

STATE WATER RESOURCES
CONTROL BOARD
2015 APR 17 AM 11:19
DIV OF WATER RIGHTS
SACRAMENTO

April 17, 2015

VIA HAND DELIVERY

Katy Lee
Division of Water Rights
State Water Resources Control Board
1001 I Street
Sacramento, CA 95814

Re: Temporary Urgency Change Petitions (Permit Nos. 7847 and 11039)

Dear Ms. Lee:

Enclosed are: (i) Temporary Urgency Petitions to add a point of diversion to Permit Nos. 7847 and 11039; (ii) a project map pursuant to California Code of Regulations, Title 23, section 715; (iii) check # 124370, payable to the SWRCB Fees in the amount of \$1,412.50 (for Permit No. 7847); (iv) check # 124371, payable to State Water Resources Control Board in the amount of \$1,555.00 (for Permit No. 11039); and (v) check # 124255 and # 124273, each payable to the California Department of Fish & Wildlife and each in the amount of \$850. The original copy of the map and petition forms will follow in a separate submittal.

The City of Healdsburg seeks to add the Dry Creek well field as a point of diversion to Permit Nos. 7847 and 11039 in the event that drinking water of suitable quality is unavailable at the City's Russian River points of diversion. This problem has been exacerbated by the ongoing drought and presented the City with an urgent need to secure water rights to an alternative source of supply. The City already uses the proposed new point of diversion to divert water under a separate water right, and there are adequate treatment facilities at that point of diversion. Thus, adding the new point of diversion will simply allow the City to continue putting water diverted pursuant to Permit Nos. 7847 and 11039 to beneficial uses.

Please contact me with any questions or concerns.

Very truly yours,

David R.E. Aladjem

Enclosures

cc: Terry Crowley, City of Healdsburg

GC
REC'D 4-17-2015
CHK# 124255 - \$850.00
CHK# 124370 - \$1,412.50
CHK# 124273 - \$850.00
CHK# 124371 - \$1,555.00

A017121
MJM

STATE WATER RESOURCES CONTROL BOARD

2015 APR 17 AM 11:32

DIV OF WATER RIGHTS SACRAMENTO

Please indicate County where your project is located here:

Sonoma

MAIL FORM AND ATTACHMENTS TO:
State Water Resources Control Board
DIVISION OF WATER RIGHTS
P.O. Box 2000, Sacramento, CA 95812-2000
Tel: (916) 341-5300 Fax: (916) 341-5400
http://www.waterboards.ca.gov/waterrights

PETITION FOR CHANGE

Separate petitions are required for each water right. Mark all areas that apply to your proposed change(s). Incomplete forms may not be accepted. Location and area information must be provided on maps in accordance with established requirements. (Cal. Code Regs., tit. 23, § 715 et seq.) Provide attachments if necessary.

- Point of Diversion** Wat. Code, § 1701
- Point of Rediversion** Cal. Code Regs., tit. 23, § 791(e)
- Place of Use** Wat. Code, § 1701
- Purpose of Use** Wat. Code, § 1701
- Distribution of Storage** Cal. Code Regs., tit. 23, § 791(e)
- Temporary Urgency** Wat. Code, § 1435
- Instream Flow Dedication** Wat. Code, § 1707
- Waste Water** Wat. Code, § 1211

- Split** Cal. Code Regs., tit. 23, § 836
- Terms or Conditions** Cal. Code Regs., tit. 23, § 791(e)
- Other**

Application A017121 Permit 11039 License Statement

I (we) hereby petition for change(s) noted above and described as follows:

Point of Diversion or Rediversion – Provide source name and identify points using both Public Land Survey System descriptions to ¼-¼ level and California Coordinate System (NAD 83).

Present: 6317473.1 ft. E and 1993530.9 ft. N, being within the NE ¼ of the NE ¼ of Section 16, T9N, R9W, MDB&M

Proposed: See attachment for coordinates, all being within the SW ¼ of NE ¼ of Section 29, T9N, R9W, MDB&M and NW ¼ of NE ¼ of Section 29, T9N, R9W, MDB&M

Place of Use – Identify area using Public Land Survey System descriptions to ¼-¼ level; for irrigation, list number of acres irrigated.

Present:

Proposed:

Purpose of Use

Present:

Proposed:

Split

Provide the names, addresses, and phone numbers for all proposed water right holders.

In addition, provide a separate sheet with a table describing how the water right will be split between the water right holders: for each party list amount by direct diversion and/or storage, season of diversion, maximum annual amount, maximum diversion to offstream storage, point(s) of diversion, place(s) of use, and purpose(s) of use. Maps showing the point(s) of diversion and place of use for each party should be provided.

Distribution of Storage

Present:

Proposed:

GC

REC'D 4-17-2015
CHK #124371 - \$1,555.00
CHK #124273 - \$850.00

Temporary Urgency

This temporary urgency change will be effective from to

Include an attachment that describes the urgent need that is the basis of the temporary urgency change and whether the change will result in injury to any lawful user of water or have unreasonable effects on fish, wildlife or instream uses.

Instream Flow Dedication – Provide source name and identify points using both Public Land Survey System descriptions to ¼-¼ level and California Coordinate System (NAD 83).

Upstream Location:

Downstream Location:

List the quantities dedicated to instream flow in either: cubic feet per second or gallons per day:

| Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|
| | | | | | | | | | | | |

Will the dedicated flow be diverted for consumptive use at a downstream location? Yes No
If yes, provide the source name, location coordinates, and the quantities of flow that will be diverted from the stream.

