



# Proposed Changes to the Cost Assessment Model: Long-Term Treatment

Needs Analysis Unit  
Division of Drinking Water

October 5, 2023  
*Remote participation only*



# Meeting Logistics

Mawj Khammas  
Needs Analysis Unit  
Division of Drinking Water



# Water Board's Mission Statement

*Preserve, enhance, and restore the quality of California's water resources and drinking water for the protection of the environment, public health, and all beneficial uses, and to ensure proper water resource allocation and efficient use, for the benefit of present and future generations.*

## Ways to Participate-

1. **Watch ONLY:** Visit [video.calepa.ca.gov](https://video.calepa.ca.gov)
2. **Email:** Submit a comment or ask a question that will be read aloud, send an email to: [safer@waterboards.ca.gov](mailto:safer@waterboards.ca.gov)
3. **Q&A:** Submit a question using the Q&A feature at the bottom of your Zoom Screen. You can UPVOTE any question you would like answered.
4. **Raise Hand:** Attendees will be given the opportunity to provide verbal comment or ask questions, if you're interested in this option, please raise your virtual hand when the time is right.

- Please wait for your name to be called.
- Public comments are 3 minutes each.

# Agenda

- 1 COST ASSESSMENT & SUMMARY OF PROPOSED CHANGES
- 2 OVERVIEW OF MODELED LONG-TERM TREATMENT
- 3 PROPOSED UPDATES TO MODEL CRITERIA
- 4 PROPOSED UPDATES TO MODEL UNIT COST ASSUMPTIONS
- 5 NEXT STEPS



# **COST ASSESSMENT BACKGROUND**

# Audience Poll Question 1

**Did you participate in any past webinars about Cost Assessment Model or Needs Assessment?**

- Yes
- No

View recordings and materials here: <https://bit.ly/3SnTmD2>

## Audience Poll Question 2

**Have you read the White Paper: “Proposed Changes for Modeled Long-Term Treatment”?**

- Yes, I read the whole thing
- Yes, I skimmed it
- No, but I plan to
- No, I don't intend to read it

Access the white paper online:

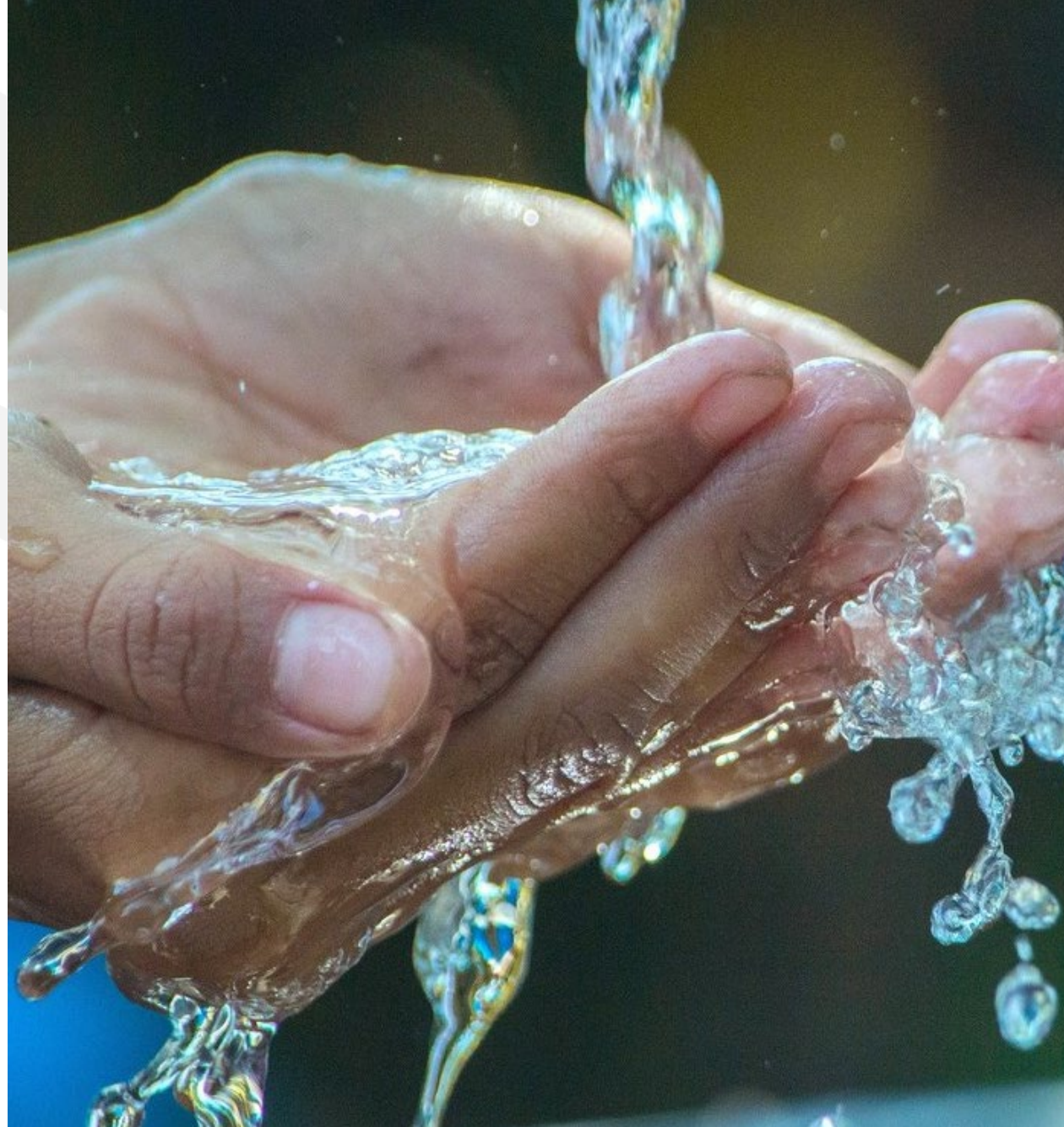
[https://www.waterboards.ca.gov/drinking\\_water/certlic/drinkingwater/docs/2023/modeled-treatment-draft-whitepaper.pdf](https://www.waterboards.ca.gov/drinking_water/certlic/drinkingwater/docs/2023/modeled-treatment-draft-whitepaper.pdf)



# Safe and Affordable Drinking Water Fund

Up to \$130 million per year through 2030.

The annual **Fund Expenditure Plan** prioritizes projects for funding, documents past and planned expenditures, and is “based on data and analysis drawn from the drinking water **Needs Assessment**” (Health and Safety Code §116769).



# Needs Assessment Components



**Failing Water System List**

Community Water Systems & K-12 Schools



**Risk Assessment**

Small and Medium Community Water Systems; K-12 Schools; SSWS; & DWs



**Cost Assessment**

Failing & At-Risk Systems and Domestic Wells



**Affordability Assessment**

DAC/SDAC Community Water Systems

<https://bit.ly/SAFER-NA>

# Purpose of the Cost Assessment



Failing & At-Risk Water  
Systems & Domestic Wells

SB 200 directs the State Water Board to estimate “anticipated funding needs” related to the implementation of interim and/or emergency measures and longer-term solutions for Failing and At-Risk systems.

