RECLAMATION Managing Water in the West

Presentation to SWRCB Periodic Review Topic #8



U.S. Department of the Interior Bureau of Reclamation

SWRCB Periodic Review Topic #8

- Part A Concerns with 1999 SWRCB EIR analysis.
- Part B Concerns with San Joaquin River Base-flow Construct.
- Part C New San Joaquin Basin Representation.
- Part D New Melones Interim Plan of Operation (NMIPO) and sensitivity to new analysis data.

Part A – Concerns with 1999 SWRCB EIR analysis.

Nov. 1999 EIR for Implementation of the Bay/Delta WQCP

- Significant flaw in the analysis used to support implementation of the SJR flow objectives.
- Page A3-4 quantifies the need for "Supplemental Water for Vernalis Objective (Add(3))"
- This water is commonly known as "Add Water" or "Magic Water"

Significance of "Add Water"

- Add water is fictitious water not produced by rainfall, groundwater or water re-allocation.
- Add water was simply added to the simulation to quantify the shortage toward meeting a desired objective.

Add Water and SJR Water Balance

- No significant reservoir management change occurred to produce the add water or the desired objective.
- Therefore, no change to the environment or changes to reservoir system beneficial use objectives was reasonably evaluated.
- Total water budget and balance of water objectives for the SJR basin is misrepresented by this approach.

Stanislaus River Water Budget

- Reclamation has current responsibility for Feb. to June San Joaquin River base flow objective.
- New Melones water-right based obligations also include
 - 1987 DFG Fishery Agreement
 - W.R. Stipulation supplies for Oakdale and SSJID water districts
 - Stanislaus River Dissolved Oxygen standard
 - San Joaquin River Salinity standard at Vernalis.
 - Remaining CVP Yield is available for CVP water supply contracts and CVPIA Implementation.

Stanislaus River and NMIPO

- Based on the numerous obligations attributable to the Stanislaus River and the New Melones Project, a risk management assessment was conducted and the NMIPO was adopted.
- (NMIPO) analysis demonstrated that the project could not satisfy all water-right obligations due to a lack of long-term water supply.

Stanislaus River and NMIPO

If the project were to satisfy the "add water" required to meet the SJR base flow objectives then,

 During an extended dry or drought sequence New Melones water supply would ultimately reach crisis management for all water-right based objectives due to lack of water supply.

Stanislaus River and NMIPO

- The NMIPO limits the water supply to meet the SJR base flow to years in which the overall water supply at New Melones Reservoir is adequate to manage (balance) the risk to longterm commitments.
- Per NMIPO, New Melones Mar. 1 storage plus forecasted Mar. to Sept. Inflow needs to be greater than 2.5 MAF in order to manage the long-term risk.

Reclamation Temporary Urgency Petitions

The basis for Reclamation's temporary urgency requests to the SWRCB regarding SJR base-flow objectives has been the long-term risk to New Melones water supply obligations. Part B – Concerns with San Joaquin River Base-flow Construct.

Concerns with current San Joaquin River Base-flow objective Construct The linkage to the X2 standard construct San Joaquin River seasonality of flow Potential fishery management conflict

SJR Base Flow X2 Linkage

Current San Joaquin River base-flow objective is directly linked to the X2 requirement which is highly influenced by runoff conditions in the Sac. Valley.

	60-20-20 Sa	an Joaquin	Basin Year	type @ 75%	5 Exceeden	ce			
	Monthly Flow Objective (CFS)								
	W	AN	BN	D	С				
X2 Chipps Standard									
Required # Days	3420	3420	2280	2280	1140				
Not Required # Days	2130	2130	1420	1420	710				

Sample Calculation

1) BN Year

2) February X2 standard requires 20 days @ Chipps

 $(20^{2}280 + 8^{1}420)/28 = 2034$ cfs Monthly flow objective at Vernalis (2034 * 80%) = 1627 Minimum 7-day flow average at Vernalis

SJR Base Flow X2 Linkage

X2 proportional basis of current SJR standard

Hydrologic basis of San Joaquin River base flow objective Expressed as % of X2 Delta outflow equivalent

X2 Req. standard	W	AN	BN	D	С
Higher Chipps Std.	30%	30%	20%	20%	10%
Lower Confluence Std.	30%	30%	20%	20%	10%

X2 delta outflow equivalent by location Location Delta outflow (cfs) Chipps 11400 Confluence 7100

SJR flow seasonality

The San Joaquin River basin is a snowmelt-dominant basin as opposed to the Sacramento basin which produces significant rain-flow runoff events.

