

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
LAHONTAN REGION**

**MEETING OF JUNE 12, 2019
BARSTOW**

ITEM 7

**MOJAVE RIVER BASIN PLAN AMENDMENT – MOJAVE RIVER BENEFICIAL
USES BASIN PLAN AMENDMENT**

CHRONOLOGY

April 2018	California Environmental Quality Act (CEQA) Scoping Meeting held in Apple Valley on April 24, 2018 to solicit comments on the scope of the environmental analysis needed for the Basin Plan Amendment.
January 2019	A Water Board workshop was held during the January 16, 2019 Board meeting in Apple Valley to discuss the Basin Plan Amendment's key elements and background information.
March 2019	A combined Notice of Public Hearing and Notice of Filing and Opportunity to Comment on the Draft Staff Report, Substitute Environmental Documentation, and Proposed Basin Plan Amendment language was released on March 1, 2019.

BACKGROUND

The Mojave River is formed by the confluence of the West Fork Mojave River and Deep Creek at the Mojave Forks dam and travels over 100 miles through a desert environment to its terminus at Soda Lake, a dry lake bed. The Mojave River is ecologically important both as a water source for wildlife and for the riparian habitat it provides in the arid Mojave Desert. As such, it provides essential habitat for rare plant and animal species that are present along the Mojave River, as evidenced by the numerous observations of special status species found in the California Department of Fish and Wildlife's California Natural Diversity Database (see Enclosure 2 - Staff Report, Appendix 1). The Mojave River also serves an important groundwater recharge function, as the floodplain aquifer that underlies the river corridor is an essential water source for communities in the area and a key element of the Mojave River adjudication. Additionally, recent federal legislation added new federal Wild and Scenic River designations to multiple surface waters in the Lahontan Region, including two tributaries to the Mojave River, Deep Creek and Holcomb Creek.

The 2018 Triennial Review List of priority projects includes amending the *Water Quality Control Plan for the Lahontan Region* (Basin Plan) to revise surface water beneficial use designations for portions of the Mojave River and its primary tributaries. The content of and rationale for the recommended revisions is contained in the Staff Report that was released for public comment on March 1, 2019 and is included as Enclosure 2. The required Substitute Environmental Documentation, including the checklist responses is part of the Staff Report.

ISSUES

Should the Water Board amend the Basin Plan to revise the beneficial use designations for portions of the Mojave River and its tributaries in Chapter 2, and to make minor revisions to Chapter 3 and Chapter 4?

DISCUSSION

Water Board staff developed recommendations to address the Mojave River Basin Planning topics in the 2018 Triennial Review List and presented these to the Water Board at a workshop on January 16, 2019. The recommendations included the following proposed revisions to the Basin Plan:

- De-designate the Cold Freshwater Habitat Beneficial Use (COLD) for the Mojave River downstream of the Lower Narrows to Soda Lake
- Designate the Preservation of Biological Habitats of Special Significance Beneficial Use (BIOL) to specific sections of the Mojave River and its tributaries
- Designate the Rare, Threatened, or Endangered Species Beneficial Use (RARE) to specific sections of the Mojave River and its tributaries
- Clarify the application of water quality objectives for the Mojave River in Table 3-20
- Add the Mojave River - Afton Canyon segment to the Basin Plan's list of rivers eligible for federal Wild and Scenic Status
- Add language to the Basin Plan section on Offroad Vehicles (Chapter 4, section 4.11) to highlight the need to protect sensitive desert riparian habitat.

Since the January workshop, two additional revisions have been added to the proposed Basin Plan Amendment, which include the following:

- Replace Figure 3-13 in Chapter 3 to accurately depict locations identified in Table 3-20
- Revise language in Chapter 4.9 regarding Wild and Scenic Rivers to correct errors and to acknowledge that several waterbodies in the Lahontan Region are designated as components of the federal Wild and Scenic Rivers System.

Changes to the beneficial use designations of the Mojave River and its tributaries are proposed to reflect actual presence of beneficial uses. The Mojave River downstream of the Lower Narrows does not support the COLD beneficial use. Portions of the Mojave River and its tributaries are significant habitat for Rare, Threatened, or Endangered Species.

Revisions to the Basin Plan section on Wild and Scenic Rivers (Chapter 4, section 4.9) were suggested in a comment letter submitted by Defenders of Wildlife in recognition of new Wild and Scenic designations to surface waters in the Lahontan Region. These include portions of Deep Creek and its tributary, Holcomb Creek, which are both located in the Mojave River watershed. Two other surface waters in

the Lahontan Region were designated as components of the federal Wild and Scenic River System in the March 2019 law that include portions of the Amargosa River and Surprise Canyon Creek, located near Death Valley.

Additionally, several other surface waters in the Lahontan Region had previously been designated as components of the federal Wild and Scenic River System in 2009. The proposed revisions to Basin Plan Chapter 4, section 4.9 update the existing language and identify both the newly designated surface waters and the previously designated ones. The surface waters designated in 2009 include Cottonwood Creek (originating in the White Mountains), portions of the Amargosa River, and portions of the Owens River Headwaters (which incorporates portions of Deadman Creek and Glass Creek). The website www.rivers.gov is dedicated to the Wild and Scenic River System and serves as a clearinghouse for Wild and Scenic River designations nationwide.

PUBLIC OUTREACH/INPUT

Agenda items were posted to the Water Board's webpage and noticed via the Board Meeting, Basin Planning Regionwide, and Basin Planning – Mojave River email list (Lyris Lists). Staff also contacted agencies and other parties with interest in Mojave River resource protection issues including, but not limited to, local municipalities, utility districts, California Department of Fish and Wildlife (CDFW), Bureau of Land Management (BLM), San Bernardino County, and interested Native American Tribes.

Staff conducted a CEQA scoping meeting in April 2018 and a Board workshop in January 2019, and is currently engaged in consultation with a Native American Tribe, pursuant to AB 52 (Chapter 532, Statutes of 2014) requirements.

After the January Board workshop, staff received two letters, one from the Center for Biological Diversity (CBD) and one from Defenders of Wildlife, that were both supportive of the proposed amendment. CBD also identified additional portions of the Mojave River that BLM designated as Areas of Critical Environmental Concern for the Mojave fringed-toed lizard. Staff has subsequently added the BIOL beneficial use to these portions of the Mojave River within the proposed Basin Plan Amendment.

A combined Notice of Public Hearing and Notice of Filing and Opportunity to Comment was released on March 1, 2019 together with the draft Staff Report, Substitute Environmental Documentation, and Basin Plan Amendment language to allow a 45-day comment period on the draft documents.

Staff received two comment letters in response to the notice, and both letters expressed support for the proposed Basin Plan Amendment. The comment letter from Mojave Desert Land Trust emphasized the importance of their recent acquisition of the Palisades Ranch property, a 1,647-acre conservation area located along the Mojave River downstream of the Victor Valley Wastewater Reclamation Authority facility. Acquisition of the property was a joint effort between state and federal wildlife agencies and represents a significant opportunity to protect and restore unique desert

riparian habitat. The comment letter from Defenders of Wildlife called attention to the recent Wild and Scenic River designations in the Mojave River watershed. The letter also discussed its concerns with impacts from off-highway vehicle activity on BLM land in Afton Canyon and encouraged Water Board staff to coordinate with BLM and CDFW to investigate this issue and evaluate the need for regulatory action to address any impacts.

RECOMMENDATION

Adopt the proposed resolution that will (1) adopt the Basin Plan Amendment; (2) adopt and approve the Substitute Environmental Documentation, and (3) request that State Water Board similarly approve and forward the Basin Plan Amendment to the California Office of Administrative Law for final approval.

ENCLOSURE	ITEM	BATES NUMBER
1	Resolution R6T-2019-PROP, approving amendments to the <i>Water Quality Control Plan for the Lahontan Region</i> (Basin Plan)	7- 5
2	Staff Report/Environmental Checklist for Basin Plan Amendment	7- 11
3	Notice of Public Hearing and Notice of Filing and Opportunity to Comment	7- 109
4	Response to Comments	7- 113
5	Mojave River Watershed Maps	7- 131
6	Water Board Staff Presentation	7- 135

ENCLOSURE 1

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
LAHONTAN REGION

RESOLUTION NO. R6T-2019-PROPOSED

**APPROVAL OF AMENDMENTS TO
THE WATER QUALITY CONTROL PLAN FOR THE LAHONTAN REGION
TO MODIFY MOJAVE RIVER BENEFICIAL USE DESIGNATIONS AND OTHER
MINOR REVISIONS**

WHEREAS, the California Regional Water Quality Control Board, Lahontan Region, (Lahontan Water Board) finds that:

1. The proposed amendments to the *Water Quality Control Plan for the Lahontan Region* (Basin Plan) were developed in accordance with Water Code section 13240.
2. The Porter-Cologne Act declares, “the quality of all the waters of the state shall be protected for the use and enjoyment by the people of the state.” (Water Code section 13000.)
3. Pursuant to Public Resources Code section 21080.5, the Resources Agency has approved the Regional Water Boards’ basin planning process as a “certified regulatory program” that adequately satisfies the California Environmental Quality Act (CEQA) (Public Resources Code section 21000 et seq.) requirements for preparing environmental documents. (California Code of Regulations title 14, §15251, subdivision (g); California Code of Regulations, title 23, §3777.)
4. The Substitute Environmental Documentation for this project consists of the final Staff Report and the environmental checklist dated June 2019, comments and responses to comments, the draft Basin Plan amendment language, and this Resolution.
5. The proposed amendments modify the Basin Plan to both add and remove beneficial use designations for the Mojave River and its tributaries, modify language in Chapter 3, Table 3-20 to clarify the application of site specific objectives for the Mojave River, replace Figure 3-13 to correctly depict the locations cited in Table 3-20, update language in Chapter 4 related to federal Wild and Scenic River designations, and insert language in Chapter 4, Section 4.11 (Recreation) related to off highway vehicle routes and protecting desert riparian habitat.
6. The Substitute Environmental Documentation concludes that the adoption of the Basin Plan amendments will not result in any significant environmental impacts. As a result, no analysis is presented regarding reasonable alternatives to the project and mitigation measures to avoid or reduce any significant or potentially significant adverse environmental impacts. (Cal. Code Regs. tit. 23, §3777, subd. (e).)

7. A CEQA scoping meeting was conducted on April 24, 2018 in Apple Valley. A notice of the CEQA scoping meeting was provided on the Water Board's website and was sent to interested parties, including partner agencies, environmental groups, and other individuals interested in Basin Plan amendments.
8. A draft Staff Report and the proposed Basin Plan amendments were prepared and distributed to interested individuals and public agencies on March 1, 2019 for review and comment in accordance with state environmental regulations (California Code of Regulations, title 23, section 3775 et seq.).
9. The Lahontan Water Board heard and considered public comments presented at the public hearing held on June 12, 2019 in Barstow.
10. The record, including the Staff Report and environmental checklist, indicates that these amendments are consistent with the provisions of the State Water Resources Control Board's (State Water Board) Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality Waters in California" and federal antidegradation policy prescribed in 40 CFR section 131.12.
11. The Lahontan Water Board finds that the Substitute Environmental Documentation satisfies the requirements for the implementation of CEQA for exempt regulatory programs, as set forth in California Code of Regulations, title 23, section 3775 et seq.
12. The proposed amendments meet the necessity standard of the Administrative Procedures Act, Government Code section 11353, subdivision (b).

THEREFORE BE IT RESOLVED THAT:

1. The Lahontan Water Board hereby adopts and approves the Substitute Environmental Documentation that was prepared, where applicable, in accordance with the provisions applicable to the certified exempt regulatory programs, California Code of Regulations, title 23, sections 3777 through 3779.
2. Pursuant to Water Code section 13240, et seq., the Lahontan Water Board, after considering the entire administrative record, including all oral testimony and written comments, adopts the amendments to the *Water Quality Control Plan for the Lahontan Region* as set forth in Enclosure 1.
3. The Executive Officer is directed to forward copies of the Basin Plan amendments and the administrative record to the State Water Board in accordance with the requirements of Water Code section 13245.
4. The Lahontan Water Board requests that the State Water Board approve the Basin Plan amendments in accordance with the requirements of Water Code sections 13245 and 13246 and forward them to the California Office of Administrative Law (OAL) for approval.

5. Following approval of the Basin Plan amendments by the State Water Board and OAL, the Executive Officer shall file a Notice of Decision with the Natural Resources Agency. The record of the final Substitute Environmental Documentation shall be retained at the Lahontan Water Board's office at 2501 Lake Tahoe Boulevard, South Lake Tahoe, California, in the custody of the Lahontan Water Board's administrative staff.
6. If during its approval process, Lahontan Water Board staff, State Water Board or OAL determines that minor, non-substantive changes to the amendment language or supporting staff report and environmental checklist are needed for clarity or consistency, the Executive Officer may make such changes, and shall inform the Lahontan Water Board of any such changes.

I, Patty Z. Kouyoumdjian, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of a Resolution adopted by the California Regional Water Quality Control Board, Lahontan Region, on June 12, 2019.

PATTY Z. KOUYOUMDJIAN
EXECUTIVE OFFICER

Enclosure 1: Proposed Basin Plan Amendments

ENCLOSURE 2



FINAL

**STAFF REPORT/ENVIRONMENTAL DOCUMENT
FOR
AMENDMENTS TO THE WATER QUALITY CONTROL PLAN
FOR THE LAHONTAN REGION**

**Beneficial Use Changes for the Mojave River Watershed
and Other Minor Revisions**

California Regional Water Quality Control Board,
Lahontan Region

June 2019

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Appendix 1 – Special Status Species Table

Appendix 2 – Changes to the Lahontan Basin Plan

Glossary

Acre-feet per year	AFY
Areas of Special Biological Significance	ASBS
Areas of Critical Environmental Concern	ACEC
Beneficial Use	BU
Benthic macroinvertebrate	BMI
Preservation of Biological Habitats Beneficial Use	BIOL
Bureau of Land Management	BLM
California Department of Fish and Wildlife	CDFW
California Environmental Quality Act	CEQA
California Natural Diversity Database	CNDD
Clean Water Act	CWA
Code of Federal Regulations	CFR
Cold Freshwater Beneficial Use	COLD
Cubic feet per second	cfs
Dissolved oxygen	DO
Lahontan Regional Water Quality Control Board	Water Board
Milligrams per liter	mg/L
Million gallons per day	mgd
Mojave Desert Resource Conservation District	MDRCD
Mojave River Characterization Study	MRCS
Mojave Water Agency	MWA
Municipal and Domestic Supply Beneficial Use	MUN
National Pollutant Discharge Elimination System	NPDES
Rare, Threatened or Endangered Species Beneficial Use	RARE
Site specific objective	SSO
State Water Project	SWP
State Water Resources Control Board	State Water Board
Total dissolved solids	TDS
Warm Freshwater Beneficial Use	WARM
Water Quality Control Plan for the Lahontan Region	Basin Plan
United States Bureau of Land Management	BLM
United States Environmental Protection Agency	US EPA
United States Fish and Wildlife Service	USFWS
United States Geological Survey	USGS
Use Attainability Analysis	UAA
Victor Valley Wastewater Reclamation Authority	VVWRA

Section 1 - Introduction

The Mojave River and the desert riparian habitat that is present along the river corridor are critical resources in the Mojave Desert. Over-utilization of the groundwater resources in the Mojave River watershed has increased the scarcity of surface water flows along the Mojave River and reduced the number of locations where it occurs due to the interconnected nature of groundwater and surface water in this area. The Mojave River itself is considered a subterranean stream, which means that it can be characterized as a body of groundwater flowing through known and definite channels. Both the mainstem Mojave River and its two primary tributaries, Deep Creek and the West Fork Mojave River, have valuable habitat areas that sustain a wide range of aquatic and terrestrial wildlife and plant species. This includes many special status species, as shown in the table in Appendix 1 that identifies special status plants and animals observed in the Mojave River area. The proposed project seeks to recognize the value of the desert riparian habitat that exists within the Mojave River watershed by adding new beneficial use designations for certain locations along the Mojave River and its tributaries in the *Water Quality Control Plan for the Lahontan Region* (Basin Plan).

The proposed Basin Plan amendment would designate the Preservation of Biological Habitats of Special Significance (BIOL) and Rare, Threatened, or Endangered Species (RARE) beneficial uses to three locations along the Mojave River and to Deep Creek and the West Fork Mojave River. It also would de-designate the Cold Freshwater Habitat (COLD) beneficial use for the Mojave River below the Lower Narrows to the river's terminus at Soda Lake and add some clarifying language to Chapters 3 and 4 of the Basin Plan. The proposal to add the BIOL and RARE beneficial use designations (see definitions in Table 1 below) to the Mojave River and its primary tributaries stems from the importance of aquatic and riparian habitat in the Mojave Desert ecosystem and the need to protect it. Both the BIOL and RARE beneficial use designations depend on input from other public agencies to determine their appropriateness for a given water body. BIOL is designated for places where state or federal land or wildlife management agencies have already designated for special habitat protections. The RARE designation is meant to protect locations where special status species that are protected under state or federal endangered species laws are known to occur. The de-designation of the COLD freshwater habitat beneficial use from a portion of the Mojave River downstream of the Lower Narrows is proposed because habitat and climatic conditions in this segment of the river do not support cold-water species.

This staff report provides the justification and background information to support the proposed changes to the beneficial uses for the Mojave River, and includes the required Use Attainability Analysis and Substitute Environmental Documentation (SED). It includes an overview of the regulatory setting describing the requirements for adopting a Basin Plan amendment, followed by a summary of the hydrology, water quality, physical habitat, and biological community of the Mojave River watershed, including the tributaries of Deep Creek and the West Fork Mojave River (WF Mojave River). The Use Attainability Analysis required for removing a beneficial use is then presented, followed by a summary of the specific changes that are proposed for the Basin Plan. The changed sections of the Basin Plan are included as Appendix 2.

The CEQA Checklist that is used to identify any potentially significant environment impacts related to the proposed Basin Plan amendment is provided in Section 10 of this staff report. Water Board staff have not identified any potentially significant impacts that would result from adopting the proposed Basin Plan amendment.

Section 2 - Statement of Necessity for the Basin Plan Amendment

The Water Board has long recognized the importance of protecting riparian habitat along the Mojave River, as indicated by previous Triennial Review lists that included items related to the Mojave River. The current 2018 Triennial Review List contains a project that addresses multiple tasks related to the Mojave River that were on previous Triennial Review Lists. The changes to the beneficial use designations for the Mojave River in this proposed amendment is one of the tasks on the Triennial Review list. Staff research and analysis led to recommendations to revise the beneficial uses assigned to the Mojave River and its tributaries for the locations shown in Figure 1. Additionally, the proposed amendment includes clarifying language in Chapter 3 regarding the application of Basin Plan water quality objectives for specific reaches of the Mojave River and some additions to Chapter 4 to acknowledge that a portion of the Mojave River is eligible for federal Wild and Scenic designation and to highlight the importance of protecting desert riparian habitat when planning for offroad vehicle activity.

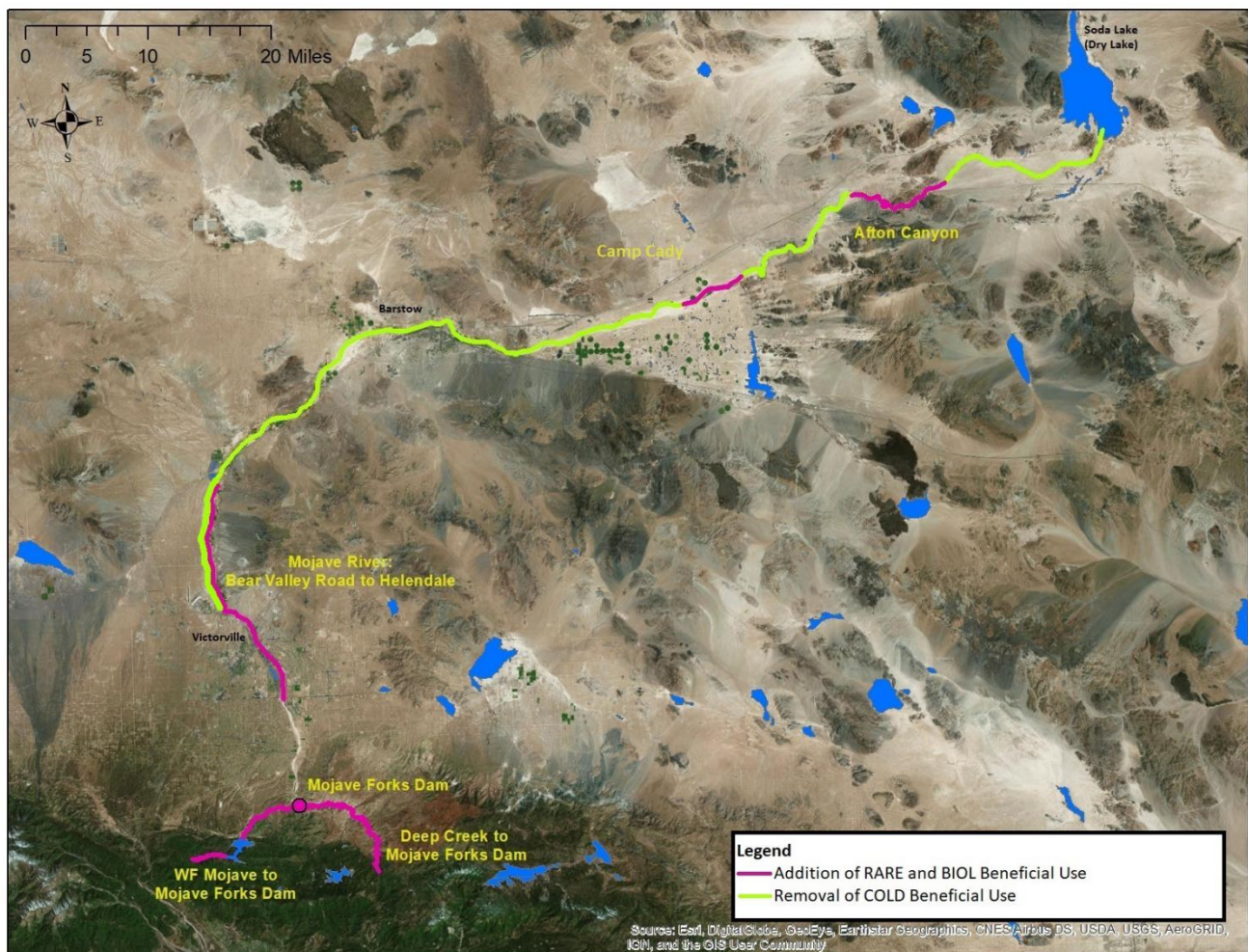


Figure 1. Map showing locations where changes to the beneficial uses apply for the Mojave River watershed, except for the locations associated with the Mojave fringe-toed lizard Area of Critical Environmental Concern, which are shown in Figure 5.

Addition of BIOL and RARE: Water Board staff recommended adding the BIOL and RARE designations to specific locations where perennial flow typically exists or has existed in the Mojave River and in Deep Creek.

These locations provide important water sources for plant and animal species in the high desert and valuable riparian habitat for both migratory and endemic species, including several special status species. The proposed amendment includes designation of BIOL and RARE for three reaches of the Mojave River, and for Deep Creek and the West Fork Mojave River, both tributary to the Mojave River. Additionally, designation of the BIOL beneficial use is proposed for the Mojave River within the Mojave fringe-toed lizard Area of Critical Environmental Concern (ACEC), as shown in Figure 5. Note that this ACEC is discontinuous because it only applies to federal lands managed by the Bureau of Land Management in this area.

Additionally, the proposed amendment revises language in Chapter 4, Section 4.9 related to the federal Wild and Scenic River System to provide additional information and identify federally-designated Wild and Scenic Rivers in the Lahontan Region. The amendment adds the Mojave River (Afton Canyon) to Chapter 4, Table 4.9-1, which lists the rivers in the Lahontan Region that are eligible for federal Wild and Scenic designation. The Bureau of Land Management has made this designation for the Mojave River in Afton Canyon. Language will also be added to Chapter 4, Section 4.11 (Recreation) that highlights measures to protect desert riparian habitat when planning routes for off-highway vehicle use in desert areas throughout the Lahontan Region.

Removal of COLD: The Victor Valley Wastewater Reclamation Authority (VWWRA) requested during the 2015 Triennial Review process that Water Board staff consider de-designating the Cold Freshwater Habitat (COLD) for a portion of the Mojave River near the VWWRA wastewater treatment facility's discharge point (Figure 3). The segment where the COLD will be de-designated begins one mile downstream from the National Trails Highway (Route 66) bridge to the terminus of the Mojave River at Soda Lake. VWWRA's concerns relate to whether its wastewater treatment facility can meet the stringent water temperature objectives for COLD (i.e., no change in ambient water temperature). Currently, the entire Mojave River including the Upper, Middle, and Lower Hydrologic Units, are designated in the Basin Plan for both the COLD and Warm Freshwater Habitat (WARM) beneficial uses. As described in more detail below, the Basin Plan does not identify temperature thresholds or provide other guidance to distinguish between cold and warm freshwater habitats. The available information regarding conditions in the Mojave River indicates that species sensitive to changes in water temperature are unlikely to inhabit the Mojave River. To the contrary, species that live in or near the Mojave River must tolerate wide seasonal changes in water temperature, including high water temperatures for which cold water species are not adapted. Investigation into the biological community along the Mojave River indicates there are no obligate cold-water species in this area. This Staff Report provides the technical justification and the required Use Attainability Analysis (UAA) to support removing the COLD from the Mojave River from downstream of the Lower Narrows to the river's terminus at Soda Lake.

Clarification of Applicable Site-specific Water Quality Objectives: Ambiguity exists regarding how to apply certain site-specific water quality objectives to the Mojave River. The proposed amendment revises the footnote language in Table 3-20 in Chapter 3 (Water Quality Objectives) of the Basin Plan to resolve this ambiguity. It also replaces the map showing the locations identified in Table 3-20 with a corrected map to better depict the location of Site No. 4. No new water quality objectives are proposed for adoption as part of the amendment.

Scope of Proposed Basin Plan Amendment

The proposed amendment includes adding new BIOL and RARE designations to several locations along the Mojave River, and to Deep Creek and the West Fork Mojave River, both tributaries to the Mojave River. These locations are depicted in Figures 2-5, below. The proposed amendment also includes de-designating COLD

from the Mojave River downstream of the Lower Narrows to its terminus at Soda Lake. The amendment makes changes to Table 2-1 in Chapter 2 of the Basin Plan for the Mojave Hydrologic Unit to depict the segments of the Mojave River where the BIOL and RARE designations and COLD de-designation are proposed. No other changes will be made to the beneficial use assignments in the Basin Plan. The proposed de-designation of COLD for a portion of the Mojave River will change the applicability of some existing water quality objectives (e.g., dissolved oxygen, water temperature, and ammonia) for the Mojave River. The application of these water quality objectives depends upon whether habitat is designated as COLD or WARM such that the de-designation of COLD will cause only the water quality objectives associated with the WARM designation to apply to that portion of the Mojave River.

Additionally, language will be added to Chapter 4 (Implementation) to highlight recommendations related to reducing the impacts of Off-Highway Vehicle on sensitive desert riparian habitat in the Mojave River watershed designated for BIOL and RARE. The amendment will also add the Mojave River at Afton Canyon to Table 4.9-1 as eligible for federal Wild and Scenic River designation. The footnote "a" in Chapter 3, Table 3-20 will be revised to clarify the application of site-specific objectives for the Mojave River. Appendix 2 is a marked-up copy of those sections of the Basin Plan that will be revised upon adoption of the proposed amendment.

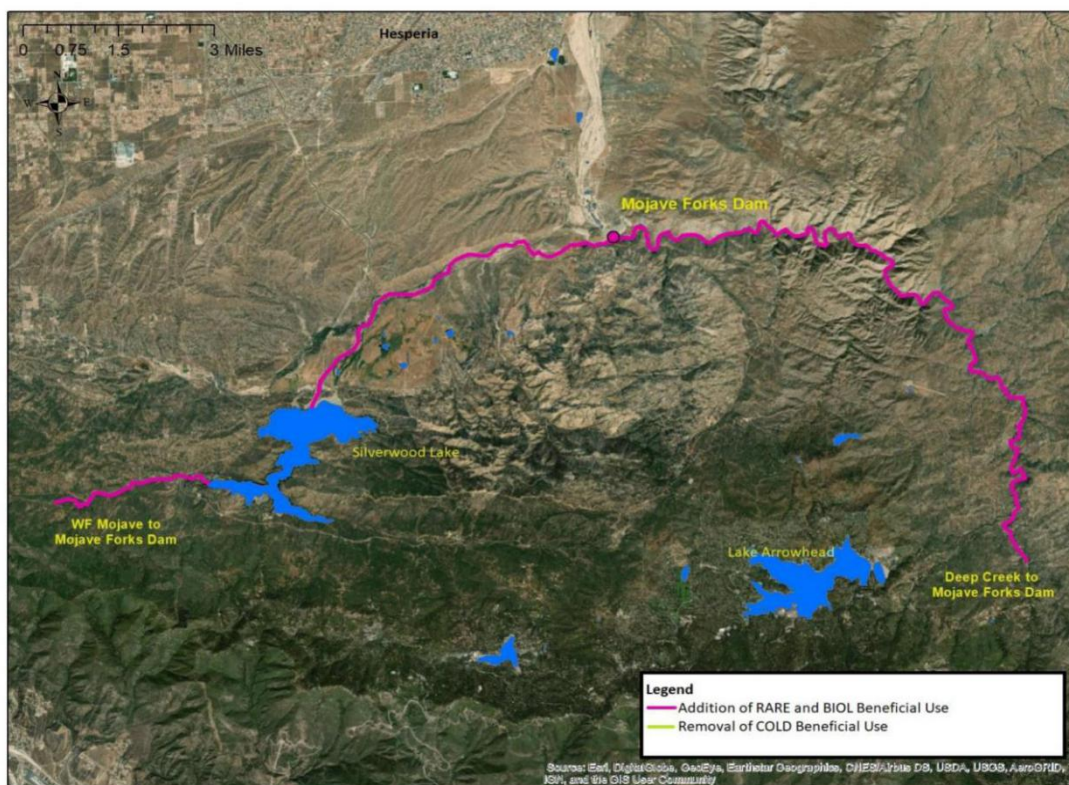


Figure 2 Map showing locations where changes to the beneficial uses apply for Deep Creek and the West Fork Mojave River.

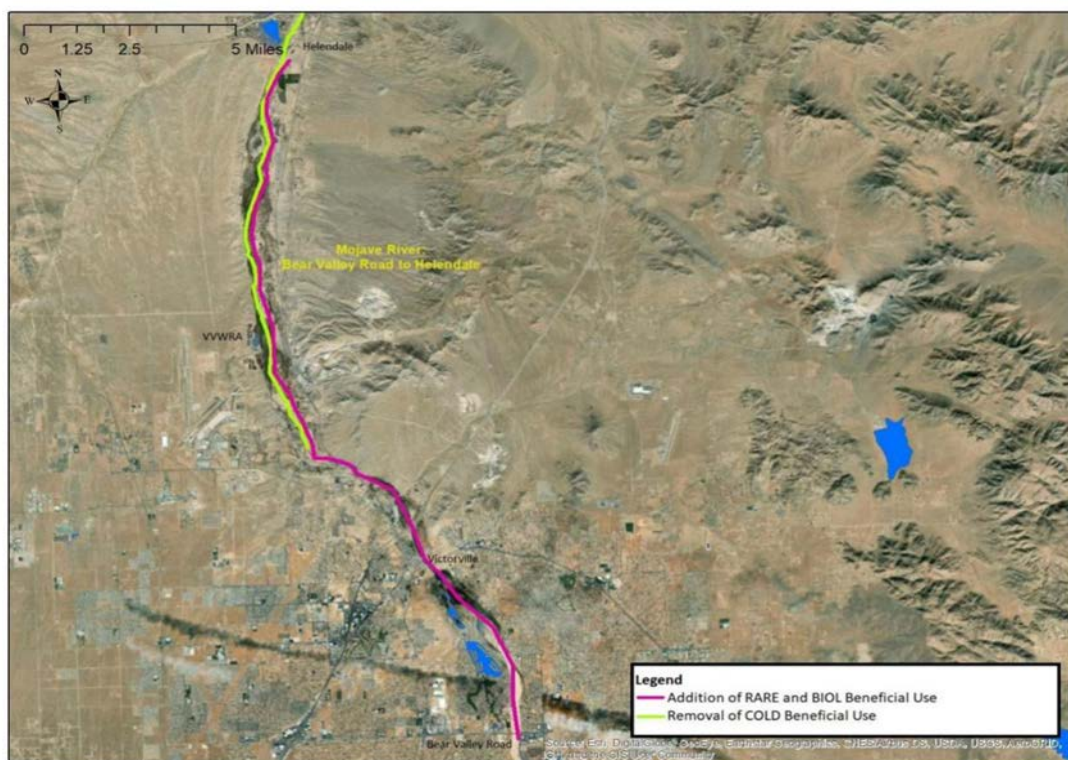


Figure 3. Map showing the changes to the beneficial uses that apply for the Bear Valley Road to Helendale section of the Mojave River.

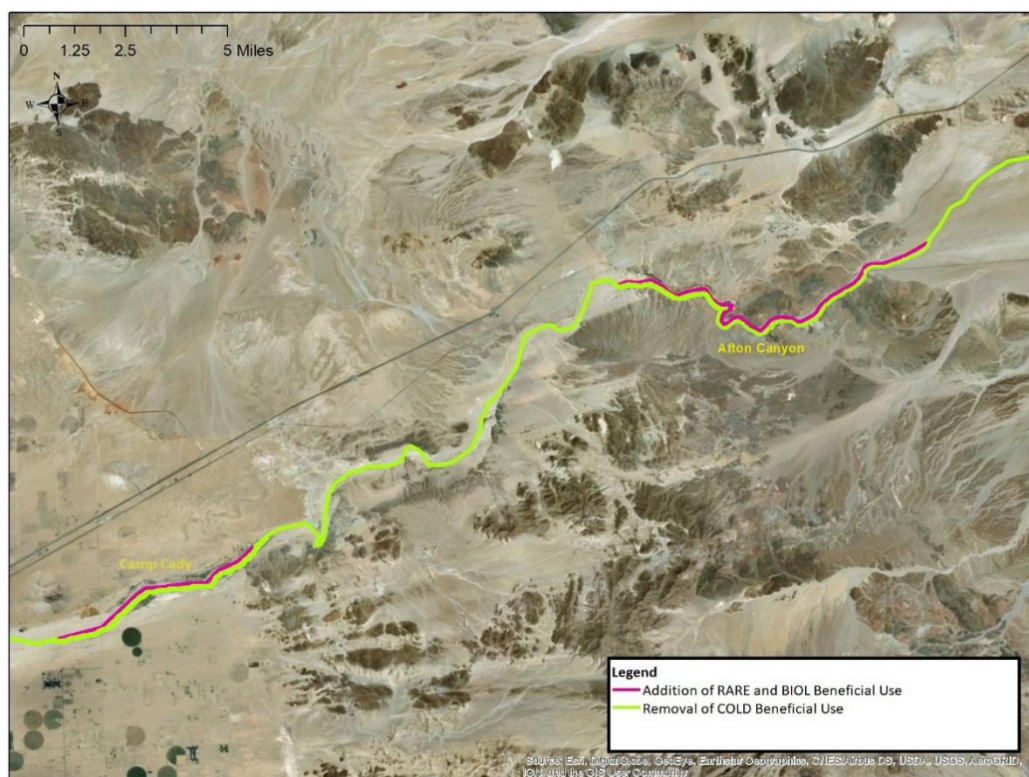


Figure 4. Map showing the changes to the beneficial uses that apply for the lower section of the Mojave River.

