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# **DEFINITIONS, ACRONYMS, AND ABBREVIATIONS**

The following are definitions for terms in this Enhanced Watershed Management Program:

**Dry Weather:** Defined as those days with less than 0.1 inch of rainfall and those days occurring more than 3 days after a rain event.

Wet Weather: Defined as a day with 0.1 inch or more of rain and 3 days following the rain event.

**Basin Plan:** The Water Quality Control Plan, Los Angeles Region, Basin Plan for the Coastal Watersheds of Los Angeles and Ventura Counties, adopted by the Regional Water Board on June 13, 1994 and subsequent amendments.

**Beneficial Uses:** The existing or potential uses of receiving waters as designated by the Regional Board in the Basin Plan.

**Best Management Practices (BMPs):** BMPs are practices or physical devices or systems designed to prevent or reduce pollutant loading from and or volume of stormwater or nonstormwater discharges to receiving waters.

Commercial Development: Any development on private land that is not heavy industrial or residential. The category includes, but is not limited to: hospitals, laboratories and other medical facilities, educational institutions, recreational facilities, plant nurseries, car wash facilities; mini-malls and other business complexes, shopping malls, hotels, office buildings, public warehouses and other light industrial complexes.

**Commercial Malls:** Any development on private land comprised of one or more buildings forming a complex of stores which sells various merchandise, with interconnecting walkways enabling visitors to easily walk from store to store, along with parking area(s). A commercial mall includes, but is not limited to: mini-malls, strip malls, other retail complexes, and enclosed shopping malls or shopping centers.

**Disturbed Area:** An area that is altered as a result of clearing, grading, and/or excavation.

**Effluent Limitation:** Any restriction imposed on quantities, discharge rates, and concentrations of pollutants, which are discharged from point sources to waters of the U.S.

Environmentally Sensitive Areas (ESAs): An area in which plant or animal life or their habitats are either rare or especially valuable because of their special nature or role in an ecosystem and which would be easily disturbed or degraded by human activities and developments (California Public Resources Code § 30107.5). Areas subject to stormwater mitigation requirements are: areas designated as Significant Ecological Areas by the County of Los Angeles (Los Angeles County Significant Areas Study, Los Angeles County Department of Regional Planning (1976) and amendments); an area designated as a Significant Natural Area by the California Department of Fish and Game's Significant Natural Areas Program, provided that area has been field verified by the Department of Fish and Game; an area listed in the Basin Plan as supporting the "Rare, Threatened, or Endangered Species (RARE)" beneficial use; and an area identified by a Permittee as environmentally sensitive.

**Hillside:** Property located in an area with known erosive soil conditions, where the development contemplates grading on any natural slope that is 25% or greater and where grading contemplates cut or fill slopes.

- **Hydrologic Unit Code (HUC):** A standardized watershed classification system in which each hydrologic unit is identified by a unique hydrologic unit code (HUC).
- **Illicit Connection:** Any man-made conveyance that is connected to the storm drain system without a permit, excluding roof drains and other similar type connections. Examples include channels, pipelines, conduits, inlets, or outlets that are connected directly to the storm drain system.
- **Illicit Discharge:** Any discharge into the MS4 or from the MS4 into a receiving water that is prohibited under local, state, or federal statutes, ordinances, codes, or regulations.
- Industrial/Commercial Facility: Any facility involved and/or used in the production, manufacture, storage, transportation, distribution, exchange or sale of goods and/or commodities, and any facility involved and/or used in providing professional and non-professional services. This category of facilities includes, but is not limited to, any facility defined by either the Standard Industrial Classifications (SIC) or the North American Industry Classification System (NAICS). Facility ownership (federal, state, municipal, private) and profit motive of the facility are not factors in this definition.
- **Industrial Park:** A land development that is set aside for industrial development. Industrial parks are usually located close to transport facilities, especially where more than one transport modalities coincide: highways, railroads, airports, and navigable rivers. It includes office parks, which have offices and light industry.
- **Institutional Controls:** Programmatic control measures that do not require construction or structural modifications to the MS4. Examples include street sweeping, public education, and clean out of catch basins that discharge to storm drains.
- **Integrated Pest Management (IPM):** An ecosystem-based strategy that focuses on long-term prevention of pests or their damage through a combination of techniques such as biological control, habitat manipulation, modification of cultural practices, and use of resistant varieties.
- **Low Impact Development (LID):** LID consists of building and landscape features designed to retain or filter stormwater runoff.
- Low Impact Development (LID) Plan: See "SUSMP" definition.
- **Maximum Extent Practicable (MEP):** The process in choosing effective BMPs and rejecting applicable BMPs only where other effective BMPs will serve the same purpose, the BMPs would not be technically feasible, or the cost would be prohibitive.
- **National Pollutant Discharge Elimination System (NPDES):** The national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under CWA §307, 402, 318, and 405.
- **Natural Drainage System:** A natural drainage system is a drainage system that has not been improved (e.g., channelized or armored). The clearing or dredging of a natural drainage system does not cause the system to be classified as an improved drainage system.
- **New Development:** Land disturbing activities; structural development, including construction or installation of a building or structure, creation of impervious surfaces; and land subdivision.
- **Nonstormwater Discharge:** Any discharge into the MS4 or from the MS4 into a receiving water that is not composed entirely of stormwater.

**Nuisance:** Anything that meets all of the following requirements: (1) is injurious to health, or is indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property; (2) affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal.; (3) occurs during, or as a result of, the treatment or disposal of wastes.

Receiving Water: A "water of the United States" into which stormwater runoff is or may be discharged.

**Receiving Water Limitation:** Any applicable numeric or narrative water quality objective or criterion, or limitation to implement the applicable water quality objective or criterion.

**Redevelopment:** Land-disturbing activity that results in the creation, addition, or replacement of impervious surface area on an already developed site. Redevelopment includes, but is not limited to: the expansion of a building footprint; addition or replacement of a structure; replacement of impervious surface area that is not part of a routine maintenance activity; and land disturbing activities related to structural or impervious surfaces. It does not include routine maintenance to maintain original line and grade, hydraulic capacity, or original purpose of facility, nor does it include emergency construction activities required to immediately protect public health and safety.

**Significant Ecological Areas (SEAs):** An area that is determined to possess an example of biotic resources that cumulatively represent biological diversity, for the purposes of protecting biotic diversity, as part of the Los Angeles County General Plan.

**Source Control BMP:** Any schedules of activities, prohibitions of practices, maintenance procedures, managerial practices or operational practices that aim to prevent stormwater pollution by reducing the potential for contamination at the source of pollution.

**SUSMP:** The Los Angeles Countywide Standard Urban Stormwater Mitigation Plan. The SUSMP shall address the Planning and Land Development conditions and requirements of the MS4 Permit.

Wet Season: The calendar period beginning October 1 through April 15.

# Acronym/Abbreviation Full Phrase/Definition

Actoriyiti/ Abbi eviation	i dii Fiii ase/ Definition						
μg/L	micrograms per Liter						
303(d) List	California's Clean Water Act Section 303(d) List						
ASBS	Areas of Special Biological Significance						
Basin Plan	Water Quality Control Plan for the Coastal Watersheds of Los Angeles and						
	Ventura Counties						
ВМР	Best Management Practices						
CASQA	California Stormwater Quality Association						
CEQA	California Environmental Quality Act						
CFR	Code of Federal Regulations						
CGP	The State Board's Construction General Permit Order No. 2009-0009-DWQ,						
	or as amended.						
CIMP	The Peninsula Watershed Group Coordinated Integrated Monitoring						
	Program						
Cities	The Peninsula Watershed Group participating cities, only						
County	The LACFCD and the LA County DPW						
CTR	California Toxics Rule						
CWA	Clean Water Act						
CWC	California Water Code						
DC	Development Construction Program						
ELRS	Equivalent Load Reduction Strategy						
EPA	United States Environmental Protection Agency						
GIS	Geographical Information System						
gpd	gallons per day						
HUC	Hydrologic Unit Code						
ICFP	industrial commercial facilities program						
ICID	Illicit Connection and Illicit Discharge Elimination						
IGP	The State Board's Industrial Storm Water General Permit Order No.						
	2014-0057-DWQ, or as amended.						
IPM	Integrated Pest Management						
LA	Load Allocations						
LA County DPW	Los Angeles County Department of Public Works						
LA MS4 Permit	The Los Angeles Regional Water Quality Control Board Order No. R4-2012-0175						
LACFCD	Los Angeles County Flood Control District						
LID	Low Impact Development						
LID Plan	Low Impact Development Plan						
Peninsula Watershed	The area encompassed by the Participating Agencies						
MCM	Minimum Control Measure						
MEP	Maximum Extent Practicable						
mg/L	milligrams per Liter						
MGD	Million Gallons Per Day						

# Acronym/Abbreviation Full Phrase/Definition

71010117117710010110101										
MRP	Monitoring and Reporting Program									
MS4	Municipal Separate Storm Sewer System									
MS4 Permit	The Los Angeles Regional Water Quality Control Board Order No. R4-2012-0175									
NPDES	National Pollutant Discharge Elimination System									
NSWD	Nonstormwater Discharge									
Ocean Plan	Water Quality Control Plan for Ocean Waters of California									
PAA	Public Agency Activities									
PAAP	Public Agency Activities Program									
Participating Agencies	The Peninsula Watershed Group participating agencies									
PEP	Progressive Enforcement Policy									
Permittees	The County of Los Angeles and 85 cities within the coastal watersheds of Los Angeles County									
PIP	Public Information and Participation									
PIPP	Public Information and Participation Program									
PLD	Planning and Land Development									
PMP	Pollutant Minimization Plan									
POTW	Publicly Owned Treatment Works									
QA	Quality Assurance									
QA/QC	Quality Assurance/Quality Control									
QSD	Qualified SWPPP Developer									
QSP	Qualified SWPPP Practitioner									
RAA	Reasonable Assurance Analysis									
RAP	Reasonable Assurance Program									
Regional Board	California Regional Water Quality Control Board, Los Angeles Region									
RP	Responsible Party									
SEA	Significant Ecological Area									
SIC	Standard Industrial Classification									
SMARTS	State Water Resources Control Board's Storm Water Multiple Application and Report Tracking System									
SQMP	Stormwater Quality Management Programs									
SSO	Sewer Leaks, sanitary sewer overflow									
State Board	California State Water Resources Control Board									
State Listing Policy	State Board's Water Quality Control Policy for Developing California's Clean									
, , , , , , , , , , , , , , , , , , ,	Water Act Section 303(d) List									
SUSMP	Standard Urban Stormwater Mitigation Plan									
SWPPP	Stormwater Pollution Prevention Plan									
SWQDv	Stormwater Quality Design Volume									
TAC	Technical Advisory Committee									
TCM	Targeted Control Measure									
TMDL	Total Maximum Daily Load									

# Acronym/Abbreviation Full Phrase/Definition

TRA	Training							
TSS	Total Suspended Solids							
WDID	Waste Discharge Identification							
WLA	Waste Load Allocations							
EWMP	The Peninsula Watershed Group Enhanced Watershed Management							
	Program							
WQBEL	Water Quality Based Effluent Limitations							
WQO	Water Quality Objective							
WQP	Water Quality Priority							
WRP	Water Reclamation Plant							

# 1. Introduction and Background

# 1.1. Introduction

The 2012 Municipal Separate Storm Sewer System Permit<sup>1</sup> (MS4 Permit) was adopted on November 8, 2012, by the Los Angeles Regional Water Quality Control Board (Regional Board) and became effective December 28, 2012. The MS4 Permit was created for the purpose of protecting the beneficial uses in the receiving waters in the Los Angeles County region by ensuring that MS4s in the County of Los Angeles are not causing or contributing to exceedances of applicable water quality objectives. The MS4 Permit allows the permittees to customize their stormwater programs through the development and implementation of an Enhanced Watershed Management Program (EWMP) to achieve compliance with certain receiving water limitations and water quality based effluent limits. Following the adoption of the MS4 Permit, the Cities of Palos Verdes Estates, Rancho Palos Verdes, Rolling Hills Estates, along with the County of Los Angeles (Unincorporated County), and Los Angeles County Flood Control District (LACFCD) began to collaborate on the development of an EWMP to address the water quality priorities for the Palos Verdes Peninsula watersheds. This group of Permittees is referred to as the Palos Verdes Peninsula Watershed Management Group (Peninsula WMG). The Peninsula WMG previously submitted a Notice of Intent (NOI) to develop the Peninsula EWMP and an EWMP Work Plan. In addition, the Peninsula WMG has been coordinating with other agencies and watershed management groups in the development of this EWMP, including the City of Los Angeles, the Dominguez Channel EWMP Group, and the Beach Cities EWMP Group.

This Enhanced Watershed Management Program (EWMP) has been developed to implement the requirements of the MS4 Permit on a watershed scale. The goal of these requirements is to reduce the discharge of pollutants from MS4s to the maximum extent practicable.<sup>2</sup>

# 1.2. PENINSULA WATERSHED

The geographic scope of the Peninsula EWMP (as shown in Figure **1-1**) is comprised of the incorporated Cities of Rancho Palos Verdes, Palos Verdes Estates and Rolling Hills Estates and unincorporated areas of the County of Los Angeles and LACFCD facilities (See Appendix 1 for a description of the LACFCD and its responsibilities within the Peninsula WMG). The City of Rolling Hills is not participating in the Peninsula EWMP; however, the city is participating in the Peninsula WMG Coordinated Integrated Monitoring Program (CIMP).

The Palos Verdes Peninsula is situated in the southwestern portion of Los Angeles County atop the Palos Verdes Hills, which are bounded to the north by the City of Torrance, to the east by the San Pedro area of the City of Los Angeles, and to the south and west by the Pacific Ocean. The Peninsula WMG area is divided into two HUC-12 equivalent watersheds: 1) Santa Monica Bay (SMB) Watershed and 2) the Greater Dominguez Channel Watershed Management Area, which is subdivided into two subwatersheds, the Los Angeles Harbor Subwatershed and the Machado Lake Subwatershed. A change in drainage divides the Peninsula from the northeast to the southwest with the westerly and

<sup>&</sup>lt;sup>1</sup>California Regional Water Quality Control Board Los Angeles Region. 2012. Order No. R4-2012-0175 NPDES Permit No. CAS004001 Waste Discharge Requirements for Municipal Separate Storm Sewer System (MS4) Discharges within the Coastal Watersheds of Los Angeles County, except those Discharges Originating from the City of Long Beach MS4.

Reference: http://www.swrcb.ca.gov/water\_issues/programs/stormwater/municipal.shtml

#### **Enhanced Watershed Management Program**

southwesterly portion draining into Santa Monica Bay and the northeasterly portion draining to Machado Lake and the Los Angeles Harbor subwatersheds. The SMB Watershed accounts for 63% (14.2 square miles) of the total Peninsula WMG area, and includes portions of the cities of Palos Verdes Estates, Rancho Palos Verdes, and Rolling Hills Estates. The Los Angeles Harbor Subwatershed accounts for 15% (3.4 square miles) of the total Peninsula WMG area, and includes portions of the cities of Rancho Palos Verdes and Rolling Hills Estates. The Machado Lake Subwatershed accounts for 22% (4.9 square miles) of the total Peninsula WMG area, and includes portions of the cities of Palos Verdes Estates, Rancho Palos Verdes, Rolling Hills Estates, and the County of Los Angeles. Drainage from the Peninsula WMG agencies is conveyed via natural soft bottom canyons in conjunction with structured storm drain systems. Table 1-1 provides the Peninsula EWMP area identified by watershed and agency, and Figure 1-1 provides a map of the Peninsula EWMP watershed and jurisdictional boundaries, including existing water quality monitoring sites in the Peninsula EWMP area.

Table 1-1 Jurisdictional Areas within Each Peninsula EWMP Watershed

Permittee	Rancho Palos Verdes	Palos Verdes Estates	Rolling Hills Estates	County of Los Angeles	Total
Land Area within Santa Monica Bay Watershed (Square Miles)	9.35	4.35	0.46	0	14.2
Land Area within Machado Lake Subwatershed (Square Miles)	1.07	0.39	2.78	0.7	4.9
Land Area within Los Angeles Los Angeles Harbor Subwatershed (Square Miles)	3.02	0	0.34	0	3.4
Total EWMP Area	13.5	4.8	3.6	0.7	22.6

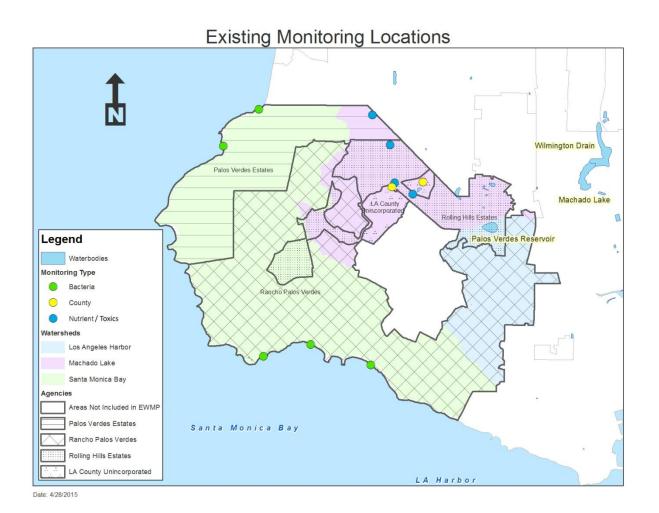


Figure 1-1 Peninsula EWMP Area and Existing Monitoring Locations

# 1.3. WATER QUALITY ISSUES AND THE HISTORY OF WATER QUALITY REGULATIONS

## 1.3.1. FEDERAL AND STATE LAW

The Clean Water Act (CWA) establishes the basic structure for regulating discharges of pollutants into the waters of the United States and regulating quality standards for all inland surface waters, estuaries, and coastal waters. The federal Environmental Protection Agency (EPA) is ultimately responsible for implementation of the CWA and its associated regulations. However, the CWA allowed EPA to authorize the NPDES Permit Program to state governments, enabling states to perform many of the permitting, administrative, and enforcement aspects of the NPDES Program. California, like other states, implements the CWA by promulgating its own water quality protection laws and regulations. As long as this authority provides equivalent protections as the federal CWA, EPA can delegate CWA responsibilities to the state while retaining oversight responsibilities. In some cases, California has established requirements that are more stringent than federal requirements.

The 1970 Porter-Cologne Water Quality Control Act granted the California State Water Resources Control Board (SWRCB) and nine California Regional Water Quality Control Boards (Regional Boards) broad powers to protect water quality. This Act and its governing regulations provide the basis for California's implementation of CWA responsibilities. The Los Angeles Regional Water Quality Control Board (Regional Board) is the governing regulatory agency for the Peninsula Watershed.

Section 303(d) of the CWA requires waterbodies not meeting water quality objectives even after all required effluent limitations have been implemented (e.g. through wastewater or stormwater discharge Permit) to be regularly identified. These waters are often referred to as "303(d) listed" or "impaired" waters. Waterbodies that are listed on the 303(d) list typically require development of a Total Maximum Daily Load (TMDL) for the pollutant(s) impairing the use of the water. Development and approval of the 303(d) list is a lengthy state and federal process. A list is not effective until the EPA approves the list. The current EPA-approved 303(d) list for California is the 2010 list.

A TMDL establishes the maximum amount of a pollutant that a waterbody can receive and still meet water quality standards. Depending on the nature of the pollutant, TMDL implementation requires limits on the contributions of pollutants from point sources (waste load allocation), nonpoint sources (load allocation), or both. The Regional Board is responsible for TMDL development in the Peninsula Watershed.

Adoption of a TMDL requires an amendment to the Water Quality Control Plan (known as the Basin Plan) for the Los Angeles Region. The Regional Board's Basin Plan is designed to preserve and enhance water quality and protect the beneficial uses of regional waters. Specifically, the Basin Plan (i) designates beneficial uses for surface and ground waters, (ii) sets narrative and numerical objectives that must be attained or maintained to protect the designated beneficial uses and conform to the state's antidegradation policy, and (iii) describes implementation programs to protect all waters in the Region. The Basin Plan is reviewed and updated as necessary (Regional Board 1994, as amended). Following adoption by the Regional Board, the Basin Plan and subsequent amendments are subject to approval by the State Board, the State Office of Administrative Law (OAL), and the Environmental Protection Agency (EPA).

# 1.4. WATER QUALITY REQUIREMENTS

The Regional Board designates "beneficial uses" for waterbodies in the watersheds that it governs and adopts water quality objectives to protect these uses<sup>3</sup>. In some cases, EPA may also promulgate objectives where it makes a finding that the state's objectives are not protective enough to protect the beneficial use. The nature of the objectives is directly related to the type of beneficial use. For example, the freshwater warm habitat beneficial use protects aquatic organisms resident in warm-water streams. The associated water quality objectives are for those constituents known to affect both the growth and reproduction of aquatic life. These objectives range from physical characteristics such as temperature, dissolved oxygen, and pH to potential toxic constituents including metals and organics. In California, the objectives for metals and a number of organic compounds have been established by the federal EPA rather than the state (California Toxics Rule, 2000). The EPA promulgated numeric water quality criteria for priority toxic pollutants and other water quality standards provisions based on the determination that the numeric criteria were necessary (since the state had been without numeric water quality criteria for many priority toxic pollutants as required by the CWA) to protect human health and the environment. These Federal criteria are legally applicable in the state for inland surface waters, enclosed bays and estuaries for all purposes and programs under the CWA.

# 1.5. THE ENHANCED WATERSHED MANAGEMENT PROGRAM

# 1.5.1. REGULATORY FRAMEWORK

In 1972 the National Pollution Discharge Elimination System (NPDES) was created through Section 402 of the Clean Water Act. NPDES prohibits discharges of pollutants from any point source into the nation's waters except as allowed under an NPDES permit, including the MS4 system. The MS4 system includes curbs and gutters, man-made channels, catch basins and storm drains.

The State Water Resources Control Board (State Board) chartered nine Regional Water Quality Control Boards to be responsible for ensuring that counties, cities and other dischargers meet the requirements of the Clean Water Act. To enforce clean water at the local level, municipalities and the County of Los Angeles unincorporated areas are required to obtain a discharge permit from the Regional Board to discharge stormwater, hence the MS4 Permit. The MS4 Permit includes effluent limitations, receiving water limitations, minimum control measures (MCMs), and TMDL provisions, and outlines the process for developing watershed management programs, including the EWMP. The MS4 Permit also incorporates Total Maximum Daily Loads (TMDLs) for impaired surface waters in Los Angeles County. TMDLs represent the amount of a pollutant that can be released into a waterbody to ensure attainment of water quality standards and protection of the waterbody's beneficial uses.

Development of an EWMP is one of the compliance options outlined in the MS4 Permit to address effluent limitations, receiving water limitations, and TMDLs. The EWMP must also incorporate MCMs, which are programs required to be implemented to address water quality issues.

<sup>&</sup>lt;sup>3</sup> See Regional Board's 1994 Los Angeles Region Basin Plan, as amended.

#### 1.5.2. Purpose of the MS4 Permit

MS4s receive stormwater and non-stormwater discharges from various sources, including adjacent municipal MS4s and other public agencies, discharges under NPDES Permit or authorized by the USEPA<sup>4</sup>, groundwater and natural flow. As the discharges flow over the urban landscape, they may pick up pollutants generated by urban activities, such as metals, bacteria, pesticides, fertilizers and trash. Polluted stormwater and non-stormwater discharges conveyed through the MS4 can ultimately reach receiving waters, resulting in adverse water quality impacts.<sup>5</sup>

The goal of the MS4 Permit is to reduce the discharge of these pollutants from MS4s to the maximum extent practicable.

#### 1.5.3. WATERSHED MANAGEMENT EMPHASIS

The watershed management approach to permit implementation – described in the current MS4 Permit as a voluntary approach to compliance – is a departure from previous permit structures. The previous MS4 Permit (Order No. 01-182) addressed implementation through jurisdictional Stormwater Quality Management Programs (SQMPs). The Los Angeles countywide SQMP, prepared jointly by the Permittees and approved by the Regional Board in 2001, described the controls to be implemented in order to comply with the special provisions (now referred to as the Minimum Control Measures, or MCMs) of the MS4 Permit. These controls were identical for each Permittee and did not 1) differentiate between watersheds or agencies or 2) target or identify priority pollutants.

The emphasis of the prior SQMP approach was rote program development and implementation. In contrast, management actions under the EWMP are driven by the water quality conditions of the receiving waters and outfalls within the watershed.

The Regional Board outlines several reasons for this shift in emphasis from the previous MS4 Permit. A watershed based structure for permit implementation is consistent with TMDLs developed by the Los Angeles Water Board and USEPA, which are established at a watershed or subwatershed scale and are a prominent part of the MS4 Permit. The participating agencies have already begun collaborating on a watershed scale to develop monitoring and implementation plans required by TMDLs.

#### 1.5.4. WATERSHED MANAGEMENT GOALS

Addressing MS4 discharges on a watershed scale focuses on water quality results by emphasizing the receiving waters and outfalls within the watershed<sup>6</sup>. The conditions of the receiving waters drive management actions, which in turn focus on the measures to address pollutant contributions from MS4 discharges.

The ultimate goals of the EWMP is to ensure that discharges from the MS4:

- 1. Achieve applicable Water Quality Based Effluent Limitations (WQBELs) that implement TMDLs,
- 2. Do not cause or contribute to exceedances of receiving water limitations,
- 3. Non-stormwater discharges from the MS4 are not a source of pollutants to receiving waters.

<sup>&</sup>lt;sup>4</sup> Including discharges subject to a decision document approved pursuant to the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA)

<sup>&</sup>lt;sup>5</sup> MS4 Permit Fact Sheet (pg. F7)

<sup>&</sup>lt;sup>6</sup> MS4 compliance is measured at 1) Receiving water monitoring, 2) Stormwater outfall based monitoring, 3) Non-storm water outfall based monitoring, and 4) New Development/Re-development effectiveness tracking.

# 1.5.5. WATER QUALITY MANAGEMENT APPROACH

The development of this EWMP is a compliance option of the MS4 Permit held by the Permittees. The EWMP includes an evaluation of existing water quality conditions, including characterization of storm water and non-storm water discharges from the MS4 and receiving water quality to support identification and prioritization/sequencing of management actions. At a minimum, water quality priorities within each Watershed Management Area must include achieving applicable water quality based effluent limitations and/or established receiving water limitations.

The MS4 permit requires that this EWMP identifies strategies, control measures, and BMPs to implement through the stormwater management programs on a watershed scale, with the goal of creating an efficient program to focus collective resources on watershed priorities and effectively eliminate the source of pollutants. Customization of the BMPs to be implemented, or required to be implemented, is done with the goal of creating an efficient program to focus individual and collective resources on watershed priorities.

On the basis of the evaluation of existing water quality conditions, waterbody-pollutant combinations are classified into one of the following three categories:

- CATEGORY 1 (HIGHEST PRIORITY): Waterbody-pollutant combinations for which water quality based effluent limitations and/or receiving water limitations are included in the MS4 Permit to implement TMDLs.
- CATEGORY 2 (HIGH PRIORITY): Pollutants for which data indicate water quality impairment in the receiving water according to the State's Listing Policy and for which MS4 discharges may be causing or contributing to the impairment.
- CATEGORY 3 (MEDIUM PRIORITY): Pollutants for which there are insufficient data to indicate water
  quality impairment in the receiving water according to the State's Listing Policy, but which exceed
  applicable receiving water limitations contained in the MS4 permit and for which MS4 discharges
  may be causing or contributing to the exceedances.

Sources for the waterbody-pollutant combinations are identified by considering the following:

- Review of available data, including historical findings from the participating agencies' Minimum Control Measure and TMDL programs, watershed model results and other pertinent information, data or studies.
- Locations of major MS4 outfalls and major structural controls for stormwater and nonstormwater that discharge to receiving waters.
- Other known and suspected sources of pollutants from the MS4 to receiving waters.

Based on the findings of the source assessment, the issues within the watershed are prioritized and sequenced. Factors considered in establishing watershed priorities include:

- 1. Pollutants for which there are water quality based effluent limitations and/or receiving water limitations with interim or final compliance deadlines within the permit term.
- 2. Pollutants for which there are water quality based effluent limitations and/or receiving water limitations with interim or final compliance deadlines between October 26, 2012 and December 28, 2017.
- 3. Pollutants for which data indicate impairment in the receiving water and the findings from the source assessment implicates discharges from the MS4, but no TMDL has been developed.

#### **Enhanced Watershed Management Program**

In order to achieve the goals of the MS4 Permit, the approach of the EWMP is to:

- Prioritize water quality issues resulting from stormwater and non-stormwater discharges from the MS4 to receiving waters,
- Identify and implement strategies, control measures, and BMPs that:
  - Achieve applicable water quality-based effluent limitations<sup>7</sup>
  - Prevent exceedances of receiving water limitation<sup>8</sup>
  - Prevent non-stormwater discharges that are effectively prohibited<sup>9</sup>
  - o Reduce the discharge of pollutants to the maximum extent practicable 10
- Execute an integrated monitoring program and assessment program<sup>11</sup> to determine progress towards achieving applicable limitations and/or action levels
- Modify strategies, control measures, and BMPs as necessary based on analysis of monitoring data collected pursuant to the Monitoring and Reporting Program (MRP) to ensure that applicable water quality-based effluent limitations and receiving water limitations and other milestones set forth in the EWMP are achieved in the targeted timeframes.
- Provide meaningful input through participation in a permit-wide EWMP technical advisory committee (TAC) that advises and participates in the development of the EWMP from month six through the date of program approval.

The overall approach is adaptive, whereby BMPs will be implemented, their effectiveness monitored and modifications to this EWMP will be made as needed. These modifications will maintain consistency with the assumptions and requirements of applicable TMDL Waste Load Allocations.

# 1.5.6. CALIFORNIA ENVIRONMENTAL QUALITY ACT

The LACFCD has prepared a Programmatic Environmental Impact Report (PEIR) for all EWMP groups in which they are a part. This PEIR will cover the EWMPs as a whole.

In addition, the stormwater structural controls that will be implemented as a result the EWMP may require discretionary approval subject to review under the California Environmental Quality Act (CEQA). The participating agencies intend to comply with CEQA when implementing structural BMPs. Public agencies responsible for carrying out or approving stormwater structural controls are identified as the lead agency. The environmental review required imposes both procedural and substantive requirements. At a minimum, the lead agency must adhere to the consultation and public notice requirements set forth in the CEQA Guidelines, make determinations whether the proposed stormwater structural control is a "project", and if so, conduct an initial review of the project and its environmental effects. The lead agency must identify and document the potential environmental impacts of the proposed project in accordance with CEQA, (Public Resources Code Section 21000 et seq.), and the CEQA Guidelines (Title 14 of the California Code of Regulations, Section 15000, et seq.).

<sup>&</sup>lt;sup>7</sup> Pursuant to Part VI.E and Attachments L through R of the Permit pursuant to corresponding compliance schedules

<sup>&</sup>lt;sup>8</sup> Pursuant to Parts V.A and VI.E and Attachments L through R of the Permit

<sup>&</sup>lt;sup>9</sup> Pursuant to Part III.A of the Permit

<sup>&</sup>lt;sup>10</sup> Pursuant to Part IV.A.1 of the Permit

<sup>&</sup>lt;sup>11</sup> Pursuant to Attachment E – MRP, Part IV of the Permit

Certain classes of projects have been determined not to have significant effect on the environment and are exempt from the provisions of CEQA by statute or category. When a public agency decides that a project is exempt from CEQA, and the public agency approves or determines to carry out the project, the agency may file a Notice of Exemption. For projects deemed not exempt, the lead agency will prepare and Initial Study and decide whether a Negative Declaration will be required for the project, or depending on the potential effects, a further, and more substantial review may be conducted in the form of an Environmental Impact Report (EIR). A project may not be approved as submitted if feasible alternatives or Mitigation Measures are not able to substantially lessen the significant environmental effects of the project. Moreover, environmental review must include provisions for wide public involvement, formal and informal, in order to receive and evaluate public reactions to environmental issues, and when deciding the matter, the lead agency must consider all comments it receives (Cal. Pub. Res. Code § 21091(d)(1); 14 CCR § 15074(b)). The lead agency will use the EIR in determining the environmental effects of the proposed storm water treatment control project, and whether or not to approve the proposed project. If the proposed project is approved, all conditions and mitigations made in the adopted EIR will become part of any subsequent actions taken by the lead agency. The EIR will also be used by permitting agencies, funding agencies and the public to support proposed project decisions.

The National Environmental Policy Act (NEPA) comes into play less often than CEQA, but may be included for storm water treatment control projects involving federal funding. A joint NEPA and CEQA review process is encouraged to improve coordination and avoid redundancies. Like CEQA, NEPA process provides opportunities to address issues related to proposed projects early in the planning stages. NEPA was codified under Title 42 of the United States Code sections 4331 et seq. (42 U.S.C. 4331 et seq.).

# 1.6. REASONABLE ASSURANCE ANALYSIS AND WATERSHED CONTROL MEASURES

As part of the EWMP plan, a Reasonable Assurance Analysis (RAA) is conducted on a watershed level. The RAA consists of an assessment, through quantitative analysis or modeling, to demonstrate that the activities and control measures (i.e. BMPs) identified in the Watershed Control Measures section of the EWMP are performed to demonstrate that applicable water quality based effluent limitations and/or receiving water limitations with compliance deadlines during the permit term will be achieved. Watershed Control Measures are subdivided into 1) Minimum Control Measures, 2) Non-Stormwater Discharge Measures 3) TMDL Control Measures and 4) other control measures.

Schedules are developed for strategies, control measures and BMPs to be implemented by each individual Permittee within its jurisdiction and for those that will be implemented by multiple Permittees on a watershed scale. The schedules will measure progress every two years during the permit term and incorporate:

- 1) Compliance deadlines occurring within the permit term for all applicable interim and/or final water quality based effluent limitations and/or receiving water limitations to implement TMDLs,
- 2) Interim deadlines and numeric milestones within the permit term for any applicable final water quality based effluent limitation and/or receiving water limitation to implement TMDLs, where deadlines within the permit term were not otherwise specified, and
- 3) Watershed priorities related to addressing exceedances of receiving water limitations.

## 1.7. ADAPTIVE MANAGEMENT

An adaptive management process will be implemented every two years from the date of program approval, adapting the EWMP to become more effective, based on, but not limited to the following:

- 1. Progress toward achieving the outcome of improved water quality in MS4 discharges and receiving waters through implementation of the watershed control measures,
- Progress toward achieving interim and/or final water quality based effluent limitations and/or receiving water limitations, or other numeric milestones where specified, according to established compliance schedules,
- 3. Achievement of interim milestones;
- 4. Reopening of TMDLs;
- 5. Re-evaluation of the highest water quality priorities identified for the Watershed Management Area based on more recent water quality data for discharges from the MS4 and the receiving water(s) and a reassessment of sources of pollutants in MS4 discharges,
- 6. Availability of new information and data from sources other than the Permittees' monitoring program(s) within the Watershed Management Area that informs the effectiveness of the actions implemented by the Permittees,
- 7. Regional Water Board recommendations; and
- 8. Recommendations for modifications to the EWMP solicited through a public participation process

Based on the results of the iterative process, modifications necessary to improve the effectiveness of the EWMP will be reported in the Annual Report, and as part of the Report of Waste Discharge (ROWD). Any necessary modifications to the EWMP will be implemented upon acceptance by the Regional Water Board Executive Officer within 60 days of submittal if the Regional Water Board Executive Officer expresses no objections.

# 2. IDENTIFICATION OF WATER QUALITY PRIORITIES

# 2.1. WATERBODY POLLUTANT CLASSIFICATION

One of the goals of this Enhanced Watershed Management Program (EWMP) is to identify and address water quality priorities within the Palos Verdes Peninsula (Peninsula) Watershed. In order to begin prioritizing water quality issues within the Peninsula Watershed, an evaluation of existing water quality conditions, including characterization of stormwater and nonstormwater discharges from the Municipal Separate Storm Sewer System (MS4) and receiving waters has been completed per section VI.C.5.a of the MS4 Permit.

The existing water quality conditions of the Peninsula Watershed were used to classify pollutants into three categories each containing specific subcategories. These categories form the basis for identifying watershed priorities, which include, at a minimum, achieving applicable water quality-based effluent limitations and/or receiving water limitations established pursuant to TMDLs. The three categories and their subcategories are described below:

**CATEGORY 1**: Waterbody-pollutant combinations for which water quality-based effluent limitations and/or receiving water limitations are established in Part VI.E TMDL Provisions and Attachments L through R of the MS4 Permit.

- CATEGORY 1A: Final deadlines within Permit term (after approval of EWMP<sup>1</sup> & prior to December 28, 2017)
- CATEGORY 1B: Interim deadlines within Permit term (after approval of EWMP<sup>2</sup> & prior to December 28, 2017)
- CATEGORY 1C: Final deadlines between December 29, 2017 December 28, 2022
- CATEGORY 1D: Interim deadlines between December 29, 2017 December 28, 2022
- CATEGORY 1E: Interim & final deadlines after December 28, 2022
- CATEGORY 1F: Past final deadlines (final deadlines due prior to approval of EWMP)
- CATEGORY 1G: USEPA established TMDLs with no implementation schedule

**CATEGORY 2**: Pollutants for which data indicate water quality impairment in the receiving water according to the State Board's Water Quality Control Policy for Developing California's Clean Water Act Section 303(d) List (State Listing Policy) and for which MS4 discharges may be causing or contributing to the impairment.

- CATEGORY 2A: Non-legacy pollutants
- CATEGORY 2B: Bacterial indicators
- CATEGORY 2C: Legacy pollutants
- CATEGORY 2D: Water quality indicators

<sup>&</sup>lt;sup>1</sup> Upon approval and no later than April 28, 2016.

<sup>&</sup>lt;sup>2</sup> Ibid.

**CATEGORY 3**: Pollutants for which there are insufficient data to indicate water quality impairment in the receiving water according to the State's Listing Policy, but which exceed applicable receiving water limitations contained in this Order and for which MS4 discharges may be causing or contributing to the exceedance.

- CATEGORY 3A: Non-legacy pollutants
- CATEGORY 3B: Bacterial indicators
- CATEGORY 3C: Legacy pollutants
- CATEGORY 3D: Water quality indicators

The Peninsula Watershed encompasses portions of the drainage area tributary to Santa Monica Bay, Machado Lake, Wilmington Drain, and the Greater Los Angeles Harbor. The pollutants for which the Peninsula Watershed is listed as impaired for are shown on Figure 2-1.

TMDL/303(d) Listed Pollutants

#### For Waterbodies within the Area Covered by the Peninsula EWMP group Santa Monica Bay Wilmington Indicator Bacteria Drain Sediment Toxicity Pesticides Copper Coliform Bacteria Odor Trash/Marine Debris Algae Copper Mercury Eutrophic Greater Lead Ammonia Los Angeles Zinc Dissolved Harbor DDT Benzo(a)pyrene Oxygen Benzo[a]anthracene **PCBs Total Nitrogen** Benthic Community Effects **Phosphorus** Chlordane Chlorophyll A Dibenz[a,h]anthracene Toxicity Chlordane Phenanthrene Dieldrin PAHs (Polycyclic Aromatic Chem A Machado Lake Hydrocarbons) Phenanthrene Pyrene Bold - TMDL Pollutant (Highest Priority) Italics - 303(d) Listed Pollutant (High Priority)

Figure 2-1: Peninsula Watershed Pollutant Venn Diagram.

The waterbody-pollutant categories for the Peninsula EWMP Watersheds are summarized below. Unless otherwise indicated, all pollutants are associated with the water column.

#### Category 1A

• Trash- Machado Lake

#### Category 1B

• Marine Debris (Trash and Plastic) – Santa Monica Bay

#### Category 1C

- PCBs (water, sediment, fish tissue) Machado Lake
- DDT (water, sediment, fish tissue) Machado Lake
- Chlordane (water, sediment, fish tissue) Machado Lake
- Dieldrin (water, sediment, fish tissue)

   Machado Lake
- Odor Machado Lake
- **Eutrophic Conditions** Machado Lake
- Algae Machado Lake
- Nitrogen- Machado Lake
- **Phosphorus** Machado Lake
- Ammonia- Machado Lake
- Chlorophyll a- Machado Lake
- **Dissolved Oxygen-** Machado Lake

#### Category 1E

- Copper(water and sediment)— Inner Harbor, Outer Harbor, Cabrillo Marina, Fish Harbor
- Lead (water and sediment)

   Inner Harbor, Outer Harbor, Cabrillo Marina, Fish Harbor
- Mercury (water and sediment)— Fish Harbor
- Zinc (water and sediment) Inner Harbor, Outer Harbor, Cabrillo Marina, Fish Harbor
- PAHs-Inner Harbor, Outer Harbor, Cabrillo Marina, Fish Harbor
  - Benzo(a)pyrene (water and sediment)
  - Chrysene (water and sediment)
  - Benzo[a]anthracene (water and sediment)
  - Dibenz[a,h]anthracene (water and sediment)
  - Phenanthrene (water and sediment)
  - Pyrene (water and sediment)
- DDT (water, sediment, fish tissue) Inner Harbor, Fish Harbor, Cabrillo Marina, Outer Harbor
- PCBs(water, sediment, fish tissue) Inner Harbor, Fish Harbor, Cabrillo Marina, Outer Harbor
- **Chlordane (water and sediment)** Fish Harbor

#### Category 1F

- Bacteria (Coliform & Enterococcus) Santa Monica Bay
  - Dry and Wet

#### Category 1G (USEPA Established)

- **DDT (water, sediment, fish tissue)** Santa Monica Bay
- PCBs (water, sediment, fish tissue) Santa Monica Bay

#### Category 2A

- Copper– Wilmington Drain
- **Lead** –Wilmington Drain

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## Category 2B

• Coliform Bacteria – Wilmington Drain

#### Category 2C

- ChemA (fish tissue) Machado Lake
- **Pesticides**—Palos Verdes Shoreline Park

#### Category 2D

• Sediment Toxicity (sediment) – Santa Monica Bay Nearshore/Offshore

The majority of data analyzed during the waterbody-pollutant categorization was collected pursuant to a TMDL (see Section 2.2: Water Quality Characterization below), and no mass emissions sampling stations exist within the Peninsula EWMP area. Therefore, most of the priority pollutants fall into the Category 1: Highest Priority classification. These pollutants will be considered with the Highest Priority within the Peninsula EWMP when determining control measures to be implemented in each watershed.

Category 2: High Priority pollutants were obtained from the State's 303(d) List, and include five listings which are either being addressed by a TMDL or were listed in error. Section 2.2.2: Summary of Existing 303(d) Listings below describes the status of these listings. Category 2 pollutants will be considered with a High Priority within the Peninsula EWMP when determining control measures to be implemented.

There were no Category 3: Medium Priority pollutants identified during the Waterbody Pollutant Categorization; however, monitoring conducted under the Coordinated Integrated Monitoring Plan (CIMP) will be used to identify if there are additional pollutants of concern within the Peninsula EWMP watersheds.

Table 2-1 summarizes the waterbody pollutant combinations for the Peninsula Watershed Group.

# **Enhanced Watershed Management Program**

Table 2-1: Waterbody/Pollutant Classifications for the Peninsula Watershed Group.

Catacam	Dallutant	Waterbody									
Category	Pollutant	SMB <sup>(a)</sup>	ML <sup>(b)</sup>	WD <sup>(c)</sup>	IH <sup>(d)</sup>	OH <sup>(e)</sup>	CM <sup>(f)</sup>	FH <sup>(g)</sup>	SP <sup>(h)</sup>		
1	Trash		х								
	Marine Debris	х									
	PCBs (water, sediment, fish tissue)		х								
	DDT (water, sediment, fish tissue)		х								
	Chlordane (water, sediment, fish tissue)		х								
	Dieldrin (water, sediment, fish tissue)		х								
	Odor		х								
	Eutrophic Conditions		х								
	Algae		х								
	Nitrogen		х								
	Phosphorus		х								
	Ammonia		х								
	Chlorophyll a		х								
	Dissolved Oxygen		х								
	Copper(water and sediment)				х	х	х	х			
	Lead (water and sediment)				х	х	х	х			
	Mercury (water and sediment)							х			
	Zinc (water and sediment)				х	х	х	х			
	PAHs				х	х	х	х			
	DDT (water, sediment, fish tissue)				х	х	х	х			
	PCBs(water, sediment, fish tissue)				х	х	х	х			
	Chlordane (water and sediment)							х			
	Bacteria (Coliform & Enterococcus)	х									
	DDT (water, sediment, fish tissue)	х									
	PCBs (water, sediment, fish tissue)	х									
2	Copper			х							
	Lead			х							
	Coliform Bacteria			х							
	ChemA (fish tissue)		х								
	Pesticides								х		
	Sediment Toxicity (sediment)	х									
3		No	ne Ident	ified		1	1	1	1		

<sup>(</sup>a) Santa Monica Bay

<sup>(</sup>b) Machado Lake

<sup>(</sup>c) Wilmington Drain

<sup>(</sup>d) Inner Harbor

<sup>(</sup>e) Outer Harbor

<sup>(</sup>f) Cabrillo Marina

<sup>&</sup>lt;sup>(g)</sup> Fish Harbor

<sup>(</sup>h) Palos Verdes Shoreline Park

# 2.2. WATER QUALITY CHARACTERIZATION

In order to characterize existing water quality conditions in the Peninsula EWMP watersheds, and to identify pollutants of concern for prioritization per section VI.C.5.a.ii of the MS4 Permit, available data from TMDLs, the 303(d) list, and available monitoring data collected during the previous ten years were analyzed. The following source documents were utilized during the water quality characterization:

- Basin Plan Amendments
  - Santa Monica Bay Bacteria Dry and Wet Weather TMDLs
  - Santa Monica Bay Marine Debris TMDL
  - Santa Monica Bay DDT and PCBs TMDL
  - Machado Lake Trash TMDL
  - Machado Lake Pesticides and PCBs TMDL
  - Machado Lake Nutrient TMDL
  - o Long Beach and Greater Los Angeles Harbor Toxics TMDL<sup>3</sup>
- Monitoring Reports and Data
  - Port of Los Angeles Ambient Water Quality Monitoring Data (2005-2008)
  - Southern California Coastal Water Research Project (SCCWRP) Bight Study (2008)
  - City of Los Angeles Machado Lake Nutrient TMDL Monitoring Data (2011-2012)
  - County of Los Angeles Machado Lake Nutrient TMDL Monitoring Data (2012)
  - Palos Verdes Peninsula Coordinated Machado Lake Nutrient TMDL Monitoring Data (2011-2012)
  - Los Angeles County Sanitation Districts Santa Monica Bay Bacteria TMDL Monitoring Data (2003-2013)
  - Los Angeles County 1994-2000 Integrated Receiving Water Impacts Report

## 2.2.1. SUMMARY OF EXISTING TMDLS AND DEADLINES

TMDLs assign load allocations (LAs) and waste load allocations (WLAs) to dischargers of a pollutant to ensure that the total amount of that pollutant entering a receiving waterbody will not impair its beneficial uses. The Regional Board is required to incorporate compliance schedules into TMDLs. Applicable TMDL compliance dates were used to identify and classify Peninsula WMG pollutants as Category 1: Highest Priority Pollutants (see Section 2.2: Waterbody Pollutant Characterization). Table 2-2 shows existing TMDLs applicable to the Peninsula EWMP and Table 2-3 shows existing TMDL interim and final compliance dates.

<sup>&</sup>lt;sup>3</sup> As recognized by the footnote in Attachment K-4 of the MS4 Permit, the Peninsula WMG members have entered into an Amended Consent Decree with the United States and the State of California, including the Regional Board, pursuant to which the Regional Board has released the Peninsula WMG members from responsibility for Toxic pollutants in the Dominguez Channel and the Greater Los Angeles and Long Beach Harbors. Accordingly, no inference should be drawn from the submission of this EWMP Work Plan or from any action or implementation taken pursuant to it that the Peninsula WMG members are obligated to implement the DC Toxics TMDL, including this EWMP Work Plan or any of the DC Toxics TMDL's other obligations or plans, or that the Peninsula WMG has waived any rights under the Amended Consent Decree.

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# Table 2-2: TMDLs Applicable to the Peninsula EWMP

TMDL	Regional Board Resolution Number	Effective Date and/or Environmental Protection Agency (EPA) Approval Date
Santa Monica Bay Beaches Wet Weather Bacteria	2002-022	July 15, 2003
TMDL – Group 7	Amended by R12-007	R12-007 effective July 2, 2014
Santa Monica Bay Beaches Dry Weather Bacteria	2002-004	July 15, 2003
TMDL – Group 7	Amended by R12-007	R12-007 effective July 2, 2014
Santa Monica Bay Nearshore and Offshore Debris TMDL	R10-010	March 20, 2012
Machado Lake Trash TMDL	2007-006	March 6, 2008
Machado Lake Nutrient TMDL	2008-006	March 11, 2009
Machado Lake Pesticides and PCBs (Toxics) TMDL	R10-008	March 20, 2012
Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants TMDL	R11-008	March 23, 2012
Santa Monica Bay TMDL for DDTs and PCBs	EPA Established	March 26, 2012

# **Enhanced Watershed Management Program**

Table 2-3: TMDL Compliance Dates Applicable to the Peninsula EWMP

TMDI	Cognessta	Constituents	Camalianas Caal	Weather	ther Compliance Dates and Compliance Milestones									
TMDL	Segments	Constituents	Compliance Goal	Condition	2012	2013	2014	2015	2016	2017 <sup>*</sup>	2018	2019	2020	2032
	Abalone Cove			Winter	Pre 2012									
	Bluff Cove	Total Coliform Fecal Coliform	Compliance with  Total Allowable  Exceedance Days	Dry	Final									
Santa Monica Bay Beaches	Inspiration Point			Summer	Pre 2012									
Bacteria	Long Point	Enterococcus		Dry	Final									
	Malaga Cove	Enterococcus	Exceedance Days	Wet		Pre 2013								
	Portuguese Bend			wet		Final								
Santa Monica Bay Nearshore	All	Trash	% Reduction in	Wet and Dry					3/20	3/20	3/20	3/20	3/20	
and Offshore Debris	All	Plastic Pellets	Trash from Baseline	wet and bry					20%	40%	60%	80%	100%	
	Abalone Cove													
	Bluff Cove													
Santa Monica Bay DDT	Inspiration Point	DDT	Meet WLAs	Wet and Dry		USEPA	Establishe	d TMDL	– No Im	plemen	tation S	chedule	9	
&PCBs	Long Point	PCBs		,										
	Malaga Cove Portuguese Bend													
	Fortuguese Beriu		% Reduction in		3/6	3/6	3/6	3/6	3/6					
Machado Lake Trash	All	Trash	Trash from Baseline	Wet and Dry	20%	40%	60%	80%	100%					
		Chlordane	Trasii iroiii basciiiic		2076	4070	0076	8076	100%					
Machado Lake Pesticides and	All	Dieldrin	Meet WLAs									9/30		
PCBs		PCBs		Wet and Dry								Final		
		DDT												
		Algae												
		Total Nitrogen												
		Total Phosphorus					3/11				9/11			
Machado Lake Nutrient	All	Ammonia	Meet WLA	Wet and Dry			Interim				Final			
		Chlorophyll a												
		Dissolved Oxygen												
-		Odor												
		DDT PCBs												
	Inner Harbor	Copper												
Long Beach and Los Angeles	Fish Harbor	Lead			3/23									3/23
Harbor Toxics	Cabrillo Marina	Zinc	Meet WLA	Wet and Dry	Interim									Final
	Outer Harbor	Mercury												
		PAHs												
		Chlordane												

<sup>\*</sup>Bold-italic font indicates the end of the MS4 Permit term

# 2.2.2. SUMMARY OF EXISTING 303(D) LISTINGS

The State 303(d) list was used to identify and classify Category 2: High Priority Pollutants (see Section 2.2: Waterbody Pollutant Characterization). Table 2-4 below summarizes waterbody pollutant combinations identified on the 2010 303(d) list that have not been addressed by a TMDL and provides notes on the status of these listings.

Table 2-4: 303(d) Listed Pollutants in Peninsula EWMP Watersheds.

Constituent	Waterbody	Notes
Chem A (Tissue)	Machado Lake	Chem A (the abbreviation for 'chemical group A') is a suite of bio-accumulative pesticides that includes chlordane and dieldrin. The 1998 303(d) listing (and subsequent listings) for Chem A was predominately based on fish tissue concentrations of chlordane and dieldrin; there was only minimal detection of other Chem A pollutants in 1983 and 1984. Chlordane and dieldrin have been recently detected in fish tissue, while other Chem A pollutants have not been detected in 25 years. Therefore, the ML Toxics TMDL addresses the Chem A pollutants (chlordane and dieldrin) that are causing this impairment <sup>4</sup> .
Pesticides	Palos Verdes Shoreline Point	Palos Verdes Shoreline Point Beach pesticides listing in the consent decree between the USEPA, the Santa Monica BayKeeper and Heal the Bay Inc., represented by the Natural Resources Defense Council (NRDC) is a clerical error and should reflect DDT and PCBs and fish advisory. The 1996 Water Quality Assessment and documentation clearly identified Palos Verdes Shoreline Park Beach as being impaired due to advisories (PCBs, DDTs). This was reflected in the 1996 305(b) report but not the 1996 303(d) report. The omission of this waterbody from the 303(d) report was rectified in the 1998 report but due to a clerical error the listing was renamed pesticides even though the underlying basis of the listing was clearly the DDT and PCBs fish advisory. In fact all the beach listings for DDT and PCBs under AU 58 were based solely on the fish advisories for Santa Monica Bay and are being addressed through the Santa Monica Bay DDT and PCBs TMDL <sup>5</sup> .
Sediment Toxicity	Santa Monica Bay Nearshore/Offshore	USEPA has determined that a TMDL is not required for the Santa Monica Bay sediment toxicity listing. This determination is based on lack of toxicity in regional surveys (1994, 1998, 2003, and 2008) <sup>6</sup> .
Copper/Lead	Wilmington Drain	A September 2010 modification of the consent decree between the USEPA, the Santa Monica BayKeeper and Heal the Bay Inc., represented by the Natural Resources Defense Council (NRDC) included a finding of non-impairment for copper and lead in Wilmington Drain. No water quality data are currently available for the Wilmington Drain; however, the Regional Water Resources Control Board has indicated that the impairments for copper and lead will be removed from the 303(d) list when sufficient data is available to de-list in accordance with the State Listing Policy <sup>7</sup> .
Coliform Bacteria	Wilmington Drain	N/A

<sup>&</sup>lt;sup>4</sup> Machado Lake Pesticides and PCBs TMDL

<sup>&</sup>lt;sup>5</sup> The basis for this finding is described in Section 1.1 Regulatory Background of the USEPA: Santa Monica Bay DDT and PCBs

 $<sup>^6</sup>$  The basis for this finding is described in Section 2.2.4 of the USEPA: Santa Monica Bay DDT and PCBs TMDL

<sup>&</sup>lt;sup>7</sup> Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants TMDL

## 2.2.3. RECEIVING WATER CHARACTERIZATION

The Peninsula WMG area drains to three subwatersheds. Existing water quality was evaluated for each of these subwatersheds in order to place necessary pollutants into Category 3. In order to characterize the receiving waters to which the Peninsula WMG drains, available monitoring data from the past ten years was analyzed. This section is divided by subwatershed, with a summary of each receiving waterbody's existing water quality.

The beneficial uses of the EWMP WMG receiving waters as designated in the Basin Plan are summarized in Table 2-5. The beneficial use acronyms used below are defined as follows:

- MUN (Municipal and Domestic Supply): Uses of water for community, military, or individual water supply systems including, but not limited to, drinking water supply.
- IND (Industrial Service Supply): Uses of water for industrial activities that do not depend primarily on water quality including, but not limited to, mining, cooling water supply, hydraulic conveyance, gravel washing, fire protection, or oil well re-pressurization.
- NAV (Navigation): Uses of water for shipping, travel, or other transportation by private, military, or commercial vessels.
- REC1 (Water Contact Recreation): Uses of water for recreational activities involving body contact
  with water, where ingestion of water is reasonably possible. These uses include, but are not limited
  to, swimming, wading, water-skiing, skin and scuba diving, surfing, white water activities, fishing, or
  use of natural hot springs.
- REC2 (Non-Contact Water Recreation): Uses of water for recreational activities involving proximity to water, but not normally involving body contact with water, where ingestion of water is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, or aesthetic enjoyment in conjunction with the above activities.
- COMM (Commercial and Sport Fishing): Uses of water for commercial or recreational collection of fish, shellfish, or other organisms including, but not limited to, uses involving organisms intended for human consumption or bait purposes. MAR (Marine Habitat): Uses of water that support marine ecosystems including, but not limited to, preservation or enhancement of marine habitats, vegetation such as kelp, fish, shellfish, or wildlife (e.g., marine mammals, shorebirds).
- WILD (Wildlife Habitat): Uses of water that support terrestrial ecosystems including, but not limited to, preservation and enhancement of terrestrial habitats, vegetation, wildlife (e.g., mammals, birds, reptiles, amphibians, invertebrates), or wildlife water and food sources.
- BIOL (Preservation of Biological Habitats): Uses of water that support designated areas or habitats, such as Areas of Special Biological Significance (ASBS), established refuges, parks, sanctuaries, ecological reserves, or other areas where the preservation or enhancement of natural resources requires special protection.
- RARE (Rare, Threatened, or Endangered Species): Uses of water that support habitats necessary, at least in part, for the survival and successful maintenance of plant or animal species established under state or federal law as rare, threatened, or endangered.

#### **Enhanced Watershed Management Program**

- MIGR (Migration of Aquatic Organisms): Uses of water that support habitats necessary for migration, acclimatization between fresh and salt water, or other temporary activities by aquatic organisms, such as anadromous fish.
- SPWN (Spawning, Reproduction, and/or Early Development): Uses of water that support high quality aquatic habitats suitable for reproduction and early development of fish.
- SHELL (Shellfish Harvesting): Uses of water that support habitats suitable for the collection of filter-feeding shellfish (e.g., clams, oysters, and mussels) for human consumption, commercial, or sports purposes.
- WARM (Warm Freshwater Habitat): Uses of water that support warm water ecosystems including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish, or wildlife, including invertebrates.
- WET (Wetland Habitat): Uses of water that support wetland ecosystems, including, but not limited to, preservation or enhancement of wetland habitats, vegetation, fish, shellfish, or wildlife, and other unique wetland functions which enhance water quality, such as providing flood and erosion control, stream bank stabilization, and filtration and purification of naturally occurring contaminants.

Table 2-5: Peninsula EWMP Area Water Bodies and Beneficial Uses Designated in the Basin Plan

Water Body	MUN	IND	GWR	NAV	COMM	REC1	REC2	WARM	MAR	WILD	BIOL	RARE	MIGR	SPWN	SHELL	WET
Los Angeles Coastal		Ε		Ε												
Santa Monica Bay Nearshore		Е		Е	Е	Е	Е		Е	Е	Е	E <sup>e</sup>	E <sup>f</sup>	E <sup>f</sup>	Е	
Machado Lake	P*					Е	Ε	Е		Ε		Ε				Ε
Los Angeles/Long Beach Harbor																
Inner Harbor		Ε		Е	Ε	Ε	Ε		Е			E <sup>e</sup>			Р	
Fish Harbor		Е		Е	Е	Е	Ε		Е			Ε			Р	
Outer Harbor				Ε	Ε	Е	Ε		Ε			Ε			Р	

- E Existing beneficial use
- P Potential beneficial use
- \* Asterisked MUN designations are designated under SB 88-63 and RB 89-03. Some designations may be considered for exemption at a later date.
- a Water bodies designated as WET may have wetlands habitat associated with only a portion of the water body. Any regulatory action would require a detailed analysis of the area.
- Nearshore is defined as the zone bounded by the shoreline or the 30-foot depth contours, whichever is further from the shoreline. Longshore extent is from Rincon Creek to the San Gabriel River Estuary.
- e One or more rare species utilizes all ocean, bays, estuaries, and coastal wetlands for foraging and/or nesting.
- Aquatic organisms utilize all bays, estuaries, lagoons, and coastal wetlands, to a certain extent, for spawning and early development. This may include migration into areas which are heavily influenced by freshwater inputs.

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#### SANTA MONICA BAY

The Cities of Rancho Palos Verdes, Rolling Hills, Rolling Hills Estates and Palos Verdes Peninsula have areas which drain directly to Santa Monica Bay. The portion of the Peninsula WMG which drains to Santa Monica Bay consists of approximately 14 square miles, which is about 3.4% of the Santa Monica Bay Watershed (414 sq. mi.). The Santa Monica Bay is impaired for DDT, PCBs, marine debris, and bacteria.

#### **BACTERIA**

The Santa Monica Bay Beaches (SMB Beaches) were designated as impaired due to coliform bacteria and included on California's 1998 Clean Water Act (CWA) 303(d) list of impaired waters. The Regional Board issued the SMB Beaches Bacteria TMDLs (for wet and dry weather), which both became effective on July 15, 2003. To meet the requirements of these TMDLs, a SMB Beaches Bacteria TMDLs Coordinated Shoreline Monitoring Plan (CSMP) was developed by a committee of responsible agencies, including representatives from the Peninsula WMG.

Since 2003, five CSMP sites have been sampled for indicator bacteria along the Palos Verdes Peninsula shoreline by the Los Angeles County Sanitation District (LACSD). The five CSMP sites include SMB 7-1 through 7-5 and are shown on Figure 2-2.

The TMDLs establish multi-part numeric targets based on three bacteriological parameters: Total coliform density, fecal coliform density and enterococcus density, measured in MPN/100mL. Since 2005, each site has been monitored on a weekly basis unless there is an exceedance event. On the second day following an exceedance of the water quality objectives for one or more of the bacterial parameters, an additional sample is taken at the site with the exceedance (Table 2-6). To implement the single sample bacteria objectives, and to set waste load allocations (WLAs) based on the single sample targets, the Regional Board set an allowable number of exceedance days at each shoreline monitoring site. In addition, the TMDLs divide the calendar year into three separate periods for compliance purposes, each with specific requirements. The three compliance periods are as follows:

- Summer dry-weather (April 1 October 31),
- Winter dry weather (November 1 March 31), and
- Wet weather

Table 2-6 shows the single sample water quality targets for the three indicator bacteria used to determine compliance, and Table 2-7 presents the allowable number of exceedance days at each monitoring location along the Peninsula WMG shoreline. Data collected from the CSMP are summarized in Table 2-8 and Table 2-9 below. Although there are some exceedances above the allowable exceedance days, they are infrequent (in most cases less than 3 out of 12 years have exceedance days above the allowable limit). In addition, when beach investigations have been conducted, there is no data to indicate these exceedances were caused by contributions from the MS4. The Peninsula WMG monitoring sites historically experience fewer exceedance days than the reference beach (Leo Carrillo) used in the TMDL, and are therefore in an anti-degradation condition<sup>8</sup>.

<sup>&</sup>lt;sup>8</sup> The antidegradation policy applies to waters that are determined to have high water quality and requires that existing high quality be maintained.

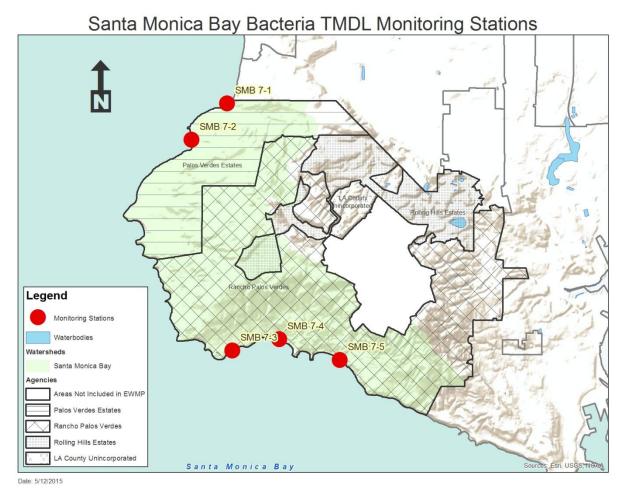


Figure 2-2: Santa Monica Bay Bacteria Monitoring Stations within the Peninsula EWMP area.

## **Enhanced Watershed Management Program**

Table 2-6: Single Sample Compliance Targets<sup>9</sup>

Constituent	Rolling 30-day Geometric Mean Limit	Single Sample Limits
Total Coliform*	1,000/100 mL	10,000/100 mL
Fecal Coliform	200/100 mL	400/100 mL
Enterococcus	35/100 mL	104/100 mL

Table 2-7: Allowable Exceedance Days<sup>(a)</sup> per Monitoring Location<sup>10</sup>

Sampling Location	Winter Dry Weather Exceedance Days allowed <sup>(b)</sup>	Summer Dry Weather Exceedance Days allowed <sup>(c)</sup>	Wet Weather <sup>(d)</sup> Exceedance Days Allowed <sup>(e)</sup>		
SMB 7-1 (Malaga Cove)	1	0	2		
SMB 7-2 (Bluff Cove)	1	0	0		
SMB 7-3 (Long Point)	1	0	1		
SMB 7-4 (Abalone Cove)	0	0	1		
SMB 7-5 (Portuguese Bend Cove)	1	0	1		

- (a) Allowable Exceedance days based on weekly sampling
- (b) Final compliance beginning July 15, 2009
- (c) Final compliance beginning July 15, 2006
- (d) Wet weather days are those days with rain events of ≥ 0.1 inches of precipitation and the three days following the end of the rain event.
- (e) Final compliance beginning July 15, 2013

<sup>&</sup>lt;sup>9</sup> City of Los Angeles and County of Los Angeles, Technical Steering Committee: Santa Monica Bay Beaches Bacterial TMDLs Coordinated Shoreline Monitoring Plan <sup>10</sup> Ibid.

# **Enhanced Watershed Management Program**

Table 2-8: Number of Exceedance Days per Calendar Year by Monitoring Site and Compliance Period

		SMB 7-1	SMB 7-2	SMB 7-3	SMB 7-4	SMB 7-5
	Wet Weather	1	0	1	0	0
2003	Dry Summer	1	0	1	0	0
	Dry Winter	1	0	0	0	0
	Wet Weather	1	2	3	2	2
2004	Dry Summer	2	1	0	0	2
	Dry Winter	1	1	0	0	0
	Wet Weather	3	1	8	4	3
2005	Dry Summer	0	0	0	1	0
	Dry Winter	0	0	0	0	3
	Wet Weather	1	0	2	0	1
2006	Dry Summer	0	0	0	0	0
	Dry Winter	1	0	0	0	0
	Wet Weather	0	0	0	0	0
2007	Dry Summer	0	0	0	0	0
	Dry Winter	0	0	0	0	0
	Wet Weather	1	0	0	0	0
2008	Dry Summer	0	0	0	0	0
	Dry Winter	0	0	0	0	1
	Wet Weather	1	0	1	0	1
2009	Dry Summer	0	0	0	0	1
	Dry Winter	0	0	0	1	0
	Wet Weather	1	0	0	3	3
2010	Dry Summer	0	0	1	0	0
	Dry Winter	0	0	0	0	0
	Wet Weather	0	0	0	0	0
2011	Dry Summer	2	0	0	0	2
	Dry Winter	0	0	1	0	0
	Wet Weather	0	0	0	0	0
2012	Dry Summer	0	0	1	0	0
	Dry Winter	0	0	2	0	0
	Wet Weather	0	0	0	0	0
2013	Dry Summer	0	1	1	0	0
	Dry Winter	0	0	2	0	0
	Wet Weather	0	0	0	0	0
2014*	Dry Summer	0	0	0	0	0
	Dry Winter	0	0	0	0	0

\*Source: LACSD; Data collected through 2/25/2014

Table 2-9: Percentage of Calendar Years in Compliance with Allowable Exceedance Days by Compliance Period

	=		
	Percentage of Years in Compliance	Percentage of Years in Compliance	Percentage of Years in Compliance
	with Allowable Exceedance Days for	with Allowable Exceedance Days for	with Allowable Exceedance Days for
	Winter Dry Weather*	Summer Dry Weather*	Wet Weather*
SMB 7-1	100%	92%	100%
SMB 7-2	100%	100%	100%
SMB 7-3	83%	75%	100%
SMB 7-4	100%	100%	100%
SMB 7-5	100%	83%	100%

<sup>\*</sup>Data analyzed from 1/1/2003 - 2/25/2014. Exceedance days occurring before final compliance deadlines were considered in compliance.

## PCBs and DDT

Concentrations of DDT and PCBs in the surface sediments of the Santa Monica Bay have decreased substantially since the early 1970s; however, they are still present at levels of concern for bioaccumulation and human health<sup>11</sup>. The MS4 Permit requires routine stormwater sampling at mass emissions stations throughout LA County. Sampling is conducted by the Los Angeles County Flood Control District, and typically includes four wet-weather events and four dry-weather events per year at these mass emission stations. In the Santa Monica Bay Watershed, the Ballona Creek and Malibu Creek mass emission stations are the two closest to the Peninsula EWMP area. Neither of these stations has detected DDT or PCBs since the mid-90s<sup>12</sup>.

The US EPA issued the Santa Monica Bay DDT and PCBs TMDL in 2012. In order to estimate stormwater loading of these pollutants to the Santa Monica Bay, a study by Curren et al. (2011) was used along with data collected by the City of Los Angeles from 2007-2010. Estimated stormwater loads from Santa Monica Bay watersheds were found to be lower than TMDL calculated allowable loads to achieve sediment targets; therefore, the waste load allocations for DDT and PCBs are based on existing load estimates, and the MS4 dischargers are essentially in an anti-degradation condition<sup>13</sup>.

The Peninsula EWMP area drains to the Palos Verdes Shelf portion of Santa Monica Bay, which is an active EPA Superfund site that is subject to Superfund Remedial Action Objectives (RAOs)<sup>14</sup>. These RAOs include institutional controls, natural recovery, capping, and monitored attenuation, and are expected to result in improved water quality and compliance with EPA established numeric targets for DDT and PCBs in the Santa Monica Bay.

<sup>&</sup>lt;sup>11</sup> USEPA: Santa Monica Bay DDT and PCBs TMDL

<sup>&</sup>lt;sup>12</sup> According to the Santa Monica Bay DDT and PCBs TMDL, there were no detectable concentrations of DDT in stormwater samples from 1994 to 2005 (LADPW, 2005). Similar results were found for DDT in Malibu (1997 to 2005); Los Angeles Department of Public Works (LADPW) has not indicated detectable levels of PCBs in stormwater from

Ballona or Malibu since the mid 1990s. The detection levels used in the LA County Mass Emission sampling are 2 & 3 orders of magnitude larger than the California Ocean Plan human health criteria for DDT and PCBs respectively.

<sup>&</sup>lt;sup>13</sup> USEPA: Santa Monica Bay DDT and PCBs TMDL

<sup>&</sup>lt;sup>14</sup> Ibid.

# **Enhanced Watershed Management Program**

## MARINE DEBRIS

The 1998, 2002, and 2006 303(d) lists include debris as an impairment to beneficial uses in the Santa Monica Bay. On October 16, 2008 and August 10, 2009, Regional Board staff conducted site visits along the beaches in the southern and northern parts of the Santa Monica Bay, respectively, to document the trash problem, and subsequently issued the Santa Monica Bay Nearshore and Offshore Marine Debris TMDL, which went into effect on Mar 20, 2012. Compliance with the Santa Monica Bay Debris TMDL is based on installation of structural best management practices such as full capture or partial capture systems, institutional controls, or any best management practices, to attain a progressive reduction in the amount of trash in the Santa Monica Bay<sup>15</sup>. The agencies within the Peninsula WMG have chosen to comply through the installation of full capture devices in catch basins draining to Santa Monica Bay. These devices are being installed in accordance with the compliance schedule outlined in the TMDL<sup>16</sup>.

## MACHADO LAKE

The Peninsula WMG areas do not drain directly into Machado Lake. Drainage from the Peninsula WMG areas exit the Peninsula in an easterly or northeasterly direction where it is comingled with drainage from the cities of Torrance and Lomita prior to flowing into three of the four major drainage systems entering Machado Lake (Wilmington Drain, Project 77 and Project 510). The portion of the Peninsula WMG which contributes runoff to Machado Lake consists of approximately 5 square miles, which is about 22% of the Machado Lake Subwatershed drainage area (approximately 22.6 sq. mi. total). Machado Lake is impaired for toxics, nutrients, and trash.

The Peninsula WMG agencies contribute runoff to the Wilmington Drain, Project 77, and Project 510 storm drain lines (Figure 2-3). Over 80% of the Machado Lake Subwatershed drains to Machado Lake through Wilmington Drain. Wilmington Drain is listed on the State's 303(d) List for copper, lead and coliform bacteria. However, the Regional Board has indicated non-impairment for copper and lead, and these constituents will be removed from the 303(d) list when sufficient data is available to de-list in accordance with the State Listing Policy<sup>17</sup>.

<sup>&</sup>lt;sup>15</sup> Santa Monica Bay Nearshore and Offshore Marine Debris TMDL

<sup>&</sup>lt;sup>16</sup> Subject to modifications resulting from the adoption of the statewide amendment.

<sup>&</sup>lt;sup>17</sup> Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants TMDL



Figure 2-3: Storm Drains Entering Machado Lake

# **Enhanced Watershed Management Program**

## **N**UTRIENTS

Machado Lake is identified on the State's 303(d) list of impaired water bodies due to eutrophic conditions, algae, ammonia, and odors. These impairments are caused by excessive loading of nutrients, including nitrogen and phosphorus, to the lake. To address these impairments, the Regional Board issued the Machado Lake Eutrophic, Algae, Ammonia, and Odors (Nutrient) TMDL, which became effective March 11, 2009.

In 2011, the City of LA commenced a nutrient monitoring program in Machado Lake in compliance with the Machado Lake Nutrient TMDL. Water samples are collected bi-weekly from two monitoring sites (ML-1 and ML-2) located in the open water portion of the lake, one at the northern end and one at the southern end (see Figure 2-4 and Figure 2-5)<sup>18</sup>. In addition, in-situ parameters are measured at the time of sample collection. Sampling results are averaged from the two sampling locations when assessing compliance with the load allocations (LAs) and attainment of numeric targets<sup>19</sup>.

In 2011, monthly average concentrations of total nitrogen were in compliance with the  $1^{st}$  interim limit of 3.50 mg/L, and total phosphorus had two exceedances of the  $1^{st}$  interim limit of 1.25 mg/L. These exceedances occurred during the summer months of July and August. Ammonia did not exceed the final numeric target of 2.15 mg/L in any sample. The final numeric target for Chlorophyll-a (20  $\mu$ g/L, monthly average) was exceeded in the months of June, July, August and September with the average concentrations of 22.0  $\mu$ g/L, 48.5  $\mu$ g/L, 81.5  $\mu$ g/L and 29.75  $\mu$ g/L, respectively. Chlorophyll-a concentration varied greatly with lake depth. In 2012, total nitrogen and total phosphorus concentrations were all in compliance with the 1st interim WLA<sup>20</sup>. Table 2-10 presents numeric targets and interim and final WLAs and LAs for Machado Lake.

<sup>&</sup>lt;sup>18</sup> For more information on the Machado Lake receiving water monitoring, see the Dominguez Channel Watershed Management Area Coordinated Integrated Monitoring Plan.

<sup>&</sup>lt;sup>19</sup> City of Los Angeles Bureau of Sanitation Watershed Protection Division: Machado Lake Nutrients TMDL Annual Report 2011 (#240)

<sup>(#240)
&</sup>lt;sup>20</sup> City of Los Angeles Bureau of Sanitation Watershed Protection Division: Machado Lake Nutrients TMDL Annual Reports 2011 and 2012 (#240 and #241)

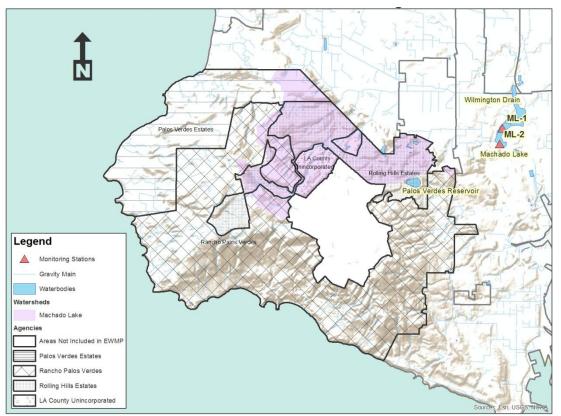


Figure 2-4: Machado Lake Nutrient TMDL Monitoring Stations



Figure 2-5: Machado Lake Monitoring Stations

Table 2-10: Nutrient TMDL Numeric Targets and Load Allocations for Machado Lake

Compliance Date	Numeric Target	WLAs and LAs (Average Concentration)
March 11, 2009 (1st Interim)	-	Total Phosphorus  1.25 mg/L  Total Nitrogen  3.5 mg/L
March 11, 2014 (2nd Interim)	-	Total Phosphorus 1.25 mg/L Total Nitrogen 2.45 mg/L
September 11, 2018 (Final)	Total Phosphorus  0.1 mg/L (monthly average)  Total Nitrogen  1.0 mg/L (monthly average)  Ammonia  5.95 mg/L (hourly average)  2.15 mg/L (30-day average)  Dissolved Oxygen*  5 mg/L (single sample minimum)  *Measured at 0.3-m above the sediment)  Chlorophyll-a  20 µg/L (monthly average)	Total Phosphorus 0.1 mg/L Total Nitrogen 1.0 mg/L

## **Toxics**

Machado Lake is identified on the State's 1998, 2002, 2006, and 2008 Clean Water Act 303(d) lists of impaired water bodies as impaired due to chlordane, DDT, dieldrin, Chem A, and PCBs in tissue<sup>21</sup>. The Machado Lake Pesticides and PCBs TMDL was issued to address these impairments and became effective March 20, 2012. The Peninsula WMG will address these constituents in the Peninsula EWMP and CIMP.

# **T**RASH

Machado Lake is identified on the State's 1996, 1998, and 2002 Clean Water Act 303(d) lists of impaired water bodies as impaired due to trash<sup>22</sup>. Consequently, the Regional Board issued the Machado Lake Trash TMDL, which became effective March 6, 2008. There are two alternatives for responsible jurisdictions to achieve compliance with waste load allocations in the Machado Lake Trash TMDL, either implement full capture systems or implement a Minimum Frequency of Assessment and Collection (MFAC) program. The agencies within the Peninsula WMG have chosen to comply through the installation of full capture devices in catch basins draining to Machado Lake. These devices are being installed in accordance with the compliance schedule outlined in the TMDL.

<sup>&</sup>lt;sup>21</sup> Machado Lake Pesticides and PCBs TMDL

<sup>&</sup>lt;sup>22</sup> Machado Lake Trash TMDL

# **Enhanced Watershed Management Program**

## **GREATER LOS ANGELES HARBOR**

The Peninsula WMG areas do not drain directly into the Greater Los Angeles Harbor. Drainage from the Peninsula EWMP area exits the cities of Rancho Palos Verdes and Rolling Hills Estates in an easterly or southeasterly direction and becomes comingled with discharge from the City of LA. The portion of the Peninsula EWMP area which contributes runoff to Greater Los Angeles Harbor consists of approximately 3.4 square miles, which is about 3.1% of the Dominguez Channel Watershed Management Area (approximately 109.4 sq. mi. total) that drains to the Los Angeles Harbor<sup>23</sup>. Specific Los Angeles Harbor water segments to which the Peninsula WMG contributes runoff include the Inner and Outer Harbor, Fish Harbor, and Cabrillo Marina (Figure 2-6). These segments are impaired by heavy metals and organic pollutants including copper, mercury, lead, zinc, chlordane, and certain Polycyclic Aromatic Hydrocarbons (PAH) compounds. These impairments exist in the water, sediments and fish tissue within the Los Angeles Harbor waters. Fish consumption advisories also currently exist for DDT and PCBs in certain fish species in all of the Los Angeles Harbor waters.

Water quality data was unavailable during the development of this EWMP; however, reports summarizing monitoring efforts in Los Angeles Harbor waters were reviewed. The most recent water quality collection efforts in the Los Angeles Harbor water segments collecting drainage from the Peninsula EWMP area are summarized below.

<sup>&</sup>lt;sup>23</sup> Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants TMDL

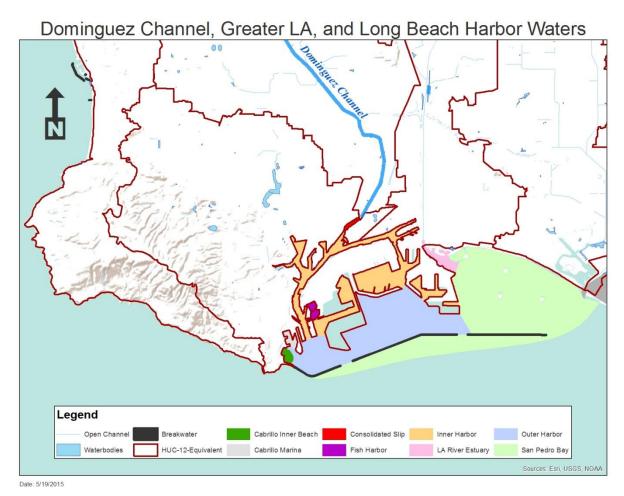


Figure 2-6: Dominguez Channel, Greater LA, and Long Beach Harbor Waters

# **Enhanced Watershed Management Program**

PORT OF LOS ANGELES (POLA)/PORT OF LONG BEACH (POLB) WATER QUALITY SEDIMENT TOXICITY

In 2005, the Los Angeles and Long Beach Harbors initiated enhanced ambient water quality monitoring programs at 30 open-water sampling stations throughout the harbors. Seven monitoring events were conducted from 2005-2008, during which POLA collected mid-water column samples at a minimum of 30 locations. Figure 2-7 shows the locations of the harbor-wide monitoring stations. The seven collection events took place at different times during the year, and included dry and wet weather sampling.

Three samples in the 2005 – 2008 survey exceeded California Toxics Rule (CTR) water quality criteria for dissolved copper in POLA waters: two samples in the Cabrillo Marina region and one sample in Fish Harbor exceeded the CTR chronic criteria of 3.1 ppb, and the concentration in one sample from the Cabrillo Marina (9.91ppb) was over twice the CTR acute criteria of 4.8 ppb<sup>24</sup>. For most other metals, maximum concentrations throughout the harbor complex were within the CTR chronic criterion for that metal during the course of the study. Cabrillo Marina and Fish Harbor are both semi-enclosed areas with low water circulation where multiple vessels are berthed. The dissolved copper concentrations observed in these locations may be associated with antifouling boat paints which contain copper. The California Department of Pesticide Regulation is currently evaluating alternatives to copper-containing bottom paints for boats<sup>25</sup>.

The concentrations of organic chemicals were generally below detection level during this study. Detected concentrations for all but one chemical were always below relevant CTR Criteria for the Protection of Saltwater Aquatic Life for chronic exposure. Tributyltin (TBT) was detected in 7 of the 234 samples analyzed for TBT at concentrations that exceeded published National Ambient Water Quality Criteria chronic exposure limit; however, there is no California standard for this pollutant. TBT is a common chemical used in boat anti-fouling paints, and therefore the MS4 is not likely to be a source of TBT.

Of the various chlorinated pesticides (chlordane, dieldrin, and DDT and its metabolites), DDE was detected in only one of more than 100 samples analyzed using routine analytical techniques. PCBs were not detected in POLA waters relevant to the Peninsula EWMP during this study.

PAHs were not detected in any samples during the course of this study when using the standard analytical method. However, PAHs were detected in most samples when the use of a new ultra-low-detection-limit analytical method was employed.

<sup>&</sup>lt;sup>24</sup> AMEC Earth & Environmental, Inc. 2009. Harbor Ambient Water Quality Summary in Support of the Port of Los Angeles and Port of Long Beach Water Resources Action Plan <sup>25</sup> Ibid.

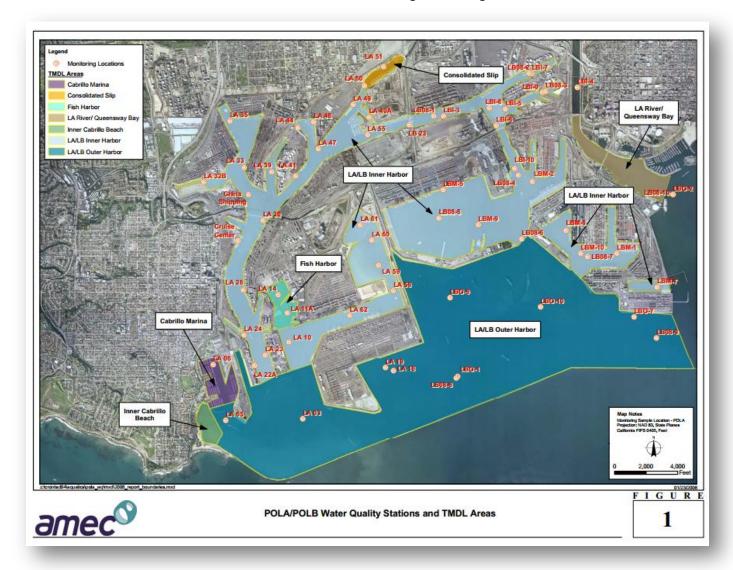


Figure 2-7: Ports of LA and LB Water Quality Monitoring Stations

# **Enhanced Watershed Management Program**

SOUTHERN CALIFORNIA BIGHT SEDIMENT TOXICITY (2008)

Every five years, the Southern California Bight Regional Monitoring Program led by the Southern California Coastal Water Research Project (SCCWRP), City of Los Angeles, Los Angeles County Sanitation Districts, and Orange County Sanitation District collects samples in offshore waters and coastal embayments (estuaries, marinas, ports, and other bay areas) between Point Conception, California, and the United States-Mexico border. Two hundred and twenty-two sites (220) were sampled between July 1 and September 30, 2008, of which six (6) were in Los Angeles Harbor waters relevant to the Peninsula WMG. Two types of toxicity tests were used in this study. A 10-day solid phase sediment toxicity test using the amphipod Eohaustorius estuarius was conducted on all samples. A second test, a sediment water interface (SWI) test using mussel embryos, was also conducted on all embayment samples, including those sites in the Los Angeles Harbor. The responses to these tests were classified into categories consistent with California Sediment Quality Objectives. Results were classified as "Nontoxic," "Low Toxicity," "Moderate Toxicity," or "High Toxicity". All of the stations in the Los Angeles Harbor waters relevant to the Peninsula EWMP were classified as either "Nontoxic" or "Low Toxicity" in this study.

# 2.2.4. CHARACTERIZATION OF STORMWATER AND NON-STORMWATER DISCHARGE QUALITY

In order to begin to identify the sources of pollutants identified in the Waterbody Pollutant Categorization and prioritize implementation measures to address them, an analysis of stormwater and non-stormwater discharges from the MS4 was conducted.

# MACHADO LAKE NUTRIENT TMDL MONITORING

Two nutrient monitoring programs are currently taking place within the Peninsula EWMP area in compliance with the Machado Lake Nutrient TMDL. These monitoring programs, along with a summary of available data are included below.

PALOS VERDES PENINSULA NUTRIENT COORDINATED MONITORING PROGRAM (NUTRIENT CMP)

Beginning in 2011, the cities of Palos Verdes Estates, Rancho Palos Verdes, Rolling Hills, and Rolling Hills Estates have conducted a Nutrient Coordinated Monitoring Program at four outfall locations that ultimately drain to Machado Lake. This monitoring program is conducted in compliance with the Machado Lake Nutrient TMDL. The monitoring locations are shown in Figure 2-8 as "nutrient" and were chosen because they are representative of the drainage from each of the Cities' land uses on the Peninsula tributary to Machado Lake. The Peninsula agencies chose to demonstrate compliance with the TMDL through concentration based water quality sampling. This sampling is conducted monthly and the results of all samples collected during the month (wet and dry) are averaged to obtain a monthly nitrogen average and a monthly phosphorus average. These average values are then compared against Waste Load Allocations set forth in the Machado Lake Nutrient TMDL.

<sup>&</sup>lt;sup>26</sup> Bay, Steven M., Darrin J. Greenstein, Matthew Jacobe, Carlita Barton, Ken Sakamoto, Diana Young, Kerry Ritter, Kenneth C. Schiff. 2011. Southern California Bight 2008 Regional Monitoring Program: I. Sediment Toxicity. Southern California Coastal Water Research Project

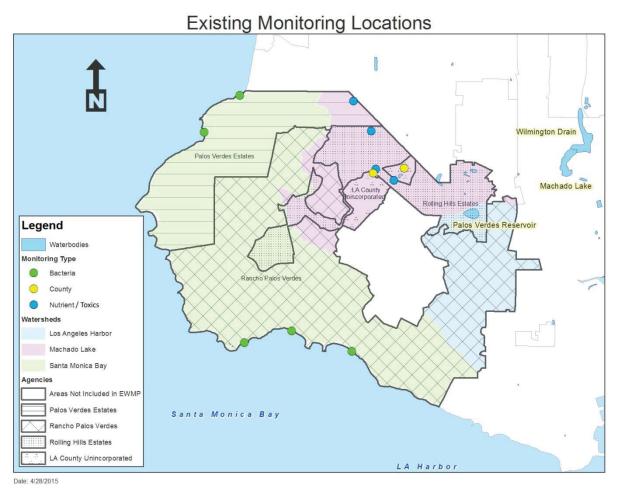


Figure 2-8: Peninsula EWMP Area and Existing Monitoring Locations

Three seasons of monitoring have been completed thus far (2011-12, 2012-13, and 2013-14). Between August 2, 2011 and October 15, 2012 (2011-12 season) fifteen months of sampling was conducted. This included twenty-two discrete stormwater sampling events, consisting of twenty dry weather sampling events and two wet weather sampling events<sup>27</sup>.

From July 1, 2012 through June 30, 2013 (2012-2013 season), a total of twelve months of sampling was conducted. A total of fifteen discrete stormwater sampling events were collected, consisting of thirteen dry weather sampling events, and two wet weather sampling events.

Table 2-11 summarizes the data collected from 2011-2013 and demonstrates that drainage from the Peninsula meets 1<sup>st</sup> and 2<sup>nd</sup> interim TMDL compliance targets. As mentioned earlier, in-lake monitoring demonstrates that Machado Lake itself is not meeting the 1st interim targets (3.5 mg/L for Total N and 1.25 mg/L for Total P) during the summer months; however, the Peninsula WMG discharges have met the 2<sup>nd</sup> interim targets (2.45 mg/L for Total N and 1.25 mg/L for Total P) even during the critical summer dry weather period.

