

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL VALLEY REGION**

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**NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM  
(NPDES) CA0079219 ORDER R5-2020-0014**

**WASTE DISCHARGE REQUIREMENTS  
FOR THE CITY OF MERCED, MERCED WASTEWATER TREATMENT FACILITY  
MERCED COUNTY**

The following Discharger is subject to waste discharge requirements (WDR's) set forth in this Order:

**Table 1. Discharger Information**

Discharger:	City of Merced
Name of Facility:	Merced Wastewater Treatment Facility
Facility Street Address:	10260 Gove Road
Facility City, State, Zip:	Merced, CA 95341
Facility County:	Merced County

**Table 2. Discharge Location**

Discharge Point	Effluent Description	Discharge Point Latitude (North)	Discharge Point Longitude (West)	Receiving Water
002	Disinfected Tertiary Municipal Wastewater	37.25349°	-120.5315°	Hartley Slough
003	Disinfected Tertiary Municipal Wastewater	37.23424°	-120.5287°	Merced Wildlife Management Area
004	Disinfected Tertiary Municipal Wastewater	37.24047°	-120.5261°	Land Application Area

**Table 3. Administrative Information**

This Order was Adopted on:	<b>16 April 2020</b>
This Order shall become effective on:	<b>1 June 2020</b>
The NPDES portion of this Order shall expire on:	<b>31 May 2025</b>
The Discharger shall file a Report of Waste Discharge (ROWD) as an application for reissuance of WDRs in accordance with title 23, California Code of Regulations, and an application for reissuance of a NPDES permit no later than:	<b>31 May 2024</b>
The United States Environmental Protection Agency (U.S. EPA) and the California Regional Water Quality Control Board, Central Valley Region have classified this discharge as follows:	<b>Major discharge</b>

I, Patrick Pulupa, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of the Order adopted by the California Regional Water Quality Control Board, Central Valley Region, on 16 April 2020.

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**PATRICK PULUPA**, Executive Officer

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## I. FACILITY INFORMATION

Information describing the Merced Wastewater Treatment Facility (Facility) is summarized in Table 1 and in sections I and II of the Fact Sheet (Attachment F). Section I of the Fact Sheet also includes information regarding the Facility's permit application.

## II. FINDINGS

The California Regional Water Quality Control Board, Central Valley Region (hereinafter Central Valley Water Board), finds:

- A. Legal Authorities.** This Order serves as waste discharge requirements (WDR's) pursuant to article 4, chapter 4, division 7 of the California Water Code (commencing with section 13260). This Order is also issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. EPA and chapter 5.5, division 7 of the Water Code (commencing with section 13370). It shall serve as a National Pollutant Discharge Elimination System (NPDES) permit authorizing the Discharger to discharge into waters of the United States at the discharge location described in Table 2 subject to the WDR's in this Order.
- B. California Environmental Quality Act (CEQA).** Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of CEQA, (commencing with section 21100) of Division 13 of Public Resources Code. Additionally, the adoption of land discharge requirements for the Facility constitutes permitting of an existing facility that is categorically exempt from the provisions of CEQA pursuant to California Code of Regulations (CCR), title 14, section 15301. CEQA compliance for the two phased expansions that may be completed under the term of this permit have been addressed by the City of Merced's environmental impact report that was certified on 18 December 2006 and explained in WDRs Order R5-2008-0027.
- C. Background and Rationale for Requirements.** The Central Valley Water Board developed the requirements in this Order based on information submitted as part of the application, through monitoring and reporting programs, and other available information. The Fact Sheet (Attachment F), which contains background information and rationale for the requirements in this Order, is hereby incorporated into and constitutes Findings for this Order. Attachments A through E and G through I are also incorporated into this Order.
- D. Provisions and Requirements Implementing State Law.** The provisions/requirements in subsections IV.B, IV.C, V.B, VI.C.4, and VI.C.6.b are included to implement state law only. These provisions/requirements are not required or authorized under the federal CWA; consequently, violations of these provisions/requirements are not subject to the enforcement remedies that are available for NPDES violations.

- E. Monitoring and Reporting.** 40 C.F.R. section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorize the Central Valley Water Board to require technical and monitoring reports. The Monitoring and Reporting Program establishes monitoring and reporting requirements to implement federal and State requirements. The Monitoring and Reporting Program is provided in Attachment E.

The technical and monitoring reports in this Order are required in accordance with Water Code section 13267, which states the following in subsection (b)(1), "In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged discharging, or who proposes to discharge waste within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge, waste outside of its region could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports and shall identify the evidence that supports requiring that person to provide the reports."

The Discharger owns and operates the Facility subject to this Order. The monitoring reports required by this Order are necessary to determine compliance with this Order. The need for the monitoring reports is discussed in the Fact Sheet.

- F. Notification of Interested Persons.** The Central Valley Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe WDR's for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Details of the notification are provided in the Fact Sheet.
- G. Consideration of Public Comment.** The Central Valley Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. Details of the Public Hearing are provided in the Fact Sheet.

THEREFORE, IT IS HEREBY ORDERED that Order R5-2014-0096 is rescinded upon the effective date of this Order except for enforcement purposes, and, in order to meet the provisions contained in division 7 of the Water Code (commencing with section 13000) and regulations adopted thereunder, and the provisions of the CWA and regulations and guidelines adopted thereunder, the Discharger shall comply with the requirements in this Order. This action in no way prevents the Central Valley Water Board from taking enforcement action for violations of the previous Order.

**III. DISCHARGE PROHIBITIONS**

- A. Discharge of wastewater from the Facility, as the Facility is specifically described in the Fact Sheet in section II.B, in a manner different from that described in this Order is prohibited.
- B. The by-pass or overflow of wastes to surface waters is prohibited, except as allowed by Federal Standard Provisions I.G. and I.H. (Attachment D).
- C. Neither the discharge nor its treatment shall create a nuisance as defined in section 13050 of the Water Code.
- D. Discharge of waste classified as ‘hazardous’, as defined in the California Code of Regulations, title 22, section 66261.1 et seq., is prohibited.
- E. **Average Dry Weather Flow.** Discharges exceeding an average dry weather flow of 12.0 million gallons per day (MGD), 16.0 MGD, or 20.0 MGD, depending on design flow certification (see Provision VI.C.6.a), are prohibited. Compliance with the average dry weather flow prohibition is to be determined based on monitoring from Monitoring Location M-001.

**IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS**

**A. Effluent Limitations – Hartley Slough**

**1. Final Effluent Limitations – Discharge Point 002**

The Discharger shall maintain compliance with the following effluent limitations at Discharge Point 002. Unless otherwise specified, compliance shall be measured at Monitoring Location M-001, as described in the Monitoring and Reporting Program, Attachment E:

- a. The Discharger shall maintain compliance with the effluent limitations specified in Table 4:

**Table 4. Effluent Limitations**

<b>Parameters</b>	<b>Units</b>	<b>Average Monthly</b>	<b>Average Weekly</b>	<b>Maximum Daily</b>
Biochemical Oxygen Demand (BOD), 5-day @ 20°Celsius	milligrams per liter (mg/L)	10	15	
Total Suspended Solids (TSS)	mg/L	10	15	
Ammonia Nitrogen, Total (as N)	mg/L	1.7	3.7	
Nitrate plus Nitrite (as N)	mg/L	10	14	

Parameters	Units	Average Monthly	Average Weekly	Maximum Daily
Copper, Total Recoverable	micrograms per liter (µg/L)	7.1		12

- b. **pH:**
  - i. 6.5 Standard Units (SU) as an instantaneous minimum.
  - ii. 8.5 SU as an instantaneous maximum.
- c. **Percent Removal:** The average monthly percent removal of 5-day biochemical oxygen demand (BOD<sub>5</sub>) and total suspended solids (TSS) shall not be less than 90 percent.
- d. **Acute Whole Effluent Toxicity.** Survival of aquatic organisms in 96-hour bioassays of undiluted waste shall be no less than:
  - i. 70%, minimum for any one bioassay.
  - ii. 90%, median for any three consecutive bioassays.
- e. **Total Coliform Organisms.** Effluent total coliform organisms shall not exceed the following with compliance measured at Monitoring Location UVS-001 as described in the MRP, Attachment E:
  - i. 2.2 most probable number per 100 milliliter (MPN/100 mL), as a 7-day median.
  - ii. 23 MPN/100 mL, more than once in any 30-day period.
  - iii. 240 MPN/100 mL, at any time.
- f. **Electrical Conductivity @ 25°C.** The effluent calendar year annual average electrical conductivity shall not exceed 760 µmhos/cm.
- g. **Chlorpyrifos and Diazinon.** Effluent chlorpyrifos and diazinon concentrations shall not exceed the sum of 1.0 as defined below:

- i. Average Monthly Effluent Limitation

$$S_{AMEL} = \frac{C_{D-avg}}{0.079} + \frac{C_{C-avg}}{0.012} \leq 1.0$$

C<sub>D-avg</sub> = average monthly diazinon effluent concentration in µg/L.

C<sub>C-avg</sub> = average monthly chlorpyrifos effluent concentration in µg/L.

- ii. Maximum Daily Effluent Limitation

$$S_{MDEL} = \frac{C_{D-max}}{0.16} + \frac{C_{C-max}}{0.025} \leq 1.0$$

$C_{D-max}$  = maximum daily diazinon effluent concentration in µg/L.

$C_{C-max}$  = maximum daily chlorpyrifos effluent concentration in µg/L.

**2. Interim Effluent Limitations – Not Applicable**

**B. Land Discharge Specifications – Wildlife Management Area (WMA)**

**1. Final Recycled Water Discharge Specifications – Discharge Point 003**

The Discharger shall maintain compliance with the following specifications at Discharge Point 003, with compliance measured at Monitoring Location M-001, as described in the attached MRP.

a. The discharge specifications specified in Table 5:

**Table 5. Recycled Water Specifications – Discharge Point 003**

Parameter	Units	Average Monthly	Average Weekly
Biochemical Oxygen Demand (BOD), 5-day @ 20°Celsius	mg/L	10	15
Total Suspended Solids (TSS)	mg/L	10	15
Nitrate plus Nitrite (as N)	mg/L	10	14

- b. **pH:**
  - i. 6.5 SU as an instantaneous minimum.
  - ii. 8.5 SU as an instantaneous maximum.
- c. **Percent Removal.** The average monthly percent removal of BOD<sub>5</sub> and TSS shall not be less than 90 percent.
- d. **Acute Whole Effluent Toxicity.** Survival of aquatic organisms in 96-hour bioassays of undiluted waste shall be no less than:
  - i. 70%, minimum for any one bioassay.
  - ii. 90%, median for any three consecutive bioassays.
- e. **Total Coliform Organisms.** Effluent shall be disinfected such that the total coliform organisms in the disinfect effluent shall not exceed:
  - i. 2.2 MPN/100 mL, as a 7-day median.

- ii. 23 MPN/100 mL, more than once in any 30-day period.
- f. **Electrical Conductivity @ 25°C.** The effluent calendar year annual average electrical conductivity shall not exceed 760 µmhos/cm.
- g. The effluent shall be contained in the WMA.
- h. Notwithstanding the requirements herein, the production, distribution, and use of recycled water shall conform to an Engineering Report prepared pursuant to Title 22, section 60323 and approved by the Division of Drinking Water.
- i. Recycled water shall be at least disinfected secondary-2.2 recycled water as defined in Title 22, Section 60301.
- j. Objectionable odors related to the discharge shall not be perceived beyond the limits of the WMA.
- k. Public contact with recycled water shall be controlled through such means as fences or signs, or other acceptable alternatives. All areas where recycled water is used that are accessible to the public shall be posted with signs that are visible to the public, in a size no less than 4-inches high by 8-inches wide, that include the following wording:

“RECYCLED WATER – DO NOT DRINK  
AQUA DE DESPERDICIO RECLAMADA – NO TOME”

Each sign shall display an international symbol similar to that shown in **Attachment I**.

- l. Areas irrigated with recycled water shall be managed to prevent breeding of mosquitoes. More specifically,
  - i. Ditches not serving as wildlife habitat shall be maintained free of emergent, marginal, or floating vegetation.
  - ii. Low pressure and un-pressurized pipelines and ditches, which are accessible to mosquitoes, shall not be used to store recycled water.
- m. There shall be no cross-connections between potable water supply piping and piping connecting recycled water. Supplementing recycled water with potable water shall not occur except through air-gap separation or, if approved by the State Water Resources Control Board, Division of Drinking Water (DDW), a reduced pressure principle backflow device.
- n. Ponds within the WMA shall be managed to maintain the integrity of the pond embankments.



- o. Effluent shall not be discharged to the WMA and LAA simultaneously, unless the flow to each of these locations can be metered separately.
- p. No impoundment of disinfected secondary-2.2 recycled water shall take place within 100 feet of any domestic water supply well.

**C. Land Discharge Specifications – Land Application Area (LAA)**

**1. Final Recycled Water Discharge Specifications – Discharge Point 004**

The Discharger shall maintain compliance with the following specifications at Discharge Point 004, with compliance measured at Monitoring Location M-001 as described in the attached MRP.

- a. The discharge specifications specified in Table 6:

**Table 6. Recycled Water Discharge Specifications – Discharge Point 004**

<b>Parameter</b>	<b>Units</b>	<b>Average Monthly</b>	<b>Average Weekly</b>
Biochemical Oxygen Demand (BOD), 5-day @ 20°Celsius	mg/L	10	15
Total Suspended Solids (TSS)	mg/L	10	15
Nitrate plus Nitrite (as N)	mg/L	10	14

- b. **pH:**
  - i. 6.5 SU as an instantaneous minimum.
  - ii. 8.5 SU as an instantaneous maximum.
- c. **Percent Removal.** The average monthly percent removal of BOD<sub>5</sub> and TSS shall not be less than 90 percent.
- d. **Total Coliform Organisms.** Effluent shall be disinfected such that the total coliform organisms in the disinfect effluent shall not exceed:
  - i. 23 MPN/100 mL, as a 7-day median.
  - ii. 240 MPN/100 mL, more than once in any 30-day period.
- e. **Electrical Conductivity @ 25°C.** The effluent calendar year annual average electrical conductivity shall not exceed 760 µmhos/cm.
- f. Recycled water shall be contained within the Land Application Area (LAA) at all times.

- g. Notwithstanding the requirements herein, the production, distribution, and use of recycled water shall conform to an Engineering Report prepared pursuant to Title 22, section 60323 and approved by the Division of Drinking Water.
- h. Recycled water shall be at least disinfected secondary-23 recycled water as defined in Title 22, section 60301.
- i. Objectionable odors related to the discharge shall not be perceivable beyond the limits of the LAA at any time.
- j. Public contact with the recycled water shall be controlled through such means as fences or signs, or other acceptable alternatives. All areas where recycled water is used that are accessible to the public shall be posted with signs that are visible to the public, in a size no less than 4 inches high by 8 inches wide that include the following wording:

“RECYCLED WATER – DO NOT DRINK  
AGUA DE DESPERDICIO RECLAMADA – NO TOME”

Each sign shall display the international symbol similar to that shown in **Attachment I**.

- k. The combined application of recycled water, biosolids, fertilizers and other soil amendments to the LAA shall not exceed the nitrogen or hydraulic loading reasonably necessary to satisfy the nitrogen or water uptake needs of the LAA considering the plant, soil, climate, and irrigation management system (i.e., generally accepted agronomic rates).
- l. Areas irrigated with recycled water shall be managed to prevent breeding of mosquitoes. More specifically:
  - i. Ditches not serving as wildlife habitat shall be maintained free from emergent, marginal, and floating vegetation.
  - ii. Low-pressure and un-pressurized pipelines and ditches, which are accessible to mosquitoes, shall not be used to store recycled water.
- m. Dischargers to the LAA shall be managed to minimize erosion.
- n. There shall be no standing water in the LAA 24 hours after recycled water is applied.
- o. The Discharger may not discharge recycled water to the LAA during periods of measurable precipitation, or when soils within the LAA are saturated.
- p. No irrigation with disinfected tertiary recycled water shall take place within 50 feet of any domestic water supply well unless all the following are met:

- i. A geological investigation demonstrates that an aquitard exists at the well between the uppermost aquifer being drawn from and the ground surface.
- ii. The well contains an annular seal that extends from the surface into the aquitard.
- iii. The well is housed to prevent any recycled water spray from coming into contact with the wellhead facilities.
- iv. The ground surface immediately around the wellhead is contoured to allow surface water to drain away from the well.
- v. The owner of the well approves of the elimination of the buffer zone requirement.
- q. No impoundment of disinfected tertiary recycled water shall occur within 100 feet of any domestic water supply well.
- r. No irrigation with, or impoundment of, disinfected secondary-2.2 or disinfected secondary-23 recycled water shall take place within 100 feet of any domestic water supply well.
- s. Workers shall be educated regarding hygienic procedures to ensure personal and public safety.
- t. There shall be no cross-connection between potable water supply piping and piping containing recycled water. Supplementing recycled water with potable water shall not occur except through an air-gap separation or, if approved by DDW, a reduced pressure principle backflow device.
- u. Effluent shall not be discharged to the WMA and LAA simultaneously, unless the flow to each of these locations can be metered separately.

## **2. Biosolids Discharge Specifications**

The Discharger shall maintain compliance with the following biosolids discharge specifications at the Land Application Area:

- a. The application of biosolids shall be confined to the Land Application Area, excluding abandoned ponds 5 and 6.
- b. The discharge shall not cause or threaten to cause pollution, as defined in California Water Code, Section 13050.
- c. The application of any material that results in a violation of the Safe Drinking Water and Toxic Enforcement Act (Health and Safety Code section 25249.5) is prohibited.

- d. The storage, transport, or application of biosolids shall not cause a nuisance, as defined in California Water Code, Section 13050.
- e. There shall be no discharge of biosolids from the storage or application areas to surface waters or to surface water drainage courses.
- f. Application of biosolids at rates in excess of the nitrogen requirements of the vegetation or at rates that would degrade groundwater is prohibited.
- g. The discharge of biosolids except as allowed for authorized storage, processing, and application sites is prohibited.
- h. Discharge of biosolids to the Land Application Area that do not meet Class A or Class B criteria as defined in 40 CFR 503 is prohibited.
- i. The Application of biosolids to water-saturated or frozen ground or during periods of precipitation that induces runoff from the Land Application Area is prohibited.
- j. The application of Class B biosolids containing a moisture content of less than 50 percent is prohibited.
- k. The application of biosolids in areas where biosolids are subject to gully erosion or washout off site is prohibited.
- l. Discharge of biosolids with pollutant concentrations greater than those shown below in Table 7 is prohibited.

**Table 7. Biosolids Application Ceiling Concentrations**

<b>Constituent</b>	<b>Ceiling Concentration (mg/kg dry weight)</b>
Arsenic	75
Cadmium	85
Copper	4,300
Lead	840
Mercury	57
Molybdenum	75
Nickel	420
Selenium	100
Zinc	7,500

## V. RECEIVING WATER LIMITATIONS

### A. Surface Water Limitations

The discharge shall not cause the following in Hartley Slough:

1. **Bacteria.** The fecal coliform concentration, based on a minimum of not less than five samples for any 30-day period, to exceed a geometric mean of 200 MPN/100 mL, nor more than 10 percent of the total number of fecal coliform samples taken during any 30-day period to exceed 400 MPN/100 mL.
2. **Biostimulatory Substances.** Water to contain biostimulatory substances which promote aquatic growths in concentrations that cause nuisance or adversely affect beneficial uses.
3. **Chemical Constituents.** Chemical constituents to be present in concentrations that adversely affect beneficial uses.
4. **Color.** Discoloration that causes nuisance or adversely affects beneficial uses.
5. **Dissolved Oxygen:**
  - a. The monthly median of the mean daily dissolved oxygen concentration to fall below 85 percent of saturation in the main water mass;
  - b. The 95-percentile dissolved oxygen concentration to fall below 75 percent of saturation; nor
  - c. The dissolved oxygen concentration to be reduced below 7.0 mg/L at any time.
6. **Floating Material.** Floating material to be present in amounts that cause nuisance or adversely affect beneficial uses.
7. **Oil and Grease.** Oils, greases, waxes, or other materials to be present in concentrations that cause nuisance, result in a visible film or coating on the surface of the water or on objects in the water, or otherwise adversely affect beneficial uses.
8. **pH.** The pH to be depressed below 6.5 nor raised above 8.5
9. **Pesticides:**
  - a. Pesticides to be present, individually or in combination, in concentrations that adversely affect beneficial uses;
  - b. Pesticides to be present in bottom sediments or aquatic life in concentrations that adversely affect beneficial uses;

- c. Total identifiable persistent chlorinated hydrocarbon pesticides to be present in the water column at concentrations detectable within the accuracy of analytical methods approved by U.S. EPA or the Executive Officer;
  - d. Pesticide concentrations to exceed those allowable by applicable antidegradation policies (see State Water Board Resolution No. 68-16 and 40 CFR section 131.12.);
  - e. Pesticide concentrations to exceed the lowest levels technically and economically achievable;
  - f. Pesticides to be present in concentration in excess of the maximum contaminant levels (MCL's) set forth in CCR, Title 22, division 4, chapter 15; nor
  - g. Thiobencarb to be present in excess of 1.0 µg/L.
10. **Radioactivity:**
- a. Radionuclides to be present in concentrations that are harmful to human, plant, animal, or aquatic life nor that result in the accumulation of radionuclides in the food web to an extent that presents a hazard to human, plant, animal, or aquatic life.
  - b. Radionuclides to be present in excess of the MCL's specified in Table 64442 of section 64442 and Table 64443 of section 64443 of Title 22 of the California Code of Regulations.
11. **Suspended Sediments.** The suspended sediment load and suspended sediment discharge rate of surface waters to be altered in such a manner as to cause nuisance or adversely affect beneficial uses.
12. **Settleable Material.** Substances to be present in concentrations that result in the deposition of material that causes nuisance or adversely affects beneficial uses.
13. **Suspended Material.** Suspended material to be present in concentrations that cause nuisance or adversely affect beneficial uses.
14. **Taste and Odors.** Taste- or odor-producing substances to be present in concentrations that impart undesirable tastes or odors to fish flesh or other edible products of aquatic origin, or that cause nuisance, or otherwise adversely affect beneficial uses.
15. **Temperature.** The natural temperature to be increased by more than 5° Fahrenheit on an average annual basis (compliance to be determined based on the difference in temperature at Monitoring Locations R-0002U1 and

R-002D1), cause the daily average temperature to exceed 86° Fahrenheit at any time, or cause the average temperature to exceed the following:

- a. 77° F from 1 June through 15 June,
  - b. 76° F from 16 May through 31 May,
  - c. 75° F from 1 May through 15 May,
  - d. 74° F from 16 April through 30 April,
  - e. 73° F from 1 April through 15 April.
16. **Toxicity.** Toxic substances to be present, individually or in combination, in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.
17. **Turbidity.** Turbidity to:
- a. Exceed 2 Nephelometric Turbidity Units (NTU) where natural turbidity is less than 1 NTU;
  - b. Increase more than 1 NTU where natural turbidity is between 1 and 5 NTUs;
  - c. Increase more than 20 percent where natural turbidity is between 5 and 50 NTUs;
  - d. Increase more than 10 NTU where natural turbidity is between 50 and 100 NTUs; nor
  - e. Increase more than 10 percent where natural turbidity is greater than 100 NTUs.

## **B. Groundwater Limitations**

Release of waste constituents from any portion of the Facility, including but not limited to any treatment, reclamation, or storage component associated with the discharge of treated wastewater from the Facility, shall not cause groundwater to:

1. Exceed a total coliform organism level of 2.2 MPN/100 mL over any seven-day period.
2. Contain constituents in concentrations that exceed either the Primary or Secondary MCLs established in Title 22 of the California Code of Regulations.
3. Contain taste or odor-producing constituents, toxic substances or any other constituents in concentrations that cause nuisance or adversely affect beneficial uses.

## VI. PROVISIONS

### A. Standard Provisions

1. The Discharger shall comply with all Standard Provisions included in **Attachment D**.
2. The Discharger shall comply with the following provisions. In the event that there is any conflict, duplication, or overlap between provisions specified by this Order, the more stringent provision shall apply:
  - a. If the Discharger's wastewater treatment plant is publicly owned or subject to regulation by California Public Utilities Commission, it shall be supervised and operated by persons possessing certificates of appropriate grade according to Title 23, CCR, division 3, chapter 26.
  - b. After notice and opportunity for a hearing, this Order may be terminated or modified for cause, including, but not limited to:
    - i. violation of any term or condition contained in this Order;
    - ii. obtaining this Order by misrepresentation or by failing to disclose fully all relevant facts;
    - iii. a change in any condition that requires either a temporary or permanent reduction or elimination of the authorized discharge; and
    - iv. a material change in the character, location, or volume of discharge.

The causes for modification include:

- i. New regulations. New regulations have been promulgated under section 405(d) of the CWA, or the standards or regulations on which the permit was based have been changed by promulgation of amended standards or regulations or by judicial decision after the permit was issued.
- ii. Land application plans. When required by a permit condition to incorporate a land application plan for beneficial reuse of sewage sludge, to revise an existing land application plan, or to add a land application plan.
- iii. Change in sludge use or disposal practice. Under 40 CFR section 122.62(a)(1), a change in the Discharger's sludge use or disposal



practice is a cause for modification of the permit. It is cause for revocation and reissuance if the Discharger requests or agrees.

The Central Valley Water Board may review and revise this Order at any time upon application of any affected person or the Central Valley Water Board's own motion.

- c. If a toxic effluent standard or prohibition (including any scheduled compliance specified in such effluent standard or prohibition) is established under section 307(a) of the CWA, or amendments thereto, for a toxic pollutant that is present in the discharge authorized herein, and such standard or prohibition is more stringent than any limitation upon such pollutant in this Order, the Central Valley Water Board will revise or modify this Order in accordance with such toxic effluent standard or prohibition.

The Discharger shall comply with effluent standards and prohibitions within the time provided in the regulations that establish those standards or prohibitions, even if this Order has not yet been modified.

- d. This Order shall be modified, or alternately revoked and reissued, to comply with any applicable effluent standard or limitation issued or approved under sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a)(2) of the CWA, if the effluent standard or limitation so issued or approved:
  - i. Contains different conditions or is otherwise more stringent than any effluent limitation in the Order; or
  - ii. Controls any pollutant limited in the Order.

The Order, as modified or reissued under this paragraph, shall also contain any other requirements of the CWA then applicable.

- e. The provisions of this Order are severable. If any provision of this Order is found invalid, the remainder of this Order shall not be affected.
- f. The Discharger shall take all reasonable steps to minimize any adverse effects to waters of the State or users of those waters resulting from any discharge or sludge use or disposal in violation of this Order. Reasonable steps shall include such accelerated or additional monitoring as necessary to determine the nature and impact of the non-complying discharge or sludge use or disposal.
- g. The Discharger shall ensure compliance with any existing or future pretreatment standard promulgated by U.S. EPA under section 307 of the CWA, or amendment thereto, for any discharge to the municipal system.

- h. A copy of this Order shall be maintained at the discharge facility and be available at all times to operating personnel. Key operating personnel shall be familiar with its content.
- i. Safeguard to electric power failure:
  - i. The Discharger shall provide safeguards to assure that, should there be reduction, loss, or failure of electric power, the discharge shall comply with the terms and conditions of this Order.
  - ii. Upon written request by the Central Valley Water Board, the Discharger shall submit a written description of safeguards. Such safeguards may include alternate power sources, standby generators, retention capacity, operating procedures, or other means. A description of the safeguards provided shall include an analysis of the frequency, duration, and impact of power failures experienced over the past 5 years on effluent quality and on the capability of the Discharger to comply with the terms and conditions of the Order. The adequacy of the safeguards is subject to the approval of the Central Valley Water Board.
  - iii. Should the treatment works not include safeguards against reduction, loss, or failure of electric power, or should the Central Valley Water Board not approve the existing safeguards, the Discharger shall, within 90 days of having been advised in writing by the Central Valley Water Board that the existing safeguards are inadequate, provide to the Central Valley Water Board and U.S. EPA a schedule of compliance for providing safeguards such that in the event of reduction, loss, or failure of electric power, the Discharger shall comply with the terms and conditions of this Order. The schedule of compliance shall, upon approval of the Central Valley Water Board, become a condition of this Order.
- j. The Discharger, upon written request of the Central Valley Water Board, shall file with the Board a technical report on its preventive (failsafe) and contingency (cleanup) plans for controlling accidental discharges, and for minimizing the effect of such events. This report may be combined with that required under the Central Valley Water Board Standard Provision contained in section VI.A.2.i of this Order.

The technical report shall:

- i. Identify the possible sources of spills, leaks, untreated waste by-pass, and contaminated drainage. Loading and storage areas, power

outage, waste treatment unit outage, and failure of process equipment, tanks and pipes should be considered.

- ii. Evaluate the effectiveness of present facilities and procedures and state when they became operational.
- iii. Predict the effectiveness of the proposed facilities and procedures and provide an implementation schedule containing interim and final dates when they will be constructed, implemented, or operational.

The Central Valley Water Board, after review of the technical report, may establish conditions which it deems necessary to control accidental discharges and to minimize the effects of such events. Such conditions shall be incorporated as part of this Order, upon notice to the Discharger.

- k. A publicly owned treatment works whose waste flow has been increasing, or is projected to increase, shall estimate when flows will reach hydraulic and treatment capacities of its treatment and disposal facilities. The projections shall be made in January, based on the last 3 years' average dry weather flows, peak wet weather flows and total annual flows, as appropriate. When any projection shows that capacity of any part of the facilities may be exceeded in 4 years, the Discharger shall notify the Central Valley Water Board by 31 January. A copy of the notification shall be sent to appropriate local elected officials, local permitting agencies and the press. Within 120 days of the notification, the Discharger shall submit a technical report showing how it will prevent flow volumes from exceeding capacity or how it will increase capacity to handle the larger flows. The Central Valley Water Board may extend the time for submitting the report.
- l. The Discharger shall submit technical reports as directed by the Executive Officer. All technical reports required herein that involve planning, investigation, evaluation, or design, or other work requiring interpretation and proper application of engineering or geologic sciences, shall be prepared by or under the direction of persons registered to practice in California pursuant to California Business and Professions Code, sections 6735, 7835, and 7835.1. To demonstrate compliance with Title 16, CCR, sections 415 and 3065, all technical reports must contain a statement of the qualifications of the responsible registered professional(s). As required by these laws, completed technical reports must bear the signature(s) and seal(s) of the registered professional(s) in a manner such that all work can be clearly attributed to the professional responsible for the work.
- m. The Central Valley Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13268, 13350, 13385, 13386, and 13387.
- n. In the event of any change in control or ownership of land or waste discharge facilities presently owned or controlled by the Discharger, the

Discharger shall notify the succeeding owner or operator of the existence of this Order by letter, a copy of which shall be immediately forwarded to the Central Valley Water Board.

- o. To assume operation under this Order, the succeeding owner or operator must apply in writing to the Executive Officer requesting transfer of the Order. The request must contain the requesting entity's full legal name, the state of incorporation if a corporation, address and telephone number of the persons responsible for contact with the Central Valley Water Board and a statement. The statement shall comply with the signatory and certification requirements in the federal Standard Provisions (Attachment D, section V.B) and state that the new owner or operator assumes full responsibility for compliance with this Order. Failure to submit the request shall be considered a discharge without requirements, a violation of the Water Code. Transfer shall be approved or disapproved in writing by the Executive Officer.
- p. Failure to comply with provisions or requirements of this Order, or violation of other applicable laws or regulations governing discharges from this facility, may subject the Discharger to administrative or civil liabilities, criminal penalties, and/or other enforcement remedies to ensure compliance. Additionally, certain violations may subject the Discharger to civil or criminal enforcement from appropriate local, state, or federal law enforcement entities.
- q. In the event the Discharger does not comply or will be unable to comply for any reason, with any prohibition, effluent limitation, or receiving water limitation of this Order, the Discharger shall notify the Central Valley Water Board by telephone (559) 445-5116 within 24 hours of having knowledge of such noncompliance, and shall confirm this notification in writing within five days, unless the Central Valley Water Board waives confirmation. The written notification shall state the nature, time, duration, and cause of noncompliance, and shall describe the measures being taken to remedy the current noncompliance and prevent recurrence including, where applicable, a schedule of implementation. Other noncompliance requires written notification as above at the time of the normal monitoring report.

**B. Monitoring and Reporting Program (MRP) Requirements**

The Discharger shall comply with the MRP, and future revisions thereto, in Attachment E.

**C. Special Provisions**

**1. Reopener Provisions**

- a. Conditions that necessitate a major modification of a permit are described in 40 CFR section 122.62, including, but not limited to:

- i. If new or amended applicable water quality standards are promulgated or approved pursuant to section 303 of the CWA, or amendments thereto, this permit may be reopened and modified in accordance with the new or amended standards.
  - ii. When new information, that was not available at the time of permit issuance, would have justified different permit conditions at the time of issuance.
- b. This Order may be reopened for modification, or revocation and reissuance, as a result of the detection of a reportable priority pollutant generated by special conditions included in this Order. These special conditions may be, but are not limited to, fish tissue sampling, whole effluent toxicity, monitoring requirements on internal waste stream(s), and monitoring for surrogate parameters. Additional requirements may be included in this Order as a result of the special condition monitoring data.
- c. **Mercury.** If mercury is found to be causing toxicity based on acute or chronic toxicity test results, or if a TMDL program is adopted, this Order shall be reopened, and the mass effluent limitation modified (higher or lower) or an effluent concentration limitation imposed. If the Central Valley Water Board determines that a mercury offset program is feasible for Dischargers subject to a NPDES permit, then this Order may be reopened to reevaluate the mercury mass loading limitation(s) and the need for a mercury offset program for the Discharger.
- d. **Whole Effluent Toxicity.** As a result of a Toxicity Reduction Evaluation (TRE), this Order may be reopened to include a chronic toxicity effluent limitation, a revised acute toxicity effluent limitation, and/or an effluent limitation for a specific toxicant identified in a TRE. Additionally, if the State Water Board revises the SIP's toxicity control provisions, this Order may be reopened to implement the new provisions.
- e. **Water Effects Ratios (WER) and Metal Translators.** A default WER of 1.0 has been used in this Order for calculating criteria for applicable inorganic constituents. In addition, default dissolved-to-total metal translators have been used to convert water quality objectives from dissolved to total recoverable when developing effluent limitations for copper. If the Discharger performs studies to determine site-specific WERs and/or site-specific dissolved-to-total metal translators, this Order may be reopened to modify the effluent limitations for the applicable inorganic constituents.
- f. **Indeno(1,2,3-cd)pyrene and Dibenzo(a,h,)anthracene Constituent Study.** If after review of the study results it is determined that the discharge has reasonable potential to cause or contribute to an exceedance of a water quality objective this Order may be reopened and effluent limitations added for the subject constituents.

- g. **Drinking Water Policy.** On 26 July 2013 the Central Valley Water Board adopted Resolution No. R5-2013-0098 amending the Basin Plan and establishing a Drinking Water Policy. The State Water Board approved the Drinking Water Policy on 3 December 2013. This Order may be reopened to incorporate monitoring of drinking water constituents to implement the Drinking Water Policy.
- h. **Ultraviolet (UV) Disinfection Operating Specifications.** The UV operating specifications in this Order are based on the UV guidelines developed by the National Water Research Institute and American Water Works Association Research Foundation titled, "Ultraviolet Disinfection Guidelines for Drinking Water and Water Reuse." If the Discharger conducts a site-specific UV engineering study that identifies site-specific UV operating specifications that will achieve the virus inactivation equivalent to Title 22 disinfected tertiary recycled water, this Order may be reopened to modify the UV operating specifications.
- i. **Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS).** On 31 May 2018, as part of the CV-SALTS initiative, the Central Valley Water Board approved Basin Plan Amendments to incorporate new strategies for addressing ongoing salt and nitrate accumulation in the Central Valley. If approved by the Office of Administrative Law and U.S. EPA, the Amendments would impose certain new requirements on salt and nitrate discharges. More information regarding these Amendments can be found on the [Central Valley Salinity Alternatives for Long-Term Sustainability \(CV-SALTS\) web page](https://www.waterboards.ca.gov/centralvalley/water_issues/salinity/) ([https://www.waterboards.ca.gov/centralvalley/water\\_issues/salinity/](https://www.waterboards.ca.gov/centralvalley/water_issues/salinity/)).

If the Amendments ultimately go into effect, this Order may be amended or modified to incorporate any newly-applicable requirements.

- j. **Ammonia Nitrogen Effluent Limitations.** The water quality-based effluent limitations for ammonia nitrogen in this Order have been developed based on the 1999 U.S. EPA National Ambient Water Quality Criteria for the protection of freshwater aquatic life for total ammonia without the allowance of a mixing zone/dilution credit. The Central Valley Clean Water Association is conducting a Collaborative Freshwater Mussel Study to develop revised ammonia water quality criteria for water bodies within the Central Valley Region. This Order may be reopened to modify the water quality-based effluent limitations for ammonia if revised ammonia criteria become available or if the Discharger provides justification for a mixing zone to allow the use of dilution credits for calculation of the effluent limitations.
- k. **Updated Title 22 Engineering Report.** The Discharger is currently authorized to send disinfected tertiary-treated wastewater to the Land Application Area (LAA) and the Wildlife Management Area (WMA).

Discharge specifications for the LAA include meeting “disinfected secondary-23 recycled water” requirements, as defined in article 1, chapter 3, title 22 of the California Code of Regulations (Title 22), section 60301.225. Discharge specifications for the WMA include meeting “disinfected secondary-2.2 recycled water” requirements, as defined in Title 22, section 60301.220. The Discharger has expressed intent to develop an updated Title 22 Engineering Report to justify less stringent recycled water treatment at the LAA and/or WMA. If the Discharger develops an updated Title 22 Engineering Report and the Division of Drinking Water approves the updated report, this Order may be reopened to modify the discharge specifications and monitoring requirements for the LAA and the WMA as appropriately justified in the updated report.

## 2. **Special Studies, Technical Reports and Additional Monitoring Requirements**

- a. **Toxicity Reduction Evaluation Requirements.** This Provision requires the Discharger to investigate the causes of, and identify corrective actions to reduce or eliminate, effluent toxicity. If the discharge exceeds the chronic toxicity thresholds defined in this Provision, the Discharger is required to initiate a Toxicity Reduction Evaluation (TRE) in accordance with an approved TRE Work Plan and take actions to mitigate the impact of the discharge and prevent recurrence of toxicity. A TRE is a site-specific study conducted in a stepwise process to identify the source(s) of toxicity and the effective control measures for effluent toxicity. TREs are designed to identify the causative agents and sources of whole effluent toxicity, evaluate the effectiveness of the toxicity control options, and confirm the reduction in effluent toxicity. Alternatively, under certain conditions as described in this provision below, the Discharger may participate in an approved Toxicity Evaluation Study (TES) in lieu of conducting a site-specific TRE.
  - i. **Numeric Toxicity Monitoring Trigger.** The numeric Toxicity Unit (TU<sub>c</sub>) monitoring trigger is 1 TU<sub>c</sub> (where TU<sub>c</sub> = 100/NOEC). The monitoring trigger is not an effluent limitation; it is the toxicity threshold above which the Discharger is required to initiate additional actions to evaluate effluent toxicity as specified in subsection ii, below.
  - ii. **Chronic Toxicity Monitoring Trigger Exceeded.** When a chronic whole effluent toxicity result during routine monitoring exceeds the chronic toxicity monitoring trigger, the Discharger shall proceed as follows:
    - (a) **Initial Toxicity Check.** If the result is less than or equal to 1.3 TU<sub>c</sub> (as 100/EC<sub>25</sub>) AND/OR the percent effect is less than 25 percent at 100 percent effluent, check for any operation or

- sample collection issues and return to routine chronic toxicity monitoring. Otherwise, proceed to step (b).
- (b) **Evaluate 6-week Median.** The Discharger may take two additional samples within 6 weeks of the initial routine sampling event exceeding the chronic toxicity monitoring trigger to evaluate compliance using a 6-week median. If the 6-week median is greater than 1.3 TUc (as 100/EC<sub>25</sub>) and the percent effect is greater than 25 percent at 100 percent effluent, proceed with subsection (c). Otherwise, the Discharger shall check for any operation or sample collection issues and return to routine chronic toxicity monitoring. See Compliance Determination Section VII.G for procedures for calculating the 6-week median.
- (c) **Toxicity Source Easily Identified.** If the source(s) of the toxicity is easily identified (e.g., temporary plant upset), the Discharger shall make necessary corrections to the facility and shall resume routine chronic toxicity monitoring; If the source of toxicity is not easily identified the Discharger shall conduct a site-specific TRE or participate in an approved TES as described in the following subsections.
- (d) **Toxicity Evaluation Study.** If the percent effect is  $\leq 50$  percent at 100 percent effluent, as the median of up to three consecutive chronic toxicity tests within a 6-week period, the Discharger may participate in an approved TES in lieu of a site-specific TRE. The TES may be conducted individually or as part of a coordinated group effort with other similar dischargers. If the Discharger chooses not to participate in an approved TES, a site-specific TRE shall be initiated in accordance with subsection (e)(1), below. Nevertheless, the Discharger may participate in an approved TES instead of a TRE if the Discharger has conducted a site-specific TRE within the past 12 months and has been unsuccessful in identifying the toxicant.
- (e) **Toxicity Reduction Evaluation.** If the percent effect is  $>50$  percent at 100 percent effluent, as the median of three consecutive chronic toxicity tests within a 6-week period, the Discharger shall initiate a site-specific TRE as follows:
- (1) **Within thirty (30) days** of exceeding the chronic toxicity monitoring trigger, the Discharger shall submit a TRE Action Plan to the Central Valley Water Board including, at minimum:



- Specific actions the Discharger will take to investigate and identify the cause(s) of toxicity, including a TRE WET monitoring schedule;
  - Specific actions the Discharger will take to mitigate the impact of the discharge and prevent the recurrence of toxicity; and
  - A schedule for these actions.
- b. **Constituent Study.** There are indications that the discharge may contain constituents that have a reasonable potential to cause or contribute to an exceedance of water quality objectives for indeno(1,2,3-cd)pyrene and dibenzo(a,h)anthracene. The Discharger shall comply with the time schedule in the Technical Reports Table (Table E-14) to conduct a study of these constituents' potential effect in surface waters.

