STATE OF CALIFORNIA
REGIONAL WATER QUALITY CONTROL BOARD
SAN DIEGO REGION

REVISED MEETING NOTICE AND
AGENDA¹

Wednesday, May 9, 2018
9:00 a.m.

City of Mission Viejo
Council Chambers
200 Civic Center
Mission Viejo, California 92691

The purpose of this meeting is for the San Diego Water Board to obtain testimony and
information from concerned and affected persons and to make decisions based on the
information received. Persons who want to submit written comments or evidence on
any agenda item must comply with the procedures described in the agenda and agenda
notes. Persons wishing to speak at the meeting should complete a speaker card (see
Note F, attached to this Notice). The San Diego Water Board requests that all lengthy
comments be submitted in writing in advance of the meeting date. To ensure that the
San Diego Water Board members and staff have the opportunity to review and consider
written material, comments should be received in the San Diego Water Board's office no
later than noon on Tuesday, April 24, 2018* and should indicate the agenda item to
which it is applicable. If the submitted written material is more than 5 pages or contains
foldouts, color graphics, and/or maps, two copies must be submitted. Written material
submitted after 5:00 P.M. on Tuesday, May 1, 2018 will not be provided to the Board
members and may not be considered by the San Diego Water Board (See Note D,
attached to this Notice).

*PLEASE NOTE THAT SOME ITEMS ON THE AGENDA MAY HAVE BEEN
PREVIOUSLY NOTICED WITH EARLIER DEADLINES FOR SUBMITTING WRITTEN
COMMENTS OR MAY HAVE A SEPARATE HEARING PROCEDURES DOCUMENT
THAT ESTABLISHES DIFFERENT DEADLINES OR PROCEDURES FOR
SUBMITTING WRITTEN MATERIALS. IN THOSE CASES THE DIFFERENT
DEADLINES OR PROCEDURES APPLY.

Comments on agenda items will be accepted by email subject to the same conditions
set forth for other written submissions, as long as the total submittal (including

¹ Versión en español disponible también en: https://www.waterboards.ca.gov/sandiego/board_info/agendas/
attachments) does not exceed five printed pages in length. Email must be submitted to: rb9agenda@waterboards.ca.gov. Type the word “Agenda” in the subject line.

Pursuant to Title 23, Cal. Code of Regs., §648.4, the San Diego Water Board may refuse to admit written testimony or evidence into the record if it is not submitted to the San Diego Water Board in a timely manner and shall refuse to do so if admitting it would prejudice any party or the board, unless the proponent demonstrates that compliance with the deadline would create an unreasonable hardship.

NOTE D, attached to this Notice, refers to the procedures that will be followed by the San Diego Water Board in contested adjudicatory matters if a separate Hearing Procedures Document has not been issued for a particular agenda item. Parties requesting an alternate hearing process must do so in accord with the directions in NOTE D. Any such request, together with supporting material, must be received in the San Diego Water Board’s office no later than noon on Tuesday, May 1, 2018 (unless an earlier deadline is established in a separate hearing procedures document).

Copies of the agenda items to be considered by the San Diego Water Board as they are available are posted on the San Diego Water Board’s website at https://ww.waterboards.ca.gov/sandiego/board_info/agendas/.

Except for items designated as time certain, there are no set times for agenda items. Items may be taken out of order at the discretion of the Chairman.

1. Roll Call and Introductions.

2. PUBLIC FORUM: Any person may address the Board regarding a matter within the Board's jurisdiction that is not related to an item on this meeting agenda and is not a pending matter that may be scheduled for a future meeting. Comments will generally be limited to three minutes, unless otherwise directed by the Board Chairperson. Any person wishing to make a longer presentation should contact the Executive Officer at least ten days prior to the meeting.

3. Minutes of Board Meetings: April 11, 2018

4. Chair's, Board Members', State Board Liaison's and Executive Officer's Reports: These items are for Board discussion only. No public testimony will be allowed, and the Board will take no formal action.

5. Future Agenda Items: Board members may discuss items for possible inclusion on future agendas. (David Gibson)
Consent Calendar: Item 6 is considered a non-controversial issue. (NOTE: If there is public interest, concern, or discussion regarding any consent calendar item or a request for a public hearing, then the item(s) will be removed from the Consent Calendar and considered after all other agenda items have been completed.)


