Salt/Nutrient Management Plans,
Basin Plan Amendments,
And
The Raymond and
Main San Gabriel Basins

Elizabeth Erickson
Regional Water Quality Control Board
Los Angeles Region

October 7, 2010
Introduction

- The State Water Resource Control Board has identified a need for salt and nutrient management in all groundwater basins.
- The objectives of this management are:
  - To optimize recycled water use
  - To protect groundwater supply and beneficial uses
  - To protect agricultural beneficial use and
  - To protect human health
Introduction

- The Recycled Water Policy adopted in 2009 described salt/nutrient management plans to be completed between 2014 and 2016.
  - Basin-wide approach to groundwater management
  - Stakeholders to develop implementation plans for meeting objectives for salts and nutrients.
  - Implementation plans to be adopted by Regional Water Boards as Basin Plan Amendments.
Introduction

- What if basin-wide Salt/Nutrient Management Plans are not completed?
  - Individual monitoring programs for each recycled water project
  - Sole mitigation requirements
  - Lose opportunity for regional salinity management
  - Stakeholders loss opportunity to control regional salinity management
Overview of Presentation

- Elements of Salt/Nutrient Management Plans
- Groundwater Basin Data
- Basin Planning Process
- Funding
- San Gabriel TMDLs
- Basins Information
Salt/Nutrient Management Plan: Required Elements

- Basin-wide Monitoring
  - Assess basin groundwater quality
  - Constituents and frequency
  - Monitor groundwater and surface water connectivity
  - Identify responsible stakeholder(s)

- Provision for monitoring of Constituents of emerging concern (CECs) in recycled water
Salt/Nutrient Management Plan: Required Elements

- Water Recycling and Stormwater Recharge/Use Goals and Objectives
- Salt/Nutrient Source Identification, Basin/Sub-Basin Assimilative Capacity, Loading Rates, Fate and Transport of Salt/Nutrients
- Implementation Measures to Manage S/N Loading
- Antidegradation Analysis
Salt/Nutrient Management Plan: Suggested Elements

- Groundwater Basin Overview
  - Physiographic description
  - Groundwater basin identification and boundaries
  - Watershed boundaries
- Geology
- Hydrogeology/Hydrology
- Recharge areas
- Climate
- Landcover and landuse
- Water sources
Salt/Nutrient Management Plan: Suggested Elements

- Basin Water Quality
  - Groundwater quality: Past and present
  - Beneficial uses
  - Surface water quality: Effect on groundwater
  - Delivered water, imported water, and recycled water

- Water Balance
  - Conceptual model
  - Basin inflow/outflow
Salt/Nutrient Management Plan: Suggested Elements

- Salt/Nutrient Balance
  - Conceptual model
  - Source identification
  - Loading estimates
  - Basin assimilative capacity
  - Fate and transport of salt/nutrients

- Salt/Nutrient Management Strategies
  - Load reduction goals
  - Changes in land development and use
  - Salt/Nutrient management options
    - Feasibility analysis
    - Cost analysis
Salt/Nutrient Management Plan: Additional Elements

- The need for additional studies will be dictated by the complexity of the basin
  - Type and number of sources of salts/nutrients
  - Quantity (load) of S/N discharged
  - Impairments and/or threats to groundwater quality and beneficial uses
  - Data gaps
Next Up

- Groundwater Basins
Los Angeles Region: Groundwater basins

- Eleven major basins identified by hydrographic area (Central, West, San Gabriel, San Fernando, Las Posas, Santa Monica, Raymond, Pleasant Valley, Hollywood, Ventura, Santa Clara)
- Thirteen smaller basins (DWR Bull.118)
- Sixty four other sub-basins or small basins (LARWQCB Basin Plan)
Groundwater Beneficial Uses

