

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
LAHONTAN REGION  
MEETING OF JUNE 8-9, 2016  
BISHOP**

<b>ITEM 6</b>
<b>Revised Waste Discharge Requirements for Kern County Public Works Department, Tehachapi Sanitary Landfill, WDID 6B150303017</b>

<b>CHRONOLOGY</b>	
May 11, 1984	Water Board adopted new Waste Discharge Requirements (WDRs) and Monitoring and Reporting Program (MRP), Board Order No. 6-84-51, which set requirements for the operation of the Tehachapi Sanitary Landfill (Facility).
May 15, 1986	Board Order No. 6-86-60 was adopted and revised the WDRs to incorporate requirements for a Septage Landfarm.
September 9, 1993	Board Order No. 6-93-100-15 was adopted and amended the WDRs to incorporate the requirements of Title 40, Code of Federal Regulations, Parts 257 and 258, as implemented in the State of California under State Water Resources Control Board Resolution No. 93-62.
November 9, 1995	Board Order No. 6-95-120 was adopted and revised the WDRs to incorporate requirements of the previously adopted Board Order No. 6-93-100-15, to specify that the Septage Landfarm is no longer active, and to document a new time schedule for compliance with State and Federal regulations.
June 13, 2001	Board Order 6-01-035 was adopted and revised the WDRs to require the Discharger to develop a corrective action program (CAP) to remediate a detected release of volatile organic compounds (VOCs) from the Landfill.
June 12, 2002	Board Order R6V-2001-35-A1 was adopted and amended the WDRs to require the Discharger to implement a CAP to remediate the detected release from the Landfill.

<b>BACKGROUND</b>
The Water Board is revising these WDRs and updating the MRP to: (1) increase the permitted Facility boundary from 196.16 to 239.76 acres to include additional buffer area; (2) incorporate Facility-specific storm water management, monitoring, and reporting requirements; (3) approve an engineered alternative final cover in the Preliminary Closure and Post-Closure Maintenance Plan (CPCMP); and (4) provide general updates to the WDRs and MRP based on current site conditions.

<b>ISSUES</b>
Should the Water Board adopt Revised WDRs and associated MRP?

<b>DISCUSSION</b>
The Facility is an active Class III municipal solid waste landfill owned by the County of

Kern and operated by the Kern County Public Works Department (Discharger) since 1978. The Landfill is unlined with no leachate collection system and is the only authorized waste disposal site within the Facility. The Discharger is currently implementing a CAP to remediate a known release of VOCs to groundwater from the landfill. The Discharger has shown that landfill gas migration and, to a lesser degree, leachate is the source of this release. The CAP, which was approved in 2002, is monitored natural attenuation (MNA) with drainage controls. In 2006, the Discharger installed a landfill gas collection system to supplement the CAP. VOC concentrations in groundwater have been decreasing more steadily with the implementation of landfill gas source control measures. The Discharger has shown that favorable MNA conditions continue to exist beneath the Landfill and proposes continuation of the CAP with additional landfill gas source control. This Order provides general updates to the Waste Discharge Requirements and associated Monitoring and Reporting Program based on current site conditions.

Based on an approved Jurisdictional Determination issued by the United States Army Corps of Engineers for the Facility on May 20, 2014, there are no waters of the United States within the Facility boundary or in the vicinity of the site and, therefore, the Facility is not subject to National Pollutant Discharge Elimination System (NPDES) storm water requirements. However, because wastes in discharges of storm water have the potential to degrade water quality, this Order requires Facility-specific storm water management, monitoring, and reporting consistent with statewide NPDES storm water requirements.

The Discharger has revised the Preliminary CPCMP for the Facility to incorporate an engineered alternative final cover, specifically an evapotranspirative (ET) soil cover. The main concept of this type of landfill cover is to store moisture between the soil particles during the rainy season and release that moisture during the dry season through plant uptake and evaporation. The proposed ET cover is consistent with the performance goal of the prescriptive final cover, which is to minimize the infiltration of water into the waste. This Order approves the engineered alternative final cover as described in the Preliminary CPCMP.

**PUBLIC OUTREACH/INPUT**

The Tentative Order was distributed for public comment on March 28, 2016. Comments on the Tentative Order were received from the Discharger; no other comments were received, and no comments were received opposing this Order. Board staff's responses to the comments are included as Enclosure 2.

**RECOMMENDATION**

Adoption of Order as proposed.

ENCLOSURE	ITEM	BATES NUMBER
1	Board Order No. R6V-2016-PROPOSED	6-5
2	Comments on Tentative Order and Board Staff Response to Comments	6-85

# **ENCLOSURE 1**

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**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
LAHONTAN REGION**

**BOARD ORDER NO. R6V-2016-[PROPOSED]  
WDID NO. 6B150303017**

**REVISED WASTE DISCHARGE REQUIREMENTS  
FOR**

**KERN COUNTY PUBLIC WORKS DEPARTMENT  
TEHACHAPI SANITARY LANDFILL**

\_\_\_\_\_Kern County\_\_\_\_\_

The California Regional Water Quality Control Board, Lahontan Region (Water Board) finds:

1. Discharger

On October 5, 2015, the Kern County Public Works Department (formerly Kern County Waste Management Department) submitted a complete revised Report of Waste Discharge (RWD) for the Tehachapi Sanitary Landfill that included a Storm Water Pollution Control Plan (SWPCP), a Preliminary Closure and Post Closure Maintenance Plan (CPCMP), and an updated Water Quality Protection Standard (WQPS). For the purposes of this Order, the Kern County Public Works Department is referred to as the "Discharger."

2. Facility

The Tehachapi Sanitary Landfill is an active Class III municipal solid waste landfill ("Facility") owned by the County of Kern and operated by the Discharger since 1978. The Facility is comprised of a waste management unit (WMU) and ancillary facilities including a gatehouse, a landfill gas (LFG) collection and control system, a hazardous waste storage locker, a waste oil and filter recycling collection area, recycling diversion and staging areas, and a storm water sump. For purposes of this Order, the WMU is referred to as the "Landfill." The Landfill is unlined with no leachate collection system and is the only authorized waste disposal site within the Facility. A map of the Facility is included as Attachment "A," which is made part of this Order.

3. Facility Location

The Facility is located at 12001 East Tehachapi Boulevard approximately 5 miles east of the community of Tehachapi in Kern County. The Facility is within portions of Sections 20, 21, 28, and 29 of Township 32 South, Range 34 East, Mount Diablo Baseline and Meridian, as shown on Attachment "A."

4. Reason for Action

The Water Board is revising these Waste Discharge Requirements (WDRs) and updating the Monitoring and Reporting Program (MRP) to: (1) increase the permitted Facility boundary from 196.16 to 239.76 acres to include additional buffer area; (2) incorporate Facility-specific storm water management, monitoring, and reporting

requirements; (3) approve an engineered alternative final cover in the Preliminary CPCMP; and (4) provide general updates to the WDRs and MRP based on current site conditions, in compliance with the California Code of Regulations (CCR), title 27.

5. Order History

- a. WDRs were established for the Facility under Board Order No. 6-84-51, which was adopted on May 11, 1984.
- b. Board Order No. 6-86-60 was adopted on May 15, 1986, and revised the WDRs to incorporate requirements for a Septage Landfarm.
- c. Board Order No. 6-93-100-15 was adopted on September 9, 1993, and amended the WDRs to incorporate the requirements of Title 40, Code of Federal Regulations (40 CFR), Parts 257 and 258 (Subtitle D), as implemented in the State of California under State Water Resources Control Board (State Water Board) Resolution No. 93-62.
- d. Board Order No. 6-95-120 was adopted on November 9, 1995, and revised the WDRs to incorporate requirements of the previously adopted Board Order No. 6-93-100-15, to specify that the Septage Landfarm is no longer active, and to document a new time schedule for compliance with State and Federal regulations.
- e. Board Order No. 6-01-035 was adopted on June 13, 2001, and revised the WDRs to require the Discharger to develop a corrective action program (CAP) to remediate a detected release from the Landfill.
- f. Board Order No. R6V-2001-35-A1 was adopted on June 12, 2002, and amended the WDRs to require the Discharger to implement a CAP to remediate the detected release from the Landfill.

6. Volatile Organic Compounds Detected in Groundwater

The Discharger is currently implementing a CAP to remediate a known release from the Landfill. The CAP is ongoing and required due to detected concentrations of volatile organic compounds (VOCs) in groundwater beneath the Facility. More than a dozen VOCs are regularly detected in the groundwater beneath the Facility. The most commonly detected VOCs in groundwater are 1,1-dichloroethane (1,1-DCA), tetrachloroethene (PCE), methylene chloride, dichlorodifluoromethane (Freon 12), trichlorofluoromethane (Freon 11), 1,1-dichloroethene (1,1-DCE), and trichloroethene (TCE). The Discharger has shown that LFG and, to a lesser degree, leachate is the source of the release.

The approved CAP is monitored natural attenuation (MNA) with drainage controls. In general, VOC concentrations in groundwater are stable and show an overall decreasing trend over time since implementation of the CAP in 2002. In 2006, the Discharger

initiated additional corrective action measures to manage LFG migration and increase LFG source control. VOC concentrations in groundwater have been decreasing more steadily since implementation of the LFG source controls in 2006. The Discharger proposes continuation of the CAP with additional LFG source controls, which is more specifically described in Finding No. 27.

7. Waste Management Unit Classification and Authorized Disposal Sites

Pursuant to CCR, title 27, section 20260, the Landfill is classified as a Class III waste management unit and is the only authorized waste disposal site within the Facility boundary. The Landfill is classified as a Large Landfill in Subtitle D (40 CFR, Parts 257 and 258).

8. Waste Classification

The waste discharged to the Landfill is defined in CCR, title 27, sections 20220 and 20230, as non-hazardous and inert solid waste, respectively. The waste discharged to the Landfill is defined as municipal solid waste in Subtitle D.

9. Subtitle D Compliance Status

Subtitle D requirements became effective for this Landfill on April 9, 1994. Board Order amendments No. 6-93-100-15 and No. 6-95-120 required the submittal of several items in order to comply with Subtitle D for the Landfill. The Discharger submitted complete information regarding the acceptance of liquids, the existing waste footprint, the distance from the Landfill to the nearest drinking water source, and whether the Landfill is located in a 100-year floodplain or a wetland. These items fulfilled the submittal requirements of Subtitle D, as implemented by SWRCB Resolution No. 93-62. The existing waste footprint is shown on Attachment "B," which is made part of this Order.

10. Hazardous Waste Management

The solid waste is screened for household, commercial, and industrial hazardous waste. The Discharger implements measures to prevent the acceptance and disposal of hazardous wastes at the Landfill. Wastes received at the Facility are visually inspected to ensure that potentially hazardous materials are identified and removed from the waste stream. The visual inspection occurs at the gatehouse and at the active face. All hazardous wastes identified from the visual inspections are placed in portable hazardous waste containers and moved temporarily to the permitted hazardous waste storage locker for off-site disposal at an appropriate facility. The Facility has an active diversion program for inert materials, treated wood, cathode ray tubes, used automotive oil, drained used oil filters, and appliances. These items are collected and stockpiled in designated areas until a sufficient quantity has been accumulated for economic recycling offsite.

11. Formerly Operated Septage Landfarm

The Septage Landfarm is an unlined five-acre area in the northwestern corner of the original Subtitle D footprint of the Landfill, which formerly received approximately 0.25 million gallons of septage and chemical toilet waste annually from 1986 to 1995. In 1995, the Discharger conducted an investigation and determined that the required five-foot treatment zone beneath the landfarm had not been maintained and, subsequently, ceased accepting septage and chemical toilet waste in June 1995. The Discharger conducted additional investigations in October 2000 and November 2000. Results of those investigations indicated that hexavalent chromium is present in the soils beneath the former Septage Landfarm at concentrations ranging from 44 to 181 micrograms per kilogram ( $\mu\text{g}/\text{kg}$ ). Soils in undisturbed areas upgradient from the Landfill were also tested and indicate that background/ambient concentrations of hexavalent chromium in the soil near the Landfill range between 45 and 269  $\mu\text{g}/\text{kg}$ . In 1995, elevated nitrates were also detected in the soils beneath the Septage Landfarm at concentrations ranging from 106 to 176 milligrams per kilogram ( $\text{mg}/\text{kg}$ ). In 2000, nitrates were detected in the soils from the same area at concentrations ranging from trace concentrations (detectable concentrations between the Method Detection Limit [MDL] and the Practical Quantitation Limit [PQL]) to 9.8  $\text{mg}/\text{kg}$ . Based on the results of these investigations, the Discharger concluded that hexavalent chromium detected in the soil beneath the Landfill has a regional source, and that elevated nitrate concentrations previously reported have been attenuating in the soil since acceptance of septage and chemical toilet waste ceased in 1995.

12. Land Uses

The land uses surrounding the Facility consist of vacant and undeveloped agricultural land, wind energy development, and industrial activities associated with the Lehigh Southwest Cement Company.

13. Site Topography

The Facility is located within the Tehachapi Mountains at the extreme southern end of the Sierra Nevada Range. The Tehachapi Mountains divide the San Joaquin Valley to the northwest from the Mojave Desert to the southeast. The Facility is situated on an alluvial fan with steep and rocky mountains to the north, Proctor Dry Lake to the south, Sand Canyon to the east, and the Tehachapi Valley to the west. Topography within the Facility boundary slopes from the northwest to the southeast with elevations ranging from 4,528 feet above mean sea level (msl) in the north to approximately 3,930 feet above msl in the south.

The existing topography of the Landfill is shown on Attachment "B." Surface elevation of the Landfill ranges from approximately 3,930 feet above msl in the southwest corner of the site to nearly 4,020 feet above msl in the center of the refuse. The proposed final fill plan has a maximum elevation of 4,085 feet above msl.

14. Climatology

The Tehachapi Mountains, in which the Facility is located, has an arid to semi-arid climate characterized by infrequent rainfall, cold winters and hot summers, low relative humidity, and gusty winds. The mean annual temperature is 54.3 degrees (°) Fahrenheit (F) and ranges from an average temperature in July of 75° F to an average temperature of 40° F in January. The precipitation in the area of the Facility averages 11 inches annually. The maximum expected precipitation for the 24-hour, 100-year frequency design storm event is approximately 5.2 inches. The annual average evaporation rate is approximately 112 inches per year.

15. Site Geology

The Facility is located within the Tehachapi Mountains at the southeastern end of the Sierra Nevada Geomorphic Province. The Tehachapi Mountains divide the San Joaquin Valley to the northwest from the Mojave Desert to the southeast. The area is tectonically active and subject to compressional uplift. There are no known active (Holocene-age) faults beneath the Facility. There are two mapped faults within a mile of the Facility, one to the northwest and one to the southwest, neither of which are Holocene active. The closest Holocene active fault is the Garlock Fault Zone approximately 2.5 miles southeast of the Facility. Other Holocene active faults within the vicinity of the Facility include the White Wolf Fault located approximately 16 miles to the northwest and the San Andreas Fault Zone located approximately 30 miles to the south.

The geologic units beneath the Facility consist of the following, from oldest to youngest.

- a. Pre-Mesozoic metamorphic rocks consisting of limestone, schist, and quartzite of presumably Precambrian age are the oldest rocks in the vicinity of the Facility. These rocks may occur beneath the Facility, but generally occur as roof pendants on the underlying Mesozoic basement rock throughout the Tehachapi Mountains and Sierra Nevada Range.
- b. Mesozoic intrusive igneous rocks of the Sierra Batholith (granite, quartz monzonite, granodiorite, and gabbro) form the crystalline basement rock beneath the site at depths of up to 3,000 feet below ground surface (bgs).
- c. The early Tertiary Witnet Formation nonconformably overlies the basement rock and consists of interbeds of fluvial sandstones, siltstones, and conglomerates. The Witnet Formation is up to 3,000 feet thick in the vicinity of the site.
- d. The early Miocene Kinnick Formation overlies the Witnet Formation and consists predominantly of volcanoclastic deposits comprised of massively bedded tuffs, breccia, and basalt flows. The Kinnick Formation is approximately 500 feet thick in the vicinity of the site.

- e. The late Miocene Bopesta Formation overlies the Kinnick Formation and consists of fine grained sandstones with interbeds of volcanic ash, conglomerate, and shale. The Bopesta Formation is up to 3,500 feet thick in the vicinity of the site.
- f. Overlying the Bopesta Formation is Quaternary-age older and recent alluvium composed of unconsolidated and poorly sorted sands, silts, and gravels. Based on bore log data from the Facility, the alluvial sediments range in thickness from 30 feet to in excess of 80 feet thick in the vicinity of the site. Waste in the Landfill is in contact with the underlying alluvium.
- g. Quaternary-age landslide deposits are mapped within 1,000 feet north (upslope) of the northern boundary of the Landfill. Surface and subsurface investigations performed by the Discharger have shown no evidence for the presence of landslide deposits adjacent to or beneath the Landfill and have shown no sign of recent movement in the former slide area.

