Attachment A to Resolution No. R10-003

Amendment to the Water Quality Control Plan for the Los Angeles Region to Revise the Los Angeles River and Tributaries Metals TMDL

Adopted by the California Regional Water Quality Control Board, Los Angeles Region on May 6, 2010.

Amendments:

Chapter 7. Total Maximum Daily Loads (TMDLs) Summaries, Section 7-13 (Los Angeles River and Tributaries Metals TMDL)

Add:

This TMDL revision was adopted by

The Regional Water Quality Control Board on May 6, 2010.

This TMDL revision was approved by:

The State Water Resources Control Board on [insert date]. The Office of Administrative Law on [insert date]. The U.S. Environmental Protection Agency on [insert date].

The following table includes the elements of this TMDL.

Table 7-13.1 Los Angeles River and Tributaries Metals TMDL: Elements

Element	Key Findings and Regulatory Provisions
Problem Statement	Segments of the Los Angeles River and its tributaries are on the Clean Water Act section 303(d) list of impaired waterbodies for copper, cadmium, lead, zinc, aluminum and selenium. The metals subject to this TMDL are toxic pollutants, and the existing water quality objectives for the metals reflect national policy that the discharge of toxic pollutants in toxic amounts be prohibited. When one of the metals subject to this TMDL is present at levels exceeding the existing numeric objectives, then the receiving water is toxic. The beneficial uses impaired by metals in the Los Angeles River and its tributaries are those associated with aquatic life and water supply, including wildlife habitat, rare, threatened or endangered species, warm freshwater habitat, wetlands, and groundwater recharge. TMDLs are developed for reaches on the 303(d) list and for reaches where recent data indicate additional impairments. Addressing the impairing metals throughout the Los Angeles River watershed will ensure that the metals do not contribute to an impairment elsewhere in the watershed. Metals allocations are therefore developed for upstream reaches and tributaries that drain to impaired reaches.
	These TMDLs address wet- and dry-weather discharges of copper, lead, zinc and selenium and wet-weather discharges of cadmium. Impairments related to cadmium only occur during wet weather. Impairments related to selenium are confined to Reach 6 and its tributaries. Dry-weather impairments related to zinc only occur in Rio Hondo Reach 1. The aluminum listing was based on water quality objectives set to support the municipal water supply beneficial use (MUN). MUN is a conditional use in the Los Angeles River watershed. The United States Environmental Protection Agency (USEPA) has determined that TMDLs are not required for impairments of conditional uses.
Numeric Target (Interpretation of the numeric water quality objective, used to calculate the waste load allocations)	Numeric water quality targets are based on the numeric water quality criteria established by the California Toxics Rule (CTR). The targets are expressed in terms of total recoverable metals. There are separate targets for dry and wet weather because hardness values and flow conditions in the Los Angeles River and tributaries vary between dry and wet weather. The dry-weather targets apply to days when the maximum daily flow in the River is less than 500 cfs. The wet-weather targets apply to days when the maximum daily flow in the River is equal to or greater than 500 cfs.
	The dry-weather targets for copper and lead are based on chronic CTR criteria. The dry-weather targets for zinc are based on acute CTR criteria. Copper, lead and zinc targets are dependent on hardness and a water effects ratio (WER), which are both factors built into the CTR criteria to adjust for site specific conditions, and conversion factors to convert between dissolved and total recoverable metals. Copper and lead targets are based on 50 th percentile hardness values. Zinc targets are based on 10 th percentile hardness values. Site-specific copper conversion factors are applied immediately downstream of the Tillman

Element	Key Findings and I	Regulatory Pro	visions		
	and LA-Glendale water reclamation plants (WRP). CTR default				
	conversion factors are used for copper, lead, and zinc in all other cases.				
	The dry-weather ta	rget for seleni	um is inde	ependent of ha	rdness or
	conversion factors.				
:	D	ry-weather con	iversion fa	ictors:	
	Default	Below Tillman		Below LA-Glend	lale WRP
	Copper 0.96		0.74		0.80
•	Lead 0.79				•
	Zinc 0.61				
	D		4 - 4 - ¥		r \
	Dry-weather numer	ric targets (μg Cu	totai recov Pb	erable metals/. Zn	Se
	D 156	<u>Cu</u>	Ιυ	<u> ZII </u>	<u> </u>
	Reach 5, 6	WER ¹ x 30	WER ¹ x 1	10	_
	and Bell Creek	$\frac{\text{WER } \times 30}{\text{WER}^2 \times 26}$	WER x		5
	Reach 4	WER X 20	WER X	10	
	Reach 3 above LA-Glendale				
	WRP and Verdugo	$WER^2 \times 23$	WER ¹ x 1	2 .	
•	Reach 3 below	WERC X 25	WERE A I	. 2	
	LA-Glendale WRP	$WER^2 \times 26$	$WER^1 \times 1$	12.	
	Burbank Western	772272			
	Channel (above WR)	P) WER ² x 26	WER ¹ x	14	
	Burbank Western				
	Channel (below WR)	P) WER ² x 19	$WER^1 \times $	9.1	
	Reach 2				
	and Arroyo Seco	$WER^2 \times 22$	$WER^1 \times 1$		
•	Reach 1	$WER^2 \times 23$	$WER^1 \times 1$		
,	Compton Creek	WER ¹ x 19	WER ¹ x 8		
•	Rio Hondo Reach 1	WER ¹ x 13	WER ¹ x	5.0 WER ¹ x 1	.31
	Monrovia Canyon		WER ¹ x 8		
·	WER(s) have a defaul	lt value of 1.0 un	less site-spe	cific WER(s) are	approved.
	² The WER for this cor	istituent in this re	ach 18 3.96.		
	The wet-weather targ				
	on acute CTR criteri				
	water collected at the				
	Conversion factors for				
	of dissolved metals				
	at Wardlow. The CT				
	conversion factors.	igot for scionic	13 IIIUC	pondoni or nai	- 20 6601110.
	,				
	1	et-weather con	version fa	ctors:	
	Cadmium	0.94	· .		
•	Copper Lead	0.65 0.82	\sim		
	Zinc	0.82			
		0.01			

