16 provided that:

- the degradation is limited in extent;
- the degradation after effective source control, treatment, and control is limited to waste constituents typically encountered in municipal wastewater as specified in the groundwater limitations in this Order;
- the Discharger minimizes the degradation by fully implementing, regularly maintaining, and optimally operating best practicable treatment and control (BPTC) measures; and
- the degradation does not result in water quality less than that prescribed in the Basin Plan.

### Table F-9. Summary of Final Effluent Limitations

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Units</th>
<th>Effluent Limitations</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Average Monthly</td>
</tr>
<tr>
<td><strong>BOD 5-day @ 20°C</strong></td>
<td>mg/L</td>
<td>20</td>
</tr>
<tr>
<td></td>
<td>lbs/day[^1]</td>
<td>350</td>
</tr>
<tr>
<td><strong>Total Suspended Solids</strong></td>
<td>mg/L</td>
<td>30</td>
</tr>
<tr>
<td></td>
<td>lbs/day[^1]</td>
<td>525</td>
</tr>
<tr>
<td><strong>pH</strong></td>
<td>standard units</td>
<td>---</td>
</tr>
<tr>
<td><strong>Copper</strong></td>
<td>µg/L</td>
<td>50</td>
</tr>
<tr>
<td><strong>Nitrate (as N)</strong></td>
<td>mg/L</td>
<td>73</td>
</tr>
<tr>
<td><strong>Settleable Solids</strong></td>
<td>mL/L</td>
<td>0.1</td>
</tr>
<tr>
<td><strong>Ammonia</strong></td>
<td>mg/L</td>
<td>10</td>
</tr>
<tr>
<td></td>
<td>lbs/day[^1]</td>
<td>177</td>
</tr>
</tbody>
</table>

[^1]: Calculated with the following formula: 8.345 x concentration x flow, using a design flow of 2.1 mgd.

a. **Percent Removal**: The average monthly percent removal of BOD 5-day 20°C and total suspended solids shall not be less than 85 percent.

b. **Acute Whole Effluent Toxicity**: Survival of aquatic organisms in 96-hour bioassays of undiluted waste shall be no less than:

   i. 70%, minimum for any one bioassay; and
   ii. 90%, median for any three consecutive bioassays.

c. **Temperature**: The maximum temperature of the discharge shall not exceed the natural receiving water temperature by more than 20°F.
d. **Total Coliform Organisms.** Effluent total coliform organisms shall not exceed:
   
i. 23 most probable number (MPN) per 100 mL, as a 7-day median; and
   
ii. 240 MPN/100 mL, more than once in any 30-day period.

e. **Average Daily Discharge Flow.** The Average Daily Discharge Flow shall not exceed 2.1 mgd.

f. **Electrical Conductivity.** Effluent electrical conductivity shall not exceed 1000 µmhos/cm, as a monthly average of mean daily values, if: (1) the Discharger fails to submit a Salinity Plan to reduce its salinity impacts to the Delta, including a schedule, to comply with conditions (1) – (3) below to the Regional Water Board within six months of the effective date of this permit, or (2) the Discharger fails to timely implement the Salinity Plan upon the Regional Water Board’s approval. The proposed Salinity Plan will be circulated for no less than 30 days of public comment prior to the Regional Water Board’s consideration of the Salinity Plan, and the Regional Water Board may revise the Salinity Plan prior to approving it.

   1) The Discharger implements all reasonable steps to obtain alternative, lower salinity water supply sources; and

   2) The Discharger develops and implements a salinity source control program that will identify and implement measures to reduce salinity in discharges from residential, commercial, industrial and infiltration sources in an effort to meet the interim salinity goal of a maximum 500 µmhos/cm electrical conductivity increase over the weighted average electrical conductivity of the Discovery Bay’s water supply; and

   3) The Discharger participates financially in the development of the Central Valley Salinity Management Plan at a level commensurate with its contributions of salinity to the Delta.

Upon determination by the Regional Water Board that the Discharger has materially failed to comply with the approved Salinity Plan due to circumstances within its control, the final effluent limitations for electrical conductivity shall become effective immediately.

Until such time, the effluent electrical conductivity concentration shall not exceed 2100 µmhos/cm as an annual average.

g. **Total Recoverable Iron.** Effluent total recoverable iron shall not exceed 300 µg/L, as an annual average.
h. **Aluminum.** Effluent total recoverable aluminum concentrations shall not exceed 200 μg/L, as an annual average.

E. **Interim Effluent Limitations**

Not applicable.

F. **Land Discharge Specifications**

Not Applicable.

