



EDMUND G. BROWN JR.

MATTHEW RODRIQUEZ SECRETARY FOR ENVIRONMENTAL PROTECTION

Los Angeles Regional Water Quality Control Board

Mr. Raymond Williams City of Oxnard 305 W. Street Oxnard CA 93030 VIA CERTIFIED MAIL RETURN RECEIPT REQESTED No. 7008 1140 0002 8671 9240

TECHNICALLY CONDITIONED WATER QUALITY CERTIFICATION FOR PROPOSED HUENEME ROAD BRIDGE WIDENING PROJECT (Corps' Project No. 2014-585-AJS), ORMOND BEACH LAGOON, CITY OF OXNARD, VENTURA COUNTY (File No. 14-115)

Dear Mr. Williams:

Board staff has reviewed your request on behalf of City of Oxnard (Applicant) for a Clean Water Act Section 401 Water Quality Certification for the above-referenced project. Your application was deemed complete on April 28, 2015.

I hereby issue an order certifying that any discharge from the referenced project will comply with the applicable provisions of sections 301 (Effluent Limitations), 302 (Water Quality Related Effluent Limitations), 303 (Water Quality Standards and Implementation Plans), 306 (National Standards of Performance), and 307 (Toxic and Pretreatment Effluent Standards) of the Clean Water Act, and with other applicable requirements of State law. This discharge is also regulated under State Water Resources Control Board Order No. 2003 - 0017 - DWQ, "General Waste Discharge Requirements for Dredge and Fill Discharges that have received State Water Quality Certification."

Please read this entire document carefully. The Applicant shall be liable civilly for any violations of this Certification in accordance with the California Water Code. This Certification does not eliminate the Applicant's responsibility to comply with any other applicable laws, requirements and/or permits.

Should you have questions concerning this Certification action, please contact Valerie Carrillo Zara, P.G., Lead, Section 401 Program, at (213) 576-6759.

Samuel Unger, P.E. Executive Officer

May 8, 2015 Date

CHARLES STRINGER, CHAIR | SAMUEL UNGER, EXECUTIVE OFFICER

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1. Applicant:

Mr. Raymond Williams City of Oxnard 305 W. Street Oxnard CA 93030

Phone: (805) 385-7902

2. Applicant's Agent:

Hollee L. King Penfield and Smith 1327 Del Norte Road Camarillo, CA 93010

Phone: (805) 901-2261

Oxnard, Ventura County

Hueneme Road Bridge Widening

Bridge Widening over Hueneme Road

3. Project Name:

4. Project Location:

Latitude

Longitude

34.085074

119.102632

5. Type of Project:

6. Project Purpose:

7. Project Description:

The City of Oxnard proposes to widen Hueneme Road from two (2) lanes to four (4) lanes between Saviers Road and Arcturus Avenue

and widen the box culvert over the Oxnard Industrial Drain.

The proposed project is located in the southern portion of the City of Oxnard, at the Saviers Road/Hueneme Road intersection. The portion of Hueneme Road under consideration begins at Saviers Road to the west and terminates at Arcturus Avenue to the east. Hueneme Road begins in the City of Port Hueneme, traverses the City of Oxnard, extends through the agricultural fields of the Oxnard Plain and terminates at the Lewis Road/Potrero Road intersection near the California State University Channel Islands campus. Hueneme Road is 8.4 miles long (13.5 kilometers), and the portion proposed to be improved begins 1.3 miles (2.0 kilometers) east of its western terminus.

Hueneme Road is a regional roadway linking the cities of Port Hueneme and Oxnard to the cities of Camarillo via Lewis Road and

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Thousand Oaks via Potrero Road. Hueneme Road is a 2-lane facility, with the exception of a 1.0 mile-long (1.6 kilometer) 4-lane segment within the urban portions of Port Hueneme and Oxnard (Ventura Road to Saviers Road).