Element	Key Findings and Regulatory Provisions
	Wet-weather numeric targets (µg total recoverable metals/L)
·	Cd Cu Pb Zn Se
ı	WER ¹ x 3.1 WER ² x 17 WER ¹ x 62 WER ¹ x 159 5
	¹ WER(s) have a default value of 1.0 unless site-specific WER(s) are approved. ² The WER for this constituent is 3.96.
Source Analysis	There are significant differences in the sources of metals loadings during dry weather and wet weather. During dry weather, most of the metals loadings are in the dissolved form. The three major publicly owned treatment works (POTWs) that discharge to the river (Tillman WRP, LA-Glendale WRP, and Burbank WRP) constitute the majority of the flow and metals loadings during dry weather. The storm drains also contribute a large percentage of the loadings during dry weather because although their flows are typically low, concentrations of metals in urban runoff may be quite high. The remaining portion of the dry weather flow and metals loadings represents a combination of tributary flows, groundwater discharge, and flows from other permitted NPDES discharges within the watershed.
	During wet weather, most of the metals loadings are in the particulate form and are associated with wet-weather storm water flow. On an annual basis, storm water contributes about 40% of the cadmium loading, 80% of the copper loading, 95% of the lead loading and 90% of the zinc loading. This storm water flow is permitted through two municipal separate storm sewer system (MS4) permits, a separate Caltrans MS4 permit, a general construction storm water permit and a general industrial storm water permit.
`	Nonpoint sources of metals may include tributaries that drain the open space areas of the watershed. Direct atmospheric deposition of metals on the river is also a small source. Indirect atmospheric deposition on the land surface that is washed off during storms is a larger source, which is accounted for in the estimates of storm water loadings.
	The sources of selenium appear to be related to natural levels of selenium in soils in the upper watershed. Separate studies are underway to evaluate whether selenium levels represent a "natural condition" for this watershed.
Loading Capacity	Dry Weather
	Dry-weather TMDLs are developed for the following pollutant waterbody combinations (allocations are developed for upstream reaches and tributaries to meet TMDLs in downstream reaches):
	• Copper for the Los Angeles River Reaches 1, 2, 3, 4, and 5, Burbank Channel, Compton Creek, Tujunga Wash, Rio Hondo Reach 1.
	• Lead for the Los Angeles River Reaches 1, 2, 3, 4, and 5, Burbank Channel, Rio Hondo Reach 1, Compton Creek, Monrovia Canyon Creek.
	Zinc for Rio Hondo Reach 1.

Key Findings and Regulatory Provisions

• Selenium for Reach 6, Aliso Creek, Dry Canyon Creek, McCoy Canyon Creek.

For dry weather, loading capacities are equal to reach-specific numeric targets multiplied by reach-specific critical dry-weather flows. Summing the critical flows for each reach and tributary, the critical flow for the entire river is 203 cfs, which is equal to the combined design flow of the three POTWs (169 cfs) plus the median flow from the storm drains and tributaries (34 cfs). The median storm drain and tributary flow is equal to the median flow at Wardlow (145 cfs) minus the existing median POTW flow (111 cfs). The dry-weather loading capacities for each impaired reach include the critical flows for upstream reaches. The dry-weather loading capacity for Reach 5 includes flows from Reach 6 and Bell Creek, the dry-weather loading capacity for Reach 3 includes flows from Verdugo Wash, and the dry-weather loading capacity for Reach 2 includes flows from Arroyo Seco.

Dry-weather loading capacity (total recoverable metals)

	Critical	Cu	Pb	Zn
	Flow (cfs	(kg/day)	(kg/day)	(kg/day)
LA River Reach 5	8.74	$WER^1 \times 0.65$	$WER^1 \times 0.3$	
LA River Reach 4	129.13	$WER^2 \times 8.1$		77
LA River Reach 3	39.14	$WER^2 \times 2.3$	$WER^1 \times 1.0$	1
LA River Reach 2	4.44	$WER^2 \times 0.16$	$WER^1 \times 0.03$	84
LA River Reach 1	2.58	$WER^2 \times 0.14$		
Tujunga Wash	0.15	$WER^{1} \times 0.007$	$7 \text{ WER}^1 \times 0.00$	035
Burbank Channel	17.3	$WER^2 \times 0.80$		
Rio Hondo Reach 1	0.50	WER ¹ x 0.015	WER ¹ x0.006	51 WER ¹ x0.16
Compton Creek	0.90	$WER^{1} \times 0.041$	$1 \text{ WER}^1 \times 0.02$	20
WER(s) have a defa	ult value o	of 1.0 unless site	-specific WER	(s) are approved.
² The WER for this co	onstituent i	in this reach is 3	.96.	

No dry-weather loading capacities are calculated for lead in Monrovia Canyon Creek or selenium in Reach 6 or its tributaries. Concentration-based allocations are assigned for these metals in these reaches.

Wet Weather

Wet-weather TMDLs are calculated for cadmium, copper, lead, and zinc in Reach 1. Allocations are developed for all upstream reaches and tributaries to meet these TMDLs.

Wet-weather loading capacities are calculated by multiplying daily storm volumes by the wet-weather numeric target for each metal. The resulting curves identify the load allowance for a given flow.