G. **Reclamation Specifications**

Not Applicable.

V. **RATIONALE FOR RECEIVING WATER LIMITATIONS**

Basin Plan water quality objectives to protect the beneficial uses of surface water and groundwater include numeric objectives and narrative objectives, including objectives for chemical constituents, toxicity, and tastes and odors. The toxicity objective requires that surface water and groundwater be maintained free of toxic substances in concentrations that produce detrimental physiological responses in humans, plants, animals, or aquatic life. The chemical constituent objective requires that surface water and groundwater shall not contain chemical constituents in concentrations that adversely affect any beneficial use or that exceed the maximum contaminant levels (MCLs) in Title 22, CCR. The tastes and odors objective states that surface water and groundwater shall not contain taste- or odor-producing substances in concentrations that cause nuisance or adversely affect beneficial uses. The Basin Plan requires the application of the most stringent objective necessary to ensure that surface water and groundwater do not contain chemical constituents, toxic substances, radionuclides, or taste and odor producing substances in concentrations that adversely affect domestic drinking water supply, agricultural supply, or any other beneficial use.

A. **Surface Water**

CWA section 303(a-c), requires states to adopt water quality standards, including criteria where they are necessary to protect beneficial uses. The Regional Water Board adopted water quality criteria as water quality objectives in the Basin Plan. The Basin Plan states that "[t]he numerical and narrative water quality objectives define the least stringent standards that the Regional Board will apply to regional waters in order to protect the beneficial uses." The Basin Plan includes numeric and narrative water quality objectives for various beneficial uses and water bodies. This Order contains Receiving Surface Water Limitations based on the Basin Plan numerical and narrative water quality objectives for biostimulatory substances, chemical constituents, color, dissolved oxygen, floating material, oil and grease, pH, pesticides, radioactivity, salinity,
sediment, settleable material, suspended material, tastes and odors, temperature, toxicity, and turbidity.

Numeric Basin Plan objectives for bacteria, dissolved oxygen, pH, temperature, and turbidity are applicable to this discharge and have been incorporated as Receiving Surface Water Limitations. Rational for these numeric receiving surface water limitations are as follows:

1. **Bacteria.** The Basin Plan includes a water quality objective that “[I]n water designated for contact recreation (REC-1), the fecal coliform concentration based on a minimum of not less than five samples for any 30-day period shall not exceed a geometric mean of 200/100 mL, nor shall more than ten percent of the total number of samples taken during any 30-day period exceed 400/100 mL.” Numeric Receiving Water Limitations for bacteria are included in this Order and are based on the Basin Plan objective.

2. **Biostimulatory Substances.** The Basin Plan includes a water quality objective that “[W]ater shall not contain biostimulatory substances which promote aquatic growths in concentrations that cause nuisance or adversely affect beneficial uses.” Receiving Water Limitations for biostimulatory substances are included in this Order and are based on the Basin Plan objective.

3. **Color.** The Basin Plan includes a water quality objective that “[W]ater shall be free of discoloration that causes nuisance or adversely affects beneficial uses.” Receiving Water Limitations for color are included in this Order and are based on the Basin Plan objective.

4. **Chemical Constituents.** The Basin Plan includes a water quality objective that “[W]aters shall not contain chemical constituents in concentrations that adversely affect beneficial uses.” Receiving Water Limitations for chemical constituents are included in this Order and are based on the Basin Plan objective.

5. **Dissolved Oxygen.** Old River has been designated as having the beneficial use of cold freshwater aquatic habitat (COLD). For water bodies designated as having COLD as a beneficial use, the Basin Plan includes a water quality objective of maintaining a minimum of 7.0 mg/L of dissolved oxygen. Since the beneficial use of COLD does apply to Old River, a receiving water limitation of 7.0 mg/L for dissolved oxygen was included in this Order.

6. **Floating Material.** The Basin Plan includes a water quality objective that “[W]ater shall not contain floating material in amounts that cause nuisance or adversely affect beneficial uses.” Receiving Water Limitations for floating material are included in this Order and are based on the Basin Plan objective.

7. **Oil and Grease.** The Basin Plan includes a water quality objective that “[W]aters shall not contain oils, greases, waxes, or other materials in concentrations that cause nuisance, result in a visible film or coating on the surface of the water or on objects in the water, or otherwise adversely affect beneficial uses.” Receiving Water Limitations for oil and grease are included in this Order and are based on the Basin Plan objective.
Limitations for oil and grease are included in this Order and are based on the Basin Plan objective.

