CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN DIEGO REGION

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ORDER R9-2020-0005 NPDES NO. CA0001350

WASTE DISCHARGE REQUIREMENTS FOR CABRILLO POWER I LLC, ENCINA POWER STATION, SAN DIEGO COUNTY, DISCHARGE TO THE PACIFIC OCEAN

The following Discharger is subject to waste discharge requirements (WDRs) set forth in this Order:

Discharger	Cabrillo Power I LLC				
Name of Facility	Encina Power Station				
Facility Address	4600 Carlsbad Boulevard				
	Carlsbad, CA 92008-4301				
	San Diego County				

Table 1. Discharger Information

Table 2. Discharge Location

Discharge Point	Effluent Description	Discharge Point Latitude (North)	Discharge Point Longitude (West)	Receiving Water
001	Low-volume Wastes, Seepage and Groundwater Pumping	33º 8' 17" N	117º 20' 22" W	Pacific Ocean

Table 3. Internal Waste Streams¹

Discharge Point	Wastewater Discharge Description
001B	Low-Volume Waste Seepage and Groundwater Pumping
001H	Low-Volume Waste Treatment Facility (LVWTF)

¹ Discharge Points 001A and 001C through 001G have been discontinued.

This Order was adopted on:	February 12, 2020
This Order shall become effective on:	April 1, 2020
This Order shall expire on:	March 31, 2025
The Discharger shall file a Report of Waste Discharge (ROWD) as an application for reissuance of WDRs in accordance with title 23, California Code of Regulations, and an application for reissuance of a National Pollutant Discharge Elimination System (NPDES) permit no later than:	180 days prior to the Order expiration date
The U.S. Environmental Protection Agency (USEPA) and the California Regional Water Quality Control Board, San Diego Region (San Diego Water Board), have classified this discharge as follows:	Minor

Table 4. Administrative Information

I, David W. Gibson, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of the Order adopted by the California Regional Water Quality Control Board, San Diego Region, on **February 12, 2020**.

Pur W.

David W. Gibson, Executive Officer

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I. FACILITY INFORMATION

Cabrillo Power I LLC (Discharger) is the owner and operator of the Encina Power Station (Facility), a steam electric generating facility that has ceased power generating operations as of December 11, 2018. The Facility is now permanently retired and is undergoing decommissioning. The Facility is located in the City of Carlsbad, California, adjacent to the tidally influenced Agua Hedionda Lagoon along the Pacific Ocean coastline. During the currently on-going decommissioning process, the Facility has eliminated most wastewater discharges and will continue to discharge groundwater, storm water, and low-volume wastewater. Additional information describing the Facility is summarized in Table 1 of this Order and in sections I and II of the Fact Sheet (Attachment F). Section I of the Facility.

II. FINDINGS

The California Regional Water Quality Control Board, San Diego Region (San Diego Water Board), finds:

- A. Legal Authorities. This Order serves as WDRs pursuant to article 4, chapter 4, division 7 of the California Water Code (Water Code) (commencing with section 13260). This Order is also issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the USEPA and chapter 5.5, division 7 of the Water Code (commencing with section 13370). It shall serve as an NPDES permit for point source discharges from this Facility to surface waters.
- **B. Background and Rationale for Requirements.** The San Diego Water Board developed the requirements in this Order based on information submitted as part of the application, through monitoring and reporting programs, and other available information. The Fact Sheet (Attachment F), which contains background information and rationale for the requirements in this Order, is hereby incorporated into and constitutes Findings for this Order. Attachments A through E and G are also incorporated into this Order.
- C. Provisions and Requirements Implementing State Law The provisions/requirements in subsections IV.B, IV.C, V.B, VI.C.1.b, and VI.C.4.a-c are included to implement State law only. These provisions/requirements are not required or authorized under the federal CWA; consequently, violations of these provisions/requirements are not subject to the enforcement remedies that are available for NPDES violations.
- D. Executive Officer Delegation of Authority. The San Diego Water Board by prior resolution has delegated all matters that may legally be delegated to its Executive Officer to act on its behalf pursuant to Water Code section 13223. Therefore, the Executive Officer is authorized to act on the San Diego Water Board's behalf on any matter within this Order unless such delegation is unlawful under Water Code section 13223 or this Order explicitly states otherwise.
- E. Notification of Interested Parties. The San Diego Water Board has notified the Discharger and interested agencies and persons of its intent to prescribe WDRs for the discharge and has provided them with an opportunity to submit their written

comments and recommendations. Details of the notification are provided in the Fact Sheet (Attachment F).

F. Consideration of Public Comment. The San Diego Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. Details of the Public Hearing are provided in the Fact Sheet.

THEREFORE, IT IS HEREBY ORDERED, that this Order supersedes Order R9-2006-0043 except for enforcement purposes and in order to meet the provisions contained in division 7 of the Water Code (commencing with section 13000) and regulations adopted thereunder, and the provisions of the CWA and regulations and guidelines adopted thereunder, the Discharger shall comply with the requirements in this Order. This action in no way prevents the San Diego Water Board from taking enforcement action for past violations of the previous Order.

III. DISCHARGE PROHIBITIONS

- A. The discharge of waste in a manner or to a location that has not been specifically described to the San Diego Water Board and for which valid WDRs are not in force are prohibited.
- **B.** The discharge of oil or any residuary product of petroleum to Waters of the United States and/or State, except in accordance with WDRs or other provisions of the Clean Water Act or division 7 of the Water Code, is prohibited.
- **C.** The discharge of polychlorinated biphenyl compounds (PCBs), such as those commonly used for transformer fluid is prohibited.
- D. The total combined discharge of a wastewater flow volume, as determined on a 30day running average basis through Discharge Point 001 to the Pacific Ocean in excess of 2.2 million gallons per day (MGD) is prohibited.
- **E.** The Discharger must comply with Discharge Prohibitions contained in chapter 4 of the *Water Quality Control Plan for the San Diego Basin* (Basin Plan), incorporated into this Order as fully set forth herein and summarized in Attachment G of this Order.
- **F.** The Discharger must comply with Discharge Prohibitions contained in the *California Ocean Plan* (Ocean Plan), incorporated into this Order as fully set forth herein and summarized in Attachment G of this Order.

IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

A. Effluent Limitations – Discharge Point No. 001

- 1. Final Effluent Limitations Discharge Point No. 001
 - **a.** The Discharger shall maintain compliance with the following effluent limitations at Discharge Point No. 001, with compliance measured at Monitoring Location EFF-001 as described section II of the Monitoring and Reporting Program (MRP), Attachment E of this Order:

Parameter	Units	Average Monthly	Weekly Average	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
рН	Standard Units				6.0	9.0
Turbidity	NTU	75	100			225
Chronic Toxicity	Pass/Fail			Pass ¹		

Table 5. Final Effluent Limits – Discharge Point No. 001 (Monitoring Location EFF-001)

¹ Compliance with the Maximum Daily Effluent Limitation for chronic toxicity shall be based on the procedures specified in section VII.G of this Order and section III.B of the Monitoring and Reporting Program (Attachment E).

2. Final Effluent Limitations – Low-Volume Wastes (Discharge Point Nos. 001B and 001H)

a. The Discharger shall maintain compliance with the following effluent limitations at Discharge Point Nos. 001B and 001H, with compliance measured from a composite sample collected from Monitoring Locations INT-001B and INT-001H, respectively, as described in section II of the MRP, Attachment E of this Order:

Table 6. Final Effluent Limits – Discharge Point Nos. 001B and 001H(Monitoring Locations INT-001B and INT-001H)

Parameter	Units	30-Day Average	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum	Six- Month Median
рН	standard units			6.0	9.0	
Total	mg/L	30	100			
Suspended Solids	lbs/day ¹	230	767			
Oil and	mg/L	15	20		-	
Grease	lbs/day ¹	115	153			
Chromium (Hexavalent)	lbs/day ¹		1.0			0.25
Copper, Total	lbs/day ¹		1.3			0.15
Mercury, Total	lbs/day ¹		0.020			0.0051

Parameter	Units	30-Day Average	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum	Six- Month Median
Cyanide, Total ²	lbs/day ¹		0.51			0.13

^{1.} Mass emission rate (MER) effluent limitations, in pounds per day, were calculated based on the following equation: MER (lb/day) = 8.34 x Q x C, where Q is the maximum allowable flow rate (in million gallons per day (MGD)) and C is the concentration calculated using a dilution factor of 15.5 (in mg/L). The maximum combined low-volume waste flowrates from Discharge Point Nos. 001B and 001H is 0.92MGD.

- ^{2.} If the Discharger can demonstrate to the satisfaction of USEPA that an analytical method is available to reliably distinguish between strongly and weakly complexed cyanide, compliance with effluent limitations may be evaluated using the combined measurement of free cyanide, simple alkali metals cyanides, and weakly complexed organometallic cyanide complexes. For the analytical method to be acceptable, the recovery of free cyanide from metal complexes must be comparable to that achieved by the approved method in Title 40 Code of Federal Regulations part 136 (40 CFR part 136). The Discharger shall submit documentation to the San Diego Water Board that the proposed analytical method is approved by the USEPA prior to using the method for effluent limitation compliance evaluations
 - **b.** Compliance determination for mass-based effluent limitations contained in Table 6 will account for the combined low-volume waste flow rate on the day of sampling; i.e. the actual limitation shall be determined for the period of sampling in accordance with the following equation:

 $L_f = (Q_a/Q_m) L_t$; where

- L_f = The mass-based effluent limitation to be used for compliance determination.
- Q_a = The total combined low-volume waste flowrate, in MGD, at the time of sampling.
- Q_m= 0.92 MGD, the maximum flow of low-volume waste at Discharge Points 001B and 001H.
- L_t = The maximum mass-based effluent limitation, in lbs/day, contained in Table 6.

B. Land Discharge Specifications – Not Applicable

C. Recycling Specifications – Not Applicable

V. RECEIVING WATER LIMITATIONS

A. Surface Water Limitations

The receiving water limitations set forth below for ocean waters are based on water quality objectives contained in the Basin Plan and the Ocean Plan and are a required part of this Order. The discharge shall not cause or contribute to a violation of these limitations in the Pacific Ocean. Compliance with these receiving water limitations shall be determined from samples collected at stations representative of the area within the waste field where initial dilution is completed.

1. Bacterial Characteristics

- **a.** Within a zone bounded by the shoreline and a distance of three nautical miles from the shoreline, including all kelp beds, the following bacterial objectives shall be maintained throughout the water column. The ZID is excluded.
 - i. Fecal Coliform
 - (a) Thirty-day geometric mean of fecal coliform density not to exceed 200 CFU per 100 milliliters (mL) calculated based on the five most recent samples from each site.
 - (b) Single sample maximum not to exceed 400 CFU per 100 mL.
 - ii. Enterococci
 - (a) Six-week rolling geometric mean not to exceed 30 CFU per 100 mL, calculated weekly.
 - (b) Statistical threshold value (STV) of 110 CFU per 100 mL not to be exceeded by more than 10 percent of samples collected in a calendar month, calculated in a static manner.
- b. At all areas where shellfish may be harvested for human consumption, as determined by the San Diego Water Board, the median total coliform density (CFU) shall not exceed 70 per 100 ml throughout the water column, and not more than 10 percent of the samples shall exceed 230 per 100 ml.

2. Physical Characteristics

- **a.** Floating particulates and grease and oils shall not be visible.
- **b.** The discharge of waste shall not cause aesthetically undesirable discoloration of the ocean surface.
- **c.** Natural light shall not be significantly reduced at any point outside the initial dilution zone as a result of the discharge of waste.
- **d.** The rate of deposition of inert solids and the characteristics of inert solids in the ocean sediments shall not be changed such that benthic communities are degraded.

e. Trash shall not be present in ocean waters, along shorelines or adjacent areas in amounts that adversely affect beneficial uses or cause nuisance.

3. Chemical Characteristics

- **a.** The dissolved oxygen concentration shall not, at any time, be depressed more than 10 percent from that which occurs naturally, as the result of the discharge of oxygen demanding waste materials.
- **b.** The pH shall not be changed, at any time, more than 0.2 units from that which occurs naturally.
- **c.** The dissolved sulfide concentration of waters in and near sediments shall not be significantly increased above that present under natural conditions.
- **d.** The concentration of substances set forth in chapter II, table 1 of the Ocean Plan, shall not be increased in marine sediments to levels that would degrade indigenous biota.
- **e.** The concentration of organic materials in marine sediments shall not be increased to levels that would degrade marine life.
- **f.** Nutrient materials shall not cause objectionable aquatic growths or degrade indigenous biota.

4. Biological Characteristics

- **a.** Marine communities, including vertebrate, invertebrate, and plant species, shall not be degraded.
- **b.** The natural taste, odor, color of fish, shellfish, or other marine resources used for human consumption shall not be altered.
- **c.** The concentration of organic materials in fish, shellfish, or other marine resources used for human consumption shall not bioaccumulate to levels that are harmful to human health.

5. Radioactivity

a. Discharge of radioactive waste shall not degrade marine life.

B. Groundwater Limitations – Not Applicable

VI. PROVISIONS

A. Standard Provisions

- **1. Federal Standard Provisions**. The Discharger shall comply with all Standard Provisions included in Attachment D.
- 2. San Diego Water Board Standard Provisions. The Discharger shall comply with the following provisions. In the event that there is any conflict, duplication, or overlap between provisions specified by this Order, the more stringent provision shall apply:
 - **a.** This Order expires on **March 31, 2025**, after which, the terms and conditions of this permit are automatically continued pending issuance of a new permit,

provided that all requirements of USEPA's NPDES regulations at 40 CFR 122.6 and the State's regulations at California Code of Regulations title 23, division 3, chapter 9, article 3, section 2235.4 regarding the continuation of expired permits and waste discharge requirements are met.

b. A copy of this Order shall be posted at a prominent location at or near the Facility and shall be available to Facility personnel, San Diego Water Board, State Water Resources Control Board (State Water Board), and USEPA or their authorized representative at all times.

B. Monitoring and Reporting Program (MRP) Requirements

- 1. The Discharger shall comply with the MRP, and future revisions thereto, in Attachment E of this Order.
- 2. Notifications required to be provided under this Order to the San Diego Water Board shall be made to:

E-mail – <u>San Diego@waterboards.ca.gov</u> Telephone (619) 516-1990

C. Special Provisions

1. Reopener Provisions

- c. This Order may be reopened for modification to include an effluent limitation if monitoring establishes that the discharge causes, has the reasonable potential to cause, or contributes to an excursion above an Ocean Plan Table 1 water quality objective. [40 CFR section 122.44(d)(1)]
- **d.** This Order may be modified, revoked and reissued, or terminated for cause including, but not limited to, the following:
 - i. Violation of any terms or conditions of this Order. [Water Code section 13381(a)]b]
 - ii. Obtaining this Order by misrepresentation or failure to disclose fully all relevant fact. [Water Code section 13381(b)]
 - iii. A change in any condition that requires either a temporary or permanent reduction or elimination of the authorized discharge. [Water Code section 13381(c)]

The filing of a request by the Discharger for modifications, revocation and reissuance, or termination of this Order does not stay any condition of this Order. Notification by the Discharger of planned operational or facility changes, or anticipated noncompliance with this Order does not stay any condition of this Order

e. If any applicable toxic effluent standard or prohibition (including any schedule of compliance specified in such effluent standard or prohibition) is promulgated under section 307(a) of the CWA for a toxic pollutant and that

standard or prohibition is more stringent than any limitation on the pollutant in this Order, the San Diego Water Board may institute proceedings to modify or revoke and reissue the Order to conform to the toxic effluent standard or prohibition. [40 CFR section 122.44(b)(1)]

- **f.** This Order may be reopened and modified, in accordance with the provisions set forth in 40 CFR parts 122 and 124, to include new Minimum Levels (MLs) which are established in the Ocean Plan. [40 CFR parts 122 and 124]
- **g.** This Order may be reopened for consistency with any new water quality control plan, policy, law or regulation, (40 CFR section 122.62 (a)(3).)
- h. This Order may be re-opened and modified to revise effluent limitations as a result of future amendments to the Basin Plan or the Ocean Plan, or the adoption of a total maximum daily load allocation (TMDL) for the receiving water. [40 CFR section 122.62(a)(2)]
- i. This Order may be reopened upon submission by the Discharger of new information, the adequacy of which shall be determined by the San Diego Water Board, to provide for dilution credits or a mixing zone, as may be appropriate. (40 CFR section 122.62 (a)(2))
- **j.** This Order may be re-opened and modified, revoked and, reissued or terminated for cause in accordance with the provisions of 40 CFR sections 122.44, 122.62 to 122.64, and 125.62. Causes for taking such actions include, but are not limited to, failure to comply with any condition of this Order and permit, and endangerment to human health or the environment resulting from the permitted activity.
- 2. Special Studies, Technical Reports and Additional Monitoring Requirements – Not Applicable
- 3. Best Management Practices and Pollution Prevention Not Applicable
- 4. Construction, Operation and Maintenance Specifications
 - **a.** All waste treatment, containment, and disposal facilities shall be protected against 100-year peak stream flows as defined by the San Diego County flood control agency.
 - **b.** All waste treatment, containment, and disposal facilities shall be protected against erosion, overland runoff, and other impacts resulting from a 100-year, 24-hour storm event.
 - **c.** Collected screenings, sludges, and other solids removed from liquid wastes, shall be disposed of in accordance with all applicable requirements.

- 5. Special Provisions for Publicly-Owned Treatment Works (POTWs) Not Applicable
- 6. Other Special Provisions Not Applicable
- 7. Other Compliance Schedules Not Applicable

VII. COMPLIANCE DETERMINATION

Compliance with the effluent limitations contained in section IV of this Order shall be determined as follows:

A. Compliance with Average Monthly Effluent Limitation (AMEL)

If the average of daily discharges over a calendar month exceeds the AMEL for a given parameter, an alleged violation will be flagged and the Discharger will be considered out of compliance for each day of that month for that parameter (e.g., resulting in 31 days of noncompliance in a 31-day month). The average of daily discharges over the calendar month that exceeds the AMEL for a parameter will be considered out of compliance for the month only. If only a single sample is taken during the calendar month and the analytical result for that sample exceeds the AMEL, the Discharger will be considered out of compliance for the month no sample (daily discharge) is taken, no compliance determination can be made for that calendar month.

B. Compliance with Average Weekly Effluent Limitation (AWEL)

If the average of daily discharges over a calendar week (Sunday through Saturday) exceeds the AWEL for a given parameter, an alleged violation will be flagged and the Discharger will be considered out of compliance for each day of that week for that parameter, resulting in seven days of noncompliance. The average of daily discharges over the calendar week that exceeds the AWEL for a parameter will be considered out of compliance for that week only. If only a single sample is taken during the calendar week and the analytical result for that sample exceeds the AWEL, the Discharger will be considered out of compliance for that week only is taken during the calendar week and the analytical result for that sample exceeds the AWEL, the Discharger will be considered out of compliance for that calendar week. For any one calendar week during which no sample (daily discharge) is taken, no compliance determination can be made for that calendar week.

C. Compliance with Maximum Daily Effluent Limitation (MDEL)

The MDEL shall apply to flow weighted 24-hour composite samples, or grab, as specified in the MRP (Attachment E). If a daily discharge exceeds the MDEL for a given parameter, an alleged violation will be flagged and the Discharger will be considered out of compliance for that parameter for that one day only within the reporting period. For any one day during which no sample is taken, no compliance determination can be made for that day.

D. Compliance with Instantaneous Maximum Effluent Limitation

The instantaneous maximum effluent concentration limitation shall apply to grab sample determinations. If the analytical result of a single grab sample is higher than the instantaneous maximum effluent limitation for a parameter, an alleged violation will be flagged and the Discharger will be considered out of compliance for that parameter for that single sample. Non-compliance for each sample will be considered separately (e.g., the results of two grab samples taken within a calendar day that both are higher than the instantaneous maximum effluent limitation would result in two instances of noncompliance with the instantaneous maximum effluent limitation).

E. Compliance with 6-Month Median Effluent Limitation

If the median of daily discharges over any 180-day period exceeds the 6-month median effluent limitation for a given parameter, an alleged violation will be flagged and the Discharger will be considered out of compliance for each day of that 180-day period for that parameter. The next assessment of compliance will occur after the next sample is taken. If only a single sample is taken during a given 180-day period and the analytical result for that sample exceeds the 6-month median, the Discharger will be considered out of compliance for the 180-day period. For any 180-day period during which no sample is taken, no compliance determination can be made for the 6-month median limitation.

F. Compliance with 30-Day Average Effluent Limitation

If the arithmetic mean of daily discharges over any thirty consecutive day period exceeds the 30-day average effluent limitation, an alleged violation will be flagged and the Discharger will be considered out of compliance for each day of that 30-day period for that parameter. The next assessment of compliance will occur after the next sample is taken. If only a single sample is taken during a given 30-day period and the analytical result for that sample exceeds the 30-day average effluent limitation, the Discharger will be considered out of compliance for the 30-day period. For any 30-day period during which no sample is taken, no compliance determination can be made for the 30-day average effluent limitation.

G. Chronic Toxicity

The discharge is subject to determination of "Pass" or "Fail" from chronic toxicity tests using the Test of Significant Toxicity (TST) statistical t-test approach described in National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document (EPA 833-R-10-003, 2010), Appendix A, Figure A-1 and Table A-1, and Appendix B, Table B-1. The null hypothesis (Ho) for the TST statistical approach is: Mean discharge Instream Waste Concentration (IWC) response ≤0.75 × Mean control response. A test result that rejects this null hypothesis is reported as "Pass". A test result that does not reject this null hypothesis is reported as "Fail". The relative "Percent Effect" at the discharge IWC is defined and reported as: ((Mean control response - Mean discharge IWC response) ÷ Mean control response)) × 100. This is a t-test (formally Student's t-Test), a statistical analysis comparing two sets of replicate observations - in the case of Whole Effluent Toxicity (WET), only two test concentrations (i.e., a control and IWC). The purpose of this statistical test is to determine if the means of the two sets of observations are different (i.e., if the IWC or receiving water concentration differs from the control (the test result is "Pass" or "Fail")). The Welch's t-test employed by the TST statistical approach is an adaptation of Student's t-test and is used with two samples having unequal variances.

The MDEL for chronic toxicity is exceeded and a violation will be flagged when a chronic toxicity test, analyzed using the TST statistical approach, results in "Fail".

An exceedance of the MDEL during routine monitoring is a violation. Any exceedances occurring during a required accelerated monitoring period and, if appropriate, a TRE period shall not constitute additional violations provided that (1) the Discharger proceeds with the accelerated monitoring and TRE (if required) in a timely manner; and (2) the accelerated monitoring and TRE are completed within one year of the initial exceedance. The San Diego Water Board has the discretion to impose additional violations and initiate an enforcement action for toxicity tests that result in a "Fail" after one year from the initial violation. Additionally, the Discharger's failure to initiate an accelerated monitoring schedule or conduct a TRE, as required by this Order, will result in all exceedances being considered violations of the MDEL and may result in the initiation of an enforcement action.

The chronic toxicity MDEL is set at the IWC for the discharge (6.5% effluent) and expressed in units of the TST statistical approach ("Pass" or "Fail", "Percent Effect"). All NPDES effluent compliance monitoring for the chronic toxicity MDEL shall be reported using the 6.5% effluent concentration and negative control, expressed in units of the TST. The TST hypothesis (Ho) (see above) is statistically analyzed using the IWC and a negative control. Effluent toxicity tests shall be run using a multiconcentration test design when required by Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms (USEPA 2002, EPA-821-R-02-013). The San Diego Board's review of reported toxicity test results will include review of concentration-response patterns as appropriate (see Fact Sheet section IV.C.5). As described in the bioassay laboratory audit directives to the San Jose Creek Water Quality Laboratory from the State Water Resources Control Board dated August 7, 2014, and from the USEPA dated December 24, 2013, the Percent Minimum Significant Difference (PMSD) criteria only apply to compliance reporting for the No Observed Effects Concentration (NOEC) and the sublethal statistical endpoints of the NOEC, and therefore are not used to interpret TST results. Standard Operating Procedures used by the toxicity testing laboratory to identify and report valid, invalid, anomalous, or inconclusive effluent (and receiving water) toxicity test measurement results from the TST statistical approach, including those that incorporate a consideration of concentration-response patterns, must be submitted to the San Diego Water Board (40 CFR section 122.41(h)). The San Diego Water Board will make a final determination as to whether a toxicity test result is valid, and may consult with the Discharger, USEPA, the State Water Board's Quality Assurance Officer, or the State Water Board's Environmental Laboratory Accreditation Program (ELAP) as needed. The San Diego Water Board may consider results of any Toxicity Reduction Evaluation / Toxicity Identification Evaluation (TRE/TIE) studies in an enforcement action.

ATTACHMENT A – ABBREVIATIONS AND DEFINITIONS

Part 1. Abbreviations

Abbreviation	Definition			
40 CFR	Code of Federal Regulations, title 40			
AMEL	Average Monthly Effluent Limitation			
AWEL	Average Weekly Effluent Limitation			
Basin Plan	Water Quality Control Plan for the San Diego Basin			
BAT	Best Available Technology			
BCT	Best Conventional Pollutant Control Technology			
BMPs	Best Management Practices			
BOD	Biochemical Oxygen Demand			
BPT	Best Practicable Treatment Control Technology			
ВТА	Best Technology Available			
CECP	Carlsbad Energy Center Project			
CEQA	California Environmental Quality Act			
CFR	Code of Federal Regulations			
CIWQS	California Integrated Water Quality System			
CWA	Clean Water Act			
DC	Direct Current			
DDT	Dichlorodiphenyltrichloroethane			
Discharger	Cabrillo Power I LLC			
DMRs	Discharge Monitoring Reports			
DNQ	Detected, but Not Quantified			
DO	Dissolved Oxygen			
°F	Degrees Fahrenheit			
ELGs	Effluent Limitation Guidelines			
Но	Null Hypothesis			
IWC	Instream Waste Concentration			
lbs/day	Pounds per Day			
LVW	Low-Volume Waste			
LVWTF	Low-Volume Waste Treatment Facility			
MDEL	Maximum Daily Effluent Limitation			
MDL	Method Detection Limit			
MEC	Maximum Effluent Concentration			
MER	Mass Emission Rate			
MGD	Million Gallons per Day			
mg/L	Milligrams per Liter			
ML	Minimal Level			
MRP	Monitoring and Reporting Program			
ND	Not Detected			
NPDES	National Pollutant Discharge Elimination System			

Abbreviation	Definition				
NSPS	New Source Performance Standards				
NTU	Nephelometric Turbidity Unit				
OAL	Office of Administrative Law				
Ocean Plan	Water Quality Control Plan - Ocean Waters of California				
OTC	Once-Through Cooling				
	California State Water Resources Control Board Water Quality				
OTC Policy	Control Policy on the Use of Coastal and Estuarine Waters for				
5	Power Plant Cooling				
РСВ	Polychlorinated Biphenyls				
pCi/L	Picocuries per Liter				
POTWs	Publicly-Owned Treatment Works				
QA/QC	Quality Assurance/Quality Control				
RL	Reporting Level				
RMDs	Regulatory Management Decisions				
RO	Reverse Osmosis				
ROWD	Report of Waste Discharge				
RP	Reasonable Potential				
RPA	Reasonable Potential Analysis				
San Diego Water	California Regional Water Quality Control Board. San Diego				
Board	Region				
	Standard Methods, Policy for Implementation of Toxics				
SM	Standards for Inland Surface Waters, and Enclosed Bays, and				
	Estuaries of California				
SMR	Self-monitoring Report				
SOU	Single Operational Upset				
SPP	Spill Prevention Plan				
SRP	Spill Response Plan				
SSMP	Sanitary Sewer Management Plans				
SSOs	Sanitary Sewer Overflows				
State Implementation	Policy for Implementation of Toxics Standards for Inland				
	Surface Waters, and Enclosed Bays, and Estuaries of				
FIAIT / SIF	California				
State Water Board	State Water Resources Control Board				
SWAMP	Surface Water Ambient Monitoring Program				
TBELs	Technology-Based Effluent Limitations				
TDS	Total Dissolved Solids				
TIE	Toxicity Identification Evaluation				
TMDL	Total Maximum Daily Load				
TRE	Toxicity Reduction Evaluation				
TSS	Total Suspended Solids				
TST	Test of Significant Toxicity				
TTU	Temporary Treatment Unit				
TUc	Chronic Toxicity Unit				
µg/L	Micrograms per Liter				

Abbreviation	Definition
USEPA	U.S. Environmental Protection Agency
Water Code	California Water Code
WDRs	Waste Discharge Requirements
WET	Whole Effluent Toxicity
WLA	Waste Load Allocation
WMMP	Watercourse Monitoring and Management Plan
WQBELs	Water Quality-Based Effluent Limitations
WQOs	Water Quality Objectives

Part 2. Definitions of Common Terms

Areas of Special Biological Significance (ASBS)

Those areas designated by the State Water Resources Control Board (State Water Board) as ocean areas requiring protection of species or biological communities to the extent that alteration of natural water quality is undesirable. All Areas of Special Biological Significance are also classified as a subset of State Water Quality Protection Areas.