Element	Key Findings a	nd Regulatory	Provisions	
	Wet-weather loading capacity (total recoverable metals)			
<u> </u>	Metal	Load Duration	1 Curve (kg/day)	
	Cadmium Copper Lead	Daily storm vo Daily storm vo Daily storm vol	lume x WER 1 x 3. lume x WER 2 x 17 lume x WER 1 x 62 lume x WER 1 x 15	/ μg/L 2 μg/L
	¹ WER(s) have a control ² The WER for this	lefault value of 1 s constituent is 3	.0 unless site-specif.	ic WER(s) are approved.
Load Allocations (for nonpoint	Dry Weather			
sources)	lead apply to op Dry-weather ope	en space and di en space load a rtion of tributar	rect atmospheric of allocations are equivies that drain open	(LAs) for copper and deposition to the river. all to the critical flow in space, multiplied by
	Open spa	ce dry-weathe	r LAs (total recov	verable metals)
		Critical Flow	Cu (kg/day)	Pb (kg/day)
	Tujunga Wash Arroyo Seco	0.12 0.33	$WER^{1} \times 0.0056$ $WER^{1} \times 0.018$	$WER^{1} \times 0.0028$ $WER^{1} \times 0.009$
,	1 WER(s) have a d	efault value of 1.	0 unless site-specifi	c WER(s) are approved.
f	obtained from pr and 10 kg/year for based on their le	evious studies or zinc.) Loads angth. The ratio of the river is	(3 kg/year for cop are allocated to ea o of the length of multiplied by the	n to the entire river are per, 2 kg/year for lead ch reach and tributary each river segment to ne estimates of direct
	Direct air depos	ition dry-weat	her LAs (total re	coverable metals)
	LA River Reach Bell Creek Tujunga Wash Verdugo Wash Burbank Channe Arroyo Seco	5 WER ¹ x 3.67 4 WER ¹ x 8.17 3 WER ¹ x 6.04 2 WER ¹ x 1.4 1 WER ¹ x 4.47 WER ¹ x 2.98 WER ¹ x 7.47 WER ¹ x 7.17 WER ¹ x 7.17 WER ¹ x 7.17 MER ¹ x 7.37 1 WER ¹ x 6.42	x10 ⁻⁴ WER ¹ x 2.2: x10 ⁻⁴ WER ¹ x 2.4: x10 ⁻⁴ WER ¹ x 5.4: 4x10 ⁻⁴ WER ¹ x 4.0: x10 ⁻³ WER ¹ x 9.5: x10 ⁻⁴ WER ¹ x 2.9: x10 ⁻⁴ WER ¹ x 1.9: x10 ⁻⁴ WER ¹ x 4.9: x10 ⁻⁴ WER ¹ x 3.2: x10 ⁻⁴ WER ¹ x 4.7: x10 ⁻⁴ WER ¹ x 4.7:	x10 ⁻⁴ x10 ⁻⁴ x10 ⁻⁴ x10 ⁻⁴ x10 ⁻⁴ 6x10 ⁻⁴ 9x10 ⁻⁴ x10 ⁻⁴ x10 ⁻⁴ x10 ⁻⁴ x10 ⁻⁴ x10 ⁻⁴
·	<u>-</u>			WER(s) are approved.

Element	Key Findings and Regulatory Provisions
,	A dry-weather concentration-based load allocation for lead equal to the dry-weather numeric target (WER ¹ x 8.2 µg/L) applies to Monrovia Canyon Creek. The load allocation is not assigned to a particular nonpoint source or group of nonpoint sources. ¹ WER(s) have a default value of 1.0 unless site-specific WER(s) are approved.
	A dry-weather concentration-based load allocation for selenium equal to the dry-weather numeric target (5 μ g/L) is assigned to Reach 6 and its tributaries. The load allocation is not assigned to a particular nonpoint source or group of nonpoint sources.
	Wet Weather
	Wet-weather load allocations for open space are equal to the percent metals loading from open space (predicted by the wet-weather model) multiplied by the total loading capacity, then by the ratio of open space located outside the storm drain system to the total open space area. There is no load allocation for cadmium because open space is not believed to be a source of the wet-weather cadmium impairment in Reach 1.
	Wet-weather open space LAs (total recoverable metals)
	Metal Load Allocation (kg/day)
	Copper WER ¹ x 2.6x10 ⁻¹⁰ µg /L/day x daily storm volume(L) Lead WER ¹ x 2.4x10 ⁻¹⁰ µg /L/day x daily storm volume(L) Zinc WER ¹ x 1.4x10 ⁻⁹ µg /L/day x daily storm volume(L) WER(s) have a default value of 1.0 unless site-specific WER(s) are approved.
	Wet-weather load allocations for direct atmospheric deposition are equal to the percent area of the watershed comprised by surface water (0.2%) multiplied by the total loading capacity.
	Wet-weather direct air deposition LAs (total recoverable metals)
	Metal Load Allocation (kg/day)
	Cadmium WER ¹ x 6.2x10 ⁻¹⁰ µg /L/day x daily storm volume(L) Copper WER ¹ x 3.4x10 ⁻¹⁰ µg /L/day x daily storm volume(L) Lead WER ¹ x 1.2x10 ⁻¹⁰ µg /L/day x daily storm volume(L) Zinc WER ¹ x 3.2x10 ⁻⁹ µg /L/day x daily storm volume(L) WER(s) have a default value of 1.0 unless site-specific WER(s) are approved.
	A wet-weather concentration-based load allocation for selenium equal to the dry-weather numeric target (5 µg/L) is assigned to Reach 6 and
•	its tributaries. The load allocation is not assigned to a particular nonpoint source or group of nonpoint sources.
Waste Load Allocations (for	Dry Weather
point sources)	Dry-weather point source waste load allocations (WLAs) apply to the three POTWs (Tillman, Glendale, and Burbank). A grouped waste load allocation applies to the storm water permitees (Los Angeles County MS4, Long Beach MS4, Caltrans, General Industrial and General Construction), which is calculated by subtracting load allocations (and

Key Findings and Regulatory Provisions

waste load allocations for reaches with POTWs) from the total loading capacity. Concentration-based waste load allocations are developed for other point sources in the watershed.

Mass- and concentration-based waste load allocations for Tillman, Los Angeles-Glendale and Burbank WRPs are developed to meet the dryweather targets for copper and lead in Reach 4, Reach 3 and the Burbank Western Channel, respectively.

POTW dry-weather WLAs (total recoverable metals):

	Cu	Pb	
Tillman	<u>-</u>	_	
Concentration-based (µg/L)	$WER^2 \times 26$	$WER^1 \times 10$	
Mass-based (kg/day)	$WER^2 \times 7.8$	$WER^1 \times 3.03$	
Glendale	_	_	
Concentration-based (µg/L)	$WER^2 \times 26$	$WER^1 \times 12$	
Mass-based (kg/day)	$WER^2 \times 2.0$	$WER^1 \times 0.88$	
Burbank	_		
Concentration-based (µg/L)	$WER^2 \times 19$	$WER^1 \times 9.1$	
Mass-based (kg/day)	$WER^2 \times 0.64$	$WER^1 \times 0.31$	

¹ WER(s) have a default value of 1.0 unless site-specific WER(s) are approved. ² The WER for this constituent is 3.96. Regardless of the WER, effluent limitations shall ensure that effluent concentrations and mass discharges do not exceed the levels of water quality that can be attained by performance of this facility's treatment technologies existing at the time of permit issuance, reissuance, or modification.

