## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD

#### LOS ANGELES REGION

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## ORDER NO. R4-2009-0067 AMENDING ORDER NO. R4-2008-0030 NPDES NO. CA0064564

# WASTE DISCHARGE REQUIREMENTS FOR NAVAL FACILITIES ENGINEERING SERVICE CENTER SEAWATER DESALINATION TEST FACILITY

The following Discharger is subject to waste discharge requirements as set forth in this Order:

Table 1. Discharger Information

Naval Facilities Engineering Service Center
Seawater Desalination Test Facility
Building TF11, Stetham Road
Naval Base Ventura County
Port Hueneme, CA 93043

The U.S. Environmental Protection Agency (USEPA) and the Regional Water Quality Control Board have classified this discharge as a minor discharge.

The discharge by Naval Facilities Engineering Service Center from the discharge point identified below is subject to waste discharge requirements as set forth in this Order:

Table 2. Discharge Location

Discharge Point	Effluent Description	Discharge Point Latitude	Discharge Point Longitude	Receiving Water
001	Reconstituted seawater consisting of potable water and brine	34°, 8′, 50"	119°, 12', 40"	Port Hueneme Harbor

April 22, 2008 Amended: April 13, 2009

**Table 3. Administrative Information** 

This Order was adopted by the Regional Water Quality Control Board on:	June 4, 2009
This Order shall become effective on:	July 4, 2009
This Order shall expire on:	May 10, 2013
The Discharger shall file a Report of Waste Discharge in accordance with title 23, California Code of Regulations, as application for issuance of new waste discharge requirements no later than:	180 days prior to the Order expiration date

I, Tracy J. Egoscue, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, Los Angeles Region, on June 4, 2009.

Tracy J Egoscue, Executive Officer

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#### I. FACILITY INFORMATION

The following Discharger is subject to waste discharge requirements as set forth in this Order:

Table 4. Facility Information

Discharger	Naval Facilities Engineering Service Center				
Name of Facility	Seawater Desalination Test Facility				
	Building TF11, Stetham Road				
Facility Address	Naval Base Ventura County				
	Port Hueneme, CA 93043				
Facility Contact, Title, and Phone	Alicia Thompson, Water Program Manager, 805-982-2969, Alicia.p.thompson@navy.mil				
Mailing Address  311 Main Road, Bldg 632 Point Mugu, CA 93042					
Type of Facility	Seawater Desalination Pilot Plant Test Facility				
Facility Design Flow	Intermittent discharge of up to 950,000 gallons per day of reconstituted seawater				

#### II. FINDINGS

The California Regional Water Quality Control Board, Los Angeles Region (hereinafter Regional Water Board), finds:

A. **Background.** Naval Facilities Engineering Service Center (NFESC or Navy), proposes to discharge reconstituted seawater from the Seawater Desalination Test Facility (hereinafter Facility) under Waste Discharge Requirements (WDRs) and a National Pollutant Discharge Elimination System (NPDES) permit. On March 30, 2007, NFESC filed a Report of Waste Discharge (ROWD) and applied for WDRs and an NPDES permit for discharge of wastewater from the Facility. The application was deemed complete on May 31, 2007, after submission of additional requested data. The Order is the issuance of the WDRs and NPDES permit for discharges from the Facility.

For the purposes of this Order, references to the "Discharger" or "Permittee" in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

B. **Facility Description**. The Facility located on Stetham Road in Navy Building TF11, City of Port Hueneme, California, is established to test desalination and filtration equipment and techniques and to determine their efficacy for use by the military.

The pilot test Facility uses seawater from the Port of Hueneme that is drawn from an intake pipe suspended from a short pier inside the port. The system will draw intermittently up to 950,000 gallons per day (gpd) of seawater for testing various filtration and desalination equipment. The system will desalinate the seawater using a reverse osmosis process, which separates it into permeate (potable water) and

concentrate (effluent brine) streams. Since the Facility is a pilot test facility, the permeate (potable product water) is not certified for human consumption and is therefore not chlorinated. After processing, the Facility would recombine permeate and concentrate and discharge intermittently up to 950,000 gpd of reconstituted seawater that would then be returned to the Port Hueneme Harbor. Reconstituted seawater will be discharged from Discharge Point 001 (see table on cover page) through a 12 inch PVC pipe positioned on rock rip rap located thirteen feet from Port Hueneme Harbor (Latitude 34°8'50", Longitude 119°12'41"). Attachment B provides a map of the area around the Facility. Attachment C provides a flow schematic of the Facility.

- C. Legal Authorities. This Order is issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. Environmental Protection Agency (USEPA) and chapter 5.5, division 7 of the California Water Code (commencing with section 13370). It shall serve as an NPDES permit for point source discharges from this facility to surface waters. This Order also serves as Waste Discharge Requirements (WDRs) pursuant to article 4, chapter 4, division 7 of the Water Code (commencing with section 13260).
- D. **Background and Rationale for Requirements.** The Regional Water Board developed the requirements in this Order based on information submitted as part of the application and other available information. The Fact Sheet (Attachment F), which contains background information and rationale for Order requirements, is hereby incorporated into this Order and constitutes part of the Findings for this Order. Attachments A through F, H, and I are also incorporated into this Order.
- E. California Environmental Quality Act (CEQA). Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of CEQA, Public Resources Code sections 21100-21177.
- F. Technology-based Effluent Limitations. Section 301(b) of the CWA and implementing USEPA permit regulations at section 122.44, title 40 of the Code of Federal Regulations<sup>1</sup>, require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Best Professional Judgment in accordance with Part 125, section 125.3. Discussion of the technology-based effluent limitations development is included in the Fact Sheet (Attachment F).
- G. Water Quality-Based Effluent Limitations. Section 301(b) of the CWA and section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. Section 122.44(d)(1)(i) mandates that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant.

<sup>&</sup>lt;sup>1</sup> All further statutory references are to title 40 of the Code of Federal Regulations unless otherwise indicated.

water quality-based effluent limitations (WQBELs) must be established using: (1) USEPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

H. Water Quality Control Plans. The Regional Water Board adopted a Water Quality Control Plan for the Los Angeles Region (hereinafter Basin Plan) on June 13, 1994, that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. Beneficial uses applicable to Port Hueneme Harbor are as follows:

Table 5. Basin Plan Beneficial Uses

Discharge Point	Receiving Water Name	Beneficial Use(s)
001	Port Hueneme Harbor	Existing: Industrial Process Supply (PROC), navigation (NAV), contact water recreation (REC-1), noncontact water recreation (REC-2); commercial and sport fishing (COMM); marine habitat (MAR); and wildlife habitat (WILD).

Requirements of this Order implement the Basin Plan.

The Water Quality Control Policy for the Enclosed Bays and Estuaries of California (Enclosed Bay and Estuaries Policy), adopted by the State Water Resources Conrol Board (State Board) as Resolution No. 95-84 on November 16, 1995, states that:

"It is the policy of the State Board that the discharge of municipal wastewaters and industrial process waters (exclusive of cooling water discharges) to enclosed bays and estuaries, other than the San Francisco Bay-Delta system, shall be phased out at the earliest practicable date. Exceptions to this provision may be granted by a Regional Board only when the Regional Board finds that the wastewater in question would consistently be treated and discharged in such a manner that it would enhance the quality of receiving waters above that which would occur in the absence of the discharge."

While the discharge from the Facility is into the Port Hueneme Harbor, the wastewater is comprised primarily of reconstituted seawater (almost same as the intake water), and therefore are not considered to be industrial process wastewater. Nonetheless, this Order contains provisions necessary to protect all beneficial uses of the receiving water.

The State Water Board adopted the *Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Water and Enclosed Bays and Estuaries of California* (Thermal Plan) on May 18, 1972, and amended this plan on September 18, 1975. This plan contains temperature objectives for inland and coastal surface waters.

I. 2006 Clean Water Act Section 303 (d) List. Certain receiving waters in the Los Angeles and Ventura County watersheds do not fully support beneficial uses and therefore have been classified as impaired on the 2006 303(d) list and have been scheduled for TMDL development. The Facility discharges into Port Hueneme Harbor. The 2006 State Water Board's California 303(d) List classifies the Port Hueneme Harbor as impaired. The pollutants of concern in the harbor include DDT (tissue) and PCBs (Polychlorinated biphenyls). The effluent limits in the permit are established to protect the beneficial uses of Port Hueneme Harbor. Also, this permit requires receiving water monitoring for priority pollutants. This information will be used to complete a reasonable potential analysis (RPA) of all priority pollutants. The permit also includes a Reopener Provision which allows revision of effluent limitations for toxic pollutants based on the results of RPA. To date no TMDLs have been developed; therefore, no conditions in the tentative Order are based on TMDLs.

The USEPA approved the State's 2006 303(d) list of impaired water bodies on June 28, 2007.

- J. National Toxics Rule (NTR) and California Toxics Rule (CTR). USEPA adopted the NTR on December 22, 1992, and later amended it on May 4, 1995, and November 9, 1999. About forty criteria in the NTR applied in California. On May 18, 2000, USEPA adopted the CTR. The CTR promulgated new toxics criteria for California and, in addition, incorporated the previously adopted NTR criteria that were applicable in the state. The CTR was amended on February 13, 2001. These rules contain water quality criteria for priority pollutants.
- K. State Implementation Policy. On March 2, 2000, the State Water Board adopted the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (State Implementation Policy or SIP). The SIP became effective on April 28, 2000, with respect to the priority pollutant criteria promulgated for California by the USEPA through the NTR and to the priority pollutant objectives established by the Regional Water Board in the Basin Plan. The SIP became effective on May 18, 2000, with respect to the priority pollutant criteria promulgated by the USEPA through the CTR. The State Water Board adopted amendments to the SIP on February 24, 2005, that became effective on July 13, 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.
- L. Compliance Schedules and Interim Requirements. Section 2.1 of the SIP provides that, based on a Discharger's request and demonstration that it is infeasible for an existing Discharger to achieve immediate compliance with an effluent limitation derived from a CTR criterion, compliance schedules may be allowed in an NPDES permit. Unless an exception has been granted under section 5.3 of the SIP, a compliance schedule may not exceed five years from the date that the permit is issued or reissued, nor may it extend beyond 10 years from the effective date of the SIP (or May 18, 2010) to establish and comply with CTR criterion-based effluent limitations. Where a compliance schedule for a final effluent limitation exceeds one year, the Order must include interim numeric limitations for that constituent or parameter. Where allowed by the Water Quality Control Plan Los Angeles Region, compliance schedules and interim effluent limitations or discharge specifications may also be granted to allow time to

implement a new or revised water quality objective. This is a new discharge and interim effluent limitations and compliance schedules are not applicable.

- M. Alaska Rule. On March 30, 2000, USEPA revised its regulation that specifies when new and revised state and tribal water quality standards (WQS) become effective for CWA purposes. (40 C.F.R. § 131.21; 65 Fed. Reg. 24641 (April 27, 2000).) Under the revised regulation (also known as the Alaska rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30, 2000, may be used for CWA purposes, whether or not approved by USEPA.
- N. Antidegradation Policy. Section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing quality of waters be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plan implements, and incorporates by reference, both the state and federal antidegradation policies. As discussed in detail in the Fact Sheet the permitted discharge is consistent with the antidegradation provision of section 131.12 and State Water Board Resolution No. 68-16.
- O. **Anti-Backsliding Requirements.** Sections 402(o)(2) and 303(d)(4) of the CWA and federal regulations at title 40, Code of Federal Regulations section 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require effluent limitations in a reissued permit to be as stringent as those in the previous permit, with some exceptions where limitations may be relaxed. This permit is for a new discharge, thus the requirements for a reissued permit are not applicable.
- P. Endangered Species Act. This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code sections 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. sections 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the state. The discharger is responsible for meeting all requirements of the applicable Endangered Species Act.
- Q. **Monitoring and Reporting.** Section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorizes the Regional Water Board to require technical and monitoring reports. The Monitoring and Reporting Program establishes monitoring and reporting requirements to implement federal and State requirements. This Monitoring and Reporting Program is provided in Attachment E.
- R. Standard and Special Provisions. Standard Provisions, which apply to all NPDES permits in accordance with section 122.41, and additional conditions applicable to

specified categories of permits in accordance with section 122.42, are provided in Attachment D. The discharger must comply with all standard provisions and with those additional conditions that are applicable under section 122.42. The Regional Water Board has also included in this Order special provisions applicable to the Discharger. A rationale for the special provisions contained in this Order is provided in the attached Fact Sheet.

- S. Provisions and Requirements Implementing State Law. The provisions/ requirements in subsections IV.B, IV.C, V.B, and VI.C. of this Order are included to implement state law only. These provisions/requirements are not required or authorized under the federal CWA; consequently, violations of these provisions/requirements are not subject to the enforcement remedies that are available for NPDES violations.
- T. **Notification of Interested Parties.** The Regional Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe Waste Discharge Requirements for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Details of notification are provided in the Fact Sheet of this Order.
- U. Consideration of Public Comment. The Regional Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. Details of the Public Hearing are provided in the Fact Sheet of this Order.

THEREFORE, IT IS HEREBY ORDERED, that in order to meet the provisions contained in division 7 of the Water Code (commencing with section 13000) and regulations adopted thereunder, and the provisions of the federal Clean Water Act (CWA) and regulations and guidelines adopted thereunder, the Discharger shall comply with the requirements in this Order.

## **III. DISCHARGE PROHIBITIONS**

- A. Wastes discharged shall be limited to 950,000 gpd of commingled permeate (potable water) and concentrated effluent (brine) wastewater from the seawater desalination test facility. The discharge of wastes from accidental spills or other sources is prohibited.
- B. Discharges of water, materials, thermal wastes, elevated temperature wastes, toxic wastes, deleterious substances, or wastes other than those authorized by this Order, to a storm drain system, Port Hueneme Harbor, Pacific Ocean, or other waters of the State, are prohibited.
- C. Neither the treatment nor the discharge of pollutants shall create pollution, contamination, or create a nuisance as defined by Section 13050 of the Water Code.
- D. Wastes discharged shall not contain any substances in concentrations toxic to human, animal, plant, or aquatic life.
- E. The discharge shall not cause a violation of any applicable water quality standards for receiving waters adopted by the Regional Water Board or the State Water Resources Control Board as required by the Federal CWA and regulations adopted thereunder. If

more stringent applicable water quality standards are promulgated or approved pursuant to section 303 of the Federal CWA, and amendments thereto, the Board will revise and modify this Order in accordance with such more stringent standards.

- F. The discharge of any radiological, chemical, or biological warfare agent or high level radiological waste is prohibited.
- G. Any discharge of wastes at any point(s) other than specifically described in this Order is prohibited, and constitutes a violation of the Order.

## IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

- A. Effluent Limitations Discharge Point 001
  - 1. Final Effluent Limitations Discharge Point 001
    - a. The Discharger shall maintain compliance with the following effluent limitations at Discharge Point 001, with compliance measured at Monitoring Location EFF 001 as described in the attached Monitoring and Reporting Program (MRP) (Attachment E):

Table 6. Effluent Limitations

		Effluent Limitations			
Parameter	Units	Average Monthly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Biochemical Oxygen Demand (BOD) 5-day @ 20°C	mg/L	50	75		
	lbs/day <sup>1</sup>	396	595	<b></b>	
Oil and Crosss	mg/L	10	15		
Oil and Grease	lbs/day <sup>1</sup>	79	119		
pН	s.u.	•		6.5	8.5
Total Suspended Solids	mg/L	50	75		
(TSS)	lbs/day <sup>1</sup>	396	595		
Temperature	°F		-		86
Settleable Solids	ml/L	0.1	0.3		
Turbidity	NTU	50	75		
Total Residual Chlorine	mg/L		0.1		
Total Residual Chlorine	lbs/day 1	·	0.8		
Areania Total Decemendo	μg/L	29.4	59		
Arsenic, Total Recoverable	lbs/day 1	0.24	0.5		
Cadmium, Total	μg/L	7.7	15.4		
Recoverable	lbs/day 1	0.061	0.12		
Conner Total Beauterable	μg/L	2.9	5.8		
Copper, Total Recoverable	lbs/day 1	0.023	0.05		

		Effluent Limitations			
Parameter	Units	Average Monthly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Lead, Total Recoverable	μg/L	7	14		
	lbs/day 1	0.06	0.11		
Mercury, Total Recoverable	μg/L	0.051	0.102	<b></b>	
	lbs/day 1	0.0004	0.0008		
Niekal Tatal Dagayarahla	μg/L	6.8	13.7		
Nickel, Total Recoverable	lbs/day 1	0.054	0.11	<b></b> .	
Selenium, Total	µg/L	58	117		
Recoverable	lbs/day <sup>1</sup>	0.46	0.93		
Silver, Total Recoverable	μg/L	1.12	2.24		
	lbs/day 1	0.009	0.018		
Zinc, Total Recoverable	μg/L	47.3	95		
	lbs/day 1	0.38	0.75		

<sup>1.</sup> The mass based effluent limitation is based on the flow of 0.95 mgd and calculated using the equation: Mass (lbs/day) = Flow (0.95 mgd) x 8.34 x concentration (mg/L)

## b. Acute Toxicity Limitation and Requirements

- i. The acute toxicity of the effluent shall be such that: (i) the average survival in the undiluted effluent for any three (3) consecutive 96-hour static or continuous flow bioassay test shall be at least 90%, and (ii) no single test producing less than 70% survival.
- ii. If either of the above requirements are not met, the Discharger shall conduct six additional tests over a 6-week period. The Discharger shall ensure that the receive results of a failing acute toxicity test within 24 hours of the completion of the test and the additional tests shall begin within 3 business days of the receipt of the result. If the additional tests indicate compliance with the acute toxicity limitation, the Discharger may resume regular testing. However, if the results of any two of the six accelerated tests are less than 90% survival, then the Discharger shall begin a Toxicity Identification Evaluation (TIE). The TIE shall include all reasonable steps to identify the source(s) of toxicity. Once the source(s) of toxicity is identified, the Discharger shall take all reasonable steps to reduce the toxicity to meet the objective.
- iii. If the initial test and any of the additional six acute toxicity bioassay tests result in less than 70% survival, including the initial test, the Discharger shall immediately begin a TIE.
- iv. The Discharger shall conduct acute toxicity monitoring as specified in the Monitoring and Reporting Program (Attachment E).

#### c. Chronic Toxicity

Chronic toxicity measures a sublethal effect (e.g., reduced growth, reproduction) to experimental test organisms exposed to an effluent or ambient waters

compared to that of the control organisms. Chronic toxicity shall be measured in  $TU_c$ , where  $TU_c$  = 100/NOEC. The No Observable Effect Concentration (NOEC) is expressed as the maximum percent effluent concentration that causes no observable effect on test organisms, as determined by the results of a critical life stage toxicity test.

- i. This Order includes a chronic testing toxicity trigger defined as an exceedance of 1.0  $TU_c$  in a critical life stage test for 100% effluent. (The monthly median for chronic toxicity of 100% effluent shall not exceed, 1  $TU_c$  in a critical life stage test.)
- 2. Interim Effluent Limitations

Not Applicable

B. Land Discharge Specifications

Not Applicable

C. Reclamation Specifications

Not Applicable

## V. RECEIVING WATER LIMITATIONS

A. Surface Water Limitation

Receiving water limitations are based on water quality objectives contained in the Basin Plan and are a required part of this Order. The discharge shall not cause the following in the Port Hueneme Harbor:

- 1. The normal ambient pH to fall below 6.5 nor exceed 8.5 units nor vary from normal ambient pH levels by more than 0.5 units.
- 2. Surface water temperature to rise greater than 5°F above the natural temperature of the receiving waters at any time or place. At no time the temperature be raised above 80°F as a result of waste discharged.
- 3. Water Contact Standards
  - a. State/Regional Water Board Water Contact Standards

In marine water designated for water contact recreation (REC-1), the waste discharged shall not cause the following bacterial standards to be exceeded in the receiving water.