### 3. **Best Management Practices and Pollution Prevention**

- a. **Salinity Evaluation and Minimization Plan.** The Discharger shall prepare a salinity evaluation and minimization plan to identify and address sources of salinity discharged from the Facility. The plan shall be completed and submitted to the Central Valley Water Board by the due date in the Technical Reports Table (Table E-14) of this Order.

The Discharger shall evaluate the effectiveness of the salinity evaluation and minimization plan and provide a summary with the next Report of Waste Discharge.

### 4. **Construction, Operation and Maintenance Specifications**

- a. **Filtration System Operating Specifications.**
- i. When coagulation is used, to ensure the filtration system is operating properly to provide adequate disinfection of the wastewater, the turbidity of the filter effluent measured at Monitoring Location FIL-002 shall not exceed:
    - (a) 2 NTU, as a 24-hour average,
    - (b) 5 NTU, more than 5 percent of the time within a 24-hour period; and
    - (c) 10 NTU, at any time.

- ii. When coagulation is not used, to ensure the filtration system is operating properly to provide adequate disinfection of the wastewater, the Discharger shall operate the system to ensure:
  - (a) The turbidity of the influent to the filtration unit as measured at FIL-001 shall not exceed 5 NTU for more than 15 minutes and never exceed 10 NTU; and
  - (b) The effluent turbidity measured at FIL-002 shall not exceed 2 NTU at any time.
- b. **Filtration Rate.** The maximum filtration rate shall not exceed 5 gallons per minute per square foot of surface area, as measured at Monitoring Location FIL-001.
- c. **Ultraviolet (UV) Disinfection System Operating Specifications.** The UV disinfection system must be operated in accordance with an operations and maintenance program that assures adequate disinfection, and shall meet the following minimum specifications to provide virus inactivation equivalent to Title 22 Disinfected Tertiary Recycled Water:
  - i. **UV Dose.** The minimum hourly average UV dose in the UV reactor shall be 118 millijoules per square centimeter (mJ/cm<sup>2</sup>).
  - ii. **UV Transmittance.** The minimum hourly average UV transmittance (at 254 nanometers) in the wastewater measured at UVS-001 shall not fall below 56 percent.
  - iii. The lamp sleeves and cleaning system components must be visually inspected per the manufacturer's operations manual for physical wear (scoring, solarization, seal leaks, cleaning fluid levels, etc.) and to check the efficacy of the cleaning system.
  - iv. The lamp sleeves must be cleaned periodically as necessary to meet the UV dose requirements.
  - v. Lamps must be replaced per the manufacturer's operations manual, or sooner, if there are indications the lamps are failing to provide adequate disinfection. Lamp age and lamp replacement records must be maintained.

## 5. Special Provisions for Publicly-Owned Treatment Works (POTWs)

### a. Pretreatment Requirements

- i. The Discharger shall be responsible and liable for the performance of all Control Authority pretreatment requirements contained in 40 C.F.R. Part 403, including any subsequent regulatory revisions to

40 C.F.R. Part 403. Where 40 C.F.R. Part 403 or subsequent revision places mandatory actions upon the Discharger as Control Authority but does not specify a timetable for completion of the actions, the Discharger shall complete the required actions within 6 months from the issuance date of this permit or the effective date of the 40 CFR Part 403 revisions, whichever comes later. For violations of pretreatment requirements, the Discharger shall be subject to enforcement actions, penalties, fines, and other remedies by U.S. EPA or other appropriate parties, as provided in the CWA. U.S. EPA may initiate enforcement action against a nondomestic user for noncompliance with applicable standards and requirements as provided in the CWA.

- ii. The Discharger shall enforce the requirements promulgated under sections 307(b), 307(c), 307(d), and 402(b) of the CWA with timely, appropriate and effective enforcement actions. The Discharger shall cause all nondomestic users subject to federal categorical standards to achieve compliance no later than the date specified in those requirements or, in the case of a new nondomestic user, upon commencement of the discharge.
- iii. The Discharger shall perform the pretreatment functions as required in 40 C.F.R. Part 403 including, but not limited to:
  - (a) Implement the necessary legal authorities as provided in 40 CFR Part 403.8(f)(1);
  - (b) Enforce the pretreatment requirements under 40 C.F.R. sections 403.5 and 403.6;
  - (c) Implement the programmatic functions as provided in 40 C.F.R. section 403.8(f)(2); and
  - (d) Provide the requisite funding and personnel to implement the pretreatment program as provided in 40 C.F.R. section 403.8(f)(3).
- iv. Discharger shall implement, as more completely set forth in 40 CFR 403.5, the necessary legal authorities, programs, and controls to ensure that the following incompatible wastes are not introduced to the treatment system, where incompatible wastes are:
  - (a) Wastes which create a fire or explosion hazard in the treatment works;
  - (b) Wastes which will cause corrosive structural damage to treatment works, but in no case wastes with a pH lower than

- 5.0, unless the works is specially designed to accommodate such wastes;
- (c) Solid or viscous wastes in amounts which cause obstruction to flow in sewers, or which cause other interference with proper operation or treatment works;
  - (d) Any waste, including oxygen demanding pollutants (BOD, etc.), released in such volume or strength as to cause inhibition or disruption in the treatment works, and subsequent treatment process upset and loss of treatment efficiency;
  - (e) Heat in amounts that inhibit or disrupt biological activity in the treatment works, or that raise influent temperatures above 40°C (104°F), unless the Central Valley Water Board approves alternate temperature limits;
  - (f) Petroleum oil, non-biodegradable cutting oil, or products of mineral oil origin in amounts that will cause interference or pass through;
  - (g) Pollutants which result in the presence of toxic gases, vapors, or fumes within the treatment works in a quantity that may cause acute worker health and safety problems; and:
  - (h) Any trucked or hauled pollutants, except at points predesignated by the Discharger.
- v. The Discharger shall implement, as more completely set forth in 40 CFR 403.5, the legal authorities, programs, and controls necessary to ensure that indirect discharges do not introduce pollutants into the sewerage system that, either alone or in conjunction with a discharge or discharges from other sources:
- (a) Flow through the system to the receiving water in quantities or concentrations that cause a violation of this Order, or:
  - (b) Inhibit or disrupt treatment processes, treatment system operations, or sludge processes, use, or disposal and either cause a violation of this Order or prevent sludge use or disposal in accordance with this Order.
- vi. **Pretreatment Reporting Requirements.** Pretreatment reporting requirements are included in the Monitoring and Reporting Program, section X.D.5 of Attachment E.
- b. **Sludge/Biosolids Treatment or Discharge Specifications.** Sludge in this document means the solid, semisolid, and liquid residues removed

during primary, secondary, or advanced wastewater treatment processes. Solid waste refers to grit and screening material generated during preliminary treatment. Residual sludge means sludge that will not be subject to further treatment at the wastewater treatment plant. Biosolids refer to sludge that has been treated and tested and shown to be capable of being beneficially and legally used pursuant to federal and state regulations as a soil amendment for agricultural, silvicultural, horticultural, and land reclamation activities as specified under 40 C.F.R. Part 503.

- i. Collected screenings, residual sludge, biosolids, and other solids removed from liquid wastes shall be disposed of in a manner approved by the Executive Officer, and consistent with Consolidated Regulations for Treatment, Storage, Processing, or Disposal of Solid Waste, as set forth in Title 27, CCR, division 2, subdivision 1, section 20005, et seq. Removal for further treatment, storage, disposal, or reuse at sites (e.g., landfill, composting sites, soil amendment sites) that are operated in accordance with valid waste discharge requirements issued by a Regional Water Board will satisfy these specifications.

Sludge and solid waste shall be removed from screens, sumps, ponds, clarifiers, etc. as needed to ensure optimal plant performance.

The treatment of sludge generated at the Facility shall be confined to the Facility property and conducted in a manner that precludes infiltration of waste constituents into soils in a mass or concentration that will violate groundwater limitations in section V.B. of this Order. In addition, the storage of residual sludge, solid waste, and biosolids on Facility property shall be temporary and controlled, and contained in a manner that minimizes leachate formation and precludes infiltration of waste constituents into soils in a mass or concentration that will violate groundwater limitations included in section V.B. of this Order.

- ii. The use, disposal, storage, and transportation of biosolids shall comply with existing federal and state laws and regulations, including permitting requirements and technical standards included in 40 C.F.R. Part 503. If the State Water Board and the Central Valley Water Board are given the authority to implement regulations contained in 40 C.F.R. Part 503, this Order may be reopened to incorporate appropriate time schedules and technical standards. The Discharger must comply with the standards and time schedules

- contained in 40 C.F.R. Part 503 whether or not they have been incorporated into this Order.
- iii. The Discharger shall comply with section IX.A. Biosolids of the Monitoring and Reporting Program, Attachment E.
  - iv. The onsite sludge/biosolids treatment, processing, storage, and application for the Facility is described in the Fact Sheet (Attachment F, section II.A). Any proposed change in the onsite treatment, processing, storage, or application of sludge/biosolids shall be reported to the Executive Officer at least **90 days** in advance of the change and shall not be implemented until written approval by the Executive Officer.
- c. Limited portions of the wastewater collection system may be outside the service area of the Discharger. In order to assure compliance with the Discharge Prohibitions and to assure protection of the entire collection system and treatment works from industrial discharges, it is necessary that the Discharger control discharges into the system. To control discharges into the entire collection system, the Discharger shall establish interagency agreements with the collection system owners. The interagency agreements shall contain, at a minimum, requirements for implementation of an industrial pretreatment program that meets the minimum requirements of this permit. The Discharger shall comply with the time schedule in the Technical Reports Table.
- d. **Resource Recovery from Anaerobically Digestible Material.** If the Discharger will receive hauled-in anaerobically digestible material for injection into an anaerobic digester, the Discharger shall notify the Central Valley Water Board and develop and implement Standard Operating Procedures for this activity. The Standard Operating Procedures shall be developed prior to receiving hauled-in anaerobically digestible material. The Standard Operating Procedures shall address material handling, including unloading, screening, or other processing prior to anaerobic digestion; transportation; spill prevention; and spill response. In addition, the Standard Operating Procedures shall address avoidance of the introduction of materials that could cause interference, pass-through, or upset of the treatment processes; avoidance of prohibited material; vector control; odor control; operation and maintenance; and the disposition of any solid waste segregated from introduction to the digester. The Discharger shall train its staff on the Standard Operating Procedures and shall maintain records for a minimum of five years for each load received, describing the hauler, waste type, and quantity received. In addition, the Discharger shall maintain records for a minimum of five years for the disposition, location, and quantity of cumulative pre-digestion-segregated solid waste hauled off-site.

## 6. Other Special Provisions

- a. **Increase in Permitted Flow Rate.** For authorization to discharge equivalent tertiary effluent in excess of 12.0 mgd (but no more than 20 mgd), the Discharger must complete the following:
  - i. Submit certification from a California-registered civil engineer with experience in the design and operation of wastewater treatment facilities that the Facility is capable of meeting discharge limitations and has adequate capacity to treat and dispose of these flows in compliance with this Order;
  - ii. Provide evidence demonstrating that the California Environmental Quality Act requirements have been satisfied; and
  - iii. Obtain the written concurrence from the Executive Officer.
- b. **Title 22, or Equivalent, Disinfection Requirements.** Wastewater shall be oxidized, coagulated, filtered, and adequately disinfected pursuant to the State Water Board, Division of Drinking Water (DDW) reclamation criteria, CCR, Title 22, division 4, chapter 3, (Title 22), or equivalent for discharge to Hartley Slough.
- c. Except as expressly identified and authorized in this Order, the Discharger shall not use surface water or groundwater as dilution to achieve compliance with Effluent Limitations or Discharge Specifications in this Order.
- d. Physical facilities shall be designed and constructed according to accepted engineering practice and shall be capable of full and consistent compliance with this Order when properly operated and maintained. Proper operation and maintenance shall be described in an operation and maintenance ("O&M") manual prepared by the design engineer. The O&M manual shall be reviewed at least every time a significant change, alteration, or expansion is made to the Facility. The Discharger shall certify in every annual report whether the O&M manual is complete and reflective of the Facility and whether operation, maintenance, and staffing for the year being reported was as prescribed in the O&M manual.

## 7. Compliance Schedules – Not Applicable

## VII. COMPLIANCE DETERMINATION

### A. BOD<sub>5</sub> and TSS Effluent Limitations (Sections IV.A.1, IV.B.1, and IV.C.1).

Compliance with the final effluent limitations for BOD<sub>5</sub> and TSS required in Waste Discharge Requirements sections IV.A.1.a, IV.B.1.a, and IV.C.1.a shall be ascertained by 24-hour composite samples. Compliance with effluent limitations required in Waste Discharge Requirements sections IV.A.1.c, IV.B.1.c, and IV.C.1.c

for percent removal shall be calculated using the arithmetic mean of BOD<sub>5</sub> and TSS in effluent samples collected over a monthly period as a percentage of the arithmetic mean of the values for influent samples collected at approximately the same times during the same period.

- B. Average Dry Weather Flow Effluent Limitations (Section III.E).** The average dry weather discharge flow represents the daily average flow when groundwater is at or near normal and runoff is not occurring. Compliance with the average dry weather flow discharge prohibition will be determined annually based on the average daily flow over three consecutive dry weather months (e.g., July, August, and September).
- C. Total Coliform Organisms Effluent Limitations (Sections IV.A.1.e, IV.B.1.e, and IV.C.1.d).** For each day that an effluent sample is collected and analyzed for total coliform organisms, the 7-day median shall be determined by calculating the median concentration of total coliform bacteria in the effluent utilizing the bacteriological results of the last 7 days. For example, if a sample is collected on a Wednesday, the result from that sampling event and all results from the previous 6 days (i.e., Tuesday, Monday, Sunday, Saturday, Friday, and Thursday) are used to calculate the 7-day median. If the 7-day median of total coliform organisms exceeds a most probable number (MPN) of 2.2 (for Discharge Points 002 and 003) or 23 (for Discharge Point 004) per 100 milliliters, the Discharger will be considered out of compliance.
- D. Instantaneous Minimum and Maximum Effluent Limitation for pH (Sections IV.A.1.b, IV.B.1.b, and IV.C.1.b).** The Discharger shall use U.S. EPA standard analytical techniques for analyzing pH. If the analytical result of a single effluent sample is detected for pH and the result is less than 6.5 or greater 8.5, a violation will be flagged and the discharger will be considered out of compliance for that single sample.
- E. Total Recoverable Copper Effluent Limitations.** Compliance with effluent limitations for copper shall be determined in accordance with section 2.4.5 of the SIP, as follows:
1. Dischargers shall be deemed out of compliance with an effluent limitation, if the concentration of the copper in the monitoring sample is greater than the effluent limitation and greater than or equal to the reporting level (RL).
  2. Dischargers shall be required to conduct a Pollutant Minimization Program (PMP) in accordance with section 2.4.5.1 of the SIP when there is evidence that the priority pollutant is present in the effluent above an effluent limitation and either:
    - a. sample result is reported as detected, but not quantified (DNQ) and the effluent limitation is less than the RL; or



- b. sample result is reported as non-detect (ND) and the effluent limitation is less than the method detection limit (MDL).
3. When determining compliance with an average monthly effluent limitation (AMEL) and more than one sample result is available in a month, the discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of DNQ or ND. In those cases, the discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
  - a. The data set shall be ranked from low to high, reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
  - b. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.
4. If a sample result, or the arithmetic mean or median of multiple sample results, is below the RL, and there is evidence that the priority pollutant is present in the effluent above an effluent limitation and the discharger conducts a PMP (as described in section 2.4.5.1), the discharger shall **not** be deemed out of compliance.

**F. Dissolved Oxygen Receiving Water Limitation (Section V.A.5.a-c).** The Facility provides a high level of treatment including tertiary filtration and nitrification, which results in minimal dissolved oxygen impacts in the receiving water. Weekly receiving water monitoring is required in the Monitoring and Reporting Program (Attachment E) and is sufficient to evaluate the impacts of the discharge and compliance with this Order. Weekly receiving water monitoring data, measured at monitoring locations R-002U1 and R-002D1, will be used to determine compliance with part “c” of the dissolved oxygen receiving water limitation to ensure the discharge does not cause the dissolved oxygen concentrations in Hartley Slough to be reduced below 7.0 mg/L at any time. However, should more frequent dissolved oxygen and temperature receiving water monitoring be conducted, Central Valley Water Board staff may evaluate compliance with parts “a” and “b”.

**G. Chronic Whole Effluent Toxicity Effluent Trigger (Section VI.C.2.a.i).** To evaluate compliance with the chronic whole effluent toxicity effluent trigger, the median chronic toxicity units (TUc) shall be the median of up to three consecutive chronic toxicity bioassays during a six- week period. This includes a routine chronic toxicity monitoring event and two subsequent optional compliance monitoring events. If additional compliance monitoring events are not conducted, the median is equal to the result for routine chronic toxicity monitoring event. If only one additional

compliance monitoring event is conducted, the median will be established as the arithmetic mean of the routine monitoring event and compliance monitoring event.

Where the median chronic toxicity units exceed 1 TUc (as 100/NOEC) for any end point, the Discharger will be deemed out of compliance with the chronic toxicity effluent trigger if the median chronic toxicity units for any endpoint also exceed a reporting level of 1.3 TUc (as 100/EC25) AND the percent effect at 100% effluent exceeds 25 percent. The percent effect used to evaluate compliance with the chronic toxicity effluent or trigger shall be based on the chronic toxicity bioassay result(s) from the sample(s) used to establish the median TUc result. If the median TUc is based on two equal chronic toxicity bioassay results, the percent effect of the sample with the greatest percent effect shall be used to evaluate compliance with the chronic toxicity effluent trigger.

- H. Electrical Conductivity (Sections IV.A.1.f, IV.B.1.f, and IV.C.1.e).** Compliance with electrical conductivity effluent limitations shall be determined annually at monitoring location M-001. If the calendar year average exceeds 760  $\mu\text{mhos/cm}$ , the Discharger shall be deemed out of compliance.

## ATTACHMENT A – DEFINITIONS

### 1Q10

The lowest one-day flow with an average reoccurrence frequency of once in ten years.

### 7Q10

The lowest average seven consecutive day flow with an average reoccurrence frequency of once in ten years

### Arithmetic Mean ( $\mu$ )

Also called the average, is the sum of measured values divided by the number of samples. For ambient water concentrations, the arithmetic mean is calculated as follows:

$$\text{Arithmetic mean} = \mu = \Sigma x / n$$

where:  $\Sigma x$  is the sum of the measured ambient water concentrations, and  $n$  is the number of samples.

### Average Monthly Effluent Limitation (AMEL)

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

### Average Weekly Effluent Limitation (AWEL)

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

### Bioaccumulative

Those substances taken up by an organism from its surrounding medium through gill membranes, epithelial tissue, or from food and subsequently concentrated and retained in the body of the organism.

### Carcinogenic

Pollutants are substances that are known to cause cancer in living organisms.

### Coefficient of Variation (CV)

CV is a measure of the data variability and is calculated as the estimated standard deviation divided by the arithmetic mean of the observed values.

### Daily Discharge

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in the permit), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

**Detected, but Not Quantified (DNQ)**

DNQ are those sample results less than the RL, but greater than or equal to the laboratory's MDL. Sample results reported as DNQ are estimated concentrations.

**Dilution Credit**

Dilution Credit is the amount of dilution granted to a discharge in the calculation of a water quality-based effluent limitation, based on the allowance of a specified mixing zone. It is calculated from the dilution ratio or determined through conducting a mixing zone study or modeling of the discharge and receiving water.

**Effect Concentration (EC)**

A point estimate of the toxicant concentration that would cause an observable adverse effect (e.g. death, immobilization, or serious incapacitation) in a given percent of the test organisms, calculated from a continuous model (e.g. Probit Model). EC<sub>25</sub> is a point estimate of the toxicant concentration that would cause an observable adverse effect in 25 percent of the test organisms.

**Effluent Concentration Allowance (ECA)**

ECA is a value derived from the water quality criterion/objective, dilution credit, and ambient background concentration that is used, in conjunction with the coefficient of variation for the effluent monitoring data, to calculate a long-term average (LTA) discharge concentration. The ECA has the same meaning as waste load allocation (WLA) as used in U.S. EPA guidance (Technical Support Document For Water Quality-based Toxics Control, March 1991, second printing, EPA/505/2-90-001).

**Enclosed Bays**

Enclosed Bays means indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between the headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. Enclosed bays include, but are not limited to, Humboldt Bay, Bodega Harbor, Tomales Bay, Drake's Estero, San Francisco Bay, Morro Bay, Los Angeles-Long Beach Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay. Enclosed bays do not include inland surface waters or ocean waters.

**Endpoint**

An effect that is measured in a toxicity study. Endpoints in toxicity tests may include, but are not limited to survival, reproduction, and growth.

### **Estimated Chemical Concentration**

The estimated chemical concentration that results from the confirmed detection of the substance by the analytical method below the ML value.

### **Estuaries**

Estuaries means waters, including coastal lagoons, located at the mouths of streams that serve as areas of mixing for fresh and ocean waters. Coastal lagoons and mouths of streams that are temporarily separated from the ocean by sandbars shall be considered estuaries. Estuarine waters shall be considered to extend from a bay or the open ocean to a point upstream where there is no significant mixing of fresh water and seawater. Estuarine waters included, but are not limited to, the Sacramento-San Joaquin Delta, as defined in Water Code section 12220, Suisun Bay, Carquinez Strait downstream to the Carquinez Bridge, and appropriate areas of the Smith, Mad, Eel, Noyo, Russian, Klamath, San Diego, and Otay rivers. Estuaries do not include inland surface waters or ocean waters.

### **Inhibition Concentration**

Inhibition Concentration (IC) is a point estimate of the toxicant concentration that would cause a given percent reduction in a non-lethal biological measurement (e.g., reproduction or growth), calculated from a continuous model (i.e., Interpolation Method). IC25 is a point estimate of the toxic concentration that would cause a 25-percent reduction in a non-lethal biological measurement.

### **Inland Surface Waters**

All surface waters of the state that do not include the ocean, enclosed bays, or estuaries.

### **Instantaneous Maximum Effluent Limitation**

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

### **Instantaneous Minimum Effluent Limitation**

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

### **Maximum Daily Effluent Limitation (MDEL)**

The highest allowable daily discharge of a pollutant, over a calendar day (or 24-hour period). For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the arithmetic mean measurement of the pollutant over the day.

### **Median**

The middle measurement in a set of data. The median of a set of data is found by first arranging the measurements in order of magnitude (either increasing or decreasing order). If the number of measurements ( $n$ ) is odd, then the median =  $X_{(n+1)/2}$ . If  $n$  is even, then the median =  $(X_{n/2} + X_{(n/2)+1})/2$  (i.e., the midpoint between the  $n/2$  and  $n/2+1$ ).

**Method Detection Limit (MDL)**

MDL is the minimum measured concentration of a substance that can be reported with 99 percent confidence that the measured concentration is distinguishable from method blank results, as defined in in 40 C.F.R. Part 136, Attachment B.

**Minimum Level (ML)**

ML is the concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

**Mixing Zone**

Mixing Zone is a limited volume of receiving water that is allocated for mixing with a wastewater discharge where water quality criteria can be exceeded without causing adverse effects to the overall water body.

**No-Observed-Effect-Concentration (NOEC)**

The highest concentration of toxicant to which organisms are exposed in a full life-cycle or partial life-cycle (short-term) test, that causes no observable adverse effects on the test organisms (i.e., the highest concentration of toxicant in which the values for the observed responses are not statistically significantly different from the controls).

**Not Detected (ND)**

Sample results which are less than the laboratory's MDL.

**Ocean Waters**

The territorial marine waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. Discharges to ocean waters are regulated in accordance with the State Water Board's California Ocean Plan.

**Percent Effect**

The percent effect at the instream waste concentration (IWC) shall be calculated using untransformed data and the following equation:

**Persistent Pollutants**

Persistent pollutants are substances for which degradation or decomposition in the environment is nonexistent or very slow.

**Pollutant Minimization Program (PMP)**

PMP means waste minimization and pollution prevention actions that include, but are not limited to, product substitution, waste stream recycling, alternative waste management methods, and education of the public and businesses. The goal of the PMP shall be to reduce all potential sources of a priority pollutant(s) through pollutant minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the water quality-based effluent limitation. Pollution prevention measures may be particularly appropriate for persistent bioaccumulative priority pollutants where there is evidence that beneficial uses are being impacted. The Central Valley Water Board may

consider cost effectiveness when establishing the requirements of a PMP. The completion and implementation of a Pollution Prevention Plan, if required pursuant to Water Code section 13263.3(d), shall be considered to fulfill the PMP requirements.

### **Pollution Prevention**

Pollution Prevention means any action that causes a net reduction in the use or generation of a hazardous substance or other pollutant that is discharged into water and includes, but is not limited to, input change, operational improvement, production process change, and product reformulation (as defined in Water Code section 13263.3). Pollution prevention does not include actions that merely shift a pollutant in wastewater from one environmental medium to another environmental medium, unless clear environmental benefits of such an approach are identified to the satisfaction of the State Water Resources Control Board (State Water Board) or Central Valley Water Board.

### **Satellite Collection System**

The portion, if any, of a sanitary sewer system owned or operated by a different public agency than the agency that owns and operates the wastewater treatment facility that a sanitary sewer system is tributary to.

### **Source of Drinking Water**

Any water designated as municipal or domestic supply (MUN) in a Central Valley Water Board Basin Plan.

### **Standard Deviation ( $\sigma$ )**

Standard Deviation is a measure of variability that is calculated as follows:

$$\sigma = (\sum [(x - \mu)^2] / (n - 1))^{0.5}$$

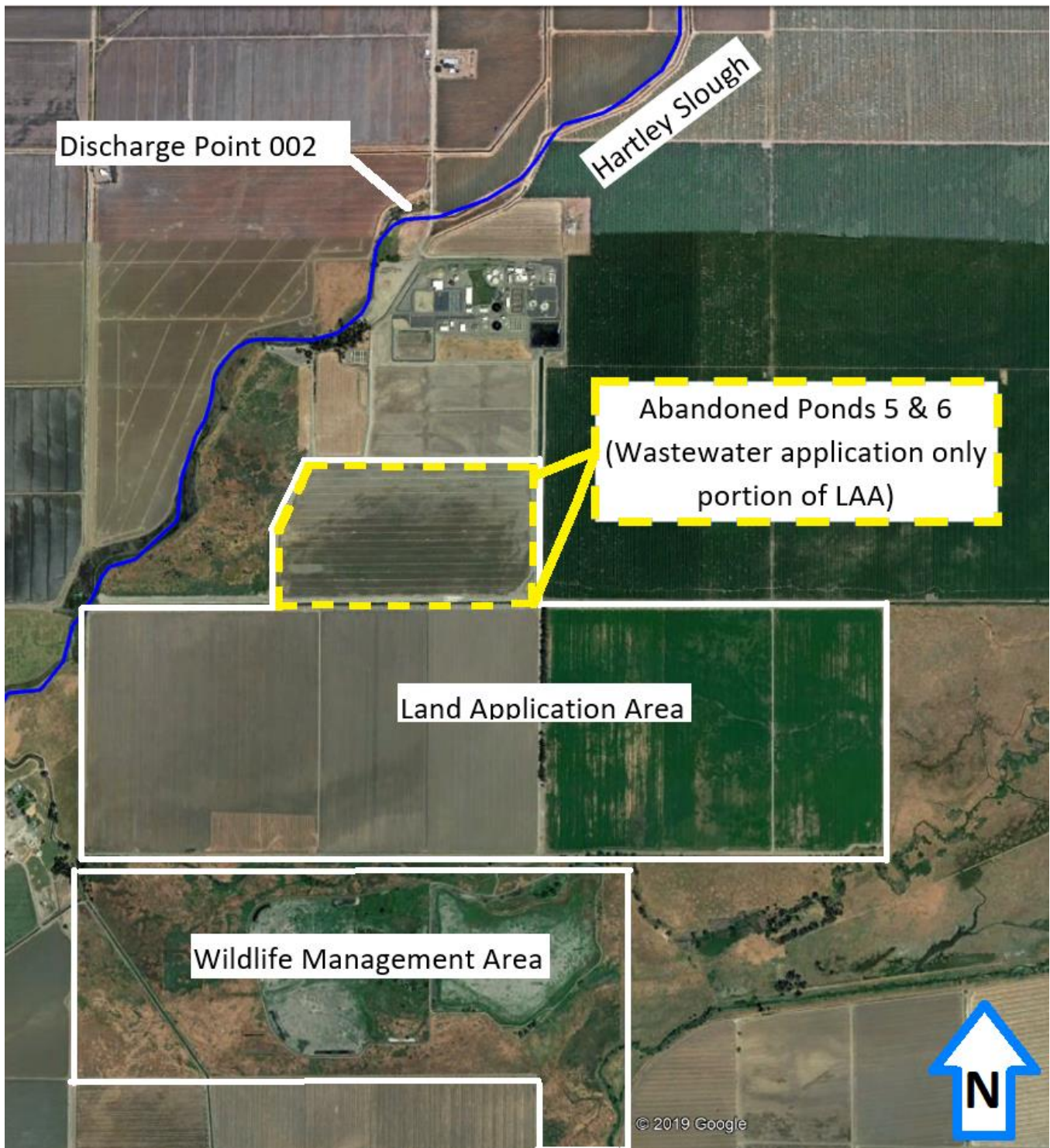
where:

- x is the observed value;
- $\mu$  is the arithmetic mean of the observed values; and
- n is the number of samples.

### **Toxicity Reduction Evaluation (TRE)**

TRE is a study conducted in a stepwise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.)

**ATTACHMENT B – MAP**









## ATTACHMENT D – STANDARD PROVISIONS

### I. STANDARD PROVISIONS – PERMIT COMPLIANCE

#### A. Duty to Comply:

1. The Discharger must comply with all of the terms, requirements, and conditions of this Order. Any noncompliance constitutes a violation of the Clean Water Act (CWA) and the California Water Code and is grounds for enforcement action; permit termination, revocation and reissuance, or modification; denial of a permit renewal application; or a combination thereof. (40 C.F.R. section 122.41(a); Wat. Code, sections 13261, 13263, 13265, 13268, 13000, 13001, 13304, 13350, 13385.)
2. The Discharger shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. (40 C.F.R. section 122.41(a)(1).)

#### B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this Order. (40 C.F.R. section 122.41(c).)

#### C. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. (40 C.F.R. section 122.41(d).)

#### D. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes having adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Discharger only when necessary to achieve compliance with the conditions of this Order. (40 C.F.R. section 122.41(e).)

#### E. Property Rights

1. This Order does not convey any property rights of any sort or any exclusive privileges. (40 C.F.R. section 122.41(g).)

2. The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations. (40 C.F.R. section 122.5(c).)

**F. Inspection and Entry**

The Discharger shall allow the Central Valley Water Board, State Water Board, U.S. EPA, and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to (33 U.S.C. section 1318(a)(4)(B); 40 C.F.R. section 122.41(i); Wat. Code, section 13267, 13383):

1. Enter upon the Discharger's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order (33 U.S.C section 1318(a)(4)(B)(ii); 40 C.F.R. section 122.41(i)(1); Wat. Code, sections 13267, 13383);
2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order (33 U.S.C. section 1318(a)(4)(B)(ii); 40 C.F.R. section 122.41(i)(2); Wat. Code, sections 13267, 13383);
3. Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order (33 U.S.C section 1318(a)(4)(B)(ii); 40 C.F.R. section 122.41(i)(3); Wat. Code, section 13267, 13383); and
4. Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location. (33 U.S.C section 1318(a)(4)(B); 40 C.F.R. section 122.41(i)(4); Wat. Code, sections 13267, 13383.)

**G. Bypass**

1. Definitions
  - a. "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility. (40 C.F.R. section 122.41(m)(1)(i).)
  - b. "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production. (40 C.F.R. section 122.41(m)(1)(ii).)
2. Bypass not exceeding limitations. The Discharger may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not

subject to the provisions listed in Standard Provisions – Permit Compliance I.G.3, I.G.4, and I.G.5 below. (40 C.F.R. section 122.41(m)(2).)

3. Prohibition of bypass. Bypass is prohibited, and the Central Valley Water Board may take enforcement action against a Discharger for bypass, unless (40 C.F.R. section 122.41(m)(4)(i)):
  - a. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage (40 C.F.R. section 122.41(m)(4)(i)(A));
  - b. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance (40 C.F.R. section 122.41(m)(4)(i)(B)); and
  - c. The Discharger submitted notice to the Central Valley Water Board as required under Standard Provisions – Permit Compliance I.G.5 below. (40 C.F.R. section 122.41(m)(4)(i)(C).)
4. The Central Valley Water Board may approve an anticipated bypass, after considering its adverse effects, if the Central Valley Water Board determines that it will meet the three conditions listed in Standard Provisions – Permit Compliance I.G.3 above. (40 C.F.R. section 122.41(m)(4)(ii).)
5. Notice
  - a. Anticipated bypass. If the Discharger knows in advance of the need for a bypass, it shall submit prior notice if possible, at least 10 days before the date of the bypass. The notice shall be sent to the Central Valley Water Board. As of 21 December 2020, all notices shall be submitted electronically to the initial recipient (State Water Board), defined in Standard Provisions – Reporting V.J below. Notices shall comply with 40 C.F.R. Part 3, section 122.22, and 40 C.F.R. Part 127. (40 C.F.R. section 122.41(m)(3)(i).)
  - b. Unanticipated bypass. The Discharger shall submit a notice of an unanticipated bypass as required in Standard Provisions - Reporting V.E below (24-hour notice). The notice shall be sent to the Central Valley Water Board. As of 21 December 2020, all notices shall be submitted electronically to the initial recipient (State Water Board), defined in Standard Provisions – Reporting V.J below. Notices shall comply with 40 C.F.R. Part 3, section 122.22, and 40 C.F.R. Part 127. (40 C.F.R. section 122.41(m)(3)(ii).)

## H. Upset

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the Discharger. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. (40 C.F.R. section 122.41(n)(1).)

1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology-based permit effluent limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review. (40 C.F.R. section 122.41(n)(2).)
2. Conditions necessary for a demonstration of upset. A Discharger who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that (40 C.F.R. section 122.41(n)(3)):
  - a. An upset occurred and that the Discharger can identify the cause(s) of the upset (40 C.F.R. section 122.41(n)(3)(i));
  - b. The permitted facility was, at the time, being properly operated (40 C.F.R. section 122.41(n)(3)(ii));
  - c. The Discharger submitted notice of the upset as required in Standard Provisions – Reporting V.E.2.b below (24-hour notice) (40 C.F.R. section 122.41(n)(3)(iii)); and
  - d. The Discharger complied with any remedial measures required under Standard Provisions – Permit Compliance I.C above. (40 C.F.R. section 122.41(n)(3)(iv).)
3. Burden of proof. In any enforcement proceeding, the Discharger seeking to establish the occurrence of an upset has the burden of proof. (40 C.F.R. section 122.41(n)(4).)

## II. STANDARD PROVISIONS – PERMIT ACTION

### A. General

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition. (40 C.F.R. section 122.41(f).)

**B. Duty to Reapply**

If the Discharger wishes to continue an activity regulated by this Order after the expiration date of this Order, the Discharger must apply for and obtain a new permit. (40 C.F.R. section 122.41(b).)

**C. Transfers**

This Order is not transferable to any person except after notice to the Central Valley Water Board. The Central Valley Water Board may require modification or revocation and reissuance of the Order to change the name of the Discharger and incorporate such other requirements as may be necessary under the CWA and the Water Code. (40 C.F.R. section 122.41(l)(3); 122.61.)

**III. STANDARD PROVISIONS – MONITORING**

- A.** Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. (40 C.F.R. section 122.41(j)(1).)
- B.** Monitoring must be conducted according to test procedures approved under 40 C.F.R. Part 136 for the analyses of pollutants unless another method is required under 40 C.F.R. subchapters N or O. Monitoring must be conducted according to sufficiently sensitive test methods approved under 40 C.F.R. Part 136 for the analysis of pollutants or pollutant parameters or as required under 40 C.F.R. chapter 1, subchapter N or O. For the purposes of this paragraph, a method is sufficiently sensitive when the method has the lowest ML of the analytical methods approved under 40 C.F.R. Part 136 or required under 40 C.F.R. chapter 1, subchapter N or O for the measured pollutant or pollutant parameter, or when:
1. The method minimum level (ML) is at or below the level of the most stringent effluent limitation established in the permit for the measured pollutant or pollutant parameter, and:
    - a. The method ML is at or below the level of the most stringent applicable water quality criterion for the measured pollutant or pollutant parameter, or;
    - b. The method ML is above the applicable water quality criterion but the amount of the pollutant or pollutant parameter in the facility's discharge is high enough that the method detects and quantifies the level of the pollutant or pollutant parameter in the discharge;

In the case of pollutants or pollutant parameters for which there are no approved methods under 40 C.F.R. Part 136 or otherwise required under 40 C.F.R. chapter 1, subchapters N or O, monitoring must be conducted according to a test procedure specified in this Order for such pollutants or pollutant parameters. (40 C.F.R. sections 122.21(e)(3), 122.41(j)(4); 122.44(i)(1)(iv).)

#### **IV. STANDARD PROVISIONS – RECORDS**

- A.** Except for records of monitoring information required by this Order related to the Discharger's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by 40 C.F.R. part 503), the Discharger shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Central Valley Water Board Executive Officer at any time. (40 C.F.R. section 122.41(j)(2).)
- B.** Records of monitoring information shall include:
1. The date, exact place, and time of sampling or measurements (40 C.F.R. section 122.41(j)(3)(i));
  2. The individual(s) who performed the sampling or measurements (40 C.F.R. section 122.41(j)(3)(ii));
  3. The date(s) analyses were performed (40 C.F.R. section 122.41(j)(3)(iii));
  4. The individual(s) who performed the analyses (40 C.F.R. section 122.41(j)(3)(iv));
  5. The analytical techniques or methods used (40 C.F.R. section 122.41(j)(3)(v)); and
  6. The results of such analyses. (40 C.F.R. section 122.41(j)(3)(vi).)
- C.** Claims of confidentiality for the following information will be denied (40 C.F.R. section 122.7(b)):
1. The name and address of any permit applicant or Discharger (40 C.F.R. section 122.7(b)(1)); and
  2. Permit applications and attachments, permits and effluent data. (40 C.F.R. section 122.7(b)(2).)

#### **V. STANDARD PROVISIONS – REPORTING**

##### **A. Duty to Provide Information**

The Discharger shall furnish to the Central Valley Water Board, State Water Board, or U.S. EPA within a reasonable time, any information which the Central Valley Water Board, State Water Board, or U.S. EPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Discharger shall also



furnish to the Central Valley Water Board, State Water Board, or U.S. EPA copies of records required to be kept by this Order. (40 C.F.R. section 122.41(h); Wat. Code, sections 13267, 13383.)

