STATE OF CALIFORNIA CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD CENTRAL COAST REGION

ORDER NO. R3-2014-0050

WASTE DISCHARGE REQUIREMENTS AND WATER RECYCLING REQUIREMENTS

FOR THE

CAMBRIA COMMUNITY SERVICES DISTRICT EMERGENCY WATER TREATMENT FACILITY RECYCLED WATER RE-INJECTION PROJECT

ISSUED TO

Cambria Community Services District

The California Regional Water Quality Control Board, Central Coast Region (Regional Water Board) finds that:

I. BACKGROUND

- 1. The Cambria Community Services District (CCSD) provides water supply to residents in and around the unincorporated area of Cambria, San Luis Obispo County.
- The CCSD's potable water is supplied solely from groundwater wells in the San Simeon Creek and Santa Rosa Creek aquifers. The San Simeon Creek and Santa Rosa Creek aquifers (coastal stream aquifers) are relatively shallow and highly porous, with the groundwater typically depleted during the dry season and recharged during the rainy season.
- 3. For water year 2013/2014, the total rainfall in the Cambria community was approximately 80 percent of the minimum rainfall needed to fully recharge the two coastal stream aquifers. This below-average rainfall follows two years of below-average rainfall (2012, 2013). This severe drought condition has placed the water supply for the Cambria community in immediate jeopardy.
- 4. The CCSD, in response to the ongoing severe drought emergency, owns and operates the Cambria Emergency Water Supply Project (emergency water supply facilities) at the District's existing San Simeon well field and effluent percolation ponds property. Figure 1 shows the location of the Emergency Water Supply Project.
- 5. The emergency water supply system treats impaired groundwater to recharge the San Simeon well field aquifer with treated water. The groundwater includes a blend of creek underflow, percolated wastewater treatment plant effluent, and a mix of the lower seawater wedge where it blends with freshwater.

- 6. The CCSD proposes to produce up to 700,000 gallons per day (gpd) of advanced treated reverse osmosis (RO) recycled water for injection into the shallow and porous aquifer to replenish the drinking water supply.
- 7. In addition to re-injection of 700,000 gpd of RO water, the CCSD proposes to supply 144,000 gpd of membrane filtrate (MF) product water to San Simeon Creek to prevent dewatering of the fresh water lagoon, 65,000 gpd of RO concentrate and cleaning solutions sent to a Title 27 impoundment (evaporation pond), and 90,000 gpd of MF backwash returned to the CCSD percolation ponds.

II. PURPOSE OF ORDER

- 8. This is a new facility, with multiple new orders to address the proposed discharges. This Order addresses the treatment of recycled water at the CCSD's effluent percolation pond site and injection of the treated water into the aquifer. Discharge to the wastewater treatment plant percolation pond will be permitted separately through WDR Order No. 01-100, discharge to the evaporation pond will be permitted separately through Title 27 Order No. R3-2014-0047, and discharge to San Simeon Creek will be permitted separately through an NPDES permit.
- 9. On August 22, 2014, the CCSD submitted a Report of Waste Discharge requesting new waste discharge requirements and water recycling requirements (WDRs/WRRs) to reflect a proposal to operate the Facility and inject recycled water into the San Simeon aquifer.
- 10. On September 10, 2014, the CCSD submitted an addendum to the Title 22 Engineering Report (Cambria Emergency Water Supply Title 22 Engineering Report) for operation of the Facility to the Regional Water Board and the State Water Resources Control Board Division of Drinking Water (DDW). The CCSD later revised the Engineering Report in response to comments received from DDW and Regional Water Board staff. The CCSD submitted the final version on September 8, 2014, for review by DDW and the Regional Water Board. The amended Engineering Report was approved by DDW on September 9, 2014.

On July 14, 2014, DDW held a public hearing in Cambria to consider the planned Facility and conditions to be imposed on the Project to ensure protection of public health and ensure that the Project will not degrade groundwater quality as a source of domestic water supply. DDW submitted a letter to the Regional Water Board with conditions for the Project adopted by DDW on September 9, 2014. The DDW found that the Project will not degrade the quality of the water in the receiving aquifers as a source of domestic water supply provided all of the conditions are met.

11. The DDW conditions are incorporated into the provisions of this Order.

III. CCSD EMERGENCY WATER SUPPLY PROJECT

12. The Cambria Community Service District (hereafter "Discharger") owns and operates

the Emergency Water Supply Project located 990 San Simeon-Monterey Creek Road, north of Cambria in San Luis Obispo County, Figure 1. The facility is adjacent to both San Simeon and Van Gordon Creeks.

- 13. The primary Emergency Water Supply Project components are:
 - 1. Source water extraction of up to 1,000,000 gallons per day from well 9P7 (Figures 2 and 3). Water in well 9P7 consists of secondary treated wastewater discharge to percolation ponds, creek underflow, and deep basin brackish water.
 - 2. Advanced Water Treatment Plant (AWTP)
 - Membrane Filtration (MF)
 - Reverse Osmosis (RO)
 - Advanced Oxidation Process (AOP)
 - 3. Aquifer recharge by injection of recycled water.
 - 4. Fresh water lagoon protection discharge.
 - 5. Discharge of RO water to a Title 27 impoundment.
 - 6. Discharge of MF backwash water to CCSD percolation ponds.

Figure 4 shows a conceptual figure of the product water and waste streams.

The emergency water supply advanced treatment facilities include multiple unit processes providing redundant levels of treatment, including MF, RO, advanced oxidation with ultra violet (UV) and hydrogen peroxide, chlorination, and product water stabilization. Equipment will be pre-packaged and mounted in shipping containers for each of the primary unit processes. Figure 5 is a process flow diagram for the advanced water treatment system.

- A. **Membrane Filtration** The MF system provides pretreatment for the RO system to reduce the particulate and biological fouling of the RO membranes. The MF system will remove inert particulates, organic particulates, colloidal particulates, pathogenic organisms, bacteria and other particles by the size-exclusion sieve action of the membranes.
 - Strainers Strainers will be provided immediately upstream of the membrane system to protect the membranes from damage and/or fouling due to larger particles. The strainers are typically provided by the membrane manufacturers as part of a complete MF system package and are required by the membrane system warranty.
 - MF Systems The MF system will be a containerized system utilizing an open configuration that can be installed with membranes from multiple different suppliers. MF system layout is based on the 33 gfd¹ instantaneous flux rate using Toray UF membranes. Membrane integrity will be confirmed using an online turbidimeter and by

¹ Flux or water flux is typically expressed as volume per area per unit of time. Flux is used to express the rate at which water permeates a reverse osmosis membrane. Typical units of measurement are gallons per square foot per day (GFD or GSFD) or litres per square meter per hour (I/m2/hr). The flux of a RO membrane is directly proportional to temperature and pressure. As a rule of thumb, flux decreases by about 1.5% per 1°F.

daily pressure decay tests. The system will be fully automated for flow control, backwashing, daily maintenance cleaning, and periodic chemical cleaning in place.

- Break Tank The MF break tank will serve as a flow equalization reservoir for the MF product prior to its being supplied to the RO system. The MF filtrate will be conveyed to the MF break tank with residual pressure from the MF system. The MF break tank will mitigate the impact of the variations in the MF filtrate flow (resulting from backwashes, cleanings, and integrity tests), by providing equalization volume between the MF and RO processes equivalent to approximately 15 minutes of the maximum RO feed flow. To prevent the excessive accumulation of the particles on the membrane surface, membrane backwashes will be performed every 25 to 30 minutes. Overflow from the break tank will be directed back to the secondary effluent percolation ponds.
- B. Reverse Osmosis System The RO facility includes the following processes:
 - RO feed supply pump
 - RO pre-treatment chemical addition (sodium hypochlorite, ammonia, anti-scalant and sulfuric acid for scale control)
 - Cartridge filters
 - Primary RO feed pumps
 - RO systems with interstage booster pumps

Pre-Treatment Chemical Addition - Ammonium hydroxide and sodium hypochlorite will be added downstream of the membrane filtration system for chloramination to control biological fouling of the RO membranes and pretreatment cartridge filters. The target combined chlorine concentration (chloramines) is 3 to 5 mg/L. The chemicals will be flow-paced based on the MF feed flow rate and trimmed based on the combined chlorine concentration.

