

Environmental Protection

## California Regional Water Quality Control Board San Diego Region

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Arnold Schwarzenegger

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## CERTIFIED MAIL – RETURN RECEIPT REQUESTED 7007 1490 0003 8753 5490

August 22, 2008

Mr. Thomas Driscoll, President Driscoll's West Boat Repair 2700 Shelter Island Drive San Diego, CA 92106 In reply refer to: SSDCGWU:CKomeylyan

Dear Mr. Driscoll:

SUBJECT: INVESTIGATIVE ORDER NO. R9-2008-0102, DRISCOLL'S WEST BOAT REPAIR, SHELTER ISLAND DRIVE, SAN DIEGO, CALIFORNIA

Enclosed is Investigative Order No. R9-2008-0102 (Order) concerning the possible discharge of wastes at the facility (Driscoll's West Boat Repair) located at 2700 Shelter Island Drive, San Diego CA (hereinafter Facility). Based upon observations by the Regional Board and Department of Fish and Game during various spill response inspections (July 21, 2008 - present), further action is necessary to address impacts of illicit discharge of wastes to waters of the State.

This Order is issued by the California Regional Water Quality Control Board, San Diego Region (Regional Board) pursuant to the Porter-Cologne Water Quality Control Act (Division 7 of the California Water Code) Water Code section 13267. **By 5:00 p.m. on November 14, 2008,** you are required to submit a scientifically defensible technical report regarding the nature (constituents and constituent concentrations) and the possible environmental effects of the discharge of waste into waters of the state and the subsurface environment to the Regional Board.

Water Code section 13268(a)(1) provides that any person failing or refusing to furnish technical or monitoring report information as required by Water Code section 13267(b), or falsifying any information provided therein is guilty of a misdemeanor and may be liable civilly for an administratively imposed liability of up to \$1,000 per day for each day compliance is not achieved with an Order issued in accordance with subdivision 13267(b).

Mr. Thomas Driscoll Driscoll's West Boat Repair Facility 2700 Shelter Island Drive Investigative Order No. R9-2008-0102 -2-

August 22, 2008

If you wish to dispute the factual basis of, or the legal conclusions set forth in this Order, you must submit all evidence and argument(s) supporting rescission or modification of the Order to the Regional Board within 14 days of Order receipt. Within 14 days of receipt of your submission, the Regional Board will respond to your submission in writing, or advise you when a written response upholding, modifying, or rescinding this Order will be issued. You would have 30 days from receipt of the Regional Board response to file a petition with the State Water Resources Control Board for administrative review under Water Code section 13320.

The heading portion of this letter includes a Regional Board code number noted after "In reply refer to" In order to assist us in the processing of your correspondence please include this code number in the heading or subject line portion of all correspondence and reports to the Regional Board pertaining to this matter.

If you have any questions regarding this letter, please contact Ms. Sherrie Komeylyan of my staff at (858) 467-2734 or via email at ckomeylyan@waterboards.ca.gov.

Respectfully,

MICHAEL P. McCANN

**Assistant Executive Officer** 

MPM:jac:jpa:ck

C:\temp\p drive backup\South Unit\All Sites\Driscol\text{west boat repair facility Cover letter for 13267 Order No R9-2008-0102 for Driscol\text{s west boar repair facility - required investigation.do

Enclosures: Investigative Order No. R9-2008-0102

Attachment 1 – Hazardous Materials Spill Report dated July 21, 2008 Attachment 2 – Hazardous Materials Spill Report dated July 22, 2008 Attachment 3 – Department of Fish and Game Facility Inspection Photos

Mr. William Hays, The Port of San Diego, <u>Bhays@portofsandiego.org</u>
 Mr. Robin D. Lewis, Office of Spill Prevention and Response, Department of Fish and Game, RLewis@ospr.dfg.ca.gov

## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN DIEGO REGION

#### **INVESTIGATIVE ORDER NO. R9-2008-0102**

An Order Directing Driscoll's West Boat Repair 2700 Shelter Island Drive San Diego, California