This is verified by the 60-20-20 index structure for the San Joaquin Basin, where 60% is the April-July snowmelt parameter.

The current construct does not recognize the San Joaquin River seasonality.

Potential Fishery management conflict

- Upstream Fishery management vs. Downstream (Vernalis) Fishery management.
- If short-term hydrologic conditions are dry, an increase in reservoir release(s) may be required to maintain Vernalis flow objective.
- When short-term hydrologic conditions change (ie. Rain and creek flows), the increased reservoir release(s) is no longer needed to maintain Vernalis flow objective.

Potential Fishery management conflict

- This operation can cause substantial flow fluctuations at reservoir release location(s).
- Reservoir release flow fluctuations could be detrimental to same fishery as the flow objective is designed to protect.
- Analysis with monthly models does not capture the significant inter-month implication of the current Vernalis flow construct, but will be a realtime fishery management tradeoff.

Part C – New San Joaquin Basin Representation

New San Joaquin Basin Analysis

Over the last 3 years Reclamation has funded San Joaquin Basin expert consultants to update and refine CALSIM II:

- hydrology dataset.
- water quality assessment methodology.
- reservoir operations

New San Joaquin Basin Analysis

New and recently completed CALSIM II portrayal of the interactions of reservoir operations, hydrology and water quality is very different than previous analyses.

Other agencies and stakeholders are just recently getting an opportunity to review and assess significance of these CALSIM II changes.

New San Joaquin Basin Analysis

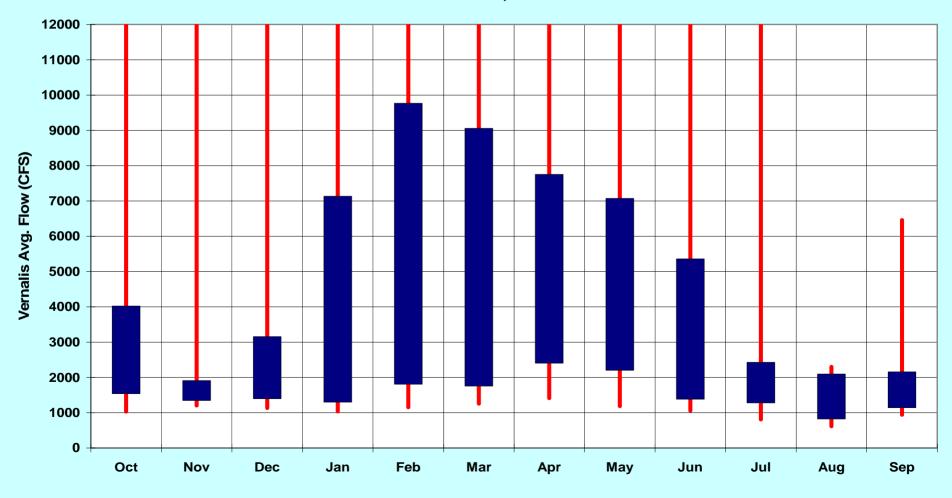
Reclamation and expert consultants are confident that the new CALSIM II changes are a vastly superior portrayal of the current water operations activities and dynamics that occurs today in the San Joaquin River basin.

New CALSIM II Hydrology

- Generally, the new hydrology portrayal is slightly wetter on a long-term average.
- The additional wetness of the hydrology is considered to be attributable to:
 - Analysis refinement of wet years when historical river gages had "flow around the gages".
 - Land use/consumptive use portrayal of water demands.
 - Better portrayal of reservoir operation characteristics for New Don Pedro, New Exchequer, and Friant systems.