The RO feed supply pumps MF filtrate from the MF break tank through the RO cartridge filters to the RO feed pumps. A three-stage RO configuration will increase recovery and reduce brine flow. The RO system is designed with target recovery of 92 percent.

The system uses three separate containers, one for each primary RO system and a separate container for the third stage system. The system includes two identical primary RO trains, equipped in separate containers and each treating half the flow. The primary RO has a two-stage design operating at approximately 85 percent recovery. The third stage RO container is equipped with one duty and one redundant third stage RO train. The third stage RO system targets approximately 50 percent recovery. The three RO containers share a common chemical cleaning system.

The cartridge filters, located upstream of the RO, help protect the RO membranes from particulates that may be introduced to the MF filtrate in the MF break tank or through chemical addition.

Anti-scalant is added to control scaling of the RO membranes. Anti-scalant is fed upstream of the RO cartridge filters. Sulfuric acid is added to lower the pH of the RO feed water to prevent calcium carbonate and calcium phosphate from limiting the RO recovery. The concentrate from the two primary RO trains is combined and delivered to a third stage RO system, located in a separate container. The third stage RO booster pump provides additional pressure required by the third stage RO to the primary RO concentrate stream. A redundant RO membrane train will be supplied for the third stage RO system to allow continued operation during a membrane cleaning.

Membrane integrity is monitored continuously through conductivity and intermittently through weekly sampling for sulfate.

C. UV/Advanced Oxidation System - The final advanced water purification process is disinfection and advanced oxidation, which are required for projects to comply with pathogenic microorganism reduction requirements included in DDW's groundwater recharge regulations.

Advanced oxidation is required to complete the full advanced treatment, achieving a minimum 0.5-log reduction of 1,4-dioxane. The UV reactors serve the dual purpose of disinfection and advanced oxidation with addition of hydrogen peroxide upstream.

The UV disinfection process will provide 6-log enteric virus reduction (towards the overall requirement of 12-log removal), 6-log Giardia cyst reduction (towards the overall requirement of 10-log removal), and 6-log Cryptosporidium oocyst reduction (towards the overall overall requirement of 10-log removal).

Advanced oxidation is considered the best available technology to address the destruction of trace organic compounds that are not fully removed by the RO membranes, notably NDMA, flame retardants, and 1,4-dioxane. UV/peroxide destroys trace organic compounds through two simultaneous mechanisms:

- The first mechanism is through UV photolysis (exposure to UV light) where UV photons are able to break the bonds of certain chemicals if the bond's energy is less than the photon energy.
- The second mechanism is through UV light's reacting with hydrogen peroxide to generate hydroxyl radicals. The peroxide is added to the RO permeate upstream of the UV process at a dose of approximately 3.0 mg/L.

As noted above, the UV/peroxide system is the most common advanced oxidation technology for indirect portable reuse (IPR), and has been used extensively for the removal of trace organic compounds found in treated water. The UV/peroxide system has been designed to meet the groundwater recharge regulations, providing a minimum 0.5-log reduction of 1,4-dioxane, which serves as a an indicator compound for other trace organic compounds.

D. Chemical Systems - Chemicals used at the AWTP include sodium hypochlorite, ammonia, sulfuric acid and anti-scalant used with the RO system, hydrogen peroxide used with the UV disinfection, and caustic soda and calcium chloride used for product water stabilization. In addition, citric acid, sodium hypochlorite, and caustic soda will be used intermittently for chemical cleaning of the membranes. Each of the chemicals and their related uses is shown in Table 1 below.

			Reverse	Product
	Paw Mator	Membrane Filtrate	Osmosis	water for
		Water	Product	Groundwater
			Water	Injection
	Before	After Membrane	Before Ultra-	After Ultra-
	Membrane	Filtration – Before	violet	violet
	Filtration	Reverse Osmosis	Disinfection	Disinfection
Sodium hypochlorite	No	Yes	No	Yes
Aqueous ammonia	No	Yes	No	No
Sulfuric acid	No	Yes	No	No
Antiscalant (Acid)	No	Yes	No	No
Hydrogen peroxide	No	No	Yes	No
Sodium hydroxide	No	No	No	Yes
Calcium chloride	No	No	No	Yes

 Table 1 – Chemicals Used at the AWTP

E. **Post-Treatment Systems** - The post-treatment product water is pumped to the reinjection well, approximately 3,400 feet northeast of the AWTP. Product water quality must be controlled to minimize corrosion of the conveyance pipeline and the pumping equipment, requiring product water stabilization using caustic soda and calcium chloride.

The post-treatment strategy includes the addition of calcium chloride to increase hardness and the addition of caustic soda to increase pH. This strategy allows operators to control hardness and pH independently, producing stable product water that can be matched to any desired combination of pH, hardness, and alkalinity.

14. **Waste Discharge** - Major waste streams for the AWTP include MF backwash, RO concentrate, and miscellaneous cleaning and analytical wastes. MF backwash waste and strainer backwash is returned to the CCSD's secondary effluent percolation ponds by gravity flow, without additional treatment or flow equalization. All chemical cleaning waste, RO concentrate, and analytical waste flows are disposed of in the Van Gordon Evaporation Pond under separate (Title 27) permit.

There are four water/waste streams produced by this project (Table 2):

110,000			
Water Streams	Waste Streams	Gallons Per Day	Regulatory Mechanism
	Membrane filter backwash wastewater returned to the percolation ponds	90,000 gpd	Revised Existing WDRs Order No. 01-100
Membrane Filtrate product water discharged to San Simeon Creek to prevent dewatering of the freshwater lagoon		144,000 gpd	National Pollutant Discharge Elimination System Permit

Table 2 - Water/Waste Streams of the Cambria Emergency Water Supply Project

	Reverse Osmosis concentrate and cleaning solutions sent to brine disposal impoundment	65,000 gpd	Waste Discharge Requirements (Title 27)
Advanced treated			Waste Discharge
product water, recharge		700,000 gpd	Requirements
to groundwater			(Title 22)

The project pumps up to one million gallons per day (gpd) from well 9P7 and can produce approximately 844,000 gpd of product water of varying quality and 155,000 gpd of wastewater of varying quality.

15. The water quality of each water/waste stream (including source water) is shown below in Table 3:

Parameter	Units	Source Water	Membrane Filter Backwash (Discharge to Percolation Pond)	Membrane Filtrate product (Lagoon protection water)	Reverse Osmosis Advanced Treated Product Water (Injection water)	Reverse Osmosis Brine Disposal (Title 27 Impoundment)
Alkalinity	mg/L	210	210			
Aluminum	mg/L	<0.01	<0.01			
Ammonia – N (NH3)	mg/L	0.3	0.3	1.3	0.08	2.80
Arsenic	mg/L	<0.002	<0.002			
Barium (Ba)	mg/L			0.13	0.01	1.80
Bicarbonate (HCO3)	mg/L			290	84.6	1,619
Boron (B)	mg/L	0.32	0.32	0.32	0.32	0.34
Carbon Dioxide(CO2)	mg/L			12	38	38
Carbon trioxide(CO3)	mg/L			0	0	1.10
Calcium (Ca)	mg/L	72	72	72	4.1	943
Chloride (Cl)	mg/L	347	347	347	70	6,015
Cyanide	mg/L	< 0.004	<0.004			
Fluoride (F)	mg/L	0.1	0.1	0.1	0.03	0.90
Iron	mg/L	0.15	0.15		<0.01	
Lead	mg/L	0.0017	0.0017		< 0.0005	
Magnesium (Mg)	mg/L	58	58	58	3.3	760
Manganese	mg/L	0.0069	0.0069		<0.002	
Nitrate (N)	mg/L	27	27	4	2.3	17
рН		7.6	7.6	7.6	8.5	7.8
Phosphate (PO4 as P)	mg/L	18	18			
Potassium (K)	mg/L			26	7.8	268
Silicon Dioxide(SiO2)	mg/L	20	20	20	6.76	197
Sodium (Na)	mg/L	247	247	247	61.7	2,687
Strontium (Sr)	mg/L			0.58	0.03	7.10