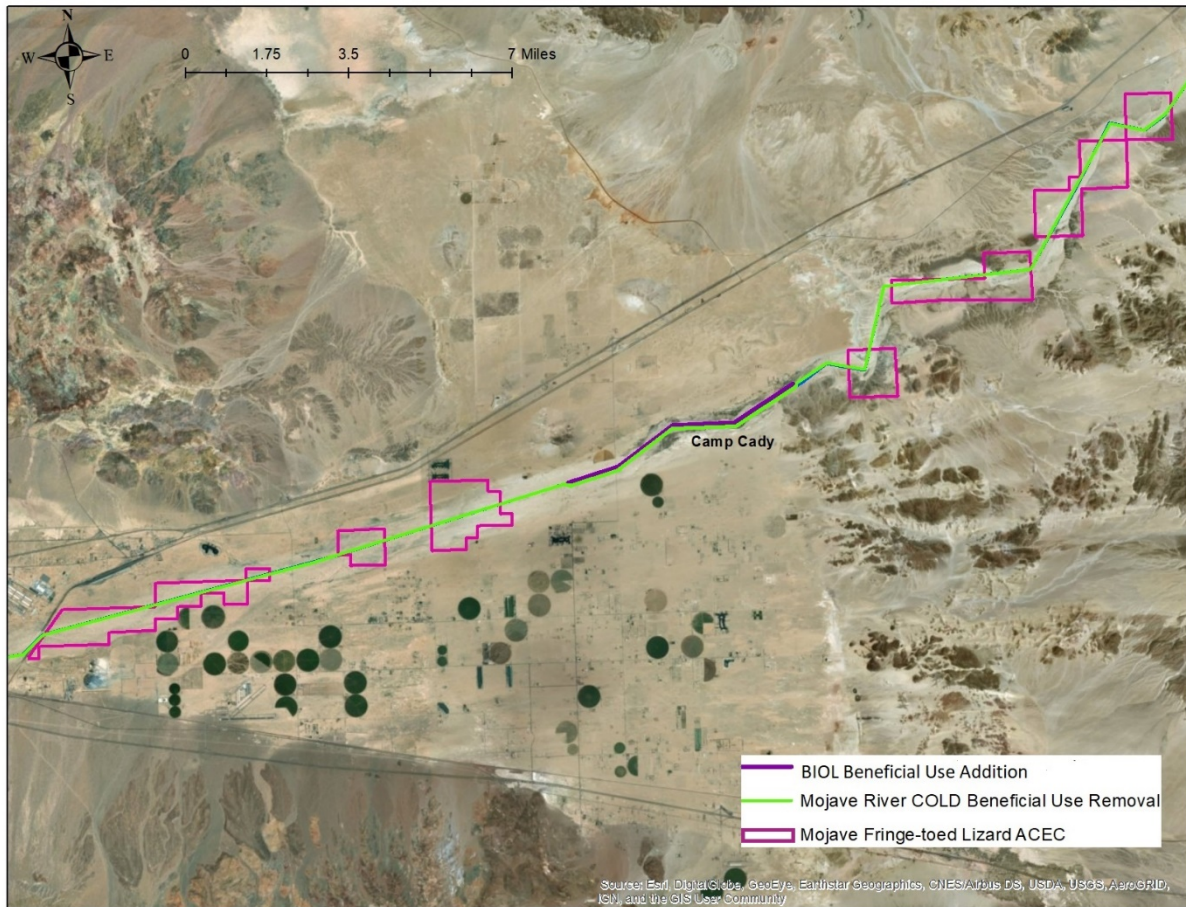


Figure 5. Locations along the Mojave River within the Mojave fringe-toe lizard Area of Critical Environmental Concern that are proposed for designation with the BIOL beneficial use.

Section 3 - Regulatory Overview

The California Regional Water Quality Control Board, Lahontan Region (Water Board) is the primary California state agency responsible for setting and enforcing water quality standards in the Lahontan Region, which includes the Mojave River watershed. Water quality standards and control measures for surface waters and groundwaters of the Lahontan Region are identified in the Basin Plan (Lahontan Regional Water Quality Control Board, 2016). Amendments to the Basin Plan, including amendments adopting new or revising existing water quality standards for surface waters, are subject to a public process with multiple opportunities for public comment. Basin Plan amendments become effective after adoption by the Water Board and State Water Resources Control Board (State Water Board), approval by the California Office of Administrative Law, and, if appropriate, approval by the U.S. Environmental Protection Agency, Region IX (US EPA).

Water quality standards generally consist of three components: designated uses for each water body or segment, water quality criteria to protect the designated uses, and an antidegradation policy. (40 C.F.R. § 131.6; 40 C.F.R. §131.13). In general, “uses” refer to what a water body is or potentially may be used for (40 C.F.R. § 131.3(f)), with examples as diverse as use as wildlife and riparian habitat, use of water for industrial production, agricultural supply, or use for recreation due to activities such as fishing and swimming in water

bodies. (40 C.F.R. 131.10(a).) Most, if not all, water bodies have multiple uses. “Existing uses” are “those uses actually attained in the water body on or after November 28, 1975, whether or not they are included in the water quality standards.” (40 C.F.R. § 131.3(e).) “‘Designated uses’ are those uses specified in water quality standards for each water body or segment whether or not they are being attained.” (40 C.F.R. § 131(f).) “Water quality criteria” are “expressed as constituent concentrations, levels, or narrative statements, representing a quality of water that supports a particular use.” (40 C.F.R. § 131.3(b).) The Federal Antidegradation policy provides three levels (tiers) of water quality protection to maintain and protect existing water uses, high quality waters, and outstanding national resource waters. (40 C.F.R. § 131.12.).

California law defines “designated uses” and “water quality criteria,” respectively, as “beneficial uses” and “water quality objectives.” (Wat. Code, § 13050, subs. (f), (h).). Chapter 2 of the Basin Plan identifies the designated Beneficial Uses assigned to specific water bodies in the Lahontan Region. Chapter 3 of the Basin Plan identifies the water quality objectives that apply to waters of the State within the Lahontan Region.

Regional Water Boards are required to establish water quality control plans for all areas within their regions (Wat. Code, §13240), and those water quality control plans must designate or establish, in part, beneficial uses within the areas governed by that plan. (Wat. Code § 13050, subd. (j)).

The Basin Plan defines the water quality standards for the Mojave River and its headwater tributaries (i.e., Deep Creek and the West Fork Mojave River), which include the designated beneficial uses and the water quality objectives that protect those beneficial uses. Table 1, below, lists the applicable beneficial uses (and their definitions) that are designated for specific segments of the Mojave River and for Deep Creek and the West Fork Mojave River (adapted from Chapter 2, Table 2-1 in the Basin Plan). More details on both regionally applicable and site-specific water quality objectives are found in the Water Quality section of this staff report.

Table 1 – Designated Beneficial Uses for Specific Portions of the Mojave Hydrologic Area

Beneficial Use	Definition	Waterbodies
Municipal and Domestic Supply (MUN)	Beneficial uses of waters used for community, military, or individual water supply systems including, but not limited to, drinking water supply.	All segments of the Mojave Hydrologic Area (i.e., Upper, Middle, and Lower Mojave River) including Deep Creek, West Fork Mojave River, and minor surface waters and wetlands.
Agricultural Supply (AGR)	Beneficial uses of waters used for farming, horticulture, or ranching, including, but not limited to, irrigation, stock watering, and support of vegetation for range grazing.	All segments of the Mojave Hydrologic Area (i.e., Upper, Middle, and Lower Mojave River) including Deep Creek, West Fork Mojave River, and minor surface waters and wetlands.
Groundwater Recharge (GWR)	Beneficial uses of waters used for natural or artificial recharge of ground water for purposes of future extraction, maintenance of water quality, or halting of saltwater intrusion into freshwater aquifers.	All segments of the Mojave Hydrologic Area (i.e., Upper, Middle, and Lower Mojave River) including Deep Creek, West Fork Mojave River, and minor surface waters and wetlands.
Freshwater Replenishment (FRSH)	Beneficial uses of waters used for natural or artificial maintenance of surface water quantity or quality (e.g., salinity).	Minor wetlands in the Upper, Middle Mojave, and Lower Mojave Hydrologic Areas.
Hydropower Generation (POW)	Beneficial uses of waters used for hydroelectric power generation.	Minor surface waters in the Middle Mojave Hydrologic Area.
Water Contact Recreation (REC-1)	Beneficial uses of waters used for recreational activities involving body contact with water where ingestion of water is reasonably possible. These uses include, but are not limited to, swimming, wading, water-skiing, skin and scuba diving, surfing, white water activities, fishing, and use of natural hot springs.	All segments of the Mojave Hydrologic Area (i.e., Upper, Middle, and Lower Mojave River) including minor surface waters and wetlands.

Beneficial Use	Definition	Waterbodies
Noncontact Water Recreation (REC-2)	Beneficial uses of waters used for recreational activities involving proximity to water, but not normally involving body contact with water where ingestion of water is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beach-combing, camping, boating, tidepool and marine life study, hunting, sightseeing, and aesthetic enjoyment in conjunction with the above activities.	All segments of the Mojave Hydrologic Area (i.e., Upper, Middle, and Lower Mojave River) including minor surface waters and wetlands.
Commercial and Sport Fishing (COMM)	Beneficial uses of waters used for commercial or recreational collection of fish or other organisms including, but not limited to, uses involving organisms intended for human consumption.	Mainstem Mojave River in the Upper, Middle, and Lower Hydrologic Areas, Deep Creek, and West Fork Mojave River.
Warm Freshwater Habitat (WARM)	Beneficial uses of waters that support warm water ecosystems including, but not limited to, preservation and enhancement of aquatic habitats, vegetation, fish, and wildlife, including invertebrates.	All segments of the Mojave Hydrologic Area (i.e., Upper, Middle, and Lower Mojave River) including minor surface waters and wetlands.
Cold Freshwater Habitat (COLD)	Beneficial uses of waters that support cold water ecosystems including, but not limited to, preservation and enhancement of aquatic habitats, vegetation, fish, and wildlife, including invertebrates.	All segments of the Mojave Hydrologic Area (i.e., Upper, Middle, and Lower Mojave River) including minor surface waters and wetland.
Wildlife Habitat (WILD)	Beneficial uses of waters that support wildlife habitats including, but not limited to, the preservation and enhancement of vegetation and prey species used by wildlife, such as waterfowl.	All segments of the Mojave Hydrologic Area (i.e., Upper, Middle, and Lower Mojave River) including minor surface waters and wetlands.
Rare, Threatened, or Endangered Species (RARE)	Beneficial uses of waters that support habitat necessary for the survival and successful maintenance of plant or animal species established under state and/or federal law as rare, threatened or endangered.	Wetlands at the Lower Narrows on the Mojave River in the Upper Mojave Hydrologic Area and all minor wetlands in the Middle and Lower Mojave Hydrologic Areas.
Migration of Aquatic Organisms (MIGR)	Beneficial uses of waters that support habitats necessary for migration, acclimatization between fresh and salt water, or temporary activities by aquatic organisms, such as anadromous fish.	Wetlands at the Lower Narrows on the Mojave River in the Upper Mojave Hydrologic Area.
Water Quality Enhancement (WQE)	Beneficial uses of waters that support natural enhancement or improvement of water quality in or downstream of a water body including, but not limited to, erosion control, filtration and purification of naturally occurring water pollutants, streambank stabilization, maintenance of channel integrity, and siltation control.	Turner Springs (just west of the Lower Narrows), Lower Slough (east of the Upper Narrows), the wetlands at the Lower Narrows, all minor wetlands in the Upper Mojave Hydrologic Region, and all minor wetlands in the Middle and Lower Mojave Hydrologic Areas.
Flood Peak Attenuation/Flood Water Storage (FLD)	Beneficial uses of riparian wetlands in flood plain areas and other wetlands that receive natural surface drainage and buffer its passage to receiving waters.	Turner Springs (just west of the Lower Narrows), Lower Slough (east of the Upper Narrows), the wetlands at the Lower Narrows, all minor wetlands in the Upper Mojave Hydrologic Region, and all minor wetlands in the Middle and Lower Mojave Hydrologic Areas.
Preservation of Biological Habitats of Special Significance (BIOL)	Beneficial uses of waters that support designated areas or habitats, such as established refuges, parks, sanctuaries, ecological reserves, and Areas of Special Biological Significance, where the preservation and enhancement of natural resources requires special protection.	Zzyzx Springs

Section 4 - US EPA Guidance for Removal of a Beneficial Use

The Water Board may remove a designated use if the use is not an “existing” use and it can be demonstrated that achieving the use is not feasible because of a least one of six factors described in the Code of Federal Regulations, title 40, section 131.10(g). An existing use is defined as those uses attained in the water body on or after November 28, 1975, even if that use has not been designated in the Basin Plan. The factors defined in 40 CFR Section 131.10(g) are the following:

- 1) Naturally occurring pollutant concentrations prevent the attainment of the use.
- 2) Natural, ephemeral, intermittent, or low flow conditions or water levels prevent the attainment of the use, unless these conditions may be compensated for by the discharge of sufficient volume of effluent discharges without violating state water conservation requirements to enable uses to be met.
- 3) Human-caused conditions or sources of pollution prevent the attainment of the use and cannot be remedied or would cause more environmental damage to correct than to leave in place.
- 4) Dams, diversions, or other types of hydrologic modifications preclude the attainment of the use, and it is not feasible to restore the water body to its original condition or to operate such modification in a way that would result in the attainment of the use.
- 5) Physical conditions related to the natural features of the water body, such as the lack of a proper substrate, cover, flow, depth, pools, riffles, and the like, unless these conditions may be compensated, unrelated to water quality preclude attainment of aquatic life protection uses.
- 6) Controls more stringent than those required by Sections 301(b) and 306 of the Clean Water Act would result in substantial and widespread economic and social impact.

US EPA guidance (US EPA 2012) describes the steps involved to determine whether a beneficial use that is currently designated for a specific water body can be removed. The steps rely on addressing the following questions:

- 1) Is the use an existing use?
 - If so, it cannot be removed unless a use requiring more stringent criteria is added.
- 2) Is the use specified in CWA section 101(a)(2) (i.e., a fishable/swimmable use)?
 - If so, a UAA is required.
 - If not, the State must submit documentation justifying how their consideration of the use and value of water for those uses listed in 40 C.F.R. § 131.10(a) (public water supplies, protection and propagation of fish, shellfish and wildlife, recreation in and on the water, agricultural, industrial, and other purposes including navigation) appropriately supports the State’s action. This can be satisfied through a UAA.
- 3) Is the use attainable?
 - If so, the use cannot be removed.
- 4) Are any of the factors in 40 CFR Section 131.10(g) shown above met?
 - If not, the use cannot be removed.

Beneficial uses that address the protection and propagation of fish, shellfish and wildlife, and provide for recreation in and on the water (i.e., the so called fishable/swimmable goal of the CWA Section 101(a)(2)) require consideration distinct from uses not specified in section 101(a) of the CWA. A UAA, supported by at least one of the factors in 40 CFR Section 131.10(g), must be prepared for situations where one of these uses is being removed. In the current case, the proposed Basin Plan amendment addresses the fishable goal

(“protection and propagation of fish, shellfish, and wildlife”) as it pertains to Cold Freshwater Habitat. Since the Basin Plan amendment proposes removal of a beneficial use associated with the fishable goal, a UAA is required.

Additional guidance on the potential removal of beneficial uses is provided in Chapter 2 of the Basin Plan, which states that many of the uses designated as existing uses are documented by biological data, although some are not. Chapter 2 further states:

If there is substantial evidence to remove a designated beneficial use designation from a specific water body, the Regional Board will consider adoption of a Basin Plan amendment to remove a designated beneficial use. However, there are many beneficial uses which are not intended to apply to the entire length of a stream or to a surface water during certain temporal conditions. The beneficial use designations that may be considered for temporary or site-specific designations are: IND, PRO, GWR, FRSH, NAV, POW, WARM, COLD, SAL, MIGR, SPWN and WQE. For these situations, Regional Board staff, to make a recommendation to the Regional Board, will rely on site-specific documentation which may include: water quality data, field data or professional opinions (from Regional Board staff or other state and federal agencies, also universities), and other evidence collected by a discharger. The most sensitive existing or probable future use will be protected, however uses that did not exist, do not exist and will not exist in the foreseeable future will not be required to be protected.

In the sections that follow, information and data are provided to characterize the physical features, water quality and biological community composition of the Mojave River, including for the portion of the river downstream of the Lower Narrows where removal of COLD is proposed. A formal UAA that corresponds with US EPA guidance is presented in Section 5 of this staff report. This information is then summarized and conclusions are provided to support the proposed Basin Plan amendment to remove COLD from a portion of the Mojave River.

Section 5 - Characterization of the Mojave River Watershed

The mainstem of the Mojave River originates on the northern slope of the San Bernardino Mountains and flows north and then northeast into the Mojave Desert where it eventually terminates at Soda Lake near Baker, 110 miles downstream of its origin near Hesperia (Figure 1). Large sections of the river have intermittent flows and do not typically exhibit surface flow except during extreme storm events. The main stem forms just upstream of the Mojave Forks Dam (located south of Hesperia) at the confluence of Deep Creek, a perennial stream, and the West Fork Mojave River, which is typically an ephemeral stream that at times is augmented by State Water Project releases from Silverwood Lake. Deep Creek originates southeast of the dam with its headwaters located in the San Bernardino Mountains at around 7,500 feet in elevation. The Mojave Forks Dam (at approximately 3,000 feet in elevation) is a flood control structure with an ungated outlet that is designed to attenuate stormwater flows from the mountainous upper watershed, but does not store water. At the Lower Narrows USGS stream flow gage located just north of Victorville approximately 18 miles downstream of the Mojave Forks Dam, the Mojave River watershed has a drainage area of approximately 513 square miles, while at Afton Canyon, located near the bottom of the watershed east of Barstow, the drainage area is approximately 1,600 square miles, excluding internal surface drainage (Lines, 1995).

The Mojave River corridor had long been an active trade route prior to European settlement that connected native tribes from coastal southern California to tribes living along the Mojave River and to those located further east in the Colorado River watershed (Lyman, 2010). The primary Native American group that settled along the Mojave River, known as the Spanish-derived name Vanyumé, was a desert clan of the Serrano tribe. These Serrano people occupied village sites along the Mojave River east of Barstow and near Victorville and Hesperia as late as the early to mid-1800's in some locations. Other more mobile tribal groups were also observed in the Mojave River region by Spanish missionaries that first arrived in the area in 1776, including the Mojaves who inhabited the lower Colorado River region and were known to travel through the area. Gradually, the native inhabitants of the area were either killed, displaced, or relocated to the Spanish missions to the south. Consequently, the Serrano people of this area that were relocated to the missions and who fled the area became incorporated into a few different California Native American tribes. There are currently no known tribal organizations located in the Mojave River watershed; however, the San Manuel Band of Mission Indians, whose present-day reservation is in Highland, CA on the southern slope of the San Bernardino mountains, includes the Mojave River watershed in its ancestral tribal territory. The San Manuel Band of Mission Indians is composed of tribal members that descend from the Serrano clans of the San Bernardino mountains. The Morongo Band of Mission Indians and the Serrano Nation of Mission Indians also contain tribal members with Serrano ancestry.

European travel and trade along the Old Spanish Trail, which passed through the Mojave River area, increased over time. After the discovery of gold in northern California, an influx of pioneers and gold-seekers traveled west, some of whom were Mormon missionaries that began prospecting for gold along the Mojave River near Oro Grande (Lyman, 2010). While intentions to establish a Mormon colony along the Mojave River never came to pass, eventually settlement in the Victor Valley occurred beginning in 1858 with the establishment of a way station along the bank of the Mojave River (Lyman, 2010). Agriculture development increased over time in the area primarily along the Mojave River corridor that was maintained through exploitation of the groundwater resources in the floodplain aquifer. Eventually, the primary land use in the Mojave watershed began to shift from agriculture to urban development beginning in the 1950's. However, an increase in dairy production occurred in the 1980's as dairies previously established in the Chino area south of the San Bernardino mountains relocated to the Mojave River area due to increased urbanization in southern California.

The Mojave River floodplain corridor passes through several population centers that include Hesperia, Apple Valley, Victorville, and Helendale, all of which have seen considerable population growth in recent years. The river then heads northeast through Barstow, and then easterly through relatively uninhabited terrain to its endpoint near Soda Lake, a dry lake that rarely has surface water present. Land use in the upper portion of the watershed is characterized by residential and urban development, while further downstream near Helendale and east of Barstow, agricultural activities are more common. There is also a military installation located along the Mojave River east of Barstow, the Marine Corps Logistics Base. Population in the entire watershed was approximately 390,000 in 2010, with most of the inhabitants located in the more urbanized upper portion in what is known as the Alto sub-basin. The Mojave River groundwater basin is divided into five sub-basins, with the three located along the river known as Alto, Centro and Baja, as shown in the map in Figure 6. Population in the entire watershed is expected to continue to increase with estimates for growth of about 1.6 percent per year, which leads to a projected population of about 550,000 in 2030 (Mojave Water Agency, 2016).

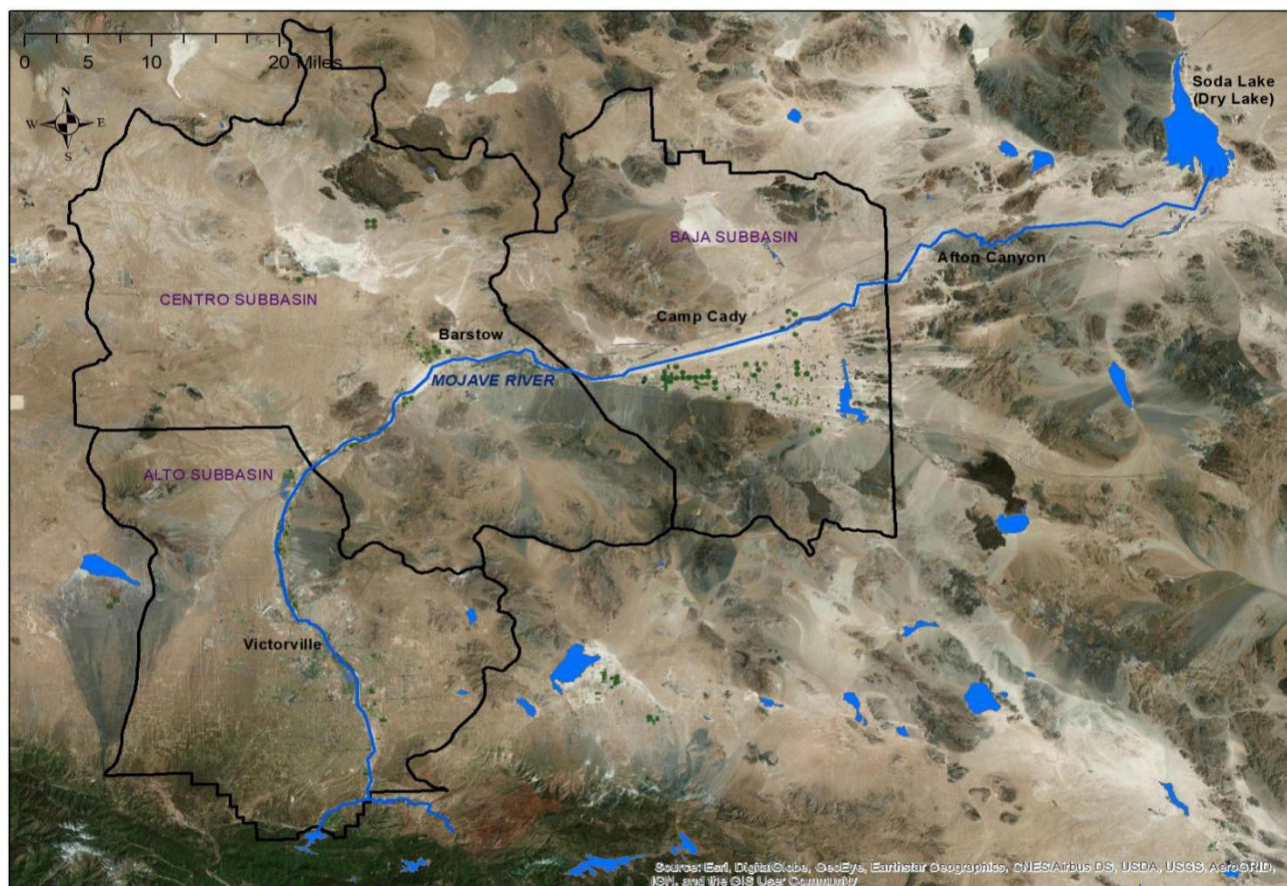


Figure 6. Map depicting Mojave groundwater basin sub-areas identified as the Alto, Centro and Baja sub-basins.

Mojave River Surface Water and Groundwater Hydrology

Precipitation falling both as rain and snow in the higher elevations of the San Bernardino mountains above the Mojave Forks Dam is the main source of the flow in the Mojave River. Mean annual precipitation at the higher elevations is about 42 inches per year in the mountains, while in the lower portions of the watershed, mean annual precipitation is approximately six (6) inches at Victorville and four (4) inches at Barstow (Lines, 1995). An important feature of the Mojave River is that it is hydrologically connected with the floodplain groundwater aquifer, as shown in Figure 6 (Stamos C. M., 2002), such that conditions in one affect the other. The floodplain aquifer consists primarily of unconsolidated gravel, sand, and silt deposited by the Mojave River during the Holocene and Pleistocene (Lines, 1995) and it is located on top of the wider and deeper regional aquifer depicted in Figure 7. Much of the water originating in the headwaters infiltrates through the permeable streambed into the floodplain aquifer. Consequently, the Mojave River has large sections characterized by sub-surface flow where surface flow is uncommon and intermittent. Groundwater pumping in the watershed has lowered groundwater elevations and reduced the spatial extent of perennial surface flow in the Mojave River. More details regarding the Mojave groundwater basin are presented, below.

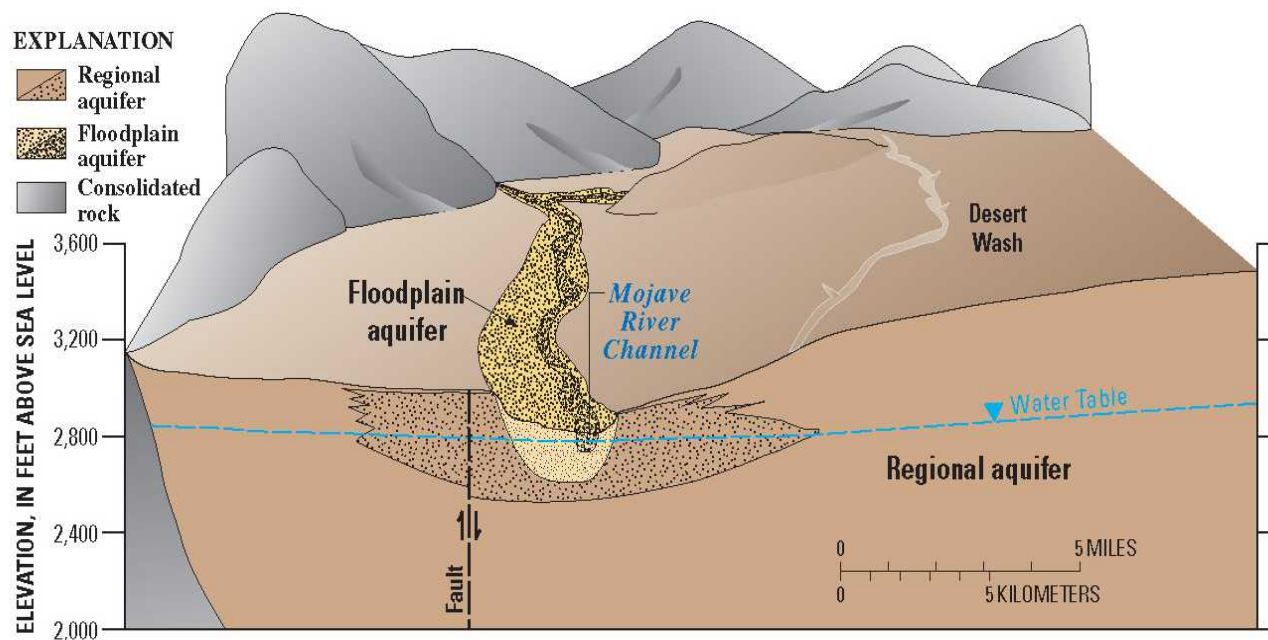


Figure 7. Conceptualized geologic section of the aquifer system in the Mojave River ground-water basin, southern California reproduced from Stamos, Martin and Predmore, 2002.

Geological features along the Mojave River corridor determine the locations where perennial surface water exists. For example, in most places, the floodplain aquifer is about 150 to 250 feet thick; however, at the Upper Narrows, it is only about 50 feet thick. Bedrock at the Upper Narrows underlies the floodplain aquifer and forces water to the surface (Lines, 1995), leading to an isolated segment where perennial surface flow exists. A similar feature causes water to rise to the surface in Afton Canyon in the lower portion of the watershed. Additionally, the presence of earthquake faults that intersect the river corridor at several locations downstream of the Narrows impedes subsurface flow and forces water upwards, which leads to higher water table elevations upstream of the faults compared to downstream. This occurs near Helendale and along a portion of the Mojave River east of Barstow, where surface flow was common in the past, but no longer occurs.

In general, the surface water hydrology of the Mojave River exhibits wide variability marked by episodic high-flow events and low base flow levels. Only during very large storm events does surface flow extend continuously throughout the 110-mile length of the Mojave River from the headwaters above the Mojave Forks Dam to the river's terminus at Soda Lake, which is typically a dry lake basin. Such high stream flow events created by large storms occurred most recently in 2010 and previously in 1965, 1969, 1978, 1983, 1993, and 2005. Average daily surface flow data for USGS gage locations at Deep Creek and the West Fork Mojave upstream of the Mojave Forks Dam and along the main stem Mojave River at the Lower Narrows, Barstow, and at Afton Canyon are provided in Figure 6- Figure 9. The flow data is presented on a log scale to better depict base flow conditions along with the episodic high flow events. Breaks where data points are not connected indicate periods of zero flow. A summary of flow statistics from the USGS gage data is provided in Table 2. Note that the period of record shown in Table 2 covers the entire record and includes periods when flow records are incomplete. The annual mean flow values are based on USGS Water Data Reports for Water Year

2018. The graphs in Figures 8-11 showing the flow data may depict a shorter time period than the period of record to show the period for which good quality stream flow data is available.

Table 2 – Flow statistics for Mojave River watershed USGS gage data

Location	Max Daily Peak Flow (cfs)	Min Daily Flow (cfs)	Annual Mean Flow (cfs)	Period of Record
Deep Creek	46,600 (Mar 1938)	0 (July 1961)	68.3 (1905-2018)	1905-current
West Fork Mojave River	11,700 (Jan 2005)	0 (Many years)	35.3 (1975-2018)	1975-current
Mojave River at Lower Narrows	70,600 (Mar 1938)	0 (Sept 1995)	59.0 (1971-2018)	1931-current
Mojave River at Barstow	64,300 (Mar 1938)	0 (Many years)	17.1 (1972-2018)	1931 - current
Mojave River at Afton Canyon	18,000 (Jan 1969)	0 (Many years)	4.78 (1972-2013)	1930 - current

The surface flow in Deep Creek above Mojave Forks Dam (Figure 8) exhibits a repeating pattern of high flow and low flow periods, a pattern that is not as evident in the flow record for the West Fork Mojave River (Figure 9), which in contrast to Deep Creek, has periods when flows drop to zero. The maximum mean daily flow in Deep Creek for the 1974-2017 period was 11,100 cubic feet per second (cfs), which occurred in both 1978 and 1993. The maximum mean daily flow for the West Fork Mojave River shown in Figure 7 was 11,700 cfs in January 2005. Stream flow in the West Fork Mojave River below Silverwood Reservoir includes both natural flow that enters the reservoir from upstream and is subsequently released and State Water Project (SWP) water releases that are managed by the Mojave Water Agency for groundwater recharge. The State Water Project East Branch Aqueduct carries water from the west through Antelope Valley and eventually to Silverwood Reservoir via the Mojave Siphon Powerplant. While a portion of this water is used in the Mojave River watershed to recharge groundwater, most of the State Water Project water in Silverwood Reservoir continues south through the San Bernardino Tunnel to Lake Perris for use in San Bernardino and Riverside counties.

Flow data from 1962-2017 for the main stem Mojave River at the Lower Narrows and at Bartow are presented in Figure 10 and Figure 11 shows surface flows in Afton Canyon at the downstream end of the watershed. Base flows for the Mojave River at the Lower Narrows occur year-round, though there has been a notable decrease over time in the daily average flow, as depicted in Figure 10. While the median daily average flow for the entire 1962-2017 period is calculated to be 16.4 cfs, the median flow from 1962-1984 is 28 cfs and only 10 cfs for the 1985-2017 period. The decrease in flow reflects increased groundwater use associated with urban development in the upper portion of the Mojave River watershed. The maximum daily mean flow at the Lower Narrows over the 1962-2017 period was 21,000 cfs in 1969, which is prior to the 1974 completion of the Mojave Forks Dam. The highest recorded instantaneous peak flow at the Lower Narrows occurred in March 1938 and was estimated at 70,600 cfs. There is typically no surface flow at the Barstow gage, so the median flow is 0 as calculated for the 1962-2017 period, but flows do occur on rare occasions and are associated with large storm events. The maximum daily mean flow at Barstow over the 1962-2017 period was 16,300 cfs in 2005, while the highest recorded daily mean flow was 18,100 cfs in March 1938. Perennial surface flow occurs in Afton Canyon, as shown in Figure 11, though at a typically low rate such that the calculated median flow for the 1962-2017 period is only 0.4 cfs, with a maximum daily mean flow of 10,000 cfs in 1993. Downstream of

Afton Canyon, the Mojave River again returns to subsurface flow for the rest of its trajectory to Soda Lake, where surface water may occasionally be present on the typically dry lake during and after large storm events.

Summarizing the status of surface water hydrology in the Mojave River, at present only three locations exhibit perennial surface flows, which are: 1) the approximately 7-mile reach between the Upper Narrows and the Lower Narrows, 2) the effluent dominated 6-7 mile reach downstream of VVWRA's discharge below, and 3) the approximately 4-mile segment in Afton Canyon. In the past, surface water east of Barstow upstream of the fault was more common in the past, as was surface water at Camp Cady, a CDFW-designated wildlife area east of Barstow. Due to depletion of the groundwater resources in the Baja sub-basin in the lower portion of the Mojave River watershed, no surface water flow has been present at Camp Cady since the early 1990's (California Department of Fish and Wildlife, 2004).

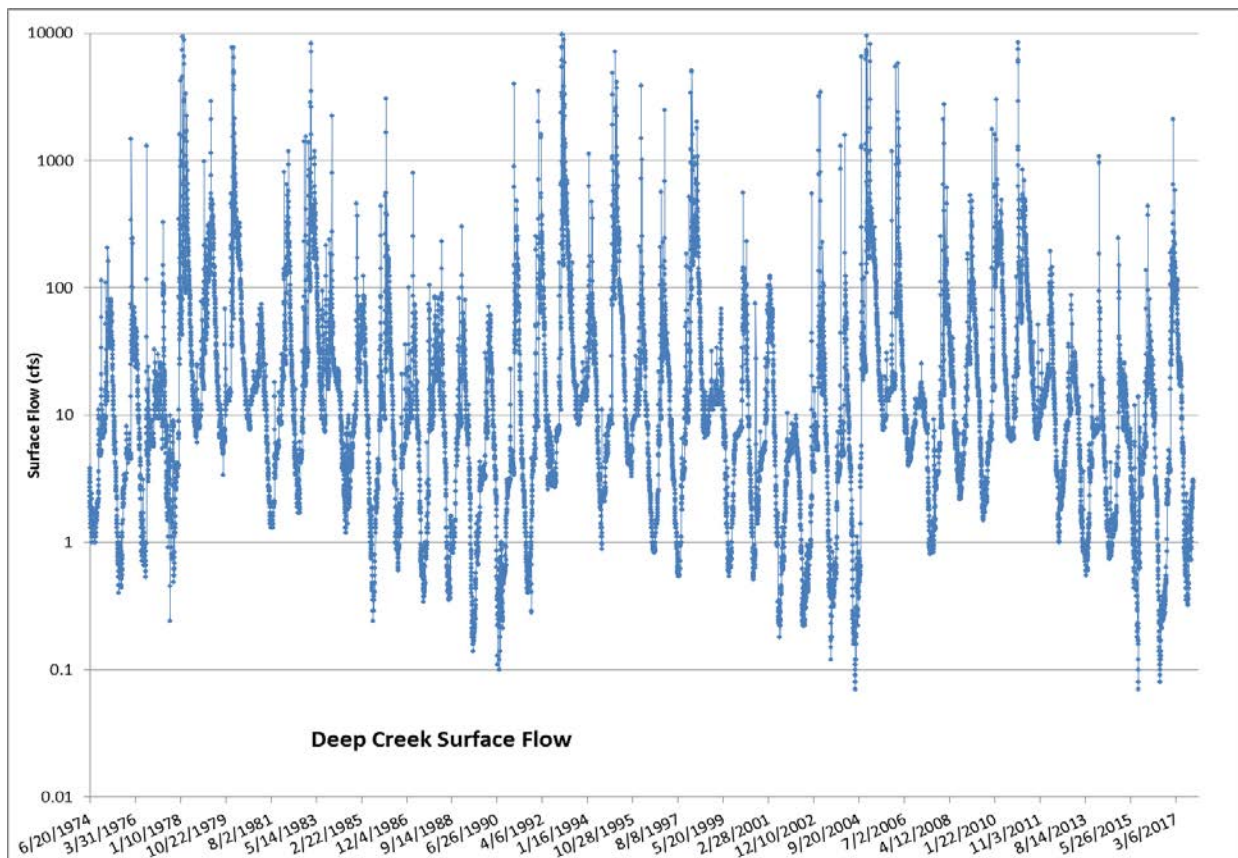


Figure 8. Surface flow (cfs) at Deep Creek immediately upstream of the Mojave Forks Dam from 1974-2017.