Table 2-11: Percentage of Nutrient CMP Average Monthly Total N and Total P Concentrations Exceeding TMDL WLAs for the Period August 2, 2011 through June 30, 2013

Constituent	% Monthly Averages Exceeding 1 <sup>st</sup> Interim TMDL WLA (3/11/09)*	% Monthly Averages Exceeding 2 <sup>nd</sup> Interim TMDL WLA (3/11/14)**	% Monthly Averages Exceeding Final TMDL WLA (9/11/18)***						
Total Nitrogen	0%	0%	22%						
Total Phosphorus	0%	0%	91%						

- \* Samples are averaged over the course of a month to achieve a monthly average concentration, which is then compared to TMDL WLAs. Dry and wet weather samples are both included in the average calculation. The Machado Lake Nutrient TMDL 1<sup>st</sup> Interim WLAs for Total N and Total P are 3.5 and 1.25 mg/L respectively
- \*\* The Machado Lake Nutrient TMDL 2<sup>nd</sup> Interim WLAs for Total N and Total P are 2.45 and 1.25 mg/L respectively
- \*\*\* The Machado Lake Nutrient TMDL Final WLAs for Total N and Total P are 1 and 0.1 mg/L respectively

## COUNTY OF LOS ANGELES NUTRIENT MONITORING PROGRAM

The Unincorporated County commenced a nutrient monitoring program in compliance with the Machado Lake Nutrient TMDL in June 2012. The Unincorporated County elected and received approval to implement a mass-based approach to measure compliance with the Machado Lake Nutrients TMDL. The program consists of monitoring at all three County Unincorporated land islands in the Machado Lake watershed and determining the Unincorporated County's annual contribution of nutrients to the receiving water. Two of the three County islands lie within the Peninsula EWMP area. Figure 2-9 shows the County's water quality and flow monitoring stations within the Peninsula EWMP area.

<sup>&</sup>lt;sup>27</sup> Machado Lake Nutrient TMDL Annual Report 2012

# **Enhanced Watershed Management Program**

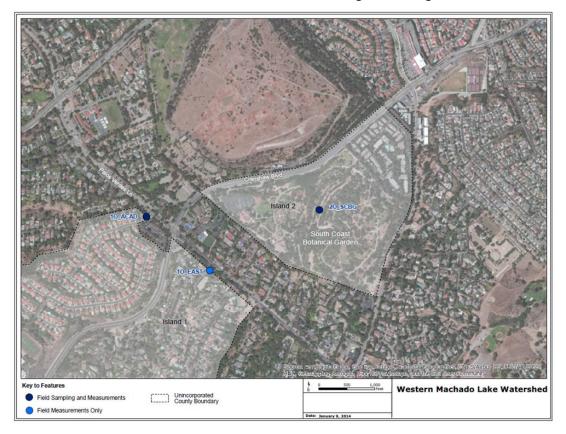


Figure 2-9: Unincorporated County Machado Lake monitoring locations.

The Unincorporated County land area on the Peninsula that drains to Machado Lake constitutes 35% of the total County land in the Machado Lake Watershed.

Annual Monitoring Results for the first two years of monitoring have been submitted to the Regional Board and the third year monitoring results will be submitted by December 15, 2015. Upon approval of the Peninsula CIMP, the Palos Verdes Nutrient Coordinated Monitoring Program and the Unincorporated County's Programs will be consolidated. Details of this can be found in the Peninsula CIMP. Table 2-12 shows the allowable waste load allocation for the summation of loads from all three county islands.

Table 2-12: Load generated from all 3 County Islands in Machado Lake Watershed compared to Allowable Load

Constituents		inty allowable WLAs g]	Unincorporated County Annual Loads [kg]		
	Interim (3/11/14)	Final (9/11/18)	Year 1	Year 2	
Total Nitrogen	1,739	710	808	837	
Total Phosphorus	887	71	134	129	

# **Enhanced Watershed Management Program**

# 2.2.5. SOURCE ASSESSMENT

A preliminary source assessment was conducted to identify potential sources within the watershed for the waterbody pollutant combinations classified as Category 1, 2, or 3 as outlined in MS4 Permit section VI.C.5.a.iii. Per the MS4 Permit, the following available data and documents were considered in the identification of known and suspected sources of the highest water quality priorities:

- Findings from the Peninsula WMG's Illicit Connections and Illicit Discharges Elimination Programs
- Findings from the Peninsula WMG's Industrial/Commercial Facilities Control Programs
- Findings from the Peninsula WMG's Development Construction Programs
- Findings from the Peninsula WMG's Public Agency Activities Programs
- TMDL Source Investigations
- Findings from Applicable Monitoring Programs
- TMDL Implementation Plans
- Other pertinent data, information, or studies related to pollutant sources and conditions that contribute to the highest water quality priorities
- Locations of the Peninsula Agencies' MS4s, including, at a minimum, all major outfalls and major structural controls for stormwater and non-stormwater that discharge to receiving waters
- Other known and suspected sources of pollutants in non-stormwater or stormwater discharges from the MS4 to receiving waters within the Peninsula EWMP area

The pollutants addressed in this section are toxics, metals, nutrients, bacteria, and trash. To generally describe the potential sources in the watershed, pollutant sources have been divided into the following categories: NPDES sources, road infrastructure, atmospheric deposition, and wastewater from sanitary sewer and SSOs. Typical sources of these pollutants are summarized in Table 2-13.

# **Enhanced Watershed Management Program**

# Table 2-13 Typical Sources of Pollutants<sup>28</sup>

		Po				
Potential Source	Bacteria	Nutrients	Metals	TSS/ Turbidity	Trash	Key References
N P D E S Sources	1					1
Residential land areas	•	•		•	•	1, 2, 3, 4, 5, 6
Agricultural activities (i.e., animal operations, land applications)	•	•		•		7, 8, 9
Constructionactivities			•	•	•	7,9
Industrial/municipal activities	•		•			6, 10
POTW discharges			•			11
Landscaping, fertilizers		•				7, 9
Pet waste	•	•				9,
Wildlife	•					7, 1
Native geology		•	•			7, 1
Land surface erosion			•	•		7
Detergents		•				9
Carwashing				•		7, 9
Road Infrastructure						
Transportation sources (i.e., copper brake pads, tire wear)			•			7, 9, 12, 13
Pavementerosion			•	•		7, 14
Atmospheric Deposition						
Constructionactivities			•			7, 9
Roofing			•			7
Resuspension of historic emissions in road dusts and soil particles			•			15
Land surface erosion		•				16
Sanitary Sewer and SSOs						
Sewer Leaks, sanitary sewer overflows (SSOs), illicit discharges, septic systems	•	•		•		7, 5,17
POTW discharges		•	•			12

- 1. LARWQCB (Los Angeles Regional Water Quality Control Board). 2002 & 2006. *Total Maximum Daily Load to Reduce Bacterial Indicator Densities at Santa Monica Bay Beaches During Wet Weather*. California Regional Water Quality Control Board, Los Angeles Region, Los Angeles, CA.
- 2. City of San Diego. 2009. *Aerial Deposition Study, Phase III*. Source Evaluation of TMDL Metals in the Chollas Creek Watershed. Final Report. San Diego, CA.
- 3. Gregorio, D., and S.L. Moore, 2004. *Discharge into state water quality protection areas in southern California*. http://www.sccwrp.org/Homepage/RecentPublications.aspx
- 4. San Diego County. 2011. 2009-2010 Urban Runoff Monitoring Annual Report. January 2011.
- 5. SDRWQCB (San Diego Regional Water Quality Control Board). 2010. Revised TMDL for Indicator Bacteria, Project I Twenty Beaches and Creeks in the San Diego Region. Resolution No. R9-2010-0001.
- 6. Lattin, G.L., C.J. Moore, A.F. Zelkers, S.L. Moore, S.B. Weisberg. 2004. A Comparison of Neustonic Plastic and Zooplankton at Different Depths near the Southern California Shore. *Marine Pollution Bulletin*
- 7. County of Los Angeles. 2010. *Multi-pollutant TMDL Implementation Plan for the Unincorporated County Area of Los Angeles River Watershed*. County of Los Angeles, Los Angeles, CA
- 8. City of San Diego. 2011. Mission Bay and La Jolla Watershed Urban Runoff Management Program. Fiscal Year 2010 Annual Report.
- 9. USEPA (U.S. Environmental Protection Agency). 2011. Sanitary sewer overflows and peak flows.
- 10. Gregorio, D., and S.L. Moore, 2004. *Discharge into state water quality protection areas in southern California*. http://www.sccwrp.org/Homepage/RecentPublications.aspx
- 11. Sabin, L.D., K.C. Schiff, J. Hee Lim, and K.D. Stolzenback. 2004. *Atmospheric dry deposition of trace metals in the Los Angeles coastal region*. Southern California Coastal Research Project, Costa Mesa, CA.
- 12. Schueler, T., and H.K. Holland. 2000. The Practice of Watershed Protection. Center for Watershed Protection, Ellicott City, MD.
- 13. Stein, E.D., L.L. Tiefenthaler, and K. Schiff. 2006. Watershed-based Sources of Polycyclic Aromatic Hydrocarbons in Urban Storm Water. *Environmental Toxicology and Chemistry* 25(2):373–385

<sup>&</sup>lt;sup>28</sup> City of San Diego and Caltrans 2012. *Tecolote Watershed Comprehensive Load Reduction Plan*. Final Report. San Diego, CA.

# **Enhanced Watershed Management Program**

- 14. Caltrans (California Department of Transportation). 2003. A Review of the Contaminants and Toxicity Associated with Particles in Stormwater runoff. August 2003.
- 15. Sabin, L. and K. Schiff. 2007. *Metal Dry Deposition Rates along a Coastal Transect in Southern California*. Technical Report #509. Southern California Coastal Research Project, Costa Mesa, CA
- 16. Sutula, M., K. Kamer, and J. Cable. 2004. *Sediment as a nonpoint source of nutrients to Malibu Lagoon, California*. Southern California Coastal Research Project. Technical Report.
- 17. SWRCB (State Water Resources Control Board). 2011. NPDES Permits (including Storm Water). Excel spreadsheet download. Accessed December 6, 2011.

## **NPDES Sources**

There are two categories of pollutants sources, point sources and non-point sources. Point source discharges are regulated through National Pollutant Discharge Elimination System (NPDES) permits. Point sources include stormwater and urban runoff through the MS4 and other NPDES discharges. Stormwater runoff in the watershed is regulated through several types of permits including MS4 permits, a statewide stormwater permit for Caltrans; a statewide Construction General Permit (CGP); and a statewide Industrial General Permit (IGP). The NPDES IGP regulates stormwater discharges and authorized non-stormwater discharges from ten specific categories of industrial facilities, including manufacturing facilities, oil and gas mining facilities, landfills, and transportation facilities. Furthermore, the NPDES CGP regulates stormwater discharges from construction sites that result in land disturbances equal to or greater than one acre. Point source discharges from IGP, CGP, residential, commercial and transportation activities can be a significant source of pollutant loads.

Non-point sources, by definition, include pollutants that reach waters from a number of land uses and are not regulated through NPDES permits. Non-point sources include existing contaminated sediments within the watershed and direct air deposition to the waterbody surface. These sources can enter the MS4 and contribute pollutants through it to receiving waterbodies.

The following provides additional discussion regarding the presence of pollutants in stormwater runoff within the watershed.

## **Toxics**

The most significant toxic pollutants including legacy pollutants are PAH compounds, PCBs, DDT, chlordane and dieldrin.

Polycyclic aromatic hydrocarbons (PAHs) are a group of organic contaminants that form from the incomplete combustion of hydrocarbons. Most PAHs entering the environment are formed during the burning of (coal, oil, wood, gasoline, garbage, tobacco and other organic material). PAHs are an environmental concern because they are toxic to aquatic life and because several are suspected human carcinogens. Research has shown that the dominant source of origin is pyrogenic (combustion of organic matter) in the Los Angeles Region, and PAHs are often deposited through atmospheric deposition and delivered to waterbodies in stormwater runoff<sup>7</sup>. Other non-point sources may include leaking motor oil, tire wear and vehicular exhaust.

Polychlorinated biphenyls (PCBs) are mixtures of synthetic organic chemicals that were commonly used for various applications from approximately 1929 until 1979 when the U.S. banned PCB manufacturing, processing, distribution, and use. PCBs are a ubiquitous environmental contaminant and, like DDT, they have persisted in the aquatic environment and continue to accumulate in fish tissue even though

# **Enhanced Watershed Management Program**

production of PCBs was banned 25 years ago. PCBs may also still exist in products made before 1977 such as transformers, old fluorescent lighting fixtures, household caulking, paints and waxes<sup>29</sup>.

DDT, chlordane and dieldrin are organochlorine pesticides that were historically used in agricultural activities have resulted in contamination of the aquatic environment. In 1970, 1.2 million pounds of DDT were applied in California primarily to agricultural areas<sup>30</sup>. Although banned in the U.S. as an insecticide in 1972, DDT and its breakdown products have persisted accumulating at high concentrations, and adhering strongly to soil particles. Chlordane had both non-agricultural and agricultural applications in the U.S, including its use on corn, citrus, deciduous fruits, nuts and vegetables. Non-agricultural uses included treating of pests in residential lawns and gardens as well as structural pests such as termites. Dieldrin is also an organochlorine pesticide and was widely used from 1950-1970 as a structural pesticide for the control of termites as well as an agricultural pesticide for cotton, corn and citrus crops. Chlordane and dieldrin have similar properties to DDT and therefore, have a strong binding affinity to soil particles and are persistent compounds.

Legacy pesticides and insecticides have been banned from use for many years, yet they continue to persist in the environment and cause water quality impairments. Soils historically treated with DDT, chlordane and dieldrin continue to be a present source of pollutants in the environment. In addition, from 1947 to 1971 large quantities of DDT were discharged from the Montrose Chemical plant in Los Angeles, which manufactured DDT, to the Los Angeles County Joint Water Pollution Control Plant (JWPCP) and discharges into the Santa Monica Bay. PCBs also entered the JWPCP from several industrial sources in the Los Angeles area. Contamination of DDT and PCBs in the sediments of Santa Monica Bay, largely centered on the Palos Verdes shelf, have led to a large number of fish advisories for much of Santa Monica Bay and a commercial fishing ban in the area around the Palos Verdes shelf, which is an active USEPA Superfund site<sup>31</sup>. Possible delivery mechanisms of legacy pollutants may include fluxes from currently contaminated sediments into overlying waters and atmospheric deposition<sup>32</sup>.

USEPA's Santa Monica Bay DDT and PCBs TMDL relies on a limited dataset to establish stormwater load allocations, relying on a single study (Curren et al., 2011) from a single creek (Ballona Creek, which is outside the Peninsula Cities WMG Area) to establish MS4 wasteload allocations throughout the entire SMB Watershed. It does not present sufficient data to assign MS4 contributions to the DDT and PCB concentrations observed in SMB, especially in light of the resident load of DDT and PCBs on the Palos Verdes Shelf associated with legacy discharges from Montrose via the Sanitation District's outfall.

<sup>&</sup>lt;sup>29</sup> USEPA: Santa Monica Bay DDT and PCBs TMDL

<sup>&</sup>lt;sup>30</sup> LARWQCB (Los Angeles Regional Water Quality Control Board). 2010. *Machado Lake Pesticides and PCBs TMDL*. California Regional Water Quality Control Board, Los Angeles Region, Los Angeles, CA.

<sup>&</sup>lt;sup>31</sup> USEPA: Santa Monica Bay PCBs and DDT TMDL

<sup>&</sup>lt;sup>32</sup> LARWQCB (Los Angeles Regional Water Quality Control Board & U.S. Environmental Protection Agency, Region 9). Dec. 2010. Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants Total Maximum Daily Loads Draft. California Regional Water Quality Control Board, Los Angeles Region, Los Angeles, CA.

# **Enhanced Watershed Management Program**

## **BACTERIA**

Specific sources of bacteria are associated with anthropogenic and non-anthropogenic sources which may include:

- Environmental soils, decaying vegetation,
- Animal wastes birds, dogs, cats, horses, opossums, raccoons etc.
- Equestrian activities horse waste such as manure, urine and soiled bedding are organic, biodegradable materials, and many of their physical, biological and chemical properties can be harmful to water quality. Many of the nutrients ingested by horses return to the environment in feces and urine which are then carried by runoff to streams and lakes. Some activities, such as heavy grazing or pasture use, remove the soil's vegetative cover and can expose the soil surface. Exposed soil is easily transported by runoff to the water bodies. Equestrian activities are a common practice within the watershed in public and private facilities. Horses are kept at public municipal stables, licensed privately owned operated stables and single-family residential properties. Organic debris from gardens, landscaping, parks, food waste and illegal dumping from recreational vehicle holding tanks among others, can be a source of elevated levels of total coliform bacteria.
- Sanitary sewer leaks and spills; illicit connections of sanitary lines to the storm drain system;
- Illegal connections and discharges are also very likely sources of bacteria in stormwater discharge.

Table 2-14 includes data based on Annual NPDES Reports submitted to the Regional Board from 2001-2012, for illicit connections and illicit discharges. There is currently no data available identifying the constituents associated with the IC/IDs recorded during this period.

Table 2-14 Number of Illicit Cor	anactions and Discharges Er	om 2001-2012 <sup>33</sup>
Table 2-14 Number of Illicit Cor	inections and Discharges Fr	om /ww-/wi/

Permittee	Illicit Connections	Illicit Discharges
Rancho Palos Verdes	10	103
Palos Verdes	2	151
Rolling Hills Estates	5	78
Total	17	332

As mentioned previously, the Peninsula is currently in an anti-degradation condition for bacteria in Santa Monica Bay. Monitoring sites historically experience fewer exceedance days than the reference system used to determine allowable exceedance days in the Santa Monica Bay Beaches Bacteria TMDL. Therefore, the Peninsula beaches are currently in an antidegradation condition, which means it was determined that water quality is currently sufficient for protecting beneficial uses and requires that existing high quality be maintained.

<sup>&</sup>lt;sup>33</sup> Details on the Unincorporated County's illicit connections and discharges can be found in the Unincorporated County's Annual Report, which can be found online at http://dpw.lacounty.gov/wmd/NPDESRSA/AnnualReport/report\_directory.cfm.

# **Enhanced Watershed Management Program**

## **N**UTRIENTS

Excessive input of nutrients (such as nitrogen and phosphorus) is the primary cause of eutrophication of surface waters, in which excess nutrients stimulate algal growth which leads to increased turbidity, decreased levels of oxygen, and odor problems. Possible sources of nutrients include runoff from residential and commercial areas due to landscaping activities and use of fertilizer for lawns and gardens, this includes organic debris. Activities such as washing cars, parking lots and driveways can contribute nutrients to the watershed since many of the detergents used contain phosphorus. Other sources of nutrients include food wastes and domestic animal waste. These pollutants build up and are then washed into the waterways through the storm drain system when it rains. These kinds of loads are typically highest during the first major storm flush and even after extended periods of dry weather when pollutants have accumulated. Other major categories of nutrients sources include:

- Manure Within the portion of the peninsula which drain to Machado Lake equestrian activities are very common within the watershed in private and public stables and even residential areas. Horse manure, if improperly managed, has the potential to pose a significant source of nutrients in runoff. Based on the Palos Verdes Peninsula Sub-watershed Coordinated Implementation Plan developed in compliance with the Machado Lake Nutrient TMDL (2011), it is estimated that in the Peninsula WMG's jurisdiction there are approximately 550 horses and 60 cattle within areas tributary to Machado Lake. Cattle and horses are similar in terms of nutrient generation, therefore the average 1,000-pound horse/cattle produces over 102 pounds of total nitrogen and 18.8 pounds of total phosphorous per year<sup>34</sup>. Based on this data, the amount of total nitrogen and phosphorous produced by these large animals is estimated to be 66,300 pounds per year of total nitrogen and 12,215 pounds per year of total phosphorous.
- Golf courses golf courses are a major source of nutrients since fertilization activities and watering rates are generally much greater than in residential and commercial areas. The excess nutrients accumulated in the soils can be transported to waterways through excessive irrigation or stormwater runoff. There are approximately 5 golf courses within the Peninsula WMG.
- Air deposition of nitrogen due to air pollution, the predominate species being NHO<sub>3</sub> (nitric acid), NO<sub>2</sub> (nitrogen dioxide) and NH<sub>3</sub> (ammonia)<sup>35</sup>.

<sup>&</sup>lt;sup>34</sup> Wheeler and Zajaczkowski. *Horse Stable Manure Management, Publication G-97*. Penn State College of Agricultural Sciences Cooperative Extension, Agricultural and Biological Engineering

<sup>&</sup>lt;sup>35</sup> Palos Verdes Peninsula Subwatershed Coordinated Implementation Plan. 2011.

#### **M**FTALS

Although naturally occurring, concentrations of heavy metals such as cadmium, copper, lead, and zinc are a concern in many watersheds because of potential industrial and urban discharges. These types of sources include Industrial General Permit (IGP) covered facilities, Construction General Permit (CGP) covered facilities, and other types of urban activities.

# a. IGP Activities

Less than 2% of the Peninsula WMG land use acreage is designated for industrial use. According to the Stormwater Multiple Application and Report Tracking System (SMARTS) database, there are approximately three current active industrial permit and zero violations recorded for inspections conducted from 2002-2012.

Table 2-15: Active IGP Facilities According to SMARTS<sup>a</sup>

Permittee	Total
Rancho Palos Verdes	0
Palos Verdes	0
Rolling Hills Estates	3
Unincorporated County	0

<sup>a</sup>As of May 1, 2014

# b. CGP Activities

Discharges covered under the CGP also have the potential to contribute metals loading from construction sites. Sediment delivered from construction sites can contain metals from construction materials and heavy equipment. Additionally, metals can leach out of building materials and construction waste exposed to stormwater<sup>36</sup>.

According to the Stormwater Multiple Application and Report Tracking System (SMARTS) database, there are approximately eight current active construction permits and zero violations recorded for inspections conducted from 2002-2012.

Table 2-16: Active CGP Sites According to SMARTS<sup>a</sup>

Permittee	Total
Rancho Palos Verdes	5
Palos Verdes	0
Rolling Hills Estates	3
County Unincorporated	0

<sup>a</sup> As of May 1, 2014

<sup>&</sup>lt;sup>36</sup> Raskin, L., M.J. Singer, and A. DePaoli. 2004. Final Report to the State Water Resources Control Board Agreement number 01-269-250. University of California, Davis, CA.

# **Enhanced Watershed Management Program**

## OTHER URBAN ACTIVITIES

General wear and tear of automotive parts can be a significant source of metals. For example, brake wear and tire wear can release copper, lead, and zinc into the environment and contribute concentrations of metals to roads and in turn stormwater runoff. Motor oil and automotive coolants spills are another potential source of metals. Pesticides, algaecides, wood preservatives, galvanized metals, and paints used across the watershed can also contain these metals.

The fertilizers used for lawn and landscape maintenance are also a source of metals and organic chemicals. Fertilizers, herbicides, and pesticides contain metals such as cadmium, copper, mercury, zinc, lead, iron, and manganese, which are also distributed when applying fertilizers and pesticides<sup>37</sup>.

## **TRASH**

The major source of trash in the Peninsula WMG results from litter, which is intentionally or accidentally discarded in watershed drainage areas. Transport mechanisms include storm drain, wind action and direct disposal into waterbodies. Several studies have shown that commercial operations generate more pollutants than residential operations, and as much as three times the amount generated from light industrial operations<sup>38</sup>.

## **ROAD INFRASTRUCTURE SOURCES**

Runoff from highways and roads carries a significant load of pollutants. Pollutants originate from cars, roadway degradation, and landscaping surrounding the highways. Typical contaminants associated with these include sediment, heavy metals, oils and grease, debris, fertilizers, and pesticides, among others<sup>39</sup>. The use and wear of cars is one of the most prevalent sources of roadway pollutants. A study found that cars are the leading source of metal loads in stormwater, producing over 50 percent of copper, cadmium, and zinc loads<sup>40</sup>. Vehicle brake pads constitute the single largest source of copper<sup>41</sup>. Simultaneously, tires, and engine parts are also a significant source of metals pollutants; almost 50 percent of tire wear accounts for over 50 percent of the total cadmium and zinc loads<sup>42</sup>. Roadways can also be a source of nutrients from air deposition of nitrogen and from parkway landscaping runoff which is known to contain nutrients from common application of fertilizers

<sup>&</sup>lt;sup>37</sup> County of Los Angeles. 2010. *Multi-pollutant TMDL Implementation Plan for the Unincorporated County Area of Los Angeles River Watershed*. County of Los Angeles, Los Angeles, CA

<sup>&</sup>lt;sup>38</sup> LARWQCB. 2007. *Trash Total Maximum Daily Loads for the Los Angeles River Watershed.* Los Angeles, CA.

<sup>&</sup>lt;sup>39</sup> Caltrans (California Department of Transportation). 2003. *Discharge characterization study report*. California Department of Transportation, Sacramento, CA.

<sup>&</sup>lt;sup>40</sup> Schueler, T., and H.K. Holland. 2000. The Practice of Watershed Protection. Center for Watershed Protection, Ellicott City. 41 TDC Environmental 2004, Copper Sources in Urban and Shoreline Activities. San Francisco, CA.

<sup>42</sup> Davis A.P., M. Shokouhian, and S. Ni. 2001. Loading estimates of lead, copper, cadmium, and zinc in urban runoff from specific sources. Chemosphere.

Table 2-17: Typical Road Infrastructure Sources of Pollutants<sup>43</sup>

Source	Cadmium	Chromium	Copper	Iron	Nickel	Lead	Zinc	PAHs	Nutrients	Synthetic Organic Chemicals
Gasoline	•		•			•	•			
Exhaust					•	•		•		•
Motor oil and grease				•	•	•	•	•		
Antifreeze	•	•	•	•		•	•	•		
Undercoating						•	•			
Brake Linings			•	•	•	•	•			
Tires	•		•			•	•	•		
Asphalt	•		•		•		•	•		
Concrete			•		•		•			
Diesel Oil	•	•				•	•			•
Engine wear				•	•	•	•			
Fertilizers, pesticides, and herbicides	•		•	•	•		•		•	•

## **ATMOSPHERIC DEPOSITION**

Atmospheric deposition is the direct and indirect transfer of pollutants from the air to surface waters. Pollutants in the atmosphere deposit onto solid surfaces and then are washed off by rain, becoming part of the stormwater runoff that reaches the watershed. Atmospheric deposition of pollutants either directly to a waterbody surface or indirectly to land in the watershed can be a large source of contamination. Typical pollutants associated with atmospheric deposition are metals, PAHs, PCBs, and, to a lesser extent, nutrients. These pollutants enter the atmosphere from point sources (i.e., industrial facility emitting metals into the air) and mobile sources such as trucks and automobiles. A comparison of trace metals contributions from aerial deposition, sewage treatment plans, industrial activities, and power plants is shown in Table 2-18.

Table 2-18: Comparison of source annual loadings to Santa Monica Bay (metric tons/year)<sup>44</sup>

	-	_		-				
Metal	Acrial Danasition	Non-Aerial Sources						
ivietai	Aerial Deposition	<b>Sewage Treatment Plants</b>	Industrial	<b>Power Plants</b>				
Chromium	0.5	0.6	0.02	0.14				
Copper	2.8	16	0.03	0.01				
Lead	2.3	<0.01	0.02	<0.01				
Nickel	0.45	5.1	0.13	0.01				
Zinc	12.1	21	0.16	2.4				

Nutrients are also atmospherically deposited. According to a research study conducted in 2004, the annual loading of nitrogen through atmospheric deposition in the nearby Los Angeles River watershed is 5,559 tons per year<sup>45</sup>.

<sup>&</sup>lt;sup>43</sup> Nixon, H., and J.D. Saphores. 2007. Impacts of motor vehicle operation on water quality: Clean-up costs and policies. Transportation Research Part D. *Transport and Environment*.

<sup>&</sup>lt;sup>44</sup> Stolzenbach, K.D. 2006. Atmospheric Deposition Grades B+ to C-. Southern California Environmental Report Card 2006. University of California, Los Angeles, Institute of the Environment, Los Angeles, CA.

<sup>&</sup>lt;sup>45</sup> Lu, R., K. Schiff, S. Solzenbach, and D. Keith. 2004. *Nitrogen Deposition on Coastal Watersheds in the Los Angeles Region*. Southern California Coastal Water Research Project Annual Report. 2003-2004. pp. 73–81.

# SANITARY SEWER AND SANITARY SEWER OVERFLOWS (SSOS)

Sanitary sewer systems and septic systems are potential sources of contaminants. Aging systems in need of repair or replacement, severe weather, improper system operation and maintenance (O&M), clogs, and root growth can contribute to sanitary sewer leaks and overflows. When sanitary sewers overflow or leak, they can release raw sewage into the environment, which can contain pollutants such as suspended solids, pathogenic organisms, toxic pollutants, oil and grease; but in particular, high concentrations of bacteria and nutrients<sup>19</sup>.

According to the SSO database in the California Integrated Water Quality System (CIWQS) a total of 144 SSOs have been recorded within the Peninsula WMG since 2006. Table 2-19 includes information of the reported SSO discharges.

Table 2-19: Reported SSO discharges (Category 1-3) from 2006 to 2012 located within the Peninsula WMG

Permittee	Total SSOs	Total Volume (gal)
Rancho Palos Verdes	71	28,105
Palos Verdes Estates	60	31,350
Rolling Hills Estates	13	3,395
Total	144	62,850

## **OUTFALLS**

Stormwater outfalls are point sources of stormwater runoff into receiving waterbodies and are regulated by the NPDES MS4 permit. The locations of all MS4 major outfalls that contribute significant discharges to receiving waters are being investigated through the CIMP, and will be evaluated further during development of the EWMP. Source investigations of significant discharges will be conducted per MS4 Permit requirements.

# 2.2.6. PRIORITIZATION

MS4 Permit section VI.C.5.a.iv outlines factors that should be considered when developing the sequence of addressing Category 1, 2, and 3 pollutants within the Peninsula EWMP watersheds. Based on Section 2.2.5: Source Assessment and the Reasonable Assurance Analysis (RAA), a sequence for addressing these pollutants will be developed based on the following priorities:

- Highest: TMDLs
  - TMDL pollutants with past due interim or final limits
  - TMDL pollutants with interim and final limits that fall within the MS4 Permit term, or the time period: September 6, 2012 – December 28, 2017
  - Pollutants that are in the same class as a TMDL pollutant
- Second Highest: Other Receiving Water Considerations
  - Pollutants on the 303(d) List for which MS4 discharges are a suspected source based on findings from the source assessment
  - Pollutants that exceed receiving water limitations and the findings from the source assessment indicate the MS4 as a source (these pollutants will be determined based on monitoring data collected as part of the CIMP).

Table 2-20 summarizes the priority pollutants for the Peninsula EWMP based on their association with MS4 discharges (based on the Source Assessment) and the prioritization criteria described above.

# **Enhanced Watershed Management Program**

**Table 2-20 Peninsula EWMP Priority Pollutants** 

Category	Class	Pollutant	Waterbody	Potentially Associated with MS4	Priority	
-	Trash	Trash/Marine Debris	Santa Monica Bay and Machado Lake	Yes	Highest	
	Bacteria	Coliform and Enterococcus	Santa Monica Bay	Yes	Highest	
		PCBs	Santa Monica Bay, Machado Lake and Los Angeles Harbor	Yes	Second Highest	
	Historic	DDT	Santa Monica Bay, Machado Lake and Los Angeles Harbor	Yes	Second Highest	
	Organics	Chlordane	Machado Lake and Los Angeles Harbor	Yes	Second Highest	
		Dieldrin	Machado Lake	Yes	Second Highest	
Category 1		Nitrogen	Machado Lake	Yes	Second Highest	
		Phosphorus	Machado Lake	Yes	Second Highest	
	Nutrients	Ammonia	Machado Lake	Yes	Second Highest	
		Chlorophyll a <sup>*</sup>	Machado Lake	Yes	Second Highest	
		Dissolved Oxygen*	Machado Lake	Yes	Second Highest	
		Odor <sup>*</sup>	Machado Lake	Yes	Second Highest	
		Eutrophic Conditions*	Machado Lake	Yes	Second Highest	
		Algae <sup>*</sup>	Machado Lake	Yes	Second Highest	
	Metals	Copper	Los Angeles Harbor	Yes	Second Highest	
		Lead	Los Angeles Harbor	Yes	Second Highest	
		Mercury	Los Angeles Harbor	Yes	Second Highest	
		Zinc	Los Angeles Harbor	Yes	Second Highest	
	PAHs	PAHs	Los Angeles Harbor	Yes	Second Highest	
		Benzo(a)pyrene	Los Angeles Harbor	Yes	Second Highest	
		Chrysene	Los Angeles Harbor	Yes	Second Highest	
		Benzo[a]anthracene	Los Angeles Harbor	Yes	Second Highest	
		Dibenz[a,h]anthracene	Los Angeles Harbor	Yes	Second Highest	
		Phenanthrene	Los Angeles Harbor	Yes	Second Highest	
		Pyrene	Los Angeles Harbor	Yes	Second Highest	
	Motals	Copper	Machado Lake (Wilmington Drain)	Wilmington Drain) Yes		
Category 2	Metals	Lead	Machado Lake (Wilmington Drain)	Yes	Second Highest	
	Bacteria	Coliform Bacteria	Machado Lake (Wilmington Drain)	Yes	Highest	

\* These "constituents" are not pollutants, but rather describe water quality conditions associated with excessive nutrients; therefore they have been categorized in the same class as other nutrients.

<u>Highest</u>: <u>Second Highest</u>:

TMDL pollutants with past deadlines or interim/final deadlines that fall within the MS4 Permit term and those constituents in the same class Pollutants for which data indicate impairment or exceedances of receiving water limitations and the findings from the source assessment implicates

discharges from the MS4

# 3. SELECTION OF WATERSHED CONTROL MEASURES

This chapter identifies Watershed Control Measures (WCMs) to be implemented through the Participating Agencies' jurisdictional stormwater management programs, and collectively on a watershed scale. The WCMs are structural and/or nonstructural controls designed with the following objectives:

- Prevent or eliminate nonstormwater discharges to the MS4 that are a source of pollutants from the MS4 to receiving waters.
- Implement pollutant controls necessary to achieve all applicable interim and final water qualitybased effluent limitations and/or receiving water limitations pursuant to corresponding compliance schedules.
- Ensure that discharges from the MS4 do not cause or contribute to exceedances of receiving water limitations.

The goal is to create an efficient program that focuses individual and collective agency resources on water quality priorities (WQPs). The WCMs are categorized as:

- Minimum Control Measures (MCMs)
- Nonstormwater Discharge (NSWD) Measures
- Targeted Control Measures (TCMs), which are designed to achieve applicable water quality-based effluent limitations and receiving water limitations.

Each WCM category may be further categorized as either structural or nonstructural as well as either existing or proposed. Combined with Chapter 4 (RAA) and Chapter 5 (Compliance Schedules), the EWMP addresses the nature, scope, and timing of implementation for each WCM and provides interim milestones for the WCMs to achieve TMDL compliance. Also discussed are the responsibilities of each Permittee.

# 3.1. MINIMUM CONTROL MEASURES

The Minimum Control Measures (MCMs) are baseline WCMs required for all Permittees. The MCMs are defined in the MS4 Permit (excluding modifications set forth in an approved EWMP) and are generally implemented individually by each Permittee. The objectives of the MCMs are to 1) result in a significant reduction in pollutants discharged into receiving waters and 2) satisfy the requirements of 40 CFR §122.26(d)(2)(iv). The MCMs are separate from Targeted Control Measures, which are developed by the Peninsula WMG and included in the EWMP to specifically address WQPs.

The MS4 Permit allows the modification of several MCMs programs, so long as the modified actions are set forth in the approved EWMP and are consistent with 40 CFR §122.26(d)(2)(iv). The modifications are based on an assessment to identify opportunities for focusing resources on WQPs. The term "modifications" refers only to instances where language from the MS4 Permit MCM provisions is removed and/or replaced. Any control measures that are strictly enhancements of the existing programs (i.e. do not conflict with the MS4 Permit MCM provisions) are included in the separate category of Targeted WCMs.

The following sections include a summary of the assessment of each MCM program as well as a determination as to whether each Participating Agency will implement the MCM provisions either 1) as explicitly stated in the corresponding section of the MS4 Permit or 2) with modifications to focus

resources on WQPs. The Agencies may consider additional MCM modifications through the Adaptive Management Process. Implementation of the MCMs will begin following the approval of this EWMP by the Regional Board Executive Officer in accordance with MS4 Permit §VI.D.1.b.

# 3.1.1. LOS ANGELES COUNTY FLOOD CONTROL DISTRICT MINIMUM CONTROL MEASURES

The LACFCD will implement the MCMs as defined from §VI.D.1 to §VI.D.4 of the MS4 Permit.

# 3.1.2. ASSESSMENT OF MINIMUM CONTROL MEASURES (PARTICIPATING AGENCIES, EXCLUDING LACFCD)

Pursuant to MS4 Permit §VI.C.5.b.iv.(1).(a), the following section is an assessment of the MS4 Permit MCMs, intended to identify opportunities for focusing resources on WQPs. This section applies to all participating agencies, excluding the LACFCD.

## **DEVELOPMENT CONSTRUCTION PROGRAM**

#### ASSESSMENT

Although controlling sediment is not a WQP, the reduction of sediment through an effective Development Construction Program will address WQPs. This is because sediment mobilizes other pollutants, including many of the WQP pollutants. As such the Development Construction Program is an integral component of each agency's jurisdictional stormwater management program.

Compared to the third term MS4 Permit, the current Permit expands the provisions for the Development Construction Program. This expansion includes additional or enhanced requirements for plan review, site tracking, inspection frequencies, inspection standards, BMP implementation and employee training. If implemented effectively, these enhancements will aid in the control of sediment within the Watershed, and consequently, will address WQPs. No modifications to the provisions of the Development Construction Program are proposed.

## **DETERMINATION**

The Agencies will implement the MCMs as defined in §VI.D.8 of the MS4 Permit. Guidance documents, some of which can be found in Appendix 2, have been prepared as an optional aid in the development and implementation of a jurisdictional program.

# INDUSTRIAL/COMMERCIAL FACILITIES PROGRAM

## **ASSESSMENT**

The MS4 Permit provisions for the Industrial/Commercial Facilities Program provide opportunities for customization to address WQPs. Specifically, §VI.D.6.e.i.4 states that industrial inspection frequencies may be modified through the EWMP development process.

## **DETERMINATION**

The Agencies will implement the MCMs as defined in §VI.D.6.d and §VI.D.6.e of the MS4 Permit.

Guidance documents have been prepared for the Program, some of which can be found in Appendix 2, intended to assist in the development and implementation of a jurisdictional program.

# **Enhanced Watershed Management Program**

## **ILLICIT CONNECTION AND ILLICIT DISCHARGES ELIMINATION PROGRAM**

## **ASSESSMENT**

The purpose of the Illicit Connection and Illicit Discharges Elimination (ICID) Program is to detect, investigate and eliminate IC/IDs to the MS4. In order to address WQPs, a potential modification to MS4 Permit provisions would be the inclusion of a systematic approach for the detection of illicit discharges. However such an approach is addressed through nonstormwater outfall based screening monitoring as outlined in the MRP. Also, such activities do not conflict with the MS4 Permit provisions for an IC/ID Program, and as such would be classified as a Targeted Control Measure. As such there is no need to modify the base provisions of the program.

# **DETERMINATION**

The Agencies will implement the MCMs as defined in §VI.D.10 of the MS4 Permit. To assist in the development and implementation of a jurisdictional program, guidance documents have been prepared, some of which can be found in Appendix 2.

## PLANNING AND LAND DEVELOPMENT PROGRAM

#### **ASSESSMENT**

Following MS4 Permit §VI.C.5.b.iv.1.a, the Planning and Land Development Program was not assessed for potential modifications.

## **DETERMINATION**

The Agencies will implement the MCMs as defined in §VI.D.7 of the MS4 Permit. To assist in the development and implementation of a jurisdictional program, guidance documents have been prepared, some of which can be found in Appendix 2.

# **PUBLIC AGENCY ACTIVITIES PROGRAM**

## **ASSESSMENT**

The Public Agency Activities Program is divided into several sub-programs. Many of the MS4 Permit provisions within the sub-programs consist of baseline BMPs that are not amenable to modification. The sub-programs that are amendable to a prioritized approach – such as street sweeping and catch basin cleaning frequencies – already provide this opportunity (frequencies are based on an agency's assessment of trash and debris generation). The provisions of the public construction activities sub-program are considered an integral component of the jurisdictional stormwater program, for the reasons explained in the assessment of the Development Construction Program provisions. In summary there is no need to modify the MS4 Permit provisions of the program.

## **DETERMINATION**

The Agencies will implement the MCMs as defined in §VI.D.9 of the MS4 Permit. To assist in the development and implementation of a jurisdictional program, guidance documents have been prepared, some of which can be found in Appendix 2.

# **PUBLIC INFORMATION AND PARTICIPATION PROGRAM**

#### **ASSESSMENT**

The MS4 Permit allows an agency to implement the requirements of the Public Information and Participation Program (PIPP) 1) by participating in a County-wide effort, 2) by participating in a

Watershed Group effort, 3) individually within its jurisdiction or 4) through a combination of these approaches. The Agencies will implement the PIPP following a combination of approaches.

The MS4 Permit provisions for the PIPP are not particularly prescriptive, thus allowing the Agencies the flexibility to focus efforts on WQPs through the development of the program. As such, there is no need to modify the MS4 permit provisions of the program.

## **DETERMINATION**

The table below provides clarification on elements of the MS4 Permit provisions for the PIPP:

Permit section	Clarification
§VI.D.5.c.(i)	Each agency will participate in a County-wide sponsored PIPP to provide a means for public
Public	reporting of clogged catch basin inlets and illicit discharges/dumping, faded or missing catch
Participation	basin labels, and general stormwater and nonstormwater pollution prevention information.
§VI.D.5.c.(ii)	Organization of events targeted to residents and population subgroups to educate and involve
Organize	them in stormwater and non-stormwater pollution prevention and clean-up will be addressed
Events	individually by each City or jointly on a watershed level.
§VI.D.5.d	Each City will work in conjunction with a County-wide sponsored PIPP to implement the
Residential	Residential Outreach Program. Elements of the program that will not be administered or
Outreach	implemented as a county-wide effort (currently the provision to provide educational materials
Program	to K-12 school children) will be addressed individually by each City or jointly on a watershed
	level. Through the adaptive management process, PIPP participation may develop into a
	Peninsula WMG or individual effort, or some combination of these approaches.

To assist in the development and implementation of a jurisdictional program, guidance documents have been prepared, some of which can be found in Appendix 2.

## **PROGRESSIVE ENFORCEMENT AND INTERAGENCY COORDINATION**

## **ASSESSMENT**

MS4 Permit §VI.D.2, the Progressive Enforcement and Interagency Coordination Program which is applicable to the Industrial/Commercial Facilities, Planning and Land Development, Development Construction, and Illicit Discharges Illicit Connections programs, was not assessed for potential modifications.

## **DETERMINATION**

The Agencies will establish and implement a progressive enforcement policy consistent with §VI.D.2 of the MS4 Permit.

# THIRD TERM MS4 PERMIT MINIMUM CONTROL MEASURES

Until the EWMP is approved by the Executive Officer of the Regional Board, the MCM provisions of the prior third term MS4 permit continue to be implemented by the participating agencies. Some of the MCMs of the fourth term MS4 Permit are relatively unchanged carry-overs from the prior third term permit. The remaining MCMs are either enhancements of the third term MCMs or entirely new provisions. These new and enhanced fourth term MCMs are described in the following section.

# 3.1.3. New and Enhanced Fourth Term MS4 Permit Minimum Control Measures (Participating Agencies, Excluding LACFCD)

Part VI.D of the MS4 Permit (the MCM provisions) introduces many new provisions and program elements to be developed and incorporated within each participating agency's jurisdictional stormwater

program. This section briefly describes the new and enhanced MCMs required for the Agencies, excluding those required for the LACFCD in §VI.D.4. An MCM is considered new if it was not required by the third term MS4 Permit and is considered enhanced if it is an enhancement of a related provision of the third term MS4 Permit. The new and enhanced provisions of the MS4 Permit have been assumed to result in a load reduction of 5%. Descriptions of each new and enhanced provision are included in the following sections.

The details of each provision may be found in the relevant sections of the MS4 Permit, which are referenced below. Unless an alternate date is provided in the MS4 Permit or in this section, the adoption date for the MCMs coincides with the approval of the EWMP by the Regional Board's Executive Officer.

# 3.1.3.1. DISTRIBUTED STRUCTURAL CONTROLS

The new and enhanced MCMs consist primarily of nonstructural control measures, with the marked exception of the Planning and Land Development provisions, described as follows.

## PLANNING AND LAND DEVELOPMENT

MS4 Permit §VI.D.7

The Low Impact Development (LID) and hydromodification provisions of the Planning and Land Development program are a significant enhancement from the third term MS4 Permit. The implementation of structural LID BMPs at new developments throughout the watershed will appreciably decrease the effective impervious area, reduce flow, and reduce pollutant loads. These benefits will increase in effectiveness over time as more existing developments are redeveloped and bound to the Planning and Land Development requirements.

## TRASH EXCLUDER INSTALLATION

MS4 Permit §VI.D.9.h.vii.(1)

In areas that are not subject to a trash TMDL, the Public Agency Activities Program includes a requirement to install excluders (or equivalent devices) on or in Priority A [see §VI.D.9.h.iii.(1)] area catch basins or outfalls to prevent the discharge of trash to the MS4. The deadline is no later than four years after the effective date of the Permit. This provision will be supplanted by the statewide trash amendments, which include the installation of full-capture devices in the priority land use areas of high density residential, industrial, commercial, mixed urban and public transportation stations. Installation of trash excluders for areas subject to trash TMDLs is discussed in Section 3.3.1.

# 3.1.3.2. Nonstructural Controls

Table 3-1 lists the new and enhanced nonstructural MCMs as well as the new and enhanced NSWD measures. Each of the listed controls are described below Table 3-1.

Table 3-1: New and Enhanced Fourth Term MS4 Permit Nonstructural MCMs (Participating Agencies, Excluding LACFCD)

	BMP effectiveness with respect to WQPs <sup>1</sup>			Agency				
Minimum Control Measure	Priority Pollutant Reduction	Sediment reduction	Volume or flow reduction	LACFCD	County	Palos Verdes Estates	Rolling Hills Estates	Rancho Palos Verdes
Planning and Land Development								
Amend development regulations to facilitate LID implementation	<b>*</b>	<b>•</b>	<b>•</b>	X	X	Х	X	Х
Post-construction BMP tracking, inspections and enforcement				X	X	Х	Х	X
Industrial/Commercial Facilities								
Business assistance program and BMP notification				X	X	Х	X	Х
Construction								
Enhanced construction plan review program		<b>•</b>		X	X	Х	X	Х
Enhanced inspection standards and BMP requirements		•		X	X	X	X	X
Increased inspection frequencies		<b>*</b>		X	X	Х	Х	Х
Enhanced staff training program		<b>*</b>		Х	×	Х	Х	Х
Illicit Discharge Detection/Elimination								
Enhanced IC/ID enforcement and written procedures				X	X	X	Х	X
Enhanced staff/contractor training				Х	X	Х	Х	Х
Public Information and Participation								
Stormwater resources on Agency website				X	X	X	Х	X
Enhanced public education				Х	X	Х	Х	Х
Public Agency Activities								
Enhanced BMP requirements for fixed facility/field activities				X	X	Х	Х	Х
Reprioritization of catch basins and clean-out frequencies	<b>•</b>	<b>•</b>	$\Diamond$	X	X	X	Х	X
Integrated Pest Management Program		$\Diamond$	$\Diamond$	Х	X	Х	Х	Х
Enhanced measures to control infiltration from sanitary sewers	<b>•</b>	$\Diamond$	$\Diamond$	Х	Х	Х	Х	Х
Inspection and maintenance of Permittee owned treatment controls				×	х	х	х	х
Enhanced inspector/staff training				Х	Х	Х	Х	Х

X − To be implemented by agency within current MS4 Permit term.

◆ Primary pollutant reduction

MCM – Minimum Control Measure.

☐ Secondary pollutant reduction

NSWD – Nonstormwater discharge measure.

♦ Pollutant not addressed

<sup>&</sup>lt;sup>1</sup> BMP effectiveness ratings based on similar BMPs listed in Tetra Tech's CLRP for Chollas Creek Watershed in San Diego County, 2012.

# **Enhanced Watershed Management Program**

## PLANNING AND LAND DEVELOPMENT PROGRAM

## AMEND DEVELOPMENT REGULATIONS TO FACILITATE LID IMPLEMENTATION

MS4 Permit §VI.C.4.c.i, §VI.D.7.d.i

The participating agencies have developed and adopted LID ordinances and Green Street Policies. These measures will facilitate LID implementation.

# POST-CONSTRUCTION BMP TRACKING, INSPECTIONS AND ENFORCEMENT

MS4 Permit: §VI.D.7.d.iv

The Agencies must track post-construction BMPs, conduct BMP verification and maintenance inspections and follow the Progressive Enforcement Policy in cases of non-compliance. This will improve the effectiveness of the Planning and Land Development program.

# INDUSTRIAL/COMMERCIAL FACILITIES PROGRAM

# **BUSINESS ASSISTANCE PROGRAM AND BMP NOTIFICATION**

*MS4 Permit: §VI.D.6.c* Measures introduced:

- Notify industrial/commercial owner/operators of applicable BMP requirements.
- Implement a Business Assistance Program to provide technical information to businesses to facilitate their efforts to reduce the discharge of pollutants in stormwater. The business assistance program described in the third term MS4 Permit was an optional provision.

These new and enhanced measures will increase the effectiveness of the Industrial/Commercial Facilities Program.

## **DEVELOPMENT CONSTRUCTION PROGRAM**

## **ENHANCED CONSTRUCTION PLAN REVIEW PROGRAM**

MS4 Permit: §VI.D.8.h, §VI.D.8.i

In general the MS4 Permit introduces provisions that conform to the SWRCB's Construction General Permit. For construction sites one acre or greater, measures include the following:

- Construction activity operators must submit Erosion and Sediment Control Plans (ESCPs) prior to grading permit issuance, developed and certified by a QSD to SWPPP standards.
- Operators must propose minimum BMPs that meet technical standards. The Agencies must provide these standards consistent with MS4 Permit requirements.
- WMG Agencies are required to review and approve ESCPs/CGP SWPPPs.
- Develop procedures and checklists to review and approve relevant construction plans.

These new and enhanced measures will increase the effectiveness of the Development Construction Program, which in turn is expected to reduce TSS loading into the MS4. TSS reduction is an integral component in addressing WQPs.

# **Enhanced Watershed Management Program**

# **ENHANCED INSPECTION STANDARDS/BMP REQUIREMENTS AT CONSTRUCTION SITES**

MS4 Permit: §VI.D.8.d, §VI.D.8.i, §VI.D.8.j

## Measures introduced:

- Ensure BMPs from the ESCPs are properly installed and maintained.
- Ensure the minimum BMPs for sites less than one acre are installed and maintained.
- Develop and implement standard operating procedures for stormwater inspections of construction sites.
- Require activity-specific BMPs for paving projects.

These new and enhanced measures will increase the effectiveness of the Development Construction Program, which in turn is expected to reduce TSS loading into the MS4. TSS reduction is an integral component in addressing WQPs.

## **INCREASED INSPECTION FREQUENCIES**

MS4 Permit: §VI.D.8.j

The inspection frequency for construction sites one acre or more has significantly increased. The third term MS4 Permit required a minimum of one inspection during the rainy season. The current MS4 Permit requires monthly inspections year-round, as well as mandatory inspections based on the phase of construction. This enhanced measure will increase the effectiveness of the Development Construction Program, which in turn is expected to reduce TSS loading into the MS4. TSS reduction is an integral component in addressing WQPs.

# **ENHANCED STAFF/CONTRACTOR TRAINING**

MS4 Permit §VI.D.7.d.iv.(b), §VI.D.8.I, §VI.D.9.k, §VI.D.10.f

## Measures introduced:

- Prescriptive staff training requirements to the Development Construction Program. For example, relevant staff involved with the Construction Program must be knowledgeable in procedures consistent with the State Water Board sponsored Qualified SWPPP Practitioner/Developer (QSP/QSD) program.
- Inspections of structural BMPs under the Development Construction Program must be conducted by personnel trained on Construction General Permit requirements.
- Outside contractors are bound to the same training standards as in-house staff

These new and enhanced provisions will increase the overall effectiveness of the jurisdictional stormwater management programs.

# **Enhanced Watershed Management Program**

# ILLICIT CONNECTIONS AND ILLICIT DISCHARGES (IC/ID) ELIMINATION PROGRAM

# ENHANCED IC/ID ENFORCEMENT AND WRITTEN PROGRAM PROCEDURES

MS4 Permit: §VI.D.2, §VI.D.10

## Measures introduced:

- Develop and implement a Progressive Enforcement Policy that applies to the IC/ID Elimination,
  Development Construction, Planning and Land Development and Industrial/Commercial
  Facilities Programs. The Progressive Enforcement Policy is an augmentation of the policy listed
  in the third term MS4 Permit, which was restricted to the Industrial/Commercial Facilities
  Program.
- Maintain written procedures for receiving complaints, conducting investigations and responding to spills.
- Training of all field staff including contractors to identify and report illicit discharges and connections

These new and enhanced measures will increase the effectiveness of the IC/ID Elimination program, as well as the related enforcement components of the Development Construction, Planning and Land Development and Industrial/Commercial Facilities Programs.

# **ENHANCED STAFF/CONTRACTOR TRAINING**

MS4 Permit §VI.D.7.d.iv.(b), §VI.D.8.I, §VI.D.9.k, §VI.D.10.f

## Measures introduced:

- Prescriptive staff training requirements to the Illicit Connections and Illicit Discharges Elimination Program. For example, new staff members must be provided with IC/ID training within 180 days of starting employment.
- Contractors performing privatized/contracted municipal services such as, but not limited to, storm and/or sanitary sewer system inspection and repair, street sweeping, trash pick-up and disposal, and street and right-of-way construction and repair are trained regarding IC/ID identification and reporting.
- Outside contractors are bound to the same training standards as in-house staff.

These new and enhanced provisions will increase the overall effectiveness of the jurisdictional stormwater management programs.

# Public Information and Participation Program

## STORMWATER RESOURCES ON AGENCY WEBSITE

MS4 Permit: §VI.D.5.d.i.(4)

## Measures introduced:

- The MS4 Permit introduces a requirement to maintain a stormwater webpage or provide links to stormwater websites via the agency's website. The website (in-house or linked) will include:
  - Educational material and
  - Opportunities for the public to participate in stormwater pollution prevention and clean-up activities.

These new and enhanced measures will increase the effectiveness of the Public Information and Participation program.

## **ENHANCED PUBLIC EDUCATION**

MS4 Permit: §VI.D.5.d.i.(4)

## Measures introduced:

- Educate the public on Integrated Pest Management
- Distribution of educational materials at point-of-purchase

These new and enhanced measures will increase the effectiveness of the Public Information and Participation program.

# **PUBLIC AGENCY ACTIVITIES PROGRAM**

# ENHANCED BMP REQUIREMENTS FOR FIXED FACILITY/FIELD ACTIVITIES

MS4 Permit: §VI.D.9.e Measures introduced:

- Implement effective source control BMPs for 65 specific pollutant-generating activities such as mudjacking, shoulder grading and spall repair.
- Contractually require hired contractors to implement and maintain the activity specific BMPs.
   Conduct oversight of contractor activities to ensure the BMPs are implemented and maintained.

These new and enhanced measures will increase the effectiveness of the Public Agency Activities program.

# REPRIORITIZATION OF CATCH BASINS AND CLEAN-OUT FREQUENCIES

MS4 Permit: §VI.D.9.h.iii

In areas not subject to a trash TMDL, measures introduced include the following:

- Determine priority areas and update the map of catch basins with GPS coordinates and priority.
- Include the rationale or data to support the priority designations.

These new and enhanced measures will increase the effectiveness of the Public Agency Activities program.

# **Enhanced Watershed Management Program**

#### INTEGRATED PEST MANAGEMENT PROGRAM

MS4 Permit: §VI.D.9.g

The MS4 Permit introduces entirely new, prescriptive requirements to implement an Integrated Pest Management (IPM) Program for public agency activities and at public facilities. These requirements include adopting and verifiably implementing policies, procedures and/or ordinances that support the IPM program including maintaining an inventory and tracking application of pesticides. Intertwined with the IPM provisions are additional requirements to control and minimize the use of fertilizers. These new and expansive measures will increase the effectiveness of the Public Agency Activities program and address WQPs.

#### **ENHANCED MEASURES TO CONTROL INFILTRATION FROM SANITARY SEWERS**

MS4 Permit: §VI.D.9.ix

The MS4 Permit introduces specific requirements to control infiltration from the sanitary sewer into the MS4. The measures include adequate plan checking, preventative maintenance, spill response, enforcement, interagency coordination and staff/contractor education. The requirements are being fulfilled through implementation of a Sewer System Management Plan in accordance with the Statewide General Waste Discharge Requirements for Sanitary Sewer Systems.

#### INSPECTION AND MAINTENANCE OF PERMITTEE OWNED TREATMENT CONTROLS

MS4 Permit: §VI.D.9.x

The MS4 Permit introduces requirements to implement an inspection and maintenance program for all Permittee owned treatment control BMPs, including post-construction treatment control BMPs. This measure will increase the effectiveness of the Public Agency Activities program and installed structural BMPs.

### **ENHANCED STAFF/CONTRACTOR TRAINING**

MS4 Permit §VI.D.7.d.iv.(b), §VI.D.8.I, §VI.D.9.k, §VI.D.10.f

### Measures introduced:

- Prescriptive staff training requirements to the Public Agency Activities Program. For example, training programs must address the least toxic methods of pest prevention and control, including Integrated Pest Management (IPM).
- Employees in targeted positions (whose interactions, jobs, and activities affect storm water quality) must be adequately trained on the requirements of the overall storm water management program.
- Outside contractors are bound to the same training standards as in-house staff

These new and enhanced provisions will increase the overall effectiveness of the jurisdictional stormwater management programs.

# 3.1.3.3. Nonstormwater Discharge Measures

The Participating Agencies will require dischargers that drain to their respective MS4s to implement the Nonstormwater Discharge (NSWD) Measures as defined in §III.A of the MS4 Permit. If the Participating Agencies identify nonstormwater discharges from the MS4 as a source of pollutants that cause or contribute to exceedances of receiving water limitations, the WCMs will be modified and implemented – subject to the adaptive management process – to effectively eliminate the source of pollutants consistent with MS4 Permit §III.A and §VI.D.10. In these instances, potential WCMs may include prohibiting the nonstormwater discharge to the MS4, requiring the responsible party to 1) incorporate additional BMPs to reduce pollutants in the nonstormwater discharge or conveyed by the nonstormwater discharge or 2) divert to a sanitary sewer for treatment, or strategies to require the nonstormwater discharge to be separately regulated under a general NPDES permit.

It is important to note that the nonstormwater Outfall Based Screening and Monitoring Program (MRP §IX) introduces additional NSWD measures through the intensive procedures required for the identification of NSWDs from MS4 outfalls.

### **NEW FOURTH TERM PERMIT NONSTORMWATER DISCHARGE MEASURES**

Parts III.A and VI.B (MRP IX) of the MS4 Permit introduce new provisions and program elements that address NSWDs. This section briefly describes these new and enhanced NSWD measures. A NSWD measure is considered new if it was not required by the third termMS4 Permit and is considered enhanced if it is an enhancement of a related provision of the third termMS4 Permit.

Table 3-2 below lists the new and enhanced nonstructural NSWD measures. The following pages describe each of the listed controls. The details of each provision may be found in the relevant sections of the MS4 Permit, which are included. Unless an alternate date is provided in the MS4 Permit or in this section, the adoption date for the NSWD measures coincides with the approval of the EWMP by the Regional Board's Executive Officer.

Table 3-2: New and Enhanced Nonstormwater Discharge MCMs (Participating Agencies, Excluding LACFCD)

	BMP effectiveness with respect to WQPs <sup>2</sup>			Agency					
Minimum Control Measure	Priority Pollutant Reduction	Sediment reduction	Volume or flow reduction	LACFCD	County	Palos Verdes Estates	Rolling Hills Estates	Rancho Palos Verdes	
Dry weather runoff reduction									
Outfall screening and source investigations	<b>*</b>		<b>*</b>	×	×	×	×	X	
Enhanced conditions for NSWDs, including irrigation reduction	•	•	<b>*</b>	Х	×	×	×	Х	

MCM - Minimum Control Measure

NSWD - Nonstormwater discharge measure

X – To be implemented by agency within current MS4 Permit term

◆ Primary pollutant reduction

■ Secondary pollutant reduction

♦ Pollutant not addressed

<sup>&</sup>lt;sup>2</sup> BMP effectiveness ratings based on similar BMPs listed in Tetra Tech's CLRP for Chollas Creek Watershed in San Diego County, 2012.

# **Enhanced Watershed Management Program**

#### **OUTFALL SCREENING AND SOURCE INVESTIGATIONS**

MS4 Permit: §VI.B (MRP §IX)

Measures introduced:

- Screen outfalls within jurisdictional boundaries to determine significant outfalls.
- Investigate nonstormwater flows to identify potential discharge sources.
- Eliminate or divert illicit discharges or conditionally exempt discharges found to be a source of pollutants.

The outfall screening and source investigation provisions of the MS4 Permit constitute an entirely new, expansive addition to each agency's IC/ID Elimination Program. Implementing these new provisions will significantly support the control of unauthorized nonstormwater discharges.

### **ENHANCED CONDITIONS FOR EXEMPT NONSTORMWATER DISCHARGES**

MS4 Permit: §III.A

The NSWD prohibitions of the MS4 Permit, which include specific measures to reduce irrigation runoff, are a significant enhancement from the third term MS4 Permit. Measures introduced include the following:

- Require the implementation of BMPs following established BMP manuals for discharges from non-emergency fire fighting activities and drinking water supplier distribution systems. Require specific BMPs for lake dewatering, landscape irrigation, pool and fountain discharges and noncommercial car washing.
- Require notification, monitoring (i.e. sampling) and reporting for drinking water supplier discharges and lake dewatering greater than 100,000 gallons.
- Require advance notification to the agency from the discharger for any discharge of 100,000 gallons or more into the MS4.
- Minimize discharge of landscape irrigation through implementation of an ordinance specifying water efficient landscaping standards.
- Promote water conservation programs to minimize the discharge of landscape irrigation water into the MS4. This includes the following, where applicable:
  - Coordinate with local water purveyor(s) to promote:
    - Landscape water efficiency requirements for existing landscaping,
    - Drought tolerant, native vegetation, and
    - Less toxic options for pest control and landscape management.
  - Develop and implement a coordinated outreach and education program to minimize the discharge of irrigation water and pollutants associated with irrigation water.
- If monitoring results indicate that a conditionally exempt NSWD is a source of pollutants that causes or contributes to exceedances of applicable receiving water limitations and/or water quality-based effluent limitations, the Permittee must either:
  - o Effectively prohibit the nonstormwater discharge to the MS4, or
  - Impose additional conditions, subject to approval by the Regional Water Board Executive Officer, or
  - o Require diversion of the NSWD to the sanitary sewer, or
  - o Require treatment of the NSWD prior to discharge to the receiving water.

Implementing these enhanced provisions will significantly support the control of unauthorized nonstormwater discharges.

# **3.2.** TARGETED CONTROL MEASURES

Targeted Control Measures (TCMs) are additional control measures beyond the baseline MCMs and NSWD measures of the MS4 Permit that are intended to target the Peninsula WMG's WQPs. TCMs may be divided into two categories: nonstructural and structural. The selection of structural and nonstructural control measures to address WQPs within the Peninsula WMG is a vital component of the EWMP planning process.

The Participating Agencies have already proposed and implemented a number of structural and nonstructural control measures in the watershed that collectively may contribute to considerable pollutant load reductions. These existing and planned WCMs provide a head start in the planning process to address WQPs within the Peninsula WMG. There are many different types of structural and nonstructural control measures that provide varying benefits from their implementation. The following sections describe Planned TCMs to be implemented, Potential TCMs that may be implemented (implementation is conditional upon factors such as site constraints, governing body approval, etc.) as well types of structural BMPs available to the Peninsula WMG.

# 3.2.1. CONTROL MEASURES IDENTIFIED IN TMDLS/IMPLEMENTATION PLANS

This section describes the nonstructural control measures that have been previously identified in TMDLs and corresponding implementation plans and the status of their implementation. For those TMDLs that do not sufficiently identify control measures, or if implementation plans have not yet been developed, control measures are identified in the planned Targeted Control Measures as described in the following sections in this chapter. For more information on the TMDLs refer to Section 2: Water Quality Priorities.

#### SANTA MONICA BAY BEACHES BACTERIA TMDL

To meet the requirements of Santa Monica Bay Beaches Bacteria TMDL, a Coordinated Shoreline Monitoring Plan (CSMP) was developed by a committee of responsible agencies, including representatives from the Peninsula WMG. The Peninsula WMG monitoring sites historically experience fewer exceedance days than used in the TMDL, and are therefore in an anti-degradation condition<sup>3</sup>. As a result, control measures in the approved Implementation Plan include continued implementation of MCMs to protect or enhance existing water quality, and investigation when an excessive number of exceedances occurs at a monitoring site.

#### SANTA MONICA BAY NEARSHORE AND OFFSHORE DEBRIS TMDL

Compliance with the Santa Monica Bay Debris TMDL is based on installation of structural best management practices such as full capture or partial capture systems, institutional controls, or any best management practices, to attain a progressive reduction in the amount of trash in the Santa Monica Bay<sup>4</sup>. The agencies within the Peninsula WMG have chosen to comply through the installation of full capture devices in catch basins draining to Santa Monica Bay. These devices are being installed in accordance with the compliance schedule outlined in the TMDL<sup>5</sup>.

<sup>&</sup>lt;sup>3</sup> The antidegradation policy applies to waters that are determined to have high water quality and requires that existing high quality be maintained.

<sup>&</sup>lt;sup>5</sup> Reconsideration of the TMDL or the WQBEL in the Permit to conform to the Statewide Trash Policy would result in a modification to the implementation of these control measures.

# **Enhanced Watershed Management Program**

#### SANTA MONICA BAY DDT & PCBs TMDL

The MS4 Permit requires routine stormwater sampling at mass emissions stations throughout LA County. Sampling is conducted by the Los Angeles County Department of Public Works, and typically includes four wet-weather events and four dry-weather events per year at these mass emission stations. In the Santa Monica Bay Watershed, the Ballona Creek and Malibu Creek mass emission stations are the two closest to the Peninsula EWMP area. Neither of these stations has detected DDT or PCBs since the mid-90s<sup>6</sup>.

Estimated stormwater loads from Santa Monica Bay watersheds were found to be lower than TMDL calculated allowable loads to achieve sediment targets; therefore, the waste load allocations for DDT and PCBs are based on existing load estimates, and the MS4 dischargers are essentially in an anti-degradation condition<sup>7</sup>.

# **MACHADO LAKE TRASH TMDL**

There are two alternatives for responsible jurisdictions to achieve compliance with waste load allocations in the Machado Lake Trash TMDL, either implement full capture systems or implement a Minimum Frequency of Assessment and Collection (MFAC) program. The agencies within the Peninsula WMG have chosen to comply through the installation of full capture devices in catch basins draining to Machado Lake. These devices are being installed in accordance with the compliance schedule outlined in the TMDL<sup>8</sup>.

<sup>&</sup>lt;sup>6</sup> According to the Santa Monica Bay DDT and PCBs TMDL, there were no detectable concentrations of DDT in stormwater samples from 1994 to 2005 (LADPW, 2005). Similar results were found for DDT in Malibu (1997 to 2005); Los Angeles Department of Public Works (LADPW) has not indicated detectable levels of PCBs in stormwater from

Ballona or Malibu since the mid 1990s. The detection levels used in the LA County Mass Emission sampling are 2 & 3 orders of magnitude larger than the California Ocean Plan human health criteria for DDT and PCBs respectively.

<sup>&</sup>lt;sup>7</sup> USEPA: Santa Monica Bay DDT and PCBs TMDL

<sup>&</sup>lt;sup>8</sup> Reconsideration of the TMDL or the WQBEL in the Permit to conform to the Statewide Trash Policy would result in a modification to the implementation of these control measures.

# 3.2.2. Nonstructural Targeted Control Measures

Pursuant to Part VI.C.1.a of the MS4 Permit, the Peninsula WMG has developed customized strategies, control measures and BMPs to implement the requirements of the MS4 Permit. Addressing WQPs will be based on a multi-faceted strategy initially focused on source control. If pollutants are not generated or released, they will not be available for transport to the receiving waters. In addition, if soils can be stabilized, sediment controlled, and dry-weather runoff and initial flushes of stormwater runoff eliminated or greatly reduced, the major transportation mechanisms will be eliminated or greatly reduced, and fewer pollutants will reach the receiving waters.

Many of the highest WQPs, such as copper, lead, and zinc, are released into the atmosphere, resulting in widespread aerial deposition onto impervious surfaces in the Watershed. In addition, these pollutants are discharged directly onto streets, highways, parking lots, and driveways from motor vehicle components such as brakes, wheel weights, and tires. The Participating Agencies have concluded that the most cost-effective and long-lasting way to address WQPs is to develop and support state-wide or regional measures that will encourage or require, if necessary, product or material substitution at the manufacturing stage. This can be a complex and time-consuming process, but the payoff in water quality improvement can be tremendous.

The nonstructural TCMs described below supplements the MCM efforts with targeted source control measures such as incentives for irrigation control and upgraded street sweeping equipment, designed with the objective of achieving interim and final water quality-based effluent limitations and/or receiving water limitations. Implementation of the nonstructural TCMs described below constitutes a load reduction of 2.5% in the RAA (higher reductions may be realized).

Table 3-3 lists planned and potential nonstructural TCMs for each participating agency. The BMP effectiveness from Table 3-3 is based on similar BMPs listed in Tetra Tech's CLRP for Chollas Creek Watershed in San Diego County, 2012. The pages following Table 3-3 describe each of the listed controls.

The responses for each agency under Table 3-3 are defined as follows:

- Y Planned TCM. Under the presumption that 1) the TCM will likely not require approval of the governing body and 2) the governing body approves adequate staff/budget (if necessary), the TCM will be implemented.
- P Potential TCM. The TCM is under consideration by the agency, however implementation is contingent upon yet to be determined factors. These factors include approval by the governing body, additional time needed to inform the governing body and/or relevant staff and approval of service contracts. As such implementation cannot be assured at this time. If the Potential TCM is not adopted by the agency within the first two years of the implementation of the EWMP, it will be reconsidered through the adaptive management process.
- **C** Completed TCM. The TCM is preexisting (has been in effect for several years or more).

It is important to note that the LACFCD are operating regional stormwater programs and consequently incorporating localized institutional TCMs may not be feasible. As such their exclusion from such TCMs is justified.

Table 3-3: Nonstructural Targeted Control Measures (TCMs)

	BMP effectives	ness with respe	ct to WQPs <sup>9</sup>	Agency					
Targeted Control Measure	Priority Pollutant Reduction	Sediment reduction	Volume or flow reduction	LACFCD	County Unincorporated	Palos Verdes Estates	Rancho Palos Verdes	Rolling Hills Estates	
Planning and Land Development									
LID and Green Streets Staff Training				N/A	Х	Х	Х	Х	
Industrial/Commercial Facilities									
Clean Bay Restaurant Program	<b>•</b>	$\Diamond$		N/A		Р	×	Р	
Downspout Disconnect Program			<b>•</b>	N/A	Х		Х	Р	
Dry weather runoff reduction									
Irrigation Reduction Incentives Program	<b>•</b>	<b>♦</b>	<b>•</b>	N/A	С	С	С	С	
Public Information and Participation									
Targeted Outreach	<b>•</b>	<b>*</b>	<b>•</b>		Х	Х	Х	Х	
Horse Manure Management	<b>•</b>	$\Diamond$	$\Diamond$	N/A	Х	N/A	С	С	
Public Agency Activities									
Enhanced Street Sweeping	<b>•</b>	<b>*</b>	$\Diamond$	N/A	Х	С	С		
Adopt Sewer System Management Plan (SSMP)	<b>♦</b>	<b>♦</b>	$\Diamond$	N/A	С	С	С	С	
Increased Street Sweeping Frequency or Routes	<b>•</b>	<b>♦</b>	$\Diamond$	N/A		С		С	
Erosion Repair and Slope Stabilization Program		<b>♦</b>	$\Diamond$	N/A	N/A	Х	Х	Х	
Reporting/Adaptive Management								-	
Enhanced Tracking							Х		
Jurisdictional SW Management									
Prepare guidance documents to aid in implementation of MS4 Permit MCMs				Х	Х	Х	Х	х	
Initiatives								-	
Brake Pad Replacement Program	<b>♦</b>	<b>♦</b>	$\Diamond$	Х	Х	Х	Х	Х	
Lead Reduction Program	<b>♦</b>	<b>♦</b>	$\Diamond$	Х	Х	Х	Х	Х	
Zinc Reduction Program	<b>♦</b>	<b>♦</b>	$\Diamond$	Watershed Group					
Apply for grant funding for stormwater	<b>A</b>	<b>A</b>	<b>A</b>	v	V	v	v	v	
quality/capture projects	•	•	•	Х	Х	×	Х	X	
Ordinances									
Water Efficient Landscaping	<b>•</b>	$\Diamond$	<b>•</b>	N/A	С	С	С	С	
Private Road and Parking Lot Sweeping	<b>•</b>	<b>*</b>	<b>♦</b>	N/A			Р		
Green Building Ordinance	<b>•</b>			N/A			Х		
Enhanced Irrigation Runoff Reduction Program	<b>•</b>		<b>•</b>	N/A	Х	X	Х	Х	

X – Planned TCM

P - Potential TCM

C – Completed/implemented TCM

<sup>◆</sup> Primary pollutant reduction

<sup>☐</sup> Secondary pollutant reduction

<sup>♦</sup> Pollutant not addressed

<sup>&</sup>lt;sup>9</sup> BMP effectiveness ratings based on similar BMPs listed in Tetra Tech's CLRP for Chollas Creek Watershed in San Diego County, 2012.

# PLANNING AND LAND DEVELOPMENT

# LID AND GREEN STREETS STAFF TRAINING

This TCM focuses on training the agency staff how to facilitate LID and Green Streets implementation. Training will be conducted for relevant staff in LID and Green Streets implementation prior to the onset of the programs. The elements of the training follow the provisions listed in MS4 Permit §VI.D.7. Additionally, the agencies will educate governing bodies in LID and Green Streets implementation.

# INDUSTRIAL/COMMERCIAL FACILITIES

### **CLEAN BAY RESTAURANT CERTIFICATION PROGRAM**

The Clean Bay Restaurant Certification Program, established by the Santa Monica Bay Restoration Commission (SMBRC), works to educate restaurants on clean restaurant practices, including proper disposal of wastes and spill prevention. Through the program, agencies incentivize restaurants to go above and beyond local stormwater regulations to help prevent pollution. The certification program recognizes food service establishments that receive a score of 100% on the program's criteria checklist by providing a window decal and public recognition from the Mayor.

This program is currently being implemented by the City of Rancho Palos Verdes and is under consideration for the cities of Palos Verdes Estates and Rolling Hills Estates.

### **DOWNSPOUT DISCONNECT PROGRAM**

This TCM plans to encourage owners and operators of existing developments to retrofit their downspouts through a downspout disconnect or rain barrel program.

### **DRY WEATHER RUNOFF REDUCTION**

### **IRRIGATION REDUCTION INCENTIVES PROGRAM**

This measure will provide incentives such as rebates for irrigation reduction (i.e. runoff reduction) practices such as xeriscaping and turf conversion. All agencies are currently involved in this effort through the West Basin Municipal Water District rebate incentives program.

### **PUBLIC INFORMATION AND PARTICIPATION**

#### **TARGETED OUTREACH**

Within the Public Information and Education Program, elements such as material use/development and advertisements will address WQPs. The development of this effort will be ongoing throughout the MS4 Permit term, and may be regarded as a Peninsula WMG effort. Targeted outreach campaigns may include the following:

- Energy Efficiency Outreach to residents and businesses
- Low Impact Development (LID) Outreach to residents
- Fossil Fuel Reduction Outreach to residents
- Downspout Disconnection Outreach to residents
- K-12 School Outreach

# HORSE MANURE MANAGEMENT

Where residential horse keeping is allowed, the Peninsula WMG agencies implement and enforce Horse Manure Management requiring the proper handling and disposal of horse manure to prevent its accumulation, runoff, or leaching. Additionally, public outreach pamphlets are handed out throughout the Peninsula. These efforts work to address pollutants generated from existing equestrian facilities which are a known source of nutrient discharge.

In Rolling Hills Estates, the Model Equestrian Center project is intended to serve an educational function as well as improve water quality from the facility.

# **PUBLIC AGENCY ACTIVITIES**

### **ENHANCED STREET SWEEPING**

Improved street and median sweeping technology enhances the potential for wet weather pollutant load reductions for bacteria, metals, non-metal toxics, and nutrients. Increasing the sweeping frequency, increasing the area of impervious cover swept, or upgrading the sweeping equipment can result in an increase in pollutant load removal<sup>10</sup>. Most of the Peninsula Agencies contract street sweeping to private companies. These companies have already phased in regenerative sweepers.

Regenerative air sweepers have the ability to clean a larger path than vacuum sweepers, can remove smaller debris more efficiently and release less exhaust and particulates back into the environment. Generally speaking, regenerative air systems are more environmentally friendly than are vacuum sweepers. Regenerative air sweepers are similar to vacuum sweepers in that there is a suction tube located on one side of the sweeping head. However, the key difference between regenerative and vacuum sweepers is that, unlike vacuum sweepers which exhaust the particulate-laden used air back into the atmosphere, regenerative air sweepers work on a closed loop system. In most applications, they also are a better choice than are vacuum sweepers. As the regenerative air sweepers circulate the air on a continuous basis. <sup>11</sup>

### ADOPT SEWER SYSTEM MANAGEMENT PLAN (SSMP)

All agencies are enrolled in the statewide Waste Discharge Requirements for Sanitary Sewer Systems, which required the development and implementation of a SSMP in mid 2009. The goal of the SSMP is to reduce and prevent sanitary sewer overflows (SSOs), as well as mitigate any SSOs that do occur. This goal also addresses WQPs. Elements of the SSMP include:

- Sanitary sewer system operation and maintenance program
- Design and performance provisions
- Overflow emergency response plan
- FOG Control Program
- System Evaluation and Capacity Assurance Plan

### **INCREASED STREET SWEEPING FREQUENCY OR ROUTES**

This TCM will work to increase the street sweeping frequency, jurisdiction-wide or in high trashgenerating areas and/or include additional routes (e.g. center medians and intersections).

<sup>&</sup>lt;sup>10</sup> City of San Diego: San Diego River Watershed Comprehensive Load Reduction Plan – Appendix A: BMP Representation Summary (2012)

An Overview of Power Sweeping Equipment Technology (<u>www.worldsweeper.com</u>)

### **Enhanced Watershed Management Program**

### **EROSION REPAIR AND SLOPE STABILIZATION PROGRAM**

The Erosion Repair and Slope Stabilization Program will result in public property and right of way erosion repair and slope stabilization. This TCM will work to implement landscaping, erosion control, and sediment control on significant sources of exposed dirt on public property.

# REPORTING/ADAPTIVE MANAGEMENT

#### **ENHANCED TRACKING**

This TCM involves enhanced tracking through the use of an online GIS MS4 Permit database. Participating agencies will enter the enhanced tracking requirements of the fourth term MS4 Permit on an online GIS database management system dedicated to Phase I MS4 Permit compliance. Program elements addressed include all the MCMs (Development Construction, Planning and Land Development, Industrial/Commercial Facilities, Public Agency Activities, Public Information and Participation and Illicit Connection/Discharge Elimination) and the Monitoring and Reporting Program. The consolidated tracking data will be used to:

- Improve the effectiveness of the jurisdictional stormwater management programs (e.g. examine geospatial trends in IC/IDs, which could be used to strategically distribute public education materials) and EWMP.
- Assess the jurisdictional stormwater management programs and improve the annual reporting process.
  - Guide the adaptive management process through this assessment.

### JURISDICTIONAL STORMWATER MANAGEMENT

### PREPARE GUIDANCE DOCUMENTS TO AID IMPLEMENTATION OF MS4 PERMIT MCMs

Guidance documents and template forms have been developed to aid in implementation of the MS4 Permit MCMs, some of which can be found in Appendix 2. These documents were developed to address two issues: 1) the MS4 Permit introduces many new and enhanced MCM provisions that do not have preexisting guidance documentation and 2) the model Stormwater Quality Management Program (SQMP) — which was required in the third term MS4 Permit and served as a guide to permit implementation — is now obsolete. Unlike the SQMP in the third term permit, the Agencies are not bound to the guidance and forms provided. The guidance was developed as a resource for the agencies to improve the effectiveness of the jurisdictional stormwater management programs.

# INITIATIVE

### **BRAKE PAD REPLACEMENT PROGRAM**

The recent efforts of the California Stormwater Quality Association (CASQA) and Sustainable Conservation led to the passage of the SB 346 legislation in 2010 and signed by the Governor on September 25, 2010. This legislation is a milestone that will significantly reduce the level of copper in metropolitan area waters throughout the state. SB 346 requires incremental reduction in the amount of copper in vehicle brake pads, which constitute the single largest source of copper in metropolitan environments<sup>12</sup>. Already in effect, new codes required on brake pads sold in California will provide information on copper content and a notice that on and after January 1, 2014 any motor vehicle brake friction materials sold in California must contain no more than 0.1 percent by weight of the following materials: cadmium and its compounds, chromium (VI) salts, lead and its compounds, mercury and its compounds, and asbestiform fibers.

According to industry data on brake pad copper content, "SB 346 should reduce annual statewide copper emissions by more than 1.2 million pounds per year and should reduce brake pad copper levels by about 95%"<sup>13</sup>. Additionally, based on available information, which was largely developed through a lengthy collaboration among brake pad manufacturers, government agencies, and environmental groups in the Brake Pad Partnership, a preliminary estimate of copper runoff reduction due to this piece of legislation was developed. In 2012, TDC Environmental LLC prepared a draft detailed memo (TDC memo) describing the expected percent reduction of Copper reductions (see Appendix 3). The TDC memo identifies 3 possible implementation scenarios:

Scenario 1 (One Step Reduction) — All new vehicles and replacement brake pads are reformulated to contain less than 0.5% Copper by January 1, 2021 (first SB 346 compliance deadline).

Scenario 2 (Two Step Reduction) – New vehicle brake pads are reformulated to contain less than 5% copper by January 1, 2021 and less than 0.5% Copper by 2025. It would be assumed that all higher Copper replacement brakes would be sold within two years of each compliance date.

Scenario 3 (Aftermarket Exemption) – New vehicle brake pads are reformulated to contain less than 5% copper by January 1, 2021 and less than 0.5% copper by 2025. This scenario assumes that higher Copper replacement brakes would continue to be sold indefinitely.

All scenarios were then analyzed over a fourteen-year period. The TDC memo determines the following copper reductions by the year 2032:

Scenario 1: 61% Copper reduction
Scenario 2: 61% Copper reduction

Scenario 3: 55% Copper reduction

The Greater Harbors Toxics TMDL final compliance deadline is in 2032; therefore, using Scenario 3 (the most conservative approach), a reduction of 55% has been assumed in the RAA model.

<sup>&</sup>lt;sup>12</sup> Moran, Kelly. 2011. Brake Pad Copper Reduction – MRP Section C.13.c. Report 2011

<sup>&</sup>lt;sup>13</sup> Ibid.

# **Enhanced Watershed Management Program**

### **LEAD REDUCTION PROGRAM**

The SB 346 legislation was passed by the Senate, approved by the Governor, and filed with the Secretary of State on October 11, 2010. This bill prohibits the manufacture, sale, or installation in California of a wheel weight that contains more than 0.1% lead. Additionally, this bill requires that if the department identifies an alternative to lead contained in wheel weights as a chemical of concern, then the lead alternative would remain subject to the evaluation process, as prescribed, to determine how best to limit exposure or to reduce the level of hazard posed by the lead alternative.

Through the implementation of SB 757, a reduction in lead will be observed for the Peninsula WMG.

### **ZINC REDUCTION PROGRAM**

The Department of Toxic Substances Control (DTSC) adopted new Safer Consumer Product Regulations that became effective October 1, 2013. These regulations contain a process for identifying and prioritizing Chemicals of Concern in Priority Products containing these constituents, as well as a process for eliminating or reducing the adverse impacts of Chemicals of Concern in Priority Products. It will apply to most consumer products placed into the stream of commerce in California. It specifically applies to adverse environmental impacts, including adverse water quality impacts, and it contains a petition process for identification and prioritization of chemicals and projects. CASQA, supported by Peninsula WMG, has started the process of conducting research and building a file of critical information to support the designation of zinc in tires as a future priority product/constituent combination.

#### Measures:

As a Peninsula WMG, plan to work with others to use the Department of Toxic Substances
Control's Safer Consumer Product Regulations to reduce the zinc in tires, which is one of the
greatest sources of zinc in urban areas.

### **APPLY FOR GRANT FUNDING FOR STORMWATER CAPTURE PROJECTS**

Agencies will initiate Individual or multi-jurisdictional efforts to apply for grant funding for stormwater quality/capture projects.

### **O**RDINANCES

#### WATER EFFICIENT LANDSCAPING ORDINANCE

The Peninsula WMG agencies currently implement and enforce water efficient landscaping ordinances to promote the design, installation, and maintenance of landscaping in a manner that conserves water resource and minimizes irrigation water runoff.

Additionally, the Peninsula Agencies jointly developed and have been distributing a tri-fold color brochure promoting Native & Drought Tolerant Plant Gardens and Landscapes on the Palos Verdes Peninsula. This brochure was developed with input from the Palos Verdes Peninsula Land Conservancy, Los Angeles County Fire Department and South Coast Botanic Garden staff. Private Road and Parking Lot Sweeping Ordinance

This TCM aims to adopt and implement an ordinance that requires sweeping of private parking lots. The control measure would work to proactively enforce the existing stormwater ordinance regarding sediment laden stormwater discharges (or potential discharges) for private roads and parking lots and follow the Progressive Enforcement Policy. This may include observing site conditions prior to rain events and visual monitoring of stormwater discharges.

### **Enhanced Watershed Management Program**

#### **GREEN BUILDING ORDINANCE**

The City of Rancho Palos Verdes, the largest of the Peninsula WMG agencies, implements a Green Building Construction ordinance that establishes incentives such as expedited plan review and fee reductions, and outlines procedures for participation in the agency's voluntary green building program. This program encourages the design and development of single-family, multifamily residential, commercial, institutional and mixed-use projects that are sited, designed, constructed and operated to enhance the well-being of occupants, and to minimize negative impacts on the community and natural environment. In addition, all of the Peninsula WMG agencies have adopted or customized the 2010 California Green Building Standards Code.

# **ENHANCED IRRIGATION RUNOFF REDUCTION PROGRAM**

Reductions to irrigation runoff help to achieve runoff volume reduction and associated pollutant load reductions. This BMP, which doubles as a water conservation initiative, incorporates good landscaping practices to limit irrigation runoff. Measures to reduce irrigation runoff can be implemented wherever landscapes are irrigated. Residential, commercial, recreational, and industrial land uses can be targeted by incentive policies and programs. The Peninsula WMG agencies already implement Water Efficient Landscaping ordinances. Additional implementation methods to be considered during EWMP development might include:

- Municipal Landscape Retrofit Program to convert municipal landscaping to drought tolerant, low irrigation landscaping
- Turf Conversion Program to facilitate the conversion of lawns and gardens to drought tolerant, low irrigation landscaping

# 3.2.3. STRUCTURAL TARGETED CONTROL MEASURES

Structural TCMs are Structural BMPs that, in combination with MCMs, are designed with the objective to achieve interim and final water quality-based effluent limitations and/or receiving water limitations. Structural TCMs are an important component of the Peninsula WMG's load reduction strategy. These BMPs are constructed to capture runoff and filter, infiltrate, or treat stormwater. If properly maintained, these BMPs can have high pollutant removal efficiencies (see the *Performance Evaluation of Structural BMPs* element of this section); however, they tend to be more expensive than nonstructural BMPs. The two prevailing approaches for implementing Structural BMPs are regional and distributed approaches. Both serve important purposes and should be considered in combination to determine the best possible implementation strategy to meet the Peninsula WMG's water quality goals.

# **DISTRIBUTED BMPs**

Distributed Structural BMPs are generally built at the site-scale. They are intended to treat stormwater runoff at the source and usually capture runoff from a single parcel or a small area consisting of multiple parcels and public rights of way.

#### **REGIONAL BMPs**

Regional BMPs refer to large structural BMPs that receive flows from neighborhoods or large areas and may provide additional benefits such as for flood control or groundwater recharge<sup>14</sup>.

# 3.2.4. STRUCTURAL BMP SUBCATEGORIES

Structural BMPs fall under a variety of subcategories that correspond to their function and water quality benefit. Some of the most common of these subcategories are described below. These subcategories will be used throughout the EWMP to describe existing, planned, and potential regional and distributed BMPs.

#### INFILTRATION BMPs

Infiltration BMPs allow for stormwater to percolate through the native soils and recharge the underlying groundwater table, subsequently decreasing the volume of water discharged to the downstream waterbodies. These BMPs must be constructed in areas where the native soils have percolation rates and groundwater levels appropriate for infiltration.

#### Infiltration Basin

An infiltration basin consists of an earthen basin with a flat bottom. An infiltration basin retains stormwater runoff in the basin and allows the retained runoff to percolate into the underlying soils. The bottom of an infiltration basin is typically vegetated with dryland grasses or irrigated turf grass.

# INFILTRATION TRENCH

An infiltration trench is a long, narrow, rock-filled trench with no outlet other than for overflow. Runoff is stored in the void space between stones and infiltrates through the bottom and sides of the trench. Infiltration trenches provide the majority of their pollutant removal benefits through volume reduction. Pretreatment is important for limiting amounts of coarse sediment entering the trench which can clog and render the trench ineffective.

<sup>&</sup>lt;sup>14</sup> San Diego River Watershed Comprehensive Load Reduction Plan (2012)

### **Enhanced Watershed Management Program**

# BIORETENTION WITH NO UNDERDRAIN

Bioretention facilities with no underdrain are landscaped shallow depressions that capture and infiltrate stormwater runoff. These facilities function as a soil and plant-based filtration device that removes pollutants through a variety of physical, biological, and chemical treatment processes. The facilities normally consist of a ponding area, mulch layer, engineered media, and vegetation. As stormwater passes down through the media, pollutants are filtered, adsorbed, and biodegraded by the soil and vegetation.

#### DRYWELL

Drywells are similar to infiltration trenches in their design and function; however, drywells generally have a greater depth to footprint area ratio and can be installed at relatively deep depths. A drywell is a subsurface storage facility designed to temporarily store and infiltrate runoff. A drywell may be either a small excavated pit filled with aggregate or a prefabricated storage chamber or pipe segment.

#### POROUS PAVEMENT

Porous pavements (concrete, asphalt, and pavers) contain small voids that allow water to pass through to a gravel base. They come in a variety of forms; they may be a modular paving system (concrete pavers, grass-pave, or gravel-pave) or poured in place pavement (porous concrete, permeable asphalt). Porous pavements treat stormwater and remove sediments and metals within the pavement pore space and gravel base. While conventional pavement results in increased rates and volumes of surface runoff, properly constructed and maintained porous pavements allow stormwater to percolate through the pavement and enter the soil below. This facilitates groundwater recharge while providing the structural and functional features needed for the roadway, parking lot, or sidewalk. The paving surface, subgrade, and installation requirements of porous pavements are more complex than those for conventional asphalt or concrete surfaces.