8. **pH.** The Basin Plan includes water quality objective that "[T]he pH shall not be depressed below 6.5 nor raised above 8.5. Changes in normal ambient pH levels shall not exceed 0.5 in fresh waters with designated COLD or WARM beneficial uses." This Order includes receiving water limitations for both pH range and pH change.

The Basin Plan allows an appropriate averaging period for pH change in the receiving stream. Since there is no technical information available that indicates that aquatic organisms are adversely affected by shifts in pH within the 6.5 to 8.5 range, an averaging period is considered appropriate and a monthly averaging period for determining compliance with the 0.5 receiving water pH limitation is included in this Order.

9. **Pesticides.** The Basin Plan includes a water quality objective for pesticides beginning on page III-6.00. Receiving Water Limitations for pesticides are included in this Order and are based on the Basin Plan objective.

10. **Radioactivity.** The Basin Plan includes a water quality objective that "[R]adioelements shall not be present in concentrations that are harmful to human, plant, animal or aquatic life nor that result in the accumulation of radionuclides in the food web to an extent that presents a hazard to human, plant, animal or aquatic life."

The Basin Plan states further that "[A]t a minimum, waters designated for use as domestic or municipal supply (MUN) shall not contain concentrations of radionuclides in excess of the maximum contaminant levels (MCLs) specified in Table 4 (MCL Radioactivity) of Section 64443 of Title 22 of the California Code of Regulations..." Receiving Water Limitations for radioactivity are included in this Order and are based on the Basin Plan objective.

11. **Sediment.** The Basin Plan includes a water quality objective that "[T]he suspended sediment load and suspended sediment discharge rate of surface waters shall not be altered in such a manner as to cause nuisance or adversely affect beneficial uses." Receiving Water Limitations for suspended sediments are included in this Order and are based on the Basin Plan objective.

12. **Settleable Material.** The Basin Plan includes a water quality objective that "[W]aters shall not contain substances in concentrations that result in the deposition of material that causes nuisance or adversely affects beneficial uses." Receiving Water Limitations for settleable material are included in this Order and are based on the Basin Plan objective.

13. **Suspended Material.** The Basin Plan includes a water quality objective that "[W]aters shall not contain suspended material in concentrations that cause nuisance or adversely affect beneficial uses." Receiving Water Limitations for suspended material are included in this Order and are based on the Basin Plan objective.
14. **Taste and Odors.** The Basin Plan includes a water quality objective that "[W]ater shall not contain taste- or odor-producing substances in concentrations that impart undesirable tastes or odors to domestic or municipal water supplies or to fish flesh or other edible products of aquatic origin, or that cause nuisance, or otherwise adversely affect beneficial uses." Receiving Water Limitations for taste- or odor-producing substances are included in this Order and are based on the Basin Plan objective.

15. **Temperature.** The Thermal Plan is applicable to this discharge. The Thermal Plan requires that the discharge shall not cause the following in Old River:

- The creation of a zone, defined by water temperatures of more than 1°F above natural receiving water temperature, which exceeds 25 percent of the cross-sectional area of the river channel at any point.

- A surface water temperature rise greater than 4°F above the natural temperature of the receiving water at any time or place.

Receiving Water Limitations for temperature are included in this Order and are based on the Thermal Plan requirements.

16. **Toxicity.** The Basin Plan includes a water quality objective that "[A]ll waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life." Receiving Water Limitations for toxicity are included in this Order and are based on the Basin Plan objective.

17. **Turbidity.** The Basin Plan includes a water quality objective that "[[I]ncreases in turbidity attributable to controllable water quality factors shall not exceed the following limits:

- Where natural turbidity is between 0 and 5 Nephelometric Turbidity Units (NTUs), increases shall not exceed 1 NTU.

- Where natural turbidity is between 5 and 50 NTUs, increases shall not exceed 20 percent.

- Where natural turbidity is between 50 and 100 NTUs, increases shall not exceed 10 NTUs.

- Where natural turbidity is greater than 100 NTUs, increases shall not exceed 10 percent.

- For Delta waters, turbidity shall not exceed 50 NTUs in waters of the central Delta, and 150 NTUs in other Delta waters."
A numeric Receiving Surface Water Limitation for turbidity is included in this Order and is based on the Basin Plan objective for turbidity.