To investigate, delineate, and submit a technical report pertaining to the discharge of waste into the subsurface environment and surface water at Driscoll's West Boat Repair,

San Diego, California

Pursuant to its authority in California Water Code (Water Code) section 13267, the California Regional Water Quality Control Board, San Diego Region (herein after Regional Board) finds:

#### 1. Unauthorized Discharge of Waste – Surface Water Discharge:

Based upon the findings of inspections conducted by the Regional Board, State of California Department of Fish and Game, and the United States Coast Guard. the Regional Board has concluded that there is significant evidence of a discharge into the subsurface environment and surface waters of San Diego Bay at Driscoll's West Boat Repair, 2700 Shelter Island Drive, San Diego, California.

### 2. Person Responsible for the Discharges:

Driscoll's West Boat Repair 2700 Shelter Island Drive San Diego, California

Driscoll's West Boat Repair (hereinafter the Discharger) is identified as the party responsible for the discharge because it is the current property owner and operator of Driscoll's West Boat Repair, San Diego, California. As the owner and operator of the facility, during on-going construction activities, the Discharger has caused the initial discharge of waste to soil, ground water, and surface water at the facility.

#### 3. Background:

The Discharger owns and operates a boat repair facility covering approximately 4.4 acres adjacent to the America's Cup Harbor of San Diego Bay. Boats are moved from the water to the yard using travel lifts, a marine railway, or a 150-ton Synchrolift. Various boat maintenance and repair activities, including but not

August 22, 2008

Investigative Order No. R9-2008-0102 Driscoll's West Boat Repair Facility San Diego, California

limited to exterior/interior surface coating application/removal (e.g., painting and sanding, hull cleaning, engine repair, and general mechanical/fixture repair are conducted at the facility.

- a. On July 21, 2008 the Regional Board received a Governor's Office of Emergency Services Hazardous Materials Spill Report for an unauthorized release of an unknown amount of petroleum substance to San Diego Harbor. The release was reported as an unknown sheen on the surface of the water, with the exact source not being known at the time of the report at the high seas fuel dock. The caller also reported a strong diesel odor in the area as well. (Attachment 1 Hazardous Materials Spill Report dated July 21, 2008)
- b. On July 22, 2008 a Governor's Office of Emergency Services Hazardous Materials Spill Report was received by the Regional Board reporting approximately an area of 200 by 100 yards of petroleum sheen observed from dredging operations in San Diego Harbor. The report described "Dredging operations are stirring up contaminated sediment and sheen is resulting." (Attachment 2 Hazardous Materials Spill Report dated July 22, 2008)
- c. State of California Department of Fish and Game along with the United States Coast Guard has responded to the reported spill at the Driscoll's West Boat Repair Facility. The Department of Fish and Game has reported the following observations during their site inspections from July 21, 2008 August 6, 2007 (Attachment 3 Department of Fish and Game Facility Inspections Photos):
  - July 21, 2008 Spill report response during which diesel and petroleum products were observed and recognized at the site.

Source of contamination was originally thought to be off-site. However, no logical explanation was provided for the sheen appearing inside of the boomed area at the site.

 July 22, 2008 – A second spill report response during which total petroleum hydrocarbons as diesel and another petroleum product observed in a sheet on top of the water at the facility.

During construction activities at the site a layer of sediment (saturated with possibly hydrocarbons) was observed at the site. Area is now covered by sheeting and rip rap as a result of construction activities at the site.

- Since the initial spill response a Department of Fish and Game inspector has conducted inspections on a daily basis and has observed the sheen on top of the water in San Diego Bay adjacent to the facility.
- The sheen has been observed to be more prominent immediately following the weekend than during the week.
- Inspector has noted on-going construction activities since the initial incident response.
- d. On July 31, 2008, members of the Regional Board's Southern San Diego County Ground Water Unit and the Core Regulatory Unit conducted an inspection of the Driscoll's West Boat Repair facility, documenting areas of stained soil and hydrocarbon sheen on the surface water adjacent to the facility.