16. Site Hydrogeology and Groundwater Quality

The Facility overlies the Tehachapi Valley East Groundwater Basin. Groundwater beneath the Facility occurs in the unconsolidated alluvium at depths between 25 and 50 feet bgs and flows in a south-southeasterly direction with an average hydraulic gradient of 0.016 feet per feet and an average velocity of 50 feet per year. Further south of the Facility (hydraulically downgradient), groundwater flows in a more regional easterly direction.

The Discharger has been monitoring groundwater quality beneath the Facility since 1990. The inorganic and dissolved metal water chemistry in groundwater beneath the Facility is consistent with the available water quality data for public supply wells within the vicinity of the Facility. In general, groundwater quality in the area is poor due to naturally occurring conditions and from regional sources. Elevated concentrations of nitrate, total dissolved solids (TDS), and arsenic have been detected in several groundwater monitoring wells including the background well located hydraulically upgradient of the Landfill (TH1-13). Over the last ten years, nitrate concentrations have ranged from 2 micrograms per liter ( $\mu\text{g/L}$ ) to 33  $\mu\text{g/L}$ , with the lowest nitrate concentrations being detected in groundwater monitoring wells located along the Landfill's point of compliance (TH1-10) and the highest nitrate concentrations being detected in groundwater monitoring wells located hydraulically upgradient from the Landfill (TH2-06). Similarly, TDS concentrations have ranged from 300 milligrams per liter ( $\text{mg/L}$ ) to 1,100  $\text{mg/L}$ , and arsenic concentrations have ranged from trace concentrations to 14  $\mu\text{g/L}$ . Elevated concentrations of hexavalent chromium have also been detected within soil and groundwater beneath the Facility and in the vicinity of the site. Over the last ten years, hexavalent chromium concentrations in groundwater have ranged from trace concentrations to 120  $\mu\text{g/L}$ , with the lowest hexavalent chromium concentrations being detected in groundwater monitoring wells located along the Landfill's point of compliance (TH1-11) and the highest hexavalent chromium concentrations being detected in groundwater monitoring wells located hydraulically

downgradient from the Landfill (TH2-01). The Discharger has shown that the elevated concentrations of hexavalent chromium in the soil and groundwater are ubiquitous throughout the Tehachapi Valley and appear to be attributed to a source other than the Landfill.

Groundwater beneath the Facility has been impacted with VOCs. The Discharger has shown that LFG and, to a lesser extent, leachate is the source of this release. The release was initially detected in 1990 and VOCs continue to be detected in groundwater at concentrations that exceed the background value of non-detect. The affected groundwater is being remediated with a CAP and VOC concentrations are stable and show a general decreasing trend over time. Historical and current VOC concentrations in groundwater are more specifically described in Finding No. 27.

17. Site Hydrology

The Facility is within the East Tehachapi Hydrologic Area of the Fremont Hydrologic Unit. The Fremont Valley region is a closed topographic basin. All water that enters the region infiltrates into the groundwater basin, evaporates, or flows overland eventually toward Koehn Lake. Proctor Dry Lake is located approximately 0.3 miles south of the Facility and occupies the floor of the Tehachapi Valley. Sand Creek is located approximately 0.75 miles east of the Facility and is tributary to Cache Creek, which eventually flows to Koehn Lake.

Several ephemeral streams are located in the vicinity of the Facility and originate in the surrounding hillsides of the Tehachapi Mountains. Dudek prepared a "Jurisdictional Waters Delineation Report" for the Facility in April 2014 and concluded that there is one ephemeral stream within the Facility boundary. This stream is located along the eastern boundary of the Landfill and exhibits features of scour and deposition. South of the Landfill, flow in the stream appears to transition from channelized to sheetflow and terminates without any clear hydrologic connectivity with Proctor Dry Lake.

An approved Jurisdictional Determination was issued by the United States Army Corps of Engineers (USACE) for the Tehachapi Sanitary Landfill on May 20, 2014. The USACE determined that waters of the United States do not occur on the site and, therefore, the surface waters on the site and in the vicinity of the site are not subject to the Clean Water Act, including the National Pollutant Elimination System (NPDES) permit program. However, this Order implements the California Water Code provisions to ensure protection of all surface waters and groundwaters.

18. Site Storm Water Management

The Discharger has prepared a site-specific Storm Water Pollution Control Plan (SWPCP) that describes the Best Management Practices (BMPs) that are implemented at the Facility to mitigate potential pollution of storm water discharges. Storm water protection at the Facility is primarily accomplished through drainage control based on the following objectives: protection from run-on; minimize infiltration of precipitation into

the waste; minimize exposure of pollutants to precipitation; manage run-off to minimize erosion and sedimentation; and minimize offsite migration of storm water. To achieve these objectives, the Discharger implements structural and non-structural BMPs and performs site compliance inspections to evaluate the effectiveness of the program. The Discharger will implement the SWPCP (as amended) throughout the life of the Landfill.

This Order requires prohibitions, limitations, and provisions for storm water and non-storm water discharges at the Facility to protect both groundwater and surface water quality.

19. Basin Plan

The Water Board adopted a *Water Quality Control Plan for the Lahontan Region* (Basin Plan) which became effective on March 31, 1995. This Order implements the Basin Plan, as amended.

20. Receiving Waters

The receiving waters are the groundwaters of the Tehachapi Valley East Basin (Department of Water Resources, Groundwater Basin No. 6-45; Basin Plan, Plate 2B) and the surface waters of the East Tehachapi Hydrologic Area of the Fremont Hydrologic Unit (Hydrologic Unit No. 625.30; Basin Plan, Plate 1B).

21. Beneficial Uses

The present and probable beneficial uses of the groundwaters of the Tehachapi Valley East Basin No. 6-45, as set forth and defined in the Basin Plan are:

- a. Municipal and Domestic Supply (MUN);
- b. Agricultural Supply (AGR);
- c. Industrial Service Supply (IND); and
- d. Freshwater Replenishment (FRSH).

The present and probable beneficial uses of Proctor Dry Lake and minor surface waters of the East Tehachapi Hydrologic Area No. 625.30, as set forth and defined in the Basin Plan are:

- a. Municipal and Domestic Supply (MUN);
- b. Agricultural Supply (AGR);
- c. Ground Water Recharge (GWR);
- d. Navigation (NAV);
- e. Water Contact Recreation (REC-1);
- f. Non-contact Water Recreation (REC-2);
- g. Warm Freshwater Habitat (WARM); and
- h. Wildlife Habitat (WILD).

22. Human Right to Water

California Water Code, section 106.3 establishes a state policy that every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes and directs state agencies to consider this policy when adopting regulations pertinent to those uses of water. This Order promotes that policy by requiring discharges of waste only to the Landfill, LFG controls, storm water and drainage controls, monitoring to assess water quality, and corrective action when needed to address impacts to water quality.

23. Water Quality Protection Standard and Compliance Period

The WQPS consists of constituents of concern (COCs), concentrations limits, monitoring points, and the point of compliance. The COCs, monitoring points, and point of compliance for groundwater and unsaturated zone monitoring are described in MRP No. R6V-2016-PROPOSED, which is made part of this Order. The Discharger submitted an updated WQPS as part of the RWD.

The WQPS applies over the compliance period of the Facility. The compliance period is the number of years equal to the active life of the WMU plus a minimum of 30 years. The compliance period is the minimum period during which the Discharger must conduct a water quality monitoring program subsequent to a release from the Landfill. The compliance period must begin anew each time the Discharger initiates an evaluation monitoring program (EMP). The compliance period may be extended if the Facility is not in compliance with its WQPS.

24. Statistical and Non-Statistical Methods

Statistical and non-statistical analyses of monitoring data are necessary for the earliest possible detection of measurably significant evidence of a new release of waste from the Landfill. CCR, title 27, section 20415, subdivision (e)(7), requires statistical data analyses to determine when there is "measurably significant" evidence of a release from the WMU. CCR, title 27, section 20415, subdivision (e)(8) allows non-statistical data analyses methods that can achieve the goal of the monitoring program at least as well as the most appropriate statistical method. The monitoring parameters listed in MRP No. R6V-2016-PROPOSED are believed to be the best indicators of a release from the Facility.

25. Detection Monitoring Program

Pursuant to CCR, title 27, sections 20385 and 20420, the Discharger is implementing a detection monitoring program (DMP) for the Facility. The DMP successfully detected significant evidence of a release from the Landfill. The Discharger conducted an EMP to evaluate the extent of the impacts to water quality and designed a CAP. The Discharger is currently implementing the CAP and will continue to implement the DMP

in order to monitor for significant evidence of any new releases from the Landfill, as specified in MRP No. R6V-2016-PROPOSED.

26. Evaluation Monitoring Program

An EMP may be required, pursuant to CCR, title 27, sections 20385 and 20420(k)(5-6), in order to evaluate evidence of a new release if detection monitoring and verification procedures indicate evidence of a release. The Discharger must delineate the nature and extent of the release and develop a suite of proposed corrective action measures within 90 days on initiating an EMP, unless the Discharger proposes and substantiates a longer time period for implementing the EMP. If the EMP confirms measurably significant evidence of a release, then the Discharger must submit an Engineering Feasibility Study report proposing corrective action measures pursuant to CCR, title 27, section 20425, and MRP No. R6V-2016-PROPOSED.

27. Corrective Action Program

The Discharger has been implementing a CAP since 2002 to remediate a known release from the Facility pursuant to CCR, title 27, section 20430. VOCs were initially detected in groundwater beneath the Facility in 1990 and continue to be detected in groundwater beneath the Facility at concentrations that exceed the background value of non-detect. The Discharger has shown that a combination of LFG migration and leachate is the source of this release.

More than a dozen VOCs are regularly detected in the groundwater beneath the Facility. The most commonly detected VOCs are 1,1-DCA, PCE, methylene chloride, Freon 12, Freon 11, 1,1-DCE, and TCE. Three of these VOCs, 1,1-DCA, PCE, and methylene chloride, have been detected in groundwater at concentrations that exceed their respective MCL of 5 µg/L. The historical maximum concentration of 1,1-DCA was detected in 2005 at 12 µg/L (TH1-12). The historical maximum concentration of methylene chloride was detected in 2006 at 17 µg/L (TH1-11). The historical maximum concentration of PCE was detected in 2011 at 23 µg/L (TH1-11). Currently, VOC concentrations are highest in the three point of compliance wells (TH1-10, TH1-11, and TH1-12) and decrease to non-detect levels in the most downgradient groundwater monitoring wells (TH2-03 and TH2-04).

The approved CAP is MNA with drainage controls. MNA allows natural processes to degrade contaminants in the unsaturated zone and groundwater, which include biological degradation (biodegradation) of these contaminants by naturally occurring microorganisms and by chemical transformation of inorganic constituents through chemical reactions with naturally occurring constituents found in subsurface soils. The drainage controls are designed to prevent storm water infiltration and minimize ponding to reduce the potential for leachate generation. The CAP included contingency remedies should MNA fail to perform as necessary.

In February 2006, the Discharger performed a field capacity study and converted two of the borings placed in the waste mass to passive LFG vents. The Discharger subsequently installed additional LFG wells and, in June 2008, began operation of an active LFG collection and control system to manage and minimize LFG migration within the waste. The system currently consists of five vertical extraction wells, lateral and header piping, a condensate collection tank, an extraction blower, and a spark ignited flare.

The Discharger prepared an Updated Feasibility Study for Corrective Action for the Facility in July 2015 to: (1) evaluate remedies implemented as part of the CAP, including LFG source controls; (2) update the Risk Assessment based on current conditions; and (3) provide an updated estimate, based on the selected remedies, for how long it will take all COCs to be reduced to levels below their respective concentration limits throughout the entire zone affected by the release. Based on this study, the Discharger recommends continued MNA with drainage controls and the addition of LFG source controls as the CAP. Based on current water quality data, the aquifer appears to be oxygenated, and chlorinated VOCs do not readily degrade under these conditions. Rather, degradation of the VOCs appears to be occurring primarily within the Landfill under anaerobic, methane-generating conditions. Therefore, additional source control and maximizing methane removal and VOC reductions within the Landfill is critical to appreciably reduce VOC concentrations in the groundwater.

Implementation of the selected remedies, MNA with drainage and LFG source controls, pose no threat to human health or the environment. Currently, VOC concentrations are highest in point of compliance wells TH1-10, TH1-11, and TH1-12 and decrease to non-detect levels in downgradient groundwater monitoring wells TH2-03 and TH2-04. The nearest public supply wells are greater than one mile southwest (cross-gradient), northeast (upgradient), and southeast (downgradient) from the Facility. With no changes made to the current CAP, it will take approximately 30 years for all COCs to be reduced to levels below their respective concentration limits, with the bulk of the VOC reductions resulting from dispersion and mixing. Including LFG source controls in the CAP will reduce the estimated time to reach remedial goals to 20 years. The Discharger has shown that MNA combined with drainage controls and LFG source controls is the most technically and economically feasible corrective action to remediate the release from the Landfill.

Water Board staff has evaluated the proposed MNA with drainage and LFG source controls as the corrective action to remediate the known release from the Landfill and has determined that: 1) the CAP meets the requirements of CCR, title 27, section 20430; 2) MNA has been and will likely continue to be an effective remedial option to reduce some VOC concentrations in groundwater; 3) drainage controls have been and will likely continue to be an effective remedial option to prevent storm water infiltration and minimize the potential for leachate production; 4) LFG source controls have been and will continue to be an effective remedial option to reduce the potential for LFG migration to groundwater; and 5) that remedial goals will likely be achieved within a

reasonable timeframe. The following site-specific factors were considered in the evaluation.

- a. Favorable MNA conditions continue to exist beneath the Landfill based on evidence provided by the Discharger's water quality monitoring program.
- b. The Landfill will continue to generate LFG until all waste in the WMU has fully decomposed. The more chemicals disposed of in the Landfill, the more likely VOCs will be produced in the decomposition process. To reduce the potential for VOCs to be generated, the Discharger is implementing source controls including load checking and waste diversion programs to prevent potentially hazardous substances from being disposed in the Landfill. To reduce the potential for LFG to migrate from the Landfill, the Discharger is implementing a LFG collection system and is in the process of upgrading the system to increase the extraction flow to more effectively remove VOCs from the Landfill.
- c. The plume appears to be stable with the highest VOC concentrations detected in the three point of compliance groundwater monitoring wells (TH1-10, TH1-11, and TH1-12) and VOC concentrations decreasing to non-detect levels in the most downgradient groundwater monitoring wells (TH2-03 and TH2-04). Detectable VOC concentrations in groundwater have been decreasing more steadily since LFG source controls were implemented in 2006.
- d. Implementation of MNA with drainage and LFG source controls poses no threat to human health or the environment. The nearest public supply well is greater than one mile away from the Facility. Since the release was detected in 1990, VOCs have not been detected in the most downgradient groundwater monitoring wells (TH2-03 and TH2-04) and detectable concentrations of VOCs in groundwater monitoring wells TH2-01 and TH2-02 have not exceeded their respective MCLs.
- e. The Discharger has shown that with implementation of proposed MNA with drainage and LFG source controls as the corrective action, remedial goals will likely be achieved within a reasonable timeframe of 20 years. Modeling of PCE and TCE concentrations in groundwater suggests that concentration levels will fall below the PQL of 0.5 µg/L by the year 2035. In addition, the Landfill is expected to close within the next five years. Closure will also effectively help reduce the source of VOCs in the Landfill and will likely result in a more rapid reduction of VOC concentrations in groundwater than that predicted through modeling.

This Order approves the revised CAP, MNA combined with drainage controls and LFG source controls, as proposed by the Discharger. The CAP may be terminated when the Discharger demonstrates to the satisfaction of the Water Board that the concentrations of all VOCs are reduced to levels below their respective concentration limits throughout the entire zone affected by the release.

28. Unsaturated Zone Monitoring

LFG is created by the bacterial decomposition of organic refuse within a landfill and consists primarily of methane and carbon dioxide with lesser amounts of nitrogen, oxygen, hydrogen sulfide, and other gases. In general, the more organic waste and moisture present in the landfill, the more LFG produced by the bacteria during decomposition. Similarly, the more chemicals disposed of in the landfill, the more likely VOCs and other gases will also be produced. In landfills that have average moisture content, the decomposition process occurs at a relatively rapid rate initially and approaches zero asymptotically approximately 20 years after waste placement occurs with approximately 50 percent of the decomposition occurring after 5 years and 90 percent of the decomposition occurring after 10 years. However, actual decomposition rates vary as a result of site-specific environmental influences and the chemical composition of discrete zones within the landfill. Of these environmental influences, the moisture content of the waste is one of the primary factors in LFG production. The decomposition of waste in the Tehachapi Landfill, and subsequent generation of LFG, is expected to continue at a slow rate for an extended period of time given the low annual rainfall in the region and relatively low moisture content of the waste compared to similar landfills in less arid regions.