Average Monthly Effluent Limitation (AMEL)

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

Average Weekly Effluent Limitation (AWEL)

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

Chlordane

Shall mean the sum of chlordane-alpha, chlordane-gamma, chlordene-alpha, chlordene-gamma, nonachlor-alpha, nonachlor-gamma, and oxychlordane.

Chronic Toxicity

This parameter shall be used to measure the acceptability of waters for supporting a healthy marine biota until improved methods are developed to evaluate biological response.

Critical system maintenance

Critical system maintenance are activities that are critical for maintenance of a plant's physical machinery and absolutely cannot be postponed until the unit is operating to generate electricity.

Daily Discharge

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in the permit), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of

the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

DDT (Dichlorodiphenyltrichloroethane)

Shall mean the sum of 4,4'DDT, 2,4'DDT, 4,4'DDE, 2,4'DDE, 4,4'DDD, and 2,4'DDD.

Degrade

Degradation shall be determined by comparison of the waste field and reference site(s) for characteristic species diversity, population density, contamination, growth anomalies, debility, or supplanting of normal species by undesirable plant and animal species. Degradation occurs if there are significant differences in any of three major biotic groups, namely, demersal fish, benthic invertebrates, or attached algae. Other groups may be evaluated where benthic species are not affected, or are not the only ones affected.

Detected, but Not Quantified (DNQ)

Sample results that are less than the reported Minimum Level, but greater than or equal to the laboratory's MDL. Sample results reported as DNQ are estimated concentrations.

Dichlorobenzenes

Shall mean the sum of 1,2- and 1,3-dichlorobenzene.

Downstream Ocean Waters

Waters downstream with respect to ocean currents.

Dredged Material

Any material excavated or dredged from the navigable Waters of the U.S., including material otherwise referred to as "spoil."

Enclosed Bays

Indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. This definition includes but is not limited to: Humboldt Bay, Bodega Harbor, Tomales Bay, Drakes Estero, San Francisco Bay, Morro Bay, Los Angeles Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay.

Endosulfan

The sum of endosulfan-alpha and -beta and endosulfan sulfate.

Estuaries and Coastal Lagoons are waters at the mouths of streams that serve as mixing zones for fresh and ocean waters during a major portion of the year. Mouths of streams that are temporarily separated from the ocean by sandbars shall be considered as estuaries. Estuarine waters will generally be considered to extend from a bay or the open ocean to the upstream limit of tidal action but may be considered to extend seaward if significant mixing of fresh and saltwater occurs in the open coastal waters.

Flow-weighted Composite Sample

The flow rate for each individual wastewater is determined for that day, and the relative amount/volume, in percent, of each individual waste stream in the total flow for that day is determined. Using the percentages of each individual waste stream in the total, the amount of each individual waste stream, to be composited in a five-gallon (18,927 mls) sample, is calculated.

Halomethanes shall mean the sum of bromoform, bromomethane (methyl bromide) and chloromethane (methyl chloride).

HCH (Hexachlorocyclohexane)

Shall mean the sum of the alpha, beta, gamma (lindane) and delta isomers of hexachlorocyclohexane.

Initial Dilution

The process that results in the rapid and irreversible turbulent mixing of wastewater with ocean water around the point of discharge.

For shallow water submerged discharges, surface discharges, and non-buoyant discharges, characteristic of cooling water wastes and some individual discharges, turbulent mixing results primarily from the momentum of discharge. Initial dilution, in these cases, is considered to be completed when the momentum induced velocity of the discharge ceases to produce significant mixing of the waste, or the diluting plume reaches a fixed distance from the discharge to be specified by the San Diego Water Board whichever results in the lower estimate for initial dilution.

Instantaneous Maximum Effluent Limitation

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

Instantaneous Minimum Effluent Limitation

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

Kelp Beds

For purposes of the bacteriological standards of the Ocean Plan and this Order, are significant aggregations of marine algae of the genera *Macrocystis* and *Nereocystis*. Kelp beds include the total foliage canopy of *Macrocystis* and *Nereocystis* plants throughout the water column.

Mariculture

The culture of plants and animals in marine waters independent of any pollution source.

Material

(a) In common usage: (1) the substance or substances of which a thing is made or composed (2) substantial; (b) For purposes of the Ocean Plan relating to waste disposal, dredging and the disposal of dredged material and fill, Material means matter of any kind or description which is subject to regulation as waste, or any material dredged from the navigable Waters of the U.S. See also, Dredged Material.

Maximum Daily Effluent Limitation (MDEL)

The highest allowable daily discharge of a pollutant.

Method Detection Limit (MDL)

The minimum concentration of a substance that can be measured and reported with 99 percent confidence that the analyte concentration is greater than zero, as defined in 40 CFR part 136, Attachment B.

Minimum Level (ML)

The concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

Natural Light

Reduction of natural light may be determined by the San Diego Water Board by measurement of light transmissivity or total irradiance, or both, according to the monitoring needs of the San Diego Water Board.

Not Detected (ND)

Those sample results less than the laboratory's MDL.

Ocean Waters

The territorial marine Waters of the State as defined by California law to the extent these waters are outside of enclosed bays, estuaries, and coastal lagoons. If a discharge outside the territorial Waters of the State could affect the quality of the Waters of the State, the discharge may be regulated to assure no violation of the Ocean Plan will occur in ocean waters.

Phenolic Compounds (chlorinated)

The sum of 4-chloro-3-methylphenol, 2-chlorophenol, pentachlorophenol, 2,4,5-trichlorophenol, and 2,4,6-trichlorophenol.

Phenolic Compounds (non-chlorinated)

The sum of 2,4-dimethylphenol, 4,6-Dinitro-2-methylphenol, 2,4-dinitrophenol, 2-methylphenol, 4-methylphenol, 2-Nitrophenol, 4-nitrophenol, and phenol.

PAHs (polynuclear aromatic hydrocarbons)

The sum of acenaphthylene, anthracene, 1,2-benzanthracene, 3,4-benzofluoranthene, benzo[k]fluoranthene, 1,12-benzoperylene, benzo[a]pyrene, chrysene, dibenzo[ah]anthracene, fluorene, indeno[1,2,3-cd]pyrene, phenanthrene and pyrene.

PCBs (polychlorinated biphenyls)

The sum of chlorinated biphenyls whose analytical characteristics resemble those of Aroclor-1016, Aroclor-1221, Aroclor-1232, Aroclor-1242, Aroclor-1248, Aroclor-1254 and Aroclor-1260.

Power-Generating Activities

Power-generating activities refers to activities directly related the generation of electrical power, including start-up and shut-down procedures, contractual obligations (hot stand-by), hot bypasses, and critical system maintenance regulated by the Nuclear Regulatory Commission. Activities that are not considered directly related to the generation of electricity include (but are not limited to) dilution for in-plant wastes, maintenance of source-and receiving water quality strictly for monitoring purposes, and running pumps strictly to prevent fouling of condensers and other power plant equipment.

Reasonable Potential Analysis

Determining the reasonable potential for a discharged pollutant to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard.

Reported Minimum Level

The reported ML (also known as the Reporting Level or RL) is the ML (and its associated analytical method) chosen by the Discharger for reporting and compliance determination from the ML's included in this Order, including an additional factor if applicable as discussed herein. The ML's included in this Order correspond to approved analytical methods for reporting a sample result that are selected by the San Diego Water Board either from Appendix II of the Ocean Plan in accordance with section III.C.5.a. of the Ocean Plan or established in accordance with section III.C.5.b. of the Ocean Plan. The ML is based on the proper application of method-based analytical procedures for sample preparation and the absence of any matrix interferences. Other factors may be applied to the ML depending on the specific sample preparation steps employed. For example, the treatment typically applied in cases where there are matrix-effects is to dilute the sample or sample aliquot by a factor of ten. In such cases, this additional factor must be applied to the ML in the computation of the reported ML.

Shellfish

Organisms identified by the California Department of Health Services as shellfish for public health purposes (i.e., mussels, clams and oysters).

Significant Difference

Defined as a statistically significant difference in the means of two distributions of sampling results at the 95 percent confidence level.

Six-Month Median Effluent Limitation

The highest allowable moving median of all daily discharges for any 180-day period.

State Water Quality Protection Areas (SWQPAs)

Non-terrestrial marine or estuarine areas designated to protect marine species or biological communities from an undesirable alteration in natural water quality. All Areas of Special

Biological Significance (ASBS) that were previously designated by the State Water Board in Resolutions 74-28, 74-32, and 75-61 are now also classified as a subset of State Water Quality Protection Areas and require special protections afforded by the Ocean Plan.

TCDD Equivalents

The sum of the concentrations of chlorinated dibenzodioxins (2,3,7,8-CDDs) and chlorinated dibenzofurans (2,3,7,8-CDFs) multiplied by their respective toxicity factors, as shown in the table below.

Isomer Group	Toxicity Equivalence Factor
2,3,7,8 – tetra CDD	1.0
2,3,7,8 – penta CDD	0.5
2,3,7,8 – hexa CDD	0.1
2,3,7,8 – hepta CDD	0.01
octa CDD	0.001
2,3,7,8 – tetra CDF	0.1
1,2,3,7,8 – penta CDF	0.05
2,3,4,7,8 – penta CDF	0.5
2,3,7,8 – hexa CDFs	0.1
2,3,7,8 – hepta CDFs	0.01
octa CDF	0.001

Test of Significant Toxicity (TST)

A statistical approach used to analyze toxicity test data. The TST incorporates a restated null hypothesis, Welch's t-test, and biological effect thresholds for chronic and acute toxicity.

Toxicity Reduction Evaluation (TRE)

A study conducted in a step-wise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.)

Waste

As used in the Ocean Plan and this Order, waste includes a Discharger's total discharge, of whatever origin, i.e. gross, not net discharge.

Water Recycling

The treatment of wastewater to render it suitable for reuse, the transportation of treated wastewater to the place of use, and the actual use of treated wastewater for a direct beneficial use or controlled use that would not otherwise occur.

ATTACHMENT B – MAPS



Figure B-1. Encina Power Station Location Map

San Luis Rey, Calif. NE/4 Oceanside 15' Quadrangle

N3307.5 - W11715/7.5 1968 Photo revised 1975 AMS 2550 III NE - Series V895 United States Geological Service

Figure B-2. Encina Power Station Site Map



CABRILLO POWER I LLC ENCINA POWER STATION



ATTACHMENT C – FLOW SCHEMATIC

DISCHARGE TO PACIFIC OCEAN

ATTACHMENT D – STANDARD PROVISIONS

I. STANDARD PROVISIONS – PERMIT COMPLIANCE

A. Duty to Comply

The Discharger must comply with all of the terms, requirements, and conditions of this Order. Any noncompliance constitutes a violation of the Clean Water Act (CWA) and the California Water Code (Water Code) and is grounds for enforcement action; permit termination, revocation and reissuance, or modification; denial of a permit renewal application; or a combination thereof. (Title 40 of the Code of Federal Regulations (40 CFR) section 122.41(a); Water Code sections 13261, 13263, 13265, 13268, 13000, 13001, 13304, 13350, 13385.)

The Discharger shall comply with effluent standards or prohibitions established under section 307(a) of the CWA for toxic pollutants and with standards for sewage sludge use or disposal established under section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. (40 CFR section 122.41(a)(1).)

B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Discharger in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this Order. (40 CFR section 122.41(c).)

C. Duty to Mitigate

The Discharger shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. (40 CFR section 122.41(d).)

D. Proper Operation and Maintenance

The Discharger shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Discharger to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Discharger only when necessary to achieve compliance with the conditions of this Order. (40 CFR section 122.41(e).)

E. Property Rights

- **1.** This Order does not convey any property rights of any sort or any exclusive privileges. (40 CFR section 122.41(g).)
- **2.** The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations. (40 CFR section 122.5(c).)

F. Inspection and Entry

The Discharger shall allow the San Diego Water Board, State Water Board, U.S. Environmental Protection Agency (USEPA), and/or their authorized representatives (including an authorized contractor acting as their representative), upon the presentation of credentials and other documents, as may be required by law, to (33 U.S.C. section 1318(a)(4)(b); 40 CFR section 122.41(i); Water Code, sections 13267, 13383) to:

- Enter upon the Discharger's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order (33 U.S.C. section 1318(a)(4)(b)(i); 40 CFR section 122.41(i)(1); Water Code, sections 13267, 13383);
- 2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order (33 U.S.C. section 1318(a)(4)(b)(ii); 40 CFR section 122.41(i)(2); Water Code, sections 13267, 13383);
- Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order (33 U.S.C. section 1318(a)(4)(b)(ii); 40 CFR section 122.41(i)(3); Water Code, sections 13267, 13383); and
- 4. Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location. (33 U.S.C. section 1318(a)(4)(b); 40 CFR section 122.41(i)(4); Water Code, sections 13267, 13383.)

G. Bypass

- **1.** Definitions
 - **a.** "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility. (40 CFR section 122.41(m)(1)(i).)
 - b. "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production. (40 CFR section 122.41(m)(1)(ii).)
- Bypass not exceeding limitations. The Discharger may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions listed in Standard Provisions – Permit Compliance I.G.3, I.G.4, and I.G.5 below. (40 CFR section 122.41(m)(2).)
- **3.** Prohibition of bypass. Bypass is prohibited, and the San Diego Water Board may take enforcement action against a Discharger for bypass, unless (40 CFR section 122.41(m)(4)(i)):
 - **a.** Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage (40 CFR section 122.41(m)(4)(i)(A));

- b. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance (40 CFR section 122.41(m)(4)(i)(B)); and
- **c.** The Discharger submitted notice to the San Diego Water Board as required under Standard Provisions Permit Compliance I.G.5 below. (40 CFR section 122.41(m)(4)(i)(C).)
- 4. The San Diego Water Board may approve an anticipated bypass, after considering its adverse effects, if the San Diego Water Board determines that it will meet the three conditions listed in Standard Provisions Permit Compliance I.G.3 above. (40 CFR section 122.41(m)(4)(ii).)
- 5. Notice
 - a. Anticipated bypass. If the Discharger knows in advance of the need for a bypass, it shall submit a notice, if possible at least 10 days before the date of the bypass. As of December 21, 2020 all notices must be submitted electronically by the Discharger to the initial recipient, as defined in 40 CFR section 127.2(b), in compliance with this section and 40 CFR part 3 (including, in all cases, subpart D of part 3), section 122.22, and 40 CFR part 127. Part 127 is not intended to undo existing requirements for electronic reporting. Prior to this date, and independent of part 127, the Discharger may be required to report electronically if specified by a particular permit or if required to do so by state law. (40 CFR section 122.41(m)(3)(i).)
 - b. Unanticipated bypass. The Discharger shall submit notice of an unanticipated bypass as required in Standard Provisions Reporting V.E below (24-hour notice). As of December 21, 2020 all notices must be submitted electronically by the Discharger to the initial recipient, as defined in 40 CFR section 127.2(b), in compliance with this section and 40 CFR part 3 (including, in all cases, subpart D of part 3), section 122.22, and 40 CFR part 127. Part 127 is not intended to undo existing requirements for electronic reporting. Prior to this date, and independent of part 127, the Discharger may be required to report electronically if specified by a particular permit or if required to do so by state law. (40 CFR section 122.41(m)(3)(ii).)

H. Upset

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the Discharger. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. (40 CFR section 122.41(n)(1).)

1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent

limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review. (40 CFR section 122.41(n)(2).)

- 2. Conditions necessary for a demonstration of upset. A Discharger who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that (40 CFR section 122.41(n)(3)):
 - **a.** An upset occurred and that the Discharger can identify the cause(s) of the upset (40 CFR section 122.41(n)(3)(i));
 - **b.** The permitted facility was, at the time, being properly operated (40 CFR section 122.41(n)(3)(ii));
 - **c.** The Discharger submitted notice of the upset as required in Standard Provisions Reporting V.E.2.b below (24-hour notice) (40 CFR section 122.41(n)(3)(iii)); and
 - **d.** The Discharger complied with any remedial measures required under Standard Provisions Permit Compliance I.C above. (40 CFR section 122.41(n)(3)(iv).)
- **3.** Burden of proof. In any enforcement proceeding, the Discharger seeking to establish the occurrence of an upset has the burden of proof. (40 CFR section 122.41(n)(4).)

II. STANDARD PROVISIONS – PERMIT ACTION

A. General

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Discharger for modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition. (40 CFR section 122.41(f).)

B. Duty to Reapply

If the Discharger wishes to continue an activity regulated by this Order after the expiration date of this Order, the Discharger must apply for and obtain a new permit. (40 CFR section 122.41(b).)

C. Transfers

This Order is not transferable to any person except after notice to the San Diego Water Board. The San Diego Water Board may require modification or revocation and reissuance of the Order to change the name of the Discharger and incorporate such other requirements as may be necessary under the CWA and the Water Code. (40 CFR sections 122.41(I)(3), 122.61.)

III. STANDARD PROVISIONS – MONITORING

- **A.** Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. (40 CFR section 122.41(j)(1).)
- B. Monitoring must be conducted according to test procedures approved under 40 CFR part 136 for the analyses of pollutants unless another method is required under 40 CFR subchapters N or O. Monitoring must be conducted according to sufficiently sensitive test methods approved under 40 CFR part 136 for the analysis of pollutants or pollutant parameters or as required under 40 CFR chapter 1, subchapter N or O. For the purposes of this paragraph, a method is sufficiently sensitive when:
 - 1. The method minimum level (ML) is at or below the level of the most stringent effluent limitation established in the permit for the measured pollutant or pollutant parameter, and either the method ML is at or below the level of the most stringent applicable water quality criterion for the measured pollutant or pollutant parameter or the method ML is above the applicable water quality criterion but the amount of the pollutant or pollutant parameter in the facility's discharge is high enough that the method detects and quantifies the level of the pollutant or pollutant or pollutant parameter in the discharge; or
 - 2. The method has the lowest ML of the analytical methods approved under 40 CFR part 136 or required under 40 CFR chapter 1, subchapter N or O for the measured pollutant or pollutant parameter.
- **C.** In the case of pollutants or pollutant parameters for which there are no approved methods under 40 CFR part 136 or otherwise required under 40 CFR chapter 1, subchapters N or O, monitoring must be conducted according to a test procedure specified in this Order for such pollutants or pollutant parameters. (40 CFR sections 122.21(e)(3), 122.41(j)(4), 122.44(i)(1)(iv).)

IV. STANDARD PROVISIONS – RECORDS

- A. Except for records of monitoring information required by this Order related to the Discharger's sewage sludge use and disposal activities, which shall be retained for a period of at least five years (or longer as required by 40 CFR part 503), the Discharger shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the San Diego Water Board Executive Officer at any time. (40 CFR section 122.41(j)(2).)
- **B.** Records of monitoring information shall include:
 - **1.** The date, exact place, and time of sampling or measurements (40 CFR section 122.41(j)(3)(i));
 - 2. The individual(s) who performed the sampling or measurements (40 CFR section 122.41(j)(3)(ii));
 - 3. The date(s) analyses were performed (40 CFR section 122.41(j)(3)(iii));
 - 4. The individual(s) who performed the analyses (40 CFR section 122.41(j)(3)(iv));

- The analytical techniques or methods used (40 CFR section 122.41(j)(3)(v)); and
- 6. The results of such analyses. (40 CFR section 122.41(j)(3)(vi).)
- **C.** Claims of confidentiality for the following information will be denied (40 CFR section 122.7(b)):
 - **1.** The name and address of any permit applicant or Discharger (40 CFR section 122.7(b)(1)); and
 - **2.** Permit applications and attachments, permits and effluent data. (40 CFR section 122.7(b)(2).)

V. STANDARD PROVISIONS – REPORTING

A. Duty to Provide Information

The Discharger shall furnish to the San Diego Water Board, State Water Board, or USEPA within a reasonable time, any information which the San Diego Water Board, State Water Board, or USEPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Discharger shall also furnish to the San Diego Water Board, State Water Board, or USEPA copies of records required to be kept by this Order. (40 CFR section 122.41(h); Water Code, sections 13267, 13383.)

B. Signatory and Certification Requirements

- All applications, reports, or information submitted to the San Diego Water Board, State Water Board, and/or USEPA shall be signed and certified in accordance with Standard Provisions – Reporting V.B.2, V.B.3, V.B.4, V.B.5, and V.B.6 below. (40 CFR section 122.41(k).)
- 2. All permit applications shall be signed by a responsible corporate officer. For the purpose of this section, a responsible corporate officer means: (i) A president, secretary, treasurer, or vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy- or decision-making functions for the corporation, or (ii) the manager of one or more manufacturing, production, or operating facilities, provided, the manager is authorized to make management decisions which govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations, and initiating and directing other comprehensive measures to assure long term environmental compliance with environmental laws and regulations; the manager can ensure that the necessary systems are established or actions taken to gather complete and accurate information for permit application requirements; and where authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures. (40 CFR section 122.22(a)(1).)
- **3.** All reports required by this Order and other information requested by the San Diego Water Board, State Water Board, or USEPA shall be signed by a person described in Standard Provisions Reporting V.B.2 above, or by a duly

authorized representative of that person. A person is a duly authorized representative only if:

- **a.** The authorization is made in writing by a person described in Standard Provisions Reporting V.B.2 above (40 CFR section 122.22(b)(1));
- b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) (40 CFR section 122.22(b)(2)); and
- **c.** The written authorization is submitted to the San Diego Water Board and State Water Board. (40 CFR section 122.22(b)(3).)
- 4. If an authorization under Standard Provisions Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions Reporting V.B.3 above must be submitted to the San Diego Water Board and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative. (40 CFR section 122.22(c).)
- **5.** Any person signing a document under Standard Provisions Reporting V.B.2 or V.B.3 above shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations." (40 CFR section 122.22(d).)

- 6. If documents described in Standard Provisions V.B.1, V.B.2, or V.B.3 are submitted electronically by or on behalf of the NPDES-regulated facility, any person providing the electronic signature for such documents shall meet all relevant requirements of Standard Provisions Reporting V.B, and shall ensure that all of the relevant requirements of 40 CFR part 3 (including, in all cases, subpart D of part 3) (Cross-Media Electronic Reporting) and 40 CFR part 127 (NPDES Electronic Reporting Requirements) are met for that submission. (40 CFR section 122.22(e).)
- C. Monitoring Reports

- Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order. (40 CFR section 122.41(I)(4).)
 - a. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the San Diego Water Board or State Water Board for reporting the results of monitoring, sludge use, or disposal practices. As of December 21, 2016 all reports and forms must be submitted electronically by the Discharger to the initial recipient, as defined in Standard Provisions Reporting V.J, in compliance with this section and 40 CFR part 3 (including, in all cases, subpart D of part 3), section 122.22, and 40 CFR part 127. Part 127 is not intended to undo existing requirements for electronic reporting. Prior to this date, and independent of part 127, the Discharger may be required to report electronically if specified by the permit or if required to do so by state law. (40 CFR section 122.41(I)(4)(i).)
- 2. If the Discharger monitors any pollutant more frequently than required by this Order using test procedures approved under 40 CFR part 136, or another method required for an industry-specific waste stream under 40 CFR subchapters N or O, the results of such monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the San Diego Water Board. (40 CFR section 122.41(I)(4)(ii).)
- **3.** Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order. (40 CFR section 122.41(I)(4)(iii).)

D. Compliance Schedules

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date. (40 CFR section 122.41(I)(5).)

E. Twenty-Four Hour Reporting

The Discharger shall report any noncompliance which may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Discharger becomes aware of the circumstances. A report shall also be provided within five (5) days of the time the Discharger becomes aware of the circumstances. The report shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance. For noncompliance events related to combined sewer overflows, sanitary sewer overflows, or bypass events, these reports must include the data described above (with the exception of time of discovery) as well as the type of event (combined sewer overflows, sanitary sewer overflow structure (e.g., manhole, combined sewer overflow outfall), discharge volumes untreated by the treatment works treating domestic sewage, types of human health and environmental impacts of the sewer overflow event, and whether the

noncompliance was related to wet weather. As of December 21, 2020 all reports related to combined sewer overflows, sanitary sewer overflows, or bypass events must be submitted electronically by the Discharger to the initial recipient, as defined in Standard Provisions – Reporting V.J, in compliance with this section and 40 CFR part 3 (including in all cases, subpart D of part 3), section 122.22, and 40 CFR part 127. Part 127 is not intended to undo existing requirements for electronic reporting. Prior to this date, and independent of part 127, the Discharger may be required to electronically submit reports related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section by a particular permit or if required to do so by state law. The San Diego Water Board may also require the Discharger to electronically submit reports not related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section. (40 CFR section 122.41(I)(6)(i).)

F. Planned Changes

The Discharger shall give notice to the San Diego Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when (40 CFR section 122.41(I)(1)):

- The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) (40 CFR section 122.41(I)(1)(i)); or
- 2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are subject neither to effluent limitations in this Order nor to notification requirements under section 122.42(a)(1) (see Additional Provisions—Notification Levels VII.A.1). (40 CFR section 122.41(l)(1)(ii).)
- **3.** The alteration or addition results in a significant change in the Discharger's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. (40 CFR section 122.41(I)(1)(iii).)

G. Anticipated Noncompliance

The Discharger shall give advance notice to the San Diego Water Board or State Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with this Order's requirements. (40 CFR section 122.41(I)(2).)

H. Other Noncompliance

The Discharger shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above. For noncompliance events related to combined sewer overflows, sanitary sewer overflows, or bypass events, these reports shall contain the information described in Standard Provision – Reporting V.E and the applicable required data in appendix A to 40 CFR part 127. As of December 21, 2020 all reports related to combined sewer overflows, sanitary sewer overflows, or bypass events must be submitted electronically by the Discharger to the initial recipient, as defined in Standard Provisions – Reporting V.J, in compliance with this section and 40 CFR part 3 (including, in all cases, subpart D of part 3), section122.22, and 40 CFR part 127. Part 127 is not intended to undo existing requirements for electronic reporting. Prior to this date, and independent of part 127, the Discharger may be required to electronically submit reports related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section by a particular permit or if required to do so by state law. The San Diego Water Board may also require the Discharger to electronically submit reports not related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section. (40 CFR section 122.41(I)(7).)