**Results of the Cost Assessment are used to inform the prioritization of existing SAFER funding.**

The Cost Assessment is NOT intended to inform local decisions.

# Systems Included in the Cost Assessment

## Failing



**Public Water Systems**

- Primary MCL Violation
- Secondary MCL Violation
- *E. coli* Violation
- Treatment Technique Violations
- Monitoring & Reporting Violations

## At-Risk



**Public Water Systems**

- Water Quality Risk
- Accessibility Risk
- Affordability Risk
- Technical, Managerial, Financial (TMF) Risk

## At-Risk



**State Small Systems**

- Water Quality Risk
- Water Shortage Risk
- Socioeconomic Risk

## At-Risk



**Domestic Wells**

- Water Quality Risk
- Water Shortage Risk
- Socioeconomic Risk

# OVERVIEW OF PROPOSED CHANGES

# Past Workshops on the Cost Assessment

The State Water Board has hosted workshops on the development and refinement of the Cost Assessment Model.

NEEDS ASSESSMENT COMPONENTS	2019	2020	2021	2022	2023	2024
Risk Assessment: Public Water Systems	■	■	■	■	■	
Risk Assessment: State Small Water Systems & Domestic Wells	■	■	■	■	■	
Cost Assessment	1	3	3	2	4	
Affordability Assessment		■	■	■	■	

# 2021 and 2022 Cost Assessment

The screenshot shows the California Water Boards website. At the top is the navigation menu with icons for Board, Programs, Drinking Water, Water Quality, Water Rights, Notices, Water Boards, and Search. Below the navigation is a banner for "SAFER DRINKING WATER" with the tagline "SAFE AND AFFORDABLE FUNDING FOR EQUITY AND RESILIENCE". The main content area is titled "California Drinking Water Needs Assessment". A graphic titled "Needs Assessment Core Components" features four icons: a warning sign for "Failing Water System List", a gauge for "Risk Assessment", a dollar sign with arrows for "Cost Assessment", and a house with a dollar sign for "Affordability Assessment". Below this graphic is a paragraph of text explaining the SAFER program and its funding. To the right of the main content is a sidebar with a "Subscribe directly to the SAFER Drinking Water Email List" button, a "News & Upcoming Events" section listing a "Public Webinar on Proposed Updates to the Cost Assessment Model - Physical Consolidation Analysis" for Friday, July 14, 2023, and a "Dashboards" section with links to the "SAFER Dashboard" and "Risk Assessment for State Small Water Systems and Domestic Wells Dashboard".

**Needs Assessment Core Components:**

- Failing Water System List
- Risk Assessment
- Cost Assessment
- Affordability Assessment

*In 2019, to advance the goals of the Human Right to Water "HR2W", California passed Senate Bill 200, which enabled the State Water Board to establish the Safe and Affordable Funding for Equity and Resilience (SAFER) Program. Foremost among the tools created for SAFER is the Safe and Affordable Drinking Water Fund. The Fund provides up to \$130 million per year through 2030 to enable the State Water Board to develop and implement sustainable solutions for underperforming drinking water systems. The annual Fund Expenditure Plan prioritizes projects for funding, documents past and planned expenditures, and is "based on data and analysis drawn from the drinking water Needs Assessment."*

For more information on SAFER, visit the [Safe and Affordable Fund for Equity and Resilience \(SAFER\) website](#).

2023 Needs Assessment

Access the **2021** report here:  
<https://bit.ly/3mAz2yK>

Access the **2022** report here:  
<https://bit.ly/3uJSUFH>

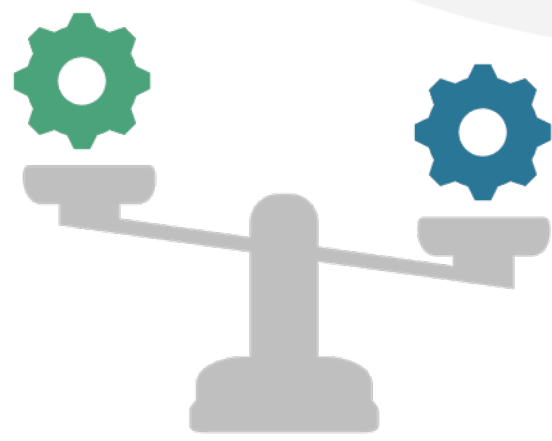
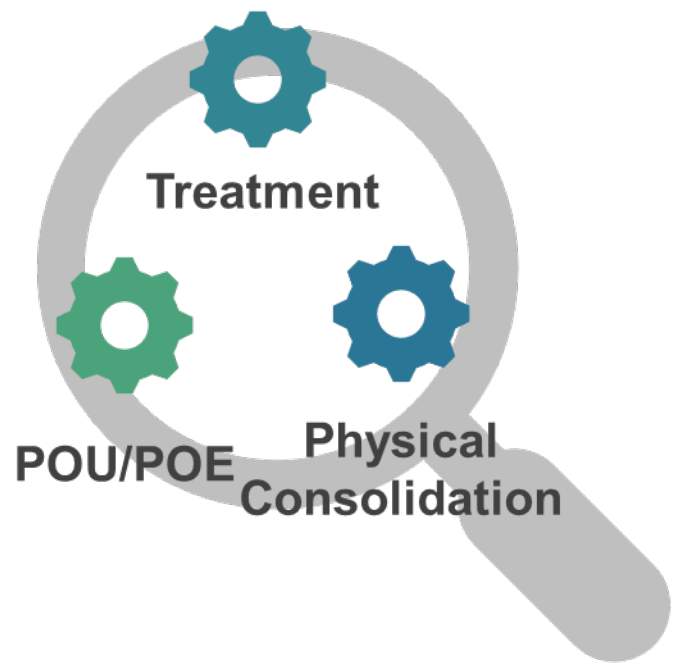
Learn more about the **Needs Assessment** here:  
[https://www.waterboards.ca.gov/drinking\\_water/certlic/drinkingwater/needs.html](https://www.waterboards.ca.gov/drinking_water/certlic/drinkingwater/needs.html)

# 2021 Cost Assessment Modeled Long-Term Solution Selection Process

**STEP 1:** All possible modeled solutions identified, and cost estimates developed.

**STEP 2:** Conduct Sustainability & Resiliency Assessment of all modeled solutions and compare top 2 solutions.

**STEP 3:** Select best model solution using cost and Step 2 score.





# Proposed Cost Assessment Modeled Long-Term Solution Selection Process

The proposed new Cost Assessment Model would assess modeled solutions in priority order, using clear selection and viability criteria.