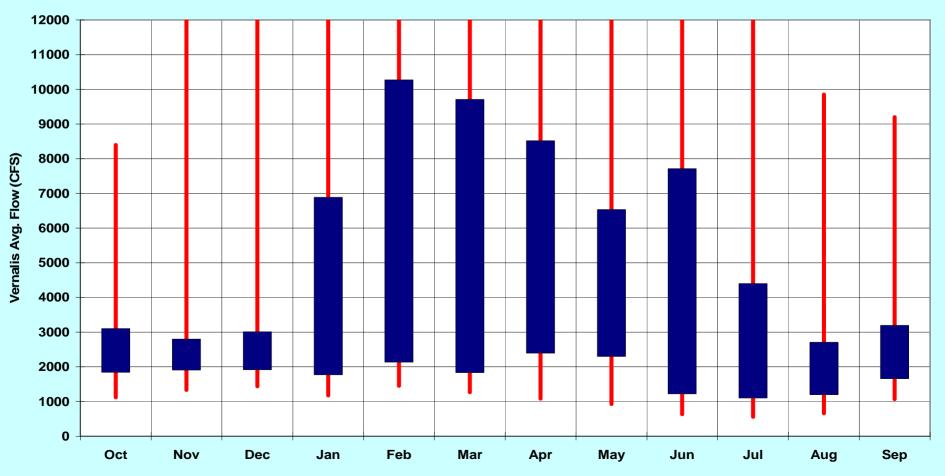
Previous CALSIM II hydrology

Simulated Vernalis Flow Distribution Previous San Joaquin Hydrology Box-67% of data Lines-Max,Min



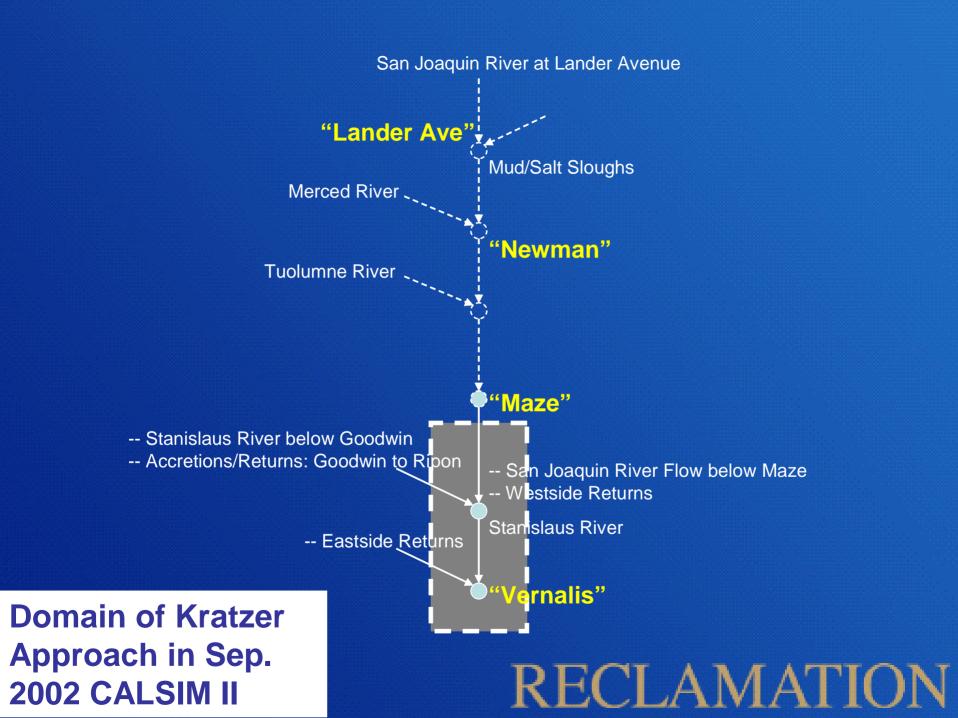
New CALSIM II hydrology

Simulated Vernalis Flow Distribution New San Joaquin Hydrology Box-67% of data Lines-Max,Min



New CALSIM II WQ Methodology

 Previous WQ Methodology was based on a relationship known as modified Kratzer.
Modified Kratzer technique is based on a single flow-to-salinity relationship at Maze Rd. that many have considered an out of date salinity relationship.



New CALSIM II WQ Methodology

New WQ Methodology is based on assigning best available water quality values to the major water flow inputs to the San Joaquin River.

- Eastside Rivers
- Eastside Return flows
- Westside Ag. Return flows
- Refuge Return flows

New CALSIM II WQ Methodology

New WQ Methodology then calibrates water quality at the Newman gage and the Maze gage to account for minor undetermined hydrologic sources and their water quality effects.

WQ calibration process is based on recent (1999-2004) flow-to-salinity relationships at these gages.

