#### CV-SALTS Annual Report and Consideration of Resolution to Release Remaining CAA Project Funds





State Board Meeting 4 December 2012





 Collaborative Basin Planning Effort

 Utilizing Stakeholder Process to Develop Salinity and Nitrate Management Plan

## **Central Valley Salt Issues**



# More salt enters the region than leaves

- Sacramento Basin has relatively few salt impaired areas but salt exported to the Delta can be picked up and redistributed by SWP and CVP
- San Joaquin River is the SJR
   Basin's sole outlet. Salt imports
   exceed export capacity
- Tulare Lake Basin has no reliable outlet

## **Central Valley Salt Issues**

Salt build-up threatens agricultural productivity





Increasing salt concentrations
 (including NO<sub>3</sub>) in groundwater threaten drinking water

Water used for dilution is (usually) water lost to other uses



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## **Economic Cost**

If the Region does not change its approach to salt, by 2030...

- Direct annual costs anticipated to range between
   \$1 to 1.5 BILLION
- Total annual income impacts statewide anticipated between \$1.7 to 3 BILLION

There is presently no means of distributing these costs equitably or assigning costs to all responsible parties.

## **Diverse Sources**

#### **Regional Sources**

- Agricultural
- Urban
- Rural
- Environmental
- Industrial
- Water Providers





#### **Local Sources**

- Municipal Wastewater
- Septic Tanks
- Oil Field Brines
- Confined Animal Facilities
- Food Processors

**CV-SALTS** Annual Report

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## **Stakeholder Based Solutions**

Stakeholder involvement and ownership
 Better addresses all needs and concerns

 Utilize everyone's efforts & resources more efficiently and effectively
 Basin Plan - based on better data

 more effective

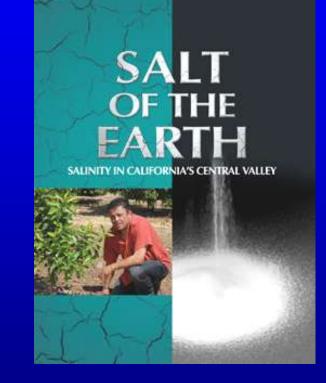
## **CV-SALTS Launch**

#### 2006: Joint Workshop – Initial Products

- Economic study
- Metadata report
- Educational Video
- Strategy

#### 2009: MOA

- State Water Board
- Central Valley Water Board
- Central Valley Salinity Coalition
  - Stakeholder JPA



#### Cleanup and Abatement (CAA) Funds Provided Seed Money

- \$1.2-million (Res. #2009-0023)
- \$3.8-million (Res. #2010-0042)
  - \$2.0-million initially
  - \$1.8-million after demonstration of progress to/approval by State Board

#### Additional Res. #2010-0042 Requirements:

- -Annual Report at Public Hearing
  - Expenditures to Date
  - Services Provided
  - Contribution from Stakeholders
  - Accomplishments
  - Timeline to Complete Work

Expenditures to Date Services Provided Stakeholder Contributions

> Debbie Webster Executive Officer CVCWA

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### Expenditures for Services and Stakeholder Contributions

|  | Since July 2008 |
|--|-----------------|
| CAA Resolution #2009-0023  | \$752,355       |
| CAA Resolution #2010-0042  | \$236,012       |
| Central Valley Salinity Coalition (CVSC) expenditures through October 2012*  | \$1,098,145     |
| Additional Stakeholder Contributions<br>Treatment/Feasibility studies; basin planning<br>support; water quality data | \$6,826,096     |
| Total:   | \$8,912,608*    |

\*Does not include in-kind service participating on committee(s)

## **Services Provided**

#### CAA Funded Projects Completed

- Updated 2012 Strategic Plan, Framework and Workplan
- GIS Database for Central Valley Beneficial Uses and Objectives
- Continued Outreach
  - Update CV-SALTS website
  - Central Valley Salinity Brochure
- LSJR: workplan, problem statement, background, beneficial use evaluation
- White papers
  - Salinity and nitrate impacts on MUN
  - Salinity impacts on irrigated agriculture

## **Services in Progress**

#### **CAA Funded Projects**

Administrative, Technical & Facilitation Support
 Technical Project Manager
 Policy Discussion Facilitation
 Aquatic life salinity criteria review
 Update GIS database and beneficial use maps
 Phase I source and fate conceptual model