Based upon the observations by the Regional Board and Department of Fish and Game, further action is necessary to address impacts of the illicit discharge to waters of the State. This Order establishes deadlines for submittal of a technical report required to monitor the progress of those actions.

#### 4. Beneficial Uses:

The Water Quality Control Plan for the San Diego Basin (Basin Plan) identifies the following beneficial uses of the waters of San Diego Bay: industrial service supply; navigation; water contact recreation; non-contact water recreation; ocean commercial and sport fishing; estuarine habitat; preservation of biological habitats of special significance; wildlife habitat; preservation of rare and endangered species; marine habitat; fish migration; and shellfish harvesting.

#### 5. Possible Conditions of Pollution and/or Nuisance:

The discharge of waste that caused and/or threatened to cause conditions of pollution and/or nuisance at Driscoll's West Boat Repair may have adversely affected conditions in the subsurface environment; and may have caused the surface water adjacent to the Site to exceed or threaten to exceed water quality objectives (WQOs) that support the beneficial uses listed in finding 4. Additionally, the discharge may be a violation of the prohibitions identified in the Regional Board Basin Plan, and the Porter-Cologne Water Quality Control Act (Division 7 of the Water Code), section 13260.

#### 6. Legal and Regulatory Authority.

This Order is based on (1) section 13267 of the Porter-Cologne Water Quality Control Act (Division 7 of the Water Code, commencing with Section 13000); (2) applicable state and federal regulations (California Code of Regulation (CCR) Title 27, 40 Code of Federal Regulations (CFR)); (3) all applicable provisions of statewide Water Quality Control Plans adopted by the State Water Resources Control Board and the Water Quality Control Plan for the San Diego Basin (Basin Plan) adopted by the Regional Board including beneficial uses, water quality objectives, and implementation plans; (4) State Water Board policies and regulations, including State Water Resolution No. 68-16 (Statement of Policy with Respect to Maintaining High Quality of Waters in California) and Resolution No. 92-49 (Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304); and (5) relevant standards, criteria, and advisories adopted by other state and federal agencies.

Water Code section 13267 provides:

"(b) (1) In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge, waste outside of its region that could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the regional board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports."

### 7. Regulatory Authority and Necessity For Submittal of Technical Reports:

Pursuant to Water Code section 13267(a), the Regional Board may investigate the quality of any waters of the state within the Regional Board's boundaries. As

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part of the water quality investigation, Water Code section 13267(b)(1) authorizes the Regional Board to require the submittal of a technical report(s). This technical report is needed to provide information to the Regional Board about the source of the waste and the effects of the discharge on water quality and the environment. Based on the nature and possible consequences of the discharge (refer to Order Findings No. 1, 3, and 5 above), the burden of providing the required report bear a reasonable relationship to the need for and the benefits to be obtained from the report.

#### 8. California Environmental Quality Act (CEQA) Exemption:

This action is an order to enforce the laws and regulations administered by the Regional Board. As such, this action is categorically exempt from the provisions of the California Environmental Quality Act pursuant to section 15308 of the California Public Resources Code.

IT IS HEREBY ORDERED, pursuant to sections 13267 and 13383 of the Water Code, by 5:00 p.m. on November 14, 2008, the Discharger is required to submit a scientifically-defensible technical report that presents the results of an investigation of the discharge and the effects of this discharge on the environment at Driscoll's West Boat Repair (Investigation), and complies with the following directives:

#### **INVESTIGATION OF DISCHARGES** Α.

The Discharger shall submit an Investigation Report that contains a detailed, comprehensive, and thorough discussion of the methods, approach, findings, conclusion(s), and recommendation(s) of the Investigation. The Report shall describe and report the findings of a scientifically-defensible technical investigation that:

- 1. Identifies all constituents of concern (COCs) at Driscoll's West Boat Repair.
- Identifies all areas affected by the discharge of COCs at Driscoll's West Boat Repair.
- 3. Identifies the concentrations of COCs in surface water, ground water, and soil at Driscoll's West Boat Repair.
- 4. Identifies all possible sources of the COCs discharged to surface waters at Driscoll's West Boat Repair and what immediate steps have been taken to stop the illegal discharge.