Table 3 - Water Quality of Product Water and Waste Streams

Cambria Community Services District	
Emergency Water Supply Project	

Sulfate (SO4)	mg/L	107	107	107	6.3	1,772
TDS	mg/L	1110	1110	1,110	242	14,291
TOC	mg/L	3.9	3.9		0.1	
Turbidity	NTU	0.5	0.5		0.05	
Caffeine	µg/L	0.67	0.67			
Sucralose	µg/L	45	45			
NDMA	µg/L	<0.002	<0.002		ND	

- 16. Evaporation Pond The RO concentrate, chemical cleaning waste, and analytical instrument waste are sent to the Van Gordon Evaporation Pond for disposal via evaporation. The Van Gordon reservoir, originally constructed for percolation of secondary effluent from the CCSD's wastewater treatment plant, is now lined with an impermeable liner to meet Title 27 Class II waste discharge standards. In addition, to accelerate evaporation of the disposed RO brine, five (four on-duty and one standby) mechanical spray evaporators will be installed. The mechanical spray evaporators will be located along the west berm in order to provide the greatest setback from the Van Gordon Creek corridor and will be enclosed with noise barriers.
- 17. Time and Hours of Operation The AWTP is assumed to operate continuously for six months of the year when drought conditions are most severe. The spray evaporator operation will be controlled by weather stations and will operate only when wind direction, wind velocity, temperature and humidity are within preset ranges. Considering the foggy weather in the area and the nearby Hearst San Simeon State Park campgrounds, it is assumed that the spray evaporators will be operated approximately 12 hours per day, during day time, and year round (i.e., approximately 50 percent of time on annual average).

IV. RECYCLED WATER INJECTION SYSTEM

- 18. Injection Facilities Injection well RIW-1 is located on the east side of the CCSD property approximately 300 feet north of San Simeon Creek and 500 feet south of San Simeon Creek Road (Figure 3). Well RIW-1 is approximately 1,300 feet west of wells SS-1 and SS-2 and approximately 1,700 feet northeast of the proposed water treatment facility and existing effluent ponds. The property is a 92-acre, unimproved, open field vegetated with grass, shrubs and some trees and varies in elevation from approximately 20 to 25 feet above mean sea level. The CCSD production wells, SS-1, SS-2 and SS-3, are located on the eastern end of the property, and a gravel road connects the wells and transverses this portion of the property.
- 19. **Injection Well -** Well RIW-1 is 100 feet deep and constructed of 10-inch diameter mild steel well casing with 45 feet of type 304L stainless steel, wire-wrap screen with 0.08-inch wide slot openings. There is mechanical coupler for dissimilar metals separating the mild steel casing and stainless steel screen. The well is screened from 50 to 95 feet bgs, and has a 5-foot stainless steel sediment trap below the well screen. The CCSD will inject 454 gpm into the well.

The wellhead facilities will be above grade. Wellhead facilities include steel pipe, a flow control valve, a flow meter, and isolation valves to remove above-ground equipment. There will be no pumps or noise-generating equipment installed at the injection well site. A small panel will be above grade and adjacent to the well for the

controls of the foot valves, which are located below ground in the well to maintain a backpressure on the well piping.

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20. Extraction Wells - CCSD has three production wells in the basin: SS-1, SS-2, and SS-3 (Figure 3). They are screened between 30 to 75 feet below ground surface (bgs) (SS-2) and 30 to 105 feet bgs (SS-1 and SS-3). The wells pump at 400 gpm. Well SS-3 is seldom used. The 2013 annual volume of water extracted from the CCSD wells was 354 acre-ft (A.F.). Well SS-3 will not be operated during the emergency water supply operations. Well 9P7 is a gradient control well adjacent to the effluent percolation ponds. It will supply water to the advanced water plant. After treatment, the estimated pumping rate is 691 gpm (one million gpd), with 484 gpm (700,000 gpd) pumped into RIW-1 and 100 gpm (144,000 gpd) pumped membrane filtrate product water discharged to San Simeon Creek to prevent dewatering of the freshwater lagoon.

V. SURFACE WATER STUDIES

21. Table 4 below summarizes the water quality in San Simeon Creek, and site locations are shown on Figure 1. The data in Table 4, collected by the Central Coast Ambient Monitoring Program (CCAMP) from 2001 through 2013, shows that water quality at monitoring site 310SSC is degraded. The data also show water at monitoring site 310SSU (the upstream station) is of high quality.

Pollutants in mg/L	Surface Water Monitoring Sites			
	310SSC (downstream)	310SSU (upstream)		
Chloride	123 ^A	11.7 ^{C1}		
Nitrogen (Total) – TN	7.82 ^A	0.43 [°]		
TN – (Range)	0.298 – 28.4	0.076 – 3.91		
Nitrate as N	7.45 ^A	0.11 ^c		
Nitrate as N (Range)	0.021 - 28 ^D	0.01 - 0.88 ^F		
Phosphorus (Total) – TP	0.68 ^A	0.05 ^c		
Orthophosphate	0.63 ^A	0.01 ^C		
Salinity (ppt)	0.56 ^B	0.24 ^c		
Sodium	99 ^A	16 ^{C1}		
TDS	659 ^A	300 ^c		

Table 4 – Surface Water Quality in San Simeon Creek (Source CCAMP)

A = Mean for all years (2001-2013); B = Mean for all years (2001-2012 through August); C = Mean for years (2002, 2003, 2009); D = years 2001-2013; E = years 2001-2012 through August; F = years 2002, 2003, 2009; 1 = no data for 2003; 2 = 2012 complete year; G = CCAMP webpage data

Land use In the San Simeon Creek watershed includes a state campground, a gravel mining facility, range land, natural landscapes, various agriculture operations (row crops, orchard, and vineyard). Throughout the watershed, there are approximately 53 parcels with houses, septic systems, and domestic wells.

VI. GROUNDWATER STUDIES

22. **Hydrogeology of Project Area -** Groundwater occurs in the alluvial deposits beneath San Simeon Creek, which drains the western flanks of the Santa Lucia Range in San

Luis Obispo County and discharges into the Pacific Ocean. The alluvial aquifer is recharged primarily by seepage from San Simeon Creek, which typically flows during the winter and spring rainy season. The CCSD uses wells along San Simeon Creek in a thin, narrow groundwater basin within the alluvium.

The CCSD's San Simeon well field consists of three potable water supply wells located approximately one mile inland from the ocean. The CCSD also utilizes a series of percolation ponds between the well field and the ocean where secondary treated waste water is recharged back to the aquifer. Pumping during the dry season results in seasonal declines in groundwater levels since production is supported by removal of water from storage in the aquifer when the stream is not flowing. In addition to the CCSD water supply wells and effluent discharge, there are privately operated water wells for both domestic and agricultural uses.

23. Groundwater Quality - Groundwater quality data prior to the CCSD's discharging in the watershed are shown below in Table 5 (Boyle 1977)². These data imply groundwater in lower San Simeon Creek was supportive of beneficial uses, and it should be noted that nitrate in the Bonomi Ranch irrigation well had an average concentration of 5.4 mg/L NO3 as N prior to 1969. This concentration is similar to the average annual concentration for the period 2001-2012 of 4.8 mg/L from well 9P7.

Parameter	Bonomi Ranch** Irrigation Well 1975 (mg/L)	Average* of Analyses Prior to 1969 Concentration (mg/L)			
		Average	Maximum	Minimum	
Са	34	46.8	58	26	
Mg	29	36.3	40	33	
Na	21	17.6	21	14	
К	0.8	1.25	4	1	
HCO3	220	277	307	203	
SO4	44	40.2	47	35	
CO3	0	1.3	14	0	
CI	20	22.3	53	16	
NO3 (N)	10	5.4	30	1.8	
F	0.1	0.25	0.9	0.1	
В	0.33	0.18	0.22	0.13	
Fe	0.10	No Data	No Data	No Data	
Mn	Less than 0.01	No Data	No Data	No Data	
TDS	350	323	396	260	
Total Hardness	269	266	297	209	

Table 5 - Groundwater Quality in San Simeon Creek Watershed pre-1980

* Concentrations are averages based on Department of Water Resources (Memorandum 282.31, 1969) test results (12 samples per well).

**Bonomi Ranch is now CCSD's wastewater disposal sprayfileds/percolation ponds (State of California, 1977). Data here appears to be a single sample (not specified in source report).

