammonia WQO is based on an annual median instead of the typical 4-day average;
 - The SIP assumes a 4-day average concentration and monthly sampling frequency of 4 days per month to calculate effluent limitations based on chronic criteria, whereas a 365-day average and a monitoring frequency of 30 days per month, reflecting the actual basis of the water quality objective and actual sampling frequency, were used here.

These statistical adjustments are supported by USEPA's *Water Quality Criteria; Notice of Availability; 1999 Update of Ambient Water Quality Criteria for Ammonia*, published on December 22, 1999, in the Federal Register.

Following the SIP methodology, the maximum ambient background total ammonia concentration was used to calculate effluent limitations based on the acute objective; and the median background total ammonia concentration was used to calculate effluent limitations based on the chronic objective. Because the Basin Plan's chronic un-ionized ammonia objective is an annual median, the median background concentration is more representative of ambient conditions than a daily maximum.

Effluent limits from the previous order, 180 µg/L (AMEL) and 380 µg/L (MDEL), are retained because they are more stringent than the newly-calculated limits. Effluent data indicate that compliance with the previous order's limits is feasible because the 95th percentile of the effluent data (13 µg/L) is less than the AMEL (180 µg/L), the 99th percentile (16 µg/L) is less than the MDEL (380 µg/L), and the average (7 µg/L) is less than the long-term average (140 µg/L).

- (d) **Anti-backsliding.** Anti-backsliding requirements are satisfied because limits from the previous order are retained.
- (e) **Growing Regional Concern with Nutrients.** As described above and in section IV.C.4.b, Dilution Credit, a translated Basin Plan un-ionized ammonia objective and a conservative estimate of actual initial dilution were used to calculate the total ammonia effluent limitations. In the future, the Regional Water Board may grant less dilution credit or change the ammonia limitations in other ways to address growing concerns about nutrients in the receiving water. Currently, a region-wide effort is underway to study and evaluate potential effects. This effort, which is referred to as the San Francisco Bay Nutrient Strategy, includes developing a nutrient assessment framework that can be used to calculate QBELs for nutrients. The Regional Water Board, through its Executive Officer, has also required wastewater dischargers, including this Discharger, to monitor nutrients, including ammonia, in their influent and effluent. This information will be used to compare nutrient loads from wastewater discharges to loads from other sources, to support modeling and evaluation of load reduction scenarios, and to determine the need for additional wastewater treatment to address nutrients.

e. Effluent Limit Calculations

The following table shows the QBEL calculations:

Table F-11. WQBEL Calculations

PRIORITY POLLUTANTS	Copper	Zinc	Cyanide	Dioxin-TEQ	Chloro dibromo methane	Bis(2-Ethylhexyl) Phthalate	Total Ammonia (acute)	Total Ammonia (chronic)
Units	ug/L	ug/L	ug/L	ug/L	ug/L	ug/L	mg/L N	mg/L N
Basis and Criteria type	Basin Plan SSO - Central San Francisco Bay	Basin Plan Aquatic Life	BP SSOs	Basin Plan Narrative	CTR HH	CTR HH	Basin Plan Aquatic Life	Basin Plan Aquatic Life
Criteria -Acute	-----	127	-----	-----	-----	-----	4.65	-----
Criteria -Chronic	-----	223	-----	-----	-----	-----	-----	1.19
SSO Criteria - Acute	3.9	-----	9.4	-----	-----	-----	-----	-----
SSO Criteria - Chronic	2.5	-----	2.9	-----	-----	-----	-----	-----
Water Effects ratio (WER)	2.4	1	1	1	1	1	1	1
Lowest WQO	3.4	127	2.9	1.4E-08	34	5.9	4.65	1.19
Site Specific Translator - MDEL	0.87	-----	-----	-----	-----	-----	-----	-----
Site Specific Translator - AMEL	0.73	-----	-----	-----	-----	-----	-----	-----
Dilution Factor (D) (if applicable)	9	9	9	0	9	9	83	236
No. of samples per month	4	4	4	4	4	4	4	30
Aquatic life criteria analysis required? (Y/N)	Y	Y	Y	N	N	N	Y	Y
HH criteria analysis required? (Y/N)	N	N	Y	Y	Y	Y	N	N
Applicable Acute WQO	11	127	9.4	-----	-----	-----	4.65	
Applicable Chronic WQO	8.2		2.9	-----	-----	-----		1.19
HH criteria	-----	-----	220000	1.4E-08	34.0	5.9	-----	-----
Background (Maximum Conc for Aquatic Life calc)	2.55	5.1	0.4				0.17	0.09
Background (Average Conc for Human Health calc)	-----	-----	0.4	7.1E-08	0.05	0.5	-----	-----
On the 303d list (Y/N)?	N	N	N	N	N	N	N	N
ECA acute	85	1227	90				376	
ECA chronic	59		25					261
ECA HH			2199996	1.4E-08	340	55		
No. of data points <10 or at least 80% of data	N	N	N	Y	Y	N	N	N

PRIORITY POLLUTANTS	Copper	Zinc	Cyanide	Dioxin-TEQ	Chloro dibromo methane	Bis(2-Ethylhexyl) Phthalate	Total Ammonia (acute)	Total Ammonia (chronic)
Units	ug/L	ug/L	ug/L	ug/L	ug/L	ug/L	mg/L N	mg/L N
reported non detect? (Y/N)								
Avg of effluent data points	12	93	4.6			3.6	7.0	7.0
Std Dev of effluent data points	3.3	20	4.8			1.9	3.7	3.7
CV calculated	0.28	0.21	1.04	N/A	N/A	0.53	0.52	0.52
CV (Selected) - Final	0.28	0.21	1.04	0.60	0.60	0.53	0.52	0.52
ECA acute mult99	0.55	0.63	0.20				0.36	
ECA chronic mult99	0.73		0.36					0.9
LTA acute	47	768	18				135	
LTA chronic	43		9					245
minimum of LTAs	43	768	9				135	245
AMEL mult95	1.24	1.2	1.99	1.55	1.55	1.48	1.5	1.2
MDEL mult99	1.82	1.6	5.10	3.11	3.11	2.81	2.8	2.8
AMEL (aq life)	54	910	18				200	285
MDEL(aq life)	79	1227	47				376	681
MDEL/AMEL Multiplier	1.46	1.3	3	2.01	2.01	1.90	1.9	2.4
AMEL (human hlth)			2199996	0.00	339.55	54.50		
MDEL (human hlth)			5641394	0.00	681.20	103.31		
minimum of AMEL for Aq. life vs HH	54	910	18	1.4E-08	340	55	200	285
minimum of MDEL for Aq. Life vs HH	79	1227	47	2.8E-08	681	103	376	681
Current limit in permit (30-day average)	73	500	19	1.4E-08	-----	55	180	
Current limit in permit (daily)	100	670	46	2.8E-08	-----	110	380	
Final limit - AMEL	54	500	18	1.4E-08	340	55	180	
Final limit - MDEL	79	670	47	2.8E-08	680	100	380	

5. Whole Effluent Acute Toxicity

This Order includes effluent limitations for whole effluent acute toxicity based on Basin Plan Table 4-3. All bioassays are to be performed according to the USEPA approved method in 40 CFR 136, currently *Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms*, 5th Edition. The approved test species currently specified in the Monitoring and Reporting Program (MRP, Attachment E) is mysid shrimp (*Americamysis bahia*).

6. Whole Effluent Chronic Toxicity

- a. **Toxicity Objective.** Basin Plan section 3.3.18 states, “There shall be no chronic toxicity in ambient waters. Chronic toxicity is a detrimental biological effect on growth rate, reproduction, fertilization success, larval development, population abundance, community composition, or any other relevant measure of the health of an organism, population, or community.”
- b. **Reasonable Potential Analysis.** The previous order included chronic toxicity triggers of a single sample maximum of 20 TUC and a 3-sample median of 10 TUC, which would trigger accelerated chronic toxicity testing if exceeded. The Discharger conducted chronic toxicity testing four times during the previous order term using mysid shrimp (*Americamysis bahia*). Chronic toxicity test results from August 2008 through August 2009 indicated that the no observable effect concentration was 100%. These low toxicity values indicate low reasonable potential for chronic toxicity so there is only a narrative chronic toxicity limit in this Order. A numeric limit is unwarranted.
- c. **Permit Requirements.** Chronic toxicity requirements are based on the narrative Basin Plan toxicity objective.
- d. **Screening Phase Study and Monitoring Requirement.** The Discharger is required to conduct a chronic toxicity screening phase study, as described in MRP Appendix E-1, prior to permit issuance. The Discharger’s May 2012, chronic toxicity screening study indicated that *Americamysis bahia* is the most sensitive species, so *Americamysis bahia* will be used for chronic toxicity tests. The accelerated monitoring triggers are consistent with the previous order and based on Basin Plan Table 4-5.

7. Antidegradation

NPDES regulations at 40 CFR 131.12 require that state water quality standards include an antidegradation policy consistent with federal policy. The State Water Board established California’s antidegradation policy through State Water Board Resolution No. 68-16, which incorporates federal policy where federal policy applies. Resolution No. 68-16 requires that existing water quality be maintained unless degradation is justified based on specific findings. The Basin Plan implements, and incorporates by reference, both State and federal antidegradation policies.

The permitted discharge is consistent with the antidegradation provisions of 40 CFR 131.12 and State Water Board Resolution No. 68-16. This Order continues the status quo with respect to the level of discharge authorized in the previous order, and thus there will be no

change in water quality beyond the level authorized in the last permit. The limitations in this Order comply with antidegradation requirements because they hold the Discharger to performance levels that will neither cause nor contribute to water quality impairment, nor further water quality degradation. This is because this Order does not provide for an increase in the permitted design flow, allow for a reduced level of treatment, or increase effluent limitations.

The previous order contained effluent limitations for chlordane and selenium; however, the RPA shows that the discharge no longer demonstrates Reasonable Potential for these pollutants to cause or contribute to exceedances of WQOs. This Order, therefore, does not retain these effluent limitations. Elimination of these limitations is consistent with State Water Board Order No. WQ 2001-16.

The previous order contained effluent limitations for total coliform bacteria. The Basin Plan allows the use of a fecal coliform effluent limitation instead of total coliform for protection shellfish harvesting if it can be demonstrated that such a substitution will not result in unacceptable adverse impacts to the beneficial uses of the receiving water. This permit has effluent limits for fecal coliform instead of total coliform because the Discharger has demonstrated that this bacteria indicator will protect shellfish harvesting. Receiving water quality will not be degraded because the Discharger will maintain its current level of treatment.