#### Geometric Mean Limits

- i. (1) Total coliform density shall not exceed 1,000/100 ml.
- ii. (2) Fecal coliform density shall not exceed 200/100 ml.
- iii. (3) Enterococcus density shall not exceed 35/100 ml.

#### Single Sample Maximum (SSM)

- iv. (4) Total coliform density shall not exceed 10,000/100 ml.
- v. (5) Fecal coliform density shall not exceed 400/100 ml.
- vi. (6) Enterococcus density shall not exceed 104/100 ml.
- vii. (7) Total coliform density shall not exceed 1,000/100 ml, when the fecal coliform/total coliform ratio exceeds 0.1.

- In addition, total coliform density shall not exceed 1,000/100 ml for more than 20 percent of the samples at any sampling station in any 30-day period.
- 4. Depress the concentration of dissolved oxygen below 5.0 mg/L at anytime, and the median dissolved oxygen concentration for any three consecutive months shall not be less than 80 percent of the dissolved oxygen content at saturation.
- 5. Dissolved sulfide shall not be greater that 0.1 mg/L.
- 6. Exceed total ammonia (as N) concentrations specified in the Regional Water Board Resolution No. 2004-022. Resolution No. 2004-022 revised the ammonia water quality objectives for inland surface waters not characteristic of freshwater in the 1994 Basin Plan, to be consistent with USEPA's "Ambient Water Quality Criteria for Ammonia (Saltwater) 1989." Adopted on March 4, 2004, Resolution No. 2004-022 was approved by State Water Board, Office of Administrative Law (OAL) and USEPA on July 22, 2004, September 14, 2004, and May 19, 2005, respectively and is now in effect.
- 7. The presence of visible, floating, suspended or deposited macroscopic particulate matter or foam.
- 8. Oils, greases, waxes, or other materials in concentrations that result in a visible film or coating on the surface of the receiving water or on objects in the water.
- 9. Suspended or settleable materials, chemical substances or pesticides in amounts that cause nuisance or adversely affect any designated beneficial use.
- 10. Toxic or other deleterious substances in concentrations or quantities which cause deleterious effects on aquatic biota, wildlife, or waterfowl or render any of these unfit for human consumption either at levels created in the receiving waters or as a result of biological concentration.
- 11. Accumulation of bottom deposits or aquatic growths.
- 12. Biostimulatory substances at concentrations that promote aquatic growth to the extent that such growth causes nuisance or adversely affects beneficial uses.
- 13. The presence of substances that result in increases of BOD<sub>5</sub> 20°C that adversely affect beneficial uses.
- 14. Taste or odor-producing substances in concentrations that alter the natural taste, odor, and/or color of fish, shellfish, or other edible aquatic resources; cause nuisance; or adversely affect beneficial uses.
- 15. Alteration of turbidity, or apparent color beyond present natural background levels.
- 16. Damage, discolor, nor cause formation of sludge deposits on flood control structures or facilities nor overload the design capacity.
- 17. Degrade surface water communities and populations including vertebrate, invertebrate, and plant species.

- 18. Problems associated with breeding of mosquitoes, gnats, black flies, midges, or other pests.
- 19. Create nuisance, or adversely effect beneficial uses of the receiving water.
- 20. Violation of any applicable water quality standards for receiving waters adopted by the Regional Water Board or State Water Board. If more stringent applicable water quality standards are promulgated or approved pursuant to section 303 of the CWA, or amendments thereto, the Regional Water Board will revise or modify this Order in accordance with such standards.
- B. Groundwater Limitations

Not Applicable

#### **VI. PROVISIONS**

- A. Standard Provisions
  - 1. Federal Standard Provisions. The Discharger shall comply with all Standard Provisions included in Attachment D of this Order.
  - 2. Regional Water Board Standard Provisions. The Discharger shall comply with the following provisions:
    - a. This Order may be modified, revoked, reissued, or terminated in accordance with the provisions of sections 122.44, 122.62, 122.63, 122.64, 125.62 and 125.64. Causes for taking such actions include, but are not limited to: failure to comply with any condition of this Order; endangerment to human health or the environment resulting from the permitted activity; or acquisition of newly-obtained information which would have justified the application of different conditions if known at the time of Order adoption. The filing of a request by the Discharger for an Order modification, revocation, and issuance or termination, or a notification of planned changes or anticipated noncompliance does not stay any condition of this Order.
    - b. The Discharger must comply with the lawful requirements of municipalities, counties, drainage districts, and other local agencies regarding discharges of storm water to storm drain systems or other water courses under their jurisdiction; including applicable requirements in municipal storm water management program developed to comply with NPDES permits issued by the Regional Water Board to local agencies.
    - c. Discharge of wastes to any point other than specifically described in this Order and permit is prohibited and constitutes a violation thereof.
    - d. The Discharger shall comply with all applicable effluent limitations, national standards of performance, toxic effluent standards, and all federal regulations established pursuant to sections 301, 302, 303(d), 304, 306, 307, 316, 318, 405, and 423 of the Federal CWA and amendments thereto. These requirements, as

they are met, will maintain and protect the beneficial uses of the Port Hueneme Harbor.

- e. These requirements do not exempt the operator of the waste disposal facility from compliance with any other laws, regulations, or ordinances which may be applicable; they do not legalize this waste disposal facility, and they leave unaffected any further restraints on the disposal of wastes at this site which may be contained in other statutes or required by other agencies.
- f. Oil or oily material, chemicals, refuse, or other pollutionable materials shall not be stored or deposited in areas where they may be picked up by rainfall and carried off of the property and/or discharged to surface waters. Any such spill of such materials shall be contained and removed immediately.
- g. A copy of these waste discharge specifications shall be maintained at the discharge facility so as to be available at all times to operating personnel.
- h. After notice and opportunity for a hearing, this Order may be terminated or modified for cause, including, but not limited to:
  - i. Violation of any term or condition contained in this Order;
  - ii. Obtaining this Order by misrepresentation, or failure to disclose all relevant facts:
  - iii. A change in any condition that requires either a temporary or permanent reduction or elimination of the authorized discharge.
- i. If there is any storage of hazardous or toxic materials or hydrocarbons at this facility and if the facility is not manned at all times, a 24-hour emergency response telephone number shall be prominently posted where it can easily be read from the outside.
- j. The Discharger shall notify the Regional Water Board not later than 120 days in advance of implementation of any plans to alter production capacity of the product line of the manufacturing, producing or processing facility by more than ten percent. Such notification shall include estimates of proposed production rate, the type of process, and projected effects on effluent quality. Notification shall include submittal of a new report of waste discharge and any appropriate filing fee.
- k. The Discharger shall file with the Regional Water Board a report of waste discharge at least 120 days before making any material change or proposed change in the character, location or volume of the discharge.
- I. All existing manufacturing, commercial, mining, and silvicultural dischargers must notify the Regional Water Board as soon as they know or have reason to believe that they have begun or expect to begin to use or manufacture intermediate or

final product or byproduct of any toxic pollutant that was not reported on their application.

- m. In the event of any change in name, ownership, or control of these waste disposal facilities, the discharger shall notify this Regional Water Board of such change and shall notify the succeeding owner or operator of the existence of this Order by letter, a copy of which shall be forwarded to the Regional Water Board.
- n. The Water Code provides that any person who violates a waste discharge requirement or a provision of the Water Code is subject to civil penalties of up to \$5,000 per day, \$10,000 per day, or \$25,000 per day of violation, or when the violation involves the discharge of pollutants, is subject to civil penalties of up to \$10 per gallon per day or \$25 per gallon per day of violation; or some combination thereof, depending on the violation, or upon the combination of violations.

Violation of any of the provisions of the NPDES program or of any of the provisions of this Order may subject the violator to any of the penalties described herein, or any combination thereof, at the discretion of the prosecuting authority; except that only one kind of penalty may be applied for each kind of violation.

- o. The discharge of any product registered under the Federal Insecticide, Fungicide, and Rodenticide Act to any waste stream which may ultimately be released to waters of the United States, is prohibited unless specifically authorized elsewhere in this permit or another NPDES permit. This requirement is not applicable to products used for lawn and agricultural purposes.
- p. The discharge of any waste resulting from the combustion of toxic or hazardous wastes to any waste stream that ultimately discharges to waters of the United States is prohibited, unless specifically authorized elsewhere in this permit.
- q. The Discharger shall notify the Executive Officer in writing no later than 6 months prior to the planned discharge of any chemical, other than the products previously reported to the Executive Officer, which may be toxic to aquatic life. Such notification shall include:
  - i. Name and general composition of the chemical,
  - ii. Frequency of use,
  - iii. Quantities to be used,
  - iv. Proposed discharge concentrations, and
  - v. USEPA registration number, if applicable.

## B. Monitoring and Reporting Program (MRP) Requirements

The Discharger shall comply with the MRP, and future revisions thereto, in Attachment E of this Order.

## C. Special Provisions

## 1. Reopener Provisions

- a. If more stringent applicable water quality standards are promulgated or approved pursuant to Section 303 of the Federal CWA, and amendments thereto, the Regional Water Board will revise and modify this Order in accordance with such more stringent standards.
- b. This Order may be reopened to include effluent limitations for toxic constituents or water quality criteria determined to be present in significant amounts in the discharge through a more comprehensive monitoring program included as part of this Order and based on the results of the RPA.
- c. This Order may be reopened and modified, to incorporate in accordance with the provisions set forth in 40 CFR Parts 122 and 124, to include requirements for the implementation of the watershed management approach or to include new MLs.
- d. This Order may be reopened and modified to revise effluent limitations as a result of future Basin Plan Amendments, such as an update of an objective or the adoption of a TMDL for the Port Hueneme Harbor.
- e. This order may also be reopened and modified, revoked, and reissued or terminated in accordance with the provisions of 40 CFR sections 122.44, 122.62 to 122.64, 125.62, and 125.64. Causes for taking such actions include, but are not limited to, failure to comply with any condition of this Order and permit, and endangerment to human health or the environment resulting from the permitted activity.
- f. This Order may be reopened for modification, or revocation and reissuance, as a result of the detection of a reportable priority pollutant generated by special conditions included in this Order. These special conditions may be, but are not limited to, fish tissue sampling, whole effluent toxicity, monitoring requirements on internal waste stream(s), and monitoring for surrogate parameters. Additional requirements may be included in this Order as a result of the special condition monitoring data.

## 2. Special Studies, Technical Reports and Additional Monitoring Requirements

a. Initial Investigation Toxicity Reduction Evaluation (TRE) Workplan. The Discharger shall submit to the Regional Water Board an Initial Investigation Toxicity Reduction Evaluation (TRE) workplan (1-2 pages) within 90 days of the effective date of this permit. This plan shall describe the steps the permittee intends to follow in the event that toxicity is detected, and should include at a minimum:

- i. A description of the investigation and evaluation techniques that will be used to identify potential causes/sources of toxicity, effluent variability, and treatment system efficiency;
- ii. A description of the facility's method of maximizing in-house treatment efficiency and good housekeeping practices, and a list of all chemicals used in operation of the facility;
- iii. If a toxicity identification evaluation (TIE) is necessary, an indication of the person who would conduct the TIEs (i.e., an in-house expert or an outside contractor) (Section V of the MRP, Attachment E) provides references for the guidance manuals that should be used for performing TIEs).

## 3. Spill Contingency Plan

- a. The Discharger shall submit within 90 days of the effective date of this Order:
  - i. A Spill Contingency Plan (or substituted with an updated version the Discharger's existing Spill Prevention Control and Countermeasure Plan).

The plan shall cover all areas of the Facility and shall include an updated drainage map for the Facility. The Discharger shall identify on a map of appropriate scale the areas that contribute pollutants to the permitted discharge point; describe the activities in each area and the potential for contamination of wastewater and the discharge of hazardous waste/material; and address the feasibility of containment and/or treatment of wastewater. The plans shall be reviewed annually and at the same time. Updated information shall be submitted within 30 days of revision.

## b. Pollutant Minimization Program

The Discharger shall develop and conduct a Pollutant Minimization Program (PMP) to maintain effluent concentrations of priority pollutants as further described below when there is evidence (e.g., sample results reported as DNQ when the effluent limitation is less than the MDL, sample results from analytical methods more sensitive than those methods required by this Order, presence of whole effluent toxicity, health advisories for fish consumption, results of benthic or aquatic organism tissue sampling) that a priority pollutant is present in the effluent above an effluent limitation and either:

- i. A sample result is reported as DNQ and the effluent limitation is less than the RL; or
- ii. A sample result is reported as ND and the effluent limitation is less than the MDL, using definitions described in Attachment A and reporting protocols described in MRP section X.B.4.

The PMP shall include, but not be limited to, the following actions and submittals acceptable to the Regional Water Board:

- i. An annual review and semi-annual monitoring of potential sources of the reportable priority pollutant(s), which may include fish tissue monitoring and other bio-uptake sampling;
- ii. Quarterly monitoring for the reportable priority pollutant(s) in the influent to the wastewater treatment system;
- iii. Submittal of a control strategy designed to proceed toward the goal of maintaining concentrations of the reportable priority pollutant(s) in the effluent at or below the effluent limitation;
- iv. Implementation of appropriate cost-effective control measures for the reportable priority pollutant(s), consistent with the control strategy; and
- v. An annual status report that shall be sent to the Regional Water Board including that shall be sent to the Regional Water Board at the same time the annual summary report is submitted in accordance with section X.D of the MRP (Attachment E) and include:
  - (a) All PMP monitoring results for the previous year;
  - (b) A list of potential sources of the reportable priority pollutant(s);
  - (c) A summary of all actions undertaken pursuant to the control strategy; and
  - (d) A description of actions to be taken in the following year.
- 4. Construction, Operation and Maintenance Specifications
  - a. The Discharger shall at all times properly operate and maintain all facilities and systems installed or used to achieve compliance with this order.
- 5. Other Special Provisions

Not applicable.

#### VII. COMPLIANCE DETERMINATION

Compliance with the effluent limitations contained in section IV of this Order will be determined as specified below:

A. Single Constituent Effluent Limitation.

If the concentration of the pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reported Minimum Level (see Reporting Requirement I.G. of the MRP), then the Discharger is out of compliance.

B. Effluent Limitations Expressed as a Sum of Several Constituents.

If the sum of the individual pollutant concentrations is greater than the effluent limitation, then the Discharger is out of compliance. In calculating the sum of the concentrations of a group of pollutants, consider constituents reported as ND or DNQ to have concentrations equal to zero, provided that the applicable ML is used.

## C. Effluent Limitations Expressed as a Median.

In determining compliance with a median limitation, the analytical results in a set of data will be arranged in order of magnitude (either increasing or decreasing order); and

- 1. If the number of measurements (n) is odd, then the median will be calculated as =  $X_{(n+1)/2}$ , or
- 2. If the number of measurements (n) is even, then the median will be calculated as =  $[X_{n/2} + X_{(n/2)+1}]$ , i.e. the midpoint between the n/2 and n/2+1 data points.

## D. Multiple Sample Data.

When determining compliance with an AMEL for priority pollutants and more than one sample result is available, the Discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of "Detected, but Not Quantified" (DNQ) or "Not Detected" (ND). In those cases, the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:

- 1. The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
- 2. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.

## E. Average Monthly Effluent Limitation (AMEL).

If the average (or when applicable, the median determined by subsection E above for multiple sample data) of daily discharges over a calendar month exceeds the AMEL for a given parameter, this will represent a single violation, though the Discharger will be considered out of compliance for each day of that month for that parameter (e.g., resulting in 31 days of non-compliance in a 31-day month). If only a single sample is taken during the calendar month and the analytical result for that sample exceeds the AMEL, the Discharger will be considered out of compliance for that calendar month. For any one calendar month during which no sample (daily discharge) is taken, no compliance determination can be made for that calendar month.

In determining compliance with the AMEL, the following provisions shall also apply to all constituents:

- 1. If the analytical result of a single sample, monitored monthly, quarterly, semiannually, or annually, does not exceed the AMEL for that constituent, the Discharger has demonstrated compliance with the AMEL for that month;
- 2. If the analytical result of a single sample, monitored monthly, quarterly, semiannually, or annually, exceeds the AMEL for any constituent, the Discharger shall collect four additional samples at approximately equal intervals during the month. All five analytical results shall be reported in the monitoring report for that month, or 45 days after results for the additional samples were received, whichever is later

When all sample results are greater than or equal to the reported Minimum Level (see Reporting Requirement I.G. of the MRP), the numerical average of the analytical results of these five samples will be used for compliance determination.

When one or more sample results are reported as "Not-Detected (ND)" or "Detected, but Not Quantified (DNQ)" (see Reporting Requirement I.G. of the MRP), the median value of these four samples shall be used for compliance determination. If one or both of the middle values is ND or DNQ, the median shall be the lower of the two middle values.

- 1. In the event of noncompliance with an AMEL, the sampling frequency for that constituent shall be increased to weekly and shall continue at this level until compliance with the AMEL has been demonstrated.
- 2. If only one sample was obtained for the month or more than a monthly period and the result exceeds the AMEL, then the Discharger is in violation of the AMEL.
- F. Maximum Daily Effluent Limitations (MDEL).

If a daily discharge exceeds the MDEL for a given parameter, an alleged violation will be flagged and the discharger will be considered out of compliance for that parameter for that 1 day only within the reporting period. For any 1 day during which no sample is taken, no compliance determination can be made for that day.

G. Instantaneous Minimum Effluent Limitation.

If the analytical result of a single grab sample is lower than the instantaneous minimum effluent limitation for a parameter, a violation will be flagged and the discharger will be considered out of compliance for that parameter for that single sample. Non-compliance for each sample will be considered separately (e.g., the results of two grab samples taken within a calendar day that both are lower than the instantaneous minimum effluent limitation would result in two instances of non-compliance with the instantaneous minimum effluent limitation).

H. Instantaneous Maximum Effluent Limitation.

If the analytical result of a single grab sample is higher than the instantaneous maximum effluent limitation for a parameter, a violation will be flagged and the

discharger will be considered out of compliance for that parameter for that single sample. Non-compliance for each sample will be considered separately (e.g., the results of two grab samples taken within a calendar day that both exceed the instantaneous maximum effluent limitation would result in two instances of non-compliance with the instantaneous maximum effluent limitation).

#### ATTACHMENT A - DEFINITIONS

## Arithmetic Mean (µ)

Also called the average, is the sum of measured values divided by the number of samples. For ambient water concentrations, the arithmetic mean is calculated as follows:

Arithmetic mean =  $\mu = \Sigma x / n$ 

where:  $\Sigma x$  is the sum of the measured ambient water concentrations, and n is the number of samples.

## **Average Monthly Effluent Limitation (AMEL)**

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

## Average Weekly Effluent Limitation (AWEL)

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

#### Bioaccumulative

Those substances taken up by an organism from its surrounding medium through gill membranes, epithelial tissue, or from food and subsequently concentrated and retained in the body of the organism.

## Carcinogenic

Pollutants are substances that are known to cause cancer in living organisms.

#### Coefficient of Variation (CV)

CV is a measure of the data variability and is calculated as the estimated standard deviation divided by the arithmetic mean of the observed values.

#### **Daily Discharge**

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in the permit), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

## **Detected, but Not Quantified (DNQ)**

DNQ are those sample results less than the RL, but greater than or equal to the laboratory's MDL.

