## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD COLORADO RIVER BASIN REGION

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# ORDER R7-2020-0001



**Order Information** 

Dischargers:Riverside County Department of Waste Resources, U.S.<br/>Department of the Interior, Bureau of Land ManagementFacility:Desert Center Sanitary LandfillAddress:17991 Kaiser Road, Desert Center, CA 92239County:Riverside CountyWDID:7A330305121GeoTracker ID:L10009957466Prior Order(s):01-139

I, PAULA RASMUSSEN, Executive Officer, hereby certify that the following is a full, true, and correct copy of the order adopted by the California Regional Water Quality Control Board, Colorado River Basin Region, on January 16, 2020.

Original signed by

PAULA RASMUSSEN Executive Officer

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## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD COLORADO RIVER BASIN REGION

#### ORDER R7-2020-0001

#### WASTE DISCHARGE REQUIREMENTS FOR RIVERSIDE COUNTY DEPARTMENT OF WASTE RESOURCES, OPERATOR U.S. DEPARTMENT OF THE INTERIOR, BUREAU OF LAND MANAGEMENT, OWNER DESERT CENTER SANITARY LANDFILL CLASS III MUNICIPAL LANDFILL AND CORRECTIVE ACTION RIVERSIDE COUNTY

The California Regional Water Quality Control Board, Colorado River Basin Region (Regional Water Board) hereby makes the following Findings:

- The Riverside County Department of Waste Resources (County) operates the Desert Center Sanitary Landfill (Facility), located at 17991 Kaiser Road, Desert Center, CA 92239. The Facility is on land owned by the United States Department of the Interior and administered by the Bureau of Land Management (BLM). The County and BLM are hereinafter collectively referred to as "Discharger."
- 2. These Waste Discharge Requirements (WDRs) regulating the Facility are issued pursuant to several different state and federal laws and regulations, including but not limited to: California Code of Regulations, title 27, section 20005 et seq.; 40 Code of Federal Regulations parts 257 and 258 (a.k.a., "Subtitle D"); and State Water Resources Control Board (State Water Board) Resolution 93-62, *Policy for Regulation of Discharges of Municipal Solid Waste*.
- 3. The Facility consists of a single waste management unit<sup>1</sup> (WMU), which is an active, Class III municipal solid waste landfill. The Facility is assigned California Integrated Water Quality System (CIWQS) waste discharge identification (WDID) number 7A330305121 and GeoTracker Global ID number L10009957466.
- 4. The Facility was most recently regulated under WDRs Order 01-139, adopted on November 14, 2001. Under that order, the permitted disposal area for the Landfill (LF-1) waste management unit was 7 acres with a design capacity of 409,112 cubic yards. A total of 281,698 cubic yards was used as of November 15, 2018. The Facility is currently only open two days a year on the 1st Thursday in

<sup>&</sup>lt;sup>1</sup> "Waste management unit" is as defined in California Code of Regulations, title 27, section 20164. Unless otherwise specified, all terms have the meaning specified in California Code of Regulations, title 27, division 2, subdivision 1, chapter 2, article 1.

February and the 1st Thursday in August, although the Discharger is allowed a total maximum number of operating days not to exceed eight days per year.

- 5. In February 2019, the Discharger submitted a Joint Technical Document (JTD) entitled *Desert Center Sanitary Landfill Joint Technical Document Addendum No. 6, Report of Disposal Site Information, February 2019.*
- 6. This Order updates the WDRs to incorporate current laws and regulations as well as to update corrective action program requirements. Accordingly, this Order supersedes Order 01-139, except for enforcement purposes.

## Facility, Waste Classification, and Unit Classification

- 7. The Facility is located on approximately 82 acres within the E½ of SE¼ of Section 33 and approximately 80 acres within the W½ of SW¼ of Section 34, Township 4 South, Range 15 East, San Bernardino Baseline and Meridian that includes Assessor Parcel Numbers (APNs) 807-171-003 and 807-160-007. The latitude and longitude of the site are 33.776 degrees north and 115.407 degrees west. The Facility location is depicted in **Attachments A and B**, Vicinity Map and Site Map.
- 8. The Facility has operated continuously since 1972. The name of the Facility was changed from Eagle Mountain Landfill to Desert Center Landfill after the Kaiser iron ore mine, located seven miles to the north of the site, started the permitting process to become a landfill. The Facility's name was changed to reduce confusion between the two sites.
- 9. The waste management units (WMUs) at the Facility and authorized by this Order are identified below:

Unit	Area	Liner/LCRS <sup>2</sup> Components	Unit Classification
Landfill (LF-1)	7 acres	Unlined and no LCRS. <sup>3</sup>	Class III, active.

## Table 1. Waste Management Units at the Facility

- 10. The total volumetric capacity of the Landfill, including refuse and daily cover material, is approximately 409,112 cubic yards.
- 11. As of November 15, 2018, approximately 80,036 cubic yards (40,735 tons) of refuse and 201,662 cubic yards of daily/intermediate cover material were in place. This translates to a total volume of 281,698 cubic yards of landfill air space

<sup>&</sup>lt;sup>2</sup> LCRS – Leachate collection and removal system

<sup>&</sup>lt;sup>3</sup> WMU constructed prior to November 27, 1984.

occupied thus far by refuse and daily/intermediate cover material. The remaining airspace capacity is approximately 127,414 cubic yards. The net remaining disposal capacity (refuse only) is approximately 56,628 cubic yards (28,314 tons), which provides landfill disposal capacity up to the year 2107 based on an assumed annual growth rate of four percent.

- 12. The Landfill receives the following Class III, nonhazardous and inert wastes:
  - a. Residential,
  - b. Mixed Municipal,
  - c. Agricultural,
  - d. Demolition/Construction,
  - e. Tires, and
  - f. Dead animals.
- 13. The area-fill method is used for waste disposal at the Landfill. The area-fill method involves construction of successive cells of waste that are compacted against a slope. Waste is typically off-loaded either on undisturbed ground or on a prepared tipping pad. Wastes are then pushed uphill onto a starter berm or sloped bank in lifts and then compacted. Over a typical operating day, wastes are placed, compacted, trimmed and covered with soil. This daily accumulation of wastes is referred to as a cell.
- 14. The Discharger has a load-checking program for identifying and removing hazardous wastes from the municipal waste stream coming to the Facility. For hazardous materials, random load-checking is performed during operating periods. Hazardous materials found are transported to the Central Accumulation Facility at the Lamb Canyon Landfill in Beaumont or an approved off-site facility for temporary storage and transported to an appropriate site within 90 days.
- 15. On April 10, 2001, the Riverside County Board of Supervisors approved a reduction of operations at the Facility beginning July 1, 2001 to two days per year. The Facility is now open on the 1st Thursday of February and August each year. The Discharger also has the flexibility of responding to public service needs and operations scheduling by changing the operating days to other days of the year and increasing the number of operating days to not exceed 8 days per year, upon proper notification to the Local Enforcement Agency.
- 16. The Facility first became subject to WDRs under Order 75-065 on November 20, 1975. The WDRs have been updated as follows:

	<u> </u>
Date	Order
November 20, 1975	75-065
June 30, 1983	83-72
September 15, 1993	93-071
May 15, 1998	98-002
November 14, 2001	01-139

#### Table 2. Past WDRs Regulating Facility

17. The Discharger first submitted a Preliminary Closure and Post Closure Maintenance Plan (PCPCMP) on December 19, 1995, which was approved by the Regional Water Board on January 12, 1996. A revised PCPCMP was submitted by the Discharger on September 19, 2001. The PCPCMP was updated in the JTD submitted in February 2019 titled *Desert Center Sanitary Landfill Joint Technical Document No. 7, Preliminary Closure and Post-Closure Maintenance Plan.* 

## **Release-Related Actions**

18. On October 22, 2000, the Regional Water Board received an Evidence of Release Notification from the Discharger indicating the release of the following volatile organic constituents (VOCs) from the Landfill:

Parameter	Results micrograms per liter (µg/L)	Well Number
Tetrachloroethene	0.28	EMW-1
Tetrachloroethene	0.38	EMW-2
Tetrachloroethene	0.7	EMW-3
Trichloroethene	0.43	EMW-3
Trichlorofluromethane	0.23	EMW-2
Trichlorofluromethane	1.5	EMW-3

 Table 3. VOCs Concentrations from October 2000 Report

- 19. The notification also stated that discrete retesting would be performed within 30 days (by October 27, 2000) in accordance with Section (E)(2)(b) of the Monitoring and Reporting Program (MRP) 98-002.
- 20. On November 17, 2000, the Regional Water Board received analytical results of discrete re-testing of the groundwater monitoring well samples collected on October 24, 2000. The samples indicated the presence of the following constituents in the groundwater:

Parameter	Results µg/L	Well Number
Tetrachloroethene	0.26	EMW-1
Tetrachloroethene	0.34	EMW-2
Tetrachloroethene	0.60	EMW-3
Trichloroethene	0.43	EMW-3
Trichlorofluromethane	0.87	EMW-3

#### Table 4. VOCs Concentrations from November 2000 Report

21. On December 15, 2000, the Regional Water Board received analytical results of a Constituents of Concern (COCs) scan from the Discharger. The following constituents were detected in groundwater:

Table 5. VOCS Concentrations from November 2000 Report			
Parameter	Results µg/L	Well No.	
Tetrachloroethene	0.50	EMW-2	
Tetrachloroethene	0.60	EMW-3	
Trichloroethene	0.28	EMW-2	
Trichloroethene	0.50	EMW-3	
Trichlorofluromethane	0.24	EMW-2	
Trichlorofluromethane	0.96	EMW-3	

#### Table 5. VOCs Concentrations from November 2000 Report

22. On May 30, 2001, the Discharger submitted an Evaluation Monitoring Program (EMP) workplan as Addendum No. 1 to the JTD. The EMP workplan included specific actions to delineate the contaminant plume, if any, and to provide data for developing a Corrective Action Program (CAP). The EMP workplan proposed

to install additional gas monitoring probes and perform three-dimensional modeling of landfill gases detected at the site.

- 23. On June 6, 2001, the Regional Water Board issued Cleanup and Abatement Order (CAO) 01-104 requiring evaluation of the vertical and lateral extent of the release.
- 24. On December 31, 2002, as required by CAO 01-104, the Discharger sent the findings of the EMP to the Regional Water Board for review and approval. The EMP report indicated that methane and VOCs were not detected at significant concentrations in landfill gas probes, and that groundwater concentrations did not appear to extend significantly beyond the footprint of the Landfill.
- 25. On February 2, 2003, the Discharger submitted an updated Engineering Feasibility Study (EFS) to the Regional Water Board that took into account the results of the EMP report. The three alternatives evaluated, in order of feasibility, were: (1) Monitored Natural Attenuation (MNA); removal of the waste prism (Clean Closure); and proper closure of the Landfill area.
- 26. On August 4, 2003, the Discharger submitted a progress report to the Regional Water Board that detailed the progress made by the Discharger regarding compliance and remediation efforts at the site with respect to CAO 01-104.
- 27. On December 16, 2003, the Discharger submitted a letter titled *Final Recommendation for Establishing a Corrective Action Program*, as required by CAO 01-104. The letter recommended adopting MNA, which includes continued groundwater and gas monitoring, as the CAP for the site.
- 28. On June 30, 2004, the Discharger submitted a progress report to the Regional Water Board, that detailed the progress made by the Discharger regarding compliance and remediation efforts at the site since the August 4, 2003 progress report.
- 29. On July 9, 2004, the Regional Water Board issued a letter concurring with the Discharger's recommendation of MNA and continued groundwater and gas probe monitoring as the most appropriate and cost-effective correction action measure for the site. The letter required the Discharger to continue to submit groundwater and gas data to the Regional Water Board in the Semi-Annual Compliance Monitoring Reports.
- 30. Since 2004, groundwater and gas-probe monitoring have continued on a semiannual basis. Groundwater and landfill gas concentrations are stable at very low concentrations (below the California Maximum Containment Levels in title 22 of the California Code of Regulations), and continued reliance on MNA appears to be the most appropriate remedial alternative. Accordingly, this Order carries

forward the CAP approved in 2004 and continues to require semi-annual monitoring and reporting of COCs.

