

29.1 Introduction

Climate is the average weather over many years, measured most often in terms of temperature, precipitation, and wind. For example, the climate of California’s Central Valley is a Mediterranean climate, which is hot and dry during the summer and cool and damp in winter, with the majority of precipitation falling as rain in the winter months. Climate is unique to a particular location and changes on timescales of decades to centuries or millennia.

Climate change generally refers to a “statistically significant variation in either the mean state of the climate or in its variability, persisting for an extended period (typically decades or longer)” (World Meteorological Organization 2013). Although the climate can change, and has changed, in the past in response to natural drivers, recent climate change has been more rapid than previous episodes of climate change and has been unequivocally linked to increasing concentrations of greenhouse gases (GHGs) in Earth’s lower atmosphere and the rapid timescale on which these gases have accumulated (Intergovernmental Panel on Climate Change 2007a). The major causes of this rapid loading of GHGs into the atmosphere include the burning of fossil fuels since the beginning of the industrial revolution, agricultural practices, increases in livestock grazing, and deforestation. More background information on GHG emissions is provided in Chapter 22, *Air Quality and Greenhouse Gases*, Section 22.1.3.

Higher concentrations of heat-trapping GHGs in the atmosphere result in increasing global surface temperatures, a phenomenon commonly referred to as *global warming* or *climate change*. Higher global surface temperatures in turn result in changes to the Earth’s climate system, including: the jet stream; El Niño; the Indian monsoon; ocean temperature and acidity; the extent of alpine glaciers, sea ice and polar ice sheets; atmospheric water content; and the extent and health of boreal and tropical forests (Intergovernmental Panel on Climate Change 2007a, b). Some of the above changes will result in specific impacts at the state and local level.

29.1.1 Purpose

This EIR/EIS analyzes three fundamental questions relating to climate change. Two of them are analyzed in other chapters. The third is analyzed in this chapter.

1. What is the impact of the action alternatives on climate change? i.e., how will GHG emissions from construction and operation activities associated with the project alternatives contribute to elevated GHG concentrations in the atmosphere?
2. How will the impacts of the action alternatives on the study area for each resource (the area in which impacts may occur) be affected by climate change? i.e., are future changes in climate likely to exacerbate project impacts?
3. How will the action alternatives affect the resiliency and adaptability of the Plan Area (the area covered by the project) to the effects of climate change?

1 Question 1 is addressed in Chapter 22, *Air Quality and Greenhouse Gases* (Impacts AQ-15, AQ-16, and
2 AQ-18), through the calculation of GHG emissions inventories and identification of GHG mitigation
3 opportunities associated with the action alternatives.

4 Question 2 is addressed throughout this document in each of the resource chapters. Under
5 discussion of the No Action Alternative, each resource chapter evaluates how the project would
6 affect the specific resource in question. In each of these analyses, where the effects of the action
7 alternatives are analyzed for 2025 and 2060 conditions, climate change is integrated into the
8 analysis. In these analyses, the action alternatives are evaluated using a projection of future climate
9 that includes changes in temperature, precipitation, humidity, hydrology, and sea level rise.
10 Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*, provides detailed
11 information about the development of the climate change projections. The interrelation between
12 resource topics addressed in this EIS/EIR and potential climate change effects under the No Action
13 Alternative are presented in Table 29-1. An 'X' in the table signifies that there is a clear connection
14 between the resource topic and a climate change effect under the No Action Alternative. Readers
15 seeking additional information about a specific climate change effect on a specific resource should
16 reference the resource specific chapter of this EIR/EIS. The potential climate effects under the No
17 Action Alternative listed in Table 29-1 are based on the California Natural Resource Agency's
18 (CNRA) climate adaptation guidance (California Natural Resources Agency 2009) that was adapted
19 to be specific to the Plan Area.

20 Question 2 also fulfills the requirements for climate change analysis outlined in the Delta Reform Act
21 of 2009 (California Water Code Sections 85000 *et seq.*). Within the Delta Reform Act, Water Code
22 Section 85320 identifies the contents that the EIR portion of this EIR/EIS must include for the BDCP
23 to be considered for inclusion in the Delta Plan prepared by the Delta Stewardship Council. Section
24 85320(b)(2)(C) of the Water Code directs that the EIR address "[t]he potential effects of climate
25 change, *possible sea level rise up to 55 inches* [140 centimeters], and possible changes in total
26 precipitation and runoff patterns on the conveyance alternatives and habitat restoration activities
27 considered in the [EIR]." (Italics added.). It should be noted, the California Ocean Protection Council
28 and other scientific bodies have projected that sea level rise will not reach 55 inches (140
29 centimeters) until approximately the year 2100. Sea level rise projections for 2025 and 2060 were
30 developed based on research available during the analysis design and based on the requirements of
31 Water Code Section 85320, which required that BDCP evaluate a sea level rise of 55 inches (well in
32 excess of the expected sea level described by any major study for 2060).

33 This information is provided to discuss the benefits of the action alternatives in the face of expected
34 climate change.

35 This chapter is organized differently from the other resource chapters because analyzing how the
36 action alternatives would improve the Plan Area's resiliency and adaptability to climate change is a
37 fundamentally different analysis than those presented in other resource chapters. Whereas the
38 other chapters are organized to identify effects of the action alternatives and how to mitigate these
39 impacts, this chapter's function is to analyze and disclose how the action alternatives affect the Plan
40 Area's resiliency and adaptability to expected climate change. The study area for this chapter,
41 therefore, is defined as the Plan Area, which is largely formed by the statutory borders of the Delta,
42 along with areas in Suisun Marsh and the Yolo Bypass.

43 This chapter addresses question 3: How will the action alternatives affect the resiliency and
44 adaptability of the Plan Area to the effects of climate change? In this context, resiliency and

1 adaptability mean the ability of the Plan Area to remain stable or flexibly change, as the effects of
 2 climate change increase, in order to continue providing water supply benefits with sufficient water
 3 quality and supporting ecosystem conditions that maintain or enhance aquatic and terrestrial plant
 4 and animal species.

5 **Table 29-1. Linkages between Resource Areas Addressed in this EIR/EIS and Climate Change**

Resource Topic	Potential Climate Change Effect																	
	Increased air temperature	Increased water temperature	Increased soil temperature	Reduced precipitation/runoff volumes	Shift from snowfall to rainfall	Early snowmelt	Changes in evapotranspiration	Increased frequency/severity of flood events	Increased frequency/severity of droughts	Increased frequency of extreme heat events	Sea Level Rise	Increased salinity intrusion	Changes in erosion/sedimentation rates	Decreased species populations and quality of species habitat	Changes in species geographic range/distribution	Spreading of pests and vector-borne diseases	Increased fire risk	Increased atmospheric CO ₂ concentrations and acidification
Water Supply (Ch. 5)	X	X	X	X	X	X	X	X	X	X	X	X	X				X	
Surface Water (Ch. 6)	X	X	X	X	X	X	X	X	X		X	X	X					
Groundwater (Ch. 7)	X	X	X	X	X	X	X	X	X		X	X					X	
Water Quality (Ch. 8)	X	X		X	X	X	X	X	X		X	X	X	X		X	X	X
Geology and Seismicity (Ch. 9)																		
Soils (Ch. 10)	X		X					X	X		X	X	X					X
Fish and Aquatic Resources (Ch. 11)	X	X		X	X	X		X	X	X	X	X	X	X	X		X	X
Terrestrial Biological Resources (Ch. 12)	X	X		X	X	X	X	X	X	X	X	X	X	X	X	X	X	X
Land Use (Ch. 13)	X		X				X	X			X						X	
Agricultural Resources (Ch. 14)	X		X	X			X	X	X	X	X	X					X	X
Recreation (Ch. 15)	X			X		X		X	X	X	X				X		X	
Socioeconomics (Ch. 16)	X		X	X				X	X	X	X			X		X	X	
Aesthetics and Visual Resources (Ch. 17)	X							X	X	X					X		X	
Cultural and Historic Resources (Ch. 18)			X					X	X		X		X				X	X
Transportation (Ch. 19)								X			X							
Public Services and Utilities (Ch. 20)	X							X	X	X	X					X	X	
Energy (Ch. 21)	X	X		X	X			X	X	X								
Air Quality and Greenhouse Gases (Ch. 22)	X	X						X		X	X						X	X
Noise (Ch. 23)																		
Hazards and Hazardous Materials (Ch. 24)	X							X		X	X						X	
Public Health (Ch. 25)	X							X	X	X	X	X				X	X	
Mineral Resources (Ch. 26)	X							X			X		X				X	X
Paleontological Resources (Ch. 27)	X							X	X			X					X	X
Environmental Justice (Ch. 28)	X							X	X	X	X					X	X	

6
 7 This resiliency and adaptation analysis focuses on the major impacts of climate change in the Plan
 8 Area and the clear and measurable ways that the action alternatives will ameliorate these impacts or
 9 add flexibility to the system so that the Plan Area can continue providing water supply benefits with
 10 sufficient water quality and supporting ecosystem conditions that maintain or enhance aquatic and

1 terrestrial plant and animal species. No single project and indeed none of the action alternatives
 2 would be able to completely counteract all of the impacts of climate change; however, as shown
 3 below the action alternatives provide important added resilience and adaptability to many of the
 4 expected changes. Impacts for which the action alternatives provide no added resiliency or
 5 adaptation benefit or for which the benefit is minimal, or not documentable are not discussed in this
 6 chapter.

7 While there is a lot of overlap between the analysis provided here and that provided in the resource
 8 effects chapters, the main difference is that this chapter focuses on both negative effects and benefits
 9 and that it compares a climate changed future without the action alternatives to a climate changed
 10 future with the action alternatives. Resource chapters include comparisons to the No Action/No
 11 Project Alternative at 2060 (the NEPA point of comparison), which represents the net impact of the
 12 project isolated from the effects of climate change. These chapters also compare the action
 13 alternatives to Existing Conditions (the CEQA baseline), which represents the net impact of the
 14 project combined with the effects of climate change. The differences between these two
 15 comparisons allow readers to determine the incremental effects attributable to climate change as
 16 distinct from the impacts of the action alternatives. The resource chapters do not, however,
 17 specifically contemplate the extent to which action alternatives would contribute to the resiliency
 18 and adaptability of the Plan Area to the effects of climate change. Instead, this analysis is included in
 19 this chapter.

20 **29.1.2 Organization**

21 This chapter presents 1) basic background on scientific efforts to evaluate the degree and impacts of
 22 future climate changes (a detailed background discussion on climate change is provided in Appendix
 23 5A, *BDCP California WaterFix FEIR/FEIS Modeling Technical Appendix*); 2) a discussion of observed
 24 climatological changes over the past several decades, and expected future changes during the rest of
 25 this century globally, in California, and for the Plan Area; 3) an evaluation of the resiliency and
 26 adaptability of the Plan Area to the major expected impacts of climate change; and 4) an evaluation
 27 of the BDCP alternatives' and non-HCP alternatives' compatibility with applicable plans and policies
 28 designed to adapt to climate change or improve resilience to it.

29 **29.1.3 Climate Change Background**

30 A vast amount of scientific research on climate change, both its causes and effects, at all geographic
 31 scales has been conducted during the last 50 years. The Intergovernmental Panel on Climate Change
 32 (IPCC) was established by the United Nations Environment Program and the World Meteorological
 33 Organization (WMO) to provide the world with a clear scientific view of the current state of
 34 knowledge regarding climate change and its potential environmental and socioeconomic impacts
 35 (Intergovernmental Panel on Climate Change 2011). IPCC, an organization of more than 800
 36 scientists from around the world, regularly publishes summary documents, which analyze and
 37 consolidate all recent peer-reviewed scientific literature, providing a consensus of the state of the
 38 science. Thus, IPCC is viewed by governments, policymakers and scientists as the leading
 39 international body on the science of climate change and its summaries are considered to be the best
 40 available science. IPCC documents address change at the global and super-regional scales. Both IPCC
 41 studies and California-specific studies (e.g., California Air Resources Board, California Energy
 42 Commission, the California Department of Water Resources [DWR], CNRA, and U.S. Department of

1 the Interior, Bureau of Reclamation [Reclamation]) that are based on IPCC data are referenced
2 throughout this chapter.