The original unsaturated zone monitoring program consisted of seven vacuum lysimeters (TH1-01 through TH1-07) located around the perimeter of the landfill. Lysimeters are used to collect samples of soil-pore liquids to evaluate the chemical composition and quality of soil-pore moisture in the unsaturated zone. In 1997, three of the lysimeters were destroyed (TH1-01, TH1-02, and TH1-05) because of interference with landfilling activities. Lysimeters TH1-03, TH1-04, TH1-06, and TH1-07 have been monitored on a regular basis since they were installed in 1986. Lysimeter TH1-03 has always been dry. Lysimeter TH1-04 has been dry since 2001. Lysimeters TH1-06 and TH1-07 have provided liquid samples on a regular basis, but are completed below the current water table and are not currently monitoring soil-pore liquids in the unsaturated zone. The VOCs detected in the samples collected from lysimeters TH1-06 and TH1-07 are consistent with the constituents detected in adjacent groundwater monitoring wells (TH1-10 and TH1-11), but generally at lower concentrations than those detected in the groundwater. Lysimeters continue to be an effective method to monitor and evaluate the chemical composition and quality of soil-pore moisture in the unsaturated zone beneath the Landfill. This Order includes a time schedule for the destruction of lysimeters TH1-06 and TH1-07 and requires the installation of one replacement lysimeter.

In 1997, the Discharger installed two multi-level LFG monitoring wells (TH1-14 and TH1-15) as part of the EMP to evaluate the extent and nature of the release of VOCs to groundwater. LFG monitoring well TH1-14 is completed with isolated probes at depths of 11 feet and 30 feet bgs. LFG monitoring well TH1-15 is completed with isolated probes at depths of 12 feet and 30 feet bgs. In 2000, LFG monitoring well TH1-16 was installed in the refuse as part of the EMP with isolated probes at depths of 15 feet, 35 feet, and 50 feet bgs. Five additional LFG monitoring wells (TH1-17 through TH1-21)

were installed around the perimeter of the Landfill in 2008; the shallow probes are completed at depths of 10 feet bgs, while the depth of the deep probe varies between 24 and 41 feet bgs. The deep probe is placed at the deepest depth of waste at each well location. LFG monitoring wells TH1-17 through TH1-21 were installed primarily to comply with CalRecycle requirements, but serve a dual purpose as a LFG perimeter monitoring network and as potential sampling points for unsaturated zone soil-gas monitoring.

The Discharger proposes to augment the unsaturated zone soil-pore liquid monitoring by monitoring soil-gas for LFG constituents using LFG monitoring wells TH1-14 and TH1-15. While few studies have evaluated the relationship between soil-pore VOC concentrations and the potential threat to the quality of underlying groundwater, the Discharger proposes to monitor VOC concentrations in the unsaturated zone and use that data to characterize the relationship, if any, between soil-pore VOC concentrations and the potential threat to water quality at the soil-groundwater interface.

29. Discharge of Monitoring Well Purge Water

As part of the regularly scheduled groundwater sampling events, groundwater monitoring wells are purged until parameters of pH, temperature, and electrical conductivity are sufficiently stabilized to assure collection of a representative sample. Because VOCs pollute the aquifer beneath the Landfill, the purge water may also contain these constituents at concentrations greater than background. The best practicable treatment technology can remove VOCs from water to non-detectable concentrations. This Order prohibits the discharge to the ground of purge water containing concentrations of VOCs which exceed the WQPS.

30. Preliminary Closure and Post-Closure Maintenance and Engineered Alternative

The Discharger has submitted an updated Preliminary CPCMP dated December 2014. This plan generally proposes in-place closure of the waste and monitoring of the unsaturated zone, groundwater, and final cover materials. Revisions to the Preliminary CPCMP consist of a proposal for an engineered alternative final cover, specifically an evapotranspirative (ET) soil cover. The proposed ET cover is a 3- to 5-foot thick monolithic cover over the entire Landfill surface upon closure. The main concept of this type of cover is to store moisture between the soil particles during the rainy season and release that moisture during the dry season through plant uptake and evaporation. The RWD provided rationale to support that the ET cover is consistent with the performance goal of the prescriptive final cover, which is to minimize the infiltration of water into the waste.

Regulations contained in CCR, title 27, section 20080, subsection (b), allows for an engineered alternative provided that the Discharger demonstrates that the construction of the prescriptive standard is not feasible and that the engineered alternative is consistent with the performance goal of the prescriptive standard and affords equivalent protection against water quality impairment. Based on the information contained in the

RWD, the proposed ET cover meets the requirements of CCR, title 27, section 20080, subsection (b), as summarized below:

- a. The prescriptive standard will be unnecessarily burdensome and cost substantially more to construct than the proposed ET cover. The Discharger has identified a potential onsite soil borrow source for the ET cover. An onsite availability of soil material translates into a reduction in material costs and transportation-related impacts to the environment. Additionally, ET covers are easier to construct than multi-component prescriptive covers, with no significant potential for construction- or installation-related damage. Construction cost savings for the proposed ET cover are estimated to be approximately \$1,440,000 when compared to the prescriptive standard for the Landfill.
- b. To maximize the “store and release” characteristics of the ET cover, the proposed alternative will be designed to utilize the most effective combination of the physical properties of the soil source materials, the native vegetative communities that will be growing on the final cover, and site-specific climatic conditions. While the theoretical total volume of precipitation that will percolate through a final cover designed to prescriptive standards is considered negligible (less than 0.1 inch per acre per year), the actual amount of percolation is controlled by several variables including defects in the materials (if using a geosynthetic liner), quality control during installation, the plasticity of the soil materials (clayey soils tend to shrink and crack in arid environments and under differential settlement conditions), and post-closure maintenance and repair. Based on site-specific conditions, the proposed ET cover will provide, at minimum, equal performance with respect to minimizing infiltration of water into the waste when compared to the prescriptive standard for the Landfill.
- c. Prescriptive final covers constructed with a low-permeability layer can trap LFG thereby resulting in the potential for LFG to migrate laterally and vertically and potentially impact groundwater and the unsaturated zone. ET covers do not significantly affect LFG dynamics, but rather will allow for some movement of LFG through the cover system. When compared to the prescriptive standard, the proposed ET cover will provide superior protection against water quality impairment from LFG migration for the Landfill.

Water Board staff has evaluated the proposed engineered alternative final cover and has determined that the alternative meets the CCR, title 27 requirements, is consistent with the performance goal of the prescriptive standards, and affords equivalent or better protection against water quality impairment. This Order provides Water Board approval of the Preliminary CPCMP and the proposed engineered alternative final cover.

### 31. Financial Assurance

The Discharger has provided documentation that a financial assurance fund has been developed for closure, post-closure maintenance, and potential future corrective action

requirements. This Order requires the Discharger to report the amount of money available in the fund as part of the annual self-monitoring report. This Order also requires the Discharger to demonstrate, in an annual report, that the amount of financial assurance is adequate or to increase the amount of financial assurance, as appropriate, for inflation.

32. Other Considerations and Requirements for Discharge

Pursuant to CWC, section 13241, the requirements of this Order take into consideration:

- a. Past, present, and probable future beneficial uses of water. This Order identifies existing groundwater quality and past, present, and probable future beneficial uses of water, as described in Finding Nos. 16, 21 and 27, respectively. The proposed discharge will not adversely affect present or probable future beneficial uses of water including municipal and domestic supply, agricultural supply, industrial service supply, and freshwater replenishment, because the discharge is authorized only to the Landfill, and monitoring is required to assess water quality.
- b. Environmental characteristics of the hydrographic unit under consideration including the quality of water available thereto. Finding No. 16 describes the environmental characteristics and quality of water available.
- c. Water quality conditions that could reasonably be achieved through the coordinated control of all factors that affect water quality in the area. The requirements of this Order will not affect groundwater quality. The Water Board will use its existing authority and these WDRs to ensure protection of water quality from these discharges.
- d. Economic considerations. Water Quality Objectives established in the Basin Plan for the Tehachapi Valley East Groundwater Basin and East Tehachapi Hydrologic Area do not subject the Discharger to economic disadvantage as compared to other similar discharges in the Region. This Order will require the Discharger to submit proposals compliant with the requirements of CCR, title 27, and is reasonable.
- e. The need for developing housing within the region. The Discharger is not responsible for developing housing within the region. This Order provides for capacity to dispose of municipal solid waste in the Landfill.
- f. The need to develop and use recycled water. The Discharger does not propose the use of recycled water at this Facility.

33. California Environmental Quality Act

The Kern County Waste Management Department (now Kern County Public Works Department) prepared a Supplemental Environmental Impact Report (EIR) for the

Project. The Supplemental EIR was prepared pursuant to the California Environmental Quality Act (CEQA Public Resources Code 21000, et seq.) and circulated under State Clearinghouse No. 2006021089. The Supplemental EIR was adopted by the Kern County Board of Supervisors on November 13, 2014, following public review. The Lahontan Water Board, acting as a CEQA Responsible Agency in compliance with CCR, title 14, section 15096, has exercised its independent judgment when considering the Supplemental EIR for the Project and has incorporated into this Order mitigation measures from the Supplemental EIR to reduce potential impacts to hydrology and water quality to a less than significant level. The Lahontan Water Board finds that, with the mitigation measures incorporated into this Order, the Project will not have a significant effect on the environment.

34. Technical and Monitoring Reports

The Discharger must submit technical and monitoring reports in compliance with this Order as described in MRP No. R6V-2016-PROPOSED.

35. Notification of Interested Parties

The Water Board notified the Discharger and interested agencies and persons of its intent to prescribe WDRs for this discharge and has provided them with an opportunity to submit their written views and recommendations.

36. Right to Petition

Any person aggrieved by this action of the Water Board may petition the State Water Board to review the action in accordance with California Water Code, section 13320, and CCR, title 23, sections 2050 et sec. The State Water Board must receive the petition by 5:00 p.m., 30 days after the date of this Order, except that if the thirtieth day following the date of this Order falls on a Saturday, Sunday, or state holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day. Copies of the law and regulations applicable to filing petitions may be found on the internet at [http://www.waterboards.ca.gov/public\\_notices/petitions/water\\_quality](http://www.waterboards.ca.gov/public_notices/petitions/water_quality), or will be provided in hard copy or electronic format upon request.

37. Consideration of Public Comments

The Water Board, in a public meeting held on June 8, 2016, heard and considered all comments pertaining to the discharge.

**IT IS HEREBY ORDERED** that the Discharger shall comply with the following:

I. RECEIVING WATER LIMITATIONS

The discharge shall not cause the existing water quality to be degraded nor shall the discharge cause a violation of any applicable water quality standard for receiving water

adopted by the Water Board or the State Water Board as required by the California Water Code (Water Code) and regulations adopted hereunder.

A. Under no circumstances shall the Discharger cause the presence of the following substances or conditions in groundwaters of the Tehachapi Valley East Groundwater Basin.

1. Bacteria – Groundwaters designated as MUN, the median concentration of coliform organisms, over any seven-day period, shall be less than 1.1 Most Probable Number per 100 milliliters (MPN/100 mL).
2. Chemical Constituents – Groundwaters designated as MUN shall not contain concentrations of chemical constituents in excess of the Primary MCL or Secondary MCL based upon drinking water standards specified in the following provisions of CCR, title 22: Table 64431-A of section 64431 (Inorganic Chemicals), Table 64444-A of section 64444 (Organic Chemicals), Table 64449-A of section 64449 (Secondary MCLs – Consumer Acceptance Contaminant Levels), and Table 64449-B of section 64449 (Secondary MCLs – Consumer Acceptance Contaminant Level Ranges). This incorporation-by-reference is prospective including future changes to the incorporated provisions as the changes take effect.

Groundwaters shall not contain concentrations of chemical constituents that adversely affect the water for beneficial uses.

3. Radioactivity – Groundwater designated MUN shall not contain concentrations of radionuclides in excess of limits specified in CCR, title 22, section 64442, Table 64442, and section 64443, Table 64443, including future changes as the changes take effect.
4. Taste and Odors – Groundwaters shall not contain taste or odor-producing substances in concentrations that cause a nuisance or that adversely affect beneficial uses. For groundwaters designated as MUN, at a minimum, concentrations shall not exceed adopted Secondary MCLs as specified in CCR, title 22, section 64449, Table 64449-A (Secondary MCLs – Consumer Acceptance Contaminant Level) and Table 64449-B (Secondary MCLs – Consumer Acceptance Contaminant Levels Ranges) including future changes as the changes take effect.
5. Color – Groundwaters must not contain color-producing substances from tracers in concentrations that cause a nuisance or that adversely affect beneficial uses.
6. Toxic Substances – Any presence of toxic substances in concentrations that individually, collectively, or cumulatively cause a detrimental

physiological response in humans, plants, animals, or aquatic life is prohibited.

- B. Under no circumstances shall the Discharger cause the presence of the following substances or conditions in surface waters of the East Tehachapi Hydrologic Area.
1. Ammonia – The neutral, unionized ammonia species ( $\text{NH}_3$ ) is highly toxic to freshwater fish. The fraction of toxic  $\text{NH}_3$  to total ammonia species ( $\text{NH}_4^+ + \text{NH}_3$ ) is a function of temperature and pH. Tables 3-1 to 3-4 from the Basin Plan, were derived from USEPA ammonia criteria for freshwater. Ammonia concentrations shall not exceed the values listed for the corresponding conditions in these tables. For temperature and pH values not explicitly in these tables, the most conservative value neighboring the actual value may be used or criteria can be calculated from numerical formulas available on page 3-4 of the Basin Plan.
  2. Bacteria – Waters shall not contain concentrations of coliform organisms attributable to anthropogenic sources, including human and livestock wastes. The fecal coliform concentration during any 30-day period shall not exceed a log mean of 20/100 mL, nor shall more than 10 percent of all samples collected during any 30-day period exceed 40/100 mL. The USEPA recommends that the log mean should ideally be based on a minimum of not less than five samples collected as evenly spaced as practicable during any 30-day period. However, a log mean concentration exceeding 20/100 mL for any 30-day period shall indicate violation of this objective even if fewer than five samples were collected.
  3. Biostimulatory Substances – Waters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect the water for beneficial uses.
  4. Chemical Constituents – Waters designated as MUN shall not contain concentrations of chemical constituents in excess of the MCL or secondary MCL based upon drinking water standards specified in Title 22, chapter 15, article 1, section 64400 et. seq of the California Code of Regulations. Waters designated as AGR shall not contain concentrations of chemical constituents in amounts that adversely affect the water for beneficial uses (i.e., agricultural purposes). Waters shall not contain concentrations of chemical constituents in amounts that adversely affect the water for beneficial uses.
  5. Chlorine, Total Residual – For the protection of aquatic life, total chlorine residual shall not exceed either a median value of 0.002 mg/L or a maximum value of 0.003 mg/L. Median values shall be based on daily measurements taken within any six month period.

6. Color – Waters shall be free of coloration that causes nuisance or adversely affects the water for beneficial uses.
7. Dissolved Oxygen – The dissolved oxygen concentration, as percent saturation, shall not be depressed by more than 10 percent, nor shall the minimum dissolved oxygen concentration be less than 80 percent of saturation. The minimum dissolved oxygen concentration shall not be less than 4.0 mg/L as a daily minimum, 5.0 as a 7-day mean, and 6.5 as a 30-day mean.
8. Floating Materials – Waters shall not contain floating material, including solids, liquids, foams, and scum, in concentrations that cause nuisance or adversely affect the water for beneficial uses. For natural high quality waters, the concentrations of floating material shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.
9. Oil and Grease – Waters shall not contain oils, greases, waxes or other materials in concentrations that result in a visible film or coating on the surface of the water or on objects in the water, that cause nuisance, or that otherwise adversely affect the water for beneficial uses. For natural high quality waters, the concentration of oils, greases, or other film or coat generating substances shall not be altered.
10. Nondegradation of Aquatic Communities and Populations – All waters shall be free from substances attributable to wastewater or other discharges that produce adverse physiological responses in humans, animals, or plants; or which lead to the presence of undesirable or nuisance aquatic life. All waters shall be free from activities that would substantially impair the biological community as it naturally occurs due to physical, chemical and hydrologic processes.
11. pH – Changes in normal ambient pH levels shall not exceed 0.5 pH units. The pH shall not be depressed below 6.5 nor raised above 8.5. Compliance with the pH objective for these waters will be determined on a case-by-case basis.
12. Radioactivity – Radionuclides shall not be present in concentrations which are deleterious to human, plant, animal, or aquatic life nor which result in the accumulation of radionuclides in the food web to an extent which presents a hazard to human, plant, animal, or aquatic life. Waters designated as MUN shall not contain concentrations of radionuclides in excess of the limits specified in Title 22 of the California Code of Regulations.