#### **BIOTREATMENT BMPs**

Biotreatment BMPs treat stormwater through a variety of physical, chemical, and biological processes prior to being discharged to the MS4 system. These BMPs should be considered where Infiltration BMPs are infeasible.

# **BIORETENTION WITH UNDERDRAINS**

Bioretention stormwater treatment facilities are landscaped shallow depressions that capture and filter stormwater runoff. These facilities function as a soil and plant-based filtration device that removes pollutants through a variety of physical, biological, and chemical treatment processes. The facilities normally consist of a ponding area, mulch layer, engineered media, and vegetation. As stormwater passes down through the media, pollutants are filtered, adsorbed, biodegraded, and sequestered by the soil and vegetation. Bioretention with underdrain systems are utilized for areas containing native soils with low permeability or steep slopes, where the underdrain system routes the treated runoff to the storm drain system.

# **Enhanced Watershed Management Program**

### **VEGETATED SWALES**

Vegetated swales are open, shallow channels with low-lying vegetation covering the side slopes and bottom that collect and slowly convey runoff flow to downstream discharge points. Vegetated swales provide pollutant removal through settling and filtration in the vegetation (usually grasses) lining the channels. In addition, although it is not their primary purpose, vegetated swales also provide the opportunity for volume reduction through subsequent infiltration and evapotranspiration and reduce the flow velocity. Where soil conditions allow, volume reduction in vegetated swales can be enhanced by adding a gravel drainage layer underneath the swale allowing additional flows to be retained and infiltrated. Where slopes are shallow and soil conditions limit or prohibit infiltration, an underdrain system or low flow channel for dry weather flows may be required to minimize ponding and convey treated and/or dry weather flows to an acceptable discharge point. An effective vegetated swale achieves uniform sheet flow through a densely vegetated area for a period of several minutes (depending on design standard used).

### **WET DETENTION BASIN**

Wet detention basins are constructed, naturalistic ponds with a permanent or seasonal pool of water (also called a "wet pool" or "dead storage"). Aquascape facilities, such as artificial lakes, are a special form of wet pool facility that can incorporate innovative design elements to allow them to function as a stormwater treatment facility in addition to an aesthetic water feature. Wet ponds require base flows to exceed or match losses through evaporation and/or infiltration, and they must be designed with the outlet positioned and/or operated in such a way as to maintain a permanent pool. Wet ponds can be designed to provide extended detention of incoming flows using the volume above the permanent pool surface.

### **DRY EXTENDED DETENTION BASIN**

Dry extended detention basins are basins whose outlets have been designed to detain the stormwater runoff to allow particulates and associated pollutants to settle out. Dry extended detention basins do not have a permanent pool; they are designed to drain completely between storm events. They can also be used to provide hydromodification and/or flood control by modifying the outlet control structure and providing additional detention storage. The slopes, bottom, and forebay of Dry extended detention basins are typically vegetated.

# **PRE TREATMENT BMPs**

Pre-treatment BMPs are typically not used as primary treatment; however, they are highly recommended for preliminary treatment in order to prolong the life and prevent clogging of the downstream system in a treatment train.

### MEDIA FILTERS

Media filters are usually designed as multi-chambered stormwater practices; the first is a settling chamber, and the second is a filter bed filled with sand or another filtering media. As stormwater flows into the first chamber, large particles settle out, and then finer particles and other pollutants are removed as stormwater flows through the filtering medium. They can also be used as pretreatment, with their location prior to any infiltration or biotreatment BMP.

# **Enhanced Watershed Management Program**

### **CATCH BASIN INSERTS**

Catch basins inserts typically include a grate or curb inlet and a sump to capture sediment, debris, and pollutants. Filter fabric can also be included to provide additional filtering of particles. The effectiveness of catch basin inserts, their ability to remove sediments and other pollutants, depends on its design and maintenance. Some inserts are designed to drop directly into existing catch basins, while others may require retrofit construction. Similar to media filters, catch basin filters can also be used as a pre-treatment BMP for infiltration and biotreatment BMPs.

#### **RAINFALL HARVEST**

Rainfall Harvest BMPs capture rainwater to be reused in lieu of discharging directly to the MS4.

#### **ABOVE GROUND CISTERNS**

Cisterns are large above ground tanks that store stormwater collected from impervious surfaces for non-potable domestic consumption. Above ground cisterns are used to capture runoff. Mesh screens are typically used to filter large debris before the stormwater enters the cistern. The collected stormwater could potentially be used for landscape irrigation and some interior uses, such as toilets and washing machines. The collection and consumption of the stormwater results in pollution control, volume reduction, and peak flow reduction from the site.

### **UNDERGROUND DETENTION**

Underground detention systems function similarly to above ground cisterns in that they collect and use stormwater from impervious surfaces. These systems are concealed underground and can allow for larger stormwater storage and capture additional impervious surfaces not easily captured in an above ground system (e.g. parking lots and sidewalks).

### **DIVERSION SYSTEMS**

#### Low Flow Diversion

Flow diversion systems collect and divert runoff. Flow diversion structures can primarily be used in two ways. First, flow diversion structures may be used to direct dry weather flows to a treatment facility, preventing the runoff from reaching a receiving water body. This is typically done with low flow runoff, which occurs during periods of dry weather. Second, flow diversion structures can also be modified by incorporating them into other BMPs. For example, diverted flow can be fed into a regional BMP. Properly designed stormwater diversion systems are very effective for preventing stormwater from being contaminated and for routing contaminated flows to a proper treatment facility.

# 3.2.4.1. Performance Evaluation of Structural Control Measures

The performance of existing and planned BMPs in the Peninsula EWMP area is evaluated through the RAA as described in section VI.C.5.b.iv(5) of the MS4 Permit, both in terms of volume capture (based on BMP design criteria) and predicted effluent quality. An analysis of BMP Performance data has been summarized in Appendix 4. Refer to Section 4 (Reasonable Assurance Analysis) for more detail on the RAA.

# 3.2.4.2. REGIONAL BMPs

A summary of existing and planned Regional BMPs within the Peninsula EWMP area is summarized below in Figure 3-1 and Table 3-4.

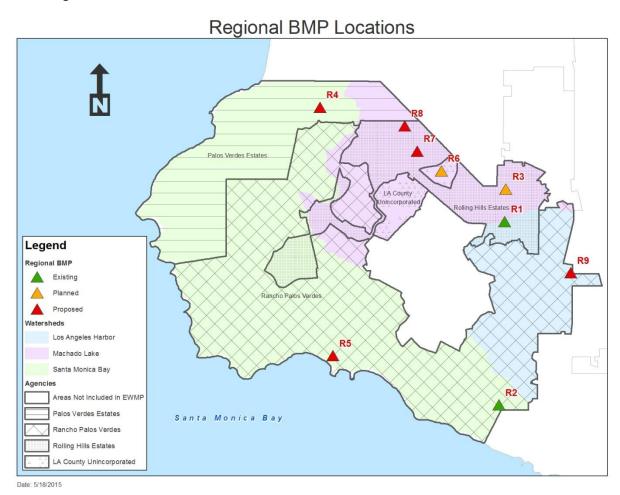


Figure 3-1: Existing, Planned, and Proposed Regional BMPs.

# **Enhanced Watershed Management Program**

# **Table 3-4 Summary of Existing and Planned Regional BMPs**

Project Name	Map Reference ID	Jurisdiction	Watershed	Existing, Planned, or Proposed	BMP Type	Treatment Volume per Storm	Design Basis	Drainage Area to BMP	Percent Drainage Area Per Jurisdiction <sup>(a)(b)</sup>
Casaba Estates (Butcher Ranch)	R1	RHE	Los Angeles Harbor	Existing	Bioretention	5.1 acre feet	50-year	28.62 Acres	RHE: 100%
San Ramon Canyon	R2	RPV	Santa Monica Bay	Existing	Diversion	TBD	>0.25"	Unknown	RPV: 100%
Chandler Quarry Project	R3	RHE	Machado Lake	Existing/Planned <sup>(c)</sup>	Infiltration System	12.7 acre feet <sup>(d)</sup>	50-year	707 Acres	RHE: 100%
Malaga Cove Water Reuse	R4	PVE	Santa Monica Bay	Proposed <sup>(e)</sup>	Capture & Reuse	TBD	TBD	TBD	TBD
Abalone Cove Water Reuse	R5	RPV	Santa Monica Bay	Proposed <sup>(e)</sup>	Capture & Reuse	TBD	TBD	TBD	TBD
South Coast Botanic Garden Regional BMP	R6	UA	Machado Lake	Planned/ Proposed <sup>(f)</sup>	Various <sup>(f)</sup>	TBD	TBD	~134 Acres <sup>(g)</sup>	RHE: 24% UA: 76%
Palos Verdes Landfill Regional BMP	R7	RHE	Machado Lake	Proposed <sup>(h)</sup>	TBD	TBD	TBD	~1,415 Acres <sup>(g)</sup>	RPV: 38% RHE: 41% UA: 21%
Valmonte Regional BMP	R8	RHE	Machado Lake	Proposed <sup>(h)</sup>	TBD	TBD	TBD	~400 Acres <sup>(g)</sup>	PVE: 19% RPV: 24% RHE: 57%
Eastview Park Infiltration Project	R9	RPV	Los Angeles Harbor	Proposed <sup>(h)</sup>	Infiltration	TBD	1.25"	~350 Acres <sup>(g)</sup>	RPV: 100%

RPV-Rancho Palos Verdes; PVE-Palos Verdes Estates; RHE-Rolling Hills Estates; UA-LA County, Unincorporated

<sup>(</sup>a) Percentages are based on the drainage area within the Peninsula EWMP Watershed. Agencies outside of the EWMP boundary were not taken into consideration.

<sup>(</sup>b) Percentages are estimated and are subject to change.

<sup>(</sup>c) Chandler Quarry is an existing regional infiltration BMP which is undergoing redevelopment. The redevelopment project is currently under construction and has been conditioned by the City to continue to preserve the hydraulic and water quality function of the existing regional BMP.

<sup>(</sup>d) Based on the 50-year design storm.

<sup>(</sup>e) A feasibility study is currently being conducted for this project.

<sup>(</sup>f) The South Coast Botanic Garden has planned BMPs and opportunities for proposed BMPs.

<sup>(</sup>g) Maximum drainage area determined through GIS analysis.

<sup>(</sup>h) Alternative BMPs may be implemented upon further analysis.

# 3.2.4.2.1. EXISTING REGIONAL BMPS

# CASABA ESTATES SUBDIVISION (FORMERLY BUTCHER RANCH)<sup>15</sup>

The Casabas Estates project is currently under construction; however, construction of the regional BMP has been completed. The project is approximately 8.55 acres located in Rolling Hills Estates. It is bounded on the north by Rolling Hills Country Club and Kramer Tennis Club, on the south by Palos Verdes Drive North, easterly by Monticello Drive, and westerly by Palos Verdes Drive East. The project consists of residential lots, one new Commercial Recreational lot, parking lots, private roads, and private equestrian facilities.

The project involved re-grading a portion of the pre-existing ravine to remove standing water conditions. This inundated area was rehabilitated into a vegetated riparian area designed as a bioretention system to retain and infiltrate runoff from the site. The project receives runoff from offsite (through an existing 24" diameter culvert under Palos Verdes Drive East) and onsite watersheds (a total of 28.62 acres). The new riparian area was designed to retain and infiltrate onsite and offsite runoff in a volume greater than the pre-existing design storage capacity for the 50-year storm event (5.1 acre-feet). This is greater than the 85<sup>th</sup> percentile, 24-hr storm event; therefore, the project will be modeled in the RAA as a Regional EWMP Project. See Figure 3-2 for post-development design conditions.

<sup>&</sup>lt;sup>15</sup> Bolton Engineering Corp. *Hydrology and Hydraulic Calculations*. September 13, 2010.

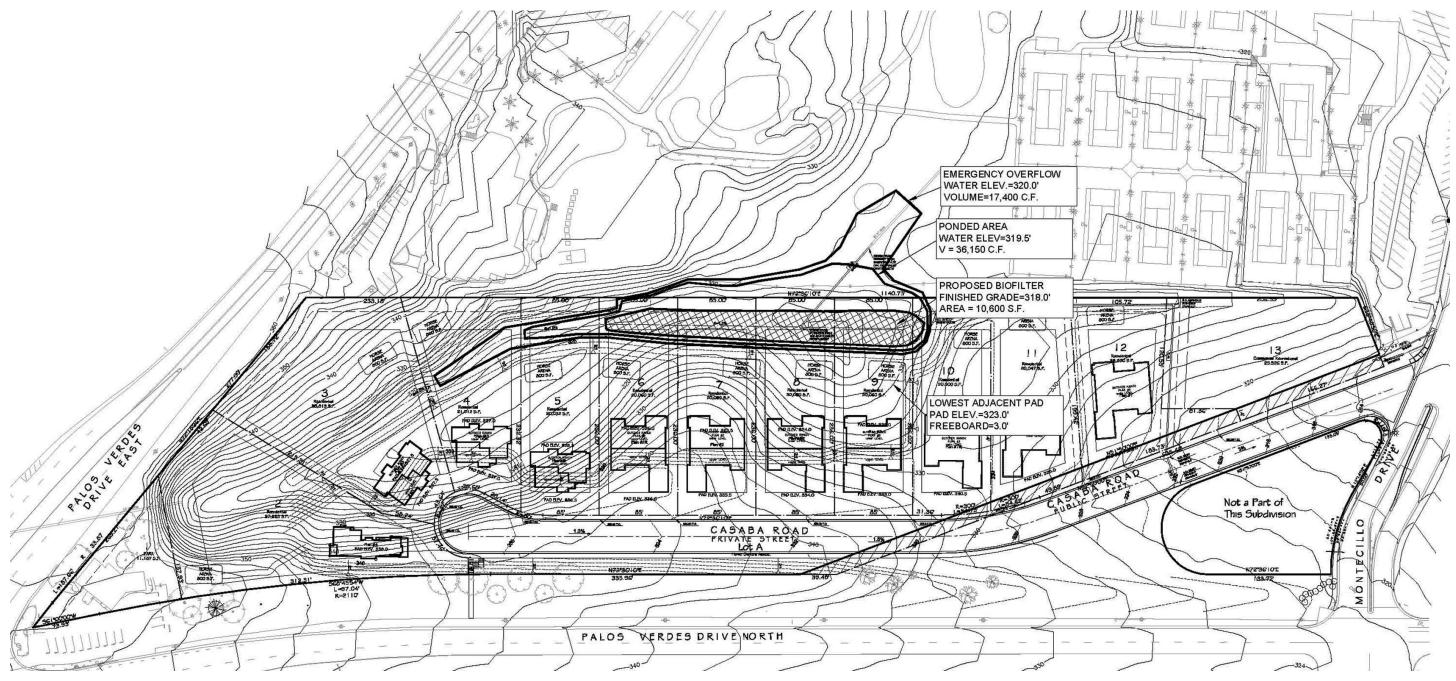


Figure 3-2: Casaba Estates (formerly Butcher Ranch) Post-Development Design Conditions (Bolton Engineering Corp. Hydrology and Hydraulic Calculations. September 13, 2010).

#### **SAN RAMON CANYON**

The San Ramon Canyon project is located in the City of Rancho Palos Verdes. The project was completed in October 2014. The project consists of the construction of a mid-canyon inlet structure connected to a 3,900-foot long, 54-inch pipe that outlets below the oceanfront bluff, bypassing a highly erodible section of the canyon (see Figure 3-3). The project inlet is located slightly upstream of the upper switchback along Palos Verdes Drive East and will substantially reduce the amount of flow being delivered to an existing, and overwhelmed, storm drain at Palos Verdes Drive South/25th Street. This project will improve water quality by substantially reducing erosion and minimizing debris and sediment transport to this drain by diverting all stormwater runoff from a greater than ¼ inch rain event to the underground pipe, diverting it from the erosive canyon. This project will also restore and protect the existing streambed and the surrounding ecosystem to encourage infiltration and biologic uptake. Due to the nature of this project its benefits could not be quantified in the model. However, as mentioned above, this project is expected to significantly improve the quality of the downstream receiving water.

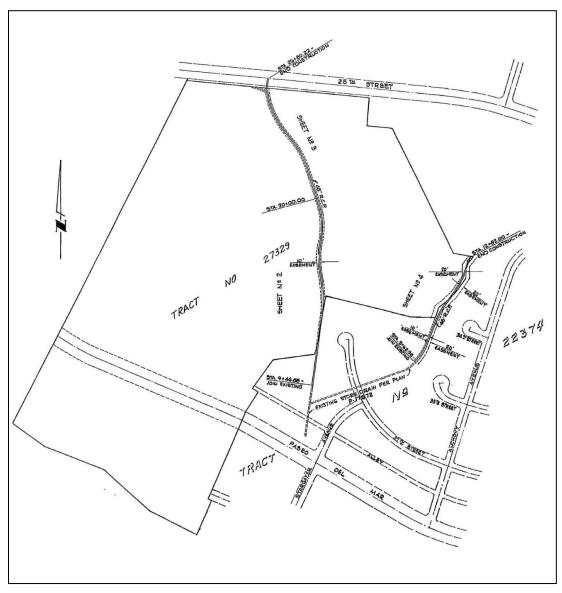


Figure 3-3: San Ramon Canyon Project Map.

# 3.2.4.2.2. PLANNED REGIONAL BMPs

The Peninsula WMG has planned BMPs which were at levels varying from a concept plan to a final design prior developing the EWMP. The anticipated pollutant removals associated with these BMPs were modeled in the RAA prior to determining additional BMPs necessary for each drainage area. A summary of Planned Regional BMPs within the Peninsula EWMP area is included below.

# Chandler Quarry Project<sup>16</sup>

The Chandler Quarry Project is an existing site located in Rolling Hills Estates planned to be redeveloped. The project site lies within the Machado Lake sub-watershed of the Dominguez Watershed Management Area (DWMA). The 226-acre project site currently consists of the Chandler Quarry facility, the Rolling Hills Country Club, and surrounding undeveloped land. The proposed project consists of redeveloping the existing Chandler's facility and the adjacent Rolling Hills Country Club into a new residential community, reconfigured 18-hole golf course and club house, and natural open space.

The project includes three (3) proposed wet retention ponds in the form of water features on the golf course designed to accommodate the initial 0.75 inches of stormwater runoff, an infiltration system designed to percolate all stormwater flows for up to the 50-year storm event, and a detention basin in the form of a water feature on the golf course (see Figure 3-5). The project is divided into two drainage areas (see Figure 3-4). The drainage areas are described below:

# EASTERN DRAINAGE AREA (AREA 1)

The Eastern Drainage Area is comprised of 230 acres. Due to low infiltration rates observed in the eastern drainage area, infiltration BMPs are infeasible. Therefore, two manufactured wetlands systems are proposed to treat Area 1 (see Figure 3-5). A manufactured wetlands system consists of an ecosystem-based, constructed water quality treatment wetland for improving water quality. These systems are different from natural wetlands in that they are primarily designed to improve water quality. Approximately 45.3 acres of the Eastern Drainage Area is treated by the two wetlands.

# WESTERN DRAINAGE AREA (AREA 2)

The Western Drainage Area is comprised of approximately 707 acres tributary to the sand and gravel pit along Pennsylvania Drive, including approximately 467 acres of offsite flows. Proposed facilities in the Western Drainage Area will include the following:

- Debris Basins: Two debris basins will be located in the southwest corner of the project site which
  will intercept and remove debris from the storm runoffs in the two watercourses draining the offsite areas to the project site.
- Water Quality/Sediment Basin: The onsite low-flows and first-flush runoffs generated in the
  Western Drainage Area will be diverted to a water quality/sediment basin. Outflow from the basin
  will be conveyed to an infiltration system.
- Flow Infiltration System: The project will include an infiltration system that will percolate all of the stormwater discharges exiting the orifice in the Flow Distribution Box, thus eliminating any storm runoff from exiting the Western Drainage Area, for up to a 50-year storm event (approximately 12.7 acre feet). The infiltration system will be modeled in the RAA as a Regional EWMP project. See Figure 3-6 for the infiltration system concept design.

<sup>&</sup>lt;sup>16</sup> Hunsaker and Associates. *Water Quality Mitigation Plan*. June 16, 2010.

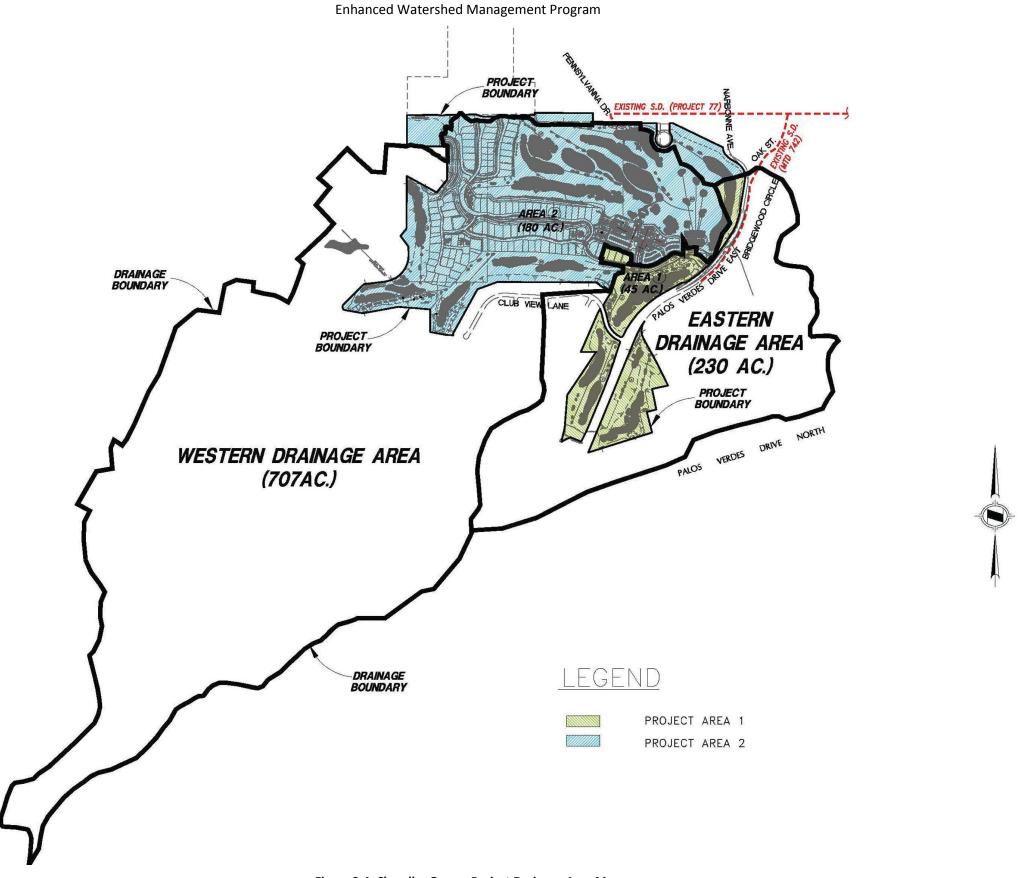


Figure 3-4: Chandler Quarry Project Drainage Area Map Source: Hunsaker and Associates. Water Quality Mitigation Plan. June 16, 2010.



Figure 3-5: Chandler Quarry Project Drainage and Water Quality Concept Plan Source: Hunsaker and Associates. Water Quality Mitigation Plan. June 16, 2010.

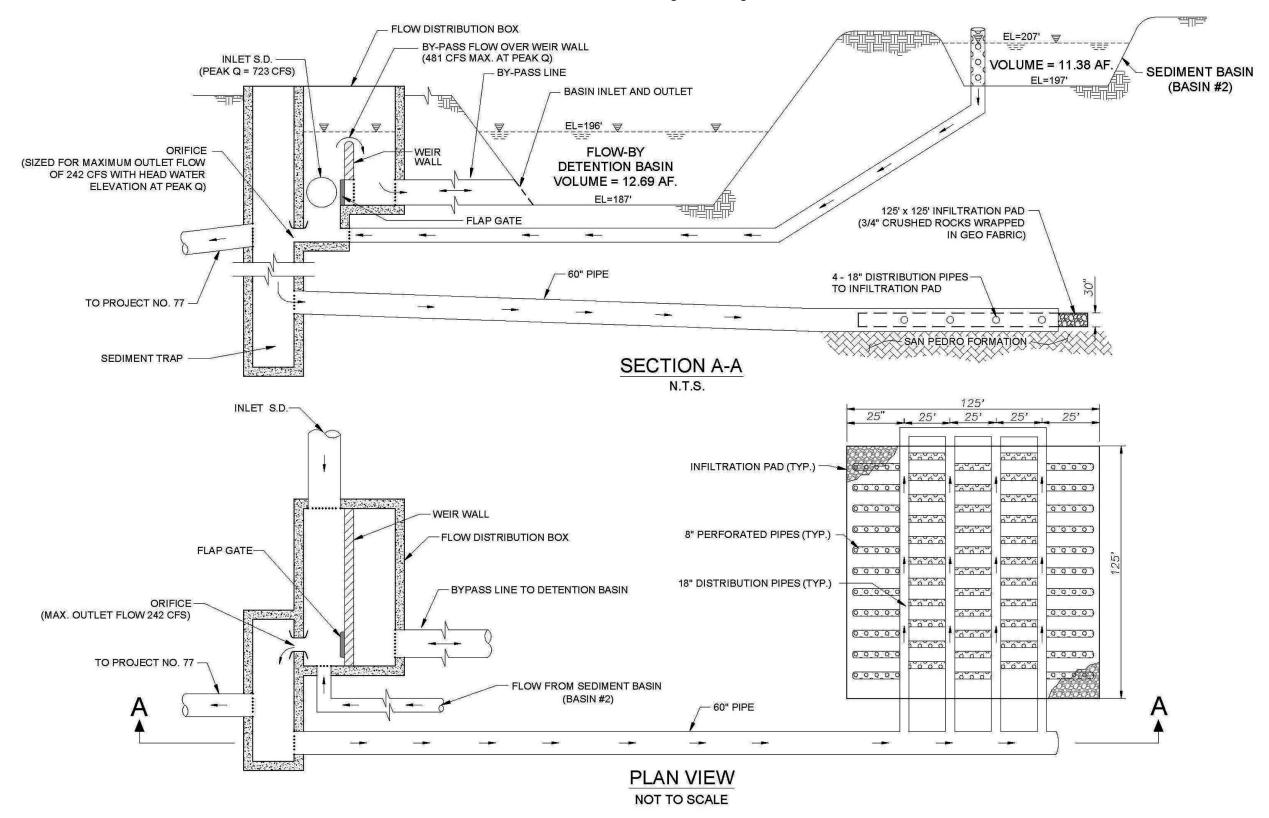


Figure 3-6: Chandler Quarry Project Infiltration System Concept Design Source: Hunsaker and Associates. Water Quality Mitigation Plan. June 16, 2010.

#### **BOTANIC GARDENS REGIONAL BMP PROJECT**

The South Coast Botanic Garden (SCBG) has developed a "Vision Plan" for the SCBG, which works with the SCBG's current strengths and highlights and provides a framework for future facility projects, programs and other improvements. A key part of the Vision Plan focuses on returning the garden's stream corridor back to the original form and configuration of the Creek Garden and Lake. As a part of the Vision Plan, many enhancements are being considered for the garden.

The Vision Plan is conceptual and has yet to be finalized. Currently, the existing lake is scheduled to be dredged no later than 2018. Many additional opportunities are being considered. For example, as outlined in Figure 3-7, the garden's existing creek could potentially be developed into an engineered wetland, swale, or stormwater capture facility. The existing lake could provide an opportunity for stormwater capture and possible reuse for irrigation. Additionally, an existing open space area upstream of the lake provides an opportunity for an engineered wetland, swale, or stormwater capture facility. Also, there are three natural canyons upstream of the SCBG (see Figure 3-8). An existing catch basin provides an opportunity to divert these upstream flows to a Regional BMP.

Due to the conceptual nature of the project, it was conservatively modeled as a swale in the RAA. Once the design is finalized, the RAA may be updated as part of the adaptive management process.

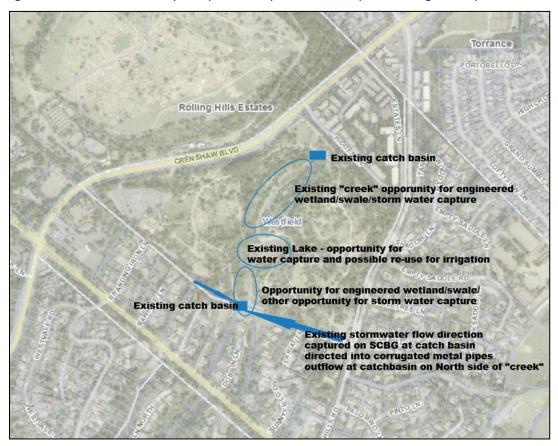


Figure 3-7: South Coast Botanic Garden - Potential Regional BMP Opportunities.

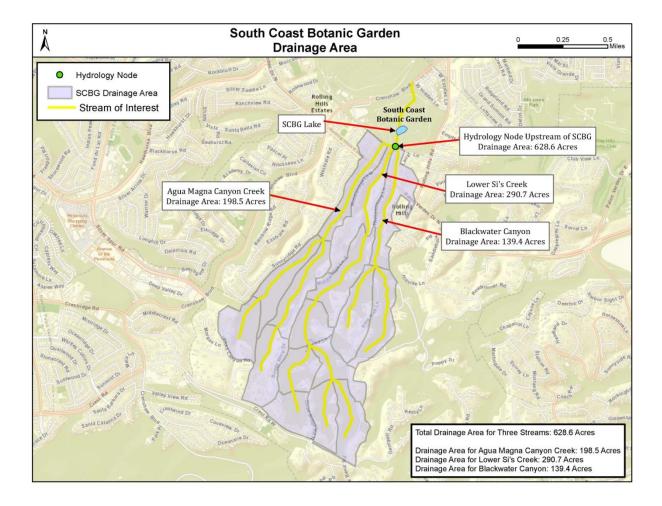


Figure 3-8: Canyons Tributary to Botanic Garden

# 3.2.4.2.3. Proposed Regional BMPs

Proposed regional BMPs were necessary in addition to those already existing and planned in order to achieve the TLRs. Prior to running the RAA model, a desktop GIS analysis was performed to determine potential areas available to locate Regional BMPs. This was done by screening areas within 1,000 feet of a 36" storm drain or open channel waterbody (such as a natural canyon) currently designated as open space (as well as other potentially useful zoning designations). The sites were then grouped by jurisdiction and listed in order by land use. The land use with the highest accessibility is listed first. Within each land use designation, the sites were listed from largest to smallest. The land uses are ranked as follows:

- OPEN SPACE AND RECREATION: Sites designated for open space, parks, and recreational activities
  were ranked with the highest potential for future regional BMPs. This ranking is based on the
  fact that these types of areas have a high likelihood of being publically owned eliminating or
  reducing any high land acquisition costs, they generally have a high percentage of landscaped
  area available, and they have a greater opportunity for multiple benefits.
- MUNICIPAL INSTITUTION: Sites owned by a municipality and designated for government use were
  ranked with the second highest potential for future Regional BMPs. This ranking is based on the
  institution being municipally-owned and presenting a higher likelihood of collaboration than a
  privately owned facility. Although this may be the case, many Municipal Institutions may not be
  willing to take on maintenance responsibilities which could result in the necessity of land
  acquisition or maintenance agreements.
- GOLF COURSES/COUNTRY CLUBS: Sites designated as golf courses or country clubs were ranked
  with the third highest potential for future Regional BMPs. This ranking is based on the fact that
  these types of areas generally have a high percentage of landscaped area available and have a
  greater opportunity for multiple benefits. Although this may be the case, land acquisition for
  these sites is expected to be a difficult and costly process.
- EDUCATIONAL USE: Sites designated for educational use were ranked with the fourth highest
  potential for future Regional BMPs. These sites generally have a high percentage of landscaped
  area available and have a greater opportunity for multiple benefits; however, gaining
  cooperation is expected to be difficult.
- COMMERCIAL USE: Sites designated as commercial areas were ranked with the fifth highest
  potential for future regional BMPs. This ranking is based on the fact that these types of areas
  generally have a high percentage of parking available which could potentially be retrofitted for
  infiltration opportunities. Although this may be the case, land acquisition for these sites is
  expected to be a difficult and costly process.

The available sites were then further assessed by the Peninsula WMG to determine locations for Regional BMPs. The site selection process took into account the following characteristics:

# GIS DATA

GIS data was further analyzed to screen projects based on criteria such as land use, topography, hydrologic features, streets and roads, existing storm drain infrastructure, and storm drain invert depth.

### **Enhanced Watershed Management Program**

#### PROJECT BENEFITS

Projects with potential multiple benefits were prioritized due to the increase in the overall benefit and support for these projects. Benefits to take into consideration included, but were not limited to, the following:

- Water quality benefits
- Water supply benefits
- Recreational use
- Multi-agency benefits
- Publically owned
- Storage availability
- Funding available
- Project readiness
- Flood control benefits
- Proximity to pollutant sources or impaired waters
- Adjacent to existing storm drain

#### PROJECT CONSTRAINTS

Potential project constraints were a key component in site selection. It is important to take into consideration any constraints that may result in project infeasibility prior to the design phase. Constraints that were taken into consideration include:

- High groundwater
- Potential for deleterious geotechnical impacts (land movement)
- Low infiltration rates
- Existing soil contamination/proximity to existing soil contamination
- Brownfields<sup>17</sup>
- Existing groundwater contamination/proximity to existing groundwater contamination
- Potential for soil instability (liquefaction zones, hillside areas)
- Existing private ownership (requires land acquisition)
- Cost Effectiveness (determined through RAA)
- Historical landmarks

These locations served as a starting point for the RAA, which was the final step to determine where BMPs were needed and the pollutant removal that could be observed through implementation of a BMP. The Proposed BMPs resulting from the selection process are described below.

<sup>&</sup>lt;sup>17</sup> With certain legal exclusions and additions, the term "brownfield site" means real property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant, or contaminant (*Environmental Protection Agency*).

# **Enhanced Watershed Management Program**

#### MACHADO LAKE WATERSHED BMPs

The Machado Lake Watershed has limited developed areas capable of implementing green street-type BMPs (due to limited areas with storm drains and available right-of-way for such projects), and are effectively prevented from implementing large scale infiltration projects due to the presence of geotechnical hazards and lack of available space. Additionally, the Machado Lake Watershed is held to very low WQBELs, particularly for phosphorus. Because of the low WQBELs, traditional biofiltration BMPs would not satisfy the reductions necessary to meet the TMDL limits. As a result, the potentially feasible projects that could be implemented in this area are large scale, flow-through treatment projects, such as a treatment facility with storage or a sub-surface flow wetland (SSF wetland).

### PALOS VERDES LANDFILL REGIONAL BMP

A potential location for a project of this type is on or adjacent to the closed Palos Verdes Landfill main site, which is approximately 240 acres. This location was selected due to the fact that two large storm drain main lines join immediately upstream of the landfill at Hawthorne Boulevard (see Figure 3-9). Collectively, these storm drains collect runoff from approximately 1,415 acres of land within the RHECH and Wilmington Drain subwatersheds. Due to impaired groundwater and subsurface contamination at this inactive landfill which is under the oversight of DTSC, infiltration BMPs could not be considered, instead more costly treatment BMPs were evaluated. If feasible, treatment at this location could consist of either a storage-and-treatment facility or a Subsurface Flow (SSF) wetland lined with an impervious barrier. Although significantly more work is needed to investigate the feasibility, cost-effectiveness, and design details of such a BMP, the following examples of projects are sufficient to demonstrate reasonable assurance of compliance:

- SSF Wetland with a design treatment rate of 15 cfs and an equalization storage volume of 50 million gallons. Assuming a hydraulic residence time of five days and a basin depth of six feet, the total footprint of such a project would be approximately 60 acres.
- Treatment Facility with a treatment rate of 10 cfs (4,500 gpm) and storage of 50 million gallons, which could potentially be used for reuse.
- Treatment Facility with a treatment rate of 125 cfs (56,000 gpm) and storage of two million gallons, which could potentially be used for reuse.

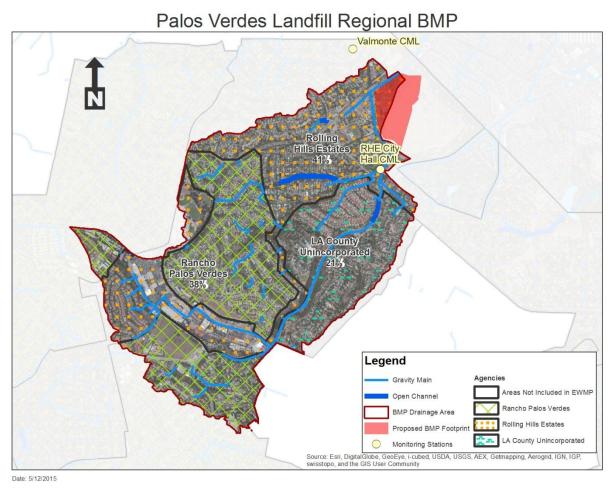


Figure 3-9: Proposed Palos Verdes Landfill Regional BMP Drainage Area.

#### VALMONTE REGIONAL BMP

Treatment consisting of either a storage-and-treatment facility or a SSF wetland is proposed at the downstream end of the analysis region, adjacent to or immediately upstream of the Valmonte compliance monitoring location (see Figure 3-10). Approximately 400 acres are tributary to this area. Although significantly more work is needed for easement or land acquisition and to investigate the feasibility, cost-effectiveness, and design details of such a BMP, the following examples of projects are sufficient to demonstrate reasonable assurance of compliance:

- SSF Wetland with a design treatment rate of 2 cfs and an equalization storage volume of 40 million gallons.
- Treatment Facility with a treatment rate of 10 cfs (4,500 gpm) and storage of 15 million gallons.
- Treatment Facility with a treatment rate of 30 cfs (13,500 gpm) and storage of 3.5 million gallons.

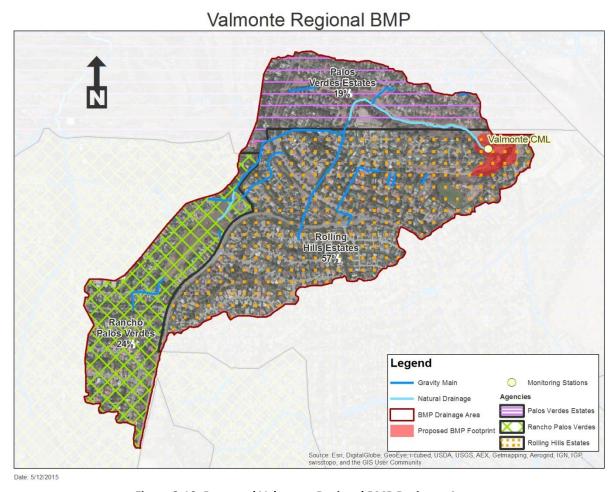


Figure 3-10: Proposed Valmonte Regional BMP Drainage Area.

# **Enhanced Watershed Management Program**

### WALTERIA FLOOD CONTROL BASIN

The Walteria Flood Control Basin (Walteria Basin) is a man-made basin located in the City of Torrance. The basin was built in 1962 by LACFCD. Walteria Basin has a perimeter of approximately one mile and extends to an approximate depth of 100 feet. Walteria Basin's watershed is approximately 2,287 acres. By jurisdictional area, the basin's watershed is 92.61% Torrance, 7.35% Palos Verdes Estates, and 0.04% Redondo Beach (see Figure 3-11).

The primary function of Walteria Basin is to provide flood protection. During storm and dry weather conditions Walteria Basin receives runoff from the surrounding watershed. Water in the basin is discharged during the dry season to pump out accumulated dry weather flows and after storm events to maintain flood protection for the adjacent communities. The discharge is pumped through the Project No. 584 storm drain and flows through the drainage network where it eventually discharges to Wilmington Drain. Wilmington Drain is a soft-bottom open channel maintained by LACFCD. Surface water in Wilmington Drain can flow via gravity or an unmanned pump station into Machado Lake. To ensure the downstream capacity is available for other storm flows, the Walteria basin is only pumped down after runoff in the watershed subsides.

In October 2014, a Special Study Monitoring Program was commenced analyzing Walteria Basin (Special Study). The objective of the Special Study is to:

- Compare the mass of pollutants entering Walteria Basin and the mass of pollutants discharged.
- Assess inflow and outflow compared to TMDL waste load allocations.

As part of the Special Study, LACFCD is monitoring the 4 inlets to Walteria Basin. The City of Torrance is monitoring the discharges from Walteria Basin during pumping events. The Special Study will span 2 years, and preliminary results will be available late 2015.

Pending results of the Special Study, an appropriate Regional BMP will be identified. A variety of BMPs are currently being investigated including:

- Application of aluminum sulfate to Walteria Basin.
- A diversion of the outflows from Walteria Basin to the Torrance airport for infiltration to groundwater.
- Use of water collected in Walteria to irrigate a nearby park or open space.

As the Special Study is completed in late 2016, funding and selection of appropriate BMPs will be determined. A BMP implementation strategy for Walteria Basin will be refined and reported through adaptive management.

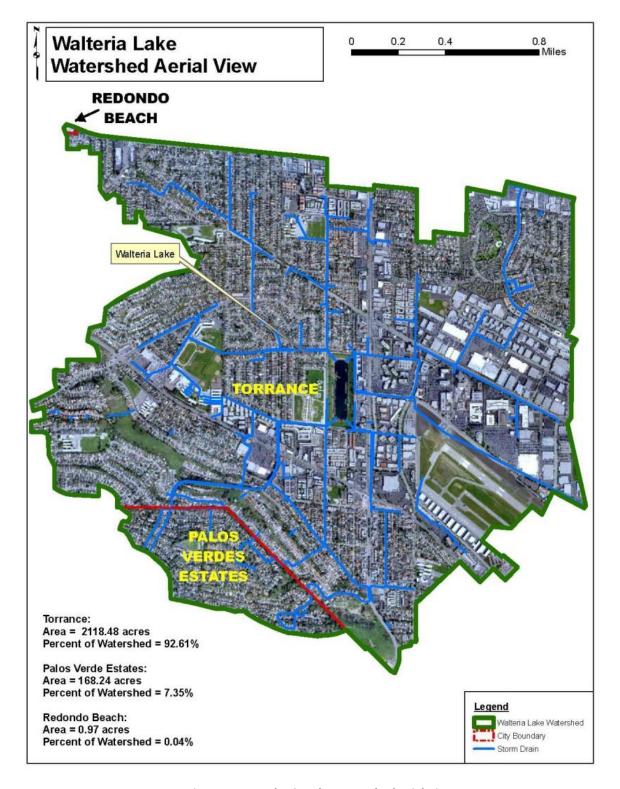


Figure 3-11: Walteria Lake Watershed Arial View.

# **Enhanced Watershed Management Program**

#### Low Flow Diversion BMP

An alternative BMP that the Peninsula WMG will take into consideration is a low flow diversion system within the Valmonte Subwatershed, located within the Machado Lake Watershed. Although this BMP was not modeled in the RAA, historical data suggests that a low flow diversion BMP could have significant effects on the stormwater quality of this area. Due to the nature of this project, which would effectively be a dry weather/low flow diversion, its benefits could not be quantified in the RAA model. Although significantly more work is needed to investigate the feasibility, cost-effectiveness, and design details of such a BMP, a low flow diversion system will be considered during the implementation phase of the EWMP.

#### FERN CREEK STREAM RESTORATION

Fern Creek, located within the City of Rolling Hills Estates, has been identified has having areas susceptible to ponding conditions. Restoring the creek would likely result in subsequent nutrient reductions in the downstream areas. Due to the unknown condition of the stream, the project was not included in the RAA model; however, further investigation will be considered as part of this EWMP.

#### MACHADO LAKE RESTORATION

The proposed project is comprised of three components; Wilmington Drain Multi-use; Machado Lake Ecosystem Rehabilitation; and a Supplemental Water Supply Pipeline. One of the main goals of this project is to improve the water quality conditions to meet the existing and future TMDL requirements of Machado Lake.

The Supplemental Water Supply Pipeline Component will include installation of a new 16-inch (or smaller) supplemental water pipeline to deliver microfiltration (MF)/reverse osmosis (RO) treated water to Machado Lake for lake replenishment during the dry season. Once completed, the Supplemental Water Supply Pipeline Component will result in a significant increase in the water quality of Machado Lake during dry weather. As a result of this project, the health of the waterbody will be improved significantly and could result in a reconsideration of the WQBELs in the existing TMDL.

### POTENTIAL REOPENER FOR THE MACHADO LAKE NUTRIENT TMDL

As the Participating Agencies work diligently to comply with the Machado Lake Nutrient TMDL, it is becoming apparent that the effluent limitations are very difficult to achieve. A TMDL reopener to allow reevaluation of the TMDL prior to final compliance is an avenue which the Peninsula WMG plans to support. In the instance that a TMDL reopener results in higher WQBELs, alternative BMPs such as traditional biofiltration may be sufficient to reach compliance.

#### LOS ANGELES HARBOR WATERSHED BMPs

#### **EASTVIEW PARK INFILTRATION PROJECT**

Eastview Park is a large park space near the southeast corner of the intersection of Western Avenue and Westmont Drive in Rancho Palos Verdes (see Figure 3-12). A large storm drain main runs adjacent to the park, draining approximately 350 acres. Unlike most areas of the Peninsula, Eastview Park is located in a flat area with less concern for geotechnical hazards such as land subsidence. Therefore, If feasible, treatment at this location could consist of a subsurface infiltration BMP capable of capturing the 1.25-inch design storm is proposed. Assuming a depth of 6 feet, the project footprint would be approximately 3.5 acres. Multiple benefits include pollutant load reduction and groundwater recharge. Significantly more work is needed to investigate the feasibility, cost-effectiveness, and design details of such a BMP. In the case that infiltration is not a feasible option or unforeseen constraints affect the project, alternative BMPs could be proposed in the Los Angeles Harbor Watershed.

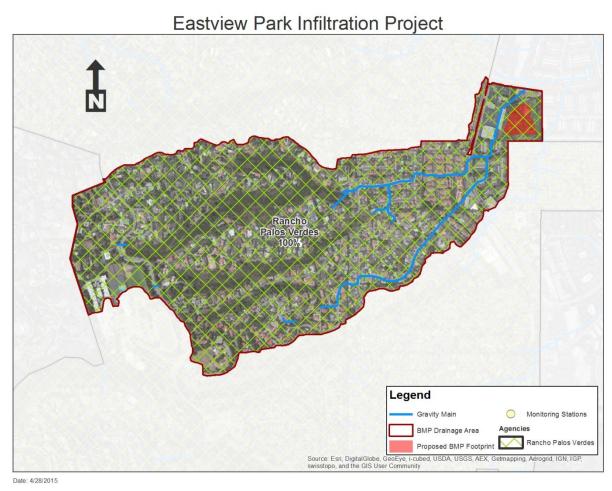


Figure 3-12: Proposed Eastview Park Infiltration Project Drainage Area.

#### **Enhanced Watershed Management Program**

#### SANTA MONICA BAY WATERSHED BMPs

MALAGA COVE WATER REUSE 18

The City of Palos Verdes Estates has implemented dewatering measures to prevent nuisance rising groundwater from damaging homes and businesses in Malaga Cove. The nuisance groundwater removed from these dewatering sites is currently discharged into the local storm drain system and/or to the nearby Pacific Ocean. This project proposes to divert this water to an existing golf course and potentially a school in Palos Verdes Estates for irrigation use. While the source of the rising groundwater is most likely infiltrated stormwater and irrigation water, this project would serve as a dry weather/low flow diversion rather than as stormwater capture or treatment project. Although this potential project has not been included in the load reductions modeled in the RAA, it has the potential to contribute to additional pollutant removal by reducing or eliminating non-stormwater discharges and low flow wet weather flows from the drainage area.

#### ABALONE COVE WATER REUSE 19

The City of Ranchos Palos Verdes has implemented dewatering measures to prevent nuisance groundwater from damaging homes and businesses. In the City of Rancho Palos Verdes, continuous-withdrawal dewatering wells have been installed to slow the progression of the Abalone Cove Landslide and the Portuguese Bend Landslide. The nuisance groundwater removed from these dewatering sites is currently discharged into the local storm drain system and/or to the nearby Pacific Ocean. This project proposes to divert this water to existing golf courses in Rancho Palos Verdes for irrigation use. Although this potential project has not been included in the load reductions modeled in the RAA, it has the potential to contribute to additional pollutant removal by reducing or eliminating non-stormwater discharges and low flow wet weather flows from the drainage area.

<sup>&</sup>lt;sup>18</sup> RMC. "Abalone Cove Project and Malaga Cove Plaza Project Conceptual Evaluation." August 06, 2009.

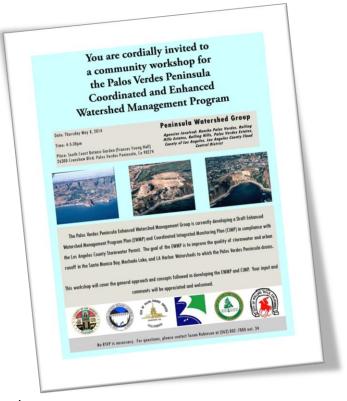
<sup>&</sup>lt;sup>19</sup> Information gathered from a feasibility study which is currently being conducted for this project.

#### 3.2.4.2.4. STAKEHOLDER INCORPORATION

#### **STAKEHOLDER MEETINGS**

In addition to participating in the various Technical Advisory Committees and Subcommittees, the Peninsula WMG has actively encouraged stakeholder input on the Peninsula EWMP development. Two workshops were held to engage stakeholders in the Peninsula EWMP development process and solicit input. Key stakeholders were identified and invited to participate. These stakeholders include:

- Key City Staff including, but not limited to, the following:
  - Administrators
  - Public Works
  - Stormwater Managers
- City Council Members and Water Quality and Flood Protection Oversight Committee
- Governmental Organizations Staff including, but not limited to, the following:
  - California Water Service Company (CalWater)
  - LA County Parks
  - LA County Sanitation Districts
  - o Regional Water Quality Control Board
  - US EPA
  - West Basin Municipal Water District
- Non-Governmental Environmental Organizations Staff including, but not limited to, the following:
  - California Coastal Conservancy
  - Council for Watershed Health
  - o Environment Now
  - Heal the Bay
  - Los Angeles Waterkeeper
  - Natural Resources Defense Council (NRDC)
  - o Palos Verdes Botanic Garden
  - Palos Verdes Peninsula Land Conservancy (PVPLC)
  - Palos Verdes Peninsula Unified School District
  - o Santa Monica Bay Restoration Commission
  - The Nature Conservancy
  - Watershed Conservation Authority
  - Water Replenishment District of Southern California
- Non-Governmental Organizations Staff including, but not limited to, the following:
  - LA County Parks
  - o Palos Verdes Golf Course
  - Palos Verdes Peninsula News
  - South Coast Botanic Garden (SCBG)
  - Trump National Golf Club
- Palos Verdes Peninsula Residents



#### **Enhanced Watershed Management Program**

The first public workshop was held on May 8, 2014. This workshop presented an overview of the EWMP development process and the CIMP. Potential Watershed Control Measures were discussed and attendees were encouraged to provide feedback via email or a comment card that was distributed at the workshop.

Following the first workshop three separate meetings were held with specific stakeholders who expressed interest in providing more detailed input into the Peninsula EWMP. On December 8, 2014 the Peninsula WMG met with the South Coast Botanic Garden (SCBG) staff for a site walk. Different BMP options were discussed, one of which was incorporated into the RAA (see Sections 3.2.4.2.2 and 4). On February 12, 2015 the Peninsula WMG met with staff from the Palos Verdes Peninsula Land Conservancy (PVPLC). Options to incorporate the resources and knowledge available through the PVPLC were presented (see detailed discussion below). On March 31, 2015 the Peninsula WMG met with staff from the Palos Verdes Golf Club. Opportunities to capture and reuse stormwater to irrigate the Golf Course were discussed (see detailed discussion below).

The second public workshop was held on May 6, 2015. This workshop covered the Peninsula EWMP including the proposed BMPs and how Stakeholder input was incorporated. The attendees were encouraged to continue to send feedback and suggestions. Working towards better stormwater quality is a continued effort and collaboration with individuals and organizations with similar goals is essential to achieving that quality.

The following sections describe projects which are being considered as a result of Stakeholder input. These opportunities are being considered for future inclusion. Once a finalized approach has been determined, the BMPs will be modeled as appropriate during adaptive management.

#### PALOS VERDES PENINSULA LAND CONSERVANCY

During the Peninsula EWMP Stakeholder Meeting held in May 2014, the PVPLC expressed an interest in participating in the Peninsula EWMP. To follow up, the Peninsula WMG invited the PVPLC to attend a focused meeting on February 12<sup>th</sup>, 2015 regarding opportunities to work together. As a result, a relationship with the PVPLC and the Peninsula WMG has been established.

The Palos Verdes Peninsula Land Conservancy (PVPLC) was founded in 1988 by a group of concerned area residents to preserve open space on the Palos Verdes Peninsula, restore the habitat and allow public access to the preserved lands in perpetuity. The focus of the PVPLC is to create and manage large blocks of natural open space.

There are many opportunities to work with the PVPLC to incorporate drought-tolerant, native plants within the watershed. Projects were not specifically identified to be included in the EWMP at this time; however, the PVPLC has projects currently committed to within the watershed and their relationship with the Peninsula WMG could be beneficial in incorporating their expertise into future plans. Benefits for incorporating drought-tolerant, native plants include reduced non-stormwater flow, reduced nutrients, and reduced sediment discharge. The sediment discharge reduction would be observed through incorporating drought-tolerant, native plants in areas which currently have exposed sediment. Since sediment is a large contributor to pollutant transport, erosion reduction could be highly beneficial.

In addition to providing drought tolerant landscape alternatives, the PVPLC is also interested in accepting stormwater as an alternative irrigation supply.



Figure 3-13: Bluff Cove

Figure 3-14 shows areas which the PVPLC has designated for protection. In addition to these areas, the PVPLC has purchased a portion of Malaga Canyon in Rancho Palos Verdes and are in the process of obtaining final contracts and easements to begin restoration. The PVPLC is committed to restoring 5 acres per year of land, which they generally exceed. A potential project that the PVPLC is currently involved within includes the deconstruction of homes within the Bluff Cove area due to geotechnical concerns (see Figure 3-13). This area would be restored to natural conditions following deconstruction.

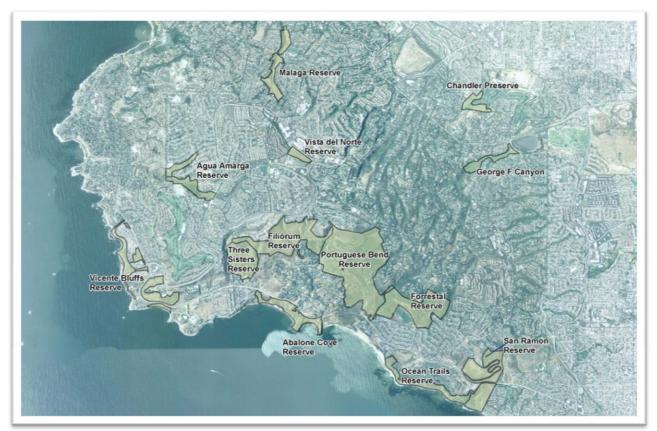


Figure 3-14: Palos Verdes Peninsula Land Conservancy Open Space Preserves

#### PALOS VERDES GOLF COURSE REGIONAL BMP PROJECT

The Palos Verdes Golf Course is city-owned and operated by a concessionaire, and located within Palos Verdes Estates. The facility is dual-plumbed to allow for a secondary source of water for irrigation purposes. The golf course is in the process of weighing options for their secondary source of water.

Since stormwater capture is not a consistent supply, the best available source that could potentially benefit the Peninsula WMG and meet the requirements of the golf course is the baseline flow within the RDD 275 subdrainage area. RDD 275 is monitoring location identified in the Peninsula CIMP and is in the RHE subwatershed. The RDD 275 subdrainage area is comprised of 860 acres, excluding Ranchview and Chadwick Canyons, and consists primarily of hardened conveyances. The subdrainage area includes the

Rolling Hills Estates downtown commercial area; residential areas in Rancho Palos Verdes, Rolling Hills, and County unincorporated; equestrian properties; a private K-12 academy; and arterial roadways (Silver Spur Road and Crenshaw Boulevard). Baseline dry weather flow has been observed where the RDD 275 subdrainage area daylights in a trapezoidal ditch along Crenshaw Boulevard (see Figure 3-15), and estimates of flow rate have been made from within the manhole at RHE City Hall which is a current monitoring location.

The Palos Verdes Golf Course has requested and analyzed samples of water within the RDD 275 subdrainage area and determined that with treatment and/or blending the water quality is satisfactory as a secondary source for irrigation. The Palos Verdes Golf Course, the Peninsula WMG will move forward with gathering accurate flow data to determine if the flow available will meet the irrigation demands of the Palos Verdes Golf Course.

Although this potential project has not been included in the load reductions modeled in the RAA, it has the potential to contribute to additional pollutant removal by reducing or eliminating non-stormwater discharges and low flow wet weather flows from the drainage area.



Figure 3-15: RDD 275 - Looking South/Upstream along Crenshaw Boulevard.

#### **CALWATER PROJECT**

CalWater reached out to the Peninsula WMG following a stakeholder meeting held in May 2014. They expressed an interest in working with the Peninsula WMG in the implementation of a regional BMP. Although finalized projects have not been determined, the Peninsula WMG has established an important relationship with CalWater for future collaboration on projects to reach a common goal.

# 4. Reasonable Assurance Analysis

# **4.1.** EXECUTIVE SUMMARY

The MS4 Permit requires that a Reasonable Assurance Analysis (RAA) be conducted for the waterbody-pollutant combinations addressed by this EWMP. The RAA involves the identification and evaluation of potential BMP implementation scenarios with respect to the MS4 Permit-specified effluent and receiving water limits for the priority pollutants of concern for the Peninsula WMG. The RAA demonstrates achievement of these effluent and receiving water limits for each waterbody-pollutant combination addressed in this EWMP. The RAA presented herewith conforms to Part VI.C.5.b.iv(5) of the MS4 Permit, which states:

Permittees shall conduct a Reasonable Assurance Analysis for each waterbody-pollutant combination addressed by the [EWMP]. [The] RAA shall be quantitative and performed using a peer-reviewed model in the public domain. Models to be considered for the RAA, without exclusion, are the Watershed Management Modeling System (WMMS), Hydrologic Simulation Program-FORTRAN (HSPF), and the Structural BMP Prioritization and Analysis Tool (SBPAT).... The objective of the RAA shall be to demonstrate the ability of [the EWMP] to ensure that Permittees' MS4 discharges achieve applicable water quality based effluent limitations and do not cause or contribute to exceedances of receiving water limitations.

In early 2014, the Regional Board also developed a guidance document titled, "Guidelines for Conducting Reasonable Assurance Analysis in a Watershed Management Program, Including an Enhanced Watershed Management Program." Although the guidance document presents guidelines and not necessarily strict requirements, the RAA presented herewith has been developed to conform to the Regional Board guidance document where appropriate.

The RAA approach leverages the strengths of the publicly available, MS4 Permit-approved, GIS-based SBPAT model program that has been developed for the region<sup>1</sup>. The following describes the rationale for utilization of this model for the RAA. A non-modeling based methodology was applied for the dry weather RAA (refer to Attachment 4.A for a detailed description).

SBPAT is a public domain, "open source," GIS-based water quality analysis tool intended to: 1) facilitate the identification, prioritization, and selection of BMP project opportunities and technologies in urbanized watersheds; and 2) quantify benefits, costs, variability, and potential compliance risk associated with stormwater quality projects. The decision to use SBPAT for the Peninsula WMG RAA in the manner described below was partially based on the model capabilities and the unique characteristics of the Peninsula WMG, specifically:

 Modeling of SMB hydrologic and watershed processes – SBPAT utilizes EPA's Stormwater Management Model (SWMM) as the hydrologic engine, and SBPAT has been calibrated to local rainfall and SMB streamflow gauges, confirming the ability to predict stormwater runoff volumes on an annual basis;

<sup>&</sup>lt;sup>1</sup> SBPAT is specifically referenced in the MS4 Permit Part VI.C.5.b.iv and was presented at the first two Permit Group TAC RAA Subcommittee meetings.

- SMB pollutants of concern and their compliance metric expression SBPAT has been utilized
  for planning applications related to Bacteria TMDL compliance (and specifically exceedance-day
  predictions, based on SMB criteria), including a demonstrated linkage of watershed bacteria
  loading to beach exceedance days;
- 3. **Availability of new open space water quality loading data** Recently developed Event Mean Concentration (EMC) data are consistent with, and easily incorporated into, SBPAT and were developed in SMB as part of this RAA-development effort;
- 4. **Capability to conduct opportunity and constraints investigations** SBPAT is capable of supporting structural BMP placement, prioritization, and cost-benefit quantification, and has been applied for such purposes previously in other SMB watersheds;
- 5. Characterization of water quality variability SBPAT is capable of quantifying model output variability and confidence levels, which is a component of the Regional Board's recent RAA guidance; and
- 6. Supports quantification of interim milestones, consistent with methods addressing both structural and non-structural BMPs SBPAT can model interim design scenarios by adjusting BMP input parameters to represent steps in BMP phasing. SBPAT can also model some non-structural wet weather BMPs, such as LID incentives and LID ordinance implementation for redevelopment projects.

# 4.2. REASONABLE ASSURANCE ANALYSIS

The Reasonable Assurance Analysis for the Peninsula WMG is included in Appendix 6.

# 5. COMPLIANCE SCHEDULE

This Chapter provides the compliance schedule for the Peninsula WMG. The compliance schedule will be used to measure progress toward addressing the highest WQPs and achieving interim and final WQBELs and RWLs.

# **5.1.** Introduction

Sections VI.C.2 and VI.C.3 of the MS4 Permit describe how compliance with receiving water limits (RWLs) is to be attained for various water body-pollutant combinations (WBPC) identified during the EWMP development process. Specifically, the following categories of WBPCs are to be addressed by the EWMP:

- WBPCs Addressed through a TMDL (Category 1 pollutants)
- 303(d)-listed WBPCs (Category 2 Pollutants)
  - Pollutants in the same class as those identified in a TMDL and for which the waterbody is 303(d)listed (Section VI.C.2.a.i)
  - Pollutants not in the same class as those identified in a TMDL, but for which the waterbody is 303(d)-listed (Section VI.C.2.a.ii).
- Non 303(d)-listed WBPCs (Category 3 pollutants)
  - Pollutants for which there are exceedances of RWLs, but for which the waterbody is not 303(d)-listed (Section VI.C.2.a.iii).

Table 5-1 displays the WBPCs identified in the EWMP and summarizes which category of WBPC they fall into. These identified WBPCs are the Water Quality Priorities for the Peninsula WMG. Requirements for achieving RWLs for each category are described in the following sections.

# REQUIREMENTS FOR WATERBODY-POLLUTANT COMBINATIONS ADDRESSED BY A TMDL (CATEGORY 1 POLLUTANTS) AND 303(d) LISTED POLLUTANTS IN THE SAME CLASS AS THOSE ADDRESSED BY A TMDL

For WBPCs addressed by a TMDL, adherence to all requirements and compliance dates set forth in the approved EWMP will constitute compliance with applicable interim TMDL-based water quality based effluent limits and interim receiving water limits outlined in Permit Part VI.E and Attachments L-R. Most of the WBPCs addressed through a TMDL have corresponding interim and/or final compliance milestones that fall within the term of the Permit. However, there are a few WBPCs being addressed by a TMDL for which interim compliance milestones need to be developed within the term of the Permit. Table 5-2 summarizes the applicable TMDL compliance dates and those that have been developed for the EWMP.

During the adaptive management process, if a WBPC within the Peninsula WMG is added to the State's 303(d) list that falls within the same class as those being addressed by a TMDL, the WBPC will be added to the list of Water Quality Priorities and the following actions will be completed per Permit Section VI.C.2.a.i:

• It will be demonstrated that Watershed Control Measures (WCMs) selected to achieve the applicable TMDL provisions will also adequately address MS4 contributions of the pollutant(s) within the same class. Assumptions and requirements of the corresponding TMDL provisions must be applied to the additional pollutant(s), including interim and final requirements and deadlines for

#### **Enhanced Watershed Management Program**

their achievement, such that the MS4 discharges of the pollutant(s) will not cause or contribute to exceedances of receiving water limitations.

- The WBPC will be included in the Reasonable Assurance Analysis (RAA)
- Milestones and dates for their achievement will be developed consistent with those in the applicable TMDL.

# REQUIREMENTS FOR 303(D) LISTED WATER BODY POLLUTANT COMBINATIONS (CATEGORY 2 POLLUTANTS) NOT IN THE SAME CLASS AS THOSE ADDRESSED BY A TMDL

Currently, coliform bacteria in the Wilmington Drain Subwatershed is the only 303(d)-listed pollutant within the Peninsula WMG that is not being addressed by a TMDL<sup>1</sup>. This WBPC is not in the same class as any existing TMDL within the Dominguez Channel Watershed Management Area portion of the Peninsula EWMP Area. Although a definitive linkage between coliform bacteria in Wilmington Drain and MS4 discharges from the Peninsula WMG has not been demonstrated, the MS4 system may cause or contribute to this impairment. Therefore, the following actions have been completed as part of the EWMP to address coliform bacteria in Wilmington Drain:

- This WBPC was included in the RAA.
- WCMs were selected to address contributions of indicator bacteria from MS4 discharges coming
  from the Peninsula WMG, such that these MS4 discharges will not cause or contribute to the
  exceedance of the receiving water limits coliform bacteria.
- Milestones and dates for BMP implementation have been identified to control MS4 discharges such
  that they do not cause or contribute to exceedances of receiving water limitations within a
  timeframe that is as short as practicable, taking into account the technological, operational, and
  economic factors that affect the design, development, and implementation of the WCMs that are
  necessary.
- Milestones relate to a specific water quality endpoint (e.g., percent load reduction) and dates relate either to taking a specific action or meeting a numeric water quality endpoint.
- If the identified dates are beyond the term of the Permit, the following will apply per Permit Section VI.C.2.a.ii(5):
  - In drainage areas where retention of all nonstormwater runoff and all stormwater runoff from the 85th percentile, 24-hour storm event will be achieved, efforts will continue to target implementation of WCMs identified in the EWMP, including WCMs to eliminate nonstormwater discharges that are a source of pollutants to receiving waters.
  - For areas where retention of the volume described above is technically infeasible and where the Regional Board determines that MS4 discharges cause or contribute to the water quality impairment, development of a stakeholder-proposed TMDL may be initiated upon approval of the EWMP. For MS4 discharges from these drainage areas to the receiving waters, any extension of this compliance mechanism beyond the term of the Permit will be consistent with the implementation schedule in a TMDL for the WBPC(s) adopted by the Regional Board.

<sup>&</sup>lt;sup>1</sup> A 303 (d) listing for copper and lead also exists for the Wilmington Drain, however, a September 2010 modification of the consent decree between the USEPA, the Santa Monica BayKeeper and Heal the Bay Inc., represented by the Natural Resources Defense Council (NRDC) included a finding of non-impairment for copper and lead in Wilmington Drain. No water quality data are currently available for the Wilmington Drain; however, the Regional Water Resources Control Board has indicated that the impairments for copper and lead will be removed from the 303(d) list when sufficient data is available to de-list in accordance with the State Listing Policy. Therefore, these WBPCs will not be addressed through this EWMP.

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# REQUIREMENTS FOR NON 303(d)-LISTED WATER BODY-POLLUTANT COMBINATIONS (CATEGORY 3 POLLUTANTS)

Permit Section C.2.a.iii discusses the requirements for pollutants for which there are exceedances of RWLs, but for which the waterbody is not 303(d)-listed. At this time, there have not been any Category 3 pollutants identified within the Peninsula WMG. As part of the adaptive management process, should any WBPCs be identified as a Category 3 pollutant during implementation of the CIMP and the MS4 is identified as a source of the pollutant(s), the following actions will be taken to modify the EWMP:

- WCMs will be identified to address contributions of the pollutant(s) from MS4 discharges to the receiving water(s), such that the MS4 discharges of the pollutant(s) will not cause or contribute to the exceedance of the RWLs.
- The RAA will be revised for the identified WBCs.
- Enforceable milestones and dates for their achievement will be identified to control MS4 discharges such that they do not cause or contribute to exceedances of receiving water limitations within a timeframe as short as possible, taking into account the technological, operation, and economic factors that affect design, development, and implementation of the control measures that are necessary.
  - The time between dates will not exceed one year
  - Milestones will relate to a specific water quality endpoint and dates will relate either to taking a specific action or meeting a milestone
- If the identified dates are beyond the term of the Permit, the following will apply per Permit Section VI.C.2.a.ii(5):
  - In drainage areas where retention of all nonstormwater runoff and all stormwater runoff from the 85th percentile, 24-hour storm event will be achieved, efforts will continue to target implementation of WCMs identified in the EWMP, including WCMs to eliminate nonstormwater discharges that are a source of pollutants to receiving waters.
  - o For areas where retention of the volume described above is technically infeasible and where the Regional Board determines that MS4 discharges cause or contribute to the water quality impairment, development of a stakeholder-proposed TMDL may be initiated upon approval of the EWMP. For MS4 discharges from these drainage areas to the receiving waters, any extension of this compliance mechanism beyond the term of the Permit will be consistent with the implementation schedule in a TMDL for the WBPC(s) adopted by the Regional Board.

# **5.2.** SCHEDULES

According to Permit Section VI.C.5.c, TMDL compliance schedules must be incorporated into the EWMP to demonstrate that WCMs selected during EWMP development will adequately address these WBPCs in a timely manner so that MS4 discharges of the pollutants will not cause or contribute to exceedances of RWLs.

Permit Section VI.C.5.c states that the EWMP must incorporate TMDL schedules outlined in Permit Attachments L through R and, where necessary, develop interim milestones and dates for their achievement during the Permit term<sup>2</sup>. These schedules must be used to measure progress towards addressing the highest water quality priorities and achieving applicable water quality-based effluent limitations (WQBELS) and/or RWLs.

These schedules must meet the following criteria:

- Schedules must be adequate for measuring progress on a watershed scale once every two years.
- Schedules must be developed for all WCMs that will be implemented individually and on a watershed scale.

Schedules must also incorporate the following:

- Applicable interim and/or final TMDL compliance deadlines occurring within the Permit term identified in Permit Part VI.E and Attachments L through R
- Interim milestones and dates for their achievement within the Permit term must be developed for any applicable TMDL(s) where deadlines within the Permit term are not otherwise specified
- Interim milestones and dates for their achievement within the Permit term must be developed for Water Quality Priorities not addressed through a TMDL (Category 2 and 3 WBPCs) based on the following criteria:
  - Milestones must be based on measureable criteria or indicators, to be achieved in the receiving waters and/or MS4 discharges,
  - A schedule with dates for achieving the milestones must be developed, and
  - A final date for achieving the receiving water limitations as soon as possible must be determined.

The Peninsula WMG has identified Category 1 and 2 WBPCs as summarized in Table 5-1 below. As the table shows, all the Water Quality Priorities for the Peninsula WMG are being addressed through a TMDL, with the exception of coliform bacteria in Wilmington Drain. This WBPC is listed on the State's 303(d) list and does not fall within the same class as any TMDL pollutant within its watershed as described above.

Table 5-2 and Table 5-3 below outline the compliance milestones and corresponding water quality objectives to be achieved by the Peninsula EWMP. **Bold-italic** font indicates where a milestone or interim and/or final water quality objective was developed for the EWMP to meet the requirements described above. In many cases, there is no baseline established due to lack of monitoring data. In these instances, a baseline load was determined during RAA modeling and the compliance milestone is connected to a percentage reduction from this to be determined (TBD) baseline load.

<sup>&</sup>lt;sup>2</sup> The MS4 Permit term is assumed to be December 28, 2012 thru December 28, 2017.

#### **Enhanced Watershed Management Program**

Table 5-1: WBPCs Identified in the Peninsula WMG.

Category	Class	Pollutant	Waterbody	WBPC Type <sup>(a)</sup>
	Trash	Trash/Marine Debris	Santa Monica Bay and Machado Lake	TMDL
	Bacteria	Coliform and Enterococcus	Santa Monica Bay	TMDL
		PCBs	Santa Monica Bay, Machado Lake and Los Angeles Harbor	TMDL
	Historia Organica	DDT	Santa Monica Bay, Machado Lake and Los Angeles Harbor	TMDL
	Historic Organics	Chlordane Machado Lake and Los Angeles Harbor		TMDL
		Dieldrin	Machado Lake	TMDL
		Total Nitrogen	Machado Lake	TMDL
		Total Phosphorus	Machado Lake	TMDL
		Ammonia	Machado Lake	TMDL
	Nichalanta	Chlorophyll a <sup>(b)</sup>	Machado Lake	TMDL
	Nutrients	Dissolved Oxygen <sup>(b)</sup>	Machado Lake	TMDL
		Odor <sup>(b)</sup>	Machado Lake	TMDL
Category 1		Eutrophic Conditions <sup>(b)</sup>	Machado Lake	TMDL
		Algae <sup>(b)</sup>	Machado Lake	TMDL
		Copper	Los Angeles Harbor	TMDL
	Motals	Lead	Los Angeles Harbor	TMDL
	Metals	Mercury	Los Angeles Harbor	TMDL
		Zinc	Los Angeles Harbor	TMDL
		PAHs Los Angeles Harbor		TMDL
		Benzo(a)pyrene	Los Angeles Harbor	TMDL
		Chrysene	Los Angeles Harbor	TMDL
	PAHs	Benzo[a]anthracene	Los Angeles Harbor	TMDL
		Dibenz[a,h]anthracene	Los Angeles Harbor	TMDL
		Phenanthrene	Los Angeles Harbor	TMDL
		Pyrene	Los Angeles Harbor	TMDL
`atamam. 2	Metals	Copper and Lead <sup>3</sup>	Machado Lake (Wilmington Drain)	303(d)
Category 2 Bacteria		Coliform Bacteria	Machado Lake (Wilmington Drain)	303(d)

<sup>(</sup>a) TMDL - WBPC addressed through a TMDL; 303(d) - WBPC listed on the State's 303(d) List

<sup>(</sup>b) These "constituents" are not pollutants, but rather describe water quality conditions associated with excessive nutrients; therefore they have been categorized in the same class as other nutrients.

<sup>&</sup>lt;sup>3</sup> A September 2010 modification of the consent decree between the USEPA, the Santa Monica BayKeeper and Heal the Bay Inc., represented by the Natural Resources Defense Council (NRDC) included a finding of non-impairment for copper and lead in Wilmington Drain. The Regional Water Resources Control Board has indicated that the impairments for copper and lead will be removed from the 303(d) list when sufficient data is available to de-list in accordance with the State Listing Policy.

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# Table 5-2: TMDL and 303(d) WBPC Interim (I), Final (F), and Action (A) Compliance Milestones.

TMDL/			Compliance					D	ates an	d Milestone	es				
303(d)	Segments	Constituents	Goal	<b>Weather Condition</b>	2012	2013	2014	2015	2016	2017 <sup>*</sup>	2018	2019	2020	2032	2040
Santa Monica	Abalone Cove Bluff Cove	Total Coliform	Compliance with	Winter Dry	12/28 F	-	-	-	-	-	-	-	-	-	-
Bay Beaches Bacteria	Inspiration Point Long Point	Fecal Colliform Enterococcus	Total Allowable Exceedance Days	Summer Dry	12/28 F	-	-	-	-	-	-	-	-	-	-
	Malaga Cove Portuguese Bend	Enterococcus	Exceedance Days	Wet	12/28 F	-	-	-	-	-	-	-	-	-	-
Santa Monica Bay Nearshore and Offshore Debris	All	Trash Plastic Pellets	% Reduction in Trash from Baseline	Wet and Dry	-	-	-	-	3/20 20%	3/20 40%	3/20 60%	3/20 80%	3/20 100%	-	-
Santa Monica Bay DDT &PCBs	Abalone Cove Bluff Cove	DDT PCBs	Meet WLAs	Wet and Dry	-	-	-	-	-	12/28 A	-	-	-	-	-
Machado Lake Trash	All	Trash	% Reduction in Trash from Baseline	Wet and Dry	3/6 20%	3/6 40%	3/6 60%	3/6 80%	3/6 100%	-	-	-	-	-	-
Machado Lake Pesticides and PCBs	All	Chlordane Dieldrin PCBs DDT	Meet WQBELs	Wet and Dry	-	-	-	-	-	12/28 A		9/30 F		-	-
Machado Lake Nutrient	All	Algae Total Nitrogen Total Phosphorus Ammonia Chlorophyll a Dissolved Oxygen Odor	Meet WLA	Wet and Dry	-	-	3/11 I	-	-	-	9/11 F	-	-	-	-
Long Beach and Greater LA Harbor Toxics	Inner Harbor Fish Harbor Outer Harbor Cabrillo Marina	DDT PCBs Copper Lead Zinc Mercury PAHs Chlordane	Meet WLA	Wet and Dry	12/28 I	-	-	-	-	12/28 A (Mercury & Chlordane)	-	-	-	3/23 F	-
303(d)	Wilmington Drain	Coliform Bacteria	Determine allowable exceedance days	Wet and Dry	-	-	-	1/30 & 6/28 A	7/1 A	1/30 A	12/28 A	12/28 A	-	-	6/28 F

#### **Enhanced Watershed Management Program**

Table 5-3: Interim and Final Water Quality Objectives.

Waterbody	Pollutant	Interim/Action Milestone	Water Quality Objective (Final)	Source
	PCBs	0.199 mg/kg	0.000025 g/yr	
	DDT	0.186 mg/kg	0.000028 g/yr	
Cabrillo Marina	Total Copper	367.6 mg/kg	0.0196 kg/yr	
Cabi iiio iviai iiia	Lead	72.6 mg/kg	0.289 kg/yr	
	Zinc	281.8 mg/kg	0.74 kg/yr	
	Total PAHs	36.12 mg/kg	0.00016 kg/yr	
	PCBs	36.6 mg/kg	0.0019 g/yr	
	DDT	40.5 mg/kg	0.0003 g/yr	
	Total Copper	558.6 mg/kg	0.00017 kg/yr	
	Lead	116.5 mg/kg	0.54 kg/yr	
	Zinc	430.5 mg/kg	1.62 kg/yr	Dominguez Channel and Greater Los Angeles and
Fish Harbor	Total PAHs	2102.7 mg/kg	0.007 kg/yr	Long Beach Harbor Waters Toxics TMDL
	Chlordane	Assess monitoring data collected through CIMP to determine WCMs to address	0.5 ug/kg	
	Mercury	potential contributions of chlordane from the Peninsula WMG and develop implementation schedule <sup>4</sup>	Annual Load: 0.15 mg/kg	
	PCBs	2.107 mg/kg	0.059 g/yr	
	DDT	0.341mg/kg;	0.051 g/yr	
Inner Harbor	Total Copper	154.1 mg/kg	1.7 kg/yr	
וווופו חמוטטו	Lead	145.5mg/kg	34 kg/yr	
	Zinc	362.0 mg/kg	115.9 kg/yr	
	Total PAHs	90.30 mg/kg	0.88 kg/yr	

<sup>&</sup>lt;sup>4</sup> The Peninsula WMG will practice good science techniques by utilizing accurate monitoring data obtained through implementation of the Peninsula CIMP to determine the best approach for reaching final water quality objectives.

# **Enhanced Watershed Management Program**

Table 5-3 (Cont.): Interim and Final Water Quality Objectives.

Waterbody	Pollutant	Interim/Action Milestone	Water Quality Objective (Final)	Source
	Trash	Percentage Reduction from Baseline (See Schedule)	Zero Trash	Machado Lake Trash TMDL
	PCBs		Three year average: 59.8 ug/kg	
		Assess monitoring data collected through	Three year average: DDT (all congeners)	
	DDT	CIMP to determine WCMs to address	4.16 ug/kg; DDE (all congeners) 3.16	Machado Lake Pesticides and PCBs TMDL
	וטט	potential contributions of chlordane from	ug/kg; DDD (all congeners) 4.88 ug/kg;	Machado Lake Pesticides and PCBS TMDL
		the Peninsula WMG and develop	Total DDT 5.28 ug/kg	
	Chlordane	implementation schedule⁵	Three year average: 3.24 ug/kg	
Machado Lake	Dieldrin		Three year average: 1.9 ug/kg	
iviacriado Lake	Total Nitrogen	2.45 mg/L	Monthly Average: 1 mg/L	
	Total Phosphorus	1.25 mg/L	Monthly Average: 0.1 mg/L	
	Ammonia		5.95 mg/L - 1 hr average; 2.15 mg/L - 30	
	Allillollia		day average	
	Chlorophyll a	Addressed through same schedule as	20 ug/L - monthly average	Machado Lake Nutrient TMDL
	Dissolved Oxygen	Addressed through same schedule as  Nutrient TMDL	>5 mg/L	
	Odor	Nutrient HVIDE	N/A	
	Eutrophic		N/A	
	Conditions		N/A	
	PCBs	0.310 mg/kg	0.02 g/yr	
	DDT	0.097 mg/kg	0.005 g/yr	
Outer Harbor	Total Copper	104.1 mg/kg	0.91 kg/yr	Dominguez Channel and Greater Los Angeles and
Outer narbor	Lead	46.7 mg/kg	26.1 kg/yr	Long Beach Harbor Waters Toxics TMDL
	Zinc	150 mg/kg	81.5 kg/yr	
	Total PAHs	4.022 mg/kg	0.105 kg/yr	

<sup>&</sup>lt;sup>5</sup> The Peninsula WMG will practice good science techniques by utilizing accurate monitoring data obtained through implementation of the Peninsula CIMP to determine the best approach for reaching final water quality objectives.

## **Enhanced Watershed Management Program**

#### Table 5-3 (Cont.): Interim and Final Water Quality Objectives.

Waterbody	Pollutant	Interim/Action	on Milestone	Water Qu	ality Objective (Fina	I)	Source
		SM	Winter Dry:	1 SM	Winter Dry:	1	
		(SMB 7-1)	Summer Dry:	0 (SMB 7-1)	Summer Dry:	0	
		(31410 7-1)	Wet:		Wet:	2	
		SB	Winter Dry:	1 SB	Winter Dry:	1	
		(SMB 7-2)	Summer Dry:	0 (SMB 7-2)	Summer Dry:	0	
		(31416 7-2)	Wet:	0 (31016 7-2)	Wet:	0	
		S1	Winter Dry:	1 S1	Winter Dry:	1	Santa Monica Bay Bacteria Dry and Wet Weather
	Bacteria	(SMB 7-3)	Summer Dry:	0 (SMB 7-3)	Summer Dry:	0	TMDLs
		(SIVID 7-5) Wet: 1 (SIVID 7-5) Wet: 1	TIVIDES				
		S2	Winter Dry:	0 (SMB 7-4)	Winter Dry:	0	
Santa Monica Bay		(SMB 7-4)	Summer Dry:		Summer Dry:	0	
Santa Wonica Bay		(31410 7-4)	Wet:		Wet:	1	
		S3 (SMB 7-5)	Winter Dry:	53	Winter Dry:	1	
			Summer Dry:		Summer Dry:	0	
		(31410 7-3)	Wet:	1 (31416 7-3)	Wet:	1	
	Marine Debris	Percentage Reduc	tion from Baseline		Zero Trash		Santa Monica Bay Marine Debris TMDL
	Iviai iiie Debi is	(See Sc	hedule)	Zei	o Plastic Pellets		Santa Monica Bay Marine Debris TMDL
	PCBs	Assess monitoring dat	a collected through	Three year a	iverage: 140.25 g/yr t	total	Santa Monica Bay DDT and PCBs TMDL
	1 CD3	CIMP to determine W	CMs to address	MS4	loading from SMB		Santa Monica Day DD1 and 1 CD3 HVIDE
	DDT	potential contributions of chlordane from the Peninsula WMG and develop implementation schedule <sup>6</sup>		Three year av	erage: 27.08 g/yr tota ading from SMB	al MS4	Santa Monica Bay DDT and PCBs TDML

<sup>&</sup>lt;sup>6</sup> The Peninsula WMG will practice good science techniques by utilizing accurate monitoring data obtained through implementation of the Peninsula CIMP to determine the best approach for reaching final water quality objectives.

# **Enhanced Watershed Management Program**

# Table 5-3 (Cont.): Interim and Final Water Quality Objectives.

Waterbody	Pollutant	Interim/Action Milestone	Water Quality Objective (Final)	Source
Wilmington Drain	Bacteria	<ul> <li>6/28/2015: Determine WCMs to address potential contributions of coliform bacteria from the Peninsula WMG and develop implementation schedule.</li> <li>7/01/2016: Assess 1st year of monitoring data collected through CIMP to verify existing load assumptions and assess the contribution of coliform bacteria from the Peninsula WMG.</li> <li>1/30/2017: Begin implementation of additional WCMs (if needed).</li> <li>12/28/2018: Assess effectiveness of WCMs in Annual Report.</li> </ul>	6/28/2040: Achieve compliance with wet-weather and dry-weather WLA.	Target Load (allowable exceedance days) was developed using the Arroyo Sequit subwatershed as a reference system during RAA modeling by performing the following steps:  (1) Calculate the subwatershed's baseline (natural condition) loading, assuming the land use distribution of the Arroyo Sequit subwatershed (approximately 95% open space) to represent an "allowable" annual load that reflects the reference condition;  (2) Calculate "existing" (pre-EWMP implementation) loading using existing land uses and BMPs to represent the current load; and  (3) Subtract the two load estimates to determine the target load reduction needed to achieve reference watershed conditions.

#### **5.2.1.** Nonstructural Best Management Practices Schedule

A 7% load reduction is assumed to result from the cumulative effect of nonstructural BMPs. These nonstructural BMPs consist of Minimum Control Measures (MCMs), Nonstormwater Discharge (NSWD) Measures and Targeted Control Measures (TCMs) as described in Chapter 3. Their implementation over the MS4 Permit term is as follows:

#### NONSTRUCTURAL MINIMUM CONTROL MEASURES SCHEDULE

The MCMs will be implemented by the Participating Agencies upon approval of the EWMP by the Regional Board Executive Officer or by the implementation dates provided in the MS4 Permit, where applicable. The scope of the MCM programs has expanded significantly from the prior third term MS4 Permit. This change is not entirely unexpected as a period of over ten years separates the adoption of the third and fourth term permits. Consequently significant pollutant reductions are anticipated through effective implementation of the new nonstructural MCMs.

New MCM provisions are described in this EWMP, Section 3.1. Guidance documents have been prepared as an optional aid in MCM development/implementation, some of which can be found in Appendix 2.

#### NONSTRUCTURAL NON STORMWATER DISCHARGE MEASURES SCHEDULE

The NSWD measures will be implemented by the Participating Agencies upon approval of the EWMP by the Regional Board Executive Officer or by the implementation dates provided in the MS4 Permit, where applicable. The scope of the NSWD measures has expanded from the prior third term MS4 Permit. In particular, NSWD source investigations are now tied into a systematic outfall screening program required by the MS4 Permit Monitoring and Reporting Program and additional conditions have been placed on common exempt NSWDs, such as potable water discharges and irrigation runoff. Consequently significant pollutant reductions are anticipated through the resulting reductions in NSWD flows.

NSWD measures new to the Participating Agencies are described in EWMP Section 3.2.

#### NONSTRUCTURAL TARGETED CONTROL MEASURES SCHEDULE

Descriptions of each nonstructural TCM and the specific Participating Agencies implementing each TCM is included in Section 3.3. The table also lists whether the TCM is a *planned* or a *potential* control measure. Potential control measures are contingent upon unknown factors such as governing body approval and as such implementation within the MS4 Permit term cannot be guaranteed. Many TCMs are ongoing and will be achieved through continued efforts. Planning efforts for nonstructural TCMs which are not already in effect will begin once the EWMP is approved.

#### **5.2.2.** STRUCTURAL BEST MANAGEMENT PRACTICE SCHEDULE

#### STRUCTURAL MINIMUM CONTROL MEASURE SCHEDULE

Significant pollutant reductions are anticipated through each Participating Agency's effective implementation of the new structural LID BMP requirements of the Planning and Land Development Program. These new MCM provisions are described in EWMP Section 3.1. Guidance documents have been prepared as an optional aid in MCM development/implementation, some of which can be found in Appendix 2.

The Planning and Land Development Program will be implemented by the Participating Agencies no later than June 28, 2014.

#### STRUCTURAL TARGETED CONTROL MEASURE SCHEDULE

The RAA (Chapter 4) demonstrates the cumulative effectiveness of BMPs to be implemented, supports BMP selection, and provides target load reduction (TLR) goals optimized across the entire watershed.

The plan depicted in the RAA is considered a potential initial scenario. Through the adaptive management process, the Participating Agencies may select different types and/or locations of BMPs. The implementation schedule for the Structural TCMs necessary for compliance can be found in Table 5-4.

**Table 5-4: Structural TCM Implementation Schedule** 

Project Name <sup>(a)</sup>	Jurisdiction	Percent Drainage Area Per Jurisdiction <sup>(b)(c)</sup>	Existing, Planned, or Proposed	Anticipated Implementation Date
Casaba Estates	RHE	RHE: 100%	Existing	February 2013
San Ramon Canyon	RPV	RPV: 100%	Existing	November 2014
Chandler Quarry	RHE	RHE: 100%	Planned	2018
South Coast Botanic Garden Regional BMP	UA	RHE: 24% UA: 76%	Proposed	2018
Palos Verdes Landfill Regional BMP	RHE	RPV: 38% RHE: 41% UA: 21%	Proposed	2018
Valmonte Regional BMP	RHE	PVE: 19% RPV: 24% RHE: 57%	Proposed	2018
Eastview Park Infiltration Project	RPV	RPV: 100%	Proposed	2032

RPV-Rancho Palos Verdes; PVE-Palos Verdes Estates; RHE-Rolling Hills Estates; UA-LA County, Unincorporated

(c) Percentages are estimated and are subject to change.

<sup>(</sup>a) Because the TLRs are not dependent on the schedules for the Malaga Cove and Abalone Cove Water Reuse projects, those projects were not included in this table.

<sup>(</sup>b) Percentages are based on the drainage area within the Peninsula EWMP Watershed. Agencies outside of the EWMP boundary were not taken into consideration.

# 6. **EWMP** IMPLEMENTATION COSTS AND FINANCIAL STRATEGY

The purpose of this section is to present the financial strategy to represent the strategic options available to the permittees for financing the program costs associated with EWMP. This section provides an order-of-magnitude estimate of the financial resources and an outline for the financial strategy associated with those costs that may be required to attain the goals of the EWMP.