3 Scientific measurements have shown that changes in the *global* climate system are already
4 occurring. These include: rising air temperatures; rising ocean temperatures; rising ocean salinity;
5 rising global sea levels; changes in precipitation patterns; and increased intensity and frequency of
6 extreme events such as storms, droughts, and wildfires (Intergovernmental Panel on Climate Change
7 2007b; California Department of Water Resources 2009).

8 **29.2 Environmental Setting/Affected Environment**

9 The Plan Area has a predominantly Mediterranean climate characterized by hot, dry summers and
10 cool, rainy winters. From 1981–2010, average monthly temperatures in Sacramento ranged from
11 41.0°F (5°C) in December and January to 94.1°F (34.5°C) in July, with average monthly rainfall
12 ranging from a low of 0.02 inches (0.05 centimeters) in July to a high of 3.90 inches (9.9
13 centimeters) in February (Western Regional Climate Center 2012). Average air temperatures in the
14 mountainous regions of the watershed are typically 5–10 degrees lower than the temperature on
15 the valley floor.

16 Although the snow lines vary by storm event, portions of the Sacramento, San Joaquin, Mokelumne,
17 and Cosumnes River watersheds are above the snow line; consequently, much of their respective
18 runoff into the Delta is from snowmelt. Snow in higher elevations serves as an effective type of
19 natural storage because it typically melts gradually during the spring and summer. The snowline is
20 often around the elevation of 5,000 feet (1,524 meters) (U.S. Army Corp of Engineers 2002).

21 Annual precipitation in the Sacramento River watershed ranges from 80 to 90 inches (as liquid
22 water) (203 to 229 centimeters) of primarily snowfall in the mountainous regions, to 41 inches (104
23 centimeters) of rain in Redding and 19 inches (48 centimeters) in Sacramento. Average annual
24 precipitation for the entire watershed is approximately 36 inches (91 centimeters). Most
25 precipitation occurs between November and April, with little or no precipitation falling between
26 May and October (Huber-Lee et al. 2003). Precipitation that falls as rain in the project area can run
27 off into the rivers (and eventually into the Delta), infiltrate into the soils (recharging the
28 groundwater system) or evapotranspire. Factors such as spring temperatures and the nature of
29 precipitation (rain/snow elevations in storms) during the October to April period play an important
30 role in runoff timing.

31 The primary type of soil in the Plan Area is peat. These soils were developed by the formation of
32 mineral soils near the channels during flood conditions, and by the formation of organic soils on
33 marsh island interiors as plant residues accumulated faster than they could decompose. Prior to the
34 mid-1800s, the Delta was a vast marsh and floodplain, under which peat soils developed to a
35 thickness of up to 30 feet (9 meters) in some areas. In addition to peat, the Delta soils are composed
36 of mineral sediments from rivers (United States Geological Survey 2000).

37 The Plan Area has historically been affected by periodic extreme precipitation events. The majority
38 of these historical events have likely been caused by an atmospheric phenomenon called an
39 atmospheric river (AR) (Dettinger 2011). ARs are narrow corridors of water vapor transported in
40 the lower atmosphere that traverse long swaths of the Earth's surface (Dettinger and Ralph 2011).
41 These storms can deliver tremendous amounts of precipitation to California in a very short period of
42 time. In addition, these storms tend to be warm (originating in the tropics) which results in higher

1 snowlines and larger portions of the watershed contributing to direct runoff. More detailed
 2 information on surface water and climate and meteorological conditions in the Plan Area is provided
 3 in Chapter 6, *Surface Water*, and Chapter 22, *Air Quality and Greenhouse Gases*.

4 Because this chapter discusses how the action alternatives affect the resiliency and adaptability of
 5 the Plan Area to the effects of climate change, this section also discusses expected changes to the
 6 environmental setting. The following background sections provide brief descriptions of 1) recent
 7 trends in key climate metrics such as temperature, precipitation, and sea level, and 2) projections of
 8 how the climate will change between now and 2100. Although the year 2100 is approximately 40
 9 years after the end of the 2060 time period analyzed in other chapters of this EIR/EIS (reflecting the
 10 approximate end date of the 50-year permit term proposed for the BDCP), the year 2100 was chosen
 11 in part because of language enacted by the California Legislature in the Sacramento-San Joaquin
 12 Delta Reform Act of 2009 (Water Code Sections 85000 *et seq.*) requiring the EIR to address “[t]he
 13 potential effects of climate change, *possible sea level rise up to 55 inches* [140 centimeters], and
 14 possible changes in total precipitation and runoff patterns on the conveyance alternatives and
 15 habitat restoration activities considered in the [EIR]” (Water Code Section 85320. Italics added.). It
 16 should be noted, the California Ocean Protection Council and other scientific bodies have projected
 17 that sea level rise will not reach 55 inches (140 centimeters) until approximately the year 2100.

18 This information is provided at the global scale, at the state level, and for the Plan Area. Projections
 19 of future climate change are based on the level of GHGs already in the atmosphere, the current rate
 20 at which human activity releases GHGs to the atmosphere, and the future rate of GHG emissions,
 21 which in turn relies on predictions of future population, global economic growth, future available
 22 energy sources, and regulations. Consequently, future projections of climate are typically displayed
 23 as a range, with the lower end representing a minimum amount of estimated change based on past
 24 and current GHG emissions and the higher end representing a high degree of global economic
 25 growth and the absence of large-scale mitigation of GHG emissions.

26 **29.2.1.1 Global Climate Change Effects**

27 **Recent Trends**

28 The IPCC has found that, “[w]arming of the climate system is unequivocal, as is now evident from
 29 observations of increases in global average air and ocean temperatures, widespread melting of snow
 30 and ice, and rising global average sea level” (Intergovernmental Panel on Climate Change 2007a).
 31 Global annual surface temperatures have increased at a rate of 0.13°C (0.23°F) per decade during
 32 the period 1950–2000. This rate is double the rate observed during the period 1900–1950. Further,
 33 11 of the 12 years during the period 1995–2006 rank among the 12 warmest years in the
 34 instrumental record of global surface temperature (since 1850) (Intergovernmental Panel on
 35 Climate Change 2007a).

36 Much of the Western United States has experienced warming during the 20th century (roughly 2°F
 37 [1.1°C]) and is projected to experience further warming during the 21st century with central
 38 estimates varying from roughly 5 to 7°F (2.8°C to 3.8°C), depending on location (Bureau of
 39 Reclamation 2011). Historical trends in annual precipitation are less apparent. Future projections
 40 suggest that the Northwestern and north-central portions of the United States gradually may
 41 become wetter (e.g., Columbia Basin and Missouri River basin) while the Southwestern and south-
 42 central portions gradually become drier (e.g., San Joaquin, Truckee, and Rio Grande River basins and
 43 the Middle to Lower Colorado River Basin). Areas in between have median projected changes closer

1 to no change, meaning they have roughly equal chances of becoming wetter or drier (e.g., Klamath
2 and Sacramento basins and the Upper Colorado Basin). These summary statements refer to median
3 projected changes in temperature and precipitation, characterized generally across the Western
4 United States. Projections show that there is significant variability and uncertainty about these
5 projected conditions both geographically and with time (Bureau of Reclamation 2011).

6 Warming trends appear to have led to a shift in cool season precipitation towards more rain and less
7 snow, which has caused increased rainfall-runoff volume during the cool season accompanied by
8 less snowpack accumulation in some Western United States locations (Bureau of Reclamation 2011).
9 Hydrologic analyses-based future climate projections suggest that warming and associated loss of
10 snowpack will persist over much of the Western United States. However, there are some geographic
11 contrasts. Snowpack losses are projected to be greatest where the baseline climate is closer to
12 freezing thresholds (e.g., lower lying valley areas and lower altitude mountain ranges). It also
13 appears that, in high altitude and high latitude areas, there is a chance that cool season snowpack
14 actually could increase during the 21st century (e.g., Columbia headwaters in Canada, Colorado
15 headwaters in Wyoming), because precipitation increases are projected and appear to offset the
16 snow-reduction effects of warming in these locations (Bureau of Reclamation 2011).

17 During the same period over which global temperatures have increased, sea levels have risen on
18 average 0.07 inches (0.18 centimeters) per year with sea level rise during the period 1993–2003
19 rising at a rate of 0.12 inches (0.31 centimeters) per year and increasing overall by about 6.7 inches
20 (17 centimeters) during the twentieth century (Intergovernmental Panel on Climate Change 2007a).
21 Observed trends in sea level rise can be attributed to both thermal expansion of the world's oceans
22 and the melting of ice sheets (polar and alpine). Also during a similar period (1900–2007)
23 measurements have shown increases in global ocean temperature (since 1961); a decline in the
24 extent of mountain glaciers and global snow cover; increased atmospheric water vapor content; loss
25 in mass of the polar ice sheets; decreased extent of Arctic sea ice; increased precipitation in the
26 eastern portions of North and South America, northern Europe and northern and central Asia;
27 drying conditions in the Sahel region of the Sahara Desert in Africa, the Mediterranean and southern
28 Africa; strengthening in mid-latitude westerly winds (since 1960s); more intense and longer
29 drought conditions in the tropics and sub-tropics (since the 1970s); increased frequency of extreme
30 precipitation events over land areas; higher average night time temperatures; decreased frost days
31 and increased frequency and duration of extreme heat events (since 1950s); and increased tropical
32 cyclone activity in the North Atlantic (Intergovernmental Panel on Climate Change 2007a). There
33 may also be additional synergistic impacts of extreme weather events, such as the sea level rise
34 coupled with high tide and extreme storm surges. The above listed changes are in turn resulting in
35 changes to the climate of California as the regional climate is moderated by sea surface temperature,
36 westerly jet stream wind patterns, the El Niño Southern Oscillation (ENSO), and Pacific storm
37 patterns.

38 **Projections to 2100**

39 Climate models indicate that global average surface temperature will increase at a rate of
40 approximately 0.4°F (0.2°C) per decade for the period 2000–2020, and will increase by at least that
41 amount per decade during the period 2020–2080. Based on a number of emissions scenarios, the
42 IPCC projected an average increase in surface temperatures of 3.2 to 7.2°F (1.7 to 4°C) by 2100
43 compared to 1980 through 1999 levels, with a likely range of 2.0 to 11.5°F (1.1 to 2.2°C) when
44 accounting for the uncertainty in climate science (Intergovernmental Panel on Climate Change
45 2007a). Approximately half of this warming is the result of past GHG emissions and will occur even

1 if GHG emissions were halted at 2000 levels. Some regions of the globe, particularly high latitudes,
 2 will experience much larger changes relative to Existing Conditions. Corresponding global average
 3 sea level rise levels during the period 2000–2100 are estimated to be between 7 inches (18
 4 centimeters) and 23 inches (58 centimeters) (Intergovernmental Panel on Climate Change 2007a).
 5 However, recent scientific data now strongly suggests that these sea level rise projections are likely
 6 too low and that actual sea level rise may be significantly greater than initially estimated (Rahmstorf
 7 2007; National Research Council 2012).¹

8 The following additional changes to the global climate system are projected: increased ocean acidity
 9 due to increased carbon dioxide uptake by the oceans; reduced global snow cover; increased thaw
 10 depth in permafrost regions; decrease in sea ice with potential full disappearance in summer
 11 months; increased frequency in heat waves, droughts, and heavy precipitation events; increased
 12 intensity of tropical cyclone events; northward movement of extra-tropical storm tracks; increased
 13 precipitation at high latitudes and decreased precipitation in tropical and sub-tropical regions; and
 14 increased melting of the ice sheets (Intergovernmental Panel on Climate Change 2007a).

15 29.2.1.2 Climate Change Effects on California

16 Recent Trends

17 Scientific measurements and observations indicate that California’s climate is already changing in a
 18 manner consistent with what would be expected from global climate change. Since 1920, California’s
 19 average temperature has been increasing, although this change, or any climate change impact, is not
 20 uniform across California. Nighttime temperatures are rising across California and at a higher rate
 21 than day-time temperatures. Furthermore, daytime and nighttime heat wave events throughout
 22 California have increased in intensity, particularly the nighttime component (Moser et al. 2009).
 23 During the last century, sea level along the California coast has increased approximately 7 inches (18
 24 centimeters), with higher rates of increase occurring since 1993 (Cayan et al. 2009).