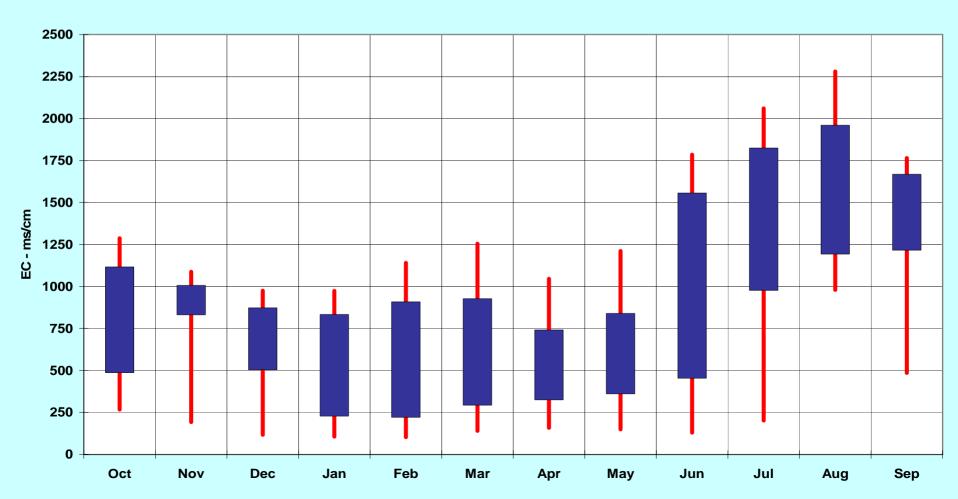


Domain of SJR WQ Module in CALSIM II

RECLAMATION

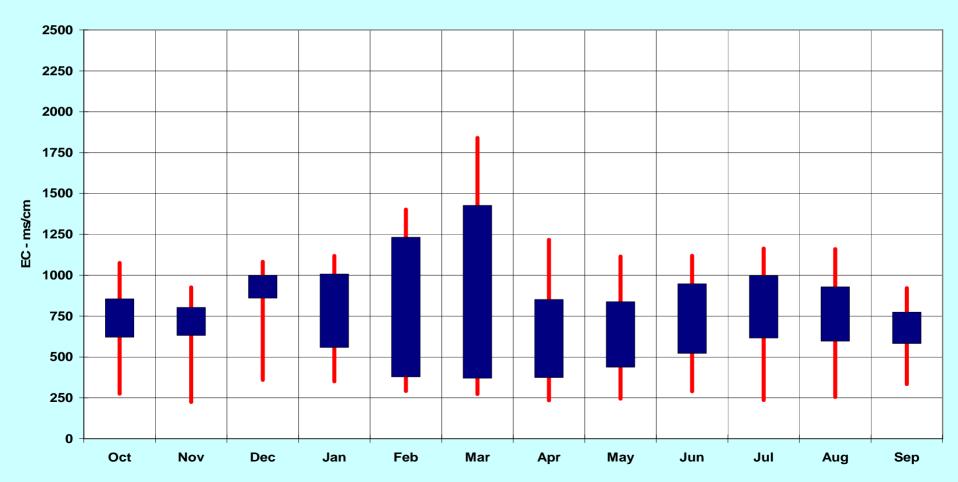
Previous CALSIM II WQ Data

Simulated Water Quality at SJR Maze Previous San Joaquin Hydrology Box - 67% Data Lines - High,Low



New CALSIM II WQ Data

Simulated Water Quality at SJR Maze New San Joaquin Hydrology Box - 67% Data Lines - High,Low



What does the new analysis mean?

- Seasonal shift in water quality dynamics
- New CALSIM II portrayal has a much lower salt content for the irrigation season.
- New CALSIM II portrayal has a much higher salt content for the winter and early spring months of Jan. to early April.

Potential reasons why the dramatic shift in water quality portrayal

- Farming and Refuge practices have changed substantially over last 10-15 years.
 - Much tighter water control systems and drip irrigation technologies
 - Some minimum flow changes on major rivers.
 - Some land retirement on the worst salt contributing lands of the westside.
 - Long-term reduction of CVP water deliveries to westside farming.

Part D – New Melones Interim Plan of Operation (NMIPO) and sensitivity to new analysis data.

The New CALSIM II Dataset and **New Melones Operations** The New Melones IPO was developed based on the previous data set of hydrology and water quality. The NMIPO was meant to be an interim plan and there may be a better method to manage long-term risk in the Stanislaus Basin.