Remainder of the Agenda (Non-Consent Items):

7. Informational Item: Sierra Club Zero Trash Initiative. (David Gibson)

8. Informational Item: Orange County Coparmittees Status Update: Invasive Plant Removal, Homeless Encampments, Crown Valley Restoration Project, and County Reorganization. (Laurie Walsh)

9. Informational Item: Update on the Waivers of Waste Discharge Requirements. (Laura Samrad) THIS ITEM HAS BEEN POSTPONED


13. Closed Session—Discussion of Ongoing Litigation [Authorized under Government Code §11126, subd. (e)]. The San Diego Water Board may meet in Closed Session to discuss ongoing litigation for the following cases:

Civil Actions (Judicial and Administrative, other than Petitions for Review filed with the State Water Board)

b. **State of California Department of Finance, State Water Resources Control Board, And California Regional Water Quality Control Board, San Diego Region v. Commission on State Mandates.** Petition for Writ of Administrative Mandamus. Sacramento County Superior Court, Case No. 34-2010-80000604 (filed July 2010). (Catherine George Hagan)


d. **Test Claim on California Regional Water Quality Control Board, San Diego Region, Order No. R9-2010-0016 (NPDES No. CAS0108766) adopted November 10, 2010, County of Riverside, Riverside County Flood Control and Water Conservation District, and the Cities of Murrieta, Temecula and Wildomar, Co-Claimants, filed with Commission on State Mandates, No. 11-TC-03 (filed November 2011).** (Catherine George Hagan)

e. **Test Claim on California Regional Water Quality Control Board, San Diego Region, Order No. R9-2013-0001 (Regional MS4 Permit) filed with Commission on State Mandates by County of San Diego.** (San Diego Region Water Permit – County of San Diego, Test Claim No. 14-TC-03 (filed June 2015). (Catherine George Hagan)

f. **Test Claim on California Regional Water Quality Control Board, San Diego Region, Order No. R9-2013-0001 as amended by Order No. R9-2015-0001 and Order No. R9-2015-0100 (Regional MS4 Permit) filed with the Commission on State Mandates by Orange County Copermittees, Test Claim No. 15-TC-02 (filed June 2016).** (Catherine George Hagan)


**Petitions for Review Pending Before the State Water Board**

None at this time other than those being held in abeyance.

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2 Petitions for review of San Diego Water Board actions or inactions filed with the State Water Board being held in abeyance by the State Water Board are generally not listed in the agenda. The titles of these matters are available at the San Diego Water Board. Please contact Catherine George Hagan at Catherine.Hagan@waterboards.ca.gov or 619-521-3012 for more information.
14. **Closed Session**—Consideration of Initiation of Litigation. The San Diego Water Board may meet in Closed Session to discuss the City of Imperial Beach, City of Chula Vista, San Diego Unified Port District, City of San Diego, and County of San Diego’s 60-day Notices of Intent to Sue the United States International Boundary and Water Commission (USIBWC) and to consider initiating litigation against the USIBWC over matters within the San Diego Water Board’s jurisdiction [Authorized under Government Code §11126, subdivision (e)]. *(David Gibson)*

15. **Closed Session**—Deliberation on a Decision to be Reached Based on Evidence Introduced in a Hearing. The San Diego Water Board may meet in Closed Session to consider evidence received in an adjudicative hearing and to deliberate on a decision to be reached based upon that evidence [Authorized under Government Code §11126(c)(3)].

16. **Closed Session**—Personnel. The San Diego Water Board may meet in Closed Session to consider the appointment, employment, evaluation of performance, or dismissal of a public employee or to hear complaints or charges brought against that employee by another person or employee unless the employee requests a public hearing [Authorized under Government Code §11126(a)].

17. Arrangements for Next Meeting and Adjournment:

   Wednesday, June 20, 2018—9:00 a.m.
   San Diego Water Board
   Board Hearing Room
   2375 Northside Drive, Suite 108
   San Diego, California 92108

**NOTIFICATIONS**

A. **Follow the Board Meeting on Twitter:** Updates on the progress of the San Diego Water Board meeting will be posted on Twitter at [https://www.twitter.com/SDWaterBoard/](https://www.twitter.com/SDWaterBoard/). The San Diego Water Board’s use of Twitter is a courtesy and is for informational purposes only. It is not always reliable, and is not a substitute for personal attendance at a Board meeting.
DIRECTIONS TO MEETING

From San Diego: I-5 North to Oso Parkway exit. Right on Oso Parkway to Marguerite Parkway. Left on Marguerite Parkway to Civic Center. Turn left onto Civic Center. Destination will be on the right. Please park in the paved parking lot, not the cobblestones in front of the building.

