# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD CENTRAL VALLEY REGION

# ORDER NO. R5-2012-0066

# WASTE DISCHARGE REQUIREMENTS FOR COUNTY OF KERN TAFT RECYCLING AND SANITARY LANDFILL CLASS III MUNICIPAL SOLID WASTE LANDFILL CONSTRUCTION, OPERATION, AND CORRECTIVE ACTION KERN COUNTY

The California Regional Water Quality Control Board, Central Valley Region, (hereafter Central Valley Water Board) finds that:

- The County of Kern (hereinafter Discharger) owns and operates the Taft Recycling and Sanitary Landfill (facility) about three miles north of the City of Taft, in Section 25, T31S, R23E, MDB&M, as shown in Attachment A, which is incorporated herein and made part of this Order by reference. The facility is a municipal solid waste (MSW) landfill regulated under authority given in the California Water Code, Section 13000 et seq.; California Code of Regulations, Title 27 ("Title 27"), Section 20005 et seq.; and Title 40, Code of Federal Regulations (40 CFR) Section 258 (a.k.a, "Subtitle D") in accordance with State Water Resources Control Board (State Water Board) Resolution 93-62.
- 2. The facility is on a 161.68-acre property at 13351 Elk Hills Road, Taft. The permitted landfill area is approximately 85. The facility contains one existing unlined waste management unit covering 35 acres. The existing and future permitted landfill area is shown in Attachment B, which is incorporated herein and made part of this Order by reference. The facility is comprised of Assessor's Parcel Number (APN) 298-050-44.
- 3. On 3 February 2011, the Discharger submitted an amended Report of Waste Discharge (ROWD) as part of the Joint Technical Document (JTD) for the landfill. The information in the ROWD/JTD has been used in revising these waste discharge requirements (WDRs). The ROWD contains the applicable information required in Title 27. The ROWD/JTD and supporting documents contain information related to this revision of the WDRs including:
  - a. accepting treated wood waste
  - b. landfill expansion and height increase
  - c. approval of an engineered alternative liner
  - d. corrective action

- 4. On 14 June 2001, the Central Valley Water Board issued Order No. 5-01-160 in which the landfill waste management unit was classified as a Class III unit for the discharge of municipal solid waste. This Order continues to classify the landfill unit as a Class III unit in accordance with Title 27.
- 5. The existing and future landfill units authorized by this Order are described as follows:

<u>Unit</u>	<u>Area</u>	Liner/LCRS <sup>1</sup> Components <sup>2</sup>	Unit Classification & Status
Module 1	35 acres <sup>3</sup>	Unlined	Class III, active
Module 2	13 acres <sup>3</sup>	Geocomposite Clay Liner, 60-mil High Density Polyethylene Membrane, Granular LCRS	Class III, future
Module 3	11 acres <sup>3</sup>	Geocomposite Clay Liner, 60-mil High Density Polyethylene Membrane, Granular LCRS	Class III, future
Module 4	12 acres <sup>3</sup>	Geocomposite Clay Liner, 60-mil High Density Polyethylene Membrane, Granular LCRS	Class III, future

<sup>1</sup> LCRS – Leachate collection and removal system

<sup>2</sup> All liner systems are composite liner systems unless otherwise noted

<sup>3</sup> As-built measurements may be different due to changes in design and/or operational efficiency

- 6. On 9 October 1991, the United States Environmental Protection Agency (USEPA) promulgated federal MSW regulations under the Resource Conservation and Recovery Act (RCRA), Subtitle D. These regulations are under 40 Code of Federal Regulations section 258, and are hereafter referred to as either "Subtitle D" in reference to the RCRA federal law that required the regulations or "40 C.F.R. section 258.XX". These regulations apply to all California Class II and Class III landfills that accept MSW. State Water Board Resolution 93-62 requires the Central Valley Water Board to implement in WDRs for MSW landfills the applicable provisions of the federal MSW regulations that are necessary to protect water quality, and in particular the containment provisions and the provisions that are either more stringent or that do not exist in Title 27.
- 7. This Order implements the applicable regulations for discharges of solid waste to land through Prohibitions, Specifications, Provisions, and monitoring and reporting requirements. Prohibitions, Specifications, and Provisions are listed in Sections A through H of these WDRs below, and in the Standard Provisions and Reporting Requirements (SPRRs) dated January 2012, which are attached hereto and made part of this Order by reference. Monitoring and reporting requirements are included in the

Monitoring and Reporting Program (MRP) No. R5-2012-0066 and in the SPRRs. In general, requirements that are either in regulation or otherwise apply to all MSW landfills are considered to be "standard" and are therefore in the SPRRs. Any site-specific changes to a requirement in the SPRRs are included in the applicable section (A through H) of these WDRs, and the requirement in the WDRs supersedes the requirement in the SPRRs.

8. Title 27 contains regulatory standards for discharges of solid waste promulgated by the State Water Board and the California Department of Resources Recovery and Recycling (CalRecycle). In certain instances, this Order cites CalRecycle regulatory sections. Title 27, section 20012 allows the Central Valley Water Board to cite CalRecycle regulations from Title 27 where necessary to protect water quality provided it does not duplicate or conflict with actions taken by the Local Enforcement Agency in charge of implementing CalRecycle's regulations.

# WASTE CLASSIFICATION AND UNIT CLASSIFICATION

- 9. The Discharger proposes to continue to discharge nonhazardous solid waste, including municipal solid waste, to lined and unlined modules of the Class III landfill unit at the facility. These classified wastes may be discharged only in accordance with Title 27, Resolution 93-62, and Subtitle D as required by this Order.
- 10. The active unlined module of the landfill unit at the facility is an "existing unit" under Title 27 that was permitted before 27 November 1984 and may continue to accept waste within the "Existing Footprint" until ready for closure unless waste receipts do not meet the timeframes and amounts in Title 27, section 21110, or it is required to close sooner to address environmental impacts or other regulatory concerns. The "Existing Footprint" as defined in Title 27, section 20164 is the area that was covered by waste as of the date that the landfill unit became subject to Subtitle D. The Existing Footprint for the active unlined area of the landfill is shown on Attachment B.
- 11. The Discharger proposes to discharge treated wood waste in the composite-lined units at the landfill. Title 22 defines "treated wood" to mean wood that has been treated with a chemical preservative for purposes of protecting the wood against attacks from insects, microorganisms, fungi, and other environmental conditions that can lead to decay of the wood and the chemical preservative is registered pursuant to the Federal Insecticide, Fungicide, and Rodenticide Act (7 U.S.C. Sec. 136 and following). This may include but is not limited to waste wood that has been treated with chromated copper arsenate (CCA), pentachlorophenol, creosote, acid copper chromate (ACC), ammoniacal copper arsenate (ACA), ammoniacal copper zinc arsenate (ACZA), or chromated zinc chloride (CZC).
- 12. Title 22, section 67386.11 allows treated wood waste to be discharged to a compositelined portion of a MSW landfill that is regulated by WDRs issued pursuant to the Water Code provided that the landfill owner/operator:

- a. Comply with the prohibitions in Title 22, section 67386.3, which are:
  - i. Treated wood waste shall not be burned, scavenged, commingled with other waste prior to disposal, stored in contact with the ground, recycled without treatment (except as in iii, below), treated except in compliance with Title 22, section 67386.10, or discharged to land except in compliance with Title 22, section 67386.11.
  - ii. Any label or mark that identifies the wood and treated wood waste shall not be removed, defaced, or destroyed.
  - iii. Treated wood waste many be recycled only by reuse when all of the following apply:
    - (1) Reuse is on-site.
    - (2) Reuse is consistent with FIFRA approved use of the preservative.
    - (3) Prior to reuse, treated wood waste is handled in compliance with Title 22, division 4.5, chapter 34.
- b. Ensure treated wood waste is managed at the landfill according to Title 22, division 4.5, chapter 34 prior to disposal.
- c. Monitor the landfill for a release and if a verified release is detected from portion of the unit where treated wood is discharged, the disposal of treated wood will be terminated at the unit with the verified release until corrective action ceases the release.
- d. Handle treated wood waste in a manner consistent with the applicable sections of the California Occupational Safety and Health Act of 1973.
- 13. Title 27, section 20690 allows the use of alternative daily cover (ADC) at MSW landfills upon approval by the Local Enforcement Agency (LEA) and concurrence from CalRecycle. Title 27, section 20705 provides the Central Valley Water Board's regulations for all daily and intermediate cover including that it shall minimize the percolation of liquids through waste and that the cover shall consist of materials that meet the landfill unit classification (Class II or Class III). The regulations also require that for non-composite lined portions of the landfill, that any contaminants in the daily or intermediate cover are mobilized only at concentrations that would not adversely affect beneficial uses of waters of the state in the event of a release. For composite-lined portions of the landfill, the regulations require that constituents and breakdown products in the cover material are listed in the water quality protection standard.
- 14. The Discharger uses tarps, and greenwaste for ADC: The Discharger has demonstrated that these materials will minimize percolation of liquids through waste, that they meet the

unit classification where they will be discharged, and that the constituents and breakdown products are included in the water quality protection standard.

- 15. Landfills propose new ADC materials regularly in order to preserve landfill air space and to beneficially reuse waste materials. Title 27, section 20686 includes regulations for beneficial reuse, including use of ADC. Approval of ADC is primarily handled by the LEA and CalRecycle under Title 27, section 20690. This Order allows any ADC proposed for use at the facility after the adoption of this Order to be approved by Central Valley Water Board staff provided the Discharger has demonstrated it meets the requirements in Title 27, section 20705. The approved ADC materials should then be listed in the facility's WDRs during the next regular update or revision. This Order also includes a requirement that ADC only be used in internal areas of the landfill unless the Discharger demonstrates that runoff from the particular ADC is not a threat to surface water quality. The demonstration can take sedimentation basins into account.
- 16. The Discharger proposes to return leachate and landfill gas condensate to the composite-lined landfill units from which they came. Title 27, section 20340(g) requires that leachate be returned to the unit from which it came or be discharged in a manner approved by the Central Valley Water Board. This section of Title 27 also references State Water Board Resolution 93-62 regarding liquids restrictions in 40 C.F.R. section 258.28 for MSW landfills. Section 258.28 of 40 C.F.R. states that liquid waste may not be placed in MSW landfill units unless the waste is leachate or gas condensate derived from the landfill unit and it is designed with a composite liner and an LCRS. Therefore, leachate and landfill gas condensate from composite lined units with an LCRS may be returned to the unit from which they came. This Order includes requirements for returning leachate and landfill gas condensate back to composite-lined units such that the liquid waste is not exposed to surface water runoff, will not cause instability of the landfill, and will not seep from the edges of the units.

# SITE DESCRIPTION

- 17. The waste management facility is located in the southwestern portion of the San Joaquin Valley. The ground surface in the vicinity of the facility slopes to the northeast with natural elevations ranging from 600 to 700 feet above mean sea level (msl). There are no natural surface waters within one mile of the facility.
- 18. Land uses within one mile of the facility include petroleum extraction to the north, south, and west; and mineral and petroleum extraction to the east.
- 19. There are no municipal, domestic, industrial, or agricultural groundwater supply wells within one mile of the facility.
- 20. The geology of the southern San Joaquin Valley is characterized by structural deformation associated with the tectonics of the continental margin, including movement along the San Andreas Fault. The facility is located on the northeast flank of the Buena

Vista Hills anticline and is underlain by Pleistocene age unconsolidated non-marine sediments of the Upper Tulare Formation.

