Pretreatment in NPDES Permits

Colorado River Basin Regional Water Board Pretreatment Training Palm Desert, CA July 21, 2015

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What Will Be Discussed?

- How NPDES Permits are Developed
- What Information and Data Assist With Permit Development?
- What Information is Related to Pretreatment?
- What Pretreatment Requirements Will Be in a Permit?

Permit Components

Components of All Permits Components Specific Components Specific **Cover Page** to Non-POTWs to POTWs **Effluent Limitations** • Effluent Guidelines Secondary Technology-based Case by Case Limitations • Equivalent to Secondary Water Quality-based **Monitoring and Reporting Special Conditions** Additional Monitoring/Special Studies • Pretreatment **Best Management Practices** Municipal Sewage Sludge • CSOs Compliance Schedules **Standard Conditions**

Major Steps to Develop and Issue Individual NPDES Permits

Review application form and any additional information

Develop technology-based effluent limitations (TBELs)

Develop water quality-based effluent limitations (WQBELs)

Determine final effluent limitations

Develop monitoring and reporting requirements

Develop special conditions

Incorporate standard conditions

Complete administrative process

Background Information

- Gather regulatory and guidance documents for permit development:
 - California Water Code
 - NPDES regulations
 - National Effluent Limitations Guidelines (ELG)
 - California Toxics Rule and State Implementation Plan
 - Applicable Basin Plan(s) and Ocean Plan
 - EPA National Recommended WQ Criteria
 - Compilation of Water Quality Goals
 - Maximum Contaminant Levels (MCLs) and Secondary MCLs (for discharges to waters designated MUN)
 - Department of Health standards for recycled water

Permit Application Form 2A – Basic Requirements

FACULTY MAKE AND PERMIT HUNGER:

PORM
2A
NPDES FORM 2A APPLICATION OVERVIEW

NPDES

NPDES FORM 2A APPLICATION OVERVIEW

Form 2A has been developed in a modular format and consists of a "Basic Application Information" packet and a "Supplemental Application Information" packet and a "Supplemental Application Information" packet and a design flow greater than or equal to 0.1

BASIC APPLICATION INFORMATION:

A. Basic Application information for all Applicants. All applicants must complete questions A.1 through A.5. A treatment works that discharges effuent to surface values of the United States must also arrover questions A.9 through A.12.

mgd must also complete Part B. Some applicants must also complete the Supplemental Applicatio Information packet. The following items explain which parts of Form 2A you must complete.

- Additional Application Information for Applicants with a Design Flow 2 0.1 mpd. All treatment works that have design flows greater from or equal to 0.1 million gallons per day must congride questions 8.1 through 8.6.
- C. Certification. All applicants must complete Part C (Certification).

SUPPLEMENTAL APPLICATION INFORMATION:

- Expended Effluent Testing Date. A treatment works that discharges effuent to surface visites of the United States and meets one or more of the following others must conclude Part D (Expanded Effuent Testing Date):
 - 1. Has a design flow rate greater than or equal to 1 mgd,
 - 2. In required to have a protreatment program (or has one in place), or
 - 3. Is otherwise required by the permitting sufficility to provide the information.
- Toxicity Teeting Data. A treatment works that meets one or more of the following criteria must complete Part E (Toxicity Teeting Data):
- 1. Has a design flow rate greater than or equal to 1 mgd,
- 2. Is required to have a protestment program (or has one in place), or
- 3. Is otherwise required by the permitting subsorily to submit results of toxicity testing.
- Industrial User Discherges and RCRA/CERCLA Waster. A treatment works for accepts process weakwater from any agentices industrial users (SUA) or scorines RCRA or CERCLA waster must complete Part F (Industrial Lier Citydrages and RCRA/CERCA Wasters). Sub-ser offered or
 - All instaltial users subject to Categorical Pretentment Standards under 40 Code of Federal Regulations (CFR) 403.6 and 40 CFR Chapter I, Sachapter N (see Instructions) and
 - 2. Any other industrial user that
 - Discharges an average of 25,000 gallons per day or more of process wastewater to the treatment works (with cartain and security or
 - b. Contributes a process weatestream that region up 5 percent or more of the average dry weather hydraulic or organic opports of the treatment plant, or
 - c. Is designated as an SEU by the control authority.
- Combined Sweet Systems. A treatment works that has a combined sever system must complete Part G (Contined Sever Systems).