The New CALSIM II Dataset and New Melones Operations

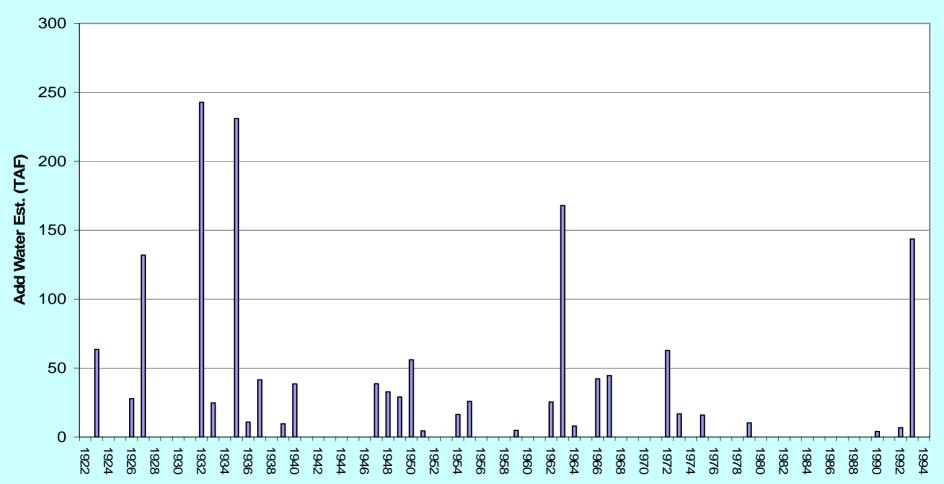
- Reclamation has initiated the process to involve stakeholders to develop a new long-term operating plan for New Melones. This will include a peer review of the new CALSIM II dataset and methodology.
- The new operating plan will be based on many factors including the new hydrology and water quality analysis, on-going fishery studies, and the outcome from this Periodic Review.

As a result, it would be inappropriate to use the current NMIPO as the basis for any future long-term representations of New Melones operations.

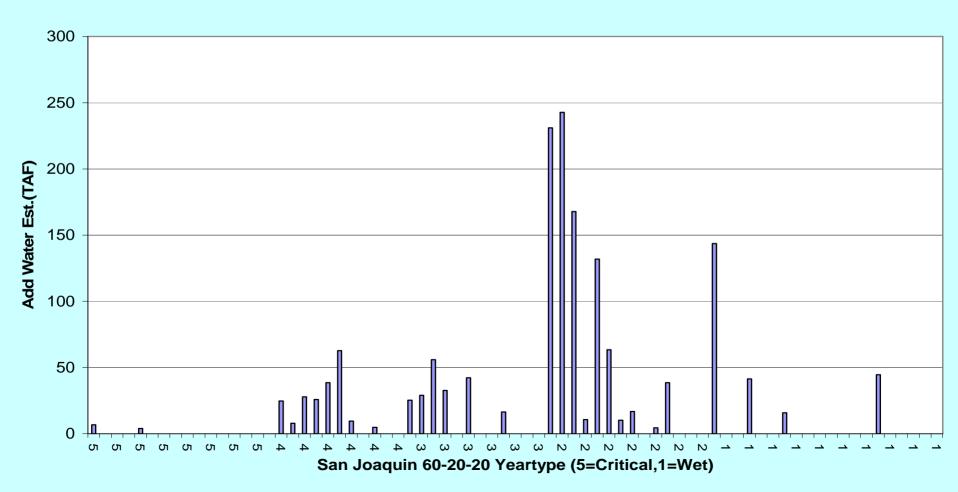
NMIPO and New Planning dataset

A test simulation has been produced to illustrate the significant changes to the portrayal of the San Joaquin Basin dynamics using the framework of the NMIPO as a basis for Stanislaus River operations.

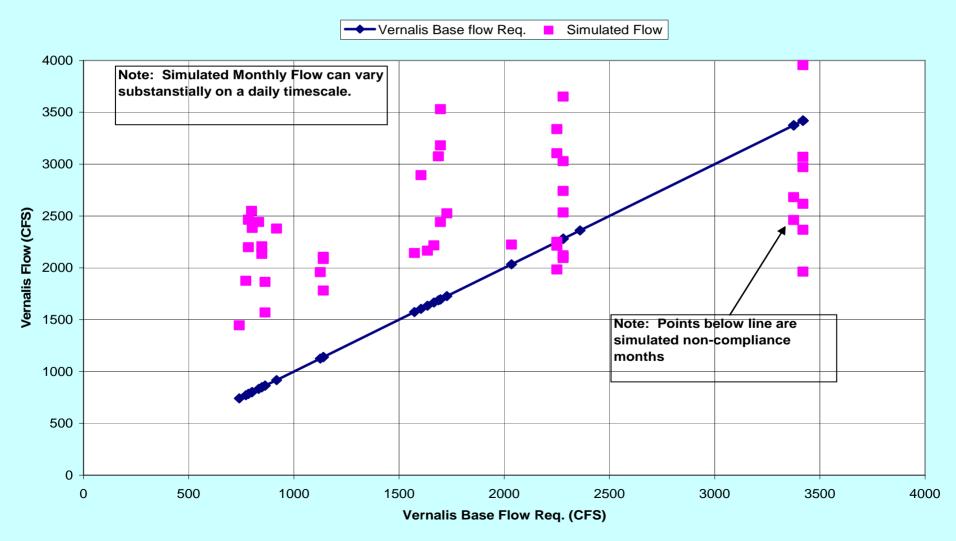
New San Joaquin Hydrology Required "Add Water" for flow objective based on NMIPO Rules



