## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD **CENTRAL VALLEY REGION**

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Regional Board Website (https://www.waterboards.ca.gov/centralvalley)

# WASTE DISCHARGE REQUIREMENTS ORDER

## R5-2022-0057



## **ORDER INFORMATION**

Order Type(s):	Waste Discharge Requirements (WDRs)	
Status:	ADOPTED	
Program:	Title 27 Discharges to Land	
Region 5 Office:	Sacramento (Rancho Cordova)	
Discharger(s):	City of Rio Vista	
Facility:	RIO VISTA LANDFILL	
Address:	301 Airport Boulevard	
County:	Solano County	
Parcel Nos.:	48-21-32	
GeoTracker ID:	L10004096260	
Prior Order(s):	R5-2005-0117; R5-1994-0272; R5-1991-115; R5-1974-363	

## CERTIFICATION

I, PATRICK PULUPA, Executive Officer, hereby certify that the following is a full, true, and correct copy of the order adopted by the California Regional Water Quality Control Board, Central Valley Region, on 14 October 2022.

PATRICK PULUPA,

**Executive Officer** 

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# GLOSSARY

ADC	Alternative Daily Cover
Antidegradation Policy	Statement of Policy with Respect to Maintaining High Quality Waters in California, State Water Board Resolution 68-16
Basin Plan	Water Quality Control Plan for the Sacramento and San Joaquin River Basins
bgs	Below Ground Surface
BOD	Biological Oxygen Demand
C&D	Construction and Demolition Materials
CalRecycle	California Department of Resources Recovery and Recycling
CAP	Corrective Action Program
CAMP	Corrective Action Monitoring Program
CEQA	California Environmental Quality Act
CEQA Guidelines	California Code of Regulations, Title 14, section 15000 et seq.
C.F.R	Code of Federal Regulations
COCs	Constituents of Concern
CPMP	Closure and Post-Closure Maintenance Plan
CQA	Construction Quality Assurance

Designated Waste	(a) Hazardous Waste subject to variance from management requirements per Health and Safety Code section 25143; and (b) Nonhazardous Waste containing pollutants that, under ambient conditions, could be released in concentrations exceeding applicable WQOs, or that could reasonably be expected to affect beneficial uses of water. (Wat. Code, § 13173.)
DMP	Detection Monitoring Program
DTSC	California Department of Toxic Substances Control
DWR	California Department of Water Resources
EC	Electrical Conductivity
EIR	Environmental Impact Report
ЕМР	Evaluation Monitoring Plan
FEMA	Federal Emergency Management Agency
GCL	Geocomposite Liner
Hazardous Waste	Wastes which, pursuant to Title 22, section 66261.3 et seq., are required to be managed in accordance with Division 4.5 of Title 22. (Title 27, § 20164; Title 23, § 2521(a).)
HDPE	High-Density Polyethylene
JTD	Joint Technical Document

LCRS	Leachate Collection and Removal System	
LEA	Local Enforcement Agency	
Leachate	Liquid formed by the drainage of liquids from waste or by the percolation or flow of liquid through waste. Leachate includes any constituents extracted from the waste and dissolved or suspended in the fluid. (Title 27, § 20164.)	
LFG	Landfill Gas	
MCE	Maximum Credible Earthquake	
MDB&M	Mount Diablo Base and Meridian	
MDL	Method Detection Limit	
μg/L	Micrograms per Liter	
mg/L	Milligrams per Liter	
MPE	Maximum Probable Earthquake	
msl	Mean Sea Level	
MRP	Monitoring and Reporting Program	
MSW	Municipal Solid Waste regulated under 40 C.F.R. part 258	
MSWLF	Municipal Solid Waste Landfill	
MW	Monitoring Well	

SPRRs	Standard Provisions and Reporting Requirements	
Subtitle D	USEPA-promulgated MSW regulations under RCRA (see 40 C.F.R. part 258)	
RCRA	Resource Conservation and Recovery Act	
ROWD	Report of Waste Discharge	
TDS	Total Dissolved Solids	
Title 22	California Code of Regulations, Title 22	
Title 23	California Code of Regulations, Title 23	
Title 27	California Code of Regulations, Title 27	
USEPA	United States Environmental Protection Agency	
VOCs	Volatile Organic Compounds	
WDRs	Waste Discharge Requirements	
WMU	Waste Management Unit	
WQOs	Water Quality Objectives	
WQPS	Water Quality Protection Standard	

## FINDINGS

The Central Valley Regional Water Quality Control Board (Central Valley Water Board) hereby finds as follows:

#### Introduction

- The City of Rio Vista (Discharger) owns and operates the closed Rio Vista Landfill (Facility), which is a 20-acre site approximately one mile north of Rio Vista in Solano County, Section 19, Township 4 North, Range 3 East, Mount Diablo Base and Meridian (MDB&M). The Facility's location is depicted on the Site Location Map in Attachment A.
- The Facility is situated on a 20-acre property comprised of Assessor's Parcel Number (APN) 48-21-32. The address associated with the Facility is 301 Airport Road, Rio Vista, California 94571.
- As the Facility's owner and operator, the Discharger is responsible for compliance with this Order, which prescribes Waste Discharge Requirements (WDRs) regulating monitoring and post-closure maintenance of the Waste Management Units (WMUs) listed in Table 1.

Table 1—Summary of Waste Management Units (WMUs) Permitted under Order

Unit	Туре	Class	Size	Status
WMU I	Landfill	Class III	12 Acres	Corrective Action

See Glossary for definitions of terms and abbreviations in table.

#### Materials Accompanying Order

4. The following materials are attached to this Order, and incorporated herein:

### ATTACHMENT A—SITE LOCATION MAP

### ATTACHMENT B—GAMA PROGRAM WELL MAP

# ATTACHMENT C—SITE MONITORING NETWORK & STORMWATER BASIN MAP

Standard Provisions & Reporting Requirements for Non-Hazardous Discharges of Waste Regulated under Subtitle D and/or Title 27, December 2015 Edition (SPRRs or Standard Provisions)

Information Sheet for [TENTATIVE] Waste Discharge Requirements Order (Information Sheet)

- 5. This Order is also accompanied by the concurrently adopted Monitoring & Reporting Program R5-2022-0057 (MRP), the provisions of which are incorporated as part of this Order. Each time the operative MRP is modified by the Central Valley Water Board or its Executive Officer, the revised version shall become the operative MRP (superseding the prior version) and be incorporated as part of this Order (i.e., in lieu of the prior version).
- 6. To the extent there are any material inconsistencies between the provisions of this Order, the operative MRP and the SPRRs, the provisions of this Order shall be controlling. However, to the extent a revised MRP contains new or different factual findings reflecting changed conditions or circumstances at the Facility, the revised MRP findings shall be controlling.
- 7. Additional information about the Facility is set forth in the **Information Sheet**, which is incorporated as part of these findings. (See Finding 4)

### Facility

- 8. The Facility operated from the mid-1940s through 1992, accepting primarily household waste from the City of Rio Vista and the surrounding areas. The Facility stopped accepting wastes on 1 January 1993 but was not closed until 2002. Since 1993, refuse from the area has been disposed of at the Potrero Hills landfill.
- 9. The Facility includes the following onsite features, systems, and structures:
  - a. One 12-acre unlined landfill unit;
  - b. Drainage facilities;
  - c. Two storm water collection ponds;
  - d. Access Roads;
  - e. Monitoring well network;
  - f. Four gas vents at the crest of the landfill; and
  - g. Perimeter chain link security fencing.

The Discharger removed all other features related to the previous operation of the Facility.

10. The Facility does not have a leachate collection and removal system. The Facility does not have a landfill gas monitoring system.

### Waste Classification & Permitting

11. The Facility's landfill is subject to federal Municipal Solid Waste (MSW) regulations promulgated under the Resource Consideration Recovery Act (RCRA) (42 U.S.C. § 6901 et seq.). Typically referred to as "Subtitle D," these regulations are now codified as 40 C.F.R. part 258 and implemented in part

through the provisions California Code of Regulations, Title 27 (Title 27) and in accordance with State Water Resources Control Board (State Water Board) Resolution 93-62.

- 12. The Facility does not qualify for the limited exemption applicable to facilities that ceased accepting wastes prior to 9 October 1993 per 40 CFR 258.1(d) because it did not close within the following six-month period as required for the exemption. The landfill also does not qualify for the small landfill (i.e., < 20 tons per day) exemption per 40 CFR 258.1(f)(1) because there is evidence of groundwater impact from the WMU.</p>
- 13. The Facility accepted approximately 12 tons (50 cubic yards) per day of waste, consisting of about 75 percent household waste, 23 percent commercial waste, and 2 percent industrial and demolition wastes. It is estimated that 200,000 tons of wastes were discharged to the Facility. The Discharger also salvaged wastes, including about 2.5 tons per month of scrap metal. Reports on file indicate that the industrial wastes included:
  - a. Dried sewage sludge from the City's wastewater treatment plant;
  - b. Empty pesticide containers; and
  - c. Drilling mud from oil and/or gas well construction. The quantity, characteristics and locations of the drilling mud disposed of are unknown.
- 14. The Facility accepted solid wastes defined as "inert" and "nonhazardous solid waste" under Sections 20230 and 20220 of Title 27, respectively. The landfill was not authorized to accept hazardous or liquid wastes.
- The Facility is subject to all federal Subtitle D regulations because it accepted MSW and does not qualify for any available exemptions.

- These WDRs implement Title 27 regulations and prescribe updated requirements for post-closure maintenance and corrective action monitoring for the closed Facility.
- 17. In 1999 the Executive Officer issued Cleanup and Abatement Order (CAO) No. 99-721 to the Discharger after the Discharger failed to comply with schedules for closure and corrective action in 1994 WDRs. The CAO required the Discharger to close the Facility as a corrective action to prevent further groundwater impacts at the site. The CAO included schedules for submission of a Final Closure Plan and landfill closure in accordance with Title 27 regulations.
- 18. The Discharger initiated Facility closure in 2001. Upon completion of closure, the Discharger is required to file a detailed description of the closed site, including a map, with the Solano County Recorder's Office and with the Local Enforcement Agency. The filing shall include but not be limited to the date of closure completion, the boundaries including height and depths of the filled area, the location where the closure and postclosure plans can be obtained, and a statement that the future site use is restricted in accordance with the postclosure maintenance plan (Title 27, section 21170). The Discharger does not appear to have provided the Regional Board a copy of the report(s) filed with the Solano County Recorder's Office. These WDRs require the Discharger to provide the Regional Board a copy of the report(s) filed with the Solano County Recorder's Office relating to Facility closure (Closure & Post-Closure Maintenance Specifications E.4).
- 19. The Facility is subject to post-closure maintenance requirements of Title 27, § 20950. Post-closure maintenance at the Facility includes maintenance of waste containment facilities, the landfill final cover, precipitation and drainage controls, monitoring wells and continued monitoring of groundwater to address groundwater impacts from the landfill consisting primarily of dissolved minerals such as total dissolved solids (TDS) and chloride.

- 20. On 5 August 2005, the Central Valley Water Board adopted R5-2005-0117, classifying the Facility's WMU as a Class III unit and prohibited the discharge of new or additional wastes at the Facility's WMU.
- 21. On 31 January 2020 Regional Board staff directed the Discharger to submit a Report of Waste Discharge (ROWD) as part of its Joint Technical Document (JTD) for the Facility by 31 March 2020. On 7 December 2021, and after Regional Board staff inquired about the status of the ROWD, the Discharger indicated it had not submitted the ROWD and requested an extension until 31 January 2022 and requested further extension to 28 February 2022. As of the date of this Order, the Discharger has not submitted a complete updated ROWD for the Facility. These WDRs require the Discharger to submit the ROWD as part of the JTD for the facility as described in the 31 January 2020 letter (Closure & Post-Closure Maintenance Specifications E.1.a).
- 22. The Facility's WMU is an existing, reclassified Class III waste management unit under Section 20080(d) of Title 27, since it operated prior to 27 November 1984 (i.e., the effective date of former Chapter 15 regulations).

### **Site Conditions**

- 23. The Facility is along the northern edge of the Sacramento-San Joaquin Delta about one mile northwest of the Sacramento River. Land to the south and west generally consists of low rolling hills and terrain, while land to north and east, part of the Sacramento River flood plain, is generally flat.
- 24. The geology in the Rio Vista area generally consists of late Quaternary age sedimentary deposits from the Sacramento River, including Holocene age intertidal deposits (e.g., sand and peat) underlain by mid-Pleistocene older alluvium (silty/sandy clay, silty/clayey sand, and clay strata) and then by the Montezuma formation (clayey and pebbly sands). Beyond the dredge fill area surface soils consist of the intertidal deposits to the northeast, east and

southeast, older alluvium to the northwest, and the Montezuma Formation to the southwest.

- 25. Boring logs from the Facility area show a 3 to 20 foot layer of dredge tailings (Tujunga fine sand) underlain by the older alluvium with occasional coarse to pebbly sand strata. Tests on non-remolded samples of clay strata in the older alluvium indicate permeabilities in the range of 1.8 to 5.0 x 10<sup>-8</sup> cm/sec.
- 26. There are no known Holocene faults within 1000 feet of the facility. The closest active fault is the Midland Fault within two miles of the site, which has been characterized as producing a maximum credible earthquake of 7.0 on the Richter scale and a peak bedrock acceleration of 0.18 g. Two additional faults, the Vaca fault and the Kirby Hill fault, are about 13 miles west of the Facility.
- 27. The Facility area and adjacent lands to the northeast and southwest (approximately 560 acres total) were used in the 1950s for the disposal of dredge tailings from the Sacramento River. Portions of this dredge fill area have since been mined for sand, modifying the natural topography of the area.
- 28. Land uses within one mile of the Facility include a sand quarry to the northeast, east and southeast, a mini-storage facility to the north, and a residence to the northwest, and roads, business, and residences to the south and southwest. The Rio Vista airport is about one mile northwest of the Facility. The Sacramento River is about three quarters of a mile southeast of the Facility. Surrounding elevations range from about 32 feet above mean sea level (MSL) to the southwest along Airport Road to about 10 feet MSL in the adjacent sand quarry to the east.
- 29. In 2005 most residences and businesses in the Facility vicinity were known to be connected to the City of Rio Vista water system, which is supplied by the municipal supply wells. The municipal wells range in depth from 300 to 500 feet and none are down gradient of the Facility. In 2005 one private domestic well

was known to be on a parcel about 1,000 feet down gradient of the Facility. In 2005, the City anticipated that this parcel would be connected to City water. The available record does not indicate whether the parcel was connected to City water.

- 30. The 2005 WDRs indicate there are 16 wells within a one-mile radius of the Facility, including 7 municipal supply wells, 7 domestic wells and 2 agricultural supply wells. Whereas, more recent data from the State Water Resources Control Board's Groundwater Ambient Monitoring and Assessment (GAMA) Program indicate a different quantity of wells near the Facility. The locations of known wells known to the GAMA Program are mapped in Attachment B.
- 31. Land uses in the vicinity of the Facility appear to have changed since 2005. Publicly available aerial imagery depicts apparent land use changes including development of additional residential and industrial properties and related infrastructure. To address these changes and resolve items identified in Finding Nos. 29 and 30, these WDRs require the Discharger to prepare an updated Sensitive Receptor Survey (Closure & Post-Closure Maintenance Specifications E.1.c).
- 32. Surface water from the Facility drains to the Sacramento River. According to the Central Valley Water Board's Water Quality Control Plan for the Sacramento and San Joaquin River Basins (Basin Plan), the beneficial uses of the Sacramento River include: municipal and domestic use (MUN); agricultural supply (AGR); industrial process supply (PRO); water contact recreation (REC -1); non-water contact recreation (REC -2); warm freshwater habitat (WARM); cold freshwater habitat (COLD); wildlife habitat (WILD); migration of aquatic organisms (MIGR); spawning, reproduction and/or early development (SPAWN); and Navigation (NAV).
- 33. Groundwater underneath the Facility is first encountered between approximately4 and 50 feet below ground surface (bgs). Depth to first encountered

groundwater in one monitoring well, MW-2, is typically twenty feet less than the other four groundwater monitoring wells. Groundwater elevations range between -0.34 and 5.69 feet MSL.