**B. Signatory and Certification Requirements**

1. All applications, reports, or information submitted to the Central Valley Water Board, State Water Board, and/or U.S. EPA shall be signed and certified in accordance with Standard Provisions – Reporting V.B.2, V.B.3, V.B.4, V.B.5, and V.B.6 below. (40 C.F.R. section 122.41(k).)
2. All permit applications shall be signed by either a principal executive officer or ranking elected official. For purposes of this provision, a principal executive officer of a federal agency includes: (i) the chief executive officer of the agency, or (ii) a senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., Regional Administrators of U.S. EPA). (40 C.F.R. section 122.22(a)(3).)
3. All reports required by this Order and other information requested by the Central Valley Water Board, State Water Board, or U.S. EPA shall be signed by a person described in Standard Provisions – Reporting V.B.2 above, or by a duly authorized representative of that person. A person is a duly authorized representative only if:
  - a. The authorization is made in writing by a person described in Standard Provisions – Reporting V.B.2 above (40 C.F.R. section 122.22(b)(1));
  - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) (40 C.F.R. section 122.22(b)(2)); and
  - c. The written authorization is submitted to the Central Valley Water Board and State Water Board. (40 C.F.R. section 122.22(b)(3).)
4. If an authorization under Standard Provisions – Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions – Reporting V.B.3 above must be submitted to the Central Valley Water Board and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative. (40 C.F.R. section 122.22(c).)

5. Any person signing a document under Standard Provisions – Reporting V.B.2 or V.B.3 above shall make the following certification:  
  
“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.” (40 C.F.R. section 122.22(d).)
6. Any person providing the electronic signature for such documents described in Standard Provision – V.B.1, V.B.2, or V.B.3 that are submitted electronically shall meet all relevant requirements of Standard Provisions – Reporting V.B, and shall ensure that all of the relevant requirements of 40 C.F.R. part 3 (Cross-Media Electronic Reporting) and 40 C.F.R. part 127 (NPDES Electronic Reporting Requirements) are met for that submission. (40 C.F.R section 122.22(e).)

### **C. Monitoring Reports**

1. Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order. (40 C.F.R. section 122.41(l)(4).)
2. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the Central Valley Water Board or State Water Board for reporting the results of monitoring, sludge use, or disposal practices. As of 21 December 2016, all reports and forms must be submitted electronically to the initial recipient, defined in Standard Provisions – Reporting V.J, and comply with 40 C.F.R. part 3, section 122.22, and 40 C.F.R. part 127. (40 C.F.R. section 122.41(l)(4)(i).)
3. If the Discharger monitors any pollutant more frequently than required by this Order using test procedures approved under 40 C.F.R. part 136, or another method required for an industry-specific waste stream under 40 C.F.R. subchapters N or O, the results of such monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Central Valley Water Board. (40 C.F.R. section 122.41(l)(4)(ii).)
4. Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order. (40 C.F.R. section 122.41(l)(4)(iii).)

#### **D. Compliance Schedules**

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date. (40 C.F.R. section 122.41(l)(5).)

#### **E. Twenty-Four Hour Reporting**

1. The Discharger shall report any noncompliance which may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Discharger becomes aware of the circumstances. A report shall also be provided within five (5) days of the time the Discharger becomes aware of the circumstances. The report shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

For noncompliance events related to combined sewer overflows, sanitary sewer overflows, or bypass events, these reports must include the data described above (with the exception of time of discovery) as well as the type of event (combined sewer overflows, sanitary sewer overflows, or bypass events), type of sewer overflow structure (e.g., manhole, combined sewer overflow outfall), discharge volumes untreated by the treatment works treating domestic sewage, types of human health and environmental impacts of the sewer overflow event, and whether the noncompliance was related to wet weather.

As of 21 December 2020 all reports related to combined sewer overflows, sanitary sewer overflows, or bypass events must be submitted electronically to the initial recipient (State Water Board) defined in Standard Provisions – Reporting V.J. The reports shall comply with 40 C.F.R. part 3. They may also require the Discharger to electronically submit reports not related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section. (40 C.F.R. section 122.41(l)(6)(i).)

#### **F. Planned Changes**

The Discharger shall give notice to the Central Valley Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when (40 C.F.R. section 122.41(l)(1)):

1. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) (40 C.F.R. section 122.41(l)(1)(i)); or
2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are

not subject to effluent limitations in this Order. (40 C.F.R. section 122.41(l)(1)(ii).)

3. The alteration or addition results in a significant change in the Discharger's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. (40 C.F.R. section 122.41(l)(1)(iii).)

**G. Anticipated Noncompliance**

The Discharger shall give advance notice to the Central Valley Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with this Order's requirements. (40 C.F.R. section 122.41(l)(2).)

**H. Other Noncompliance**

The Discharger shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above. For noncompliance events related to combined sewer overflows, sanitary sewer overflows, or bypass events, these reports shall contain the information described in Standard Provision – Reporting V.E and the applicable required data in appendix A to 40 C.F.R. part 127. The Central Valley Water Board may also require the Discharger to electronically submit reports not related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section. (40 C.F.R. section 122.41(l)(7).)

**I. Other Information**

When the Discharger becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Central Valley Water Board, State Water Board, or U.S. EPA, the Discharger shall promptly submit such facts or information. (40 C.F.R. section 122.41(l)(8).)

**J. Initial Recipient for Electronic Reporting Data**

The owner, operator, or the duly authorized representative is required to electronically submit NPDES information specified in appendix A to 40 C.F.R. part 127 to the appropriate initial recipient, as determined by U.S. EPA, and as defined in 40 C.F.R. section 127.2(b). U.S. EPA will identify and publish the list of initial recipients on its website and in the Federal Register, by state and by NPDES data group [see 40 C.F.R. section 127.2(c)]. U.S. EPA will update and maintain this listing. (40 C.F.R. section 122.41(l)(9).)

**VI. STANDARD PROVISIONS – ENFORCEMENT**

- A.** The Central Valley Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13350, 13385, 13386, and 13387.

**VII. ADDITIONAL PROVISIONS – NOTIFICATION LEVELS**

**A. Publicly-Owned Treatment Works (POTW's)**

All POTW's shall provide adequate notice to the Central Valley Water Board of the following (40 C.F.R. section 122.42(b)):

1. Any new introduction of pollutants into the POTW from an indirect discharger that would be subject to sections 301 or 306 of the CWA if it were directly discharging those pollutants (40 C.F.R. section 122.42(b)(1)); and
2. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of adoption of the Order. (40 C.F.R. section 122.42(b)(2).)
3. Adequate notice shall include information on the quality and quantity of effluent introduced into the POTW as well as any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW. (40 C.F.R. section 122.42(b)(3).)

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## **ATTACHMENT E – MONITORING AND REPORTING PROGRAM (MRP)**

The Code of Federal Regulations (40 C.F.R. section 122.48) requires that all NPDES permits specify monitoring and reporting requirements. Water Code sections 13267 and 13383 also authorize the Central Valley Water Board to require technical and monitoring reports. This MRP establishes monitoring and reporting requirements that implement federal and California regulations.

### **I. GENERAL MONITORING PROVISIONS**

- A.** Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge. All samples shall be taken at the monitoring locations specified below and, unless otherwise specified, before the monitored flow joins or is diluted by any other waste stream, body of water, or substance. Monitoring locations shall not be changed without notification to and the approval of the Central Valley Water Board.
- B.** Final effluent samples shall be taken downstream of the last addition of wastes to the treatment or discharge works where a representative sample may be obtained prior to mixing with the receiving waters. Samples shall be collected at such a point and in such a manner to ensure a representative sample of the discharge.
- C.** Chemical, bacteriological, and bioassay analyses of any material required by this Order shall be conducted by a laboratory accredited for such analyses by the State Water Resources Control Board (State Water Board), Division of Drinking Water (DDW), in accordance with the provision of Water Code section 13176. Laboratories that perform sample analyses must be identified in all monitoring reports submitted to the Central Valley Water Board. Data generated from field measurements, such as pH, dissolved oxygen (DO), electrical conductivity (EC), turbidity, temperature, and residual chlorine, are exempt pursuant to Water Code Section 13176. A manual containing the steps followed in this program for any field measurements such as pH, DO, EC, turbidity, temperature, and residual chlorine must be kept onsite in the treatment facility laboratory and shall be available for inspection by Central Valley Water Board staff. The Discharger must demonstrate sufficient capability (qualified and trained employees, properly calibrated and maintained field instruments, etc.) to adequately perform these field measurements. The Quality Assurance-Quality Control Program must conform to U.S. EPA guidelines or to procedures approved by the Central Valley Water Board.
- D.** Appropriate flow measurement devices and methods consistent with accepted scientific practices shall be selected and used to ensure the accuracy and reliability of measurements of the volume of monitored discharges. All monitoring instruments and devices used by the Discharger to fulfill the prescribed monitoring program shall be properly maintained and calibrated as necessary, at least yearly, to ensure their continued accuracy. All flow measurement devices shall be calibrated at least once per year to ensure continued accuracy of the devices.

- E.** Monitoring results, including noncompliance, shall be reported at intervals and in a manner specified in this Monitoring and Reporting Program.
- F.** Laboratory analytical methods shall be sufficiently sensitive in accordance with the Sufficiently Sensitive Methods Rule (SSM Rule) specified under 40 C.F.R. 122.21(e)(3) and 122.44(i)(1)(iv). A U.S. EPA-approved analytical method is sufficiently sensitive for a pollutant/parameter where:

  - 1. The method minimum level (ML) is at or below the applicable water quality objective for the receiving water, or;
  - 2. The method ML is above the applicable water quality objective for the receiving water but the amount of the pollutant/parameter in the discharge is high enough that the method detects and quantifies the level of the pollutant/parameter, or;
  - 3. the method ML is above the applicable water quality objective for the receiving water, but the ML is the lowest of the 40 C.F.R. 136 U.S. EPA-approved analytical methods for the pollutant/parameter.
- G.** The Discharger shall ensure that the results of the Discharge Monitoring Report-Quality Assurance (DMR-QA) Study or the most recent Water Pollution Performance Evaluation Study are submitted annually to the State Water Resources Control Board at the following address:

State Water Resources Control Board  
Quality Assurance Program Officer  
Office of Information Management and Analysis  
1001 I Street, Sacramento, CA 95814
- H.** The Discharger shall file with the Central Valley Water Board technical reports on self-monitoring performed according to the detailed specifications contained in this Monitoring and Reporting Program.
- I.** The results of all monitoring required by this Order shall be reported to the Central Valley Water Board and shall be submitted in such a format as to allow direct comparison with the limitations and requirements of this Order. Unless otherwise specified, discharge flows shall be reported in terms of the monthly average and the daily maximum discharge flows.

**II. MONITORING LOCATIONS**

The Discharger shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order:



**Table E-1. Monitoring Station Locations**

Discharge Point Name	Monitoring Location Name	Monitoring Location Description
	M-INF	Influent stream prior to any treatment or return flows
002, 003, 004	M-001	Disinfected tertiary effluent after the last addition of wastes
	R-002U1	Surface water location on Hartley Slough not to exceed ¾ mile upstream of Discharge Point 002
	R-002D1	Surface water location on Hartley Slough not to exceed ¾ mile downstream of Discharge Point 002. Monitoring location must also be upstream of any surface water confluence with Hartley Slough.
	FIL-001	Monitoring of the filter influent to be measured immediately upstream of the filter system
	FIL-002	Monitoring of the filter effluent to be measured immediately downstream of the filters prior to the UV disinfection system
	UVS-001	A location where a representative sample of wastewater can be collected immediately downstream of the ultraviolet light (UV) disinfection system
003	WMA-003	Merced Wildlife Management Area
004	LAA-004	Land Application Area (including abandoned ponds 5 & 6 area)
	MW-1 through MW-12	First encountered groundwater
	BIO-001	Biosolids at the sludge drying beds, before removal for storage or disposal
	S-001	Public water supply for the area served by the Facility

**III. INFLUENT MONITORING REQUIREMENTS**

**A. Monitoring Location M-INF**

1. The Discharger shall monitor influent to the Facility at M-INF in accordance with Table E-2 and the testing requirements described in section III.A.2 below:

**Table E-2. Influent Monitoring**

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow	MGD	Meter	Continuous
pH	standard units	Grab	1/Day
Biochemical Oxygen Demand (5-day @ 20°Celsius)	mg/L	24-hour Composite	3/Week
Total Suspended Solids	mg/L	24-hour Composite	3/Week
Electrical Conductivity @ 25°Celsius	µmhos/cm	24-hour Composite	3/Week

2. **Table E-2 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-2:
  - a. **Applicable to all parameters.** Pollutants shall be analyzed using the analytical methods described in 40 CFR part 136; or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.
  - b. **All grab samples** shall not be collected at the same time each day to get a complete representation of variations in the influent.
  - c. **All composite samples** shall be collected from a 24-hour flow proportional composite.
  - d. **Applicable to pH measurement.** A hand-held meter may be used, provided the meter utilizes a USEPA-approved algorithm/method and is calibrated and maintained in accordance with the manufacturer's instructions. A calibration and maintenance log for each meter used for monitoring required by this Monitoring and Reporting Program shall be maintained at the Facility.

**IV. EFFLUENT MONITORING REQUIREMENTS**

**A. Monitoring Location M-001**

1. The Discharger shall monitor disinfected tertiary-treated wastewater at Discharge Points 002, 003, and 004 at Monitoring Location M-001 in accordance with Table E-3 and the testing requirements described in section IV.A.2 below:

**Table E-3. Effluent Monitoring**

<b>Pollutant Parameter</b>	<b>Units</b>	<b>Sample Type</b>	<b>Minimum Sampling Frequency</b>
Flow	MGD	Meter	Continuous
pH	standard units	Grab	1/Day
Temperature	°Celsius	Grab	1/Day
Biochemical Oxygen Demand (BOD) 5-day @ 20°Celsius	mg/L	24-hour Composite	3/Week
BOD	% removal	Calculate	3/Week
Total Suspended Solids (TSS)	mg/L	24-hour Composite	3/Week
TSS	% removal	Calculate	3/Week
Electrical Conductivity @25°Celsius	µmhos/cm	24-hour Composite	3/Week

Pollutant Parameter	Units	Sample Type	Minimum Sampling Frequency
Dissolved Oxygen	mg/L	Grab	1/Week
Ammonia Nitrogen, Total (as N)	mg/L	Grab	1/Week
Nitrate plus Nitrite, Total (as N)	mg/L	Grab	1/Week
Total Nitrogen	mg/L	Grab	1/Week
Dissolved Organic Carbon	mg/L	Grab	1/Quarter
Copper, Total Recoverable	µg/L	24-hour Composite	1/Quarter
Hardness, Total (as CaCO <sub>3</sub> )	mg/L	Grab	1/Quarter
Chlorpyrifos	µg/L	Grab	1/Quarter
Diazinon	µg/L	Grab	1/Quarter
Standard Minerals	mg/L	Grab	2/Year
Indeno(1,2,3-cd)pyrene	µg/L	Grab	(see Section IV.A.2.e)
Dibenzo(a,h)anthracene	µg/L	Grab	(see Section IV.A.2.e)
Priority Pollutants and Other Constituents of Concern	(see Section IX.D)	(see Section IX.D)	(see Section IX.D)
Whole Effluent Toxicity	(see Section V)	(see Section V)	(see Section V)

2. **Table E-3 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-3:
- a. **Applicable to all parameters.** Parameters shall be analyzed using the analytical methods described in 40 CFR part 136 or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.
  - b. **24-hour composite samples** shall be collected from a 24-hour flow proportional composite.
  - c. A hand-held field meter may be used for **temperature** and **pH**, provided the meter utilizes a U.S. EPA-approved algorithm/method and is calibrated and maintained in accordance with the manufacturer's instructions. A calibration and maintenance log for each meter used for monitoring required by this Monitoring and Reporting Program shall be maintained at the Facility.
  - d. **Temperature** and **pH** shall be recorded at the time of **ammonia** sample collection.

- e. **Indeno(1,2,3-cd)pyrene and Dibenzo(a,h)anthracene.** Sampling for these constituents is only required for one year, beginning July 2021 at a frequency of every other month. A total of no less than six samples shall be taken.
- f. **Ammonia.** Ammonia samples shall be collected concurrently with whole effluent toxicity monitoring.
- g. **Standard Minerals** shall include: boron, calcium, iron, magnesium, potassium, sodium, chloride, manganese, phosphorus, total alkalinity (including alkalinity series: bicarbonate, carbonate and hydroxide), and hardness, and include verification that the analysis is complete (i.e., cation/anion balance).
- h. **Nitrate and Nitrite** monitoring shall be conducted concurrently with total nitrogen sampling.
- i. **Hardness** samples shall be collected concurrently with metals samples.
- j. **Total Coliform Organisms.** Samples for total coliform organisms may be collected at any point following disinfection.
- k. **Priority Pollutants.** For all priority pollutant constituents listed in Table E-3 (Bis (2-ethylhexyl) phthalate, Persistent Chlorinated Hydrocarbon Pesticides and Priority Pollutants and Other Constituents of Concern) the reporting level shall be consistent with sections 2.4.2 and 2.4.3 of the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (**See Attachment E, Table E-11**).
- l. **Chlorpyrifos and Diazinon** shall be sampled using U.S. EPA Method 625M, Method 8141, or equivalent GC/MS method with a lower Reporting Limit than the Basin Plan Water Quality Objectives of 0.015 µg/L and 0.1 µg/L for chlorpyrifos and diazinon, respectively.

## V. WHOLE EFFLUENT TOXICITY TESTING REQUIREMENTS

- A. **Acute Toxicity Testing.** The Discharger shall conduct acute toxicity testing to determine whether the effluent is contributing acute toxicity to the receiving water. The Discharger shall meet the acute toxicity testing requirement:
  - 1. **Monitoring Frequency** – The Discharger shall perform **quarterly (1/Quarter)** acute toxicity testing, concurrent with effluent ammonia sampling.
  - 2. **Sample Types** – The Discharger may use flow-through or static renewal testing. For static renewal testing, the samples shall be flow proportional 24-hour composites and shall be representative of the volume and quality of the discharge. The effluent samples shall be taken at Monitoring Location M-001.

3. **Test Species** – Test species shall be fathead minnows (*Pimephales promelas*).
4. **Methods** – The acute toxicity testing samples shall be analyzed using EPA-821-R-02-012, Fifth Edition. Temperature, total residual chlorine, and pH shall be recorded at the time of sample collection. No pH adjustment may be made unless approved by the Executive Officer.
5. **Test Failure** – If an acute toxicity test does not meet all test acceptability criteria, as specified in the test method, the Discharger must re-sample and re-test as soon as possible, not to exceed 7 days following notification of test failure.

**B. Chronic Toxicity Testing.** The Discharger shall meet the chronic toxicity testing requirements:

1. **Monitoring Frequency** – The Discharger shall perform routine **quarterly (1/Quarter)** chronic toxicity testing. If the result of the routine chronic toxicity testing event exhibits toxicity, demonstrated by a result greater than 1.3 TUc (as 100/EC<sub>25</sub>) **AND** a percent effect greater than 25 percent at 100 percent effluent, the Discharger has the option of conducting two additional compliance monitoring events and perform chronic toxicity testing using the species that exhibited toxicity in order to calculate a median. The optional compliance monitoring events shall occur at least one week apart, and the final monitoring event shall be initiated no later than 6 weeks from the routine monitoring event that exhibited toxicity. See Compliance Determination section VII.G for procedures for calculating 6-week median.
2. **Sample Types** – Effluent samples shall be flow proportional 24-hour composites and shall be representative of the volume and quality of the discharge. The effluent samples shall be taken at Monitoring Location M-001. The receiving water control shall be a grab sample obtained from Monitoring Location R-002U1, as identified in this Monitoring and Reporting Program.
3. **Sample Volumes** – Adequate sample volumes shall be collected to provide renewal water to complete the test in the event that the discharge is intermittent.
4. **Test Species** – The testing shall be conducted using the most sensitive species. The Discharger shall conduct chronic toxicity tests with the cladoceran, water flea, *Ceriodaphnia dubia* (survival and reproduction test), unless otherwise specified in writing by the Executive Officer.
5. **Methods** – The presence of chronic toxicity shall be estimated as specified in Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition, EPA/821-R-02-013, October 2002.

6. **Reference Toxicant** – As required by the SIP, all chronic toxicity tests shall be conducted with concurrent testing with a reference toxicant and shall be reported with the chronic toxicity test results.
7. **Dilutions** – For routine and compliance chronic toxicity monitoring, the chronic toxicity testing shall be performed using the dilution series identified in Table E-4, below. For TRE monitoring, the chronic toxicity testing shall be performed using the dilution series identified in Table E-4, below, unless an alternative dilution series is detailed in the submitted TRE Action Plan. A laboratory water control shall be used as the diluent.

**Table E-4. Chronic Toxicity Testing Dilution Series**

Samples	Dilution%	Dilution%	Dilution%	Dilution%	Dilution%	Controls
% Effluent	100	75	50	25	12.5	0
% Control Water	0	25	50	75	87.5	100

8. **Test Failure** – The Discharger must re-sample and re-test as soon as possible, but no later than fourteen (14) days after receiving notification of a test failure. A test failure is defined as follows:
    - a. The reference toxicant test or the effluent test does not meet all test acceptability criteria as specified in the Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition, EPA/821-R-02-013, October 2002 (Method Manual), and its subsequent amendments or revisions; or
    - b. The percent minimum significant difference (PMSD) measured for the test exceeds the upper PMSD bound variability criterion in the Method Manual.
- C. WET Testing Notification Requirements.** The Discharger shall notify the Central Valley Water Board within 24-hours after the receipt of test results exceeding the monitoring trigger during regular or accelerated monitoring, or an exceedance of the acute toxicity effluent limitation.
- D. WET Testing Reporting Requirements.** All toxicity test reports shall include the contracting laboratory’s complete report provided to the Discharger and shall be in accordance with the appropriate “Report Preparation and Test Review” sections of the method manuals. At a minimum, whole effluent toxicity monitoring shall be reported as follows:
1. Chronic WET Reporting. Routine and compliance chronic toxicity monitoring results shall be reported to the Central Valley Water Board with the quarterly self-monitoring report, and shall contain, at minimum:
    - a. The results expressed in TUc, measured as 100/NOEC, and also measured as 100/LC50, 100/EC25, 100/IC25, and 100/IC50, as appropriate.

- b. The statistical methods used to calculate endpoints;
- c. The statistical output page, which includes the calculation of the percent minimum significant difference (PMSD);
- d. The dates of sample collection and initiation of each toxicity test; and
- e. The results compared to the numeric toxicity monitoring trigger.

Additionally, the quarterly self-monitoring reports shall contain an updated chronology of chronic toxicity test results expressed in TUC, and organized by test species, type of test (survival, growth or reproduction), and monitoring type, i.e., routine, compliance, TES, or TRE monitoring.

2. **Acute WET Reporting.** Acute toxicity test results shall be submitted with the monthly discharger self-monitoring reports and reported as percent survival.
  3. **TRE Reporting.** Reports for TREs shall be submitted in accordance with the schedule contained in the Discharger's approved TRE Workplan, or as amended by the Discharger's TRE Action Plan.
  4. **Quality Assurance (QA).** The Discharger must provide the following information for QA purposes:
    - a. Results of the applicable reference toxicant data with the statistical output page giving the species, NOEC, LOEC, type of toxicant, dilution water used, concentrations used, PMSD, and dates tested.
    - b. The reference toxicant control charts for each endpoint, which include summaries of reference toxicant tests performed by the contracting laboratory.
    - c. Any information on deviations or problems encountered and how they were dealt with.
- E. Most Sensitive Species Screening.** The Discharger shall perform rescreening to re-evaluate the most sensitive species if there is a significant change in the nature of the discharge. If there are no significant changes during the permit term, a rescreening must be performed prior to permit reissuance and results submitted with the Report of Waste Discharge.
1. **Frequency of Testing for Species Sensitivity Screening.** Species sensitivity screening for chronic toxicity shall include, at a minimum, chronic WET testing four consecutive calendar quarters using the water flea (*Ceriodaphnia dubia*), fathead minnow (*Pimephales promelas*), and green alga (*Pseudokirchneriella subcapitata*). The tests shall be performed using 100 percent effluent and one control. If the first two species sensitivity re-screening events result in no change in the most sensitive species, the Discharger may cease the species

sensitive re-screening testing and the most sensitive species will remain unchanged.

2. **Determination of Most Sensitive Species.** If a single test in the species sensitivity screening testing exceeds 1 TUc (as 100/NOEC), then the species used in that test shall be established as the most sensitive species. If there is more than a single test that exceeds 1 TUc (as 100/NOEC), then of the species exceeding 1 TUc (as 100/NOEC) that exhibits the highest percent effect shall be established as the most sensitive species. If none of the tests in the species sensitivity screening exceeds 1 TUc (as 100/NOEC), but at least one of the species exhibits a percent effect greater than 10 percent, then the single species that exhibits the highest percent effect shall be established as the most sensitive species. In all other circumstances, the Executive Officer shall have discretion to determine which single species is the most sensitive considering the test results from the species sensitivity screening.

**VI. LAND DISCHARGE MONITORING REQUIREMENTS – WILDLIFE MANAGEMENT AREA**

**A. Monitoring Location Wildlife Management Area**

1. The Discharger shall monitor the discharge to the Wildlife Management Area at WMA-003 in accordance with Table E-5 below:

**Table E-5. Land Discharge Monitoring Requirements**

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow	MGD	Meter	Continuous
Berm Seepage	Not applicable	Observation	1/Week
Odors	Not applicable	Observation	1/Week
Freeboard	feet (nearest 0.1 feet)	Observation	1/Week

**VII. LAND DISCHARGE MONITORING REQUIREMENTS – LAND APPLICATION AREA**

**A. Monitoring Location Land Application Area**

1. The Discharger shall monitor the Land Application Area at LAA-004 in accordance with Table E-6 below:

**Table E-6. Recycled Water Monitoring Requirements**

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow	MGD	Meter	Continuous
Rainfall	inches	Observation	1/Day



<b>Parameter</b>	<b>Units</b>	<b>Sample Type</b>	<b>Minimum Sampling Frequency</b>
Wastewater Application Rate	gal/acre/day	Calculated	1/Day
Total Nitrogen Loading Rate (from all sources)	lbs/acre/month	Calculated	1/Month
Total Dissolved Solids Loading Rate	lbs/acre/month	Calculated	1/Month
Biosolids Applied	cubic yards/year and dry tons/year	Calculated	1/Year
Plant Available Nitrogen (from all sources)	lbs/acre/year	Calculated	1/Year
Residual Nitrogen (from all sources)	lbs/acre/year	Calculated	1/Year
Type of Crop	Not applicable	Not applicable	Each Harvest
Crop Yield	tons/acre	Calculated	Each Harvest

**VIII. RECEIVING WATER MONITORING REQUIREMENTS**

**A. Monitoring Location Hartley Slough**

1. The Discharger shall monitor Hartley Slough at R-002U1 and R-002D1 in accordance with Table E-7 and the testing requirements described in section VIII.A.2 below:

**Table E-7. Receiving Water Monitoring Requirements**

<b>Parameter</b>	<b>Units</b>	<b>Sample Type</b>	<b>Minimum Sampling Frequency</b>
Dissolved Oxygen	mg/L	Grab	1/Week
Dissolved Oxygen	% Saturation	Grab	1/Week
Turbidity	NTU	Grab	1/Week
pH	standard units	Grab	1/Week
Temperature	°Celsius or °Fahrenheit	Grab	1/Week
Electrical Conductivity @ 25°Celsius	µmhos/cm	Grab	1/Week

Parameter	Units	Sample Type	Minimum Sampling Frequency
Ammonia Nitrogen, Total (as N)	mg/L	Grab	1/Week
Hardness, Total (as CaCO <sub>3</sub> )	mg/L	Grab	1/Month
Dissolved Organic Carbon	mg/L	Grab	1/Quarter
Priority Pollutants and Other Constituents of Concern	(See Section IX.D)	(See Section IX.D)	(See Section IX.D)

2. **Table E-7 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-7:
  - a. **Applicable to all parameters.** Pollutants shall be analyzed using the analytical methods described in 40 CFR part 136 or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.
  - b. A hand-held field meter may be used for **dissolved oxygen**, **temperature**, and **pH**, provided the meter utilizes a U.S. EPA-approved algorithm/method and is calibrated and maintained in accordance with the manufacturer's instructions. A calibration and maintenance log for each meter used for monitoring required by this Monitoring and Reporting Program shall be maintained at the Facility.
  - c. **Temperature** and **pH** shall be recorded at the time of **ammonia** sample collection.
  - d. **Hardness** samples shall be collected concurrently with the M-001 metals samples.
  - e. **Priority Pollutants.** For all priority pollutant constituents listed in Table E-7 (Bis (2-ethylhexyl) phthalate, Persistent Chlorinated Hydrocarbon Pesticides and Priority Pollutants and Other Constituents of Concern) the reporting level shall be consistent with sections 2.4.2 and 2.4.3 of the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (**See Attachment E, Table E-11**).
  - f. **Priority Pollutants.** Sampling for priority pollutants must be concurrent with sampling for priority pollutants at M-001.

3. In conducting the receiving water sampling, a log shall be kept of the receiving water conditions throughout the reach bounded by R-002U1 and R-002D1 when discharging to Hartley Slough. Attention shall be given to the presence of:
  - a. Floating or suspended matter;
  - b. Discoloration;
  - c. Bottom deposits;
  - d. Aquatic life;
  - e. Visible films, sheens, or coatings;
  - f. Fungi, slimes, or objectionable growths; and
  - g. Potential nuisance conditions.

Notes on receiving water conditions shall be summarized in the monitoring report.

**B. Monitoring Location First Encountered Groundwater**

1. The Discharger shall conduct groundwater monitoring at MW-1 through MW-12 and any new groundwater monitoring wells in accordance with Table E-8 and the testing requirements described in section B.2 below:

**Table E-8. Groundwater Monitoring Requirements**

Parameter	Units	Sample Type	Minimum Sampling Frequency
Depth to Groundwater	±0.01 feet	Measurement	2/Year
Groundwater Elevation	±0.01 feet	Calculated	2/Year
Gradient	feet/feet	Calculated	2/Year
Gradient Direction	degrees	Calculated	2/Year
Arsenic	µg/L	Grab	2/Year
Electrical Conductivity @ 25°C	µmhos/cm	Grab	2/Year
Nitrate plus Nitrite Nitrogen, Total (as N)	mg/L	Grab	2/Year
Ammonia Nitrogen, Total (as N)	mg/L	Grab	2/Year
Total Nitrogen	mg/L	Grab	2/Year
Total Kjeldahl Nitrogen	mg/L	Grab	2/Year
pH	standard units	Grab	2/Year
Total Dissolved Solids	mg/L	Grab	2/Year
Total Coliform Organisms	MPN/100 mL	Grab	2/Year

Parameter	Units	Sample Type	Minimum Sampling Frequency
Standard Minerals	various	Grab	2/Year
Sulfate as SO <sub>4</sub>	mg/L	Grab	2/Year

2. **Table E-8 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-8:
- a. **Prior to construction and/or beginning a sampling program** of any new groundwater monitoring wells, the Discharger shall submit plans and specifications to the Central Valley Water Board for approval. Once installed, all new wells shall be added to the monitoring network (which currently consists of Monitoring Wells MW-1 through MW-12) and shall be sampled and analyzed according to Table E-8. All samples shall be collected using approved EPA methods.
  - b. **Prior to purging or sampling**, the groundwater depth shall be measured in each well to the nearest 0.01 feet. Groundwater shall then be calculated to determine groundwater gradient and flow direction.
  - c. **After measuring water levels and prior to collecting samples**, each monitoring well shall be adequately purged to remove water that has been standing within the well screen and casing that may not be chemically representative of formation water. Purging shall continue until pH, EC, and turbidity have stabilized. Depending on the hydraulic conductivity of the geologic setting, the volume removed during purging is typically from 3 to 5 well casing volumes.
  - d. **Groundwater elevations** shall be determined based on depth-to-water measurements using a surveyed elevation reference point on the well casing.
  - e. **Applicable to all parameters.** Analytical procedures shall comply with the methods and holding times specified in the following:
    - Methods for Organic Chemical Analysis of Municipal and Industrial Wastewater (EPA)
    - Test Methods for Evaluating Solid Waste (EPA)
    - Methods for Determination of Inorganic Substances in Environmental Samples (EPA)
    - Standard Methods for the Examination of Water and Wastewater (APHA/AWWA/WEF)

- Soil, Plant and Water Reference Methods for the Western Region (WREP 125)

Approved editions shall be those that are approved for use by U.S. EPA or DDW’s Environmental Laboratory Accreditation Program. The Discharger may propose alternative methods for approval by the Executive Officer. Where technically feasible, laboratory reporting limits shall be lower than the applicable water quality objectives for the constituents to be analyzed.

- f. **Standard minerals** shall include the following: boron, calcium, iron, magnesium, potassium, sodium, chloride, manganese, phosphorus, total alkalinity (including alkalinity series), and hardness, and include verification that the analysis is complete (i.e., cation/anion balance).
- g. **Sampling frequency** of 2/Year shall be spaced evenly throughout the year with approximately six months between sampling events.

**IX. OTHER MONITORING REQUIREMENTS**

**A. Biosolids**

- 1. Monitoring Location BIO-001
  - a. A composite sample of sludge shall be collected annually at Monitoring Location BIO-001 in accordance with EPA's POTW Sludge Sampling and Analysis Guidance Document, August 1989, and tested for priority pollutants (excluding asbestos).
  - b. Biosolids monitoring shall be conducted using the methods in Test Methods for Evaluating Solid Waste, Physical/Chemical methods (EPA publication SW-846), as required in 40 C.F.R. section 503.8(b)(4). All results must be reported on a 100% dry weight basis. Records of all analyses must state on each page of the laboratory report whether the results are expressed in “100% dry weight” or “as is.”

**B. Municipal Water Supply**

- 1. **Monitoring Location S-001.** The Discharger shall monitor the municipal water supply at SPL-001 in accordance with Table E-9 and the testing requirements described in section IX.B.2. below.

**Table E-9. Municipal Water Supply Monitoring Requirements**

Parameter	Units	Sample Type	Minimum Sampling
Electrical Conductivity @ 25°Celsius	µmhos/cm	Grab	1/Year
Total Dissolved Solids	mg/L	Grab	1/Year
Standard Minerals	mg/L	Grab	1/Three Years

2. **Table E-9 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-9:
  - a. **Applicable to all parameters.** Pollutants shall be analyzed using the analytical methods described in 40 CFR part 136; or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.
  - b. If the water supply is from more than one source, **electrical conductivity and total dissolved solids** shall be reported as a weighted average and include copies of supporting calculations.
  - c. **Standard minerals** shall be conducted coincident with monitoring required by the Division of Drinking Water and shall include all major cations and anions and include verification that the analysis is complete (i.e., cation/anion balance).

**C. Filtration System and Ultraviolet Light (UV) Disinfection System**

1. **Monitoring Locations FIL-001, FIL-002, and UVS-001.** The Discharger shall monitor the filtration system at Monitoring Locations FIL-001 and FIL-002 and the UV disinfection system at Monitoring Location UVS-001 in accordance with Table E-10 and the testing requirements described in section IX.C.2 below:

**Table E-10. Filtration System and UV Disinfection System Monitoring Requirements**

Parameter	Units	Sample Type	Monitoring Location	Minimum Sampling Frequency
Flow	MGD	Meter	UVS-001	Continuous
Total Coliform Organisms	MPN/100 mL	Grab	UVS-001	1/Day
UV Transmittance	Percent (%)	Meter	UVS-001	Continuous
Number of UV banks in operation	Number	Observation	N/A	Continuous
UV Dose	mJ/cm <sup>2</sup>	Calculated	N/A	Continuous
Turbidity	NTU	Meter	FIL-001	Continuous
Turbidity	NTU	Meter	FIL-002	Continuous
Filtration Rate	gpm/ft <sup>2</sup>	Meter	FIL-001	1/Day

2. **Table E-10 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-10:

- a. **Applicable to all parameters.** Pollutants shall be analyzed using the analytical methods described in 40 CFR part 136; or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.
- b. **Continuous analyzers.** The Discharger shall report documented routine meter maintenance activities including date, time of day, and duration, in which the analyzer(s) is not in operation. If analyzer(s) fail to provide continuous monitoring for more than two hours and influent and/or effluent from the disinfection process is not diverted for retreatment, the Discharger shall obtain and report hourly manual and/or grab sample results. The Discharger shall not decrease power settings or reduce the number of UV lamp banks in operation while the continuous analyzers are out of service and water is being disinfected.
- c. **Turbidity and Total Coliform Organisms.** Report daily average and maximum turbidity. Turbidity monitoring at FIL-001 is only required if coagulation is not used. If turbidity at FIL-002 exceeds 10 NTU when coagulation is used or 2 NTU when coagulation is not used, and the wastewater is not diverted, the Discharger shall collect a sample as soon as practicable for total coliform at UVS-001.
- d. **Total Coliform Organisms.** Collection of total coliform organism samples shall be done directly after disinfection from the end of the lead UV channel or other location approved by the Executive Officer.
- e. **UV Dose.** Report daily minimum hourly average UV dose and daily average UV dose. The minimum hourly average dose shall consist of lowest hourly average dose provided in any channel that had at least one bank of lamps operating during the hour interval. For channels that did not operate for the entire hour interval, the dose will be averaged based on the actual operation time.

#### **D. Effluent and Receiving Water Characterization**

1. The Discharger shall conduct effluent and receiving water characterization monitoring in accordance with Table E-11 and the testing requirements described in section IX.E.2 below.
2. **Table E-11 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-11.
  - a. **Quarterly Monitoring.** Quarterly samples shall be collected from the effluent and upstream receiving water (Monitoring Locations M-001 and R-002U1) and analyzed for the constituents listed in Table E-11, below. Constituents shall be collected and analyzed consistent with the

- Discharger's Analytical Methods Report (MRP, X.D.2) using sufficiently sensitive analytical methods and Reporting Levels per the SSM Rule specified in 40 C.F.R. 122.21(e)(3) and 122.44(i)(1)(iv). The "Reporting Level" is synonymous with the "Method Minimum Level" described in the SSM Rule. Quarterly monitoring shall be conducted for one year beginning with the **third quarter of 2021** and the results of such monitoring be submitted to the Central Valley Water Board with the monthly self-monitoring reports. Each individual monitoring event shall provide representative sample results for the effluent and upstream receiving water.
- b. The Discharger is not required to conduct effluent monitoring for constituents that have already been sampled in a given month, as required in Table E-3, except for hardness, pH, and temperature, which shall be conducted concurrently with the effluent sampling.
  - c. **Concurrent Sampling.** Effluent and receiving water sampling shall be performed at approximately the same time, on the same date.
  - d. **Sample Type.** All receiving water samples shall be taken as grab samples. Effluent samples shall be taken as described in Table E-11, below.
  - e. All **24-hour composite** samples shall be collected from a 24-hour flow proportional composite.
  - f. **Bis (2-ethylhexyl) phthalate.** In order to verify if bis (2-ethylhexyl) phthalate is truly present, the Discharger shall take steps to assure that sample containers, sampling apparatus, and analytical equipment are not sources of the detected contaminant.
  - g. **Mercury.** Mercury samples shall be grab samples taken using the clean hands/dirty hands procedures, as described in U.S. EPA method 1669: Sampling Ambient Water for Trace Metals at EPA Water Quality Criteria Levels, for collection of equipment blanks (section 9.4.4.2), and shall be analyzed by U.S. EPA method 1631 (Revision E).
  - h. **Analytical Methods Report Certification.** Prior to beginning the Effluent and Receiving Water Characterization monitoring, the Discharger shall provide a certification acknowledging the scheduled start date of the Effluent and Receiving Water Characterization monitoring and confirming that samples will be collected and analyzed as described in the previously submitted Analytical Methods Report. If there are changes to the previously submitted Analytical Methods Report, the Discharger shall outline those changes. A one-page certification form will be provided by Central Valley Water Board staff with the permit's Notice of Adoption that the Discharger can use to satisfy this requirement. The certification form



shall be submitted electronically via CIWQS submittal by the due date in the Technical Reports Table (Table E-14).