Waste Water

If applicable, provide the reduction in amount of treated waste water discharged in cubic feet per second.

Will this change involve water provided by a water service contract which prohibits your exclusive right to this treated waste water? Yes No

Will any legal user of the treated waste water discharged be affected? Yes No

General Information – For all Petitions, provide the following information, if applicable to your proposed change(s).

Will any current Point of Diversion, Point of Storage, or Place of Use be abandoned? Yes No

I (we) have access to the proposed point of diversion or control the proposed place of use by virtue of:
 ownership lease verbal agreement written agreement

If by lease or agreement, state name and address of person(s) from whom access has been obtained.

Give name and address of any person(s) taking water from the stream between the present point of diversion or rediversion and the proposed point of diversion or rediversion, as well as any other person(s) known to you who may be affected by the proposed change.

All Right Holders Must Sign This Form: I (we) declare under penalty of perjury that this change does not involve an increase in the amount of the appropriation or the season of diversion, and that the above is true and correct to the best of my (our) knowledge and belief. Dated at


Right Holder or Authorized Agent Signature

Right Holder or Authorized Agent Signature

NOTE: All petitions must be accompanied by:
(1) the form Environmental Information for Petitions, including required attachments, available at: http://www.waterboards.ca.gov/waterrights/publications_forms/forms/docs/pet_info.pdf
(2) Division of Water Rights fee, per the Water Rights Fee Schedule, available at: http://www.waterboards.ca.gov/waterrights/water_issues/programs/fees/
(3) Department of Fish and Wildlife fee of \$850 (Pub. Resources Code, § 10005)

A017121
MJM

State of California
State Water Resources Control Board
DIVISION OF WATER RIGHTS
P.O. Box 2000, Sacramento, CA 95812-2000
Tel: (916) 341-5300 Fax: (916) 341-5400
http://www.waterboards.ca.gov/waterrights

STATE WATER RESOURCES CONTROL BOARD
2015 APR 17 AM 11:20
DIV OF WATER RIGHTS SACRAMENTO

ENVIRONMENTAL INFORMATION FOR PETITIONS

This form is required for all petitions.

Before the State Water Resources Control Board (State Water Board) can approve a petition, the State Water Board must consider the information contained in an environmental document prepared in compliance with the California Environmental Quality Act (CEQA). This form is not a CEQA document. If a CEQA document has not yet been prepared, a determination must be made of who is responsible for its preparation. As the petitioner, you are responsible for all costs associated with the environmental evaluation and preparation of the required CEQA documents. Please answer the following questions to the best of your ability and submit any studies that have been conducted regarding the environmental evaluation of your project. If you need more space to completely answer the questions, please number and attach additional sheets.

DESCRIPTION OF PROPOSED CHANGES OR WORK REMAINING TO BE COMPLETED

For a petition for change, provide a description of the proposed changes to your project including, but not limited to, type of construction activity, structures existing or to be built, area to be graded or excavated, increase in water diversion and use (up to the amount authorized by the permit), changes in land use, and project operational changes, including changes in how the water will be used. For a petition for extension of time, provide a description of what work has been completed and what remains to be done. Include in your description any of the above elements that will occur during the requested extension period.

Pursuant to Water Code section 1435, the City of Healdsburg ("Healdsburg") requires that the State Water Resources Control Board (SWRCB) authorize a temporary urgency change to the point of diversion for Permit 11039 (Application A017121). The requested change is necessary to provide Healdsburg with a safe and reliable supply of municipal and drinking water.

Diversions from the Russian River are crucial sources of Healdsburg's municipal water supply, but there are times when water quality in the Russian River is inadequate to meet safe drinking water needs. In particular, increased draw down and turbidity can limit Healdsburg's ability to divert at the Gauntlett well field Healdsburg uses pursuant to Permit 11039, which poses a threat to the City's ability to obtain municipal and drinking water of suitable quality. This problem has been exacerbated by the ongoing drought. In contrast, the quality of water at Healdsburg's Dry Creek well field is generally good throughout the year. The City has determined that the water supply problems it faces due to relatively poor water quality in the Russian River can be avoided if it is authorized to divert water under Permit 11039 at the proposed new additional point of diversion, a well field that the City has already constructed in connection with another permit. Accordingly, no additional construction is necessary for the proposed change. More information, including the reasons why the proposed change will not adversely affect any other water user or unreasonably affect fish, wildlife, or other in-stream uses, is provided in the accompanying attachment.

Insert the attachment number here, if applicable:

REC'D 4-17-2015
CHK# 124371 - \$1,555.00
CHK# 124273 - \$850.00
GC

Coordination with Regional Water Quality Control Board

For change petitions only, you must request consultation with the Regional Water Quality Control Board regarding the potential effects of your proposed change on water quality and other instream beneficial uses. (Cal. Code Regs., tit. 23, § 794.) In order to determine the appropriate office for consultation, see: http://www.waterboards.ca.gov/waterboards_map.shtml. Provide the date you submitted your request for consultation here, then provide the following information.

Date of Request

4/15/2015

Will your project, during construction or operation, (1) generate waste or wastewater containing such things as sewage, industrial chemicals, metals, or agricultural chemicals, or (2) cause erosion, turbidity or sedimentation?