**STEP 1:** Determine if physical consolidation is viable.



Physical Consolidation



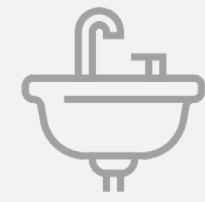
**STEP 2:** If not, determine if centralized treatment is viable.



Treatment



**STEP 3:** If not, select decentralized treatment.



POU/POE

# Updates to the Modeled Physical Consolidation Process

The State Water Board hosted a webinar workshop on July 14, 2023 to provide an overview of the proposed updates to the physical consolidation analysis in the Cost Assessment Model.

- **White Paper:**

[https://www.waterboards.ca.gov/drinking\\_water/certlic/drinkingwater/docs/2023/20230714-final-cost-assessment-consolidation-white-paper.pdf](https://www.waterboards.ca.gov/drinking_water/certlic/drinkingwater/docs/2023/20230714-final-cost-assessment-consolidation-white-paper.pdf)

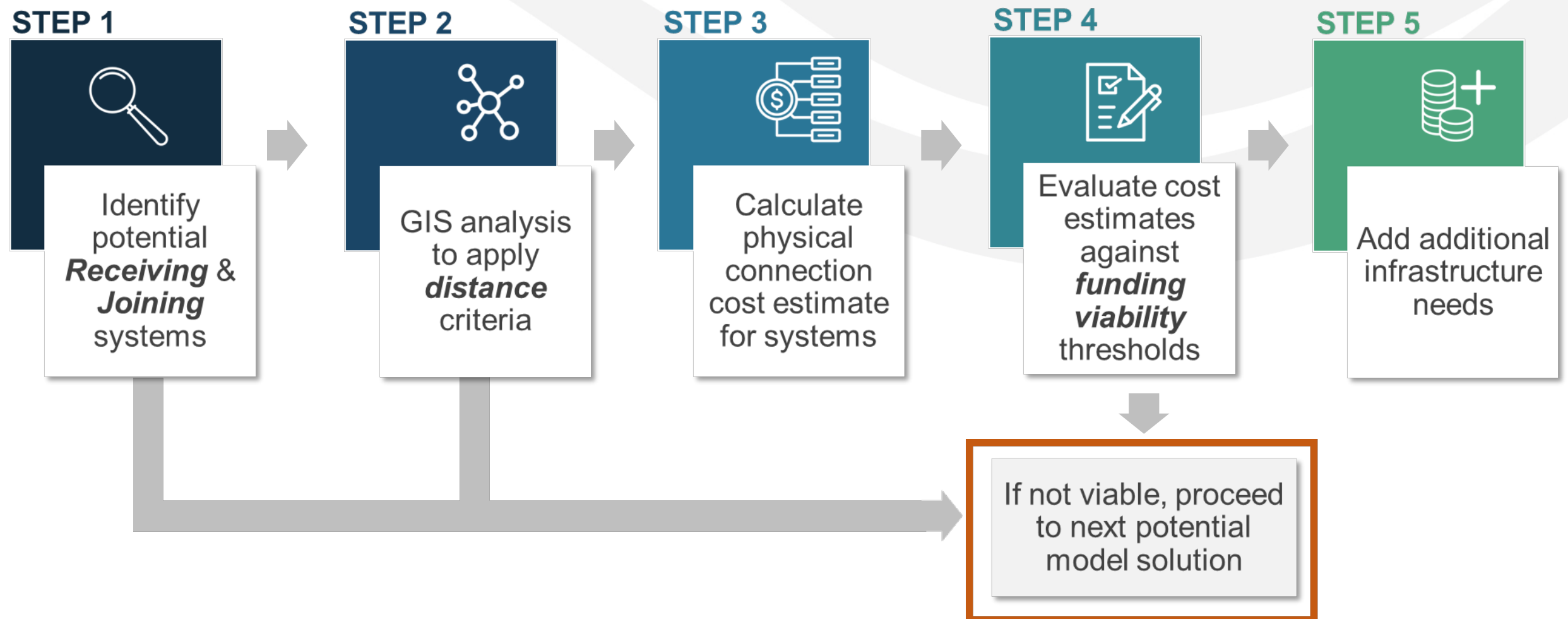
- **Webinar Presentation:**

[https://www.waterboards.ca.gov/drinking\\_water/certlic/drinkingwater/docs/2023/20230714-final-cost-assessment-consolidation-workshop.pdf](https://www.waterboards.ca.gov/drinking_water/certlic/drinkingwater/docs/2023/20230714-final-cost-assessment-consolidation-workshop.pdf)

- **Webinar Recording:** [https://youtu.be/cfb\\_JMesbT8](https://youtu.be/cfb_JMesbT8)

# Summary of Modeled Physical Consolidation Process

The following process will be applied to each modeled solution per system.



# Proposed Cost Assessment Modeled Long-Term Treatment Selection Process

The proposed new Cost Assessment Model would assess modeled solutions in priority order, using clear selection and viability criteria.

**STEP 1:** Determine if physical consolidation is viable.



Physical Consolidation



**STEP 2:** If not, determine if centralized treatment is viable.



Treatment



**STEP 3:** If not, select decentralized treatment.



POU/POE



TODAY'S WEBINAR

## Audience Poll Question 3

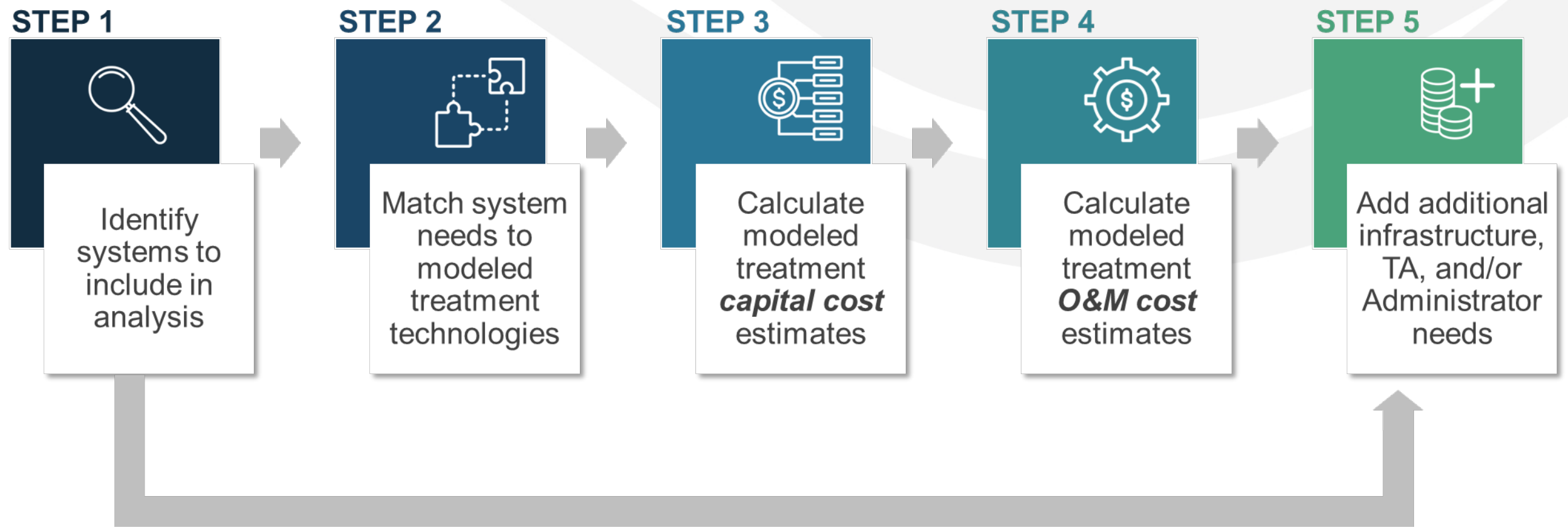
**Do you support the proposed modifications to the Cost Assessment Model?**