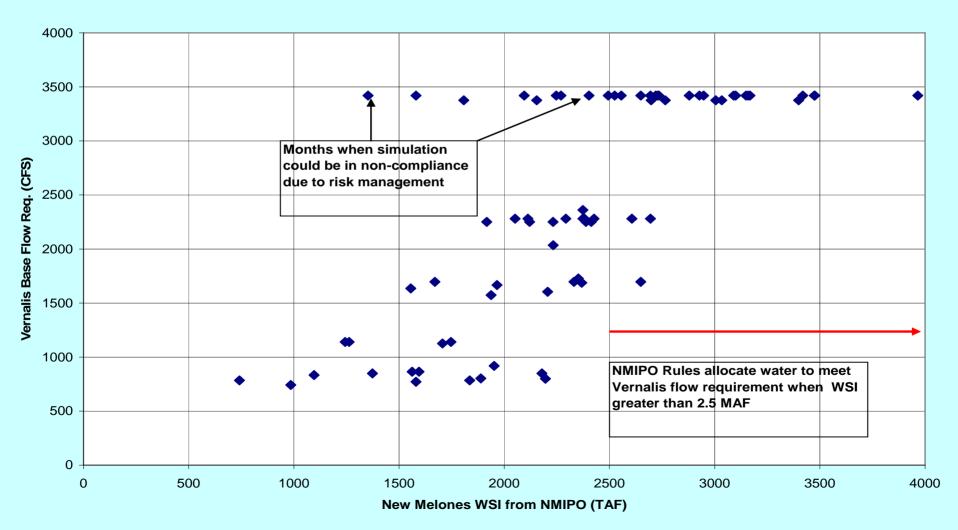
New San Joaquin Hydrology Required "Add Water" for flow objective Based on NMIPO Rules



February - New San Joaquin Hydrology Based on NMIPO Rules



February - New San Joaquin Hydrology Based on NMIPO Rules



Simulated Add Water Needs

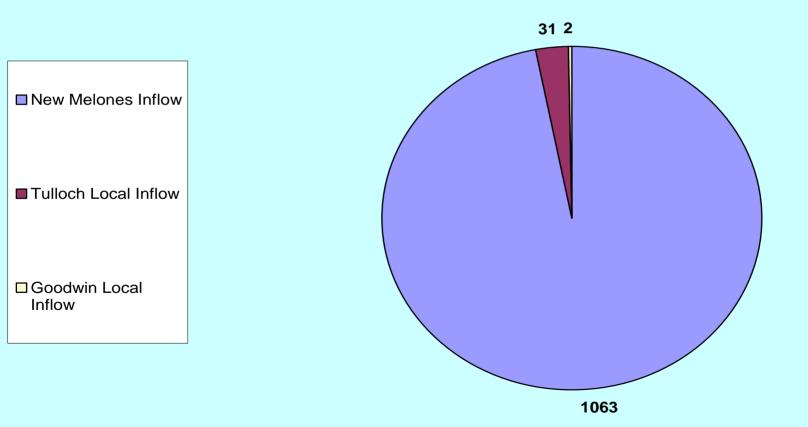
	Feb.	Mar	Apr	May	Jun	Annual
#Years	11	10	16	16	18	30
Avg. Need (TAF)	32	41	12	15	21	53
Max. Need (TAF)	81	70	43	55	77	243