Yes No

Will a waste discharge permit be required for the project?

Yes No

If necessary, provide additional information below:

The proposed change does not involve any new construction, as diversion facilities at the new proposed point of diversion are already in place. The only operational change involved in the proposal is that the change will allow the City to divert water pursuant to Permit 11039 at the new point of diversion. However, the City has requested consultation with the Regional Board to ensure the Regional Board has no concerns regarding the effects of the proposal.

Insert the attachment number here, if applicable:

Local Permits

For temporary transfers only, you must contact the board of supervisors for the county(ies) both for where you currently store or use water and where you propose to transfer the water. (Wat. Code § 1726.) Provide the date you submitted your request for consultation here.

Date of Contact

For change petitions only, you should contact your local planning or public works department and provide the information below.

Person Contacted: Terry Crowley

Date of Contact: March 2015

Department: Utility Director

Phone Number: 707-431-3340

County Zoning Designation: N/A

Are any county permits required for your project? If yes, indicate type below. Yes No

- Grading Permit
- Use Permit
- Watercourse
- Obstruction Permit
- Change of Zoning
- General Plan Change
- Other (explain below)

If applicable, have you obtained any of the permits listed above? If yes, provide copies. Yes No

If necessary, provide additional information below:

As the point of diversion to be added to Permit No. 11039 is already being used by the City pursuant to a separate water right, the City has all necessary permissions to make use of that point of diversion.

Insert the attachment number here, if applicable:

Federal and State Permits

Check any additional agencies that may require permits or other approvals for your project:

- Regional Water Quality Control Board Department of Fish and Game
- Dept of Water Resources, Division of Safety of Dams California Coastal Commission
- State Reclamation Board U.S. Army Corps of Engineers U.S. Forest Service
- Bureau of Land Management Federal Energy Regulatory Commission
- Natural Resources Conservation Service

Have you obtained any of the permits listed above? If yes, provide copies. Yes No

For each agency from which a permit is required, provide the following information:

| Agency | Permit Type | Person(s) Contacted | Contact Date | Phone Number |
|--------|-------------|---------------------|--------------|--------------|
| | | | | |
| | | | | |
| | | | | |

If necessary, provide additional information below:

As the point of diversion to be added to Permit No. 11039 is already being used by the City pursuant to a separate water right, the City has all necessary permissions to make use of that point of diversion.

Insert the attachment number here, if applicable:

Construction or Grading Activity

Does the project involve any construction or grading-related activity that has significantly altered or would significantly alter the bed, bank or riparian habitat of any stream or lake? Yes No

If necessary, provide additional information below:

No construction or grading is necessary because the City will make use of existing diversion facilities.

Insert the attachment number here, if applicable:

Archeology

Has an archeological report been prepared for this project? If yes, provide a copy. Yes No

Will another public agency be preparing an archeological report? Yes No

Do you know of any archeological or historic sites in the area? If yes, explain below. Yes No

If necessary, provide additional information below:

As stated above, the City already makes use of the proposed new point of diversion pursuant to an existing water right, and so the proposed change will not affect any archaeological or historical resources.

Insert the attachment number here, if applicable:

Photographs

For all petitions other than time extensions, attach complete sets of color photographs, clearly dated and labeled, showing the vegetation that exists at the following three locations:

Along the stream channel immediately downstream from each point of diversion

Along the stream channel immediately upstream from each point of diversion

At the place where water subject to this water right will be used

Please note that as the place of use consists of the City's entire service area, it is not feasible to provide photos of the place of use. However, the place of use is depicted on the enclosed map.

Maps

For all petitions other than time extensions, attach maps labeled in accordance with the regulations showing all applicable features, both present and proposed, including but not limited to: point of diversion, point of redirection, distribution of storage reservoirs, point of discharge of treated wastewater, place of use, and location of instream flow dedication reach. (Cal. Code Regs., tit. 23, §§ 715 et seq., 794.)

Pursuant to California Code of Regulations, title 23, section 794, petitions for change submitted without maps may not be accepted.

All Water Right Holders Must Sign This Form:

I (we) hereby certify that the statements I (we) have furnished above and in the attachments are complete to the best of my (our) ability and that the facts, statements, and information presented are true and correct to the best of my (our) knowledge. Dated at .


Water Right Holder or Authorized Agent Signature

Water Right Holder or Authorized Agent Signature

NOTE:
• Petitions for Change may not be accepted unless you include proof that a copy of the petition was served on the Department of Fish and Game. (Cal. Code Regs., tit. 23, § 794.)
• Petitions for Temporary Transfer may not be accepted unless you include proof that a copy of the petition was served on the Department of Fish and Game and the board of supervisors for the county(ies) where you currently store or use water and the county(ies) where you propose to transfer the water. (Wat. Code § 1726.)

**ATTACHMENT TO PETITION FOR TEMPORARY URGENCY CHANGE TO ADD A
POINT OF DIVERSION TO PERMIT NO. 11039 (APPLICATION A017121)**

Requested Change

Pursuant to Water Code section 1435, the City of Healdsburg (“Healdsburg”) requests that the State Water Resources Control Board (SWRCB) authorize a temporary urgency change (“TUCP”) to add a point of diversion to Permit 11039 (Application A017121). The requested change is necessary to provide Healdsburg with a safe and reliable supply of municipal and drinking water during the current drought.