5. Identifies the possible effects of the discharge on the environment and water quality.

#### B. INVESTIGATION REPORT COMPONENTS

At a minimum, the Investigation Report shall contain the following:

- 1. **Transmittal Letter** The transmittal letter shall include the following:
  - a. **Content**: The Transmittal Letter shall include a brief discussion of the findings, conclusion(s), and recommendation(s) presented in the Investigation Report.
    - b. **Certification Statement** The person signing the Transmittal Letter shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

- c. **Signatory Requirements** The owner/operator of Driscoll's West Boat Repair shall sign the transmittal letter. If not feasible, the transmittal letter may be signed by a duly-authorized representative of the owner/operator of the facility if:
  - i.) The authorization is made in writing by the owner/operator,
  - ii.) The authorization specifies either an individual or position having responsibility for the overall operation of the regulated facility or activity, and
  - iii.) The written authorization is submitted to the Regional Board Executive Officer together with the Investigation Report.

2. Content – The Investigation Report must contain a detailed, comprehensive, and thorough discussion of the methods, approach, findings, conclusion(s), and recommendation(s) of the Investigation so that the nature and the effects or possible effects of the discharges can be understood. The Investigation Report must contain but is not limited to the following:

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- a. Identify all wastes associated with the discharge and the horizontal and vertical extent of the wastes both on and off site to background levels in the surface water, ground water, and soil.
- b. Characterize the geology and hydrogeology of the site with respect to transport of the wastes.
- c. Determine the source(s), and nature of the discharge in the subsurface, and evaluate the impacts of the wastes on all existing and future sensitive receptors that could be affected by the wastes.
- 3. Site Conceptual Model The Investigation Report must include a site conceptual model (SCM). The SCM is a written or pictorial representation of the release scenario and the likely distribution of waste at the site, as well as potential pathways and receptors. The SCM must identify and describe the types of wastes present including their distribution in space and time, and how the wastes are changing in space and time.

The SCM also must identify the potential, current and future receptors in the area; link potential sources to potential receptors through transport of wastes in the air, soil and water; and identify the fate and transport characteristics of the site. It should describe or show the physical characteristics and properties of the subsurface and identify the environmental issues that need to be investigated (and those issues that do not need to be addressed). The initial SCM must include data interpretations, a discussion of the level of uncertainty of conclusions, outline data gaps remaining in the conceptual model, and describe the additional work needed to fill identified data gaps and make recommendations for the next phase of the cleanup.

The SCM must be refined and updated as site characterization data becomes available. Updates to the SCM should be included in all future technical reports submitted.

**Tables** – The Investigation Report must contain a table(s) comparing the following information:

- a. The maximum concentration of each constituent detected;
- b. The lowest established WQO that is protective of all the designated beneficial uses of waters of the State, refer to Order Finding No. 4 above; and
- c. The lowest established concentration that is protective of all applicable receptors.
- 5. Figures The Investigation Report must contain figure(s) that illustrate the findings of the Investigation. The figures must include at a minimum a detailed and comprehensive site plot plan, cross-sections illustrating the lateral and vertical extent of any soil and ground water pollution, monitoring well construction details, ground water elevations, lithologies, sample locations and results, and ground water flow direction.
- **6. Documentation** The Investigation Report must contain or cite reference document(s) that support Investigation findings.
- 7. Use of Registered/Appropriately Qualified Professionals The Discharger shall provide documentation that the report required under this Order is prepared under the direction of appropriately qualified professionals. California Business and Professions Code sections 6735, 7835, and 7835.1 require that engineering and geologic evaluations and judgments be performed by or under the direction of registered professionals. A statement of qualifications and registration numbers, if applicable, of the responsible lead professional and all professionals making significant and/or substantive contributions shall be included in the report submitted by the Discharger. The lead professional(s) shall sign and affix his/her registration stamp to the report.
- 8. Laboratory Report If the Investigation Report contains laboratory analytical data, the submission of the complete Laboratory Analytical Report(s) is required. The Laboratory Report(s) must be signed by the laboratory director and contain:
  - a. A complete sample analytical report,
  - b. A complete laboratory quality assurance/quality control (QA/QC) report,
  - c. A discussion of the sample and QA/QC data, and

