
Lahontan Regional Water Quality Control Board

October 22, 2014

Sheila M. Miner
PO Box 270822
Susanville, CA 96127

**PUBLIC HEARING PROCEDURES FOR PROPOSED CEASE AND DESIST
ORDER FOR SHEILA M. MINER, SPALDING TRACT PROPERTY OWNER OF
LASSEN COUNTY ASSESSOR'S PARCEL NO. 077-332-42-11
EAGLE LAKE BASIN, LASSEN COUNTY**

Enclosed please find public hearing procedures for a proposed Cease and Desist Order (proposed CDO). Water Board staff issued the proposed CDO on October 14, 2014, alleging that Sheila M. Miner is violating a waste discharge prohibition contained in the Water Quality Control Plan for the Lahontan Region.

The enclosed public hearing procedures identify the type of information that must be submitted in preparation for the public hearing, identify the hearing participants, and explain how the public hearing will proceed.

If you have any questions regarding this matter, please contact Mr. Douglas F. Smith, Water Board Advisory Team member at DFSmith@waterboards.ca.gov or (530) 542-5453.


PATTY Z. KOUYOUMDJIAN
EXECUTIVE OFFICER

Enclosure: Public hearing procedures for proposed Cease and Desist Order,
Sheila M. Miner

cc (w/enc): Lahontan Regional Water Quality Control Board Members
Sheila M. Miner Proposed CDO Mailing List

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
LAHONTAN REGION**

HEARING PROCEDURES

**CONSIDERATION OF ADOPTION OF A CEASE AND DESIST ORDER FOR
SHEILA M. MINER, SPALDING TRACT PROPERTY OWNER OF
LASSEN COUNTY ASSESSOR'S PARCEL NO. 077-332-42-11
EAGLE LAKE BASIN, LASSEN COUNTY**

WATER BOARD PUBLIC HEARING SCHEDULED FOR JANUARY 14-15, 2015

Please read these hearing procedures carefully. Failure to comply with the deadlines and other requirements contained herein may result in the exclusion of your documents and/or testimony.

Background

On October 10, 2014, the Lahontan Regional Water Quality Control Board (Water Board) Prosecution Team mailed a proposed Cease and Desist Order (proposed CDO) to Sheila M. Miner, owner of Lassen County Assessor's Parcel No. 077-332-42-11, located in the Spalding Tract subdivision on the west shore of Eagle Lake. The proposed CDO alleges that Sheila M. Miner is violating a waste discharge prohibition contained in the Water Quality Control Plan for the Lahontan Region. The proposed CDO, if adopted, requires Sheila M. Miner to comply with the Basin Plan prohibition by June 30, 2015, by either connecting its onsite wastewater disposal system to the Spalding Community Services District's community wastewater system or by properly abandoning its onsite wastewater disposal system in accordance with Lassen County regulations. For more information, see:

http://www.waterboards.ca.gov/rwqcb6/water_issues/programs/enforcement/

Purpose and Timing of Public Hearing

The purpose of the public hearing is to consider relevant evidence and testimony regarding the proposed CDO. Following the hearing, the Water Board will consider adopting the proposed CDO, rejecting it, or referring the matter to the California Attorney General.

The public hearing will be held during the regular meeting of the Water Board on **January 14-15, 2015**. The public hearing will begin at a time and location as announced in the Water Board meeting agenda. An agenda for the meeting will be

available on the Water Board's web page at www.waterboards.ca.gov/lahontan no later than **10 days before the meeting**.