- 21. The measured hydraulic conductivity of the native soils underlying the Unit is approximately 5x10<sup>-2</sup> centimeters per second (cm/s).
- 22. Based on a site-specific seismic analysis, the controlling maximum probable earthquake (MPE) for the site is a moment of magnitude 7.8 event along the San Andreas Fault at a closest rupture distance of 11.7 miles from the site. It is estimated that a MPE event would produce a peak ground acceleration of 0.21 g at the site.
- 23. The facility receives an average of 5.0 inches of precipitation per year and the mean pan evaporation is 58.5 inches per year as measured at the State of California Department of Water Resources Belridge Station.
- 24. The 100-year, 24-hour precipitation event for the facility is estimated to be 2.5 inches, based on the *Kern County Hydrology Manual* dated 1992.
- 25. The waste management facility is not within a 100-year flood plain based on the Federal Emergency Management Agency's (FEMA) Flood Insurance Rate Map, Community-Panel Number 06029C2650E.
- 26. A stormwater retention basin is located southeast of Module 1 as shown on Attachment B. The basin retains storm water on-site during the rainy season and is normally dry during the summer months. Additional retention and/or detention basins will be constructed in the future as the waste management unit expands in area.

# SURFACE WATER AND GROUNDWATER CONDITIONS

- 27. The Water Quality Control Plan for the Tulare Lake Basin, Second Edition (hereafter Basin Plan), designates beneficial uses, establishes water quality objectives, and contains implementation plans and policies for all waters of the Basin.
- 28. Surface water drainage from the site is to Buena Vista Creek in the Taft Hydrologic Area (557.20) of the Tulare Lake Basin. Surface waters in the Taft Hydrologic Area are designated as Valley Floor Waters in the Basin Plan.
- 29. The designated beneficial uses of Valley Floor Waters, as specified in the Basin Plan, are agricultural supply, industrial service and process supply, water contact and non-contact water recreation, warm fresh water habitat, preservation of rare, threatened and endangered species, and groundwater recharge.
- 30. The first encountered groundwater ranges from about 410 feet to 480 feet below the native ground surface. Groundwater elevations range from about 237 feet MSL to 238 feet MSL.

- 31. Monitoring data indicate background groundwater quality for first encountered groundwater has electrical conductivity (EC) ranging between 6,250 and 7,230 micromhos/cm, with total dissolved solids (TDS) ranging between 3,500 and 4,500 milligrams per liter (mg/L).
- 32. The groundwater gradient is shallow and slight changes in groundwater elevation cause variability in the flow direction. The direction of groundwater flow varies mainly between the southeast and the southwest. The average groundwater gradient is approximately 0.001 feet per foot and the average groundwater velocity is approximately 138 feet per year.
- 33. The facility is in the Kern County Basin Hydrologic Unit, Detailed Analysis Unit (DAU) 260. The designated beneficial uses of the groundwater, as specified in the Basin Plan for DAU 260, are municipal and domestic water supply and industrial service supply.

# **GROUNDWATER AND UNSATURATED ZONE MONITORING**

- 34. The existing groundwater monitoring network for the landfill unit consists of background monitoring well TA1-04, and detection monitoring wells TA1-03, TA1-08, TA1-09, TA1-10, TA1-11, and TA1-12 as shown on Attachment B.
- 35. The Discharger's detection monitoring program for groundwater at the landfill satisfies the requirements contained in Title 27.
- 36. Volatile organic compounds (VOCs) are often detected in a release from a MSW landfill and are often associated with releases of landfill gas rather than leachate. Since volatile organic compounds are not naturally occurring and thus have no background value, they are not amenable to the statistical analysis procedures contained in Title 27 for the determination of a release of wastes from a landfill unit. Title 27, sections 20415(e)(8) and (9) allows the use of a non-statistical evaluation of a release from a landfill unit in accordance with Title 27, sections 20415(b)(1)(B)2.-4. However, Title 27 does not specify a specific method for non-statistical evaluation of monitoring data.
- 37. The Central Valley Water Board may specify a non-statistical data analysis method pursuant to Title 27, section 20080(a)(1). Water Code section 13360(a)(1) allows the Central Valley Water Board to specify requirements to protect groundwater or surface waters from leakage from a solid waste site, which includes a method to provide the best assurance of determining the earliest possible detection of a release.
- 38. In order to provide the best assurance of the earliest possible detection of a release of non-naturally occurring waste constituents from a landfill unit, the SPRRs specify a nonstatistical method for the evaluation of monitoring data for non-naturally occurring compounds. The specified non-statistical method for evaluation of monitoring data provides two criteria (or triggers) for making the determination that there has been a release of non-naturally occurring waste constituents from a landfill unit. The presence of

two non-naturally occurring waste constituents above their respective method detection limit (MDL), or one non-naturally occurring waste constituent detected above its practical quantitation limit (PQL) [a.k.a, laboratory reporting limit (RL)], indicates that a release of waste from a Unit has occurred. Following an indication of a release, verification testing must be conducted to determine whether there has been a release from the landfill unit or the detection was a false detection. The detection of two non-naturally occurring waste constituents above the MDL as a trigger is appropriate due to the higher risk of false-positive analytical results and the corresponding increase in sampling and analytical expenses from the use of one non-naturally occurring waste constituent above its MDL as a trigger.

- 39. For a naturally occurring constituent of concern, the Title 27 requires concentration limits for each constituent of concern be determined as follows:
  - a. By calculation in accordance with a statistical method pursuant to Title 27, section 20415(e)(8); or
  - b. By an alternate statistical method meeting the requirements of Title 27, section 20415(e)(8)(E).
- 40. The Discharger submitted a Water Quality Protection Standard (WQPS) report in 1998 and updated the report in June 2004. The WQPS report proposed statistical data analysis methods to calculate concentration limits for each monitored constituent in accordance with Title 27. The WQPS and approved data evaluation methods are included in MRP No. R5-2012-0066.

# **GROUNDWATER DEGRADATION AND CORRECTIVE ACTION**

- 41. Organic compounds that are not naturally occurring have been detected in groundwater along the point of compliance. Tetrachloroethene (PCE) has been regularly detected in groundwater samples at concentrations above the practical quantitation limit in monitoring wells TA1-10 and TA1-11. Trichloroethene (TCE), dichlorofluoromethane (Freon 11), and dichlorodifluoromethane (Freon 12) have been detected in compliance well samples at concentrations below the practical quantitation limit but above the method detection limit.
- 42. The Discharger submitted an Evaluation Monitoring Program Report on 12 September 2011. The nature of the release was demonstrated to be volatile organic compounds that originated from landfill gas. The extent of the release plume is limited to the immediate vicinity of monitoring wells TA1-10 and TA1-11.
- 43. In October 2011, the Discharger submitted an Engineering Feasibility Study in accordance with Section 20425(c) of Title 27. The Engineering Feasibility Study concluded that the most technically and economically feasible corrective action alternative is monitored natural attenuation.

44. On 21 October 2011, the Discharger submitted an amended ROWD in compliance with Title 27, Section 20425(d)(2). The Amended ROWD included an assessment of the nature and extent of the release, a proposed WQPS, a description of proposed corrective action measures to be taken to achieve compliance with the proposed WQPS, and monitoring and contingency plans that will demonstrate the effectiveness of the proposed corrective action.

#### LINER PERFORMANCE DEMONSTRATION

45. On 15 September 2000 the Central Valley Water Board adopted Resolution No. 5-00-213 Request For The State Water Resources Control Board To Review The Adequacy Of The Prescriptive Design Requirements For Landfill Waste Containment Systems To Meet The Performance Standards Of Title 27. The State Water Board responded, in part, that "a single composite liner system continues to be an adequate minimum standard" however, the Central Valley Water Board "should require a more stringent design in a case where it determines that the minimum design will not provide adequate protection to a given body of groundwater."

In a letter dated 17 April 2001, the Executive Officer notified Owners and Operators of Solid Waste Landfills that "the Board will require a demonstration that any proposed landfill liner system to be constructed after 1 January 2002 will comply with Title 27 performance standards. A thorough evaluation of site-specific factors and cost/benefit analysis of single, double, and triple composite liners will likely be necessary."

46. The performance evaluation submitted by the Discharger compared the proposed liner system for Module 2 and all future modules to the previously-approved liner system of the same design at the Shafter-Wasco Sanitary Landfill (SWSL). The evaluation argued that if the proposed liner design has been demonstrated to meet the performance criteria of Title 27 at the SWSL, then it will also meet the Title 27 performance criteria at Taft. This argument is based on a comparison of waste characteristics and hydrogeology of each site. Each landfill only accepts municipal solid waste, inert wastes, and dead animals. Moisture studies were conducted at each landfill. The SWSL had an average waste moisture of 19.6 percent and Taft had an average waste moisture of 12.2 percent, indicating relatively dry waste at each landfill.

A comparison of the hydrogeology at each landfill showed the following:

- The unsaturated zone thickness at Taft is approximately 300 feet compared to 14.5 feet at the SWSL.
- The aquifer thickness at Taft is approximately 500 feet and approximately 28 feet at the SWSL.
- The groundwater gradient at Taft is .001 feet per foot and the groundwater gradient at the SWSL is .002 feet per foot.

- The saturated hydraulic conductivity of the soils beneath Taft is about 20 percent greater than the soils beneath the SWSL.
- Groundwater at Taft has total dissolved solids, chloride, and sulfate background concentrations in excess of the Maximum Contaminant Levels (MCLs) contained in Title 22, California Code of Regulations.
- Groundwater at the SWSL has total dissolved solids and sulfate background concentrations in excess of the MCLs.

# CONSTRUCTION AND ENGINEERED ALTERNATIVE

- 47. On 17 June 1993, the State Water Board adopted Resolution 93-62 implementing a State Policy for the construction, monitoring, and operation of municipal solid waste landfills that is consistent with the federal municipal solid waste regulations promulgated under 40 Code of Federal Regulations section 258 (a.k.a, Subtitle D). Resolution 93-62 requires the construction of a specified composite liner system at new municipal solid waste landfills, or expansion areas of existing municipal solid waste landfills, that receive wastes after 9 October 1993. Resolution 93-62 also allows the Central Valley Water Board to consider the approval of engineered alternatives to the prescriptive standard. Section III.A.b. of Resolution 93-62 requires that the engineered alternative liner systems be of a composite design similar to the prescriptive standard.
- 48. Title 27, section 20080(b) allows the Central Valley Water Board to consider the approval of an engineered alternative to the prescriptive standard. In order to approve an engineered alternative in accordance with Title 27, sections 20080(c)(1) and (2), the Discharger must demonstrate that the prescriptive design is unreasonably and unnecessarily burdensome and will cost substantially more than an alternative which will meet the criteria contained in Title 27, section 20080(b), or would be impractical and would not promote attainment of applicable performance standards. The Discharger must also demonstrate that the proposed engineered alternative liner system is consistent with the performance goal addressed by the particular prescriptive standard, and provides protection against water quality impairment equivalent to the prescriptive standard in accordance with Title 27, section 20080(b)(2).
- 49. Water Code section 13360(a)(1) allows the Central Valley Water Board to specify the design, type of construction, and/or particular manner in which compliance must be met in waste discharge requirements or orders for the discharge of waste at solid waste disposal facilities.
- 50. The Discharger proposes a liner system which will be designed, constructed, and operated in accordance with the criteria set forth in Title 27, and the provisions in State Water Board Resolution 93-62 for municipal solid wastes.