**B. Groundwater**

The beneficial uses of the underlying ground water are municipal and domestic supply, industrial service supply, industrial process supply, and agricultural supply. Basin Plan water quality objectives include narrative objectives for chemical constituents, tastes and odors, and toxicity of groundwater. The toxicity objective requires that groundwater be maintained free of toxic substances in concentrations that produce detrimental physiological responses in humans, plants, animals, or aquatic life. The chemical constituent objective states groundwater shall not contain chemical constituents in concentrations that adversely affect any beneficial use. The tastes and odors objective prohibits taste- or odor-producing substances in concentrations that cause nuisance or adversely affect beneficial uses. The Basin Plan also establishes numerical water quality objectives for chemical constituents and radioactivity in groundwaters designated as municipal supply. These include, at a minimum, compliance with MCLs in Title 22 of the CCR. The bacteria objective prohibits coliform organisms at or above 2.2 MPN/100 mL. The Basin Plan requires the application of the most stringent objective necessary to ensure that waters do not contain chemical constituents, toxic substances, radionuclides, taste- or odor-producing substances, or bacteria in concentrations that adversely affect municipal or domestic supply, agricultural supply, industrial supply or some other beneficial use. Groundwater limitations are required to protect the beneficial uses of the underlying groundwater.

**VI. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS**

Section 122.48 requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code sections 13267 and 13383 authorize the Regional Water Board to require technical and monitoring reports. The Monitoring and Reporting Program (MRP), Attachment E of this Order, establishes monitoring and reporting requirements to implement federal and state requirements. The following provides the rationale for the monitoring and reporting requirements contained in the MRP for this facility.

**A. Influent Monitoring**

Influent monitoring is required to collect data on the characteristics of the wastewater and to assess compliance with effluent limitations (e.g., BOD and TSS reduction requirements). All influent monitoring requirements have been retained from the previous Order.

**B. Effluent Monitoring**

Pursuant to the requirements of 40 CFR §122.44(i)(2) effluent monitoring is required for all constituents with effluent limitations. Effluent monitoring is necessary to assess
compliance with effluent limitations, assess the effectiveness of the treatment process, and to assess the impacts of the discharge on the receiving stream.

Most effluent monitoring requirements are retained from the previous Order. Changes in effluent monitoring requirements include an increase in monitoring frequency from quarterly to monthly for iron, and monthly monitoring requirements for managanese are established by this Order because reasonable potential was found for these constituents. A biannual monitoring requirement for dioxin-TEQ is established by this Order because dioxin congeners were detected in the effluent during the term of the previous permit, and further characterization of the effluent with regards to dioxins is justified.

C. Whole Effluent Toxicity Testing Requirements

1. Acute Toxicity. Monthly 96-hour bioassay testing is required to demonstrate compliance with the effluent limitation for acute toxicity.

2. Chronic Toxicity. Quarterly chronic whole effluent toxicity testing is required in order to demonstrate compliance with the Basin Plan’s narrative toxicity objective.

D. Receiving Water Monitoring

1. Surface Water. Receiving water monitoring is necessary to assess compliance with receiving water limitations and to assess the impacts of the discharge on the receiving stream.

E. Ultraviolet Disinfection System Monitoring

UV System specifications and monitoring and reporting is required when the UV system becomes operational to ensure that adequate UV dosage is applied to the wastewater to inactivate pathogens e.g. viruses in the wastewater. UV Disinfection system monitoring are imposed pursuant to requirements established by the California Department of Public Health, (DPH) and the National Water Research Institute (NWRI) and American Water Works Association Research Foundation NWRI/AWWAF’s “Ultraviolet Disinfection Guidelines for Drinking Water and Water Reuse.

F. Other Monitoring Requirements

1. Biosolids Monitoring

Biosolids monitoring is required to ensure compliance with the biosolids disposal requirements (Special Provisions VI.C.6.a.). Biosolids disposal requirements are imposed pursuant to 40 CFR Part 503 to protect public health and prevent groundwater degradation. Biosolids monitoring requirements are retained from the previous permit.
2. Water Supply Monitoring

Water supply monitoring is required to evaluate the source of salinity constituents in the wastewater effluent. Water supply monitoring requirements are also retained from the previous permit.

3. Groundwater

a. Section 13267 of the California Water Code states, in part, "(a) A Regional Water Board, in establishing...waste discharge requirements... may investigate the quality of any waters of the state within its region" and "(b) (1) In conducting an investigation..., the Regional Water Board may require that any person who... discharges... waste... that could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the Regional Water Board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports." In requiring those reports, the Regional Water Board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports. The Monitoring and Reporting Program (Attachment E) is issued pursuant to California Water Code Section 13267. The groundwater monitoring and reporting program required by this Order and the Monitoring and Reporting Program are necessary to assure compliance with these waste discharge requirements. The Discharger is responsible for the discharges of waste at the facility subject to this Order.