**Table E-11. Effluent and Receiving Water Characterization Monitoring**

**VOLATILE ORGANICS**

CTR Number	Volatile Organic Parameters	CAS Number	Units	Effluent Sample Type
25	2-Chloroethyl vinyl Ether	110-75-8	µg/L	Grab
17	Acrolein	107-02-8	µg/L	Grab
18	Acrylonitrile	107-13-1	µg/L	Grab
19	Benzene	71-43-2	µg/L	Grab
20	Bromoform	75-25-2	µg/L	Grab
21	Carbon Tetrachloride	56-23-5	µg/L	Grab
22	Chlorobenzene	108-90-7	µg/L	Grab
24	Chloroethane	75-00-3	µg/L	Grab
26	Chloroform	67-66-3	µg/L	Grab
35	Methyl Chloride	74-87-3	µg/L	Grab
23	Dibromochloromethane	124-48-1	µg/L	Grab
27	Dichlorobromomethane	75-27-4	µg/L	Grab
36	Methylene Chloride	75-09-2	µg/L	Grab
33	Ethylbenzene	100-41-4	µg/L	Grab
89	Hexachlorobutadiene	87-68-3	µg/L	Grab
34	Methyl Bromide (Bromomethane)	74-83-9	µg/L	Grab
94	Naphthalene	91-20-3	µg/L	Grab
38	Tetrachloroethylene (PCE)	127-18-4	µg/L	Grab
39	Toluene	108-88-3	µg/L	Grab
40	trans-1,2-Dichloroethylene	156-60-5	µg/L	Grab
43	Trichloroethylene (TCE)	79-01-6	µg/L	Grab
44	Vinyl Chloride	75-01-4	µg/L	Grab
21	Methyl-tert-butyl ether (MTBE)	1634-04-4	µg/L	Grab
41	1,1,1-Trichloroethane	71-55-6	µg/L	Grab
42	1,1,2-Trichloroethane	79-00-5	µg/L	Grab
28	1,1-Dichloroethane	75-34-3	µg/L	Grab
30	1,1-Dichloroethylene (DCE)	75-35-4	µg/L	Grab
31	1,2-Dichloropropane	78-87-5	µg/L	Grab
32	1,3-Dichloropropylene	542-75-6	µg/L	Grab
37	1,1,2,2-Tetrachloroethane	79-34-5	µg/L	Grab
101	1,2,4-Trichlorobenzene	120-82-1	µg/L	Grab
29	1,2-Dichloroethane	107-06-2	µg/L	Grab
75	1,2-Dichlorobenzene	95-50-1	µg/L	Grab
76	1,3-Dichlorobenzene	541-73-1	µg/L	Grab
77	1,4-Dichlorobenzene	106-46-7	µg/L	Grab

**SEMI-VOLATILE ORGANICS**

<b>CTR Number</b>	<b>Semi-Organic Volatile Parameters</b>	<b>CAS Number</b>	<b>Units</b>	<b>Effluent Sample Type</b>
60	Benzo(a)Anthracene	56-55-3	µg/L	Grab
85	1,2-Diphenylhydrazine	122-66-7	µg/L	Grab
45	2-Chlorophenol	95-57-8	µg/L	Grab
46	2,4-Dichlorophenol	120-83-2	µg/L	Grab
47	2,4-Dimethylphenol	105-67-9	µg/L	Grab
49	2,4-Dinitrophenol	51-28-5	µg/L	Grab
82	2,4-Dinitrotoluene	121-14-2	µg/L	Grab
55	2,4,6-Trichlorophenol	88-06-2	µg/L	Grab
83	2,6-Dinitrotoluene	606-20-2	µg/L	Grab
50	2-Nitrophenol	88-75-5	µg/L	Grab
71	2-Chloronaphthalene	91-58-7	µg/L	Grab
78	3,3-Dichlorobenzidine	91-94-1	µg/L	Grab
62	Benzo(b)Fluoranthene	205-99-2	µg/L	Grab
52	4-Chloro-3-methylphenol	59-50-7	µg/L	Grab
48	2-Methyl-4,6-Dinitrophenol	534-52-1	µg/L	Grab
51	4-Nitrophenol	100-02-7	µg/L	Grab
69	4-Bromophenyl Phenyl Ether	101-55-3	µg/L	Grab
72	4-Chlorophenyl Phenyl Ether	7005-72-3	µg/L	Grab
56	Acenaphthene	83-32-9	µg/L	Grab
57	Acenaphthylene	208-96-8	µg/L	Grab
58	Anthracene	120-12-7	µg/L	Grab
59	Benzidine	92-87-5	µg/L	Grab
61	Benzo(a)Pyrene	50-32-8	µg/L	Grab
63	Benzo(ghi)Perylene	191-24-2	µg/L	Grab
64	Benzo(k)Fluoranthene	207-08-9	µg/L	Grab
65	Bis (2-Chloroethoxy) Methane	111-91-1	µg/L	Grab
66	Bis (2-Chloroethyl) Ether	111-44-4	µg/L	Grab
67	Bis (2-Chloroisopropyl) Ether	108-60-1	µg/L	Grab
68	Bis(2-Ethylhexyl) Phthalate	117-81-7	µg/L	Grab
70	Butylbenzyl Phthalate	85-68-7	µg/L	Grab
73	Chrysene	218-01-9	µg/L	Grab
81	Di-n-butyl Phthalate	84-74-2	µg/L	Grab
84	Di-n-Octyl Phthalate	117-84-0	µg/L	Grab
74	Dibenzo(a,h)anthracene	53-70-3	µg/L	Grab
79	Diethyl Phthalate	84-66-2	µg/L	Grab
80	Dimethyl Phthalate	131-11-3	µg/L	Grab
86	Fluoranthene	206-44-0	µg/L	Grab
87	Fluorene	86-73-7	µg/L	Grab
88	Hexachlorobenzene	118-74-1	µg/L	Grab
90	Hexachlorocyclopentadiene	77-47-4	µg/L	Grab

CTR Number	Semi-Organic Volatile Parameters	CAS Number	Units	Effluent Sample Type
91	Hexachloroethane	67-72-1	µg/L	Grab
92	Indeno(1,2,3-cd) Pyrene	193-39-5	µg/L	Grab
93	Isophorone	78-59-1	µg/L	Grab
98	N-Nitrosodiphenylamine	86-30-6	µg/L	Grab
96	N-Nitrosodimethylamine	62-75-9	µg/L	Grab
97	N-Nitrosodi-n-Propylamine	621-64-7	µg/L	Grab
95	Nitrobenzene	98-95-3	µg/L	Grab
53	Pentachlorophenol (PCP)	87-86-5	µg/L	Grab
99	Phenanthrene	85-01-8	µg/L	Grab
54	Phenol	108-95-2	µg/L	Grab
100	Pyrene	129-00-0	µg/L	Grab

**INORGANICS**

CTR Number	Inorganic Parameters	CAS Number	Units	Effluent Sample Type
NL	Aluminum	7429-90-5	µg/L	24-hour Composite
1	Antimony, Total Recoverable	7440-36-0	µg/L	24-hour Composite
2	Arsenic, Total Recoverable	7440-38-2	µg/L	24-hour Composite
15	Asbestos	1332-21-4	µg/L	24-hour Composite
3	Beryllium, Total Recoverable	7440-41-7	µg/L	24-hour Composite
4	Cadmium, Total Recoverable	7440-43-9	µg/L	24-hour Composite
5a (III)	Chromium, Total	7440-47-3	µg/L	24-hour Composite
6	Copper, Total Recoverable	7440-50-8	µg/L	24-hour Composite
14	Iron, Total Recoverable	7439-89-6	µg/L	24-hour Composite
7	Lead, Total Recoverable	7439-92-1	µg/L	24-hour Composite
8	Mercury, Total Recoverable	7439-97-6	µg/L	Grab
NL	Manganese, Total Recoverable	7439-96-5	µg/L	24-hour Composite
9	Nickel, Total Recoverable	7440-02-0	µg/L	24-hour Composite
10	Selenium, Total Recoverable	7782-49-2	µg/L	24-hour Composite
11	Silver, Total Recoverable	7440-22-4	µg/L	24-hour Composite
12	Thallium, Total Recoverable	7440-28-0	µg/L	24-hour Composite
13	Zinc, Total Recoverable	7440-66-6	µg/L	24-hour Composite

**NON-METALS/MINERALS**

CTR Number	Non-Metal/Mineral Parameters	CAS Number	Units	Effluent Sample Type
NL	Boron	7440-42-8	µg/L	24-hour Composite
NL	Chloride	16887-00-6	mg/L	24-hour Composite
14	Cyanide, Total (as CN)	57-12-5	µg/L	Grab
NL	Phosphorus, Total (as P)	7723-14-0	mg/L	24-hour Composite
NL	Sulfate	14808-79-8	mg/L	24-hour Composite

**PESTICIDES/PCBs/DIOXINS**

CTR Number	Pesticide/PCB/Dioxin Parameters	CAS Number	Units	Effluent Sample Type
110	4,4-DDD	72-54-8	µg/L	24-hour Composite
109	4,4-DDE	72-55-9	µg/L	24-hour Composite
108	4,4-DDT	50-29-3	µg/L	24-hour Composite
112	alpha-Endosulfan	959-98-8	µg/L	24-hour Composite
103	alpha-BHC (Benzene hexachloride)	319-84-6	µg/L	24-hour Composite
102	Aldrin	309-00-2	µg/L	24-hour Composite
113	beta-Endosulfan	33213-65-9	µg/L	24-hour Composite
104	beta-BHC (Benzene hexachloride)	319-85-7	µg/L	24-hour Composite
107	Chlordane	57-74-9	µg/L	24-hour Composite
106	delta-BHC (Benzene hexachloride)	319-86-8	µg/L	24-hour Composite
111	Dieldrin	60-57-1	µg/L	24-hour Composite
114	Endosulfan Sulfate	1031-07-8	µg/L	24-hour Composite
115	Endrin	72-20-8	µg/L	24-hour Composite
116	Endrin Aldehyde	7421-93-4	µg/L	24-hour Composite
117	Heptachlor	76-44-8	µg/L	24-hour Composite
118	Heptachlor Epoxide	1024-57-3	µg/L	24-hour Composite
105	gamma-BHC (Benzene hexachloride or Lindane)	58-89-9	µg/L	24-hour Composite
119	Polychlorinated Biphenyl (PCB) 1016	12674-11-2	µg/L	24-hour Composite
120	PCB 1221	11104-28-2	µg/L	24-hour Composite
121	PCB 1232	11141-16-5	µg/L	24-hour Composite
122	PCB 1242	53469-21-9	µg/L	24-hour Composite
123	PCB 1248	12672-29-6	µg/L	24-hour Composite
124	PCB 1254	11097-69-1	µg/L	24-hour Composite
125	PCB 1260	11096-82-5	µg/L	24-hour Composite
126	Toxaphene	8001-35-2	µg/L	24-hour Composite
16	2,3,7,8-TCDD (Dioxin)	1746-01-6	mg/L	24-hour Composite

**CONVENTIONAL PARAMETERS**

CTR Number	Conventional Parameters	CAS Number	Units	Effluent Sample Type
NL	pH	--	SU	Grab
NL	Temperature	--	°C	Grab

**NON-CONVENTIONAL PARAMETERS**

CTR Number	Nonconventional Parameters	CAS Number	Units	Effluent Sample Type
NL	Foaming Agents (MBAS)	MBAS	mg/L	24-hour Composite
NL	Hardness (as CaCO3)	471-34-1	mg/L	Grab
NL	Specific Conductance (Electrical Conductivity or EC)	EC	µmhos/cm	24-hour Composite
NL	Total Dissolved Solids (TDS)	TDS	mg/L	24-hour Composite
NL	Dissolved Organic Carbon (DOC)	DOC	mg/L	24-hour Composite

**NUTRIENTS**

CTR Number	Nutrient Parameters	CAS Number	Units	Effluent Sample Type
7	Ammonia (as N)	7664-41-7	mg/L	24-hour Composite
8	Nitrate (as N)	14797-55-8	mg/L	24-hour Composite
9	Nitrite (as N)	14797-65-0	mg/L	24-hour Composite

**OTHER CONSTITUENTS OF CONCERN**

CTR Number	Other Constituents of Concern	CAS Number	Units	Effluent Sample Type
NL	1,2,3-Trichloropropane (TCP)	96-18-4	µg/L	Grab
NL	Trichlorofluoromethane	75-69-4	µg/L	Grab
NL	1,1,2-Trichloro-1,2,2-Trifluoroethane	76-13-1	µg/L	Grab
NL	Styrene	100-42-5	µg/L	Grab
NL	Xylenes	1330-20-7	µg/L	Grab
NL	Barium	7440-39-3	µg/L	24-hour Composite
NL	Fluoride	16984-48-8	mg/L	24-hour Composite
NL	Molybdenum	7439-98-7	µg/L	24-hour Composite
NL	Tributyltin	688-73-3	µg/L	24-hour Composite
NL	Alachlor	15972-60-8	µg/L	24-hour Composite
NL	Atrazine	1912-24-9	µg/L	24-hour Composite
NL	Bentazon	25057-89-0	µg/L	24-hour Composite
NL	Carbofuran	1563-66-2	µg/L	24-hour Composite
NL	2,4-D	94-75-7	µg/L	24-hour Composite
NL	Dalapon	75-99-0	µg/L	24-hour Composite
NL	1,2-Dibromo-3-chloropropane (DBCP)	96-12-8	µg/L	24-hour Composite
NL	Di(2-ethylhexyl)adipate	103-23-1	µg/L	24-hour Composite
NL	Dinoseb	88-85-7	µg/L	24-hour Composite
NL	Diquat	85-00-7	µg/L	24-hour Composite
NL	Endothal	145-73-3	µg/L	24-hour Composite
NL	Ethylene Dibromide (EDB)	106-93-4	µg/L	24-hour Composite
NL	Methoxychlor	72-43-5	µg/L	24-hour Composite
NL	Molinate (Ordram)	2212-67-1	µg/L	24-hour Composite

CTR Number	Other Constituents of Concern	CAS Number	Units	Effluent Sample Type
NL	Oxamyl	23135-22-0	µg/L	24-hour Composite
NL	Picloram	1918-02-1	µg/L	24-hour Composite
NL	Simazine (Princep)	122-34-9	µg/L	24-hour Composite
NL	Thiobencarb	28249-77-6	µg/L	24-hour Composite
NL	2,4,5-TP (Silvex)	93-72-1	µg/L	24-hour Composite
NL	Chlorpyrifos	2921-88-2	µg/L	24-hour Composite
NL	Diazinon	333-41-5	µg/L	24-hour Composite

**X. REPORTING REQUIREMENTS**

**A. General Monitoring and Reporting Requirements**

1. The Discharger shall comply with all Standard Provisions (Attachment D) related to monitoring, reporting, and recordkeeping.
2. Upon written request of the Central Valley Water Board, the Discharger shall submit a summary monitoring report. The report shall contain both tabular and graphical summaries of the monitoring data obtained during the previous year(s).
3. **Compliance Time Schedules.** For compliance time schedules included in the Order, the Discharger shall submit to the Central Valley Water Board, on or before each compliance due date, the specified document or a written report detailing compliance or noncompliance with the specific date and task. If noncompliance is reported, the Discharger shall state the reasons for noncompliance and include an estimate of the date when the Discharger will be in compliance. The Discharger shall notify the Central Valley Water Board by letter when it returns to compliance with the compliance time schedule.
4. The Discharger shall report to the Central Valley Water Board any toxic chemical release data it reports to the State Emergency Response Commission within 15 days of reporting the data to the Commission pursuant to section 313 of the "Emergency Planning and Community Right to Know Act" of 1986.

**B. Self-Monitoring Reports (SMRs)**

1. The Discharger shall electronically submit SMRs using the State Water Board's [California Integrated Water Quality System \(CIWQS\) Program website](http://www.waterboards.ca.gov/water_issues/programs/ciwqs/) ([http://www.waterboards.ca.gov/water\\_issues/programs/ciwqs/](http://www.waterboards.ca.gov/water_issues/programs/ciwqs/)), unless specified otherwise. The CIWQS website will provide additional information for SMR submittal in the event there will be a planned service interruption for electronic submittal.
2. The Discharger shall report in the SMR the results for all monitoring specified in this MRP under sections III through IX. The Discharger shall submit **monthly** SMRs including the results of all required monitoring using U.S. EPA-approved

test methods or other test methods specified in this Order. SMRs are to include all new monitoring results obtained since the last SMR was submitted. If the Discharger monitors any pollutant more frequently than required by this Order, the results of this monitoring shall be included in the calculations and reporting of the data submitted in the SMR. Monthly SMRs are required even if there is no discharge. If no discharge occurs during the month, the monitoring report must be submitted stating that there has been no discharge.

- Monitoring periods and reporting for all required monitoring shall be completed according to the following schedule:

**Table E-12. Monitoring Periods and Reporting Schedule**

<b>Sampling Frequency</b>	<b>Monitoring Period Begins On...</b>	<b>Monitoring Period</b>	<b>SMR Due Date</b>
Continuous	Permit effective date	All	Submit with monthly SMR
1/Day	Permit effective date	(Midnight through 11:59 PM) or any 24-hour period that reasonably represents a calendar day for purposes of sampling.	Submit with monthly SMR
1/Week	Permit effective date	Sunday through Saturday	Submit with monthly SMR
3/Week	Permit effective date	Sunday through Saturday	Submit with monthly SMR
1/Month	Permit effective date	1st day of calendar month through last day of calendar month	First day of second calendar month following month of sampling
Once every other month	1 July 2021	1 July 2021 through 31 August 2021 1 September 2021 through 31 October 2021 1 November 2021 through 31 December 2021 1 January 2022 through 28 February 2022 1 March 2022 through 30 April 2022 1 May 2022 through 30 June 2022	Submit with monthly SMR
1/Quarter	Permit effective date	1 January through 31 March 1 April through 30 June 1 July through 30 September 1 October through 31 December	1 May 1 August 1 November 1 February of following year

Sampling Frequency	Monitoring Period Begins On...	Monitoring Period	SMR Due Date
1/Quarter (Acute Toxicity)	Permit effective date	1 January through 31 March 1 April through 30 June 1 July through 30 September 1 October through 31 December	Within 30 days of receipt of results
1/Quarter (Chronic Toxicity)	Permit effective date	1 January through 31 March 1 April through 30 June 1 July through 30 September 1 October through 31 December	Within 30 days of receipt of results
2/Year	Permit effective date	1 January through 30 June 1 July through 31 December	1 August 1 February of following year
1/Year	Permit effective date	1 January through 31 December	1 February of following year

4. **Reporting Protocols.** The Discharger shall report with each sample result the applicable Reporting Level (RL) and the current laboratory’s Method Detection Limit (MDL), as determined by the procedure in 40 C.F.R. part 136.

The Discharger shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:

- a. Sample results greater than or equal to the RL shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
- b. Sample results less than the RL, but greater than or equal to the laboratory’s MDL, shall be reported as “Detected, but Not Quantified,” or DNQ. The estimated chemical concentration of the sample shall also be reported.

For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ. The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy ( $\pm$  a percentage of the reported value), numerical ranges (low to high), or any other means considered appropriate by the laboratory.

- c. Sample results less than the laboratory’s MDL shall be reported as “Not Detected,” or ND.



- d. Dischargers are to instruct laboratories to establish calibration standards so that the Minimum Level (ML) value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.
5. **Multiple Sample Data.** When determining compliance with an AMEL or MDEL for priority pollutants and more than one sample result is available, the Discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of “Detected, but Not Quantified” (DNQ) or “Not Detected” (ND). In those cases, the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
- a. The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
  - b. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.
6. **The Discharger shall submit SMRs** in accordance with the following requirements:
- a. The Discharger shall arrange all reported data in a tabular format. The data shall be summarized to clearly illustrate whether the facility is operating in compliance with interim and/or final effluent limitations. The Discharger is not required to duplicate the submittal of data that is entered in a tabular format within CIWQS. When electronic submittal of data is required and CIWQS does not provide for entry into a tabular format within the system, the Discharger shall electronically submit the data in a tabular format as an attachment.
  - b. The Discharger shall attach a cover letter to the SMR. The information contained in the cover letter shall clearly identify violations of the waste discharge requirements; discuss corrective actions taken or planned; and the proposed time schedule for corrective actions. Identified violations must include a description of the requirement that was violated and a description of the violation.

- c. The Discharger shall attach all final laboratory reports from all contracted commercial laboratories, including quality assurance/quality control information, with all its SMRs for which sample analyses were performed.
7. The Discharger shall submit in the SMRs calculations and reports in accordance with the following requirements:
  - a. **Calendar Annual Average Limitations.** For constituents with effluent limitations specified as “calendar annual average” (electrical conductivity) the Discharger shall report the calendar annual average in the December SMR. The annual average shall be calculated as the average of the samples gathered for the calendar year.
  - b. **Removal Efficiency (BOD<sub>5</sub> and TSS).** The Discharger shall calculate and report the percent removal of BOD<sub>5</sub> and TSS in the SMRs. The percent removal shall be calculated as specified in section VII.A. of the Waste Discharge Requirements.
  - c. **Total Coliform Organisms Effluent Limitations.** The Discharger shall calculate and report the 7-day median of total coliform organisms for the effluent. The 7-day median of total coliform organisms shall be calculated as specified in **Section VII.C** of the Waste Discharge Requirements.
  - d. **Dissolved Oxygen Receiving Water Limitations.** The Discharger shall report monthly in the self-monitoring report the dissolved oxygen concentrations in the effluent (M-001) and the receiving water (R-002U1 and R-002D1).
  - e. **Turbidity Receiving Water Limitations.** The Discharger shall calculate and report the turbidity increase in the receiving water applicable to the natural turbidity condition specified in section V.A.17.a-e. of the Waste Discharge Requirements.
  - f. **Temperature Receiving Water Limitations.** The Discharger shall calculate and report the temperature increase in the receiving water based on the difference in temperature at Monitoring Locations R-002U1 and R-002D1.

### C. Discharge Monitoring Reports (DMR's)

1. DMRs are U.S. EPA reporting requirements. The Discharger shall electronically certify and submit DMR's together with SMR's using Electronic Self-Monitoring Reports module eSMR 2.5 or any upgraded version. Electronic DMR submittal will be in addition to electronic SMR submittal. [Information about electronic DMR submittal](http://www.waterboards.ca.gov/water_issues/programs/discharge_monitoring/) ([http://www.waterboards.ca.gov/water\\_issues/programs/discharge\\_monitoring/](http://www.waterboards.ca.gov/water_issues/programs/discharge_monitoring/)) is available on the Internet.

#### D. Other Reports

1. **Analytical Methods Report.** The Discharger shall complete and submit an Analytical Methods Report, electronically via CIWQS submittal, by the due date shown in the Technical Reports Table (Table E-14). The Analytical Methods Report shall include the following for each constituent to be monitored in accordance with this Order: 1) applicable water quality objective, 2) reporting level (RL), 3) method detection limit (MDL), and 4) analytical method. The analytical methods shall be sufficiently sensitive with RLs consistent with the SSM Rule per 40 C.F.R. 122.21(e)(3) and 122.44(i)(1)(iv), and with the Minimum Levels (MLs) in the SIP, Appendix 4. The “Reporting Level or RL” is synonymous with the “Method Minimum Level” described in the SSM Rule. If an RL is not less than or equal to the applicable water quality objective for a constituent, the Discharger shall explain how the proposed analytical method complies with the SSM Rule. Central Valley Water Board staff will provide a tool with the permit’s Notice of Adoption to assist the Discharger in completing this requirement. The tool will include the constituents and associated applicable water quality objectives to be included in the Analytical Methods Report.
2. **Annual Operations Report.** The Discharger shall submit a written report to the Central Valley Water Board, electronically via CIWQS submittal, containing the following by the due date in the Technical Reports Table (Table E-14):
  - a. The names, certificate grades, and general responsibilities of all persons employed at the Facility.
  - b. The names and telephone numbers of persons to contact regarding the plant for emergency and routine situations.
  - c. A statement certifying when the flow meter(s) and other monitoring instruments and devices were last calibrated, including identification of who performed the calibration.
  - d. A statement certifying whether the current operation and maintenance manual, and contingency plan, reflect the wastewater treatment plant as currently constructed and operated, and the dates when these documents were last revised and last reviewed for adequacy.
  - e. The Discharger may also be requested to submit an annual report to the Central Valley Water Board with both tabular and graphical summaries of the monitoring data obtained during the previous year. Any such request shall be made in writing. The report shall discuss the compliance record. If violations have occurred, the report shall also discuss the corrective actions taken and planned to bring the discharge into full compliance with the waste discharge requirements.

3. **Annual Land Application Area Report.** By 1 February of each year, the Discharger shall submit a written report containing the following:
  - a. Identification, including a map clearly showing each field or site where and when biosolids were applied.
  - b. The parameters shown in Table E-13 below.

**Table E-13. Annual Land Application Area Report Requirements**

<b>Parameter</b>	<b>Units</b>
Quantity of biosolids applied	cubic yards/year and dry tons/year
Biosolids application rate	tons-dry/acre/year
Volume of recycled water applied	acre-feet
Recycled water application rate	acre-feet/year
Total nitrogen loading (from all sources)	lbs/acre/year
Plant available nitrogen (from all sources)	lbs/acre/year
Residual nitrogen (from all sources)	lbs/acre/year
Crop(s) planted	name
Crop yield	tons
Results of plant tissue testing for molybdenum	mg/kg
Results of plant tissue testing for copper	mg/kg
Results of plant tissue testing for selenium	mg/kg

- c. The Discharger shall provide the following pollutant loading rate information for arsenic, cadmium, copper, lead, mercury, molybdenum, nickel, selenium, and zinc.
      - i. Cumulative loading from previous year [kilograms per acre (kg/acre)];
      - ii. Background soils concentration at 6-inch depth (kg/acre);
      - iii. Cumulative metal load to date (kg/acre), and
      - iv. Percent cumulative limit to date (%).
4. **Annual Pretreatment Reporting Requirements.** The Discharger shall submit annually a report to the Central Valley Water Board, with copies to U.S. EPA Region 9 and the State Water Board, describing the Discharger's pretreatment

activities over the previous 12 months (1 January through 31 December). In the event that the Discharger is not in compliance with any conditions or requirements of this Order, including noncompliance with pretreatment audit/compliance inspection requirements, then the Discharger shall also include the reasons for noncompliance and state how and when the Discharger shall comply with such conditions and requirements.

An annual report shall be submitted by the due date shown in the Technical Reports Table (Table E-14) and include at least the following items:

- a. A summary of analytical results from representative, flow proportioned, 24-hour composite sampling of the POTW's influent and effluent for those pollutants U.S. EPA has identified under section 307(a) of the CWA which are known or suspected to be discharged by nondomestic users. This will consist of an annual full priority pollutant scan. The Discharger is not required to sample and analyze for asbestos. The Discharger shall submit the results of the annual priority pollutant scan electronically to the Central Valley Water Board using the State Water Board's CIWQS Program Website.

Sludge shall be sampled during the same 24-hour period and analyzed for the same pollutants as the influent and effluent sampling and analysis. The sludge analyzed shall be a composite sample of a minimum of 12 discrete samples taken at equal time intervals over the 24-hour period. Wastewater and sludge sampling and analysis shall be performed at least annually. The Discharger shall also provide any influent, effluent or sludge monitoring data for nonpriority pollutants which may be causing or contributing to Interference, Pass-Through or adversely impacting sludge quality. Sampling and analysis shall be performed in accordance with the techniques prescribed in 40 C.F.R. part 136 and amendments thereto.

- b. A discussion of Upset, Interference, or Pass-Through incidents, if any, at the treatment plant, which the Discharger knows, or suspects were caused by nondomestic users of the POTW. The discussion shall include the reasons why the incidents occurred, the corrective actions taken and, if known, the name and address of, the nondomestic user(s) responsible. The discussion shall also include a review of the applicable pollutant limitations to determine whether any additional limitations, or changes to existing requirements, may be necessary to prevent Pass-Through, Interference, or noncompliance with sludge disposal requirements.
- c. The cumulative number of nondomestic users that the Discharger has notified regarding Baseline Monitoring Reports and the cumulative number of nondomestic user responses.
- d. An updated list of the Discharger's significant industrial users (SIUs) including their names and addresses, or a list of deletions, additions and

SIU name changes keyed to a previously submitted list. The Discharger shall provide a brief explanation for each change. The list shall identify the SIUs subject to federal categorical standards by specifying which set(s) of standards are applicable to each SIU. The list shall indicate which SIUs, or specific pollutants from each industry, are subject to local limitations. Local limitations that are more stringent than the federal categorical standards shall also be identified.

- e. The Discharger shall characterize the compliance status through the year of record of each SIU by employing the following descriptions:
  - i. complied with baseline monitoring report requirements (where applicable);
  - ii. consistently achieved compliance;
  - iii. inconsistently achieved compliance;
  - iv. significantly violated applicable pretreatment requirements as defined by 40 C.F.R. section 403.8(f)(2)(vii);
  - v. complied with schedule to achieve compliance (include the date final compliance is required);
  - vi. did not achieve compliance and not on a compliance schedule; and
  - vii. compliance status unknown.
- f. A summary of the inspection and sampling activities conducted by the Discharger during the past year to gather information and data regarding the SIUs. The summary shall include:
  - i. The names and addresses of the SIUs subjected to surveillance and an explanation of whether they were inspected, sampled, or both and the frequency of these activities at each user; and
  - ii. The conclusions or results from the inspection or sampling of each industrial user.
- g. The Discharger shall characterize the compliance status of each SIU by providing a list or table which includes the following information:

- i. Name of SIU;
  - ii. Category, if subject to federal categorical standards;
  - iii. The type of wastewater treatment or control processes in place;
  - iv. The number of samples taken by the POTW during the year;
  - v. The number of samples taken by the SIU during the year;
  - vi. For a SIU subject to discharge requirements for total toxic organics, whether all required certifications were provided;
  - vii. A list of the standards violated during the year. Identify whether the violations were for categorical standards or local limits.
  - viii. Whether the facility is in significant noncompliance (SNC) as defined at 40 C.F.R. section 403.8(f)(2)(viii) at any time during the year; and
  - ix. A summary of enforcement or other actions taken during the year to return the SIU to compliance. Describe the type of action (e.g., warning letters or notices of violation, administrative orders, civil actions, and criminal actions), final compliance date, and the amount of fines and penalties collected, if any. Describe any proposed actions for bringing the SIU into compliance;
  - x. Restriction of flow to the POTW.
  - xi. Disconnection from discharge to the POTW.
- h. A brief description of any programs the POTW implements to reduce pollutants from nondomestic users that are not classified as SIUs;
  - i. A brief description of any significant changes in operating the pretreatment program which differ from the previous year including, but not limited to, changes concerning: the program's administrative structure, local limits, monitoring program or monitoring frequencies, legal-authority, enforcement policy, funding levels, or staffing levels;
  - j. A summary of the annual pretreatment budget, including the cost of pretreatment program functions and equipment purchases; and
  - k. A summary of activities to involve and inform the public of the program including a copy of the newspaper notice, if any, required under 40 C.F.R. section 403.8(f)(2)(viii).

Pretreatment Program reports shall be submitted electronically to the Central Valley Water Board via CIWQS submittal and the:

State Water Resources Control Board  
 NPDES [Wastewater@waterboards.ca.gov](mailto:Wastewater@waterboards.ca.gov)  
 and the  
 U.S. EPA Region 9 Pretreatment Coordinator  
[R9Pretreatment@epa.gov](mailto:R9Pretreatment@epa.gov)

5. **Recycled Water Policy Annual Reports.** In accordance with Section 3 of the Water Quality Control Policy for Recycled Water (Recycled Water Policy), the Discharger shall electronically submit an annual report of monthly data to the State Water Board by **30 April annually** covering the previous calendar year using the [State Water Board's GeoTracker website](https://geotracker.waterboards.ca.gov/) (<https://geotracker.waterboards.ca.gov/>). Information for setting up and using the GeoTracker system can be found in the *ESI Guide for Responsible Parties* document on the State Water Board's website for [Electronic Submittal of Information](https://www.waterboards.ca.gov/ust/electronic_submittal/index.html) ([https://www.waterboards.ca.gov/ust/electronic\\_submittal/index.html](https://www.waterboards.ca.gov/ust/electronic_submittal/index.html)). The annual report to GeoTracker must include volumetric reporting of the items listed in Section 3.2 of the [Recycled Water Policy](https://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/2018/121118_7_final_amendment_oal.pdf) ([https://www.waterboards.ca.gov/board\\_decisions/adopted\\_orders/resolutions/2018/121118\\_7\\_final\\_amendment\\_oal.pdf](https://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/2018/121118_7_final_amendment_oal.pdf)). A pdf of the upload confirmation from GeoTracker for the Recycled Water Policy Annual Report shall be uploaded to CIWQS to demonstrate compliance with this reporting requirement.
  
6. **Technical Report Submittals.** This Order includes requirements to submit a Report of Waste Discharge (ROWD), special study technical reports, progress reports, and other reports identified in the MRP (hereafter referred to collectively as "technical reports"). The Technical Reports Table and subsequent table notes below summarize all technical reports required by this Order and the due dates for submittal. All technical reports shall be submitted electronically via CIWQS submittal. Technical reports should be uploaded as a PDF, Microsoft Word, or Microsoft Excel file attachment.

**Table E-14. Technical Reports**

Report #	Technical Report	Due Date	CIWQS Report Name
Intentionally left blank	Standard Reporting Requirements	Intentionally left blank	Intentionally left blank
1	Report of Waste Discharge	31 May 2024	ROWD
2	Analytical Methods Report	15 June 2020	MRP X.D.1
3	Analytical Methods Report Certification	1 April 2021	MRP IX.D.2.h
4	Annual Operations Report	1 February 2021	MRP X.D.2
5	Annual Operations Report	1 February 2022	MRP X.D.2
6	Annual Operations Report	1 February 2023	MRP X.D.2
7	Annual Operations Report	1 February 2024	MRP X.D.2
8	Annual Operations Report	1 February 2025	MRP X.D.2



<b>Report #</b>	<b>Technical Report</b>	<b>Due Date</b>	<b>CIWQS Report Name</b>
9	Constituent Study for Indeno(1,2,3-cd)pyrene and Dibenzo(a,h)anthracene	1 August 2022	WDR VI.C.2.b
10	Annual Land Application Area Report	1 February 2021	MRP X.D.3
11	Annual Land Application Area Report	1 February 2022	MRP X.D.3
12	Annual Land Application Area Report	1 February 2023	MRP X.D.3
13	Annual Land Application Area Report	1 February 2024	MRP X.D.3
14	Annual Land Application Area Report	1 February 2025	MRP X.D.3
15	Salinity Evaluation and Minimization Plan	16 January 2021	WDR VI.C.3.a
16	Annual Pretreatment Report	28 February 2021	MRP X.D.4
17	Annual Pretreatment Report	28 February 2022	MRP X.D.4
18	Annual Pretreatment Report	28 February 2023	MRP X.D.4
19	Annual Pretreatment Report	28 February 2024	MRP X.D.4
20	Annual Pretreatment Report	28 February 2025	MRP X.D.4
21	Recycled Water Policy Annual Report Submittal Confirmation	30 April 2021	MRP.X.D.5
22	Recycled Water Policy Annual Report Submittal Confirmation	30 April 2022	MRP.X.D.5
23	Recycled Water Policy Annual Report Submittal Confirmation	30 April 2023	MRP.X.D.5
24	Recycled Water Policy Annual Report Submittal Confirmation	30 April 2024	MRP.X.D.5
25	Recycled Water Policy Annual Report Submittal Confirmation	30 April 2025	MRP.X.D.5

**ATTACHMENT F – FACT SHEET**

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**ATTACHMENT F – FACT SHEET**

As described in section II.B of this Order, the Central Valley Water Board incorporates this Fact Sheet as findings of the Central Valley Water Board supporting the issuance of this Order. This Fact Sheet discusses the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for Dischargers in California. Only those sections or subsections of this Order that are specifically identified as “not applicable” have been determined not to apply to this Discharger. Sections or subsections of this Order not specifically identified as “not applicable” are fully applicable to this Discharger.

**I. PERMIT INFORMATION**

The following table summarizes administrative information related to the Facility.

**Table F-1. Facility Information**

<b>Waste Discharge ID:</b>	5C240108001
<b>CIWQS Facility Place ID:</b>	214652
<b>Discharger:</b>	City of Merced
<b>Name of Facility:</b>	Merced Wastewater Treatment Facility
<b>Facility Address:</b>	10260 Gove Road
<b>Facility City, State Zip:</b>	Merced, CA 95341
<b>Facility County:</b>	Merced County
<b>Facility Contact, Title and Phone Number:</b>	Bill Osmer, Public Works Manager – Wastewater, (209) 385-6892
<b>Authorized Person to Sign and Submit Reports:</b>	Bill Osmer, Public Works Manager – Wastewater, (209) 385-6892
<b>Mailing Address:</b>	1776 Grogan Avenue Merced, CA 95341
<b>Billing Address:</b>	1776 Grogan Avenue Merced, CA 95341
<b>Type of Facility:</b>	POTW
<b>Major or Minor Facility:</b>	Major
<b>Threat to Water Quality:</b>	2
<b>Complexity:</b>	A
<b>Pretreatment Program:</b>	Yes
<b>Recycling Requirements:</b>	Producer and User
<b>Facility Permitted Flow:</b>	12.0 million gallons per day (mgd). Upon satisfaction of Provision VI.C.6.a, the

	facility permitted flow may increase up to 16.0 and up to 20.0 mgd.
<b>Facility Design Flow:</b>	12.0 mgd (currently), 16.0 mgd (first expansion), 20.0 mgd (second expansion)
<b>Watershed:</b>	Owens Creek Watershed
<b>Receiving Water:</b>	Hartley Slough and First Encountered Groundwater
<b>Receiving Water Type:</b>	Slough and Groundwater

- A. The City of Merced (hereinafter Discharger) is the owner and operator of the Merced Wastewater Treatment Facility (hereinafter Facility), a Publicly-Owned Treatment Works (POTW).

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

- B. The Facility discharges wastewater to Hartley Slough, a water of the United States, tributary to the San Joaquin River within Owens Creek Watershed. The Discharger was previously regulated by Order R5-2014-0096 and National Pollutant Discharge Elimination System (NPDES) Permit No. CA0079219 adopted on 8 August 2014. Order R5-2014-0096 was set to expire on 30 September 2019 but was administratively continued via letter from the Executive Officer on 16 September 2019. Attachment B provides a map of the area around the Facility. Attachment C provides a flow schematic of the Facility.
- C. When applicable, state law requires dischargers to file a petition with the State Water Board, Division of Water Rights and receive approval for any change in the point of discharge, place of use, or purpose of use of treated wastewater that decreases the flow in any portion of a watercourse. The State Water Board retains separate jurisdictional authority to enforce any applicable requirements under Water Code section 1211. This is not an NPDES permit requirement.
- D. The Discharger filed a report of waste discharge (ROWD) and submitted an application for reissuance of its waste discharge requirements (WDR's) and NPDES permit on 22 March 2019. Supplemental information was received on 25 June 2019. A site visit was conducted on 3 October 2017, to observe operations and collect additional information for the renewal.
- E. Regulations at 40 C.F.R. section 122.46 limit the duration of NPDES permits to a fixed term not to exceed five years. Accordingly, Table 3 of this Order limits the duration of the discharge authorization. Under 40 C.F.R. section 122.6(d), States authorized to administer the NPDES program may administratively continue State-issued permits beyond their expiration dates until the effective date of the new permits, if State law allows it. Pursuant to California Code of Regulations, title 23, section 2235.4, the terms and conditions of an expired permit are automatically

continued pending reissuance of the permit if the Discharger complies with all federal NPDES requirements for continuation of expired permits.

## II. FACILITY DESCRIPTION

The Discharger provides sewerage service for the City of Merced and serves a population of approximately 93,000. The design daily average flow capacity of the Facility is currently 12.0 million gallons per day (MGD). Based on demand, the Discharger has plans to complete two phased expansions at the Facility to increase the design daily average flow capacity up to 16.0 mgd and up to 20.0 mgd, respectively.

### A. Description of Wastewater and Biosolids Treatment and Controls

The treatment system at the Facility consists of the following: a headworks pump station with fine screens and grit removal; primary clarifiers; activated sludge basins with internal separate anoxic denitrification basins; secondary clarifiers; flocculation basins; filters; ultraviolet (UV) disinfection; and a re-aeration outfall.

Solids handling and treatment include: a dissolved air flotation thickener, primary digesters, digester gas holder, solids dewatering facility, centrate pump station and equalization tank, and lined active solar dryers. All dried biosolids are applied to the Land Application Area (LAA) except the abandoned ponds 5 and 6 area. The Facility produces approximately 1,500 dry metric tons of biosolids annually.