² Boyle Engineering Corporation, 1977, Second Supplemental Report for County of San Luis Obispo on Cambria Wastewater Disposal Facilities, San Luis Obispo County, California, January 1977

A. CCSD groundwater data for years 2001 through 2012 from water supply and monitoring wells are presented below in Table 6. These data indicate groundwater in upper San Simeon Creek (upstream of the wastewater discharge) is supportive of beneficial uses, and it should be noted that the nitrate concentrations in well SS3 have an average concentration of 0.8 mg/L NO3 as N. The data for well 9P7 show that pollutant concentrations in groundwater are elevated when compared to samples from SS3, but the water quality is supportive of beneficial uses. Finally, the data for well 16D1 (down gradient of the CCSD wastewater discharge) show that pollutant concentrations in groundwater are elevated when compared to samples from SS3 and 9P7, and the water quality is not supportive of beneficial uses. In samples from well 16D1, nitrate, sodium, and chloride exceed water quality objectives.

Annual Average (mg/L)	Groundwater Quality Ave for years 2001 -2012*				
	SS3 9P7 16D1				
Nitrate as N*	0.8	4.8	12.1		
TDS	357	501	769		
Sodium (Na)	20	54	123		
Chloride (Cl)	21	72	170		
SO4	43	56	85		
В	0.2	0.2	0.3		

Table 6 - Groundwater Quality in the San Simeon Basin

*Sample size range = 19-26 samples depending on well and constituent

- B. A report by Jones & Stokes (1991)³ confirms that groundwater below the CCSD discharge is seeping into surface waters adjacent to sprayfield operations. The Jones & Stokes report states, "the lagoon is formed by seepage of groundwater into the creek, principally near the upstream end of the lagoon," which is adjacent to the wastewater disposal area. This same report goes on to state that locating the proposed percolation ponds⁴ toward the downstream end of the sprayfields would maximize the likelihood that infiltrated pond water would seep into the creek and lagoon.
- C. In July 1999, the CCSD submitted a Surface Water Monitoring Report (CCSD 1999)⁵ to the Water Board. This report confirms that "elevated levels of nitrate downstream of the effluent disposal ponds indicate water quality degradation in the surface water and in the groundwater at well 9P7." This report goes on to state there is a need to lower nitrate impacts associated with the CCSD effluent and that the effluent discharge should use an average level of "5.0 mg/L nitrate as nitrogen."
- D. Groundwater quality is degraded as a result of the CCSD point source discharge.

³ Jones & Stokes Associates, Inc., 1991, Hydrologic Evaluation of the Design and Impacts of the Cambria Community Services District's Proposed Groundwater Recharge Project, Prepared for John Carollo Engineers

⁴ Sprayfield converted to percolation ponds in approximately 2000

⁵ Cambria Community Services District, 1999, Surface Water Monitoring Study, Report of Preliminary Findings

Three reports (Boyle 1977, Jones and Stokes 1991, and CCSD 1999) developed for the CCSD confirm that the CCSD discharge is seeping into groundwater and the 1999 report states that the CCSD needs to lower nitrate impacts associated with wastewater discharge.

24. **Recycled Water Retention Time -** Based on the Groundwater Model Technical Memorandum (Cambria Emergency Water Supply Title 22 Engineering Report), the predicted recycled water retention time is no less than 120 days before it enters wells SS-1 and SS-2. Wells SS-3 and SS-4 will not be used during the emergency supply system operation.

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The CCSD conducted a tracer test to determine the retention time of injected treated water. The test shows how much time elapses between treated water injection and mixing with the CCSD water supply wells. The tracer test involves injecting water from well SS-2 into the newly constructed RIW-1 approximately 1,800 feet to the southwest. The tracer is a bromide ion, in the form of potassium bromide. This tracer does not have a notification level, public health goal, or MCL for drinking water systems in California. The bromide ion is conservative and does not sorb to the aquifer matrix, so its rate of movement is the same as groundwater. This compound is commonly used to assess groundwater velocities and residence times. A tracer concentration of 10 mg/L of bromide was used to provide adequate concentrations for assessing breakthrough. The intermediate injection well, MIW-1 and well SS-2 were sampled and analyzed for the bromide ion to establish retention time.

Results from the tracer study show the bromide ion reached well SS2 in approximately 58 days using detection of two percent (2%) of the initially introduced tracer concentration. The same analysis showed the tracer reaching well SS1 in 67 days. The CCSD proposes a well pumping program to ensure a minimum of 61 days travel time to well SS2. Once the facility is operating and injecting water, the Discharger will repeat the tracer study to confirm travel times under normal operating conditions. Conditions of operation are included in the Operations, Maintenance and Monitoring Plan (OMMP).

VII. REGULATION OF RECYCLED WATER

- 25. Legislation was adopted, effective July 1, 2014, that transferred personnel in the CDPH Drinking Water Program, which includes those working on permitting of recycled water projects, to the State Water Board as the new Division of Drinking Water (DDW). The Regional Water Boards are responsible for issuing water reclamation requirements for the beneficial use of recycled water. The State Water Board and Regional Water Boards are responsible for issuing waste discharge requirements for the beneficial use of recycled water that includes a discharge to waters of the State.
- 26. State authority to oversee recycled water use is shared by the State Water Board, the Division of Drinking Water, and the Regional Water Boards. DDW is the division with the primary responsibility for establishing water recycling criteria under Title 22 of the Code of Regulations to protect the health of the public using the groundwater basins as a source of potable water.

- 27. The State Water Board adopted Resolution No. 77-1, *Policy with Respect to Water Reclamation in California*, which includes principles that encourage and recommend funding for water recycling and its use in water-short areas of the state. On September 26, 1988, the Regional Water Board also adopted Resolution No. 88-012, which encourages the beneficial use of recycled water and supports water recycling projects.
- 28. The State Water Board adopted the Recycled Water Policy (State Water Board Resolution No. 2009-0011) on February 3, 2009, and amended the Policy on January 22, 2013. The purpose of the Recycled Water Policy is to protect groundwater resources and to increase the beneficial reuse of recycled water from municipal wastewater sources in a manner consistent with state and federal water quality laws and regulations. The Recycled Water Policy describes the respective authority of DDW and the Regional Water Boards as follows:

Regional Water Boards shall appropriately rely on the expertise of DDW for the establishment of permit conditions needed to protect human health. (section 5.b)

Nothing in this paragraph shall be construed to limit the authority of a Regional Water Board to protect designated beneficial uses, provided that any proposed limitations for the protection of public health may only be imposed following regular consultation by the Regional Water Board with DDW, consistent with State Water Board Orders WQ 2005-0007 and 2006-0001. (section 8.c)

Nothing in this Policy shall be construed to prevent a Regional Water Board from imposing additional requirements for a proposed recharge project that has a substantial adverse effect on the fate and transport of a contaminant plume or changes the geochemistry of an aquifer thereby causing dissolution of constituents, such as arsenic, from the geologic formation into groundwater. (section 8.d)

In addition, the Policy notes the continuing obligation of the Regional Water Boards to comply with the state's anti-degradation policy, Resolution No. 68-16:

The State Water Board adopted Resolution No. 68-16 as a policy statement to implement the legislature's intent that waters of the state shall be regulated to achieve the highest water quality consistent with the maximum benefit to the people of the state. (section 9.a)

29. Section 13523(a) of the Water Code provides that a Regional Water Board, after consulting with and receiving recommendations from DDW, and after any necessary hearing, shall, if it determines such action to be necessary to protect the health, safety, or welfare of the public, prescribe water recycling requirements (WRRs) for water that is used or proposed to be used as recycled water. Pursuant to Water Code section 13523, the Central Coast Regional Water Board has consulted with DDW and received its recommendations. On July 14, 2014, DDW participated in a public hearing to consider the proposed Cambria Emergency Water Supply Project. On September 9, 2014, DDW transmitted to the Regional Water Board its

conditions concerning the Cambria Emergency Water Supply Project.