- 51. On 3 February 2011, the Discharger submitted a Report of Waste Discharge requesting approval of an engineered alternative to the prescriptive standard for liner requirements for all future landfill modules at the facility. The engineered alternative liner proposed by the Discharger for the bottom and side slopes of the future landfill modules consists of, in ascending order: an engineered subgrade, a geosynthetic clay liner (GCL), a 60-mil high-density polyethylene (HDPE) geomembrane, and a granular leachate collection and removal system.
- 52. There is no clay source on-site or nearby and the cost of importing clay from off-site or manufacturing a low-permeability soil would be substantially greater than the alternative design.
- 53. The Discharger adequately demonstrated that construction of a Subtitle D prescriptive standard liner would be unreasonably and unnecessarily burdensome when compared to the proposed engineered alternative design. The Discharger demonstrated that the proposed engineered alternative is consistent with the performance goals of the prescriptive standard and affords at least equivalent protection against water quality impairment.
- 54. The LCRS constructed for new modules will consist of a twelve-inch thick layer of granular material with a minimum hydraulic conductivity of 1 x 10<sup>-2</sup> centimeters per second.
- 55. A pan lysimeter will be installed beneath each LCRS sump installed during new landfill module construction for the purpose of unsaturated zone monitoring.
- 56. The unlined Module 1 of the waste management unit was permitted and in operation before 1 July 1991; therefore, it qualifies for exemption of unsaturated zone monitoring based on there being no monitoring device or method designed to operate under the existing subsurface conditions and that installation of unsaturated zone monitoring devices would require unreasonable dismantling or relocating of permanent structures.
- 57. The January 2011 ROWD includes a stability analysis for the waste management unit pursuant to Title 27, section 21750(f)(5). The Discharger's stability analysis includes components to demonstrate the integrity of the landfill foundation, final slopes, and containment systems under both static and dynamic conditions throughout the landfill's life including the closure period and post-closure maintenance period. The stability analysis demonstrates that the structural components of the waste management unit will withstand the forces of the Maximum Probable Earthquake (MPE) without failure of the containment systems or environmental controls.
- 58. This Order approves the Discharger's proposed liner system for future modules as described in Finding 5 and requires that the Discharger submit design plans and construction quality assurance (CQA) plans for each new module or modules for review and approval at least 180 days prior to construction.

# FINANCIAL ASSURANCES

- 59. Sections 21820 and 22206 of Title 27 require a cost estimate for landfill closure. The cost estimate must be equal to the cost of closing the landfill at the point in its active life when the extent and manner of operation would make closure the most expensive. When closing units in phases, the estimate may account for closing only the maximum area or unit of a landfill open at any time. The Discharger's January 2011 *Preliminary Closure and Post Closure Maintenance Plan* includes a cost estimate for landfill closure. The lump sum estimate is for the cost to close largest future area needing closure at any one time. The total amount of the closure cost estimate in 2011 dollars is \$5,565,753. This Order requires that the Discharger maintain financial assurance with the California Department of Resources Recycling and Recovery (CalRecycle) in at least the amount of the closure cost estimate.
- 60. Title 27, sections 21840 and 22211 requires a cost estimate for landfill post-closure maintenance. The Discharger's January 2011 *Preliminary Closure and Post Closure Maintenance Plan* includes a cost estimate for landfill post-closure maintenance. The amount of the cost estimate for post-closure maintenance in 2011 dollars is \$2,637,772. This Order requires that the Discharger maintain financial assurance with CalRecycle in at least the amount of the post-closure maintenance cost estimate adjusted annually for inflation.
- 61. Title 27, section 22221 requires a cost estimate for corrective action of all known or reasonably foreseeable releases. The Discharger's cost estimate for corrective action of all known or reasonably foreseeable releases, adjusted for inflation, is \$415,314. This Order requires that the Discharger maintain financial assurance with the CalRecycle in at least the amount of the cost estimate adjusted annually for inflation.

# **CEQA AND OTHER CONSIDERATIONS**

- 62. On 28 June 2011, the recirculated final environmental impact report for the facility was certified by the Kern County Board of Supervisors. A Notice of Determination was filed on 6 July 2011 in accordance with the California Environmental Quality Act (Public Resources Code section 21000 et seq.) and CEQA guidelines (Title 14, section 15000 et seq.). The Central Valley Water Board considered the environmental impact report and incorporated mitigation measures from the environmental impact report into these waste discharge requirements designed to prevent potentially significant impacts to design facilities and to water quality.
- 63. This order implements:
  - a. The Water Quality Control Plan for the Tulare Lake Basin, Second Edition;
  - b. The prescriptive standards and performance goals of California Code of Regulations, Title 27, section 20005 et seq., effective 18 July 1997, and subsequent revisions;

- c. State Water Board Resolution 93-62, *Policy for Regulation of Discharges of Municipal Solid Waste*, adopted 17 June 1993, and revised on 21 July 2005.
- d. The applicable provisions of Title 40 C.F.R. section 258 "Subtitle D" federal regulations as required by State Water Board Resolution 93-62.
- 64. Based on the threat and complexity of the discharge, the facility is determined to be classified 2B as defined below:
  - a. Category 2 threat to water quality, defined as, "Those discharges of waste that could impair the designated beneficial uses of the receiving water, cause short-term violations of water quality objectives, cause secondary drinking water standards to be violated, or cause a nuisance."
  - b. Category B complexity, defined as, "Any discharger not included in Category A that has physical, chemical, or biological treatment systems (except for septic systems with subsurface disposal), or any Class 2 or Class 3 waste management units."
- 65. Water Code section 13267(b) provides that: "In conducting an investigation specified in subdivision (a), the Regional Board may require that any person who has discharged, discharges, or is suspected of having discharge or discharging, or who proposed to discharge within its region, or any citizen or domiciliary, or political agency or entity of this state who had discharged, discharges, or is suspected of having discharged or discharging, or who proposed to discharge waste outside of its region that could affect the quality of the waters of the state within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the board requires. The burden, including costs of these reports, shall bear a reasonable relationship to the need for the reports and the benefits to be obtained from the reports."
- 66. The technical reports required by this Order and the attached "Monitoring and Reporting Program No. R5-2012-0066" are necessary to assure compliance with these waste discharge requirements. The Discharger owns and operates the facility that discharges the waste subject to this Order.

# PROCEDURAL REQUIREMENTS

- 67. All local agencies with jurisdiction to regulate land use, solid waste disposal, air pollution, and to protect public health have approved the use of this site for the discharges of waste to land stated herein.
- 68. The Central Valley Water Board notified the Discharger and interested agencies and persons of its intent to prescribe waste discharge requirements for this discharge, and has provided them with an opportunity for a public hearing and an opportunity to submit their written views and recommendations.

- 69. The Central Valley Water Board, in a public meeting, heard and considered all comments pertaining to the discharge.
- 70. Any person aggrieved by this action of the Central Valley Water Board may petition the State Water Board to review the action in accordance with Water Code section 13320 and California Code of Regulations, title 23, sections 2050 and following. The State Water Board must receive the petition by 5:00 p.m., 30 days after the date that this Order becomes final, except that if the thirtieth day following the date that this Order becomes final falls on a Saturday, Sunday, or state holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day. Copies of the law and regulations applicable to filing petitions may be found on the Internet at:

http://www.waterboards.ca.gov/public\_notices/petitions/water\_quality

or will be provided upon request.

IT IS HEREBY ORDERED, pursuant to California Water Code sections 13263 and 13267, that Order No. 5-01-160 is rescinded except for purposes of enforcement, and that the County of Kern, its agents, successors, and assigns, in order to meet the provisions of Division 7 of the California Water Code and the regulations adopted thereunder, shall comply with the following:

# A. PROHIBITIONS

- 1. The discharge of 'hazardous waste' or 'designated waste' is prohibited. For the purposes of this Order, the term 'hazardous waste' is as defined in California Code of Regulations, Title 23, section 2510 et seq., and 'designated waste' is as defined in Title 27.
- 2. The Discharger shall comply with all Standard Prohibitions listed in Section C of the Standard Provisions and Reporting Requirements (SPRRs) dated January 2012 which are attached hereto and made part of this Order by reference.

# **B. DISCHARGE SPECIFICATIONS**

- 1. The Discharger shall only discharge the wastes listed or allowed under the Waste Classification and Unit Classification section in the Findings of this Order.
- 2. The Discharger shall discharge treated wood wastes only to landfill units equipped with a composite liner system and a leachate collection and removal system (i.e., future modules listed in Finding 5 of this Order). If a verified release is detected from the composite-lined portion of the waste management unit where treated wood is discharged, the disposal of treated wood shall be terminated at the unit with the verified release until corrective action ceases the release.

- 3. The waste discharged to the initial three feet of all new waste management units or any expansion of the existing waste management unit, as measured from the top of the operations layer of the liner system, shall consist only of "packer waste", excluding waste that would pose a danger of physical damage to the liner system.
- 4. The Discharger shall manage treated wood waste in accordance with California Health and Safety Code sections 25143.1.5 and 250150.7 and shall comply with all prohibitions listed in Title 22, section 67386.3.
- 5. The Discharger may not use any material as ADC that is not listed in the Findings of these WDRs unless and until the Discharger has demonstrated that it meets the requirements in Title 27, section 20705, and the Discharger has received approval from the Executive Officer that it may begin using the material as ADC.
- 6. The Discharger shall use approved ADC only in internal areas of the landfill that do not drain outside of the limits of the contiguous landfill units unless the Discharger demonstrates that runoff from the particular ADC is not a threat to surface water quality and the demonstration has been approved by the Executive Officer. This demonstration may take removal of sediment or suspended solids into account for landfills where surface water drains to a sedimentation basin.
- 7. The Discharger shall, in a timely manner, remove and relocate any wastes discharged at this facility in violation of this Order. If the Discharger is unable to remove and relocate the waste, the Discharger shall submit a report to the Central Valley Water Board explaining how the discharge occurred, why the waste cannot be removed, and any updates to the waste acceptance program necessary to prevent re-occurrence. If the waste is a hazardous waste, the Discharger shall immediately notify the Department of Toxic Substances Control.
- 8. Leachate and/or landfill gas condensate may be returned only to future composite lined modules listed in Finding 5 of this Order in accordance with Standard Discharge Specifications D.2 through D.4 of the SPRRs.
- 9. The Discharger shall comply with all Standard Discharge Specifications listed in Section D of the SPRRs dated January 2012 which are attached hereto and made part of this Order by reference.

# C. FACILITY SPECIFICATIONS

1. The Discharger shall comply with all Standard Facility Specifications listed in Section E of the SPRRs dated January 2012 which are part of this Order.

# **D. CONSTRUCTION SPECIFICATIONS**

- 1. The Discharger shall construct the base liner and side slope liner of new Class III landfill units as described in Finding 5 of this Order in accordance with the following approved engineered alternative liner design:
  - a. An engineered alternative composite **base liner system** that is comprised, in ascending order, of the following:
    - A twelve-inch thick engineered soil foundation layer that shall be constructed of select fine-grained soil materials which shall be compacted in lifts of six inches or less to 90% of maximum dry density and at 0% to 4% wet of optimum moisture content, in accordance with the approved construction quality assurance plan, and shall be either:
      - a) Compacted to attain a hydraulic conductivity of  $1 \times 10^{-5}$  cm/sec or less; or
      - b) Meet the following gradation criteria:
        - 1. A maximum size of 3/8-inch;
        - 2. At least 30% of the material, by dry weight, passing the No. 200 U.S. Standard sieve; and
        - 3. A gradation series (i.e., well-graded) that is amenable to compaction.
    - 2) A GCL that shall exhibit appropriate strength characteristics (hydrated) to accommodate stresses associated with specific landfill design parameters, with particular attention to interface, long-term creep shear, and bearing capacity.
    - 3) A 60-mil thick synthetic flexible membrane of HDPE.
    - 4) A minimum 12-inch thick drainage layer composed of granular material with a minimum hydraulic conductivity of 1x10<sup>-3</sup> centimeters per second (cm/s).
    - 5) A two-foot thick soil operations layer constructed of appropriate material to allow drainage of leachate to and through the LCRS and provide a working surface protective of the LCRS.
  - b. An engineered alternative composite **side slope liner system** that is comprised, in ascending order, of the following:
    - 1) A prepared subgrade that shall be prepared in an appropriate manner using accepted engineering and construction methods so as to provide a smooth surface that is free from rocks, sticks, or other debris that could damage or otherwise limit the performance of the GCL.