## **Current Monitoring Systems**

- 31. There are three (3) groundwater monitoring wells currently used the Facility: EMW-1, EMW-2, and EMW-3. Monitoring well EMW-1 is constructed upgradient and is used for background monitoring, and monitoring wells EMW-2 and EMW-3 are constructed downgradient of the Landfill, as shown in **Attachment C**.
- 32. Groundwater monitoring wells EMW-1, EMW-2, and EMW-3 were installed at the WMF to depths of 250, 242, and 253 bgs, respectively. Each groundwater well was constructed with 4-inch diameter, flush-threaded schedule 80 PVC pipe. A 0.02-inch slotted PVC well screen comprises the bottom 15-foot section of the well casing.
- 33. The site has eight (8) multi-level gas probes located in four (4) boreholes spaced less than 1,000 feet around the perimeter of the Landfill to monitor gas releases from the Landfill to the surrounding area. Perimeter gas probe locations are shown on part of the air Solid Waste Assessment Test (SWAT). **Attachment D** shows the location of these probes.
- 34. Perimeter gas probes are monitored Semi-Annual in accordance with the South Coast Air Quality Management District (SCAQMD) Rule 1150.1 Compliance Plan for the site dated May 15, 2018. Each probe pipe is screened for total organic compounds (TOC) measured as methane, carbon dioxide, oxygen and static pressure using a Landtec GEM-5000, GEM 2000 or other SCAQMD-approved instrumentation.
- 35. The Facility's SCAQMD Compliance Plan issued on May 15, 2018 exempts the site from parts of Rule 1150.1, including the requirement to install and operate a gas collection system, as long as the site remains in compliance with the exemption criteria in Rule 1150.1, subdivisions (k)(1) through (k)(5).

## **Geologic Setting**

- 36. The Facility is located in the southern Mojave Desert within the Basin and Range physiographic province. This structural province is characterized by rugged mountains rising above intermontane basins. The mountains are commonly elevated along fault blocks with the basins or valley being down-dropped fault blocks. Major uplift and faulting of the area has taken place in the distant past and erosion of the mountains is the current predominant geologic force.
- 37. The Facility is situated on the eastern most edge of the Eagle Mountains at the edge of a basin bordered on the north by the Coxcomb Mountains and on the south by the Chuckwalla Mountains. These mountains are composed of complex

geologic formations with rocks ranging from Precambrian granites (greater than 600 million years old) to relatively recent volcanic rocks (approximately one million years old).

- 38. Major iron ore bodies are located in the Eagle Mountains, and the Eagle Mountain Mine is approximately seven miles northwest of the site. The ore bodies are generally relatively thin strips of metasediments cutting across the predominantly granitic rocks of the Chuckwalla complex. Additional ore bodies have been proved to exist beneath hundreds of feet of sediment in the valley east of Eagle Mountain Mine and north of the site.
- 39. The Landfill is located at the west end of the Chuckwalla Valley, an alluvium filled valley which drains eastward to the Colorado River near the City of Blythe. The depth of the alluvium in the central portion of the valley is in excess of 800 feet. The alluvium consists of detritus composed of fine to coarse grained sand, gravel and boulders with lenses and layers of finer grained sand, silt and clay.
- 40. The Facility is sloped generally to the northeast and relatively flat except for a prominent rocky hill located near the center. Dune sand and alluvium lie on top of the bedrock. The alluvial deposits have infiltration rates of 0.6 inches to greater than 20 inches per hour.
- 41. Bedrock in the immediate vicinity of the Facility is predominantly highly fractured Mesozoic granitics. A small outcrop of Tertiary age volcanic rock is directly southwest of the Landfill area lying on top of the granitics. A possibly concealed east-west trending fault has been mapped approximately 1/4 mile north of the site.
- 42. The Discharger reports that, according to Riverside County's Environmental Hazards and Resources Element, the area of the Landfill is outside an Alquist-Priolo Special Studies Zone and other known County Fault Hazard Zones.
- 43. No structures are within one mile of the Facility. The nearest structure is located approximately three miles southeast of the southern footprint of the Landfill in the Lake Tamarisk community.
- 44. Surrounding land is used primarily for agriculture and vacant (undifferentiated) space. The larger vicinity includes low density rural residential, commercial, and recreational land use.
- 45. Average annual precipitation in the area of the Facility is approximately 3 inches, with an average annual surface evaporation of approximately 156 inches.

#### Surface Water and Groundwater

- 46. Three (3) ephemeral drainage channels flowing from southwest to northeast are diverted by berms constructed along the perimeter of the Facility.
- 47. Stormwater originating to the west drains eastward through an approximately 500-feet-wide and up-to-8-feet-deep "dry wash" natural channel located directly north of the Facility. The watershed to the west encompasses approximately 21 square miles.
- 48. Surface drainage is designed to withstand a 100-year, 24-hour storm. Onsite surface drainage is directed away from the Landfill areas. Potential erosion from sheet flow is minimized by designing the Landfill with a minimal top deck area and splitting the flow as much as possible, thus reducing the resultant flowrate and velocity of rainfall runoff. The intermediate cover is graded to drain nuisance sheet flow.
- 49. Surface drainage from the Landfill unit is routed to a natural channel located directly north of the Landfill disposal area channel. Drainage in the excavation borrow area is also graded for sheet flow to continue through the natural channel.
- 50. The site is not within a 100-year flood hazard area as designated by the Federal Emergency Management Agency (FEMA).
- 51. The Facility is located in the Chuckwalla Groundwater Basin that coincides with the physiographic boundaries of the Chuckwalla Valley.
- 52. Analyses of groundwater samples collected from the onsite groundwater monitoring wells indicate the total dissolved solids concentration is approximately 510 mg/L.
- 53. Hydrologic studies indicate that the depth-to-groundwater is about 219 to 227 feet below ground surface (bgs) at the Facility. Groundwater flow direction is generally to the northeast.

## **Basin Plan and Related Regulatory Considerations**

54. The Water Quality Control Plan for the Colorado River Basin (Basin Plan), which was adopted on November 17, 1993 and amended on January 8, 2019, designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. Pursuant to Water Code section 13263, subdivision (a), WDRs must implement the Basin Plan and take into consideration the beneficial uses to be protected, the water quality objectives reasonably required for that purpose, other waste discharges, the need to prevent nuisance, and the provisions of Water Code section 13241.

- 55. The Facility is located in the Palen Hydrologic Subunit of the Chuckwalla Groundwater Basin. The designated beneficial uses of groundwater in the Palen Hydrologic Subunit are:
  - a. Municipal Supply (MUN)
  - b. Industrial Supply (IND)
  - c. Agricultural Supply (AGR)
- 56. This Order establishes WDRs pursuant to division 7, chapter 41, article 4 of the Water Code for discharges that are not subject to regulation under Clean Water Act section 402 (33 U.S.C. § 1342).
- 57. These WDRs implement numeric and narrative water quality objectives for groundwater established by the Basin Plan. The numeric objectives for groundwater designated for municipal and domestic supply (MUN) include the Maximum Contaminant Levels (MCLs) and bacteriological limits specified in California Code of Regulations, title 22, section 64421 et seq. The Basin Plan states that groundwater for use as domestic or municipal water supply (MUN) must not contain taste- or odor-producing substances in concentrations that adversely affect beneficial uses as a result of human activity.
- 58. It is the policy of the State of California that every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes. This Order promotes that policy by requiring discharges to meet the California Maximum Contaminant Levels designed to protect human health and ensure that water is safe for domestic use.
- 59. These WDRs also implement state regulations applicable to the discharge of solid waste to land found in California Code of Regulations, title 27, division 2, subdivision 1, commencing with section 20005 ("Consolidated Regulations for Treatment, Storage, Processing or Disposal of Solid Waste"). These regulations contain classification criteria for wastes and for disposal sites, and prescribe minimum standards for the siting, design, construction, monitoring, and closure of waste management units.
- 60. This Order further implements the applicable federal regulations for discharges of solid waste to land. On October 9, 1991, USEPA promulgated federal municipal solid waste (MSW) regulations under the Resource Conservation and Recovery Act (RCRA), Subtitle D, codified at 40 Code of Federal Regulations parts 257 and 258. State Water Board Resolution 93-62 (as amended on July 21, 2005) requires that the regional water boards implement the applicable provisions of the federal MSW regulations in WDRs, particularly the provisions that are either more stringent than or that do not exist in title 27 of the California Code of Regulations.

- 61. The Regional Water Board has considered State Water Board Resolution 68-16, entitled *Statement of Policy with Respect to Maintaining High Quality Waters in California* (Resolution 68-16) in adopting this Order. Resolution 68-16 prohibits the Regional Water Board from authorizing discharges that will result in the degradation of high quality waters, unless it is demonstrated that any change in water quality will (a) be consistent with maximum benefit to the people of the state, (b) not unreasonably affect beneficial uses, and (c) not result in water quality less than that prescribed in state and regional policies (e.g., the violation of one or more water quality objectives). The discharger must also employ best practicable treatment or control (BPTC) to minimize the degradation of high quality waters are surface waters or areas of groundwater that have a baseline water quality better than required by water quality control plans and policies.
- 62. The Order complies with Resolution 68-16 by requiring the Discharger to design, construct, and maintain waste containment systems that prevent discharges of waste and waste constituents to waters of the state. To the extent that groundwater monitoring results indicate a release of VOCs, the Discharger is participating in the Corrective Action Program to investigate and remediate contamination.
- 63. Water Code section 13267 authorizes the Regional Water Board to require technical and monitoring reports. The monitoring and reporting requirements in Monitoring and Reporting Program (MRP) R7-2020-0001 are necessary to determine compliance with this Order. The State Water Board's electronic database, GeoTracker Information Systems, facilitates the submittal and review of monitoring and reporting documents. The burden, including costs, of the MRP bears a reasonable relationship to the need for that information and the benefits to be obtained from that information.
- 64. Pursuant to Water Code section 13263, subdivision (g), the discharge of waste is a privilege, not a right, and adoption of this Order does not create a vested right to continue the discharge.