ALL APPLICANTS MUST COMPLETE PART C (CERTIFICATION)

EPA Fore 3510-2A (Rev. 1-96). Explains EPA forms 7550-6 & 7550-22.

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- Facility and applicant information (e.g., name, address, contact information)
- Collection system type, areas served, and total population served
- Discharges and other disposal methods
- Description of outfalls, receiving waters, and treatment
- Effluent testing data (flow, temperature, pH, BOD, TSS, fecal coliform)
- Certification and signature

Form 2A – Additional Data Requirements

- Facilities with design flow ≥ 0.1 mgd
 - inflow and infiltration estimates
 - process and O&M information
 - data for certain conventional and nonconventional pollutants(e.g., TDS, chorine, DO, oil and grease)
- Facilities with design flow ≥ 1.0 mgd or required to have a pretreatment program
 - three priority pollutant scans
 - at least four whole effluent toxicity test results
- For some POTWs
 - information on industrial users
 - information on combined sewer systems

http://www.epa.gov/npdes/pubs/final2a.pdf

Technology-based Requirements in NPDES Permits for POTWs

- Secondary treatment standards are found in 40 CFR Part 133
- §§ 122.44(a) and 125.3 require NPDES permits for POTWs to include technology-based effluent limitations based on secondary treatment standards



Secondary Treatment Standards - § 133.102

Parameter	30-Day Average	7-Day Average		
5-Day Biochemical Oxygen Demand (BOD ₅)	$30 \mathrm{mg/L}$ (25 $\mathrm{mg/L}$ 5-day Carbonaceous BOD [CBOD $_5$])	$45~{ m mg/L}$ ($40~{ m mg/L~CBOD}_5$)		
Total Suspended Solids (TSS)	30 mg/L	45 mg/L —		
Removal	$85\% BOD_5$ (or $CBOD_5$) and TSS			
рН	Maintained within the limits of 6.0 – 9.0 standard units*			

^{*} Unless the POTW demonstrates that inorganic chemicals are not added to waste stream as part of treatment process and that contributions from industrial sources do not cause pH to be out of the specified range

Note: Compliance Deadline was 7/1/88

Equivalent to Secondary Standards – § 133.105

Parameter	30-Day Average	7-Day Average	
ROD	Not to exceed 45 mg/L	Not to exceed 65 mg/L	
BOD ₅	(40 mg/L CBOD_5)	(60 mg/L CBOD_5)	
TSS	Not to exceed 45 mg/L	Not to exceed 65 mg/L	
Removal	As low as 65% BOD_5 (or $CBOD_5$) and TSS	_	
рН	Maintained within the limits of 6.0 – 9.0 standard units		

^{*} Unless the POTW demonstrates that inorganic chemicals are not added to waste stream as part of treatment process and that contributions from industrial sources do not cause pH to be out of the specified range

Implementing Water Quality Requirements in NPDES Permits

- Water quality standards and implementing procedures (including NPDES requirements) specify how we:
 - identify applicable water quality standards
 - characterize effluent and receiving water
 - determine the need for WQBELs
 - calculate WQBELs



Applicable Water Quality Criteria

- Water quality criteria
 - California Toxics Rule ("CTR") criteria
 - CTR Excel workbook criteria sheet
 - Basin Plan Numeric Criteria
 - Basin Plan vs. CTR criteria for priority pollutants
 - Additional Basin Plan Criteria for non-priority pollutants
 - Basin Plan implementation requirements for certain discharges
 - Narrative Criteria
 - Interpreting narrative criteria (check with Regional Board)
 - Numeric interpretation and whole effluent toxicity
 - Tools for numeric interpretation of narrative criteria

Identify Pollutants of Concern

Pollutants of concern are pollutants:

- with an applicable TBEL
- with a WLA from a TMDL or watershed analysis
- identified as needing WQBELs in the previous permit
- identified as present in the effluent through monitoring
- otherwise expected to be present in the discharge

Is a WQBEL Needed?