This Order does not retain the mercury effluent limit in the previous order because mercury discharges to San Francisco Bay are now regulated by Regional Water Board Order No. R2-2007-0077, which is a watershed permit that implements the San Francisco Bay Mercury TMDL. Order No. R2-2007-0077 complied with anti-backsliding and antidegradation requirements.

Because there will be no lowering of water quality beyond the current level authorized in the previous order, which is the baseline by which to measure whether degradation will occur, further analysis in this permit is unnecessary, and findings authorizing degradation are thus unnecessary.

V. RATIONALE FOR RECEIVING WATER LIMITATIONS

The receiving water limitations are based on the narrative and numeric objectives contained in Basin Plan Chapter 3 and federal and State water quality standards.

VI. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS

The Monitoring and Reporting Program (MRP) is a standard requirement in almost all NPDES permits issued by the Regional Water Board, including this Order. It contains definitions of terms and sets out requirements for reporting routine monitoring data in accordance with NPDES regulations, the CWC, and State and Regional Water Board policies. The MRP also defines the sampling stations and frequency, the pollutants to be monitored, and additional reporting requirements. Pollutants to be monitored include all parameters for which effluent limitations are specified. Monitoring for additional constituents, for which no effluent limitations are established, is also required to provide data for future completion of RPAs.

The following provides the rationale for the monitoring and reporting requirements contained in the MRP for this facility:

A. Influent Monitoring

Influent monitoring for CBOD₅ and TSS is required to determine compliance with this Order's 85% removal requirement. Flow monitoring is also required to evaluate compliance with Prohibition III.D (average dry weather flow). Influent cyanide monitoring is required in accordance with Basin Plan section 4.7.2.2.

B. Effluent Monitoring

The MRP retains most effluent monitoring requirements from the previous order. Changes in effluent monitoring are summarized as follows:

- A new monitoring location (EFF-001b) was established to monitor effluent discharges during blending events. During blending events, monitoring at EFF-001b will be required consistent with Attachment G, section III.A.3.b.6.
- Monitoring for mercury has been removed; mercury is now covered under Order No. R2-2007-0077.
- Monitoring for enterococcus bacteria has been established to determine compliance with new effluent limitations. Basin Plan Table 4-2A, footnote a, specifies that the enterococcus limit "shall be implemented as a geometric mean of a minimum of 5 effluent samples spaced over a calendar month." It further states that fewer samples may be used on a case-by-case basis.
- Monitoring for fecal coliform bacteria has been established to determine compliance with new effluent limitations.
- Monitoring for total coliform bacteria has been removed because there are no effluent limits for total coliform. As discussed in Fact Sheet section IV.B.2.f, fecal coliform limits have been established as a substitute for total coliform limits.
- The frequency of effluent monitoring requirements for chlordane (semi-annually) and selenium (monthly) are reduced from the previous order because the discharge no longer demonstrates Reasonable Potential for these pollutants to cause or contribute to exceedances of its WQO. The Effluent Characterization Study and Report (Provision VI.C.2) requires screening for these pollutants.
- The frequency of effluent monitoring for chlorodibromomethane has been increased to be semiannual because the discharge demonstrates Reasonable Potential for this pollutant to cause or contribute to exceedances of its WQO.
- Monitoring for the remaining priority pollutants is not specifically identified in the MRP, but it still required by the Effluent Characterization Study and Report (Provision VI.C.2).

C. Whole Effluent Toxicity Testing Requirements

- 1. Acute Toxicity.** Monthly 96-hour bioassay testing is required to demonstrate compliance with the effluent limitation for acute toxicity. The MRP requires the use of the rainbow trout as the bioassay test species.
- 2. Chronic Toxicity.** This Order establishes a requirement for the Discharger to conduct chronic toxicity testing twice a year to ensure the discharge has acceptable levels of chronic toxicity using *Americamysis bahia*. The Discharger is to re-screen in accordance with MRP Appendix E-1 after any significant change in the nature of the effluent or prior to submittal of the application for permit reissuance, due July 1, 2017.

D. Receiving Water Monitoring

The Discharger is required to continue participating in the San Francisco Estuary Institute's Regional Monitoring Program (RMP), which involves collection of data on pollutants and toxicity in San Francisco Bay water, sediment, and biota. The Discharger's participation and support of the RMP is the basis for not including other receiving water monitoring requirements in this permit.

E. Biosolids Monitoring

Biosolids monitoring requirements are unchanged from the previous order and are identified in the Federal Standard Provisions (Attachment D) and in the Regional Standard Provisions (Attachment G)

VII. RATIONALE FOR PROVISIONS

B. Standard Provisions (Provision VI.A)

Standard Provisions, which in accordance with 40 CFR 122.41 and 122.42 apply to all NPDES discharges and must be included in every NPDES permit, are provided in Attachments D. NPDES regulations at 40 CFR 122.41(a)(1) and (b) through (n) establish conditions that apply to all state-issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. NPDES regulations at 40 CFR 123.25(a)(12) allow the state to omit or modify conditions to impose more stringent requirements. The Regional Standard Provisions (Attachment G) supplement the Federal Standard Provisions. In accordance with 40 CFR 123.25, this Order omits federal conditions that address enforcement authority specified in 40 CFR 122.41(j)(5) and (k)(2) because the CWC enforcement authority is more stringent. In lieu of these conditions, this Order incorporates by reference CWC section 13387(e).

C. MRP Requirements (Provision VI.B)

The Discharger is required to monitor the permitted discharges in order to evaluate compliance with permit conditions. Monitoring requirements are contained in the MRP (Attachment E), Standard Provisions (Attachment D), and the Regional Standard Provisions (Attachment G). This provision requires compliance with these documents and is authorized by 40 CFR 122.41(h) and (j), and CWC sections 13267 and 13383.

The principal purposes of a monitoring program are to:

- Document compliance with waste discharge requirements and prohibitions established by the Regional Water Board,
- Facilitate self-policing by the Discharger in the prevention and abatement of pollution arising from waste discharge, and
- Develop or assist in the development of limitations, discharge prohibitions, national standards of performance, pretreatment and toxicity standards, and other standards, and Prepare water and wastewater quality inventories.

The table below summarizes routine monitoring requirements. This table is for informational purposes only. Actual requirements are specified in the MRP and other provisions of this Order:

Table F-12. Monitoring Requirements Summary

Parameter	Influent INF-001	Effluent EFF-001	Effluent EFF-001b	Receiving Water
Flow	Continuous /D	Continuous/D	--	--
CBOD	2/Week	2/Week	1/Year	--
TSS	2/Week	2/Week	1/Day	--
Oil and Grease	--	1/Quarter	--	--
pH	--	1/Day	1/Year	Support RMP
Chlorine Residual	--	Continuous	Continuous	
Acute Toxicity	--	1/Month	--	Support RMP
Chronic Toxicity	--	1/Year	--	Support RMP
Fecal Coliform	--	3/Week	1/Day	Support RMP
Enterococcus	--	4/Year	1/Year	Support RMP
Copper	--	1/Month	1/Year	Support RMP
Cyanide	2/Year	1/Month	1/Year	Support RMP
Zinc	--	1/Month	1/Year	Support RMP
Total Ammonia	--	1/Month	1/Year	Support RMP
Dissolved Oxygen	--	1/Day	--	Support RMP
Chlorodibromomethane	--	2/Year	1/Year	Support RMP
Bis(2-ethylhexyl)phthalate	--	2/Year	1/Year	Support RMP
Dioxin-TEQ	--	1/Year	--	Support RMP
All other priority pollutants	--	1/Year	--	Support RMP

C. Special Provisions (Provision VI.C)

1. Reopener Provisions

These provisions are based on 40 CFR 122.63 and allow modification of this Order and its effluent limitations as necessary in response to updated WQOs, regulations, or other new relevant information that may be established in the future and other circumstances as allowed by law.

2. Effluent Characterization Study and Report

This Order does not include effluent limitations for priority pollutants that do not demonstrate Reasonable Potential, but this provision requires the Discharger to continue monitoring for these pollutants as described in the Regional Standard Provisions (Attachment G) and as specified in the MRP (Attachment E). This requirement is authorized pursuant to CWC section 13267, and is necessary to inform the next permit reissuance and to

ensure that the Discharger takes proper and timely steps in response to any changes in unanticipated effluent quality during the term of this Order.

3. Best Management Practices and Pollutant Minimization Program

This provision for a Pollutant Minimization Program is based on Basin Plan Chapter 4 (section 4.13.2) and SIP Chapter 2 (section 2.4.5).

4. Special Provisions for POTWs

- a. **Biosolids Management Practices.** This provision is based on Basin Plan Chapter 4, section 4.17, and 40 CFR Parts 257 and 503, and is retained from the previous order.
- b. **Sanitary Sewer Overflows and Sewer System Management Plan.** This provision is to explain the Order's requirements as they relate to the Discharger's collection system and to promote consistency with the State Water Board-adopted General Collection System WDRs (General Order, Order No. 2006-0003-DWQ). The General Order requires public agencies that own or operate sanitary sewer systems with greater than one mile of pipes or sewer lines to enroll for coverage under the General Order. The General Order requires agencies to develop sanitary sewer management plans and report all sanitary sewer overflows, among other requirements and prohibitions. Furthermore, the General Order contains requirements for operation and maintenance of collection systems and for reporting and mitigating sanitary sewer overflows. The public agencies that are discharging wastewater into the facility were required to enroll under the General Order.

5. Other Special Provisions

- a. **Specific Tasks to Reduce Blending.** This provision is based on 40 CFR 122.41(m) and USEPA's draft *Peak Wet Weather Policy* (December 2005). The previous order required the Discharger to submit a No Feasible Alternatives Analysis. Table 8 of the Order is based on the No Feasible Alternatives Analysis, dated March 28, 2012, and requires the Discharger to take actions that are feasible to accomplish within this permit term to reduce or eliminate blending.

The tasks include a requirement to submit a No Feasible Alternatives Analysis with the application for permit reissuance. USEPA's proposed *Wet Weather Policy* sets forth a set of requirements and specific analyses for the Discharger to complete in order to determine whether its peak wet weather flow blending discharge should be considered a bypass under 40 CFR 122.41(m) and whether any feasible alternatives to blending are available to the Discharger. These analyses are intended to address the criteria designating bypass status at 40 CFR 122.41(m)(4)(i)(A)-(C). The Regional Water Board will use the "No Feasible Alternatives Analysis" to review and approve or deny the peak wet weather diversions based on the determination of whether there are feasible alternatives to those diversions. If these criteria are met and no feasible alternative exists, the Regional Water Board may approve peak wet weather flow diversions around secondary treatment units in an NPDES permit for discharges from a municipal treatment plant as an anticipated bypass under 40 CFR 122.41(m)(4)(ii).