- 30. Section 13540 of the Water Code requires that recycled water may only be injected into an aquifer used as a source of domestic water supply if DDW finds the recharge will not degrade⁶ the quality of the receiving aquifer as a source of water supply for domestic purposes. In its conditions, DDW determined that "provided that WRR meets all of the above conditions DDW finds that the Cambria Emergency Water Supply Project can provide injection recharge water that will not degrade groundwater basins as a source of water supply for domestic purposes."
- 31. Section 13523(b) of the Water Code provides that reclamation requirements shall be established in conformance with the uniform statewide recycling criteria established pursuant to Water Code section 13521. Section 60320 of Title 22 currently includes requirements for groundwater recharge projects. The State Water Resources Control Board adopted uniform water recycling criteria for groundwater recharge on July 15, 2014.

VIII. OTHER APPLICABLE PLANS, POLICIES AND REGULATIONS

A. Regional Board Water Quality Control Plan (Basin Plan)

- 32. The Regional Water Board has adopted the *Water Quality Control Plan for the Central Coastal Basin* (Basin Plan). The Basin Plan designates beneficial uses for surface and groundwater; establishes narrative and numeric water quality objectives that must be attained or maintained to protect the designated (existing and potential) beneficial uses and to conform with the state's anti-degradation policy; and includes implementation provisions, programs, and policies to protect all waters in the region. In addition, the Basin Plan incorporates applicable State Water Board and Regional Water Board plans and policies and other pertinent water quality policies and regulations.
- 33. The Basin Plan incorporates the California Code of Regulations (CCR) Title 22 primary Maximum Contaminant Levels (MCLs) by reference. This incorporation is prospective, including future changes to the incorporated provisions as the changes take effect. The Basin Plan states that groundwater designated for use as domestic or municipal supply (MUN) shall not contain concentrations of chemical constituents and radionuclides in excess of the MCLs. The Basin Plan also specifies concentrations that cause nuisance or adversely affect beneficial uses.
- 34. The Basin Plan contains beneficial uses and water quality objectives for the San Simeon Groundwater Basin, which is the receiving water affected by the injection of recycled water from the project. The beneficial uses and water quality objectives of the San Simeon Groundwater Basin are as follows:

⁶ Groundwater will be degraded; however, the degraded water will support beneficial uses.

Receiving Wa	ter			Beneficial U	Jses	
San Simeon Valley (3-35) – An Alluvial Aquifer			Alluvial	Municipal and domestic water supply (MUN) Industrial service supply (IND) Industrial process supply (PROC) Agricultural supply (AGR)		
water Quality	Objectiv		Source	Racin Plan	Source Basin Plan	
		Units	Tak	ble 3.3	Table 3.4	
Aluminum	5	mg/L			Х	
Ammonia (NH4-N)	5	mg/L		Х		
Arsenic	0.1	mg/L			Х	
Bicarbonate (HCO3)	90	mg/L		Х		
Beryllium	0.1	mg/L			Х	
Boron	0.5	mg/L		Х		
Cadmium	0.01	mg/L			Х	
Chloride	106	mg/L		Х		
Chromium	0.1	mg/L			Х	
Cobalt	0.05	mg/L			Х	
Copper	0.2	mg/L			Х	
Fluoride	1.0	mg/L			Х	
Iron	5.0	mg/L			Х	
Lead	0.1	mg/L			Х	
Lithium	2.5 ^d	mg/L			Х	
Manganese	0.2	mg/L			Х	
Mercury	0.01	mg/L			Х	
Molybdenum	0.01	mg/L			Х	
Nickel	0.2	mg/L			X	
Nitrate	5	mg/L		Х		
Nitrite	10	mg/L			X	
рН				Х		
Salinity	0.75	mmho/cm		Х		
Selenium	0.02	mg/L			X	
Sodium	69	mg/L				
Sulfate						

Table 7 - Beneficial Uses of Groundwater

Cambria Community Services District

Emergency Water Supply Project

TDS Vanadium

Zinc

0.1

2.0

d - Recommended maximum concentration for irrigation of citrus is 0.075 mg/L

mg/L

mg/L

Although not designated as water quality objectives for San Simeon Valley (3-35), Table 8 below shows the existing groundwater quality in the San Simeon Valley from the CCSD water supply well (SS3) and Basin Plan water quality objectives for an adjacent alluvial aquifer, Santa Rosa Valley (3-36). The CCSD uses water from both San Simeon Valley (3-35) and Santa Rosa Valley (3-36) for domestic supply.

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Table 8 - Existing Groundwater Quality in the San Simeon Valley (3-35) and Groundwater Quality Objectives for Santa Rosa Valley (3-36) Existing Groundwater Quality from Woll SS3 in the San Simeon Valley (3-35)

Existing Groundwater Quality from well 553 in the San Simeon Valley (3-35)						
TDS	Nitrate	Sodium	Chloride	Sulfate	Boron	
357	0.8 mg/L	20 mg/L	21 mg/L	43	0.2	
Groundater Quality Objectives for Santa Rosa Valley (3-36)						
TDS	Nitrate	Sodium	Chloride	Sulfate	Boron	
700	5 mg/L	50 mg/L	100 mg/L	80	0.2	

35. The Basin Plan contains the following specific water quality objectives:

MUNICIPAL AND DOMESTIC SUPPLY (MUN)

- Bacteria The median concentration of coliform organisms over any sevenday period shall be less than 2.2/100 ml.
- Organic Chemicals Ground waters shall not contain concentrations of organic chemicals in excess of the limiting concentrations set forth in California Code of Regulations, Title 22, Chapter 15, Article 5.5, Section 64444.5, Table 5 and listed in Basin Plan Table 3-1.
- Chemical Constituents Ground waters shall not contain concentrations of chemical constituents in excess of the limits specified in California Code of Regulations, Title 22, Chapter 15, Article 4, Section 64435, Tables 2 and 3.
- Radioactivity Ground waters shall not contain concentrations of radionuclides in excess of the limits specified in California Code of Regulations, Title 22, Chapter 15, Article 5, Section 64443, Basin Plan Table 4.

• AGRICULTURAL SUPPLY (AGR)

 Ground waters shall not contain concentrations of chemical constituents in amounts that adversely affect such beneficial use. Interpretation of adverse effect shall be as derived from the University of California Agricultural Extension Service guidelines provided in Basin Plan Table 3-3.

In addition, water used for irrigation and livestock watering shall not exceed the concentrations for those chemicals listed in Basin Plan Table 3-4. No controllable water quality factor shall degrade the quality of any ground water resource or adversely affect long-term soil productivity. The salinity control aspects of ground water management will account for effects from all sources.

B. State Water Resources Control Board Policies

36. The Sources of Drinking Water Policy (Resolution No. 88-63) provides that all waters of the state, with certain exceptions, are to be protected as existing or potential sources of municipal and domestic supply. Exceptions include waters with existing high dissolved solids (i.e., greater than 3,000 mg/L), low sustainable yield (less than 200 gallons per day for a single well), waters with contamination that cannot be treated for domestic use using best management practices or best economically achievable treatment practices, waters within particular municipal, industrial and agricultural wastewater conveyance and holding facilities, and regulated geothermal groundwaters.

- 37. A goal of the Recycled Water Policy (State Water Board Resolution No. 2009-0011) is to increase the beneficial use of recycled water from municipal wastewater sources in a manner consistent with state and federal water quality laws and regulations. The Policy directs the Regional Water Boards to collaborate with generators of municipal wastewater and interested parties in the development of salt and nutrient management plans (SNMPs) to manage the loading of salts and nutrients to groundwater basins in a manner that is protective of beneficial uses, thereby supporting the sustainable use of local waters.
- 38. DDW has established a notification level of 10 nanograms per liter (ng/L) for N-Nitrosodimethylamine (NDMA). The notification level is the concentration level of a contaminant in drinking water delivered for human consumption that DDW has determined, based on available scientific information, does not pose a significant health risk but warrants notification. Notification levels are established as precautionary measures for contaminant levels, but have not yet undergone or completed the regulatory standard setting process prescribed for the development of maximum contaminant levels and are not drinking water standards. DDW has established a response level of 300 ng/L for NDMA. The response level is the concentration of a contaminant in drinking water delivered for human consumption at which DDW recommends that additional steps, beyond notification, be taken to reduce public exposure to the contaminant.