13. Sediment – The suspended sediment load and suspended sediment discharge rate of surface waters shall not be altered in such a manner as to cause nuisance or adversely affect the water for beneficial uses.
14. Settleable Materials – Waters shall not contain substances in concentrations that result in deposition of material that causes nuisance or that adversely affects the water for beneficial uses. For natural high quality waters, the concentration of settleable materials shall not be raised by more than 0.1 milliliter per liter.
15. Suspended Materials – Waters shall not contain suspended materials in concentrations that cause nuisance or that adversely affect the water for beneficial uses. For natural high quality waters, the concentration of total suspended materials shall not be altered to the extent that such alterations are discernible at the 10 percent significance level.
16. Taste and Odor – Waters shall not contain taste or odor-producing substances in concentrations that impart undesirable tastes or odors to fish or other edible products of aquatic origin, that cause nuisance, or that adversely affect the water for beneficial uses. For naturally high quality waters, the taste and odor shall not be altered.
17. Temperature – The natural receiving water temperature of all waters shall not be altered unless it can be demonstrated to the satisfaction of the Water Board that such an alteration in temperature does not adversely affect the water for beneficial uses. For waters designated WARM, water temperature shall not be altered by more than five degrees Fahrenheit (5°F) above or below the natural temperature. For waters designated COLD, the temperature shall not be altered.
18. Toxicity – All waters shall be maintained free of toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in human, plant, animal, or aquatic life. Compliance with this objective will be determined by use of indicator organisms, analyses of species diversity, population density, growth anomalies, bioassays of appropriate duration and/or other appropriate methods as specified by the Water Board [or the Executive Officer or his/her designee]. The survival of aquatic life in surface waters subjected to a waste discharge, or other controllable water quality factors, shall not be less than that for the same water body in areas unaffected by the waste discharge, or when necessary, for other control water that is consistent with the requirements for “experimental water” as defined in Standard Methods for the Examination of Water and Wastewater (American Public Health Association, et al. 1998).

19. Turbidity – Waters shall be free of changes in turbidity that cause nuisance or adversely affect the water for beneficial uses. Increases in turbidity shall not exceed natural levels by more than 10 percent.

## II. REQUIREMENTS AND PROHIBITIONS

### A. General

1. The discharge must not cause or threaten to cause a condition of pollution or nuisance as defined in CWC, section 13050.
2. The discharge of waste, as defined in CWC, section 13050, subdivision (d), that causes a violation of any narrative Water Quality Objective (WQO) contained in the Basin Plan, including the Nondegradation Objective, is prohibited.
3. Where any numeric or narrative water quality objective contained in the Basin Plan is already being violated, any discharge which causes further degradation or pollution is prohibited.
4. The discharge of pesticides to surface waters or groundwater is prohibited.
5. The discharge of waste, except to the authorized disposal site (Landfill), is prohibited.
6. No hazardous or designated wastes shall be discharged to or used as alternative daily cover at the Landfill as defined in CCR, title 23, chapter 15, section 2521 and CCR, title 27, section 20210, respectively.
7. The ponding of any liquid on the Landfill is prohibited.
8. Water used for dust control shall be limited to a minimal amount. A "minimal amount" is defined as that amount which will not result in run-off.
9. All purge water discharged to the ground at the Landfill shall not contain concentrations of VOCs in excess of the WQPS.
10. The discharge of waste that contains liquid in excess of the moisture-holding capacity of the Landfill, or which contains liquid in excess of the moisture-holding capacity as a result of waste management operations, compaction, or settlement, is prohibited.
11. The discharge of solid or liquid waste, leachate, or any other deleterious material to surface waters or groundwater is prohibited.

12. The Landfill must be protected from inundation, washout, or erosion of wastes and erosion of covering materials resulting from a 24-hour, 100-year storm or a flood having a 100-year return period.
13. The Discharger must notify the Water Board within one business day of any flooding, slope failure or other change in site conditions that could impair the integrity of the Landfill or of precipitation and drainage control structures. The Discharger shall correct any failure that threatens the integrity of the Landfill, after approval of the method, in accordance with a schedule established by the Water Board as specified in CCR, title 27, section 21710, subdivision (c)(2).
14. Surface drainage from offsite areas and internal site drainage from surface or subsurface sources, must not contact or percolate through solid wastes discharged at the Landfill.
15. The exterior surfaces of the Landfill must be graded to promote lateral run-off of precipitation and to prevent ponding.
16. The Discharger must maintain in good working order any control system or monitoring device installed to achieve compliance with these WDRs.
17. Two years prior to the anticipated closure of the Landfill, the Discharger shall submit to the Water Board, for review and approval, a Final Closure and Post Closure Monitoring Plan in accordance with CCR, title 27, section 21780.
18. The Discharger must at all times maintain adequate and viable financial assurances acceptable to the Water Board Executive Officer for costs associated with closure, post-closure monitoring, and corrective action for all known or reasonably foreseeable releases.

B. Storm Water Discharges

Waste in discharges of storm water must be reduced or prevented to achieve the best practicable treatment level using controls, structures, and management practices. The Discharger shall comply with all storm water monitoring, response, and reporting requirements described in MRP No. R6V-2016-PROPOSED.

C. Electronic Submittal of Information

Pursuant to CCR, title 23, section 3890, the Discharger must submit all reports, including soil, soil vapor, and water data, prepared for the purpose of subsurface investigation or remediation of a discharge of waste to land subject to Division 2 of title 27 electronically over the internet to the State Water Board's Geotracker

system. This requirement is in addition to, and not superseded by, any other applicable reporting requirement.

### III. WATER QUALITY MONITORING AND RESPONSE PROGRAMS

#### A. Detection Monitoring Program

The Discharger must maintain a DMP as required in CCR, title 27, section 20420. In conjunction with a CAP, the Discharger shall continue to conduct a DMP, as necessary, to provide the best assurance of the detection of subsequent releases from the Landfill.

#### B. Evaluation Monitoring Program

The Discharger shall re-establish a revised EMP whenever there is measurably significant evidence and/or significant physical evidence of a new release from the Landfill pursuant to CCR, title 27, section 20425. Within 90 days of initiating an EMP, the Discharger must delineate the nature and extent of the release, as well as develop, propose, and support corrective action measures to be implemented in a CAP.

#### C. Corrective Action Program

The Discharger is implementing a CAP as required pursuant to CCR, title 27, section 20430. The Discharger shall continue implementing the CAP until it can be demonstrated to the satisfaction of the Water Board that the concentrations of all COCs are reduced to levels below their respective concentration limits throughout the entire zone affected by the release. Any modifications to the CAP shall be submitted to the Water Board for review prior to implementation.

#### D. Water Quality Protection Standard

1. The WQPS consists of COCs, concentration limits, monitoring points, and the point of compliance. The COCs, concentration limits, monitoring points, and point of compliance for groundwater and unsaturated zone monitoring are described in MRP No. R6V-2016-PROPOSED.
2. At any given time, the concentration limit for each COC must be equal to the background data set of that constituent unless a concentration level greater than background has been established.
3. If the Discharger or Water Board Executive Officer determines that concentration limits were or are exceeded, the Discharger may immediately institute verification procedures upon such determination as specified below or, within 90 days of such determination, submit a technical report pursuant California Water Code section 13267,

subdivision (b), proposing an EMP meeting the provisions of CCR, title 27, section 20420, subdivision (k)(5). In the event of a new release, unless the technical report proposing an EMP recommends and substantiates a longer period, the Discharger will only have 90 days, once the Water Board authorizes the initiation of the EMP, to complete the delineation, develop a suite of proposed corrective action measures, and submit a proposed CAP for adoption by the Water Board.

4. Monitoring of the groundwater and unsaturated zone must be conducted to evaluate the effectiveness of the CAP and to provide the best assurance of the early detection of any new releases from the Landfill.

E. Data Analysis

Within 45 days of receipt of laboratory results, the Discharger must determine at each Monitoring Point whether there is measurably significant evidence and/or significant physical evidence of a new release from the Landfill. The analysis must consider all monitoring parameters and COCs. The Executive Officer may also make an independent finding that there is measurably significant evidence and/or significant physical evidence of a new release.

1. To determine whether there is "measurably significant" (as defined in CCR, title 27, section 20164) evidence of a new release from the Landfill, the Discharger must use approved statistical data analysis methods to evaluate point of compliance groundwater data, as required by CCR, title 27, section 20415, subdivision (e).
2. To determine whether there is significant physical evidence of a new release from the Landfill, the Discharger must use non-statistical methods. Significant physical evidence may include, but is not limited to, unexplained volumetric changes in the Landfill, unexplained stress in biological communities, unexplained changes in soil characteristics, visible signs of leachate migration, unexplained water table mounding beneath or adjacent to the Facility, and/or any other change in the environment that could be reasonably be expected to be the result of a new release from the Landfill. Other non-statistical evidence of a release may include trends of increasing concentrations of one or more constituents over time.
3. If there is measurably significant evidence and/or significant physical evidence of a new release, the Discharger must immediately notify the Water Board verbally by telephone or email as to the monitoring points and constituent(s) or parameters involved followed by written notification sent certified mail within seven days (see "Unscheduled Reports to be Filed With the Water Board," MRP No. R6V-2016-PROPOSED). The Discharger must initiate the verification procedures, as specified in section III.F below.

F. Verification Procedures

Whenever there is a determination by the Discharger or Executive Officer that there is measurably significant evidence or significant physical evidence of a new release, the Discharger must initiate verification procedures as specified below.

1. The Discharger must either conduct a composite retest using data from the initial sampling event with all data obtained from the resampling event or must conduct a discrete retest in which only data obtained from the resampling event must be analyzed to verify evidence of a release. Alternatively, the Discharger may perform a pass 1-of-3 retesting approach using quarterly samples, as an engineered alternative.
2. The verification procedure need only be performed for the constituent(s) that has shown a measurably significant evidence of a release, and must be performed for those monitoring points at which a release is indicated.
3. Within seven days of receiving the results of the last laboratory analyses for the retest, the Discharger must report to the Water Board, by certified mail, the results of the verification procedure, as well as all data collected for use in the retest.
4. If the Discharger or Executive Officer verifies that there is or was evidence of a release, the Discharger is required to submit a technical report to the Water Board within 90 days of such a determination, pursuant to Water Code, section 13267, subdivision (b). The report must propose an evaluation monitoring program (see section III.C above) or make a demonstration to the Water Board that there is a source other than the Landfill that caused evidence of a release (see "Unscheduled Reports to be Filed With the Water Board," MRP No. R6V-2016-PROPOSED).
5. If the Discharger declines to conduct verification procedures, the Discharger must submit a technical report, as specified in section III.G below.

G. Technical Report Without Verification Procedures

If the Discharger chooses not to initiate verification procedures after there has been a determination made for evidence of a release, a technical report must be submitted pursuant to Section 13267(b) of the California Water Code. The report must propose an EMP or attempt to demonstrate that the release did not originate from the Facility.

H. Monitoring and Reporting

1. Pursuant to Water Code, section 13267, subdivision (b), the Discharger must comply with the monitoring and reporting requirements as established in the attached MRP No. R6V-2016-PROPOSED, and as specified by the Executive Officer. The MRP may be modified by the Water Board Executive Officer.
2. The Discharger must comply with the "General Provisions for Monitoring and Reporting," dated September 1, 1994, which is attached to and made part of MRP No. R6V-2016-PROPOSED.

IV. PROVISIONS

A. Rescission of Waste Discharge Requirements

Board Order No. 6-01-35, as amended by Board Order No. R6V-2001-35-A1, and MRP No. 01-35, as amended by MRP R6V-2001-35-A1, are hereby rescinded.

B. Standard Provisions

The Discharger must comply with the "Standard Provisions for Waste Discharge Requirements," dated September 1, 1994, in Attachment "C," which is attached to and made part of this Order.

C. Closure and Post-Closure

This Order provides Water Board approval of the Preliminary CPCMP and the proposed engineered alternative final cover. The Discharger must submit a report to the Water Board on or before **March 31, 2017**, and by **March 31** every year thereafter, indicating that the Preliminary CPCMP is in conformance with existing Facility operations. The Preliminary CPCMP and cost estimates shall be updated if/when there is a significant change in design or operation of the Landfill or there is substantial change in costs for closure, and to reflect changes in inflation rates (see IV.D below).

A Final CPCMP shall be submitted at least two years prior to the anticipated date of closure for any or all parts of the Landfill. The Final CPCMP must be prepared by or under the supervision of either a California registered civil engineer or a certified engineering geologist and be in compliance with CCR, title 27, sections 20950 and 21769.

D. Financial Assurance

The Discharger must submit to the Water Board a financial assurance report on or before **March 31, 2017**, and by **March 31** every year thereafter, providing evidence that adequate financial assurances has been provided for closure, post-closure maintenance, and known and reasonably foreseeable releases. Evidence shall include the total amount of money available in the fund developed by the Discharger. In addition, the Discharger shall either provide evidence that the amount of financial assurance is still adequate or increase the amount of financial assurance by an appropriate amount. An increase may be necessary due to inflation, change(s) in regulatory requirements, change(s) in the approved closure plan, or other unforeseen events.

E. Modifications to the Facility

If the Discharger intends to expand the capacity of the Landfill, a report shall be filed no later than 90 days after the total quantity of waste discharged at this site equals 75 percent of the reported capacity of the site. The report shall contain a detailed plan for site expansion. This plan shall include, but is not limited to, a time schedule for studies, design, and other steps needed to provide additional capacity. If site expansion is not undertaken prior to the site reaching the reported capacity, the total quantity discharged shall be limited to the reported capacity.

V. TIME SCHEDULE

A. Replacement of Lysimeters TH1-06 and TH1-07

A workplan must be submitted to the Water Board for acceptance **a minimum of 30 days** prior to initiating lysimeter installation and abandonment activities. At least one replacement lysimeter must be sited in a location between lysimeters TH1-06 and TH1-07 and be completed above the groundwater table so as to monitor soil-pore liquids in the unsaturated zone along the Landfill's point of compliance. Lysimeters TH1-06 and TH1-07 must also be properly abandoned. No later than **March 1, 2017**, the Discharger must submit to the Water Board a report detailing the activities performed for the abandonment of lysimeters TH1-06 and TH1-07 and for the installation of at least one replacement lysimeter. The report must be certified by a California registered civil engineer or a California registered professional geologist, and must contain sufficient information to verify that the work was performed in accordance with State and/or County standards.

I, Patty Z. Kouyoumdjian, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Board, Lahontan Region, on June 8, 2016.

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PATTY Z. KOUYOUMDJIAN  
EXECUTIVE OFFICER

Attachments: A. Tehachapi Sanitary Landfill Facility and Site Vicinity Map  
B. Tehachapi Sanitary Landfill Footprint of Waste and Site Topography Map  
C. Standard Provisions for Waste Discharge Requirements

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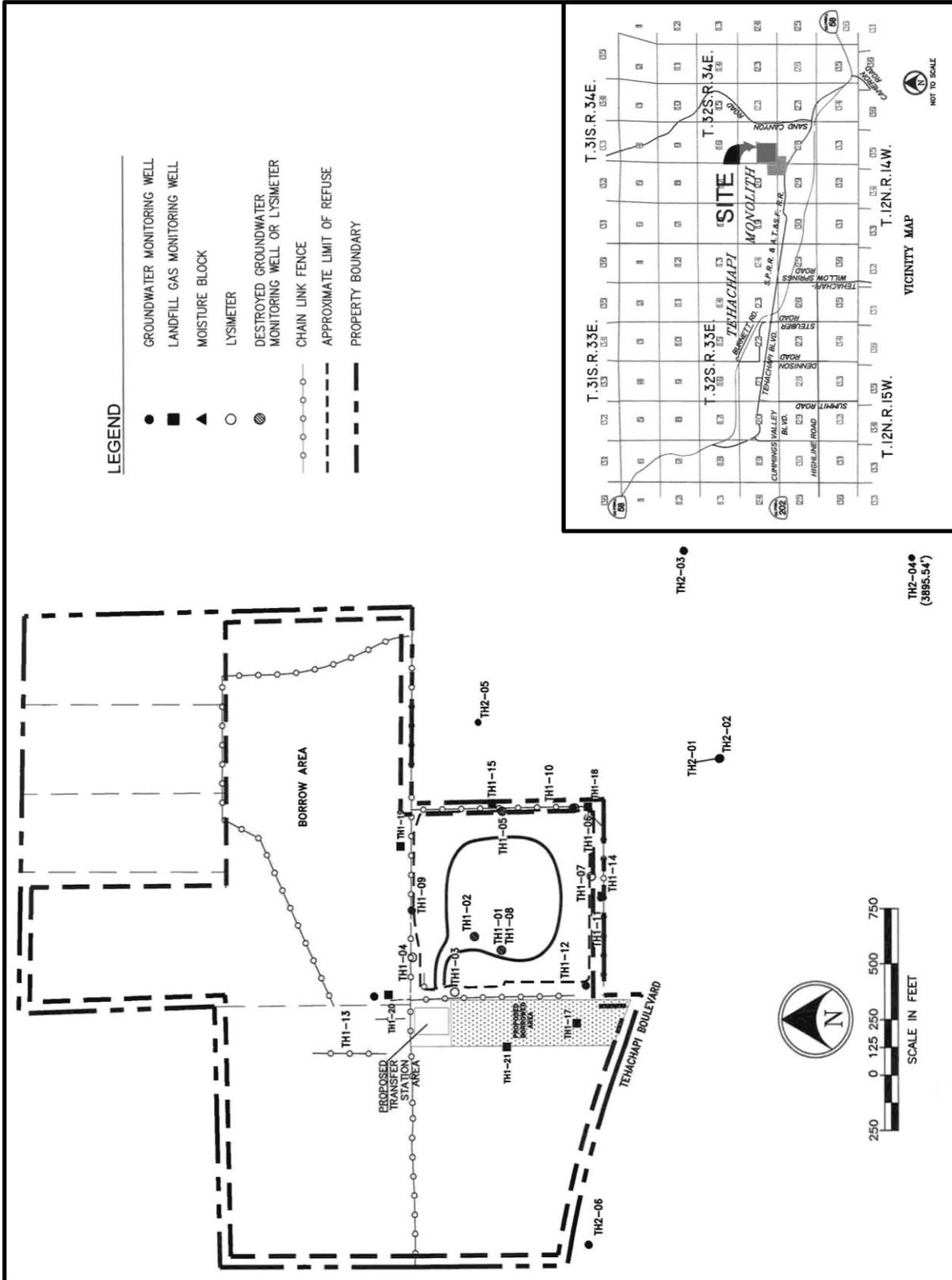
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# **ATTACHMENT A**