AGR salinity objectives by management zone

## **Services in Progress**

#### **CAA Funded Projects**

- SSALTS: evaluation of salt management options
- Case studies to ground truth policy and implementation options
  - MUN in Ag dominated POTW receiving waters
  - MUN in Tulare Lake Bed perched groundwater
  - Lower SJR salinity and boron water quality objectives/implementation
  - Early implementation for DAC safe drinking water

## Stakeholder Current and Future Contributions

| Description*                                      | 2008-2014           |
|---|---------------------|
| CVSC Supported Total (To Date \$1,098,145)        | \$ <u>1,575,588</u> |
| Program support                                   | \$603,433           |
| Pilot salt source/fate studies                    | \$494,712           |
| Contributions for projects and support            | \$477,433           |
| Stakeholder Supported Total (To Date \$7,790,717) | <u>\$9,467,321</u>  |
| Treatment Alternative Studies                     | \$4,959,592         |
| Direct Basin Planning Support                     | \$877,744           |
| Gathering Water Quality Information               | \$3,629,985         |
| Tot   | al: \$11,042,909    |
|   |                     |

#### \*Details for specific projects in Tables 2 and 4 of the staff report

#### **Treatment Alternative**

#### Tulare Lake Drainage District Spray Fields

- 120-acres
- \$4,262,606





- Full scale trial project
- Enhanced evaporation over ponded water
- Close spaced small micron nozzles

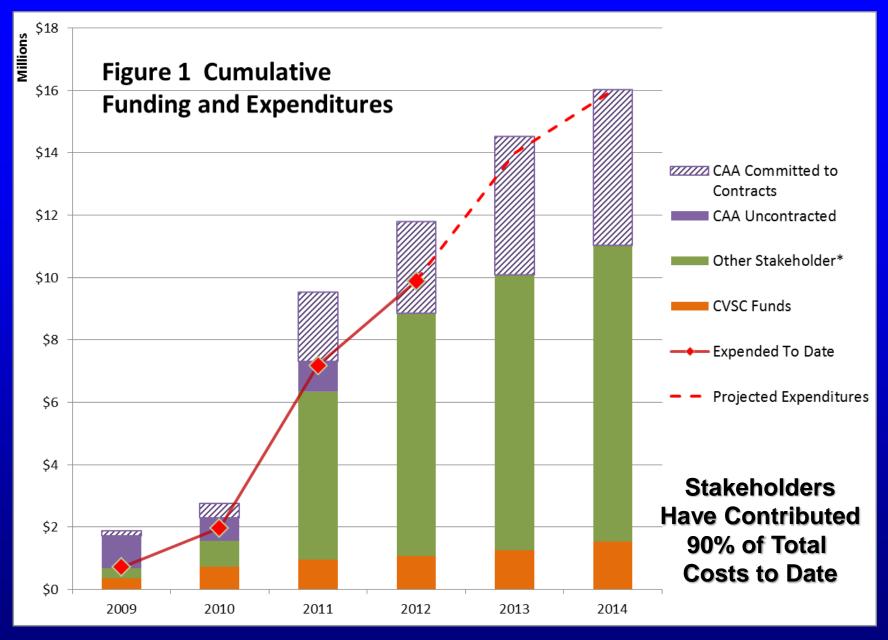
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# Examples Basin Planning Support

- Tulare and MUN Archetype cost share
- Variance BPA with CVCWA
   Direct CV-SALTS Support

## **Example Water Quality Info**

 City of Vacaville
 USBR Westside SJR
 Dairy Representative Monitoring



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## **Stakeholder In-Kind**

- Coordination, oversight and cost share of CAA funded services
- Framework for future salt source studies
- Screening mechanism to create MP "toolbox"
- Co-sponsor/participants in GRA Salinity and Nitrate Conference (June 2012)
- Technical recommendations for use of modeling tools to develop site specific AGR salinity objectives
- Policy discussions/recommendations

## **Sampling of Other Activities**

#### Permit Required (>\$7-million)

- Treatment feasibility analyses
- Receiving water studies
- Salinity minimization plans
- Public education/outreach