I. Other Information

When the Discharger becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the San Diego Water Board, State Water Board, or USEPA, the Discharger shall promptly submit such facts or information. (40 CFR section 122.41(I)(8).)

J. Identification of the Initial Recipient for NPDES Electronic Reporting Data

The owner, operator, or the duly authorized representative of an NPDES-regulated entity is required to electronically submit the required NPDES information (as specified in appendix A to 40 CFR part 127) to the appropriate initial recipient, as determined by USEPA, and as defined in 40 CFR section 127.2(b). USEPA will identify and publish the list of initial recipients on its website and in the Federal Register, by state and by NPDES data group [see 40 CFR section 127.2(c)]. USEPA will update and maintain this listing. (40 C.F.R. § 122.41(l)(9).)

VI. STANDARD PROVISIONS – ENFORCEMENT

The San Diego Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13268, 13385, 13386, and 13387.

VII. ADDITIONAL PROVISIONS – NOTIFICATION LEVELS

A. Non-Municipal Facilities

Existing manufacturing, commercial, mining, and silvicultural Dischargers shall notify the San Diego Water Board as soon as they know or have reason to believe (40 CFR section 122.42(a)):

- 1. That any activity has occurred or will occur that would result in the discharge, on a routine or frequent basis, of any toxic pollutant that is not limited in this Order, if that discharge will exceed the highest of the following "notification levels" (40 CFR section 122.42(a)(1)):
 - **a.** 100 micrograms per liter (μ g/L) (40 CFR section 122.42(a)(1)(i));
 - b. 200 μg/L for acrolein and acrylonitrile; 500 μg/L for 2,4-dinitrophenol and 2-methyl-4,6-dinitrophenol; and 1 milligram per liter (mg/L) for antimony (40 CFR section 122.42(a)(1)(ii));
- **c.** Five (5) times the maximum concentration value reported for that pollutant in the Report of Waste Discharge (ROWD) (40 CFR section 122.42(a)(1)(iii)); or
- **d.** The level established by the San Diego Water Board in accordance with section 122.44(f). (40 CFR section 122.42(a)(1)(iv).)
- 2. That any activity has occurred or will occur that would result in the discharge, on a non-routine or infrequent basis, of any toxic pollutant that is not limited in this Order, if that discharge will exceed the highest of the following "notification levels" (40 CFR section 122.42(a)(2)):
 - **a.** 500 micrograms per liter (μ g/L) (40 CFR section 122.42(a)(2)(i));
 - **b.** 1 milligram per liter (mg/L) for antimony (40 CFR section 122.42(a)(2)(ii));
 - **c.** Ten (10) times the maximum concentration value reported for that pollutant in the ROWD (40 CFR section 122.42(a)(2)(iii)); or
 - **d.** The level established by the San Diego Water Board in accordance with section 122.44(f). (40 CFR section 122.42(a)(2)(iv).)

ATTACHMENT E – MONITORING AND REPORTING PROGRAM

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ATTACHMENT E – MONITORING AND REPORTING PROGRAM (MRP)

Section 308 of the federal Clean Water Act (CWA) and sections 122.41(h), (j)-(l), 122.44(i), and 122.48 of title 40 of the Code of Federal Regulations (40 CFR) require that all National Pollutant Discharge Elimination System (NPDES) permits specify monitoring and reporting requirements. California Water Code (Water Code) sections 13267 and 13383 also authorize the San Diego Water Board to establish monitoring, inspection, entry, reporting, and recordkeeping requirements. Pursuant to this authority, this Monitoring and Reporting Program (MRP) establishes conditions for Cabrillo Power I LLC (Discharger) to conduct routine or episodic self-monitoring of the discharges regulated under this Order at specified influent, internal, effluent, and receiving water monitoring locations. The MRP requires the Discharger to report the results to the San Diego Water Board with information necessary to evaluate discharge characteristics and compliance status.

The purpose of the MRP is to determine and ensure compliance with effluent limitations and other requirements established in this Order, assess treatment efficiency, characterize effluents, and characterize the receiving water and the effects of the discharge on the receiving water. The MRP also specifies requirements concerning the proper use, maintenance, and installation of monitoring equipment and methods, and the monitoring type intervals and frequency necessary to yield data that are representative of the activities and discharges regulated under this Order.

Each monitoring section contains an introductory paragraph summarizing why the monitoring is needed and the key management questions the monitoring is designed to answer. In developing the list of key management questions the San Diego Water Board considered four basic types of information for each question:

- (1) Management Information Need Why does the San Diego Water Board need to know the answer?
- (2) Monitoring Criteria What monitoring will be conducted for deriving an answer to the question?
- (3) Expected Product How should the answer be expressed and reported?
- (4) Possible Management Actions What actions will be potentially influenced by the answer?

The framework for this monitoring program has three components that comprise a range of spatial and temporal scales: (1) core monitoring, (2) regional monitoring, and (3) special studies.

- (1) Core monitoring consists of the basic site-specific monitoring necessary to measure compliance with individual effluent limits and/or impacts to receiving water quality. Core monitoring is typically conducted in the immediate vicinity of the discharge by examining local scale spatial effects.
- (2) Regional monitoring provides information necessary to make assessments over large areas and serves to evaluate cumulative effects of all anthropogenic inputs. Regional monitoring data also assists in the interpretation of core monitoring studies. In the event that a regional monitoring effort takes place during the permit

cycle in which the MRP does not specifically address regional monitoring, the San Diego Water Board may allow relief from aspects of core monitoring components in order to encourage participation pursuant to section V of this MRP.

(3) Special studies are directed monitoring efforts designed in response to specific management or research questions identified through either core or regional monitoring programs. Often they are used to help understand core or regional monitoring results, where a specific environmental process is not well understood, or to address unique issues of local importance.

Pursuant to Water Code sections 13267 and 13383, this MRP establishes monitoring, reporting, and recordkeeping requirements that implement the federal and California laws and/or regulations.

I. GENERAL MONITORING PROVISIONS

- A. Samples and measurements taken as required herein shall be representative of the volume and nature of the monitoring discharge. All samples shall be taken at the monitoring points specified and, unless otherwise specified, before the monitored flow joins or is diluted by any other waste stream, body of water, or substance. Monitoring points shall not be changed without notification to and the approval of the San Diego Water Board. Sampling should be performed on days where expected inputs from inplant waste streams are maximized or immediately subsequent to changes in the character of the discharge.
- B. Appropriate flow measurement devices and methods consistent with accepted scientific practices shall be selected and used to ensure the accuracy and reliability of measurements of the volume of monitored discharges. The devices shall be installed, calibrated and maintained to ensure that the accuracy of the measurement is consistent with the accepted capability of that type of device. Devices selected shall be capable of measuring flows with a maximum deviation of less than ±5 percent from true discharge rates throughout the range of expected discharge volumes.
- **C.** Monitoring must be conducted according to U.S. Environmental Protection Agency (USEPA) test procedures approved at 40 CFR part 136, *Guidelines Establishing Test Procedures for the Analysis of Pollutants Under the Clean Water Act*, as amended, or an alternative test procedure (ATP) approved by USEPA, when there are no methods specified for a pollutant at 40 CFR part 136.
- D. Effluent and receiving water monitoring for mercury must be conducted using US EPA-approved Method 1631E for the analysis of mercury. US EPA-approved Method 1669 ultra-clean sampling technique is recommended for the collection of samples to be analyzed for mercury.
- E. Data produced and reports submitted pursuant to this Order shall be generated by a laboratory accredited by the State of California Environmental Laboratory Accreditation Program (ELAP). The laboratory must hold a valid certificate of accreditation for the analytical test method specified in 40 CFR 136, an ATP approved by USEPA, or by the San Diego Water Board when there are no methods specified for a pollutant at 40 CFR 136. The laboratory must include quality assurance/quality control data in all data reports required by this Order and submit electronic data as required by the San Diego Water Board. Data generated using field tests is exempt pursuant to California

Water Code Section 13176. Additional information on ELAP can be accessed at : <u>http://www.waterboards.ca.gov/drinking_water/certlic/labs/index.shtml</u>

- **F.** Records of monitoring information shall include information required under Standard Provision, Attachment D, section IV.
- **G.** All monitoring instruments and devices used by the Discharger to fulfill the prescribed monitoring program shall be properly maintained and calibrated as necessary to ensure their continued accuracy. All flow measurement devices shall be calibrated at least once per year, or more frequently, to ensure continued accuracy of the devices.
- H. The Discharger shall have, and implement, an acceptable written quality assurance (QA) plan for laboratory analyses. Duplicate chemical analyses must be conducted on a minimum of 10 percent of the samples. A similar frequency shall be maintained for analyzing spiked samples. When requested by USEPA or the San Diego Water Board, the Discharger will participate in the NPDES discharge monitoring report QA performance study. The Discharger should have a success rate equal or greater than 80 percent.
- I. Analysis for toxic pollutants, including chronic toxicity, with effluent limitations shall be conducted in accordance with procedures stated in the Ocean Plan and this MRP.
- J. When requested by USEPA or the San Diego Water Board, the Discharger will participate in the NPDES Discharge Monitoring Report QA (DMR-QA) performance study. If the DMR-QA is not requested, the Discharger shall submit the most recent Water Pollution Performance Evaluation Study. The Discharger shall ensure that the results of the DMR-QA or the most recent Water Pollution Performance Evaluation Study are submitted annually to the State Water Resources Control Board at the following address:

State Water Board Quality Assurance Program Officer Office of Information Management and Analysis State Water Resources Control Board 1001 I Street, Sacramento, CA 95814

II. MONITORING LOCATIONS

The Discharger shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order. The North latitude and West longitude information contained in Table E-1 below are approximate for administrative purposes:

Discharge Monitoring Point Name Location Name		Monitoring Location Description ¹				
Effluent to the Pacific Ocean						

Table E-1. Monitoring Station Locations

Discharge Point Name	Monitoring Location Name	Monitoring Location Description ¹
001	EFF-001	Combined Discharge – A location or method where a representative sample of the commingled effluent from the Facility to Discharge Point No. 001 can be obtained. Compliance with effluent limitations for wastewater discharges that have commingled with brine may be measured in the discharge pond, provided that the Discharger accepts responsibility for any exceedances of effluent limitations in section IV.A.1 of this Order (approximately: 33° 08' 17" N, 117° 20' 22" W).
001	EFF-CHANN	Discharge Channel – A location where a representative sample of the discharge to the ocean discharge channel including all discharges from Encina Power Station and the Carlsbad Desalination Plant (approximately: 33° 8' 17" N, 117° 20' 22" W)
	Internal P	rocess Monitoring Locations
001B	INT-001B	Low-Volume Waste Seepage and Groundwater Pumping – Unit 4 flow is monitored in the basement of Unit 4 (approximately: 33° 8' 11" N, 117° 20' 11" W); Unit 5 flow is monitored in the basement of Unit 5 (approximately: 33° 8' 10" N, 117° 20' 11" W)
001H	INT-001H	Low-Volume Waste Treatment Facility (LVWTF) – Flow is monitored in the wastewater treatment tank area (approximately 33° 8' 19" N, 117° 20' 9" W)
0011	INT-001I	Storm water flows are sampled and monitored in various locations as depicted in the Facility's Storm Water Pollution Prevention Plan
		Receiving Water
	A-10	Reference Area Station – At a location 7,000 feet upcoast (northerly) of the discharge channel and at a 10-foot depth (-10 ft MLLW) (approximately: 33° 9' 13" N, 117° 21' 12" W)
	A-20	Reference Area Station – At a location 7,000 feet upcoast (northerly) of the discharge channel and at a 20-foot depth (-20 ft MLLW) (approximately: 33° 9' 10" N, 117° 21' 17" W)
	A-30	Reference Area Station – At a location 7,000 feet upcoast (northerly) of the discharge channel and at a 30-foot depth (-30 ft MLLW) (approximately: 33° 9' 6" N, 117° 21' 23" W)

Discharge Point Name	Monitoring Location Name	Monitoring Location Description ¹
	A-50	Reference Area Station – At a location 7,000 feet upcoast (northerly) of the discharge channel and 3,400 feet offshore: (approximately: 33° 8' 59" N, 117° 21' 39" W)
	C-10	Dispersion Area Station – At a location 1,000 feet upcoast (northerly) of the discharge channel and 521 feet offshore (approximately: 33° 8' 24" N, 117° 20' 35" W)
	C-20	Dispersion Area Station – At a location 1,000 feet upcoast (northerly) of the discharge channel and 956 feet offshore (approximately: 33° 8' 22" N, 117° 20' 39" W)
	C-30	Dispersion Area Station – At a location 1,000 feet upcoast (northerly) of the discharge channel and 2,000 feet offshore (approximately: 33° 8' 16" N, 117° 20' 50" W)
	D-10	Dispersion Area Station – At a location even with the discharge channel and 656 feet offshore (approximately: 33° 8' 14" N, 117° 20' 31" W)
	D-20	Dispersion Area Station – At a location even with the discharge channel and 1,129 feet offshore (approximately: 33° 8' 11" N, 117° 20' 36" W)
	D-30	Dispersion Area Station – At a location even with the discharge channel and 1,600 feet offshore (approximately: 33° 8' 8" N, 117° 20' 40" W)
	D-50	Dispersion Area Station – At a location even with the discharge channel and 2,800 feet offshore (approximately: 33° 8' 1" N, 117° 20' 52" W)
	E-10	Dispersion Area Station – At a location 1,000 feet downcoast (southerly) of the discharge channel and 652 feet offshore: (approximately: 33° 8' 6" N, 117° 20' 26" W)
	E-20	Dispersion Area Station – At a location 1,000 feet downcoast (southerly) of the discharge channel and 1,086 feet offshore (approximately: 33° 8' 5" N, 117° 20' 26" W)
	E-30	Dispersion Area Station – At a location 1,000 feet downcoast (southerly) of the discharge channel and 2,000 feet offshore (approximately: 33° 7' 58" N, 117° 20' 39" W)

¹ The North latitude and West longitude information in Table E-1 are approximate for administrative purposes.

III. CORE MONITORING REQUIREMENTS

A. Effluent Monitoring Requirements

Effluent monitoring is the collection and analysis of samples or measurements of effluents, after all treatment processes, to determine and quantify contaminants and to demonstrate compliance with applicable effluent limitations, standards, and other requirements of this Order.

Effluent monitoring is necessary to address the following questions:

- (1) Does the effluent comply with permit effluent limitations and other requirements of this Order, thereby ensuring that water quality standards are achieved in the receiving water?
- (2) What is the mass of constituents that are discharged daily, monthly, or annually?
- (3) Is the effluent concentration or mass changing over time?
- (4) What is the volume of effluent being discharged from the Facility?
- (5) What is the toxicity in the discharge as compared to the receiving water?

1. Monitoring Location EFF-001 (Discharge Point No. 001)

The Discharger shall monitor the discharge from the Facility to Discharge Point No. 001 at Monitoring Location EFF-001 as follows:

Table E-2. Effluent Monitoring – Monitoring Location EFF-001 (Discharge Point No. 001)¹

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
Flow ²	MGD	Meter or Estimate	Continuous	
Turbidity	NTU	Grab	1/Month	3
рН	standard units	Grab	1/Month	3
Temperature	°F	Grab	1/Month	3
Total Chlorine Residual (during no chlorination) ⁶	µg/L & Ibs/day⁵	Grab	1/Year	3
Chronic Toxicity (General) ⁷	Pass/Fail	Flow Weighted Composite ⁸	2/Year	9
Arsenic	µg/L	Grab	1/Year	3
Cadmium, Total Recoverable	µg/L	Grab	1/Year	3
Chromium VI	µg/L	Grab	1/Year	3
Copper, Total Recoverable	µg/L	Grab	1/Year	3
Nickel, Total Recoverable	µg/L	Grab	1/Year	3
Silver, Total Recoverable	µg/L	Grab	1/Year	3

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
Lead, Total Recoverable	µg/L	Grab	1/Year	3
Mercury, Total		Crob	1Noor	3
Recoverable	µg/∟	Grab	1/ f ear	
Selenium, Total Recoverable	µg/L	Grab	1/Year	3
Zinc. Total Recoverable	ua/L	Grab	1/Year	3
Cyanide, Total (as CN)	ug/L	Grab	1/Year	3,11
Ammonia, Un-ionized (as Nitrogen)	mg/L	Grab	1/Year	3
Phenolic compounds ¹ (non-chlorinated)	µg/L	Grab	1/Year	3
Chlorinated phenolics ¹	µg/L	Grab	1/Year	3
Endosulfan ¹	µg/L	Grab	1/Year	3
Endrin	µg/L	Grab	1/Year	3
HCH ¹	µg/L	Grab	1/Year	3
Radioactivity	pCi/L	Grab	1/Year	3
Acrolein	µg/L	Grab	1/Year	3
Antimony, Total Recoverable	µg/L	Grab	1/Year	3
Bis (2-chloroethoxy) Methane	µg/L	Grab	1/Year	3
Bis (2-chloroisopropyl) Ether	µg/L	Grab	1/Year	3
Chlorobenzene	µg/L	Grab	1/Year	3
Chromium (III), Total Recoverable	µg/L	Grab	1/Year	3
Di-n-butyl Phthalate	µg/L	Grab	1/Year	3
Dichlorobenzenes ¹	µg/L	Grab	1/Year	3
Diethyl Phthalate	µg/L	Grab	1/Year	3
Dimethyl Phthalate	µg/L	Grab	1/Year	3
4,6-dinitro-2- methylphenol	µg/L	Grab	1/Year	3
2,4-dinitrophenol	µg/L	Grab	1/Year	3
Ethylbenzene	µg/L	Grab	1/Year	3
Fluoranthene	µg/L	Grab	1/Year	3
Hexachlorocyclopentadie ne	μg/L	Grab	1/Year	3
Nitrobenzene	µg/L	Grab	1/Year	3
Thallium, Total Recoverable	µg/L	Grab	1/Year	3
Toluene	µg/L	Grab	1/Year	3
Tributyltin	μg/L	Grab	1/Year	3

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
1,1,1-trichloroethane	µg/L	Grab	1/Year	3
Acrylonitrile	µg/L	Grab	1/Year	3
Aldrin	µg/L	Grab	1/Year	3
Benzene	µg/L	Grab	1/Year	3
Benzidine	µg/L	Grab	1/Year	3
Beryllium, Total Recoverable	µg/L	Grab	1/Year	3
Bis (2-chloroethyl) Ether	µg/L	Grab	1/Year	3
Bis (2-ethlyhexyl) Phthalate	µg/L	Grab	1/Year	3
Carbon Tetrachloride	µg/L	Grab	1/Year	3
Chlordane ¹	µg/L	Grab	1/Year	3
Chlorodibromomethane (dibromochloromethane)	µg/L	Grab	1/Year	3
Chloroform	µg/L	Grab	1/Year	3
DDT ¹	µg/L	Grab	1/Year	3
1,4-dichlorobenzene	µg/L	Grab	1/Year	3
3,3'-dichlorobenzidine	µg/L	Grab	1/Year	3
1,2-dichloroethane	µg/L	Grab	1/Year	3
1,1-dichloroethylene	µg/L	Grab	1/Year	3
Dichlorobromomethane	µg/L	Grab	1/Year	3
Dichloromethane (Methylene Chloride)	µg/L	Grab	1/Year	3
1,3-dichloropropene (1,3-Dichloropropylene)	µg/L	Grab	1/Year	3
Dieldrin	µg/L	Grab	1/Year	3
2,4-dinitrotoluene	µg/L	Grab	1/Year	3
1,2-diphenylhydrazine	µg/L	Grab	1/Year	3
Halomethanes ¹	µg/L	Grab	1/Year	3
Heptachlor	µg/L	Grab	1/Year	3
Heptachlor Epoxide	µg/L	Grab	1/Year	3
Hexachlorobenzene	µg/L	Grab	1/Year	3
Hexachlorobutadiene	µg/L	Grab	1/Year	3
Hexachloroethane	µg/L	Grab	1/Year	3
Isophorone	µg/L	Grab	1/Year	3
N-nitrosodimethylamine	µg/L	Grab	1/Year	3
N-nitrosodi-N- propylamine	µg/L	Grab	1/Year	3
N-nitrosodiphenylamine	µg/L	Grab	1/Year	3
PAHs ¹	µg/L	Grab	1/Year	3
PCBs ¹	µg/L	Grab	1/Year	3

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method
TCDD equivalents ¹	µg/L	Grab	1/Year	3,12
1,1,2,2-tetrachloroethane	µg/L	Grab	1/Year	3
Tetrachloroethylene (Tetrachloroethene)	µg/L	Grab	1/Year	3
Toxaphene	µg/L	Grab	1/Year	3
Trichloroethylene (Trichloroethene)	µg/L	Grab	1/Year	3
1,1,2-trichloroethane	µg/L	Grab	1/Year	3
2,4,6-trichlorophenol	μg/L	Grab	1/Year	3
Vinyl Chloride	µg/L	Grab	1/Year	3

¹ See Attachment A for definitions of abbreviations and a glossary of common terms used in this Order/Permit.

² Flow at EFF-001 shall be reported as only Encina Power Station flows.

- ³ Sample shall be analyzed as specified in 40 CFR 136. As required under 40 CFR part 136, minimum levels (MLs) are specified in Appendix II of the Ocean Plan. The Discharger shall select MLs that are below the effluent limitation or performance goal. If no ML value is below the effluent limitation or performance goal, the Discharger shall select the lowest ML value and its associated analytical method.
- ⁴ The Total Chlorine Residual (during chlorination) samples shall be collected and analyzed for total chlorine residual at times when the concentrations of total chlorine residual in the combined discharge are greatest. On the day the samples are collected, the duration of chlorination and the time of sample collection shall be reported. The instantaneous chlorine residual limitation for intermittent discharges shall apply to this sample.
- ⁵ The Discharger shall calculate and report the mass emission rate (MER) for each sampled constituent unless otherwise specified. The MER shall be calculated using the following general formulas: Parameter Concentration (if expressed as mg/L) x Flow Limit (expressed as MGD) x 8.34 (conversion factor) = Mass as lbs/day. Parameter Concentration (if expressed as µg/L) x Flow Limit (expressed as MGD) x 0.00834 (conversion factor) = Mass- expressed as lbs/day.
- ⁶ The Total Chlorine Residual (during no chlorination) sample should be taken when there is no chlorination occurring. The 6-month and daily maximum limits for continuous chlorine discharges shall apply.
- ⁷ Sampling for general chronic toxicity tests should be performed on days where expected inputs from in-plant waste streams are maximized or immediately subsequent to changes in the character of the discharge.
- ⁸ A composite sample is defined as a combination of 24 aliquots of at least 100 mLs each, collected hourly over a 24-hour period. Each individual aliquot must consist of 4 samples taken at 15-minute intervals. The composite must be flow proportional; either the time interval between each aliquot or the volume of each aliquot must be proportional to either the stream flow at the time off sampling or the total stream flow since the collection of the previous aliquot. Aliquots may be collected manually or automatically.

- ⁹ Chronic toxicity monitoring shall be conducted in accordance with procedures section III.B of this MRP.
- ¹⁰ During chemical metal cleaning processes, chronic toxicity testing shall be performed. Sampling shall occur at such time as to maximize the input from metal cleaning wastes. The sample shall consist of aliquots taken at least every hour that discharge of such waste occurs for a maximum of 24 hours. It is not necessary to perform toxicity testing during the discharge of Air Heater wash or Hypochlorinator wash waters.
- ¹¹ If a Discharger can demonstrate to the satisfaction of USEPA that an analytical method is available to reliably distinguish between strongly and weakly complexed cyanide, effluent limitations may be evaluated with the combined measurement of free cyanide, simple alkali metals cyanides, and weakly complexed organometallic cyanide complexes. In order for the analytical method to be acceptable, the recovery of free cyanide from metal complexes must be comparable to that achieved by the approved method in 40 CFR part 136. The Discharger shall submit documentation to the San Diego Water Board that the proposed analytical method is approved by the USEPA prior to using the method for monitoring purposes.
- ¹² USEPA Method 8280 may be used to analyze TCDD equivalents.

2. Monitoring Location – Discharge Channel (EFF-CHANN)

The Discharger shall monitor the combined discharge from Encina Power Station and the Carlsbad Desalination Plan to Discharge Point No. 001 at Monitoring Location EFF-CHANN as follows:

Parameter	Units	Sample Type	Minimum Sampling Frequency
Flow	MGD	Meter, Estimate, or Calculated	Continuous

Table E-3. Effluent Monitoring – Discharge Channel¹

See Attachment A for definitions of abbreviations and a glossary of common terms used in this Order/Permit.

3. Low-Volume, Miscellaneous Wastewaters (INT-001B and INT-001H)

For the purposes of monitoring, the following wastewaters are considered low-volume, miscellaneous wastewaters: seepage and groundwater pumping, and LVWTF wastewaters.

The flow rate used to determine the proportion of each waste stream in the composited sample shall be the actual (preferred) or estimated flow rate for the day and time on which samples are collected.

Mass emissions (lbs/day) are calculated by the following equation. The flow rate used for calculation shall be the flow rate of the individual waste stream at the time of sampling.

 $lbs/day = 8.34 \times Ce \times Q$ where:

Ce = the effluent concentration limit, mg/l

Q = flow rate, million gallons per day (MGD)

1

Reported values should result from individual grab samples of in-plant waste streams that are collected and composited on a flow-weighted basis. Measurements or estimates of flows of individual waste streams used as a basis for compositing shall be reported as well as the names of all waste streams sampled.

A composite sample shall be created from as many individual low-volume wastewaters as possible. Individual low-volume wastewaters that have no flow on the day of sample collection would, however, not be included in a composite sample.

