October 11, 2006 Hearing Transcript

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12	WATER QUALITY CONTROL BOARD HEARING
13	OCTOBER 11, 2006
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19	REPORTER'S TRANSCRIPT OF PROCEEDINGS BY: JOANNA BROADWELL, CSR 10959
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21	CLARK REPORTING
22	2161 SHATTUCK AVENUE, SUITE 201
23	BERKELEY, CALIFORNIA 94704
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(Agenda Item 12)

PROCEEDINGS

MR. MULLER: Let's move on to Item 12, and we'll try to kind of do a summary version if we can because of time.

MR. WOLFE: Item 12 is a proposed Basin Plan amendment for establishing a TMDL for mercury in the Walker Creek watershed. This is the testimony hearing, the preliminary hearing, and I would like Jill Marshall and Diane Whyte to do the presentation.

MS. MARSHALL: Good morning, Chairman Muller and Board members. My name is Jill Marshall, and I am a geologist in the TMDL division. I have been working with Diane Whyte in the Walker Creek watershed for over ten years now, and I am delighted to showcase a proposed TMDL plan for minimizing mercury and implementing beneficial usage in the Walter Creek watershed.

Walker Creek and its tributaries in beautiful west Marin support a diverse ecosystem and provides habitat for critters ranging from Salmon, red- and yellow-legged frogs and an array of birds ranging from riparian song birds to ospreys. Walker creek drains to Tomales Bay, a pristine estuary that is a significant wildlife nursery and refuge for migratory species. The map in front of you shows Walker Creek and its main tributaries. Arroyo Sausal

Creek, which is located on the southeastern end of the watershed over here, once a significant tributary is now impounded behind Soulejule reservoir, which is -- behind the Soulejule dam, which is right here.

There are three main sources of mercury in the Walker Creek watershed today. Mercury occurs naturally throughout California's coast range. In the 1960s and '70s there were several active mercury mines in the watershed as well as a mercury processing facility at the Gambonini mine site which is located here on the map. The Gambonini mine site was also the largest of the mine operations. The Gambonini mine site drains to Walker Creek, which you can see here, and remains a source of mercury today.

Two other mines are located on Arroyo Sausal Creek over here which was later dammed by Marin Municipal Water District to form Soulejule Reservoir in the valley, the base of Arroyo Sausal Creek here. It is likely there is mine waste on the shoreline in the reservoir. This mercury, if not properly managed, will lead to increased methylmercury production in the reservation. Finally mercury from the Gambonini mine can be found lower down Walker Creek in its flood plains. The main lightly depositional areas are outlined in red on this graphic. This TMDL sets forth actions related to these sources.

Birds in the watershed, such as the kingfisher and

osprey who feed exclusively on fish are threatened by mercury. In Walker Creek, its tributaries, and Soulejule reservoir there are elevated levels of mercury in small fish such as roach that these birds eat. A health advisory is in effect for Soulejule Reservoir due to elevated mercury levels in sport fish such as black crappie and large-mouthed bass. Region-wide, only sport fish from Santa Clara reservoirs have higher mercury concentrations than the Soulejule fish.

With this TMDL we propose adding two new water quality objectives to our Basin Plan and vacating an outdated mercury standard to better protect water quality in the watershed. The two new fish-tissue water quality objectives will serve as our TMDL targets. Bigger birds can eat bigger fish. The U.S. Fish and Wildlife Service helped us develop fish-tissue based mercury water quality targets that apply to different-sized fish in order to protect both small and larger birds.

More specifically, we want to protect the Delta
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This means less mercury will bio-accumulate in fish and
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sediment and water that will achieve our goal of protecting fish, wildlife and humans. This TMDL allocates mercury sediment concentration to mine sites, downstream depositional areas and reservoir discharges that a water column mercury concentration for Soulejule Reservoir. The concentration-based water quality allocation for the reservoir is the same as the California Toxic Rule level required to protect human health. The allocations will be met through the proposed implementation actions summarized on this table.