### B. Discharge Points and Receiving Waters

1. The Facility is located in section 10, T8S, R13E, MDB&M, as shown in Attachment B, a part of this Order.
2. Equivalent disinfected tertiary treated municipal wastewater is discharged at Discharge Point No. 002 to Hartley Slough at a point latitude of 37.25349° N and longitude -120.5315° W. Hartley Slough is a water of the United States and is an ephemeral, effluent dominated water body that flows to Owens Creek and then to the San Joaquin River. As indicated in the Water Quality Control Plan for the Sacramento and San Joaquin River Basins (Basin Plan), the designated beneficial uses of Hartley Slough, as a tributary of the San Joaquin River reach between Sack Dam and the Merced River, are: municipal and domestic supply (MUN); agricultural supply (AGR); industrial process supply (PRO); water contact recreation (REC-1); non-contact water recreation (REC-2); warm freshwater habitat (WARM); migration of aquatic organisms (MIGR); spawning, reproduction, and/or early development (SPWN); and wildlife habitat (WILD). Known beneficial uses of Hartley Slough downstream of the discharge include REC-1, REC-2, AGR, WARM, and WILD. Due to the ephemeral nature of Hartley Slough, MUN may not be attainable downstream of the discharge. Nor is cold SPWN likely to occur.
3. Equivalent disinfected tertiary treated municipal wastewater is also discharged at Discharge Point No. 003 to the Merced Wildlife Management Area (WMA) at

a point latitude 37.23424° and longitude 120.5261°W. The WMA was created by the City of Merced many years ago as mitigation for loss of wetland created by the establishment of the Land Application Area (LAA). It is a constructed wetland area isolated from surrounding water of the United States by a series of levees and is an isolated, intrastate, and non-navigable water that is not subject to regulation under the Clean Water Act. Public access to the WMA is regulated and supervised by the California Department of Fish and Wildlife (DFW). The WMA is managed by the DFW to provide WARM, REC-1, REC-2, and WILD beneficial uses. During the hunting season, DFW limits public access to around ten people three days per week. The hunters can contact the water in the WMA, particularly during waterfowl hunting season. The WMA is posted to inform the visiting public that water within the WMA is treated effluent.

4. Equivalent disinfected tertiary treated municipal wastewater is also discharged at Discharge Point No. 004 to the LAA at a point latitude 37.24047° N and longitude 120.5261° W. The LAA consists of a total of 670 acres. Abandoned Ponds 5 and 6 make up 90 acres of the LAA, and no biosolids are authorized to be applied to this portion of the LAA. The remaining 580 acres consist of an area where industrial waste (primarily food processing waste) was formerly discharged for land treatment. These 580 acres do receive biosolids for land application. The LAA has historically been planted with a winter crop of triticale (a hybrid of wheat and rye) or rye and a summer crop of sudan grass. The Basin Plan designates groundwater beneath the LAA (Discharge 004) as MUN, industrial service supply (IND), PRO, and AGR. Public access to the area is restricted by two gates that limit access to the LAA and to the WMA. Two groundwater monitoring wells are located on the north and eastern ends of the abandoned Ponds 5 and 6 area of the LAA.

**C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data**

Effluent limitations contained in Order R5-2014-0096 for discharges from Discharge Point 002 to Hartley Slough (Monitoring Location M-001) and representative effluent monitoring data from February 2016 through January 2019 are as follows:

**Table F-2. Historic Effluent Limitations**

Parameter	Units	Historic Effluent Limitations	Lowest Daily Discharge	Highest Daily Discharge	Long-term Average Discharge
Flow	mgd	AMEL 12.0	5.6	9.2	6.8
Biochemical Oxygen Demand 5-day @ 20°C	mg/L	AMEL 10 AWEL 15 MDEL 20	<2	3	2
Total Suspended Solids	mg/L	AMEL 10 AWEL 15 MDEL 20	0.5	7.8	1.3

Parameter	Units	Historic Effluent Limitations	Lowest Daily Discharge	Highest Daily Discharge	Long-term Average Discharge
pH	std units	Instantaneous Max 6.5 Instantaneous Min 8.5	6.94	7.86	7.54
Ammonia Nitrogen, Total (as N)	mg/L	AMEL 1.01 MDEL 2.03	0.0003	1.85	0.07
Nitrate plus Nitrite (as N)	mg/L	AMEL 10.	1.9	21	5.8
Electrical Conductivity	µmhos/cm	12-month rolling average 1,000 or 500 plus source EC	442	728	597
Copper, Total Recoverable	µg/L	AMEL 6.5 MDEL 13.	1.3	5.6	3.5
Total Coliform Organisms	MPN/100 mL	7-day median 2.2 More than once in 30-days 23 Instantaneous max 240	<2	50	2.2

A summary of Maximum Contaminant Levels (MCLs) paired with groundwater monitoring data from 2014 through 2018 at upgradient wells (MW-1, MW-8, and MW-11), sludge drying bed wells (MW-5, MW-6, MW-7, and MW-12), Wildlife Management Area (WMA) wells (MW-9 and MW-10), and Land Application Area (LAA) wells (MW-2, MW-3, and MW-4) are as follows:

**Table F-3. Historic Groundwater Monitoring Data**

Parameter	Units	MCL	Upgradient	Sludge Beds	WMA	LAA
Electrical Conductivity	µmhos/cm	900	472 - 1731	720 - 2100	640 - 1365	520 - 1900
Nitrate plus Nitrite (as N)	mg/L	10	1.3 - 61	ND - 49	ND - 5	ND - 30
Total Coliform Organisms	MPN/100 mL		ND - >23	ND - >23	ND - 23	ND - >23
Arsenic	µg/L	10				
Ammonia Nitrogen, Total (as N)	mg/L		ND - 0.79	ND - 0.32	ND - 1.7	ND - 0.76
Chloride	mg/L	250	9 - 85	16 - 110	50 - 140	11 - 230
Manganese	µg/L	50	ND - 3800	0.24 - 5100	ND - 1400	ND - 370
Iron	µg/L	300	ND - 3.2	ND - 20	ND - 54	ND - 53
Sodium	mg/L		47 - 170	81 - 170	72 - 200	41 - 120
Sulfate	mg/L	250	17 - 210	30 - 370	5.3 - 190	11 - 190



Parameter	Units	MCL	Upgradient	Sludge Beds	WMA	LAA
Total Dissolved Solids	mg/L	500	26 – 1200	450 – 1400	390 – 800	340 - 1200

**D. Compliance Summary**

Dissolved oxygen and temperature measurements in Hartley Slough downstream of the discharge are often outside of their respective Receiving Water Limitations. These exceedances are potentially present due to backwater conditions from the downstream diversion dam. Order R5-2014-0096 recognized these conditions and included new receiving water monitoring sites further upstream of the diversion dam, which was expected to reduce or eliminate the receiving water exceedances. Utilizing the new downstream monitoring location R-002D1 did not fully cease exceedances, but the frequency of exceedances has been significantly reduced.

**E. Planned Changes**

Based on demand, the Discharger has plans to complete two phased expansions at the Facility to increase the flow rate to 16.0 mgd and 20.0 mgd. The expansion to 16.0 mgd will consist of adding a fourth activated sludge basin, a third sludge digester, a solids holding tank, and additional active solar dryers. The expansion to 20.0 mgd will consist of adding a fourth primary clarifier, a fifth activated sludge basin, and a fifth secondary clarifier. Effluent quality is anticipated to stay the same. The Discharger has not proposed a timeframe for the phased expansions.

**III. APPLICABLE PLANS, POLICIES, AND REGULATIONS**

The requirements contained in this Order are based on the requirements and authorities described in this section.

**A. Legal Authorities**

This Order serves as WDR’s pursuant to article 4, chapter 4, division 7 of the California Water Code (commencing with section 13260). This Order is also issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. EPA and chapter 5.5, division 7 of the Water Code (commencing with section 13370). It shall serve as an NPDES permit for point source discharges from this Facility to surface waters.

**B. California Environmental Quality Act (CEQA)**

CEQA compliance for the two phased expansions that may be completed under the term of this permit have previously been addressed by the City of Merced’s environmental impact report that was certified on 18 December 2006 and explained in WDRs Order No. R5-2008-0027. In addition, under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of

CEQA, (commencing with section 21100) of Division 13 of the Public Resources Code.

**C. State and Federal Laws, Regulations, Policies, and Plans**

1. **Water Quality Control Plans.** Requirements of this Order specifically implement the applicable Water Quality Control Plans.

- a. Basin Plan. The Central Valley Water Board adopted a Water Quality Control Plan for the Sacramento River and San Joaquin River Basins, Fifth Edition, May 2018 (hereinafter Basin Plan) that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. Requirements in this Order implement the Basin Plan.

The Basin Plan at section 2.1 states that the beneficial uses of any specifically identified water body generally apply to its tributary streams. The Basin Plan in Table 2-1, section 2, does not specifically identify beneficial uses for Hartley Slough, but does identify present and potential uses for the San Joaquin River reach between Sack Dam and the Merced River, to which Hartley Slough, via a network of natural and artificial channels, is tributary. In addition, the Basin Plan implements State Water Board Resolution 88-63, which established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply. Thus, beneficial uses applicable to Hartley Slough, the WMA, and the LAA are as follows:

**Table F-4. Basin Plan Beneficial Uses**

Discharge Point	Receiving Water Name	Beneficial Use(s)
002	Hartley Slough	Existing: Agricultural supply (AGR); Industrial process supply (PRO); Water contact recreation (REC-1); Non-contact water recreation (REC-2); Warm freshwater habitat (WARM); Migration of Aquatic Organisms (warm and cold) (MIGR); Spawning, reproduction, and/or early development (warm) (SPWN); and wildlife habitat (WILD).  Potential: Municipal and domestic water supply (MUN); Spawning, reproduction, and/or Early Development (cold) (SPWN).
003	Wildlife Management Area	REC-1; REC-2; WARM; and WILD.

Discharge Point	Receiving Water Name	Beneficial Use(s)
004	Land Application Area (i.e., First Encountered Groundwater)	MUN; AGR; PRO; and Industrial Service Supply (IND).

2. **National Toxics Rule (NTR) and California Toxics Rule (CTR).** U.S. EPA adopted the NTR on 22 December 1992, and later amended it on 4 May 1995 and 9 November 1999. About forty criteria in the NTR applied in California. On 18 May 2000, U.S. EPA adopted the CTR. The CTR promulgated new toxics criteria for California and, in addition, incorporated the previously adopted NTR criteria that were applicable in the state. The CTR was amended on 13 February 2001. These rules contain federal water quality criteria for priority pollutants.
  
3. **State Implementation Policy.** On 2 March 2000, the State Water Board adopted the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (State Implementation Policy or SIP). The SIP became effective on 28 April 2000, with respect to the priority pollutant criteria promulgated for California by the U.S. EPA through the NTR and to the priority pollutant objectives established by the Central Valley Water Board in the Basin Plan. The SIP became effective on 18 May 2000, with respect to the priority pollutant criteria promulgated by the U.S. EPA through the CTR. The State Water Board adopted amendments to the SIP on 24 February 2005, that became effective on 13 July 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.
  
4. **Antidegradation Policy.** Federal regulation 40 C.F.R. section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California’s antidegradation policy in State Water Board Resolution 68-16 (“Statement of Policy with Respect to Maintaining High Quality of Waters in California”) (State Anti-Degradation Policy). The State Anti-Degradation Policy is deemed to incorporate the federal antidegradation policy where the federal policy applies under federal law. The State Anti-Degradation Policy requires that existing water quality be maintained unless degradation is justified based on specific findings. The Central Valley Water Board’s Basin Plan implements, and incorporates by reference, both the State and federal antidegradation policies. The permitted discharge must be consistent with the antidegradation provision of 40 C.F.R. section 131.12 and the State Anti-Degradation Policy. The Board finds this order is consistent with the Federal and State Water Board antidegradation regulations and policy.
  
5. **Anti-Backsliding Requirements.** Sections 402(o) and 303(d)(4) of the CWA and federal regulations at 40 C.F.R. section 122.44(l) restrict backsliding in

NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed.

6. **Domestic Water Quality.** In compliance with Water Code section 106.3, it is the policy of the State of California that every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes. This Order promotes that policy by requiring discharges to meet maximum contaminant levels designed to protect human health and ensure that water is safe for domestic use.
7. **Endangered Species Act Requirements.** This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code, sections 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. sections 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the state. The Discharger is responsible for meeting all requirements of the applicable Endangered Species Act.
8. **Emergency Planning and Community Right to Know Act.** Section 13263.6(a) of the Water Code, requires that “the Regional Water Board shall prescribe effluent limitations as part of the waste discharge requirements of a POTW for all substances that the most recent toxic chemical release data reported to the state emergency response commission pursuant to section 313 of the Emergency Planning and Community Right to Know Act of 1986 (42 U.S.C. Sec. 11023) (EPCRA) indicate as discharged into the POTW, for which the State Water Board or the Regional Water Board has established numeric water quality objectives, and has determined that the discharge is or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to, an excursion above any numeric water quality objective”.

The most recent toxic chemical data report does not indicate any reportable off-site releases or discharges to the collection system for this Facility. Therefore, a reasonable potential analysis based on information from EPCRA cannot be conducted. Based on information from EPCRA, there is no reasonable potential to cause or contribute to an excursion above any numeric water quality objectives included within the Basin Plan or in any State Water Board plan, so no effluent limitations are included in this permit pursuant to Water Code section 13263.6(a).

However, as detailed elsewhere in this Order, available effluent data indicate that there are constituents present in the effluent that have a reasonable potential to cause or contribute to exceedances of water quality standards and require inclusion of effluent limitations based on federal and state laws and regulations.

9. **Storm Water Requirements.** U.S. EPA promulgated federal regulations for storm water on 16 November 1990 in 40 C.F.R. parts 122, 123, and 124. The NPDES Industrial Storm Water Program regulates storm water discharges from wastewater treatment facilities. Wastewater treatment plants are applicable industries under the storm water program and are obligated to comply with the federal regulations. The State Water Resources Control Board Water Quality Order 2014-0057-DWQ, General Permit for Storm Water Discharges Associated with Industrial Activities (NPDES General Permit No. CAS000001), does not require facilities to obtain coverage if discharges of storm water are regulated under another individual or general NPDES permit adopted by the State Water Board or Regional Water Board (Finding I.B.20). All storm water at the Facility is captured for treatment and disposal under this Order. Therefore, coverage under the General Storm Water Permit is not required.
  
10. **Statewide General Waste Discharge Requirements for Sanitary Sewer Systems.** The State Water Board issued General Waste Discharge Requirements for Sanitary Sewer Systems, Water Quality Order 2006-0003-DWQ (General Order) on 2 May 2006. The State Water Board amended the MRP for the General Order through Order WQ 2013-0058-EXEC on 6 August 2013. The General Order requires public agencies that own or operate sanitary sewer systems with greater than 1 mile of pipes or sewer lines to enroll for coverage under the General Order. The General Order requires agencies to develop sanitary sewer management plans (SSMP's) and report all sanitary sewer overflows (SSO's), among other requirements and prohibitions.

The Discharger is subject to the requirements of, and must comply with, State Water Board Order 2006-0003-DWQ, Statewide General Waste Discharge Requirements for Sanitary Sewer Systems, as amended by State Water Board Order WQ 2013-0058-EXEC and any subsequent order.

11. **Sewage Sludge and Biosolids.** This Order does not authorize any act that results in violation of requirements administered by U.S. EPA to implement 40 C.F.R. Part 503, Standards for the Use or Disposal of Sewage Sludge. These standards regulate the final use or disposal of sewage sludge that is generated during the treatment of domestic sewage in a municipal wastewater treatment facility. The Discharger is responsible for meeting all applicable requirements of 40 C.F.R. Part 503 that are under U.S. EPA's enforcement authority.

#### **D. Impaired Water Bodies on CWA 303(d) List**

1. Under section 303(d) of the 1972 CWA, states, territories and authorized tribes are required to develop lists of water quality limited segments. The waters on these lists do not meet water quality standards, even after point sources of pollution have installed the minimum required levels of pollution control technology. On 6 April 2018 U.S. EPA gave final approval to California's 2014-2016 section 303(d) List of Water Quality Limited Segments. The Basin

Plan references this list of Water Quality Limited Segments (WQLSs), which are defined as "...those sections of lakes, streams, rivers or other fresh water bodies where water quality does not meet (or is not expected to meet) water quality standards even after the application of appropriate limitations for point sources (40 C.F.R. part 130, et seq.)." The Basin Plan also states, "Additional treatment beyond minimum federal standards will be imposed on dischargers to [WQLSs]. Dischargers will be assigned or allocated a maximum allowable load of critical pollutants so that water quality objectives can be met in the segment." Hartley Slough is not listed as a WQLS in the 2014 and 2016 303(d) List of WQLSs. However, Hartley Slough is hydraulically connected to Deep Slough, Bear Creek, and the San Joaquin River between Bear Creek and Mud Slough. These segments are listed as WQLSs in the 2014 and 2016 303(d) List for arsenic, DDT, electrical conductivity, Group A pesticides, pH, mercury, total dissolved solids, and unknown toxicity. This Order includes monitoring requirements for all of these pollutants and includes effluent limitations for electrical conductivity, pH, and acute toxicity.

2. Total Maximum Daily Loads (TMDL's). Table F-4, below, identifies the 303(d) listings and any applicable TMDLs. For the receiving waters, pollutants listed on the 303(d) list at this time have no approved TMDL's with WLA's that apply to this Facility.

**Table F-5. 303 (d) List for Hartley Slough**

<b>Pollutant</b>	<b>Potential Sources</b>	<b>TMDL Status</b>
Arsenic	Source Unknown	2027
DDT	Agriculture	2027
Diuron	Agriculture	Being addressed by action other than TMDL
Electrical Conductivity	Agriculture	2027
Group A pesticides	Agriculture	2011
pH	Source Unknown	2021
Mercury	Resource Extraction	2012
Total Dissolved Solids	Source Unknown	2027
Unknown Toxicity	Source Unknown	2021 and 2027

- a. The Basin Plan includes waste load allocations for diazinon and chlorpyrifos applicable to all NPDES dischargers that discharge directly or indirectly to the lower San Joaquin River. This Order includes effluent limitations for these constituents to implement the waste load allocation.
- b. A selenium TMDL for the lower San Joaquin River was approved by the USEPA on 28 March 2002. However, there are no point sources of selenium in the lower San Joaquin River basin, so there is no waste load allocation. The Basin Plan includes water quality objectives for total selenium applicable to the San Joaquin River between Sack Dam and the mouth of the Merced River. This Order includes effluent and receiving

water monitoring for California Toxics Rule constituents, which includes selenium.

- c. The Basin Plan contains a TMDL for salt and boron discharges into the lower San Joaquin River (Control Program for Salt and Boron Discharges into the Lower San Joaquin River) (Salt and Boron TMDL). It identifies existing NPDES point source dischargers as low priority. Compliance dates for low priority dischargers are contained in Table IV-4.3 of the Basin Plan. Low priority dischargers are not required to be in compliance during wet through dry years for 16 years and 20 years during critical years, starting from the effective date of the control program [28 July 2006]. At that time, the discharge must not exceed the water quality objectives for EC that apply to the San Joaquin River at Vernalis. Generally, discharges must not exceed an EC of 700  $\mu\text{mhos/cm}$  from 1 April through 31 August and 1,000  $\mu\text{mhos/cm}$  from 1 September through 31 March. The Salt and Boron TMDL is not applicable to this discharge. The 10 September 2004 Final Staff Report for the Salt and Boron TMDL indicates major point source discharges contributing salt and boron include municipal wastewater treatment facilities. However, the Report recognizes that most of the wastewater treatment facilities in the Lower San Joaquin River watershed discharge directly to land or the majority of their discharge is intercepted and used (for agriculture and wetland supply) prior to reaching the Lower San Joaquin River; the Merced Wastewater Treatment Facility discharge circumstances are consistent with this description. Much of the City's discharge is directed to wetlands or used for irrigation immediately downstream of the Facility outfall. Specifically, the 2004 Final Staff Report states, "The Cities of Modesto and Turlock are the two major municipalities that discharge directly to surface waters that actually reach the [Lower San Joaquin River] LSJR." The Report goes on to state that, "The TMDL establishes waste load allocations for the Cities of Turlock and Modesto, the two wastewater treatment plants that discharge directly to surface water that reach the LSJR (other plants discharge to surface waters that are diverted prior to reaching the LSJR)." For these reasons, the Salt and Boron TMDL is not applicable to the Discharger.

This Order includes a performance-based effluent limitation for EC of 760  $\mu\text{mhos/cm}$  as an annual average. Further discussion on this effluent limitation is included in section IV.C.3.c.vi of this Fact Sheet.

3. The 303(d) listings and TMDL's have been considered in the development of the Order. A pollutant-by-pollutant evaluation of each pollutant of concern is described in section VI.C.3 of this Fact Sheet.

**E. Other Plans, Polices and Regulations**

1. Title 27, California Code of Regulations (CCR), section 20005 et seq (hereafter Title 27).
  - a. The discharge authorized herein and the treatment and storage facilities associated with the discharge of treated municipal wastewater, except for discharges of residual sludge and solid waste, are exempt from the requirements of Title 27, California Code of Regulations (CCR), section 20005 et seq (hereafter Title 27). The exemption, pursuant to Title 27 CCR section 20090(a), is based on the following:
    1. The waste consists primarily of domestic sewage and treated effluent;
    2. The waste discharge requirements are consistent with water quality objectives; and
    3. The treatment and storage facilities described herein are associated with a municipal wastewater treatment plant.
  - b. The discharges authorized herein to the Land Application Area and Wildlife Management Area are exempt from the requirements of Title 27. The exemption, pursuant to Title 27, section 20090(h), is based on the Discharger using disinfected tertiary recycled water for irrigation in accordance with Land Discharge Specifications section IV.B and Land Discharge Specifications section IV.C in this Order and the Water Recycling Criteria in Title 22, CCR, Division 4, Chapter 3.
  - c. The discharges authorized herein to the Land Application Area and Wildlife Management Area are exempt from the requirements of Title 27. The exemption, pursuant to Title 27, section 20090(b) is because they are discharges of wastewater to land and:
    1. The Central Valley Water Board is issuing WDRs;
    2. The discharge is in compliance with the Basin Plan, and;
    3. The treatment effluent does not need to be managed as a hazardous waste.
  - d. The discharge of biosolids to portions of the Land Application Area authorized herein is exempt from the requirements of Title 27. The exemption, pursuant to Title 27, section 20090(f) is because they are discharges of a nonhazardous, decomposable waste used as a soil amendment pursuant to best management practices.



#### IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

Effluent limitations and toxic and pretreatment effluent standards established pursuant to sections 301 (Effluent Limitations), 302 (Water Quality Related Effluent Limitations), 304 (Information and Guidelines), and 307 (Toxic and Pretreatment Effluent Standards) of the CWA and amendments thereto are applicable to the discharge.

The CWA mandates the implementation of effluent limitations that are as stringent as necessary to meet water quality standards established pursuant to state or federal law [33 U.S.C., section 1311(b)(1)(C); 40 C.F.R. section 122.44(d)(1)]. NPDES permits must incorporate discharge limits necessary to ensure that water quality standards are met. This requirement applies to narrative criteria as well as to criteria specifying maximum amounts of particular pollutants. Pursuant to federal regulations, 40 C.F.R. section 122.44(d)(1)(i), NPDES permits must contain limits that control all pollutants that “are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any state water quality standard, including state narrative criteria for water quality.” Federal regulations, 40 C.F.R. section 122.44(d)(1)(vi), further provide that “[w]here a state has not established a water quality criterion for a specific chemical pollutant that is present in an effluent at a concentration that causes, has the reasonable potential to cause, or contributes to an excursion above a narrative criterion within an applicable State water quality standard, the permitting authority must establish effluent limits.”

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants that are discharged into the waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations: 40 C.F.R. section 122.44(a) requires that permits include applicable technology-based limitations and standards; and 40 C.F.R. section 122.44(d) requires that permits include WQBEL’s to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water where numeric water quality objectives have not been established. The Basin Plan at page 4-27, contains an implementation policy, “Policy for Application of Water Quality Objectives”, that specifies that the Central Valley Water Board “will, on a case-by-case basis, adopt numerical limitations in orders which will implement the narrative objectives.” This Policy complies with 40 C.F.R. section 122.44(d)(1). With respect to narrative objectives, the Central Valley Water Board must establish effluent limitations using one or more of three specified sources, including: (1) U.S. EPA’s published water quality criteria, (2) a proposed state criterion (i.e., water quality objective) or an explicit state policy interpreting its narrative water quality criteria (i.e., the Central Valley Water Board’s “Policy for Application of Water Quality Objectives”)(40 C.F.R. section 122.44(d)(1)(vi)(A), (B) or (C)), or (3) an indicator parameter.

The Basin Plan includes numeric site-specific water quality objectives and narrative objectives for toxicity, chemical constituents, discoloration, radionuclides, and tastes and odors. The narrative toxicity objective states: “All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.” (Basin Plan at section 3.1.20) The Basin Plan states that

material and relevant information, including numeric criteria, and recommendations from other agencies and scientific literature will be utilized in evaluating compliance with the narrative toxicity objective. The narrative chemical constituents' objective states that waters shall not contain chemical constituents in concentrations that adversely affect beneficial uses. At minimum, "...water designated for use as domestic or municipal supply (MUN) shall not contain concentrations of chemical constituents in excess of the maximum contaminant levels (MCLs)" in Title 22 of CCR. The Basin Plan further states that, to protect all beneficial uses, the Central Valley Water Board may apply limits more stringent than MCLs. The narrative tastes and odors objective states: "Water shall not contain taste- or odor-producing substances in concentrations that impart undesirable tastes or odors to domestic or municipal water supplies or to fish flesh or other edible products of aquatic origin, or that cause nuisance, or otherwise adversely affect beneficial uses."

#### **A. Discharge Prohibitions**

1. Prohibition III.A (No discharge or application of waste other than that described in this Order). This prohibition is based on Water Code section 13260 that requires filing of a ROWD before discharges can occur. The Discharger submitted a ROWD for the discharges described in this Order; therefore, discharges not described in this Order are prohibited.
2. Prohibition III.B (No bypasses or overflow of untreated wastewater, except under the conditions at CFR section 122.41(m)(4)). As stated in section I.G of Attachment D, Standard Provisions, this Order prohibits bypass from any portion of the treatment facility. Federal regulations, 40 C.F.R. section 122.41(m), define "bypass" as the intentional diversion of waste streams from any portion of a treatment facility. This section of the federal regulations, 40 C.F.R. section 122.41(m)(4), prohibits bypass unless it is unavoidable to prevent loss of life, personal injury, or severe property damage. In considering the Regional Water Board's prohibition of bypasses, the State Water Board adopted a precedential decision, Order No. WQO 2002-0015, which cites the federal regulations, 40 C.F.R. section 122.41(m), as allowing bypass only for essential maintenance to assure efficient operation.
3. Prohibition III.C (No controllable condition shall create a nuisance). This prohibition is based on Water Code section 13050 that requires water quality objectives established for the prevention of nuisance within a specific area. The Basin Plan prohibits conditions that create a nuisance
4. Prohibition III.D (No discharge of hazardous waste). This prohibition is based on California Code of Regulations, title 22, section 66261.1 et seq, that prohibits discharge of hazardous waste.
5. Prohibition III.E (Average Dry Weather Flow). This prohibition is based on the design average dry weather flow treatment capacity rating for the Facility and ensures the Facility is operated within its treatment capacity. Order R5-2014-0096 included flow as an effluent limit based on the Facility design flow. Flow is

not a pollutant and therefore has been changed from an effluent limit to a discharge prohibition in this Order, which is an equivalent level of regulation. This Order is not less stringent because compliance with flow as a discharge prohibition will be calculated the same way as the previous Order.

## **B. Technology-Based Effluent Limitations**

### **1. Scope and Authority**

Section 301(b) of the CWA and implementing U.S. EPA permit regulations at 40 C.F.R. section 122.44 require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Secondary Treatment Standards at 40 C.F.R. part 133 and Best Professional Judgment (BPJ) in accordance with 40 C.F.R. section 125.3.

Regulations promulgated in 40 C.F.R. section 125.3(a)(1) require technology-based effluent limitations for municipal Dischargers to be placed in NPDES permits based on Secondary Treatment Standards or Equivalent to Secondary Treatment Standards.

The Federal Water Pollution Control Act Amendments of 1972 (PL 92-500) established the minimum performance requirements for POTW's [defined in section 304(d)(1)]. Section 301(b)(1)(B) of that Act requires that such treatment works must, as a minimum, meet effluent limitations based on secondary treatment as defined by the U.S. EPA Administrator.

Based on this statutory requirement, U.S. EPA developed secondary treatment regulations, which are specified in 40 C.F.R. part 133. These technology-based regulations apply to all municipal wastewater treatment plants and identify the minimum level of effluent quality attainable by secondary treatment in terms of biochemical oxygen demand (BOD<sub>5</sub>), total suspended solids (TSS), and pH.

### **2. Applicable Technology-Based Effluent Limitations**

- a. **BOD<sub>5</sub> and TSS.** Federal regulations at 40 C.F.R. part 133, establish the minimum weekly and monthly average level of effluent quality attainable by secondary treatment for BOD<sub>5</sub> and TSS. In addition, 40 C.F.R. section 133.102, in describing the minimum level of effluent quality attainable by secondary treatment, states that the 30-day average percent removal shall not be less than 85 percent. This Order considers a limitation requiring an average of 85 percent removal of BOD<sub>5</sub> and TSS over each calendar month. This Order requires Water Quality Based Effluent Limitations (WQBEL's) that are equal to or more stringent than the secondary technology-based treatment described in 40 CFR part 133 (See section IV.C.3.c of the Fact Sheet for a discussion on Pathogens which includes WQBEL's for BOD<sub>5</sub> and TSS.)

- b. **Flow.** The Facility was designed to provide a tertiary level of treatment for up to a design flow of 12.0 mgd. Therefore, this Order contains an average dry weather discharge flow effluent limit of 12.0 mgd. Based on demand, the Discharger may expand the Facility to treat flows up to 16.0 mgd and 20.0 mgd (see Provision VI.C.6.a).
- c. **pH.** The secondary treatment regulations at 40 C.F.R. part 133 also require that pH be maintained between 6.0 and 9.0 standard units. This Order, however, requires more stringent WQBEL's for pH to comply with the Basin Plan's water quality objectives for pH.

**Summary of Technology-based Effluent Limitations  
 Discharge Point 002 (Hartley Slough)**

**Table F-6. Summary of Technology-based Effluent Limitations**

<b>Parameter</b>	<b>Units</b>	<b>Effluent Limitations</b>
Biochemical Oxygen Demand (BOD) 5-day @ 20°C	mg/L	AMEL 30 AWEL 45
BOD	% Removal	AMEL 85
Total Suspended Solids	mg/L	AMEL 30 AWEL 45
TSS	% Removal	AMEL 85
pH	standard units	Instantaneous Max 9.0 Instantaneous Min 6.0

**Table F-6 Notes:**

1. Note that more stringent WQBEL's for BOD<sub>5</sub>, BOD<sub>5</sub> removal, TSS, TSS removal, and pH are applicable and are established as final effluent limitations in this Order (see section IV.C.3.c of this Fact Sheet).

**C. Water Quality-Based Effluent Limitations (WQBEL's)**

**1. Scope and Authority**

CWA section 301(b) and 40 C.F.R. section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. This Order contains requirements, expressed as a technology equivalence requirement, more stringent than secondary treatment requirements that are necessary to meet applicable water quality standards. The rationale for these requirements, which consist of tertiary treatment, is discussed in section IV.C.3 in the Fact Sheet.

Section 122.44(d)(1)(i) of 40 C.F.R. requires that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, WQBEL's must be established using: (1) U.S. EPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

The process for determining reasonable potential and calculating WQBEL's when necessary is intended to protect the designated uses of the receiving water as specified in the Basin Plan, and achieve applicable water quality objectives and criteria that are contained in other state plans and policies, or any applicable water quality criteria contained in the CTR and NTR.

Finally, 40 C.F.R. section 122(d)(1)(vii) requires effluent limits to be developed consistent with any available waste load allocations developed and approved for the discharge.

## **2. Applicable Beneficial Uses and Water Quality Criteria and Objectives**

The Basin Plan designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. In addition, the Basin Plan implements State Water Board Resolution No. 88-63, which established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply.

The Basin Plan on page 2-1 states: "Protection and enhancement of existing and potential beneficial uses are primary goals of water quality planning..." and with respect to disposal of wastewaters states that "...disposal of wastewaters is [not] a prohibited use of waters of the State; it is merely a use which cannot be satisfied to the detriment of beneficial uses."

The federal CWA section 101(a)(2), states: "it is the national goal that wherever attainable, an interim goal of water quality which provides for the protection and propagation of fish, shellfish, and wildlife, and for recreation in and on the water be achieved by July 1, 1983." Federal Regulations, developed to implement the requirements of the CWA, create a rebuttable presumption that all waters be designated as fishable and swimmable. Federal Regulations, 40 CFR sections 131.2 and 131.10, require that all waters of the State regulated to protect the beneficial uses of public water supply, protection and propagation of fish, shellfish and wildlife, recreation in and on the water, agricultural, industrial and other purposes including navigation. 40 C.F.R. section 131.3(e) defines existing

beneficial uses as those uses actually attained after 28 November 1975, whether or not they are included in the water quality standards. Federal Regulation, 40 C.F.R. section 131.10 requires that uses be obtained by implementing effluent limitations, requires that all downstream uses be protected and states that in no case shall a state adopt waste transport or waste assimilation as a beneficial use for any waters of the United States.

- a. **Receiving Water and Beneficial Uses.** Refer to III.C.1. above for a complete description of the receiving water and beneficial uses.
- b. **Effluent and Ambient Background Data.** The reasonable potential analysis (RPA), as described in section IV.C.3 of this Fact Sheet, was based on data from 1 February 2016 through 31 January 2019, which includes effluent and ambient background data submitted in SMRs and the Report of Waste Discharge.
- c. **Assimilative Capacity/Mixing Zone.** Based on the available information, the worst-case dilution for Hartley Slough is assumed to be zero at the point of discharge to provide protection for the receiving water beneficial uses. The impact of assuming zero dilution/assimilative capacity within the receiving water is that the effluent limitations are end-of pipe limitations with no allowance for dilution within the receiving water.
- d. **Conversion Factors.** The CTR contains aquatic life criteria for arsenic, cadmium, chromium III, chromium VI, copper, lead, nickel, silver, and zinc which are presented in dissolved concentrations. U.S. EPA recommends conversion factors to translate dissolved concentrations to total concentrations. The default U.S. EPA conversion factors contained in Appendix 3 of the SIP were used to convert the applicable dissolved criteria to total recoverable criteria.
- e. **Hardness-Dependent CTR Metals Criteria.** The CTR and the NTR contain water quality criteria for seven metals that vary as a function of hardness. The lower the hardness the lower the water quality criteria. The metals with hardness-dependent criteria include cadmium, copper, chromium III, lead, nickel, silver, and zinc.

This Order has established the criteria for hardness-dependent metals based on the hardness of the receiving water (actual ambient hardness) as required by the SIP and the CTR. The SIP and the CTR require the use of "receiving water" or "actual ambient" hardness, respectively, to determine effluent limitations for these metals. The CTR requires that the hardness values used shall be consistent with the design discharge conditions for design flows and mixing zones. Where design flows for aquatic life criteria include the lowest one-day flow with an average reoccurrence frequency of once in ten years (1Q10) and the lowest average seven consecutive day flow with an average reoccurrence frequency of once in ten years (7Q10). This section of the CTR also

indicates that the design conditions should be established such that the appropriate criteria are not exceeded more than once in a three-year period on average. The CTR requires that when mixing zones are allowed the CTR criteria apply at the edge of the mixing zone, otherwise the criteria apply throughout the water body including at the point of discharge. The CTR does not define the term “ambient,” as applied in 40 C.F.R. section 131.38(c)(2)(i). Therefore, the Central Valley Water Board has considerable discretion to consider upstream and downstream ambient conditions when establishing the appropriate water quality criteria that fully complies with the CTR and SIP.

### **Summary findings**

At design discharge conditions Hartley Slough is effluent dominated. Under these regularly occurring critical conditions the effluent is the receiving water that is used to define the ambient receiving water conditions to define the appropriate water quality criteria in accordance with the CTR and SIP, otherwise if ambient downstream hardness was collected on the same day as effluent hardness, the downstream ambient hardness value is used. The Sacramento Superior Court has previously upheld the Central Valley Water Board’s use of effluent hardness levels in effluent-dominated streams when developing effluent limitations for hardness-dependent metals. (California Sportsfishing Protection Alliance v. California Regional Water Quality Control Board, Central Valley Region, Super. Ct. Sacramento County, 2012, No. 34-2009-80000309) (Order Denying Petitioners’ Motion to Strike Respondent’s Return of Writ of Mandate and Granting Discharge of the Writ)). The ambient hardness for Hartley Slough represented by the data in Figure F-1, below, which shows ambient hardness ranging from 15 mg/L to 180 mg/L based on all collected ambient data from February 2016 through January 2019. Given the high variability in ambient hardness values, there is no single hardness value that describes the ambient receiving water for all possible scenarios (e.g., minimum, maximum). Because of this variability, staff has determined that based on the ambient hardness concentrations measured in the receiving water, the Central Valley Water Board has discretion to select ambient hardness values within the range of 15 mg/L (minimum) up to 180 mg/L (maximum). Staff recommends that the Board use the ambient hardness values shown in Table F-7 for the following reasons.

- i. The ambient receiving water hardness values shown in Table F-7 are consistent with design discharge conditions and will result in criteria and effluent limitations that ensure protection of beneficial uses under all ambient receiving water conditions.
- ii. The Water Code mandates that the Central Valley Water Board establish permit terms that will ensure the reasonable protection of beneficial uses. In this case, using the lowest measured ambient hardness to calculate effluent limitations is not required to protect

beneficial uses. Calculating effluent limitations based on the lowest measured ambient hardness is not required by the CTR or SIP and is not reasonable as it would result in overly conservative limits that will impart substantial costs to the Discharger and ratepayers without providing any additional protection of beneficial uses. In compliance with applicable state and federal regulatory requirements, after considering the entire range of ambient hardness values, Board staff has used the ambient hardness values shown in Table F-7 to calculate the proposed effluent limitations for hardness-dependent metals. The proposed effluent limitations are protective of beneficial uses under all flow conditions.

- iii. Using an ambient hardness that is higher than the minimum observed ambient hardness will result in limits that may allow increased metals to be discharged to Hartley Slough, but such discharge is allowed under the State Antidegradation Policy (State Water Board Resolution 68-16). The Central Valley Water Board finds that this degradation is consistent with the antidegradation policy (see antidegradation findings in section IV.D.4 of the Fact Sheet). The State Antidegradation Policy requires the Discharger to meet waste discharge requirements which will result in the best practicable treatment or control of the discharge necessary to assure that: a) a pollution or nuisance will not occur, and b) the highest water quality consistent with maximum benefit to the people of the State will be maintained.
- iv. Using the ambient hardness values shown in Table F-7 is consistent with the CTR and SIP's requirements for developing metals criteria.

**Table F-7. Summary of CTR Criteria for Hardness-dependent Metals**

<b>CTR Metals</b>	<b>Ambient Hardness (mg/L)</b>	<b>CTR Criteria (µg/L, total recoverable) (Acute)</b>	<b>CTR Criteria (µg/L, total recoverable) (Chronic)</b>
Copper	85	12	8.1
Chromium III	85	1500	180
Cadmium	71 (acute) 85 (chronic)	2.2	3.1
Lead	66	48	1.9
Nickel	85	410	45
Silver	45	1.0	
Zinc	85	100	100

**Table F-7 Notes:**

- 1. CTR Criteria (ug/L total recoverable). Acute and chronic numbers were rounded to two significant figures in accordance with the CTR (40 C.F.R. section 131.38(b)(2)).



2. Ambient hardness (mg/L). Values in table F-7 represent actual observed receiving water hardness measurements from the dataset shown in Figure F-1.
3. The CTR's hardness dependent metals criteria equations vary differently depending on the metal, which results in differences in the range of ambient hardness values that may be used to develop effluent limitations that are protective of beneficial uses and comply with CTR criteria for all ambient flow conditions.

