

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
CENTRAL VALLEY REGION**

11020 Sun Center Drive, #200 Rancho Cordova, California 95670-6114
Phone (916) 464-3291 O Fax (916) 464-4645
Central Valley Home Page (<http://www.waterboards.ca.gov/centralvalley>)
NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES) CA0077691
ORDER R5-2025-0028

**WASTE DISCHARGE REQUIREMENTS FOR THE
CITY OF VACAVILLE
EASTERLY WASTEWATER TREATMENT PLANT
SOLANO COUNTY**

The following Discharger is subject to waste discharge requirements (WDRs) set forth in this Order:

Table 1. Discharger Information

Discharger:	City of Vacaville
Name of Facility:	Easterly Wastewater Treatment Plant
Facility Street Address:	6040 Vaca Station Road
Facility City, State, Zip:	Elmira, CA 95625
Facility County:	Solano County

Table 2. Discharge Location

Discharge Point	Effluent Description	Discharge Point Latitude (North)	Discharge Point Longitude (West)	Receiving Water
001	Treated Wastewater	38° 20' 48"	121° 54' 06"	Old Alamo Creek

Table 3. Administrative Information

This Order was Adopted on:	20 June 2025
This Order shall become effective on:	1 August 2025
This Order shall expire on:	31 July 2030
The Discharger shall file a Report of Waste Discharge (ROWD) as an application for reissuance of WDRs in accordance with title 23, California Code of Regulations (CCR), and an application for reissuance of a NPDES permit no later than:	31 July 2029
The United States Environmental Protection Agency (U.S. EPA) and the California Regional Water Quality Control Board, Central Valley Region have classified this discharge as follows:	Major Discharge

I, Patrick Pulupa, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of the Order adopted by the California Regional Water Quality Control Board, Central Valley Region, on **20 June 2025**.

PATRICK PULUPA, Executive Officer

**WASTE DISCHARGE REQUIREMENTS
TABLE OF CONTENTS**

I.	Facility Information	3
II.	Findings	3
III.	Discharge Prohibitions.....	4
IV.	Effluent Limitations and Discharge Specifications	4
	A. Effluent Limitations – Discharge Point 001	4
	1. Final Effluent Limitations – Discharge Point 001.....	5
	2. Interim Effluent Limitations – NOT APPLICABLE	6
	B. Land Discharge Specifications – NOT APPLICABLE	6
	C. Recycling Specifications – NOT APPLICABLE	6
V.	Receiving Water Limitations	6
	A. Surface Water Limitations -None	6
	B. Groundwater Limitations	6
VI.	Provisions	7
	A. Standard Provisions	7
	B. Monitoring and Reporting Program (MRP) Requirements	11
	C. Special Provisions.....	11
	1. Reopener Provisions.....	11
	2. Special Studies, Technical Reports and Additional Monitoring Requirements	13
	3. Best Management Practices and Pollution Prevention	13
	4. Construction, Operation and Maintenance Specifications.....	15
	5. Special Provisions for Publicly-Owned Treatment Works (POTWs)	16
	6. Other Special Provisions.....	18
	7. Compliance Schedules – Not Applicable	18
VII.	Compliance Determination	18

TABLES

Table 1.	Discharger Information	1
Table 2.	Discharge Location	1
Table 3.	Administrative Information	1
Table 4.	Effluent Limitations	5
Table 5.	Pyrethroid Management Plan Mid-Term and End-Term Progress Reporting	15

ATTACHMENTS

Attachment A – Definitions	A-1
Attachment B – Map	A-1
Attachment C – Flow Schematic.....	C-1
Attachment D – Standard Provisions	D-1
Attachment E – Monitoring and Reporting Program	E-1
Attachment F – Fact Sheet	F-1
Attachment G – Summary Of Reasonable Potential Analysis	G-1
Attachment H – Calculation of WQBELS	H-1

I. FACILITY INFORMATION

Information describing the City of Vacaville, Easterly Wastewater Treatment Plant (Facility) is summarized in Table 1 and in sections I and II of the Fact Sheet (Attachment F). Section I of the Fact Sheet also includes information regarding the Facility's permit application.

II. FINDINGS

The California Regional Water Quality Control Board, Central Valley Region (hereinafter Central Valley Water Board), finds:

- A. Legal Authorities.** This Order serves as waste discharge requirements (WDRs) pursuant to article 4, chapter 4, division 7 of the California Water Code (commencing with section 13260). This Order is also issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. EPA and chapter 5.5, division 7 of the Water Code (commencing with section 13370). It shall serve as a National Pollutant Discharge Elimination System (NPDES) permit authorizing the Discharger to discharge into waters of the United States at the discharge location described in Table 2 subject to the WDRs in this Order.
- B. California Environmental Quality Act (CEQA).** Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of CEQA, (commencing with section 21100) of Division 13 of Public Resources Code.
- C. Background and Rationale for Requirements.** The Central Valley Water Board developed the requirements in this Order based on information submitted as part of the application, through monitoring and reporting programs, and other available information. The Fact Sheet (Attachment F), which contains background information and rationale for the requirements in this Order, is hereby incorporated into and constitutes Findings for this Order. Attachments A through E and G through H are also incorporated into this Order.
- D. Provisions and Requirements Implementing State Law.** The provisions/requirements in subsections **I IV.B, IV.C, V.B, VI.C.4.a and b, and VI.C.6** are included to implement state law only. These provisions/requirements are not required or authorized under the federal CWA; consequently, violations of these provisions/requirements are not subject to the enforcement remedies that are available for NPDES violations.
- E. Monitoring and Reporting.** 40 C.F.R. section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorize the Central Valley Water Board to establish monitoring, inspection, entry, reporting, and recordkeeping requirements. This Order and the Monitoring and Reporting Program, provided in Attachment E, establish monitoring and reporting requirements to implement federal and State requirements. The burden, including costs, of these monitoring and reporting requirements bears a reasonable relationship to the need for these reports and the benefits to be obtained therefrom. The Discharger, as owner and operator of the

Facility, is responsible for these requirements, which are necessary to determine compliance with this Order. The need for these requirements is further discussed in the Fact Sheet, Attachment F.

- F. Notification of Interested Persons.** The Central Valley Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe WDRs for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Details of the notification are provided in the Fact Sheet.
- G. Consideration of Public Comment.** The Central Valley Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. Details of the Public Hearing are provided in the Fact Sheet.

THEREFORE, IT IS HEREBY ORDERED that Order R5-2019-0049 is rescinded upon the effective date of this Order except for enforcement purposes, and, in order to meet the provisions contained in division 7 of the Water Code (commencing with section 13000) and regulations adopted thereunder, and the provisions of the CWA and regulations and guidelines adopted thereunder, the Discharger shall comply with the requirements in this Order. This action in no way prevents the Central Valley Water Board from taking enforcement action for violations of the previous Order.

III. DISCHARGE PROHIBITIONS

- A.** Discharge of wastewater from the Facility, as the Facility is specifically described in the Fact Sheet in section II.B, in a manner different from that described in this Order is prohibited.
- B.** The by-pass or overflow of wastes to surface waters is prohibited, except as allowed by Federal Standard Provisions I.G. and I.H. (Attachment D).
- C.** The treatment shall not create a nuisance as defined in section 13050 of the California Water Code.
- D.** Discharge of waste classified as 'hazardous', as defined in the CCR, title 22, section 66261.1 et seq., is prohibited.
- E. Average Dry Weather Flow.** Discharges exceeding an average dry weather flow of 15 million gallons per day (MGD) are prohibited.
- F.** Discharges of pyrethroid pesticides at concentrations that exceed any pyrethroid numeric trigger in Table 4-2 of the Basin Plan to water bodies with designated or existing WARM and/or COLD beneficial uses are prohibited unless the Discharger is implementing a Pyrethroid Management Plan, as detailed in Section VI.C.3.c, to reduce pyrethroid levels in its discharges.

IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

- A. Effluent Limitations – Discharge Point 001**

1. Final Effluent Limitations – Discharge Point 001

The Discharger shall maintain compliance with the following effluent limitations at Discharge Point 001. Unless otherwise specified, compliance shall be measured at Monitoring Location EFF-001, as described in the Monitoring and Reporting Program, Attachment E:

- a. The Discharger shall maintain compliance with the effluent limitations specified in Table 4:

Table 4. Effluent Limitations

Parameters	Units	Average Monthly	Average Weekly	Maximum Daily
Ammonia Nitrogen, Total (as N)	mg/L	1.7	3.9	--
Biochemical Oxygen Demand, 5-day @ 20°Celcius (BOD ₅) 1 May through 31 October	milligrams per liter (mg/L)	10	15	--
Biochemical Oxygen Demand, 5-day @ 20°Celcius (BOD ₅) 1 November through 30 April	milligrams per liter (mg/L)	20	25	--
Chlorodibromomethane	µg/L	18	--	45
Dichlorobromomethane	µg/L	46	--	79
Cyanide	µg/L	4.3		8.5
Nitrate Plus Nitrite, Total (as N)	mg/L	13	15	--
Total Suspended Solids (TSS) 1 May through 31 October	mg/L	10	15	--
Total Suspended Solids (TSS) 1 November through 30 April	mg/L	30	45	--

- b. **pH:**
- i. 6.5 Standard Units (SU) as an instantaneous minimum.
 - ii. 8.5 SU as an instantaneous maximum.
- c. **Percent Removal.** The average monthly percent removal of BOD₅ and TSS shall not be less than 85 percent.
- d. **Chronic Whole Effluent Toxicity MDEL.** No *Ceriodaphnia dubia* chronic aquatic toxicity test shall result in a “Fail” at the Instream Waste

Concentration (IWC) for the sub-lethal endpoint measured in the test AND a percent effect for the survival endpoint greater than or equal to 50 percent.

- e. **Chronic Whole Effluent Toxicity MMEL.** No more than one *Ceriodaphnia dubia* chronic aquatic toxicity test initiated in a toxicity calendar month shall result in a “Fail” at the IWC for any endpoint.
- g. **Total Residual Chlorine.** Effluent total residual chlorine shall not exceed:
 - i. 0.011 mg/L, as a 4-day average; and
 - ii. 0.019 mg/L, as a 1-hour average.
- h. **Total Coliform Organisms.** Effluent total coliform organisms shall not exceed the following with compliance measured immediately after disinfection:
 - i. From 1 May through 31 October, effluent total coliform organisms shall not exceed the following with compliance measured immediately after disinfection:
 - (a) 2.2 most probable number (MPN) per 100 mL, as a 7-day median;
 - (b) 23 MPN/100 mL, more than once in any 30-day period; and
 - (c) 240 MPN/100 mL, at any time.
 - ii. From 1 November through 30 April, effluent total coliform organisms shall not exceed the following with compliance measured immediately after disinfection:
 - (a) 23 MPN/100 mL, as a 7-day median; and
 - (b) 240 MPN/100 mL, more than once in any 30-day period.

2. Interim Effluent Limitations – NOT APPLICABLE

B. Land Discharge Specifications – NOT APPLICABLE

C. Recycling Specifications – NOT APPLICABLE

V. RECEIVING WATER LIMITATIONS

A. Surface Water Limitations -None

B. Groundwater Limitations

Release of waste constituents from any treatment, delivery system, reclamation, or storage component associated with the Facility shall not cause or contribute to

groundwater containing constituent concentrations in excess of the concentrations specified below or in excess of natural background quality, whichever is greater:

1. Total coliform organism level of 2.2 MPN/100 mL over any seven-day period.
2. Constituents in concentrations that exceed either the Primary or Secondary MCLs established in Title 22 of the California Code of Regulations, excluding salinity provided the Discharger complies with Provision VI.C.3.a.
3. Contain taste or odor-producing constituents, toxic substances, or any other constituents in concentrations that cause nuisance or adversely affect beneficial uses, (e.g., by creating off-tastes and/or odor, producing detrimental physiological responses in human, plant, animal, or aquatic life [i.e., toxicity]).

VI. PROVISIONS

A. Standard Provisions

1. The Discharger shall comply with all Standard Provisions included in Attachment D.
2. The Discharger shall comply with the following provisions. In the event that there is any conflict, duplication, or overlap between provisions specified by this Order, the more stringent provision shall apply:
 - a. If the Discharger's wastewater treatment plant is publicly owned or subject to regulation by California Public Utilities Commission, it shall be supervised and operated by persons possessing certificates of appropriate grade according to Title 23, CCR, division 3, chapter 26.
 - b. After notice and opportunity for a hearing, this Order may be terminated or modified for cause, including, but not limited to:
 - i. violation of any term or condition contained in this Order;
 - ii. obtaining this Order by misrepresentation or by failing to disclose fully all relevant facts;
 - iii. a change in any condition that requires either a temporary or permanent reduction or elimination of the authorized discharge; and
 - iv. a material change in the character, location, or volume of discharge.

The causes for modification include:

- i. New regulations. New regulations have been promulgated under section 405(d) of the CWA, or the standards or regulations on which the permit was based have been changed by promulgation of

amended standards or regulations or by judicial decision after the permit was issued.

- ii. Land application plans. When required by a permit condition to incorporate a land application plan for beneficial reuse of sewage sludge, to revise an existing land application plan, or to add a land application plan.
- iii. Change in sludge use or disposal practice. Under 40 CFR section 122.62(a)(1), a change in the Discharger's sludge use or disposal practice is a cause for modification of the permit. It is cause for revocation and reissuance if the Discharger requests or agrees.

The Central Valley Water Board may review and revise this Order at any time upon application of any affected person or the Central Valley Water Board's own motion.

- c. If a toxic effluent standard or prohibition (including any scheduled compliance specified in such effluent standard or prohibition) is established under section 307(a) of the CWA, or amendments thereto, for a toxic pollutant that is present in the discharge authorized herein, and such standard or prohibition is more stringent than any limitation upon such pollutant in this Order, the Central Valley Water Board will revise or modify this Order in accordance with such toxic effluent standard or prohibition.

The Discharger shall comply with effluent standards and prohibitions within the time provided in the regulations that establish those standards or prohibitions, even if this Order has not yet been modified.

- d. This Order shall be modified, or alternately revoked and reissued, to comply with any applicable effluent standard or limitation issued or approved under sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a)(2) of the CWA, if the effluent standard or limitation so issued or approved:
 - i. Contains different conditions or is otherwise more stringent than any effluent limitation in the Order; or
 - ii. Controls any pollutant limited in the Order.

The Order, as modified or reissued under this paragraph, shall also contain any other requirements of the CWA then applicable.

- e. The provisions of this Order are severable. If any provision of this Order is found invalid, the remainder of this Order shall not be affected.
- f. The Discharger shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this Order which has a

reasonable likelihood of adversely affecting human health or the environment.

- g. The Discharger shall ensure compliance with any existing or future pretreatment standard promulgated by U.S. EPA under section 307 of the CWA, or amendment thereto, for any discharge to the municipal system.
- h. A copy of this Order shall be maintained at the discharge facility and be available at all times to operating personnel. Key operating personnel shall be familiar with its content.
- i. Safeguard to electric power failure:
 - i. The Discharger shall provide safeguards to assure that, should there be reduction, loss, or failure of electric power, the discharge shall comply with the terms and conditions of this Order.
 - ii. Upon written request by the Central Valley Water Board, the Discharger shall submit a written description of safeguards. Such safeguards may include alternate power sources, standby generators, retention capacity, operating procedures, or other means. A description of the safeguards provided shall include an analysis of the frequency, duration, and impact of power failures experienced over the past 5 years on effluent quality and on the capability of the Discharger to comply with the terms and conditions of the Order. The adequacy of the safeguards is subject to the approval of the Central Valley Water Board.
 - iii. Should the treatment works not include safeguards against reduction, loss, or failure of electric power, or should the Central Valley Water Board not approve the existing safeguards, the Discharger shall, within 90 days of having been advised in writing by the Central Valley Water Board that the existing safeguards are inadequate, provide to the Central Valley Water Board and U.S. EPA a schedule of compliance for providing safeguards such that in the event of reduction, loss, or failure of electric power, the Discharger shall comply with the terms and conditions of this Order. The schedule of compliance shall, upon approval of the Central Valley Water Board, become a condition of this Order.
- j. The Discharger, upon written request of the Central Valley Water Board, shall file with the Board a technical report on its preventive (failsafe) and contingency (cleanup) plans for controlling accidental discharges, and for minimizing the effect of such events. This report may be combined with that required under the Central Valley Water Board Standard Provision contained in section VI.A.2.i of this Order.

The technical report shall:

- i. Identify the possible sources of spills, leaks, untreated waste by-pass, and contaminated drainage. Loading and storage areas, power outage, waste treatment unit outage, and failure of process equipment, tanks and pipes should be considered.
- ii. Evaluate the effectiveness of present facilities and procedures and state when they became operational.
- iii. Predict the effectiveness of the proposed facilities and procedures and provide an implementation schedule containing interim and final dates when they will be constructed, implemented, or operational.

The Central Valley Water Board, after review of the technical report, may establish conditions which it deems necessary to control accidental discharges and to minimize the effects of such events. Such conditions shall be incorporated as part of this Order, upon notice to the Discharger.

- k. A publicly owned treatment works whose waste flow has been increasing, or is projected to increase, shall estimate when flows will reach hydraulic and treatment capacities of its treatment and disposal facilities. The projections shall be made in January, based on the last 3 years' average dry weather flows, peak wet weather flows and total annual flows, as appropriate. When any projection shows that capacity of any part of the facilities may be exceeded in 4 years, the Discharger shall notify the Central Valley Water Board by 31 January. A copy of the notification shall be sent to appropriate local elected officials, local permitting agencies and the press. Within 120 days of the notification, the Discharger shall submit a technical report showing how it will prevent flow volumes from exceeding capacity or how it will increase capacity to handle the larger flows. The Central Valley Water Board may extend the time for submitting the report.
- l. The Discharger shall submit technical reports as directed by the Executive Officer. All technical reports required herein that involve planning, investigation, evaluation, or design, or other work requiring interpretation and proper application of engineering or geologic sciences, shall be prepared by or under the direction of persons registered to practice in California pursuant to California Business and Professions Code, sections 6735, 7835, and 7835.1. To demonstrate compliance with Title 16, CCR, sections 415 and 3065, all technical reports must contain a statement of the qualifications of the responsible registered professional(s). As required by these laws, completed technical reports must bear the signature(s) and seal(s) of the registered professional(s) in a manner such that all work can be clearly attributed to the professional responsible for the work.
- m. The Central Valley Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387.

- n. In the event of any change in control or ownership of land or waste discharge facilities presently owned or controlled by the Discharger, the Discharger shall notify the succeeding owner or operator of the existence of this Order by letter, a copy of which shall be immediately forwarded to the Central Valley Water Board.
- o. This Order may be reopened to transfer ownership of control of this Order. The succeeding owner or operator must apply in writing requesting transfer of the Order. The request must contain the requesting entity's full legal name, the state of incorporation if a corporation, address and telephone number of the persons responsible for contact with the Central Valley Water Board, and a statement. The statement shall comply with the signatory and certification requirements in the federal Standard Provisions (Attachment D, section V.B) and state that the new owner or operator assumes full responsibility for compliance with this Order.
- p. If the Discharger submits a timely and complete ROWD for permit reissuance, this permit shall continue in force and effect until the permit is reissued or the Regional Water Board rescinds the permit.
- q. Failure to comply with provisions or requirements of this Order, or violation of other applicable laws or regulations governing discharges from this facility, may subject the Discharger to administrative or civil liabilities, criminal penalties, and/or other enforcement remedies to ensure compliance. Additionally, certain violations may subject the Discharger to civil or criminal enforcement from appropriate local, state, or federal law enforcement entities.
- r. In the event the Discharger does not comply, or will be unable to comply for any reason, with any prohibition or effluent limitation of this Order, the Discharger shall notify the Central Valley Water Board by telephone (916) 464-3291 within 24 hours of having knowledge of such noncompliance, and shall confirm this notification in writing within five days, unless the Central Valley Water Board waives confirmation.

B. Monitoring and Reporting Program (MRP) Requirements

The Discharger shall comply with the MRP, and future revisions thereto, in Attachment E.

C. Special Provisions

1. Reopener Provisions

- a. Conditions that necessitate a major modification of a permit are described in 40 CFR section 122.62, including, but not limited to:

- i. If new or amended applicable water quality standards are promulgated or approved pursuant to section 303 of the CWA, or amendments thereto, this permit may be reopened and modified in accordance with the new or amended standards.
 - ii. When new information, that was not available at the time of permit issuance, would have justified different permit conditions at the time of issuance.
- b. This Order may be reopened for modification, or revocation and reissuance, as a result of the detection of a reportable priority pollutant generated by special conditions included in this Order. These special conditions may be, but are not limited to, fish tissue sampling, whole effluent toxicity, monitoring requirements on internal waste stream(s), and monitoring for surrogate parameters. Additional requirements may be included in this Order as a result of the special condition monitoring data.
- c. **Mercury.** If mercury is found to be causing toxicity based on acute or chronic toxicity test results, or if a TMDL program is adopted, this Order shall be reopened, and the mass effluent limitation modified (higher or lower) or an effluent concentration limitation imposed. If the Central Valley Water Board determines that a mercury offset program is feasible for Dischargers subject to a NPDES permit, then this Order may be reopened to reevaluate the mercury mass loading limitation(s) and the need for a mercury offset program for the Discharger.
- d. **Water Effects Ratios (WER) and Metal Translators..** A default WER of 1.0 has been used in this Order for calculating criteria for applicable inorganic constituents. In addition, default dissolved-to-total metal translators have been used to convert water quality objectives from dissolved to total. If the Discharger performs studies to determine site-specific WERs and/or site-specific dissolved-to-total metal translators, this Order may be reopened to modify the effluent limitations for the applicable inorganic constituents.
- e. **Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS).** On 17 January 2020, certain Basin Plan Amendments to incorporate new strategies for addressing ongoing salt and nitrate accumulation in the Central Valley became effective. Other provisions subject to U.S. EPA approval became effective on 2 November 2020, when approved by U.S. EPA. As the Central Valley Water Board moves forward to implement those provisions that are now in effect, this Order may be amended or modified to incorporate new or modified requirements necessary for implementation of the Basin Plan Amendments. More information regarding these Amendments can be found on the [Central Valley Salinity Alternatives for Long-Term Sustainability \(CV-SALTS\) web](#)

page:

(https://www.waterboards.ca.gov/centralvalley/water_issues/salinity/)

2. Special Studies, Technical Reports and Additional Monitoring Requirements

- a. **Toxicity Reduction Evaluation (TRE).** The Discharger is required to initiate a TRE, as detailed in the Monitoring and Reporting Program (Attachment E, Section V.G), when any combination of two or more MDEL or MMEL violations occur within a single toxicity calendar month or within two successive toxicity calendar months. In addition, if other information indicates toxicity (e.g., results of additional monitoring, results of monitoring at a higher concentration than the IWC, fish kills, intermittent recurring toxicity) or if there is no effluent available to complete a routine monitoring test or MMEL compliance test, the Executive Officer may require a TRE.
- b. **Old Alamo Creek Temperature Report.** A 2006 study conducted by the Discharger titled Characterization of Water Body and Reach-specific Seasonal Temperature Regimes Within the Alamo Creek Watershed and Recommended Temperature Limitations for the City of Vacaville's Easterly Wastewater Treatment Plant (Temperature Report) reported that adult Fall-run Chinook salmon occasionally stray into New Alamo Creek and recommended seasonal temperatures that are protective of adult salmon. Additional seasonal receiving water temperature limitations based on the Discharger's Temperature Report were approved by National Marine Fisheries Services, on 20 November 2006, as protective of the New Alamo Creek beneficial uses of cold freshwater habitat and warm freshwater habitat. This provision requires additional studies and reporting, to be included with the next ROWD, on the discharge's impacts to the receiving water temperature thresholds outlined in the Discharger's Temperature Report.

3. Best Management Practices and Pollution Prevention

- a. **Pollution Evaluation and Minimization Plan for Mercury.** The Discharger shall continue to implement a pollutant evaluation and minimization for mercury. The Discharger shall submit a progress report on mercury minimization activities over the course of the permit term with the Report of Waste Discharge, by the due date in the Technical Reports Table. The progress report shall discuss the effectiveness of the pollutant evaluation and minimization plan in the reduction of mercury in the discharge and include a summary of monitoring results.
- b. **Salinity Best Management Practices (BMP) Plan.** The Discharger submitted a Notice of Intent to comply with the Salt Control Program and selected the Alternative Permitting Approach. Accordingly, the Discharger

shall participate in the CV-SALTS Prioritization and Optimization (P&O) Study.

The Discharger shall continue to implement a salinity evaluation and minimization plan (SEMP) to identify and address sources of salinity discharged from the Facility. The Discharger shall evaluate the effectiveness of the SEMP and provide a summary with the ROWD submitted by the due date in the Technical Reports Table (Table E-12). The evaluation shall include, at minimum, the calendar annual average concentrations of effluent electrical conductivity during the term of the Order. If the average electrical conductivity concentration for any calendar year exceeds a **performance-based trigger of 1,270 $\mu\text{mhos/cm}$** , the Discharger shall evaluate possible sources of salinity contributing to the exceedance of the trigger and update the SEMP to include a plan of action to control salinity.

- c. **Pyrethroid Management Plan.** If the Pyrethroid Pesticides Water Column Chemistry Monitoring results in an exceedance of any acute and/or chronic pyrethroid numeric trigger in Table 4-2 of the Basin Plan to water bodies with designated or existing WARM and/or COLD beneficial uses, the Discharger shall develop and submit a Pyrethroid Management Plan to the Central Valley Water Board, per the requirements described in section 4.2.2.4.12 of the Basin Plan, within one year from the date that an exceedance is identified by either the Discharger or Central Valley Water Board staff. The Discharger shall review monitoring results quarterly and the Discharger shall notify the Central Valley Water Board of any exceedances of the Pyrethroid numeric triggers as soon as possible. If an exceedance is identified, the Discharger shall notify the Central Valley Water Board in writing of the exceedance and the Discharger's intent to submit a Pyrethroid Management Plan.

The Pyrethroid Management Plan shall identify management practices to reduce discharges of pyrethroid pesticides, as outlined in section 4.5.5.2.2.3 of the Basin Plan, and to consider whether there are potential water quality concerns with replacement insecticide products. Dischargers shall begin implementing their pyrethroid management plans within 30 days after receipt of written approval of their management plan. The Pyrethroid Management Plan shall be deemed complete when it can be demonstrated that the acute and chronic pyrethroids triggers are not exceeded in the final effluent and the demonstration is approved by the Executive Officer.

If a Pyrethroid Management Plan is required, the Discharger shall provide mid-term and/or end-term progress reports, consistent with the table below, to document the management practices that have been implemented to track the effectiveness of the Pyrethroid Management

Plan. Reports should be submitted electronically via CIWQS submittal by the due date in the Technical Reports Table E-12.

**Table 5. Pyrethroid Management Plan
Mid-Term and End-Term Progress Reporting**

Pyrethroid Management Plan required and approved by date:	Mid-Term Progress Reporting Required	End-Term Progress Reporting Required
1 August 2025 through 31 July 2027	Yes within 18 months from Pyrethroid Management Plan submittal	Yes, by 31 July 2029
1 August 2027 through 31 July 2028	No (see table note)	Yes, by 31 July 2029
1 August 2028 through 31 July 2030	No (see table note)	No (see table note)

Table 6 Note:

Mid-term and end-term progress reports will be required by subsequently reissued NPDES permits until the Pyrethroid Management Plan is deemed complete.

4. Construction, Operation and Maintenance Specifications

- a. **Filtration System Operating Specifications.** To ensure the filtration system is operating properly to provide adequate disinfection of the wastewater, from 1 May through 31 October, the turbidity of the filter effluent measured at Monitoring Location EFF-001 shall not exceed:
 - i. 2 NTU as a daily average;
 - ii. 5 NTU more than 5 percent of the time within a 24-hour period; and
 - iii. 10 NTU, at any time.
- b. **Emergency Storage Basin Operating Requirements.**
 - i. The treatment facilities shall be designed, constructed, operated, and maintained to prevent inundation or washout due to floods with a 100-year return frequency.
 - ii. Public contact with wastewater shall be precluded through such means as fences, signs, and other acceptable alternatives.
 - iii. Basin shall be managed to prevent breeding of mosquitoes. In particular,
 1. An erosion control program should ensure that small coves and irregularities are not created around the perimeter of the water surface;

- 2. Weeds shall be minimized; and
- 3. Dead algae, vegetation, and debris shall not accumulate on the water surface.
- iv. Freeboard shall never be less than 2 feet (measured vertically to the lowest point of overflow).
- v. The discharge of waste classified as “hazardous,” as defined in CCR, Title 23, section 2521(a), or “designated,” as defined in section 13173 of the Water Code, to the treatment ponds is prohibited.
- vi. Objectionable odors originating at the Facility shall not be perceivable beyond the limits of the wastewater treatment and disposal areas (or property owned by the Discharger).
- vii. The Discharger shall regularly inspect the condition of the constructed basin surfaces (e.g., emergency storage basins) to ensure the integrity of the concrete and asphalt lined structure and prevent infiltration of waste constituents into soils in a mass or concentration that may violate groundwater limitations in section V.B. of this Order. The Discharger shall maintain and repair the basin as necessary to ensure the integrity of the basin. Necessary repairs shall be completed in reasonable timeframes that are consistent with the severity of the impairment and potential for impact to water quality.

5. Special Provisions for Publicly-Owned Treatment Works (POTWs)

a. Pretreatment Requirements

- i. The Discharger shall be responsible and liable for the performance of all Control Authority pretreatment requirements contained in 40 C.F.R. Part 403, including any subsequent regulatory revisions to 40 C.F.R. Part 403. Where 40 C.F.R. Part 403 or subsequent revision places mandatory actions upon the Discharger as Control Authority but does not specify a timetable for completion of the actions, the Discharger shall complete the required actions within 6 months from the issuance date of this permit or the effective date of the 40 CFR Part 403 revisions, whichever comes later. For violations of pretreatment requirements, the Discharger shall be subject to enforcement actions, penalties, fines, and other remedies by U.S. EPA or other appropriate parties, as provided in the CWA. U.S. EPA may initiate enforcement action against a nondomestic user for noncompliance with applicable standards and requirements as provided in the CWA.
- ii. The Discharger shall enforce the requirements promulgated under sections 307(b), 307(c), 307(d), and 402(b) of the CWA with timely, appropriate and effective enforcement actions. The Discharger shall cause all nondomestic users subject to federal categorical standards to achieve compliance no later than the date specified in those

requirements or, in the case of a new nondomestic user, upon commencement of the discharge.

- iii. The Discharger shall perform the pretreatment functions as required in 40 C.F.R. Part 403 including, but not limited to:
 - (a) Implement the necessary legal authorities as provided in 40 CFR Part 403.8(f)(1);
 - (b) Enforce the pretreatment requirements under 40 C.F.R. sections 403.5 and 403.6;
 - (c) Implement the programmatic functions as provided in 40 C.F.R. section 403.8(f)(2); and
 - (d) Provide the requisite funding and personnel to implement the pretreatment program as provided in 40 C.F.R. section 403.8(f)(3).
- iv. **Pretreatment Reporting Requirements.** Pretreatment reporting requirements are included in the Monitoring and Reporting Program, section X.D.5 of Attachment E.
- v. **Local Limits Evaluation.** In accordance with 40 C.F.R. section 122.44(j)(2)(ii) the Discharger shall provide a written technical evaluation of the need to revise the local limits under 40 C.F.R. section 403.5(c)(1) with the next Report of Waste Discharge.
- b. **Sludge/Biosolids Treatment or Discharge Specifications.** Sludge in this document means the solid, semisolid, and liquid residues removed during primary, secondary, or advanced wastewater treatment processes. Solid waste refers to grit and screening material generated during preliminary treatment. Residual sludge means sludge that will not be subject to further treatment at the wastewater treatment plant. Biosolids refer to sludge that has been treated and tested and shown to be capable of being beneficially and legally used pursuant to federal and state regulations as a soil amendment for agricultural, silvicultural, horticultural, and land reclamation activities as specified under 40 C.F.R. Part 503.
 - i. Collected screenings, residual sludge, biosolids, and other solids removed from liquid wastes shall be disposed of in a manner consistent with Consolidated Regulations for Treatment, Storage, Processing, or Disposal of Solid Waste, as set forth in Title 27, CCR, division 2, subdivision 1, section 20005, et seq. Removal for further treatment, storage, disposal, or reuse at sites (e.g., landfill, composting sites, soil amendment sites) that are operated in accordance with valid waste discharge requirements issued by a Regional Water Board will satisfy these specifications.

Sludge and solid waste shall be removed from screens, sumps, ponds, clarifiers, etc. as needed to ensure optimal plant performance.

The treatment of sludge generated at the Facility shall be confined to the Facility property and conducted in a manner that precludes infiltration of waste constituents into soils in a mass or concentration that will violate groundwater limitations in section V.B. of this Order. In addition, the storage of residual sludge, solid waste, and biosolids on Facility property shall be temporary and controlled, and contained in a manner that minimizes leachate formation and precludes infiltration of waste constituents into soils in a mass or concentration that will violate groundwater limitations included in section V.B. of this Order.

- ii. The use, disposal, storage, and transportation of biosolids shall comply with existing federal and state laws and regulations, including permitting requirements and technical standards included in 40 C.F.R. Part 503. If the State Water Board and the Central Valley Water Board are given the authority to implement regulations contained in 40 C.F.R. Part 503, this Order may be reopened to incorporate appropriate time schedules and technical standards. The Discharger must comply with the standards and time schedules contained in 40 C.F.R. Part 503 whether or not they have been incorporated into this Order.
- iii. The Discharger shall comply with section IX.A. Biosolids of the Monitoring and Reporting Program, Attachment E.
- iv. The Discharger shall implement onsite sludge/biosolids treatment, processing, and storage for the Facility as described in the Fact Sheet (Attachment F, section II.A). This Order may be reopened to address any proposed change in the onsite treatment, processing, or storage of sludge/biosolids.

6. Other Special Provisions

- a. **Title 22, or Equivalent, Disinfection Requirements.** From 1 May through 31 October, wastewater shall be oxidized, coagulated, filtered, and adequately disinfected as needed, pursuant to DDW reclamation criteria, Title 22, or equivalent.

7. Compliance Schedules – Not Applicable

VII. COMPLIANCE DETERMINATION

- A. **Average Dry Weather Flow Prohibition (Section III.E).** The average dry weather discharge flow represents the daily average flow when groundwater is at or near normal and runoff is not occurring. Compliance with the average dry weather flow discharge prohibition will be determined annually based on the average daily flow over three consecutive dry weather months (e.g., July, August, and September).

B. BOD5 and TSS Effluent Limitations (s Sections IV.A.1.a and IV.A.1.b).

Compliance with the final effluent limitations for BOD5 and TSS required in Waste Discharge Requirements section IV.A.1.a shall be ascertained by 24-hour composite samples. Compliance with effluent limitations required in Waste Discharge Requirements section IV.A.1.b for percent removal shall be calculated using the arithmetic mean of BOD5 and TSS in effluent samples collected over a monthly period as a percentage of the arithmetic mean of the values for influent samples collected at approximately the same times during the same period.

C. Whole Effluent Toxicity Effluent Limitations. The discharge is subject to determination of “Pass” or “Fail” from chronic whole effluent toxicity tests using the Test of Significant Toxicity (TST) statistical t-test approach described in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, 2010), Appendix A, Figure A-1 and Table A-1 (Chronic Freshwater and East Coast Methods) and Appendix B, Table B-1.

The null hypothesis (Ho) for the TST statistical approach is:

Mean discharge Instream Waste Concentration (IWC) response \leq Regulatory Management Decision (RMD) x Mean control response, where the chronic RMD = 0.75.

A test result that rejects this null hypothesis is reported as “Pass.” A test result that does not reject this null hypothesis is reported as “Fail.”

The relative “Percent Effect” at the discharge IWC is defined and reported as:

Percent Effect = ((Mean control response – Mean discharge IWC response) / Mean control response) x 100.

This is a t-test (formally Student’s t-Test), a statistical analysis comparing two sets of replicate observations, i.e., a control and IWC. The purpose of this statistical test is to determine if the means of the two sets of observations are different (i.e., if the IWC differs from the control, the test result is “Fail”). The Welch’s t-test employed by the TST statistical approach is an adaptation of Student’s t-test and is used with two samples having unequal variances.

- 1. Chronic Whole Effluent Toxicity MDEL (section IV.A.1.c).** If the result of a routine *Ceriodaphnia dubia* chronic whole effluent toxicity test, using the TST statistical approach, is a “Fail” at the IWC for the sublethal endpoint measured in the test and the percent effect for the survival endpoint is greater than or equal to 50 percent, the Discharger will be deemed out of compliance with the MDEL.
- 2. Chronic Whole Effluent Toxicity MMEL (section IV.A.1.d).** If a routine *Ceriodaphnia dubia* chronic whole effluent toxicity test and at least one *Ceriodaphnia dubia* chronic toxicity MMEL compliance test conducted within the same toxicity calendar month result in a “Fail” at the IWC, using the TST

statistical approach, the Discharger will be deemed out of compliance with the MMEL.