- 34. There are five groundwater monitoring wells at the Facility (MWs-1 through 5), including two upgradient wells (MWs-3 and 4), two downgradient wells (MWs-1 and 5) and one sidegradient well (MW-2). MW-2 is adjacent to a Stormwater sedimentation basin.
- 35. The Discharger's First Semi-Annual 2020 monitoring report states that the minimum separation between the base of the landfill and historical high groundwater is estimated to be about 10 feet based on historical operations information on file. The groundwater gradient averages about 0.0008 ft/ft and is typically to the north or to the north-northeast.
- 36. According to the Basin Plan, the designated beneficial uses of groundwater at the Facility are municipal and beneficial use (MUN), agricultural supply (AGR), industrial service supply (IND), and industrial process supply (PRO).
- 37. Class III WMUs must be designed and constructed to withstand a maximum probable earthquake (MPE). (Title 27, § 20370(a)). The Discharger's site-specific seismic analysis indicates that an earthquake, occurring along the Midland Fault, at a closest rupture distance of 2.0 miles, would result in an MPE with a magnitude of 7.0, a peak ground acceleration of 0.18g. Two additional faults, the Vaca fault and the Kirby Hill fault, are about 13 miles west of the site.

Earthquake	Magnitude	Peak Ground Acceleration
Max Probable (MPE)	7.0	0.18 g

Table	2—Seismic	Analysis
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See Glossary for definitions of terms and abbreviations in table.

- 38. Based on data from the nearest weather station (Rio Vista Station), the Facility has an annual average precipitation of 16.20 inches per year. The nearest weather station is reflective of conditions at the Facility. The California Department of Water Resources' California Irrigation Management Information System (CIMIS) indicates a mean pan evaporation of 57.0 inches per year for the Mid-Central Valley Zone (Zone 14), the Zone for the Facility.
- 39. Class III WMUs must be constructed to accommodate stormwater runoff from 24 -hour precipitation events with a return period of 100 years for Class III WMUs (Title 27, § 20320.). According to National Oceanic and Atmospheric Administration's (NOAA) Precipitation Frequency Atlas 14, Volume 6 (rev. 2014), the Facility's 100-year, 24-hour rainfall events are estimated to result in 4.43 inches of precipitation, respectively. Source: <u>NOAA Precipitation Frequency Data</u> <u>Server</u> (https://hdsc.nws.noaa.gov/hdsc/pfds).
- 40. Stormwater sedimentation basins are situated in the northeast corner of the Facility and west of the waste mass, as depicted in Attachment C. Usually dry during summer months, these stormwater basins will discharge to drainage courses to the Sacramento River. The Facility requires coverage under the State Water Board's operative General Permit for Storm Water Discharges Associated with Industrial Activities, NPDES Permit No. CAS000001 (Industrial General Permit). The State Water Board's online resources do not indicate the Facility has coverage under the Industrial General Permit. These WDRs require the Discharger to demonstrate appropriate coverage under the Industrial General Permit (Closure & Post-Closure Maintenance Specifications E.3).
- 41. According to the Federal Emergency Management Agency's (FEMA) <u>Flood</u> <u>Insurance Rate Map</u> (https://msc.fema.gov/portal), the Facility is not located within a 100-year floodplain.

#### **Monitoring Networks**

42. As of the date of this Order, the Facility's **groundwater** monitoring network consists of the existing monitoring wells listed in **Table 3**.

Program	Monitored Unit	Water-Bearing Zone	Status
Detection	WMU I	Downgradient	Operational
Detection	WMU I	Sidegradient	Operational
Background	WMU I	Upgradient	Operational
Background	WMU I	Upgradient	Operational
Detection	WMU I	Downgradient	Operational
	Detection Detection Background Background	DetectionWMU IDetectionWMU IBackgroundWMU IBackgroundWMU I	DetectionWMU IDowngradientDetectionWMU ISidegradientBackgroundWMU IUpgradientBackgroundWMU IUpgradient

Table 3—Groundwater Monitoring Well Network

See Glossary for definitions of terms and abbreviations in table.

- 43. Closure of the Facility included installation of 4 landfill gas vents spaced 200 feet apart along the spine of the landfill crest and southwestern flank. The Regional Board also required the Discharger to vent and remove methane and landfill gasses from the Facility's WMU I or "otherwise controlled to prevent the danger of adverse health effects, nuisance conditions, or the impairment of the beneficial uses of surface water or groundwater due to migration through the unsaturated zone" (WDRs Order No. R5-2005-0117 Specification D.3).
- 44. There are no landfill gas (LFG) monitoring wells at the Facility.
- 45. In 1989 the Discharger installed temporary LFG sampling probes near the southern portion of the WMU. The Discharger analyzed samples drawn from the probes for certain VOCs including vinyl chloride (1,860 μg/L), xylene (720 μg/L), and toluene (4,800 μg/L) and concluded "constituents in the landfill gas are comparatively low" to Threshold Limit Values.
- 46. In 1989 the Discharger also placed four probes around the perimeter of the Facility to detect gas migrating off site. The Discharger reported detections of

trichloroethylene (840-1,600  $\mu$ g/L), xylene ("trace" - 340  $\mu$ g/L), toluene ("trace" - 210  $\mu$ g/L), and I ,1,1-trichloroethane 320-430  $\mu$ g/L) and concluded the constituents found were "well below" the Threshold Limit Values and "too small to quantify accurately" and "unlikely that subsurface horizontal gas migration would be a problem at the perimeter."

- 47. The Discharger indicated to the Regional Board in 2005 that it was planning to install 3 LFG wells along the western Facility perimeter as required by the Local Enforcement Agency. The Discharger did not install the planned LFG wells. In March 2022, the Local Enforcement Agency advised Regional Board staff that at least one residence and several buildings exist within 1,000 feet of the Facility and that the residence and buildings are not monitored for landfill gas.
- 48. The Discharger does not have an unsaturated zone network as required by Title 27 (See Title 27, §§ 20415–20435.). Based on the 1989 LFG sampling efforts, the Discharger concluded "[t]he use of vacuum lysimeters and other vadose systems were believed to be unsuited for the sandy soils at the [Facility]. The ongoing testing program indicates no need for vadose monitoring."
- 49. The Discharger has also not demonstrated that there are no unsaturated zone monitoring devices or method designed to operate under subsurface conditions at the Facility. Accordingly, the Facility is <u>not exempt</u> from Title 27 unsaturated zone monitoring requirements. (See Title 27, § 20415, subd. (d)(5).).
- 50. These WDRs require the Discharger to prepare a workplan for evaluation of potential landfill gas impacts to groundwater from the Facility, Discharge Specification B.8. The WDRs require the Discharger to demonstrate in the Work Plan, to the satisfaction of the Central Valley Water Board or the Executive Officer, that there is no unsaturated zone monitoring device or method designed to operate under the subsurface conditions existent at the Facility in order to be eligible for an exemption from unsaturated zone monitoring pursuant to Title 27, § 20415, subd. (d)(5).

#### Water Quality Protection Standard

- 51. A Water Quality Protection Standard (WQPS) is the analytical framework through which WMUs are individually monitored for releases and impacts to water quality (Title 27, § 20390, subd. (a).). Under Title 27, a WQPS is separately established for each WMU in WDRs (*Id*.).
- 52. In WDRs Order No. R5-2005-0117 Monitoring Specification E.1, the Regional Board required the Discharger to conduct background monitoring for the purpose of establishing concentration limits as part of the WQPS per Title 27, § 20400(a). The Regional Board directed the Discharger to conduct corrective action monitoring for the purpose of assessing the nature and extent of the release, designing corrective action measures, and for assessing the progress of corrective action (Title 27, § 20430(d)).
- 53. In WDRs Order No. R5-2005-0117 Monitoring Specification E.3, the Regional Board required the Discharger to comply with the WQPS as specified in MRP No. R5-2005-0117 and the Standard Provisions. The WQPS consists of all Constituents of Concern, Concentration Limits for each constituent of concern, Monitoring Points, Point of Compliance, and the Compliance Period. MRP No. R5-2005-0117 specifies monitoring data analysis requirements and requires the Discharger to include the results of the specified analyses, including a narrative discussion, in each semiannual report and summarized in the Annual Report and a discussion of the progress of corrective action toward returning to compliance with the WQPS, as specified in Title 27, § 20430(h) in each semiannual monitoring report (MRP No. R5-2005-0117, E.3.C).
- 54. The Discharger's monitoring reports do not specify Concentration Limits for each constituent of concern at each monitoring point or point of compliance or include WQPS analyses required by WDRs Order No. R5-2005-0117 Monitoring Specification E.3.

55. In accordance with Title 27, this Order, by virtue of its incorporation of Monitoring & Reporting Program R5-2022-0057 (MRP) and subsequent revisions thereto, establishes Interim WQPS for the WMU at the Facility.

#### **Corrective Action**

- 56. CAO No. 99-721 ordered closure as a corrective action measure to address groundwater impacts from the Facility consisting primarily of dissolved minerals such as total dissolved solids (TDS) and chloride.
- 57. From 2005-2011 in its semi-annual reports, the Discharger concluded that the average concentrations of TDS, chloride, and sulfate for the POC wells were higher than the 95% t-statistic for background well MW-3. The Discharger did not submit semi-annual reports for 2008. After 2011, the Discharger's annual reports do not include similar constituent concentration analyses.
- 58. MRP No. R5-2005-0117 required the Discharger to perform certain five-year constituent of concern (COC) monitoring by 15 November 2005 and at least every five years thereafter. The Discharger last sampled COCs on 29 December 2013 (2013 COCs). The sample receiving exception reports notes that the laboratory received the samples out of hold time for pH and performed the requested analyses. Constituents detected in the 2013 COCs are summarized below in **Table 4**. With the exception of reported chloroform concentration of 3.7 μg/L in MW-1, VOCs and Semi-Volatile Organic Compounds were not detected. The Discharger has not performed five-year COC monitoring and analyses subsequent to the 2013 COCs sampling event the most recent VOC and semi-VOC sampling event. These WDRs require the Discharger to resume five-year COC monitoring and analyses (Discharge Specification B.3).

Constituent	MW-1 (POC)	MW-5 (POC)	MW-2 (Detection)	MW-3 (Background)	MW-4 (Backgr ound)
Arsenic	3.5	6.3	4.8	4.6	6.6
Barium	200	150	120	77	150
Manganese	2700	240	340	90	50
Mercury	0.34	ND	0.34	0.20	0.25
Molybdenum	ND	ND	ND	ND	35
Nickel	12	6.5	2.2	ND	ND
Vanadium	ND	ND	20	ND	29

Table 4—Summary Of 2013 COC Monitoring

59. Following the 24 March 2015 submission of the Second Semi Annual Report for 2014, the Discharger ceased regular reporting of electronic copies of the tabular monitoring data in a digital format to GeoTracker® (i.e., electronic data format or EDF). Thereafter the Discharger provided intermittent electronic copies of the tabular monitoring data in a digital format to GeoTracker®. The Discharger's record of submission of electronic copies of the tabular monitoring data in a digital format to GeoTracker® tabular monitoring data in a digital format to GeoTracker®.

EDF Report	Submission Date	Confirmation No.
First Semi Annual 2015	17 August 2020	2296230614
Second Semi Annual 2015	17 August 2020	9678736805
First Semi Annual 2016	29 September 2016	9896745681
Second Semi Annual 2016	Not Submitted	
First Semi Annual 2017	17 August 2020	9678736805

Table 5—EDF Submissions to GeoTracker®

EDF Report	Submission Date	Confirmation No.
Second Semi Annual 2017	Not Submitted	
First Semi Annual 2018	17 August 2020	6982079267
Second Semi Annual 2018	Not Submitted	
First Semi Annual 2019	Not Submitted	
Second Semi Annual 2019	Not Submitted	
First Semi Annual 2020	Not Submitted	
Second Semi Annual 2020	Not Submitted	
First Semi Annual 2021	Not Submitted	
Second Semi Annual 2021	4/10/2022	1863208353
First Semi Annual 2021	Not Submitted	

- Records in GeoTracker® indicate the Discharger did not submit a First Half or Second Half 2018 Semi-annual monitoring report, as required by MRP No. R5-2005-0117, B.1.
- 61. Records in GeoTracker® indicate the Discharger did not submit a First Half 2021 semi-annual monitoring report, as required by MRP No. R5-2005-0117, B.1.
- Records in GeoTracker® indicate the Discharger did not submit a Second Half
   2021 semi-annual monitoring report, as required by MRP No. R5-2005-0117,
   B.1.
- 63. These WDRs require the Discharger to upload all required semi-annual monitoring reports and all electronic copies of the tabular monitoring data in a digital format to GeoTracker® and all missing required reports, Discharge Specification B.4.

- 64. The point of compliance (POC) for the water standard as the vertical surface located at the hydraulically downgradient limit of the Facility's WMU that extends through the uppermost aquifer underlying the Facility's WMU. The POC wells for the Facility's WMU are MW-1 and MW-5.
- 65. The Regional Board required the Discharger to use the Tolerance Interval statistical method for background and corrective action monitoring, or an alternate statistical method approved by the Executive Officer in accordance with Title 27 Section 20415(e)(8)(E), to establish concentration limits pursuant to Title 27 Section 20400. The Regional Board presumes that when an analyte exceeds its calculated concentration limit there is a preliminary indication of a measurably significant evidence of a release at that monitoring point. The purpose of this process is, in part, to monitor the effectiveness of corrective action measures. After 2011, the Discharger did not perform the required Tolerance Interval statistical method analyses.
- 66. The incomplete monitoring data prevents a thorough review and evaluation of whether the Discharger is compliance with WDRs or whether releases of wastes from the individually monitored WMU may be occurring which result in impacts to water quality.
- 67. These WDRs require the Discharger to establish a WQPS for each WMU at the Facility, in accordance with Title 27 and this Order, Discharge Specification B.5. MRP No. R5-2022-0057 includes WQPS established by the Central Valley Water Board in absence of Discharger-proposed WQPS. If the Discharger fails to submit updated concentration limits, as provided in MRP No. R5-2022-0057 and subsequent revisions thereto, the existing concentration limits shall remain operative, provided that, where appropriate, lower concentrations may be imposed where warranted based on existing monitoring data.
- 68. In MRP No. R5-2005-0117, the Central Valley Water Bound found "[g]roundwater monitoring data shows an historical release from the landfill consisting of general

minerals, including total dissolved solids (1,200 mg/L), chloride (225 mg/L), sulfate (150 mg/L) and alkalinity (760 mg/L). Time series plots show moderate improvement in groundwater quality since 1998 but do not yet indicate any observable improvement attributable to landfill closure in 2002." MRP No. R5-2005-0117, in part, required the Discharger to analyze monitoring data for the nature and extent of release and the effectiveness of corrective action. MRP No. R5-2005-0117 specified the analyses shall include "[p]reparation of contaminant contour maps for representative constituents of the release" and "[c]omparison of the contaminant contour maps for representative constituents of the release in plume size and concentrations (MRP No. R5-2005-0117 3.C). The Discharger did not perform the required Corrective Action analyses.

69. The Discharger's representations and the incomplete data suggest that the 24 June 2018 parameters are indicative of a possible release from the WMU are present in downgradient compliance wells at the Facility, as summarized in Table 6.

Parameter	Detection (mg/L)	Background (mg/L)	Typical Water Quality Standard (mg/L)
Total Dissolved Solids	1,100	720	500
Chloride	130	34	250
Nitrate (as N)	12	3.4	10
Sulfate (as SO4)	140	77	250
Sodium	170	140	69

- 70. These WDRs require the Discharger to investigate the possible release from WMU I, including implementation of, SPRRs I.45, I.46, and SPRRs J. This includes preparation of an initial engineering feasibility study for a Corrective Action Program necessary to meet the requirements of Title 27, section 20430, Discharge Specification B.9.
- 71. In a 10 April 2018 letter, the Solano County Environmental Health Division as the Local Enforcement Agency (LEA), issued a Notice of Violation to the Discharger, in part, for an "old monitoring well [the LEA found] damaged and left open and un-secure creating a conduit directly into the landfill." The 10 April 2018 letter does not identify the damaged monitoring well. The LEA directed the Discharger to implement Corrective Action for the damaged monitoring well by 31 May 2018. According to the LEA's 13 June 2018 Inspection report, the Discharger repaired and secured the monitoring well. It is unclear when the well was damaged and how long the well remained open and unsecure.
- 72. The direct discharge of liquids, wastes, or gases via a damaged and/or via an unsecured monitoring poses a significant potential threat to water quality and public health by introducing risk of contaminants to groundwater or the waste mass. Unsecured monitoring wells also pose a safety risk to humans, livestock, and wildlife. Further, data and analyses generated from samples collected from an unsecured monitoring well may prove invalid.
- 73. These WDRs require the Discharger to prepare and submit a workplan for evaluation and repair of all monitoring wells for Central Valley Water Board or its Executive Officer's review and approval, Discharge Specification B.6. These WDRs also require the Discharger to repair all damaged monitoring wells, if any, in accordance with the State Department of Water Resources' Bulletins 74-81 and 74-90 (California Well Standards) and per workplan approved by Staff, Discharge Specification B.7.