This Order’s task requirements do not apply to the Discharger’s satellite agencies because they are not permittees under this Order. These satellites include the City of Sausalito and the Tamalpais Community Service District. Each is subject to the Statewide General Waste Discharge Requirements (General Order) for Sanitary Sewer Systems (Order No. 2006-0003-DWQ), and to USEPA’s Administrative Order (see <http://www.epa.gov/region09/water/npdes/compliance.html#so7sys>). Among other requirements, both the General Order and USEPA’s Administrative Order require improvements to sewer maintenance and implementation of long-term programs to renew aging sewer pipes with the primary focus on reducing sanitary sewer overflows. These efforts could also lead to reductions in inflow and infiltration. Specifically, these satellites are required to complete, or have completed, the following plans and reports required by USEPA Administrative Order No. CWA-309(a)-08-031, which contains similar requirements as the General Order, but on a different and more aggressive time schedule.

Table F-13. Reports and Plans Required by U.S. EPA Administrative Order

Plans and Reports	Due Date
Sanitary Sewer Overflow Response Plan Sanitary Sewer Cleaning and Root Control Plan Maintenance and Management System Implementation Plan Fats, Oils, and Grease Program Report Inspection and Assessment Plan Inspection Report Capacity Assessment and Flow Meter Installation Report Short-term Contingency Plan Implementation Study Report	Completed October 15, 2008
Sewer Cleaning and Root Control Contract Report Pump Station Report Pump Station Certification Report Pump Station Upgrade Plan	Completed April 15, 2009
Maintenance and Management System Implementation Report Link Maintenance and Management System and Geographical Information Map Flow Monitoring Report	Completed October 15, 2009
Inspection and Condition Assessment Final Report Capacity Assessment Report Capacity Assurance Improvements Infrastructure Renewal Plan	Completed October 15, 2010
Short-term Improvements Completion Report	October 15, 2013
Quarterly Spill Reports	Quarterly on January 15, April 15, July 15, and October 15
Annual Sanitary Sewer Overflow Response Planning Report Annual Pump Station Reliability Report Annual Inspection and Condition Assessment Progress Report Annual Flow Monitoring Report Annual Infrastructure Renewal Program Report	Annually on October 15

- b. Copper Action Plan.** This provision is based on Basin Plan section 7.2.1.2. It is necessary to ensure that use of copper site-specific objectives is consistent with antidegradation policies. Data SFEI compiled for 2008-2010 indicate no degradation of San Francisco Bay water quality with respect to copper (<http://www.sfei.org/content/copper-site-specific-objective-3-year-rolling-averages>).

- c. **Cyanide Action Plan.** This provision is based on Basin Plan section 4.7.2.2. It is necessary to ensure that use of cyanide site-specific objectives is consistent with antidegradation policies. The threshold for considering influent cyanide concentrations to indicate a possible “significant cyanide discharge” in the Discharger’s service area is set at 33 µg/L. This concentration is about five times the maximum cyanide concentration found in the facility’s influent during the term of the previous order. Because the Discharger has not observed influent cyanide concentrations greater than 6.5 µg/L, an influent concentration five times this historic level could indicate a significant new cyanide source.

VIII. PUBLIC PARTICIPATION

The Regional Water Board is considering the issuance of WDRs that will serve as an NPDES permit for the facility. As a step in the WDRs adoption process, Regional Water Board staff has developed tentative WDRs. The Regional Water Board encourages public participation in the WDR adoption process.

A. Notification of Interested Parties

The Regional Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe WDRs for the discharge and has provided them with an opportunity to submit written comments and recommendations. Notification was provided through the Marin Independent Journal.

B. Written Comments

Staff determinations are tentative. Interested persons are invited to submit written comments concerning these tentative WDRs. Comments must be submitted either in person or by mail to the Executive Office at the Regional Water Board at 1515 Clay Street, Suite 1400, Oakland, CA 94612, to the attention of Vince Christian.

To receive full consideration and a written response, written comments must be received at the Regional Water Board offices by 5:00 p.m. on October 2, 2012.

C. Public Hearing

The Regional Water Board will hold a public hearing on the tentative WDRs during its regular meeting at the following date and time, and at the following location:

Date: November 14, 2012
Time: 9:00 a.m.
Location: Elihu Harris State Office Building
1515 Clay Street, 1st Floor Auditorium
Oakland, CA 94612

Contact: Vince Christian, (510) 622-2336, email VChristian@waterboards.ca.gov

Interested persons are invited to attend. At the public hearing, the Regional Water Board will hear testimony, if any, pertinent to the discharge, WDRs, and permit. Oral testimony will be heard; however, for accuracy of the record, important testimony should be in writing.

Dates and venues may change. The Regional Water Board web address is <http://www.waterboards.ca.gov/sanfranciscobay>, where one can access the current agenda for changes in dates and locations.

D. Waste Discharge Requirements Petitions

Any aggrieved person may petition the State Water Board to review the decision of the Regional Water Board regarding the final WDRs. The petition must be submitted within 30 days of the Regional Water Board's action to the following address:

State Water Resources Control Board
Office of Chief Counsel
P.O. Box 100, 1001 I Street
Sacramento, CA 95812-0100

E. Information and Copying

The Report of Waste Discharge related documents, tentative effluent limitations, and special provisions, comments received, and other information are on file and may be inspected at the address above at any time between 9:00 a.m. and 5:00 p.m., Monday through Friday. Copying of documents may be arranged by calling 510-622-2300.

F. Register of Interested Persons

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should contact the Regional Water Board, reference this facility, and provide a name, address, and phone number.

G. Additional Information

Requests for additional information or questions regarding this order should be directed to Vince Christian at 510-622-2336 or e-mail at VChristian@waterboards.ca.gov.

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
SAN FRANCISCO BAY REGION

ATTACHMENT G
REGIONAL STANDARD PROVISIONS, AND MONITORING
AND REPORTING REQUIREMENTS
(SUPPLEMENT TO ATTACHMENT D)

For

NPDES WASTEWATER DISCHARGE PERMITS

March 2010

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**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
SAN FRANCISCO BAY REGION**

**REGIONAL STANDARD PROVISIONS, AND MONITORING AND
REPORTING REQUIREMENTS
(SUPPLEMENT TO ATTACHMENT D)**

FOR

NPDES WASTEWATER DISCHARGE PERMITS

APPLICABILITY

This document applies to dischargers covered by a National Pollutant Discharge Elimination System (NPDES) permit. This document does not apply to Municipal Separate Storm Sewer System (MS4) NPDES permits.

The purpose of this document is to supplement the requirements of Attachment D, Standard Provisions. The requirements in this supplemental document are designed to ensure permit compliance through preventative planning, monitoring, recordkeeping, and reporting. In addition, this document requires proper characterization of issues as they arise, and timely and full responses to problems encountered. To provide clarity on which sections of Attachment D this document supplements, this document is arranged in the same format as Attachment D.

I. STANDARD PROVISIONS - PERMIT COMPLIANCE

A. Duty to Comply – Not Supplemented

B. Need to Halt or Reduce Activity Not a Defense – Not Supplemented

C. Duty to Mitigate – This supplements I.C. of Standard Provisions (Attachment D)

- 1. Contingency Plan** - The Discharger shall maintain a Contingency Plan as originally required by Regional Water Board Resolution 74-10 and as prudent in accordance with current municipal facility emergency planning. The Contingency Plan shall describe procedures to ensure that existing facilities remain in, or are rapidly returned to, operation in the event of a process failure or emergency incident, such as employee strike, strike by suppliers of chemicals or maintenance services, power outage, vandalism, earthquake, or fire. The Discharger may combine the Contingency Plan and Spill Prevention Plan into one document. Discharge in violation of the permit where the Discharger has failed to develop and implement a Contingency Plan as described below will be the basis for considering the discharge a willful and negligent violation of the permit pursuant to California Water Code Section 13387. The Contingency Plan shall, at a minimum, contain the provisions of a. through g. below.

- a. Provision of personnel for continued operation and maintenance of sewerage facilities during employee strikes or strikes against contractors providing services.
 - b. Maintenance of adequate chemicals or other supplies and spare parts necessary for continued operations of sewerage facilities.
 - c. Provisions of emergency standby power.
 - d. Protection against vandalism.
 - e. Expeditious action to repair failures of, or damage to, equipment and sewer lines.
 - f. Report of spills and discharges of untreated or inadequately treated wastes, including measures taken to clean up the effects of such discharges.
 - g. Programs for maintenance, replacement, and surveillance of physical condition of equipment, facilities, and sewer lines.
- 2. Spill Prevention Plan** - The Discharger shall maintain a Spill Prevention Plan to prevent accidental discharges and minimize the effects of such events. The Spill Prevention Plan shall:
- a. Identify the possible sources of accidental discharge, untreated or partially treated waste bypass, and polluted drainage;
 - b. Evaluate the effectiveness of present facilities and procedures, and state when they became operational; and
 - c. Predict the effectiveness of the proposed facilities and procedures, and provide an implementation schedule containing interim and final dates when they will be constructed, implemented, or operational.

This Regional Water Board, after review of the Contingency and Spill Prevention Plans or their updated revisions, may establish conditions it deems necessary to control accidental discharges and to minimize the effects of such events. Such conditions may be incorporated as part of the permit upon notice to the Discharger.

D. Proper Operation & Maintenance – This supplements I.D of Standard Provisions (Attachment D)

- 1. Operation and Maintenance (O&M) Manual** - The Discharger shall maintain an O&M Manual to provide the plant and regulatory personnel with a source of information describing all equipment, recommended operational strategies, process control monitoring, and maintenance activities. To remain a useful and relevant document, the O&M Manual shall be kept updated to reflect significant changes in treatment facility equipment and operational practices. The O&M Manual shall be maintained in usable condition and be available for reference and use by all relevant personnel and Regional Water Board staff.
- 2. Wastewater Facilities Status Report** - The Discharger shall regularly review, revise, or update, as necessary, its Wastewater Facilities Status Report. This report shall document how

the Discharger operates and maintains its wastewater collection, treatment, and disposal facilities to ensure that all facilities are adequately staffed, supervised, financed, operated, maintained, repaired, and upgraded as necessary to provide adequate and reliable transport, treatment, and disposal of all wastewater from both existing and planned future wastewater sources under the Discharger's service responsibilities.

3. **Proper Supervision and Operation of Publicly Owned Treatment Works (POTWs) -** POTWs shall be supervised and operated by persons possessing certificates of appropriate grade pursuant to Division 4, Chapter 14, Title 23 of the California Code of Regulations.