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ATTACHMENT A

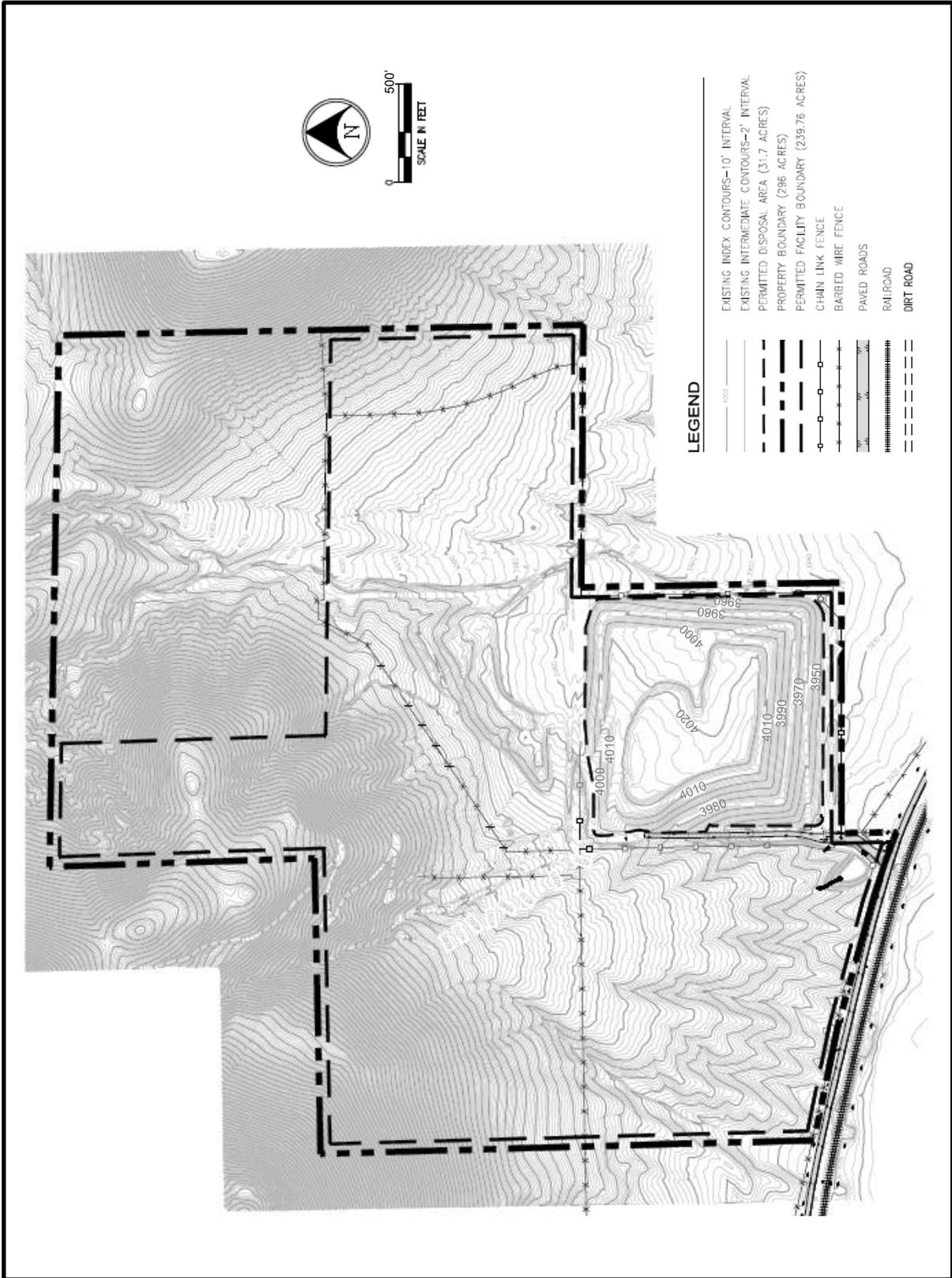


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# **ATTACHMENT B**

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ATTACHMENT B



TEHACHAPI SANITARY LANDFILL FOOTPRINT OF WASTE AND  
SITE TOPOGRAPHY MAP

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# **ATTACHMENT C**

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CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
LAHONTAN REGION

**STANDARD PROVISIONS**  
FOR WASTE DISCHARGE REQUIREMENTS

1. Inspection and Entry

The Discharger shall permit Regional Board staff:

- a. to enter upon premises in which an effluent source is located or in which any required records are kept;
- b. to copy any records relating to the discharge or relating to compliance with the Waste Discharge Requirements (WDRs);
- c. to inspect monitoring equipment or records; and
- d. to sample any discharge.

2. Reporting Requirements

- a. Pursuant to California Water Code 13267(b), the Discharger shall immediately notify the Regional Board by telephone whenever an adverse condition occurred as a result of this discharge; written confirmation shall follow within two weeks. An adverse condition includes, but is not limited to, spills of petroleum products or toxic chemicals, or damage to control facilities that could affect compliance.
- b. Pursuant to California Water Code Section 13260 (c), any proposed material change in the character of the waste, manner or method of treatment or disposal, increase of discharge, or location of discharge, shall be reported to the Regional Board at least 120 days in advance of implementation of any such proposal. This shall include, but not be limited to, all significant soil disturbances.
- c. The Owners/Discharger of property subject to WDRs shall be considered to have a continuing responsibility for ensuring compliance with applicable WDRs in the operations or use of the owned property. Pursuant to California Water Code Section 13260(c), any change in the ownership and/or operation of property subject to the WDRs shall be reported to the Regional Board. Notification of applicable WDRs shall be furnished in writing to the new owners and/or operators and a copy of such notification shall be sent to the Regional Board.
- d. If a Discharger becomes aware that any information submitted to the Regional Board is incorrect, the Discharger shall immediately notify the Regional Board, in writing, and correct that information.

- e. Reports required by the WDRs, and other information requested by the Regional Board, must be signed by a duly authorized representative of the Discharger. Under Section 13268 of the California Water Code, any person failing or refusing to furnish technical or monitoring reports, or falsifying any information provided therein, is guilty of a misdemeanor and may be liable civilly in an amount of up to one thousand dollars (\$1,000) for each day of violation.
- f. If the Discharger becomes aware that their WDRs (or permit) are no longer needed (because the project will not be built or the discharge will cease) the Discharger shall notify the Regional Board in writing and request that their WDRs (or permit) be rescinded.

3. Right to Revise WDRs

The Regional Board reserves the privilege of changing all or any portion of the WDRs upon legal notice to and after opportunity to be heard is given to all concerned parties.

4. Duty to Comply

Failure to comply with the WDRs may constitute a violation of the California Water Code and is grounds for enforcement action or for permit termination, revocation and re-issuance, or modification.

5. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge in violation of the WDRs which has a reasonable likelihood of adversely affecting human health or the environment.

6. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) that are installed or used by the Discharger to achieve compliance with the WDRs. Proper operation and maintenance includes adequate laboratory control, where appropriate, and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by the Discharger, when necessary to achieve compliance with the conditions of the WDRs.

7. Waste Discharge Requirement Actions

The WDRs may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for waste discharge requirement modification, revocation and re-issuance, termination, or a notification of planned changes or anticipated noncompliance, does not stay any of the WDRs conditions.

8. Property Rights

The WDRs do not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations.

9. Enforcement

The California Water Code provides for civil liability and criminal penalties for violations or threatened violations of the WDRs including imposition of civil liability or referral to the Attorney General.

10. Availability

A copy of the WDRs shall be kept and maintained by the Discharger and be available at all times to operating personnel.

11. Severability

Provisions of the WDRs are severable. If any provision of the requirements is found invalid, the remainder of the requirements shall not be affected.

12. Public Access

General public access shall be effectively excluded from treatment and disposal facilities.

13. Transfers

Providing there is no material change in the operation of the facility, this Order may be transferred to a new owner or operation. The owner/operator must request the transfer in writing and receive written approval from the Regional Board's Executive Officer.

14. Definitions

- a. "Surface waters" as used in this Order, include, but are not limited to, live streams, either perennial or ephemeral, which flow in natural or artificial water courses and natural lakes and artificial impoundments of waters. "Surface waters" does not include artificial water courses or impoundments used exclusively for wastewater disposal.
- b. "Ground waters" as used in this Order, include, but are not limited to, all subsurface waters being above atmospheric pressure and the capillary fringe of these waters.

15. Storm Protection

All facilities used for collection, transport, treatment, storage, or disposal of waste shall be adequately protected against overflow, washout, inundation, structural damage or a significant reduction in efficiency resulting from a storm or flood having a recurrence interval of once in 100 years.

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**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
LAHONTAN REGION**

**MONITORING AND REPORTING PROGRAM  
NO. R6V-2016-[PROPOSED]  
WDID NO. 6B150303017**

**KERN COUNTY PUBLIC WORKS DEPARTMENT  
TEHACHAPI SANITARY LANDFILL**

\_\_\_\_\_Kern County\_\_\_\_\_

I. WATER QUALITY PROTECTION STANDARD

A Water Quality Protection Standard (WQPS) is required by California Code of Regulations (CCR), title 27, section 20390 through 20410, to assure the earliest possible detection of a release from a waste management unit to the underlying soil and/or groundwater. The WQPS shall consist of all constituents of concern, the concentration limits for each constituent of concern, the point of compliance, and all water quality monitoring points. The Executive Officer shall review and approve the WQPS, or any modification thereto, for each monitored medium.

The Kern County Public Works Department (Discharger) submitted an updated WQPS Report for the Tehachapi Sanitary Landfill (Landfill) on October 5, 2015. The Discharger is currently implementing a corrective action program (CAP) to remediate a release from the Landfill. Volatile organic compounds (VOCs) have been detected in groundwater beneath the Landfill. A WQPS is necessary to evaluate the effectiveness of the CAP and, as part of the detection monitoring program (DMP), to determine if a new release occurs.

A. Constituents of Concern

The constituents of concern (COCs) include all the waste constituents, their reaction products, and hazardous constituents that are reasonably expected to be in or derived from waste contained in a waste management unit. The COCs for each monitored medium at the Landfill are listed in Attachment A, which is made part of this Monitoring and Reporting Program (MRP).

B. Monitoring Parameters

Monitoring parameters are those COCs that provide a reliable indication of a release from the Facility. The monitoring parameters for each monitored medium at the Landfill are listed in Attachment A.

C. Concentration Limits

Concentration limits are established for each COC and are intended to reflect background ambient conditions of surface and subsurface media that are unaffected by a release from the waste management unit. At any given time, the concentration limit for each COC must be equal to the background data set of

that constituent unless a concentration limit greater than background has been established. CCR, title 27 allows for various options to determine concentration limits including statistical interwell and intrawell methods and non-statistical methods.

1. The Discharger is using the following methodologies to determine concentration limits for the groundwater monitoring program.
  - a. Interwell Comparisons – The Discharger is using historical water quality data from the upgradient groundwater monitoring wells to develop concentration limits for inorganic COCs. Because there is little spatial variation in water quality across the site with respect to these COCs, interwell comparisons are appropriate.
  - b. Non-Statistical Comparisons – For inorganic COCs either not detected in background wells or only detected at trace concentrations and for man-made organic COCs, the concentration limit has been set at either the respective practical quantitation limit (PQL) or the method detection limit (MDL) for the analytical method used. For the CAP, the PQL is selected as the concentration limit because this is the lowest concentration (or value) that can be reliably achieved and used to determine a statistically significant or measurable increase. For the DMP, the MDL is selected as the concentration limit, as this will allow for early detection of any future or new release from the Landfill.
2. The concentration limits for all man-made COCs in soil-pore liquids shall be the MDL. At this time, the Discharger is not required to have concentration limits for all other soil-pore liquid monitoring parameters listed in Attachment A. Historically, soil-pore liquid sample volume has been insufficient to monitor for COCs other than VOCs. Therefore, development of concentration limits for chloride, sulfate, total dissolved solids, and nitrate as nitrogen in soil-pore liquid is technically infeasible at this time. However, should sample volume be sufficient enough to analyze for the additional monitoring parameters (chloride, sulfate, total dissolved solids, and nitrate as nitrogen), these data could allow for the establishment of concentration limits for these parameters in the future.
3. The Discharger is not required to have concentration limits for soil-pore gas methane, carbon dioxide, nitrogen, and oxygen COCs. These COCs exist naturally in soil with a high degree of variability such that development of background concentrations would be technically infeasible. While VOCs are not naturally occurring in the soil, establishing concentration limits for VOCs in the unsaturated zone is technically infeasible at this time because few studies have evaluated the relationship between soil-pore gas VOC concentrations and the potential threat to water quality. The Discharger proposes to continue to collect soil-pore

gas data in the unsaturated zone and use that data to characterize the relationship, if any, between landfill gas (LFG) migration, soil-pore gas VOC concentrations, and the potential threat to water quality at the soil-groundwater interface.

If subsequent sampling of the background monitoring point(s) indicates significant water quality changes due to either seasonal fluctuations or other reasons unrelated to waste management activities at the Facility, the Discharger may request modification of the WQPS's concentration limits to provide season-specific concentration limits (background data sets) for each COC at each monitoring point.

D. Point of Compliance and Monitoring Points

The point of compliance is a vertical surface located at the hydraulically downgradient limit of the Landfill that extends through the uppermost aquifer underlying the Landfill. The point of compliance is monitored by the existing groundwater monitoring wells TH1-10, TH1-11, and TH1-12. Additional monitoring points include upgradient (background) groundwater monitoring well TH1-13, cross-gradient groundwater monitoring wells TH2-05 and TH2-06, and downgradient CAP groundwater monitoring wells TH2-01, TH2-02, TH2-03, and TH2-04. The unsaturated zone is monitored for soil-pore liquids with four vacuum lysimeters (TH1-03, TH1-04, TH1-06 and TH1-07) located around the perimeter of the Landfill. The soil-pore gas in the unsaturated zone is monitored for landfill gas (LFG) concentrations with a series of seven LFG wells located around the perimeter of the Landfill (TH1-14, TH1-15, TH1-17, TH1-18, TH1-19, TH1-20, and TH1-21); one LFG well (TH1-16) is installed within the refuse.

E. Compliance Period

The compliance period is the number of years equal to the active life of the Landfill plus a minimum of 30 years. The compliance period is the minimum period during which the Discharger must conduct a water quality monitoring program subsequent to a release. The compliance period must begin anew each time the Discharger initiates an evaluation monitoring program (EMP). The compliance period may be extended if the facility is not in compliance with its WQPS.

II. MONITORING

The Discharger must comply with the monitoring requirements outlined below. All monitoring and inspecting activities must be documented, and all sampling must be conducted in accordance with an approved Sampling and Analysis Plan (SAP) that includes quality assurance and quality control standards and procedures, as described in the General Provisions for Monitoring and Reporting (Attachment B of this MRP).

A. Detection Monitoring and Corrective Action Program

The Discharger must operate and maintain a detection and corrective action monitoring system that complies with the DMP and CAP monitoring provisions contained in CCR, title 27, section 20385 through 20430. Monitoring of the groundwater and unsaturated zone must be conducted to evaluate the effectiveness of the CAP and to provide the best assurance of the early detection of any new releases from the Landfill. The monitoring system must be designed and certified by a California-licensed professional civil engineer or professional geologist as meeting the requirements of CCR, title 27, section 20415(e)(1). The Discharger must collect, preserve, and transport samples in accordance with an approved SAP.

1. Groundwater Monitoring

The groundwater monitoring program monitors the quality of groundwater that passes through the point of compliance as well as monitors the quality of groundwater upgradient, cross-gradient, and downgradient of the Landfill through the collection of groundwater samples for laboratory analysis and field measurement of water quality parameters.

a. Monitoring Points

The point of compliance is monitored by the existing groundwater monitoring wells TH1-10, TH1-11, and TH1-12. Additional monitoring points include upgradient (background) groundwater monitoring well TH1-13, cross-gradient groundwater monitoring wells TH2-05, and TH2-06, and downgradient CAP groundwater monitoring wells TH2-01, TH2-02, TH2-03, and TH2-04.

b. Depth to Groundwater

Prior to purging and sampling, the Discharger must measure and record the depth below the ground surface (bgs) of the static groundwater surface in all groundwater monitoring wells. The measurements shall be accurate to the nearest 0.01 foot.

c. Groundwater Purging and Sampling

Prior to sampling, all groundwater monitoring wells must be purged using either standard or low-flow techniques until temperature, electrical conductivity, and pH of extracted well water have stabilized. These parameters will be considered stable when three consecutive readings have pH values within +/- 0.3 pH units and temperature and electrical conductivity values within +/- three (3) percent.