### **Unit Construction**

- 74. **Class III WMUs** must be designed and constructed to contain fluids (e.g., leachate, waste and landfill gas condensate), so as to be capable of preventing degradation of groundwater and surface water, even with inadequate site characteristics. (See Title 27, §§ 20310(c), 20330(a).).
- 75. The Central Valley Water Board is authorized to approve an **engineered** alternative to Title 27 prescriptive standards (see, e.g., Title 27, § 20330, subd. (c)), provided that the discharger demonstrates that compliance with the prescriptive standard would be unreasonably and unnecessarily burdensome in comparison to the proposed alternative. (Title 27, § 20080, subds. (b), (c); State Water Board Resolution 93-62).

### **Unit Closures**

- 76. In response to the CAO, the Discharger submitted a January 2000 Final Closure Plan (*City of Rio Vista Closure Plan*, prepared by Whitley, Burchett and Associates), as amended on 15 September 2000. The cover design included the following elements per Title 27 requirements:
  - a. Foundation Layer 1.5 2 feet of compacted soil
  - Low Hydraulic Conductivity (LHC) Layer 1 foot of compacted clay (k < 1 x 10<sup>-6</sup> cm/sec)
  - c. Erosion Resistant Layer 1 foot of clean vegetative cover soil
  - d. Vegetative Cover native grass mix

- 77. On 15 September 2000, the Discharger submitted an amended landfill site closure plan.
- 78. In December 2000, Regional Board staff determined the Final Closure Plan (FCP) demonstrated that the foundation layer met the performance standards of Title 27 (Section 21090(a)(2)).
- 79. The Discharger initiated Facility closure in 2001. The Discharger constructed the foundation layer using existing intermediate cover soil and onsite borrow soils, while the Discharger used local Montezuma clay to construct the low hydraulic conductivity layer. The vegetative cover layer was constructed using local borrow soil and was then hydroseeded. The Discharger completed construction work in October 2001 and documented in a March 2002 certification report (Report-Construction Quality Assurance (CQA) for Landfill Closure Cap, Rio Vista Landfill, prepared by Montgomery Watson Harza) and 2003 amendment thereto.
- 80. The Discharger's April 2001 Closure Plan specifies "[t]he lowest layer [of the final cover] needs to be about two feet thick and composed of generally granular material to form a foundation for the next two layers." Whereas, the CQA Manual in the Discharger's April 2001 Closure Plan specifies "12-inches of foundation soil material" and "Foundation Layer shall be a minimum of 12-inches thick." The Discharger's March 2002 Report CQA for Landfill Closure Cap Rio Vista Landfill, prepared by Montgomery Watson Harza documents the as-built characteristics of the final cover with a one-foot foundation layer, a one-foot clay liner, and placement of the vegetative layer with the final grade determined by the Contractor's land surveyor. It appears the as-built final cover system consists of 3 feet of material in aggregate, depending on the as-built thickness of the vegetative layer.
- 81. The Discharger prepared an August 1993 Slope Stability Evaluation of the then proposed closed WMU, which included analysis of three feet of engineered clay fill placed across of the top of the landfill for seismic stability using a pseudo-

static approach. In the August 1993 Slope Stability Evaluation, the Discharger found the Facility is "approximately 12 and 21 miles northeast, of the active Antioch and Green Valley/Concord fault zones, respectively. The active San Andreas, Hayward and Calaveras fault zones are 56, 36, and 30 miles southwest of the site, respectively. In addition, the inactive Midland fault is less than 2 miles east of the site." August 1993 Slope Stability Evaluation concluded that the Facility "... will probably be subjected to at least one moderate to severe earthquake that will cause strong ground shaking. However, during such an earthquake, the hazard associated with surface fault rupture is considered to be low." The August 1993 Slope Stability Evaluation also concluded "...the landfill slopes should be stable under the proposed loading conditions. All of the cases analyzed result in a factors of safety considered acceptable under Title 14 of the California Codes and Regulations." The various stability analysis scenarios resulted in factors of safety ranging from 1.6 to 2.4.

- 82. According to the submitted seismic analysis, the existing WMU is expected to withstand MPE seismic events described in Finding 37. (Title 27, § 20370.)
- 83. The Regional Board required the Discharger to conduct an aerial site survey of the Facility for the purpose of updating the topographic map for the Facility at least every five years (WDRs Order No. R5-2005-0117, Post-Closure Specification C.7). The Discharger did not perform the aerial Facility survey. Records indicate the Discharger last performed a topographic survey for the Facility in April 2003. These WDRs require the Discharger to perform an Iso-Settlement survey at least once every five years pursuant to Title 27, § 21090 (e)(2) (Closure & Post-Closure Maintenance Specifications E.5).
- 84. The installed final cover system, with a one-foot foundation layer, does not meet minimum prescriptive standards for final covers described in Title 27 § 21090(a). Notwithstanding, the Discharger's stability analysis and performance record demonstrate that the installed final cover system meets the final cover

performance standards of Title 27 § 21090. Reconstruction of a final cover system in accordance with the Title 27 prescriptive standard would be unreasonably and unnecessarily burdensome in comparison to the existing engineered alternative final cover. The Discharger has demonstrated that the implemented engineered alternative for the final cover is consistent with the performance goals of the prescriptive standard, as described above, and affords at least equivalent water quality protections.

- 85. The WMU I is approximately 15 feet above the surrounding land surface, ranging in elevation from approximately 35 feet MSL elevation at the perimeter to approximately 50 feet MSL at the crest. The steepest slopes (approximately 3.5: 1 horizontal to vertical) are along the east and northeast sides of WMU I. The top of WMU I slopes approximately 3 percent from the crest toward the sides.
- 86. The final cover slopes with the steepest slopes of approximately 3.5 horizontal to 1 vertical as described in the Discharger's 5 September 2006 (PCMP) are within Title 27 limits (i.e., 1<sup>3</sup>/<sub>4</sub> horizontal feet for every 1 foot of vertical gain). In a 12 August 1993 report *Slope Stability Evaluation for Rio Vista Sanitary Landfill*, the Discharger demonstrated with a static and pseudo-static slope stability analysis that the side slopes will remain stable, both under stable and pseudo-static conditions, throughout the life of the unit. (See Title 27, § 21750, subd. (f)(5).).

### **Post-Closure Maintenance & Financial Assurances**

87. The Discharger is required to demonstrate financial assurances for corrective action to CalRecycle pursuant to Section 22220(b), since the landfill was operated after July 1, 1991.

- 88. The 2000 FCP provided estimates for the cost of landfill maintenance and monitoring, including groundwater monitoring, totaling approximately \$13,000 in 1999 dollars.
- 89. The Regional Board required the Discharger to update the Final Post-Closure Maintenance Plan to reflect current operations and requirements and updated cost estimates for post-closure maintenance, monitoring and any additional corrective action measures that may be necessary to comply with WDRs and MRP Nos. R5-2005-0117. In response, the Discharger submitted a Final Closure and Post-Closure Maintenance Plan dated 5 September 2006 (PCMP). The 2006 PCMP is the operative document providing for post-closure maintenance of the WMU for the entire post-closure maintenance period of at least 30 years, and until it is demonstrated that the Facility no longer poses a threat to the public health and safety and the environment. (See Title 27, §§ 20950(a)(1), 21180(a).).
- 90. On 6 July 2015, the Discharger submitted a certification that "there have been no changes requiring an amendment to the existing closure and postclosure maintenance plan."
- 91. On 27 February 2019 CalRecycle determined the Discharger is no longer required to demonstrate financial responsibility for closure costs and operating liability claims required by Title 27 § 22235.
- 92. The PCMP includes costs estimates for post-closure maintenance (§§ 22210–22212), and foreseeable corrective action for releases (§§ 22220–22222). The PCMP costs estimates indicate approximately \$30,600 is required for annual post-closure maintenance, in 2006 dollars. On 2 December 2015, the Discharger updated estimated costs for complete replacement of the final cover, pursuant to Title 27 § 22221(b)(1)(A). As of the date of this Order, these estimated costs are specified in Table 7.

Requirement	Estimated Annual Cost (2006 Dollars)	Estimated Annual Cost (2015 Dollars)	Estimated Annual Cost (2021 Dollars)
Post-Closure Maintenance	\$30,600		\$42,000
Non-Water Release Corrective Action		\$1,083,977	\$1,188,714
Combined Costs			\$1,230,714

- 93. Title 27 § 22221(b) requires establishment of financial assurances in the amount of an approved *Water Release Corrective Action Estimate* or an approved *Non-Water Release Corrective Action Cost Estimate*, whichever is greater.
- 94. This Order requires the Discharger to maintain financial assurances with CalRecycle in at least the Estimated Annual Cost amounts specified in **Table 7**, adjusted annually for inflation, in accordance with Title 27.
- 95. Title 27 § 22221(d) requires the Discharger to submit an Annual Inflation Report to CalRecycle to adjust estimated Corrective Action costs for inflation. On 20 May 2021 the Discharger submitted an Annual Inflation Factor Report to CalRecycle and certified under penalty of perjury post closure maintenance cost of \$45,533 and non-water corrective action costs of \$1,188,714 with combined costs of \$1,234,247 in 2021 dollars.
- 96. The Discharger maintains a Pledge of Revenue pursuant to Title 27 § 22245 for Post-Closure Maintenance and Corrective Action costs. The Discharger's 20 May 2021 Annual Inflation Factor Report to CalRecycle certifies that the Discharger established a Pledge of Revenue to cover these annual costs for at least the amounts specified in **Table 7**. As of the date of this Order, the post-

closure maintenance fund and corrective action annual fund balances are specified in **Table 8**.

Requirement	Current Balance (2021 Dollars)	
Post-Closure Maintenance	\$45,533	
Corrective Action	\$1,188,714	
Total Fund Balance	\$1,234,247	

 Table 8—Current Fund Balances (Financial Assurances)

# **California Environmental Quality Act**

97. The issuance of this Order, which prescribes requirements and monitoring of waste discharges at an **existing facility**, with negligible or no expansion of its existing use, is <u>exempt</u> from the procedural requirements of the California Environmental Quality Act (CEQA), Public Resources Code section 21000 et seq., pursuant to California Code of Regulations, title 14, section 15301 (CEQA Guidelines). The discharges authorized under this Order are substantially within parameters established under prior WDRs, particularly with respect to character and volume of discharges.

### **Other Regulatory Matters**

98. This Order is issued in part pursuant to Water Code section 13263, subdivision (a), which provides as follows:

The regional board, after any necessary hearing, shall prescribe requirements as to the nature of any proposed discharge, existing discharge, or material change in an existing discharge..., with relation to the conditions existing in the disposal area ... into which, the discharge is made or proposed. The requirements shall implement any relevant water quality control plans that have been adopted, and shall take into consideration the beneficial uses to be protected, the water quality objectives reasonably required for that purpose, other waste discharges, the need to prevent nuisance, and the provisions of [Water Code] Section 13241.

- 99. This Order implements the Central Valley Water Board's Basin Plan, which designates beneficial uses for surface water and groundwater and establishes water quality objectives (WQOs) necessary to preserve such beneficial uses.<sup>1</sup> (Wat. Code, § 13241 et seq.)
- 100. The State Water Board's *Statement of Policy with Respect to Maintaining High Quality Waters in California*, Resolution 68 -16 (*Antidegradation Policy*) prohibits the Central Valley Water Board from authorizing degradation of "high quality waters" unless it is shown that such degradation: (1) will be consistent with the maximum benefit to the people of California; (2) will not unreasonably affect beneficial uses, or otherwise result in water quality less than as prescribed in applicable policies; and (3) is minimized through the discharger's best practicable treatment or control.
- 101. Consistent with Title 27, this Order requires the Discharger to maintain the Facility to contain waste within WMUs, thereby preventing degradation of water quality. To the extent that there are releases from Facility WMUs, will be required to address such releases through a Corrective Action Program. (See Title 27, §§ 20385, 20415, 20430.) Because this Order does not authorize any degradation in water quality, it complies with the *Antidegradation Policy*.

<sup>&</sup>lt;sup>1</sup> Designated beneficial uses surface water and groundwater are discussed in Finding 32 and Finding 34, respectively.

- 102. For the purposes of California Code of Regulations, title 23 (Title 23), section 2200, the Facility has a threat-complexity rating of **2-B**, where:
  - a. Threat Category "2" reflects waste discharges that can impair receiving water beneficial uses, cause short-term water quality objective violations, cause secondary drinking water standard violations, and cause nuisances; and
  - b. Complexity Category "B" reflects any discharger not included in Category
     A, with either (1) physical, chemical or biological treatment systems
     (except for septic systems with subsurface disposal), or (2) any Class II or
     Class III WMUs.

### **Reporting Requirements**

103. This Order is also issued in part pursuant to Water Code section 13267, subdivision (b)(1), which provides that:

[T]he regional board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste within its region ... shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports.

104. The technical reports required under this Order, as well as those required under the separately issued MRP, are necessary to ensure compliance with prescribed WDRs and the provisions of Title 27, Subtitle D (40 C.F.R. part 258) and State Water Board Resolution 93-62. Additionally, the burdens associated with such reports are reasonable relative to the need for their submission.

105. Failure to comply with the reporting requirements under this Order and the MRP may result in enforcement action pursuant to Water Code section 13268.

### **Procedural Matters**

- 106. All local agencies with regulatory jurisdiction over land-use, solid waste disposal, air pollution and public health protection have approved the use of the Facility's site for the discharge of waste to land as provided for herein.
- 107. The Discharger, interested agencies and interested persons were notified of the Central Valley Water Board's intent to prescribe the WDRs in this Order, and provided an opportunity to submit their written views and recommendations at a public hearing. (Wat. Code, § 13167.5; Title 27, § 21730.)
- 108. At a public meeting, the Central Valley Water Board heard and considered all comments pertaining to the discharges regulated under this Order.
- 109. The Central Valley Water Board will review and revise the WDRs in this Order as necessary.

# REQUIREMENTS

**IT IS HEREBY ORDERED**, pursuant to Water Code sections 13263 and 13267, that the Discharger and its agents, employees and successors shall comply with the following.

# A. Discharge Prohibitions

Except as otherwise expressly directed below, the Discharger shall comply with all Standard Prohibitions (SPRRs, § C), which are incorporated herein, as well as the following.

- 1. The discharge of new or additional waste to the landfills at this Facility is prohibited.
- "Hazardous Waste," as defined per Title 23, section 2601, shall not be discharged at the Facility. The Department of Toxic Substances Control (DTSC) shall be immediately notified of any such discharges in violation of this Order.
- "Designated Waste," as defined per Water Code section 13173, shall not be discharged at the Facility.
- 4. Leachate and landfill gas (LFG) condensate shall not be discharged into Facility WMUs.

### B. Discharge Specifications

Except as otherwise expressly directed below, the Discharger shall comply with all Standard Discharge Specifications (SPRRs, § D), which are incorporated herein, as well as the following.

 The Discharger shall promptly remove and relocate all waste discharged at the Facility in violation of this Order. If unable to do so, they shall submit a report to the Central Valley Water Board: explaining how the violative discharge(s) occurred, and why the waste(s) cannot be feasibly removed; and proposing waste acceptance program updates to prevent reoccurrences. If the infeasibility is economic, cost estimates shall be provided as part of the report.<sup>2</sup>

- Landfill Gas Condensate and Leachate from landfill WMUs shall not be discharged to other WMUs unless approved in writing by the Central Valley Water Board. (See Title 27, § 20340.)
- By 1 September 2023, the Discharger shall submit a report of analyses of groundwater samples from each well for the Five-Year Constituents of Concern identified in MRP No. R5-2022-0057 (Title 27, § 20420, subd. (g).).
- 4. By 1 May 2023, the Discharger shall submit to GeoTracker® all missing electronic copies of the tabular monitoring data in a digital format to (i.e., electronic data format or EDF) as summarized in Table 5, all well completion diagrams, and all required Semi-Annual monitoring reports described in Finding Nos. 60, 61, and 62 and submit copies of GeoTracker® upload receipt with confirmation number for each file uploaded pursuant to procedures described in Reporting Requirements H.2.
- By 1 September 2023, the Discharger shall establish a WQPS for each WMU at the Facility, in accordance with Title 27 and this Order, including Monitoring & Reporting Program R5-2022-0057 (MRP).

<sup>&</sup>lt;sup>2</sup> Submission of this letter does not constitute approval for discharge. The Central Valley Water Board may direct the removal of waste not authorized under this Order.