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d. A transmittal letter that shall indicate whether or not all the analytical work was supervised by the director of the laboratory, and contain the following statement, "All analyses were conducted at a laboratory certified for such analyses by the California Department of Health Services and in accordance with current U.S. Environmental Protection Agency (USEPA) procedures."

#### C. REPORTS TO BE FILED WITH THE REGIONAL BOARD

- 1. Paper Copy of Investigation Report <u>By 5:00 p.m. on November 14, 2008, the Discharger is required to submit a paper copy of the Investigation Report that complies with all the requirements of this Order.</u>
- 2. Electronic Format Reporting Requirements Beginning January 1, 2005, all reports submitted to the Regional Board by the Discharger, pursuant to sections 13304 and 13267 of the Water Code, must be submitted in an electronic format. The Discharger shall comply with electronic reporting requirements of Title 23 of the California Code of Regulations, Division 3, section 3893, including the provision that complete copies of all reports be submitted in a searchable PDF format (optical character recognition) on a CD or DVD, and include the signed transmittal letter and professional certification. By 5:00 p.m. on November 14, 2008, the Discharger shall comply with these e-reporting requirements.

#### D. REPORTING TO THE REGIONAL BOARD

The required Investigation Report shall be submitted in paper copy to:

Assistant Executive Officer
California Regional Water Quality Control Board, San Diego Region
9174 Sky Park Court; Suite 100
San Diego, CA 92123-4353
Attn: Ms. Sherrie Komeylyan, Southern San Diego County Ground
Water Unit

Additionally, the Investigation Report shall be submitted via electronic-mail (e-mail) to Ms. Sherrie Komeylyan at <a href="mailto:CKomeylyan@waterboards.ca.gov">CKomeylyan@waterboards.ca.gov</a>.

#### E. NOTIFICATIONS

- 1. Enforcement Discretion—The Regional Board reserves its right to take any enforcement action authorized by law for violations of the terms and conditions of this Order.
- 2. Enforcement Notification—Water Code section 13268(a)(1) provides that any person failing or refusing to furnish technical or monitoring report information as required by Water Code section 13267(b), or falsifying any information provided therein, is guilty of a misdemeanor and may be liable civilly for an administratively imposed liability of up to \$1,000 per day for each day compliance is not achieved with an Order issued in accordance with subdivision 13268(b).

Water Code section 13385(c)(1) provides that any person failing to meet the requirements in Water Code section 13383 may be liable civilly for an administratively imposed liability of up to \$10,000 per day for each day in which a violation occurs.

### 3. Requesting Evidentiary Hearing by the Regional Board

Any person affected by this action of the Regional Board may request an evidentiary hearing before the Regional Board. The Regional Board's Executive Officer may elect to hold an informal hearing or a "paper hearing" in lieu of scheduling a hearing before the Regional Board itself. If you decide to request an evidentiary hearing, send your request to the Regional Board Executive Officer, Attn: Supervisor Southern San Diego County Ground Water Unit, at the address provided on the Order transmittal letter. Please consider the following carefully:

- a. The Regional Board must receive your request within 30 days of the date of this Order.
- b. Your request must include all comments, technical analysis, documents, reports, and other evidence that you wish to submit for the evidentiary hearing. However, please note that the administrative record will include all materials the Regional Board has previously received regarding this site. You are not required to submit documents that are already in the record.
- c. The Executive Officer or Regional Board may deny your request for a hearing after reviewing the evidence.

provided upon request.