All groundwater samples, with the exception of field parameters, are to be analyzed by a California state-certified laboratory using the United States Environmental Protection Agency (USEPA) analytical methods listed in Attachment A or the most recently approved SW-846 USEPA method or other equivalent USEPA method. An alternate method may be proposed and used if acceptable to the Executive Officer.

d. Constituents of Concern and Monitoring Parameters

The Discharger shall monitor, at each groundwater monitoring well, all COCs and monitoring parameters in accordance with the frequencies listed in Attachment A. Should any non-monitoring parameter COC exceed their respective concentration limit by a measurably significant amount at any given monitoring point, that non-monitoring parameter COC will become a monitoring parameter at that monitoring point.

e. Field Parameters and Supplemental Parameters

The Discharger shall monitor, at each groundwater monitoring well, all field parameters and supplemental parameters in accordance with the frequencies listed in Attachment A.

f. Aquifer Characteristics

The Discharger must calculate, and illustrate on a site plan and/or aerial photograph, the following aquifer characteristics: the static water level (feet above mean sea level) in each groundwater monitoring well; the groundwater gradient (feet/feet); the direction of the groundwater gradient beneath and around the Facility; the velocity of groundwater flow (feet/year); and the then current groundwater isocontours for that monitoring period.

g. Calibration Documentation

Annually, the Discharger must submit documentation of instrument calibration and performance checks to verify proper operation of the field monitoring equipment.

2. Unsaturated Zone Monitoring

The unsaturated zone monitoring program monitors the composition of soil-pore liquids and soil-pore gases near the Landfill through the collection of pore liquid and pore gas samples for laboratory analyses and field measurements.

a. Monitoring Points

The unsaturated zone is monitored for soil-pore liquids with four vacuum lysimeters located around the perimeter of the Landfill (TH1-03, TH1-04, TH1-06 and TH1-07). Each lysimeter is completed to a depth of approximately 50 feet bgs).

The unsaturated zone is monitored for soil-pore gas using a series of seven LFG monitoring wells, each having isolated multi-level (nested) probes, located around the perimeter of the landfill (TH1-14, TH1-15, TH1-17, TH1-18, TH1-19, TH1-20, and TH1-21). LFG monitoring well TH1-14 is completed with isolated probes at depths of 11 feet bgs (shallow probe) and 30 feet bgs (middle probe). LFG monitoring well TH1-15 is completed with isolated probes at depths of 12 feet bgs (shallow probe) and 30 feet bgs (middle probe). LFG monitoring wells TH1-17 through TH1-21 are completed with isolated probes at depths of 10 feet bgs (shallow probe) and 24 to 41 feet bgs (deep probe).

b. Field Calibration

Prior to beginning gas collection at the Facility, the instrument(s) will be calibrated using laboratory-grade calibration gases and procedures according to manufacturer recommendations and the approved SAP. This will be done each day the instrument is used and whenever an instrument has been transported from one facility to another to ensure that the field calibration is performed at the same atmospheric pressure at which the soil-gas samples are collected.

c. Soil-Pore Liquid Sampling

Prior to sampling, a vacuum will be applied on the system pressure line for each lysimeter to within a range of 70 to 80 centibars. The lysimeter port is then closed and allowed to remain under vacuum for a minimum of 24 hours. The vacuum draws pore liquid into the ceramic cup for sample collection.

All soil-pore liquid samples are to be analyzed by a California state-certified laboratory using the USEPA analytical methods listed in Attachment A or the most recently approved SW-846 USEPA method or other equivalent USEPA method. An alternate method may be proposed and used if acceptable to the Executive Officer.

d. Soil-Pore Gas Purging and Sampling

Prior to sampling, each LFG probe must be purged of the gas that has been standing inside the casing until methane, oxygen, and carbon dioxide concentrations have stabilized. These parameters will be considered stable when continuous readings have stopped fluctuating. Atmospheric pressure will also be recorded during the purging process.

All soil-gas samples, with the exception of field parameters, are to be collected in Summa canisters and analyzed by a California state-certified laboratory using the USEPA analytical methods listed in Attachment A or the most recently approved SW-846 USEPA method or other equivalent USEPA method. An alternate method may be proposed and used if acceptable to the Executive Officer.

e. Constituents of Concern and Monitoring Parameters

The Discharger shall monitor the vacuum lysimeters for all COCs and monitoring parameters in accordance with the frequencies listed in Attachment A. If the lysimeter sample volume is limited, the Discharger shall attempt to monitor for VOCs first and then, if sufficient sample volume exists, attempt to monitor for the remaining monitoring parameters listed in Attachment A.

The Discharger shall monitor the shallow and deep probes of either LFG monitoring well TH1-14 or TH1-15 for all COCs and monitoring parameters in accordance with the frequencies listed in Attachment A.

f. Field Parameters

The Discharger shall monitor each lysimeter for all field parameters in accordance with the frequencies listed in Attachment A. If the lysimeter sample volume is limited, the Discharger shall monitor for COCs first and then, if sufficient sample volume exists, monitor for the field parameters listed in Attachment A.

The Discharger shall monitor all probes in each LFG monitoring well for all field parameters in accordance with the frequencies listed in Attachment A.

g. Calibration Documentation

Annually, the Discharger must submit documentation of instrument calibration and performance checks to verify proper operation of all field monitoring equipment.

B. Solid Waste Discharge

The following data shall be collected and reported, as specified below, for each semi-annual reporting period specified in MRP section IV.A.

1. The volume of solid waste (in-place and compacted volume in cubic yards) discharged to the Landfill.
2. The percent of the total Landfill volume used for solid waste disposal, including waste disposed.
3. An evaluation of the effectiveness of the Facility's load checking program including, but not limited to, total number of vehicles, total number of vehicles checked, the amount rejected and returned to the customer, and the amount transported to the Special Waste Facility for coordination of appropriate recycling or disposal.
4. A summary of the inspections for the integrity of the cover material, drainage structures, potential erosion areas, and groundwater and/or unsaturated zone monitoring devices. Any problem areas, special occurrences, or corrective actions taken should be included in the regularly scheduled reports.

C. Storm Water Monitoring and Response Program

Waste in discharges of storm water must be reduced or prevented to achieve the best practicable treatment level using controls, structures, and best management practices (BMPs). At minimum, the Discharger must: develop and implement a site-specific storm water pollution control plan (SWPCP); conduct monitoring, including visual observations and periodic collection of samples for analytical analysis; evaluate storm water monitoring data; implement appropriate response actions when monitoring data indicate non-compliance with the storm water monitoring program; and provide annual reports to the Water Board.

1. Storm Water Pollution Control Plan

The Discharger shall develop and implement a site-specific SWPCP (or equivalent document) that contains, at minimum, the following elements. A copy of the SWPCP (and amendments thereto) shall be maintained at the Facility so as to be available to site personnel at all times. The Discharger is required to submit a copy of the SWPCP to the Water Board in accordance with the schedule specified in MRP section IV.E.1.

a. Facility Information

A list of site contacts including those persons responsible for assisting with the implementation of the SWPCP.

b. Site Map

A site map that illustrates: the Facility boundary; all storm water drainage areas within the Facility and the flow direction of each drainage area; locations of storm water collection and conveyance systems, including associated discharge locations and directions of flow; locations of storm water monitoring points; locations of structural control measures that affect run-on; and locations of all industrial storage areas and storage tanks, shipping and receiving areas, fueling areas, vehicle and equipment storage/maintenance areas, material handling and processing areas, waste treatment and disposal areas, cleaning and material reuse areas, and other areas of industrial activity that may have potential pollutant sources.

c. List of Industrial Materials

A list of industrial materials handled at the Facility, the locations where each material is stored and handled, as well as the typical quantities and handling frequency.

d. Potential Pollutant Sources

A description of all potential pollutant sources including industrial processes, material handling and storage areas, dust and particulate generating activities, non-storm water discharges, and erodible surfaces.

e. Best Management Practices

A narrative description of each minimum and/or advanced BMP being implemented at the Facility, as well as a summary table that identifies each area of industrial activity, the associated pollutant sources and pollutants, and the specific BMPs being implemented.

The following minimum BMPs must be implemented and maintained to reduce or prevent pollutants in industrial storm water discharges: good housekeeping; preventative maintenance; spill and leak prevention response; material handling and waste management; erosion and sediment controls; an employee training program; and quality assurance and record keeping.

Advanced BMPs may be necessary to reduce or prevent discharges of pollutants in storm water discharges in a manner that reflects best industry practice considering technological availability and economic practicability and achievability. Advanced BMPs may include: exposure minimization BMPs; storm water

containment and discharge reduction BMPs; treatment control BMPs; or other advanced BMPs based on site-specific criteria.

f. Storm Water Monitoring Plan

The SWPCP shall include a storm water monitoring plan that meets the requirements outlined in MRP section II.C.2 below.

2. Storm Water Monitoring

a. Monitoring Points

The storm water discharge monitoring locations shall be selected such that samples collected are representative of storm water discharge leaving each drainage area identified for the Facility. The storm water discharge monitoring locations must be identified on the site plan in the SWPCP.

b. Storm Water Sampling

The Discharger shall collect storm water samples, from each storm water discharge monitoring location, and analyze for all monitoring parameters in accordance with the frequencies listed in Attachment A.

All storm water samples, with the exception of pH, are to be analyzed by a California state-certified laboratory using the USEPA analytical methods listed in Attachment A or the most recently approved SW-846 USEPA method or other equivalent USEPA method. An alternate method may be proposed and used if acceptable to the Executive Officer.

c. Visual Observations

Monthly, the Discharger shall visually observe and document, during normal operating hours, each drainage area for the following: the presence or indications of prior, current, or potential non-storm water discharges and their sources; authorized non-storm water discharges, their sources, and associated BMPs; and all potential pollutant sources.

Visual observations shall also be conducted at the same time that storm water sampling occurs. At the time a storm water sample is collected, the Discharger shall observe and document the discharge for the following.

- i. Visually observe and record the presence or absence of floating and suspended materials, oil and grease, discolorations, turbidity, odors, trash/debris, and source(s) of any discharged pollutants.
- ii. In the event that a discharge location is not visually observed during the sampling event, the Discharger shall record which discharge locations were not observed during sampling or that there was no discharge from the discharge location.

d. Monitoring Parameters

The Discharger shall monitor, at each storm water discharge monitoring location, all parameters in accordance with the frequencies listed in Attachment A.

e. Water Quality Thresholds

The specific water quality thresholds that apply to the storm water monitoring parameters are listed in the table below.

<b>STORM WATER MONITORING</b>	
<b>Parameter</b>	<b>Water Quality Thresholds</b>
pH	Measured pH shall not be lower than 6.0 nor greater than 9.0.
Total Suspended Solids	Storm water discharges shall not exceed 500 nephelometric turbidity units (NTUs).
Oil and Grease, Total	Storm water discharges shall not contain oils and greases at concentrations in excess of 15 milligrams per liter (mg/L).
Iron, Total	Storm water discharges shall not contain dissolved iron at concentrations in excess of 1.0 mg/L.

f. Calibration Documentation

Annually, the Discharger must submit documentation of instrument calibration and performance checks to verify proper operation of the field monitoring equipment.

3. Data Evaluation and Response Actions

The storm water monitoring data (storm water sampling and analytical data and visual observations) must be evaluated to determine the following: the effectiveness of BMPs in reducing or preventing pollutants in the storm water discharges; compliance with the monitoring parameter water quality thresholds; and the need to implement additional BMPs and/or SWPCP revisions.

The results of all storm water sampling and analytical results from each distinct sample must be directly compared to the water quality threshold for the corresponding monitoring parameter. An exceedance of one or more water quality threshold requires the Discharger to implement the following response actions:

- a. The Discharger shall notify the Water Board verbally or via email within 30 days of obtaining laboratory results whenever a determination is made that a water quality threshold is exceeded for one or more storm water monitoring parameters;
- b. Identify the pollutant sources that may be related to the exceedance and whether the BMPs in the SWPCP have been properly implemented and perform BMP maintenance, if necessary;
- c. Assess the SWPCP and its implementation to determine whether additional BMPs or SWPCP measures are necessary to reduce or prevent pollutants in storm water discharges; and
- d. Revise or amend the SWPCP, as appropriate, to incorporate the additional BMPs or SWPCP measures necessary to reduce or prevent pollutants in storm water discharges and implement the revised SWPCP no later than 60 days following the reported exceedance; or
- e. Demonstrate, to the satisfaction of the Executive Officer, that the exceedance(s) is attributed solely to non-industrial pollutant sources and/or to natural background sources.

### III. DATA ANALYSES

All groundwater and unsaturated zone data, with the exception of soil-pore gas data, must be analyzed using statistical and non-statistical methods that meet the requirements of CCR, title 27, sections 20415, subdivisions (e)(8) and (9).

#### A. Statistical Data Analysis Method

In order to determine whether there is "measurably significant" evidence of any new releases from the Facility, evaluation of data will be conducted using statistical methods. For Detection Monitoring, the Discharger shall use statistical methods to analyze COCs and monitoring parameters that exhibit concentrations that equal or exceed their respective concentration limit. The Discharger may propose and use any data analyses that meets the requirements of CCR, title 27, section 20415, subdivision (e)(7). *Statistical Analysis of Groundwater Monitoring Data at RCRA Facilities, Unified Guidance* (USEPA, 2009) or subsequent versions may also be used to select the statistical test to use for comparing

detection monitoring data to background monitoring data.

The Discharger has established concentration limits for detection and evaluation of compliance with the CAP. The limits may be revised every two years.

B. General Non-Statistical Data Analysis Methods

In order to determine if any new releases have occurred from the Facility, evaluation of data will also be conducted using non-statistical methods. Non-statistical analyses shall be as follows.

1. Physical Evidence

Physical evidence can include unexplained stress in biological communities such as vegetation loss, soil discoloration, or groundwater mounding. Each semi-annual and annual report must comment on such physical elements.

2. Time-Series Plots

Non-statistical evidence of a release may include trends of increasing concentrations of one or more constituents over time, as depicted in time-series plots. Time-series plots are not required for parameters that have never been detected above their MDL (as specified by the applicable USEPA method). Each semi-annual and annual report must include these time-series plots.

IV. REPORTING REQUIREMENTS

The Discharger must comply with the following reporting requirements.

A. Scheduled Reports to be Filed with the Water Board

The following periodic reports, including all water and soil vapor monitoring data collected during the corresponding reporting period, must be submitted electronically to the Water Board by uploading to the State Water Board's GeoTracker system, per the following schedule.

<b>REPORTING SCHEDULE</b>		
<b>Sampling and Reporting Frequency</b>	<b>Sampling and Reporting Period</b>	<b>Report Due Date</b>
First Semi-Annual DMP/CAP Monitoring Report	January 1 – June 30	August 15
Second Semi-Annual DMP/CAP Monitoring Report	July 1 – December 31	February 15
Annual DMP/CAP Monitoring Report	January 1 – December 31	March 31
Annual Storm Water Report	July 1 – June 30	August 15
Five-Year Constituent of Concern Monitoring Report <sup>1</sup>	January 1 – June 30	August 15
	July 1 – December 31	February 15
Five-Year Corrective Action Program Evaluation Report <sup>2</sup>	January 1 – December 31	March 31
<p><sup>1</sup> Sampling and reporting period will alternate between January 1 through June 30 for one five-year sampling event and July 1 through December 31 for the next five-year sampling event. The August 15 report due date corresponds to the January 1 through June 30 sampling and reporting period; the February 15 report due date corresponds to the July 1 through December 31 sampling and reporting period. The next 5-year report is due February 15, 2018.</p> <p><sup>2</sup> Sampling and reporting period is the most recent five calendar years prior to the report due date. The next 5-year report is due March 30, 2018.</p>		

1. Semi-Annual DMP/CAP Monitoring Reports

Each semi-annual report must include, but not be limited to, the following information.

- a. All data collected during the reporting period in accordance with the approved SAP for the Landfill’s groundwater and unsaturated zone monitoring systems, as outlined in MRP section II.A.
- b. Tabulated results of sampling and laboratory analyses for each groundwater monitoring point where a parameter has been reported at a concentration exceeding the MDL, including historical (last ten years) and current reporting period data, as well as the concentration limit for each monitoring parameter and an identification of each sample that exceeds its respective concentration limit by a measurably significant amount at any given monitoring point.
- c. Tabulated results of sampling and laboratory analyses for each unsaturated zone monitoring point, including historical (last ten years) and current reporting period data.
- d. A map and/or aerial photograph showing the Landfill perimeter and

ancillary facilities as well as locations of all monitoring points, observation stations, and the surface trace of the point of compliance.