b. Monitoring of the groundwater must be conducted to determine if the discharge has caused an increase in constituent concentrations, when compared to background. The monitoring must, at a minimum, require a complete assessment of groundwater impacts including the vertical and lateral extent of degradation, an assessment of all wastewater-related constituents which may have migrated to groundwater, an analysis of whether additional or different methods of treatment or control of the discharge are necessary to provide best practicable treatment or control to comply with Resolution No. 68-16. Economic analysis is only one of many factors considered in determining best practicable treatment or control. If monitoring indicates that the discharge has incrementally increased constituent concentrations in groundwater above background, this permit may be reopened and modified. Until groundwater monitoring is sufficient, this Order contains Groundwater Limitations that allow groundwater quality to be degraded for certain constituents when compared to background groundwater quality, but not to exceed water quality objectives. If groundwater quality has been degraded by the discharge, the incremental change in pollutant concentration (when compared with background) may not be increased. If groundwater quality has been or may be degraded by the discharge, this Order may be reopened and specific numeric limitations established consistent with Resolution 68-16 and the Basin Plan.
c. Effluent from POTWs may contain constituents that degrade groundwater and surface water, provided the discharge is in compliance with Resolution 68-16. This Order requires the Discharger to continue groundwater monitoring up gradient and down gradient of the operational disposal ponds. Monitoring requirements for elevation, depth to groundwater, electrical conductivity, nitrates (as N), and total coliform organisms are carried over from Order No. R5-2003-0067.

d. The groundwater monitoring reports are necessary to evaluate impacts to waters of the State to assure protection of beneficial uses and compliance with Regional Board plans and policies, including Resolution 68-16. Evidence in the record includes effluent monitoring data that indicates the presence of constituents that may degrade groundwater and surface water.

VII. RATIONAL FOR PROVISIONS

A. Standard Provisions

Standard Provisions, which apply to all NPDES permits in accordance with section 122.41, and additional conditions applicable to specified categories of permits in accordance with section 122.42, are provided in Attachment D. The discharger must comply with all standard provisions and with those additional conditions that are applicable under section 122.42.

Section 122.41(a)(1) and (b) through (n) establish conditions that apply to all State-issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations must be included in the Order. Section 123.25(a)(12) allows the state to omit or modify conditions to impose more stringent requirements. In accordance with section 123.25, this Order omits federal conditions that address enforcement authority specified in sections 122.41(j)(5) and (k)(2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

B. Special Provisions

1. Reopener Provisions

a. Mercury (VI.C.1.c.) This provision allows the Regional Water Board to reopen this Order in the event mercury is found to be causing toxicity based on acute or chronic toxicity test results, or if a TMDL program is adopted. In addition, this Order may be reopened if the Regional Water Board determines that a mercury offset program is feasible for dischargers subject to NPDES permits.

b. Salinity Minimization Plan (VI.C.1.d.) This Order requires the Discharger prepare a salinity minimization plan. This reopener provision allows the Regional Water Board to reopen this Order for addition and/or modification of effluent
limitations and requirements for EC based on a review of the salinity minimization plan.

c. Whole Effluent Toxicity (VI.C.1.e.) This Order requires the Discharger to investigate the causes of, and identify corrective actions to reduce or eliminate effluent toxicity through a Toxicity Reduction Evaluation (TRE). This Order may be reopened to include a numeric chronic toxicity limitation, a new acute toxicity limitation, and/or a limitation for a specific toxicant identified in the TRE. Additionally, if a numeric chronic toxicity water quality objective is adopted by the State Water Board, this Order may be reopened to include a numeric chronic toxicity limitation based on that objective.

d. Water Effects Ratio (WER) and Metal Translators (VI.C.1.f.) A default WER of 1.0 has been used in this Order for calculating CTR criteria for applicable priority pollutant inorganic constituents. In addition, default dissolved-to-total metal translators have been used to convert water quality objectives from dissolved to total recoverable when developing effluent limitations for inorganic constituents. If the Discharger performs studies to determine site-specific WERs and/or site-specific dissolved-to-total metal translators, this Order may be reopened to modify the effluent limitations for the applicable inorganic constituents.

2. Special Studies and Additional Monitoring Requirements

a. Chronic Whole Effluent Toxicity Requirements. The Basin Plan contains a narrative toxicity objective that states, "All waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life." (Basin Plan at III-8.00.) Based on quarterly whole effluent chronic toxicity testing performed by the Discharger from January 2004 through July 2007, the discharge does not have reasonable potential to cause or contribute to an to an in-stream excursion above of the Basin Plan's narrative toxicity objective when effluent dilution into Old River is considered.

