

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
CENTRAL VALLEY REGION

SETTLEMENT AGREEMENT AND STIPULATION FOR ENTRY OF
ADMINISTRATIVE CIVIL LIABILITY ORDER R5-2017-0535
IN THE MATTER OF
PETER AND LISA ANDRADA

This Settlement Agreement and Stipulation for Entry of Administrative Civil Liability Order (Stipulated Order or Order) is entered into by and between the Assistant Executive Officer of the California Regional Water Quality Control Board, Central Valley Region (Central Valley Water Board), on behalf of the Central Valley Water Board Prosecution Team (Prosecution Team), and Peter and Lisa Andrada (Discharger)(collectively known as the Parties) and is presented to the Central Valley Water Board, or its delegee, for adoption as an order by settlement, pursuant to Government Code section 11415.60.

Recitals

1. On 16 January 2013, an initial outreach letter was sent to the Discharger describing new regulations and the need to obtain regulatory coverage.
2. A final outreach letter was sent on 18 April 2013 to the Discharger.
3. On 30 March 2016, an Assistant Executive Officer of the Central Valley Water Board issued a Water Code section 13260 Directive Letter (hereafter Directive) to the Discharger regarding the Discharger's Madera County parcel. On, 18 April 2016, an Assistant Executive Officer issued a second Directive for the Discharger's Fresno County parcel. The Directives required the Discharger to obtain regulatory coverage for its irrigated agricultural parcels within 15 calendar days of receipt of the Directives. As detailed in the Directives, the Discharger could obtain coverage by joining the East San Joaquin Water Quality Coalition (East San Joaquin Coalition) for its Madera County parcel, the Kings River Watershed Coalition Authority (Kings River Coalition) for its Fresno County parcel, or by submitting a Report of Waste Discharge (RoWD) for both parcels. The Discharger did not obtain regulatory coverage by 16 April 2016 or 12 May 2016, the respective deadlines for each Directive.
4. Because the Discharger failed to respond by the deadlines specified in the Directives, a Notice of Violation (NOV) was sent via certified mail to the Discharger on 17 May 2016 for the Fresno County parcel and on 30 July 2016 for the Madera County parcel. The Fresno County NOV was refused and the Madera County NOV was left unclaimed.
5. On 25 January 2017, Central Valley Water Board staff met with the Discharger on its Madera County property regarding a complaint made by the Discharger about a

neighbor. While there, staff informed the Discharger of the Irrigated Lands Regulatory Program and the need to obtain regulatory coverage.

6. On 10 February 2017, the Prosecution Team sent the Discharger a notification letter that an Administrative Civil Liability Complaint (Complaint) would be issued if the Discharger did not obtain regulatory coverage, and then initiate settlement discussions regarding the proposed administrative civil liability (ACL) by 3 March 2017.
7. On 1 March 2017, the Discharger submitted a Notice of Intent (NOI) and the NOI processing fee to the Central Valley Water Board. On 6 March 2017, the Discharger joined the East San Joaquin Coalition and on 10 March 2017 the Discharger joined the Kings River Coalition. Central Valley Water Board records indicate that the Discharger enrolled the Fresno County parcel in the Kings River Coalition and the Madera County parcel in the East San Joaquin Coalition, comprised of 35 total acres.