- 2) A GCL that shall exhibit appropriate strength characteristics to accommodate stresses associated with specific landfill design parameters, with particular attention to interface, long-term creep shear, and bearing capacity.
- 3) A 60-mil thick synthetic flexible membrane of HDPE.
- 4) A two-foot thick soil operations/drainage layer constructed of appropriate material to allow drainage of leachate to the LCRS and provide a working surface protective of the underlying liner materials.
- 2. The Discharger shall not proceed with construction until the construction plans, specifications, and all applicable construction quality assurance plans have been approved.
- 3. The Discharger may propose changes to the liner system design prior to construction, provided that approved components are not eliminated, the engineering properties of the components are not substantially reduced, and the proposed liner system results in the protection of water quality equal to or greater than the design prescribed by Title 27 and this Order. The proposed changes may be made following approval by the Executive Officer. Substantive changes to the design require reevaluation as an engineered alternative and approval by the Central Valley Water Board in revised WDRs.
- 4. The Discharger shall comply with all Standard Construction Specifications listed in Section F of the SPRRs dated January 2012 which are attached hereto and made part of this Order by reference.
- 5. The Discharger shall comply with all Storm Water Provisions listed in Section L of the SPRRs dated January 2012 which are attached hereto and made part of this Order by reference.

# E. FINANCIAL ASSURANCE SPECIFICATIONS

 The Discharger shall obtain and maintain assurances of financial responsibility with CalRecycle for closure and post-closure maintenance for the landfill in at least the amounts described in Findings 58 and 59, adjusted for inflation annually. A report regarding financial assurances for closure and post-closure maintenance shall be submitted to the Central Valley Water Board by **1 June of each year**. This may be the same report that is submitted to CalRecycle for this purpose. If CalRecycle determines that either the amount of coverage or the mechanism is inadequate, then

within 90 days of notification, the Discharger shall submit an acceptable mechanism to CalRecycle and the Central Valley Water Board for at least the amount of the approved cost estimate.

- 2. The Discharger shall update the preliminary closure and post-closure maintenance plan (PCPCMP) any time there is a change that will increase the amount of the closure and/or post-closure maintenance cost estimate. The updated PCPCMP shall be submitted to the Central Valley Water Board, the Local Enforcement Agency, and CalRecycle. The PCPCMP shall meet the requirements of Title 27, section 21769(b), and include a lump sum estimate of the cost of carrying out all actions necessary to close each Unit, to prepare detailed design specifications, to develop the final closure and post-closure maintenance plan, and to carry out the first thirty years of post-closure maintenance. Reports regarding financial assurance required in E.1 above shall reflect the updated cost estimate.
- 3. The Discharger shall obtain and maintain assurances of financial responsibility with CalRecycle for initiating and completing corrective action for all known or reasonably foreseeable releases from the landfill in at least the amount of the annual inflation-adjusted cost estimate described in Finding 60. A report regarding financial assurances for corrective action shall be submitted to the Central Valley Water Board by **1 June of each year**. This may be the same report that is submitted to CalRecycle for this purpose. If CalRecycle determines that either the amount of coverage or the mechanism is inadequate, then within 90 days of notification, the Discharger shall submit an acceptable mechanism to CalRecycle and the Central Valley Water Board for at least the amount of the approved cost estimate.
- 4. The Discharger shall comply with all Standard Financial Assurance Specifications listed in Section H of the SPRRs dated January 2012 which are attached hereto and made part of this Order by reference.

# F. MONITORING SPECIFICATIONS

- The Discharger shall comply with the detection monitoring program provisions of Title 27 for groundwater, surface water, and the unsaturated zone, and in accordance with Monitoring and Reporting Program (MRP) No. R5-2012-0066, and the Standard Monitoring Specifications listed in Section I of the SPRRs dated January 2012.
- The Discharger shall, for any landfill unit in a corrective action monitoring program, comply with the corrective action monitoring program provisions of Title 27, MRP No. R5-2012-0066, and the Standard Monitoring Specifications listed in Section I of SPRRs dated January 2012.
- 3. The Discharger shall comply with the Water Quality Protection Standard as specified in this Order, MRP No. R5-2012-0066, and the SPRRs dated January 2012.
- 4. The concentrations of the constituents of concern in waters passing the Point of Compliance (defined pursuant to Title 27, section 20164 as a vertical surface located at the hydraulically downgradient limit of the landfill unit that extends through the uppermost aquifer underlying the unit) shall not exceed the concentration limits established pursuant to MRP No. R5-2012-0066.

- 5. For each monitoring event, the Discharger shall determine whether the landfill is in compliance with the Water Quality Protection Standard using procedures specified in MRP No. R5-2012-0066 and the Standard Monitoring Specifications in Section I of the SPRRs dated January 2012.
- 6. The Discharger shall implement a corrective action program pursuant to Section 20430 of Title 27 to remediate the release of waste constituents from the Unit and to ensure compliance with the WQPS. Corrective action shall be performed in accordance with a corrective action plan approved by the Executive Officer.
- The Discharger shall operate and maintain a groundwater corrective action monitoring system for the purpose of monitoring the nature and extent of the release and the progress of corrective action. Sample collection and analysis shall coincide with Groundwater Detection Monitoring D.1 of Monitoring and Reporting Program No. R5-2012-0066.
- 8. Prior to termination of corrective action measures required under Section 20430(c) of Title 27 and this Order, the discharger shall demonstrate, pursuant to Section 20430(f) of Title 27, that the constituents of the release have been reduced to levels below concentration limits throughout the entire zone affected by the release. During this "proof period", the Discharger shall demonstrate that:
  - a. The concentration of each constituent in each sample from each monitoring point remained at or below its concentration limit for at least one year, beginning immediately after the suspension of corrective action measures; and
  - b. The individual sampling events for each monitoring point must have been evenly distributed throughout the proof period and have consisted of at least eight sampling events per year per monitoring point.
- 9. If either the Discharger or the Executive Officer determines that the corrective action program is not adequate (i.e. does not satisfy the provisions of Section 20430 of Title 27), the Discharger shall, within 90 days of making the determination, or of receiving written notification from the Central Valley Water Board of such determination, submit an amended report of waste discharge (RWD) to make appropriate changes to the program. The amended RWD shall include the following:
  - a. A discussion as to why existing corrective action measures have been ineffective or insufficient.
  - b. A revised evaluation monitoring plan if necessary to further assess the nature and extent of the release.
  - c. A discussion of corrective action needs and options.

Proposed additional corrective action measures, as necessary, for:

- 1) Source control,
- 2) Groundwater cleanup, and/or
- 3) Landfill gas control.
- d. A plan to monitor the progress of corrective action measures consistent with Monitoring and Reporting Program No. R5-2012-0066.
- e. Cost estimates for implementing additional corrective action, including monitoring.
- f. An implementation schedule.
- 10. The Discharger shall comply with all Standard Monitoring Specifications and Response to a Release specifications listed in Sections I and J of the SPRRs dated January 2012.

# **G. PROVISIONS**

- 1. The Discharger shall maintain a copy of this Order at the facility, including the MRP No. R5-2012-0066 and the SPRRs dated January 2012 which are part of this Order, and make it available at all times to facility operating personnel, who shall be familiar with its contents, and to regulatory agency personnel.
- 2. The Discharger shall comply with all applicable provisions of Title 27 and Subtitle D that are not specifically referred to in this Order.
- 3. The Discharger shall comply with MRP No. R5-2012-0066, which is incorporated into and made part of this Order by reference.
- 4. The Discharger shall comply with the applicable portions of the Standard Provisions and Reporting Requirements for Waste Discharge Requirements for Nonhazardous Solid Waste Discharges Regulated by Subtitle D and/or Title 27, dated January 2012, which are attached hereto and made part of this Order by reference.
- 5. If there is any conflicting or contradictory language between the WDRs, the MRP, or the SPRRs, then language in the WDRs shall supersede either the MRP or the SPRRs, and language in the MRP shall supersede the SPRRs.
- 6. All reports required by this Order shall be submitted pursuant to Water Code section 13267.
- 7. The Discharger shall complete the tasks contained in these waste discharge requirements in accordance with the following time schedule:

Task		Compliance Date
A. Co	onstruction Plans	
Submit construction and design plans for review and approval. (see all Construction Specifications in Section D, above and Section F of the SPRRs.)		90 days prior to proposed construction
B. Co	onstruction Report	
Submit a construction report for review and approval upon completion demonstrating construction was in accordance with approved construction plans (see Standard Construction Specification F.27 in the SPRRs).		60 days prior to proposed discharge
C. Fi	nancial Assurance Review	
1.	Annual Review of Financial Assurance for initiating and completing corrective action (see Financial Assurance Specification E.1).	1 June each year
2.	Annual Review of Financial Assurance for closure and post-closure maintenance (see Financial Assurance Specification E.3).	1 June each year

8. The Discharger shall comply with all General Provisions listed in Section K of the SPRRs dated January 2012.

I, PAMELA C. CREEDON, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, Central Valley Region, on 8 June 2012.

Original signed by:

PAMELA C. CREEDON, Executive Officer





# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD CENTRAL VALLEY REGION

# MONITORING AND REPORTING PROGRAM NO. R5-2012-0066 FOR COUNTY OF KERN TAFT SANITARY LANDFILL CLASS III MUNICIPAL SOLID WASTE LANDFILL CONSTRUCTION, OPERATION, AND CORRECTIVE ACTION KERN COUNTY

This monitoring and reporting program (MRP) is issued pursuant to California Water Code section 13267 and incorporates requirements for groundwater, surface water, and unsaturated zone monitoring and reporting; facility monitoring, maintenance, and reporting; and financial assurances reporting contained in California Code of Regulations, Title 27, section 20005, et seq. (hereafter Title 27), Waste Discharge Requirements (WDRs) Order No. R5-2012-0066, and the Standard Provisions and Reporting Requirements (SPRRs) dated January 2012. Compliance with this MRP is ordered by the WDRs and the Discharger shall not implement any changes to this MRP unless a revised MRP is issued by the Central Valley Water Board or the Executive Officer.

# A. MONITORING

The Discharger shall comply with the detection monitoring program provisions of Title 27 for groundwater, surface water, and the unsaturated zone in accordance with Standard Monitoring Specifications in Section I of the SPRRs and the Monitoring Specifications in Section G of the WDRs. All monitoring shall be conducted in accordance with the approved August 2009 *Sample Collection and Analysis Plan*, which includes quality assurance/quality control standards.

All compliance monitoring wells established for the detection monitoring program shall constitute the monitoring points for the groundwater Water Quality Protection Standard. All detection monitoring program groundwater monitoring wells, unsaturated zone monitoring devices, leachate, and surface water monitoring points shall be sampled and analyzed for monitoring parameters and constituents of concern (COCs) as indicated and listed in Tables I through V.