C. California Water Code

- 39. Pursuant to California Water Code (Water Code) section 106.3, it is the policy of the State of California that every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking and sanitary purposes.
- 40. Pursuant to Water Code section 13263(g), discharges of waste into waters of the state are privileges, not rights. Nothing in this Order creates a vested right to continue the discharge. Water Code section 13263 authorizes the Regional Water Board to issue waste discharge requirements that implement any relevant water quality control plan.
- 41. Section 13267(b) of the Water Code states, in part:

In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging or who proposes to discharge within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste outside of its region shall furnish under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs of these reports shall bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports.

Section 13267(d) of the Water Code states, in part:

[A] regional board may require any person, including a person subject to waste discharge requirements under section 13263, who is discharging, or who proposes to discharge, wastes or fluid into an injection well, to furnish the state board or regional board with a complete report on the condition and operation of the facility or injection well, or any other information that may be reasonably required to determine whether the injection well could affect the quality of the waters of the state.

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- 42. On October 28, 1968, the State Water Board adopted Resolution No. 68-16, *Statement of Policy with Respect to Maintaining High Quality of Waters in California* (Resolution 68-16), establishing an anti-degradation policy for the State Water Board and Regional Water Boards. Resolution No. 68-16 requires that existing high quality of waters be maintained unless a change is demonstrated to be consistent with maximum benefit to the people of the State, will not unreasonably affect present and anticipated beneficial uses of waters, and will not result in water quality less than that prescribed in applicable policies. Resolution No. 68-16 also prescribes waste discharge requirements for discharges to high quality waters that will result in the best practicable treatment or control of the discharge necessary to ensure that a pollution or nuisance will not occur and the highest water quality consistent with maximum benefit to the people of the State will be maintained. The Regional Water Board's Basin Plan implements, and incorporates by reference, the state anti-degradation policy.
- 43. This Order is consistent with Resolution No. 68-16 (Anti-degradation policy). Groundwater recharge with recycled water for later extraction and use in accordance with the Recycled Water Policy and state and federal water quality laws is to the benefit of the people of the State of California. Nonetheless, groundwater recharge projects using recycled water have the potential to lower water quality within a basin. The Regional Water Board finds that, based on available information and monitoring data, any change in the existing high quality of the groundwater basin as a result of groundwater recharge allowed by this Order will be consistent with maximum benefit to the people of the State, will not unreasonably affect beneficial uses, and will not cause exceedance of applicable water quality standards for the basin. As described in the findings herein, the CCSD is implementing the best practicable treatment or control of the recycled water to be injected into the basin for groundwater recharge. Compliance with this Order will protect present and anticipated beneficial uses of the groundwater, ensure attainment of water quality prescribed in applicable policies, and avoid any conditions of pollution or nuisance.
- 44. The need for the technical and monitoring reports required by this Order, including the Monitoring and Reporting Program, is based on the Report of Waste Discharge (ROWD) and Engineering Report; the DDW Conditions; the California Environmental Quality Act (CEQA) Initial Study; and other information in the Regional Water Board's files for the Facility. The technical and monitoring reports are necessary to ensure compliance with these waste discharge requirements and water recycling requirements. The burden, including costs, of providing the technical reports

required by this Order bears a reasonable relationship to the need for the reports and the benefits to be obtained from the reports.

45. This Order includes limits on quantities, rates, and concentrations of chemical, physical, biological, and other pollutants in the advanced treated recycled water that is injected into groundwater.

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IX. CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) AND NOTIFICATION

46. By proclamations dated January 17, 2014, and April 25, 2014, the Governor declared a state of emergency in California due to the ongoing extraordinary drought. Each proclamation included a directive that suspended the environmental review required by the California Environmental Quality Act (CEQA) to allow certain directive from the Governor to take place as quickly as possible. The project is consistent with the following directive from the April 25, 2014, proclamation: Directive 12: The California State Water Resources Control Board, Department of Drinking Water (DDW), the Office of Emergency Services, and the Office of Planning and Research will assist local agencies that the Department of Public Health has identified as vulnerable to acute drinking water shortages in implementing solutions to those water shortages. Under Directive 19 of the April 25, 2014 Proclamation, environmental review required by CEQA is suspended for actions taken pursuant to Directive 12, and for all necessary permits needed to implement those actions, when the Office of Planning and Research "concurs that local action is required."

DDW has identified the Cambria Community Services District (district) as having critical drinking water shortages, meaning that the city will deplete its available supplies within 60 to 90 days. The Office of Emergency Services has indicated that the project described in the attached Notices of Exemption is necessary to solve this critical drinking water shortage. The Office of Planning and Research concurred that local action is required on September 12, 2014. Therefore, the project is exempt from CEQA because the Governor suspended CEQA for this project pursuant to Directives 9 and 12 of the April 25, 2014 proclamation.

47. The project is also consistent with the statutory exemption for an emergency project. CEQA defines emergency as follows: "Emergency' means a sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services. 'Emergency' includes such occurrences as fire, flood, earthquake, or other soil or geologic movements, as well as such occurrences as riot, accident, or sabotage." [Public Resources Code Section 21060.3.] Specific actions necessary to prevent or mitigate an emergency are exempt from CEQA. Emergency activities do not include long-term projects undertaken for the purpose of preventing or mitigating a situation that has a low probability of occurrence in the short-term. [Title 14 California Code of Regulations, Section 15269(c).] The basis for claiming the exemption is that the CCSD's water situation is dire, and the Emergency Water Supply Project will avoid potentially disastrous consequences from not having adequate water for health, safety, sanitation, and fire protection and will mitigate the effects of the drought emergency declared by the Governor and emergencies that result from future critical water shortages.

48. Any person aggrieved by this action may petition the State Water Resources Control Board (State Water Board) to review the action in accordance with Water Code section 13320 and California Code of Regulations, Title 23, section 2050 and following. The State Water Board must receive the petition by 5:00 p.m., 30 days after the date of this Order, except that if the thirtieth day following the date of this Order falls on a Saturday, Sunday, or state holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day. Copies of the law and regulations applicable to filing petitions may be found on the internet at:

http://www.waterboards.ca.gov/public_notices/petitions/water_quality/

49. The Regional Water Board has notified the CCSD and interested agencies and persons of its intent to issue this Order for the production and use of recycled water and has provided them with an opportunity to submit written comments. The Regional Water Board, in a public meeting, heard and considered all comments pertaining to these WDRs/WRRs.

THEREFORE, IT IS HEREBY ORDERED that Order No. R3-2014-0050, with MRP No. R3-2014-0050, is effective as of the date of this Order, and, in order to meet the provisions contained in division 7 of the Water Code (commencing with section 13000) and regulations and guidelines adopted thereunder, and California Code of Regulations Title 22, division 4, chapter 3, the CCSD shall comply with the requirements in this Order.

I. INFLUENT SPECIFICATIONS

The influent to the CCSD Advanced Water Treatment Plant shall consist of secondary treated wastewater discharge to percolation ponds in basin storage, creek underflow, and deep basin brackish water with limited recharge as described in the approved 2014 Title 22 Engineering Report.

II. RECYCLED WATER TREATMENT SPECIFICATION

Treatment of the recycled water shall be as described in the findings of this Order and the conditions issued by DDW.

III. RECYCLED WATER DISCHARGE LIMITS

1. The advanced treated recycled water injected at well RIW-1 shall not contain pollutants in excess of the following limits:

Table 9 – Reverse Osmosis Recycled Water Discharge Limits, Groundwater Reinjection

Constituents	Units	Concentration ⁷	Monitoring Frequency	Compliance Interval
Ammonia as N	mg/L	0.1	Weekly grab or 24 hour composite	Sample Result: no averaging

⁷ Source, CCSD Emergency Water Supply Title 22 Report

Boron	ma/l	0.32	Monthly	Running Annual
Doron	iiig/L	0.02	wontiny	Average
Chloride	mg/L	70	Monthly	Running Annual
				Average
Nitrate as N	mg/L	2.3	Weekly grab or 24 hour	Sample Result: no
			composite	averaging
Sodium	mg/L	62	Monthly	Running Annual
				Average
Sulfate	mg/L	43	Monthly	Running Annual
				Average
TDS	mg/L	357	Monthly	Running Annual
				Average
Total Coliform	MPN/	<2.2	Daily grab	Weekly Maximum
	100ml			

2. Compliance with the recycled water discharge limits shall be determined after the injection point for sodium hypochlorite and before injection into the San Simeon Creek alluvial aquifer.