Public Hearing Deadlines

| Deadline | Who Submits? | Written Item |
|-----------------|---|---|
| 10/28/2014, 4pm | Designated Parties and The Public | Objections to the Hearing Procedures |
| 10/28/2014, 4pm | The Public | Requests for Designated Party status |
| 10/28/2014, 4pm | Prosecution Team | Witness list, summaries of witness testimony, and referenced documents |
| 11/4/2014, 4pm | Designated Parties | Objections to requests for Designated Party status |
| 12/1/2014, 4pm | Designated Parties, except the Prosecution Team | Technical and legal arguments/briefs, supporting evidence and documents, and witness lists |
| 12/3/2014, 4pm | Designated Parties and The Public | Requests for additional time at the hearing |
| 12/5/2014, 4pm | The Public | Statements pertaining to the allegations |
| 12/12/2014, 4pm | Prosecution Team | Rebuttal evidence or testimony |
| 12/19/2014, 4pm | Designated Parties, except the Prosecution Team | Objections to Prosecution Team rebuttal evidence or testimony |
| As Received | Advisory Team | Proposed Orders, objections and comments received to be posted on Water Board's website and sent to parties |

The above-listed deadlines apply to those who want to participate in the Water Board's **January 14-15, 2015** public hearing. The Water Board's Prosecution Team and Sheila M. Miner (**Designated Parties**) will have an opportunity to submit evidence, written testimony, technical briefs, and/or legal briefs prior to the public hearing. **The Public**, which includes, but is not limited to, any interested agency, organization, public official or private citizen, will also have an opportunity to submit written comments or statements prior to the public hearing. The table, above, identifies when the Designated Parties and the Public are required to submit their written materials in preparation for the public hearing.

Instructions for All Submittals

To facilitate the public hearing process, the following types of information/documentation must be submitted prior to the public hearing for the Water Board's review:

- Technical and legal arguments/briefs
- Supporting evidence and documents
- Witness statements pertaining to the allegations. (Note that any witness who has submitted written testimony for the hearing must appear at the hearing and affirm that the written testimony is true and correct, and be available for cross-examination.)
- The name of each witness, if any, whom a Designated Party intends to call at the hearing, and the subject of each witness' proposed testimony

All submittals must be on 8½" x 11" size paper (including attachments and figures), must be in a legible font no smaller than 11-point size, and should be submitted electronically in a searchable pdf format. In an effort to save paper and electronic file space, you may reference documents that have been previously submitted or are part of the public record for this case, and there is no need or requirement to include full copies of those documents. For each document included by reference, identify the name of that document, the location of where the document resides, a copy of the relevant pages from the document, and a statement explaining why those excerpts of the document are relevant to your case. Examples of such documents that need not be submitted in full include, but are not limited to, previously submitted monitoring reports, documents that have been shared between the Prosecution Team and Sheila M. Miner, and documents that can be downloaded from the Water Board's website regarding this case:

http://www.waterboards.ca.gov/lahontan/water_issues/programs/enforcement/index

Party-Specific Instructions

For the Public – Please submit your information to the following email address: RB6enfproceed@waterboards.ca.gov. If you do not have access to the Internet, please submit hard copies to the following address:

Lahontan Regional Water Quality Control Board
2501 Lake Tahoe Blvd.
South Lake Tahoe, CA 96150

Each email or hard copy submittal must have in the subject line, "Sheila M. Miner CDO Hearing." All documents received by their respective deadlines will be distributed to the Water Board members, the Water Board's Advisory Team, to

the Designated Parties, and posted on the Water Board's web site. If you have any questions or difficulties submitting documents, please contact Mr. Douglas F. Smith, Water Board Advisory Team member at DFSmith@waterboards.ca.gov or (530) 542-5453.

For the Prosecution Team – In addition to a hard copy original, the Prosecution Team shall submit an electronic copy of each submittal, in addition to 15 hard copies (double-sided, three-hole punched) to the Water Board's clerk. The originals, electronic copies, and 15 hard copies of each submittal must be received by the Water Board's clerk by the deadlines specified above. An additional copy (electronic or hard copy) of each submittal must also be sent to the Advisory Team's Staff Counsel and to the other Designated Parties and received by the deadlines specified above. Each email or hard copy submittal must have in the subject line, "Sheila M. Miner CDO Hearing" the Water Board's clerk will distribute Prosecution Team submittals to the Water Board members and the Water Board's Advisory Team.