From the North: I-5 South to La Paz Road exit. Left on La Paz Road to Marguerite Parkway. Right on Marguerite Parkway to Civic Center. Turn right to Civic Center. Destination will be on the right. Please park in the paved parking lot, not the cobblestones in front of the building.
CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
SAN DIEGO REGION  
Summary of Board Actions and Proceedings  
At the April 11, 2018 Board Meeting

<table>
<thead>
<tr>
<th>MINUTES</th>
<th>REGIONAL BOARD ACTIONS</th>
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<tbody>
<tr>
<td>Minutes of the December 13, 2017 Board Meeting.</td>
<td>Approved Minutes.</td>
</tr>
<tr>
<td>Minutes of the February 14, 2018 Board Meeting</td>
<td>Approved Minutes.</td>
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CONSENT ITEMS

**Item 6** – Waste Discharge Requirement Rescission: Rescission of Orders Nos. 93-27 (Hideaway Lake Estates) and R9-2007-0046 (Oak Tree Ranch Private Residential Community Wastewater Treatment and Disposal Facility), San Diego County (Tentative Order No. R9-2018-0006). *(Brandon Bushnell and Alex Cali)*  


**Item 9** – NPDES Permit Reissuance: Waste Discharge Requirements for the City of Escondido, Hale Avenue Resource Recovery Facility (HARRF) and Membrane Filtration/Reverse Osmosis Facility Discharge to the Pacific Ocean through the San Elijo Ocean Outfall (Tentative Order No. R9-2018-0002, NPDES No. CA0107981). 
*(Joann Lim)*

**NON-CONSENT ITEMS**

**Item 10** – Informational Item: Presentation from the South Coast Steelhead Coalition on Status and Recovery Efforts in the San Diego Region. *(Chad Loflen)*


Informational item only; no action taken.

NOTES:

A. GENERAL STATEMENT. The primary duty of the San Diego Water Board is to protect the quality of the waters within the region for all beneficial uses. This duty is implemented by formulation and adoption of water quality plans for specific ground or surface water basins and by prescribing and enforcing requirements on all domestic and industrial waste discharges. Responsibilities and procedures of the Regional Water Quality Control Board come from the State’s Porter-Cologne Water Quality Act and the Nation’s Clean Water Act.

The purpose of the meeting is for the Board to obtain testimony and information from concerned and affected parties and make decisions after considering the recommendations made by the Executive Officer.

All interested persons may speak at the San Diego Water Board meeting and are expected to orally summarize their written submittals. Testimony should be presented in writing prior to the meeting and only a summary of pertinent points presented orally. Oral testimony (i.e., direct testimony or comment) will be limited in time by the Board Chair (typically 3 minutes for interested persons and no more than 10 minutes for designated parties). A timer may be used and speakers are expected to honor the time limits.

B. PROCEDURE FOR CONSENT (UNCONTESTED) CALENDAR (see also Title 23, Cal. Code of Regs., § 647.2) Consent or uncontested agenda items are items for which there appears to be no controversy and which can be acted upon by the San Diego Water Board with no discussion. Such items have been properly noticed and all interested parties consent to the staff recommendation. The San Diego Water Board Chair will recognize late revisions submitted by staff and will then call for a motion and vote on all of the consent calendar items by the San Diego Water Board.

If any San Diego Water Board member or member of the public raises a question or issue regarding an item that requires San Diego Water Board discussion, the item may be removed from the consent calendar and considered separately in an order determined by the Chair. Anyone wishing to contest a consent item on the agenda is expected to appear in person at the San Diego Water Board meeting and explain to the San Diego Water Board the reason that it is contested.

C. PROCEDURE FOR INFORMATION ITEMS (see also Title 23, Cal. Code of Regs., §649, et. seq.). Information items are items presented to the San Diego Water Board for discussion only and for which no San Diego Water Board action or vote is normally taken. The San Diego Water Board usually will hear a presentation by staff, but may hear presentations by others. Comments by interested persons shall also be allowed. Members of the public wishing to address the San Diego Water Board on the topic under discussion should submit a speaker card beforehand indicating their request to speak to the San Diego Water Board. Comment from the public should be for clarification or to add to the San Diego Water Board’s understanding of the item; such comment must not be testimonial in nature or argumentative, as speakers are not under oath and the
proceeding is not adversarial. Time limits may be imposed on interested persons.

D. PROCEDURES FOR NON-CONSENT (CONTESTED) AGENDA ITEMS. Non-consent or contested agenda items are items to which the parties involved have not consented and the staff recommendation is in dispute. The procedure that applies to such items depends on the nature of the matter. Matters before the San Diego Water Board may be quasi-legislative or quasi-judicial (adjudicative proceedings). Such items may require a public hearing and all interested persons will be provided an opportunity to make comments.