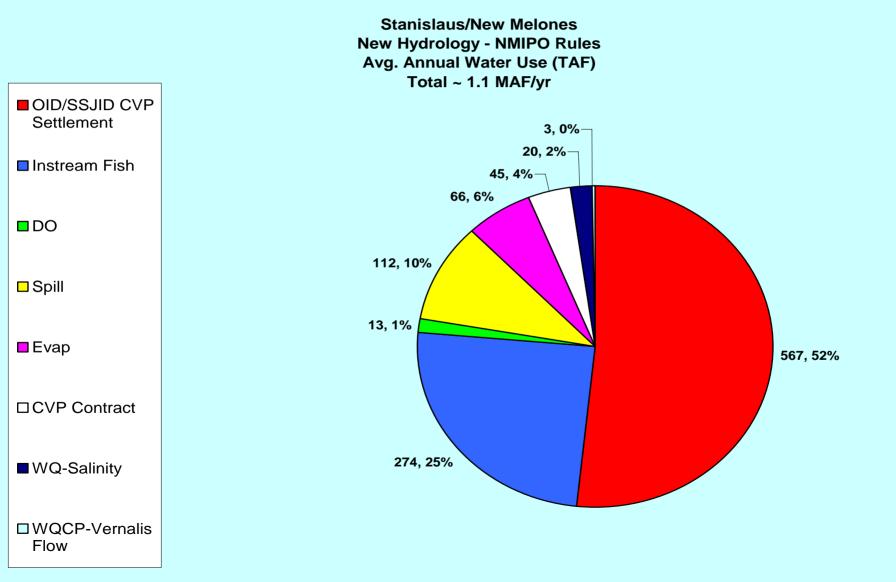
New Hydrology and NMIPO Vernalis WQ Effects

- Next Table illustrates very significant changes of the new planning dataset to WQ performance.
- Yellow (near std) Green (small violation) Red (larger violation)
- Few green simulated months of not meeting WQ standard with NMIPO rules. When the NMIPO was adopted, there were a significant number of simulated months that did not meet WQ.
- Winter months (Feb-Mar) now are portrayed as significant water quality operations months.

		950 1000	950 1000	950 1000	950 1000	950 1000	950 1000	600 700	600 700	600 700	600 700	600 700	950 1000
		1050	1050	1050	1050	1050	1050	750	750	750	750	750	1050
	VERNWQFINAL bw Casel_1_4_05												
	WY	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep
	1922 1923	610 563	608 591	766 640	704 497	631 443	441 955	334 373	386 368	384 582	445 625	521 614	532 528
	1924	505	548	751	795	982	999	643	650	695	695	671	623
	1925 1926	662 587	654 586	802 780	878 809	998 995	951 998	452 521	425 535	645 656	659 696	635 651	586 576
	1928	632	660	795	851	995	692	438	394	657	637	584	537
	1928	512	550	734	770	819	338	413	433	660	673	623	561
	1929 1930	579 653	575 637	776 820	782 890	951 998	999 999	577 575	582 590	696 694	687 681	663 655	600 596
	1931	630	621	808	872	999	999	660	663	695	694	674	630
	1932	675	665	804	853	958	937	534	524	670	617	622	570
	1933 1934	592 619	602 646	799 817	854 844	998 998	999 999	575 659	581 652	690 695	687 694	659 669	609 622
	1935	672	665	823	875	1080	940	455	452	661	641	610	557
_	1936	556	597	776	814	488	385	369	415	635	653	575	524
	1937 1938	516 545	582 572	756 530	717 515	287 372	356 323	300 281	287 262	<mark>636</mark> 245	613 347	558 333	528 334
-	1939	425	513	703	727	801	748	467	509	696	694	646	566
	1940	595	621	800	802	892	357	309	322	548	655	610	550
	1941 1942	552 488	588 537	714 632	615 422	409 330	394 339	244 321	287 353	437 425	445 455	479 364	499 353
	1943	468	519	630	337	317	315	254	374	448	637	555	511
	1944	513	533	703	733	814	756	428	469	632	657	612	548
_	1945 1946	565 446	566 520	771 476	755 536	521 389	336 522	387 405	369 397	515 535	591 651	462 582	473 543
	1947	536	552	758	755	857	999	559	570	680	695	646	594
	1948	604	608	796	842	999	1000	530	557	625	637	617	596
	1949 1950	594 629	625 632	821 818	853 837	999 998	999	582 534	591 514	648 585	679 669	634 630	600 579
	1950	610	656	385	339	267	457	393	245	511	663	618	571
	1952	575	595	775	659	360	351	217	254	282	379	355	363
	1953	506	527	725	516	559	926	385	351	527	611	605	557
	1954 1955	547 606	579 620	778 766	787 742	920 998	998 999	482 570	482 588	658 695	675 696	630 656	594 601
	1956	650	657	711	423	378	387	376	371	398	495	493	435
	1957	503	547	759	755	923	710	360	363	560	650	606	563
	1958 1959	561 526	615 556	776 720	763 734	688 707	428 879	219 449	224 489	315 689	421 683	361 637	362 567
	1960	609	659	823	827	954	999	563	586	695	689	672	639
	1961	690	689	840	883	1058	999	654	662	695	695	717	663
	1962 1963	705 629	690 676	829 825	928 875	749 837	832 973	488 428	485 453	696 588	662 639	619 597	582 552
	1964	586	636	885	849	998	999	571	581	695	688	652	604
	1965	607	651	817	425	434	570	361	337	461	641	576	500
	1966 1967	548 621	564 679	567 806	579 784	630 907	807 456	493 249	531 265	695 326	695 298	658 348	616 340
	1968	501	568	726	743	715	772	429	464	684	689	632	590
	1969	605	614	791	536	364	388	313	276	261	378	367	355
	1970 1971	399 539	500 571	598 764	274 751	268 847	313 711	385 386	398 378	451 524	643 622	604 607	547 566
	1972	542	632	806	815	915	998	526	541	696	693	645	616
	1973	596	561	787	777	650	425	418	409	401	657	604	542
	1974 1975	531 463	617 463	737 708	481 705	534 316	426 262	365 383	394 395	427 457	610 588	514 505	494 493
	1976	411	496	769	769	906	998	565	575	696	695	641	608
	1977	619	604	818	868	999	999	635	638	696	678	710	724
	1978 1979	746 568	749 501	879 761	799 588	710 329	664 303	393 376	366 396	414 434	557 659	508 582	413 534
	1980	516	542	783	354	335	376	347	373	404	468	471	451
	1981	495	503	734	747	868	615	466	458	695	664	645	595
	1982 1983	584 230	603 257	781 367	643 326	273 309	247 248	220 315	265 311	362 265	413 210	339 211	252 254
	1984	357	195	305	351	291	371	367	367	526	633	524	438
	1985	418	495	774	773	913	898	539	508	688	696	603	541
	1986 1987	573 431	568 446	757 726	825 769	390 977	304 831	286 563	298 580	392 696	603 695	483 662	404 619
	1988	644	597	810	854	998	1004	567	582	696	695	708	647
	1989	729	707	859	929	1207	1001	622	627	694	661	679	557
	1990 1991	653 659	642 653	832 854	923 992	1139 1253	999 983	635 660	655 651	696 696	704 683	681 692	651 691
	1992	734	722	887	997	963	999	725	858	723	660	737	709
	1993	789	789	913	669	853	928	539	547	619	575	551	510
	1994	562	617	844	925	966	1006	630	640	735	718	725	683