Dry-weather waste load allocations for storm water are equal to storm drain flows (critical flows minus median POTW flows minus median open space flows) multiplied by reach-specific numeric targets, minus the contribution from direct air deposition.

Storm water dry-weather WLAs (total recoverable metals)

Cr	itical Flov	v Cu	Pb	Zn
	(cfs)	(kg/day)	(kg/day) (l	kg/day)
LA River Reach 6		$WER^1 \times 0.53$	$WER^{1} \times 0.33$	
LA River Reach 5		WER $^1 \times 0.05$	$WER^1 \times 0.03$	
LA River Reach 4		$WER^1 \times 0.32$	$WER^1 \times 0.12$	
LA River Reach 3		$WER^1 \times 0.06$	$WER^1 \times 0.03$	3
LA River Reach 2		$WER^1 \times 0.13$,
LA River Reach 1		$WER^{1} \times 0.14$		7
Bell Creek		$WER^1 \times 0.06$		•
Tujunga Wash	0.03	$WER^1 \times 0.001$	$WER^1 \times 0.00$	002
Burbank Channel	3.3	$WER^1 \times 0.15$		•
Verdugo Wash	3.3	$WER^1 \times 0.18$	$WER^{I} \times 0.1$	0
Arroyo Seco	0.25	$WER^1 \times 0.01$		
Rio Hondo Reach	1 0.50	$WER^1 \times 0.01$	WER ¹ x0.006	$6 \text{ WER}^1 \text{x } 0.16$
Compton Creek	0.90	$WER^1 \times 0.04$		
WER(s) have a det	ault value	of 1.0 unless site	-specific WER	(s) are approved.

Element	Key Findings and Regulatory Provisions
	A zero waste load allocation is assigned to all industrial and construction storm water permittees during dry weather. The remaining waste load allocations are shared by the MS4 permittees and Caltrans.
	Other NPDES Permits
	Concentration-based dry-weather waste load allocations apply to the other NPDES permits* that discharge to the reaches and tributaries in the following table.
	* "Other NPDES permits" refers to minor NPDES permits, general non-storm water NDPES permits, and major permits other than the Tillman, LA-Glendale, and Burbank POTWs.
·	Other dry-weather WLAs (µg total recoverable metals/L)
	Cu Pb Zn Se
\	Reach 5, 6 and Bell Creek WER ¹ x 30 WER ¹ x 19 5
	Reach 4 WER ¹ x 26 WER ¹ x 10
	Reach 3 above LA-Glendale WRP and Verdugo WER ¹ x 23 WER ¹ x 12 Reach 3 below LA-Glendale WRP WER ¹ x 26 WER ¹ x 12 Burbank Western Channel(above WRP) WER ¹ x 26 WER ¹ x 14 Burbank Western
	Channel (below WRP) WER ¹ x 19 WER ¹ x 9.1
	Reach 2 <
. '	Compton Creek WER ¹ x 19 WER ¹ x 8.9
	Rio Hondo Reach 1 WER ¹ x 13 WER ¹ x 5.0 WER ¹ x 131
	WER(s) have a default value of 1.0 unless site-specific WER(s) are approved.
	Wet Weather
	During wet-weather, POTW allocations are based on dry-weather instream numeric targets because the POTWs exert the greatest influence over in-stream water quality during dry weather. During wet weather, the concentration-based dry-weather waste load allocations apply but the mass-based dry-weather allocations do not apply when influent flows exceed the design capacity of the treatment plants. Additionally, the POTWs are assigned reach-specific allocations for cadmium and zinc based on dry weather targets to meet the wet-weather TMDLs in Reach 1.

Element	Key Findings and	Regulatory P	rovisions		
	POTW wet-weather WLAs (total recoverable metals):			etals):	
		Cd	Cu	Pb	Zn
· 	Tillman		· · · · · · · · · · · · · · · · · · ·	,, ,	
	Concentration-based		?	1	1
	(µg/L)	WER'x4.7	WER ² x26	WER'x10	WER'x212
	Mass-based	WED! -1 /	WED2,70	W/ED1 2 0	3 WER ¹ x64
	(kg/day) Glendale	44 TOTE W1'4	44 TT X\'0	W LIX X 3.0	O WEEK AUT.
	Concentration-based	1			
	(µg/L)	WER ¹ x5.3	WER ² x26	WER ¹ x12	WER ¹ x253
	Mass-based	www.	************		مد استعداد
•	(kg/day)	WER'x0.40	$WER^2x2.0$	WER'x0.8	8 WER'x19
	Burbank Concentration-based	İ		ů.	
	(μg/L)	WER ¹ x4.5	WER ² x19	WER ¹ x9.1	WER ¹ x 212
	Mass-based				
	(kg/day)	WER ¹ x0.15	WER ² x0.64	WER ¹ x0.3	1 WER ¹ x7.3
	¹ WER(s) have a defau ² The WER for this limitations shall ensure exceed the levels of w facility's treatment to reissuance, or modifical	constituent is that effluent of the vater quality the echnologies ex	3.96. Regard concentrations at can be atta	less of the and mass distinct by perfo	WER, effluent charges do not rmance of this
	Wet-weather waste permittees are equallocations for open allocations for the P grouped storm water	al to the total space and din OTWs. Wet-y	al loading o cect air depo weather wast	capacity min sition and the e load alloc	nus the load ne waste load ations for the
	Storm water we	et-weather W	LAs (total r	ecoverable	metals):
	Metal	Waste L	oad Allocati	on (kg/day)	
	Cadmium	WER ¹ x 3	.1x10 ⁻⁹ x dai	ly volume(L	L) — 1.95
	Copper		.7x10 ⁻⁸ x dai		
	Lead Zinc	WER' x 6	5.2x10 ⁻⁸ x dai 5.6x10 ⁻⁷ x dai	ly volume (I	L) - 4.2 I) 00
				· ·	ĺ
	¹ WER(s) have a defau	It value of 1.0 t	ınless site-spe	citic WER(s)	are approved.
	The combined stor between the differen portion of the waters	t storm water	categories by	y their perce	** !
	MS4 wet-w	eather WLA	s (total recov	verable met	als):
	Metal		oad Allocati		
	Cadmium		.8x10 ⁻⁹ x dai		
	Copper		.5x10 ⁻⁸ x dai		
	Lead Zinc	WER' x 5	.6x10 ⁻⁸ x dai .4x10 ⁻⁷ x dail	iy volume (l	L) = 3.85
	Luic	WER XI.	HAIU X Uall	y volume (L	.) — 03