- D. Total Coliform Organisms Effluent Limitations (section IV.A.1.j).** For each day that an effluent sample is collected and analyzed for total coliform organisms, the 7 day median shall be determined by calculating the median concentration of total coliform bacteria in the effluent utilizing the bacteriological results of the last 7 days. For example, if a sample is collected on a Wednesday, the result from that sampling event and all results from the previous 6 days (i.e., Tuesday, Monday, Sunday, Saturday, Friday, and Thursday) are used to calculate the 7 day median. If the 7 day median of total coliform organisms exceeds an MPN of 2.2 per 100 milliliters from 1 May through 31 October or 23 per 100 milliliters from 1 November through 30 April, the Discharger will be considered out of compliance.
- E. Total Residual Chlorine Effluent Limitations (section IV.A.1.d).** Continuous monitoring analyzers for chlorine residual or for dechlorination agent residual in the effluent are appropriate methods for compliance determination. A positive residual dechlorination agent in the effluent indicates that chlorine is not present in the discharge, which demonstrates compliance with the effluent limitations. This type of monitoring can also be used to prove that some chlorine residual exceedances are false positives. Continuous monitoring data showing either a positive dechlorination agent residual or a chlorine residual at or below the prescribed limit are sufficient to show compliance with the total residual chlorine effluent limitations, as long as the instruments are maintained and calibrated in accordance with the manufacturer's recommendations.

Any excursion above the 1-hour average or 4-day average total residual chlorine effluent limitations is a violation. If the Discharger conducts continuous monitoring and the Discharger can demonstrate, through data collected from a back-up monitoring system, that a chlorine spike recorded by the continuous monitor was not actually due to chlorine, then any excursion resulting from the recorded spike will not be considered an exceedance, but rather reported as a false positive. Records supporting validation of false positives shall be maintained in accordance with Section IV Standard Provisions (Attachment D).

- G. Priority Pollutant Effluent Limitations.** Compliance with effluent limitations for priority pollutants shall be determined in accordance with section 2.4.5 of the SIP, as follows:
1. Dischargers shall be deemed out of compliance with an effluent limitation, if the concentration of the priority pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reporting level (RL).
 2. Dischargers shall be required to conduct a Pollutant Minimization Program (PMP) in accordance with section 2.4.5.1 of the SIP when there is evidence that the priority pollutant is present in the effluent above an effluent limitation and either:

- a. sample result is reported as detected, but not quantified (DNQ) and the effluent limitation is less than the RL; or
 - b. sample result is reported as non-detect (ND) and the effluent limitation is less than the method detection limit (MDL).
3. When determining compliance with an average monthly effluent limitation (AMEL) and more than one sample result is available in a month, the discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of DNQ or ND. In those cases, the discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
 - a. The data set shall be ranked from low to high, reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
 - b. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.
4. If a sample result, or the arithmetic mean or median of multiple sample results, is below the RL, and there is evidence that the priority pollutant is present in the effluent above an effluent limitation and the discharger conducts a PMP (as described in section 2.4.5.1), the discharger shall **not** be deemed out of compliance.

ATTACHMENT A – DEFINITIONS

1Q10

The lowest one-day flow with an average reoccurrence frequency of once in ten years.

7Q10

The lowest average seven consecutive day flow with an average reoccurrence frequency of once in ten years.

Acute Aquatic Toxicity Test

A test to determine an adverse effect (usually lethality) on a group of aquatic test organisms during a short-term exposure (e.g., 24, 48, or 96 hours).

Alternative Hypothesis

A statement used to propose a statistically significant relationship in a set of given observations. Under the TST approach, when the Null Hypothesis is rejected, the Alternative Hypothesis is accepted in its place, indicating a relationship between variables and an acceptable level of toxicity.

Arithmetic Mean (μ)

Also called the average, is the sum of measured values divided by the number of samples. For ambient water concentrations, the arithmetic mean is calculated as follows:

$$\text{Arithmetic mean} = \mu = \Sigma x / n$$

where: Σx is the sum of the measured ambient water concentrations, and n is the number of samples.

Average Monthly Effluent Limitation (AMEL)

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

Average Weekly Effluent Limitation (AWEL)

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

Bioaccumulative

Those substances taken up by an organism from its surrounding medium through gill membranes, epithelial tissue, or from food and subsequently concentrated and retained in the body of the organism.

Calendar Month(s)

A period of time from a day of one month to the day before the corresponding day of the next month if the corresponding day exists, or if not to the last day of the next month (e.g., from January 1 to January 31, from June 15 to July 14, or from January 31 to February 28).

Calendar Quarter

A period of time defined as three consecutive calendar months.

Calendar Year

A period of time defined as twelve consecutive calendar months.

Chronic Aquatic Toxicity Test

A test to determine an adverse effect (sub-lethal or lethal) on a group of aquatic test organisms during an exposure of duration long enough to assess sub-lethal effects.

Carcinogenic

Pollutants are substances that are known to cause cancer in living organisms.

Coefficient of Variation (CV)

CV is a measure of the data variability and is calculated as the estimated standard deviation divided by the arithmetic mean of the observed values.

Daily Discharge

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in the permit), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

Detected, but Not Quantified (DNQ)

DNQ are those sample results less than the RL, but greater than or equal to the laboratory's MDL. Sample results reported as DNQ are estimated concentrations.

Dilution Credit

Dilution Credit is the amount of dilution granted to a discharge in the calculation of a water quality-based effluent limitation, based on the allowance of a specified mixing zone. It is calculated from the dilution ratio or determined through conducting a mixing zone study or modeling of the discharge and receiving water.

Effluent Concentration Allowance (ECA)

ECA is a value derived from the water quality criterion/objective, dilution credit, and ambient background concentration that is used, in conjunction with the coefficient of variation for the effluent monitoring data, to calculate a long-term average (LTA) discharge concentration. The ECA has the same meaning as waste load allocation (WLA) as used in U.S. EPA guidance

(Technical Support Document For Water Quality-based Toxics Control, March 1991, second printing, EPA/505/2-90-001).

Enclosed Bays

Enclosed Bays means indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between the headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. Enclosed bays include, but are not limited to, Humboldt Bay, Bodega Harbor, Tomales Bay, Drake's Estero, San Francisco Bay, Morro Bay, Los Angeles-Long Beach Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay. Enclosed bays do not include inland surface waters or ocean waters.

Endpoint

An effect that is measured in a toxicity study. Endpoints in toxicity tests may include, but are not limited to survival, reproduction, and growth. A measured response of a receptor to a stressor. An endpoint can be measured in a toxicity test or field survey.

Estimated Chemical Concentration

The estimated chemical concentration that results from the confirmed detection of the substance by the analytical method below the ML value.

Estuaries

Estuaries means waters, including coastal lagoons, located at the mouths of streams that serve as areas of mixing for fresh and ocean waters. Coastal lagoons and mouths of streams that are temporarily separated from the ocean by sandbars shall be considered estuaries. Estuarine waters shall be considered to extend from a bay or the open ocean to a point upstream where there is no significant mixing of fresh water and seawater. Estuarine waters included, but are not limited to, the Sacramento-San Joaquin Delta, as defined in Water Code section 12220, Suisun Bay, Carquinez Strait downstream to the Carquinez Bridge, and appropriate areas of the Smith, Mad, Eel, Noyo, Russian, Klamath, San Diego, and Otay rivers. Estuaries do not include inland surface waters or ocean waters.

Inland Surface Waters

All surface waters of the state that do not include the ocean, enclosed bays, or estuaries.

Instantaneous Maximum Effluent Limitation

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

Instantaneous Minimum Effluent Limitation

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

Instream Waste Concentration (IWC)

The concentration of effluent in the receiving water after mixing.

Maximum Daily Effluent Limitation (MDEL)

The highest allowable daily discharge of a pollutant, over a calendar day (or 24-hour period). For pollutants with limitations expressed in units of mass, the daily discharge is calculated as

the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the arithmetic mean measurement of the pollutant over the day.

Median

The middle measurement in a set of data. The median of a set of data is found by first arranging the measurements in order of magnitude (either increasing or decreasing order). If the number of measurements (n) is odd, then the median = $X_{(n+1)/2}$. If n is even, then the median = $(X_{n/2} + X_{(n/2)+1})/2$ (i.e., the midpoint between the n/2 and n/2+1).

Method Detection Limit (MDL)

MDL is the minimum measured concentration of a substance that can be reported with 99 percent confidence that the measured concentration is distinguishable from method blank results, as defined in 40 C.F.R. Part 136, Attachment B.

Minimum Level (ML)

ML is the concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

Mixing Zone

Mixing Zone is a limited volume of receiving water that is allocated for mixing with a wastewater discharge where water quality criteria can be exceeded without causing adverse effects to the overall water body.

Not Detected (ND)

Sample results which are less than the laboratory's MDL.

Null Hypothesis

A statement used in statistical testing that has been put forward either because it is believed to be true or because it is to be used as a basis for argument, but has not been proved.

Ocean Waters

The territorial marine waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. Discharges to ocean waters are regulated in accordance with the State Water Board's California Ocean Plan.

Percent Effect

The percent effect at the instream waste concentration (IWC) shall be calculated using untransformed data and the following equation:

$$\text{Percent Effect of the Sample} = \frac{\text{Mean Control Response} - \text{Mean Sample Response}}{\text{Mean Control Response}} \cdot 100$$

Persistent Pollutants

Persistent pollutants are substances for which degradation or decomposition in the environment is nonexistent or very slow.

Pollutant Minimization Program (PMP)

PMP means waste minimization and pollution prevention actions that include, but are not limited to, product substitution, waste stream recycling, alternative waste management methods, and education of the public and businesses. The goal of the PMP shall be to reduce all potential sources of a priority pollutant(s) through pollutant minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the water quality-based effluent limitation. Pollution prevention measures may be particularly appropriate for persistent bioaccumulative priority pollutants where there is evidence that beneficial uses are being impacted. The Central Valley Water Board may consider cost effectiveness when establishing the requirements of a PMP. The completion and implementation of a Pollution Prevention Plan, if required pursuant to Water Code section 13263.3(d), shall be considered to fulfill the PMP requirements.

Pollution Prevention

Pollution Prevention means any action that causes a net reduction in the use or generation of a hazardous substance or other pollutant that is discharged into water and includes, but is not limited to, input change, operational improvement, production process change, and product reformulation (as defined in Water Code section 13263.3). Pollution prevention does not include actions that merely shift a pollutant in wastewater from one environmental medium to another environmental medium, unless clear environmental benefits of such an approach are identified to the satisfaction of the State Water Resources Control Board (State Water Board) or Central Valley Water Board.

Regulatory Management Decision (RMD)

The decision that represents the maximum allowable error rates and thresholds for toxicity and non-toxicity that would result in an acceptable risk to aquatic life.

Response

A measured biological effect (e.g., survival, reproduction, growth) as a result of exposure to a stimulus.

Satellite Collection System

The portion, if any, of a sanitary sewer system owned or operated by a different public agency than the agency that owns and operates the wastewater treatment facility that a sanitary sewer system is tributary to.

Source of Drinking Water

Any water designated as municipal or domestic supply (MUN) in a Central Valley Water Board Basin Plan.

Species Sensitivity Screening

An analysis to determine the single most sensitive species from an array of test species to be used in a single species laboratory test series.

Standard Deviation (σ)

Standard Deviation is a measure of variability that is calculated as follows:

$$\sigma = (\sum [(x - \mu)^2] / (n - 1))^{0.5}$$

where:

x is the observed value;
 μ is the arithmetic mean of the observed values; and
n is the number of samples.

Statewide Toxicity Provisions

Refers to section III.B and section IV.B of the Water Quality Control Plan for Inland Surface Waters, Enclosed Bays, and Estuaries of California.

Statistical Threshold Value (STV)

The STV for the bacteria water quality objective is a set value that approximates the 90th percentile of the water quality distribution of a bacterial population.

Test of Significant Toxicity (TST)

A statistical approach used to analyze aquatic toxicity test data, as described in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, 2010), Appendix A, Figure A-1 and Table A-1 (Chronic Freshwater and East Coast Methods) and Appendix B, Table B-1.

Toxicity Reduction Evaluation (TRE)

TRE is a study conducted in a stepwise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.).

WET Maximum Daily Effluent Limitation (MDEL)

For the purposes of chronic and acute aquatic toxicity, an MDEL is an effluent limitation based on the outcome of the TST approach and the resulting percent effect at the IWC.

WET Median Monthly Effluent Limit (MMEL)

For the purposes of chronic and acute aquatic toxicity, an MMEL is an effluent limitation based on a maximum of three independent toxicity tests analyzed using the TST approach during a calendar month.

WET Maximum Daily Effluent Target (MDET)

For the purposes of chronic aquatic toxicity, an MDET is a target used to determine whether a Toxicity Reduction Evaluation (TRE) should be conducted. Not meeting the MDET is not a violation of an effluent limitation.

WET Median Monthly Effluent Target (MMET)

For the purposes of chronic aquatic toxicity, an MMET is a target based on a maximum of three independent toxicity tests used to determine whether a TRE should be conducted. Not meeting the MMET is not a violation of an effluent limitation.

WET MMEL Compliance Tests

For the purposes of chronic and acute aquatic toxicity, a maximum of two tests that are used in addition to the routine monitoring test to determine compliance with the chronic and acute aquatic toxicity MMEL.

WET MMET Tests

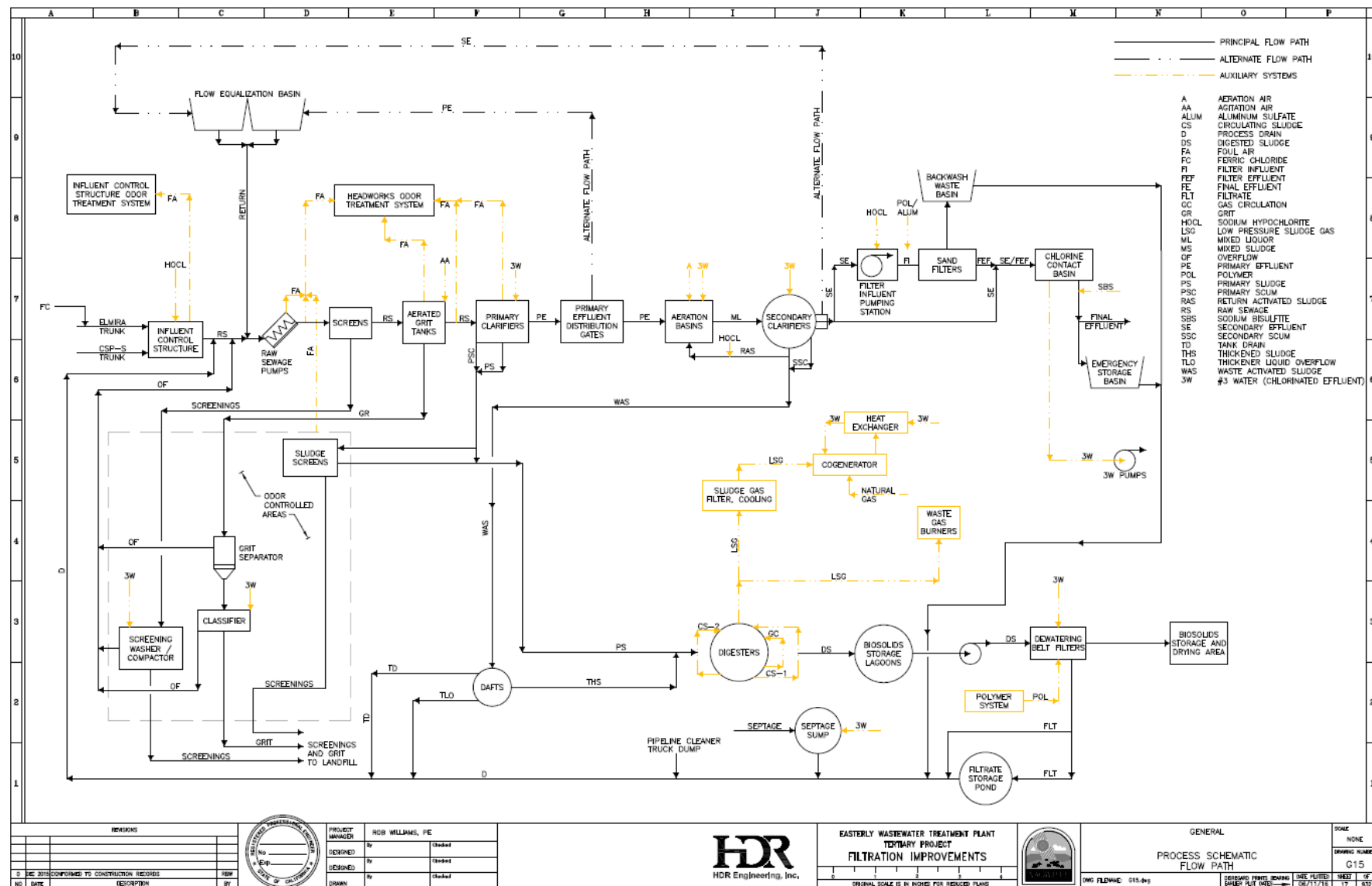
For the purposes of chronic aquatic toxicity, for dischargers not required to comply with numeric chronic toxicity effluent limitations, MMET Tests are a maximum of two tests that are used in addition to the routine monitoring test to determine whether a TRE should be conducted.

ATTACHMENT B – MAP

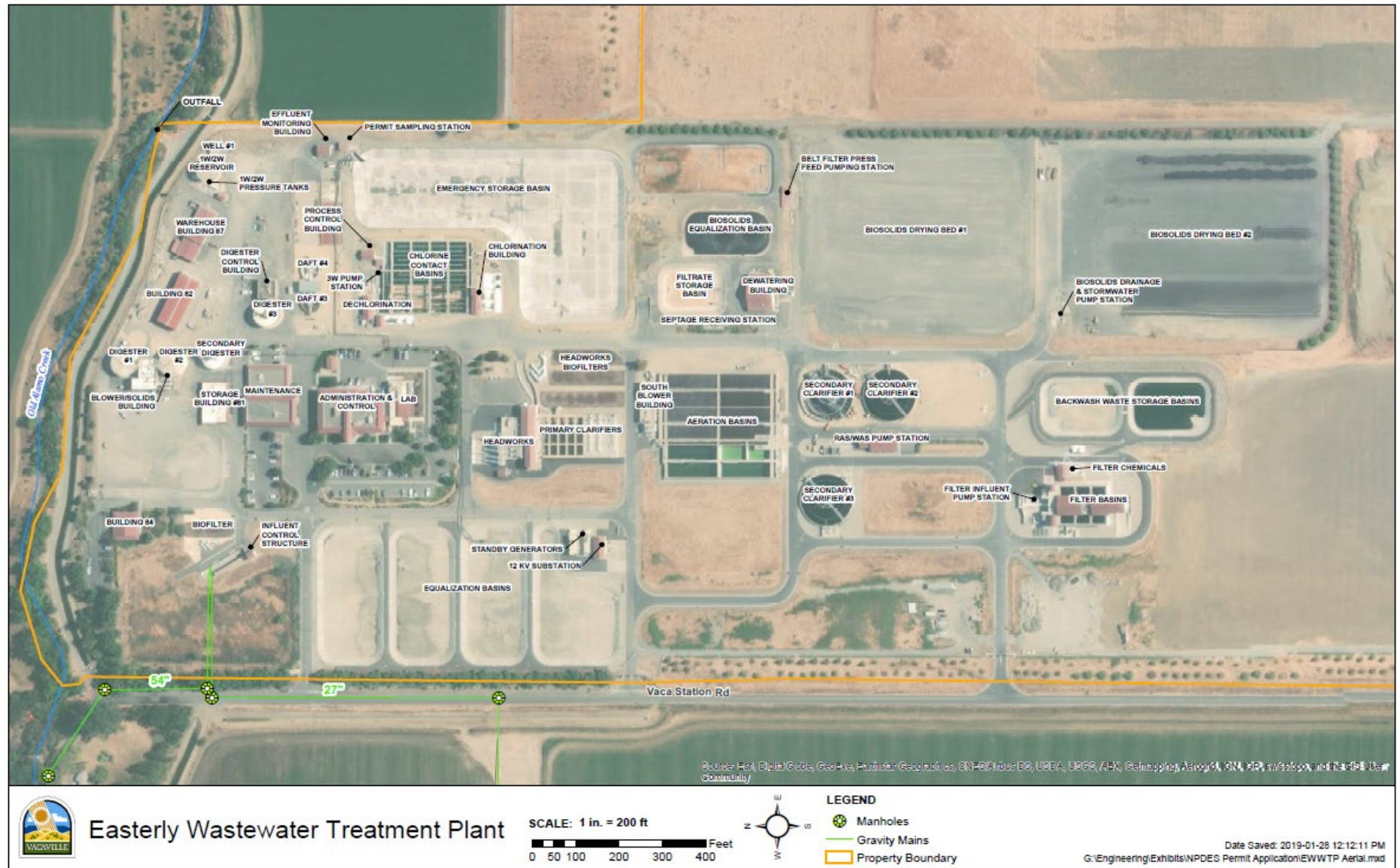
Monitoring (red) and Production Wells (green)



ATTACHMENT C – FLOW SCHEMATIC



ATTACHMENT C – FACILITY



ATTACHMENT D – STANDARD PROVISIONS

I. STANDARD PROVISIONS – PERMIT COMPLIANCE

A. Duty to Comply:

1. The Discharger must comply with all of the terms, requirements, and conditions of this Order. Any noncompliance constitutes a violation of the Clean Water Act (CWA) and the California Water Code and is grounds for enforcement action; permit termination, revocation and reissuance, or modification; denial of a permit renewal application; or a combination thereof. (40 C.F.R. section 122.41(a); Wat. Code, sections 13261, 13263, 13265, 13268, 13000, 13001, 13304, 13350, 13385.)
2. The Discharger shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. (40 C.F.R. section 122.41(a)(1).)

B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this Order. (40 C.F.R. section 122.41(c).)

C. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. (40 C.F.R. section 122.41(d).)

D. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes having adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Discharger only when necessary to achieve compliance with the conditions of this Order. (40 C.F.R. section 122.41(e).)

E. Property Rights

1. This Order does not convey any property rights of any sort or any exclusive privileges. (40 C.F.R. section 122.41(g).)

2. The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations. (40 C.F.R. section 122.5(c).)

F. Inspection and Entry

The Discharger shall allow the Central Valley Water Board, State Water Board, U.S. EPA, and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to (33 U.S.C. section 1318(a)(4)(B); 40 C.F.R. section 122.41(i); Wat. Code, section 13267, 13383):

1. Enter upon the Discharger's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order (33 U.S.C section 1318(a)(4)(B)(ii); 40 C.F.R. section 122.41(i)(1); Wat. Code, sections 13267, 13383);
2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order (33 U.S.C. section 1318(a)(4)(B)(ii); 40 C.F.R. section 122.41(i)(2); Wat. Code, sections 13267, 13383);
3. Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order (33 U.S.C section 1318(a)(4)(B)(ii); 40 C.F.R. section 122.41(i)(3); Wat. Code, section 13267, 13383); and
4. Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location. (33 U.S.C section 1318(a)(4)(B); 40 C.F.R. section 122.41(i)(4); Wat. Code, sections 13267, 13383.)

G. Bypass

1. Definitions
 - a. "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility. (40 C.F.R. section 122.41(m)(1)(i).)
 - b. "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production. (40 C.F.R. section 122.41(m)(1)(ii).)
2. Bypass not exceeding limitations. The Discharger may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not

subject to the provisions listed in Standard Provisions – Permit Compliance I.G.3, I.G.4, and I.G.5 below. (40 C.F.R. section 122.41(m)(2).)

3. Prohibition of bypass. Bypass is prohibited, and the Central Valley Water Board may take enforcement action against a Discharger for bypass, unless (40 C.F.R. section 122.41(m)(4)(i)):
 - a. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage (40 C.F.R. section 122.41(m)(4)(i)(A));
 - b. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance (40 C.F.R. section 122.41(m)(4)(i)(B)); and
 - c. The Discharger submitted notice to the Central Valley Water Board as required under Standard Provisions – Permit Compliance I.G.5 below. (40 C.F.R. section 122.41(m)(4)(i)(C).)
4. The Central Valley Water Board may approve an anticipated bypass, after considering its adverse effects, if the Central Valley Water Board determines that it will meet the three conditions listed in Standard Provisions – Permit Compliance I.G.3 above. (40 C.F.R. section 122.41(m)(4)(ii).)

5. **Notice**

- a. **Anticipated bypass.** If the Discharger knows in advance of the need for a bypass, it shall submit prior notice if possible, at least 10 days before the date of the bypass. The notice shall be sent to the Central Valley Water Board. As of 21 December 2023, all notices shall be submitted electronically to the initial recipient (State Water Board's California Integrated Water Quality System (CIWQS) Program website (http://www.waterboards.ca.gov/water_issues/programs/ciwqs/), defined in Standard Provisions – Reporting V.J below. Notices shall comply with 40 C.F.R. Part 3, section 122.22, and 40 C.F.R. Part 127. (40 C.F.R. section 122.41(m)(3)(i).)
- b. **Unanticipated bypass.** The Discharger shall submit a notice of an unanticipated bypass as required in Standard Provisions - Reporting V.E below (24-hour notice). The notice shall be sent to the Central Valley Water Board. As of 21 December 2023, all notices shall be submitted electronically to the initial recipient (State Water Board's California Integrated Water Quality System (CIWQS) Program website (http://www.waterboards.ca.gov/water_issues/programs/ciwqs/), defined in Standard Provisions – Reporting V.J below. Notices shall comply with 40

C.F.R. Part 3, section 122.22, and 40 C.F.R. Part 127. (40 C.F.R. section 122.41(m)(3)(ii).)

H. Upset

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the Discharger. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. (40 C.F.R. section 122.41(n)(1).)

1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology-based permit effluent limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review. (40 C.F.R. section 122.41(n)(2).)
2. Conditions necessary for a demonstration of upset. A Discharger who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that (40 C.F.R. section 122.41(n)(3)):
 - a. An upset occurred and that the Discharger can identify the cause(s) of the upset (40 C.F.R. section 122.41(n)(3)(i));
 - b. The permitted facility was, at the time, being properly operated (40 C.F.R. section 122.41(n)(3)(ii));
 - c. The Discharger submitted notice of the upset as required in Standard Provisions – Reporting V.E.2.b below (24-hour notice) (40 C.F.R. section 122.41(n)(3)(iii)); and
 - d. The Discharger complied with any remedial measures required under Standard Provisions – Permit Compliance I.C above. (40 C.F.R. section 122.41(n)(3)(iv).)
3. Burden of proof. In any enforcement proceeding, the Discharger seeking to establish the occurrence of an upset has the burden of proof. (40 C.F.R. section 122.41(n)(4).)

II. STANDARD PROVISIONS – PERMIT ACTION

A. General

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for modification, revocation and reissuance, or

termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition. (40 C.F.R. section 122.41(f).)

B. Duty to Reapply

If the Discharger wishes to continue an activity regulated by this Order after the expiration date of this Order, the Discharger must apply for and obtain a new permit. (40 C.F.R. section 122.41(b).)

C. Transfers

This Order is not transferable to any person except after notice to the Central Valley Water Board. The Central Valley Water Board may require modification or revocation and reissuance of the Order to change the name of the Discharger and incorporate such other requirements as may be necessary under the CWA and the Water Code. (40 C.F.R. section 122.41(l)(3); 122.61.)

III. STANDARD PROVISIONS – MONITORING

- A.** Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. (40 C.F.R. section 122.41(j)(1).)
- B.** Monitoring must be conducted according to test procedures approved under 40 C.F.R. Part 136 for the analyses of pollutants unless another method is required under 40 C.F.R. subchapters N or O. Monitoring must be conducted according to sufficiently sensitive test methods approved under 40 C.F.R. Part 136 for the analysis of pollutants or pollutant parameters or as required under 40 C.F.R. chapter 1, subchapter N or O. For the purposes of this paragraph, a method is sufficiently sensitive when the method has the lowest ML of the analytical methods approved under 40 C.F.R. Part 136 or required under 40 C.F.R. chapter 1, subchapter N or O for the measured pollutant or pollutant parameter, or when:
1. The method minimum level (ML) is at or below the level of the most stringent effluent limitation established in the permit for the measured pollutant or pollutant parameter, and;
 - a. The method ML is at or below the level of the most stringent applicable water quality criterion for the measured pollutant or pollutant parameter, or;
 - b. The method ML is above the applicable water quality criterion but the amount of the pollutant or pollutant parameter in the facility's discharge is high enough that the method detects and quantifies the level of the pollutant or pollutant parameter in the discharge.

In the case of pollutants or pollutant parameters for which there are no approved methods under 40 C.F.R. Part 136 or otherwise required under 40 C.F.R. chapter 1, subchapters N or O, monitoring must be conducted according

to a test procedure specified in this Order for such pollutants or pollutant parameters. (40 C.F.R. sections 122.21(e)(3), 122.41(j)(4); 122.44(i)(1)(iv).)

IV. STANDARD PROVISIONS – RECORDS

- A.** Except for records of monitoring information required by this Order related to the Discharger's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by 40 C.F.R. part 503), the Discharger shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Central Valley Water Board Executive Officer at any time. (40 C.F.R. section 122.41(j)(2).)
- B.** Records of monitoring information shall include:
1. The date, exact place, and time of sampling or measurements (40 C.F.R. section 122.41(j)(3)(i));
 2. The individual(s) who performed the sampling or measurements (40 C.F.R. section 122.41(j)(3)(ii));
 3. The date(s) analyses were performed (40 C.F.R. section 122.41(j)(3)(iii));
 4. The individual(s) who performed the analyses (40 C.F.R. section 122.41(j)(3)(iv));
 5. The analytical techniques or methods used (40 C.F.R. section 122.41(j)(3)(v)); and
 6. The results of such analyses. (40 C.F.R. section 122.41(j)(3)(vi).)
- C.** Claims of confidentiality for the following information will be denied (40 C.F.R. section 122.7(b)):
1. The name and address of any permit applicant or Discharger (40 C.F.R. section 122.7(b)(1)); and
 2. Permit applications and attachments, permits and effluent data. (40 C.F.R. section 122.7(b)(2).)

V. STANDARD PROVISIONS – REPORTING

A. Duty to Provide Information

The Discharger shall furnish to the Central Valley Water Board, State Water Board, or U.S. EPA within a reasonable time, any information which the Central Valley Water Board, State Water Board, or U.S. EPA may request to determine whether

cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Discharger shall also furnish to the Central Valley Water Board, State Water Board, or U.S. EPA copies of records required to be kept by this Order. (40 C.F.R. section 122.41(h); Wat. Code, sections 13267, 13383.)

B. Signatory and Certification Requirements

1. All applications, reports, or information submitted to the Central Valley Water Board, State Water Board, and/or U.S. EPA shall be signed and certified in accordance with Standard Provisions – Reporting V.B.2, V.B.3, V.B.4, V.B.5, and V.B.6 below. (40 C.F.R. section 122.41(k).)
2. All permit applications shall be signed by either a principal executive officer or ranking elected official. For purposes of this provision, a principal executive officer of a federal agency includes: (i) the chief executive officer of the agency, or (ii) a senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., Regional Administrators of U.S. EPA). (40 C.F.R. section 122.22(a)(3).)
3. All reports required by this Order and other information requested by the Central Valley Water Board, State Water Board, or U.S. EPA shall be signed by a person described in Standard Provisions – Reporting V.B.2 above, or by a duly authorized representative of that person. A person is a duly authorized representative only if:
 - a. The authorization is made in writing by a person described in Standard Provisions – Reporting V.B.2 above (40 C.F.R. section 122.22(b)(1));
 - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) (40 C.F.R. section 122.22(b)(2)); and
 - c. The written authorization is submitted to the Central Valley Water Board and State Water Board. (40 C.F.R. section 122.22(b)(3).)
4. If an authorization under Standard Provisions – Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions – Reporting V.B.3 above must be submitted to the Central Valley Water Board and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative. (40 C.F.R. section 122.22(c).)

5. Any person signing a document under Standard Provisions – Reporting V.B.2 or V.B.3 above shall make the following certification:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.” (40 C.F.R. section 122.22(d).)

6. Any person providing the electronic signature for such documents described in Standard Provision – V.B.1, V.B.2, or V.B.3 that are submitted electronically shall meet all relevant requirements of Standard Provisions – Reporting V.B, and shall ensure that all of the relevant requirements of 40 C.F.R. part 3 (Cross-Media Electronic Reporting) and 40 C.F.R. part 127 (NPDES Electronic Reporting Requirements) are met for that submission. (40 C.F.R section 122.22(e).)

C. Monitoring Reports

1. Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order. (40 C.F.R. section 122.41(l)(4).)
2. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the Central Valley Water Board or State Water Board for reporting the results of monitoring, sludge use, or disposal practices. As of 21 December 2016, all reports and forms must be submitted electronically to the initial recipient, defined in Standard Provisions – Reporting V.J, and comply with 40 C.F.R. part 3, section 122.22, and 40 C.F.R. part 127. (40 C.F.R. section 122.41(l)(4)(i).)
3. If the Discharger monitors any pollutant more frequently than required by this Order using test procedures approved under 40 C.F.R. part 136, or another method required for an industry-specific waste stream under 40 C.F.R. subchapters N or O, the results of such monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Central Valley Water Board. (40 C.F.R. section 122.41(l)(4)(ii).)
4. Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order. (40 C.F.R. section 122.41(l)(4)(iii).)

D. Compliance Schedules

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date. (40 C.F.R. section 122.41(l)(5).)

E. Twenty-Four Hour Reporting

1. The Discharger shall report any noncompliance which may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Discharger becomes aware of the circumstances. A report shall also be provided within five (5) days of the time the Discharger becomes aware of the circumstances. The report shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

For noncompliance events related to combined sewer overflows, sanitary sewer overflows, or bypass events, these reports must include the data described above (with the exception of time of discovery) as well as the type of event (combined sewer overflows, sanitary sewer overflows, or bypass events), type of sewer overflow structure (e.g., manhole, combined sewer overflow outfall), discharge volumes untreated by the treatment works treating domestic sewage, types of human health and environmental impacts of the sewer overflow event, and whether the noncompliance was related to wet weather.

As of 21 December 2020 all reports related to combined sewer overflows, sanitary sewer overflows, or bypass events must be submitted electronically to the initial recipient (State Water Board) defined in Standard Provisions – Reporting V.J. The reports shall comply with 40 C.F.R. part 3. They may also require the Discharger to electronically submit reports not related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section. (40 C.F.R. section 122.41(l)(6)(i).)

F. Planned Changes

The Discharger shall give notice to the Central Valley Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when (40 C.F.R. section 122.41(l)(1)):

1. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) (40 C.F.R. section 122.41(l)(1)(i)); or
2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are not subject to effluent limitations in this Order. (40 C.F.R. section 122.41(l)(1)(ii).)

3. The alteration or addition results in a significant change in the Discharger's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. (40 C.F.R. section 122.41(l)(1)(iii).)

G. Anticipated Noncompliance

The Discharger shall give advance notice to the Central Valley Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with this Order's requirements. (40 C.F.R. section 122.41(l)(2).)

H. Other Noncompliance

The Discharger shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above. For noncompliance events related to combined sewer overflows, sanitary sewer overflows, or bypass events, these reports shall contain the information described in Standard Provision – Reporting V.E and the applicable required data in appendix A to 40 C.F.R. part 127. The Central Valley Water Board may also require the Discharger to electronically submit reports not related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section. (40 C.F.R. section 122.41(l)(7).)

I. Other Information

When the Discharger becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Central Valley Water Board, State Water Board, or U.S. EPA, the Discharger shall promptly submit such facts or information. (40 C.F.R. section 122.41(l)(8).)

J. Initial Recipient for Electronic Reporting Data

The owner, operator, or the duly authorized representative is required to electronically submit NPDES information specified in appendix A to 40 C.F.R. part 127 to the appropriate initial recipient, as determined by U.S. EPA, and as defined in 40 C.F.R. section 127.2(b). U.S. EPA will identify and publish the list of initial recipients on its website and in the Federal Register, by state and by NPDES data group [see 40 C.F.R. section 127.2(c)]. U.S. EPA will update and maintain this listing. (40 C.F.R. section 122.41(l)(9).)

VI. STANDARD PROVISIONS – ENFORCEMENT

- A.** The Central Valley Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387.

VII. ADDITIONAL PROVISIONS – NOTIFICATION LEVELS

A. Publicly-Owned Treatment Works (POTWs)

All POTWs shall provide adequate notice to the Central Valley Water Board of the following (40 C.F.R. section 122.42(b)):

1. Any new introduction of pollutants into the POTW from an indirect discharger that would be subject to sections 301 or 306 of the CWA if it were directly discharging those pollutants (40 C.F.R. section 122.42(b)(1)); and
2. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of adoption of the Order. (40 C.F.R. section 122.42(b)(2).)
3. Adequate notice shall include information on the quality and quantity of effluent introduced into the POTW as well as any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW. (40 C.F.R. section 122.42(b)(3).)

ATTACHMENT E – MONITORING AND REPORTING PROGRAM

Table of Contents

I.	General Monitoring Provisions.....	E-2
II.	Monitoring Locations	E-3
III.	Influent Monitoring Requirements.....	E-4
	A. Monitoring Location INF-001.....	E-4
IV.	Effluent Monitoring Requirements	E-5
	A. Monitoring Location EFF-001.....	E-5
V.	Whole Effluent Toxicity Testing Requirements	E-7
VI.	Land Discharge Monitoring Requirements – Not Applicable	E-13
VII.	Recycling Monitoring Requirements – Not Applicable	E-13
VIII.	Receiving Water Monitoring Requirements	E-13
	A. Monitoring Locations RSW-001, RSW-002, RSW-003, and RSW-004	E-13
	B. Monitoring Locations RGW-001, RGW-002, RGW-003, RGW-004, RGW-005, RGW-006, and RGW-007	E-15
IX.	Other Monitoring Requirements.....	E-17
	A. Biosolids	E-17
	B. Emergency Storage Basin	E-17
	C. Basin Plan Site-Specific Water Quality Objectives.....	E-18
	D. Pyrethroid Pesticides Monitoring	E-19
	E. Effluent and Receiving Water Characterization	E-22
X.	Reporting Requirements.....	E-30
	A. General Monitoring and Reporting Requirements.....	E-30
	B. Self-Monitoring Reports (SMRs)	E-30
	C. Discharge Monitoring Reports (DMRs)	E-33
	D. Other Reports	E-34

Tables

Table E-1.	Monitoring Station Locations	E-3
Table E-2.	Influent Monitoring.....	E-5
Table E-3.	Effluent Monitoring	E-6
Table E-4.	Receiving Water Monitoring Requirements	E-14
Table E-5.	Groundwater Monitoring Requirements	E-15
Table E-6.	Effluent and Receiving Water Monitoring – EFF-001 and RSW-005.....	E-18
Table E-7.	Pyrethroid Pesticides Monitoring.....	E-19
Table E-8.	Pyrethroid Pesticide Partition Coefficients	E-21
Table E-9.	Effluent and Receiving Water Characterization Monitoring	E-24
Table E-10.	Monitoring Periods and Reporting Schedule	E-31
Table E-11.	Technical Reports	E-40

ATTACHMENT E – MONITORING AND REPORTING PROGRAM (MRP)

The Code of Federal Regulations (40 C.F.R. section 122.48) requires that all NPDES permits specify monitoring and reporting requirements. Water Code sections 13267 and 13383 authorize the Central Valley Water Board to establish monitoring, inspection, entry, reporting, and recordkeeping requirements. This MRP establishes monitoring and reporting requirements that implement federal and California requirements.