MEMBRANE FILTER BACKWASH WATER TREATMENT SPECIFICATION

Treatment of the membrane filter backwash water shall be as described in the findings of this Order and the Conditions issued by DDW.

IV. GENERAL REQUIREMENTS

- 1. Recycled water shall not be used for direct human consumption or for the processing of food or drink intended for human consumption.
- 2. Bypass, discharge, or delivery to the use area of inadequately treated recycled water, at any time, is prohibited.
- 3. The Facility and injection wells shall be adequately protected from inundation and damage by storm flows.
- 4. Recycled water use or disposal shall not result in earth movement in geologically unstable areas.
- 5. Odors of sewage origin shall not be perceivable at any time outside the boundary of the Facility.
- 6. The CCSD shall at all times properly operate and maintain all treatment facilities and control systems (and related appurtenances) that are installed or used by the CCSD to achieve compliance with the conditions of this Order. Proper operation and maintenance includes effective performance, adequate funding, adequate operator staffing and training, and adequate laboratory and process controls (including appropriate quality assurance procedures).
- 7. A copy of these requirements shall be maintained at the Facility and available at all times to operating personnel.

- 8. For any material change or proposed change in character, location, or volume of recycled water or its uses, the CCSD shall submit at least 120 days prior to the proposed change an engineering report or addendum to the existing engineering report to the Regional Water Board and DDW (pursuant to Water Code Division 7, Chapter 7, Article 4, section 13522.5 and CCR Title 22, Division 4, Chapter 3, Article 7, section 60323) for approval. The Engineering Report shall be prepared by a qualified engineer registered in California.
- 9. Any pipeline or brine conveyance from the AWTP to the surface impoundment shall be equipped with secondary containment.

V. PROVISIONS

- 1. Injection of the advanced treated recycled water shall not cause or contribute to an exceedance of water quality objectives in groundwater.
- Groundwater Well Replacement: Replacement or addition of injection wells to the Cambria Emergency Water Supply Project will not require a report of material change, filing of a new Report of Waste Discharge, or submitting an updated Engineering Report, provided:
 - a. The additional injection capacity does not violate any requirement in this Order;
 - At least 30 days prior to installation of an additional well, the CCSD submits, in writing, the purpose, design, and location of the well to DDW and the Regional Water Board;
 - c. The Regional Water Board, in consultation with DDW, approves the location of the additional well (If the Regional Water Board fails to approve or deny the proposed construction within thirty days of receipt of the proposal, the proposal shall be deemed approved). The new CCSD wells described in the DDW Conditions are exempt from this requirement.
 - d. Within 90 days after the installation or replacement of the well, the CCSD submits, in writing, the complete geologic and electrical logs and as-built construction diagrams of the injection wells to DDW and the Regional Water Board.
- 3. The CCSD shall submit to the Regional Water Board, under penalty of perjury, self-monitoring reports according to the specifications contained in the MRP, as directed by the Executive Officer and signed by a designated responsible party.
- 4. The Discharger must evaluate and field validate the operating assumptions for the AWTP (quality of: water supply, membrane filter backwash discharge, membrane filtrate discharge, reverse osmosis product water re-injection, and lagoon condition) and compare the pre-project assumptions to documented operating data. The Discharger must submit a report detailing differences between

documented operating values and concentrations/conditions. The report must be submitted within 10 days following the first 30 days of AWTP operation.

- 5. The CCSD shall notify this Regional Water Board and DDW by telephone or electronic means within 24 hours of knowledge of any violations of this Order or any adverse conditions as a result of the use of recycled water from this facility; written confirmation shall follow within five working days from date of notification. The report shall include, but not be limited to, the following information, as appropriate:
 - a. The nature and extent of the violation;
 - b. The date and time when the violation started, when compliance was achieved, and when injection was suspended and restored, as applicable;
 - c. The duration of the violation;
 - d. The cause(s) of the violation;
 - e. Any corrective and/or remedial actions that have been taken and/or will be taken with a time schedule for implementation to prevent future violations; and,
 - f. Any impact of the violation.
- 6. This Order does not exempt the CCSD from compliance with any other laws, regulations, or ordinances which may be applicable; it does not legalize the recycling and use facilities; and it leaves unaffected any further constraint on the use of recycled water at certain site(s) that may be contained in other statutes or required by other agencies.
- 7. This Order does not alleviate the responsibility of the CCSD to obtain other necessary local, state, and federal permits to construct facilities necessary for compliance with this Order, nor does this Order prevent imposition of additional standards, requirements, or conditions by any other regulatory agency.
- 8. This Order may be modified, revoked and reissued, or terminated for cause, including but not limited to, failure to comply with any condition in this Order; endangerment of human health or environment resulting from the permitted activities in this Order; obtaining this Order by misrepresentation or failure to disclose all relevant facts; or acquisition of new information that could have justified the application of different conditions if known at the time of Order adoption. The filing of a request by the CCSD for modification, revocation and reissuance, or termination of the Order or a notification of planned changes or anticipated noncompliance does not stay any condition of this Order.
- 9. The CCSD shall furnish, within a reasonable time, any information the Regional Water Board or DDW may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order. The CCSD shall also furnish the Regional Water Board, upon request, with copies of

records required to be kept under this Order for at least three years.

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- 10. In an enforcement action, it shall not be a defense for the CCSD that it would have been necessary to halt or to reduce the permitted activity in order to maintain compliance with this Order. Upon reduction, loss, or failure of the treatment facility, the CCSD shall, to the extent necessary to maintain compliance with this Order, control production of all discharges until the facility is restored or an alternative method of treatment is provided. This provision applies, for example, when the primary source of power of the treatment facility fails, is reduced, or is lost.
- 11. This Order includes the attached *Standard Provisions and Reporting Requirements for Waste Discharge Requirements*. If there is any conflict between the provisions stated in this Order and the Standard Provisions, the provisions stated in this Order shall prevail.
- 12. This Order includes the attached MRP No. R3-2014-0050. If there is any conflict between provisions stated in the MRP and the Standard Provisions, those provisions stated in the MRP prevail.
- 13. The DDW conditions that are not explicitly included in this Order are incorporated herein by this reference, and are enforceable requirements of this Order. Any violation of a term in this Order that is identical to a DDW Condition will constitute a single violation.

VI. STATE WATER RESOURCES CONTROL BOARD DIVISION OF DRINKING WATER (DDW) REQUIREMENTS

- For the first six months of operation, the CCSD will provide a trained operator at the AWTP site at all times when the facility is in operation producing water. Following the first six months of operation, the CCSD may submit a request to the DDW and the RWQCB for an alternative operator schedule and if approved, update the OMMP. The DDW recommends the treatment facility be classified as a T3, which would require a Grade T3 chief operator and Grade T2 shift operator. The chief operator is the person who has overall responsibility for the day-to-day operation of the treatment facility. The shift operator is the person in direct charge of the operation of the treatment facility for a specific period of a day.
- The CCSD will collect quarterly samples from each monitoring well for the pollutants in Tables 64449-A and B, secondary standards.
- The AWTP contains a multi-barrier treatment facility in order to comply with the Groundwater Replenishment Regulations. The following monitoring and reporting requirements must be included in the OMMP and reported to the DDW and the RWQCB monthly.
 - To demonstrate the log reduction credit given to the CCSD Wastewater Treatment Plant (WWTP) and facilities up to the influent of the AWTP, the WWTP effluent shall be monitored continuously for turbidity and daily for

coliform concentrations. The CCSD will report monthly to the DDW and RWQCB the daily WWTP effluent coliform analysis, the daily WWTP effluent average turbidity, daily WWTP effluent maximum turbidity and the percent of time the WWTP effluent turbidity is greater than 5 NTU.