#### **Dilution Credit**

Dilution Credit is the amount of dilution granted to a discharge in the calculation of a water quality-based effluent limitation, based on the allowance of a specified mixing zone. It is calculated from the dilution ratio or determined through conducting a mixing zone study or modeling of the discharge and receiving water.

## **Effluent Concentration Allowance (ECA)**

ECA is a value derived from the water quality criterion/objective, dilution credit, and ambient background concentration that is used, in conjunction with the coefficient of variation for the effluent monitoring data, to calculate a long-term average (LTA) discharge concentration. The ECA has the same meaning as waste load allocation (WLA) as used in USEPA guidance (Technical Support Document For Water Quality-based Toxics Control, March 1991, second printing, EPA/505/2-90-001).

## **Enclosed Bays**

Enclosed Bays means indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between the headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. Enclosed bays include, but are not limited to, Humboldt Bay, Bodega Harbor, Tomales Bay, Drake's Estero, San Francisco Bay, Morro Bay, Los Angeles-Long Beach Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay. Enclosed bays do not include inland surface waters or ocean waters.

#### **Estimated Chemical Concentration**

The estimated chemical concentration that results from the confirmed detection of the substance by the analytical method below the ML value.

#### **Estuaries**

Estuaries means waters, including coastal lagoons, located at the mouths of streams that serve as areas of mixing for fresh and ocean waters. Coastal lagoons and mouths of streams that are temporarily separated from the ocean by sandbars shall be considered estuaries. Estuarine waters shall be considered to extend from a bay or the open ocean to a point upstream where there is no significant mixing of fresh water and seawater. Estuarine waters included, but are not limited to, the Sacramento-San Joaquin Delta, as defined in Water Code section 12220, Suisun Bay, Carquinez Strait downstream to the Carquinez Bridge, and appropriate areas of the Smith, Mad, Eel, Noyo, Russian, Klamath, San Diego, and Otay rivers. Estuaries do not include inland surface waters or ocean waters.

#### **Inland Surface Waters**

All surface waters of the State that do not include the ocean, enclosed bays, or estuaries.

#### **Instantaneous Maximum Effluent Limitation**

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

#### Instantaneous Minimum Effluent Limitation

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

## **Maximum Daily Effluent Limitation (MDEL)**

The highest allowable daily discharge of a pollutant, over a calendar day (or 24-hour period). For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the arithmetic mean measurement of the pollutant over the day.

#### Median

The middle measurement in a set of data. The median of a set of data is found by first arranging the measurements in order of magnitude (either increasing or decreasing order). If the number of measurements (n) is odd, then the median =  $X_{(n+1)/2}$ . If n is even, then the median =  $(X_{n/2} + X_{(n/2)+1})/2$  (i.e., the midpoint between the n/2 and n/2+1).

## Method Detection Limit (MDL)

MDL is the minimum concentration of a substance that can be measured and reported with 99 percent confidence that the analyte concentration is greater than zero, as defined in title 40 of the Code of Federal Regulations, Part 136, Attachment B, revised as of July 3, 1999.

## Minimum Level (ML)

ML is the concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

#### Mixing Zone

Mixing Zone is a limited volume of receiving water that is allocated for mixing with a wastewater discharge where water quality criteria can be exceeded without causing adverse effects to the overall water body.

#### Not Detected (ND)

Sample results which are less than the laboratory's MDL.

#### **Ocean Waters**

The territorial marine waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. Discharges to ocean waters are regulated in accordance with the State Water Board's California Ocean Plan.

#### **Persistent Pollutants**

Persistent pollutants are substances for which degradation or decomposition in the environment is nonexistent or very slow.

## **Pollutant Minimization Program (PMP)**

PMP means waste minimization and pollution prevention actions that include, but are not limited to, product substitution, waste stream recycling, alternative waste management

methods, and education of the public and businesses. The goal of the PMP shall be to reduce all potential sources of a priority pollutant(s) through pollutant minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the water quality-based effluent limitation. Pollution prevention measures may be particularly appropriate for persistent bioaccumulative priority pollutants where there is evidence that beneficial uses are being impacted. The Regional Water Board may consider cost effectiveness when establishing the requirements of a PMP. The completion and implementation of a Pollution Prevention Plan, if required pursuant to Water Code section 13263.3(d), shall be considered to fulfill the PMP requirements.

#### **Pollution Prevention**

Pollution Prevention means any action that causes a net reduction in the use or generation of a hazardous substance or other pollutant that is discharged into water and includes, but is not limited to, input change, operational improvement, production process change, and product reformulation (as defined in Water Code section 13263.3). Pollution prevention does not include actions that merely shift a pollutant in wastewater from one environmental medium to another environmental medium, unless clear environmental benefits of such an approach are identified to the satisfaction of the State or Regional Water Board.

## Reporting Level (RL)

RL is the ML (and its associated analytical method) chosen by the Discharger for reporting and compliance determination from the MLs included in this Order. The MLs included in this Order correspond to approved analytical methods for reporting a sample result that are selected by the Regional Water Board either from Appendix 4 of the SIP in accordance with section 2.4.2 of the SIP or established in accordance with section 2.4.3 of the SIP. The ML is based on the proper application of method-based analytical procedures for sample preparation and the absence of any matrix interferences. Other factors may be applied to the ML depending on the specific sample preparation steps employed. For example, the treatment typically applied in cases where there are matrix-effects is to dilute the sample or sample aliquot by a factor of ten. In such cases, this additional factor must be applied to the ML in the computation of the RL.

## **Satellite Collection System**

The portion, if any, of a sanitary sewer system owned or operated by a different public agency than the agency that owns and operates the wastewater treatment facility that a sanitary sewer system is tributary to.

## Source of Drinking Water

Any water designated as municipal or domestic supply (MUN) in a Regional Water Board Basin Plan.

## Standard Deviation (o)

Standard Deviation is a measure of variability that is calculated as follows:

$$\sigma = (\sum [(x - \mu)^2]/(n - 1))^{0.5}$$

x is the observed value;

 $\mu$  is the arithmetic mean of the observed values; and

n is the number of samples.

## **Toxicity Reduction Evaluation (TRE)**

TRE is a study conducted in a step-wise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.)

#### **ACRONYMS AND ABBREVIATIONS**

AMEL Average Monthly Effluent Limitation

B Background Concentration

BAT Best Available Technology Economically Achievable

Basin Plan Water Quality Control Plan for the Coastal Watersheds of Los

Angeles and Ventura Counties

BCT Best Conventional Pollutant Control Technology

BMP Best Management Practices
BMPPP Best Management Practices Plan
BPJ Best Professional Judgment

BOD Biochemical Oxygen Demand 5-day @ 20 °C
BPT Best Practicable Treatment Control Technology

C Water Quality Objective

CCR California Code of Regulations
CEQA California Environmental Quality Act

CFR Code of Federal Regulations

CTR California Toxics Rule
CV Coefficient of Variation

CWA Clean Water Act
CWC California Water Code

Discharger Ultramar, Inc.

DMR Discharge Monitoring Report
DNQ Detected But Not Quantified

ELAP California Department of Health Services Environmental

Laboratory Accreditation Program

ELG Effluent Limitations, Guidelines and Standards

Facility Olympic Tank Farm gpd gallons per day IC Inhibition Coefficient

 $IC_{15}$  Concentration at which the organism is 15% inhibited  $IC_{25}$  Concentration at which the organism is 25% inhibited  $IC_{40}$  Concentration at which the organism is 40% inhibited  $IC_{50}$  Concentration at which the organism is 50% inhibited

LA Load Allocations

LOEC Lowest Observed Effect Concentration

μg/L micrograms per Liter mg/L milligrams per Liter

MDEL Maximum Daily Effluent Limitation
MEC Maximum Effluent Concentration

MGD Million Gallons Per Day

ML Minimum Level

MRP Monitoring and Reporting Program

ND Not Detected

NOEC No Observable Effect Concentration

NPDES National Pollutant Discharge Elimination System

NSPS New Source Performance Standards

NTR National Toxics Rule

OAL Office of Administrative Law

PMEL Proposed Maximum Daily Effluent Limitation

PMP Pollutant Minimization Plan

POTW Publicly Owned Treatment Works

QA Quality Assurance

QA/QC Quality Assurance/Quality Control

Ocean Plan Water Quality Control Plan for Ocean Waters of California
Regional Water Board California Regional Water Quality Control Board, Los Angeles

Region

RPA Reasonable Potential Analysis

SCP Spill Contingency Plan

SIP State Implementation Policy (Policy for Implementation of

Toxics Standards for Inland Surface Waters, Enclosed Bays,

and Estuaries of California)

SMR Self Monitoring Reports

State Water Board California State Water Resources Control Board

SWPPP Storm Water Pollution Prevention Plan

TAC Test Acceptability Criteria

Thermal Plan Water Quality Control Plan for Control of Temperature in the

Coastal and Interstate Water and Enclosed Bays and Estuaries

of California

TIE Toxicity Identification Evaluation
TMDL Total Maximum Daily Load
TOC Total Organic Carbon

TRE Toxicity Reduction Evaluation TSD Technical Support Document

TSS Total Suspended Solid TU<sub>c</sub> Chronic Toxicity Unit

USEPA United States Environmental Protection Agency

WDR Waste Discharge Requirements

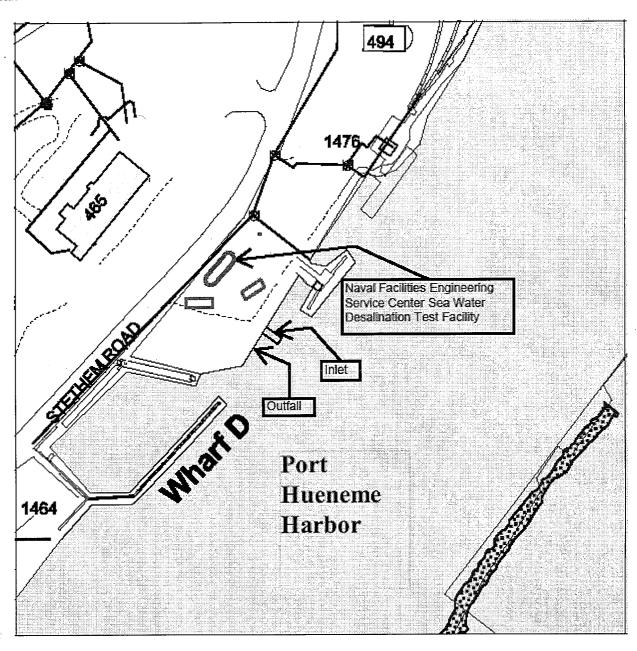
WET Whole Effluent Toxicity
WLA Waste Load Allocations

WQBELs Water Quality-Based Effluent Limitations

WQS Water Quality Standards

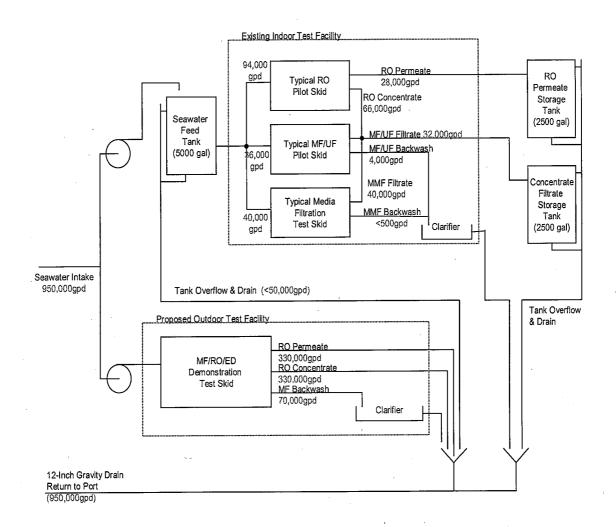
% Percent

# ATTACHMENT B - FACILITY LOCATION MAP



## ATTACHMENT C - FLOW SCHEMATIC

# **NFESC Seawater Desalination Test Facility**



C-1

#### ATTACHMENT D - STANDARD PROVISIONS

#### I. STANDARD PROVISIONS - PERMIT COMPLIANCE

## A. Duty to Comply

- 1. The Discharger must comply with all of the conditions of this Order. Any noncompliance constitutes a violation of the Clean Water Act (CWA) and the California Water Code and is grounds for enforcement action, for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application [section 122.41(a)].
- 2. The Discharger shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants and with standards for sewage sludge use or disposal established under Section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement [section 122.41(a)(1)].

## B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this Order [section 122.41(c)].

## C. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment [section 122.41(d)].

## D. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Discharger only when necessary to achieve compliance with the conditions of this Order [section 122.41(e)].

## E. Property Rights

1. This Order does not convey any property rights of any sort or any exclusive privileges [section 122.41(g)].

2. The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations [section 122.5(c)].

## F. Inspection and Entry

The Discharger shall allow the Regional Water Board, State Water Board, United States Environmental Protection Agency (USEPA), and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to [section 122.41(i)] [Water Code section 13383]:

- 1. Enter upon the Discharger's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order [section 122.41(i)(1)];
- 2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order [section 122.41(i)(2)];
- 3. Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order [section 122.41(i)(3)]; and
- 4. Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location [section 122.41(i)(4)].

#### G. Bypass

#### 1. Definitions

- i. "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility [section 122.41(m)(1)(i)].
- ii. "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production [section 122.41(m)(1)(ii)].
- 2. Bypass not exceeding limitations. The Discharger may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions listed in Standard Provisions Permit Compliance I.G.3, I.G.4, and I.G.5 below [section 122.41(m)(2)].

- 3. Prohibition of bypass. Bypass is prohibited, and the Regional Water Board may take enforcement action against a Discharger for bypass, unless [section 122.41(m)(4)(i)]:
  - a. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage [section 122.41(m)(4)(i)(A)];
  - b. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance [section 122.41(m)(4)(i)(B)]; and
  - c. The Discharger submitted notice to the Regional Water Board as required under Standard Provisions Permit Compliance I.G.5 below [section 122.41(m)(4)(i)(C)].
- 4. The Regional Water Board may approve an anticipated bypass, after considering its adverse effects, if the Regional Water Board determines that it will meet the three conditions listed in Standard Provisions Permit Compliance I.G.3 above [section 122.41(m)(4)(ii)].

#### 5. Notice

- a. Anticipated bypass. If the Discharger knows in advance of the need for a bypass, it shall submit a notice, if possible at least 10 days before the date of the bypass [section 122.41(m)(3)(i)].
- b. Unanticipated bypass. The Discharger shall submit notice of an unanticipated bypass as required in Standard Provisions Reporting V.E below (24-hour notice) [section 122.41(m)(3)(ii)].

## H. Upset

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the Discharger. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation [section 122.41(n)(1)].

1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review [section 122.41(n)(2)].

- 2. Conditions necessary for a demonstration of upset. A Discharger who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that [section 122.41(n)(3)]:
  - a. An upset occurred and that the Discharger can identify the cause(s) of the upset [section 122.41(n)(3)(i)];
  - b. The permitted facility was, at the time, being properly operated [section 122.41(n)(3)(ii)];
  - c. The Discharger submitted notice of the upset as required in Standard Provisions Reporting V.E.2.b below (24-hour notice) [section 122.41(n)(3)(iii)]; and
  - d. The Discharger complied with any remedial measures required under Standard Provisions Permit Compliance I.C above [section 122.41(n)(3)(iv)].
- 3. Burden of proof. In any enforcement proceeding, the Discharger seeking to establish the occurrence of an upset has the burden of proof [section 122.41(n)(4)].

#### II. STANDARD PROVISIONS - PERMIT ACTION

#### A. General

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition [section 122.41(f)].

## B. Duty to Reapply

If the Discharger wishes to continue an activity regulated by this Order after the expiration date of this Order, the Discharger must apply for and obtain a new permit [section 122.41(b)].

#### C. Transfers

This Order is not transferable to any person except after notice to the Regional Water Board. The Regional Water Board may require modification or revocation and reissuance of the Order to change the name of the Discharger and incorporate such other requirements as may be necessary under the CWA and the Water Code [section 122.41(I)(3) and section 122.61].

#### III. STANDARD PROVISIONS - MONITORING

- A. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity [section 122.41(j)(1)].
- B. Monitoring results must be conducted according to test procedures under Part 136 or, in the case of sludge use or disposal, approved under Part 136 unless otherwise specified

in Part 503 unless other test procedures have been specified in this Order [section 122.41(j)(4) and section 122.44(i)(1)(iv)].

#### IV. STANDARD PROVISIONS - RECORDS

A. Except for records of monitoring information required by this Order related to the Discharger's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by Part 503), the Discharger shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Regional Water Board Executive Officer at any time [section 122.41(j)(2)].

## B. Records of monitoring information shall include:

- 1. The date, exact place, and time of sampling or measurements [section 122.41(j)(3)(i)];
- 2. The individual(s) who performed the sampling or measurements [section 122.41(j)(3)(ii)];
- 3. The date(s) analyses were performed [section 122.41(j)(3)(iii)];
- 4. The individual(s) who performed the analyses [section 122.41(j)(3)(iv)];
- 5. The analytical techniques or methods used [section 122.41(j)(3)(v)]; and
- 6. The results of such analyses [section 122.41(j)(3)(vi)].
- C. Claims of confidentiality for the following information will be denied [section 122.7(b)]:
  - 1. The name and address of any permit applicant or Discharger [section 122.7(b)(1)]; and
  - 2. Permit applications and attachments, permits and effluent data [section 122.7(b)(2)].

#### V. STANDARD PROVISIONS - REPORTING

## A. Duty to Provide Information

The Discharger shall furnish to the Regional Water Board, State Water Board, or USEPA within a reasonable time, any information which the Regional Water Board, State Water Board, or USEPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Discharger shall also furnish to the Regional Water Board, State Water Board, or USEPA copies of records required to be kept by this Order [section 122.41(h)] [Water Code section 13267].

# B. Signatory and Certification Requirements

- 1. All applications, reports, or information submitted to the Regional Water Board, State Water Board, and/or USEPA shall be signed and certified in accordance with Standard Provisions Reporting V.B.2, V.B.3, V.B.4, and V.B.5 below [section 122.41(k)].
- 2. All permit applications shall be signed by a responsible corporate officer. For the purpose of this section, a responsible corporate officer means: (i) A president, secretary, treasurer, or vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy- or decision-making functions for the corporation, or (ii) the manager of one or more manufacturing, production, or operating facilities, provided, the manager is authorized to make management decisions which govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations, and initiating and directing other comprehensive measures to assure long term environmental compliance with environmental laws and regulations; the manager can ensure that the necessary systems are established or actions taken to gather complete and accurate information for permit application requirements; and where authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures. [section 122.22(a)(1)].
- 3. All reports required by this Order and other information requested by the Regional Water Board, State Water Board, or USEPA shall be signed by a person described in Standard Provisions Reporting V.B.2 above, or by a duly authorized representative of that person. A person is a duly authorized representative only if:
  - a. The authorization is made in writing by a person described in Standard Provisions Reporting V.B.2 above [section 122.22(b)(1)];
  - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) [section 122.22(b)(2)]; and
  - c. The written authorization is submitted to the Regional Water Board and State Water Board [section 122.22(b)(3)].
- 4. If an authorization under Standard Provisions Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions Reporting V.B.3 above must be submitted to the Regional Water Board and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative [section 122.22(c)].

5. Any person signing a document under Standard Provisions – Reporting V.B.2 or V.B.3 above shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations." [section 122.22(d)].