E. Property Rights – Not Supplemented

F. Inspection and Entry – Not Supplemented

G. Bypass – Not Supplemented

H. Upset – Not Supplemented

I. Other – This section is an addition to Standard Provisions (Attachment D)

1. Neither the treatment nor the discharge of pollutants shall create pollution, contamination, or nuisance as defined by California Water Code Section 13050.
2. Collection, treatment, storage, and disposal systems shall be operated in a manner that precludes public contact with wastewater, except in cases where excluding the public is infeasible, such as private property. If public contact with wastewater could reasonably occur on public property, warning signs shall be posted.
3. If the Discharger submits a timely and complete Report of Waste Discharge for permit reissuance, this permit continues in force and effect until a new permit is issued or the Regional Water Board rescinds the permit.

J. Storm Water – This section is an addition to Standard Provisions (Attachment D)

These provisions apply to facilities that do not direct all storm water flows from the facility to the wastewater treatment plant headworks.

1. Storm Water Pollution Prevention Plan (SWPP Plan)

The SWPP Plan shall be designed in accordance with good engineering practices and shall address the following objectives:

- a. To identify pollutant sources that may affect the quality of storm water discharges; and
- b. To identify, assign, and implement control measures and management practices to reduce pollutants in storm water discharges.

The SWPP Plan may be combined with the existing Spill Prevention Plan as required in accordance with Section C.2. The SWPP Plan shall be retained on-site and made available upon request of a representative of the Regional Water Board.

2. Source Identification

The SWPP Plan shall provide a description of potential sources that may be expected to add significant quantities of pollutants to storm water discharges, or may result in non-storm water discharges from the facility. The SWPP Plan shall include, at a minimum, the following items:

- a. A topographical map (or other acceptable map if a topographical map is unavailable), extending one-quarter mile beyond the property boundaries of the facility, showing the wastewater treatment facility process areas, surface water bodies (including springs and wells), and discharge point(s) where the facility's storm water discharges to a municipal storm drain system or other points of discharge to waters of the State. The requirements of this paragraph may be included in the site map required under the following paragraph if appropriate.
- b. A site map showing the following:
 - 1) Storm water conveyance, drainage, and discharge structures;
 - 2) An outline of the storm water drainage areas for each storm water discharge point;
 - 3) Paved areas and buildings;
 - 4) Areas of actual or potential pollutant contact with storm water or release to storm water, including but not limited to outdoor storage and process areas; material loading, unloading, and access areas; and waste treatment, storage, and disposal areas;
 - 5) Location of existing storm water structural control measures (i.e., berms, coverings, etc.);
 - 6) Surface water locations, including springs and wetlands; and
 - 7) Vehicle service areas.
- c. A narrative description of the following:
 - 1) Wastewater treatment process activity areas;
 - 2) Materials, equipment, and vehicle management practices employed to minimize contact of significant materials of concern with storm water discharges;
 - 3) Material storage, loading, unloading, and access areas;
 - 4) Existing structural and non-structural control measures (if any) to reduce pollutants in storm water discharges; and
 - 5) Methods of on-site storage and disposal of significant materials.

- d. A list of pollutants that have a reasonable potential to be present in storm water discharges in significant quantities.

3. Storm Water Management Controls

The SWPP Plan shall describe the storm water management controls appropriate for the facility and a time schedule for fully implementing such controls. The appropriateness and priorities of controls in the SWPP Plan shall reflect identified potential sources of pollutants. The description of storm water management controls to be implemented shall include, as appropriate:

- a. Storm water pollution prevention personnel

Identify specific individuals (and job titles) that are responsible for developing, implementing, and reviewing the SWPP Plan.

- b. Good housekeeping

Good housekeeping requires the maintenance of clean, orderly facility areas that discharge storm water. Material handling areas shall be inspected and cleaned to reduce the potential for pollutants to enter the storm drain conveyance system.

- c. Spill prevention and response

Identify areas where significant materials can spill into or otherwise enter storm water conveyance systems and their accompanying drainage points. Specific material handling procedures, storage requirements, and cleanup equipment and procedures shall be identified, as appropriate. The necessary equipment to implement a cleanup shall be available, and personnel shall be trained in proper response, containment, and cleanup of spills. Internal reporting procedures for spills of significant materials shall be established.

- d. Source control

Source controls include, for example, elimination or reduction of the use of toxic pollutants, covering of pollutant source areas, sweeping of paved areas, containment of potential pollutants, labeling of all storm drain inlets with “No Dumping” signs, isolation or separation of industrial and non-industrial pollutant sources so that runoff from these areas does not mix, etc.

- e. Storm water management practices

Storm water management practices are practices other than those that control the sources of pollutants. Such practices include treatment or conveyance structures, such as drop inlets, channels, retention and detention basins, treatment vaults, infiltration galleries, filters, oil/water separators, etc. Based on assessment of the potential of various sources to contribute pollutants to storm water discharges in significant quantities, additional storm water management practices to remove pollutants from storm water discharges shall be implemented and design criteria shall be described.

f. Sediment and erosion control

Measures to minimize erosion around the storm water drainage and discharge points, such as riprap, revegetation, slope stabilization, etc., shall be described.

g. Employee training

Employee training programs shall inform all personnel responsible for implementing the SWPP Plan. Training shall address spill response, good housekeeping, and material management practices. New employee and refresher training schedules shall be identified.

h. Inspections

All inspections shall be done by trained personnel. Material handling areas shall be inspected for evidence of, or the potential for, pollutants entering storm water discharges. A tracking or follow up procedure shall be used to ensure appropriate response has been taken in response to an inspection. Inspections and maintenance activities shall be documented and recorded. Inspection records shall be retained for five years.

i. Records

A tracking and follow-up procedure shall be described to ensure that adequate response and corrective actions have been taken in response to inspections.

4. Annual Verification of SWPP Plan

An annual facility inspection shall be conducted to verify that all elements of the SWPP Plan are accurate and up-to-date. The results of this review shall be reported in the Annual Report to the Regional Water Board described in Section V.C.f.

K. Biosolids Management – This section is an addition to Standard Provisions (Attachment D)

Biosolids must meet the following requirements prior to land application. The Discharger must either demonstrate compliance or, if it sends the biosolids to another party for further treatment or distribution, must give the recipient the information necessary to ensure compliance.

1. Exceptional quality biosolids meet the pollutant concentration limits in Table III of 40 CFR Part 503.13, Class A pathogen limits, and one of the vector attraction reduction requirements in 503.33(b)(1)-(b)(8). Such biosolids do not have to be tracked further for compliance with general requirements (503.12) and management practices (503.14).
2. Biosolids used for agricultural land, forest, or reclamation shall meet the pollutant limits in Table I (ceiling concentrations) and Table II or Table III (cumulative loadings or pollutant concentration limits) of 503.13. They shall also meet the general requirements (503.12) and management practices (503.14) (if not exceptional quality biosolids) for Class A or Class B pathogen levels with associated access restrictions (503.32) and one of the 10 vector attraction reduction requirements in 503.33(b)(1)-(b)(10).
3. Biosolids used for lawn or home gardens must meet exceptional quality biosolids limits.

4. Biosolids sold or given away in a bag or other container must meet the pollutant limits in either Table III or Table IV (pollutant concentration limits or annual pollutant loading rate limits) of 503.13. If Table IV is used, a label or information sheet must be attached to the biosolids packing that explains Table IV (see 503.14). The biosolids must also meet the Class A pathogen limits and one of the vector attraction reduction requirements in 503.33(b)(1)-(b)(8).

II. STANDARD PROVISIONS – PERMIT ACTION – Not Supplemented

III. STANDARD PROVISIONS – MONITORING

A. Sampling and Analyses – This section is a supplement to III.A and III.B of Standard Provisions (Attachment D)

1. Use of Certified Laboratories

Water and waste analyses shall be performed by a laboratory certified for these analyses in accordance with California Water Code Section 13176.

2. Use of Appropriate Minimum Levels

Table C lists the suggested analytical methods for the 126 priority pollutants and other toxic pollutants that should be used, unless a particular method or minimum level (ML) is required in the MRP.

For priority pollutant monitoring, when there is more than one ML value for a given substance, the Discharger may select any one of the analytical methods cited in Table C for compliance determination, or any other method described in 40 CFR part 136 or approved by USEPA (such as the 1600 series) if authorized by the Regional Water Board. However, the ML must be below the effluent limitation and water quality objective. If no ML value is below the effluent limitation and water quality objective, then the method must achieve an ML no greater than the lowest ML value indicated in Table C. All monitoring instruments and equipment shall be properly calibrated and maintained to ensure accuracy of measurements.

3. Frequency of Monitoring

The minimum schedule of sampling analysis is specified in the MRP portion of the permit.

a. Timing of Sample Collection

- 1) The Discharger shall collect samples of influent on varying days selected at random and shall not include any plant recirculation or other sidestream wastes, unless otherwise stipulated by the MRP.
- 2) The Discharger shall collect samples of effluent on days coincident with influent sampling unless otherwise stipulated by the MRP or the Executive Officer. The Executive Officer may approve an alternative sampling plan if it is demonstrated to be representative of plant discharge flow and in compliance with all other permit requirements.

- 3) The Discharger shall collect grab samples of effluent during periods of day-time maximum peak effluent flows (or peak flows through secondary treatment units for facilities that recycle effluent flows).
 - 4) Effluent sampling for conventional pollutants shall occur on at least one day of any multiple-day bioassay test the MRP requires. During the course of the test, on at least one day, the Discharger shall collect and retain samples of the discharge. In the event a bioassay test does not comply with permit limits, the Discharger shall analyze these retained samples for pollutants that could be toxic to aquatic life and for which it has effluent limits.
 - i. The Discharger shall perform bioassay tests on final effluent samples; when chlorine is used for disinfection, bioassay tests shall be performed on effluent after chlorination-dechlorination; and
 - ii. The Discharger shall analyze for total ammonia nitrogen and calculate the amount of un-ionized ammonia whenever test results fail to meet the percent survival specified in the permit.
- b. Conditions Triggering Accelerated Monitoring
- 1) If the results from two consecutive samples of a constituent monitored in a 30-day period exceed the monthly average limit for any parameter (or if the required sampling frequency is once per month and the monthly sample exceeds the monthly average limit), the Discharger shall, within 24 hours after the results are received, increase its sampling frequency to daily until the results from the additional sampling show that the parameter is in compliance with the monthly average limit.
 - 2) If any maximum daily limit is exceeded, the Discharger shall increase its sampling frequency to daily within 24 hours after the results are received that indicate the exceedance of the maximum daily limit until two samples collected on consecutive days show compliance with the maximum daily limit.
 - 3) If final or intermediate results of an acute bioassay test indicate a violation or threatened violation (e.g., the percentage of surviving test organisms of any single acute bioassay test is less than 70 percent), the Discharger shall initiate a new test as soon as practical, and the Discharger shall investigate the cause of the mortalities and report its findings in the next self monitoring report (SMR).
 - 4) The Discharger shall calibrate chlorine residual analyzers against grab samples as frequently as necessary to maintain accurate control and reliable operation. If an effluent violation is detected, the Discharger shall collect grab samples at least every 30 minutes until compliance with the limit is achieved, unless the Discharger monitors chlorine residual continuously. In such cases, the Discharger shall continue to conduct continuous monitoring as required by its permit.
 - 5) When a bypass occurs (except one subject to provision III.A.3.b.6 below), the Discharger shall monitor flows and collect samples on a daily basis for all constituents at affected discharge points that have effluent limits for the duration of

the bypass (including acute toxicity using static renewals), except chronic toxicity, unless otherwise stipulated by the MRP.