- Yes, they sound good
- Maybe, I need to learn more
- No, I think this is headed in the wrong direction
- Neutral

# PROPOSED LONG-TERM TREATMENT ANALYSIS

# Summary of Modeled Long-Term Treatment Analysis

The following process will be applied to each modeled solution per system.





# STEP 1

**Identify Systems to Include in the Long-Term Modeled Treatment Analysis**





# STEP 1: Failing Water Systems Included in Long-Term Treatment Analysis



**Failing Public Water Systems**




**Physical Consolidation Analysis\***



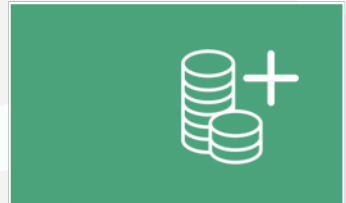
## STEPs 1 - 4



Include in long-term treatment analysis



## STEP 5



Add additional infrastructure, TA, and/or Administrator needs

\* Systems that are modeled as Joining systems are excluded from all additional analysis in the Cost Assessment.  
 Water systems Failing for monitoring and reporting violations are excluded from the modeled treatment analysis

\*\* Includes systems Failing for water quality-related violations that are selected by the Model as Receiving systems.



## STEP 1: Failing Public Water Systems

Failing Criteria	Old Model	Recommended Update
<b><i>Primary MCL Violation</i></b>	Included	Included
<b><i>Secondary MCL Violation</i></b>	Included	Included
<b><i>E. Coli MCL Violation</i></b>	<b><i>Excluded</i></b> <i>Criteria Did Not Exist</i>	Included
<b><i>Treatment Technique Violation</i></b>	<b><i>Excluded</i></b> <i>Criteria Did Not Exist</i>	Included
<b><i>Monitoring &amp; Reporting (M&amp;R) Violations</i></b>	<b><i>Excluded</i></b> <i>Criteria Did Not Exist</i>	<b><i>Excluded</i></b>



# STEP 1: Failing Water Systems – Where Modeled Physical Consolidation is **NOT Viable**

Total Failing Systems	Old Model	Estimated # of Systems	Recommended Update	Estimated # of Systems
381	Included	195 (51%)	Included  <i>*Systems Failing for monitoring &amp; reporting violations will be excluded.</i>	200 (52%)



# STEP 1: Failing Water Systems – Where Modeled Physical Consolidation is **Viable**

	Old Model	Estimated # of Systems	Recommended Update	Estimated # of Systems
<b>Viable <i>Joining</i> Failing Systems</b>	Excluded	0	Excluded	0
<b>Viable <i>Receiving</i> Failing Systems</b>	Excluded	0	Included – if Failing for a water-quality related violation	14




# STEP 1: State Small Water Systems & Domestic Wells



**State Small Systems & Domestic Wells**

High *Water Quality* and/or *Water Shortage* Risk




**Physical Consolidation Analysis\*\*\***

**NOT Viable Water Shortage\*\***


**NOT Viable Water Quality\***

**STEPs 1 - 4**



Include in long-term treatment analysis

**STEP 5**



Other interim and/or long-term solutions

\* Includes state small water systems and domestic wells at high-risk for Water Quality only.

\*\* State small water systems and domestic wells at high-risk for Water Shortage are excluded from the modeled treatment analysis.

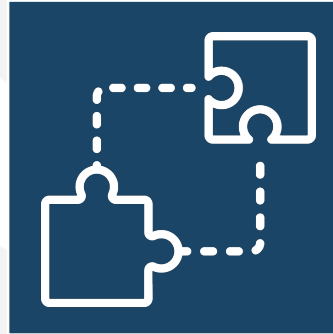
\*\*\* Systems that are modeled as Joining systems are excluded from all additional analysis in the Cost Assessment.



# STEP 1: Estimated State Small Water Systems & Domestic Wells Included in the Long-Term Treatment Analysis

Systems High-risk for Water Quality	Total High-Risk Systems	Old Model	Recommended Update
State Small Water Systems	699	303	288*
Domestic Wells	99,814	36,911	43,651

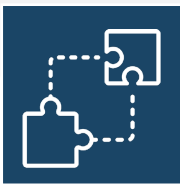
*\*There are less state small water systems included in the updated Cost Assessment Model's treatment analysis because compared to the older Model, physical consolidation is viable for more systems.*



# STEP 2

## Match System Needs to Modeled Long-Term Treatment Technologies

**Hee Kyung Lim**  
Needs Analysis Unit  
Division of Drinking Water



## STEP 2: Matching System Challenges to Modeled Treatment Technologies

**Centralized Treatment:** Centralized drinking water treatment is when a water system extracts water from one or more sources and treats that water before conveying it through a distribution system to its customers.

**Decentralized Treatment:** Decentralized treatment, such as point of use (POU) and point of entry (POE) devices, are often installed at individual homes or businesses when centralized treatment is not feasible.

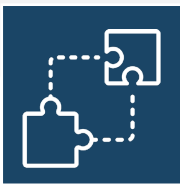


Source: <https://www.universityofcalifornia.edu/news/path-toward-clean-drinking-water-all-californians>



Source: <https://www.premierh2o.com/blogs/news/the-difference-between-poe-and-pou-water-treatment-systems>





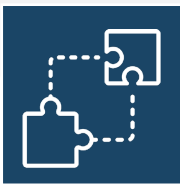
## STEP 2: Overview Matching Treatment Technology *Changes*

### 2021 Model

Auto-selected **decentralized treatment** for Failing water systems with less than **200** service connections.

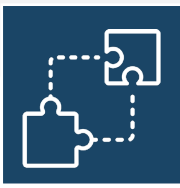
### Proposed Updated Model

**Lowers** decentralized threshold for most contaminants to **20** service connections or less where modeled physical consolidation is not viable.