## C. Monitoring Reports

- 1. Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order [section 122.22(I)(4)].
- 2. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the Regional Water Board or State Water Board for reporting results of monitoring of sludge use or disposal practices [section 122.41(I)(4)(i)].
- 3. If the Discharger monitors any pollutant more frequently than required by this Order using test procedures approved under Part 136 or, in the case of sludge use or disposal, approved under Part 136 unless otherwise specified in Part 503, or as specified in this Order, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Regional Water Board [section 122.41(I)(4)(ii)].
- 4. Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order [section 122.41(I)(4)(iii)].

## D. Compliance Schedules

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date [section 122.41(I)(5)].

#### E. Twenty-Four Hour Reporting

1. The Discharger shall report any noncompliance that may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Discharger becomes aware of the circumstances. A written submission shall also be provided within five (5) days of the time the Discharger becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it

is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance [section 122.41(I)(6)(i)].

- 2. The following shall be included as information that must be reported within 24 hours under this paragraph [section 122.41(I)(6)(ii)]:
  - a. Any unanticipated bypass that exceeds any effluent limitation in this Order [section 122.41(I)(6)(ii)(A)].
  - b. Any upset that exceeds any effluent limitation in this Order [section 122.41(l)(6)(ii)(B)].
- 3. The Regional Water Board may waive the above-required written report under this provision on a case-by-case basis if an oral report has been received within 24 hours [section 122.41(I)(6)(iii)].

# F. Planned Changes

The Discharger shall give notice to the Regional Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when [section 122.41(I)(1)]:

- The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) [section 122.41(I)(1)(i)]; or
- 2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are subject neither to effluent limitations in this Order nor to notification requirements under section 122.42(a)(1) (see Additional Provisions—Notification Levels VII.A.1) [section 122.41(l)(1)(ii)].
- 3. The alteration or addition results in a significant change in the Discharger's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan [section 122.41(I)(1)(iii)].

# G. Anticipated Noncompliance

The Discharger shall give advance notice to the Regional Water Board or State Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with General Order requirements [section 122.41(l)(2)].

## H. Other Noncompliance

The Discharger shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are

submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above [section 122.41(I)(7)].

## I. Other Information

When the Discharger becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Regional Water Board, State Water Board, or USEPA, the Discharger shall promptly submit such facts or information [section 122.41(I)(8)].

#### VI. STANDARD PROVISIONS - ENFORCEMENT

- A. The Regional Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387.
- B. The CWA provides that any person who violates section 301, 302, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any such sections in a permit issued under section 402, or any requirement imposed in a pretreatment program approved under sections 402(a)(3) or 402(b)(8) of the Act, is subject to a civil penalty not to exceed \$25,000 per day for each violation. The CWA provides that any person who negligently violates sections 301, 302, 306, 307, 308, 318, or 405 of the Act, or any condition or limitation implementing any of such sections in a permit issued under section 402 of the Act, or any requirement imposed in a pretreatment program approved under section 402(a)(3) or 402(b)(8) of the Act, is subject to criminal penalties of \$2,500 to \$25,000 per day of violation, or imprisonment of not more than one (1) year, or both. In the case of a second or subsequent conviction for a negligent violation. a person shall be subject to criminal penalties of not more than \$50.000 per day of violation, or by imprisonment of not more than two (2) years, or both. Any person who knowingly violates such sections, or such conditions or limitations is subject to criminal penalties of \$5,000 to \$50,000 per day of violation, or imprisonment for not more than three (3) years, or both. In the case of a second or subsequent conviction for a knowing violation, a person shall be subject to criminal penalties of not more than \$100,000 per day of violation, or imprisonment of not more than six (6) years, or both. Any person who knowingly violates section 301, 302, 303, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of the Act, and who knows at that time that he thereby places another person in imminent danger of death or serious bodily injury, shall, upon conviction, be subject to a fine of not more than \$250,000 or imprisonment of not more than 15 years, or both. In the case of a second or subsequent conviction for a knowing endangerment violation, a person shall be subject to a fine of not more than \$500,000 or by imprisonment of not more than 30 years, or both. An organization, as defined in section 309(c)(3)(B)(iii) of the CWA, shall, upon conviction of violating the imminent danger provision, be subject to a fine of not more than \$1,000,000 and can be fined up to \$2,000,000 for second or subsequent convictions [section 122.41(a)(2)] [Water Code sections 13385 and 13387.
- C. Any person may be assessed an administrative penalty by the Regional Water Board for violating section 301, 302, 306, 307, 308, 318 or 405 of this Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of this Act. Administrative penalties for Class I violations are not to exceed \$10,000 per violation, with the maximum amount of any Class I penalty assessed not to exceed \$25,000. Penalties for Class II violations are not to exceed \$10,000 per day for each day during which the violation continues, with the maximum amount of any Class II penalty not to exceed \$125,000 [section 122.41(a)(3)].
- D. The CWA provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this permit

shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than 2 years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than 4 years, or both [section 122.41(j)(5)].

E. The CWA provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this Order, including monitoring reports or reports of compliance or noncompliance shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both [ $section\ 122.41(k)(2)$ ].

#### VII. ADDITIONAL PROVISIONS - NOTIFICATION LEVELS

## A. Non-Municipal Facilities

Existing manufacturing, commercial, mining, and silvicultural Dischargers shall notify the Regional Water Board as soon as they know or have reason to believe [section 122.42(a)]:

- 1. That any activity has occurred or will occur that would result in the discharge, on a routine or frequent basis, of any toxic pollutant that is not limited in this Order, if that discharge will exceed the highest of the following "notification levels" [section 122.42(a)(1)]:
  - a. 100 micrograms per liter (µg/L) [section 122.42(a)(1)(i)];
  - b. 200 μg/L for acrolein and acrylonitrile; 500 μg/L for 2,4-dinitrophenol and 2-methyl-4,6-dinitrophenol; and 1 milligram per liter (mg/L) for antimony [section 122.42(a)(1)(ii)];
  - c. Five (5) times the maximum concentration value reported for that pollutant in the Report of Waste Discharge [section 122.42(a)(1)(iii)]; or
  - d. The level established by the Regional Water Board in accordance with section 122.44(f) [section 122.42(a)(1)(iv)].
- 2. That any activity has occurred or will occur that would result in the discharge, on a non-routine or infrequent basis, of any toxic pollutant that is not limited in this Order, if that discharge will exceed the highest of the following "notification levels" [section 122.42(a)(2)]:
  - a. 500 micrograms per liter (µg/L) [section 122.42(a)(2)(i)];
  - b. 1 milligram per liter (mg/L) for antimony [section 122.42(a)(2)(ii)];
  - c. Ten (10) times the maximum concentration value reported for that pollutant in the Report of Waste Discharge [section 122.42(a)(2)(iii)]; or

d. The level established by the Regional Water Board in accordance with section 122.44(f) [section 122.42(a)(2)(iv)].

# ATTACHMENT E - MONITORING AND REPORTING PROGRAM (MRP) NO. 9397

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## ATTACHMENT E - MONITORING AND REPORTING PROGRAM (MRP) NO. 9397

The Code of Federal Regulations section 122.48 requires that all NPDES permits specify monitoring and reporting requirements. Water Code Sections 13267 and 13383 also authorize the Regional Water Quality Control Board (Regional Water Board) to require technical and monitoring reports. This MRP establishes monitoring and reporting requirements, which implement the federal and California regulations.

## I. GENERAL MONITORING PROVISIONS

- A. An effluent sampling station shall be established at a point (Discharge Point 001 [Latitude 34°8′50″, Longitude 119°12′40″]) prior to the final discharge point to the Port Hueneme Harbor and shall be located where representative samples of that effluent can be obtained.
- B. The Regional Water Board shall be notified in writing of any change in the sampling stations once established or in the methods for determining the quantities of pollutants in the individual waste streams.
- C. Pollutants shall be analyzed using the analytical methods described in sections 136.3, 136.4, and 136.5 (revised March 12, 2007); or, where no methods are specified for a given pollutant, by methods approved by this Regional Water Board or the State Water Board. Laboratories analyzing effluent samples and receiving water samples shall be certified by the California Department of Public Health Environmental Laboratory Accreditation Program (ELAP) or approved by the Executive Officer and must include quality assurance/quality control (QA/QC) data in their reports. A copy of the laboratory certification shall be provided each time a new certification and/or renewal of the certification is obtained from ELAP.
- E. For any analyses performed for which no procedure is specified in the USEPA guidelines or in the MRP, the constituent or parameter analyzed and the method or procedure used must be specified in the monitoring report.
- F. Each monitoring report must affirm in writing that "all analyses were conducted at a laboratory certified for such analyses by the Department of Public Health or approved by the Executive Officer and in accordance with current USEPA guideline procedures or as specified in this MRP".
- G. The monitoring reports shall specify the analytical method used, the Method Detection Limit (MDL), and the Minimum Level (ML) for each pollutant. For the purpose of reporting compliance with numerical limitations, performance goals, and receiving water limitations, analytical data shall be reported by one of the following methods, as appropriate:
  - 1. An actual numerical value for sample results greater than or equal to the ML; or
  - 2. "Detected, but Not Quantified (DNQ)" if results are greater than or equal to the laboratory's MDL but less than the ML; or,
  - 3. "Not-Detected (ND)" for sample results less than the laboratory's MDL with the MDL indicated for the analytical method used.

Attachment E – MRP E-2

Analytical data reported as "less than" for the purpose of reporting compliance with permit limitations shall be the same or lower than the permit limit(s) established for the given parameter.

Current MLs (Attachment H) are those published by the State Water Board in the Policy for the Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California, February 24, 2005.

H. Where possible, the MLs employed for effluent analyses shall be lower than the permit limitations established for a given parameter. If the ML value is not below the effluent limitation, then the lowest ML value and its associated analytical method shall be selected for compliance purposes. At least once a year, the Discharger shall submit a list of the analytical methods employed for each test and associated laboratory QA/QC procedures.

The Regional Water Board, in consultation with the State Water Board Quality Assurance Program, shall establish a ML that is not contained in Attachment H to be included in the Discharger's permit in any of the following situations:

- 1. When the pollutant under consideration is not included in Attachment H;
- 2. When the Discharger and Regional Water Board agree to include in the permit a test method that is more sensitive than that specified in 40 CFR Part 136 (revised March 12, 2007);
- 3. When the Discharger agrees to use an ML that is lower than that listed in Attachment H:
- 4. When the Discharger demonstrates that the calibration standard matrix is sufficiently different from that used to establish the ML in Attachment H, and proposes an appropriate ML for their matrix; or,
- 5. When the Discharger uses a method whose quantification practices are not consistent with the definition of an ML. Examples of such methods are the USEPA-approved method 1613 for dioxins and furans, method 1624 for volatile organic substances, and method 1625 for semi-volatile organic substances. In such cases, the Discharger, the Regional Water Board, and the State Water Board shall agree on a lowest quantifiable limit and that limit will substitute for the ML for reporting and compliance determination purposes.
- I. Water/wastewater samples must be analyzed within allowable holding time limits as specified in section 136.3. All QA/QC items must be run on the same dates the samples were actually analyzed, and the results shall be reported in the Regional Water Board format, when it becomes available, and submitted with the laboratory reports. Proper chain of custody procedures must be followed, and a copy of the chain of custody shall be submitted with the report.

- J. All analyses shall be accompanied by the chain of custody, including but not limited to data and time of sampling, sample identification, and name of person who performed sampling, date of analysis, name of person who performed analysis, QA/QC data, method detection limits, analytical methods, copy of laboratory certification, and a perjury statement executed by the person responsible for the laboratory.
- K. The Discharger shall calibrate and perform maintenance procedures on all monitoring instruments and to insure accuracy of measurements, or shall insure that both equipment activities will be conducted.
- L. The Discharger shall have, and implement, an acceptable written quality assurance (QA) plan for laboratory analyses. The annual monitoring report required in Section X.D shall also summarize the QA activities for the previous year. Duplicate chemical analyses must be conducted on a minimum of ten percent (10%) of the samples, or at least one sample per sampling period, whichever is greater. A similar frequency shall be maintained for analyzing spiked samples.
- M. When requested by the Regional Water Board or USEPA, the Discharger will participate in the NPDES discharge monitoring report QA performance study. The Discharger must have a success rate equal to or greater than 80%.
- N. For parameters that both average monthly and daily maximum limits are specified and the monitoring frequency is less than four times a month, the following shall apply. If an analytical result is greater than the average monthly limit, the Discharger shall collect four additional samples at approximately equal intervals during the month, until compliance with the average monthly limit has been demonstrated. All five analytical results shall be reported in the monitoring report for that month, or 45 days after results for the additional samples were received, whichever is later. In the event of noncompliance with an average monthly effluent limitation, the sampling frequency for that constituent shall be increased to weekly and shall continue at this level until compliance with the average monthly effluent limitation has been demonstrated. The Discharger shall provide for the approval of the Executive Officer a program to ensure future compliance with the average monthly limit.
- O. In the event wastes are transported to a different disposal site during the report period, the following shall be reported in the monitoring report:
  - 1. Types of wastes and quantity of each type;
  - 2. Name and address for each hauler of wastes (or method of transport if other than by hauling); and
  - 3. Location of the final point(s) of disposal for each type of waste.

If no wastes are transported off-site during the reporting period, a statement to that effect shall be submitted.

P. Each monitoring report shall state whether or not there was any change in the discharge as described in the Order during the reporting period.

Attachment E – MRP E-4

Q. Laboratories analyzing monitoring samples shall be certified by the Department of Public Health, in accordance with the provision of Water Code section 13176, and must include quality assurance/quality control data with their reports.

#### II. MONITORING LOCATIONS

The Discharger shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order:

Table E-1. Monitoring Station Locations

Discharge Point Name	Monitoring Location Name	Monitoring Location Description
001	EFF-001	A sampling station shall be established for Outfall 001 at Latitude 34°, 8', 50", Longitude 119°, 12', 40" and shall be located where representative samples of that effluent can be obtained.
	RSW-001	A sampling station shall be established 50 feet downstream of the wastewater discharge outfall to the receiving water, the Port Hueneme Harbor.
	RSW-002	A sampling station shall be established within 5 feet of the shore in the vicinity of the wastewater discharge outfall to the receiving water, the Port Hueneme Harbor.

## **III. INFLUENT MONITORING REQUIREMENTS**

Not applicable.

## IV. EFFLUENT MONITORING REQUIREMENTS

- A. Monitoring Location EFF 001
  - 1. The Discharger shall monitor commingled permeate and concentrate, filter and membrane backwash wastewater at EFF 001 as follows. If more than one analytical test method is listed for a given parameter, the Discharger must select from the listed methods and corresponding Minimum Level:

Table E-2. Effluent Monitoring

Table E-2. Effluent Monitoring Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
Total Discharge Flow	Gallons/day	Flow meter	daily <sup>1</sup>	2
Temperature	°F	Grab	quarterly	2
Turbidity	NTU.	Grab	quarterly	2
Settleable solids	′ ml/L	Grab	quarterly	2
Sulfides <sup>5</sup>	mg/L	Grab	quarterly	2
Phenols <sup>5</sup>	mg/L	Grab	quarterly	2
Biochemical Oxygen Demand (BOD) @ 20°C <sup>5</sup>	mg/L	Grab	quarterly	·2
Oil and Grease <sup>5</sup>	mg/L	Grab	quarterly	2
рН	s.u.	Grab	quarterly	2
Total Suspended Solids (TSS) <sup>5</sup>	mg/L	Grab	quarterly	2
Total Residual chlorine <sup>5</sup>	mg/L	Grab	quarterly	2
Arsenic, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Cadmium, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Chromium, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Hexavalt Chromium, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Copper, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Lead, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Mercury, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Nickel, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Selenium, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Silver, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Zinc, Total Recoverable <sup>5</sup>	μg/L	Grab	quarterly	2
Ammonia, Total (as N) <sup>5</sup>	mg/L	Grab	quarterly	2
Conductivity	µmho/cm	Grab	quarterly	2
Dissolved Oxygen <sup>5</sup>	mg/L	Grab	quarterly	2
Total coliform	MPN/100 ml	Grab	annually	2
Fecal coliform	MPN/100 ml	Grab	annually	2
Enterococcus	MPN/100 ml	Grab	annually	2
Remaining Priority Pollutants <sup>3,<u>5</u></sup>	μg/L	Grab	annually	2
Acute Toxicity <sup>4</sup>	% survival	Grab	annually	2
Chronic Toxicity <sup>3</sup>	TUc	Grab	annually	2

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- Flow shall be recorded daily during each period of discharge. Periods of no flow shall also be reported.
- Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136; for priority pollutants the methods must meet the lowest minimum levels (MLs) specified in Appendix 4 of the SIP, and provided in Attachment H. Where no methods are specified for a given pollutant, the method utilized must be approved by this Regional Water Board or the State Water Board.
- Priority Pollutants as defined by the CTR defined in Finding II.I of the Limitations and Discharge Requirements of this Order, and included as Attachment I.
- Refer to Section V, MRP.
- <sup>5</sup> Mass discharge load is calculated using the equation:
  - Mass (lbs/day) = actual discharge flow rate (mgd) x 8.34 x effluent discharge concentration (mg/L)

#### V. WHOLE EFFLUENT TOXICITY TESTING REQUIREMENTS

# A. Definition of Toxicity

## 1. Acute Toxicity

Acute toxicity is a measure of primarily lethal effects that occur over a 96-hour period. Acute toxicity shall be measured in percent survival measured in undiluted (100%) effluent.

- (a) The average survival in the undiluted effluent for any three (3) consecutive 96-hour static or continuous flow bioassay tests shall be at least 90%, and
- (b) No single test shall produce less than 70% survival.

## 2. Chronic Toxicity

Chronic toxicity measures a sublethal effect (e.g., reduced growth, reproduction) to experimental test organisms exposed to an effluent or ambient waters compared to that of the control organisms. Chronic toxicity shall be measured in  $TU_c$ , where  $TU_c$  = 100/NOEC. The No Observable Effect Concentration (NOEC) is expressed as the maximum percent effluent concentration that causes no observable effect on test organisms, as determined by the results of a critical life stage toxicity test.

a. This Order includes a chronic testing toxicity trigger defined as an exceedance of  $1.0~{\rm TU_c}$  in a critical life stage test for 100% effluent. (The monthly median for chronic toxicity of 100% effluent shall not exceed, 1  ${\rm TU_c}$  in a critical life stage test.)

## 3. Accelerated Monitoring

If either of the above requirements is not met, the Discharger shall conduct six additional tests over a six-week period. The discharger shall ensure that they receive results of a failing toxicity test within 24 hours of the close of the test and the additional tests shall begin within 3 business days of the receipt of the result. If the additional tests indicate compliance with the toxicity limitation, the discharger may resume regular testing. However, if the results of any two of the six accelerated tests are less than the stipulated requirements, then the Discharger shall begin a Toxicity Identification Evaluation (TIE). The TIE shall include all reasonable steps to

identify the sources of toxicity. Once the sources are identified, the Discharger shall take all reasonable steps to reduce toxicity to meet objective.