Contested Adjudicative Matters

Contested agenda items that are adjudicative, not quasi-legislative, are governed by the rules for adjudicative proceedings. State Water Resources Control Board (State Water Board) regulations setting forth the procedures for adjudicative proceedings before the State and Regional Water Boards are codified in Title 23, California Code of Regs., Division 3. Adjudicative proceedings before the State and Regional Water Boards are governed by State Water Board regulations as authorized by Chapter 4.5 of the Administrative Procedures Act (commencing with §11400 of the Government Code). State Water Board regulations further provide that, with certain exceptions, adjudicative proceedings will be conducted in accordance with §800-805 of the Evidence Code and §11513 of Chapter 5 of the Government Code. (Other provisions of Chapter 5 of the Government Code do not apply to adjudicative proceedings before the State and Regional Water Boards). A copy of those regulations and Chapter 4.5 of the Administrative Procedures Act, §11513 of the Government Code and §801-805 of the Evidence Code can be found at https://www.waterboards.ca.gov/laws_regulations/.

An adjudicative proceeding is a hearing to receive evidence for determination of facts pursuant to which the State or Regional Water Board formulates and issues a decision. A decision determines a legal right, duty, privilege, immunity or other legal interest of a particular person or persons. Examples of adjudicative proceedings include hearings to receive evidence concerning the issuance of waste discharge requirements or National Pollutant Discharge Elimination System (NPDES) permits, concerning cease and desist orders, and concerning orders imposing administrative civil liability. Adjudicative proceedings are not conducted according to the technical rules of evidence, and the San Diego Water Board will accept testimony and comments that are reasonably relevant to the issues before the Board. Testimony or comments that are not reasonably relevant, or that are repetitious, will be excluded.

In some adjudicative matters, most frequently administrative civil liability matters, a separate Hearing Procedures Document has been issued. In those cases, the procedures set forth in that Document will apply, subject to discretionary modification by the Chairman. For other adjudicatory matters, the Chair may establish specific procedures for each item, and consistent with Title 23, Cal. Code of Regs., §648, subd. (d) may waive nonstatutory provisions of the
regulations. Generally, all witnesses testifying before the San Diego Water Board must affirm the truth of their testimony and are subject to questioning by the Board Members.

Absent a separate Hearing Procedures Document, the Board normally conducts adjudicative proceedings in an informal manner. That is, the Board does not, generally, require the designation of parties, the prior identification of witnesses, prior submission of written testimony, or the cross examination of witnesses. Any requests for an alternate hearing process should be directed to the Executive Officer and must be received by the San Diego Water Board by the deadline set forth on pages 1-2 of the Agenda.

When the San Diego Water Board determines that a hearing will be formal (as opposed to informal, as described above), participants in a contested agenda item are either “designated parties” or “interested persons.” Only designated parties will have the right to cross-examination, and may be subject to cross-examination. Interested persons (i.e., nondesignated parties) do not have a right to cross-examination, but may ask the San Diego Water Board to clarify testimony. Interested persons may also be asked to clarify their statements at the discretion of the San Diego Water Board.

Designated parties include:
- Discharger or Responsible Party
- Persons directly affected by the discharge
- Staff of the San Diego Water Board (if specified in the applicable hearing procedures)

All other persons wishing to testify or provide comments for a formal hearing are “interested persons” and not “designated parties.” Such interested persons may request status as a designated party for purposes of the formal hearing by submitting such request in writing to the San Diego Water Board no later than the date specified at the beginning of the Agenda Notice or in the applicable Notice of Public Hearing or Hearing Procedures Document. The request must explain the basis for status as a designated party and, in particular, how the person is directly affected by the discharge.

All persons testifying must state their name, address, affiliation, and whether they have taken the oath before testifying. The order of testimony for formal hearings generally will be as follows, unless modified by the San Diego Water Board Chair:

- Testimony and cross-examination of San Diego Water Board staff
- Testimony and cross-examination of discharger
- Testimony and cross-examination of other designated parties
- Testimony by interested persons
- Closing statement by designated parties other than discharger
- Closing statement by discharger
- Closing statement by staff
• Recommendation by Executive Officer (as appropriate)
• Close hearing
• Deliberation and voting by San Diego Water Board

Closing statements shall be for the purpose of summarization and rebuttal and are not to be used to introduce new evidence or testimony. After considering evidence, testimony, and comments, the San Diego Water Board may choose to adopt an order regarding a proposed agenda item.

