

San Diego Region

Linda S. Adams
Secretary for
Environmental Protection

Over 50 Years Serving San Diego, Orange, and Riverside Counties

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March 4, 2010

Ms. Laurie Berman District Director

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

7009 3400 0015 9997 1139

California Department of Transportation (Caltrans)

District 11

4050 Taylor Street San Diego, CA 92110

In reply refer to: 212814:dquach

RE:

NOTICE OF VIOLATION NO. R9-2010-0036 &

**REQUIRED TECHNICAL REPORT, STATE HIGHWAY 52 and 67** 

**CONNECTION CONSTRUCTION SITE** 

Dear Ms. Berman.

Enclosed is **Notice of Violation (NOV) No. R9-2010-0036** for the subject site. The violations specified were identified during a site inspection on January 20, 2010. Corrective measures and Best Management Practices (BMPs) should be implemented immediately to address violations not already corrected.

Pursuant to California Water Code (CWC) section 13267 and 13383, the California Regional Water Quality Control Board, San Diego Region (San Diego Water Board) directs you to submit a **Required Technical Report (RTR)** received at the San Diego Water Board no later than **5:00 PM, Friday, March 19, 2010**. The RTR is required due to the violations noted in the enclosed NOV and will be reviewed to assess the need for further possible enforcement actions. The RTR shall contain:

- An Immediate Actions Section describing the reasons for the discharge of sediment from the site into the Municipal Separate Storm Sewer System or Water of the United States and what immediate steps were taken to stop the illegal discharge.
- 2. A Site Status Report Section including photo-documentation of implementation of the Storm Water Pollution Prevention Plan (SWPPP), including proper installation of BMPs addressing, but not limited to, those specific violations indicated in the attached NOV.



All reports submitted pursuant to this letter shall be signed by either a principal executive officer, executive director or a duly authorized representative of that person as described in Other Provision M.10 of Order No. 99-06-DWQ. Any person signing a report submitted pursuant to this letter shall make the following certification:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Failure to submit the above information by the date requested may result in the imposition of administrative civil liability pursuant to CWC sections 13268 and 13385.

The heading portion of this letter includes a San Diego Water Board code number noted after "In reply refer to:" In order to assist us in the processing of your correspondence, please include this code in the heading or subject line portion of all correspondence and reports to the San Diego Water Board pertaining to this matter.

Questions pertaining to this Required Technical Report and the enclosed Notice of Violation should be directed to Dat Quach at (858) 467-2978 or dquach@waterboards.ca.gov.

Respectfully

James Smith

Assistant Executive Officer

DTB:DQ

Enclosure: Notice of Violation No. R9-2010-0036

Facility Inspection Report, January 20, 2010

CC via email:

Greg Gholson, US EPA Region 9, U.S. EPA

Constantne Kontaxis, CALTRANS, San Diego



Secretary for

Environmental Protection

# California Regional Water Quality Control Board

San Diego Region

Over 50 Years Serving San Diego, Orange, and Riverside Counties
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Arnold Schwarzenegger

9174 Sky Park Court, Suite 100, San Diego, California 92123-4353 (858) 467-2952 • Fax (858) 571-6972 http://www.waterboards.ca.gov/sandiego

March 4, 2010

IN THE MATTER OF:

Ms. Laurie Berman

District Director

California Department of Transportation

(Caltrans)

District 11

4050 Taylor Street

San Diego, CA 92110

March 4, 2010

NOTICE OF VIOLATION

NO. R9-2010-0036

EA No.

11-2T0104 and 11-2T004

In reply refer to:
212814:dquach

NPDES Permit No. CAS000003, SWRCB Order 99-06-DWQ

Subject Site: State Highway 52 and 67 Connection

#### YOU ARE HEREBY NOTIFIED THAT:

You are in violation of waste discharge requirements contained in State Water Resources Control Board (SWRCB) Order No. 99-06-DWQ, National Pollutant Discharge Elimination System (NPDES) Permit No. CAS000003, Statewide Storm Water Permit, and Waste Discharge Requirements (WDRs) for State of California, Department of Transportation (Caltrans). Order No. 99-06-DWQ requires Caltrans to comply with SWRCB Order No. 99-08-DWQ, NPDES General Permit No. CAS000002, Waste Discharge Requirements for Discharges of Storm Water Runoff Associated with Construction Activity. Such violation subjects you to possible enforcement action by the California Regional Water Quality Control Board, San Diego Region (San Diego Water Board), including administrative enforcement orders requiring you to cease and desist from violations, or to clean up waste and abate existing or threatened conditions of pollution or nuisance; administrative civil liability in amounts of up to \$10,000 per day per violation; referral to the State Attorney General for injunctive relief; and, referral to the District Attorney for criminal prosecution.