#### **6.1. EWMP IMPLEMENTATION COSTS**

Planning-level estimates of costs associated with implementation of the proposed structural BMPs within the Peninsula WMG area are provided herein based on results from the RAA (Section 4). This section includes an evaluation of the overall economic impacts the proposed projects and programs may have on the community. The estimated costs will be refined as EWMP implementation progresses with the use of actual BMP implementation costs. Costs associated with implementation of non-structural programs are not provided herein.

Cost opinions are presented as an aid for decision makers, and contain considerable uncertainties. Given the iterative and adaptive nature of the EWMP and the many variables associated with the projects, the budget forecasts are order-of magnitude estimates, and are subject to change based on BMP effectiveness assessments, results of outfall and receiving water monitoring, and additional studies such as site specific objectives which could modify water quality objectives for a specific water body-pollutant combination.

#### 6.1.1. METHODOLOGY

Costs estimated for structural BMPs include capital as well as "soft" costs, which include considerations such as contingency and permitting. Capital costs were determined using a line item unit cost approach, which separately accounts for each material cost element required for the installation of a given BMP. Quantities for each line item were calculated based on BMP storage/treatment volumes and typical design configurations. Unit costs were taken from RS Means, past projects based in Southern California, and vendors. Land acquisition costs were not considered as part of this analysis.

Soft costs are project costs that cannot be calculated on a unit cost basis. For conceptual cost estimating, these costs are generally calculated as a percentage of total capital costs. The soft costs considered for each BMP were:

 Contingency – Costs intended to compensate for any estimating inaccuracy based on assumptions or measured values, unanticipated market conditions, scheduling delays and acceleration issues, lack of bidding competition, and subcontractor defaults.

<sup>&</sup>lt;sup>1</sup> RS Means is a unit cost database that is updated annually (http://meanscostworks.com/). When costs from literature are not available project's design criteria and unit costs from the database were used to estimate the project's cost.

- Construction Management The costs associated with management and oversight of the construction of the BMP, from project initiation until completion of the contract.
- Mobilization and Demobilization The costs associated with activation/deactivation of equipment and manpower resources for transfer to/from a construction site until completion of the contract.
- Permitting Cost, including permit fees and personnel hours, of obtaining required permits for BMP installation. Examples of permits needed may include erosion and sediment control, stormwater, construction, and public space permits.
- Engineering and Planning Costs associated with BMP and site design, as well as access for maintenance, environmental mitigation, buried objects, safety/security, traffic control, limited space, and site restoration.

The expected costs for each of these soft costs as percent of total project capital costs are presented in Table 6-1. These percentages were based on literature, best professional judgment, and data from past projects.

Low Cost Assumption **High Cost Assumption Cost Item** (% of Capital Cost) (% of Capital Cost) 10% 20% Contingency **Construction Management** 15% 8% 5% Mobilization and Demobilization 3% Permitting 3% **Engineering and Planning** 10% 20%

Table 6-1: Range of Soft Costs for Regional Projects.

#### 6.1.2. CONCEPTUAL DESIGN ASSUMPTIONS

As stated in Section 4, a variety of regional BMP design options are available to achieve compliance. For the purposes of cost estimating, a single conceptual design was assumed for each proposed regional BMP.<sup>2</sup> Table 6-2 summarizes the significant design assumptions for each of these BMPs.

Design **Tributary Area Analysis Region BMP Description** Storm (acres) Sub-surface infiltration basin (concrete, pre-cast chambers) at Greater LA Harbor Eastview Park. Assumed storage depth of 6 ft, designed to 345 1.25 in capture a volume of 20.8 acre-ft Sub-surface flow wetland with 50 million gallons (MG), or 150 acre-feet, equalization storage volume. The wetland is assumed RHECH + Wilmington to have a depth of 6 ft, 4 ft of which contains media. The 0.02 in/hr 1,414 storage tank is assumed to have a depth of 6 ft. The treatment flow rate is assumed to be 15.2 cfs. Sub-surface flow wetland with 40 MG (120 acre-feet) equalization storage volume. The wetland is assumed to have a Valmonte depth of 6 ft, 4 ft of which contains media. The storage tank is 0.01 in/hr 397 assumed to have a depth of 6 ft. The treatment flow rate is assumed to be 2.0 cfs.

Table 6-2. Regional BMP Design Assumptions for Estimating Costs

<sup>&</sup>lt;sup>2</sup> Cost estimates are not provided for planned regional BMPs, including Chandler Quarry and the Botanic Garden Project.

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Additional design details were assumed for the purpose of the cost estimation presented herein, including, but not limited to:

- The percentage of excavated material requiring hauling;
- The type and length of BMP inflow and outflow conveyance structures;
- The type and quantity of vegetation required for the post-BMP condition;
- The type of pre-treatment used for each BMP.

# 6.2. SUMMARY OF COSTS

Table 6-3 presents the estimated capital cost to construct or implement each structural BMP and associated annual O&M costs. In order to account for possible variations in BMP design, BMP configurations, and site-specific constraints, as well as for uncertainties in available BMP unit costs from literature or estimated BMP unit costs, a range of costs is presented.

Table 6-3. Estimated Capital and O&M Costs for Proposed Structural BMPs

	Capita	al Cost	Annual O&M		
ВМР	Low Cost	High Cost	Low Cost	High Cost	
Greater LA Harbor Underground Infiltration Basin at Eastview Park	\$12,800,000	\$16,600,000	\$190,000	\$200,000	
Sub-Surface Flow Wetland at the Palos Verdes Landfill	\$57,800,000	\$86,400,000	\$860,000	\$1,000,000	
Sub-Surface Flow Wetland at Valmonte	\$19,400,000	\$26,500,000	\$290,000	\$320,000	
Total	\$90,000,000	\$129,500,000	\$1,340,000	\$1,520,000	

Annual O&M for underground infiltration basins includes cleaning and removal of debris after major storm events, mowing and maintenance of surface vegetated areas, and sediment cleanout. Annual O&M costs were assumed to be 2 percent of the capital cost for infiltration basins.

O&M necessary for maintaining sub-surface flow wetlands includes landscape maintenance, pest control, sediment and pre-treatment cleanout. O&M for sub-surface flow wetlands was estimated at 2 percent of capital costs annually.

Clearly the capital and operation and maintenance costs of these regional projects are very significant. In the case of the two projects which are flow-through treatment systems without groundwater recharge, an end use for this treated stormwater should be identified (e.g. irrigation of local parks and golf courses).

## 6.3. FINANCIAL STRATEGY

Financing the implementation of the Peninsula EWMP is the greatest challenge confronting the Peninsula WMG. In the absence of stormwater utility fees (aside from those specified for maintenance), the Participating Agencies have no dedicated revenue stream to pay for implementation of the EWMP. Table 6-4 provides a summary of each agency's General Fund Operating Budget for the 2015-16 fiscal year in comparison to the annual costs for regional BMP construction.

Table 6-4: Fund Availability Summary.

Jurisdiction	Regional BMP Capital Cost per Year <sup>3</sup>	General Fund Operating Budget for FY 2015-16
Palos Verdes Estates	\$2,517,500	\$12,185,457
Rancho Palos Verdes	\$20,633,500	\$27,882,209
Rolling Hills Estates	\$25,264,500	\$7,014,725
LA County Unincorporated	\$9,072,000	Unavailable

In addition to current uncertainties associated with costs and funding, there are multiple uncertainties associated with future risks. There will be many deadlines that must be met despite limited resources. The Peninsula Agencies will need to set priorities and seek funding in order to meet the various compliance deadlines. Therefore, to address the Water Quality Priorities (WQPs), the Peninsula WMG is going to pursue a multi-faceted financial strategy. In addition, the Peninsula WMG has coordinated the proposed compliance schedule (see Section 5) with the financial strategy.

The latest Los Angeles MS4 Permit has greatly magnified the financial challenges associated with managing stormwater. The absence of a stable stormwater funding mechanism not tied to municipal General Funds is becoming ever more critical. For that reason, the City Manager Committees of the California Contract Cities Association and the League of California Cities, Los Angeles Division, formed a City Managers' Working Group (Working Group) to review stormwater funding options after the LA County proposed Clean Water, Clean Beaches funding initiative did not move forward. The result was a Stormwater Funding Report<sup>4</sup> that notes, "the Los Angeles region faces critical, very costly, and seriously underfunded stormwater and urban runoff water quality challenges." The Report found that funding stormwater programs is so complex and dynamic, and the water quality improvement measures so costly, that Permittees cannot depend on a single funding option at this time. The City Managers' report includes a variety of recommendations, including: organizational recommendations; education and outreach program recommendations; recommendations for legislation, such as State Facilities, Stormwater Capture and Use; Source Control or Fee Legislation; Clean Water, Clean Beaches recommendations; local funding options; and recommendations for the Regional Water Board<sup>5</sup>.

<sup>&</sup>lt;sup>3</sup> The annual cost assumes a Regional BMP cost distribution based solely on tributary land area and divided evenly from 2015 to completion. The estimate does not account for monitoring, O&M, MCM implementation, or Nonstructural Targeted Control Measure implementation costs.

<sup>&</sup>lt;sup>4</sup> Farfsing, Ken with the City of Signal Hill and Watson, Richard with Richard Watson & Associates. *Stormwater Funding Options* – *Providing Sustainable Water Quality Funding in Los Angeles County*. October 14, 2014. Prepared for California Contract Cities Association and the League of California Cities, Los Angeles County Division City Managers Committees.
<sup>5</sup>Ibid.

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A summary of funding options identified in the Stormwater Funding Report<sup>6</sup> can be found below.

#### **O**RGANIZATIONAL

As recommended in the Stormwater Funding Report<sup>7</sup>, the Peninsula WMG will consider forming a core group of elected officials to form a committee, including members from the environmental community, the business community, and other stakeholders to improve communication and to reach consensus on fee issues. Additionally, the Peninsula WMG plans to engage with the Sanitation Districts to discuss future partnerships in stormwater programs.

#### **EDUCATION AND OUTREACH**

The Peninsula WMG plans to implement public outreach on a watershed-based level. With these efforts the Participating Agencies will have direct communications with the Governor and the Legislature on the funding needs.

#### **LEGISLATION**

The Peninsula WMG has considered pursuing legislation in the following areas:

- Schools and Public Facilities (i.e. environmental liability waivers; state architect guidance on schools, etc.)
- Stormwater Capture and Reuse (i.e. provide a clear path to monetize the capture and use of stormwater)
- Source Control or Fee Legislation (i.e. pursue reduction of zinc in tires and/or a per-tire zinc reduction fee)
- Special Assessment Districts (i.e. explore the special assessment district concept for funding stormwater projects)

#### CLEAN WATER, CLEAN BEACHES

The Participating Agencies will consider a property owner/voter sentiment survey based on new factors and changed circumstances, including a list of specific projects, optional fee amounts and an "opt out" provision. Additionally, the Participating Agencies will explore the formation of the Urban Water Conservation District under the 1931 Act by determining the governance structure under 1931 Act. If it is Board of Supervisors governance, a protest hearing may be considered to vote for a stormwater capture and infiltration fee to fund other program aspects not covered under the 1931 Act Water Conservation District.

<sup>&</sup>lt;sup>6</sup>Farfsing, Ken with the City of Signal Hill and Watson, Richard with Richard Watson & Associates. *Stormwater Funding Options – Providing Sustainable Water Quality Funding in Los Angeles County*. October 14, 2014. Prepared for California Contract Cities Association and the League of California Cities, Los Angeles County Division City Managers Committees.

<sup>7</sup>Ibid.

#### **Enhanced Watershed Management Program**

#### **LOCAL FUNDING OPTIONS**

Local funding options include:

- Adopting local fees;
- Street sweeping contracts to provide NPDES trash controls;
- Adoption of water conservation fees to provide funding for reducing irrigated runoff to conserve water and reduce dry weather discharges;
- Stormwater impact fees;
- Local, statewide, or regional fees on car rentals to contribute to copper and zinc cleanup costs and incorporate stormwater quality features into street and highway projects funded by bonds and other street funds

#### **TRANSPORTATION BONDS**

Another consideration is future transportation bonds. This can be pursued by encouraging the Metropolitan Transportation Authority (MTA) to include funding stormwater quality features, such as Green Streets, in future bonds and encourage Council of Governments to develop strategic transportation plans that include mitigations designed to address water quality issues from transportation projects.

#### RECOMMENDATIONS FOR THE REGIONAL WATER BOARD

Regional Board members and key staff should be available to provide continual education to the agencies regarding the Regional Board's regulatory programs. The Regional Board should request funding for a staff position that would be responsible to identify and distribute information on the available federal, state, non-profit, corporate and other sources of funds; and establish an on-line resource center to assist the cities in complying with the stormwater permit requirements.

Legislative action has dramatically changed the face of contemporary stormwater management. This includes passage of laws, adoption of regulations, and interpretation of laws and enforcement of regulations by the courts at local, state and federal levels. These legislative activities impact all aspects of stormwater management by local governments, as well as the private sector, such as developers who provide basic infrastructure as a part of their developments, industrial facilities that discharge stormwater from their properties, and those conducting ground disturbing construction activities.

A critical component of the Stormwater Funding Report is the observation that moving forward with a regional stormwater fee vote (such as the LA County Clean Water, Clean Beaches funding initiative) would likely not occur until after June 2015, which means that the first funds would likely not be available until property tax payments are received in 2017. In addition, these amounts may not be sufficient to pay for and maintain expensive stormwater treatment and/or diversion systems if the Peninsula WMG had to depend on such projects to come into compliance with receiving water limitations (RWLs) and water quality-based effluent limitations (WQBELs) specified in the MS4 Permit.

As described in Section 6.1 above, implementation of this EWMP would result in costs between \$90,000,000 and \$129,500,000. In the meantime, the Peninsula WMG will focus on the local funding options presented in the Stormwater Funding Report to secure the needed funding for initial implementation of the EWMP.

#### **Enhanced Watershed Management Program**

During the early years of implementation, the Permittees anticipate having to depend largely on local fees such as commercial/industrial inspection fees and General Fund expenditures to fund the implementation of the nonstructural WCMs.

The Peninsula WMG will seek opportunities to leverage the limited funds available. It will do this by financially supporting the efforts of others, such as the California Stormwater Quality Association (CASQA), to seek State approval of true source control measures such as implementation of the Safer Consumer Product Regulations adopted by the Department of Toxic Substances Control in 2013. The Group will also support programs to increase water conservation, reduce dry-weather discharges to the storm drain system, and reduce TSS during wet weather. Successfully accomplishing these efforts could reduce the funds needed in the long term to capture and/or treat stormwater discharges to comply with TMDLs and address other WQPs.

Legislative solutions will be necessary to clarify the application of Proposition 218 to fees for the capture and use of stormwater in light of a recent 6<sup>th</sup> Appellate Court decision and to ensure that any State water bond put on the ballot in fall 2015 contains funding for stormwater quality projects. The Group will also support local and statewide efforts to amend Proposition 218 to have stormwater fees treated in the same manner as water, sewage, and refuse fees. The Peninsula WMG and/or the Participating Agencies will also seek grants (i.e. IRWMP, Proposition 84, etc.) to implement stormwater BMPs.

In the long term, financing the WCMs for the Peninsula Watershed will require establishing dependable revenue streams for local water quality programs. Accomplishing this formidable task will require the cooperation of many entities, including business and environmental organizations and the Regional Board.

# LEGAL AUTHORITY

MS4 Permit §VI.C.5.b.iv.6

This section covers information such as documentation and references/links to water quality ordinances for each participating agency. These documents demonstrate adequate legal authority to implement and enforce Watershed Control Measures (WCMs) identified in this plan and as required in Section VI.D.5.b.iv.6 of the MS4 Permit. The goal of these WCMs is to create an efficient program that focuses on the watershed priorities by meeting the following objectives:

- Prevent or eliminate non-storm water discharges to the MS4 that are a source of pollutants from the MS4 to receiving waters.
- Implement pollutant controls necessary to achieve all applicable interim and final water qualitybased effluent limitations and/or receiving water limitations pursuant to corresponding compliance schedules.
- Ensure that discharges from the MS4 do not cause or contribute to exceedances of receiving water limitations.

The WCMs include the minimum control measures, nonstormwater discharge measures and targeted control measures (i.e. controls to address TMDL and 303(d) listings). As the requirement to incorporate these WCMs is an element of the MS4 Permit, the legal authority to implement them results from each agency's legal authority to implement the NPDES MS4 Permit.

A copy of each participating agency's legal authority certification from their chief legal counsel can be found in Appendix 6. Table 7-1 includes the water quality ordinance for each agency with a reference link. Additionally, the participating agencies have developed and adopted LID ordinances and Green Street Policies which provides legal authority to enforce the Planning and Land Development Program.

Table 7-1: Water Quality Ordinance Language								
City	Water Quality Ordinance	Reference						
Rancho Palos Verdes	Chapter 13.10 - STORM WATER AND URBAN RUNOFF POLLUTION CONTROL	https://www.municode.com/library/ca/rancho_p alos_verdes/codes/code_of_ordinances?nodeld= TIT13PUSE_CH13.10STWAURRUPOCO						
	13.10.020 Purpose – This chapter is also intended to provide the city with the legal authority necessary to control discharges to and from those portions of the municipal storm water system over which it has jurisdiction as required by the municipal NPDES permit.							
Palos Verdes Estates	Chapter 13.08 – STORM DRAINS AND STORM WATER MANAGEMENT AND POLLUTION CONTROL	http://www.codepublishing.com/ca/palosverdes estates/						
of the federal Cle existing or future	13.08.040 Construction and Application – The provisions of this chapter shall be construed to assure consistency with the requirements of the federal Clean Water Act and acts amendatory thereof or supplementary thereto, applicable implementing regulations, and existing or future NPDES permits, and any amendment, revision or re-issuance thereof. Any person who violates any provision of this chapter may also be in violation of such federal act, NPDES permit, or other federal or state law, and subject to the sanctions thereof.							
Rolling Hills Estates	Chapter 8.38 - STORMWATER AND URBAN RUNOFF POLLUTION CONTROL	https://www.municode.com/library/ca/rolling_hi lls_estates/codes/code_of_ordinances?nodeId=TI T8HESA_CH8.38STURRUPOCO_8.38.010TI						
	e and Intent – This chapter is also intended to provide the city with	n legal authority as required by the municipal						
NPDES permit.								
Flood Control District Code, Chapter 21 - Stormwater and Runoff Pollution Control		https://library.municode.com/HTML/16274/level 2/FLCODICO_CH21STRUPOCO.html#FLCODICO_C H21STRUPOCO 21.01PUIN						
<u>21.01 - Purpose and Intent</u> - The purpose and intent of this chapter is to regulate the stormwater and non-stormwater discharges to the facilities of the Los Angeles County Flood Control District for the protection of those facilities, the water quality of the waters in and downstream of those facilities, and the quality of the water that is being stored in water-bearing zones underground.								

# 8. COORDINATED INTEGRATED MONITORING PROGRAM

The Participating Agencies have developed a customized Coordinated Integrated Monitoring Program (CIMP). The CIMP, based on the provisions set forth in Attachment E, Part IV of the MS4 Permit, assesses progress toward achieving the water quality-based effluent limitations (WQBELs) and receiving water limitations (RWLs) per the compliance schedules, and progress toward addressing water quality priorities. The customized CIMP is designed to address the Primary Objectives detailed in Attachment E, Part II.A of the MS4 Permit and includes the following program elements:

- Receiving Water Monitoring
- Storm Water Outfall Monitoring
- Non-Storm Water Outfall Monitoring
- New Development/Re-Development Effectiveness Tracking
- Regional Studies

The CIMP is currently under separate review by the Regional Water Quality Control Board.

# 9. Adaptive Management Process

Adaptive management is the process by which new information about the state of the watershed is incorporated into the EWMP. The EWMP is adaptively managed following the process described in Permit §IV.C.8. The process is implemented by the participating agencies every two years from the date of EWMP approval by the Regional Water Board (or by the Executive Officer on behalf of the Regional Water Board). The purpose of the adaptive management process is to improve the effectiveness of the EWMP based on – but not limited to – consideration of the following:

- 1. Progress toward achieving interim and/or final water quality-based effluent limitations and/or receiving water limitations in §VI.E and Attachments L through R of the MS4 Permit, according to established compliance schedules;
- 2. Progress toward achieving improved water quality in MS4 discharges and achieving receiving water limitations through implementation of the watershed control measures based on an evaluation of outfall-based monitoring data and receiving water monitoring data;
- 3. Achievement of interim milestones;
- 4. Reopening of TMDLs;
- 5. Re-evaluation of the water quality priorities identified for the Watershed Management Area (WMA) based on more recent water quality data for discharges from the MS4 and the receiving water(s) and a reassessment of sources of pollutants in MS4 discharges;
- 6. Availability of new information and data from sources other than the MS4 Permittees' monitoring program(s) within the WMA that informs the effectiveness of the actions implemented by the Permittees;
- 7. Regional Water Board recommendations; and
- 8. Recommendations for modifications to the Enhanced Watershed Management Program solicited through a public participation process.

#### 9.1. MODIFICATIONS

Based on the results of the adaptive management process, the participating agencies may find that modifications of the EWMP are necessary to improve effectiveness. Modifications may include new compliance deadlines and interim milestones, with the exception of those compliance deadlines established in a TMDL.

#### 9.1.1. REPORTING

Modifications are reported in the Annual Report, as required pursuant to Part XVIII.A.6 of the Permit Monitoring and Reporting Program (No. CI-6958), and as part of the Report of Waste Discharge (ROWD) required pursuant to Part II.B of Attachment D – Standard Provisions. The background and rational for these modifications are included by addressing the following points:

- Identify the most effective control measures and describe why the measures were effective and how other control measures will be optimized based on past experiences.
- Identify the least effective control measures and describe why the measures were deemed ineffective and how the control measures will be modified or terminated.
- Identify significant changes to control measures during the prior year and the rationale for the changes.
- Describe all significant changes to control measures anticipated to be made in the next year and
  the rationale for the changes. Those changes requiring approval of the Regional Water Board or
  its Executive Officer shall be clearly identified at the beginning of the Annual Report.
- Include a detailed description of control measures to be applied to New Development or Redevelopment projects disturbing more than 50 acres.
- Provide the status of all multi-year efforts that were not completed in the current year and will continue into the subsequent year(s).

#### 9.1.2. IMPLEMENTATION

Modifications are implemented upon approval by the Regional Water Board Executive Officer or within 60 days of submittal if the Regional Water Board Executive Officer expresses no objections.

#### 9.2. RECEIVING WATER LIMITATIONS

The adaptive management process fulfills the requirements in MS4 Permit §V.A.4 to address continuing exceedances of receiving water limitations.

# 10. Reporting Program & Assessment

#### 10.1. ANNUAL REPORT

Permit MRP §XV.A

Each year on or before December 15th, the participating agencies will submit, either jointly or individually, an annual report to the Regional Water Board Executive Officer. The annual report will present a summary of information that will allow the Regional Board to assess implementation and effectiveness of the watershed management program<sup>1</sup>.

The reporting process is intended to meet the following objectives:

- Each agency's participation in the Enhanced Watershed Management Program and Coordinated Integrated Monitoring Program.
- The impact of each agency's storm water and non-storm water discharges on the receiving water.
- Compliance with receiving water limitations, numeric water quality-based effluent limitations, and non-storm water action levels.
- The effectiveness of control measures in reducing discharges of pollutants from the MS4 to receiving waters.
- Whether the quality of MS4 discharges and the health of receiving waters is improving, staying
  the same, or declining as a result watershed management program efforts, and/or TMDL
  implementation measures, or other Minimum Control Measures.
- Whether changes in water quality can be attributed to pollutant controls imposed on new development, re-development, or retrofit projects.

Annual Report will identify data collected and strategies, control measures and assessments implemented for each watershed within the participating agency's jurisdiction. The report will include summaries for each of the following seven sections as required by the MS4 Permit:

- 1) <u>Stormwater Control Measures</u> Summary of New Development/Re-development Projects, actions to comply with TMDL provisions
- Effectiveness Assessment of Stormwater Control Measures Summary of rainfall data, provide assessment and compare water quality data, summary to whether or not water quality is improving
- 3) Non-Stormwater Control Measures Summary of outfalls screening
- 4) <u>Effectiveness Assessment of Non-Storm Water Control Measures</u> Summary of the effectiveness of control measures implemented
- 5) <u>Integrated Monitoring Compliance Report</u> Report with summary of all identified exceedances of outfall-based stormwater monitoring data, we weather receiving water monitoring data, dry weather receiving water data and non-storm water outfall monitoring data
- Adaptive Management Strategies Summary of effective, less effective control measures
- 7) Supporting Data and Information Monitoring data summary

The participating agencies will submit annual reports as required by the MS4 Permit. The Regional Board is currently preparing a reporting format. Once available, the reporting form will be incorporated into the EWMP as an appendix.

<sup>&</sup>lt;sup>1</sup> Annual reports will cover summary from previous fiscal year beginning June 1st through July 30th.

#### 10.1.1. DATA REPORTING

Permit MRP §XIV.L

Analytical data reports will be submitted on a semi-annual basis. Data will be sent electronically to the Regional Water Board's Storm Water site at MS4stormwaterRB4@waterboards.ca.gov. These data reports will summarize:

- Exceedances of applicable WQBELs, receiving water limitations, or any available interim action levels or other aquatic toxicity thresholds.
- Basic information regarding sampling dates, locations, or other pertinent documentation.

#### 10.1.2. CHRONIC TOXICITY REPORTING

Permit MRP §XII.K

Aquatic toxicity monitoring results will be submitted to the Regional Board on an annual basis as part of the integrated monitoring compliance report as well as in the semi-annual basis data report submittal.

#### **10.2.** WATERSHED REPORT

Permit MRP §XVII.A

The participating agencies will submit biennial watershed reports as required by the MS4 Permit to the Regional Water Board Executive Officer. This biennial report, which will be included in the annual report in odd years, will include information related to the following sections:

- Watershed Management Area
- Subwatershed (HUC-12) Description
- Permittees Drainage Area within the Subwatershed

Per MS4 Permit § XVII.B, the participating agencies may reference the Enhanced Watershed Management Program (EWMP) in the odd-year report, when the required information is already included or addressed in this EWMP, to satisfy baseline information requirements.

The Regional Board is currently preparing a reporting format. Once available, the reporting form will be incorporated into the EWMP as an appendix.

#### 10.3. TMDL REPORTING

Permit MRP §XIX

The participating agencies will also submit an annual report to the Regional Water Board Executive Officer regarding progress of TMDL implementation within the watershed.

The TMDLs that will be addressed in the report are listed below:

- Santa Monica Bay Beaches Wet Weather Bacteria TMDL Group 7
- Santa Monica Bay Beaches Dry Weather Bacteria TMDL Group 7
- Santa Monica Bay Nearshore and Offshore Debris TMDL
- Machado Lake Trash TMDL
- Machado Lake Nutrient TMDL
- Machado Lake Pesticides and PCBs (Toxics) TMDL
- Dominguez Channel, Greater Los Angeles, and Long Beach Harbor Waters Toxic Pollutants TMDL
- Santa Monica Bay TMDL for DDTs and PCBs

The Regional Board is currently preparing a reporting format. Once available, the reporting form will be incorporated into the EWMP as an appendix.

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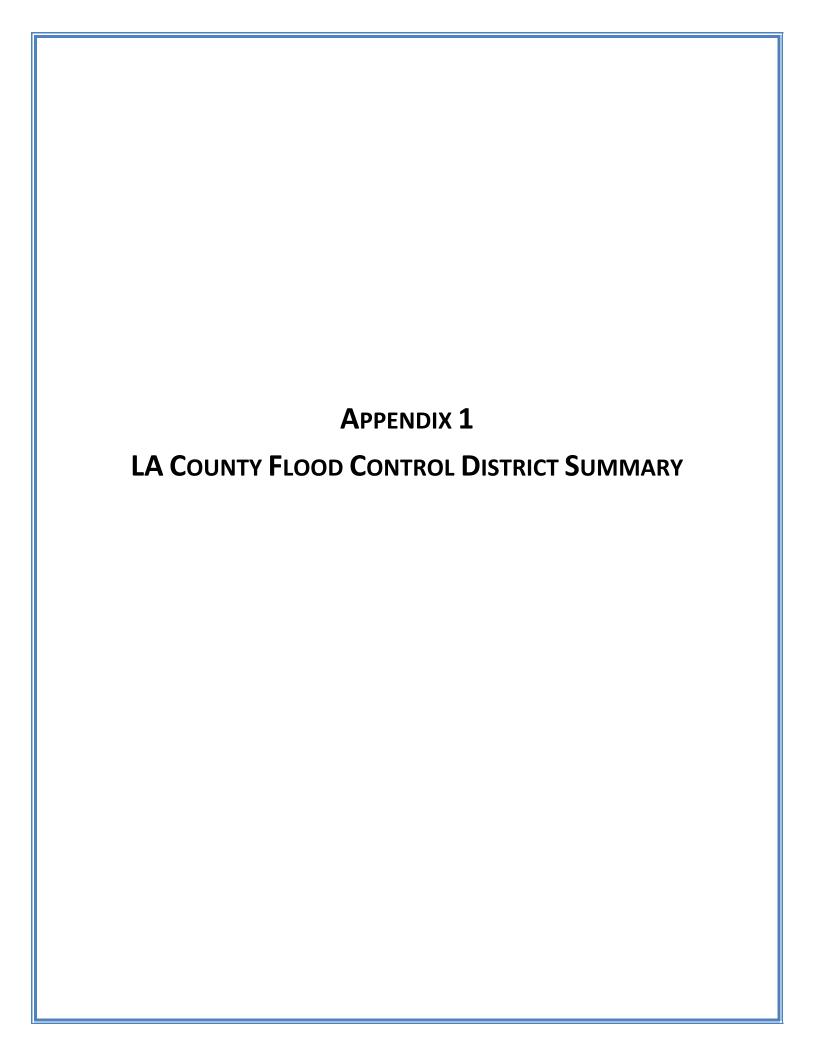
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In 1915, the Los Angeles County Flood Control Act established the LACFCD and empowered it to manage flood risk and conserve stormwater for groundwater recharge. In coordination with the United States Army Corps of Engineers the LACFCD developed and constructed a comprehensive system that provides for the regulation and control of flood waters through the use of reservoirs and flood channels. The system also controls debris, collects surface storm water from streets, and replenishes groundwater with storm water and imported and recycled waters. The LACFCD covers the 2,753 square-mile portion of Los Angeles County south of the east-west projection of Avenue S, excluding Catalina Island. It is a special district governed by the County of Los Angeles Board of Supervisors, and its functions are carried out by the Los Angeles County Department of Public Works. The LACFCD service area is shown in **Figure 1.A -1.** 

Unlike cities and counties, the LACFCD does not own or operate any municipal sanitary sewer systems, public streets, roads, or highways. The LACFCD operates and maintains storm drains and other appurtenant drainage infrastructure within its service area. The LACFCD has no planning, zoning, development permitting, or other land use authority within its service area. The permittees that have such land use authority are responsible under the Permit for inspecting and controlling pollutants from industrial and commercial facilities, development projects, and development construction sites. (Permit, Part II.E, p. 17.)

The MS4 Permit language clarifies the unique role of the LACFCD in storm water management programs: "[g]iven the LACFCD's limited land use authority, it is appropriate for the LACFCD to have a separate and uniquely-tailored storm water management program. Accordingly, the storm water management program minimum control measures imposed on the LACFCD in Part VI.D of this Order differ in some ways from the minimum control measures imposed on other Permittees. Namely, aside from its own properties and facilities, the LACFCD is not subject to the Industrial/Commercial Facilities Program, the Planning and Land Development Program, and the Development Construction Program. However, as a discharger of storm and non-storm water, the LACFCD remains subject to the Public Information and Participation Program and the Illicit Connections and Illicit Discharges Elimination Program. Further, as the owner and operator of certain properties, facilities and infrastructure, the LACFCD remains subject to requirements of a Public Agency Activities Program."

(Permit, Part II.F, p. 18.)

Consistent with the role and responsibilities of the LACFCD under the Permit, the EWMPs and CIMPs reflect the opportunities that are available for the LACFCD to collaborate with permittees having land use authority over the subject watershed area. In some instances, the opportunities are minimal, however the LACFCD remains responsible for compliance with certain aspects of the MS4 permit as discussed above.

In some instances, in recognition of the increased efficiency of implementing certain programs regionally, the LACFCD has committed to responsibilities above and beyond its obligations under the 2012 Permit. For example, although under the 2012 Permit the Public Information and

Participation Program is a responsibility of each Permittee, the LACFCD is committed to implementing certain regional elements of the PIPP on behalf of all Permittees at no cost to the Permittees. These regional elements include:

- Maintaining a countywide hotline (888-CLEAN-LA) and website (<u>www.888cleanla.com</u>)
  for public reporting and general stormwater management information at an estimated
  annual cost of \$250,000. Each Permittee can utilize this hotline and website for public
  reporting within its jurisdiction.
- Broadcasting public service announcements and conducting regional advertising campaigns at an estimated annual cost of \$750000.
- Facilitating the dissemination of public education and activity specific stormwater pollution prevention materials at an estimated annual cost of \$100,000.
- Maintaining a stormwater website at an estimated annual cost of \$10,000.

The LACFCD will implement these elements on behalf of all Permittees starting July 2015 and through the Permit term. With the LACFCD handling these elements regionally, Permittees can better focus on implementing local or watershed-specific programs, including student education and community events, to fully satisfy the PIPP requirements of the 2012 Permit.

Similarly, although water quality monitoring is a responsibility of each Permittee under the 2012 Permit, the LACFCD is committed to implement certain regional elements of the monitoring program. Specifically, the LACFCD will continue to conduct monitoring at the seven existing mass emissions stations required under the previous Permit. The LACFCD will also participate in the Southern California Stormwater Monitoring Coalition's Regional Bioassessment Program on behalf of all Permittees. By taking on these additional responsibilities, the LACFCD wishes to increase the efficiency and effectiveness of these programs.

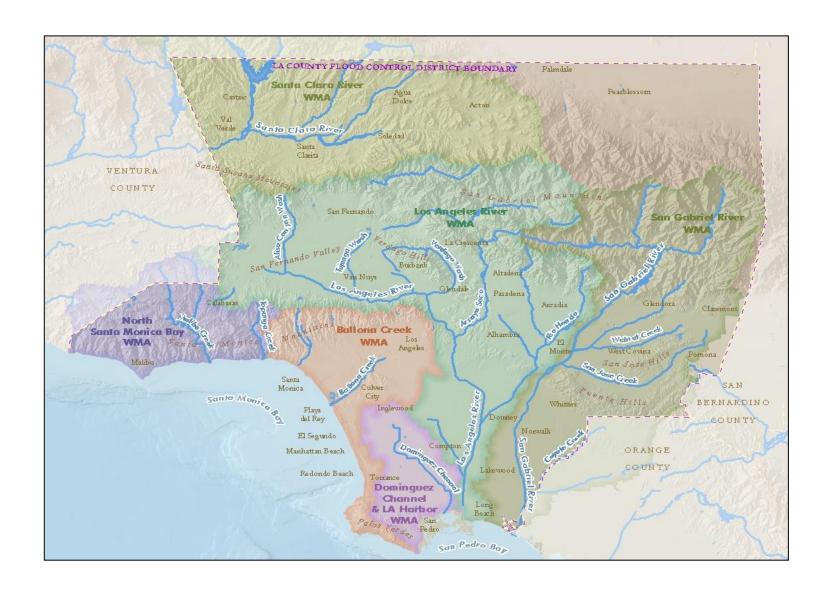


Figure 1.A-1 Los Angeles County Flood Control District Service Area

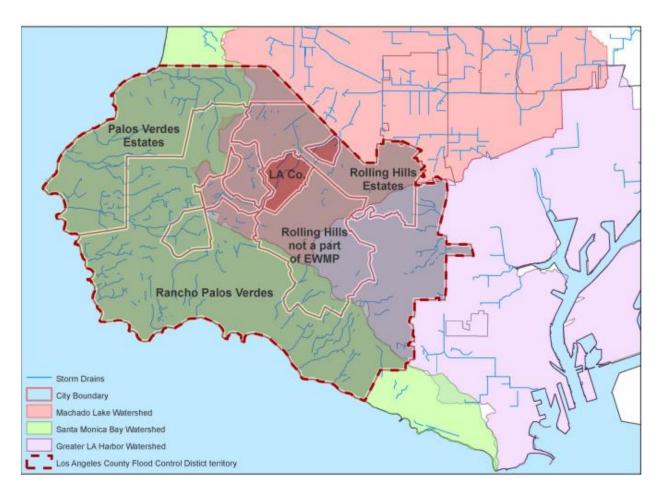
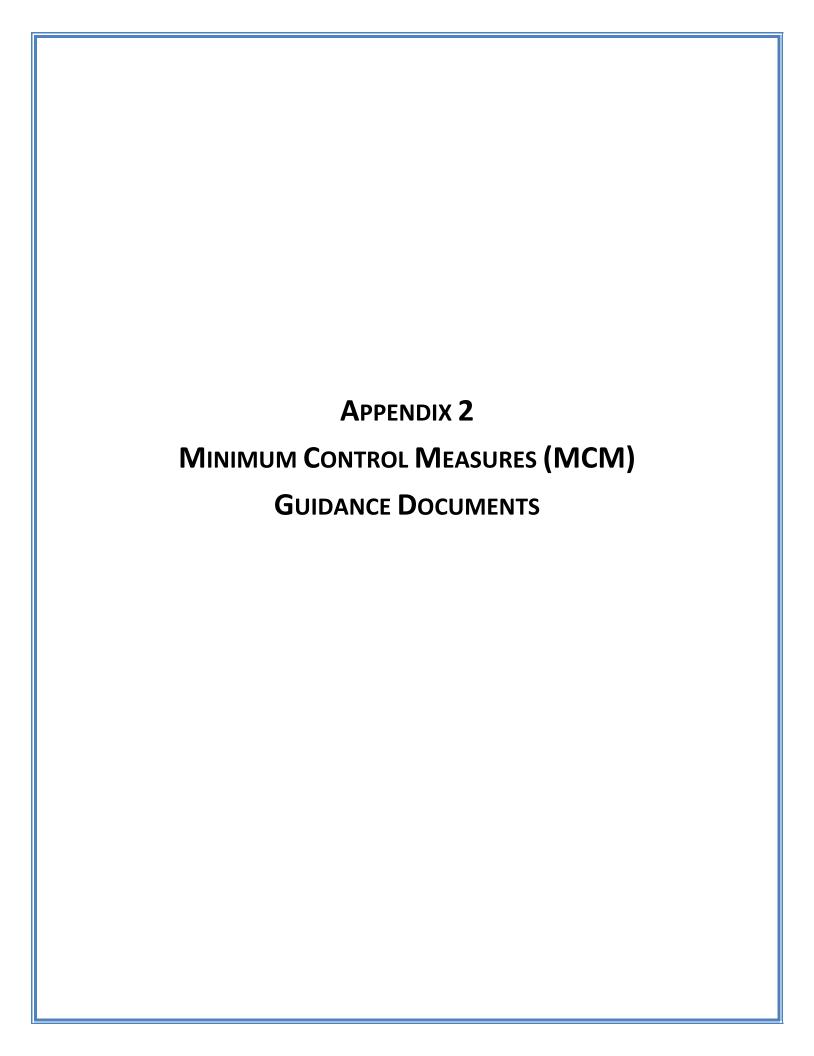
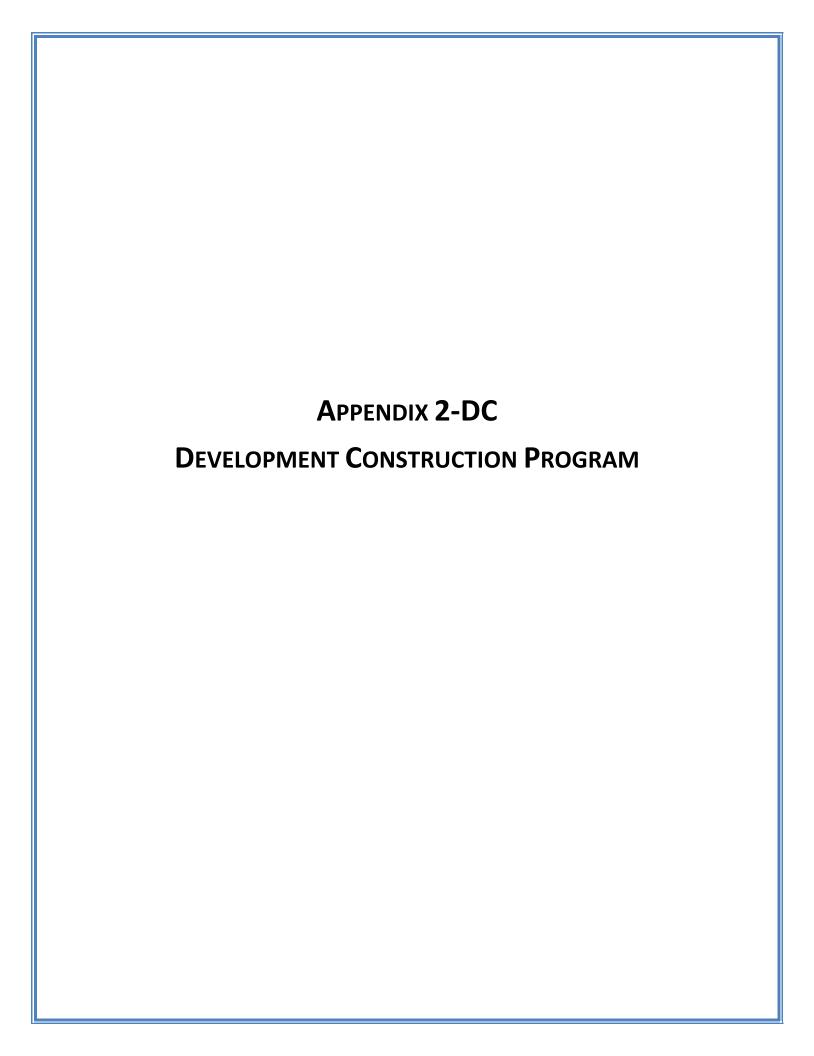


Figure 1.A-2 Los Angeles County Flood Control District Areas in Peninsula WMG





# **Development Construction Program**

The Cities are required to develop, implement and enforce a construction program that includes the provisions listed in MS4 Permit §VI.D.8 (LB §VII.K). This document provides guidance to assist the Participating Agencies in implementing a construction program in compliance with the MS4 Permit.

Objectives Permit §VI.D.8.a

The objectives of the construction program are to:

- Prevent illicit construction-related discharges of pollutants into the MS4 and receiving waters.
- Implement and maintain structural and non-structural BMPs to reduce pollutants in stormwater runoff from construction sites.
- Reduce construction site discharges of pollutants to the MS4 to the MEP.
- Prevent construction site discharges to the MS4 from causing or contributing to a violation of water quality standards.

### **Erosion and Sediment Control Ordinance**

Permit §VI.D.8.b

The construction program requires an established, enforceable erosion and sediment control ordinance for all construction sites that disturb soil.

**Applicability** Permit §VI.D.8.c

The construction program addresses construction activity as defined in Table DC-1.

**Table DC-1: Definitions** 

	. auto De 1. Definitions				
Construction	on Activity				
Definition	Any construction or demolition activity, clearing, grading, grubbing, or excavation or any other activity that results in land disturbance.				
Examples	Grading, vegetation clearing, soil compaction, paving, repaving and linear underground/overhead projects (LUPs) that result in land disturbance.				
Exclusions	Emergency construction required to immediately protect public health and safety, <i>routine</i> maintenance as defined below and agricultural activities.				
<b>Routine M</b>	aintenance (construction program exclusion)				
Definition	Projects required to maintain the integrity of structures, including but not limited to the following:				
Examples	Maintaining the original line and grade, hydraulic capacity, or original purpose of the facility.				
	Performing restoration work to preserve the original design grade, integrity and hydraulic capacity of flood control facilities.				
	Performing road shoulder work, regrading dirt/gravel roadways/shoulders and cleaning out ditches.				
	Update existing lines (includes replacing with new materials or pipe) and facilities to comply with applicable codes, standards, and regulations regardless if such projects result in increased capacity.				
	Repair leaks				
Exclusion	New lines (i.e. not associated with existing facilities and not part of a project to update or replace existing lines) or facilities constructed to comply with applicable codes, standards and regulations.				

The greater part of the construction program is dedicated to construction sites that disturb one acre or more of soil (with the exception of agricultural activities). This coincides with the size threshold for coverage under the State Water Resources Control Board's NPDES General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities. The program provisions exclusive to sites less than one acre are addressed first.

#### **Construction Sites Less than One Acre**

Permit §VI.D.8.d

### BMPs (< 1 acre)

Through the use of the erosion and sediment control ordinance and/or building permit, construction sites are required have in place an effective combination of erosion and sediment control BMPs from Table DC-2 to prevent erosion and sediment loss and the discharge of construction wastes.

Table DC-2: Applicable Set of BMPs for All Construction Sites

ВМР Туре	ВМР				
Erosion Controls	Scheduling				
Erosion Controls	Preservation of Existing Vegetation				
	Silt Fence				
Sediment Controls	Sand Bag Barrier				
	Stabilized Construction Site Entrance/Exit				
Nonstormuster Management	Water Conservation Practices				
Nonstormwater Management	Dewatering Operations				
	Material Delivery and Storage				
	Stockpile Management				
Marta Maranasan	Spill Prevention and Control				
Waste Management	Solid Waste Management				
	Concrete Waste Management				
	Sanitary/Septic Waste Management				

### Inventory (< 1 acre)

All construction sites with soil disturbing activities that require a permit, regardless of size, are identified and stored in an inventory. Existing permit databases or other tracking systems may be used to file this information. The list of permitted sites is provided to the Regional Water Board upon request.

### Inspections (< 1 acre)

Construction sites are inspected on as needed based on the evaluation of the factors that are a threat to water quality. In evaluating the threat to water quality, the following factors are considered: soil erosion potential, site slope, project size and type, sensitivity of receiving water bodies, proximity to receiving water bodies, nonstormwater discharges, past record of noncompliance by the operators of the construction site and any water quality issues relevant to the particular MS4.

### Enforcement (< 1 acre)

The Progressive Enforcement Policy (MS4 Permit §VI.D.2) is implemented to ensure that construction sites are brought into compliance with the erosion and sediment control ordinance within a reasonable time period.

### **Construction Sites One Acre or Greater**

Operators of public and private construction sites within a city's jurisdiction are required to select, install, implement, and maintain BMPs that comply with the erosion and sediment control ordinance.

### Construction Site Inventory / Electronic Tracking System

Permit §VI.D.8.0

An electronic system is used to inventory all issued grading permits, encroachment permits, demolition permits, building permits, or construction permits (and any other municipal authorization to move soil and/ or construct or destruct that involves land disturbance). A database management system or GIS

system is recommended. This inventory is continuously updated as new sites are permitted and sites are completed. The inventory / tracking system contains at a minimum the items listed in Table DC-3.

**Table DC-3: Inventory Information for Constructions Sites** 

Information Type		Information				
General	Name	Project Name				
Location		Site address and/or latitude and longitude coordinates				
		Receiving water				
	Contact	Names of owner and contractor				
		Mailing addresses of owner and contractor				
		Phone numbers of owner and contractor				
		Emails (if available) of owner and contractor				
Status		Start and end dates				
		Permit approval date and anticipated completion date				
		Erosion and Sediment Control Plan (ESCP) approval date				
		Status of NOI submittal and CGP coverage				
		Current construction phase (where feasible)				
Size		Size of project and area of disturbance				
Water qua	ality	Proximity to waterbodies listed as impaired by sediment related pollutants				
		Proximity to waterbodies for which a sediment-related TMDL has been adopted and approved by USEPA				
		Status as a significant threat to water quality (based on a consideration of factors listed in Appendix 1 to the CGP)				
Inspection	ו	Inspection frequency				
Post cons	truction	List of post-construction structural BMPs subject to O&M requirements				

### **Construction Plan Review and Approval Procedures**

Permit §VI.D.8.h

Plan review procedures are developed and implemented such that the following minimum requirements are met:

- Prior to issuing a grading or building permit, each operator of a construction activity within the
  city's jurisdiction of which the project is located is required to prepare and submit an ESCP prior
  to the disturbance of land for review and written approval. The construction site operator is
  prohibited from commencing construction activity prior to receipt of written approval by the
  city of which the project is located. An ESCP is not approved unless it contains appropriate sitespecific construction site BMPs that meet the minimum requirements of the erosion and
  sediment control ordinance.
- ESCPs must include the elements of a Storm Water Pollution Prevention Plan (SWPPP). SWPPPs prepared in accordance with the requirements of the Construction General Permit can be accepted as ESCPs.
- At a minimum, the ESCP must address the following elements:
  - Methods to minimize the footprint of the disturbed area and to prevent soil compaction outside of the disturbed area.
  - Methods used to protect native vegetation and trees.
  - Sediment/Erosion Control.
  - Controls to prevent tracking on and off the site.
  - Nonstormwater controls (e.g., vehicle washing, dewatering, etc.).

<sup>&</sup>lt;sup>1</sup> CWA §303(d) listed or subject to a TMDL

- Materials Management (delivery and storage).
- Spill Prevention and Control.
- Waste Management (e.g., concrete washout/waste management; sanitary waste management).
- Identification of site Risk Level as identified per the requirements in Appendix 1 of the Construction General Permit.
- The ESCP must include the rationale for the selection and design of the proposed BMPs, including quantifying the expected soil loss from different BMPs.
- The ESCP must be developed and certified by a Qualified SWPPP Developer (QSD).
- All structural BMPs must be designed by a licensed California Engineer.
- The landowner or the landowner's agent must sign a statement on the ESCP as follows (see Attachment DC-A for sample OC-1 template):

"I certify that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to ensure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, to the best of my knowledge and belief, the information submitted is true, accurate, and complete. I am aware that submitting false and/ or inaccurate information, failing to update the ESCP to reflect current conditions, or failing to properly and/ or adequately implement the ESCP may result in revocation of grading and/ or other permits or other sanctions provided by law."

- Prior to issuing a grading or building permit, the city of which the project is located verifies that
  the construction site operators have existing coverage under applicable permits, including, but
  not limited to the State Water Board's Construction General Permit, and State Water Board 401
  Water Quality Certification.
- A checklist is used to conduct and document review of each ESCP (see Attachment DC-B for the ESCP Checklist sample template).

### **BMP Implementation Level**

Permit §VI.D.8.i

The Cities will implement technical standards for the selection, installation and maintenance of construction BMPs for all construction sites within its jurisdiction.

The BMP technical standards require:

- The use of BMPs that are tailored to the risks posed by the project. Sites are ranked from Low Risk (Risk 1) to High Risk (Risk 3). Project risks are calculated based on the potential for erosion from the site and the sensitivity of the receiving water body. Receiving water bodies that are listed on the Clean Water Act (CWA) Section 303(d) list for sediment or siltation are considered High Risk. Likewise, water bodies with designated beneficial uses of SPWN, COLD, and MIGR are also considered High Risk. The combined (sediment/receiving water) site risk is calculated using the methods provided in Appendix 1 of the Construction General Permit. At a minimum, the BMP technical standards include requirements for High Risk sites as defined in Table DC-7.
- The use of BMPs for all construction sites, sites equal or greater to 1 acre, and for paving projects per Table DC-6 and Table DC-8.
- Detailed installation designs and cut sheets for use within ESCPs.
- Maintenance expectations for each BMP, or category of BMPs, as appropriate.

Permittees are encouraged to adopt respective BMPs from latest versions of the California BMP Handbook, Construction or Caltrans Stormwater Quality Handbooks, Construction Site Best

Management Practices (BMPs) Manual and addenda. Alternatively, Permittees are authorized to develop or adopt equivalent BMP standards consistent for Southern California and for the range of activities presented in Tables DC-5 through DC-8.

The local BMP technical standards are readily available to the development community and are clearly referenced within the Cities' stormwater or development services websites, ordinances, permit approval processes and/or ESCP review forms. The local BMP technical standards are also readily available to the Regional Water Board upon request.

Local BMP technical standards are available for the BMPs listed in Tables DC-5 through DC-8.

Table DC-4: Minimum Set of BMPs for All Construction Sites

BMP Type	ВМР				
Erosion Controls	Scheduling				
Erosion Controls	Preservation of Existing Vegetation				
	Silt Fence				
Sediment Controls	Sand Bag Barrier				
	Stabilized Construction Site Entrance/Exit				
Nanctormustor Management	Water Conservation Practices				
Nonstormwater Management	Dewatering Operations				
	Material Delivery and Storage				
	Stockpile Management				
Wasta Managament	Spill Prevention and Control				
Waste Management	Solid Waste Management				
	Concrete Waste Management				
	Sanitary/Septic Waste Management				

Table DC-5: Additional BMPs Applicable to Construction Sites Disturbing 1 Acre or More

BMP Type BMP			
	Hydraulic Mulch		
	Hydroseeding		
Francia a Cambrala	Soil Binders		
Erosion Controls	Straw Mulch		
	Geotextiles and Mats		
	Wood Mulching		
	Fiber Rolls		
	Gravel Bag Berm		
Sediment Controls	Street Sweeping and/ or Vacuum		
Sediment Controls	Storm Drain Inlet Protection		
	Scheduling		
	Check Dam		
	Wind Erosion Controls		
Additional Controls	Stabilized Construction Entrance/ Exit		
Additional Controls	Stabilized Construction Roadway		
	Entrance/ Exit Tire Wash		
	Vehicle and Equipment Washing		
Non-Storm Management	Vehicle and Equipment Fueling		
	Vehicle and Equipment Maintenance		
Wasta Managament	Material Delivery and Storage		
Waste Management	Spill Prevention and Control		

Table DC-6: Additional Enhanced BMPs for High Risk Sites

BMP Type	ВМР
	Hydraulic Mulch
	Hydroseeding
	Soil Binders
Erosion Controls	Straw Mulch
	Geotextiles and Mats
	Wood Mulching
	Slope Drains
	Silt Fence
	Fiber Rolls
	Sediment Basin
Sediment Controls	Check Dam
Sediment Controls	Gravel Bag Berm
	Street Sweeping and/or Vacuum
	Sand Bag Barrier
	Storm Drain Inlet Protection
	Wind Erosion Controls
	Stabilized Construction Entrance/Exit
Additional Controls	Stabilized Construction Roadway
	Entrance/Exit Tire Wash
	Advanced Treatment Systems*
	Water Conservation Practices
	Dewatering Operations (Ground water dewatering only
Nonstormwater Management	under NPDES Permit No. CAG994004)
World Water Wariagement	Vehicle and Equipment Washing
	Vehicle and Equipment Fueling
	Vehicle and Equipment Maintenance
	Material Delivery and Storage
Waste Management	Stockpile Management
Traste management	Spill Prevention and Control
	Solid Waste Management

<sup>\*</sup>Applies to public roadway projects.

Table DC-7: Minimum Required BMPs for Roadway Paving or Repair Operation (For Private or Public Projects)

#	ВМР
1.	Restrict paving and repaving activity to exclude periods of rainfall or predicted rainfall unless required by emergency conditions.
2.	Install gravel bags and filter fabric or other equivalent inlet protection at all susceptible storm drain inlets and at manholes to prevent spills of paving products and tack coat.
3.	Prevent the discharge of release agents including soybean oil, other oils, or diesel to the stormwater drainage system or receiving waters.
4.	Minimize non stormwater runoff from water use for the roller and for evaporative cooling of the asphalt.
5.	Clean equipment over absorbent pads, drip pans, plastic sheeting or other material to capture all spillage and dispose of properly.
6.	Collect liquid waste in a container, with a secure lid, for transport to a maintenance facility to be reused, recycled or disposed of properly.
7.	Collect solid waste by vacuuming or sweeping and securing in an appropriate container for transport to a maintenance facility to be reused, recycled or disposed of properly.
8.	Cover the "cold-mix" asphalt (i.e., pre-mixed aggregate and asphalt binder) with protective sheeting during a rainstorm.
9.	Cover loads with tarp before haul-off to a storage site, and do not overload trucks.
10.	Minimize airborne dust by using water spray or other approved dust suppressant during grinding.
11.	Avoid stockpiling soil, sand, sediment, asphalt material and asphalt grindings materials or rubble in or near stormwater drainage system or receiving waters.
12.	Protect stockpiles with a cover or sediment barriers during a rain.

### **Construction Site Inspection**

Permit §VI.D.8.i

The Cities' legal authority is used to implement procedures for inspecting public and private construction sites. The inspection procedures are implemented as follows:

### Inspection Frequency

- Inspect the public and private construction sites as specified in Table DC-8.
- All phases of construction are inspected as follows:
  - Prior to Land Disturbance Prior to allowing an operator to commence land disturbance, each Permittee shall perform an inspection to ensure all necessary erosion and sediment structural and non-structural BMP materials and procedures are available per the erosion and sediment control plan.
  - During Active Construction, including Land Development<sup>2</sup> and Vertical Construction<sup>3</sup> In accordance with the frequencies specified in Table DC-8, inspections are performed to ensure all necessary erosion and sediment structural and non-structural BMP materials and procedures are available per the erosion and sediment control plan throughout the construction process.
  - <u>Final Landscaping / Site Stabilization</u><sup>4</sup> At the conclusion of the project and as a condition of approving and/or issuing a Certificate of Occupancy, the constructed site is inspected to ensure that all graded areas have reached final stabilization and that all

<sup>&</sup>lt;sup>2</sup> Activities include cuts and fills, rough and finished grading; alluvium removals; canyon cleanouts; rock undercuts; keyway excavations; stockpiling of select material for capping operations; and excavation and street paving, lot grading, curbs, gutters and sidewalks, public utilities, public water facilities including fire hydrants, public sanitary sewer systems, storm sewer system and/or other drainage improvement.

The build out of structures from foundations to roofing, including rough landscaping.

<sup>&</sup>lt;sup>4</sup> All soil disturbing activities at each individual parcel within the site have been completed.

trash, debris, and construction materials, and temporary erosion and sediment BMPs are removed.

 Based on the required frequencies above, each construction project is inspected a minimum of three times.

Table DC-8: Inspection Frequencies for Sites One Acre or Greater

Site	Inspection Frequency Shall Occur
All sites 1 acre or larger that discharge to a tributary listed by the state as an impaired water for sediment or turbidity under the CWA §303(d)	(1) when two or more consecutive days with greater than 50% chance of rainfall are predicted by NOAA <sup>5</sup> , (2) within 48
Other sites 1 acre or more determined to be a significant threat to water quality <sup>6</sup>	hours of a ½-inch rain event and at (3) least once every two weeks
All other construction sites with 1 acre or more of soil disturbance not meeting the criteria above	At least monthly

### **Inspection Standard Operating Procedures**

Standard operating procedures are implemented, and revised as necessary, that identify the inspection procedures followed by the Cities' inspectors (see Attachment DC-C for suggested standard operating procedures). Inspections of construction sites – and the standard operating procedures – include, but are not limited to:

- 1. Verification of active coverage under the Construction General Permit for sites disturbing 1 acre or more, or that are part of a planned development that will disturb 1 acre or more and a process for referring non-filers to the Regional Water Board.
- 2. Review of the applicable ESCP and inspection of the construction site to determine whether all BMPs have been selected, installed, implemented, and maintained according to the approved plan and subsequent approved revisions (see Attachment DC-B for the ESCP Checklist sample template).
- 3. Assessment of the appropriateness of the planned and installed BMPs and their effectiveness.
- 4. Visual observation and record keeping of nonstormwater discharges, potential illicit discharges and connections, and potential discharge of pollutants in stormwater runoff.
- 5. Development of a written or electronic inspection report generated from an inspection checklist used in the field (see Attachment DC-D and DC-E for the Large Site and Small Site<sup>7</sup> Inspection Forms, respectively).
- 6. Tracking of the number of inspections for the inventoried construction sites throughout the reporting period to verify that the sites are inspected at the minimum frequencies listed in Table DC-8.

Enforcement Permit §VI.D.8.k

The Progressive Enforcement Policy is implemented to ensure that construction sites are brought into compliance with all stormwater requirements within a reasonable time period.

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<sup>&</sup>lt;sup>5</sup> www.srh.noaa.gov/forecast

<sup>&</sup>lt;sup>6</sup> In evaluating the threat to water quality, the following factors shall be considered: soil erosion potential; site slope; project size and type; sensitivity of receiving water bodies; proximity to receiving water bodies; nonstormwater discharges; past record of non-compliance by the operators of the construction site; and any water quality issues relevant to the particular MS4.

 $<sup>^7</sup>$  A "large site" refers to a site greater than or equal to 1 acre while a "small site" refers to a site less than one acre.

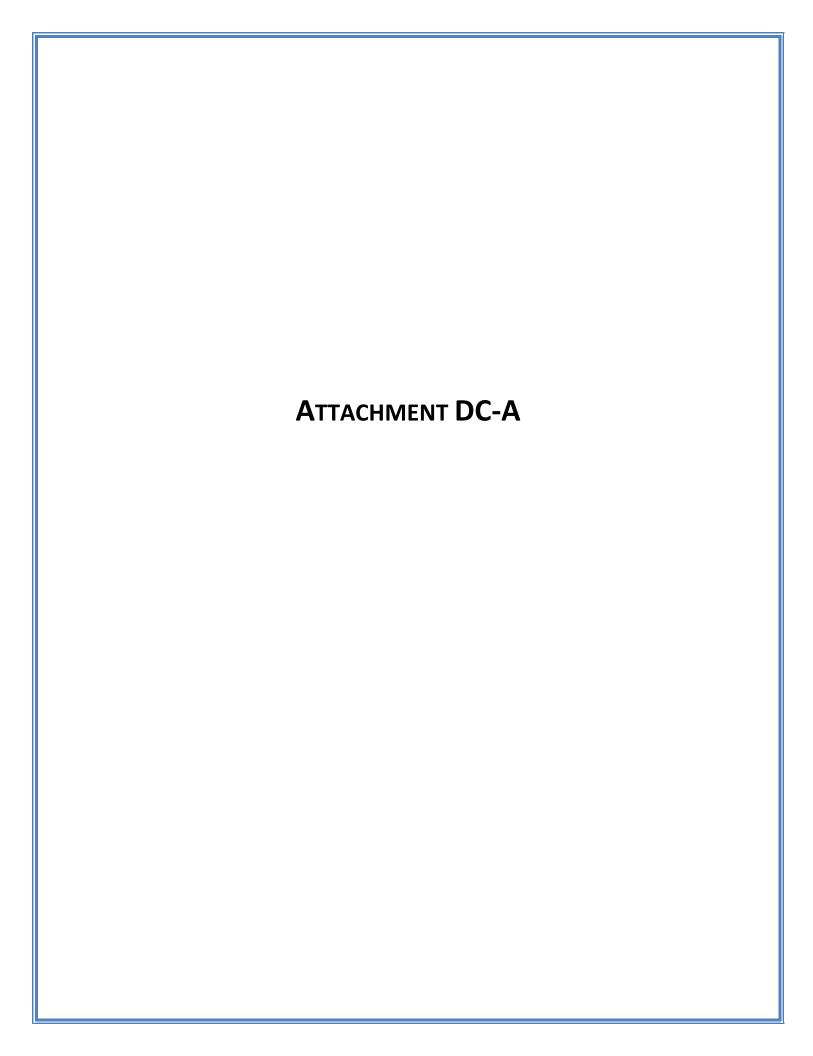
### **Permittee Staff Training**

Permit §VI.D.8.I

Staff whose primary job duties are related to implementing the construction stormwater program are adequately trained.

The Cities may conduct in-house training or contract with consultants. Training is provided to the following staff positions of the MS4:

- <u>Plan Reviewers and Permitting Staff</u> Staff and consultants are trained as qualified individuals, knowledgeable in the technical review of local erosion and sediment control ordinance, local BMP technical standards, ESCP requirements, and the key objectives of the State Water Board QSD program. The training is provided either internally to staff or staff is required to obtain QSD certification.
- <u>Erosion Sediment Control/Stormwater Inspectors</u> Inspectors are either 1) knowledgeable in inspection procedures consistent with the State Water Board sponsored program QSD, 2) a Qualified SWPPP Practitioner (QSP) or 3) a designated person on staff trained in the key objectives of the QSD/QSP programs supervises inspection operations. The training is provided either provided internally to staff or staff is required to obtain QSD/QSP certification. Each inspector is knowledgeable of the local BMP technical standards and ESCP requirements.
- Third-Party Plan Reviewers, Permitting Staff, and Inspectors If outside parties are utilized to conduct inspections and/or review plans, these staff are trained per the requirements listed above. Outside contractors can self-certify, providing they certify they have received all applicable training required in MS4 Permit §VI.D.8 and have documentation to that effect.



Insert City Seal

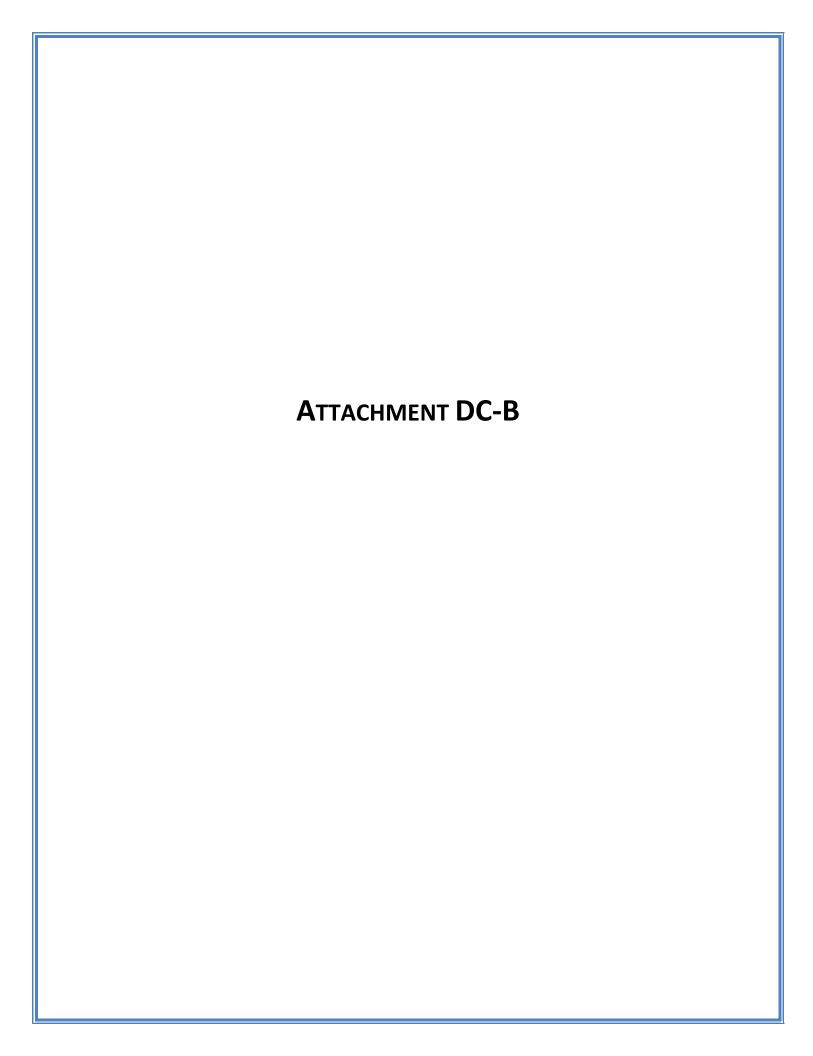
# OWNER'S CERTIFICATION MINIMUM BMPs FOR ALL CONSTRUCTION SITES



PLAN CHECK #						
Project Name	BUILDING/GRADING PERMIT NUMBER					
Project Location						
Owner Name	Contractor Name					
Address	Address					
Phone	Phone					
FAX/Email	FAX/Email					
protection of receiving waters. Under permits from the Locertain activities are subject to RWQCB enforcement. To n	S) is the portion of the Clean Water Act that applies to the os Angeles Regional Water Quality Control Board (RWQCB), meet the requirements of the Los Angeles County Municipal sediment control, erosion control and construction activities ments include:					
<ul> <li>EROSION CONTROL: Erosion from slopes and channels shall be controlled by implementing an effective combination of BMPs, such as the limiting of grading activities during the wet season; inspecting graded areas during rain events; planting and maintenance of vegetation on slopes; and covering erosion susceptible slopes.</li> <li>SEDIMENT CONTROL: Eroded sediments from areas disturbed by construction and from stockpiles of soil shall be retained on site to minimize sediment transport from the site to streets, drainage facilities and/or adjacent properties via runoff, vehicle tracking or wind.</li> <li>NON-STORMWATER MANAGEMENT: Non-stormwater runoff from equipment and vehicle washing and any other activity shall be contained at the project site.</li> <li>WASTE MANAGEMENT: Construction related materials, wastes, spills or residues shall be retained on site to minimize transport from the site to streets, drainage facilities or adjoining properties by wind or runoff. Runoff from equipment and vehicle washing shall be contained at construction sites unless treated to remove sediment and</li> </ul>						
refueling must be conducted away from catch basins, (4) catch basins must	tarps or plastic, (2) leaking equipment must be repaired immediately, (3) st be protected when working nearby, (5) vacuum all concrete saw cutting, p the gutters at the end of each working day and keep a trash receptacle on					
As the architect/engineer of record, I have selected appropriate BMPs to effectively minimize the negative impacts of this project's construction activities on stormwater quality. The project owner and contractor are aware that the selected BMPs shall be installed, monitored, and maintained to ensure their effectiveness. The BMPs not selected for implementation are redundant or deemed not applicable to the proposed construction activity.						
Architect/Engineer of Record Name	Architect/Engineer of Record Signature					
Title	Date					
system designed to ensure that qualified personnel properly inquiry of the person or persons who manage the system information, to the best of my knowledge and belief, the inaware that submitting false and/ or inaccurate information, failing to properly and/ or adequately implement the ESCP rother sanctions provided by law.	gather and evaluate the information submitted. Based on my m or those persons directly responsible for gathering the information submitted is true, accurate, and complete. I am failing to update the ESCP to reflect current conditions, or may result in revocation of grading and/ or other permits or					
Landowner or Landowner's Agent Name	Landowner or Landowner's Agent Signature					

Date

Title





Third Review

ESCP Received on:

Review Completed on:

# EROSION AND SEDIMENT CONTROL PLAN (ESCP) REVIEW CHECKLIST

These requirements apply to all activities involving 1 acre or greater of soil disturbance with the exception of agricultural activities. Applicable activities include but are not limited to grading, vegetation clearing, soil compaction, paving, repaving and linear underground/overhead projects (LUPs).

Prior to issuing a grading or building permit, each operator of a construction activity within its jurisdiction must prepare and submit an ESCP prior to the disturbance of land.

Contact Name:	Tracking #:				
Contact Title:	Site Name:				
Company Name:	Site Address:				
Mailing Address:	Type of Facility:				
City, State, Zip:	Submittal Date:				
Phone Number:	Plan Return Date:				
Fax Number:	Disturbed Area:				
First Review ESCP Received on:	Fourth Review ESCP Received on:				
Review Completed on:	Review Completed on:				
Second Review ESCP Received on:	Fifth Review ESCP Received on:				
Review Completed on:	Review Completed on:				

Sixth Review

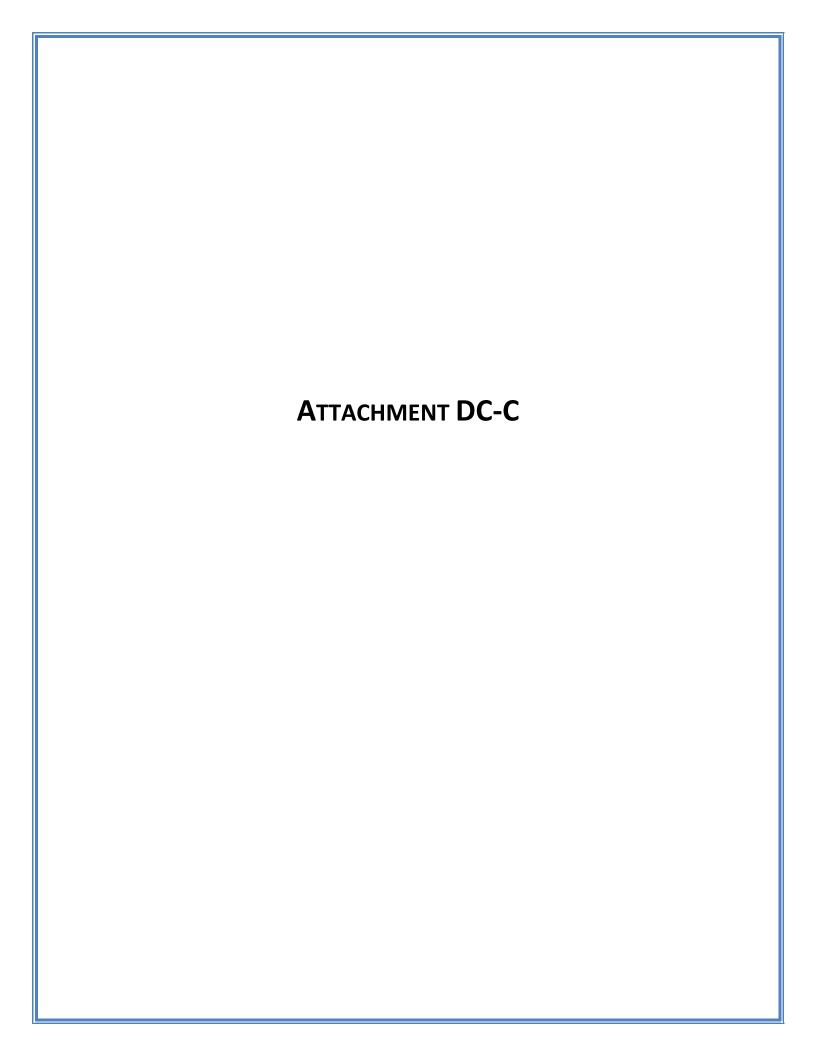
ESCP Received on:

Review Completed on:

# **ESCP** Review Checklist

ESCO DECITOEMENT		SFAC	TION	COMMENTS
ESCP REQUIREMENT	YES	NO	N/A	COMMENTS
General Information				
Contact information (e.g., name, address, phone, email,				
etc.) provided for the owner and contractor.				
Basic site information including location, status, size of the				
project and area of disturbance is provided.				
Proof of existing coverage under applicable permits,				
including, but not limited to the State Water Board's				
Construction General Permit, and State Water Board 401				
Water Quality Certification.				
Meets the minimum requirements of the jurisdictional				
erosion and sediment control ordinance.  Includes the elements of a Storm Water Pollution				
Prevention Plan (SWPPP) prepared in accordance with the				
requirements of the Construction General Permit.	Ш			
Developed and certified by a Qualified SWPPP Developer				
(QSD).				
Identifies the proximity all water bodies, water bodies listed				
as impaired by sediment-related pollutants, and water				
bodies for which a sediment-related TMDL has been				
adopted and approved by the USEPA.				
Identifies any significant threat to water quality status,				
based on consideration of factors listed in Appendix 1 to				
the Construction General Permit.				
The project start date and anticipated completion date is				
provided.		Ш		
Includes Identification of site Risk Level as identified per the				
requirements in Appendix 1 of the Construction General				
Permit.				
Contains a language signed by the landowner or the				
landowner's agent stating as follows:				
"I coutify the at this do supposed and all attaches outs were				
"I certify that this document and all attachments were prepared under my direction or supervision in accordance				
with a system designed to ensure that qualified personnel				
properly gather and evaluate the information submitted.				
Based on my inquiry of the person or persons who manage				
the system or those persons directly responsible for				
gathering the information, to the best of my knowledge and				
belief, the information submitted is true, accurate, and				
complete. I am aware that submitting false and/ or				
inaccurate information, failing to update the ESCP to reflect				
current conditions, or failing to properly and/or adequately				
implement the ESCP may result in revocation of grading				
and/ or other permits or other sanctions provided by law."				

ECCD DECUIDEMENT		SFAC	TION	COMMENTS
ESCP REQUIREMENT	YES	NO	N/A	COMMENTS
Best Management Practices				
All structural BMPs are designed by a licensed California				
Engineer.				
Includes Sediment/Erosion Control.				
Includes controls to prevent tracking on and off the site.				
Includes non-stormwater controls (e.g., vehicle washing,				
dewatering, etc.).				
Includes Materials Management (delivery and storage).				
Includes Spill Prevention and Control.				
Includes Waste Management (e.g., concrete washout/waste				
management; sanitary waste management).				
Includes methods to minimize the footprint of the disturbed				
area and to prevent soil compaction outside of the				
disturbed area.				
Includes methods used to protect native vegetation and				
trees.				
Includes the rationale for the selection and design of the				
proposed BMPs, including quantifying the expected soil loss				
from different BMPs.				
Post-Construction Structural BMPs subject to Operation and				
Maintenance Requirements are identified.				
Site Plan				
Full sized plans showing the site with all proposed BMPs				
and water quality notes have been signed and stamped				
with wet ink application by the appropriate individual.				
Plan includes a title block containing at least the project				
name, address, and owner.				
All figures, maps, plot plans, etc. have a legend, including a				
North arrow and scale.				
All facilities are labeled for the intended function.				
All areas of outdoor activity are labeled.				
All structural BMPs are indicated.				
Drainage flow information depicted.				
Project location shown.				
Site boundary indicated.				

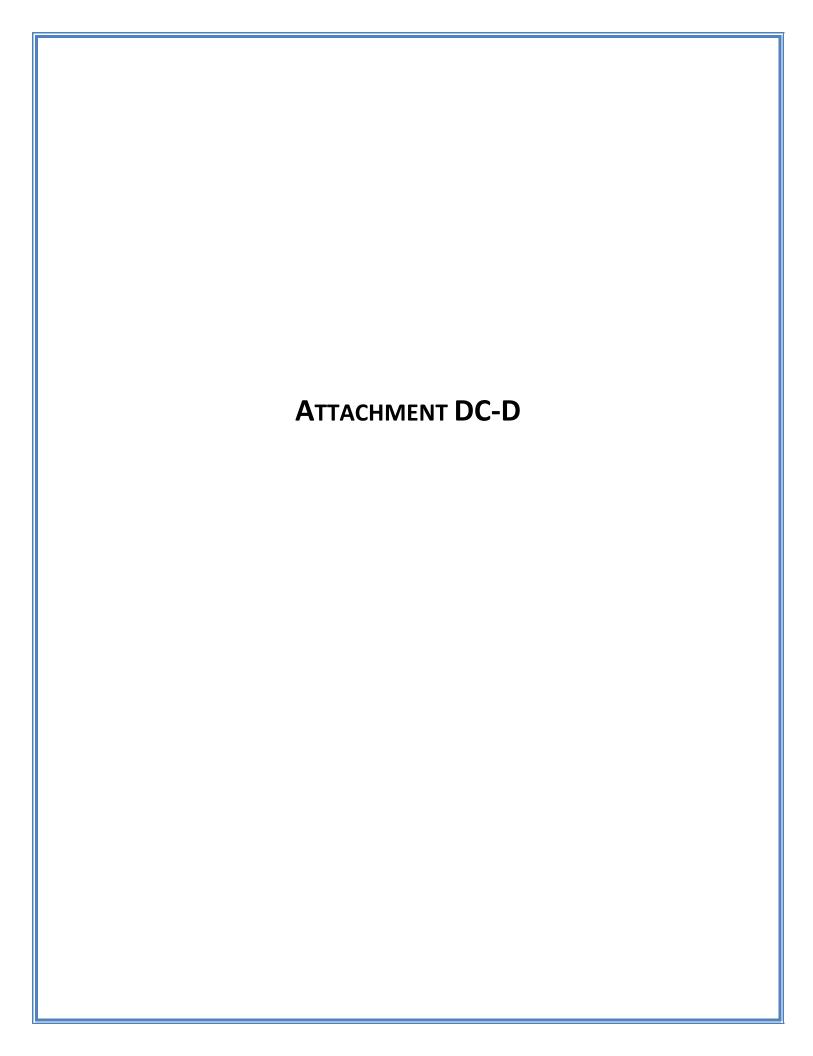




# (CITY NAME) STORMWATER INSPECTION REPORT FOR CONSTRUCTION SITES SITES ONE ACRE OR GREATER

Project Name:					Address:											
Area disturbed:					WDID: SWPPP on-site: Yes No											
					Erosion & Sediment Control Plan (ESCP) on-site: U Yes U No											
Phas	Phase:						uction Site stabilization									
Deve	Developer/Contractor:					Phone number:										
Cont	Contact:					Title	e:									
Inspe	nspector:					Date:										
Inche	lation.	Routine (mont	hly and for each phase of	cons	stru	ction	)		For sites discharging to a waterbody impaired for sediment/turbidity							
iiispe	respection: Response to complaint							$\square$ Routine biweekly $\square$ Predicted rainfall $\square$ Recent rainfall								
		(	CHECKLIST FOR STORMW	ATE	R BN	/IP (B	ES	T MA	NAG	GEMENT PRACTICE) COMPLIANCE						
		PI	HASE 1 AND 2: PRIOR TO	LAN	D DI	STUF	RB/	ANCE	AND	D DURING ACTIVE CONSTRUCTION						
		Commen	:	Yes	No	N/A				Comment	Yes	No	N/A			
Erosion Control	1. Erosior with th		emented in accordance					aut	9.	Effective material delivery and storage practices are implemented						
Ero Con	2. Erosion	n observed						nageme	10.	Spill prevention and control practices are implemented						
Sediment Control		ent controls are im ance with the ESC						ıste Ma	11.	Stockpile controls are implemented in accordance with the ESCP						
Sedir	4. Sedime	ance with the ESCP  nt discharge observed  □ □ □ □  with the ESCP  12. Solid waste control accordance with the materials according to the materials according to the materials according to the materials according to the materials accordance with the materials according to the mater		Solid waste controls are implemented in accordance with the ESCP												
ontrols	entran	ng controls (tire wa ces, exits and road ordance with the E	lways) are implemented					vater nent	13.	Vehicle and equipment washing, fueling and maintenance controls are implemented in accordance with the ESCP						
al C	6. Sedime	ent in roads observ	ved .					ormv agem	14.	Nonstormwater discharges observed						
Additional Controls		erosion controls ar ance with the ESC						Nonstormwater Management	15.	Dewatering operations covered under NPDES Permit CAG994004						
							16.	Water conservation practices are implemented								
			PHASE 3:	FINA	AL LA	NDS	CA	PING	/SIT	E STABILIZATION						
		Comment	t	Yes	No	-				Comment	Yes	No	N/A			
		s have reached fin					ŀ			porary erosion and sediment BMPs are removed						
2. Tr	ash, debris	and construction	materials are removed				Ц	4. F	ost-	construction BMPs are installed						
			COMMENT	SAN	D CC	DRRE	<u>CI</u>	IVE A	СПС	ONS (IF REQUIRED):						
ENFC	DRCEMENT	Γ: None	required $\Box$	Corre	ectiv	e Ac	tio	n No	tice (	(complete section below) Other (see comm	nent	s)				
			CORR	ECTI	VE A	CTIC	N	NOT	CE (I	IF REQUIRED)						
City's		ter Quality Ordina	oted above, then the resp	onsil y ma	ble p	oarty subj	(fa	cility	owr nfor	ner, occupant or person responsible) is in noncomplia cement actions under this program if the corrective a						
			ACKNOWLEDGEN							RECTIVE ACTION NOTICE						
	Site Representative Signature Printed Name Date															

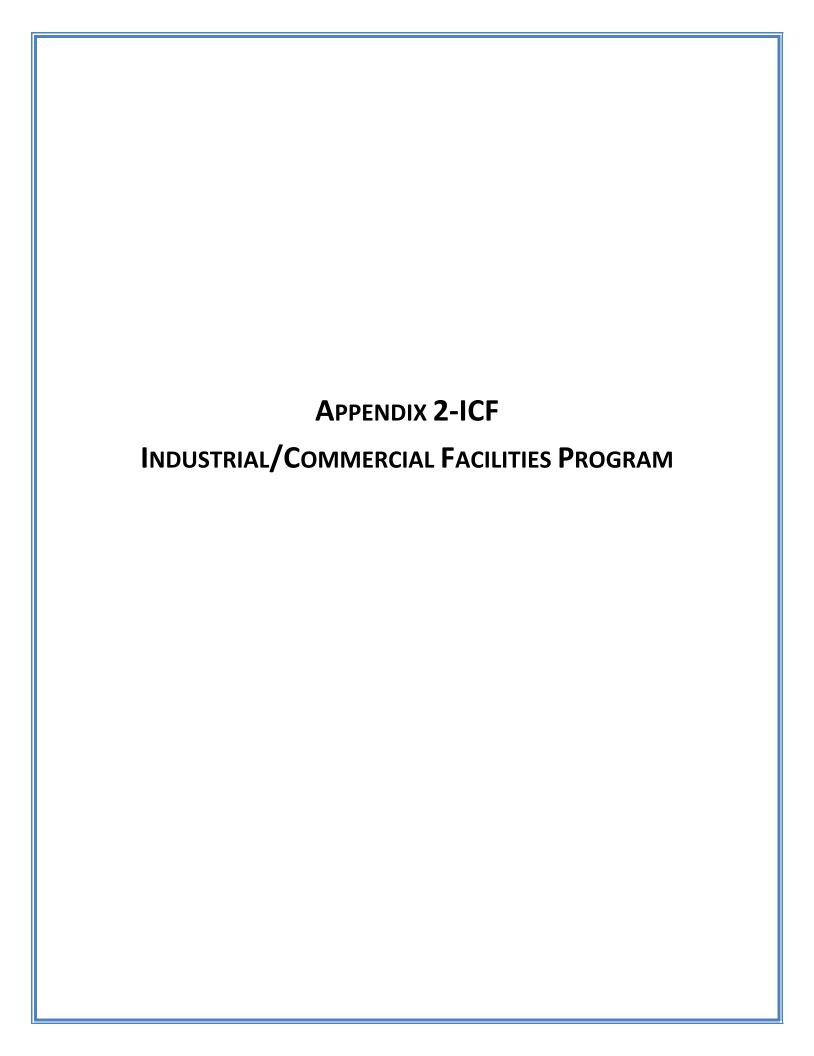
<sup>1</sup> For sites discharging to a tributary listed by the state as an impaired waterbody for sediment or turbidity under CWA § 303(d), or determined to be a threat to water quality, inspections must be conducted (1) when two or more consecutive days with greater than 50% chance of rainfall are predicted by NOAA and (2) within 48 hours of a ½-inch rain event and (3) at least once every two weeks.



# CITY STORMWATER QUALITY PROGRAM CONSTRUCTION SITE INSPECTION REPORT

FOR SITES LESS THAN ONE ACRE

Project: Address:													
Contact:						Title:							
Contractor:								Phone:					
Inspector:								Date:					
	CHECKLIST FOR STORMWATER BMP (BEST MANAGEMENT PRACTICE) COMPLIANCE												
Question Yes No N/A								Question	Yes	No N/A			
	1. Effective eros	ion controls implemented.				ter	5. W	Vater conservation practices are implemented.					
Erosion Control	2. Erosion obser	ved.				Non- Stormwater Management		rewatering operations covered under NPDES ermit CAG994004					
nent :rol	3. Effective sedi	ment controls implemented.				ste ement	sp	fective material delivery/storage practices and bill prevention/control practices are applemented.					
Sediment Control	4. Sediment disc				ffective waste management controls are mplemented.								
		СОММЕ	NTS AN	ID C	ORREC	CTIVE ACT	IONS	(IF REQUIRED):					
ENFOR	CEMENT:	☐ None required	☐ Corr	ectiv	e Act	ion Notice	(con	nplete section below)	omme	nts)			
		CC	ORRECT	IVE A	CTIO	N NOTICE	(IF RE	EQUIRED)					
If corrective actions have been noted above, then the responsible party (facility owner, occupant or person responsible) is in noncompliance with the City's Stormwater Quality Ordinance. The responsible party may be subject to enforcement actions under this program if the corrective actions are not implemented by:													
Corrective Action Due Date													
		ACKNOWLED	GEMEN	T OF	RECE	IPT OF CO	RREC	TIVE ACTION NOTICE					
-	Site Represen	tative Signature		Site Representative Signature Printed Name Date									



# Industrial/Commercial Facilities Program

Each Participating Agency is required to implement an industrial/commercial facilities program that includes the provisions listed in Permit § VI.D.6 (LB §VII.G). This document provides guidance that the Participating Agencies can follow to implement an industrial/commercial facilities program in compliance with the Permit.

Introduction Permit § VI.D.6.a

The Industrial/Commercial Facilities Program is designed to prevent illicit discharges into the MS4 and receiving waters, reduce industrial/commercial discharges of stormwater to the maximum extent practicable, and prevent industrial/commercial discharges from the MS4 from causing or contributing to a violation of receiving water limitations. The program consists of the following components:

- Track,
- Educate,
- Inspect, and
- Ensure compliance with municipal ordinances at industrial/commercial facilities determined to be critical sources of pollutants in stormwater.

### **Track Critical Industrial/Commercial Sources**

Permit § VI.D.6.b

The critical sources to be tracked are listed in Table ICF-1.

**Table ICF-1: Critical Sources** 

Facility Category	Facility						
Commercial Facilities	Restaurants						
	Automotive service facilities (including those located at automotive						
	dealerships)						
	Retail Gasoline Outlets						
	Nurseries and Nursery Centers (Merchant Wholesalers, Nondurable Goods,						
	and Retail Trade)						
Industrial Facilities	USEPA "Pha	se I" Facilities <sup>1</sup>					
	Other	Municipal landfills					
	federally- mandated facilities <sup>2</sup>	Hazardous waste treatment, disposal, and recovery facilities					
		Industrial facilities subject to § 313 "Toxic Release Inventory"					
		reporting requirements of the Emergency Planning and					
		Community Right-to-Know Act of 1986 (EPCRA) <sup>3</sup>					
General Facilities	All other commercial or industrial facilities determined to potentially						
	contribute a substantial pollutant load to the MS4.						

Critical source facilities are tracked in an electronic database management system. The information stored for each critical source in the inventory is listed in Table ICF-2.

<sup>&</sup>lt;sup>1</sup> as specified in 40 CFR §122.26(b)(14)(i)-(xi)

<sup>&</sup>lt;sup>2</sup> as specified in 40 CFR §122.26(d)(2)(iv)(C)

<sup>&</sup>lt;sup>3</sup> 42 U.S.C. § 11023

**Table ICF-2: Inventory Information for Critical Sources** 

Information Category		Information						
General	Name	Facility Name						
	Location	Facility address						
		Facility latitude and longitude coordinates						
		Receiving water						
Contact		Owner/operator name						
		Mailing address						
		Phone number						
		Email (if available)						
Business Type		Standard Industrial Classification (SIC) code and/or North American						
		Industry Classification System (NAICS) code						
		Narrative description of the activities performed and/or principal products						
		produced						
Water quality		Status of exposure of materials to stormwater						
		Pollutants generated by facility activities (A-ICF-1)						
		Identification of whether the facility is tributary to a waterbody segment						
		with impairments <sup>4</sup> for pollutants that are also generated by the facility.						
Prioritization		High, medium or low. The default priority is medium.						
NPDES Permit		For applicable facilities, identify coverage under the State Water Board's						
		General NPDES Permit for the Discharge of Stormwater Associated with						
		Industrial Activities (Industrial General Permit) or other individual or						
		general NPDES permits or any waiver issued by the Regional or State						
		Water Board pertaining to stormwater discharges.						
		For Industrial General Permit facilities, identify whether the facility has						
		filed a No Exposure Certification with the State Water Board.						