The Discharger shall monitor Low-Volume Waste flows and analyze the flow-weighted composite sample as follows:

Parameter	Units	Sample Type	Minimum Sampling Frequency ²	Required Analytical Test Method
Flow	MGD	Meter or Estimate	1/Month	
рН	standard units	Flow Weighted Composite ³	1/Month	4
Total Suspended Solids	mg/L & lbs/day ⁵	Flow Weighted Composite ³	1/Month	4
Oil and Grease	mg/L & lbs/day ⁵	Flow Weighted Composite ³	1/Month	4
Arsenic	µg/L	Grab	1/Year	4
Cadmium, Total Recoverable	µg/L	Grab	1/Year	4
Chromium VI ⁶	µg/L & Ibs/day ⁵	Grab	2/Year	4
Copper, Total Recoverable	μg/L & lbs/day ⁵	Grab	1/Month	4
Nickel, Total Recoverable	µg/L	Grab	1/Year	4
Silver, Total Recoverable	µg/L	Grab	1/Year	4
Lead, Total Recoverable	µg/L	Grab	1/Year	4
Mercury, Total Recoverable	µg/L & Ibs/day⁵	Grab	2/Year	4
Selenium, Total Recoverable	µg/L	Grab	1/Year	4

Table E-4. Effluent Monitoring – Combined Low-Volume, Internal Wastewaters (INT-001B and INT-001H)¹

Parameter	Units	Sample Type	Minimum Sampling Frequency ²	Required Analytical Test Method
Zinc, Total Recoverable	µg/L	Grab	1/Year	4
Cyanide, Total (as CN)	μg/L & lbs/day ⁵	Grab	1/Month	4,7
Ammonia, Un-ionized (as Nitrogen)	mg/L	Grab	1/Year	4
Phenolic compounds ¹ (non-chlorinated)	µg/L	Grab	1/Year	4
Chlorinated phenolics ¹	µg/L	Grab	1/Year	4
Endosulfan ¹	µg/L	Grab	1/Year	4
Endrin	µg/L	Grab	1/Year	4
HCH ¹	µg/L	Grab	1/Year	4
Radioactivity	pCi/L	Grab	1/Year	4
Acrolein	µg/L	Grab	1/Year	4
Antimony, Total Recoverable	µg/L	Grab	1/Year	4
Bis (2-chloroethoxy) Methane	µg/L	Grab	1/Year	4
Bis (2-chloroisopropyl) Ether	µg/L	Grab	1/Year	4
Chlorobenzene	µg/L	Grab	1/Year	4
Chromium (III), Total Recoverable	µg/L	Grab	1/Year	4
Di-n-butyl Phthalate	µg/L	Grab	1/Year	4
Dichlorobenzenes ¹	µg/L	Grab	1/Year	4
Diethyl Phthalate	µg/L	Grab	1/Year	4
Dimethyl Phthalate	µg/L	Grab	1/Year	4
4,6-dinitro-2- methylphenol	µg/L	Grab	1/Year	4
2,4-dinitrophenol	µg/L	Grab	1/Year	4
Ethylbenzene	µg/L	Grab	1/Year	4
Fluoranthene	µg/L	Grab	1/Year	4
Hexachlorocyclopenta diene	µg/L	Grab	1/Year	4
Nitrobenzene	µg/L	Grab	1/Year	4
Thallium, Total Recoverable	μg/L	Grab	1/Year	4
Toluene	µa/L	Grab	1/Year	4
Tributyltin	<u>, , , ,</u> µa/L	Grab	1/Year	4
1,1,1-trichloroethane	µg/L	Grab	1/Year	4
Acrylonitrile	µg/L	Grab	1/Year	4

Parameter	Units	Sample Type	Minimum Sampling Frequency²	Required Analytical Test Method
Aldrin	µg/L	Grab	1/Year	4
Benzene	µg/L	Grab	1/Year	4
Benzidine	µg/L	Grab	1/Year	4
Beryllium, Total Recoverable	µg/L	Grab	1/Year	4
Bis (2-chloroethyl) Ether	µg/L	Grab	1/Year	4
Bis (2-ethlyhexyl) Phthalate	µg/L	Grab	1/Year	4
Carbon Tetrachloride	µg/L	Grab	1/Year	4
Chlordane ¹	µg/L	Grab	1/Year	4
Chlorodibromomethan e (dibromochloromethan e)	µg/L	Grab	1/Year	4
Chloroform	µg/L	Grab	1/Year	4
DDT ¹	µg/L	Grab	1/Year	4
1,4-dichlorobenzene	µg/L	Grab	1/Year	4
3,3'-dichlorobenzidine	µg/L	Grab	1/Year	4
1,2-dichloroethane	µg/L	Grab	1/Year	4
1,1-dichloroethylene	µg/L	Grab	1/Year	4
Dichlorobromomethan e	µg/L	Grab	1/Year	4
Dichloromethane (Methylene Chloride)	µg/L	Grab	1/Year	4
1,3-dichloropropene (1,3- Dichloropropylene)	µg/L	Grab	1/Year	4
Dieldrin	µg/L	Grab	1/Year	4
2,4-dinitrotoluene	µg/L	Grab	1/Year	4
1,2-diphenylhydrazine	µg/L	Grab	1/Year	4
Halomethanes ¹	µg/L	Grab	1/Year	4
Heptachlor	µg/L	Grab	1/Year	4
Heptachlor Epoxide	µg/L	Grab	1/Year	4
Hexachlorobenzene	µg/L	Grab	1/Year	4
Hexachlorobutadiene	µg/L	Grab	1/Year	4
Hexachloroethane	µg/L	Grab	1/Year	4
Isophorone	µg/L	Grab	1/Year	4
N- nitrosodimethylamine	µg/L	Grab	1/Year	4
N-nitrosodi-N- propylamine	µg/L	Grab	1/Year	4

Parameter	Units	Sample Type	Minimum Sampling Frequency ²	Required Analytical Test Method
N- nitrosodiphenylamine	µg/L	Grab	1/Year	4
PAHs ¹	µg/L	Grab	1/Year	4
PCBs ¹	µg/L	Grab	1/Year	4
TCDD equivalents ¹	µg/L	Grab	1/Year	4,8
1,1,2,2- tetrachloroethane	µg/L	Grab	1/Year	4
Tetrachloroethylene (Tetrachloroethene)	µg/L	Grab	1/Year	4
Toxaphene	µg/L	Grab	1/Year	4
Trichloroethylene (Trichloroethene)	µg/L	Grab	1/Year	4
1,1,2-trichloroethane	µg/L	Grab	1/Year	4
2,4,6-trichlorophenol	µg/L	Grab	1/Year	4
Vinyl Chloride	μg/L	Grab	1/Year	4

¹ See Attachment A for definitions of abbreviations and a glossary of common terms used in this Order/Permit.

- ² The minimum frequency of monitoring for this constituent is automatically increased to twice the minimum frequency specified, if the analysis for any constituent yields a result higher than the applicable effluent limitation specified in this Order. For example, semiannual monitoring will become quarterly monitoring. The increased minimum frequency of monitoring shall remain in effect until the results of a minimum of four consecutive analyses for this constituent are below all applicable effluent limitations or performance goals specified in this Order.
- ³ A composite sample is defined as a combination of 24 aliquots of at least 100 mLs each, collected hourly over a 24-hour period. Each individual aliquot must consist of 4 samples taken at 15-minute intervals. The composite must be flow proportional; either the time interval between each aliquot or the volume of each aliquot must be proportional to either the stream flow at the time off sampling or the total stream flow since the collection of the previous aliquot. Aliquots may be collected manually or automatically.
- ⁴ Analytical test methods and MLs as required under 40 CFR part 136, are specified in Appendix II of the Ocean Plan. The Discharger shall select MLs that are below the effluent limitation or performance goal. If no ML value is below the effluent limitation or performance goal, the Discharger shall select the lowest ML value and its associated analytical method.
- ⁵ The Discharger shall calculate and report the mass emission rate (MER) for each sampled constituent unless otherwise specified. The MER shall be calculated using the following general formulas: Parameter Concentration (if expressed as mg/L) x Flow Limit (expressed as MGD) x 8.34 (conversion factor) = Mass as lbs/day. Parameter Concentration (if expressed as µg/L) x Flow Limit (expressed as MGD) x 0.00834 (conversion factor) = Mass (expressed as lbs/day).
- ⁶ The Discharger may, at their option, report total chromium instead of chromium VI.

- ⁷ If a Discharger can demonstrate to the satisfaction of USEPA that an analytical method is available to reliably distinguish between strongly and weakly complexed cyanide, effluent limitations may be evaluated with the combined measurement of free cyanide, simple alkali metals cyanides, and weakly complexed organometallic cyanide complexes. In order for the analytical method to be acceptable, the recovery of free cyanide from metal complexes must be comparable to that achieved by the approved method in 40 CFR part 136. The Discharger shall submit documentation to the San Diego Water Board that the proposed analytical method is approved by the USEPA and the State Water Board prior to using the method for monitoring purposes.
- ⁸ USEPA Method 8280 may be used to analyze TCDD equivalents.

B. Whole Effluent Toxicity Testing Requirements

Whole effluent toxicity (WET) refers to the overall aggregate toxic effect of an effluent measured directly by an aquatic toxicity test(s). The control of WET is one approach this Order uses to control the discharge of toxic pollutants. WET tests evaluate 1) the aggregate toxic effects of all chemicals in the effluent including additive, synergistic, or antagonistic toxicity effects; 2) the toxicity effects of unmeasured chemicals in the effluent; and 3) variability in bioavailability of the chemicals in the effluent.

Monitoring to assess the overall toxicity of the effluent is required to answer the following questions:

- (1) Does the effluent comply with permit effluent limitations for toxicity thereby ensuring that water quality standards are achieved in the receiving water?
- (2) If the effluent does not comply with permit effluent limitations for toxicity, are unmeasured pollutants causing risk to aquatic life?
- (3) If the effluent does not comply with permit effluent limitations for toxicity, are pollutants in combinations causing risk to aquatic life?

1. Discharge In-stream Water Concentration (IWC) for Chronic Toxicity

The chronic toxicity IWC is calculated by dividing 100 percent by the dilution ratio. The chronic IWC for the combined discharge at Discharge Point 001 is 6.5 percent effluent.

2. Sample Volume and Holding Time

The total sample volume shall be determined by the specific toxicity test method that is used. Sufficient sample volume shall be collected to perform the required toxicity test. Sufficient sample volume shall also be collected during accelerated monitoring for subsequent Toxicity Identification Evaluation (TIE) studies, if necessary, at each sampling event. All toxicity tests shall be conducted as soon as possible following sample collection. The 36-hour sample holding time for test initiation shall be targeted. However, no more than 72 hours shall elapse before the conclusion of sample collection and test initiation.

3. Marine and Estuarine Species and Test Methods

The Discharger shall follow the methods for chronic toxicity tests as established in 40 CFR section 136.3. The USEPA method manuals referenced therein include

Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Marine and Estuarine Organisms, Third Edition (EPA-821-R-02-014). Additional methods for chronic toxicity monitoring are outlined in Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to West Coast Marine and Estuarine Organisms, First Edition (EPA-600-R-95-136) and Procedures Manual for Conducting Toxicity Tests Developed by the Marine Bioassay Project (State Water Board, 1996).

Species	Test	Tier ¹	Referenc e ²
Giant Kelp, <i>Macrocystis</i> <i>pyrifera</i>	percent germination; germ tube length	1 st	a, c
Red Abalone, <i>Haliotis</i> <i>rufescens</i>	abnormal shell development	1 st	a, c
Oyster, <i>Crassostrea gigas</i> ; or Mussels <i>, Mytilus spp</i> .	abnormal shell development; percent survival	1 st	a, c
Urchin, <i>Strongylocentrotus</i> <i>purpuratus</i> ; or Sand Dollar, <i>Dendraster excentricus</i>	percent normal development	1 st	a, c
Urchin, <i>Strongylocentrotus</i> <i>purpuratus</i> ; or Sand Dollar, <i>Dendraster excentricus</i>	percent fertilization	1 st	a, c
Mysid Shrimp, Holmesimysis costata	percent survival; growth	1 st	a, c
Mysid Shrimp, <i>Mysidopsis</i> bahia	percent survival; fecundity	2 nd	b, d
Topsmelt, Atherinops affinis	larval growth rate; percent survival	1 st	a, c
Silversides, <i>Menidia</i> <i>beryllina</i>	larval growth rate; percent survival	2 nd	b, d

Table E-5. Approved Tests for Chronic Toxicity

- ¹ First tier methods are preferred for compliance monitoring. If first tier organisms are not available, the Discharger can use a second tier test method following approval by the San Diego Water Board.
- ² Protocol References:
 - a. Chapman, G.A., D.L. Denton, and J.M. Lazorchak. 1995. Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to West Coast Marine and Estuarine Organisms. U.S. EPA Report No. EPA/600/R-95/136.
 - b. Klemm, D.J., G.E. Morrison, T.J. Norberg-King, W.J. Peltier, and M.A. Heber. 1994. Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Water to Marine and Estuarine Organisms. U.S. EPA Report No. EPA-600-4-91-003.
 - c. SWRCB 1996. Procedures Manual for Conducting Toxicity Tests Developed by the Marine Bioassay Project. 96-1WQ.

d. Weber, C.I., W.B. Horning, I.I., D.J. Klemm, T.W. Nieheisel, P.A. Lewis, E.L. Robinson, J. Menkedick and F. Kessler 9eds). 1998. *Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Marine and Estuarine Organisms*. EPA/600/4-87/028. National Information Service, Springfield, VA.

4. Species Sensitivity Screening

Species sensitivity screening shall be conducted during this Order's first required sample collection after the effective date of this Order, or within 24 months of the most recent screening, whichever is later. The Discharger shall collect a single effluent sample to initiate and concurrently conduct three toxicity tests using a vertebrate, an invertebrate, and an alga species referenced in Table E-5. This sample shall also be analyzed for the parameters required on a semiannually or more frequency for the discharge, during that given month. If the result of all three species is "Pass" then the species that exhibits the highest "Percent Effect" at the discharge IWC during species sensitivity screening shall be used for routine monitoring. If only one species fails, then that species shall be used for routine monitoring. Likewise, if two or more species result in "Fail" then the species that exhibits the highest "Percent Effect" at the discharge IWC during the suite of species sensitivity screening shall be used for routine monitoring. Likewise, if two or more species result in "Fail" then the species that exhibits the highest "Percent Effect" at the discharge IWC during the suite of species sensitivity screening shall be used for routine monitoring. Likewise, if two or more species result in "Fail" then the species that exhibits the highest "Percent Effect" at the discharge IWC during the suite of species sensitivity screening shall be used for routine monitoring.

Species sensitivity rescreening is required every 24 months. The Discharger shall rescreen with the vertebrate, invertebrate, and alga species previously referenced, and continue to monitor with the most sensitive species. If the first suite of rescreening tests demonstrates that the same species is the most sensitive then the rescreening does not need to include more than one suit of tests. If a different species is the most sensitive or if there is ambiguity, then the Discharger shall proceed with suites of screening tests for a minimum of three, but not to exceed five suites.

The species used to conduct the routine toxicity monitoring shall be the most sensitive species from the most recent species sensitivity screening. Toxicity tests used to determine the most sensitive test species shall be reported as effluent compliance monitoring results for the chronic toxicity maximum daily effluent limitation (MDEL).

Dilution and control water shall be uncontaminated natural seawater obtained from an unaffected area of the receiving waters or laboratory water prepared and used as specified in the test methods manual. The sensitivity of wildcaught/outdoor-reared test organisms to a reference toxicant must be determined concurrently with each toxicity test and reported with test results. Monthly reference toxicant testing is sufficient for laboratory-cultured organisms.

5. Quality Assurance (QA) and Additional Requirements

Quality assurance (QA) measures, instructions, and other recommendations and requirements are found in the test methods manual previously referenced. Additional requirements are specified below.

a. The discharge is subject to determination of "Pass" or "Fail" from a chronic toxicity test using the Test of Significant Toxicity (TST) statistical t-test approach described in *National Pollutant Discharge Elimination System Test*

of Significant Toxicity Implementation Document (EPA 833-R-10-003, 2010), Appendix A, Figure A-1 and Table A-1 and Appendix B, Table B-1. The null hypothesis (Ho) for the TST statistical approach is:

Ho: Mean discharge IWC response $\leq 0.75 \times$ Mean control response.

A test result that rejects this null hypothesis is reported as "Pass". A test result that does not reject this null hypothesis is reported as "Fail". This is a t-test (formally Student's t-Test), a statistical analysis comparing two sets of replicate observations—in the case of WET, only two test concentrations (i.e., a control and IWC). In conformance with requirements contained in 40 CFR part 136, a series of five dilutions are required to be tested, while only two of the test concentrations are compared. The results from the additional dilutions tested may be used for informational purposes. The purpose of this statistical test is to determine if the means of the two sets of observations are different (i.e., if the IWC or receiving water concentration differs from the control; the test result is "Pass" or "Fail"). The Welch's t-test employed by the TST statistical approach is an adaptation of Student's t-test and is used with two samples having unequal variances. The relative "Percent Effect", for reporting purposes, at the discharge IWC is defined and reported as:

% Effect at IWC =

(Mean control response - Mean discharge IWC response) × 100 Mean control response

- **b.** The MDEL for chronic toxicity is exceeded and a violation will be flagged when a toxicity test during routine monitoring results in "Fail" at the IWC in accordance with the TST approach. The chronic IWC for the combined discharge at Discharge Point 001 (Monitoring Location EFF-001) is 6.5 percent effluent.
- **c.** If the effluent toxicity test does not meet all test acceptability criteria (TAC) specified in the referenced test method, *Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to West Coast Marine and Estuarine Organisms*) (EPA/600/R-95/136), the test should be declared invalid, then the Discharger must resample and re-test within 14 days of test termination.
- **d.** Dilution water and control water, including brine controls, shall be uncontaminated natural seawater obtained from an unaffected area of the receiving waters or laboratory water prepared and used as specified in the test methods manual. If dilution water and control water is different from test organism culture water, then a second control using culture water shall also be used.
- e. If organisms are not cultured in-house, then concurrent testing with a reference toxicant shall be conducted. If organisms are cultured in-house, then monthly reference toxicant testing is sufficient. Reference toxicant tests and effluent toxicity tests shall be conducted using the same test conditions

(e.g., same test duration, etc.). All reference toxicant test results should be reviewed and reported using the effects concentration at 50 percent (EC50).

f. The Discharger shall perform toxicity tests on final effluent samples. If the effluent is chlorinated and discharged without further treatment, then chlorine shall not be removed from the effluent sample prior to toxicity testing without written approval by the San Diego Water Board. Ammonia shall also not be removed from the effluent sample prior to toxicity testing, unless explicitly authorized under this section of this MRP and the rationale is explained in the Fact Sheet (Attachment F).

6. Preparation of an Initial Investigation Toxicity Reduction Evaluation (TRE) Work Plan

The Discharger shall update and submit their Initial Investigation TRE Work Plan within 90 days of the effective date of this Order. The TRE Work Plan shall be subject to the approval of the San Diego Water Board and shall be modified as directed by the San Diego Water Board. If the San Diego Water Board does not disapprove of the work plan within 60 days, the work plan shall become effective. The Discharger shall use *Generalized Methodology for Conducting Industrial Toxicity Reduction Evaluation (EPA/600/2-88/070)* and other relevant U.S. EPA guidance manuals, or the most current version. This TRE Work Plan shall describe the steps that the Discharger intends to follow if toxicity is detected, and shall include at a minimum:

- **a.** A description of the investigation and evaluation techniques that will be used to identify potential causes and sources of toxicity, effluent variability, and treatment system efficiency;
- **b.** A description of the Discharger's methods of maximizing in-house treatment efficiency and good housekeeping practices, and a list of all chemicals used in the operation of the Facility; and,
- **c.** If a TIE is necessary, the name and title of the individual responsible for conducting the TIE (i.e., an in-house expert or an outside contractor).

7. Accelerated Monitoring Schedule for Maximum Daily Single Result: "Fail"

The Maximum Daily single result shall be used to determine if accelerated testing needs to be conducted. If the Maximum Daily single result exceeds the MDEL, the Discharger shall notify the San Diego Water Board and implement the accelerated monitoring schedule within five calendar days of becoming aware of this result. However, if the sample is contracted out to a commercial laboratory, the Discharger shall ensure that the San Diego Water Board is notified and the first of four accelerated monitoring tests is initiated within five calendar days of the Discharger becoming aware of the result.

The accelerated monitoring schedule shall consist of four toxicity tests, conducted at approximately two-week intervals, over an eight-week period, in preparation for the TRE process and associated reporting. If each of the accelerated toxicity tests results in "Pass," the Discharger shall return to routine monitoring for the next monitoring period. If one of the accelerated toxicity tests results in "Fail," the Discharger shall immediately implement the TRE Process conditions set forth

below. During accelerated monitoring schedules, only TST results ("Pass" or "Fail") for chronic toxicity tests shall be reported as effluent compliance monitoring and effluent informational monitoring results for the chronic toxicity MDEL.

8. TRE Process

During the TRE Process, semiannual effluent monitoring shall resume and TST results ("Pass" or "Fail" and "Percent Effect") for chronic toxicity tests shall be reported as effluent compliance monitoring results at Discharge Point 001 (Monitoring location EFF-001) for the chronic toxicity MDEL.

- a. Preparation and Implementation of Specific TRE Work Plan. The Discharger shall immediately initiate a TRE using, according to the type of treatment facility, U.S. EPA manual *Generalized Methodology for Conducting Industrial Toxicity Reduction Evaluations* (EPA/600/2-88/070, 1989) and, within 15 days of receiving validated results, submit to the San Diego Water Board a Specific TRE Work Plan, which shall follow the Initial Investigation TRE Work Plan revised as appropriate for this toxicity event. It shall include the following information, and comply with additional conditions set by the San Diego Water Board:
 - i. Further actions by the Discharger to investigate, identify, and correct the causes of toxicity;
 - ii. Actions the Discharger will take to mitigate the effects of the discharge and prevent the recurrence of toxicity; and
 - iii. A schedule for these actions, progress reports, and the final report.
- b. The Discharger may initiate a TIE as part of a TRE to identify the causes of toxicity using the same species and test method and, as guidance, U.S. EPA manuals: Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures (EPA/600/6-91/003, 1991); Methods for Aquatic Toxicity Identification Evaluations, Phase II Toxicity Identification Procedures for Samples Exhibiting Acute and Chronic Toxicity (EPA/600/R-92/080, 1993); Methods for Aquatic Toxicity Identification Evaluations, Phase III Toxicity Confirmation Procedures for Samples Exhibiting Acute and Chronic Toxicity Identification Evaluations, Phase III Toxicity Confirmation Procedures for Samples Exhibiting Acute and Chronic Toxicity (EPA/600/R-92/081, 1993); and Marine Toxicity Identification Evaluation (TIE): Phase I Guidance Document (EPA/600/R-96-054, 1996). The TIE should be conducted on the species demonstrating the most sensitive toxicity response. If a TIE is undertaken, the Discharger shall prepare and submit a work plan to the San Diego Water Board containing the following elements and comply with any conditions set by the Board:
 - i. Criteria for initiating a TIE on a sample;
 - ii. Roles and responsibilities of the team conducting the TIE;
 - iii. Study design, sample treatments, and chemical analysis;
 - iv. Data evaluation and communication;
 - v. Follow-up actions; and
 - vi. A schedule for completion of all activities and submission of a final report.

- c. Many recommended TRE elements are parallel to required or recommended efforts for source control, pollution prevention, and storm water control programs. TRE efforts should be coordinated with such efforts. As toxic substances are identified or characterized, the Discharger shall continue the TRE by determining the sources of toxicity and evaluating strategies for reducing or eliminating the substances from the discharge. All reasonable steps shall be taken to reduce toxicity to levels consistent with toxicity evaluation parameters.
- **d.** The Discharger shall continue to conduct routine effluent monitoring for compliance determination purposes at Discharge Point 001 while the TRE and/or TIE process is taking place. Additional accelerated monitoring and TRE Work Plans are not required once a TRE is begun.
- e. The San Diego Water Board recognizes that toxicity may be episodic and identification of causes and reduction of sources of toxicity may not be successful in all cases. The TRE may be ended at any stage if routine monitoring finds there is no longer toxicity.
- **f.** The San Diego Water Board may consider the results of any TRE/TIE studies in an enforcement action.

9. Toxicity Reporting

The self-monitoring report (SMR) shall include a full laboratory report for each toxicity test. This report shall be prepared using the format and content of the test methods manual chapter titled "Report Preparation", and shall include:

- **a.** The valid toxicity test results for the TST statistical approach, reported as "Pass" or "Fail" and "Percent Effect" at the chronic toxicity IWC for the discharge. All toxicity test results (whether identified as valid or otherwise) conducted during the calendar month shall be reported on the SMR due date specified in Table E-7.
- **b.** Summary water quality measurements for each toxicity test (e.g., pH, dissolved oxygen, temperature, conductivity, hardness, salinity, chlorine, ammonia).
- **c.** The statistical analysis used in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, 2010) Appendix A, Figure A-1 and Table A-1, and Appendix B, Table B-1.
- **d.** TRE/TIE results. The San Diego Water Board shall be notified no later than 30 days from completion of each aspect of the TRE/TIE analyses. Prior to the completion of the final TRE/TIE report, the Discharger shall provide status updates in the monthly monitoring reports, indicating which TRE/TIE steps are underway, which steps have been completed, and the estimated time to completion of the final TRE/TIE report. The final TRE/TIE report shall be submitted to the San Diego Water Board within 30 days of report completion.
- **e.** Statistical program (e.g., TST calculator, CETIS, etc.) output results, including graphical plots, for each toxicity test.

- **f.** Graphical plots clearly showing the laboratory's performance for the reference toxicant for the previous 20 tests and the laboratory's performance for the control mean, control standard deviation, and control coefficient of variation for the previous 12-month period.
- **g.** Any additional quality assurance/quality control (QA/QC) documentation or any additional chronic toxicity-related information, upon written request from the San Diego Water Board.

C. Land Discharge Monitoring Requirements – Not Applicable

D. Recycling Monitoring Requirements – Not Applicable

IV. RECEIVING WATER MONITORING REQUIREMENTS

The receiving water and sediment monitoring requirements set forth below are designed to measure the effects of the discharge on the receiving ocean waters. The overall receiving water monitoring program is intended to answer the following questions:

- (1) Does the receiving water meet water quality standards?
- (2) Are the receiving water conditions getting better or worse over time?
- (3) What is the relative contribution of the Facility discharge to pollution in the receiving water?

Receiving water monitoring shall be conducted as specified below. The receiving water monitoring may be conducted either individually or jointly with Poseidon Resources. The receiving water monitoring requirements may be modified by the San Diego Water Board at any time.

A. Dispersion and Reference Area Stations

1. The Discharger shall monitor the Pacific Ocean at Monitoring Locations A-10, A-20, A-30, A-50, C-10, C-20, C-30, D-10, D-20, D-30, D-50, E-10, E-20, and E-30 as specified in the following table:

Parameter	Units	Sample Type	Minimum Sampling Frequency
Visual Observations ¹	-	Visual	1/Year
Light Transmittance	Percent	Grab	1/Year
Temperature	°F	Grab	1/Year
Dissolved Oxygen	mg/L	Grab	1/Year
рН	standard units	Grab	1/Year

Table E-6. Receiving Water Monitoring

¹ Visual observations of the surface water conditions at the designated receiving water stations shall be conducted in such a manner as to enable the observer to describe and report the presence, if any, of floatables. Observations of wind (direction and speed), weather (cloudy, sunny, or rainy), direction of current, tidal conditions (high or low), water color, discoloration, oil and grease, turbidity, and odor shall be recorded. These observations shall be taken whenever a sample is collected.

- 2. The Discharger shall submit a Receiving Water Monitoring Report annually, prepared individually or jointly with Poseidon Resources, no later than 180 days prior to the expiration date of this Order containing the following information
 - **a. Analysis**. An evaluation, interpretation and tabulation of the receiving water monitoring data specified in Table E-6 including interpretations and conclusions as to whether applicable Receiving Water Limitations in this Order have been attained at each sample station and a comparison of data from the reference station(s) with stations located in the area of the discharge. The analysis shall include an in-depth discussion addressing the questions proposed in each section of the Receiving Water Monitoring Requirements of this MRP/.
 - **b.** Sample Location Map. The locations, type, and number of samples shall be identified and shown on a site map.
 - **c.** Methods and Equipment. A description of the methods and equipment used to obtain the data.
 - d. Environmental Data Exchange Network. A statement certifying that the monitoring data and results have been uploaded into the California Environmental Data Exchange Network (CEDEN).

V. REGIONAL MONITORING REQUIREMENTS

Regional ocean water monitoring provides information about the sources, fates, and effects of anthropogenic contaminants in the coastal marine environment necessary to make assessments over large areas. The large-scale assessments provided by regional monitoring describe and evaluate cumulative effects of all anthropogenic inputs and enable better decision making regarding protection of beneficial uses of ocean waters. Regional monitoring data assists in the interpretation of core monitoring studies by providing a more accurate and complete characterization of reference conditions and natural variability. Regional monitoring also leads to methods standardization and improved quality control through intercalibration exercise. Regional monitoring enables sharing of technical resources, trained personnel and associated costs. Focusing these resources on regional issues and developing a broader understanding of pollutants effects in ocean waters enables the development of more rapid and effective response strategies. Based on all of these considerations the San Diego Water Board supports regional approaches to monitoring ocean waters.