- 6) Unless otherwise stipulated by the MRP, when a bypass approved pursuant to Attachment D, Standard Provisions, Sections I.G.2 or I.G.4, occurs, the Discharger shall monitor flows and, using appropriate procedures as specified in the MRP, collect and retain samples for affected discharge points on a daily basis for the duration of the bypass. The Discharger shall analyze for total suspended solids (TSS) using 24-hour composites (or more frequent increments) and for bacteria indicators with effluent limits using grab samples. If TSS exceeds 45 mg/L in any composite sample, the Discharger shall also analyze the retained samples for that discharge for all other constituents that have effluent limits, except oil and grease, mercury, dioxin-TEQ, and acute and chronic toxicity. Additionally, at least once each year, the Discharger shall analyze the retained samples for one approved bypass discharge event for all other constituents that have effluent limits, except oil and grease, mercury, dioxin-TEQ, and acute and chronic toxicity. This monitoring shall be in addition to the minimum monitoring specified in the MRP.

c. Storm Water Monitoring

The requirements of this section only apply to facilities that are not covered by an NPDES permit for storm water discharges and where not all site storm drainage from process areas (i.e., areas of the treatment facility where chemicals or wastewater could come in contact with storm water) is directed to the headworks. For storm water not directed to the headworks during the wet season (October 1 to April 30), the Discharger shall:

- 1) Conduct visual observations of the storm water discharge locations during daylight hours at least once per month during a storm event that produces significant storm water discharge to observe the presence of floating and suspended materials, oil and grease, discoloration, turbidity, and odor, etc.
- 2) Measure (or estimate) the total volume of storm water discharge, collect grab samples of storm water discharge from at least two storm events that produce significant storm water discharge, and analyze the samples for oil and grease, pH, TSS, and specific conductance.

The grab samples shall be taken during the first 30 minutes of the discharge. If collection of the grab samples during the first 30 minutes is impracticable, grab samples may be taken during the first hour of the discharge, and the Discharger shall explain in the Annual Report why the grab sample(s) could not be taken in the first 30 minutes.

- 3) Testing for the presence of non-storm water discharges shall be conducted no less than twice during the dry season (May 1 to September 30) at all storm water discharge locations. Tests may include visual observations of flows, stains, sludges, odors, and other abnormal conditions; dye tests; TV line surveys; or analysis and validation of accurate piping schematics. Records shall be maintained describing the method used, date of testing, locations observed, and test results.

- 4) Samples shall be collected from all locations where storm water is discharged. Samples shall represent the quality and quantity of storm water discharged from the facility. If a facility discharges storm water at multiple locations, the Discharger may sample a reduced number of locations if it establishes and documents through the monitoring program that storm water discharges from different locations are substantially identical.
- 5) Records of all storm water monitoring information and copies of all reports required by the permit shall be retained for a period of at least three years from the date of sample, observation, or report.

d. Receiving Water Monitoring

The requirements of this section only apply when the MRP requires receiving water sampling.

- 1) Receiving water samples shall be collected on days coincident with effluent sampling for conventional pollutants.
- 2) Receiving water samples shall be collected at each station on each sampling day during the period within one hour following low slack water. Where sampling during lower slack water is impractical, sampling shall be performed during higher slack water. Samples shall be collected within the discharge plume and down current of the discharge point so as to be representative, unless otherwise stipulated in the MRP.
- 3) Samples shall be collected within one foot of the surface of the receiving water, unless otherwise stipulated in the MRP.

B. Biosolids Monitoring – This section supplements III.B of Standard Provisions (Attachment D)

When biosolids are sent to a landfill, sent to a surface disposal site, or applied to land as a soil amendment, they must be monitored as follows:

1. Biosolids Monitoring Frequency

Biosolids disposal must be monitored at the following frequency:

Metric tons biosolids/365 days	Frequency
0-290	Once per year
290-1500	Quarterly
1500-15,000	Six times per year
Over 15,000	Once per month

(Metric tons are on a dry weight basis)

2. Biosolids Pollutants to Monitor

Biosolids shall be monitored for the following constituents:

Land Application: arsenic, cadmium, copper, mercury, molybdenum, nickel, lead, selenium, and zinc

Municipal Landfill: Paint filter test (pursuant to 40 CFR 258)

Biosolids-only Landfill or Surface Disposal Site (if no liner and leachate system): arsenic, chromium, and nickel

C. Standard Observations – This section is an addition to III of Standard Provisions (Attachment D)

1. Receiving Water Observations

The requirements of this section only apply when the MRP requires standard observations of the receiving water. Standard observations shall include the following:

- a. *Floating and suspended materials* (e.g., oil, grease, algae, and other macroscopic particulate matter): presence or absence, source, and size of affected area.
- b. *Discoloration and turbidity*: description of color, source, and size of affected area.
- c. *Odor*: presence or absence, characterization, source, distance of travel, and wind direction.
- d. *Beneficial water use*: presence of water-associated waterfowl or wildlife, fisherpeople, and other recreational activities in the vicinity of each sampling station.
- e. *Hydrographic condition*: time and height of corrected high and low tides (corrected to nearest National Oceanic and Atmospheric Administration location for the sampling date and time of sample collection).
- f. *Weather conditions*:
 - 1) Air temperature; and
 - 2) Total precipitation during the five days prior to observation.

2. Wastewater Effluent Observations

The requirements of this section only apply when the MRP requires wastewater effluent standard observations. Standard observations shall include the following:

- a. *Floating and suspended material of wastewater origin* (e.g., oil, grease, algae, and other macroscopic particulate matter): presence or absence.
- b. *Odor*: presence or absence, characterization, source, distance of travel, and wind direction.

3. Beach and Shoreline Observations

The requirements of this section only apply when the MRP requires beach and shoreline standard observations. Standard observations shall include the following:

- a. *Material of wastewater origin*: presence or absence, description of material, estimated size of affected area, and source.
- b. *Beneficial use*: estimate number of people participating in recreational water contact, non-water contact, or fishing activities.

4. Land Retention or Disposal Area Observations

The requirements of this section only apply to facilities with on-site surface impoundments or disposal areas that are in use. This section applies to both liquid and solid wastes, whether confined or unconfined. The Discharger shall conduct the following for each impoundment:

- a. Determine the amount of freeboard at the lowest point of dikes confining liquid wastes.
- b. Report evidence of leaching liquid from area of confinement and estimated size of affected area. Show affected area on a sketch and volume of flow (e.g., gallons per minute [gpm]).
- c. Regarding odor, describe presence or absence, characterization, source, distance of travel, and wind direction.
- d. Estimate number of waterfowl and other water-associated birds in the disposal area and vicinity.

5. Periphery of Waste Treatment and/or Disposal Facilities Observations

The requirements of this section only apply when the MRP specifies periphery standard observations. Standard observations shall include the following:

- a. *Odor*: presence or absence, characterization, source, and distance of travel.
- b. *Weather conditions*: wind direction and estimated velocity.

IV. STANDARD PROVISIONS – RECORDS

A. Records to be Maintained – This supplements IV.A of Standard Provisions (Attachment D)

The Discharger shall maintain records in a manner and at a location (e.g., wastewater treatment plant or Discharger offices) such that the records are accessible to Regional Water Board staff. The minimum period of retention specified in Section IV, Records, of the Federal Standard Provisions shall be extended during the course of any unresolved litigation regarding the subject discharge, or when requested by the Regional Water Board or Regional Administrator of USEPA, Region IX.

A copy of the permit shall be maintained at the discharge facility and be available at all times to operating personnel.

B. Records of monitoring information shall include – This supplements IV.B of Standard Provision (Attachment D)

1. Analytical Information

Records shall include analytical method detection limits, minimum levels, reporting levels, and related quantification parameters.

2. Flow Monitoring Data

For all required flow monitoring (e.g., influent and effluent flows), the additional records shall include the following, unless otherwise stipulated by the MRP:

- a. Total volume for each day; and
- b. Maximum, minimum, and average daily flows for each calendar month.

3. Wastewater Treatment Process Solids

- a. For each treatment unit process that involves solids removal from the wastewater stream, records shall include the following:
 - 1) Total volume or mass of solids removed from each collection unit (e.g., grit, skimmings, undigested biosolids, or combination) for each calendar month or other time period as appropriate, but not to exceed annually; and
 - 2) Final disposition of such solids (e.g., landfill, other subsequent treatment unit).
- b. For final dewatered biosolids from the treatment plant as a whole, records shall include the following:
 - 1) Total volume or mass of dewatered biosolids for each calendar month;
 - 2) Solids content of the dewatered biosolids; and
 - 3) Final disposition of dewatered biosolids (disposal location and disposal method).

4. Disinfection Process

For the disinfection process, these additional records shall be maintained documenting process operation and performance:

- a. For bacteriological analyses:
 - 1) Wastewater flow rate at the time of sample collection; and

- 2) Required statistical parameters for cumulative bacterial values (e.g., moving median or geometric mean for the number of samples or sampling period identified in this Order).
- b. For the chlorination process, when chlorine is used for disinfection, at least daily average values for the following:
 - 1) Chlorine residual of treated wastewater as it enters the contact basin (mg/L);
 - 2) Chlorine dosage (kg/day); and
 - 3) Dechlorination chemical dosage (kg/day).

5. Treatment Process Bypasses

A chronological log of all treatment process bypasses, including wet weather blending, shall include the following:

- a. Identification of the treatment process bypassed;
- b. Dates and times of bypass beginning and end;
- c. Total bypass duration;
- d. Estimated total bypass volume; and
- e. Description of, or reference to other reports describing, the bypass event, the cause, the corrective actions taken (except for wet weather blending that is in compliance with permit conditions), and any additional monitoring conducted.

6. Treatment Facility Overflows

This section applies to records for overflows at the treatment facility. This includes the headworks and all units and appurtenances downstream. The Discharger shall retain a chronological log of overflows at the treatment facility and records supporting the information provided in section V.E.2.