Background

Permit 11039 authorizes Healdsburg to divert 4 cfs of Russian River underflow at the City’s Gauntlett well field (up to an annual maximum of 3,250 acre feet) for municipal use. In addition to Permit 11039, Healdsburg has two other Russian River rights and one right on Dry Creek, which is tributary to the Russian River. Permit 7847 (application A013217) authorizes Healdsburg to divert 3 cfs year round (up to an annual maximum of 3,250 acre feet) of Russian River underflow for municipal use at the City’s Fitch well field. Permit 13059 (Application 17632) authorizes Healdsburg to divert 1.39 cfs of Russian River underflow (up to an annual maximum of 578 acre feet) for municipal use within a Sonoma County Service Area (“CSA”) to the east of Healdsburg. Permit 8594 authorizes Healdsburg to divert 1 cfs of Dry Creek flows for municipal use from April 1 through October 31. In connection with its development of its Dry Creek permit, Healdsburg built a well field consisting of five wells to divert underflow from Dry Creek (the “Dry Creek well field”). A petition to change the point of diversion of the Dry Creek permit from its authorized location to this well field has been pending before the SWRCB since 1997. More information regarding Healdsburg’s use of the Dry Creek well field is set forth below.

Diversions from the Russian River are crucial sources of Healdsburg’s municipal water supply, but there are times when water quality in the Russian River is inadequate to meet safe drinking water needs. In particular, increased draw down and turbidity can limit Healdsburg’s ability to divert at the Gauntlett well field Healdsburg uses pursuant to Permit 11039, which poses a threat to the City’s ability to obtain municipal and drinking water of suitable quality. This problem has been exacerbated by the ongoing drought. This water quality problem is most acute at the Fitch well field, which is not treated prior to delivery to the City’s residents. Water diverted at the Gauntlett well field is treated but, due to the configuration of the City’s distribution system, it is not possible for the City to supply all of its residents with water by diverting only at the Gauntlett well field. Some diversions are required at either the Dry Creek well field or the Fitch well field. Because the City believes that it is likely that poor water quality and low flows in the mainstem of the Russian River during 2015 will preclude diversion at the Fitch well field, the City is filing this petition for change to allow for the diversion of water under the Gauntlett right (Permit 11039) at the Dry Creek well field together with a petition to allow for the diversion of water under the Fitch right (Permit 7847) at the Dry Creek well field.

In contrast, the quality of water at Healdsburg’s Dry Creek well field is generally good throughout the year. In addition, a catastrophic event on the Russian River could eliminate the

City's ability to divert from the Russian River altogether leaving Dry Creek as the City's primary alternative source of supply. The City has determined that the water supply problems it faces due to relatively poor water quality in the Russian River can be avoided if it is authorized to divert water under Permit 11039 at the Dry Creek well field in addition to its Russian River point of diversion.

In addition to the City's own water rights, it has a contracted back up supply through Sonoma County Water Agency (the "Agency"). On November 17, 1992, the Agency and Healdsburg entered into a contract providing Healdsburg with 4,440 AFY of water ("1992 Contract"). Under the terms of the 1992 Contract, Healdsburg has authority to divert under the Agency's water right permits when the City's appropriative rights are inadequate to meet demands. In particular, the City's five wells on Dry Creek are approved points of diversion under the Agency's Permit 16596, which authorizes direct diversion of up to 180 cfs from Dry Creek and storage of 245,000 acre-feet of water behind Warm Springs Dam. Pursuant to the Agreement and Permit 16596, the City has authority to pump from its Dry Creek wells when its other water rights are unavailable.

The 1992 Contract expires on June 30, 2015 and the Agency has demanded significant and (in the City's view) unreasonable increases in the price of water sold to Healdsburg in order to extend the contract. The City has been in negotiations with the Agency regarding a contract extension for over a year, but those negotiations have proven unsuccessful, giving Healdsburg until June 30, 2015 to secure its own water right authority to divert from its existing Dry Creek wells. As part of its efforts to secure its own right to divert water from the Dry Creek well field, the City seeks to add the Dry Creek well field as a point of diversion of Permit 11039. Due to the urgent need for this change, rather than seeking to accomplish the change through two steps, whereby the point of diversion for Permit 11039 is moved downstream to the confluence of Dry Creek and the Russian River, then moved upstream on Dry Creek to the well field, Healdsburg seeks to accomplish the change in one step by simply adding the Dry Creek well field to Permit 11039.

Present and Proposed Points of Diversion

To improve the reliability and avoid the loss of the Healdsburg's Russian River water supply, Healdsburg requests that the SWRCB add the Dry Creek well field to the authorized points of diversion for Permit 11039, as described below.

Present POD (Gauntlett well field): 6317473.1 ft. E and 1993530.9 ft. N, being within the NE 1/4 of the NE 1/4 of Section 16, T9N, R9W, MDB&M

Proposed Additional POD (Dry Creek well field): The five points of diversion shown below are located on property owned by the City of Healdsburg, located at 550 Westside Rd., Sonoma County Assessor's Parcel No. 88-210-21.

| Well Name | Purpose | Location – NAD 83, CA Zone 2 |
|------------------|----------------|-------------------------------------|
| Dry Creek 1 | Standby | N 6310262.756898 E 1,982,134.335918 |
| Dry Creek 2 | Production | N 6310494.760699 E 1,982,012.328944 |

| | | |
|-------------|------------|-------------------------------------|
| Dry Creek 3 | Production | N 6310201.75702 E 1,982,331.338805 |
| Dry Creek 4 | Production | N 6309962.670227 E 1,982,722.882641 |
| Dry Creek 5 | Production | N 6309762.753633 E 1,983,213.356069 |

Criteria for Granting Temporary Urgency Change to Permit 8594

As required by Water Code section 1435, subdivision (b), the Board must make the following findings before issuing a temporary change order:

1. The permittee or licensee has an urgent need to make the proposed change;
2. The proposed change may be made without injury to any other lawful user of water;
3. The proposed change may be made without unreasonable effect upon fish, wildlife, or other instream beneficial uses; and
4. The proposed change is in the public interest.