### Background

The State Water Board provided direction regarding the selection of hardness in two precedential water quality orders; WQO 2008-0008 for the City of Davis Wastewater Treatment Plant (Davis Order) and WQO 2004-0013 for the Yuba City Wastewater Treatment Plant (Yuba City Order). The State Water Board recognized that the SIP and the CTR do not discuss the manner in which hardness is to be ascertained, thus regional water boards have considerable discretion in determining ambient hardness so long as the selected value is protective of water quality criteria under the given flow conditions. (Davis Order, p.10). The State Water Board explained that it is necessary that, "The [hardness] value selected should provide protection for all times of discharge under varying hardness conditions." (Yuba City Order, p. 8). The Davis Order also provides that, "Regardless of the hardness used, the resulting limits must always be protective of water quality criteria under all flow conditions." (Davis Order, p. 11)

The equation describing the total recoverable regulatory criterion, as established in the CTR, is as follows:

$$\text{CTR Criterion} = \text{WER} \times (e^{m[\ln(H)]+b}) \text{ (Equation 1)}$$

Where:

H = ambient hardness (as CaCO<sub>3</sub>)<sup>1</sup>

WER = water-effect ratio

m, b = metal- and criterion-specific constants

The direction in the CTR regarding hardness selection is that it must be based on ambient hardness and consistent with design discharge conditions for design flows and mixing zones. Consistent with design discharge conditions and design flows means that the selected "design" hardness must result in effluent limitations under design discharge conditions that do not result in more than one exceedance of the

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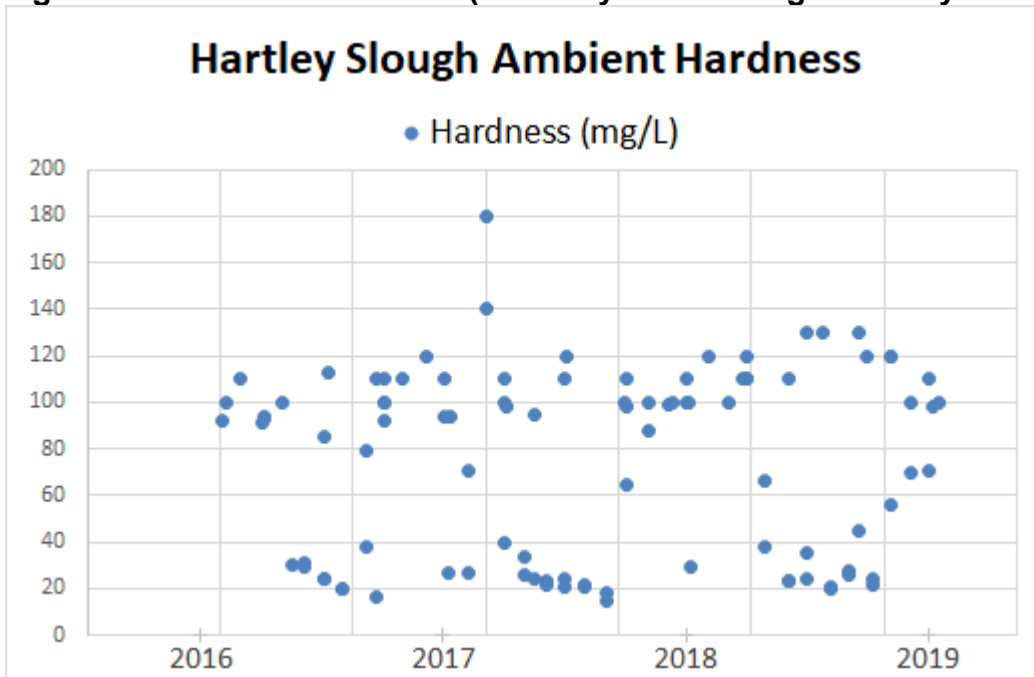
<sup>1</sup> For this discussion, all hardness values are expressed in mg/L as CaCO<sub>3</sub>.

applicable criteria in a three year period.<sup>2</sup> Where design flows for aquatic life criteria include the lowest one-day flow with an average reoccurrence frequency of once in ten years (1Q10) and the lowest average seven consecutive day flow with an average reoccurrence frequency of once in ten years (7Q10). Since Hartley Slough regularly contains no upstream flow, the critical design flow is zero.

**Ambient conditions**

The ambient receiving water hardness varied from 15 mg/L to 180 mg/L, based on 97 samples from February 2016 through January 2019 (see Figure F-1).

**Figure F-1. Ambient Hardness (February 2016 through January 2019)**



In this analysis, the entire range of ambient hardness concentrations shown in Figure F-1 were considered to determine the appropriate ambient hardness to calculate the CTR criteria and effluent limitations that are protective under all discharge conditions.

**Approach to derivation of criteria**

As shown above, ambient hardness is variable. Because of the variation, there is no single hardness value that describes the ambient receiving water for all possible scenarios (e.g., minimum, maximum, mid-point). While the hardness selected must be hardness of the ambient receiving water, selection of an ambient receiving water hardness that is too high would result in effluent limitations that do not protect beneficial uses. Also,

<sup>2</sup> 40 C.F.R. section 131.38(c)(2)(iii) Table 4, notes 1 and 2

the use of minimum ambient hardness would result in criteria that may not be representative considering the wide range of ambient conditions.

Reasonable worst-case ambient conditions. To determine whether a selected ambient hardness value results in effluent limitations that are fully protective while complying with federal regulations and state policy, staff have conducted an analysis considering varying ambient hardness and flow conditions. To do this, the Central Valley Water Board has ensured that the receiving water hardness and criteria selected for effluent limitations are protective under “reasonable-worst case ambient conditions.” These conditions represent the receiving water conditions under which derived effluent limitations would ensure protection of beneficial uses under all ambient flow and hardness conditions.

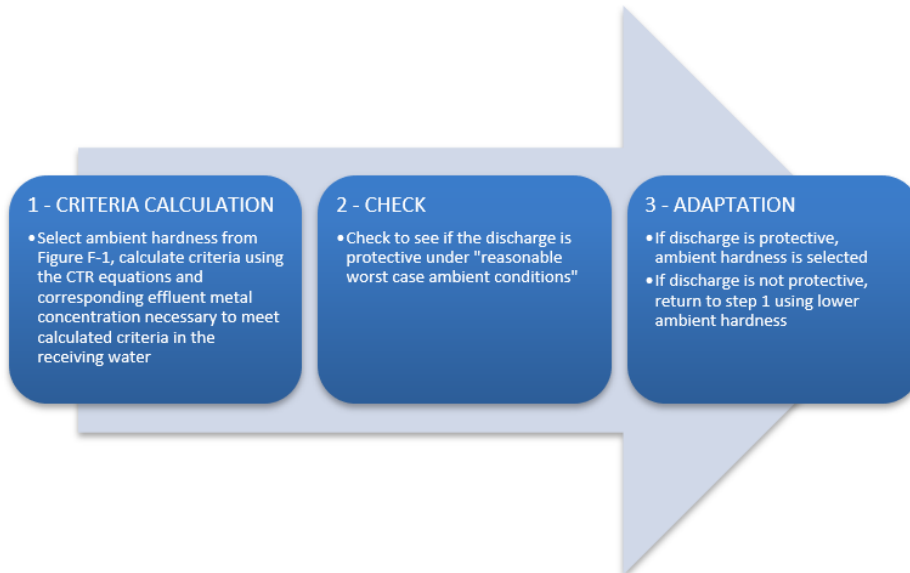
Reasonable worst-case ambient conditions:

- “Low receiving water flow.” CTR design discharge conditions (1Q10 and 7Q10) have been selected to represent reasonable worst-case receiving water flow conditions.
- “High receiving water flow (maximum receiving water flow).” This additional flow condition has been selected consistent with the Davis Order, which required that the hardness selected be protective of water quality criteria under all flow conditions.
- “Low receiving water hardness.” The minimum ambient receiving water hardness condition of 15 mg/L was selected to represent the reasonable worst-case receiving water hardness.
- “Background ambient metal concentration at criteria.” This condition assumes that the metal concentration in the background receiving water is equal to CTR criteria (upstream of the facility’s discharge). Based on data in the record, this is a design condition that does not regularly occur in the receiving water and is used in this analysis to ensure that limits are protective of beneficial uses even in the situation where there is no assimilative capacity.

**Iterative approach.** An iterative analysis has been used to select the ambient hardness to calculate the criteria that will result in effluent limitations that protect beneficial uses under all flow conditions.

The iterative approach is summarized in the following algorithm and described below in more detail.

**Figure F-2. Criteria Calculation CTR**



1. **CRITERIA CALCULATION.** CTR criteria are calculated using the CTR equations based on actual measured ambient hardness sample results, starting with the maximum observed ambient hardness of 180 mg/L. Effluent metal concentrations necessary to meet the above calculated CTR criteria in the receiving water are calculated in accordance with the SIP.<sup>3</sup> This should not be confused with an effluent limit. Rather, it is the Effluent Concentration Allowance (ECA), which is synonymous with the wasteload allocation defined by U.S. EPA as "a definition of effluent water quality that is necessary to meet the water quality standards in the receiving water."<sup>4</sup> If effluent limits are found to be needed, the limits are calculated to enforce the ECA considering effluent variability and the probability basis of the limit.
2. **CHECK.** U.S. EPA's simple mass balance equation<sup>5</sup> is used to evaluate if discharge at the computed ECA is protective. Resultant downstream metal concentrations are compared with downstream calculated CTR criteria under reasonable worst-case ambient conditions.
3. **ADAPT.** If step 2 results in:
  - (A) Receiving water metal concentration that complies with CTR criteria under reasonable worst-case ambient conditions, then the hardness value is selected.

<sup>3</sup> SIP section 1.4.B, Step 2, provides direction for calculating the Effluent Concentration Allowance.

<sup>4</sup> U.S. EPA Technical Support Document for Water Quality-based Toxics Control (TSD), pg. 96.

<sup>5</sup> U.S. EPA NPDES Permit Writers' Handbook (EPA 833-K-10-001 September 2010, pg. 6-24)

- (B) Receiving water metal concentration greater than CTR criteria, then return to “Reasonable worst-case ambient conditions” (i) above, selecting a lower ambient hardness value.

The CTR’s hardness dependent metals criteria equations contain metal-specific constants, so the criteria vary depending on the metal. Therefore, steps 1 through 3 must be repeated separately for each metal until ambient hardness values are determined that will result in criteria and effluent limitations that comply with the CTR and protect beneficial uses for all metals.

**Results of iterative analysis**

The iterative analysis for each CTR hardness-dependent metal results in the selected ambient hardness values shown in Table F-7, above. Using actual ambient sample hardness values to calculate criteria will result in effluent limitations that are protective under all ambient flow conditions. Ambient hardness values are used in the CTR equations to derive criteria and effluent limitations. As an example of the three-step iterative process, Table F-8 below summarizes the numeric results for zinc based on an ambient hardness of 85 mg/L and a calculated ECA of 100 µg/L. Table F-9 further below summarizes the numeric results for silver based on an ambient hardness of 45 mg/L and a calculated ECA of 1.0 µg/L. The analysis evaluated all flow conditions, and the numeric values for the critical flow conditions are summarized in Tables F-8 and F-9, below. Ambient concentrations for zinc and silver are calculated using the worst-case downstream ambient conditions, which allows for a conservative assumption that will ensure the receiving water complies with CTR criteria. Under the “check” step, worst-case ambient receiving water conditions are used to test whether the effluent discharge results in compliance with CTR criteria and protection of beneficial uses.

The results of the iterative analyses show that the ambient hardness values selected using the three-step iterative process results in protective effluent limitations that achieve CTR criteria under all flow conditions. Tables F-8 and F-9 below, summarize the critical flow conditions. There is no effluent limitation for zinc or silver as the analyses demonstrate no reasonable potential.

**Table F-8. Verification of CTR Compliance for Zinc**

Critical Flow Conditions	Hardness (mg/L)	CTR Criteria (µg/L)	Ambient Zinc Concentration (µg/L)	Complies with CTR?
1Q10	85	100	100	Yes
7Q10	85	100	100	Yes
Max receiving water flow	15	24	24	Yes

**Table F-9. Verification of CTR Compliance for Silver**

<b>Critical Flow Conditions</b>	<b>Hardness (mg/L)</b>	<b>CTR Criteria (µg/L)</b>	<b>Ambient Silver Concentration (µg/L)</b>	<b>Complies with CTR?</b>
1Q10	45	1.0	1.0	Yes
7Q10	45	1.0	1.0	Yes
Max receiving water flow	15	0.16	0.16	Yes

**3. Determining the Need for WQBEL's**

Clean Water Act section 301(b)(1)(C) requires effluent limitations necessary to meet water quality standards, and 40 C.F.R. section 122.44(d) requires NPDES permits to include conditions that are necessary to achieve water quality standards established under section 303 of the CWA, including State narrative criteria for water quality. Federal regulations at 40 C.F.R 122.44(d)(1)(i) state, "Limitations must control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level that will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality." Additionally, 40 C.F.R. section 122(d)(1)(vii) requires effluent limits to be developed consistent with any available wasteload allocations developed and approved for the discharge. The process to determine whether a WQBEL is required as described in 40 C.F.R. section 122.44(d)(1)(i) is referred to as a reasonable potential analysis or RPA. Central Valley Water Board staff conducted RPA's for nearly 200 constituents, including the 126 U.S. EPA priority toxic pollutants. This section includes details of the RPA's for constituents of concern for the Facility. The entire RPA is included in the administrative record and a summary of the constituents of concern is provided in Attachment G. For priority pollutants, the SIP dictates the procedures for conducting the RPA. For non-priority pollutants the Central Valley Water Board is not restricted to one particular RPA method, therefore, the RPA's have been conducted based on EPA guidance considering multiple lines of evidence and the site-specific conditions of the discharge.

**a. Constituents with Total Maximum Daily Load (TMDL).**

40 C.F.R. section 122.44(d)(1)(vii) provides: "When developing water quality-based effluent limits under [section 122.44(d)(1)], the permitting authority shall ensure that: (A) The level of water quality to be achieved by limits on point sources established under this paragraph is derived from, and complies with all applicable water quality standards; and (B) Effluent limits developed to protect a narrative water quality criterion, a numeric water quality criterion, or both, are consistent with the assumptions and requirements of any available wasteload allocation for the discharge prepared by the State and approved by EPA pursuant to [Total Maximum Daily Loads regulations]." U.S. EPA construes 40 C.F.R. section

122.44(d)(1)(vii)(B) to mean that “when WLAs are available, they must be used to translate water quality standards into NPDES permit limits.” 54 Fed. Reg. 23868, 23879 (June 2, 1989).

Hartley Slough is subject to TMDLs for diazinon and chlorpyrifos, and WLAs under those TMDLs are available. The Central Valley Water Board developed WQBELs for these pollutants pursuant to 40 C.F.R. section 122.44(d)(1)(vii), which does not require or contemplate an RPA.

i. Diazinon and Chlorpyrifos

- (a) **WQO.** The Central Valley Water Board completed a TMDL for diazinon and chlorpyrifos in the San Joaquin River Basin and amended the Basin Plan to include diazinon and chlorpyrifos WLAs and water quality objectives. The Basin Plan Amendment for the Control of Diazinon and Chlorpyrifos Runoff into the San Joaquin River was adopted by the Central Valley Water Board on 3 May 2007 and became effective on 20 December 2006.

The amendment modified Basin Plan Chapter III (Water Quality Objectives) to establish site-specific numeric objectives for chlorpyrifos and diazinon in the San Joaquin River and identified requirements to meet the additive toxicity formula already in Basin Plan Chapter IV (Implementation) for the additive toxicity of diazinon and chlorpyrifos.

The Basin Plan at section 4.5.5.2(6) that, “The Waste Load Allocations (WLA) for all NPDES-permitted dischargers...shall not exceed the sum (S) of one (1) as defined below.

$$S = \frac{C_D}{WQO_D} + \frac{C_C}{WQO_C} \leq 1.0$$

*Where*

*C<sub>D</sub> = diazinon concentration in µg/L of point source discharge...*

*C<sub>C</sub> = chlorpyrifos concentration in µg/L of point source discharge...*

*WQO<sub>D</sub> = acute or chronic diazinon water quality objective in µg/L.*

*WQO<sub>C</sub> = acute or chronic chlorpyrifos water quality objective in µg/L.*

Available samples collected within the applicable averaging period for the water quality objective will be used to determine compliance with the allocations and loading capacity. For purposes of calculating the sum (S) above, analytical results that are reported as “non-detectable” concentrations are considered to be zero.

Attachment 1 of the Basin Plan Amendment lists waterways subject to the TMDL and includes Hartley Slough since it is a tributary of the San Joaquin River reach between Sack Dam and the Merced River.

- (b) **RPA Results.** Diazinon and chlorpyrifos were not detected in the effluent based on 18 samples collected between February 2016 and January 2019. Diazinon and chlorpyrifos were not detected in the upstream receiving water based on three samples collected between February 2016 and January 2019.

Although diazinon and chlorpyrifos were not detected in the effluent or receiving water, due to the WLAs in the Basin Plan, WQBELs for these constituents are required. The WLA applies to all NPDES discharges to San Joaquin River from Mendota Dam to Vernalis, which includes discharges from this Facility.

- (c) **WQBELs.** WQBELs for diazinon and chlorpyrifos are required based on the TMDL for diazinon and chlorpyrifos for the San Joaquin River Basin. Therefore, this Order includes effluent limits calculated based on the WLAs contained in the TMDL, as follows:

- (1) Average monthly Effluent Limitation (AMEL)

$$S_{AMEL} = \frac{C_{D-avg}}{0.079} + \frac{C_{C-avg}}{0.012} \leq 1.0$$

$C_{D-M-avg}$  = average monthly diazinon effluent limitation in  $\mu\text{g/L}$

$C_{C-M-avg}$  = average monthly chlorpyrifos effluent limitation in  $\mu\text{g/L}$

- (2) Average Weekly Effluent Limitation (AWEL)

$$S_{MDEL} = \frac{C_{D-max}}{0.16} + \frac{C_{C-max}}{0.025} \leq 1.0$$



$C_{D\ W-avg}$  = average weekly diazinon effluent limitation in  $\mu\text{g/L}$

$C_{C\ W-avg}$  = average weekly chlorpyrifos effluent limitation in  $\mu\text{g/L}$

- (d) **Plant Performance and Attainability.** Diazinon and chlorpyrifos were not detected in the effluent. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.
- b. **Constituents with No Reasonable Potential.** Central Valley Water Board staff conducted reasonable potential analyses for nearly 200 constituents, including the 126 U.S. EPA priority toxic pollutants. All reasonable potential analyses are included in the administrative record, and a summary of the constituents of concern is provided in Attachment G. WQBELs are not typically included for constituents that do not demonstrate reasonable potential to cause or contribute to an instream excursion of an applicable water quality objective; however, monitoring for those pollutants is established in this Order as required by the SIP. If the results of effluent monitoring demonstrate reasonable potential, this Order may be reopened and modified by adding an appropriate effluent limitation.
- i. **Salinity**
- (a) **WQO.** The Basin Plan contains a chemical constituent objective that incorporates state MCLs, contains a narrative objective, and contains numeric water quality objectives for certain specified water bodies for electrical conductivity, total dissolved solids, sulfate, and chloride. The U.S. EPA Ambient Water Quality Criteria for Chloride recommends acute and chronic criteria for the protection of aquatic life. There are no U.S. EPA water quality criteria for the protection of aquatic life for electrical conductivity, total dissolved solids, and sulfate. Additionally, there are no U.S. EPA numeric water quality criteria for the protection of agricultural, livestock, and industrial uses. Numeric values for the protection of these uses are typically based on site specific conditions and evaluations to determine the appropriate constituent threshold necessary to interpret the narrative chemical constituent Basin Plan objective. The Central Valley Water Board must determine the applicable numeric limit to implement the narrative objective for the protection of agricultural supply.

The Central Valley Water Board adopted Basin Plan amendments incorporating new programs for addressing

ongoing salt and nitrate accumulation in the Central Valley at its 31 May 2018 Board Meeting (Salt and Nitrate Control Programs or SNMP). The Basin Plan amendments were conditionally approved by the State Water Board on 16 October 2019. These programs, once effective, could change how the Central Valley Water Board permits discharges of salt and nitrate. For salinity, dischargers that are unable to comply with stringent salinity requirements, such as the 700 µmhos/cm Ayers and Westcot criterion, would instead need to meet performance-based requirements and participate in a basin-wide effort to develop a long-term salinity strategy for the Central Valley.

**Table F-10. Salinity Water Quality Criteria/Objectives**

Parameters	Agricultural WQ Objective	Secondary MCL Recommended Level.	Secondary MCL Upper Level	Secondary MCL Short-term Maximum	U.S. EPA NAWQC
EC (µmhos/cm) or TDS (mg/L)	Varies	EC 900 or TDS 500	EC 1,600 or TDS 1,000	EC 2,200 or TDS 1,500	N/A
Sulfate (mg/L)	Varies	250	500	600	N/A
Chloride (mg/L)	Varies	250	500	600	860 1-hour / 230 4-day

**Table F-10 Notes:**

- 1. Agricultural Water Quality Objectives.** Applicable agricultural water quality objectives vary. Narrative chemical constituent objective of the Basin Plan. Procedures for establishing the applicable numeric limitation to implement the narrative objective can be found in the Policy for Application of Water Quality Objectives, section 4.2.2.1.9 of the Basin Plan. However, the Basin Plan does not require improvement over naturally occurring background concentrations. In cases where the natural background concentration of a particular constituent exceeds an applicable water quality objective, the natural background concentration will be considered to comply with the objective.
- 2. Secondary MCLs.** Secondary MCLs are for protection of public welfare and are stated as a recommended level, upper level, and a short-term maximum level.
- 3. Chloride.** The Secondary MCL for chloride is 250 mg/L, as a recommended level, 500
- 4. Electrical Conductivity (EC) or Total Dissolved Solids (TDS).** The Secondary MCL for EC is 900 µmhos/cm as a recommended level, 1600 µmhos/cm as an upper level, and 2200 µmhos/cm as a short-term maximum, or when expressed as TDS is 500 mg/L as a recommended level, 1000 mg/L as an upper level, and 1500 mg/L as a short-term maximum.

5. **Sulfate.** The Secondary MCL for sulfate is 250 mg/L as a recommended level, 500 mg/L as an upper level, and 600 mg/L as a short-term maximum.

(b) **RPA Results.**

- (1) **Chloride.** Chloride concentrations in the effluent ranged from 52 mg/L to 80 mg/L, with an average of 64 mg/L, based on 12 samples collected from February 2016 to January 2019. These levels do not exceed the Secondary MCL. Based on this data, the discharge does not have reasonable potential to cause or contribute to an exceedance of the applicable objectives for chloride.
- (2) **Electrical Conductivity or Total Dissolved Solids.** Effluent EC at Monitoring Location M-001 shows an average of 597  $\mu$ mhos/cm with a range of 442 to 728  $\mu$ mhos/cm from February 2016 to January 2019. Upstream receiving water at Monitoring Location R-002U1 for the same time range shows an average 130  $\mu$ mhos/cm with a range of 36 to 523  $\mu$ mhos/cm. The average effluent does not exceed the secondary MCL (900  $\mu$ mhos/cm) and does not exceed general salt tolerance guidelines, such as *Water Quality for Agriculture* by Ayers and Westcot (700  $\mu$ mhos/cm). This demonstrates that the discharge does not cause or contribute to an exceedance of applicable criteria in Hartley Slough.  
  
Total dissolved solids concentrations in the effluent ranged from 370 mg/L to 420 mg/L, with an average of 394 mg/L, based on 18 samples from February 2016 to January 2019. The background receiving water TDS ranged from 32 mg/L to 90 mg/L, with an average of 60 mg/L, based on three samples from February 2016 to January 2019. Data does not exceed the secondary MCL (500 mg/L). This demonstrates the discharge does not cause or contribute to an exceedance of the Secondary MCL in Hartley Slough.
- (3) **Sulfate.** Sulfate concentrations in the effluent ranged from 22 mg/L to 30 mg/L, with an average of 25 mg/L, based on samples from February 2016 to January 2019. Based on this data, the discharge does not have reasonable potential to cause or contribute to an exceedance of applicable criteria for sulfate.

(c) **WQBELs.** When only considering the numeric water quality standards for salinity and the concentration of salinity coming from the discharge, the discharge does not have reasonable

potential to cause or contribute to an in-stream excursion of water quality objectives for salinity. However, the EC concentration of the effluent is greater than the background concentrations in Hartley Slough, therefore limited degradation is occurring in a high-quality water. Allowing the Discharge to increase its current salt loading may be contrary to the Region-wide effort to address salinity in the Central Valley. Therefore, this Order includes a performance-based effluent limitation of 760  $\mu\text{mhos/cm}$  for EC to be applied as an annual average to limit the discharge to current levels. This performance-based effluent limitation represents the maximum annual average effluent EC concentration plus approximately 25 percent for calendar year data from 2016 through 2018. The maximum annual average of 605  $\mu\text{mhos/cm}$  occurred during 2018.

In order to ensure that the Discharger will continue to control the discharge of salinity, this Order includes a requirement to develop and implement a salinity evaluation and minimization plan. Also, water supply monitoring is required to evaluate the relative contribution of salinity from the source water to the effluent.

- (d) **Plant Performance and Attainability.** Based on the analysis of the effluent EC results, the Central Valley Water Board finds that immediate compliance with the effluent limitations is feasible.
- c. **Constituents with No Data or Insufficient Data.** Reasonable potential cannot be determined for the following constituents because effluent data are limited or ambient background concentrations are not available. The Discharger is required to continue to monitor for these constituents in the effluent using analytical methods that provide the best feasible detection limits. When additional data become available, further analysis will be conducted to determine whether to add numeric effluent limitations or to continue monitoring.

  - i. **Cyanide**

    - (a) **WQO.** The CTR includes criteria for the protection of freshwater aquatic life for cyanide of 5.2  $\mu\text{g/L}$  [chronic criteria (4-day average)] and 22  $\mu\text{g/L}$  [acute criteria (1-hour average)].
    - (b) **RPA Results.** On 17 May 2017, the Discharger collected a sample for cyanide, which was tested by using Method 335.4 and Method SM4500CN E. Using Method 335.4 and a reporting level (RL) of 5  $\mu\text{g/L}$ , cyanide was detected but not quantified (DNQ) at an estimated concentration of 2  $\mu\text{g/L}$ . Using Method SM4500CN E and a RL of 25  $\mu\text{g/L}$ , cyanide was detected and

quantified at 34 µg/L. No quality control issues were identified with Method 335.4, however, Method SM4500CN E noted that both matrix spike and matrix spike duplicate yielded above the upper target recovery. Given the quality control issues on 17 May 2017 for Method SM4500CN E and the discrepancy between the results from the different methods, the 34 µg/L result is inappropriate for use in the RPA. The eight remaining results were either not detected or DNQ, with the highest estimated concentration at 20 µg/L. Estimated concentrations are not appropriate for use in the RPA. Thus, reasonable potential does not exist.

ii. **Dibenzo(a,h)anthracene**

- (a) **WQO.** The CTR includes criteria for the protection of sources of drinking water used for water or fish consumption of 0.0044 µg/L for dibenzo(a,h)anthracene.
- (b) **RPA Results.** The Discharger conducted six effluent sampling events for dibenzo(a,h)anthracene. Five of the samples resulted in non-detects. The remaining sample was taken on 28 March 2018 and analyzed by both Method 525.2 and Method 625. Using Method 525.2 and an RL of 0.05 µg/L, dibenzo(a,h)anthracene was not detected. By Method 625 and an RL of 0.19, dibenzo(a,h)anthracene was detected at 0.36 µg/L. Additional dibenzo(a,h)anthracene results were examined dating back to 2011, and all other results were non-detect. Given the discrepancy with the lab analyses, the dataset is insufficient to determine whether the discharge has reasonable potential to cause or contribute to an exceedance of water quality criteria. However, this Order requires the Discharger to complete additional monitoring and submit a Constituent Study for dibenzo(a,h)anthracene. Should the monitoring results and/or Constituent Study results indicate that the discharge has reasonable potential to cause or contribute to an exceedance of applicable water quality criteria, this Order may be reopened and modified by adding an appropriate effluent limitation for dibenzo(a,h)anthracene.

iii. **Indeno(1,2,3-cd)pyrene**

- (a) **WQO.** The CTR includes criteria for the protection of sources of drinking water used for water or fish consumption of 0.0044 µg/L for indeno(1,2,3-cd)pyrene.
- (b) **RPA Results.** The Discharger conducted six effluent sampling events for indeno(1,2,3-cd)pyrene. Five of the samples resulted in non-detects. The remaining sample was taken on 28 March

2018 and analyzed by both Method 525.2 and Method 625. Using Method 525.2 and an RL of 0.05 µg/L, indeno(1,2,3-cd)pyrene was not detected. By Method 625 and an RL of 0.19, indeno(1,2,3-cd)pyrene was detected at 0.30 µg/L. Additional indeno(1,2,3-cd)pyrene results were examined dating back to 2011, and all other results were non-detect. Given the discrepancy with the lab analyses, the dataset is insufficient to determine whether the discharge has reasonable potential to cause or contribute to an exceedance of water quality criteria. However, this Order requires the Discharger to complete additional monitoring and submit a Constituent Study for indeno(1,2,3-cd)pyrene. Should the monitoring results and/or Constituent Study results indicate that the discharge has reasonable potential to cause or contribute to an exceedance of applicable water quality criteria, this Order may be reopened and modified by adding an appropriate effluent limitation for indeno(1,2,3-cd)pyrene.

- d. **Constituents with Reasonable Potential.** The Central Valley Water Board finds that the discharge has a reasonable potential to cause or contribute to an in-stream excursion above a water quality standard for ammonia nitrogen (as N), total recoverable copper, and nitrate plus nitrite (as N). WQBEL's for these constituents are included in this Order. A summary of the RPA is provided in Attachment G, and a detailed discussion of the RPA for each constituent is provided below.

i. **Ammonia**

- (a) **WQO.** The 1999 U.S. EPA National Ambient Water Quality Criteria (NAWQC) for the protection of freshwater aquatic life for total ammonia (the "1999 Criteria"), recommends acute (1-hour average; criteria maximum concentration or CMC) standards based on pH and chronic (30-day average; criteria continuous concentration or CCC) standards based on pH and temperature. U.S. EPA also recommends that no 4-day average concentration should exceed 2.5 times the 30-day CCC.

The U.S. EPA recently published national recommended water quality criteria for the protection of aquatic life from the toxic effects of ammonia in freshwater (the "2013 Criteria")<sup>6</sup>. The 2013 Criteria is an update to U.S. EPA's 1999 Criteria and varies based on pH and temperature. Although the 2013 Criteria reflects the latest scientific knowledge on the toxicity of ammonia to certain freshwater aquatic life, including new toxicity

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<sup>6</sup> Aquatic Life Ambient Water Quality Criteria for Ammonia – Freshwater, published August 2013 [EPA 822-R-13-001]

data on sensitive freshwater mussels in the Family Unionidae, the species tested for development of the 2013 Criteria may not be present in some Central Valley waterways. The 2013 Criteria document therefore states that, “unionid mussel species are not prevalent in some waters, such as the arid west ...” and provides that, “In the case of ammonia, where a state demonstrates that mussels are not present on a site-specific basis, the recalculation procedure may be used to remove the mussel species from the national criteria dataset to better represent the species present at the site.”

The Central Valley Water Board issued a 3 April 2014 California Water Code section 13267 Order for Information: 2013 Final Ammonia Criteria for Protection of Freshwater Aquatic Life (13267 Order) requiring the Discharger to either participate in an individual or group study to determine the presence of mussels or submit a method of compliance for complying with effluent limitations calculated assuming mussels present using the 2013 Criteria. The Discharger submitted a letter to the Central Valley Water Board indicating their participation in the Central Valley Clean Water Association Freshwater Collaborative Mussel Study. Studies are currently underway to determine how the latest scientific knowledge on the toxicity of ammonia reflected in the 2013 Criteria can be implemented in the Central Valley Region as part of a Basin Planning effort to adopt nutrient and ammonia objectives. Until the Basin Planning process is completed, the Central Valley Water Board will continue to implement the 1999 Criteria to interpret the Basin Plan’s narrative toxicity objective. The 1999 NAWQC for the protection of freshwater aquatic life for total ammonia, recommends acute (1-hour average; criteria maximum concentration or CMC) standards based on pH and chronic (30-day average; criteria continuous concentration or CCC) standards based on pH and temperature. U.S. EPA also recommends that no 4-day average concentration should exceed 2.5 times the 30-day CCC. U.S. EPA found that as pH increased, both the acute and chronic toxicity of ammonia increased. Salmonids were more sensitive to acute toxicity effects than other species. However, while the acute toxicity of ammonia was not influenced by temperature, it was found that invertebrates and young fish experienced increasing chronic toxicity effects with increasing temperature. Central Valley Water Board staff could not find any documentation that recorded mussels species present in Hartley Slough. As a result, the site-specific criteria for waters where mussels are not present were used. Because Hartley Slough has a beneficial use of SPWN for salmon and steelhead, the

recommended criteria for waters where salmonids and early life stages are present were used.

In order to protect against the worst-case short-term exposure of an organism, a pH value of 8.01 was used to derive the acute criterion. The 8.01 pH value represents the highest effluent pH value since from October 2014 (permit effective date) through January 2019. The resulting acute criterion is 5.51 mg/L.

Chronic criteria were calculated for each day when paired pH and temperature data were measured using effluent data for pH and temperature. From the October 2014 (permit effective date) through January 2019 dataset, the most stringent chronic criterion (30-day CCC) was 1.48 mg/L, based on the 95th percentile of paired pH and temperature data. The 4-day average concentration is derived in accordance with the U.S. EPA criterion as 2.5 times the 30-day CCC. Based on the 30-day CCC of 1.48 mg/L (as N), the 4-day average concentration that should not be exceeded is 3.70 mg/L (as N).

- (b) **RPA Results.** The Facility is a POTW that treats domestic wastewater. Untreated domestic wastewater contains ammonia in concentrations that is harmful to aquatic life and exceed the Basin Plan narrative toxicity objective. Federal regulations at 40 C.F.R. section 122.44(d)(1)(i) requires that, "Limitations must control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality." For priority pollutants, the SIP dictates the procedures for conducting the RPA. Ammonia is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent.

U.S. EPA's September 2010 NPDES Permit Writer's Manual, page 6-30, states, "State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBEL's are required for specific pollutants for all facilities that exhibit certain operational or discharge



characteristics (e.g., WQBEL's for pathogens in all permits for POTW's discharging to contact recreational waters)." U.S. EPA's TSD also recommends that factors other than effluent data should be considered in the RPA, "When determining whether or not a discharge causes, has the reasonable potential to cause, or contributes to an excursion of a numeric or narrative water quality criterion for individual toxicants or for toxicity, the regulatory authority can use a variety of factors and information where facility-specific effluent monitoring data are unavailable. These factors also should be considered with available effluent monitoring data." With regard to POTW's, U.S. EPA recommends that, "POTW's should also be characterized for the possibility of chlorine and ammonia problems." (TSD, p. 50)

Nitrification is a biological process that converts ammonia to nitrite and nitrite to nitrate. Denitrification is a process that converts nitrate to nitrite or nitric oxide and then to nitrous oxide or nitrogen gas, which is then released to the atmosphere. The Discharger currently uses nitrification to remove ammonia from the waste stream. Inadequate or incomplete nitrification may result in the discharge of ammonia to the receiving stream. Ammonia is known to cause toxicity to aquatic organisms in surface waters. Discharges of ammonia in concentrations that produce detrimental physiological responses to human, plant, animal, or aquatic life would violate the Basin Plan's narrative toxicity objective. Although the Discharger nitrifies the discharge, inadequate or incomplete nitrification creates the potential for ammonia to be discharged and provides the basis for the discharge to have a reasonable potential to cause or contribute to an in-stream excursion above the NAWQC. Therefore, the Central Valley Water Board finds the discharge has reasonable potential for ammonia and WQBEL's are required.

- (c) **WQBELs.** The Central Valley Water Board calculates WQBELs in accordance with SIP procedures for non-CTR constituents, and ammonia is a non-CTR constituent. The SIP procedure assumes a 4-day averaging period for calculating the long-term average discharge condition (LTA). However, U.S. EPA recommends modifying the procedure for calculating permit limits for ammonia using a 30-day averaging period for the calculation of the LTA corresponding to the 30-day CCC. Therefore, while the LTAs corresponding to the acute and 4-day chronic criteria were calculated according to SIP procedures, the LTA corresponding to the 30-day CCC was calculated assuming a 30-day averaging period. The lowest LTA

representing the acute, 4-day CCC, and 30-day CCC is then selected for deriving the average monthly effluent limitation (AMEL) and the average weekly effluent limitation (AWEL). The remainder of the WQBEL calculation for ammonia was performed according to the SIP procedures. This Order contains a final average monthly effluent limitation (AMEL) and average weekly effluent limitation (MDEL) for ammonia (as N) of 1.7 mg/L and 3.7 mg/L, respectively, based on the acute criterion.

- (d) **Plant Performance and Attainability.** Analysis of the effluent data for ammonia (as N) collected between February 2016 through January 2019 shows that the maximum monthly average concentration of 0.17 mg/L and the maximum weekly average concentration of 0.60 mg/L are below the applicable WQBELs. Furthermore, the Facility is designed to provide tertiary treatment and fully nitrify the wastewater. Therefore, the Central Valley Water Board finds that immediate compliance with the effluent limits for ammonia is feasible.

ii. **Copper**

- (a) **WQO.** The CTR includes hardness-dependent criteria for the protection of freshwater aquatic life for copper. These criteria for zinc are presented as dissolved concentrations, as 1-hour acute criteria and 4-day chronic criteria. U.S. EPA recommends conversion factors to translate dissolved concentrations to total concentrations. Default U.S. EPA translators were used for the effluent and receiving waters. As described in section IV.C.2.e of this Fact Sheet, the applicable acute and chronic criteria for copper in the effluent are 12.0 µg/L, and 8.1 µg/L, respectively, as total recoverable. For the receiving water analysis, applicable acute and chronic criteria for copper in Hartley Slough are 2.3 µg/L and 1.8 µg/L, respectively, as total recoverable.
- (b) **RPA Results.** The MEC for copper in the effluent was 5.6 µg/L as total recoverable, based on 18 samples collected at Monitoring Location M-001 from February 2016 through January 2019. The maximum copper concentration observed in Hartley Slough was 2.2 µg/L, based on three samples collected at Monitoring Location R-002U1 from February 2016 through January 2019. Reasonable potential exists based on receiving water exceeding its applicable criteria and detected concentrations of copper in the effluent. In addition, the paired hardness and copper data of the receiving water were compared to the corresponding CTR chronic criterion to protect freshwater aquatic life. As a result, reasonable potential exists

for one out of the three data pairs, since the receiving water copper concentration was greater than the criterion.

- (c) **WQBELs.** Due to no assimilative capacity, dilution credits are not allowed for development of the WQBELs for copper. This Order contains a final AMEL of 7.1 µg/L and a MDEL of 12 µg/L for total recoverable copper, based on the CTR criteria for the protection of freshwater aquatic life.
- (d) **Plant Performance and Attainability.** Analysis of the effluent data shows that the MEC of 5.6 µg/L is less than the applicable WQBELs. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

iii. **Nitrate and Nitrite**

- (a) **WQO.** DDW has adopted Primary MCLs for the protection of human health for nitrite and nitrate that are equal to 1 mg/L and 10 mg/L (measured as nitrogen), respectively. DDW has also adopted a Primary MCL of 10 mg/L for the sum of nitrate and nitrite, measured as nitrogen.

U.S. EPA has developed a primary MCL and an MCL goal of 1 mg/L for nitrite (as nitrogen). For nitrate, U.S. EPA has developed Drinking Water Standards (10 mg/L as Primary MCL) and NAWQC for protection of human health (10 mg/L for non-cancer health effects).

- (b) **RPA Results.** The Facility is a POTW that treats domestic wastewater. Untreated domestic wastewater contains ammonia in concentrations that is harmful to aquatic life and exceed the Basin Plan's narrative toxicity objective. This Order, therefore, requires removal of ammonia (i.e., nitrification). Nitrification is a biological process that converts ammonia to nitrate and nitrite and will result in effluent nitrate concentrations above the Primary MCL for nitrate plus nitrite. Nitrate concentrations in a drinking water supply above the Primary MCL threatens the health of human fetuses and newborn babies by reducing the oxygen-carrying capacity of the blood (methemoglobinemia).

Federal regulations at 40 C.F.R. section 122.44(d)(1)(i) requires that, "Limitations must control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for

water quality.” For priority pollutants, the SIP dictates the procedures for conducting the RPA. Nitrate and nitrite are not priority pollutants. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent.

U.S. EPA’s September 2010 NPDES Permit Writer’s Manual, page 6-30, states, “State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBEL’s are required for specific pollutants for all facilities that exhibit certain operational or discharge characteristics (e.g., WQBEL’s for pathogens in all permits for POTW’s discharging to contact recreational waters).” U.S. EPA’s TSD also recommends that factors other than effluent data should be considered in the RPA, “When determining whether or not a discharge causes, has the reasonable potential to cause, or contributes to an excursion of a numeric or narrative water quality criterion for individual toxicants or for toxicity, the regulatory authority can use a variety of factors and information where facility-specific effluent monitoring data are unavailable. These factors also should be considered with available effluent monitoring data.” With regard to POTW’S, U.S. EPA recommends that, “POTW’s should also be characterized for the possibility of chlorine and ammonia problems.” (TSD, p. 50)

The concentration of nitrogen in raw domestic wastewater is sufficiently high that the resultant treated wastewater has a reasonable potential to exceed or threat to exceed the Primary MCL for nitrate plus nitrite unless the wastewater is treated for nitrogen removal, and therefore an effluent limit for nitrate plus nitrite is required. Denitrification is a process that converts nitrate to nitrite or nitric oxide and then to nitrous oxide or nitrogen gas, which is then released to the atmosphere. The Discharger currently uses nitrification/denitrification to remove ammonia, nitrite, and nitrate from the waste stream. Inadequate or incomplete denitrification may result in the discharge of nitrate and/or nitrite to the receiving stream. Discharges of nitrate plus nitrite in concentrations that exceed the Primary MCL would violate the Basin Plan’s narrative chemical constituents’ objective. Although the Discharger denitrifies the

discharge, inadequate or incomplete denitrification creates the potential for nitrate and nitrite to be discharged and provides the basis for the discharge to have a reasonable potential to cause or contribute to an in-stream excursion above the Primary MCL. Therefore, the Central Valley Water Board finds the discharge has reasonable potential for nitrate plus nitrite and WQBEL's are required.