The purpose of the project is to extend the 4-lane portion from Saviers Road to Arcturus Avenue. The total length of the improvements to Hueneme Road would be approximately 1,700 feet (518 meters). Currently, the pavement width of the subject portion of Hueneme Road varies from 36 to 44 feet-wide (11.0 to 13.4 meters). Proposed improvements to Hueneme Road will occur between Saviers Road and Arcturus Avenue to provide four traffic lanes and a center turn lane/raised median with left turn pockets serving Connor Drive and Salvador Drive. The typical roadway section will be a total of 71 feet-wide (21.6 meters), consisting of four 12 foot-wide (3.6 meters) traffic lanes, a 12 foot-wide (3.6 meters) median, and two 5.5 foot-wide (1.7 meter) bike lanes. However, the proposed Hueneme Road section will be approximately 88 feet-wide at Arcturus Avenue to provide dedicated left and right turn lanes.

The existing 52 foot-wide culvert over the Oxnard Industrial Drain will be widened to 110 feet wide. The culvert will be widened by installing three 40 foot-long pier walls in the channel upstream of Hueneme Road. The pier walls will be approximately 5 foot-9 inches high and aligned parallel to the channel. Pier walls downstream of Hueneme Road were previously constructed in anticipation of culvert widening. A steel-reinforced four-cell concrete box will be laid over the pier walls to form the top of the widened culvert. Asphalt concrete paving will be applied over the concrete box to form the roadway surface. All utilities at the Oxnard Industrial Drain crossing will be protected in place, except a 12-inch diameter water pipeline which will be relocated.

The culvert extension will require diverting surface flow from the Oxnard Industrial Drain to allow construction of pier walls. However, no excavation of the channel bottom will be required. Surface flow will be diverted using an earthen berm to impound water upstream of the culvert and a pipe to carry flow downstream of the work area. The diversion area will be within a length 200 linear feet.

Fish found in the Oxnard Industrial Drain includes mosquitofish

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and tidewater goby. Goldfish and sailfin molly, and estuarine fish from the lagoon may also be present in the Oxnard Industrial Drain. If present in the construction impact area, tidewater goby could be adversely affected by culvert extension activities. The proposed project will incorporate avoidance and minimization measures developed in coordination with USFWS. These measures will isolate the work area from tidewater goby and will not require block nets or relocation of tidewater gobies which could result in a take.

- 8. Federal Agency/Permit:
- 9. Other Required Regulatory Approvals:
- 10. California Environmental Quality Act Compliance:
- 11. Receiving Water:
- 12. Designated Beneficial Uses:
- 13. Impacted Waters of the United States:
- 14. Dredge Volume:
- 15. Related Projects Implemented/to be Implemented by the Applicant:
- 16. Avoidance/ Minimization Activities:

U.S. Army Corps of Engineers Permit No. 2014-585-AJS

California Department of Fish and Wildlife Streambed Alteration Agreement

A Negative Declaration was issued for the proposed project by the City of Oxnard in 2007.

Ormond Beach (Hydrologic Unit Code: 180701030201)

IND, NAV, POW, REC-1, REC-2, COMM, MAR, WILD, RARE, SPWN, SHELL

Non-wetland waters (unvegetated streambed): 0.42 temporary acres and 0.14 permanent acres (200 linear feet)

None

The Applicant has not identified any related projects carried out in the last 5 years or planned for implementation in the next 5 years.

The Applicant has proposed to implement several Best Management Practices, including, but not limited to, the following:

• If fueling of heavy equipment must occur onsite, a designated area away from drainages shall be used. This designated area should include a drain pan or drop cloth and absorbent materials

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to clean up spills (BMP CA31).

• Vehicles and equipment shall be maintained properly to prevent leakage. If maintenance must occur onsite, a designated area away from drainages shall be used. This designated area should include a drain pan or drop cloth and absorbent materials to clean up spills (BMP CA32).

• Sand bag berms and silt fencing shall be installed and maintained during the construction period adjacent to surface waters to prevent incidental discharge of soil or construction materials.

• Best Management Practices (BMP) will be implemented to reduce dust, dirt, and construction debris from leaving the construction area.