The Discharger shall, as directed by the San Diego Water Board, participate with other regulated entities, other interested parties, and the San Diego Water Board in development and implementation of new and improved monitoring and assessment programs for ocean waters in the San Diego Region and discharges to those waters. These programs shall be developed and implemented so as to:

- (1) Determine the status and trends of conditions in ocean waters in the San Diego Region with regard to beneficial uses, e.g.,
 - i. Are fish and shellfish safe to eat?
 - ii. Is water quality safe for swimming?
 - iii. Are ecosystems healthy?

- (2) Identify the primary stressors causing or contributing to conditions of concern;
- (3) Identify the major sources of the stressors causing or contributing to conditions of concern; and
- (4) Evaluate the effectiveness (i.e., environmental outcomes) of actions taken to address such stressors and sources.

Development and implementation of new and improved monitoring and assessment programs for ocean waters will be guided by the following:

- 1. Water Quality Control Plan Ocean Waters of California (Ocean Plan);
- **2.** San Diego Water Board Resolution No. R9-2012-0069, "Resolution in Support of A Regional Monitoring Framework;"
- **3.** San Diego Water Board staff report entitled "A Framework for Monitoring and Assessment in the San Diego Region;" and
- **4.** Other guidance materials, as appropriate.

A. Southern California Bight Monitoring Program Participation Requirements

The Discharger may be required to participate in the Southern California Bight Regional Monitoring Program coordinated by the Southern California Coastal Water Research Project (SCCWRP) or any other regional program named by the San Diego Water Board Executive Officer, as directed by the San Diego Water Board Executive Officer pursuant to Water Code sections 13267, 13383, and 40 CFR section 122.48. The intent of the Southern California Bight Regional Monitoring Program is to maximize the efforts of all monitoring partners using a more cost-effective monitoring design and to best utilize the pooled scientific resources of the Southern California Bight.

During these coordinated sampling efforts, the Discharger's receiving water sampling and analytical effort, as defined in section IV of this MRP, may be reallocated to provide a regional assessment of the impact of the discharge to the Southern California Bight. In that event, the Executive Officer may notify the Discharger in writing that the requirement to perform the receiving water sampling and analytical effort defined in section IV of this MRP is suspended for the duration of the reallocation. Anticipated modifications to the monitoring program will be coordinated so as to provide a more comprehensive picture of the ecological and statistical significance of monitoring results and to determine cumulative impacts of various pollution sources. The level of resources in terms of sampling and analytical effort redirected from the receiving water monitoring program required under section IV of this MRP shall approximately equal the level of resources provided to implement the regional monitoring and assessment program, unless the Executive Officer and the Discharger agree otherwise. The specific scope and duration of the receiving water monitoring program reallocation and redirection shall be determined in writing by the Executive Officer in consultation with the Discharger.

VI. SPECIAL STUDIES REQUIREMENTS

A. Minimum Initial Dilution Factor (Dm) Re-Evaluation Study.

The Discharger shall conduct a special study to re-evaluate the minimum initial dilution factor (Dm) and zone of initial dilution for the Facility. The results of this study shall be submitted no later than 180 days prior to the expiration of this Order. A Dm of 15.5 parts seawater to 1-part wastewater (15.5:1) has been used for the discharges from this Facility since 1985. The implementation provisions for Table 1 in section III.C of the California Ocean Plan specify that the Dm is the lowest average initial dilution within any single month of the year. Initial dilution is the process which results in the rapid and irreversible turbulent mixing of wastewater with ocean water around the point of discharge. The Discharger shall estimate the Dm based on observed waste flow characteristics, observed receiving water density structure, and the assumption that no currents, of sufficient strength to influence the initial dilution process, flow across the discharge structure. The Minimum Initial Dilution Factor Re-Evaluation Study is not required if the Discharger terminates all discharges regulated by this Order 270 days prior to the expiration of this Order.

VII. REPORTING REQUIREMENTS

A. General Monitoring and Reporting Requirements

- **1.** The Discharger shall comply with all Standard Provisions (Attachment D) related to monitoring, reporting, and recordkeeping.
- 2. The Discharger shall report all instances of noncompliance not reported under Attachment D, sections III through V, of this Order at the time monitoring reports are submitted.
- 3. The Discharger shall submit an Annual Report to the San Diego Water Board annually on February 1. The report shall contain summaries of the monitoring data obtained during the previous year. In addition, the discharger shall discuss the compliance record and the corrective actions taken or planned which may be needed to bring the discharge into full compliance with the waste discharge requirements of this Order.

B. Self-Monitoring Reports (SMRs)

- 1. The Discharger shall electronically submit SMRs using the State Water Board's California Integrated Water Quality System (CIWQS) program website at http://www.waterboards.ca.gov/water_issues/programs/ciwqs/. The CIWQS website will provide additional information for SMR submittal in the event there will be a planned service interruption for electronic submittal.
- 2. The Discharger shall report in the SMR the results for all monitoring specified in this MRP under sections III through V. The Discharger shall submit monthly, quarterly, semiannual, annual SMRs including the results of all required monitoring using USEPA-approved test methods or other test methods specified in this Order. SMRs are to include all new monitoring results obtained since the last SMR was submitted. If the Discharger monitors any pollutant more frequently than required by this Order, the results of this monitoring shall be included in the calculations and reporting of the data submitted in the SMR.
- **3.** Monitoring periods and reporting for all required monitoring shall be completed according to the following schedule:

Sampling Frequency	Monitoring Period Begins On	Monitoring Period	SMR Due Date
Continuous	Permit effective date	All	First day of second calendar month following month of sampling.
1/Day	Permit effective date	Daily, 12:00 AM through 11:59 PM	First day of second calendar month following month of sampling.
1/Month	First day of calendar month following Permit effective date or on Permit effective date if on first day of month	First day of the calendar month through the last day of the calendar month	First day of second calendar month following month of sampling.
1/Quarter	Closest January 1, April 1, July 1, or October 1 following (or on) Permit effective date	January 1 through March 31 April 1 through June 30 July 1 through September 30 October 1 through December 31	May 1 August 1 November 1 February 1
2/Year	Closest of January 1 or July 1 following (or on) Permit effective date	January 1 through June 30 July 1 through December 31	August 1 February 1
1/Year	Permit Effective Date	January 1 through December 31	February 1
Annual Report	Permit Effective Date	January 1 through December 31	February 1
Annual Receiving Water Monitoring Report	Permit Effective Date	January 1 through December 31	February 1

4. **Reporting Protocols.** The Discharger shall report with each sample result the applicable reported ML (reported ML, also known as the Reporting Level, or RL) and the current method detection limit (MDL), as determined by the procedure in 40 CFR part 136.

The Discharger shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:

- **a.** Sample results greater than or equal to the reported ML shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).
- **b.** Sample results less than the reported ML, but greater than or equal to the laboratory's MDL, shall be reported as "Detected, but Not Quantified," or DNQ. The estimated chemical concentration of the sample shall also be reported.

For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ. The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy (± a percentage of the reported value), numerical ranges (low to high), or any other means considered appropriate by the laboratory.

- **c.** Sample results less than the laboratory's MDL shall be reported as "Not Detected," or ND.
- **d.** Dischargers are to instruct laboratories to establish calibration standards so that the ML value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Discharger to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.
- 5. Compliance Determination. Compliance with effluent limitations for reportable pollutants shall be determined using sample reporting protocols defined above and Attachment A. For purposes of reporting and administrative enforcement by the San Diego Water Board and State Water Board, the Discharger shall be deemed out of compliance with effluent limitations if the concentration of the reportable pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reported ML.
- 6. Multiple Sample Data. When determining compliance with a measure of central tendency (arithmetic mean, geometric mean, median, etc.) of multiple sample analyses and the data set contains one or more reported determinations of DNQ or "Not Detected" (ND), the Discharger shall compute the median in place of the arithmetic mean in accordance with the following procedure:
 - **a.** The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
 - **b.** The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two values around the middle unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ.
- 7. The Discharger shall submit SMRs in accordance with the following requirements:

- **a.** The Discharger shall arrange all reported data in a tabular format. The data shall be summarized to clearly illustrate whether the facility is operating in compliance with interim and/or final effluent limitations. The Discharger is not required to duplicate the submittal of data that is entered in a tabular format within CIWQS. When electronic submittal of data is required and CIWQS does not provide for entry into a tabular format within the system, the Discharger shall electronically submit the data in a tabular format as an attachment.
- **b.** The Discharger shall attach a cover letter to the SMR. The information contained in the cover letter shall clearly identify violations of the WDRs; discuss corrective actions taken or planned; and the proposed time schedule for corrective actions. Identified violations must include a description of the requirement that was violated and a description of the violation.

C. Discharge Monitoring Reports (DMRs)

 DMRs are USEPA reporting requirements. The Discharger shall electronically certify and submit DMRs together with SMRs using Electronic Self-Monitoring Reports module eSMR 2.5 or any upgraded version. Electronic DMR submittal shall be in addition to electronic SMR submittal. Information about electronic DMR submittal is available at the DMR website at: http://www.waterboards.ca.gov/water_issues/programs/discharge_monitoring

The CIWQS website will provide additional information for DMR submittal in the

event there will be a planned service interruption for electronic submittal.

2. DMRs must be signed and certified as required by the standard provisions (section V.B of Attachment D of this Order)

D. Other Reports

The following reports are required under Special Provisions (section VI.C of the Order), WET Testing Requirements (section III.C of the MRP, and the California Code of Regulations. These reports shall be submitted to the San Diego Water Board, signed and certified as required by the Standard Provisions (Attachment D). The reports shall be submitted to the San Diego Water Board, via the State Water Board's CIWQS Program Website or via email to <u>SanDiego@waterboards.ca.gov</u>.

Report	Location of Requirement	Due Date
Initial Toxicity Reduction Evaluation (TRE) Work Plan	Section III.B.6 of the MRP	Within 90 days of the effective date of this Order
Detailed TRE Work Plan	Section III.B.8.a of the MRP	Within 15 days of triggering a TRE as described in section III.C.6 of the MRP
Kelp Bed Canopy Report	Section V.A of this MRP	Annually no later than October 1

Table E-8.	Other	Reports
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Report	Location of Requirement	Due Date
Report of Waste Discharge (ROWD) (for permit renewal)	Table 4 of this Order and Title 23, California Code	180 days prior to this Orders expiration date

ATTACHMENT F – FACT SHEET

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ATTACHMENT F – FACT SHEET

As described in section II.B of this Order, the San Diego Regional Water Quality Control Board (San Diego Water Board) incorporates this Fact Sheet as findings of the San Diego Water Board supporting the issuance of this Order. This Fact Sheet includes the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for Dischargers in California. Only those sections or subsections of this Order that are specifically identified as "not applicable" have been determined not to apply to this Discharger. Sections or subsections of this Order not specifically identified as "not applicable" are fully applicable to this Discharger.

I. PERMIT INFORMATION

The following table summarizes administrative information related to the Facility.

WDID	9 00000092	
Discharger	Cabrillo Power I LLC	
Name of Facility	Encina Power Station	
Facility Address	4600 Carlsbad Boulevard	
	Carlsbad, CA 92008-4301	
	San Diego County	
Facility Contact, Title and Phone	Jerry L. Carter, Plant Manager, (760) 268-4011	
Authorized Person to Sign and Submit Reports	Jerry L. Carter, Plant Manager, (760) 268-4011	
Mailing Address	SAME	
Billing Address	SAME	
Type of Facility	Industrial, SIC Code No. 4911	
Major or Minor Facility	Major	
Threat to Water Quality	1	
Complexity	A	
Pretreatment Program	No	
Recycling Requirements	N/A	
Facility Permitted Flow	2.2 million gallons per day (MGD)	
Facility Design Flow	863.5 MGD	
Watershed	Carlsbad	
Receiving Water	Pacific Ocean	
Receiving Water Type	Ocean waters	

Table F-1. Facility Information

A. Cabrillo Power I LLC (Discharger) is the owner and operator of the Encina Power Station (Facility), a former steam electric generating facility that ceased power generating operations on December 11, 2018. The Facility is now permanently retired

and undergoing decommissioning. The Facility has to date eliminated most wastewater discharges but will continue to discharge groundwater, storm water, and low-volume wastewater for the duration of decommissioning activities. The Facility is located in the City of Carlsbad, California, adjacent to the Agua Hedionda Lagoon on the Pacific Ocean coastline.

For the purposes of this Order, references to the "discharger" or "permittee" in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Discharger herein.

- B. The Facility discharges wastewater to the Pacific Ocean, a Water of the United States. The Discharger was previously regulated by Order R9-2006-0043 and National Pollutant Discharge Elimination System (NPDES) Permit No. CA0001350 adopted on August 16, 2006 and expired on October 1, 2011. The terms and conditions of Order R9-2006-0043 were automatically continued and remained in effect until a new Waste Discharge Requirements (WDRs) and NPDES permit was adopted pursuant to this Order. Attachment B of this Order provides a map of the area around the Facility. Attachment C of this Order provides a flow schematic of the Facility.
- **C.** The Discharger filed a report of waste discharge (ROWD) and submitted an application for reissuance of its WDR and NPDES permit on March 30, 2011. The application was deemed complete by the San Diego Water Board on March 26, 2014. A site visit was conducted on September 28, 2015, to observe operations and collect additional data to develop permit limitations and requirements for waste discharge. At that time, the permit renewal was held in abeyance pending Facility compliance with the *Water Quality Control Policy on the Use of Coastal and Estuarine Waters for Power Plant Cooling* (OTC Policy).
- D. On December 11, 2018, the Facility ceased power generating activities, thereby complying with Track 1 of the OTC Policy which included permanent retirement of Encina Power Plant units 1, 2, 3, 4, and 5 and replacement of electrical power generation with the Carlsbad Energy Center Project facility. On February 21, 2019, the Discharger submitted a revised ROWD for non-power generating activities and discharges while the Facility is decommissioned. On March 22, 2019, The San Diego Water Board deemed the 2019 ROWD to be complete for purposes of preparing tentative Waste Discharge Requirements.
- **E.** The Discharger is authorized to discharge subject to waste discharge requirements in this Order at the discharge location described in Table 2 of this Order.
- F. Regulations at 40 CFR section 122.46 limit the duration of NPDES permits to a fixed term not to exceed five years. Accordingly, Table 3 of this Order limits the duration of the discharge authorization. However, pursuant to California Code of Regulations, title 23, section 2235.4, the terms and conditions of an expired permit are automatically continued pending reissuance of the permit if the Discharger complies with all federal NPDES requirements for continuation of expired permits.

II. FACILITY DESCRIPTION

The Facility was a fossil-fueled steam electric power generating station that began operating in 1954. When operating, thermal energy provided by the combustion of fossil-fuels was used to generate steam to drive five steam turbine generators. The Facility also

had one gas turbine generator. When the Facility was generating power, seawater was withdrawn from Agua Hedionda Lagoon for once-through cooling and discharged to the Pacific Ocean. As of December 11, 2018, the Facility has ceased power generating activities and is undergoing decommissioning. During decommissioning, the Facility will continue to discharge wastewater from floor drains, groundwater seepage, and storm water.

A. Description of Wastewater and Biosolids Treatment and Controls

The Facility ceased power generating activities on December 11, 2018 and as a result has ceased discharging most of the waste streams regulated under the previous Order.

The Discharger's ROWD indicates that a maximum of approximately 2.2 MGD of wastewater and storm water is discharged through Discharge Point 001. Internal discharge point designations (Discharge Points 001B and 001H) are based on the discrete location at which the in-plant waste stream (seepage, groundwater pumping, and low-volume wastes) discharges to the main channel leading to Discharge Point 001. The discharges from the Facility are composed of the waste streams specified in Table F-2 below. Domestic wastewater is discharged to the municipal sewer system for treatment and disposal. Attachment C contains a water balance diagram describing the configuration and maximum flow rates for each waste stream.

Discharge		Estimated Maximum	
Point	Wastewater Discharge Description	Flows (MGD)*	
001	Once-through (non-contact) cooling water - Discontinued		
	(a) Condenser cooling		
	(b) Cooling water pump lubrication and seal water		
	(c) Cooling water pump lubrication and seal water pretreatment backwash	0	
	(d) Saltwater heat exchanger		
	(e) Traveling screen backwash water		
	(f) Tunnel and forebay cleaning		
	(g) Hypochlorinator bearing cooling water		
001A	Metal Cleaning Wastes - Discontinued		
	(a) Boiler chemical cleaning	0	
	(b) Air heater wash		
	(c) Boiler fireside wash		
001B	Seepage and Groundwater Pumping	0.88	
001C	Boiler Blowdown - Discontinued	0	
001D	Freshwater Reverse Osmosis (RO) Brine - Discontinued	0	
001E	Seawater RO Brine - Discontinued	0	
001F	Fuel Line/Tank Hydrotests - Discontinued	0	

Table F-2. Internal Waste Streams
Discharge Point	Wastewater Discharge Description	Estimated Maximum Flows (MGD)*
001G	Poseidon Pilot Desalination Plant - Discontinued	0
	Low-Volume Waste Treatment Facility (LVWTF)	
	(a) Sand filter backwash - Discontinued	0
	(b) RO membrane cleaning - Discontinued	0
	(c) Demineralizer regenerants - Discontinued	0
00411	(d) Condenser cleaning - Discontinued	0
001H	(e) Floor drains	0.04
	(f) Sample drains - Discontinued	0
	(g) Portable demineralizer rinse flush - Discontinued	0
	(h) Evaporator blowdown - Discontinued	0
	(i) Softeners - Discontinued	0
	(j) Saltwater heat exchanger drains - Discontinued	0
0011	Storm water	1.28

* Based on reported flows in ROWD (U.S. Environmental Protection Agency (USEPA) Form 2C).

1. Combined Wastes (Discharge Point 001)

2. Low-Volume Wastes (Discharge Points 001B and 001H)

a. Seepage and Groundwater Pumping (Discharge Point 001B)

The basements of Units 4 and 5 are more than 16 feet below sea level. As a result, they are subject to seepage of groundwater. In order to prevent flooding of these basements, sumps were installed to collect the groundwater. Pumps automatically discharge the sump contents directly to the discharge tunnel. Miscellaneous existing seawater tunnels and pumps will be cleaned out during decommissioning and the seawater that meets discharge criteria will be sent to the discharge tunnel. Following the closure of the discharge tunnel by Poseidon, the sump pumps will re-route the seepage and groundwater flow to the Low Volume Waste Treatment Facility (LVWTF).

b. Low-Volume Waste Treatment Facility (LVWTF) (Discharge Point 001H)

The LVWTF treats all of the Facility's remaining low-volume wastewaters, except for groundwater dewatering flows from Units 4 and 5 basement subdrain systems at Discharge Points 001B. The LVWTF is comprised of two 100 percent capacity wastewater treatment trains. Each train is comprised of a low-volume waste (LVW) Surge & Equalization Tank to accommodate the various intermittent wastewater flows and flow rates from the Facility and an

Oil/Solids Coalescer and Separator Unit. Effluent from the LVWTF is discharged to the discharge tunnel. Discharges from the LVWTF occur intermittently throughout the day based upon the wastewater flow rate from the Facility. The following waste stream discharges to the LVWTF:

Floor Drains: Floor drains are located throughout the Facility and, in addition to being used for routing LVW streams to the LVWTF, are used to collect miscellaneous wastewaters from the Facility's operating equipment. Wastewater that enters the floor drains collect in sumps. Once a sump reaches a preset level, the water is pumped to the LVWTF.

3. Storm Water (Discharge Point 001I)

Storm water is discharged from areas of the facility called Basins A through F as described below:

- Basin A: Basin A is an area that is no longer part of the Facility which had Fuel Oil Tank Nos. 4, 5, 6, 7 and adjacent access road, vacant land, and storage areas located in the north east corner of the site. This area will be part of the Carlsbad Energy Center Project.
- Basin B: Basin B is an area of the Facility which has a vacant storage area, switching yard, paved areas, wastewater treatment facility, dredge equipment, RO, machine shop, and hazardous materials storage area.
- Basin C: Basin C is an area that is no longer part of the Facility which had Fuel Oil Tank Nos. 1, 2 and 3. This area will be part of the Carlsbad Energy Center Project.
- Basin D: Basin D is an area of the Facility which has gas turbine, main transformers, paint booth, and sodium hypochlorite tanks.
- Basin E: Basin E is an area of the Facility which has an employee parking area, administrative buildings, and a maintenance building.
- Basin F: Basin F is an area of the Facility which has a dredge dock, access road to dock structure at Carlsbad Aquafarm, Poseidon Resources water intake structure, and previous Poseidon Resources pilot desalination plant.

Storm water flows from Basins A, B, C, and F are discharged under the authority of the State Water Board's *NPDES General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities* (NPDES No. CAS00002) (WDID# 9 37C388251) (Statewide Construction Storm Water Permit) to regulate the discharge of storm water from Basins A, B, C, and F during the decommissioning and demolition of the Facility.

The provisions in the previous Order have been carried over to regulate storm water discharges from Basins D and E under this Order.

B. Discharge Points and Receiving Waters

Waste streams (seepage, groundwater, and floor drains) flow into a common discharge tunnel. The concrete discharge tunnel (15 feet wide) runs along the east side of the inlet conveyance tunnels, past the traveling screen structures, then crosses under the inlet tunnels and runs parallel to the west side of the conveyance tunnels. The Poseidon Resources (Channelside) LLC, Claude "Bud" Lewis Carlsbad Desalination Plant (Carlsbad Desalination Plant) withdraws water for desalination and discharges brine into this discharge channel. The wastewater flows into a discharge pond before discharging into a riprap-lined channel, a surface discharge, and then into the Pacific Ocean (Discharge Point 001). The coordinates for Discharge Point 001 are 33° 8' 17" N, 117° 20' 22" W.

The waters and beaches along the area of coast surrounding the Facility provide excellent opportunities for water-related recreational activities, which include sightseeing, sunbathing, swimming, surfing, diving, fishing, camping, picnicking, bird watching and boating.

C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data

 Effluent limitations contained in the existing Order for discharges from Discharge Point 001 (the Combined Discharge at Monitoring Location M-001) and representative monitoring data from the term of the previous Order are as follows:

Table F-3. Historic Effluent Limitations and Monitoring Data for the Combined Discharge (Discharge Point 001)

			Effl	uent Limit	Combined Discharge Monitor (January 2009 - March 2					
Parameter	Units	Daily Max	Monthly Average	Weekly Average	Instant. Max	6-Month Median	Highest Daily Max	Highest Monthly Average	Highest Weekly Average	High Insta Ma
рН	SU	W	ithin the lin	nits of 6.0 to	o 9.0 at all	times			7.91-8.21	
Turbidity	NTU		75	100	225			3.6	3.6	3.
Total Chlorine Residual	µg/L	132			200	33	60			6
Chronic Toxicity	TUc	16.5					>33			

Effluent limitations contained in the existing Order for discharges from Discharge Point 001A (Metal cleaning wastewater at Monitoring Location M-001A) and representative monitoring data from the term of the previous Order are as follows:

Table F-4. Historic Effluent Limitations and Monitoring Data for Metal Cleaning Wastes (Discharge Point 001A)

Parameter	Units	Effluent L	imitations.	Metal Cleaning Wastes Monitoring Data (January 2009 - March 2015)		
		30-Day Avg.	Daily Max.	Highest 30-Day Average	Highest Daily Max	
Total Suspended Solids (TSS)	mg/L	30	100	No Discharge	No Discharge	
Oil and Grease	mg/L	15	20	No Discharge	No Discharge	
Copper, Total	mg/L	1.0	1.0	No Discharge	No Discharge	
Iron, Total	mg/L	1.0	1.0	No Discharge	No Discharge	

3. Effluent limitations contained in the existing Order for discharges from Discharge Points 001B through 001H (the LVW at Monitoring Locations M-001B through M-001H) and representative monitoring data from the term of the previous Order are as follows:

Table F-5. Historic Effluent Limitations and Monitoring Data for Low-Volume Wastes(Discharge Points 001B – 001H)¹

		Efflue	ent Limitat	ions	Low-Volume Wastewaters Monitoring Data (January 2009 - March 2015)			
Parameter	Units	Daily Maximum	30-Day Average	Six- Month Median	Highest Daily Maximum	Highest 30-Day Average	Highest Six- Month Median	
рН	SU	Within the	limits of 6.0 all times) to 9.0 at	6.21 - 8.09			
Total	mg/L		100	30		60	28	
Suspended Solids (TSS)	lbs/day		3,200	950		12.1	12.1	
Oil and	mg/L		20	15		9.9	9.9	
Grease	lbs/day		630	480		8.26	8.26	
Chromium (Hexavalent)	lbs/day	4.5	-	1.1	0.005		0.005	
Copper	lbs/day	5.7		0.63	0.65		0.65	
Mercury	lbs/day	0.089		0.022	0.00009		0.00009	
Nickel	lbs/day	11		2.8	0.009		0.009	

1 The Monitoring and Reporting Program (MRP in Attachment E of the previous Order) required that individual grab samples of each low-volume waste stream (i.e., Discharge Points 001B through 001H) be composited on a flow-weighted basis.

D. Compliance Summary

The following violations were reported by the Discharger during the term of the previous Order.

Date	Violation Type	Description
08/24/2006	Chronic Toxicity	Discharger reported 16.67 TUc that exceeds daily maximum chronic toxicity limit of 16.5. This is a violation of Effluent Limitation IV.B.1.
02/22/2010	Deficient Reporting	The required hold time for the turbidity analysis (EPA Method 180.1) on the Discharge Point 001 sample taken February 22, 2010, was not met. This is a violation of the MRP section I.C.
07/03/2012	Deficient Monitoring	Sample could not be collected from Discharge Point 001G due to a faulty pump. This is a violation of MRP section IV.C.1.
01/18/2013	Deficient Monitoring	The Poseidon Resources Desalination Pilot Plant (Discharge Point 001G) operated in the month of January 2013. However, a water quality monitoring sample was not taken for this discharge. The flow monitoring is included in this report. This is a violation of MRP section IV.C.1.
10/13/2014	Chronic Toxicity	The Chronic Toxicity Daily Maximum limit is 16.5 TUc and reported value was 33.3 TUc at M-001. This is a violation of Effluent Limitation IV.B.1.
8/15/16	Chronic Toxicity	The Chronic Toxicity Daily Maximum limit is 16.5 TUC and reported value was 33.3 TUc at M-001. This is a violation of Effluent Limitation IV.B.1.

Table F-6. Summary of Permit Violations during the Previous Permit Term

E. Planned Changes

Poseidon Resources (Channelside) LP (Poseidon) will use the Facility's intake structure and pumps to supply water to the Carlsbad Desalination Plant under Poseidon's NPDES Permit No. CA0109223 until Poseidon has installed new intake pumps no later than June 30, 2020. Accordingly permit responsibility, coverage and liability for discharges associated with the intake structure and pumps was transferred to Poseidon through amendment of Poseidon's NPDES Permit No. CA0109223.

III. APPLICABLE PLANS, POLICIES, AND REGULATIONS

The requirements contained in this Order are based on the requirements and authorities described in this section.

A. Legal Authorities

This Order serves as WDRs pursuant to article 4, chapter 4, division 7 of the California Water Code (commencing with section 13260). This Order is also issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the USEPA and chapter 5.5, division 7 of the Water Code (commencing with section 13370). It shall serve as an NPDES permit for point source discharges from this Facility to surface waters.