If the initial test and any of the additional six acute toxicity bioassay test result in less than 70% survival, including the initial test, the Discharger shall immediately begin a TIF

# B. Acute Toxicity Effluent Monitoring Program

- 1. The Discharger shall conduct acute toxicity tests on effluent grab samples by methods specified in Part 136 which cites USEPA's *Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms*, Fifth Edition, October 2002, USEPA, Office of Water, Washington D.C. (EPA/821-R-02-012) or a more recent edition to ensure compliance in 100 % effluent.
- 2. The fathead minnow, *Pimephales promelas*, shall be used as the test species for fresh water discharges and the topsmelt, *Atherinops affinis*, shall be used as the test species for brackish effluent. The method for topsmelt is found in USEPA's *Short-term Method for Estimating the Chronic Toxicity of Effluents and Receiving Waters to West Coast Marine and Estuarine Organisms*, Third Edition, October 2002 (EPA/821-R-02-014), or a more recent edition.
- 3. In lieu of conducting the standard acute toxicity testing with the fathead minnow, the Discharger may elect to report the results or endpoint from the first 48 hours of the chronic toxicity test as the results of the acute toxicity test.
- 4. Effluent samples shall be collected before discharge to the receiving water.
- C. Chronic Toxicity Effluent Monitoring Program
  - 1. Effluent samples shall be collected after all treatment processes and before discharge to the receiving water.
  - 2. Test Species and Methods:
    - a. The Discharger shall conduct critical life stage chronic toxicity tests on grab 100 % effluent samples in accordance with USEPA's Short Term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition, October 2002 (EPA/21-R-02-013) or USEPA's Short Term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Marine and Estuarine Organisms, Third Edition, October 2002, (EPA/821/R-02-014), or a more recent edition.
    - b. The Discharger shall conduct tests as follows: with a vertebrate, an invertebrate, and a plant for the first three suites of tests. After the screening period, monitoring shall be conducted using the most sensitive species.
    - c. Re-screening is required every 15 months. The Discharger shall re-screen with the three species listed above and continue to monitor with the most sensitive species. If the first suite of re-screening tests demonstrates that the same species is the most sensitive then re-screening does not need to include more than one suite of tests. If a different species is the most sensitive or if there is

- ambiguity then the Discharger shall proceed with suites of screening tests for a minimum of three, but not to exceed five suites.
- d. In brackish waters, the presence of chronic toxicity may be estimated as specified using West Coast marine organisms according to USEPA's Short-Term Methods for Estimating Chronic Toxicity of Effluent and Receiving Waters to West Coast Marine and Estuarine Organisms, August 1995 (EPA/600/R-95/136), or a more recent edition.

## D. Quality Assurance

- 1. Concurrent testing with a reference toxicant shall be conducted. Reference toxicant tests shall be conducted using the same test conditions as the effluent toxicity tests (e.g., same test duration, etc).
- 2. If either the reference toxicant test or effluent test does not meet all test acceptability criteria (TAC) as specified in the test methods manuals (EPA/600/4-91/002 and EPA/821-02-014), then the Discharger must re-sample and re-test at the earliest time possible.
- 3. Control and dilution water should be receiving water or laboratory water, as appropriate, as described in the manual. If the dilution water used is different from the culture water, a second control using culture water shall be used.

# E. Accelerated Monitoring and Initial Investigation TRE Trigger

- 1. If toxicity exceeds the limitations (as defined in Section V.A., above,), then the Discharger shall immediately implement accelerated testing, as specified at Section V.A.3 above. The discharger shall ensure that they receive results of a failing toxicity test within 24 hours of the completion of the test and the additional tests shall begin within 3 business days of receipt of the results or at the first opportunity of discharge. If the accelerated testing shows consistent toxicity, the discharger shall immediately implement the Initial Investigation of the TRE Workplan.
- 2. .If implementation of the initial investigation TRE workplan indicates the source of toxicity (e.g., a temporary plant upset, etc.), then the Discharger may discontinue the TIE.
- 3. The first step in the initial Investigation TRE Workplan for downstream receiving water toxicity can be a toxicity test protocol designed to determine if the effluent causes or contributes to the measured downstream chronic toxicity If this first step TRE testing shows that the outfall effluent does not cause or contribute to downstream chronic toxicity, using EPA's Short-Term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms, Fourth Edition, October 2002 (EPA/821-R-02-013). Then a report on this testing shall be submitted to the Board and the TRE will be considered to be completed. Routine testing in accordance with the MRP shall be continued thereafter.

# F. Toxicity Reduction Evaluation (TRE)/ Toxicity Identification Evaluation (TIE) Trigger

- 1. If the accelerated testing shows consistent toxicity as defined below:
  - a. Acute Toxicity:
    - i. If the results of any two of the six accelerated tests are less than 90% survival, or

ii. If the initial test and any of the additional six acute toxicity bioassay tests result in less than 70% survival.

## b. Chronic Toxicity:

i. If the results of two of the six accelerated tests exceed 1.0 TU<sub>c</sub>

then, the Discharger shall immediately implement the TRE as described below.

## G. Steps in TRE and TIE Procedures

- 1. Following a TRE trigger, the Discharger shall initiate a TRE in accordance with the facility's Initial Investigation TRE workplan. At a minimum, the Discharger shall use USEPA manuals EPA/600/2-88/070 (industrial) or EPA/833B-99/002 (municipal) as guidance. The Discharger shall expeditiously develop a more detailed TRE workplan for submittal to the Executive Officer within 30 days of the trigger, which will include, but not be limited to:
  - a. Further actions to investigate and identify the cause of toxicity;
  - b. Actions the Discharger will take to mitigate the impact of the discharge and prevent the recurrence of toxicity;
  - c. Standards the Discharger will apply to consider the TRE complete and to return to normal sampling frequency; and,
  - d. A schedule for these actions.
- 2. The following is a stepwise approach in conducting the TRE and TIE:
  - a. Step 1 Basic data collection. Data collected for the accelerated monitoring requirements may be used to conduct the TRE;
  - b. Step 2 Evaluates optimization of the treatment system operation, facility housekeeping, and the selection and use of in-plant process chemicals;
  - c. Step 3 If Steps 1 and 2 are unsuccessful, Step 3 implements a TIE by employing all reasonable efforts and using currently available TIE methodologies. The Discharger shall use the USEPA acute and chronic manuals, EPA/600/6-91/005F (Phase I), EPA/600/R-96-054 (for marine), EPA/600/R-92/080 (Phase II), and EPA-600/R-92/081 (Phase III) as guidance. The objective of the TIE is to identify the substance or combination of substances causing the observed toxicity;
  - d. Step 4 Assuming successful identification or characterization of the toxicant(s),
     Step 4 evaluates final effluent treatment options;
  - e. Step 5 Evaluates in-plant treatment options; and,
  - f. Step 6 Consists of confirmation once a toxicity control method has been implemented.

Many recommended TRE elements parallel source control, and pollution prevention. To prevent duplication of efforts, evidence of implementation of these control measures may be sufficient to comply with TRE requirements. By requiring the first steps of a TRE to be accelerated testing and review of the facility's TRE workplan, a TRE may be ended in its early stages. All reasonable steps shall be taken to reduce toxicity to the required level. The TRE may be ended at any stage if monitoring

indicates there is no longer toxicity (or six consecutive acute toxicity test results are greater than 90% survival and/or six consecutive chronic toxicity results are less than or equal to the 1.0 TUc).

- 3. The Discharger may initiate a TIE as part of the TRE process to identify the cause(s) of toxicity. The Discharger shall use the EPA acute and chronic manuals, EPA/600/6-91/005F (Phase I)/EPA/600/R-96-054 (for marine), EPA/600/R-92/080 (Phase II), and EPA-600/R-92/081 (Phase III) as guidance.
- 4. If a TRE/TIE is initiated prior to completion of the accelerated testing required in this permit, then the accelerated testing schedule may be terminated, or used as necessary in performing the TRE/TIE, as determined by the Executive Officer.
- 5. Toxicity tests conducted as part of a TRE/TIE may also be used for compliance, if appropriate.
- 6. The Board recognizes that toxicity may be episodic and identification of causes of and reduction of sources of toxicity may not be successful in all cases. Consideration of enforcement action by the Board will be based in part on the Discharger's actions and efforts to identify and control or reduce sources of consistent toxicity.

## H. Reporting

- 1. The Discharger shall submit a full report of the toxicity test results, including any accelerated testing conducted during the month as required by this permit. Test results shall be reported as toxicity units (% survival for acute toxicity test results or TUc for chronic toxicity test results) with the self monitoring reports (SMR) for the month in which the test is conducted.
- 2. If an initial investigation indicates the source of toxicity and accelerated testing is unnecessary, then those results also shall be submitted with the DMR for the period in which the investigation occurred.
  - a. The full report shall be submitted on or before the end of the month in which the DMR is submitted.
  - b. The full report shall consist of (1) the results; (2) the dates of sample collection and initiation of each toxicity test; (3) the acute toxicity average limitation or chronic toxicity limitation or trigger and (4) printout of the ToxCalc or CETIS program results.
- 3. Test results for toxicity tests also shall be reported according to the appropriate manual chapter on Report Preparation and shall be attached to the DMR. Routine reporting shall include, at a minimum, as applicable, for each test:
  - a. Sample date(s);
  - b. Test initiation date;
  - c. Test species;
  - d. End point values for each dilution (e.g., number of young, growth rate, percent survival);
  - e. NOEC value(s) in percent effluent;

- f. IC<sub>15</sub>, IC<sub>25</sub>, IC<sub>40</sub> and IC<sub>50</sub> values in percent effluent;
- g.  $TU_c$  values  $\left(TU_c = \frac{100}{NOEC}\right)$ ;
- h. Mean percent mortality (+standard deviation) after 96 hours in 100% effluent (if applicable);
- i. NOEC and lowest observed effect concentration (LOEC) values for reference toxicant test(s);
- j. IC<sub>25</sub> value for reference toxicant test(s);
- k. Any applicable charts; and
- I. Available water quality measurements for each test (e.g., pH, dissolved oxygen, temperature, conductivity, hardness, salinity, ammonia).
- 4. The Discharger shall provide a compliance summary, which includes a summary table of toxicity data from all samples collected during that year.

The Discharger shall notify by telephone or electronically, this Regional Water Board of any toxicity exceedance of the limitation or trigger within 24 hours of receipt of the results followed by a written report within 14 calendar days of receipt of the results. The verbal or electronic notification shall include the exceedance and the plan the Discharger has taken or will take to investigate and correct the cause(s) of toxicity. It may also include a status report on any actions required by the permit, with a schedule for actions not yet completed. If no actions have been taken, the reasons shall be given.

## VI. LAND DISCHARGE MONITORING REQUIREMENTS

Not applicable.

#### VII. RECLAIMATION MONITORING REQUIREMENTS

Not applicable

#### VIII. RECEIVING WATER MONITORING REQUIREMENTS

- A. Monitoring Location RSW-001
  - 1. The Discharger shall monitor the Port Hueneme Harbor at RSW-001 as follows:

Table E-3. Receiving Water Monitoring Requirements for RSW-001

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
рH	s.u.	Grab	annually	1,2
Temperature	°F	Grab	annually	1,2
Hardness (as mg/L CaCO <sub>3</sub> )	mg/L	Grab	annually	1,2
Priority Pollutants <sup>3</sup>	μg/L	Grab	annually	1

Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136; for Priority Pollutants the methods must meet the lowest minimum levels (MLs) specified in

- Attachment 4 of the SIP, provided herewith as Attachment H. Where no methods are specified for a given pollutant, the methods must be approved by this Regional Board or the State Board.
- 2 Receiving water pH, hardness, temperature must be analyzed at the same time the samples are collected for Priority Pollutants analysis.
- Priority Pollutants as defined by the CTR defined in Finding II.I of the Limitations and Discharge Requirements of this Order, and included as Attachment I.

## B. Monitoring Location RSW-002

1. The Discharger shall monitor the Port Hueneme Harbor at RSW-002 as follows:

Table E-4. Receiving Water Monitoring Requirements for RSW-002

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
рН	s.u.	Grab	annually	1
Temperature	°F	Grab	annually	1
Salinity	ppt	Grab	annually	. 1
Dissolved oxygen	mg/l	Grab	annually	1
Sulfides	mg/l	Grab	annually	1
Total coliform	MPN/100 ml	Grab	annually	1
Fecal coliform	MPN/100 ml	Grab	annually	1
Enterococcus	MPN/100 ml	Grab	annually	1
Hardness (as mg/L CaCO <sub>3</sub> )	mg/l	Grab	annually	1
Ammonia, Total (as N)	mg/l	Grab	annually	1

Pollutants shall be analyzed using the analytical methods described in 40 CFR Part 136; for Priority Pollutants the methods must meet the lowest minimum levels (MLs) specified in Attachment 4 of the SIP, provided herewith as Attachment H. Where no methods are specified for a given pollutant, the methods must be approved by this Regional Board or the State Board.

## IX. OTHER MONITORING REQUIREMENTS

- A. Spill Contingency Plan Status and Effectiveness Report
  - 1. As required under Special Provision VI.C.3 of this Order, the Discharger shall submit an updated Spill Contingency Plan to the Executive Officer of the Regional Water Board within 90 days of the effective date of this permit.
  - 2. Annually, the Discharger shall report the status of the implementation and the effectiveness of the Spill Contingency Plan required under Special Provision VI.C.3 of this Order. The Spill Contingency Plan status shall be reviewed at a minimum once per year and updated as needed to ensure all actual or potential sources of pollutants in wastewater discharged from the facility are addressed. All changes or revisions to the Spill Contingency Plan status will be summarized in the annual report required under Attachment E, Monitoring and Reporting, Section X.B.3.

#### X. REPORTING REQUIREMENTS

- A. General Monitoring and Reporting Requirements
  - 1. The Discharger shall comply with all Standard Provisions (Attachment D) related to monitoring, reporting, and recordkeeping.
  - 2. If there is no discharge during any reporting period, the report shall so state.
  - 3. Each monitoring report shall contain a separate section titled "Summary of Non-Compliance" which discusses the compliance record and corrective actions taken or planned that may be needed to bring the discharge into full compliance with waste discharge requirements. This section shall clearly list all non-compliance with waste discharge requirements, as well as all excursions of effluent limitations.
  - The Discharger shall inform the Regional Water Board well in advance of any proposed construction activity that could potentially affect compliance with applicable requirements.
  - 5. The Discharger shall report the results of acute toxicity testing, TRE and TIE as required in the Attachment E, Monitoring and Reporting, Section V.F.
- B. Self Monitoring Reports (SMRs)
  - 1. At any time during the term of this permit, the State or Regional Water Board may notify the Discharger to electronically submit Self-Monitoring Reports (SMRs) using the State Water Board's California Integrated Water Quality System (CIWQS) Program Web site (http://www.waterboards.ca.gov/ciwqs/index.html). Until such notification is given, the Discharger shall submit hard copy SMRs. The CIWQS Web site will provide additional directions for SMR submittal in the event there will be service interruption for electronic submittal.
  - 2. The Discharger shall report in the SMR the results for all monitoring specified in this MRP under sections III through IX. The Discharger shall submit quarterly SMRs including the results of all required monitoring using USEPA-approved test methods or other test methods specified in this Order. If the Discharger monitors any pollutant more frequently than required by this Order, the results of this monitoring shall be included in the calculations and reporting of the data submitted in the SMR.

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3. Monitoring periods and reporting for all required monitoring shall be completed according to the following schedule:

Table E-5. Monitoring Periods and Reporting Schedule

Sampling Frequency	Monitoring Period Begins On	Monitoring Period	SMR Due Date
1/Day	July 5, 2008	(Midnight through 11:59 PM) or any 24-hour period that reasonably represents a calendar day for purposes of sampling.	May 1 August 1 November 1 February 1
1/Discharge Event	July 5, 2008	January 1 through March 31 April 1 through June 30 July 1 through September 30 October 1 through December 31	May 1 August 1 November 1 February 1
1/Year	July 5, 2008	January 1 through December 31	February 1

- 4. Reporting Protocols. The Discharger shall report with each sample result the applicable reported Minimum Level (ML) and the current Method Detection Limit (MDL), as determined by the procedure in Part 136.
- 5. The Discharger shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:
  - a. Sample results greater than or equal to the reported ML shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
  - b. Sample results less than the RL, but greater than or equal to the laboratory's MDL, shall be reported as "Detected, but Not Quantified," or DNQ. The estimated chemical concentration of the sample shall also be reported.

For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ as well as the words "Estimated Concentration" (may be shortened to "Est. Conc."). The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy (+ a percentage of the reported value), numerical ranges (low to high), or any other means considered appropriate by the laboratory.

- c. Sample results less than the laboratory's MDL shall be reported as "Not Detected," or ND.
- d. Dischargers are to instruct laboratories to establish calibration standards so that the ML value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.

- 6. Compliance Determination. Compliance with effluent limitations for priority pollutants shall be determined using sample reporting protocols defined above and Attachment H of this Order. For purposes of reporting and administrative enforcement by the Regional and State Water Boards, the Discharger shall be deemed out of compliance with effluent limitations if the concentration of the priority pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reporting level (RL).
- 7. Multiple Sample Data. When determining compliance with an AMEL or MDEL for priority pollutants and more than one sample result is available, the Discharger shall compute the arithmetic mean unless the data set contains one or more reported determinations of "Detected, but Not Quantified" (DNQ) or "Not Detected" (ND). In those cases, the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
  - a. The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
  - b. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.
- 8. The Discharger shall submit SMRs in accordance with the following requirements:
  - a. The Discharger shall arrange all reported data in a tabular format. The data shall be summarized to clearly illustrate whether the facility is operating in compliance with final effluent limitations. The Discharger is not required to duplicate the submittal of data that is entered in a tabular format within CIWQS. When electronic submittal of data is required and CIWQS does not provide for entry into a tabular format within the system, the Discharger shall electronically submit the data in a tabular format as an attachment.
  - b. The Discharger shall attach a cover letter to the SMR. The information contained in the cover letter shall clearly identify violations of the WDRs; discuss corrective actions taken or planned; and the proposed time schedule for corrective actions. Identified violations must include a description of the requirement that was violated and a description of the violation.
  - c. SMRs must be submitted to the Regional Water Board, signed and certified as required by the Standard Provisions (Attachment D), to the address listed below:

California Regional Water Quality Control Board Los Angeles Region 320 W. 4<sup>th</sup> Street, Suite 200 Los Angeles, CA 90013

# C. Discharge Monitoring Reports (DMRs)

- 1. As described in Section X.B.1 above, at any time during the term of this permit, the State or Regional Water Board may notify the Discharger to electronically submit SMRs that will satisfy federal requirements for submittal of Discharge Monitoring Reports (DMRs). Until such notification is given, the Discharger shall submit DMRs in accordance with the requirements described below.
- 2. DMRs must be signed and certified as required by the standard provisions (Attachment D). The Discharger shall submit the original DMR and one copy of the DMR to the address listed below:

STANDARD MAIL	FEDEX/UPS/ OTHER PRIVATE CARRIERS
State Water Resources Control Board	State Water Resources Control Board
Division of Water Quality	Division of Water Quality
c/o DMR Processing Center	c/o DMR Processing Center
PO Box 100	1001 I Street, 15 <sup>th</sup> Floor
Sacramento, CA 95812-1000	Sacramento, CA 95814

3. All discharge monitoring results must be reported on the official USEPA pre-printed DMR forms (EPA Form 3320-1). Forms that are self-generated will not be accepted unless they follow the exact same format of EPA Form 3320-1.

# D. Other Reports

- 1. The Discharger shall report the results of any acute toxicity testing, TRE/TIE, PMP, and Pollution Prevention Plan required by Special Provisions VI.C.2 of this Order. The Discharger shall report the progress in satisfaction of compliance schedule dates specified in Special Provisions VI.C.6 of this Order. The Discharger shall submit reports with the first quarterly SMR scheduled to be submitted on or immediately following the report due date.
- 2. Within 90 days of the effective date of this permit, the Discharger is required to submit the following to the Regional Water Board:
  - a. Initial Investigation TRE workplan
  - b. Spill Contingency Plan
- 3. By March 1 of each year, the Discharger shall submit an annual report to the Regional Water Board. The report shall contain the following:
  - a. Both tabular and graphical summaries of the monitoring data obtained during the previous year,
  - A discussion on the compliance record and the corrective actions taken or planned to bring the discharge into full compliance with the waste discharge requirements,
  - c. A report discussing the following: 1) operation/maintenance problems; 2) changes to the facility operations and activities; 3) calibration of flow meters or

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other equipment/device used to demonstrate compliance with effluent limitations of this Order.