I. GENERAL MONITORING PROVISIONS

- A.** Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge. All samples shall be taken at the monitoring locations specified below and, unless otherwise specified, before the monitored flow joins or is diluted by any other waste stream, body of water, or substance. Monitoring locations shall not be changed without notification to and the approval of the Central Valley Water Board.
- B.** Final effluent samples shall be taken downstream of the last addition of wastes to the treatment or discharge works where a representative sample may be obtained prior to mixing with the receiving waters. Samples shall be collected at such a point and in such a manner to ensure a representative sample of the discharge.
- C.** Chemical, bacteriological, and bioassay analyses of any material required by this Order shall be conducted by a laboratory accredited for such analyses by the State Water Resources Control Board (State Water Board), Division of Drinking Water (DDW; formerly the Department of Public Health), in accordance with the provision of Water Code section 13176. Laboratories that perform sample analyses must be identified in all monitoring reports submitted to the Central Valley Water Board. In the event an accredited laboratory is not available to the Discharger for any onsite field measurements such as pH, dissolved oxygen (DO), turbidity, temperature, and residual chlorine, such analyses performed by a non-accredited laboratory will be accepted provided a Quality Assurance-Quality Control Program is instituted by the laboratory. A manual containing the steps followed in this program for any onsite field measurements such as pH, DO, turbidity, temperature, and residual chlorine must be kept onsite in the treatment facility laboratory and shall be available for inspection by Central Valley Water Board staff. The Discharger must demonstrate sufficient capability (qualified and trained employees, properly calibrated and maintained field instruments, etc.) to adequately perform these field measurements. The Quality Assurance-Quality Control Program must conform to U.S. EPA guidelines or to procedures approved by the Central Valley Water Board.
- D.** Appropriate flow measurement devices and methods consistent with accepted scientific practices shall be selected and used to ensure the accuracy and reliability of measurements of the volume of monitored discharges. All monitoring instruments and devices used by the Discharger to fulfill the prescribed monitoring program shall be properly maintained and calibrated as necessary, at least yearly, to ensure their continued accuracy. All flow measurement devices shall be calibrated at least once per year to ensure continued accuracy of the devices.

- E.** Monitoring results, including noncompliance, shall be reported at intervals and in a manner specified in this Monitoring and Reporting Program.
- F.** Laboratory analytical methods shall be sufficiently sensitive in accordance with the Sufficiently Sensitive Methods Rule (SSM Rule) specified under 40 C.F.R. 122.21(e)(3) and 122.44(i)(1)(iv). A U.S. EPA-approved analytical method is sufficiently sensitive for a pollutant/parameter where:
1. The method minimum level (ML) is at or below the applicable water quality objective for the receiving water, or;
 2. The method ML is above the applicable water quality objective for the receiving water but the amount of the pollutant/parameter in the discharge is high enough that the method detects and quantifies the level of the pollutant/parameter, or;
 3. the method ML is above the applicable water quality objective for the receiving water, but the ML is the lowest of the 40 C.F.R. 136 U.S. EPA-approved analytical methods for the pollutant/parameter.
- G.** The Discharger shall ensure that the results of the Discharge Monitoring Report-Quality Assurance (DMR-QA) Study or the most recent Water Pollution Performance Evaluation Study are submitted annually to the State Water Resources Control Board at the following address or electronically via email to the DMR-QA Coordinator:
- State Water Resources Control Board
Quality Assurance Program Officer
Office of Information Management and Analysis
1001 I Street, Sacramento, CA 95814
- H.** The Discharger shall file with the Central Valley Water Board technical reports on self-monitoring performed according to the detailed specifications contained in this Monitoring and Reporting Program.

II. MONITORING LOCATIONS

The Discharger shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order:

Table E-1. Monitoring Station Locations

Discharge Point Name	Monitoring Location Name	Monitoring Location Description
--	INF-001	A location where a representative sample of the influent into the Facility can be collected prior to any plant return flows or treatment processes.
001	EFF-001	A location where a representative sample of the effluent from the Facility can be collected after the last

Discharge Point Name	Monitoring Location Name	Monitoring Location Description
		connection through which wastes can be admitted to the outfall at Discharge Point 001 (Latitude: 38° 20' 43" N, Longitude: 121° 54' 05" W) and at the end of the chlorine contact basin (Latitude: 38° 20' 43" N, Longitude: 121° 54' 10" W) for disinfection efficiency (i.e., total coliform organisms)
--	RSW-001	Old Alamo Creek, approximately 1,050 feet upstream of Discharge Point 001
--	RSW-002	Old Alamo Creek, approximately 1,200 feet downstream of Discharge Point 001 (on the east side of Lewis Road).
--	RSW-003	New Alamo Creek, approximately 80 feet upstream of the confluence with Old Alamo Creek.
--	RSW-004	New Alamo Creek, approximately 2,000 feet downstream of the confluence with Old Alamo Creek, at the Brown-Alamo Dam.
--	RSW-005	Old Alamo Creek at the terminus, prior to entering New Alamo Creek.
--	RGW-001	Groundwater Monitoring Well 1
--	RGW-002	Groundwater Monitoring Well 2
--	RGW-003	Groundwater Monitoring Well 3
--	RGW-004	Groundwater Monitoring Well 4
--	RGW-005	Groundwater Monitoring Well 5
--	RGW-006	Groundwater Monitoring Well 6
--	RGW-007	Groundwater Monitoring Well 7
--	BIO-001	A location where a representative sample of biosolids can be obtained.
--	BSN-001	A location where a representative sample of wastewater within the emergency storage basin can be collected.

Table E-1 Note:

1. The North latitude and West longitude information in Table E-1 are approximate for administrative purposes.

III. INFLUENT MONITORING REQUIREMENTS

A. Monitoring Location INF-001

1. The Discharger shall monitor influent to the Facility at Monitoring Location INF-001 in accordance with Table E-2 and the testing requirements described in section III.A.2 below:

Table E-2. Influent Monitoring

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow	MGD	Meter	Continuous
pH	standard units	Grab	1/Week
Biochemical Oxygen Demand, 5-day @ 20° Celcius (BOD ₅)	mg/L	24-hour Composite	1/Week
Total Suspended Solids (TSS)	mg/L	24-hour Composite	1/Week
Electrical Conductivity @ 25°C	µmhos/cm	Grab	1/Month

2. **Table E-2 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-2:
 - a. **Applicable to all parameters.** Parameters shall be analyzed using the analytical methods described in 40 CFR part 136; or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.
 - b. **Grab Samples.** All grab samples shall not be collected at the same time each day to get a complete representation of variations in the influent.
 - c. **24-Hour Composite Samples.** All composite samples shall be collected from a 24-hour flow proportional composite.

IV. EFFLUENT MONITORING REQUIREMENTS

A. Monitoring Location EFF-001

1. The Discharger shall monitor tertiary-treated effluent at Monitoring Location EFF-001 in accordance with Table E-3 and the testing requirements described in section IV.A.2 below:

Table E-3. Effluent Monitoring

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow	MGD	Meter	Continuous
Biochemical Oxygen Demand (5-day @ 20° C)	mg/L	24-hr Composite	3/Week
pH	standard units	Meter	Continuous
Total Suspended Solids	mg/L	24-hr Composite	3/Week
Bromoform	µg/L	Grab	1/Month
Carbon Tetrachloride	µg/L	Grab	1/Month
Chlorodibromomethane	µg/L	Grab	1/Month
Chloroform	µg/L	Grab	1/Month
Dichlorobromomethane	µg/L	Grab	1/Month
Ammonia Nitrogen, Total (as N)	mg/L	Grab	1/Week
Chlorine, Total Residual	mg/L	Meter	Continuous
Cyanide	µg/L	Grab	1/Month
Dissolved Organic Carbon	mg/L	Grab	1/Quarter
Electrical Conductivity @ 25°C	µmhos/cm	24-hr Composite	1/Month
Hardness, Total (as CaCO ₃)	mg/L	24-hr Composite	1/Month
Nitrate, Total (as N)	mg/L	Grab	1/Month
Nitrite, Total (as N)	mg/L	Grab	1/Month
Nitrate Plus Nitrite, Total (as N)	mg/L	Calculate	1/Month
Priority Pollutants and Other Constituents of Concern	(see section IX.E)	(see section IX.E)	(see section IX.E)
Temperature	°F	Meter	Continuous
Total Coliform Organisms	MPN/100 mL	Grab	5/Week
Total Dissolved Solids	mg/L	24-hr Composite	1/Month
Turbidity (1 May through 31 October)	NTU	Meter	Continuous
Turbidity (1 November through 30 April)	NTU	Grab	1/Week
Whole Effluent Toxicity	(see section V)	(see section V)	(see section V)

2. **Table E-3 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-3:
 - a. **Applicable to all parameters.** Parameters shall be analyzed using the analytical methods described in 40 CFR part 136 or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.

- b. **24-hour composite samples** shall be collected from a 24-hour flow proportional composite.
- c. **Handheld Field Meter.** A handheld field meter may be used for **temperature** and **pH**, provided the meter utilizes a U.S. EPA-approved algorithm/method and is calibrated and maintained in accordance with the manufacturer's instructions. A calibration and maintenance log for each meter used for monitoring required by this Monitoring and Reporting Program shall be maintained at the Facility.
- d. **Temperature** and **pH** shall be recorded at the time of **ammonia** sample collection.
- e. **Whole Effluent Toxicity.** Ammonia samples shall be collected concurrently with whole effluent toxicity monitoring.
- f. **Total Residual Chlorine** must be monitored using an analytical method that is sufficiently sensitive to measure at the permitted level of 0.01 mg/L.
- h. **Hardness** samples shall be collected concurrently with metals samples.
- k. **Total Coliform Organisms.** Samples for total coliform organisms may be collected at any point following disinfection.
- l. **Priority Pollutants.** For all priority pollutant constituents listed in Table E-3 (Bis (2-ethylhexyl) phthalate, Persistent Chlorinated Hydrocarbon Pesticides and Priority Pollutants and Other Constituents of Concern) the RL shall be consistent with sections 2.4.2 and 2.4.3 of the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (State Implementation Policy or SIP) and the SSM Rule specified under 40 C.F.R. sections 122.21(e)(3) and 122.44(i)(1)(iv).
- p. **Dissolved Organic Carbon monitoring** shall be conducted concurrently with pH and hardness sampling.
- q. **Whole Effluent Toxicity monitoring** shall be in accordance with section V of this MRP.

V. WHOLE EFFLUENT TOXICITY TESTING REQUIREMENTS

A. Toxicity Calendar Month, Quarter and Year.

1. **Toxicity Calendar Month .** The toxicity calendar month is defined as the period of time beginning on the day of the initiation of the routine toxicity monitoring to the day before the corresponding day of the next month if the corresponding day exists, or if not to the last day of the next month (e.g., from June 15 to July 14}, or to the last day of the next month if there is no corresponding day (e.g., January 31 to February 28).

2. **Toxicity Calendar Quarter.** A toxicity calendar quarter is defined as **three consecutive toxicity calendar months**. For purposes of this Order, the toxicity calendar quarters **begin on 1 January, 1 April, 1 July, and 1 October** (i.e., from 1 January to 1 April, from 1 April to 1 May, from 1 July to 1 October, etc.).
3. **Toxicity Calendar Year.** A toxicity calendar year is defined as **twelve consecutive toxicity calendar months**.

B. Chronic Toxicity Testing. The Discharger shall meet the following chronic toxicity testing requirements:

1. **Instream Waste Concentration (IWC) for Chronic Toxicity.** The chronic toxicity IWC is 100 percent effluent.
2. **Routine Monitoring Frequency.** The Discharger shall perform routine chronic toxicity testing once per calendar month in months in which there are at least 15 days of discharge, concurrent with effluent ammonia sampling. While the Discharger is conducting a Toxicity Reduction Evaluation the routine monitoring may be reduced to two (2) tests per calendar year.
3. **Chronic Toxicity MMEL Compliance Testing.** If a routine chronic toxicity monitoring test results in a “fail” at the IWC, then the discharger shall complete a chronic toxicity MMEL compliance test. If the MMEL test results in a “pass”, the discharger shall complete a second chronic toxicity MMEL test. All required chronic toxicity MMEL compliance tests shall be initiated within the same toxicity calendar month as the initiation of the routine monitoring chronic toxicity test. If the first chronic toxicity MMEL compliance test results in a “fail” at the IWC, then the second chronic toxicity MMEL compliance test is unnecessary and is waived.
4. **Additional Routine Monitoring Tests for TRE Determination.** When there is one violation but not two violations of the chronic toxicity MDEL or MMEL in a single toxicity calendar month, an additional routine monitoring test is required to determine if a TRE is necessary. This additional routine monitoring test is not required if the Discharger is already conducting a TRE. This additional routine monitoring test shall be initiated within two weeks after the end of the toxicity calendar month in which the MMEL or MDEL violation occurred. The toxicity calendar month of the violation and the toxicity calendar month of the additional routine monitoring shall be considered “successive calendar months” for purposes of determining whether a TRE is required. This additional routine monitoring test is also used for compliance purposes, and could result in a violation of the MDEL and/or the need to conduct MMEL compliance testing per section V.B.3 above.
5. **Sample Volumes.** Adequate sample volumes shall be collected to provide renewal water to complete the test in the event that the discharge is intermittent.
6. **Test Species.** The testing shall be conducted using the most sensitive species *Ceriodaphnia dubia*. The Discharger shall conduct chronic toxicity tests with

Ceriodaphnia dubia unless otherwise specified in writing by the Executive Officer. The Executive Officer has the authority to allow the temporary use of the next appropriate species as the most sensitive species when the discharger submits documentation and the Executive Officer determines that the discharger has encountered unresolvable test interference or cannot secure a reliable supply of test organisms. The “next appropriate species” is a species in Table 1 of the Statewide Toxicity Provisions in the same test method classification (e.g., chronic aquatic toxicity test methods, acute aquatic toxicity test method), in the same salinity classification (e.g., freshwater or marine), and in the same taxon as the most sensitive species. When there are no other species in Table 1 in the same taxon as the most sensitive species (e.g., freshwater chronic toxicity tests), the “next appropriate species” is the species exhibiting the highest percent effect at the IWC tested in the species sensitivity screening other than the most sensitive species.

7. **Test Methods.** Discharger shall conduct the chronic toxicity tests on effluent samples at the instream waste concentration for the discharge in accordance with species and test methods in Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms (EPA/821/R02/013, 2002; Table IA, 40 C.F.R. part 136).
8. **Dilution and Control Water.** Dilution water and control water shall be prepared and used as specified in the test methods manual. If dilution water and control water is different from test organism culture water, then a second control using culture water shall also be used.
9. **Test Failure.** If the effluent chronic toxicity test does not meet all test acceptability criteria (TAC) specified in the referenced test method in EPA/821-R-02-013, the Discharger must conduct a Replacement Test as soon as possible, as specified in subsection B.10, below.
10. **Replacement Test.** When a required toxicity test for routine monitoring or MMEL compliance tests is not completed, a new toxicity test to replace the toxicity test that was not completed shall be initiated as soon as possible. The new toxicity test shall replace the routine monitoring or MMEL compliance tests, as applicable, for the toxicity calendar month in which the toxicity test that was not completed was required to be initiated, even if the new toxicity test is initiated in a subsequent month. The new toxicity test for routine monitoring or MMEL compliance tests, as applicable, and any MMEL compliance tests required to be conducted due to the results of the new toxicity test shall be used to determine compliance with the effluent limitations for the toxicity calendar month in which the toxicity test that was not completed was required to be initiated. The new toxicity test and any MMEL compliance tests required to be conducted due to the results of the new toxicity test shall not be used to substitute for any other required toxicity tests.

Scenarios could occur in which a test is not initiated by a Discharger within the required time period. When this is caused by circumstances outside of the

Discharger's control, that were not preventable with the reasonable exercise of care, the Central Valley Water Board will not require the test to be initiated within the originally required time period, provided that the Discharger promptly initiates, and ultimately completes, a replacement test. In such cases, the Central Valley Water Board must determine that the circumstances were not preventable with the reasonable exercise of care.

C. Quality Assurance and Additional Requirements. Quality assurance measures, instructions, and other recommendations and requirements are found in the test methods manual previously referenced. Additional requirements are below.

1. The discharge is subject to determination of "Pass" or "Fail" from a chronic toxicity test using the Test of Significant Toxicity (TST) statistical t-test approach described in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, 2010), Appendix A, Figure A-1 and Table A-1 (Chronic Freshwater and East Coast Methods) and Appendix B, Table B-1.

2. The null hypothesis (Ho) for the TST statistical approach is:

Mean discharge IWC response \leq RMD x Mean control response, where the chronic RMD = 0.75.

A test result that rejects this null hypothesis is reported as "Pass." A test result that does not reject this null hypothesis is reported as "Fail."

3. The relative "Percent Effect" at the discharge IWC is defined and reported as:

Percent Effect = ((Mean control response – Mean discharge IWC response) / Mean control response) x 100.

This is a t-test (formally Student's t-Test), a statistical analysis comparing two sets of replicate observations, i.e., a control and IWC. The purpose of this statistical test is to determine if the means of the two sets of observations are different (i.e., if the IWC differs from the control, the test result is "Fail"). The Welch's t-test employed by the TST statistical approach is an adaptation of Student's t-test and is used with two samples having unequal variances.

D. WET Testing Notification Requirements. The Discharger shall notify the Central Valley Water Board of test results exceeding the chronic toxicity effluent limitation as soon as the Discharger learns of the exceedance, but no later than 24-hours after receipt of the monitoring results.

E. WET Testing Reporting Requirements. The Discharger shall submit the full laboratory report for all toxicity testing as an attachment to CIWQS for the reporting period (e.g., monthly, quarterly, semi-annually or annually) and provide the data (i.e., Pass/Fail) in the PET tool for uploading into CIWQS. The laboratory report shall include:

1. The valid toxicity test results for the TST statistical approach, reported as “Pass” or “Fail” and “Percent Effect” at the IWC for the discharge, the dates of sample collection and initiation of each toxicity test, all results for effluent parameters monitored concurrently with the toxicity test(s); and progress reports on TRE investigations.
2. The statistical analysis used in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, 2010) Appendix A, Figure A-1 and Table A-1, and Appendix B, Table B-1.
3. Statistical program (e.g., TST calculator, CETIS, etc.) output results, including graphical plots, for each toxicity test.

F. Most Sensitive Species Screening. The Discharger shall perform species sensitivity screening to re-evaluate the most sensitive species by 31 July 2029 and shall be included with the ROWD. **Subsequently, the species sensitivity screening shall be conducted at least once every fifteen years as follows and the results of the most recent species sensitivity screening submitted with the Report of Waste Discharge.**

1. **Frequency of Testing for Species Sensitivity Screening.** Species sensitivity screening for chronic toxicity shall include, at a minimum, chronic WET testing four consecutive calendar quarters using the water flea (*Ceriodaphnia dubia*), fathead minnow (*Pimephales promelas*), and green algae (*Pseudokirchneriella subcapitata*, also known as *Selenastrum capricornutum*). The tests shall be performed at an IWC of no less than 100 percent effluent.
2. **Determination of Most Sensitive Species.** If a single test in the species sensitivity screening testing results in a “Fail” using the TST statistical approach, then the species used in that test shall be established as the most sensitive species. If there is more than a single test that results in a “Fail”, then of the species with results of a “Fail”, the species that exhibits the highest percent effect shall be established as the most sensitive species. If none of the tests in the species sensitivity screening results in a “Fail”, but at least one of the species exhibits a percent effect greater than **10** percent, then the single species that exhibits the highest percent effect shall be established as the most sensitive species. In all other circumstances, the Executive Officer shall have discretion to determine which single species is the most sensitive considering the test results from the species sensitivity screening. For subsequent species sensitivity screening, if the first two subsequent screening events result in no change in the most sensitive species, the Discharger may cease the subsequent species sensitive screening testing and the most sensitive species will remain unchanged.

The “next appropriate species” is a species in Table 1 of the Statewide Toxicity Provisions in the same test method classification (e.g., chronic aquatic toxicity test methods, acute aquatic toxicity test method), in the same salinity classification (e.g., freshwater or marine), and in the same taxon as the most

sensitive species. When there are no other species in Table 1 in the same taxon as the most sensitive species (e.g., freshwater chronic toxicity tests), the “next appropriate species” is the species exhibiting the highest percent effect at the IWC tested in the species sensitivity screening other than the most sensitive species. The Executive Officer shall have discretion to allow the temporary use of the next appropriate species as the most sensitive species when the Discharger submits documentation and the Executive Officer determines that the Discharger has encountered unresolvable test interference or cannot secure a reliable supply of test organisms.

The most sensitive species shall be used for chronic toxicity testing for the remainder of the permit term. The Discharger may use the four most recent tests for use in determining the most sensitive species if the tests were conducted in a manner sufficient to make such determination. If the most sensitive species cannot be determined from the species sensitivity screening discussed above, the Discharger shall rotate the test species as the most sensitive species every toxicity calendar year as follows:

- a. *Ceriodaphnia dubia* (survival and reproduction test) for the remainder of the toxicity calendar year this Order is effective;
- b. *Pimephales promelas* (larval survival and growth test) for the entire toxicity calendar year following the toxicity calendar year this Order is effective;
- c. *Pseudokirchneriella subcapitata* (growth test) for the entire toxicity calendar year of the second year following the toxicity calendar year this Order is effective; and
- d. Cycling back to *Ceriodaphnia dubia* (survival and reproduction test) after *Pseudokirchneriella subcapitata* (growth test) and through the same rotation.

If a single test exhibits toxicity, demonstrated by a test that results in a “Fail” using the TST statistical approach, then the species used in that test shall be established as the most sensitive species until a subsequent Order rescinding this Order becomes effective.

G. Toxicity Reduction Evaluations (TRE)

1. **TRE Implementation.** The Discharger is required to conduct a TRE when there is any combination of two or more MDEL or MMEL violations within a single toxicity calendar month or within two successive toxicity calendar months has occurred. In addition, if other information indicates toxicity (e.g., results of additional monitoring, results of monitoring at a higher concentration than the IWC, fish kills, intermittent recurring toxicity), the Central Valley Water Board may require a TRE. A TRE may also be required when there is no effluent available to complete a routine monitoring test or MMEL compliance test.

- a. **Preparation and Implementation of Detailed TRE Action Plan.** The Discharger shall conduct TREs in accordance with an approved TRE Work Plan. Within 30 days of the test result that triggered the TRE, the Discharger shall submit to the Executive Officer a TRE Action Plan. The TRE Action Plan shall include the following information, and comply with additional conditions set by the Executive Officer:
 - i. Specific actions the Discharger will take to investigate and identify the cause(s) of toxicity, including a TRE WET monitoring schedule;
 - ii. Specific actions the Discharger will take to mitigate the impact of the discharge and prevent the recurrence of toxicity; and
 - iii. A schedule for these actions, progress reports, and the final report.
- b. The Central Valley Water Board recognizes that toxicity may be episodic and identification of causes and reduction of sources of toxicity may not be successful in all cases. The TRE may be ended at any stage if monitoring finds there is no longer toxicity.

VI. LAND DISCHARGE MONITORING REQUIREMENTS – NOT APPLICABLE

VII. RECYCLING MONITORING REQUIREMENTS – NOT APPLICABLE

VIII. RECEIVING WATER MONITORING REQUIREMENTS

The Discharger is required to participate in the Delta Regional Monitoring Program. Delta Regional Monitoring Program data is not intended to be used directly to represent either upstream or downstream water quality for purposes of determining compliance with this Order. Delta Regional Monitoring Program monitoring stations are established generally as “integrator sites” to evaluate the combined impacts on water quality of multiple discharges into the Delta; Delta Regional Monitoring Program monitoring stations would not normally be able to identify the source of any specific constituent but would be used to identify water quality issues needing further evaluation. Delta Regional Monitoring Program monitoring data, along with the individual Discharger data, may be used to help establish background receiving water quality for reasonable potential analyses (RPAs) in an NPDES permit after evaluation of the applicability of the data for that purpose. Delta Regional Monitoring Program data, as with all environmental monitoring data, can provide an assessment of water quality at a specific place and time that can be used in conjunction with other information, such as other receiving water monitoring data, spatial and temporal distribution and trends of receiving water data, effluent data from the Discharger’s discharge and other point and non-point source discharges, receiving water flow volume, speed and direction, and other information to determine the likely source or sources of a constituent that resulted in the exceedance of a water quality objective.

A. Monitoring Locations RSW-001, RSW-002, RSW-003, and RSW-004

1. The Discharger shall monitor Old Alamo Creek at Monitoring Locations RSW-001 and RSW 002 and New Alamo Creek at Monitoring Locations RSW-003 and RSW-004 in accordance with Table E-4 and the testing requirements described in section VIII.A.2 below:

Table E-4. Receiving Water Monitoring Requirements

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow	cfs	Meter	1/Month
pH	standard units	Grab	1/Month
Dissolved Organic Carbon	mg/L	Grab	1/Quarter
Dissolved Oxygen	mg/L	Grab	1/Month
Electrical Conductivity @ 25°C	µmhos/cm	Grab	2/Year
Hardness, Total (as CaCO ₃)	mg/L	Grab	2/Year
Temperature	°F	Grab	1/Month
Total Dissolved Solids	mg/L	Grab	2/Year
Turbidity	NTU	Grab	1/Month

2. **Table E-10 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-10:
 - a. **Applicable to all parameters.** Parameters shall be analyzed using the analytical methods described in 40 CFR part 136 or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.
 - b. **Temperature** and **pH** shall be recorded at the time of **ammonia** sample collection.
 - c. **Handheld Field Meter.** A handheld field meter may be used for **temperature, dissolved oxygen, electrical conductivity, turbidity, and pH**, provided the meter utilizes a U.S. EPA-approved algorithm/method and is calibrated and maintained in accordance with the manufacturer's instructions. A calibration and maintenance log for each meter used for monitoring required by this Monitoring and Reporting Program shall be maintained at the Facility.
 - d. **Hardness and Total Dissolved Solids.** One sample to be taken during wet weather (1 November through 30 April), one sample to be taken during dry weather (1 May through 31 October).
3. In conducting the receiving water sampling, a log shall be kept of the receiving water conditions throughout the reach bounded by RSW-001 and RSW 002 in

Old Alamo Creek and RSW-003 and RSW-004 at New Alamo Creek. Attention shall be given to the presence of:

- a. Floating or suspended matter;
- b. Discoloration;
- c. Bottom deposits;
- d. Aquatic life;
- e. Visible films, sheens, or coatings;
- f. Fungi, slimes, or objectionable growths; and
- g. Potential nuisance conditions.

Notes on receiving water conditions shall be summarized in the monitoring report.

B. Monitoring Locations RGW-001, RGW-002, RGW-003, RGW-004, RGW-005, RGW-006, and RGW-007

1. The Discharger shall conduct groundwater monitoring at RGW-001, RGW-002, RGW-003, RGW-004, RGW-005, RGW-006, RGW-007, and any new groundwater monitoring wells in accordance with Table E-12 and the testing requirements described in section VIII.C.2 below:

Table E-5. Groundwater Monitoring Requirements

Parameter	Units	Sample Type	Minimum Sampling Frequency
Depth to Groundwater	±0.01 feet	Measurement	1/Year
Groundwater Elevation	±0.01 feet	Calculated	1/Year
Gradient	feet/feet	Calculated	1/Year
Gradient Direction	degrees	Calculated	1/Year
Electrical Conductivity @ 25°C	µmhos/cm	Grab	1/Year
Total Dissolved Solids	mg/L	Grab	1/Year
pH	standard units	Grab	1/Year
Total Coliform Organisms	MPN/100 mL	Grab	1/Year
Total Nitrogen	mg/L	Grab	1/Year
Nitrate Nitrogen, Total (as N)	mg/L	Grab	1/Year
Ammonia (as NH ₄)	mg/L	Grab	1/Year
Total Kjeldahl Nitrogen	mg/L	Grab	1/Year
Standard Minerals	µg/L	Grab	1/Year
Arsenic, Dissolved	µg/L	Grab	1/Year
Manganese, Dissolved	µg/L	Grab	1/Year
Iron, Dissolved	µg/L	Grab	1/Year

Parameter	Units	Sample Type	Minimum Sampling Frequency
Total Organic Carbon	mg/L	Grab	1/Year

2. **Table E-5 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-5:
- Prior to construction and/or beginning a sampling program** of any new groundwater monitoring wells, the Discharger shall submit plans and specifications to the Central Valley Water Board for approval. Once installed, all new wells shall be added to the monitoring network (which currently consists of Monitoring Wells RGW-001, RGW-002, RGW-003, RGW-004, RGW-005, RGW-006, and RGW-007) and shall be sampled and analyzed according to the schedule below. All samples shall be collected using approved U.S. EPA methods.
 - Prior to sampling**, the groundwater elevations shall be measured, and the wells shall be purged of at least three well volumes until temperature, pH, and electrical conductivity have stabilized. Depth to groundwater shall be measured to the nearest 0.01 feet.
 - Groundwater elevation** shall be determined based on depth-to-water measurements from a surveyed measuring point elevation on the well. The groundwater elevation shall be used to calculate the direction and gradient of groundwater flow, which must be reported.
 - Applicable to all parameters.** Parameters shall be analyzed using the analytical methods described in 40 CFR part 136 or by methods approved by the Central Valley Water Board or the State Water Board. In addition, if requested by the Discharger, the sample type may be modified by the Executive Officer to another 40 CFR part 136 allowed sample type.
 - Standard minerals** shall include the following: boron, calcium, iron, magnesium, potassium, sodium, chloride, manganese, phosphorus, total alkalinity (including alkalinity series), sulfate, and hardness, and include verification that the analysis is complete (i.e., cation/anion balance).
 - Results for manganese, and iron can be evaluated from samples that have been passed through a 1.5-micron filter to evaluate compliance with the Secondary MCL criteria.
 - Minimum Sampling Frequency.** The Discharger shall sample all parameters during the same quarter (second quarter) for each yearly sample.

IX. OTHER MONITORING REQUIREMENTS

A. Biosolids

1. Monitoring Location BIO-001

40 C.F.R part 503 regulations require biosolids monitoring and are administered by U.S. EPA; therefore, the 503 program monitoring is not implemented in this permit. Biosolids monitoring is only required if the Discharger has a pretreatment program per 40 C.F.R. part 403, to evaluate compliance with pretreatment regulations.

Sludge sample type should typically be a 24-hour composite but may be taken as a grab, if requested and justified by the discharger and verified with non-15. A composite sample is recommended due to fluctuations in diurnal flows and a grab could potentially be unrepresentative of actual sludge quality. A grab may be appropriate when either detention time or mixing increases within a treatment plant, and sludge is effectively composited to a greater degree. For more guidance on sludge sample types, refer to U.S. EPA's POTW Sludge Sampling and Analysis Guidance Document (August 1989), page 2-14.

- a. A composite sample of sludge shall be collected annually at Monitoring Location BIO-001 in accordance with EPA's POTW Sludge Sampling and Analysis Guidance Document, August 1989, and tested for priority pollutants (excluding asbestos).
- b. Biosolids monitoring shall be conducted using the methods in Test Methods for Evaluating Solid Waste, Physical/Chemical methods (EPA publication SW-846), as required in 40 C.F.R. section 503.8(b)(4). All results must be reported on a 100% dry weight basis. Records of all analyses must state on each page of the laboratory report whether the results are expressed in "100% dry weight" or "as is."

B. Emergency Storage Basin

1. Monitoring Location BSN-001

- a. The Discharger shall conduct inspections of the concrete-lined emergency storage basin when it is in use and keep a log related to the use of the concrete-lined emergency storage basin. In particular, the Discharger shall record the following when any type of wastewater is directed to the emergency storage basin:
 1. The date(s) when the wastewater is directed to the concrete-lined emergency storage basin.
 2. How the wastewater was managed while in the concrete-lined emergency storage basin, when it was returned to the Facility's treatment system, and the measures taken to prevent a recurrence of the issue;

3. The type(s) of wastewater (e.g., untreated due to plant upset, tertiary treated) directed to the concrete-lined emergency storage basin;
 4. The total estimated volume of wastewater directed to the concrete-lined emergency storage basin (gallons); and
 5. The freeboard available in the concrete-lined emergency storage basin.
 6. The emergency storage basin log shall be submitted with the monthly SMR's required in section X.B of the MRP.
- b. The Discharger shall conduct regular observations and inspections of the concrete-lined emergency storage basin at the Facility; frequency of the inspection of the concrete-lined emergency storage basin shall be no less than once per 24 months. A summary of the inspections, including the dates, findings, and photo documentation of the inspection, including the berm condition, shall be included with the Annual Operations Report, as specified below in section X.D.2.f.
 - c. Pursuant to Construction, Operation and Maintenance Specifications, section VI.C.4., the Discharger shall regularly inspect the condition of the constructed basin surfaces to ensure the integrity of the concrete lined structure and prevent infiltration of waste constituents into soils in a mass or concentration that may violate groundwater limitations in section V.B. of this Order. The Discharger shall maintain and repair the basin and storage facilities necessary to ensure the integrity of the basin and leakage from the units is minimized. Necessary repairs shall be completed in reasonable timeframes that are consistent with the severity of the impairment and potential for impact to water quality.
 - d. The Discharger shall monitor pH in PSN-001 when unit is in use for more than 72 hours.

C. Basin Plan Site-Specific Water Quality Objectives

1. Monitoring Locations EFF-001 and RSW-005

Resolution No. R5-2010-0047 approved a Basin Plan amendment to establish site-specific water quality objectives for chloroform, chlorodibromomethane, and dichlorobromomethane for New Alamo and Ulatis Creeks. The Discharger shall monitor concurrently at Monitoring Locations EFF-001 and RSW-005 from 1 November through 31 March, annually, to determine compliance with the site-specific objectives as follows:

Table E-6. Effluent and Receiving Water Monitoring – EFF-001 and RSW-005

Parameter	Units	Sample Type	Minimum Sampling
Chlorodibromomethane	µg/L	Grab	1/Month
Chloroform	µg/L	Grab	1/Month
Dichlorobromomethane	µg/L	Grab	1/Month

2. **Table E-6 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-6:

- a. **Applicable to all parameters.** Pollutants shall be analyzed using the analytical methods described in 40 C.F.R. part 136 or by methods requested by the Discharger that have been approved by the Central Valley Water Board or the State Water Board.
- b. For priority pollutant constituents, the RL shall be consistent with sections 2.4.2 and 2.4.3 of the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (See Attachment E, section IX.E).

D. Pyrethroid Pesticides Monitoring

1. **Water Column Chemistry Monitoring Requirements.** The Discharger shall conduct effluent and receiving water baseline monitoring in accordance with Table E-7. **Quarterly** monitoring shall be conducted for **one year beginning in April 2026**. The discharger shall also submit a minimum of one quality assurance/quality control (QA/QC) sample during the year to be analyzed for the constituents listed in Table E-7.

The monitoring shall be conducted in the **effluent at Monitoring Location EFF-001 and downstream receiving water at Monitoring Location RSW-002** and the results of such monitoring be submitted to the Central Valley Water Board with the monthly self-monitoring reports. The Discharger shall use one of the Environmental Laboratory Accreditation Program (ELAP)-accredited laboratories with analytical methods that have been approved by the Central Valley Water Board's Executive Officer for use in assessing compliance with the Basin Plan. A current list of ELAP-approved laboratories and points of contact can be found on the Central Valley Water Board's Pyrethroid Pesticides TMDL and Basin Plan Amendment Webpage, (https://www.waterboards.ca.gov/centralvalley/water_issues/tmdl/central_valley_projects/central_valley_pesticides/pyrethroid_tmdl_bpa/index.html).

Monitoring can either be conducted by the Discharger or can be done as part of a group monitoring effort. If the Discharger chooses to participate in a group monitoring effort, the timing and the other study requirements of the monitoring can be modified by the Executive Officer.