25 California’s water supply system is dependent on snowpack storage in the Sierra Nevada.
 26 Temperatures over the Sierra Nevada have increased during the last 100 years, resulting in less
 27 snowfall (and more rainfall) and an earlier snowmelt (Moser et al. 2009). The average early spring
 28 snowpack in the Sierra Nevada has decreased by about 10 percent during the last century, a loss of
 29 1.5 million acre-feet (MAF) of snowpack storage (California Department of Water Resources 2008).
 30 Reductions in water supply can adversely affect hydropower reserves, decreasing hydropower
 31 generation in the summer months when peak demand is highest (California Natural Resources
 32 Agency 2012).

33 Data also show evidence for the following additional changes to California climate and conditions
 34 during the last 50 years: the warming of Lake Tahoe; decreasing chill hours and increased stresses
 35 on California agriculture; shifts and disturbances in managed landscapes; increased frequency of
 36 wildfire; changes in Santa Ana winds; increases in photochemical smog production in southern

¹ California agencies including the Bay Conservation and Development Commission (BCDC) and DWR are using the more recent data of Rahmstorf et al. 2007 in their SLR planning efforts in lieu of the estimates as reported by IPCC in the Fourth Assessment Report. As identified above, California Water Code Section 85320 identifies in order to be considered for inclusion in the Delta Plan, the BDCP must assess “[t]he potential effects of climate change, *possible sea level rise up to 55 inches* [140 centimeters], and possible changes in total precipitation and runoff patterns on the conveyance alternatives and habitat restoration activities.”

1 California; increased frequency and intensity of heat wave and drought events; changes in ENSO and
 2 the impact on California temperatures; and changes in extreme precipitation events and daily
 3 average precipitation (California Energy Commission 2011a).²

4 Plants and animals around the globe are already reacting to changes caused by increasing
 5 temperatures. In California, species are also reacting to extreme conditions, including heat waves
 6 (and increased fire frequency); cold snaps; droughts (and the saltwater intrusion that droughts
 7 often cause); floods; and coastal upwelling. Observed changes also include altered timing of animal
 8 and plant lifecycles (phenology), disruption of biotic interactions, changes in physiological
 9 performance, species range and abundance, increase in invasive species, altered migration patterns
 10 of fishes, aquatic-breeding amphibians, birds and mammals, changes in forage base, local extinction
 11 of plant and animal populations, and changes in habitat, vegetation structure, and plant and animal
 12 communities (California Department of Fish and Game 2010).

13 **Projections to 2100**

14 Average annual surface temperatures for California are projected to increase by between 2 and 5°F
 15 (1.1 and 2.8°C) by 2050 and between 4 and 9°F (2.2 and 5.0°C) by 2100, depending on the GHG
 16 emissions scenario assumed. Warming will not be uniform temporally or geographically across the
 17 state. Climate models project a greater amount of warming during summer months, especially
 18 during nighttime, and in the interior regions of California. Chill hours in the Central Valley are
 19 expected to decrease, but unprecedented extremes of cold weather are still possible (Gershunov
 20 2011). Changes in temperature and humidity have implications for agriculture in the Central Valley;
 21 as the climate warms and dries, crop diversity and production may slow (Jackson et al. 2011).
 22 Extreme events will also stress California’s energy system (Auffhammer 2011).

23 Best available data indicate that California, as a whole, will experience changes in precipitation. It is
 24 likely that some areas in California will experience higher annual rainfall amounts whereas
 25 precipitation in other regions will decrease (Gershunov 2011). Cayan et al. (2009) estimates
 26 California, particularly southern California, will be 15–35% drier by 2100. Snowpack volumes are
 27 expected to diminish by 25% by 2050 (California Department of Water Resources 2010b).

28 Frequency and intensity of large storms and precipitation events may be influenced by changes in
 29 ARs. In California, nearly all major historic flood events have been associated with the presence of
 30 ARs along the Pacific coast. It is estimated that future changes in climate will increase the frequency
 31 of years with AR storms, but the number of storms per year is not likely to be affected. More
 32 importantly, occasional “much-larger-than-historical-range storm intensities” are projected to occur
 33 under most warming scenarios. Changes in the frequency and magnitude of ARs may result in
 34 increases in major flood and storm events (Dettinger 2011).

35 Climate change and increasing temperatures are expected to increase energy demand in California,
 36 particularly during the summer months. The California Natural Resources Agency (2012) predicts
 37 that higher temperatures in the next decade could increase demand by up to 1 gigawatt. Increased

² The State of California under the auspices of the California Energy Commission is conducting comprehensive and detailed research into a range of climate change impacts in California as well as research aimed at developing adaptation strategies to deal with impacts already underway and that can no longer be avoided. The majority of this research is available through the California Climate Change Portal. Available at: <<http://www.climatechange.ca.gov/>>.

1 energy demand would require additional generation resources or the purchase of costly peak power
2 from external sources.

3 Sea level rise along the California Coast is expected to accelerate during the 21st century. A recent
4 study completed by the National Research Council (NRC) looked at both global (e.g., thermal
5 expansion, land ice melting) and local (e.g., tectonic land movement, localized subsidence) factors
6 effecting sea level relative to land surface. Table 29-2 below shows the projection and the range of
7 uncertainty for expected sea level rise at San Francisco and the Delta at 2030, 2050, and 2100.

8 **Table 29-2. Sea Level Rise Projections and Ranges for San Francisco, California 2030, 2050, and**
9 **2100**

	2030		2050		2100		
	Projection	Range	Projection	Range	Projection	Range	
Projected Sea Level	cm	14.4 ± 5.0	4.3–29.7	28.0 ± 9.2	12.3–60.8	91.9 ± 25.5	42.4–166.4
Rise at San Francisco	in	5.7±2	1.7–11.7	11±3.6	4.84–23.9	36.2±10	16.7–65.5

Source: National Research Council 2012.

10

11 Sea level rise will continue to threaten coastal lands and infrastructure, increase flooding at the
12 mouths of rivers, place additional stress on levees in the Delta, and will intensify the difficulty of
13 managing the Delta as the heart of the state’s water supply system (California Department of Water
14 Resources 2010a).The effects of sea level rise, combined with large waves generated during El Niño
15 events will have the greatest potential for impacts (Griggs 2011).

16 These changes in temperature, precipitation and sea level may have substantial effects on other
17 resources areas. Potential effects of climate change anticipated in California (and discussed in this
18 document) are listed below (California Natural Resources Agency 2009, 2012).

- 19 ● Increased average temperatures (air, water, and soil).
- 20 ● Changes in annual precipitation amounts.
- 21 ● Change from snowfall (and spring snowmelt) to rainfall.
- 22 ● Decreased Sierra snowpack (earlier runoff, reduced maximum storage).
- 23 ● Changes in evapotranspiration.
- 24 ● Increased frequency and intensity of Pacific storms (flood events).
- 25 ● Increased severity of droughts.
- 26 ● Increased frequency and severity of extreme heat events.
- 27 ● Increased energy demand (particularly during peak summer periods).
- 28 ● Increased frequency and severity of wildfire events.
- 29 ● Sea level rise (with increased salt water intrusion in the Delta).
- 30 ● Changes in species distribution and ranges.
- 31 ● Decreased number of species.
- 32 ● Increased number of vector-borne diseases and pests (including impacts to agriculture).

- 1 • Altered timing of animal and plant lifecycles (phenology).
- 2 • Disruption of biotic interactions.
- 3 • Changes in physiological performance, including reproductive success and survival of plants and
- 4 animals.
- 5 • Changes in invasive species.
- 6 • Altered migration patterns of fishes, aquatic-breeding amphibians, birds and mammals.
- 7 • Changes in food (forage) base.
- 8 • Changes in habitat, vegetation structure, and plant and animal communities.

9 These changes have significant implications for water quality, water supply, flooding, aquatic
 10 ecosystems, energy generation, and recreation throughout the state. Several guidance documents
 11 have been drafted or have been published to discuss strategies to protect resources from climate
 12 change in California such as the 2009 *California Climate Adaptation Strategy* (California Natural
 13 Resources Agency 2009).

14 **29.2.1.3 Climate Change Effects on the Plan Area**

15 **Recent Trends**

16 Average annual temperatures in the Plan Area have increased approximately 0.9°F (0.53°C) during
 17 the period 1920–2003 (see Table 29-3). Local annual precipitation has increased by an average of
 18 approximately 1.7 inches (4.3 centimeters) during this same period. As discussed above, sea level in
 19 San Francisco Bay has risen approximately 7 inches (18 centimeters) over the last 100 years,
 20 affecting high tide events and salinity levels in the Delta. Hydrologic conditions in the Delta are
 21 largely determined by precipitation (amount, form, and timing) in the Sierra Nevada, as well as
 22 water management upstream (reservoir releases, diversions, operation of weirs, etc.), as opposed to
 23 local conditions. The average early spring snowpack in the Sierra Nevada has decreased by about
 24 10% during the last century, a loss of 1.5 MAF of snowpack storage (California Department of Water
 25 Resources 2008).

26 **Projections to 2100**

27 As shown in Table 29-3, by 2060, average annual temperatures in the Plan Area are projected to
 28 increase by 3°F (1.6°C), relative to current conditions. Average annual precipitation is projected to
 29 decrease slightly (approximately 0.16 inch [0.40 centimeter] during this same period).

30 It is important to note that, while the mean-annual amount of precipitation may only change slightly,
 31 the character of precipitation within the Sacramento and San Joaquin River basins is expected to
 32 change under warming conditions, resulting in more frequent rainfall events and less frequent
 33 snowfall events. Increased warming is expected to diminish the accumulation of snow during the
 34 cool season (i.e., late autumn through early spring) and the availability of snowmelt to sustain runoff
 35 during the warm season (i.e., late spring through early autumn). Warming may lead to more rainfall-
 36 runoff during the cool season rather than snowpack accumulation. This conceptually leads to
 37 increases in December–March runoff and decreases in April–July runoff.

1 **Table 29-3. Temperature, Precipitation, and Runoff Statistics for the Plan Area**

	Historical (1922– 1970)	Current (1970– 2003)	2025 Conditions	2060 Conditions
Average Temperature, Sacramento Basin	10.6°C	10.9°C	11.6°C	12.7°C
Average Temperature, San Joaquin Basin	11.5°C	12.0°C	12.7°C	13.7 °C
Average Temperature, Delta area	14.8°C	15.6°C	16.0°C	17.0°C
Average Precipitation, Sacramento Basin	86.3 cm	92.9 cm	88.6 cm	88.5 cm
Average Precipitation, San Joaquin Basin	63.1 cm	66.5 cm	63.2 cm	62.0 cm
Average Precipitation, Delta area	33.2 cm	35.9 cm	33.4 cm	32.9 cm
% of Runoff already arrived at Res. April 1 Sac Basin	73%	75%	80%	85%
% of Runoff already arrived at Res. April 1 SJ Basin	44%	45%	49%	55%

°C = degrees Celsius.

cm = centimeters.

Based on climate change scenarios and runoff data modeled for the action alternatives (see Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*).

2
3 Recent modeling indicates that sea level along the San Francisco Coast is expected to increase by 5
4 to 24 inches (12 to 61 centimeters) by 2050 and by as much as 17 to 66 inches (42 to 167
5 centimeters) by 2100 (National Research Council 2012). It is expected that more land in the Plan
6 Area will be subject to inundation by 2100 in comparison to current conditions. Potential changes in
7 inundation zones (tidal regime) will affect the salinity and suitable habitat for species in the Delta.

8 **Water Temperatures**

9 Reservoir operations may change temperatures below reservoirs, but will not affect temperatures in
10 the Delta. Increased water temperatures may have adverse effects on fish spawning (reduced egg
11 survival) and may reduce the habitat zone (reduced abundance) of fish that are sensitive to higher
12 temperatures (i.e., delta smelt). The projected effects of climate change on habitat and egg mortality
13 for the early long-term (2025) and late long-term (2060) timeframes were evaluated using three
14 water temperature models (BOR Temperature model, Sacramento River water quality model and
15 Delta temperature model). Specific modeling procedures and assumptions are further described in
16 Appendix 29C, *Climate Change and the Effects of Reservoir Operations on Water Temperatures in the*
17 *Study Area*.