- **All Groundwater basins:** MUN beneficial use
- **San Gabriel:** AGR, River/Alamitos Bay Ecosystems
- **San Fernando:** AGR, River/RARE Long Beach Harbor Ecosystems
- **Santa Clara:** AGR, River/RARE Estuary Ecosystems
- **Ventura:** AGR, RARE Shore Ecosystem
- **West/Central/Hollywood/Santa Monica:** AGR, RARE Ballona Wetland Ecosystems
- **Las Posas/Pleasant Valley:** AGR, Calleguas Creek/RARE Mugu Lagoon Ecosystems
Limitations on Quality

- **West**: Seawater
- **San Gabriel**: Nitrate, VOC, 4 Superfunds
- **San Fernando**: Nitrate, VOC, PCE, Sulfate, Metals
- **Raymond**: Nitrate, VOC, Superfund
- **Santa Clara**: Salts, nutrients
Next Up...

- Basin Plan Amendments
Basin Plans – Brief Overview

- 10 Regional Water Quality Control Plans
  - 9 Regions in California
  - Los Angeles Water Board has 1 Plan

- Regional Water Quality Control Plan = Basin Plan

- Los Angeles and Ventura Counties Salt and Nutrient Management Plans to be incorporated into each regions Water Quality Control Plan
Basin Plans – Brief Overview

- Basin Plans are adopted as regulations
  - They have the force and effect of law.
- Basin Plans must be reviewed “from time to time”
- Basin Plans may be revised
- Basin Plan Revisions must be done in accordance with State and Federal Laws
- Basin Plans apply to both surface and ground water in California
Basin Plans – Brief Overview

- Basin Plans consist of a designation or establishment for the waters within a specified area of the following:
  
  (1) Beneficial uses to be protected.
  
  (2) Water quality objectives.
  
  (3) A program of implementation needed for achieving water quality objectives – including monitoring and surveillance
Basin Plan Amendments

- Must include Implementation (Water Code § 13242)
  - Options for Program of Implementation include:
    - No change to implementation provisions
    - Modification of implementation provisions
    - New implementation provisions
    - Evaluate alternative implementation mechanisms, if appropriate
      - Prohibition of discharge
      - Waste discharge requirements
      - Waiver of waste discharge requirements
      - Cleanup and abatement order
      - 13267 orders
Basin Plan Amendments

- Must Include Monitoring and Surveillance

- Alternatives to Consider
  - No change – monitoring currently described in Basin Plan addresses new amendment
  - Adopt general monitoring goals – provide flexibility, but ensure basic information is collected
  - Specific direction (sites/constituents) – if flexibility is not desired and no changes in monitoring expected
Incorporating CEQA

- Basin Planning is a “certified regulatory program”
  - Exempt from requirement to prepare
    - Initial study
    - Negative Declaration
    - Environmental Impact Report
  - Instead, prepare "substitute environmental documentation” that fulfills same information needs as traditional CEQA documents

- Scoping Meeting Required

  (Pub Res Code §§21080.5; 14 CCR 15250, 15251(g); 23 CCR 3782)
Scientific Peer Review Requirement

- Health and Safety Code § 57004
  - Applies to all Cal/EPA Organizations
    - “Submit the scientific portions of the proposed rule, along with a statement of the scientific findings, conclusions, and assumptions on which the scientific portions of the proposed rule are based and the supporting scientific data, studies, and other appropriate materials, to the external scientific peer review entity for its evaluation.”
  - Standing contract with the University of California for independent reviewers
- Regional Boards request peer review when Basin Plan Amendment is complete
Public Review of Documents

- **Legal Requirements:**
  - **Notice**
    - 45-days notice of a public hearing on proposed basin plan amendments is required (40 CFR 25.5(b)(applies to water quality standards actions for surface waters; Cal. Code Regs., tit. 23, §3777(b))
    - Response to Comments Required
  - **Water Board must Adopt at a Public Meeting**
    - State Water Board, Office of Administrative Law Approvals Needed Before Effective
    - Need U.S. EPA Approval for changes to Surface Water Standards
Statewide Consistency for Basin Plan Amendments