- 6. By 1 March 2023, the Discharger to shall prepare and submit a workplan for evaluation and repair of all monitoring wells for Staff review and approval in accordance with the State Department of Water Resources' Bulletins 74-81 and 74-90 (California Well Standards). The report shall include an evaluation of previously damaged monitoring wells, a description of measure(s) employed to make repairs, estimated date(s) of damage, date(s) of repair, and qualifications of individuals who performed the repairs.
- Within six months of approval, the Discharger shall implement repairs to all monitoring wells per the workplan required in Discharge Specification B.6, if any, as approved by Regional Board staff.
- 8. By 1 March 2023, the Discharger shall prepare a workplan for evaluation of potential landfill gas impacts to groundwater from the Facility. The workplan shall be designed to collect sufficient data to support either a 1.) proposed unsaturated zone monitoring network; or 2.) The installation of unsaturated zone monitoring devices would require unreasonable dismantling or relocating of permanent structures at the Facility; or 3.) The Facility should be exempt from Title 27 unsaturated zone monitoring requirements pursuant to Title 27, § 20415, subd. (d)(5).
- 9. By 1 September 2023, the Discharger shall investigate and report findings relating to a possible release from WMU I, including an evaluation consistent with requirements in Title 27 and Standard Provisions I.45, I.46 and, and Standard Provisions J. The Discharger's investigation of the possible release from WMU I shall include an initial engineering feasibility study for a Corrective Action Program necessary to meet the requirements of Title 27, section 20430. At a minimum, the initial engineering feasibility study shall contain a detailed description of the corrective action measures

that could be taken to achieve background concentrations for all constituents of concern.

# C. Facility Specifications

The Discharger shall comply with all Standard Facility Specifications (SPRRs, § E) which are incorporated herein.

# D. Unit Construction Specifications

Except as otherwise expressly directed below, the Discharger shall comply with all Standard Construction Specifications and Standard Storm Water Provisions (SPRRs, §§ D, L), which are incorporated herein, as well as the following.

- Except as authorized in Section D.2, the Discharger shall not commence liner construction (other than preparatory earthmoving and grading) until the Central Valley Water Board or its Executive Officer has approved in writing all necessary construction plans, specifications and construction quality assurance plans related to the new liner(s).
- The Discharger shall not implement changes to approved liner designs until the Central Valley Water Board approves of the proposed changes in writing, provided that the proposed changes:
  - a. Previously approved components are not eliminated;
  - The engineering properties of previously approved components are not substantially reduced; and

c. The proposed liner system will result in water quality equal to or greater than the design(s) prescribed per Title 27, section 20310 et seq., and this Order.<sup>3</sup>

# E. Closure & Post-Closure Maintenance Specifications

Except as otherwise directed below, the Discharger shall comply with all Standard Closure and Post-Closure Specifications (SPRRs, § G) and closurerelated Standard Construction Specifications (SPRRs, § F), as well as the following with respect to closure of landfills at the Facility.

- By 31 January 2023, the Discharger shall submit an updated ROWD as part of its Joint Technical Document for the Facility. At a minimum, the ROWD shall address the following information needs:
  - a. Items described in the 31 January 2020 letter to the Discharger;
  - A comprehensive geologic map and geologic cross-sections of the WMU showing lithology and structural features. Cross-sections shall be indexed to the geologic map and shall be located to best portray geologic features relevant to discharge operations, as required by Title 27 section 21750(f)(1); and
  - An update to Sensitive Receptor Survey, including but not limited to businesses and residences near the Facility, municipal and agricultural wells within one mile of the Facility, the status of private

<sup>&</sup>lt;sup>3</sup> Proposed changes that do not meet these criteria are considered "material," and will require the revision of this Order.

domestic wells near the Facility and a status update of plans to connect private parcels to public water supplies.

- The Discharger shall submit a Final or Partial Final Closure and Post Closure Maintenance Plan (CPMP), in accordance with section G of the SPRRs, at least two years prior to the proposed closure of any portion of any landfill.
- By 31 January 2023, the Discharger shall provide proof of appropriate coverage and enrollment of the Facility under the General Permit for Storm Water Discharges Associated with Industrial Activities, NPDES Permit No. CAS000001 (Industrial General Permit).
- 4. By 31 January 2023, provide the Regional Board a copy of the report(s) filed with the Solano County Recorder's Office relating to Facility closure, including but not limited to the date of closure completion, the boundaries including height and depths of the filled area, the location where the closure and postclosure plans can be obtained, and a statement that the future site use is restricted in accordance with the postclosure maintenance plan (Title 27, § 21170).
- 5. **By 1 September 2024**, and at least once every five years thereafter, the Discharger shall conduct and report the results of an iso-settlement survey of the Facility for the purpose of updating the topographic map for the Facility at least every five years as described in Title 27, § 21090 (e)(2).
- The Discharger shall obtain revised WDRs prior to closure of any landfill with a final cover other than the one(s) approved herein.
- 7. During or after final cover installation, the Discharger may perform minor modifications to problematic areas of the final cover, provided that: (a) the barrier layer of the final cover (e.g., geomembrane, GCL and/or

compacted clay layer) remains intact; and (b) the Central Valley Water Board Executive Officer approves of such modifications.

- 8. If the final cover incorporates a geomembrane barrier, all edges of the final cover shall be sealed by connecting to the liner.
- 9. The Discharger shall apply a volume of seed, binder and nutrients to the vegetative/erosion-resistant layer sufficient to establish the vegetation proposed in the final closure plan. The Discharger shall also install any necessary erosion and sedimentation controls to protect vegetation while it is being established.
- 10. Critical interfaces of the final cover shall be laboratory-tested to ensure minimum design shear strength. The results of such testing shall be reported to the Central Valley Water Board as part of the Construction Quality Assurance (CQA) Report.

### F. Financial Assurances

Except as otherwise directed below, the Discharger shall comply with all Standard Financial Assurance Provisions (SPRRs, § H), as well as the following.

- The Discharger shall maintain with CalRecycle assurances of financial responsibility for the amounts specified for each category in Finding 92, adjusted annually for inflation.
- 2. A report regarding financial assurances, or a copy of the financial assurances report submitted to CalRecycle, shall be submitted to the Central Valley Water Board annually, no later than **1 June**.
- If CalRecycle determines that the submitted financial assurances for the Facility are inadequate, the Discharger shall, within 90 days of such determination:

- a. Obtain a new financial assurance mechanism for the amount specified by CalRecycle; and
- Submit a report documenting such financial assurances to CalRecycle and the Central Valley Water Board.
- 4. The operative CPMP shall include all components required per Title 27, section 21769, subdivision (c), and include a lump sum cost estimate for:
  - a. Completion of all actions required for closure of each WMU;
  - b. Preparation of detailed design specifications;
  - c. Development of a Final CPMP; and
  - d. Undertaking at least 30 years of post-closure maintenance.
- 5. Whenever changed conditions increase the estimated costs of closure and post-closure maintenance, the Discharger shall promptly submit an updated CPMP to the Central Valley Water Board, CalRecycle and the LEA.

# G. Monitoring Requirements

Except as otherwise directed below, the Discharger shall comply with all applicable Standard Monitoring Specifications (SPRRs, § I) and Standard Response to Release Specifications (SPRRs, § J), as well as the following:

- The Discharger shall comply with all provisions of the separately issued Monitoring R5-2022-0057 and any subsequent revisions thereto (operative MRP).
- The Discharger shall implement the Water Quality Protection Standard (WQPS) set forth in the operative MRP (see also Title 27, § 20390); and

shall verify the compliance of each WMU with each subsequent monitoring event.

- 3. By 31 January 2023, the Discharger shall prepare and submit a Sample Collection and Analysis Plan (SCAP) for Central Valley Water Board or Executive Officer approval. At a minimum, the SCAP shall include the following elements: a. Sample collection procedures describing purging techniques, sampling equipment, and decontamination of sampling equipment; b. Sample preservation information and shipment procedures; c. Sample analytical methods and procedures; Sample quality assurance/quality control (QA/QC) procedures; and d. Chain of Custody control.
- 4. All samples shall be collected, preserved and transported in accordance with the approved SCAP and the Quality Assurance/Quality Control (QA/QC) standards specified therein. The Discharger may use alternative analytical test methods (including new USEPA-approved methods), provided that the alternative methods have method detection limits (MDLs) equal to or lower than the analytical methods specified in this MRP and are identified in the approved SCAP.
- 5. For all WMUs, the Discharger shall implement a groundwater, surface water and unsaturated zone detection monitoring program (DMP) in accordance with Title 27, sections 20385, 20415 and 20420.
- For each WMU subject to corrective action, the Discharger shall implement a corrective action monitoring program (CAMP) in accordance with Title 27, sections 20385, 20415 and 20430, and Section I of the SPRRs.

### H. Reporting Requirements

In addition to those Standard Provisions pertaining to notification and reporting obligations (see, e.g., §§ K.1-2, K.6, K.8-10), the Discharger shall comply with the following provisions.

- 1. The Discharger shall comply with all MRP provisions pertaining to the submittal and formatting of reports and data.
- 2. Reports and data required herein, including but not limited to, technical reports, Electronic Data Format (EDF) data, well data, boring log data, well survey\_XY data, well survey\_Z data, and site maps shall be submitted electronically via the State Water Board's <u>GeoTracker Database</u> (https://geotracker.waterboards.ca.gov). After uploading, the Discharger shall notify Central Valley Water Board staff via email at CentralVallySacramento@WaterBoards.ca.gov. The following information shall be included in the body of the email:

Attention:	Title 27 Compliance & Enforcement Unit
Report Title:	[Enter Report Title]
GeoTracker Upload ID:	[Number]
Facility:	Rio Vista Landfill
County:	Solano County
CIWQS Place ID:	252765

3. All technical reports submitted under this Order shall be prepared by, or under the direct supervision of, a California-licensed civil engineer or engineering geologist. For the purposes of this section, a "technical report" is a report incorporating the application of scientific or engineering principles.

# I. Time Schedule

The Discharger shall complete the following tasks in accordance with the specified deadlines:

ltem No.	Category	Task	Deadline
1.	ROWD/JTD	Submit complete ROWD	31 January 2023
2.	ROWD/JTD	Submit comprehensive geologic map and geologic cross-sections of the WMU	31 January 2023
3.	ROWD/JTD	Provide an updated Sensitive Receptor Survey	31 January 2023
4.	Stormwater	Provide proof of appropriate coverage and enrollment of the Facility under the Industrial General Permit.	31 January 2023
5.	Closure	Provide the Regional Board a copy of the report(s) filed with the Solano County Recorder's Office relating to Facility closure.	31 January 2023
6.	Sampling and Analyses	Submit a Sample Collection and Analysis Plan (SCAP) for approval	31 January 2023
7.	Monitoring Well Evaluation	Prepare and submit a workplan for evaluation and repair of all monitoring wells	1 March 2023
8.	Monitoring Well	Implement monitoring well repairs, if needed	6 months after WP approval

#### WASTE DISCHARGE REQUIREMENTS ORDER R5-2022-0057 CITY OF RIO VISTA RIO VISTA LANDFILL SOLANO COUNTY

ltem No.	Category	Task	Deadline
9.	Monitoring Data	Upload to GeoTracker® all missing electronic copies of the tabular monitoring data	1 May 2023
10.	Unsaturated Zone Evaluation	Submit workplan for evaluation of potential landfill gas impacts to groundwater from the Facility	1 March 2023
11.	Monitoring Data	Submit a report of analyses of groundwater samples from each well for the Five-Year Constituents of Concern	1 September 2023
12.	WQPS	The Discharger shall establish a WQPS for each WMU at the Facility	1 September 2023
13.	Investigation	Investigate and report regarding a possible release from WMU I, including implementation of, Standard Provisions I.45, I.46 and, and J	1 September 2023
14.	Closure	Conduct and report the results of an iso- settlement survey of the Facility.	1 September 2024
15.	Financial Assurance	A report regarding financial assurances, or a copy of the financial assurances report submitted to CalRecycle	1 June Each Year

# J. Other Provisions

 The Discharger shall maintain at the Facility or other approved alternative location such as City Hall or the Public Works Department, copies of this Order (including all attachments), the operative Monitoring & Reporting Program (i.e., MRP R5-2022-0057 and any revisions thereto), and the SPRRs. These materials shall be made available to all operating personnel, who shall be familiar with the contents of such materials. 2. The Discharger shall comply with all applicable provisions of Title 27 (including those provisions not specifically referenced herein).

# LIST OF ATTACHMENTS

Attachment A—Site Location MAP

Attachment B—GAMA PROGRAM WELL MAP

Attachment C—Site monitoring NETWORK & STORMWATER BASIN MAP

Standard Provisions and Reporting Requirements for Non-Hazardous Discharges of Waste Regulated under Subtitle D and/or Title 27, December 2015 Edition (SPRRs or Standard Provisions)

**Information Sheet** 

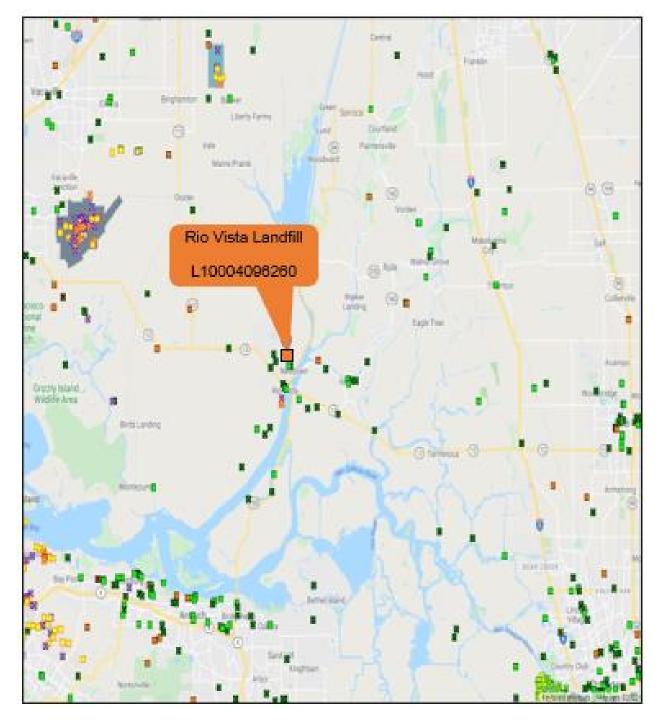
Monitoring and Reporting Program R5-2022-0057 (separate document)

### ENFORCEMENT

If, in the opinion of the Executive Officer, the Dischargers fail to comply with the provisions of this Order, the Executive Officer may refer this matter to the Attorney General for judicial enforcement, may issue a complaint for administrative civil liability, or may take other enforcement actions. Failure to comply with this Order may result in the assessment of Administrative Civil Liability of up to \$10,000 per violation, per day, depending on the violation, pursuant to the Water Code, including sections 13268, 13350 and 13385. The Central Valley Water Board reserves its right to take any enforcement actions authorized by law.

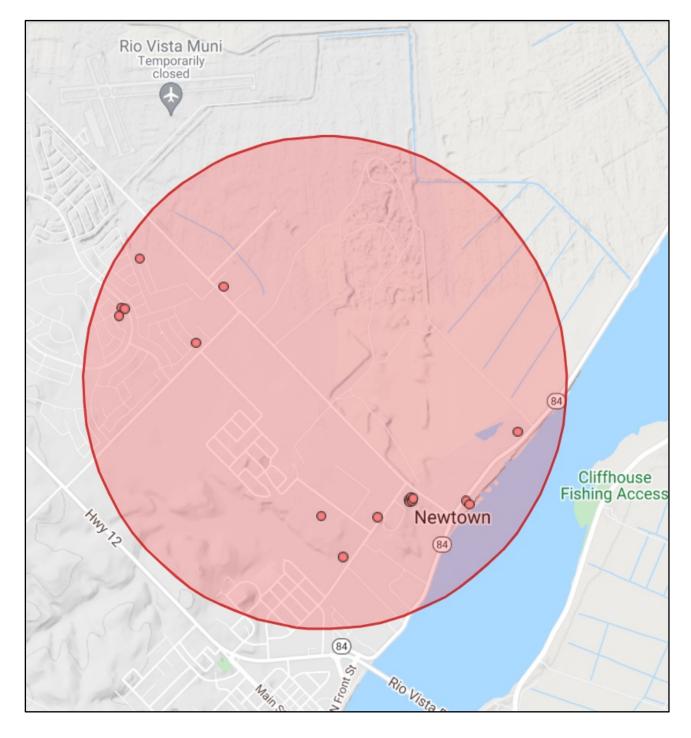
### **ADMINISTRATIVE REVIEW**

Any person aggrieved by this Central Valley Water Board action may petition the State Water Board for review in accordance with Water Code section 13320 and California Code of Regulations, title 23, section 2050 et seq. To be timely, the petition must be received by the State Water Board by 5:00 pm on the 30th day after the date of this Order; if the 30th day falls on a Saturday, Sunday or state holiday, the petition must be received by the State Water Board by 5:00 pm on the next business day. The law and regulations applicable to filing petitions are available on the <u>State Water Board website</u> (http://www.waterboards.ca.gov/public\_notices/petitions/water\_quality). Copies will also be provided upon request.