Quasi-legislative Matters

Quasi-legislative matters include rulemaking and some informational proceedings. These matters may include hearings for the adoption or amendment of regulations, water quality control plans, and hearings to gather information to assist the State and Regional Water Boards in formulating policy for future action. They are not adjudicative proceedings and are subject to different procedures. (See PROCEDURE FOR INFORMATION ITEMS, above, and Title 23, Cal. Code of Regs., §649, et seq.)

E. CONTRIBUTIONS TO SAN DIEGO WATER BOARD MEMBERS. Persons applying for or actively supporting or opposing waste discharge requirements or other San Diego Water Board orders must comply with legal requirements if they or their agents have contributed or proposed to contribute $250 or more to the campaign of a San Diego Water Board member for elected office. Contact the San Diego Water Board for details if you fall into this category.

F. PROCEDURAL INFORMATION. The San Diego Water Board may meet in closed session to discuss matters in litigation, including discussion of initiated litigation, significant exposure to litigation, or decisions to initiate litigation [Authority: Government Code § 11126(e)]; deliberate on a decision to be reached based upon evidence introduced in an adjudicatory hearing [Authority: Government Code § 11126(d)]; or to consider the appointment, employment or dismissal of a public employee to hear complaints or charges brought against a public employee [Authority: Government Code §11126(a)].

The San Diego Water Board may break for lunch at approximately noon at the discretion of the Chairman. During the lunch break San Diego Water Board members may have lunch together. Other than properly noticed closed session items, San Diego Water Board business will not be discussed.

Agenda items are subject to postponement. A listing of postponed items will be posted in the meeting room. You may contact the designated staff contact person in advance of the meeting day for information on the status of any agenda item.

Speaker Cards. All persons desiring to address the San Diego Water Board are required to fill out a speaker card. Cards are normally provided near the entrance to the meeting room. San Diego Water Board staff can assist you in locating the cards.
Please fill out a separate card for each item you plan to speak on. All relevant sections, including the oath, must be completed. Please use the appropriate color card, as indicated below:

- Blue: Public Comments (for items requiring no San Diego Water Board action—Public Forum, status reports, etc.).
- Green: Public Testimony, in support of the tentative action.
- Pink: Public Testimony, opposed to the tentative action.

G. AVAILABILITY OF EXECUTIVE OFFICER’S REPORT AND AGENDA MATERIAL. Visit our website at https://www.waterboards.ca.gov/sandiego/ to view the Executive Officer’s Report over the internet two days prior to the San Diego Water Board meeting. A copy can also be obtained by contacting the staff office. A limited number of copies are available at the meeting.

Copies of most agenda items to be considered by the San Diego Water Board are posted as available on the San Diego Water Board’s website at https://www.waterboards.ca.gov/sandiego/board_info/agendas/.

Details concerning other agenda items are available for public reference during normal working hours at the San Diego Water Board’s office. The appropriate staff contact person, indicated with the specific agenda item, can answer questions and provide additional information. For additional information about the Board, please see the attached sheet.

H. PETITION OF SAN DIEGO WATER BOARD ACTION. In accordance with California Water Code §13320 and Title 23, Cal. Code of Regs., §2050 et seq., any person affected adversely by most decisions of the California Regional Water Quality Control Board, San Diego Region (San Diego Water Board) may petition the State Water Resources Control Board (State Board) to review the decision. The petition must be received by the State Board within 30 days of the San Diego Water Board’s meeting at which the adverse action was taken. Copies of the law and regulations applicable to filing petitions will be provided upon request.

I. HEARING RECORD. Material presented to the Board as part of testimony (e.g. photographs, slides, charts, diagrams etc.) that is to be made part of the record must be left with the Board. Photographs or slides of large exhibits are acceptable.

All Board files, exhibits, and agenda material pertaining to items on this agenda are hereby made a part of the record.

J. ACCESSIBILITY. The facility is accessible to people with disabilities. Individuals who have special accommodation or language needs, please contact Ms. Chris Blank at (619) 521-3382 or Christina.Blank@waterboards.ca.gov at least 5 working days prior to the meeting. TTY/TDD/Speech-to-Speech users may dial 7-1-1 for the California Relay Service.
K. PRESENTATION EQUIPMENT. Providing and operating projectors and other presentation aids are the responsibilities of the speakers. Some equipment may be available at the Board Meeting; however, the type of equipment available will vary dependent on the meeting location. Because of compatibility issues, provision and operation of laptop computers and projectors for Power Point presentations will generally be the responsibility of the individual speakers. To ascertain the availability of presentation equipment please contact Ms. Chris Blank at (619) 521-3382 or Christina.Blank@waterboards.ca.gov at least 5 working days prior to the meeting.