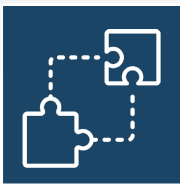
# STEP 2: Long-Term Centralized Treatment Technologies Included in the Model

	Contaminants	Matching Threshold Criteria
<b>Granular Activated Carbon (GAC)</b>	<ul style="list-style-type: none"> <li>• Dibromochloropropane (DBCP)</li> <li>• Ethylene Dibromide (EDB)</li> <li>• 1,2,3-Trichloropropane (1,2,3-TCP)</li> <li>• 1,1-Dichloroethylene (1,1-DCE)</li> <li>• Disinfection Byproducts (DBPs)</li> </ul>	<ul style="list-style-type: none"> <li>• Systems <math>\geq 20</math> service connections</li> </ul>
<b>Adsorption</b>	<ul style="list-style-type: none"> <li>• Arsenic</li> </ul>	<ul style="list-style-type: none"> <li>• Systems between <math>20 \leq N &lt; 500</math> service connections</li> <li>• Arsenic influent conc. <math>&lt; 50 \mu\text{g/L}</math></li> </ul>
<b>Coagulation Filtration</b>	<ul style="list-style-type: none"> <li>• Arsenic</li> </ul>	<ul style="list-style-type: none"> <li>• Systems <math>\geq 500</math> service connections</li> <li>• Arsenic influent conc. <math>\geq 50 \mu\text{g/L}</math></li> </ul>
<b>Filtration</b>	<ul style="list-style-type: none"> <li>• Iron</li> <li>• Manganese</li> </ul>	<ul style="list-style-type: none"> <li>• Systems <math>\geq 20</math> service connections</li> </ul>



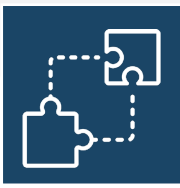
# STEP 2: Long-Term Centralized Treatment Technologies Included in the Model

	Contaminants	Matching Threshold Criteria
<b>Regenerable Resin Anion Exchange</b>	<ul style="list-style-type: none"> <li>Nitrate</li> </ul>	<ul style="list-style-type: none"> <li>Systems <math>\geq</math> <b>20</b> service connections</li> <li>Mean nitrate influent conc. <math>&lt;</math> 25 mg/L</li> <li>Mean sulfate concentration <math>&lt;</math> 250 mg/l</li> </ul>
<b>Regenerable Resin Cation Exchange (new)</b>	<ul style="list-style-type: none"> <li>Radium-226 and Radium-228</li> </ul>	<ul style="list-style-type: none"> <li>Systems <math>\geq</math> <b>20</b> service connections</li> </ul>
<b>Single-Use Ion Exchange</b>	<ul style="list-style-type: none"> <li>Uranium</li> <li>Perchlorate</li> <li>Gross Alpha</li> </ul>	<ul style="list-style-type: none"> <li>Systems <math>\geq</math> <b>20</b> service connections</li> </ul>
<b>Activated Alumina</b>	<ul style="list-style-type: none"> <li>Fluoride</li> </ul>	<ul style="list-style-type: none"> <li>Systems <math>\geq</math> <b>20</b> service connections</li> </ul>



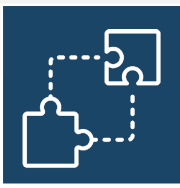
# STEP 2: Long-Term Centralized Treatment Technologies Included in the Model

	Contaminants	Matching Threshold Criteria
<b>4-log Virus Treatment</b>	<ul style="list-style-type: none"> <li>Fecal Contaminants (microorganisms).               <ul style="list-style-type: none"> <li><i>E. coli</i></li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>No service connection threshold for Failing public water systems.</li> <li>Groundwater sources.</li> </ul>
<b>Surface Water Treatment Package Plant</b>  <i>4-log Virus Treatment included.</i>	<ul style="list-style-type: none"> <li>Aluminum</li> <li>Turbidity</li> <li>Fecal Contaminants (microorganisms).               <ul style="list-style-type: none"> <li><i>E. coli</i></li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>No service connection threshold for Failing public water systems.</li> <li>Surface water sources.</li> </ul>



# STEP 2: Long-Term Decentralized Treatment Technologies Included in the Model

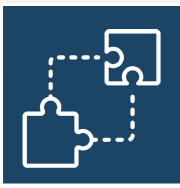
	Contaminants	Matching Threshold Criteria
Point of Use (POU)	<ul style="list-style-type: none"> <li>Inorganics including uranium               <ul style="list-style-type: none"> <li>When mean Nitrate concentration &lt; 25 mg/l</li> </ul> </li> <li>When no bacteriological contaminant is present.</li> </ul>	<ul style="list-style-type: none"> <li>Systems &lt; <b>20</b> service connections</li> </ul>
Point of Entry (POE)	<ul style="list-style-type: none"> <li>Organics</li> </ul>	<ul style="list-style-type: none"> <li>Systems &lt; <b>20</b> service connections</li> </ul>



# STEP 2: Treatment Technologies for Co-Contamination of Sources

The Cost Assessment Model employs a set of decision-making criteria to determine the best modeled treatment technology(ies) to address co-occurring contaminants.

Criteria	Decision	Co-Contaminants
<ul style="list-style-type: none"> <li>• Co-contaminants can be removed with the same treatment technology; and</li> <li>• Have the same modeled treatment costs.</li> </ul>	<p>The Cost Assessment Model will only include the cost of a <b>single treatment technology</b> per source.</p>	<ul style="list-style-type: none"> <li>• Iron + Manganese</li> <li>• TTHM + HAA5</li> <li>• Nitrate + Nitrite</li> <li>• Uranium + Gross Alpha</li> <li>• SWTR-related Contaminants</li> </ul>
<ul style="list-style-type: none"> <li>• Co-contaminants can be removed with the same treatment technology; but</li> <li>• Each contaminant has different modeled annual O&amp;M costs.</li> </ul>	<p>The Cost Assessment Model will select the single treatment technology with the <b>highest</b> annual O&amp;M cost estimate.</p>	<ul style="list-style-type: none"> <li>• VOC + VOC</li> <li>• Uranium + Perchlorate</li> <li>• Nitrate + Perchlorate</li> <li>• Nitrate + Uranium</li> <li>• Nitrate + Radium</li> </ul>



# STEP 2: Treatment Technologies for Co-Contamination of Sources

Criteria	Decision	Co-Contaminants
<ul style="list-style-type: none"> <li>Co-contaminants cannot be removed with the same treatment technology.</li> </ul>	<p>The Cost Assessment Model will combine the costs of <b>multiple treatment technologies</b> determined per contaminant.</p>	<ul style="list-style-type: none"> <li>Arsenic + 1,2,3-TCP</li> <li>Arsenic + Uranium</li> <li>Arsenic + Fluoride</li> <li>Uranium + 1,2,3-TCP</li> <li>Nitrate + Iron/Manganese</li> </ul>
<ul style="list-style-type: none"> <li>Failing water system has one or more sources with co-contaminants that would have different modeled treatment technologies.</li> </ul>	<p><b>Example:</b></p> <ul style="list-style-type: none"> <li>Coagulation Filtration is chosen for co-contamination due to arsenic.</li> </ul>	<ul style="list-style-type: none"> <li><b>Example:</b> <ul style="list-style-type: none"> <li>Arsenic + Iron/ Manganese</li> </ul> </li> </ul>



# STEP 3

**Calculate Modeled Long-Term Treatment  
*Capital Cost* Estimates**





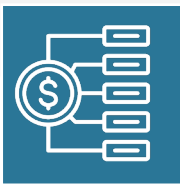
## STEP 3: Calculating Estimated Modeled Treatment Capital Costs

State Water Board has made proposed updates to how the Model estimates **capital costs** for long-term treatment technologies.