B. California Environmental Quality Act (CEQA)

Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of CEQA, (commencing with section 21100) of Division 13 of the Public Resources Code.

C. State and Federal Laws, Regulations, Policies, and Plans

1. Water Quality Control Plan. The San Diego Water Board adopted the *Water Quality Control Plan for the San Diego Basin* (Basin Plan) on September 8, 1994 that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for the Pacific Ocean. The Basin Plan was subsequently approved by the State Water Board on December 13, 1994. Subsequent revisions to the Basin Plan have also been adopted by the San Diego Water Board and approved by the State Water Board. Requirements in this Order implement the Basin Plan.

Beneficial uses applicable to the Pacific Ocean are as follows:

Discharge Points	Receiving Water Name	Beneficial Use(s)
001	Pacific Ocean	Industrial service supply (IND); navigation (NAV); contact water recreation (REC-1); non- contact water recreation (REC-2); commercial and sport fishing (COMM); preservation of biological habitats of special significance (BIOL); wildlife habitat (WILD); rare, threatened, or endangered species (RARE); marine habitat (MAR); aquaculture (AQUA); migration of aquatic organisms (MIGR); spawning, reproduction, and/or early development (SPWN); and shellfish harvesting (SHELL)

Table F-7. Basin Plan Beneficial Uses

2. Alaska Rule. On March 30, 2000, USEPA revised its regulation that specifies when new and revised State and tribal water quality standards (WQS) become effective for CWA purposes (40 CFR section 131.21, 65 Fed. Reg. 24641 (April 27, 2000)). Under the revised regulation (also known as the Alaska Rule), new and revised standards submitted to USEPA after May 30, 2000, must be approved by USEPA before being used for CWA purposes. The final rule also provides that standards already in effect and submitted to USEPA by May 30,

2000, may be used for CWA purposes, whether or not approved by USEPA.

- 3. Thermal Plan and Clean Water Act Section 316(a). As of December 11, 2018, the Facility has ceased power generating activities and the associated oncethrough-cooling water discharge that transported waste heat to receiving waters. As such, the Facility's discharge is no longer a source of elevated temperature wastes subject to the requirements of the *Water Quality Control Plan for Control of Temperature in the Coastal and Interstate Waters and Enclosed Bays and Estuaries of California* (Thermal Plan) and Clean Water Act section 316(a).
- 4. California Ocean Plan. The State Water Board adopted the Water Quality Control Plan for Ocean Waters of California, California Ocean Plan (Ocean Plan) in 1972 and amended it in 1978, 1983, 1988, 1990, 1997, 2000, 2005, 2009, 2012, 2015 and 2018. The State Water Board adopted the latest amendment on August 7, 2018,, and it became effective on February 4, 2019. The USEPA subsequently approved the 2018 amendments on March 22, 2019. (The most current version of the Ocean Plan is referred to in this Order as the 2019 Ocean Plan or Ocean Plan.) The 2019 Ocean Plan is applicable, in its entirety, to point source discharges to the ocean. The 2019 Ocean Plan identifies beneficial uses of ocean waters of the state to be protected as summarized below:

Discharge Point	Receiving Water	Beneficial Uses
Discharge Point 001	Pacific Ocean	Industrial water supply; water contact and non-contact recreation, including aesthetic enjoyment; navigation; commercial and sport fishing; mariculture; preservation and enhancement of designated Areas of Special Biological Significance (ASBS); rare and endangered species; marine habitat; fish spawning and shellfish harvesting.

Table F-8 Ocean Plan Beneficial Uses

In order to protect the beneficial uses, the Ocean Plan establishes water quality objectives and a program of implementation. Requirements of this Order implement the Ocean Plan.

5. Antidegradation Policy. Federal regulations at 40 CFR section 131.12 require that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution 68-16 ("Statement of Policy with Respect to Maintaining High Quality of Waters in California"). Resolution 68-16 is deemed to incorporate the federal antidegradation policy where the federal policy applies under federal law. Resolution 68-16 requires that existing water quality be maintained unless degradation is justified based on specific findings. The San Diego Water Board's Basin Plan implements, and incorporates by reference, both the state and federal antidegradation policies. The permitted discharge must be consistent

with the antidegradation provision of 40 CFR section 131.12 and State Water Board Resolution 68-16.

- 6. Anti-Backsliding Requirements. Sections 402(o) and 303(d)(4) of the CWA and federal regulations at 40 CFR section 122.44(l) restrict backsliding in NPDES permits. These anti-backsliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed.
- 7. Endangered Species Act Requirements. This Order does not authorize any act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code, section 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A. section 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the state, including protecting rare and endangered species. The Discharger is responsible for meeting all requirements of the applicable Endangered Species Act.

8. OTC Policy & Clean Water Act Section 316(b) – Impingement and Entrainment

CWA section 316(b) requires that the location, design, construction, and capacity of cooling water intake structures reflect the Best Technology Available (BTA) for minimizing adverse environmental impacts related to entrainment (drawing organisms into the cooling water system) and impingement (trapping organisms against the intake screens).

On May 4, 2010 the State Water Board adopted a *Statewide Water Quality Control Policy on the Use of Coastal and Estuarine Waters for Power Plant Cooling* (OTC Policy). The administrative record for the OTC Policy was approved by the Office of Administrative Law (OAL) on September 27, 2010. The OTC Policy became effective on October 1, 2010.

The OTC Policy establishes technology-based standards to implement federal Clean Water Act section 316(b) and reduce the harmful effects associated with cooling water intake structures on marine and estuarine life. The OTC Policy applies to existing power plants that currently have the ability to withdraw water from the State's coastal and estuarine waters using a single-pass system, also known as OTC. Closed-cycle wet cooling has been selected as the best technology available (BTA).

The OTC Policy requires compliance under two alternatives:

a. Track 1, where an owner or operator of an existing power plant must reduce intake flow rate at each unit, at a minimum, to a level commensurate with that which can be attained by a closed-cycle wet cooling system. A minimum 93 percent reduction in intake flow rate for each unit is required for Track 1 compliance, compared to the unit's design intake flow rate. The through-screen intake velocity must not exceed 0.5 foot per second. The installation of

closed cycle dry cooling systems meets the intent and minimum reduction requirements of this compliance alternative,

or

b. Track 2, where an owner or operator of an existing power plant demonstrates to the State Water Board's satisfaction that compliance with Track 1 is not feasible, the owner or operator of an existing power plant must reduce impingement mortality and entrainment of marine life for the Facility, on a unit-by-unit basis, to a comparable level to that which would be achieved under Track 1, using operational or structural controls, or both.

As of December 11, 2018, the Discharger has complied with Track 1 to come into OTC compliance by ceasing power generating activities and the associated oncethrough cooling flows. The Discharger achieved Track 1 compliance by retiring Units 1, 2, 3, 4 and 5 by the OTC Policy compliance deadline of December 31, 2018. The Carlsbad Energy Center LLC, a wholly owned subsidiary of NRG Energy, Inc.(NRG), replaced Units 1-5 with the Carlsbad Energy Center Project (CECP) on the eastern portion of the Facility. The CECP will be a simple cycle generating facility using six natural gas-fired combustion turbines with a 632 megawatt nominal output of air-cooled combined cycle electrical generation.

D. Impaired Water Bodies on CWA 303(d) List

Under section 303(d) of the 1972 Clean Water Act, states, territories and authorized tribes are required to develop lists of water quality limited segments. The waters on these lists do not meet water quality standards, even after point sources of pollution have installed the minimum required levels of pollution control technology. In July 2015, the USEPA approved the list of impaired California waterbodies which are not expected to meet applicable water quality standards after implementation of technology-based effluent limitations (TBELs) for point sources. This 303(d) list does not include the Pacific Ocean shoreline in the vicinity of the Facility discharge point.

E. Other Plans, Polices and Regulations – Not Applicable

IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

The CWA requires point source dischargers to control the amount of conventional, nonconventional, and toxic pollutants that are discharged into the waters of the U.S. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations (CFR): 40 CFR section 122.44(a) requires that permits include applicable technology-based limitations and standards; and 40 CFR section 122.44(d) requires that permits include water quality-based effluent limitations to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water.

A. Discharge Prohibitions

1. **Discharge Prohibition III.A** (Discharge of wastes in a manner or to a location not specifically described or regulated by this Order is prohibited).

This prohibition is retained from Order R9-2006-0043 and allows the Discharger to discharge waste only in accordance with the requirements of this Order. It is

based on sections 301 and 402 of the federal CWA and section 13263 of the Water Code.

2. Discharge Prohibition III.B (Discharge of oil or other residuary petroleum products, except as authorized by waste discharge requirements contained in this Order or by provision of Division 7 of the CWC is prohibited).

This prohibition is a restatement of a similar prohibition contained in Order R9-2006-0043.

3. Discharge Prohibition III.C (Discharge of polychlorinated biphenyl compounds (PCBs) is prohibited).

This prohibition is a restatement of the applicable effluent limitations guidelines for steam electric power plants at 40 CFR section 423.13(a).

4. Discharge Prohibition III.D (A total discharge volume in excess of 2.2 MGD at Discharge Point 001 is prohibited).

This provision is retained from Order R9-2006-0043 and reflects the maximum possible discharge from the Facility as described by the Discharger in its application materials for renewal of its WDRs.

5. Discharge Prohibition III.E (The discharge of wastewater not in compliance with the Basin Plan Waste Discharge Prohibitions, incorporated in this Order as fully set forth herein, and summarized in Attachment G, is prohibited).

This prohibition is required by chapter 4 of the Basin Plan. The discharge prohibitions in the Basin Plan are applicable to any person, as defined by section 13050(c) of the Water Code, who is a citizen, domiciliary, or political agency or entity of California whose activities in California could affect the quality of waters of the State within the boundaries of the San Diego Region.

6. Discharge Prohibition III.F (The discharge of wastewater not in compliance with the Discharge Prohibitions contained in the Ocean Plan, incorporated in this Order as fully set forth herein, and summarized in Attachment G, is prohibited).

This prohibition is required by the Ocean Plan which specifies the Ocean Plan is applicable in its entirety to point source discharges to the ocean.

B. Technology-Based Effluent Limitations (TBELs)

1. Scope and Authority

Section 301(b) of the CWA and implementing USEPA permit regulations at 40 CFR section 122.44 require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on *Effluent Limitations Guidelines and Standards for the Steam Electric Point Source Category* in 40 CFR part 423.

The CWA requires that technology-based effluent limitations (TBELs) be established based on several levels of controls:

- **a.** Best practicable treatment control technology (BPT) represents the average of the best existing performance by well-operated facilities within an industrial category or subcategory. BPT standards apply to toxic, conventional, and non-conventional pollutants.
- **b.** Best available technology economically achievable (BAT) represents the best existing performance of treatment technologies that are economically achievable within an industrial point source category. BAT standards apply to toxic and non-conventional pollutants.
- **c.** Best conventional pollutant control technology (BCT) represents the control from existing industrial point sources of conventional pollutants including Biochemical oxygen demand (BOD), Total Suspended Solids (TSS), fecal coliform, pH, and oil and grease. The BCT standard is established after considering a two-part reasonableness test. The first test compares the relationship between the costs of attaining a reduction in effluent discharge and the resulting benefits. The second test examines the cost and level of reduction of pollutants from the discharge from publicly owned treatment works to the cost and level of reduction of such pollutants from a class or category of industrial sources. Effluent limitations must be reasonable under both tests.
- **d.** New source performance standards (NSPS) represent the best available demonstrated control technology standards. The intent of NSPS guidelines is to set limitations that represent state-of-the-art treatment technology for new sources.

The CWA requires USEPA to develop effluent limitations guidelines (ELGs) and standards representing application of BPT, BAT, BCT, and NSPS. Section 402(a)(1) of the CWA and 40 CFR section 125.3 authorize the use of best professional judgment (BPJ) to derive TBELs on a case-by-case basis where ELGs are not available for certain industrial categories and/or pollutants of concern. Where BPJ is used, the San Diego Water Board must consider specific factors outlined in 40 CFR section 125.3.

2. Applicable Technology-Based Effluent Limitations

a. National Effluent Limitation Guidelines (ELGs) and Standards

Pursuant to section 306(b)(1) of the CWA, USEPA has established standards of performance for the steam electric power point source category (40 CFR section 423.10). Standards of performance for existing facilities (instead of new source performance standards) are applicable to all units of the Facility because their construction was completed or commenced prior to publication of regulations on November 19, 1982, which proposed standards of performance for the industry. The following are applicable technology-based standards of performance (BPT and BAT) applicable to the Facility based on the effluent limitations guidelines for existing sources at 40 CFR Part 423. The guidelines do not include standards of performance based on BCT. Although the Facility has ceased power generating activities, these effluent limitations are retained to continue the same level of water quality protection for these categories of discharges as in the previous Order.

- vii. Standards of Performance Based on BPT
 - (c) The pH of all discharges, except OTC water, shall be within the range of 6.0 9.0 [40 CFR section 423.12(b)(1)].
 - (d) Low-volume wastes are defined as those wastewater sources for which specific limitations are not established by the effluent limitations guidelines at 40 CFR part 423. The quantity of pollutants discharged from low-volume waste sources shall not exceed the quantity determined by multiplying the flow of the low-volume waste sources times the concentration as specified in Table F-9 [40 CFR section 423.12(b)(3)].

Table F-9 Effluent Limitation Guidelines for Low-volume Wastes

Pollutant	Daily Maximum (mg/L)	30 Day Average (mg/L)
Total Suspended Solids	100	30
Oil and Grease	20	15

- (e) At the permitting authority's discretion, the quantity of pollutant allowed to be discharged may be expressed as concentration-based limitations instead of the mass-based limitations required above consistent with 40 CFR section 423.12(b)(11).
- viii. Standards of Performance Based on BAT
 - (a) There shall be no discharge of PCBs such as those commonly used for transformer fluid [40 CFR section 423.13(a)].
 - (b) At the permitting authority's discretion, the quantity of pollutant allowed to be discharged may be expressed as concentration-based limitations instead of the mass-based limitations required above consistent with 40 CFR section 423.12(b)(11).
- b. Ocean Plan TBELs

The Ocean Plan prescribes TBELs for grease and oil, suspended solids, settleable solids, turbidity and pH in Table 4 (formerly Table A) which apply to industrial discharges for which effluent limitations have not been established pursuant to sections 301, 302, 304, or 306 of the Clean Water Act. Compliance with the Table 2 effluent limitations is the minimum level of treatment acceptable under the Ocean Plan and defines reasonable treatment and waste control technology applicable to industrial discharges.

As described above, discharges from the Facility are subject to effluent limitations guidelines for existing sources at 40 CFR part 423. Although the TBELs contained in Table 2 of the Ocean Plan are not applicable to the combined discharge from the Facility, effluent limitations for pH and turbidity in the combined discharge have been retained from Order R9-2006-0043 to ensure compliance with receiving water limitations for natural light and pH.

c. Final TBELs Included in the Order

The effluent limitations guidelines for existing sources at 40 CFR part 423 serve as the applicable TBELs for the combined discharge (Discharge Point 001), and the low-volume wastes (Discharge Points 001B and 001H) discharged from the Facility.

Under BAT requirements, the discharge of PCBs in the effluent is prohibited. This limitation is being retained from the Order R9-2006-0043 as a Discharge Prohibition which prohibits the discharge of PCBs.

Order R9-2006-0043 included effluent limitations for pH and turbidity for the combined discharge from the Facility (Discharge Point 001) based on the TBELs contained in Table 4 of the Ocean Plan. As described above, discharges from the Facility are subject to effluent limitations guidelines for existing sources at 40 CFR part 423 and the TBELs contained in Table 2 of the Ocean Plan, including the effluent limitations for pH and turbidity, are not required for the Facility. However, these effluent limitations have been retained from Order R9-2006-0043 to ensure compliance with receiving water limitations for natural light and pH.

As described in section II.A of this Fact Sheet, there are two low-volume waste streams generated as part of the operations at the Facility while undergoing decommissioning. Low-volume waste at Discharge Points Nos. 001B is discharged without treatment and wastewater from the floor drains is directed to the low-volume waste treatment facility prior to ultimate discharge through Discharge Point No. 001. The discharge volume of each of the lowvolume waste streams is variable based on the operations at the Facility, and therefore the frequency and volume of the low-volume wastes discharged are also variable. In order to ensure compliance with the applicable ELGs for low-volume wastes, Order R9-2006-0043 included concentration-based effluent limitations for TSS and oil and grease, as well as floating massbased effluent limitations based on the actual flow of the low-volume waste streams at the time of sampling. This Order carries forward these same TBELs for low-volume discharges (Discharge Points 001B and 001H). In addition, and in accordance with 40 CFR section 423.12(b)(1), the effluent limitations for pH in Order R9-2006-0043 are retained for the low-volume waste discharges.

d. Storm Water Management

In Water Quality Order 97-03-DWQ, the State Water Board adopted *Waste Discharge Requirements for Discharges of Storm Water Associated with Industrial Activity, Excluding Construction Activity* (NPDES No. CAS000001) (Statewide Industrial Storm Water Permit). On March 15, 1999, the Discharger submitted a Notice of Intent to obtain coverage, effective May 22, 1999, for the Facility under the General Industrial Storm Water Permit (Order 97-03-DWQ). The best management practices (BMPs) contained in the

Discharger's Storm Water Pollution Prevention Plan represent the BMPs required pursuant to Provision 3 of Order 97-03-DWQ. The previous Order No. R9-2006-0043 regulated storm water from Basins D and E while storm water from Basins A, B, C, and F were regulated by the Statewide Industrial Storm Water Permit. This Order retains the provisions of the previous Order No. R9-2006-0043 to regulate the discharge of storm water from Basins D and E. Coverage under the Statewide Industrial Storm Water Permit was terminated on October 22, 2019. State Water Board's *NPDES General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities* (NPDES No. CAS00002) (WDID# 9 37C388251) (Statewide Construction Storm Water Permit) regulates the discharge of storm water from Basins A, B, C, and F during the decommissioning and demolition of the Facility.

C. Water Quality-Based Effluent Limitations (WQBELs)

1. Scope and Authority

CWA section 301(b) and 40 CFR section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards.

Section 122.44(d)(1)(i) of 40 CFR requires that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, water quality-based effluent limitations (WQBELs) must be established using: (1) USEPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in 40 CFR section 122.44(d)(1)(vi).

The process for determining reasonable potential and calculating WQBELs when necessary is intended to protect the designated uses of the receiving water as specified in the Basin Plan, and achieve applicable water quality objectives and criteria that are contained in other state plans and policies, or any applicable water quality criteria contained in the Ocean Plan.

2. Applicable Beneficial Uses and Water Quality Criteria and Objectives

a. The Basin Plan designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the Basin Plan. The beneficial uses applicable to the coastal waters of the Pacific Ocean contained in the Basin Plan are summarized in section III.C.1 of this Fact Sheet. The Basin Plan includes both narrative and numeric water quality objectives applicable to the receiving waters.

b. For all Ocean Waters of the State, the Ocean Plan establishes the beneficial uses summarized in section III.C.3 of this Fact Sheet. The Ocean Plan also includes water quality objectives for the ocean receiving water for bacterial characteristics, physical characteristics, chemical characteristics, biological characteristics, and radioactivity. Table 3 (formerly Table B) of the Ocean Plan establishes numeric water quality objectives that are applicable to all discharges within the jurisdiction of the Ocean Plan.

As described further in section IV.C.3 below, and in accordance with the Ocean Plan requirements, a reasonable potential analysis (RPA) was conducted for the Facility's discharges to the Pacific Ocean using available data from April 2009 through March 2015. Constituents that were reported in detectable concentrations in the effluent were compared to the applicable water quality objectives from Table 3 of the Ocean Plan. These criteria were used in conducting the RPA for this Order. The Pacific Ocean background concentrations that were used in the RPA were obtained from Table 5 (formerly Table C) of the Ocean Plan.

3. Determining the Need for WQBELs

Order No. R9-2006-0043 contained effluent limitations based on Table 1 pollutants from the Ocean Plan section III.C.8.d. For this Order, the need for effluent limitations based on water quality objectives in Table 3 of the 2019 Ocean Plan was re-evaluated.

Consistent with the requirements of the 2019 Ocean Plan, water quality-based effluent concentration limitations have been established, applicable to the combined discharge through Discharge Point No. 001 for chronic toxicity. In addition, mass emission limitations, applicable to the combined flow of low-volume, in-plant wastes, are established for pollutants requiring 6-month median and daily maximum limitations for protection of marine aquatic life and for pollutants requiring average monthly effluent limitations for protection of human health.

Maximum mass emission limitations for toxics in the combined low-volume, inplant discharges are based on the total maximum low-volume in-plant waste stream flows (storm water volumes are not factored into the calculations). The mass emission limitations calculations utilized a combined low-volume flow of 0.92 MGD in conjunction with a dilution factor of 15.5:1 and the water quality objectives listed in Table 3 of the 2019 Ocean Plan.

The need for effluent limitations based on water quality objectives in Table 3 of the 2019 Ocean Plan was re-evaluated for all pollutants for the combined discharge and the low-volume wastes. Determining the reasonable potential for a discharged pollutant to exceed an objective, was done in accordance with the following: 40 CFR section 122.44(d); *USEPA Technical Support Document for Water Quality-based Toxics Control* (TSD; EPA/505/2-90-001, 1991); and the Ocean Plan which was most recently amended by the State Water Board on August 7, 2018, became effective on February 4, 2019 and was approved by the USEPA on March 22, 2019.

The statistical approach combines knowledge of effluent variability with the uncertainty due to a limited number of effluent data to estimate a maximum effluent value at a high level of confidence. This estimated maximum effluent value is based on a lognormal distribution of daily effluent values. Projected receiving water values (based on the estimated maximum effluent value or the reported maximum effluent value and minimum probable initial dilution) can then be compared to the appropriate objective to determine the potential for an exceedance of that objective and the need for an effluent limitation. According to the Ocean Plan, the RPA can yield three endpoints:

- (1) Endpoint 1, an effluent limitation is required and monitoring is required;
- (2) Endpoint 2, an effluent limitation is not required and the San Diego Water Board may require monitoring; and
- (3) Endpoint 3, the RPA is inconclusive, monitoring is required, and an existing effluent limitation may be retained or a permit reopener clause is included to allow inclusion of an effluent limitation if future monitoring warrants the inclusion.

The implementation provisions for Table 1 in section III.C of the Ocean Plan specify that the minimum initial dilution is the lowest average initial dilution within any single month of the year. Dilution estimates are to be based on observed waste flow characteristics, observed receiving water density structure, and the assumption that no currents of sufficient strength to influence the initial dilution process flow across the discharge structure. Before establishing a dilution credit for a discharge, it must first be determined if, and how much, receiving water is available to dilute the discharge.

The minimum initial dilution factor (Dm) determined for use in Order R9-2006-0043 was 15.5 to 1. This 15.5 to 1 dilution factor has been used for the discharges from this Facility since 1985. No additions or modifications to the Facility have occurred during the previous permit term and there is no information or study indicating that the basis for the Dm of 15.5 to 1 in 1985 analysis of dilution is no longer valid in the vicinity of the discharge. Therefore, the Dm of 15.5 to 1 will be retained from Order R9-2006-0043 and applied to WQBELs established herein.

Conventional pollutants were not considered as part of the RPA. TBELs for these pollutants are included in this Order as described in section IV.B of this Fact Sheet.