As demonstrated below, Healdsburg’s proposed change meets all four criteria.

Urgent Need for the Requested Change

Unless Permit 11039’s authorized point of diversion is changed to include Healdsburg’s Dry Creek well field by June 30, 2015, the City is in danger of failing to meet critical municipal and safe drinking water needs. Due to the potential poor water quality or unavailability of water from the Russian River, after the 1992 Contract expires Healdsburg will require an alternative source of supply as a backup to the Russian River supply in order to meet basic municipal and drinking water needs.

In this context, it is crucial that Healdsburg be able to continue diverting water from the Dry Creek well field for municipal and drinking water purposes. The State Department of Health Services has previously concluded that “the Dry Creek well field represents a necessary supplemental drinking water source for the City of Healdsburg. The well field would also provide system reliability to ensure the continuous delivery of safe drinking water to all City consumers.” Draft Environmental Impact Report for the Proposed Municipal Water Wells on Dry Creek, at 2-1 (Jan. 1996). Authorizing a temporary change in the point of diversion for Permit 11039 prior to June 30, 2015, when the contract with the Agency expires, will permit diversions to occur at Healdsburg’s important alternative point of diversion at the Dry Creek well field.

No Persons Potentially Affected by Proposed Change

The only persons who could be affected by the proposed change are those with points of diversion on Dry Creek between the Dry Creek well field and the confluence of Dry Creek with

the Russian River. Persons with points of diversion on the Russian River downstream of the existing point of diversion and upstream of the confluence of Dry Creek and the Russian River cannot be adversely affected by the proposed change, because the proposed change adds a point of diversion that is downstream of those persons, and so will leave more water in the River as it flows by those persons' points of diversion, not less. Persons with points of diversion on the Russian River downstream of the confluence of Dry Creek and the Russian River also cannot be adversely affected by the proposed change, because Healdsburg's point of diversion is already upstream of those persons, and this will remain true if the change is approved – in other words, the change will make no difference to those persons.

Based on a review of records in the Board's eWRIMS database, there are two licenses and three riparian users between the Dry Creek well field and the confluence of the Russian River and Dry Creek. The names and address of those users are as follows:

| eWRIMS ID | Name | Address |
|------------------|--|--|
| A023165 | James D. Blankinship & Billie Jane Blankinship | 2106 Westside Road Healdsburg, CA 95448 |
| A028878 | Todd D. Muir & Theresa A. Muir | 1033 Westside Road Healdsburg, CA 95448 |
| S019384 | Thomas & Sandra Passalacqua | P.O. Box 455 Healdsburg, CA 95448 |
| S024513, S024512 | Bernard & Sandra Orsi | 74 St. Thomas Way Tiburon, CA 94920 |

Although the requested change could potentially injure these legal users of water if diversions at the Dry Creek well field would take water that such users are legally entitled to, Sonoma County Water Agency has already agreed to provide water free of charge and in unrestricted amount to these users, including Healdsburg. *See* D-1416 at p. 7. In addition, the Board has required that the Agency maintain minimum flow requirements for both the Russian River and Dry Creek based on fish habitat, recreation needs, and increased future demands. *See* D-1610, at p. 21 (describing the criteria used in adopting the minimum instream flow requirements). Indeed, the Board found that the Agency's maintenance of minimum instream flows in Dry Creek would provide "a stable supply" to wells along the creek. *Id.* In light of the Agency's agreement and maintenance of minimum instream flow requirements, legal users of water between the Dry Creek well field and the confluence of Dry Creek and the Russian River will not be injured by Healdsburg's proposed change because the Agency will always be required to release sufficient water to meet Healdsburg's demand at the Dry Creek well field, the needs of the two license and riparian owners, and the instream needs of fish and wildlife.

The Change Will Not Unreasonably Affect Fish, Wildlife, or Other Instream Beneficial Uses

The City's Russian River and Dry Creek diversions occur within the flow-regulated operation of the Russian River Project pursuant to State Water Resources Control Board Decision 1610 ("D-1610"). As part of this Project, Sonoma County Water Agency stores water in Lake Mendocino

on the Russian River and in Lake Sonoma on Dry Creek. In authorizing the storage of such water, the Board adopted minimum flow requirements for both the Russian River and Dry Creek based on fish habitat, recreation needs, and increased future demands. *See* D-1610, at p. 21 (describing the criteria used in adopting the minimum instream flow requirements). In particular, Term 12 of Permit 16596 requires the Agency to maintain certain minimum flows in Dry Creek above its confluence with the Russian River. The minimum instream flow requirements exist “for the protection, preservation and enhancement of fish and wildlife” pursuant to the Board’s continuing authority under the public trust doctrine announced in *National Audubon Society v. Superior Court*, 33 Cal. 3d 445 (1983). D-1610, at p. 20.