18 **Precipitation and Runoff**

19 The projected effects of climate change on precipitation in the Central Valley were estimated using
20 general circulation model (GCM) results that were processed with a watershed hydrology model,
21 Variable Infiltration Capacity (VIC), to provide monthly runoff estimates for the CALSIM II planning
22 model. Two projections were developed with separate inflow sequences representing the early long-
23 term (2025) climate assumptions that included 5.9 inches (15 centimeters) of sea level rise, more
24 variable precipitation, and warmer temperatures, and late long-term (2060) climate assumptions
25 that included 17.7 inches (45 centimeters) of sea level rise, more variable precipitation than in the
26 early long-term, and warmer temperatures than in the early long-term. These potential climate
27 conditions were used to simulate the reservoir operations and Delta operations (export pumping)
28 for each action alternative. The differences in these anticipated changes in the runoff sequences are

1 fully described in Appendix 29B, *Climate Change Effects on Hydrology in the Plan Area Used for*
 2 *CALSIM Modeling Analysis.*

3 **Sea Level Rise**

4 The likely effects of anticipated sea level rise on the Plan Area were evaluated based on detailed
 5 modeling simulations. When considering potential sea level rise impacts, special consideration must
 6 be given to the following three interrelated elements.

- 7 • **Inundation:** Changes in sea level have the potential to inundate previously dry areas. The extent
 8 of inundation in the Delta is sensitive to the magnitude of sea level rise. As discussed below,
 9 Figure 29-1 depicts the changes in inundation at high tide assuming a 55-inch (140-centimeter)
 10 sea level rise.
- 11 • **Salinity Gradient:** The location of the gradient between saline, brackish, and freshwater in the
 12 San Francisco estuary will be affected by sea level rise. As sea levels rise, the salinity gradient
 13 will shift further upriver. The position of the daily average salinity gradient in the estuary is
 14 called “X2”, which is the distance in kilometers upstream of the Golden Gate Bridge of the 2 parts
 15 per thousand (ppt) isohaline, (1995 Bay-Delta Water Quality Control Plan [WQCP]). The X2
 16 position is highly variable due to daily tidal movement. Outflow objectives identified in the
 17 WQCP manage the X2 position to control salinity intrusion into the Delta. The daily average X2
 18 position provides a good index of the upstream extent of saltwater intrusion as a consequence of
 19 sea level rise. Maintaining the existing X2 position under future sea level rise scenarios will
 20 likely require increased outflows from the Delta.
- 21 • **Tidal Variations:** Changes in sea level will influence natural tidal variations along the California
 22 coast and within the San Francisco Bay and Delta. Edge species that rely on existing variations
 23 between wet and dry conditions may become permanently inundated or otherwise experience
 24 inhospitable environmental changes.

25 Best available information suggests a range of potential sea level rise from 17 to 66 inches (42 to
 26 167 centimeters) by 2100 (National Research Council 2012). Given the inherent variability in
 27 anticipated future scenarios, a broad range of potential sea level changes (from 6 to 55 inches) was
 28 analyzed. The projections from the NRC study were not used directly in the project analysis for two
 29 reasons. 1) the study was published in June 2012, well after the modeling analysis for the project
 30 had been designed and performed, and 2) the projection years are not directly aligned with the 2025
 31 and 2060 analysis periods used for the project. Sea level rise projections for 2025 and 2060 were
 32 developed based on research available during the analysis design and based on the requirements of
 33 Water Code Section 85320, which required that the project evaluate a sea level rise of 55 inches
 34 (well in excess of the expected sea level described by any major study for 2060). The sea level rise
 35 projections used in the project analysis at 2025 and 2060 are consistent with the findings of the NRC
 36 and fall within the range of expected sea level rise that could be extrapolated from the NRC analyses
 37 at each analysis time period. The inclusion of additional analysis for 55 inches (140 centimeters) of
 38 sea level rise provides a conservative analysis of potential sea level rise late in the 21st century.

39 As discussed in Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*,
 40 several models were used to assess and quantify the effects of sea level rise on the action
 41 alternatives. Figure 29-2 identifies the three primary models used in the analysis, as well as how
 42 these models interact to predict tidal variations and other corresponding sea level rise effects in the
 43 Plan Area.

1 Climate and sea level change are global phenomena that can have unique impacts on local systems.
 2 As shown in Figure 29-2, the UnTRIM Bay-Delta Model (MacWilliams et al., 2009), a three
 3 dimensional hydrodynamics and water quality model, was used to simulate localized impacts on
 4 hydrodynamics and salinity transport in the Delta for a range of selected sea-level scenarios (6 to 55
 5 inches [15 to 140 centimeters]). The results from the UnTRIM model were used to corroborate
 6 (adjust coefficients to match) the RMA Bay-Delta Model (RMA 2005) and Delta Simulation Model
 7 (DSM2) to correctly simulate tidal marsh restoration effects with and without sea level rise. Finally,
 8 the DWR/Reclamation CALSIM II planning model was adjusted to match the salinity effects from sea
 9 level rise to simulate Central Valley Project (CVP) and State Water Project (SWP) operation over the
 10 range of projected hydrologic conditions. Higher Delta outflows were calculated to be required to
 11 meet the existing salinity objectives. Please refer to Appendix 29A, *Effects of Sea-Level Rise on Delta*
 12 *Tidal Flows and Salinity*, for additional information on modeling procedures and assumptions.

13 Potential changes in inundation at high tide as a consequence of 55 inches (140 centimeters) of sea
 14 level rise are shown in Figure 29-1. Figure 29-1 is based on tidal elevation data developed as part of
 15 the Delta Risk Management Strategy, Phase 1 (Phase 1 datasets) (California Department of Water
 16 Resources). The Phase 1 datasets are projections of floodplain depths as a function of sea level rise
 17 scenarios (including 55 inches [140 centimeters]). Areas shaded in light yellow are at or below the
 18 high tide elevation based on the current sea level. Areas shaded in orange are additional areas at or
 19 below high tide elevation when a 55-inch (140-centimeter) rise in sea level is considered. Note that
 20 the yellow and orange areas are not necessarily inundated due to control structures such as levees.
 21 Figure 29-1 provides insight as to which additional areas in the Delta may need to introduce or
 22 augment control structures to avoid inundation should mean sea level rise increase by 55 inches
 23 (140 centimeters).

24 As shown in Figure 29-1, several communities with elevations greater than 17 feet (e.g., Fairfield,
 25 Manteca, Tracy, and Brentwood) (5.2 meters) will likely not be directly affected by a 55-inch (140-
 26 centimeter) sea level rise. However, some of the Delta islands and other low lying areas may incur
 27 additional inundation risk if 55 inches of sea level rise were to occur, especially if levees or other
 28 control structures were to fail.

29 29.3 Resiliency and Adaptation Analysis

30 As described in Chapter 2, *Project Objectives and Purpose and Need*, the action alternatives seek to
 31 make physical improvements to the SWP/CVP system which will serve to provide resiliency and
 32 adaptability to rising sea levels and other reasonably foreseeable consequences of climate change.
 33 The analysis below seeks to describe the manner in which the alternatives would achieve the stated
 34 objective of increasing resiliency and adaptability to climate change over the No Action/No Project
 35 Alternative. Project components that could affect the resilience and adaptability of the Plan Area to
 36 climate changes consist of water diversion and conveyance facilities combined with differing
 37 operational scenarios (collectively Conservation Measure [CM]1), measures focused on the
 38 protection, restoration, and enhancement of natural communities (CM2—CM11), and measures
 39 related to reducing other stressors (CM12—CM21). These conservation measures and the
 40 components they comprise are described in detail in Chapter 3, *Description of Alternatives*.
 41 Depending on the alternative, the water facility components would create a new conveyance

1 mechanism and operational guidelines to divert water from the north Delta to existing SWP and CVP
2 export facilities in the south Delta to achieve the planning goals outlined in the project.³

3 To the extent possible, detailed project specific analysis done for the project is reported to provide
4 evidence of the expected changes in resiliency and adaptability. Where no detailed project specific
5 analysis was available, references and or qualitative descriptions are included that provide evidence
6 that the described effect would provide a resiliency or adaptation benefit.

7 The discussion on the resiliency and adaptability of the Plan Area to the major expected impacts of
8 climate change is broken into a discussion first about the BDCP alternatives (Alternatives 1A, 1B, 1C,
9 2A, 2B, 2C, 3, 4, 5, 6A, 6B, 6C, 7, 8, and 9) and then the non-HCP alternatives (Alternatives 4A, 2D,
10 and 5A). The analyses are bifurcated to allow for differences in the NEPA point of comparison—No
11 Action Alternative LLT (with sea level rise and climate change that would occur at around Year
12 2060) for the BDCP alternatives, versus a No Action Alternative ELT (with sea level rise and climate
13 change that would occur at around Year 2025) for the non-HCP Alternatives; as well as other
14 modeling assumption differences between the BDCP alternatives and the non-HCP alternatives.

15 **29.3.1 BDCP Alternatives**

16 **29.3.1.1 Resiliency and Adaptability to Sea Level Rise and Hydrology** 17 **Changes**

18 **Water Supply Reliability and Aquatic Species in the Delta**

19 **Impacts**

20 Appendix 3E, *Potential Seismic and Climate Change Risks to SWP/CVP Water Supplies*, describes the
21 existing and future risks to the Plan Area and specifically to the Delta as a result of climate changes
22 described above. The appendix highlights how increased sea level and changes in upstream
23 hydrology will affect the Plan Area. For the project analyses, potential sea level increases of 6 inches
24 (15 centimeters) in 2025 and 18 inches (46 centimeters) in 2060 were evaluated as was a sea level
25 rise of 55 inches (which is not projected to occur until 2099, but is evaluated consistent with the
26 requirements of Water Code Section 85320). Expected changes in precipitation and hydrology were
27 also evaluated including earlier runoff as a result of warmer temperatures causing more
28 precipitation to fall as rain instead of snow and the remaining snow melting earlier. Additional
29 information about the analysis methodology and modeling assumptions can be found in Appendices
30 29A, *Effects of Sea-Level Rise on Delta Tidal Flows and Salinity*, and 29B, *Climate Change Effects on*
31 *Hydrology in the Study Area Used for CALSIM Modeling Analysis*.

32 Modeling results for the 2060 period indicate a shift in runoff from snowmelt months (April–June)
33 to snow/rainfall months (January–March) of about 5–10% for the Sacramento River Basin and of
34 about 5–7% for the San Joaquin River Basin. The total runoff was increased (over historical
35 conditions) slightly (2%) for the Sacramento River Basin and decreased (6–10%) for the San
36 Joaquin River Basin. While these change metrics represent long-term averages, modeling results for

³ As described in Chapter 1, *Introduction*, Section 1.1, the Final EIR/EIS includes the 2013 Draft EIR/EIS, BDCP, 2015 RDEIR/SDEIS, and all associated appendices with these documents; as well as revisions to these documents as contained in this Final EIR/EIS.

1 the 2060 period also indicate that droughts will increase in severity and duration—resulting in
2 periods of critical dryness.

3 All of these climate changes may result in less water flowing into the Delta between March and
4 October. At the same time, higher sea levels, in the absence of intervention, will increase the
5 penetration of salinity into the Delta. This increased Delta salinity would have a myriad of impacts
6 on in-Delta and Delta export water users whose water quality would be diminished. Aquatic species
7 such as Delta smelt would also be affected by these changes as their habitats would shrink or move
8 to less productive areas as discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.1.
9 Interventions that could be taken to counteract additional salinity intrusion would likely include the
10 release of additional water from upstream storage reservoirs. These actions would have
11 corresponding tradeoffs as less water would be left in the reservoirs for other actions. Reduced
12 water available for agricultural, municipal, and industrial water supplies would reduce reliability
13 and have economic costs. Reduced water available for instream and other ecological uses would
14 result in negative effects on upstream aquatic species including cold water pool resources, critical
15 for salmonid rearing.