#### Stormwater

65. Federal regulations for stormwater discharges were promulgated by the U.S. Environmental Protection Agency on November 16, 1990 (40 C.F.R. parts 122, 123, and 124) to implement the Clean Water Act's stormwater program set forth in Clean Water Act section 402(p) (33 U.S.C. §1342(p)). In relevant part, the regulations require specific categories of facilities that discharge stormwater associated with industrial activity to "waters of the United States" to obtain National Pollutant Discharge Elimination System (NPDES) permits and to require control of such pollutant discharges using Best Available Technology Economically Achievable (BAT) and Best Conventional Pollutant Control Technology (BCT) to prevent and reduce pollutants and any more stringent controls necessary to meet water quality standards.

- 66. The State Water Board adopted Water Quality Order 2014-0057-DWQ (NPDES No. CAS000001), *General Permit for Storm Water Discharges Associated with Industrial Activities* (Industrial General Permit), which became effective on July 1, 2015. The Industrial General Permit regulates discharges of stormwater associated with certain industrial activities, excluding construction activities, and requires submittal of a Notice of Intent (NOI) to be covered under the permit.
- 67. The Discharger is enrolled in the State Water Board's Industrial General Permit, and the Facility is assigned Storm Water Multiple Application and Reporting Tracking System (SMARTS) database ID number 7331000629.

#### **Financial Assurances**

- 68. The State Water Board-promulgated provisions of title 27 of the California Code of Regulations require maintenance of appropriate financial assurance mechanisms to cover all expenses related to the following:
  - a. Closure Activities (Cal. Code Regs., tit. 27, § 22207) in at least the amount of the current closure cost estimate;
  - b. Post-closure Maintenance (Cal. Code Regs., tit. 27, § 22212) in at least the amount of the current post-closure cost estimate; and
  - c. Corrective Action (Cal. Code Regs., tit. 27, § 22222) for initiating and completing corrective action for all known or reasonably foreseeable corrective action.
- 69. The Discharger maintains a Pledge of Revenue Agreement approved by the California Department of Resources Recycling and Recovery (CalRecycle) as the financial assurance for post-closure maintenance at the Facility. The Discharger estimates that \$1,274,400 would be necessary for 30-year post closure maintenance activities.
- 70. The Discharger maintains an escrow account within an Enterprise Fund as the financial assurance for closure activities at the Facility, approved by CalRecycle. The Discharger estimates that \$442,588 in closure costs would be necessary.
- 71. The Discharger established a self-insured remediation fund for corrective action. The Discharger estimates that \$354,850 would be necessary to remediate a reasonably foreseeable water release from the Facility.

## **CEQA and Public Participation**

- 72. Pursuant to California Code of Regulations, title 14, section 15301, the issuance of these WDRs, which govern the operation of an existing facility involving negligible or no expansion of use beyond that previously existing, is exempt from the provisions of the California Environmental Quality Act (Public Resources Code, § 21000 et seq.).
- 73. The Regional Water Board has notified the Discharger and all known interested agencies and persons of its intent to issue WDRs for this discharge and has provided them with an opportunity for a public meeting and to submit comments.
- 74. The Regional Water Board, in a public meeting, heard and considered all comments pertaining to this discharge.

**IT IS HEREBY ORDERED**, pursuant to section 13263 and 13267 of the Water Code, that Order 01-139 is rescinded upon adoption of this Order, except for enforcement purposes, and in order to meet the provisions contained in division 7 of the Water Code and regulations adopted thereunder, the Discharger shall comply with the following:

## A. Prohibitions

- 1. Discharge of waste classified as "hazardous," as defined in California Code of Regulations, title 27, section 20164, or "designated," as defined in Water Code section 13173 and California Code of Regulations, title 27, section 20164, is prohibited.
- 2. The disposal of incompatible wastes or wastes that, when mixed or commingled with other wastes, may create heat, pressure, fire, explosion, toxic by-products, or other chemical reactions that: (1) impair the integrity of the containment structures, or (2) generate products requiring a higher level of containment than provided by the waste management unit into which the wastes are placed, is prohibited.
- **3.** The discharge of liquid or semi-solid waste (i.e., waste containing less than 50 percent solids) to the Landfill (LF-1) is prohibited, including, but not limited to septage, chemical toilet waste, and geothermal waste is prohibited.
- **4.** The discharge of waste to the unsaturated/vadose zone or to groundwater is prohibited.
- **5.** The discharge of waste to surface water and surface water drainage courses is prohibited.
- 6. The discharge of waste to land not owned or controlled by the Discharger, or to areas outside the waste management unit of the Landfill (LF-1), is prohibited.

- **7.** The construction of a new waste management unit, or lateral expansion of an existing unit, is prohibited.
- 8. The storage, treatment, or disposal of wastes at the Facility shall not cause contamination, pollution, or nuisance as defined in Water Code section 13050, subdivisions (k), (I), and (m).

## B. General Facility Specifications

- 1. The Discharger shall comply with all applicable provisions of title 27 (Cal. Code Regs., tit. 27, § 20005 et seq.) and the implementing regulations of RCRA Subtitle D (40 C.F.R. parts 257 and 258), even if not specifically referenced in this Order.
- 2. Wastes shall be discharged only into waste management units specifically designed for their containment and/or treatment, as described in this Order.
- **3.** The Discharger is responsible for accurate characterization of wastes, including determinations of whether wastes will be compatible with containment features and other wastes at the waste management unit, and whether the wastes are required to be managed as a "hazardous" waste or "designated" waste.
- 4. The Discharger shall not cause the concentration of any Constituent of Concern (including Monitoring Parameters), as defined in the MRP and incorporated herein by reference, to exceed its representative concentration limit in any monitoring medium. The concentration limit for each constituent will be set in accordance with the MRP. Data analysis shall be performed in accordance with the MRP.
- **5.** All waste management units shall be operated to ensure that wastes will be a minimum of 5 feet above the highest anticipated elevation of underlying groundwater, including the capillary fringe.
- 6. The Discharger shall promptly notify the Regional Water Board of any slope failure occurring at a waste management unit. The Discharger shall promptly correct any failure which threatens the integrity of containment features or the unit in accordance with the method approved by the Regional Water Board's Executive Officer.
- 7. Water used for Facility maintenance shall be limited to the amount reasonably necessary for dust control, compaction, fire control, and the establishment and maintenance of vegetation.
- 8. The Discharger shall comply with an approved load checking program in compliance with California Code of Regulations, title 27, section 20870 and the Facility's Solid Waste Facility Permit (SWFP) issued by CalRecycle.

- **9.** The Discharger shall maintain legible records on the volume and type of each waste discharged at each waste management unit at the Facility. These records shall be available for review by representatives of the Regional Water Board at any time during normal business hours. At the beginning of the post-closure maintenance period, copies of these records shall be sent to the Regional Water Board.
- **10.** The Discharger shall maintain visible monuments identifying the boundary limits of the entire Facility. Public contact with MSW and/or leachate shall be prevented through fences, signs, and other appropriate alternatives.

## C. Stormwater Specifications

- **1.** The Facility shall be designed, operated, and maintained to prevent inundation, washout, or erosion of wastes or covering material, which could occur as a result of floods having a predicted frequency of once in 100 years.
- **2.** Surface and subsurface drainage from outside of a waste management unit shall be diverted from the unit.
- **3.** Surface drainage from tributary areas, and internal site drainage from surface or subsurface sources, shall not contact or percolate through the wastes discharged at the Facility.
- **4.** The exterior surfaces of the disposal area, including the intermediate and final landfill covers, shall be graded and maintained to divert precipitation from the waste management unit, to prevent ponding of surface water over wastes, and to resist erosion as a result of precipitation.
- **5.** Diversion and drainage facilities shall be designed, constructed, and maintained to:
  - a. Accommodate the anticipated volume of precipitation and peak flows from surface runoff and under the precipitation conditions for the waste management unit.
  - b. Effectively divert sheet flow runoff laterally, via the shortest distance, into the drainage and collection facilities.
  - c. Prevent surface erosion through the use of energy dissipators where required to decrease the velocity of runoff, slope protection, and other erosion control measures where needed to prevent erosion.
  - d. Control and intercept run-on, in order to isolate uncontaminated surface waters from water that might have come into contact with waste.

- e. Take into account:
  - I. For closed waste management units and for closed portions of units, the expected final contours of the closed unit, including its planned drainage pattern.
  - II. For operating portions of waste management units other than surface impoundments, the unit's drainage pattern at any given time.
  - III. The possible effects of the waste management unit's drainage pattern on and by the regional watershed.
  - IV. The design capacity of drainage systems of downstream and adjacent properties by providing for the gradual release of retained water downstream in a manner which does not exceed the expected peak flow rate at the point of discharge if there were no waste management facility.
- f. Preserve the system's function. The Discharger shall periodically remove accumulated sediment from the sedimentation or detention basins as needed to preserve the design capacity of the system.
- **6.** Collection and holding facilities associated with precipitation and drainage control systems shall be emptied immediately following each storm or otherwise managed to maintain the design capacity of the system.

## D. Landfill (LF-1) Specifications

- 1. Methane, carbon dioxide, and other landfill gases shall be adequately vented, removed from each waste management unit at the Facility, or otherwise controlled to prevent adverse health effects, explosions, underground fires, nuisance conditions, groundwater degradation, or impairment of the beneficial uses of surface or groundwater due to gas migration through the unsaturated/vadose zone.
- 2. The Discharger shall provide interim cover to the discharged waste as follows:
  - a. <u>Daily cover</u> a minimum of six (6) inches of compacted soil, or alternative material, placed over the exposed waste at least once in every 24 hours. However, MSW should be compacted into the working face of the landfill as soon as practicable.
  - b. <u>Intermediate cover</u> a minimum of 12 inches of compacted soil, or equivalent, placed over waste areas that are inactive for more than 180 days. Existing daily cover may be used as part of the intermediate cover.

- **3.** The intermediate and daily covers for the waste management unit shall:
  - a. Control disease vectors pursuant to 40 C.F.R. section 258.22;
  - b. Minimize infiltration (i.e., percolation of liquids through the wastes) into the waste management unit;
  - c. Control erosion and convey run-off to the stormwater management system at manageable, non-scouring flow rates; and
  - d. Minimize the potential for windblown litter and particulates.
- 4. Any alternative materials used for daily or intermediate cover that have a different characteristic or thickness than the requirements of Sections D.2 and D.3 of this Order shall be approved by the Regional Water Board's Executive Officer prior to use. The Discharger shall demonstrate that the alternative material and thickness will not present a threat to the environment or water quality.
- 5. The Discharger shall not perform activities that would damage the landfill cover under existing conditions. For example, vehicles shall not be driven on the cover during muddy conditions, since this may create ruts or other depressions that collect and hold stormwater and violate post-closure maintenance requirements. The Discharger shall post signs visible to the vehicle drivers indicating driving is not allowed on cover for the waste management unit.
- 6. To further minimize potential pollution to surface waters by windblown litter and particulates from the Facility, the Discharger shall implement a litter collection and disposal program to manage windblown litter discharged on-site and to adjacent off-site areas. This program shall include provisions to inspect and remove litter from site fencing following high wind events. A standard of "zero" escape of litter from the permitted Facility shall be established through the use of control systems, and collection of escaped litter from the working face.