- Reasonable Potential (with no TMDL)
 - Priority Pollutants (CTR/NTR/Basin Plan)
 - Use SIP procedure with most stringent criterion
 - » CTR Excel workbook
 - Other Pollutants (Basin Plan/Narrative Interpretation)
 - EPA Technical Support Document
 - SIP Procedures
 - No dilution for Reasonable Potential Analysis
 - If applicable technology-based limits do not attain WQ standards – THERE IS REASONABLE POTENTIAL

Calculate WQBELs

- Calculate WQ-based Effluent Limits
 - SIP and TSD procedures identical
 - CTR Excel workbook Final Limits spreadsheet
 - Dilution
 - Default assumption is no dilution
 - Check with Regional Board for requirements
 - Special condition in permit for dilution study
 - AMEL and MDEL
 - EPA recommendation for toxic pollutants
 - Other averaging periods for certain pollutants (e.g., nutrients) or in unique circumstances (e.g., very limited exposure time)

Establish Final Effluent Limits

Final Limits

- Do one last comparison between technologybased and water quality based limitations
- The most stringent applicable limits are the final limits
- Both sets of limits should be explained in the Fact Sheet (Information Sheet)

Develop Special Provisions

- Special Provisions
 - Additional monitoring for CTR pollutants
 - Insufficient data
 - Dilution study
 - Site-specific criteria
 - Best Management Practices
 - BMP plan
 - Site-specific BMPs
 - Storm water requirements

Develop Special Provisions (continued)

- Special Conditions for Municipal Discharges
 - Pretreatment program requirements
 - Sludge requirements
 - CSO requirements
- Receiving Water Limitations
 - Generally in every California permit
 - Incorporate receiving water limits for all parameters where there is a Basin Plan Water Quality Objective and you do not have a corresponding effluent limitation
 - Separate section of the permit

Purpose of Monitoring

- Determine compliance with permit conditions
- Establish a basis for enforcement actions
- Provide data for evaluating treatment efficiencies
- Improve characterization of the effluent during permit reiss ce

Develop Monitoring and Reporting Program

- Effluent Monitoring
 - Include effluent monitoring for every pollutant limited in the permit (some waivers available for ELG limits)
 - Location
 - Accessible
 - Representative of the discharge
 - Consistent with where the effluent limitations apply
 - Frequency
 - Begin with existing permit
 - Increase or decrease depending on pollutant, status of receiving water, amount of existing data, compliance history, etc.

Develop Monitoring and Reporting Program (continued)

- Method
 - Must use EPA-approved methods where available (40 CFR 136)
 - If available, specify a method with a minimum level (ML) that is less than the effluent limit (or specify the required ML)
 - See SIP for required MLs for priority pollutants

Analytical Methods

- 40 CFR Part 136
 - Test methods in Appendix A to Part 136
 - Standard Methods for the Analysis of Water and Wastewater
 - Methods for the Chemical Analysis of Water and Wastes
 - Test Methods: Methods for Organic Chemical Analysis of Municipal and Industrial Wastewater
- See National Environmental Methods Index (NEMI) at http://www.nemi.gov/home
- Alternative methods



Develop Monitoring and Reporting Program (continued)

- Influent Monitoring
 - Required where net limits are applied (e.g., POTWs for TSS and BOD5) or intake credits given
 - May be required for special study
- Receiving Water Monitoring
 - Specify locations in the monitoring program
 - Use Receiving Water Limitations as a guide
 - Same frequency considerations as for effluent monitoring

Develop Monitoring and Reporting Program (continued)

- Reporting
 - Monthly reporting required (may be quarterly for some minors)
 - Generally, an annual report also is required
 - Summarizes monthly monitoring
 - Records of calibration, operator certification, etc.

Other Requirements

Permitting authorities sometimes include other requirements related to monitoring, reporting, and recordkeeping with routine monitoring requirements or as special conditions

- special studies
- visual monitoring of treatment systems
- equipment inspection records
- postings or public notice





Additional Monitoring/Special Studies

- Used to supplement effluent limitations
- May be used to collect data for future limitation development
- Examples:
 - dilution studies
 - sediment samples
 - bioconcentration studies
 - ambient monitoring
 - Toxicity Identification Evaluation (TIE) and Toxicity Reduction Evaluation (TRE)

Special Provisions for POTWs: Pretreatment

Who is required to have a pretreatment program?