16 All of the hydrologic changes discussed above will make water management more challenging and
17 more constrained in the future and are expected to result in more years of critical dryness. DWR's
18 modeling of future conditions suggests that with current management and operations, level of
19 demand, and current climate, major CVP and SWP reservoirs could reach dead storage levels (the
20 level below which water cannot be released) and that the likelihood of these critical conditions will
21 increase substantially as the climate warms. In these instances, there would be critical water
22 shortages leading to potentially extreme impacts to agriculture, municipal, industrial, and ecological
23 water uses.

24 **Resilience/Adaptation**

25 Alternatives 1A, 1B, 1C, 2A, 2B, 2C, 3, 4, and 5 would provide substantial resiliency and adaptation
26 benefits over the No Action/No Project alternative for dealing with the combined effect of increases
27 in sea level rise and changes in upstream hydrology. Implementation of any of these nine
28 alternatives would result in an increase in Delta exports and total SWP and CVP water deliveries
29 over the No Action Alternative (Table 29-4). These alternatives have dual conveyance facilities,
30 allowing water to be moved through the Delta when conditions permit and allowing water to be
31 diverted from the Sacramento River in the northern Delta when conditions do not permit through
32 Delta conveyance. Diversions at the proposed NDDs [north Delta diversions] would be allowed if
33 Sacramento River inflows are adequate to protect downstream species habitat and water quality
34 conditions. **The location of the north Delta diversion facility is further inland making it less**
35 **vulnerable to salinity intrusion. Even with substantial sea level rise and critically dry upstream**
36 **conditions, salinity could be repelled from this location. By establishing an alternative diversion**
37 **point for Delta exports, a great deal of Delta management flexibility is added.** Currently,
38 management of the Delta is constrained by requirements to maintain X2 at specific locations during
39 certain times of the year to ensure water diversions have low salinity and to ensure that critical fish
40 populations stay outside of the entrapment zone. **Alternatives 1A–2C, 3, 4, and 5 would allow the**
41 **Delta to be managed in a number of different ways, including maintaining salinity as it is currently**
42 **managed or allowing salinity to fluctuate more freely in the Delta as it did prior to the development**
43 **of upstream reservoirs.** This added flexibility would allow managers more options for adaptively
44 managing the Delta so that conditions can be optimized to provide the greatest benefits across all
45 Delta water uses and habitat conditions. As shown in Table 29-4, Alternatives 6A through 8 would

1 slightly decrease Delta exports and total SWP and CVP water deliveries over the No Action
 2 Alternative. Accordingly, these alternatives may not add resiliency to existing water supplies.
 3 However, similar to Alternatives 1A–2C, 3, 4, and 5, Alternatives 7 and 8 would have dual
 4 conveyance facilities, which could improve management flexibility. The location of the north Delta
 5 diversion facility proposed under these alternatives, as well as under Alternative 6, would also be
 6 further inland, making it less vulnerable to salinity intrusion.

7 **Table 29-4. Delta Exports and CVP/SWP Deliveries**

Alternative	No Action/ No Project	1	2	3	4	5	6	7	8	9
Delta Exports	4,441	5,456	5,068	5,371	4,945	4,786	3,758	3,754	3,098	4,377
Change in Exports		1,015	627	930	504	345	(683)	(687)	(1,343)	(64)
Total CVP/SWP deliveries	6,553	7,371	7,060	7,321	6,995	6,868	5,902	5,942	5,273	6,496
Change in CVP/SWP deliveries (Alt-NAA)		818	507	767	442	315	(652)	(612)	(1,281)	(57)

8

9 For the analysis of the action alternatives, operation of the CVP and SWP systems are modeled using
 10 current regulatory conditions and a set of operational strategies. While this provides a good
 11 reference point for evaluating the potential operational benefits and impacts of the action
 12 alternatives, additional infrastructure constructed and ecological restoration implemented as
 13 elements of the alternatives could also open up additional operational possibilities that could be
 14 explored through the adaptive management process, thus allowing other operational alternatives
 15 that could provide potentially larger benefits to Delta resources. There is currently a high level of
 16 uncertainty about how different Delta conditions, including salinity, tidal habitat, Delta outflow,
 17 water temperature, Delta water quality, and level of Delta exports would affect critical aquatic
 18 species, which of these variables has the greatest effect on these species, and what the best
 19 combination of management practices would be. Climate change responses add more uncertainty to
 20 these variables and tighten the constraints within which the Delta can be managed. Alternatives 1A–
 21 2C, 3, 4, and 5 would also increase resilience and adaptability to this uncertainty by providing
 22 additional management flexibility for in-Delta conditions.

23 In addition to added water management flexibility created by CM1, CM2–CM21 provide for actions
 24 that will improve habitat and reduce the effects of other stressors on the Delta ecosystem. By
 25 improving and expanding available habitat, the action alternatives increase resilience and
 26 adaptability to the climate changes described above by increasing the amount of alternative habitat
 27 that is available during periods of high stress such as very high or low freshwater inflow or very
 28 high salinity intrusion. By reducing other stressors on the Delta ecosystem, the action alternatives
 29 will improve the health of the ecosystem and of individual species populations making them
 30 stronger and more resilient to the potential variability and extremes caused by climate change.
 31 Below are some of the key ways in which CM2–CM11 improve resiliency and adaptability of aquatic
 32 resources in the Delta to climate change.

- 33 • Restoration of wetlands, floodplains, and riparian habitats will restore ecosystem services,
 34 including flow regulation, nutrient cycling, and sediment processes that enhance the functioning
 35 of aquatic habitats (Mitsch and Gosselink 2000).

- 1 • Increased wetland plant biomass, including belowground production, helps to promote
2 accretion and the ability of the marsh to keep pace with sea level rise (Callaway et al. 2011;
3 Parker et al. 2011).
- 4 • A wider and more extensive marsh plain in tidal wetlands and a wider floodplain in river
5 systems increase protection of upland habitat from flooding and storm surges, which are
6 projected to get worse with climate change (Cayan et al. 2008).
- 7 • Improved floodplain connections to rivers will restore the ability of floodplains to absorb flood
8 flows and provide a reservoir of water to help aquatic species withstand droughts.
- 9 • Seasonally inundated floodplains provide more resilience from invasive species by increasing
10 numbers and health of native species and excluding invasive species (Moyle et al. 2007).
- 11 • Restoration supports species diversity by providing a mosaic of habitats that can be used by
12 different species that have evolved to use specific habitats.
- 13 • Wetland restoration will include networks of channels within marshes that are used by fish for
14 foraging, refuge, and movement into and out of the marsh. Currently, such channels are rare
15 (Parker et al. 2011).

16 **Terrestrial Habitat and Species**

17 **Impacts**

18 Sea level rise and hydrologic changes will also have potentially detrimental effects on important
19 terrestrial habitat and species in the Delta. In addition to sea level changes, changes in average
20 precipitation, and runoff timing (discussed above), there is one additional hydrologic effect of
21 climate change that could result in impacts to terrestrial species in the Plan Area: increased
22 incidence and magnitude of extreme precipitation events. This additional impact has not been
23 included in the quantitative modeling analysis done for the project because there remains high
24 levels of uncertainty about the scale of the effects and because project hydrologic and operations
25 modeling was not conducted at a time step conducive to evaluating short duration extreme
26 precipitation events.⁴ Other analyses done for other purposes suggest that extreme precipitation
27 events may become more frequent and larger in the future (Climate Action Team 2010; Dettinger
28 2011). While the effects of more extreme precipitation events are not included in the quantitative
29 analysis, the effects on terrestrial species and potential for the action alternatives to improve or
30 reduce resilience and adaptability to increased frequency and magnitude of extreme precipitation
31 events are described here.

32 The remnant marshes of the Delta are habitat for several species listed under the Federal and State
33 Endangered Species Acts such as California black rail and Mason's lilaepsis. The Plan Area lies in a
34 central portion of the Pacific Flyway and continues to provide vital migratory, wintering, and

⁴ The hydrologic modeling done for the project was done on a monthly time step, as is typical for analysis of water management projects in California where flood protection is not a primary objective. However, extreme precipitation events often unfold over much shorter periods of time (usually 2–7 days). At a monthly time step, important details about how streamflows move through the system can be masked. Because flood protection is not a primary objective of the project, analysis at a more detailed time step in order to evaluate these effects in detail is not necessary. Nonetheless, qualitatively, high flow events becoming more frequent or larger in the future could increase the vulnerability of terrestrial species in the Plan Area under the No Action/No Project Alternative and under the action alternatives.

1 breeding habitat for migratory birds, especially in designated wildlife management areas
2 (e.g., Suisun Marsh and Yolo Bypass), where habitat management is optimized for managed species,
3 including waterfowl, shorebirds, and wading birds. Although waterfowl have been reduced in
4 numbers, the Delta still provides habitat for 26 species of wintering waterfowl (Bay Institute 1998).
5 The Pacific Flyway is also particularly important for shorebirds and neotropical migratory birds.
6 Although fragmented, limited riparian habitat remains in the Delta. Remnant patches of tall riparian
7 trees (e.g., Fremont cottonwood, western sycamore, Gooding's black willow) occur, but the
8 reproduction of these species is greatly impaired by lack of active floodplain habitat and hydrologic
9 modifications. Grasslands with vernal pools support high levels of endemic biodiversity in the
10 Central Valley (Witham et al. 1998). This habitat type occurs in the northeast and southwest areas of
11 the Delta.

12 Higher sea levels will inundate existing low lying terrestrial habitats described above, potentially
13 destroying marshy and tidal habit and increasing species mortality or changes in distributions
14 (California Department of Fish and Game 2010). Current Delta land use patterns, which devote most
15 of the land to agricultural uses, provide habitat value for some species, but provide limited
16 opportunities for migration of low lying terrestrial habitat as sea level rises. Terrestrial habit in the
17 Delta is also likely to face higher risk of inundation or desiccation due to more extreme fluctuations
18 in precipitation.

19 **Resilience/Adaptation**

20 The BDCP alternatives include measures to restore between 43,000 and 94,000 acres of new
21 seasonally inundated floodplain, tidal wetland, valley/foothill riparian, grassland, vernal pool
22 complex, and nontidal marsh habitat. Additionally, approximately 69,000 acres of natural
23 communities would be protected and 20 or 40 miles of channel margin habitat would be enhanced.
24 While the locations and specific characteristics of each of these restoration, enhancement, and
25 protection activities are not yet fully known, the comprehensive analysis, selection, and
26 implementation of these actions will allow resource managers to plan for habitat migration and
27 transformation, providing greater resilience and adaptability to changing future conditions.
28 Protection and restoration of a variety of natural communities will increase the patch size and
29 connectivity of these habitats. Increasing patch size could increase population sizes of native
30 species, which provides more resilience against a changing climate. Increasing connectivity allows
31 more genetic exchange among populations and movement to more suitable habitats as
32 environmental conditions change. The expansion of habitat will also provide greater resilience and
33 adaptability ensuring that alternate habitats exist if habitats in some locations are destroyed or
34 degraded by expected or unforeseen climate changes or catastrophic events. BDCP measures that
35 restore and protect habitat will also assist in protecting and restoring upland refuges for terrestrial
36 species affected by changes in tidal influence thereby increasing resiliency. These upland refuges
37 may also provide added resiliency and adaptability to more extreme precipitation events such as
38 droughts and floods. The additional habitat will likely provide more possibilities for alternative
39 habitat locations that are less impacted during temporary inundation or desiccation periods.
40 Restoration activities can also provide opportunities to contribute to climate change mitigation by
41 increasing the carbon sequestration potential of these habitats.

29.3.2 Non-HCP/NCCP Alternatives (Alternatives 4A, 2D, and 5A)

29.3.2.1 No Action Alternative Early Long-Term

Climate change would be anticipated to change the conditions under which alternatives would be implemented. The impact analysis associated with each resource includes an evaluation of how the alternatives would affect the specific resource in question. In each of these analyses, where the effects of the alternatives are analyzed at the ELT (at 2025) and the LLT (at 2060), climate change is integrated into the analysis. In these analyses, the alternatives are evaluated using a projection of future climate that includes changes in temperature, precipitation, humidity, hydrology, and sea level rise. Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*, provides detailed information about the development of the climate change projections. Effects related to climate change would be anticipated to be smaller in magnitude in the ELT timeframe than in the late long-term.