## E. Corrective Action Specifications

- 1. For all waste management units in a corrective action program to address a release from the unit, the Discharger shall implement all corrective measures necessary to remediate the release and to ensure that the Discharger achieves compliance with the Water Quality Protection Standard (as defined in the MRP) adopted for that unit. To show cleanup of all water-bearing media affected by the release, the Discharger shall complete the demonstration required under California Code of Regulations, title 27, section 20430(g).
- 2. The cessation of any corrective action measure (e.g. landfill gas, leachate, and groundwater extraction) is prohibited without written approval from the Regional Water Board's Executive Officer. If routine maintenance or a breakdown results

in cessation of corrective action for greater than 24 hours, the Discharger shall notify Regional Water Board staff.

3. Following an earthquake that generates significant ground shaking (Modified Mercalli Intensity Scale V or greater) at or near the Facility, the Discharger shall submit a detailed post-earthquake inspection and corrective action plan. The plan shall address damage to and corrective measures for: containment structures; leachate control and stormwater management systems; wells and equipment to monitor groundwater and landfill gas; and any other system/structure potentially impacted by static and seismic deformations of the waste management unit. The Discharger shall notify the Regional Water Board's Executive Officer immediately, but no later than 24-hours, of damage to the Facility due to an earthquake, and provide a post-earthquake inspection report within fifteen (15) working days.

## F. Monitoring Specifications

- 1. The Discharger shall implement MRP R7-2020-0001 and any revisions thereto to detect at the earliest opportunity unauthorized discharges of waste constituents from the Facility, or any impairment of beneficial uses that result from discharges of waste to the Facility. The Discharger shall report the results of all onsite monitoring in accordance with MRP R7-2020-0001 and revisions thereto.
- **2.** The Discharger shall conduct a water quality monitoring and response program in accordance with MRP R7-2020-0001 and any future amendments thereto, including:
  - a. <u>Detection Monitoring</u>. The Discharger shall institute a detection monitoring program pursuant to California Code of Regulations, title 27, section 20420.
  - <u>Evaluation Monitoring</u>. The Discharger shall institute an evaluation monitoring program under California Code of Regulations, title 27, section 20425:
    - I. Whenever there is "measurably significant" (as defined in section 20164) evidence of a release from waste management unit under the detection monitoring program; or
    - II. Whenever there is significant physical evidence of a release from the waste management unit. Significant physical evidence of a release includes unexplained volumetric changes in surface impoundments, unexplained stress in biological communities, unexplained changes in soil characteristics, visible signs of leachate migration, and unexplained water table mounding beneath or adjacent to the unit and any other change to the

environment that could reasonably be expected to be the result of a release from the unit.

- c. <u>Corrective Action Monitoring</u>. The Discharger shall institute a corrective action program under California Code of Regulations, title 27, 20430 when the Regional Water Board determines that the assessment of the nature and extent of the release and the design of a corrective action program have been satisfactorily completed.
- 3. Sample Collection and Analysis Plan. Within 90 days of the adoption of these WDRs, the Discharger shall submit to the Regional Water Board for review and approval a comprehensive Sample Collection and Analysis Plan (SCAP) that shall describe in detail the methods to be used to perform all monitoring activities for all onsite features, including:
  - a. Sample collection procedures describing purging techniques, sampling equipment, and decontamination of sampling equipment;
  - b. Sample preservation information and shipment procedures;
  - c. Sample analytical methods and procedures;
  - d. Sample quality assurance/quality control (QA/QC) procedures;
  - e. Chain of custody control; and
  - f. Sample analysis information including sample preparation techniques to avoid matrix interferences, method detection limits (MDLs), practical quantitation limits (PQLs) and reporting limits (RLs), and procedures for reporting trace results between the MDL and PQL.

Once the SCAP is approved, the Discharger may request changes to the approved SCAP, as needed, but shall use the procedures described in the approved SCAP until such changes are authorized by the Regional Water Board's Executive Officer.

## G. Financial Assurance Specifications

 The Discharger shall obtain and maintain adequate assurances of financial responsibility for closure, post-closure maintenance, and corrective action for all known and reasonably foreseeable releases from a waste management unit at the Facility in accordance with California Code of Regulations, title 27, sections 20380(b) and 20950 and subchapter 2 ("Financial Assurance Requirements") of division 2, subdivision 1, chapter 6 of title 27.

- 2. The Discharger shall demonstrate to CalRecycle and report to the Regional Water Board that it has established acceptable financial assurance mechanisms described in subchapter 3 ("Allowable Mechanisms") of California Code of Regulations, title 27, division 2, subdivision 1, chapter 6 in at least the amount of the cost estimates for closure, post-closure maintenance, and corrective action approved by the Regional Water Board's Executive Officer.
- **3.** Yearly Financial Assurances Report. The Discharger shall submit, by June 1 of each year, a report calculating the increase in the cost estimates for closure, post-closure maintenance, and corrective action due to the inflation factor (specified in Cal. Code Regs., tit. 27, § 22236) for the previous calendar year.
- 4. Documents supporting the amount and active status of the required financial assurance mechanisms shall be included in the Facility's JTD and revisions. Annual cost estimates and inflation factors shall be submitted to the Regional Water Board as an addendum to the JTD.

## H. Closure and Post-Closure Specifications

- **1.** The Discharger shall notify the Regional Water Board in writing of the final closure or partial final closure of a waste management unit as follows:
  - a. <u>Landfill Units</u>. For landfill waste management units, notice shall be given either: (1) at the same time that CalRecycle is notified under California Code of Regulations, title 27, section 21110, or (2) 180 days prior to beginning any final closure activities, whichever is sooner.
  - b. <u>Non-Landfill Units</u>. For non-landfill waste management units (including Class II surface impoundments), notice shall be given at least 180 days prior to beginning any final closure activities.
  - c. <u>Affirmation</u>. The notice shall include a statement that all closure activities will conform to the most recently-approved final or partial final closure plan and that the plan provides for site closure in compliance with all applicable federal and state regulations.
- 2. The Discharger shall carry out closure of a waste management unit or a portion of a unit only in accordance with a closure and post-closure maintenance plan approved by the Regional Water through the issuance of closure waste discharge requirements.

## I. Standard Provisions

1. Noncompliance. The Discharger shall comply with all of the terms, requirements, and conditions of this Order and MRP R7-2020-0001. Noncompliance is a violation of the Porter-Cologne Water Quality Control Act

(Water Code, § 13000 et seq.) and grounds for: (1) an enforcement action; (2) termination, revocation and reissuance, or modification of these waste discharge requirements; or (3) denial of an Order renewal application.

- 2. Enforcement. The Regional Water Board reserves the right to take any enforcement action authorized by law. Accordingly, failure to timely comply with any provisions of this Order may subject the Discharger to enforcement action. Such actions include, but are not limited to, the assessment of administrative civil liability pursuant to Water Code sections 13323, 13268, and 13350, a Time Schedule Order (TSO) issued pursuant to Water Code section 13308, or referral to the California Attorney General for recovery of judicial civil liability.
- 3. Proper Operation and Maintenance. The Discharger shall at all times properly operate and maintain all systems and components of collection, treatment, and control installed or used by the Discharger to achieve compliance with this Order. Proper operation and maintenance includes, but is not limited to, effective performance, adequate process controls, and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities/systems when necessary to achieve compliance with this Order. All systems in service or reserved shall be inspected and maintained on a regular basis. Records of inspections and maintenance shall be retained, and made available to the Regional Water Board on request.
- 4. Reporting of Noncompliance. The Discharger shall report any noncompliance that may endanger human health or the environment. Information shall be provided orally to the Regional Water Board office and the Office of Emergency Services within twenty-four (24) hours of when the Discharger becomes aware of the incident. If noncompliance occurs outside of business hours, the Discharger shall leave a message on the Regional Water Board's office voicemail. A written report shall also be provided within five (5) business days of the time the Discharger becomes aware of the incident. The written report shall contain a description of the noncompliance and its cause, the period of noncompliance, the anticipated time to achieve full compliance, and the steps taken or planned, to reduce, eliminate, and prevent recurrence of the noncompliance. All other forms of noncompliance shall be reported with the Discharger's next scheduled selfmonitoring reports (SMRs), or earlier if requested by the Regional Water Board's Executive Officer or required by this Order.
- 5. Duty to Mitigate. The Discharger shall take all reasonable steps to minimize or prevent any discharge in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment.
- 6. Material Changes. Before initiating a new discharge or making a material change in the character, location, or volume of an existing discharge, the Discharger shall report all pertinent information in writing to the Regional Water Board, and if required by the Regional Water Board, obtain revised requirements

before any modifications are implemented. A material change includes, but is not limited to, the following:

- a. An increase in area or depth to be used for solid waste disposal beyond that specified in waste discharge requirements;
- b. A significant change in disposal method, location, or volume (e.g., change from land disposal to land treatment);
- c. A change in the type of waste being accepted for disposal; or
- d. A change to previously-approved liner systems or final cover systems that would eliminate components or reduce the engineering properties of components.
- **7. Familiarity with Order.** The Discharger shall ensure that all site-operating personnel are familiar with the content of this Order, and shall maintain a copy of this Order at the site.
- 8. Inspection and Entry. The Discharger shall allow the Regional Water Board, or an authorized representative, upon presentation of credentials and other documents as may be required by law, to:
  - a. Enter the premises regulated by this Order, or the place where records are kept under the conditions of this Order;
  - b. Have access to and copy, at reasonable times, records kept under the conditions of this Order;
  - c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order; and
  - d. Sample or monitor at reasonable times, for the purpose of assuring compliance with this Order or as otherwise authorized by the Water Code, any substances or parameters at this location.
- **9.** Change in Ownership. This Order is not transferable to any person without written approval by the Regional Water Board's Executive Officer. Prior to any change in ownership of this operation, the Discharger shall notify the Regional Water Board's Executive Officer in writing at least 30 days in advance. The notice must include a written transfer agreement between the existing owner and the new owner. At a minimum, the transfer agreement must contain a specific date for transfer of responsibility for compliance with this Order and an acknowledgment that the new owner or operator is liable for compliance with this Order from the date of transfer. The Regional Water Board may require

modification or revocation and reissuance of this Order to change the name of the Discharger and incorporate other requirements as may be necessary under the Water Code.

- **10. Monitoring Wells.** The Discharger shall comply with all notice and reporting requirements of the California Department of Water Resources and with any well permitting requirements imposed by a local agency regarding the construction, alteration, destruction, maintenance, or abandonment of any monitoring wells used for compliance with this Order and the accompanying MRP, as required under Water Code sections 13750 and 13755 and local agency requirements.
- 11. Format of Technical Reports. The Discharger shall furnish, under penalty of perjury, technical monitoring program reports, and such reports shall be submitted in accordance with California Code of Regulations, title 23, division 3, chapter 30, as groundwater raw data uploads electronically over the internet into the State Water Board's GeoTracker database. Documents that are normally mailed by the Discharger, such as regulatory documents, narrative monitoring reports, materials, data, and correspondence, to the Regional Water Board shall also be uploaded into GeoTracker in the appropriate Microsoft Office software application, such as Word or Excel, or as a Portable Document Format (PDF) file. Large documents are to be split into manageable file sizes appropriately labelled and uploaded into GeoTracker.
- 12. Qualified Professionals. In accordance with Business and Professions Code sections 6735, 7835, and 7835.1, engineering and geologic evaluations and judgments shall be performed by or under the direction of California registered professionals (i.e., civil engineer, engineering geologist, geologist, etc.) competent and proficient in the fields pertinent to the required activities. All technical reports required under this Order that contain work plans, that describe the conduct of investigations and studies, or that contain technical conclusions and recommendations concerning engineering and geology shall be prepared by or under the direction of appropriately qualified professional(s), even if not explicitly stated. Each technical report submitted by the Discharger shall contain a statement of qualifications of the responsible licensed professional(s) as well as the professional's signature and/or stamp of the seal. Additionally, all field activities are to be conducted under the direct supervision of one or more of these professionals.
- **13.** Certification Under Penalty of Perjury. All technical reports required in conjunction with this Order shall include a statement by the Discharger, or an authorized representative of the Discharger, certifying under penalty of perjury under the laws of the State of California, that the reports were prepared under his or her supervision in accordance with a system designed to ensure that qualified personnel properly gather and evaluated the information submitted, and that based on his or her inquiry of the person or persons who manage the system, the

information submitted is, to the best of his or her knowledge and belief, true, complete, and accurate.