### **Update Inventory**

The critical sources inventory is updated at least annually. The update is accomplished through the collection of new information from sources such as field activities and readily available inter/intraagency records (e.g. business licenses, pretreatment permits, sanitary sewer connection permits and the State Water Resources Control Board's Storm Water Multiple Application and Report Tracking System (SMARTS).

-

<sup>&</sup>lt;sup>4</sup> CWA § 303(d) listed or subject to a TMDL

## **Educate Industrial/Commercial Sources**

Permit § VI.D.6.c

At least once during the five-year period of the MS4 Permit, the owner/operator of each of the inventoried critical sources is notified of the BMP requirements applicable to the facility/source.

### **Business Assistance Program**

The Business Assistance Program provides technical information to businesses to facilitate their efforts to reduce the discharge of pollutants in stormwater. Assistance is targeted to select business sectors or small businesses upon a determination that their activities may be contributing substantial pollutant loads to the MS4 or receiving water. Assistance may include technical guidance and provision of educational materials. The Program includes at least one of the following components:

- Technical Guidance Provide on-site technical assistance, telephone, or e-mail consultation regarding the responsibilities of businesses to reduce the discharge of pollutants, procedural requirements, and available guidance documents. Guidance methods include but are not limited to:
  - Technical guidance through the critical source inspection program. During an inspection the inspector provides to the business owner/operator 1) on-site technical assistance and 2) contact information for continued consultation. The inspector may also refer staff to relevant fact sheets from the CASQA Industrial and Commercial BMP Handbook.
  - Technical guidance initiated with businesses through an informational letter, email, webpage or social media. The notice provides contact information of relevant stormwater staff for business assistance as well as hyperlinks to available guidance documents such as the CASQA Industrial and Commercial BMP Handbook.
- Educational Materials Distribute stormwater pollution prevention educational materials to
  operators of 1) auto repair shops, car wash facilities, restaurants and 2) mobile sources including
  automobile/equipment repair, washing, or detailing, power washing services, mobile carpet,
  drape, or upholstery cleaning services, swimming pool, water softener, and spa services,
  portable sanitary services and commercial applicators and distributors of pesticides, herbicides
  and fertilizers, if present. Material sources and distribution methods include but are not limited
  to:
  - <u>Distribution method</u> The presence of these businesses within an agency's jurisdiction may be determined through business licenses or other readily available inter/intraagency records.
  - Material sources Educational materials are available at USEPA's Nonpoint Source (NPS) Outreach Toolbox at <a href="http://cfpub.epa.gov/npstbx/index.html">http://cfpub.epa.gov/npstbx/index.html</a>. The toolbox is a database of nationwide public education materials that is intended for use by state and local campaigns. The toolbox contains a variety of resources to help develop an effective and targeted outreach campaign.

### **Source Control BMPs**

Permit § VI.D.6.f

Effective source control BMPs for the activities listed in Table ICF-3 are implemented at commercial and industrial facilities, unless the pollutant generating activity does not occur.

# **Significant Ecological Areas (SEAs)**

Permit § VI.D.6.g

For critical sources that discharge to MS4s that discharge to SEAs, each Permittee will require operators to implement additional pollutant-specific controls to reduce pollutants in stormwater runoff that are causing or contributing to exceedances of water quality standards.

## **Progressive Enforcement**

Permit § VI.D.6.h

Each Permittee will implement its Progressive Enforcement Policy to ensure that Industrial / Commercial facilities are brought into compliance with all stormwater requirements within a reasonable time period. See Part VI.D.2 of the MS4 Permit for requirements for the development and implementation of a Progressive Enforcement Policy.

Table ICF-3: Source Control BMPs at Commercial and Industrial Facilities

Pollutant-Generating Activity	BMP Description					
Unauthorized Non-Storm water	Effective elimination of non-stormwater discharges	SC-10				
Discharges		3C-10				
Accidental Spills/ Leaks	Implementation of effective spills/ leaks prevention and response procedures	SC-11				
Vehicle/ Equipment Fueling	Implementation of effective fueling source control devices and practices	SC-20				
Vehicle/ Equipment Cleaning	Implementation of effective equipment/vehicle cleaning practices and appropriate wash water management practices					
Vehicle/ Equipment Repair	Implementation of effective vehicle/ equipment repair practices and source control devices					
Outdoor Liquid Storage	Implementation of effective outdoor liquid storage source controls and practices	SC-31				
Outdoor Equipment Operations	Implementation of effective outdoor equipment source control devices and practices	SC-32				
Outdoor Storage of Raw Materials	Implementation of effective source control practices and structural devices	SC-33				
Storage and Handling of Solid	Implementation of effective solid waste storage/ handling practices and appropriate	66.24				
Waste	control measures	SC-34				
Building and Grounds Maintenance	Implementation of effective facility maintenance practices	SC-41				
Parking/ Storage Area Maintenance	Implementation of effective parking/ storage area designs and housekeeping/ maintenance practices	SC-43				
Stormwater Conveyance System Maintenance	Implementation of proper conveyance system operation and maintenance protocols	SC-44				
Pollutant-Generating Activity	BMP Description from Regional Water Board Resolution No. 98-08					
Sidewalk Washing	1. Remove trash, debris, and free standing oil/grease spills/leaks (use absorbent material, if necessary) from the area before washing; and 2. Use high pressure, low volume spray washing using only potable water with no cleaning agents at an average usage of 0.006 gallons per square feet of sidewalk area.					
Street Washing	Collect and divert wash water to the sanitary sewer – publically owned treatment works (POTW). Note: POTW approval may be needed.					

<sup>\*</sup> Source: CASQA Industrial and Commercial Stormwater BMP Handbook, 2003

Table ICF-4: Potential Pollutants from Industrial Activities\*

	Potential Pollutants									
Activity or Facility Type	Sediments	Nutrients	Metals	Organics and Toxicants	Floatable Materials	Oxygen-Demanding Substances	Oil and Grease	Bacteria	Pesticides	
Vehicle & Equipment Fueling			X	X						
Vehicle & Equipment Washing and Steam Cleaning	X	X	X	X		X	X			
Vehicle & Equipment Maintenance and Repair			X	X			X			
Outdoor Loading & Unloading of Materials	X	X	X	X	X	X	X			
Outdoor Container Storage of Liquids		X	X	X		X	X		X	
Outdoor Process Equipment Operations and Maintenance	X		X	X			X			
Outdoor Storage of Raw Materials, Products, and Byproducts	X	X	X	X	X	X	X			
Waste Handling & Disposal			X	X	X	X	X	X		
Contaminated or Erodible Surface Areas	X	X	X	X	X	X	X	X		
Building and Grounds Maintenance	X	X	X		X	X		X	X	
Building Repair, Remodeling, and Construction	X		X		X	X				
Parking/Storage Area Maintenance			X	X	X		X			

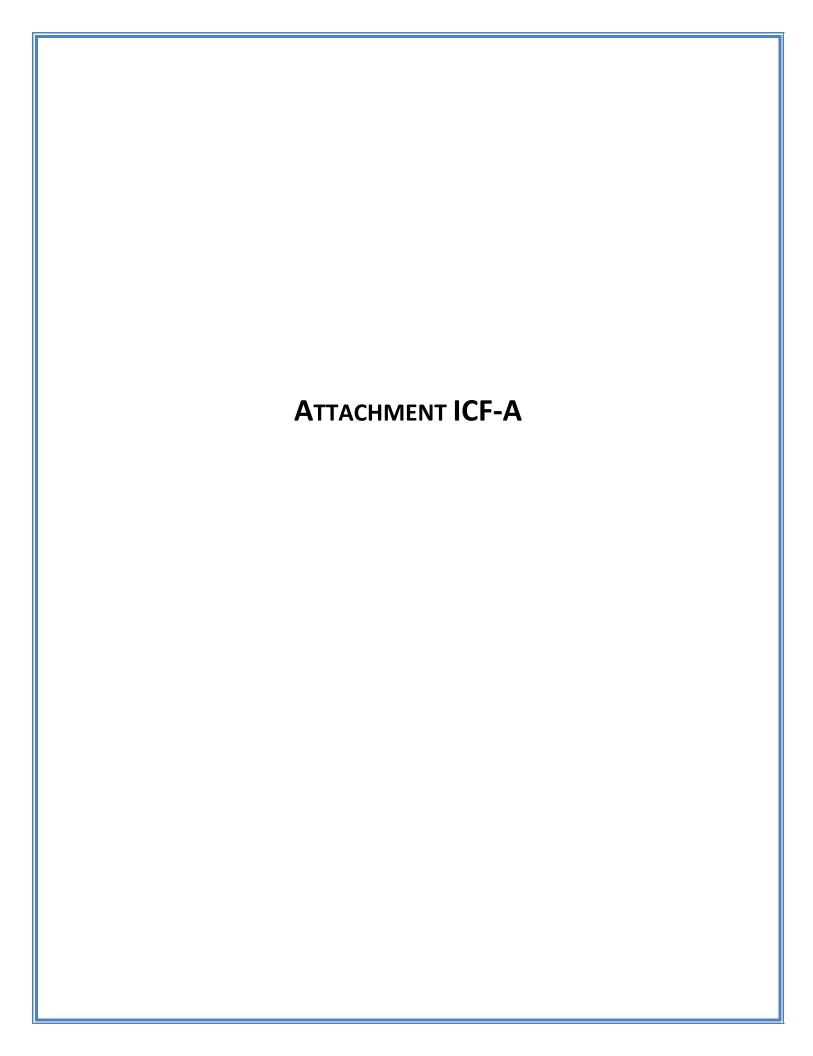
<sup>\*</sup> Source: CASQA Industrial and Commercial Stormwater BMP Handbook, 2003

<sup>\*\*</sup> This includes all toxic pollutants other than pesticides.

Table ICE-5: Potential Pollutants by Industrial/Commercial Facility Type\*

Potential Pollutants								
Sediments	Nutrients	Metals	Organics and ** Toxicants	Floatable Materials	Oxygen-Demanding Substances	Oil and Grease	Bacteria	Pesticides
X	X	X	X		X	X		
X	X	X	X		X	X		
X	X	X	X		X	X		
X	X	X	X		X	X		
		X	X			X		
X	X	X			X	X		
		X		X		X		
		X	X	X		X		
								X
	X		X	X	X	X	X	X
X			X					
X								
X								
		X	X			X		
X	X			X	X		X	X
X	X			X	X		X	X
X	X			X	X		X	X
X	X			X	X		X	X
X	X			X	X		X	X
	X	X	X	X	X		X	
		X	X	X	X	X	X	
	X			X	X		X	
	x x x x x x x x x x x x x x x x x x x	X X X X X X X X X X X X X X X X X X X	Potential Pollut    State   St	Potential Pollutants    State   State	Potential Pollutants	Potential Pollutants	Potential Pollutants	Potential Pollutants

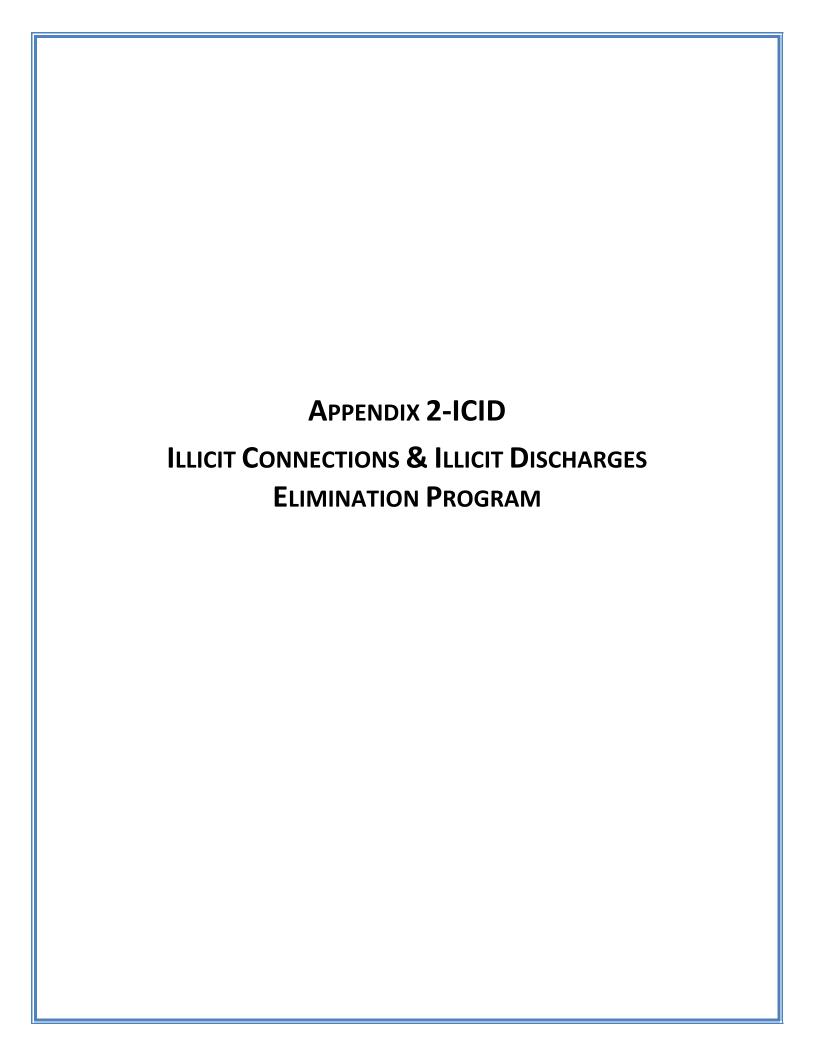
<sup>\*</sup> Source: Orange County Drainage Area Management Plan, 2003
\*\* This includes all toxic pollutants other than pesticides.



Insert City Seal

## CITY STORMWATER PROGRAM INDUSTRIAL/COMMERCIAL FACILITY INSPECTION REPORT

Facility	:								Address:				
Contact:				Title:									
Email:					Phone:								
Inspect	or:								Date:				
Inspect	ion Type:	☐ Follow-up ☐	Resp	oon	se to	Co	mplair	t	BMP materials provided	and explained: $\square$ Y	es [	ПΝ	0
SIC/NA	ICS code and/or busine	ss type:											
			I	ndı	ustrial	F	acilitie	Only					
(1) Cove	ered under IGP (WDID i	s current) or other NPDES F	Permit	: <b>[</b>	∃yes	[	□No	(2) NEC	filed: Yes No	SWPPP on-site:	Yes		No
If (1) an	nd (2) above are "No", r	notified contact of need for	IGP co	ove	rage a	an	d will r	efer facilit	y to Regional Board: $\Box$	Yes 🗆 No			
		CHECKLIST FOR STORMV	VATER	R BN	MP (B	ES	T MAN	AGEMENT	T PRACTICE) COMPLIANO	CE			
	BMF		Yes	No	N/A				ВМР		Yes	No	N/A
pment ce	Fueling - Effective fue devices & practices	ling source control						_	& grounds maintenance ance practices	– Effective			
icle & Equipm Maintenance	<b>Cleaning</b> – Effective cl water management pr	eaning practices & wash ractices					nance		<b>&amp; storage area maintena</b> & housekeeping/mainten				
Vehicle & Equipment Maintenance	Repair – Effective repa control devices	air practices & source					Facility Maintenance		nter conveyance system peration & maintenance				
Equipment Operations	Outdoor equipment of source control devices						Facilit	oil/grease washing	washing – Remove deb e. Use high pressure/low with potable water, no c rate of 0.006 gal/ft <sup>2</sup> .	volume spray			
ndling	Outdoor liquids – Effe practices	ective source controls &					s &		al spills/leaks – Effective on & response procedure				
Storage & Handling	Outdoor raw material control practices & str						oills, Leaks E Discharges		rized nonstormwater di elimination	scharges –			
Storag	<b>Solid waste</b> – Effective practices & appropriate						Spills, Disch						
									REQUIRED) ipal products produced				
ENFOR	CEMENT:	☐ None required		c	orrect	iv	e Actio	n Notice (	complete section below	) Other (see co	omm	ents	s)
City's St		noted above, then the res nance. The responsible par	ponsib ty may	ole py be	party e subj	(fa	acility o	Forcement e Date	upant or person respons t actions under this ordin				
		ACKNOWLEDGE	MENT	OF	RECE	ΙP	T OF C	ORRECTIV	E ACTION NOTICE				
_	Site Representative S	ignature			Prin	te	d Name			Date			



## Illicit Connections & Illicit Discharges Elimination Program

Each Participating Agency is required to develop and implement an Illicit Connections & Illicit Discharge Elimination (IC/ID) Program that includes the requirements listed in Permit §VI.D.10.a (LB §VII.M). This document provides guidance to assist the Cities in implementing an IC/ID program in compliance with the Permit.

Introduction Permit §VI.D.10.a

Illicit connections and illicit discharges (IC/IDs) as defined in Table ICID-1 are potential significant sources of pollutants into and from the MS4. The Illicit Connection and Illicit Discharge (IC/ID) Program provides a comprehensive process for detecting, investigating and eliminating IC/IDs in an efficient and timely manner. The program consists of the following components:

- Procedures for conducting source investigations for IC/IDs
- Procedures for eliminating the source of IC/IDs
- Procedures for public reporting of illicit discharges
- Spill response plan and
- IC/ID education and training for City staff.

The purpose of this program is to effectively prohibit illicit discharges into the MS4.

Table ICID-1: IC/IDs Defined

Prohibition	Definition	Examples
Illicit Connections	Any man-made conveyance that is connected to the	Unpermitted channels, pipelines,
	MS4 without a permit, excluding roof drains and	conduits, inlets or outlets that are
	other similar type connections.	connected directly to the MS4.
Illicit Discharges	Any discharge into the MS4 or from the MS4 into a	Sanitary wastewater, Vehicle wash
	receiving water that is prohibited under local, state,	water, wash-down from grease
	or federal statutes, ordinances, codes or regulations.	traps, motor oil, antifreeze and
	This includes any non-stormwater discharge, except	fuel spills into or from the MS4.
	those authorized in MS4 Permit §III.A.10.2.	

## **Legal Authority**

Adequate Legal Authority is required to prohibit IC/IDs to the MS4 and enable enforcement capabilities to eliminate the sources of IC/IDs.

### **Illicit Discharge Source Investigation and Elimination**

Permit §VI.D.10.b

The purpose of the IC/ID Program is accomplished in part by developing clear, step-by-step written procedures for conducting investigations of illicit discharges.

#### Investigation

Standardized procedures for conducting investigations to identify the source of all suspected illicit discharges are included in as an attachment (Illicit Discharge Investigation and Elimination Guidance). Procedures include the following:

- **Initiation** Investigate the source of all observed discharges. After becoming aware of an illicit discharge, conduct an investigation to identify and locate the source within 72 hours.
- Prioritization Investigate illicit discharges suspected of being sanitary sewage and/or significantly contaminated first.
- Tracking Track all investigations and document the information listed in Table ICID-2.

Table ICID-2	Table 1CID-2. Recorded information for inicit discharge investigations			
Item	Information			
1	Date(s) the illicit discharge was observed			
2	Results of the investigation			
3	Follow-up of the investigation			
4	Date the investigation was closed			

Table ICID-2: Recorded Information for Illicit Discharge Investigations

#### Elimination

Standardized procedures to eliminate illicit discharges once the sources are located are included as an attachment. Procedures include the following:

- **Notification** Immediately notify the responsible party (RP)/parties of the problem and require the responsible party to initiate all necessary corrective actions to eliminate the illicit discharge.
  - If it is determined that an illicit discharge originates within an upstream jurisdiction, notify the upstream jurisdiction and the Regional Board. The Notification is conducted within 30 days of determination and information is collected regarding combined efforts to identify the source.
- **Spill response** The Spill Response Plan is implemented when the source for illicit discharges cannot be traced to a suspected RP. Permanent solutions to such discharges are described in the following section (Flow Diversion).
- **Follow-up** Conduct and document follow-up investigations upon notification that an illicit discharge has been eliminated to verify that it has been satisfactorily eliminated and cleaned-up.
- **Enforcement** Enforcement procedures are included in the Progressive Enforcement Policy. The Progressive Enforcement Policy includes a list of enforcement actions.

#### **Progressive Enforcement Policy**

The Progressive Enforcement Policy is implemented to ensure that illicit discharges/illicit connections are eliminated within a reasonable time period. The procedures are followed when the source of the nature of the discharges is known. Procedures typically include:

- Written warnings for minor violations
- Formal notice of violation with specific actions and time frames for compliance
- Compensation from the RP for any costs related to remediation, inspection, investigation, cleanup and oversight activities
- Cease and desist orders
- Civil penalties (infractions), or referral for criminal penalties or further legal action.

#### **Flow Diversion**

In the event that an ongoing illicit discharge cannot be eliminated (following the full execution of legal authority and in accordance with the Progressive Enforcement Policy) or the RPs cannot be identified, the discharge is either treated or diverted to the sanitary sewer. In either instance, the Regional Board is notified within 30 days of such determination. Notification includes the following information:

- Written plan that describes the efforts that have been undertaken to eliminate the discharge.
- Description of actions to be undertaken.
- Anticipated cost and
- Schedule for completion.

## **Identification and Response to Illicit Connections**

Permit §VI.D.10.c

Illicit connections can be concentrated sources of pollutants either through direct discharge or infiltration of sewage or other prohibited discharges into the MS4. To reduce this source of pollutants, the following program is implemented for the identification of illicit connections. Key components of this program include investigating and responding in order to actively prevent and eliminate illicit connections.

## Investigation

Standardized procedures for identifying illicit connections are included as an attachment (Illicit Connection Investigation Guidance). Procedures include the following:

- Initiation Investigate within 21 days from the discovery or upon receiving a report of a suspected illicit connection. The elements of the investigation are listed in Table ICID-3.
- Tracking Track all investigations and document the information listed in Table ICID-3.

#### Response

If the source investigation concludes that a connection to the MS4 is both 1) permitted or documented and 2) discharging only stormwater or nonstormwater allowed under WMP NSWD SECTION or other individual or general NPDES Permits/WDRs, then the investigation is closed and no further action is taken. Upon confirmation of a connection to the MS4 is illicit, one of two options is taken:

- 1. **Permit or document the connection.** The permitted or documented connection may only discharge stormwater and nonstormwater allowed under WMP NSWD SECTION or other individual or general NPDES Permits/WDRs. Retaining a record of the connection and its investigation qualifies as documentation.
- 2. **Eliminate the connection.** The connection is eliminated within 180 days of completion of the investigation, using formal enforcement authority if necessary.

**Table ICID-3: Recorded Information for Illicit Connection Investigations** 

Item	Information
1	Any relevant illicit discharge information from Table ICID-2
2	Source of the connection
3	Nature and volume of the discharge through the connection
4	RP for the connection (if identified)
5	Response including any formal enforcement taken

## **Public Reporting of Non-Stormwater Discharges and Spills**

Permit §VI.D.10.d

#### **Central Point of Contact**

Public reporting of illicit discharges or water quality impacts associated with discharges into or from MS4s through a central contact point are promoted, publicized, and facilitated. This includes phone numbers and an internet site for complaints and spill reporting. The reporting hotline is provided to staff to leverage the field staff that has direct contact with the MS4 in detecting and eliminating illicit discharges.

The LACFCD, in collaboration with the County, provides the central point of contact and through the 888-CLEAN-LA reporting hotline and internet site.

#### **Open Channels**

Signage is posted adjacent to open channels (see MS4 Permit IV.D.9.h.vi.(4)). The signage includes information regarding dumping prohibitions and public reporting of illicit discharges.

#### **Complaints**

Written procedures are maintained that document how complaint calls are received, and tracked to ensure that all complaints are adequately addressed in the attached form (Record Keeping & Documentation). Following the adaptive management process outlined in the MS4 Permit, the procedures are periodically evaluated to determine whether changes or updates are needed to ensure that the procedures accurately document the employed methods. After the evaluation, any identified changes will be made to the procedures.

Documentation is maintained for all complaint calls. This includes recording the location of the reported spill or IC/ ID and the actions undertaken in response the complaint, including referrals to other agencies.

Spill Response Plan Permit §VI.D.10.e

A spill response plan (Attachment ICID-E) is implemented for all sewage and other spills that may discharge into its MS4. The spill response plan identifies agencies responsible for spill response and cleanup, telephone numbers and e-mail address for contacts, and contains the following:

- **Agency Coordination** Coordinate with spill response teams throughout all appropriate departments, programs and agencies so that maximum water quality protection is provided.
- Spill Response Respond to spills for containment within 4 hours of becoming aware of the spill, except where such spills occur on private property, in which case respond within 2 hours of gaining legal access to the property. Initiate investigation of all public and employee spill complaints within one business day of receiving the complaint to assess validity.
- **Reporting** Spills that may endanger health or the environment are reported to appropriate public health agencies and the California Emergency Management Agency (Cal EMA).

#### Illicit Connection and Illicit Discharge Education and Training

Permit §VI.D.10.f

A training program regarding the identification of IC/IDs is implemented for all municipal field staff, who, as part of their normal job responsibilities (e.g., street sweeping, storm drain maintenance, collection system maintenance, road maintenance), may come into contact with or otherwise observe an illicit discharge or illicit connection to the MS4. Contact information, including the procedure for reporting an illicit discharge, is readily available to field staff.

#### **Applicable Staff**

Table ICID-4 is a list of field programs where program staff may come into contact with or otherwise observe an illicit discharge or illicit connection to the MS4. Appropriate field staff, supervising staff and contractors involved in these programs require training in IC/ID identification and reporting following the schedule provided in Table ICID-5.

#### **Contracted Staff**

Contractors that provide these municipal services may attend city training or certify to the Participating Agency and retain documentation that staff has received applicable training. Otherwise this provision is accomplished through a contractual requirement for contracted staff to receive the training.

**Table ICID-4: Municipal Field Programs** 

Main Field Program Types	Sub-Category Types/Activities
Lake Management	Fertilizer & Pesticide Management
	Mowing, Trimming/Weeding, Planting
	Managing Landscape Waste
	Controlling Litter
	Erosion Control
	Controlling Illegal Dumping
	Bacteria Control
	Monitoring
Landscape Maintenance	Mowing, Trimming/Weeding, Planting
	Irrigation
	Fertilizer & Pesticide
	Managing Landscape Waste
	Erosion Control
Roads, Streets, and Highways	Sweeping & Cleaning
Operations and Maintenance	Street Repair & Maintenance
	Bridge & Structure Maintenance
Fountains, Plazas, and Sidewalk	Surface Cleaning
Maintenance and Cleaning	Graffiti Cleaning
	Sidewalk Repair
	Controlling Litter
	Fountain Maintenance
Solid Waste Handling	Solid Waste Collection
	Waste Reduction & Recycling
	Hazardous Waste Collection
	Litter Control
Water and Sewer Utility O&M	Water Line Maintenance
	Sanitary Sewer Maintenance
	Spill/Leak/Overflow Control
Fire Department Activities	Emergency/Post-Emergency Fire Fighting Activities
	Fire Fighting Training
	Fire Station Activities

## **Training Schedule**

The training schedule for all applicable staff is listed in Table ICID-5.

Table ICID-5: IC/ID Program Training Schedule

Category	Schedule
Current Staff	Twice during the term of the MS4 Permit
New Staff	Within 180 days of starting employment

## **Training Elements**

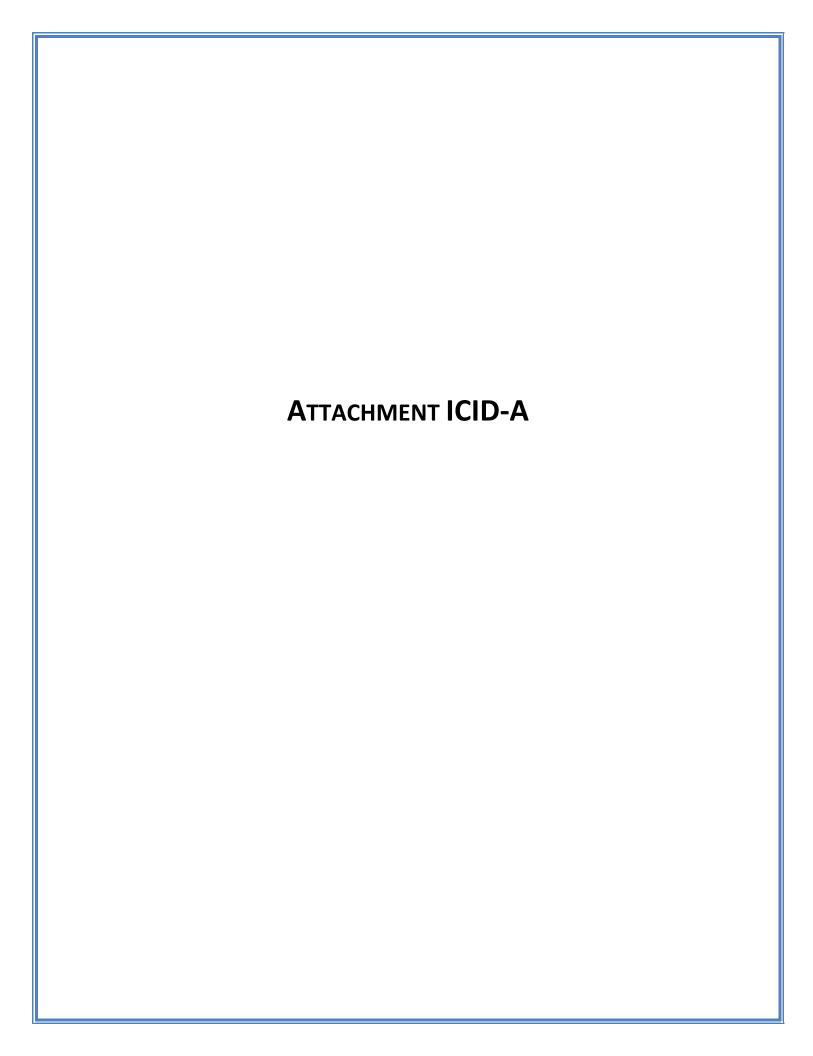
The IC/ID elements addressed by the training program are listed in Table ICID-6.

Table ICID-6: Minimum IC/ID Training Program Elements

Item	Information
1	IC/ID identification, including definitions and examples
2	Investigation
3	Elimination
4	Clean-up
5	Reporting
6	Documentation

#### **Documentation**

Documentation of training program activities and training modules are retained and made available for review by the Regional Board.



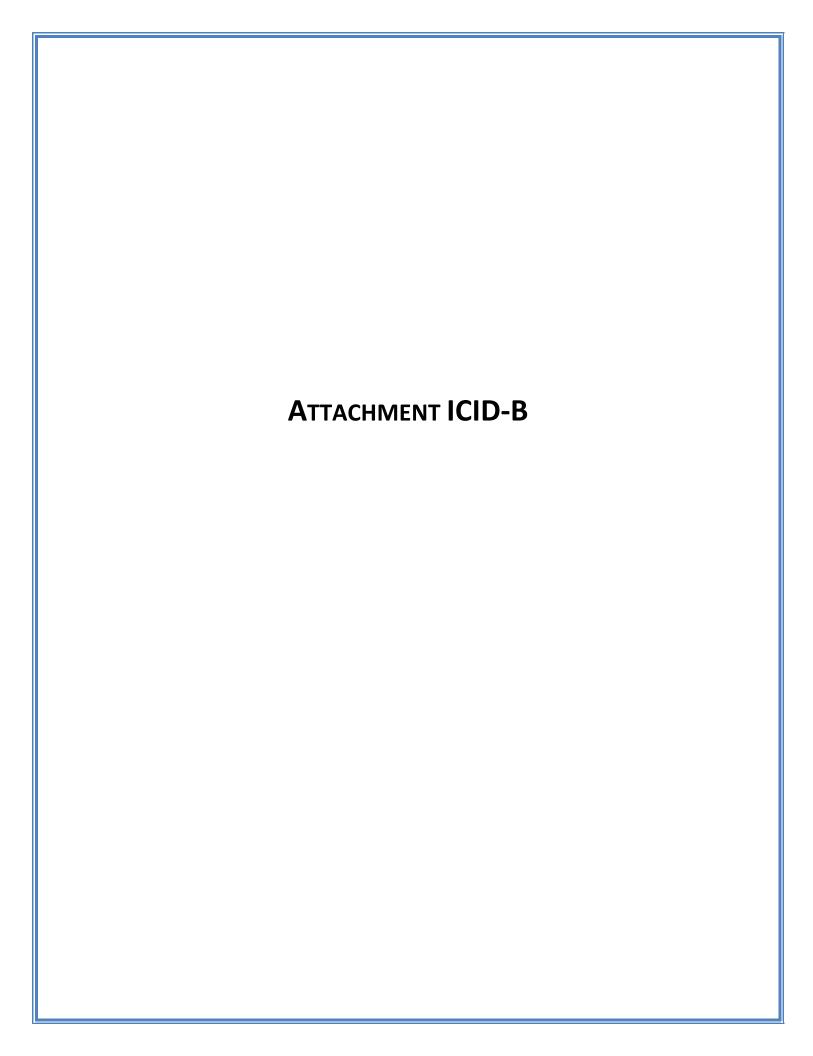


Details:

## ILLICIT CONNECTION/ ILLICIT DISCHARGE INVESTIGATION REPORT

Response Time:

		☐ 1-6 hrs. ☐ 13 hrs. ☐ 24 hrs. ☐ 48 hrs.
RESPONSE		
Date:	Time:	Inspector:
Date.	Time.	inspector.
INVESTIGATION		
Location/ Address:		
	int □ Discharge/Spill Re	esponse   Visual Monitoring
		Grease ☐ Soil/ Sediment ☐ Trash ☐ Sewage
☐ Fuel (Gas/Diese	el) 🗆 Chemicals 🗆 Oth	er
Estimated Quantity:	☐ Gallons ☐ Lbs.	
Entered Storm Drain System:   Yes	□ No	Entered Receiving Waters:
Storm Drain Location:		Name of Receiving Water:
Observations		
Field Testing: ☐ Yes ☐ No		Sample Collected: ☐ Yes ☐ No
Details:		Details:
Direct/ Constructed Connections Found Details:	: □Yes □No	
RESPONSIBLE PARTY		
Name:		
Address:		Phone/ email:
Repeat Violation?	)	
OUTREACH MATERIAL		
Outreach Material Distributed:	one General Information	☐ BMP Brochure ☐ Other
ENFORCEMENT		
	en Warning □ Notice of Viol	ation   Citation/Infraction   Cease and Desist Order
Other Actions		
FOLLOW-UP VISIT		
Date:	me:	Inspector:
Discharge Stopped? ☐ Yes	□ No	Proper Clean-Up Action Taken: ☐ Yes ☐ No
Further Action Required: □ Yes	□No	

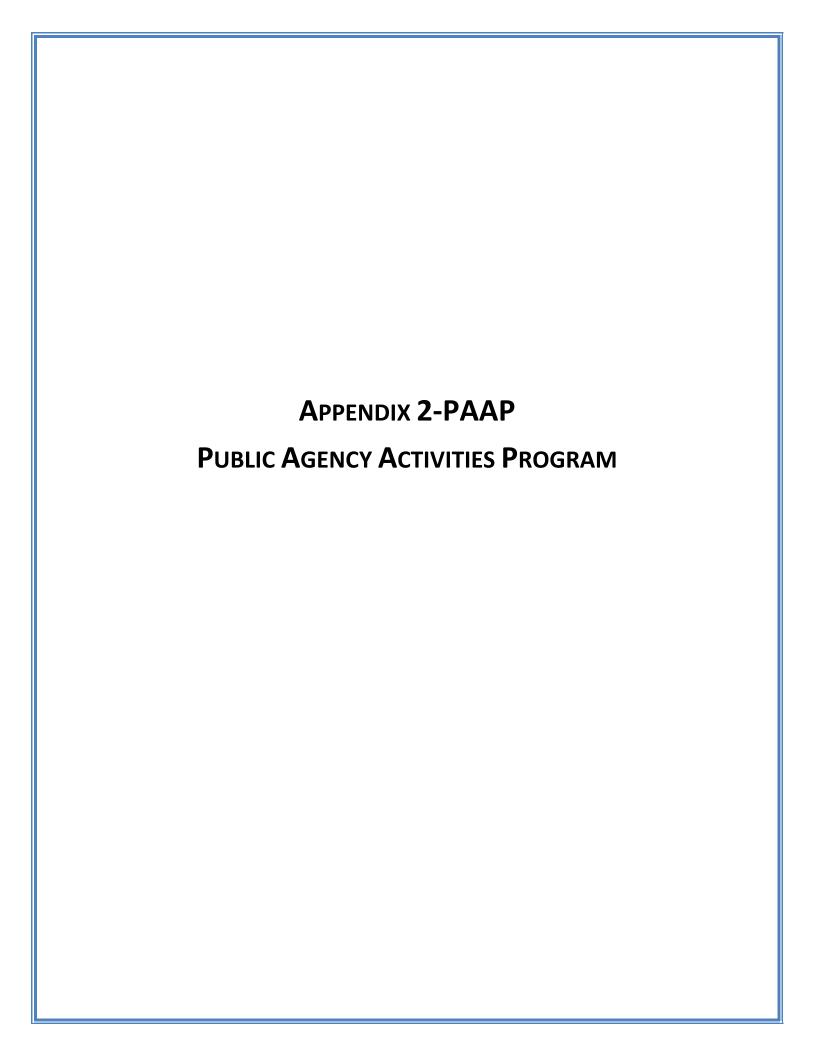




## ILLICIT CONNECTION/ ILLICIT DISCHARGE REPORTING & RESPONSE

Received by:	
Date:	Time Received:

REPORTING PARTY	
Name:	Anonymous: ☐ Yes ☐ No
Address:	Phone/email:
INCIDENT	
Date:	Time:
Location/ Address:	
Land Use:   Residential  Commercial Industri	al 🗆 Public
Type of Material: ☐ Hazardous ☐ Wastewater ☐ Oil/Grease ☐ Se	diment   Trash   Other   Unknown
Estimated Quantity:   Gallons   Lbs.	
Entered Storm Drain System/ Receiving Waters?   Yes  No	
si s	
Detr	
Description / Details	
ri b	
Desc	
Agencies Contacted:	
	County □ Regional Board □ Other
	ce Identified?
☐ Yes ☐ No	☐ Yes ☐ No
Direct/ Constructed Connections Found? ☐ Yes ☐ No	
ALLEGED RESPONSIBLE PARTY	
Name:	
Address: Phon	ne/ email:
Vehicle License No:	
ACTION & CLOSURE	
Referred to: Date	:
Department: Phon	ne/ email:
ils	
Details  Details	
Act	
Date Closed:	



## **Public Agency Activities Program**

Each Participating Agency is required to develop and implement a program for public agency facilities and activities that includes the requirements listed in MS4 Permit §VI.D.9. This document provides guidance to assist the Cities in implementing a public agency activities program in compliance with the MS4 Permit.

1. Objectives Permit §VI.D.9.a

The objectives of the Public Agency Activities program are to:

- Minimize stormwater pollution impacts from Permittee-owned or operated facilities.
- Minimize stormwater pollution impacts from public agency activities.
- Identify opportunities to reduce stormwater pollution impacts from areas of existing development.

MS4 Permit requirements for Public Agency Facilities and Activities consist of the following components which will be discussed in more detail in the sections below:

- Public Construction Activities Management
- Public Facility Inventory
- Inventory of Existing Development for Retrofitting Opportunities
- Public Facility and Activity Management
- Vehicle and Equipment Wash Areas
- Landscape, Park, and Recreational Facilities Management
- Storm Drain Operation and Maintenance
- Streets, Roads, and Parking Facilities Maintenance
- Emergency Procedures
- Municipal Employee and Contractor Training

### 2. Public Construction Activities Management

Permit §VI.D.9.b

Each Participating Agency is required to develop and implement a Development Construction Program that meets the requirements the Development Construction Section of this WMP, and Part VI.D.8 of the MS4 Permit at municipally owned or operated (i.e., public or Permittee sponsored) construction projects. In addition, each Participating Agency is required to develop and implement a Planning and Land Development Program that meets the requirements in the Planning and Land Development Section of this WMP, and the MS4 Permit at municipally owned or operated (i.e., public or Permittee sponsored) construction projects.

## 3. Public Facility Inventory

Permit §VI.D.9.c

The Public Agency Activities Program requires the maintenance of an inventory of all Permittee-owned or operated (i.e., public) facilities that are potential sources of stormwater pollution. The incorporation of facility information into a GIS is recommended. Sources that are tracked include but are not limited to the following:

- Animal control facilities
- Chemical storage facilities
- Composting facilities

- Equipment storage and maintenance facilities (including landscape maintenance-related operations)
- Fueling or fuel storage facilities (including municipal airports)
- Hazardous waste disposal facilities
- Hazardous waste handling and transfer facilities
- Incinerators
- Landfills
- Materials storage yards
- Pesticide storage facilities
- Fire stations
- Public restrooms
- Public parking lots
- Public golf courses
- Public swimming pools
- Public parks
- Public works yards
- Public marinas
- Recycling facilities
- Solid waste handling and transfer facilities
- Vehicle storage and maintenance yards
- Stormwater management facilities (e.g., detention basins)
- All other Permittee-owned or operated facilities or activities that are determined to contribute a substantial pollutant load to the MS4.

The following minimum fields of information are included in the inventory for each Permittee-owned or operated facility:

- Name of facility
- Name of facility manager and contact information
- Address of facility (physical and mailing)
- A narrative description of activities performed and potential pollution sources.
- Coverage under the Industrial General Permit or other individual or general NPDES permits or any applicable waiver issued by the Regional or State Water Board pertaining to stormwater discharges.

The inventory is updated at least once during the 5-year MS4 Permit term. The update are accomplished through collection of new information obtained through field activities or through other readily available inter and intra-agency informational databases (e.g., property management, land-use approvals, accounting and depreciation ledger account, and similar information).

## 4. Inventory of Existing Development for Retrofit Opportunities

Permit §VI.D.9.d

The Public Agency Activities Program requires the development of an inventory of retrofitting opportunities. Retrofit opportunities are identified within the public right-of-way or in coordination with a TMDL implementation plan(s). The goals of the existing development retrofitting inventory are to address the impacts of existing development through regional or sub-regional retrofit projects that reduce the discharges of stormwater pollutants into the MS4 and prevent discharges from the MS4 from causing or contributing to a violation of water quality standards as defined in the MS4 Permit.

Existing areas of development are screened to identify candidate areas for retrofitting using watershed models or other screening level tools. The areas of existing development identified during the screening process are then evaluated and ranked to prioritize retrofitting candidates. Criteria for this evaluation may include, but is not limited to the following:

- Feasibility, including general private and public land availability;
- Cost effectiveness;
- Pollutant removal effectiveness;
- Tributary area potentially treated;
- Maintenance requirements;
- Landowner cooperation;
- Neighborhood acceptance;
- Aesthetic qualities;
- Efficacy at addressing concern; and
- Potential improvements to public health and safety.

The results of this evaluation are considered in the following programs:

- Highly feasible projects expected to benefit water quality are given a high priority to implement source control and treatment control BMPs in the WMP.
- High priority retrofit projects are considered as candidates for off-site mitigation projects per LA MS4 Permit §VI.D.7.c.iii(4)(d) (LB §VII.J.4.iii(4)).
- Where feasible, the existing development retrofit program is coordinated with flood control
  projects and other infrastructure improvement programs per LA MS4 Permit §VI.D.9.e.ii(2) (LB
  §VII.L.5.ii(2)).

Site specific retrofit projects are encouraged through cooperation with private landowners. The following practices are considered in cooperating with private landowners to retrofit existing development:

- Demonstration retrofit projects;
- Retrofits on public land and easements that treat runoff from private
- developments;
- Education and outreach;
- Subsidies for retrofit projects;
- Requiring retrofit projects as enforcement, mitigation or ordinance compliance;
- Public and private partnerships;
- Fees for existing discharges to the MS4 and reduction of fees for retrofit implementation.

## 5. Public Facility and Activity Management

Permit §VI.D.9.e

#### 5.1. Industrial General Permitted Facilities

Permit §VI.D.9.e.i & §VI.D.9.e.v

All Permittee owned or operated facilities where industrial activities are conducted that require coverage are required to obtain coverage under the Industrial General Permit by submitting a Notice of Intent (NOI) to the State Water Resources Control Board (State Board) and preparing a Stormwater Pollution Prevention Plan (SWPPP). Facilities that may require coverage are listed by category in 40 Code of Federal Regulations (CFR) Section 122.26(b)(14), and include:

- Facilities subject to stormwater effluent limitations guidelines, new source performance standards, or toxic pollutant effluent standards (40 CFR Subchapter N)
- Manufacturing facilities
- Mining and oil and gas facilities
- Hazardous waste treatment, storage, or disposal facilities
- Landfills, land application sites, and open dumps that receive industrial waste
- Recycling facilities
- Steam electric generating facilities
- Transportation facilities
- Sewage treatment plants
- Certain facilities if materials are exposed to stormwater

Municipally owned or operated facilities that have obtained coverage under the IGP implement and maintain BMPs consistent with the associated SWPPP, and are therefore not required to implement and maintain the activity specific BMPs as described in the sections below.

### 6. Flood Management Projects

Permit §VI.D.9.e.ii

The following measures are implemented for municipally owned or operated flood management projects:

- Procedures are developed to assess the impacts of flood management projects on the water quality of receiving water bodies;
- Existing structural flood control facilities area evaluated to determine if retrofitting the facility to provide additional pollutant removal from stormwater is feasible.

### 6.1. Contracted Public Agency Activities

Permit §VI.D.9.e.iv

Any contractors hired to conduct Public Agency Activities, including, but not limited to the following must be contractually obligated to implement and maintain the activity specific BMPs outlined in the sections below:

- Storm and/or sanitary sewer system inspection and repair,
- Street sweeping,
- Trash pick-up and disposal, and
- Street and right-of-way construction and repair

It is the responsibility of each Permittee to ensure that these BMPs are being properly implemented and maintained through oversight of contracted activities. Example contractor/lessor contract language is provided in attachment PA-A.

#### 6.2. BMPS for Municipal Activities

Permit §VI.D.9.e.iii & Permit §VI.D.9.e.vi

Municipal maintenance and field staff are the ones responsible for implementing effective source control BMPs<sup>1</sup>, such as those described in Table PA-1 (or an equivalent set of BMPs) when such activities occur at municipally owned or operated facilities and field operations (i.e. project sites). These sites include, but are not limited to the facility types identified in the Public Facility Inventory, and at any area that includes the activities described in Table PA-1, or that have the potential to discharge pollutants in stormwater. The Caltrans Stormwater Quality Handbook Maintenance Staff Guide (Caltrans Handbook)<sup>2</sup> is an additional resource that describes BMPs to prevent the stormwater-related pollutants most likely to come from common maintenance facility operations and field activities. It provides a straightforward working-level approach to implementing BMPs for common maintenance activities by categorizing these activities into Families, and associating each Family with certain types of BMPs in Activity Cut Sheets. The activities described in Sections 5-10 below are representative of typical municipal operations, and correspond to the activities and BMPs listed in Table PA-1. Where appropriate, each section will identify the appropriate Maintenance Activity Family and corresponding Caltrans Activity Cut Sheets from this table for ease of reference.

Although Table PA-1 and the CalTrans Handbook are excellent references for selecting BMPs for some of the most common municipal activities, they may not represent a comprehensive inventory of activities encountered by maintenance staff and field personnel. Likewise, for those BMPs that are not adequately protective of water quality standards, additional site-specific BMPS may be needed. For example, the implementation of additional BMPs is required where stormwater from the storm drain system discharges to a water body subject to a TMDL, a Clean Water Act §303(d) listed water body, or a significant ecological area (SEA). Attachment PA-B contains a map of SEAs in LA County and Attachment K of the LA MS4 Permit contains a matrix of Permittees and TMDLs.

http://www.dot.ca.gov/hq/env/stormwater/special/newsetup/ pdfs/management ar rwp/CTSW-RT-02-057.pdf and may also be found by entering the words "Caltrans Stormwater Quality Handbook Maintenance Staff Guide" in a web search engine.

PA-5

<sup>&</sup>lt;sup>1</sup> BMP is defined by the California Stormwater Quality Association as "any program, technology, process, siting criteria, operating method, measure, or device which controls, prevents, removes, or reduces pollution". Source Control BMPs are operational practices that prevent pollution by reducing potential pollutants at the source. They typically do not require maintenance or construction, and may consist of programmatic controls such as street sweeping. Treatment Control BMPs are methods of treatment to remove pollutants from stormwater, and can include constructed treatment devices such as an infiltration basin.

<sup>&</sup>lt;sup>2</sup> The handbook is available at

Table PA-1: General and Activity Specific BMPs and Their Associated Caltrans Handbook Activity Cut Sheet

Maintenance Activity Family	ВМР	Caltrans Activity Cut Sheet Number
General BMPs	Scheduling and Planning	
	Spill Prevention and Control	
	Sanitary/Septic Waste Management	
	Material Use	
	Safer Alternative Products	B-4
	Vehicle/Equipment Cleaning, Fueling and Maintenance	
	Illicit Connection Detection, Reporting and Removal	
	Illegal Spill Discharge Control	
	Maintenance Facility Housekeeping Practices	
Flexible Pavement	Asphalt Cement Crack and Joint Grinding/ Sealing	B-9
	Asphalt Paving	B-10
	Structural Pavement Failure (Digouts) Grinding and Paving	B-11
	Emergency Pothole Repairs	B-13
	Sealing Operations	B-14
Rigid Pavement	Portland Cement Crack and Joint Sealing	B-15
_	Mudjacking and Drilling	B-16
	Concrete Slab and Spall Repair	B-17
Slope/ Drains/ Vegetation	Shoulder Grading	B-19
	Nonlandscaped Chemical Vegetation Control	B-21
	Nonlandscaped Mechanical Vegetation Control/Mowing	B-23
	Nonlandscaped Tree and Shrub Pruning, Removal	B-24
	Fence Repair	B-25
	Drainage Ditch and Channel Maintenance	B-26
	Drain and Culvert Maintenance	B-28
	Curb and Sidewalk Repair	B-30
Litter/ Debris/ Graffiti	Sweeping Operations	B-32
	Litter and Debris Removal	B-33
	Emergency Response and Cleanup Practices	B-34
	Graffiti Removal	B-36
Landscaping	Chemical Vegetation Control	B-37
	Manual Vegetation Control	B-39
	Landscaped Mechanical Vegetation Control/ Mowing	B-40
	Landscaped Tree and Shrub Pruning, Removal	B-41
	Irrigation Line Repairs	B-42
	Irrigation (Watering), Potable and Nonpotable	B-43
Environmental	Storm Drain Stenciling	B-44
Livii Oiliileittai	Roadside Slope Inspection	B-45
	Roadside Stabilization	B-46
	Stormwater Treatment Devices	B-48
	Traction Sand Trap Devices	B-49
Public Facilities	Public Facilities	B-49
Bridges	Welding and Grinding	B-50 B-52
Diluges	Sandblasting, Wet Blast with Sand Injection, Hydroblasting	B-52 B-54
	Painting	B-54
Othor Stariotimes	Bridge Repairs	B-57
Other Structures	Pump Station Cleaning Tube and Tubes Maintenance and Beneix	B-59
	Tube and Tunnel Maintenance and Repair	B-61
	Tow Truck Operations	B-63
	Toll Booth Lane Scrubbing Operations	B-64

Maintenance Activity Family	ВМР	Caltrans Activity Cut Sheet Number
Traffic Guidance	Thermoplastic Striping and Marking	B-67
	Paint Striping and Marking	B-68
	Raised/ Recessed Pavement Marker Application/Removal	B-70
	Sign Repair and Maintenance	B-71
	Median Barrier and Guard Rail Repair	B-73
	Emergency Vehicle Energy Attenuation Repair	B-75
Storm Maintenance	Minor Slides and Slipouts Cleanup/ Repair	B-78
Management and Support	Building and Grounds Maintenance	B-80
	Storage of Hazardous Materials (Working Stock)	B-82
	Material Storage Control (Hazardous Waste)	B-84
	Outdoor Storage of Raw Materials	B-85
	Vehicle and Equipment Fueling	B-86
	Vehicle and Equipment Cleaning	B-87
	Vehicle and Equipment Maintenance and Repair	B-88
	Aboveground and Underground Tank Leak and Spill Control	B-90

#### 7. Vehicle and Equipment Wash Areas

Permit §VI.D.9.f

This section corresponds to Maintenance Activity Family Management and Support and corresponding Caltrans Activity Cut Sheet B-87.

Vehicle and equipment cleaning at a municipal facility may introduce a number of potential pollutants into the storm drain system. Municipal maintenance and field staff are responsible for implementing and maintaining the activity specific BMPs listed in Table PA-1 for all fixed vehicle and equipment washing; including fire fighting and emergency response vehicles. In addition, maintenance and field staff are responsible for preventing discharges of wash water from entering the storm drain system. Table PA-2 shows the potential pollutants associated with vehicle and equipment cleaning.

**Table PA-2: Potential Pollutants Generated from Cleaning Activities** 

Activity	Potential Pollutants					
Vehicle and Equipment Cleaning	Sediment	Nutrients	Trash	Metals	Oil & Grease	Organics

Discharges of wash waters to the storm drain system are prevented by implementing the following measures at existing facilities with vehicle or equipment wash areas:

- Wash water is self-contained and hauled away for proper disposal offsite.
- Wash areas are equipped with a clarifier, or an alternative pre-treatment device, and water is plumbed to the sanitary sewer in accordance with applicable waste water provider regulations.
- Wastewater from all new vehicle and equipment wash facilities, or redeveloped or replaced
  existing facilities is prevented from discharging to the MS4 by equipping the facility with a
  clarifier, or an alternative pre-treatment device, and plumbing water to the sanitary sewer in
  accordance with applicable waste water provider regulations, or by self-containing all water
  water/wash water and hauling to a point of legal disposal.

## 8. Landscape, Park, and Recreational Facilities Management

Permit §VI.D.9.g

This section corresponds to multiple Activity Cut Sheets within the Slope/Drains/Vegetation, Landscape, Environmental, and Management and Support Families.

Maintenance practices at parks and recreational facilities generally include fertilizer and pesticide applications, vegetation maintenance and disposal, irrigation, swimming pool chemical maintenance and draining, and trash and debris management. All of these maintenance practices have the potential to contribute pollutants to the storm drain system. Municipal maintenance and field staff are responsible for implementing and maintaining the activity specific BMPs listed in Table PA-1for all public right-of-ways, flood control facilities and open channels, lakes and reservoirs, and landscape, park, and recreational facilities and activites. Table PA-3 shows the potential pollutants associated with recreational facilities...

Table PA-3: Potential Pollutants Generated from Recreational Facilities

Activity	Potential Pollutants				
Vehicle and Equipment Cleaning	Sediment	Nutrients	Trash	Bacteria	Pesticides

#### **8.1.** Model Integrated Pest Management Program

Permit §VI.D.9.g.ii & VI.D.9.g.iii

An IPM policy is in place to minimize pesticide and fertilizer use, and encourage the use of IPM techniques for Public Agency facilities and activities. The attached IPM Program template (Attachment PA-C), adapted from the Orange County Drainage Area Management Plan (DAMP) IPM Policy developed by the University of California, Division of Agriculture and Natural Resources, provides an example of an effective IPM program. This IPM Program template is based on regulations, management guidelines, and research-based recommendations established by federal, state and local agencies and universities with particular expertise in pest management.

As part of the IPM policy, a commitment and schedule to reduce the use of pesticides that cause impairment t of surface waters is implemented through the following procedures:

- An inventory of all pesticides used by municipal departments, divisions, and operational units is prepared and updated annually.
- Pesticides used by staff and hired contractors are quantified.
- The use of IPM alternatives is demonstrated, where feasible, to reduce pesticide use.

Municipal maintenance and field staff applying pesticides are certified in the appropriate category by the California Department of Pesticide Regulation, or are under the direct supervision of a pesticide applicator certified in the appropriate category.

## 9. Storm Drain Operation and Maintenance

Permit §VI.D.9.h

This section corresponds to the Litter/Debris/Graffiti Family: Litter and Debris Removal Cut Sheet, pg. B-33, and the Environmental Family: Storm Drain Stenciling Cut Sheet, pg. B-44

The storm drain system functions primarily to collect and convey surface runoff to receiving waters during storms in order to prevent flooding. It is a common municipal activity to maintain the storm drain system so that it functions hydraulically as intended during storms. Municipal maintenance and field staff are responsible for implementing and maintaining the activity specific BMPs listed in Table PA-1 for storm drain operation and maintenance, and ensuring that all material removed from the MS4 does not

reenter the system by dewatering solid material in a contained area and disposing of liquid material in accordance with any of the following measures:

- Self-containing and hauling off for legal disposal; or
- Applying to the land without runoff; or
- Equipping with a clarifier or alternative pre-treatment device and plumbing to the sanitary sewer in accordance with applicable waste water provider regulations.

Table PA-4 shows potential pollutants generated during storm drain operation and maintenance.

Table PA-4: Potential Pollutants Generated from Storm Drain Operation and Maintenance

Potential Pollutants									
Activity	Sediment	Nutrients	Trash	Metals	Bacteria	Oil & Grease	Organics	Pesticides	Oxygen Demanding Substances
Inspection and Cleaning of Conveyance Structures	×	×	×		×		×		×
Controlling Illicit Connections and Discharges	×	×	×	×	×	×	×	×	×
Controlling Illegal Dumping	×	×	×	×	×	×	×	×	×
Maintenance of Inlet and Outlet Structures	×		×		×	×			

#### 9.1. **Catch Basin Cleaning**

Permit §VI.D.9.h.iii

There is no preferred method for cleaning catch basins as long as the method used is successful in removing accumulated sediment and debris. The methods used are determined in the field with the goal of minimizing the amount of escaped material, and preventing this material from entering the storm drain system. A template catch basin cleaning log is provided in Attachment PA-D.

#### 9.1.1. Catch Basins Cleaning in Areas not Subject to a Trash TMDL

In areas that are not subject to a trash TMDL, catch basin inlets are prioritized based on the amount of trash generated, and inspected according to the schedule in Table PA-5.

**Table PA-5: Inspection Frequencies for Catch Basin Inlets** 

Trash Generating Frequency	Priority	Inspection Frequency
Consistently generates the highest	Α	A minimum of three times during the wet season (October-
volumes of trash and/or debris		April) and once during the dry season every year
Consistently generates moderate	В	A minimum of once during the wet season and once during
volumes of trash and/or debris		the dry season every year
Generates low volumes of trash	С	A minimum of once per year
and/or debris		

An inventory of catch basins is maintained and updated regularly. This inventory includes the following components:

- GPS coordinates of each catch basin
- Priorities for inspection
- Rationale or data to support catch basin priority designations
- Inspection and cleaning records

Catch basins are cleaned as necessary based on the inspections conducted. At a minimum, catch basins determined to be at least 25% full of trash are cleaned out.

## 10. Catch Basin Cleaning in Areas Subject to a Trash TMDL

In areas subject to a Trash TMDL, all applicable provisions of LA MS4 Permit Section VI.E (LB Part Part VIII) in conformance with the appropriate TMDL implementation schedule, are implemented. This includes an effective combination of full capture, partial capture, institutional controls, or minimum frequency of assessment and collection as described in LA MS4 Permit Section VI.E (LB Part Part VIII).

#### 10.1. Catch Basin Labels and Open Channel Signage

Permit §VI.D.9.h.vi

All municipally owned storm drain inlets are labeled with a "No Dumping, Drains to Ocean" message, and inspected for legibility prior to the wet season (October-April) every year. Catch basins with illegible labels are recorded and re-stenciled or re-labeled within 180 days of inspection. In addition, signs referencing local code(s) that prohibit littering and illegal dumping are posted at designated public access points to open channels, creeks, urban lakes, and other relevant water bodies.

#### **10.2.** Trash Management

Permit §VI.D.9.h.iv-v & Permit §VI.D.9.h.vii

The following Trash Management BMPs described below are employed to mitigate the impacts of anthropogenic trash on receiving waters.

#### 10.2.1. Trash Management at Public Events

The following measures are implemented for any event in the public right of way or wherever it is foreseeable that substantial quantities of trash and litter may be generated, including events located in areas that are subject to a trash TMDL:

- Proper management of trash and litter generated; and
- Arrangement for temporary screens to be placed on catch basins; or
- Provide clean out of catch basins, trash receptacles, and grounds in the event area within one business day subsequent to the event.

#### 10.2.2. Trash Receptacles

Covered trash receptacles are located in areas identified as high trash generation areas and maintained and cleaned out as necessary to prevent trash overflow. Examples of areas that may be considered high trash generating areas include:

- High vehicle or pedestrian traffic areas
- Commercial areas
- Industrial areas
- Construction areas
- High density residential areas
- Areas adjacent to vacant lots

#### 10.2.3. Additional Trash Management Practices

In areas that are not subject to a trash TMDL, additional trash management practices will be employed no later than five years after the effective date of the LA MS4 Permit (4 years after the effective date of the LB MS4 Permit). Trash excluders or equivalent devices must be installed on or in catch basins or outfalls to prevent the discharge of trash to the MS4 or receiving waters, unless the installation of such BMP(s) alone will cause flooding (not due to lack of maintenance). Alternatively, additional trash BMPs that provide substantially equivalent removal of trash may be implemented. Additional BMPs may include, but are not limited to:

- Increased street sweeping
- Adding trash cans near trash generation sites
- Prompt enforcement of trash accumulation
- Increased trash collection on public property
- Increased litter prevention messages or trash nets within the MS4

The BMPs chosen will provide equivalent trash removal performance as excluders, and will be demonstrated though the annual report. When outfall trash capture is provided, revision of the schedule for inspection and cleanout of catch basins will also be reported in the annual report.

The State Water Resources Control Board (State Water Board) is considering the adoption of amendments to the Water Quality Control Plans for Ocean Waters of California and for the Inland Surface Water, Enclosed Bays, and Estuaries of California for Trash (Trash Amendments) citing a strong need for statewide consistency in trash management. The proposed Trash Amendments will include five elements: (1) Water Quality Objective, (2) Prohibition of Discharge, (3) Implementation, (4) Compliance Schedule, and (5) Monitoring, which will outline NPDES Permittee requirements for trash management. The development of the Trash Amendments will continue to be monitored, and any additional required trash management practices in areas not subject to a trash TMDL will be implemented per the guidance provided by these amendments.

#### 10.3. Storm Drain Maintenance

Permit §VI.D.9.h.viii

The following BMPs constitute the Storm Drain Maintenance Program:

- Municipally-owned open channels and drainage structures are visually inspected for debris at least annually.
- Trash and debris from is removed from open channel storm drains a minimum of once per year, before the storm season.
- The discharge of contaminants is minimized during MS4 maintenance and clean outs;
- Material removed is properly disposed of by containing and hauling away for legal disposal

# 10.4. Infiltration from Sanitary Sewer to MS4/ Preventive Maintenance

Permit §VI.D.9.h.ix

Thorough, routine, preventive surveys and maintenance of both municipally owned and operated Storm Drain Systems as well as Sanitary Sewer Systems infiltration and seepage of contaminants from the sanitary sewer system into the storm drain system is prevented. Sanitary Sewer System routine preventative maintenance is described in the Sewer System Management Plan (SSMP), which is a component of the Statewide General Waste Discharge Requirements (WDR) for Sanitary Sewer Systems.

Where necessary, controls implemented to limit infiltration of seepage from sanitary sewers to the MS4 include:

- Adequate plan checking for construction and new development;
- Incident response training for its municipal employees that identify sanitary sewer spills;
- Code enforcement inspections;
- MS4 maintenance and inspections;
- Interagency coordination with sewer agencies; and
- Proper education of its municipal staff and contractors conducting field operations on the MS4 or its municipal sanitary sewer (if applicable).

#### 10.5. Permittee Owned Treatment Control BMPs

Permit §VI.D.9.h.x

All municipally owned treatment control BMPs, including post-construction BMPs, are regularly inspected and maintained to ensure their proper operation.

Any residual water generated during BMP maintenance is disposed of using one of the following procedures:

- Hauled away and legally disposed of; or
- Applied to the land without runoff; or
- Discharged to the sanitary sewer system; or
- Treated or filtered to remove bacteria, sediments, nutrients, and meet the limitations set in Table PA-6 below prior to discharge to the storm drain system.

**Table PA-6: Discharge Limitations for Dewatering Treatment BMPs** 

Parameter	Units	Limitation
Total Suspended Solids	Mg/L	100
Turbidity	NTU	50
Oil and Grease	Mg/L	10

#### 10.6. Streets, Roads, and Parking Facilities Maintenance

Permit §VI.D.9.i

This section corresponds to multiple Activity Cut Sheets within the Flexible Pavement, Rigid Pavement, Litter/Debris/Graffiti, Traffic Guidance, and Management and Support Families.

Streets and roads may collect litter and debris from nearby activities, as well as from vehicular traffic. They also require routine maintenance that may generate waste materials. Table PA-7 shows potential pollutants generated from street, road, and parking facilities maintenance.

**Potential Pollutants** Oxygen Demanding Substances & Grease Sediment Bacteria Metals Trash ö Activity Street and Road Maintenance × × × × × Parking Facility Maintenance × X × × × × ×

Table PA-7: Potential Pollutants Generated from Street, Road, and Parking Facility Maintenance

## 10.7. Street Sweeping

Permit §VI.D.9.i.i-ii

Streets and/or street segments are swept according to the following designations:

- Priority A: Streets and/or street segments that are designated as consistently generating the highest volumes of trash and/or debris should be swept at least two times per month.
- Priority B: Streets and/or street segments that are designated as consistently generating moderate volumes of trash and/or debris should be swept at least once per month.
- Priority C: Streets and/or street segments that are designated as generating low volumes of trash and/or debris shall be swept as necessary but in no case less than once per year.

#### 10.8. Road Reconstruction

Permit §VI.D.9.iii

Projects that include roadbed or street paving, repaving, patching, digouts, or resurfacing roadbed surfaces implement the following BMPS:

- Restricting paving and repaving activities to exclude periods of rainfall or predicted rainfall unless required by emergency conditions.
- Installing sand bags or gravel bags and filter fabric at all susceptible storm drain inlets and at manholes to prevent spills of paving products and tack coat;
- Preventing the discharge of release agents including soybean oil, other oils, or diesel into the MS4 or receiving waters.
- Preventing non-stormwater runoff from water use for the roller and for evaporative cooling of the asphalt.
- Cleaning equipment over absorbent pads, drip pans, plastic sheeting or other material to capture all spillage and dispose of properly.
- Collecting liquid waste in a container, with a secure lid, for transport to a maintenance facility to be reused, recycled or disposed of properly.
- Collecting solid waste by vacuuming or sweeping and securing in an appropriate container for transport to a maintenance facility to be reused, recycled or disposed of properly.
- Covering the "cold-mix" asphalt (i.e., pre-mixed aggregate and asphalt binder) with protective sheeting during a rainstorm.
- Covering loads with tarp before haul-off to a storage site, and not overloading trucks.
- Minimizing airborne dust by using water spray during grinding.

- Avoiding the stockpiling of soil, sand, sediment, asphalt material and asphalt grindings materials
  or rubble in or near MS4 or receiving waters.
- Protecting stockpiles with a cover or sediment barriers during a rain.

#### 10.9. Parking Facilities Maintenance

Permit §VI.D.9.iv

Municipally owned parking lots that are uncovered and exposed to stormwater are kept clear of debris and excessive oil buildup by inspecting lots at least 2 times per month and cleaning at least once per month.

## 10.10. Emergency Procedures

Permit §VI.D.9.j

Participating Agencies may conduct repairs of essential public service systems and infrastructure in emergency situations with a self-waiver of the provisions of the MS4 Permit as follows:

- Cities will abide by all other regulatory requirements, including notification to other agencies as appropriate.
- Where the self-waiver has been invoked, Cities will submit to the Regional Water Board
  Executive Officer a statement of the occurrence of the emergency, an explanation of the
  circumstances, and the measures that were implemented to reduce the threat to water quality,
  no later than 30 business days after the situation of emergency has passed.

Minor repairs of essential public service systems and infrastructure in emergency situations (that can be completed in less than one week) are not subject to the notification provisions. Appropriate BMPs to reduce the threat to water quality will be implemented.

## 11. Municipal Employee and Contractor Training

Permit §VI.D.9.k

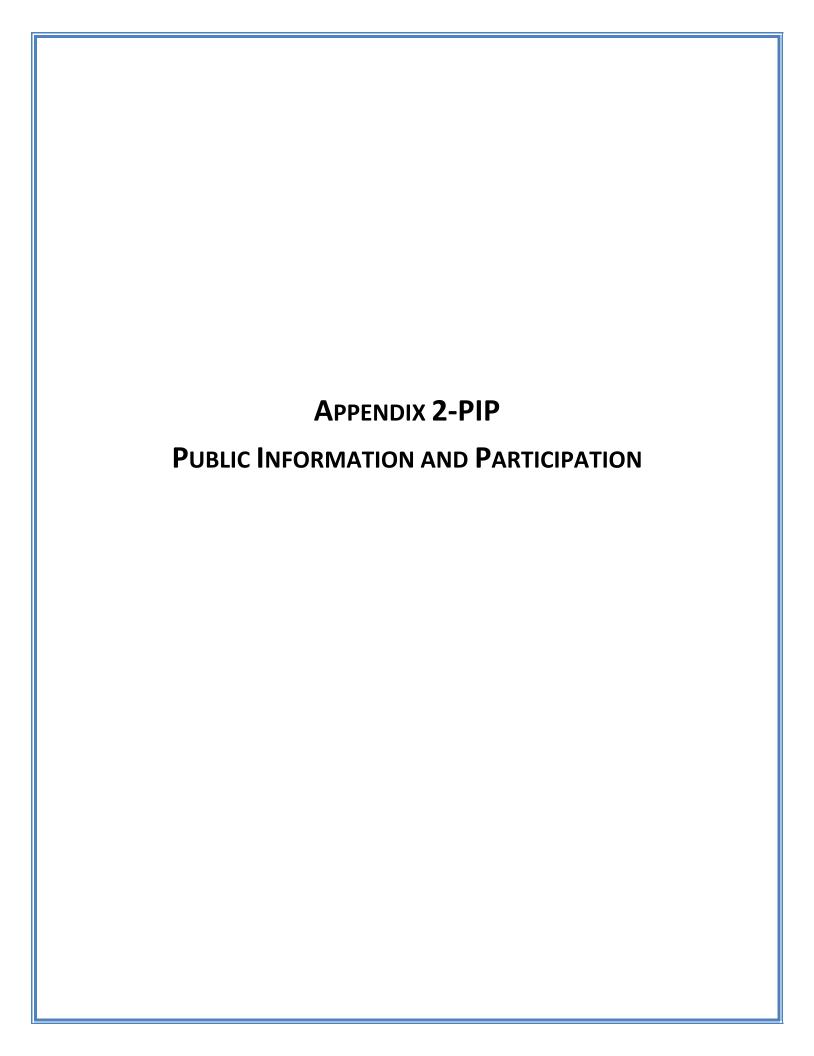
An annual training program on the requirements of the overall stormwater management program is implemented for all municipal field staff whose interactions, jobs, and activities affect stormwater quality prior to June 30 every year. The Cities also ensure that contractors performing privatized/contracted municipal services have appropriate training in the stormwater management program. The goals of the annual training are to:

- Promote a clear understanding of the potential for municipal activities to pollute stormwater
- Identify opportunities to require, implement, and maintain appropriate BMPs in their line of work

In addition to the annual stormwater program training, the Cities implement an annual training program to train all of their employees and contractors who use or have the potential to use pesticides or fertilizers (whether or not they normally apply these as part of their work). Training programs address:

- The potential for pesticide-related surface water toxicity
- Proper use, handling, and disposal of pesticides
- Least toxic methods of pest prevention and control, including IPM
- Reduction of pesticide use

Outside contractors can self-certify, providing they certify they have received all applicable training required in the MS4 Permit and have documentation to that effect.



## **Public Information and Participation Program**

Introduction Permit §VI.D.5.a

Each Participating Agency is required to develop and implement a Public Information and Participation Program (PIPP) that includes the requirements listed in Permit §VI.D.5.a. This document provides guidance that the Participating Agencies can follow to implement a PIPP in compliance with the Permit.

The objectives of the PIPP are to:

- Measurably increase the knowledge of the target audiences about the MS4, the adverse impacts
  of stormwater pollution on receiving waters and potential solutions to mitigate the impacts.
- Measurably change the waste disposal and stormwater pollution generation behavior of target audiences by developing and encouraging the implementation of appropriate alternatives.
- Involve and engage a diversity of socio-economic groups and ethnic communities in Los Angeles County to participate in mitigating the impacts of stormwater pollution.

## **PIPP Implementation**

Permit §VI.D.5.b

The PIPP is implemented using the following approaches:

- By participating in a County-wide PIPP,
- By participating in one or more Watershed Group sponsored PIPPs, and
- Individually within its jurisdiction.

Cities participating in a County-wide or Watershed Group PIPP provide contact info for their staff responsible for stormwater public education activities to the designated PIPP coordinator. Changes in contact information are provided within 30 days of the date that the change occurred.

#### **Public Participation**

Permit §VI.D.5.c

#### **Public Reporting**

The means for public reporting of clogged catch basin inlets and illicit discharges/dumping, faded or missing catch basin labels, and general stormwater and non-stormwater pollution prevention information is provided through the use of the countywide 888-CLEAN-LA hotline. In addition, each participating agency:

- Includes the reporting information updated when necessary in public information and the government pages of the telephone book as they are developed or published.
- Identifies staff or departments who will serve as the contact person(s) and will make this information available on its website.
- Provides current, updated hotline contact information to the general public within its jurisdiction.

#### **Events**

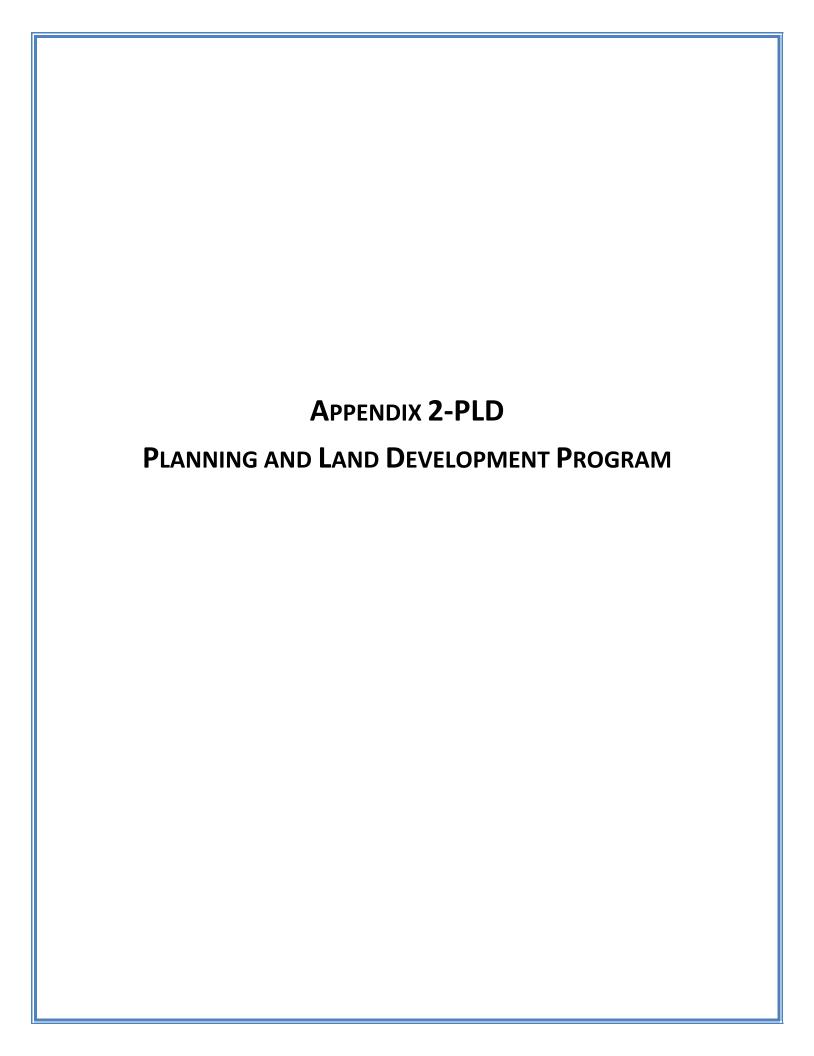
Events are organized to target residents and population subgroups. The purpose of the events is to educate and involve the community in stormwater and non-stormwater pollution prevention activities, such as education seminars, clean-ups, and community catch basin stenciling.

## **Residential Outreach Program**

Permit §VI.D.5.d

With the exception of item 5, which is no longer an element of the countywide PIP Program, each agency implements the following activities for the Residential Outreach Program as part of a countywide program:

- Conduct stormwater pollution prevention public service announcements and advertising campaigns
- 2. Prepare public education materials that include information on the proper handling (i.e., disposal, storage and/or use) of:
  - a. Vehicle waste fluids
  - b. Household waste materials (i.e., trash and household hazardous waste, including personal care products and pharmaceuticals)
  - c. Construction waste materials
  - d. Pesticides and fertilizers (including integrated pest management (IPM) practices to promote reduced use of pesticides)
  - e. Green waste (including lawn clippings and leaves)
  - f. Animal wastes
- 3. Distribute activity specific stormwater pollution prevention public education materials at the following points of purchase:
  - a. Automotive parts stores
  - b. Home improvement centers / lumber yards / hardware stores/paint stores
  - c. Landscaping / gardening centers
  - d. Pet shops / feed stores
- 4. Maintain stormwater websites or provide links to stormwater websites via each participating agency's website. This includes educational material and opportunities for the public to participate in stormwater pollution prevention and clean-up activities listed in Part VI.D.4 of the Permit.
- 5. Provide independent, parochial, and public schools within each participating agency's jurisdiction with materials to educate school children (K-12) on stormwater pollution. Material may include videos, live presentations and other information. A useful source of materials to work with, or leverage, is other statewide agencies and associations. These associations include the State Water Board's "Erase the Waste" educational program and the California Environmental Education Interagency Network (CEEIN) to implement this requirement.
- 6. When implementing the above activities, use effective strategies to educate and involve ethnic communities in stormwater pollution prevention through culturally effective methods.



## Planning and Land Development Program

The Participating Agencies are required to implement a Planning and Land Development program that includes the provisions listed in the MS4 Permit, §VI.D.7. This document provides guidance that the participating agencies can follow to implement a Planning and Land Development program in compliance with the MS4 Permit.

Introduction Permit §VI.D.7.a

The Planning and Land Development Program for all New Development and Redevelopment projects subject to the MS4 Permit includes measures to:

- Lessen the water quality impacts of development by using smart growth practices such as compact development, directing development towards existing communities via infill or redevelopment, and safeguarding of environmentally sensitive areas.
- Minimize the adverse impacts from stormwater runoff on the biological integrity of Natural Drainage Systems and the beneficial uses of water bodies in accordance with requirements under CEQA (Cal. Pub. Resources Code §21000 et seq.).
- Minimize the percentage of impervious surfaces on land developments by minimizing soil
  compaction during construction, designing projects to minimize the impervious area footprint, and
  employing Low Impact Development (LID) design principles to mimic pre-development hydrology
  through infiltration, evapotranspiration and rainfall harvest and use.
- Maintain existing riparian buffers and enhance riparian buffers when possible.
- Minimize pollutant loadings from impervious surfaces such as roof tops, parking lots, and roadways
  through the use of properly designed, technically appropriate BMPs (including Source Control BMPs
  such as good housekeeping practices), LID Strategies, and Treatment Control BMPs.
- Properly select, design and maintain LID and Hydromodification Control BMPs to address pollutants that are likely to be generated, reduce changes to pre-development hydrology, assure long-term function, and avoid the breeding of vectors.<sup>1</sup>
- Prioritize the selection of BMPs to remove stormwater pollutants, reduce stormwater runoff volume, and beneficially use stormwater to support an integrated approach to protecting water quality and managing water resources in the following order of preference:
  - o On-site infiltration, bioretention and/or rainfall harvest and use.
  - On-site biofiltration, off-site groundwater replenishment, and/or off-site retrofit.

PLD-1

<sup>&</sup>lt;sup>1</sup> Treatment BMPs when designed to drain within 96 hours of the end of rainfall minimize the potential for the breeding of vectors. See California Department of Public Health *Best Management Practices for Mosquito Control in California* (2012) at http://www.westnile.ca.gov/resources.php

Applicability Permit §VI.D.7.b

#### **New Development Projects**

The New Development and Redevelopment categories below will require a Standard Urban Stormwater Mitigation Plan (SUSMP), also known as a Low Impact Development (LID) Plan, containing stormwater mitigation measures in compliance with MS4 Permit requirements. Development projects subject to conditioning and approval for the design and implementation of post-construction controls to mitigate stormwater pollution, prior to completion of the project(s), are listed below:

- 1. All development projects (including single family hillside homes) equal to 1 acre or greater of disturbed area and adding more than 10,000 square feet of impervious surface area
- 2. Industrial parks with 10,000 square feet or more of surface area
- 3. Commercial malls with 10,000 square feet or more surface area
- 4. Retail gasoline outlets with 5,000 square feet or more of surface area
- 5. Restaurants (SIC 5812) with 5,000 square feet or more of surface area
- 6. Parking lots with 5,000 square feet or more of impervious surface area, or with 25 or more parking spaces
- 7. Automotive service facilities (SIC 5013, 5014, 5511, 5541, 7532-7534 and 7536-7539) with 5,000 square feet or more of surface area
- 8. Projects located in or directly adjacent to, or discharging directly to a Significant Ecological Area (SEA), where the development will:
  - a. Discharge stormwater runoff that is likely to impact a sensitive biological species or habitat; and
  - b. Create 2,500 square feet or more of impervious surface area
- 9. Redevelopment projects in subject categories that meet Redevelopment thresholds identified below

#### **Redevelopment Projects**

Redevelopment projects subject to agency conditioning and approval for the design and implementation of post-construction controls to mitigate stormwater pollution, prior to completion of the project(s), are:

- 1. Land-disturbing activity that results in the creation or addition or replacement of 5,000 square feet or more of impervious surface area on an already developed site on development categories identified above.
- 2. Where Redevelopment results in an alteration to more than fifty percent of impervious surfaces of a previously existing development, and the existing development was not subject to post-construction stormwater quality control requirements, the entire project must be mitigated.
- 3. Where Redevelopment results in an alteration of less than fifty percent of impervious surfaces of a previously existing development, and the existing development was not subject to post-construction stormwater quality control requirements, only the alteration must be mitigated, and not the entire development.
- 4. Redevelopment does not include routine maintenance activities that are conducted to maintain original line and grade, hydraulic capacity, original purpose of facility or emergency Redevelopment activity required to protect public health and safety. Impervious surface replacement, such as the reconstruction of parking lots and roadways which does not disturb additional area and maintains the original grade and alignment, is considered a routine maintenance activity. Redevelopment does not include the repaving of existing roads to maintain original line and grade.
- 5. Existing single-family dwelling and accessory structures are exempt from the Redevelopment requirements unless such projects create, add, or replace 10,000 square feet of impervious surface area.

#### **Special Provisions**

- 1. Street and road construction of 10,000 square feet or more of impervious surface area
  - a. These projects will follow an approved green streets manual to the maximum extent practicable. Street and road construction applies to standalone streets, roads, highways, and freeway projects, and also applies to streets within larger projects. The Agencies will require a Standard Urban Mitigation Plan (SUSMP), also known as a Low Impact Development (LID) Plan, containing stormwater mitigation measures in compliance with the approved green streets manual requirements.
- 2. Single family hillside homes will require a less extensive plan. To the extent that an agency may lawfully impose conditions, mitigation measures or other requirements on the development or construction of a single-family home in a hillside area as defined in the applicable agency's Code and Ordinances, the Agencies will require that during the construction of a single-family hillside home, the following measures are implemented:
  - a. Conserve natural areas
  - b. Protect slopes and channels
  - c. Provide storm drain system stenciling and signage
  - d. Divert roof runoff to vegetated areas before discharge unless the diversion would result in slope instability
  - e. Direct surface flow to vegetated areas before discharge unless the diversion would result in slope instability.

New Development/ Redevelopment Project Performance Criteria Permit §VI.D.7.c

## Integrated Water Quality/Flow Reduction/Resources Management Criteria

All New Development and Redevelopment projects identified above will control pollutants, pollutant loads, and runoff volume emanating from the project site by: (1) minimizing the impervious surface area and (2) controlling runoff from impervious surfaces through infiltration, bioretention and/or rainfall harvest and use.

Projects will retain on-site the Stormwater Quality Design Volume (SWQDv) defined as the runoff from the 0.75-inch, 24-hour rain event or the 85th percentile, 24-hour rain event, as determined from the Los Angeles County 85th percentile precipitation isohyetal map<sup>2</sup>, whichever is greater. Exceptions include technical infeasibility, opportunity for regional groundwater replenishment, local ordinance equivalence, or hydromodification, as described in the sections below.

When evaluating the potential for on-site retention, the Agencies will consider the maximum potential for evapotranspiration from green roofs and rainfall harvest and use.

# Alternative Compliance for Technical Infeasibility or Opportunity for Regional Groundwater Replenishment

In instances of technical infeasibility or where a project has been determined to provide an opportunity to replenish regional groundwater supplies at an offsite location, the Agencies may allow projects to comply with the MS4 Permit through the alternative compliance measures as described below:

 To demonstrate technical infeasibility, the project applicant must demonstrate that the project cannot reliably retain 100 percent of the SWQDv on-site, even with the maximum application of green roofs and rainwater harvest and use, and that compliance with the applicable postconstruction requirements would be technically infeasible by submitting a site-specific hydrologic

<sup>&</sup>lt;sup>2</sup> Found at <a href="http://ladpw.org/wrd/publication/engineering/Final Report-Probability Analysis of 85th Percentile 24-hr Rainfall1.pdf">http://ladpw.org/wrd/publication/engineering/Final Report-Probability Analysis of 85th Percentile 24-hr Rainfall1.pdf</a>

and/or design analysis conducted and endorsed by a registered professional engineer, geologist, architect, and/or landscape architect. Conditions where technical infeasibility may result including those indicated in Table PLD- 1 below. To utilize alternative compliance measures to replenish groundwater at an offsite location, the project applicant will demonstrate (i) why it is not advantageous to replenish groundwater at the project site, (ii) that groundwater can be used for beneficial purposes at the offsite location, and (iii) that the alternative measures will also provide equal or greater water quality benefits to the receiving surface water than the Water Quality/Flow Reduction/Resource Management Criteria.

#### Table PLD- 1: Technical Infeasibility Criteria

- 1. The infiltration rate of saturated in-situ soils is less than 0.3 inch per hour and it is not technically feasible to amend the in-situ soils to attain an infiltration rate necessary to achieve reliable performance of infiltration or bioretention BMPs in retaining the SWQDv on-site.
- 2. Locations where seasonal high groundwater is within 5 to 10 feet of the surface,
- 3. Locations within 100 feet of a groundwater well used for drinking water,
- 4. Brownfield development sites where infiltration poses a risk of causing pollutant mobilization,
- 5. Other locations where pollutant mobilization is a documented concern. Pollutant mobilization is considered a documented concern at or near properties that are contaminated or store hazardous substances underground.
- 6. Locations with potential geotechnical hazards
- 7. Smart growth and infill or Redevelopment locations where the density and/ or nature of the project would create significant difficulty for compliance with the on-site volume retention requirement.

#### **Alternative Compliance Measures**

When a project applicant has demonstrated that it is technically infeasible to retain 100 percent of the SWQDv on-site, or is proposing an alternative offsite project to replenish regional groundwater supplies, the agency will require one of the following mitigation options:

#### 1. On-site Biofiltration

If using biofiltration due to demonstrated technical infeasibility, then the project must biofiltrate 1.5 times the portion of the SWQDv that is not reliably retained on-site, as calculated by Equation 1 below.

$$B_v = 1.5 * [SWQD_v - R_V]$$

Equation 1

#### Where:

By = biofiltration volume

SWQDv = the stormwater runoff from a 0.75 inch, 24-hour storm or the 85th percentile storm<sup>3</sup>, whichever is greater.

Rv = volume reliably retained onsite The MS4 Permit does not mention flowrate based biotreatment BMPs; however, proprietary biotreatment systems are often sized using flowrate rather than volume. Additionally, in cases where a pump is needed prior to entering the biotreatment BMP, the system requires sizing based on the controlled flow from the pump. Therefore, if it is infeasible to size a biotreatment BMP with volume-based calculations, the flowrate may be substituted in lieu of volume. Similarly, the flow rate must be determined using the design storm of 0.75 inch, 24-hour storm event or the 85th percentile storm<sup>1</sup>, whichever is greater.

PLD-4

<sup>&</sup>lt;sup>3</sup> Found at <a href="http://ladpw.org/wrd/publication/engineering/Final">http://ladpw.org/wrd/publication/engineering/Final</a> Report-Probability Analysis of 85th Percentile 24-<a href="http://ladpw.org/wrd/publication/engineering/Final">http://ladpw.org/wrd/publication/engineering/Final</a> Report-Probability Analysis of 85th Percentile 24-

Conditions for On-site Biofiltration include the following:

- a. Biofiltration systems will meet the design specifications provided in Attachment H to the MS4 Permit unless otherwise approved by the Regional Water Board Executive Officer.
- b. Biofiltration systems discharging to a receiving water that is included on the Clean Water Act section 303(d) list of impaired water quality-limited water bodies due to nitrogen compounds or related effects will be designed and maintained to achieve enhanced nitrogen removal capability. See Attachment H of the MS4 Permit for design criteria for underdrain placement to achieve enhanced nitrogen removal.

#### 2. Offsite Infiltration

Offsite infiltration when implemented will use infiltration or bioretention BMPs to intercept a volume of stormwater runoff equal to the SWQDv, less the volume of stormwater runoff reliably retained on-site, at an approved offsite project and provide pollutant reduction (treatment) of the stormwater runoff discharged from the project site in accordance with the Water Quality Mitigation Criteria. The required offsite mitigation volume will be calculated by Equation 2 below.

$$M_v = 1.0 * [SWQD_v - R_v]$$
 Equation 2

Where:

 $M_n$  = mitigation volume

 $SWQD_v$  = runoff from the 0.75 inch, 24-hour storm event or the 85<sup>th</sup> percentile storm<sup>4</sup>, whichever is greater

 $R_{\nu}$  = the volume of stormwater runoff reliably retained on-site.

#### 3. Groundwater Replenishment Projects

Regional projects to replenish regional groundwater supplies at offsite locations may be proposed, provided the groundwater supply has a designated beneficial use in the Basin Plan. Regional groundwater replenishment projects must use infiltration, groundwater replenishment, or bioretention BMPs to intercept a volume of stormwater runoff equal to the SWQDv for New Development and Redevelopment projects, subject to conditioning and approval for the design and implementation of post-construction controls, within the approved project area. The projects must provide pollutant reduction (treatment) of the stormwater runoff discharged from development projects, within the project area, subject to conditioning and approval for the design and implementation of post-construction controls to mitigate stormwater pollution in accordance with the Water Quality Mitigation Criteria.