Property owners at the Gambonini mine will need to continue to manage the property to minimize mercury loading to the watershed. Marin Municipal Water District needs to evaluate mercury sources both in the reservoir and Soulejule watershed and implement solutions that improve water quality in both the reservoir and downstream in Walker Creek. Property owners of downstream depositional areas may need to minimize discharges of mercury-laden sediment to Walker Creek by taking action such as stabilizing eroding creek banks.

Earlier this year the state awarded us \$400,000 from the Cleanup and Abatement Account to investigate and clean up mercury-contaminated downstream depositional areas. Marin County will work with downstream property owners to minimize mercury discharges. They will modify

the West Marin Stream Permit Program accordingly. We are committed to providing technical expertise as needed to any and all of the responsible parties in the watershed. Our work out of the mine site has been a very successful early implementation effort. The picture on the slide shows the mine site after mining stopped. The red line on the slide here outlines a waste pile. How big was this waste pile? Well, for scale, the arrow that is pointing to this pink dot is pointing to a car. There is a car underneath that little pink dot that you can just see.

The mine channel that drains to Walker Creek is represented by the blue dashed line on the picture. During the record storms of 1982, mercury-laden waste from the Gambonini mine filled that small channel with talons 30 to 40 feet deep which were then transported downstream, overtopping creek banks and blanketing the flood plains of Walker Creek with mining waste. That is why downstream banks, channels, and flood plains are a significant source of mercury today.

Our early implementation efforts, however, were so successful that we had a party to celebrate. One year ago board member Eliahu joined Bruce Wolfe, Alexis Strause and a host of stakeholders for a group pat on the back. The event commemorated the successful partnership that resulted in a 90-percent reduction in mercury loading from the

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Gambonini property to Walker Creek. In this photo you can see Soulejule reservoir behind Diane Whyte.

By continuing to manage the mine site as required under the implementation plan, the Gambonini mine site allocation will be met. We will be applying lessons learned at the Gambonini mine about mercury transport and containment when working with stakeholders to implement the TMDL through the watershed.

I will now turn to rest of the presentation over to Diane, who will summarize the comments received. Thanks.

MS. WHYTE: Good morning. We received two comment letters, one from the EPA and one from Marin Municipal Water District. First I will say, I believe the small amount of comment letters we received on this is really a reflection of the amount of time and energy we spent in this watershed, not only working to clean up the Gambonini mine site and participating on the Tomales Bay Advisory Committee, but also working closely with Marin County to inform residents about some safety issues with some of the fish out there and letting them know what fish they can safely consume and not consume. So we have been out there for years.

EPA, in their letter, identified some gaps in our analysis in terms of the standards action and some inconsistencies in our Basin Plan. More specifically they

asked us to clarify that the fish-tissue objectives that we are proposing will also protect human health. So we have met with EPA, and we are confident that we will be able to address their concerns with some minor revisions and additions to the Basin Plan amendment. Marin Municipal Water District expressed support for the implementation plan downstream of Soulejule Reservoir and a willingness to conduct monitoring. However, they assert that the mines adjacent to and within the reservoir are not contributing mercury and that the District should not be held responsible for methylmercury controls.

And frankly, we are asking the District here to step up to the plate and take on more of a role of stewardship leader here. The implementation plan requires them to determine whether mining waste is still being transported to the reservoir and the extent of mining waste already in the reservoir. In addition, the TMDL requires them to evaluate options for controlling methylmercury production in the reservoir. We believe this request is not only reasonable but that methylmercury controls may be feasible.

And recently, last week, in fact, I learned that down in Santa Clara Valley, the Santa Clara Valley Water District is observing a 90-percent reduction in methylmercury in Lake Almaden where they had their pilot

study underway. Just as a reminder, last month we presented a stewardship award to the Santa Clara Valley Water District for investing over a million dollars in technical studies for the Guadalupe River mercury TMDL and also for applauding them for moving forward and taking these innovative, proactive approaches down there in their reservoirs.