- **14.** Violation of Law. This Order does not authorize violation of any federal, state, or local laws or regulations.
- **15. Property Rights.** This Order does not convey property rights of any sort, or exclusive privileges, nor does it authorize injury to private property or invasion of personal rights.
- **16. Modification, Revocation, Termination.** This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for an Order modification, rescission, or reissuance, or the Discharger's notification of planned changes or anticipated noncompliance, does not stay any Order condition. Causes for modification include, but are not limited to, the violation of any term or condition contained in this Order, a material change in the character, location, or volume of discharge, a change in land application plans or sludge use/disposal practices, or the adoption of new regulations by the State Water Board, Regional Water Board (including revisions to the Basin Plan), or federal government.
- **17. Severability.** The provisions of this Order are severable. If any provision of this Order is found invalid, the remainder of these requirements shall not be affected.

Any person aggrieved by this Regional Water Board action may petition the State Water Board for review in accordance with Water Code section 13320 and California Code of Regulations, title 23, section 2050 et seq. The State Water Board must receive the petition by 5:00 p.m. on the 30th day after the date of this Order; if the 30th day falls on a Saturday, Sunday, or state holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day. Copies of the statutes and regulations applicable to filing petitions are available on the State Water Board's website and can be provided upon request.

## **Order Attachments**

Attachment A—Vicinity Map Attachment B—Site Map Attachment C—Groundwater Monitoring Well Location Attachment D—Gas Probe Location

Monitoring and Reporting Program R7-2020-0001

## ATTACHMENT A—VICINITY MAP

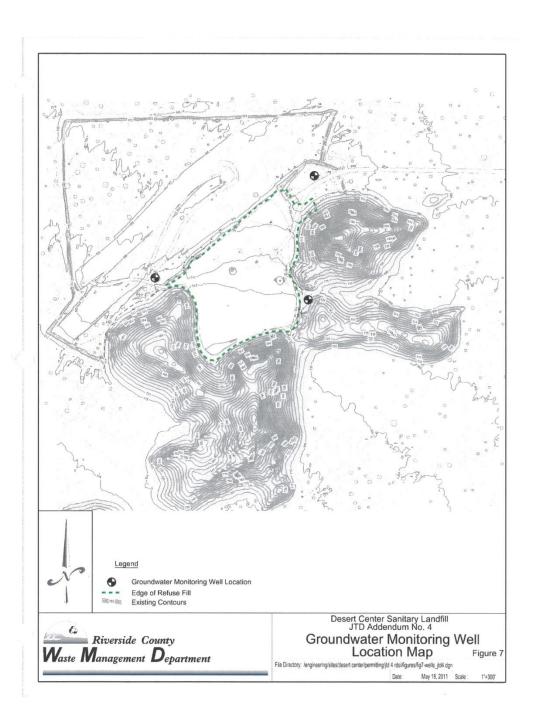


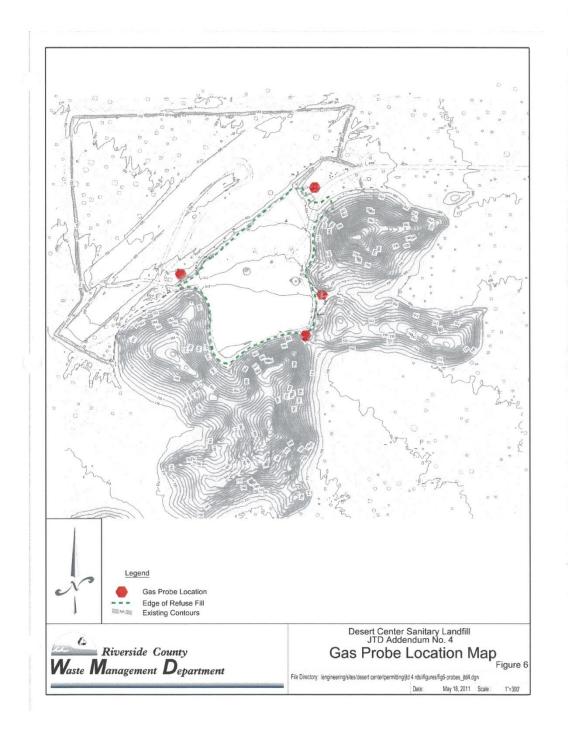
ORDER R7-2020-0001 DESERT CENTER SANITARY LANDFILL CLASS III MUNICIPAL LANDFILL

## ATTACHMENT B—SITE MAP









## ATTACHMENT D—GAS PROBE LOCATIONS

## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD COLORADO RIVER BASIN

## MONITORING AND REPORTING PROGRAM R7-2020-0001 FOR RIVERSIDE COUNTY DEPARTMENT OF WASTE RESOURCES, OPERATOR U.S DEPARTMENT OF THE INTERIOR, BEREAU OF LAND MANAGEMENT, OWNER DESERT CENTER SANITARY LANDFILL CLASS III MUNICIPA LANDFILL AND CORRECTIVE ACTION RIVERSIDE COUNTY

This Monitoring and Reporting Program (MRP) is issued pursuant to Water Code section 13267 and incorporates requirements for groundwater, surface water, and unsaturated zone detection monitoring, special monitoring provisions relating to individual waste management units, evaluation monitoring, and corrective action monitoring. Monitoring requirements in this MRP are necessary to determine if Desert Center Sanitary Landfill (Facility) is in compliance with Waste Discharge Requirements Order R7-2020-0001 (Order) and to ensure early detection of any releases of waste constituents from the Facility. The Discharger shall not implement any changes to this MRP unless a revised MRP is issued by the Colorado River Basin Regional Water Quality Control Board (Regional Water Board) or its Executive Officer.

## PART I: SAMPLING AND ANALYSIS GENERAL REQUIREMENTS

## A. Sampling and Analysis General Requirements

- 1. As provided in Section F.3 of the Order, the Discharger shall submit a Sample Collection and Analysis Plan (SCAP) that incorporates the standard monitoring provisions below and describes the sampling and analysis protocols to be used for all monitoring activities, including for the groundwater and unsaturated zone detection, evaluation, and corrective action programs at the Facility. The SCAP must be received by the Regional Water Board within 90 days of adoption of the Order and this MRP.
- 2. Once the SCAP is approved, the Discharger may request changes to the approved SCAP, as needed, but shall use the procedures described in the approved SCAP until such changes are authorized by the Regional Water Board's Executive Officer.

## **B. Standard Monitoring Provisions**

1. Analytical Methods. Specific methods of analysis for monitored waste constituents shall be identified in the SCAP. If the Discharger proposes to use methods other than those in the latest edition of the U.S. Environmental Protection Agency's (USEPA) *Test Methods for Evaluating Solid Waste: Physical/Chemical Methods Compendium* (SW-846) or *Guidelines Establishing* 

*Test Procedures for Analysis of Pollutants* (40 C.F.R. part 136), the SCAP must explain the rationale for the change. The change must be approved by the Regional Water Board prior to use.

- 2. Monitoring Test Procedures. The collection, preservation, and holding times of all samples shall be in accordance with protocols included in USEPA's SW-846 or 40 C.F.R. part 136, or as otherwise approved by the Regional Water Board. The Regional Water Board may, in its discretion, require methods more sensitive than those specified by USEPA.
- 3. **30-Day Sample Procurement Limitation.** For any given monitored medium, the initial samples collected from all monitoring points and background monitoring points to satisfy the data analysis requirements for a given reporting period shall all be collected within a span not to exceed 30 days, unless a longer time period is approved by the Regional Water Board's Executive Officer, and shall be collected in a manner that ensures sample independence to the greatest extent feasible. Pursuant to California Code of Regulations, title 27, section 20415 (e)(8)(E)(3), if verification sampling and analysis is warranted due to the results of an initial sample analysis, the verification sampling shall be performed within 30 days of the time that the Discharger determines that the retesting is warranted.
- 4. Laboratory Certification. Unless otherwise approved by the Regional Water Board's Executive Officer, all analyses shall be conducted by a laboratory certified by the State Water Resources Control Board (State Water Board), Division of Drinking Water's Environmental Laboratory Accreditation Program (ELAP).
- 5. **Reporting Levels.** All analytical data shall be reported with method detection limits (MDLs) and with either the reporting level or limits of quantitation (LOQ) according to 40 Code of Federal Regulations part 136, Appendix B. The laboratory reporting limit for all reported monitoring data shall be no greater than the practical quantitation limit (PQL).
- 6. QA/QC Data. All quality control / quality assurance (QA/QC) data shall be reported, along with the sample results to which they apply, including the method, equipment, and analytical detection limits, the recovery rates, an explanation of any recovery rate that is less than 80 percent, the results of equipment and method blanks, the results of spiked and surrogate samples, the frequency of quality control analyses, and the name and qualifications of the person(s) performing the analyses. Sample results shall be reported unadjusted for blank results or spike recovery. In cases where contaminants are detected in QA/QC samples (i.e., field, trip, or lab blanks), the accompanying sample results shall be appropriately flagged, but the analytical results shall not be adjusted. All laboratory data included in tables shall match the values provided by the laboratory except in instances where other evidence proves the laboratory data is

in error, in which case the Discharger shall prominently flag the changes and provide justification for any adjustments.

- 7. Instrumentation and Calibration. All monitoring instruments and devices used by the Discharger to fulfill the prescribed monitoring program shall be properly maintained and calibrated, as necessary, to ensure their continued accuracy. If continuous monitoring equipment is out of service for a period greater than 24 hours, the Discharger shall obtain representative grab samples each day the equipment is out of service. The Discharger shall correct the cause(s) of failure of the continuous monitoring equipment as soon as practicable. The Discharger shall report the period(s) during which the equipment was out of service and if the problem has not been corrected, shall identify the steps which the Discharger is taking or proposes to take to bring the equipment back into service and the schedule for these actions.
- 8. Field Test Instruments. Field test instruments (such as those used to test pH, dissolved oxygen, and electrical conductivity) may be used provided that:
  - a. The user is trained in proper use and maintenance of the instruments;
  - b. The instruments are field calibrated prior to monitoring events at the frequency recommended by the manufacturer;
  - c. Instruments are serviced and/or calibrated by the manufacturer at the recommended frequency; and
  - d. Field calibration reports are submitted.
- **9. Records Retention.** The Discharger shall maintain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, for a minimum of five (5) years from the date of the sampling or measurement. This period may be extended by request of the Regional Water Board's Executive Officer at any time. Records of monitoring information shall include:
  - a. The date, exact place, and time of sampling or measurement(s);
  - b. The individual(s) who performed the sampling or measurement(s);
  - c. The methods used for groundwater purging/sampling;
  - d. The date(s) analyses were performed;
  - e. The individual(s) who performed the analyses;
  - f. The analytical techniques or method used; and

- g. All sampling and analytical results, including:
  - I. units of measurement used;
  - II. minimum reporting limit for the analyses;
  - III. results less than the reporting limit but above the method detection limit (MDL);
  - IV. data qualifiers and a description of the qualifiers;
  - V. quality control test results (and a written copy of the laboratory quality assurance plan);
  - VI. dilution factors, if used; and
  - VII. sample matrix type.