Staff have conducted internal and external outreach:

- Reviewed 2021 Cost Assessment Model documentation.
- Reviewed U.S. EPA Work Breakdown Structure (WBS) Models.
- Consulted with vendors and consulting firms.
- Reviewed State Water Board funding projects.
- Reached out to water systems to collect/confirm cost data.
- Consulted with an internal workgroup of Division of Drinking Water engineers and Division of Financial Assistance staff.

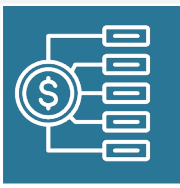
See Appendix B and C in the white paper.



## STEP 3: Overview of Calculating Estimated Modeled Treatment Capital Costs

The Cost Assessment Model develops long-term treatment capital cost assumptions for each modeled treatment technology:

1. The Model estimates **Maximum Daily Demand (MDD)** for each system to “right-size” the modeled treatment technology.
2. Using MDD, the Model develops **capital cost estimates** for water systems.
3. Finally, multipliers are used to convert the capital cost estimates to ***installed capital costs*** and adjust the output to ***current market prices***.



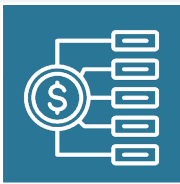
## STEP 3: Calculating Estimated Water Demand for Capital Costs

**Maximum Daily Demand in Gallons per Minute (GPM):**

$$\frac{\text{Population} \times 150 \text{ gallons/person/day} \times 2.25}{16 \text{ hours/day} \times 60 \text{ minutes/hour}}$$

Assumptions:

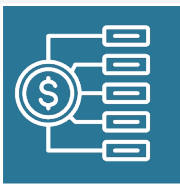
- Peaking factor of 2.25.
- Average daily demand is 150 gallons/person/day.
- Operating 16 hours a day.



## STEP 3: *Example* - Capital Costs Updates for GAC

### Summary Comparison of GAS Capital Costs

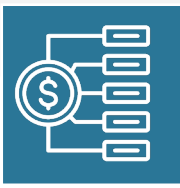
Cost Component	2021 Model	Recommended Update
<b>Treatment Vessel</b>	<p>Based on multiple quotes from multiple vendors, solicited between 2015 – 2018, adjusted to 2021 ENR CCI.</p> <ul style="list-style-type: none"> <li>Averaged by vessel size and translated to installed capital cost with an engineering multiplier of 2.36.</li> </ul>	<ul style="list-style-type: none"> <li>Continue to use the 2021 Model cost assumptions applying current ENR CCI to adjust the cost to current price.</li> </ul>
<b>Booster Pump</b>	<p>A flat cost of \$30,000 applied to all systems.</p> <ul style="list-style-type: none"> <li>Translated to installed capital cost with an engineering multiplier of 2.36.</li> </ul>	<ul style="list-style-type: none"> <li>Develop a regression equation to estimate the costs based on pump capacity.</li> </ul>



## STEP 3: *Example* - Capital Costs Updates for GAC, Treatment Vessel

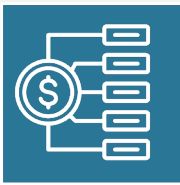
Diameter (ft)	Flow Rate (gpm)	2021 Model	SWB Funded Projects*	Recommended Update
6	1 – 250	\$436,000	\$456,000 (2023)	<b>\$505,000</b>
8	251 – 425	\$536,000	N/A	<b>\$621,000</b>
12	426 – 875	\$745,000	N/A	<b>\$863,000</b>
<b>Two Pair - 12</b>	876 – 1,750	\$1,490,000	\$990,000 (2021) \$1,312,000 (2020)	<b>\$1,726,000</b>

\*Costs for equipment include installation/start-up service costs. Other construction-related costs or multipliers are not included.