This provision requires the Discharger to develop a Toxicity Reduction Evaluation (TRE) Work Plan in accordance with EPA guidance. In addition, the provision provides a numeric toxicity monitoring trigger and requirements for accelerated monitoring, as well as, requirements for TRE initiation if a pattern of toxicity has been demonstrated.

i. Monitoring Trigger. A numeric toxicity monitoring trigger of ≥10 TUC (where TUC = 100/NOEC) is applied in the provision. This Order grants a dilution credit of 23:1. Applying a study trigger of 10 TUC provides a large safety factor to assure that chronic toxicity does not occur in Old River.

ii. Accelerated Monitoring. The provision requires accelerated WET testing when a regular WET test result exceeds the monitoring trigger. The purpose of accelerated monitoring is to determine, in an expedient manner, whether there is a pattern of toxicity before requiring the implementation of a TRE.
Due to possible seasonality of the toxicity, the accelerated monitoring should be performed in a timely manner, preferably taking no more than 2 to 3 months to complete.

The provision requires accelerated monitoring consisting of four chronic toxicity tests every two weeks using the species that exhibited toxicity. Guidance regarding accelerated monitoring and TRE initiation is provided in the *Technical Support Document for Water Quality-based Toxics Control, EPA/505/2-90-001, March 1991* (TSD). The TSD at page 118 states, "EPA recommends if toxicity is repeatedly or periodically present at levels above effluent limits more than 20 percent of the time, a TRE should be required." Therefore, four accelerated monitoring tests are required in this provision. If no toxicity is demonstrated in the four accelerated tests, then it demonstrates that toxicity is not present at levels above the monitoring trigger more than 20 percent of the time (only 1 of 5 tests are toxic, including the initial test). However, notwithstanding the accelerated monitoring results, if there is adequate evidence of a pattern of effluent toxicity (i.e. toxicity present exceeding the monitoring trigger more than 20 percent of the time), the Executive Officer may require that the Discharger initiate a TRE.

See the WET Accelerated Monitoring Flow Chart (Figure F-1), below, for further clarification of the accelerated monitoring requirements and for the decision points for determining the need for TRE initiation.

iii. **TRE Guidance.** The Discharger is required to prepare a TRE Work Plan in accordance with USEPA guidance. Numerous guidance documents are available, as identified below:


*Generalized Methodology for Conducting Industrial TREs,* (EPA/600/2-88/070), April 1989.


b. **Groundwater Evaluation Study** (Special Provisions VI.C.2.b.). To determine compliance with Groundwater Limitations V.B., the Discharger is required to evaluate the adequacy of its groundwater monitoring network. This provision requires the Discharger to evaluate its groundwater monitoring network to ensure there are one or more background monitoring wells and a sufficient number of designated monitoring wells downgradient of every treatment, storage, and disposal unit that does or may release waste constituents to groundwater. If the monitoring shows that any constituent concentrations are increased above background water quality, **within 48 months of permit adoption**, the Discharger shall submit a technical report describing the groundwater evaluation report results and critiquing each evaluated facility component with respect to BPTC and minimizing the discharge's impact on groundwater quality.

3. **Best Management Practices and Pollution Prevention**

   a. **CWC section 13263.3(d)(3) Pollution Prevention Plans.** The pollution prevention plans required for salinity shall, at minimum, meet the requirements outlined in CWC section 13263.3(d)(3). The minimum requirements for the pollution prevention plans include the following:

      i. An estimate of all of the sources of a pollutant contributing, or potentially contributing, to the loadings of a pollutant in the treatment plant influent.

      ii. An analysis of the methods that could be used to prevent the discharge of the pollutants into the Facility, including application of local limits to industrial or commercial dischargers regarding pollution prevention techniques, public education and outreach, or other innovative and alternative approaches to reduce discharges of the pollutant to the Facility. The analysis also shall identify sources, or potential sources, not within the ability or authority of the Discharger to control, such as pollutants in the potable water supply, airborne pollutants, pharmaceuticals, or pesticides, and estimate the magnitude of those sources, to the extent feasible.

      iii. An estimate of load reductions that may be attained through the methods identified in subparagraph ii.

      iv. A plan for monitoring the results of the pollution prevention program.

      v. A description of the tasks, cost, and time required to investigate and implement various elements in the pollution prevention plan.

      vi. A statement of the Discharger’s pollution prevention goals and strategies, including priorities for short-term and long-term action, and a description of the Discharger’s intended pollution prevention activities for the immediate future.