Regional groundwater replenishment projects being implemented in lieu of onsite controls will mitigate the volume as calculated using Equation 2 above.

Regional groundwater replenishment projects will be located in the same sub-watershed (defined as draining to the same HUC-12 hydrologic area in the Basin Plan) as the New Development or Redevelopment projects which did not implement on-site retention BMPs. Locations outside of the HUC-12 but within the HUC-10 subwatershed area may be considered if there are no opportunities within the HUC-12 subwatershed or if greater pollutant reductions and/or groundwater replenishment can be achieved at a location within the expanded HUC-10 subwatershed. The use of a mitigation, groundwater replenishment, or retrofit project outside of the HUC-12 subwatershed is subject to the approval of the Executive Officer of the Regional Water Board.

PLD-5

<sup>&</sup>lt;sup>4</sup> Found at <a href="http://ladpw.org/wrd/publication/engineering/Final Report-Probability Analysis of 85th Percentile 24-http://ladpw.org/wrd/publication/engineering/Final Report-Probability Analysis of 85th Percentile 24-http://disput.org/wrd/publication/engineering/Final Report-Probability Analysis of 85th

#### 4. Offsite Project -Retrofit Existing Development

Use infiltration, bioretention, rainfall harvest and use and/or biofiltration BMPs to retrofit an existing development, with similar land uses as the New Development or land uses associated with comparable or higher stormwater runoff event mean concentrations (EMCs) than the new development. Comparison of EMCs for different land uses will be based on published data from studies performed in southern California. The retrofit plan will be designed and constructed to:

- a. Intercept a volume of stormwater runoff equal to the mitigation volume (Mv) as described above in Equation 2, except biofiltration BMPs will be designed to meet the biofiltration volume or flowrate as described in Equation 1, and
- b. Provide pollutant reduction (treatment) of the stormwater runoff from the project site as described in the Water Quality Mitigation Criteria.
- 5. Conditions for Offsite Projects

Project applicants seeking to utilize these alternative compliance provisions may propose other offsite projects, which the agency in which the project is located may approve if they meet the requirements of this subpart.

- a. Location of offsite projects. Offsite projects will be located in the same sub-watershed (defined as draining to the same HUC-12 hydrologic area in the Basin Plan) as the New Development or Redevelopment project. Locations outside of the HUC-12 but within the HUC-10 subwatershed area may be considered if there are no opportunities within the HUC-12 subwatershed or if greater pollutant reductions and/or groundwater replenishment can be achieved at a location within the expanded HUC-10 subwatershed. The use of a mitigation, groundwater replenishment, or retrofit project outside of the HUC-12 subwatershed is subject to the approval of the Executive Officer of the Regional Water Board.
- b. Project applicant must demonstrate that equal benefits to groundwater recharge can be met on the project site.
- c. A prioritized list of potential offsite mitigation, groundwater replenishment and/or retrofit projects will be developed within each agency, and when feasible, the mitigation will be directed to the highest priority project within the same HUC-12 or if approved by the Regional Water Board Executive Officer, the HUC-10 drainage area, as the New Development project.
- d. Infiltration/bioretention will be the preferred LID BMP for offsite mitigation or groundwater replenishment projects. Offsite retrofit projects may include green streets, parking lot retrofits, green roofs, and rainfall harvest and use. Biofiltration BMPs may be considered for retrofit projects when infiltration, bioretention or rainfall harvest and use is technically infeasible.
- e. The agency in which the project is located will develop a schedule for the completion of offsite projects, including milestone dates to identify, fund, design, and construct the projects. Offsite projects will be completed as soon as possible, and at the latest, within 4 years of the certificate of occupancy for the first project that contributed funds toward the construction of the offsite project, unless a longer period is otherwise authorized by the Executive Officer of the Regional Water Board. For public offsite projects, the agency in which the project is located must provide in their annual reports a summary of total offsite project funds raised to date and a description (including location, general design concept, volume of water expected to be retained, and total estimated budget) of all pending public offsite projects. Funding sufficient to address the offsite volume must be transferred to the agency (for public offsite mitigation projects) or to an escrow account (for private offsite mitigation projects) within one year of the initiation of construction.
- f. Offsite projects must be approved by the agency in which the project is located and may be subject to approval by the Regional Water Board Executive Officer, if a third-party petitions the

- Executive Officer to review the project. Offsite projects will be publicly noticed on the Regional Water Board's website for 30 days prior to approval.
- g. The project applicant must perform the offsite projects as approved by either the agency or the Regional Water Board Executive Officer or provide sufficient funding for public or private offsite projects to achieve the equivalent mitigation stormwater volume.
- 6. Regional Stormwater Mitigation Program

An agency or agency group may apply to the Regional Water Board for approval of a regional or sub-regional stormwater mitigation program to substitute in part or wholly for New and Redevelopment requirements for the area covered by the regional or sub-regional stormwater mitigation program. Upon review and a determination by the Regional Water Board Executive Officer that the proposal is technically valid and appropriate, the Regional Water Board may consider for approval such a program if its implementation meets all of the following requirements:

- a. Retains the runoff from the 85th percentile, 24-hour rain event or the 0.75 inch, 24-hour rain event, whichever is greater;
- b. Results in improved stormwater quality;
- c. Protects stream habitat;
- d. Promotes cooperative problem solving by diverse interests;
- e. Is fiscally sustainable and has secure funding; and
- f. Is completed in five years including the construction and start-up of treatment facilities.

#### 7. Water Quality Mitigation Criteria

All New Development and Redevelopment projects that have been approved for offsite mitigation or groundwater replenishment projects will also provide treatment of stormwater runoff from the project site. These projects will design and implement post-construction stormwater BMPs and control measures to reduce pollutant loading as necessary to:

- a. Meet the pollutant specific benchmarks listed in Table PLD2 at the treatment systems outlet or prior to the discharge to the MS4, and
- b. Ensure that the discharge does not cause or contribute to an exceedance of water quality standards at the agency's downstream MS4 outfall.

The project proponent may be allowed to install flow-through modular treatment systems including sand filters, or other proprietary BMP treatment systems with a demonstrated efficiency at least equivalent to a sand filter. The sizing of the flow through treatment device will be based on a rainfall intensity of 0.2 inches per hour, or the one year, one-hour rainfall intensity as determined from the most recent Los Angeles County isohyetal map, *whichever is greater*.

Table PLD- 2: Benchmarks Applicable to New Development Treatment BMPs.

Conventional Pollutants					
Pollutant	Suspended Solids mg/L	Total P mg/L	Total N mg/L	TKN	mg/L
Effluent Concentration	14	0.13	1.28	1.0	09
Metals					
Pollutant	Total Cd μg/L	Total Cu μg/L	Total Cr μg/L	Total Pb μg/L	Total Zn μg/L
Effluent Concentration	0.3	6	2.8	2.5	23

New developments and redevelopments will not cause or contribute to an exceedance of applicable water quality-based effluent limitations established in the MS4 Permit pursuant to Total Maximum

Daily Loads (TMDLs).

8. Hydromodification (Flow/ Volume/ Duration) Control Criteria

All New Development and Redevelopment projects located within natural drainage systems will implement hydrologic control measures, to prevent accelerated downstream erosion and to protect stream habitat in natural drainage systems. The purpose of the hydrologic controls is to minimize changes in post-development hydrologic stormwater runoff discharge rates, velocities, and duration. This will be achieved by maintaining the project's pre-project stormwater runoff flow rates and durations.

#### Description

Hydromodification control in natural drainage systems will be achieved by maintaining the Erosion Potential (Ep) in streams at a value of 1, unless an alternative value can be shown to be protective of the natural drainage systems from erosion, incision, and sedimentation that can occur as a result of flow increases from impervious surfaces and prevent damage to stream habitat in natural drainage system tributaries<sup>5</sup>. Hydromodification mitigation approaches should meet the criteria below:

- a. Hydromodification control may include one, or a combination of on-site, regional or subregional hydromodification control BMPs, LID strategies, or stream and riparian buffer restoration measures. Any in-stream restoration measure shall not adversely affect the beneficial uses of the natural drainage systems.
- b. Natural drainage systems that are subject to the hydromodification assessments and controls, as described in this section, include all drainages that have not been improved (e.g., channelized or armored with concrete, shotcrete, or rip-rap) or drainage systems that are tributary to a natural drainage system, except as provided in Exemptions to Hydromodification Controls, see below. The clearing or dredging of a natural drainage system does not constitute an "improvement."
- c. Until the State Water Board or the Regional Water Board adopts a final Hydromodification Policy or criteria, the Hydromodification Control Criteria described in this section will be implemented to control the potential adverse impacts of changes in hydrology that may result from New Development and Redevelopment projects located within natural drainage systems.

#### **Exemptions to Hydromodification Controls**

New Development and Redevelopment projects may be exempt from implementation of hydromodification controls where assessments of downstream channel conditions and proposed discharge hydrology indicate that adverse hydromodification effects to beneficial uses of Natural Drainage Systems are unlikely. Conditions for exemptions include the following:

- a. Projects involving replacement, maintenance or repair of an agency's existing flood control facility, storm drain, or transportation network.
- b. Redevelopment Projects in the center of urban areas that do not increase the effective impervious area or decrease the infiltration capacity of pervious areas compared to the preproject conditions.
- c. Projects that have any increased discharge directly or via a storm drain to a sump, lake, area under tidal influence, into a waterway that has a 100-year peak flow (Q100) of 25,000 cfs or more, or other receiving water that is not susceptible to hydromodification impacts.
- d. Projects that discharge directly or via a storm drain into concrete or otherwise engineered (not natural) channels (e.g., channelized or armored with rip rap, shotcrete, etc.), which, in turn,

<sup>&</sup>lt;sup>5</sup> See Attachment J of the MS4 Permit, "Determination of Erosion Potential"

- discharge into receiving water that is not susceptible to hydromodification impacts.
- e. LID BMPs implemented on single family homes are sufficient to comply with hydromodification criteria.

#### **Hydromodification Control Criteria**

The Hydromodification Control Criteria to protect natural drainage systems are as follows:

- a. Except for exemptions described above, projects disturbing an area greater than 1 acre but less than 50 acres within natural drainage systems will be presumed to meet pre-development hydrology if one of the following demonstrations is made:
  - The project is designed to retain on-site, through infiltration, evapotranspiration, and/or harvest and use, the stormwater volume from the runoff of the 95<sup>th</sup> percentile, 24-hour storm, or
  - ii. The runoff flow rate, volume, and velocity for the post-development condition do not exceed the predevelopment condition for the 2-year, 24-hour rainfall event and the duration for the post-development condition is not less than the predevelopment condition for the 2-year, 24-hour rainfall event. This condition may be substantiated by simple screening models, including those described in Hydromodification Effects on Flow Peaks and Durations in Southern California Urbanizing Watersheds (Hawley et al., 2011) or other models acceptable to the **Executive Officer of the Regional** Water Board, or

The MS4 Permit states projects will meet Hydromodification Control Criteria if "The...duration for the post-development condition doles not exceed the predevelopment condition for the 2-year, 24-hour rainfall event." The runoff duration (Tc) is generally associated with longer values resulting in lower concern for hydromodification impacts. Implementation of LID BMPs generally results in runoff not immediately (or not at all) discharging from the site, increasing the time of concentration. Thus, the interpretation presented herein is that Hydromodification Control Criteria would be met if the runoff duration for the post-development condition is **not less than** the pre-development condition for the 2-year, 24-hour rainfall event.

- iii. The Erosion Potential (Ep) in the receiving water channel will approximate 1, as determined by a Hydromodification Analysis Study and the equation presented in Attachment J of the MS4 Permit. Alternatively, agencies can opt to use other work equations to calculate Erosion Potential with Executive Officer approval.
- b. Projects disturbing 50 acres or more within natural drainage systems will be presumed to meet pre-development hydrology based on the successful demonstration of one of the following conditions:
  - i. The site infiltrates on-site at least the runoff from a 2-year, 24hour storm event, or
  - ii. The runoff flow rate, volume, and velocity for the post-development condition does not exceed the pre-development condition for the 2-year, 24-hour rainfall event and the duration for the post-development condition is not less than the pre-development condition for the 2-year, 24-hour rainfall event. These conditions must be substantiated by hydrologic modeling acceptable to the Regional Water Board Executive Officer, or
  - iii. The Erosion Potential (Ep) in the receiving water channel will approximate 1, as determined by a Hydromodification Analysis Study and the equation presented in Attachment J of the MS4 Permit.

#### **Alternative Hydromodification Criteria**

The requirement for Hydromodification Controls will be satisfied by implementing the hydromodification requirements in the County of Los Angeles Low Impact Development Manual (2009) for all projects disturbing an area greater than 1 acre within natural drainage systems.

#### 2. Watershed Equivalence

Regardless of the methods through which applicants implement alternative compliance measures, the subwatershed-wide (defined as draining to the same HUC-12 hydrologic area in the Basin Plan) result of all development must be at least the same level of water quality protection as would have been achieved if all projects utilizing these alternative compliance provisions had complied with the Integrated Water Quality/Flow Reduction/Resource Management Criteria, described herein.

## 3. Annual Report

Annual Reports will be provided to the Regional Water Board to include a list of mitigation project descriptions and estimated pollutant and flow reduction analyses (compiled from design specifications submitted by project applicants, as approved. Within 4 years of the MS4 Permit adoption, the Annual Reports will include a comparison of the expected aggregate results of alternative compliance projects to the results that would otherwise have been achieved by retaining on site the SWQDv.

Implementation Permit §VI.D.7.d

# **Local Ordinance Equivalence**

Alternative requirements in the local ordinances for the agencies of this WMP will provide equal or greater reduction in stormwater discharge pollutant loading and volume as would have been obtained through strict conformance with the Integrated Water Quality/Flow Reduction Resources Management Criteria, Alternative Compliance Measures for Technical Infeasibility, or Opportunity for Regional Groundwater Replenishment sections herein and, if applicable, the Hydromodification (Flow/Volume Duration) Control Criteria section herein.

#### **Project Coordination**

A process for effective approval of post-construction stormwater control measures will be developed to include:

- a. Detailed LID site design and BMP review including review of BMP sizing calculations, BMP pollutant removal performance, and municipal approval; and
- b. An established structure for communication and delineated authority between and among municipal departments that have jurisdiction over project review, plan approval, and project construction through memoranda of understanding or an equivalent agreement.

#### **Maintenance Agreement and Transfer**

Prior to issuing approval for final occupancy, the Agencies will require that all New Development and Redevelopment projects subject to post-construction BMP requirements, with the exception of simple LID BMPs implemented on single family residences, provide an operation and maintenance plan, monitoring plan, where required, and verification of ongoing maintenance provisions for LID practices, Treatment Control BMPs, and Hydromodification Control BMPs including but not limited to: final map conditions, legal agreements, covenants, conditions or restrictions, CEQA mitigation requirements, conditional use permits, and/ or other legally binding maintenance agreements (see Attachments PLD-A and PLD-B for MCA and MCA Termination sample templates, respectively). Agencies will require maintenance records be kept on site.

Verification at a minimum will include the developer's signed statement accepting responsibility for maintenance until the responsibility is legally transferred; and either:

- a. A signed statement from the public entity assuming responsibility for BMP maintenance; or
- b. Written conditions in the sales or lease agreement, which require the property owner or tenant to assume responsibility for BMP maintenance and conduct a maintenance inspection at least once a year; or
- c. Written text in project covenants, conditions, and restrictions (CCRs) for residential properties assigning BMP maintenance responsibilities to the Home Owners Association; or
- d. Any other legally enforceable agreement or mechanism that assigns responsibility for the maintenance of BMPs.

All development projects subject to post-construction BMP requirements will provide a plan for the operation and maintenance of all structural and treatment controls. The plan will be submitted for examination of relevance to keeping the BMPs in proper working order. Where BMPs are transferred to agency for ownership and maintenance, the plan will also include all relevant costs for upkeep of BMPs in the transfer. Operation and Maintenance plans for private BMPs will be kept on-site for periodic review by agency inspectors.

A tracking system and an inspection and enforcement program will be maintained for New Development and Redevelopment post-construction stormwater as shown in Table PLC-3. Enforcement action will be taken per the established Progressive Enforcement Policy as appropriate based on the results of the inspection. See Section for requirements for the development and implementation of a Progressive Enforcement Policy (Appendix A-3-1 PEP).

Table PLD-3: Tracking, Inspection, and Enforcement Program Components

Program	Description	Compor	nents
GIS or other Electronic System	A GIS or other electronic system will be implemented for tracking projects that have been conditioned for post-construction BMPs.	<ul> <li>Municipal Project ID</li> <li>State WDID No.</li> <li>Project Acreage</li> <li>BMP Type and Description</li> <li>BMP Location (coordinates)</li> <li>Date of Maintenance Agreement</li> <li>Date of Acceptance</li> </ul> Proper installation of:	<ul> <li>Maintenance Records</li> <li>Inspection Date and Summary</li> <li>Corrective Action</li> <li>Date Certificate of Occupancy Issued</li> <li>Replacement or Repair Date</li> </ul>
Inspections <sup>6</sup>	sites upon completion of construction and prior to the issuance of occupancy certificates.	<ul> <li>LID measures,</li> <li>Structural BMPs,</li> <li>Treatment control BMPs, and</li> <li>Hydromodification control BMPs.</li> </ul>	
Operation and Maintenance <sup>7</sup>	Verify proper operation and maintenance of post-construction BMPs. Inspection at least once every 2 years after project completion.	<ul> <li>Follow a Post-construction BMP M (See Attachment PLD-C)</li> <li>Assess operation and maintenance construction BMPs, including BMP vegetation.</li> </ul>	e conditions relating to post-

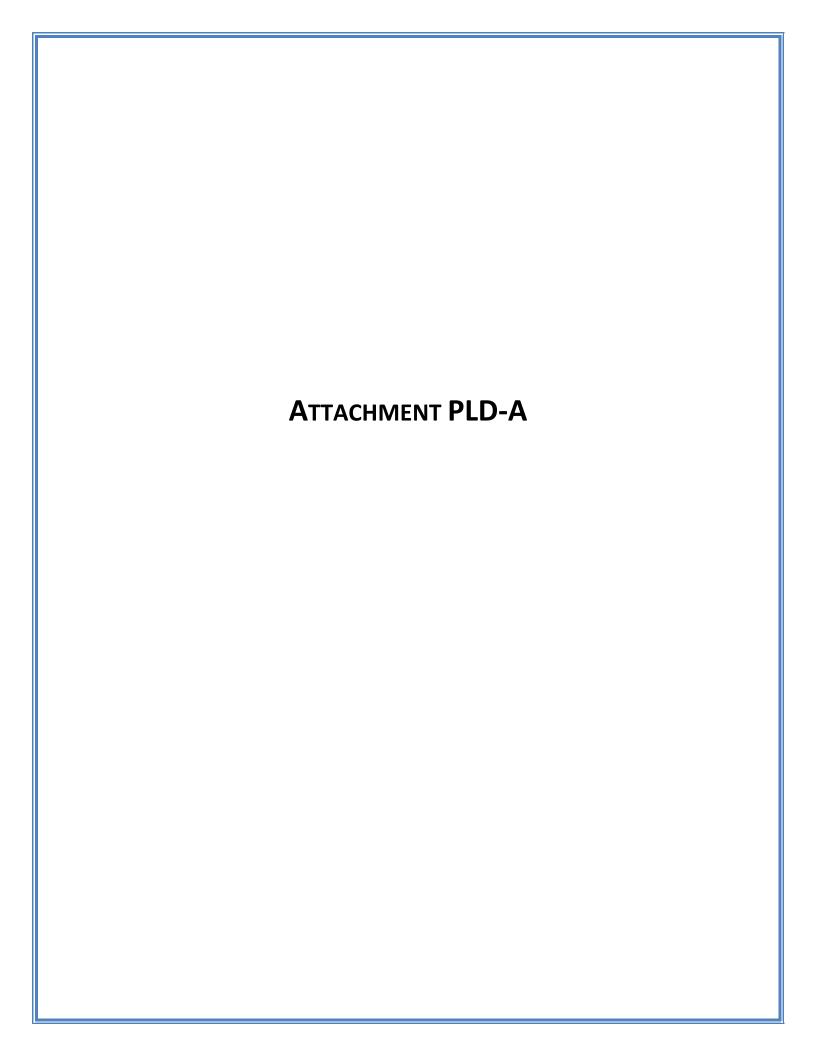
<sup>&</sup>lt;sup>6</sup> The inspection may be combined with other inspections provided it is conducted by trained personnel.

<sup>&</sup>lt;sup>7</sup> For post-construction BMPs operated and maintained by parties other than the agency in which the BMP(s) is located, the agency will require the other parties to document proper maintenance and operations.

#### **Plan Certification**

Each SUSMP/LID Plan should contain proper certifications. The following approach is suggested for SUSMP/LID Plan submittals:

- Form signed by the property owner/applicant stating the category in which the project falls under to easily define the NPDES requirements (see Attachment PLD-D for Form PC sample template).
- Form signed by the property owner/applicant certifying that the BMPs will be implemented, monitored, and maintained per SUSMP/LID Plan requirements (see Attachment PLD-E for Form P1 sample template).
- Form signed and stamped by a California registered civil engineer stating the proposed structural BMPs and certifying the methods and requirements are in compliance with the MS4 Permit requirements (see Attachment PLD-F for Form P2 sample template).

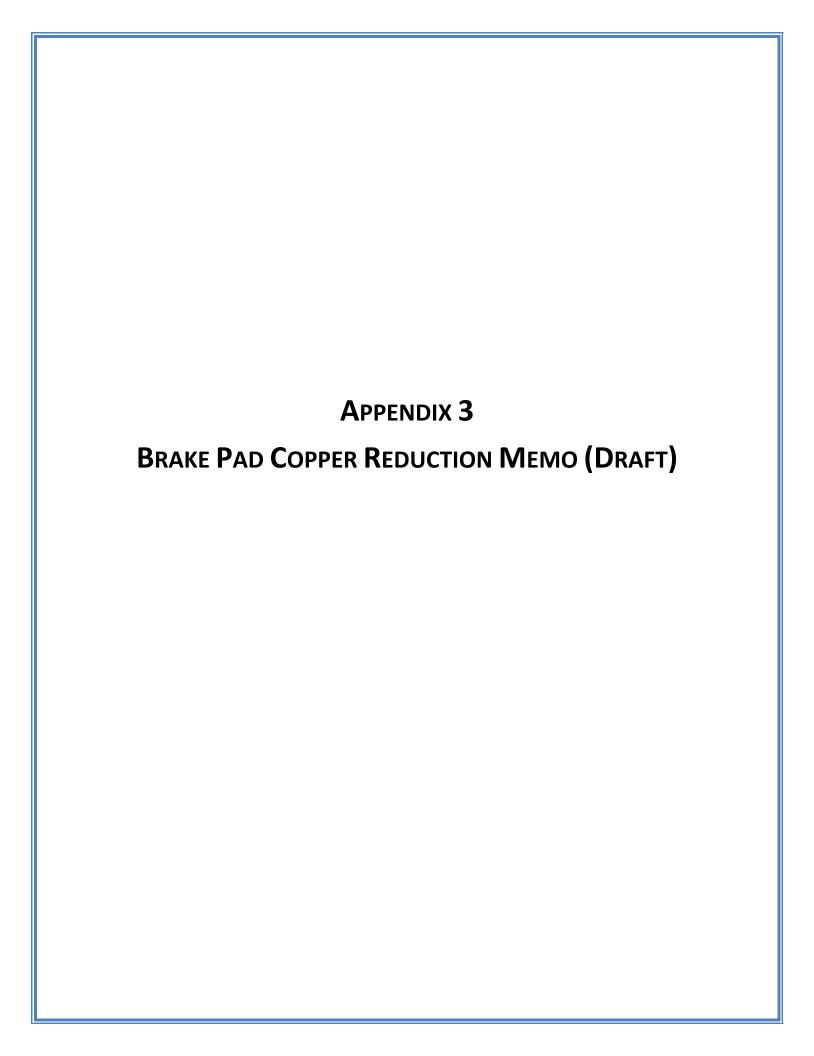




# City of [Insert City]NPDES Program POST-CONSTRUCTION BMP VERIFICATION & INSPECTION FORM

PROJECT INFORMATION				
Facility/Project Name:			Inspection Date:	
Address:			Inspector:	
Contact Name: Contact Phone:				
_				
Project Category				
☐ Priority Project ☐ Small Site LID P	roject 🗌 Si	ngle Family Res	sidence [	Green Street
☐ Public Project ☐ Private Project				
Project Type:				
☐ Commercial ☐ Industrial	Residential	Пм	Iulti-Use	
☐ Road/Street ☐ Parking Lot	Automotive re	=	estaurant	☐ Other:
Operation/Maintenance:				
☐ Reviewed ☐ Not Reviewed	☐ Not Available			
Preparer's Name:	Preparer's Title:			
Address:	City:	Z	ip: F	Phone:
Inspection Type				
	Special Investigat		☐ Respons	e to Complaint
☐ Routine Inspection (Annual) ☐ ☐	Follow-up Inspect	ion		
CHECKL	IST FOR ROUTINE SO	OURCE CONTROL	BMPs	
Poquiroment	No. of BMPs	BMP in place p	er approved LID	Corrective Action Paguired
Requirement	(if Applicable)	Plan/S	USMP?	Corrective Action Required
Storm Drain System Stenciling/Signage		Yes		Yes No
Outdoor Material Storage Areas Trash Storage Areas		Yes Yes	No No	Yes No
Efficient Irrigation Systems & Landscape Design		Yes	□ No	Yes No
Protect Slopes & Channels		Yes		Yes No
Loading Dock Areas		Yes		Yes No
Maintenance Bays		Yes	No	Yes No
Vehicle Wash Areas		Yes	No	Yes No
Outdoor Process Areas		Yes	No	Yes No
Equipment Wash Areas		Yes	No	Yes No
Fueling Areas		Yes	☐ No	Yes No
Hillside Landscaping		Yes		Yes No
Wash-water Controls for Food Prep Areas		Yes		Yes No
Community Car Wash Racks		Yes	No	Yes No
	CHECKLIST FOR STR	1		T
Requirement	No. of BMPs (if Applicable)		er approved LID SUSMP?	Corrective Action Required
Infiltration Trench/Basin	(II Applicable)			☐ Yes ☐ No
Infiltration Well/Dry Well		Yes Yes	_	Yes No
Detention Basin		Yes		Yes No
Porous Pavement		Yes		Yes No
Bio-infiltration		Yes		Yes No
Vegetated Swale		Yes	=	Yes No
Bio-filtration		Yes		Yes No
Proprietary Control Measure (describe):		Yes	No	Yes No
Media Filtration		Yes	_	Yes No
Filter Insert		Yes		Yes No
Regional or Watershed BMPs		Yes	No	Yes No
Other (describe):		☐ Yes	☐ No	☐ Yes ☐ No

	INSPECTION RESULTS:	
☐ Visible / No Apparent Problems		
BMP Failure		
Significant Engineering / Design Flaws		
Unauthorized Modifications		
BMP Missing / Removed / Not Located		
Trash / Debris Exceeding Cap. (bypass)		
Evidence of Pollution / Dumping		
Vector Control Issues (Mosquitoes)		
Inadequate Maintenance		
D	ESCRIPTION OF CORRECTIVE ACTION(S) REQUI	RED:
	CORRECTIVE ACTION NOTICE (IF REQUIRED)	
	<u>ve</u> , then based on this verification inspection, you are	e in noncompliance with Municipal Code Chapter
[ - ]. You must implement the req	uired corrective action(s) by:	
		Corrective Action Due Date
	ted to verify that all necessary corrective measures	
	O ELEVATED ENCORCEMENT, WHICH CAN INCLUDE	INFRACTION OR MISDEMEANOR PENALTIES.
ACKNOWLEDGEMENT OF RECEIPT OF CORRE	CTIVE ACTION NOTICE	
Contact Signature	Printed Name	Date





# **DRAFT MEMO**

**To:** Richard Watson, Richard Watson & Associates, Inc. **DATE:** Jan. 3, 2013

FROM: Kelly D. Moran, Ph.D. PROJECT: 86

**SUBJECT:** Estimate of Urban Runoff Copper Reduction in Los Angeles County from

the Brake Pad Copper Reductions Mandated by SB 346

# **Summary**

This memorandum provides an estimate of urban runoff copper reductions from the brake pad copper reductions mandated by SB 346. The estimate is designed for urban runoff management planning purposes in Los Angeles County.

The estimate relies on available information, which was largely developed through the lengthy collaboration among brake pad manufacturers, government agencies, and environmental groups in the Brake Pad Partnership (BPP). Since certain elements of the brake pad copper reduction schedule are unknown at this time due to the proprietary nature of product formulation and sales data, the estimates rely on a series of reasonable assumptions that were developed on the basis of available data. Three scenarios (see Table 1) were developed to span the reasonable range of industry product modification schedules.

**Table 1. Copper Reduction Scenario Summary** 

Year*	Scenario 1 - One Step Reduction	Scenario 2 - Two Step Reduction	Scenario 3 - Aftermarket Exemption from 0.5% Copper
2014	<0.5% copper brake pads start appearing on new vehicles	<5% copper brake pads start appearing on new vehicles	<5% copper brake pads start appearing on new vehicles
2015 2016	11 0	11 6	11 0
2017			
2018		<0.5% copper brake pads start appearing on new vehicles	<0.5% copper brake pads start appearing on new vehicles
2019			
2020			
2021	All new vehicle brake pads <0.5% copper	All new vehicle brake pads <5% copper	All new vehicle brake pads <5% copper
2022	••	••	**
2023	All replacement pads <0.5% copper	All replacement pads <5% copper	All replacement pads <5% copper
2024			
2025		All new vehicle brake pads <0.5% copper	All new vehicle brake pads <0.5% copper
2026			
2027		All replacement pads <0.5% copper	
2028			

<sup>\*</sup>Key Los Angeles River Metals TMDL compliance dates are highlighted.

For each scenario, quantitative estimates of urban runoff copper reductions were generated through spreadsheet calculations. The resulting estimates summarized in Table 2 are in the form of a percentage reduction in copper in urban runoff in years of interest for TMDL compliance in Los Angeles County (2020, 2024, and 2028) and in 2032.

Table 2. Estimated Urban Runoff Copper Reduction from Brake Pads Alone

Year	Scenario 1 - One Step Reduction	Scenario 2 - Two Step Reduction	Scenario 3 - Aftermarket Exemption from 0.5% Copper
2020	29%	17%	17%
2024	60%	45%	39%
2028	61%	60%	49%
2032	61%	61%	55%

The most significant uncertainties in these estimates are in brake pad copper reduction schedules, brake pad copper contents, and watershed response times (which are affected by watershed-specific characteristics and variation in annual rainfall volumes).

# **Background**

A simple action—vehicle drivers hitting the brakes—released about 600,000 kilograms (1.3 million pounds) of copper into California's environment in 2010. Each time vehicle brakes engage, a tiny amount of fine dust wears off of the vehicle's brake pads. When it rains, some of this dust washes into urban runoff. Scientific studies indicate that dust generated by vehicle brakes is by far the most significant source of copper in urban watersheds. In California's most urbanized watersheds, brake pad copper is estimated to comprise more than 60% of all copper in urban runoff (Donigian 2009<sup>1</sup>).

A California law enacted in 2010, SB 346 (Kehoe) set in place a program that will nearly eliminate copper use in brake pads. SB 346 requires that brake pads sold in California contain no more than 5% copper by weight by 2021, and no more than 0.5% by 2025. According to a representative industry analysis, as of 2006 brake pads contained an average of about 8% copper by weight (BPP 2008). The law also limits dangerous—but fortunately less common—brake pad pollutants, by prohibiting sale of brake pads containing more than trace amounts of lead, mercury, asbestos, cadmium, and hexavalent chromium in 2014. To avoid replacing one environmental problem with another, SB 346 requires manufacturers to examine new formulations carefully and to select alternatives that pose less potential hazard to public health and the environment. Consumer safety will be ensured through a limited deadline extension process for the 2025 0.5% copper requirement (available starting only when a manufacturer demonstrates that no alternative brake friction materials will be safe and available) and by provisions allowing continued sales of replacement brake pads for older vehicles. Starting in 2014, a brake pad copper content certification and labeling system established by SB 346 will provide for ready identification of brake pads with the lowest copper content.

Following California's model, the State of Washington also enacted restrictions on brake pad copper content in 2010 (Washington State 2010). Washington's law provides slightly different exemptions than California's law—notably a much narrower exemption for

<sup>&</sup>lt;sup>1</sup> See references list at the end of the memorandum.

"aftermarket" brake pads that replace the "original equipment" brake pads sold with new vehicles. Washington law also has another important difference from California law—it requires manufacturers to provide Washington State Department of Ecology with periodic reports of brake pad copper, antimony, nickel, and zinc content, starting in 2013.

Due to the importance of California's vehicle market and the interconnection of vehicle parts distribution systems throughout North America, brake pad manufacturers expect that it is unlikely that any manufacturer will produce California-specific or Washington-specific products (MEMA 2012a). Instead, copper reduction will be integrated throughout the entire North American brake pad market (MEMA 2012a).

In the two years since SB 346 was enacted, the vehicle industry has actively engaged in implementing the law (Moran 2011). Compliance certification markings, box markings, and certified chemical analysis methods have been adopted (SAE 2011; SAE 2012; MEMA 2012b). Washington State has adopted regulations specifying testing, marking, and reporting requirements (Washington Department of Ecology 2012). Although quantitative information about brake pad copper reductions is not yet available, strong industry attention to low-copper and copper-free brake pads and promotion of these pads by companies already offering them (Honeywell undated; FDP Brake 2010-2012; Williams undated; Fastmagna.com 2010; Bendix 2012; Phoenix 2010; ALCO 2012; Wilson 2012; Crowe 2012; Aftermarket News 2012; Murphy 2012) provides evidence that implementation is underway and is proceeding in accordance with the process and time frames anticipated by the Brake Pad Partnership (BPP 1996-2012).

# **Summary of Available Information**

This section summarizes the available information that forms the basis for the brake copper reduction estimates.

Brake Pad Copper Reduction Schedule. In 1999, the Brake Manufacturer's Council committed to offer new low-copper brake pad materials to customers within 5 years of any BPP decision that brake pads are a major copper source (Lawrence 1999). This commitment was triggered by the BPP in late 2008. As discussed above, many manufacturers are currently offering low copper and copper-free brake pads to customers. The timelines in SB 346 and Washington state law provided eight years after the 2013 reformulation commitment for vehicle manufacturers to re-engineer all vehicle platforms to incorporate the new brake pad formulations (BPP 1996-2012). This timeframe was specifically selected to allow vehicle manufacturers to complete the required brake system re-engineering in conjunction with their regular re-engineering of vehicle platforms. Both laws provide for a second overlapping vehicle re-engineering cycle to reach the 2025 0.5% copper standard, which required technology that was not in sight when the laws were adopted in 2010 (but that is now commercially available as documented above).

Brake Pad Copper Content. Through the BPP, brake pad manufacturers reported brake pad copper content annually from 1998-2006 for the highest sales volume new vehicles (BPP 2008). In 2006, original equipment brake pads contained an overall average of 8.2% copper by weight. This average represents a mixture of high-copper brake pads (10-20% copper) and brake pads with no intentionally added copper. In 2008, manufacturers collected formulation type data to estimate the fraction of the market

comprised of no-copper brake pads (Phipps 2008). Because the BPP reporting covered only original equipment brake pads (those sold on new vehicles), the BPP developed a separate estimate of the copper content in aftermarket (replacement) brake pads (Rosselot 2009). Until Washington State's reporting begins, BPP data are the best available information about brake pad copper content.

Brake Pad Replacement Frequency. Brake pad material wears off gradually over the course of the lifetime of the pad. To support the work of the BPP, manufacturers shared propriety market survey data characterizing the replacement frequencies of original equipment and aftermarket brake pads (BPP 1996-2012; AAIA 2008). These data showed that on average, original equipment brake pads are replaced when a vehicle is 3-4 years old. Because older vehicles are driven fewer miles per year (FHWA 2009; Santos 2011), their aftermarket brake pads are only replaced at a rate of about 21% per year (AAIA 2008).

<u>Vehicle Fleet Characterization</u>. The California Department of Finance periodically publishes summaries of vehicle registration data (DOF 2009). These summaries provide vehicle age distributions and the fraction of vehicle registrations by type (light-duty, heavy-duty, motorcycle, trailer). In addition to these data, information from the Southern California Association of Governments' transportation monitoring and information system (SCAG 2012) and the BPP (BPP 1996-2012 and Rosselot 2010) provide the basis for assuming that neglecting contributions from vehicles other than light-duty vehicles will not introduce significant error in the copper reduction estimate.

<u>Copper in Urban Runoff</u>. The Brake Pad Partnership (BPP) completed peer-reviewed scientific studies to characterize brake pad emissions (BMC PEC 2006; Haselden 2004; Schlautman 2006), examine all environmental copper sources (Rosselot 2006a; Rosselot 2006b), and develop quantitative estimates of the brake pad copper contribution to total stormwater copper loads using linked air and watershed models (Pun 2006a; Pun 2006b; Donigian 2007; Donigian 2009).

The BPP's "Upper Colma" modeling watershed is most similar to watersheds in Los Angeles region because of its combination of high urbanization, high traffic levels, and location surrounded by other urban areas. In this watershed, brake pad copper was estimated to comprise 58-66% of total anthropogenic copper.

BPP modeling estimated watershed response time to brake pad copper reductions (Donigian 2009). For the Los Angeles region, watershed response time is assumed to be similar to the BPP's estimates for highly urbanized watersheds with concrete lined channels. In the most highly impervious watersheds, watershed response time is relatively quick, with >70% copper reductions estimated the first year after a change in brake pad reformulation and nearly 90% reduction in 5 years. Concrete channels were found to further reduce these watershed response time.

# **Computational Assumptions**

The copper reduction estimates rely on a series of reasonable assumptions that were developed on the basis of available data. These assumptions are detailed in Table 3.

**Table 3. Assumptions Used in Development of Copper Reduction Estimates** 

Assumption	Basis	References
	Schedule Assumptions – Original Equipment Bro	
By January 1, 2021, all original equipment brake pads will contain less than 5% copper. By January 1, 2025, all original equipment brake pads will contain less than 0.5% copper	Requirements of SB 346	SB 346
Extension requests for 0.5% copper requirement will be relatively limited.	Difficulty of extension process and short time frame for each extension, long time frame for development of alternatives, industry press and informal communications indicating that alternatives are becoming available.	SB 346; BPP 1996-2012; Honeywell undated; FDP Brake 2010-2012; Williams undated; Fastmagna.com 2010; Bendix 2012; Phoenix 2010; ALCO 2012; Wilson 2012; Crowe 2012; Aftermarket News 2012
Lower copper brake pads will be phased in on new vehicles at a constant rate over an 8-year period prior to each compliance deadline.	Estimates from brake pad and vehicle manufacturers, who have consistently explained that they plan to introduce new brake pads when completing the cyclical reengineering of vehicle platforms. Recent industry press and brake pad manufacturer announcements have been consistent with the statements made during development of legislation.	MEMA 2010; BPP 1996- 2012; Honeywell undated; FDP Brake 2010-2012; Williams undated; Fastmagna.com 2010; Bendix 2012; Phoenix 2010; ALCO 2012; Wilson 2012; Crowe 2012; Aftermarket News 2012; Murphy 2012
Washington State will require new vehicle brake pads to contain less than 0.5% copper by January 1, 2025 (same schedule as California).	Washington State law establishes the same compliance date as California law for brake pads less than 5% copper, but does not establish a firm date for requiring brake pads less than 0.5% copper. Washington must conduct a review to set the compliance date. Washington's review will start in 2015. When the review is complete, manufacturers will have 8 years to comply. Washington's review process and decision will take 1-2 years, setting up timing for implementation on 1/1/25. To establish the compliance date, Washington must find that <0.5% copper pads are available. Market information indicates this may already be true. Formulation data that must be reported to Washington in 2013 is likely to provide a scientific basis for Washington's decision. The industry and the two states have worked to harmonize the implementation of the California and Washington laws.	Washington State 2010; Moran 2011; ; Honeywell undated; FDP Brake 2010- 2012; Williams undated; Fastmagna.com 2010; Bendix 2012; Phoenix 2010; ALCO 2012; Wilson 2012; Crowe 2012; Aftermarket News 2012; Murphy 2012

Table 3. Assumptions Used in Development of Copper Reduction Estimates (Continued)

Assumption	Basis	References
Brake Pad Copper Reduction Schedule	Assumptions – Aftermarket (Replacement)	Brake Pads
Non-compliant replacement brake pads for pre-2021 and pre-2025 vehicles may be sold indefinitely.	Provision of SB 346	SB 346
Under Washington state law, starting on January 1, 2021, all newly manufactured replacement brake pads must contain less than 5% copper. Non-compliant replacement brake pads manufactured prior to January 1, 2021 may be sold until December 31, 2030. Non-compliant replacement brake pads may be sold indefinitely, but only if they are identical to original equipment brake pads.	Washington State law	Washington State 2010; Washington Department of Ecology 2012
Washington State's exemption for original equipment brake pads that are identical to the ones sold with the new vehicle will have only a small effect.	Original equipment services pads that are identical to the ones sold with the vehicle comprise a very small fraction of the market because for cost reasons, even vehicle dealers switch from these pads to lower cost vehicle manufacturer approved service pads a few years later. Vehicle manufacturers protested the narrow nature of this exemption during development of Washington's legislation and its regulations.	BPP 1996-2012
Recognizing that brake pad sales lag behind shipments of new products due to the inventory "turn time" in the brake pad supply chain, only 45% of brake pads sold in a given year are shipped in that year. The remaining sales are comprised of brake pads shipped in the previous year (30%) and brake pads shipped two years prior (25%).	A typical replacement brake pad inventory "turn time" is <2 years.  Some low volume pads may be held in inventories for as long as ten years.  Inventory carrying costs hold down inventory volumes. Brake pad inventory turn time is longer than other retail inventory turn times because of the plethora of vehicle models and some manufacturers' historic lack of standardization of parts across vehicle models.	BPP 1996-2012
Replacement brake pads for vehicles manufactured with low copper brake pads will also be low in copper, even if the vehicle is manufactured prior to compliance deadlines.	Braking performance will be most easily matched with lower copper formulations. Lower copper formulations will almost certainly be lower cost, which is an important factor in the largely price-driven aftermarket.	BPP 1996-2012

Table 3. Assumptions Used in Development of Copper Reduction Estimates (Continued)

	n ·	D.C.
Assumption	Basis	References
Replacement brake pads	Since safety standard apply to new vehicles—and not	BPP 1996-2012;
containing lower levels	to brake pads—there is no specific regulatory	Honeywell
copper that are designed	constraint on aftermarket brake pad formulations.	undated; FDP
for vehicles manufactured	Drivers for the aftermarket include cost, safety, and	Brake 2010-2012;
with high copper brake	customer acceptance. Since copper is an expensive	Williams undated;
pads will phase in at a	ingredient, cost considerations point toward early	Fastmagna.com
constant rate starting in	reformulation. Aftermarket manufacturers have a	2010; Bendix
2014. The end of the phase	history of making products available to fit new vehicles	2012; Phoenix
in period will be	within a few months of the vehicle's initial	2010; ALCO
determined by	manufacture, suggesting that they will make products	2012; Wilson
Washington's compliance	available on a schedule that phases in over the same	2012; Crowe
deadlines.	general time period as the phase in for original	2012; Aftermarket
	equipment brake pads. Press releases and industry	News 2012;
	websites indicate that brake pads containing <5%	Murphy 2012
	copper and brake pads containing less than 0.5% are	marphy 2012
	both already available. Manufacturers may be less	
	motivated to introduce new products for old vehicles,	
	which present the need to design pads with	
	characteristics similar to those provided by high copper	
	brake pads.	
Brake Pad Copper Content A		
82% of Original Equipment	Analysis of brake pad formulation data collected in	MEMA 2010;
brake pads contain copper;	Brake Manufacturers' Council annual surveys and BPP	Phipps 2008; BPP
these pads contain 10-20%	Steering Committee discussions of brake pad copper	1996-2012
copper by weight.	content by formulation type.	1990-2012
18% of Original Equipment	content by formulation type.	
brake pads are semi-		
metallic, containing <0.5%		
copper. These pads contain		
a low level of copper		
(0.1%) due to the presence		
of traces of copper in other ingredients.		
	Brake pad copper content data collected in Brake	BPP 2008
Original equipment brake pads currently contain an		BPP 2008
	Manufacturers' Council annual surveys for the BPP.	
overall average of 8.2%	Although this is the best available data set, the survey	
copper by weight	was not designed for use in loading estimates. The	
	most recent survey was in 2006. Newer data are	
Proka nada maatina tha	currently unavailable.	BPP 1996-2012
Brake pads meeting the	Due to variation in materials input and manufacturing	Drr 1990-2012
<5% copper requirement	processes for brake pads (which are heterogeneous	
will contain an average of	materials), to ensure compliance, products will need to	
4% copper by weight.	be designed with copper content well below	
Brake pads meeting the	compliance levels. Since copper does not serve a	
<0.5% copper requirement	useful design purpose below 1% concentrations, brake	
will contain an average of	pads containing less than 0.5% copper will only	
0.1% copper by weight.	contain trace copper introduced via impurities in other	
100	ingredients (e.g., recycled metals).	D 1 (2000
Aftermarket brake pads	Estimate made for the Brake Pad Partnership based on	Rosselot 2009
currently contain an overall	the very limited available data on aftermarket brake	
average of 5% copper by	pads. Copper content is lower due to the high cost of	
weight.	copper as an ingredient and the cost sensitivity of the aftermarket.	
	Lattermerket	i l

Table 3. Assumptions Used in Development of Copper Reduction Estimates (Continued)

Assumption	Basis	References
About 34% of aftermarket	As compared to original equipment brake pads, a	BPP 1996-2012;
brake pads currently	greater fraction of replacement pads are likely to	Antenora 2012;
contain less than 0.5%	contain less than 0.5% copper. Informal estimates of	MEMA 2012
copper. The current rate of	the copper free fraction of replacement pads have been	
replacing high copper	as high as 50%. In the absence of other information,	
original equipment brake	34% of replacement brake pads as assumed to be	
with <0.5% copper brake	copper free; this value is the midpoint between 18%	
pads will not decline and	and 50%. Similarly, in the absence of other	
will grow only as	information, the fraction of vehicles that started with	
aftermarket brake pads are	high copper brake pads but that receive copper free	
re-engineered.	replacement brake pads is assumed to remain constant	
	until re-engineering starts.	
Brake Pad Replacement Assi	umptions	
Original equipment brake	Brake pads are typically replaced after 3-4 years of	BPP 1996-2012
pads are replaced when	service, after about 35,000-40,000 miles of driving.	
vehicle is 3.5 years old.		
Vehicles more than 3.5	Automotive Aftermarket Industry Association survey	AAIA 2008; BPP
years old have their brake	data of the aftermarket indicate that 20-22% of vehicles	1996-2012;
pads replaced once every 5	more than 3 years old have their brake pads replaced	FHWA 2009;
years.	each year. Older vehicles likely have a lower brake	Santos 2011
	pad replacement rate than new vehicles because vehicle	
	miles traveled falls with vehicle age.	
Vehicle Fleet Assumptions		
The age distribution of	No available information suggests that future	DOF 2009. Table
California's vehicle fleet	distributions will change dramatically. The gyrations	J3: "Distribution
will remain essentially the	in vehicle sales volumes during the economic downturn	Of Fee-Paid
same as the distribution in	appear to have ended.	Registrations By
2007		Type And Year
		First Registered
		California, 2007."
Heavy-duty (truck) brake	SCAG vehicle miles traveled (VMT) data show trucks	SCAG 2012;
copper contributions are	comprise less than 3.5% of total vehicle miles traveled	Gilroy 2011; BPP
small.	in Los Angeles County. Trucks have larger brake pads,	1996-2012
	but since consumer acceptance issues (noise, braking	
	comfort) that have driven copper in use in vehicles are	
	not present in this market, copper use is believed to be	
	low.	
Motorcycle contributions	Motorcycles are estimated to be <1% of statewide	Rosselot 2010
are small	brake pad copper emissions.	
Trailer contributions are	Trailers comprise less than 10% of total California	DOF 2009. Table
small	vehicle registrations. Trailers probably comprise a	J5: "Registration
	relatively small portion of the vehicle miles traveled in	of Motor Vehicles
	the Los Angeles region because they are primarily used	and Trailers which
	on heavy-duty trucks (see above) and for recreational	Paid Fees by Type
	purposes.	of Vehicle
		California, 1971
		to 2007."; SCAG
		2012
Other vehicle types	Brake Pad Partnership informal analysis	BPP 1996-2012
exempted from SB 346		
release negligible		
quantities of copper		

Table 3. Assumptions Used in Development of Copper Reduction Estimates (Continued)

Assumption	Basis	References
Vehicle Miles Traveled (VMT	T) Assumptions	
Brake pad wear is proportional to VMT	Information provided by brake pad manufacturers to the Brake Pad Partnership.	Phipps 2006
VMT will not change significantly in coming years.	SCAG data showing VMT was basically flat from 2002 through 2009. Increasing gasoline prices and legislation, regulation, and planning activities to reduce VMT because of climate change should stabilize—and may actually reduce—future VMT.	SCAG 2012
The relative fraction of vehicle miles traveled on highways (as compared to city streets) will not change significantly in coming years.	Brake Pad manufacturer data show that brake pad wear rates on city streets are 5-10 times greater than emissions on highways, due to lower use of brake pads per mile traveled on highways. As long as the relative proportion of vehicle miles traveled on theses two types of road does not change, this does not affect load estimates.	Phipps 2006
Urban Runoff Assumptions		T
Urban Runoff Copper Fraction = 62%	In the most highly urbanized watersheds, brake pad copper comprises 58-66% of total anthropogenic copper.	Donigian 2009
Watershed response time in Los Angeles County = 1 year	In the most highly impervious San Francisco Bay area watersheds without concrete channels, watershed response time is relatively quick, with >70% copper reductions estimated the first year after brake pad reformulation and nearly 90% reduction in 5 years. Modeling suggests that channelized watersheds experience a slightly quicker wash out period than the natural channels modeled in the San Francisco Bay area.  Weather introduces uncertainty into predicted copper reduction school less. Wet weather and large storms.	Donigian 2009
	reduction schedules. Wet weather and large storms mobilize copper in watersheds, increasing the speed of copper reductions. Dry years reduce the washout, increasing the length of time that it takes for brake pad copper reductions to be fully reflected in waterways. Modelers found that dry water year scenarios slightly increased washout time, by at most a few years.	

# **Brake Pad Copper Reduction Scenarios**

The following three scenarios were developed on the basis of available information to bracket the range of potential rates of brake pad copper reduction. Each scenario is based on a different potential pathway for the market transition to the brake pads containing less than 0.5% copper.

Scenario 1 (One-Step Reduction) – Virtually all original equipment (new vehicle) and aftermarket (replacement) brake pads are reformulated to <0.5% copper by January 1, 2021 (first SB 346 copper compliance deadline). Virtually all aftermarket brake pads containing higher copper levels that remain in distributor and retailer inventories are sold within two years of this date.

Brake pad, brake systems, and new vehicle manufacturers would greatly reduce their engineering costs for the transition to low copper brake pads if they can move directly to brake pads with less than 0.5% copper. This scenario describes the copper reductions that would occur if brake pad manufacturers complete product reformulation in a single cycle, thus avoiding two rounds of re-engineering of their products and their manufacturing processes. The primary basis for this scenario is the assumption that all manufacturers can quickly develop products containing less than 0.5% copper that meet all manufacturing, cost, and customer requirements.

Although available information about product formulation changes is currently limited, there is some evidence suggesting that this scenario may occur. The original equipment brake pad industry appears to be attempting to move directly to the lowest copper brake pads (Moran 2011). At least three major vehicle manufacturers have requested that suppliers provide brake pads with less than 0.5% copper for their new vehicle models (Murphy 2012). Press releases and communications with industry members indicate that companies are currently bringing to market brake pads with less than 0.5% copper that are designed to replicate the braking performance properties of higher copper formulations. These new brake pads will be appearing in some 2014 vehicle models (BPP 1996-2012; Murphy 2012).

For aftermarket brake pads, this scenario assumes that Washington State requirements will drive the market transition. Unlike California law, Washington law has very narrow exemptions for aftermarket brake pads (Washington State 2010). Due to the complexity of brake pad distribution chains, if higher copper brake pads enter national distribution systems after Washington's compliance deadlines, manufacturers and retailers will have trouble avoiding non-compliance with Washington requirements (BPP 2008-2010). Consequently, brake manufacturers have stated their intent to implement brake pad copper reductions nationally (MEMA 2012a).

The primary exemption for aftermarket brake pads under Washington law is an allowance for "inventory runoff" of brake pads manufactured prior to the compliance deadline (Washington State 2010). To ensure compliance, brake pad manufacture date must be marked on pads; this date marking is part of the nationwide brake pad compliance marking system (SAE 2012). Typical replacement brake pad inventory turnover time is less than two years (Brake Pad Partnership 1996-2012). Thus, after two years, most brake pads more than two years old have been sold.

Another consideration for the aftermarket is that copper is far more expensive than other brake pad ingredients (BPP 1996-2012). Since price is the primary customer interest in the aftermarket, manufacturers have a financial incentive to eliminate copper in aftermarket brake pads.

This scenario also may avoid the need for purchase of special chemical analysis equipment for manufacturers to monitor products for compliance with the 5% copper standard. In brake pad materials (friction materials), copper concentration measurements around 5% copper pose unique chemical analysis challenges that do not occur at the 0.5% level (Brake Pad Partnership 1996-2012). Developing manufacturing process controls for this copper concentration would cause manufacturers to incur one-time costs that have only short-term benefits.

The primary shortcomings of this scenario are:

- (1) Some manufacturers may not successfully develop brake pads containing less than 0.5% copper that meet all manufacturing, cost, and customer requirements soon enough to transition all of their products by the above dates.
- (2) Some manufacturers may delay transitions until legal deadlines.
- (3) Washington State may provide broader exemptions when it implements its requirement for brake pads to contain less than 0.5% copper, delaying the aftermarket transition to the lowest copper brake pads.

This scenario is optimistic. It is included to show the earliest reasonable dates for achievement of brake copper reductions.

Scenario 2 (Two-Step Reduction) – Virtually all original equipment (new vehicle) brake pads are reformulated to <5% copper by January 1, 2021 and <0.5% copper by 2025 (SB 346 compliance deadlines), with minimal use of exemptions and extensions. Virtually all higher copper aftermarket (replacement) brake pads remaining in inventories are sold within two years of each compliance date.

This scenario assumes that brake pad manufacturers will implement a two-step transition to the lowest copper brake pads, based on legal deadlines. Under this scenario, in the first step manufacturers would replace current high copper products with products containing less than 5% copper. Manufacturers would delay introduction of products with less than 0.5% copper for several years, which would provide additional time for development of formulations containing less than 0.5% copper.

The 5% standard is included in California and Washington laws because when the laws were adopted, brake pad manufacturers indicated that most companies were capable of producing brake pads meeting the 5% standard (BPP 2008-2010). The long transition time provided in the laws before all new vehicles are required to meet the 5% standard was to provide adequate time for re-engineering of the braking systems of every new vehicle that currently uses higher copper brake pads (MEMA 2010).

When the laws were passed, manufacturers indicated that companies would need to develop new formulation approaches to formulate brake pads with less than 0.5% copper while meeting all manufacturing, cost, and customer requirements. SB 346 provided an

additional four years after the 5% standard takes effect to provide extra time for manufacturers to develop the new formulation approaches.

SB 346 was designed to allow vehicle manufacturers to re-engineer vehicle brake systems concurrent with their other periodic vehicle platform re-engineering, which occurs about once every 8 years for most vehicles (Brake Pad Partnership 2008; MEMA 2010). Before a newly re-engineered brake system reaches the market, the brakes go through several years of engineering design, product validations, and performance and safety testing by brake pad manufacturers and vehicle manufacturers (Brake Pad Partnership 2008; MEMA 2010). The timelines in SB 346 provided about 4 years for these activities to be conducted in parallel with formulation development (2010-2013), which occur prior to the sales of the first re-engineered less than 5% copper brake pad new vehicles in 2014. Because the compliance deadline for brake pads with less then 0.5% copper is only four years after the 5% deadline, within 4 years of the introduction of the less than 5% copper brake pad vehicles (2018), manufacturers will begin introducing vehicles with less than 0.5% copper brake pads so as to completely re-engineer all vehicles to meet the 0.5% standard by 2025.

Although the original equipment brake pad industry appears to be attempting to move directly to the lowest copper brake pads, it appears that a few companies are currently bringing brake pads less than 5% copper but more than 0.5% copper to the market in order to provide customers with immediate access to lower copper brake pads (Crowe 2012; Honeywell undated; BPP 1996-2012). The fraction of the overall brake pad market that makes a two-step transition will largely be determined by the success of each company's product formulators in developing less than 0.5% products that meet their company's and customer's manufacturing, cost, and performance requirements.

For aftermarket brake pads, this scenario is based on the assumption that Washington State requirements will drive the aftermarket transition.

The primary shortcomings of this scenario are:

- (1) This scenario is not consistent with early evidence suggesting that the original equipment brake pad industry appears to be attempting to move directly to the lowest copper brake pads (see above).
- (2) Washington State may provide broader exemptions when it implements its requirement for brake pads to contain less than 0.5% copper, delaying the aftermarket transition to the lowest copper brake pads.

Scenario 3 (Aftermarket Exemption from 0.5% Copper Standard) – Virtually all original equipment (new vehicle) brake pads are reformulated to <5% copper by January 1, 2021 and <0.5% copper by 2025 (SB 346 compliance deadlines), with minimal use of exemptions and extensions. Higher copper aftermarket (replacement) brake pads for vehicles manufactured prior to compliance dates continue to be sold indefinitely.

Like Scenario 2, this scenario assumes that original equipment brake pad manufacturers will implement a two-step transition to the lowest copper brake pads in accordance with the compliance dates in SB 346. Where it differs from Scenario 2 is in the aftermarket. This scenario assumes that Washington State deviates from the policy in its current law and provides a broad aftermarket brake pad exemption similar to the exemption in SB

346 when it implements its requirement for brake pads to contain less than 0.5% copper. The exemption in SB 346 is a permanent exemption for all aftermarket brake pads designed to fit vehicles manufactured prior to California's compliance deadlines in 2021 and 2025. Such an exemption would delay the aftermarket transition to the lowest copper brake pads by allowing high copper replacement brake pads to be sold for vehicles manufactured prior to compliance deadlines.

Under this scenario, aftermarket brake pad manufacturers would maintain the current copper content in their brake pads that are made for use in vehicles manufactured prior to 2021 and 2025. This would avoid the need for manufacturers to develop lower copper brake pads that meet the same performance characteristics as the higher copper brake pads.

Since this exemption is based on the premise that aftermarket brake pads should be designed to be similar to the original equipment brake pads, this scenario assumes that aftermarket brake pads for vehicles that originally have low copper or copper free brake pads will have the same copper content as the originals.

The primary shortcomings of this scenario are:

- (1) This scenario is not consistent with early evidence suggesting that the original equipment brake pad industry appears to be attempting to move directly to the lowest copper brake pads (see above).
- (2) When establishing regulatory requirements, states ordinarily rely on the precedents established in their state's own authorizing legislation.

#### Results

Using the assumptions in Table 3, copper reductions were estimated for three scenarios. An attached Excel spreadsheet contains the calculations. The results are presented in Tables 4, 5, and 6. The tables present the estimated average on-road brake pad copper content, the estimated reduction as compared to current (baseline) levels, and the estimated subsequent reduction in copper levels in urban runoff. To account for the watershed lag time, the urban runoff copper reductions are estimated to occur one year after the brake pad copper reductions.

Although every effort was made to develop scenarios that bracket the range of possible copper reduction schedules and to base reduction estimates on reasonable assumptions, these estimates may not account for all possibilities. For example, if high copper brake pads continue to be used in the small populations of exempted vehicles (e.g., motorcycles), the ultimate reduction levels could be slightly less than the anticipated maximum reduction of 61%. In the relatively unlikely event that DTSC allows substantial extensions, the pace of reductions could be slower than estimated in any of the scenarios.

Although these estimates are based on the best available information, they are uncertain. The most significant uncertainties are in brake pad copper reduction schedules, brake pad copper contents, and watershed response times (which are affected by watershed-specific characteristics and variation in annual rainfall volumes). As the brake pad reformulation process unfolds, data will become available from Washington State and brake pad certification organizations that can reduce most of these uncertainties.

Table 4. Scenario 1 - Estimated Urban Runoff Copper Reduction from Brake Pads

		duction	
Year*	On-Road Average Brake Pad Copper	Estimated Brake Pad Copper Reduction	Estimated Urban Runoff Copper Reduction from Brake Pads Alone
Baseline (2013 and prior years)	6.1%		
2019 <b>2020</b>	3.2%	47%	29%
2023 <b>2024</b>	0.2%	97%	59%
2027 <b>2028</b>	0.1%	98%	61%
2031 2032	0.1%	98%	61%

<sup>\*</sup>Key Los Angeles River Metals TMDL compliance dates are highlighted.

Table 5. Scenario 2 - Estimated Urban Runoff Copper Reduction from Brake Pads

	Scenario 2 - Two Step Reduction			
Year*	On-Road Average Brake Pad Copper	Estimated Brake Pad Copper Reduction	Estimated Urban Runoff Copper Reduction from Brake Pads Alone	
Baseline (2013 and prior years)	6.1%			
2019	4.4%	28%		
2020			17%	
2023	1.6%	73%		
2024			45%	
2027	0.2%	96%		
2028			60%	
2031	0.1%	98%		
2032			61%	

<sup>\*</sup>Key Los Angeles River Metals TMDL compliance dates are highlighted.

Table 6. Scenario 3 - Estimated Urban Runoff Copper Reduction from Brake Pads

	Scenario 3 - Aftermarket Exemption from 0.5% Copper		
Year*	On-Road Average Brake Pad Copper	Estimated Brake Pad Copper Reduction	Estimated Urban Runoff Copper Reduction from Brake Pads Alone
Baseline (2013 and	6.1%		
prior years)	0.170		
2019	4.4%	28%	
2020			17%
2023	2.3%	63%	
2024			39%
2027	1.2%	80%	
2028			49%
2031	0.7%	88%	
2032			55%

<sup>\*</sup>Key Los Angeles River Metals TMDL compliance dates are highlighted.

#### Recommendations

- 1. When data from implementation of SB 346 and Washington State law become available, consider updating these copper reduction estimates. Washington State's collection of brake pad formulation data every 3 years starting in 2013 and certification agency records, which will be available by 2014, will provide the first data on brake pad copper content since 2006. Starting in 2014, certification agencies will make available lists of brake pads certifications. These lists can be used to determine the fraction of brake pads that are on the market that meet the 5% and 0.5% copper standards. This information can be used not only to update the estimates, but also to refine the assumptions to reduce some of the most important uncertainties in the copper reduction estimates.
- 2. To reduce peak copper levels, examine the potential for controlling localized <u>high-copper discharges</u>. Copper levels in urban runoff are a combination of baseline copper sources (largely brake pads), localized high-copper sources (e.g., copper roofs, copper-emitting industry), and irregular discharges of copper-containing wastewaters.

While copper roofs are relatively uncommon, they have relatively high copper runoff concentrations (which may exceed 1,000 micrograms per liter) (TDC Environmental 2004). Event-based discharges may also contain high copper, particularly in dry weather. Examples of dry weather event-based discharges are: water from emptying pools, spas, and fountains (copper from copper pipe corrosion and algaecides) and improper discharge of solutions used to create a green patina on a copper roof (TDC Environmental 2004; LWA 2006).

San Francisco Bay Area municipalities created resources for development of possible management strategies for other major copper sources (LWA 2006). These resources identify a specific set of potential control measures for each major copper source, define activity and effectiveness metrics for control measure implementation, and lay out a recommended sequence for implementation of

control measures for each source category. The strategies for architectural copper (Section 2) and pool, spa, and fountain algaecides (Section 3, strategies CP-1 through CP-3) are of greatest potential interest for Los Angeles River Copper TMDL compliance. To facilitate effective implementation, each strategy involves a phased implementation process, starting with collecting information and conducting targeted education programs. Subsequently, strategies move from voluntary programs to focused regulatory. Strategy designs, which focus on controlling discharges at the source, aim to minimize both disruption to affected private entities and government implementation costs. To monitor effectiveness, the strategies include tracking and reporting of strategy-specific indicators.

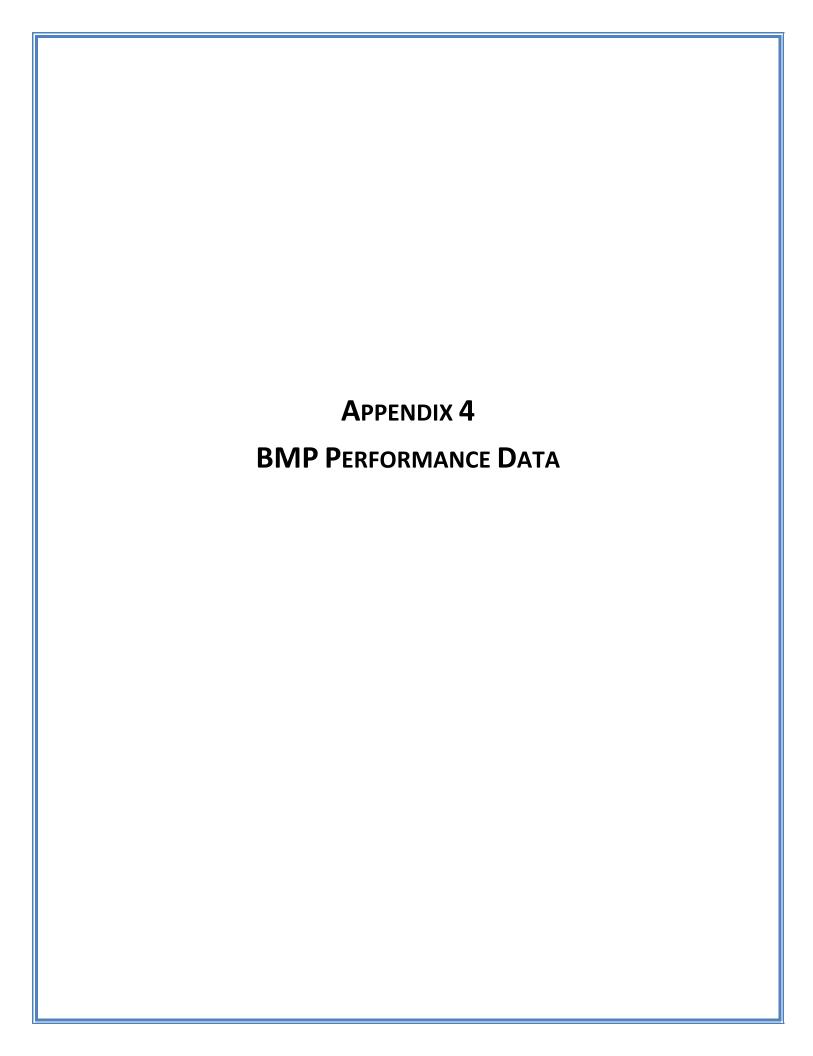
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# Performance Evaluation of Structural BMPs

It is important to take the performance of stormwater BMPs into consideration during the planning and implementation process. The statistical analysis presented herein has many applications, including supporting BMP prioritization and the RAA analysis. As future applications are undertaken, the results can be analyzed in more detail. This section provides an analysis of specific BMPs to determine the pollutant removal effectiveness of those BMPs. The International Stormwater BMP Database 1 (IBD) project website was used to analyze different BMP types for their effectiveness in removing specific pollutants. The website features a database of over 530 BMP studies, performance analysis results, BMP performance tools, monitoring guidance and other study-related publications.

Research on characterizing BMP performance suggests that effluent quality is more representative to stormwater treatment than percent removal, which assumes a linear influent-to-effluent relationship (Strecker et al. 2001). Schueler (1996) also found in his evaluation of detention basins and stormwater wetlands that BMP performance is often limited by an achievable effluent quality, or "irreducible pollutant concentration"; acknowledging that a practical lower limit exists at which stormwater pollutants can be removed by any given technology. While there is likely a relationship between influent and effluent water quality pertaining to specific BMPs and specific constituent concentrations, analyses conducted to date do not support fixed percent removal values relative to influent quality for the following reasons (WWE and Geosyntec, 2007):

- Percent removal depends heavily on influent quality, and in the majority of cases, higher observed influent pollutant concentrations actually result in higher percent removals. In other words, observed effluent concentrations for most BMPs are relatively consistent; therefore, the use of a pre-set percent removal would under-predict BMP performance when influent concentrations are high and over-predict BMP performance when influent concentrations are low;
- 2. The variability in percent removal is often more broad than the variability in effluent pollutant concentration;
- 3. A high percent removal may still result in a high pollutant concentration, thereby leading to a false determination that BMPs are performing well; and
- 4. Different percent removals can be calculated within the same dataset (i.e., when looking at individual pairs of influent/effluent samples).

For the reasons stated above, percent removal is not used to quantify BMP performance. Instead raw effluent data has been used to estimate the "irreducible pollutant concentration" attributable to each BMP that will be analyzed as part of the RAA.

As with the estimation of land use event mean concentrations (EMCs), final effluent values used to predict BMP performance were determined from the data contained in the IBD using a combination of

<sup>&</sup>lt;sup>1</sup> Geosyntec Consultants, Wright Water Engineers. International Stormwater Best Management Practices (BMP) Database Pollutant Category Summary Statistical Addendum: TSS, Bacteria, Nutrients, and Metals. July 2012.

regression-on-order statistics and the "bootstrap" method<sup>2</sup>. Log-normality was also assumed for BMP effluent concentrations. This assumption has been confirmed previously through goodness-of-fit tests on the BMP effluent concentration data (Geosyntec, 2008). Statistics for effluent concentrations based on available water quality performance data were developed for the BMPs and constituents listed in Table B-1 below. All constituents are addressed for all BMPs that provide treatment (i.e., excluding those identified as "volume reduction only"). Dissolved phosphorus and orthophosphate datasets were combined to provide a larger dataset and because the majority of orthophosphate is typically dissolved and many datasets either report dissolved phosphorus or orthophosphate, but not both.

Table B-1: BMPs and Constituents Analyzed.

BMPs	Constituents	
Constructed Wetland/Retention Pond (with)	Total suspended solids (TSS)	
Extended Detention)	Total phosphorus (TP)	
Constructed Wetland/Retention Pond (without)	Dissolved phosphorus as P (DP) <sup>b</sup>	
Extended Detention)	Ammonia as N (NH3)	
Dry Extended Detention Basin	Nitrate as N (NO3)	
Hydrodynamic Separator	Total Kjeldahl nitrogen as N (TKN)	
Media Filter	Dissolved copper (DCu)	
Subsurface Flow Wetland	Total copper (TCu)	
Treatment Plant	Total lead (TPb)	
Bioswale	Dissolved zinc (DZn)	
Bioretention with underdrain	Total zinc (TZn)	
Bioretention (volume reduction only)	Fecal Coliform (FC)	
Cistern (volume reduction only)		
Green Roof (volume reduction only)		
<ul> <li>Porous Pavement (volume reduction only)</li> </ul>		
<ul> <li>Low Flow Diversion (volume reduction only)</li> </ul>		

Table B-2 summarizes the number of effluent data points (individual storm events) and percent non-detects for the pollutants and BMP types of interest for which sufficient data were available. A large percentage of non-detects can bias the effluent statistics derived from the dataset (e.g., total lead for bioretention shows a 60% non-detect ratio).

<sup>2</sup> The bootstrap approach randomly samples the dataset several thousand times and computes the desired statistic from the subset of data.

Table Table B-3 summarizes arithmetic averages and Table B-4 summarizes the arithmetic standard deviations of the BMP effluent concentrations that will be used in the RAA.

Consistent with IBD documentation (WWE and Geosyntec, 2007), BMP effluent concentrations are assumed to be limited by an "irreducible effluent concentration," or a minimum achievable concentration (Schuler, 1996). Lower limits are currently set at the 10<sup>th</sup> percentile effluent concentration of BMP data in the IBD for each modeled BMP type for which the BMP data show statistically significant reductions between influent and effluent means. If the differences are not statistically significant or there is a statistically significant increase, the 90<sup>th</sup> percentile is used as the minimum achievable effluent concentration, which essentially assumes no treatment except when influent to the BMP is very high. Table B-5 summarizes the irreducible effluent concentration estimates that are used in the RAA to prevent treatment from occurring when influent concentrations are equal to or below these values.

Table B-2: Summary of Number of Data Points and Percent Non-Detects for BMP Effluent Concentration Data from the International BMP Database

ВМР		TSS	TP	DP	NH3	NO3	TKN	DCu	TCu	TPb	DZn	TZn	FC
Bioretention	Count	193	249	164	184	259	201	NA	39	48	15	48	29
	%ND	10%	5%	4%	18%	3%	2%	NA	18%	60%	0%	35%	0%
Vegetated Swales (Bioswales)	Count	354	364	249	225	372	324	82	309	308	72	373	92
	%ND	1%	1%	0%	17%	1%	0%	4%	3%	39%	6%	23%	0%
Hydrodynamic Separators (not updated - original SBPAT	Count	199	170	58	69	59	77	89	99	95	99	174	31
analysis, 2008)	%ND	7%	3%	33%	28%	3%	5%	17%	0%	8%	18%	7%	3.2%
Media Filters	Count	409	403	244	215	391	374	186	361	341	221	433	185
	%ND	7%	6%	14%	24%	2%	6%	7%	12%	21%	19%	13%	0%
Detention Basins	Count	299	275	116	94	213	185	170	198	209	163	189	190
	%ND	1%	3%	16%	6%	7%	4%	32%	31%	50%	17%	15%	0%
Retention Ponds	Count	723	654	618	423	626	496	213	536	646	212	593	137
	%ND	4%	3%	6%	8%	6%	3%	26%	21%	30%	15%	7%	0%
Wetland Basins/Retention Ponds	Count	1028	932	862	681	872	680	228	684	767	227	770	158
(combined)	%ND	4%	3%	6%	7%	7%	2%	25%	20%	28%	14%	8%	0%

Table B-3: International BMP Database Arithmetic Mean Estimates of BMP Effluent Concentrations

ВМР	TSS	TP	DP	NH3	NO3	TKN	DCu	TCu	TPb	DZn	TZn	FC
DIVII	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	ug/L	ug/L	ug/L	ug/L	ug/L	#/100 mL
Constructed Wetland / Retention	38.3	0.19	0.11	0.18	0.42	1.20	5.3	6.7	7.2	22.1	35.3	1.01E+04
Pond (with Extended Detention) <sup>1</sup>	38.3	0.19	0.11	0.18	0.42	1.20	5.5	0.7	7.2	22.1	35.3	1.01E+04
Constructed Wetland / Retention												
Pond (without Extended	32.9	0.17	0.09	0.17	0.38	1.20	5.3	6.2	12.0	22.6	38.0	9.89E+03
Detention) <sup>2</sup>												
Dry Extended Detention Basin <sup>3</sup>	42.3	0.37	0.26	0.16	0.61	2.40	6.5	11.4	14.4	33.7	78.4	1.41E+04
Hydrodynamic Separator <sup>4</sup>	98.1	0.50	0.06	0.30	0.67	2.07	13.1	16.7	12.7	78.4	107.4	2.68E+04
Media Filter⁵	22.3	0.14	0.07	0.18	0.74	0.98	8.3	11.0	4.6	34.7	37.6	5.89E+03
Sub-surface Flow Wetland <sup>6</sup>	18.1	0.06	0.06	0.09	0.27	0.87	4.6	4.6	0.7	20.9	25.8	PR=90%
Treatment Plant <sup>7</sup>	2.0	0.00	0.00	0.00	0.27	0.01	1.0	1.0	4.4	5.0	5.0	2.00E+00
Vegetated Swale (Bioswale) <sup>8</sup>	27.1	0.28	0.17	0.09	0.43	0.87	9.6	10.1	6.4	33.3	33.3	8.00E+04
Bioretention <sup>9</sup>	18.1	0.14	0.07	0.18	0.37	0.98	8.3	8.8	4.2	34.7	37.6	5.89E+03
Bioretention w/o underdrain						Volume i	reductions o	only				
Cistern						Volume i	reductions o	only				
Green Roof						Volume i	reductions o	nly				
Porous Pavement						Volume i	reductions c	nly				
Infiltration Basin						Volume i	reductions c	nly				

<sup>&</sup>lt;sup>1</sup> Based on retention pond IBD category (basis per Geosyntec 2008)

<sup>&</sup>lt;sup>2</sup> Based on combined wetland basin and retention pond IBD categories (basis per Geosyntec 2008)

<sup>&</sup>lt;sup>3</sup> Strictly detention basin category from the IBD

<sup>&</sup>lt;sup>4</sup> From Geosyntec, 2008

<sup>&</sup>lt;sup>5</sup> Includes non-bio media filters (e.g., sand filters)

<sup>&</sup>lt;sup>6</sup> Lowest of all IBD categories; except for Fecal Coliform where 90% removal is used. The 90% removal is based on USEPA, 1993, which states that SSF wetlands are generally capable of a 1 to 2 log reduction in fecal coliforms.

<sup>&</sup>lt;sup>7</sup> Secondary Drinking Water Standards or Minimum of all BMP types, whichever is less

<sup>&</sup>lt;sup>8</sup> Strictly from vegetated swale category from the IBD

<sup>&</sup>lt;sup>9</sup> Effluent quality assigned to treated underdrain discharge is based on the better performing characteristics of the "media filter" and "bioretention" categories for each pollutant.

Table B-4: International BMP Database Arithmetic Standard Deviations of BMP Effluent Concentrations

	TSS	TP	DP	NH3	NO3	TKN	DCu	TCu	TPb	DZn	TZn	FC
ВМР	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	ug/L	ug/L	ug/L	ug/L	ug/L	#/100 mL
Constructed Wetland / Wetpond (with Extended Detention)	76.80	0.253	0.357	0.234	0.787	0.688	4.288	9.710	12.96	42.46	61.96	3.23E+04
Constructed Wetland / Wetpond (without Extended Detention)	71.14	0.228	0.313	0.375	0.750	0.848	4.196	8.849	123.0	41.88	85.57	3.08E+04
Dry Extended Detention Basin	87.36	0.673	0.439	0.183	1.173	5.029	6.656	19.96	56.01	64.68	137.9	4.15E+04
Hydrodynamic Separator	236.5	1.237	0.093	0.880	1.198	3.737	11.98	11.98	25.70	137.4	137.4	2.16E+05
Media Filter	40.73	0.168	0.099	0.382	0.852	1.213	13.75	17.20	10.02	142.2	100.3	1.27E+04
Sub-surface Flow Wetland	30.66	0.145	0.088	0.145	0.552	0.594	3.504	3.504	1.845	12.84	17.16	5.37E+02
Treatment Plant	2.00	0.003	0.003	0.006	0.552	0.030	3.000	3.000	10.97	15.00	15.00	1.00E+00
Vegetated Swale (Bioswale)	35.12	0.311	0.239	0.145	0.905	0.872	7.749	9.429	15.36	28.49	34.86	1.19E+06
Bioretention	30.66	0.168	0.099	0.382	0.552	1.213	13.75	11.12	4.84	100.3	100.3	1.27E+04
Bioretention w/o underdrain						Volum	e reductions	only				
Cistern						Volum	e reductions	only				
Green Roof						Volum	e reductions	only				
Porous Pavement						Volum	e reductions	only				
Infiltration Basin						Volum	e reductions	only				

Table B-5: International BMP Database Arithmetic Irreducible of BMP Effluent Concentrations

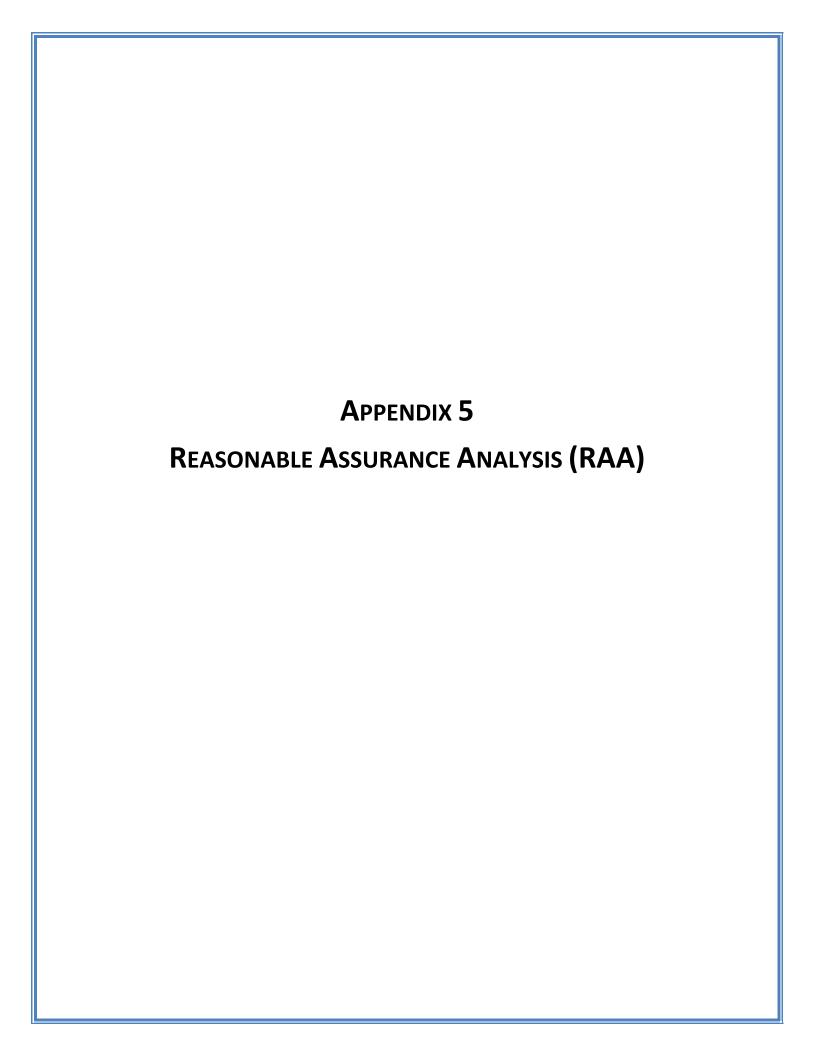
ВМР	TSS	TP ,	DP ,,	NH3	NO3	TKN	DCu	TCu	TPb	DZn	TZn	FC
	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	ug/L	ug/L	ug/L	ug/L	ug/L	#/100 mL
Constructed Wetland / Wetpond (with Extended Detention)	1.358	0.034	0.010	0.019	0.011	0.499	1.387	1.387	0.429	1.000	2.933	4
Constructed Wetland / Wetpond (without Extended Detention)	1.300	0.030	0.009	0.012	0.010	0.520	1.267	1.267	0.400	1.075	3.000	5.4
Dry Extended Detention Basin	5.460	0.089	0.523	0.336	0.026	3.650	1.153	1.274	0.435	8.396	8.396	19.6
Hydrodynamic Separator	5.543	0.023	0.172	0.014	1.299	3.576	3.340	3.340	1.351	17.793	17.793	3295
Media Filter	1.487	0.026	0.010	0.013	0.064	0.210	0.995	1.298	0.372	1.000	2.000	13.1
Sub-surface Flow Wetland	1.268	0.025	0.006	0.009	0.008	0.141	1.000	1.000	0.089	1.000	2.933	4
Treatment Plant	0.500	0.001	0.001	0.001	0.008	0.001	0.100	0.100	0.255	0.500	0.500	1
Vegetated Swale (Bioswale)	2.000	0.079	0.040	0.009	0.056	0.141	2.708	2.708	0.434	5.720	5.720	9.53E+04
Bioretention	1.605	0.026	0.010	0.013	0.050	0.210	0.995	1.524	0.836	1.000	2.000	13.1
Bioretention w/o underdrain						Volum	e reduction	ns only				
Cistern						Volum	e reduction	ns only				
Green Roof						Volum	e reduction	ns only				
Porous Pavement		Volume reductions only										
Infiltration Basin						Volum	e reduction	ns only				

In some cases, performance data are not available for all types of BMPs requiring a performance assessment as part of the RAA. If the unit treatment processes (e.g., filtration, sedimentation, etc.) for a BMP with data ("BMP 1") can be expected to be similar for a BMP without data ("BMP 2"), then equivalent performance for "BMP 2" is assumed based on the performance of "BMP 1". However if no data exist and unit treatment processes cannot be associated with a BMP with data, then no treatment is assumed except for load reductions associated with simulated volume loss. Table B-6 summarizes the performance assumptions for each of the BMPs that will be modeled in the RAA. Additionally, bioretention with underdrains will be assessed in the RAA using a vegetated swale BMP from the IBD, which represents some incidental volume reduction as well as a certain percent treated discharge and a certain percent bypass discharge. These inputs will be modified to match the proposed implementation. Effluent quality assigned to treated underdrain discharge will be based on the better performing characteristics of the "media filter" and "bioretention" categories for each pollutant.

Table B-6: Major Assumptions and Source Data for BMP Performance

BMP Name	Source/Analysis Assumptions
Vegetated Swale (Bioswale)	Strictly from vegetated swale category from the IBD
Cistern	No treated effluent; volume reductions only
Bioretention w/o underdrain	No treated effluent; volume reductions only
Porous Pavement	No treated effluent; volume reductions only
Green Roof	No treated effluent; volume reductions only
Low Flow Diversion	No treated effluent; volume reductions only
Media Filter	Strictly from media filter category from the IBD; includes non-bio media filters (e.g., sand filters)
Subsurface Flow Wetland	Lowest of all IBD categories; except for Fecal Coliform where 90% removal is used <sup>a</sup> .
Constructed Wetland / Retention Pond (w/o Extended Detention)	Based on combined wetland basin and retention pond IBD categories (basis per Geosyntec 2008)
Treatment Plant	Secondary Drinking Water Standards or Minimum of all BMP types, whichever is less
Dry Extended Detention Basin	Strictly detention basin category from the IBD
Hydrodynamic Separator	From Geosyntec, 2008
Infiltration Basin	No treated effluent; volume reductions only
Constructed Wetland / Retention Pond (w/ Extended Detention)	Based on retention pond IBD category (basis per Geosyntec 2008)

<sup>&</sup>lt;sup>a</sup> SSF wetlands provide multiple unit treatment processes provided by other BMPs (e.g., sedimentation, filtration, biochemical, etc.). The 90% removal is based on USEPA, 1993, which states that SSF wetlands are generally capable of a 1 to 2 log reduction in fecal coliforms.







# Technical Memorandum

Date: May 11, 2015

To: John L. Hunter & Associates

From: Ken Susilo, PE, D.WRE, Brandon Steets, PE, Christopher Wessel, PE,

and Curtis Fang, Geosyntec Los Angeles

Subject: Peninsula EWMP – RAA Summary

Geosyntec Project: LA0304

#### 1 RAA APPROACH AND METHODOLOGY

#### 1.1 Introduction

Following the 2012 adoption of the National Pollutant Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) Permit (Permit), the City of Palos Verdes Estates, City of Rancho Palos Verdes, City of Rolling Hills Estates, County of Los Angeles, and Los Angeles County Flood Control District (LACFCD) agreed to collaborate on the development of an Enhanced Watershed Management Program (EWMP) to address the water quality priorities for the Palos Verdes Peninsula watersheds. This group of Permittees is referred to as the Palos Verdes Peninsula Watershed Management Group (Peninsula WMG).

In June of 2014, the Peninsula WMG submitted the Peninsula EWMP Work Plan to the Los Angeles Regional Water Quality Control Board (Regional Board) (Peninsula EWMP Group, 2014). The EWMP Work Plan detailed the proposed Reasonable Assurance Analysis (RAA) approach to address the identified Category 1, 2, and 3 water body pollutant combinations (WBPCs). This memorandum is intended to provide a summary of the RAA approach for both wet and dry weather, including any refinements to the approach since the June submittal, as well as to present quantitative and qualitative analyses to demonstrate reasonable assurance that the load reduction targets will be met by the compliance deadlines for the identified WBPCs.

#### 1.2 Geographical Scope of RAA

The RAA was performed for the Peninsula WMG area, as shown in **Figure 1**. This area includes two HUC-12 watersheds – Santa Monica Bay (SMB) and Dominguez Channel. Within the Dominguez Channel Watershed Management Area (WMA), three different subwatersheds are present with different WBPCs – Greater LA Harbor (GLA Harbor), Machado Lake, and Wilmington Drain which is tributary to Machado Lake. In order to perform the RAA, analysis regions were defined within each of these subwatersheds and the Santa Monica Bay watershed.

Analysis regions were defined based on areas tributary to compliance monitoring locations. These compliance monitoring locations include all five Santa Monica Bay Beaches Bacteria TMDL compliance monitoring locations (SMB 7-01 through SMB 7-05), and three compliance monitoring locations from the Peninsula Cities Machado Lake Nutrient Compliance Monitoring Plan (Solano, Valmonte, and Rolling Hills Estates City Hall). Compliance monitoring locations are shown on **Figure 1**. Additional analysis regions were defined to account for the remaining drainage areas within each subwatershed for each WBPC so that all areas within the EWMP area were covered by an analysis region. In total, 17 analysis regions were defined and analyzed. Analysis regions are shown on **Figure 2**. RAA results are reported for each analysis region.

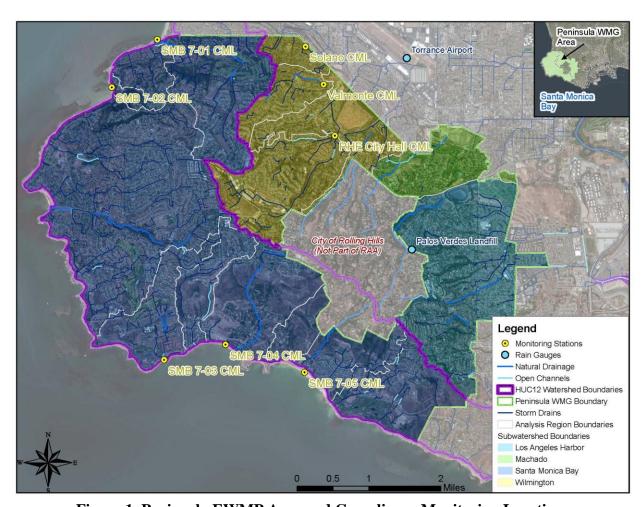


Figure 1. Peninsula EWMP Area and Compliance Monitoring Locations

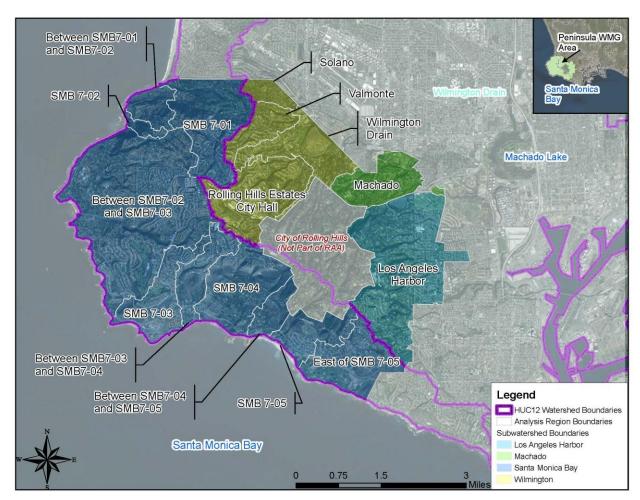


Figure 2. Modeled Analysis Regions within the Peninsula WMG Area

# 1.3 Water Body Pollutant Combinations Addressed by the RAA

The WBPCs for the Peninsula WMG area are summarized in **Table 1**.