- (c) **WQBELs.** Due to no assimilative capacity, dilution credits are not allowed for development of the WQBEL's for nitrate plus nitrite. This Order contains an AMEL of 10 mg/L and an average weekly effluent limitation (AWEL) of 14 mg/L for nitrate plus nitrite (as N), based on the Basin Plan's narrative chemical constituents objective for protection of the MUN beneficial use. These effluent limitations are included in this Order to assure the treatment process adequately nitrifies and denitrifies the waste stream to protect the beneficial use of municipal and domestic supply.
- (d) **Plant Performance and Attainability.** Of the 158 sample results collected from Monitoring Location M-001 from February 2016 through January 2019, only one result (10.8 mg/L) was greater than the AMEL of 10 mg/L. Given the averaging period built into the limitations, it appears the immediate compliance with the effluent limitations is feasible.

iv. **Pathogens**

- (a) **WQO.** DDW has developed reclamation criteria, CCR, Division 4, Chapter 3 (Title 22), for the reuse of wastewater. Title 22 requires that for spray irrigation of food crops, parks, playgrounds, schoolyards, and other areas of similar public access, wastewater be adequately disinfected, oxidized, coagulated, clarified, and filtered, and that the effluent total coliform levels not exceed 2.2 MPN/100 mL as a 7-day median; 23 MPN/100 mL, not to be exceeded more than once in a 30-day period; and 240 MPN/100 mL, at any time.

Title 22 also requires that recycled water used as a source of water supply for non-restricted recreational impoundments be disinfected tertiary recycled water that has been subjected to conventional treatment. A non-restricted recreational impoundment is defined as "...an impoundment of recycled water, in which no limitations are imposed on body-contact water recreational activities." Title 22 is not directly applicable to surface waters; however, the Central Valley Water Board finds that it is appropriate to apply an equivalent level of

treatment to that required by the DDW's reclamation criteria because the receiving water is used for irrigation of agricultural land and for contact recreation purposes. The stringent disinfection criteria of Title 22 are appropriate since the undiluted effluent may be used for the irrigation of food crops and/or for body-contact water recreation. Coliform organisms are intended as an indicator of the effectiveness of the entire treatment train and the effectiveness of removing other pathogens.

- (b) **RPA Results.** Raw domestic wastewater inherently contains human pathogens that threaten human health and life, and constitute a threatened pollution and nuisance under CWC section 13050 if discharged untreated to the receiving water. Reasonable potential for pathogens therefore exists and WQBEL's are required.

Federal regulations at 40 C.F.R. section 122.44(d)(1)(i) requires that, "Limitations must control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality." For priority pollutants, the SIP dictates the procedures for conducting the RPA. Pathogens are not priority pollutants. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent.

U.S. EPA's September 2010 NPDES Permit Writer's Manual, page 6-30, states, "State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBEL's are required for specific pollutants for all facilities that exhibit certain operational or discharge characteristics (e.g., WQBEL's for pathogens in all permits for POTW's discharging to contact recreational waters)." U.S. EPA's TSD also recommends that factors other than effluent data should be considered in the RPA, "When determining whether or not a discharge causes, has the reasonable potential to cause, or contributes to an excursion of a numeric or

narrative water quality criterion for individual toxicants or for toxicity, the regulatory authority can use a variety of factors and information where facility-specific effluent monitoring data are unavailable. These factors also should be considered with available effluent monitoring data.” (TSD, p. 50)

The beneficial uses of Hartley Slough include municipal and domestic supply, water contact recreation, and agricultural irrigation supply, and there is, at times, less than 20:1 dilution. To protect these beneficial uses, the Central Valley Water Board finds that the wastewater must be disinfected and adequately treated to prevent disease. Although the Discharger provides disinfection, inadequate or incomplete disinfection creates the potential for pathogens to be discharged. Therefore, the Central Valley Water Board finds the discharge has reasonable potential for pathogens and WQBEL's are required.

- (c) **WQBELs.** In accordance with the requirements of Title 22, this Order includes effluent limitations for total coliform organisms of 2.2 MPN/100 mL as a 7-day median; 23 MPN/100 mL, not to be exceeded more than once in a 30-day period; and 240 MPN/100 mL as an instantaneous maximum.

The tertiary treatment process, or equivalent, is capable of reliably treating wastewater to a turbidity level of 2 nephelometric turbidity units (NTU) as a daily average. Failure of the filtration system such that virus removal is impaired would normally result in increased particles in the effluent, which result in higher effluent turbidity. Turbidity has a major advantage for monitoring filter performance. Coliform testing, by comparison, is not conducted continuously and requires several hours, to days, to identify high coliform concentrations. Therefore, to ensure compliance with the DDW recommended Title 22 disinfection criteria, weekly average specifications are impracticable for turbidity. This Order includes operational specifications for turbidity of 2 NTU as a daily average; 5 NTU, not to be exceeded more than 5 percent of the time within a 24-hour period; and 10 NTU as an instantaneous maximum. This Order also includes operational specifications for turbidity, when coagulation is not used, of 5 NTU for more than 15 minutes and never more than 10 NTU (measured at the influent of the filtration unit) and never more than 2 NTU at any time (measured at the effluent of the filtration unit).

This Order contains effluent limitations for BOD<sub>5</sub>, total coliform organisms, and TSS and requires a tertiary level of treatment, or equivalent, necessary to protect the beneficial uses of the

receiving water. The Central Valley Water Board has previously considered the factors in Water Code section 13241 in establishing these requirements.

Final WQBEL's for BOD<sub>5</sub> and TSS are based on the technical capability of the tertiary process, which is necessary to protect the beneficial uses of the receiving water. BOD<sub>5</sub> is a measure of the amount of oxygen used in the biochemical oxidation of organic matter. The tertiary treatment standards for BOD<sub>5</sub> and TSS are indicators of the effectiveness of the tertiary treatment process. The principal design parameter for wastewater treatment plants is the daily BOD<sub>5</sub> and TSS loading rates and the corresponding removal rate of the system. The application of tertiary treatment processes results in the ability to achieve lower levels for BOD<sub>5</sub> and TSS than the secondary standards currently prescribed. Therefore, this Order requires AMELS for BOD<sub>5</sub> and TSS of 10 mg/L, which is technically based on the capability of a tertiary system. This Order carries over from the previous Order a limitation requiring an average of 90 percent removal of BOD<sub>5</sub> and TSS over each calendar month.

- (d) **Plant Performance and Attainability.** Analysis of the effluent data shows that the effluent concentrations of total coliform organisms are routinely less than applicable WQBELs. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

v. **pH**

- (a) **WQO.** The Basin Plan includes a water quality objective for surface waters (except for Goose Lake) that the "pH shall not be depressed below 6.5 nor raised above 8.5."
- (b) **RPA Results.** Raw domestic wastewater inherently has variable pH. Additionally, some wastewater treatment processes can increase or decrease wastewater pH which if not properly controlled, would violate the Basin Plan's numeric objective for pH in the receiving water. Therefore, reasonable potential exists for pH and WQBEL's are required.

Federal regulations at 40 C.F.R. section 122.44(d)(1)(i) requires that, "Limitations must control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for



water quality.” For priority pollutants, the SIP dictates the procedures for conducting the RPA. pH is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent.

U.S. EPA’s September 2010 NPDES Permit Writer’s Manual, page 6-30, states, “State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBEL’s are required for specific pollutants for all facilities that exhibit certain operational or discharge characteristics (e.g., WQBEL’s for pathogens in all permits for POTW’s discharging to contact recreational waters).” U.S. EPA’s TSD also recommends that factors other than effluent data should be considered in the RPA, “When determining whether or not a discharge causes, has the reasonable potential to cause, or contributes to an excursion of a numeric or narrative water quality criterion for individual toxicants or for toxicity, the regulatory authority can use a variety of factors and information where facility-specific effluent monitoring data are unavailable. These factors also should be considered with available effluent monitoring data.” (TSD, p. 50)

The Facility is a POTW that treats domestic wastewater. Based on 1,103 samples taken from February 2016 to January 2019, the maximum pH reported was 7.86 and the minimum was 6.94. The Facility had not exceeded the pH instantaneous limitations during the review period. Although the Discharger has proper pH controls in place, the pH for the Facility’s influent varies due to the nature of municipal sewage, which provides the basis for the discharge to have a reasonable potential to cause or contribute to an in-stream excursion above the Basin Plan’s numeric objective for pH in the receiving water. Therefore, WQBEL’s for pH are required in this Order.

- (c) **WQBEL’s.** Effluent limitations for pH of 6.5 as an instantaneous minimum and 8.5 as an instantaneous maximum are included in this Order based on protection of the Basin Plan objectives for pH.

- (d) **Plant Performance and Attainability.** Analysis of the effluent data shows that pH ranged from 6.94 to 7.86, which is within the range of the applicable WQBELs. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

#### 4. WQBEL Calculations

- a. This Order includes WQBELs for ammonia (as N), BOD<sub>5</sub>, TSS, pH, nitrate plus nitrite (as N), copper, total coliform organisms, chlorpyrifos, diazinon, and electrical conductivity. The general methodology for calculating WQBEL's based on the different criteria/objectives is described in subsections IV.C.4.b through e, below. See **Attachment H** for the WQBEL calculations.
- b. **Effluent Concentration Allowance.** For each water quality criterion/objective, the ECA is calculated using the following steady-state mass balance equation from section 1.4 of the SIP:

$$\text{ECA} = \text{C} + \text{D}(\text{C} - \text{B}) \text{ where } \text{C} > \text{B}, \text{ and}$$
$$\text{ECA} = \text{C} \text{ where } \text{C} \leq \text{B}$$

where:

ECA = effluent concentration allowance  
D = dilution credit  
C= the priority pollutant criterion/objective  
B= the ambient background concentration.

According to the SIP, the ambient background concentration (B) in the equation above shall be the observed maximum with the exception that an ECA calculated from a priority pollutant criterion/objective that is intended to protect human health from carcinogenic effects shall use the arithmetic mean concentration of the ambient background samples.

- c. **Primary and Secondary MCLs.** For non-priority pollutants with primary MCL's to protect human health (e.g., nitrate plus nitrite), the AMEL is set equal to the primary MCL and the AWEL is calculated using the AWEL/AMEL multiplier, where the AWEL multiplier is based on a 98<sup>th</sup> percentile occurrence probability and the AMEL multiplier is from Table 2 of the SIP.

For non-priority pollutants with secondary MCL's that protect public welfare (e.g., taste, odor, and staining), WQBEL's were calculated by setting the LTA equal to the secondary MCL and using the AMEL multiplier to set the AMEL. The AWEL was calculated using the MDEL/AMEL multiplier from Table 2 of the SIP.

- d. **Aquatic Toxicity Criteria.** For priority pollutants with acute and chronic aquatic toxicity criteria, the WQBEL's are calculated in accordance with section 1.4 of the SIP. The ECAs are converted to equivalent long-term averages (i.e.  $LTA_{acute}$  and  $LTA_{chronic}$ ) using statistical multipliers and the lowest LTA is used to calculate the AMEL and MDEL using additional statistical multipliers. For non-priority pollutants, WQBEL's are calculated using similar procedures, except that an AWEL is determined utilizing multipliers based on a 98<sup>th</sup> percentile occurrence probability.
- e. **Human Health Criteria.** For priority pollutants with human health criteria, the WQBEL's are calculated in accordance with section 1.4 of the SIP. The AMEL is set equal to the ECA and the MDEL is calculated using the MDEL/AMEL multiplier from Table 2 of the SIP. For non-priority pollutants with human health criteria, WQBEL's are calculated using similar procedures, except that an AWEL is established using the MDEL/AMEL multiplier from Table 2 of the SIP.

where:

$mult_{AMEL}$  = statistical multiplier converting minimum LTA to AMEL  
 $mult_{MDEL}$  = statistical multiplier converting minimum LTA to MDEL  
 $M_A$  = statistical multiplier converting acute ECA to  $LTA_{acute}$   
 $M_C$  = statistical multiplier converting chronic ECA to  $LTA_{chronic}$

**Summary of Water Quality-Based Effluent Limitations  
 Discharge Point No. 002 (Hartley Slough)**

**Table F-11. Summary of Water Quality-Based Effluent Limitations**

Parameter	Units	Average Monthly Effluent Limitation	Average Weekly Effluent Limitation	Maximum Daily Effluent Limitation	Instantaneous Max	Instantaneous Minimum
Biochemical Oxygen Demand 5-day @ 20°C (BOD <sub>5</sub> )	mg/L	10	15			
Total Suspended Solids (TSS)	mg/L	10	15			
pH	standard units				6.5	8.5
Ammonia Nitrogen (as N)	mg/L	1.7	3.7			
Nitrate plus Nitrite (as N)	mg/L	10	14			
Copper, Total Recoverable	µg/L	7.1		12		

Parameter	Units	Average Monthly Effluent Limitation	Average Weekly Effluent Limitation	Maximum Daily Effluent Limitation	Instantaneous Max	Instantaneous Minimum
Diazinon and Chlorpyrifos	µg/L	See notes below		See notes below		
Total Coliform Organisms	MPN/100 mL					

**Table F-11 Notes:**

- 1. Diazinon and Chlorpyrifos.** Effluent diazinon and chlorpyrifos concentrations shall not exceed the sum of (1.0) as defined below:

Average Monthly Effluent Limitation

$$S_{AMEL} = \frac{C_{D-avg}}{0.079} + \frac{C_{C-avg}}{0.012} \leq 1.0$$

$C_{D-avg}$  = average monthly diazinon effluent concentration in µg/L.

$C_{C-avg}$  = average monthly chlorpyrifos effluent concentration in µg/L.

Maximum Daily Effluent Limitation

$$S_{MDEL} = \frac{C_{D-max}}{0.16} + \frac{C_{C-max}}{0.025} \leq 1.0$$

$C_{D-max}$  = maximum daily diazinon effluent concentration in µg/L.

$C_{C-max}$  = maximum daily chlorpyrifos effluent concentration in µg/L.

- 2. Electrical Conductivity.** Effluent electrical conductivity shall not exceed 760 µmhos/cm as a calendar year average.
- 3. Total Coliform Organisms.** Effluent total coliform organisms shall not exceed:
  - 2.2 most probable number (MPN) per 100 mL, as a 7-day median.
  - 23 MPN/100 mL, more than once in any 30-day period.
  - 240 MPN/100 mL, at any time.
- 4. Percent Removal.** The average monthly percent removal of BOD<sub>5</sub> and TSS shall not be less than 90 percent.

**5. Whole Effluent Toxicity (WET)**

For compliance with the Basin Plan’s narrative toxicity objective, this Order requires the Discharger to conduct whole effluent toxicity testing for acute and chronic toxicity, as specified in the Monitoring and Reporting Program (Attachment E section V.). This Order also contains effluent limitations for acute toxicity and requires the Discharger to implement best management practices to investigate the causes of effluent toxicity and identify corrective actions to reduce or eliminate effluent toxicity.

- a. **Acute Aquatic Toxicity.** The Basin Plan contains a narrative toxicity objective that states, "All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life." (Basin Plan at section 3.1.20) The Basin Plan also states that, "...effluent limits based upon acute biotoxicity tests of effluents will be prescribed where appropriate...".

For priority pollutants, the SIP dictates the procedures for conducting the RPA. Acute toxicity is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Acute whole effluent toxicity is not a priority pollutant. Therefore, due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA. U.S. EPA's September 2010 NPDES Permit Writer's Manual, page 6-30, states, "State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBEL's are required for specific pollutants for all facilities that exhibit certain operational or discharge characteristics (e.g., WQBEL's for pathogens in all permits for POTW's discharging to contact recreational waters)." Although the discharge has been consistently in compliance with the acute effluent limitations, the Facility is a POTW that treats domestic wastewater containing ammonia and other acutely toxic pollutants. Acute toxicity effluent limits are required to ensure compliance with the Basin Plan's narrative toxicity objective.

U.S. EPA Region 9 provided guidance for the development of acute toxicity effluent limitations in the absence of numeric water quality objectives for toxicity in its document titled "Guidance for NPDES Permit Issuance", dated February 1994. In section B.2. "Toxicity Requirements" (pgs. 14-15) it states that, "In the absence of specific numeric water quality objectives for acute and chronic toxicity, the narrative criterion 'no toxics in toxic amounts' applies. Achievement of the narrative criterion, as applied herein, means that ambient waters shall not demonstrate for acute toxicity: 1) less than 90% survival, 50% of the time, based on the monthly median, or 2) less than 70% survival, 10% of the time, based on any monthly median. For chronic toxicity, ambient waters shall not demonstrate a test result of greater than 1 TUc." Accordingly, effluent limitations for acute toxicity have been included in this Order as follows:

**Acute Toxicity.** Survival of aquatic organisms in 96-hour bioassays of undiluted waste shall be no less than:

70%, minimum for any one bioassay.

90%, median for any three consecutive bioassays.

- b. **Chronic Aquatic Toxicity.** The Basin Plan contains a narrative toxicity objective that states, “All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.” (Basin Plan at page section 3.1.20). The table below is chronic WET testing performed by the Discharger from January 2016 through February 2019. This data was used to determine if the discharge has reasonable potential to cause or contribute to an in-stream excursion above the Basin Plan’s narrative toxicity objective.

**Table F-12. Whole Effluent Chronic Toxicity Testing Results**

Date	Fathead Minnow Pimephales promelas Survival (TUc)	Fathead Minnow Pimephales promelas Growth (TUc)	Water Flea Ceriodaphnia dubia Survival (TUc)	Water Flea Ceriodaphnia dubia Growth (TUc)	Green Algae Selenastrum capricornutum Growth (TUc)
1/11/2016	1	1	1	1	1
4/18/2016	1	1	1	1	1
8/8/2016	1	1	1	1	1
11/14/2016	1	1	1	>1	1
1/11/2017	1	1	1	>1	1
1/23/2017	1	1	1	1	1
2/6/2017	1	1	1	>1	1
2/23/2017	1	1	1	>1	1
4/17/2017	1	1	1	1	1
5/1/2017	1	1	1	1	1
5/15/2017	1	1	1	1	1
5/29/2017	1	1	1	1	1
7/10/2017	1	1	1	1	1
10/9/2017	1	1	1	>1	1
11/6/2017	1	1	1	1	1
11/20/2017	1	1	1	1	1
12/4/2017	1	1	1	1	1
12/18/2017	1	1	1	1	1
3/19/2018	1	1	1	1	1
5/21/2018	1	1	1	1	1
7/16/2018	1	1	1	1	1
10/8/2018	1	1	1	1	1

- i. **RPA.** No dilution has been granted for chronic whole effluent toxicity. Chronic toxicity testing results exceeding 1.3 chronic toxicity units (TUc) (as 100/NOEC) and a percent effect at 100 percent effluent exceeding 25 percent demonstrates the discharge has a reasonable potential to cause or contribute to an exceedance of the Basin Plan’s narrative toxicity objective. Based on chronic toxicity testing

conducted between January 2016 February 2019 the maximum chronic toxicity result was >1 TUc on 23 February 2017 with a percent effect of 47 percent. Routine monitoring was not conducted using a dilution series. Thus, uncertainty exists whether data indicating >1 TUc also exceeds 1.3 TUc. Therefore, the discharge does not have reasonable potential to cause or contribute to an instream exceedance of the Basin Plan's narrative toxicity objective. This Order includes routine chronic toxicity monitoring using a dilution series in order to quantify the TUc for future analyses.

#### **D. Final Effluent Limitation Considerations**

##### **1. Mass-based Effluent Limitations – Not Applicable**

##### **2. Averaging Periods for Effluent Limitations**

40 C.F.R. section 122.45 (d) requires average weekly and average monthly discharge limitations for POTW's unless impracticable. For total recoverable copper, diazinon, and chlorpyrifos, average weekly effluent limitations have been replaced with maximum daily effluent limitations in accordance with section 1.4 of the SIP. Furthermore, for pH and total coliform organisms, weekly average effluent limitations have been replaced or supplemented with effluent limitations utilizing shorter averaging periods. The rationale for using shorter averaging periods for these constituents is discussed in section IV.C.3 of this Fact Sheet.

##### **3. Satisfaction of Anti-Backsliding Requirements**

The CWA specifies that a revised permit may not include effluent limitations that are less stringent than the previous permit unless a less stringent limitation is justified based on exceptions to the anti-backsliding provisions contained in CWA sections 402(o) or 303(d)(4), or, where applicable, 40 C.F.R. section 122.44(l).

The effluent limitations in this Order are at least as stringent as the effluent limitations in the previous Order, with the exception of effluent limitations for biochemical oxygen demand (BOD<sub>5</sub>), total suspended solids (TSS), ammonia nitrogen (as N), and total recoverable copper. The effluent limitations for these pollutants are less stringent than those in Order R5-2014-0096. This relaxation of effluent limitations is consistent with the anti-backsliding requirements of the CWA and federal regulations.

- a. **CWA section 402(o)(1) and 303(d)(4).** CWA section 402(o)(1) prohibits the establishment of less stringent water quality-based effluent limits "except in compliance with Section 303(d)(4)." CWA section 303(d)(4) has two parts: paragraph (A) which applies to nonattainment waters and paragraph (B) which applies to attainment waters.

- i. For waters where standards are not attained, CWA section 303(d)(4)(A) specifies that any effluent limit based on a TMDL or other WLA may be revised only if the cumulative effect of all such revised effluent limits based on such TMDL's or WLAs will assure the attainment of such water quality standards.
- ii. For attainment waters, CWA section 303(d)(4)(B) specifies that a limitation based on a water quality standard may be relaxed where the action is consistent with the antidegradation policy.

Hartley Slough is considered an attainment water for BOD<sub>5</sub>, TSS, ammonia nitrogen, and total recoverable copper because the receiving water is not listed as impaired on the 303(d) list for these constituents.<sup>7</sup> As discussed in section IV.D.4, below, removal and/or relaxation of the effluent limits complies with federal and state antidegradation requirements. Thus, relaxation of the concentration-based effluent limitations for ammonia nitrogen and total recoverable copper; removal of the maximum daily concentration-based effluent limitations for BOD<sub>5</sub> and TSS; and the removal of the mass-based effluent limitations for BOD<sub>5</sub> and TSS from Order R5-2014-0096 meet the exception in CWA section 303(d)(4)(B).

- b. **CWA section 402(o)(2).** CWA section 402(o)(2) provides several exceptions to the anti-backsliding regulations. CWA 402(o)(2)(B)(i) allows a renewed, reissued, or modified permit to contain a less stringent effluent limitation for a pollutant if information is available which was not available at the time of permit issuance (other than revised regulations, guidance, or test methods) and which would have justified the application of a less stringent effluent limitation at the time of permit issuance.

As described further in section IV.C.3.c of this Fact Sheet, updated information that was not available at the time Order R5-2014-0096 was issued indicates that less stringent effluent limitations for ammonia nitrogen and total recoverable copper satisfy requirements in CWA section 401(o)(2). The updated information that supports the relaxation of effluent limitations includes the following:

- i. **Ammonia Nitrogen (as N).** As described in section IV.C.3.c.i of this Fact Sheet, criteria for ammonia is pH- and temperature-dependent. Based on updated effluent pH and temperature data from October

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<sup>7</sup> "The exceptions in section 303(d)(4) address both waters in attainment with water quality standards and those not in attainment, i.e. waters on the section 303(d) impaired waters list." State Water Board Order WQ 2008-0006, Berry Petroleum Company, Poso Creek/McVan Facility.



2014 through January 2019, this Order includes less stringent effluent limitations for ammonia nitrogen (as N).

- ii. **Copper.** As described in section IV.C.3.c.ii of this Fact Sheet, criteria for total recoverable copper is a hardness-dependent metal. Based on updated effluent and receiving water hardness data from February 2016 through January 2019, this Order includes less stringent effluent limitations for copper.

Thus, relaxation of the effluent limitations for ammonia nitrogen (as N) and total recoverable copper from Order R5-2014-0096 is in accordance with CWA section 402(o)(2)(B)(i), which allows for the removal of effluent limitations based on information that was not available at the time of permit issuance.

#### 4. Antidegradation Policies

This Order does not allow for an increase in flow or mass of pollutants to groundwater or surface water. Therefore, a complete antidegradation analysis is not necessary. The Order requires compliance with applicable federal technology-based standards and with WQBELs where the discharge could have the reasonable potential to cause or contribute to an exceedance of water quality standards. The permitted discharge is consistent with the antidegradation provisions of 40 C.F.R. section 131.12 and the State Anti-Degradation Policy. Compliance with these requirements will result in the use of best practicable treatment or control of the discharge. The impact on existing water quality will be insignificant.

This Order relaxes effluent limitations for ammonia nitrogen and total recoverable copper based on recalculation of parameter-dependent criteria. The relaxation of WQBEL's for these parameters will not result in an increase in pollutants concentration or loading, a decrease in the level of treatment or control, or a reduction of water quality. Therefore, the Central Valley Water Board finds that the relaxation of the effluent limitations does not result in an increase in pollutants or any additional degradation of the receiving water. Thus, the relaxation of effluent limitations is consistent with the antidegradation provisions of 40 C.F.R. section 131.12 and State Water Board Resolution No. 68-16.

This Order also removes maximum daily and mass-based effluent limitations for BOD<sub>5</sub> and TSS based on 40 CFR parts 122.45 (d) and (f). The removal of maximum daily and mass-based effluent limits for BOD<sub>5</sub> and TSS will not result in a decrease in the level of treatment or control or a reduction in water quality.

Furthermore, both concentration-based AMEL's and AWEL's remain for BOD<sub>5</sub> and TSS, as well as an average dry weather flow prohibition that limits the amount of flow that can be discharged to the receiving water during dry weather months. The combination of concentration-based effluent limits and a

flow prohibition in this Order are equivalent to mass-based effluent limitations, which were redundant limits contained in previous Orders by multiplying the concentration-based effluent limits and permitted average dry weather flow by a conversion factor to determine the mass-based effluent limitations. The Central Valley Water Board finds that the removal of maximum daily and mass-based effluent limits for BOD<sub>5</sub> and TSS does not result in an allowed increase in pollutants or any additional degradation of the receiving water. Thus, the removal of maximum daily and mass-based effluent limits for BOD<sub>5</sub> and TSS is consistent with the antidegradation provisions of 40 C.F.R. section 131.12 and the State Antidegradation Policy.

**5. Stringency of Requirements for Individual Pollutants**

This Order contains both technology-based effluent limitations and WQBEL’s for individual pollutants. The technology-based effluent limitations consist of restrictions on BOD<sub>5</sub>, TSS, and pH. Restrictions on BOD<sub>5</sub>, TSS, and pH are discussed in section IV.B of the Fact Sheet. This Order’s technology-based pollutant restrictions implement the minimum, applicable federal technology-based requirements. In addition, this Order contains effluent limitations more stringent than the minimum, federal technology-based requirements that are necessary to meet water quality standards. Specifically, this Order includes effluent limitations for BOD<sub>5</sub>, TSS, BOD<sub>5</sub> and TSS removal, and pH that are more stringent than applicable federal standards, but that are nonetheless necessary to meet numeric objectives or protect beneficial uses. The rationale for including these limitations is explained in section IV.C.3.c.iv of this Fact Sheet. In addition, the Central Valley Water Board has previously considered the factors in Water Code section 13241 in Order R5-2008-0027.

**Summary of Final Effluent Limitations  
 Discharge Point 002 (Hartley Slough)**

**Table F-13. Summary of Final Effluent Limitations**

<b>Parameter</b>	<b>Units</b>	<b>Effluent Limitations</b>	<b>Basis (see 6 below)</b>
Biochemical Oxygen Demand 5-day @ 20°C (BOD <sub>5</sub> )	mg/L	AMEL 10 AWEL 15	TTC
Total Suspended Solids (TSS)	mg/L	AMEL 10 AWEL 15	TTC
pH	standard units	Instantaneous Min 6.5 Instantaneous Max 8.5	BP
Ammonia Nitrogen (as N)	mg/L	AMEL 1.7 AWEL 3.7	NAWQC
Nitrate plus Nitrite (as N)	mg/L	AMEL 10 AWEL 14	MCL

Parameter	Units	Effluent Limitations	Basis (see 6 below)
Copper, Total Recoverable	µg/L	AMEL 7.1 MDEL 12	CTR
Diazinon and Chlorpyrifos	µg/L	See 1 below	TMDL
Electrical Conductivity	µmhos/cm	See 2 below	PB
Total Coliform Organisms	MPN/ 100 mL	See 3 below	DDW
BOD <sub>5</sub> and TSS Percent Removal	Percent	See 4 below	TTC
Acute Whole Effluent Toxicity	TUa	See 5 below	BP

**Table F-13 Notes:**

- 1. Diazinon and Chlorpyrifos.** Effluent diazinon and chlorpyrifos concentrations shall not exceed the sum of (1.0) as defined below:

Average Monthly Effluent Limitation

$$S_{AMEL} = \frac{C_{D-avg}}{0.079} + \frac{C_{C-avg}}{0.012} \leq 1.0$$

$C_{D-avg}$  = average monthly diazinon effluent concentration in µg/L.

$C_{C-avg}$  = average monthly chlorpyrifos effluent concentration in µg/L.

Maximum Daily Effluent Limitation

$$S_{MDEL} = \frac{C_{D-max}}{0.16} + \frac{C_{C-max}}{0.025} \leq 1.0$$

$C_{D-max}$  = maximum daily diazinon effluent concentration in µg/L.

$C_{C-max}$  = maximum daily chlorpyrifos effluent concentration in µg/L.

- 2. Electrical Conductivity.** Effluent electrical conductivity shall not exceed 760 µmhos/cm as a calendar year average.
- 3. Total Coliform Organisms.** Effluent total coliform organisms shall not exceed:
  - 2.2 most probable number (MPN) per 100 mL, as a 7-day median.
  - 23 MPN/100 mL, more than once in any 30-day period.
  - 240 MPN/100 mL, at any time.
- 4. Percent Removal.** The average monthly percent removal of BOD<sub>5</sub> and TSS shall not be less than 90 percent.
- 5. Acute Whole Effluent Toxicity.** Survival of aquatic organisms in 96-hour bioassays of undiluted waste shall be no less than:
  - 70%, minimum for any one bioassay.
  - 90%, median for any three consecutive bioassays.

## **6. Basis Abbreviations**

TTC – Based on tertiary treatment capability. These effluent limitations reflect the capability of a properly operated tertiary treatment plant.

BP – Based on water quality objectives contained in the Basin Plan.

CTR – Based on water quality criteria contained in the California Toxics Rule and applied as specified in the SIP.

NAWQC – Based on U.S. EPA's National Ambient Water Quality Criteria for the protection of freshwater aquatic life.

TMDL – Based on the Total Maximum Daily Load for chlorpyrifos and diazinon in the San Joaquin River Basin.

MCL – Based on the Primary Maximum Contaminant Level.

DDW – Based on treatment equivalent to reclamation criteria developed by DDW.

PB – Based on Facility performance.

## **E. Interim Effluent Limitations – Not Applicable**

## **F. Land Discharge Specifications – Wildlife Management Area**

The Merced Wildlife Management Area (WMA) was created by the City of Merced many years ago as mitigation for loss of wetland caused by the establishment of the Land Application Area (LAA). The WMA is managed by the California Department of Fish and Wildlife to provide wetland habitat for migratory waterfowl and other wildlife. The public is allowed limited access for hunting and other wetland related activities that include REC-1, REC-2, WARM, and WILD beneficial uses. The Division of Drinking Water indicates the WMA meets the definition of a "restricted recreational impoundment" as defined in section 60301.760, article 1, chapter 3, title 22 of the California Code of Regulations. Treated effluent discharged to the WMA shall be at least "disinfected secondary-2.2 recycled water," as defined in section 60301.220, article 1, chapter 3, title 22 of the California Code of Regulations, and comply with the following specifications to maintain beneficial uses of the WMA.

1. Effluent shall be contained in the WMA.
2. Recycled water shall be managed to conform to the requirements of title 22, division 4, chapter 3 of the California Code of Regulations.
3. Objectionable odors related to the discharge shall not be perceived beyond the limits of the WMA.
4. Public contact with recycled water shall be controlled through such means as fences or signs, or other acceptable alternatives. All areas where recycled water is used that are accessible to the public shall be posted with signs that are visible to the public, in a size no less than 4-inches high by 8-inches wide, that include the following wording:

“RECYCLED WATER – DO NOT DRINK  
 AQUA DE DESPERDICIO RECLAMADA – NO TOME”

Each sign shall display an international symbol similar to that shown in **Attachment I**.

5. Areas irrigated with recycled water shall be managed to prevent breeding of mosquitos. More specifically,
  - i. Ditches not serving and wildlife habitat shall be maintained free of emergent, marginal, and floating vegetation.
  - ii. Low-pressure and un-pressurized pipelines and ditches, which are accessible to mosquitoes, shall not be used to store recycled water.
6. There shall be no cross-connections between potable water supply piping and piping containing recycled water. Supplementing recycled water with potable water shall not occur except through an air-gap separation or, if approved by the DPH, a reduced pressure principle backflow device.
7. Ponds within the WMA shall be managed to maintain the integrity of pond embankments.
8. The Discharger has the ability to discharge to the WMA and LAA simultaneously, but the entire flow is metered before it splits to the WMA or LAA. Accurate flow measurements and loading calculations to the WMA and LAA are not possible with the current meter location. Therefore, effluent shall not be discharged to the WMA and LAA simultaneously, unless the flow to each of these locations can be metered separately.

In addition, since the Facility provides a tertiary level of treatment, the following specifications are also required for treated effluent discharged to the WMA:

**Summary of Land Discharge specifications  
 Discharge Point 003 (Wildlife Management Area)  
 Table F-14. WMA Land Discharge Specifications**

Parameter	Units	Discharge Specifications
Biochemical Oxygen Demand 5-day @ 20°C (BOD <sub>5</sub> )	mg/L	AMEL 10 AWEL 15
Total Suspended Solids (TSS)	mg/L	AMEL 10 AWEL 15
Nitrate plus Nitrite (as N)	mg/L	AMEL 10 AWEL 14

Parameter	Units	Discharge Specifications
pH	standard unis	Instantaneous Min 6.5 Instantaneous Max 8.5
Electrical Conductivity	µmhos/cm	Calendar Year Average 760
Total Coliform Organisms	MPN/100 mL	See 1 below
BOD <sub>5</sub> and TSS Percent Removal	Percent	See 2 below

**Table F-14 Notes:**

1. **Total Coliform Organisms.** Effluent total coliform organisms shall not exceed:
  - i. 2.2 most probably number (MPN) per 100 mL, as a 7-day median.
  - ii. 23 MPN/100 mL, more than once in any 30-day period.
2. **Percent Removal.** The average monthly percent removal of BOD<sub>5</sub> and TSS shall not be less than 90 percent.

**G. Land Discharge Specifications – Land Application Area**

**1. Recycled Water Discharge Specifications**

The Discharger submitted a Title 22 Engineering Report for the discharge of recycled water to the LAA on 27 March 2006. DDW conditionally approved the Title 22 Engineering Report in a letter dated 20 July 2006. The additional 90 acres of the abandoned ponds 5 and 6 added in Order R5-2014-0096 were later covered in a revised Title 22 Engineering Report. To protect public health and water quality, recycled water discharged to the LAA shall be at least “disinfected secondary-23 recycled water,” as defined in Section 60301.225, article 1, chapter 3, title 22 of the California Code of Regulations and comply with the following specifications:

- a. Recycled water shall be contained within the Land Application Area at all times.
- b. Recycled water shall be managed to conform with the requirements of Title 22, Division 4, Chapter 3, California Code of Regulations.
- c. Objectionable odors related to the discharge shall not be perceivable beyond the limits of the Land Application Area at any time.
- d. Public contact with recycled water shall be controlled through such means as fences or signs, or other acceptable alternatives. All areas where

recycled water is used that are accessible to the public shall be posted with signs that are visible to the public, in a size no less than 4-inches high by 8-inches wide that include the following wording:

"RECYCLED WATER - DO NOT DRINK  
AGUA DE DESPERDICIO RECLAMADA - NO TOME"

Each sign shall display the international symbol similar to that shown in **Attachment I**.

- e. The combined application of recycled water, biosolids, fertilizers and other soil amendments to the Land Application Area shall not exceed the nitrogen or hydraulic loading reasonably necessary to satisfy the nitrogen or water uptake needs of the Land Application Area considering the plant, soil, climate, and irrigation management system (i.e., generally accepted agronomic rates).
- f. Areas irrigated with recycled water shall be managed to prevent breeding of mosquitos. More specifically:
  - i. Ditches not serving as wildlife habitat shall be maintained free from emergent, marginal, and floating vegetation.
  - ii. Low-pressure and un-pressurized pipelines and ditches, which are accessible to mosquitos, shall not be used to store recycled water.
- g. Discharges to the LAA shall be managed to minimize erosion.
- h. There shall be no standing water in the Land Application Area 24 hours after recycled water is applied.
- i. The Discharger may not discharge recycled water to the Land Application Area during periods of measurable precipitation, or when soils within the Land Application Area are saturated.
- j. No irrigation with disinfected tertiary recycled water shall take place within 50 feet of any domestic water supply well unless all of the following are met:

- i. geological investigation demonstrates that an aquitard exists at the well between the uppermost aquifer being drawn from and the ground surface.
- ii. The well contains an annular seal that extends from the surface into the aquitard.
- iii. The well is housed to prevent any recycled water spray from coming into contact with the wellhead facilities.
- iv. The ground surface immediately around the wellhead is contoured to allow surface water to drain away from the well.
- v. The owner of the well approves of the elimination of the buffer zone requirement.
  
- k. No impoundment of disinfected tertiary recycled water shall occur within 100 feet of any domestic water supply well.
- l. No irrigation with, or impoundment of, disinfected secondary-23 recycled water shall take place within 100 feet of any domestic water supply well.
- m. Workers shall be educated regarding hygienic procedures to ensure personal and public safety.
- n. There shall be no cross-connection between potable water supply piping and piping containing recycled water. Supplementing recycled water with potable water shall not occur except through an air-gap separation or, if approved by the California Department of Public Health, a reduced pressure principle backflow device.
- o. The Discharger has the ability to discharge to the WMA and LAA simultaneously, but the entire flow is metered before it splits to the WMA or LAA. Accurate flow measurements and loading calculations to the WMA and LAA are not possible with the current meter location. Therefore, effluent shall not be discharged to the WMA and LAA simultaneously, unless the flow to each of these locations can be metered separately.

In addition, since the Facility provides a tertiary level of treatment, the following specifications are also required for treated effluent discharged to the LAA:



**Summary of Recycled Water Specifications  
Discharge Point 004 Land Application Area)  
Table F-15. LAA Recycled Water Specifications**

<b>Parameter</b>	<b>Units</b>	<b>Discharge Specifications</b>
Biochemical Oxygen Demand 5-day @ 20°C (BOD <sub>5</sub> )	mg/L	AMEL 10 AWEL 15
Total Suspended Solids (TSS)	mg/L	AMEL 10 AWEL 15
Nitrate plus Nitrite (as N)	mg/L	AMEL 10 AWEL 14
pH	standard unis	Instantaneous Min 6.5 Instantaneous Max 8.5
Electrical Conductivity	µmhos/cm	Calendar Year Average 760
Total Coliform Organisms	MPN/100 mL	See 1 below
BOD <sub>5</sub> and TSS Percent Removal	Percent	See 2 below

**Table F-15 Notes:**

1. **Total Coliform Organisms.** Effluent total coliform organisms shall not exceed:
  - i. 23 most probably number (MPN) per 100 mL, as a 7-day median; and
  - ii. 240 MPN/100 mL, more than once in any 30-day period.
2. **Percent Removal.** The average monthly percent removal of BOD<sub>5</sub> and TSS shall not be less than 90 percent.