C. Claims of Confidentiality – Not Supplemented

V. STANDARD PROVISIONS – REPORTING

A. Duty to Provide Information – Not Supplemented

B. Signatory and Certification Requirements – Not Supplemented

**C. Monitoring Reports – This section supplements V.C of Standard Provisions
(Attachment D)**

1. Self Monitoring Reports

For each reporting period established in the MRP, the Discharger shall submit an SMR to the Regional Water Board in accordance with the requirements listed in this document and at the frequency the MRP specifies. The purpose of the SMR is to document treatment performance, effluent quality, and compliance with the waste discharge requirements of this Order.

a. Transmittal letter

Each SMR shall be submitted with a transmittal letter. This letter shall include the following:

- 1) Identification of all violations of effluent limits or other waste discharge requirements found during the reporting period;
- 2) Details regarding violations: parameters, magnitude, test results, frequency, and dates;
- 3) Causes of violations;
- 4) Discussion of corrective actions taken or planned to resolve violations and prevent recurrences, and dates or time schedule of action implementation (if previous reports have been submitted that address corrective actions, reference to the earlier reports is satisfactory);
- 5) Data invalidation (Data should not be submitted in an SMR if it does not meet quality assurance/quality control standards. However, if the Discharger wishes to invalidate any measurement after it was submitted in an SMR, a letter shall identify the measurement suspected to be invalid and state the Discharger's intent to submit, within 60 days, a formal request to invalidate the measurement. This request shall include the original measurement in question, the reason for invalidating the measurement, all relevant documentation that supports invalidation [e.g., laboratory sheet, log entry, test results, etc.], and discussion of the corrective actions taken or planned [with a time schedule for completion] to prevent recurrence of the sampling or measurement problem.);
- 6) If the Discharger blends, the letter shall describe the duration of blending events and certify whether blended effluent was in compliance with the conditions for blending; and
- 7) Signature (The transmittal letter shall be signed according to Section V.B of this Order, Attachment D – Standard Provisions.).

b. Compliance evaluation summary

Each report shall include a compliance evaluation summary. This summary shall include each parameter for which the permit specifies effluent limits, the number of

samples taken during the monitoring period, and the number of samples that exceed applicable effluent limits.

c. Results of analyses and observations

- 1) Tabulations of all required analyses and observations, including parameter, date, time, sample station, type of sample, test result, method detection limit, method minimum level, and method reporting level, if applicable, signed by the laboratory director or other responsible official.
- 2) When determining compliance with an average monthly effluent limitation and more than one sample result is available in a month, the Discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of detected but not quantified (DNQ) or nondetect (ND). In those cases, the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
 - i. The data set shall be ranked from low to high, reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
 - ii. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.

If a sample result, or the arithmetic mean or median of multiple sample results, is below the reporting limit, and there is evidence that the priority pollutant is present in the effluent above an effluent limitation and the Discharger conducts a Pollutant Minimization Program, the Discharger shall not be deemed out of compliance.

- 3) Dioxin-TEQ Reporting: The Discharger shall report for each dioxin and furan congener the analytical results of effluent monitoring, including the quantifiable limit (reporting level), the method detection limit, and the measured concentration. The Discharger shall report all measured values of individual congeners, including data qualifiers. When calculating dioxin-TEQ, the Discharger shall set congener concentrations below the minimum levels (ML) to zero. The Discharger shall calculate and report dioxin-TEQs using the following formula, where the MLs, toxicity equivalency factors (TEFs), and bioaccumulation equivalency factors (BEFs) are as provided in Table A:

$$\text{Dioxin-TEQ} = \Sigma (C_x \times \text{TEF}_x \times \text{BEF}_x)$$

where: C_x = measured or estimated concentration of congener x
 TEF_x = toxicity equivalency factor for congener x
 BEF_x = bioaccumulation equivalency factor for congener x

Table A

Minimum Levels, Toxicity Equivalency Factors,
and Bioaccumulation Equivalency Factors

Dioxin or Furan Congener	Minimum Level (pg/L)	1998 Toxicity Equivalency Factor (TEF)	Bioaccumulation Equivalency Factor (BEF)
2,3,7,8-TCDD	10	1.0	1.0
1,2,3,7,8-PeCDD	50	1.0	0.9
1,2,3,4,7,8-HxCDD	50	0.1	0.3
1,2,3,6,7,8-HxCDD	50	0.1	0.1
1,2,3,7,8,9-HxCDD	50	0.1	0.1
1,2,3,4,6,7,8-HpCDD	50	0.01	0.05
OCDD	100	0.0001	0.01
2,3,7,8-TCDF	10	0.1	0.8
1,2,3,7,8-PeCDF	50	0.05	0.2
2,3,4,7,8-PeCDF	50	0.5	1.6
1,2,3,4,7,8-HxCDF	50	0.1	0.08
1,2,3,6,7,8-HxCDF	50	0.1	0.2
1,2,3,7,8,9-HxCDF	50	0.1	0.6
2,3,4,6,7,8-HxCDF	50	0.1	0.7
1,2,3,4,6,7,8-HpCDF	50	0.01	0.01
1,2,3,4,7,8,9-HpCDF	50	0.01	0.4
OCDF	100	0.0001	0.02

d. Data reporting for results not yet available

The Discharger shall make all reasonable efforts to obtain analytical data for required parameter sampling in a timely manner. Certain analyses require additional time to complete analytical processes and report results. For cases where required monitoring parameters require additional time to complete analytical processes and reports, and results are not available in time to be included in the SMR for the subject monitoring period, the Discharger shall describe such circumstances in the SMR and include the data for these parameters and relevant discussions of any observed exceedances in the next SMR due after the results are available.

e. Flow data

The Discharger shall provide flow data tabulation pursuant to Section IV.B.2.

f. Annual self monitoring report requirements

By the date specified in the MRP, the Discharger shall submit an annual report to the Regional Water Board covering the previous calendar year. The report shall contain the following:

- 1) Annual compliance summary table of treatment plant performance, including documentation of any blending events;
 - 2) Comprehensive discussion of treatment plant performance and compliance with the permit (This discussion shall include any corrective actions taken or planned, such as changes to facility equipment or operation practices that may be needed to achieve compliance, and any other actions taken or planned that are intended to improve performance and reliability of the Discharger's wastewater collection, treatment, or disposal practices.);
 - 3) Both tabular and graphical summaries of the monitoring data for the previous year if parameters are monitored at a frequency of monthly or greater;
 - 4) List of approved analyses, including the following:
 - (i) List of analyses for which the Discharger is certified;
 - (ii) List of analyses performed for the Discharger by a separate certified laboratory (copies of reports signed by the laboratory director of that laboratory shall not be submitted but be retained onsite); and
 - (iii) List of "waived" analyses, as approved;
 - 5) Plan view drawing or map showing the Discharger's facility, flow routing, and sampling and observation station locations;
 - 6) Results of annual facility inspection to verify that all elements of the SWPP Plan are accurate and up to date (only required if the Discharger does not route all storm water to the headworks of its wastewater treatment plant); and
 - 7) Results of facility report reviews (The Discharger shall regularly review, revise, and update, as necessary, the O&M Manual, the Contingency Plan, the Spill Prevention Plan, and Wastewater Facilities Status Report so that these documents remain useful and relevant to current practices. At a minimum, reviews shall be conducted annually. The Discharger shall include, in each Annual Report, a description or summary of review and evaluation procedures, recommended or planned actions, and an estimated time schedule for implementing these actions. The Discharger shall complete changes to these documents to ensure they are up-to-date.).
- g. Report submittal

The Discharger shall submit SMRs to:

California Regional Water Quality Control Board
San Francisco Bay Region
1515 Clay Street, Suite 1400
Oakland, CA 94612
Attn: NPDES Wastewater Division

h. Reporting data in electronic format

The Discharger has the option to submit all monitoring results in an electronic reporting format approved by the Executive Officer. If the Discharger chooses to submit SMRs electronically, the following shall apply:

- 1) *Reporting Method*: The Discharger shall submit SMRs electronically via a process approved by the Executive Officer (see, for example, the letter dated December 17, 1999, "Official Implementation of Electronic Reporting System [ERS]" and the progress report letter dated December 17, 2000).
- 2) *Monthly or Quarterly Reporting Requirements*: For each reporting period (monthly or quarterly as specified in the MRP), the Discharger shall submit an electronic SMR to the Regional Water Board in accordance with the provisions of Section V.C.1.a-e, except for requirements under Section V.C.1.c(1) where ERS does not have fields for dischargers to input certain information (e.g., sample time). However, until USEPA approves the electronic signature or other signature technologies, Dischargers that use ERS shall submit a hard copy of the original transmittal letter, an ERS printout of the data sheet, and a violation report (a receipt of the electronic transmittal shall be retained by the Discharger). This electronic SMR submittal suffices for the signed tabulations specified under Section V.C.1.c(1).
- 3) *Annual Reporting Requirements*: Dischargers who have submitted data using the ERS for at least one calendar year are exempt from submitting the portion of the annual report required under Section V.C.1.f(1) and (3).

D. Compliance Schedules – Not supplemented

E. Twenty-Four Hour Reporting – This section supplements V.E of Standard Provision (Attachment D)

1. Spill of Oil or Other Hazardous Material Reports

- a. Within 24 hours of becoming aware of a spill of oil or other hazardous material that is not contained onsite and completely cleaned up, the Discharger shall report by telephone to the Regional Water Board at (510) 622-2369.
- b. The Discharger shall also report such spills to the State Office of Emergency Services [telephone (800) 852-7550] only when the spills are in accordance with applicable reporting quantities for hazardous materials.
- c. The Discharger shall submit a written report to the Regional Water Board within five working days following telephone notification unless directed otherwise by Regional Water Board staff. A report submitted electronically is acceptable. The written report shall include the following:
 - 1) Date and time of spill, and duration if known;
 - 2) Location of spill (street address or description of location);

- 3) Nature of material spilled;
- 4) Quantity of material involved;
- 5) Receiving water body affected, if any;
- 6) Cause of spill;
- 7) Estimated size of affected area;
- 8) Observed impacts to receiving waters (e.g., oil sheen, fish kill, water discoloration);
- 9) Corrective actions taken to contain, minimize, or clean up the spill;
- 10) Future corrective actions planned to be taken to prevent recurrence, and schedule of implementation; and
- 11) Persons or agencies notified.