Element	Key Findings and Regulatory Provisions			
	Caltrans wet	t-weather WLAs (total recoverabl	e metals):
	Metal	Waste Load	Allocation (kg/d	ay)
	Cadmium		0-11 x daily volur	
	Copper	WER 1 x 2.9x1	0 ⁻¹⁰ x daily volur	ne (L) – 0.2
	Lead	$WER^{1} \times 1.06x$:10 ⁻⁹ x daily volu	me(L) - 0.07
	Zinc	WER' x 2.7x1	10 ⁻⁹ x daily volun	ne (L) – 1.6
	General Industria	l wet-weather Wl	LAs (total recov	erable metals):
	Metal		Allocation (kg/d	
	Cadmium		0^{-10} x daily volur	
·	Copper		0^{-10} x daily volur	
	Lead		0 ⁻⁹ x daily volum	
	Zinc	WER' $\times 8.3 \times 10^{-1}$	0 ⁻⁹ x daily volum	e (L) – 4.8
	General Construct	ion wet-weather W	LAs (total recov	erable metals):
	Metal		Allocation (kg/d	
	Cadmium		0 ⁻¹¹ x daily volur	
·	Copper		0 ⁻¹⁰ x daily volun	
	Lead		0 ⁻⁹ x daily volum	
\sim	Zinc		10 ⁻ 9 x daily volu	
	¹ WER(s) have a defau	alt value of 1.0 unless	s site-specific WEI	R(s) are approved.
·	Each storm water	r permittee unde	er the general	industrial and
	construction storm			
	allocations per acre	based on the total a	acres of their faci	lity.
	Individual Gener	al Construction or	r Industrial Per	mittees WLAs
-		(total recoverab		
	Metal		Allocation (g/da	
	Cadmium	WER 1 x 7.6x10 $^{-12}$		
	Copper	WER 1 x 4.2x10 $^{-11}$		
	Lead	$WER^{1} \times 1.5 \times 10^{-10}$		
	Zinc	WER 1 x 3.9x10 $^{-10}$		
	¹ WER(s) have a defau	ilt value of 1.0 unless	s site-specific WEI	R(s) are approved.
	Other NPDES Peri	mits		
	Concentration-based		te load allocatio	ns annly to the
•	other NPDES permi			
	River and its tributar	9	· ·	ane zos i ingenes
	Wet-weather WL	As for other pern	aits (total recove	erable metals)
)	Cadmium (µg /L)	Copper (µg /L)	Lead (ug/L)	Zinc (µg/L)
·	WER ¹ x 3.1	$WER^1 \times 17$	$WER^1 \times 62$	WER ¹ x 159
	WER(s) have a defau	lt value of 1.0 unless	s site-specific WEF	R(s) are approved.
	* "Other NPDES p	ermits" refers to	minor NPDES 1	permits, general
	non-storm water N Tillman, LA-Glenda			other than the

Element	Key Findings and Regulatory Provisions
Element Margin of Safety	There is an implicit margin of safety that stems from the use of conservative values for the translation from total recoverable to the dissolved fraction during the dry and wet periods. In addition, the TMDL includes a margin of safety by evaluating wet-weather conditions separately from dry-weather conditions, which is in effect, assigning allocations for two distinct critical conditions. Furthermore, the use of the wet-weather model to calculate load allocations for open space can be applied to the margin of safety because it tends to overestimate loads from open spaces, thus reducing the available waste load allocations to the permitted discharges. An additional explicit margin of safety is provided in Reaches 1-4 and Burbank Western Channel for which a site-specific WER has been developed. Specifically, while the copper targets and loading capacity are adjusted based on the final WER of 3.96, only the WLAs for Tillman WRP, LA-Glendale WRP, and Burbank WRP are adjusted using the site-specific WER until additional data are collected to determine whether the site-
Implementation	specific WER is fully protective of aquatic life in all reaches and can be appropriately applied to all LAs and WLAs. The regulatory mechanisms used to implement the TMDL will include
	the Los Angeles County Municipal Storm Water NPDES Permit (MS4), the City of Long Beach MS4, the Caltrans storm water permit, major NPDES permits, minor NPDES permits, general NPDES permits, general industrial storm water NPDES permits, and general construction storm water NPDES permits. Nonpoint sources will be regulated through the authority contained in sections 13263 and 13269 of the Water Code, in conformance with the State Water Resources Control Board's Nonpoint Source Implementation and Enforcement Policy (May 2004). Each NPDES permit assigned a WLA shall be reopened or amended at reissuance, in accordance with applicable laws, to incorporate the applicable WLAs as a permit requirement.
	The Regional Board shall reconsider this TMDL by January 11, 2011 based on additional data obtained from special studies. Table 7-13-2 presents the implementation schedule for the responsible permittees.
	Implementation of WERs
	The copper WER of 3.96 for Reaches 1-4 of the Los Angeles River and Burbank Western Channel shall apply until this TMDL is reconsidered. At the time this TMDL is reconsidered, the WER for Reaches 1-4 and Burbank Western Channel may be modified or revert back to a default of 1.0 unless additional data have been collected that support application of a WER to all WLAs and LAs, or confirm continued application of the site-specific WER to the WLAs for the POTWs only. Any WER that is incorporated into a discharger's permit shall include an appropriate reopener that authorizes the Regional Board to modify the WER as appropriate to accommodate new information.
· · · · · · · · · · · · · · · · · · ·	Non storm water NPDES permits (including POTWs, other major, minor, and general permits):
	Permit writers may translate applicable waste load allocations into daily

Key Findings and Regulatory Provisions

maximum and monthly average effluent limits for the major, minor and general NPDES permits by applying the effluent limitation procedures in Section 1.4 of the State Water Resources Control Board's Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (2000) or other applicable engineering practices authorized under federal regulations.

Permittees that hold individual NPDES permits and solely discharge storm water may be allowed (at Regional Board discretion) compliance schedules up to January 11, 2016 to achieve compliance with final WLAs.