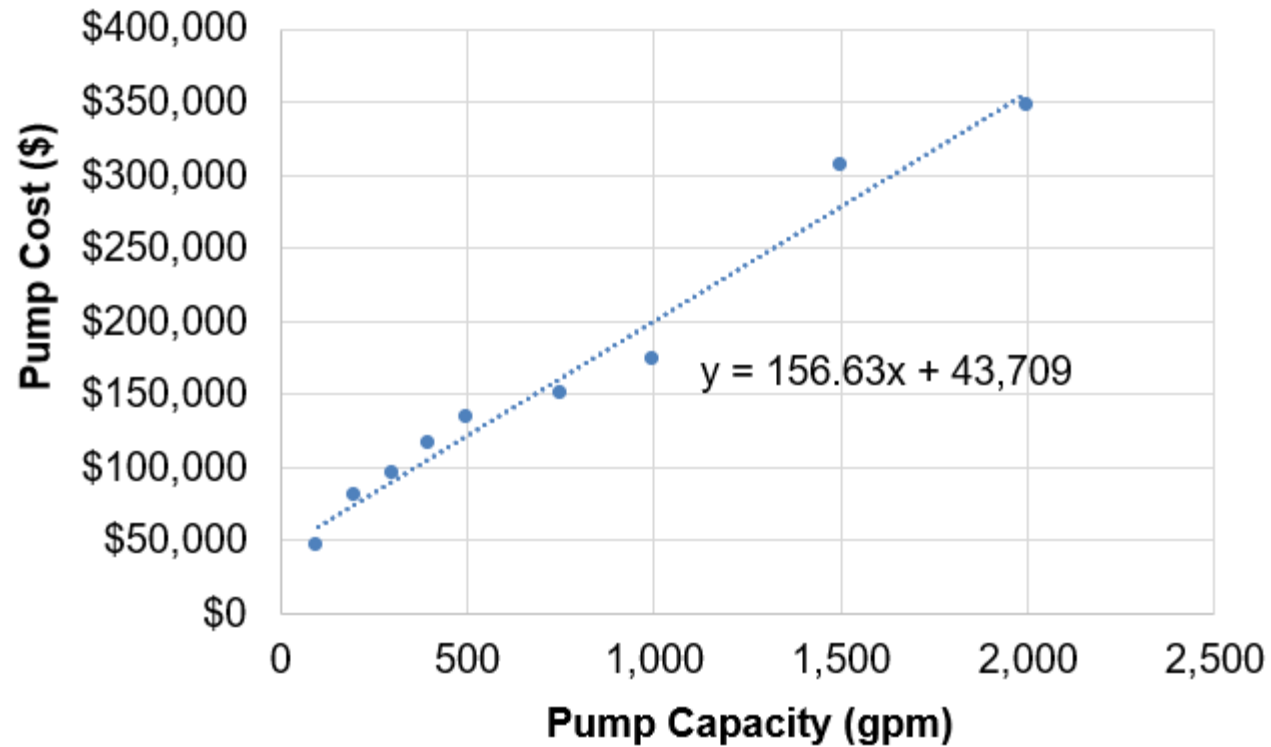


## STEP 3: *Example* - Capital Costs Updates for GAC, Booster Pump Station

Capacity (gpm)	2021 Model	SWB Funded Projects	External Quotes	Recommended Update
<b>100</b>	\$71,000	\$26,000 (2022) \$75,000 (2022) \$12,000 (2023)	\$46,000	<b>Cost estimates by regression equation based on external quotes.</b>
<b>200</b>	\$71,000	\$80,000 (2022)	\$81,000	
<b>300</b>	\$71,000	N/A	\$95,000	
<b>400</b>	\$71,000	N/A	\$116,000	
<b>500</b>	\$71,000	N/A	\$133,000	
<b>750</b>	\$71,000	\$31,000 (2019)	\$151,000	
<b>1,000</b>	\$71,000	\$250,000 (2022)	\$174,000	
<b>1,500</b>	\$71,000	\$300,000 (2022)	\$307,000	

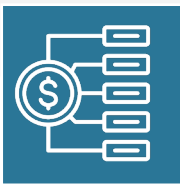


## STEP 3: *Example* - Capital Costs Updates for GAC, Booster Pump Station Cost Regression



$$y = 156.63x + 43,709$$

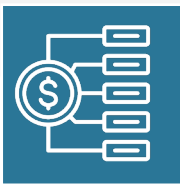
$y$  = Booster Pump Station Cost (\$)  
 $x$  = Maximum Daily Demand (MDD)  
in gallons per minute (gpm)



## STEP 3: *Example* - Capital Costs Updates for GAC, Booster Pump Station Cost Estimate

Capacity (gpm)	2021 Model	Model-Estimate Pump Cost
100	\$71,000	\$59,372
200	\$71,000	\$75,035
300	\$71,000	\$90,698
400	\$71,000	\$106,361
500	\$71,000	\$122,024
750	\$71,000	\$161,182
1,000	\$71,000	\$200,339
1,500	\$71,000	\$278,654





# STEP 3: Capital Cost Adjustments

## Engineering Multiplier

- Applied to estimate installed capital costs.
- Accounts for installation, general site work, electrical, contingency, and other planning and administrative fees.

## ENR Construction Cost Index (CCI)

- Adjusts the installed cost to current market prices.

Multiplier	Technologies
Engineering multiplier	GAC, Adsorption, Coagulation Filtration, Filtration, Single Use Ion Exchange, Activated Alumina
ENR CCI	GAC, Adsorption, Coagulation Filtration, Filtration, Single Use Ion Exchange, Activated Alumina, Cation Exchange, Anion Exchange



# STEP 4

## Calculate Modeled Long-Term Treatment *O&M* Estimates

**Bansari Tailor**  
Needs Analysis Unit  
Division of Drinking Water



## STEP 4: Calculating Estimated Modeled Treatment O&M Costs

State Water Board has made proposed updates to how the Model estimates **O&M costs** for long-term treatment technologies.

Staff have conducted internal and external outreach:

- Reviewed 2021 Cost Assessment Model documentation.
- Reviewed U.S. EPA WBS Models.
- Consulted with vendors and consulting firms.
- Reviewed State Water Board funding projects.
- Reached out to water systems to collect/confirm cost data.
- Consulted with an internal workgroup of Division of Drinking Water engineers and Division of Financial Assistance staff.

See Appendix B and C in the white paper.



## STEP 4: Calculating Estimated Water Demand for O&M Costs

Annual water production in million gallons is estimated based on average daily demand of 150 gallons/person/day, which is used to compute estimated annual O&M costs.

**Annual Water Production in Million Gallons (MG):**

$$\frac{\text{Population} \times 150 \text{ gallons/person/day} \times 365 \text{ days/year}}{1,000,000}$$



## STEP 4: Calculating Estimated Modeled Treatment O&M Costs

State Water Board has made proposed updates to how the Model estimates 20-year **O&M costs** for long-term treatment technologies.

The Model includes four O&M cost category components:

- **Consumables**
- **Waste Discharge**
- **Labor**
- **Electricity**



## STEP 4: O&M - Consumables

The State Water Board recommends adding and/or updating consumables costs depending on the modeled treatment technology. O&M estimates may account for:

### Chemical Replacement

- Regeneration salt
- pH adjustment (caustic soda, sulfuric acid)
- Disinfectant
- Coagulant
- Filtration aid
- Chlorine analyzer reagents

### Part Replacement

- Virgin Granular Activated Carbon
- Adsorption media
- Filters
- Ion exchange resins
- Cartridge filters

Appendix B and C provides an in-dept overview of which consumables are included in the treatment technology O&M estimates.



# STEP 4: Example – O&M Cost Updates for Surface Water Treatment

## Summary Comparison of Surface Water Treatment Package Plant Operational Costs

Cost Components	2021 Model	Recommended Update
Coagulant	Excluded	\$2.75/lb
Filter Aid	Excluded	\$2/lb
Filter Media Replacement	Excluded	\$220
Pre/post Treatment pH Adjustment	Excluded	Sulfuric Acid 93% - \$1/lb
		Sodium hydroxide (caustic) 50% - \$2.75/lb
Turbidity Standards Calibration Kit	Excluded	\$284
Chlorine Analyzer Reagent for 4-log Virus Treatment	Excluded	\$84
12.5% Liquid Sodium Hypochlorite (NaOCl) for 4-log Virus Treatment	Excluded	\$7.80/gallon



# STEP 4: O&M – Waste Discharge

Water treatment processes generate waste, both solid and liquid, that must be disposed of properly to avoid direct or indirect contamination of drinking water or the environment.

For example, used uranium-selective resin contains radioactive waste which can be very expensive to dispose due to restrictions and requirements related to its transportation and limited waste receiving facility.

**Uranium-Selective Resin Replacement and Disposal Cost = Resin Cost + Disposal Cost**

Where,

**Resin Cost = \$300 per cubic foot**

**Disposal Cost = \$600 per cubic foot** (Labor, disposal, and transportation costs at a Technologically Enhanced Naturally Occurring Radioactive Material (TENORM waste) accepting facility)





# STEP 4: O&M – Labor

The State Water Board recommends updating the Operator salary for the different grades.