The City’s diversions under Permit 7847 and 11039 and the proposed additional point of diversion at Dry Creek are all above the confluence of the Russian River and Dry Creek and therefore are within the area subject to the minimum flow requirements imposed on the Agency’s water right permits. As such, any incremental increase in the amount of water diverted as a result of approval of the Petitions will not decrease flow in either the Russian River or Dry Creek because minimum instream flow levels will be maintained by the Agency, as noted above.

In addition to minimum instream flow requirements, certain instream beneficial uses have been identified during times when natural flows in the Russian River and Dry Creek exceed the minimum instream flow requirements. In particular, the National Marine Fisheries Service’s 2008 Biological Opinion found that channel forming flows required to maintain channel conditions are 7,000 cfs in Dry Creek and 9,500 cfs in the Russian River. BiOp at 123, 146. On Dry Creek however, high flows have not reached the channel-forming level of 7,000 cfs in at least the last 8 years and the Biological Opinion acknowledges that flows below Warm Springs Dam may be insufficient to maintain geomorphic conditions. BiOp, at 123. In any event, the City’s diversion of less than 1 cfs on Dry Creek is insignificant in comparison to the volume needed for channel-forming flows and will not affect the occurrence or magnitude of these flows.

In addition, on August 30, 2006, the SWRCB granted the Agency’s petition for change adding these same points of diversion to Permit 16596. In the course of that approval, the SWRCB determined that the new points of diversion “do not constitute the initiation of a new right nor operate to the injury of any other lawful user of water.” *In re Permits 12947A, 12949, 12950, and 16596*, at 1 (SWRCB, Aug. 30, 2006). In particular, the SWRCB considered the City’s environmental review for the Dry Creek wells and found that the City should adopt the mitigation measures within its responsibility and “no additional mitigation measures within the responsibility of the State Water Board are available for the identified environmental impacts.” *Id.* at 2-3. Thus, the SWRCB already has evaluated the impact of these points of diversion on Dry Creek and the environment and approved the new points of diversion. Therefore, adding these same points of diversion to Healdsburg’s Permit 11039 would not result in any changed diversions from Dry Creek or other adverse impacts.

Therefore, any incremental decrease in flow caused by the City’s diversions at the Dry Creek well field do not have the potential to impair fish, wildlife or other instream beneficial uses. In this respect, the proposed change is also consistent with SWRCB’s Policy for Maintaining Instream Flows in Northern California Coastal Streams effective February 4, 2014.

The Proposed Change is in the Public Interest

Healdsburg's Russian River water rights and the Dry Creek well field provide a critical supply to meet the demands of the City's approximately 12,390 residential customers and 500 businesses. Total water use in the urban service area during 2007 was approximately 2.15 MGD; approximately 13 percent was derived from the Dry Creek well field, 23 percent from the Fitch well field, and 64 percent from the Gauntlett well field.¹ In 2005, Healdsburg's average daily demand was 2.53 million gallons per day, or 2,834 acre-feet per year.² Based on historic demand and an expected 25% reduction due to conservation efforts, the City expects its peak summer demand to be as high as 5.7 cfs (based upon 2012 peak demand). Even with mandatory conservation, as detailed in the following section, Healdsburg cannot reliably meet municipal demands unless it can reliably divert water under Permit 11039, which it currently cannot do due to the water quality issues described above.

Public health and safety require that city residents and businesses continue to receive the safe and reliable water service they need in order to conduct their businesses and their lives. Therefore, it is in the public interest to authorize a change in Permit 11039's point of diversion on a temporary urgency basis.

Healdsburg's Current Conservation Efforts

In addition to this petition, Healdsburg has responded to drought conditions through mandatory conservation and water demand management. On January 21, 2014 the Healdsburg City Council adopted Resolution 8-2014, implementing Stage 2 of the Water Shortage Emergency Plan, part of the city's 2005 Urban Water Management Plan. Stage 2 requires a 20% reduction in water consumption compared to last year's use through mandatory conservation measures.

Specifically, Stage 2 triggers the following:

- Utilize City and other sources of information regarding water efficiency, reading water meters, repairing ordinary leaks, and water efficient landscape.
- Apply outdoor irrigation water only during the evening and early morning hours to reduce evaporation losses (8:00 p.m. to 7:00 a.m.).
- For property with an even-numbered street address, irrigate outdoors only on even days of the month.
- For property with an odd-numbered street address, irrigate outdoors only on odd days of the month.
- Routinely inspect, and repair as required, all irrigation systems for leaks, and adjust spray heads to provide optimum coverage and eliminate avoidable over-spray and run-off.

¹ Healdsburg 2030 General Plan Update Final Environmental Impact Report, at IV.P-13 (July 6, 2009).