2. Unauthorized Discharges from Municipal Wastewater Treatment Plants¹

The following requirements apply to municipal wastewater treatment plants that experience an unauthorized discharge at their treatment facilities and are consistent with and supercede requirements imposed on the Discharger by the Executive Officer by letter of May 1, 2008, issued pursuant to California Water Code Section 13383.

a. Two (2)-Hour Notification

For any unauthorized discharges that result in a discharge to a drainage channel or a surface water, the Discharger shall, as soon as possible, but not later than two (2) hours after becoming aware of the discharge, notify the State Office of Emergency Services (telephone 800-852-7550), the local health officers or directors of environmental health with jurisdiction over the affected water bodies, and the Regional Water Board. The notification to the Regional Water Board shall be via the Regional Water Board's online reporting system at www.wbers.net, and shall include the following:

- 1) Incident description and cause;
- 2) Location of threatened or involved waterway(s) or storm drains;
- 3) Date and time the unauthorized discharge started;
- 4) Estimated quantity and duration of the unauthorized discharge (to the extent known), and the estimated amount recovered;

¹ California Code of Regulations, Title 23, Section 2250(b), defines an unauthorized discharge to be a discharge, not regulated by waste discharge requirements, of treated, partially treated, or untreated wastewater resulting from the intentional or unintentional diversion of wastewater from a collection, treatment or disposal system.

- 5) Level of treatment prior to discharge (e.g., raw wastewater, primary treated, undisinfected secondary treated, and so on); and
- 6) Identity of the person reporting the unauthorized discharge.

b. 24-hour Certification

Within 24 hours, the Discharger shall certify to the Regional Water Board, at www.wbers.net, that the State Office of Emergency Services and the local health officers or directors of environmental health with jurisdiction over the affected water bodies have been notified of the unauthorized discharge.

c. 5-Day Written Report

Within five business days, the Discharger shall submit a written report, via the Regional Water Board's online reporting system at www.wbers.net, that includes, in addition to the information required above, the following:

- 1) Methods used to delineate the geographical extent of the unauthorized discharge within receiving waters;
- 2) Efforts implemented to minimize public exposure to the unauthorized discharge;
- 3) Visual observations of the impacts (if any) noted in the receiving waters (e.g., fish kill, discoloration of water) and the extent of sampling if conducted;
- 4) Corrective measures taken to minimize the impact of the unauthorized discharge;
- 5) Measures to be taken to minimize the chances of a similar unauthorized discharge occurring in the future;
- 6) Summary of Spill Prevention Plan or O&M Manual modifications to be made, if necessary, to minimize the chances of future unauthorized discharges; and
- 7) Quantity and duration of the unauthorized discharge, and the amount recovered.

d. Communication Protocol

To clarify the multiple levels of notification, certification, and reporting, the current communication requirements for unauthorized discharges from municipal wastewater treatment plants are summarized in Table B that follows.

Table B

Summary of Communication Requirements for Unauthorized Discharges¹ from
Municipal Wastewater Treatment Plants

Discharger is required to:	Agency Receiving Information	Time frame	Method for Contact
1. Notify	California Emergency Management Agency (Cal EMA)	As soon as possible, but not later than 2 hours after becoming aware of the unauthorized discharge.	Telephone – (800) 852-7550 (obtain a control number from Cal EMA)
	Local health department	As soon as possible, but not later than 2 hours after becoming aware of the unauthorized discharge.	Depends on local health department
	Regional Water Board	As soon as possible, but not later than 2 hours after becoming aware of the unauthorized discharge.	Electronic ² www.wbers.net
2. Certify	Regional Water Board	As soon as possible, but not later than 24 hours after becoming aware of the unauthorized discharge.	Electronic ³ www.wbers.net
3. Report	Regional Water Board	Within 5 business days of becoming aware of the unauthorized discharge.	Electronic ⁴ www.wbers.net

¹ California Code of Regulations, Title 23, Section 2250(b), defines an unauthorized discharge to be a discharge, not regulated by waste discharge requirements, of treated, partially treated, or untreated wastewater resulting from the intentional or unintentional diversion of wastewater from a collection, treatment or disposal system.

² In the event that the Discharger is unable to provide online notification within 2 hours of becoming aware of an unauthorized discharge, it shall phone the Regional Water Board’s spill hotline at (510) 622-2369 and convey the same information contained in the notification form. In addition, within 3 business days of becoming aware of the unauthorized discharge, the Discharger shall enter the notification information into the Regional Water Board’s online system in electronic format.

³ In most instances, the 2-hour notification will also satisfy 24-hour certification requirements. This is because the notification form includes fields for documenting that OES and the local health department have been contacted. In other words, if the Discharger is able to complete all the fields in the notification form within 2 hours, certification requirements are also satisfied. In the event that the Discharger is unable to provide online certification within 24 hours of becoming aware of an unauthorized discharge, it shall phone the Regional Water Board’s spill hotline at (510) 622-2369 and convey the same information contained in the certification form. In addition, within 3 business days of becoming aware of the unauthorized discharge, the Discharger shall enter the certification information into the Regional Water Board’s online system in electronic format.

⁴ If the Discharger cannot satisfy the 5-day reporting requirements via the Regional Water Board’s online reporting system, it shall submit a written report (preferably electronically in pdf) to the appropriate Regional Water Board case manager. In cases where the Discharger cannot satisfy the 5-day reporting requirements via the online reporting system, it must still complete the Regional Water Board’s online reporting requirements within 15 calendar days of becoming aware of the unauthorized discharge.

- F. Planned Changes – Not supplemented**
- G. Anticipated Noncompliance – Not supplemented**
- H. Other Noncompliance – Not supplemented**
- I. Other Information – Not supplemented**

VI. STANDARD PROVISION – ENFORCEMENT – Not Supplemented

VII. ADDITIONAL PROVISIONS – NOTIFICATION LEVELS – Not Supplemented

VIII. DEFINITIONS – This section is an addition to Standard Provisions (Attachment D)

More definitions can be found in Attachment A of this NPDES Permit.

1. Arithmetic Calculations

- a. Geometric mean is the antilog of the log mean or the back-transformed mean of the logarithmically transformed variables, which is equivalent to the multiplication of the antilogarithms. The geometric mean can be calculated with either of the following equations:

$$\text{Geometric Mean} = \text{Anti log} \left(\frac{1}{N} \sum_{i=1}^N \text{Log} (C_i) \right)$$

or

$$\text{Geometric Mean} = (C_1 * C_2 * \dots * C_N)^{1/N}$$

Where “N” is the number of data points for the period analyzed and “C” is the concentration for each of the “N” data points.

- b. Mass emission rate is obtained from the following calculation for any calendar day:

$$\text{Mass emission rate (lb/day)} = \frac{8.345}{N} \sum_{i=1}^N Q_i C_i$$

$$\text{Mass emission rate (kg/day)} = \frac{3.785}{N} \sum_{i=1}^N Q_i C_i$$

In which “N” is the number of samples analyzed in any calendar day and “Q_i” and “C_i” are the flow rate (MGD) and the constituent concentration (mg/L) associated with each of the “N” grab samples that may be taken in any calendar day. If a composite sample is taken, “C_i” is the concentration measured in the composite sample and “Q_i” is the average flow rate occurring during the period over which the samples are composited. The daily concentration of a constituent measured over any calendar day shall be determined from the flow-weighted average of the same constituent in the combined waste streams as follows:

$$C_d = \text{Average daily concentration} = \frac{1}{Q_t} \sum_{i=1}^N Q_i C_i$$

In which “N” is the number of component waste streams and “Q” and “C” are the flow rate (MGD) and the constituent concentration (mg/L) associated with each of the “N” waste streams. “Q_t” is the total flow rate of the combined waste streams.

- c. Maximum allowable mass emission rate, whether for a 24-hour, weekly 7-day, monthly 30-day, or 6-month period, is a limitation expressed as a daily rate determined with the formulas in the paragraph above, using the effluent concentration limit specified in the permit for the period and the specified allowable flow.
- d. POTW removal efficiency is the ratio of pollutants removed by the treatment facilities to pollutants entering the treatment facilities (expressed as a percentage). The Discharger shall determine removal efficiencies using monthly averages (by calendar month unless otherwise specified) of pollutant concentration of influent and effluent samples collected at about the same time and using the following equation (or its equivalent):

$$\text{Removal Efficiency (\%)} = 100 \times [1 - (\text{Effluent Concentration} / \text{Influent Concentration})]$$

2. Biosolids means the solids, semi-liquid suspensions of solids, residues, screenings, grit, scum, and precipitates separated from or created in wastewater by the unit processes of a treatment system. It also includes, but is not limited to, all supernatant, filtrate, centrate, decantate, and thickener overflow and underflow in the solids handling parts of the wastewater treatment system.
3. Blending is the practice of recombining wastewater that has been biologically treated with wastewater that has bypassed around biological treatment units.
4. Bottom sediment sample is (1) a separate grab sample taken at each sampling station for the determination of selected physical-chemical parameters, or (2) four grab samples collected from different locations in the immediate vicinity of a sampling station while the boat is anchored and analyzed separately for macroinvertebrates.
5. Composite sample is a sample composed of individual grab samples collected manually or by an automatic sampling device on the basis of time or flow as specified in the MRP. For flow-based composites, the proportion of each grab sample included in the composite sample shall be within plus or minus five percent (+/-5%) of the representative flow rate of the waste stream being measured at the time of grab sample collection. Alternatively, equal volume grab samples may be individually analyzed with the flow-weighted average calculated by averaging flow-weighted ratios of each grab sample analytical result. Grab samples comprising time-based composite samples shall be collected at intervals not greater than those specified in the MRP. The quantity of each grab sample comprising a time-based composite sample shall be a set of flow proportional volumes as specified in the MRP. If a particular time-based or flow-based composite sampling protocol is not specified in the MRP, the Discharger shall determine and implement the most representative sampling protocol for the given parameter subject to Executive Officer approval.
6. Depth-integrated sample is defined as a water or waste sample collected by allowing a sampling device to fill during a vertical traverse in the waste or receiving water body being sampled. The

Discharger shall collect depth-integrated samples in such a manner that the collected sample will be representative of the waste or water body at that sampling point.

7. Flow sample is an accurate measurement of the average daily flow volume using a properly calibrated and maintained flow measuring device.
8. Grab sample is an individual sample collected in a short period of time not exceeding 15 minutes. Grab samples represent only the condition that exists at the time the wastewater is collected.
9. Initial dilution is the process that results in the rapid and irreversible turbulent mixing of wastewater with receiving water around the point of discharge.
10. Overflow is the intentional or unintentional spilling or forcing out of untreated or partially treated wastes from a transport system (e.g., through manholes, at pump stations, and at collection points) upstream from the treatment plant headworks or from any part of a treatment plant facility.
11. Priority pollutants are those constituents referred to in 40 CFR Part 122 as promulgated in the Federal Register, Vol. 65, No. 97, Thursday, May 18, 2000, also known as the California Toxics Rule, the presence or discharge of which could reasonably be expected to interfere with maintaining designated uses.
12. Storm water means storm water runoff, snow melt runoff, and surface runoff and drainage. It excludes infiltration and runoff from agricultural land.
13. Toxic pollutant means any pollutant listed as toxic under federal Clean Water Act section 307(a)(1) or under 40 CFR 401.15.
14. Untreated waste is raw wastewater.
15. Waste, waste discharge, discharge of waste, and discharge are used interchangeably in the permit. The requirements of the permit apply to the entire volume of water, and the material therein, that is disposed of to surface and ground waters of the State of California.