#### Implementation Activities (>\$42-million)

- Containment
- Reuse
- Source Reduction
- Cost Share
- Evaluation

## **Accomplishments and Studies**

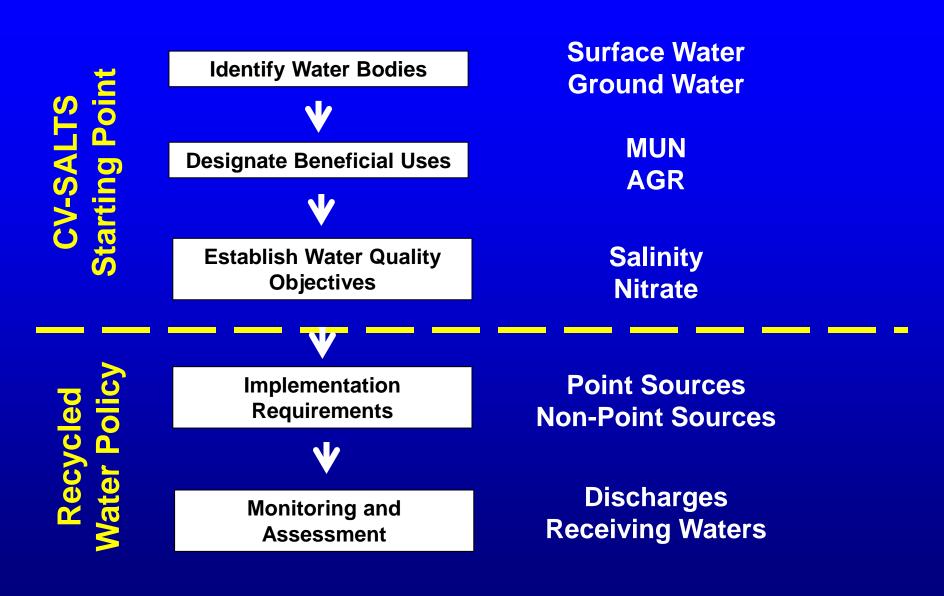
### David Cory Chair Central Valley Salinity Coalition

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### **CV-SALTS Accomplishments 2012**

- Updated Strategy, Framework and Workplan
- Initiated technical work to support:
  - Policy discussions
  - Beneficial Use and Water Quality Objective review
  - Implementation planning

Stakeholders Provide Direct Oversight





## **Strategy and Framework**

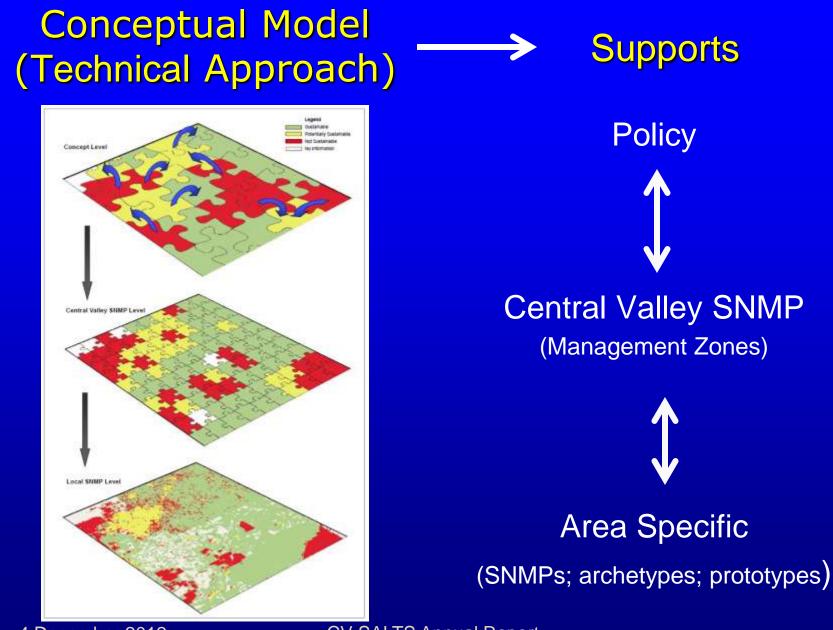
#### **Revise Regulatory Structure**

Beneficial Uses; Water Quality Objectives; Policies

#### **Develop Policies and Procedures to:**

- Evaluate Compliance
- Provide Regulatory Flexibility

# Provide basis for short and long-term management of salts and nitrate at appropriate geographic scales



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## **Policy Discussions**

#### **Fundamental Areas**

- Appropriate application and level of protection for MUN and AGR
  - Ag dominated water bodies
  - Groundwater zones

#### **Implementation Areas**

- Including conservation and recycling
- Utilizing assimilative capacity
- Consideration of drought conditions
- Improving impaired areas using offsets