• Sediments and other materials will not be tracked from the site by vehicle traffic. Construction entrance roadways will be stabilized to inhibit sediments from being deposited onto public ways. Any accidental deposition will be immediately cleaned up.

• At completion of the work, the worksite will be cleared of debris

• Construction vehicles and powered equipment will use drip pans when parked, during non-work hours, and when being fueled. Vehicles and equipment will be parked on stabilized surfaces when available to minimize tracking. During non-work hours powered equipment will be parked outside the streambed. Vehicles and equipment will not be operated in ponded or flowing surface water

• Equipment and materials will not be allowed to be within the streambed during rainfall events or when water is flowing in the wash. Tracked out material, demolition debris, temporary asphalt concrete patching or any other foreign material will be removed from the roadway by sweeping or vacuuming immediately.

• All instream work will be conducted in the dry season, when

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surface water is limited to nuisance flow and tidal flow

- A berm will be constructed approximately 100 feet downstream of the Hueneme Road culvert at the Oxnard Industrial Drain to isolate the work area from downstream portions of the Drain;
- The berm will be installed at low tide when surface water is absent or limited to a few cubic feet per second of irrigation-related run-off;
- The berm will be composed of sand bags or other materials that will not produce excessive downstream turbidity;
- The berm will be maintained during the construction period as a barrier to prevent tidewater goby from entering the work area; and
- Surface flow from upstream of the work area will be pumped to a sediment basin (or tank) to reduce suspended solids and turbidity prior to discharge downstream of the berm.

The Applicant has not proposed any additional compensatory mitigation.

The Regional Board will require compensatory mitigation at a ratio of 2:1 for all permanent project impacts associated with the proposed project.

See Attachment B, Conditions of Certifications, Additional Conditions for modifications and additions to the above proposed compensatory mitigation.

17. Proposed Compensatory Mitigation:

18. Required Compensatory Mitigation:

Conditions of Certification File No. 14-115

STANDARD CONDITIONS

Pursuant to §3860 of Title 23 of the California Code of Regulations (23 CCR), the following three standard conditions shall apply to this project:

- 1. This Certification action is subject to modification or revocation upon administrative or judicial review, including review and amendment pursuant to §13330 of the California Water Code and Article 6 (commencing with 23 CCR §3867).
- 2. This Certification action is not intended and shall not be construed to apply to any activity involving a hydroelectric facility and requiring a Federal Energy Regulatory Commission (FERC) license or an amendment to a FERC license unless the pertinent Certification application was filed pursuant to 23 CCR Subsection 3855(b) and the application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.
- 3. Certification is conditioned upon total payment of any fee required pursuant to 23 CCR Chapter 28 and owed by the Applicant.

ADDITIONAL CONDITIONS

Pursuant to 23 CCR §3859(a), the Applicant shall comply with the following additional conditions:

- 1. The Applicant shall submit to this Regional Board copies of any other final permits and agreements required for this project, including, but not limited to, the U.S. Army Corps of Engineers' (ACOE) Section 404 Permit and the California Department of Fish and Wildlife's (CDFW) Streambed Alteration Agreement. These documents shall be submitted prior to any discharge to waters of the State.
- 2. The Applicant shall adhere to the most stringent conditions indicated with either this Certification, the CDFW's Streambed Alteration Agreement, or the ACOE Section 404 Permit.
- 3. The Applicant shall comply with all water quality objectives, prohibitions, and policies set forth in the *Water Quality Control Plan, Los Angeles Region (1994)*, as amended.
- 4. The Avoidance/Minimization activities proposed by the Applicant as described in Attachment A, No. 16, are incorporated as additional conditions herein.
- 5. The Applicant and all contractors employed by the Applicant shall have copies of this Certification, and all other regulatory approvals for this project on site at all times and shall be familiar with all conditions set forth.