- d. If you do not request an evidentiary hearing, the State Board may prevent you from submitting new evidence in support of a State Board petition.
- e. Your request for an evidentiary hearing, if you submit one, does not stay the effective date of the Order, whether or not a hearing is scheduled.
- f. A request for a hearing does not extend the 30-day period to file a petition with the State Board (see below). However, we suggest that you ask the State Board to hold the petition in abeyance while your request for a hearing is pending. (Refer to CCR Title 23 section 2050.5(d)) Additional information regarding the State Board petition process is provided below.
- 4. Requesting Administrative Review by the State Board
  Any person affected by this action of the Regional Board may petition the
  State Board to review the action in accordance with section 13320 of the
  Water Code and CCR Title 23 section 2050. The petition must be
  received by the State Board (Office of Chief Counsel, P.O. Box 100,
  Sacramento, California 95812) within 30 days of the date of this Order.
  Copies of the law and regulations applicable to filing petitions will be

Ordered By:

Michael P. McCann

Assistant Executive Officer

August 22, 2008

07-21-2008 21:56



# GOVERNOR'S OFFICE OF EMERGENCY SERVICES ATTACHMENT 1-Hazardous Materials Spill Report

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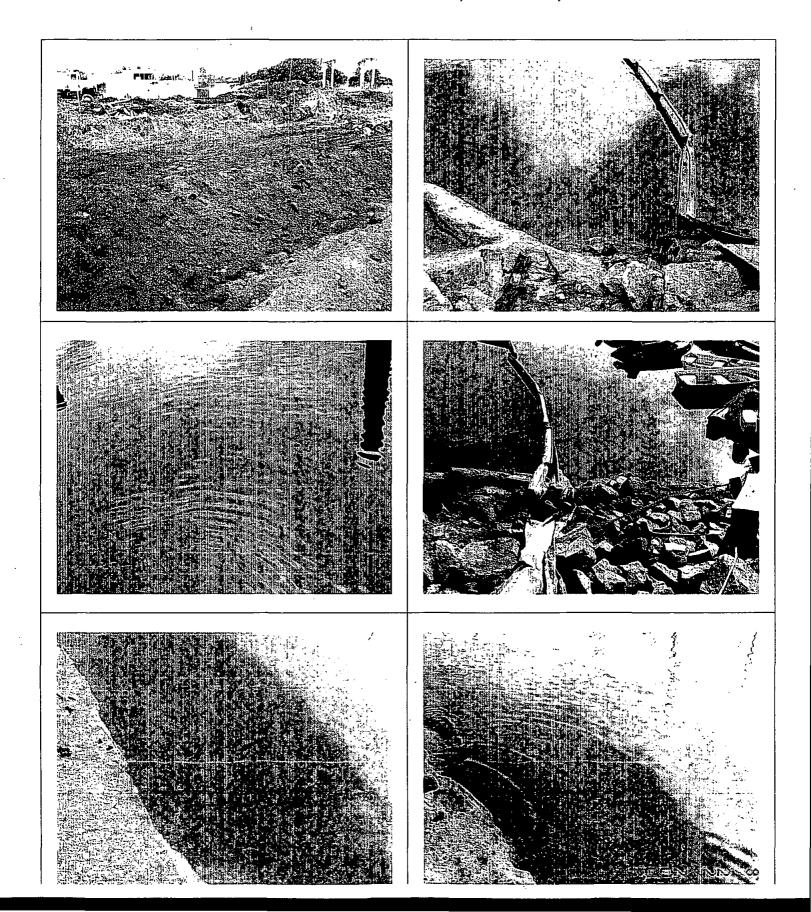
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### SERVICES