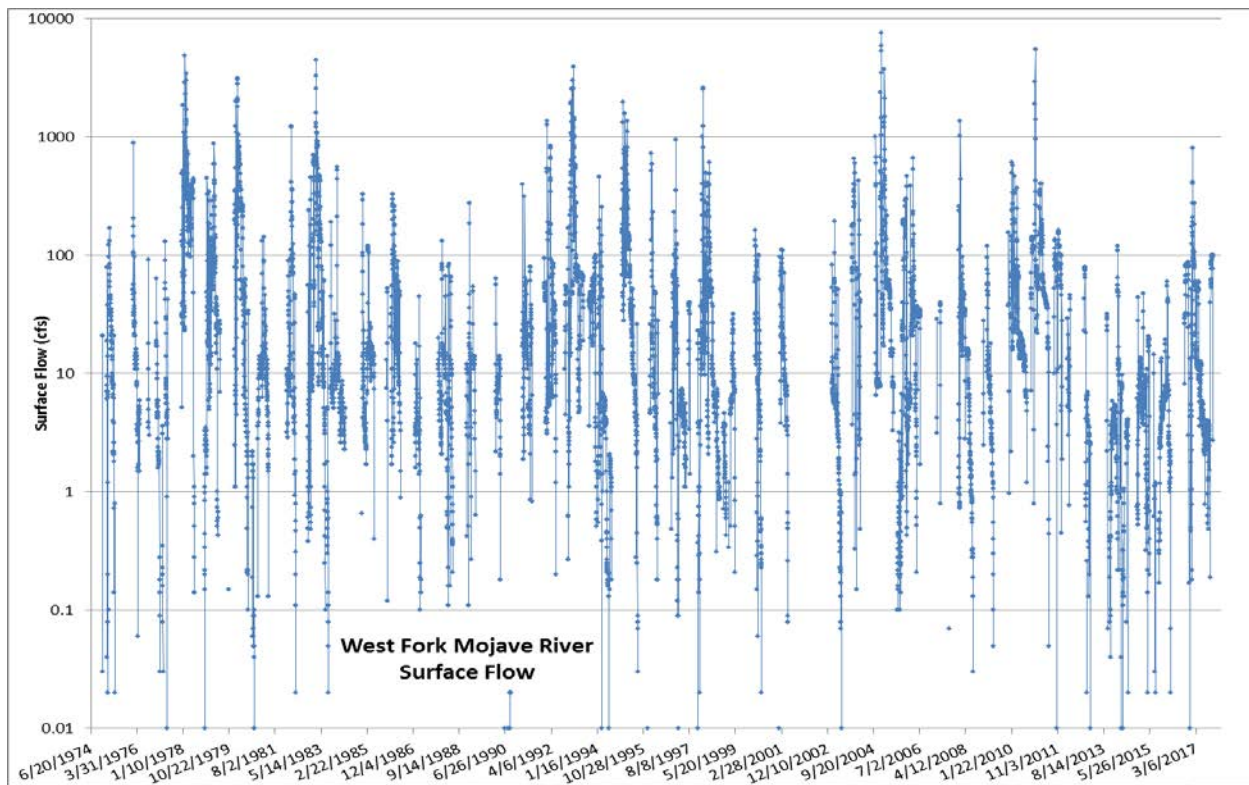


Figure 9. Surface flow (cfs) at the West Fork Mojave River immediately upstream of the Mojave Forks Dam from 1974-2017.

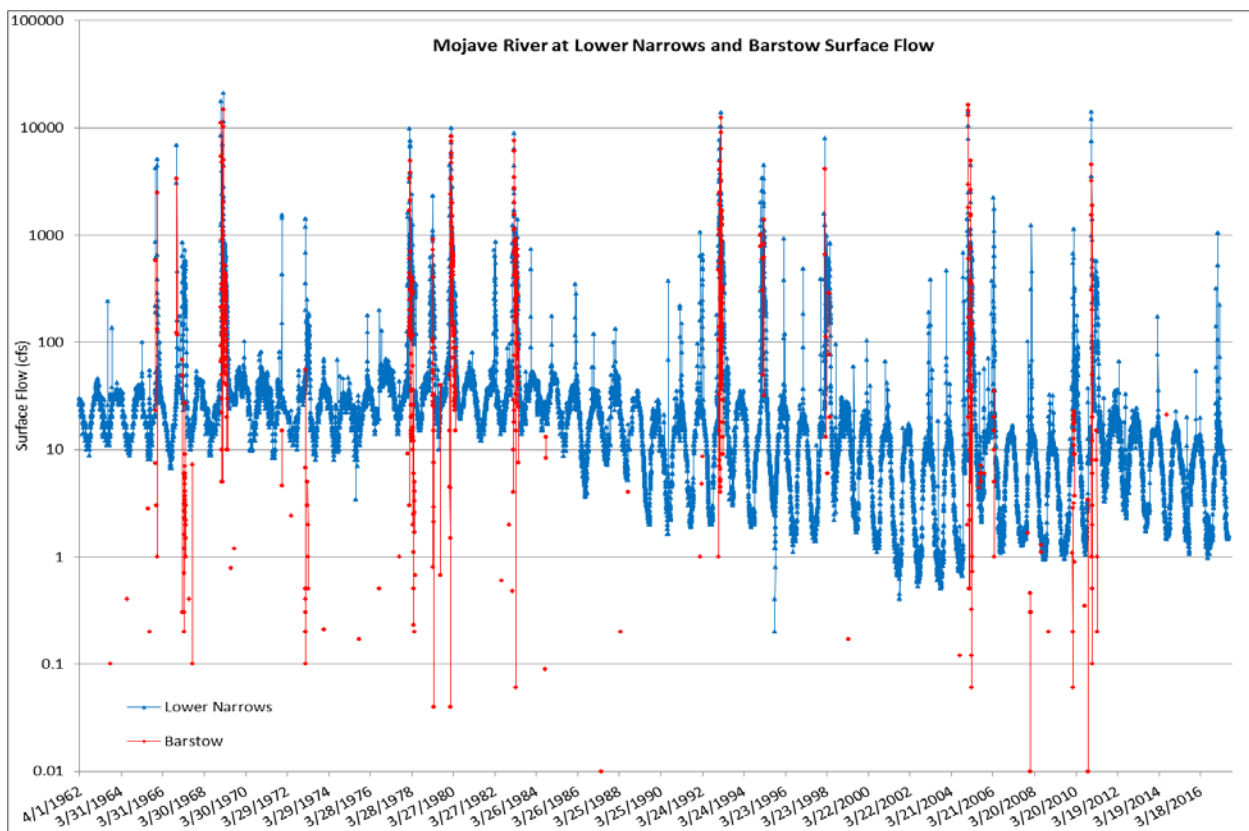


Figure 10. Comparison of daily average flow in cubic feet per second between the Mojave River at the Lower Narrows (shown in blue) and at Barstow (shown in red).

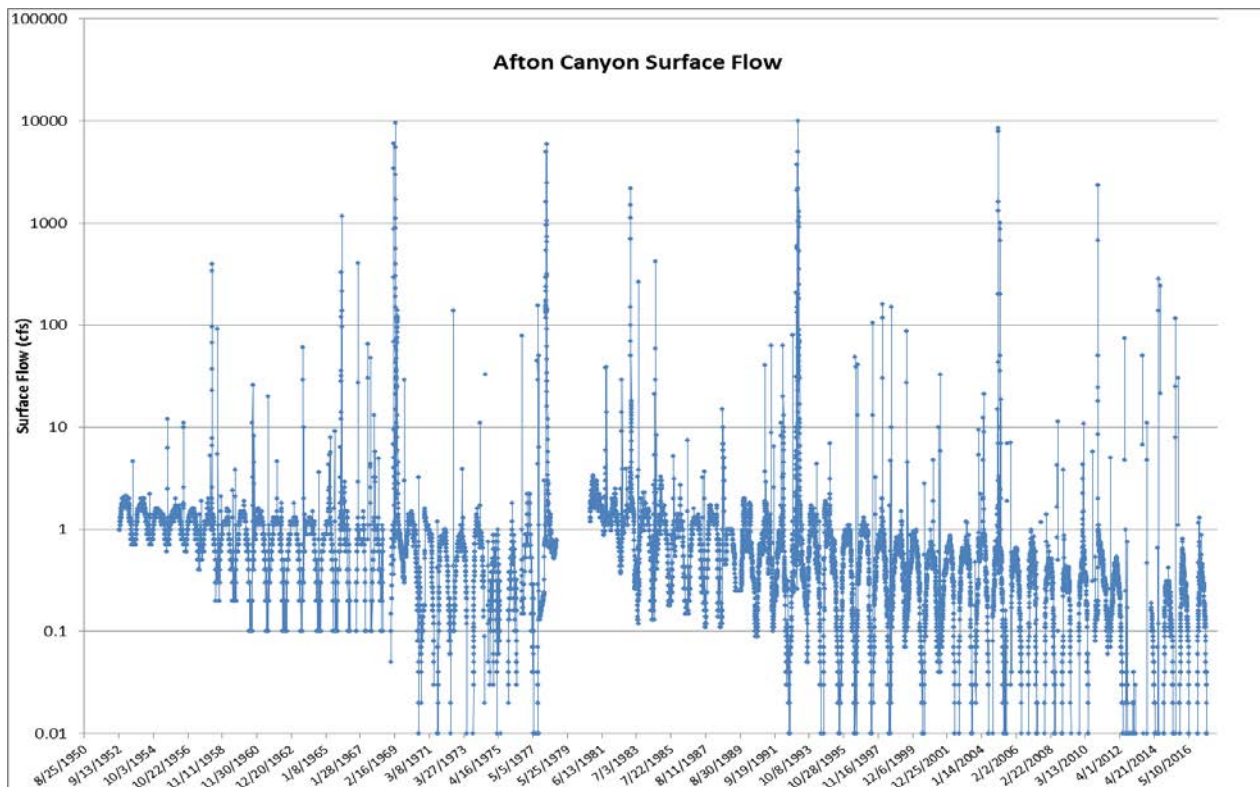


Figure 7. Daily average flow in cubic feet per second for Afton Canyon.

Groundwater Hydrology

In contrast to surface flow, downgradient water movement in the floodplain aquifer along the Mojave River is much slower and is affected in some locations by faults that can limit the movement of water at those fault boundaries. Estimates for horizontal water flow, described as transmissivity, within the floodplain aquifer are between 1,000 to 60,000 square feet per day (Stamos, Martin, & Nishikawa, 2001). Investigators also evaluated water flows in the Mojave River watershed using a particle-tracking simulation model that shows that a particle originating in the West Fork Mojave River takes 2,000 years to reach the Lower Narrows (Stamos, Martin, & Nishikawa, 2001). An important factor to consider concerning the Mojave River watershed and the associated groundwater basins is the role of large storm events for recharging the groundwater. For example, a study of the Centro groundwater sub-basin showed that most of the groundwater recharge to that area resulted from only three large storm events between 1993 and 2010 and amounted to 54,000 acre-feet (Todd Engineers and Kennedy/Jenks Consultants, 2013).

Groundwater pumping primarily from the floodplain aquifer along the Mojave River increased dramatically over the last century, which has led to a decline in groundwater elevations throughout the Mojave Basin. In 1930, groundwater pumping from the floodplain aquifer was estimated to be approximately 40,000 acre-feet per year (AFY), which increased to a peak water production rate of approximately 240,000 AFY in 1989 for both the floodplain and regional aquifers combined (Todd Engineers and Kennedy/Jenks Consultants, 2013). At that time, about 120,000 AFY was estimated as originating from the floodplain aquifer (Lines, 1995). To put this in context, an acre-foot is equal to the volume of water that covers one acre to a depth of one foot and is equivalent to 325,851 gallons. One acre-foot is often considered to be the amount of water used by 2-3 households for one year. Because of increased groundwater pumping, groundwater elevations have declined by as much as 90 feet in some locations in the Mojave River Basin (Todd Engineers and Kennedy/Jenks

Consultants, 2013), and some reaches of the Mojave River that previously had perennial surface flow now flow only during large storm run-off events.

Declining groundwater levels and concerns about sustainability of the water supply eventually led to legal action in 1990 by the City of Barstow who alleged that increased groundwater use in the upper Mojave Basin threatened the natural recharge to the downstream groundwater basin utilized by the City. Subsequent legal actions by other parties eventually led to negotiations among water users to seek an equitable solution that resulted in an agreement in 1993. Additional litigation eventually led to a California Supreme Court Stipulated Judgement in 2000 that affirmed the original agreement, with some additional provisions for a small group of water users that allowed them to retain their historic groundwater rights. The Stipulated Judgement forms the legal basis for the Mojave Basin Adjudication

The Mojave Basin Adjudication uses what is known as a physical solution to address the overdraft of the Mojave groundwater basin that relies on specific requirements for each of the five distinct but hydrologically interrelated "Subareas". It requires the maintenance of average annual flows (both surface and sub-surface flow) between groundwater basin subareas (based on 1930-1990 data) and provides for a gradual reduction in water production over time according to the state of the sub-basins. The Mojave Water Agency (MWA), which manages groundwater in the watershed and is the primary wholesale water supplier, serves as the Watermaster in charge of enforcing the adjudication. Depending upon conditions in the individual sub-basins, water producers in each basin may be subject to a gradual ramp down of their annually-assigned Free Production Allowance (FPA), which is the amount of groundwater a producer can pump in that year. While water users can exceed their annual water production allowance, they are required to acquire or otherwise pay for replacement water if they do not have any carryover from a previous year. The process of determining the need for a ramp down and assigning the FPA is overseen by the Court, with technical assistance from the Watermaster. The initial water production rights assigned to individual users are based on water usage that occurred between 1986-1990.

The most recent water production data reported by the Watermaster for 2016-2017 is 119,304 AFY for all Mojave sub-basins combined¹. While the Mojave Basin Adjudication has led to improved groundwater levels in the upper portion of the watershed in the Alto sub-basin and transition zone between Alto and Centro sub-basins, groundwater resources in the Baja sub-basin continue to be in an overdraft condition. Though over-pumping is largely to blame for the over-draft, changes in habitat conditions, flood control projects and other factors have also reduced the ability for storm flows to recharge the aquifer in the Baja sub-basin, except during extreme weather events.

Imported water supplies purchased by MWA from the State Water Project (SWP) provide an additional water source within the Mojave River Basin without which the region would experience a chronic water supply deficit. The water is released from Silverwood Reservoir on the West Fork Mojave River. MWA has a contract to receive up to 85,800 AFY of SWP water (Mojave Water Agency, 2016); however, it has generally not requested the total contract amount. Actual water deliveries vary each year depending upon hydrological conditions both locally and in the northern portion of the state. Since 2001, MWA's average annual water delivery of SWP water is about 17,000 AFY, though a small portion of this water is used in the Morongo

¹ Annual reports of the Mojave Basin Area Watermaster can be found at http://www.mojavewater.org/annual_report.html.

groundwater basin. The SWP water is used to recharge groundwater supplies via a network of pipelines and designated recharge sites constructed by MWA.

As part of the adjudication, CDFW prioritized two specific portions of the Mojave River for habitat restoration and established targets for groundwater levels at those locations that, if not met, trigger additional actions by parties to the adjudication to improve habitat conditions. The two locations are the 23-mile reach of the Mojave River starting approximately from Bear Valley Road (located upstream of the Upper Narrows) to Helendale and a four-mile reach at Camp Cady. The groundwater level target for the Camp Cady Wildlife Area has not been attained thus far despite the significant reduction in pumping that has been imposed in the Baja sub-basin due to the adjudication. Discussion of the biological resources and CDFW restoration strategy is presented below in the section on the biological setting. Note that these two segments of the river are where designation with BIOL and RARE is proposed as part of the Basin Plan amendment.

Climate Change Assessment

Climate change will likely impact Mojave River hydrology in the future. The U.S. Bureau of Reclamation completed a Mojave River Watershed Climate Change Assessment in 2013 which examined potential future changes to surface water flows and flood frequency due to gradual changes in climate (U.S. Bureau of Reclamation, 2013). Based on a compilation of results from various climate change models, median projections (i.e., the median within the uncertainty envelope of the model results) suggest slightly increased annual run-off volumes in the near term (i.e., 2020's) compared to the 1990's baseline surface hydrology observed at the Deep Creek, West Fork Mojave River, and Mojave River at the Lower Narrows flow gages. Further into the future, median annual run-off projected at these locations is expected to decline by about 12-13 percent by the 2050's and 14-20 percent by the 2070's from the 1990's baseline. The flood frequency analysis projected a slight trend toward increased flood frequency at the Mojave Forks Dam, while the opposite trend was observed for the Lower Narrows. In addition, the climate assessment predicts that Sierra Nevada snowpack will be reduced by 25-40 percent by mid-century compared to the historical average, which may reduce the availability of imported SWP water to the Mojave River watershed. Hydrology along the Mojave River has been greatly impacted by groundwater pumping that has increased over the last 80 years, but which now appears to have leveled off due to the restrictions imposed on water producers by the Mojave Basin Adjudication discussed below.

Discharges of Treated Wastewater to the Mojave River

The discharge of treated wastewater from VVWRA's wastewater treatment facility provides an important influx of surface water flow to the Mojave River. The water discharged by VVWRA originates from groundwater pumped in the Alto sub-basin that might otherwise have flowed downgradient through the floodplain aquifer. VVWRA's discharge provides a substantial volume of the water that flows between the Alto and Centro groundwater sub-basins. Table 3 shows a comparison between VVWRA's average daily and monthly discharge volume (based on data from its NPDES permit-required monitoring reports) with flows measured upstream at the USGS gage at the Lower Narrows for 2014-2016. The average daily discharge to the Mojave River is similar in volume to the average daily flow volume measured at the Lower Narrows, though greater variation is apparent in the daily discharge at the Lower Narrows compared to VVWRA's discharge.

Table 3: Comparison between VVWRA daily discharge and flow rates at the Lower Narrows for 2014-2016.

2014-2016	Lower Narrows Gage		VVWRA Discharge	
	Volume (mgd)	Flow Rate (cfs)	Volume (mgd)	Flow Rate (cfs)
Average Daily Discharge	5.19	8.03	5.54	8.43
Maximum Monthly Average of Daily Discharge	17.5	27.07	9.27	14.35
Minimum Monthly Average of Daily Discharge	0.95	1.47	3.33	5.15

The proposed amendment removes COLD for the Mojave River beginning downstream of the Lower Narrows (and just upstream from VVWRA's discharge point) and extending to the river's terminus at Soda Lake. There is no surface flow continuity in this part of the Mojave River, since perennial flow at the Lower Narrows becomes subsurface about three miles upstream of VVWRA's discharge. According to Mojave Water Agency staff, historically perennial flows in the Mojave River downstream of VVWRA were common in the past; however, since there are no flow gages in this area, there are no records that show the magnitude of flows that may have existed before VVWRA began discharges to the Mojave River in 1981. Surface flows downstream from VVWRA's discharge point typically end about 4-8 miles downstream, depending on hydrologic conditions, at which point, Mojave River flow becomes subsurface. Currently, perennial surface flow in the Mojave River is not present again until approximately 65 river miles downstream in Afton Canyon. Essentially, VVWRA's discharge creates an effluent-dominated perennial reach that interacts to varying degrees with water in the floodplain aquifer.

VVWRA recently developed regional water reclamation facilities to produce recycled water for irrigation that are designed to intercept some of the wastewater flow that would otherwise go to the existing treatment plant. Prior to their construction, the California Department of Fish and Wildlife (CDFW) raised objections to a possible reduction in discharge to the Mojave River. In response, CDFW and VVWRA executed a Memorandum of Understanding (MOU) in 2003 that dictates VVWRA's obligations regarding its annual discharge volume. The MOU requires that VVWRA discharge not less than 9,000 AFY or an average of 24.7 acre-feet per day, which is equivalent to a daily average of 7.95 million gallons per day (mgd) or 12.3 cubic feet per second (cfs). The required volume includes both discharge to the Mojave River and the discharge to the percolation ponds at the treatment facility, since this water also ends up in the river. The MOU is intended to provide, in combination with the flow volume measured at the Lower Narrows gage, a total of 15,000 AFY to the Transition Zone, which is located near the boundary between the Alto and Centro sub-basins (see map in Figure 6). This MOU is intended to aid in implementing the requirements of the Mojave Basin Adjudication (which is discussed below) by assuring that sufficient water flows from the Alto sub-basin to the Centro sub-basin in keeping with the Stipulated Judgement. VVWRA is not required to discharge more than needed to achieve this total annual volume. Other provisions of the MOU provide year-to-year flexibility for VVWRA to meet the required discharge rates.

The CDFW Mojave River Hatchery located upstream of the Upper Narrows also discharges treated effluent to the floodplain aquifer that originates from water pumped near the hatchery. Practically, all the water pumped at the hatchery is released as treated effluent that eventually ends up back in the floodplain aquifer after it is used in the raceways. The discharge is released into an artificially created wetland habitat located just to the

east of the discharge point and adjacent to the Mojave River channel. After passing through this wetland area, the discharged water eventually percolates into the Mojave River streambed and doesn't create surface flow conditions in the river channel. An additional portion of the total effluent produced by the hatchery is released into ponds at a nearby golf course and is used for irrigation. Some of this water eventually flows to Spring Valley Lake, from which it may be discharged to the Mojave River or it continues to Horseshoe Lake at Mojave Narrows Regional Park, where overflow from the lake enters a channel that also leads to the river.

Water Quality

As population has increased in the Mojave River watershed, human activity has impacted groundwater quality in some locations due to non-point discharges to the flood plain aquifer from residential septic systems, dairy facilities, and agricultural activity. Industrial activity and military facilities near Barstow have also led to contamination of the Mojave River floodplain aquifer. Overdraft of the floodplain aquifer also affects groundwater quality since it can reduce dilution capacity and may lead to additional degradation when recharge of the aquifer occurs via the recirculation of poorer quality ground water. This is because deeper wells are often needed as groundwater levels decline which can produce water originating from older, deeper sediments that is more mineralized (United States Geological Survey, 1997). Additionally, older, poorer quality groundwater rises closer to the surface at certain locations along the Mojave River immediately upstream of faults, such as near Helendale, where high Total Dissolved Solids (TDS) concentrations are found in groundwater upstream of the Helendale fault. While the impact of the faults on water quality is a natural phenomenon, depletion of the groundwater aquifer and the associated decrease in dilution likely exacerbates this effect.

The Basin Plan contains water quality objectives that apply region-wide and site-specific objectives (SSOs) that only apply at specific locations. Additionally, there are both numerical objectives, which define the criteria for specific water quality constituents, and narrative objectives, which are often applied by utilizing available guidance or other information to identify appropriate numerical criteria. The SSOs for locations along the Mojave River and upstream of Mojave Forks Dam for Deep Creek and the West Fork Mojave River are shown below in Table 4, which combines the water quality objectives found in Tables 3-20 and 3-21 of the Basin Plan. Many of these objectives were developed during the effort to produce the first version of Basin Plan in the 1970's, while others were added in the early 1980's. The nitrate and TDS standards for the Mojave River were developed to protect drinking water and to guard against degradation associated with dairies that were relocating to the area in the early 1980's. In general, the SSOs shown in Table 4 are more stringent than the current drinking water standards and were developed based on water quality data available at the time. They also tend to be more stringent than suggested criteria for aquatic life protection.

The site-specific objective of 312 mg/L for total dissolved solids and the site-specific objective of 5 mg/L for nitrate as nitrate apply to Mojave River from the Lower Narrows (Station 2) upstream to Forks Dam. All other site-specific objectives identified in Table 3-20 apply to the reaches of the Mojave River that flow underground in a confined channel. It should be noted that footnote "a" does not accurately depict the hydrologic conditions at the Lower Narrows since due to the geological setting, surface water flow occurs at this location under all flow conditions, not just high flow conditions. This inaccuracy will be corrected with the revisions to the footnotes for Table 3-20 that are included in the proposed amendment.

Table 4: Site-Specific Water Quality Objectives for selected locations in the Mojave River Watershed from Table 3-20 and 3-21 in the Basin Plan. Water Quality Objectives from Table 3-20 are shown in Bold.

Location	Water Quality Objective (mg/L) ¹					
	Chloride	Sulfate	Fluoride	Boron	Nitrate	Total Dissolved Solids
West Fork Mojave River ^b	8.4 13.0	34.0 53.0	0.26 0.40	0.02 0.05	6 (as NO₃)	245
Deep Creek at Mojave Forks Dam	10.6 16.0	31.3 55.0	1.66 2.60	0.10 0.19	0.6 (as N) 2.0 (as N)	184 265
Mojave River at Mojave Forks Dam	55 100	35 100	1.5 2.5	0.2 0.3		
Mojave River at Lower Narrows (Surface Water)	75 100	40 100	0.2 1.5	0.2 0.3	^a 5 (as NO ₃)	^a 312
Mojave River at Barstow ^b					6 (as NO₃)	445
Mojave River upstream of Waterman Fault ^b					11 (as NO₃)	560
Mojave River upstream of Calico-Newberry Fault ^b					4 (as NO₃)	340
Mojave River upstream of Camp Cady Ranch Building ^b					1 (as NO₃)	300

¹When two numbers are listed, the first is the annual average and the second is the 90th percentile value. Single numbers represent daily maximum values.

^a Objectives for reaches of the Mojave River which normally flow underground, but under high flow conditions will surface.

^b Objectives for reaches of the Mojave River which flow underground in a confined channel.

Water quality data for the Mojave River are available from a variety of sources that include data collected by VVWRA, USGS, and through the Water Board's Surface Water Ambient Monitoring Program (SWAMP). There was also a coordinated stakeholder effort in 1999 to collect surface and groundwater quality data along the Mojave River to assess compliance with Basin Plan water quality objectives. The monitoring results focused primarily on groundwater quality; however, a small number of surface water samples were also collected at the Lower Narrows as part of this effort. In general, water quality in the Mojave River supports the beneficial uses designated for the river, and more specifically, the reach downstream of the Lower Narrows meets applicable water quality criteria for aquatic life. However, some segments of the Mojave River are listed on the CWA Section 303(d) list of impaired waters due to exceedances of the SSOs that includes the reach between the Upper and Lower Narrows, which is listed as impaired for sulfate, fluoride and TDS, and the reach from the Mojave Forks Dam to the Upper Narrows, which is listed for fluoride. It has been suggested that the fluoride impairments are due to natural sources associated with granitic bedrock features in the watershed (URS Corporation, 2003).

Water temperature is an important factor for aquatic life and the only comprehensive data set for water temperature along the Mojave River is for the USGS gage at the Lower Narrows. Continuous water temperature data has been collected there since late 2005, though data were also collected intermittently beginning in 1962. Figure 12 shows maximum and minimum water temperatures for the Mojave River at the Lower Narrows from 2005-2017, which illustrates the wide range in temperature variability throughout the year. Daily maximum water temperatures regularly exceed 25°C (77 °F) during the summer, sometimes reaching almost 35°C (95°F), and drop to minimum temperatures between 0 – 5°C (32 to 41°F) during the winter months.

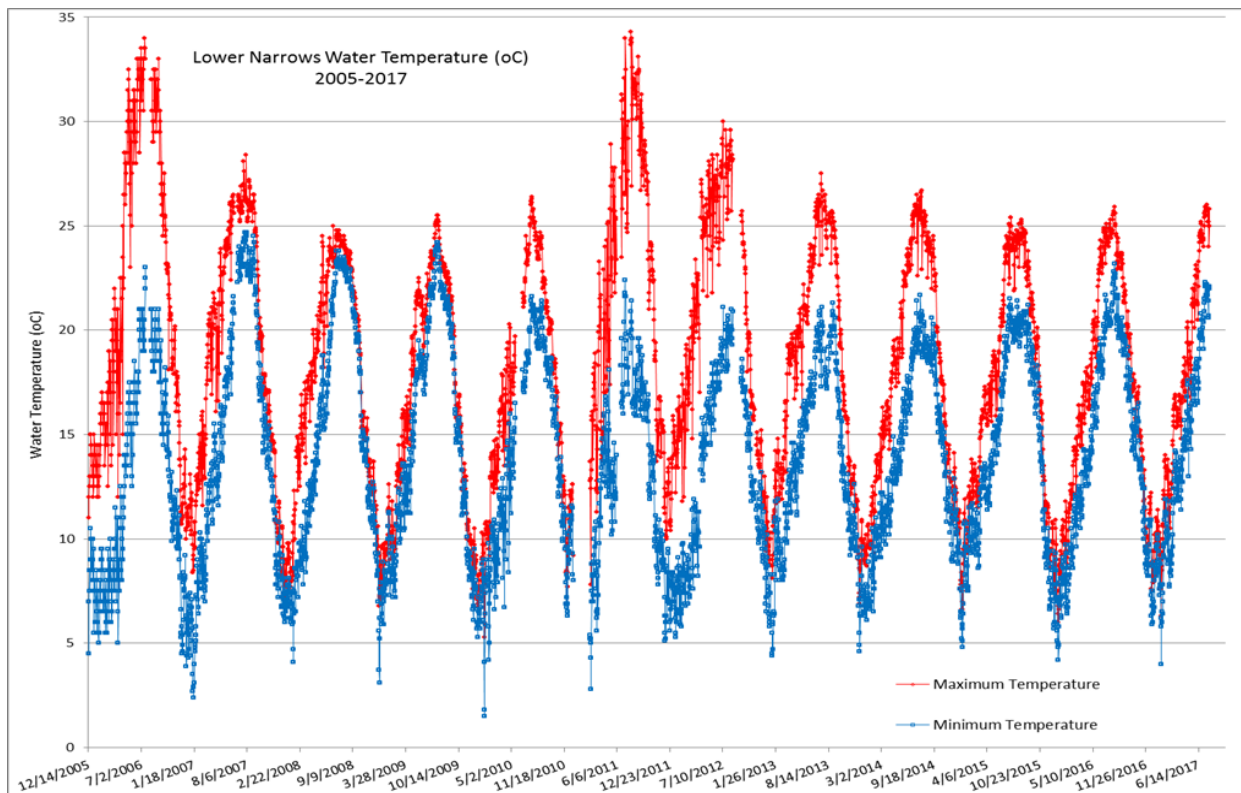


Figure 12. Daily maximum and minimum water temperature data for the Mojave River at the Lower Narrows.

The USGS gage at the Lower Narrows is also where routine water quality sampling for other constituents has consistently occurred, with more recent data also available for the Upper Narrows. These data include minerals, nutrients, TDS, and grab samples measurements for parameters such as dissolved oxygen and pH. Figure 13 shows Dissolved Oxygen (DO) concentrations indicating that over the last fifteen years, occasional excursions below the 4.0 mg/L minimum DO objective for COLD and the 3.0 mg/L minimum DO objective for WARM have occurred at both the Upper and Lower Narrows. Ammonia concentrations at the Lower Narrows (data not shown) have been close to or slightly above the reporting limit of 0.02 mg/L as N since 2005, while data collected from 1979-1982 (the earliest period available) were in the range of 0.2-1.1 mg/L as N. Figure 14 shows nitrate data, depicted as mg/L NO₃ to allow comparison to the Basin Plan water quality objective at the Lower Narrows of 5 mg/L, indicating a trend towards lower concentrations in the post-2005 period, with values at the Lower Narrows generally meeting the water quality objective in recent years. In contrast, TDS data shown in Figure 15 indicates higher concentrations in recent years compared to data collected before 1996, with many exceedances of the 312 mg/L TDS objective for the Lower Narrows. The available data for sulfate and fluoride shown in Figures 16 and 17 illustrate that even in the earliest data collected in the 1960s and 1970s, the annual average SSOs for both sulfate (40 mg/L) and fluoride (0.2 mg/L, respectively) were often exceeded. In fact, the annual average objective for fluoride was almost never achieved based on the USGS data presented here. Water quality data for metals (not shown) do not indicate water quality problems for these constituents at the Lower Narrows, with values typically below the hardness-based aquatic life criteria calculated using a minimum hardness of 60 mg/L as calcium carbonate.

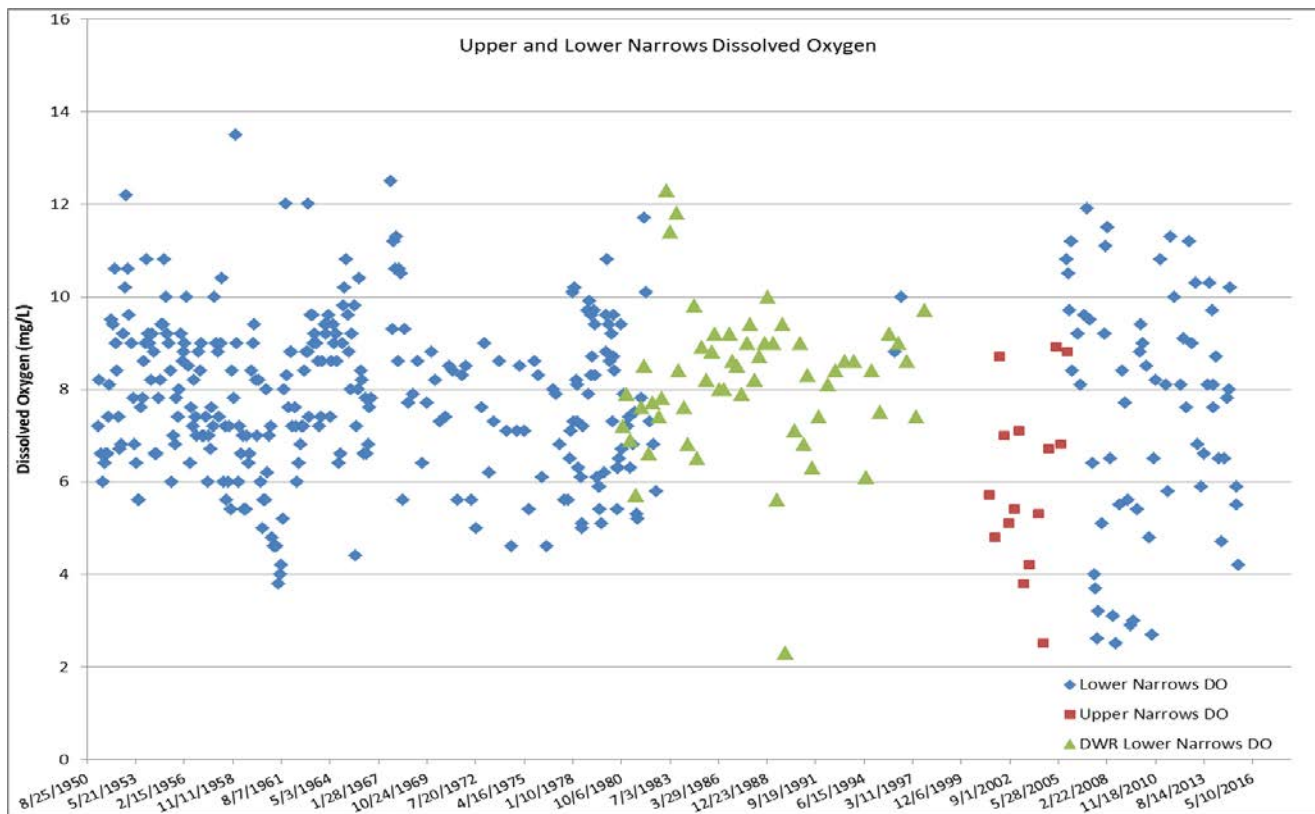


Figure 8. Dissolved oxygen (DO) concentrations for the Mojave River at the Upper and Lower Narrows. The water quality objective for COLD is a daily minimum DO concentration of 4 mg/L and for WARM it is 3 mg/L.

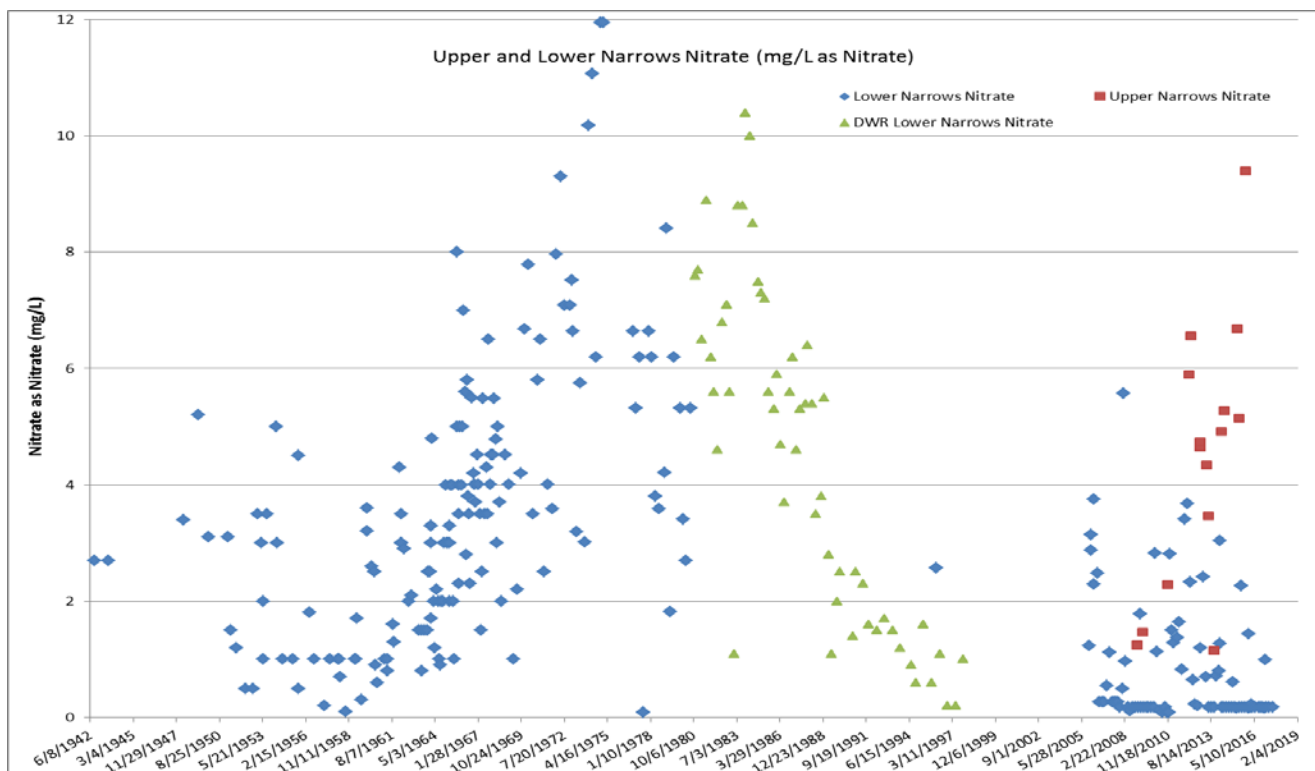


Figure 94. Nitrate concentrations as mg/L NO₃ for the Mojave River at the Upper and Lower Narrows. The water quality objective for nitrate at the Lower Narrows is a maximum of 5 mg/L Nitrate as NO₃.