General industrial storm water permits:

The Regional Board will develop a watershed-specific general industrial storm water permit to incorporate waste load allocations.

Dry-weather implementation

Non-storm water flows authorized by Order No. 97-03 DWQ, or any successor order, are exempt from the dry-weather waste load allocation equal to zero. Instead, these authorized non-storm water flows shall meet the reach-specific concentration-based waste load allocations assigned to the "other NPDES permits". The dry-weather waste load allocation equal to zero applies to unauthorized non-storm water flows, which are prohibited by Order No. 97-03 DWQ.

It is anticipated that the dry-weather waste load allocations will be implemented by requiring improved best management practices (BMPs) to eliminate the discharge of non-storm water flows. However, permit writers must provide adequate justification and documentation to demonstrate that specified BMPs are expected to result in attainment of the numeric waste load allocations.

Wet-weather implementation

General industrial storm water permittees are allowed interim wetweather concentration-based waste load allocations based on benchmarks contained in EPA's Storm Water Multi-sector General Permit for Industrial Activities. The interim waste load allocations apply to all industry sectors and apply until no later than January 11, 2016.

Interim wet-weather WLAs for general industrial storm water permittees (total recoverable metals)*

Cd (µg/L)	Cu(µg/L)	Pb(µg/L)	Zn(µg/L)	
15.9	63.6	81.6	117	

^{*}Based on USEPA benchmarks for industrial storm water sector

Until January 11, 2011, interim waste load allocations will not be interpreted as enforceable permit conditions. If monitoring

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demonstrates that interim waste load allocations are being exceeded, the permittee shall evaluate existing and potential BMPs, including structural BMPs, and implement any necessary BMP improvements. It is anticipated that monitoring results and any necessary BMP improvements would occur as part of an annual reporting process. After January 11, 2011, interim waste load allocations shall be translated into enforceable permit conditions. Compliance with permit conditions may be demonstrated through the installation, maintenance, and monitoring of Regional Board-approved BMPs. If this method of compliance is chosen, permit writers must provide adequate justification and documentation to demonstrate that BMPs are expected to result in attainment of interim waste load allocations.

The general industrial storm water permits shall achieve final wetweather waste load allocations no later than January 11, 2016, which shall be expressed as NPDES water quality-based effluent limitations. Effluent limitations may be expressed as permit conditions, such as the installation, maintenance, and monitoring of Regional Board-approved BMPs if adequate justification and documentation demonstrate that BMPs are expected to result in attainment of waste load allocations.

General construction storm water permits:

Waste load allocations will be incorporated into the State Board general permit upon renewal or into a watershed-specific general permit developed by the Regional Board.

Dry-weather implementation

Non-storm water flows authorized by the General Permit for Storm Water Discharges Associated with Construction Activity (Water Quality Order No. 99-08 DWQ), or any successor order, are exempt from the dry-weather waste load allocation equal to zero as long as they comply with the provisions of sections C.3.and A.9 of the Order No. 99-08 DWQ, which state that these authorized non-storm discharges shall be (1) infeasible to eliminate (2) comply with BMPs as described in the Storm Water Pollution Prevention Plan prepared by the permittee, and (3) not cause or contribute to a violation of water quality standards, or comparable provisions in any successor order. Unauthorized non-storm water flows are already prohibited by Order No. 99-08 DWQ.

Wet-weather implementation

By January 11, 2013, the construction industry will submit the results of BMP effectiveness studies to determine BMPs that will achieve compliance with the final waste load allocations assigned to construction storm water permittees. Regional Board staff will bring the recommended BMPs before the Regional Board for consideration by January 11, 2014. General construction storm water permittees will be considered in compliance with final waste load allocations if they implement these Regional Board approved BMPs. All permittees must

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Element	Key Findings and Regulatory Provisions
,	implement the approved BMPs by January 11, 2015. If no effectiveness studies are conducted and no BMPs are approved by the Regional Board by January 11, 2014, each general construction storm water permit holder will be subject to site-specific BMPs and monitoring requirements to demonstrate compliance with final waste load allocations.
	MS4 and Caltrans permits
	Applicable CTR limits are being met most of the time during dry weather, with episodic exceedances. Due to the expense of obtaining accurate flow measurements required for calculating loads, concentration-based permit limits may apply during dry weather. These concentration-based limits would be equal to dry-weather reachspecific numeric targets.
	Each municipality and permittee will be required to meet the storm water waste load allocations shared by the two MS4s and Caltrans permittees at the designated TMDL effectiveness monitoring points. A phased implementation approach, using a combination of non-structural and structural BMPs may be used to achieve compliance with the waste load allocations. The administrative record and the fact sheets for the MS4 and Caltrans storm water permits must provide reasonable assurance that the BMPs selected will be sufficient to implement the waste load allocations.
	The implementation schedule for the MS4 and Caltrans permittees consists of a phased approach. The watershed is divided into five jurisdictional groups based on the subwatersheds of the tributaries that drain to each reach of the river, as presented in Table 7-13-3. Each jurisdictional group shall achieve compliance in prescribed percentages of its subwatershed(s), with total compliance to be achieved within 22 years. Jurisdictional groups can be reorganized or subdivided upon approval by the Executive Officer.
Seasonal Variations and Critical Conditions	Seasonal variations are addressed by developing separate waste load allocations for dry weather and wet weather.
	For dry weather, critical flows for each reach are established from the long-term flow records (1988-2000) generated by stream gages located throughout the watershed and in selected reaches. The median dry-weather urban runoff plus the combined design capacity of the three major POTWs is selected as the critical flow since most of the flow is from effluent which results in a relatively stable dry-weather flow condition. In areas where there are no flow records, an area-weighted approach is used to assign flows to these reaches.
	Wet-weather allocations are developed using the load-duration curve concept. The total wet-weather waste load allocation for wet weather varies by storm. Given this variability in storm water flows, no justification was found for selecting a particular sized storm as the critical condition.

Compliance Monitoring and Special Studies

Key Findings and Regulatory Provisions

Effective monitoring will be necessary to assess the condition of the Los Angeles River and its tributaries and to assess the on-going effectiveness of efforts by dischargers to reduce metals loading to the Los Angeles River. Special studies may also be appropriate to provide further information about new data, new or alternative sources, and revised scientific assumptions. Below the Regional Board identifies the various goals of monitoring efforts and studies. The programs, reports, and studies will be developed in response to subsequent orders issued by the Executive Officer.

