Municipal Action Levels

Vicki Musgrove – City of Ventura

Ventura Draft MS4 Permit Workshop

September 20, 2007

Use of Municipal Action Levels

- Numeric Effluent Limits = MEP
- Enforceable Compliance Endpoints
- Over 200 Compliance Points
- Mandatory Minimum Penalty Fines

A BIG Leap for Stormwater Programs.

Ventura County

- 800,000 Total Population
- 6 of 10 Phase Two Populations
- History of Water Quality Success
- National Model TMDL
- Best Beach Report Cards in So.California
- Watersheds Largely Undeveloped

Ventura County Watersheds

	Ventura River	Santa Clara River	Calleguas Creek
Urban	3%	5%	25%
Ag	10%	18%	25%
Open Space	87%	78%	50%

We Support Performance Measures!

CASQA Approach

INCLUDING

- Numeric Action Levels that:
 - Identify Problems and Serve as a Call to Action
 - Are Technically Sound and Relevant
 - Support the TMDL Programs

Numeric Action Levels Should Be Consistent with Policy and State of Knowledge

Municipal Stormwater Compliance Standard

• Municipal stormwater program is required to reduce pollutants in its discharges to the maximum extent practicable (MEP).

Clean Water Act, Section 402(p)

EPA Policy

"In regulating stormwater permits the EPA has repeatedly expressed a preference for doing so by way of BMPs, rather than by way of imposing technology based or water quality based numerical limitations."

(Divers' v. SWRCB (2006) 145 Cal.App.4th 246, 256.)

Court Definition of MEP

Broadly defined to be a highly flexible concept that balances numerous factors Including

- Technical feasibility
- Cost
- Public Acceptance
- Regulatory Compliance
- Effectiveness

(BIA of San Diego County v. SWRCB (2004) 124 Cal. App. 4th 866, 889.)

MALs Contrary to Blue Ribbon Panel

"It is <u>not feasible</u> at this time to set <u>enforceable</u> <u>numeric effluent criteria</u> for municipal BMPs and in particular urban discharges.....

For catchments not treated by a structural or treatment BMP, <u>setting a numeric effluent limit is basically not possible</u>."

Action Levels Should Be Technically Sound and Relevant

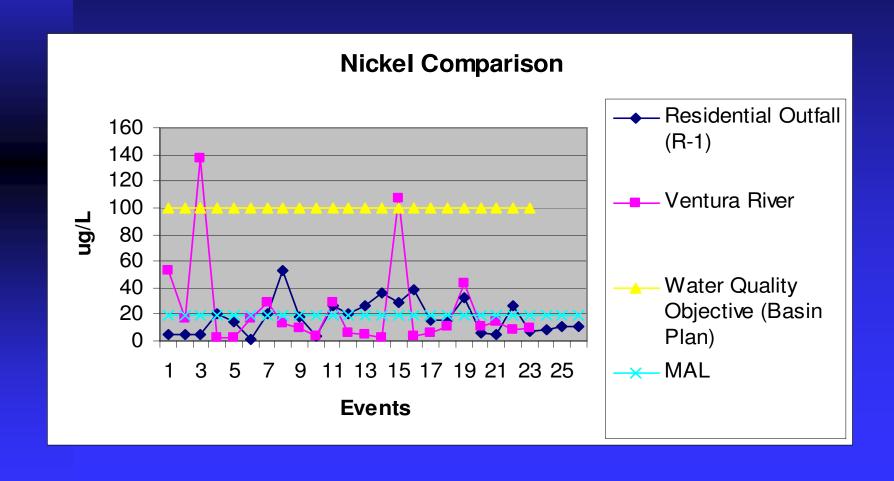
MAL Example - Nickel

Nickel Compliance

Water body/discharge	Percentage > MAL
Calleguas Creek	59
Santa Clara River	70
Ventura River	26
Residential outfall	41
Industrial outfall	58

Compliance is based on whether >20% of samples exceed MAL of 19.2 ug/L

Nickel – MALs vs. Reality



How do we comply and is it relevant?

- Source controls
 - ◆ Soils
 - ◆ Alloys (industrial)
- Treatment controls
 - ◆ ASCE database
 - Unknown performance for Ni removal

Our Action Levels Should Support TMDLs

MALs vs. TMDLs

MALs / Effluent Limits	TMDL
Arbitrary approach	Focused approach
Stormwater outfall focus	Watershed focus— all sources
Artificially mandated	Stakeholder driven
3 year compliance/ unknown implementation plan	Realistic time schedule/ feasible implementation plan

Recommendations

Direct Staff to:

- Include MALs in Permit as an Assessment Tool/Action not as EOP Effluent Limits
- Base MALs on Technically Sound Local Data
- Focus on Relevant Pollutants
- Coordinate MALs with TMDL programs

Points to Consider

- Ventura understands the importance of and supports the development of a model clean water program
- Draft permit provides some good and some counterproductive approaches
- Cost implications are staggering, particularly with the limitations of Proposition 218