The Discharger may use alternative analytical test methods, including new USEPA approved methods, provided the methods have method detection limits equal to or lower than the analytical methods specified in this Monitoring and Reporting Program, are approved by the Executive Officer, and are incorporated into the Sample Collection and Analysis Plan.

The monitoring program of this MRP includes:

Section	Monitoring	Program

- A.1 Groundwater Monitoring
- A.2 Unsaturated Zone Monitoring
- A.3 Leachate Monitoring, Seep Monitoring, and LCRS Testing
- A.4 Facility Monitoring
- A.5 Corrective Action Monitoring

# 1. Groundwater Monitoring

The Discharger shall operate and maintain a groundwater detection monitoring system that complies with the applicable provisions of Title 27, sections 20415 and 20420. The detection monitoring system shall be certified by a California-licensed professional civil engineer or geologist as meeting the requirements of Title 27. The current groundwater detection monitoring system meets the applicable requirements of Title 27. The Discharger shall revise the groundwater detection monitoring system (after review and approval by Central Valley Water Board staff) as needed each time a new landfill cell or module is constructed.

The current groundwater monitoring network shall consist of the following:

<u>Well</u>	<u>Status</u>	<u>Units Being Monitored</u>
TA1-04	Background	Module 1
TA1-03	Detection	Module 1
TA1-08	Detection	Module 1
TA1-09	Detection	Module 1
TA1-10	Detection	Module 1
TA1-11	Detection	Module 1
TA1-12	Evaluation/Detection	Module 1/Future Modules

Groundwater samples shall be collected from the background wells, detection monitoring wells, and any additional wells added as part of the approved groundwater monitoring system. The collected samples shall be analyzed for the parameters and constituents listed in Table I in accordance with the specified methods and frequencies. The Discharger shall collect, preserve, and transport groundwater samples in accordance with the approved Sample Collection and Analysis Plan.

**Once per quarter**, including the times of expected highest and lowest elevations of the water levels in the wells, the Discharger shall measure the groundwater elevation in each well, determine groundwater flow direction, and estimate groundwater flow rates in the uppermost aquifer and in any zones of perched water and in any additional portions of the zone of saturation monitored pursuant to Title 27, section 20415(e)(15). The results shall be reported semiannually.

Samples collected for the COC monitoring specified in Table I shall be collected and analyzed in accordance with the methods listed in Table V every five years. Five-year COCs were last monitored in 2007 and shall be monitored again in **2012**. The results shall be reported in the Annual Monitoring Report for the year in which the samples were collected.

#### 2. Unsaturated Zone Monitoring

The Discharger shall operate and maintain an unsaturated zone detection monitoring system that complies with the applicable provisions of Title 27, sections 20415 and 20420. The current unsaturated zone detection monitoring system meets the applicable requirements of Title 27. Each time a new cell or module is constructed, the Discharger shall review the unsaturated zone monitoring system to determine its suitability for the additional landfill area.

Pan lysimeters monitoring the unsaturated zone shall be inspected for the presence of liquid **quarterly**. If liquid is detected in a previously dry pan lysimeter, the Discharger shall verbally notify Central Valley Water Board staff within **seven days** and shall immediately sample and test the liquid for Field and Monitoring Parameters listed in Table II. Samples collected for the 5-year COC analyses specified in Table II shall be collected and analyzed in accordance with the methods listed in Table V every five years, beginning again in **2012** (does not include soil-pore gas).

The Discharger shall collect, preserve, and transport samples in accordance with the quality assurance/quality control standards contained in the approved Sample Collection and Analysis Plan.

Monitoring results for the unsaturated zone shall be included in monitoring reports and shall include an evaluation of potential impacts of the facility on the unsaturated zone and compliance with the Water Quality Protection Standard.

#### 3. Leachate Monitoring, Seep Monitoring, and Annual LCRS Testing

**Leachate Monitoring:** The Discharger shall operate and maintain leachate collection and removal system (LCRS) sumps, conduct monitoring of any detected leachate seeps, and conduct annual testing of each LCRS in accordance with Title 27 and this monitoring program.

All LCRS sumps shall be inspected monthly for the presence of leachate, and flow shall be recorded in accordance with Table III. If leachate is detected in a previously dry sump, the Discharger shall verbally notify Central Valley Water

Board staff within **seven days** and shall immediately sample and test the leachate for Field and Monitoring Parameters listed in Table III. Leachate in the LCRS sump shall then be sampled for all parameters and constituents in accordance with the frequencies listed in Table III whenever liquid is present. All LCRS sump samples shall be analyzed for the 5-year COCs specified in Table III every five years.

**Seep Monitoring:** Leachate that seeps to the surface from a landfill unit shall be sampled and analyzed for the Field and Monitoring Parameters listed in Table III upon detection. The quantity of leachate shall be estimated and reported as Leachate Flow Rate (in gallons/day). Reporting for leachate seeps shall be conducted as required in Section B.3 of this MRP, below.

**Annual LCRS Testing:** All LCRSs shall be tested annually pursuant to Title 27, section 20340(d) to demonstrate proper operation. The results of these tests shall be reported to the Central Valley Water Board in the Annual Monitoring Report and shall include comparisons with earlier tests made under comparable conditions.

# 4. Facility Monitoring

# a. Annual Facility Inspection

Annually, prior to the anticipated rainy season, but no later than **30 September**, the Discharger shall conduct an inspection of the facility. The inspection shall assess repair and maintenance needed for drainage control systems, cover systems, and groundwater monitoring wells; and shall assess preparedness for winter conditions (including but not limited to erosion and sedimentation control). The Discharger shall take photos of any problems areas before and after repairs. Any necessary construction, maintenance, or repairs shall be completed by **31 October**. Annual facility inspection reporting shall be submitted as required in Section B.4 of this MRP.

# b. Major Storm Events

The Discharger shall inspect all precipitation, diversion, and drainage facilities and all landfill side slopes for damage **within 7 days** following major storm events (i.e., a storm that causes continuous runoff for at least one hour). The Discharger shall take photos of any problems areas before and after repairs. Necessary repairs shall be completed **within 30 days** of the inspection. Notification and reporting requirements for major storm events shall be conducted as required in Section B.5 of this MRP.

c. Five-Year Iso-Settlement Survey for Closed Units

For closed landfill units, the Discharger shall conduct a five-year iso-settlement survey and produce an iso-settlement map accurately depicting the estimated total change in elevation of each portion of the final cover's low-hydraulic-conductivity layer. For each portion of the landfill, this map shall show the total lowering of the surface elevation of the final cover, relative to the baseline topographic map [Title 27, section 21090(e)(1 & 2)]. Reporting shall be in accordance with Section B.6 of this MRP.

# d. Standard Observations

The Discharger shall conduct Standard Observations at the landfill in accordance with this section of the MRP. Standard observations shall be conducted weekly during the wet season (1 October to 30 April) and monthly during the dry season (1 May to 30 September).

The Standard Observations shall include:

- 1) For the landfill units:
  - a) Evidence of ponded water at any point on the landfill outside of any contact storm water/leachate diversions structures on the active face (show affected area on map); and
  - b) Evidence of erosion and/or of day-lighted refuse.
- 2) Along the perimeter of the landfill units:
  - a) Evidence of leachate seeps, estimated size of affected area, and flow rate (show affected area on map); and
  - b) Evidence of erosion and/or of day-lighted refuse.

Results of Standard Observations shall be submitted in the semiannual monitoring reports required in Section B.1 of this MRP.

# 5. Corrective Action Monitoring

The Discharger shall conduct corrective action monitoring to demonstrate the effectiveness of corrective action in accordance with Title 27, section 20430 and this MRP. Groundwater monitoring wells that are in a corrective action monitoring program shall be monitored in accordance with the groundwater monitoring requirements in parts A.1 and A.2 of this MRP.

Corrective Action monitoring data analysis shall include the following:

- a. Nature and Extent
  - 1) Comparisons with concentration limit to identify any new or previously undetected constituents at a monitoring point.
- b. Effectiveness of Corrective Action
  - 1) Preparation of time series plots for representative waste constituents.
  - 2) Trend analysis for each waste constituent.
  - The need for additional corrective action measures and/or monitoring wells.

The results of the above analysis, including a narrative discussion, shall be included in each semiannual report and summarized in the Annual Report, as specified under reporting Section B below. The semiannual monitoring reports shall also include a discussion of the progress of corrective action toward returning to compliance with the Water Quality Protection Standard, as specified in Section 20430(h) of Title 27.

# B. REPORTING

The Discharger shall submit the following reports in accordance with the required schedule:

#### **Reporting Schedule**

<u>Section</u> B.1	<u>Report</u> Semiannual Monitoring Report	End of Reporting Period 30 September, 31 March	<u>Due Date</u> 30 November, 31 May
B.2	Corrective Action Monitoring Report	30 September, 31 March	30 November, 31 May
B.3	Annual Monitoring Report	31 December	30 April
B.4	Seep Reporting	Continuous	Immediately & 7 Days
B.5	Annual Facility Inspection Report	31 October	15 November
B.6	Major Storm Event Reporting	Continuous	7 days from damage discovery
B.8	Financial Assurances Report	31 December	1 June

#### **Reporting Requirements**

The Discharger shall submit monitoring reports **semiannually** with the data and information as required in this Monitoring and Reporting Program and as required in WDRs Order No. R5-2012-0066 and the Standard Provisions and Reporting Requirements (particularly Section I: "Standard Monitoring Specifications" and Section J: "Response to a Release"). In reporting the monitoring data required by this program, the Discharger shall arrange the data in tabular form so that the date, the constituents, the concentrations, and the units are readily discernible. The data shall be summarized in such a manner so as to illustrate clearly the compliance with waste discharge requirements or the lack thereof. Data shall also be submitted in a digital format, such as a computer disk.

Field and laboratory tests shall be reported in each monitoring report. Semiannual and annual monitoring reports shall be submitted to the Central Valley Water Board in accordance with the above schedule for the calendar period in which samples were taken or observations made. In addition, the Discharger shall enter all monitoring data and monitoring reports into the online Geotracker database as required by Division 3 of Title 27.

The results of **all monitoring** conducted at the site shall be reported to the Central Valley Water Board in accordance with the reporting schedule above for the calendar period in which samples were taken or observations made.

The Discharger shall retain records of all monitoring information, including all calibration and maintenance records, all original strip chart recordings of continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order. Records shall be maintained throughout the life of the facility including the post-closure period. Such records shall be legible and shall show the following for each sample:

- a) Sample identification and the monitoring point or background monitoring point from which it was taken, along with the identity of the individual who obtained the sample;
- b) Date, time, and manner of sampling;
- c) Date and time that analyses were started and completed, and the name of the personnel and laboratory performing each analysis;
- d) Complete procedure used, including method of preserving the sample, and the identity and volumes of reagents used;
- e) Calculation of results; and
- f) Results of analyses, and the MDL and PQL for each analysis. All peaks shall be reported.