- d. A report on the status of the implementation and the effectiveness of the Spill Contingency Plan.
- 4. This Regional Water Board requires the Discharger to file with the Regional Water Board, within 90 days after the effective date of this Order, a technical report on his preventive (failsafe) and contingency (cleanup) plans for controlling accidental discharges, and for minimizing the effect of such events. The technical report should:
  - a. Identify the possible sources of accidental loss, untreated waste bypass, and contaminated drainage. Loading and storage areas, power outage, waste treatment unit outage, and failure of process equipment, tanks and pipes should be considered.
  - b. Evaluate the effectiveness of present facilities and procedures and state when they become operational.
  - c. Describe facilities and procedures needed for effective preventive and contingency plans.
  - d. Predict the effectiveness of the proposed facilities and procedures and provide an implementation schedule contingent interim and final dates when they will be constructed, implemented, or operational.

This Regional Water Board, after review of the technical report, may establish conditions which it deems necessary to control accidental discharges and to minimize the effects of such events. Such conditions may be incorporated as part of this Order, upon notice to the Discharger.

# ATTACHMENT F - FACT SHEET

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## ATTACHMENT F - FACT SHEET

As described in section II of this Order, this Fact Sheet includes the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for Dischargers in California. Only those sections or subsections of this Order that are specifically identified as "not applicable" have been determined not to apply to this Discharger. Sections or subsections of this Order not specifically identified as "not applicable" are fully applicable to this Discharger.

## I. PERMIT INFORMATION

The following table summarizes administrative information related to the facility.

Table F-1. Facility Information

WDID		
Discharger	Naval Facilities Engineering Service Center	
Name of Facility	Seawater Desalination Test Facility	
	Building TF11, Stetham Road	
Facility Address	Naval Base Ventura County	
	Port Hueneme, CA 93043	
Facility Contact, Title and Phone	Alicia Thompson, Water Program Manager, 805-982-2969, Alicia.p.thompson@navy.mil	
Authorized Person to Sign and Submit Reports	Captain Charles B. Conners, Commanding Officer, NBVC	
Mailing Address 311 Main Road, Bldg 632, Point Mugu, CA 930		
Billing Address	SAME	
Type of Facility	Seawater Desalination Pilot Test Facility	
Major or Minor Facility	Minor	
Threat to Water Quality	3	
Complexity	C	
Pretreatment Program	N	
Reclamation Requirements	N/A	
Facility Permitted Flow	950,000 gallons per day (GPD)	
Facility Design Flow	950,000 GPD	
Watershed	Ventura County Coastal	
Receiving Water	Port Hueneme Harbor	
Receiving Water Type	Inland surface water	

A. Naval Facilities Engineering Service Center (NFESC or Navy or Discharger), proposes to discharge reconstituted seawater from the Seawater Desalination Test Facility

(hereinafter SDTF or Facility) under Waste Discharge Requirements (WDRs) and a National Pollutant Discharge Elimination System (NPDES) permit. The SDTF is located on Stetham Road adjacent to the Port Hueneme Harbor at Naval Base Ventura County (NBVC) and it is a new discharge.

For the purposes of this Order, references to the "discharger" or "permittee" in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

- B. The Facility discharges wastewater to the Port Hueneme Harbor, a water of the United States.
- C. The Discharger submitted a Report of Waste Discharge (ROWD) and submitted an application for renewal of its Waste Discharge Requirements (WDRs) and National Pollutant Discharge Elimination System (NPDES) permit on March 27, 2007. Additional information was submitted on May 31, 2007.

## II. FACILITY DESCRIPTION

The purpose of the facility is to test desalination and filtration equipment and techniques, and to determine their efficacy for use by the military. The SDTF primarily evaluates reverse osmosis (RO) desalination systems and related equipment, including filtration technologies (such as microfiltration and ultrafiltration membrane systems), high-pressure pumps and energy recovery devices.

# A. Description of Facility

The pilot plant test facility uses seawater from the Port of Hueneme (Port) that is drawn from an intake pipe suspended from a short pier inside the Port. The system will draw up to 950,000 gallons per day of seawater for testing various filtration and desalination equipment. Screens on the seawater intake prevent larger material (fish and other marine organisms) from being taken into the process. The intake *consists* of two four inch diameter PVC pipes with 1-inch holes. A secondary screen with a 1/8-inch opening further strains the water. To further mitigate entrainment impacts, the Facility will not be continuously operated year round and will only be operated when seawater is needed for test and evaluation of the desalination equipment.

The system will desalinate the seawater using a reverse osmosis process. In reverse osmosis, seawater is forced under high pressure through a membrane that removes salts. The reverse osmosis process will split the seawater into two streams; permeate (potable water) and concentrate (effluent brine).

Suspended solids are removed from the influent seawater by various filtration processes: media filtration, micro filtration, and ultra filtration operating as pretreatment to reverse osmosis or separately. The project would require the use of small quantities of various chemicals during desalination and filtration processes. Chemicals that will be used include coagulants (such as ferric chloride, polyaluminum sulfate), membrane antiscalants (such as sodium hexametaphosphate and Hypersperse), sodium hypochlorite (chlorine), and dechlorination agents (such as Vita-D-Chlor). All chemicals used during the desalination and filtration process are used in concentrations approved for drinking water treatment applications by National Sanitation Foundation, International.

The backwash of membrane systems is intermittent and involves backwash of microfiltration and ultrafiltration systems with seawater. This backwash water then goes to the clarifier to settle out particulates. The clarified water goes through the discharge pipe back to the Port of Hueneme.

The media filtration systems are occasionally backwashed with RO product water or filtered seawater. The backwash from the media filtration system also goes to a clarifier to settle out particulates. The clarified water is sent to the discharge pipe back to the Port of Hueneme. Upon approval from the City of Port Hueneme, the backwash of the media filtration system will be sent to the sanitary sewer under the NBVC industrial wastewater discharge requirements set forth under permit number SIU-0608-1.

Membrane cleaning involves using various cleaning solutions to clean the membranes. This water stream is discharged directly to the sanitary sewer under the NBVC industrial wastewater discharge requirements set forth under permit number SIU-0608-1 with the City of Port Hueneme.

The SDTF is a test facility the permeate (product/potable water) is not certified for human consumption and is therefore not chlorinated. The permeate and concentrate are recombinded and discharged back into Port Hueneme Harbor. The reconstituted water will have the same salinity and many of the same characteristics as natural seawater. The Discharge Outfall will consist of a 12 inch PVC pipe positioned on rock rip rap which will be located thirteen (13) feet from the receiving waters. It will not include a diffuser, but the rock rip rap will enhance dispersion of the discharge.

Figures 1 to 5 are location maps of the Facility, intake source, and discharge outfall.

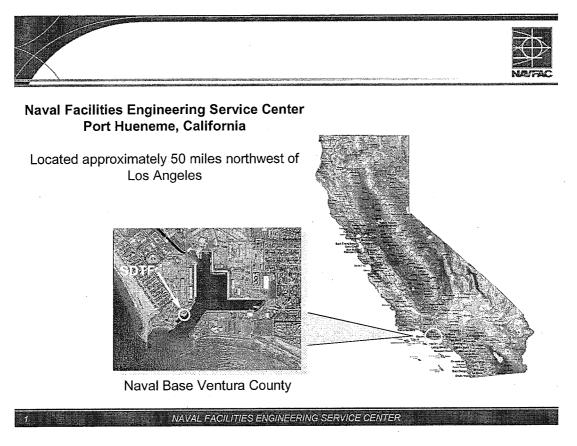


Figure 1: Seawater Desalination Test Facility Location.

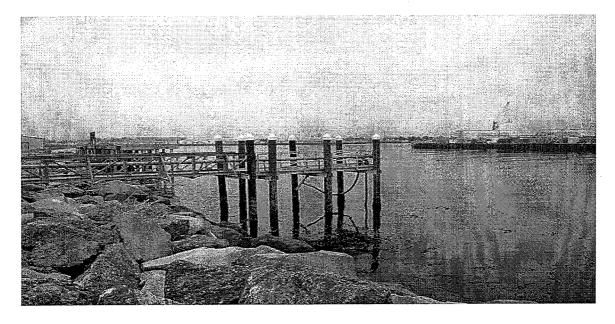


Figure 2: Seawater Intake

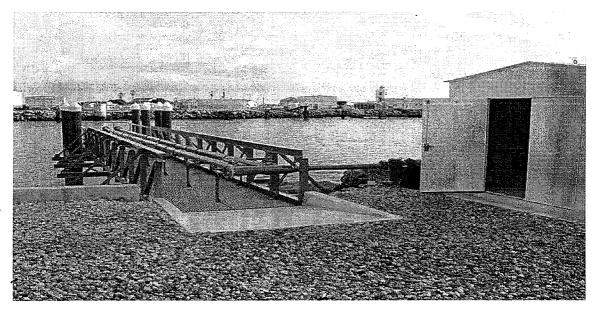


Figure 3: Sewater Intake to Pump House

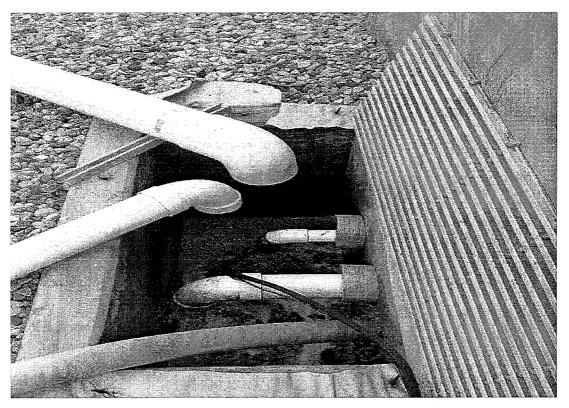


Figure 4: Seawater sump where seawater, permeate, and brine streams are combined before discharging to Port Hueneme Harbor



Figure 5: SDTF facility outfall consisting of 12-inch conduit positioned on rock rip rap at a distance of thirteen feet from receiving water.

# B. Summary of Self-Monitoring Report (SMR) Data

Influent and effluent trace metals monitoring data reported on the permit application are summarized in the following table:

Table F-2. Influent and Effluent Trace Metals Monitoring Results Reported With ROWD

Parameter	Influent (Seawater), µg/L	Effluent (Reconstituted Seawater), µg/L
Aluminum	33	ND
Antimony	0.1	0.14
Arsenic	1.34	1.17
Beryllium	ND	ND
Cadmium	0.02	0.02
Chromium	0.235	0.255
Cobalt	0.055	0.035
Copper	0.72	10.55
Iron	41	1.9
Lead	0.08	0.02
Manganese	1.61	0.84
Molybdenum	9.06	9.35
Nickel	0.345	3.235
Selenium	0.01	0.01
Silver	ND	ND
Thallium	0.005	0.005
Tin	0.015	0.005
Titanium	1.725	ND
Vanadium	1.84	1.55
Zinc	4.12	3.83

# C. Compliance Summary

Not Applicable (New Discharge)

# III. APPLICABLE PLANS, POLICIES, AND REGULATIONS

The requirements contained in the proposed Order are based on the requirements and authorities described in this section.

# A. Legal Authorities

This Order is issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. Environmental Protection Agency (USEPA) and chapter 5.5, division 7 of the California Water Code (commencing with section 13370). It shall serve as a NPDES permit for point source discharges from this facility to surface waters. This Order also serves as Waste Discharge Requirements (WDRs) pursuant to article 4, chapter 4, division 7 of the Water Code (commencing with section 13260).

## B. California Environmental Quality Act (CEQA)

Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of CEQA, Public Resources Code sections 21100 through 21177.

# C. State and Federal Regulations, Policies, and Plans

1. Water Quality Control Plans. The Regional Water Quality Control Board (Regional Water Board) adopted a Water Quality Control Plan for the Los Angeles Region (hereinafter Basin Plan) on June 13, 1994, that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. Beneficial uses applicable to the Port Hueneme Harbor are as follows:

Table F-3. Basin Plan Beneficial Uses

	240111111112011011111111111111111111111		
Discharge Point	Receiving Water Name	Beneficial Use(s)	
001	Port Hueneme Harbor	Existing: Industrial Process Supply (PROC), navigation (NAV), contact water recreation (REC-1), non-contact water recreation (REC- 2); commercial and sport fishing (COMM); marine habitat (MAR); and wildlife habitat (WILD);	

Requirements of this Order implement the Basin Plan.

The Water Quality Control Policy for the Enclosed Bays and Estuaries of California (Enclosed Bay and Estuaries Policy), adopted by the State Water Resources Conrol Board (State Board) as Resolution No. 95-84 on November 16, 1995, states that:

"It is the policy of the State Board that the discharge of municipal wastewaters and industrial process waters (exclusive of cooling water discharges) to enclosed bays and estuaries, other than the San Francisco Bay-Delta system, shall be phased out at the earliest practicable date. Exceptions to this provision may be granted by a Regional Board only when the Regional Board finds that the wastewater in question would consistently be treated and discharged in such a manner that it would enhance the quality of receiving waters above that which would occur in the absence of the discharge."

While the discharge from the Facility is into the Port Hueneme Harbor, the wastewater is comprised primarily of reconstituted seawater (almost same as the intake water) ,and therefore is not considered to be industrial process wastewater. Nonetheless, this Order contains provisions necessary to protect all beneficial uses of the receiving water.

- 2. Thermal Plan. The State Water Board adopted a Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Water and Enclosed Bays and Estuaries of California (Thermal Plan) on May 18, 1972, and amended this plan on September 18, 1975. This plan contains temperature objectives for surface waters. Requirements of this Order implement the Thermal Plan.
- 3. National Toxics Rule (NTR) and California Toxics Rule (CTR). USEPA adopted the NTR on December 22, 1992, and later amended it on May 4, 1995 and November 9, 1999. About forty criteria in the NTR applied in California. On May 18, 2000, USEPA adopted the CTR. The CTR promulgated new toxics criteria for California and, in addition, incorporated the previously adopted NTR criteria that were applicable in the state. The CTR was amended on February 13, 2001. These rules contain water quality criteria for priority pollutants.
- 4. State Implementation Policy. On March 2, 2000, the State Water Board adopted the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (State Implementation Policy or SIP). The SIP became effective on April 28, 2000, with respect to the priority pollutant criteria promulgated for California by the USEPA through the NTR and to the priority pollutant objectives established by the Regional Water Board in the Basin Plan. The SIP became effective on May 18, 2000, with respect to the priority pollutant criteria promulgated by the USEPA through the CTR. The State Water Board adopted amendments to the SIP on February 24, 2005, that became effective on July 13, 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.
- 5. Alaska Rule. On March 30, 2000, USEPA revised its regulation that specifies when new and revised state and tribal water quality standards (WQS) become effective for CWA purposes (40 C.F.R. § 131.21, 65 Fed. Reg. 24641 (April 27, 2000)). Under the revised regulation (also known as the Alaska rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30, 2000, may be used for CWA purposes, whether or not approved by USEPA.
- 6. Antidegradation Policy. Section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16, which incorporates the requirements of the federal antidegradation policy. Resolution No. 68-16 requires that existing water quality is maintained unless degradation is justified based on specific findings.

This NPDES permit includes effluent limits to ensure that the discharge does not adversely impact the beneficial uses of Port Hueneme Harbor or degrade water quality. The inclusion of the effluent limits and prohibitions in the NPDES permit, which ensure that any discharge would not result in the lowering of water quality. The issuance of this permit, therefore, is consistent with the state's antidegradation policy.

7. Anti-Backsliding Requirements. Sections 402(o)(2) and 303(d)(4) of the CWA and federal regulations at title 40, Code of Federal Regulations<sup>1</sup> section 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed. This permit is for a new discharge, thus the requirements for a reissued permit are not applicable.

## D. Impaired Water Bodies on CWA 303(d) List

Section 303(d) of the CWA requires states to identify specific water bodies where water quality standards are not expected to be met after implementation of technology-based effluent limitations on point sources. For all 303(d)-listed water bodies and pollutants, the Regional Water Board plans to develop and adopt TMDLs that will specify WLAs for point sources and load allocations (LAs) for non-point sources, as appropriate.

The Facility discharges into Port Hueneme Harbor. The 2006 State Water Board's California 303(d) List classifies the Port Hueneme Harbor as impaired. The pollutants of concern in the harbor include DDT (tissue) and PCBs (Polychlorinated biphenyls). The effluent limits in the permit are established to protect the beneficial uses of Port Hueneme Harbor. Also, this permit requires receiving water monitoring for priority pollutants. This information will be used to complete a reasonable potential analysis (RPA) of all priority pollutants. The permit also includes a Reopener Provision which allows revision of effluent limitations for pollutants based on the results of RPA. To date no TMDLs have been developed; therefore, no conditions in the tentative Order are based on TMDLs.

#### IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants that are discharged into the waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations: section 122.44(a) requires that permits include applicable technology-based limitations and standards; and section 122.44(d) requires that permits include water quality-based effluent limitations to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water. Where numeric water quality objectives have not been established three options exist to protect water quality: 1) 40 CFR §122.44(d) specifies that WQBELs may be established using USEPA criteria guidance under CWA section 304(a); 2) proposed State criteria or a State policy interpreting narrative criteria supplemented with other relevant information may be used; or 3) an indicator parameter may be established.

<sup>&</sup>lt;sup>1</sup> All further statutory references are to title 40 of the Code of Federal Regulations unless otherwise indicated.

For CWA regulatory purposes, pollutants are grouped into three general categories under the NPDES program: conventional, non-conventional, and toxic. By definition, there are five conventional pollutants (listed in 40 CFR section 401.16): 5-day biochemical oxygen demand, total suspended solids, fecal coliform, pH, and oil and grease. Toxic or "priority" pollutants are those defined in Section 307(a)(1) of the CWA (and listed in 40 CFR section 401.15 and 40 CFR Part 423, Appendix A) and include metals and organic compounds. Non-conventional pollutants are those which do not fall under either of the two previously described categories and include such parameters as ammonia, phosphorous, chemical oxygen demand, whole effluent toxicity, etc.

The CWA requires that any pollutant that may be discharged by a point source in quantities of concern must be regulated through an NPDES permit. Further, the NPDES regulations require regulation of any pollutant that (1) causes; (2) has the reasonable potential to cause; or (3) contributes to the exceedance of a receiving water quality criteria or objective.

Mass-based effluent limitations are established to ensure that proper treatment, and not dilution, is employed to comply with the final effluent concentration limitations. 40 CFR §122.45(f)(1) requires that all permit limitations, standards or prohibitions be expressed in terms of mass units except under the following conditions: (1) for pH, temperature, radiation or other pollutants that cannot appropriately be expressed by mass limitations; (2) when applicable standards or limitations are expressed in terms of other units of measure; or (3) if in establishing technology-based permit limitations on a case-by-case basis, limitations based on mass are infeasible because the mass or pollutant cannot be related to a measure of production. The limitations, however, must ensure that dilution will not be used as a substitute for treatment.

## A. Discharge Prohibitions

The discharge prohibitions are based on the requirements of the Basin Plan, State Water Boards plan and policies, the Water Code and they are consistent with the requirements set for other discharges regulated by NPDES permits to Port Hueneme Harbor.