# ATTACHMENT A—SITE LOCATION MAP

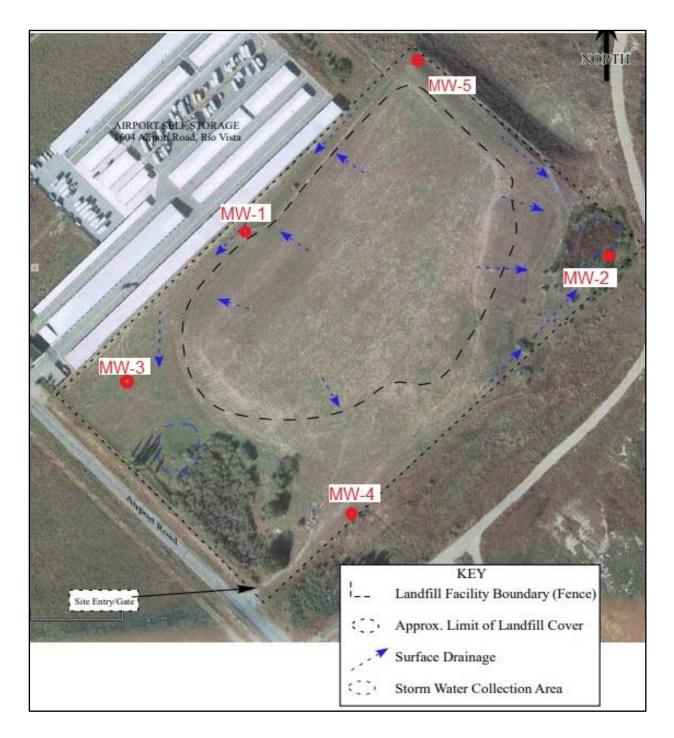
Rio Vista Landfill location and location of similar regulated facilities, GeoTracker®. (Not to Scale)



# ATTACHMENT B-GAMA PROGRAM WELL MAP

Excerpt of wells approximately within One mile of Facility, GAMA Program. (Not to Scale)

# ATTACHMENT C—SITE MONITORING NETWORK & STORMWATER BASIN MAP



Site monitoring and Stormwater basin map. (Not to Scale)

# **STANDARD PROVISIONS & REPORTING REQUIREMENTS**

# Non-Hazardous Discharges of Waste Regulated under Subtitle D and/or Title 27, December 2015 Edition

### A. Applicability

- 1. These Standard Provisions and Reporting Requirements (SPRRs) are applicable to nonhazardous solid waste disposal sites that are regulated by the Central Valley Regional Water Quality Control Board (hereafter, Central Valley Water Board) pursuant to the provisions of California Code of Regulations, Title 27 ("Title 27"), section 20005 et seq., and municipal solid waste (MSW) landfills that are subject to the Federal Subtitle D regulations contained in 40 Code of Federal Regulations section 258 (hereafter, "Subtitle D" or "40 C.F.R. § 258.XX") in accordance with State Water Resources Control Board (State Water Board) Resolution 93-62. The Subtitle D regulations are only applicable to MSW landfills and therefore any requirements in these SPRRs that are referenced as coming from Subtitle D are not applicable to non-MSW waste management units such as Class II surface impoundments, Class II waste piles, and non-MSW landfill units. All Subtitle D requirements in these SPRRs are referenced with "[40 C.F.R. § 258.XX]" after the requirement.
- "Order," as used throughout this document, means the Waste Discharge Requirements (WDRs) to which these SPRRs are incorporated.
- 3. The requirements prescribed herein do not authorize the commission of any act causing injury to the property of another, and do not protect the Discharger from liabilities under federal, state, or local laws. This Order does not convey any property rights or exclusive privileges.

- 4. The provisions of this Order are severable. If any provision of this Order is held invalid, the remainder of this Order shall not be affected.
- 5. If there is any conflicting or contradictory language between the WDRs, the Monitoring and Reporting Program (MRP), or the SPRRs, then language in the WDRs shall govern over either the MRP or the SPRRs, and language in the MRP shall govern over the SPRRs.
- 6. If there is a site-specific need to change a requirement in these SPRRs for a particular landfill facility, the altered requirement shall be placed in the appropriate section of the WDRs and will supersede the corresponding SPRRs requirement. These SPRRs are standard and cannot be changed as part of the permit writing process or in response to comments, but they will be periodically updated on an as-needed basis.
- Unless otherwise stated, all terms are as defined in Water Code section 13050 and in Title 27, section 20164.

# B. Terms and Conditions

1. Failure to comply with any waste discharge requirement, monitoring and reporting requirement, or Standard Provisions and Reporting Requirement, or other order or prohibition issued, reissued, or amended by the Central Valley Water Board or the State Water Board, or intentionally or negligently discharging waste, or causing or permitting waste to be deposited where it is discharged into the waters of the state and creates a condition of pollution or nuisance, is a violation of this Order and the Water Code, which can result in the imposition of civil monetary liability [Wat. Code, § 13350(a)]

- 2. After notice and opportunity for a hearing, this Order may be terminated or modified for cause, including, but not limited to [Wat. Code, § 13381]:
  - **a.** Violation of any term or condition contained in this Order;
  - b. Obtaining this Order by misrepresentation, or failure to disclose fully all relevant facts;
  - A change in any condition that results in either a temporary or permanent need to reduce or eliminate the authorized discharge; or
  - **d.** A material change in the character, location, or volume of discharge.
- 3. Before initiating a new discharge or making a material change in the character, location, or volume of an existing discharge, the Discharger shall file a new report of waste discharge (ROWD), or other appropriate joint technical document (JTD), with the Central Valley Water Board [Wat. Code, § 13260(c) and § 13264(a)]. A material change includes, but is not limited to, the following:
  - An increase in area or depth to be used for solid waste disposal beyond that specified in waste discharge requirements;
  - A significant change in disposal method, location, or volume (e.g., change from land disposal to land treatment);
  - c. A change in the type of waste being accepted for disposal; or
  - d. A change to previously-approved liner systems or final cover systems that would eliminate components or reduce the engineering properties of components.

- 4. Representatives of the Central Valley Water Board may inspect the facilities to ascertain compliance with the waste discharge requirements. The inspection shall be made with the consent of the owner or possessor of the facilities or, if the consent is refused, with a duly issued warrant. However, in the event of an emergency affecting the public health or safety, an inspection may be made without consent or the issuance of a warrant [Wat. Code, §13267(c)].
- The Central Valley Water Board will review this Order periodically and will revise these waste discharge requirements when necessary [Wat. Code, § 13263(e) and Title 27, § 21720(b)].
- 6. Except for material determined to be confidential in accordance with California law and regulations, all reports prepared in accordance with terms of this Order shall be available for public inspection at the offices of the Central Valley Water Board [Wat. Code, § 13267(b)]. Data on waste discharges, water quality, geology, and hydrogeology shall not be considered confidential.
- 7. A discharge of waste into the waters of the state is a privilege, not a right. No discharge of waste into waters of the state, whether or not the discharge is made pursuant to waste discharge requirements, shall create a vested right to continue the discharge [Wat. Code, § 13263(g)].
- 8. Technical and monitoring reports specified in this Order are requested pursuant to the Water Code [§13267(b)]. Failure to furnish the reports by the specified deadlines or falsifying information in the reports, are misdemeanors that may be liable civilly in accordance with §13268(b) of the Water Code [Wat. Code, §13268(a)].

### C. Standard Prohibitions

- The discharge of liquid or semi-solid waste (waste containing less than 50 percent solids) is prohibited, except for the following when proposed in the ROWD/JTD and approved by this Order:
  - a. Dewatered sewage or water treatment sludge as described in Title 27, section 20220(c) provided it is discharged above a composite liner with a leachate collection and removal system (LCRS) [Title 27, § 20200(d)(3)].
  - b. Leachate and/or landfill gas condensate that is returned to the composite- lined waste management unit (with an LCRS) from which it came [Title 27, § 20340(g) and 40 C.F.R. § 258.28].
- 2. The discharge of wastes which have the potential to reduce or impair the integrity of containment structures or which, if commingled with other wastes in the waste management unit, could produce violent reaction, heat or pressure, fire or explosion, toxic by-products, or reaction products, which, in turn:
  - a. require a higher level of containment than provided by the unit; or
  - b. are 'restricted wastes'; or
  - c. impair the integrity of containment structures; is prohibited [Title 27, § 20200(b)].
- 3. The discharge of wastes outside of a waste management unit or portions of a unit specifically designed for their containment is prohibited.

- 4. The discharge of solid waste containing free liquid or which may contain liquid in excess of the moisture holding capacity as a result of waste management operations, compaction or settlement is prohibited.
- 5. The discharge of waste to a closed landfill unit is prohibited.
- 6. The discharge of waste constituents to the unsaturated zone or to groundwater is prohibited.
- 7. The discharge of solid or liquid waste or leachate to surface waters, surface water drainage courses, or groundwater is prohibited.

# D. Standard Discharge Specifications

- The Discharger is responsible for accurate characterization of wastes, including a determination of whether or not wastes will be compatible with containment features and other wastes at the waste management unit and whether or not the wastes are required to be managed as a hazardous waste [Title 27, § 20200(c)] or designated waste [Title 27, § 20210].
- 2. Leachate and landfill gas condensate collected from a waste management unit shall be discharged to the unit from which it came, or discharged to an appropriate waste management unit in accordance with Title 27 and in a manner consistent with the waste classification of the liquid [Title 27, § 20200(d) and § 20340(g)].
- The discharge of leachate or landfill gas condensate is restricted to those portions of a waste management unit that has a composite liner system and LCRS meeting the Federal Subtitle D requirements [40 C.F.R. § 258.28].

- 4. Leachate and condensate returned to a composite-lined landfill unit (when approved by this Order) shall be discharged and managed such that it does not cause instability of the waste, does not cause leachate seeps, does not generate additional landfill gas that is not extracted from the landfill by an active landfill gas extraction system, does not cause leachate contaminants to enter surface water runoff, and does not cause leachate volumes to exceed the maximum capacity of the LCRS.
- 5. Any discharge of waste outside the portion of the landfill that was already covered with waste as of the landfill unit's respective Federal Deadline constitutes a "lateral expansion" and requires the installation of an approved composite liner system and LCRS [40 C.F.R. § 258.40(b)].
- Wastes shall be discharged only into waste management units specifically designed for their containment and/or treatment, as described in this Order.
- 7. The discharge shall remain within the designated disposal area at all times.
- The discharge of waste shall not cause a nuisance condition [Wat. Code, § 13050(m)].

# E. Standard Facility Specifications

- All waste management units shall be designed, constructed, and operated to ensure that wastes, including leachate, will be a minimum of 5 feet above the highest anticipated elevation of underlying groundwater [Title 27, § 20240(c)], including the capillary fringe.
- 2. Surface and subsurface drainage from outside of a waste management unit shall be diverted from the unit [Title 27, § 20365(e)].

- Interim cover is daily and intermediate cover [Title 27, § 20750(a)].
   Interim cover over wastes discharged to a landfill shall be designed and constructed to minimize percolation of liquids through the wastes [Title 27, § 20705(b)].
- Intermediate cover consisting of compacted earthen material of at least twelve (12) inches shall be placed on all surfaces of the fill where no additional solid waste will be deposited within 180 days [Title 27, § 20700(a)].
- 5. During wet weather conditions, the facility shall be operated and graded to minimize leachate generation.
- 6. The Discharger shall immediately notify the Central Valley Water Board staff of any slope failure occurring at a waste management unit. Any failure which threatens the integrity of containment features or the waste management unit shall be promptly corrected in accordance with an approved method [Title 27, § 21710(c)(2)].
- 7. The Discharger shall **immediately** notify Central Valley Water Board staff of any flooding, unpermitted discharge of waste off-site or outside of waste management units, equipment failure, or other change in site conditions which could impair the integrity of waste or leachate containment facilities or precipitation and drainage control structures.
- 8. The Discharger shall limit water used for facility maintenance within landfill areas to the minimum amount necessary for dust control and construction.
- The Discharger shall maintain in good working order any facility, control system, or monitoring device installed to achieve compliance with the waste discharge requirements.

- 10. The Discharger shall lock all groundwater monitoring wells with a lock on the well cap or monitoring well box. All monitoring devices shall be clearly labeled with their designation including all monitoring wells, LCRS risers, and lysimeter risers and shall be easily accessible for required monitoring by authorized personnel. Each monitoring device shall be clearly visible and be protected from damage by equipment or vehicles.
- 11. The Discharger shall ensure that methane and other landfill gases are adequately vented, removed from landfill units, or otherwise controlled to prevent the danger of adverse health effects, nuisance conditions, degradation, or the impairment of the beneficial uses of surface water or groundwater due to migration through the unsaturated zone.
- 12. The Discharger shall maintain the depth of the fluid in the sump of each landfill unit at the minimum needed for efficient pump operation (the depth at which the pump turns on given the pump intake height and maximum pump cycle frequency).
- 13. The depth of fluid on the landfill liner shall not exceed **30 centimeters** (cm) [40 C.F.R. § 258.40(a)(2)]. This regulation is interpreted by the Central Valley Water Board to exclude the leachate sump. The Discharger shall **immediately** notify the Central Valley Water Board staff by telephone, and follow up in writing within **seven** days if monitoring reveals that the depth of fluid on any portion of the liner (excluding the sump) exceeds 30 cm (approximately 12 inches). The written notification shall include a timetable for remedial or corrective action necessary to achieve compliance with the leachate depth limitation.
- 14. Each LCRS shall be tested at least annually to demonstrate proper operation. The results of the tests shall be compared with earlier tests made under comparable conditions [Title 27, § 20340(d)].

- 15. The Discharger shall maintain a *Storm Water Pollution Prevention* Plan and *Monitoring Program and Reporting Requirements* in accordance with State Water Board Order No. 2014-0057-DWQ (Industrial General Permit) or most recent general industrial storm water permit), or retain all storm water on-site.
- 16. Internal site drainage from surface or subsurface sources shall not contact or percolate through wastes.
- 17. New MSW landfill units or lateral expansions of existing units shall not be sited in a "wetland" [as defined in 40 C.F.R. § 232.29(r)] unless there is no practical alternative; steps have been taken to assure no net loss of wetland; the landfill unit will not degrade the wetland; the unit will not jeopardize threatened or endangered species or produce adverse modification of a critical habitat or violate any requirement of the Marine Protection, Research, and Sanctuaries Act of 1972 [40 C.F.R. § 258.12].

# F. Standard Construction Specifications

- The Discharger shall submit for review and approval at least 90 days prior to proposed construction, design plans and specifications for new landfill modules that include the following:
  - a. Detailed construction drawings showing all required liner system components, the LCRS, leachate sump, unsaturated zone monitoring system, any proposed landfill gas monitoring and extraction points, and access to the LCRS for required annual testing.
  - A Construction Quality Assurance (CQA) Plan prepared by a California-registered civil engineer or certified engineering

geologist, and that meets the requirements of Title 27, section 20324.

- c. A geotechnical evaluation of the area soils, evaluating their use as the base layer or reference to the location of this information in the ROWD/JTD [Title 27, § 21750(f)(4)].
- Information about the seismic design of the proposed new module (or reference to the location of this information in the ROWD/JTD) in accordance with Title 27, section 20370.
- A revised water quality monitoring plan for groundwater detection monitoring (or information showing the existing plan is adequate) in accordance with Title 27, section 20415.
- f. An Operation Plan (or reference to the location of this information in the ROWD/JTD) meeting the requirements of Title 27, section 21760(b).
- 2. All containment structures shall be designed by, and construction shall be supervised by, a California registered civil engineer or a certified engineering geologist, and shall be certified by that individual as meeting the prescriptive standards, or approved engineered alternative design, in accordance with this Order prior to waste discharge.
- 3. The Discharger shall not proceed with construction until the construction plans, specifications, and all applicable construction quality assurance plans have been approved. Waste management units shall receive a final inspection and approval of the construction by Central Valley Water Board staff before use of the unit commences [Title 27, § 20310(e)].