Stanislaus/New Melones Average Annual Water Supply (TAF) Total ~ 1.1 MAF/yr





NMIPO Pie Charts

- Long-term manageable inflow in the Stanislaus basin averages ~1.1 MAF
 - Largest beneficial use percentages are allocated to W.R. Stipulation and Instream Fish management.
 - All other beneficial use purposes must share the remaining inflow or water supply
 - Note: CVP contracts are represented as smaller than either Spill or Evaporation. This illustrates the significant risk management issues on the Stanislaus River and potential lack of long-term water supply flexibility.

Conclusions to San Joaquin River base flow implementation

- Significantly improved new San Joaquin Basin analysis information now exists.
 "Add Water" implications and/or water supply to support San Joaquin River base flow objective still exists.
- NMIPO guidance for Reclamation's longterm operation at New Melones needs review based on new analysis information.

Recommendations for San Joaquin River Base-Flow implementation

- Public review process for revising San Joaquin River base-flow objective.
- Review process needs to consider all the following information and management issues.
 - New improved San Joaquin Basin analysis information.
 - Better implementation construct for San Joaquin River base flow objective that recognizes hydrologic nature of San Joaquin Basin.
 - Better fishery management foundation than % of X2 flows.
 - Acknowledgement of potential fishery management tradeoff between fishery management below reservoir release(s) and flow management at Vernalis. (Reservoir release fluctuation issue)

Short-term recommendations for San Joaquin River base flow implementation

 SWRCB provide relief from the current San Joaquin River base flow objective until public process can re-address issue based on new San Joaquin Basin analysis information.

• NMIPO beneficial use objectives (without SJR base flow) will continue to guide New Melones operations as long-term New Melones Plan of Operation is developed based on new San Joaquin Basin analysis information.