The discharge of any other wastes except that enumerated in this Order to Port Hueneme Harbor or any other water of the United States is prohibited.

# B. Technology-Based Effluent Limitations

#### 1. Scope and Authority

Section 301(b) of the CWA and implementing USEPA permit regulations at section 122.44, title 40 of the Code of Federal Regulations, require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Best Professional Judgment (BPJ) in accordance with Part 125, section 125.3.

The CWA requires that technology-based effluent limitations be established based on several levels of controls:

- a. Best practicable treatment control technology (BPT) represents the average of the best performance by plants within an industrial category or subcategory. BPT standards apply to toxic, conventional, and non-conventional pollutants.
- b. Best available technology economically achievable (BAT) represents the best existing performance of treatment technologies that are economically achievable within an industrial point source category. BAT standards apply to toxic and non-conventional pollutants.
- c. Best conventional pollutant control technology (BCT) represents the control from existing industrial point sources of conventional pollutants including BOD, TSS, fecal coliform, pH, and oil and grease. The BCT standard is established after considering the "cost reasonableness" of the relationship between the cost of attaining a reduction in effluent discharge and the benefits that would result, and also the cost effectiveness of additional industrial treatment beyond BPT.
- d. New source performance standards (NSPS) represent the best available demonstrated control technology standards. The intent of NSPS guidelines is to set limitations that represent state-of-the-art treatment technology for new sources.

The CWA requires USEPA to develop effluent limitations, guidelines and standards (ELGs) representing application of BPT, BAT, BCT, and NSPS. Section 402(a)(1) of the CWA and section 125.3 of the Code of Federal Regulations authorize the use of best professional judgment (BPJ) to derive technology-based effluent limitations on a case-by-case basis where ELGs are not available for certain industrial categories and/or pollutants of concern. Where BPJ is used, the permit writer must consider specific factors outlined in section 125.3

## 2. Applicable Technology-Based Effluent Limitations

This Order includes technology-based effluent limitations based on BPJ in accordance with 40 CFR § 125.3. Effluent limitations for pH, temperature, acute toxicity, total suspended solids, turbidity, settleable solids, BOD<sub>5</sub> 20°C, and oil and grease are based on BPJ.

This Order requires the Discharger to develop a Spill Contingency Plan (SCP) and to implement their SCP. A Spill Prevention Control and Countermeasure Plan (SPCC), developed in accordance with 40 CFR Part 112, may be substituted for the SCP.

The combination of SCP, and effluent limitations based on BPJ will serve as the equivalent of technology-based effluent limitations, in the absence of established ELGs, in order to carry out the purposes and intent of the CWA.

# Summary of Technology-based Effluent Limitations Discharge Point 001

Table F-4. Summary of Technology-based Effluent Limitations

		Effluent Limitations <sup>1</sup>						
Parameter	Units	Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum		
рН	units				6.5	8.5		
Temperature <sup>2</sup>	°F				<b></b> .	86		
Total suspended solids	mg/L	50	<u>-:</u> -	7,5				
Turbidity	NTU	50		75				
Settleable solids	ml/L	0.1		0.3				
BOD₅ 20°C	mg/L	20		30				
Oil and grease	mg/L	10		15		<b></b>		
Total residual chlorine	mg/L			0.1				

The monthly average concentration shall be the arithmetic average of all the values of daily concentrations calculated using the results of analyses of all samples collected during the month. If only one sample is taken in that month, compliance shall be based on the single sample result.

The mass emission (in lb/day) for the discharge shall be calculated and reported using the limitation concentration and the actual flow rate measured at the time of discharge, using the formula:  $m = 8.34 \times C_1 \times C_2$ , where: m = mass discharge for a pollutant (lb/day),  $C_1 = limitation$  concentration for a pollutant (mg/L), and  $C_2 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L), and  $C_3 = limitation$  concentration for a pollutant (mg/L).

## C. Water Quality-Based Effluent Limitations (WQBELs)

## 1. Scope and Authority

Section 301(b) of the CWA and section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards.

Section 122.44(d)(1)(i) mandates that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, water quality-based effluent limitations (WQBELs) must be established using: (1) USEPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative effection,

The maximum temperature of the discharge shall not exceed the natural receiving water temperature by more than 20°F.

supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

The process for determining reasonable potential and calculating WQBELs when necessary is intended to protect the designated uses of the receiving water as specified in the Basin Plan, and achieve applicable water quality objectives and criteria that are contained in state plans and policies, or any applicable water quality criteria contained in the CTR and NTR.

The specific procedures for determining reasonable potential and, if necessary, for calculating WQBELs are contained in the SIP for non-storm water discharges. Sufficient data is required to complete a reasonable potential analysis (RPA). This is a new discharge and adequate monitoring data is not available to conduct the RPA.

## 2. Applicable Beneficial Uses and Water Quality Criteria and Objectives

As noted in Section II of the Limitations and Discharge Requirements, the Regional Water Board adopted a Basin Plan that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the Basin Plan. The beneficial uses applicable to the Port Hueneme Harbor are summarized in Section III.C.1 of this Fact Sheet. The Basin Plan includes both narrative and numeric water quality objectives applicable to the receiving water.

Priority pollutant water quality criteria in the CTR are applicable to the Port Hueneme Harbor. The CTR contains both saltwater and freshwater criteria. Because a distinct separation generally does not exist between freshwater and saltwater aquatic communities, the following apply, in accordance with section 131.38(c)(3), freshwater criteria apply at salinities of 1 part per thousand (ppt) and below at locations where this occurs 95 percent or more of the time. The saltwater criteria apply at receiving waters of 10 ppt and above at locations where this occurs 95 percent or more of the time. The salinity of the receiving water exceeds 10 ppt. . Human health criteria for consumption of organisms are applicable to all discharges. while human health ctiteria for the consumption of water and organisms are only applicable to discharges to a receiving water with existing municipal and domestic (MUN) beneficial use. The Port Hueneme Harbor does not have a MUN beneficial use. Therefore, based on the salinity and the designated beneficial use, the CTR criteria for saltwater, or human health for consumption of organisms, whichever is more stringent, are used to prescribe the effluent limitations in this Order to protect the beneficial uses of the Port Hueneme Harbor, a water of the United States in the vicinity of the discharge.

## Determining the Need for WQBELs

In accordance with Section 1.3 of the SIP, the Regional Water Board conducts a reasonable potential analysis (RPA) for each priority pollutant with an applicable criterion or objective to determine if a WQBEL is required in the permit. The Regional Water Board analyzes effluent and receiving water data and identifies the maximum observed effluent concentration (MEC) and maximum background concentration (B) in the receiving water for each constituent. To determine reasonable potential, the MEC and the B are then compared with the applicable water

quality objectives (C) outlined in the CTR, NTR, as well as the Basin Plan. For all pollutants that have a reasonable potential to cause or contribute to an excursion above a state water quality standard, numeric WQBELs are required. The RPA considers water quality criteria from the CTR, and when applicable, water quality objectives specified in the Basin Plan. To conduct the RPA, the Regional Water Board identifies the MEC and maximum background concentration in the receiving water for each constituent, based on data provided by the Discharger.

Section 1.3 of the SIP provides the procedures for determining reasonable potential to exceed applicable water quality criteria and objectives. The SIP specifies three triggers to complete a RPA:

- 1) Trigger 1 If the MEC  $\geq$ C, a limit is needed.
- 2) <u>Trigger 2</u> If the background concentration (B) > C and the pollutant is detected in the effluent, a limit is needed.
- 3) <u>Trigger 3</u> If other related information such as CWA 303(d) listing for a pollutant, discharge type, compliance history, etc. indicates that a WQBEL is required.

Sufficient effluent and receiving water data are needed to conduct a complete RPA. The Discharger will be required to gather the appropriate data for the Regional Water Board to conduct the RPA. Upon review of the data, and if the Regional Water Board determines that WQBELs are needed to protect the beneficial uses, the permit will be reopened for appropriate modification.

Based on BPJ, WQBELs are included for metals that have historically had elevated concentrations in effluents associated with reverse osmosis. Pollutants that have WQBELs are arsenic, cadmium, copper, lead, mercury, nickel, selenium, silver and zinc for discharge through Discharge Point 001

# 4. WQBELS based on Basin Plan Objectives

The Basin Plan states that the pH of inland surface waters shall not be depressed below 6.5 or raised above 8.5 as a result of waste discharge. Based on the requirements of the Basin Plan an instantaneous minimum limitation of 6.5 and an instantaneous maximum limitation of 8.5 for pH are included in the proposed permit. The Basin Plan lists temperature requirements for the receiving waters and references the Thermal Plan. Based on the requirements of the Thermal Plan and a white paper developed by Regional Water Board staff entitled *Temperature and Dissolved Oxygen Impacts on Biota in Tidal Estuaries and Enclosed Bays in the Los Angeles Region*, a maximum effluent temperature limitation of 86 °F is included in the proposed permit. The white paper evaluated the optimum temperatures for steelhead, topsmelt, ghost shrimp, brown rock crab, jackknife clam, and blue mussel.

## 5. Whole Effluent Toxicity (WET)

Whole effluent toxicity (WET) protects the receiving water quality from the aggregate toxic effect of a mixture of pollutants in the effluent. WET tests measure the degree of response of exposed aquatic test organisms to an effluent. The WET approach allows for protection of the narrative "no toxics in toxic amounts" criterion while implementing numeric criteria for toxicity. There are two types of WET tests: acute and chronic. An acute toxicity test is conducted over a short time period and measures mortality. A chronic toxicity test is conducted over a longer period of time and may measure mortality, reproduction, and growth.

The Basin Plan specifies a narrative objective for toxicity, requiring that all waters be maintained free of toxic substances in concentrations that are lethal to or produce other detrimental responses by aquatic organisms. Detrimental response includes but is not limited to decreased growth rate, decreased reproductive success of resident or indicator species, and/or significant alterations in population, community ecology, or receiving water biota. The existing Order contains acute toxicity limitations and monitoring requirements in accordance with the Basin Plan, in which the acute toxicity objective for discharges dictates that the average survival in undiluted effluent for any three consecutive 96-hour static or continuous flow bioassay tests shall be at least 90%, with no single test having less than 70% survival. Consistent with Basin Plan requirements, this Order includes the acute toxicity toxicity limitations and monitoring requirements.

In addition to the Basin Plan requirements, Section 4 of the SIP states that a chronic toxicity effluent limitation is required in permits for all discharges that will cause, have the reasonable potential to cause, or contribute to chronic toxicity in receiving waters. The discharge is composed entirely of reconstituted seawater filter backwash water and is a continuous discharge. Therefore, in accordance with the SIP, this Order requires the Discharger to conduct chronic toxicity testing on the effluent discharged through Discharge Point 001 every year.

#### 6. Final WQBELs

Table F-5. Summary of Water Quality-based Effluent Limitations

Parameter	Units	Effluent Limitations		
Faranietei	Units	Average Monthly	Maximum Daily	
Arsenic	μg/L	29.4	59	
Cadmium	μg/L	9.3	42	
Copper	μg/L	2.9	5.8	
Lead	μg/L	7	14	
Mercury	μg/L	0.051	0.102	
Nickel	μg/L	6.8	13.7	
Selenium	μg/L	58	117	
Silver	μg/L	1.12	2.24	
Zinc	μg/L	47.3	95	

## D. Final Effluent Limitations

1. Stringency of Requirements for Individual Pollutants

This Order contains both technology-based and water quality-based effluent limitations for individual pollutants.

Table F-6. Summary of Final Effluent Limitations - Discharge Point 001

		* *** * <u>*</u>				
Parameter	Units	Average Monthly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum	Basis
Temperature <sup>3</sup>	°F	-			86	BPJ <sup>1</sup>
Turbidity	NTU	50	75			BPJ <sup>.1</sup>
Settleable solids	ml/L	0.1	0.3			BPJ <sup>1</sup>
5 day Biochemical Oxygen Demand (BOD <sub>5</sub> ) @ 20°C	mg/L	50	75		<b></b>	BPJ <sup>1</sup>
Oil and Grease	mg/L	10	15		<b></b> .	BPJ <sup>1</sup>
рН	units	999 to 4	<del></del>	6.5	8.5	Basin Plan, BPJ <sup>1</sup>
Total Suspended Solids (TSS)	mg/L	50	75	<del></del>		BPJ <sup>1</sup>
Residual chlorine	mg/L		0.1			Basin Plan
Arsenic, Total Recoverable	µg/L	29.4	59			CTR, SIP <sup>1</sup>
Cadmium	μg/L	7.7	15.4			CTR, SIP 1
Copper, Total Recoverable	µg/L	2.9	5.8	-		CTR, SIP <sup>1</sup>
Lead, Total Recoverable	µg/L	7	14			CTR, SIP 1
Mercury, Total Recoverable	μg/L	0.051	0.102	<b></b> .		CTR, SIP <sup>1</sup>
Nickel, Total Recoverable	μg/L	6.8	13.7	<del></del>		CTR, SIP <sup>1</sup>
Selenium	µg/L	58	117			CTR, SIP 1
Silver	μg/L	12	2.24			CTR, SIP 1
Zinc, Total Recoverable	µg/L	47.3	95			CTR, SIP <sup>1</sup>
Acute Toxicity <sup>4</sup>	% Survival		4			Basin Plan
Chronic Toxicity	TUc		5	<del></del>		SIP 1

BPJ = Best Professional Judgement, CTR = California Toxic Rule, SIP = State Implementation Policy.

- The monthly average concentration shall be the arithmetic average of all the values of daily concentrations calculated using the results of analyses of all samples collected during the month. If only one sample is taken in that month, compliance shall be based on this sample result.
  - The mass emission (in lb/day) for the discharge shall be calculated and reported using the limitation concentration and the actual flow rate measured at the time of discharge, using the formula:  $\mathbf{m} = 8.34 \times C_1 \times Q$ , where:  $\mathbf{m} = \text{mass}$  discharge for a pollutant (lb/day),  $C_1 = \text{limitation}$  concentration for a pollutant (mg/L), and Q = actual discharge flow rate (mgd).
- The maximum temperature of the discharge shall not exceed the natural receiving water temperature by more than 20°F.
- The acute toxicity of the effluent shall be such that: (i) the average survival in the undiluted effluent for any three (3) consecutive 96-hour static or continuous flow bioassay tests shall be at least 90%, and (ii) no single test producing less than 70% survival.
- The Discharger is required to conduct chronic toxicity testing. The Order includes a chronic testing trigger hereby defined as an exceedance of 1.0 toxic units chronic (TU<sub>c</sub>) in a critical life stage test for 100% effluent. (The monthly median for chronic toxicity of 100% effluent shall not exceed 1.0 TU<sub>c</sub> in a critical life stage test.) If the chronic toxicity of the effluent exceeds 1.0 TU<sub>c</sub>, the Discharger will be required to immediately implement accelerated chronic toxicity testing according to Monitoring and Reporting Program, Item V.A. If the results of two of the six accelerated tests exceed 1.0 TU<sub>c</sub>, the Discharger shall initiate a toxicity identification evaluation (TIE).

#### 2. Mass-based Effluent Limitations

Mass-based effluent limitations are established using the following formula:

Mass (lbs/day) = flow rate (MGD)  $\times$  8.34  $\times$  effluent limitation (mg/L)

where:

Mass = mass limitation for a pollutant (lbs/day)

Effluent limitation = concentration limit for a pollutant (mg/L)

Flow rate = discharge flow rate (MGD)

#### V. RATIONALE FOR RECEIVING WATER LIMITATIONS

#### A. Surface Water

The Basin Plan contains numeric and narrative water quality objectives applicable to all surface waters within the Los Angeles Region. Water quality objectives include an objective to maintain the high quality waters pursuant to federal regulations (section 131.12) and State Water Board Resolution No. 68-16. Receiving water limitations in this Order are included to ensure protection of beneficial uses of the receiving water and are based on the water quality objectives contained in the Basin Plan.

## VI. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS

Section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorizes the Regional Water Board to require technical and monitoring reports. The Monitoring and Reporting Program (MRP), Attachment E of this Order, establishes monitoring and reporting requirements to implement federal and state requirements. The following provides the rationale for the monitoring and reporting requirements contained in the MRP for this facility.

## A. Effluent Monitoring

Monitoring for those pollutants expected to be present in the discharge will be required to determine compliance with effluent limitations and to gather data for RPA. Conventional pollutants and metals with limits are to be monitored quarterly. The Discharger is also required to monitor the effluent for the CTR priority pollutants annually.

## B. Whole Effluent Toxicity Testing Requirements

Whole effluent toxicity (WET) protects the receiving water quality from the aggregate toxic effect of a mixture of pollutants in the effluent. An acute toxicity test is conducted over a short time period and measures mortality. This Order includes limitations for acute toxicity, and therefore, monitoring requirements are included in the MRP to determine compliance with the effluent limitations established in Limitations and Discharge Requirements, Effluent Limitations, Section IV.A.1.b.

Section 4 of the SIP states that a chronic toxicity effluent limitation is required in permits for all discharges that will cause, have the reasonable potential to cause, or contribute to chronic toxicity in receiving waters. The chronic toxicity test is conducted over a longer period of time and may measure mortality, reproduction, and growth. These effects are usually associated with continuous discharges. Therefore, in accordance with the SIP, the Discharger will be required to conduct chronic toxicity testing in order to determine reasonable potential and establish WQBELs as necessary.

## C. Receiving Water Monitoring

#### 1. Surface Water

## a. Monitoring Location RSW-001

According to the SIP, the Discharger is required to monitor the receiving water for the CTR priority pollutants. Accordingly, the Regional Water Board is requiring that the Discharger conduct receiving water monitoring of the CTR priority pollutants at Monitoring Location RSW-001, 50 feet downstream from the discharge point to the receiving water, the Port Hueneme Harbor. The Discharger must analyze temperature, pH, and hardness of the upstream receiving water at the same time the samples are collected for priority pollutants analysis.

## b. Monitoring Location RSW-002

This Order includes monitoring requirements also in the MRP of a down stream location to evaluate potential effects of the discharge on the receiving water. The monitoring requitements include temperature, salinity, dissolved oxygen, sulfides, total coliform, fecal coliform, enterococcus, hardness, and ammonia in the downstream receiving water in the vicinity of the discharge point of the reconstituted seawater to the receiving water, the Port Hueneme Harbor.

#### D. Other Monitoring Requirements

Not applicable.

#### VII. RATIONALE FOR PROVISIONS

#### A. Standard Provisions

Standard Provisions, which apply to all NPDES permits in accordance with section 122.41, and additional conditions applicable to specified categories of permits in accordance with section 122.42, are provided in Attachment D. The discharger must comply with all standard provisions and with those additional conditions that are applicable under section 122.42.

Section 122.41(a)(1) and (b) through (n) establish conditions that apply to all State-issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations must be included in the Order. Section 123.25(a)(12) allows the state to omit or modify conditions to impose more stringent requirements. In accordance with section 123.25, this Order omits federal conditions that address enforcement authority specified in sections 122.41(j)(5) and (k)(2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

## B. Special Provisions

## 1. Reopener Provisions

These provisions are based on Section 122. The Regional Water Board may reopen the permit to modify permit conditions and requirements. Causes for modifications include the promulgation of new federal regulations, modification in toxicity requirements, a required permit correction, a request from the discharger, or adoption of new regulations by the State Water Board or Regional Water Board, including revisions to the Basin Plan.