#### CONSIDERATIONS FOR SALT & NITRATE MANAGEMENT

| USE   | OBJECTIVE | POLICY DISCUSSIONS   |  |  |  |  |  |  |
|-------|-----------|--|--|--|--|--|--|--|
|       |           | 1) Application of Secondary MCLs as numeric WQOs   |  |  |  |  |  |  |
|       | Salinity  | 2) Point-of-Compliance Policy  |  |  |  |  |  |  |
| MUINI |           | 3) Application of MUN use (surface and groundwater)  |  |  |  |  |  |  |
| MUN   |           | 1) Affirm WQO = 10 mg/L Nitrate-N  |  |  |  |  |  |  |
|       | Nitrate   | 2) Establish Zone-of-Influence Evaluation Process  |  |  |  |  |  |  |
|       |           | 3) Alternate Compliance Options: Offsets   |  |  |  |  |  |  |
|       |           | 1) Translators for Narrative Objective   |  |  |  |  |  |  |
|       | Salinity  | 2) Multi-Factor Flowchart for Reasonable Protection  |  |  |  |  |  |  |
| AGR   |           | 3) Ag Zoning Map (dependence and salt-sensitivity)   |  |  |  |  |  |  |
|       | Nitrate   | Agriculture is not the most sensitive use and is unlikely to drive more stringent water quality standards for nitrate. |  |  |  |  |  |  |

2012/2013 Stakeholder Policy Discussions

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### Archetype Studies (Beneficial Uses and Water Quality Objectives)

- Ag Dominated Water Bodies (Sac Valley)
  - Appropriate MUN Beneficial Use application
- Groundwater (Tulare Lake Bed Basin)
  - Appropriate MUN beneficial uses
- Zone Studies (Central Valley wide)
  - Develop management zones and template for narrative regional AGR interpretation
- Lower San Joaquin River
  - Appropriate beneficial uses/water quality objectives surface water

#### Ag Dominated Surface Water Bodies

- 4 POTWs in Sac Valley
- 400 square miles
- MUN applied via DW Policy
- Evaluates appropriate MUN application and level of protection





#### **Groundwater**

- Portion unconfined aquifer Tulare Lake Bed
- MUN applied via DW Policy
- Evaluates appropriate MUN application and level of protection

### **Prototype Studies** (Implementation Alternatives)

- Lower San Joaquin River
  - Implementation alternatives for meeting WQOs and salt balance
- Disadvantaged Communities
  - Address nitrate contaminated GW basins
- SSALTS:
  - Salt management implementation alternatives
  - Evaluated at different scales in all three basins

## Schedule, Benefits and Outcomes

### Parry Klassen Chair, CV-SALTS Executive Committee

#### Figure 2 Summerized CV-SALTS Worplan Schedule

| CV-SALTS Program Element                          |   | 2012 | 2013 | 2014 | 2015  | 2016 | 2017 | + |
|---|---|------|------|------|-------|------|------|---|
| Program Management                                | - | -    |      |      |       |      |      |   |
| Funding   |   |      |      |      |       |      |      |   |
| Policy Development and Planning                   |   |      |      |      |       |      |      |   |
| Outreach and Scoping 💠 = Meetings                 |   |      | *    | *    |       |      |      |   |
| Technical Studies                                 |   |      |      |      |       |      |      |   |
| Conceptual Model (Initial Phase)                  |   |      |      |      | Final | SNMP |      |   |
| Phase II (SNMP)                                   |   |      |      |      |       |      |      | 1 |
| Final Phase                                       |   |      |      |      |       |      |      | 1 |
| Beneficial Use and Objective GIS Mapping (BUOS I) |   |      |      |      |       |      |      | 1 |
| BUOS IIupdate with additional GIS layers          |   |      |      |      |       |      |      |   |
| Ag Water Quality Zoning Map                       |   |      |      |      |       |      |      | 1 |
| Criteria Evaluations (AGR, MUN, Aquatic Life)     |   |      |      |      |       |      |      |   |
| Other Technical Studies and Documents             |   |      |      |      |       |      |      |   |
| Archetypes/Case Studies                           |   |      |      |      |       |      |      |   |
| Groundwater MUN (Tulare)                          |   |      |      |      |       |      |      |   |
| Surface Water MUN (Sac Valley POTWs)              |   |      |      |      |       |      |      |   |
| Related/Integrated Efforts                        |   |      |      |      |       |      |      |   |
| Management Practice Development                   |   |      |      |      |       |      |      |   |
| Lower San Joaquin River Salt and Boron Objectives |   |      |      |      |       |      |      |   |
| Implementation Planning                           |   |      |      |      |       |      |      |   |
| Implementation Prototype Documentation            |   |      |      |      |       |      |      |   |
| SSALTS  |   |      |      |      |       |      |      |   |
| Effective Management Practice Evaluation          |   |      |      |      |       |      |      |   |
| SNMP Documentation                                |   |      |      |      |       |      |      |   |
| Monitoring & Reporting Plan Development           |   |      |      |      |       |      |      |   |
| Economic Review                                   |   |      |      |      |       |      |      |   |
| Documentation for Approval                        |   |      |      |      |       |      |      |   |
| CEQA Equivalent Documentation                     |   |      |      |      |       |      |      |   |
| BPA Documentation Process Support                 |   |      |      |      |       |      |      |   |
| Initial Implementation                            |   |      |      |      |       |      |      |   |
| Management Practice Implementation                |   |      |      |      |       |      |      |   |
| DAC Assistance - Nitrate                          |   |      |      |      |       |      |      |   |
| Salt and Nitrate Control Project Implementation   |   |      |      |      |       |      |      |   |
| Archetype Template Implementation                 |   |      |      |      |       |      |      |   |
| Local SNMP Implementation                         |   |      |      |      |       |      |      |   |
| Monitoring and Reporting                          |   |      |      |      |       |      |      |   |
| Phase II SNMP                                     |   |      |      |      |       |      |      |   |