- POTWs > 5 MGD with dischargers subject to standards
- POTWs < 5 MGD with past problems
- unless state assumes total responsibil for program implementation [§ 403.20(e)]

IU Information – NPDES Permit Application

SUPPLEMENTAL APPLICATION INFORMATION							
PART F. INDUSTRIAL USER DISCHARGES AND RCRA/CERCLA WASTES							
All treatment works receiving discharges from significant industrial users or which receive RCRA, CERCLA, or other remedial wastes much complete Part F.							
GENERAL INFORMATION:							
F.1. Pretreatment Program. Does the treatment works have, or is it subject to, an approved pretreatment program? YesNo							
F.2. Number of Significant Industrial Users (SIUs) and Categorical Industrial Users (CIUs). Provide the number of each of the following typ of industrial users that discharge to the treatment works.							
a. Number of non-categorical SIUs.							
b. Number of CIUs.							
SIGNIFICANT INDUSTRIAL USER INFORMATION:							
Supply the following information for each SIU. If more than one SIU discharges to the treatment works, copy questions F.3 through F.8 and provide the information requested for each SIU.							
F.3. Significant Industrial User Information. Provide the name and address of each SIU discharging to the treatment works. Submit additional pages as necessary.							
Name:							
Mailing Address:							
F.4. Industrial Processes. Describe all of the industrial processes that affect or contribute to the SIU's discharge.							

Technical Information – IWS (Review of NPDES Permit Application)

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F.3. Significant Industrial User Information. Provide the name and address of each SIU discharging to the treatment works. Submit additional pages as necessary.	
Name:	
Malling Address:	
F.4. Industrial Processes. Describe all of the industrial processes that affect or contribute to the SIU's discharge.	
F.S. Principal Product(s) and Raw Material(s). Describe all of the principal processes and raw materials that affect or contribute to the SIU's discharge.	
Principal product(s):	
Plane maderial(s):	
F.6. Flow Rate.	
 a. Process vestewater flow rate. Indicate the average daily volume of process vestewater discharged into the collection system in gallons per day (gpd) and whether the discharge is continuous or intermittent. 	
gpd (continuous orintermittent)	
 Non-process wastewater flow rate. Indicate the average daily volume of non-process wastewater flow discharged into the collection system in gallons per day (gpd) and whether the discharge is continuous or intermittent. 	
gpd (continuous orintermittent)	
F.7. Pretreatment Standards. Indicate whether the SIU is subject to the following:	
a. Local limitsYesNo	
b. Categorical pretreatment standardsYesNo	
If subject to categorical pretreatment standards, which category and subcategory?	

40 CFR 122.21(j)(6)

See also 40 CFR 122.21(j)(7) [not shown]

Technical Information – IWS (Review of NPDES Permit Application)