- 4. Any report, or any amendment or revision of a report, that proposes a design or design change that might affect a waste management unit's containment features or monitoring systems shall be approved by a California registered civil engineer or a certified engineering geologist [Title 27, § 21710(d)].
- 5. Materials used in containment structures shall have appropriate chemical and physical properties to ensure that such structures do not fail to contain waste because of pressure gradients, physical contact with waste or leachate, chemical reactions with soil or rock, climatic conditions, the stress of installation, or because of the stress of daily operations [Title 27, § 20320(a)].
- 6. Waste management units and their respective containment structures shall be designed and constructed to limit, to the greatest extent possible, ponding, infiltration, inundation, erosion, slope failure, washout, and overtopping [Title 27, § 20365(a)].
- 7. The Discharger shall design storm water conveyance systems for Class III units for a 100-year, 24-hour storm event, and shall design storm water conveyance systems for Class II units for a 1,000-year, 24-hour storm event [Title 27, § 21750(e)(3)].
- 8. All Class III landfill units shall be designed to withstand the maximum probable earthquake and Class II waste management units shall be designed to withstand maximum credible earthquake without damage to the foundation or to the structures that control leachate, or surface drainage, or erosion, or gas [Title 27, § 20370(a)].
- 9. The Discharger shall perform stability analyses that include components to demonstrate the integrity of the landfill foundation, final slopes, and

containment systems under both static and dynamic conditions throughout the landfill's life including the closure period and post-closure maintenance period [Title 27, § 21750(f)(5)].

- 10. New waste management units and expansions of existing units shall not be located on a known Holocene fault [Title 27, § 20260(d)].
- 11. Liners shall be designed and constructed to contain the fluid, including landfill gas, waste, and leachate [Title 27, § 20330(a)].
- 12. Hydraulic conductivities shall be determined primarily by appropriate field test methods in accordance with accepted civil engineering practice. The results of laboratory tests with both water and leachate, and field tests with water, shall be compared to evaluate how the field permeabilities will be affected by leachate. It is acceptable for the Discharger to use appropriate compaction tests in conjunction with laboratory hydraulic conductivity tests to determine field permeabilities as long as a reasonable number of field hydraulic conductivity tests are also conducted [Title 27, § 20320(c)].
- Hydraulic conductivities specified for containment structures other than the final cover shall be relative to the fluids (leachate) to be contained. Hydraulic conductivities for the final cover shall be relative to water [Title 27, § 20320(b)].
- 14. A test pad for each barrier layer and final cover shall be constructed in a manner duplicating the field construction. Test pad construction methods, with the designated equipment, shall be used to determine if the specified density/moisture-content/hydraulic conductivity relationships determined in the laboratory can be achieved in the field with the compaction equipment to be used and at the specified lift thickness [Title 27, § 20324(g)(1)(A)].

- 15. Performance requirements for geosynthetic membranes shall include, but are not limited to, a need to limit infiltration of water, to the greatest extent possible; a need to control landfill gas emissions; mechanical compatibility with stresses caused by equipment traffic, and for final covers the result of differential settlement over time and durability throughout the post-closure maintenance period [Title 27, § 20324(i)(1)].
- 16. The Discharger shall ensure proper preparation of the subgrade for any liner system that includes a GCL so as to provide a smooth surface that is free from rocks, sticks, or other debris that could damage or otherwise limit the performance of the GCL.
- 17. The Discharger shall propose an electronic leak location survey of the top liner for any new landfill module in the construction quality assurance plan unless the Discharger demonstrates that a leak location survey is not needed.
- Leachate collection and removal systems are required for Class II landfills and surface impoundments, MSW landfills, and for Class III landfills which have a liner or which accept sewage or water treatment sludge [Title 27, § 20340(a)].
- 19. All new landfill units or lateral expansions of existing units that require a LCRS shall have a blanket-type LCRS that covers the bottom of the unit and extends as far up the sides as possible. The LCRS shall be of sufficient strength and thickness to prevent collapse under the pressures exerted by overlying wastes, waste cover materials, and by any equipment used at the unit [Title 27, § 20340(e)].

- 20. The LCRS shall be designed, constructed, maintained, and operated to collect and remove twice the maximum anticipated daily volume of leachate from the waste management unit [Title 27, § 20340(b)].
- 21. Leachate collection and removal systems shall be designed and operated to function without clogging through the scheduled closure of the landfill unit and during the post-closure maintenance period.
- 22. The LCRS shall be designed to maintain the depth of fluid over any portion of the LCRS of no greater than 30 cm [40 C.F.R. § 258.40(a)(2)], excluding the leachate sump. The leachate sump, leachate removal pump, and pump controls shall be designed and set to maintain a fluid depth no greater than the minimum needed for efficient pump operation [Title 27, § 20340(c)].
- All construction of liner systems and final cover systems shall be performed in accordance with a Construction Quality Assurance Plan certified by a registered civil engineer or a certified engineering geologist [Title 27, § 20323].
- 24. The Construction Quality Assurance program shall be supervised by a registered civil engineer or a certified engineering geologist who shall be designated the CQA officer [Title 27, § 20324(b)(2)].
- 25. The Discharger shall ensure that a third party independent of both the Discharger and the construction contractor performs all of the construction quality assurance monitoring and testing during the construction of a liner system.
- The Discharger shall notify Central Valley Water Board staff at least 14
   days prior to commencing field construction activities including

construction of a new lined cell or module, construction of a final cover, or any other construction that requires Central Valley Water Board staff approval under this Order.

- 27. The Discharger shall submit for review and approval at least **60 days** prior to proposed discharge, final documentation required in Title 27 Section 20324(d)(1)(C) following the completion of construction of a new lined landfill module. The report shall be certified by a registered civil engineer or a certified engineering geologist and include a statement that the liner system was constructed in accordance with the approved design plans and specifications, the CQA Plan, the requirements of the WDRs, and that it meets the performance goals of Title 27. The report shall contain sufficient information and test results to verify that construction was in accordance with the design plans and specifications, the construction quality assurance plan, and the performance goals of Title 27.
- 28. The Discharger shall not discharge waste onto a newly constructed liner system until the final documentation report has been reviewed and an acceptance letter has been received.
- 29. Prior to placement of waste in a new landfill unit, the Discharger shall monitor any pan lysimeter for the unit that has received enough rainfall to flood the LCRS sump. If liquid is detected in the pan lysimeter, the Discharger shall verify that the liquid is not from a leak in the primary liner system before waste can be accepted to the new module.

### G. Standard Closure and Post-Closure Specifications

 The Discharger shall submit a final or partial final closure and post-closure maintenance plan at least **two years** prior to the anticipated date of closure [Title 27, § 21780(d)(1)].

- 2. The Discharger shall notify the Central Valley Water Board in writing that a landfill unit or portion of a unit is to be closed either at the same time that the California Department of Resources Recycling and Recovery (CalRecycle) is notified or **180 days** prior to beginning any final closure activities, whichever is sooner [Title 27, § 21710(c)(5)(A)]. The notice shall include a statement that all closure activities will conform to the most recently approved final or partial final closure plan and that the plan provides for site closure in compliance with all applicable federal and state regulations [Title 27, § 21710(c)(5)(C)].
- Initiation of closure activities shall begin within **30 days** of final waste receipt, or within one year of receipt of most recent waste if additional capacity remains [40 C.F.R. § 258.60(f)].
- Closure activities shall be completed within **180 days** of the beginning of closure activities unless an extension is granted by the Executive Officer [40 C.F.R. § 258.60(g)].
- 5. The Discharger shall carry out both mandatory closure and normal closure of a waste management unit or a portion of a unit in accordance with a closure and post-closure maintenance plan approved by the Central Valley Water Board [Title 27, § 20950(a)(1)] through the issuance of closure waste discharge requirements.
- 6. The Discharger shall notify the Central Valley Water Board that a preliminary closure and post-closure maintenance plan has been prepared and placed in the operating record by the date of initial receipt of waste at any new MSW landfill unit or lateral expansion of any existing unit [40 C.F.R. § 258.60(d)]. This notification shall be included in the cover letter transmitting the preliminary closure and post-closure maintenance plan.

- 7. In addition to the applicable provisions of Title 27, the preliminary closure and/or the post-closure maintenance plans for MSW landfill units shall include the following:
  - A description of the steps necessary to close all MSW landfill units at any point during their active life in accordance with the cover design requirements [40 C.F.R. § 258.60(c)];
  - An estimate of the largest area of the landfill unit(s) ever requiring a final cover at any time during the active life of the unit(s) [40 C.F.R. § 258.60(c)(2)];
  - c. An estimate of the maximum inventory of wastes ever on-site over the active life of the waste management facility [40 C.F.R. § 258.60(c)(3)]; and
  - A schedule for completing all activities necessary to satisfy the closure criteria in 40 C.F.R. section 258.60 [40 C.F.R. § 258.60(c)(4)].
- 8. The final closure and post-closure maintenance plan for the waste management unit shall include at least the following: an itemized cost analysis, closure schedule, any proposed final treatment procedures, map, changes to the unit description presented in the most recent ROWD, federal requirements for a MSW facility, land use of the closed unit, and a construction quality assurance plan [Title 27, § 21769(c) & (d)].
- Closure of each waste management unit shall be under the direct supervision of a registered civil engineer or certified engineering geologist [Title 27, § 20950(b)].

- The final cover of closed landfills shall be designed, graded, and maintained to prevent ponding and soil erosion due to high run-off velocities [Title 27, § 21090(b)(1)(A)].
- The final grading design shall be designed and approved by a registered civil engineer or certified engineering geologist [Title 27, § 21090(b)(1)(C)].
- All final cover designs shall include a minimum 1-foot thick erosion resistant layer [Title 27, § 21090(a)(3)(A)].
- 13. The Discharger shall close the landfill with minimum 15-foot wide benches every 50 vertical feet [Title 27, § 21090(a)].
- 14. Final cover slopes shall not be steeper than a horizontal to vertical ratio of one and three quarters to one and designs having any slopes steeper than a horizontal to vertical ratio of three to one, or having a geosynthetic component, shall have these aspects of their design specifically supported in the slope stability report required in Title 27, section 21750(f)(5) [Title 27, § 21090(a)].
- 15. For any portions of the final cover installed after July 18, 1997, for which the Central Valley Water Board has not approved a slope and foundation stability report on or before that date, the Discharger shall meet the requirements of Title 27, section 21750(f)(5) [Title 27, § 21090(a)(6)].
- 16. Areas with slopes greater than ten percent, surface drainage courses, and areas subject to erosion by wind or water shall be designed and constructed to prevent such erosion [Title 27, § 21090(b)(2)].
- 17. The Discharger shall design storm water conveyance systems for closed Class III units for a 100-year, 24-hour storm event, and shall design storm

water conveyance systems for closed Class II units for a 1,000-year, 24hour storm event [Title 27, § 21750(e)(3)].

- 18. Closed landfill units shall be provided with at least two permanent surveying monuments, installed by a licensed land surveyor or by a registered civil engineer, from which the location and elevation of all wastes, containment structures, and monitoring facilities can be determined throughout the post-closure maintenance period [Title 27, § 20950(d)].
- 19. Following closure of any MSW landfill units, the Discharger shall notify the Executive Officer that the deed to the landfill facility property, or some other instrument that is normally examined during a title search, has been recorded and a copy placed in the operating record. The notation on the deed shall in perpetuity notify any potential purchaser of the property that the land has been used as a landfill facility and that use of the land is restricted to the planned use described in the post-closure maintenance plan [Title 27, § 20515(a)(4) and §21170, and 40 C.F.R. § 258.60(i)].
- Construction or repair of the final cover system's low-hydraulic conductivity layer is to be carried out in accordance with an approved construction quality assurance plan [Title 27, § 21090(b)(1)(E)].
- 21. The Discharger shall incorporate into the closure and post-closure maintenance plan a cover-integrity monitoring and maintenance program which includes at least the following: a periodic leak search, periodic identification of other problem areas, prompt cover repair, and vegetation maintenance [Title 27, § 21090(a)(4)].
- 22. The Discharger shall complete a final cover survey upon completion of closure activities for that portion of the landfill. The final cover surveys

shall include an initial survey and map [Title 27, § 21090(e)(1). **Every five years**, the Discharger shall conduct a survey of the closed landfill cover and submit an iso-settlement map accurately depicting the estimated total change in elevation of each portion of the final cover's low-hydraulic-conductivity layer [Title 27, § 21090(e)(2)].

- 23. Within **30 days** of completion of all closure activities, the Discharger shall certify that all closure activities were performed in accordance with the most recently approved final closure plan and CQA Plan, and in accordance with all applicable regulations. The Discharger shall also certify that closed landfill units shall be maintained in accordance with and approved post-closure maintenance plan [Title 27, § 21710(c)(6)].
- 24. Within **180 days** of completion of closure construction activities, the Discharger shall submit final documentation of closure, including the Certification of Closure. The closure documents shall include a final construction quality assurance report and any other documents necessary to support the certification [Title 27, § 21880].
- 25. The post-closure maintenance period shall continue until the Central Valley Water Board determines that wastes remaining in the landfill unit(s) no longer pose a threat to water quality [Title 27, § 20950(a)(1)].
- 26. The Discharger shall conduct a periodic leak search to monitor of the integrity of the final cover in accordance with the schedule in the approved final post- closure maintenance plan [Title 27, § 21090(a)(4)(A)].
- 27. The Discharger shall periodically inspect and identify problems with the final cover including areas that require replanting, erosion, areas lacking free drainage, areas damaged by equipment operations, and localized

areas identified in the required five-year iso-settlement survey [Title 27, § 21090(a)(4)(B)].

- 28. The Discharger shall repair the cover promptly in accordance with a cover repair plan to be included in the final post-closure maintenance plan [Title 27, § 21090(a)(4)(C)].
- 29. Throughout the post-closure maintenance period, the Discharger shall maintain the structural integrity and effectiveness of all containment structures, maintain the final cover as necessary to correct the effects of settlement and other adverse factors, continue to operate the LCRS as long as leachate is generated and detected, maintain the monitoring systems, prevent erosion and related damage of the final cover due to drainage, and protect and maintain surveyed monuments [Title 27, § 21090(c)].
- 30. Post-closure maintenance shall be conducted for a minimum period of 30 years or until the waste no longer poses a threat to environmental quality, whichever is greater [Title 27, § 21180(a) and Title 27, § 21900(a)].

# H. Standard Financial Assurance Provisions

- 1. The Discharger shall establish an irrevocable fund for closure and postclosure maintenance to ensure closure and post-closure maintenance of each classified unit in accordance with an approved closure and postclosure maintenance plan [Title 27, § 20950(f) and § 22207(a)].
- The Discharger shall obtain and maintain assurances of financial responsibility for initiating and completing corrective action for all known and reasonably foreseeable releases from the waste management unit [Title 27, §20380(b), § 22221, and § 22222].

#### I. Standard Monitoring Specifications

- The water quality monitoring program shall include appropriate and consistent sampling and analytical procedures and methods designed to ensure that monitoring results provide a reliable indication of water quality at all monitoring points and background monitoring points [Title 27, § 20415(e)(4) and 40 C.F.R. § 258.53(b)].
- 2. All monitoring systems shall be designed and certified by a registered geologist or a registered civil engineer [Title 27, § 20415(e)(1)].
- All monitoring wells shall be cased and constructed in a manner that maintains the integrity of the monitoring well bore hole and prevents the bore hole from acting as a conduit for contaminant transport [Title 27, § 20415(b)(4)(A)].
- All sample chemical analyses of any material shall be performed by a laboratory certified by the California Department of Health Services [Wat. Code, § 13176(a)].
- A Detection Monitoring Program for a new landfill facility shall be installed, operational, and one year of monitoring data collected from background monitoring points prior to the discharge of wastes [Title 27, § 20415(e)(6)].
- 6. Background for water samples or soil-pore gas samples shall be represented by the data from all samples taken from applicable background monitoring points during that reporting period (at least one sample from each background monitoring point).

- 7. The Discharger shall submit for approval, establish, and maintain an approved Sample Collection and Analysis Plan. The Sample Collection and Analysis Plan shall at a minimum include:
  - a. Sample collection procedures describing purging techniques, sampling equipment, and decontamination of sampling equipment;
  - **b.** Sample preservation information and shipment procedures;
  - c. Sample analytical methods and procedures;
  - d. Sample quality assurance/quality control (QA/QC) procedures;
  - e. Chain of Custody control; and
  - f. Sample analysis information including sample preparation techniques to avoid matrix interferences, method detection limits (MDLs), practical quantitation limits (PQLs) and reporting limits (RLs), and procedures for reporting trace results between the MDL and PQL.

If required by the Executive Officer, the Discharger shall modify the Sample Collection and Analysis Plan to conform with this Order.