Ambient Monitoring

An ambient monitoring program is necessary to assess water quality throughout the Los Angeles River and its tributaries and the progress being made to remove the metals impairments. The MS4 and Caltrans storm water NPDES permittees in each jurisdictional group are jointly responsible for implementing the ambient monitoring program. The responsible agencies shall sample for total recoverable metals, dissolved metals, including cadmium and zinc, and hardness once per month at each ambient monitoring location at least until the TMDL is re-considered at year 5. The reported detection limits shall be below the hardness adjusted CTR criteria. Eight ambient monitoring points currently exist in the Los Angeles River and its tributaries as part of the City of Los Angeles Watershed Monitoring Program. These monitoring points could be used to assess water quality.

Ambient

Monitoring	
Points	Read

Points Reaches and Tributaries

White Oak LA River 6, Aliso Creek, McCoy Creek, Bell Creek

Avenue

Sepulveda LA River 5, Bull Creek

Boulevard

Tujunga LA River 4, Tujunga Wash

Avenue Colorado

Colorado LA River 3, Burbank Western Channel, Verdugo Wash

Boulevard

Figueroa LA River 3, Arroyo Seco

Street

Washington LA River 2

Boulevard

LA River 2, Rio Hondo (gage just above Rio Hondo)

Rosecrans Avenue

Willow LA River 1, Compton Creek (gage at Wardlow)

Street

TMDL Effectiveness Monitoring

The MS4 and Caltrans storm water NPDES permittees in each jurisdictional group are jointly responsible for assessing progress in reducing pollutant loads to achieve the TMDL. Each jurisdictional group is required to submit for approval by the Executive Officer a

Key Findings and Regulatory Provisions

coordinated monitoring plan that will demonstrate the effectiveness of the phased implementation schedule for this TMDL (See Table 7-13.2), which requires attainment of the applicable waste load allocations in prescribed percentages of each subwatershed over a 22-year period. The monitoring locations specified for the ambient monitoring program may be used as effectiveness monitoring locations.

The MS4 and Caltrans storm water NPDES permittees will be found to be effectively meeting dry-weather waste load allocations if the instream pollutant concentration or load at the first downstream monitoring location is equal to or less than the corresponding concentration- or load-based waste load allocation. Alternatively, effectiveness of the TMDL may be assessed at the storm drain outlet based on the waste load allocation for the receiving water. For storm drains that discharge to other storm drains, the waste load allocation will be based on the waste load allocation for the ultimate receiving water for that storm drain system. The MS4 and Caltrans storm water NPDES permittees will be found to be effectively meeting wet-weather waste load allocations if the loading at the downstream monitoring location is equal to or less then the wet-weather waste load allocation.

The general industrial storm water permit shall contain a model monitoring and reporting program to evaluate BMP effectiveness. A permittee enrolled under the general permit shall have the choice of conducting individual monitoring based on the model program or participating in a group monitoring effort. MS4 permittees are encouraged to take the lead in group monitoring efforts for industrial facilities within their jurisdiction because compliance with waste load allocations by these facilities will in many cases translate to reductions in metals loads to the MS4 system.

The Tillman, LA-Glendale, and Burbank POTWs, and the remaining permitted discharges in the watershed will have effluent monitoring requirements to ensure compliance with waste load allocations.

Additionally, the Tillman, LA-Glendale, and Burbank POTWs shall conduct additional receiving water monitoring to verify that water quality conditions are similar to those of the 2008 copper WER study period. Monitoring is also required to determine if the WER-based copper WLAs will achieve downstream water quality standards. This additional monitoring shall be required through the POTWs' NPDES permit monitoring and reporting programs or other Regional Board required monitoring programs. The Regional Board will evaluate the WER-based copper WLAs based on potential changes in the chemical characteristics of the water body that could impact the calculation or application of the WER and will revise the WERs and copper WLAs, if necessary, to ensure protection of beneficial uses.

Special Studies

The implementation schedule (see Table 7-13.2) allows time for special studies that may serve to refine the estimate of loading capacity, waste

Element	Key Findings and Regulatory Provisions
	load and/or load allocations, and other studies that may serve to optimize implementation efforts. The Regional Board will re-consider the TMDL by January 11, 2011 in light of the findings of these studies. Studies may include:
	• Refined flow estimates for the Los Angeles River mainstem and tributaries where there presently are no flow gages and for improved gaging of low-flow conditions.
and the second s	• Water quality measurements, including a better assessment of hardness, water chemistry data (e.g., total suspended solids and organic carbon) that may refine the use of metals partitioning coefficients.
	• Effects studies designed to evaluate site-specific toxic effects of metals on the Los Angeles River and its tributaries.
	• Source studies designed to characterize loadings from background or natural sources
	• Review of water quality modeling assumptions including the relationship between metals and total suspended solids as expressed in the potency factors and buildup and washoff and transport coefficients.
	• Evaluation of aerial deposition and sources of aerial deposition.
	• POTWs that are unable to demonstrate compliance with final waste load allocations must conduct source reduction audits by January 11, 2008.
	• POTWs that will be requesting the Regional Board to extend their implementation schedule to allow for the installation of advanced treatment must prepare work plans, with time schedules to allow for the installation advanced treatment. The work plan must be submitted January 11, 2010.