# **Required Reports**

- 1. Semiannual Monitoring Report: Monitoring reports shall be submitted semiannually and are due on **30 November** and **31 May**. Each semiannual monitoring report shall contain at least the following:
  - a) For each groundwater monitoring point addressed by the report, a description of:
    - 1) The time of water level measurement;
    - 2) The type of pump or other device used for purging and the elevation of the pump intake relative to the elevation of the screened interval;
    - 3) The method of purging used to stabilize water in the well bore before the sample is taken including the pumping rate; the equipment and methods used to monitor field pH, temperature, and conductivity during purging; results of pH, temperature, conductivity, and turbidity testing; and the method of disposing of the purge water;
    - 4) The type of pump or other device used for sampling, if different than the pump or device used for purging; and
    - 5) A statement that the sampling procedure was conducted in accordance with the approved Sample Collection and Analysis Plan.
  - b) A map or aerial photograph showing the locations of observation stations, monitoring points, and background monitoring points.
  - c) The estimated quarterly groundwater flow rate and direction in the uppermost aquifer, in any zones of perched water, and in any additional zone of saturation monitored based upon water level elevations taken prior to the collection of the water quality data submitted in the report [Title 27, section 20415(e)(15)].
  - d) Tabulated monitoring data detected during the reporting period for all monitoring points and constituents for groundwater, unsaturated zone, and leachate. Concentrations below the laboratory reporting limit shall not be reported as "ND" unless the reporting limit is also given in the table. Otherwise they shall be reported "<" the reporting limit (e.g., <0.10). Units shall be as required in Tables I through III unless specific justification is given to report in other units. Refer to the SPRRs Section I "Standard Monitoring Specifications" for requirements regarding MDLs and PQLs.
  - e) Laboratory statements of results of all analyses evaluating compliance with requirements.
  - f) An evaluation of the concentration of each monitoring parameter (or 5-year COC when five year COC sampling is conducted) as compared to the current concentration limits, and the results of any required verification testing for

constituents exceeding a concentration limit. Report any actions taken under Section J: Response to a Release for verified exceedances of a concentration limit.

- g) An evaluation of the nature and extent of the release, along with an evaluation of the effectiveness of the Corrective Action Program.
- h) An evaluation of the effectiveness of the leachate monitoring and control facilities, and of the run-off/run-on control facilities. Include a summary of any instances where leachate depth on an MSW landfill liner system exceeded 30 cm (excluding the leachate sump), and information about the required notification and corrective action in Standard Facility Specification E.13 of the SPRRs.
- i) A summary of all Standard Observations for the reporting period required in Section A.4.d of this MRP.
- j) A summary of inspection, leak search, and repair of final covers on any closed landfill units in accordance with an approved final post-closure maintenance plan as required by Standard Closure and Post-Closure Maintenance Specifications G.26 through G.29 of the SPRRs.
- 2. Annual Monitoring Report: The Discharger shall submit an Annual Monitoring Report to the Central Valley Water Board by 30 April covering the reporting period of the previous monitoring year. If desired, the Annual Monitoring Report may be combined with the second semiannual report, but if so, shall clearly state that it is both a semi-annual and annual monitoring report in its title. Each Annual Monitoring Report shall contain the following information:
  - a) All monitoring parameters shall be graphed to show historical trends at each monitoring point and background monitoring point, for all samples taken within at least the previous five calendar years. If a 5-year COC event was performed, than these parameters shall also be graphically presented. Each such graph shall plot the concentration of one or more constituents for the period of record for a given monitoring point or background monitoring point, at a scale appropriate to show trends or variations in water quality. The graphs shall plot each datum, rather than plotting mean values. Graphical analysis of monitoring data may be used to provide significant evidence of a release.
  - b) An evaluation of the monitoring parameters with regards to the cation/anion balance, and a graphical presentation using a Stiff diagram, a Piper graph, or a Schoeller plot.
  - c) All historical monitoring data for which there are detectable results, including data for the previous year, shall be submitted in tabular form in a digital file format such as a computer disk. The Central Valley Water Board regards the

submittal of data in hard copy and in digital format as "...the form necessary for..." statistical analysis [Title 27, section 20420(h)], that facilitates periodic review by the Central Valley Water Board.

- d) Hydrographs of each well showing the elevation of groundwater with respect to the elevations of the top and bottom of the screened interval and the elevation of the pump intake. Hydrographs of each well shall be prepared quarterly and submitted annually.
- e) A comprehensive discussion of the compliance record, and the result of any corrective actions taken or planned which may be needed to bring the Discharger into full compliance with the waste discharge requirements.
- f) A map showing the area and elevations in which filling has been completed during the previous calendar year and a comparison to final closure design contours, and include a projection of the year in which each discrete landfill module will be filled.
- g) A written summary of the monitoring results, indicating any changes made or observed since the previous Annual Monitoring Report.
- h) The results of the annual testing of leachate collection and removal systems required under Standard Facility Specification E.14 of the SPRRs.
- i) Every fifth year, update concentration limits for each monitoring parameter at each monitoring well based on the new data set.
- j) A comprehensive discussion of any Corrective Action Program required by this MRP under Section A.6.
- 3. Seep Reporting: The Discharger shall report by telephone any seepage from the disposal area **immediately** after it is discovered. A written report shall be filed with the Central Valley Water Board within seven days, containing at least the following information:
  - a) A map showing the location(s) of seepage;
  - b) An estimate of the flow rate;
  - c) A description of the nature of the discharge (e.g., all pertinent observations and analyses);
  - d) Verification that samples have been submitted for analyses of the Field Parameters and Monitoring Parameters listed in Table III of this MRP, and an estimated date that the results will be submitted to the Central Valley Water Board; and
  - e) Corrective measures underway or proposed, and corresponding time schedule.

- 4. **Annual Facility Inspection Reporting:** By **15 November** of each year, the Discharger shall submit a report describing the results of the inspection and the repair measures implemented, preparations for winter, and include photographs of any problem areas and the repairs. Refer to Section A.4.a of this MRP, above.
- 5. **Major Storm Event Reporting:** Following major storm events, the Discharger shall report any flooding, unpermitted discharge of waste off-site, equipment failure, slope failure, or other change in site conditions that could impair the integrity of waste containment facilities and subsequent repairs within 45 days of completion of the repairs, including photographs of the problem and the repairs. Minor damage and subsequent repairs shall be reported in the next self-monitoring report. Refer to Section A.4.b of this MRP, above.
- 6. **Survey and Iso-Settlement Map for Closed Landfills:** The Discharger shall conduct a survey and submit an iso-settlement map for each closed area of the landfill every five years pursuant to Title 27, section 21090(e). Refer to Section A.4.c of this MRP, above.
- 7. **Financial Assurances Report:** By **1 June** of each year, the Discharger shall submit a copy of the annual financial assurances report due to CalRecycle that updates the financial assurances for closure, post-closure maintenance, and corrective action. Refer to Financial Assurances Specifications E.1 through E.3 of the WDRs.

# C. WATER QUALITY PROTECTION STANDARD AND COMPLIANCE PERIOD

# 1. Water Quality Protection Standard Report

For each waste management unit, the Water Quality Protection Standard shall consist of all COCs, the concentration limit for each constituent of concern, the verification retesting procedure to confirm measurably significant evidence of a release, the point of compliance, and all water quality monitoring points for each monitored medium.

The Water Quality Protection Standard for naturally occurring waste constituents consists of the COCs, the concentration limits, and the point of compliance and all monitoring points. Any proposed changes to the Water Quality Protection Standard other than annual update of the concentration limits shall be submitted in a report for review and approval.

The report shall:

a. Identify **all distinct bodies of surface and ground water** that could be affected in the event of a release from a waste management unit or portion of a unit. This list shall include at least the uppermost aquifer

and any permanent or ephemeral zones of perched groundwater underlying the facility.

- b. Include a map showing the monitoring points and background monitoring points for the surface water monitoring program, groundwater monitoring program, and the unsaturated zone monitoring program. The map shall include the point of compliance in accordance with Title 27, section 20405.
- c. Evaluate the perennial direction(s) of groundwater movement within the uppermost groundwater zone(s).
- d. Include a proposed statistical method for calculating concentration limits for monitoring parameters and constituents of concern that are detected in 10% or greater of the background data (naturally-occurring constituents) using a statistical procedure from Title 27, section 20415(e)(8)(A-D)] or section 20415(e)(8)(E).
- e. Include a retesting procedure to confirm or deny measurably significant evidence of a release pursuant to Title 27, section 20415(e)(8)(E) and section 20420(j)(1-3).

The Water Quality Protection Standard shall be certified by a Californiaregistered civil engineer or geologist as meeting the requirements of Title 27. If subsequent sampling of the background monitoring point(s) indicates significant water quality changes due to either seasonal fluctuations or other reasons unrelated to waste management activities at the site, the Discharger may request modification of the Water Quality Protection Standard.

The Discharger proposed the methods for calculating concentration limits in the June 2004 *Water Quality Protection Standard Report*. The limits are calculated using Interwell tolerance limits at 95% confidence and 95% coverage based on background data from background monitoring well TA1-04.

The Water Quality Protection Standard shall be updated, at a minimum, every five years; or as required by natural changes in background water quality.

# 2. Monitoring Parameters

Monitoring parameters are a select group of constituents that are monitored during each monitoring event that are the waste constituents, reaction products, hazardous constituents, and physical parameters that provide a reliable indication of a release from a waste management unit. The monitoring parameters for all waste management units are those listed in Tables I through IV for the specified monitored medium.

# 3. Constituents of Concern (COCs)

The COCs include a larger group of waste constituents, their reaction products, and hazardous constituents that are reasonably expected to be in or derived from waste contained in the waste management unit, and are required to be monitored every five years [Title 27, sections 20395 and 20420(g)]. The COCs for all waste management units at the facility are those listed in Tables I through III for the specified monitored medium, and Table V. The Discharger shall monitor all COCs every five years, or more frequently as required in accordance with a Corrective Action Program. The last 5-year COC report was submitted to the Central Valley Water Board in the 2007 *Annual Monitoring Report*, and 5-year COCs are due to be monitored again in **2012**.

# 4. Concentration Limits

For a naturally occurring constituent of concern, the concentration limit for each constituent of concern shall be determined as follows:

- a. By calculation in accordance with a statistical method pursuant to Title 27, section 20415(e)(8); or
- b. By an alternate statistical method meeting the requirements of Title 27, section 20415(e)(8)(E).

# 5. Retesting Procedures for Confirming Evidence of a Release

If monitoring results indicate measurably significant evidence of a release, as described in Standard Monitoring Specification I.45 of the SPRRs, then:

- a. For analytes that are detected in less than 10% of the background samples (such as non-naturally occurring constituents), the Discharger shall use the non-statistical retesting procedure required in Standard Monitoring Specification I.46 of the SPRRs.
- b. For analytes that are detected in 10% or greater of the background samples (naturally occurring constituents), the Discharger shall use one of the statistical retesting procedure as required in Standard Monitoring Specification I.47 of the SPRRs.

#### 6. Point of Compliance

The point of compliance for the water standard at each waste management unit is a vertical surface located at the hydraulically downgradient limit of the Unit that extends through the uppermost aquifer underlying the unit.

#### 7. Compliance Period

The compliance period for each waste management unit shall be the number of years equal to the active life of the unit plus the closure period. The compliance period is the minimum period during which the Discharger shall conduct a water quality monitoring program subsequent to a release from the waste management unit. The compliance period shall begin anew each time the Discharger initiates an evaluation monitoring program [Title 27, section 20410].

#### 8. Monitoring Points

A monitoring point is a well, device, or location specified in the waste discharge requirements, at which monitoring is conducted and at which the water quality protection standard applies. The monitoring points for each monitored medium are listed in Section A of this MRP.

# D. TRANSMITTAL LETTER FOR ALL REPORTS

A transmittal letter explaining the essential points shall accompany each report. At a minimum, the transmittal letter shall identify any violations found since the last report was submitted, and whether the violations were corrected. If no violations have occurred since the last submittal, this shall be stated in the transmittal letter. The transmittal letter shall also state that a discussion of any violations found since the last report was submitted, and a description of the actions taken or planned for correcting those violations, including any references to previously submitted time schedules, is contained in the accompanying report. The transmittal letter shall contain a statement by the discharger, or the discharger's authorized agent, under penalty of perjury, that to the best of the signer's knowledge the report is true, accurate, and complete.