      vii. A description of the Discharger’s existing pollution prevention programs.
viii. An analysis, to the extent feasible, of any adverse environmental impacts, including cross-media impacts or substitute chemicals that may result from the implementation of the pollution prevention program.

ix. An analysis, to the extent feasible, of the costs and benefits that may be incurred to implement the pollution prevention program.

b. Mercury Evaluation Program. A mercury evaluation program was required by the previous Order and is being retained by the current Order. The Sacramento-San Joaquin Delta is 303(d) listed for mercury, and a TMDL is under development. The discharge must not contribute to increased loadings of mercury in fish tissue to meet anti-degradations requirements of State Board Resolution 68-16 and at 40 CFR 131.12(a)(1). Monitoring requirements for mercury and methylmercury are required for this Discharger as part of the mercury evaluation program.

c. Salinity Plan. The Regional Water Board, with cooperation of the State Water Board, has begun the process to develop a new policy for the regulation of salinity in the Central Valley. As previously described in this Fact Sheet, effluent data for EC and TDS indicate that effluent concentrations continue to be at levels of concern that may affect beneficial uses of the Old River. Therefore, this Order requires the Discharger to develop a Salinity Plan to reduce its salinity impacts to the Old River, which at a minimum must include source control measures, contributing financially in the development of the Central Valley Salinity Management Plan, and as reasonably possible, changing to water supplies with lower salinity. In addition, the Discharger is required to develop and implement a pollution prevention plan for salinity in accordance with CWC section 13263.3(d)(3), and to implement pollution prevention measures to reduce the salinity in its discharge to the Old River.

d. Salinity Reduction Goal. In an effort to monitor progress in reducing salinity discharges to the Old River, the Discharger shall provide annual reports demonstrating reasonable progress in the reduction of salinity in its discharge to the Old River. An annual average salinity goal of the maximum weighted average electrical conductivity of the Discharger's water supply plus an increment of 500 µmhos/cm for typical consumptive use, has been established as a reasonable goal during the term of this permit. The annual reports shall be submitted in accordance with the Monitoring and Reporting Program (Attachment E, Section X.D.1.).

4. Construction, Operation, and Maintenance Specifications

a. Treatment Pond Requirements. The operation and maintenance of the treatment ponds are required to be conducted in a manner that prevents flooding and reduces nuisances. Treatment pond operating requirements are carried over from the previous Order.
b. **Ultraviolet Disinfection (UV) System Operating Specifications.** UV System specifications and monitoring and reporting is required to ensure that adequate UV dosage is applied to the wastewater to inactivate pathogens e.g., viruses in the wastewater. UV dosage is dependent on several factors such as UV transmittance, UV power setting, wastewater turbidity, and wastewater flow through the UV System. Monitoring and reporting of these parameters is necessary to determine compliance with minimum dosage requirements established by the California Department of Public Health, (DPH) and the National Water Research Institute (NWRI) and American Water Works Association Research Foundation NWRI/AWWARF's "Ultraviolet Disinfection Guidelines for Drinking Water and Water Reuse" first published in December 2000 revised as a Second Edition dated May 2003. In addition, a Memorandum dated 1 November 2004 issued by DPH to Regional Board executive officers recommended that provisions be included in permits to water recycling treatment plants employing UV disinfection requiring Dischargers to establish fixed cleaning frequency of quartz sleeves as well as include provisions that specify minimum delivered UV dose that must be maintained (as recommended by the NWRI/AWWARF UV Disinfection Guidelines).

Turbidity is included as an operational specification as an indicator of the effectiveness of the treatment process and to assure compliance effluent coliform limitations. Failure of the treatment system such that virus removal is impaired would normally result in increased particles in the effluent, which result in higher effluent turbidity and could impact UV dosage. Turbidity has a major advantage for monitoring filter performance, allowing immediate detection of filter failure and rapid corrective action.

Minimum UV dosage and turbidity specifications are included as operating criteria in Special Provisions, Section V1.C.5 and Monitoring and Reporting requirements, Attachment E, Section IX.B., to ensure that adequate disinfection of wastewater is achieve.

5. **Special Provisions for Municipal Facilities (POTWs Only)**

a. **Pretreatment Requirements.** Not Applicable.

b. **Sludge/Biosolids Discharge, Disposal, and Storage Requirements.** The use and disposal of biosolids is regulated under federal and State laws and regulations, including permitting requirements and technical standards included in 40 CFR Part 503. The Discharger is required to comply with the standards and time schedules contained in 40 CFR Part 503.