- Documents designed to accommodate range of Basin and Salt/Nutrient plan complexity
  - Can accommodate additional water quality issues
- Documents include:
  - Standardized basin plan list of ground water basins and associated beneficial uses
  - Basin plan amendment in table format
  - Environment analysis with check list
  - Regional Water Board Staff Report
  - Suggested S/N plan table of contents to support the Regional Board’s process.
Basin Plan Amendments for Salt/Nutrients

- Envision three types of Basin Plan Amendments, characteristics include:
  - **Big Plan**-basin large in size, complex land-use, heavily used, water quality threatened
  - **Limited Plan**-basins with less extensive water quality limitations not currently used as a source of water
  - **No Threat Plan**-basins with minimal or no known current threat to water quality-address all within a Region with single basin plan amendment
Next Up

- Funding
Funding

- State Water Board working with DWR on Integrate Regional Water Management Grant-Prop 84 guidelines language
- $870 million implementation, $30 million in planning funds to update 46 IRWM Plans
- State Water Board will send letter to IRWM Regions asking them to support S/N Planning
- S/N Stakeholders need to work with IRWM Regions to update Plans to incorporate S/N Planning Language
Prop 84 Requirements

- Eligible projects must:
  - Implement an IRWM Plan
  - Be consistent with an adopted IRWM Plan or its functional equivalent
  - Provide multiple benefits

- Draft guidelines can be found at:
  - http://www.water.ca.gov/irwm/integregio_new10.cfm
Prop 84 Requirements Related to S/N Plans

- Eligible projects must include one or more of the following project elements:
  - Storm water capture, storage, clean-up, treatment, and management
  - Groundwater recharge and management projects
  - Contaminant and salt removal through reclamation, desalting, and other treatment technologies and conveyance of reclaimed water for distribution to users
Prop 84 Requirements Related to S/N Plans

- Eligible projects must include one or more of the following project elements (cont.):
  - Water banking, exchange, reclamation and improvement of water quality
  - Planning and implementation of multipurpose flood management programs
Next Up

- San Gabriel TMDLs
San Gabriel TMDLs

- **2007-010**
  - Legg Lake Trash TMDL TMDL-In Effect on Mar 6, 2008

- **2006-014**
  - San Gabriel River Metals and Selenium TMDL Approved by Regional Board on Jul 13, 20063

- **2000-010**
  - San Gabriel East Fork Trash TMDL (Revision of Implementation Schedule) -In Effect on Apr 17, 2004

- **1999-015**
  - San Gabriel East Fork Trash TMDL-TMDL In Effect on Apr 17, 2001
TMDL implementation
Alternative Water Resources Management Plan

- Reduce WRP Cl Levels (Softeners & UV Disinfection)
- 3 MGD MF–RO at Valencia WRP (local brine disposal)
- Salt management facilities (extraction wells, pipelines)
- Supplemental water to dilute chloride levels
- Alternative water supply to protect Camulos Ranch
Raymond and San Gabriel Basin

- Salt and Nutrient Management Plan **required** for Raymond and San Gabriel Basins.
- Ramond and San Gabriel Basin volumes **adjudicated**.
- Storm water collection facilities and monitoring will also be included.
- San Gabriel’s Future **Recycled Water Plants permits** will meet the plan’s limits.
Raymond and Main San Gabriel Basins: Next Steps?
Next Steps?

- Participants?
- Data Gaps?
- Base on new or existing Groundwater/Surface water model?
Timeline?

- **October 7, 2010:**
  - First meeting/ Identify Participants
- **2011-2012**
  - Monitoring and Reporting
  - Modeling?
- **2013:**
  - Timetable for plan due to LARWQCB
- **2014:**
  - Draft Basin Plan amendment
- **February 2016:**
  - Adoption of Basin Plan amendment
Next Steps?

Questions?
Elizabeth Erickson
eerickson@waterboards.ca.gov
(213) 620-2264