## 2. Special Studies and Additional Monitoring Requirements

Initial Investigation Toxicity Reduction Evaluation Workplan. This provision is based on section 4 of the SIP, Toxicity Control Provisions, which establishes minimum toxicity requirements for implementing the narrative toxicity objective for aquatic life protection established in the basin plans of the State of California.

#### 3. Spill Contingency Plan

The permit includes requirements to develop, update, and implement a Spill Contingency Plan.

## 4. Construction, Operation, and Maintenance Specifications

This provision is based on the requirements of section 122.41(e) and the previous Order.

## 5. Other Special Provisions

Not applicable.

#### **VIII. PUBLIC PARTICIPATION**

The California Regional Water Quality Control Board, Los Angeles Region (Regional Water Board) is considering the issuance of waste discharge requirements (WDRs) that will serve as a National Pollutant Discharge Elimination System (NPDES) permit for the Seawater Desalination Test Facility. As a step in the WDR adoption process, the Regional Water Board staff has developed tentative WDRs. The Regional Water Board encourages public participation in the WDR adoption process.

#### A. Notification of Interested Parties

The Regional Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe waste discharge requirements for the discharge and has provided them with an opportunity to submit their written comments and recommendations.

#### **B.** Written Comments

The staff determinations are tentative. Interested persons are invited to submit written comments concerning these tentative WDRs. Comments must be submitted either in person or by mail to the Executive Office at the Regional Water Board at the address above on the cover page of this Order.

To be fully responded to by staff and considered by the Regional Water Board, written comments must be received at the Regional Water Board offices by 5:00 p.m. on May 16, 2009.

## C. Public Hearing

The Regional Water Board will hold a public hearing on the tentative WDRs during its regular Board meeting on the following date and time and at the following location:

Date:

June 4, 2009

Time:

9:00 A.M.

Location:

Council Chambers

100 North Garfield Avenue Pasadena, California

Interested persons are invited to attend. At the public hearing, the Regional Water Board will hear testimony, if any, pertinent to the discharge, WDRs, and permit. Oral testimony will be heard; however, for accuracy of the record, important testimony should be in writing.

Please be aware that dates and venues may change. The current agenda for changes in dates and locations is available at <a href="http://www.waterboards.ca.gov/losangeles">http://www.waterboards.ca.gov/losangeles</a>.

## D. Nature of Hearing

This will be a formal adjudicative hearing pursuant to section 648 et seq. of title 23 of the California Code of Regulations. Chapter 5 of the California Administrative Procedure

Act (commencing with section 11500 of the Government Code) will not apply to this proceeding.

Ex Parte Communications Prohibited: As a quasi-adjudicative proceeding, no board member may discuss the subject of this hearing with any person, except during the public hearing itself. Any communications to the Regional Board must be directed to staff.

## E. Parties to the Hearing

The following are the parties to this proceeding:

## 1. The applicant/permittee

Any other persons requesting party status must submit a written or electronic request to staff not later than 20 business days before the hearing. All parties will be notified if other persons are so designated.

#### F. Public Comments and Submittal of Evidence

Persons wishing to comment upon or object to the tentative waste discharge requirements, or submit evidence for the Board to consider, are invited to submit them in writing to the above address. To be evaluated and responded to by staff, included in the Board's agenda folder, and fully considered by the Board, written comments must be received no later than close of business on May 18, 2009. Comments or evidence received after that date will be submitted, ex agenda, to the Board for consideration, but only included in administrative record with express approval of the Chair during the hearing. Additionally, if the Board receives only supportive comments, the permit may be placed on the Board's consent calendar, and approved without an oral testimony.

### G. Hearing Procedure

The meeting, in which the hearing will be a part of, will start at 9:00 a.m. Interested persons are invited to attend. Staff will present the matter under consideration, after which oral statements from parties or interested persons will be heard. For accuracy of the record, all important testimony should be in writing. The Board will include in the administrative record written transcriptions of oral testimony that is actually presented at the hearing. Oral testimony may be limited to five minutes maximum or less for each speaker, depending on the number of persons wishing to be heard. Parties or persons with similar concerns or opinions are encouraged to choose one representative to speak. At the conclusion of testimony, the Board will deliberate in open or close session, and render a decision.

Parties or persons with special procedural requests should contact staff. Any procedure not specified in this hearing notice will be waived pursuant to section 648(d) of title 23 of the California Code of Regulations. Objections to any procedure to be used during this hearing must be submitted in writing not later than close of 15 business days prior to the date of the hearing. Procedural objections will not be entertained at the hearing.

## H. Waste Discharge Requirements Petitions

Any aggrieved person may petition the State Water Resources Control Board to review the decision of the Regional Water Board regarding the final WDRs. The petition must be submitted within 30 days of the Regional Water Board's action to the following address:

State Water Resources Control Board Office of Chief Counsel P.O. Box 100, 1001 I Street Sacramento, CA 95812-0100

## Information and Copying

The Report of Waste Discharge (RWD), related documents, tentative effluent limitations and special provisions, comments received, and other information are on file and may be inspected at the address above at any time between 8:30 a.m. and 4:45 p.m., Monday through Friday. Copying of documents may be arranged through the Regional Water Board by calling (215) 576-6600.

# J. Register of Interested Persons

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should contact the Regional Water Board, reference this facility, and provide a name, address, and phone number.

#### K. Additional Information

Requests for additional information or questions regarding this order should be directed to Mazhar Ali at (213) 576-6652.

## ATTACHMENT H - STATE WATER BOARD MINIMUM LEVELS

The Minimum Levels (MLs) in this appendix are for use in reporting and compliance determination purposes in accordance with section 2.4 of the State Implementation Policy. These MLs were derived from data for priority pollutants provided by State certified analytical laboratories in 1997 and 1998. These MLs shall be used until new values are adopted by the State Water Board and become effective. The following tables (Tables 2a - 2d) present MLs for four major chemical groupings: volatile substances, semi-volatile substances, inorganics, and pesticides and PCBs.

Table 2a - VOLATILE SUBSTANCES*	GC	GCMS
1,1 Dichloroethane	0.5	1
1,1 Dichloroethylene	0.5	2
1,1,1 Trichloroethane	0.5	2
1,1,2 Trichloroethane	0.5	2
1,1,2,2 Tetrachloroethane	0.5	11
1,2 Dichlorobenzene (volatile)	0.5	2
1,2 Dichloroethane	0.5	2
1,2 Dichloropropane	0.5	1
1,3 Dichlorobenzene (volatile)	0.5	2
1,3 Dichloropropene (volatile)	0.5	2
1,4 Dichlorobenzene (volatile)	0.5	5
Acrolein	2.0	
Acrylonitrile	2.0	2
Benzene	0.5	2
Bromoform	0.5	2
Methyl Bromide	1.0	2
Carbon Tetrachloride	0.5	2
Chlorobenzene	0.5	2
Chlorodibromo-methane	0.5	2
Chloroethane	0.5	2
Chloroform	0.5	2
Chloromethane	0.5	2
Dichlorobromo-methane	0.5	2
Dichloromethane	0.5	2
Ethylbenzene	0.5	2
Tetrachloroethylene	0.5	2
Toluene	0.5	2
Trans-1,2 Dichloroethylene	0.5	1
Trichloroethene	0.5	2
Vinyl Chloride	0.5	2

<sup>\*</sup>The normal method-specific factor for these substances is 1; therefore, the lowest standard concentration in the calibration curve is equal to the above ML value for each substance.

Table 2b - SEMI-VOLATILE SUBSTANCES*	GC	GCMS	LC	COLOR
Benzo (a) Anthracene	10	_ 5		
1,2 Dichlorobenzene (semivolatile)	2	2		
1,2 Diphenylhydrazine		1		
1,2,4 Trichlorobenzene	1	5		

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Table 2b - SEMI-VOLATILE SUBSTANCES*	GC	GCMS	LC	COLOR
1,3 Dichlorobenzene (semivolatile)	2	11		
1,4 Dichlorobenzene (semivolatile)	2	11		
2 Chlorophenol	2	5		
2,4 Dichlorophenol	11	5		
2,4 Dimethylphenol	<u> </u>	2		
2,4 Dinitrophenol	5	5	<u> </u>	
2,4 Dinitrotoluene	10	5		
2,4,6 Trichlorophenol	10	10		
2,6 Dinitrotoluene		5		
2- Nitrophenol		10		
2-Chloroethyl vinyl ether	1	1		
2-Chloronaphthalene		10		
3,3' Dichlorobenzidine		5		
Benzo (b) Fluoranthene		10	10	
3-Methyl-Chlorophenol	5	1	7	
4,6 Dinitro-2-methylphenol	10	5	<del> </del>	
4- Nitrophenol	5	10	<del> </del>	<del></del>
4-Bromophenyl phenyl ether	10	5		
	10	5		
4-Chlorophenyl phenyl ether	1	1	0.5	
Acenaphthene	11		0.5	
Acenaphthylene		10	0.2	
Anthracene		10	2	
Benzidine	ļ <u>.</u>	5		
Benzo(a) pyrene	<u> </u>	10	2	
Benzo(g,h,i)perylene		5	0.1	
Benzo(k)fluoranthene		10	2	
bis 2-(1-Chloroethoxyl) methane		5		
bis(2-chloroethyl) ether	10	1		
bis(2-Chloroisopropyl) ether	10	2		
bis(2-Ethylhexyl) phthalate	10	5	,	
Butyl benzyl phthalate	10	10		
Chrysene		10	5	
di-n-Butyl phthalate		10		
di-n-Octyl phthalate		10		
Dibenzo(a,h)-anthracene		10	0.1	
Diethyl phthalate	10	2		!
Dimethyl phthalate	10	2		
Fluoranthene	10	1	0.05	<u> </u>
Fluorene	†	10	0.1	<del></del>
Hexachloro-cyclopentadiene	5 ′	5	<del>                                     </del>	
Hexachlorobenzene	5	1	<u> </u>	<u>-</u>
Hexachlorobutadiene	5	1	<del> </del>	
	<del></del>			
Hexachloroethane	5			
Indeno(1,2,3,cd)-pyrene	<u> </u>	10	0.05	
Isophorone	10	11		
N-Nitroso diphenyl amine	10	1		
N-Nitroso-dimethyl amine	10	5		
N-Nitroso -di n-propyl amine	10	5		
Naphthalene	10	1	0.2	
Nitrobenzene	10	1		· ·······
Pentachlorophenol	1	5		
Phenanthrene	-	5	0.05	
Phenol **	1	1	<del>                                     </del>	50
, ,,,,,,,,	<u> </u>	<u> </u>	L	

Table 2b - SEMI-VOLATILE SUBSTANCES*	GC	GCMS	LC	COLOR
Pyrene		10	0.05	

- \* With the exception of phenol by colorimetric technique, the normal method-specific factor for these substances is 1,000; therefore, the lowest standard concentration in the calibration curve is equal to the above ML value for each substance multiplied by 1,000.
- \*\* Phenol by colorimetric technique has a factor of 1.

Table 2c – INORGANICS*	FAA	GFAA	ICP	ICPMS	SPGFAA	HYDRIDE	CVAA	COLOR	DCP
Antimony	10	5	50	0.5	5	0.5			1,000
Arsenic		2	10	2	2	1		20	1,000
Beryllium	20	0.5	2	0.5	1				1,000
Cadmium	10	0.5	10	0.25	0.5				1,000
Chromium (total)	50	2	10	0.5	1				1,000
Chromium VI	5	,						10	
Copper	25	5	10	0.5	2				1,000
Cyanide								5	
Lead	20	5	5	0.5	2				10,000
Mercury				0.5			0.2		
Nickel	50	5	20	1	5				1,000
Selenium		5	10	2	5	1			1,000
Silver	10	1	10	0.25	2				1,000
Thallium	10	2	10	1	5				1,000
Zinc	20		20	1	10				1,000

\* The normal method-specific factor for these substances is 1; therefore, the lowest standard concentration in the calibration curve is equal to the above ML value for each substance.

Table 2d – PESTICIDES – PCBs*	GC
4,4'-DDD	0.05
4,4'-DDE	0.05
4,4'-DDT	0.01
a-Endosulfan	0.02
alpha-BHC	0.01
Aldrin	0.005
b-Endosulfan	0.01
Beta-BHC	0.005
Chlordane	0.1
Delta-BHC	0.005
Dieldrin	0.01
Endosulfan Sulfate	0.05
Endrin	0.01
Endrin Aldehyde	0.01
Heptachlor	0.01
Heptachlor Epoxide	0.01
Gamma-BHC (Lindane)	0.02
PCB 1016	0.5
PCB 1221	0.5
PCB 1232	0.5
PCB 1242	0.5

Table 2d - PESTICIDES - PCB	s* GC
PCB 1248	0.5
PCB 1254	0.5
PCB 1260	0.5
Toxaphene	0.5

\* The normal method-specific factor for these substances is 100; therefore, the lowest standard concentration in the calibration curve is equal to the above ML value for each substance multiplied by 100.

## **Techniques:**

GC - Gas Chromatography

GCMS - Gas Chromatography/Mass Spectrometry

HRGCMS - High Resolution Gas Chromatography/Mass Spectrometry (i.e., EPA 1613, 1624, or 1625)

LC - High Pressure Liquid Chromatography

FAA - Flame Atomic Absorption

GFAA - Graphite Furnace Atomic Absorption

**HYDRIDE - Gaseous Hydride Atomic Absorption** 

CVAA - Cold Vapor Atomic Absorption

ICP - Inductively Coupled Plasma

ICPMS - Inductively Coupled Plasma/Mass Spectrometry

SPGFAA - Stabilized Platform Graphite Furnace Atomic Absorption (i.e., EPA 200.9)

DCP - Direct Current Plasma

COLOR - Colorimetric

# ATTACHMENT I - LIST OF PRIORITY POLLUTANTS

CTR Number	Parameter	CAS Number	Suggested Analytical Methods
Namber			1
1	Antimony	7440360	1
2	Arsenic	7440382	1
3	Beryllium	7440417	1
4	Cadmium	7440439	1
5a	Chromium (III)	16065831	1
5a	Chromium (VI)	18540299	1
6	Copper	7440508	1
7	Lead	7439921	1
8	Mercury	7439976	7
9	Nickel	7440020	1
10	Selenium	7782492	. 1
11	Silver	7440224	1
12	Thallium	7440280	1
13	Zinc	7440666	1
14	Cyanide	57125	1 .
15	Asbestos	1332214	. 1
16	2,3,7,8-TCDD	1746016	1
17	Acrolein	107028	1
18	Acrylonitrile	107131	1
19	Benzene	71432	1
20	Bromoform	75252	1
21	Carbon Tetrachloride	56235	.1
22	Chlorobenzene	108907	. 1
23	Chlorodibromomethane	124481	1
24	Chloroethane	75003	1
25	2-Chloroethylvinyl Ether	110758	1
26	Chloroform	67663	1
27	Dichlorobromomethane	75274	1
28	1,1-Dichloroethane	75343	1
29	1,2-Dichloroethane	107062	. 1
30	1,1-Dichloroethylene	75354	1
31	1,2-Dichloropropane	78875	1
32	1,3-Dichloropropylene	542756	1
33	Ethylbenzene	100414	1
34	Methyl Bromide	74839	1
35	Methyl Chloride	74873	1
36	Methylene Chloride	75092	1
37	1,1,2,2-Tetrachloroethane	79345	1
38	Tetrachloroethylene	127184	1
39	Toluene	108883	1
40	1,2-Trans-Dichloroethylene	156605	1
41	1,1,1-Trichloroethane	71556	1
42	1,12-Trichloroethane	79005	1
43	Trichloroethylene	79016	1
44	Vinyl Chloride	75014	1

CTR Number	Parameter	CAS Number	Suggested Analytical Methods
45	2-Chlorophenol	95578	. 1
46	2,4-Dichlorophenol	120832	1
47	2,4-Dimethylphenol	105679	1
48	2-Methyl-4,6-Dinitrophenol	534521	1
49	2,4-Dinitrophenol	51285	1
50	2-Nitrophenol	88755	1
51	4-Nitrophenol	100027	1
52	3-Methyl-4-Chlorophenol	59507	1
- 53	Pentachlorophenol	87865	1
54	Phenol	108952	. 1
55	2,4,6-Trichlorophenol	88062	1
56	Acenaphthene	83329	1
57	Acenaphthylene	208968	1
58	Anthracene	120127	.1
59	Benzidine	92875	1
60	Benzo(a)Anthracene	56553	1
61	Benzo(a)Pyrene	50328	1 )
62	Benzo(b)Fluoranthene	205992	1
63	Benzo(ghi)Perylene	191242	
64	Benzo(k)Fluoranthene	207089	1
65	Bis(2-	111911	1
66	Chloroethoxy)Methane	111444	<del></del>
	Bis(2-Chloroethyl)Ether	108601	·
67	Bis(2-Chloroisopropyl)Ether		· · · · · · · · · · · · · · · · · · ·
68	Bis(2-Ethylhexyl)Phthalate	117817	1
69	4-Bromophenyl Phenyl Ether	101553	
70	Butylbenzyl Phthalate	85687	1
71	2-Chloronaphthalene	91587	1
72	4-Chlorophenyl Phenyl Ether	7005723	1 ,
73	Chrysene	218019	1
74	Dibenzo(a,h)Anthracene	53703	1
75	1,2-Dichlorobenzene	95501	1
76	1,3-Dichlorobenzene	541731	1
77	1,4-Dichlorobenzene	106467	1
78	3,3'-Dichlorobenzidine	91941	1
79	Diethyl Phthalate	84662	1
80	Dimethyl Phthalate	131113	1
81	Di-n-Butyl Phthalate	84742	1
82	2,4-Dinitrotoluene	121142	1
83	2,6-Dinitrotoluene	606202	1
84	Di-n-Octyl Phthalate	117840	1
85	1,2-Diphenylhydrazine	122667	1
86	Fluoranthene	206440	1
87	Fluorene	86737	1
88	Hexachlorobenzene	118741	1
	Hexachlorobutadiene	87863	1
90	Hexachlorocyclopentadiene	77474	1

CTR Number	Parameter	CAS Number	Suggested Analytical Methods
91	Hexachloroethane	67721	1
92	Indeno(1,2,3-cd)Pyrene	193395	1
93	Isophorone	78591	1
94	Naphthalene	91203	1
95	Nitrobenzene	98953	1
96	N-Nitrosodimethylamine	62759	1
97	N-Nitrosodi-n-Propylamine	621647	
98	N-Nitrosodiphenylamine	86306	
99	Phenanthrene	85018	1
100	Pyrene	129000	1
101	1,2,4-Trichlorobenzene	120821	
102	Aldrin	309002	_ 1
103	alpha-BHC	319846	1
104	beta-BHC	319857	1
105	gamma-BHC	58899	1
106	delta-BHC	319868	1
107.	Chlordane	57749	1
108	4,4'-DDT	50293	1
109	4,4'-DDE	72559	1
110	4,4'-DDD	72548	1
111	Dieldrin	60571	1
112	alpha-Endosulfan	959988	1
113	beta-Endosulfan	33213659	1
114	Endosulfan Sulfate	1031078	1
115	Endrin	72208	1
116	Endrin Aldehyde	7421934	1
117	Heptachlor	76448	1
118	Heptachlor Epoxide	1024573	1
119	PCB-1016	12674112	1
120	PCB-1221	11104282	1
121	PCB-1232	11141165	. 1
122	PCB-1242	53469219	1
123	PCB-1248	12672296	7
124	PCB-1254	11097691	1
125	PCB-1260	11096825	1
126	Toxaphene	8001352	1

<sup>1.</sup> Pollutants shall be analyzed using the methods described in 40 CFR Part 136.