For Designated Parties Other than the Prosecution Team – If the submittals include more than 20 pages, follow the directions for the Prosecution Team specified above. Otherwise, an original and one electronic copy must be received by the Water Board's clerk by the deadlines specified above. An additional copy (electronic or hard copy) of each submittal must also be submitted to the Advisory Team's Staff Counsel and the Prosecution Team Primary Representatives, identified below, and received by the deadlines specified above. Each e-mail or hard copy submittal must have in the subject line, "Sheila M. Miner CDO Hearing." The Water Board's clerk will distribute your submittals to the Water Board members and the Water Board's Advisory Team.

Objections to Hearing Procedures

The public hearing will be conducted in accordance with this set of hearing procedures or as it may be amended. A copy of the general procedures governing adjudicatory hearings before the Water Board may be found at California Code of Regulations, title 23, section 648 et seq., and is available at www.waterboards.ca.gov or upon request. In accordance with section 648, subdivision (d), any procedure not provided by this set of hearing procedures is deemed waived.

Any objections to this set of hearing procedures must be received by the Water Board **no later than 4:00 p.m. on October 28, 2014** or they will be considered waived.

Public Hearing Participants

Participants in these public hearings are identified as either "Designated Parties" or "Public" or "Advisory Team." Designated Parties may present evidence and cross-examine witnesses and are subject to cross-examination. The Public includes all

parties (e.g., the private citizens, public officials, agencies, organizations, interest groups), other than those identified as Designated Parties or Advisory Team. The Public may present non-evidentiary policy statements (statements or comments), but may not cross-examine witnesses and are not subject to cross-examination. The Advisory Team provides impartial technical and legal advice to the Water Board members at the public hearing. Designated Parties and the Public may be asked to respond to questions from the Water Board members and the Advisory Team.

The following participants are hereby identified as Designated Parties in this proceeding:

1. Water Board Prosecution Team
2. Sheila M. Miner

Requesting Designated Party Status

Persons who wish to participate in the public hearing as a Designated Party must submit their request for Designated Party status in writing (with copies of the request sent to the other Designated Parties). Such requests must be received by the Water Board **no later than 4:00 p.m. on October 28, 2014**. The request shall: (1) include an explanation of the basis for the request (e.g., how the issues to be addressed in the hearing and the potential actions by the Water Board affect the person requesting the status change); and, (2) include a statement explaining why the currently identified Designated Parties do not adequately represent the interests of the person requesting the status change. Objections to such request must be received by the Water Board **no later than 4:00 p.m. on November 4, 2014**.

Primary Representatives

For the Water Board's Advisory Team

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| <p>Patty Z. Kouyoumdjian, Executive Officer Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150 Patty.Kouyoumdjian@waterboards.ca.gov Phone: (530) 542-5412 Fax: (530) 544-2271</p> | <p>Kim Niemeyer, Staff Counsel State Water Resources Control Board, Office of Chief Counsel 1001 I Street Sacramento, CA 95814 Kim.Niemeyer@waterboards.ca.gov Phone: (530) 341-5549 Fax: (916) 341-5199</p> |
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For the Water Board's Prosecution Team

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| Lauri Kemper, Assistant Executive Officer Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150 Lauri.Kemper@waterboards.ca.gov Phone: (530) 542-5436 Fax: (530) 542-2271 | Vanessa Young, Staff Counsel State Water Resources Control Board, Office of Enforcement 1001 I Street Sacramento, CA 95814 Vanessa.Young@waterboards.ca.gov Phone: (916) 327-8622 Fax: (916) 341-5896 |
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For Sheila M. Miner

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| Sheila M. Miner PO Box 270822 Susanville, CA 96127 |
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Separation of Functions

As indicated above, Water Board staff participating in this proceeding has been separated into two teams to help ensure the fairness and impartiality of this proceeding. The Water Board's Prosecution Team includes staff who will act in a prosecutorial role by presenting evidence for consideration by the Water Board. The Water Board's Advisory Team includes staff that will provide the Water Board with objective technical and legal advice.