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- 6. Fueling, lubrication, maintenance, operation, and storage of vehicles and equipment shall not result in a discharge or a threatened discharge to waters of the State. At no time shall the Applicant use any vehicle or equipment which leaks any substance that may impact water quality. Staging and storage areas for vehicles and equipment shall be located outside of waters of the State.
- 7. All excavation, construction, or maintenance activities shall follow best management practices to minimize impacts to water quality and beneficial uses. Dust control activities shall be conducted in such a manner that will not produce downstream runoff.
- 8. No construction material, spoils, debris, or any other substances associated with this project that may adversely impact water quality standards, shall be located in a manner which may result in a discharge or a threatened discharge to waters of the State. Designated spoil and waste areas shall be visually marked prior to any excavation and/or construction activity, and storage of the materials shall be confined to these areas.
- 9. All waste or dredged material removed shall be relocated to a legal point of disposal if applicable. A legal point of disposal is defined as one for which Waste Discharge Requirements have been established by a California Regional Water Quality Control Board, and is in full compliance therewith.
- 10. The Applicant shall implement all necessary control measures to prevent the degradation of water quality from the proposed project in order to maintain compliance with the Basin Plan. The discharge shall meet all effluent limitations and toxic and effluent standards established to comply with the applicable water quality standards and other appropriate requirements, including the provisions of Sections 301, 302, 303, 306, and 307 of the Clean Water Act. This Certification does not authorize the discharge by the applicant for any other activity than specifically described in the 404 Permit.
- 11. The discharge shall not: a) degrade surface water communities and populations including vertebrate, invertebrate, and plant species; b) promote the breeding of mosquitoes, gnats, black flies, midges, or other pests; c) alter the color, create visual contrast with the natural appearance, nor cause aesthetically undesirable discoloration of the receiving waters; d) cause formation of sludge deposits; or e) adversely affect any designated beneficial uses.
- 12. The Applicant shall allow the Regional Board and its authorized representative entry to the premises, including all mitigation sites, to inspect and undertake any activity to determine compliance with this Certification, or as otherwise authorized by the California Water Code.
- 13. Application of pesticides must be supervised by a certified applicator and be in conformance with manufacturer's specifications for use. Compounds used must be appropriate to the target species and habitat. All pesticides directed toward aquatic species must be approved

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by the Regional Board. Pesticide utilization shall be in accordance with State Water Resources Control Board Water Quality Order Nos. 2011-0003-DWQ, for Aquatic Animal Invasive Species Control; 2011-0004-DWQ, for Spray Applications; 2011-0002-DWQ, for Vector Control; and 2013-0002-DWQ, for Weed Control.

- 14. The Applicant shall not conduct any construction activities within waters of the State during a rainfall event. The Applicant shall maintain a five-day (5-day) clear weather forecast before conducting any operations within waters of the State.
- 15. If rain is predicted after operations have begun, grading activities must cease immediately and the site must be stabilized to prevent impacts to water quality, and minimize erosion and runoff from the site.
- 16. The grading, stabilization and re-vegetation will be phased to limit the exposed or working face such that the graded area can be stabilized within 24 hours after the first prediction of rain during the 5-day forecast or within 24 hours after final grading of the phased area.
- 17. The Applicant shall utilize the services of a qualified biologist with expertise in riparian assessments during any vegetation clearing activities. The biologist shall be available on site during construction activities to ensure that all protected areas are marked properly and ensure that no vegetation outside the specified areas is removed. The biologist shall have the authority to stop the work, as necessary, if instructions are not followed. The biologist shall be available upon request from this Regional Board for consultation within 24 hours of request of consultation.
- 18. The Applicant shall develop avoidance and minimization measures for the protection of tidewater goby in consultation with USFWS. Measures shall include the authority for biologists to stop work if necessary to protect tidewater goby. A copy of all measures shall be submitted to the Regional Board prior to work.
- 19. No activities shall involve wet excavations (i.e., no excavations shall occur below the seasonal high water table). A minimum **5-foot** buffer zone shall be maintained above the existing groundwater level. If construction or groundwater dewatering is proposed or anticipated, the Applicant shall file a **Report of Waste Discharge** (ROWD) to this Regional Board and obtain any necessary NPDES permits/Waste Discharge Requirements prior to discharging waste.
- 20. All project/ maintenance activities not included in this Certification, and which may require a permit, must be reported to the Regional Board for appropriate permitting. Bank stabilization and grading, as well as any other ground disturbances, are subject to restoration and revegetation requirements, and may require additional Certification action.