## PART II: SITE-SPECIFIC MONITORING REQUIREMENTS

This part describes the site-specific monitoring program requirements to be implemented for the Facility and is organized by the type of monitoring to be performed. The methods used shall be as described in the approved SCAP.

The site-specific monitoring program of this MRP includes:

Section	Monitoring Program	
A	Groundwater Monitoring	
В	Unsaturated Zone Monitoring	
С	Special WMU Monitoring - Landfill (LF-1)	
D	Evaluation Monitoring	
E	Corrective Action Monitoring	

## Table 1. Summary of Site-Specific Monitoring

## A. Groundwater Monitoring

The Discharger shall operate and maintain a groundwater monitoring system that complies with the applicable provisions of California Code of Regulations, title 27, sections 20415 and 20420. Monitoring shall be performed in accordance with the locations, frequencies, and parameters described below:

#### 1. Monitoring Well Locations

The Facility has three monitoring wells, EMW-1, EMW-2, and EMW-3. EMW-1 is the upgradient well, while EMW-2 and EMW-3 are the downgradient wells.

Upgradient wells are considered background monitoring points. Downgradient wells where no releases have been detected are used for detection monitoring. Downgradient wells where releases have been detected are part of corrective action monitoring. The groundwater monitoring network shall consist of the following monitoring wells and any new monitoring wells added at the Facility (as approved by the Regional Water Board's Executive Officer):

Well	WMU	Monitored Status	Frequency
EMW-1	Background	Detection	Semi-Annually
EMW-2	LF-1	Corrective Action	Semi-Annually
EMW-3	LF-1	Corrective Action	Semi-Annually

 Table 2. Monitoring Wells Summary

## 2. Parameters/Constituents Monitored

Groundwater samples shall be collected from the detection monitoring wells and corrective action monitoring wells, and any additional wells added as part of the approved groundwater monitoring system. The collected samples shall be analyzed for the Monitoring Parameters and Constituents of Concern specified below in accordance with the specified methods and frequencies.

"Monitoring Parameters" and "Constituents of Concern" shall have the meaning specified in California Code of Regulations, title 27, section 20164. "Monitoring Parameters" means the group of constituents specified below and includes physical parameters, waste constituents, reaction products, and hazardous constituents that provide a reliable indication of a release from a waste management unit. "Constituents of Concern" (COCs) include a larger group of waste constituents and mean any waste constituents, reaction products, and hazardous constituents reasonably expected to be in or derived from waste contained in a waste management unit.

Various Constituents of Concern are included as Monitoring Parameters, although the full list of Constituents of Concern are not included as Monitoring

Parameters and need only be sampled for once every 5 years, as specified below.

#### a. Monitoring Parameters

"Monitoring Parameters" shall consist of the (1) Field Monitoring Parameters and (2) Laboratory Monitoring Parameters specified below:

I. <u>Field Monitoring Parameters</u> – During each groundwater monitoring event,<sup>4</sup> the following field parameters shall be measured:

Parameter	Unit
рН	pH units
Groundwater elevation <sup>5</sup>	Feet above sea level (USGS Datum)
Specific conductance	Micromhos/cm
Temperature	Degrees F
Turbidity	Nephelometric Turbidity Units (NTU)
Dissolved oxygen	Milligrams per liter (mg/L) and percent saturation
Oxidation-Reduction Potential (ORP)	Millivolts (mV)

Table 3. Field Parameters Monitoring

II. <u>Laboratory Monitoring Parameters</u> – Twice per year (semi-annually), groundwater samples shall be analyzed at a laboratory for the following constituents (at a minimum):

#### Table 4. Laboratory Monitoring Parameters Monitoring

Constituents	Units	Sample Type	Reporting Freq.
Total Dissolved Solids	mg/L	Grab	Semi-Annually

<sup>4</sup> Pursuant to Cal. Code Regs., tit. 27, § 20415(e)(13).

<sup>5</sup> Semi-annual measurement of groundwater elevations is approved pursuant to title 27, section 20380(e), allowing engineered alternatives provided they achieve the goals of the monitoring program.

Constituents	Units	Sample Type	Reporting Freq.
рН	pH units	Grab	Semi-Annually
Chloride	mg/L	Grab	Semi-Annually
Bicarbonate (HCO <sub>3</sub> )	mg/L	Grab	Semi-Annually
Major Cations (Calcium, Potassium, Magnesium and Sodium)	mg/L	Grab	Semi-Annually
Nitrate (as N)	mg/L	Grab	Semi-Annually
Nitrite (as N)	mg/L	Grab	Semi-Annually
Chemical Oxygen Demand (COD)	mg/L	Grab	Semi-Annually
Biological Oxygen Demand (BOD)	mg/L	Grab	Semi-Annually
Volatile Organic Compounds (EPA Method 8260)	ug/L	Grab	Semi-Annually
Flow	Gallons per day (gpd)	Measurement	Semi-Annually

# b. Additional Constituents of Concern, Required Every Five Years (5-Year COCs)

In addition to the Monitoring Parameters listed above, the groundwater shall be analyzed at a laboratory every five years, with the next monitoring event to be performed in the second half of 2020, and alternating between the two monitoring episodes for each five-year reporting period thereafter, for the following 5-Year COCs (and any additional COCs required by the Regional Water Board's Executive Officer):

Tabl	e 5.	List	of {	5-Ye	ar C	OCs

	Constituent
1.	Total Dissolved Solids
2.	Total Alkalinity
3.	Dissolved Oxygen
4.	Total Phosphate
5.	Total Hardness
6.	Magnesium
7.	Iron

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	Constituent
8. A	ntimony, Total
	Beryllium, Total
10. C	Cobalt, Total
11. N	
	hallium, Total
	Zinc, Total
	Appendix II Pesticides
	Appendix II Semi-volatiles
16. p	
	litrate (as N) Cyanide
	Bicarbonate (HCO <sub>3</sub> )
	lydroxide
	Phosphate
	Total Cations
	Boron
	Potassium
25. N	langanese
26. A	Arsenic, Total
	Cadmium, Total
	ead, Total
	Selenium, Total
	in, Total
	Chromium Hexavalent
	Appendix II Herbicides
	otal Organic Halogens
	Specific Conductance
	otal Organic Carbon
	Carbonate (CaCO₃)
	Chemical Oxygen Demand
	otal Anions
	Calcium
	Sodium
42. Z	
	Barium, Total
	Chromium, Total
	/lercury, Total
	Silver, Total
	/anadium, Total
	BCP and EDB
	/olatiles (EPA Method 8260)
	Sulfide
	Chloride
52. P	Phenols (EPA Method 8270)

The results of the 5-Year COC sampling shall be reported in the Annual Monitoring Report for the year in which the samples were collected.

Note that the broader term "COCs" includes both the Monitoring Parameters and 5-Year COCs.

#### B. Unsaturated Zone Monitoring

The Discharger shall operate and maintain an unsaturated/vadose zone detection monitoring system that complies with the applicable provisions of California Code of Regulations, title 27, sections 20415 and 20420.

Unsaturated zone monitoring at the Facility includes soil pore gas (soil-gas) monitoring around the Landfill (LF-1) area through eight (8) multi-level gas probes located in four (4) boreholes spaced less than 1,000 feet around the perimeter of the Landfill.

No soil pore liquid or soil moisture monitoring is required at this time.

# 1. Soil Gas Monitoring Requirements

- a. The Discharger shall monitor the unsaturated/vadose zone perimeter monitoring system semi-annually in accordance with the most-recently approved version of the site-specific SCAP. The Discharger shall use a field screening protocol for soil-gas monitoring. A calibrated field instrument, such as a Landtec GEM 500 or equivalent, shall be used to measure total organic compounds as methane at each of the monitoring probes. The results of this monitoring shall be included in the Semi-Annual Report for that reporting period.
- b. If a field measurement of 5% by volume or greater methane is detected, a soil-gas sample shall be collected in accordance with procedures described in the SCAP and submitted for laboratory analysis of VOCs using EPA Method TO-15, and methane, oxygen, and carbon dioxide using ASTM D1946. Nitrogen shall be calculated and reported as the balance of the gases.

# C. Surface Water Monitoring

Perennial streams are not located at the Facility and the occurrence of surface water should be limited to (1) immediately after significant storm events, and (2) if seeps develop along the perimeter of a waste management unit.

- 1. Observed Surface Water Monitoring. If surface water is observed at the Facility, the source of the surface water shall be identified, and observations of the following shall be included in the next semi-annual monitoring report:
  - a. Flow rate and source of water;

- b. Floating and suspended materials of waste origin: Presence or absence, source, and size of affected area;
- c. Discoloration and turbidity: Description of color, source, and size of affected area;
- d. Evidence of odors: Presence or absence, characterization, source, and distance of travel from source; and
- e. Weather conditions: Wind direction and estimated velocity, total precipitation during the previous five (5) days and on the day of observation.
- 2. Stormwater Monitoring. After each significant storm event, the remaining freeboard (in vertical feet) and storage capacity (in gallons and/or acre-feet) of each stormwater retention basin shall be identified. If the remaining storage capacity of a stormwater retention basin drops below the volume needed to retain a 100-year storm event, the Discharger shall take steps to remove water from the stormwater basin until the remaining capacity is at least enough to hold a 100-year storm event. Any stormwater-related actions shall be reported in the next Semi-Annual report.
- **3. Seep Monitoring.** If a seep is identified in proximity to any of the waste management units:
  - a. The location, flow rate, and other characteristics (such as color and odor) shall be orally reported to the Regional Water Board within 48 hours, and a written report concerning the seep shall be submitted to the Regional Water Board within seven (7) days.
  - b. Flow from the seep shall be contained to preclude the seep from adversely affecting surface waters.
  - c. A sample of the seepage shall be collected and tested for the Field Monitoring Parameters described in Part II.A.2.I.
  - d. If the Field Monitoring Parameters indicate the seepage is not groundwater, or if it is unlikely the source of the seep is groundwater, the sample shall be analyzed for the Monitoring Parameters and 5-Year COCs described in Part II.A.2.a and b.
  - e. The results of all testing shall be reported to the Regional Water Board within seven (7) days of receipt of the written laboratory report.

f. Seeps that continue to exist for more than one reporting period shall be monitored during each reporting period and the results shall be included in the Semi-Annual report.