Table E-7. Pyrethroid Pesticides Monitoring

Parameter	CAS Number	Sample Units	Sample Type	Analytical Method	Reporting Level
Total Bifenthrin	82657-04-3	ng/L	Grab	See Table Note 1	1.3
Total Cyfluthrin	68359-37-5	ng/L	Grab	See Table Note 1	1.3

Parameter	CAS Number	Sample Units	Sample Type	Analytical Method	Reporting Level
Total Cypermethrin	52315-07-8	ng/L	Grab	See Table Note 1	1.7
Total Esfenvalerate	51630-58-1	ng/L	Grab	See Table Note 1	3.3
Total Lambda-cyhalothrin	91465-08-6	ng/L	Grab	See Table Note 1	1.2
Total Permethrin	52645-53-1	ng/L	Grab	See Table Note 1	10
Freely Dissolved Bifenthrin	82657-04-3	ng/L	Calculated	Calculated from total concentration	--
Freely Dissolved Cyfluthrin	68359-37-5	ng/L	Calculated	Calculated from total concentration	--
Freely Dissolved Cypermethrin	52315-07-8	ng/L	Calculated	Calculated from total concentration	--
Freely Dissolved Esfenvalerate	51630-58-1	ng/L	Calculated	Calculated from total concentration	--
Freely Dissolved Lambda-cyhalothrin	91465-08-6	ng/L	Calculated	Calculated from total concentration	--
Freely Dissolved Permethrin	52645-53-1	ng/L	Calculated	Calculated from total concentration	--
Dissolved Organic Carbon (DOC)	--	mg/L	Grab	--	--
Total Organic Carbon (TOC)	--	mg/L	Grab	--	--

Table Notes:

1. The Discharger shall use ELAP-accredited laboratories and methods validated by Central Valley Water Board staff for pyrethroid pesticides water column chemistry monitoring. A current list of ELAP-approved laboratories and points of contact can be found on the Central Valley Water Board's Pyrethroid Pesticides TMDL and Basin Plan Amendment Webpage: https://www.waterboards.ca.gov/centralvalley/water_issues/tmdl/central_valley_projects/central_valley_pesticides/pyrethroid_tmdl_bpa/index.html.

The freely dissolved concentration of each quantified pyrethroid pesticide in a sample may be directly measured or estimated using partition coefficients. Methods for direct measurement must be approved by the Executive Officer before they are used to determine the freely dissolved pyrethroid concentrations that are used for determining exceedances of the pyrethroid pesticides numeric triggers in Table 4-2 of the Basin Plan.

To estimate the freely dissolved concentration of a pyrethroid pesticide with partition coefficients, the following equation shall be used:

$$C_{dissolved} = \frac{C_{total}}{1 + (K_{OC} \times [POC]) + (K_{DOC} \times [DOC])}$$

Where:

C dissolved = concentration of an individual pyrethroid pesticide that is in the freely dissolved phase (ng/L),

C total = total concentration of an individual pyrethroid pesticide in water (ng/L),

KOC = organic carbon-water partition coefficient for the individual pyrethroid pesticide (L/kg),

[POC] = concentration of particulate organic carbon in the water sample (kg/L), which can be calculated as [POC]=[TOC]-[DOC],

[TOC] = total organic carbon in the sample (kg/L)

KDOC = dissolved organic carbon-water partition coefficient (L/kg),

[DOC] = concentration of dissolved organic carbon in the sample (kg/L).

Site-specific or alternative study-based partition coefficients approved by the Executive Officer may be used for KOC and KDOC in the above equation. If site-specific or alternative study-based partition coefficients are not available or have not been approved, the following partition coefficients shall be used for KOC and KDOC in the above equation:

Table E-8. Pyrethroid Pesticide Partition Coefficients

Pyrethroid Pesticide	Receiving water KOC (L/kg)	Receiving water KDOC (L/kg)	Effluent KOC (L/kg)	Effluent KDOC (L/kg)
Bifenthrin	4,228,000	1,737,127	15,848,932	800,000
Cyfluthrin	3,870,000	2,432,071	3,870,000	2,432,071
Cypermethrin	3,105,000	762,765	6,309,573	200,000
Esfenvalerate	7,220,000	1,733,158	7,220,000	1,733,158
Lambda-cyhalothrin	2,056,000	952,809	7,126,428	200,000
Permethrin	6,075,000	957,703	10,000,000	200,000

- 2. Water Column Toxicity Monitoring Requirements.** When discharging to Old Alamo Creek, the Discharger shall monitor the toxicity of the downstream receiving water (RSW-002) using U.S. EPA method EPA-821-R-02-012 (Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms, Fifth Edition, USEPA, October 2002, or most

recent edition). Except as specified in this order, water column toxicity testing shall follow the measurement quality objectives provided in the Surface Water Ambient Monitoring Program (SWAMP) Quality Assurance Program Plan (SWRCB, 2018). When feasible, the Discharger shall use the Southern California Coastal Water Research Project (SCCWRP) guidance (Schiff and Greenstein, 2016) on test organism age and size for *Hyaella azteca*.

For consistency with U.S. EPA Method EPA-821-R-02-012 and ELAP accreditation, *Hyaella azteca* water column toxicity testing for baseline monitoring must be performed at 20 degrees Celsius.

Quarterly monitoring shall be conducted for one year concurrent with the Pyrethroid Pesticides Water Column Chemistry Monitoring above. Downstream receiving water monitoring shall be conducted at Monitoring Location RSW-002 and the results of such monitoring be submitted to the Central Valley Water Board with the monthly self-monitoring reports. Monitoring can either be conducted by the Discharger or can be done as part of a group monitoring effort. If the Discharger chooses to participate in a group monitoring effort, the timing of the monitoring can be modified by the Executive Officer.

3. **Exceedance of Numeric Triggers.** If the Pyrethroid Pesticides Water Column Chemistry Monitoring identifies an exceedance of any pyrethroid pesticides numeric trigger, the Discharger shall notify the Central Valley Water Board in writing of the exceedance and the Discharger's intent to submit a Pyrethroid Management Plan. Monitoring results should be reviewed quarterly, and the Discharger shall notify the Central Valley Water Board of any exceedances of the Pyrethroid numeric triggers as soon as possible. The Pyrethroid Management Plan, as outlined in section VI.C.3.c of this Order, shall be submitted to the Central Valley Water Board within one year from the date that an exceedance is identified by either the Discharger or Central Valley Water Board staff. Pyrethroid concentrations that exceed the acute and/or chronic pyrethroid numeric triggers, as outlined in Table 4-2 of the Basin Plan, constitute an exceedance of a numeric trigger. In the absence of a pyrethroid numeric trigger exceedance, observed toxicity in the water column does not constitute a violation of the pyrethroid conditional prohibition.

Identification of an exceedance provides the information that the Pyrethroid Pesticides Water Column Chemistry Monitoring was designed to collect, per Chapter V of the Basin Plan; therefore, once an exceedance is identified, the Discharger may cease conducting subsequent Pyrethroid Pesticides Monitoring.

E. Effluent and Receiving Water Characterization

1. Monitoring Frequency

Since the Discharger is participating in the Delta Regional Monitoring Program, as described in Attachment E, section VIII, this section only requires effluent characterization monitoring. **However, the ROWD for the next permit renewal**

shall include, at minimum, one representative ambient background characterization monitoring event for priority pollutant constituents during the term of the permit. The ambient background characterization monitoring event shall be conducted at Monitoring Location RSW-003 between 1 June 2026 and 31 May 2027. Data from the Delta Regional Monitoring Program may be utilized to characterize the receiving water in the permit renewal. Alternatively, the Discharger may conduct any site-specific receiving water monitoring deemed appropriate by the Discharger and submit that monitoring data with the ROWD. In general, monitoring data from samples collected in the immediate vicinity of the discharge will be given greater weight in permitting decisions than receiving water monitoring data collected at greater distances from the discharge point.

- a. **Effluent Sampling.** Samples shall be collected from the effluent (Monitoring Location EFF-001) Bi-monthly monitoring (every other month) between 1 June 2026 and 31 May 2027.
2. **Analytical Methods.** Constituents shall be collected and analyzed consistent with the Discharger's Analytical Methods Report (MRP, X.D.1) using sufficiently sensitive analytical methods and Reporting Levels (RLs) per the SSM Rule specified in 40 C.F.R. 122.21(e)(3) and 122.44(i)(1)(iv). The "Reporting Level" is synonymous with the "Method Minimum Level" described in the SSM Rule. The results of the monitoring shall be submitted to the Central Valley Water Board with the quarterly self-monitoring reports. Each individual monitoring event shall provide representative sample results for the effluent and upstream receiving water.
3. **Analytical Methods Report Certification.** Prior to beginning the Effluent and Receiving Water Characterization monitoring, the Discharger shall provide a certification acknowledging the scheduled start date of the Effluent and Receiving Water Characterization monitoring and confirming that samples will be collected and analyzed as described in the previously submitted Analytical Methods Report. If there are changes to the previously submitted Analytical Methods Report, the Discharger shall outline those changes. A one-page certification form will be provided by Central Valley Water Board staff with the permit's Notice of Adoption that the Discharger can use to satisfy this requirement. The certification form shall be submitted electronically via CIWQS submittal by the due date in the Technical Reports Table E-9.
4. The Discharger shall conduct effluent and receiving water characterization monitoring in accordance with Table E-9 and the testing requirements described in section IX.E-9 below.

Table E-9. Effluent and Receiving Water Characterization Monitoring

VOLATILE ORGANICS

CTR Number	Volatile Organic Parameters	CAS Number	Units	Effluent Sample Type
25	2-Chloroethyl vinyl Ether	110-75-8	µg/L	Grab
17	Acrolein	107-02-8	µg/L	Grab
18	Acrylonitrile	107-13-1	µg/L	Grab
19	Benzene	71-43-2	µg/L	Grab
20	Bromoform	75-25-2	µg/L	Grab
21	Carbon Tetrachloride	56-23-5	µg/L	Grab
22	Chlorobenzene	108-90-7	µg/L	Grab
24	Chloroethane	75-00-3	µg/L	Grab
26	Chloroform	67-66-3	µg/L	Grab
35	Methyl Chloride	74-87-3	µg/L	Grab
23	Dibromochloromethane	124-48-1	µg/L	Grab
27	Dichlorobromomethane	75-27-4	µg/L	Grab
36	Methylene Chloride	75-09-2	µg/L	Grab
33	Ethylbenzene	100-41-4	µg/L	Grab
89	Hexachlorobutadiene	87-68-3	µg/L	Grab
34	Methyl Bromide (Bromomethane)	74-83-9	µg/L	Grab
94	Naphthalene	91-20-3	µg/L	Grab
38	Tetrachloroethylene (PCE)	127-18-4	µg/L	Grab
39	Toluene	108-88-3	µg/L	Grab
40	trans-1,2-Dichloroethylene	156-60-5	µg/L	Grab
43	Trichloroethylene (TCE)	79-01-6	µg/L	Grab
44	Vinyl Chloride	75-01-4	µg/L	Grab
21	Methyl-tert-butyl ether (MTBE)	1634-04-4	µg/L	Grab
41	1,1,1-Trichloroethane	71-55-6	µg/L	Grab
42	1,1,2-Trichloroethane	79-00-5	µg/L	Grab
28	1,1-Dichloroethane	75-34-3	µg/L	Grab
30	1,1-Dichloroethylene (DCE)	75-35-4	µg/L	Grab
31	1,2-Dichloropropane	78-87-5	µg/L	Grab
32	1,3-Dichloropropylene	542-75-6	µg/L	Grab
37	1,1,2,2-Tetrachloroethane	79-34-5	µg/L	Grab
101	1,2,4-Trichlorobenzene	120-82-1	µg/L	Grab
29	1,2-Dichloroethane	107-06-2	µg/L	Grab
75	1,2-Dichlorobenzene	95-50-1	µg/L	Grab
76	1,3-Dichlorobenzene	541-73-1	µg/L	Grab
77	1,4-Dichlorobenzene	106-46-7	µg/L	Grab

SEMI-VOLATILE ORGANICS

CTR Number	Semi-Organic Volatile Parameters	CAS Number	Units	Effluent Sample Type
60	Benzo(a)Anthracene	56-55-3	µg/L	Grab

CTR Number	Semi-Organic Volatile Parameters	CAS Number	Units	Effluent Sample Type
85	1,2-Diphenylhydrazine	122-66-7	µg/L	Grab
45	2-Chlorophenol	95-57-8	µg/L	Grab
46	2,4-Dichlorophenol	120-83-2	µg/L	Grab
47	2,4-Dimethylphenol	105-67-9	µg/L	Grab
49	2,4-Dinitrophenol	51-28-5	µg/L	Grab
82	2,4-Dinitrotoluene	121-14-2	µg/L	Grab
55	2,4,6-Trichlorophenol	88-06-2	µg/L	Grab
83	2,6-Dinitrotoluene	606-20-2	µg/L	Grab
50	2-Nitrophenol	88-75-5	µg/L	Grab
71	2-Chloronaphthalene	91-58-7	µg/L	Grab
78	3,3-Dichlorobenzidine	91-94-1	µg/L	Grab
62	Benzo(b)Fluoranthene	205-99-2	µg/L	Grab
52	4-Chloro-3-methylphenol	59-50-7	µg/L	Grab
48	2-Methyl-4,6-Dinitrophenol	534-52-1	µg/L	Grab
51	4-Nitrophenol	100-02-7	µg/L	Grab
69	4-Bromophenyl Phenyl Ether	101-55-3	µg/L	Grab
72	4-Chlorophenyl Phenyl Ether	7005-72-3	µg/L	Grab
56	Acenaphthene	83-32-9	µg/L	Grab
57	Acenaphthylene	208-96-8	µg/L	Grab
58	Anthracene	120-12-7	µg/L	Grab
59	Benzidine	92-87-5	µg/L	Grab
61	Benzo(a)Pyrene	50-32-8	µg/L	Grab
63	Benzo(ghi)Perylene	191-24-2	µg/L	Grab
64	Benzo(k)Fluoranthene	207-08-9	µg/L	Grab
65	Bis (2-Chloroethoxy) Methane	111-91-1	µg/L	Grab
66	Bis (2-Chloroethyl) Ether	111-44-4	µg/L	Grab
67	Bis (2-Chloroisopropyl) Ether	108-60-1	µg/L	Grab
68	Bis(2-Ethylhexyl) Phthalate	117-81-7	µg/L	Grab
70	Butylbenzyl Phthalate	85-68-7	µg/L	Grab
73	Chrysene	218-01-9	µg/L	Grab
81	Di-n-butyl Phthalate	84-74-2	µg/L	Grab
84	Di-n-Octyl Phthalate	117-84-0	µg/L	Grab
74	Dibenzo(a,h)anthracene	53-70-3	µg/L	Grab
79	Diethyl Phthalate	84-66-2	µg/L	Grab
80	Dimethyl Phthalate	131-11-3	µg/L	Grab
86	Fluoranthene	206-44-0	µg/L	Grab
87	Fluorene	86-73-7	µg/L	Grab
88	Hexachlorobenzene	118-74-1	µg/L	Grab
90	Hexachlorocyclopentadiene	77-47-4	µg/L	Grab
91	Hexachloroethane	67-72-1	µg/L	Grab
92	Indeno(1,2,3-cd) Pyrene	193-39-5	µg/L	Grab
93	Isophorone	78-59-1	µg/L	Grab
98	N-Nitrosodiphenylamine	86-30-6	µg/L	Grab

CTR Number	Semi-Organic Volatile Parameters	CAS Number	Units	Effluent Sample Type
96	N-Nitrosodimethylamine	62-75-9	µg/L	Grab
97	N-Nitrosodi-n-Propylamine	621-64-7	µg/L	Grab
95	Nitrobenzene	98-95-3	µg/L	Grab
53	Pentachlorophenol (PCP)	87-86-5	µg/L	Grab
99	Phenanthrene	85-01-8	µg/L	Grab
54	Phenol	108-95-2	µg/L	Grab
100	Pyrene	129-00-0	µg/L	Grab

INORGANICS

CTR Number	Inorganic Parameters	CAS Number	Units	Effluent Sample Type
NL	Aluminum	7429-90-5	µg/L	24-hour Composite
1	Antimony, Total	7440-36-0	µg/L	24-hour Composite
2	Arsenic, Total	7440-38-2	µg/L	24-hour Composite
15	Asbestos	1332-21-4	MFL	24-hour Composite
3	Beryllium, Total	7440-41-7	µg/L	24-hour Composite
4	Cadmium, Total	7440-43-9	µg/L	24-hour Composite
5a	Chromium, Total	7440-47-3	µg/L	24-hour Composite
6	Copper, Total	7440-50-8	µg/L	24-hour Composite
14	Iron, Total	7439-89-6	µg/L	24-hour Composite
7	Lead, Total	7439-92-1	µg/L	24-hour Composite
8	Mercury, Total	7439-97-6	µg/L	Grab
NL	Mercury, Methyl	22967-92-6	µg/L	Grab
NL	Manganese, Total	7439-96-5	µg/L	24-hour Composite
9	Nickel, Total	7440-02-0	µg/L	24-hour Composite
10	Selenium, Total	7782-49-2	µg/L	24-hour Composite
11	Silver, Total	7440-22-4	µg/L	24-hour Composite
12	Thallium, Total	7440-28-0	µg/L	24-hour Composite
13	Zinc, Total	7440-66-6	µg/L	24-hour Composite

NON-METALS/MINERALS

CTR Number	Non-Metal/Mineral Parameters	CAS Number	Units	Effluent Sample Type
NL	Boron	7440-42-8	µg/L	24-hour Composite
NL	Chloride	16887-00-6	mg/L	24-hour Composite
14	Cyanide, Total (as CN)	57-12-5	µg/L	Grab
NL	Sulfate	14808-79-8	mg/L	24-hour Composite
NL	Sulfide (as S)	5651-88-7	mg/L	24-hour Composite

PESTICIDES/PCBs/DIOXINS

CTR Number	Pesticide/PCB/Dioxin Parameters	CAS Number	Units	Effluent Sample Type
110	4,4-DDD	72-54-8	µg/L	Grab
109	4,4-DDE	72-55-9	µg/L	Grab
108	4,4-DDT	50-29-3	µg/L	Grab
112	alpha-Endosulfan	959-98-8	µg/L	Grab
103	alpha-BHC (Benzene hexachloride)	319-84-6	µg/L	Grab
102	Aldrin	309-00-2	µg/L	Grab
113	beta-Endosulfan	33213-65-9	µg/L	Grab
104	beta-BHC (Benzene hexachloride)	319-85-7	µg/L	Grab
107	Chlordane	57-74-9	µg/L	Grab
106	delta-BHC (Benzene hexachloride)	319-86-8	µg/L	Grab
111	Dieldrin	60-57-1	µg/L	Grab
114	Endosulfan Sulfate	1031-07-8	µg/L	Grab
115	Endrin	72-20-8	µg/L	Grab
116	Endrin Aldehyde	7421-93-4	µg/L	Grab
117	Heptachlor	76-44-8	µg/L	Grab
118	Heptachlor Epoxide	1024-57-3	µg/L	Grab
105	gamma-BHC (Benzene hexachloride or Lindane)	58-89-9	µg/L	Grab
119	Polychlorinated Biphenyl (PCB) 1016	12674-11-2	µg/L	Grab
120	PCB 1221	11104-28-2	µg/L	Grab
121	PCB 1232	11141-16-5	µg/L	Grab
122	PCB 1242	53469-21-9	µg/L	Grab
123	PCB 1248	12672-29-6	µg/L	Grab
124	PCB 1254	11097-69-1	µg/L	Grab
125	PCB 1260	11096-82-5	µg/L	Grab
126	Toxaphene	8001-35-2	µg/L	Grab
16	2,3,7,8-TCDD (Dioxin)	1746-01-6	mg/L	Grab

CONVENTIONAL PARAMETERS

CTR Number	Conventional Parameters	CAS Number	Units	Effluent Sample Type
NL	pH	--	SU	Grab
NL	Temperature	--	°F	Grab

NON-CONVENTIONAL PARAMETERS

CTR Number	Nonconventional Parameters	CAS Number	Units	Effluent Sample Type
NL	Foaming Agents (MBAS)	MBAS	mg/L	24-hour Composite
NL	Hardness (as CaCO ₃)	471-34-1	mg/L	24-hour Composite
NL	Specific Conductance (Electrical Conductivity or EC)	EC	µmhos/cm	24-hour Composite
NL	Total Dissolved Solids (TDS)	TDS	mg/L	24-hour Composite

CTR Number	Nonconventional Parameters	CAS Number	Units	Effluent Sample Type
NL	Dissolved Organic Carbon (DOC)	DOC	mg/L	Grab

NUTRIENTS

CTR Number	Nutrient Parameters	CAS Number	Units	Effluent Sample Type
NL	Ammonia (as N)	7664-41-7	mg/L	Grab
NL	Nitrate (as N)	14797-55-8	mg/L	Grab
NL	Nitrite (as N)	14797-65-0	mg/L	Grab
NL	Phosphorus, Total (as P)	7723-14-0	mg/L	24-hour Composite

OTHER CONSTITUENTS OF CONCERN

CTR Number	Other Constituents of Concern	CAS Number	Units	Effluent Sample Type
NL	1,2,3-Trichloropropane (TCP)	96-18-4	µg/L	Grab
NL	Trichlorofluoromethane	75-69-4	µg/L	Grab
NL	1,1,2-Trichloro-1,2,2-Trifluoroethane	76-13-1	µg/L	Grab
NL	Styrene	100-42-5	µg/L	Grab
NL	Xylenes	1330-20-7	µg/L	Grab
NL	Barium	7440-39-3	µg/L	24-hour Composite
NL	Fluoride	16984-48-8	mg/L	24-hour Composite
NL	Molybdenum	7439-98-7	µg/L	24-hour Composite
NL	Tributyltin	688-73-3	µg/L	Grab
NL	Alachlor	15972-60-8	µg/L	Grab
NL	Atrazine	1912-24-9	µg/L	Grab
NL	Bentazon	25057-89-0	µg/L	Grab
NL	Carbofuran	1563-66-2	µg/L	Grab
NL	2,4-D	94-75-7	µg/L	Grab
NL	Dalapon	75-99-0	µg/L	Grab
NL	1,2-Dibromo-3-chloropropane (DBCP)	96-12-8	µg/L	Grab
NL	Di(2-ethylhexyl)adipate	103-23-1	µg/L	Grab
NL	Dinoseb	88-85-7	µg/L	Grab
NL	Diquat	85-00-7	µg/L	Grab
NL	Endothal	145-73-3	µg/L	Grab
NL	Ethylene Dibromide (EDB)	106-93-4	µg/L	Grab
NL	Methoxychlor	72-43-5	µg/L	Grab
NL	Molinate (Ordram)	2212-67-1	µg/L	Grab
NL	Oxamyl	23135-22-0	µg/L	Grab
NL	Picloram	1918-02-1	µg/L	Grab
NL	Simazine (Princep)	122-34-9	µg/L	Grab
NL	Thiobencarb	28249-77-6	µg/L	Grab
NL	2,4,5-TP (Silvex)	93-72-1	µg/L	Grab
NL	Chlorpyrifos	2921-88-2	µg/L	Grab

CTR Number	Other Constituents of Concern	CAS Number	Units	Effluent Sample Type
NL	Diazinon	333-41-5	µg/L	Grab

5. **Table E-9 Testing Requirements.** The Discharger shall comply with the following testing requirements when monitoring for the parameters described in Table E-9:
- Applicable to All Parameters.** Pollutants shall be analyzed using the analytical methods described in 40 C.F.R. Part 136 or by methods approved by the Central Valley Water Board or the State Water Board.
 - Grab Samples.** A grab sample is defined as an individual discrete sample collected over a period of time not exceeding 15 minutes. It can be taken manually, using a pump, scoop, vacuum, or other suitable device.
 - 24-hour Composite Samples.** All 24-hour composite samples shall be collected from a 24-hour flow proportional composite.
 - Redundant Sampling.** The Discharger is not required to conduct effluent monitoring for constituents that have already been sampled in a given month, as required in Table E-3, with the exception of hardness which shall be sampled concurrently with the hardness-dependent metals (cadmium, chromium III, lead, nickel, silver, and zinc).
 - Concurrent Sampling.** Effluent and receiving water sampling shall be performed at approximately the same time, on the same date.
 - Sample Type.** All receiving water samples shall be taken as grab samples. Effluent samples shall be taken as described in Table E-9.
 - Bis (2-ethylhexyl) phthalate.** In order to verify if bis (2-ethylhexyl) phthalate is truly present, the Discharger shall take steps to assure that sample containers, sampling apparatus, and analytical equipment are not sources of the detected contaminant.
 - Total Mercury and Methyl Mercury.** Unfiltered methyl mercury and total mercury samples shall be taken using clean hands/dirty hands procedures, as described in U.S. EPA method 1669: Sampling Ambient Water for Trace Metals at EPA Water Quality Criteria Levels, for collection of equipment blanks (section 9.4.4.2). The analysis of methyl mercury and total mercury shall be by U.S. EPA method 1630 and 1631 (Revision E), respectively, with a reporting limit of 0.05 µg /L for methyl mercury and 0.5 ng/L for total mercury.
 - TCDD-Dioxin Congener Equivalents** shall include all 17 of the 2,3,7,8 TCDD dioxin congeners as listed in section 3 of the SIP.
 - Ammonia (as N).** Sampling is only required in the upstream receiving water.
 - Chlorpyrifos and Diazinon** shall be sampled using U.S. EPA Method 625M, Method 8141, or equivalent GC/MS method with a lower Reporting Limit than the Basin Plan Water Quality Objectives of 0.015 µg/L and 0.1 µg/L for chlorpyrifos and diazinon, respectively.

X. REPORTING REQUIREMENTS

A. General Monitoring and Reporting Requirements

1. The Discharger shall comply with all Standard Provisions (Attachment D) related to monitoring, reporting, and recordkeeping.
2. Upon written request of the Central Valley Water Board, the Discharger shall submit a summary monitoring report. The report shall contain both tabular and graphical summaries of the monitoring data obtained during the previous year(s).
3. **Compliance Time Schedules.** For compliance time schedules included in the Order, the Discharger shall submit to the Central Valley Water Board, on or before each compliance due date, the specified document or a written report detailing compliance or noncompliance with the specific date and task. If noncompliance is reported, the Discharger shall state the reasons for noncompliance and include an estimate of the date when the Discharger will be in compliance. The Discharger shall notify the Central Valley Water Board by letter when it returns to compliance with the compliance time schedule.
4. The Discharger shall report to the Central Valley Water Board any toxic chemical release data it reports to the State Emergency Response Commission within 15 days of reporting the data to the Commission pursuant to section 313 of the "Emergency Planning and Community Right to Know Act" of 1986.

B. Self-Monitoring Reports (SMRs)

1. The Discharger shall electronically submit SMRs using the State Water Board's California Integrated Water Quality System (CIWQS) Program website (http://www.waterboards.ca.gov/water_issues/programs/ciwqs/). The CIWQS website will provide additional information for SMR submittal in the event there will be a planned service interruption for electronic submittal.
2. The Discharger shall report in the SMR the results for all monitoring specified in this MRP under sections III through IX. The Discharger shall submit monthly SMRs including the results of all required monitoring using U.S. EPA-approved test methods or other test methods specified in this Order. SMRs are to include all new monitoring results obtained since the last SMR was submitted. If the Discharger monitors any pollutant more frequently than required by this Order, the results of this monitoring shall be included in the calculations and reporting of the data submitted in the SMR. Monthly SMRs are required even if there is no discharge. If no discharge occurs during the month, the monitoring report must be submitted stating that there has been no discharge.
3. Monitoring periods and reporting for all required monitoring shall be completed according to the following schedule:

Table E-10. Monitoring Periods and Reporting Schedule

Sampling Frequency	Monitoring Period Begins On	Monitoring Period	SMR Due Date
Continuous	Permit effective date	All	Submit with monthly SMR
1/Week	Permit effective date	Sunday through Saturday	Submit with monthly SMR
3/Week	Permit effective date	Sunday through Saturday	Submit with monthly SMR
1/Month	Permit effective date	1st day of calendar month through last day of calendar month	First day of second calendar month following month of sampling
1/Quarter	Permit effective date	1 January through 31 March 1 April through 30 June 1 July through 30 September 1 October through 31 December	1 May 1 August 1 November 1 February of following year
1/Year	Permit effective date	1 January through 31 December	1 February of following year
2/Year	Permit effective date	1 January through 30 June 1 July through 31 December	1 August 1 February of following year

4. **Reporting Protocols.** The Discharger shall report with each sample result the applicable Reporting Level (RL) and the current laboratory's Method Detection Limit (MDL), as determined by the procedure in 40 C.F.R. part 136.

The Discharger shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:

- a. Sample results greater than or equal to the RL shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
- b. Sample results less than the RL, but greater than or equal to the laboratory's MDL, shall be reported as "Detected, but Not Quantified," or DNQ. The estimated chemical concentration of the sample shall also be reported.

For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ. The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy (\pm a percentage of the reported value), numerical ranges

(low to high), or any other means considered appropriate by the laboratory.

- c. Sample results less than the laboratory's MDL shall be reported as "Not Detected," or ND.
 - d. Dischargers are to instruct laboratories to establish calibration standards so that the Minimum Level (ML) value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.
5. **Multiple Sample Data.** When determining compliance with an AMEL or AWEL for priority pollutants and more than one sample result is available, the Discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of "Detected, but Not Quantified" (DNQ) or "Not Detected" (ND). In those cases, the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
- a. The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
 - b. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.
6. **The Discharger shall submit SMRs** in accordance with the following requirements:
- a. The Discharger shall arrange all reported data in a tabular format. The data shall be summarized to clearly illustrate whether the facility is operating in compliance with interim and/or final effluent limitations. The Discharger is not required to duplicate the submittal of data that is entered in a tabular format within CIWQS. When electronic submittal of data is required and CIWQS does not provide for entry into a tabular format within the system, the Discharger shall electronically submit the data in a tabular format as an attachment.
 - b. The Discharger shall attach a cover letter to the SMR. The information contained in the cover letter shall clearly identify violations of the waste discharge requirements; discuss corrective actions taken or planned; and

the proposed time schedule for corrective actions. Identified violations must include a description of the requirement that was violated and a description of the violation.

- c. The Discharger shall attach all final laboratory reports from all contracted commercial laboratories, including quality assurance/quality control information, with all its SMRs for which sample analyses were performed.
7. The Discharger shall submit in the SMRs calculations and reports in accordance with the following requirements:
- a. **Calendar Annual Average Limitations.** For constituents with effluent limitations specified as “calendar annual average” (electrical conductivity) the Discharger shall report the calendar annual average in the December SMR. The annual average shall be calculated as the average of the samples gathered for the calendar year.
 - c. **Removal Efficiency (BOD₅ and TSS).** The Discharger shall calculate and report the percent removal of BOD₅ and TSS in the SMRs. The percent removal shall be calculated as specified in section VII.A of the Waste Discharge Requirements.
 - d. **Total Coliform Organisms Effluent Limitations.** The Discharger shall calculate and report the 7-day median of total coliform organisms for the effluent. The 7-day median of total coliform organisms shall be calculated as specified in section VII.G of the Waste Discharge Requirements.
 - e. **Dissolved Oxygen Receiving Water Concentrations.** The Discharger shall report monthly in the self-monitoring report the dissolved oxygen concentration at RSW-001, RSW-002, RSW-003, and RSW-004).
 - f. **Turbidity Receiving Water Calculations.** The Discharger shall calculate and report the turbidity increase between RSW-001 and RSW-002 in the receiving water applicable to the natural turbidity condition.
 - g. **Temperature Receiving Water Calculations.** The Discharger shall calculate and report the temperature increase in the receiving water based on the difference in temperature at Monitoring Locations RSW-003 and RSW-004 for the averaging periods specified in section V.A.15.b and V.A.15.c of the Waste Discharge Requirements.

C. Discharge Monitoring Reports (DMRs)

1. DMRs are U.S. EPA reporting requirements. The Discharger shall electronically certify and submit DMRs together with SMRs using Electronic Self-Monitoring Reports module eSMR 2.5 or any upgraded version. Electronic DMR submittal will be in addition to electronic SMR submittal. Information about electronic DMR submittal

(http://www.waterboards.ca.gov/water_issues/programs/discharge_monitoring/) is available on the Internet.

D. Other Reports

1. **Analytical Methods Report.** The Discharger shall complete and submit an Analytical Methods Report, electronically via CIWQS submittal, by the due date shown in the Technical Reports Table E-12. The Analytical Methods Report shall include the following for each constituent to be monitored in accordance with this Order: 1) applicable water quality objective, 2) reporting level (RL), 3) method detection limit (MDL), and 4) analytical method. The analytical methods shall be sufficiently sensitive with RLs consistent with the SSM Rule per 40 C.F.R. 122.21(e)(3) and 122.44(i)(1)(iv), and with the Minimum Levels (MLs) in the SIP, Appendix 4. The "Reporting Level or RL" is synonymous with the "Method Minimum Level" described in the SSM Rule. If an RL is not less than or equal to the applicable water quality objective for a constituent, the Discharger shall explain how the proposed analytical method complies with the SSM Rule as outlined above in Attachment E, section I.F. Central Valley Water Board staff will provide a tool with the permit's Notice of Adoption to assist the Discharger in completing this requirement. The tool will include the constituents and associated applicable water quality objectives to be included in the Analytical Methods Report.
2. **Annual Operations Report.** The Discharger shall submit a written report to the Central Valley Water Board, electronically via CIWQS submittal, containing the following by the due date in the Technical Reports Table E-12:
 - a. The names, certificate grades, and general responsibilities of all persons employed at the Facility.
 - b. The names and telephone numbers of persons to contact regarding the plant for emergency and routine situations.
 - c. A statement certifying when the flow meter(s) and other monitoring instruments and devices were last calibrated, including identification of who performed the calibration.
 - d. A statement certifying whether the current operation and maintenance manual, and contingency plan, reflect the wastewater treatment plant as currently constructed and operated, and the dates when these documents were last revised and last reviewed for adequacy.
 - e. The Discharger may also be requested to submit an annual report to the Central Valley Water Board with both tabular and graphical summaries of the monitoring data obtained during the previous year. Any such request shall be made in writing. The report shall discuss the compliance record. If violations have occurred, the report shall also discuss the corrective

actions taken and planned to bring the discharge into full compliance with the waste discharge requirements.

- f. An evaluation of the condition of the biosolids drying beds asphalt liner. The evaluation must include a description of the operation and maintenance activities taken to minimize potential groundwater impacts. Include a summary of liner inspection and repairs during the year, including photographs documenting liner condition and any repair work.

- 3. **Report of Waste Discharge (ROWD).** For the 5-year permit renewal, the Discharger shall submit a written report to the Central Valley Water Board, electronically via CIWQS submittal, containing, at minimum, the following by the
 - a. Report of Waste Discharge (Form 200);
 - b. NPDES Form 2A;
 - c. NPDES Form 2S;
 - d. **Mixing Zone Requests.** A mixing zone analysis for constituents the Discharger is requesting the continuation of dilution credits and mixing zones in the calculation of water quality-based effluent limits (e.g., chlorodibromomethane and dichlorobromomethane).
 - e. **Salinity Evaluation and Minimization Plan (SEMP).** The Discharger shall evaluate the effectiveness of the SEMP and provide a summary with the ROWD;
 - f. **Mercury.** The Discharger shall submit a progress report on mercury pollution minimization activities with the ROWD;
 - g. **Local Limits Evaluation.** In accordance with 40 C.F.R. section 122.44(j)(2)(ii) the Discharger shall provide a written technical evaluation of the need to revise the local limits under 40 C.F.R. section 403.5(c)(1) and
 - h. **Most Sensitive Species Screening.** The Discharger shall conduct a species sensitivity screening as described in MRP section V.F and include the results with the ROWD.
 - i. **Old Alamo Creek Temperature Report.** The Discharger shall prepare a technical report in accordance to MRP section X.D.5.
- 4. **Annual Pretreatment Reporting Requirements.** The Discharger shall submit annually a report to the Central Valley Water Board, with copies to U.S. EPA Region 9 and the State Water Board, describing the Discharger's pretreatment activities over the previous 12 months (1 January through 31 December). In the

event that the Discharger is not in compliance with any conditions or requirements of this Order, including noncompliance with pretreatment audit/compliance inspection requirements, then the Discharger shall also include the reasons for noncompliance and state how and when the Discharger shall comply with such conditions and requirements.

An annual report shall be submitted by the due date shown in the Technical Reports Table E-12 and include at least the following items:

- a. A summary of analytical results from representative sampling of the POTW's influent and effluent for those pollutants U.S. EPA has identified under section 307(a) of the CWA which are known or suspected to be discharged by nondomestic users. This will consist of an annual full priority pollutant scan. The sample types for each priority pollutant constituent shall be consistent with the sample types specified in Table E-10 (Effluent and Receiving Water Characterization Monitoring). The Discharger is not required to sample and analyze for asbestos. The Discharger shall submit the results of the annual priority pollutant scan electronically to the Central Valley Water Board using the State Water Board's CIWQS Program Website.