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- 21. All surface waters, including ponded waters, shall be diverted away from areas undergoing grading, construction, excavation, vegetation removal, and/or any other activity which may result in a discharge to the receiving water. If surface water diversions are anticipated, the Applicant shall develop and submit a **Surface Water Diversion Plan** (plan) to this Regional Board. The plan shall include the proposed method and duration of diversion activities, structure configuration, construction materials, equipment, erosion and sediment controls, and a map or drawing indicating the locations of diversion and discharge points. Contingency measures shall be a part of this plan to address various flow discharge rates. The plan shall be submitted prior to any surface water diversions. If surface flows are present, then upstream and downstream monitoring for the following shall be implemented:
 - pH
 - temperature
 - dissolved oxygen
 - turbidity
 - total suspended solids(TSS)

Analyses must be performed using approved US Environmental Protection Agency methods, where applicable. These constituents shall be measured at least once prior to diversion and then monitored for on a daily basis during the first week of diversion and/or dewatering activities, and then on a weekly basis, thereafter, until the in-stream work is complete.

Results of the analyses shall be submitted to this Regional Board by the 15th day of each subsequent sampling month. A map or drawing indicating the locations of sampling points shall be included with each submittal. Diversion activities shall not result in the degradation of beneficial uses or exceedance of water quality objectives of the receiving waters. Downstream TSS shall be maintained at ambient levels. Where natural turbidity is between 0 and 50 Nephelometric Turbidity Units (NTU), increases shall not exceed 20%. Where natural turbidity is greater than 50 NTU, increases shall not exceed 10%. Any such violations may result in corrective and/or enforcement actions, including increased monitoring and sample collection.

- 22. The Applicant shall restore **all areas** of TEMPORARY IMPACTS to waters of the United States and all other areas of temporary disturbance which could result in a discharge or a threatened discharge to waters of the State. Restoration shall include grading of disturbed areas to pre-project contours and revegetation with native species. Restored areas shall be monitored and maintained with native species as necessary for five years.
- 23. The Applicant shall provide COMPENSATORY MITIGATION to offset the proposed permanent impacts to **0.14 acres** within waters of the United States by restoring riparian habitat habitat at a minimum 2:1 area replacement ratio (**0.28 acres**). The mitigation site shall be located within the watershed unless otherwise approved by this Regional Board. The Applicant shall submit a **Proposed Mitigation Report** which shall include:

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- (a) The boundary of the mitigation site shall be clearly identified on a map of suitable resolution and quality and shall also be defined by latitude and longitude.
- (b) The type(s) of mitigation shall be described (e.g., removal of exotics and/or replanting with native species, etc.)
- (c) Success criteria shall be established.

This information shall be submitted to this Regional Board for approval prior to any project activities which take place within waters of the United States and shall include copies of all agreements made between the Applicant and a third party organization regarding compensatory mitigation efforts.

- 24. The Applicant shall submit to this Regional Board Annual Mitigation Monitoring Reports (Annual Reports) by January 1st of each year for a minimum period of five (5) years following this issuance of 401 Certification or until mitigation success has been achieved and documented. The Annual Reports shall describe in detail all of the project/construction activities performed during the previous year and all restoration and mitigation efforts; including percent survival by plant species and percent cover. The Annual Reports shall describe the status of other agreements (e.g., mitigation banking) or any delays in the mitigation process. At a minimum the Annual Reports shall include the following documentation:
 - (a) Color photo documentation of the pre- and post-project and mitigation site conditions;
 - (b) Geographical Positioning System (GPS) coordinates in decimal-degrees format outlining the boundary of the project and mitigation areas;
 - (c) The overall status of project including whether or not work has begun on the Project and a detailed schedule;
 - (d) Copies of all permits revised as required in Additional Condition 1;
 - (e) Water quality monitoring results for each reach (as required) compiled in a spreadsheet format;
 - (f) A certified Statement of "no net loss" of wetlands associated with this project;
 - (g) Discussion of any monitoring activities and exotic plant control efforts; and
 - (h) A certified Statement from the permittee or his/her representative that all conditions of this Certification have been met.
- 25. All applications, reports, or information submitted to the Regional Board shall be signed:

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- (a) For corporations, by a principal executive officer at least of the level of vice president or his duly authorized representative, if such representative is responsible for the overall operation of the facility from which discharge originates.
- (b) For a partnership, by a general partner.
- (c) For a sole proprietorship, by the proprietor.
- (d) For a municipal, State, or other public facility, by either a principal executive officer, ranking elected official, or other duly authorized employee.
- 26. Each and any report submitted in accordance with this Certification shall contain the following completed declaration:

"I declare under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who managed the system or those directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Executed on the	day of	 at	f
		·	(Signature)
			(Title)"

- 27. All communications regarding this project and submitted to this Regional Board shall identify the Project File Number 14-115. Submittals shall be sent to the attention of the 401 Certification Unit.
- 28. Any modifications of the proposed project may require submittal of a new Clean Water Act Section 401 Water Quality Certification application and appropriate filing fee.
- 29. The project shall comply with the local regulations associated with the Regional Board's **Municipal Stormwater Permit** issued to Ventura County and co-permittees under NPDES No. CAS004002 and Waste Discharge Requirements Order No. R4-2010-0108. This includes the Stormwater Quality Urban Impact Mitigation Plan (SQUIMP) and all related implementing local ordinances and regulations for the control of stormwater pollution from new development and redevelopment. The project shall also comply with all requirements of the National Pollutant Discharge Elimination System (NPDES) **General Permit** for Storm Water Discharges Associated with Construction Activity, Order No. 2012-0011-DWQ. All

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stormwater treatment systems shall be located outside of any water of the State and shall not be used as a wetland or riparian mitigation credit.

- 30. Coverage under this Certification may be transferred to the extent the underlying federal permit may legally be transferred and further provided that the Applicant notifies the Executive Officer at least 30 days before the proposed transfer date, and the notice includes a written agreement between the existing and new Applicants containing a specific date of coverage, responsibility for compliance with this Certification, and liability between them.
- 31. The Applicant or their agents shall report any noncompliance. Any such information shall be provided verbally to the Executive Officer within 24 hours from the time the Applicant becomes aware of the circumstances. A written submission shall also be provided within five days of the time the Applicant becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected; the anticipated time it is expected to continue and steps taken or planned to reduce, eliminate and prevent recurrence of the noncompliance. The Executive Officer, or an authorized representative, may waive the written report on a case-by-case basis if the oral report has been received within 24 hours.

32. *Enforcement*:

- (a) In the event of any violation or threatened violation of the conditions of this Certification, the violation or threatened violation shall be subject to any remedies, penalties, process or sanctions as provided for under State law. For purposes of section 401(d) of the Clean Water Act, the applicability of any State law authorizing remedies, penalties, process or sanctions for the violation or threatened violation constitutes a limitation necessary to assure compliance with the water quality standards and other pertinent requirements incorporated into this Certification.
- (b) In response to a suspected violation of any condition of this Certification, the State Water Resources Control Board (SWRCB) or Regional Water Quality Control Board (RWQCB) may require the holder of any permit or license subject to this Certification to furnish, under penalty of perjury, any technical or monitoring reports the SWRCB deems appropriate, provided that the burden, including costs, of the reports shall be a reasonable relationship to the need for the reports and the benefits to be obtained from the reports.
- (c) In response to any violation of the conditions of this Certification, the SWRCB or RWQCB may add to or modify the conditions of this Certification as appropriate to ensure compliance.

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33. This Certification shall expire **five (5) years** from date of this Certification. The Applicant shall submit a complete application at least 90 days prior to termination of this Certification if renewal is requested.