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BEFORE THE
CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

HEARING ON THE MATTER OF
CALIFORNIA DEPARTMENT OF WATER
RESOURCES AND UNITED STATES
BUREAU OF RECLAMATION REQUEST
FOR A CHANGE IN POINT OF DIVERSION
FOR CALIFORNIA WATER FIX.

**TESTIMONY OF
STEFFEN MEHL**

I, Steffen Mehl, declare:

I. INTRODUCTION

I, Steffen Mehl, submit this testimony on behalf of Sacramento County Water Agency (SCWA) in the above-referenced matter. I am a professor of Civil Engineering at California State University Chico where I routinely teach courses in fluid mechanics, hydrology, and hydraulics. Previously, I worked as a hydrologist for the USGS National Research Program. I have a BS in Environmental Resources Engineering from Humboldt State, and a MS and a PhD in Civil Engineering from the University of Colorado, Boulder. I have 18 years of experience in groundwater flow and transport modeling in both government and academic sectors. I am part of the development team for MODFLOW-OWHM, an integrated groundwater/surface water modeling tool, and UCODE, a universal code for parameter estimation, sensitivity, and uncertainty analysis. I have applied these methods in situations ranging from regional systems to laboratory

II. PURPOSE AND SUMMARY OF TESTIMONY

In this testimony, I review the testimony submitted by the DWR and Reclamation (collectively, "Petitioners") to examine whether the information provided adequately and correctly evaluates the potential impact of the CWF on interconnected groundwater supplies in the South American Subbasin. I identify gaps in Petitioners' analyses that raise serious questions regarding the adequacy of their assessment of groundwater impacts associated with implementation of the CWF.

III. BACKGROUND

A. Interconnected Groundwater Supplies

SCWA is a water purveyor that currently serves approximately 149,000 people about 34,500 acre-feet per year throughout its Zone 40 service area. SCWA serves its customers a combination of groundwater and surface water as part of a conjunctive use plan, using surface water during wet years when it is available, and relying on groundwater during dry years. In addition to use of surface water, SCWA extracts groundwater from the South American Subbasin to serve municipal and industrial demands throughout Zone 40. (The location of SCWA's wells is shown in Exhibit SCWA-40.) SCWA has recently produced between 20,000 – 29,000 acre-feet per year (AF/YR) from the South American Subbasin. (See Exhibit SCWA-42.) At buildout, I understand that SCWA anticipates producing between about 25,000-63,000 AF/YR, depending on hydrologic year type. (See Exhibit SCWA-27.)

The "Central Basin" is located entirely within Sacramento County and partially within the South American Subbasin (DWR 118), and is bounded on the north by the American River, on the west by the Sacramento River and Interstate 5 and on the south roughly by the Cosumnes River. (See Exhibit SCWA-26.) According to the Central Basin Groundwater Management Plan (GMP), the majority of the Central Basin is collaboratively managed through the Sacramento Central Groundwater Authority in accordance with the GMP. According to the GMP, the Central Basin is interconnected with the Sacramento River. (See Exhibit SCWA-45, p. 2-26.)

1 on "computer modeling performed to evaluate changes in the water quality
2 and water levels associated with the CWF and any possible effects on
3 legal users of water. This modeling provides information in support of how
4 the CWF can be operated while continuing to meet DWR and
5 Reclamation's responsibilities under the Water Rights Decision 1641
6 objectives (D-1641)" (DWR 66, p. 2, 18-22.) Based on modeling results
7 from CalSim II and DSM2, Dr. Tehrani states that "[t]he highest changes to
8 water levels correspond to locations close to the proposed North Delta
9 Diversion (NDD) intakes and can be up to 1.2 ft (during high flows) to 0.5 ft
10 (during low flows)." (Exh. DWR 513, pp. 11-15, Figures W1-W5)".

11 "Petitioners expect that the highest impact to water levels happens just
12 downstream of the diversion and not toward the Delta." (Exh. DWR-66,
13 pp.9-10, and Exh. DWR-513, W1-W2-W3-W4-W5.) Dr. Tehrani states, at
14 Exh. DWR-66, p. 9, that the frequency distribution of water levels is similar
15 for the scenarios analyzed, except for the NAA. Regarding water levels,
16 the testimony focuses on how the minimum stage is affected. The impact
17 of these changes in water levels on stream/aquifer interactions, and in
18 particular, effects on flows between the stream and the adjacent aquifer
19 (stream leakage), was not included in Dr. Tehrani's testimony.