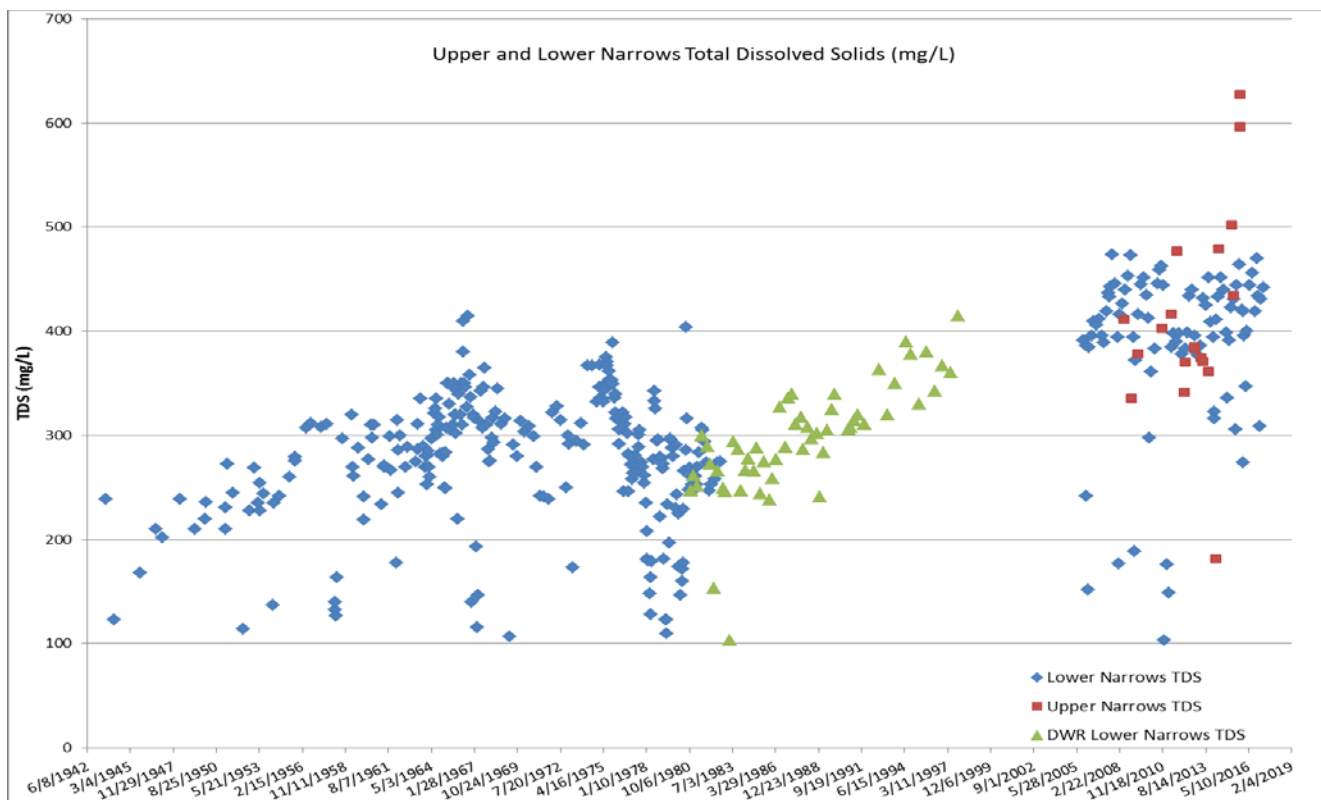


Figure 15. Total Dissolved Solids (TDS) concentrations as mg/L for the Mojave River at the Upper and Lower Narrows. The water quality objective for TDS at the Lower Narrows is a maximum value of 312 mg/L.

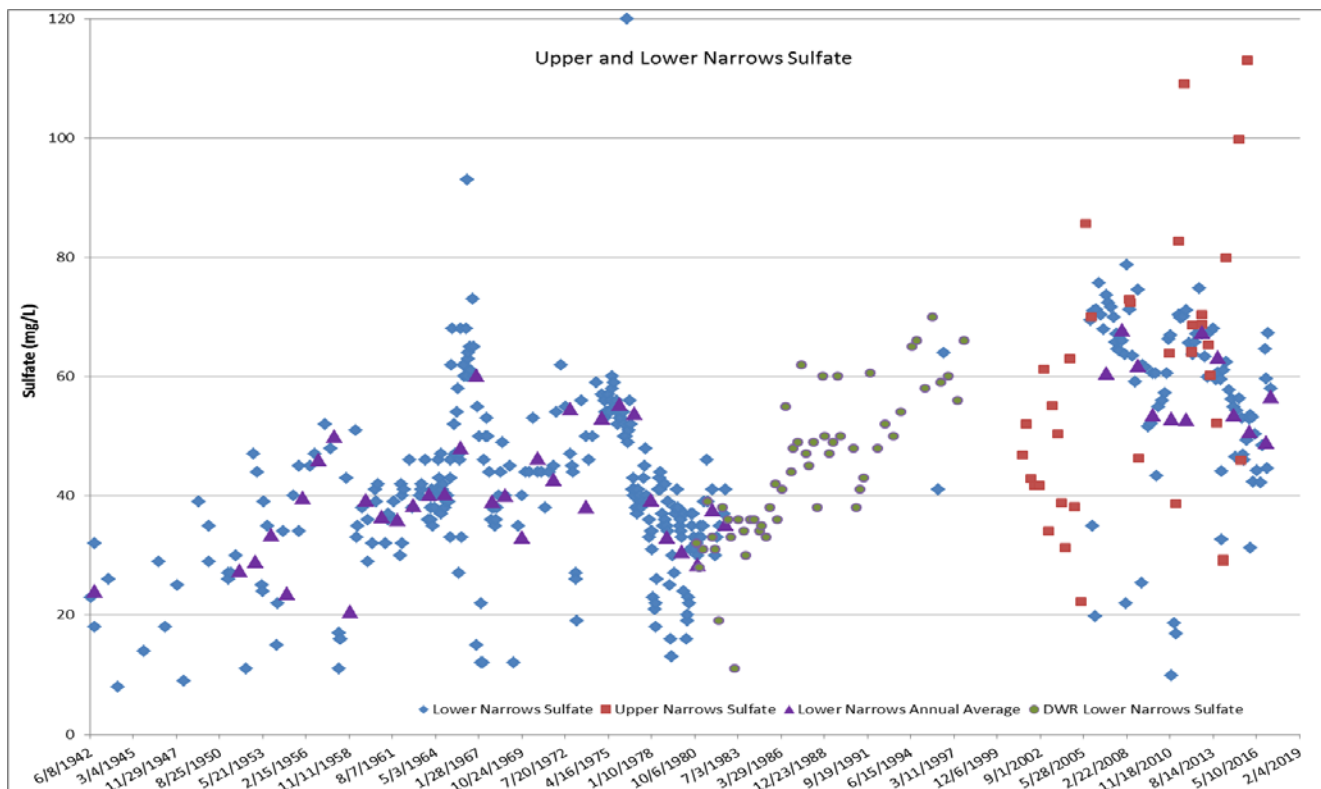


Figure 16. Sulfate concentrations as mg/L for the Mojave River at the Upper and Lower Narrows. The water quality objective for sulfate at the Lower Narrows is 40 mg/L as an annual average and a 90th percentile value of 100 mg/L.

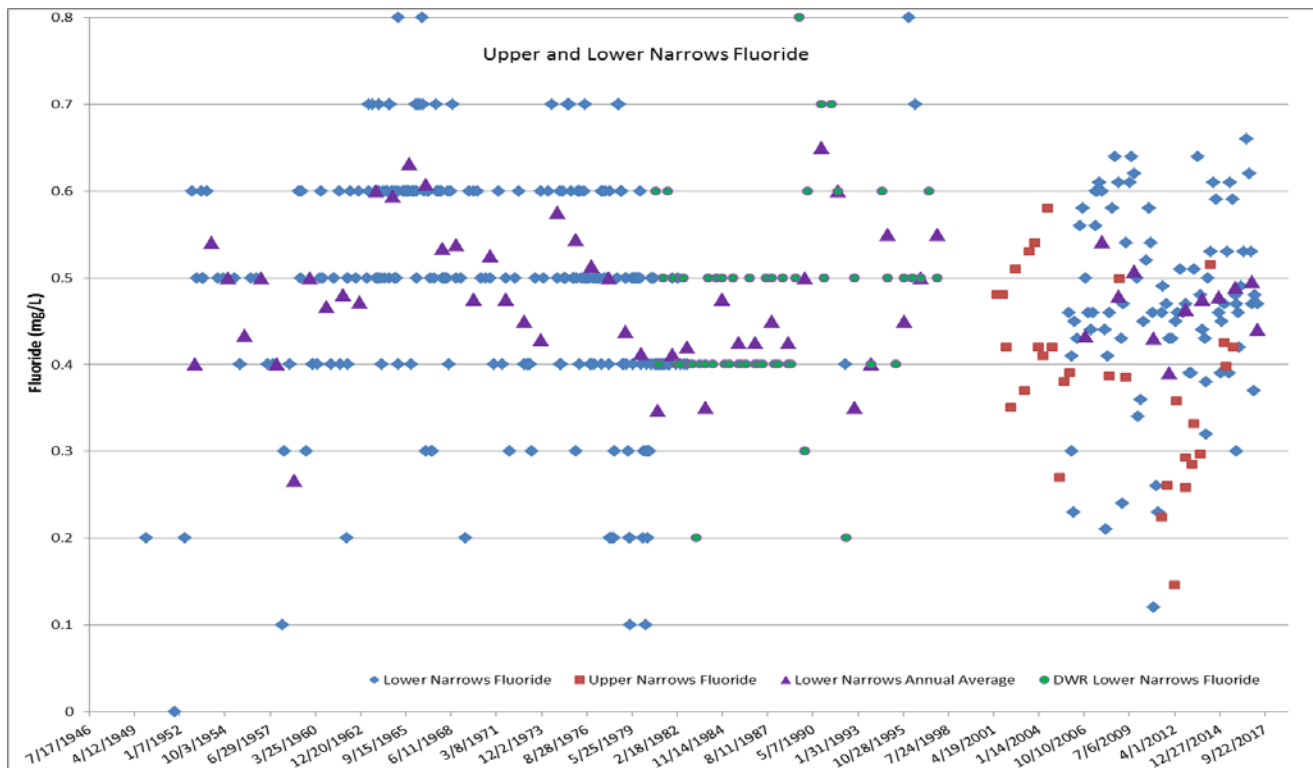


Figure 17. Fluoride concentrations as mg/L for the Mojave River at the Upper and Lower Narrows. The water quality objective for fluoride at the Lower Narrows is a 0.2 mg/L annual average and a 90th percentile value of 1.5 mg/L.

VVWRA regularly collects receiving water quality data in the Mojave River above and below its discharge site on a quarterly basis and conducts more extensive water quality analysis of its effluent discharge for compliance with its NPDES permit. VVWRA reported in their 2018 Report of Waste Discharge that organic chemical constituents were non-detect in VVWRA’s effluent discharge to the Mojave River. As VVWRA reported in their quarterly monitoring reports, for the inorganic constituents that are present in their discharge (e.g., iron, manganese, and zinc), the concentrations are below both the WARM and COLD freshwater habitat and municipal and domestic supply (MUN) water quality criteria. VVWRA’s monitoring requirements also include aquatic toxicity testing, the results of which indicate that the effluent discharged to the Mojave River is not causing or contributing to toxicity.

Receiving water monitoring results from 2012-2017 for water temperature and DO at the Lower Narrows RW-1 monitoring site upstream of VVWRA and the RW-2 downstream monitoring site, located about 1.75 miles below the discharge point, are shown in Figure 18. Based on this limited data set, VVWRA’s discharge appears to reduce water temperature during the summer and slightly increase water temperature in the winter, however the ability to make comparisons between these two locations is complicated because flow at the upstream sites goes underground before reaching VVWRA’s discharge point. Additional water quality data is available from a two-year study titled the Mojave River Characterization Study (MRCS) conducted by VVWRA between 2007 and 2009 to characterize water quality and habitat conditions at seven sites along the Mojave River over a fifteen-mile reach between the Upper Narrows and Helendale (Larry Walker Associates, 2010). Nitrate data from both the permit-required receiving water monitoring and from the two-year study are shown in Figure 19, which indicates that nitrate concentrations downstream of VVWRA’s discharge are substantially higher than the values measured at the Lower Narrows. Additionally, a substantial decrease in nitrate concentration is evident downstream at the Helendale site compared to the RW-2 monitoring site,

which is likely due to nitrate uptake by the abundant riparian vegetation present in this section of the Mojave River.

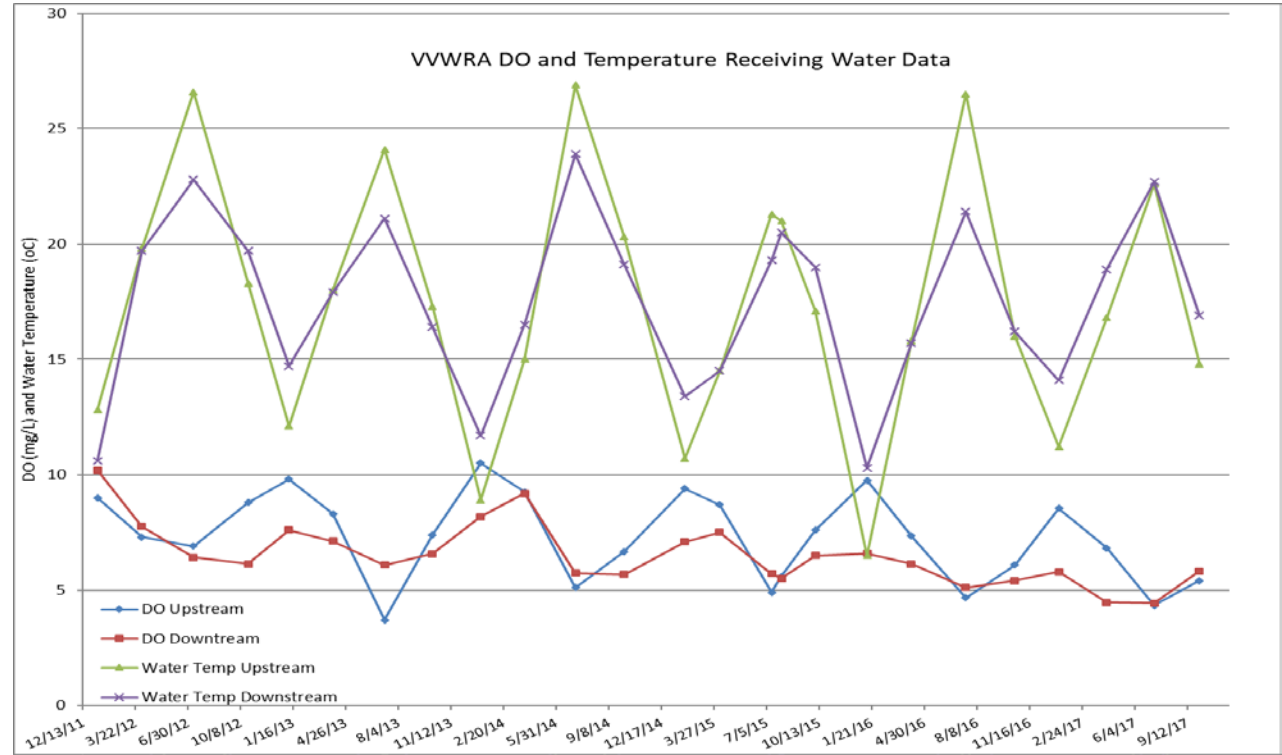


Figure 18. Dissolved oxygen (as mg/L) and water temperature (°C) from quarterly monitoring at VWVRA’s upstream and downstream receiving water stations between 2012 and 2017. The DO objective is a minimum of 4.0 mg/L for COLD and 3.0 mg/L for WARM.

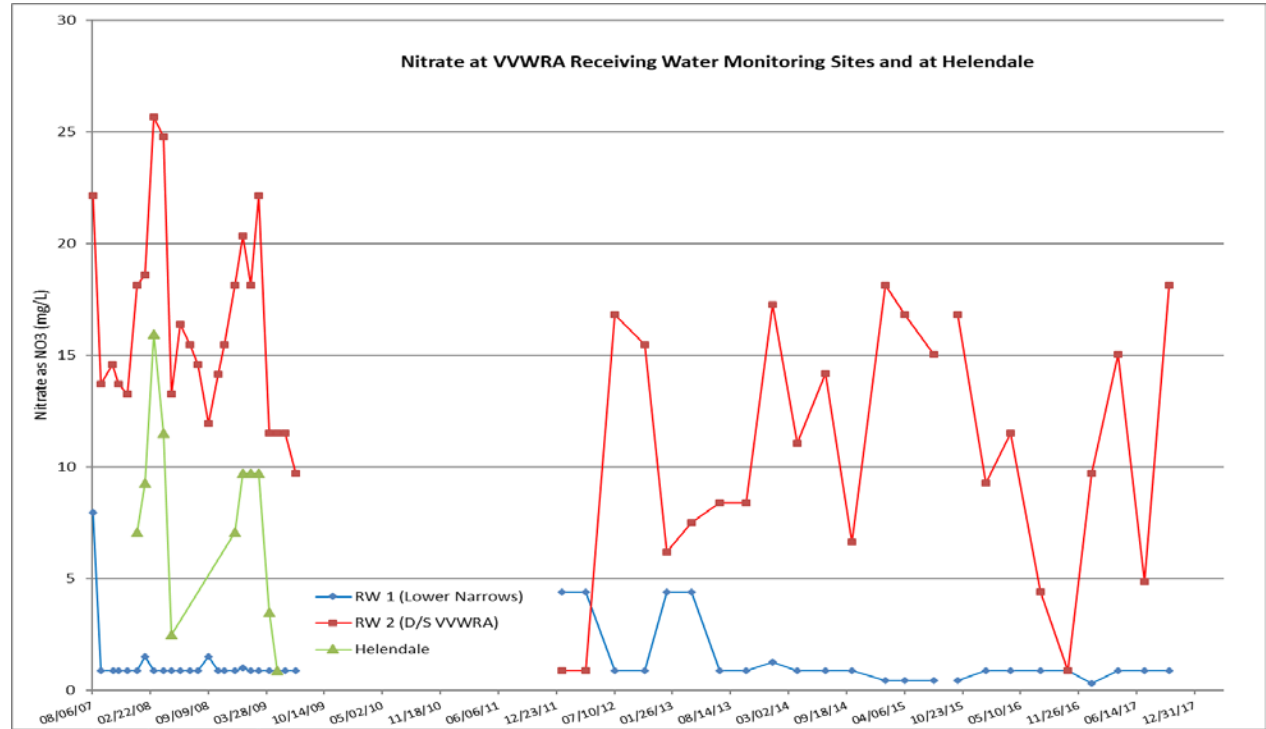


Figure 10. Nitrate (as mg/L NO₃) concentrations for the Mojave River at VWVRA’s upstream and downstream receiving water monitoring stations and at Helendale collected monthly from 2007-2009. The site-specific nitrate objective for the Lower Narrows is 5 mg/L as NO₃.

The MRCS included monthly water quality sampling for ammonia, copper, zinc, Total Kjeldahl Nitrogen, bacteria, TDS, hardness, conductivity, sulfate, sodium, chloride, DO, pH, turbidity, temperature, flow, and disinfection byproducts. Due to differences in the time of day that samples were collected, it is difficult to make meaningful comparisons among the sampling locations for DO and temperature. While the data showed that water quality generally met applicable standards, there were multiple occasions at the Lower Narrows when the minimum DO standard for COLD of 4 mg/L was not met, probably because of high water temperatures and low flow conditions. On January 8, 2008, the aquatic life criteria for copper and zinc was exceeded at several sites. The authors suggest this was likely due to a large storm event that led to a reduction in the ambient hardness value by about 90 percent throughout the study area. This exceptionally low hardness value was then used to calculate the copper and zinc criteria, which resulted in very low criteria for both these constituents. Data from this study also showed that drinking water standards for conductivity and TDS for MUN were occasionally exceeded downstream of VVWRA's discharge point. There were also higher fecal coliform and E. coli concentrations at the downstream sites compared to the upstream sites, however since VVWRA's effluent is non-detect for bacteria, their discharge is not the cause of the observed bacteria concentrations. Wildlife, including birds that frequent the riparian habitat in the area, and domestic animals are possible sources of bacteria at these sites.

There is less water quality data available for both Deep Creek and for the West Fork Mojave River. As explained in the section on Surface Water Hydrology, the lower section of the West Fork Mojave River originates at Silverwood Reservoir, which receives water from the State Water Project via the East Branch of the California Aqueduct. Consequently, water quality in the West Fork Mojave reflects the water that comes from the Sacramento and San Joaquin Rivers at those times that releases are made at Silverwood Reservoir. Historical water quality data from the 1960's indicates good water quality conditions for Deep Creek. Considering that Deep Creek is the principal perennial tributary forming the mainstem of the Mojave River, water quality in the river downstream, which as described above is considered good quality based on the available data, has generally reflected the water quality in Deep Creek.

Physical Habitat

In general, habitat quality along the Mojave River depends on the presence of surface water or shallow groundwater, which allows for the growth of riparian vegetation. Most of the river corridor is typically dry, though in some currently dry locations, surface water was present in the past, but is no longer there due to declining groundwater levels. Another factor that degrades habitat is illegal off-road vehicle use in the Mojave River stream bed. This activity damages vegetation and degrades the stream banks which may lead to increased erosion and sediment transport during high flow events. (California Department of Fish and Wildlife, 2015). Additionally, flood control maintenance activities, such as vegetation removal and grading or sediment removal, can disturb habitat in the river corridor. Structures in or near the Mojave River streambed such as walls or rip rap, railroad and road crossings and urban development can alter the natural hydrology and sediment transport processes. The establishment of invasive non-native plant species, discussed in more detail in the biological community section, also adversely impacts habitat and lowers groundwater levels.

With respect to habitat for aquatic species, clearly the extent of available habitat is limited due to the unique hydrology of the Mojave River where perennial surface water exists only at a few locations. Habitat assessments have been conducted at a few locations as part of a limited number of aquatic bioassessment studies. Aquatic assessment studies occurred along the Mojave River upstream and downstream of Hwy 18, sampled in 2013 and 2010, respectively, and a site near the Lower Narrows that was sampled in 2015 as part

of the monitoring required for the NPDES storm water permit. The most thorough habitat assessment in terms of number of study sites was conducted as part of VVWRA's MRCS effort in April 2008 and 2009 when habitat conditions were assessed at seven sites along a fifteen-mile reach between the Upper Narrows and Helendale along with monthly surveys of resident aquatic life and macroinvertebrate sampling (discussed below in the Biological Community section). The SWAMP Aquatic Bioassessment Protocol for Wadeable Streams (Ode, 2007) was utilized to characterize habitat quality primarily for benthic macroinvertebrates (BMIs). This approach relies on the fact that not only are BMIs an important part of the trophic structure as a food source for other species, they are also sensitive to changes in water quality and environmental conditions.

Qualitative habitat characteristics assessed for each site include epifaunal substrate/cover (i.e., submerged logs, undercut banks, cobble, etc.) and sediment deposition, which were then used to calculate habitat scores that reflect overall habitat quality. Additional observations include assessment of habitat complexity, riparian vegetation, human influence, and channel alteration. Quantitative measurements included particle size distribution, presence or absence of coarse particulate matter, canopy cover, gradient and sinuosity. In general, the segment of the Mojave River examined for this study is characterized as low gradient with the stream bed composed of fine gravel and sand, which is the common condition observed throughout the length of the river. Qualitative assessment of the overall conditions at the seven study sites revealed improvements between the 2008 and 2009 sampling events, as several sites designated as suboptimal or marginal in 2008 scored as optimal in 2009. Factors that reduced habitat quality in 2008 include sediment deposition, which may have been due to a large channel-altering storm that occurred three months prior to the 2008 sampling event, and lack of epifaunal substrate.

Physical habitat assessment was also conducted in 2015 at the Lower Narrows as part of the baseline data collection by the Mojave River Watershed Group for its Small Municipal Separate Storm Sewer System General Permit. The assessment was conducted in August 2015 at a site along the Mojave River near the Lower Narrows. Approximately one month prior to the sampling event, a rainstorm in July caused a spike in streamflow from about 1 cfs to nearly 60 cfs measured at the Lower Narrows USGS gage that receded quickly to the typical low baseflow condition. Overall, the habitat conditions observed during the assessment were like those described above with predominately sandy substrate and very little streambed complexity, while the bank conditions showed vulnerability to erosion along about 74 percent of the sampled reach.

Habitat conditions in Deep Creek, the primary perennial tributary to the Mojave River, are very different than for the low gradient mainstem Mojave River. As described on the San Bernardino National Forest website, Deep Creek originates at approximately 6,200 feet and then drops about 3,000 feet in its 22-mile course before flowing into the West Fork Mojave River. Deep Creek in the higher elevations is characterized as a remote high gradient stream with deep pools and boulder strewn reaches. It provides habitat essential for rainbow trout and is recognized as a Wild Trout Stream by CDFW. It also supports a healthy riparian corridor with conifers and willows growing along the creek, together with sycamore, cottonwood, cactus, and other vegetation. The West Fork Mojave River downstream of Silverwood Reservoir is a low gradient ephemeral stream that has augmented flows associated with releases of State Water Project water from the reservoir. Despite its ephemeral nature, the West Fork Mojave River has enough wetted habitat available to maintain a population of the southwest pond turtle, a species of special concern for CDFW.

Biological Community Setting

The few locations where perennial surface water exists along the Mojave River support extensive riparian habitat (and to a lesser extent, wetland habitat), in sharp contrast to the rest of the river corridor which is typically dry and largely devoid of vegetation. However, even where surface water is absent, there are locations where water is close enough to the surface to support vegetation in the flood plain. Where surface water exists, it provides a valuable resource for both aquatic and terrestrial species in an otherwise dry environment. Consequently, surface water habitat along the Mojave River attracts many wildlife species, including several that are either state or federally-listed as threatened or endangered and many that are considered sensitive species by CDFW. Based on a review of CDFW's California Natural Diversity Database (CNDD), the highest diversity of sensitive species is observed (or has historically been observed) in the Victorville area, which may perhaps be an artifact due to the accessibility of that area to human observers compared to more remote locations downstream. Appendix 1 presents a table that identifies the special status species that occur along the Mojave River from the headwaters to the terminus at Soda Lake based on CDFW's CNDD. This table was compiled by identifying the quadrangles along the Mojave River, thus the species are presented based on the quadrangle where they have occurred. However, the CNDD may not represent the most comprehensive list of species found in the downstream areas, as evidenced by a recent compilation of bird species observed in Afton Canyon which identified more special status bird species than are shown in the CNDD (Egan, 2016).

One of the most significant changes to the biological community along the river is the establishment of invasive plant species. Tamarisk (also known as salt cedar) and arundo are non-native invasive plants established at many locations along the Mojave River that compete for water resources with native vegetation. Tamarisk is extremely drought-tolerant and has great reproductive capacity, providing it a competitive advantage over native riparian species such as cottonwoods and willows. It also possesses salt glands capable of excreting salt from its leaves that suppresses the germination of native vegetation (Lovich J. E., 1998). Tamarisk roots can reach deeper for water than native plant species, which can cause a localized drop in groundwater levels. Removal of these non-native plant species is a management priority for the Mojave Water Agency, CDFW and BLM, in part because reducing their abundance can help restore water levels and improve surface flows at some locations. The Mojave Desert Resource Conservation District (MDRCD) has removed about 2,000 acres of invasive tamarisk, arundo, and Russian olive starting from south of the Mojave Forks Dam to just east of the Marine Corps Logistics Base near Barstow. The Mojave Water Agency is currently funding an effort by the MDRCD to maintain the treated areas by re-treating them to prevent the formation of new sprouts. Retreatment involves a combination of physical removal followed by topical herbicide treatment (when native plants are nearby), and foliar herbicide application for tamarisks that are not close to native plants. Removal of invasive vegetation in the river corridor reduces evapotranspiration and can help to restore water levels in some locations. A U.S. Bureau of Reclamation study estimated the reduction in water use associated with invasive vegetation removal in the Mojave River corridor between 2007 and 2010 to be about 800 acre-feet (U.S. Bureau of Reclamation, 2011).

The only fish species native to the Mojave River watershed, the Mohave tui chub (*Siphateles bicolor mohavensis*, also known as *Gila bicolor mohavensis*), was extirpated from its natural habitat in the 1960's before being listed as a state fully protected species and as federally endangered. This species originally evolved in the interconnected Pleistocene lakes and rivers in the region, and later became isolated in the Mojave River drainage as the climate became more arid during the Holocene. The historic distribution of

Mohave tui chub also included lower Deep Creek above the current location of the Mojave Forks Dam. Its preferred habitat is low flow, slough-like areas and deep pools within the river and it is adapted to the alkaline water quality characteristic of the area and can tolerate DO concentrations less than 1 mg/L (U.S. Fish and Wildlife Service, 1984). Mohave tui chub are not strong swimmers and may not be able to survive large flood events. During an extremely large flood event in 1938, it is estimated that 90 percent of the Mohave tui chub population in the Mojave River were displaced during the flood and it is possible that the species may not have been able to recover from that event.

Other factors that led to the loss of the Mohave tui chub include competition and hybridization with the Arroyo Chub (*Gila orcuttii*), which was introduced into the Mojave River in the 1930's, and the introduction of predatory fish species such as bass, catfish, and trout fish species. Additionally, habitat alteration and large flood events are also to blame. Mohave tui chub now exist only in refuge populations, including in ponds at Camp Cady and at Zzyzx near Soda Lake. Another population exists at China Lake Naval Air Weapons Station, where it was introduced in 1971, and currently inhabits channels and seeps originally constructed to drain wastewater from the City of Ridgecrest. While the United States Fish and Wildlife Service (USFWS) recovery plan describes the intent to reintroduce the Mohave tui chub to the Mojave River (U.S. Fish and Wildlife Service, 1984), and an Environmental Assessment was produced in 2011 to examine the impacts of such actions, staff research was unable to confirm that implementation of a reintroduction strategy is currently planned.

Since extirpation of the Mohave tui chub from the Mojave River, additional introduced aquatic species have become established in the river. As part of the MRCS, focused aquatic life sampling occurred upstream and downstream of VVWRA's discharge in April 2008 and 2009, which involved electrofishing to collect and identify fish and other aquatic species at seven sites. Additionally, two years of monthly field observations took place from 2007 to 2009 to survey the occurrence of both aquatic life and other wildlife at the seven sites. Despite the limited flow that occurs at virtually all the study sites, they all contained at least two or more fish species, some of which are non-native to California. The most common fish were mosquito fish (*Gambusia affinis*), present at all seven sites, and hitch (*Lavinia exilicauda*) present at all the sites except one. Three Spine Sticklebacks (*Gasterosteus aculeatus*) were abundant at the upper two sites near the Upper Narrows, while Yellow Bullhead (*Ameiurus natalis*) were more common downstream of VVWRA's discharge. Both hitch and Three Spine Stickleback are native to California but not to the Mojave River watershed, as are Arroyo Chub, which were only observed at the Upper Narrows site in both 2008 and 2009. No physical abnormalities, external parasites, or lesions were observed for any of the fish collected during the surveys. Observations of non-fish species during these two sampling events included Red Swamp Crayfish, Bullfrog tadpoles, and Tree frog tadpoles.

The monthly field surveys conducted as part of VVWRA's study involved observations and not necessarily the identification of the fish or wildlife encountered at the sites. During the monthly visits, fish were observed throughout the year at most of the sites, except at the downstream site at Helendale, where surface flow was not always present. A wide variety of terrestrial species utilized habitat in or near the water in the Mojave River, including many different birds such as song birds, hummingbirds, finches, ducks, egrets and blue herons. Mammals included coyotes, rabbits, deer, beavers and rodents, and a variety of terrestrial and aquatic insects were observed including dragonflies (both the aquatic life stage and the adult insect), butterflies, damselflies, mayflies, bees, flies, and other unidentified insects. Another source of information regarding wildlife near the

Mojave River is the California Watchable Wildlife website², which lists about 340 different animal species that have been observed at the Mojave Narrows Regional Park, located upstream of the Upper Narrows. While most of the species in the list are birds, there were also bobcats, raccoons, moles, gophers, various bat species, amphibians such as salamanders and toads, rodents, and lizards and snakes.

A wide variety of both resident and migratory birds utilize the valuable riparian habitat present along the Mojave River including several special status species. The Mojave River between Bear Valley Rd. and Helendale and a portion of Deep Creek upstream of the Mojave Forks Dam are designated by USFWS as critical habitat for the endangered Southwestern Willow Flycatcher. The Audubon Society considers the Mojave River to be an “Important Bird Area” and lists several rare species observed in the area around Victorville (i.e., the Narrows reach) that include Least Bell’s Vireo and Bendire’s Thrasher³. In the lower section of the watershed east of Barstow in Afton Canyon, surface water attracts a wide variety of birds to the area as documented in a 2016 report that includes a comprehensive list of 130 bird species observed in the area around Afton Canyon and near Camp Cady, of which 23 are special status species (Egan, 2016). In addition to birds, habitat in or near the Mojave River floodplain in the lower watershed is utilized by other sensitive species including the Mojave desert tortoise, Mojave fringe-toed lizard, southwestern pond turtle, and desert bighorn sheep.

The population of southwestern pond turtles (*Actinemys pallida*), a CDFW species of special concern, that inhabits the Mojave River watershed is thought to be a relict population that may have thrived during wetter periods in the past but that now has become scarce due to the drier climate of modern times (Lovich and Meyer, 2002). This species had been present in the past at the Camp Cady Wildlife Area, but recent surveys have not been successful in locating them there, with the last observation made in 2014. However, southwestern pond turtles have been observed in the West Fork Mojave River downstream of Silverwood Reservoir and appear to be reproducing based on research by USGS biologists (Lovitch, J. USGS, personal communication). This species is more commonly found west of the Sierra Nevada and south of the Transverse Range throughout the length of California.

Section 6 - Use Attainability Analysis for COLD Beneficial Use

The proposed de-designation of COLD from portions of the Mojave River involves a use that is associated with the fishable/swimmable CWA goals, consequently a UAA is required for this action. A UAA is defined in 40 CFR Section 131.3 as a structured scientific assessment of the factors affecting the attainment of a use which may include physical, chemical, biological, and economic factors as described in 40 CFR Section 131.10(g). The UAA provided here corresponds with US EPA and State Water Board guidance (State Water Board, 2005, US EPA 2012) and is intended to show that COLD is not an existing use in the Mojave River downstream of the Lower Narrows, nor has it existed since November 18, 1975. Additionally, COLD is not attainable due to several of the 40 CFR Section 131.10(g) factors, among which are the following:

- 1) Naturally occurring pollutant concentrations prevent the attainment of the use.
- 2) Natural, ephemeral, intermittent, or low flow conditions or water levels prevent the attainment of the use, unless these conditions may be compensated for by the discharge of sufficient volume of effluent discharges without violating state water conservation requirements to enable uses to be met.

² <http://www.cawatchablewildlife.org/index.php>

³ <https://www.audubon.org/important-bird-areas/mojave-river>

- 3) Physical conditions related to the natural features of the water body, such as the lack of a proper substrate, cover, flow, depth, pools, riffles, and the like, unless these conditions may be compensated, unrelated to water quality preclude attainment of aquatic life protection uses.

The Mojave River downstream of the Lower Narrows exhibits naturally occurring high water temperatures that are not protective of COLD, as per Factor 1. Factor 2 applies to most of the Mojave River since surface water is only present in isolated locations and low flow conditions where water is present are common throughout the year. While effluent discharge does provide additional flow in one section of the river, that discharge eventually percolates into the streambed downstream of the discharge point and does not create conditions that are protective of COLD. Lastly, Factor 5 is applicable to the portion of the Mojave River being considered for removal of COLD due to physical constraints that limit available habitat for cold water aquatic species even in those locations where water is present. The substrate in the river is primarily sandy without much available cover or appreciable habitat complexity. Further discussion of these factors and how they apply to the Mojave River is provided below. At issue is whether COLD is an existing use in the segment of the Mojave River beginning approximately one mile downstream of the National Trails Highway (Route 66) below the Lower Narrows to the terminus of the river at Soda Lake.