#### BACKGROUND

On January 20, 2010, Mr. Dat Quach of the San Diego Water Board conducted an inspection of subject site and observed, documented, and photo-documented evidence of alleged violations indicated in the attached Facility Inspection Report (FIR) incorporated herein by reference. Tom Blackwood, Mike Moen, Scott Mahoney, Steve Fordham, Roger Morris, Yi Pan of Caltrans were present during this inspection on January 20, 2010.

California Environmental Protection Agency



## **Summary of Violations:**

#### I. FAILURE TO PREVENT PROHIBITED DISCHARGES

- ➤ Pursuant to Water Quality Order No. 99-08-DWQ Section A.2:
- Discharges of material other than storm water which are not otherwise authorized by an NPDES permit to a separate storm sewer system (MS4) or waters of the nation are prohibited...

#### Observations:

- 1. Sediment was discharged to street from failing/inadequate sediment control BMPs; (See Images IMG P0053, and P0057 of the attached FIR)
- Evidence of sediment discharged to MS4 system was observed at many storm drain inlets at the construction sites (north and south of the 52 construction site). These inlets have some sediment control BMPs (sand bags) but they were inadequate to prevent the discharge of sediment into the MS4 system. (See Image IMG P0044, P0050, and P0051 of the attached FIR)

### II. FAILURE TO IMPLEMENT / MAINTAIN BEST MANAGEMENT PRACTICES

- > Pursuant to Water Quality Order NO. 99-08, Section A.6 and A.8:
- At a minimum, the discharger/operator must implement an effective combination of erosion and sediment control on all disturbed areas during the rainy season. Sediment controls are required at appropriate locations along the site perimeter and at all operational inlets during the rainy season. BMPs to reduce the tracking of sediment onto public or private roads shall be implemented at all times.

**Observations:** Inspection of the site reveals many slope areas lacked adequate erosion and sediment control BMPs (See Image IMG P0038, P0039, P0044, P0045, P0046, P0048, P0050, P0051, P0053, and P0057 in the attached FIR)

Questions pertaining to the issuance of this Notice of Violation should be directed to Dat Quach at (858) 467-2345 or Dquach@waterboards.ca.gov.