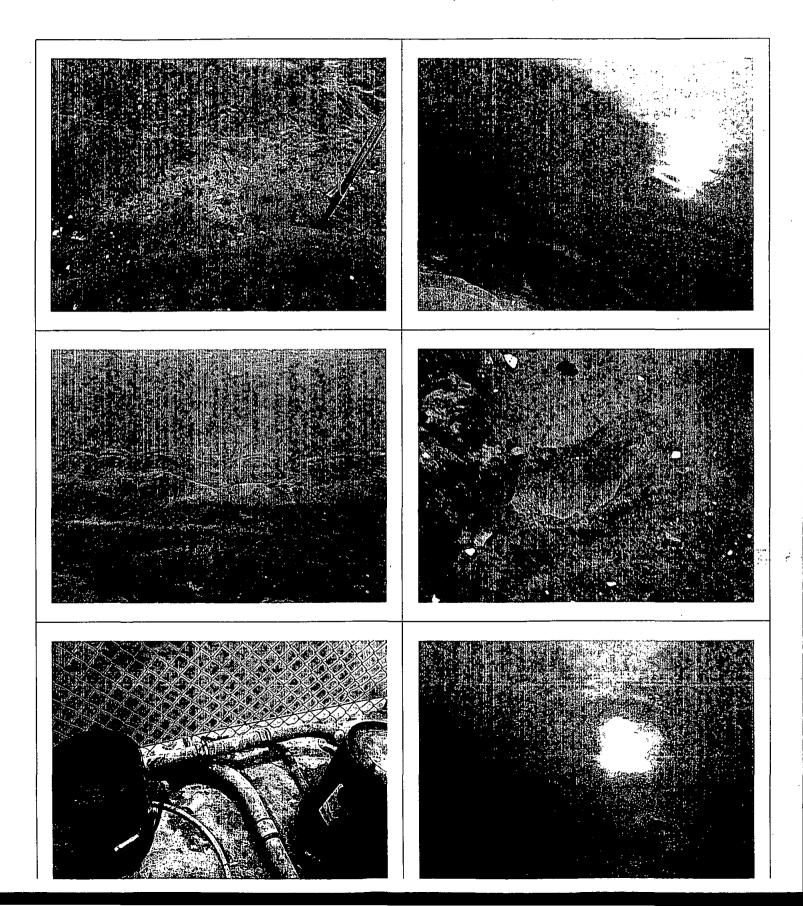
### ATTACHMENT 2 - Hazardous Materials Spill Report

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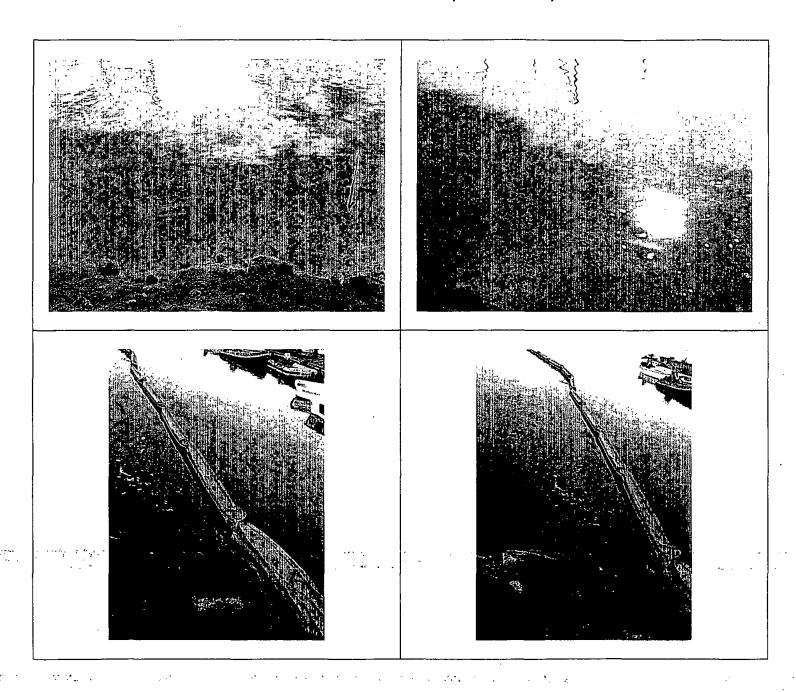
### ATTACHMENT 3 U.S DEPARTMENT OF FISH AND GAME FACILITY INSPECTION PHOTOS 2700 SHELTER ISLAND DRIVE, SAN DIEGO, CA