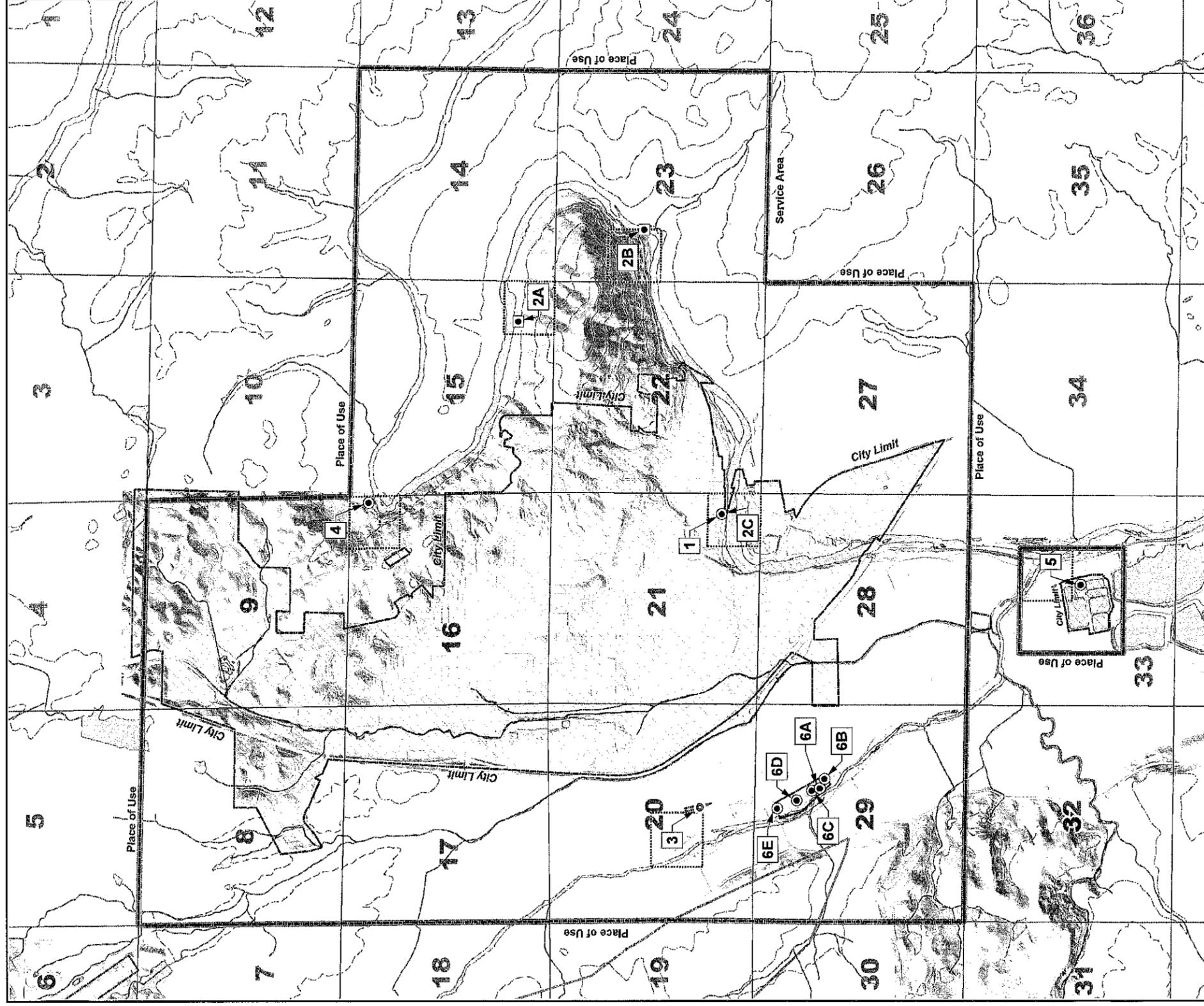
² *Id.* at Table IV.P-4.

- For irrigation valves controlling water applied to lawns, vary the minutes of run-time consistent with fluctuations in weather. Reduce minutes of run-time for each irrigation cycle if water begins to pool or run off to gutters and/or ditches before the irrigation cycle is completed.
- Utilize water conservation incentives, as available, to replace inefficient plumbing fixtures and appliances with water efficient models.
- Stop the washing of sidewalks, walkways, driveways, parking lots and other hard-surfaced areas by direct hosing, except as may be necessary to prevent or eliminate materials that present a danger to public health and safety.
- Correct and repair the escape of water through breaks or leaks within the customer's plumbing or private distribution system. It shall be presumed that a period of 72 hours after the customer discovers such a break or leak, or receives notice from the City, is a reasonable time within which to correct such break or leak or, at a minimum, to stop the flow of water from such break or leak.
- Stop the noncommercial washing of privately owned motor vehicles, trailers or boats excepting when utilizing a bucket and hose equipped with an automatic shut-off.
- Not use water from a fire hydrant, except for fighting fires and line flushing as required by regulatory agencies.
- The City will not accept or approve building permits for new swimming pools unless the owner agrees to obtain pool water from a source other than the City's potable water system.
- Refilling of a swimming pool except when topping off to prevent damage to pump and filter equipment is not allowed. Owners of pools should use a cover to minimize evaporation.
- Use of potable water for dust control, compaction, and other construction purposes. Only recycled water may be used for dust control, compaction, and other construction purposes as allowed by the Regional Water Quality Control Board or other governing bodies.
- Water use by a vehicle washing facility shall be limited to 80 percent of the water used by the facility from corresponding billing period in the prior year, unless such washing facility treats and recycles wash water, in which case this provision shall not apply.
- Water use for any nonresidential use shall be limited to 80 percent of the water used by the customer during the corresponding billing period in the prior year

In addition, the City continues to strongly promote water conservation on its website and through flyers and inserts in customer bills.