Using the RPcalc 2.2 software tool developed by the State Water Board for conducting reasonable potential analyses, the San Diego Water Board conducted a RPA for the constituents listed in Table 1 of the Ocean Plan. The Discharger is required to monitor for these constituents as stated in the MRP (Attachment E) in order to gather data for use in reasonable potential analyses for future permit reissuances.

a. Discharge Point 001 (Combined Discharge)

Effluent data representing the combined discharge from the Facility (Discharge Point 001) provided in the Discharger's ROWD and monitoring

reports from April 2009 through March 2015 were used in the RPA. A minimum probable initial dilution of 15.5 to 1 was considered in this evaluation. A summary of the RPA results is provided below:

Parameter	Unit s	n¹	MEC ²	Most Stringent Criteria	Backgroun d	RPA Endpoint ³
	Protec	ction of	Marine Aq	uatic Life		
Arsenic	µg/L	13	3.8	84	3 ⁵	2
Cadmium, Total Recoverable	µg/L	13	<0.5	14	0	3
Chromium, Total Recoverable	µg/L	13	1.9	24	0	3
Copper, Total Recoverable	µg/L	13	2.2	34	2 ⁵	2
Lead, Total Recoverable	µg/L	13	0.18	24	0	3
Mercury, Total Recoverable	µg/L	13	0.13	0.044	0.0005 ⁵	3
Nickel, Total Recoverable	µg/L	13	<2.5	5 ⁴	0	3
Selenium, Total Recoverable	µg/L	13	61	15 ⁴	0	2
Silver, Total Recoverable	µg/L	13	<0.5	0.74	0.16 ⁵	3
Zinc, Total Recoverable	µg/L	13	<60	204	8 ⁵	3
Cyanide (as CN)	µg/L	13	11	1 ⁴	0	3
Residual Chlorine	µg/L	239 5	60	31.6 ⁶	0	2
Ammonia-N	µg/L	12	340	600 ⁴	0	2
Acute Toxicity	Tua			0.37	0	
Chronic Toxicity	TUc	24	>33	1 ⁷	0	1
Phenolic compounds (non- chlorinated) ¹¹	µg/L	13	<1.5	30 ⁴	0	3
Chlorinated phenolics ¹²	µg/L	13	<2.7	1 ⁴	0	3
Endosulfans	µg/L	13	<0.04	0.009 ⁴	0	3
Endrin	µg/L	13	<0.06	0.0024	0	3
НСН	µg/L	13	<0.03	0.0044	0	2
Radioactivity	µg/L			8	0	
Prote	ction of	Humai	n Health – I	Voncarcinog	ens	
Acrolein	µg/L	1	<100	220 ⁹	0	3
Antimony	µg/L	1	<100	1,200 ⁹	0	3
Bis(2- chloroethoxy)methane	µg/L	1	<5.3	4.4 ⁹	0	3
Bis(2-chloroisopropyl)ether	µg/L	1	<5.7	1,200 ⁹	0	3

Table F-10 Summary of RPA Results – Discharge Point 001 (Combined Discharge)

CABRILLO POWER I LLC ENCINA POWER STATION

Parameter	Unit s	n¹	MEC ²	Most Stringent Criteria	Backgroun d	RPA Endpoint ³
Chlorobenzene	µg/L	1	<5	570 ⁹	0	3
Chromium III	µg/L			190,000 ⁹	0	
di-n-butyl phthalate	µg/L	1	<1.9	3,500 ⁹	0	3
Dichlorobenzenes	µg/L	1	<5	5,100 ⁹	0	3
Diethyl phthalate	µg/L	1	<1.9	33,000 ⁹	0	3
Dimethyl phthalate	µg/L	1	<1.6	820,000 ⁹	0	3
4,6-Dinitro-2-methylphenol	µg/L	1	<24	220 ⁹	0	3
2,4-Dinitrophenol	µg/L	1	<42	4.0 ⁹	0	3
Ethylbenzene	µg/L	1	<5	4,100 ⁹	0	3
Fluoranthene	µg/L	1	<2.2	15 ⁹	0	3
Hexachlorocyclopentadien e	µg/L	1	<10	58 ⁹	0	3
Nitrobenzene	µg/L	1	<1.9	4.9 ⁹	0	3
Thallium	µg/L	1	<500	2 ⁹	0	3
Toluene	µg/L	1	<5	85,000 ⁹	0	3
Tributyltin	µg/L	1	<0.0011 5	0.0014 ⁹	0	3
1,1,1-Trichloroethane	µg/L	1	<5	540,000 ⁹	0	3
Pro	tection	of Hum	an Health -	- Carcinoger	IS	
Acrylonitrile	µg/L	1	<50	0.10 ⁹	0	3
Aldrin	µg/L	1	<0.04	0.000022 9	0	3
Benzene	µg/L	1	<5	5.9 ⁹	0	3
Benzidine	µg/L	1	<10	0.000069 9	0	3
Beryllium	µg/L	1	<0.01	0.033 ⁹	0	3
Bis(2-chloroethyl)ether	µg/L	1	<5.7	0.045 ⁹	0	3
Bis(2-ethylhexyl)phthalate	µg/L	1	<2.5	3.5 ⁹	0	3
Carbon tetrachloride	µg/L	1	<5	0.90 ⁹	0	3
Chlordane	µg/L	1	<1	0.000023 9	0	3
Chlorodibromomethane	µg/L	1	<5	8.6 ⁹	0	3
Chloroform	µg/L	1	<5	130 ⁹	0	3
DDT	µg/L	1	< 0.04	0.00017 ⁹	0	3
1,4-Dichlorobenzene	µg/L	1	<5	18 ⁹	0	3
3-3'-Dichlorobenzidine	µg/L	1	<16	0.0081 ⁹	0	3
1,2-Dichloroethane	µg/L	1	<5	28 ⁹	0	3

CABRILLO POWER I LLC ENCINA POWER STATION

Parameter	Unit s	n ¹	MEC ²	Most Stringent Criteria	Backgroun d	RPA Endpoint ³
1,1-Dichloroethylene	µg/L	1	<5	0.9 ⁹	0	3
Dichlorobromomethane	µg/L	1	<5	6.2 ⁹	0	3
Dichloromethane	µg/L	1	<25	450 ⁹	0	3
1,3-Dichloropropene	µg/L	2 ¹⁰	<5	8.9 ⁹	0	3
Dieldrin	µg/L	1	<0.02	0.00004 ⁹	0	3
2,4-Dinitrotoluene	µg/L	1	<5.7	2.6 ⁹	0	3
1,2-Diphenylhydrazine	µg/L	1	<10	0.16 ⁹	0	3
Halomethanes	µg/L	1	<5	130 ⁹	0	3
Heptachlor	µg/L	1	<0.03	0.00005 ⁹	0	3
Heptachlor epoxide	µg/L	1	<0.83	0.00002 ⁹	0	3
Hexachlorobenzene	µg/L	1	<1.9	0.00021 ⁹	0	3
Hexachlorobutadine	µg/L	1	<0.9	14 ⁹	0	3
Hexachloroethane	µg/L	1	<1.6	2.5 ⁹	0	3
Isophorone	µg/L	1	<2.2	730 ⁹	0	3
N-Nitrosodimethylamine	µg/L	1	<10	7.3 ⁹	0	3
N-Nitrosodi-n-propylamine	µg/L	1	<10	0.38 ⁹	0	3
N-Nitrosodiphenylamine	µg/L	1	<10	2.5 ⁹	0	3
PAHs	µg/L	1	<1.9	0.0088 ⁹	0	3
PCBs	µg/L	1	<1	0.000019 9	0	3
TCDD Equivalents	µg/L	1	2.2E-9	3.9E-9 ⁹	0	3
1,1,2,2-Tetrachloroethane	µg/L	1	<5	2.3 ⁹	0	3
Tetrachloroethylene	µg/L	1	<5	2.0 ⁹	0	3
Toxaphene	µg/L	1	<1	0.00021 ⁹	0	3
Trichloroethylene	µg/L	1	<5	27 ⁹	0	3
1,1,2-Trichloroethane	µg/L	1	<5	9.4 ⁹	0	3
2,4,6-Trichlorophenol	µg/L	1	<2.7	0.29 ⁹	0	3
Vinyl Chloride	µg/L	1	<5	36 ⁹	0	3

Parameter	Unit s	n¹	MEC ²	Most Stringent Criteria	Backgroun d	RPA Endpoint ³
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- ^{1.} Number of data points available for the RPA.
- ^{2.} If there is a detected value, the highest reported value is summarized in the table. If there are no detected values, the lowest method detection limit (MDL) is summarized in the table. Note that the reported maximum effluent concentration (MEC) does not account for dilution. The RPA does account for dilution; therefore it is possible for a parameter with an MEC in exceedance of the most stringent criteria not to present a reasonable potential to cause an excursion of the applicable water quality objective (i.e., Endpoint 2).
- ^{3.} End Point 1 Reasonable potential determined, limit required, monitoring required. End Point 2 – Discharger determined not to have reasonable potential, monitoring may be established.

End Point 3 – RPA was inconclusive, carry over previous limitations if applicable, and establish monitoring.

- ^{4.} Based on the 6-Month Median in Table 3 of the 2019 Ocean Plan.
- ^{5.} Background concentrations contained in Table 5 of the 2019 Ocean Plan.
- ^{6.} Based on the water quality objective in the Ocean Plan (Table 1) that apply to intermittent discharges not exceeding two hours.
- ^{7.} Based on the Daily Maximum in Table 3 of the 2019 Ocean Plan.
- ⁸ Not to exceed limits specified in Title 17, Division 1, Chapter 5, Subchapter 4, Group 3, Article 3 section 30253 of the California Code of Regulations. Levels of radioactivity that exceed the applicable criteria are not expected in the discharge.
- ⁹ Based on 30-Day Average in Table 9 of the 2019 Ocean Plan.
- ¹⁰ Represents one sample each for cis-1,3-Dichloropropene and trans-1,3-Dichloropropene (each reported as not detected (ND) at <5.0 μg/L).
- ¹¹ Non-chlorinated phenolic compounds represent the sum of 2,4-dimethylphenol, 4,6dinitro-2-methylphenol, 2,3-dinitrophenol, 2-methylphenol, 4-methylphenol, 2-nitrophenol, 4-nitrophenol, and phenol.
- ^{12.} Chlorinated phenolic compounds represent the sum of 4-chloro-3-methylphenol, 2chlorophenol, pentachlorophenol, 2,4,5-trichlorophenol, and 2,4,6-trichlorophenol.

The RPA yielded Endpoint 1 for chronic toxicity. Consistent with 40 CFR section 122.44(I)(2), WQBELs for chronic toxicity from Order R9-2006-0043 will be retained in this Order.

The RPA yielded Endpoint 2 for arsenic, copper, selenium, ammonia, residual chlorine, and HCH and these parameters are determined not to have reasonable potential, thus effluent limitations are not required for these parameters.

For parameters for which Endpoint 3 was concluded, reasonable potential was inconclusive. Monitoring for these parameters has been established in this Order consistent with Appendix III of the Ocean Plan.

b. Discharge Points 001B through 001E and 001H (Low-Volume Waste Discharges)

Effluent data representing the low-volume waste discharges from the Facility (Discharge Points 001B through 001E and 001H) provided in the Discharger's ROWD and monitoring reports from April 2009 through September 2013 were used in the RPA. A minimum probable initial dilution of 15.5 to 1 was considered in this evaluation. A summary of the RPA results is provided below:

Table F-11 Summary of RPA Results – Combined, Low-volume Internal Wastewater
Discharge)

Parameter	Units	n¹	MEC ²	Most Stringen t Criteria	Backgrou nd	RPA Endpoi nt ³			
Protection of Marine Aquatic Life									
Arsenic	µg/L	10	4.73.8	84	3 ⁵	2			
Cadmium, Total Recoverable	µg/L	10	<0.25	1 ⁴	0	3			
Chromium, Total Recoverable	µg/L	10	<10	24	0	3			
Copper, Total Recoverable	µg/L	10	38	34	2 ⁵	1			
Lead, Total Recoverable	µg/L	10	3.7	24	0	2			
Mercury, Total Recoverable	µg/L	10	0.13	0.044	0.0005 ⁵	3			
Nickel, Total Recoverable	µg/L	10	8.1	5 ⁴	0	2			
Selenium, Total Recoverable	µg/L	10	<50	15 ⁴	0	3			
Silver, Total Recoverable	µg/L	10	0.034	0.74	0.16 ⁵	3			
Zinc, Total Recoverable	µg/L	10	<60	204	8 ⁵	3			
Cyanide (as CN)	µg/L	10	11	14	0	1			
Residual Chlorine	µg/L		60	31.6 ⁴	0				
Ammonia-N	µg/L	10	340	600 ⁴	0	2			
Acute Toxicity	Tua			0.3	0				
Chronic Toxicity	TUc			1 ⁶	0				
Phenolic compounds (non- chlorinated) ¹⁰	µg/L	1	<1.5	30 ⁴	0	3			
Chlorinated phenolics ¹¹	µg/L	1	<2.7	1 ⁴	0	3			
Endosulfans	µg/L	1	<0.04	0.0094	0	3			
Endrin	µg/L	1	<0.06	0.0024	0	3			
НСН	µg/L	1	<0.3	0.0044	0	3			
Radioactivity	µg/L			7	0				
Protection of Human Health – Noncarcinogens									
Acrolein	µg/L	1	<100	220 ⁸	0	3			
Antimony	µg/L	1	<100	1,200 ⁸	0	3			
Bis(2-chloroethoxy)methane	µg/L	1	<5.3	4.4 ⁸	0	3			
Bis(2-chloroisopropyl)ether	µg/L	1	<5.7	1,200 ⁸	0	3			
Chlorobenzene	µg/L	1	<6	570 ⁸	0	3			
Chromium III	µg/L			190,000 ⁸	0				

Parameter	Units	n ¹	MEC ²	Most Stringen t Criteria	Backgrou nd	RPA Endpoi nt ³		
di-n-butyl phthalate	µg/L	1	<2.5	3,500 ⁸	0	3		
Dichlorobenzenes	µg/L	1	<5	5,100 ⁸	0	3		
Diethyl phthalate	µg/L	1	<1.9	33,000 ⁸	0	3		
Dimethyl phthalate	µg/L	1	<1.6	820,000 ⁸	0	3		
4,6-Dinitro-2-methylphenol	µg/L	1	<24	220 ⁸	0	3		
2,4-Dinitrophenol	µg/L	1	<42	4.0 ⁸	0	3		
Ethylbenzene	µg/L	1	<7.2	4,100 ⁸	0	3		
Fluoranthene	µg/L	1	<2.2	15 ⁸	0	3		
Hexachlorocyclopentadiene	µg/L	1	<10	58 ⁸	0	3		
Nitrobenzene	µg/L	1	<1.9	4.9 ⁸	0	3		
Thallium	µg/L	1	<100	2 ⁸	0	3		
Toluene	µg/L	1	<6	85,000 ⁸	0	3		
Tributyltin	µg/L	1	<0.00115	0.0014 ⁸	0	3		
1,1,1-Trichloroethane	µg/L	1	<3.8	540,000 ⁸	0	3		
Protection of Human Health – Carcinogens								
Acrylonitrile	µg/L	1	<50	0.10 ⁸	0	3		
Aldrin	µg/L	1	<0.04	0.000022 ⁸	0	3		
Benzene	µg/L	1	<4.4	5.9 ⁸	0	3		
Benzidine	µg/L	1	<10	0.000069 ⁸	0	3		
Beryllium	µg/L	1	<0.01	0.033 ⁸	0	3		
Bis(2-chloroethyl)ether	µg/L	1	<5.7	0.045 ⁸	0	3		
Bis(2-ethylhexyl)phthalate	µg/L	1	<2.5	3.5 ⁸	0	3		
Carbon tetrachloride	µg/L	1	<2.8	0.90 ⁸	0	3		
Chlordane	µg/L	1	<1	0.000023 ⁸	0	3		
Chlorodibromomethane	µg/L	1	<3.1	8.6 ⁸	0	3		
Chloroform	µg/L	1	<1.6	130 ⁸	0	3		
DDT	µg/L	1	<0.04	0.00017 ⁸	0	3		
1,4-Dichlorobenzene	µg/L	1	<5	18 ⁸	0	3		
3-3'-Dichlorobenzidine	µg/L	1	<16	0.0081 ⁸	0	3		
1,2-Dichloroethane	µg/L	1	<2.8	28 ⁸	0	3		
1,1-Dichloroethylene	µg/L	1	<2.8	0.9 ⁸	0	3		
Dichlorobromomethane	µg/L	1	<2.2	6.2 ⁸	0	3		
Dichloromethane	µg/L	1	<18	450 ⁸	0	3		
1,3-Dichloropropene	µg/L	2 ⁹	<5	8.9 ⁸	0	3		

Parameter	Units	n¹	MEC ²	Most Stringen t Criteria	Backgrou nd	RPA Endpoi nt ³
Dieldrin	µg/L	1	<0.02	0.00004 ⁸	0	3
2,4-Dinitrotoluene	µg/L	1	<5.7	2.6 ⁸	0	3
1,2-Diphenylhydrazine	µg/L	1	<10	0.16 ⁸	0	3
Halomethanes	µg/L	1	<5	130 ⁸	0	3
Heptachlor	µg/L	1	<0.03	0.00005 ⁸	0	3
Heptachlor epoxide	µg/L	1	<0.83	0.00002 ⁸	0	3
Hexachlorobenzene	µg/L	1	<1.9	0.00021 ⁸	0	3
Hexachlorobutadine	µg/L	1	<0.9	14 ⁸	0	3
Hexachloroethane	µg/L	1	<1.6	2.5 ⁸	0	3
Isophorone	µg/L	1	<2.2	730 ⁸	0	3
N-Nitrosodimethylamine	µg/L	1	<10	7.3 ⁸	0	3
N-Nitrosodi-n-propylamine	µg/L	1	<10	0.38 ⁸	0	3
N-Nitrosodiphenylamine	µg/L	1	<10	2.5 ⁸	0	3
PAHs	µg/L	1	<1.9	0.0088 ⁸	0	3
PCBs	µg/L	1	<1	0.000019 8	0	3
TCDD Equivalents	µg/L	1	2.2E-9	3.9E-9 ⁸	0	3
1,1,2,2-Tetrachloroethane	µg/L	1	<6.9	2.3 ⁸	0	3
Tetrachloroethylene	µg/L	1	<4.1	2.0 ⁸	0	3
Toxaphene	µg/L	1	<1	0.00021 ⁸	0	3
Trichloroethylene	µg/L	1	<1.9	27 ⁸	0	3
1,1,2-Trichloroethane	µg/L	1	<5	9.4 ⁸	0	3
2,4,6-Trichlorophenol	µg/L	1	<2.7	0.298	0	3
Vinyl Chloride	µg/L	1	<5	36 ⁸	0	3

Parameter Units n ¹ MEC ²	e Most Backgrou RPA Stringen nd Endpoi t Criteria nt ³
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- ^{1.} Number of data points available for the RPA.
- ² If there is a detected value, the highest reported value is summarized in the table. If there are no detected values, the lowest MDL is summarized in the table. Note that the reported MEC does not account for dilution. The RPA does account for dilution; therefore it is possible for a parameter with an MEC in exceedance of the most stringent criteria not to present a reasonable potential (i.e., Endpoint 2).
- ^{3.} End Point 1 reasonable potential determined, limit required, monitoring required. End Point 2 – Discharger determined not to have RP, monitoring may be established. End Point 3 – RPA was inconclusive, carry over previous limitations if applicable, and establish monitoring.
- ^{4.} Based on the water quality objective in the 2019 Ocean Plan (Table 3) that apply to intermittent discharges not exceeding two hours.
- ^{5.} Background concentrations contained in Table 5 of the 2019 Ocean Plan.
- ⁶ Based on the Daily Maximum in Table 3 of the 2019 Ocean Plan.
- ^{7.} Not to exceed limits specified in Title 17, Division 1, Chapter 5, Subchapter 4, Group 3, Article 3 section 30253 of the California Code of Regulations. Levels of radioactivity that exceed the applicable criteria are not expected in the discharge.
- ^{8.} Based on 30-Day Average in Table 3 of the 2019 Ocean Plan.
- ^{9.} Represents one sample each for cis-1,3-Dichloropropene and trans-1,3-Dichloropropene (each reported as ND at <5.0 μ g/L).
- ¹⁰ Non-chlorinated phenolic compounds represent the sum of 2,4-dimethylphenol, 4,6-dinitro-2methylphenol, 2,3-dinitrophenol, 2-methylphenol, 4-methylphenol, 2-nitrophenol, 4nitrophenol, and phenol.
- ^{11.} Chlorinated phenolic compounds represent the sum of 4-chloro-3-methylphenol, 2chlorophenol, pentachlorophenol, 2,4,5-trichlorophenol, and 2,4,6-trichlorophenol.

Based on the RPA, there were several constituents for which Endpoint 1 was determined, including copper and cyanide. Consistent with 40 CFR section 122.44(I)(2), WQBELs for copper from Order R9-2006-0043 will be retained in this Order. New WQBELs for cyanide will also be established in this Order.

Consistent with 40 CFR section 122.44(I)(2)(i)(B), effluent limitations from Order No. R9-2006-0043 will not be retained for constituents for which the RPA results indicated Endpoint 2. Parameters for which Endpoint 2 was concluded are determined not to have reasonable potential, thus it is not required to establish effluent limitations for these parameters. Endpoint 2 was concluded for nickel, thus the effluent limitations for nickel were not retained in this Order. However, monitoring prior to the end of the permit term is being required for use in evaluating reasonable potential for the next Order.

For parameters for which Endpoint 3 was concluded, reasonable potential was inconclusive. For parameters for which Endpoint 3 was concluded and previous effluent limitations had not been established, monitoring prior to the end of the permit term is being required for use in evaluating reasonable potential for the

next Order. For parameters for which new data is available and reasonable potential cannot be determined, effluent limitations from Order R9-2006-0043 have been retained (hexavalent chromium and mercury). The MRP in Attachment E of this Order is intended to facilitate collection of additional information for these constituents to determine if reasonable potential exists in future permit reissuances and/or updates.

4. WQBEL Calculations

a. From Table 3 water quality objectives of the Ocean Plan, effluent limitations are calculated according to the following equation for all pollutants, except for toxicity and radioactivity:

Ce = Co + Dm (Co - Cs) where,

Ce = the effluent limitation (μ g/L)

Co = the water quality objective to be met at the completion of initial dilution $(\mu g/L)$

Cs = background seawater concentration (μ g/L)

- Dm = minimum probable initial dilution expressed as parts seawater per part wastewater
- **b.** For the Facility Dm equals 15.5, based on observed waste flow characteristics, receiving water density structure, and the assumption that that no currents of sufficient strength to influence the initial dilution process flow across the discharger structure. Initial dilution is the process that results in the rapid and irreversible turbulent mixing of the wastewater with the ocean water around the point of discharge.
- **c.** Table 5 of the Ocean Plan establishes background concentrations for some pollutants to be used when determining reasonable potential (represented as "Cs"). In accordance with Table 1 implementing procedures, Cs equals zero for all pollutants not established in Table 3. The background concentrations provided in Table 3 are summarized below:

Parameter	Background Seawater Concentration
Arsenic	3 µg/L
Copper	2 µg/L
Mercury	0.0005 μg/L
Silver	0.16 µg/L
Zinc	8 µg/L

Table F-12 Ocean Plan Table 5 Pollutant Background Concentrations

d. Mass emission rate effluent limitations are calculated according to the following equation:

 $lbs/day = 0.00834 \times Ce \times Q$ where:

Ce = the effluent concentration limit, $\mu g/L$

Q = flow rate, million gallons per day (MGD)

e. Example WQBEL Calculation for Copper

The following provides example calculations for effluent limitations for copper for the low-volume wastewaters (Discharge Points 001B and Discharge Point 001H). The water quality objectives from the Ocean Plan for copper are as follows:

Parameter	Units	6-Month Median	Daily Maximum	Instantaneous Maximum
Copper	µg/L	3	12	30

Using the equation, Ce = Co + Dm(Co - Cs), effluent limitations are calculated as follows:

<u>Copper</u>

Ce = $3 + 15.5 (3 - 2) = 19 \mu g/L$ (6-Month Median)

Ce = $12 + 15.5 (12 - 2) = 167 \mu g/L$ (Daily Maximum)

Ce = $30 + 15.5 (30 - 2) = 464 \mu g/L$ (Instantaneous Maximum)

lbs/day = 0.00834 x 19 x 0.92 = 0.15 lbs (6-Month Median)

lbs/day = 0.00834 x 167 x 0.92 = 1.3 lbs (Daily Maximum)

Based on the implementing procedures described above, effluent limitations for chromium (VI), copper, mercury, and cyanide for Discharge Points 001B and 001H were calculated.

5. Whole Effluent Toxicity (WET)

The Basin Plan defines toxicity as the adverse response of organisms to chemicals or physical agents.

The Basin Plan establishes a narrative water quality objective for toxicity:

"All waters shall be maintained free of toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in human, plant, animal, or aquatic life."

The San Diego Water Board has considered the following information in developing toxicity monitoring and effluent limitations:

- Discussions with USEPA Region 9;
- USEPA's June 2010 guidance document titled National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document, An Additional Whole Effluent Toxicity Statistical Approach for Analyzing Acute and Chronic Data (EPA 833-R-10-003);
- USEPA's June 2010 guidance document titled National Pollutant Discharge Elimination System Test of Significant Toxicity Technical Document, An Additional Whole Effluent Toxicity Statistical Approach for Analyzing Acute and Chronic Data (EPA 833-R-10-004);

- The narrative water quality for objective for toxicity contained in the Basin Plan;
- The numeric water quality objectives for toxicity contained in the Ocean Plan; and
- Applicable State and federal regulations.

The Ocean Plan establishes a daily maximum chronic toxicity objective of 1.0 TUc = 100/NOEC (No Observed Effects Concentration), using a fiveconcentration hypothesis test, and a daily maximum acute toxicity objective of 0.3 TUa = 100/LC50, using a point estimate model.

In 2010, USEPA endorsed the peer-reviewed Test of Significant Toxicity (TST) two-concentration hypothesis testing approach in National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document (EPA 833-R-10-003, 2010) as an improved hypothesis-testing tool to evaluate data from USEPA's toxicity test methods. The TST hypothesis testing approach more reliably identifies toxicity in relation to the chronic (0.25 or more) and acute (0.20 or more) mean responses of regulatory management concern, than the current NOEC hypothesis-testing approach used in the Ocean Plan. TST results are also more transparent than the point estimate model approach used for acute toxicity in the Ocean Plan that is not designed to address the guestion of statistical uncertainty around the modeled toxicity test result in relation to the effect level of concern. The TST is the superior approach for addressing statistical uncertainty when used in combination with USEPA's toxicity test methods and is implemented in federal permits issued by USEPA Region 9. Use of the TST approach to establish the numeric effluent limitations is expected to be protective of the Ocean Plan's numeric toxicity objectives.

In 2011, to demonstrate the advantages of the TST approach, the State Water Board conducted a "test drive" comparing results obtained using TST with results obtained using the NOEC statistical approach currently being used in California's WET program. Using data from a number of sources, the analysis identified the number of tests passing or failing, the range of effects associated with passing or failing, and the within-test variability associated with these tests using the TST and the NOEC approach. A sample was declared toxic if there was greater than or equal to a 25 percent effect in a chronic test at the permitted Instream Waste Concentration (IWC).

The results of the test drive indicated that, overall, use of the TST approach declared as toxic 2.9 percent of all tests with less than 25 percent effect (i.e., not truly toxic), while the NOEC analysis declared a greater number of those tests toxic, 5.3 percent. For chronic toxicity tests using marine species, the ability for the TST approach to more consistently identify truly toxic samples as toxic and truly non-toxic samples as non-toxic is even more pronounced.

The implementation of toxicity monitoring requirements and effluent limitations for discharges are based on the TST statistical approach which was developed by USEPA and assesses the whole effluent toxicity measurement of wastewater effects on specific test organisms' ability to survive, grow, and reproduce. This

approach is a statistical method that uses hypothesis testing techniques based on research and peer-reviewed publications. The approach examines whether an effluent at the critical concentration and a control within a WET test differ by an unacceptable amount (the amount that would have a measured detrimental effect on the ability of aquatic organisms to thrive and survive)

Organism response to the effluent and control are unlikely to be exactly the same, even if no toxicity is present. They might differ by such a small amount that even if statistically significant, it would be considered negligible biologically toxic. A more useful approach could be to rephrase the null hypothesis, "Is the mean response in the effluent less than a defined biological amount?" The Food and Drug Administration has successfully used that approach for many years to evaluate drugs, as have many researchers in other biological fields. In that approach, the null hypothesis is stated as the organism response in the effluent is less than or equal to a fixed fraction (b) of the control response (e.g., 0.75 of the control mean response):

Null hypothesis: Effluent sample mean \leq b * Control mean

To reject the null hypothesis above means the effluent is considered non-toxic. To accept the null hypothesis means the effluent is toxic.

Before the TST null hypothesis expression could be recommended by USEPA, certain Regulatory Management Decisions (RMDs) were needed, including what effect level in the effluent is considered unacceptably toxic and the desired frequency of declaring a truly negligible effect within a test non-toxic.

In the TST approach, the b value in the null hypothesis represents the threshold for unacceptable toxicity. For chronic toxicity, the USEPA made the RMD that the b value is set at 0.75, which means that a 25 percent effect (or more) at the IWC is considered evidence of unacceptable chronic toxicity. For acute toxicity, the b value is set at 0.80.

USEPA's RMDs for the TST method are intended to identify unacceptable toxicity most of the time when it occurs, while also minimizing the probability that the IWC is declared toxic when in fact it is truly acceptable. Additional RMDs by USEPA to achieve this objective were made regarding acceptable maximum false positive (β using a TST approach) and false negative rates (α using a TST approach).

In the TST approach, the RMDs are defined as follows:

- 1. Declare a sample toxic between 75 95 percent of the time ($0.05 \le \alpha \le 0.25$) when there is unacceptable toxicity.
- 2. Declare an effluent non-toxic no more than 5 percent of the time ($\beta \le 0.05$) when the effluent effect at the critical effluent concentration is 10 percent.

USEPA used valid toxicity data from approximately 2,000 WET tests to develop and evaluate the TST approach. The TST approach was tested using nine different whole effluent toxicity test methods comprising twelve biological endpoints and representing most of the different types of WET test designs in use. More than one million computer simulations were used to select appropriate alpha error rates for each test method that also achieved USEPA's other RMDs for the TST approach.

Effluent limitations are established using the TST "pass" "fail" approach as well as a percent effect.

Chronic Pass: A test result that rejects the null hypothesis (Ho) below is reported as "Pass" in accordance with the TST approach:

Ho: Mean response (percent effluent) ≤ 0.75 × Control mean response

- **Chronic Fail:** A test result that does not reject the null hypothesis (Ho) above is reported as "Fail" in accordance with the TST approach.
- **Percent Effect:** The percent effect at the IWC is calculated for each test result using the following equation:

% Effect at IWC = <u>Mean Control Response - Mean IWC Response * 100</u> Mean Control Response

Instream Waste Concentration (IWC): The concentration of a toxicant or effluent in the receiving water after mixing (the inverse of the dilution factor). A discharge of 100 percent effluent will be considered the IWC whenever mixing zones or dilution credits are not authorized by the applicable Water Board. The minimum probable initial dilution for the combined discharge is 15.5 parts seawater per part wastewater so the IWC is 1/15.5 or 6.5 percent.