Regulatory Considerations

8. The Prosecution Team has concluded that the Discharger violated California Water Code¹ section 13260 by failing to obtain regulatory coverage for a period of 302 days. The Central Valley Water Board may assess an ACL based on Water Code section 13261 for that violation.
9. Water Code section 13260, subdivision (a), requires that any person discharging waste or proposing to discharge waste within any region that could affect the quality of the waters of the State, other than into a community sewer system, shall file with the appropriate regional board a RoWD containing such information and data as may be required by the regional board, unless the regional board waives such requirement.
10. Pursuant to Water Code section 13261, subdivision (a), a person who fails to furnish a report or pay a fee under Section 13260 when so requested by a regional board is guilty of a misdemeanor and may be liable civilly in accordance with subdivision (b).
11. Water Code section 13261, subdivision (b)(1), states that civil liability may be administratively imposed by a regional board or the state board in accordance with Article 2.5 (commencing with Section 13323) of Chapter 5 for a violation of subdivision (a) in an amount not exceeding one thousand dollars (\$1,000) for each day in which the violation occurs. Civil liability shall not be imposed by the regional board pursuant to this section if the state board has imposed liability against the same person for the same violation.
12. Pursuant to Water Code section 13327, in determining the amount of civil liability, the Central Valley Water Board is required to take into consideration the nature, circumstance, extent, and gravity of the violation or violations, whether the discharge is susceptible to cleanup or abatement, the degree of toxicity of the discharge, and, with respect to the violator, the ability to pay, the effect on ability to continue in business, any voluntary cleanup efforts undertaken, any prior history of violations, the degree of culpability, economic benefit or savings, if any, resulting from the violation, and other matters as

¹ All references are to the California Water Code unless otherwise noted.

justice may require. Attachment A, which is hereby fully incorporated into this Order by reference, describes the penalty calculation.

Settlement

13. The Parties have engaged in confidential settlement negotiations and agree to settle the matter without administrative or civil litigation and by presenting this Stipulated Order to the Central Valley Water Board, or its delegee, for adoption as an order by settlement pursuant to Government Code section 11415.60. The Prosecution Team believes that the resolution of the alleged violation is fair and reasonable and fulfills its enforcement objectives, that no further action is warranted concerning the violations alleged herein and that this Stipulated Order is in the best interest of the public.
14. To resolve the violation by consent and without further administrative proceedings the Parties have agreed to the imposition of \$27,027 in administrative civil liability against the Discharger.

Stipulations

The Parties stipulate to the following:

1. **Administrative Civil Liability:** The Discharger hereby agrees to the imposition of an ACL totaling **twenty-seven thousand twenty-seven dollars** (\$27,027) to the Central Valley Water Board to resolve the alleged Water Code violation. The ACL shall be paid to the State Water Board Cleanup and Abatement Account. Payment shall be made no later than thirty (30) days after the entry of an Order approving this Settlement Agreement by the Central Valley Water Board, by check payable to the *State Water Board Cleanup and Abatement Account*. The Discharger shall indicate on the check the number of this Order. The Discharger shall send the original singed check to the Accounting Office, Attn: ACL Payment, P.O. Box 1888, Sacramento, CA 95812-1888. Copies of the check shall be sent to Brett Stevens, Central Valley Water Quality Control Board, 11020 Sun Center Drive, Suite 200, Rancho Cordova, CA 95670.
2. **Compliance with Applicable Laws and Regulatory Changes:** The Discharger understands that payment of an ACL in accordance with the terms of this Stipulated Order and/or compliance with the terms of this Stipulated Order is not a substitute for compliance with applicable laws, including additional ACLs. Nothing in this Stipulated Order shall excuse the Discharger from meeting any more stringent requirements which may be imposed hereafter by changes in applicable and legally binding legislation or regulations.

3. **Party Contacts for Communications Related to Stipulated Order:**

For the Central Valley Water Board:

Brett Stevens – Senior Environmental Scientist
Central Valley Regional Water Quality Control Board
11020 Sun Center Drive, Suite 200
Rancho Cordova, CA 95670
(916) 464-4642

Susie Loscutoff – Attorney
Office of Enforcement, State Water Resources Control Board
801 K Street, Suite 2300
Sacramento, CA 95812
(916) 327-0140

For the Discharger:

Peter Andrada
P.O. Box 151
Chowchilla, CA 93610
(559) 706-9460

4. **Attorney's Fees and Costs:** Except as otherwise provided herein, each Party shall bear all attorneys' fees and costs arising from the Party's own counsel in connection with the matters set forth herein.
5. **Matters Addressed by Stipulation:** Upon adoption by the Central Valley Water Board, or its delegee, this Stipulated Order represents a final and binding resolution and settlement of all claims, violations, or causes of action alleged in this Order or which could have been asserted based on the specific facts alleged in this Stipulated Order against Dischargers as of the effective date of this Stipulated Order. The provisions of this Paragraph are expressly conditioned on Discharger's full payment of the ACL by the deadline specified in Stipulation 1.
6. **Public Notice:** The Discharger understands that this Stipulated Order will be noticed for a 30-day public review and comment period prior to consideration by the Central Valley Water Board, or its delegee. If significant new information is received that reasonably affects the propriety of presenting this Stipulated Order to the Central Valley Water Board, or its delegee, for adoption, the Assistant Executive Officer may unilaterally declare this Stipulated Order void and decide not to present it to the Central Valley Water Board, or its delegee. The Discharger agrees that it may not rescind or otherwise withdraw its approval of this proposed Stipulated Order.
7. **Procedure:** The Parties agree that the procedure that has been adopted for the approval of the settlement by the Parties and review by the public, as reflected in this Order, will be adequate. In the event procedural objections are raised prior to this Stipulated Order becoming effective, the Parties agree to meet and confer concerning

any such objections, and may agree to revise or adjust the procedure as necessary or advisable under the circumstances.

8. **No Waiver of Right to Enforce:** The failure of the Prosecution Team or Central Valley Water Board to enforce any provision of this Stipulated Order shall in no way be deemed a waiver of such provision, or in any way affect the validity of this Stipulated Order. The failure of the Prosecution Team or Central Valley Water Board to enforce any such provision shall not preclude it from later enforcing the same or any other provision of this Stipulated Order. No oral advice, guidance, suggestions or comments by employees or officials of any Party regarding matters covered under this Stipulated Order shall be construed to relieve any Party regarding matters covered in this Stipulated Order. The Central Valley Water Board reserves all rights to take additional enforcement actions, including without limitation the issuance of ACL complaints or orders for violations other than those addressed by this Order.
9. **Interpretation:** This Stipulated Order shall not be construed against the Party preparing it, but shall be construed as if the Parties jointly prepared it and any uncertainty and ambiguity shall not be interpreted against any one Party.
10. **Modification:** This Order shall not be modified by any of the Parties by oral representation whether made before or after the execution of this Order. All modifications must be made in writing and approved by the Central Valley Water Board or its delegee.
11. **If Order Does Not Take Effect:** In the event that this Stipulated Order does not take effect because it is not approved by the Central Valley Water Board, or its delegee, or is vacated in whole or in part by the State Water Resources Control Board (State Water Board) or a court, the Parties acknowledge that the Prosecution Team may proceed to a contested evidentiary hearing before the Central Valley Water Board to determine whether to assess an ACL for the underlying alleged violation, or may continue to pursue settlement. The Parties agree that all oral and written statements and agreements made during the course of settlement discussions will not be admissible as evidence in any subsequent administrative or judicial proceeding or hearing and will be fully protected by California Evidence Code sections 1152 and 1154; California Government Code section 11415.60; Rule 408, Federal Rules of Evidence; and any other applicable privilege under federal and/or state law. The Parties also agree to waive any and all objections related to their efforts to settle this matter, including, but not limited to:
 - a. Objections related to prejudice or bias of any of the Central Valley Water Board members or their advisors and any other objections to the extent that they are premised in whole or in part on the fact that the Central Valley Water Board members or their advisors were exposed to some of the material facts and the Parties settlement positions, and therefore may have formed impressions or conclusions, prior to conducting any contested evidentiary hearing in this matter; or
 - b. Laches or delay or other equitable defenses based on the time period that the order or decision by settlement may be subject to administrative or judicial review.
12. **No Admission of Liability:** Neither this Stipulated Order, nor any payment pursuant to the Order, shall constitute evidence of, or be construed as, a finding, adjudication, or

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acknowledgement of any fact, law, or liability, nor shall it be construed as an admission of violation of any law, rule, or regulation. However, this Order and/or any actions of payment pursuant to the Order may constitute evidence in actions seeking compliance with this Order. This Order may be used as evidence of a prior enforcement action in future actions by the Central Valley Water Board.