So for us, really, the bottom line is that the Marin Municipal Water District constructed this reservoir with knowledge of the mines, and we are asking them to manage it in a way that protects human health and wildlife.

This is a photo up here of the estuary where Walker Creek drains into Tomales Bay. And it is one of my favorite spots in the watershed out there. It's right off of Highway One near the Highway One crossing. And I included it in here to emphasize what may be obvious, that this TMDL implementation plan is a key step in not only protecting the Walker Creek wildlife but also reducing mercury loads to Tomales Bay.

As a result of cleanup efforts at the Gambonini mine and other actions called for by this TMDL, we know that the sediments coming down off Walker Creek are cleaner and will continue to improve. We expect that these cleaner sediments are bearing the older mercury-laden sediments within the Bay and taking this mercury out of the food

chain.

As you may recall from the Tomales Bay Pathogens TMDL, we developed a model with UC Berkeley that helps us better understand sediment and pollutant transport within Tomales Bay. We are now using this model to track where Walker Creek mercury is being deposited downstream as part of our effort in developing the Tomales Bay mercury TMDL. So as we move forward with our Tomales Bay studies, we will continue to work on Walker Creek and reduce sources in that watershed.

Our next task for this TMDL is to respond in writing to comments received and make appropriate revisions to the Basin Plan amendment. Because some of these revisions relate to the standards action in our environmental analysis, we plan to redistribute the Basin Plan amendment to stakeholders. So therefore we anticipate bringing you the TMDL for consideration in January rather than December as noted in your board package. With that I would be happy to answer any questions.

MR. MULLER: Thank you. May I ask quickly if you have any idea by comparison -- Santa Clara is pretty big-time compared to Marin. Marin is a good district, but, I mean, size-wise financial capabilities, Santa Clara is much larger to handles larger debt load.

MS. WHYTE: You know, I can't quite give you a

comparison, and we do have someone here from the Marin Municipal Water District, but certainly as we move forward and work with them on identifying actions, Feasibility, economic feasibility would certainly be something that would be considered. And we will work with the District to make sure they can find something that can be done. And again it is just embarking on the first step here to evaluate whether something can be done, how much it is going to cost, and then making a decision down the road before moving ahead. So we are not requiring a specific action at this time. We are requiring an investigation into potential actions.

MR. MULLER: Okay. Thank you.

MS. BRUCE: When the Soulejule reservoir was built -- I love that name -- what its the purpose? Was it irrigation water? Was it drinking water? Was it flood control? What was the --

MS. WHYTE: My understanding it was an emergency drinking water supply. So it was built for drinking water.

MS. BRUCE: Thank you.

MR. ELIAHU: I did visit the Gambonini work you did there. Very impressive. I thought that it was very effective, very efficient. It that going to be the example for the rest of them?

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MR. ELIAHU: Every site needs special treatment?
MS. WHYTE: Yes.

MR. MULLER: We have from Marin, here, the general manager, Paul Helliker, please.

MR. HELLIKER: Thank you, Mr. Chair, and I would also like to congratulate Ms. De Luca on all her excellent work that she's done here. And I am sorry I didn't get a chance to work with you more closely during the past few years, but I wish you well in your new endeavors. And I also wish the Chairman well with his pumpkin-growing opportunities.

MR. MULLER: As soon as I get through this meeting I can get home and sell some.

MR. HELLIKER: There you go. Thanks for the opportunity to be here today and to discuss what our comments have been. And, actually, I would like to point out that our district is fully committed to doing whatever

is necessary to protect aquatic resources. We spent \$10 million so far on restoring salmon in the Lagunitas Creek. So it is not like we are not willing to spend money to make sure that the environment is going to be improved. Our concern is we that we have not found any mine sites that are above the water in Soulejule that are on our property. That's one of the issues that's been raised in this TMDL. We've sent our staff out there to look and see what might have been there, and nothing that looks like a mine exists there. So when it comes to storm water runoff we are not sure there is anything that we can do. We do know that there were some historic mining operations in the valley. The locations where those took place were likely underwater.