Title 27, CCR, Division 2, Subdivision 1, section 20005 established approved methods for the disposal of collected screenings, residual sludge, biosolids, and other solids removed from liquid wastes. This Order includes requirements to ensure the Discharger disposes of solids in compliance with State and federal regulations.
c. **Collection System.** On 2 May 2006, the State Water Board adopted State Water Board Order No. 2006-0003, a Statewide General WDR for Sanitary Sewer Systems. The Discharger shall be subject to the requirements of Order No. 2006-0003 and any future revisions thereto. Order No. 2006-0003 requires that all public agencies that currently own or operate sanitary sewer systems apply for coverage under the General WDR. Regardless of the coverage obtained under Order No. 2006-0003, the Discharger's collection system is part of the treatment system that is subject to this Order. As such, pursuant to federal regulations, the Discharger must properly operate and maintain its collection system [40 CFR section 122.41(e)], report any non-compliance [40 CFR section 122.41(l)(6) and (7)], and mitigate any discharge from the collection system in violation of this Order [40 CFR. section 122.41(d)].

6. **Other Special Provisions**

   a. Sections 122.41(l)(3) and 122.61 of the Code of Federal Regulations establish requirements for the transfer of an NPDES permit. Special Provision VI.C.6.a. of this Order requires the Discharger to comply with federal regulations for the transfer of NPDES permits in the event of a change in ownership.

7. **Compliance Schedules**

   The use and location of compliances schedules in the permit depends on the Discharger's ability to comply and the source of the applied water quality criteria.

   The Discharger submitted a request, and justification dated 18 September 2008, for a compliance schedule for electrical conductivity. The compliance schedule justification included all items specified in Paragraph 3, items (a) through (d), of Section 2.1 of the SIP. This Order establishes a compliance schedule for the new, final, water quality-based effluent limitations for Electrical Conductivity and requires full compliance within 5 years from permit adoption.

**VIII. PUBLIC PARTICIPATION**

The California Regional Water Quality Control Board, Central Valley Region (Regional Water Board) is considering the issuance of waste discharge requirements (WDRs) that will serve as a National Pollutant Discharge Elimination System (NPDES) permit for the Discovery Bay Wastewater Treatment Plant. As a step in the WDR adoption process, the Regional Water Board staff has developed tentative WDRs. The Regional Water Board encourages public participation in the WDR adoption process.

**A. Notification of Interested Parties**

The Regional Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe waste discharge requirements for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Notification was provided by posting in public areas (the nearest
courthouse or city hall), the post office nearest the Facility, near the entrance of the Facility, and publishing in the local newspaper.

B. Written Comments

The staff determinations are tentative. Interested persons are invited to submit written comments concerning these tentative WDRs. Comments must be submitted either in person or by mail to the Executive Office at the Regional Water Board at the address above on the cover page of this Order.

To be fully responded to by staff and considered by the Regional Water Board, written comments should be received at the Regional Water Board offices by 5:00 p.m. on the date indicated in the transmittal letter for the proposed Orders.

C. Public Hearing

The Regional Water Board will hold a public hearing on the tentative WDRs during its regular Board meeting on the following date and time and at the following location:

Date: 4 December 2008
Time: 8:30 am
Location: Regional Water Quality Control Board, Central Valley Region
11020 Sun Center Dr., Suite #200
Rancho Cordova, CA 95670

Interested persons are invited to attend. At the public hearing, the Regional Water Board will hear testimony, if any, pertinent to the discharge, WDRs, and permit. Oral testimony will be heard; however, for accuracy of the record, important testimony should be in writing.

Please be aware that dates and venues may change. Our Web address is http://www.waterboards.ca.gov/nwqcb5/ where you can access the current agenda for changes in dates and locations.

D. Waste Discharge Requirements Petitions

Any aggrieved person may petition the State Water Resources Control Board to review the decision of the Regional Water Board regarding the final WDRs. The petition must be submitted within 30 days of the Regional Water Board’s action to the following address:

State Water Resources Control Board
Office of Chief Counsel
P.O. Box 100, 1001 I Street
Sacramento, CA 95812-0100
E. Information and Copying

The Report of Waste Discharge (RWD), related documents, tentative effluent limitations and special provisions, comments received, and other information are on file and may be inspected at the address above at any time between 8:30 a.m. and 4:45 p.m., Monday through Friday. Copying of documents may be arranged through the Regional Water Board by calling 916-464-4772.

F. Register of Interested Persons

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should contact the Regional Water Board, reference this facility, and provide a name, address, and phone number.

G. Additional Information

Requests for additional information or questions regarding this order should be directed to Kenneth Landau at 916-464-4726.