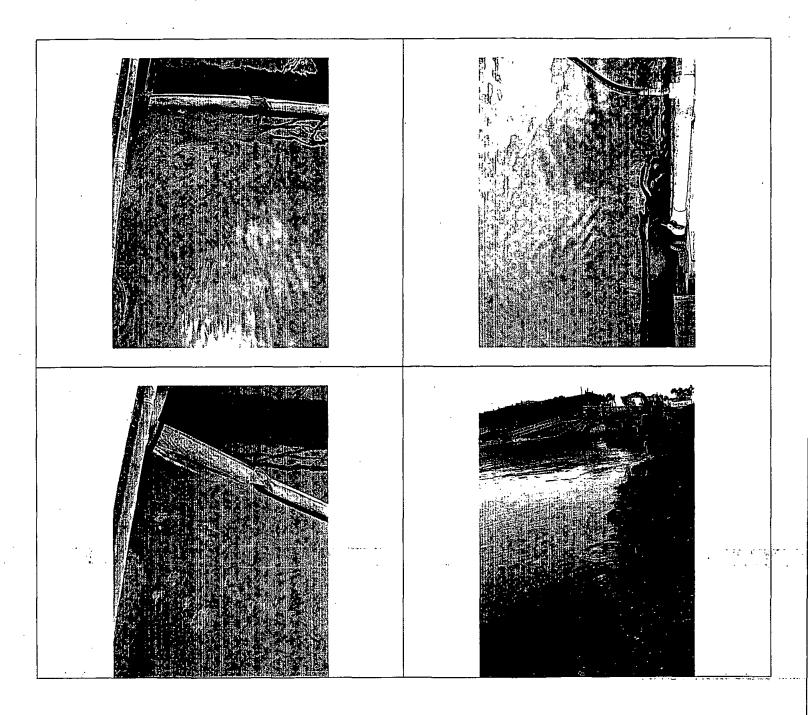
# ATTACHMENT 3 U.S DEPARTMENT OF FISH AND GAME FACILITY INSPECTION PHOTOS - CONTINUED 2700 SHELTER ISLAND DRIVE, SAN DIEGO, CA



## ATTACHMENT 3 U.S DEPARTMENT OF FISH AND GAME FACILITY INSPECTION PHOTOS - CONTINUED 2700 SHELTER ISLAND DRIVE, SAN DIEGO, CA



# ATTACHMENT 3 U.S DEPARTMENT OF FISH AND GAME FACILITY INSPECTION PHOTOS - CONTINUED 2700 SHELTER ISLAND DRIVE, SAN DIEGO, CA



SENDER: COMPLETE THIS SECTION		COMPLETE THIS SECTION ON DE	LIVERY
Complete items 1, 2, and 3. Also compitem 4 if Restricted Delivery is desired.  Print your name and address on the reso that we can return the card to you.  Attach this card to the back of the mail or on the front if space permits.  1. Article Addressed to:  Mr. Thomas Discression Discression Diego, cards.	verse Ipiece, DII	A. Signature  X  B. Received by (Printed Name)  D. Is delivery address different from ite If YES; enter delivery address below	_
		3. Service Type Certified Mail	ail ceipt for Merchandise
Article Number     (Transfer from service label)	יב לססק	+90 0003 8753 549C	
PS Form 3811, February 2004	Domestic Ret	urn Receipt	102595-02-M-1540.