What we know about the operations were that the materials were dug up and transported over to the Gambonini mine site where they were actually processed. And the information we have about what the extraction sites were in the Soulejule Reservoir watershed indicate those shafts were plugged so they are likely underwater. So there is not much that we can do other than to try to characterize whether there is significant concentrations of mercury there.

That is partly the reason that we suggested that the numbers -- and, actually, let me point out that one of

our comments had to do with what is apparently a typo in terms of the concentrations that were identified for water quality in the Soulejule Reservoir that is listed in the Basin Plan and in the staff report as .05 milligrams per kilogram, and apparently that is supposed to be .5 milligrams per kilogram. So that is consistent with downstream depositional areas and we are happy to see that.

But in terms of water quality, we have done monitoring to identify what concentration of methylmercury and mercury in the water column is, and it is lower than the proposed Basin Plan amendment, the proposed .5 micrograms per liter. So we are glad to know that the water quality is going to meet the standard and we can get this specific numbers that we got.

We would be happy to do some further characterization of the fish in the reservoir. We know that the samples that were taken were relatively limited. We would like to get a better idea of what the concentrations of mercury are in different fish species so we know when we want to update our notification information that is out at the Reservoir for fisher-people, that they will have the accurate information about what they should or shouldn't eat and also to characterize what the concentrations of mercury might be in the soil in the area.

But we do have the information from the Surface

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Water Monitoring Program about other reservoirs in the Bay Area and two of which we operate, the Bon Tempe Reservoir and the Cazio Reservoir, both of which we aerate and both of which have concentrations of mercury in fish tissue that is above the screening level, in fact, well over the screening level, almost double it.

Now, Soulejule does have higher levels, but I know what Santa Clara Valley is doing is they are aerating their reservoir and trying to reduce nutrient input. We already have examples of that that we have done in other locations, and we are finding that it is still not meeting the proposed fish-tissue concentration standard, which is the OEI screening level.

So our main concern is we could be spending money but not doing anything to meet the standard. And we are --Soulejule is a drinking water reservoir. We use it infrequently, which is one of the reasons we don't aerate it, because we don't need to keep the taste and odor problems in Soulejule under control as much as we do in the other reservoirs. And it is relatively remote. Very few people go out there. There is a few fisher-people that go out there, and so it is going to be difficult to get power out there and aeration systems installed and so on. And so We are not convinced it is That us our main concern. on. actually going to do anything to meet the standard. As

1	custodians of the public dollar, we want to make sure we
2	are spending our dollars wisely. We do appreciate all the
3	work the staff has done. They were generous enough to come
4	over and meet with us and talk about the information we
5	have and the concerns we have. And I know it's been a
6	long-standing problem. It is throughout the whole Bay
7	Area, in all of the reservoirs that you have sampled. So
8	we would like to help solve the problem, and we want to
9	make sure that we do.
1.0	MR. MULLER: Thank you. Any other questions or
11	comments for Paul? Okay. If not, we'll move on. This is
12	strictly just
13	MR. WOLFE: Right. This is the public testimony
1.4	hearing, and as you heard from staff that we anticipate at
15	this point coming back in January.
16	MR. MULLER: Okay. We can take it up there. Very
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5	I, Joanna Broadwell, Certified Shorthand Reporter No.
6	10959 in and for the State of California, hereby certify
7	that the foregoing is a full, true and correct transcript of
8	the proceedings to the best of my ability.
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12	Date: 12 11 06 Joanna Broadwell CSR # 10959
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is necessary to protect aquatic resources. We spent \$10 million so far on restoring salmon in the Lagunitas So it is not like we are not willing to spend money to make sure that the environment is going to be improved. Our concern is we that we have not found any mine sites that are above the water in Soulejule that are on our property. That's one of the issues that's been raised in this TMDL. We've sent our staff out there to look and see what might have been there, and nothing that looks like a mine exists there. So when it comes to storm water runoff we are not sure there is anything that we can do. know that there were some historic mining operations in the valley. The locations where those took place were likely underwater.