Sludge shall be sampled during the same 24-hour period and analyzed for the same pollutants as the influent and effluent sampling and analysis. The sludge analyzed shall be a **composite sample of a minimum of 12 discrete samples taken at equal time intervals over the 24-hour period**. Wastewater and sludge sampling and analysis shall be performed at least annually. The Discharger shall also provide any influent, effluent or sludge monitoring data for nonpriority pollutants which may be causing or contributing to Interference, Pass-Through or adversely impacting sludge quality. Sampling and analysis shall be performed in accordance with the techniques prescribed in 40 C.F.R. part 136 and amendments thereto;

- b. A discussion of Upset, Interference, or Pass-Through incidents, if any, at the treatment plant, which the Discharger knows, or suspects were caused by nondomestic users of the POTW. The discussion shall include the reasons why the incidents occurred, the corrective actions taken and, if known, the name and address of, the nondomestic user(s) responsible. The discussion shall also include a review of the applicable pollutant limitations to determine whether any additional limitations, or changes to existing requirements, may be necessary to prevent Pass-Through, Interference, or noncompliance with sludge disposal requirements;
- c. The cumulative number of nondomestic users that the Discharger has notified regarding Baseline Monitoring Reports and the cumulative number of nondomestic user responses;

- d. An updated list of the Discharger's significant industrial users (SIUs) including their names and addresses, or a list of deletions, additions and SIU name changes keyed to a previously submitted list. The Discharger shall provide a brief explanation for each change. The list shall identify the SIUs subject to federal categorical standards by specifying which set(s) of standards are applicable to each SIU. The list shall indicate which SIUs, or specific pollutants from each industry, are subject to local limitations. Local limitations that are more stringent than the federal categorical standards shall also be identified;
- e. The Discharger shall characterize the compliance status through the year of record of each SIU by employing the following descriptions:
 - i. complied with baseline monitoring report requirements (where applicable);
 - ii. consistently achieved compliance;
 - iii. inconsistently achieved compliance;
 - iv. significantly violated applicable pretreatment requirements as defined by 40 C.F.R. section 403.8(f)(2)(vii);
 - v. complied with schedule to achieve compliance (include the date final compliance is required);
 - vi. did not achieve compliance and not on a compliance schedule; and
 - vii. compliance status unknown.
- f. A summary of the inspection and sampling activities conducted by the Discharger during the past year to gather information and data regarding the SIUs. The summary shall include:
 - i. The names and addresses of the SIUs subjected to surveillance and an explanation of whether they were inspected, sampled, or both and the frequency of these activities at each user; and
 - ii. The conclusions or results from the inspection or sampling of each industrial user.
- g. The Discharger shall characterize the compliance status of each SIU by providing a list or table which includes the following information:
 - i. Name of SIU;
 - ii. Category, if subject to federal categorical standards;
 - iii. The type of wastewater treatment or control processes in place;

- iv. The number of samples taken by the POTW during the year;
 - v. The number of samples taken by the SIU during the year;
 - vi. For a SIU subject to discharge requirements for total toxic organics, whether all required certifications were provided;
 - vii. A list of the standards violated during the year. Identify whether the violations were for categorical standards or local limits;
 - viii. Whether the facility is in significant noncompliance (SNC) as defined at 40 C.F.R. section 403.8(f)(2)(viii) at any time during the year;
 - ix. A summary of enforcement or other actions taken during the year to return the SIU to compliance. Describe the type of action (e.g., warning letters or notices of violation, administrative orders, civil actions, and criminal actions), final compliance date, and the amount of fines and penalties collected, if any. Describe any proposed actions for bringing the SIU into compliance;
 - x. Restriction of flow to the POTW; and
 - xi. Disconnection from discharge to the POTW.
- h. A brief description of any programs the POTW implements to reduce pollutants from nondomestic users that are not classified as SIUs;
 - i. A brief description of any significant changes in operating the pretreatment program which differ from the previous year including, but not limited to, changes concerning: the program's administrative structure, local limits, monitoring program or monitoring frequencies, legal-authority, enforcement policy, funding levels, or staffing levels;
 - j. A summary of the annual pretreatment budget, including the cost of pretreatment program functions and equipment purchases; and
 - k. A summary of activities to involve and inform the public of the program including a copy of the newspaper notice, if any, required under 40 C.F.R. section 403.8(f)(2)(viii).

Pretreatment Program reports shall be submitted electronically to the Central Valley Water Board via CIWQS submittal and the:

State Water Resources Control Board
NPDES Wastewater@waterboards.ca.gov
and the
U.S. EPA Region 9 Pretreatment Coordinator
R9Pretreatment@epa.gov

5. **Old Alamo Creek Temperature Report.** Old Alamo Creek has a designated beneficial use of warm freshwater habitat. New Alamo Creek has designated beneficial uses of cold freshwater habitat and warm freshwater habitat. The Basin Plan states that “[a]t no time shall the temperature of COLD or WARM intrastate waters be increased more than 5°F above natural receiving water temperature.” A 2006 study conducted by the Discharger titled Characterization of Water Body and Reach-specific Seasonal Temperature Regimes Within the Alamo Creek Watershed and Recommended Temperature Limitations for the City of Vacaville’s Easterly Wastewater Treatment Plant (Temperature Report) reported that adult Fall-run Chinook salmon occasionally stray into New Alamo Creek. The adult salmon are constrained by physical barriers from continuing upstream and the lack of suitable habitat precludes successful spawning and reproduction in the lower reaches. The Discharger’s Temperature Report recommended seasonal temperatures that are protective of adult salmon.

The Discharger shall submit a technical report with the ROWD. The report shall evaluate the temperature within Old Alamo Creek. The technical report shall quantify and evaluate:

- a. The temperature within Old Alamo Creek, as measured at Monitoring Location RSW-002, rose above 83°F at any time since this order became effective;
 - b. The annual average temperature within New Alamo Creek, as measured at Monitoring Location RSW-004, increased more than 5°F compared to the annual average background temperature, as measured at Monitoring Location RSW-003 since this order became effective; and
 - c. New Alamo Creek temperatures, as measured at Monitoring Location RSW-004, exceeded the following since this order became effective:
 - i. 5°F over the ambient background temperature, as a monthly average, from 1 March through 31 August;
 - ii. 72°F, as a period average, from 1 September through 14 October;
 - iii. 70°F, as a period average, from 15 October through 31 October;
 - iv. 66°F, as a monthly average for November; and
 - v. 60°F, as a monthly average, from 1 December through 28 February.
6. **Technical Report Submittals.** This Order includes requirements to submit a ROWD, special study technical reports, progress reports, and other reports identified in the MRP (hereafter referred to collectively as “technical reports”). The Technical Reports Table E-11 and subsequent table notes below summarize all technical reports required by this Order and the due dates for submittal. All technical reports shall be submitted electronically via CIWQS submittal.

Technical reports should be uploaded as a PDF, Microsoft Word, or Microsoft Excel file attachment.

Table E-11. Technical Reports

Report #	Technical Report	Due Date	CIWQS Report Name
1	Report of Waste Discharge (ROWD)	1 July 2029	ROWD
2	Analytical Methods Report	1 October 2025	MRP X.D.1
3	Analytical Methods Report Certification	1 June 2026	MRP IX.E.3.
4	Annual Operations Report	1 February 2026	MRP X.D.2
5	Annual Operations Report	1 February 2027	MRP X.D.2
6	Annual Operations Report	1 February 2028	MRP X.D.2
7	Annual Operations Report	1 February 2029	MRP X.D.2
8	Annual Operations Report	1 February 2030	MRP X.D.2
9	Annual Pretreatment Report	1 February 2026	MRP X.D.4
10	Annual Pretreatment Report	1 February 2027	MRP X.D.4
11	Annual Pretreatment Report	1 February 2028	MRP X.D.4
12	Annual Pretreatment Report	1 February 2029	MRP X.D.4
13	Annual Pretreatment Report	1 February 2030	MRP X.D.4
14	Progress Report on Mercury Pollution Minimization Activities	1 July 2029 (with ROWD)	WDR VI.C.3.a
15	Pretreatment Program Local Limits Evaluation	31 July 2029 (with ROWD)	WDR VI.C.5.a.v
16	Pyrethroids Management Plan (if required, see table note 1)	31 July 2029	VI.C.3.c
17	Pyrethroids Management Plan Mid-Term Progress Report (if required, see table note 1)	31 July 2029	VI.C.3.c
18	Pyrethroids Management Plan End-Term Progress Report (if required, see table note 1)	31 July 2029	VI.C.3.c

Table E-11 Note:

1. See Waste Discharge Requirements section VI.C.3.c for the mid-term and end-term reporting due dates for the Pyrethroid Management Plan, if one is required.

ATTACHMENT F – FACT SHEET

Table of Contents

I.	Permit Information	F-3
II.	Facility Description	F-4
	A. Description of Wastewater, Biosolids Treatment and Controls, and Groundwater Monitoring Well Network	F-5
	B. Discharge Points and Receiving Waters.....	F-6
	C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data	F-6
	D. Compliance Summary.....	F-8
	E. Planned Changes – Not Applicable	F-8
III.	Applicable Plans, Policies, and Regulations.....	F-8
	A. Legal Authorities	F-8
	B. California Environmental Quality Act (CEQA)	F-8
	C. State and Federal Laws, Regulations, Policies, and Plans	F-8
	D. Impaired Water Bodies on CWA 303(d) List	F-12
	E. Other Plans, Policies and Regulations.....	F-13
IV.	Rationale For Effluent Limitations and Discharge Specifications.....	F-13
	A. Discharge Prohibitions	F-13
	B. Technology-Based Effluent Limitations.....	F-14
	1. Scope and Authority.....	F-14
	2. Applicable Technology-Based Effluent Limitations	F-15
	C. Water Quality-Based Effluent Limitations (WQBELs).....	F-16
	1. Scope and Authority.....	F-16
	2. Applicable Beneficial Uses and Water Quality Criteria and Objectives	F-17
	3. Determining the Need for WQBELs	F-27
	4. WQBEL Calculations	F-43
	5. Whole Effluent Toxicity (WET)	F-45
	D. Final Effluent Limitation Considerations.....	F-47
	1. Mass-based Effluent Limitations	F-47
	2. Averaging Periods for Effluent Limitations	F-47
	3. Satisfaction of Anti-Backsliding Requirements.....	F-48
	4. Antidegradation Policies	F-50
	5. Stringency of Requirements for Individual Pollutants.....	F-51
	E. Interim Effluent Limitations – NOT APPLICABLE	F-53
	F. Land Discharge Specifications – NOT APPLICABLE	F-53
	G. Recycling Specifications – NOT APPLICABLE	F-53
V.	Rationale for Receiving Water Limitations	F-53
	A. Surface Water –	F-53
	B. Groundwater	F-53
VI.	Rationale for Provisions.....	F-54
	A. Standard Provisions.....	F-54
	B. Special Provisions.....	F-55
	1. Reopener Provisions.....	F-55
	2. Special Studies and Additional Monitoring Requirements.....	F-55
	3. Old Alamo Creek Temperature Report	F-56
	4. Best Management Practices and Pollution Prevention	F-56

5. Construction, Operation, and Maintenance Specifications.....	F-58
6. Special Provisions for POTWs.....	F-58
8. Compliance Schedules – Not Applicable	F-59
VII. Rationale for Monitoring and Reporting Requirements.....	F-59
A. Influent Monitoring	F-60
B. Effluent Monitoring	F-60
C. Receiving Water Monitoring	F-61
1. Surface Water	F-61
2. Groundwater	F-61
D. Whole Effluent Toxicity Testing Requirements	F-63
E. Other Monitoring Requirements	F-65
VIII. Public Participation	F-66
A. Notification of Interested Persons	F-66
B. Written Comments	F-67
C. Public Hearing	F-67
D. Reconsideration of Waste Discharge Requirements.....	F-67
E. Information and Copying.....	F-68
F. Register of Interested Persons	F-68
G. Additional Information	F-68

Tables

Table F-1 Facility Information	F-3
Table F-2 Facility Basin Specifications	F-5
Table F-3 Historic Effluent Limitations	F-6
Table F-4 Basin Plan Beneficial Uses	F-9
Table F-5 Summary of Technology-based Effluent Limitations	F-16
Table F-6 Nitrate Plus Nitrite Mixing Zone Specifications	F-24
Table F-7. Summary of Criteria for CTR Hardness-dependent Metals	F-27
Table F-8 Salinity Water Quality Criteria/Objectives	F-30
Table F-9 Summary of Water Quality-Based Effluent Limitations.....	F-44
Table F-10 Chronic Whole Effluent Toxicity Testing Results – Test of Significant Toxicity at the IWC (100 Percent Effluent).....	F-46
Table F-11 Summary of Final Effluent Limitations	F-51
Table F-12 Summary of Final Effluent Monitoring Frequencies.....	F-60
Table F-13 Summary of Groundwater Monitoring Changes	F-62

ATTACHMENT F – FACT SHEET

As described in section II.C of this Order, the Central Valley Water Board incorporates this Fact Sheet as findings of the Central Valley Water Board supporting the issuance of this Order. This Fact Sheet discusses the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for Dischargers in California. Only those sections or subsections of this Order that are specifically identified as “not applicable” have been determined not to apply to this Discharger. Sections or subsections of this Order not specifically identified as “not applicable” are fully applicable to this Discharger.

I. PERMIT INFORMATION

The following table summarizes administrative information related to the Facility.

Table F-1 Facility Information

Waste Discharge ID:	5A480105002
CIWQS Facility Place ID:	222057
Discharger:	City of Vacaville
Name of Facility:	Easterly Wastewater Treatment Plant
Facility Address:	6040 Vaca Station Road
Facility City, State Zip:	Elmira, CA 95625
Facility County:	Solano County
Facility Contact, Title and Phone Number:	Justen Cole, Director of Utilities, (707) 469-6400
Authorized Person to Sign and Submit Reports:	Justen Cole, Director of Utilities, (707) 469-6400
Mailing Address:	650 Merchant Street, Vacaville, CA 95688
Billing Address:	Same as Mailing Address
Type of Facility:	Publicly Owned Treatment Works (POTW)
Major or Minor Facility:	Major
Threat to Water Quality:	1
Complexity:	A
Pretreatment Program:	Yes
Recycling Requirements:	Not Applicable
Facility Permitted Flow:	15 million gallons per day (MGD), average dry weather flow
Facility Design Flow:	15 MGD, average dry weather flow
Watershed:	Cache Slough
Receiving Water:	Old Alamo Creek

Receiving Water Type:	Inland Surface Water
------------------------------	----------------------

- A.** The City of Vacaville (hereinafter Discharger) is the owner and operator of the Easterly Wastewater Treatment Plant (hereinafter Facility), a POTW.

For the purposes of this Order, references to the “discharger” or “permittee” in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

- B.** The Facility discharges wastewater to Old Alamo Creek, a water of the United States and tributary of New Alamo Creek, Ulatis Creek, Cache Creek Slough, and the Sacramento-San Joaquin Delta within the Cache Slough watershed. The Discharger was previously regulated by Order R5-2014-0072-01 and National Pollutant Discharge Elimination System (NPDES) Permit No. CA0077691 adopted on 6 June 2014 and amended on 9 October 2014 with an expiration date of 31 July 2019. Attachment B provides a map of the area around the Facility. Attachment C provides a flow schematic of the Facility
- C.** When applicable, state law requires dischargers to file a petition with the State Water Board, Division of Water Rights and receive approval for any change in the point of discharge, place of use, or purpose of use of treated wastewater that decreases the flow in any portion of a watercourse. The State Water Board retains separate jurisdictional authority to enforce any applicable requirements under Water Code section 1211. This is not an NPDES permit requirement.
- D.** The Discharger filed a Report of Waste Discharge (ROWD) and submitted an application for reissuance of its waste discharge requirements (WDRs) and NPDES permit on 26 March 2024. The application was deemed complete on 16 October 2024. A site visit was conducted on 24 October 2024, to observe operations and collect additional data to develop permit limitations and requirements for waste discharge.
- E.** Regulations at 40 C.F.R. section 122.46 limit the duration of NPDES permits to a fixed term not to exceed five years. Accordingly, Table 3 of this Order limits the duration of the discharge authorization. Under 40 C.F.R. section 122.6(d), States authorized to administer the NPDES program may administratively continue State-issued permits beyond their expiration dates until the effective date of the new permits, if State law allows it. Pursuant to California Code of Regulations (CCR), title 23, section 2235.4, the terms and conditions of an expired permit are automatically continued pending reissuance of the permit if the Discharger complies with all federal NPDES requirements for continuation of expired permits.

II. FACILITY DESCRIPTION

The Discharger provides sewerage service for the City of Vacaville and community of Elmira, and serves a population of approximately 100,000. The design average dry weather flow capacity of the Facility is 15 MGD.

A. Description of Wastewater, Biosolids Treatment and Controls, and Groundwater Monitoring Well Network

The Discharger completed and commissioned a tertiary filtration unit in early 2015 to comply with CCR, Title 22, division 4, chapter 3 (Title 22) disinfection requirements, which are applicable during the dry season 1 May to 31 October. The current treatment system at the Facility consists of headworks, primary sedimentation basins, aeration basins (nitrification and denitrification), secondary circular clarifiers, tertiary filtration via sand filters, a chlorination contact chamber, dechlorination facilities, a concrete-lined emergency storage basin, and flow equalization basins.

Table F-2 Facility Basin Specifications

Basin	Capacity (MG)	Area (sq. ft)	Depth (ft)	Invert Elevation Above Mean Sea Level (ft)
Emergency Storage Basin	7.2 MG		6.5	61.9
EQ Basin #1	7.5 MG	49,126 sq. ft	7.5	64.5
EQ Basin #2	7.5 MG	49,126 sq. ft	7.5	64.5
EQ Basin #3	7.5 MG	50,666 sq. ft	7.5	64.5
EQ Basin #4	7.5 MG	51,296 sq. ft	7.5	64.5

Sludge is anaerobically digested, dewatered using a belt filter press, then air-dried to produce biosolids, which are subsequently hauled to the Recology Landfill. The Facility produces an approximate average of 1,240 dry metric tons of dried biosolids annually. Transportation and disposal/reuse of the biosolids is regulated by U.S. EPA under 40 C.F.R. part 503.B.

The Discharger maintains a network of seven monitoring wells (RGW-001, RGW-002, RGW-003, RGW-004, RGW-005, RGW-006, and RGW-007). A map of the monitoring wells is included in Attachment B of this Order. The wells were constructed to a depth of 30 to 35 feet below ground level, with groundwater predominantly flowing in easterly to southeasterly direction south of Old Alamo Creek. Historical groundwater data in wells RGW-001, RGW-002, and RGW-003 (upgradient wells) shows that elevations ranged from about 59 to 66 feet, mean sea level and seasonal fluctuations of three to five feet.

The Facility is designed to provide treatment for incoming wet weather and average dry weather flows, thereby protecting against inundation and washout. According to FEMA, the Facility is not constructed in an area with a 1% annual chance of flooding. Additionally, even though the Facility flood risk is low, structures are

generally elevated, which would reduce risk of inundation of the treatment process should conditions change.

B. Discharge Points and Receiving Waters

1. The Facility is located in Section 19, T6N, R1E, MDB&M, as shown in Attachment B, a part of this Order.
2. Treated municipal wastewater is discharged at Discharge Point 001 to Old Alamo Creek, a water of the United States and tributary of New Alamo Creek, Ulati Creek, Cache Creek Slough, and the Sacramento-San Joaquin Delta, at a point latitude 38° 20' 48" N and longitude 121° 54' 06" W.

C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data

Effluent limitations contained in Order R5-2019-0049 for discharges from Discharge Point 001 (Monitoring Location EFF-001) and representative monitoring data from the term of Order R5-2019-0049 are as follows:

Table F-3 Historic Effluent Limitations

Parameter	Units	Historic Effluent Limitations	Highest Average Monthly Discharge	Highest Average Weekly Discharge	Highest Daily Discharge
Biochemical Oxygen Demand (5-day @ 20°C) - 1 May through 31 October	mg/L	AMEL 10 AWEL 15	10.1	13.3	
Biochemical Oxygen Demand (5-day @ 20°C) - 1 November through 30 April	mg/L	AMEL 20 AWEL 25	8.6	10.5	
Biochemical Oxygen Demand (5-day @ 20°C)	% removal	Instantaneous Min 85			98.9
Total Suspended Solids - 1 May through 31 October		AMEL 10 AWEL 15	1	4.2	
Total Suspended Solids - 1 November through 30 April	mg/L ¹	AMEL 30 AWEL 45	1.9	2.9	
Total Suspended Solids	% removal	Instantaneous Min 85			99.9

Parameter	Units	Historic Effluent Limitations	Highest Average Monthly Discharge	Highest Average Weekly Discharge	Highest Daily Discharge
Chlorodibromomethane	mg/L ²	AMEL 34 MDEL 74	76		76
Dichlorobromomethane		AMEL 46 MDEL 74	57		57
Ammonia Nitrogen, Total (as N)		AMEL 1.4 AWEL 2.1	ND	1.1	
Nitrate Plus Nitrite, Total (as N)		AMEL 14 AWEL 17		13.1	
pH	standard units	Instantaneous Max 6.5 Instantaneous Min 8.5			8.2
Total Coliform Organisms 1 May through 31 October	MPN/100 mL	7-day median 2.2 Once in 30-days 23 Any time 240			23
Total Coliform Organisms 1 November through 30 April	MPN/100 mL	Once in 30-days 23 Any time 240			33
Total Residual Chlorine	mg/L	4-day average 0.011 1-hour average 0.019			ND
Electrical Conductivity @ 25°C	µmhos/cm	Annual Average 1,300	1,022		
Acute Toxicity	% survival	Instantaneous Min 70, Three Consecutive Median 90	--	--	100

Table F-3 Notes:

1. Mass-based effluent limitations for ammonia are based on a design average daily discharge flow of 55 MGD.
2. **Percent removal.** The highest average monthly discharge for CBOD₅ and TSS is provided as the minimum average monthly discharge.
3. **Acute Whole Effluent Toxicity.** The highest daily discharge for acute toxicity is provided as the minimum daily discharge.
4. **Dissolved Oxygen.** The highest daily discharge for dissolved oxygen is provided as the minimum daily discharge.
5. **pH.** Highest daily discharge is provided as a range from daily minimum to daily maximum.

D. Compliance Summary

3. The Central Valley Water Board issued Administrative Civil Liability (ACL) Complaint R5-2021-0507 on 10 May 2021, which proposed to assess a civil liability of \$3,000 against the Discharger for effluent violations for Chlorodibromomethane regulated under WDRs Order No. R5-2019-0049 and Time Schedule Order (TSO) R5-2019-0050. ACL Complaint R5-2021-0507 identified three non-serious effluent violation for total coliform that occurred on 23 January 2017, 24 January 2017, and 25 January 2017 under Order R5 2014-0072. The Discharger paid the mandatory minimum penalty of \$3,000.
4. The Central Valley Water Board issued Administrative Civil Liability (ACL) Complaint R5-2021-0507 on 14 August 2023, which proposed to assess a civil liability of \$3,000 against the Discharger for effluent violations for Chlorodibromomethane regulated under WDRs Order No. R5-2019-0049 and Time Schedule Order (TSO) R5-2019-0050. The Discharger paid the mandatory minimum penalty of \$3,000.

E. Planned Changes – Not Applicable

III. APPLICABLE PLANS, POLICIES, AND REGULATIONS

The requirements contained in this Order are based on the requirements and authorities described in this section.

A. Legal Authorities

This Order serves as WDRs pursuant to article 4, chapter 4, division 7 of the California Water Code (commencing with section 13260). This Order is also issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. EPA and chapter 5.5, division 7 of the Water Code (commencing with section 13370). It shall serve as an NPDES permit for point source discharges from this Facility to surface waters.

B. California Environmental Quality Act (CEQA)

Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of CEQA (commencing with section 21100) of Division 13 of the Public Resources Code..

C. State and Federal Laws, Regulations, Policies, and Plans

1. **Water Quality Control Plans.** Requirements of this Order specifically implement the applicable Water Quality Control Plans.
 - a. **Basin Plan.** The Central Valley Water Board adopted a Water Quality Control Plan for the Sacramento and San Joaquin River Basins (Basin Plan) that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. Requirements in this

Order implement the Basin Plan.

The Basin Plan in Table 2-1, section 2, does not specifically identify beneficial uses for Old Alamo Creek, but does identify present and potential uses for the Sacramento-San Joaquin Delta, to which Old Alamo Creek, via New Alamo Creek, Ulatis Creek, and Cache Creek Slough, are tributary. In addition, the Basin Plan implements State Water Board Resolution 88-63, which established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply (MUN). On 28 April 2005, the Central Valley Water Board adopted an amendment to the Basin Plan to de-designate four beneficial uses of Old Alamo Creek. Based on the amendment, and as stated in section 2.1 of the Basin Plan, the MUN; cold freshwater habitat (COLD); migration of aquatic organisms (MIGR); and spawning, reproduction, and/or early development (SPWN) beneficial uses do not apply to Old Alamo Creek (Solano County) from its headwaters to the confluence with New Alamo Creek. Thus, beneficial uses applicable to Old Alamo Creek and New Alamo Creek are as follows:

Table F-4 Basin Plan Beneficial Uses

Discharge Point	Receiving Water Name	Beneficial Use(s)
001	Old Alamo Creek	<u>Existing:</u> Agricultural supply, including irrigation and stock watering (AGR); industrial process supply (PROC); industrial service supply (IND); water contact recreation (REC-1); non-contact water recreation (REC-2); warm freshwater habitat (WARM); wildlife habitat (WILD); and navigation (NAV).
001	New Alamo Creek	<u>Existing:</u> Municipal and domestic supply (MUN); agricultural supply, including irrigation and stock watering (AGR); industrial process supply (PROC); industrial service supply (IND); water contact recreation (REC-1); non-contact water recreation (REC-2); warm freshwater habitat (WARM); cold freshwater habitat (COLD); warm and cold migration of aquatic organisms (MIGR); warm spawning, reproduction, and/or early development (SPWN); wildlife habitat (WILD); and navigation (NAV).
--	Groundwater	<u>Existing:</u> Municipal and domestic supply (MUN); agricultural supply, including irrigation and stock watering (AGR); industrial process supply (PROC); and industrial service supply (IND).

- b. **Water Quality Control Plan for Inland Surface Waters, Enclosed Bays, and Estuaries of California.** The Water Quality Control Plan for Inland Surface Waters, Enclosed Bays, and Estuaries of California (ISWEBE Plan) was adopted by the State Water Resources Control Board (State Water Board) on 1 December 2020, under authority provided by Water Code sections 13140 and 13170. Except as otherwise indicated, this ISWEBE Plan establishes provisions for water quality and sediment quality that apply to all inland surface waters, enclosed bays, and estuaries and coastal lagoons of the state, including both waters of the United States and surface waters of the state. The State Water Board rescinded the ISWEBE Plan on 5 October 2021 in Resolution No. 2021-0044. The portions of the ISWEBE Plan, including the Toxicity Provisions, remain in effect as state policy for water quality control.
2. **National Toxics Rule (NTR) and California Toxics Rule (CTR).** U.S. EPA adopted the NTR on 22 December 1992, and later amended it on 4 May 1995 and 9 November 1999. About forty criteria in the NTR applied in California. On 18 May 2000, U.S. EPA adopted the CTR. The CTR promulgated new toxics criteria for California and, in addition, incorporated the previously adopted NTR criteria that were applicable in the state. The CTR was amended on 13 February 2001. These rules contain federal water quality criteria for priority pollutants.
3. **State Implementation Policy.** On 2 March 2000, the State Water Board adopted the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (State Implementation Policy or SIP). The SIP became effective on 28 April 2000, with respect to the priority pollutant criteria promulgated for California by the U.S. EPA through the NTR and to the priority pollutant objectives established by the Central Valley Water Board in the Basin Plan. The SIP became effective on 18 May 2000, with respect to the priority pollutant criteria promulgated by the U.S. EPA through the CTR. The State Water Board adopted amendments to the SIP on 24 February 2005, that became effective on 13 July 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.
4. **Antidegradation Policy.** Federal regulation 40 C.F.R. section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution 68-16 ("Statement of Policy with Respect to Maintaining High Quality of Waters in California") (State Antidegradation Policy). The State Antidegradation Policy is deemed to incorporate the federal antidegradation policy where the federal policy applies under federal law. The State Antidegradation Policy requires that existing water quality be maintained unless degradation is justified based on specific findings. The Central Valley Water Board's Basin Plan implements, and incorporates by

reference, both the State and federal antidegradation policies. The permitted discharge must be consistent with the antidegradation provision of 40 C.F.R. section 131.12 and the State Antidegradation Policy. The Board finds this order is consistent with the Federal and State Water Board antidegradation regulations and policy.

5. **Anti-Backsliding Requirements.** Sections 402(o) and 303(d)(4) of the CWA and federal regulations at 40 C.F.R. section 122.44(l) restrict backsliding in NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed.
6. **Domestic Water Quality.** In compliance with Water Code section 106.3, it is the policy of the State of California that every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes. This Order promotes that policy by requiring discharges to meet maximum contaminant levels (MCLs) designed to protect human health and ensure that water is safe for domestic use.
7. **Endangered Species Act Requirements.** This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code, sections 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. sections 1531 to 1544). This Order requires compliance with effluent limits and other requirements to protect the beneficial uses of waters of the state. The Discharger is responsible for meeting all requirements of the applicable Endangered Species Act.
8. **Emergency Planning and Community Right to Know Act.** Section 13263.6(a) of the Water Code, requires that “the Regional Water Board shall prescribe effluent limitations as part of the waste discharge requirements of a POTW for all substances that the most recent toxic chemical release data reported to the state emergency response commission pursuant to section 313 of the Emergency Planning and Community Right to Know Act of 1986 (42 U.S.C. Sec. 11023) (EPCRA) indicate as discharged into the POTW, for which the State Water Board or the Regional Water Board has established numeric water quality objectives, and has determined that the discharge is or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to, an excursion above any numeric water quality objective”.

The most recent toxic chemical data report does not indicate any reportable off-site releases or discharges to the collection system for this Facility. Therefore, a reasonable potential analysis based on information from EPCRA cannot be conducted. Based on information from EPCRA, there is no reasonable potential to cause or contribute to an excursion above any numeric water quality objectives included within the Basin Plan or in any State Water Board plan, so no effluent limitations are included in this permit pursuant to Water Code section 13263.6(a).

However, as detailed elsewhere in this Order, available effluent data indicate that there are constituents present in the effluent that have a reasonable potential to cause or contribute to exceedances of water quality standards and require inclusion of effluent limitations based on federal and state laws and regulations. of effluent limitations based on federal and state laws and regulations.

9. **Storm Water Requirements.** U.S. EPA promulgated federal regulations for storm water on 16 November 1990 in 40 C.F.R. parts 122, 123, and 124. The NPDES Industrial Storm Water Program regulates storm water discharges from wastewater treatment facilities. Wastewater treatment plants are applicable industries under the storm water program and are obligated to comply with the federal regulations. The Discharger has submitted a No Exposure Certification (NEC) and has been approved for NEC coverage under State Water Board Order WQ 2014-0057-DWQ, General Permit for Storm Water Discharges Associated with Industrial Activities (NPDES General Permit No. CAS000001). The Discharger was assigned NEC ID 5S48NEC001250 Therefore, this Order does not regulate storm water.

10. **Statewide General Waste Discharge Requirements for Sanitary Sewer Systems.** On 6 December 2022, the State Water Board adopted the Statewide Waste Discharge Requirements General Order for Sanitary Sewer Systems, Order 2022-0103-DWQ (SSS General Order), which became effective on 5 June 2023. The SSS General Order requires public agencies that own or operate sanitary sewer systems with greater than one mile of pipes or sewer lines to enroll for coverage under the General Order. The SSS General Order requires agencies to develop sanitary sewer management plans (SSMPs) and report all sanitary sewer overflows (SSOs), among other requirements and prohibitions.

The Discharger is subject to the requirements of, and must comply with, State Water Board Order 2022-0103-DWQ and any subsequent order.

11. **Sewage Sludge and Biosolids.** This Order does not authorize any act that results in violation of requirements administered by U.S. EPA to implement 40 C.F.R. Part 503, Standards for the Use or Disposal of Sewage Sludge. These standards regulate the final use or disposal of sewage sludge that is generated during the treatment of domestic sewage in a municipal wastewater treatment facility. The Discharger is responsible for meeting all applicable requirements of 40 C.F.R. Part 503 that are under U.S. EPA's enforcement authority.

D. Impaired Water Bodies on CWA 303(d) List

1. Under section 303(d) of the 1972 CWA, states, territories and authorized tribes are required to develop lists of water quality limited segments (WQLS's). The waters on these lists do not meet water quality standards, even after point sources of pollution have installed the minimum required levels of pollution control technology. On 6 April 2016, U.S. EPA gave final approval to California's 2014 and 2016 section 303(d) List of Water Quality Limited Segments. The Basin Plan references this list of WQLS's, which are defined as "...those sections of

lakes, streams, rivers or other fresh water bodies where water quality does not meet (or is not expected to meet) water quality standards even after the application of appropriate limitations for point sources (40 C.F.R. part 130, et seq.).” The Basin Plan also states, “Additional treatment beyond minimum federal standards will be imposed on dischargers to [WQLS’s]. Dischargers will be assigned or allocated a maximum allowable load of critical pollutants so that water quality objectives can be met in the segment.” Old Alamo Creek and New Alamo Creek are not listed as impaired on the 2014, 2016, and 2018 303(d) list.

2. At the time of this permit renewal, there are no approved TMDL’s with waste load allocations (WLA’s) that apply to this Facility.
3. The 303(d) listings and TMDL’s have been considered in the development of the Order.

E. Other Plans, Policies and Regulations

1. **Title 27.** The discharge authorized herein, and the treatment and storage facilities associated with the discharge of treated municipal wastewater, except for discharges of residual sludge and solid waste, are exempt from the requirements of Title 27, CCR, section 20005 et seq (hereafter Title 27). The exemption, pursuant to Title 27 CCR section 20090(a), is based on the following:
 - a. The waste consists primarily of domestic sewage and treated effluent;
 - b. The waste discharge requirements are consistent with water quality objectives; and
 - c. The treatment and storage facilities described herein are associated with a municipal wastewater treatment plant.

IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants that are discharged into the waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations: 40 C.F.R. section 122.44(a) requires that permits include applicable technology-based limitations and standards; and 40 C.F.R. section 122.44(d) requires that permits include water quality-based effluent limitations to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water.

A. Discharge Prohibitions

1. **Prohibition III.A (No discharge or application of waste other than that described in this Order).** This prohibition is based on Water Code section 13260 that requires filing of a ROWD before discharges can occur. The

Discharger submitted a ROWD for the discharges described in this Order; therefore, discharges not described in this Order are prohibited.

2. **Prohibition III.B (No bypasses or overflow of untreated wastewater, except under the conditions at CFR section 122.41(m)(4)).** As stated in section I.G of Attachment D, Standard Provisions, this Order prohibits bypass from any portion of the treatment facility. Federal regulations, 40 C.F.R. section 122.41(m), define “bypass” as the intentional diversion of waste streams from any portion of a treatment facility. This section of the federal regulations, 40 C.F.R. section 122.41(m)(4), prohibits bypass unless it is unavoidable to prevent loss of life, personal injury, or severe property damage. In considering the Regional Water Board’s prohibition of bypasses, the State Water Board adopted a precedential decision, Order No. WQO 2002-0015, which cites the federal regulations, 40 C.F.R. section 122.41(m), as allowing bypass only for essential maintenance to assure efficient operation.
3. **Prohibition III.C (No controllable condition shall create a nuisance).** This prohibition implements Water Code section 13263, subdivision (a), which requires that WDRs take into consideration, among other things, “the need to prevent nuisance,” as that term is defined in Water Code section 13050.
4. **Prohibition III.D (No discharge of hazardous waste).** This prohibition is based on CCR, title 22, section 66261.1 et seq, that prohibits discharge of hazardous waste.
5. **Prohibition III.E (Average Dry Weather Flow).** This prohibition is based on the design average dry weather flow treatment capacity rating for the Facility and ensures the Facility is operated within its treatment capacity. Order R5-2019-0049 included flow as an effluent limit based on the Facility design flow. Flow is not a pollutant and therefore has been changed from an effluent limit to a discharge prohibition in this Order, which is an equivalent level of regulation. This Order is not less stringent because compliance with flow as a discharge prohibition will be calculated the same way as the previous Order.
6. **Prohibition III.F (Discharges of pyrethroid pesticides).** This prohibition is based on Resolution R5-2017-0057, which adopted the Basin Plan Amendment (BPA) for the Control of Pyrethroid Pesticide Discharges.

B. Technology-Based Effluent Limitations

1. Scope and Authority

Section 301(b) of the CWA and implementing U.S. EPA permit regulations at 40 C.F.R. section 122.44 require that permits include conditions meeting applicable technology-based requirements, at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Secondary Treatment Standards at 40 C.F.R. part 133.

Regulations promulgated in 40 C.F.R. section 125.3(a)(1) require technology-based effluent limitations for municipal dischargers to be placed in NPDES permits based on Secondary Treatment Standards or Equivalent to Secondary Treatment Standards.

The Federal Water Pollution Control Act Amendments of 1972 (PL 92-500) established the minimum performance requirements for POTW's [defined in section 304(d)(1)]. Section 301(b)(1)(B) of that Act requires that such treatment works must, as a minimum, meet effluent limitations based on secondary treatment as defined by the U.S. EPA Administrator.

Based on this statutory requirement, U.S. EPA developed secondary treatment regulations, which are specified in 40 C.F.R. part 133. These technology-based regulations apply to all municipal wastewater treatment plants and identify the minimum level of effluent quality attainable by secondary treatment in terms of 5-day biochemical oxygen demand (BOD₅), total suspended solids (TSS), and pH.

2. **Applicable Technology-Based Effluent Limitations**

- a. **BOD₅ and TSS.** U.S. EPA's final ELG for the aquaculture industry does not include numeric effluent limitations on any conventional, non-conventional, or toxic constituents. Rather, U.S. EPA promulgated qualitative limitations in the form of BMP requirements. Technology-based requirements in this Order are based on the ELG. To comply with the ELG, this Order includes a narrative effluent limitation that requires the Discharger to minimize the discharge of total suspended solids to the BAT/BCT through implementing best management practices established in the Special Provision contained in section VI.C.3 of this Order.
- a. **BOD₅ and TSS.** Federal regulations at 40 C.F.R. part 133, establish the minimum weekly and monthly average level of effluent quality attainable by secondary treatment for BOD₅ and TSS. A daily maximum effluent limitation for BOD₅ and TSS is also included in the Order to ensure that the treatment works are not organically overloaded and operate in accordance with design capabilities. In addition, 40 C.F.R. section 133.102, in describing the minimum level of effluent quality attainable by secondary treatment, states that the 30-day average percent removal shall not be less than 85 percent. This Order contains a limitation requiring an average of 85 percent removal of BOD₅ and TSS over each calendar month. This Order requires Water Quality Based Effluent Limitations (WQBELs) that are equal to or more stringent than the secondary technology-based treatment described in 40 CFR part 133 (See section IV.C.3.c.vii of the Fact Sheet for a discussion on Pathogens which includes WQBELs for BOD₅ and TSS.)
- b. **pH.** The secondary treatment regulations at 40 C.F.R. part 133 also require that pH be maintained between 6.0 and 9.0 standard units. This Order, however, requires more stringent WQBELs for pH to comply with the Basin Plan's water quality objectives for pH.