The Discharger shall implement the above monitoring program on the effective date of this Program.

Original signed by:

Ordered by: PAMELA C. CREEDON, Executive Officer

8 June 2012

(Date)

# TABLE I

# **GROUNDWATER DETECTION MONITORING PROGRAM**

Parameter	<u>Units</u>	Sampling <u>Frequency</u>	Reporting <u>Frequency</u>
Field Parameters			
Groundwater Elevation Temperature Electrical Conductivity pH Turbidity	Ft. & 100ths, M.S.L. <sup>O</sup> F umhos/cm pH units Turbidity units	Quarterly Semiannual Semiannual Semiannual Semiannual	Semiannual Semiannual Semiannual Semiannual Semiannual
Monitoring Parameters			
Total Dissolved Solids (TDS) Chloride Carbonate Bicarbonate Nitrate - Nitrogen Sulfate Calcium Magnesium Potassium Sodium Volatile Organic Compounds (USEPA Method 8260, short list, se	mg/L <sup>1</sup> mg/L mg/L mg/L mg/L mg/L mg/L mg/L ug/L <sup>2</sup> e Table IV)	Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual	Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual
5-Year Constituents of Concern (see	Table V)		
Total Organic Carbon Inorganics (dissolved) Volatile Organic Compounds (USEPA Method 8260, extended lis	mg/L ug/L ug/L t)	5 years 5 years 5 years	30 April 2013 and every 5 years thereafter
Semi-Volatile Organic Compounds (USEPA Method 8270)	ug/L	5 years	0 0
Chlorophenoxy Herbicides (USEPA Method 8151)	ug/L	5 years	() ()
Organophosphorus Compounds ug/L 5 years " (USEPA Method 8141)		() ()	

<sup>1</sup> Milligrams per liter Micrograms per liter

# TABLE II

#### UNSATURATED ZONE DETECTION MONITORING PROGRAM

# PAN LYSIMETERS<sup>1</sup> (or other vadose zone monitoring device)

	e zone monitoring device)	Sampling	Repor	tina
Parameter	<u>Units</u>	Frequency	Frequency	
Field Parameters				
Electrical Conductivity	umhos/cm pH units	Semiannual Semiannual	Semia Semia	nnual nnual
Volume of liquid removed	gallons	Monthly	Semia	nnual
Monitoring Parameters				
Total Dissolved Solids (TDS) Chloride Carbonate Bicarbonate Nitrate - Nitrogen Sulfate Calcium Magnesium Potassium Sodium Volatile Organic Compounds (USEPA Method 8260, short list, s	mg/L mg/L mg/L mg/L mg/L mg/L mg/L mg/L	Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual Semiannual	Semia Semia Semia Semia Semia Semia Semia Semia	nnual nnual nnual nnual nnual nnual nnual nnual nnual
Total Organic Carbon	ma/l	5 vears	30 Anril	2013
Inorganics (dissolved)	ug/L	5 vears	and ever	rv 5 vears
Volatile Organic Compounds (USEPA Method 8260, extended	ug/L list)	5 years	thereafte	er
Semi-Volatile Organic Compounds (USEPA Method 8270)	ug/L	5 years	"	63
Chlorophenoxy Herbicides (USEPA Method 8151)	ug/L	5 years	()	()
Organophosphorus Compounds (USEPA Method 8141)	ug/L	5 years	()	()

<sup>1</sup> Pan lysimeters shall be inspected for the presence of liquid **monthly**. If liquid is detected in a previously dry pan lysimeter, the Discharger shall verbally notify Central Valley Water Board staff within **seven days** and shall immediately sample and test the liquid for Field and Monitoring Parameters listed in Table II.

# TABLE III

# LEACHATE MONITORING<sup>1</sup>, SEEP MONITORING<sup>2</sup>, AND LCRS TESTING<sup>3</sup>

<u>Parameter</u>	<u>Units</u>	Sampling <u>Frequency</u>	Reporting <u>Frequency</u>
Field Parameters			
Total Flow Flow Rate Electrical Conductivity pH	Gallons Gallons/Day umhos/cm pH units	Monthly Monthly Quarterly Quarterly	Semiannual Semiannual Semiannual Semiannual
Monitoring Parameters			
Total Dissolved Solids (TDS) Chloride Carbonate Bicarbonate Nitrate - Nitrogen Sulfate Calcium Magnesium Potassium Sodium Volatile Organic Compounds (USEPA Method 8260, short list, se	mg/L mg/L mg/L mg/L mg/L mg/L mg/L mg/L	Annually Annually Annually Annually Annually Annually Annually Annually Annually Annually	Annually Annually Annually Annually Annually Annually Annually Annually Annually Annually
5-Year Constituents of Concern (see	e Table V)		
Total Organic Carbon Inorganics (dissolved) Volatile Organic Compounds (USEPA Method 8260, extended lis	mg/L ug/L ug/L st)	5 years 5 years 5 years	30 April 2013 and every 5 years thereafter
Semi-Volatile Organic Compounds	ug/L	5 years	63 63
Chlorophenoxy Herbicides (USEPA Method 8151) Organophosphorus Compounds (USEPA Method 8141)	ug/L ug/L	5 years 5 years	0 0 0 0
LCRS Testing <sup>3</sup>		Annually	Annually

If leachate is detected in a previously dry sump, the Discharger shall verbally notify Central Valley Water Board staff within **seven days** and shall immediately sample and test the leachate for Field and Monitoring Parameters listed in Table III. Leachate in the LCRS sump shall then be sampled for all parameters and constituents in accordance with the frequencies listed in Table III whenever liquid is present.

2 Leachate seeps shall be sampled and analyzed for the Field and Monitoring Parameters in this table upon detection. The quantity of leachate shall be estimated and reported in gallons/day. Also, refer to Section B.3

<sup>3</sup> The Discharger shall test each LCRS annually pursuant to Title 27, section 20340(d) to demonstrate proper operation. The results of the tests shall be compared with earlier tests made under comparable conditions.

#### MONITORING PARAMETERS FOR DETECTION MONITORING

#### Surrogates for Metallic Constituents:

pH Total Dissolved Solids Electrical Conductivity Chloride Sulfate Nitrate nitrogen

#### Volatile Organic Compounds, short list:

#### USEPA Method 8260

Acetone Acrylonitrile Benzene Bromochloromethane Bromodichloromethane Bromoform (Tribromomethane) Carbon disulfide Carbon tetrachloride Chlorobenzene Chloroethane (Ethyl chloride) Chloroform (Trichloromethane) Dibromochloromethane (Chlorodibromomethane) 1,2-Dibromo-3-chloropropane (DBCP) 1,2-Dibromoethane (Ethylene dibromide; EDB) o-Dichlorobenzene (1,2-Dichlorobenzene) m-Dichlorobenzene (1,3-Dichlorobenzene) p-Dichlorobenzene (1,4-Dichlorobenzene) trans- I, 4-Dichloro-2-butene Dichlorodifluoromethane (CFC-12) 1,1-Dichloroethane (Ethylidene chloride) 1,2-Dichloroethane (Ethylene dichloride) 1,1 -Dichloroethylene (1,1 -Dichloroethene; Vinylidene chloride) cis- 1,2-Dichloroethylene (cis- 1,2-Dichloroethene) trans-1,2-Dichloroethylene (trans-1,2-Dichloroethene) 1,2-Dichloropropane (Propylene dichloride) cis-1,3-Dichloropropene trans- 1,3-Dichloropropene Di-isopropylether (DIPE) Ethanol Ethyltertiary butyl ether Ethylbenzene 2-Hexanone (Methyl butyl ketone) Hexachlorobutadiene Methyl bromide (Bromomethene) Methyl chloride (Chloromethane)

#### MONITORING PARAMETERS FOR DETECTION MONITORING

#### Continued

Methylene bromide (Dibromomethane) Methylene chloride (Dichloromethane) Methyl ethyl ketone (MEK: 2-Butanone) Methyl iodide (lodomethane) Methyl t-butyl ether 4-Methyl-2-pentanone (Methyl isobutylketone) Naphthalene Styrene Tertiary amyl methyl ether Tertiary butyl alcohol 1,1,1,2-Tetrachloroethane 1,1.2,2-Tetrachloroethane Tetrachloroethylene (Tetrachloroethene; Perchloroethylene) Toluene 1,2,4-Trichlorobenzene 1,1,1-Trichloroethane (Methylchloroform) 1,1,2-Trichloroethane Trichloroethylene (Trichloroethene) Trichlorofluoromethane (CFC-11) 1,2,3-Trichloropropane Vinyl acetate Vinyl chloride **Xylenes** 

#### **5-YEAR COCs & APPROVED USEPA ANALYTICAL METHODS**

Inorganics (dissolved):	USEPA Method
Aluminum	200.7
Barium	200.8
Beryllium	200.8
Cadmium	200.7
Chromium	200.7
Cobalt	200.7
Copper	200.7
Silver	200.7
Tin	200.7
Vanadium	200.8
Zinc	200.7
Iron	200.7
Manganese	200.7
Arsenic	200.8
Lead	200.8
Mercury	200.8
Nickel	200.8
Selenium	SM 3114 B
Ihallium	200.8
Cyanide	SM 4500-CN E
Suifide	SIM 4500-S E (18" edition)

#### Volatile Organic Compounds, extended list:

#### USEPA Method 8260

Acetone Acetonitrile (Methyl cyanide) Acrolein Acrylonitrile Allyl chloride (3-Chloropropene) Benzene Bromochloromethane (Chlorobromomethane) Bromodichloromethane (Dibromochloromethane) Bromoform (Tribromomethane) Carbon disulfide Carbon tetrachloride Chlorobenzene Chloroethane (Ethyl chloride) Chloroform (Trichloromethane) Chloroprene Dibromochloromethane (Chlorodibromomethane) 1,2-Dibromo-3-chloropropane (DBCP) 1,2-Dibromoethane (Ethylene dibromide; EDB) o-Dichlorobenzene (1,2-Dichlorobenzene)

#### **5-YEAR COCs & APPROVED USEPA ANALYTICAL METHODS**

#### Continued

m-Dichlorobenzene (1,3-Dichlorobenzene) p-Dichlorobenzene (1,4-Dichlorobenzene) trans- 1,4-Dichloro-2-butene Dichlorodifluoromethane (CFC 12) 1,1 -Dichloroethane (Ethylidene chloride) 1,2-Dichloroethane (Ethylene dichloride) 1,1 -Dichloroethylene (1, I-Dichloroethene; Vinylidene chloride) cis- I,2-Dichloroethylene (cis- 1,2-Dichloroethene) trans-1,2-Dichloroethylene (trans-1,2-Dichloroethene) 1,2-Dichloropropane (Propylene dichloride) 1,3-Dichloropropane (Trimethylene dichloride) 2,2-Dichloropropane (Isopropylidene chloride) 1.1 -Dichloropropene cis-1,3-Dichloropropene trans- I, 3-Dichloropropene Di-isopropylether (DIPE) Ethanol Ethyltertiary butyl ether Ethylbenzene Ethyl methacrylate Hexachlorobutadiene 2-Hexanone (Methyl butyl ketone) Isobutyl alcohol Methacrylonitrile Methyl bromide (Bromomethane) Methyl chloride (Chloromethane) Methyl ethyl ketone (MEK; 2-Butanone) Methyl iodide (lodomethane) Methyl t-butyl ether Methyl methacrylate 4-Methyl-2-pentanone (Methyl isobutyl ketone) Methylene bromide (Dibromomethane) Methylene chloride (Dichloromethane) Naphthalene Propionitrile (Ethyl cyanide) Styrene Tertiary amyl methyl ether Tertiary butyl alcohol 1,1,1,2-Tetrachloroethane 1,1,2,2-Tetrachloroethane Tetrachloroethylene (Tetrachloroethene; Perchloroethylene; PCE) Toluene 1,2,4-Trichlorobenzene