Information Used

A use attainability analysis includes an assessment of the factors that affect attainment of the use including the physical, chemical, biological factors described in section 131.10(g). The physical, chemical, and biological factors affecting the attainment of a use are evaluated through a water body survey and assessment. The evaluation contained in this Staff Report was prepared to answer the following questions:

1. What are the physical, chemical, and biological attributes of the water body and the surrounding watershed relevant to the use under consideration for removal?
2. What are the aquatic uses currently being achieved in the water body?
3. Is water quality sufficient to protect the beneficial use under consideration for removal being attained?
4. What are the causes of any impairment of the aquatic uses?
5. Can the condition be compensated for with effluent discharges without violating water conservation requirements?
6. What are the aquatic uses(s) that can be attained based on the physical, chemical, and biological characteristics of the water body?
7. Are there feasible options that could result in attainability of a given use?

Various sources of information are used in this assessment to determine whether it is appropriate to remove COLD from a portion of the Mojave River. Victor Valley Wastewater Reclamation Authority (VWWRA) characterized the Mojave River both upstream and downstream of the Lower Narrows as part of its Mojave River Characterization Study (MRCS) completed in 2010. This study assessed water quality, biological resources and the status of the beneficial uses in the Mojave River upstream and downstream of VWWRA's wastewater treatment facility located downstream of the Lower Narrows. The facility's discharge, combined with the existing water flow in the floodplain aquifer along the Mojave River channel, creates an augmented perennial flow segment that extends between five to eight miles downstream of the discharge point,

depending on hydrologic conditions and typically becomes subsurface before it reaches Helendale, except during and after large storm events.

Data collection and field observations for the MRCS occurred between August 2007 and July 2009 and included monthly water quality sampling, two fish sampling efforts, two aquatic bioassessments and monthly field observations related to the status of the beneficial uses assigned to the Mojave River in the Basin Plan. Additional information regarding conditions in the Mojave River include USGS flow and water quality data collected at the Lower Narrows gage, ongoing receiving water and effluent monitoring required of VVWRA as part of its NPDES permit and monitoring required for the municipal storm water permit that is conducted jointly by the local municipalities and San Bernardino County. Information regarding biological resources and habitat conditions along the Mojave River at the downstream locations (i.e., Camp Cady Wildlife Area and Afton Canyon) is available from CDFW, which manages Camp Cady, and the federal Bureau of Land Management, which manages Afton Canyon.

Note that there are only two places along the segment of the Mojave River where COLD is proposed for removal where perennial surface water currently occurs, which are: 1) the reach below VVWRA's facility downstream to near Helendale, and 2) the four-mile segment in Afton Canyon located east of Barstow. This assessment will proceed by addressing the questions listed above.

1. What are the physical, chemical, and biological attributes of the water body and the surrounding watershed relevant to the use under consideration for removal?

A comprehensive description of the hydrology, water quality, physical habitat and biological community for the entire Mojave River from the Mojave Forks Dam downstream to Afton Canyon is presented in earlier sections of this staff report. Information from the earlier sections is summarized here and addresses specific habitat features that are relevant to COLD. Hydrology is particularly important in a hot desert climate since low flows can lead to high water temperatures that are not conducive to cold water species. The hydrology data presented in Figure 9 show that low flow conditions (e.g., < 2 cfs) are a common occurrence at the Lower Narrows and can occur during all seasons of the year. Surface water at the Lower Narrows percolates into the stream bed before it reaches VVWRA, thus no flow continuity exists between the Lower Narrows and VVWRA except during large storm events. Limited data are available to describe flow conditions downstream of VVWRA's discharge point, as there is no continuous flow gage in that segment of the Mojave River. Flow measurements collected during VVWRA's 2007-2009 MRCS effort showed that at the downstream monitoring station approximately 1.75 miles below the discharge point, surface flows were generally higher than at the Lower Narrows and did not drop below 5 cfs (based on monthly instantaneous flow measurements) during the two-year study. Flows at the Lower Narrows during the same period dropped to nearly 1 cfs in both 2008 and 2009.

Eventually, effluent discharged from VVWRA percolates into the riverbed before it reaches Helendale. Further downstream, the next continuous flow gage along the Mojave River is located approximately 20 miles away at Barstow where the data record shows that surface flow is rare and only present during short periods of time in response to major storm events (Figure 10). As would be expected under the low flow conditions that are common along the Mojave River, water temperature exhibits wide seasonal extremes that reflect the influence of air temperatures that vary between monthly averages of about 45 °F in the winter and 80 °F in the

summer. Moreover, the intermittent nature of the Mojave River that is characterized by isolated surface water segments prevents the movement of aquatic species to locations with more favorable conditions.

Physical habitat quality varies along the Mojave River; in part due to the lack of surface water at most locations except for the stretch of river immediately downstream of VVWRA and at Afton Canyon, approximately 65 miles downstream. Much of the river bed is composed of porous sediment and fine-grained material with few boulders or cobble substrates. At some locations where water is present, evidence of sediment deposition due to episodic storm flow events is apparent. In the reach downstream of VVWRA, sandy substrate and silt and clay are common with no large boulders, gravel or coarse substrate while in some slow-moving portions of the river, large quantities of coarse particulate organic material are present.

The biological community that utilizes habitat along the Mojave River is characterized by desert-adapted species that includes some special status species. The area near Victorville has the highest number of protected species observed along the river, based on the records maintained by the CDFW, many of which are bird species. Appendix 1 presents a table that identifies the special status species that occur along the Mojave River from the upstream tributaries to the river's terminus at Soda Lake based on CDFW's CNDD. Aquatic species in the Mojave River are mostly introduced non-natives as the only fish native to the river (Mohave tui chub) was extirpated from the river in the 1960's. The fish species observed in the Mojave River downstream of VVWRA's discharge point are generally considered to be warm water species. These include mosquito fish that, while tolerant of cold water, prefer temperatures of 25-30°C, Threespine stickleback, that prefer temperatures around 23-24°C, and yellow bullhead and hitch, which are both particularly heat tolerant.

Downstream of VVWRA and at Afton Canyon where surface water exists, abundant riparian vegetation is present that is generally composed of a mixture of native vegetation, such as cottonwood (*Populus fremontii*), black willow (*Salix gooddingii*), and mesquite (*Prosopis glandulosa*) with grasses, aquatic macrophytes and filamentous algae in some locations. As discussed on Page X above, the non-native invasive tamarisk (*Tamarix ramosissima*) and the giant reed (*Arundo donax*) are also well established along the Mojave River at these locations and there has been considerable effort to reduce their number and distribution. Tamarisk can outcompete native plants for available water and lead to a lowering of local water levels. It is also prolific and can reproduce both through seed production and vegetatively. Its ability to excrete salt from special leaf glands is another trait that allows it to outcompete other plant species due to increased soil salinity that can suppress the germination of native vegetation (Lovich, 1998).

2. What are the aquatic uses currently being achieved in the water body?

The only aquatic life beneficial use that is achieved in the Mojave River downstream of the Lower Narrows is WARM. The physical conditions in this segment of the river, that are marked by mostly subsurface water flow with only two locations where surface water exists, are not conducive to other aquatic life uses. There is no connectivity between the two locations where surface water exists, so there no possibility for migration of aquatic organisms to occur. As discussed in response to Question 3 below, COLD is not being achieved either.

3. Is water quality sufficient to protect the BU under consideration for removal being attained?

The Basin Plan does not provide guidance regarding the water temperatures needed for protection of COLD or any threshold temperature to distinguish between COLD and WARM freshwater habitat. The State Water Board's Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Waters, and Enclosed Bays and Estuaries of California (Thermal Plan) defines Cold Interstate Waters as streams and lakes that have a range of temperatures generally suitable for trout and salmon. This definition does not apply to intrastate waters, but if it did, it would suggest that the Mojave River is not suitable as cold freshwater habitat due to seasonally high water temperatures.

The USGS water temperature data collected at the Lower Narrows shown above in Figure 12 shows the wide temperature variation that occurs annually in the Mojave River. While winter water temperatures are protective of COLD, summer water temperatures can reach extremely high values (e.g., > 30°C or 86°F) that are not likely to be tolerated by cold water species. There are also instances at the Lower Narrows of low DO conditions that fall below the 4.0 mg/L objective for COLD freshwater habitat, as shown in Figure 13. Note that the Lower Narrows is located upstream from the segment of the Mojave River where removal of COLD is proposed. Consequently, naturally high water temperatures and low DO are the primary water quality concerns that limit the applicability of COLD for Mojave River. Based on a variety of sources of water quality data, there is no indication that chemical contaminants or inorganic constituents lead to water quality impairments that affect either COLD or WARM freshwater habitat. Ammonia concentrations in the Mojave River downstream of VVWRA are typically non-detect. There are relatively few data available for organic pollutants for the Mojave River, however results for a suite of pesticides sampled as part of the municipal stormwater general permit baseline receiving water monitoring report were all non-detect.

4. What are the causes of any impairment of the aquatic uses?

The COLD freshwater aquatic use is not supported in the Mojave River downstream of the Lower Narrows because high water temperatures occur naturally due to high ambient air temperatures associated with the arid desert climate. High water temperatures may also be exacerbated by the reduction in surface flow that has occurred due to groundwater pumping within the Mojave River watershed. Stream flow data for the Mojave River at the Lower Narrows depicted in Figure 10 above show a marked decrease beginning in the late 1980's in the flows observed during the dry season. Whereas prior to the late 1980s summer flows typically remained at or slightly below 10 cfs, during the last three decades, seasonal low flows often drop to 2 cfs or below. Unfortunately, there is large gap in the available water temperature data between 1980 and 2005 for the Lower Narrows, which makes it difficult to document long-term trends in Mojave River water temperature. There are also no other continuously-recorded water temperature data available for the Mojave River except for at the Lower Narrows.

An important factor that likely has already affected water temperatures in the Mojave River and that may further reduce its suitability for cold water species in the future is the observed increase in air temperatures associated with climate change. Figure 20 below depicts monthly average air temperature for January, July and August together with annual average air temperature near Victorville for the 1939-2017 time-period. The linear trend lines associated with the data highlight the gradual increase in air temperature that has occurred over this time-period. In general, high water temperature, low flow conditions and high air temperatures are the primary drivers that reduce the suitability of the Mojave River for cold water aquatic species. Additionally,

most of the Mojave River does not have surface water present except for rare high flow events associated with large storms.

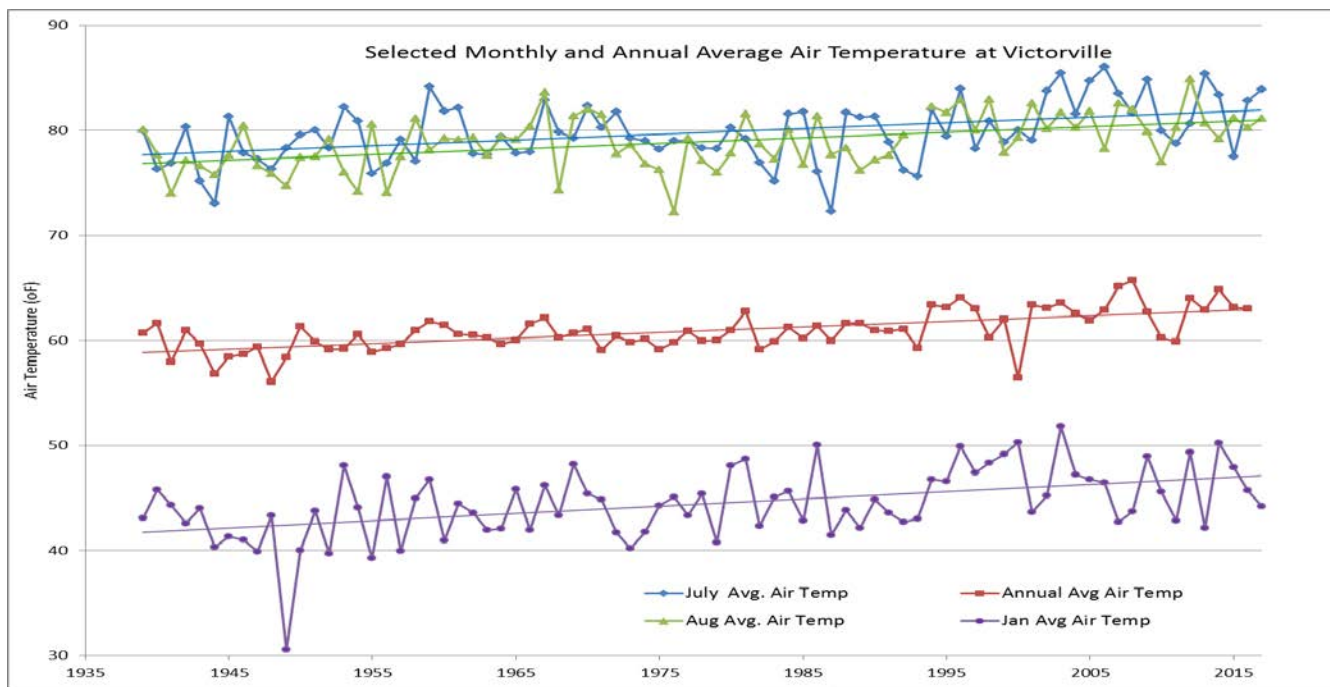


Figure 20. Selected monthly average and annual average air temperature at Victorville and associated trend lines for the period 1939-2017.

5. Can the condition be compensated for with effluent discharges without violating water conservation requirements?

The effluent discharge from VVWRA’s facility already provides additional water that is essential for maintaining the riparian habitat along the Mojave River. It is unlikely that any more effluent volume will be discharged at the VVWRA facility considering that regional treatments plants have been built near Apple Valley and Hesperia to facilitate the use of recycled water. Moreover, it is unlikely that increased discharge would remedy the high water temperatures that occur in the Mojave River due to the natural climatic factors discussed above.

6. What are the aquatic uses(s) that can be attained based on the physical, chemical, and biological characteristics of the water body?

The WARM beneficial use is designated for the entire length of the Mojave River. The Mojave River downstream of the Lower Narrows provides suitable habitat for WARM at two locations, the reach downstream of VVWRA, and at Afton Canyon, which are both stretches of the river where perennial water is present. The habitat conditions in the river support aquatic species only in those isolated segments of the river where perennial surface water exists. Much of the Mojave River along the floodplain corridor flows subsurface, therefore those sections of the river do not typically provide any habitat for aquatic species except during high flow events.

7. Are there feasible options that could result in attainability of a given use?

There are no feasible options that would lead to habitat characteristics along the Mojave River that support cold water species and that allow attainability of COLD. Implementation of technically-based effluent limitations and reasonable best management practices for nonpoint source control would not lead to attainment of COLD in the Mojave River. Wastewater effluent and nonpoint source discharges to the Mojave River are not the reason that COLD cannot be attained. The CWA section 131.10(g) factors that prevent the attainment of COLD are factors 1 (naturally occurring high water temperatures), 2 (ephemeral, low flow or intermittent flow conditions) and 5 (physical conditions related to natural features of the water body), which are described above in the discussion of the physical conditions in the area. As such, the Mojave River downstream of the Lower Narrows does not support COLD beneficial use and future conditions are also not expected to support COLD.

Use Attainability Analysis Conclusions

US EPA guidance (US EPA 2012) describes the steps involved to determine whether a beneficial use that is currently designated for a specific water body can be removed. Removal of COLD from portions of the Mojave River involves removal of a use associated with the fishable/swimmable CWA goals, therefore a UAA is required. This UAA examined the physical, chemical, biological and economic factors described in 40 CFR Section 131.10(g) and concluded that three of the six factors are relevant to whether COLD is achievable in the Mojave River downstream of the Lower Narrows. Naturally high water temperatures coupled with periods of low flow create poor habitat conditions that are not adequate for cold water species. These phenomena are generally natural; however anthropogenic factors like increased groundwater pumping have led to reduced flow, or no flow in some locations, such as at Camp Cady, where it occurred historically.

There are no feasible options that would lead to attainment of COLD in the Mojave River. Factors that prevent attainment of the use, such as high air and water temperatures and low habitat suitability cannot be changed. There is no expectation that more surface water habitat will be created along the Mojave River corridor, especially in the Baja sub-basin where groundwater levels are not improving. While the Mojave Basin Adjudication is intended to restore groundwater levels, it has proven difficult in the lower watershed. There is also no expectation that conditions will change to allow attainment of COLD in the future, especially considering the likely impacts that climate change will have on air and water temperature. Moreover, investigation and consultation with wildlife and land management agencies have not identified species that are present in or near the Mojave River that require COLD freshwater conditions as part of their life cycle. Based on the information examined here, the UAA concludes that COLD is not currently being attained and cannot be attained in the future, therefore it is appropriate to de-designate this use from the Mojave River from downstream of the Lower Narrows to the terminus of the river at Soda Lake.

Section 7 - Antidegradation

This project must comply with the requirements of the “Statement of Policy with Respect to Maintaining High Quality of Waters in California” (state Antidegradation Policy) (State Water Board Resolution No. 68-16) and federal antidegradation regulations at Code of Federal Regulations, title 40, section 131.12. Under the state Antidegradation Policy, whenever the existing quality of the waters of the state (which includes both surface water and groundwater) is better than the quality established by adopted policies or plans, those high-quality waters should be maintained unless it can be demonstrated that any change in water quality will (1) be

consistent with the maximum benefit to the people of the state, (2) not unreasonably affect present and anticipated beneficial uses of such water, and (3) not result in water quality less than that prescribed in applicable water quality control policies or plans. Further, any activity that results in a discharge to high quality waters must use the best practicable treatment or control necessary to avoid a pollution or nuisance and to maintain the highest water quality consistent with the maximum benefit to the people of the state (State Water Board Resolution No. 68-16).

The federal Antidegradation Policy is incorporated into the state policy and applies to surface water, regardless of the quality of the water. (40 C.F.R. § 131.12.). Under the federal policy, “existing instream water uses and the level of water quality necessary to protect the existing uses shall be maintained and protected.” (40 C.F.R. § 131.12(a)(1).) In addition, where the quality of waters exceeds levels necessary to support the protection and propagation of fish, shellfish, and wildlife and recreation in and on the water, that quality of water must be maintained and protected unless the state finds that (1) allowing lower quality is necessary to accommodate important economic or social development in the area in which the waters are located; (2) water quality is adequate to protect existing beneficial uses fully; and (3) the highest statutory and regulatory requirements for all new and existing point sources and all cost-effective and reasonable best management practices for nonpoint source control are achieved. (40 C.F.R. § 131.12(a)(2).)

The Basin Plan amendment designating two beneficial uses described in this Staff Report will not result in a lowering of water quality in waters currently having high quality. The Basin Plan amendment proposes to designate two beneficial uses for specific locations on the Mojave River and for its two main tributaries, Deep Creek and the West Fork Mojave River. The designation of the BIOL and RARE beneficial uses to these locations would not create less stringent protection for existing instream water uses, in part because these designations are meant to protect biological communities and the habitat they rely on. Adding these new designations will not conflict with the protection of other existing beneficial uses in the Mojave River and its tributaries, Deep Creek and the West Fork Mojave River.

While unlikely, removing the COLD beneficial use designation from the Mojave River downstream of the Lower Narrows, as described previously, could result in a lowering of the water quality in that section of the Mojave River. The water quality objectives for dissolved oxygen and ammonia differ for the protection of COLD and WARM beneficial uses. Ammonia criteria are calculated based on equations that differ depending upon whether they are meant to protect COLD or WARM, with criteria for COLD generally being slightly lower than those for WARM. The Basin Plan also contains Dissolved Oxygen (DO) objectives and the daily minimum DO objective for WARM is 3 mg/L, while the daily minimum objective for COLD is 4 mg/L. De-designating the COLD beneficial use for a portion of the Mojave River will cause the ammonia water quality objective for WARM and the DO water quality objective for WARM to only apply in that portion of the Mojave River, with the ammonia water quality objective for COLD and the DO water quality objective for COLD no longer applicable.

VVWRA is one of two facilities that have point source discharge into the Mojave River, the other being the Mojave River Fish Hatchery located upstream of the Lower Narrows. At the time of permit renewal, an antidegradation analysis and anti-backsliding analysis would be conducted prior to any change in effluent limitations. It is unlikely that the de-designation of COLD would result in a lowering of water quality. Ammonia concentrations in the Mojave River are generally not detectable, based on the receiving water monitoring conducted by VVWRA and other available water quality data. DO concentrations in the Mojave River are also not likely to be impacted by a change in the applicable DO objective, since ambient air and water temperature

are the primary factors that determine DO concentrations in the river. Available water quality data provided in Section X of this staff report indicate that low DO concentrations do occur at times downstream of VVWRA's discharge point, but they also show the same tendency upstream at the Lower Narrows.

If limited degradation were to occur due to adoption of the basin plan amendment, this change would be of the maximum benefit of the people because it would allow continued economic development, and continued treatment of wastewater. Removal of COLD for the Mojave River segment would not unreasonably affect present and anticipated beneficial uses of such water. As discussed in more detail in the Use Attainability Analysis section, cold water species are not present in the Mojave River downstream of the Lower Narrows. COLD is not an existing use for that segment, and therefore, the level of water quality necessary to protect the existing beneficial uses will continue to be maintained and protected.

Therefore, the Basin Plan amendment described in this Staff Report is consistent with the antidegradation policy.

Section 8 - Additional Considerations

California Water Code Section 13241

California Water Code Section 13241 includes a list of factors that must be considered by Water Boards when establishing water quality objectives. Section 13241 does not apply to Basin Planning projects that do not establish or revise water quality objectives. The proposed Basin Plan amendment does not establish new water quality objectives or revise existing ones; consequently, a discussion of the Section 13241 factors is not required.

Peer Review

Health and Safety Code section 57004, subdivision (d) states, in relevant part:

"No board, department, or office within the agency shall take any action to adopt the final version of a rule unless [the Board] submits the scientific portions of the proposed rule, along with a statement of the scientific findings, conclusions, and assumptions on which the scientific portions of the proposed rule are based and the supporting scientific data, studies, and other appropriate materials, to the external scientific peer review entity for its evaluation."

The proposed Basin Plan Amendment modifies beneficial uses designated for the Mojave River but it does not establish or create new water quality objectives. As such it does not rely on new scientific findings or new analyses, and therefore does not require external peer review.

Section 9 - Summary of Proposed Changes to the Basin Plan

This section summarizes the changes that would be made to the Basin Plan because of the proposed amendment.

Locations Recommended for COLD De-designation

COLD will be removed from Table 2-1 of Chapter 2 that shows the beneficial use designations for the Lahontan Region. The X for the COLD column will be removed from the Mojave River for the segment that begins one

mile downstream of Route 66 and extends the river's terminus at Soda Lake as shown in Appendix 2 in the updated strikeout/underline table.

Locations Recommended for BIOL BU Designation

Water Board staff in a memo dated 2014 recommended adding the BIOL designation to locations where perennial surface flow typically exists in the Mojave River watershed to highlight and protect the important habitat provided by the river. The suggested locations included Deep Creek, the primary tributary to the Mojave River upstream of the Mojave Forks Dam, and the Mojave River from Bear Valley Road to Helendale (which includes the Upper Narrows to Lower Narrows reach), downstream of Waterman Fault (which includes Camp Cady, a CDFW Wildlife Refuge) and in Afton Canyon. In addition, portions of the Mojave River that pass through the Mojave fringed-toed lizard ACEC are proposed for BIOL designation. BIOL, identified as the Preservation of Biological Habitats of Special Significance, is defined as uses of waters that support designated areas or habitats, such as established refuges, parks, sanctuaries, ecological reserves, and Areas of Special Biological Significance (ASBS), where the preservation and enhancement of natural resources requires special protection. The discussion in Section 5 above regarding the biological community and its utilization of habitat in or near the Mojave River highlights the abundance of wildlife that exists in the areas adjacent to the river. The protection of habitat, especially the riparian habitat, along the Mojave River corridor is especially critical due to the rarity of surface water in the Mojave Desert.

There are several factors that support the proposal to designate BIOL to the locations described below. In general, the locations proposed for the BIOL BU have special state or federal designations that highlight their important biological resources and habitat features. Although Camp Cady Wildlife Area does not have surface water present, efforts to restore water levels through groundwater pumping restrictions associated with the Mojave Basin Adjudication could eventually lead to a restoration of surface water flow there.

- Afton Canyon located along the lower Mojave River is designated as an Area of Critical Environmental Concern (ACEC) by the US Bureau of Land Management (BLM) and is also located in the Mojave Trails National Monument. BLM describes ACECs as “areas where special management attention is needed to protect and prevent irreparable damage to important historic, cultural, and scenic values, fish, or wildlife resources, or other natural systems or processes; or to protect human life and safety from natural hazards”. Abundant riparian vegetation exists in Afton Canyon, as it is one of two locations along the Mojave River where water naturally rises to the surface and is present for about three miles, though flows may cease during drought conditions.
- The Mojave fringed-toed lizard, a CDFW species of special concern, has an ACEC designated by BLM for habitat that provides the correct type of sediment for this animal. The ACEC includes segments of the Mojave River, which are proposed for BIOL designation due to BLM's designation.
- Camp Cady Wildlife Area, located east of Barstow and upstream from Afton Canyon, was acquired by CDFW to preserve desert riparian habitat and was designated as a wildlife area in 1980. It is a location where perennial flows existed prior to groundwater development in the area. Camp Cady is comprised of 1,870 acres and provides habitat for birds and reptiles. A refuge population of the federally and state endangered Mohave tui chub exists in a pond adjacent to the Mojave River.
- Deep Creek upstream of the Mojave Forks Dam is the primary perennial tributary to the mainstem Mojave River, and is designated as a Wild Trout Stream for the portion of the creek between Green Valley Creek and the confluence with Willow Creek.

- As part of the Mojave Groundwater Adjudication, CDFW identified two locations along the Mojave River that required special consideration for the protection of public trust resources. These are the reach downstream of the Mojave Forks Dam from Bear Valley Road to Helendale (which includes both the Narrows reach and the perennial reach downstream of VVWRA's discharge point) and Camp Cady.
- The West Fork Mojave River provides important habitat for a population of southwest pond turtles that are rare in the Mojave River watershed. They are currently being studied by USGS biologists that expect to tag some individuals for tracking studies.

Locations Recommended for RARE Designation

The locations recommended for designation with RARE are the same as those described above for BIOL, except for the locations along the Mojave River within the Mojave fringe-toed lizard Area of Critical Environmental Concern, for which RARE is not proposed for designation because the Mojave fringe-toed lizard is not listed as either state or federally endangered or threatened. As shown in the table in Appendix 1, which lists the special status species observed along the Mojave River, many rare and special status species rely on water and habitat provided by the river. In the arid desert environment characteristic of the region, the habitat sustained by the water supplied by the Mojave River is an essential ecosystem feature that requires protection for the well-being of the plants and wildlife.

Clarifying Language for Mojave River Water Quality Objectives

As discussed previously, the Mojave River has unique characteristics where surface water flow is present in portions of the river while in other locations, water flow occurs below ground. It is unclear how or whether the site-specific objectives for nitrate and TDS for the Mojave River at Barstow contained in Table 3-20 of the Basin Plan, which apply to flow underground in a confined channel, should be applied to the surface water segment downstream of VVWRA's discharge. Clarity in the application of the water quality objectives is particularly important for the development of appropriate effluent limitations for VVWRA's facility. Consequently, new language is needed in the Basin Plan that clarifies the application of water quality objectives to spatially intermittent or discontinuous water bodies like the Mojave River where much of the flow in the river occurs underground.

Table 3-20 will be revised in Chapter 3 (Water Quality Objectives) to clarify the application of site-specific water quality objectives for surface water along the Mojave River. Additionally, Figure 3-13, which is the map that accompanies Table 3-20, will be replaced with a revised version that corrects the location of Site No. 4. Proposed language and the corrected Figure 3-13 can be found in Appendix 2.

Minor Edits to Chapter 4: Implementation

The amendment revises language in Chapter 4, Section 4.9 related to the federal Wild and Scenic River System to provide additional information and identify federally-designated Wild and Scenic Rivers in the Lahontan Region. The proposed Basin Plan amendment also adds the Afton Canyon segment of the Mojave River to Table 4.9-1, which lists the rivers in the Lahontan Region that are eligible for federal designation as Wild and Scenic Rivers

Language will also be added to Chapter 4 that highlights the importance of preventing Off-highway Vehicle use in sensitive desert riparian habitat throughout the Lahontan Region (p. 4.11-8). Proposed changes to the Basin Plan can be found in Appendix 2.

Section 10 – California Environmental Quality Act Checklist

ENVIRONMENTAL CHECKLIST AND DISCUSSION

CEQA authorizes the Secretary of Natural Resources to certify that state regulatory programs meeting certain environmental standards are exempt from the preparation of a separate EIR, negative declaration, or initial study. (Pub. Resource Code, § 21080.5) The Water Quality Control (Basin) Planning Program of the Regional Boards is a certified regulatory program that utilizes a CEQA-equivalent process. Consequently, the substitute environmental documents (SED) comply with CEQA. According to the State Water Board regulations for the implementation of CEQA (Cal. Code Regs. Tit. 23, § 3777), the SED shall contain a written report containing the following: A brief description of the project, identification of any significant or potentially significant adverse environmental impacts of the project, an analysis of reasonable alternatives to the project and mitigation measures to avoid or reduce any significant or potentially significant adverse environmental impacts, and an environmental analysis of the reasonably foreseeable methods of compliance. A description of the project is included in this appendix with more detail provided in the Staff Report. The environmental setting of the Mojave River is described in Section 4 of the Staff Report. The environmental analysis of the project and reasonably foreseeable methods of compliance is included in this Appendix.

Project Description

The following checklist and responses constitute part of the substitute environmental documentation that is required to support the adoption of an amendment to the Water Quality Control Plan for the Lahontan Region (known as the Basin Plan) that would make changes to Beneficial Use designations in Chapter 2 Beneficial Uses, modify language related to water quality objectives for the Mojave River in Chapter 3 Water Quality and add language to Chapter 4 Implementation. More specifically, the amendment proposes to add the RARE and BIOL beneficial use designations to Deep Creek and the West Fork Mojave River and to specific segments of the mainstem Mojave River. Those segments include 1) between Bear Valley Road and Helendale, 2) the reach through Camp Cady Wildlife Area, 3) the segments of the Mojave River that pass through the Mojave fringe-toed lizard Area of Critical Environmental Concern, and 4) the reach through Afton Canyon. Additionally, the COLD freshwater habitat beneficial use will be de-designated for the Mojave River downstream of the Lower Narrows extending to the river's terminus at Soda Lake. The proposed amendment also revises the footnote language in Table 3-20 to clarify the application of Basin Plan water quality objectives for specific reaches of the Mojave River and replaces Figure 3-13 with a corrected version of the map that shows the locations identified in Table 3-20. The amendment revises language in Chapter 4.9 to update the discussion of federal Wild and Scenic Rivers and identify designated rivers in the Lahontan Region and adds the Mojave River (Afton Canyon) to the list of rivers eligible for federal Wild and Scenic designation in Table 4.9-1. Lastly, the amendment adds language to the Offroad Vehicle section on Page 4.11-8 to include desert riparian habitat to the types of areas that should be avoided when siting offroad vehicle routes.

Currently the entire Mojave River is designated for both the COLD and WARM freshwater habitat beneficial uses. Certain water quality objectives, such as for dissolved oxygen and ammonia, vary depending on whether the COLD or WARM beneficial use are applicable. The de-designation of COLD from a portion of the Mojave River would mean that the water quality objectives associated with COLD would no longer apply to that portion of the Mojave River. This means that receiving water limitations developed for regulatory permits where only the WARM beneficial use applies could be higher for some constituents than for where COLD applies. However, this is not likely to have a significant impact water quality in the Mojave River, as discussed below in the section on Hydrology and Water Quality.

Environmental Checklist

The Environmental Checklist discusses potential environmental impacts of the project and includes a discussion of ways to mitigate the significant effects identified, as required by CEQA. An SED is required to include an analysis of the reasonably foreseeable methods of compliance with the project. (Cal. Code Regs., tit.23, § 3777.). The project is not expected to lead to more stringent conditions or permit terms, or activities to comply with the designation and de-designation of the beneficial uses. Therefore, no reasonably foreseeable methods of compliance are identified for the project and there are no environmental impacts associated with reasonably foreseeable methods of compliance. The CEQA checklist includes an environmental analysis of impacts of the project.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
I. AESTHETICS				
Would the project:				
a) Have a substantial adverse effect on a scenic vista?				X
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				X
c) Substantially degrade the existing visual character or quality of the site and its surroundings?				X
d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				X

Amending the Basin Plan to modify the beneficial use designations for the Mojave River and clarify the application of water quality objectives will not lead to physical changes to the environment that would affect this resource area. There are no construction activities or other actions associated with adoption of the amendment that would change the visual character of the area. Consequently, adoption of the proposed Basin Plan amendment will not lead to changes to any scenic vista, cause damage to any scenic resource or create any new source of light or glare.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
II. AGRICULTURE RESOURCES				
Would the project:				
a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				X
b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?				X
c) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?				X

Amending the Basin Plan to modify the beneficial use designations for the Mojave River and clarify the application of water quality objectives will not lead to physical changes to the environment. There are no activities associated with the proposed amendment that would lead to zoning changes or the conversion of farmland to other uses. Consequently, adoption of the proposed Basin Plan amendment will not impact farmland or conflict with existing zoning for agricultural use or have impacts on forest land.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
III. AIR QUALITY				
Would the project:				
a) Conflict with or obstruct implementation of the applicable air quality plan?				X
b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?				X
c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?				X

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
III. AIR QUALITY				
d) Expose sensitive receptors to substantial pollutant concentrations?				X
e) Create objectionable odors affecting a substantial number of people?				X

Amending the Basin Plan to modify the beneficial use designations for the Mojave River and clarify the application of water quality objectives will not conflict with any applicable air quality plan or cause the violation of any air quality standard. There are no construction projects or other activities associated with the proposed amendment that would expose people to air pollutants or create objectionable odors. It will also not lead to an increase in any criteria pollutant or lead to changes in air quality in general.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
IV. BIOLOGICAL RESOURCES				
Would the project:				
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?			X	
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?			X	
c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				X
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				X

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
IV. BIOLOGICAL RESOURCES				
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				X
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?				X

Among the changes to the beneficial uses being proposed is to de-designate the Cold Freshwater Habitat (COLD) beneficial use from a portion of the Mojave River starting downstream of the Lower Narrows extending to the river's terminus at Soda Lake. De-designating COLD will change the applicable water quality objectives for dissolved oxygen, ammonia and water temperature, which would be based on the WARM freshwater habitat beneficial use and not COLD. This could result in changes to the effluent limitations and receiving water limitations in the National Pollutant Discharge Elimination System (NPDES) permit for Victor Valley Wastewater Reclamation Authority's (VWVRA) wastewater treatment facility discharge to the Mojave River. Prior to any change in effluent limitations in VWVRA's NPDES permit, an antidegradation and anti-backsliding analysis would be conducted. If a change in the effluent limitation or receiving water limitation were to occur in VWVRA's NPDES discharge, VWVRA's discharge is not expected to change water quality in the receiving water that would significantly impact biological resources. Under typical hydrologic conditions, perennial flow in the Mojave River does not extend downstream of the Lower Narrows USGS gage, rather the surface water infiltrates into the river channel. Approximately two miles downstream of this, surface water re-appears and perennial flow in this segment of the river is maintained by the discharge of treated wastewater effluent from the wastewater treatment facility operated by VWVRA.

The non-applicability of the DO and Ammonia water quality objective for COLD in a portion of the Mojave River is excepted to have a less than significant impact to biological resources. If VWVRA's effluent limitations would change to a higher effluent limitation, that effluent limitation would still need to be protective of the WARM beneficial use. Consequently, any change to ambient water quality resulting from the de-designation of COLD would still meet water quality standards and have a less than significant impact on biological resources.

Amending the Basin Plan to both add and remove beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to adverse impacts to biological resources. Moreover, the purpose of adding the BIOL and RARE beneficial uses to the Basin Plan is to protect important riparian habitat along the Mojave River, and therefore it will not lead to adverse impacts to wetlands or interfere with the movement of fish and wildlife. Similarly, it will not conflict with local policies protecting biological resources or with any approved habitat conservation plan.

V. CULTURAL RESOURCES	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Would the project:				
a) Cause a substantial adverse change in the significance of a historical resource as defined in § 15064.5?				X
b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to § 15064.5?				X
c) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				X
d) Disturb any human remains, including those interred outside of formal cemeteries?				X

There are several important historical and archaeological sites along the Mojave River that include Camp Cady, which is also a California Department of Fish and Wildlife Wildlife Area, and unidentified locations where Native American villages were present. There are no construction projects or other activities associated with the proposed amendment that will cause impacts to cultural resources. Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not cause adverse impacts to historical, archaeological, or paleontological resources near the Mojave River nor will it lead to the disturbance of any human remains.

VI. GEOLOGY AND SOILS	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Would the project:				
a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				X
i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.				X
ii) Strong seismic ground shaking?				X

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
VI. GEOLOGY AND SOILS				
iii) Seismic-related ground failure, including liquefaction?				X
iv) Landslides?				X
b) Result in substantial soil erosion or the loss of topsoil?				X
c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				X
d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?				X
e) Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?				X

Amending the Basin Plan to both add and remove beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to changes in geological conditions or cause soil erosion or loss of topsoil. There are no construction projects or other activities associated with the proposed amendment, therefore no changes to geology and soils are expected to occur.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
VII. GREENHOUSE GAS EMISSIONS				
Would the project:				
a) Generate Greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?				X
b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to the generation of greenhouse gases, either directly or indirectly, or conflict with any plan, policy or regulation related to the reduction of greenhouse gases. There are no construction projects or other activities associated with the proposed amendment, therefore no increase in greenhouse gas emissions will occur.