Advisory Team members are: Patty Z. Kouyoumdjian, Executive Officer; Kim Niemeyer, Staff Counsel; Doug Smith, Supervising Engineering Geologist; and Richard Booth, Senior Engineering Geologist.

Prosecution Team members are: Lauri Kemper, Assistant Executive Officer; Scott Ferguson, Senior Water Resources Control Engineer; Lisa Scorable, Engineering Geologist; Vanessa Young, Staff Counsel; and David Boyers, Staff Counsel.

Any members of the Advisory Team who normally supervise any members of the Prosecution Team are not acting as their supervisors in this proceeding, and vice versa. Members of the Prosecution Team may have acted as advisors to the Water Board in other, unrelated matters, but they are not advising the Water Board in this proceeding. Members of the Prosecution Team have not had any ex parte communications with Water Board members or Advisory Team members regarding this proceeding.

Ex Parte Communication

The Designated Parties and Public are forbidden from engaging in ex parte communications regarding this matter with Water Board members or Advisory Team members. An ex parte contact is any written or verbal communication pertaining to the investigation, preparation or prosecution of the proposed CDO between a Designated Party or the Public on one hand, and a Water Board member or Advisory Team member on the other hand, unless the communication is copied to all other Designated Parties (if written) or made in a manner open to all other Designated Parties (if verbal). Communications regarding non-controversial procedural matters are not ex parte contacts and are not restricted. Communications among one or more Designated Parties and the Public themselves are not ex parte contacts.

Hearing Time Limits

Please note that the scheduled public hearing is designed for the Designated Parties to simply summarize the previously submitted evidence/technical and legal arguments. This means that all evidence and/or arguments must be submitted by the deadlines specified in these Hearing Procedures, so the Designated Parties do not need to reintroduce any evidence. At the hearing, the Designated Parties should focus their limited time to highlight important points from the previously submitted evidence or testimony.

To ensure that all participants have an opportunity to participate in the hearing, the following time limits shall apply: each Designated Party shall have a combined 45 minutes to present an overview of its evidence, to present and cross-examine witnesses, and to provide a closing statement; and each Public participant shall have five minutes to present non-evidentiary statements. Participants with similar interests or comments are requested to make joint presentations, and participants are requested to avoid redundant comments. Participants (Designated Parties and the Public) who would like additional time must submit their request to the Water Board with copies to the Designated Parties. Such requests must be received by the Water Board **no later than 4:00 p.m. on December 3, 2014**. Additional time may be provided at the discretion of the Advisory Team (prior to the hearing) or the Water Board Chair (at the hearing) upon a showing that additional time is necessary.

Evidence, Exhibits and Policy Statements

The following information must be submitted in advance of the public hearing:

1. All written evidence and exhibits that a Designated Party would like the Water Board to consider. Evidence and exhibits already in the Water Board's public files may be submitted by reference as long as the exhibits and their location are clearly identified in accordance with California Code of Regulations, title 23, section 648.3.

2. All legal briefs and technical arguments or analysis.
3. The name of each witness, if any, whom a Designated Party intends to call at the hearing, and the subject of each witness' proposed testimony.
4. The qualifications of each expert witness, if any.

The Prosecution Team has indicated that it has submitted its evidence as part of the proposed CDO, which has been transmitted to each Designated Party. The Prosecution Team has yet to submit its Witness List, Summaries of Witness Testimony, and List of Documents to be Incorporated by Reference. The Prosecution Team shall submit this information according to the Instructions for All Submittals, above. This information must be received by the Water Board **no later than 4:00 p.m. on October 28, 2014.**

The remaining Designated Parties shall submit their information (described in Nos. 1 - 4, above) according to the Instructions for All Submittals, above. This information must be received by the Water Board **no later than 4:00 p.m. on December 1, 2014.**

The Prosecution Team has the opportunity to submit rebuttal evidence or testimony in conformance with the Instructions for All Submittals. This material must be received by the Water Board **no later than 4:00 p.m. on December 12, 2014.**

The Public who would like to submit written non-evidentiary statements pertaining to the allegations are encouraged to submit them to the Water Board as early as possible, but **no later than 4:00 p.m. on December 5, 2014.** Public members do not need to submit written comments in order to speak at the public hearing.