## Treatment Operator Salary Per Grade:

Operator Grade	2021 Model Estimate Salary	Updated 2023 Estimate Salary
T1	\$97,353	\$105,000
T2	\$105,092	\$123,192
T3	\$132,463	\$127,992
T4	\$163,937	\$137,280



## STEP 4: O&M – Labor

The operator grade level corresponds with the level of operator expertise and knowledge needed to safely operate and maintain the treatment facility. Labor cost estimates are based on the operator grade per treatment technology.

### Operator Grade Per Treatment Technology:

Treatment Technology	Operator Grade	Operator Time Intensity (% of Annual Salary)
Granular Activated Carbon	T2	10%
Adsorption	T2	10%
Coagulation Filtration	T2	20%
Filtration	T2	10%
Anion Exchange	T2	25%
Cation Exchange	T2	25%
Single-Use Ion Exchange	T2	20%
Activated Alumina	T2	20%
4-log Virus Treatment	T2	10%
Surface Water Treatment	T3	25%



## STEP 4: O&M – Electricity

General power supply is needed to run the treatment plant, mainly to pump water and overcome head loss due to friction and elevation changes.

$$\text{Electricity Cost} = \frac{0.746 \times \text{flow} \times \text{headloss} \times \text{electrical rate}}{3,960 \times \text{pump efficiency} \times \text{motor efficiency}}$$

Component	Assumption
Flow in Million Gallons (MG)	Estimated annual production for each Failing system
Headloss (ft)	23.07
Electrical Rate (\$/kWh)	0.1646
Pump Efficiency	0.8
Motor Efficiency	0.9



# STEP 4: Calculating Estimated Modeled Treatment O&M Costs

$$\text{O\&M Net Present Value} = \frac{\text{Total Annual O\&M} \times (1 + i)^{(n - 1)}}{(i \times (1 + i)^n)}$$

Total Estimated Annual O&M = (Consumables + Waste Discharge + Labor + Electricity)

i = 4% interest rate

n = 20-year life cycle

It is important to note that the Cost Assessment Model's O&M estimates are not representative of the total O&M costs needs to sustainably run a drinking water system. They only represent the estimated cost associated with the new modeled treatment.



# STEP 5

**Add Additional Infrastructure, Technical Assistance, and/or Administrator Needs**

**Mawj Khammas**  
Needs Analysis Unit  
Division of Drinking Water



## STEP 5: Add *Additional Infrastructure/Admin* Needs

The last step in the Cost Assessment Model is the identification of other additional infrastructure and administration needs to help ensure the system is sustainable.

This will be explored in the next workshop – **December 2023**

Will include:

- Interim Needs
- Other Essential Infrastructure
- Administrator
- Technical Assistance
- Etc.

To be explored in more detail in December 2023 workshop & white paper.

## **Discussion Topics 1: Proposed Changes to the Long-Term Treatment Analysis in the Cost Model**

Q1: Do you agree with the proposed methodology for estimating long-term treatment needs in the Cost Model?

Q2: Do you have any suggestions or feedback on the updates to the treatment technology capital and/or O&M cost assumptions?

## Discussion Topic 2: Open Discussion

General questions or feedback on the Cost Assessment Model.



# Feedback Requested

The State Water Board is seeking stakeholder feedback on the proposed Cost Assessment Model changes for estimating long-term treatment needs.

Access the white paper online:

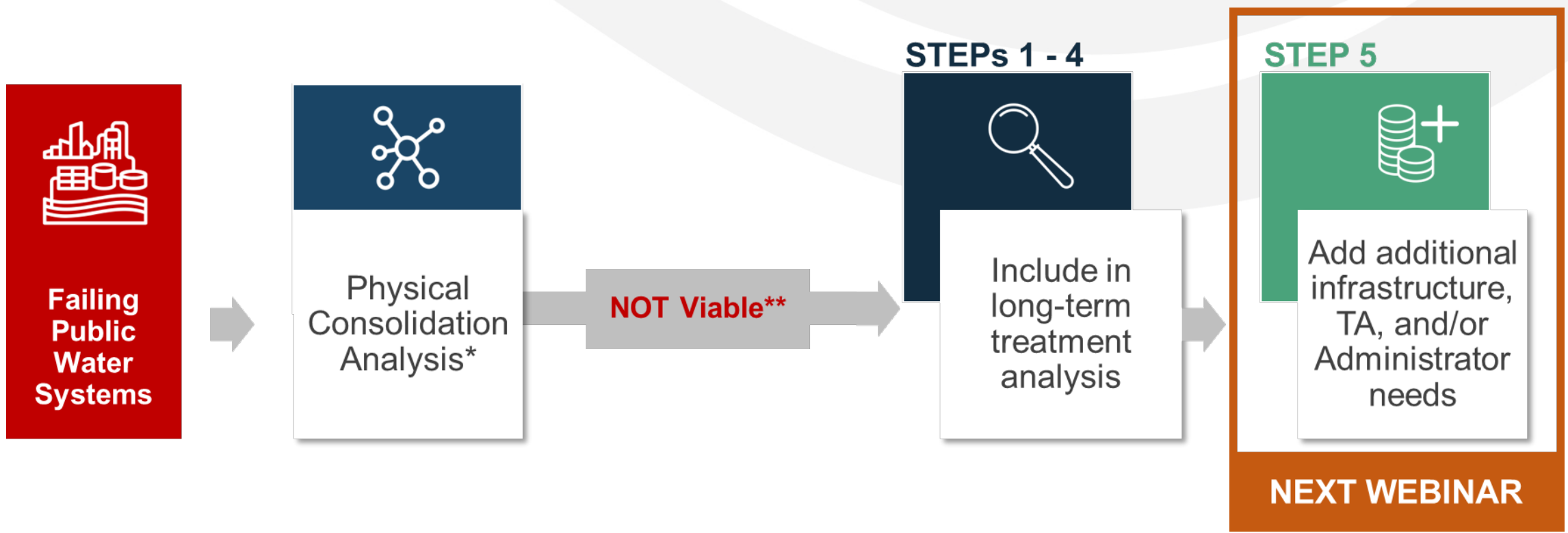
[https://www.waterboards.ca.gov/drinking\\_water/certlic/drinkingwater/docs/2023/modeled-treatment-draft-whitepaper.pdf](https://www.waterboards.ca.gov/drinking_water/certlic/drinkingwater/docs/2023/modeled-treatment-draft-whitepaper.pdf)

Submit feedback to: [SAFER@waterboards.ca.gov](mailto:SAFER@waterboards.ca.gov)

**Public Feedback due November 6, 2023**

# Next Workshop: December 2023

The third and final workshop of this series will explore the underlying cost assumptions associated with Administrator, technical assistance, essential infrastructure, and interim solutions.





# Thank You

**CALIFORNIA WATER BOARDS**

**SAFER PROGRAM**