Table F-5 Summary of Technology-based Effluent Limitations

Parameter	Units	Effluent Limitations
Biochemical Oxygen Demand (BOD ₅) (5-day @ 20°C)	mg/L	AMEL 30 AWEL 45
BOD ₅	% Removal	AMEL 85
pH	standard units	Instantaneous Min 6.0 Instantaneous Max 9.0
Total Suspended Solids (TSS)	mg/L	AMEL 30 AWEL45
TSS	% Removal	AMEL 85

Table F-4 Notes:

- Note that more stringent WQBELs for BOD₅, pH, and TSS are applicable and are established as final effluent limitations in this Order (see section IV.C.3.c.vii of this Fact Sheet).

C. Water Quality-Based Effluent Limitations (WQBELs)

1. Scope and Authority

CWA section 301(b) and 40 C.F.R. section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. This Order contains requirements, expressed as a technology equivalence requirement, more stringent than secondary treatment requirements that are necessary to meet applicable water quality standards. The rationale for these requirements, which consist of tertiary treatment or equivalent requirements or other provisions, is discussed in section IV.C.3 of this Fact Sheet.

Section 122.44(d)(1)(i) of 40 C.F.R. requires that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, WQBELs must be established using: (1) U.S. EPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

The process for determining reasonable potential and calculating WQBELs when necessary is intended to protect the designated beneficial uses of the receiving water as specified in the Basin Plan and achieve applicable water

quality objectives and criteria that are contained in other state plans and policies, or any applicable water quality criteria contained in the CTR and NTR.

Finally, 40 C.F.R. section 122(d)(1)(vii) requires effluent limits to be developed consistent with any available WLAs developed and approved for the discharge.

2. Applicable Beneficial Uses and Water Quality Criteria and Objectives

The Basin Plan designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. In addition, the Basin Plan implements State Water Board Resolution No. 88-63, which established state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply.

The Basin Plan on page 2-1 states: “Protection and enhancement of existing and potential beneficial uses are primary goals of water quality planning...” and with respect to disposal of wastewaters states that “...disposal of wastewaters is [not] a prohibited use of waters of the State; it is merely a use which cannot be satisfied to the detriment of beneficial uses.

The federal CWA section 101(a)(2), states: “it is the national goal that wherever attainable, an interim goal of water quality which provides for the protection and propagation of fish, shellfish, and wildlife, and for recreation in and on the water be achieved by July 1, 1983.” Federal Regulations, developed to implement the requirements of the CWA, create a rebuttable presumption that all waters be designated as fishable and swimmable. Federal Regulations, 40 CFR sections 131.2 and 131.10, require that all waters of the State regulated to protect the beneficial uses of public water supply, protection and propagation of fish, shellfish and wildlife, recreation in and on the water, agricultural, industrial and other purposes including navigation. 40 C.F.R. section 131.3(e) defines existing beneficial uses as those uses actually attained after 28 November 1975, whether or not they are included in the water quality standards. Federal Regulation, 40 C.F.R. section 131.10 requires that uses be obtained by implementing effluent limitations, requires that all downstream uses be protected and states that in no case shall a state adopt waste transport or waste assimilation as a beneficial use for any waters of the United States.

- a. **Receiving Water and Beneficial Uses.** Alamo Creek originates in the Vaca Mountains and flows east-southeast through the City of Vacaville, ultimately joining Ulatis Creek on the Sacramento Valley floor. In the early 1960's, the Solano County Flood Control and Water Conservation District and the U.S. Department of Agriculture, Soil Conservation Service built the Ulatis Creek Watershed Protection and Flood Prevention Project. As part of this project, portions of Alamo Creek were realigned to form a new channel bypassing the City of Vacaville.

Part of the original Alamo Creek channel was left in place and renamed Old Alamo Creek. The realignment of the creek cut off flows from the

upper watershed to Old Alamo Creek, leaving it dry with the exception of discharges from the Facility, Kinder-Morgan groundwater remediation project, storm water runoff, and agricultural runoff. Old Alamo Creek discharges into New Alamo Creek.

New Alamo Creek is an engineered earthen channel that conveys all of Alamo Creek's flows from just above Leisure Town Road to the confluence of Ulatis Creek. Overall, New Alamo Creek travels roughly 20 miles before joining Ulatis Creek. The Alamo/New Alamo Creek watershed encompasses agricultural, natural/forest, and urban land uses.

Refer to III.C.1 above for a complete description of the beneficial uses.

- b. **Effluent and Ambient Background Data.** The reasonable potential analysis (RPA), as described in section IV.C.3 of this Fact Sheet, was based on data from August 2019 and May 2024, which includes effluent and ambient background data submitted in SMRs.
- c. **Assimilative Capacity/Mixing Zone**
 - i. The CWA directs the states to adopt water quality standards to protect the quality of its waters. U.S. EPA's current water quality standards regulation authorizes states to adopt general policies, such as mixing zones, to implement state water quality standards (40 CFR sections 122.44 and 122.45). The U.S. EPA allows states to have broad flexibility in designing its mixing zone policies. Primary policy and guidance on determining mixing zone and dilution credits is provided by the SIP and the Basin Plan. If no procedure applies in the SIP or the Basin Plan, then the Central Valley Water Board may use the U.S. EPA Technical Support Document for Water Quality-Based Toxics Control (EPA/505/2-90-001) (TSD).

For non-Priority Pollutant constituents, the allowance of mixing zones by the Central Valley Water Board is discussed in the Basin Plan, Policy for Application of Water Quality Objectives, which states the following, in part: *"In conjunction with the issuance of NPDES and storm water permits, the Regional Board may designate mixing zones within which water quality objectives will not apply provided the discharger has demonstrated to the satisfaction of the Regional Board that the mixing zone will not adversely impact beneficial uses. If allowed, different mixing zones may be designated for different types of objectives, including, but not limited to, acute aquatic life objectives, chronic aquatic life objectives, human health objectives, and acute and chronic whole effluent toxicity objectives, depending in part on the averaging period over which the objectives apply. In determining the size of such mixing zones, the Regional Board will consider the applicable procedures and guidelines in the EPA's Water Quality Standards Handbook and the [TSD]. Pursuant to EPA guidelines,*

mixing zones designated for acute aquatic life objectives will generally be limited to a small zone of initial dilution in the immediate vicinity of the discharge."

For Priority Pollutants, the SIP supersedes the Basin Plan mixing zone provisions. Section 1.4.2 of the SIP states, in part, "...with the exception of effluent limitations derived from TMDLs, in establishing and determining compliance with effluent limitations for applicable human health, acute aquatic life, or chronic aquatic life priority pollutant criteria/objectives or the toxicity objective for aquatic life protection in a basin plan, the Regional Board may grant mixing zones and dilution credits to dischargers...The applicable priority pollutant criteria and objectives are to be met through a water body except within any mixing zone granted by the Regional Board. **The allowance of mixing zones is discretionary and shall be determined on a discharge-by-discharge basis.** The Regional Board may consider allowing mixing zones and dilution credits only for discharges with a physically identifiable point of discharge that is regulated through an NPDES permit issued by the Regional Board." [emphasis added]

For incompletely mixed discharges, the Discharger must complete an independent mixing zone study to demonstrate to the Central Valley Water Board that a dilution credit is appropriate. In granting a mixing zone, section 1.4.2.2 of the SIP requires the following to be met:

"A mixing zone shall be as small as practicable. The following conditions must be met in allowing a mixing zone:

A mixing zone shall not:

1. *compromise the integrity of the entire water body;*
2. *cause acutely toxic conditions to aquatic life passing thorough the mixing zone;*
3. *restrict the passage of aquatic life;*
4. *adversely impact biologically sensitive or critical habitats, including, but not limited to, habitat of species listed under federal or State endangered species laws;*
5. *produce undesirable or nuisance aquatic life;*
6. *result in floating debris, oil, or scum;*
7. *produce objectionable color, odor, taste, or turbidity;*
8. *cause objectionable bottom deposits;*
9. *cause nuisance;*
10. *dominate the receiving water body or overlap a mixing zone from different outfalls; or*

11. *be allowed at or near any drinking water intake. A mixing zone is not a source of drinking water. To the extent of any conflict between this determination and the Sources of Drinking Water Policy (Resolution No. 88-63), this SIP supersedes the provisions of that policy."*

Section 1.4.2.1 of the SIP establishes the authority for the Central Valley Water Board to consider dilution credits based on the mixing zone conditions in a receiving water. Section 1.4.2.1 in part states:

*"The dilution credit, D, is a numerical value associated with the mixing zone that accounts for the receiving water entrained into the discharge. The dilution credit is a value used in the calculation of effluent limitations (described in section 1.4). **Dilution credits may be limited or denied on a pollutant-by-pollutant basis, which may result in a dilution credit for all, some, or no priority pollutants in the discharge.**"*

ii. **Receiving water and Outfall Characteristics**

The Facility discharges treated wastewater to Old Alamo Creek, an ephemeral stream with no dilution. Old Alamo Creek is tributary to New Alamo Creek, Ulati Creek, Cache Creek Slough. Cache Slough is part of the larger Sacramento River-San Joaquin River Delta that flows into San Francisco Bay. Flow conditions within the creek system follow a regular seasonal pattern, with inflows of water during the agricultural season that are diverted from the creeks and applied to farm fields. During the wet season, creek flows rise in response to rain events..

iii. **Dilution/Mixing Zone Study Results.**

The Discharger and Robertson-Bryan, Inc. developed a December 2012 mixing zone study titled *City of Vacaville Easterly Wastewater Treatment Plant Nitrate Dilution Credit and Mixing Zone Assessment* (Mixing Zone Study). The Mixing Zone Study evaluated assimilative capacity for nitrate and the available dilution within New Alamo Creek. The SIP's mixing zone requirements and the potential far-field nutrient enrichment impacts that could occur due to discharges of nitrate were evaluated for the proposed mixing zone. The Mixing Zone Study demonstrated that a mixing zone of 50 feet from the confluence with Old Alamo Creek meets the SIP's mixing zone requirements and the far-field nutrient enrichment effects would be immeasurable. Based on the harmonic mean flow within New Alamo Creek and the Discharger's Mixing Zone Study, Order R5-2019-0049 allowed for a dilution credit of 0.49:1 in calculating effluent limitations for nitrate plus nitrite

iv. **Evaluation of Available Dilution for Human Health Criteria (Nitrate plus Nitrite).** Section 1.4.2.2 of the SIP provides that mixing zones

should not be allowed at or near drinking water intakes. Furthermore, regarding the application of a mixing zone for the protection of human health, the TSD states that, "...the presence of mixing zones should not result in significant health risks, when evaluated using reasonable assumptions about exposure pathways. Thus, where drinking water contaminants are a concern, mixing zones should not encroach on drinking water intakes."

There are no drinking water intakes in New Alamo Creek and based on a Use Attainability Analysis (UAA) conducted by the Discharger, MUN is neither an existing nor an attainable use. As stated in the Final Staff Report for the May 2010 Basin Plan Amendments to Establish Site-Specific Water Quality Objectives for Chloroform, Chlorodibromomethane, and Dichlorobromomethane for New Alamo and Ulatis Creeks (2010 Basin Plan Amendments), "The UAA documented that no drinking water use of segment waters has occurred in the past or is occurring presently. The UAA concluded that MUN is neither an existing nor an attainable use in these water body segments and that no form of MUN use is reasonably expected to occur in the future in these water body segments based on system hydrologic and water quality characteristics, as well as the availability of higher quality water sources in the area."

The Discharger has requested a human health mixing zone for compliance with water quality criteria for nitrate plus nitrite. Based on the Discharger's Mixing Zone Study, a dilution credit of 0.49:1 is justified. The human health mixing zone meets the requirements of the SIP as follow:

- (1) Shall not compromise the integrity of the entire water body – The TSD states that, *"If the total area affected by elevated concentrations within all mixing zones combined is small compared to the total area of a water body (such as a river segment), then mixing zones are likely to have little effect on the integrity of the water body as a whole, provided that the mixing zone does not impinge on unique or critical habitats."* The mixing zone is not applicable to aquatic life criteria. The mixing zone does not compromise the integrity of the entire water body.
- (2) Shall not cause acutely toxic conditions to aquatic life passing through the mixing zone – The mixing zone is not applicable to aquatic life criteria. Therefore, acutely toxic conditions will not occur in the mixing zone.
- (3) Shall not restrict the passage of aquatic life – The human health mixing zone is not applicable to aquatic life criteria. Therefore, the mixing zone will not restrict the passage of aquatic life.

- (4) Shall not adversely impact biologically sensitive or critical habitats, including, but not limited to, habitat of species listed under federal or State endangered species laws – The mixing zone is not applicable to aquatic life criteria. The mixing zone will not impact biologically sensitive or critical habitats.
- (5-9) Shall not produce undesirable or nuisance aquatic life; result in floating debris, oil, or scum; produce objectionable color, odor, taste, or turbidity; cause objectionable bottom deposits; cause nuisance – The current discharge has not been shown to result in floating debris, oil, or scum; produce objectionable color, odor, taste, or turbidity; cause objectionable bottom deposits; or cause nuisance. This Order requires end-of-pipe limitations for individual constituents and discharge prohibitions to prevent these conditions from occurring, which will ensure continued compliance with these mixing zone requirements. Additionally, the Discharger's Mixing Zone Study demonstrated that there are no nutrient enrichment impacts of the discharge, both in the near-field and the far-field. Therefore, the allowance of a human health mixing zone will not produce undesirable or nuisance aquatic life, result in floating debris, oil, or scum; produce objectionable color, odor, taste, or turbidity; cause objectionable bottom deposits, or cause nuisance.
- (10) Shall not dominate the receiving water body or overlap a mixing zone from different outfalls – The mixing zone is small relative to the water body, so it will not dominate the water body. Furthermore, the mixing zone does not overlap mixing zones from other outfalls. There are no outfalls or mixing zones in the vicinity of the discharge.
- (11) Shall not be allowed at or near any drinking water intake – The mixing zone is not near a drinking water intake. There are no drinking water intakes in New Alamo Creek or in the lower reach of Ulatis Creek or Cache Creek Slough downstream of New Alamo Creek

A pollutant-by-pollutant evaluation is provided in subsection vi below to evaluate whether the mixing zones for each pollutant are as small as practicable and comply with the State and federal antidegradation requirements.

v. Evaluation of Available Dilution for Specific Constituents (Pollutant-by-Pollutant Evaluation).

When determining whether to allow dilution credits for a specific pollutant, several factors must be considered, such as, available assimilative capacity, facility performance, and compliance with state and federal antidegradation requirements. The receiving water contains assimilative capacity for nitrate plus nitrite, chlorodibromomethane, and dichlorobromomethane and the human

health criteria meet the mixing zone prohibitions of the SIP section 1.4.2.2.A.

The SIP also requires that “[a] mixing zone shall be as small as practicable” and states in section 1.4.2.2.B that “[t]he RWQCB shall deny or significantly limit a mixing zone and dilution credits as necessary to protect beneficial uses, meet the conditions of this Policy, or comply with other regulatory requirements.” The State Antidegradation Policy, which incorporates the federal antidegradation policy (State Water Board Order WQ 86-17 [Fay]), requires that existing quality of waters be maintained unless degradation is justified based on specific findings. Item 2 of the State Antidegradation Policy states:

“Any activity which produces or may produce a waste or increased volume or concentration of waste and which discharges or proposes to discharge to existing high quality waters will be required to meet waste discharge requirements which will result in the best practicable treatment or control of the discharge necessary to assure that (a) a pollution or nuisance will not occur and (b) the highest water quality consistent with maximum benefit to the people of the State will be maintained.”

The mixing zones allowed in this Order are as small as practicable and will result in the Discharger implementing best practicable treatment or control of the discharge necessary to assure that pollution or nuisance will not occur and the highest water quality consistent with maximum benefit to the people of the State will be maintained.

A pollutant-by-pollutant evaluation is provided below that evaluates facility performance and percent assimilative capacity used for each pollutant.

(a) Nitrate plus Nitrite.

As discussed in section IV.C.3 of this Fact Sheet, based on existing effluent data, it appears the Facility cannot meet the end-of-pipe (no dilution) WQBELs for nitrate plus nitrite.

The allowance of a mixing zone and dilution credits is a discretionary act by the Central Valley Water Board. When determining the appropriate dilution credits for a specific pollutant, several factors must be considered, such as available assimilative capacity, Facility performance, and best practicable treatment or control (BPTC).

The receiving water contains assimilative capacity for nitrate plus nitrite. As discussed above, a human health mixing zone with an

associated dilution credit of 0.49:1 meets the mixing zone conditions specified in section 1.4.2.2.A of the SIP. However, an overarching mixing zone condition is that “A mixing zone shall be as small as practicable,” and section 1.4.2.2.B requires, “The RWQCB shall deny or significantly limit a mixing zone and dilution credits as necessary to protect beneficial uses, meet the conditions of this Policy, or comply with other regulatory requirements.”

Based on the current dataset, the maximum nitrate plus nitrite concentration is 13.4 mg/L, which indicates that the Facility would be unable to achieve more stringent effluent limitations calculated based on Facility performance, however, is capable of meeting the effluent limitations with the allowed dilution credits. This Order maintains the maximum human health dilution credit of 0.49 allowed in Order R5-2019-0049, resulting in an average monthly effluent limit (AMEL) of 13 mg/L, and establishes an average weekly effluent limit (AWEL) of 16 mg/L. The mixing zone for nitrate plus nitrite is considered as small as practicable and fully complies with the SIP and the Basin Plan.

Table F-6 Nitrate Plus Nitrite Mixing Zone Specifications

Length	Width	Mean Background Nitrate+Nitrite Concentration	Dilution Credit	Notes
50 feet	30 feet	2.3 mg/L (as N)	0.49:1	The approximate width comprises entire width of New Alamo Creek, which varies depending on stream flow

Regulatory Compliance for Dilution Credits and Mixing Zones. To fully comply with all applicable laws, regulations and policies of the state, the Central Valley Water Board-approved mixing zones and the associated dilution credits are based on the following:

Mixing zones are allowed under the SIP provided all elements contained in section 1.4.2.2 are met. The Central Valley Water Board has determined that these factors are met.

Section 1.4.2.2 of the SIP requires mixing zones to be as small as practicable. The Central Valley Water Board has determined the mixing zone is as small as practicable.

In accordance with section 1.4.2.2 of the SIP, the Central Valley Water Board has determined the mixing zone is as small as practicable and will not compromise the integrity of the entire water body, restrict the

passage of aquatic life, dominate the water body, or overlap existing mixing zones from different outfalls. The mixing zone is small relative to the large size of the receiving water, is not at or near a drinking water intake, and does not overlap a mixing zone from a different outfall.

The Central Valley Water Board is allowing a mixing zone for human health constituents and has determined allowing such a mixing zone will not cause acutely toxic conditions to aquatic life passing through the mixing zone.

The Central Valley Water Board has determined the discharge will not adversely impact biologically sensitive or critical habitats, including, but not limited to, habitat of species listed under the federal or state endangered species laws, because the mixing zone is relatively small and acutely toxic conditions will not occur in the mixing zone. The discharge will not produce undesirable or nuisance aquatic life, result in floating debris, oil, or scum, produce objectionable odor, taste, or turbidity, cause objectionable bottom deposits, or cause nuisance, because the Order establishes end-of-pipe effluent limitations (e.g., for BOD₅ and TSS) and discharge prohibitions to prevent these conditions from occurring.

As required by the SIP, in determining the extent of or whether to allow mixing zones and dilution credits, the Central Valley Water Board has considered the presence of pollutants in the discharge that are carcinogenic, mutagenic, teratogenic, persistent, bioaccumulative, or attractive to aquatic organisms, and concluded that the allowance of the mixing zone and dilution credits are adequately protective of the beneficial uses of the receiving water.

The Central Valley Water Board has determined the mixing zone complies with the SIP for priority pollutants.

Section 1.4.2.2.B of the SIP, in part states, *“The RWQCB shall deny or significantly limit a mixing zone and dilution credits as necessary to protect beneficial uses, meet the conditions of this Policy, or comply with other regulatory requirements.”* The Central Valley Water Board has determined full allowance of dilution is necessary for the Discharger to achieve compliance with this Order.

The Central Valley Water Board has determined the mixing zones comply with the Basin Plan for non-priority pollutants. The Basin Plan requires a mixing zone not adversely impact beneficial uses. Beneficial uses will not be adversely affected for the same reasons discussed above. In determining the size of the mixing zone, the Central Valley Water Board has considered the procedures and guidelines in section 5.1 of U.S. EPA’s *Water Quality Standards Handbook*, 2nd Edition

(updated July 2007) and section 2.2.2 of the TSD. The SIP incorporates the same guidelines.

The Central Valley Water Board has determined that allowing dilution factors that exceed those proposed by this Order would not comply with the State Antidegradation Policy for receiving waters outside the allowable mixing zone for nitrate plus nitrite. The State Antidegradation Policy incorporates the federal Antidegradation Policy and requires that existing quality of waters be maintained unless degradation is justified based on specific findings. Item 2 of the State Antidegradation Policy states:

“Any activity which produces or may produce a waste or increased volume or concentration of waste and which discharges or proposes to discharge to existing high quality waters will be required to meet waste discharge requirements which will result in the best practicable treatment or control of the discharge necessary to assure that (a) a pollution or nuisance will not occur and (b) the highest water quality consistent with maximum benefit to the people of the State will be maintained.”

The Central Valley Water Board has determined the effluent limitations required by this Order will result in the Discharger implementing BPTC of the discharge necessary to assure that pollution or nuisance will not occur and the highest water quality consistent with the maximum benefit to the people of the state will be maintained.

Therefore, the Central Valley Water Board has determined the effluent limitations established in the Order for nitrate plus nitrite, which have been adjusted for dilution credits, are appropriate and necessary to comply with the Basin Plan, SIP, federal antidegradation regulations, and the State Antidegradation Policy.

- d. **Conversion Factors.** The default U.S. EPA conversion factors contained in Appendix 3 of the SIP were used to convert the applicable dissolved criteria to total criteria when developing effluent limitations for CTR metals, including arsenic, cadmium, chromium III, chromium VI, copper, lead, nickel, silver, and zinc. Furthermore, a conservative dissolved-to-total metal translator of 1 has been used when developing effluent limitations for arsenic, cadmium, chromium III, chromium VI, copper, lead, nickel, silver, and zinc. Per the Reopener Provisions of this Order, if the Discharger performs studies to determine site-specific dissolved-to-total metal translators this Order may be reopened to modify the effluent limitations for the applicable inorganic constituents.
- e. **Hardness-Dependent CTR Metals Criteria.** The CTR and the NTR contain water quality criteria for seven metals that vary as a function of hardness. The lower the hardness the lower the water quality criteria. The

metals with hardness-dependent criteria include cadmium, copper, chromium III, lead, nickel, silver, and zinc. This Order has established the criteria for hardness-dependent metals based on the hardness of the receiving water (actual ambient hardness) as required by the SIP and the CTR.

The ambient hardness for the Old Alamo Creek ranges from 60 mg/L to 404 mg/L based on collected ambient data from May 2020 through May 2024. Given the high variability in ambient hardness values, there is no single hardness value that describes the ambient receiving water for all possible scenarios (e.g., minimum, maximum). Because of this variability, staff has determined that based on the ambient hardness concentrations measured in the receiving water, the Central Valley Water Board has discretion to select ambient hardness values within the range of 60 mg/L (minimum) up to 404 mg/L (maximum).

The Central Valley Water Board finds that the use of the ambient hardness values and associated acute and chronic criteria shown in Table F-9 to conduct the reasonable potential analysis (RPA) and calculate WQBELs, protect beneficial uses under all ambient receiving water conditions and comply with the SIP, CTR, and Basin Plan.

Table F-7. Summary of Criteria for CTR Hardness-dependent Metals

CTR Metals	Ambient Hardness (mg/L)	Acute Criteria (µg/L, total)	Chronic Criteria (µg/L, total)
Copper	60	18	12
Chromium III	60	2166	258
Cadmium	127 (acute) 131 (chronic)	5.9	3
Lead	123	106	4.1
Nickel	60	590	66
Silver	114	5.1	--
Zinc	60	151	151

Table F-9 Notes:

1. **Criteria (µg/L total).** Acute and chronic criteria were rounded to two significant figures in accordance with the CTR (40 C.F.R. section 131.38(b)(2)).
2. **Ambient hardness (mg/L).** Values in Table F-9 represent actual observed receiving water hardness measurements.

3. Determining the Need for WQBELs

Clean Water Act section 301(b)(1)(C) requires effluent limitations necessary to meet water quality standards, and 40 C.F.R. section 122.44(d) requires NPDES permits to include conditions that are necessary to achieve water quality standards established under section 303 of the CWA, including State narrative criteria for water quality. Federal regulations at 40 C.F.R 122.44(d)(1)(i) state,

“Limitations must control all pollutants or pollutant parameters (either conventional, nonconventional, or toxic pollutants) which the Director determines are or may be discharged at a level that will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality.” Additionally, 40 C.F.R. section 122(d)(1)(vii) requires effluent limits to be developed consistent with any available WLAs developed and approved for the discharge. The process to determine whether a WQBEL is required as described in 40 C.F.R. section 122.44(d)(1)(i) is referred to as a reasonable potential analysis or RPA. Central Valley Water Board staff conducted RPAs for nearly 200 constituents, including the 126 U.S. EPA priority toxic pollutants. This section includes details of the RPAs for constituents of concern for the Facility. The entire RPA is included in the administrative record and a summary of the constituents of concern is provided in Attachment G.

For priority pollutants, the SIP dictates the procedures for conducting the RPA. For non-priority pollutants the Central Valley Water Board is not restricted to one particular RPA method; therefore, the RPAs have been conducted based on U.S. EPA guidance considering multiple lines of evidence and the site-specific conditions of the discharge. Ammonia, chlorine residual, nitrate plus nitrite, pH, pathogens, temperature, TSS, and whole effluent toxicity are not priority pollutants. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA for these non-priority pollutant parameters based on a qualitative assessment as recommended by U.S. EPA guidance. U.S. EPA’s September 2010 NPDES Permit Writer’s Manual, page 6-30, states, “State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBELs are required for specific pollutants for all facilities that exhibit certain operational or discharge characteristics (e.g., WQBELs for pathogens in all permits for POTWs discharging to contact recreational waters).” U.S. EPA’s TSD also recommends that factors other than effluent data should be considered in the RPA, “When determining whether or not a discharge causes, has the reasonable potential to cause, or contributes to an excursion of a numeric or narrative water quality criterion for individual toxicants or for toxicity, the regulatory authority can use a variety of factors and information where facility-specific effluent monitoring data are unavailable. These factors also should be considered with available effluent monitoring data.” With regard to POTWs, U.S. EPA recommends that, “POTWs should also be characterized for the possibility of chlorine and ammonia problems.” (TSD, p. 50)

- a. **Constituents with No Reasonable Potential.** Central Valley Water Board staff conducted reasonable potential analyses for nearly 200

constituents, including the 126 U.S. EPA priority toxic pollutants. All reasonable potential analyses are included in the administrative record and a summary of the constituents of concern is provided in Attachment G. WQBELs are not included in this Order for constituents that do not demonstrate reasonable potential to cause or contribute to an instream excursion of an applicable water quality objective; however, monitoring for those pollutants is established in this Order as required by the SIP. If the results of effluent monitoring demonstrate reasonable potential, this Order may be reopened and modified by adding an appropriate effluent limitation.

Most constituents with no reasonable potential are not discussed in this Order. This section only provides the rationale for the reasonable potential analyses for the following constituents of concern that were found to have no reasonable potential after assessment of the data:

i. **Salinity**

- (a) **WQO.** The Basin Plan contains a chemical constituent objective that incorporates state MCLs, contains a narrative objective, and contains numeric water quality objectives for certain specified water bodies for electrical conductivity, total dissolved solids, sulfate, and chloride. The U.S. EPA Ambient Water Quality Criteria for Chloride recommends acute and chronic criteria for the protection of aquatic life. There are no U.S. EPA water quality criteria for the protection of aquatic life for electrical conductivity, total dissolved solids, and sulfate. Additionally, there are no U.S. EPA numeric water quality criteria for the protection of agricultural, livestock, and industrial uses. Numeric values for the protection of these uses are typically based on site specific conditions and evaluations to determine the appropriate constituent threshold necessary to interpret the narrative chemical constituent Basin Plan objective. The Central Valley Water Board must determine the applicable numeric limit to implement the narrative objective for the protection of agricultural supply. Table F-11, below, contains various recommended levels for EC or TDS, sulfate, and chloride.

Table F-8 Salinity Water Quality Criteria/Objectives

Parameters	Secondary MCL	U.S. EPA NAWQC	Maximum Calendar Annual Average Effluent Concentration	Maximum Daily Effluent Concentration
EC (µmhos/cm) or TDS (mg/L)	EC 900, 1,600, 2,200 or TDS 500, 1,100, 1,500	N/A	EC 1015 TDS 634	EC 1130 TDS 776
Sulfate (mg/L)	250, 500, 600	N/A	87	94
Chloride (mg/L)	250, 500, 600	860 1-hour / 230 4-day	127	140

Table F-6 Notes:

- 1. Agricultural Water Quality Objectives.** Applicable agricultural water quality objectives vary. Procedures for establishing the applicable numeric limitation to implement the narrative chemical constituent objective can be found in the Policy for Application of Water Quality Objectives, section 4.2.2.1.9 of the Basin Plan. However, the Basin Plan does not require improvement over naturally occurring background concentrations. In cases where the natural background concentration of a particular constituent exceeds an applicable water quality objective, the natural background concentration will be considered to comply with the objective.
- 2. Secondary MCLs.** Secondary MCLs are for protection of public welfare and are stated as a recommended level, upper level, and a short-term maximum level.
- 3. Chloride.** The Secondary MCL for chloride is 250 mg/L, as a recommended level, 500 mg/L as an upper level, and 600 mg/L as a short-term maximum.
- 4. Electrical Conductivity or Total Dissolved Solids.** The Secondary MCL for EC is 900 µmhos/cm as a recommended level, 1600 µmhos/cm as an upper level, and 2200 µmhos/cm as a short-term maximum, or when expressed as TDS is 500 mg/L as a recommended level, 1000 mg/L as an upper level, and 1500 mg/L as a short-term maximum.
- 5. Sulfate.** The Secondary MCL for sulfate is 250 mg/L as a recommended level, 500 mg/L as an upper level, and 600 mg/L as a short-term maximum.

(b) RPA Results.

- (1) Chloride.** Chloride concentrations in the effluent ranged from 97 mg/L to 140 mg/L, with an average of 120 mg/L. These levels do not exceed the Secondary MCL. Background concentrations in Old Alamo Creek ranged from 24 mg/L to 32 mg/L, with an average of 29 mg/L, for

six samples collected by the Discharger from August 2020 through June 2021.

- (2) **Electrical Conductivity or Total Dissolved Solids.** A review of the Discharger's monitoring reports shows an average effluent EC of 979 $\mu\text{mhos/cm}$, with a range from 674 $\mu\text{mhos/cm}$ to 1130 $\mu\text{mhos/cm}$. The maximum annual average receiving water electrical conductivity downstream of the discharge at RSW-004 in New Alamo Creek was 820 $\mu\text{mhos/cm}$, based on 28 samples collected between May 2020 and May 2024, which does not exceed the Secondary MCL recommended level.

The average TDS effluent concentration was 614 mg/L with concentrations ranging from 480 mg/L to 776 mg/L. The maximum annual average receiving water total dissolved solids concentration downstream of the discharge at RSW-004 in New Alamo Creek was 493 mg/L, based on 11 samples collected between May 2020 and May 2024, which does not exceed the Secondary MCL recommended level. This demonstrates the discharge does not cause or contribute to an exceedance of the Secondary MCL in New Alamo Creek.

- (3) **Sulfate.** Sulfate concentrations in the effluent ranged from 76 mg/L to 94 mg/L, with an average of 85 mg/L. The maximum observed receiving water sulfate concentration was 91 mg/L based on 6 samples collected between August 2020 to June 2021. Based on this data the discharge does not have reasonable potential to cause or contribute to the applicable objectives for sulfate.

(c) **WQBELs.**

As discussed above, the discharge does not have reasonable potential to cause or contribute to an in-stream excursion of water quality objectives for salinity. On 17 January 2020, certain amendments to the Basin Plan incorporating a Program to Control and Permit Salt Discharges to Surface and Groundwater (Salt Control Program) became effective. Other amendments became effective on 2 November 2020 when approved by the U.S. EPA. The Salt Control Program is a three-phased program, with each phase lasting 10 to 15 years. The Basin Plan requires all salt dischargers to comply with the provisions of the program. Two compliance pathways are available for salt dischargers during Phase 1.

The Phase 1 Compliance pathways are: 1) Conservative Salinity Permitting Approach, which utilizes the existing regulatory structure

and focuses on source control, conservative salinity limits on the discharge, and limits the use of assimilative capacity and compliance time schedules; and, 2) Alternative Salinity Permitting Approach, which is an alternative approach to compliance through implementation of specific requirements such as participating in the Salinity Prioritization and Optimization Study (P&O) rather than the application of conservative discharge limits.

The Discharger submitted a Notice of Intent for the Salinity Control Program indicating its intent to meet the Alternative Salinity Permitting Approach. This Order requires implementation of a Salinity Evaluation and Minimization Plan, participation in the Salinity P&O Study, and includes a performance-based trigger of 1,270 $\mu\text{mhos/cm}$ for EC consistent with the Alternative Salinity Permitting Approach.

ii. **Temperature**

(a) **WQO.** Old Alamo Creek has a designated beneficial use of warm freshwater habitat. New Alamo Creek has designated beneficial uses of cold freshwater habitat and warm freshwater habitat. The Basin Plan states that “[a]t no time shall the temperature of COLD or WARM intrastate waters be increased more than 5°F above natural receiving water temperature.” Applying the Basin Plan’s numeric temperature objective is not feasible in Old Alamo Creek since the realignment of the creek cut off the natural receiving water flows from the upper watershed. However, a 2006 study conducted by the Discharger titled *Characterization of Water Body and Reach-specific Seasonal Temperature Regimes Within the Alamo Creek Watershed and Recommended Temperature Limitations for the City of Vacaville’s Easterly Wastewater Treatment Plant* (Temperature Report) reported that adult Fall-run Chinook salmon occasionally stray into New Alamo Creek. The Discharger’s Temperature Report recommended seasonal temperatures that are protective of adult salmon, shown below. These site-specific seasonal temperature limits were determined to be an appropriate interpretation of the Basin Plan’s narrative temperature water quality objective.

- a. The temperature within Old Alamo Creek, as measured at Monitoring Location RSW-002, to rise above 83°F at any time;
- b. The annual average temperature within New Alamo Creek, as measured at Monitoring Location RSW-004, to increase more than 5°F compared to the annual average background temperature, as measured at Monitoring Location RSW-003; and
- c. New Alamo Creek temperatures, as measured at Monitoring Location RSW-004, to exceed the following:

- i. 5°F over the ambient background temperature, as a monthly average, from 1 March through 31 August;
- ii. 72°F, as a period average, from 1 September through 14 October;
- iii. 70°F, as a period average, from 15 October through 31 October;
- iv. 66°F, as a monthly average for November; and
- v. 60°F, as a monthly average, from 1 December through 28 February.

(b) **RPA Results.** For priority pollutants, the SIP dictates the procedures for conducting the RPA. Temperature is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board used professional judgment in determining the appropriate method for conducting the RPA for this non-priority pollutant constituent. Compliance with the temperature receiving water limitations was determined based on the difference in the temperature measured at Monitoring Location RSW-003 compared to the downstream temperature measured at Monitoring Location RSW-004 for the averaging periods specified in the Temperature Report. Data demonstrates that there were two exceedances, as measured at Monitoring Location RSW-004, of the receiving water limitations for the period of 1 December through 28 February (as monthly average) for January 2021 and December 2024 of 61°F and 63°F, respectively. Monitoring Location RSW-004 is located in New Alamo Creek, approximately 2,000 feet downstream of the confluence with Old Alamo Creek and approximately three miles from monitoring location EFF-001, located in Old Alamo Creek. No other exceedances of the criteria specified in the Temperature Report occurred between 2020 to 2024.

The Central Valley Water Board finds the discharge does not have reasonable potential to cause or contribute to an exceedance of the site specific objectives due to insufficient data and the potential impact of other inputs. Furthermore, the Temperature Report was conducted in 2006 and conditions in the receiving water may have since changed. For this reason, the Discharger is required to conduct a special study that will gather the information necessary to evaluate the need for effluent temperature limitations. The special study is described in more detail in WDRs Section VI.C.2 of this Order.

- b. **Constituents with Reasonable Potential.** The Central Valley Water Board finds that the discharge has a reasonable potential to cause or contribute to an instream excursion above a water quality standard for

ammonia, cyanide, BOD5, chlorine residual, chlorodibromomethane, dichlorobromomethane, electrical conductivity, nitrate plus nitrite, pH, total coliform organisms, and TSS. WQBELs for these constituents are included in this Order. A summary of the RPA is provided in Attachment G, and a detailed discussion of the RPA for each constituent is provided below.

i. **Ammonia**

- (a) **WQO.** The 2013 U.S. EPA National Ambient Water Quality Criteria (NAWQC) for the protection of freshwater aquatic life for total ammonia (2013 Criteria), recommends acute (1-hour average; criteria maximum concentration or CMC) and chronic (30-day average; criteria continuous concentration or CCC) standards based on pH and temperature. U.S. EPA also recommends that no 4-day average concentration should exceed 2.5 times the 30-day CCC. The 2013 Criteria reflects the latest scientific knowledge on the toxicity of ammonia to certain freshwater aquatic life, including toxicity data on sensitive freshwater unionid mussels, non-pulmonary snails, and other freshwater organisms.