Table 7-13.2 Los Angeles River and Tributaries Metals TMDL: Implementation Schedule

Date	Action	
January 11, 2006	Regional Board permit writers shall incorporate waste load allocations into NPDES permits. Waste load allocations will be implemented through NPDES permit limits in accordance with the implementation schedule contained herein, at the time of permit issuance, renewal, or re-opener.	
January 11, 2010	Responsible jurisdictions and agencies shall provide to the Regional Board results of the special studies. POTWs that will be requesting the Regional Board to extend their implementation schedule to allow for the installation of advanced treatment must submit work plans.	
January 11, 2011	The Regional Board shall reconsider this TMDL to re-evaluate the waste load allocations and the implementation schedule.	
	NPDES PERMITS (INCLUDING POTWS, OTHER MAJOR, MINOR, AND GENERAL PERMITS)	
Upon permit issuance, renewal, or re-opener	The non-storm water NPDES permits shall achieve waste load allocations, which shall be expressed as NPDES water quality-based effluent limitations specified in accordance with federal regulations and state policy on water quality control. Permit writers may translate applicable waste load allocations into daily maximum and monthly average effluent limits for the major, minor and general NPDES permits by applying the effluent limitation procedures in Section 1.4 of the SIP or other applicable engineering practices authorized under federal regulations. Effluent limitations based on WER-adjusted WLAs shall ensure that effluent concentrations and mass discharges do not exceed the levels of water quality that can be attained by performance of a facility's treatment technologies existing at the time of permit issuance, reissuance, or modification. Permittees that hold individual NPDES permits and solely discharge storm water may be allowed (at Regional Board discretion) compliance schedules up to January 11, 2016 to achieve compliance with final WLAs.	
GENERA	L INDUSTRIAL STORM WATER PERMITS	
Upon permit issuance, renewal, or re-opener	The general industrial storm water permitees shall achieve dryweather waste load allocations, which shall be expressed as NPDES water quality-based effluent limitations specified in accordance with federal regulations and state policy on water quality control. Effluent limitations may be expressed as permit conditions, such as the installation, maintenance, and monitoring of Regional Boardapproved BMPs. Permittees shall begin to install and test BMPs to meet the interim wet-weather WLAs. BMP effectiveness monitoring will be implemented to determine progress in achieving interim wet-weather waste load allocations.	

Date	Action	
January 11, 2011	The general industrial storm water permits shall achieve interim wetweather waste load allocations, which shall be expressed as NPDES water quality-based effluent limitations. Effluent limitations may be expressed as permit conditions, such as the installation, maintenance, and monitoring of Regional Board-approved BMPs. Permittees shall begin an iterative BMP process including BMP effectiveness monitoring to achieve compliance with final waste load allocations.	
January 11, 2016	The general industrial storm water permits shall achieve final wetweather waste load allocations, which shall be expressed as NPDES water quality-based effluent limitations. Effluent limitations may be expressed as permit conditions, such as the installation, maintenance, and monitoring of Regional Board-approved BMPs.	
GENERAL	CONSTRUCTION STORM WATER PERMITS	
Upon permit issuance, renewal, or re-opener	Non-storm water flows not authorized by Order No. 99-08 DWQ, or any successor order, shall achieve dry-weather waste load allocations of zero. Waste load allocations shall be expressed as NPDES water quality-based effluent limitations specified in accordance with federal regulations and state policy on water quality control. Effluent limitations may be expressed as permit conditions, such as the installation, maintenance, and monitoring of Regional Board-approved BMPs.	
January 11, 2013	The construction industry will submit the results of wet-weather BMP effectiveness studies to the Regional Board for consideration. In the event that no effectiveness studies are conducted and no BMPs are approved, permittees shall be subject to site-specific BMPs and monitoring to demonstrate BMP effectiveness.	
January 11, 2014	The Regional Board will consider results of the wet-weather BMP effectiveness studies and consider approval of BMPs.	
January 11, 2015	All general construction storm water permittees shall implement Regional Board-approved BMPs.	
MS4 AND CALTRANS STORM WATER PERMITS		
April 11, 2007	In response to an order issued by the Executive Officer, each jurisdictional group must submit a coordinated monitoring plan, to be approved by the Executive Officer, which includes both TMDL effectiveness monitoring and ambient monitoring. Once the coordinated monitoring plan is approved by the Executive Officer ambient monitoring shall commence within 6 months.	

Date	Action	
January 11, 2010 (Draft Report) July 11, 2010 (Final Report)	Each jurisdictional group shall provide a written report to the Regional Board outlining the how the subwatersheds within the jurisdictional group will achieve compliance with the waste load allocations. The report shall include implementation methods, an implementation schedule, proposed milestones, and any applicable revisions to the TMDL effectiveness monitoring plan.	
January 11, 2012	Each jurisdictional group shall demonstrate that 50% of the group's total drainage area served by the storm drain system is effectively meeting the dry-weather waste load allocations and 25% of the group's total drainage area served by the storm drain system is effectively meeting the wet-weather waste load allocations.	
January 11, 2020	Each jurisdictional group shall demonstrate that 75% of the group's total drainage area served by the storm drain system is effectively meeting the dry-weather WLAs.	
January 11, 2024	Each jurisdictional group shall demonstrate that 100% of the group's total drainage area served by the storm drain system is effectively meeting the dry-weather WLAs and 50% of the group's total drainage area served by the storm drain system is effectively meeting the wet-weather WLAs.	
January 11, 2028	Each jurisdictional group shall demonstrate that 100% of the group's total drainage area served by the storm drain system is effectively meeting both the dry-weather and wet-weather WLAs.	

Table 7-13.3 Los Angeles River and Tributaries Metals TMDL: Jurisdictional Groups

Jurisdictional Group	Carson County of Los Angeles City of Los Angeles Compton Huntington Park Long Beach Lynwood Signal Hill Southgate Vernon		Subwatershed(s) Los Angeles River Reach 1 and Compton Creek	
1				
2	Alhambra Arcadia Bell Bell Gardens Bradbury Carson Commerce Compton County of Los Angeles Cudahy Downey Duarte El Monte Glendale Huntington Park Irwindale La Canada Flintridge	Long Beach City of Los Angeles Lynwood Maywood Monrovia Montebello Monterey Park Paramount Pasadena Pico Rivera Rosemead San Gabriel San Marino Sierra Madre South El Monte South Pasadena Southgate Temple City Vernon	Los Angeles River Reach 2, Rio Hondo, Arroyo Seco, and all contributing sub watersheds	
3	City of Los Angeles County of Los Angeles Burbank Glendale La Canada Flintridge Pasadena		Los Angeles River Reach 3, Verdugo Wash, Burbank Western Channel	
4-5	Burbank Glendale City of Los Angeles County of Los Angeles San Fernando		Los Angeles River Reach 4, Reach 5, Tujunga Wash, and all contributing subwatersheds	
6	Calabasas City of Los Angeles County of Los Angeles Hidden Hills		Los Angeles River Reach 6, Bell Creek, and all contributing subwatersheds	