Table 1. Water Body Pollutant Combinations<sup>1</sup>

Category	Class	Pollutant	Waterbody	WBPC Type
	Trash	Trash/Marine Debris	Santa Monica Bay and Machado Lake	TMDL
	Bacteria	Coliform and	Santa Monica Bay and Machado Lake	TMDL
	Dacteria	Enterococcus	(Wilmington Drain)	INIDL
		PCBs	Santa Monica Bay, Machado Lake and Los Angeles Harbor	TMDL
	Historic Organics	DDT	Santa Monica Bay, Machado Lake and Los Angeles Harbor	TMDL
		Chlordane	Machado Lake and Los Angeles Harbor	TMDL
	Ī	Dieldrin	Machado Lake	TMDL
		Total Nitrogen	Machado Lake	TMDL
	Ī	Total Phosphorus	Machado Lake	TMDL
	Ī	Ammonia	Machado Lake	TMDL
	<b>N</b> T 4 • 4	Chlorophyll <sup>2</sup>	Machado Lake	TMDL
Category	Nutrients -	Dissolved Oxygen <sup>2</sup>	Machado Lake	TMDL
1		Odor <sup>2</sup>	Machado Lake	TMDL
		Eutrophic Conditions <sup>2</sup>	Machado Lake	TMDL
		Algae <sup>2</sup>	Machado Lake	TMDL
	Metals	Copper	Los Angeles Harbor	TMDL
		Lead	Los Angeles Harbor	TMDL
		Mercury	Los Angeles Harbor	TMDL
		Zinc	Los Angeles Harbor	TMDL
		PAHs	Los Angeles Harbor	TMDL
		Benzo(a)pyrene	Los Angeles Harbor	TMDL
		Chrysene	Los Angeles Harbor	TMDL
	PAHs	Benzo[a]anthracene	Los Angeles Harbor	TMDL
		Dibenz[a,h]anthracene	Los Angeles Harbor	TMDL
		Phenanthrene	Los Angeles Harbor	TMDL
		Pyrene	Los Angeles Harbor	TMDL
		Copper	Machado Lake	303(d)
	Metals <sup>3</sup>	Сорры	(Wilmington Drain)	303(u)
Category	ivicials	Lead	Machado Lake	303(d)
2		LCau	(Wilmington Drain)	303( <b>u</b> )
	Bacteria	Coliform Bacteria	Machado Lake (Wilmington Drain)	303(d)
Category 3	Peninsula E		or monitoring data are currently available from ategory 3 WBPCs can be identified at this time	

<sup>&</sup>lt;sup>1</sup> WBPCs in **bold** are modeled as part of the RAA.

<sup>&</sup>lt;sup>2</sup> These "constituents" are not pollutants, but rather describe water quality conditions associated with excessive nutrients; therefore they have been categorized in the same class as other nutrients.

<sup>&</sup>lt;sup>3</sup> Copper and lead in Wilmington Drain were not modeled as part of the RAA, as the Regional Board has indicated non-impairment for copper and lead in the Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants TMDL.

Of the WBPCs listed in **Table 1**, a subset has been quantitatively modeled as part of the RAA. For pollutants with statistically robust datasets that can be used to adequately and quantitatively predict loading rates and BMP effectiveness, the quantitative RAA was conducted using Permitapproved modeling tools. Where available datasets were inadequate to support direct quantitative predictions, or where insufficient information is available to link Peninsula WMG MS4 discharges to these WBPCs, modeling was not performed. As monitoring data are collected per the Peninsula Coordinated Integrated Monitoring Program (CIMP), the RAA will be updated, as necessary, per the adaptive management process. Modeled pollutants are shown in bold in **Table 1** and include:

- Fecal Coliform representative of all fecal indicator bacteria for both the Santa Monica Bay and Wilmington Drain subwatersheds.
- Total Nitrogen modeled as the sum of Total Kjehldahl Nitrogen and Nitrate as nitrogen. Nitrite as nitrogen is not included in this summation, as nitrite concentrations are assumed to be negligible in stormwater, as evidenced by MS4 monitoring data from the Peninsula and Los Angeles County. This pollutant was modeled for those analysis regions tributary to Machado Lake (including Wilmington Drain).
- Total Phosphorus modeled for those analysis regions tributary to Machado Lake (including Wilmington Drain).
- Total Copper modeled for the analysis region tributary to the GLA Harbor.
- Total Lead modeled for the analysis region tributary to the GLA Harbor.
- Total Zinc modeled for the analysis region tributary to the GLA Harbor.

For Machado Lake, the total nitrogen target set by the TMDL and assessed as part of this RAA incorporates all forms of nitrogen, including ammonia. As stated in the TMDL, the total nitrogen target expressed as a monthly average (1.0 mg/L) is protective of chronic aquatic life exposure for ammonia. Therefore, is it assumed that the attainment of the total nitrogen target will result in attainment of the ammonia target, and separate modeling of ammonia is not conducted herein. In addition, the other "constituents" listed in **Table 1** as nutrient impairments for Machado Lake are not pollutants, but rather describe disturbed ecological endpoints associated with excessive nutrients; therefore, they have been categorized in the same class as other nutrients, and have

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<sup>&</sup>lt;sup>1</sup> Annual nutrient reporting for the Machado Lake Nutrient TMDL by the Peninsula WMG found nitrite in MS4 discharges above the detection limit in less than 3 percent of their total samples (Northgate Environmental Management, Inc., 2014). In addition, the Los Angeles County land use event mean concentrations show that nitrite as nitrogen accounts for 2.2 - 3.4 percent of total nitrogen in urban stormwater (County of Los Angeles, 2000).

<sup>&</sup>lt;sup>2</sup> Additionally, based on the 1994-2000 Los Angeles County land use EMC data set (Los Angeles County, 2000), median ammonia concentrations in stormwater samples from all urban land uses are 0.4 mg/L or less, which is well below typical chronic and acute ammonia criteria values.

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been assumed to be addressed by the demonstration of reasonable assurance of meeting the total nitrogen and total phosphorus standards for Machado Lake.

Copper and lead in Wilmington Drain were not analyzed, as the Regional Board has indicated non-impairment for copper and lead, and that these pollutants will be removed from the 303(d) list when sufficient data is available to de-list in accordance with the State Listing Policy.<sup>3</sup>

#### 2 REASONABLE ASSURANCE ANALYSIS APPROACH

# 2.1 Consistency with Regional Board Guidance

The approach described herein, including model selection, data inputs, critical condition selection (90<sup>th</sup> percentile year), calibration performance criteria, and output types, was selected for consistency with the Regional Board RAA Guidance Document (Regional Board, 2014).

## 2.2 Consistency with Permit Limits

The Permit specifies the TMDL receiving water limits (RWLs) and water quality based effluent limits (WQBELs) applicable to each Permittee. The Peninsula RAA was conducted to demonstrate reasonable assurance of compliance with these limits and other RWLs and WQOs for non-TMDL WBPCs. In instances where critical conditions were not explicitly defined (e.g., a critical condition of "wet weather" without an associated rainfall or flow-based criterion), steps were taken to establish a link between the expressed Permit limit and the modeled pollutant concentrations and loads. **Table 2** summarizes these steps for each modeled WBPC with a Permit-established limit.

<sup>&</sup>lt;sup>3</sup> Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants TMDL.

**Table 2. Permit Limits (Final Limits for Modeled Pollutants)** 

Waterbody	Pollutant	RWL/WQBEL from	Note on Modeling Assumptions		
		the Permit			
SMB	Fecal Coliform (as surrogate for all marine fecal indicator bacteria)	Allowable Exceedance Days per season per year, all of which are based on anti- degradation	Allowed loads are assumed to be equivalent to baseline loads for all anti-degradation-based SMBBB TMDL monitoring locations, resulting in Target Load Reductions of zero, as detailed in Section 2.5.		
Machado Lake	Total Nitrogen	1.0 mg/L (monthly avg)	Since the critical condition is only defined as "wet weather," these monthly limits were applied to the wettest month of the 90 <sup>th</sup> percentile year to establish the allowed load		
	Total Phosphorus	0.1 mg/L (monthly avg)	for each pollutant. An annual basis was then used for modeling to be consistent with all other WBPCs in this EWMP. <sup>1</sup>		
	Copper	1.7 kg/yr	Permit limits are expressed as allowed annual loading of sediment-associated pollutants per		
GLA Harbor (Inner Harbor)	Lead	34.0 kg/yr	year for the entire watershed, with the "wet weather" critical condition not precisely		
	Zinc	115.9 kg/yr	defined (e.g., based on a rainfall or flowrate		
	Copper	1.7 kg/yr	value). To translate these watershed-wide allowed loads to the smaller Peninsula WMA		
GLA Harbor (Outer Harbor)	Lead	34.0 kg/yr	an allowed concentration is needed. Since allowed sediment-based concentrations are		
	Zinc	115.9 kg/yr	not provided in the Permit or TMDL (rather, through the TMDL's linkage analysis, the		
	Copper	1.7 kg/yr	numeric targets [sediment quality criteria] were translated into allowed MS4 loads		
GLA Harbor (Fish Harbor)	Lead	34.0 kg/yr	through pollutant and sediment fate/transport modeling of the Harbor), for RAA modeling		
	Zinc	115.9 kg/yr	purposes, MS4 discharge limits are assumed		
	Copper	1.7 kg/yr	to be the California Toxics Rule (CTR) chronic criteria for saltwater. To compute		
GLA Harbor (Cabrillo Marina)	Lead	34.0 kg/yr	allowed annual loads for the WMA, the CTR criteria concentrations were applied to 90 <sup>th</sup>		
(	Zinc	115.9 kg/yr	percentile annual runoff volumes to establish the allowed load for each pollutant.		

<sup>&</sup>lt;sup>1</sup> Since the TLR was established for the wettest month of the 90<sup>th</sup> percentile year, then applied to the entire modeled year, it is inherently protective of water quality for each month of the entire 90<sup>th</sup> percentile year given the higher nutrient loads during wet weather.

As stated in **Table 2**, the critical condition for both the Machado Lake Nutrient TMDL and the Greater Los Angeles Harbor Toxics and Metals TMDL was defined simply as "wet weather". It was therefore assumed that the 90<sup>th</sup> percentile year is the critical year for these two TMDLs.

For bacteria in Wilmington Drain, which is a Category 2 WBPC and therefore does not have a Permit-expressed limit, it was assumed that 19% of wet weather days could be considered allowable discharge days, based on the reference stream dataset.<sup>4</sup> Since the dominant rain gauge in the Wilmington Drain subwatershed (Palos Verdes Landfill gauge) had 82 wet weather days in TMDL year 1995, it was assumed that 16 discharge days are allowed in the Wilmington Drain subwatershed.<sup>5</sup> Further details on the methods and assumptions related to baseline loads and allowed loads for bacteria in Wilmington Drain can be found in Section 2.5.2.

#### 2.3 Reasonable Assurance Analysis Approach - Dry Weather

Demonstrating "reasonable assurance" of compliance with applicable dry weather Permit limits requires a methodology that accounts for many factors that cannot be accurately modeled based on urban runoff processes alone (Thoe et al, 2015), despite the extensive dry weather monitoring datasets that are available. Therefore, to perform the RAA for dry weather for the Peninsula WMG Area, a semi-quantitative methodology has been developed to follow a permit compliance structure, which applies independent lines of evidence for demonstrating that MS4 discharges are not causing or contributing to receiving water exceedances. The following criteria form the dry weather RAA methodology. If one criterion is met for each compliance monitoring location, then "reasonable assurance" is considered to be demonstrated.

- 1. If a dry weather diversion, infiltration, or disinfection system is located at the downstream end of the analysis region, "reasonable assurance" is considered to be demonstrated. To meet this criterion, any such system should have records to show that it is consistently operational, well maintained, and effectively removing bacteria in the treated effluent (in the case of disinfection facilities). Diversion or infiltration systems should demonstrate consistent operation and maintenance so that all freshwater surface discharges to the receiving water are effectively eliminated during year-round dry weather days. For this criterion to be met, supporting records from the non-stormwater outfall screening program should be supplied.
- 2. For the Santa Monica Bay Beaches Bacteria TMDL compliance monitoring locations, if the allowed summer-dry and winter-dry single sample exceedance days have been achieved for four out of the past five years and the last two years, then the existing water quality conditions at this compliance monitoring location are acceptable, and "reasonable assurance" is considered to be demonstrated.

<sup>&</sup>lt;sup>4</sup> This value is taken from the Arroyo Sequit dataset, which is one of the reference stream datasets included in the Los Angeles region creek and river TMDLs. The underlying assumption is that if 19% of wet weather days in the reference system are allowed to exceed, then this should also be true of inland freshwater creeks and waterbodies.

<sup>&</sup>lt;sup>5</sup> 0.19 x 82 wet weather days = 15.6 discharge days.

3. If non-stormwater MS4 outfall discharges have been eliminated within the analysis region, "reasonable assurance" is considered to be demonstrated. For this criterion to be met, supporting records from the non-stormwater outfall screening program should be supplied.

This methodology was presented to Regional Board staff on April 9, 2014, and verbal feedback received at the time was supportive.

## 2.4 RAA Approach – Wet Weather

The wet-weather RAA process consists generally of the following steps:

- Identify WBPCs for which the RAA will be performed;
- Identify the MS4 service area (exclude lands of agencies not party to this EWMP such as the City of Rolling Hills, Federal land, State land, etc.);
- For each analysis region (**Figure 2**), develop target load reductions (TLRs) for 90<sup>th</sup> percentile year based on Permit and Regional Board guidance;
- Identify structural and non-structural BMPs that were either implemented after applicable TMDL effective dates or are planned for implementation in the future;
- Evaluate the performance of these BMPs in terms of annual pollutant load reductions;
- Compare these estimates with the TLRs; and
- Revise the BMP implementation scenario until TLRs are met.

TLRs (discussed in more detail below) represent a numerical expression of the Permit compliance metrics (e.g., bacteria allowable exceedance days ("AEDs") for wet weather) that can be modeled and can serve as a basis for confirming that the EWMP is in compliance with the Permit. Thus, if the structural and non-structural BMPS by which the TLRs are achieved in the EWMP are appropriately implemented, compliance with the MS4 Permit will be reasonably demonstrated and assured.

#### 2.4.1 SBPAT Model

The recommended RAA approach leverages the strengths of the publicly available, Permitapproved, Geographical Information System (GIS)-based model that has already been developed for the region: SBPAT (Regional Board, 2014 and Regional Board, 2012).<sup>6</sup>

<sup>&</sup>lt;sup>6</sup> SBPAT is specifically referenced in the MS4 Permit Part VI.C.5.b.iv and was presented at the first two Permit Group TAC RAA Subcommittee meetings.

SBPAT is a public domain, "open source," GIS-based water quality analysis tool intended to: 1) facilitate the identification, prioritization, and selection of BMP project opportunities and technologies in urbanized watersheds; and 2) quantify benefits, costs, variability, and potential compliance risk associated with stormwater quality projects. The decision to use SBPAT for the Peninsula WMG RAA in the manner described below was partially based on the model capabilities and the unique characteristics of the Peninsula WMG, specifically:

- 1. **Modeling of SMB hydrologic and watershed processes** SBPAT utilizes EPA's Stormwater Management Model (SWMM) as the hydrologic engine, and SBPAT has been calibrated to local rainfall and SMB streamflow gauges as well as the calibrated Dominguez Channel LSPC model, confirming the ability to predict stormwater runoff volumes on an annual basis;
- 2. **SMB pollutants of concern and their compliance metric expression** SBPAT has been utilized for planning applications related to Bacteria TMDL compliance (i.e., exceedance day-based prediction), including a demonstrated linkage of watershed bacteria loading to beach exceedance days;
- 3. **Availability of new open space water quality loading data** Recently developed Event Mean Concentration (EMC) data are consistent with, and easily incorporated into, SBPAT and were developed as part of this RAA-development effort;
- 4. Capability to conduct opportunity and constraints investigations SBPAT was specifically designed to support structural BMP placement, prioritization, and costbenefit quantification, and has been previously applied for such purposes in over ten other Los Angeles region watersheds;
- 5. Characterization of water quality variability SBPAT is capable of quantifying model output variability and confidence levels, which is a component of the Regional Board's RAA guidance (Regional Board, 2014); and
- 6. Supports quantification of interim milestones, consistent with methods addressing both structural and non-structural BMPs SBPAT can model interim design scenarios by adjusting BMP input parameters to represent steps in BMP phasing. SBPAT can also model some non-structural wet weather BMPs, such as LID incentives and LID ordinance implementation for redevelopment projects.

The quantification analysis component of SBPAT includes a number of features. The model:

- Calculates and tracks inflows to BMPs, treated discharge, bypassed flows, evaporation, and infiltration at each 10 minute time step;
- Distinguishes between individual runoff events by defining six-hour minimum interevent time spans in the rainfall record, and tracks inter-event antecedent conditions;
- Tracks stormwater volume through BMPs and summarizes and records these metrics by storm event; and
- Produces a table of each BMP's hydrologic performance, including concentration and load reduction metrics by storm event, and consolidates these outputs on an annual basis.

Data used for the quantification/analysis module include both fixed and stochastic parameters. The model utilizes land use-based event mean concentrations (EMCs), USEPA SWMM, USEPA/American Society of Civil Engineers/Water Environment Research Foundation (USEPA/ASCE/WERF) International BMP Database (IBD) water quality concentrations, watershed/GIS data, and a Monte Carlo approach to quantify water quality benefits and uncertainties. Model data flow is provided below in **Figure 3**.

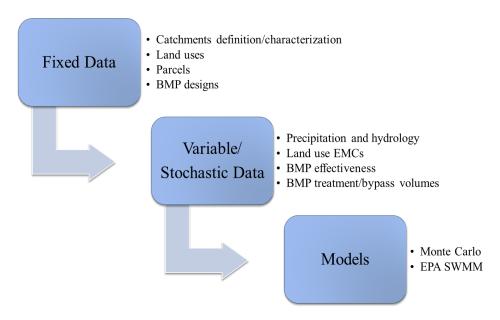
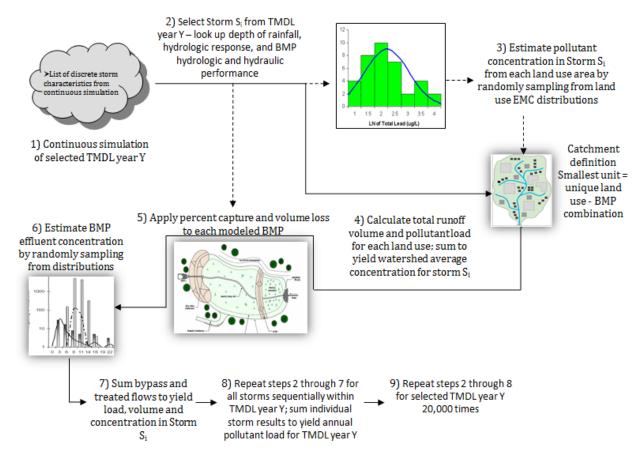


Figure 3. SBPAT Model Data Flow

Each model simulation integrates Monte Carlo methods that rely on repeated random sampling to obtain numerical results. Model simulations are run 20,000 times to calculate a distribution of outcomes that can support the definition of confidence levels and quantify variability. Consistent with the SBPAT usage, Monte Carlo methods are used in physical and mathematical problems when it is difficult to obtain a closed-form expression or when a deterministic algorithm is not desired. A schematic of SBPAT's Monte Carlo process is provided in **Figure 4**.

Model documentation, as well as links to related technical articles and presentations, is provided at <a href="https://www.sbpat.net">www.sbpat.net</a>.



**Figure 4. SBPAT Monte Carlo Method Components** 

#### 2.4.2 Spatial Domain

The spatial domain of the RAA includes all land within the Peninsula WMG area (**Figure 1**). Adjustments have been made to account for contributions from agencies not party to this EWMP (e.g., City of Rolling Hills, State/Federal, etc.), and will be described in more detail later.

SBPAT utilizes a customized version of SWMM for continuously simulating study area hydrology and BMP hydraulics. Long-term, hourly rainfall data and average monthly evapotranspiration values are used along with land use-linked catchment imperviousness and soil properties to estimate runoff volumes. Revised and recalibrated SBPAT database values and EWMP-defined BMP information are used to estimate the volume of runoff generated from watershed areas and captured by BMPs. Storm events are individually tracked for the entire simulation so that the volumes of runoff infiltrated, evapotranspired, captured, and released (if applicable) by BMPs are estimated for every storm event. Hourly rainfall data from Los Angeles County rainfall gauges at Palos Verdes Landfill (Station ID 1252) and Torrance Municipal

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Airport (Station ID 1158) were used in the Peninsula EWMP RAA. For each modeled analysis region, the rain gauge nearest the analysis region was used. Rain gauges are shown on **Figure 1**.

The priority WBPCs for the Peninsula EWMP Area, combined with data availability, establishes the specific WBPCs addressed by the RAA. As previously described, SBPAT links the long-term hydrologic output from SWMM to a stochastic Monte Carlo water quality model to develop statistical descriptions of stormwater quantity and quality. Through this approach, the predicted runoff volumes for each storm are randomly sampled from the long-term storm event runoff volume record produced by SWMM. Land use-based wet weather pollutant EMC values (see Attachment A) and BMP effluent concentrations (see Attachment B) for each storm are then randomly sampled from their lognormal statistical distributions. The runoff volumes (including volumes treated and bypassed by BMPs), land use EMCs, and BMP effluent concentrations are combined to determine the total pollutant loads and load reductions (i.e., difference between existing and post-BMP load estimates) for each sampled storm event. This procedure is then repeated 20,000 times, each time recording the volume, pollutant concentrations, loads, and load reductions for each selected storm event. The statistics of these recorded results are then used to characterize the low (25<sup>th</sup> percentile), average (mean), and high (75<sup>th</sup> percentile) values for the annual volume, pollutant loads, and pollutant concentrations in stormwater runoff from the modeled area, with and without BMPs implemented to calculate load reductions.

The International Stormwater BMP Database (IBD) is a comprehensive source of BMP performance information (<a href="www.bmpdatabase.org">www.bmpdatabase.org</a>), comprised of data from a peer-reviewed collection of studies that have monitored the effectiveness of a variety of BMPs in treating water quality pollutants for a variety of land use types. Water quality performance data from the IBD were used to develop effluent concentrations (averages and standard deviations) of the BMPs and constituents listed in **Table 3**. As with land use EMCs, the effluent quality of BMPs is highly variable. To account for this variability in SBPAT, effluent quality data were analyzed and descriptive statistics were generated for use in the Monte Carlo statistical sampling technique. **Attachment B** contains detailed information on the BMP effluent statistics.

Table 3. BMPs and Constituents Modeled in SBPAT<sup>1</sup>

BMPs	Constituents
Constructed Wetland / Retention Pond (with Extended	Fecal Coliform (FC)
Detention)	Total lead (TPb)
Constructed Wetland / Retention Pond (without Extended	Total suspended solids (TSS)
Detention)	Total phosphorus (TP)
Dry Extended Detention Basin	Dissolved phosphorus as P (DP) <sup>2</sup>
Hydrodynamic Separator	Ammonia as N (NH3)
Media Filter	Nitrate as N (NO3)
Subsurface Flow Wetland	Total Kjeldahl nitrogen as N (TKN)
Treatment Plant	Dissolved copper (DCu)
Bioswale	Total copper (TCu)
Bioretention with underdrain	Dissolved zinc (DZn)
Bioretention (volume reduction only) <sup>3</sup>	Total zinc (TZn)
Cistern (volume reduction only) <sup>3</sup>	
Green Roof (volume reduction only) <sup>3</sup>	
Porous Pavement (volume reduction only) <sup>3</sup>	
Low Flow Diversion (volume reduction only) <sup>3</sup>	

All constituents are addressed for all BMPs that provide treatment (i.e., excluding those identified as "volume reduction only").

#### 2.4.3 Critical Condition Definition

As shown in **Table 2**, all WBPCs in this RAA were evaluated using *annual* TLRs (i.e., the TLRs are expressed as load reductions relative to a baseline critical *year*). Consistent with the Permitlimits (in those instances where critical periods and time units were specified)<sup>7</sup> and the Regional Board RAA Guidance (Regional Board, 2014), the 90<sup>th</sup> percentile critical year was used for every WBPC. The critical year was determined by evaluating the total annual rainfall and the total number of wet weather days<sup>8</sup> at two representative rain gauges in the Peninsula WMG area. Historical rainfall data between 1987 and 2012 were analyzed. Rainfall analyses were performed for bacteria "TMDL years" (i.e., November 1 – October 31) in order to provide consistency with

<sup>&</sup>lt;sup>2</sup> Dissolved phosphorus and orthophosphate datasets were combined to provide a larger dataset and because the majority of orthophosphate is typically dissolved and many datasets either report dissolved phosphorus or orthophosphate, but not both.

<sup>&</sup>lt;sup>3</sup> For these BMPs, it is assumed that 100% of pollutant loads associated with the volume of water infiltrated is treated by the BMP. Water that bypasses or overflows from the BMP is assumed to receive no treatment.

<sup>&</sup>lt;sup>7</sup> As stated in **Table 2**, critical periods are specifically defined as "wet weather" in the Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants TMDL and Machado Lake Nutrient TMDL. No other time units were specified for these critical conditions.

<sup>&</sup>lt;sup>8</sup> Consistent with the SMB Beaches Bacteria TMDL (and all other Los Angeles region bacteria TMDLs), "wet weather" days are defined as days with at least 0.1" of rainfall and the three days immediately following.

TMDLs and the CIMP. Based on both total annual rainfall and total number of wet days, 1995 was found to be greater than or equal to the 90<sup>th</sup> percentile year for both rain gauges. 1995 was therefore selected as the critical year to be modeled in the RAA, preserving consistency with other EWMPs within the SMB Watershed. **Table 4** summarizes the rainfall data for 1995.

Table 4. 1995 Rainfall Summary at Peninsula Precipitation Gauges

	Wet Days	Total Rainfall (in)
Palos Verdes Landfill (Station ID 1252)	82	29.52
Torrance Municipal Airport (Station ID 1158)	81	27.81

A summary of annual rainfall data for each gauge above is provided in **Attachment D**.

### 2.4.4 Hydrologic Calibration

### 2.4.4.1 Santa Monica Bay Watershed

In the Peninsula Cities EWMP SMB Watershed, the hydrology component of SBPAT was calibrated for the only SMB subwatershed where all data requirements (daily flow, hourly precipitation, and daily beach bacteria concentrations) were met - the Topanga Creek subwatershed, which is located between SMB jurisdictions 1 and 2. No other SMB subwatersheds meet the calibration data requirements.

Since primary output for SBPAT includes annual volumes and pollutant loads, the calibration focused on accurate prediction of annual discharge volumes from the Topanga Creek subwatershed outlet, with estimated baseflow removed. Hourly rainfall data were used for the nearby Lechuza Patrol Station #72 gauge (gauge reference ID 352b) in Malibu, with these data adjusted upward based on an annual rain depth ratio between the higher elevation Topanga Fire Station #69 gauge (gauge reference ID 6) and the coastal Lechuza gauge. Los Angeles County's Topanga Creek streamflow gauge (gauge reference ID F54C-R) was used to estimate measured annual discharge volumes for comparison with modeled volumes. The effective impervious percentage for the open space land use category and the saturated hydraulic conductivity of all mapped soil types served as calibration parameters.

The hydrology component of SBPAT was calibrated for SMB based on data for Topanga Creek, a HUC-12 subwatershed located within the eastern portion of the North Santa Monica Bay Coastal Watersheds. Since primary output for SBPAT includes annual volumes and pollutant loads, the calibration focused on accurate prediction of annual discharge volumes based on hourly rainfall data, as compared with stream flow data. The effective impervious percentage for the open space land use category and the saturated hydraulic conductivity of all mapped soil types served as calibration parameters. Calibration resulted in a vacant undifferentiated land use

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effective imperviousness value of 1% and for saturated hydraulic conductivity, required the evaluation of various multipliers that would result in increased model runoff (i.e., each soil type's original hydraulic saturated conductivity was multiplied by the same value). The calibration was performed iteratively with multipliers ranging from 0.1 to 2.0 until the average annual modeled volume produced an acceptable error value when compared to the average annual observed volumes. **Figure 5** presents the hydrologic calibration results. The emphasis of the calibration effort focused on accurate, unbiased prediction of "non-extreme" annual conditions (annual volumes exceeding a 25-year frequency, 4% probability, were excluded from the calibration effort). Based on available data, the period of calibration was 12 years, between 2001 and 2012, with water years 2005 and 2008 excluded due to outlying streamflow measurement results. These calibrated input parameter values were used throughout all SMB watersheds in the wet weather RAAs.

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<sup>&</sup>lt;sup>9</sup> The calibration process presented in the Peninsula EWMP Work Plan (Peninsula EWMP Group, 2014) was refined to produce the calibration process and results presented herein.

<sup>&</sup>lt;sup>10</sup> The stream gauge annual volume measurement in 2008 was unexplainably high (corresponding to a runoff coefficient greater than one), and the 2005 year included a 15-day period of near-record rainfall levels that were anomalously high (where the mean annual rainfall depth fell between December 27 and January 10, and major landslides were reported in nearby coastal Ventura County).

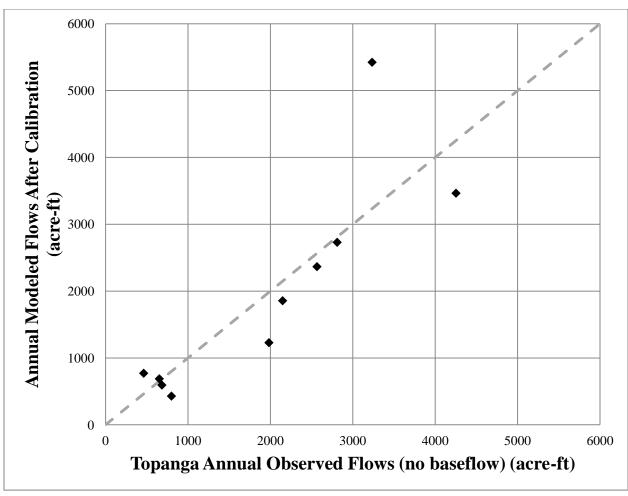


Figure 5. Annual Runoff Volumes for Topanga Subwatershed: Modeled vs. Observed

Following calibration, average relative prediction error (or the percent differences between the average annual observed and modeled annual runoff volume) was calculated to be -0.24%. According to the Regional Board's RAA Guidance (Regional Board, 2014, which is based on Donigian, 2000), SBPAT model performance with respect to hydrology as a result of this calibration is categorized as "very good."

#### 2.4.4.2 Dominguez Channel Watershed Management Area

In the Dominguez Channel WMA portion of the Peninsula WMG Area, including GLA Harbor and Machado Lake subwatersheds, no stream gauges were identified in or downstream of the Peninsula WMG area to use for calibration purposes. Therefore, in lieu of local measured streamflow data, the county-wide calibrated Los Angeles County Loading Simulation Program C++ (LSPC) model was used as a calibration dataset for SBPAT. As future monitoring data become available, this calibration may be reassessed as part of the EWMP adaptive management process.

The LSPC model was previously calibrated by California Watershed Engineering (CWE) within the Dominguez Channel Watershed to LACFCD stream gauge S28 using the calibration parameters in Table 3.0 of the RAA Guidelines (Regional Board, 2014). This gauge is not within the Peninsula EWMP Area; however, it provides the nearest flow data for calibration of the LSPC model for the Peninsula EWMP Area. A ten-year calibration period was used (2003-2012). The percent difference for both daily and monthly runoff volumes between the LSPC model and the stream gauge was less than 10%, which is in the 'very good' category in the RAA guidelines (CWE, 2015). The mean annual runoff volume in the LSPC model (7,210 acre-ft) was within 12% of the stream gauge volume (8,210 acre-ft), which is in the 'good' range in the RAA Guidelines.

For modeling of the Peninsula WMG Area, the LSPC model was altered to only include the portion of this area, while keeping all other model parameters unchanged. Because SBPAT only includes storm response and LSPC includes dry weather flows, the dry weather flows were first removed from the LSPC annual volumes using the Web-based Hydrograph Analysis Tool for porous aquifers with ephemeral streams; this tool was developed by Purdue University to separate base flows and runoff. Because dry weather flows are minimal in the Dominguez Channel WMA in the LSPC model, this resulted in a decrease in volume of only 6%.

The SBPAT calibration of the Peninsula portion of the Dominguez Channel WMA focused on accurate prediction of annual discharge volumes predicted by the LSPC model for TMDL years 1989-2011. The calibration parameters were the saturated hydraulic conductivity and the imperviousness, which were changed by a uniform multiplier for all land uses and subcatchments to match the LSPC predictions. The difference in mean annual volume between LSPC and the calibrated SBPAT model was 0.09% for the GLA Harbor subwatershed, 0.47% for the Wilmington Drain subwatershed, and 3.24% for the remaining Machado subwatershed. All of these are in the 'very good' category for calibration in the RAA Guidelines.

### 2.4.5 Water Quality Calibration

The RAA Guidelines require water quality calibration based on available monitoring data from each analysis region over the most recent 10 years. However, in the Peninsula EWMP Area, water quality monitoring data are not available for the applicable pollutants for freshwater (i.e., mass emission-type) monitoring stations, so a conventional water quality calibration isn't possible at this time. In the future as new local monitoring data become available, this may be reevaluated as part of the EWMP adaptive management process. In the meantime, to meet current model verification needs for the RAA, SBPAT's log-normal land use EMC statistics were compared with the original land use monitoring datasets upon which they're based. This land use based comparison is consistent with the calibration method applied for the original county-wide LSPC model (Los Angeles County Department of Public Works, 2010).

The land use EMCs used in SBPAT (**Table A-1**) were calculated from Los Angeles County data between 1996 and 2000 (Los Angeles County, 2000) and land use-specific data collected by SCCWRP (SCCWRP, 2007) between 2000 and 2005 (for fecal coliform data). An example of the pollutant distribution for single family residential land use from the SCCWRP results and the distributions used in SBPAT are shown in **Figure 6** for fecal coliform bacteria. As shown by the percentiles, the pollutant EMC distribution is well representative of measured data. The example is provided for single family residential land use since this is the dominant developed land use in the Peninsula WMG area. Similar plots can be found for each modeled pollutant in **Attachment E**. Modeled EMC values are consistent with the recommended values for land use-specific loading in Table 3.3 of the RAA Guidelines.

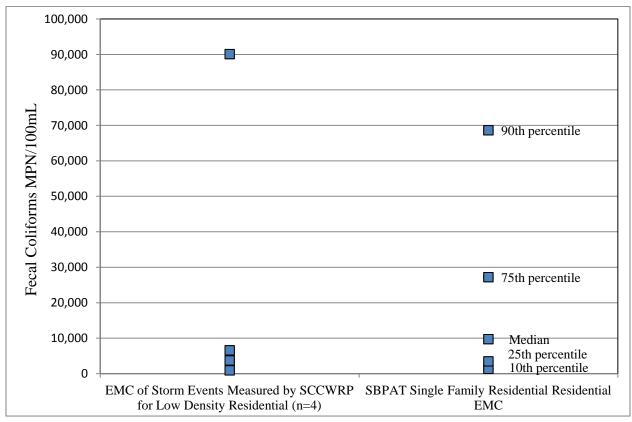


Figure 6. Comparison of Fecal Coliform Low Density Residential EMC Values Between SCCWRP Measurements (n=4) and SBPAT Modeled Values (a full log distribution is used by the model, but non-parametric summary statistics are shown for comparison)

In addition to the above land use EMC verification, SBPAT's bacteria exceedance day calculation methodology was validated using another Santa Monica Bay subwatershed – Arroyo Sequit, the reference watershed at Leo Carrillo Beach. Recent beach bacteria monitoring results were used. This validation is described in Section 2.4.5.1 below. Another validation of SBPAT's

annual bacteria loads is included in section 2.5.2.2, demonstrating their correlation with measured annual wet weather beach exceedance days.

#### 2.4.5.1 Validation of Exceedance Day Calculation Approach

In order to establish the bacteria TLR for each applicable analysis region, a modeling methodology was developed to relate the annual number of modeled calendar days with rainfall-generated runoff (or "discharge days") to the expected annual bacteria exceedance days, which is the Permit's WQBEL expression for the SMB Beaches Bacteria TMDL and other Los Angeles region bacteria TMDLs. To be consistent with the Santa Monica Bay Beaches Bacteria TMDL for wet weather, which established allowed exceedance day waste load allocations based on monitoring results from the Leo Carrillo reference beach, this modeling methodology was first tested on Leo Carrillo and its Arroyo Sequit subwatershed for the same critical year as the TMDL (TMDL year 1993). The goal of this analysis was to validate the modeling methodology by comparing its predicted exceedance days for Leo Carrillo with the 17 exceedance days from the TMDL, for TMDL year 1993. This analysis occurred in three steps:

- 1. The calibrated SBPAT model, using the nearby Lechuza Patrol Station gauge for TMDL year 1993 (consistent with the TMDL), resulted in 59 discharge days for Arroyo Sequit.
- 2. Based on 2003 to 2013 Leo Carrillo monitoring data, 27% of samples collected on days with >=0.10-inch of rainfall exceeded the single sample recreational Water Quality Objectives. In other words, on 27% of days when runoff discharges might be expected, FIB concentrations at the beach exceeded the objectives.
- 3. Multiplying 59 discharge days by the 27% exceedance percentage results in 16 predicted wet weather exceedance days for Leo Carrillo for TMDL year 1993. This result is within 6% of the 17 exceedance days that were determined through the original analysis in the SMBBB wet weather TMDL, therefore validating the proposed exceedance day calculation methodology.

#### 2.5 Wet Weather Baseline Loads and Target Load Reductions

Baseline loads for the WBPCs and critical periods described in Section 1.3 were computed using SBPAT. Baseline loads for each WBPC are summarized in **Table 5**.

The processes for establishing target load reductions (TLRs) for the modeled WBPCs are described in the following section. In Santa Monica Bay, zero target load reduction was set for

<sup>&</sup>lt;sup>11</sup> Note that in the SMB Beaches Bacteria TMDL, TMDL year 1993 was defined as the critical year. However, based on more recent rainfall records, 1995 has been determined to be the 90<sup>th</sup> percentile year, and so is used for the RAA. See Section 2.4.3 and Attachment E.

PCBs and DDT, consistent with the USEPA TMDL which sets MS4 waste load allocations based on baseline loads.

### 2.5.1 Santa Monica Bay Bacteria

In the SMB portion of the Peninsula WMG area, all SMB Beaches Bacteria TMDL compliance monitoring locations have been assigned exceedance day allowances in the Permit based on an anti-degradation approach. As such, no TLR is required (TLR = 0) for each subwatershed tributary to these compliance monitoring locations (SMB 7-1, SMB 7-2, SMB 7-3, SMB 7-4, and SMB 7-5), consistent with the TMDL's approach that acknowledges that historic average wet weather bacteria exceedance rates for each of these subwatersheds are lower than that of the reference beach. Historic wet weather monitoring data (2005 – 2014) at these five sampling locations confirms this understanding, as the long-term exceedance rate at all five sites varies between 4 and 10%, well below the long-term wet weather exceedance rate at the reference beach (26%). In addition, Heal the Bay, which comprehensively analyzes coastline water quality in California, assigning A to F grades based on bacteria-related health risks, consistently awards these beaches an "A+" ranking on its Beach Report Card (Heal the Bay, 2015).

Although the SMB Beaches Bacteria TMDL requires only that beach water quality at antidegradation compliance locations be maintained, the Peninsula WMG will seek to implement nonstructural and LID-based BMPs within the SMB portion of their EWMP area which will protect and potentially improve water quality at these beaches and is consistent with the J7 Implementation Plan for the SMB Beaches Bacteria TMDL. These measures, though not required for Permit compliance, are quantified in Section 4 below.

### 2.5.2 Wilmington Drain Bacteria

Within the Wilmington Drain portion of the Peninsula WMG area, a TLR approach was developed based on allowable exceedance days. Wilmington Drain is 303(d)-listed for bacteria and its targets were developed consistent with the reference system allowable exceedance approach implemented for other Los Angeles region freshwater TMDLs. Wilmington Drain has a REC-1 beneficial use designation and no High Flow Suspension; therefore, it is comparable with reference streams in this regard.

## 2.5.2.1 Target Load Reduction Calculation Methodology for Bacteria

After validation of the modeling methodology using the reference watershed, it was applied to all analysis regions within the Wilmington Drain subwatershed to predict baseline exceedance days for the 90<sup>th</sup> percentile year, or TMDL year 1995. Once baseline discharge days were estimated for each analysis region, the number of allowed discharge days was established by the application of a site-specific empirical factor. For Wilmington Drain, it was assumed that 19% of wet weather days could be considered allowable discharge days, based on the reference stream

dataset. Since the dominant rain gauge in the Wilmington Drain subwatershed (Palos Verdes Landfill gauge) had 82 wet weather days in TMDL year 1995, it was assumed that 16 discharge days are allowed in the Wilmington Drain subwatershed. This approach is consistent with the approach in the Malibu Creek Watershed Bacteria TMDL and all other Los Angeles region freshwater bacteria TMDLs for developing wet weather waste load allocations expressed as allowable exceedance days (Regional Board, 2012b).

To determine the TLR necessary for each analysis region to meet the allowed discharge days, a hypothetical retention BMP was modeled at the outlet of each analysis region. This approach was presented to Regional Board staff on June 6, 2014 and verbal feedback received during the meeting was supportive. This same bacteria TLR approach has been applied consistently in the following WMPs/EWMPs: City of Walnut WMP, Los Angeles River Upper Reach 2 WMP, North Santa Monica Bay Coastal Watersheds EWMP, Santa Monica Bay Jurisdictional Group 2 and 3 EWMP, and the Beach Cities Watershed Management Area EWMP.

For each analysis region's outlet retention BMP, an in-stream diversion system was iteratively sized (based on a diversion flow rate) to produce a bypass frequency (or number of discharge days) during TMDL year 1995 that matched the allowed discharge days. Each theoretical diversion system diverted runoff to an infinitely large retention BMP where the diverted water was fully captured. The load reduction resulting from this BMP scenario (i.e., baseline analysis region load minus analysis region load with the diversion system and retention BMP in place) became the TLR for each analysis region. "Reasonable assurance" of compliance with the allowed discharge days was then considered to have been met when actual and proposed BMPs combined to achieve the TLR for each analysis region.

In summary, the following approach was implemented to calculate a bacteria TLR for each Wilmington Drain modeled analysis region (see **Attachment C** for an example calculation):

- 1. Each analysis region is modeled in SBPAT for the 90<sup>th</sup> percentile year (TMDL year 1995).
- 2. The existing, baseline condition (i.e., without any outlet retention BMP) is modeled for each analysis region, resulting in a mean baseline fecal coliform (FC) load for the 90<sup>th</sup> percentile year (baseline load).
- 3. The allowable number of discharge days for each analysis region is calculated to be 16 (19% of 82 wet weather days).
- 4. An in-stream diversion to a large, theoretical retention BMP at the outlet of each analysis region is iteratively sized so that it only bypasses during the number of allowable discharge days determined in Step 3.
- 5. Each diversion and retention BMP is then modeled in SBPAT to produce a mean FC load for the 90<sup>th</sup> percentile year (allowed load).

6. For each analysis region, the difference between the baseline load (step 2) and the allowed load (step 5) results in a TLR for the 90<sup>th</sup> percentile year, which is the load reduction required to meet the 16 allowable exceedance days for wet weather.

Inherent in this methodology is the assumption that 100% of discharge days result in an exceedance day.

#### 2.5.2.2 Validation of Using Annual Loads to Predict Exceedance Day Reductions

A second methodology validation step was performed to demonstrate that modeled annual fecal coliform loads are indeed predictive of the compliance metric, or annual exceedance days for all fecal indicator bacteria. For bacteria modeling, verifying the linkage between modeled *fecal coliform loads* (i.e., discharged from the watershed outlets) and total observed wet weather *exceedance days* (in the receiving water, based on REC1 daily maximum water quality objectives) is critical to establish reasonable assurance that compliance monitoring locations will be in compliance with the Permit limits. To establish this linkage, an analysis was conducted using shoreline monitoring data at Topanaga Canyon<sup>12</sup> (SMB 1-18) between 2005 and 2013. **Figure 7** illustrates a reasonable correlation between modeled annual fecal coliform loads and observed annual exceedance days.

<sup>&</sup>lt;sup>12</sup> This subwatershed is 88% open space and was selected for water quality validation due to it being the hydrologic calibration subwatershed as well as because it had *daily* shoreline monitoring data, which was necessary in order to have a sufficiently robust dataset of annual wet weather exceedance days. See additional explanation in Section 2.4.4.1.

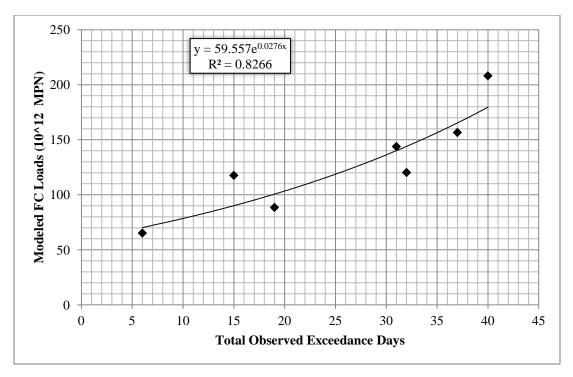


Figure 7. Correlation between Modeled Fecal Coliform Loads and Observed Exceedance Days

## 2.5.3 Greater Los Angeles Harbor Heavy Metals

Heavy metals (total copper, total lead, and total zinc) are listed as Category 1 WBPCs in GLA Harbor due to the Dominguez Channel and GLA Harbor Toxics and Metals TMDL. For this TMDL, the final WQBELs are expressed in the Permit (Attachment N) as annual allowed loading of copper, lead and zinc "in the sediment deposited to" the Harbor per year, without a precise definition of the "wet weather" critical condition (e.g., daily rainfall depth or streamflow threshold values). To translate these watershed-wide allowed loads to the smaller Peninsula WMA, an allowed concentration is needed. Since allowed sediment-based concentrations are not provided in the Permit or TMDL (rather, through the TMDL's linkage analysis, the numeric targets [sediment quality criteria] were translated into allowed MS4 loads through pollutant and sediment fate/transport modeling of the Harbor), for RAA modeling purposes, MS4 discharge limits are assumed to be the California Toxics Rule (CTR) chronic criteria for saltwater. To compute allowed annual loads for the WMA, the CTR criteria concentrations were applied to 90<sup>th</sup> percentile annual runoff volumes to establish the allowed load for each pollutant.

The following approach was implemented to calculate a TLR for each metal in the GLA Harbor analysis region of the Peninsula WMG area:

- 1. The GLA Harbor analysis region is modeled in SBPAT for the 90<sup>th</sup> percentile year (TMDL year 1995).
- 2. The existing, baseline condition (i.e., without any BMPs) is modeled in SBPAT, resulting in a mean baseline pollutant load for the 90<sup>th</sup> percentile year.
- 3. The target load is calculated by multiplying the CTR concentration of each pollutant by the baseline runoff volume for the 90<sup>th</sup> percentile year.
- 4. The difference between the baseline load (step 2) and the target load (step 3) results in a TLR for the 90<sup>th</sup> percentile year, which is the load reduction required to meet the allowable TMDL concentration.

Because a significant portion of the GLA Harbor analysis region is disconnected via densely vegetated canyons, both the baseline loads and allowed loads were modeled by assuming a portion of this analysis region as being tributary to undersized vegetated swales. This modeling procedure was similar to the downspout disconnect modeling procedure described in Section 3.3.3.

Inherent in this methodology is the assumption that CTR saltwater criteria must be met in the MS4 discharge as an annual average. However, because the Permit sets final WQBELs as allowed annual mass loads "in the sediment deposited in" the Harbor, and given that only a fraction of the metal loads discharged by the MS4s are bound to particulates in the depositional size range (i.e., medium and course sediments), estimated TLRs may be updated in the future based on monitoring data that analyzes the fraction of MS4 discharged metals mass that actually may deposit in the Harbor.

Baseline loads were computed for 1995 for each of the modeled pollutants, and are summarized in **Table 5**.

Of the three heavy metal WBPCs discussed below, copper was found to require the greatest TLR and is consequently the controlling pollutant for design/sizing of structural BMPs. **Attachment** C provides an example calculation for this TLR process.

#### 2.5.3.1 Copper

The TMDL provisions of the Permit set a copper WQBEL for the Harbor based on the chronic California Toxics Rule (CTR) criteria for the protection of aquatic life in saltwater, which is 3.1 ug/L. Therefore, a WQBEL of 3.1 ug/L was used as the allowable concentration for copper.

The copper TLR (as a percentage of baseline load for the 90<sup>th</sup> percentile year) was calculated to be 79.9%. This value is shown in **Table 5**. Total copper was found to be the controlling WBPC in the GLA Harbor subwatershed of the Peninsula.

#### 2.5.3.2 Lead

The TMDL provisions of the Permit set a lead WQBEL for the Harbor based on the chronic CTR criteria for the protection of aquatic life in saltwater, which is 8.1 ug/L. Therefore, a WQBEL of 8.1 ug/L was used as the allowable concentration for lead.

The lead TLR (as a percentage of baseline load for the 90<sup>th</sup> percentile year) was calculated to be 3.6%. This value is shown in **Table 5**.

#### 2.5.3.3 Zinc

The TMDL provisions of the Permit set a zinc WQBEL for the Harbor based on the chronic CTR criteria for the protection of aquatic life in saltwater, which is 81 ug/L. Therefore, a WQBEL of 81 ug/L was used as the allowable concentration for zinc.

The zinc TLR (as a percentage of baseline load for the 90<sup>th</sup> percentile year) was calculated to be 8.9%. This value is shown in **Table 5**.

#### 2.5.4 Machado Lake Nutrients

Nutrients (total nitrogen and total phosphorus) are listed as Category 1 WBPCs in Machado Lake due to the Machado Lake Nutrient TMDL. The Permit (Attachment N) expresses WQBELs as monthly average concentrations for each of these pollutants, calculated using both dry and wet weather monitoring data. As a result, a TLR methodology was established to account for both dry- and wet-weather loading, based on recent monitoring data collected under the Palos Verdes Peninsula Coordinated Monitoring Plan in Compliance with the Machado Lake Nutrient TMDL (Rolling Hills Estates, et. al., 2011). The following approach was implemented to calculate baseline loads for both total nitrogen and total phosphorus in each analysis region of the Peninsula WMG area tributary to Machado Lake:

1. Based on monitoring data from August 2011 through February 2015 (i.e., all sample results available as of February 2015), a long-term average wet weather concentration and a long-term average dry weather concentration were computed for each compliance monitoring location (Rolling Hills Estates City Hall, Valmonte, and Solano)<sup>13</sup> for both total nitrogen and total phosphorus. Combined average concentrations for total nitrogen and total phosphorus were also calculated to be representative of analysis regions not tributary to a compliance monitoring location.

<sup>&</sup>lt;sup>13</sup> The Lariat monitoring location was not used to define a separate analysis region since the majority of its tributary area is within the City of Rolling Hills, which is excluded from the RAA. The area within the Peninsula WMG area that is tributary to the Lariat compliance monitoring location was included in the Wilmington Drain analysis region.

- 2. Based on daily rainfall totals at the Palos Verdes Landfill rain gauge for TMDL year 1995, days with at least 0.25" of rainfall were defined as wet days, while all other days were defined as dry days. This definition is consistent with the approved Machado Lake Nutrient TMDL Compliance Monitoring Plan and the Peninsula Cities' CIMP.
- 3. For all of TMDL year 1995, days defined as wet days were assigned the applicable average wet day concentration from Step 1 and days defined as dry days were assigned the applicable average dry day concentrations from Step 1. This process was done for both total nitrogen and total phosphorus for each compliance monitoring location (as well as analysis regions not tributary to a compliance monitoring location).
- 4. Based on these created daily concentration records, average monthly concentrations were estimated for each analysis region for each pollutant.
- 5. The highest average monthly concentration was assumed to represent the baseline concentration for each analysis region for each pollutant. These were found to be from the wettest month of the year, January. This assumption was made since the objective was to demonstrate compliance for the entire 90<sup>th</sup> percentile year. <sup>14</sup> The average concentrations produced by this step were multiplied by the annual runoff volume from the 90<sup>th</sup> percentile year to estimate the total baseline load.
- 6. Next, allowed annual loads were calculated by multiplying the allowed concentrations (the WQBELs) by the annual runoff volume from the 90<sup>th</sup> percentile year to estimate the allowed load for each analysis region.
- 7. Finally, the TLRs were calculated as the difference between the baseline loads and allowed loads for each analysis region.

Calculated baseline loads and TLRs are summarized in **Table 5**. Attachment C provides an example TLR calculation for nutrients.

#### 2.5.4.1 Total Nitrogen

analysis region.

concentration). Within the Machado Lake analysis regions, the total nitrogen TLR was found to range from 0% to 15.3%. Table 5 summarizes the calculated total nitrogen TLRs for each

The Permit establishes a final WQBEL for total nitrogen of 1.0 mg/L (monthly average

<sup>&</sup>lt;sup>14</sup> Since monitoring data has demonstrated that wet weather concentrations are significantly higher than dry weather concentrations, achieving compliance for the wettest month of the 90th percentile year is assumed to result in compliance for the remaining (drier) months of the year.

## 2.5.4.2 Total Phosphorous

The Permit establishes a final WQBEL for total phosphorus of 0.1 mg/L (monthly average concentration). Within the Machado Lake analysis regions, the total phosphorus TLR was found to range from 34.6% to 80.7%. **Table 5** summarizes the calculated total phosphorus TLRs for each analysis region.

#### 2.5.5 Wet Weather TLR Summary

By implementing the steps described above, TLRs were developed for each analysis region. TLRs for the controlling pollutant in each analysis region are depicted in **Figure 8**, and Table 5 summarizes the baseline loads and TLRs for each modeled pollutant and identifies the controlling pollutant (in bold) for each analysis region. As stated previously, all Santa Monica Bay analysis regions are defined as anti-degradation sites and hence are assigned a TLR of zero for bacteria.

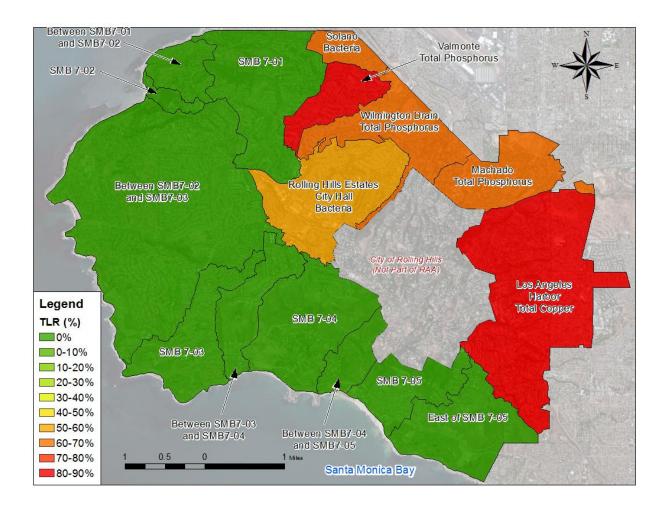


Figure 8. Target Load Reductions for the Controlling Pollutant for

**Each Modeled Analysis Region** 

Table 5. Target Load Reductions for each Modeled Analysis Region (1995)

						Target Load Red the Critical	
		Compliance			Baseline Load		As % of
HUC-12		Monitoring			for the Critical		Baseline
Watershed	Watershed	Location	Analysis Region	Pollutant <sup>1</sup>	Year	Absolute Load	Load
		SMB 7-01	SMB7-1	Fecal Coliform	221 (10 <sup>12</sup> MPN)	Anti-Degradation	0.0%
		-	SMB7-1_7-2	Fecal Coliform	71.4 (10 <sup>12</sup> MPN)	0 (10 <sup>12</sup> MPN)	0.0%
		SMB 7-02	SMB7-2	Fecal Coliform	13.6 (10 <sup>12</sup> MPN)	Anti-Degradation	0.0%
		-	SMB7-2_7-3	Fecal Coliform	806 (10 <sup>12</sup> MPN)	0 (10 <sup>12</sup> MPN)	0.0%
Santa	Santa Monica	SMB 7-03	SMB7-3	Fecal Coliform	173 (10 <sup>12</sup> MPN)	Anti-Degradation	0.0%
Monica Bay	Bay	-	SMB7-3_7-4	Fecal Coliform	92.8 (10 <sup>12</sup> MPN)	0 (10 <sup>12</sup> MPN)	0.0%
		SMB 7-04	SMB7-4	Fecal Coliform	131 (10 <sup>12</sup> MPN)	Anti-Degradation	0.0%
		-	SMB7-4_7-5	Fecal Coliform	9.60 (10 <sup>12</sup> MPN)	0 (10 <sup>12</sup> MPN)	0.0%
		SMB 7-05	SMB7-5	Fecal Coliform	103 (10 <sup>12</sup> MPN)	Anti-Degradation	0.0%
		-	SMB7-5_East	Fecal Coliform	187 (10 <sup>12</sup> MPN)	0 (10 <sup>12</sup> MPN)	0.0%
	Machado Lake		Machado	Total Phosphorus	906 (lbs)	610 (lbs)	67.3%
	Wiachado Lake	_	Wachado	Total Nitrogen	8310 (lbs)	0 (lbs)	0.0%
		RHECH		Fecal Coliform	465 (10 <sup>12</sup> MPN)	264 (10 <sup>12</sup> MPN)	56.7%
			RHECH	Total Phosphorus	1490 (lbs)	515 (lbs)	34.6%
				Total Nitrogen	15,000 (lbs)	1,970 (lbs)	13.1%
				Fecal Coliform	73.8 (10 <sup>12</sup> MPN)	44.8 (10 <sup>12</sup> MPN)	60.7%
	Machado Lake	Solano	Solano	Total Phosphorus	212 (lbs)	125 (lbs)	58.9%
Dominguez	via			Total Nitrogen	1,940 (lbs)	177 (lbs)	9.1%
Channel	Wilmington			Fecal Coliform	148 (10 <sup>12</sup> MPN)	77.3 (10 <sup>12</sup> MPN)	52.2%
Chamici	Drain	Valmonte	Valmonte	Total Phosphorus	506 (lbs)	409 (lbs)	80.7%
				Total Nitrogen	4,880 (lbs)	749 (lbs)	15.3%
			Additional Wilmington	Fecal Coliform	270 (10 <sup>12</sup> MPN)	127 (10 <sup>12</sup> MPN)	46.9%
		-	Additional Wilmington Drain	Total Phosphorus	1,390 (lbs)	934 (lbs)	67.3%
			Diani	Total Nitrogen	14,950 (lbs)	0 (lbs)	0.0%
				Total Copper	127.3 (lbs)	101.8 (lbs)	79.9%
	GLA Harbor	-	GLAHarbor	Total Lead	60.5 (lbs)	2.2 (lbs)	3.6%
				Total Zinc	643.9 (lbs)	57.5 (lbs)	8.9%

Pollutants in bold are the controlling pollutants in each analysis region.

# 3 MODELING EXISTING, PLANNED, AND PROPOSED BEST MANAGEMENT PRACTICES (BMPS)

The section below specifically discusses the general BMP planning goals, methods used to identify and prioritize BMP opportunities, and inputs and assumptions for the modeled and non-modeled non-structural and structural (regional EWMP, <sup>15</sup> regional, and distributed) BMPs.

# 3.1 BMP Objectives

The objectives of the non-structural and structural BMPs are foremost to meet the TLRs in each analysis region, as cost efficiently as possible, in order to demonstrate reasonable assurance that compliance with the Water Quality Based Effluent Limits and Receiving Water Limits from the Permit will be achieved. Additional goals include reduction of other pollutants to downstream water bodies, decreased reliance on potable water for irrigation due to onsite harvest/use and infiltration projects, increase in groundwater recharge due to infiltration projects, and reduction in dry weather runoff.

# 3.2 Methods to Identify and Prioritize Opportunities

In order to demonstrate reasonable assurance, BMPs were identified in a prioritized manner. Prioritization was based on cost (low cost BMPs were prioritized); BMP effectiveness for the pollutants of concern (BMPs that had greater treatment efficiency for the pollutant of concern in a particular analysis region were prioritized over other BMPs); and implementation feasibility as determined by desktop screening. In general, nonstructural BMPs were prioritized over structural BMPs due to their lower relative cost, and then structural BMPs were identified that would result in the greatest load reduction per dollar. This was accomplished by targeting land uses with the greatest percent imperviousness and highest pollutant loads and by using BMPs with the greatest performance, particularly for the controlling pollutant.

The RAA was performed according to the following steps:

- 1. Calculate load reductions associated with existing BMPs;
- 2. Assume non-modeled nonstructural programmatic load reduction for MCMs (5% of baseline pollutant load);
- 3. Assume non-modeled non-structural programmatic load reduction for nonstructural Targeted Control Measures (TCMs) (2.5% of baseline pollutant load). TCMs are those MCMs that are enhanced above and beyond their minimum level;
- 4. Calculate load reductions for public retrofit incentives and redevelopment;

<sup>&</sup>lt;sup>15</sup> Regional EWMP projects are sized to meet the 85<sup>th</sup> percentile, 24-hour design event criteria.

- 5. Calculate load reductions attributable to planned and proposed regional BMPs after evaluating existing plans and parcel screening analyses;
- 6. Meet the TLR by backfilling the remaining load reduction with regional BMPs.

BMP load reductions were evaluated for the period between the TMDL effective dates and final compliance deadlines for each applicable TMDL. These dates are summarized in **Table 6**. For Category 2 WBPCs in the Wilmington Drain subwatershed, the dates for the Machado Lake Nutrient TMDL were assumed to apply.

		<b>L</b>
TMDL	TMDL Effective Date	Final Compliance Deadline
SMB Beach Bacteria TMDL	2003	2013
Machado Lake Nutrient TMDL	2008	2018
Greater Los Angeles Harbor Toxics and Metals TMDL	2012	2032

**Table 6. TMDL Effective Dates and Final Compliance Dates** 

#### 3.3 Non-Structural BMPs

Non-structural BMPs have been categorized as follows. Specific model inputs are summarized in tabular format in the next section, along with model inputs for distributed BMPs, since they share consistent assumptions (**Table 8**).

# 3.3.1 Non-Modeled Programmatic BMPs

These source controls include a combination of BMPs such as new or enhanced pet waste controls (ordinance, signage, education/outreach, mutt mitts, etc.), human waste source tracking and remediation (e.g., leaking sewer investigations, etc.), new or enhanced equestrian facility outreach, enhanced street sweeping (e.g., 100% vacuum sweepers, increased frequency, etc.), increased catch basin and storm drain cleaning, and other new or enhanced nonstructural BMPs that target the pollutants addressed in this EWMP. A combined credit of 7.5% load reduction was applied for all pollutants to represent the cumulative benefit from all of these BMPs.

In addition, a separate load reduction is assumed for copper due to the elimination of copper in brake pads. In 2010, California Senate Bill 346 (SB 346) was enacted to eliminate nearly all use of copper in brake pad manufacturing. In 2013, TDC Environmental prepared a draft detailed study for the California Stormwater Quality Association (CASQA) describing the expected percent reduction for copper as a result of the passage of SB 346 (TDC Environmental, 2013). The TDC study identifies three possible implementation scenarios, the least aggressive of which estimates that a 55% load reduction in copper will be achieved by 2032 due to the brake pad phase out. Therefore, a 55% load reduction was assumed for copper in the GLA Harbor analysis region. To avoid double counting load reductions, this reduction was applied to the copper load before accounting for future BMP load reductions (i.e., 55% was applied to the baseline loads

before all other BMP load reductions were accounted for, since BMP performance is dependent on influent loads).

#### 3.3.2 Modeled Redevelopment

Beginning in 2001, redevelopment projects were required by the Permit (via Standard Urban Stormwater Management Plans (SUSMPs) to incorporate stormwater treatment BMPs into their projects if their project fell into specified categories. The 2012 MS4 Permit established new criteria for redevelopment projects, requiring certain sized projects to capture, retain, or infiltrate the 85<sup>th</sup> percentile, 24-hr design storm or the 0.75-inch, 24-hr design storm, whichever is greater, via the implementation of LID BMPs. To account for these redevelopment requirements, BMPs were modeled in SBPAT assuming land use-specific annual redevelopment rates for projects that triggered former SUSMP requirements or will trigger the 2012 Permit's LID BMP requirements (**Table 7**). These assumed rates were based on redevelopment data collected in the Los Angeles region.

**Table 7. Assumed Annual Redevelopment Rates** 

Land Use	Annual Redevelopment Rate (% of total land use area)
Residential	0.18
Commercial	0.15
Industrial	0.34
Education	0.16
Transportation	2.7

The sizing criteria assumptions for redevelopment BMPs were as follows, based on the changes to the MS4 Permit's post-construction requirements:

- TMDL Effective Date to 2015: Consistent with the 2001 MS4 Permit SUSMP requirements, redevelopment BMPs during this time period were modeled as flow-through media filters with a 0.2 in/hr design event.
- **2015 to TMDL Final Compliance Deadline:** Consistent with the 2012 MS4 Permit post-construction requirements, sizing assumptions during this time period were to use the 85<sup>th</sup> percentile, 24-hour design storm depth (using the mean depth for each analysis region) for retention-type BMPs, and 150% of the 1-year, 1-hour design storm (approximately 0.42 in/hr)<sup>16</sup> for flow-through type BMPs. Redevelopment BMPs were modeled as 50%

<sup>&</sup>lt;sup>16</sup> 150% of the 1-year, 1-hour design storm was used per Section VI.D.7.c.iii of the Permit.

biofiltration (i.e., bioretention with underdrains, which is a flow-through type of BMP) and 50% bioretention.

2015 is used as a transition date since the LID post-construction requirements from the 2012 MS4 Permit are required to be in full effect via local LID ordinances by this time.

In order to estimate load reductions associated with these redevelopment BMPs, the land use percentages shown in **Table 7** were multiplied by the respective land use areas in each analysis region, resulting in an assumed area treated by LID BMPs each year. This area was multiplied by the applicable number of years, since new BMPs are assumed to be implemented each year. The total land use area assumed to be redeveloped for each analysis region was then modeled as being treated by the BMPs described above and the total load reduction was quantified.

#### 3.3.3 Modeled Public Retrofit Incentives

Public retrofit incentives include programs directed at incentivizing the public to decrease the amount of stormwater runoff from their property, specifically via downspout disconnects. Public incentives for retrofitting existing development were modeled in SBPAT between 2015, when the EWMP will begin to be implemented, and the respective TMDL final compliance date. Public retrofit incentives were assumed to be a downspout disconnection program, modeled as bioswales sized to a design storm intensity of 0.2 in/hr. Assumptions included that 10 percent of all single family residential areas would be converted to disconnected downspout systems, and that, based on GIS analysis, 38 percent of the single family residential area consists of rooftops that can be effectively disconnected. Therefore, 3.8 percent of all single family residential neighborhoods were modeled as treated by bioswales in order to account for public retrofit incentives.

**Table 8. Public Retrofit Incentives and Redevelopment** 

Implementation Level	BMP Type	Design Storm	Longitudinal Slope (ft/ft)	Manning n	Hydraulic Residence Time (min)	Water Quality Flow Depth (in)	Effective Retention Depth (in)	Infiltration Rate (in/hr)
Redevelopment (Start Date - 2015)	Media Filter	0.2 (in/hr)	-	-	-	-	-	-
Redevelopment	Bioretention	0.75 – 1.1 (in)	-	-	-	-	12	0.15
(2015-Final)	Biofiltration <sup>1</sup>	0.42 (in/hr)	0.03	0.25	10	4	2	Based on Catchment-specific soil type
Public Retrofit (2015-Final)	Bioswale	0.2 (in/hr)	0.03	0.25	10	4	2	Based on Catchment-specific soil type

Modeled as a bioswale using bioretention EMCs.

#### 3.4 Distributed Green Street BMPs

Distributed green street BMPs include infrastructure such as bioswales, biofiltration, and bioretention, typically constructed in the public right-of-way, designed to treat stormwater before it enters the storm drain system. Based on iterative model results in the Peninsula WMG area, it was determined that in analysis regions where additional BMPs were required, distributed BMPs were not found to be implementable because of site-specific constraints which include (but are not limited to) soil conditions, steep slopes, lack of appropriate collection infrastructure, and minimal right-of-way for BMP construction; nor were theses BMPs found to be cost effective means of achieving reasonable assurance of compliance in contrast to regional BMP opportunities that were available. Therefore, regional BMPs were relied upon for compliance demonstration.

## 3.5 Regional BMP Design Parameters and Criteria

Existing (constructed between 2003 and 2014), planned, and proposed regional BMPs were modeled in SBPAT based on conceptual design information, where available. **Figure 9** provides an overview of all of these regional BMPs within the Peninsula EWMP Area. The following sections outline the regional BMPs that were modeled as well as their drainage areas, design details in SBPAT, and any relevant assumptions.

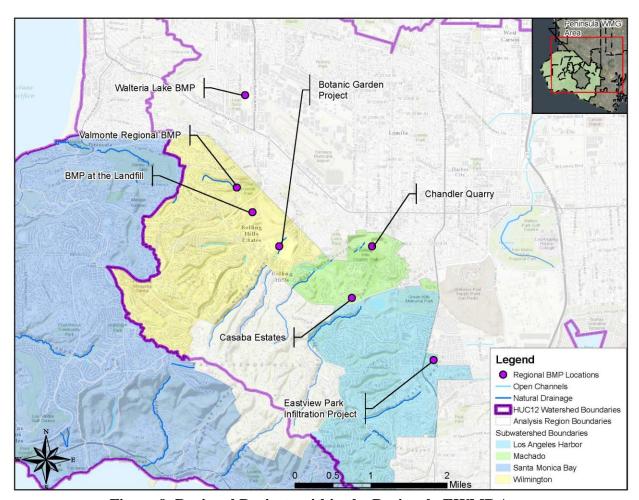


Figure 9. Regional Projects within the Peninsula EWMP Area

## 3.5.1 Machado Analysis Region

Two regional BMPs are planned within the Machado analysis region (see **Figure 10**). These include the Chandler Quarry Project and the Casaba Estates Project:

• Chandler Quarry. As described in Section 3 of the Peninsula EWMP, the Chandler Quarry Project is a planned redevelopment project that will treat runoff from a significant area of land in Rolling Hills Estates. The western drainage area of the Project ("Chandler Quarry West") will capture and retain runoff from 707 acres of upstream land for up to the 50-year, 24-hour storm (5.2 inches). The Chandler Quarry West project will consist of two debris basins for pretreatment of off-site flows, a sedimentation basin for pretreatment of on-site flows, and a large-scale infiltration basin to infiltrate all incoming water from the tributary area. The eastern drainage area of the Project ("Chandler Quarry East") will treat approximately 45.3 acres of tributary land via manufactured wetland

systems. The Chandler Quarry West project was modeled as an infiltration basin designed to fully capture and infiltrate a design storm of 5.2 inches. The Chandler Quarry East project was modeled as a flow-through BMP designed to treat the one-year, one-hour rainfall intensity (0.28 in/hr) with a hydraulic residence time of 10 minutes. Date to be implemented: No later than 2018.

• Casaba Estates. The Casaba Estates project is currently under construction. The project is approximately 8.55 acres in size, located in Rolling Hills Estates adjacent to the intersection of Palos Verdes Drive North and Palos Verdes Drive East. The project involves the creation of a vegetated riparian area designed as a bioretention system to retain and infiltrate runoff from the tributary area. The project receives runoff from offsite (through an existing 24" diameter culvert under Palos Verdes Drive East) and onsite watersheds. In total, 28.62 acres of mixed-use land will be treated by the project. The project was modeled as a bioretention BMP with an underdrain and subsurface infiltration. The assumed design storm intensity was the one-year, on-hour storm in the project area (0.28 in/hr).

Date to be implemented: In construction.

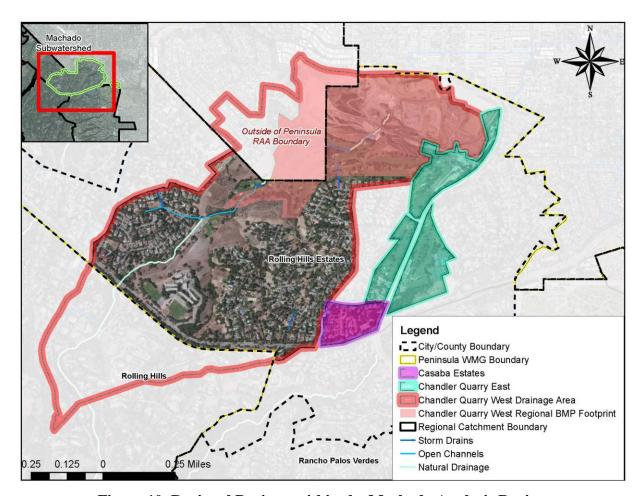


Figure 10. Regional Projects within the Machado Analysis Region

# 3.5.2 Wilmington Drain and Rolling Hills Estates City Hall Analysis Regions

Due to high TLRs within the Rolling Hills Estates City Hall (RHECH) and Wilmington Drain analysis regions, attributed in large part to the stringent WQBEL for total phosphorus (0.1 mg/L), significant load reductions are required to demonstrate reasonable assurance of compliance in these areas. A regional BMP is currently planned at the Botanic Garden within the Wilmington Drain analysis region (see **Figure 11**), and another regional BMP is proposed for TMDL compliance (see **Figure 12**). The proposed BMP is downstream of the RHECH compliance monitoring location, and has been sized to treat significant runoff from the Wilmington Drain analysis region in addition to all runoff from the RHECH analysis region.

• **Botanic Garden Project.** The South Coast Botanic Garden (SCBG), which is immediately downstream of the Lariat compliance monitoring location, has developed a "Vision Plan" for improvements to the facility, which focuses on returning the stream

corridor within the garden back to its original form and reconfiguring the Creek Garden and Lake. Currently, the existing lake is scheduled to be dredged no later than 2018. Additional enhancements are being considered, including upgrades to the southern end of the stream corridor to transform the area into a natural California wash. This wash would be sufficient to accommodate periods of intense rain from the garden and run-on from the neighboring developments to the south. The Vision Plan is conceptual and has yet to be finalized, though various opportunities are being considered Error! Reference source not found.: an existing creek which could potentially be developed into an engineered wetland, bioswale, or stormwater capture facility; an existing lake which provides an opportunity for stormwater capture and possible reuse for irrigation; an existing open space which provides an opportunity for an engineered wetland, bioswale, or stormwater capture facility; and an existing catch basin which provides an opportunity to divert upstream flows to a Regional BMP. As the scope of the project is currently being developed by stakeholders, the SCBG project was conservatively modeled as a vegetated bioswale designed to treat a rainfall intensity of 0.1 in/hr across the upstream tributary area within the Peninsula WMG area. This drainage area did not include the City of Rolling Hills, which in practice could comprise the majority of the area tributary to SCBG Project. As the scope of the project progresses, this project may be updated in the model as part of the adaptive management process. It is assumed that the performance metrics for this project described herein will be met or exceeded when the project is designed and implemented.

Date to be implemented: Dredging of existing lake, no later than 2018. Additional enhancements are to be determined.

**Proposed Regional BMP at the Landfill.** These two analysis regions have limited developed areas capable of implementing green street-type BMPs (due to lack of curband-gutter and available right-of-way for such projects), and are effectively prevented from implementing large scale infiltration projects due to the presence of geotechnical hazards and lack of available space. As a result, the potentially feasible projects that could be implemented in these areas are large scale, flow-through treatment projects, such as a treatment facility with storage or a sub-surface flow wetland (SSF wetland). A project of this type is proposed to be located on or adjacent to the closed Palos Verdes Landfill main site, which is approximately 240 acres. This location was selected due to the fact that two large storm drain main lines join immediately upstream of the landfill at Hawthorne Blvd. Collectively, these storm drains collect runoff from approximately 1,415 acres of land within the RHECH analysis region and the Wilmington Drain analysis region. If feasible, treatment at this location could consist of either a storageand-treatment facility or a SSF wetland. Although significantly more work is needed to investigate the feasibility, cost-effectiveness, and design details of such a BMP, the following examples of projects concepts demonstrate reasonable assurance of compliance:

- SSF Wetland with a design treatment rate of 15 cfs and an equalization storage volume of 50 million gallons. Assuming a hydraulic residence time of five days and a basin depth of six feet, the total footprint of such a project would be approximately 60 acres.
- o Treatment Facility with a treatment rate of 10 cfs (4,500 gpm) and storage of 50 million gallons.
- o Treatment Facility with a treatment rate of 125 cfs (56,000 gpm) and storage of two million gallons.

Because the possible design combinations of such a project are numerous, an optimization study would need to be complete before determining what type of BMP to implement and how it should be designed. Upon finalization of design, the RAA will be updated in accordance with the adaptive management process to reflect such changes. Final design standards for the project must meet or exceed the performance metrics outlined herein to achieve compliance.

Date to be implemented: 2018.

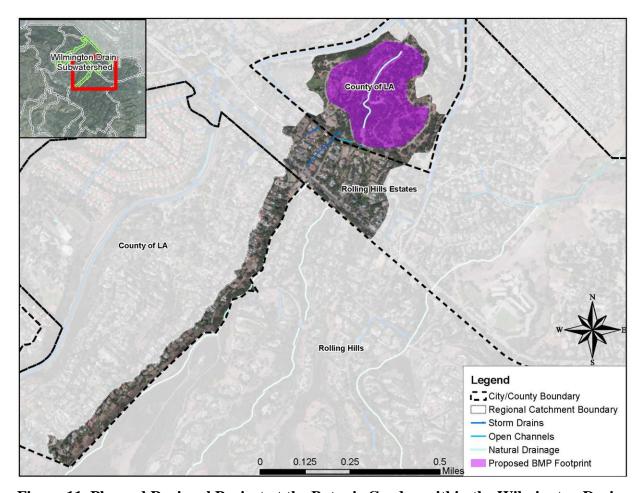


Figure 11. Planned Regional Project at the Botanic Garden within the Wilmington Drain Analysis Region

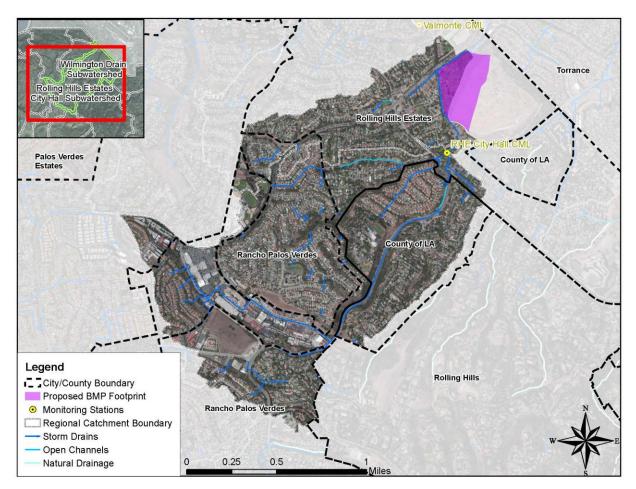


Figure 12. Proposed Regional Project for the Wilmington Drain and RHECH Analysis Regions

# 3.5.3 Valmonte Analysis Region

A regional BMP is proposed within the Valmonte analysis region (see **Figure 13**). As is the case in the Wilmington Drain and RHECH analysis regions, a high TLR for total phosphorus exists within the analysis region due to the stringent WQBEL for total phosphorus (0.1 mg/L), resulting in significant load reduction requirements in order to demonstrate reasonable assurance of compliance. In addition, this analysis region also has limited developed areas capable of implementing green street-type BMPs (due to lack of curb-and-gutter and available right-of-way for such projects), and is effectively prevented from implementing large scale infiltration projects due to the presence of geotechnical hazards and lack of available space. As a result, the only potentially feasible projects that could be implemented in this area are large scale, flow-through treatment projects, such as a treatment facility with storage or a SSF wetland.

- **Proposed Regional BMP at Valmonte.** Treatment consisting of either a storage-and-treatment facility or a SSF wetland is proposed at the downstream end of the analysis region, adjacent to or immediately upstream of the Valmonte compliance monitoring location. Approximately 400 acres are tributary to this area. Although significantly more work is needed to investigate the feasibility, cost-effectiveness, and design details of such a BMP, the following examples of projects are sufficient to demonstrate reasonable assurance of compliance:
  - o SSF Wetland with a design treatment rate of 2 cfs and an equalization storage volume of 40 million gallons.
  - Treatment Facility with a treatment rate of 10 cfs (4,500 gpm) and storage of 15 million gallons.
  - o Treatment Facility with a treatment rate of 30 cfs (13,500 gpm) and storage of 3.5 million gallons.

Because the possible design combinations of such a project are numerous, an optimization study would need to be complete before determining what type of BMP to implement and how it should be designed. Upon finalization of design, the RAA will be updated in accordance with the adaptive management process to reflect such changes. Final design standards for the project must meet or exceed the performance metrics outlined herein to achieve compliance.

Date to be implemented: 2018.

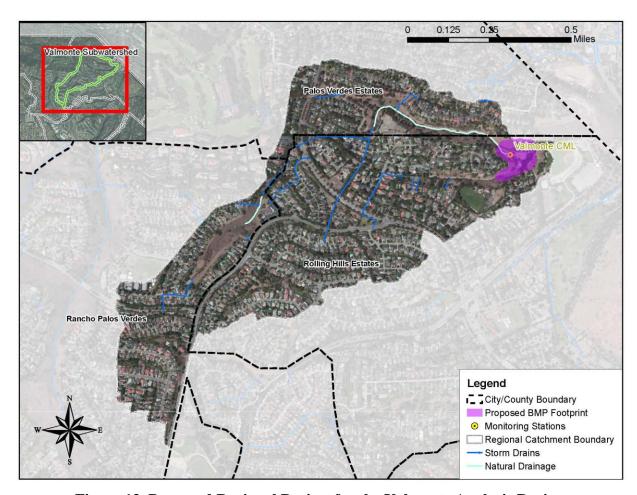


Figure 13. Proposed Regional Project for the Valmonte Analysis Region

# 3.5.4 Greater Los Angeles Harbor Analysis Region

A regional BMP is proposed within the GLA Harbor analysis region (see **Figure 14**) at Eastview Park:

• Eastview Park Infiltration Project. Eastview Park is a large park space near the southeast corner of the intersection of Western Avenue and Westmont Drive in Rancho Palos Verdes. A large storm drain main runs adjacent to the park, draining approximately 350 acres. A subsurface infiltration BMP capable of capturing the 1.25-inch design storm is proposed. Assuming a depth of 6 feet, the project footprint would be approximately 3.5 acres. Multiple benefits include pollutant load reduction and groundwater recharge. Although a feasibility study would need to be complete to determine if infiltration is feasible at this location, alternative BMPs could be proposed in case infiltration is not a feasible option.

Date to be implemented: No later than 2032.

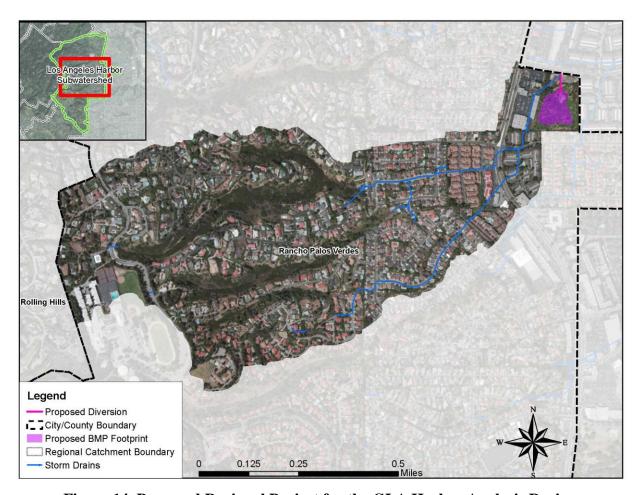


Figure 14. Proposed Regional Project for the GLA Harbor Analysis Region

# 3.5.5 Solano Analysis Region

The Solano analysis region is a fully developed neighborhood consisting of approximately 175 acres of mostly single family residential land use. Streets in this analysis region do not have sufficient right-of-way for green street projects, and existing storm drain infrastructure is limited. Little to no space is available for implementation of structural BMPs. The entire analysis region is tributary to the Walteria Flood Control Basin (Walteria Basin), a man-made basin located in the City of Torrance. The basin was built in 1962 by the Los Angeles County Flood Control District (LACFCD). Walteria Basin has a perimeter of approximately one mile and extends to an approximate depth of 100 feet. Walteria Basin's watershed is approximately 2,287 acres. By jurisdictional area, the basin's watershed is 92.61% Torrance, 7.35% Palos Verdes Estates and 0.04% Redondo Beach. See **Figure 15**.

The primary function of Walteria Basin is to provide flood protection. During storm and dry weather conditions Walteria Basin receives runoff from the surrounding watershed. Water in the basin is discharged during the dry season to pump out accumulated dry weather flows and after storm events to maintain flood protection for the adjacent communities. The discharge is pumped through the Project No. 584 stormdrain and flows through the drainage network where it eventually discharges to Wilmington Drain. Wilmington Drain is a soft-bottom open channel maintained by the LACFCD. Surface water in Wilmington Drain can flow via gravity or an unmanned pump station into Machado Lake. To ensure the downstream capacity is available for other storm flows, the Wateria basin is only pumped down after runoff in the watershed subsides.

In October 2014, the LACFCD and the City of Torrance commenced a Special Study Monitoring Program analyzing Walteria Basin (Special Study). The objective of the Special Study is to:

- Compare the mass of pollutants entering Walteria Basin and the mass of pollutants discharged.
- Assess inflow and outflow compared to TMDL waste load allocations.

As part of the Special Study, the LACFCD is monitoring the 4 inlets to Walteria Basin. The City of Torrance is monitoring the discharges from Walteria Basin during pumping events. The Special Study will span 2 years, and preliminary results will be available late 2015. Pending results of the Special Study, an appropriate Regional Project will be identified. A variety of BMPs are currently being investigated including:

- Application of aluminum sulfate to Walteria Basin.
- A diversion of the outflows from Walteria Basin to the Torrance airport for infiltration to groundwater.
- Use of water collected in Walteria to irrigate a nearby park or open space.

As the Special Study is completed in late 2016, funding and selection of appropriate BMPs will be determined. A BMP implementation strategy for Walteria Basin will be refined and reported through adaptive management.

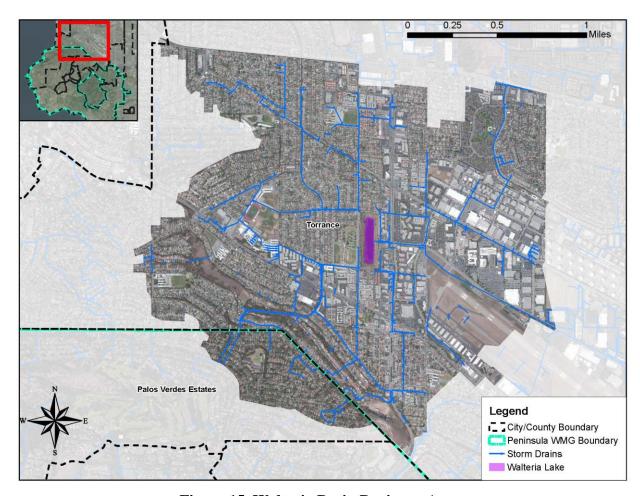


Figure 15. Walteria Basin Drainage Area

#### 4 RAA RESULTS/DEMONSTRATION OF COMPLIANCE

# 4.1 Wet Weather

Although quantitative analyses were conducted for each analysis region separately, cumulative load reductions for entire subwatersheds (Santa Monica Bay, Machado Lake, and GLA Harbor) are also summarized below. In all cases, cumulative load reductions exceed the cumulative target load reductions for each subwatershed WBPC. Therefore, it is recognized that although compliance is currently based on sampling within select analysis regions, consideration may be made in the future for subwatershed compliance as a whole before any non-compliant findings are determined.

In Santa Monica Bay, total bacteria load reductions for the various analysis regions were estimated to be between 10.3 and 12.6 percent (by 2021), based on implementation of various nonstructural BMPs, establishment of LID ordinances to incorporate LID BMPs into qualifying

redevelopment projects, and implementation of a downspout disconnect program for single family residential homeowners. These load reductions are summarized in **Table 11**. Since TLRs are equivalent to zero throughout all of SMB (see Section 2.5.1), reasonable assurance of compliance has been demonstrated throughout this watershed.

Within the Machado Lake subwatershed, including the Wilmington Drain subwatershed, reasonable assurance of compliance with all WBPC target loads was demonstrated for each analysis region. Due to the high TLRs established within this subwatershed, particularly for total phosphorus, Permit compliance was demonstrated by the proposed implementation of significant regional projects throughout the Machado Lake subwatershed by the end of TMDL year 2018, in addition the various existing and nonstructural BMPs accounted for. These include flow-through treatment BMPs to treat the majority of the RHECH analysis region and the Wilmington Drain analysis region, in addition to already-planned projects at Chandler Quarry, Casaba Estates, and the Botanic Gardens. Load reductions were also assumed for the Solano analysis region, based on pending results from a special study being conducted by the Los Angeles County Flood Control District and the City of Torrance for Walteria Lake. For the Machado Lake subwatershed as a whole, TLRs and total estimated load reductions are summarized in **Table 9**.

Table 9. RAA Results for the Machado Lake Watershed, Reported as Percent of Baseline Load for the 1995 Critical Year

WBPC	Target Load Reduction (%)	Modeled BMP Load Reduction (%)	RAA Demonstrated?
Wilmington Drain - Bacteria	53.5%	70.2%	Yes
Machado Lake – Total Nitrogen	6.4%	54.9%	Yes
Machado Lake – Total Phosphorus	57.6%	60.4%	Yes

Within the GLA Harbor subwatershed, reasonable assurance of compliance with all WBPC target loads was demonstrated. Permit compliance was demonstrated by the proposed implementation of a single regional project at Eastview Park by the end of TMDL year 2032, in addition the various existing and nonstructural BMPs accounted for. TLRs and total estimated load reductions are summarized in **Table 10** for this subwatershed.