The Central Valley Clean Water Association (CVCWA) organized a coordinated effort for POTWs within the Central Valley Region, the Freshwater Mussel Collaborative Study for Wastewater Treatment Plants, to determine how the latest scientific knowledge on the toxicity of ammonia reflected in the 2013 Criteria could be implemented in the Central Valley Region. Through this effort a Criteria Recalculation Report was developed in January 2020 using toxicity studies for the freshwater mussel species present in Central Valley Region waters.

The Criteria Recalculation Report implemented U.S. EPA's Recalculation Procedure utilizing toxicity bioassays conducted on resident mussel species to replace the toxicity data for the eastern mussel species in the national dataset to develop site-specific ammonia criteria for waters within the Central Valley Region, including all surface waters in the Sacramento River, San Joaquin River, and Tulare Lake Basin Plans.

U.S. EPA Office of Science and Technology reviewed and approved the Criteria Recalculation Report with a more conservative approach for utilizing the acute-to-chronic ratio procedure for developing the site-specific chronic criterion. The Central Valley Water Board finds that the site-specific ammonia criteria provided in the January 2020 Criteria Recalculation

Report implements the Basin Plan's narrative toxicity objective to protect aquatic life beneficial uses of the receiving water.

Site-specific Criteria for Old Alamo Creek. The recalculated site-specific criteria developed in the Criteria Recalculation Report for the acute and chronic criteria are presented based on equations that vary according to pH and temperature for situations where freshwater mussels are present and where they are absent. In this case, for the Old Alamo Creek freshwater mussels have been assumed to be present. In addition, the recalculated criteria include equations that provide enhanced protection for important salmonid species in the genus *Oncorhynchus*, that can be implemented for receiving waters where salmonid species are present. Because Old Alamo Creek does not have the beneficial use of cold freshwater habitat and the environmental conditions do not support the presence of salmonids, the criteria equations for waters where salmonids are absent were used.

The acute (1-hour average) criterion or CMC was calculated using paired effluent pH and temperature data, collected during the period from May 2020 and May 2024. The most stringent CMC of 4.8 mg/L (ammonia as N) calculated has been implemented in this Order.

The chronic (30-day average) criterion or CCC was calculated using paired downstream receiving water pH and temperature data, collected during the period from May 2020 and May 2024. The most stringent 30-day rolling average CCC of 1.9 mg/L (ammonia as N) has been implemented in this Order.

The chronic (4-day average) concentration is derived in accordance with the U.S. EPA criterion as 2.5 times the 30-day CCC. Based on the 30-day CCC of 1.9 mg/L (ammonia as N), the 4-day average concentration that should not be exceeded is 4.7 mg/L (ammonia as N).

- (b) **RPA Results.** The Facility is a POTW that treats domestic wastewater. Untreated domestic wastewater contains ammonia in concentrations that is harmful to aquatic life and exceed the Basin Plan narrative toxicity objective. The Discharger currently uses nitrification to remove ammonia from the waste stream. Inadequate or incomplete treatment may result in the discharge of ammonia to the receiving stream, which creates the basis for the discharge to have a reasonable potential to cause or contribute to an instream excursion above the site-specific acute and chronic criteria for ammonia provided by the January 2020 Criteria Recalculation Report. Therefore, the Central Valley

Water Board finds the discharge has reasonable potential for ammonia and WQBELs are required.

- (c) **WQBELs.** The Central Valley Water Board calculates WQBELs in accordance with SIP procedures for non-CTR constituents, and ammonia is a non-CTR constituent. The SIP procedure assumes a 4-day averaging period for calculating the long-term average discharge condition (LTA). However, U.S. EPA recommends modifying the procedure for calculating permit limits for ammonia using a 30-day averaging period for the calculation of the LTA corresponding to the 30-day CCC. Therefore, while the LTAs corresponding to the acute and 4-day chronic criteria were calculated according to SIP procedures, the LTA corresponding to the 30-day CCC was calculated assuming a 30-day averaging period. This Order contains a final average monthly effluent limitation (AMEL) and average weekly effluent limitation (AWEL) for ammonia of 1.7 mg/L and 3.9 mg/L, respectively, based on the site-specific ammonia criteria for Old Alamo Creek.
- (d) **Plant Performance and Attainability.** The Facility is designed to provide tertiary treatment and fully nitrify the wastewater. Therefore, the Central Valley Water Board finds that immediate compliance with the ammonia limits is feasible.

ii. **Chlorine Residual**

- (a) **WQO.** U.S. EPA developed NAWQC for protection of freshwater aquatic life for chlorine residual. The recommended 4-day average (chronic) and 1-hour average (acute) criteria for chlorine residual are 0.011 mg/L and 0.019 mg/L, respectively. These criteria are protective of the Basin Plan's narrative toxicity objective.
- (b) **RPA Results.** The concentrations of chlorine used to disinfect wastewater are high enough to harm aquatic life and violate the Basin Plan narrative toxicity objective if discharged to the receiving water. Reasonable potential therefore does exist and effluent limits are required.

The Discharger uses chlorine for disinfection, which is extremely toxic to aquatic organisms. Although the Discharger uses a sodium bisulfate process to dechlorinate the effluent prior to discharge to Old Alamo Creek, the existing chlorine use and the potential for chlorine to be discharged provides the basis for the discharge to have a reasonable potential to cause or contribute to an instream excursion above the NAWQC.

- (c) **WQBELs.** The U.S. EPA's TSD for Water Quality-Based Toxics Control [EPA/505/2-90-001] contains statistical methods for

converting chronic (4-day) and acute (1-hour) aquatic life criteria to average monthly and maximum daily effluent limitations based on the variability of the existing data and the expected frequency of monitoring. However, because chlorine is an acutely toxic constituent that can and will be monitored continuously, an average 1-hour limitation is considered more appropriate than an average daily limitation. This Order contains a 4-day average effluent limitation and 1-hour average effluent limitation for chlorine residual of 0.011 mg/L and 0.019 mg/L, respectively, based on U.S. EPA's NAWQC, which implements the Basin Plan's narrative toxicity objective for protection of aquatic life.

- (d) **Plant Performance and Attainability.** The Discharger uses sodium bisulfite to dechlorinate the effluent prior to discharge to Old Alamo Creek. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

iii. Cyanide

- (a) **WQO.** The CTR includes maximum 1-hour average and 4-day average criteria of 22 µg/L and 5.2 µg/L, respectively, for total cyanide for the protection of freshwater aquatic life.
- (b) **RPA Results.** The MEC for cyanide was 5.8 µg/L based on four samples collected from May 2020 through May 2024. No upstream samples were collected. Therefore, cyanide in the discharge has a reasonable potential to cause or contribute to an in-stream excursion above the CTR criteria for the protection of freshwater aquatic life.
- (c) **WQBELs.** This Order contains a final AMEL and MDEL for cyanide of 4.3 µg/L and 8.5 µg/L, respectively, based on the CTR criteria for the protection of freshwater aquatic life.
- (d) **Plant Performance and Attainability.** Analysis of the effluent data shows that the MEC of 5.8 µg/L is less than the MDEL. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

iii. Chlorodibromomethane (CDBM)

- (a) **WQO.** As described in section III.C.1.a of this Fact Sheet, the MUN beneficial use does not apply to Old Alamo Creek; therefore, the CTR human health criterion for chlorodibromomethane of 34 µg/L for fish consumption-only applies. For New Alamo Creek, where MUN does apply, the Central Valley Water Board amended the Basin Plan to include a site-specific water quality objective of 4.9 µg/L for

chlorodibromomethane for the protection of human health for waters from which both water and organisms are consumed.

- (b) **RPA Results.** The maximum effluent concentration (MEC) for CDBM was 76 µg/L at monitoring location EFF-001. The maximum observed upstream receiving water concentration was non-detect. Therefore, chlorodibromomethane in the discharge has a reasonable potential to cause or contribute to an in-stream excursion above the CTR human health criterion for fish consumption-only, which is applicable to Old Alamo Creek.

The 2010 Basin Plan Amendments include implementation procedures for conducting the RPA for the site-specific water quality objective for CDBM in New Alamo Creek. The 2010 Basin Plan Amendments require the use of the maximum Old Alamo Creek concentration at the terminus of Old Alamo Creek before entering New Alamo Creek. The maximum concentration of CDBM measured at the terminus of Old Alamo Creek (Monitoring Location RSW-005) from May 2020 to May 2024 was 21 µg/L, which exceed the site-specific objective of 4.9 µg/L. Therefore, CDBM demonstrate reasonable potential to cause or contribute to an in-stream excursion above the site-specific water quality objective for New Alamo Creek.

The WQBELs for CDBM were calculated using the Basin Plan guidance in section 4.5.11.

- (c) **WQBELs.** This Order contains a final AMEL and MDEL for chlorodibromomethane of 18 µg/L and 45 µg/L, respectively, based on the Basin Plan's site-specific objective for CDBM.
- (d) **Plant Performance and Attainability.** Analysis of the effluent CDBM data shows that the upgrades to the treatment process by the Discharger in 2022 appear to maintain the MEC below the applicable WQBELs. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

iv. **Dichlorobromomethane (DCBM)**

- (a) **WQO.** The MUN beneficial use does not apply to Old Alamo Creek; therefore, the CTR human health criterion for DCBM of 46 µg/L for fish consumption-only applies. For New Alamo Creek, where MUN does apply, the Central Valley Water Board amended the Basin Plan to include a site-specific water quality objective of 16 µg/L for DCBM for the protection of human health for waters from which both water and organisms are consumed.

- (b) **RPA Results.** The maximum effluent concentration (MEC) for DCBM was 65 µg/L while the maximum observed upstream receiving water concentration was non-detect. Therefore, DCBM in the discharge has a reasonable potential to cause or contribute to an instream excursion above the CTR criterion for the protection of human health.

The 2010 Basin Plan Amendments include implementation procedures for conducting the RPA for the site-specific water quality objective for DCBM in New Alamo Creek. The 2010 Basin Plan Amendments require the use of the maximum Old Alamo Creek concentration at the terminus of Old Alamo Creek before entering New Alamo Creek. The maximum concentration of DCBM measured at the terminus of Old Alamo Creek (Monitoring Location RSW 005) from May 2020 to May 2024 was 10 µg/L, which does not exceed the site-specific objective. Therefore, DCBM does not demonstrate reasonable potential to cause or contribute to an in-stream excursion above the site-specific water quality objective for New Alamo Creek. However, because DCBM in the discharge has a reasonable potential to cause or contribute to an in-stream excursion above the CTR human health criterion for fish consumption-only, which is applicable to Old Alamo Creek, WQBELs are required.

- (c) **WQBELs.** This Order contains a final AMEL and MDEL for dichlorobromomethane of 46 µg/L and 79 µg/L, respectively, based on the CTR human health criterion for fish consumption-only.
- (d) **Plant Performance and Attainability.** Analysis of the effluent CDBM data shows that the upgrades to the treatment process by the Discharger in 2022 appear to maintain the MEC below the applicable WQBELs. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

v. **Nitrate and Nitrite**

- (a) **WQO.** DDW has adopted Primary MCLs for the protection of human health for nitrite and nitrate that are equal to 1 mg/L and 10 mg/L (measured as nitrogen), respectively. DDW has also adopted a Primary MCL of 10 mg/L for the sum of nitrate and nitrite, measured as nitrogen.

U.S. EPA has developed a primary MCL and an MCL goal of 1 mg/L for nitrite (as nitrogen). For nitrate, U.S. EPA has developed Drinking Water Standards (10 mg/L as Primary MCL)

and NAWQC for protection of human health (10 mg/L for non-cancer health effects).

As described in section III.C.1.a of this Fact Sheet, the MUN beneficial use does not apply to Old Alamo Creek; however, since the MUN beneficial use applies downstream within New Alamo Creek, the Primary MCL's are applicable in New Alamo Creek and must be considered for this discharge.

- (b) **RPA Results.** The Facility is a POTW that treats domestic wastewater. Untreated domestic wastewater contains ammonia in concentrations that is harmful to aquatic life and exceed the Basin Plan's narrative toxicity objective. Inadequate or incomplete treatment may result in the discharge of nitrate and/or nitrite to the receiving stream in concentrations that may exceed the Primary MCL and would violate the Basin Plan's narrative chemical constituents' objective. Therefore, the Central Valley Water Board finds the discharge has a reasonable potential to cause or contribute to an instream excursion above the Primary MCL and WQBELs are required for nitrate plus nitrite.
- (c) **WQBELs.** The downstream receiving water (New Alamo Creek) contains assimilative capacity for nitrate plus nitrite; therefore, as discussed in section IV.C.2.c, a human health dilution credit of 0.49:1 was allowed in the development of WQBELs for nitrate plus nitrite. Based on the allowable dilution credits, this Order contains an AMEL of 13 mg/L and an AWEL of 15 mg/L based on the Basin Plan's narrative chemical constituents objective for protection of the MUN beneficial use in New Alamo Creek downstream of Discharge Point 001.
- (d) **Plant Performance and Attainability.** Analysis of the effluent data shows that the MEC of 13 mg/L is equal to the applicable AMEL. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

vii. Pathogens

- (a) **WQO.** DDW has developed reclamation criteria, CCR, Division 4, Chapter 3 (Title 22), for the reuse of wastewater. Title 22 requires that for spray irrigation of food crops, parks, playgrounds, schoolyards, and other areas of similar public access, wastewater be adequately disinfected, oxidized, coagulated, clarified, and filtered, and that the effluent total coliform levels not exceed 2.2 MPN/100 mL as a 7-day median; 23 MPN/100 mL, not to be exceeded more than once in a 30-day period; and 240 MPN/100 mL, at any time.

Title 22 is not directly applicable to surface waters; however, the Central Valley Water Board finds the stringent disinfection criteria are appropriate since the undiluted effluent may be used for the irrigation of food crops and/or for body-contact water recreation. Coliform organisms are intended as an indicator of the effectiveness of the entire treatment train and the effectiveness of removing other pathogens.

- (b) **RPA Results.** Raw domestic wastewater inherently contains human pathogens that threaten human health and life, and constitute a threatened pollution and nuisance under CWC section 13050 if discharged untreated to the receiving water. The beneficial uses of Old Alamo Creek include water contact recreation and agricultural irrigation supply, and there is, at times, less than 20:1 dilution. To protect these beneficial uses, the Central Valley Water Board finds that the wastewater must be disinfected and adequately treated to prevent disease. Although the Discharger provides disinfection, inadequate or incomplete disinfection creates the potential for pathogens to be discharged. Therefore, the Central Valley Water Board finds the discharge has reasonable potential for pathogens and WQBELs are required.
- (c) **WQBELs.** Special Provisions VI.C.6.a of this Order requires, "Wastewater shall be oxidized, coagulated, filtered, and adequately disinfected pursuant to the State Water Board, DDW reclamation criteria, CCR, Title 22, division 4, chapter 3, (Title 22), or equivalent." In accordance with the requirements of Title 22, this Order includes effluent limitations for total coliform organisms of 2.2 MPN/100 mL as a 7-day median; 23 MPN/100 mL, not to be exceeded more than once in a 30-day period; and 240 MPN/100 mL as an instantaneous maximum.

The tertiary treatment process, or equivalent, is capable of reliably treating wastewater to a turbidity level of 2 nephelometric turbidity units (NTU) as a daily average. Failure of the filtration system such that virus removal is impaired would normally result in increased particles in the effluent, which result in higher effluent turbidity. Turbidity has a major advantage for monitoring filter performance. Coliform testing, by comparison, is not conducted continuously and requires several hours, to days, to identify high coliform concentrations. Therefore, in addition to total coliform organisms effluent limitations, this Order includes operational specifications for turbidity of weekly average specifications for turbidity. From 1 May through 31 October, this Order includes operational specifications for turbidity of 2 NTU as a daily average; 5 NTU, not to be exceeded more than 5 percent of the time within a 24-hour

period; and 10 NTU as an instantaneous maximum. The turbidity specifications do not apply the remainder of the year.

Final WQBELs for BOD₅ and TSS are also required based on the technical capability of the tertiary process. The tertiary treatment standards for BOD₅ and TSS are indicators of the effectiveness of the tertiary treatment process. The principal design parameter for wastewater treatment plants is the daily BOD₅ and TSS loading rates and the corresponding removal rate of the system. The application of tertiary treatment processes results in the ability to achieve lower levels for BOD₅ and TSS than the technology-based secondary standards. Therefore, this Order requires AMELs for BOD₅ and TSS of 10 mg/L, which is technically based on the capability of a tertiary system.

This Order contains effluent limitations for BOD₅, total coliform organisms, and TSS and requires a tertiary level of treatment, or equivalent, necessary to protect the beneficial uses of the receiving water. The Central Valley Water Board has previously considered the factors in Water Code section 13241 in establishing these requirements.

- (d) **Plant Performance and Attainability.** The Facility is designed to provide tertiary treatment with chlorine disinfection to remove pathogens. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

ix. **pH**

- (a) **WQO.** The Basin Plan includes a water quality objective for surface waters (except for Goose Lake) that the “pH shall not be depressed below 6.5 nor raised above 8.5.”
- (b) **RPA Results.** The effluent pH ranged from 6.7 to 8.2 while the upstream receiving water pH ranged from 6.2 to 7.8. The pH in the discharge exceeds the Basin Plan water quality objective, therefore the effluent has a reasonable potential to cause or contribute to an instream excursion above the objective.
- (b) **RPA Results.** Raw domestic wastewater inherently has variable pH. Additionally, some wastewater treatment processes can increase or decrease wastewater pH which if not properly controlled, would violate the Basin Plan’s numeric objective for pH in the receiving water. Therefore, reasonable potential exists for pH and WQBELs are required.
- (c) **WQBELs.** Effluent limitations for pH of 6.5 as an instantaneous minimum and 8.5 as an instantaneous maximum are included in

this Order based on protection of the Basin Plan objectives for pH.

- (d) **Plant Performance and Attainability.** Analysis of the effluent data shows an effluent pH range of 6.5 – 7.9 is within the range of the applicable WQBELs. The Central Valley Water Board concludes, therefore, that immediate compliance with these effluent limitations is feasible.

4. WQBEL Calculations

- a. This Order includes WQBELs for ammonia, cyanide, BOD5, chlorine residual, chlorodibromomethane, dichlorobromomethane, nitrate plus nitrite, pH, total coliform organisms, and TSS. The general methodology for calculating WQBELs based on the different criteria/objectives is described in subsections IV.C.5.b through e, below. See Attachment H for the WQBEL calculations.
- b. **Effluent Concentration Allowance.** For each water quality criterion/objective, the ECA is calculated using the following steady-state mass balance equation from section 1.4 of the SIP:

$$\begin{aligned} \text{ECA} &= C + D(C - B) \text{ where } C > B, \text{ and} \\ \text{ECA} &= C \text{ where } C \leq B \end{aligned}$$

where:

ECA = effluent concentration allowance
D = dilution credit
C = the priority pollutant criterion/objective
B = the ambient background concentration.

According to the SIP, the ambient background concentration (B) in the equation above shall be the observed maximum with the exception that an ECA calculated from a priority pollutant criterion/objective that is intended to protect human health from carcinogenic effects shall use the arithmetic mean concentration of the ambient background samples.

- c. **Primary and Secondary MCLs.** For non-priority pollutants with primary MCLs to protect human health (e.g., nitrate plus nitrite), the AMEL is set equal to the primary MCL and the AWEL is calculated using the AWEL/AMEL multiplier, where the AWEL multiplier is based on a 98th percentile occurrence probability and the AMEL multiplier is from Table 2 of the SIP.

For non-priority pollutants with secondary MCLs that protect public welfare (e.g., taste, odor, and staining), WQBELs were calculated by setting the LTA equal to the secondary MCL and using the AMEL multiplier to set the

AMEL. The AWEL was calculated using the MDEL/AMEL multiplier from Table 2 of the SIP.

- d. **Aquatic Toxicity Criteria.** For priority pollutants with acute and chronic aquatic toxicity criteria, the WQBELs are calculated in accordance with section 1.4 of the SIP. The ECAs are converted to equivalent long-term averages (i.e. LTA_{acute} and $LTA_{chronic}$) using statistical multipliers and the lowest LTA is used to calculate the AMEL and MDEL using additional statistical multipliers. For non-priority pollutants, WQBELs are calculated using similar procedures, except that an AWEL is determined utilizing multipliers based on a 98th percentile occurrence probability.
- e. **Human Health Criteria.** For priority pollutants with human health criteria, the WQBELs are calculated in accordance with section 1.4 of the SIP. The AMEL is set equal to the ECA and the MDEL is calculated using the MDEL/AMEL multiplier from Table 2 of the SIP. For non-priority pollutants with human health criteria, WQBELs are calculated using similar procedures, except that an AWEL is established using the MDEL/AMEL multiplier from Table 2 of the SIP.

$$AMEL = mult_{AMEL} \left[\min \left(\overbrace{M_A ECA_{acute}, M_C ECA_{chronic}}^{LTA_{acute}} \right) \right]$$
$$MDEL = mult_{MDEL} \left[\min \left(M_A ECA_{acute}, \underbrace{M_C ECA_{chronic}}_{LTA_{chronic}} \right) \right]$$
$$MDEL_{HH} = \left(\frac{mult_{MDEL}}{mult_{AMEL}} \right) AMEL_{HH}$$

where:

$mult_{AMEL}$ = statistical multiplier converting minimum LTA to AMEL
 $mult_{MDEL}$ = statistical multiplier converting minimum LTA to MDEL
 M_A = statistical multiplier converting acute ECA to LTA_{acute}
 M_C = statistical multiplier converting chronic ECA to $LTA_{chronic}$

Table F-9 Summary of Water Quality-Based Effluent Limitations

Parameter	Units	Effluent Limitations
Ammonia Nitrogen, Total (as N)	mg/L	AMEL 1.7 AWEL 3.9
Cyanide	µg/L	AMEL 4.3 MDEL 8.5

Parameter	Units	Effluent Limitations
Chlorodibromomethane	µg/L	AMEL 18 MDEL 45
Dichlorobromomethane	µg/L	AMEL 46 MDEL 79
Nitrate Plus Nitrite, Total (as N)	mg/L	AMEL 13 AWEL 15
pH	standard units	Instantaneous Min 6.5 Instantaneous Max 8.5
Total Coliform Organisms 1 May through 31 October	MPN/100mL	7-day median 2.2 Once in 30-days 23
Total Coliform Organisms 1 November through 30 April	MPN/100mL	7-day median 23 Once in 30-days 240
Total Residual Chlorine	mg/L	4-day average 0.011 1-hour average 0.019

Table F-7 Notes:

1. Mass-based effluent limitations for ammonia are based on a design average daily discharge flow of 15 MGD.

5. Whole Effluent Toxicity (WET)

The State Water Board's toxicity provisions, which include numeric objectives for acute and chronic aquatic toxicity, are applicable to this discharge and are hereafter referred to as the Toxicity Provisions.

- a. **Chronic Toxicity.** The chronic aquatic toxicity water quality objective is expressed as a null hypothesis and an alternative hypothesis with a regulatory management decision (RMD) of 0.75, where the following null hypothesis, H_0 , shall be used

H_0 : Mean response (ambient water) $\leq 0.75 \cdot$ mean response (control)

And where the following alternative hypothesis, H_a , shall be used:

H_a : Mean response (ambient water) $> 0.75 \cdot$ mean response (control)

Attainment of the water quality objective is demonstrated by conducting chronic aquatic toxicity testing and rejecting this null hypothesis in accordance with the Test of Significant Toxicity (TST) statistical approach described in National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document (EPA 833-R-10-003, 2010), Appendix A, Figure A-1 and Table A-1 (Chronic Freshwater and East Coast Methods) and Appendix B, Table B-1. When the null hypothesis is rejected, the alternative hypothesis is accepted in its place, and there is no exceedance of the chronic aquatic toxicity water quality objective. Failing to reject the null hypothesis (referred to as a "fail") is equivalent to an exceedance of the chronic aquatic toxicity water quality objective.

To evaluate compliance with the Statewide Toxicity Provisions' aquatic toxicity numeric objectives, acute and chronic whole effluent toxicity testing data has been evaluated in the development of this Order.

The table below is chronic WET testing performed by the Discharger from February 2019 through February 2024.

Table F-10 Chronic Whole Effluent Toxicity Testing Results – Test of Significant Toxicity at the IWC (100 Percent Effluent)

Date	Water Flea (<i>Ceriodaphnia dubia</i>) Survival		Water Flea (<i>Ceriodaphnia dubia</i>) Reproduction	
	Pass/Fail	Percent Effect	Pass/Fail	Percent Effect
8/17/2020	Pass	0	Pass	32
10/26/2020	Pass	10	Pass	12.6
2/22/2021	Pass	10	Pass	24.2
5/24/2021	Pass	0	Pass	24.8
7/26/2021	Pass	0	Pass	11.8
10/18/2021	Pass	0	Pass	13
3/9/2022	Pass	0	Pass	24
5/18/2022	Pass	0	Pass	15.7
7/18/2022	Pass	10	Pass	38.6
10/17/2022	Pass	0	Pass	-1.8
2/1/2023	Pass	11.1	Pass	-10.1
4/17/2023	Pass	20	Pass	17.8
8/28/2023	Pass	11.1	Pass	32.1
10/11/2023	Pass	0	Pass	21.6
1/17/2024	Pass	11.1	Pass	25.9

- i. **RPA.** For priority pollutants, the SIP dictates the procedures for conducting the RPA. Chronic toxicity is not a priority pollutant. Therefore, the Central Valley Water Board is not restricted to one particular RPA method. Due to the site-specific conditions of the discharge, the Central Valley Water Board has used professional judgment in determining the appropriate method for conducting the RPA. U.S. EPA's September 2010 NPDES Permit Writer's Manual, page 6-30, states, "State implementation procedures might allow, or even require, a permit writer to determine reasonable potential through a qualitative assessment process without using available facility-specific effluent monitoring data or when such data are not available...A permitting authority might also determine that WQBELs are required for specific pollutants for all facilities that exhibit certain operational or discharge characteristics (e.g., WQBELs for pathogens in all permits for POTWs discharging to contact recreational waters)."

The Facility is a POTW with a permitted ADWF of greater than or equal to 5 MGD that treats domestic wastewater containing ammonia and other toxic pollutants and is required to have a pretreatment program by the terms of 40 C.F.R. § 403.8(a). Therefore, per the Statewide Toxicity Provisions, a reasonable potential analysis for chronic toxicity is not required and water quality-based effluent limits for chronic toxicity are included in this Order.

- ii. **WQBELs.** The following effluent limitations have been established for chronic whole effluent toxicity:

Chronic Whole Effluent Toxicity Median Monthly Effluent Limitation (MMEL). No more than one chronic aquatic toxicity test initiated in a toxicity calendar month shall result in a “Fail” at the IWC for any endpoint.

Chronic Whole Effluent Toxicity Maximum Daily Effluent Limitation (MDEL). No chronic aquatic toxicity test shall result in a “Fail” at the Instream Waste Concentration (IWC) for the sub-lethal endpoint measured in the test and a percent effect for the survival endpoint greater than or equal to 50 percent.

D. Final Effluent Limitation Considerations

1. Mass-based Effluent Limitations

40 C.F.R. section 122.45(f)(1) requires effluent limitations be expressed in terms of mass, with some exceptions, and 40 C.F.R. section 122.45(f)(2) allows pollutants that are limited in terms of mass to additionally be limited in terms of other units of measurement. This Order includes effluent limitations expressed in terms of mass and concentration. In addition, pursuant to the exceptions to mass limitations provided in 40 C.F.R. section 122.45(f)(1), some effluent limitations are not expressed in terms of mass, such as pH and temperature, and when the applicable standards are expressed in terms of concentration (e.g., CTR criteria and MCLs) and mass limitations are not necessary to protect the beneficial uses of the receiving water.

Mass-based effluent limitations were calculated based upon the permitted and design flow (Average Dry Weather Flow) permitted in Prohibition III.E of this Order.

2. Averaging Periods for Effluent Limitations

40 C.F.R. section 122.45 (d) requires average weekly and average monthly discharge limitations for POTWs unless impracticable. For chlorodibromomethane, and dichlorobromomethane, average weekly effluent limitations have been replaced with maximum daily effluent limitations in accordance with section 1.4 of the SIP. Furthermore for chlorine, dissolved oxygen, pH, and total coliform organisms, weekly average effluent limitations

have been replaced or supplemented with effluent limitations utilizing shorter averaging periods. The rationale for using shorter averaging periods for these constituents is discussed in section IV.C.3 of this Fact Sheet.

3. Satisfaction of Anti-Backsliding Requirements

The CWA specifies that a revised permit may not include effluent limitations that are less stringent than the previous permit unless a less stringent limitation is justified based on exceptions to the anti-backsliding provisions contained in CWA sections 402(o) or 303(d)(4), or, where applicable, 40 C.F.R. section 122.44(l).

All effluent limitations in this Order are at least as stringent as the effluent limitations in the previous Order.

The effluent limitations in this Order are at least as stringent as the effluent limitations in the previous Order, with the exception of effluent limitations for ammonia and dichlorobromomethane. The effluent limitations for these pollutants are less stringent than those in Order R5-2019-0049. This relaxation of effluent limitations is consistent with the anti-backsliding requirements of the CWA and federal regulations.

- a. **CWA section 402(o)(1) and 303(d)(4).** CWA section 402(o)(1) prohibits the establishment of less stringent water quality-based effluent limits “except in compliance with section 303(d)(4).” CWA section 303(d)(4) has two parts: paragraph (A) which applies to nonattainment waters and paragraph (B) which applies to attainment waters.
 - i. For waters where standards are not attained, CWA section 303(d)(4)(A) specifies that any effluent limit based on a TMDL or other WLA may be revised only if the cumulative effect of all such revised effluent limits based on such TMDLs or WLAs will assure the attainment of such water quality standards.
 - ii. For attainment waters, CWA section 303(d)(4)(B) specifies that a limitation based on a water quality standard may be relaxed where the action is consistent with the antidegradation policy.

The Old Alamo Creek is considered an attainment water for acute whole effluent toxicity, ammonia, and dichlorobromomethane because the receiving water is not listed as impaired on the 303(d) list for these constituents. The exceptions in section 303(d)(4) address both waters in attainment with water quality standards and those not in attainment, i.e. waters on the section 303(d) impaired waters list. As discussed in section IV.D.4, below, relaxation or removal of the effluent limits complies with federal and state antidegradation requirements. Thus, relaxation of effluent limitations for acute whole effluent toxicity, ammonia and dichlorobromomethane of the effluent limitations for acute whole effluent toxicity, ammonia and dichlorobromomethane

from Order R5-2019-0049 meets the exception in CWA section 303(d)(4)(B).

- b. **CWA section 402(o)(2).** CWA section 402(o)(2) provides several exceptions to the anti-backsliding regulations. CWA 402(o)(2)(B)(i) allows a renewed, reissued, or modified permit to contain a less stringent effluent limitation for a pollutant if information is available which was not available at the time of permit issuance (other than revised regulations, guidance, or test methods) and which would have justified the application of a less stringent effluent limitation at the time of permit issuance.

As described further in section IV.C.3.b of this Fact Sheet, updated information that was not available at the time Order R5-2019-0049 was issued indicates that acute toxicity, and EC do not exhibit reasonable potential to cause or contribute to an exceedance of water quality objectives in the receiving water. Additionally, updated information that was not available at the time Order R5-2019-0049 was issued indicates that less stringent effluent limitations for ammonia and dichlorobromomethane based on available dilution credits satisfy requirements in CWA section 402(o)(2). The updated information that supports the relaxation of effluent limitations for these constituents includes the following:

- i. **Acute whole effluent toxicity.** This Order removes the effluent limitation for acute whole effluent toxicity per standard approach under the new Statewide Toxicity Provisions, because chronic toxicity testing is generally protective of both acute and chronic toxicity and whole effluent toxicity data from August 2019 through January 2024 shows no reasonable potential for acute toxicity. This Order does include effluent limitations for chronic whole effluent toxicity, consistent with the Statewide Toxicity Provisions.
- ii. **Ammonia.** This Order updates the effluent limitations for ammonia based on the performance of the Facility's upgraded treatment systems.
- ii. **Dichlorobromomethane.** This Order includes less stringent effluent limitations for dichlorobromomethane based on the facility performance and trihalomethanes reduction implementations.
- ii. **Electrical Conductivity.** This Order includes alternative effluent limitations for salinity by enforcing best management practices which includes ongoing participation in CV-SALTS. The Discharger is participating in the CV-SALTS's Salinity Control Program Alternative Pathway. This Order removes the effluent limitation for EC and establishes a performance-based effluent trigger of 1,270 µmhos/cm for EC in accordance with the Alternative Pathway.

Thus, removal or relaxation of the effluent limitations for acute whole effluent toxicity, ammonia, electrical conductivity, and dichlorobromomethane from Order R5-2019-0049 is in accordance with CWA section 402(o)(2)(B)(i), which allows for less stringent effluent limitations based on information that was not available at the time of permit issuance.

4. Antidegradation Policies

- a. **Surface Water.** This Order does not authorize lowering water quality as compared to the level of discharge authorized in the previous order, which is the baseline by which to measure whether degradation will occur. This Order does not allow for an increase in flow or mass of pollutants to the receiving water. The Order requires compliance with applicable federal technology-based standards and with WQBELs where the discharge could have the reasonable potential to cause or contribute to an exceedance of water quality standards. Accordingly, the permitted discharge is consistent with the antidegradation provisions of 40 C.F.R. section 131.12 and the State Antidegradation Policy.

This Order removes effluent limitations for acute toxicity and EC based on updated monitoring data demonstrating that the effluent does not cause or contribute to an exceedance of the applicable water quality criteria or objectives in the receiving water. This Order relaxes effluent limitations for ammonia and dichlorobromomethane based on updated information that was not available at the time of Order R5-2019-0049. The removal and relaxation of WQBELs for these parameters will not result in an increase in pollutant concentration or loading, a decrease in the level of treatment or control, or a reduction of water quality. Therefore, the Central Valley Water Board finds that the removal and relaxation of the effluent limitations does not result in an increase in pollutants or any additional degradation of the receiving water. Thus, the removal and relaxation of effluent limitations is consistent with the antidegradation provisions of 40 C.F.R. section 131.12 and the State Antidegradation Policy.

- b. **Groundwater.** The Discharger uses one concrete lined emergency storage basin and one unlined storm water retention basin. Percolation from the basins may result in an increase in the concentration of constituents, usually present in domestic wastewater, in groundwater. The State Antidegradation Policy generally prohibits the Central Valley Water Board from authorizing activities that will result in the degradation of high-quality waters unless it has been shown that:
- i. The degradation will not result in water quality less than that prescribed in state and regional policies, including violation of one or more water quality objectives;
 - ii. The degradation will not unreasonably affect present and anticipated future beneficial uses;

- iii. The discharger will employ Best Practicable Treatment or Control (BPTC) to minimize degradation; and
- iv. The degradation is consistent with the maximum benefit to the people of the state.

This Order requires that the Discharger comply with groundwater limitations in section V.B. Furthermore, Section IX.B of the Monitoring and Reporting Program includes inspection and monitoring requirements for the concrete lined emergency storage basin.

5. Stringency of Requirements for Individual Pollutants

This Order contains both technology-based effluent limitations and WQBELs for individual pollutants. The technology-based effluent limitations consist of restrictions on BOD5, pH, and TSS. Restrictions on BOD5, pH, and TSS are discussed in section IV.B.2 of this Fact Sheet. This Order's technology-based pollutant restrictions implement the minimum, applicable federal technology-based requirements. For BOD5, pH, and TSS, both technology-based effluent limitations and water quality-based effluent limitations are applicable. The more stringent of these effluent limitations are implemented by this Order. These limitations are not more stringent than required by the CWA.

WQBELs have been derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. To the extent that toxic pollutant WQBELs were derived from the CTR, the CTR is the applicable standard pursuant to 40 C.F.R. section 131.38. The procedures for calculating the individual WQBELs for priority pollutants are based on the CTR implemented by the SIP, which was approved by U.S. EPA on 18 May 2000. Collectively, this Order's restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

Table F-11 Summary of Final Effluent Limitations

Parameter	Units	Effluent Limitations	Basis
Ammonia Nitrogen, Total (as N) 1 April through 30 November	mg/L	AMEL 1.7 AWEL 3.9	NAWQC
Biochemical Oxygen Demand, 5-day @ 20°Celsius (BOD ₅) 1 May through 31 October	mg/L	AMEL 10 AWEL 15	TTC
Biochemical Oxygen Demand, 5-day @ 20°Celsius (BOD ₅) 1 November through 30 April	mg/L	AMEL 20 AWEL 25	TTC
Biochemical Oxygen Demand (5-day @ 20°C) (BOD ₅)	% Removal	Instantaneous Min 85	CFR
Chlorodibromomethane	µg/L	AMEL 18 MDEL 45	CTR

Parameter	Units	Effluent Limitations	Basis
Cyanide	µg/L	AMEL 4.3 MDEL 8.5	CTR
Dichlorobromomethane	µg/L	AMEL 46 MDEL 79	CTR
Nitrate Plus Nitrite, Total (as N)	mg/L	AMEL 13 AWEL 15	MCL
pH	standard units	Instantaneous Min 6.5 Instantaneous Max 8.5	BP
Total Coliform Organisms	MPN/100m L	7-day median 2.2 Once in 30-days 23 Any time 240	Title 22
Total Residual Chlorine	mg/L	4-day average 0.011 1-hour average 0.019	NAWQC
Total Suspended Solids (TSS) 1 May through 31 October	mg/L	AMEL 10 AWEL 15	TTC
Total Suspended Solids (TSS) 1 November through 30 April	mg/L	AMEL 30 AWEL 45	TTC
Total Suspended Solids (TSS)	% Removal	Instantaneous Min 85	CFR

Table F-13 Notes:

- BP** – Based on water quality objectives contained in the Basin Plan.
CFR – Based on secondary treatment standards contained in 40 CFR part 133.
CTR – Based on water quality criteria contained in the California Toxics Rule and applied as specified in the SIP.
MCL – Based on the Primary Maximum Contaminant Level.
NAWQC – Based on U.S. EPA's National Ambient Water Quality Criteria for the protection of freshwater aquatic life.
Title 22 – Based on State Water Board Division of Drinking Water Reclamation Criteria, CCR, Division 4, Chapter 3 (Title 22).