FACILITY NAME AND PERMIT NUMBER:]	Form Approved 1/14/99 GMB Number 2040-0005			
SUPPLEMENTAL APPLICATION INFORMATION									
PART D. EXPANDED EFFLU	JENT TEST	ING DAT	A						
Refer to the directions on the co	over page to	determine	whether	this section	s to the treatment works.				
(or is required to have) a pretreate data for the following pollutants. If each outfall floruph which effluen must be based on data collected i requirements of 40 CFR Part 138	ment program Provide the in I is discharge brough snaly and other apy dibelow any o cilutant scare	n, or is other dicated effi of. Do not i ness conduct propriate Q data you ma a and must	nwise requirent testinated information include information include information include information include inc	uired by the ; ng information formation on 40 CFR Par uirements fo n pollutants :	ermitti n and s combin t 136 m stands ot sper ind one	te has a design flow greater than or equal to 1.0 mgd or it has g authority to provide the data, then provide efficient testing ry other information required by the permitting authority for ed sewer overflows in this section. All information reported ethods. In addition, these data must comply with QAQC and methods for analytics not addressed by 40 CFR Part 138. Since the form. At a minimum, efficient testing data half years old.			
POLLUTANT	MAXI	MUM DAIL		AVER	-				
	Conc. Un	BCHARGE Mass	Unita	Conc. Un	ta I i	SUPPLEMENTAL APPLICATION INFORMATION			
						PART E. TOXICITY TESTING DATA			
METALS (TOTAL RECOVERABLE), O	YANIDE, PHE	NOLS, AND	HARDNES	99.		POTWs meeting one or more of the following criteria must provide the results of whole efficient toxicity tests for scute or chronic toxicity for each of			
40 CFR 122.	21(j)	(4) 8	& (5	5)	T	the facility's discharge points: 1) POTWs with a design flow rate greater than or equal to 1.0 mgd; 2) POTWs with a pretreatment program (or those that are required to have one under 40 CFR Part 433); or 3) POTWs required by the permitting authority to submit data for these parameters. • At a minimum, these results must include quarterly testing for a 12-month period within the past 1 year using multiple specifies (minimum of two species), or the results from four tests performed at least annually in the four and one-half years pilor to the application, provided the results show no appreciable testicity, and testing for acute another chronic testicity, depending on the range of receiving water dilution. Do not include information on combined sewer overflows in this section. All information reported must be based on data collected through analysis conducted using 40 CFR Part 135 methods. In addition, this data must comply with QACC requirements of 40 CFR Part 135 and other apprepriate QACC requirements for standard methods for analyses not addressed by 40 CFR Part 136. • In addition, submit the results of any other whole effluent toxicity tests from the past four and one-half years. If a whole effluent toxicity tests from the past four and one-half years. If a whole effluent toxicity tests from the past four and one-half years. If a whole effluent toxicity of a texticity reduction evaluation, if one was conducted. • If you have already submitted any of the information requested in past it seems for using alternation requested in question E.4 for overloady submitted information requested below, they may be submitted in place of Part E. If no biomenitorine data is required, do not complete Part E. Refer to the Application Overview for directions on which other sections of the form to complete.			
						indicate the number of whole efficient toxicity tests conducted in the past four and one-half years.			

E.2. Individual Test Data. Complete the following chart for each whole effluent toxicity test conducted in the last four and one-half years. Allow one

Incorporation into NPDES Permit: Approved Program

• The NPDES permit must be modified to incorporate the approved program as enforceable conditions of the permit [40 CFR 403.8(c), 122.44(j), and 122.63(g)]

Incorporation into NPDES Permit: Sample Language

6. Special Provisions for POTWs

a. Pretreatment Program

- (1) Pretreatment Program: The Discharger shall implement and enforce its approved pretreatment program in accordance with federal Pretreatment Regulations (40 CFR § 403), pretreatment standards promulgated under Sections 307(b), 307(c), and 307(d) of the Clean Water Act, pretreatment requirements specified under 40 CFR § 122.44(j), and the requirements in Attachment H, "Pretreatment Requirements." The Discharger's responsibilities include, but are not limited to:
 - Enforcement of National Pretreatment Standards of 40 CFR §§ 403.5 and 403.6;
 - Implementation of its pretreatment program in accordance with legal authorities, policies, procedures, and financial provisions described in the General Pretreatment regulations (40 CFR § 403) and its approved pretreatment program;
 - Submission of reports to USEPA, the State Water Board, and the Regional Water Board, as described in Attachment H "Pretreatment Requirements".
 - iv. Evaluate the need to revise local limits under 40 CFR § 403.5(c)(1); and within 180 days after the effective date of this Order, submit a report acceptable to the Executive Officer describing the changes with a plan and schedule for implementation. To ensure no significant increase in the discharge of copper, and thus compliance with antidegradation requirements, the Discharger shall not consider eliminating or relaxing local limits for copper in this evaluation.
- (2) The Discharger shall implement its approved pretreatment program and the program shall be an enforceable condition of this Order. If the Discharger fails to perform the pretreatment functions, the Regional Water Board, the State Water Board, or the USEPA may take enforcement actions against the Discharger as authorized by the Clean Water Act.