VIII. HAZARDS AND HAZARDOUS MATERIALS	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Would the project:				
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				X
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				X
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				X
d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				X
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?				X
f) For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				X
g) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				X

VIII. HAZARDS AND HAZARDOUS MATERIALS	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
h) Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to the creation of any significant hazard to the public due to the transport or release of hazardous materials. It will also not result in any safety hazard near any public or private airport, affect the implementation of any emergency response plan or increase the risk to people or structures due to wildland fires. There are no construction projects or other activities associated with the proposed amendment that will cause or contribute to safety hazards or expose people to hazardous materials.

IX. HYDROLOGY AND WATER QUALITY	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
Would the project:				
a) Violate any water quality standards or waste discharge requirements?			X	
b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				X
c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?				X
d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?				X

IX. HYDROLOGY AND WATER QUALITY	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				X
f) Otherwise substantially degrade water quality?			X	
g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				X
h) Place within a 100-year flood hazard area structures which would impede or redirect flood flows?				X
i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				X
j) Inundation by seiche, tsunami, or mudflow?				X

The proposed Basin Plan amendment includes the de-designation of the Cold Freshwater Habitat (COLD) beneficial use from a portion of the Mojave River starting downstream of the Lower Narrows to the river's terminus at Soda Lake. Under typical hydrologic conditions, perennial flow in the Mojave River downstream of the Lower Narrows does not extend very far, rather the surface water infiltrates into the river channel. It then re-appears again further downstream near the wastewater treatment facility operated by Victor Valley Wastewater Reclamation Authority (VWVRA). In this section of the river, perennial surface flow is maintained by the discharge of treated wastewater effluent from VWVRA's facility. VWVRA's discharge is regulated under the Clean Water Act with a National Pollutant Discharge Elimination System permit (NPDES) that is issued by the Water Board. The water quality objectives used to develop the effluent limitations in the NPDES permit are based on the water quality objectives in the Basin Plan.

Some water quality objectives, such as dissolved oxygen and ammonia, vary depending upon whether the COLD or WARM beneficial uses are assigned to a specific waterbody. Ammonia criteria are calculated based on equations that differ depending upon whether they are meant to protect COLD or WARM, with criteria for COLD generally being slightly lower than those for WARM. The Basin Plan also contains Dissolved Oxygen (DO) objectives and the daily minimum DO objective for WARM is 3 mg/L, while the daily minimum objective for COLD is 4 mg/L. De-designating the COLD beneficial use for a portion of the Mojave River will cause the ammonia water quality objective for WARM and the water quality objective for WARM to only apply in that portion of the Mojave River, with the ammonia water quality objective for COLD and the water quality objective for COLD no longer applicable.

The non-applicability of the DO and Ammonia water quality objective for COLD in a portion of the Mojave River is excepted to have a less than significant impact to hydrology and water quality. Prior to any change in effluent limitations in VVWRA's NPDES permit, an antidegradation and anti-backsliding analysis would be conducted. If VVWRA's effluent limitations would change to a higher effluent limitation, that effluent limitations would still need to be protective of the WARM beneficial use. Therefore, any change to ambient water quality resulting from the de-designation of COLD would still meet water quality standards and have a less than significant impact.

Furthermore, ammonia concentrations in the river are generally not detectable, based on the receiving water monitoring conducted by VVWRA and other available water quality data. DO concentrations in the Mojave River are also not likely to be impacted by the de-designation of COLD, since ambient air and water temperature are the primary factors that determine DO concentrations in the river. Available water quality data provided in Section X of this staff report indicate that low DO concentrations do occur at times downstream of VVWRA's discharge point, but they also show the same tendency upstream at the Lower Narrows. This is likely due to seasonally high water temperatures and flow conditions, which are physical factors that influence ambient DO concentrations.

Consequently, adoption of the proposed Basin Plan amendment will not lead to the violation of any water quality standards, impact groundwater supplies, alter existing drainage patterns, or create or contribute additional runoff. Any degradation to water quality is expected to be less than significant.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
X. LAND USE AND PLANNING				
Would the project:				
a) Physically divide an established community?				X
b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?				X
c) Conflict with any applicable habitat conservation plan or natural community conservation plan?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not conflict with land use plans, policies or regulations. The locations along the Mojave River and on Deep Creek where the BIOL and RARE beneficial uses are proposed to be designated already have been designated for special protection by either CDFW or BLM. Adoption of the proposed amendment will not cause any changes to land use.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XI. MINERAL RESOURCES				
Would the project:				
a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				X
b) Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to the loss of availability of any mineral resource or any locally-important resource recovery site. There are no construction projects or other activities associated with the proposed amendment that will impact mineral resources in any way.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XII. NOISE				
Would the project result in:				
a) Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				X
b) Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?				X
c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				X
d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				X
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				X

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XII. NOISE				
f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to an increase in noise levels or the generation of vibrations. Moreover, no noise associated with public or private airports will occur. There are no construction projects or other activities associated with the proposed amendment that will cause an increase in noise.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XIII. POPULATION AND HOUSING				
Would the project:				
a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				X
b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?				X
c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to an increase in population growth or result in the displacement of people or existing housing. There are no projects or activities associated with the proposed amendment that will impact the population in the area or otherwise affect the need for and supply of available housing.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XIV. PUBLIC SERVICES				
a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
Fire protection?				X
Police protection?				X
Schools?				X
Parks?				X
Other public facilities?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to any change to the provision of public services nor would it create the need for new facilities to provide public services. The proposed amendment will not lead to an increase in population or otherwise impact the need for public services.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XV. RECREATION				
a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				X
b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to an increase in the use of parks or other recreational facilities nor would it require the construction or expansion of recreational facilities. The proposed amendment does will not lead to any activity or project that would increase the demand for recreational facilities in the area.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XVI. TRANSPORTATION/TRAFFIC				
Would the project:				
a) Cause an increase in traffic which is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)?				X
b) Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways?				X
c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				X
d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				X
e) Result in inadequate emergency access?				X
f) Result in inadequate parking capacity?				X
g) Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to physical changes to the environment and will not affect traffic patterns or change any feature of roadways or parking facilities. Consequently, the proposed Basin Plan amendment will not conflict with any plan, ordinance or policy regarding the effectiveness of the local transportation system, alter any air traffic patterns or create any hazards related to design features.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XVII. TRIBAL CULTURAL RESOURCES				
Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:				
a) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code section 5020.1(k)?				X
b) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code section 5024.1. In applying the criteria set forth in subdivision (c) of Public Resources Code section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe?				X

The Mojave River corridor played an important role for Native Americans due to the critical resource it provided as a water source and for the riparian habitat that was important both for wildlife and for the plant resources used by tribal people. Several village sites existed along the Mojave River at various locations between the confluence of Deep Creek and the West Fork Mojave River and the lower portion of the river in Afton Canyon. There are no construction projects or other activities associated with the proposed amendment that will lead to earth moving activities. The project is not expected to have an impact on tribal cultural resources.

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XVIII. UTILITIES AND SERVICE SYSTEMS				
Would the project				
a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				X

	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less than Significant Impact	No Impact
XVIII. UTILITIES AND SERVICE SYSTEMS				
b) Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				X
c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				X
d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?				X
e) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				X
f) Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				X
g) Comply with federal, state, and local statutes and regulations related to solid waste?				X

Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives will not lead to an impact to utilities and service systems. There are no construction projects or other activities associated with the proposed amendment that would create a need for new water or wastewater infrastructure or other changes to facilities at the Victor Valley Wastewater Reclamation Authority. Consequently, adoption of the proposed Basin Plan amendment would not cause any exceedance of wastewater treatment requirements, require the construction of new wastewater treatment or storm water facilities, affect local water supply. It also will not lead to any increase in the need for solid waste disposal.

XVIV. MANDATORY FINDINGS OF SIGNIFICANCE	Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less Than Significant Impact	No Impact
a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?			X	
b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?				X
c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				X

The proposed Basin Plan amendment will not directly or indirectly lead to environmental degradation and or cause adverse effects, as discussed above in the checklist responses for the specific environmental categories. There are also no cumulative impacts that together with other projects and activities in the area would lead to a cumulatively considerable impact. All potential impacts are considered less than significant or there are no expected impacts. Amending the Basin Plan to modify the beneficial uses for the Mojave River and clarify the application of water quality objectives is not expected to lead to physical changes to the environment as there are no construction projects or other activities associated with the proposed amendment.

DETERMINATION: (To be completed by the Lead Agency)

On the basis of this initial evaluation:

- X

I find that the proposed project COULD NOT have a significant effect on the environment
- I find that the proposed project MAY have a significant effect on the environment. However, there are feasible alternatives and/or feasible mitigation measures available which would substantially lessen any significant adverse impact. These alternatives and mitigation measures are discussed in the attached written report.
- I find that the proposed project MAY have a significant effect on the environment. There are no feasible alternatives and/or feasible mitigation measures available which would substantially lessen any significant adverse impacts. See the attached written report for a discussion of this determination.

Signature

Date

ALTERNATIVES

An SED must contain an analysis of a range of reasonable alternatives to the project and reasonably foreseeable methods of compliance that would avoid or substantially reduce any potentially significant adverse environmental impact and still meet project objectives. (Cal. Code Regs., tit. 23, §3777, subd. (b)(3).). The adoption of Basin Plan amendments will not result in significant adverse environmental impacts (defined as physical changes in the environment). The Preferred Alternative (i.e., this proposed Basin Plan Amendment) and a No Action Alternative are discussed in this section.

A. Alternative 1. No Project

Under this alternative, the Basin Plan would not be amended to add the BIOL and RARE BU to specific sections of the Mojave River and its primary tributaries and remove the COLD BU from the Mojave River downstream of the Lower Narrows to Soda Lake. There would also not be clarifying language added to Chapter 3 to aid in the application of the water quality objectives for the Mojave River shown in Table 3-20, nor would the Mojave River be added to the table of rivers in the Lahontan Region eligible for federal Wild and Scenic status in Chapter 4. Language would also not be added in Chapter 4 in the section on Offroad Vehicles specifying that desert riparian areas should be protected from this activity. This would not achieve the project objective of clarifying the Basin Plan nor would it highlight in the Basin Plan the importance of the desert riparian habitat along the Mojave River.

B. Alternative 2. Amend the Basin Plan as Proposed

Under this alternative, the Basin Plan would be amended to add the BIOL and RARE BU to specific sections of the Mojave River and its primary tributaries and remove the COLD BU from the Mojave River downstream of the Lower Narrows to Soda Lake. Clarifying language would be added to Chapter 3, Table 3-20 to aid in the application of the water quality objectives for the Mojave River. Revisions would be made to the section on federal Wild and Scenic Rivers in Chapter 4.9 that includes identifying designated rivers in the Lahontan Region and adding the Mojave River, Afton Canyon to Table 4.9-1, which lists rivers in the Lahontan Region eligible for federal Wild and Scenic status. Additionally, language would be added in Chapter 4 in the section on Offroad Vehicles specifying that desert riparian areas should be protected from this activity.

Section 11 – List of Preparers

The proposed Basin Plan amendment, the technical staff report, and the draft environmental checklist document were prepared by Jennifer Watts, Environmental Scientist, with assistance from Jane McCluskey, who created the maps for the staff report, both at the Water Board's South Lake Tahoe office.

The April 24, 2018 CEQA Scoping Meeting in Apple Valley was prepared and presented by Ms. Watts.

The following additional Water Board staff provided management direction regarding the project, provided information used in preparation of the Basin Plan amendment, and related documents, and/or reviewed preliminary drafts:

Dan Sussman

Scott Ferguson

Doug Smith

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Type	Scientific Name	Common Name	Fed Status	State Status	CDFW Status	Lake Arrowhead	Apple Valley South	Hesperia	Victorville	Helendale	Wild Crossing	Hodge	Hinkley	Barstow	Nebo	Yermo	Harvard Hill	Manix	Hidden Valley	Dunn
Amphibian	Anaxyrus californicus	arroyo toad	Endangered	None	SSC	X	X		X				X	X						
Amphibian	Rana draytonii	California red-legged frog	Threatened	None	SSC	X			X											
		southern mountain yellow-legged frog																		
Amphibian	Rana muscosa	legged frog	Endangered	Endangered		X														
Bird	Haliaeetus leucocephalus	bald eagle	Delisted	Endangered	FP	X														
Bird	Piranga rubra	summer tanager	None	None	SSC	X														
Bird	Setophaga petechia	yellow warbler	None	None	SSC	X		X	X											
Bird	Athene cunicularia	burrowing owl	None	None	SSC	X	X	X	X	X	X		X		X	X				X
Bird	Empidonax traillii	willow flycatcher	None	Endangered		X	X	X	X											
Bird	Empidonax traillii extimus	southwestern willow flycatcher	Endangered	Endangered		X			X						X					
Bird	Vireo vicinior	gray vireo	None	None	SSC		X	X												
Bird	Toxostoma lecontei	Le Conte's thrasher	None	None	SSC		X	X	X				X	X	X	X				
Bird	Asio otus	long-eared owl	None	None	SSC			X												
Bird	Aquila chrysaetos	golden eagle	None	None	FP				X						X	x				
Bird	Buteo swainsoni	Swainson's hawk	None	Threatened					X											
Bird	Coccyzus americanus occidentalis	western yellow-billed cuckoo	Threatened	Endangered					X			X								
Bird	Falco peregrinus anatum	American peregrine falcon	Delisted	Delisted	FP				X											
Bird	Agelaius tricolor	tricolored blackbird	None	Candidate Endangered					X											
Bird	Lanius ludovicianus	loggerhead shrike	None	None	SSC				X				X							
Bird	Toxostoma bendirei	Bendire's thrasher	None	None	SSC				X											
Bird	Icteria virens	yellow-breasted chat	None	None	SSC				X							X				
Bird	Contopus cooperi	olive-sided flycatcher	None	None	SSC				X											
Bird	Pyrocephalus rubinus	vermillion flycatcher	None	None	SSC				X								X	X		X
Bird	Vireo bellii pusillus	least Bell's vireo	Endangered	Endangered	-				X	X										
Bird	Ixobrychus exilis	least bittern	None	None	SSC											X				
Bird	Piranga rubra	summer tanager	None	None	SSC															X
Fish	Siphateles bicolor mohavensis	Mohave tui chub	Endangered	Endangered	FP	X	X	X	X				X	X	X	X	X	X		X
Fish	Gila orcuttii	arroyo chub	None	None	SSC				X											X
Mammal	Taxidea taxus	American badger	None	None	SSC	X							X							
Mammal	Glaucomys oregonensis californicus	San Bernardino flying squirrel	None	None	SSC	X														
Mammal	Chaetodipus fallax pallidus	pallid San Diego pocket mouse	None	None	SSC		X		X											
Mammal	Xerospermophilus mohavensis	Mohave ground squirrel	None	Threatened			X	X	X	X	X	X	X	X	X					
Mammal	Corynorhinus townsendii	Townsend's big-eared bat	None	None	SSC		X		X			X			X	X		X		
Mammal	Antrozous pallidus	pallid bat	None	None	SSC		X	X										X		X
Mammal	Euderma maculatum	spotted bat	None	None	SSC															X
Mammal	Microtus californicus mohavensis	Mohave river vole	None	None	SSC				X	X										
Mammal	Ovis canadensis nelsoni	desert bighorn sheep	None	None	FP													X	X	X
Reptile	Anniella stebbinsi	southern California legless lizard	None	None	SSC	X														
Reptile	Thamnophis hammondi	two-striped gartersnake	None	None	SSC	X														
Reptile	Phrynosoma blainvillii	coast horned lizard	None	None	SSC	X														
Reptile	Aspidoscelis tigris stejnegeri	coastal whiptail	None	None	SSC	X														
Reptile	Phrynosoma blainvillii	coast horned lizard	Threatened	None	SSC		X	X	X											
Reptile	Gopherus agassizii	desert tortoise	Threatened	Threatened			X		X	X	X	X	X	X	X	X	X	X	X	X
Reptile	Emys marmorata	western pond turtle	None	None	SSC				X	X				X		X	X	X		X
Reptile	Thamnophis hammondi	two-striped gartersnake	None	None	SSC				X											
Reptile	Uma scoparia	Mojave fringe-toed lizard	None	None	SSC								X	X		X	X		X	

Scientific Name	Common Name	CA Rare Plant Rank	Lake Arrowhead	Apple Valley South	Hesperia	Victorville	Helendale	Wild Crossing	Hodge	Hinkley	Barstow	Nebo	Yermo	Harvard Hill	Manix	Hidden Valley	Dunn
Abronia villosa var. aurita	chaparral sand-verbena	1B.1									X						
Acanthoscyphus parishii var. parishii	Parish's oxytheca	4.2	X														
Androsace elongata ssp. acuta	California androsace	4.2	X														
Androstephium breviflorum	small-flowered androstephium	2B.2															X
Calochortus palmeri var. palmeri	Palmer's mariposa-lily	1B.2	X														
Canbya candida	white pygmy-poppy	4.2	X		X	X				X							
Castela emoryi	Emory's crucifixion-thorn	2B.2										X	X				X
Castilleja lasiorhyncha	San Bernardino Mountains owl's-clover	1B.2	X														
Chorizanthe spinosa	Mojave spineflower	4.2			X			X		X	X	X					
Cleomella brevipes	short-pedicelled cleomella	4.2													X		
Diplacus mohavensis	Mojave monkeyflower	1B.2				X	X	X			X	X	X				
Dudleya abramsii ssp. affinis	San Bernardino Mountains dudleya	1B.2	X	X													
Eriophyllum mohavense	Barstow woolly sunflower	1B.2									X	X					
Ivesia argyrocoma var. argyrocoma	silver-haired ivesia	1B.2	X														
Lilium humboldtii ssp. ocellatum	ocellated humboldt lily	4.2	X														
Lilium parryi	lemon lily	1B.2	X														
Lycium torreyi	Torrey's box-thorn	4.2				X			X		X				X		
Menodora spinescens var. mohavensis	Mojave menodora	1B.2									X	X					
Mentzelia tricuspis	spiny-hair blazing star	2B.1									X						
Muilla coronata	crowned muilla	4.2		X						X							
Opuntia basilaris var. brachyclada	short-joint beavertail	1B.2			X												
Pediomelum castoreum	Beaver Dam breadroot	1B.2	X			X	X	X	X		X	X	X				
Perideridia parishii ssp. parishii	Parish's yampah	2B.2	X														
Phacelia parishii	Parish's phacelia	1B.1									X		X	X			
Plagiobothrys parishii	Parish's popcornflower	1B.1													X		
Sclerocactus polyancistrus	Mojave fish-hook cactus	4.2				X	X	X	X	X	X						
Scutellaria bolanderi ssp. austromontana	southern mountains skullcap	1B.2				X											
Symphytotrichum defoliatum	San Bernardino aster	1B.2				X											
Wisizenia refracta ssp. refracta	jackass-clover	2B.2												X			

Glossary of Special Status Plant and Animal Designations

California State Designations

Endangered	The classification provided to a native species or subspecies of a bird, mammal, fish, amphibian, reptile, or plant which is in serious danger of becoming extinct throughout all, or a significant portion, of its range due to one or more causes, including loss of habitat, change in habitat, overexploitation, predation, competition, or disease.
Threatened	The classification provided to a native species or subspecies of a bird, mammal, fish, amphibian, reptile, or plant that, although not presently threatened with extinction, is likely to become an endangered species in the foreseeable future in the absence of special protection and management efforts.
Candidate Endangered	The classification provided to a native species or subspecies of a bird, mammal, fish, amphibian, reptile, or plant that the Fish and Game Commission has formally noticed as being under review by the Department of Fish and Wildlife for addition to the list of endangered species, or a species for which the commission has published a notice of proposed regulation to add the species to the list of threatened species.

California Department of Fish and Wildlife Designations (Animals Only)

Fully Protected (FP)	This classification was the State of California's initial effort to identify and provide additional protection to those animals that were rare or faced possible extinction. Lists were created for fish, amphibians and reptiles, birds, and mammals.
Species of Special Concern (SSC)	It is the goal and responsibility of the Department of Fish and Wildlife to maintain viable populations of all native species. To this end, the Department has designated certain vertebrate species as "Species of Special Concern" because declining population levels, limited ranges, and/or continuing threats have made them vulnerable to extinction.

Federal Designations

Endangered	The classification provided to an animal or plant in danger of extinction within the foreseeable future throughout all or a significant portion of its range.
Threatened	The classification provided to an animal or plant which is likely to become an Endangered species within the foreseeable future throughout all or a significant portion of its range.

California Rare Plant Ranks (Plant Status Ranks developed by California Native Plant Society)

1B.1	Plants rare, threatened, or endangered in California and elsewhere; seriously threatened in California
1B.2	Plants rare, threatened, or endangered in California and elsewhere; fairly threatened in California
2B.1	Plants rare, threatened, or endangered in California, but more common elsewhere; seriously threatened in California
2B.2	Plants rare, threatened, or endangered in California, but more common elsewhere; fairly threatened in California
4.1	Plants of limited distribution, seriously threatened in California
4.2	Plants of limited distribution, fairly threatened in California

Appendix 2

Proposed Changes to the Water Quality Control Plan for the Lahontan Region

Introduction

The following Basin Plan Amendment language, shown below, and organized by Chapter, is intended to be removed or added from the Basin Plan. Text indicated in underline format is intended to be inserted into the Basin Plan. Text indicated in strikeout format is intended to be removed from the Basin Plan. The location of each change is described in more detail below in italics.

Changes to Chapter 2 Present and Potential Beneficial Uses

The following text will be inserted into and removed from Chapter 2, Table 2-1, "Beneficial Uses of Surface Water of the Lahontan Region."

TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

HU No.	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																RECEIVING WATER						
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WAR	COLD	SAL	WILD		BIOL	RARE	MIGR	SPWN	WQE	FLD
627.00	CUDDEBACK HYDROLOGIC UNIT																								
	MINOR SURFACE WATERS		X	X			X				X	X	X	X				X							
	MINOR WETLANDS	WETLANDS	X				X				X	X			X			X							
628.00	MOJAVE HYDROLOGIC UNIT																								
628.10	EL MIRAGE HYDROLOGIC AREA																								
	SHEEP CREEK	PERENNIAL STREAM	X	X			X				X	X	X	X	X	X	X	X							EL MIRAGE VLY GW BASIN, EL MIRAGE DRY LK
	HEATH CANYON CREEK	PERENNIAL STREAM	X	X			X				X	X	X	X	X	X	X	X							SHEEP CREEK
	MINOR SURFACE WATERS		X	X			X	X			X	X	X	X	X	X	X	X							EL MIRAGE VLY GW BASIN
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X	X	X	X	X	X	X					X	X	EL MIRAGE VLY GW BASIN
628.20	UPPER MOJAVE HYDROLOGIC AREA																								
	MOJAVE RIVER (See Figure 2-1.1)		X	X			X				X	X	X	X	X	X	X	X							UPPER MOJAVE R. VLY GW BASIN, SODA LK, CRONESE LAKES
	MOJAVE RIVER (BEAR VALLEY RD TO HELENDALE)		X	X			X				X	X	X	X	X	X	X	X							UPPER MOJAVE R. VLY GW BASIN, SODA LK, CRONESE LAKES
	LOWER NARROWS OF MOJAVE R. WETLANDS	WETLANDS	X	X			X				X	X				X	X	X			X	X			MOJAVE RIVER, UPPER MOJAVE R. VLY GW BASIN
	TURNER SPRINGS	SPRINGS	X	X			X				X	X	X	X	X			X			X	X			MOJAVE RIVER
	WEST FORK MOJAVE RIVER	INTERMITTENT STREAM	X	X			X				X	X	X	X	X	X	X	X			X	X			SILVERWOOD LK, MOJAVE RIVER, UPPER MOJAVE R. VLY GW BASIN
	EAST FORK OF WEST FORK OF MOJAVE RIVER	PERENNIAL STREAM	X	X							X	X	X	X		X	X	X							SILVERWOOD LAKE
	LAKE GREGORY	LAKE	X	X			X			X		X	X	X	X	X	X	X							HOUSTON CREEK
	SEELEY CANYON CREEK	PERENNIAL STREAM	X	X							X	X	X	X		X	X	X							EAST FORK OF WEST FORK
	HOUSTON CREEK	PERENNIAL STREAM	X	X							X	X	X	X		X	X	X							EAST FORK OF WEST FORK
	DART CREEK	PERENNIAL STREAM	X	X			X			X		X	X	X	X	X	X	X							HOUSTON CREEK
	DEEP CREEK	PERENNIAL STREAM	X	X			X			X		X	X	X		X	X	X			X	X			FORKS RESERVOIR, MOJAVE RIVER
	SAWPIIT CREEK	PERENNIAL STREAM	X	X			X			X		X	X	X	X	X	X	X							WEST FORK MOJAVE
	WILLOW CREEK	INTERMITTENT STREAM	X	X							X	X	X	X		X	X	X							DEEP CREEK
	TROY CREEK	INTERMITTENT STREAM	X	X			X			X		X	X	X	X	X	X	X							DEEP CREEK
	TROY POND	INTERMITTENT POND	X	X			X			X		X	X	X	X	X	X	X							DEEP CREEK
	HOLCOMB CREEK	INTERMITTENT STREAM	X	X							X	X	X	X		X	X	X							DEEP CREEK
	LITTLE BEAR CREEK	INTERMITTENT STREAM	X	X							X	X	X	X		X	X	X							DEEP CREEK
	LAKE ARROWHEAD	LAKE	X	X				X			X	X	X	X		X	X	X							WILLOW CREEK
	ARROWBEAR LAKE	LAKE	X	X				X			X	X	X	X		X	X	X							DEEP CREEK
	HOOKS CREEK	PERENNIAL STREAM	X	X							X	X	X	X		X	X	X							LITTLE BEAR CREEK
	TWIN PEAKS CREEK	PERENNIAL STREAM	X	X				X			X	X	X	X	X	X	X	X							(UPPER) GRASS VALLEY CREEK
	SHAKE CREEK	PERENNIAL STREAM	X	X							X	X	X	X		X	X	X			X				DEEP CREEK
	SHEEP CREEK	PERENNIAL STREAM	X	X				X			X	X	X	X	X	X	X	X							DEEP CREEK
	CRAB CREEK	PERENNIAL STREAM	X	X							X	X	X	X		X	X	X			X				DEEP CREEK
	GREEN VALLEY LAKE	LAKE	X	X				X			X	X	X	X		X	X	X							GREEN VALLEY CREEK
	GREEN VALLEY CREEK	PERENNIAL STREAM	X	X				X			X	X	X	X	X	X	X	X							GREEN VALLEY LAKE, DEEP CREEK
	SILVERWOOD LAKE	RESERVOIR	X	X				X			X	X	X	X		X	X	X							WEST FORK MOJAVE RIVER, UPPER MOJAVE R. VLY GW BASIN

TABLE 2-1. BENEFICIAL USES OF SURFACE WATERS OF THE LAHONTAN REGION

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

	HYDROLOGIC UNIT/SUBUNIT DRAINAGE FEATURE	WATERBODY CLASS MODIFIER	BENEFICIAL USES																								RECEIVING WATER
			MUN	AGR	PRO	IND	GWR	FRSH	NAV	POW	REC-1	REC-2	COMM	AQUA	WARM	COLD	SAL	WILD	BIOL	RARE	MIGR	SPWN	WQE	FLD			
628.30	GRASS VALLEY LAKE	LAKE	X	X			X					X	X			X	X								GRASS VALLEY CREEK		
	GRASS VALLEY CREEK	PERENNIAL STREAM	X	X			X					X	X			X	X								GRASS VALLEY LAKE, WEST FORK MOJAVE RIVER		
	UPPER MOJAVE RIVER, LOWER SLOUGH	WETLANDS																							MOJAVE RIVER		
	MINOR SURFACE WATERS		X	X			X			X	X			X	X		X								UPPER MOJAVE R VLY GW BASIN		
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X			X	X		X			X		X	X	UPPER MOJAVE R VLY GW BASIN		
628.30	MIDDLE MOJAVE HYDROLOGIC AREA																								MIDDLE MOJAVE R VLY GW BASIN, SODA LAKE, CRONESE LAKES		
	MOJAVE RIVER (See Figure 2-1.1)		X	X			X				X	X	X		X	X		X							MIDDLE MOJAVE R VLY GW BASIN		
	MINOR SURFACE WATERS		X	X			X			X	X	X	X		X	X		X							MIDDLE MOJAVE R VLY GW BASIN		
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X	X		X	X		X			X		X	X	MIDDLE MOJAVE R VLY GW BASIN		
628.40	LOCKHART HYDROLOGIC AREA																										
628.41	GRASS VALLEY HYDROLOGIC SUBAREA																										
	MINOR SURFACE WATERS		X	X			X			X	X	X	X		X	X		X							HARPER VALLEY GW BASIN		
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X	X		X	X		X					X	X	HARPER VALLEY GW BASIN		
628.42	HARPER VALLEY HYDROLOGIC SUBAREA																										
	BIRD SPRINGS	SPRINGS	X	X			X				X	X	X		X	X		X							HARPER VALLEY GW BASIN		
	HARPER LAKE	ALKALI LAKE	X	X			X				X	X	X		X	X		X							INTERNALLY DRAINED LAKE		
	OPAL MTN. SPRINGS	SPRINGS																					X				
	HARPER LAKE WETLANDS	WETLANDS	X	X			X				X	X	X		X	X		X					X	X	HARPER LAKE		
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X		X							HARPER VALLEY GW BASIN		
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X	X		X	X		X					X	X	HARPER VALLEY GW BASIN		
628.50	LOWER MOJAVE HYDROLOGIC AREA																										
	MOJAVE RIVER (See Figure 2-1.1 and 2-1.2)		X	X			X				X	X	X		X	X		X							MIDDLE LOWER MOJAVE R VLY GW BASIN, SODA LAKE, CRONESE LAKES		
	MOJAVE RIVER, CAMP CADY WILDLIFE AREA		X	X			X				X	X	X		X	X		X							LOWER MOJAVE R VLY GW BASIN, SODA LAKE, CRONESE LAKES		
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X		X							LOWER MOJAVE R VLY GW BASIN		
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X	X		X	X		X					X	X	LOWER MOJAVE R VLY GW BASIN		
628.60	NEWBERRY SPRINGS HYDROLOGIC AREA																										
628.61	KANE WASH HYDROLOGIC SUBAREA																										
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X		X							KANE WASH AREA GW BASIN		
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X	X		X	X		X					X	X	KANE WASH AREA GW BASIN		
628.62	TROY VALLEY HYDROLOGIC SUBAREA																										
	MINOR SURFACE WATERS		X	X			X				X	X	X		X	X		X							TROY VLY GW BASIN		
	MINOR WETLANDS	WETLANDS	X	X			X	X			X	X	X		X	X		X					X	X	TROY VLY GW BASIN		
628.62																											

Unless otherwise specified, beneficial uses also apply to all tributaries of surface waters identified in Table 2-1.

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The following Figures 2-1.1 and 2-1.2 will be inserted into Chapter 2 following Table 2-1, “Beneficial Uses of Surface Water of the Lahontan Region” and before Table 2.2, “Beneficial Uses for Ground Waters of the Lahontan Region. These figures depict beneficial use designations for the Mojave River, as referenced in Table 2-1.

Figure 2-1.1
Map showing locations where the COLD and WARM freshwater habitat beneficial uses apply for the Mojave River



Figure 2-1.2
Map showing delineation of the Mojave Fringed-toed Lizard Bureau of Land Management-designated
Area of Critical Environmental Concern

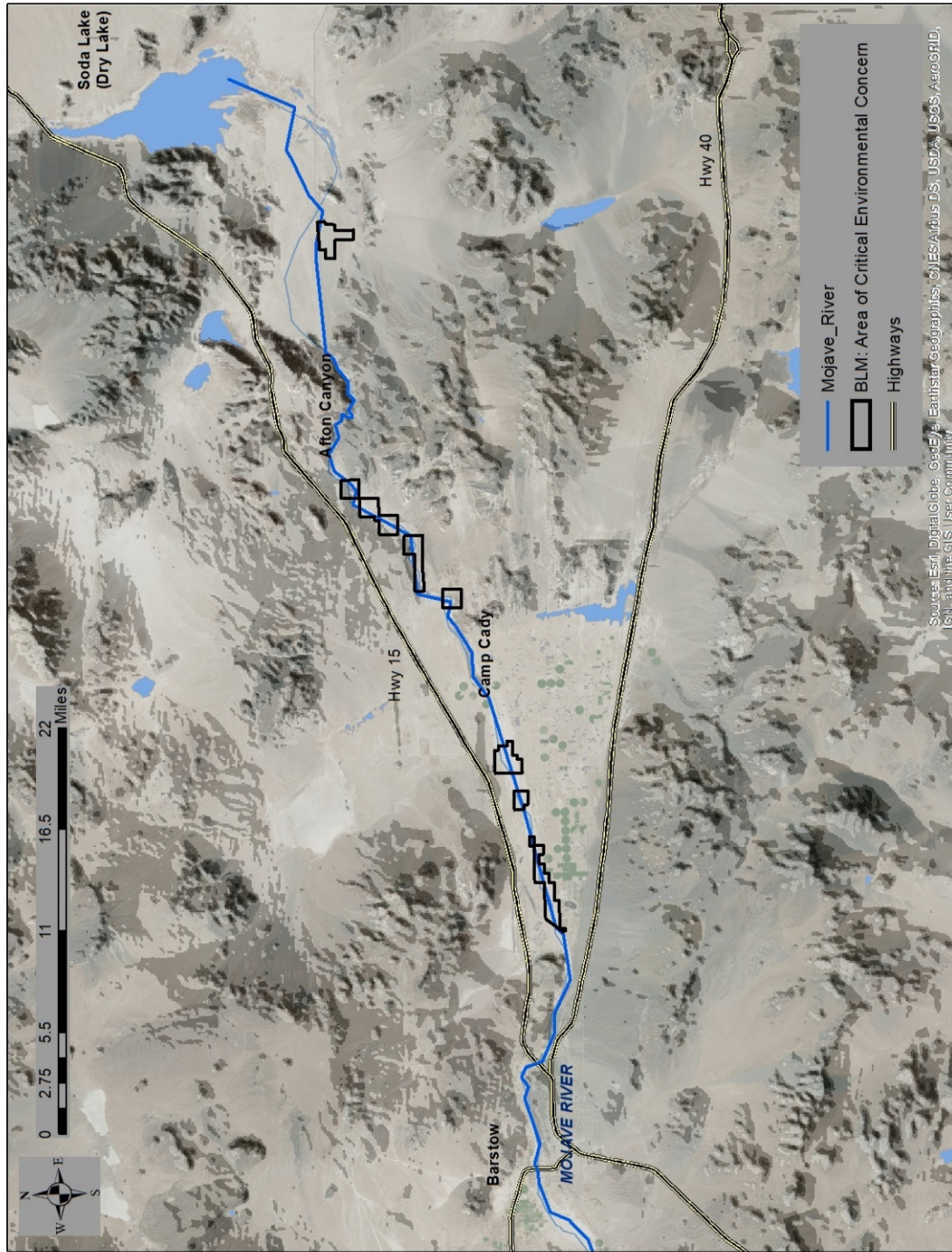


Figure 2-1.2 shows the Mojave Fringed-toed Lizard Area of Critical Environmental Concern (ACEC) as designated by the Bureau of Land Management. The reaches of the Mojave River that pass through these ACEC units are designated with the BLOL beneficial use.

The following text will be inserted on the second page of Table 2-2, "Beneficial Uses for Ground Waters of the Lahontan Region."