8. For any given monitored medium, the samples taken from all monitoring points and background monitoring points to satisfy the data analysis requirements for a given reporting period shall all be taken within a span not to exceed 30 days, unless a longer time period is approved, and shall be taken in a manner that ensures sample independence to the greatest extent feasible. Specific methods of collection and analysis must be identified. Sample collection, storage, and analysis shall be performed according to the most recent version of USEPA Methods, such as the

latest editions, as applicable, of: (1) Methods for the Analysis of Organics in Water and Wastewater (USEPA 600 Series), (2) Test Methods for Evaluating Solid Waste (SW-846, latest edition), and (3) Methods for Chemical Analysis of Water and Wastes (USEPA 600/4-79-020), and in accordance with the approved Sample Collection and Analysis Plan. Appropriate sample preparation techniques shall be used to minimize matrix interferences.

- 9. If methods other than USEPA-approved methods or Standard Methods are used, or there is a proposed alternant USEPA method than the one listed in the MRP, the proposed methodology shall be submitted for review and approval prior to use, including information showing its equivalence to the required method.
- 10. The **methods of analysis and the detection limits** used must be appropriate for the expected concentrations. For the monitoring of any constituent or parameter that is found in concentrations which produce more than 90% non-numerical determinations (i.e., "trace" or "ND") in data from background monitoring points for that medium, the analytical method having the lowest MDL shall be selected from among those methods which would provide valid results in light of any matrix effects or interferences.
- 11. The laboratory reporting limit (RL) for all reported monitoring data shall be set no greater than the practical quantitation limit (PQL).
- 12. **"Trace" results** results falling between the MDL and the PQL shall be reported as such, and shall be accompanied both by the estimated MDL and PQL values for that analytical run.

- 13. Laboratory data shall not be altered or revised by the Discharger. If the Discharger observes potential lab errors, it shall identify the issue in the monitoring report and shall describe steps that will be taken to prevent similar errors in the future.
- 14. MDLs and PQLs shall be derived by the laboratory for each analytical procedure, according to State of California laboratory accreditation procedures. These MDLs and PQLs shall reflect the detection and quantitation capabilities of the specific analytical procedure and equipment used by the lab, rather than simply being quoted from USEPA analytical method manuals. In relatively interference-free water, laboratory-derived MDLs and PQLs are expected to closely agree with published USEPA MDLs and PQLs. MDLs and PQLs shall be reported.
- 15. If the laboratory suspects that, due to a change in matrix or other effects, the true detection limit or quantitation limit for a particular analytical run differs significantly from the laboratory-derived MDL/PQL values, the results shall be flagged in the laboratory report accordingly, along with estimates of the detection limit and quantitation limit actually achieved. The MDL shall always be calculated such that it represents the lowest achievable concentration associated with a 99% reliability of a nonzero result. The PQL shall always be calculated such that it represents the lowest constituent concentration at which a numerical value can be assigned with reasonable certainty that it represents the constituent's actual concentration in the sample. Normally, PQLs should be set equal to the concentration of the lowest standard used to calibrate the analytical procedure.
- 16. All **QA/QC** data shall be reported, along with the sample results to which they apply, including the method, equipment, analytical detection and

quantitation limits, the percent recovery, an explanation for any recovery that falls outside the QC limits, the results of equipment and method blanks, the results of spiked and surrogate samples, the frequency of quality control analysis, and the name and signature of a responsible person from the laboratory. **Sample results shall be reported unadjusted for blank results or spike recoveries**. In cases where contaminants are detected in QA/QC samples (i.e., field, trip, or lab blanks), the accompanying sample results shall be appropriately flagged, but the analytical results shall not be adjusted.

- 17. Unknown chromatographic peaks shall be reported, flagged, and tracked for potential comparison to subsequent unknown peaks that may be observed in future sampling events. Identification of unknown chromatographic peaks that recur in subsequent sampling events may be required.
- 18. The sampling interval of each monitoring well shall be appropriately screened and fitted with an appropriate filter pack to enable collection of representative groundwater samples [Title 27, § 20415(b)(4)(B)]. Groundwater samples shall not be field-filtered prior to laboratory analysis [40 C.F.R. § 258.53(b)]. Groundwater samples needing filtering (e.g., samples to be analyzed for dissolved metals) shall be filtered by the laboratory prior to analysis.
- 19. Groundwater elevations shall be measured in each well immediately prior to purging, each time groundwater is sampled. The owner or operator shall determine the rate and direction of groundwater flow each time groundwater is sampled. Groundwater elevations in wells which monitor the same waste management area shall be measured within a period of time short enough to avoid temporal variations in groundwater flow which

could preclude accurate determination of groundwater flow rate and direction [40 C.F.R. § 258.53(d)].

- 20. Monitoring wells, piezometers, and other measurement, sampling, and analytical devices must be operated and maintained so that they perform to design specifications throughout the life of the monitoring program [40 C.F.R. § 258.51(c)(2)]. Monitoring devices that cannot be operated and maintained to perform to design specifications shall be replaced after review and approval of a report (i.e., work plan) for the proposed replacement devices.
- All borings are to be logged during drilling under the direct supervision of a registered geologist or registered civil engineer with expertise in stratigraphic well logging [Title 27, § 20415(e)(2)].
- Soils are to be described according to the Unified Soil Classification System [Title 27, § 20415(e)(2)(A)]. Rock is to be described in a manner appropriate for the purpose of the investigation [Title 27, § 20415(e)(2)(B)].
- 23. The Discharger shall submit a work plan for review and approval at least
  60 days prior to installation or abandonment of groundwater monitoring wells.
- 24. The Discharger shall provide Central Valley Water Board staff a minimum of **one-week** notification prior to commencing any field activities related to the installation or abandonment of monitoring devices.
- 25. The water quality protection standard shall consist of the constituents of concern (COC), concentration limits, and the point of compliance. The water quality protection standard shall apply during the active life of the

waste management unit, closure period, post-closure maintenance period, and any compliance period under Title 27, section 20410 [Title 27, § 20390].

- 26. The point of compliance at which the water quality protection standard applies is a vertical surface located at the hydraulically downgradient limit of the waste management unit that extends through the uppermost aquifer underlying the unit [Title 27, § 20405).
- 27. The compliance period is the minimum period of time during which the Discharger shall conduct a water quality monitoring program and is the number of years equal to the active life of the waste management unit plus the closure period [Title 27, § 20410(a)].
- 28. The groundwater monitoring system shall include a sufficient number of monitoring points, installed at appropriate locations, to yield groundwater samples from the uppermost aquifer that represent the quality of groundwater that has not been affected by a release from the waste management unit [Title 27, § 20415(b)(1)(A)].
- 29. The Detection Monitoring Program shall include a sufficient number of monitoring points, installed at appropriate locations and depths to yield groundwater samples from the uppermost aquifer that represent the quality of groundwater passing the point of compliance to allow the detection of a release from the waste management unit [Title 27, § 20415(b)(1)(B)1.].
- 30. Additional monitoring points shall be added as necessary to provide the best assurance of the **earliest possible detection** of a release from the waste management unit [Title 27, § 20415(b)(1)(B)2.].

- 31. The Detection Monitoring Program shall also include a sufficient number of monitoring points installed at appropriate depths and locations to yield groundwater samples from other aquifers or perched zones not already monitored to provide the earliest possible detection of a release from the waste management unit [Title 27, § 20415(b)(1)(B)3. and 4., and §20420(b)].
- 32. A surface water monitoring system shall be established to monitor each surface water body that could be affected by a release from the waste management unit [Title 27, § 20415(c)].
- 33. An unsaturated zone monitoring system shall be established for each waste management unit [Title 27, § 20415(d)].
- 34. The Discharger shall notify Central Valley Water Board staff within seven days if fluid is detected in a previously dry LCRS, unsaturated zone monitoring system, or if a progressive increase is detected in the volume of fluid in a LCRS [Title 27, § 21710(c)(3)].
- 35. Driller's logs for all monitoring wells shall to be submitted to the Central Valley Water Board and the Department of Water Resources [Wat. Code, § 13751 and Title 27, § 20415(b)(3)].
- 36. Groundwater elevation, temperature, electrical conductivity, turbidity, and pH are to be accurately measured at each well each time groundwater is sampled [Title 27, § 21415(e)(13)].
- 37. The groundwater flow rate and direction in the uppermost aquifer and in any zones of perched water and in any additional portions of the zone of saturation being monitored shall be determined at least quarterly [Title 27, § 20415(e)(15)].

- 38. The Discharger shall graph all analytical data from each monitoring point and background monitoring point and shall submit the graphs to the Central Valley Water Board annually [Title 27, § 20415(e)(14)].
- 39. For each waste management unit, the Discharger shall collect all data necessary for selecting appropriate data analysis methods for establishing background values for each constituent of concern and for each monitoring parameter [Title 27, § 20420(c)]. The Discharger shall propose a data analysis method that includes a detailed description of the criteria to be used for determining "measurably significant" (as defined in Title 27, section 20164) evidence of a release from the waste management unit and determining compliance with the water quality protection standard [Title 27, § 20415(e)(6) and (7)].
- 40. For statistical analysis of data, the Discharger shall use one of the methods described in Title 27, section 20415(e)(8)(A)-(E). A non-statistical data analysis method can be used if the method can achieve the goal of the particular monitoring program at least as well as the most appropriate statistical method [Title 27, § 20415(e)(8)]. The Discharger shall use a statistical or nonstatistical data analysis method that complies with Title 27, section 20415(e)(7, 8, 9, and 10), to compare the concentration of each constituent of concern or monitoring parameter with its respective background concentration to determine whether there has been a measurably significant evidence of a release from the waste management unit. For any given monitoring point at which a given constituent has already exhibited a measurably significant indication of a release at that monitoring point, the Discharger may propose to monitor the constituent, at that well, using a concentration-versus-time plot.

- 41. The Discharger may propose an alternate statistical method [to the methods listed under Title 27, section 20415(e)(8)(A-D)] in accordance with Title 27, section 20415(e)(8)(E), for review and approval.
- 42. The statistical method shall account for data below the practical quantitation limit (PQL) with one or more statistical procedures that are protective of human health and the environment. Any PQL validated pursuant to Title 27, section 20415(e)(7) that is used in the statistical method shall be the lowest concentration (or value) that can be reliably achieved within limits of precision and accuracy specified in the WDRs or an approved Sample Collection and Analysis Plan for routine laboratory operating conditions that are available to the facility. The Discharger's technical report (Sample Collection and Analysis Plan and/or Water Quality Protection Standard Report), pursuant to Title 27, section 20415(e)(7), shall consider the PQLs listed in Appendix IX to Chapter 14 of Division 4.5 of Title 22, CCR, for guidance when specifying limits of precision and accuracy. For any given constituent monitored at a background or downgradient monitoring point, an indication that falls between the MDL and the PQL for that constituent (hereinafter called a "trace" detection) shall be identified and used in appropriate statistical or non-statistical tests. Nevertheless, for a statistical method that is compatible with the proportion of censored data (trace and ND indications) in the data set, the Discharger can use the laboratory's concentration estimates in the trace range (if available) for statistical analysis, in order to increase the statistical power by decreasing the number of "ties".
- 43. The water quality protection standard for organic compounds which are not naturally occurring and not detected in background groundwater samples shall be taken as the detection limit of the analytical method used (e.g., USEPA methods 8260 and 8270).

- 44. Alternate statistical procedures may be used for determining the significance of analytical results for common laboratory contaminants (i.e., methylene chloride, acetone, diethylhexyl phthalate, and di-n-octyl phthalate) if part of an approved water quality protection standard. Nevertheless, analytical results involving detection of these analytes in any background or downgradient sample shall be reported and flagged for easy reference by Central Valley Water Board staff.
- 45. Confirmation of Measurably Significant Evidence of a Release.

Whenever a constituent is detected at a detection monitoring point at a concentration that exceeds the concentration limit from the water quality protection standard, the Discharger shall conduct verification sampling to confirm if the exceedance is due to a release or if it is a false-positive (unless previous monitoring has already confirmed a release for that constituent at that monitoring point). An exceedance of the concentration limit from the water quality protection standard is considered measurably significant evidence of a release that must be either confirmed or denied. There are two separate verification testing procedures:

- a. Standard Monitoring Specification I.46 provides the procedure for analytes that are detected in less than 10% of the background samples such as non- naturally occurring constituents like volatile organic compounds; and
- b. Standard Monitoring Specification I.47 provides the procedure for analytes that are detected in 10% or greater of the background samples such as naturally occurring constituents like chloride.
- 46. Verification Procedure for Analytes Detected in Less than 10% of Background Samples. The Discharger shall use the following nonstatistical method for all analytes that are detected in less than 10% of the

background samples. The non-statistical method shall be implemented as follows:

- a. Initial Determination of Measurably Significant Evidence of a Release. Identify each analyte in the current detection monitoring point sample that exceeds either its respective MDL or PQL, and for which a release has not been previously confirmed. The Discharger shall conclude that the exceedance provides a preliminary indication of a release or a change in the nature or extent of the release, at that monitoring point, if *either*:
  - i. The data contains two or more analytes that equal or exceed their respective MDLs; or
  - ii. The data contains one or more analyte that equals or exceeds its PQL.
- b. Discrete Retest [Title 27, § 20415(e)(8)(E) and § 20420(j)(1-3)]:
  - i. In the event that the Discharger or Central Valley Water Board staff concludes (pursuant to paragraph I.46.a., above) that there is a preliminary indication of a release, then the Discharger shall immediately notify Central Valley Water Board staff by phone or e-mail and, within 30 days of such indication, shall collect two new (retest) samples from the monitoring point where the release is preliminarily indicated and analyze them for the constituents that caused the need for the retest.
  - ii. **Confirmation of a Release.** As soon as the retest data are available, the Discharger shall conclude that measurably

significant evidence of a release is confirmed if (not including the original sample) two or more analytes equal or exceed their respective MDLs or if one or more analyte equals or exceeds its PQL. The Discharger shall then:

- (A) Immediately verbally notify the Central Valley Water Board whether or not the retest confirmed measurably significant evidence of a release for the analyte at the monitoring point, and follow up with written notification submitted by certified mail within seven days of the verbal notification; and
- (B) Carry out the requirements of Section J, RESPONSETO A RELEASE if a release has been confirmed.
- (C) Add any five-year analyte that is confirmed per this method to the monitoring parameter list such that it is monitored during each regular monitoring event.
- 47. Verification Procedure for Analytes Detected in 10% or Greater of the Background Samples. The Discharger shall use either a statistical or non-statistical method pursuant to Title 27, section 20415(e)(8)(E) for all analytes that are detected in 10% or greater of the background samples. The Discharger shall use one of the statistical methods required in Title 27, section 20415(e)(8)(E) unless another method has been proposed by the Discharger in a Water Quality Protection Standard Report (or equivalent report) and approved by the Central Valley Water Board in a Monitoring and Reporting Program pursuant to Title 27, section 20415(e)(8)(A-D)] or section 20415(e)(8)(E). The method shall be implemented as follows:

a. Initial Determination of Measurably Significant Evidence of a Release. The Discharger shall compare the value reported by the laboratory for each analyte to the statistically-derived concentration limit from the most recent report (Annual Monitoring Report or Water Quality Protection Standard Report) that uses the approved statistical procedure. If the value exceeds the concentration limit for that constituent, the Discharger shall conclude that there in measurably significant evidence of a release [Title 27, § 20420(i)].

## b. Retest Method [Title 27, § 20415(e)(8)(E) and § 20420(j)(1-3)].

i. In the event that the Discharger or Central Valley Water Board staff concludes (pursuant to paragraph I.47.a., above) that there is a preliminary indication of a release, then the Discharger shall immediately notify Central Valley Water Board staff by phone or e-mail and, within 30 days [Title 27, § 20415(e)(3)] of such indication, the Discharger shall implement a verification procedure/retest option, in accordance with Title 27, sections 20415(e)(8)(E) and 20420(j)(2). The verification procedure shall include either a single "composite" retest (i.e., a statistical analysis that augments and reanalyzes the data from the monitoring point that indicated a release) or shall consist of at least two "discrete" retests (i.e., statistical analyses each of which analyzes only newly-acquired data from the monitoring point that indicated a release) [Title 27, § 20415(e)(8)(E)]. The Discharger may use an alternate method previously approved by the Central Valley Water Board and included in the Monitoring and Reporting Program. The verification procedure shall comply with the requirements of Title 27,

section 20415(e)(8)(E) in addition to the performance standards of Title 27, section 20415(e)(9). The retest samples shall be collected from the monitoring point where the release is preliminarily indicated and shall be analyzed for the constituents that caused the need for the retest. For any indicated monitoring parameter or constituent of concern, if the retest results of one or more of the retest data suites confirm the original indication, the Discharger shall conclude that measurably significant evidence of a release has been confirmed.