- e. Calculate and illustrate on a map and/or aerial photograph the static groundwater surface elevation (feet above mean sea level) in each groundwater monitoring well, the groundwater gradient (feet/feet) and the direction of the groundwater gradient beneath and around the Facility, the velocity of groundwater flow (feet/year), and the current groundwater isocontours for that monitoring period.
- f. Copies of all field monitoring and well sampling data sheets.
- g. Time-series plots of the analytical results from the groundwater and unsaturated zone monitoring at each monitoring point for each COC detected during the monitoring period as well as available historical data (minimum of last ten years of data). Time-series plots must include, as horizontal lines, the COCs concentration limit as derived in accordance with the WQPS for the respective COC/monitoring point pair, as well as the PQL and MDL for the analytical method used.
- h. A letter transmitting the essential points of each report, including a discussion of any violations found since the last report was submitted and describing actions taken or planned for correcting those violations.
  - i. If the Discharger has previously submitted a detailed time schedule for correcting violations, a reference to the correspondence transmitting this schedule will suffice.
  - ii. If no violations have occurred since the last submittal, this must be stated in the letter of transmittal.
- i. All data collected in accordance with MRP section II. B.

2. Annual DMP/CAP Monitoring Reports

Annual Monitoring Reports must be submitted to the Water Board no later than **March 31** of each year, and may be combined with the second semi-annual DMP/CAP monitoring report for the last reporting period of that year. The annual report must include the items described in the General Provisions for Monitoring and Reporting (Attachment B to this MRP), the information required under MRP section IV.A.1, and the following information.

- a. A list of all monitoring point/monitoring parameter pairs (pairs), by medium, which have exhibited a verified measurably significant increase, together with the respective date (for each) when that increase occurred. Any pairs that have shown an increase within that (prior) year shall be bolded and underlined. In addition, by medium, list any non-monitoring parameter COCs that, during testing that year (tested every five years), have exceeded their respective concentration limit by a measurably significant amount and, as a result, have become monitoring parameters, together with the date when the transition occurred.
- b. Two maps, one for each semi-annual monitoring period of the last reporting year, showing the groundwater isocontours determined for that reporting period, the Landfill and all ancillary facilities, all groundwater and unsaturated zone monitoring points, and the surface trace of the point of compliance.
- c. Calibration methods and any discrepancies of any meters used for field parameter evaluations after calibration is performed.
- d. An evaluation of the effectiveness of both the groundwater and unsaturated zone monitoring programs and any proposed modifications necessary to improve the DMP and/or CAP. The evaluation of corrective action activities should also include a map showing the extent of impacted groundwater (plume maps) and/or cross sections.
- e. A brief chronological summary of dates of any operational problems and maintenance activities that may impact water quality at the site.
- f. The compliance record and the corrective actions taken or planned, which may be needed to bring the Facility into full compliance with the discharge requirements.
- g. Evidence that adequate financial assurance for closure, post-closure maintenance, and corrective action is still in effect. Evidence may include a copy of the renewed financial instrument or a copy of the receipt for payment of the financial instrument.
- h. Evidence that the financial assurance amount is adequate or increase the amount of financial assurance by an appropriate amount if necessary, due to inflation, a change in the approved closure plan, or other unforeseen events.
- i. The Discharger must review the preliminary closure and post-closure maintenance plan annually to determine if significant changes in the operation of the Facility warrant an update to any of

these plans. Proposed changes to these plans must be outlined in the annual report.

3. Annual Storm Water Reports

Annual storm water reports must be submitted to the Water Board no later than **August 15** of each year in accordance with the frequencies listed in Attachment A, and may be combined with the first semi-annual DMP/CAP monitoring report. Annual storm water reports must include, but not be limited to, the following information:

- a. All data collected during the reporting period in accordance with the storm water monitoring plan, as outlined in MRP section II.C.2.
- b. Tabulated results of sampling and laboratory analyses for each storm water discharge monitoring location, including historical and current reporting period data, as well as the water quality objective for each monitoring parameter and an identification of each sample that exceeds its respective water quality objective at any given discharge monitoring location.
- c. A copy of the current site map from the SWPCP.
- d. Copies of all field monitoring, storm water sampling, and visual observation data sheets. An explanation shall be provided in the Annual Report for uncompleted sampling event visual observations.
- e. Calibration methods and any discrepancies of any meters used for field parameter evaluations after calibration is performed.
- f. A summary of the actions taken in response to a water quality objective exceedance, including monitoring parameter and pollutant source(s) involved, additional BMP and/or SWPCP measures taken, and associated dates and timelines for implementing the response action; or a demonstration that the exceedance(s) is attributed to a non-industrial pollutant source and/or to a natural background source.
- g. A copy of any SWPCP amendments and/or revisions for the reporting period.
- h. A summary of significant spills and/or leaks that occurred at the Facility during the reporting period and the response taken by the Discharger, including dates.
- i. A summary of employee trainings performed during the reporting period, including dates and content.

4. Five-Year Constituent of Concern Monitoring and Reporting Program

Pursuant to CCR, title 27, section 20420, subdivision (g), every five years the Discharger must sample for COCs. Groundwater samples must be collected and submitted for laboratory analyses at all monitoring points once every five years for all monitoring parameters and COCs listed in Appendix II of Title 40, Code of Federal Regulations (40 CFR), Part 258. Successive monitoring efforts must be carried out alternately during January 1 through June 30 of one five-year sampling event and July 1 through December 31 of the next five-year sampling event, and every fifth year, thereafter. The five-year COC sampling event must be reported no later than 45 days following the monitoring period. The last five-year sampling event occurred in first half of 2012; therefore, the next five-year sampling event is scheduled to occur in second half of 2017 and reported to the Water Board no later than **February 15, 2018**.

5. Five-Year Corrective Action Program Evaluation Report

During the life of the CAP, the Discharger shall submit to the Water Board every five years a Five-Year Corrective Action Program Evaluation Report. This report will be submitted to the Water Board **by March 31<sup>th</sup> beginning with year 2018**, and can be combined with the Annual Monitoring Report for that reporting period. The Five-Year Corrective Action Program Evaluation Report shall include the following.

- a. A detailed evaluation of the CAP and recommendations to continue, modify or discontinue the CAP, including recommendations for other remedial alternatives.
- b. Status information regarding CAP progress with supporting evidence collected as part of the groundwater and unsaturated zone monitoring programs.
- c. Review of the WQPS for the Landfill and recommendations regarding any updates to the WQPS including concentration limits.
- d. A chronological summary of any contingency remedies and/or triggers that were identified and the additional corrective actions taken or planned during the previous five years of implementing the CAP.

B. Unscheduled Reports to be Filed With the Water Board

The following reports must be submitted to the Water Board as specified below.

1. Notice of Tentative Release from the Landfill

The Discharger must perform the procedures contained in this subsection whenever there is evidence of a release from the Landfill.

a. Physical or Measurably Significant Evidence of a Release from the Landfill

The Discharger must immediately notify the Water Board verbally whenever a determination is made that there is physical or “measurably significant” evidence of a release from the Landfill. This verbal notification must be followed by written notification via certified mail within seven days of such determination. Upon such notification, the Discharger may initiate verification procedures or demonstrate that another source other than the Landfill caused evidence of a release in accordance with MRP section IV.B.1.b.

The notification must include the following information:

- i. The potential source of the release;
- ii. General information including the date, time, location, and cause of the release;
- iii. An estimate of the flow rate and volume of waste involved;
- iv. A procedure for collecting samples and description of laboratory tests to be conducted;
- v. Identification of any water body or water-bearing media affected or threatened;
- vi. A summary of proposed actions; and
- vii. For a measurably significant evidence of a release – the monitoring parameters and/or COCs that are involved in the measurably significant evidence of a release from the Landfill; or
- viii. For a physical evidence of a release – the physical factors that indicate evidence of a release.

b. Other Source That May Cause Evidence of a Release From the Landfill

The Discharger may make a demonstration that a source other than the Landfill caused evidence of a release. For this case, the

Discharger must notify the Water Board of the intention to make this demonstration. The notification must be sent to the Water Board by certified mail within seven days of determining physical or measurably significant evidence of a release.

2. Evaluation Monitoring

The Discharger must, within 90 days of verifying a release, submit a technical report pursuant to California Water Code section 13267, subdivision (b), proposing an EMP meeting the provisions of CCR, title 27, section 20420, subdivision (k)(5). If the Discharger decides not to conduct verification procedures, or decides not to make a demonstration that a source other than the Landfill is responsible for the release, the release will be considered verified. The EMP must include the following information:

- a. COC Concentrations – the maximum concentration of each COC at each Monitoring Point as determined during the most recent COC sampling event (i.e., under CCR, title 27, section 20420, subdivision (g) or (k)[1]). Any COC that exceeds its concentration limit is to be retested at that monitoring point. Should the results of the retest verify that the COC is above the concentration limit, then that COC will become a monitoring parameter at that monitoring point;
- b. Proposed Monitoring System Changes – any proposed changes to the groundwater and unsaturated zone monitoring systems necessary to meet the provisions of CCR, title 27, section 20425;
- c. Proposed Monitoring Changes – any proposed additions or changes to the monitoring frequency, sampling and analytical procedures or methods, or statistical methods used at the Facility necessary to meet the provisions of CCR, title 27, section 20425; and
- d. Proposed Delineation Approach – a detailed description of the measures to be taken by the Discharger to assess the nature and extent of the release from the Landfill.

3. Engineering Feasibility Study Report

Within 180 days of verifying the existence of a release, the Discharger must submit an Initial Engineering Feasibility Study report meeting CCR, title 27, section 20420, subdivision (k)(6), proposing corrective action measures that could be taken to achieve background concentrations for all COCs involved in the release. This report will be the basis for a later expanded Engineering

Feasibility Study, submitted under the Evaluation Monitoring Program, per CCR, title 27, section 20425, subdivision (b).

4. Monitoring Well Logs

Pursuant to CCR, title 27, section 20415, subdivision (e)(2) all monitoring wells (including groundwater and unsaturated zone monitoring wells) and all other borings installed to satisfy the requirements of this Monitoring and Reporting Program shall be drilled by a licensed drilling contractor and shall be logged during drilling under the direct supervision of either a California-licensed professional geologist or civil engineer with expertise in stratigraphic well logging. These logs shall be submitted to the Water Board within 90 days following completion of fieldwork.

5. Significant Earthquake Event

After a significant<sup>1</sup> or greater earthquake event at the Facility, the Discharger shall notify the Water Board within 48 hours, and within 45 days submit to the Water Board a detailed written post-earthquake report describing any physical damages to the containment features or groundwater and/or unsaturated zone monitoring systems. The Discharger shall closely examine the Landfill cover, vegetative cover, slope conditions, drainage control system, and surface grading for signs of cracking or depressed/settled areas, following the earthquake event. If cracking or depressed areas of the cover is identified, the Discharger shall make repairs to those areas within 30 days from the date of the earthquake event.

C. General Provisions

The Discharger must comply with Attachment B, "General Provisions for Monitoring and Reporting," dated September 1, 1994, which is attached to and made part of this MRP.

D. Violations

If monitoring data indicate violation of the WDRs, the Discharger must report the violation in the scheduled report for the corresponding reporting period and provide information indicating the cause of violation(s) and the action taken or planned to bring the discharge into compliance.

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<sup>1</sup> A significant earthquake is a seismic event classified according to the United States Geological Survey Earthquake Hazard Program as a moderate earthquake measuring between 5 and 5.9 on the Richter scale, or higher.

E. Technical Reports

Pursuant to California Water Code, section 13267, subdivision (b):

1. By **August 1, 2016**, the Discharger must submit a SWPCP that meets the requirements outlined in MRP section II.C.1. The report must be certified by a California-licensed registered civil engineer or professional geologist.

Ordered by: \_\_\_\_\_ Dated: June 8, 2016  
PATTY Z. KOUYOUMDJIAN  
EXECUTIVE OFFICER

Attachments: A. Water Quality Monitoring Program  
B. General Provisions for Monitoring and Reporting (September 1, 1994)

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PROPOSED

# **ATTACHMENT A**

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**ATTACHMENT A – WATER QUALITY MONITORING PROGRAM**

<b>GROUNDWATER MONITORING</b>					
<b>Parameter</b>		<b>Units</b>	<b>USEPA Method<sup>1</sup></b>	<b>Sampling Frequency</b>	<b>Reporting Frequency</b>
<b>Field Parameters</b>					
Depth to Groundwater		feet below measuring point	--	semi-annually	semi-annually
Temperature		degrees Fahrenheit or Celsius	--	semi-annually	semi-annually
Electrical Conductivity		micromhos/cm	--	semi-annually	semi-annually
pH		pH Units	--	semi-annually	semi-annually
Turbidity		NTUs	--	semi-annually	semi-annually
Dissolved Oxygen <sup>2</sup>		milligrams/liter	--	annually	annually
Oxidation Reduction Potential <sup>2</sup>		milliVolts	--	annually	annually
Alkalinity <sup>2</sup>		milligrams/liter	--	annually	annually
Carbon Dioxide <sup>2</sup>		milligrams/liter	--	annually	annually
Ferrous Iron <sup>2</sup>		milligrams/liter	--	annually	annually
Manganese <sup>2</sup>		milligrams/liter	--	annually	annually
<b>Constituents of Concern</b>					
<b>Monitoring Parameters</b>	Total Dissolved Solids	milligrams/liter	E160.1	semi-annually	semi-annually
	Chloride	milligrams/liter	300	semi-annually	semi-annually
	Sulfate	milligrams/liter	300	semi-annually	semi-annually
	Nitrate as Nitrogen	milligrams/liter	300	semi-annually	semi-annually
	Volatile Organic Compounds <sup>3</sup>	micrograms/liter	8260	semi-annually	semi-annually
Antimony		micrograms/liter	7062	5 year	5 year
Arsenic		micrograms/liter	7062	5 year	5 year
Barium		micrograms/liter	6010	5 year	5 year
Beryllium		micrograms/liter	6010	5 year	5 year
Cadmium		micrograms/liter	7131	5 year	5 year
Chromium		micrograms/liter	6010	5 year	5 year
Hexavalent Chromium		micrograms/liter	7196	semi-annually	semi-annually
Cobalt		micrograms/liter	6010	5 year	5 year
Copper		micrograms/liter	6010	5 year	5 year
Lead		micrograms/liter	7421	5 year	5 year
Mercury		micrograms/liter	7471	5 year	5 year
Nickel		micrograms/liter	7521	5 year	5 year
Selenium		micrograms/liter	7742	5 year	5 year
Silver		micrograms/liter	6010	5 year	5 year
Thallium		micrograms/liter	7841	5 year	5 year

<b>Constituents of Concern (cont.)</b>				
Tin	micrograms/liter	6010	5 year	5 year
Vanadium	micrograms/liter	6010	5 year	5 year
Zinc	micrograms/liter	6010	5 year	5 year
Total Cyanide	micrograms/liter	335.4	5 year	5 year
Total Sulfide	micrograms/liter	376.2	5 year	5 year
Volatile Organic Compounds <sup>3</sup>	micrograms/liter	8260	5 year	5 year
Semi-volatile Organic Compounds <sup>4</sup>	micrograms/liter	8270	5 year	5 year
Polychlorinated Biphenyls and Pesticides <sup>4</sup>	micrograms/liter	8141	5 year	5 year
Chlorinated Herbicides <sup>4</sup>	micrograms/liter	8151	5 year	5 year
<b>Supplemental Parameters</b>				
Calcium	milligrams/liter	6010	semi-annually	semi-annually
Magnesium	milligrams/liter	6010	semi-annually	semi-annually
Sodium	milligrams/liter	6010	semi-annually	semi-annually
Potassium	milligrams/liter	6010	semi-annually	semi-annually
Carbonate	milligrams/liter	310.1	semi-annually	semi-annually
Bicarbonate	milligrams/liter	310.1	semi-annually	semi-annually
Total Alkalinity <sup>2</sup>	milligrams/liter	310.1	annually	annually
Non-volatile Organic Carbon <sup>2</sup>	milligrams/liter	415.1	annually	annually
<b>UNSATURATED ZONE SOIL-PORE LIQUID MONITORING</b>				
<b>Parameter</b>	<b>Units</b>	<b>USEPA Method<sup>1</sup></b>	<b>Sampling Frequency</b>	<b>Reporting Frequency</b>
<b>Field Parameters</b>				
Temperature	degrees Farenheit or Celsius	--	semi-annually	semi-annually
Electrical Conductivity	micromhos/cm	--	semi-annually	semi-annually
pH	pH Units	--	semi-annually	semi-annually
Turbidity	NTUs	--	semi-annually	semi-annually
Dissolved Oxygen <sup>2</sup>	milligrams/liter	--	annually	annually
Oxidation Reduction Potential <sup>2</sup>	milliVolts	--	annually	annually
Alkalinity <sup>2</sup>	milligrams/liter	--	annually	annually
Carbon Dioxide <sup>2</sup>	milligrams/liter	--	annually	annually
Ferrous Iron <sup>2</sup>	milligrams/liter	--	annually	annually
Manganese <sup>2</sup>	milligrams/liter	--	annually	annually