29.3.2.2 Alternative 4A—Dual Conveyance with Modified Pipeline/Tunnel and Intakes 2, 3, and 5 (9,000 cfs; Operational Scenario H)

This section is organized differently from the other sections above because analyzing how Alternative 4A would affect the Delta's resiliency and adaptability to climate change is a fundamentally different analysis than those presented in other resource analyses. Whereas the other sections are organized to identify effects of Alternative 4A and how to mitigate any significant impacts, this section's function is to analyze and disclose how Alternative 4A would affect the Delta's resiliency and adaptability to expected climate change. While climate change is already ongoing and would occur under the ELT timeframe, effects of Alternative 4A on the resiliency and adaptability would be greater under LLT conditions as climate change effects are expected to be more pronounced.⁵ Nevertheless, an assessment of conditions under the ELT timeframe is provided below.

As described Section 29.3.1, the impact analyses evaluated potential sea level increases of 6 inches (15 centimeters) in 2025, which is relevant to the early long-term timeframe considered for the purposes of Alternative 4A. Expected changes in precipitation and hydrology were also evaluated including earlier runoff as a result of warmer temperatures causing more precipitation to fall as rain instead of snow and the remaining snow melting earlier. These hydrologic changes will make water management more challenging and more constrained in the future and are expected to result in more years of critical dryness. DWR's modeling of future conditions suggests that with current management and operations, level of demand, and current climate, major CVP and SWP reservoirs could reach dead storage levels (the level below which water cannot be released) and that the likelihood of these critical conditions will increase substantially as the climate warms. In these instances, there would be critical water shortages leading to potentially extreme impacts on agriculture, municipal, industrial, and ecological water uses.

⁵ The ELT timeframe is modeled at 2025. The LLT timeframe is modeled at 2060.

1 Alternative 4A would provide resiliency and adaptation benefits over the No Action/No Project
2 alternative for dealing with the combined effect of increases in sea level rise and changes in
3 upstream hydrology. As shown in Table 5-12 of Chapter 5, *Water Supply*, implementation of this
4 alternative would result in Delta exports that either remain similar or increase in wetter years and
5 decrease in drier years under Alternative 4A (ELT) as compared to exports under No Action
6 Alternative (ELT) depending on the capability to divert water at the north Delta intakes during
7 winter and spring months. Alternative 4A includes dual conveyance facilities, allowing water to be
8 moved through the Delta when conditions permit and allowing water to be diverted from the
9 Sacramento River in the northern Delta when conditions do not permit through Delta conveyance.
10 Diversions at the proposed north Delta diversions would be allowed if Sacramento River inflows are
11 adequate to protect downstream species habitat and water quality conditions. The location of the
12 north Delta diversion facility is further inland making it less vulnerable to salinity intrusion. Even
13 with substantial sea level rise and critically dry upstream conditions, salinity could be repelled from
14 this location. By establishing an alternative diversion point for Delta exports, a great deal of Delta
15 management flexibility is added. Currently, management of the Delta is constrained by requirements
16 to maintain X2 at specific locations during certain times of the year to ensure water diversions have
17 low salinity and to ensure that critical fish populations stay outside of the entrapment zone.
18 Alternative 4A would allow the Delta to be managed in a number of different ways, including
19 maintaining salinity as it is currently managed or allowing salinity to fluctuate more freely in the
20 Delta as it did prior to the development of upstream reservoirs. This added flexibility would allow
21 managers more options for adaptively managing the Delta so that conditions can be optimized to
22 provide benefits across all Delta water uses and habitat conditions. Alternative 4A would also
23 provide more reliable water supplies, which will provide additional resilience and adaptability to
24 increases in water demand as a result of higher temperatures and increased evapotranspiration and
25 evaporation.

26 In addition to added water management flexibility created by proposed water conveyance facilities,
27 Alternative 4A includes Environmental Commitments 3, 4, 12, 15, and 16 that provide for actions
28 that will improve habitat in certain areas and reduce the effects of stressors, though to a
29 substantially smaller geographic extent than proposed under Alternative 4. By enhancing, restoring,
30 and protecting habitat, Alternative 4A would increase resilience and adaptability to the climate
31 changes described above by increasing the amount of habitat that is available during periods of high
32 stress such as very high or low freshwater inflow or very high salinity intrusion. By creating a wider
33 variety of water management options and restoring habitat, Alternative 4A can also help buffer
34 potential negative effects of increased water temperatures thereby adding resiliency to increased
35 water temperatures. More detail on existing temperature conditions in watersheds within the Delta
36 and water temperature effects on aquatic habitat as well as biological and biochemical processes,
37 and how managed flows influence water temperatures can be found in Chapter 11, *Fish and Aquatic*
38 *Resources*.

39 Similarly, in consideration of terrestrial species, protection and restoration of a variety of natural
40 communities will increase the patch size and connectivity of habitats. Increasing patch size could
41 tend to increase population sizes of native species, which provides more resilience against a
42 changing climate. Increasing connectivity allows more genetic exchange among populations and
43 movement to more suitable habitats as environmental conditions change.

44 As described for Alternative 4, Alternative 4A would not be anticipated to add resiliency to existing
45 levees; levee fragility would remain high and increase with time as in the No Action/No Project
46 Alternative. However, Alternative 4A would provide additional adaptability to catastrophic failure of

1 Delta levees. By providing an alternate conveyance route around the Delta, this alternative provides
 2 a mechanism to continue making water deliveries to SWP/CVP contractors and local and in-Delta
 3 water users with conveyance inerties even if the Delta were temporarily disrupted by a
 4 catastrophic levee failure.

5 Construction and operation of the proposed water conveyance facilities and implementation of
 6 Environmental Commitments under Alternative 4A would not affect the ability of agencies to
 7 implement plans and proactive measures associated with climate change resiliency. Accordingly, the
 8 project would be compatible with these federal and state plans to address climate change.

9 **29.3.2.3 Alternative 2D—Dual Conveyance with Modified** 10 **Pipeline/Tunnel and Intakes 1, 2, 3, 4, and 5 (15,000 cfs;** 11 **Operational Scenario B)**

12 This section is organized differently from the other sections above because analyzing how
 13 Alternative 2D would affect the Delta’s resiliency and adaptability to climate change is a
 14 fundamentally different analysis than those presented in other resource analyses. Whereas the
 15 other sections are organized to identify effects of Alternative 2D and how to mitigate any significant
 16 impacts, this section’s function is to analyze and disclose how Alternative 2D would affect the Delta’s
 17 resiliency and adaptability to expected climate change. While climate change is already ongoing and
 18 would occur under the ELT timeframe, effects of Alternative 2D on the resiliency and adaptability
 19 would be greater under LLT conditions as climate change effects are expected to be more
 20 pronounced.⁶ Nevertheless, an assessment of conditions under the ELT timeframe is provided
 21 below.

22 Alternative 2D would provide resiliency and adaptation benefits over the No Action/No Project
 23 alternative for dealing with the combined effect of increases in sea level rise and changes in
 24 upstream hydrology. The benefits would be similar to those anticipated under Alternative 4A and
 25 are primarily derived from the alternative’s dual conveyance structure and location of the north
 26 Delta facility, which allow for more flexible water movement and protection from potential salinity
 27 intrusion. Alternative 2D would also provide more reliable water supplies and increased flexibility
 28 to adaptively manage the Delta so that conditions can be optimized across all Delta water uses and
 29 habitat conditions.

30 In addition to added water management flexibility, Alternative 2D includes several Environmental
 31 Commitments that will improve habitat in certain areas and reduce the effects of stressors. Provided
 32 benefits would be similar to those anticipated under Alternative 4A and include expanded habitat
 33 options during periods of high or low freshwater inflow, increased habitat connectivity, and
 34 potential buffers against rising water temperatures. Alternative 2D would also provide additional
 35 adaptability to catastrophic failure of Delta levees.

36 As described for Alternative 4A, Alternative 2D would not be anticipated to add resiliency to existing
 37 levees; levee fragility would remain high and increase with time as in the No Action/No Project
 38 Alternative. Similarly, construction and operation of the proposed water conveyance facilities and
 39 implementation of Environmental Commitments under Alternative 2D would not affect the ability of
 40 agencies to implement plans and proactive measures associated with climate change resiliency.

⁶ The ELT timeframe is modeled at 2025. The LLT timeframe is modeled at 2060.

1 Accordingly, the project would be compatible with these federal and state plans to address climate
2 change.

3 **29.3.2.4 Alternative 5A—Dual Conveyance with Modified** 4 **Pipeline/Tunnel and Intake 2 (3,000 cfs; Operational Scenario C)**

5 This section is organized differently from the other sections above because analyzing how
6 Alternative 5A would affect the Delta’s resiliency and adaptability to climate change is a
7 fundamentally different analysis than those presented in other resource analyses. Whereas the
8 other sections are organized to identify effects of Alternative 5A and how to mitigate any significant
9 impacts, this section’s function is to analyze and disclose how Alternative 5A would affect the Delta’s
10 resiliency and adaptability to expected climate change. While climate change is already ongoing and
11 would occur under the ELT timeframe, effects of Alternative 5A on the resiliency and adaptability
12 would be greater under LLT conditions as climate change effects are expected to be more
13 pronounced.⁷ Nevertheless, an assessment of conditions under the ELT timeframe is provided
14 below.

15 Alternative 5A would provide resiliency and adaptation benefits over the No Action/No Project
16 alternative for dealing with the combined effect of increases in sea level rise and changes in
17 upstream hydrology. The benefits would be similar to those anticipated under Alternative 4A and
18 are primarily derived from the alternative’s dual conveyance structure and location of the north
19 Delta facility, which allow for more flexible water movement and protection from potential salinity
20 intrusion. Alternative 5A would also provide more reliable water supplies and increased flexibility
21 to adaptively manage the Delta so that conditions can be optimized across all Delta water uses and
22 habitat conditions.

23 In addition to added water management flexibility, Alternative 5A includes several Environmental
24 Commitments that will improve habitat in certain areas and reduce the effects of stressors. Provided
25 benefits would be similar to those anticipated under Alternative 4A and include expanded habitat
26 options during periods of high or low freshwater inflow, increased habitat connectivity, and
27 potential buffers against rising water temperatures. Alternative 5A would also provide additional
28 adaptability to catastrophic failure of Delta levees.

29 As described for Alternative 4A, Alternative 5A would not be anticipated to add resiliency to existing
30 levees; levee fragility would remain high and increase with time as in the No Action/No Project
31 Alternative. Similarly, construction and operation of the proposed water conveyance facilities and
32 implementation of Environmental Commitments under Alternative 5A would not affect the ability of
33 agencies to implement plans and proactive measures associated with climate change resiliency.
34 Accordingly, the project would be compatible with these federal and state plans to address climate
35 change.

36 **29.3.2.5 Delta Levee Stability and Reliability**

37 **Impacts**

38 Whether increased sea levels are counteracted by increased outflows for salinity purposes or not,
39 water levels in the Delta will rise as sea levels rise, placing additional stress on fragile Delta levees.

⁷ The ELT timeframe is modeled at 2025. The LLT timeframe is modeled at 2060.

1 In addition, increased likelihood and magnitude of extreme precipitation events, as described above,
 2 could also increase the vulnerability of Delta levees. This impact is described in greater detail in
 3 Appendix 3E, *Potential Seismic and Climate Change Risks to SWP/CVP Water Supplies*. These levees
 4 not only protect farmland but maintain hydrodynamic conditions in the Delta. Western Delta levees
 5 serve a critical function of restricting the flow of saline water into the interior Delta, central Delta
 6 levees serve to direct freshwater inflows toward the south Delta pumping plants (reducing the
 7 amount of salinity that mixes with fresh water inflows). The additional stresses placed on these
 8 levees will increase the likelihood of levee failures, most notably from seepage and potentially result
 9 in catastrophic levee collapse. Depending on the location of the levee failure and hydrologic
 10 conditions at the time of the failure, a levee collapse could change the hydrodynamic balance in the
 11 Delta and lead to substantial salinity intrusion. Because the Delta serves as the conveyance system
 12 for SWP, CVP and local system exports and as the water source for in-Delta water users, a
 13 catastrophic levee collapse leading to salinity intrusion could interrupt water supplies to all of these
 14 water users for weeks or months while the levees are repaired and the salinity is flushed from the
 15 system. A catastrophic salinity intrusion could also have significant impacts on aquatic species as
 16 their habitat would also be affected.