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### **Key Benefits**

- Stakeholder Driven
- Policy Recommendations
- Templates (Archetypes/Prototypes)A Plan within a Plan



### Outcomes

Updated Central Valley Basin Plans

Compliance with Recycled Water Policy

Concerns Addressed:
 Salt
 Nitrate
 Impacted Areas in the Valley

Ability to fold in area specific updates

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CV-SALTS Annual Report

Slide 36

### **CV-SALTS is making progress**

### **Questions?**

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**CV-SALTS Annual Report** 

Slide 37

## <u>Part 2</u>

# Consideration of a Resolution to Release Final \$1.8-million of CAA Funding Allocated to the Project

#### Figure 2 Summerized CV-SALTS Worplan Schedule

| Revised 11/1/12                                   |      | ft SNMP To |      |    |    |       | 1    | 1  |      |   |
|---|------|------------|------|----|----|-------|------|----|------|---|
| CV-SALTS Program Element                          | 2011 | 2012       | 2013 | 20 | 14 | 2015  | 20   | 16 | 2017 | + |
| Program Management                                |      |            |      |    |    |       |      |    |      |   |
| Funding   |      |            |      |    |    |       |      |    |      |   |
| Policy Development and Planning                   |      |            |      |    |    |       |      |    |      |   |
| Outreach and Scoping 💠 = Meetings                 |      |            | *    | *  |    | *     |      |    |      |   |
| Technical Studies                                 |      |            |      |    |    |       |      |    |      |   |
| Conceptual Model (Initial Phase)                  |      |            |      |    |    | Final | SNMP |    |      |   |
| Phase II (SNMP)                                   |      |            |      |    |    |       |      |    |      |   |
| Final Phase                                       |      |            |      |    |    |       |      |    |      |   |
| Beneficial Use and Objective GIS Mapping (BUOS I) |      |            |      |    |    |       |      |    |      |   |
| BUOS IIupdate with additional GIS layers          |      |            |      |    |    |       |      |    |      |   |
| Ag Water Quality Zoning Map                       |      |            |      |    |    |       |      |    |      |   |
| Criteria Evaluations (AGR, MUN, Aquatic Life)     |      |            |      |    |    |       |      |    |      |   |
| Other Technical Studies and Documents             |      |            |      |    |    |       |      |    |      |   |
| Archetypes/Case Studies                           |      |            |      |    |    |       |      |    |      |   |
| Groundwater MUN (Tulare)                          |      |            |      |    |    |       |      |    |      |   |
| Surface Water MUN (Sac Valley POTWs)              |      |            |      |    |    |       |      |    |      |   |
| Related/Integrated Efforts                        |      |            |      |    |    |       |      |    |      |   |
| Management Practice Development                   |      |            |      |    |    |       |      |    |      |   |
| Lower San Joaquin River Salt and Boron Objectives |      |            |      |    |    |       |      |    |      |   |
| Implementation Planning                           |      |            |      |    |    |       |      |    |      |   |
| Implementation Prototype Documentation            |      |            |      |    |    |       |      |    |      |   |
| SSALTS  |      |            |      |    |    |       |      |    |      |   |
| Effective Management Practice Evaluation          |      |            |      |    |    |       |      |    |      |   |
| SNMP Documentation                                |      |            |      |    |    |       |      |    |      |   |
| Monitoring & Reporting Plan Development           |      |            |      |    |    |       |      |    |      |   |
| Economic Review                                   |      |            |      |    |    |       |      |    |      |   |
| Documentation for Approval                        |      |            |      |    |    |       |      |    |      |   |
| CEQA Equivalent Documentation                     |      |            |      |    |    |       |      |    |      |   |
| BPA Documentation Process Support                 |      |            |      |    |    |       |      |    |      |   |
| Initial Implementation                            |      |            |      |    |    |       |      |    |      |   |
| Management Practice Implementation                |      |            |      |    |    |       |      |    |      |   |
| DAC Assistance - Nitrate                          |      |            |      |    |    |       |      |    |      |   |
| Salt and Nitrate Control Project Implementation   |      |            |      |    |    |       |      |    |      |   |
| Archetype Template Implementation                 |      |            |      |    |    |       |      |    |      |   |
| Local SNMP Implementation                         |      |            |      |    |    |       |      |    |      |   |
| Monitoring and Reporting                          |      |            |      |    |    |       |      |    |      |   |
| Phase II SNMP                                     |      |            |      |    |    |       |      |    |      |   |