Constituents of Concern					
Monitoring Parameters	Total Dissolved Solids	milligrams/liter	E160.1	semi-annually	semi-annually
	Chloride	milligrams/liter	300	semi-annually	semi-annually
	Sulfate	milligrams/liter	300	semi-annually	semi-annually
	Nitrate as Nitrogen	milligrams/liter	300	semi-annually	semi-annually
	Volatile Organic Compounds <sup>3</sup>	micrograms/liter	8260	semi-annually	semi-annually
UNSATURATED ZONE SOIL-PORE GAS MONITORING					
Parameter		Units	USEPA Method <sup>1</sup>	Sampling Frequency	Reporting Frequency
Field Parameters					
Atmospheric Pressure		inches of mercury	--	quarterly	semi-annually
Methane		parts per million or percent by volume	--	quarterly	semi-annually
Carbon Dioxide		parts per million or percent by volume		quarterly	semi-annually
Oxygen		parts per million or percent by volume		quarterly	semi-annually
Constituents of Concern					
Monitoring Parameters	Methane	parts per million or percent by volume	ASTM-D1946	annually	annually
	Carbon Dioxide	parts per million or percent by volume		annually	annually
	Nitrogen	parts per million or percent by volume		annually	annually
	Oxygen	parts per million or percent by volume		annually	annually
	Volatile Organic Compounds	parts per billion or percent by volume	TO-15	annually	annually
STORM WATER MONITORING					
Parameter		Units	USEPA	Sampling	Reporting
pH		pH Units	--	four qualifying storm events per year <sup>5</sup>	annually
Total Suspended Solids		milligrams/liter	SM-2540-D		
Oil and Grease, Total		milligrams/liter	1664A		
Iron, Total		milligrams/liter	200.7		
<p>1 - The Discharger shall analyze for all constituents, with the exception of field parameters, using the United States Environmental Protection Agency (USEPA) analytical methods indicated or the most recently approved SW-846 USEPA method or other equivalent USEPA method. An alternate method may be proposed and used if acceptable to the Executive Officer.</p> <p>2 - Parameters to evaluate Monitored Natural Attenuation are monitored annually. Monitoring of these parameters will alternate between sampling events such that for odd numbered years monitoring will occur during the first semester and for even numbered years monitoring will occur during the second semester.</p> <p>3 - As defined in Appendix I, 40 CFR, part 258.</p> <p>4 - As defined in Appendix II, 40 CFR, part 258.</p> <p>5 - A qualifying storm event is a precipitation event that produces a storm water discharge for at least one drainage area and is preceded by 48 hours with no discharge from any drainage area. The Discharger shall collect and analyze storm water samples from two qualifying storm events within the first half of each reporting year (July 1 to December 31) and from two qualifying storm events within the second half of each reporting year (January 1 through June 30). If a sufficient number of qualifying storm events do not occur within a given reporting year, the Discharger must document and report that information in the regularly scheduled Annual Storm Water Report.</p>					

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# **ATTACHMENT B**

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CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
LAHONTAN REGION

**GENERAL PROVISIONS**  
FOR MONITORING AND REPORTING

1. **SAMPLING AND ANALYSIS**

- a. All analyses shall be performed in accordance with the current edition(s) of the following documents:
  - i. Standard Methods for the Examination of Water and Wastewater
  - ii. Methods for Chemical Analysis of Water and Wastes, EPA
- b. All analyses shall be performed in a laboratory certified to perform such analyses by the California State Department of Health Services or a laboratory approved by the Regional Board Executive Officer. Specific methods of analysis must be identified on each laboratory report.
- c. Any modifications to the above methods to eliminate known interferences shall be reported with the sample results. The methods used shall also be reported. If methods other than EPA-approved methods or Standard Methods are used, the exact methodology must be submitted for review and must be approved by the Regional Board prior to use.
- d. The Discharger shall establish chain-of-custody procedures to insure that specific individuals are responsible for sample integrity from commencement of sample collection through delivery to an approved laboratory. Sample collection, storage, and analysis shall be conducted in accordance with an approved Sampling and Analysis Plan (SAP). The most recent version of the approved SAP shall be kept at the facility.
- e. The Discharger shall calibrate and perform maintenance procedures on all monitoring instruments and equipment to ensure accuracy of measurements, or shall insure that both activities will be conducted. The calibration of any wastewater flow measuring device shall be recorded and maintained in the permanent log book described in 2.b, below.
- f. A grab sample is defined as an individual sample collected in fewer than 15 minutes.
- g. A composite sample is defined as a combination of no fewer than eight individual samples obtained over the specified sampling period at equal intervals. The volume of each individual sample shall be proportional to the discharge flow rate at the time of sampling. The sampling period shall equal the discharge period, or 24 hours, whichever period is shorter.

## 2. OPERATIONAL REQUIREMENTS

### a. Sample Results

Pursuant to California Water Code Section 13267(b), the Discharger shall maintain all sampling and analytical results including: strip charts; date, exact place, and time of sampling; date analyses were performed; sample collector's name; analyst's name; analytical techniques used; and results of all analyses. Such records shall be retained for a minimum of three years. This period of retention shall be extended during the course of any unresolved litigation regarding this discharge, or when requested by the Regional Board.

### b. Operational Log

Pursuant to California Water Code Section 13267(b), an operation and maintenance log shall be maintained at the facility. All monitoring and reporting data shall be recorded in a permanent log book.

## 3. REPORTING

- a. For every item where the requirements are not met, the Discharger shall submit a statement of the actions undertaken or proposed which will bring the discharge into full compliance with requirements at the earliest time, and shall submit a timetable for correction.
- b. Pursuant to California Water Code Section 13267(b), all sampling and analytical results shall be made available to the Regional Board upon request. Results shall be retained for a minimum of three years. This period of retention shall be extended during the course of any unresolved litigation regarding this discharge, or when requested by the Regional Board.
- c. The Discharger shall provide a brief summary of any operational problems and maintenance activities to the Board with each monitoring report. Any modifications or additions to, or any major maintenance conducted on, or any major problems occurring to the wastewater conveyance system, treatment facilities, or disposal facilities shall be included in this summary.
- d. Monitoring reports shall be signed by:
  - i. In the case of a corporation, by a principal executive officer at least of the level of vice-president or his duly authorized representative, if such representative is responsible for the overall operation of the facility from which the discharge originates;
  - ii. In the case of a partnership, by a general partner;
  - iii. In the case of a sole proprietorship, by the proprietor; or

- iv. In the case of a municipal, state or other public facility, by either a principal executive officer, ranking elected official, or other duly authorized employee.
- e. Monitoring reports are to include the following:
  - i. Name and telephone number of individual who can answer questions about the report.
  - ii. The Monitoring and Reporting Program Number.
  - iii. WDID Number.
- f. Modifications

This Monitoring and Reporting Program may be modified at the discretion of the Regional Board Executive Officer.

#### 4. NONCOMPLIANCE

Under Section 13268 of the Water Code, any person failing or refusing to furnish technical or monitoring reports, or falsifying any information provided therein, is guilty of a misdemeanor and may be liable civilly in an amount of up to one thousand dollars (\$1,000) for each day of violation under Section 13268 of the Water Code.

x:PROVISIONS WDRS

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# **ENCLOSURE 2**

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April 29, 2016

**SUBMITTED ELECTRONICALLY**

Ms. Jan Zimmerman  
California Regional Water Quality  
Control Board - Central Valley Region  
1685 "E" Street  
Fresno, CA 93706

**RE: Tehachapi Sanitary Landfill; Kern County  
Comments on Tentative Waste Discharge Requirements**

Dear Ms. Zimmerman:

Thank you for providing Kern County Public Works Department (KCPWD) the opportunity to provide comments on the Tentative Waste Discharge Requirements (WDRs) dated March 29, 2016, for the Tehachapi Sanitary Landfill (SLF).

KCPWD's comments regarding the Tentative Waste Discharge Requirements are presented below. For ease of RWQCB review, each section of specific language as stated in the tentative document is displayed in italics followed by KCPWD's comments.

**Waste Discharge Requirements**

V. TIME SCHEDULE

A. Replacement of Lysimeters TH1-06 and TH1-07

*No later than **September 1, 2016**, the Discharger must submit to the Water Board a report detailing the activities performed for the abandonment of lysimeters TH1-06 and TH1-07 and for the installation of at least one replacement lysimeter. The replacement lysimeter must be sited in a location between TH1-06 and TH1-07 and be completed above the groundwater table so as to monitor soil-pore liquids in the unsaturated zone along the Landfill's point of compliance. The report must be certified by a California registered civil engineer or a California registered professional geologist, and must contain sufficient information to verify that the work was performed in accordance with State and/or County standards. A workplan must be submitted to the Water Board for acceptance a minimum of 30 days prior to initiating lysimeter abandonment and installation activities.*

Comment. KCPWD has budgeted funds for this work in Fiscal Year 2016/2017, but feels three months to complete is insufficient. KCPWD's fiscal year begins on July 1, 2016. As such, the county's budget may not be approved by the Board of Supervisors until mid-August, 2016. Once the budget is approved, KCPWD would have to obtain a cost estimate for the work from a consultant, have the consultant prepare a work plan for the installation and destruction of lysimeters,

review a draft work plan, submit the final work plan to the Water Board for review, and then, upon Water Board approval of the work plan, complete the field work, review the draft report, and submit the final report to the Water Board.

To meet the September 1, 2016, deadline, KCPWD would have to submit the workplan to the Water Board in mid-June (typically for a project like this the report is completed about 6 weeks after fieldwork starts) so that fieldwork could start 30 days later in mid-July, depending upon the availability of a driller. KCPWD requests that this requirement be modified to read:

No later than **March 1, 2017**, the Discharger must submit to the Water Board a report detailing the activities performed for the abandonment of lysimeters TH1-06 and TH1-07 and for the installation of at least one replacement lysimeter. The replacement lysimeter must be sited in a location between TH1-06 and TH1-07 and be completed above the groundwater table so as to monitor soil-pore liquids in the unsaturated zone along the landfill's point of compliance. The report must be certified by a California registered civil engineer or a California registered professional geologist, and must contain sufficient information to verify that the work was performed in accordance with State and/or County standards. A workplan must be submitted to the Water Board for acceptance a minimum of 30 days prior to initiating lysimeter abandonment and installation activities.

### **Monitoring and Reporting Program**

#### **Attachment A**

Comment. KCPWD currently analyzes monitored natural attenuation (MNA) parameters annually. KCPWD requests that Attachment A of the Monitoring and Reporting Program be modified to reflect annual monitoring for natural attenuation parameters and that the monitoring alternate between sampling events on alternate years such that MNA parameters are completed in the first half of the year in odd numbered years and the second half of the year in even numbered years.

Thank you for providing KCPWD the opportunity to comment on the Tentative Waste Discharge Requirements dated March 29, 2016, for the Tehachapi Sanitary Landfill. If you have any questions, please contact me at (661) 862-8686.

Sincerely,



Michael R. Burston, P.G.  
Supervising Engineer

Lahontan Regional Water Quality Control Board

May 13, 2016

WDID No. 6B150303017

Michael R. Burston, Supervising Engineer  
Kern County Public Works Department  
2700 "M" Street, Suite 500  
Bakersfield, CA 93301-2372  
Email: [burstonm@co.kern.ca.us](mailto:burstonm@co.kern.ca.us)

**Response to Comments on the Tentative Revised Waste Discharge Requirements and Monitoring and Reporting Program for the Tehachapi Sanitary Landfill, Kern County, WDID No. 6B150303017**

California Regional Water Quality Control Board, Lahontan Region (Water Board) staff received comments from the Kern County Public Works Department (KCPWD) on the Tentative Revised Waste Discharge Requirements (WDRs) and Monitoring and Reporting Program (MRP) for the Tehachapi Sanitary Landfill (Facility) on April 29, 2016. Water Board staff have considered the comments provided and incorporated the suggested edits into the Proposed WDRs that are scheduled to be considered for adoption by the Water Board during the regularly scheduled meeting to be held on June 8 and 9, 2016. Our responses to the comments are listed in the table below. A copy of KCPWD's comment letter is enclosed for reference.

NO.	WDR/MRP SECTION	COMMENT (abbreviated) AND WATER BOARD STAFF RESPONSE
1	WDR Section V.A, Replacement of Lysimeters	<p>WDR Section V.A specifies "No later than <b>September 1, 2016</b>, the Discharger must submit to the Water Board a report detailing the activities performed for the abandonment of lysimeters TH1-06 and TH1-07 and for the installation of at least one replacement lysimeter..." KCPWD requests to change the report due date to March 1, 2017, to allow for sufficient time following the adoption of the revised WDRs to schedule, plan, and implement a workplan for lysimeter destruction and installation.</p> <p>Staff finds that changing the report due date from September 2016 to March 2017 will not affect water quality. WDR Section V.A was revised to read: "No later than <b>March 1, 2017</b>, the Discharger must submit to the Water Board a report detailing the activities performed for the abandonment of lysimeters TH1-06 and TH1-07 and for the installation of at least one replacement lysimeter..."</p>

2	MRP Attachment A, Water Quality Monitoring Program	<p>Minor edits to Attachment A to reflect the proposed/current sampling frequency for monitoring the Monitored Natural Attenuation parameters.</p> <p>Edits accepted. Attachment A was revised as proposed by KCPWD.</p>
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Thank you for your comments. If you have any questions regarding this letter, please contact me at (760) 241-7376 [jan.zimmerman@waterboards.ca.gov](mailto:jan.zimmerman@waterboards.ca.gov) or Patrice Copeland, Senior Engineering Geologist, at (760) 241-7404 [patrice.copeland@waterboards.ca.gov](mailto:patrice.copeland@waterboards.ca.gov).



Jan M. Zimmerman, P.G.  
Engineering Geologist

Enc: KCPWD Comment Letter, Tehachapi Landfill Tentative WDRs (April 29, 2016)

cc: Christine Karl, CalRecycle ([christine.karl@calrecycle.ca.gov](mailto:christine.karl@calrecycle.ca.gov))  
Jeffery Marshall, Kern County LEA ([marshallj@co.kern.ca.us](mailto:marshallj@co.kern.ca.us))

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**Phone: (861) 862-8800  
FAX: (861) 862-8801  
Toll Free: (800) 552-5376 Option 5  
TTY Relay: (800) 736-2929**

April 29, 2016

**SUBMITTED ELECTRONICALLY**

Ms. Jan Zimmerman  
California Regional Water Quality  
Control Board - Central Valley Region  
1685 "E" Street  
Fresno, CA 93706

**RE: Tehachapi Sanitary Landfill; Kern County  
Comments on Tentative Waste Discharge Requirements**

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KCPWD's comments regarding the Tentative Waste Discharge Requirements are presented below. For ease of RWQCB review, each section of specific language as stated in the tentative document is displayed in italics followed by KCPWD's comments.

**Waste Discharge Requirements**

**V. TIME SCHEDULE**

**A. Replacement of Lysimeters TH1-06 and TH1-07**

*No later than **September 1, 2016**, the Discharger must submit to the Water Board a report detailing the activities performed for the abandonment of lysimeters TH1-06 and TH1-07 and for the installation of at least one replacement lysimeter. The replacement lysimeter must be sited in a location between TH1-06 and TH1-07 and be completed above the groundwater table so as to monitor soil-pore liquids in the unsaturated zone along the Landfill's point of compliance. The report must be certified by a California registered civil engineer or a California registered professional geologist, and must contain sufficient information to verify that the work was performed in accordance with State and/or County standards. A workplan must be submitted to the Water Board for acceptance a minimum of 30 days prior to initiating lysimeter abandonment and installation activities.*

Comment. KCPWD has budgeted funds for this work in Fiscal Year 2016/2017, but feels three months to complete is insufficient. KCPWD's fiscal year begins on July 1, 2016. As such, the county's budget may not be approved by the Board of Supervisors until mid-August, 2016. Once the budget is approved, KCPWD would have to obtain a cost estimate for the work from a consultant, have the consultant prepare a work plan for the installation and destruction of lysimeters,

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No later than March 1, 2017, the Discharger must submit to the Water Board a report detailing the activities performed for the abandonment of lysimeters TH1-06 and TH1-07 and for the installation of at least one replacement lysimeter. The replacement lysimeter must be sited in a location between TH1-06 and TH1-07 and be completed above the groundwater table so as to monitor soil-pore liquids in the unsaturated zone along the landfill's point of compliance. The report must be certified by a California registered civil engineer or a California registered professional geologist, and must contain sufficient information to verify that the work was performed in accordance with State and/or County standards. A workplan must be submitted to the Water Board for acceptance a minimum of 30 days prior to initiating lysimeter abandonment and installation activities.

### ***Monitoring and Reporting Program***

#### ***Attachment A***

Comment. KCPWD currently analyzes monitored natural attenuation (MNA) parameters annually. KCPWD requests that Attachment A of the Monitoring and Reporting Program be modified to reflect annual monitoring for natural attenuation parameters and that the monitoring alternate between sampling events on alternate years such that MNA parameters are completed in the first half of the year in odd numbered years and the second half of the year in even numbered years.

Thank you for providing KCPWD the opportunity to comment on the Tentative Waste Discharge Requirements dated March 29, 2016, for the Tehachapi Sanitary Landfill. If you have any questions, please contact me at (661) 862-8686.

Sincerely,



Michael R. Burston, P.G.  
Supervising Engineer