17 **Resilience/Adaptation**

18 The action alternatives, with the exception of Alternative 9, would not add resiliency to existing
 19 levees; levee fragility would remain high and increase with time as in the No Action/No Project
 20 Alternative. However, Alternatives 1A–8 would provide additional adaptability to catastrophic
 21 failure of Delta levees. By providing an alternate conveyance route around the Delta, Alternatives
 22 1A–8 provide a mechanism to continue making water deliveries to SWP/CVP contractors and local
 23 and in-Delta water users with conveyance interties even if the Delta were temporarily disrupted by
 24 a catastrophic levee failure. Alternative 9 adds additional resiliency to the Delta by strengthening
 25 and reinforcing levees critical to the through-Delta conveyance route, however, this alternative does
 26 not increase the adaptive capacity of the system.

27 **29.3.3 Resiliency and Adaptability to Increased Temperature**

28 **29.3.3.1 Water Demand**

29 **Impacts**

30 Increased air temperatures associated with climate change will lead to increased evapotranspiration
 31 that will increase the water demand for crops and vegetation (Anderson, et al, 2008). While
 32 additional factors such as increased CO₂, humidity, cloudiness, etc. will also influence water demand,
 33 agricultural water demand is expected to increase as a result of climate change (Climate Action
 34 Team 2010). Increased evaporation may also reduce water supplies in open water supply and
 35 conveyance facilities, such as canals and reservoirs.

36 **Resilience/Adaptation**

37 As shown in Table 29-5 below, modeling analysis of the action alternatives indicates that
 38 Alternatives 1A, 1B, 1C, 2A, 2B, 2C, 3, 4, and 5 improve water supply reliability (i.e., increase the
 39 long-term average of Delta exports), and will therefore, provide more reliable water supplies which
 40 will provide additional resilience and adaptability to increases in water demand as a result of higher
 41 temperatures and increased evapotranspiration and evaporation. Alternatives 6A, 6B, 6C, 7, 8, and 9

1 actually result in reduced water supply reliability and therefore provide reduced resilience and
 2 adaptability to the impacts of climate change.

3 **Table 29-5. Long-Term Average Exports**

Alternative	Total Delta Exports (thousand acre-feet)
No Action/No Project	4,441
Alternatives 1A, 1B, 1C	5,456
Alternatives 2A, 2B, 2C	5,068
Alternative 3	5,371
Alternative 4	–
Scenario H1	5,255
Scenario H2	4,710
Scenario H3	4,945
Scenario H4	4,414
Alternative 5	4,786
Alternatives 6A, 6B, 6C	3,758
Alternative 7	3,754
Alternative 8	3,098
Alternative 9	4,377
No Action ELT	4,728
Alternative 4A	4,917
Alternative 2D	5,381
Alternative 5A	5,166

4

5 **29.3.3.2 Water Temperatures**

6 **Impacts**

7 Warmer water temperatures are expected to decrease suitable summer habitat of delta smelt, a
 8 federally listed endangered species, because waters in the lower Delta may be too saline and lack
 9 food, and fresh water in the upper Delta may be too warm (California Department of Water
 10 Resources 2009). Warming of streams and rivers also facilitates colonization by invasive species
 11 that will compete for native species' habitat (Kaushal et al. 2010).

12 **Resilience/Adaptation**

13 By creating a wider variety of water management options and restoring habitat on a large scale, the
 14 project can help buffer potential negative effects of increased water temperatures thereby adding
 15 resiliency to increased water temperatures. More detail on existing temperature conditions in
 16 watersheds within the Plan Area and water temperature effects on aquatic habitat as well as
 17 biological and biochemical processes, and how managed flows influence water temperatures can be
 18 found in Chapter 11, *Fish and Aquatic Resources*. Additional information about the analysis
 19 methodology and modeling assumptions used in the analysis can be found in Appendix 29C, *Climate
 20 Change and the Effects of Reservoir Operations on Water Temperatures in the Study Area*.

29.4 Compatibility with Applicable Plans and Policies

This section provides an overview of federal and statewide efforts to prepare for and adapt to climate change. Regulations associated with the mitigation of GHG emissions (e.g., AB-32) are discussed in Chapter 22, *Air Quality and Greenhouse Gases*, Section 22.2, and are not repeated here.

Constructing the proposed water conveyance facilities (CM1) and implementing CM2–CM21 or any of the restoration activities could potentially result in incompatibilities with these plans and policies related to climate change. A number of plans and policies establish plans or guidance for resource protection, adaptation, and enhancement activities related to resources in the study area. This overview of plan and policy compatibility evaluates whether the action alternatives would be compatible or incompatible with such enactments. This analysis is not required by NEPA or CEQA, but is instead performed here to provide full disclosure regarding the potential impacts the proposed project could have on the Plan Area in the future. Note that as discussed in Chapter 13, *Land Use*, Section 13.2.3, state and federal agencies are not generally subject to local land use regulations; incompatibilities with plans and policies are not, by themselves, physical consequences to the environment.

29.4.1 Applicable Plans and Policies

29.4.1.1 Federal

Council on Environmental Quality

CEQ's Draft NEPA Guidance on Consideration of the Effects of Climate Change and Greenhouse Gas Emissions (2010)

On February 19, 2010, the Council on Environmental Quality (CEQ) issued draft NEPA guidance on the consideration of the effects of climate change and GHG emissions. This guidance advises federal agencies that they should consider opportunities to reduce GHG emissions caused by federal actions, adapt their actions to climate change effects throughout the NEPA process, and address these issues in their agency NEPA procedures. Where applicable, the scope of the NEPA analysis should cover the GHG emissions effects of a proposed action and alternative actions, as well as the relationship of climate change effects on a proposed action or alternatives. The CEQ guidance is still considered draft as of the writing of this document and is not an official CEQ policy document (Council on Environmental Quality 2010).

National Oceanic and Atmospheric Administration

Global Sea Level Rise Scenarios for the United States National Climate Assessment (2012)

This report was produced in response to a request from the U.S. National Climate Assessment Development and Advisory Committee. It provides a synthesis of the scientific literature on global sea level rise, and a set of four scenarios of future global sea level rise. The report includes input from national experts in climate science, physical coastal processes, and coastal management.

1 **U.S. Environmental Protection Agency**

2 **Climate Ready Estuaries Program (ongoing)**

3 U.S. Environmental Protection Agency's (EPA's) Climate Ready Estuaries program has four primary
 4 objectives related to climate change adaptation: 1) assess climate change vulnerabilities, 2) develop
 5 and implement adaptation strategies, 3) engage and educate stakeholders, and 4) share the lessons
 6 learned with other coastal managers. The program provides information and tools for managers to
 7 develop adaptation plans for estuaries and coastal communities. Resources published by the Climate
 8 Ready Estuaries program can provide guidance for adaptively managing estuaries in the Plan Area.

9 **U.S. Forest Service**

10 **Re-Framing Forest and Resource Management Strategies for a Climate Change Context (2008)**

11 This report provides a high-level, preliminary framework for developing forest and natural resource
 12 management strategies in response to climate change in western mountainous environments. The report
 13 summarizes an approach for developing adaptation and mitigation strategies using a "5-R strategy:"
 14 increase resistance, promote resilience, enable response, encourage realignment, and implement
 15 practices to reduce the human influence on climate. Strategies outlined in the document could provide
 16 potential approaches for responding to climate change impacts on forests in the Plan Area.

17 **Climate Change Considerations in Project-Level NEPA Analysis (2009)**

18 This guidance document provides initial Forest Service guidance on how to consider climate change
 19 in project-level NEPA analysis and documentation. This guidance document addresses how Forest
 20 Service management may influence climate change mainly through incremental changes to global
 21 pools of GHGs. This guidance will be revised as more scientific literature is published, climate
 22 change management experience is gained, and government policies are established.⁸

23 **U.S. Department of Agriculture**

24 **2010–2015 Strategic Plan (2010)**

25 The 2010–2015 Strategic Plan outlines future initiatives the U.S. Department of Agriculture will
 26 undertake to achieve its overall mission. Four strategic goals are outlined, of which one is to ensure
 27 that national forests and private working lands are made more resilient to climate change.
 28 Performance measures and strategies for meeting this objective are summarized in the Strategic
 29 Plan, and may be applicable to land management in the delta.

30 **U.S. Department of the Interior**

31 **National Fish, Wildlife and Plants Climate Adaptation Strategy (ongoing)**

32 The U.S. Fish and Wildlife Service (USFWS), the National Oceanic and Atmospheric Administration,
 33 and the New York Division of Fish, Wildlife, & Marine Resources are developing a unified approach
 34 to maintaining the key terrestrial, freshwater and marine ecosystems needed to sustain fish, wildlife
 35 and plant resources and the services they provide in the face of accelerating climate change. This
 36 strategy will provide a unified approach—reflecting shared principles and science-based practices—

⁸ Source: http://www.fs.fed.us/emc/nepa/climate_change/includes/cc_nepa_guidance.pdf.

1 for reducing the negative impacts of climate change on fish, wildlife, plants, and the natural systems
2 upon which they depend.

3 **WaterSMART (Sustain and Manage America’s Resources for Tomorrow) (ongoing)**

4 The WaterSMART program was established in February 2010 following passage of the SECURE
5 Water Act, which authorizes federal water and science agencies to work together with state and
6 local water managers to plan for climate change and the other threats to our water supplies.
7 WaterSMART provides a framework for federal leadership and assistance on efficient water use,
8 integration of water and energy policies, and coordination of water conservation activities. As the
9 Department’s main water management agency, Reclamation plays a key role in implementing the
10 WaterSMART program. Improving water management and supplies through the project is a priority
11 goal for the WaterSMART program. (Bureau of Reclamation 2013)

12 **U.S. Fish and Wildlife Service**

13 **Rising to the Urgent Challenge: Strategic Plan for Responding to Accelerating Climate Change** 14 **(2010)**

15 This report establishes a 5-year framework to analyze fish and wildlife conservation strategies
16 associated with climate change. Adaption, which USFWS defines as “planned, science-based
17 management actions,” forms the core of the Strategic Plan. The primary purpose of the Strategic
18 Plan is to identify adaptive responses to climate change through the strategic conservation of
19 terrestrial, freshwater, and marine habitats. USFWS will implement the Strategic Plan during the
20 next five years. To the extent that USFWS actions target ecosystems in the Delta, climate change
21 resiliency in the Plan Area may be improved.

22 **National Fish, Wildlife, and Plants Climate Adaptation Strategy (2013)**

23 The overarching goal of the National Fish, Wildlife, and Plants Climate Adaptation Strategy is to
24 “inspire, enable, and increase meaningful action that helps safeguard the nation’s natural resources
25 in a changing climate.” The strategy describes current and expected impacts of climate change on
26 major ecosystems in the United States, and describes steps that can be taken to reduce these
27 impacts. The actions proposed by the strategy address the following seven goals: 1) conserve and
28 connect habitat, 2) manage species and habitats, 3) enhance management capacity, 4) support
29 adaptive management, 5) increase knowledge and information, 6) increase awareness and motive
30 action, and 7) reduce non-climate stressors.

31 **U.S. Army Corps of Engineers**

32 **Climate Change Adaptation Plan and Report (2011)**

33 The purpose of this report is to develop practical and cost effective measures to reduce the
34 vulnerability of national water conveyance infrastructure to climate change. Strategies for adaptive
35 planning, design, construction, and maintenance are identified. The document also provides a
36 framework for performing a vulnerability assessment.