What we know about the operations were that the materials were dug up and transported over to the Gambonini mine site where they were actually processed. And the information we have about what the extraction sites were in the Soulejule Reservoir watershed indicate those shafts were plugged so they are likely underwater. So there is not much that we can do other than to try to characterize whether there is significant concentrations of mercury there.

That is partly the reason that we suggested that the numbers -- and, actually, let me point out that one of

our comments had to do with what is apparently a typo in terms of the concentrations that were identified for water quality in the Soulejule Reservoir that is listed in the Basin Plan and in the staff report as .05 milligrams per kilogram, and apparently that is supposed to be .5 milligrams per kilogram. So that is consistent with downstream depositional areas and we are happy to see that.

But in terms of water quality, we have done monitoring to identify what concentration of methylmercury and mercury in the water column is, and it is lower than the proposed Basin Plan amendment, the proposed .5 micrograms per liter. So we are glad to know that the water quality is going to meet the standard and we can get this specific numbers that we got.

We would be happy to do some further characterization of the fish in the reservoir. We know that the samples that were taken were relatively limited. We would like to get a better idea of what the concentrations of mercury are in different fish species so we know when we want to update our notification information that is out at the Reservoir for fisher-people, that they will have the accurate information about what they should or shouldn't eat and also to characterize what the concentrations of mercury might be in the soil in the area.

But we do have the information from the Surface

Water Monitoring Program about other reservoirs in the Bay Area and two of which we operate, the Bon Tempe Reservoir and the Cazio Reservoir, both of which we aerate and both of which have concentrations of mercury in fish tissue that is above the screening level, in fact, well over the screening level, almost double it.

Now, Soulejule does have higher levels, but I know what Santa Clara Valley is doing is they are aerating their reservoir and trying to reduce nutrient input. We already have examples of that that we have done in other locations, and we are finding that it is still not meeting the proposed fish-tissue concentration standard, which is the OEI screening level.

So our main concern is we could be spending money but not doing anything to meet the standard. And we are -Soulejule is a drinking water reservoir. We use it infrequently, which is one of the reasons we don't aerate it, because we don't need to keep the taste and odor problems in Soulejule under control as much as we do in the other reservoirs. And it is relatively remote. Very few people go out there. There is a few fisher-people that go out there, and so it is going to be difficult to get power out there and aeration systems installed and so on. And so on. That us our main concern. We are not convinced it is actually going to do anything to meet the standard. As

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custodians of the public dollar, we want to make sure we
are spending our dollars wisely. We do appreciate all the
work the staff has done. They were generous enough to come
over and meet with us and talk about the information we
have and the concerns we have. And I know it's been a
long-standing problem. It is throughout the whole Bay
Area, in all of the reservoirs that you have sampled. So
we would like to help solve the problem, and we want to
make sure that we do.
MR. MULLER: Thank you. Any other questions or
comments for Paul? Okay. If not, we'll move on. This is
strictly just
MR. WOLFE: Right. This is the public testimony

MR. WOLFE: Right. This is the public testimony hearing, and as you heard from staff that we anticipate at this point coming back in January.

MR. MULLER: Okay. We can take it up there. Very good.

1	REPORTER'S CERTIFICATE
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5	I, Joanna Broadwell, Certified Shorthand Reporter No.
6	10959 in and for the State of California, hereby certify
7	that the foregoing is a full, true and correct transcript of
8	the proceedings to the best of my ability.
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12	Date: 12/11/06 Joanna Broadwell CSR # 10959
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