13. **Waiver or Hearing:** The Discharger has been informed of the rights provided by Water Code section 13323 (b), and hereby waives its right to a hearing before the Central Valley Water Board.
14. **Waiver of Right to Petition:** The Discharger hereby waives the right to petition the Central Valley Water Board's adoption of the Stipulated Order as written for review by the State Water Board, and further waives the rights, if any, to appeal the same to a California Superior Court and/or any California appellate level court.
15. **Covenant not to Sue:** Upon the effective date of this Stipulated Order, the Discharger shall and does release, discharge, and covenant not to sue or pursue any civil or administrative claims against any State Agency or the State of California, its officers, agents, directors, employees, attorneys, representatives, for any and all claims or causes of action, which arise out of or are related to this action.
16. **Water Boards not Liable:** Neither the Central Valley Water Board members nor the Central Valley Water Board staff, attorneys, or representatives shall be liable for any injury or damage to persons or property resulting from the negligent or intentional acts or omissions by the Discharger or its respective directors, officers, employees, agents, representatives or contractors in carrying out activities pursuant to this Order, nor shall the Central Valley Water Board, its members or staff be held as parties to or guarantors of any contract entered into by the Discharger, or its directors, officers, employees, agents, representatives or contractors in carrying out activities pursuant to this Order.
17. **Authority to Enter Stipulated Order:** Each person executing this Stipulated Order in a representative capacity represents and warrants that he or she is authorized to execute this Order on behalf of and to bind the entity on whose behalf he or she executes the Order.
18. **No Third Party Beneficiaries:** This Stipulated Order is not intended to confer any rights or obligation on any third party or parties, and no third party or parties shall have any right of action under this Stipulated Order for any cause whatsoever.
19. **Effective Date:** This Stipulated Order shall be effective and binding on the Parties upon the date the Central Valley Water Board, or its delegee, enters the Order.
20. **Counterpart Signatures:** This Order may be executed and delivered in any number of counterparts, each of which when executed and delivered shall be deemed to be an original, but such counterparts shall together constitute one document.

IT IS SO STIPULATED.

Original signed by

8/10/2017

Andrew Altevogt
Assistant Executive Officer
For the Regional Board Prosecution Team

Date

Original signed by

8/4/2017

Peter Andrada
On behalf of Peter and Lisa Andrada

Date

HAVING CONSIDERED THE PARTIES' STIPULATIONS, THE CENTRAL VALLEY WATER BOARD, BY AND THROUGH ITS EXECUTIVE OFFICER, FINDS THAT:

1. This is an action to enforce the laws and regulations administered by the Central Valley Water Board. The method of compliance with this enforcement action consists entirely of payment of amounts for an ACL. As such, the Central Valley Water Board finds that issuance of this Order is not considered subject to the provisions of the California Environmental Quality Act (CEQA) as it will not result in a direct or reasonably foreseeable indirect physical change in the environment and is not considered "project." (Pub. Resources Code, §§ 21065, 21080, subd. (a); Cal. Code Regs., tit. 14, §§ 15060, subd. (c)(2)(3), 15378, subd. (a).) In addition, issuance of this Stipulated Order is exempt from the provisions of CEQA (Pub. Resources Code, § 21000 et seq.) in accordance with sections 15061, subdivision (b)(3) and 15321, subdivision (a)(2) of title 14 of the California Code of Regulations.
2. The foregoing Stipulation is fully incorporated herein and made part of this Order.
3. In adopting this Stipulated Order, the Central Valley Water Board, or its delegee, has considered, where applicable, each of the factors prescribed in Water Code sections 13327, 13351, and 13385, subdivision (e). The consideration of these factors is based upon information and comments obtained by the Central Valley Water Board's staff in investigating the allegations concerning the Discharger discussed herein or otherwise provided to the Central Valley Water Board or its delegee by the Parties and members of the public.

I, PAMELA C. CREEDON, Executive Officer, do hereby certify that the foregoing is a full, true, correct copy of an Order issued by the California Regional Water Quality Control Board, Central Valley Region.

Original signed by Adam Laputz for

PAMELA C. CREEDON, Executive Officer

10/13/2017

Date