1 **29.4.1.2 State**

2 **Relevant State Executive Order and California Water Code Section**

3 **Executive Order S-13-08**

4 This Executive Order requests that the National Academy of Sciences (NAS) convene an independent
5 panel to complete the first California Sea Level Rise Assessment Report and initiate an independent
6 sea level rise science and policy committee made up of state, national and international experts. It
7 requires that all state agencies that are planning construction projects in areas vulnerable to future
8 sea level rise shall consider a range of sea level rise scenarios for the years 2050 and 2100 in order
9 to assess project vulnerability and, to the extent feasible, reduce expected risks and increase
10 resiliency to sea level rise. The order does not specify sea level rise scenarios, but it is worth noting
11 that sea level rise projections for California of 16 inches (41 centimeters) by 2050 and 55 inches
12 (140 centimeters) by 2100 have been considered and/or used by multiple state agencies in impacts
13 analyses and policy development. The executive order also tasks the California Natural Resource
14 Agency to coordinate the development of a statewide climate change adaptation strategy which
15 resulted in the 2009 *California Climate Adaptation Strategy*.

16 **California Water Code Section 85320 (b)(2)(C)**

17 As noted earlier, Water Code Section 85320 (b)(2)(C) requires that, to be a part of the Delta Plan, the
18 EIR must analyze the potential effects of climate change, possible sea level rise up to 55 inches (140
19 centimeters) (the high end of the projected range in sea level rise), and possible changes in total
20 precipitation and runoff patterns on the conveyance alternatives and habitat restoration activities
21 considered in the Plan Area.

22 **California Department of Water Resources**

23 **Managing an Uncertain Future; Climate Adaptation Strategies for Water (2008)**

24 This report summarizes adaptation strategies that can be used by state and local water managers to
25 improve the resiliency of the California water resources. The strategies are organized at the regional
26 and state level and focus on investment planning and decision-making. The report was developed by
27 DWR as part of the process of updating the California Water Plan, and was the basis for the water
28 section of the 2009 *California Climate Adaptation Strategy*.

29 **California Water Plan Update (2009)**

30 Chapter 4 of Volume 2 of the California Water Plan (California Department of Water Resources
31 2010c) focuses on the Delta. In this chapter, DWR highlights the need for adaptation strategies to
32 improve the flexibility of water conveyance and storage. Improving water management will enable
33 operators to store large volumes of water during periods of high flow for use during periods of low
34 flow when water supply allocations are more competitive. In addition, streams and channels
35 enlarged for conveyance and flood passage may incorporate riparian habitat improvements that are
36 designed for varying hydrology and water management operations. Delta conveyance
37 improvements incorporate flexibility that allows for increased water supply reliability of Delta
38 supplies in light of climate change.

1 **Central Valley Flood Protection Plan (2012)**

2 Due to recent legislation, DWR is currently implementing the Central Valley Flood Management
3 Program (CVFMP), which involves the preparation of a Central Valley Flood Protection Plan
4 (CVFPP). The CVFPP outlines an approach for addressing climate change considerations for flood
5 management in the Central Valley (California Department of Water Resources 2011). The following
6 are relevant documents developed as part of the 2012 CVFMP that present climate change
7 adaptation strategies for flood management.

- 8 • *2012 Central Valley Flood Protection Plan, Climate Change Scope Definition Work Group Summary*
9 *Report.*
- 10 • *2012 Central Valley Flood Protection Plan, Climate Change Threshold Analysis Work Plan—Draft*
11 *Technical Memorandum.*

12 Future management measures developed as part of the 2012 CVFMP and associated documents will
13 have direct effects on the hydrology of the Bay-Delta system within the Plan Area.

14 **California Department of Fish and Wildlife**

15 **Unity, Integration, and Action: CDFW’s Vision for Confronting Climate Change in California (2011)**

16 The California Department of Fish and Wildlife’s (CDFW’s) framework for addressing climate change
17 adaptation seeks to protect California’s natural resources without compromising the economy. The
18 framework embodies CDFW’s commitment to minimizing negative effects of climate change on the
19 state ecosystems through the development of adaptation measures that provide clear benefits to
20 terrestrial and marine ecosystems. CDFW is acutely aware of the uncertainties associated with
21 emerging climate science and is taking an approach that will allow CDFW to be both proactive and
22 adaptive through the use of a variety of planning tools and strategic initiatives. Specifically, their
23 adaptive management framework will allow for the continual improvement and adjustment of
24 management practices based on new information.

25 **California Department of Food and Agriculture**

26 **California Agricultural Vision: Strategies for Sustainability (2010)**

27 California Agricultural Vision (Ag Vision) was created by the California Department of Food and
28 Agriculture (CDFA) and the State Board to address challenges associated with sustainable
29 agriculture. The State Board has endorsed several actions to assure agricultural adaptation to
30 climate change. In particular, research is currently being conducted to determine the most likely
31 impacts of climate change on agriculture, and to propose strategies to help agriculture adapt to and
32 benefit from these changes. Strategies developed as part of Ag Vision’s research may benefit
33 agriculture in the delta.

34 **California Department of Public Health**

35 **Climate Change and Public Health: Building Healthy Communities and a Healthy Planet (ongoing)**

36 California Department of Public Health (DPH) has developed a four-part webinar series to educate
37 health professionals on how climate change will impact health across California, especially within
38 vulnerable communities. The webinar provides tools to communicate the need for action at the local
39 level. The webinars also share how cities and counties throughout California are planning for

1 climate change and how health and equity can be integrated into those efforts. Assistance provided
2 by DPH may help buffer delta communities from changes in climate.

3 **California Natural Resources Agency**

4 **California Climate Change Adaptation Strategy (2009) and Safeguarding California Plan (2014)**

5 In cooperation and partnership with multiple state agencies, the 2009 *California Climate Adaptation*
6 *Strategy* summarizes the best known science on climate change and provides recommendations on
7 how to manage against those threats. The report provides an update on the expected climate risks to
8 California, prioritizes solutions to addressing these risks, and develops an implementation plan for
9 minimizing risks. The adaptation strategy will reduce California's vulnerability to known and
10 projected climate change impacts. The California Natural Resources Agency updated the 2009
11 *California Climate Adaptation Strategy* with release of the 2014 Safeguarding California Plan. The
12 plan augments previously identified adaption strategies in light of advances in climate science and
13 risk management options

14 **California Department of Forestry and Fire Projection**

15 **CAL FIRE Report on Adaption Strategies for Forestry (2008)**

16 This report reviews many of the observed and forecasted impacts to California forests and
17 rangelands as a result of climate change. The document proposes a framework for developing
18 adaptation strategies. More specifically, the report identifies an initial strategy for integrating
19 adaptation into future forest management. Strategies outlined in the document could provide
20 potential approaches for responding to climate change impacts on forests in the Plan Area.

21 **CALFED Bay-Delta Program**

22 **Independent Science Board Memorandum (2007)**

23 CALFED Independent Science Board (ISB) is a multidisciplinary panel that provides guidance on
24 climate change and water issues. The CALFED ISB recently prepared a memo recommending
25 appropriate sea level rise projections for ongoing delta planning. In addition, the CALFED Science
26 Program has funded an effort to develop a model-based approach for evaluating plausible future
27 scenarios of the Bay-Delta-River-Watershed system. The outcome is intended to be a strategic
28 planning tool to CALFED agency managers and decision-makers in meeting future delta resource
29 management goals.

30 **Delta Protection Commission**

31 **2006–2011 Strategic Plan (2006)**

32 The Delta Protection Commission's (DPC's) Strategic Plan is intended to protect and enhance the
33 Delta's resources. The document summarizes current and future threats to the Delta, including
34 changes in climate. In particular, the document identifies sea level rise as a central threat facing the
35 future integrity of the Delta.

1 **Ocean Protection Council**

2 **Sea Level Rise Task Force Interim Guidance Document**

3 This document provides guidance for incorporating sea-level rise projections into planning and
 4 decision making for projects in California. Its underlying premise is that sea level rise potentially
 5 will cause many harmful economic, ecological, physical and social impacts and that incorporating
 6 sea level rise into agency decisions can help mitigate some of these potential impacts. For example,
 7 sea level rise will threaten water supplies, coastal development, and infrastructure, but early
 8 integration of projected sea level rise into project designs will lessen these potential impacts.⁹

9 **California Department of Transportation**

10 **Climate Change Adaptation Hot Spot Map (ongoing)**

11 The Climate Change Adaptation Hot Spot Map is a GIS-based assessment of transportation
 12 infrastructure vulnerabilities using available data and studies and to identify critical transportation
 13 hotspots. Such hotspots are areas of increased vulnerability to the effects of climate change due to
 14 their location near population centers that depend on transportation infrastructure for essential
 15 services; are heavily traveled, so a compromise in infrastructure would affect large numbers of
 16 individuals; or are particularly situated geographically to be heavily impacted by climate effects
 17 (e.g., on the coast in an area that could be inundated by rising sea levels). This research will also
 18 result in the development of a climate vulnerability plan that will assess the level and type of
 19 transportation infrastructure vulnerability, the adaptation options and strategies, and a framework
 20 for prioritizing implementation efforts. California Department of Transportation (Caltrans) will
 21 develop a framework for prioritizing implementation efforts throughout the Delta and California.

22 **Addressing Climate Change Adaptation in Regional Transportation Plans: A Guide for California** 23 **MPOs [Metropolitan Planning Organizations] and Regional Transportation Plans Agencies** 24 **(ongoing)**

25 The 2010 Regional Transportation Plans Guidelines currently provide little direction for regions to
 26 analyze and address climate change adaptation. This effort will provide the data to develop a clear
 27 methodology for regional agencies to address climate change impacts through adaptation of
 28 transportation infrastructure. The purpose of this manual is to expand knowledge and develop tools
 29 that will assist California MPOs and Regional Transportation Plans. As with incorporating climate
 30 change impacts into planning, design, engineering, and operational decisions. The final product will
 31 be a literature review of adaptation, best practices for regional agencies, and available adaptation
 32 measures for transportation infrastructure.

33 **29.4.2 Compatibility Evaluation**

34 The USFWS, EPA, U.S. Forest Service, U.S. Department of Agriculture, U.S. Department of the Interior,
 35 U.S. Army Corp of Engineers, CVFMP, DWR, CDFW, CDFA, DPH, California Natural Resources Agency,
 36 California Department of Forestry and Fire Protection, Delta Protection Commission, and Caltrans
 37 have developed frameworks or initiatives to ensure their respective resources are made more

⁹ Source: http://opc.ca.gov/webmaster/ftp/pdf/agenda_items/20110311/12.SLR_Resolution/SLR-Guidance-Document.pdf.

1 resilient to climate change. Construction and operation of the proposed water conveyance facilities
 2 and implementation of other conservation measures would not affect the ability of these agencies to
 3 implement these plans and proactive measures. Accordingly, the project would be compatible with
 4 these federal and state plans to address climate change.

5 The CEQ has prepared draft guidance on how federal agencies should consider the effects of climate
 6 change in their evaluation proposals. Consistent with the draft guidance, this chapter evaluates the
 7 relationship of climate change effects to the proposed project and alternatives. The project is
 8 therefore compatible with the CEQA guidance on climate change.

9 Executive Order S-13-8, California Water Code, Section 85320 (b)(2)(C), CALFED *Independent*
 10 *Science Board Memorandum*, and the OPC Sea Level Rise Task Force *Interim Guidance Document*
 11 address expected risk and vulnerability to future sea level rise in California. The Water Code
 12 specifically requires that, to be a part of the Delta Plan, the EIR must analyze the potential effects of
 13 climate change, possible sea level rise up to 55 inches (140 centimeters) (the high end of the
 14 projected range in sea level rise), and possible changes in total precipitation and runoff patterns on
 15 the conveyance alternatives and habitat restoration activities considered in the Plan Area. Given the
 16 inherent variability in anticipated future scenarios, a broad range of potential sea level changes
 17 (from 6 to 55 inches [15 to 140 centimeters]) was analyzed (see Appendix 5A, *BDCP/California*
 18 *WaterFix FEIR/FEIS Modeling Technical Appendix*). Because potential effects of sea level rise on the
 19 project were analyzed as part of this analysis, the project is considered compatible with applicable
 20 sea level rise guidance documents.

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