In accordance with California Code of Regulations, title 23, section 648.4, the Water Board endeavors to avoid surprise testimony or evidence. Absent a showing of good cause and lack of prejudice to the parties, the Water Board may exclude evidence and testimony that is not submitted in accordance with these hearing procedures. Excluded evidence and testimony will not be considered by the Water Board and will not be included in the administrative record for this proceeding. Power Point and other visual presentations may be used at the hearing, but their content may not exceed the scope of other timely submitted written material. A written and electronic copy of such material that Designated Parties or the Public intend to present at the hearing must be submitted to the Water Board 10 days before the hearing for inclusion in the administrative record. Additionally, any witness who has submitted written testimony for the hearing shall appear at the hearing and affirm that the written testimony is true and correct, and shall be available for cross-examination.

Evidentiary Objections

The Designated Parties, other than the Prosecution Team, shall submit all written objections to the Prosecution Team's evidence and testimony as part of the Designated Parties' information due **no later than 4p.m. on December 1, 2014**. The Prosecution Team shall submit all written objections to the other Designated Parties' evidence and testimony as part of the Prosecution Team's rebuttal due **no later than 4:00 p.m. on December 12, 2014**. The Designated Parties other than the Prosecution Team shall submit their written objections to the Prosecution Team's rebuttal evidence and testimony according to the Instructions for All Submittals, above. This information must be received by the Water Board **no later than 4:00 p.m. on December 19, 2014**. The Advisory Team will notify the parties about further action to be taken on such objections (if any) and when that action will be taken.

Request for Pre-hearing Conference

A Designated Party may request that a pre-hearing conference be held before the public hearing in accordance with Water Code section 13228.15. A pre-hearing conference may address any of the matters described in subdivision (b) of Government Code section 11511.5:

1. Exploration of settlement possibilities.
2. Preparation of stipulations.
3. Clarification of issues.
4. Rulings on identity and limitation of the number of witnesses.
5. Objections to proffers of evidence.
6. Order of presentation of evidence and cross-examination.
7. Rulings regarding issuance of subpoenas and protective orders.
8. Schedules for the submission of written briefs and schedules for the commencement and conduct of the hearing.
9. Exchange of witness lists and of exhibits or documents to be offered in evidence at the hearing.
10. Motions for intervention.
11. Exploration of the possibility of using alternative dispute resolution provided in Article 5 (commencing with Section 11420.10) of, or the informal hearing procedure provided in Article 10 (commencing with Section 11445.10) of, Chapter 4.5, and objections to use of the informal hearing procedure. Use of alternative dispute resolution or of the informal hearing procedure is subject to subdivision (d).
12. Any other matters as shall promote the orderly and prompt conduct of the hearing.

Requests must contain a description of the issues proposed to be discussed during that conference, and must be submitted to the Water Board, with a copy to all other Designated Parties, as early as practicable.

Evidentiary Documents and File

The proposed CDO and related evidentiary documents are on file and may be inspected or copied at the Water Board's office at 2501 Lake Tahoe Blvd., South Lake Tahoe, CA, 96150. These files shall be considered part of the official administrative record for this public hearing. Other submittals received for this proceeding will be added to these files and will become part of the administrative record absent a contrary ruling by the Water Board Chair.

Questions

Please send any questions regarding this public hearing to Mr. Douglas F. Smith, Water Board Advisory Team member at DFSmith@waterboards.ca.gov or (530) 542-5453.

Patty Z. Kouyoumdjian
Executive Officer

DATE: _____