Incorporation into NPDES Permit: Sample Language

e. Pretreatment Requirements

- 1) The discharger shall be responsible for the performance of all pretreatment requirements contained in 40 CFR 403 and shall be subject to enforcement actions, penalties, fines and other remedies by the USEPA, or other appropriate parties, as provided in the Clean Water Act, as amended (33 USC 1351 et seq.) (Hereafter "Act"). The Discharger shall implement and enforce its Approved POTW Pretreatment Program. The Discharger's approved POTW pretreatment program is hereby made an enforceable condition of this permit. USEPA or the Board may initiate enforcement action against an industrial user for noncompliance with applicable standards and requirements as provided in the Act.
- 2) The Discharger shall enforce the requirements promulgated under Sections 307(b), 307(c), 307(d) and 402(b) of the Act. The Discharger shall cause industrial users subject to federal Categorical Standards to achieve compliance no later than the date specified in those requirements or, in the case of a new industrial user, upon commencement of the discharge.
- 3) The Discharger shall perform the pretreatment functions as required in 40 CFR 403, including, but not limited to:
 - a) Implement the necessary legal authorities as provided in 40 CFR 403.8(f)(1);
 - b) Enforce the pretreatment requirements under 40 CFR 403.5 and 403.6;
 - c) Implement the programmatic functions as provided in 40 CFR 403.8(f)(2); and
 - d) Provide the requisite funding and personnel to implement the pretreatment program as provided in 40 CFR 403.8(f)(3).

Example Permit Language – Approved Program

- i. The Discharger shall be responsible and liable for the performance of all Control Authority pretreatment requirements contained in 40 CFR Part 403, including any subsequent regulatory revisions to 40 CFR Part 403. Where 40 CFR Part 403 or subsequent revisions place mandatory actions upon the Discharger as Control Authority but does not specify a timetable for completion of the actions, the Discharger shall complete the required actions within six months from the issuance date of this permit or the effective date of the Part 403 revisions, whichever comes later.
- ii. The Discharger shall implement its approved pretreatment program and the program shall be an enforceable condition of this Order. For violations of pretreatment requirements, the Discharger shall be subject to enforcement actions, penalties, fines and other remedies by the Colorado River Basin Water Board and the USEPA or other appropriate parties, as provided in the CWA.
- iii. The Discharger shall enforce the Pretreatment Standards promulgated under sections 307(b), 307(c), 307(d) and 402(b) of the CWA with timely, appropriate, and effective enforcement actions. The Discharger shall require all nondomestic users subject to federal categorical standards to achieve compliance no later than the date specified in those requirements or, in the case of a new nondomestic user, upon commencement of the discharge.
- iv. The Discharger shall perform the pretreatment functions required by 40 CFR Part 403 including, but not limited to:
 - (a) Implement the necessary legal authorities as provided in 40 CFR 403.8(f)(1);
 - (b) Enforce the pretreatment requirements under 40 CFR 403.5 and 403.6;
 - (c) Implement the programmatic functions as provided under 40 CFR 403.8(f)(2);
 - (d) Provide the requisite funding and personnel to implement the pretreatment program as provided in 40 CFR 403.8(f)(3); and
 - (e) Publish a list of significant non-compliance as required by 40 CFR 403.8(f)(2)(vii).

Example Permit Language – POTWs Without a Program

b. Pretreatment

- i. In the event that (i) the facility has a treatment capacity greater than 5 MGD and Industrial Users [40 C.F.R. § 403.3(j)] are discharging pollutants which Pass Through [40 C.F.R. § 403.3(p)] or Interfere [40 C.F.R. § 403.3(k)] with the operation of the wastewater treatment facility or are otherwise subject to National Pretreatment Standards [40 C.F.R. § 403.3(l)], (ii), Section 2233 of title 23 of the CCRs requires the facility to have and enforce an adequate pretreatment program, or (iii) the Colorado River Basin Water Board or its Executive Officer determines that other circumstances warrant in order to prevent Interference with the wastewater treatment facility or Pass Through, then:
 - (a) The Discharger shall be responsible for the compliance with all pretreatment requirements contained in 40 C.F.R part 403, and shall be subject to enforcement actions, penalties, and other remedies by the U.S. EPA, or the Colorado River Basin Water Board, as provided in the CWA.
 - (b) Within one year of notification that a pretreatment program in required, the Discharger shall submit a formal Pretreatment Program Submission for approval by the Colorado River Basin Water Board.
 - The Discharger must seek approval of its Pretreatment Program from the Colorado River Basin Water Board subject to Provision VI.C.1.c of this Order in the event a Pretreatment Program is developed.

Questions?