TTC – Based on tertiary treatment capability. These effluent limitations reflect the capability of a properly operated tertiary treatment plant.
- Mass-based effluent limitations for ammonia are based on a design average daily discharge flow of 15 MGD.

E. Interim Effluent Limitations – NOT APPLICABLE

F. Land Discharge Specifications – NOT APPLICABLE

G. Recycling Specifications – NOT APPLICABLE

V. RATIONALE FOR RECEIVING WATER LIMITATIONS

A. Surface Water –

On 4 March 2025, the U.S. Supreme Court issued a decision in the case of the *City and County of San Francisco vs. U.S. Environmental Protection Agency* (2025) 145 U.S. 704, which challenged some of the limits in NPDES permits. The Court ruled that “end result” provisions (e.g. receiving water limitations) are not allowed by the federal Clean Water Act and that NPDES permits must have specific requirements to meet water quality objectives and protect beneficial uses. Based on this ruling, no receiving water limitations are included in this Order. The Central Valley Water Board developed a technical memorandum, *A Review of Receiving Water Limitations in Six National Pollutant Discharge Elimination System (NPDES) Tentative Permits* (dated 6 May 2025) which describes both the existing permit provisions and additional updates to this Order that ensure the protection of beneficial uses in the receiving water

B. Groundwater

1. The beneficial uses of the underlying groundwater are municipal and domestic supply, industrial service supply, industrial process supply, and agricultural supply.
2. Basin Plan water quality objectives include narrative objectives for chemical constituents, tastes and odors, and toxicity of groundwater. The toxicity objective requires that groundwater be maintained free of toxic substances in concentrations that produce detrimental physiological responses in humans, plants, animals, or aquatic life. The chemical constituent objective states groundwater shall not contain chemical constituents in concentrations that adversely affect any beneficial use. The tastes and odors objective prohibits taste- or odor-producing substances in concentrations that cause nuisance or adversely affect beneficial uses. The Basin Plan also establishes numerical water quality objectives for chemical constituents and radioactivity in groundwaters designated as municipal supply. These include, at a minimum, compliance with MCLs specified in Title 22 of the CCR. In ground waters used for domestic or municipal supply (MUN) the most probable number of coliform organisms over any seven-day period shall be less than 2.2/100 mL. The Basin Plan requires the application of the most stringent objective necessary to ensure that waters do not contain chemical constituents, toxic substances, radionuclides, taste- or odor-producing substances, or bacteria in concentrations that adversely

affect municipal or domestic supply, agricultural supply, industrial supply or some other beneficial use.

3. Groundwater limitations are required to protect the beneficial uses of the underlying groundwater.
4. Groundwater limitations establish that the release of waste constituents from any portion of the Facility shall not cause or contribute to the exceedance of water quality objectives in the receiving water. If the Facility's discharge contains waste at a level greater than a water quality objective but the groundwater receiving the waste remains below the water quality objective, the limitation would not be violated. However, if the same discharge causes the receiving water to exceed a water quality objective, the groundwater limitation would be violated. Similarly, if the same discharge is above the water quality objective and the receiving water is above the objective, the Facility's discharge would be contributing to an exceedance of the water quality objective and would be violating the receiving water limitation. In the scenario where the level of waste in the Facility's discharge is below the water quality objective and the receiving water exceeds the water quality objective, the limitation would not be violated. Where natural background conditions exceed the water quality objective, compliance would be evaluated considering the established natural background concentration instead of the water quality objective. Only discharges causing or contributing to the exceedance of the water quality objective or natural background concentration (if greater than the water quality objective) in the groundwater would be in violation of the limitation.

VI. RATIONALE FOR PROVISIONS

A. Standard Provisions

Standard Provisions, which apply to all NPDES permits in accordance with 40 C.F.R. section 122.41, and additional conditions applicable to specified categories of permits in accordance with 40 C.F.R. section 122.42, are provided in Attachment D. The discharger must comply with all standard provisions and with those additional conditions that are applicable under section 122.42.

Sections 122.41(a)(1) and (b) through (n) of 40 C.F.R. establish conditions that apply to all state issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations must be included in the Order. Section 123.25(a)(12) of 40 C.F.R. allows the state to omit or modify conditions to impose more stringent requirements. In accordance with 40 C.F.R. section 123.25, this Order omits federal conditions that address enforcement authority specified in 40 C.F.R. sections 122.41(j)(5) and (k)(2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

B. Special Provisions

1. Reopener Provisions

- a. **Mercury.** This provision allows the Central Valley Water Board to reopen this Order in the event mercury is found to be causing toxicity based on acute or chronic toxicity test results, or if a TMDL program is adopted. In addition, this Order may be reopened if the Central Valley Water Board determines that a mercury offset program is feasible for dischargers subject to NPDES permits.
- b. **Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS).** On 17 January 2020, certain Basin Plan Amendments to incorporate new strategies for addressing ongoing salt and nitrate accumulation in the Central Valley became effective. Other provisions subject to U.S. EPA approval became effective on 2 November 2020, when approved by U.S. EPA. As the Central Valley Water Board moves forward to implement those provisions that are now in effect, this Order may be amended or modified to incorporate new or modified requirements necessary for implementation of the Basin Plan Amendments. More information regarding these Amendments can be found on the Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS) web page:
(https://www.waterboards.ca.gov/centralvalley/water_issues/salinity/)
- d. **Water Effects Ratio (WER) and Metal Translators.** A default WER of 1.0 has been used in this Order for calculating criteria for applicable inorganic constituents. In addition, default dissolved-to-total metal translators have been used to convert water quality objectives from dissolved to total. If the Discharger performs studies to determine site-specific WERs and/or site-specific dissolved-to-total metal translators, this Order may be reopened to modify the effluent limitations for the applicable inorganic constituents.
- e. **Constituent Study.** There are indications that the discharge may contain constituents that have a reasonable potential to cause or contribute to an exceedance of water quality objectives. This Order requires the Discharger to complete a study of these constituents' potential effect in the receiving water. This reopener provision allows the Central Valley Water Board to reopen this Order for addition of effluent limitations and requirements for these constituents if after review of the study results it is determined that the discharge has reasonable potential to cause or contribute to an exceedance of a water quality objective.

2. Special Studies and Additional Monitoring Requirements

- a. **Toxicity Reduction Evaluation (TRE).** Pursuant to the Toxicity Provisions, the Discharger is required to initiate a TRE when any combination of two or more MDEL or MMEL violations occur within a single toxicity calendar month or within two successive toxicity calendar

months. In addition, if other information indicates toxicity (e.g., results of additional monitoring, results of monitoring at a higher concentration than the IWC, fish kills, intermittent recurring toxicity), the Central Valley Water Board may require a TRE. A TRE may also be required when there is no effluent available to complete a routine monitoring test or MMEL compliance test. MRP Section V.G. provides additional details regarding the TRE.

3. Old Alamo Creek Temperature Report

- a. A 2006 study conducted by the Discharger titled *Characterization of Water Body and Reach-specific Seasonal Temperature Regimes Within the Alamo Creek Watershed and Recommended Temperature Limitations for the City of Vacaville's Easterly Wastewater Treatment Plant* (Temperature Report) reported that adult Fall-run Chinook salmon occasionally stray into New Alamo Creek and recommended seasonal temperatures that are protective of adult salmon. Additional seasonal receiving water temperature limitations based on the Discharger's Temperature Report were approved by National Marine Fisheries Services, on 20 November 2006, as protective of the New Alamo Creek beneficial uses of cold freshwater habitat and warm freshwater habitat. This provision requires additional studies and reporting, to be included with the next ROWD, on the discharge's impacts to the receiving water temperature thresholds outlined in the Discharger's Temperature Report.

4. Best Management Practices and Pollution Prevention

- a. **Water Code section 13263.3(d)(2) Pollution Prevention Plans.** A pollution prevention plan for mercury is required in this Order per Water Code section 13263.3(d)(1)(C). The pollution prevention plans required in section VI.C.3.a of this Order, shall, at a minimum, meet the requirements outlined in Water Code section 13263.3(d)(3). The minimum requirements for the pollution prevention plans include the following:
 - i. An analysis of one or more of the pollutants, as directed by the State Water Board, a Regional Water Board, or a POTW, that the Facility discharges into water or introduces into POTWs, a description of the sources of pollutants, and a comprehensive review of the processes used by the Discharger that result in the generation and discharge of the pollutants.
 - ii. An analysis of the potential for pollution prevention to reduce the generation of the pollutants, including the application of innovative and alternative technologies and any adverse environmental impacts resulting from the use of these methods.
 - iii. A detailed description of the tasks and time schedules required to investigate and implement various elements of pollution prevention techniques.

- iv. A statement of the Discharger's pollution prevention goals and strategies, including priorities for short-term and long-term action.
 - v. A description of the Discharger's existing pollution prevention methods.
 - vi. A statement that the Discharger's existing and planned pollution prevention strategies do not constitute cross-media pollution transfers unless clear environmental benefits of such an approach are identified to the satisfaction of the State Water Board, the Central Valley Water Board, or the POTW, and information that supports that statement.
 - vii. Proof of compliance with the Hazardous Waste Source Reduction and Management Review Act of 1989 [Article 11.9 (commencing with section 25244.12) of Chapter 6.5 of Division 20 of the Health and Safety Code) if the Discharger is also subject to that act.
- b. **Salinity Evaluation and Minimization Plan (SEMP).** The Basin Plan includes a Salt Control Program for discharges to groundwater and surface water. The Salt Control Program is a phased approach to address salinity in the Central Valley Region. During Phase I the focus will be on conducting a Prioritization and Optimization (P&O) Study to provide information for subsequent phases of the Salt Control Program. During Phase I, the Salt Control Program includes two compliance pathways for dischargers to choose; a Conservative Salinity Permitting Approach and an Alternative Salinity Permitting Approach.

The Discharger submitted a notice to intent for the Salt Control Program indicating its intent to meet the Alternative Salinity Permitting Approach. Under the Alternative Permitting Approach, the Basin Plan requires dischargers implement salinity minimization measures to maintain existing salinity levels and participate in the P&O Study. The Discharger's NOI demonstrated adequate participation in the P&O and this Order requires continued participation to meeting the requirements of the Alternative Salinity Permitting Approach. This Order also requires continued implementation of the Discharger's SEMP and includes a performance-based salinity trigger to ensure salinity levels do not increase. In accordance with the Basin Plan, the salinity trigger was developed based on existing facility performance and considers possible temporary increases that may occur due to water conservation and/or drought.

- c. **Pollutant Evaluation and Minimization Plan for Mercury.** This Order requires the Discharger to continue to implement a pollutant evaluation and minimization plan for mercury to ensure adequate measures are developed and implemented by the Discharger to reduce the discharge of mercury to Old Alamo Creek.

- d. **Pyrethroid Management Plan.** On 8 June 2017, the Central Valley Water Board adopted Resolution R5-2017-0057, which adopted the Basin Plan Amendment (BPA) for the Control of Pyrethroid Pesticide Discharges. Per the Basin Plan, section 4.2.2.4.12), if concentrations of pyrethroids are found to exceed the acute and/or chronic pyrethroid triggers (Table 4.2 of the Basin Plan), the Discharger must submit a draft Pyrethroid Management Plan for approval by the Executive Officer within one year from the date that an exceedance is identified by either the Discharger or Central Valley Water Board staff and comply with progress reporting requirements.

5. Construction, Operation, and Maintenance Specifications

- a. **Filtration System Operating Specifications.** Turbidity is included as an operational specification as an indicator of the effectiveness of the filtration system for providing adequate disinfection. Failure of the treatment system such that virus removal is impaired would normally result in increased particles in the effluent, which result in higher effluent turbidity. Turbidity has a major advantage for monitoring filter performance, allowing immediate detection of filter failure, and rapid corrective action. The operational specification requires that from 1 May through 31 October, measured at monitoring location EFF 001, turbidity shall not exceed 2 NTU as a daily average; 5 NTU, more than 5 percent of the time within a 24-hour period; and an instantaneous maximum of 10 NTU.
- b. The operation and maintenance specifications for the concrete-lined emergency storage basin are necessary to protect the beneficial uses of the groundwater. The specifications included in this Order are retained from Order R5-2019-0049. In addition, reporting requirements related to use of the emergency storage basin are required to monitor their use and the potential impact on groundwater. The emergency storage basin will be operated such that there is no public contact with wastewater, mosquito breeding is prevented, erosion is controlled, weeds are minimized, debris does not accumulate on the water, freeboard is never less than two feet, and there is no infiltration of wastewater into soils or groundwater.

6. Special Provisions for POTWs

- a. **Pretreatment Requirements**
 - i. The federal CWA section 307(b), and federal regulations, 40 C.F.R. part 403, require publicly owned treatment works to develop an acceptable industrial pretreatment program. A pretreatment program is required to prevent the introduction of pollutants, which will interfere with treatment plant operations or sludge disposal and prevent pass through of pollutants that exceed water quality objectives, standards or permit limitations. Pretreatment requirements are imposed pursuant to 40 C.F.R. part 403.

- ii. The Discharger shall implement and enforce its approved pretreatment program and is an enforceable condition of this Order. If the Discharger fails to perform the pretreatment functions, the Central Valley Water Board, the State Water Board or U.S. EPA may take enforcement actions against the Discharger as authorized by the CWA.
- b. **Sludge/Biosolids Treatment or Discharge Specifications.** Sludge in this Order means the solid, semisolid, and liquid residues removed during primary, secondary, or advanced wastewater treatment processes. Solid waste refers to grit and screening material generated during preliminary treatment. Residual sludge means sludge that will not be subject to further treatment at the wastewater treatment plant. Biosolids refer to sludge that has been treated and tested and shown to be capable of being beneficially and legally used pursuant to federal and state regulations as a soil amendment for agricultural, silvicultural, horticultural, and land reclamation activities as specified under 40 C.F.R. part 503. This Order does not regulate offsite use or disposal of biosolids, which are regulated instead under 40 C.F.R. part 503; administered by U.S. EPA. The Sludge/Biosolids Treatment or Discharge Specifications in this Order implement the California Water Code to ensure sludge/biosolids are properly handled onsite to prevent nuisance, protect public health, and protect groundwater quality.

7. Other Special Provisions

- a. **Title 22, or Equivalent, Disinfection Requirements.** From 1 May through 31 October, this Order requires the discharge to be oxidized, coagulated, filtered, and adequately disinfected as needed, pursuant to DDW reclamation criteria, Title 22, or equivalent.

8. Compliance Schedules – Not Applicable

VII. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS

CWA section 308 and 40 C.F.R. sections 122.41(h), (j)-(l), 122.44(i), and 122.48 require that all NPDES permits specify monitoring and reporting requirements. Water Code sections 13267 and 13383 authorize the Central Valley Water Board to establish monitoring, inspection, entry, reporting, and recordkeeping requirements. The Monitoring and Reporting Program (MRP), Attachment E of this Order establishes monitoring, reporting, and recordkeeping requirements that implement federal and state requirements. The burden, including costs, of these monitoring and reporting requirements bears a reasonable relationship to the need for the reports and the benefits to be obtained therefrom. The Discharger, as owner and operator of the Facility, is required to comply with these requirements, which are necessary to determine compliance with this Order. The following provides additional rationale for the monitoring and reporting requirements contained in the MRP for this facility.

Water Code section 13176, subdivision (a), states: “The analysis of any material required by [Water Code sections 13000-16104] shall be performed by a laboratory that has

accreditation or certification pursuant to Article 3 (commencing with section 100825) of Chapter 4 of Part 1 of Division 101 of the Health and Safety Code.” The DDW accredits laboratories through its Environmental Laboratory Accreditation Program (ELAP).

Section 13176 cannot be interpreted in a manner that would violate federal holding time requirements that apply to NPDES permits pursuant to the CWA. (Wat. Code sections 13370, subd. (c), 13372, 13377.). Section 13176 is inapplicable to NPDES permits to the extent it is inconsistent with CWA requirements. (Wat. Code section 13372, subd. (a).) Lab accreditation is not required for field tests such as tests for color, odor, turbidity, pH, temperature, dissolved oxygen, electrical conductivity, and disinfectant residual. The holding time requirements are 15 minutes for chlorine, pH, DO, and temperature (40 C.F.R. section 136.3(e), Table II) The Discharger maintains an ELAP accredited laboratory on-site and conducts analysis within the required hold times.

A. Influent Monitoring

1. Influent monitoring is required to collect data on the characteristics of the wastewater and to assess compliance with effluent limitations (e.g., BOD₅ and TSS reduction requirements). The monitoring frequencies and sample types have been retained from Order R5-2019-0049.

B. Effluent Monitoring

1. Pursuant to the requirements of 40 C.F.R. section 122.44(i)(2) effluent monitoring is required for all constituents with effluent limitations. Effluent monitoring is necessary to assess compliance with effluent limitations, assess the effectiveness of the treatment process, and to assess the impacts of the discharge on the receiving stream and groundwater.
2. Effluent monitoring frequencies and sample types have been retained from Order R5-2019-0049, except as noted in Table F-11 below.

Table F-12 Summary of Final Effluent Monitoring Frequencies

Parameter	Units	Previous Sample Frequency	Revised Sample Frequency	Reason for Change
Cyanide, Total	µg/L	--	1/Month	Note 1
Nitrate Plus Nitrite, Total (as N)	mg/L	1/Month	1/Month	Note 2
Dissolved Organic Carbon	mg/L	1/Month	1/Month	Note 3
Acute Toxicity	--	1/Quarter	Discontinue	Note 4
Chronic Toxicity	--	1/Quarter	1/Month	Note 5

Table F-12 Notes:

1. **Total Cyanide.** Previous Order R5-2019-0049 did not include effluent limitations for cyanide. Concentrations in the effluent have the reasonable potential to cause or contribute to an excursion above the

CTR criteria. Therefore, this order includes monthly monitoring for cyanide.

2. **Dissolved Organic Carbon.** Quarterly monitoring is sufficient and consistent with other similar dischargers.
 3. **Acute Toxicity.** A chronic toxicity test is generally protective of both chronic and acute toxicity and there were no acute toxicity failures in previous Order R5-2019-0049, therefore acute toxicity testing has been discontinued in this Order.
 4. **Chronic Toxicity.** The increase in frequency is consistent with the requirement in section III.C.4.b.i.(A) of the Statewide Toxicity Provisions.
3. **Pyrethroid Pesticides Monitoring.** A Basin Plan Amendment and TMDL for the Control of Pyrethroid Pesticide Discharges in the Sacramento and San Joaquin River basins (Resolution R5-2017-0057) was approved by the Central Valley Water Board on 8 June 2017 and is now effective. The Pyrethroids Control Program, Section 5.1.16 of the Basin Plan, requires monitoring by domestic and municipal wastewater dischargers discharging at least 1 MGD for the concentrations of pyrethroid pesticides, total and dissolved organic carbon in the water column, and water column toxicity testing. Monitoring is required to evaluate the potential impacts of discharges of pyrethroid pesticides to receiving waters.

C. Receiving Water Monitoring

1. Surface Water

- a. Receiving water monitoring is necessary to assess the impacts of the discharge on the receiving stream.

2. Groundwater

- a. Water Code section 13267 states, in part, “(a) A Regional Water Board, in establishing waste discharge requirements may investigate the quality of any waters of the state within its region” and “(b)(1) In conducting an investigation, the Regional Water Board may require that any person who discharges waste that could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the Regional Water Board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports.” The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, a Regional Water Board shall provide the person with a written explanation with regard to the need for the reports and shall identify the evidence that supports requiring that person to provide the reports. The Monitoring and Reporting Program is issued pursuant to Water Code section 13267. The groundwater monitoring and reporting program required by this Order and the Monitoring and Reporting Program

are necessary to assure compliance with these waste discharge requirements. The Discharger is responsible for the discharges of waste at the facility subject to this Order.

- b. Monitoring of the groundwater must be conducted to determine if the discharge has caused an increase in constituent concentrations when compared to background. The monitoring must, at a minimum, require a complete assessment of groundwater impacts including the vertical and lateral extent of degradation, an assessment of all wastewater-related constituents which may have migrated to groundwater, an analysis of whether additional or different methods of treatment or control of the discharge are necessary to provide BPTC to comply with the State Antidegradation Policy. Economic analysis is only one of many factors considered in determining BPTC. If monitoring indicates that the discharge has incrementally increased constituent concentrations in groundwater above background, this permit may be reopened and modified. Until groundwater monitoring is sufficient, this Order contains Groundwater Limitations that allow groundwater quality to be degraded for certain constituents when compared to background groundwater quality, but not to exceed water quality objectives. If groundwater quality has been degraded by the discharge, the incremental change in pollutant concentration (when compared with background) may not be increased. If groundwater quality has been or may be degraded by the discharge, this Order may be reopened, and specific numeric limitations established consistent with the State Antidegradation Policy and the Basin Plan.
- c. This Order requires the Discharger to continue groundwater monitoring and includes a regular schedule of groundwater monitoring in the attached Monitoring and Reporting Program. The groundwater monitoring reports are necessary to evaluate impacts to waters of the State to assure protection of beneficial uses and compliance with Central Valley Water Board plans and policies, including the State Antidegradation Policy. Evidence in the record includes effluent monitoring data that indicates the presence of constituents that may degrade groundwater and surface water.
- d. Groundwater monitoring frequencies and parameters have been retained from Order R5-2019-0049, except as noted in Table F-15, below:

Table F-13 Summary of Groundwater Monitoring Changes

Parameter	Monitoring Location	Prior Sampling Frequency	Revised Sampling Frequency	Reason for Change
Arsenic, Dissolved	RGW-001, RGW-002, RGW-003,		1/Year	Periodic evaluation of groundwater impacts

Parameter	Monitoring Location	Prior Sampling Frequency	Revised Sampling Frequency	Reason for Change
	RGW-004, RGW-005, RGW-006, and RGW-007			
Manganese, Dissolved	RGW-001, RGW-002, RGW-003, RGW-004, RGW-005, RGW-006, and RGW-007		1/Year	Periodic evaluation of groundwater impacts
Iron, Dissolved	RGW-001, RGW-002, RGW-003, RGW-004, RGW-005, RGW-006, and RGW-007		1/Year	Periodic evaluation of groundwater impacts

D. Whole Effluent Toxicity Testing Requirements

Aquatic toxicity testing is necessary to evaluate the aggregate toxic effect of a mixture of toxicants in the effluent on the receiving water. Acute toxicity testing is conducted over a short time period and measures mortality, while chronic toxicity testing is conducted over a short or longer period and may measure mortality, reproduction, and growth. For this permit, aquatic toxicity testing is to be performed following methods identified in the Code of Federal Regulations, title 40, part 136, or other U.S. EPA-approved methods, or included in the following U.S. EPA method manuals: Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition (EPA-821-R-02-013).

Monthly chronic whole effluent toxicity testing is required to demonstrate compliance with the chronic toxicity effluent limitations/targets.

1. The discharge is subject to determination of "Pass" or "Fail" from a chronic toxicity test using the Test of Significant Toxicity (TST) statistical t-test approach described in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, 2010), Appendix A, Figure A-1 and Table A-1 (Chronic Freshwater and East Coast Methods) and Appendix B, Table B-1.

2. The null hypothesis (Ho) for the TST statistical approach is:

Mean discharge IWC response \leq RMD x Mean control response, where the chronic RMD = 0.75.

A test result that rejects this null hypothesis is reported as "Pass." A test result that does not reject this null hypothesis is reported as "Fail."

3. The relative "Percent Effect" at the discharge IWC is defined and reported as:

Percent Effect = ((Mean control response – Mean discharge IWC response) / Mean control response) x 100.

This is a t-test (formally Student's t-Test), a statistical analysis comparing two sets of replicate observations, i.e., a control and IWC. The purpose of this statistical test is to determine if the means of the two sets of observations are different (i.e., if the IWC differs from the control, the test result is "Fail"). The Welch's t-test employed by the TST statistical approach is an adaptation of Student's t-test and is used with two samples having unequal variances.

4. **Species Sensitivity Screening.** The Discharger shall conduct an initial species sensitivity screening to evaluate the most sensitive species. Under the Toxicity Provisions, the Discharger shall perform subsequent species sensitivity screening to re-evaluate the most sensitive species if the effluent used in the initial species sensitivity screening is no longer representative of the effluent or if species sensitivity screening has not been performed in the last fifteen years. Subsequent species sensitivity screening may also be required prior to every order issuance, renewal or reopening, if reopening to address aquatic toxicity.

Pursuant to Section V.F of the MRP, the Discharger is required to perform an initial species sensitivity screening and submit the results with the Report of Waste Discharge. Species sensitivity screening for chronic toxicity shall include, at a minimum, chronic WET testing four consecutive calendar quarters using the water flea (*Ceriodaphnia dubia*), fathead minnow (*Pimephales promelas*), and green alga (*Pseudokirchneriella subcapitata*). The tests shall be performed at an IWC of no less than 100 percent effluent and one control. For subsequent species sensitivity screening, if the first two species sensitivity screening events result in no change in the most sensitive species, the Discharger may cease the subsequent species sensitivity screening and the most sensitive species will remain unchanged.

The most sensitive species to be used for chronic toxicity testing was determined in accordance with the process outlined in the MRP section V.F. Based on the Discharger's last 5 years of chronic toxicity data, there were no results of "Fail" at the IWC using the TST statistical approach. The species that exhibited the highest percent effect was the water flea (*Ceriodaphnia dubia*). Consequently, water flea (*Ceriodaphnia dubia*) has been established as the most sensitive species for chronic WET testing.

5. **Toxicity Reduction Evaluation (TRE).** The Monitoring and Reporting Program of this Order requires chronic WET testing to demonstrate compliance with the numeric chronic toxicity effluent limitation. The Discharger is required to initiate a TRE when there is any combination of two or more chronic toxicity MDEL or MMEL violations within a single toxicity calendar month or within two successive toxicity calendar months. In addition, if other information indicates toxicity (e.g., results of additional monitoring, results of monitoring at a higher concentration than the IWC, fish kills, intermittent recurring toxicity), the Central Valley Water Board may require a TRE. A TRE may also be required when there is no effluent available to complete a routine monitoring test or MMEL compliance test.

E. Other Monitoring Requirements

1. Biosolids Monitoring

Biosolids monitoring is required to ensure compliance with the pretreatment requirements contained in 40 C.F.R. part 403 and implemented in section VI.C.5.a. of this Order. Biosolids monitoring is required per U.S. EPA guidance to evaluate the effectiveness of the pretreatment program. Biosolids monitoring for compliance with 40 C.F.R. part 503 regulations is not included in this Order since it is a program administered by U.S. EPA's part 503 Biosolids Program (<https://www.epa.gov/biosolids/compliance-and-annual-reporting-guidance-about-clean-water-act-laws>).

2. Filtration System Monitoring

Effluent monitoring requirements or turbidity at Monitoring Location EFF-001 are retained from Order R5-2019-0049 to determine compliance with the operational specifications for turbidity in Special Provision VI.C.4.a of this Order

5. Emergency Storage Basin Monitoring

Emergency storage basin monitoring is required to ensure proper operation of the storage basins. Consistent with Order R5-2019-0049, this Order requires the Discharger to record the date(s) when wastewater is directed to the emergency storage basin, the type(s) of wastewater directed to the lined emergency storage basin, the total estimated volume of wastewater directed to the emergency storage basin, and the available freeboard in the emergency storage basin, and submit monthly logs to the Central Valley Water Board with the SMR's.

4. Pyrethroid Pesticides Monitoring

On 8 June 2017, the Central Valley Water Board adopted Resolution R5-2017-0057, which adopted the Basin Plan Amendment (BPA) for the Control of Pyrethroid Pesticide Discharges. Pyrethroid pesticides and toxicity monitoring has been included in this Order in accordance with the Pyrethroids Pesticides BPA, as required for POTWs with design average dry weather flow greater than or equal to 1 million gallons per day.

5. Effluent and Receiving Water Characterization Monitoring

In accordance with section 1.3 of the SIP, periodic monitoring is required for priority pollutants for which criteria or objectives apply and for which no effluent limitations have been established. This Order requires bi-monthly (every other month) effluent characterization monitoring, and one receiving water characterization monitoring event, between 1 June 2026 and 31 May 2027 for priority pollutant constituents located in Appendix A to 40 C.F.R. part 423 during the term of the permit, in order to collect data to conduct an RPA for the next permit renewal.

6. Discharge Monitoring Report-Quality Assurance (DMR-QA) Study Program

Under the authority of section 308 of the CWA (33 U.S.C. section 1318), U.S. EPA requires all dischargers under the NPDES Program to participate in the annual DMR-QA Study Program. The DMR-QA Study evaluates the analytical ability of laboratories that routinely perform or support self-monitoring analyses required by NPDES permits. There are two options to satisfy the requirements of the DMR-QA Study Program: (1) The Discharger can obtain and analyze a DMR-QA sample as part of the DMR-QA Study; or (2) Per the waiver issued by U.S.EPA to the State Water Board, the Discharger can submit the results of the most recent Water Pollution Performance Evaluation Study from their own laboratories or their contract laboratories. A Water Pollution Performance Evaluation Study is similar to the DMR-QA Study. Thus, it also evaluates a laboratory's ability to analyze wastewater samples to produce quality data that ensure the integrity of the NPDES Program. The Discharger shall submit annually the results of the DMR-QA Study or the results of the most recent Water Pollution Performance Evaluation Study to the State Water Board. The State Water Board's Quality Assurance Program Officer will send the DMR-QA Study results or the results of the most recent Water Pollution Performance Evaluation Study to U.S. EPA's DMR-QA Coordinator and Quality Assurance Manager.

VIII. PUBLIC PARTICIPATION

The Central Valley Water Board has considered the issuance of WDRs that will serve as an NPDES permit for the Easterly Wastewater Treatment Plant. As a step in the WDR adoption process, the Central Valley Water Board staff has developed tentative WDRs and has encouraged public participation in the WDR adoption process.

A. Notification of Interested Persons

The Central Valley Water Board notified the Discharger and interested agencies and persons of its intent to prescribe WDRs for the discharge and provided an opportunity to submit written comments and recommendations. through posting on the Central Valley Water Board's website on 13 March 2025 and through posting by the Discharger at City of Vacaville City Hall and the Facility entrance on 13 March 2025.

The public had access to the agenda and any changes in dates and locations through the Central Valley Water Board's website (http://www.waterboards.ca.gov/centralvalley/board_info/meetings/)

B. Written Comments

Interested persons were invited to submit written comments concerning tentative WDRs as provided through the notification process. Comments were due either in person or by mail to the Executive Office at the Central Valley Water Board at the address on the cover page of this Order.

To be fully responded to by staff and considered by the Central Valley Water Board, the written comments were due at the Central Valley Water Board office by 5:00 p.m. on 11 April 2025.

C. Public Hearing

The Central Valley Water Board held a public hearing on the tentative WDRs during its regular Board meeting on the following date and time and at the following location:

Date: **20 June 2025**
Time: **8:30 a.m.**
Location: State Water Resources Control Board
Coastal Hearing Room
1001 I Street
Sacramento, CA 95814

Interested persons were invited to attend. At the public hearing, the Central Valley Water Board heard testimony pertinent to the discharge, WDRs, and permit. For accuracy of the record, important testimony was requested in writing.

D. Reconsideration of Waste Discharge Requirements

Any person aggrieved by this action of the Central Valley Water Board may petition the State Water board to review the action in accordance with Water Code section 13320 and CCR, title 23, sections 2050 and following. The State Water Board must receive the petition by 5:00 p.m., within 30 calendar days of the date of adoption of this Order at the following address, except that if the thirtieth day following the date of this Order falls on a Saturday, Sunday, or state holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day:

State Water Resources Control Board
Office of Chief Counsel
P.O. Box 100, 1001 I Street
Sacramento, CA 95812-0100

Or by email at waterqualitypetitions@waterboards.ca.gov

Instructions on how to file a petition for review
(http://www.waterboards.ca.gov/public_notices/petitions/water_quality/wqpetition_instructions.shtml) are available on the Internet.

E. Information and Copying

The Report of Waste Discharge, other supporting documents, and comments received are on file and may be inspected at the address above at any time between 8:30 a.m. and 4:45 p.m., Monday through Friday. Copying of documents may be arranged through the Central Valley Water Board by calling (916) 464-3291.

F. Register of Interested Persons

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should contact the Central Valley Water Board, reference this facility, and provide a name, address, and phone number.

G. Additional Information

Requests for additional information or questions regarding this order should be directed to Victor Lopez at 916- 464-4855, or victor.lopez@waterboards.ca.gov.

ATTACHMENT G – SUMMARY OF REASONABLE POTENTIAL ANALYSIS

Constituent	Units	MEC	B	C	CMC	CCC	Water & Org	Org. Only	Basin Plan	MCL	Reasonable Potential
Ammonia	mg/L	8.4	ND	1.9	4.7	1.9	--	--	--	--	Yes
Cyanide, Total (as CN)	µg/L	5.8	ND	5.2	22	5.2	700	220,000	--	--	Yes
Chlorodibromo methane	µg/L	76	ND	0.41	--	--	0.41	34	--	80	Yes
Dichlorobromomethane	µg/L	65	ND	0.56	--	--	0.56	46	--	80	Yes
Nitrate Plus Nitrite	mg/L	13.4	--	10	--	--	10	--	--	--	Yes

Attachment G Table Notes:

1. All inorganic concentrations are given as a total concentration.

Abbreviations used in this table:

MEC = Maximum Effluent Concentration
 B = Maximum Receiving Water Concentration or lowest detection level, if non-detect
 C = Criterion used for Reasonable Potential Analysis
 CMC = Criterion Maximum Concentration (CTR or NTR)
 CCC = Criterion Continuous Concentration (CTR or NTR)
 Water & Org = Human Health Criterion for Consumption of Water & Organisms (CTR or NTR)
 Org Only = Human Health Criterion for Consumption of Organisms Only (CTR or NTR)
 Basin Plan = Numeric Site-Specific Basin Plan Water Quality Objective
 MCL = Drinking Water Standards Maximum Contaminant Level
 NA = Not Available
 ND = Non-detect

ATTACHMENT H – CALCULATION OF WQBELS

TABLE H-1. HUMAN HEALTH WQBELS CALCULATIONS

Parameter	Units	Criteria	Mean Background Concentration	Effluent CV	Dilution Factor	MDEL/AMEL Multiplier	AMEL Multiplier	AMEL	MDEL	AWEL
Chlorodibromomethane	µg/L	34	<0.085	0.9	--	2.4	1.9	18	18	--
Dichlorobromomethane	µg/L	46	<0.10	0.42	--	2.2	--	46	79	--
Nitrate Plus Nitrite, Total (as N)	mg/L	10	3.9	0.14	0.49	1.2	1.1	13	--	15

Attachment H-1 Table Notes:

- CV was established according to section 1.4 of the SIP.

Abbreviations used in this table:

CV = Coefficient of Variation
MDEL = Maximum Daily Effluent Limitation
AMEL = Average Monthly Effluent Limitation
MDEL = Maximum Daily Effluent Limitation
AWEL = Average Weekly Effluent Limitation

TABLE H-2. AQUATIC LIFE WQBELS CALCULATIONS

Parameter	Units	CMC Criteria	CCC Criteria	B	Effluent CV	CMC Dilution Factor	CCC Dilution Factor	ECA Multiplier _{acute}	LTA _{acute}	ECA Multiplier _{chronic}	LTA _{chronic}	AMEL Multiplier ₉₅	AWEL Multiplier	MDEL Multiplier ₉₉	AMEL	AWEL	MDEL
Ammonia Nitrogen, Total (as N)	mg/L	4.8	1.9	ND	0.4 1	0.6	--	0.3	1.5	0.8	1.5	1.2	2.7	--	1.7	3.9	--
Cyanide, Total (as CN)	µg/L	22	5	ND	0.6	--	--	0.7	7.1	0.9	4.4	1.6	2.7	3.1	4.3		8.5

Attachment H-2 Table Notes:

1. AMEL calculated according to section 1.4 of the SIP using a 95th percentile occurrence probability.
2. AWEL calculated according to section 1.4 of the SIP using a 98th percentile occurrence probability.
3. MDEL calculated according to section 1.4 of the SIP using a 99th percentile occurrence probability.

Abbreviations used in this table:

B = Maximum Receiving Water Concentration or lowest detection level, if non-detect
 CMC = Criterion Maximum Concentration (CTR or NTR)
 CCC = Criterion Continuous Concentration (CTR or NTR)
 CV = Coefficient of Variation (established in accordance with section 1.4 of the SIP)
 ECA = Effluent Concentration Allowance
 LTA = Aquatic Life Calculations – Long-Term Average
 MDEL = Maximum Daily Effluent Limitation
 AMEL = Average Monthly Effluent Limitation
 MDEL = Maximum Daily Effluent Limitation
 AWEL = Average Weekly Effluent Limitation