Table 10. RAA Results for the GLA Harbor Subwatershed, Reported as Percent of Baseline Load for the 1995 Critical Year

WBPC	Target Load Reduction (%)	Modeled BMP Load Reduction (%)	RAA Demonstrated?
Total Copper	79.9%	81.9%	Yes
Total Lead	3.6%	50.0%	Yes
Total Zinc	8.9%	44.5%	Yes

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Results of the RAA for each analysis region are presented in **Table 11** below. The values provided correspond to the load reductions attributable to the BMP types following the applicable final compliance deadline. As shown, the TLR is met in all analysis regions, with varying levels of non-structural and regional BMPs.

Table 11. RAA Results for Final Compliance Deadlines, Reported as Percent of Baseline Load (1995 Critical Year)

		_	·		BMP Loa	d Reduction	1	
Watershed	Analysis Region	Pollutant <sup>4</sup>	Target Load Reduction	Non-Modeled Programmatic BMPs	Public Incentives + Redevelopment	Existing/ Planned BMPs	Proposed BMPs	Cumulative Load Reduction
	SMB7-1	Fecal Coliform	0.0%	7.5%	4.5%	0.0%	0.0%	12.0%
	SMB7-1_7-2	Fecal Coliform	0.0%	7.5%	4.8%	0.0%	0.0%	12.3%
	SMB7-2	Fecal Coliform	0.0%	7.5%	4.0%	0.0%	0.0%	11.5%
	SMB7-2_7-3	Fecal Coliform	0.0%	7.5%	4.5%	0.6%	0.0%	12.6%
Santa	SMB7-3	Fecal Coliform	0.0%	7.5%	3.3%	0.1%	0.0%	10.9%
Monica Bay	SMB7-3_7-4	Fecal Coliform	0.0%	7.5%	4.3%	0.0%	0.0%	11.8%
	SMB7-4	Fecal Coliform	0.0%	7.5%	2.8%	0.0%	0.0%	10.3%
	SMB7-4_7-5	Fecal Coliform	0.0%	7.5%	3.0%	0.0%	0.0%	10.5%
	SMB7-5	Fecal Coliform	0.0%	7.5%	3.6%	0.0%	0.0%	11.1%
	SMB7-5_East Fecal Coliform		0.0%	7.5%	3.3%	0.0%	0.0%	10.9%
Machado	Machado	Total Phosphorus	67.3%	7.5%	1.7%	60.6%	0.0%	69.9%
Lake	Machado	Total Nitrogen	0.0%	7.5%	1.5%	67.7%	0.0%	76.7%
		Fecal Coliform	60.7%	7.5%	2.8%	0.0%	50.4%	60.7%
	Solano <sup>1</sup>	Total Phosphorus	58.9%	7.5%	2.3%	0.0%	49.1%	58.9%
N/ 1 1		Total Nitrogen	9.1%	7.5%	2.4%	0.0%	-	9.9%
Machado		Fecal Coliform	52.2%	7.5%	2.7%	0.0%	84.7%	94.8%
Lake via Wilmington	Valmonte	Total Phosphorus	80.7%	7.5%	2.0%	0.0%	74.5%	84.1%
Drain		Total Nitrogen	15.3%	7.5%	1.9%	0.0%	73.8%	83.2%
Diam	RHECH +	Fecal Coliform	53.1%	7.5%	1.9%	3.2%	56.1%	68.7%
	Wilmington	Total Phosphorus	50.4%	7.5%	1.2%	1.4%	40.4%	50.5%
	Drain <sup>2</sup>	Total Nitrogen	6.6%	7.5%	1.1%	1.3%	33.8%	43.7%
		Total Copper	79.9%	46.1% <sup>3</sup>	2.3%	13.2%	20.3%	81.9%
GLA Harbor	GLA Harbor	Total Lead	3.6%	7.5%	2.8%	15.4%	24.2%	50.0%
		Total Zinc	8.9%	7.5%	2.6%	14.0%	20.4%	44.5%

The proposed regional BMP performance for Solano is assumed to meet the TLR. This BMP was not modeled, however, since the Solano analysis region will be part of the compliance plan for the Walteria Lake drainage area.

<sup>&</sup>lt;sup>2</sup> Results from RHECH and Wilmington Drain have been combined due to the proposed BMP that will treat runoff from both analysis regions.

<sup>&</sup>lt;sup>3</sup> The non-modeled programmatic BMPs for copper includes an assumed 55% reduction in total copper load due to brake pad phase out, to be achieved by 2032, in accordance with the estimates produced by Kelly Moran and TDC Environmental (TDC Environmental, 2013).

<sup>&</sup>lt;sup>4</sup> Pollutants in **bold** are the controlling pollutants in each analysis region.

# 4.2 Dry Weather

**Table 13** outlines the qualitative analysis conducted for each of the analysis regions.

In the Santa Monica Bay watershed, since all beach compliance monitoring locations have antidegradation-based RWLs for winter-dry seasons, winter-dry target load reductions are zero and reasonable assurance has been demonstrated. Additionally, historic summer-dry and winter-dry weather monitoring data at these beach compliance monitoring locations show water quality to be better than that of the reference beach based on long-term average exceedance rates, further supporting this dry weather reasonable assurance demonstration. Dry weather exceedance rates at these beaches have historically ranged from 0 - 3% across both seasons. Since final compliance deadlines for dry weather have passed for this WBPC, a RAA is not required; however, this paragraph has been provided for information purposes.

For all analysis regions within the Machado Lake tributary area, compliance with the Nutrient TMDL WQBELs was previously demonstrated by averaging wet and dry weather monitoring results together. Since wet weather is the critical condition in the Machado Lake Nutrient TMDL, and historic monitoring data shows consistently higher nutrient concentrations at MS4 outfalls during wet weather, if winter (wet plus dry weather) compliance is demonstrated (as shown in section 4.1), then summer (dry only) compliance will follow as well. To support this, monitoring data to date have shown average dry weather concentrations at the RHECH compliance monitoring location to be in compliance with the TMDL WQBELs, and dry weather flows to be non-existent in the Solano analysis region and Botanic Garden (Lariat) area (see Table 12 for a summary of dry weather data collected to date). Therefore, dry weather reasonable assurance is demonstrated for these two analysis regions and future BMPs that are proposed to address wet weather (e.g., RHECH + Wilmington, Valmonte) will also provide additional dry weather benefit by infiltrating or treating dry weather flows, where they are present.

Table 12. Machado Lake Nutrient TMDL Compliance Monitoring, Dry Weather

Compliance Monitoring Location	Total Nitrogen (mg/L)	Total Phosphorus (mg/L)
RHE City Hall	0.97	0.10
Valmonte	0.61	0.56
Solano <sup>1</sup>	0	0
Lariat <sup>1</sup>	0	0

No dry weather flows have been recorded at these locations during the monitoring period.

Throughout all watersheds, the Peninsula WMG's overall dry weather compliance approach is consistent with the Permit requirements to eliminate 100% of non-exempt dry weather MS4

discharges. The Group's approach for achieving this is to implement a suite of non-structural source controls that will include: water conservation incentives, enhanced water conservation ordinance inspection and enforcement, <sup>17</sup> enhanced IDDE efforts and source investigations, and enhanced education/outreach. By eliminating flows, this is equivalent to 100 percent load reduction for all pollutants, thereby demonstrating reasonable assurance of meeting all applicable Permit limits during dry weather. Elimination of discharges is a pathway for compliance with RWLs and WQBELs in the MS4 Permit (per Section VI.E.2.e.i.(3)); without discharges there can be no "cause or contribute" to receiving water issues.

**Table 13. Dry Weather RAA Evaluation** 

Analysis Region	Effective Diversion/ Disinfection at Analysis Region Outlet?	Water Quality Data Demonstrates Compliance?	NSW MS4 Discharges Absent? <sup>1</sup>	Reasonable Assurance Demonstrated?
SMB7-1	No	Yes	-	Yes
SMB7-2	No	Yes	-	Yes
SMB7-3	No	Yes	-	Yes
SMB7-4	No	Yes	-	Yes
SMB7-5	No	Yes	-	Yes
Machado	No	No	No	No
Solano	No	Yes	Yes	Yes
RHECH	Proposed <sup>2</sup>	Yes	No	Yes
Lariat	No	Yes	Yes	Yes
Valmonte	Proposed <sup>2</sup>	No	Yes	Yes
Wilmington	Proposed <sup>2</sup>	No	Yes	Yes
GLA Harbor	No	No	No	No

<sup>&</sup>lt;sup>1</sup> Based on the outfall screening conducted between September 2014 and December 2014, as summarized in the Peninsula Outfall Screening Report (Peninsula WMG, 2015).

<sup>&</sup>lt;sup>2</sup> The proposed BMPs described for the Valmonte analysis region (Section 3.5.3) and RHECH plus Wilmington Drain analysis region (Section 3.5.2) would treat dry weather flows, and would thereby result in reasonable assurance of compliance during dry weather.

<sup>&</sup>lt;sup>17</sup> Each of the EWMP Group cities has water conservation ordinances, and intends to enhance existing efforts to inspect and enforce these requirements, to reduce sources of dry weather runoff such as irrigation overspray. And where feasible, incentives (e.g., smart controller rebates, turfgrass replacement) will be provided to incentivize water conservation behavior changes.

#### **4.3** Multiple Benefits

Not only is reasonable assurance demonstrated for the WQBEL and RWLs in the Permit, but some of the proposed projects also provide multiple benefits beyond pollutant load reduction. Such benefits may include, but are not limited to:

## **4.3.1** Beneficial Use Protection

The reduction of MS4-generated bacteria loads throughout the Peninsula EWMP Area will help to protect recreational beneficial uses and support public health (and wellness) at Santa Monica Bay Beaches, Machado Lake, and GLA Harbor.

# 4.3.2 Neighborhood Greening and Public Recreation

Increased green space can positively impact the aesthetics, as well as property values, of urbanized areas. Property value tends to increase when an urban neighborhood has green space or trees in sight (CNT, 2010). Green infrastructure and green space can also alleviate urban heatisland effects by reducing temperatures by about 5°F through shade and evaporation (CNT, 2010).

Recreation opportunities also can be increased by increased green space. For example, public trails are being planned for incorporation into the BMP design at the Botanic Gardens. Other proposed BMPs will also seek to incorporate recreational benefits into project designs, as feasible.

#### 4.3.3 Water Conservation/Supply

Stormwater retained in capture-and-use BMPs can be reused for irrigation and other on-site, non-potable uses, thus promoting water conservation and offsetting reliance on the potable water supply (SWRCB, 2012a).

#### 4.3.4 Public Education/Awareness

Public education and outreach engages the public's interest in preventing stormwater pollution and is achieved most effectively through an understanding of the varying levels of public background knowledge about stormwater management and pollution prevention (EPA, 2014).

Public outreach is a major facet of the public retrofit incentives element of the RAA approach, which is directed at incentivizing the public to decrease the amount of stormwater runoff from their property, specifically via downspout disconnects. Outreach for this incentive may occur in the form of direct conversations, a variety of media, and/or short training courses, for example. Structural BMPs proposed in the EWMP may also serve as public education opportunities in the form of on-site educational materials, such as placards and interpretive signage posted at construction and completed sites.

Appendix 5. Peninsula EWMP – RAA Summary June 2015 Page 55

#### 5 LIMITATIONS

The professional opinions and recommendations expressed in this memorandum are made in accordance with generally accepted standards of practice and were based largely on source information provided by others. No other warranty is either express or implied. Geosyntec is responsible for the recommendations contained in this report based on the data and information relating only to the specific projects modeling discussed herein. Geosyntec is not responsible for use of the information contained in this report for purposes other than those expressly stated in this report namely the RAA in support of the Peninsula EWMP. In the event that there are changes in modeling assumptions, including the design or location of projects that do not conform to the projects as described herein, Geosyntec is not responsible for these changes. Geosyntec is not responsible for any conclusions or recommendations made by others based upon the data or conclusions contained herein unless given the opportunity to review them and concur with them in writing.

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# ATTACHMENT A SBPAT LAND USE DATA

Table A-1. SBPAT EMCs for Peninsula EWMP Watersheds

Arithmetic Estimates of the Lognormal Summary Statistics (means with standard deviations in parentheses)<sup>a</sup>

Land Use	TSS mg/L	TP mg/L	DP mg/L	NH3 mg/L	NO3 mg/L	TKN mg/L	Diss Cu ug/L	Tot Cu ug/L	Tot Pb ug/L	Diss Zn ug/L	Tot Zn ug/L	Fecal Col. #/100mL
Single Family	124.2	0.40	0.32	0.49	0.78	2.96	9.4	18.7	11.3	27.5	71.9	$31,100^{b}$
Residential	(184.9)	(0.30)	(0.21)	(0.64)	(1.77)	(2.74)	(9.0)	(13.4)	(16.6)	(56.2)	(62.4)	(94,200)
Commercial	67.0	0.40	0.29	1.21	0.55	3.44	12.3	31.4	12.4	153.4	237.1	51,600
Commerciai	(47.1)	(0.33)	(0.25)	(4.18)	(0.55)	(4.78)	(10.2)	(25.7)	(34.2)	(96.1)	(150.3)	$(173,400)^{c}$
Industrial	219.2	0.39	0.26	0.6	0.87	2.87	15.2	34.5	16.4	422.1	537.4	3,760
Industrial	(206.9)	(0.41)	(0.25)	(0.95)	(0.96)	(2.33)	(14.8)	(36.7)	(47.1)	(534.0)	(487.8)	(4,860)
Education	99.6	0.30	0.26	0.4	0.61	1.71	12.2	19.9	3.6	75.4	117.6	11,800 <sup>d</sup>
(Municipal)	(122.7)	(0.17)	(0.2)	(0.99)	(0.67)	(1.13)	(11.0)	(13.6)	(4.9)	(52.3)	(83.1)	(23,700)
T	77.8	0.68	0.56	0.37	0.74	1.84	32.40	52.2	9.2	222.0	292.9	1,680
Transportation	(83.8)	(0.94)	(0.82)	(0.68)	(1.05)	(1.44)	(25.5)	(37.5)	(14.5)	(201.7)	(215.8)	(456)
Multi-Family	39.9	0.23	0.20	0.50	1.51	1.80	7.40	12.1	4.5	77.5	125.1	11,800 <sup>e</sup>
Residential	(51.3)	(0.21)	(0.19)	(0.74)	(3.06)	(1.24)	(5.70)	(5.60)	(7.80)	(84.1)	(101.1)	(23,700)
Agriculture	999.2	3.34	1.41	1.65	34.40	7.32	22.50	100.1	30.2	40.1	274.8	60,300
(row crop)	(648.2)	(1.53)	(1.04)	(1.67)	(116.30)	(3.44)	(17.50)	(74.8)	(34.3)	(49.1)	(147.3)	(153,000)
Vacant / Open	216.6	0.12	0.09	0.11	1.17	0.96	0.60	10.6	3.0	28.1	26.3	484 <sup>f</sup>
Space	(1482.8)	(0.31)	(0.27)	(0.25)	(0.79)	(0.9)	(1.90)	(24.4)	(13.1)	(12.9)	(69.5)	(806)

<sup>&</sup>lt;sup>a</sup> EMC statistics are calculated based on 1996-2000 data for Los Angeles County land use sites (Los Angeles County, 2000), except for agriculture which are based on Ventura County MS4 EMCs (Ventura County, 2003) and fecal coliform which are based on 2000-2005 SCCWRP Los Angeles region land use data (SCCWRP, 2007b). These EMC datasets are summarized in the SBPAT User's Guide (Geosyntec, 2012).

<sup>&</sup>lt;sup>b</sup> The fecal coliform EMC for the single-family residential land use is based on SCCWRP dataset for "low-density residential."

<sup>&</sup>lt;sup>c</sup> The default log distribution best fit summary statistics for this land use-pollutant combination produced an unreasonably high deviation, therefore the arithmetic estimate of the log mean was held constant while the log summary statistics were recomputed based on the log CoV for SFR (SCCWRP's LDR EMC).

<sup>&</sup>lt;sup>d</sup> Multi Family Residential EMC used since educational land use site not available in the SCCWRP fecal coliform dataset.

<sup>&</sup>lt;sup>e</sup> The fecal coliform EMC for the multi-family residential land use is based on SCCWRP dataset for "high-density residential."

<sup>&</sup>lt;sup>f</sup> Open space fecal coliform EMC statistics based on *E. coli* data (divided by 0.85 to adjust to fecal coliform) for Arroyo Sequit reference watershed, or 11 samples collected between December 2004 and April 2006. Data used by Regional Board for Santa Clara River Bacteria TMDL and taken from (SCCWRP, 2005) and (SCCWRP 2007a).

Table A-2: Data Summary for SBPAT Default LA County Land Use EMC Datasets<sup>a</sup>

Land Use		TSS	TP	DP	NH3	NO3	TKN	Diss Cu	Tot Cu	Tot Pb	Diss Zn	Tot Zn	Fecal Col.
Commercial	Count	31	32	33	33	33	36	40	40	40	40	40	5
Commerciai	% ND	0%	3%	3%	21%	21%	3%	15%	0%	45%	10%	0%	20%
In descript	Count	53	55	56	57	56	57	61	61	61	61	61	6
Industrial	% ND	0%	5%	9%	19%	5%	0%	15%	0%	43%	7%	0%	0%
Transportation	Count	75	71	71	74	75	75	77	77	77	77	77	2
Transportation	% ND	0%	1%	4%	27%	20%	0%	1%	0%	52%	6%	0%	0%
Education	Count	51	49	49	52	51	51	54	54	54	54	54	NA
Education	% ND	0%	0%	2%	35%	24%	0%	19%	0%	76%	39%	9%	NA
Multi-Family	Count	45	38	38	46	46	50	54	54	54	54	54	7
Residential	% ND	2%	3%	3%	24%	26%	0%	37%	7%	72%	41%	9%	0%
Single Family	Count	41	42	42	44	43	46	48	48	48	48	48	4
Residential	% ND	0%	0%	0%	16%	30%	0%	40%	4%	52%	81%	44%	0%
Agriculture	Count	20	18	18	21	19	17	18	21	21	21	21	5
(row crop)	% ND	0%	0%	0%	0%	5%	0%	0%	0%	0%	10%	0%	0%
Vacant / Open	Count	48	46	44	48	50	50	52	52	57	52	52	11
Space	% ND	2%	41%	57%	67%	2%	0%	90%	38%	88%	96%	77%	0%

<sup>&</sup>lt;sup>a</sup> EMC data are based on 1996-2000 data for Los Angeles County land use sites (Los Angeles County, 2000), except for agriculture which are based on Ventura County MS4 EMCs (Ventura County, 2003) and fecal coliform which are based on 2000-2005 SCCWRP Los Angeles region land use data (SCCWRP, 2007b). These EMC datasets are summarized in the SBPAT User's Guide (Geosyntec, 2012). Open space fecal coliform EMC based on 2004-2006 SCCWRP data for Arroyo Sequit reference watershed, taken from (SCCWRP, 2005) and (SCCWRP 2007a).

# ATTACHMENT B SBPAT BMP EFFLUENT DATA

Table B-1. Summary of Number of Data Points and Percent Non-Detects for BMP Effluent Concentration Data from the International BMP Database

BMP		TSS	TP	DP	NH3	NO3	TKN	DCu	TCu	TPb	DZn	TZn	FC
Bioretention	Count	193	249	164	184	259	201	NA	39	48	15	48	29
Bioletention	%ND	10%	5%	4%	18%	3%	2%	NA	18%	60%	0%	35%	0%
Vegetated Swales	Count	354	364	249	225	372	324	82	309	308	72	373	92
(Bioswales)	%ND	1%	1%	0%	17%	1%	0%	4%	3%	39%	6%	23%	0%
Hydrodynamic Separators (not updated - original	Count	199	170	58	69	59	77	89	99	95	99	174	31
SBPAT analysis, 2008)	%ND	7%	3%	33%	28%	3%	5%	17%	0%	8%	18%	7%	3.2%
Media Filters	Count	409	403	244	215	391	374	186	361	341	221	433	185
Wiedia i mers	%ND	7%	6%	14%	24%	2%	6%	7%	12%	21%	19%	13%	0%
Detention Basins	Count	299	275	116	94	213	185	170	198	209	163	189	190
Detention Basins	%ND	1%	3%	16%	6%	7%	4%	32%	31%	50%	17%	15%	0%
Retention Ponds	Count	723	654	618	423	626	496	213	536	646	212	593	137
Retention Fonds	%ND	4%	3%	6%	8%	6%	3%	26%	21%	30%	15%	7%	0%
Wetland Basins/Retention	Count	1028	932	862	681	872	680	228	684	767	227	770	158
Ponds (combined)	%ND	4%	3%	6%	7%	7%	2%	25%	20%	28%	14%	8%	0%

Table B-2. International BMP Database Arithmetic Mean Estimates of BMP Effluent Concentrations

DI (D	TSS	TP	DP	NH3	NO3	TKN	DCu	TCu	TPb	DZn	TZn	FC
BMP	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	ug/L	ug/L	ug/L	ug/L	ug/L	#/100 mL
Constructed Wetland /												
Retention Pond (with	38.3	0.19	0.11	0.18	0.42	1.20	5.3	6.7	7.2	22.1	35.3	1.01E+04
Extended Detention) <sup>1</sup>												
Constructed Wetland /												
Retention Pond (without	32.9	0.17	0.09	0.17	0.38	1.20	5.3	6.2	12.0	22.6	38.0	9.89E+03
Extended Detention) <sup>2</sup>												
Dry Extended Detention	42.3	0.37	0.26	0.16	0.61	2.40	6.5	11.4	14.4	33.7	78.4	1.41E+04
Basin <sup>3</sup>	42.3	0.57	0.20	0.10	0.01	2.40	0.5	11.4	14.4	33.7	70.4	1.41L±04
Hydrodynamic Separator <sup>4</sup>	98.1	0.50	0.06	0.30	0.67	2.07	13.1	16.7	12.7	78.4	107.4	2.68E+04
Media Filter <sup>5</sup>	22.3	0.14	0.07	0.18	0.74	0.98	8.3	11.0	4.6	34.7	37.6	5.89E+03
Sub-surface Flow Wetland <sup>6</sup>	18.1	0.06	0.06	0.09	0.27	0.87	4.6	4.6	0.7	20.9	25.8	PR=90%
Treatment Plant <sup>7</sup>	2.0	0.00	0.00	0.00	0.27	0.01	1.0	1.0	4.4	5.0	5.0	2.00E+00
Vegetated Swale (Bioswale) <sup>8</sup>	27.1	0.28	0.17	0.09	0.43	0.87	9.6	10.1	6.4	33.3	33.3	8.00E+04
Bioretention <sup>9</sup>	18.1	0.14	0.07	0.18	0.37	0.98	8.3	8.8	4.2	34.7	37.6	5.89E+03
Bioretention w/o underdrain				•		Volume r	eductions	only	•			
Cistern		Volume reductions only										
Green Roof		Volume reductions only										
Porous Pavement		Volume reductions only										
Infiltration Basin						Volume r	eductions	only				

<sup>&</sup>lt;sup>1</sup> Based on retention pond IBD category (basis per Geosyntec 2008)
<sup>2</sup> Based on combined wetland basin and retention pond IBD categories (basis per Geosyntec 2008)

<sup>&</sup>lt;sup>3</sup> Strictly detention basin category from the IBD

<sup>&</sup>lt;sup>4</sup> From Geosyntec, 2008

<sup>&</sup>lt;sup>5</sup> Includes non-bio media filters (e.g., sand filters)

<sup>&</sup>lt;sup>6</sup> Lowest of all IBD categories; except for Fecal Coliform where 90% removal is used. The 90% removal is based on USEPA, 1993, which states that SSF wetlands are generally capable of a 1 to 2 log reduction in fecal coliforms.

<sup>&</sup>lt;sup>7</sup> Secondary Drinking Water Standards or Minimum of all BMP types, whichever is less

<sup>&</sup>lt;sup>8</sup> Strictly from vegetated swale category from the IBD

<sup>&</sup>lt;sup>9</sup> Effluent quality assigned to treated underdrain discharge is based on the better performing characteristics of the "media filter" and "bioretention" categories for each pollutant.

Table B-3. International BMP Database Arithmetic Standard Deviations of BMP Effluent Concentrations

BMP	TSS	TP	DP	NH3	NO3	TKN	DCu	TCu	TPb	DZn	TZn	FC
	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	ug/L	ug/L	ug/L	ug/L	ug/L	#/100 mL
Constructed Wetland /												
Wetpond (with Extended	76.80	0.253	0.357	0.234	0.787	0.688	4.288	9.710	12.96	42.46	61.96	3.23E+04
Detention)												
Constructed Wetland /												
Wetpond (without	71.14	0.228	0.313	0.375	0.750	0.848	4.196	8.849	123.0	41.88	85.57	3.08E+04
Extended Detention)												
Dry Extended Detention	87.36	0.673	0.439	0.183	1.173	5.029	6.656	19.96	56.01	64.68	137.9	4.15E+04
Basin	67.50	0.073	0.437	0.103	1.173	3.027	0.050	17.70	30.01	04.00	137.7	4.13L104
Hydrodynamic Separator	236.5	1.237	0.093	0.880	1.198	3.737	11.98	11.98	25.70	137.4	137.4	2.16E+05
Media Filter	40.73	0.168	0.099	0.382	0.852	1.213	13.75	17.20	10.02	142.2	100.3	1.27E+04
Sub-surface Flow Wetland	30.66	0.145	0.088	0.145	0.552	0.594	3.504	3.504	1.845	142.2	17.16	5.37E+02
Treatment Plant	2.00	0.003	0.003	0.006	0.552	0.030	3.000	3.000	10.97	15.00	15.00	1.00E+00
Vegetated Swale	35.12	35.12 0.311 0.239 0.145 0.905 0.872 7.749 9.429 15.36 28.49 34.86 1.19E+06								1.19E+06		
(Bioswale)	33.12	0.311	0.239	0.143	0.903	0.872	7.749	9.429	13.30	20.49	34.60	1.19E±00
Bioretention	30.66	0.168	0.099	0.382	0.552	1.213	13.75	11.12	4.84	100.3	100.3	1.27E+04
Bioretention w/o	Volume reductions only											
underdrain	volume reductions only											
Cistern	Volume reductions only											
Green Roof	Volume reductions only											
Porous Pavement	Volume reductions only											
Infiltration Basin	Volume reductions only											

Table B-4. International BMP Database Arithmetic Irreducible of BMP Effluent Concentrations

ВМР	TSS	TP	DP	NH3	NO3	TKN	DCu	TCu	TPb	DZn	TZn	FC
	mg/L	mg/L	mg/L	mg/L	mg/L	mg/L	ug/L	ug/L	ug/L	ug/L	ug/L	#/100 mL
Constructed Wetland /												
Wetpond (with Extended Detention)	1.358	0.034	0.010	0.019	0.011	0.499	1.387	1.387	0.429	1.000	2.933	4
Constructed Wetland / Wetpond (without Extended Detention)	1.300	0.030	0.009	0.012	0.010	0.520	1.267	1.267	0.400	1.075	3.000	5.4
Dry Extended Detention Basin	5.460	0.089	0.523	0.336	0.026	3.650	1.153	1.274	0.435	8.396	8.396	19.6
Hydrodynamic Separator	5.543	0.023	0.172	0.014	1.299	3.576	3.340	3.340	1.351	17.793	17.793	3295
Media Filter	1.487	0.026	0.010	0.013	0.064	0.210	0.995	1.298	0.372	1.000	2.000	13.1
Sub-surface Flow Wetland	1.268	0.025	0.006	0.009	0.008	0.141	1.000	1.000	0.089	1.000	2.933	4
Treatment Plant	0.500	0.001	0.001	0.001	0.008	0.001	0.100	0.100	0.255	0.500	0.500	1
Vegetated Swale (Bioswale)	2.000	0.079	0.040	0.009	0.056	0.141	2.708	2.708	0.434	5.720	5.720	9.53E+04
Bioretention	1.605	0.026	0.010	0.013	0.050	0.210	0.995	1.524	0.836	1.000	2.000	13.1
Bioretention w/o underdrain	Volume reductions only											
Cistern	Volume reductions only											
Green Roof	Volume reductions only											
Porous Pavement	Volume reductions only											
Infiltration Basin	Volume reductions only											

# ATTACHMENT C EXAMPLE TLR CALCULATIONS

## **Bacteria**

To better illustrate the bacteria TLR calculation process, the following example scenario was developed for the Valmonte compliance monitoring location for TMDL year 1995.

Steps 1-4: Calculate the exceedance frequency and allowable discharge days

The SMB Beaches Bacteria TMDL defines a wet weather day as a calendar day with precipitation greater than 0.1 inches, and the three days following such day. The allowable number of discharge days is calculated by multiplying the number of wet weather days by the freshwater exceedance rate for bacteria (19%). The results of this analysis are shown in the table below.

Number of wet	Allowable Discharge Days
weather days in	(Based on wet weather
Valmonte	exceedance frequency of 19%)
82	16

Steps 5-6: Model the analysis region in SBPAT and size a retention BMP to only bypass during the allowable discharge days

The analysis region was modeled in SBPAT and resulted in 59 discharge days (i.e., midnight – midnight 24-hour periods when discharge occurred). To reduce the baseline 59 discharge days to the allowable 16 discharge days, the diversion flowrate to a hypothetical retention BMP was iteratively sized until 16 discharge days occurred in the model. This process resulted in a retention BMP with a diversion flow rate of 31.1 cubic feet per second (cfs).

Steps 7: Model the hypothetical retention BMP and the baseline condition in SBPAT and compare the FC loads to determine the TLR

The baseline condition for the Valmonte analysis region and the hypothetical retention BMP with a diversion flow rate of 31.1 cfs were modeled in SBPAT for TMDL year 1995. The table below shows the results of this modeling.

Average baseline FC load (10^12 MPN)	Average FC load assuming hypothetical retention BMP (10^12 MPN)	Target Load Reduction (10^12 MPN)	Target Load Reduction (%)
147.9	70.7	77.3	52.2%

#### **Nutrients - Total Phosphorus**

To better illustrate the nutrient TLR calculation process, the following example scenario was developed for the Valmonte analysis region for TMDL year 1995 for Total Phosphorus (TP).

Step 1: Determine average wet weather and dry weather discharge concentration

The Machado Lake Nutrients Compliance Monitoring Plan defines a wet weather day as a calendar day with total precipitation exceeding 0.25 inches. Based on this definition, all available monitoring data from August 2011 to February 2015 was defined as wet weather data or dry weather data. The average TP concentration at Valmonte was then computed for both wet weather and dry weather as summarized in the table below:

Wet Weather TP	Dry Weather TP
Concentration (mg/L)	Concentration (mg/L)
0.559	0.446

Steps 2 - 3: Based on the daily rainfall data from TMDL year 1995, assign average wet day or dry day concentrations to each day of the year

Each day of TMDL year 1995 was defined as either a wet day or dry day, based on historical rainfall data. After this, the average wet weather TP concentration was assigned to all wet days for the year, and the average dry weather TP concentration was assigned to all dry days for the year. This was done for every day of TMDL year 1995.

Step 4: Determine the average monthly concentration for each month

Based on the data record created in Step 3, the average TP concentration was calculated for each month. Of the 12 calculated monthly concentrations, the highest monthly TP concentration was assumed to be the critical condition, since the goal is to demonstrate compliance for the entire 90<sup>th</sup> percentile year. This concentration was estimated to be 0.519 mg/L, based on 20 wet weather days and 11 dry weather days during the month of January.

Step 5 - 7: Calculate the baseline load, target load, and TLR

Based on the average monthly concentration from Step 4 and the WQBEL concentration of 0.1, the baseline load and target load were calculated as the 90<sup>th</sup> percentile annual volume multiplied by the respective concentrations. The TLR was calculated as the difference between these two loads. The results are shown in the table below:

Baseline TP Load (lbs)	Target TP Load (lbs)	Target Load Reduction (lbs)	Target Load Reduction (%)
506.0	97.5	408.5	80.7%

#### Metals - Lead

To better illustrate the metal TLR calculation process, the following example scenario was developed for the Los Angeles Harbor analysis region for TMDL year 1995 for lead.

Steps 1-2: Model the analysis region in SBPAT to estimate the baseline load

The analysis region was modeled in SBPAT to obtain baseline runoff and lead loading. The results are shown in the table below:

Baseline Lead Load (lbs)	Average Runoff (ac-ft)
60.5	2518.8

Steps 3: Compute the target loading based on MS4 TMDL limit.

The CTR criteria for lead is 8.1 ug/L. The target load was computed by multiplying the concentration with the runoff volume obtained from Step 2. The result was 55.5 lbs.

Step 4: Compute TLR based on baseline and target loading.

The table below shows the computation results:

Baseline Load (lbs)	Target Load	Target Load	Target Load
	(lbs)	Reduction (lbs)	Reduction (%)
60.6	55.5	5.1	8.4%

## ATTACHMENT D ANNUAL RAINFALL RECORDS USED IN THE PENINSULA RAA

	Torrance Municipal Airport D1158			Palos Verdes Landfill D1252				
Percentile	Prec	ipitation Total	Number of	f Wet Days	Precij	pitation Total	Numb	er of Wet Days
	Year	Precip. (in)	Year	Days	Year	Precip (in)	Year	Precip. (in)
96.4%	1998	30.5	1998	109	1998	34.4	1998	107
92.8%	2005	28.0	1995	81	1995	29.5	2005	86
89.2%	1995	27.8	2005	78	2005	27.7	1995	82
85.7%	1993	24.2	1993	73	2010	21.7	2010	78
82.1%	1992	20.8	1999	68	2011	20.5	2011	75
78.5%	2010	18.0	1992	67	2001	20.1	1992	68
75.0%	2001	16.6	2010	66	1993	19.5	1999	65
71.4%	2003	16.6	1987	62	1992	19.4	1993	64
67.8%	2011	15.8	2011	61	2003	18.7	1996	64
64.2%	1986	15.2	1994	60	1986	17.9	2004	63
60.7%	1997	13.2	1988	59	2000	13.6	1994	58
57.1%	2008	12.0	1996	59	1996	13.3	1988	55
53.5%	1991	11.5	1989	58	2008	12.7	2006	54
50.0%	2000	11.3	2003	57	2004	12.3	1989	53
46.4%	1988	10.8	2006	55	1991	10.5	2003	52
42.8%	2004	10.8	2004	54	1988	10.2	1986	51
39.2%	2009	10.4	2001	52	1997	10.2	2001	51
35.7%	1996	10.2	1997	51	1994	9.4	2000	47
32.1%	2006	9.3	1986	48	2009	9.3	2009	47
28.5%	1987	9.1	2009	48	2006	9.1	2008	45
25.0%	1994	8.9	2007	47	1987	8.1	1991	40
21.4%	1999	8.2	2000	46	1999	8.1	1997	39
17.8%	1989	7.9	2008	44	1990	5.6	2007	39
14.2%	2012	7.7	1991	38	1989	5.4	1987	38
10.7%	1990	5.5	1990	32	2002	5.3	2002	36
7.1%	2002	4.2	2002	32	2012	5.2	1990	30
3.5%	2007	3.9	2012	25	2007	3.5	2012	12

#### ATTACHMENT E

## COMPARISON OF SINGLE FAMILY RESIDENTIAL MONITORING DATA AND CORRESPONDING EMC DATA USED IN SBPAT

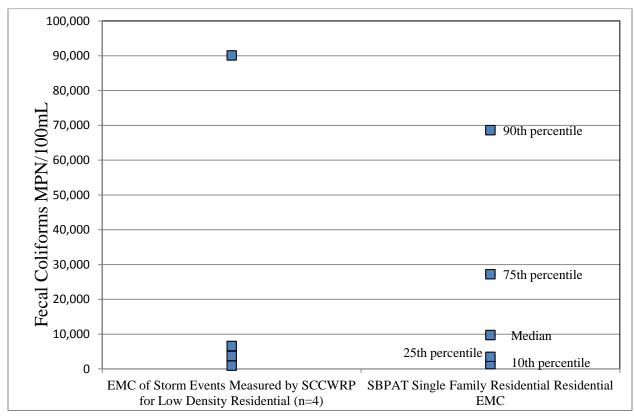


Figure E-1: Comparison of SFR monitoring data and SBPAT modeling data for fecal coliform

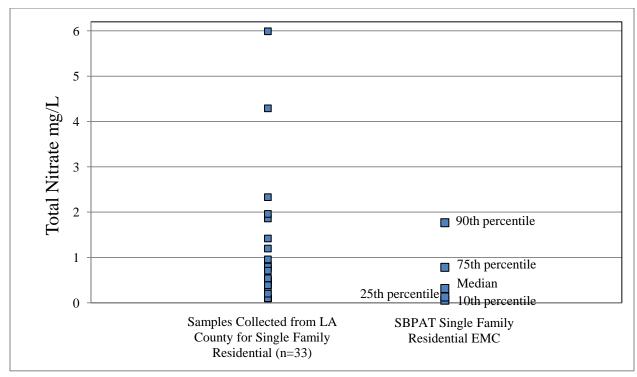


Figure E-2: Comparison of SFR monitoring data and SBPAT modeling data for total nitrogen

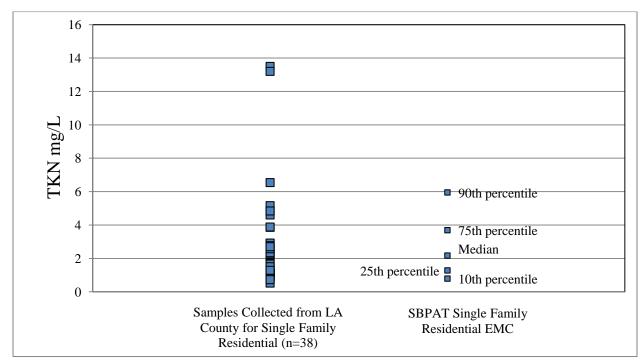


Figure E-3: Comparison of SFR monitoring data and SBPAT modeling data for TKN

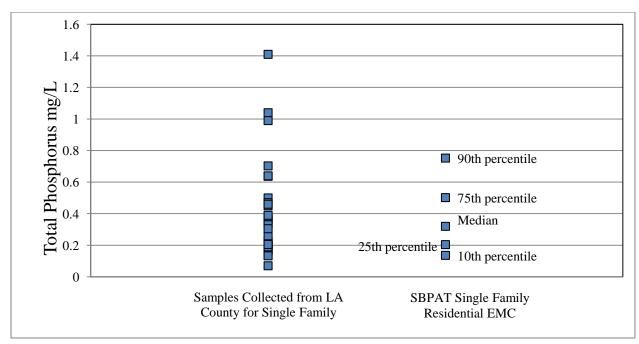


Figure E-4: Comparison of SFR monitoring data and SBPAT modeling data for total phosphorus

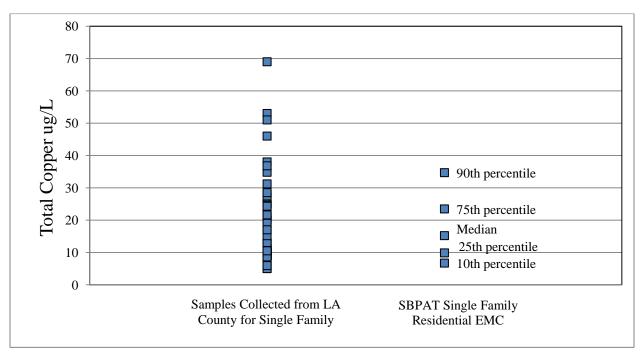


Figure E-5: Comparison of SFR monitoring data and SBPAT modeling data for total copper

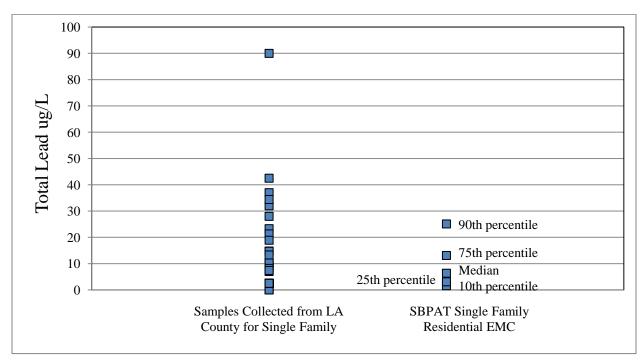


Figure E-6: Comparison of SFR monitoring data and SBPAT modeling data for total lead

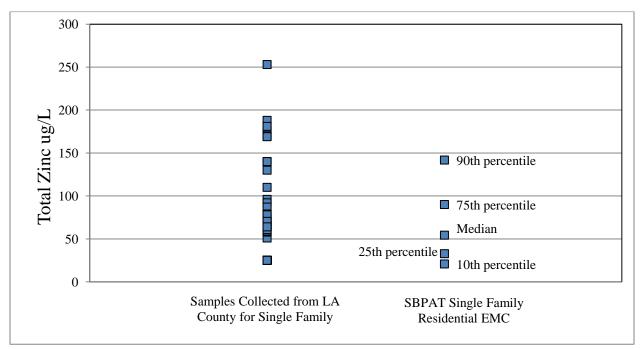
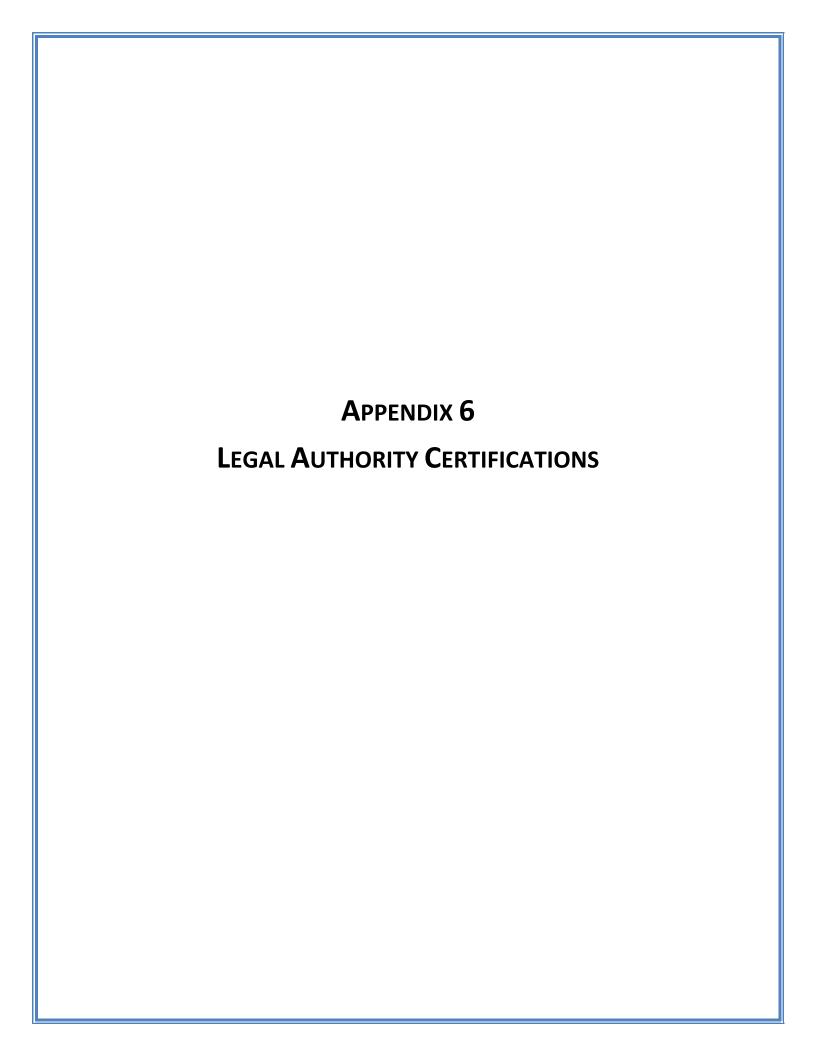


Figure E-7: Comparison of SFR monitoring data and SBPAT modeling data for total zinc



# APPENDIX A-7-1 LEGAL AUTHORITY CERTIFICATIONS



JOHN F. KRATTLI County Counsel

## COUNTY OF LOS ANGELES OFFICE OF THE COUNTY COUNSEL

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Mr. Samuel Unger, P.E., Executive Officer California Regional Water Quality Control Board – Los Angeles Region 320 West 4th Street, Suite 200 Los Angeles, CA 90013-2343

Attention: Mr. Ivar Ridgeway

Re: Certification By Legal Counsel For County of Los Angeles'
Annual Report

Dear Mr. Unger:

Pursuant to the requirements of Part VI(A)(2)(b) of Order No. R4-2012-0175 (the "Order"), the Office of the County Counsel of the County of Los Angeles makes the following certification in support of the Annual Report of the County of Los Angeles ("County"):

#### Certification Pursuant To Order Part VI(A)(2)(b)

"Each Permittee must submit a statement certified by its chief legal counsel that the Permittee has the legal authority within its jurisdiction to implement and enforce the requirements contained in 40 CFR  $\S122.26(d)(2)(i)(A-F)$  and this Order."

The County has the legal authority within its jurisdiction to implement and enforce each of the requirements contained in 40 CFR §122.26(d)(2)(i)(A-F) and the Order.

#### Order Part VI(A)(2)(b)(i)

"Citation of applicable municipal ordinances or other appropriate legal authorities and their relationship to the requirements of 40 CFR  $\S122.26(d)(2)(i)(A-F)$  and this Order"

#### Citations Of Applicable Ordinances Or Other Legal Authorities

Although many portions of State law, the Charter of the County of Los Angeles and the Los Angeles County Code are potentially applicable to the implementation and enforcement of these requirements, the primary applicable laws and ordinances are as follows:

Los Angeles County Code, Title 12, Chapter 12.80 STORMWATER AND RUNOFF POLLUTION CONTROL, including:

§12.80.010 - §12.80.360 Definitions

§12.80.370 Short title.

§12.80.380 Purpose and intent.

§12.80.390 Applicability of this chapter.

§12.80.400 Standards, guidelines and criteria.

§12.80.410 Illicit discharges prohibited.

§12.80.420 Installation or use of illicit connections prohibited.

§12.80.430 Removal of illicit connection from the storm drain system.

§12.80.440 Littering and other discharge of polluting or damaging substances prohibited.

§12.80.450 Stormwater and runoff pollution mitigation for construction activity.

§12.80.460 Prohibited discharges from industrial or commercial activity.

§12.80.470 Industrial/commercial facility sources required to obtain a NPDES permit.

§12.80.480 Public facility sources required to obtain a NPDES permit.

§12.80.490 Notification of uncontrolled discharges required.

§12.80.500 Good housekeeping provisions.

§12.80.510 Best management practices for construction activity.

- §12.80.520 Best management practices for industrial and commercial facilities.
- §12.80.530 Installation of structural BMPs.
- §12.80.540 BMPs to be consistent with environmental goals.
- §12.80.550 Enforcement—Director's powers and duties.
- §12.80.560 Identification for inspectors and maintenance personnel.
- §12.80.570 Obstructing access to facilities prohibited.
- §12.80.580 Inspection to ascertain compliance—Access required.
- §12.80.590 Interference with inspector prohibited.
- §12.80.600 Notice to correct violations—Director may take action.
- §12.80.610 Violation a public nuisance.
- §12.80.620 Nuisance abatement—Director to perform work when—Costs.
- §12.80.630 Violation—Penalty.
- §12.80.635 Administrative fines.
- §12.80.640 Penalties not exclusive.
- §12.80.650 Conflicts with other code sections.
- §12.80.660 Severability.
- §12.80.700 Purpose.
- §12.80.710 Applicability.
- §12.80.720 Registration required.
- §12.80.730 Exempt facilities.
- §12.80.740 Certificate of inspection—Issuance by the director.
- §12.80.750 Certificate of inspection—Suspension or revocation.

§12.80.760 Certificate of inspection—Termination.

§12.80.770 Service fees.

§12.80.780 Fee schedule.

§12.80.790 Credit for overlapping inspection programs.

§12.80.800 Annual review of fees.

Los Angeles County Code, Title 12, Chapter 12.84 LOW IMPACT DEVELOPMENT STANDARDS, including:

§12.84.410 Purpose.

§12.84.420 Definitions.

§12.84.430 Applicability.

§12.84.440 Low Impact Development Standards.

§12.84.445 Hydromodification Control.

§12.84.450 LID Plan Review.

§12.84.460 Additional Requirements.

Los Angeles County Code, Title 22 PLANNING AND ZONING, Part 6 ENFORCEMENT PROCEDURES, including:

§22.60.330 General prohibitions.

§22.60.340 Violations.

§22.60.350 Public nuisance.

§22.60.360 Infractions.

§22.60.370 Injunction.

§22.60.380 Enforcement.

§22.60.390 Zoning enforcement order and noncompliance fee.

Los Angeles County Code, Title 26 BUILDING CODE, including:

§26.103 Violations And Penalties

§26.104 Organization And Enforcement

§26.105 Appeals Boards

§26.106 Permits

§26.107 Fees

§26.108 Inspections

California Government Code §6502

California Government Code §23004

Relationship Of Applicable Ordinances Or Other Legal Authorities To The Requirements of 40 CFR §122.26(d)(2)(i)(A-F) And The Order

Although, depending upon the particular issue, there may be multiple ways in which particular sections of the County's ordinances and State law relate to the requirements contained in 40 CFR §122.26(d)(2)(i)(A-F) and the Order, the table below indicates the basic relationship with Part VI(A)(2)(a) of the Order:

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
i. Control the contribution of pollutants to its MS4 from storm water discharges associated with industrial and construction activity and control the quality of storm water discharged from industrial and construction sites. This requirement applies both to industrial and construction sites with coverage under an NPDES permit, as well as to those sites that do not have coverage under an NPDES permit.	§12.80.410 [illicit discharge prohibited]; §12.80.450 [construction] §12.80.460 [industrial and commercial] §12.80.470 and .480 [industrial and commercial NPDES requirements] §12.84.440 [LID standards] §12.84.445 [hydromodification control] §12.84.450 [LID Plan Review] §22.60.330 [general prohibitions]

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
	§22.60.340 [violations]
	§22.60.350 [public nuisance]
	§22.60.360 [infractions]
	§22.60.370 [injunction]
	§22.60.380 [enforcement.]
	§22.60.390 [zoning enforcement order]
	§26.103 [violations and penalties]
	§26.104 [enforcement]
	§26.106 [permits]
	§26.108 [inspections]
ii. Prohibit all non-storm water discharges through the MS4 to receiving waters not otherwise authorized or conditionally exempt pursuant to Part III.A.	§12.80.410 [illicit discharge prohibited]
iii. Prohibit and eliminate illicit discharges and illicit connections to the MS4.	§12.80.410 [illicit discharge prohibited]; §12.80.420 [illicit connections prohibited]
iv. Control the discharge of spills, dumping, or disposal of materials other than storm water to its MS4.	§12.80.410 [illicit discharge prohibited]; §12.80.440 [littering and other polluting prohibited]

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
v. Require compliance with conditions in Permittee ordinances, permits, contracts or	§12.80.490 [notification of uncontrolled discharge]
orders (i.e., hold dischargers to its MS4 accountable for their contributions of	§12.80.570 [obstructing access to facilities]
pollutants and flows).	§12.80.580 [compliance inspection]
	§12.80.610 [violation a nuisance]
	§12.620 [nuisance abatement]
·	§12.80.635 [violation penalty]
	§12.80.640 [penalties not exclusive]
	§12.84.440 [LID standards]
	§12.84.445 [hydromodification control]
	§12.84.450 [LID Plan Review]
	§22.60.330 [general prohibitions]
	§22.60.340 [violations]
	§22.60.350 [public nuisance]
	§22.60.360 [infractions]
	§22.60.370 [injunction]
	§22.60.380 [enforcement.]
	§22.60.390 [zoning enforcement order]
	§26.103 [violations and penalties]
	§26.104 [enforcement]
4	§26.106 [permits]
	§26.108 [inspections]
vi. Utilize enforcement mechanisms to require compliance with applicable ordinances, permits, contracts, or orders.	Same as item v., above

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
vii. Control the contribution of pollutants from one portion of the shared MS4 to another portion of the MS4 through interagency agreements among Copermittees.	California Government Code §6502 and §23004
viii. Control of the contribution of pollutants from one portion of the shared MS4 to another portion of the MS4 through interagency agreements with other owners of the MS4 such as the State of California Department of Transportation.	California Government Code §6502 and §23004
ix. Carry out all inspections, surveillance, and monitoring procedures necessary to determine compliance and noncompliance with applicable municipal ordinances, permits, contracts and orders, and with the provisions of this Order, including the prohibition of non-storm water discharges into the MS4 and receiving waters. This means the Permittee must have authority to enter, monitor, inspect, take measurements, review and copy records, and require regular reports from entities discharging into its MS4.	\$12.80.490 [notification of uncontrolled discharge]  \$12.80.570 [obstructing access to facilities]  \$12.80.580 [compliance inspection]  \$12.80.610 [violation a nuisance]  \$12.80.620 [nuisance abatement]  \$12.80.635 [violation penalty]  \$12.80.640 [penalties not exclusive]  \$22.60.380 [enforcement.]  \$26.106 [permits]  \$26.108 [inspections]

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
x. Require the use of control measures to	§12.80.450 [construction mitigation]
prevent or reduce the discharge of pollutants to achieve water quality standards/receiving	§12.80.500 [good housekeeping practices]
water limitations.	§12.80.510 [construction BMPs]
	§12.80.520 [industrial/commercial BMPs]
	§12.84.440 [LID standards]
	§12.84.450 [LID Plan Review]
	§22.60.330 [general prohibitions]
	§22.60.380 [enforcement.]
`	§22.60.390 [zoning enforcement order]
	§26.106 [permits]
	§26.108 [inspections]
xi. Require that structural BMPs are properly	§12.80.530 [installation of structural BMPs]
operated and maintained.	§22.60.380 [enforcement.]
	§22.60.390 [zoning enforcement order]
	§26.106 [permits]
	§26.108 [inspections]
xii. Require documentation on the operation	§12.80.530 [installation of structural BMPs]
and maintenance of structural BMPs and their effectiveness in reducing the discharge of	§22.60.380 [enforcement.]
pollutants to the MS4.	§22.60.390 [zoning enforcement order]
	§26.106 [permits]
	§26.108 [inspections]

#### Order Part VI(A)(2)(b)(ii)

"Identification of the local administrative and legal procedures available to mandate compliance with applicable municipal ordinances identified in subsection (i) above and therefore with the conditions of this Order, and a statement as to whether enforcement actions can be completed administratively or whether they must be commenced and completed in the judicial system."

The local administrative and legal procedures available to mandate compliance with the above ordinances are specified in those ordinances, particularly in:

§12.80.550 Enforcement—Director's powers and duties.

§12.80.600 Notice to correct violations—Director may take action.

§12.80.610 Violation a public nuisance.

§12.80.620 Nuisance abatement—Director to perform work when—Costs.

§12.80.630 Violation—Penalty.

§12.80.635 Administrative fines.

§12.80.640 Penalties not exclusive.

§12.84.450 LID Plan Review.

§12.84.460 Additional Requirements.

Title 26, §103 Violations And Penalties

Title 26, §104 Organization And Enforcement

Title 26, §105 Appeals Boards

Title 26, §106 Permits

Title 22 PLANNING AND ZONING, Part 6 ENFORCEMENT PROCEDURES, including:

§22.60.330 General prohibitions.

§22.60.340 Violations.

§22.60.350 Public nuisance.

§22.60.360 Infractions.

§22.60.370 Injunction.

§22.60.380 Enforcement.

§22.60.390 Zoning enforcement order and noncompliance fee.

The County attempts to first resolve each enforcement action administratively. However, the above cited ordinances also provide the County with the authority to pursue such actions in the judicial system as necessary.

Very truly yours,

JOHN F. KRATTLI County Counsel

By Judik a trus

Principal Deputy County Counsel

**Public Works Division** 

JAF:jyj



JOHN F. KRATTLI County Counsel

## COUNTY OF LOS ANGELES OFFICE OF THE COUNTY COUNSEL

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December 16, 2013

TELEPHONE (213) 974-1923 FACSIMILE (213) 687-7337 TDD (213) 633-0901

Mr. Samuel Unger, P.E., Executive Officer California Regional Water Quality Control Board – Los Angeles Region 320 West 4th Street, Suite 200 Los Angeles, CA 90013-2343

Attention: Mr. Ivar Ridgeway

Re: Certification By Legal Counsel For Los Angeles County Flood Control District's Annual Report

Dear Mr. Unger:

Pursuant to the requirements of Part VI(A)(2)(b) of Order No. R4-2012-0175 (the "Order"), the Office of the County Counsel of the County of Los Angeles makes the following certification in support of the Annual Report of the Los Angeles County Flood Control District ("LACFCD"):

#### Certification Pursuant To Order Part VI(A)(2)(b)

"Each Permittee must submit a statement certified by its chief legal counsel that the Permittee has the legal authority within its jurisdiction to implement and enforce the requirements contained in 40 CFR  $\S122.26(d)(2)(i)(A-F)$  and this Order."

LACFCD has the legal authority within its jurisdiction to implement and enforce each of the requirements contained in 40 CFR §122.26(d)(2)(i)(A-F) and the Order.

#### Order Part VI(A)(2)(b)(i)

"Citation of applicable municipal ordinances or other appropriate legal authorities and their relationship to the requirements of 40 CFR \$122.26(d)(2)(i)(A-F) and this Order"

#### Citations Of Applicable Ordinances Or Other Legal Authorities

Although many portions of State law, the Charter of the County of Los Angeles, the Los Angeles County Code and LACFCD's Flood Control District Code ("Code") are potentially applicable to the implementation and enforcement of these requirements, the primary applicable laws and ordinances are as follows:

Los Angeles County Code, Title 12, Chapter 12.80 STORMWATER AND RUNOFF POLLUTION CONTROL, including:

§12.80.010 - §12.80.360 Definitions

§12.80.370 Short title.

§12.80.380 Purpose and intent.

§12.80.390 Applicability of this chapter.

§12.80.400 Standards, guidelines and criteria.

§12.80.410 Illicit discharges prohibited.

§12.80.420 Installation or use of illicit connections prohibited.

§12.80.430 Removal of illicit connection from the storm drain system.

§12.80.440 Littering and other discharge of polluting or damaging substances prohibited.

§12.80.450 Stormwater and runoff pollution mitigation for construction activity.

§12.80.460 Prohibited discharges from industrial or commercial activity.

§12.80.470 Industrial/commercial facility sources required to obtain a NPDES permit.

§12.80.480 Public facility sources required to obtain a NPDES permit.

§12.80.490 Notification of uncontrolled discharges required.

§12.80.500 Good housekeeping provisions.

§12.80.510 Best management practices for construction activity.

- §12.80.520 Best management practices for industrial and commercial facilities.
- §12.80.530 Installation of structural BMPs.
- §12.80.540 BMPs to be consistent with environmental goals.
- §12.80.550 Enforcement—Director's powers and duties.
- §12.80.560 Identification for inspectors and maintenance personnel.
- §12.80.570 Obstructing access to facilities prohibited.
- §12.80.580 Inspection to ascertain compliance—Access required.
- §12.80.590 Interference with inspector prohibited.
- §12.80.600 Notice to correct violations—Director may take action.
- §12.80.610 Violation a public nuisance.
- §12.80.620 Nuisance abatement—Director to perform work when—Costs.
- §12.80.630 Violation—Penalty.
- §12.80.635 Administrative fines.
- §12.80.640 Penalties not exclusive.
- §12.80.650 Conflicts with other code sections.
- §12.80.660 Severability.
- §12.80.700 Purpose.
- §12.80.710 Applicability.
- §12.80.720 Registration required.
- §12.80.730 Exempt facilities.
- §12.80.740 Certificate of inspection—Issuance by the director.
- §12.80.750 Certificate of inspection—Suspension or revocation.

§12.80.760 Certificate of inspection—Termination.

§12.80.770 Service fees.

§12.80.780 Fee schedule.

§12.80.790 Credit for overlapping inspection programs.

§12.80.800 Annual review of fees.

Los Angeles County Code, Title 12, Chapter 12.84 LOW IMPACT DEVELOPMENT STANDARDS, including:

§12.84.410 Purpose.

§12.84.420 Definitions.

§12.84.430 Applicability.

§12.84.440 Low Impact Development Standards.

§12.84.445 Hydromodification Control.

§12.84.450 LID Plan Review.

§12.84.460 Additional Requirements.

Los Angeles County Code, Title 22 PLANNING AND ZONING, Part 6 ENFORCEMENT PROCEDURES, including:

§22.60.330 General prohibitions.

§22.60.340 Violations.

§22.60.350 Public nuisance.

§22.60.360 Infractions.

§22.60.370 Injunction.

§22.60.380 Enforcement.

§22.60.390 Zoning enforcement order and noncompliance fee.

Los Angeles County Code, Title 26 BUILDING CODE, including:

§26.103 Violations And Penalties

§26.104 Organization And Enforcement

§26.105 Appeals Boards

§26.106 Permits

§26.107 Fees

§26.108 Inspections

### LACFCD Code Chapter 21 - STORMWATER AND RUNOFF POLLUTION CONTROL including:

- §21.01 Purpose and Intent
- §21.03 Definitions
- §21.05 Standards, Guidelines, and Criteria
- §21.07 Prohibited Discharges
- §21.09 Installation or Use of Illicit Connections Prohibited
- §21.11 Littering Prohibited
- §21.13 Evidence of Compliance With Permit Requirements for Industrial or Commercial Activity
- §21.15 Notification of Uncontrolled Discharges Required
- §21.17 Requirement to Monitor and Analyze
- §21.19 Conflicts With Other Code Sections
- §21.21 Severability
- §21.23 Violation a Public Nuisance

California Government Code §6502

California Government Code §23004

California Water Code §8100 et. seq.

Relationship Of Applicable Ordinances Or Other Legal Authorities To The Requirements of 40 CFR §122.26(d)(2)(i)(A-F) And The Order

Although, depending upon the particular issue, there may be multiple ways in which particular sections of the County of Los Angeles' ordinances, LACFCD's ordinances, and statutes relate to the requirements contained in 40 CFR §122.26(d)(2)(i)(A-F) and the Order, the table below indicates the basic relationship with Part VI(A)(2)(a) of the Order:

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
i. Control the contribution of pollutants to its MS4 from storm water discharges associated with industrial and construction activity and control the quality of storm water discharged from industrial and construction sites. This requirement applies both to industrial and construction sites with coverage under an NPDES permit, as well as to those sites that do not have coverage under an NPDES permit.	Los Angeles County Code:  §12.80.410 [illicit discharge prohibited];  §12.80.450 [construction]  §12.80.460 [industrial and commercial]  §12.80.470 and .480 [industrial and commercial NPDES requirements]  §12.84.440 [LID standards]  §12.84.445 [hydromodification control]  §12.84.450 [LID Plan Review]  §22.60.330 [general prohibitions]  §22.60.340 [violations]  §22.60.350 [public nuisance]  §22.60.360 [infractions]  §22.60.370 [injunction]  §22.60.390 [zoning enforcement order]  §26.103 [violations and penalties]

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
	§26.104 [enforcement]
	§26.106 [permits]
	§26.108 [inspections]
	LACFCD Code:
	§21.05 Standards, Guidelines, and Criteria
	§21.07 Prohibited Discharges
	§21.13 Evidence of Compliance With Permit Requirements for Industrial or Commercial Activity
	§21.15 Notification of Uncontrolled Discharges Required
	§21.17 Requirement to Monitor and Analyze
	§21.23 Violation a Public Nuisance
ii. Prohibit all non-storm water discharges	Los Angeles County Code:
through the MS4 to receiving waters not otherwise authorized or conditionally exempt	§12.80.410 [illicit discharge prohibited]
pursuant to Part III.A.	LACFCD Code:
	§21.07 Prohibited Discharges
iii. Prohibit and eliminate illicit discharges	Los Angeles County Code:
and illicit connections to the MS4.	§12.80.410 [illicit discharge prohibited];
	§12.80.420 [illicit connections prohibited]
	LACFCD Code:
•	§21.05 Standards, Guidelines, and Criteria
	§21.07 Prohibited Discharges
	§21.09 Installation or Use of Illicit Connections Prohibited
	§21.23 Violation a Public Nuisance

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
iv. Control the discharge of spills, dumping, or disposal of materials other than storm water to its MS4.	Los Angeles County Code:
	§12.80.410 [illicit discharge prohibited];
	§12.80.440 [littering and other polluting prohibited]
	LACFCD Code:
	§19.07 Interference With or Placing Obstructions, Refuse, Contaminating Substances, or Invasive Species in Facilities Prohibited
	§21.05 Standards, Guidelines, and Criteria
	§21.07 Prohibited Discharges
	§21.09 Installation or Use of Illicit Connections Prohibited
	§21.11 Littering Prohibited
	§21.13 Evidence of Compliance With Permit Requirements for Industrial or Commercial Activity
	§21.15 Notification of Uncontrolled Discharges Required
	§21.17 Requirement to Monitor and Analyze
	§21.23 Violation a Public Nuisance
v. Require compliance with conditions in	Los Angeles County Code:
Permittee ordinances, permits, contracts or orders (i.e., hold dischargers to its MS4 accountable for their contributions of pollutants and flows).	§12.80.490 [notification of uncontrolled discharge]
	§12.80.570 [obstructing access to facilities]
	§12.80.580 [compliance inspection]
	§12.80.610 [violation a nuisance]
	§12.620 [nuisance abatement]
	§12.80.635 [violation penalty]

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
	§12.80.640 [penalties not exclusive]
	§12.84.440 [LID standards]
	§12.84.445 [hydromodification control]
	§12.84.450 [LID Plan Review]
	§22.60.330 [general prohibitions]
	§22.60.340 [violations]
,	§22.60.350 [public nuisance]
	§22.60.360 [infractions]
	§22.60.370 [injunction]
	§22.60.380 [enforcement.]
	§22.60.390 [zoning enforcement order]
	§26.103 [violations and penalties]
	§26.104 [enforcement]
	§26.106 [permits]
	§26.108 [inspections]
	LACFCD Code:
	§19.11 Violation a Public Nuisance
	§21.05 Standards, Guidelines, and Criteria
	§21.07 Prohibited Discharges
	§21.09 Installation or Use of Illicit Connections Prohibited
	§21.11 Littering Prohibited
	§21.13 Evidence of Compliance With Permi Requirements for Industrial or Commercial Activity
	§21.15 Notification of Uncontrolled Discharges Required
	§21.17 Requirement to Monitor and Analyze

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
	§21.19 Conflicts With Other Code Sections §21.23 Violation a Public Nuisance
vi. Utilize enforcement mechanisms to require compliance with applicable ordinances, permits, contracts, or orders.	Same as item v., above
vii. Control the contribution of pollutants from one portion of the shared MS4 to another portion of the MS4 through interagency agreements among Copermittees.	California Government Code §6502 California Government Code §23004
viii. Control of the contribution of pollutants from one portion of the shared MS4 to another portion of the MS4 through interagency agreements with other owners of the MS4 such as the State of California Department of Transportation.	California Government Code §6502 California Government Code §23004
ix. Carry out all inspections, surveillance, and monitoring procedures necessary to determine compliance and noncompliance with applicable municipal ordinances, permits, contracts and orders, and with the provisions of this Order, including the prohibition of non-storm water discharges into the MS4 and receiving waters. This means the Permittee must have authority to enter, monitor, inspect, take measurements, review and copy records, and require regular reports from entities discharging into its MS4.	Los Angeles County Code:  §12.80.490 [notification of uncontrolled discharge]  §12.80.570 [obstructing access to facilities]  §12.80.580 [compliance inspection]  §12.80.610 [violation a nuisance]  §12.80.620 [nuisance abatement]  §12.80.635 [violation penalty]  §12.80.640 [penalties not exclusive]  §22.60.380 [enforcement.]  §26.106 [permits]  §26.108 [inspections]

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
	LACFCD Code:
	§21.05 Standards, Guidelines, and Criteria
	§21.07 Prohibited Discharges
	§21.09 Installation or Use of Illicit Connections Prohibited
	§21.11 Littering Prohibited
	§21.13 Evidence of Compliance With Permit Requirements for Industrial or Commercial Activity
	§21.15 Notification of Uncontrolled Discharges Required
	§21.17 Requirement to Monitor and Analyze
	§21.23 Violation a Public Nuisance
x. Require the use of control measures to	Los Angeles County Code:
prevent or reduce the discharge of pollutants to achieve water quality standards/receiving	§12.80.450 [construction mitigation]
water limitations.	§12.80.500 [good housekeeping practices]
	§12.80.510 [construction BMPs]
	§12.80.520 [industrial/commercial BMPs]
	§12.84.440 [LID standards]
	§12.84.450 [LID Plan Review]
	§22.60.330 [general prohibitions]
	§22.60.380 [enforcement.]
	§22.60.390 [zoning enforcement order]
	§26.106 [permits]
	§26.108 [inspections]
	LACFCD Code:
	§21.05 Standards, Guidelines, and Criteria

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
	§21.07 Prohibited Discharges
	§21.09 Installation or Use of Illicit Connections Prohibited
	§21.11 Littering Prohibited
	§21.13 Evidence of Compliance With Permit Requirements for Industrial or Commercial Activity
	§21.15 Notification of Uncontrolled Discharges Required
	§21.17 Requirement to Monitor and Analyze
	§21.23 Violation a Public Nuisance
xi. Require that structural BMPs are properly	Los Angeles County Code:
operated and maintained.	§12.80.530 [installation of structural BMPs]
	§22.60.380 [enforcement.]
	§22.60.390 [zoning enforcement order]
	§26.106 [permits]
	§26.108 [inspections]
	LACFCD Code:
	§21.05 Standards, Guidelines, and Criteria
	§21.07 Prohibited Discharges
	§21.09 Installation or Use of Illicit Connections Prohibited
	§21.11 Littering Prohibited
	§21.13 Evidence of Compliance With Permit Requirements for Industrial or Commercial Activity
	§21.15 Notification of Uncontrolled Discharges Required
	§21.17 Requirement to Monitor and Analyze

Order Part VI(A)(2)(a) Items	Primary Applicable Ordinance/Statute
	§21.23 Violation a Public Nuisance
xii. Require documentation on the operation and maintenance of structural BMPs and their effectiveness in reducing the discharge of pollutants to the MS4.	Los Angeles County Code:  §12.80.530 [installation of structural BMPs]  §22.60.380 [enforcement.]  §22.60.390 [zoning enforcement order]  §26.106 [permits]  §26.108 [inspections]  LACFCD Code:  §21.05 Standards, Guidelines, and Criteria  §21.07 Prohibited Discharges  §21.09 Installation or Use of Illicit  Connections Prohibited  §21.11 Littering Prohibited  §21.13 Evidence of Compliance With Permit  Requirements for Industrial or Commercial  Activity
	§21.15 Notification of Uncontrolled Discharges Required
	§21.17 Requirement to Monitor and Analyze §21.23 Violation a Public Nuisance

#### Order Part VI(A)(2)(b)(ii)

"Identification of the local administrative and legal procedures available to mandate compliance with applicable municipal ordinances identified in subsection (i) above and therefore with the conditions of this Order, and a statement as to whether enforcement actions can be completed administratively or whether they must be commenced and completed in the judicial system."

The local administrative and legal procedures available to mandate compliance with the above ordinances are specified in those ordinances, particularly in:

Los Angeles County Code:

§12.80.550 Enforcement—Director's powers and duties.

§12.80.600 Notice to correct violations—Director may take action.

§12.80.610 Violation a public nuisance.

§12.80.620 Nuisance abatement—Director to perform work when—Costs.

§12.80.630 Violation—Penalty.

§12.80.635 Administrative fines.

§12.80.640 Penalties not exclusive.

§12.84.450 LID Plan Review.

§12.84.460 Additional Requirements.

Title 26, §103 Violations And Penalties

Title 26, §104 Organization And Enforcement

Title 26, §105 Appeals Boards

Title 26, §106 Permits

§22.60.330 General prohibitions.

§22.60.340 Violations.

§22.60.350 Public nuisance.

§22.60.360 Infractions.

§22.60.370 Injunction.

§22.60.380 Enforcement.

California Regional Water Quality Control Board, Los Angeles Region December 16, 2013 Page 15

§22.60.390 Zoning enforcement order and noncompliance fee.

LACFCD Code:

§21.05 Standards, Guidelines, and Criteria

§21.07 Prohibited Discharges

§21.09 Installation or Use of Illicit Connections Prohibited

§21.11 Littering Prohibited

§21.13 Evidence of Compliance With Permit Requirements for Industrial or Commercial Activity

§21.15 Notification of Uncontrolled Discharges Required

§21.17 Requirement to Monitor and Analyze

§21.23 Violation a Public Nuisance

LACFCD attempts to first resolve each enforcement action administratively. However, the above cited ordinances also provide LACFCD with the authority to pursue such actions in the judicial system as necessary.

Very truly yours,

JOHN F. KRATTLI County Counsel

JUDITH A. FRIES

Principal Deputy County Counsel

**Public Works Division** 

JAF:jyj

## JENKINS & HOGIN, LLP

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December 8, 2014

Mr. Sam Unger, Executive Officer California Regional Water Quality Control Board Los Angeles Region 320 W. 4th Street, Suite 200 Los Angeles, CA 90013-1105

Dear Mr. Unger:

RE: Legal Authority Certification for the City of Palos Verdes Estates to Implement and Enforce the Requirements of LARWOCB Order R4-2012-0175

The City of Palos Verdes Estates submits this statement in its capacity as a co-permittee under LARWQCB Order R4-2012-0175 (NPDES No. CAS004001) (the "MS4 Permit"), in accordance with Part VI.A.2 of the Order.

I am the City Attorney of the City of Palos Verdes Estates, California. In that capacity, I state that it is my opinion that the City has adequate legal authority to implement and enforce the requirements in the MS4 Permit, consistent with the requirements set forth in the regulations implementing the Clean Water Act, 40 CFR § 122.26(d)(2)(i)(A-F), and to the extent permitted by state and federal law and subject to the limitations on municipal action under the California and United States Constitutions.

The primary source of the City's authority is Article 11, § 7 of the California Constitution. The City also has authority under § 13002 of the California Water Code to adopt and enforce ordinances conditioning, restricting and limiting activities which might degrade the quality of waters of the State. Pursuant to Article 11, § 7 of the California Constitution and § 13002 of the California Water Code, the City adopted Chapter 13.08 of the Palos Verdes Estates Municipal Code ("PVEMC"), which contains the City's regulations enabling it to impose the legal requirements of the MS4 Permit (see attached analysis of legal authority). Thus, the City has the legal authority as required under Part VI.A.2 of the MS4 Permit.

Article 11, § 7 also provides the City the authority to require the use of control measures to prevent or reduce the discharge of pollutants and ensure that such control measures are properly

### JENKINS & HOGIN, LLP

December 8, 2014 Page 2

operated and maintained. The City's environmental requirements are also implemented in part through the application of the California Environmental Quality Act ("CEQA") process to proposed projects, as enforceable mitigation measures. The City, as a municipal corporation, has authority to enter into contracts that enable it to carry out its necessary functions, including the power to enter into interagency agreements to control the contribution of pollutants from one portion of the shared MS4 to another.

Pursuant to PVEMC Chapters 1.16 General Penalty and 13.08 Storm Drains, the City's regulations may be enforced administratively through a notice of violation, civilly as a public nuisance and criminally. The PVEMC also provides various procedures to modify and/or revoke city-issued permits for unlawful and/or environmentally disruptive activity.

Consequently, it is my opinion that the City has adequate legal authority to implement and enforce the requirements in the MS4 Permit. Please do not hesitate to contact me should you have any questions or need any additional information

Very truly yours,

City Attorney

Enclosure

### Palos Verdes Estates Statement of Legal Authority

- A. The following list shows the relationship of the Palos Verdes Estates Municipal Code and other legal authorities to the MS4 permit requirements under Part VI.A.2 of the Permit:
  - i. Control the contribution of pollutants to its MS4 from storm water discharges associated with industrial and construction activity and control the quality of storm water discharged from industrial and construction sites. This requirement applies both to industrial and construction sites with coverage under an NPDES permit, as well as to those sites that do not have coverage under an NPDES permit.
    - PVEMC 13.08.020 Dumping of Unlawful Substances into Storm Drain prohibited; PVEMC 13.08.040.B Construction and Application
  - ii. Prohibit all non-storm water discharges through the MS4 to receiving waters not otherwise authorized or conditionally exempt pursuant to Part III.A.
    - PVEMC 13.08.020 Dumping of Unlawful Substances into Storm Drain Prohibited; PVEMC 13.08.040.B Construction and Application
  - iii. Prohibit and eliminate illicit discharges and illicit connections to the MS4.
    - PVEMC 13.08.010 Entry into Storm Drain Facilities; PVEMC 13.08.020 Dumping of Unlawful Substances into Storm Drain Prohibited; PVEMC 13.08.040.B Construction and Application
  - iv. Control the discharge of spills, dumping, or disposal of materials other than storm water to its MS4.
    - PVEMC 13.08.010 Entry into Storm Drain Facilities; PVEMC 13.08.020 Dumping of Unlawful Substances into Storm Drain Prohibited PVEMC 13.08.040.B Construction and Application
  - v. Require compliance with conditions in Permittee ordinances, permits, contracts or orders (i.e., hold dischargers to its MS4 accountable for their contributions of pollutants and flows).
    - PVEMC 13.08.050 Enforcement; PVEMC Chapter 1.16 General Penalty

### PVEMC Title 17 Zoning

xi. Require that structural BMPs are properly operated and maintained.

Article 11, § 7 of the California Constitution; California Public Resources Code § 21000 et seq. (CEQA); PVEMC 13.08.020 Dumping of Unlawful Substances into Storm Drain Prohibited; PVEMC 13.08.040.B Construction and Application; PVEMC 13.08.050 Enforcement; PVEMC Chapter 1.16 General Penalty; PVEMC Title 17 Zoning

xii. Require documentation on the operation and maintenance of structural BMPs and their effectiveness in reducing the discharge of pollutants to the MS4.

California Public Resources Code § 21000 et seq. (CEQA); PVEMC 13.08.050 Enforcement; PVEMC Chapter 1.16 General Penalty

- B. Procedures available to mandate compliance with applicable municipal ordinances under PVEMC Chapters 1.16 General Penalty and 13.08 Storm Drains:
  - 1. Criminal Citation (judicial)
  - 2. Administrative Notice of Violation (administrative)
  - 3. Civil Nuisance Abatement (judicial)
  - 4. Permit Revocation/Modification (administrative)
  - 5. All other criminal and civil remedies available by law



Direct No.: 213.236.2702 Our File No.: 06156-0001 ddavis@bwslaw.com

December 1, 2014

### SUBMITTED WITH ANNUAL REPORT

Mr. Samuel Unger, P.E., Executive Officer California Regional Water Quality Control Board – Los Angeles Region 320 West Fourth Street, Suite 200 Los Angeles, CA 90013

Attention Ms. Renee Purdy

Re: Los Angeles County NPDES Permit No. CAS004001/Board Order No. R4-2012-0175: City of Rolling Hills Estate's Annual Statement of

Legal Authority (2013-2014)

Dear Mr. Unger and Ms. Purdy:

This office serves as the City Attorney for the City of Rolling Hills Estates. We are submitting this statement of legal authority pursuant to Part VI.A.2.b. of Order No. R4-2012-0175 ("Order") and NPDES Permit No. CAS004001 ("NPDES Permit").

The City of Rolling Hills Estates ("City") has the legal authority to implement and enforce the requirements contained in 40 CFR § 122.26(d)(2)(i)(A-F) and the Order during the reporting period of July 1, 2013 through June 30, 2014.

The City's legal authority to implement and enforce these requirements is derived from the City's general police powers under Article XI, Section 7 of the California Constitution, and more particularly, the provisions of the Rolling Hills Estates Municipal Code, including Chapter 8.38 (Stormwater and Urban Runoff Pollution Control).

The City's legal procedures available to mandate compliance with the provisions of Chapter 8.38 include Municipal Code section 8.38.100, which deems a violation of Chapter 8.38 (including violations of the applicable provisions of the Order, the NPDES Permit and the Clean Water Act) to be a "public nuisance" that can be abated and remedied administratively, or judicially, if necessary, in accordance with the enforcement procedures set forth in Section 8.38.100, as well as Municipal Code



City of Rolling Hills Estates Annual Statement of Legal Authority December 1, 2014 Page 2

Chapter 1.20 (Citation Procedure), Chapter 1.24 (General Penalty), and Chapter 1.25 (Administrative Citations).

Sincerely,

DONALD M. DAVIS CITY ATTORNEY

cc: Doug Prichard, City Manager

Greg Grammer, Assistant City Manager

Kathleen McGowan, P.E., Stormwater Consultant

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TEMECULA OFFICE TELEPHONE 951.695.2373 December 4, 2014

### **VIA ELECTRONIC TRANSMISSION**

Mr. Samuel Unger
Executive Officer
Los Angeles Regional Quality Control Board
320 West 4th Street, Suite 200
Los Angeles, CA 90013
sunger@waterboards.ca.gov

Re: Legal Authority of the City of Rancho Palos Verdes to Implement and Enforce the Requirements of 40 CFR 122.26(d)(2)(i)(A-F) and RWQCB Order R4-2012-0175, NPDES Permit CAS004001

Dear Mr. Unger:

The City of Rancho Palos Verdes (the "City"), by and through its City Attorney, hereby submits the following certification ("Statement"), pursuant to Section VI.A.2.b of Order R4-2012-0175 (NPDES Permit CAS004001), issued by the California Regional Water Quality Control Board, Los Angeles Region ("RWQCB") on November 8, 2012 and entitled "Waste Discharge Requirements for Municipal Separate Storm Sewer System ("MS4") Discharges within the Coastal Watersheds of Los Angeles County, Except Those Discharges Originating from the City of Long Beach MS4" (the "Permit").

The City is one of the co-permittees under the Permit. Section VI.A.2.b of the Permit requires the City to provide the RWQCB with a statement by its chief legal counsel, certifying that the City has the legal authority to implement and enforce each of the current requirements set forth in 40 C.F.R. § 122.26(d)(2)(i)(A-F) and the Permit. The purpose of this Statement is to describe the City's compliance with Section VI.A.2.b of the Permit. As discussed in further detail herein, it is our opinion that the City has the necessary legal authority to implement the Permit and to control and prohibit discharges of pollutants into the Municipal Separate Storm Sewer System ("MS4"). However, this Statement is not, nor should it be construed as, a waiver of any rights that the City may have relating to the Permit.

### 1. Legal Authority Statement

In our opinion, the City has the necessary legal authority to comply with the legal requirements imposed upon it under the Permit, consistent with the requirements set forth in the U.S. Environmental Protection Agency's regulations promulgated under the Clean Water Act, and, specifically, 40 C.F.R. § 122.26(d)(2)(i)(A-F), and to the

Mr. Samuel Unger December 4, 2014 Page 2

extent permitted by state and federal law and subject to the limitations on municipal action under the California and United States Constitutions, except as noted herein.

The City, as a general law city, has broad general police powers under the California Constitution to enact legislation for health and public welfare of the community to the extent not preempted by federal or state law. In addition, the City adopted ordinances for the purpose of ensuring that it has adequate legal authority to implement and enforce its storm water control program. The City has the authority under the California Constitution and state law to enact and enforce these ordinances, and these ordinances were duly enacted.

#### 2. Ordinances

The City has adopted ordinances related to the regulation of urban runoff to control and prohibit discharges of pollutants into the MS4 and to comply with the requirements of the Permit applicable to it, as well as, to the extent applicable, 40 C.F.R. § 122.26 (d)(2)(i)(A)-(F). The City's Storm Water Ordinance (Chapter 18.04 of the Rancho Palos Verdes Municipal Code ("RPVMC")) is the principal City ordinance addressing the control of urban runoff. Under this ordinance, the City has the necessary legal authority to do the following:

- i. 40 C.F.R. § 122.26(d)(2)(i)(A); Permit Section VI.A.2.a.i: Control the contribution of pollutants to its MS4 from storm water discharges associated with industrial and construction activity and control the quality of storm water discharged from industrial and construction sites. This requirement applies both to industrial and construction sites with coverage under an NPDES permit, as well as to those sites that do not have coverage under an NPDES permit (RPVMC § 13.10.060--Requirements for industrial/commercial and construction activities);
- ii. 40 C.F.R. § 122.26(d)(2)(i)(C); Permit Section VI.A.2.a.ii: Prohibit all nonstorm water discharges through the MS4 to receiving waters not otherwise authorized or conditionally exempt pursuant to Part III.A (RPVMC § 13.10.040--Prohibited activities; RPVMC § 13.10.050--Good housekeeping provisions);
- iii. 40 C.F.R. § 122.26(d)(2)(i)(B); Permit Section VI.A.2.a.iii: Prohibit and eliminate illicit discharges and illicit connections to the MS4 (RPVMC § 13.10.040--Prohibited activities);
- iv. 40 C.F.R. § 122.26(d)(2)(i)(C); Permit Section VI.A.2.a.iv: Control the discharge of spills, dumping, or disposal of materials other than storm water to its MS4 (RPVMC § 13.10.040--Prohibited activities; RPVMC § 13.10.050--Good housekeeping provisions; RPVMC § 13.10.070--Enforcement);

Mr. Samuel Unger December 4, 2014 Page 3

- v. 40 C.F.R. § 122.26(d)(2)(i)(E); Permit Section VI.A.2.a.v: Require compliance with conditions in Permittee ordinances, permits, contracts or orders (*i.e.*, hold dischargers to its MS4 accountable for their contributions of pollutants and flows) (RPVMC § 13.10.070--Enforcement);
- vi. 40 C.F.R. § 122.26(d)(2)(i)(E)-(F); Permit Section VI.A.2.a.vi: Utilize enforcement mechanisms to require compliance with applicable ordinances, permits, contracts, or orders (RPVMC § 13.10.070--Enforcement);
- vii. 40 C.F.R. § 122.26(d)(2)(i)(D); Permit Section VI.A.2.a.vii: Control the contribution of pollutants from one portion of the shared MS4 to another portion of the MS4 through interagency agreements among Copermittees (RPVMC § 13.10.040--Prohibited activities; RPVMC § 13.10.070--Enforcement);
- viii. 40 C.F.R. § 122.26 (d)(2)(i)(D); Permit Section VI.A.2.a.viii: Control of the contribution of pollutants from one portion of the shared MS4 to another portion of the MS4 through interagency agreements with other owners of the MS4 such as the State of California Department of Transportation (RPVMC § 13.10.040--Prohibited activities; RPVMC § 13.10.070--Enforcement);
  - ix. 40 C.F.R. § 122.26(d)(2)(i)(F); Permit Section VI.A.2.a.ix: Carry out all inspections, surveillance, and monitoring procedures necessary to determine compliance and noncompliance with applicable municipal ordinances, permits, contracts and orders, and with the provisions of this Order, including the prohibition of non-storm water discharges into the MS4 and receiving waters. This means the Permittee must have authority to enter, monitor, inspect, take measurements, review and copy records, and require regular reports from entities discharging into its MS4 (RPVMC § 13.10.065-Standard urban stormwater mitigation plan (SUSMP) requirements for new development and redevelopment projects);
  - x. 40 C.F.R. § 122.26(d)(2)(i)(E); Permit Section VI.A.2.a.x: Require the use of control measures to prevent or reduce the discharge of pollutants to achieve water quality standards/receiving water limitations (RPVMC § 13.10.065--Standard urban stormwater mitigation plan (SUSMP) requirements for new development and redevelopment projects; RPVMC § 13.10.040--Prohibited activities; RPVMC § 13.10.070--Enforcement);
  - xi. 40 C.F.R. § 122.26(d)(2)(i)(E); Permit Section VI.A.2.a.xi: Require that structural BMPs are properly operated and maintained (RPVMC § 13.10.065-Standard urban stormwater mitigation plan (SUSMP) requirements for new development and redevelopment projects); and

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xii. 40 C.F.R. § 122.26(d)(2)(i)(E); Permit Section VI.A.2.a.xii: Require documentation on the operation and maintenance of structural BMPs and their effectiveness in reducing the discharge of pollutants to the MS4 (RPVMC § 13.10.065--Standard urban stormwater mitigation plan (SUSMP) requirements for new development and redevelopment projects; RPVMC § 13.10.050--Good housekeeping provisions; RPVMC § 13.10.070--Enforcement).

### 3. Implementation

Some of the City's ordinances are implemented through permit programs and others are implemented as regulatory programs. Under each ordinance, one or more City bodies, departments, or department directors are authorized and directed in each ordinance to take the actions contemplated by the ordinance (e.g., to consider evidence and make findings, to issue or deny permits, to impose conditions on projects, to inspect, to take enforcement action, etc.).

The City's Storm Water Ordinance (RPVMC Chapter 13.10) is the principal City ordinance addressing the control of urban runoff. This ordinance is regulatory, and applies to specified new and existing residential and business communities and associated facilities and activities, as well as new development and redevelopment, and all other specified new and existing facilities and activities that threaten to discharge pollutants within the boundaries of the City and within its regulatory jurisdiction, whether or not a City permit or approval is required. The City's Storm Water Ordinance also contains discharge prohibitions and requirements for the implementation of BMPs and other requirements necessary to implement the Permit.

Other City departments require compliance with the City's Storm Water Ordinance as a condition for issuance of relevant City permits. City departments may also impose specific conditions of approval consistent with the City's Storm Water Ordinance. All City environmental ordinances are also implemented, in part, through the application of the CEQA process to proposed projects.

### 4. Administrative and Judicial/Legal Procedures

In addition to the above authority, the City has in place various legal and administrative procedures to assist in enforcing the various urban runoff related Ordinances, including the following:

### A. Administrative Remedies

- General Penalties (RPVMC Chapter 1.08—General Penalty).
- Administrative Penalties and Citations (RPVMC Chapter 1.08—General Penalty; RPVMC Chapter 1.16—Administrative Penalties).

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#### **B.** Nuisance Remedies

- Public nuisance under State law.
- City nuisance abatement procedures (RPVMC Chapter 1.08—General Penalty; RPVMC Chapter 1.16—Administrative Penalties).

#### C. Criminal Remedies

• Misdemeanor citations/prosecution (RPVMC Chapter 1.12—Arrest Procedure).

### D. Equitable Remedies

- Injunctive relief under State law and the Municipal Code (RPVMC Chapter 1.08—General Penalty; RPVMC Chapter 1.16—Administrative Penalties).
- Declaratory relief under State law.

#### E. Other Civil Remedies

- Federal law claims (e.g., Clean Water Act and Resource Conservation and Recovery Act Citizen Suits).
- Remedies under the California Government Code.

Violations of the City's Storm Water Ordinance are deemed a "public nuisance," in which case enforcement actions can be completed administratively or judicially.

Please contact me if you have any questions or if you need any additional information regarding the City's legal authority to enforce the Permit.

Very truly yours,

Carol W. Lynch City Attorney

cc: Carolynn Petru, Acting City Manager
Michael Throne, Director of Public Works
Ron Dragoo, Senior Engineer
Andy Winje, Associate Engineer
Candice K. Lee, Esq.
Norman A. Dupont, Esq.