Table 2-2
BENEFICIAL USES FOR GROUND WATERS OF THE LAHONTAN REGION

BASIN DWR NO.	BASIN NAME	BENEFICIAL USES					
		MUN	AGR	IND	FRSH	POND	WILD
6-44	Antelope Valley	x	x	x	x		
6-45	Tehachapi Valley East	x	x	x	x		
6-46	Fremont Valley	x	x	x	x		
6-47	Harper Valley	x	x	x	x		
6-48	Goldstone Valley	x		x	x		
6-49	Superior Valley	x					
6-50	Cuddback Valley	x	x	x	x		
6-51	Pilot Knob Valley	x	x	x	x		
6-52	Searles Valley (see note #1 below)	x		x			
6-53	Salt Wells Valley (see note #2 below)	x		x			
6-54	Indian Wells Valley (see note #2 below)	x	x	x	x		
6-55	Coso Valley	x					
6-56	Rose Valley	x	x	x	x		
6-57	Darwin Valley	x					
6-58	Panamint Valley	x		x			
6-59	Granite Mountain Area	x	x		x		
6-60	Fish Slough Valley	x	x	x	x		
6-61	Cameo Area	x					
6-62	Race Track Valley	x					x
6-63	Hidden Valley	x					
6-64	Marble Canyon Way	x	x		x		
6-65	Cottonwood Spring Area	x	x		x		
6-66	Lee Flat	x					
6-67	Martis Valley	x	x		x		
6-68	Santa Rosa Flat	x					
6-69	Kelso Lander Valley	x	x		x		
6-70	Cactus Flat	x	x	x			
6-71	Lost Lake Valley	x					
6-72	Coles Flat	x					
6-73	Wild Horse Mesa Area	x					
6-74	Harrsburg Flats	x					
6-75	Wildrose Canyon	x					
6-76	Brown Mountain Valley	x		x			
6-77	Grass Valley	x		x			
6-78	Denning Spring Valley	x	x		x		
6-79	California Valley	x	x	x	x		
6-80	Middle Park Canyon	x		x			
6-81	Butte Valley	x	x		x		

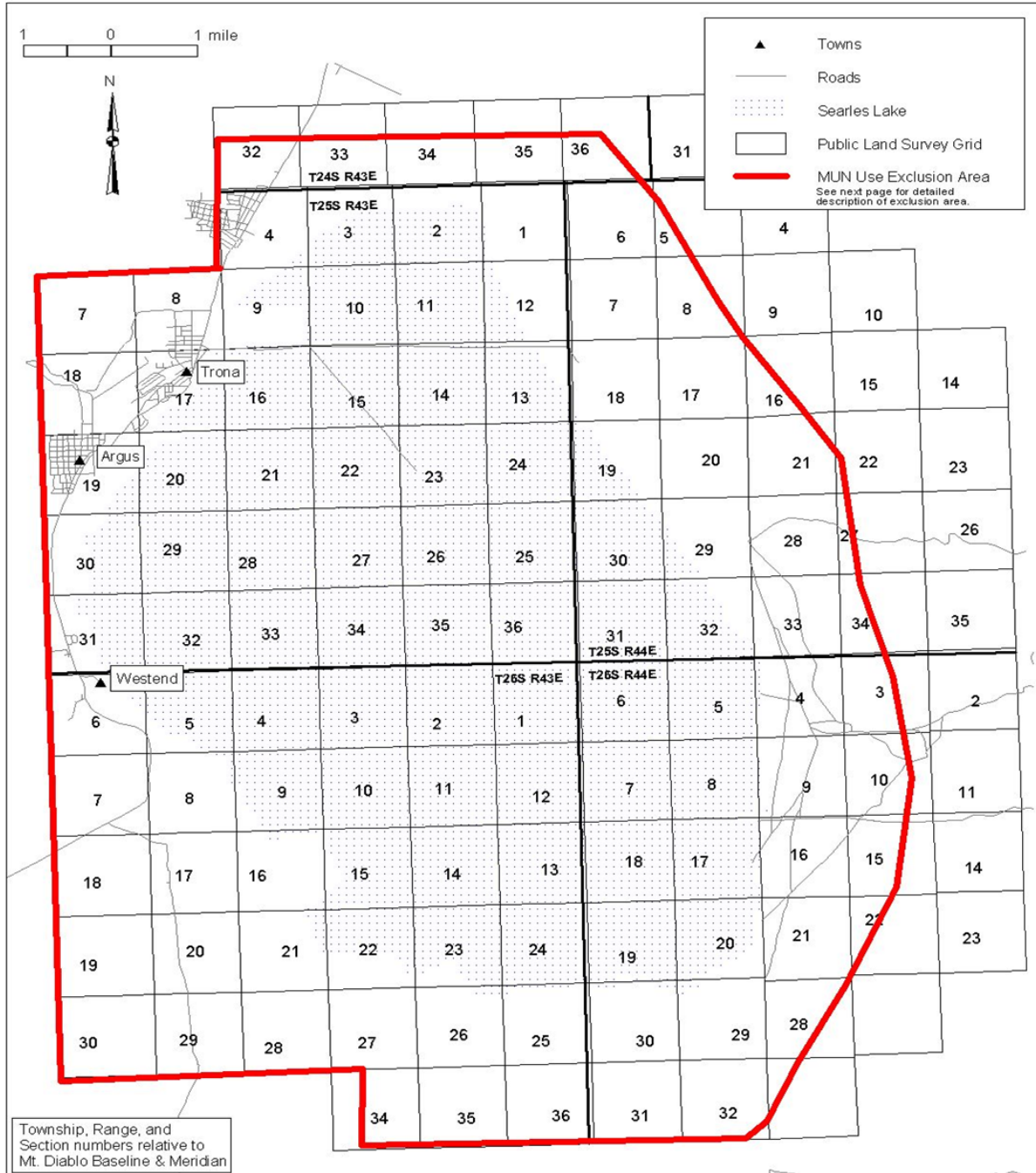
Note #1: The MUN designation does not apply to ground water under the Searles Lake bed, or to the groundwater surrounding Searles Lake within the boundaries shown in Figure 2-2.1. The PRO (Industrial Process Supply) use applies to the ground water under the Searles Lake bed.

Note #2: The MUN designation does not apply to the ground waters located beneath the Salt Wells Valley and those within the shallow groundwater (above the top of the low-permeability lacustrine clay sediments) in the eastern Indian Wells Valley groundwater basins as shown on Figure 2-2.2.

The following text will be inserted into Chapter 2, Figure 2-1, “Boundary of Area Within Searles Valley Ground Water Basin Where MUN Use Designation Does Not Apply” and its accompanying text.

FIGURE 2-2.1 BOUNDARY OF AREA
WITHIN SEARLES VALLEY GROUND WATER
BASIN WHERE MUN USE DESIGNATION DOES NOT APPLY

FIGURE 2-1. BOUNDARY OF AREA
WITHIN SEARLES VALLEY GROUND WATER
BASIN WHERE MUN USE DESIGNATION DOES NOT APPLY



The area shown in Figure 2-2.1, within which the Municipal and Domestic Supply beneficial use does not apply to ground water, is as follows:

The following text will be inserted into Chapter 2, Figure 2-2, “Boundary of Area Within Salt Wells Valley Ground Water Basin Where MUN Use Designation Does Not Apply” and its accompanying text.

Boundary for Removal of Municipal or Domestic Water Supply Beneficial Use Designation for Groundwater in the Indian Wells Valley Groundwater Basins

Indian Wells Valley Groundwater Basin

Salt Wells Valley Groundwater Basin

Lake or Lakebed

Wastewater Treatment Pond

Light duty road

Railway

Scale: 0 1 2 Miles

North Arrow

China Lake Complex

Randall's West/Mojave B Complex

Argus Range

Argus Frontal Fault Zone

Airport Lake Fault Zone

Little Lake Fault Zone

Salt Wells Valley

China Lake Playa

Little Lake

Silver Lake

City of Lancaster

City of Lancaster

Spangler Hills

poison Canyon

Kern County

Imperial County

San Bernardino County

The area shown in Figure 2-22, within which the Municipal and Domestic Supply beneficial use does not apply to ground water is as follows:

Changes to Chapter 3 Water Quality Objectives

The following text will be inserted into and removed from Chapter 3, Table 3-20, Water Quality Objectives for Certain Water Bodies Mojave Hydrologic Unit.

Table 3-20
WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES
MOJAVE HYDROLOGIC UNIT

See Fig. 3-13	Surface Waters (Station 2) Ground Waters (Stations 1, 3, 4, 5, & 6)	Objective (mg/L)(Maximum)	
		TDS	NO ₃ as NO ₃
1 ^b	West Fork Mojave River	245	6
2 ^a	Mojave River (at Lower Narrows)	312	5
3 ^b	Mojave River (at Barstow)	445	6
4 ^b	Mojave River (upstream side of Waterman Fault)	560	11
5 ^b	Mojave River (upstream side of Calico-Newberry Fault)	340	4
6 ^b	Mojave River (just upstream of Camp Cady Ranch Building Complex)	300	1

^a Objectives for reaches of the Mojave River which normally flow above ground, ~~underground~~, but, under high flow conditions will surface.

^b Objectives for reaches of the Mojave River which flow underground in a confined channel.

NO₃ as NO₃

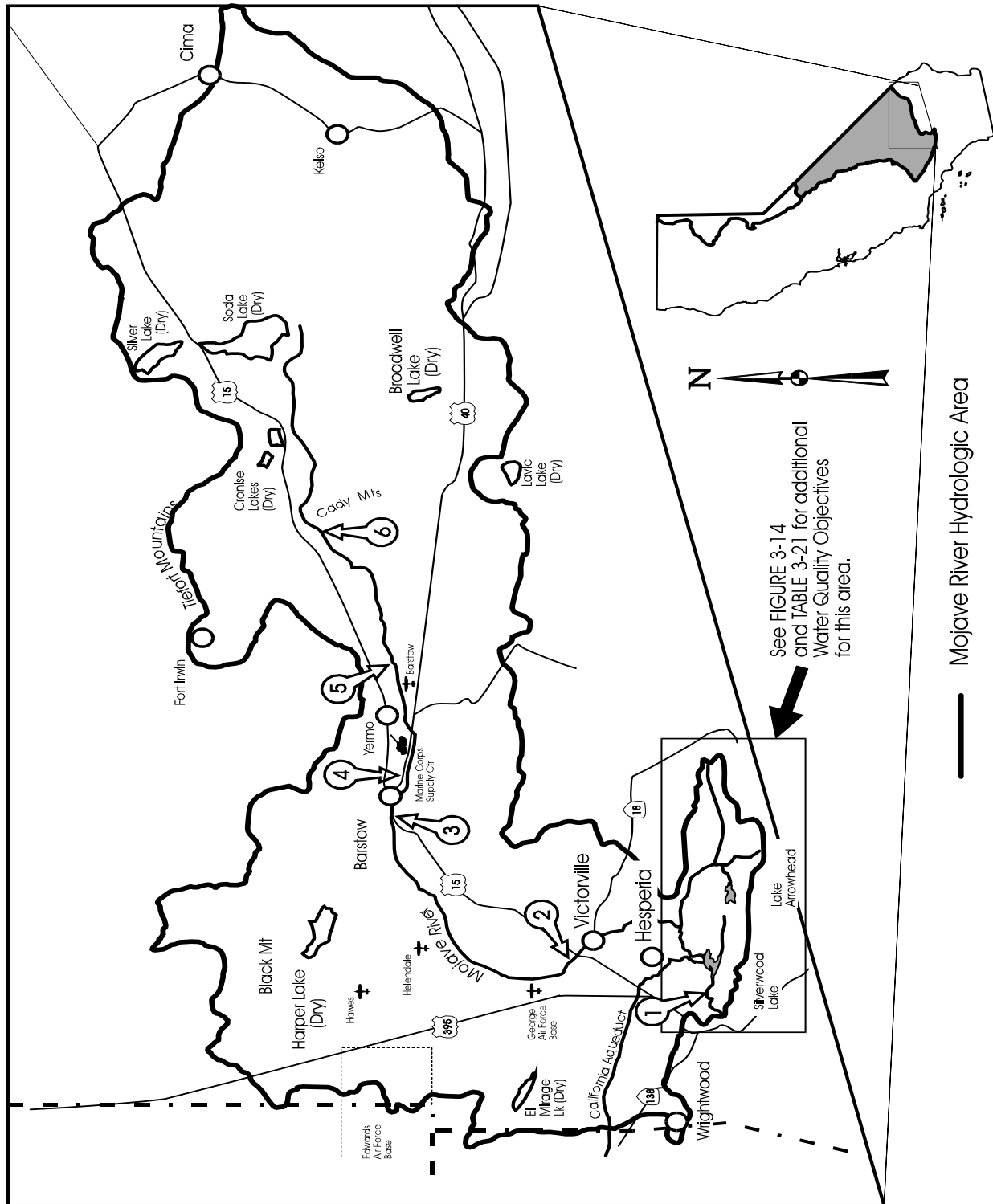
TDS

Nitrate as Nitrate

Total Dissolved Solids (Total Filterable Residue)

The following figure will replace Figure 3-13. (Water Quality Objectives for Certain Water Bodies, Mojave Hydrologic Unit) in Chapter 3 that follows Table 3-20 to correct the placement on the map of location No. 4.

Figure 3-13
WATER QUALITY OBJECTIVES FOR CERTAIN WATER BODIES
MOJAVE HYDROLOGIC UNIT



Changes to Chapter 4, Section 4.9 Resource Management and Restoration

The following text will be inserted into and removed from Chapter 4.9 in the section “Wild and Scenic River” within the section “Special Designations to Protect Water Resources” and before the section “Outstanding National Resource Water”.

Special Designations to Protect Water Resources

Certain waters within the Region are considered exceptional resources for a variety of reasons. The special designations described below are available to protect these exceptional resources.

Wild and Scenic River

The federal Wild and Scenic Rivers Act of 1968 (P.L. 90-542) declared that “the established national policy of dam and other construction at appropriate sections of the rivers of the United States needs to be complemented by a policy that would preserve other selected rivers or sections thereof in their free-flowing condition to protect the water quality of such rivers and to fulfill other vital national conservation purposes.”

Federal Wild and Scenic status prohibits construction of new dams and major water diversions. Eligible and designated rivers may include both public and private land. The Act does not prohibit development on private property along designated rivers, but allows for the acquisition of such lands to protect Wild and Scenic values. On public lands, both eligible and designated river segments are specifically managed to protect identified Wild and Scenic values. River segments designated as components of the Wild and Scenic River System may be classified as either wild, scenic, or recreational. The Lahontan Region contains several waterbodies that are components of the National Wild and Scenic River System, which include portions of the Owens River Headwaters, Cottonwood Creek, Amargosa River, Surprise Canyon Creek, and Deep Creek and its tributary, Holcomb Creek. Up-to-date information about the Wild and Scenic River system and current designations is available at: <https://www.rivers.gov/>.

~~There are currently no federally designated Wild and Scenic Rivers in the Lahontan Region. However, n~~ Numerous river segments in the Region are eligible for federal Wild and Scenic status (see Table 4.9-1). Federal guidelines require that rivers eligible for National Wild and Scenic River designation be managed to protect their outstandingly remarkable values and free-flowing character until Congress makes a decision concerning designation. A condition (No. 7) of the Nationwide Permit under Clean Water Act Section 404 for dredge and fill activities states that no activity may occur in a component of the National Wild and Scenic River System, or in a river officially designated by Congress as a “study river” for possible inclusion in the system while the river is in an official study status.

In 1972, the California Legislature passed the California Wild and Scenic Rivers Act (California Stats. 1972, c. 1259, p. 2510, § 5093.50 to 5093.69), which is very similar to the federal legislation. The Act prohibits the construction of dams, reservoirs, and most water diversion facilities on river segments designated by the Legislature to be included in the system. Reaches of two rivers in the Lahontan Region, the West Walker and East Fork Carson, are currently designated as California Wild and Scenic Rivers:

- **West Walker River** -- Approximately 37 river miles from Tower Lake at the headwaters downstream to the confluence with Rock Creek, near the town of Walker on the edge of Antelope Valley, as well as about one mile of one tributary (Leavitt Creek).
- **East Fork Carson River** -- Approximately ten river miles from the town of Markleeville to the California/Nevada state line.

The following text will be inserted into and removed from Chapter 4.9, Table 4.9-1, List of rivers in Lahontan Region determined eligible for National Wild & Scenic River designation by federal land management agencies.

Table 4.9-1
List of rivers in Lahontan Region determined eligible for National Wild & Scenic River designation by federal land management agencies

Hydrologic Unit Number	Name of river/creek followed by managing agency	NF = National Forest; RA =USBLM Resource Area
601	Lee Vining Creek	Inyo NF
601	Mill Creek	Inyo NF
601	South Fork Mill Creek	Inyo NF
601	Upper Parker Creek	Inyo NF
603	Walker Creek	Inyo NF
603	Convict Creek	Inyo NF
603	Cottonwood Creek (Sierra Nevada)	Inyo NF
603	Fish Slough	Bishop RA
603	George Creek	Bishop RA
603	Glass Creek	Inyo NF
603	Hot Creek	Inyo NF & Bishop RA
603	Independence Creek	Bishop RA
603	Laurel Creek	Inyo NF
603	Lone Pine Creek	Inyo NF
603	McGee Creek	Inyo NF
603	Rock Creek	Inyo NF & Bishop RA
603	South Fork Bishop Creek	Inyo NF
603	Upper Owens River	Inyo NF
604	Cottonwood Creek (White Mountains)	Inyo NF
<u>628</u>	<u>Mojave River (Afton Canyon)</u>	<u>Barstow RA</u>
630	Atastra Creek	Bishop RA
630	Dog Creek	Bishop RA
630	East Walker River	Toiyabe NF
630	Green Creek	Bishop RA
630	Rough Creek	Bishop RA
630	Virginia Creek	Bishop RA
631	West Walker River	Toiyabe NF
632	East Fork Carson River	Toiyabe NF
634	Cold Creek	Tahoe NF
634	Martis Creek	Tahoe NF
634	Upper Truckee River	LTBMU
635	Alder Creek	Tahoe NF
635	Lower Truckee River	Tahoe NF
636	Independence Creek	Tahoe NF
636	Little Truckee River	Tahoe NF
636	Perazzo Canyon	Tahoe NF
636	Sagehen Creek	Tahoe NF

Changes to Chapter 4, Section 4.11 Recreation

The following text will be inserted into Chapter 4.11, in the section "Offroad Vehicles," after the section "Boating and Shorezone Recreation," and before the section "Ski Area."

Offroad Vehicles

Offroad vehicles (ORVs), (also called "off-highway" vehicles or OHVs), include, but are not limited to, any of the following: bicycles, motorcycles, "all terrain vehicles," snowmobiles, and any other vehicle (including passenger trucks and cars) operated off of paved roads. While the impacts of "mountain" bicycles are still being debated, motorized vehicles can cause serious erosion problems, directly (through soil detachment, compaction, or creation of ruts) or indirectly (through damage to vegetation or by starting wildfires). Operation of over-the-snow vehicles can also disturb soils and vegetation if there is insufficient snow cover.

Control Measures for Offroad Vehicles

1. The U.S. Forest Service and Bureau of Land Management designate ORV routes on public lands and prohibit operation away from these routes. ORV use may be further restricted during extremely dry conditions in order to prevent fires, and during wet (i.e., winter/spring) conditions when excessive soil disturbance is likely. However, illegal use can and does occur. Compliance should be encouraged via well planned and targeted public education efforts, as well as strict enforcement of regulations.
2. Regional Board staff should continue to review and comment on proposed changes in ORV management plans of public agencies. These agencies should be encouraged to monitor the water quality impacts of legal ORV use, and to modify or close routes where water quality problems are occurring. Modifications could include rerouting of trail segments away from surface waters and wetlands and sensitive desert riparian habitat, or installation of bridges at stream crossings. Closed routes should be stabilized and revegetated.
3. Some local governments have ordinances regulating ORV use, although these may be directed at problems unrelated to water quality (e.g., noise). All local governments in the Region should be encouraged to adopt and enforce ordinances which will prevent erosion from ORV use on private lands.
4. Although waste discharge requirements are generally an infeasible means of controlling the impacts of private ORV use, the Regional Board can issue requirements or cleanup orders to landowners whose property is contributing to water quality problems as a result of ORV damage. Waste discharge requirements can also be issued to commercial ORV facilities to ensure proper operation (e.g., to ensure that snowmobiles are operated over snow deep enough to prevent soil damage).

ENCLOSURE 3

March 1, 2019

LAHONTAN REGIONAL WATER QUALITY CONTROL BOARD
NOTICE OF PUBLIC HEARING AND NOTICE OF FILING AND OPPORTUNITY TO
COMMENT
ON MOJAVE RIVER BENEFICIAL USE DESIGNATIONS
PROPOSED AMENDMENT OF THE
WATER QUALITY CONTROL PLAN FOR THE LAHONTAN REGION

NOTICE IS HEREBY GIVEN that the Lahontan Regional Water Quality Control Board (Water Board) is proposing to amend the Water Quality Control Plan for the Lahontan Region (Basin Plan). The proposed Basin Plan amendment involves revisions to beneficial use designations for the Mojave River and its tributaries in Chapter 2, and additional revisions related to the Mojave River watershed in Chapters 3 and 4 of the Basin Plan.

SUBMISSION OF WRITTEN COMMENTS

Notice is Hereby Given that the Water Board will receive public comments on the proposed Basin Plan amendment, Draft Staff Report, and Substitute Environmental Documentation and will accept written comments on these documents as set forth in this notice.

DOCUMENT AVAILABILITY: The proposed Basin Plan amendment & supporting documentation are available at:

https://www.waterboards.ca.gov/lahontan/water_issues/programs/basin_plan/#other

You may request a paper copy by contacting Jennifer Watts at (530) 542-5491 or via email at: Jennifer.Watts@waterboards.ca.gov

Written Comments must be received no later than **April 19, 2019**.

Written comments can either be emailed to: Lahontan@waterboards.ca.gov or mailed to:

Jennifer Watts
Lahontan Regional Water Quality Control Board
2501 Lake Tahoe Blvd.
South Lake Tahoe, CA 96150

Please include “**Comments-Mojave River Basin Plan Amendment**” in the subject line of your email or hardcopy submittals.

PUBLIC HEARING

NOTICE IS ADDITIONALLY HEREBY GIVEN that the Water Board will hold a public board hearing to receive public input and comments and to consider the proposed Basin Plan amendment on the date identified below. Public comment may be limited by the Water Board Chair to allow all persons time to be heard. The Water Board will then affirm, reject, or modify the proposed Basin Plan amendment, or postpone a decision to a future Board meeting.

WHEN: June 12 or 13, 2019
WHERE: Hampton Inn & Suites
2710 Lenwood Road
Barstow, CA 92311

The Agenda for the Water Board's public meeting is available on the Water Board's public website at: http://www.waterboards.ca.gov/lahtan/board_info/agenda/ and is typically posted 10-15 days prior to the meeting. The Agenda will identify the specific meeting location, date, and starting time.

The location where the public hearing will take place is accessible to persons with disabilities. Please contact Katrina Fleshman, Executive Assistant, at: Katrina.Fleshman@waterboards.ca.gov or (530) 542-5414, no later than 10 days before the public hearing if you are an individual who requires special accommodations.

NOTICE IS ADDITIONALLY HEREBY GIVEN that the Water Board is proposing to adopt the Basin Plan amendment in accordance with a regulatory program exempt under section 21080.5 of the Public Resources Code from the requirement to prepare an environmental impact report under the California Environmental Quality Act (Public Resources Code Section 21000 et seq.) and with other applicable laws and regulations. This Notice of Filing is submitted under California Code of Regulations, title 23, section 3779.

UPDATES: Water Board staff will be distributing any updated information through its Board Meeting Agenda Mailing List and its Mojave River Basin Planning Lyris List. Staff encourages persons interested in this project to subscribe to the Mojave River Basin Planning Lyris List to keep informed regarding this project, which can be accessed via the Water Board's home page at:
https://www.waterboards.ca.gov/resources/email_subscriptions/reg6_subscribe.html

If you have any questions regarding this matter, please contact:

Jennifer Watts, Environmental Scientist
(530) 542-5491
Jennifer.Watts@waterboards.ca.gov

Daniel Sussman, Senior Environmental Scientist
(530) 542-5466
Daniel.Sussman@waterboards.ca.gov


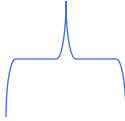
ENCLOSURE 4

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
LAHONTAN REGION**

**Mojave River Basin Plan Amendment
Comment Letters and Responses to Comments**

Water Board staff received 2 comment letters in response to the March 1, 2019 notice regarding the proposed Basin Plan Amendment for the Mojave River and associated substitute environmental documentation. The table below lists the letters in order of date received.

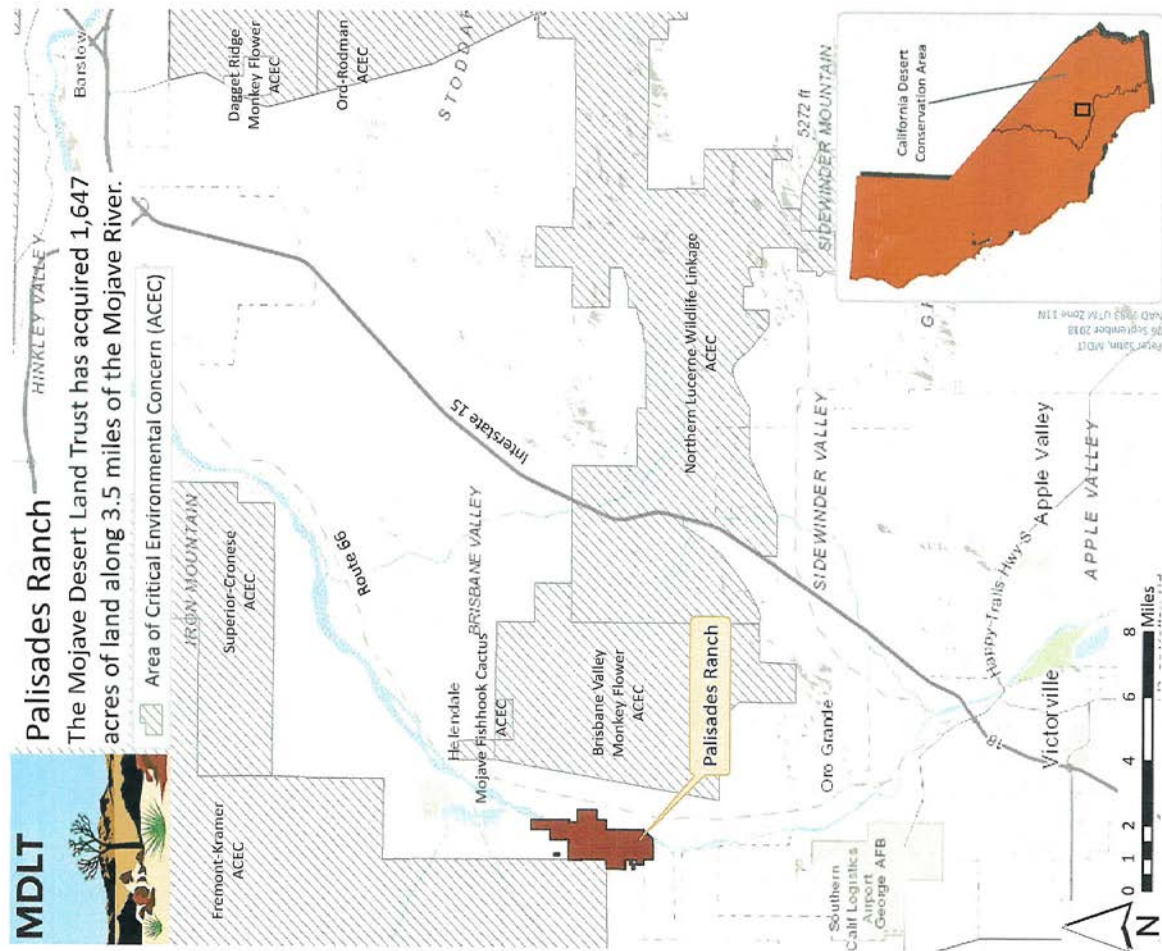
No.	Author	Organization	Comment Code	Date Received
1	Geary Hund, Executive Director	Mojave Desert Land Trust	MDLT	4/15/2019
2	Jeff Aardahl, California Representative	Defenders of Wildlife	DoW	4/18/2019

Response	Comment
<p>MDLT-1 Thank you for your support for the proposed new BIOL and RARE Beneficial Use designations for portions of the Mojave River and its tributaries.</p>	<div data-bbox="175 1642 334 1808">  <p>MDLT</p> </div> <div data-bbox="224 1182 324 1612"> <p>MOJAVE DESERT LAND TRUST CONNECT WITH THE DESERT YOU LOVE P.O. Box 1544 • 60724 29 Points Hwy. • Joshua Tree, CA 92252 Ph 760.366.5440 • Fax 888.869.4381 • www.mdlt.org</p> </div> <p>April 12, 2019</p> <p>Jennifer Watts Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150</p> <p>RE: Comments-Mojave River Basin Plan Amendment</p> <p>Dear Ms. Watts:</p> <p>Thank you for the opportunity to respond to the Mojave River Beneficial Use Designations Proposed Amendment of the Water Quality Control Plan for the Lahontan Region. We are writing to express support for the proposed Beneficial Use changes for the Mojave River watershed and other minor revisions.¹ Specifically, we are writing in support of the Preservation of Biological Habitats of Special Significance and the Rare, Threatened, or Endangered Species beneficial uses for the Mojave River.</p> <p>The Mojave Desert Land Trust (MDLT) is a 501(c)(3) non-profit organization whose mission is to protect the Mojave Desert ecosystem and its scenic and cultural resource values through acquisition, land stewardship, and strategic partnerships. Since 2006, we have protected nearly 80,000 acres of land throughout the California desert. We view the conservation of water for ecological purposes as intrinsic to our mission and actively seek projects that put us at the forefront of water conservation.</p> <p>One of our most important acquisition projects is Palisades Ranch, a desert oasis located on a reach of the Mojave River within the transition zone where the river flows above ground for 3.5 miles year-round. MDLT acquired Palisades Ranch in 2018 in cooperation with Western Rivers Conservancy, the California Wildlife Conservation Board, California Department of Fish and Wildlife, and the U.S. Fish and Wildlife Service.</p> <p>The high-quality habitat at Palisades Ranch led to the property becoming the US Fish and Wildlife Service's highest priority acquisition for all of Southern California in 2015. This 1,647-acre wildlife haven just south of Helendale is among the Mojave Desert's most important habitats for rare, threatened, and endangered species. Perennial surface flow and a well-connected floodplain through the Mojave River create a dense riparian habitat with cottonwood-willow forests, arroyo willow thickets, screwbean mesquite bosque, creosote, cattails, and rushes. The property is a unique wildlife refuge for 39 federal and state listed species, including least Bell's vireo, southwestern willow flycatcher, yellow breasted</p> <div data-bbox="701 863 824 982">  </div> <div data-bbox="1466 991 1515 1885"> <p>¹https://www.waterboards.ca.gov/lahtontan/water_issues/programs/basin_plan/docs/mojave_river/draft_rpt_mjve.pdf</p> </div>

Response

Comment

Attachment 1: Palisades Ranch locator map



Palisades Ranch Conceptual Restoration and Design Project

Conceptual Statement

Summary

The Palisades Ranch consists of approximately 1,650 acres of upland and riparian habitat spanning over three miles of the Mojave River, between Barstow and Victorville. It is one of the few locations along the Mojave River where water is present year round, giving rise to a diversity of habitat, including cottonwood-willow forest, arroyo willow thickets, and screwbean mesquite bosque. These riverine habitats, along with the high quality desert scrub located on the upland portions of the property, attracts over 35 federal and state listed species, including desert tortoise, Least Bell's vireo, and willow flycatcher. The property's extreme biodiversity contributed to its being named the US Fish and Wildlife Service's top acquisition priority for southern California in 2015. However, decades of agricultural use and off-trail vehicle recreation have left the habitat severely degraded and in need of serious ecological restoration.

In addition to its wealth of natural resources, Palisades Ranch also has the potential to serve as a cultural and recreational destination in an otherwise park-poor region. Located in the greater Victor Valley, the Ranch is within a 30 minute drive of over 350,000 residents, and provides ample opportunity for education and interpretation. In order to effectively scope the activities necessary for ecological restoration and appropriate public access, MDLT is pursuing funding for a planning grant to engage riparian specialists to develop a restoration framework, conduct stakeholder outreach, and implement short term restoration and management needs.

Project Description

Palisades Ranch, located along historic Route 66 approximately 12 miles north of Victorville in San Bernardino County, comprises 1,641 acres of former agricultural land along the Mojave River (Figure 1). It is directly adjacent to the Bureau of Land Management (BLM) designated Fremont-Kramer Area of Critical Environmental Concern (ACEC) to the west, and not far removed from both the Mojave Monkeyflower and Mojave Fishhook Cactus ACECs to the east. The unincorporated community of Helendale, population 5,600+, is immediately to the north, and the surrounding land is a patchwork of BLM and private property. The area is crisscrossed by open access off-highway vehicle (OHV) routes, some of which overlap the property boundary lines. The ranch itself contains a number of improvements, including access roads, a decommissioned landing strip, a dilapidated bridge crossing Bryman Road, and a number of buildings and residences – some currently occupied – that supported the previous agricultural activity (Figure 2). Approximately 200 acres of Palisades Ranch were used for farming alfalfa, most recently in the mid-2000s, but have gone fallow and are now dominated by Russian thistle.

	<p>Attachment 2: Palisades Ranch Conceptual Restoration and Design Project</p> <p>The habitat on Palisades Ranch can be generally divided into two distinct categories, each making up about half the total acreage of the property: desert scrub on the upland portion and desert riparian shrub and woodland in the river channel, separated by 80-foot bluffs. A USGS GAP analysis of the property identified eight naturally occurring land cover types and five anthropogenic land cover types (Figure 3). The diverse array of habitat contributes to the high levels of biodiversity located on the ranch, with recorded observations of 39 federally or state listed species. Despite late-spring surveys leaving many flowering plants unidentifiable, 59 annual and perennial plant species were observed in the upland desert scrub, while the desert riparian habitat consists predominantly of cottonwood-willow forests and mesquite bosque. Plant species of special concern included desert willow, Mojave fishhook cactus, screw bean mesquite, and two varieties of cholla. Surveys during the same late spring period revealed 9 reptile, 17 bird, and 7 mammal species, including desert tortoise, Cooper's hawk, burrowing owl, willow flycatcher, brown crested flycatcher, least Bell's vireo, yellow warbler, yellow breasted chat, and summer tanager, all species of special concern.</p> <p>The wealth of natural resources on Palisades Ranch is under threat from a variety of sources, first and foremost being unrestricted access to sensitive areas that have led to the proliferation of social vehicle trails along the bluffs and into the upland habitat, as well as excessive dumping along the riverbank, especially around the unidentified historic structure. The ranch's history of industrial use has also introduced a number of invasive plant species, including giant reed, salt cedar, and peppergrass, that are outcompeting native species. Finally, while the portion of the Mojave River running through Palisades Ranch currently has above-ground water year-round, the property itself owns only the bare minimum of water rights, thus leaving the riparian habitat at the mercy of upriver and downriver human water needs and threatened by predicted decreasing precipitation regimes due to climate change.</p> <p>MDLT recognizes the huge potential Palisades Ranch represents as a wildlife refugia, providing a constant source of water in an increasingly arid landscape. We also understand the myriad educational opportunities provided by the property through controlled, low impact public use. We are therefore seeking funding to 1) partner with restoration professionals in developing a conceptual restoration plan, 2) conduct public scoping meetings to assess the needs and desires of the surrounding communities, and 3) implement immediate land management needs to secure the property. We believe these actions will provide us the necessary direction to ensure that Palisades Ranch becomes a sustainable and resilient oasis in the Mojave Desert.</p> <h2>Goals and Objectives</h2> <p>Goal 1: Develop a conceptual restoration plan for Palisades Ranch</p> <p><i>Objective 1:</i> Partner with an environmental consulting firm specializing in riparian restoration.</p> <p><i>Objective 2:</i> Conduct biotic surveys to generate onsite species inventories</p> <p><i>Objective 3:</i> Conduct a cultural survey to identify potential archaeological resources</p>
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<p>Attachment 2: Palisades Ranch Conceptual Restoration and Design Project</p> <p><i>Objective 4:</i> Collaborate with aforementioned firm to identify existing resources and data.</p> <p><i>Objective 5:</i> Determine scope of public access to assist firm in projecting future needs.</p> <p>Goal 2: Conduct public scoping to determine community needs and foster organizational support</p> <p><i>Objective 1:</i> Identify local partners in the Victor Valley</p> <p><i>Objective 2:</i> Collaborate with partners to host outreach campaigns in targeted areas</p> <p>Goal 3: Implement management actions to secure property</p> <p><i>Objective 1:</i> Fence property perimeter to prevent further OHV encroachment</p> <p><i>Objective 2:</i> Sign perimeter to alert recreators of private property</p> <p><i>Objective 3:</i> Install vertical mulch to disguise unauthorized OHV trails</p> <p><i>Objective 4:</i> Remove dilapidated structures</p> <p><i>Objective 5:</i> Begin removal of non-native plant species, including salt cedar and Russian thistle</p>	

Attachment 2: Palisades Ranch Conceptual Restoration and Design Project

Tables and Figures

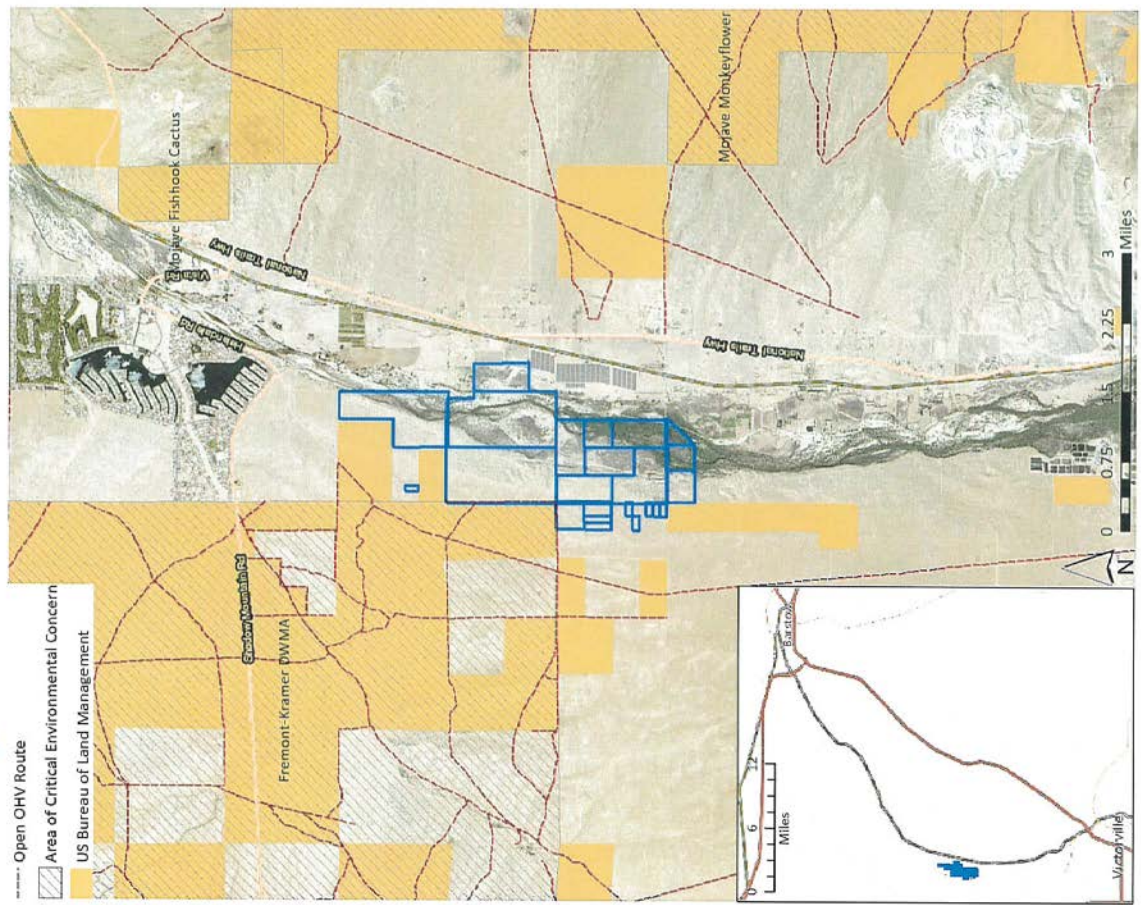


Figure 1: Land status for the region surrounding Palisades Ranch.