Table C

List of Monitoring Parameters and Analytical Methods

CTR No.	Pollutant/Parameter	Analytical Method ¹	Minimum Levels ² (µg/l)											
			GC	GCMS	LC	Color	FAA	GFAA	ICP	ICP MS	SPGFAA	HYD RIDE	CVAA	DCP
1.	Antimony	204.2					10	5	50	0.5	5	0.5		1000
2.	Arsenic	206.3				20		2	10	2	2	1		1000
3.	Beryllium						20	0.5	2	0.5	1			1000
4.	Cadmium	200 or 213					10	0.5	10	0.25	0.5			1000
5a.	Chromium (III)	SM 3500												
5b.	Chromium (VI)	SM 3500				10	5							1000
	Chromium (total) ³	SM 3500					50	2	10	0.5	1			1000
6.	Copper	200.9					25	5	10	0.5	2			1000
7.	Lead	200.9					20	5	5	0.5	2			10,000
8.	Mercury	1631 (note) ⁴												
9.	Nickel	249.2					50	5	20	1	5			1000
10.	Selenium	200.8 or SM 3114B or C						5	10	2	5	1		1000
11.	Silver	272.2					10	1	10	0.25	2			1000
12.	Thallium	279.2					10	2	10	1	5			1000
13.	Zinc	200 or 289					20		20	1	10			
14.	Cyanide	SM 4500 CN ⁻ C or I				5								
15.	Asbestos (only required for dischargers to MUN waters) ⁵	0100.2 ⁶												
16.	2,3,7,8-TCDD and 17 congeners (Dioxin)	1613												
17.	Acrolein	603	2.0	5										
18.	Acrylonitrile	603	2.0	2										
19.	Benzene	602	0.5	2										
33.	Ethylbenzene	602	0.5	2										
39.	Toluene	602	0.5	2										
20.	Bromoform	601	0.5	2										
21.	Carbon Tetrachloride	601	0.5	2										
22.	Chlorobenzene	601	0.5	2										
23.	Chlorodibromomethane	601	0.5	2										
24.	Chloroethane	601	0.5	2										

¹ The suggested method is the USEPA Method unless otherwise specified (SM = Standard Methods). The Discharger may use another USEPA-approved or recognized method if that method has a level of quantification below the applicable water quality objective. Where no method is suggested, the Discharger has the discretion to use any standard method.

² Minimum levels are from the *State Implementation Policy*. They are the concentration of the lowest calibration standard for that technique based on a survey of contract laboratories. Laboratory techniques are defined as follows: GC = Gas Chromatography; GCMS = Gas Chromatography/Mass Spectrometry; LC = High Pressure Liquid Chromatography; Color = Colorimetric; FAA = Flame Atomic Absorption; GFAA = Graphite Furnace Atomic Absorption; ICP = Inductively Coupled Plasma; ICPMS = Inductively Coupled Plasma/Mass Spectrometry; SPGFAA = Stabilized Platform Graphite Furnace Atomic Absorption (i.e., USEPA 200.9); Hydride = Gaseous Hydride Atomic Absorption; CVAA = Cold Vapor Atomic Absorption; DCP = Direct Current Plasma.

³ Analysis for total chromium may be substituted for analysis of chromium (III) and chromium (VI) if the concentration measured is below the lowest hexavalent chromium criterion (11 µg/l).

⁴ The Discharger shall use ultra-clean sampling (USEPA Method 1669) and ultra-clean analytical methods (USEPA Method 1631) for mercury monitoring. The minimum level for mercury is 2 ng/l (or 0.002 µg/l).

⁵ MUN = Municipal and Domestic Supply. This designation, if applicable, is in the Findings of the permit.

⁶ *Determination of Asbestos Structures over 10 [micrometers] in Length in Drinking Water Using MCE Filters*, USEPA 600/R-94-134, June 1994.

CTR No.	Pollutant/Parameter	Analytical Method ¹	Minimum Levels ² (µg/l)											
			GC	GCMS	LC	Color	FAA	GFAA	ICP	ICP MS	SPGFAA	HYD RIDE	CVAA	DCP
25.	2-Chloroethylvinyl Ether	601	1	1										
26.	Chloroform	601	0.5	2										
75.	1,2-Dichlorobenzene	601	0.5	2										
76.	1,3-Dichlorobenzene	601	0.5	2										
77.	1,4-Dichlorobenzene	601	0.5	2										
27.	Dichlorobromomethane	601	0.5	2										
28.	1,1-Dichloroethane	601	0.5	1										
29.	1,2-Dichloroethane	601	0.5	2										
30.	1,1-Dichloroethylene or 1,1-Dichloroethene	601	0.5	2										
31.	1,2-Dichloropropane	601	0.5	1										
32.	1,3-Dichloropropylene or 1,3-Dichloropropene	601	0.5	2										
34.	Methyl Bromide or Bromomethane	601	1.0	2										
35.	Methyl Chloride or Chloromethane	601	0.5	2										
36.	Methylene Chloride or Dichloromethane	601	0.5	2										
37.	1,1,2,2-Tetrachloroethane	601	0.5	1										
38.	Tetrachloroethylene	601	0.5	2										
40.	1,2-Trans-Dichloroethylene	601	0.5	1										
41.	1,1,1-Trichloroethane	601	0.5	2										
42.	1,1,2-Trichloroethane	601	0.5	2										
43.	Trichloroethene	601	0.5	2										
44.	Vinyl Chloride	601	0.5	2										
45.	2-Chlorophenol	604	2	5										
46.	2,4-Dichlorophenol	604	1	5										
47.	2,4-Dimethylphenol	604	1	2										
48.	2-Methyl-4,6-Dinitrophenol or Dinitro-2-methylphenol	604	10	5										
49.	2,4-Dinitrophenol	604	5	5										
50.	2-Nitrophenol	604		10										
51.	4-Nitrophenol	604	5	10										
52.	3-Methyl-4-Chlorophenol	604	5	1										
53.	Pentachlorophenol	604	1	5										
54.	Phenol	604	1	1		50								
55.	2,4,6-Trichlorophenol	604	10	10										
56.	Acenaphthene	610 HPLC	1	1	0.5									
57.	Acenaphthylene	610 HPLC		10	0.2									
58.	Anthracene	610 HPLC		10	2									
60.	Benzo(a)Anthracene or 1,2 Benzanthracene	610 HPLC	10	5										
61.	Benzo(a)Pyrene	610 HPLC		10	2									
62.	Benzo(b)Fluoranthene or 3,4 Benzofluoranthene	610 HPLC		10	10									
63.	Benzo(ghi)Perylene	610 HPLC		5	0.1									
64.	Benzo(k)Fluoranthene	610 HPLC		10	2									
74.	Dibenzo(a,h)Anthracene	610 HPLC		10	0.1									
86.	Fluoranthene	610 HPLC	10	1	0.05									
87.	Fluorene	610 HPLC		10	0.1									
92.	Indeno(1,2,3-cd) Pyrene	610 HPLC		10	0.05									
100.	Pyrene	610 HPLC		10	0.05									
68.	Bis(2-Ethylhexyl)Phthalate	606 or 625	10	5										

CTR No.	Pollutant/Parameter	Analytical Method ¹	Minimum Levels ² (µg/l)											
			GC	GCMS	LC	Color	FAA	GFAA	ICP	ICP MS	SPGFAA	HYD RIDE	CVAA	DCP
70.	Butylbenzyl Phthalate	606 or 625	10	10										
79.	Diethyl Phthalate	606 or 625	10	2										
80.	Dimethyl Phthalate	606 or 625	10	2										
81.	Di-n-Butyl Phthalate	606 or 625		10										
84.	Di-n-Octyl Phthalate	606 or 625		10										
59.	Benidine	625		5										
65.	Bis(2-Chloroethoxy)Methane	625		5										
66.	Bis(2-Chloroethyl)Ether	625	10	1										
67.	Bis(2-Chloroisopropyl)Ether	625	10	2										
69.	4-Bromophenyl Phenyl Ether	625	10	5										
71.	2-Chloronaphthalene	625		10										
72.	4-Chlorophenyl Phenyl Ether	625		5										
73.	Chrysene	625		10	5									
78.	3,3'-Dichlorobenzidine	625		5										
82.	2,4-Dinitrotoluene	625	10	5										
83.	2,6-Dinitrotoluene	625		5										
85.	1,2-Diphenylhydrazine (note) ⁷	625		1										
88.	Hexachlorobenzene	625	5	1										
89.	Hexachlorobutadiene	625	5	1										
90.	Hexachlorocyclopentadiene	625	5	5										
91.	Hexachloroethane	625	5	1										
93.	Isophorone	625	10	1										
94.	Naphthalene	625	10	1	0.2									
95.	Nitrobenzene	625	10	1										
96.	N-Nitrosodimethylamine	625	10	5										
97.	N-Nitrosodi-n-Propylamine	625	10	5										
98.	N-Nitrosodiphenylamine	625	10	1										
99.	Phenanthrene	625		5	0.05									
101.	1,2,4-Trichlorobenzene	625	1	5										
102.	Aldrin	608	0.005											
103.	α-BHC	608	0.01											
104.	β-BHC	608	0.005											
105.	γ-BHC (Lindane)	608	0.02											
106.	δ-BHC	608	0.005											
107.	Chlordane	608	0.1											
108.	4,4'-DDT	608	0.01											
109.	4,4'-DDE	608	0.05											
110.	4,4'-DDD	608	0.05											
111.	Dieldrin	608	0.01											
112.	Endosulfan (alpha)	608	0.02											
113.	Endosulfan (beta)	608	0.01											
114.	Endosulfan Sulfate	608	0.05											
115.	Endrin	608	0.01											
116.	Endrin Aldehyde	608	0.01											
117.	Heptachlor	608	0.01											
118.	Heptachlor Epoxide	608	0.01											
119.	PCBs: Aroclors 1016, 1221,	608	0.5											

⁷ Measurement for 1,2-Diphenylhydrazine may use azobenzene as a screen: if azobenzene is measured at >1 ug/l, then the Discharger shall analyze for 1,2-Diphenylhydrazine.

CTR No.	Pollutant/Parameter	Analytical Method ¹	Minimum Levels ² (µg/l)											
			GC	GCMS	LC	Color	FAA	GFAA	ICP	ICP MS	SPGFAA	HYD RIDE	CVAA	DCP
125	1232, 1242, 1248, 1254, 1260													
126.	Toxaphene	608	0.5											