#### **5-YEAR COCs & APPROVED USEPA ANALYTICAL METHODS**

#### Continued

1,1,1 -Trichloroethane (Methylchloroform) 1,1,2-Trichloroethane Trichloroethylene (Trichloroethene; TCE) Trichlorofluoromethane (CFC- 11) 1,2,3-Trichloropropane Vinyl acetate Vinyl chloride (Chloroethene) Xylene (total)

#### Semi-Volatile Organic Compounds:

#### USEPA Method 8270 - base, neutral, & acid extractables

Acenaphthene Acenaphthylene Acetophenone 2-Acetylaminofluorene (2-AAF) Aldrin 4-Aminobiphenyl Anthracene Benzo[a]anthracene (Benzanthracene) Benzo[b]fluoranthene Benzo[k]fluoranthene Benzo[g,h,i]perylene Benzo[a]pyrene Benzyl alcohol Bis(2-ethylhexyl) phthalate alpha-BHC beta-BHC delta-BHC gamma-BHC (Lindane) Bis(2-chloroethoxy)methane Bis(2-chloroethyl) ether (Dichloroethyl ether) Bis(2-chloro-1-methyethyl) ether (Bis(2-chloroisopropyl) ether; DCIP) 4-Bromophenyl phenyl ether Butyl benzyl phthalate (Benzyl butyl phthalate) Chlordane p-Chloroaniline Chlorobenzilate p-Chloro-m-cresol (4-Chloro-3-methylphenol) 2-Chloronaphthalene 2-Chlorophenol 4-Chlorophenyl phenyl ether Chrysene o-Cresol (2-methylphenol) m-Cresol (3-methylphenol) p-Cresol (4-methylphenol)

#### **5-YEAR COCs & APPROVED USEPA ANALYTICAL METHODS**

#### Continued

4,4'-DDD 4,4'-DDE 4,4'-DDT Diallate Dibenz[a,h]anthracene Dibenzofuran Di-n-butyl phthalate 3,3'-Dichlorobenzidine 2,4-Dichlorophenol 2,6-Dichlorophenol Dieldrin **Diethyl phthalate** p-(Dimethylamino)azobenzene 7,12-Dimethylbenz[a]anthracene 3,3'-Dimethylbenzidine 2,4-Dimehtylphenol (m-Xylenol) Dimethyl phthalate m-Dinitrobenzene 4,6-Dinitro-o-cresol (4,6-Dinitro-2-methylphenol) 2,4-Dinitrophenol 2,4-Dinitrotoluene 2,6-Dinitrotoluene Di-n-octyl phthalate Diphenylamine Endosulfan I Endosulfan II Endosulfan sulfate Endrin Endrin aldehyde Ethyl methanesulfonate Famphur Fluoranthene Fluorene Heptachlor Heptachlor epoxide Hexachlorobenzene Hexachlorocyclopentadiene Hexachloroethane Hexachloropropene Indeno(1,2,3-c,d)pyrene Isodrin Isophorone Isosafrole Kepone Methapyrilene Methoxychlor

#### **5-YEAR COCs & APPROVED USEPA ANALYTICAL METHODS**

#### Continued

3-Methylcholanthrene Methyl methanesulfonate 2-Methylnaphthalene 1,4-Naphthoguinone 1-Naphthylamine 2-Naphthylamine o-Nitroaniline (2-Nitroaniline) m-Nitroaniline (3-Nitroaniline) p-Nitroaniline (4-Nitroaniline) Nitrobenzene o-Nitrophenol (2-Nitrophenol) p-Nitrophenol (4-Nitrophenol) N-Nitrosodi-n-butylamine (Di-n-butylnitrosamine) N-Nitrosodiethylamine (Diethylnitrosamine) N-Nitrosodimethylamine (Dimethylnitrosamine) N-Nitrosodiphenylamine (Diphenylnitrosamine) N-Nitrosodipropylamine (N-Nitroso-N-dipropylamine; Di-n-propylnitrosamine) N-Nitrosomethylethylamine (Methylethylnitrosamine) N-Nitrosopiperidine N-Nitrosospyrrolidine 5-Nitro-o-toluidine Pentachlorobenzene Pentachloronitrobenzene (PCNB) Pentachlorophenol Phenacetin Phenanthrene Phenol p-Phenylenediamine Polychlorinated biphenyls (PCBs; Aroclors) Pronamide Pyrene Safrole 1,2,4,5-Tetrachlorobenzene 2,3,4,6-Tetrachlorophenol o-Toluidine Toxaphene 2,4,5-Trichlorophenol 0,0,0-Triethyl phosphorothioate sym-Trinitrobenzene

# **5-YEAR COCs & APPROVED USEPA ANALYTICAL METHODS**

# Continued

#### **Chlorophenoxy Herbicides:**

USEPA Method 8151 2,4-D (2,4-Dichlorophenoxyacetic acid) Dinoseb (DNBP; 2-sec-Butyl-4,6-dinitrophenol) Silvex (2,4,5-Trichlorophenoxypropionic acid; 2,4,5-TP) 2,4,5-T (2,4,5-Trichlorophenoxyacetic acid)

#### **Organophosphorus Compounds:**

#### USEPA Method 8141

Atrazine Chlorpyrifos 0,0-Diethyl 0-2-pyrazinyl phosphorothioate (Thionazin) Diazinon Dimethoate Disulfoton Methyl parathion (Parathion methyl) Parathion Phorate Simazine

#### INFORMATION SHEET

#### WASTE DISCHARGE REQUIREMENTS ORDER NO. R5-2012-0066 FOR COUNTY OF KERN FOR OPERATION AND CONSTRUCTION TAFT SANITARY LANDFILL KERN COUNTY

The County of Kern (hereafter Discharger) owns and operates the Taft Sanitary Landfill at 13351 Elk Hills Road, about three miles north of the City of Taft.

The California Regional Water Quality Control Board (Central Valley Water Board) adopted Waste Discharge Requirements (WDRs) Order 5-01-160 on 14 June 2001, which classified the waste management unit (Unit) as a Class III unit for the discharge of municipal solid waste as defined in Title 27, California Code of Regulations, Section 20005 et seq. (hereafter Title 27). The proposed Order revises the existing WDRs to provide for construction of new waste management cells with an engineered alternative composite liner system, acceptance of treated wood waste, and to implement a corrective action plan.

The 161.68-acre waste management facility contains one existing Unit covering approximately 85 acres. The existing 35-acre module is unlined. Three future modules totaling another 36 acres are planned for the balance of the Unit area.

The waste management facility is located in the southwestern portion of the San Joaquin Valley. The geology of the southern San Joaquin Valley is characterized by structural deformation associated with the tectonics of the continental margin, including movement along the San Andreas Fault. The facility is located on the northeast flank of the Buena Vista Hills anticline and is underlain by Pleistocene age unconsolidated non-marine sediments of the Upper Tulare Formation. The ground surface in the vicinity of the facility slopes to the northeast with natural elevations ranging from 600 to 700 feet above mean sea level (msl). There are no natural surface waters within one mile of the facility.

The first encountered groundwater ranges from about 410 feet to 480 feet below the native ground surface. Groundwater elevations range from about 237 to 238 feet mean sea level. Monitoring data indicate background groundwater quality for first encountered groundwater has electrical conductivity ranging between 6,250 and 7,230 micromhos/cm, with total dissolved solids ranging between 3,500 and 4,500 milligrams per liter. The groundwater gradient is shallow and slight changes in groundwater elevation cause variability in the flow direction. The direction of groundwater flow varies mainly between the southeast and the southwest. The average groundwater gradient is approximately 0.001 feet per foot and the average groundwater velocity is approximately 138 feet per year.

Organic compounds that are not naturally occurring have been detected in groundwater along the point of compliance. Tetrachloroethene (PCE) has been

WASTE DISCHARGE REQUIREMENTS ORDER NO. R5-2012-0066 FOR COUNTY OF KERN FOR OPERATION AND CONSTRUCTION SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

regularly detected in groundwater samples at concentrations above the practical quantitation limit. Trichloroethene (TCE), dichlorofluoromethane (Freon 11), and dichlorodifluoromethane (Freon 12) have been detected in compliance well samples at concentrations below the practical quantitation limit but above the method detection limit.

The Discharger submitted an Evaluation Monitoring Program Report on 12 September 2011. The nature of the release was demonstrated to be volatile organic compounds that originated from landfill gas. The extent of the release plume is limited to the immediate vicinity of monitoring wells TA1-10 and TA1-11.

The Discharger completed an Engineering Feasibility Study in accordance with Section 20425(c) of Title 27. The Engineering Feasibility Study concluded that the most technically and economically feasible corrective action alternative is monitored natural attenuation. On 21 October 2011, the Discharger submitted an amended Report of Waste Discharge (ROWD) in compliance with Section 20425(d)(2) of Title 27. The Amended ROWD included an assessment of the nature and extent of the release, a proposed WQPS, a description of proposed corrective action measures to be taken to achieve compliance with the proposed WQPS, and monitoring and contingency plans that will demonstrate the effectiveness of the proposed corrective action.

Section 20080(b) of Title 27 allows the Central Valley Water Board to consider the approval of an engineered alternative to the prescriptive standard liner design. In order to approve an engineered alternative in accordance with Sections 20080(c)(1) or (2) of Title 27, the Discharger must demonstrate that the prescriptive design is unreasonably and unnecessarily burdensome and will cost substantially more than an alternative which will meet the criteria contained in Section 20080(b) of Title 27, or would be impractical and would not promote attainment of applicable performance standards.

The Discharger demonstrated that the proposed engineered alternative liner system is consistent with the performance goal addressed by the particular prescriptive standard, and provides protection against water quality impairment equivalent to the prescriptive standard in accordance with Section 20080(b)(2) of Title 27.

The proposed waste containment system consists of, from the bottom up: an engineered subgrade, a geosynthetic clay liner (GCL), a 60-mil high-density polyethylene (HDPE) geomembrane, and a granular leachate collection and removal system.

On 28 June 2011, the recirculated final environmental impact report for the facility was certified by the Kern County Board of Supervisors. A Notice of

WASTE DISCHARGE REQUIREMENTS ORDER NO. R5-2012-0066 FOR COUNTY OF KERN FOR OPERATION AND CONSTRUCTION SHAFTER-WASCO SANITARY LANDFILL KERN COUNTY

Determination was filed on 6 July 2011 in accordance with the California Environmental Quality Act (Public Resources Code section 21000 et seq.) and CEQA guidelines (Title 14, section 15000 et seq.). Central Valley Water Board staff considered the environmental impact report and incorporated mitigation measures from the environmental impact report into the WDRs designed to prevent potentially significant impacts to design facilities and to water quality.

This order requires full containment of wastes and does not permit degradation of surface water or groundwater. Further antidegradation analysis is therefore not needed. The discharge is consistent with the antidegradation provisions of State Water Resource Control Board Resolution No. 68-16.

REH: 6/8/2012