# D. Special WMU Monitoring – Landfill (LF-1)

# 1. Waste Monitoring

Incoming loads of waste shall be monitored, and the following information included in each semi-annual report:

Parameter	Unit	Reporting Freq.
Solid waste discharged to Landfill	Cubic yards	Semi-Annually
Type of materials discharged		Semi-Annually
Remaining capacity of Landfill	Cubic yards	Semi-Annually
Any discharge of wastes other than those allowed by Order R7- 2020-0001	Type, volume, and location	Immediately upon becoming aware that the waste has been discharged together with action for immediate correction and prevention of recurrence.
Hazardous waste load-checking and storage (not more than 90 days)	Cubic yards	Semi-Annually

#### Table 6. Waste Monitoring

# E. Evaluation Monitoring

#### 1. Notification of a Release

Should the Discharger discover a release from the Facility, the Discharger shall:

- a. <u>Initial Notification</u>. Notify the Regional Water Board by phone or e-mail **within 24 hours**, and by mail **within seven days**, when the Discharger determines from monitoring results that there is measurably significant evidence of a release. (Cal. Code Regs., tit. 27, § 20420(j)(1).)
- b. <u>Retest</u>. The Discharger may immediately initiate the verification procedure specified in Part III.B.3 to verify that there is a "measurably significant"

evidence of a release of particular constituent.<sup>6</sup> (Cal. Code Regs., tit. 27, § 20420(j)(2).)

c. <u>Notice to Nearby Landowners</u>. The Discharger shall, **within 14 days** of confirming measurably significant evidence of a release, notify all persons who own the land or reside on the land that directly overlies any portion of the plume of contamination, if sampling of detection monitoring wells indicates contaminants have migrated off-site. (40 C.F.R. § 258.55(g)(1)(iii).)

#### 2. Evaluation of a Release

If the Discharger determines that a previously unknown release from the Facility has occurred, the following actions shall be taken:

- a. <u>Non-Statistical COC Scan</u>. If the detection was made based upon sampling and analysis for Monitoring Parameters, the Discharger shall immediately sample all monitoring points in the affected medium at that waste management unit and determine the concentration of all Monitoring Parameters and Constituents of Concern for comparison with established concentration limits. Because this scan does not involve statistical testing, the Discharger will only need to collect and analyze a single water sample from each monitoring point in the affected medium. (Cal. Code Regs., tit. 27, § 20420(k)(1).)
- Amended ROWD for Evaluation Monitoring Program (EMP). The b. Discharger shall, within 90 days of confirming a measurably significant evidence of a release, submit an amended Report of Waste Discharge (ROWD) proposing an evaluation monitoring program that meets the requirements of California Code of Regulations, title 27, sections 20420(k)(5) and 20425. The evaluation monitoring program shall be designed for the collection and analysis of all data necessary to assess the nature and extent of the release and to determine the spatial distribution and concentration of each constituent throughout the zone affected by the release. (Cal. Code Regs., tit. 27, §§ 20420(k)(5) and 20425(b).) For releases from MSW landfill units, the evaluation monitoring program shall also include any additional proposals necessary to comply with 40 C.F.R. § 258.55, particularly the additional monitoring wells required by 40 C.F.R. § 258.55(g)(1)(ii). Additionally, the Discharger shall add any 5-Year COC for which there is a confirmed measurably significant release to the list of Monitoring Parameters.

<sup>6</sup> Under California Code of Regulations, title 27, section 20420(k)(7), the Discharger may also demonstrate that a source other than the waste management unit caused the release.

- c. <u>Preliminary EFS</u>. The Discharger shall, **within 180 days** of confirming a measurably significant evidence of a release, submit to the Regional Water Board a preliminary engineering feasibility study report for a corrective action program that meets the requirements of California Code of Regulations, title 27, sections 20420(k)(6) and 20430. At a minimum, the feasibility study shall contain a detailed description of the corrective action measures that could be taken to achieve background concentrations for all COCs.
- d. <u>Additional EMP Required Actions</u>. The Discharger shall, **within 90 days** of establishing an evaluation monitoring program (i.e., from the date of Regional Water Board approval of the program), complete and submit the following:
  - I. A report with the results and assessment/delineation of the release based on the approved evaluation monitoring program. (Cal. Code Regs, tit. 27 § 20425(b).)
  - II. An updated engineering feasibility study for corrective action based on the data collected to delineate the release and data from the ongoing monitoring program required under title 27, section 20425(e). (Cal. Code Regs., tit. 27, § 20425(c).)
  - III. An amended ROWD to establish a corrective action program meeting the requirements of title 27, section 20430 based on the data collected to delineate the release and based on the updated engineering feasibility study. (Cal. Code Regs., tit. 27, § 20425(d).)<sup>7</sup>

# F. Corrective Action Monitoring

The Discharger shall conduct corrective action monitoring to demonstrate the effectiveness of corrective action in accordance with California Code of Regulations, title 27, section 20430 and this MRP.

Groundwater monitoring wells and unsaturated zone monitoring points that are in a corrective action monitoring program shall be monitored in accordance with the groundwater and unsaturated zone monitoring requirements in Parts II.A and II.B of this MRP, and as required in the July 9, 2004 letter issued by the Regional Water Board, subject to any future modifications by the Regional Water Board's Executive Officer.

<sup>&</sup>lt;sup>7</sup> The Discharger shall (for releases from MSW landfill units) discuss the results of the updated engineering feasibility study, prior to the final selection of a remedy, in a public meeting with interested and affected parties. (40 C.F.R. § 258.56(d).)

#### PART III: EVALUATION OF MONITORING DATA

Part III of this MRP provides the requirements for the analysis of detection, evaluation, and corrective action monitoring data collected from monitoring wells associated with the Facility.

# A. Water Quality Protection Standard

For each waste management unit, the Water Quality Protection Standard (Water Standard) consists of all COCs (under title 27, section 20395), the concentration limit for each COC (under title 27, section 20400), and the points of compliance for each monitored medium (under title 27, section 20405) for the duration of the compliance period (under title 27, section 20410).

# 1. Constituents of Concern (COCs)

a. The COCs are as defined above in Part II.A.2 and include both Monitoring Parameters and 5-Year COCs.

#### 2. Concentration Limits

- a. **Default Limits.** The following concentration limits shall apply, unless the Regional Water Board approves a Concentration Limit Greater than Background (CLGB), as provided in Part III.A.2.b below:
  - I. Non-natural Constituents. For COCs that are not naturally occurring, the concentration limit shall be the detection limit of the laboratory testing procedure.
  - **II. Naturally-Occurring Constituents**. For naturally-occurring COCs, the concentration limit shall be the background concentration determined through either inter-well or intra-well comparisons.
- b. CLGB. Use of a CLGB may be proposed by the Discharger provided it is justified through a statistical analysis of relevant data (including the background dataset) and a demonstration that background concentrations would not be technologically or economically feasible for the COCs for a given monitoring well. (Cal. Code Regs., tit. 27, § 20400, subd. (c).) A concentration limit greater than background will only be considered for COCs present in monitoring wells associated with corrective action monitoring. (Cal. Code Regs., tit. 27, § 20400, subd. (h).)
- c. **Procedure for Approval of Concentration Limits.** The Discharger shall submit a report proposing applicable background concentrations for each COC under Part III.A.2.a in the next Annual Monitoring Report. The Regional Water Board will review proposed concentration limits from the

Discharger and approve, modify, or disapprove each proposed limit. (Cal. Code Regs., title 27, § 20400.) Following initial approval of the concentration limits, the Discharger shall reevaluate and propose any updates to the concentration limits **every two years** thereafter.

#### 3. Compliance Period

a. The compliance period for each waste management unit includes the active life of each waste management unit, the closure period, the post-closure maintenance period, and any compliance period under California Code of Regulations, title 27, section 20410.

#### 4. Points of Compliance

a. All monitoring wells established for the detection monitoring program shall constitute the points of compliance for the Water Standard.

#### B. Statistical and Non-Statistical Analysis of Data

#### 1. General Requirements

- a. California Code of Regulations, title 27, section 20415(e) describes a range of statistical and non-statistical data analysis methods that can be used to evaluate data collected during monitoring. In addition, USEPA published *Statistical Analysis of Groundwater Monitoring Data at RCRA Facilities, Unified Guidance* (EPA 530/R-09-007) in 2009.
- b. The Discharger shall evaluate the data obtained during a monitoring period using either a statistical or non-statistical method described in title 27 or may propose another method for approval by the Regional Water Board's Executive Officer, as long as it achieves the goal of the monitoring program at least as well as the most appropriate method described in title 27, section 20415.
- c. The Discharger shall propose data analysis methods to be used in evaluating water quality monitoring data for each COC. (Cal. Code Regs., tit. 27, § 20415(e)(7).) The specifications for each data analysis method shall include a detailed description of the criteria to be used for determining "measurably significant" (as that term is defined in title 27, 20164) evidence of any release from the waste management unit and for determining compliance with the Water Standard.
- d. Monitoring reports shall describe the statistical or non-statistical method used for each COC at each monitoring point.

#### 2. Background Values

- a. Pursuant to California Code of Regulations, title 27, section 20415(e)(10), the Discharger shall in a technical report justify the use of a procedure for determining the background value for each COC.
- b. Inter-well comparisons may be used where upgradient and downgradient wells intercept the same aquifer and are expected to have similar concentrations of naturally-occurring constituents. Intra-well comparisons shall be used where uncontaminated background wells are not present, or the chemical composition of upgradient and downgradient wells are significantly different.
- c. In establishing background values for COCs, the Discharger shall ensure that sampling methods used comply with California Code of Regulations, title 27, section 20415(e)(12), including that the number and kinds of samples collected must be appropriate for the form of data analysis employed and, in the case of statistical data analysis, follow generally accepted statistical principles. The sampling method (including the sampling frequency and the interval of time between successive samples) shall be appropriate for the medium from which samples are taken (e.g., groundwater, surface water, and soil-pore liquid). (See also Cal. Code Regs., tit. 27, § 20415(e)(6).) For groundwater, sampling shall be scheduled to include the times of expected highest and lowest elevations of the potentiometric surface.

# 3. Determination of Measurably Significant Evidence of a Release

- Initial Determination of Measurably Significant Evidence of a Release. The Discharger shall use a statistical or nonstatistical data analysis method that complies with California Code of Regulations, title 27, section 20415(e)(7)-(10) to compare the concentration of each COC with its respective background concentration to determine whether there has been measurably significant evidence of a release from the waste management unit. Whenever a COC is detected at a detection monitoring point at a concentration that exceeds the concentration limit from the Water Standard, the Discharger shall preliminarily conclude that there is measurably significant evidence of a release and follow the notification procedures in Part II.E.1. (Cal. Code Regs., tit. 27, § 20420(i).)
- b. <u>Confirmation of a Measurably Significant Evidence of a Release</u>. If there is a preliminary indication of a release, within 30 days of such indication (Cal. Code Regs., tit. 27, § 20415(e)(8)(E)(3)), the Discharger may implement a

verification procedure/retest option in accordance with California Code of Regulations, title 27, section 20415(e)(8)(E).<sup>8</sup>

- I. <u>Retest Method</u>. The verification procedure shall include either: (1) a single "composite" retest (i.e., a statistical analysis that augments and reanalyzes the data from the monitoring point that indicated a release), or (2) at least two "discrete" retests (i.e., statistical analyses, each of which analyzes only newly-acquired data from the monitoring point that indicated a release). (Cal. Code Regs., tit. 27, § 20415(e)(8)(E).) The Discharger may use an alternate method with prior approval by the Regional Water Board that complies with the requirements of title 27, section 20415(e)(8)(E) in addition to the performance standards of title 27, section 20415(e)(9).
- II. <u>Retest Samples</u>. The retest samples shall be collected from the monitoring point where the release is preliminarily indicated and shall be analyzed for the constituents that caused the need for the retest. (Cal. Code Regs., tit. 27, § 20415(e)(8)(E)(7).)
- III. <u>Retest Reporting</u>. The discharger shall report to the Regional Water Board the results of both the initial statistical test and the results of the verification procedure, as well as all concentration data collected for use in these tests, within 7 days of the last laboratory analysis of the samples collected for the verification procedure. (Cal. Code Regs., tit. 27, § 20415(e)(8)(E)(6).)