A Maximum Daily Effluent Limitation (MDEL) for chronic toxicity is established for the combined effluent via Discharge Point Nos. 001 (Monitoring Locaiton EFF-001). The MDEL is exceeded and a violation will be flagged when a chronic toxicity test during routine monitoring results in a "Fail" in accordance with the TST approach.

In June 2010, USEPA published a guidance document titled, *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, June 2010), in which they recommend the following: "Permitting authorities should consider adding the TST approach to their implementation procedures for analyzing valid WET data for their current NPDES WET Program." The TST approach is another statistical option for analyzing valid WET test data. Use of the TST approach does not result in any changes to USEPA's WET test methods. USEPA's *Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Marine and Estuarine Organisms, Third Edition (EPA-821-R-02-014)*, recognizes that, "the statistical methods in this manual are not the only possible methods of statistical analysis." The TST approach can be applied to acute (survival) and chronic (sublethal) endpoints and is appropriate to use for both freshwater and marine EPA WET test methods.

Appropriate interpretation of the measurement result from USEPA's TST statistical approach (pass/fail) for effluent and receiving water samples is, by design, independent from the concentration-response patterns of the toxicity tests for those samples. Therefore, when using the TST statistical approach, application of EPA's 2000 guidance on effluent and receiving waters

concentration-response patterns will not improve the appropriate interpretation of TST results as long as all Test Acceptability Criteria and other test review procedures—including those related to Quality Assurance for effluent and receiving water toxicity tests, reference toxicity tests, and control performance (mean, standard deviation, and coefficient of variation)-described by the WET test methods manual and TST guidance, are followed. The 2000 guidance may be used to identify reliable, anomalous, or inconclusive concentration-response patterns and associated statistical results to the extent that the guidance recommends review of test procedures and laboratory performance already recommended in the WET test methods manual. The guidance does not apply to single-concentration (IWC) and control statistical t-tests and does not apply to the statistical assumptions on which the TST is based. The Regional Water Board will not consider a concentration-response pattern as sufficient basis to determine that a TST t-test result for a toxicity test is anything other than valid, absent other evidence. In a toxicity laboratory, unexpected concentration-response patterns should not occur with any regular frequency and consistent reports of anomalous or inconclusive concentration-response patterns or test results that are not valid will require an investigation of laboratory practices.

Any Data Quality Objectives or Standard Operating Procedure used by the toxicity testing laboratory to identify and report valid, invalid, anomalous, or inconclusive effluent or receiving water toxicity test measurement results from the TST statistical approach which include a consideration of concentration-response patterns and/or Percent Minimum Significant Difference (PMSDs) must be submitted for review by the Regional Water Board, in consultation with USEPA and the State Water Board's Quality Assurance Officer and Environmental Laboratory Accreditation Program (40 CFR section 122.44(h)). As described in the bioassay laboratory audit directives to the San Jose Creek Water Quality Laboratory from the State Water Resources Control Board dated August 7, 2014, and from the USEPA dated December 24, 2013, the PMSD criteria only apply to compliance for NOEC and the sublethal endpoints of the NOEC, and are not used to interpret TST results.

The decision to conduct a Toxicity Identification Evaluation (TIE) is based upon consideration of multiple factors such as the magnitude and persistence of toxicity. The magnitude of toxicity present in a sample is an important consideration because a moderate to high level of toxicity typically yield more successful results. Usually, TIEs can be successfully conducted on samples producing at least 50 percent effect (e.g., >50 percent mortality or reduction in reproduction), and this value is recommended for general use in selecting samples for TIEs. Effective TIEs can also be conducted with less toxic samples (e.g., >25 percent effect), but there is a greater chance of the TIE being inconclusive due to changes in toxicity with storage or variability in response (Norberg-King et al. 2005).

The minimum probable initial dilution for the combined discharge is 15.5 parts seawater per part wastewater. The IWC for these discharges are established at 6.5% effluent. Allowances for dilution and a different IWC may be made at the discretion of the San Diego Water Board.

The San Diego Water Board finds that the application of USEPA's TST method for chronic toxicity is scientifically defendable and appropriate for the determination of compliance with the Basin Plan's narrative objective for toxicity. As such, toxicity monitoring requirements, analysis, and effluent limitations are established in this Order based on USEPA's TST method and a 50% effect for chronic toxicity. These refinements of using the TST approach with the appropriate percent effect clarifies the requirements for toxicity analyses, provides the Discharger with the positive incentive to generate high quality data, and affords greater protection of aquatic life.

Implementing provisions at section III.C.4.c.(3) of the Ocean Plan states that the San Diego Water Board may require acute toxicity testing in addition to chronic toxicity monitoring for ocean waste discharges with minimum initial dilution factors ranging from 100:1 to 350:1 as necessary for the protection of beneficial uses of ocean waters. This Order does not contain effluent limitations or monitoring requirements for acute toxicity because the minimum initial dilution factor for the Facility discharge is 15.5:1.

The reasonable potential result for Discharge Point 001 was based on a reported value from April 2010 of >33 TUc, toxic units chronic (based on *Macrocystis pyrifera*, Giant Kelp, germination test). According to the Discharger's ROWD, toxicity testing results from concurrent intake samples exceeded 16.5 TUc, and resampling in June showed chronic toxicity test results to be 1.0 TUc (also based on *Macrocystis pyrifera*, Giant Kelp, germination test). Although it appears as if the source of chronic toxicity in the April 2010 effluent from Discharge Point 001 could have been present in the intake, it is uncertain at this time. Therefore, the effluent limitation for chronic toxicity is established in this Order.

D. Final Effluent Limitation Considerations

1. Anti-Backsliding Requirements

Sections 402(o) and 303(d)(4) of the CWA and federal regulations at 40 CFR section 122.44(I) prohibit backsliding in NPDES permits. These anti-backsliding provisions require effluent limitations in a reissued permit to be as stringent as those in the previous permit, with some exceptions where limitations may be relaxed. The effluent limitations in this Order are at least as stringent as the effluent limitations in the previous Order, with the exception of effluent limitations for nickel (Discharge Points 001B and 001H) and total chlorine residual. The effluent limitations for these pollutants are less stringent than that in Order R9-2006-0043. This relaxation of effluent limitations is consistent with the antibacksliding requirements of the CWA and federal regulations.

The effluent limitations for nickel and total chlorine residual have been removed from this Order. The removal of this effluent limitation is governed by the antibacksliding requirements of CWA section 303(d)(4) which permits the relaxation of a WQBEL limitation in attainment waters if 1) water quality meets or exceeds applicable water standards for nickel and total chlorine residual and 2) if the revision is consistent with the State's approved antidegradation policy. As discussed in section IV.C.3 of this Fact Sheet, data submitted by the discharger established that the discharge does not have reasonable potential to cause or contribute to an exceedance of water quality objectives for nickel. Because the removal of effluent limitations for nickel is not expected to affect water quality, the beneficial uses of the Ocean will be maintained. Therefore, the removal of these effluent limitations is consistent with anti-backsliding requirements.

Due to the Facility ceasing power generation, intermittent chlorine treatment to minimize the formation of slime in the condenser tubes have also ceased. The Facility will no longer use chlorine treatment during decommissioning therefore it is not a source of chlorine discharged to the receiving waters. As such the effluent limitation guidelines at 40 CFR 423.13(b) no longer apply to the Facility. Therefore, the removal of total chlorine residual effluent limitations is consistent with anti-backsliding requirements.

2. Antidegradation Policies

Waste Discharge Requirements for the Discharger must conform with federal and state antidegradation policies provided at 40 CFR section 131.12 and in State Board Resolution No. 68-16, *Statement of Policy with Respect to Maintaining High Quality of Waters in California*. The antidegradation policies require that beneficial uses and the water quality necessary to maintain those beneficial uses in the receiving waters of the discharge shall be maintained and protected, and, if existing water quality is better than the quality required to maintain beneficial uses, the existing water quality shall be maintained and protected unless allowing a lowering of water quality is necessary to accommodate important economic and social development or consistent with maximum benefit to the people of California. When a significant lowering of water quality is allowed by the Regional Water Board, an antidegradation analysis is required in accordance with the State Water Board's *Administrative Procedures Update (July 2, 1990), Antidegradation Policy Implementation for NPDES Permitting*.

As discussed above, this Order removes WQBELs for nickel and total chlorine residual. A complete anti-degradation analysis is not required because no significant lowering of water quality has been allowed. This permit requires the Discharger to continue operating at current treatment efficiency. The discharge has no reasonable potential to cause exceedances for these constituents such that the removal of these effluent limitations is not expected to result in an increase of pollutant loading to the receiving water.

Because changes in this Order are not expected to result in a lowering of water quality of the receiving water, the requirements of this Order are consistent with federal and state antidegradation requirements.

3. Stringency of Requirements for Individual Pollutants

This Order contains both TBELs and WQBELs for individual pollutants. The TBELs consist of restrictions on pH, TSS and oil and grease from Discharge Points 001B and 001H (Low-Volume Wastes). Restrictions on these pollutants are discussed in section IV.B.2.a in this Fact Sheet. This Order's technology-

based pollutant restrictions implement the minimum, applicable federal technology-based requirements. These limitations are not more stringent than required by the CWA.

WQBELs have been derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. The procedures for calculating the individual WQBELs are based on the 2019 Ocean Plan, which was approved by USEPA on March 22, 2019. All beneficial uses and water quality objectives contained in the Basin Plan were approved under state law and submitted to and approved by USEPA prior to May 30, 2000. Any water quality objectives and beneficial uses submitted to USEPA prior to May 30, 2000, but not approved by USEPA before that date, are nonetheless "applicable water quality standards for purposes of the CWA" pursuant to 40 CFR section 131.21(c)(1). Collectively, this Order's restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

E. Interim Effluent Limitations – Not Applicable

F. Cooling Water Intake Specifications

- 1. Cooling water intake specifications were necessary to ensure the proper operation of the intake structure and that it does not interfere with the attainment of beneficial uses of the waterbody in which it operates. Due to the Facility permanently ceasing power generation and therefore no longer needing to intake seawater for cooling purposes, these cooling water intake specifications from Order R9-2006-0043 have not been retained in this Order. Intake specifications are required in the NPDES permit for the Carlsbad Desalination Plant, Order No. R9-2019-0003.
- G. Land Discharge Specifications Not Applicable
- H. Recycling Specifications Not Applicable

V. RATIONALE FOR RECEIVING WATER LIMITATIONS

A. Surface Water

CWA section 303(a-c), requires states to adopt water quality standards, including criteria necessary to protect beneficial uses. The San Diego Water Board adopted water quality criteria as water quality objectives in the Basin Plan. The Basin Plan states "water quality objectives must protect the most sensitive of the beneficial uses which have been designated for a water body." The Basin Plan includes numeric and narrative water quality objectives for various beneficial uses and water bodies.

The Ocean Plan establishes water quality objectives for California's ocean waters and provides the basis for regulation of wastes discharged into the California's coastal waters. The Ocean Plan is applicable to both point and non-point source discharges. The State Water Board adopts the Ocean Plan and, in conjunction with six coastal Regional Water Quality Control Boards, implements and interprets the Ocean Plan.

This Order contains receiving surface water limitations which incorporate Basin Plan and Ocean Plan numerical and narrative water quality objectives for bacterial, physical, chemical, biological, and radioactivity characteristics of ocean waters.

B. Groundwater – Not Applicable

VI. RATIONALE FOR PROVISIONS

A. Standard Provisions

Standard Provisions, which apply to all NPDES permits in accordance with 40 CFR section 122.41, and additional conditions applicable to specified categories of permits in accordance with 40 CFR section 122.42, are provided in Attachment D of this Order.

Sections 122.41(a)(1) and (b) through (n) of 40 CFR establish conditions that apply to all state-issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations must be included in the Order. Section 123.25(a)(12) allows the State to omit or modify conditions to impose more stringent requirements. In accordance with 40 CFR section 123.25, this Order omits federal conditions that address enforcement authority specified in 40 CFR sections 122.41(j)(5) and (k)(2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

B. Special Provisions

1. Reopener Provisions

This Order may be re-opened and modified, revoked and reissued, or terminated in accordance with the provisions of 40 CFR parts 122, 123, 124, and 125. The San Diego Water Board may reopen the permit to modify permit conditions and requirements. Causes for modifications include the promulgation of new regulations, modification in sludge use or disposal practices, or adoption of new regulations by the State Water Board or the San Diego Water Board, including revisions to the Basin Plan.

- 2. Special Studies and Additional Monitoring Requirements Not Applicable
- 3. Best Management Practices (BMPs) and Pollution Prevention Not Applicable
- 4. Construction, Operation, and Maintenance Specifications

Discharge specifications from Order R9-2006-0043 regarding 100-year peak stream flows, 100-year storm event, and screenings, sludges, and other solids have been retained in this section of the Order.

- 5. Special Provisions for Publicly-Owned Treatment Works (POTW) Not Applicable
- 6. Other Special Provisions Not Applicable

VII. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS

CWA section 308 and 40 CFR sections 122.41(h), (j)-(l), 122.44(i), and 122.48 require that all NPDES permits specify monitoring and reporting requirements. Water Code sections 13267 and 13383 also authorize the San Diego Water Board to establish monitoring, inspection, entry, reporting, and recordkeeping requirements. The Monitoring and Reporting Program (MRP), Attachment E of this Order establishes monitoring, reporting, and recordkeeping requirement federal and state requirements. The following provides the rationale for the monitoring and reporting requirements contained in the MRP for this Facility.

A. Influent Monitoring

This Order removes the requirement from Order No. R9-2006-0043 to conduct influent monitoring for temperature, turbidity, total suspended solids, and pH at the intake structure.

B. Effluent Monitoring

Pursuant to the requirements of 40 CFR section 122.44(i)(2) effluent monitoring is required for all constituents with effluent limitations/performance goals. Effluent monitoring is necessary to address the following questions:

- (1) Does the effluent meet permit effluent limits thereby ensuring that water quality standards are achieved in the receiving water?
- (2) What is the mass of the constituents that are discharged annually?
- (3) Is the effluent concentration or mass changing over time?
- (4) What is the volume of effluent being discharged from the Facility?
- (5) What is the toxicity in the discharge as compared to the receiving water?

Combined Discharge at EFF-001 – This Order retains the sampling location in the discharge pond and the flow, turbidity, pH, and chronic toxicity monitoring requirements from Order R9-2006-0043. The monitoring of the remaining priority pollutants has been increased from once during the permit term to annually to ensure adequate data for a reasonable potential analysis.

Low-Volume Waste – Consistent with Order No. R9-2006-0043, this permit requires the collection of separate grab samples from each low-volume waste discharged to Discharge Point No. 001. These grab samples are then composited on a flow-weighted basis. The proportion of each waste stream to be added to the composite sample must be based on the actual (preferred) or estimated flow rates for the day on which samples are collected. Monthly monitoring has been established in this Order for constituents with TBELS or where reasonable potential required establishment of effluent limitations. The monitoring of the remaining priority pollutants has been increased from once during the permit term to annually to ensure adequate data for a reasonable potential analysis.

C. Whole Effluent Toxicity (WET) Testing Requirements

This Order contains chronic toxicity effluent limitations as described in section IV.C.3 of this Fact Sheet.

Whole Effluent Toxicity (WET) tests are another method used to assess risk to aquatic

life. These tests assess the overall toxicity of the effluent, including the toxicity of unmeasured constituents and/or synergistic effects of multiple constituents. Toxicity monitoring is intended to address the following questions:

- (1) Does the effluent meet permit effluent limits for toxicity thereby ensuring that water quality standards are achieved in the receiving water?
- (2) If not:

(a) Are unmeasured pollutants causing risk to aquatic life?

(b) Are pollutants in combinations causing risk to aquatic life?

Chronic toxicity effluent monitoring is established for combined discharges at Discharge Point No. 001 based on USEPA's TST, as discussed above in section IV.C.5 of this Fact Sheet, in order to evaluate compliance with effluent limitations.

Consistent with the requirements of the Ocean Plan this Order requires the Discharger to develop an Initial Toxicity Reduction Evaluation (TRE) Work Plan to guide the development of a Detailed TRE Work Plan. This Order also requires the Discharger to conduct additional toxicity testing for exceedances of the toxicity effluent limitations. If the additional tests demonstrate toxicity, the Discharger is required to submit a Detailed Toxicity Reduction Evaluation (TRE) Work Plan in accordance with USEPA guidance which shall include further steps taken by the Discharger to investigate, identify, and correct the causes of toxicity; actions the Discharge will take to mitigate the effects of the discharge and prevent the recurrence of toxicity; and a schedule for these actions. The Discharger may also implement a Toxicity Identification Evaluation (TIE), as necessary, based upon the magnitude and persistence of toxicity effluent limitation exceedances. Once the source of toxicity is identified, the Discharger must take all reasonable steps to reduce the toxicity to meet the chronic toxicity effluent limitation identified in section IV.A of this Order.

D. Receiving Water Monitoring

The receiving water monitoring requirements have been retained from Order No. R9-2006-0043. This Order adds a requirement to conduct visual observations of the receiving water and collect temperature measurements semiannually. The receiving water monitoring requirements are designed to measure the effects of the discharge on the receiving ocean waters. The overall receiving water monitoring program is intended to answer the following questions:

- (1) Does the receiving water meet water quality standards?
- (2) Are the receiving water conditions getting better or worse over time?
- (3) What is the relative contribution of the Facility discharge to pollution in the receiving water?

E. Groundwater – Not Applicable

F. Regional Monitoring Requirements

Regional ocean water monitoring provides information about the sources, fates, and effects of anthropogenic contaminants in the coastal marine environment necessary to make assessments over large areas. The large-scale assessments provided by
regional monitoring describe and evaluate cumulative effects of all anthropogenic inputs and enable better decision making regarding protection of beneficial uses of ocean waters. Regional monitoring data assists in the interpretation of core monitoring studies by providing a more accurate and complete characterization of reference conditions and natural variability. Regional monitoring also leads to methods standardization and improved quality control through intercalibration exercise. The coalitions implementing regional monitoring enable sharing of technical resources, trained personnel and associated costs. Focusing these resources on regional issues and developing a broader understanding of pollutants effects in ocean waters enables the development of more rapid and effective response strategies. Based on all of these considerations the San Diego Water Board supports regional approaches to monitoring ocean waters.

The Discharger shall, as directed by the San Diego Water Board, participate with other regulated entities, other interested parties, and the San Diego Water Board in development and implementation of new and improved monitoring and assessment programs for ocean waters in the San Diego Region and discharges to those waters. These programs shall be developed and implemented so as to:

- (1) Determine the status and trends of conditions in ocean waters in the San Diego Region with regard to beneficial uses, e.g.,
 - i. Are fish and shellfish safe to eat?
 - ii. Is water quality safe for swimming?
 - iii. Are ecosystems healthy?
- (2) Identify the primary stressors causing or contributing to conditions of concern;
- (3) Identify the major sources of the stressors causing or contributing to conditions of concern; and
- (4) Evaluate the effectiveness (i.e., environmental outcomes) of actions taken to address such stressors and sources.

1. Southern California Bight Monitoring Program Participation Requirements

Order No. R9-2006-0043 required the Discharger to participate and coordinate with state and local agencies and other dischargers in the San Diego Region in development and implementation of a regional ocean monitoring program. This Order requires the Discharger to participate in the Southern California Bight Regional Monitoring Program or other regional monitoring program named by the San Diego Water Board Executive Officer, as directed by the San Diego Water Board Executive Officer pursuant to Water Code sections 13267, 13383, and 40 CFR section 122.48.

VIII. PUBLIC PARTICIPATION

The San Diego Water Board has considered the issuance of WDRs in this Order that will serve as an NPDES permit for the Facility. As a step in the adoption process of this Order for the Facility, the San Diego Water Board developed a Tentative Order and encouraged public participation in the Board's proceedings to consider adoption of the Tentative Order

in accordance with the requirements of 40 CFR section 124.10 and Water Code section 13167.5.

A. Notification of Public Hearing and Public Comment Period

By electronic mail dated **December 13, 2019**, the San Diego Water Board notified the Discharger and interested agencies and persons of its intent to consider adoption of the Tentative Order in a public hearing during a regularly scheduled Board Meeting on February 12, 2020. The San Diego Water Board also provided notice that the Tentative Order was posted on the Board website and provided a period of 30 days for public review and comment.

The public also had access to the Board meeting agenda including all supporting documents and any changes in meeting dates and locations through the San Diego Water Board's website at: <u>http://www.waterboards.ca.gov/sandiego/</u>

B. Written Comments and Responses

Interested persons were invited to submit written comments concerning the Tentative Order as provided through the notification process. Written comments or e-mailed comments were required to be received in the San Diego Water Board office at 2375 Northside Drive, Suite 100, San Diego, CA 92108.

To be fully responded to by staff and considered by the San Diego Water Board, the written or e-mailed comments were due at the San Diego Water Board office by 5:00 p.m. on **January 13, 2020**. The San Diego Water Board provided written responses to all timely received public comments on the Tentative Order and posted the response to comments document on the Board's website in advance of the public hearing date.

C. Public Hearing

The San Diego Water Board held a public hearing on the Tentative Order during its regular Board meeting on the following date and time and at the following location:

Date:	February 12, 2020
Time:	9:00 AM
Location:	San Diego Water Board
	Regional Board Meeting Room
	2375 Northside Drive, Suite 100, San Diego CA 92108

Interested persons were invited to attend. At the public hearing, the San Diego Water Board heard and considered all comments and testimony pertinent to the discharge and the Tentative Order. For accuracy of the record, important testimony was requested in writing.

D. Petition for State Water Board Review

Any aggrieved person may petition the State Water Board to review the decision of the San Diego Water Board regarding the final WDRs of this Order in accordance with Water Code section 13320 and the California Code of Regulations, title 23, sections 2050 and following. The State Water Board must receive the petition by 5:00 p.m., 30 days after the adoption date of this Order, except that if the thirtieth day following the adoption date of this Order falls on a Saturday, Sunday, or State holiday, the petition must be received by the State Water Board by 5:00 p.m. on the next business day.

Petitions may be sent in as follows:

By mail: State Water Resources Control Board Office of Chief Counsel P.O. Box 100, 1001 I Street Sacramento, CA 95812-0100

In Person: State Water Resources Control Board Office of Chief Counsel 1001 I Street Sacramento, California 95814

By email: waterqualitypetitions@waterboards.ca.gov

By fax: (916) 341-5199

Copies of the law and regulations applicable to filing petitions may be found on the State Water Board website at:

<u>http://www.waterboards.ca.gov/public_notices/petitions/water_quality</u> or will be provided upon request.

For instructions on how to file a petition for review, see the State Water Board website at:

http://www.waterboards.ca.gov/public_notices/petitions/water_quality/wqpetition_instr. shtml

E. Public Access to Records

Records pertinent to the San Diego Water Board's proceedings to adopt this Order including but not limited to the ROWD, public notices, draft and finalized versions of the Tentative Order, public comments received, Board responses to comments received, and other supporting documents are maintained by the San Diego Water Board. These records are available for public access Monday through Friday between the hours of 8:00 a.m. to 5:00 p.m. at the San Diego Water Board office.

The San Diego Water Board website contains information and instructions on how to request access and obtain copies of these records at: <u>http://www.waterboards.ca.gov/sandiego/about_us/contact_us/records.shtml</u>

Before making a request to view public records in the San Diego Water Board office you may wish to determine if the information is already available on the San Diego Water Board's website at <u>http://www.waterboards.ca.gov/sandiego/</u>

F. Additional Information

Requests for additional information or questions regarding this Order should be directed to Ben Neill at (619) 521-1990 or to the San Diego Water Board via e-mail at <u>rb9 questions@waterboards.ca.gov</u>.

ATTACHMENT G - OCEAN PLAN AND BASIN PLAN PROHIBITIONS

I. Ocean Plan Discharge Prohibitions

- **a.** The Discharge of any radiological chemical, or biological warfare agent or high-level radioactive waste into the ocean is prohibited.
- **b.** Waste shall not be discharged to designated Areas of Special Biological Significance except as provided in Chapter III.E. of the Ocean Plan.
- c. Pipeline discharge of sludge to the ocean is prohibited by federal law; the discharge of municipal and industrial waste sludge directly to the ocean, or into a waste stream that discharges to the ocean, is prohibited. The discharge of sludge digester supernatant directly to the ocean, or to a waste stream that discharges to the ocean without further treatment, is prohibited.
- **d.** The by-passing of untreated wastes containing concentrations of pollutants in excess of those of Table 2 or Table 1 [of the Ocean Plan] is prohibited.

II. Basin Plan Discharge Prohibitions

- a. The discharge of waste to Waters of the State in a manner causing, or threatening to cause a condition of pollution, contamination or nuisance as defined in Water Code section 13050, is prohibited.
- b. The discharge of waste to land, except as authorized by WDRs or the terms described in Water Code section 13264 is prohibited.
- c. The discharge of pollutants or dredged or fill material to Waters of the U.S. except as authorized by an NPDES permit or a dredged or fill material permit (subject to the exemption described in Water Code section 13376) is prohibited.
- d. Discharges of recycled water to lakes or reservoirs used for municipal water supply or to inland surface water tributaries thereto are prohibited, unless this San Diego Water Board issues an NPDES permit authorizing such a discharge; the proposed discharge has been approved by the State of California Department of Public Health and the operating agency of the impacted reservoir; and the discharger has an approved fail-safe long-term disposal alternative.
- e. The discharge of waste to inland surface waters, except in cases where the quality of the discharge complies with applicable receiving water quality objectives, is prohibited. Allowances for dilution may be made at the discretion of the San Diego Water Board. Consideration would include stream flow data, the degree of treatment provided and safety measures to ensure reliability of Facility performance. As an example, discharge of secondary effluent would probably be permitted if stream flow provided

100:1 dilution capability.

- f. The discharge of waste in a manner causing flow, ponding, or surfacing on lands not owned or under the control of the discharger is prohibited, unless the discharge is authorized by the San Diego Water Board.
- g. The dumping, deposition, or discharge of waste directly into Waters of the State, or adjacent to such waters in any manner which may permit its being transported into the waters, is prohibited unless authorized by the San Diego Water Board.
- h. Any discharge to a storm water conveyance system that is not composed entirely of storm water is prohibited unless authorized by the San Diego Water Board. [The federal regulations, 40 CFR 122.26(b)(13), define storm water as storm water runoff, snow melt runoff, and surface runoff and drainage. 40 CFR 122.26(b)(2) defines an illicit discharge as any discharge to a storm water conveyance system that is not composed entirely of storm water except discharges pursuant to an NPDES permit and discharges resulting from firefighting activities.] [Section 122.26 amended at 56 FR 56553, November 5, 1991; 57 FR 11412, April 2, 1992].
- i. The unauthorized discharge of treated or untreated sewage to Waters of the State or to a storm water conveyance system is prohibited.
- j. The discharge of industrial wastes to conventional septic tank/ subsurface disposal systems, except as authorized by the terms described in Water Code section 13264, is prohibited.
- k. The discharge of radioactive wastes amenable to alternative methods of disposal into the Waters of the State is prohibited.
- I. The discharge of any radiological, chemical, or biological warfare agent into Waters of the State is prohibited.
- m. The discharge of waste into a natural or excavated site below historic water levels is prohibited unless the discharge is authorized by the San Diego Water Board.
- n. The discharge of sand, silt, clay, or other earthen materials from any activity, including land grading and construction, in quantities which cause deleterious bottom deposits, turbidity or discoloration in Waters of the State or which unreasonably affect, or threaten to affect, beneficial uses of such waters is prohibited.