Attachment 2: Palisades Ranch Conceptual Restoration and Design Project

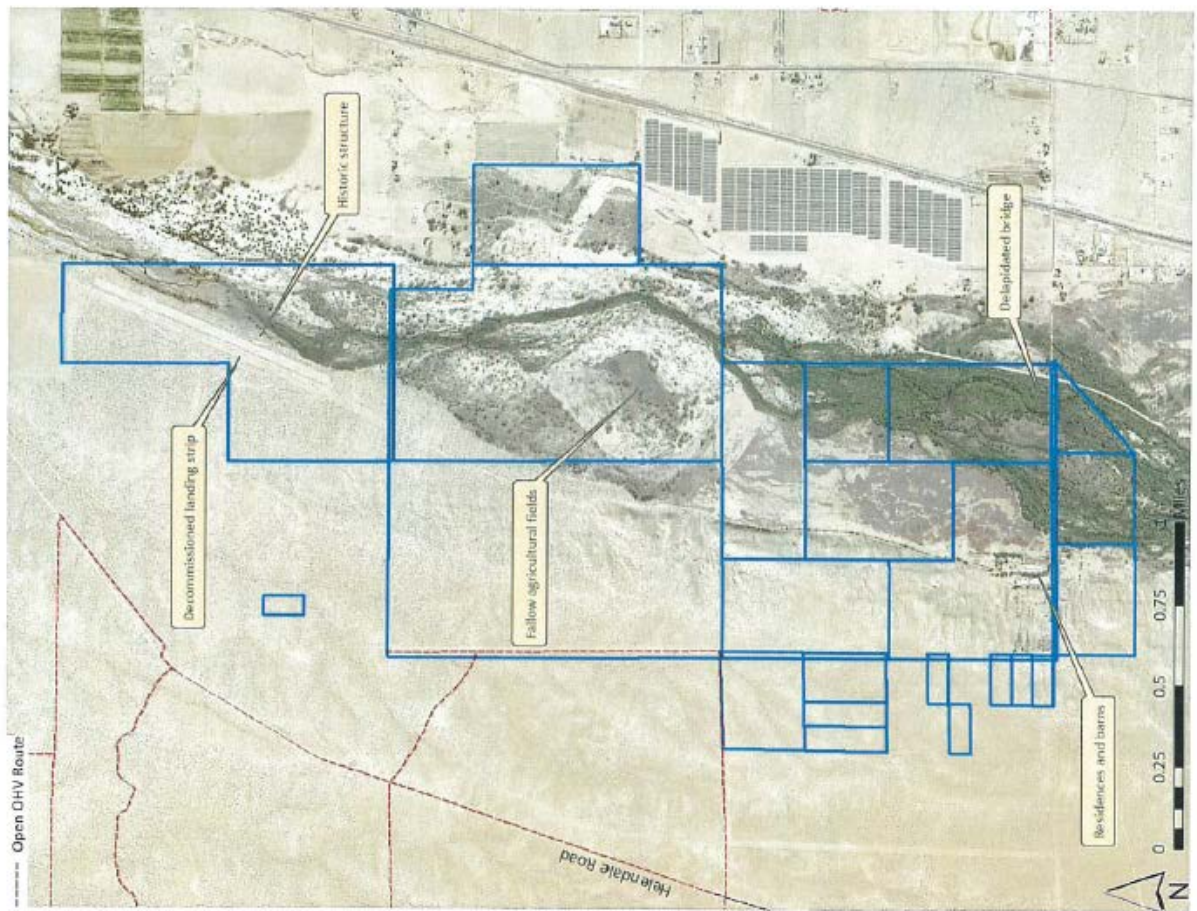


Figure 2: Palisades Ranch site map, displaying notable features.

Attachment 2: Palisades Ranch Conceptual Restoration and Design Project

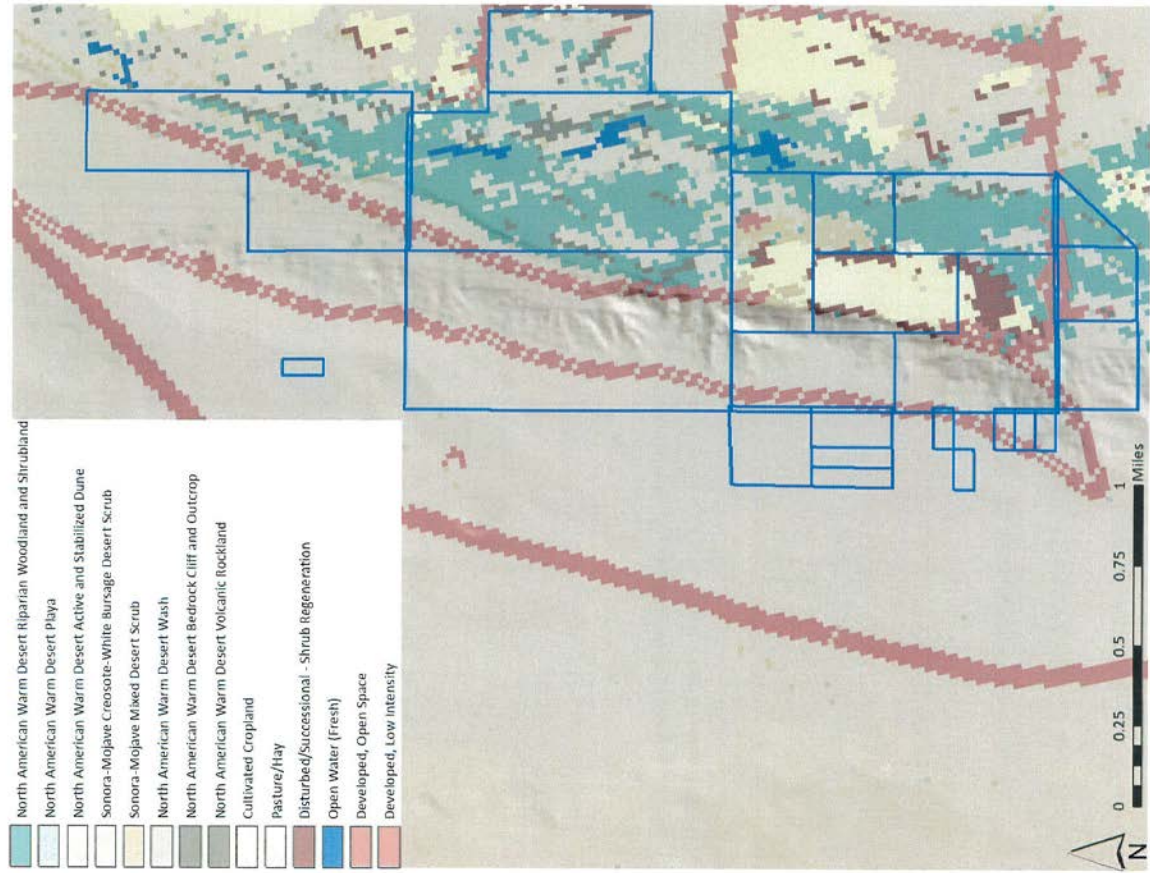


Figure 3: Habitat types present on Palisades Ranch, as determined by USGS GAP analysis.



California Program Office
980 Ninth Street, Suite 1730 | Sacramento, California 95814 | tel 916.313.5800
www.defenders.org

April 18, 2019

Jenifer Watts, Ph.D.
Lahontan Regional Water Quality Control Board
2501 Lake Tahoe Blvd. South
Lake Tahoe, CA 96150

Via Email to: Jenifer.Watts@waterboards.ca.gov
Lahontan@waterboards.ca.gov

Re: Comments-Mojave River Basin Plan Amendment

Dear Dr. Watts;

Thank you for the opportunity to comment on proposed amendments to the Lahontan Basin Plan to modify beneficial uses, water quality objectives and increased restriction on the use of off-road vehicles to protect riparian habitat for various segments of the Mojave River. I understand that the Lahontan Water Quality Control Board will release a draft amendment and Environmental Impact Report for formal public review and comment in the near future.

Comments in this letter are submitted by Defenders of Wildlife (Defenders) on behalf of its 1.8 million members in the U.S. including 279,000 in California. Defenders is a national conservation organization committed to protecting all wild animals and plants in their natural communities. To this end, we employ science, public education and participation, media, legislative advocacy, litigation, and proactive on-the-ground solutions in order to impede the accelerating rate of extinction of species, associated loss of biological diversity, and habitat alteration and destruction.

Defenders submitted a scoping comment letter on the proposed amendments regarding the Mojave River on January 24, 2019.

Our comments on the proposed amendments to the Lahontan Basin Plan relative to the Mojave River are as follows:


National Headquarters | 113017th Street, N.W. | Washington, D.C. 20036-4604 | tel 202.682.9400 | fax 202.682.1331
| www.defenders.org

DoW-1 This comment letter was received in response to the release of the draft amendment to the Water Quality Control Plan for the Lahontan Region (Basin Plan) and substitute environmental documentation. Water Board staff contacted Defenders of Wildlife to clarify the process and to be sure they understood that these draft documents were released at the same time as the notice.

Comment	Response
<p>1. Preservation of Biological Habitats of Special Significance and Rare, Threatened, or Endangered Species: Defenders fully supports the proposal to designate the Preservation of Biological Habitats of Special Significance (BIOL) and Rare, Threatened, or Endangered Species (RARE) as beneficial uses to three locations along the Mojave River and to Deep Creek and the West Fork Mojave River. We also find the Draft Technical Staff Report/Environmental Document for Proposed Amendments to accurately account for the presence and significance of habitats associated with the Mojave River that support various rare, threatened and endangered species recognized by the California Department of Fish and Wildlife (CDFW), Bureau of Land Management (BLM) and U.S. Forest Service (USFS). We are also pleased to see that the proposed amendments recognize the importance of the Mojave River in providing sand habitats that sustain populations of the Mojave fringe-toed lizard on BLM-managed lands where the river typically flows underground and does not support riparian or wetland habitat.</p> <p>We recommend that the proposed amendments account for the recent acquisition of the Palisades Ranch located south of Helendale and along the Mojave River. In 2018, the Mojave Desert Land Trust (MDLT) received a \$1.24 million grant from the Wildlife Conservation Board and a USFWS Land Acquisition grant for \$1.3 million to acquire 1,640 acres of land for the protection and preservation of desert riparian and desert tortoise habitats and to protect other listed or protected species. Acquired habitat will be permanently protected for conservation of numerous migratory birds including the Southwestern willow flycatcher, least Bell's vireo, Western yellow-billed cuckoo, Brown-crested flycatcher, Long-eared owl, Mojave tui chub, Southwestern pond turtle. Upland areas adjacent to the riparian habitat support several listed species including desert tortoise, Mohave ground squirrel and burrowing owl.</p> <p>We recommend that the management requirements associated with the Mojave River segment within the Mojave Trails National Monument be included in the amendment and staff report. Those requirements stem from Proclamation 9395 of February 12, 2016¹ which, in part, recognizes the significance of springs and wetlands in Afton Canyon, and provides for their permanent protection under authority of the Antiquities Act.</p> <p>We also support the proposed amendments in recognizing the need to manage habitats and land uses in a manner that protects these important areas for the benefit of special status species that are protected under state or federal endangered species laws, regulations and policies.</p> <p>¹ https://www.federalregister.gov/documents/2016/02/18/2016-03544/establishment-of-the-mojave-trails-national-monument.</p>	<p>DoW-2 Water Board staff appreciate the support for the proposed action to add new beneficial use designations to portions of the Mojave River and its tributaries, including those portions of the river that are within the Mojave fringe-toed lizard Area of Critical Environmental Concern-designated areas.</p> <p>DoW-3 Water Board staff appreciate your recommendation and will highlight the importance of the Palisades Ranch acquisition in our presentation at the Water Board's Public Hearing. The proposed new BIOL and RARE beneficial use designations will apply to the Bear Valley Road to Helendale segment of the Mojave River, a portion of which flows through the Palisades Ranch property.</p> <p>DoW-4 The Basin Plan contains numerous control measures to protect surface water quality throughout the Lahontan Region, including within the Mojave Trails National Monument. These include Water Quality Standards in Chapter 3 and Implementation Measures in Chapter 4 that are intended to protect the water quality and beneficial uses of surface waters, including the springs and wetlands in Afton Canyon. These control measures apply to federal, state, and local land management agencies and require coordination between Water Board staff and land management agencies to implement them. No changes have been made to the Basin Plan and Staff Report because measures to protect water quality in the National Monument are already contained in the Basin Plan.</p>

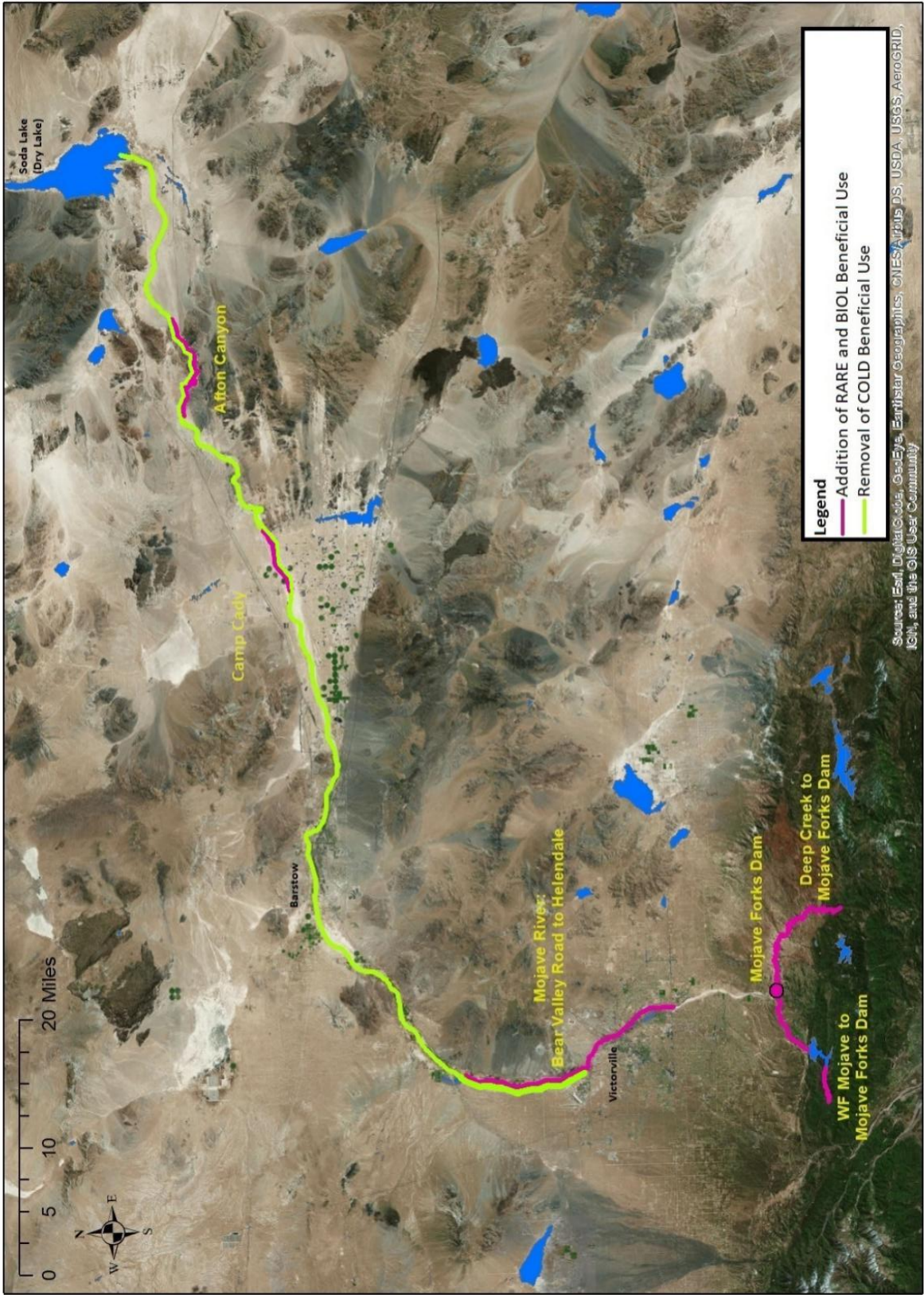
Comment	Response
<p>2. Removal of Cold Freshwater Habitat beneficial use: Given that existing physical conditions of the Mojave River from the Lower Narrows to Soda Lake do not meet the standards for Cold Freshwater Habitat and associated beneficial uses, it is reasonable to remove this designation as proposed. In addition, the effects of climate change are expected to gradually increase water temperatures and decrease the amount of dissolved oxygen, making achieving the Cold Freshwater Habitat standards unrealistic.</p> <p>3. Section 2 - Statement of Necessity for the Basin Plan Amendment. The Statement of Necessity for the proposed amendments include additions to Chapter 4 of the Basin Plan to reflect that a portion of the Mojave River is eligible for federal Wild and Scenic designation and to highlight the importance of protecting desert riparian habitat when planning for off-road vehicle activity. Additional information on these subjects is provided below.</p> <p>Wild and Scenic Rivers: In the BLM's West Mojave Plan, it determined that a 2.9 mile segment of the Mojave River with free-flowing water in Afton Canyon was eligible for designation under the Wild and Scenic Rivers Act. No further study has been made regarding the suitability determination for this segment.</p> <p>Under provisions of the Wild and Scenic Rivers Act and BLM policy, any river or river segment on public lands found eligible for designation under the Wild and Scenic Rivers Act is to be managed as if the river/segment were designated, until such time as a suitability determination is made. This requires management of public lands within 0.25 mile of the subject river or river segment to conform to management standards and guidelines presented in federal agency manuals for wild and scenic rivers until the suitability determination is completed.</p> <p>In 2019, the John D. Dingell, Jr. Conservation, Management, and Recreation Act became law and included designation of portions of Deep Creek (tributary to the Mojave River) within the San Bernardino Forest, as follows:</p> <ul style="list-style-type: none"> 6.5-mile segment from 0.125 mile downstream of the Rainbow Dam site in sec. 33, T. 2 N., R. 2 W., San Bernardino Meridian, to 0.25 miles upstream of the Road 3N34 crossing, as a wild river. 0.5-mile segment from 0.25 mile upstream of the Road 3N34 crossing to 0.25 mile downstream of the Road 3N34 crossing, as a scenic river. 2.5-mile segment from 0.25 miles downstream of the Road 3 N. 34 crossing to 0.25 miles upstream of the Trail 2W01 crossing, as a wild river. 0.5-mile segment from 0.25 miles upstream of the Trail 2W01 crossing to 0.25 mile downstream of the Trail 2W01 crossing, as a scenic river. 10-mile segment from 0.25 miles downstream of the Trail 2W01 crossing to the upper limit of the Mojave dam flood zone in sec. 17, T. 3 N., R. 3 W., San Bernardino Meridian, as a wild river. <p>National Headquarters 1110 17th Street, N.W. Washington, D.C. 20036-4604 tel 202.682.9400 fax 202.682.1331 www.defenders.org</p>	<p>DoW-5 We agree that it is unlikely that the Mojave River downstream of the Lower Narrows will achieve the habitat conditions necessary for the COLD beneficial use in light of the projected effects of climate change in the Mojave Desert. As described in the staff report, the intermittent hydrology and physical conditions along the Mojave River do not support the COLD beneficial use downstream of the Lower Narrows.</p> <p>DoW-6 The Basin Plan contains similar language in Chapter 4 in the section titled "Special Designations to Protect Water Resources" regarding the requirement to manage eligible rivers as if they were designated.</p> <p>DoW-7 The proposed Basin Plan amendment and the staff report have been revised to include updates to Chapter 4 in the section on Wild and Scenic Rivers to add information regarding the surface waters in the Lahontan Region that are designated as components of the federal Wild and Scenic Rivers System. This includes both the recently designated river segments in the Lahontan Region that are described in the comment letter and the surface water segments that had previously been designated.</p>

Response	Comment
<p>DoW-8 Water Board appreciate the support for the proposed language regarding the need to protect desert riparian habitat when planning routes for off-road vehicles.</p>	<p><u>Off-road vehicles:</u> We are pleased to see that the proposed amendments and staff report recognize that off-road vehicle use continues to impact the sensitive habitats and special status species associated with the Mojave River, and that these resources need to be protected. The proposed additions to Chapter 4, Section 4.11 of the Basin Plan highlight the importance of preventing off-road vehicle use in sensitive desert riparian habitat, and the section on implementation include recommendations for reducing these impacts on sensitive desert riparian habitat in the Mojave River watershed designated for BIOL and RARE.</p> <p>BLM is in the process of finalizing a proposed vehicle route designation plan for the West Mojave that includes public lands along the Mojave River and in Afton Canyon. Managing off-road vehicle use to comply with federal executive orders, regulations and the Afton Canyon ACEC Plan has proven very difficult for BLM over the past several decades. Such impacts are the result of designating open routes in sensitive habitats and the inability to effectively curtail unauthorized off-road vehicle use.</p> <p>The primary dirt route through Afton Canyon traverses a section of the Mojave River that contains flowing water year-long, which is routinely traversed by motorized vehicles. We are concerned that such use contributes to degradation of water quality through riparian vegetation loss, increased sedimentation and discharge of hydrocarbons directly into the flowing water. The following links will display numerous still photographs and videos of vehicles crossing the Mojave River in Afton Canyon, which illustrate our concerns:</p> <p><u>Still photographs:</u> https://www.google.com/search?q=vehicles+crossing+Mojave+River+in+Afton+Canyon&source=lnms&tbm=isch&sa=X&ved=0ahUKEwiZr96CgqihAhWGVz4KHVHGcmMQ_AUIDvgC&biw=1097&bih=517&dpr=1.75</p> <p><u>Videos:</u> https://www.google.com/search?q=vehicles+crossing+Mojave+River+in+Afton+Canyon&source=lnms&tbm=vid&sa=X&ved=0ahUKEwiZr96CgqihAhUQvp4KHVnXBnwQ_AUIESgE&biw=1097&bih=517</p> <p>Water flowing downstream from this location supports riparian vegetation and provides water and succulent forage for a large population of Nelson's bighorn sheep that inhabit the Cady Mountains; and provides nesting, foraging and sheltering habitat for numerous species of migratory songbirds. Afton Canyon is a Watchable Wildlife Area with outstanding opportunity to view songbirds, desert bighorn sheep and other species.</p> <p>We recommend at staff from the Lahontan Regional Water Control Board office in Victorville, in</p> <p>National Headquarters 1130 17th Street, N.W. Washington, D.C. 20036-4604 tel 202.682.9400 fax 202.682.1331 www.defenders.org</p>

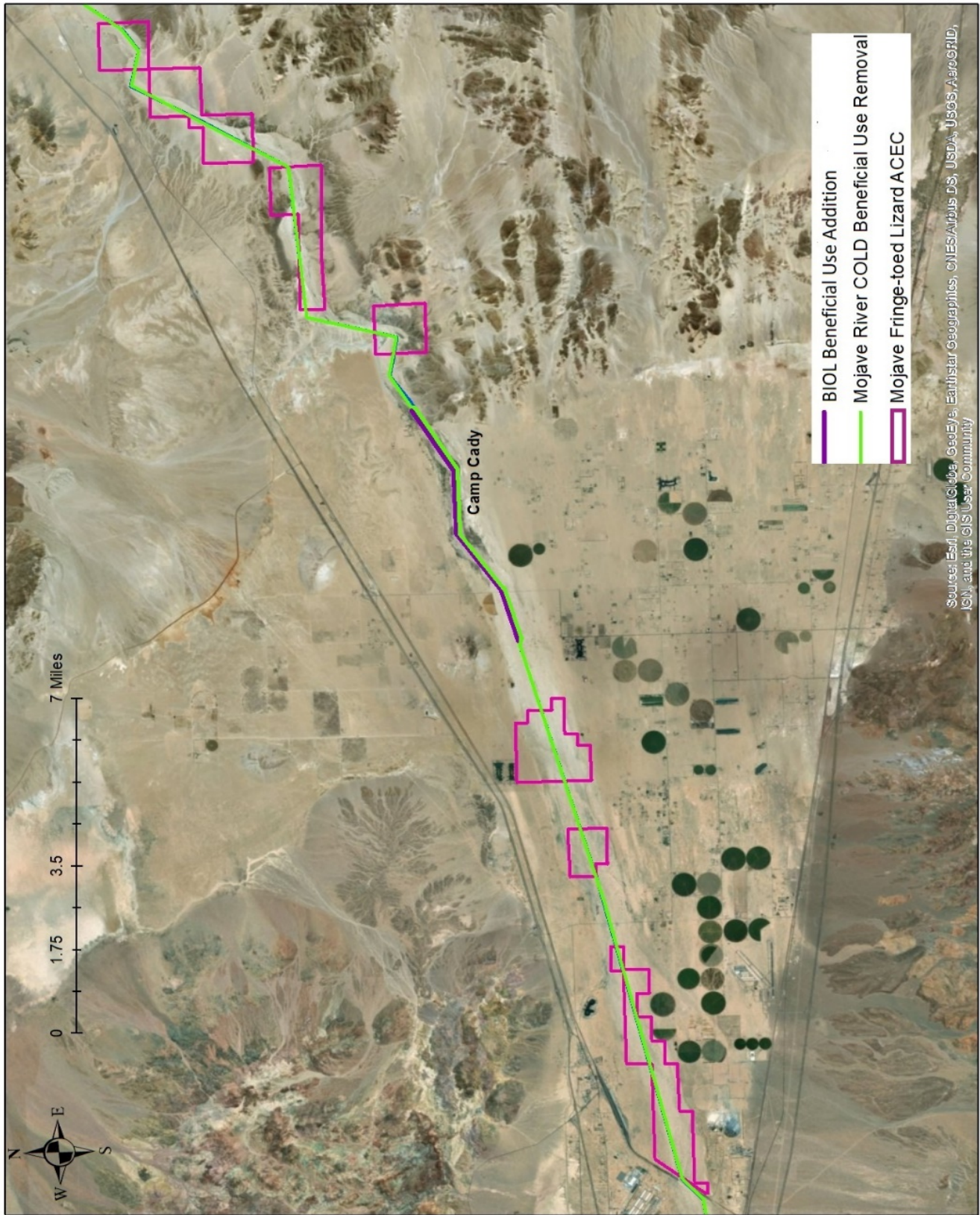
Response	Comment
<p>DoW-9 Staff will forward this request to the appropriate staff in the Victorville and South Lake Tahoe offices for their consideration.</p>	<p>coordination with the BLM and CDFW, undertake a focused evaluation of the effects of off-road vehicle use on sensitive biological resources associated with, and water quality in the Mojave River, and especially in Afon Canyon. The evaluation should be followed by identifying additional measures necessary to avoid, minimize and compensate for unacceptable impacts; and restore damaged portions of the Mojave River. Such measures should include rerouting of the dirt road to avoid the river channel entirely or installing a bridge. We consider ongoing damage to the Mojave River in Afon Canyon by off-road vehicles a serious problem that needs to be resolved expeditiously. We encourage the Regional Board to issue requirements or cleanup orders to the BLM regarding off-road vehicle use that contributes to degradation of water quality and beneficial uses.</p> <p>This concludes our comments on proposed amendments to the Basin Plan relative to the Mojave River. Please contact me if you have questions or would like additional information.</p> <p>Sincerely,</p>  <p>Jeff Aardahl California Representative Defenders of Wildlife 980 9th Street, Suite Sacramento, CA 95814 jaardahl@defenders.org</p> <p>National Headquarters 1120 17th Street, N.W. Washington, D.C. 20036-4604 tel 202.682.9400 fax 202.682.1331 www.defenders.org</p>

ENCLOSURE 5

Mojave River Watershed Maps
Proposed Revisions to Beneficial Use Designations



Locations along the Mojave River within the Mojave fringed-toe lizard Area of Critical Environmental Concern that are proposed for designation with the BIOL beneficial use.



ENCLOSURE 6

Item 7

Adoption Hearing Basin Plan Amendment for Mojave River Hydrologic Unit Beneficial Use Designations

Meeting of the
Lahontan Regional Water Quality Control Board
Barstow

June 12, 2019

Jennifer Watts, Ph.D.
Environmental Scientist



1

Presentation Overview

- Purpose of Water Board Hearing
- Summary of Basin Plan Amendment Elements
- Locations for BIOL and RARE Designations
- Response to Comments
- Public and Board Member Questions and Comments

2

Purpose of Water Board Hearing

- Review elements of proposed Amendment
 - Additional revisions included in final version
- Opportunity for public and Board member comment
- Provide Water Board staff recommendation



3

Summary of Basin Plan Amendment

- Chapter 2: *Present and Potential Beneficial Uses*
 - Add BIOL and RARE Beneficial Uses to specific portions of the Mojave River and its two primary tributaries
 - De-designate COLD Beneficial Use for the Mojave River from downstream of the Lower Narrows to Soda Lake



4

- Chapter 3: *Water Quality Objectives*
 - Revise footnote language in Table 3-20 for the Mojave Hydrologic Unit
 - Replace Figure 3-13 (Map depicts locations for Table 3-20)

Summary of Basin Plan Amendment

- Chapter 4: *Implementation*
 - **Revise language re: Federal Wild and Scenic Rivers**
 - Add Mojave River (Afton Canyon) to Table 4.9-1 (Federal Wild and Scenic-eligible rivers)
 - Add language to Offroad Vehicles section to highlight need to protect desert riparian habitat



Federal Wild and Scenic River System

- Amendment language revised to update Basin Plan federal Wild and Scenic River section
- Updates include identifying designated rivers and adding citation for current information at <http://www.rivers.gov>



Amargosa
River

Federal Wild and Scenic River System

- New federal Wild and Scenic River designations in the Lahontan Region (2019)
 - Amargosa River (7.5-mile segment)
 - Surprise Canyon Creek (7.1-mile segment)
 - Deep Creek (21-mile segment)
 - Holcomb Creek (14.5-mile segment)



Federal Wild and Scenic River System

- Previously designated waterbodies (2009)
 - Owens River Headwaters (Glass and Deadman Creeks; 19.1-miles total)
 - Cottonwood Creek (21.5-mile segment)
 - Amargosa River (26.3-mile segment)



Deep Creek

- Perennial stream
- Designated as Wild Trout Stream and Wild and Scenic



West Fork Mojave River



Rare population of western pond turtles located by USGS biologists

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Locations for BIOL and RARE BUs

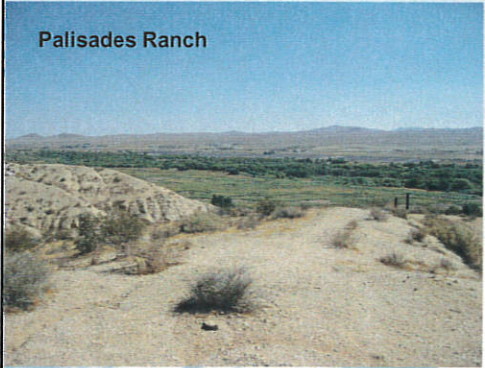
- Mojave River
 - Two Areas of Biological Resource Mitigation, Mojave River Adjudication/California Dept. of Fish and Wildlife
 - Bear Valley Road to Helendale
 - Camp Cady Wildlife Area, CDFW
 - Afton Canyon - Area of Critical Environmental Concern, Bureau of Land Management
 - Mojave fringed-toed lizard - Area of Critical Environmental Concern, Bureau of Land Management

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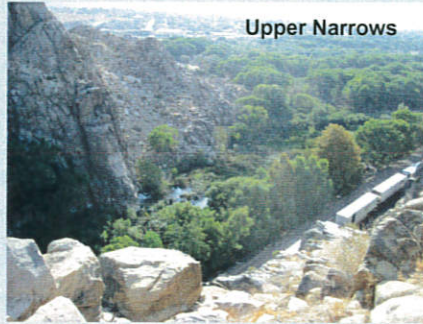
Bear Valley Rd to Helendale

- Two sections with perennial flow
- Designated in adjudication as riparian corridor with restoration potential
- Palisades Ranch Restoration Project

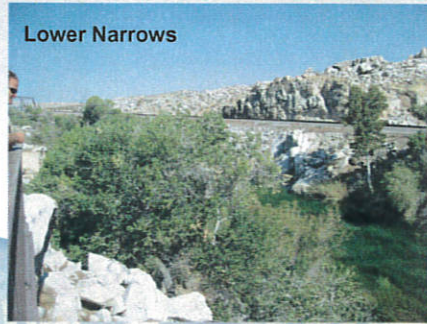
Palisades Ranch



Upper Narrows



Lower Narrows



Camp Cady

- CDFW Wildlife Area created in 1980 to preserve riparian habitat
- Identified for restoration in Mojave adjudication



Afton Canyon



- Perennial surface water present
- BLM Area of Critical Environmental Concern
- Unique geological features

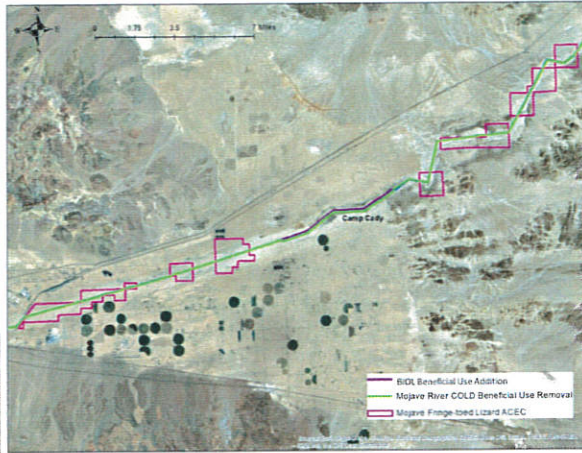
Mojave Fringe-toed Lizard ACEC

Designate BIOL for the Mojave River segments that pass through this discontinuous ACEC

Protects habitat for lizard that requires sandy substrates



Mojave fringe-toed lizard



15

De-designate COLD Beneficial Use

- De-designate COLD BU for a segment of the Mojave River
 - Begins one mile downstream of Route 66 Bridge and extends to Soda Lake
 - Generally dry except below VVWRA and at Afton Canyon
- Requires Use Attainability Analysis per Clean Water Act regulations

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Summary of Changes Since January 2019 Workshop

- Chapter 2 - Add BIOL to Mojave River within Mojave fringed-toed lizard Area of Critical Environmental Concern, Bureau of Land Management
- Chapter 3 - Replace Figure 3-13 (Map depicts locations for Table 3-20)
- Chapter 4 - Revise language re: Federal Wild and Scenic Rivers

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Comments Letters

- Mojave Desert Land Trust
 - Supports the Basin Plan Amendment
 - Highlighted recent Palisades Ranch acquisition and restoration plan
- Defenders of Wildlife
 - Supports the Basin Plan Amendment
 - Requested Water Board staff investigate impacts of off-road activities on Afton Canyon natural resources

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Schedule

- April 2018 CEQA Scoping Meeting
- May 2018 Tribal Consultation Begins
- January 2019 Board Workshop
- March 2019 Hearing Notice
Draft Document Release
Request for Comments
- June 2019 Public Hearing

19

Schedule – Following Adoption

- State Water Board Consideration
- Office of Administrative Law Consideration
- United States Environmental Protection Agency Consideration

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Recommendation

Adopt Proposed Resolution to:

1. Adopt Basin Plan Amendment,
2. Adopt and approve Substitute Environmental Documentation, and
3. Request State Water Board approval and forwarding the Basin Plan Amendment to the California Office of Administrative Law for final approval.

21

Thank you

Questions or comments?

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Mojave River in Afton Canyon

22