If the retest results of one or more of the retest data suites confirm the original indication, the Discharger shall conclude that measurably significant evidence of a release has been confirmed. The Discharger shall then follow the procedures identified in Part II.E.2.

# PART IV: REPORTS TO BE FILED WITH THE REGIONAL WATER BOARD

Part IV provides a description of the reports required to be submitted to the Regional Water Board for the Facility.

# A. Required Reports

1. Semi-Annual Self-Monitoring Reports - For each monitored medium, all monitoring results shall be reported semi-annually. Semi-Annual Monitoring Reports shall include, at a minimum, the following:

<sup>8</sup> Under California Code of Regulations, title 27, section 20420(k)(7), the Discharger may also demonstrate that a source other than the waste management unit caused the release.

- a. **Topographic Map.** A topographic map (or copy of an aerial photograph), at an appropriate scale, identifying the maximum lateral extent of wastes in the Facility, the locations of observation stations, monitoring points, background monitoring points, the groundwater elevation contours with interpreted groundwater flow direction and gradient.<sup>9</sup>
- b. **Groundwater Elevations.** The method and time of groundwater elevation measurements, a description of the method used to purge the well and collect groundwater samples, and quality assurance/quality control (QA/QC) procedures used.
- c. **Field Logs.** Field logs used during well purging and sampling. At a minimum, the field logs should include the following:
  - I. The well number;
  - II. The sampling date and time;
  - III. The method of monitoring Field Monitoring Parameters and calibration of equipment used to monitor Field Monitoring Parameters;
  - IV. The purge method (if a pump is used, include the depth of pump placement in each well and the pumping rate); and
  - V. The purge and sample collection information such as: date each well was purged; well recovery time; method of disposal of the purged water; an estimate of the volume of water purged from each well; the results of all field analyses; depth to groundwater prior to purging, at the conclusion of purging, and when the sample was collected; the method of measuring the water level; and field personnel names and signature.
- d. **Data Tables.** Cumulative tabulated monitoring data for all monitoring points and constituents (including the Monitoring Parameters and 5-Year COCs). Concentrations below the laboratory reporting limit shall not be reported as "ND," unless the reporting limit is also given in the table. Otherwise, they shall be reported "<" next to the reporting limit (e.g., <0.10). Upon request of Regional Water Board staff, data files shall be provided electronically in a file format approved by the Regional Water Board. Any electronic files submitted to the Regional Water Board in accordance with Order R9-2020-0001 and this MRP, shall not be password protected.

<sup>9</sup> Evaluation of the groundwater gradient, flow direction and velocity shall be based on wells pairs from the same elevation group, as described in Part II.A.I.

- e. **Graphical Display.** For monitoring wells in corrective action or evaluation monitoring, a graphical display of groundwater concentrations for all COCs for which there is measurably significant evidence of a release, including all historical data for those COCs from at least 5 years prior to the detection of a release at that location. Each graph shall plot the concentration of one or more constituents at an appropriate scale that allows changes in concentrations to be discerned, including the use of a semi-log scale for concentrations that change by more than three orders of magnitude.
- f. **Summary of Groundwater Conditions.** A written summary of the monitoring results and any changes to the groundwater monitoring system since the previous report. The written summary shall include a discussion of the groundwater flow rate and direction,<sup>10</sup> the appearance of trends or other information that may indicate a potential change in the hydrogeologic conditions beneath and adjacent to the Facility.
- g. **Evaluation of Groundwater Data.** An evaluation of the groundwater monitoring data analyzed according to the methods described in Part III of this MRP, and whether the analysis indicates a release of waste constituents or waste degradation products from the Facility.
- h. **Evaluation of Corrective Actions.** A written summary that includes a discussion and evaluation of the effectiveness of corrective action measures implemented at the site to mitigate the release of waste constituents from the Facility.
- i. **Site Inspections.** A written summary of inspections by the Discharger, LEA and/or Regional Water Board and correspondence with the LEA and/or Regional Water Board shall be included in an appropriate place in the Semi-Annual Monitoring Report. Copies of inspection reports prepared by the Discharger shall be included in an appendix to the report.
- 2. Annual Summary Report The Discharger shall submit an annual report covering the period from January 1 through December 31 to the Regional Water Board. If desired, the Annual Monitoring Report may be combined with the Semi-Annual Monitoring Report, but if so, shall clearly state that it is both a semi-annual and annual monitoring report in its title. The Annual Summary Report shall include, at a minimum, the following:
  - a. **Topographic Map.** A topographic map (or copy of an aerial photograph), at an appropriate scale, identifying all monitoring points, and groundwater

<sup>10</sup> The estimated quarterly groundwater flow rate and direction in the uppermost aquifer, in any zones of perched water, and in any additional zone of saturation monitored based upon water level elevations taken prior to the collection of the water quality data submitted in the report. (Cal. Code Regs., tit 27, § 20415(e)(15).)

elevation contours with interpreted groundwater flow direction and gradient. Maps must also be updated to show the maximum extent of any waste constituent or waste degradation product in groundwater.

- b. **Summary of Groundwater Monitoring Data.** A written summary of the groundwater monitoring results, indicating any changes made or observed since the previous Annual Summary Report. If a 5-year COC event was performed, then these parameters shall be presented in tabular format. All analytical data obtained during the previous year shall be presented in tabular form. Upon request of the Regional Water Board, the data shall be provided electronically in a file format and media acceptable to the Regional Water Board.
- c. **Graphical Display.** A graphical display for all data collected for each monitoring point and background monitoring point. Each graph shall plot the concentration of one or more constituents over time for a given monitoring point. For any given constituent, the scale for all plots should be the same to facilitate comparison and identification of trends. On the basis of any outliers noted in the plotted data, the Regional Water Board may direct the Discharger to carry out a preliminary investigation, in accordance with Part II.E of this MRP, to determine whether a release is indicated. Trend analyses shall include identification of current trends, a comparison to previously identified trends, and a discussion of any significant changes in the trends. This shall be prepared for groundwater and any vadose zone monitoring points (including subdrains, lysimeters, or landfill gas).
- d. **Background Concentration Limits Update.** Reevaluate background concentration limits (required every two years per Part III.A.2.c) and propose any appropriate changes.
- e. Annual Waste Acceptance Summary. An annual tonnage summary consisting of the monthly total volume of wastes (in cubic yards), and weight (in tons) accepted at the Facility. The summary shall contain a table that lists each category of waste (i.e., MSW, sludge, contaminated soils, biosolids, etc.) and the volume accepted at the Facility each month during the reporting period. Further, the annual summary shall identify the source of non-MSW waste streams (i.e., sludges, sediments, biosolids, grit, etc.) discharged at the Facility during the reporting period.
- f. Landfill Gas Data Summary. A landfill gas data summary consisting of all landfill gas data collected during the past year in accordance with the requirements set forth by CalRecycle and the LEA. This summary shall also contain a brief discussion of the findings and observations made during the past year regarding landfill gas production, migration, and/or any issues with the landfill gas monitoring system noted during the previous year.

- g. **Site Conditions Summary.** Include a comprehensive discussion regarding the condition of the Facility, including, but not limited to, interim cover areas, the current operational area, maintenance roads, the erosion and drainage control measures implemented to control run-on and run-off during the rainy season, the condition of monitoring wells, piezometers, landfill gas probes, and any other monitoring device located at the Facility. The discussion should also highlight any areas of noncompliance observed and repaired during the previous year and should be documented with photographs and inspection reports.
- h. **Compliance Summary.** Include a comprehensive discussion of the compliance issues during the reporting period (the past year), and of any corrective actions taken or planned which may be needed to bring the Discharger into full compliance with the Order or this MRP.

# B. Report Schedule

**1.** Semi-annual monitoring reports shall be submitted to the Regional Water Board in accordance with the following schedule:

Table 7. Genn-Annual Reporting Ochedule			
Monitoring Period	Report Due		
January – June	August 15		
July - December	February 15		

#### Table 7. Semi-Annual Reporting Schedule

**2.** Annual monitoring reports shall be submitted to the Regional Water Board by February 15 of the following year.

#### C. Standard Reporting Procedures

- 1. A transmittal letter explaining the essential points shall accompany each report. At a minimum, the transmittal letter shall identify any violations found since the last report was submitted, and if the violations were corrected. If no violations have occurred since the last submittal, this shall be stated in the transmittal letter. The transmittal letter shall also state that a discussion of any violations found since the last report was submitted, and a description of the actions taken or planned for correcting those violations, including any references to previously submitted time schedules, is contained in the accompanying report.
- 2. In reporting monitoring data, the Discharger shall arrange the data in tabular form so that the date, the constituents, and the concentrations are readily discernible. The data shall be summarized in such a manner as to clearly illustrate whether

the Facility is operating in compliance with the WDRs. Where appropriate, the Discharger shall include supporting calculations (e.g., for monthly averages).

- **3.** The results of any analysis taken more frequently than required at the locations specified in this MRP shall be reported to the Regional Water Board.
- **4.** As specified in Standard Provisions I.13, all monitoring reports shall be certified under penalty of perjury to be true and correct. Each report shall contain the following completed declaration:
- **5.** "I certify under the penalty of law that this document, including all attachments and supplemental information, was prepared under my direction or supervision in accordance with a system designed to ensure that qualified personnel properly gathered and evaluated the information submitted. I have personally examined and am familiar with the information submitted in this document, and that based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of a fine and imprisonment.

E	Executed on the _	day of	at _	
				(Signature)

- 6. The monitoring reports and any other information requested by the Regional Water Board shall be signed by a principal executive officer or ranking elected official. A duly authorized representative of the Discharger may sign the documents if:
  - a. The authorization is made in writing by the person described above;
  - b. The authorization specified an individual or person having responsibility for the overall operation of the regulated disposal system; and
  - c. The written authorization is submitted to the Regional Water Board's Executive Officer.
- 7. As specified in Standard Provisions I.12, technical reports shall be prepared by or under the direction of appropriately qualified professional(s). Each technical report submitted shall contain a statement of qualifications of the responsible licensed professional(s) as well as the professional's signature and/or stamp of the seal.

(Title)"

8. As specified in Standard Provisions I.11, the Discharger shall comply with Electronic Submittal of Information (ESI) requirements by submitting all correspondence and reports required under this MRP and future revisions thereto, including groundwater monitoring data and discharge location data (latitude and longitude), correspondence, and monitoring reports to the State Water Board's Geotracker database. Documents that are too large to be uploaded into Geotracker should be broken down into smaller electronic files and labelled properly prior to uploading into Geotracker.