In 2014, implementation of the City's Stage 2 measures resulted in an average reduction in water use of 17% during the period of March-July. Healdsburg is aware of and has reviewed the SWRCB's Mandatory Conservation Proposed Regulatory Framework (draft of April 7, 2015), and is preparing to meet the 25% conservation standard. To achieve a 25% reduction during 2015, Healdsburg will continue to implement Stage 2 measures, and will also consider additional steps that will improve upon the conservation it achieved in 2014. Healdsburg is implementing or considering implementing the following measures:

- Increasing educational outreach including;
- Weekly conservation updates in the local paper.
- Monthly updated to the City Council
- Including water conservation messaging in our Consumer Confidence Report
- Yard signage for recent lawn conversion programs
- Increasing enforcement measures, especially for outdoor irrigation.
- Reducing allowed outdoor irrigation to two days per week.
- Implementing an urban reuse hauling program similar to East Bay Municipal Utility District (dependent upon North Coast Regional Water Quality Control Board approval).
- Increasing the incentive for the City's lawn conversion program.
- Converting more of the City owned lawns to drought tolerant plantings.
- Providing free in home water audits and irrigation audits.
- Providing free direct install toilets for higher GPF toilets.
- Implementing direct install programs for low income housing.
- Continuing the City's appliance rebate programs (clothes washers, toilets, smart irrigation timers)
- Increasing grey water use and awareness.
- Working with hotels and restaurants to implement the executive order.
- Implementing rate structures that incentive conservation.



Point of Diversion (POD)

- Active
- Pending
- No Longer In Use
- Identified Point of Diversion
- Place of Use (Service Area)

Other Map Symbols

- PLSS Section Boundary
- Ranchero / Land Grant Boundary
- ~ Elevation Contour Index (200)
- City Limits

CITY OF HEALDSBURG

I, MARIO LANDEROS, CITY ENGINEER FOR THE CITY OF HEALDSBURG, STATE OF CALIFORNIA, HEREBY CERTIFY THAT THE CITY LIMITS AND SERVICE AREA SUPERVISION IN APRIL 2015, HEALDSBURG, CALIFORNIA TOPOGRAPHIC QUADRANGLES & FIELD VERIFICATION, & THAT IT CORRECTLY REPRESENTS THE CITY LIMITS AND SERVICE AREA. DRAWING DATE: 4-16-2015

DRAWN BY: J.W.D.
SCALE: 1 inch = 1,250 feet

| Map # | Map (Alpha) | Application (Alpha) | Status | POD Identifier | Location Description (GWDIS) | Northing (CCSIS, Zone 2) | Easting (CCSIS, Zone 2) |
|-------|-------------|---------------------|-----------|----------------|--|--------------------------|-------------------------|
| 1 | | A016217 | Permitted | A016217_01 | South 1750 E and West 820 E from E 1/4 corner of Sect. 21, T8N, R9W, MDBM, being within SE 1/4 of SE 1/4 of said Sect. 20. | 6917126.695989 | 1,894,629.091617 |
| 2 | A | A017632 | Permitted | A017632_01 | North 257 and East 130 ft from the W 1/4 corner of Section 22, T8N, R9W, MDBM, being within the SW 1/4 of NW 1/4 of said Section. | 6921959.997446 | 1,893,794.082299 |
| 2 | B | A017632 | Permitted | A017632_02 | Mark 1,100 E and West 1,100 E from SE corner of Sect. 15, T8N, R9W, MDBM, being within the SE 1/4 of NE 1/4 of said Section. | 6924257.016593 | 1,893,554.028428 |
| 2 | C | A017632 | Permitted | A017632_03 | South 1,750 E and West 1,150 ft from the E 1/4 of Section 21, T8N, R9W, MDBM, being within the SE 1/4 of NE 1/4 of said Section. | 6917126.939896 | 1,894,629.091617 |
| 3 | | A014298 | Permitted | A014298_01 | Well #4 - West 257 and North 1215 to center of proposed Sec. 20; Well #2 - West 257 and North 852 to center of proposed Section 20. | 6909783.747026 | 1,893,163.039516 |
| 4 | | A017121 | Permitted | A017121_01 | South 1750 E and West 830 E from E 1/4 corner of Sect. 21, T8N, R9W, MDBM, being within SE 1/4 of SE 1/4 of said Sect. 20. | 6917143.348079 | 1,893,693.186979 |
| 5 | | A014293 | Unissued | A014293_01 | Section 28, T8N, R9W, MDBM, being within the NE corner of proposed Section 33, T8N, R9W, MDBM, being within the SW 1/4 of NE 1/4 of said Sect. 33. | 6915350.339893 | 1,893,629.469813 |
| 6 | A | A030683 | Pending | A030683_01 | Not issued to date (4/21/15) | 6910262.759896 | 1,892,154.339819 |
| 6 | B | A030683 | Pending | A030683_02 | Not issued to date (4/21/15) | 6910484.760686 | 1,892,072.326944 |
| 6 | C | A030683 | Pending | A030683_03 | Not issued to date (4/21/15) | 6910201.75702 | 1,892,331.339805 |
| 6 | D | A030683 | Pending | A030683_04 | Not issued to date (4/21/15) | 6909882.670227 | 1,892,722.962941 |
| 6 | E | A030683 | Pending | A030683_05 | Not issued to date (4/21/15) | 6909762.763833 | 1,893,213.390809 |