- 20 • Mr. Munevar's testimony (Exh. DWR-71), presented in conjunction with
21 Dr. Tehrani's testimony (Exh. DWR-66), "provides an overview of the
22 computer modeling performed to evaluate changes in the water supply,
23 water quality, and water levels in the Delta associated with the CWF
24 Alternative 4A, the preferred alternative from the Recirculated Draft
25 Environmental Impact Report/Supplemental Draft Environmental Impact
26 Statement (RDEIR/SDEIS)." (Exh. DWR-71, pp. 2, 12-16.) My review of
27 Exh. DWR-71 for potential impacts on interconnected groundwater
28 supplies did not produce definitive results. Groundwater is mentioned as

- 1 impacts to groundwater caused by the reductions in stream levels in the
2 area directly downstream of the three proposed new points of diversion.
- 3 • Exh. DWR-218: Updated information for final EIR/EIS, CH2M Hill. The
4 primary focus of this document is to explain how the use of specific
5 construction techniques may alleviate localized groundwater impacts in
6 and around the intake facilities during construction and operation of the
7 CWF. Similar to the documents discussed above, analysis of short-term
8 and long-term impacts to surface water/groundwater fluxes in the SCWA
9 service area due to a reduction in stream flows is not provided. Only
10 impact on groundwater levels in the proximity of the dewatering wells is
11 analyzed.
 - 12 • RDEIR/SDEIS chapter 14. The impacts on groundwater are focused on
13 construction and operations of the forebays and there is no mention of
14 impacts on stream/aquifer interactions or groundwater levels in the long
15 term after the construction period.

16 V. AVAILABLE MODELS AND TOOLS

17 Based on our review of the above mentioned documents, the remainder of this
18 testimony focuses on the missing information regarding the potential impact that the
19 CWF may have on stream/aquifer fluxes and consequently on the groundwater system
20 in the South American Subbasin.

21 Different approaches can be considered to evaluate the impact of the CWF on the
22 groundwater basin including stream/aquifer interactions. These include simple analytical
23 tools which can provide an initial qualitative understanding, and existing available
24 numerical models that can help quantify the impact and develop future scenarios.

25 A. Basic Aquifer Response.

26 Simple analytical approaches help conceptualize the system physics and how the
27 diversion may affect groundwater heads and stream leakage. However, the system is
28 more complicated than the idealization of the analytic solution, so quantification should

1 3. Sac-IGSM is a finite element model built on the Integrated Groundwater
2 and Surface-Water Model (IGSM) platform. It is calibrated and the model domain
3 includes the area directly downstream of the diversions. The element size varies from
4 one quarter mile to a half mile, with an average of 0.18 sq.mi. per element over the
5 model domain. Each layer of the model consists of an aquiclude and aquifer pair.

6 4. CVHM-D is a refined version of the CVHM in the delta area with a grid
7 resolution of one quarter of a mile. Additional modifications include more detailed
8 representation of the water balance regions, streams and sloughs, and was used to
9 simulate various scenarios of the CWF. (Exhibit SWRCB-4, DEIR/DEIS, Ch. 7, p. 7-37,
10 2013.)

11 These tools, after proper modification considering the purpose of the modeling
12 investigation, as discussed in the next section, could be used to characterize and
13 quantify the impacts of the diversions on stream/aquifer interactions.

14 **VI. ANALYSIS OF THE INFORMATION PRESENTED BY PETITIONERS AND**
15 **GAPS IN THE INFORMATION REQUIRED**

16 The potential impacts of the CWF on groundwater in the South American
17 Subbasin that need to be analyzed and quantified to determine the long-term impact to
18 ground water supplies are:

- 19 • changes in groundwater/surface water interactions
- 20 • potential decrease in available groundwater supplies

21 The testimony reviewed does not directly address the quantification of the impacts
22 mentioned above. Exh. DWR 71 does not provide the required details on how CalSim II
23 handles groundwater hydraulics and therefore impact on stream aquifer fluxes and/or on
24 groundwater levels cannot be assessed. Furthermore, not only the effect on minimum
25 stage should be considered (DWR-66 pp.3, 10-19), but also the changes in the average
26 conditions. Groundwater flows move at much slower time-scales than surface water
27 flows. Therefore, the response of interconnected groundwater is often more
28 representative of average conditions in the stream rather than the extremes.

VII. CONCLUSIONS

In the Sacramento Valley there is substantial variability in surface water groundwater interaction and leakage rates both seasonally and yearly, which could be altered by the North Delta Diversions. There is no mention of the impact on stream/aquifer interactions in the area directly downstream of the diversions where the CWF will cause the greatest effect on water levels in the stream according to Exhibit DWR-66, p.2. In the long term, small changes in river stage can result in major effects on the general water balance for the area. The existing models available and used by the Petitioners, like CVHM and CVHM-D, are inadequate in their current form to assess the general water balance in the area around the proposed new points of diversion on the Sacramento River. These tools could be appropriately modified to evaluate and report the long-term impacts on stream/aquifer interactions due to the reduced stream flows and levels caused by the diversions.

I declare under penalty of perjury under the laws of the State of California that the facts recited above are true and correct. Executed on this 31st day of August, 2016 in Sacramento, California.


Steffen Mehl