Work Ongoing in 2013 under existing \$2 M Funding

Tasks to be funded in part with final \$1.8 M Request

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#### Tasks Continued and/or Funded in Part with Remaining \$1.8M

#### From Summerized CV-SALTS Workplan Schedule

| Revised 11/1/12                          | Dro            | aft SNMP To | Regional Bo | ard $\rightarrow$ | Final SNMP $\rightarrow$ BPA $\rightarrow$ |      |      |   |
|--|----------------|-------------|-------------|-------------------|--|------|------|---|
| CV-SALTS Program Element                 | 2011 2012 2013 |             | 2013        | 2014              | 2015 2016                                  |      | 2017 | + |
| Program Management                       |                |             |             |                   |  |      |      |   |
| Policy Development and Planning          |                |             |             |                   |  |      |      |   |
| Outreach and Scoping 🔹 = Meetings        |                |             | *           | *                 | *  |      |      |   |
| Technical Studies                        |                |             |             |                   |  |      |      |   |
| Conceptual Model (Initial Phase)         |                |             |             |                   | Final                                      | SNMP |      |   |
| Phase II (SNMP)                          |                |             |             |                   |  |      |      |   |
| Final Phase                              |                |             |             |                   |  |      |      |   |
| Implementation Planning                  |                |             |             |                   |  |      |      |   |
| SSALTS                                   |                |             |             |                   |  |      |      |   |
| Effective Management Practice Evaluation |                |             |             |                   |  |      |      |   |
| Economic Review                          |                |             |             |                   |  |      |      |   |
| Documentation for Approval               |                |             |             |                   |  |      |      |   |
| CEQA Equivalent Documentation            |                |             |             |                   |  |      |      |   |
| BPA Documentation Process Support        |                |             |             |                   |  |      |      |   |

#### Anticipated Contract Obligations Resolution #2010-0042

| Description                | To Date     | FY12/13     | FY13/14     | Total  |
|----------------------------|-------------|-------------|-------------|--------|
| Original<br>\$2-million    | \$1,311,309 | \$688,691   | 0           | \$2M   |
| Remaining<br>\$1.8-million | 0           | \$937,000   | \$863,000   | \$1.8M |
| Annual Total:              | \$1,311,309 | \$1,625,691 | \$863,000   | \$3.8M |
| Running Total:             | \$1,311,309 | \$2,937,000 | \$3,800,000 | \$3.8M |
| % of \$3.8-mil:            | 35%         | 77%         | 100%        |        |

## **Draft Resolution**

- Releases remaining \$1.8-million to project
- Requires annual progress reports
- Disencumbers remaining funds if sufficient progress not demonstrated
- Reverts unexpended funds to CAA on June 1, 2014, unless extension authorized

## **Staff Recommendation**

Approve Resolution releasing remaining \$1.8-million of CAA funding originally authorized under Resolution #2010-0042, to support the CV-SALTS initiative.

#### **Extra Slides**



<u>Central Valley</u> Area = 60,000 mi<sup>2</sup> Pop. = 6.5 million

Santa Ana Area = 2,800 mi<sup>2</sup> Pop. = 6 million Budget \* = \$3.3 M Timeline = 9 Years

\* Not including monitoring and non-BPA Costs 45