- The CCSD will monitor and report the AWTP influent for turbidity continuously, TOC and total coliform weekly. If a sample of the influent to the AWTP is positive for total coliform, the sample shall be analyzed for E.coli. Turbidity measurements shall be recorded every 15 minutes and the daily average and daily maximum shall be reported.
- The micro filtration membrane (MF) effluent will be monitored for turbidity continuously. The daily average and maximum turbidity reading and the percent of time that the turbidity is greater than 0.2 NTU needs to be reported.
- o Membrane integrity testing (MIT) shall be performed on the MF membrane unit a minimum of once every 24 hours of operation.
 - The log removal value (LRV) for Cryptosporidium shall be calculated and the value reported after the completion of each MIT.
 - The MIT shall have a resolution that is responsive to an integrity breach on the order of 3 µm or less.
 - Calculations of the LRV shall be based on a pressure decay rate (PDR) value with an ending pressure that provides a resolution of 3 microns or less.
 - The MIT shall have a sensitivity to verify a LRV equal to or greater than 4.0.
- o The Reverse Osmosis (RO) system will not be credited pathogen reduction at this facility; however, minimal monitoring will be required to ensure the integrity of the system. CCSD needs to monitor the effluent of each RO unit (Stage 1 and 2) and the third stage RO unit (Stage 3) continuously for conductivity. The CCSD will report the average and maximum conductivity from the effluent of each unit daily. The RO effluent will be monitored for TOC weekly and reported in the monthly report.
- The UV/peroxide system shall be operated as has been designed to meet the groundwater recharge regulations, providing a minimum 0.5-log reduction of 1,4-dioxane. The UV system is a Trojan UVPhOx 72AL75, which was pilot-tested at the City of San Diego IPR Demonstration Facility at a 1.0 mgd flow rate. Based upon this testing, power level shall be 13 kW or greater; and UV intensity shall be 21 mW/cm² or higher.
- The UV system must be operated with online monitoring and built-in automatic reliability features that must trigger automatic diversion of effluent to waste by the following critical alarm setpoints.
 - UV intensity below 21 mW/cm²
 - Power level below 13 kW
 - ballast failure
 - multiple lamp failure and
 - complete UV reactor failure
- On-line monitoring of UV intensity, flow, UVT, and power must be provided at all times. Flow meters UV intensity sensors, and UVT monitors must be properly calibrated to ensure proper disinfection. At least monthly, all duty

UV intensity sensors must be checked for calibration against a reference UV intensity sensor. The UVT meter must be inspected and checked against a reference bench-top unit weekly to document accuracy.

- The monitoring and reliability features, including automatic shutdown capability, shall be demonstrated to DDW during a plant inspection prior to final approval.
- o Chlorine will be added to the effluent stream of the RO along with caustic soda and calcium chloride. A free chlorine residual shall be provided from the AWTP to the injection well. The log reduction of virus and Giardia will be calculated and reported daily. The CCSD will monitor the free chlorine residual continuously and report the daily average and minimum concentration. The CCSD will monitor and report the minimum water temperature and the maximum pH of the water daily. Also, the CCSD will report the minimum contact time from the AWTP to the injection well daily.
- Based on the calculation of log reduction achieved daily by the entire treatment facility, from the WWTP to the public water supply wells, the CCSD will report a "Yes" or "No" for each day as to whether the necessary log reductions (12-logs virus, 10-logs for Giardia and Cryptosporidium) have been achieved. An overall log reduction calculation will be provided only for those days when a portion of the treatment facility does not achieve the credits listed in Table 5-1 of the ER.
- CCSD shall sample the monitoring well for general mineral/physicals, inorganics, radioactivity (gross alpha and uranium) and volatile organic chemicals. CCSD shall take these samples monthly for the first year of operation. CCSD may request, from the Division, a reduction in this monitoring after the first year.
- The CCSD will submit the required annual and five-year reports per Section 60320.228.

The CCSD has limited time during this emergency situation to design, construct, and begin operation of the AWTP. The conditional approval of this project is contingent upon completion of some remaining requirements of the Groundwater Replenishment Regulation. For the continued use of the facility, the CCSD will be required to complete the following requirements within the given time frame.

- Section 60320.200(f) The CCSD shall demonstrate adequate managerial and technical capability to ensure compliance. The CCSD has proposed contracting the initial operations of the facility. By June 30, 2015, the CCSD will provide a report to the DDW and the RWQCB describing compliance with Section 60320.200(f) for the future of the project.
- Section 60320.200(g) Demonstration that all treatment processes have been installed and can be operated by the CCSD to achieve their intended function. By October 30, 2014, the CCSD will provide a start-up testing protocol to the DDW and the RWQCB. The start-up testing protocol may be included in the OMMP.
- Section 60320.222 Operations Optimization Plan criteria must be included in the OMMP.

- The CCSD must operate the treatment facility in compliance with an OMMP approved by the DDW and the Water Board. The DDW or Water Board may require that the CCSD review and revise the OMMP following six months of operation of the facility. The OMMP must comply with Section 60320.
- Section 60320.206-Wastewater Source Control Plan. The current source control program was briefly mentioned in the ER. A complete description of the enhanced source control program required by Section 60320.206 must be submitted to the DDW and the RWQCB by December 31, 2015, along with a plan for implementation.
- The pathogen log reduction credit for the WWTP described in Section 5.2.1 of the ER has been further investigated. The study conducted referenced in the ER is a small amount of data to provide significant pathogen reduction credit using secondary treatment. WateReuse is conducting an additional study, WRRF-14-02, to determine secondary treatment pathogen reduction. The CCSD pathogen credit to the influent of the AWTP is provided by secondary treatment at the WWTP and includes percolation and extraction from a well, Well 9P7. The DDW is confident the removal credit in Section 5.2.1 of the ER can be achieved. By December 31, 2016, the CCSD shall utilize additional research data to enhance the description and monitoring of the WWTP to insure adequate pathogen reduction or the CCSD shall develop a testing protocol to determine the actual pathogen log reduction from raw sewage to the effluent of Well 9P7. The DDW recommends the CCSD conduct its own study or participate in research to determine the actual pathogen log reduction.
- The final report for the tracer study was submitted to the DDW and the RWQCB on October 15, 2014. The tracer study, recalibrated model, and the operation of the CCSD wells did not show at least two months (61 days) of travel time between the injection well and the nearest potable extraction well being used. The CCSD shall be required to conduct additional tracer studies following operation of the AWTP.
- The initial sampling requirements for the two monitoring wells in Section 60320.226(b) can be satisfied by historical monitoring of Well SS3. CCSD shall summarize and submit the water quality data to the Division by December 31, 2014.

VII. REOPENER

- This Order may be reopened to include the most scientifically relevant and appropriate limitations for this discharge, including a revised Basin Plan limit based on monitoring results, anti-degradation studies, or other Regional Water Board or State Water Board policy, or the application of an attenuation factor based upon an approved site-specific attenuation study.
- 2. The WDRs/WRRs may be reopened to modify limitations for pollutants to protect beneficial uses, based on new information not available at the time this Order was adopted.
- 3. After additional monitoring, reporting and trend analysis documenting aquifer conditions, this Order may be reopened to ensure the groundwater is protected in a

manner consistent with state and federal water quality laws, policies and regulations.

- 4. This Order may be reopened to incorporate any new regulatory requirements for sources of drinking water or injection of recycled water for groundwater recharge to aquifers that are used as a source of drinking water, that are adopted after the effective date of this Order.
- 5. This Order may be reopened upon a determination by DDW that treatment and disinfection of the Cambria Community Services District emergency advanced treated product water is not sufficient to protect human health.

VIII. ENFORCEMENT

The requirements of this Order are subject to enforcement under Water Code sections 13261, 13263, 13264, 13265, 13268, 13350, 13300, 13301, 13304, 13350, and enforcement provisions in Water Code, Division 7, Chapter 7 (Water Reclamation).

IX. EFFECTIVE DATE OF THE ORDER

This Order takes effect on November 14, 2014.

I, Kenneth A. Harris Jr., Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the Regional Water Quality Control Board, Central Coast Region on November 14, 2014.

Kenneth A. Harris Jr. Executive Officer



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Figure 1 - Location of the Cambria Emergency Water Supply Project

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Figure 2 - CCSD Percolation Ponds and Water Supply/Monitoring Wells

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Figure 3 - Emergency Water Supply Project (Extraction Well, Treatment Plant, Percolation Ponds, Title 27 Impoundment, Groundwater Injection Site, Water Supply Wells)

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Figure 4 - Cambria Emergency Water Supply Project Water and Waste Streams



Figure 5 - CCSD Advanced Water Treatment Flow Process Diagram