**2. Biosolids Discharge Specifications**

Due to the extensive work done by the U.S. EPA, this Order uses the 40 C.F.R. part 503 requirements as baseline requirements for biosolids discharge specifications. However, the biosolids discharge specifications applies to biosolids applied to land and is not intended to solely regulate the Discharger as a biosolids generator. The 40 C.F.R. part 503 permit requirements are only intended for and enforceable against a biosolids generator. Therefore, this Order does not constitute compliance with 40 C.F.R. part 503. Since the Regional Water Board is not delegated with authority for the Federal Biosolids Program, the U.S. EPA is the only authority to determine compliance with 40 C.F.R. part 503.

## V. RATIONALE FOR RECEIVING WATER LIMITATIONS

### A. Surface Water

CWA section 303(a-c), requires states to adopt water quality standards, including criteria where they are necessary to protect beneficial uses. The Central Valley Water Board adopted water quality criteria as water quality objectives in the Basin Plan. The Basin Plan states that “[t]he numerical and narrative water quality objectives define the least stringent standards that the Regional Water Board will apply to regional waters in order to protect the beneficial uses.” The Basin Plan includes numeric and narrative water quality objectives for various beneficial uses and water bodies. This Order contains receiving surface water limitations based on the Basin Plan numerical and narrative water quality objectives for bacteria, biostimulatory substances, color, chemical constituents, dissolved oxygen, floating material, oil and grease, pH, pesticides, radioactivity, suspended sediment, settleable substances, suspended material, tastes and odors, toxicity, and turbidity. This Order contains receiving water quality objectives for temperature based on the Discharger’s December 2011 *Hartley Slough Temperature Study* and comments received from the California Department of Fish and Wildlife regarding the temperature study.

### B. Groundwater

1. The beneficial uses of the underlying groundwater are municipal and domestic supply, industrial service supply, industrial process supply, and agricultural supply.
2. Basin Plan water quality objectives include narrative objectives for chemical constituents, tastes and odors, and toxicity of groundwater. The toxicity objective requires that groundwater be maintained free of toxic substances in concentrations that produce detrimental physiological responses in humans, plants, animals, or aquatic life. The chemical constituent objective states groundwater shall not contain chemical constituents in concentrations that adversely affect any beneficial use. The tastes and odors objective prohibit taste- or odor-producing substances in concentrations that cause nuisance or adversely affect beneficial uses. The Basin Plan also establishes numerical water quality objectives for chemical constituents and radioactivity in groundwaters designated as municipal supply. These include, at a minimum, compliance with MCLs in Title 22 of the CCR. The bacteria objective prohibits coliform organisms at or above 2.2 MPN/100 mL. The Basin Plan requires the application of the most stringent objective necessary to ensure that waters do not contain chemical constituents, toxic substances, radionuclides, taste- or odor-producing substances, or bacteria in concentrations that adversely affect municipal or domestic supply, agricultural supply, industrial supply or some other beneficial use.
3. Groundwater limitations are required to protect the beneficial uses of the underlying groundwater.

## VI. RATIONALE FOR PROVISIONS

### A. Standard Provisions

Standard Provisions, which apply to all NPDES permits in accordance with 40 C.F.R. section 122.41, and additional conditions applicable to specified categories of permits in accordance with 40 C.F.R. section 122.42, are provided in Attachment D. The discharger must comply with all standard provisions and with those additional conditions that are applicable under section 122.42.

Sections 122.41(a)(1) and (b) through (n) of 40 C.F.R. establish conditions that apply to all state issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations must be included in the Order. Section 123.25(a)(12) of 40 C.F.R. allows the state to omit or modify conditions to impose more stringent requirements. In accordance with 40 C.F.R. section 123.25, this Order omits federal conditions that address enforcement authority specified in 40 C.F.R. sections 122.41(j)(5) and (k)(2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

### B. Special Provisions

#### 1. Reopener Provisions

- a. **Mercury.** This provision allows the Central Valley Water Board to reopen this Order in the event mercury is found to be causing toxicity based on acute or chronic toxicity test results, or if a TMDL program is adopted. In addition, this Order may be reopened if the Central Valley Water Board determines that a mercury offset program is feasible for dischargers subject to NPDES permits.
- b. **Whole Effluent Toxicity.** This Order requires the Discharger to investigate the causes of, and identify corrective actions to reduce or eliminate, effluent toxicity through a site-specific Toxicity Reduction Evaluation (TRE). This Order may be reopened to include a new chronic toxicity limitation, a new acute toxicity limitation, and/or a limitation for a specific toxicant identified in the TRE.
- c. **Water Effects Ratio (WER) and Metal Translators.** A default WER of 1.0 has been used in this Order for calculating criteria for applicable inorganic constituents. In addition, default dissolved-to-total metal translators have been used to convert water quality objectives from dissolved to total recoverable when developing effluent limitations for total recoverable copper. If the Discharger performs studies to determine site-specific WERs and/or site-specific dissolved-to-total metal translators, this Order may be reopened to modify the effluent limitations for the applicable inorganic constituents.

- d. **Indeno(1,2,3-cd)pyrene and Dibenzo(a,h)anthracene Constituent Study.** There are indications that the discharge may contain constituents that have a reasonable potential to cause or contribute to an exceedance of water quality objectives. This Order requires the Discharger to complete a study of these constituents' potential effect in the receiving water. This reopener provision allows the Central Valley Water Board to reopen this Order for addition of effluent limitations and requirements for indeno(1,2,3-cd)pyrene and/or dibenzo(a,h)anthracene if after review of the study results it is determined that the discharge has reasonable potential to cause or contribute to an exceedance of a water quality objective.
- e. **Drinking Water Policy.** On 26 July 2013, the Central Valley Water Board adopted Resolution No. R5-2013-0098 amending the Basin Plan and establishing a Drinking Water Policy. The State Water Board approved the Drinking Water Policy on 3 December 2013. This Order may be reopened to incorporate monitoring of drinking water constituents to implement the Drinking Water Policy.
- f. **Ultraviolet Light (UV) Disinfection Operating Specifications.** UV system operating specifications are required to ensure that the UV system is operated to achieve the required pathogen removal. UV disinfection system specifications and monitoring and reporting requirements are required to ensure that adequate UV dosage is applied to the wastewater to inactivate pathogens (e.g., viruses) in the wastewater. UV dosage is dependent on several factors such as UV transmittance, UV power setting, wastewater turbidity, and wastewater flow through the UV disinfection system. The UV specifications in this Order are based on the National Water Research Institute (NWRI) and American Water Works Association Research Foundation (AWWRF) "Ultraviolet Disinfection Guidelines for Drinking Water and Water Reuse" first published in December 2000 and revised as a Third Edition dated August 2012 (NWRI guidelines). If the Discharger conducts a site-specific UV engineering study that identifies site-specific UV operating specifications that will achieve the virus inactivation required by Title 22 for disinfected tertiary recycled water, this Order may be reopened to modify the UV specifications, in accordance with Reopener Provision VI.C.1.h.
- g. **Central Valley Alternatives for Long-Term Sustainability (CV-SALTS).** On 31 May 2018, as part of the CV-SALTS initiative, the Central Valley Water Board approved Basin Plan Amendments to incorporate new strategies for addressing ongoing salt and nitrate accumulation in the Central Valley. If approved by the Office of Administrative Law and U.S. EPA, the Amendments would impose certain new requirements on salt and nitrate discharges. If the Amendments ultimately go into effect, this Order may be amended or modified to incorporate any newly-applicable requirements.

- h. **Ammonia Nitrogen Effluent Limitations.** The water quality-based effluent limitations for ammonia nitrogen in this Order have been developed based on the 1999 U.S. EPA National Ambient Water Quality Criteria for the protection of freshwater aquatic life for total ammonia without the allowance of a mixing zone/dilution credit. The Central Valley Clean Water Association is conducting a Collaborative Freshwater Mussel Study to develop revised ammonia water quality criteria for water bodies within the Central Valley Region. This Order may be reopened to modify the water quality-based effluent limitations for ammonia nitrogen if revised ammonia criteria become available or if the Discharger provides justification for a mixing zone to allow the use of dilution credits for calculation of the effluent limitations.
  
- i. **Updated Title 22 Engineering Report.** The Discharger is currently authorized to send disinfected tertiary-treated wastewater to the Land Application Area (LAA) and the Wildlife Management Area (WMA). Discharge specifications for the LAA include meeting “disinfected secondary-23 recycled water” requirements, as defined in article 1, chapter 3, title 22 of the California Code of Regulations (Title 22), section 60301.225. Discharge specifications for the WMA include meeting “disinfected secondary-2.2 recycled water” requirements, as defined in Title 22, section 60301.220. The Discharger has expressed intent to develop an updated Title 22 Engineering Report to justify less stringent recycled water treatment at the LAA and/or WMA. If the Discharger develops an updated Title 22 Engineering Report and the Division of Drinking Water approves the updated report, this Order may be reopened to modify the discharge specifications and monitoring requirements for the LAA and the WMA as appropriately justified in the updated report.

## 2. Special Studies and Additional Monitoring Requirements

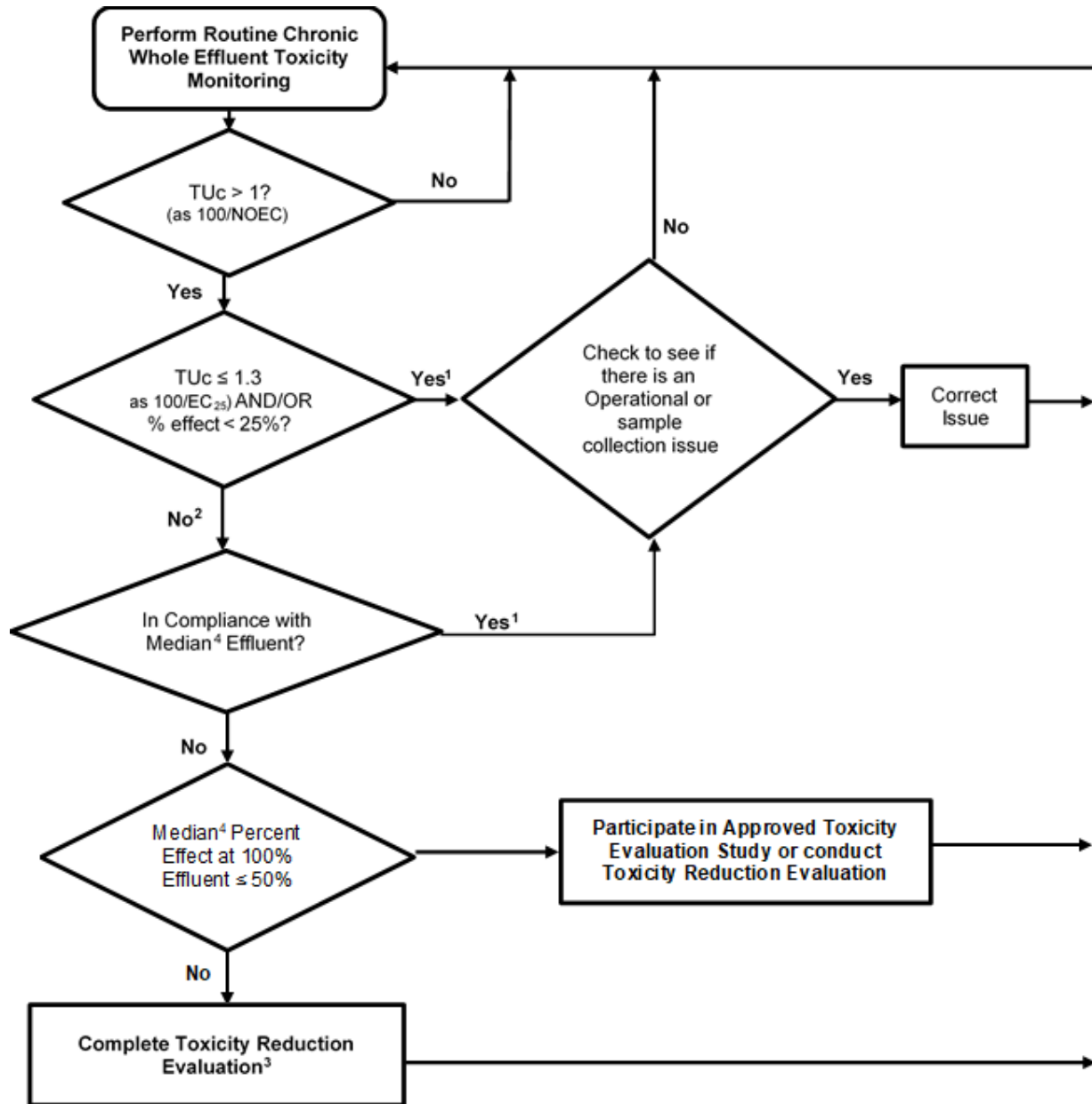
- a. **Chronic Whole Effluent Toxicity Requirements.** The Basin Plan contains a narrative toxicity objective that states, “All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life.” (Basin Plan at section 3.1.20. Based on whole effluent chronic toxicity testing performed by the Discharger from January 2016 through February 2019, the discharge does not have reasonable potential to cause or contribute to an in-stream excursion above of the Basin Plan’s narrative toxicity objective.

The Monitoring and Reporting Program of this Order requires chronic WET monitoring to demonstrate compliance with the Basin Plan’s narrative toxicity objective. If the discharge exceeds the chronic toxicity monitoring trigger, this provision requires the Discharger either participate in an approved Toxicity Evaluation Study (TES) or conduct a site-specific Toxicity Reduction Evaluation (TRE).

A TES may be conducted in lieu of a TRE if the percent effect at 100 percent effluent is less than or equal to 50 percent. Determining the cause of toxicity can be challenging when the toxicity signal is low. Several Central Valley facilities with similar treatment systems have been experiencing intermittent low-level toxicity. The dischargers have not been successful identifying the cause of the toxicity because of the low toxicity signal and the intermittent nature of the toxicity. Due to these challenges, the Central Valley Clean Water Association (CVCWA), in collaboration with staff from the Central Valley Water Board, has initiated a Special Study to Investigate Low Level Toxicity Indications (Group Toxicity Study). This Order allows the Discharger to participate in an approved TES, which may be conducted individually or as part of a coordinated group effort with other similar dischargers that are exhibiting toxicity. Although the current CVCWA Group Toxicity Study is related to low-level toxicity, participation in an approved TES is not limited to only low-level toxicity issues.

See the WET Monitoring Flow Chart (Figure F-2), below, for further clarification of the decision points for determining the need for TES/TRE initiation.

**Figure F-2: WET Accelerated Monitoring Flow Chart**



**Figure F-2 Notes:**

1. The Discharger may participate in an approved TES if the discharge has exceeded the chronic toxicity monitoring trigger twice or more in the past 12-month period and the cause is not identified and/or addressed.
2. The Discharger may elect to take additional samples to determine the 3-sample median. The samples shall be collected at least one week apart and the final sample shall be within 6 weeks of the initial sample exhibiting toxicity.
3. The Discharger may participate in an approved TES instead of a TRE if the Discharger has conducted a TRE within the past 12 months and has been unsuccessful in identifying the toxicant.
4. See Compliance Determination section VII.L for procedures for calculating 6-week median.

- b. **Indeno(1,2,3-cd)pyrene and Dibenzo(a,h)anthracene Constituent Study.** There are indications that the discharge may contain constituents that have a reasonable potential to cause or contribute to an exceedance of water quality objectives. This Order requires the Discharger to complete a study of these constituents' potential effect in the receiving water. If after a review of the study results it is determined that the discharge has reasonable potential to cause or contribute to an exceedance of a water quality objective this Order may be reopened and effluent limitations added for the subject constituents.

### 3. **Best Management Practices and Pollution Prevention**

- a. **Salinity Evaluation and Minimization Plan.** An Evaluation and Minimization Plan for salinity is required in this Order to ensure adequate measures are developed and implemented by the Discharger to reduce the discharge of salinity to Hartley Slough and groundwater.

### 4. **Construction, Operation, and Maintenance Specifications**

- a. **Filtration System Operating Specifications.** Turbidity is included as an operational specification as an indicator of the effectiveness of the filtration system for providing adequate disinfection. The tertiary treatment process utilized at this Facility is capable of reliably meeting a turbidity limitation of 2 nephelometric turbidity units (NTU) as a daily average. Failure of the treatment system such that virus removal is impaired would normally result in increased particles in the effluent, which result in higher effluent turbidity and could impact UV dosage. Turbidity has a major advantage for monitoring filter performance, allowing immediate detection of filter failure and rapid corrective action. The operational specifications included in this Order are specified in sections 60301.320 and 60304, title 22, California Code of Regulations.
- b. **Ultraviolet (UV) Disinfection System Operating Specifications.** This Order requires that wastewater shall be oxidized, coagulated, filtered, and adequately disinfected pursuant to the DDW reclamation criteria, CCR, Title 22, division 4, chapter 3, (Title 22), or equivalent. To ensure that the UV disinfection system is operated to achieve the required pathogen removal, this Order includes effluent limits for total coliform organisms, filtration system operating specifications, and UV disinfection system operating specifications. Compliance with total coliform effluent limits alone does not ensure that pathogens in the municipal wastewater have been deactivated by the UV disinfection system. Compliance with the effluent limits and the filtration system and UV disinfection operating specifications demonstrates compliance with the Title 22 and equivalency to Title 22 disinfection requirement.

The NWRI guidelines include UV operating specifications for compliance with Title 22. For water recycling in accordance with Title 22, the UV



system shall be an approved system included in the Treatment Technology Report for Recycled Water, December 2009 (or a later version, as applicable) published by the DDW. The UV system shall also conform to all requirements and operating specifications of the NWRI guidelines. A memorandum dated 1 November 2004 issued by DDW to Regional Water Board executive offices recommended that provisions be included in permits for water recycling treatment plants employing UV disinfection requiring dischargers to establish fixed cleaning frequency of lamp sleeves, as well as, include provisions that specify minimum delivered UV dose that must be maintained (per the NWRI Guidelines).

The Discharger submitted an Engineering Report dated March 2006 that demonstrates the UV system is equivalent to a Title 22 approved UV system. The Engineering Report also demonstrates that during validation testing a minimum hourly average UV dose of 118 mJ/cm<sup>2</sup> with a minimum UV transmittance of 56 percent will achieve the virus inactivation required by Title 22 for Disinfected Tertiary Recycled Water. Therefore, in lieu of the UV dose and transmittance requirements of the NWRI Guidelines, this Order includes an operating specification for a minimum hourly average UV dosage of 118 mJ/cm<sup>2</sup> and a UV transmittance of 56 percent, in accordance with the site-specific validation testing.

## **5. Special Provisions for Publicly-Owned Treatment Works (POTWs)**

### **a. Pretreatment Requirements.**

- i. The federal CWA section 307(b), and federal regulations, 40 C.F.R. part 403, require publicly owned treatment works to develop an acceptable industrial pretreatment program. A pretreatment program is required to prevent the introduction of pollutants, which will interfere with treatment plant operations or sludge disposal and prevent pass through of pollutants that exceed water quality objectives, standards or permit limitations. Pretreatment requirements are imposed pursuant to 40 C.F.R. part 403.
- ii. The Discharger shall implement and enforce its approved pretreatment program and is an enforceable condition of this Order. If the Discharger fails to perform the pretreatment functions, the Central Valley Water Board, the State Water Board or U.S. EPA may take enforcement actions against the Discharger as authorized by the CWA.

- b. **Sludge/Biosolids Treatment or Discharge Specifications.** Sludge in this Order means the solid, semisolid, and liquid residues removed during primary, secondary, or advanced wastewater treatment processes. Solid waste refers to grit and screening material generated during preliminary treatment. Residual sludge means sludge that will not be subject to further

treatment at the wastewater treatment plant. Biosolids refer to sludge that has been treated and tested and shown to be capable of being beneficially and legally used pursuant to federal and state regulations as a soil amendment for agricultural, silvicultural, horticultural, and land reclamation activities as specified under 40 C.F.R. part 503. This Order does not regulate offsite use or disposal of biosolids, which are regulated instead under 40 C.F.R. part 503; administered by U.S. EPA. The Sludge/Biosolids Treatment or Discharge Specifications in this Order implement the California Water Code to ensure sludge/biosolids are properly handled onsite to prevent nuisance, protect public health, and protect groundwater quality.

- c. **Resource Recovery from Anaerobically Digestible Material.** Some POTWs choose to accept organic material such as food waste, fats, oils, and grease into their anaerobic digesters for co-digestion to increase production of methane and other biogases for energy production and to prevent such materials from being discharged into the collection system, which could cause sanitary sewer overflows. The California Department of Resources Recycling and Recovery has proposed an exemption from requiring Process Facility/Transfer Station permits where this activity is regulated under waste discharge requirements or NPDES permits. The proposed exemption is restricted to anaerobically digestible material that has been prescreened, slurried, and processed/conveyed in a closed system to be co-digested with regular POTW sludge. The proposed exemption requires that a POTW develop Standard Operating Procedures for the proper handling, processing, tracking, and management of the anaerobically digestible material before it is received by the POTW.

Standard Operating Procedures are required for POTWs that accept hauled food waste, fats, oil, and grease for injection into anaerobic digesters. The development and implementation of Standard Operating Procedures for management of these materials is intended to allow the California Department of Resources Recycling and Recovery to exempt this activity from separate and redundant permitting programs. If the POTW does not accept food waste, fats, oil, or grease for resource recovery purposes, it is not required to develop and implement Standard Operating Procedures.

The Discharger currently does not accept hauled-in ADM for direct injection into its anaerobic digester for co-digestion. However, if the Discharger proposes to receive hauled-in ADM for injection into its anaerobic digester for co-digestion, this provision requires the Discharger to notify the Central Valley Water Board and develop and implement SOP's for this activity prior to initiation of the hauling. The requirements of the SOP's are discussed in section VI.C.5.d.

e. **Other Special Provisions**

1. **Increase in Permitted Flor Rate.** The Discharger has developed a phased expansion plan, which upon execution will eventually be able to increase treatment capacity up to 20.0 mgd. In order to begin discharge in excess of 12.0 mgd, the Discharger must complete the requirements in section VI.C.6.a. This provision is carried over from the previous Orders.
2. **Title 22, or Equivalent, Disinfection Requirements.** Consistent with Order R5-2014-0096, this Order requires the discharge to be oxidized, coagulated, filtered, and adequately disinfected pursuant to DDW reclamation criteria, Title 22, or equivalent.

6. **Compliance Schedules – Not Applicable**

**VII. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS**

CWA section 308 and 40 C.F.R. sections 122.41(h), (j)-(l), 122.44(i), and 122.48 require that all NPDES permits specify monitoring and reporting requirements. Water Code sections 13267 and 13383 also authorize the Central Valley Water Board to establish monitoring, inspection, entry, reporting, and recordkeeping requirements. The Monitoring and Reporting Program (MRP), Attachment E of this Order establishes monitoring, reporting, and recordkeeping requirements that implement federal and state requirements. The following provides the rationale for the monitoring and reporting requirements contained in the MRP for this facility.

**A. Influent Monitoring**

1. Influent monitoring is required to collect data on the characteristics of the wastewater and to assess compliance with effluent limitations (e.g., BOD<sub>5</sub> and TSS reduction requirements). The monitoring frequencies for flow (continuous), pH (1/day), BOD<sub>5</sub> (3/week), TSS (3/week), and EC (3/week) have been retained from Order No. R5-2014-0096.

**B. Effluent Monitoring**

1. Pursuant to the requirements of 40 C.F.R. section 122.44(i)(2) effluent monitoring is required for all constituents with effluent limitations. Effluent monitoring is necessary to assess compliance with effluent limitations, assess the effectiveness of the treatment process, and to assess the impacts of the discharge on the receiving stream and groundwater.
2. Effluent monitoring frequencies and sample types for flow (continuous), pH (1/day), total recoverable copper (1/quarter), ammonia nitrogen (1/week), chlorpyrifos (1/quarter), diazinon (1/quarter), dissolved oxygen (1/week), hardness (1/quarter), nitrate plus nitrite (1/week), total nitrogen (1/week), turbidity (continuous), temperature (1/day), and total coliform organisms (1/day) have been retained from Order R5-2014-0096. Monitoring requirements for

effluent EC has been relaxed from 5/week to 3/week. Monitoring requirements for standard minerals have been relaxed from 1/quarterly to 2/year.

3. Monitoring requirements for BOD<sub>5</sub> and TSS have been changed such that the lbs/day monitoring requirement has not been retained from Order R5-2014-0096. However, the mg/L monitoring requirements and percent removal requirements (3/week) have been retained from Order R5-2014-0096.
4. Monitoring requirements for indeno(1,2,3-cd)pyrene and dibenzo(a,h)anthracene have been included at a frequency of once every other month in order to obtain sufficient monitoring to complete the Constituent Study.
5. In accordance with Section 1.3 of the SIP, periodic monitoring is required for priority pollutants for which criteria or objectives apply and for which no effluent limitations have been established. Effluent monitoring frequencies for priority pollutants and other constituents of concern have changed from twice yearly to quarterly for one year.

### **C. Whole Effluent Toxicity Testing Requirements**

1. **Acute Toxicity.** Quarterly 96-hour bioassay testing is required to demonstrate compliance with the effluent limitation for acute toxicity.
2. **Chronic Toxicity.** Quarterly chronic whole effluent toxicity testing is required in order to demonstrate compliance with the Basin Plan's narrative toxicity objective.

### **D. Receiving Water Monitoring**

#### **1. Surface Water**

- a. Receiving water monitoring is necessary to assess compliance with receiving water limitations and to assess the impacts of the discharge on the receiving stream.
- b. Weekly monitoring frequencies have been retained from Order R5-2014-0096 for dissolved oxygen concentration, dissolved oxygen percent saturation, turbidity, pH, temperature, EC, ammonia nitrogen, and hardness.
- c. Order R5-2014-0096 required weekly monitoring for fecal coliform organisms at Monitoring Locations R-002U1 and R-002D1. As discussed in section IV.C.3.c of this Fact Sheet, the Facility provides tertiary treatment and utilizes a UV disinfection system, which is designed to achieve Title 22 criteria. Since the Facility is able to provide tertiary treatment and achieve Title 22 disinfection, the Central Valley Water Board finds that retaining receiving water monitoring requirements for fecal coliform organisms is not necessary to evaluate the impacts in the

receiving water. Thus, receiving water monitoring requirements for fecal coliform organisms have not been retained from Order R5-2014-0096.

- d. In accordance with Section 1.3 of the SIP, periodic monitoring is required for priority pollutants for which criteria or objectives apply and for which no effluent limitations have been established. This Order requires upstream receiving water monitoring for priority pollutants and other constituents of concern quarterly for one year, concurrent with effluent monitoring, in order to collect data to conduct an RPA for the next permit renewal.

## **2. Groundwater**

- a. Water Code section 13267 states, in part, “(a) A Regional Water Board, in establishing waste discharge requirements may investigate the quality of any waters of the state within its region” and “(b)(1) In conducting an investigation, the Regional Water Board may require that any person who discharges waste that could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the Regional Water Board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports.” The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, a Regional Water Board shall provide the person with a written explanation with regard to the need for the reports and shall identify the evidence that supports requiring that person to provide the reports. The Monitoring and Reporting Program is issued pursuant to Water Code section 13267. The groundwater monitoring and reporting program required by this Order and the Monitoring and Reporting Program are necessary to assure compliance with these waste discharge requirements. The Discharger is responsible for the discharges of waste at the facility subject to this Order.
- b. Monitoring of the groundwater must be conducted to determine if the discharge has caused an increase in constituent concentrations, when compared to background. The monitoring must, at a minimum, require a complete assessment of groundwater impacts including the vertical and lateral extent of degradation, an assessment of all wastewater-related constituents which may have migrated to groundwater, an analysis of whether additional or different methods of treatment or control of the discharge are necessary to provide best practicable treatment or control to comply with the State Anti-Degradation Policy. Economic analysis is only one of many factors considered in determining best practicable treatment or control. If monitoring indicates that the discharge has incrementally increased constituent concentrations in groundwater above background, this permit may be reopened and modified. This Order contains Groundwater Limitations that allow groundwater quality to be degraded for

certain constituents when compared to background groundwater quality, but not to exceed water quality objectives.

- c. This Order requires the Discharger to continue groundwater monitoring and includes a regular schedule of groundwater monitoring in the attached Monitoring and Reporting Program. The groundwater monitoring reports are necessary to evaluate impacts to waters of the State to assure protection of beneficial uses and compliance with Central Valley Water Board plans and policies, including the State Anti-Degradation Policy. Evidence in the record includes effluent monitoring data that indicates the presence of constituents that may degrade groundwater and surface water.

## **E. Other Monitoring Requirements**

### **1. Biosolids Monitoring**

Biosolids monitoring is required to ensure compliance with the pretreatment requirements contained in 40 C.F.R. part 403 and implemented in section VI.C.5.a. of this Order. Biosolids monitoring is required per U.S. EPA guidance to evaluate the effectiveness of the pretreatment program.

### **2. Water Supply Monitoring**

Water supply monitoring is required to evaluate the source of constituents in the wastewater.

### **3. Filtration System Monitoring**

Filter system monitoring and reporting are required to ensure that the filtration system is operated to adequately clarify the waste stream so that the UV disinfection system can be effective. Filtration system monitoring is imposed to achieve equivalency to requirements established by DDW.

### **4. UV Disinfection System Monitoring**

UV system monitoring and reporting are required to ensure that the UV system is operated to adequately inactivate pathogens in the wastewater. UV disinfection system monitoring is imposed to achieve equivalency to requirements established by the DDW, and the NWRI, Guidelines.

### **5. Wildlife Management Area Monitoring**

Wildlife Management Area monitoring is required to ensure that the discharge to the Wildlife Management Area complies with the Land Discharge Specifications in section IV.B.1 of this Order.

## 6. Land Application Area Monitoring

Land Application Area monitoring is required to ensure that the discharge to the Land Application Area complies with the Land Discharge Specifications in section IV.C.1 of this Order.

## 7. Discharge Monitoring Report-Quality Assurance (DMR-QA) Study Program

Under the authority of section 308 of the CWA (33 U.S.C. section 1318), U.S. EPA requires all dischargers under the NPDES Program to participate in the annual DMR-QA Study Program. The DMR-QA Study evaluates the analytical ability of laboratories that routinely perform or support self-monitoring analyses required by NPDES permits. There are two options to satisfy the requirements of the DMR-QA Study Program: (1) The Discharger can obtain and analyze a DMR-QA sample as part of the DMR-QA Study; or (2) Per the waiver issued by U.S.EPA to the State Water Board, the Discharger can submit the results of the most recent Water Pollution Performance Evaluation Study from their own laboratories or their contract laboratories. A Water Pollution Performance Evaluation Study is similar to the DMR-QA Study. Thus, it also evaluates a laboratory's ability to analyze wastewater samples to produce quality data that ensure the integrity of the NPDES Program. The Discharger shall submit annually the results of the DMR-QA Study or the results of the most recent Water Pollution Performance Evaluation Study to the State Water Board. The State Water Board's Quality Assurance Program Officer will send the DMR-QA Study results or the results of the most recent Water Pollution Performance Evaluation Study to U.S. EPA's DMR-QA Coordinator and Quality Assurance Manager.

## VIII. PUBLIC PARTICIPATION

The Central Valley Water Board has considered the issuance of WDR's that will serve as an NPDES permit for the Merced Wastewater Treatment Facility. As a step in the WDR adoption process, the Central Valley Water Board staff has developed tentative WDR's and has encouraged public participation in the WDR adoption process.

### A. Notification of Interested Persons

The Central Valley Water Board notified the Discharger and interested agencies and persons of its intent to prescribe WDR's for the discharge and provided an opportunity to submit written comments and recommendations. Notification was provided through mailing a copy of the tentative WDRs to the Discharger and mailing a Notice of Public Hearing (NOPH) to interested agencies and persons on 14 February 2020. Physical posting of the NOPH at the Facility entrance, City Hall, and post office nearest the Facility was conducted on 18 February 2020. The NOPH and the tentative WDRs were also published on the [Central Valley Water Board's Tentative Orders website](https://www.waterboards.ca.gov/centralvalley/board_decisions/tentative_orders/) for the duration of the comment period ([https://www.waterboards.ca.gov/centralvalley/board\\_decisions/tentative\\_orders/](https://www.waterboards.ca.gov/centralvalley/board_decisions/tentative_orders/)).

The public had access to the agenda and any changes in dates and locations through the [Central Valley Water Board's website](http://www.waterboards.ca.gov/centralvalley/board_info/meetings/) ([http://www.waterboards.ca.gov/centralvalley/board\\_info/meetings/](http://www.waterboards.ca.gov/centralvalley/board_info/meetings/)).

**B. Written Comments**

Interested persons were invited to submit written comments concerning tentative WDR's as provided through the notification process. Comments were due either in person or by mail to the Executive Officer at the Central Valley Water Board at the address on the cover page of this Order.

To be fully responded to by staff and considered by the Central Valley Water Board, the written comments were due at the Central Valley Water Board office by 5:00 p.m. on 16 March 2020.

**C. Public Hearing**

The Central Valley Water Board held a public hearing on the tentative WDR's during its regular Board meeting on the following date and time and at the following location:

Date: 16 April 2020  
Time: 1:00 p.m.  
Location: Public meeting webcast  
(<https://video.calepa.ca.gov/>)

Interested persons were invited to attend. At the public hearing, the Central Valley Water Board heard testimony pertinent to the discharge, WDR's, and permit. For accuracy of the record, important testimony was requested in writing.

**D. Reconsideration of Waste Discharge Requirements**

Any person aggrieved by this action of the Central Valley Water Board may petition the State Water board to review the action in accordance with Water Code section 13320 and California Code of Regulations, title 23, sections 2050 and following. The State Water Board must receive the petition by 5:00 p.m., within 30 calendar days of the date of adoption of this Order at the following address, except that if the thirtieth day following the date of this Order falls on a Saturday, Sunday, or state holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day:

State Water Resources Control Board  
Office of Chief Counsel  
P.O. Box 100, 1001 I Street  
Sacramento, CA 95812-0100

Or by email at [waterqualitypetitions@waterboards.ca.gov](mailto:waterqualitypetitions@waterboards.ca.gov)



[Instructions on how to file a petition for review](http://www.waterboards.ca.gov/public_notices/petitions/water_quality/wqpetition_instructions.shtml)

([http://www.waterboards.ca.gov/public\\_notices/petitions/water\\_quality/wqpetition\\_instructions.shtml](http://www.waterboards.ca.gov/public_notices/petitions/water_quality/wqpetition_instructions.shtml)) are available on the Internet.

**E. Information and Copying**

The Report of Waste Discharge, other supporting documents, and comments received are on file and may be inspected at the address above at any time between 8:30 a.m. and 4:45 p.m., Monday through Friday. Copying of documents may be arranged through the Central Valley Water Board by calling (559) 445-5116.

**F. Register of Interested Persons**

Any person interested in being placed on the mailing list for information regarding the WDR's and NPDES permit should contact the Central Valley Water Board, reference this facility, and provide a name, address, and phone number.

**G. Additional Information**

Requests for additional information or questions regarding this order should be directed to Nicolette Dentoni at (559) 444-2505.

**ATTACHMENT G – SUMMARY OF REASONABLE POTENTIAL ANALYSIS**

Constituent	Units	MEC	B	C	CMC	CCC	Water & Org	Org. Only	Basin Plan	MCL	Reasonable Potential
Ammonia Nitrogen (as N)	mg/L	1.85		1.48	5.51	1.48	NA	NA	NA	NA	Yes <sup>(1)</sup>
Copper	µg/L	5.6	2.2	8.1 <sup>(2)</sup> /1.8 <sup>(3)</sup>	12 <sup>(2)</sup> /2.3 <sup>(3)</sup>	8.1 <sup>(2)</sup> /1.8 <sup>(3)</sup>	1,300	NA	NA	1,000	Yes
Cyanide	µg/L	20 DNQ	12 DNQ	5.2	22	5.2	700	220,000	NA	150	Inconclusive
Dibenzo(a,h)anthracene	µg/L	ND	ND	0.0044	NA	NA	0.004	0.049	NA	NA	Inconclusive <sup>(4)</sup>
Electrical Conductivity	µmhos/cm	728	523	700	NA	NA	NA	NA	NA	900	No <sup>(5)</sup>
Indeno(1,2,3-cd)pyrene	µg/L	ND	ND	0.0044	NA	NA	0.0044	0.049	NA	NA	Inconclusive <sup>(4)</sup>
Nitrate plus Nitrite (as N)	mg/L	10.8	NA	10	NA	NA	10	NA	NA	10	Yes <sup>(1)</sup>

General Note: All inorganic concentrations are given as a total recoverable.

**Abbreviations used in this table:**

- MEC = Maximum Effluent Concentration
- B = Maximum Receiving Water Concentration or lowest detection level, if non-detect
- C = Criterion used for Reasonable Potential Analysis
- CMC = Criterion Maximum Concentration (CTR or NTR)
- CCC = Criterion Continuous Concentration (CTR or NTR)
- Water & Org = Human Health Criterion for Consumption of Water & Organisms (CTR or NTR)
- Org Only = Human Health Criterion for Consumption of Organisms Only (CTR or NTR)
- Basin Plan = Numeric Site-Specific Basin Plan Water Quality Objective
- MCL = Drinking Water Standards Maximum Contaminant Level
- NA = Not Available
- ND = Non-detect

**Attachment G Notes:**

- 1 Reasonable potential established due to the nature of the discharge.
- 2 Criterion to be compared to the MEC, based on lowest observed effluent hardness of 85 mg/L.
- 3 Criterion to be compared to the maximum upstream receiving water concentration, based on the lowest observed upstream receiving water hardness of 16 mg/L.
- 4 Insufficient data are available, so a Constituent Study is included in this Order for reevaluation.
- 5 Performance-based effluent limitation required to ensure continued implementation of BPTC per State Anti-Degradation Policy.

**ATTACHMENT H – CALCULATION OF WQBEL’S  
 HUMAN HEALTH WQBEL’S CALCULATIONS**

Parameter	Units	Criteria	Mean Background Concentration	Effluent CV	Dilution Factor	AWEL/ AMEL Multiplier	AMEL Multiplier	AMEL	AWEL
Nitrate plus Nitrite (as N)	mg/L	10	NA	0.32	1	1.41	1.29	10	14

**Abbreviations used in this table:**

- CV = Coefficient of Variation
- MDEL = Maximum Daily Effluent Limitation
- AMEL = Average Monthly Effluent Limitation
- AWEL = Average Weekly Effluent Limitation
- NA = Not Available

**ATTACHMENT H – CALCULATION OF WQBEL’S  
AQUATIC LIFE WQBEL’S CALCULATIONS**

Parameter	Units	CMC	CCC	B	Eff CV	ECA Mult <sub>acute</sub>	LTA <sub>acute</sub>	ECA Mult <sub>chronic</sub>	LTA <sub>chronic</sub>	AMEL Mult <sub>95</sub>	AWEL Mult	MDEL Mult <sub>99</sub>	AMEL	AWEL	MDEL
Ammonia Nitrogen, Total (as N)	mg/L	5.51	1.48 <sup>(1)</sup>	1.2	2.64	0.10	0.5	0.38	0.57	3.15	6.83		1.7	3.7	
Copper, Total Recoverable	µg/L	12	8.1	2.2	0.37	0.46	5.5	0.66	5.36	1.33		2.17	7.1		12
Chlorpyrifos	µg/L	0.02 <sup>(2)</sup>	0.015 <sup>(2)</sup>	ND	0.6	0.32	0.008	0.53	0.0079	1.55		3.11	0.012		0.025
Diazinon	µg/L	0.16 <sup>(2)</sup>	0.10 <sup>(2)</sup>	ND	0.6	0.32	0.051	0.53	0.053	1.55		3.11	0.079		0.016

**Abbreviations used in this table:**

- B = Maximum Receiving Water Concentration or lowest detection level, if non-detect
- CMC = Criterion Maximum Concentration (CTR or NTR)
- CCC = Criterion Continuous Concentration (CTR or NTR)
- CV = Coefficient of Variation (established in accordance with section 1.4 of the SIP)
- DF = Dilution Factor
- ECA = Effluent Concentration Allowance
- LTA = Aquatic Life Calculations – Long-Term Average
- MDEL = Maximum Daily Effluent Limitation
- AMEL = Average Monthly Effluent Limitation
- MDEL = Maximum Daily Effluent Limitation
- AWEL = Average Weekly Effluent Limitation
- ND = Not Detected
- Eff = Effluent
- Mult = Multiplier

**Attachment H Notes:**

- <sup>1</sup> 30-day ammonia criterion.
- <sup>2</sup> The calculated AMEL and MDEL for chlorpyrifos and diazinon were used to determine effluent limitations consistent with the TMDL waste load allocation.

**ATTACHMENT I – RECYCLED WATER SIGNAGE**