- Confirmation of a Release. As soon as the retest data are available, the Discharger shall evaluate the results pursuant to paragraph I.47.b.1, above and shall:
  - (A) Immediately verbally notify the Central Valley Water Board whether or not the retest confirmed measurably significant evidence of a release for the analyte at the monitoring point, and follow up with written notification submitted by certified mail within seven days of the verbal notification; and
  - (B) Carry out the requirements of Section J, RESPONSETO A RELEASE if a release has been confirmed.
  - (C) Add any five-year analyte that is confirmed per this method to the monitoring parameter list such that it is monitored during each regular monitoring event.
- 48. **Physical Evidence of a Release.** If the Discharger determines that there is a significant physical evidence of a release, the Discharger shall

immediately verbally notify Central Valley Water Board staff and provide written notification by certified mail within 7 days of such determination, and within 90 days shall submit an amended report of waste discharge to establish an Evaluation Monitoring Program [Title 27, § 20385(a)(3) and § 20420(I)(1) & (2)].

### J. Response to Release

- Measurably Significant Evidence of a Release Has Been Confirmed. If the Discharger has confirmed that there is measurably significant evidence of a release from a waste management unit pursuant to Standard Monitoring Specification I.46 or I.47, then the Discharger shall:
  - a. Immediately sample all monitoring points in the affected medium at that waste management unit and determine the concentration of all monitoring parameters and constituents of concern for comparison with established concentration limits. Because this constituent of concern scan does not involve statistical testing, the Discharger will need to collect and analyze only a single water sample from each monitoring point in the affected medium [Title 27, § 20420(k)(1)].
  - b. Within 14 days of confirming measurably significant evidence of a release, the Discharger shall (for releases from MSW landfill units) notify all persons who own the land or reside on the land that directly overlies any portion of the plume of contamination if contaminants have migrated off-site if indicated by sampling of detection monitoring wells [40 C.F.R. § 258.55(g)(1)(iii)].
  - Within 90 days of confirming measurably significant evidence of a release, the Discharger shall submit an amended report of waste discharge to establish an Evaluation Monitoring Program meeting

the requirements of Title 27, sections 20420(k)(5)(A-D), including but not limited to the results of sampling pursuant to paragraph J.1.a, above. The Evaluation Monitoring Program shall be designed for the collection and analysis of all data necessary to assess the nature and extent of the release and to determine the spatial distribution and concentration of each constituent throughout the zone affected by the release [Title 27, § 20420(k)(5) and § 20425(b)]. For releases from MSW landfill units, the Evaluation Monitoring Program shall also include any additional proposals necessary to comply with 40 C.F.R. § 258.55, particularly the additional monitoring well required by 40 C.F.R. § 258.55(g)(1)(ii).

- d. Within 180 days of confirming measurably significant evidence of a release, the Discharger shall submit to the Central Valley Water Board an initial engineering feasibility study for a Corrective Action Program necessary to meet the requirements of Title 27, section 20430. At a minimum, the initial engineering feasibility study shall contain a detailed description of the corrective action measures that could be taken to achieve background concentrations for all constituents of concern [Title 27, § 20420(k)(6)].
- e. If the Discharger confirms that there is measurably significant evidence of a release from the waste management unit at any monitoring point, the Discharger may attempt to demonstrate that a source other than the waste management unit caused the evidence of a release or that the evidence is an artifact caused by an error in sampling, analysis, or statistical evaluation or by natural variation in groundwater, surface water, or the unsaturated zone. The Discharger may make a demonstration pursuant to Title 27, section 20420(k)(7) in addition to or in lieu of submitting both an

amended report of waste discharge or an engineering feasibility study; however, the Discharger is not relieved of the requirements and due dates of Title 27, sections 20420(k)(6) & (7) unless Central Valley Water Board staff agree that the demonstration successfully shows that a source other than the waste management unit caused the evidence of a release or that the evidence resulted from error in sampling, analysis, or statistical evaluation or from natural variation in groundwater, surface water, or the unsaturated zone. In order to make this demonstration, the Discharger shall notify the Central Valley Water Board by certified mail of the intent to make the demonstration **within seven days** of determining measurably significant evidence of a release, and shall submit a report **within 90 days** of determining measurably significant evidence of a release [Title 27, § 20420(k)(7)].

- f. Within 90 days of the date that the Evaluation Monitoring Program from paragraph J.1.c is approved (the date is it established), the Discharger shall complete and submit the following:
  - Results and Assessment for the Evaluation Monitoring Program. A report with the results and assessment based on the approved Evaluation Monitoring Program [Title 27, § 20425(b)].
  - ii. Updated Engineering Feasibility Study. An updated engineering feasibility study for corrective action based on the data collected to delineate the release and data from the ongoing monitoring program required under Title 27, section 20425(e) [Title 27, § 20425(c)].

- iii. Amended ROWD for a Corrective Action Program. An amended report of waste discharge to establish a Corrective Action Program meeting the requirements of Title 27, section 20430 based on the data collected to delineate the release and based on the updated engineering feasibility study [Title 27, § 20425(d)].
- **g.** The Discharger shall (for releases from MSW landfill units) discuss the results of the updated engineering feasibility study, prior to the final selection of a remedy, in a public meeting with interested and affected parties [40 C.F.R. § 258.56(d)].

# K. General Provisions

- 1. In the event the Discharger does not comply or will be unable to comply with any prohibition or limitation of this Order for any reason, the Discharger shall notify the appropriate Central Valley Water Board office by telephone as soon as it or its agents have knowledge of such noncompliance or potential for noncompliance, and shall confirm this notification in writing within two weeks. The written notification shall state the nature, time, and cause of noncompliance, and shall describe the measures being taken to prevent recurrences and shall include a timetable for corrective actions.
- 2. All reports and transmittal letters shall be signed by persons identified below:
  - **a.** For a corporation: by a principal executive officer of at least the level of senior vice-president.

- **b.** For a partnership or sole proprietorship: by a general partner or the proprietor.
- **c.** For a municipality, state, federal or other public agency: by either a principal executive officer or ranking elected or appointed official.
- **d.** A duly authorized representative of a person designated in a, b or c above if:
  - i. The authorization is made in writing by a person described in a, b, or c of this provision;
  - ii. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity, such as the position of plant manager, operator of a Unit, superintendent, or position of equivalent responsibility (a duly authorized representative may thus be either a named individual or any individual occupying a named position); and
  - iii. The written authorization is submitted to the Central Valley Water Board.
- **e.** Any person signing a document under this Section shall make the following certification:

I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.

- 3. The Discharger shall take all reasonable steps to minimize any adverse impact to the waters of the State resulting from noncompliance with this Order. Such steps shall include accelerated or additional monitoring as necessary to determine the nature, extent, and impact of the noncompliance.
- 4. The owner of the waste management facility shall have the continuing responsibility to assure protection of waters of the state from discharged wastes and from gases and leachate generated by discharged waste during the active life, closure, and post-closure maintenance period of the waste management units and during subsequent use of the property for other purposes.
- 5. The fact that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with this Order shall not be regarded as a defense for the Discharger's violations of this Order.
- 6. The Discharger shall notify the Central Valley Water Board of a material change in; the types, quantity, or concentrations of wastes discharged; site operations and features; or proposed closure procedures, including changes in cost estimates. This notification shall be given a reasonable time before the changes are made or become effective. No changes shall be made without Central Valley Water Board approval following authorization for closure pursuant to the site Notification of Closure [Title 27, § 21710(a)(4)].

- 7. The Discharger shall maintain legible records of the volume and type of each waste discharged at each waste management unit or portion of a unit, and the manner and location of discharge. Such records shall be maintained by the Discharger until the beginning of the post-closure maintenance period. These records shall be on forms approved by the State Water Board or Central Valley Water Board and shall be maintained at the waste management facility until the beginning of the post-closure maintenance period. These records shall be available for review by representatives of the State Water Board or Central Valley Water Board or Central Valley Water Board at any time during normal business hours. At the beginning of the post-closure closure maintenance period, copies of these records shall be sent to the Central Valley Water Board [Title 27, § 21720(f)].
- 8. In the event of any change in landowner or the operator of the waste management facility, the Discharger shall notify the succeeding owner or operator in writing of the existence of this Order. A copy of that notification shall be sent to the Central Valley Water Board.
- 9. In the event of any change of ownership or responsibility for construction, operation, closure, or post-closure maintenance of the waste discharge facilities described in this Order, the Discharger shall notify the Central Valley Water Board prior to the effective date of the change and shall include a statement by the new Discharger that construction, operation, closure, or post-closure maintenance will be in compliance with this Order and any revisions thereof [Title 27, § 21710(c)(1)].
- 10. To assume ownership or operation under this Order, the succeeding owner or operator must apply in writing to the Central Valley Water Board requesting transfer of the Order within **14 days** of assuming ownership or operation of this facility. The request must contain the requesting entity's

full legal name, the State of incorporation if a corporation, the name and address and telephone number of the persons responsible for contact with the Central Valley Water Board, and a statement. The statement shall comply with the signatory requirements contained in General Provision K.2 and state that the new owner or operator assumes full responsibility for compliance with this Order. Failure to submit the request shall be considered a discharge without requirements, a violation of the Water Code. Transfer of this Order shall be approved or disapproved by the Central Valley Water Board.

## L. Storm Water Provisions

- New and existing Class III landfills shall be designed, constructed, operated, and maintained to prevent inundation or washout due to floods with a 100-year return period [Title 27, § 20260(c)].
- New and existing Class II landfills shall be designed, constructed, operated, and maintained to prevent inundation or washout due to floods with a 100-year return period [Title 27, § 20250(c)].
- The Discharger shall design storm water conveyance systems for Class III units for a 100-year, 24-hour storm event, and shall design storm water conveyance systems for Class II units for a 1,000-year, 24-hour storm event [Title 27, § 21750(e)(3)].
- 4. MSW landfills located in a 100-year floodplain shall demonstrate that the landfill unit will not restrict the flow of the 100-year flood, reduce the temporary water storage capacity of the floodplain, or result in washout of solid waste so as to pose a hazard to human health or the environment [40 C.F.R. § 258.11(a)].

- 5. Waste management units and their respective containment structures shall be designed and constructed to limit, to the greatest extent possible, ponding, infiltration, inundation, erosion, slope failure, washout, and overtopping under the precipitation conditions for the unit [Title 27, § 20365(a)].
- 6. Precipitation on landfills or waste piles which is not diverted by covers or drainage control systems shall be collected and managed through the LCRS, which shall be designed and constructed to accommodate the precipitation conditions for each class unit [Title 27, § 20365(b)].
- Diversion and drainage facilities shall be designed, constructed, and maintained to [Title 27, § 20365(c)]:
  - accommodate the anticipated volume of precipitation and peak flows from surface runoff and under the precipitation conditions for the waste management unit:
  - effectively divert sheet flow runoff laterally, via the shortest distance, into the drainage and collection facilities;
  - **c.** prevent surface erosion;
  - **d.** control and intercept run-on, in order to isolate uncontaminated surface waters from water that might have come into contact with waste;
  - **e.** take into account:
    - for closed waste management units and for closed portions of units, the expected final contours of the closed unit, including its planned drainage pattern;

- for operating portions of waste management units other than surface impoundments, the unit's drainage pattern at any given time;
- iii. the possible effects of the waste management unit's drainage pattern on and by the regional watershed;
- iv. the design capacity of drainage systems of downstream and adjacent properties by providing for the gradual release of retained water downstream in a manner which does not exceed the expected peak flow rate at the point of discharge if there were no waste management facility; and
- **f.** preserve the system's function. The Discharger shall periodically remove accumulated sediment from the sedimentation or detention basins as needed to preserve the design capacity of the system.
- Collection and holding facilities associated with precipitation and drainage control systems shall be emptied immediately following each storm or otherwise managed to maintain the design capacity of the system [Title 27, § 20365(d)].
- 9. Surface and subsurface drainage from outside of a waste management unit shall be diverted from the unit [Title 27, § 20365(e)].
- 10. Cover materials shall be graded to divert precipitation from the waste management unit, to prevent ponding of surface water over wastes, and to resist erosion as a result of precipitation [Title 27, § 20365(f)].

Any drainage layer in the final cover shall be designed and constructed to intersect with the final drainage system for the waste management unit in a manner promoting free drainage from all portions of the drainage layer [Title 27, §20365(f)]. [paste SPRRs

here]

# **INFORMATION SHEET**

The City of Rio Vista (Discharger) owns and operates the closed Rio Vista Landfill (Facility), which is a 12-acre Class III WMU situated on a 20-acre site approximately one mile north of Rio Vista in Solano County. The Landfill is a municipal solid waste (MSW) landfill regulated under authority given in Water Code section 13000 et seq.; California Code of Regulations, title 27 ("Title 27"), section 20005 et seq. Waste Discharge Requirements (WDRs) Order No. R5-2005-0117 implements these statutes and regulations for the Landfill.

The Facility operated from the mid-1940s through 1992, accepting primarily household waste from the City of Rio Vista and the surrounding areas. The Facility stopped accepting wastes on 1 January 1993 but was not closed until 2002. Since 1993, refuse from the area has been disposed of at the Potrero Hills landfill.

#### Missing Data, Required Analyses, & Reports

The Discharger has a history of not providing required data, information, or performing required analyses. For example, in a 22 September 2011 directive issued pursuant to Water Code section 13267, the Executive Officer notified the Discharger that "the 2010 and 2011 first semiannual monitoring reports did not include any MDLs or trace concentrations in the laboratory reports, which violates Monitoring Specifications E.9 and E.10 for failure to report MDLs, trace concentrations, and detection limits appropriate for the expected concentrations." On 20 October 2011, the Discharger submitted the information required in the 13267 letter. Examples of other missing required information include the following:

The Discharger did not submit three (3) required semiannual reports: *First Semi-Annual 2018*; *First Semi-Annual 2021*; and Second Semi-Annual 2021. In a 10 December 2021, the Discharger's consultant wrote that "...the missing groundwater monitoring reports will be uploaded to the States [sic] Geotracker

database within the next 7 days," referring to the 2021 semi-annual reports. The subject annual reports are not in the GeoTracker system.

- The Discharger did not upload eight (8) electronic copies of the tabular monitoring data in a digital format to GeoTracker® (i.e., electronic data format or EDF).
- The Discharger's monitoring reports do not specify concentration limits for each constituent of concern at each monitoring point or point of compliance or include Water Quality Protection Standard (WQPS) analyses required by WDRs Order No. R5-2005-0117 Monitoring Specification E.3.
- 4. The Discharger does not have an approved Sample Collection and Analysis Plan.
- 5. Monitoring well completion diagrams not uploaded to GeoTracker®.
- 6. The Discharger has not performed five-year COC monitoring and analyses subsequent to the 2013 COCs sampling event.
- 7. The Discharger has not conducted an iso-settlement survey since 2003.
- 8. In 2018, the Local Enforcement Agency (LEA), issued a Notice of Violation to the Discharger, in part, for an "old monitoring well [the LEA found] damaged and left open and un-secure creating a conduit directly into the landfill." The LEA reports that the Discharger repaired and secured the monitoring well. It is unclear when the well was damaged and how long the well remained open and unsecure.
- 9. On 31 January 2020 Regional Board staff directed the Discharger to submit a ROWD for the Facility by 31 March 2020. On 7 December 2021, and after Regional Board staff inquired about the status of the ROWD, the Discharger indicated it had not submitted the ROWD and requested an extension until 31 January 2022. The Discharger then requested further extension to 28 February 2022. The Discharger has not submitted the ROWD.

These tentative WDRs include provisions and time schedules which would address these and other items.

## **Evidence of Release From Class III Unit**

In MRP No. R5-2005-0117, the Central Valley Water Bound found "[g]roundwater monitoring data shows an historical release from the landfill consisting of general minerals, including total dissolved solids (1,200 mg/L), chloride (225 mg/L), sulfate (150 mg/L) and alkalinity (760 mg/L). Time series plots show moderate improvement in groundwater quality since 1998 but do not yet indicate any observable improvement attributable to landfill closure in 2002."

From 2005-2011 in its annual reports, the Discharger concluded that the average concentrations of TDS, chloride, and sulfate for the Point of Compliance wells were higher than the 95% t-statistic for background well MW-3. The Discharger's annual reports do not include analyses used to support the conclusions.

Staff review of the limited electronic copies of the tabular monitoring data in a digital format the Discharger provided to GeoTracker® identified apparent errors and omissions in the data. The incomplete electronic data prevents a thorough review and evaluation of whether the Discharger is compliance with WDRs or whether releases of wastes from the individually monitored WMU may be occurring which result in impacts to water quality.

The tentative WDRs would require the Discharger to investigate possible release of inorganic constituents from WMU I, including implementation of, SPRRs I.45, I.46, and SPRRs J. This includes preparation of an initial engineering feasibility study for a Corrective Action Program necessary to meet the requirements of Title 27, section 20430.