David Barker

Supervising Engineer

DATE

OHON WAY

# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD- SAN DIEGO REGION WATERSHED MANAGEMENT PROGRAM

#### **FACILITY INSPECTION REPORT**

INSPECTION DATE: January 20, 2010	_ TIME:_	9:30 AM	_ WDID:	11-2T004 and 11-2T0104			
FACILITY REPRESENTATIVE(S) PRESENT DURING INS	PECTION: <u>T</u>	om Blackwood, f	Mike Moen	Scott Mahoney, Steve Fordham, Roger			
CALTRANS				(760) 594-7533			
NAME OF OWNER, AGENCY OR PARTY RESPONSIBLE FOR DISCHAI	RGE	OWNER	CONTACTN	AME AND PHONE #			
CALTRANS 52 and 67 Projects		Same as above					
FACILITY OR DEVELOPER NAME (if different from owner)		FACILITY OR DEVELOPER CONTACT NAME AND PHONE #					
52 and 67 HW		Santee, CA					
FACILITY STREET ADDRESS		FACILITY	CITY AND S	TATE			
APPLICABLE WATER QUALITY LICENSING REQUIREMENTS  MS4 URBAN RUNOFF REQUIREMENTS NPDES NOS. CAS0108758, CAS0108740 or CAS0108766  GENERAL PERMIT ORDER NO. 99-08-DWQ, NPDES NO. CAS000002 – CONSTRUCTION  GENERAL PERMIT ORDER NO. 99-06-DWQ, NPDES NO. CAS000003 - CALTRANS  GENERAL OR INDIVIDUAL WASTE DISCHARGE REQUIREMENTS  GENERAL OR INDIVIDUAL WAIVER OF WASTE DISCHARGE REQUIREMENTS  SECTION 401 WATER QUALITY CERTIFICATION  CWC SECTION 13264							
INSPE	CTION TY	PE (Check Or	1e)				
A1 "A" type complianceComprehensive inspection in which samples are taken. (EPA Type S)							
B1 v "B" type compliance—A routine nonsampling	inspection. (	EPA Type C)					
02 Noncompliance follow-upInspection made t	to verify corre	ection of a previo	usly identif	ied violation.			
03 Enforcement follow-upInspection made to verify that conditions of an enforcement action are being met.							
04 ComplaintInspection made in response to a complaint.							
Pre-requirementInspection made to gather info. relative to preparing, modifying, or rescinding requirements.							
No Exposure Certification (NEC) - verification that there is no exposure of industrial activities to storm water.							
Notice of termination request for industrial facilities or construction sites - verification that the facility or construction site is not subject to permit requirements (Type, NOT I or NOT C - circle one).							
Compliance Assistance Inspection - Outreach inspection due to discharger's request for compliance assistance.							
INSPECTION FINDINGS							
Y Were violations noted during this inspection? (Yes/No/Pending Sample Results)							
N Were samples taken? (N=no) If YES then, G= grab or C= Composite and attach a copy of the sample results/chain of custody form							
I. COMPLIANCE HISTORY: No violation found in SWIM							

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD-SAN DIEGO REGION Page 2 of 2

FACILITY: CALTRANS 52 and 67 Highway (WDID) None INSPECTION DATE: \_\_\_01/20/2010

#### II. FINDINGS

III. SIGNATURE SECTION

Inter-office Referrat: 1)

- 1. SWPPP on site but it needs to be updated because of lacking pre and post inspection reports of rain event;
- 2. Inspection of the site reveals many slopes areas lacking erosion control BMPs and BMPs for sediment control are not adequate; (See Image IMG P0038, P0039, P0044, P0045, P0046, P0048, P0050, P0051, P0053, and P0057)
- 3. Sediment was discharged to street either by failing/inadequate sediment control BMPs; (See Images IMG P0053, and P0057)
- 4. Evidence that the sediment was discharged to MS4 system. Many storm drain inlets are right in the middle of the construction sites (north and south of the 52 construction site) and these storm drain inlets had some forms of sediment control BMB such as sand bag; however, there were evidence that sediment passed the BMPs and got into the MS4 system. (See Image IMG P0044, P0050, and P0051)
- Many slopes appear not having any erosion BMPs. CALTRANS indicated that all slopes have been sprayed with some kinds of erosion protection BMPs before the rain, however, the rain was too heavy and washed away the erosion protection. (see Image IMG P0048)
- 6. CALTRANS failed to provide an effective combination of erosion and sediment control BMPs in many areas in their construction site. To prevent further sediment discharges, CALTRANS should installed erosion BMPs and strengthened sediments BMPs in these areas immediately.
- 7. To help CALTRANS evaluate its own BMPs, DTQ suggested that CALTRANS should collect the samples of storm water at these storm drain inlets to evaluate the erosion and sediment control BMPs in this area. However, CALTRANS stated that the contract it has does not allow them to do so.

Dat Quach	Erlal	1/20/	10
STAFF INSPECTOR	SIGNATURE	INSPECTION D	ATE
STAFF INSPECTOR	SIGNATURE	INSPECTION D	ATE
IV. (For internal use only)			
Reviewed by Supervisor:	Ern Berl	Date 2/	8/10
cc: Jeremy Johnstone (EPA), Joh	n Norton (SWRCB), <u>City</u>		Storm Drain Enforce

C:\My Documents\Forms\Inspection Report.doc(vrs. 04/30/01)

LIS

Image IMG P0038 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: construction site lacking erosion BMPs, sediment BMPs is

not adequate, signs of erosion occurred



Image IMG P0039 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: construction site lacking erosion BMPs, sediment

BMPs is not adequate, signs of erosion occurred.



Image IMG P0044 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: construction site lacking erosion BMPs, sediment BMPs is

not adequate, signs of discharging sediment to MS4

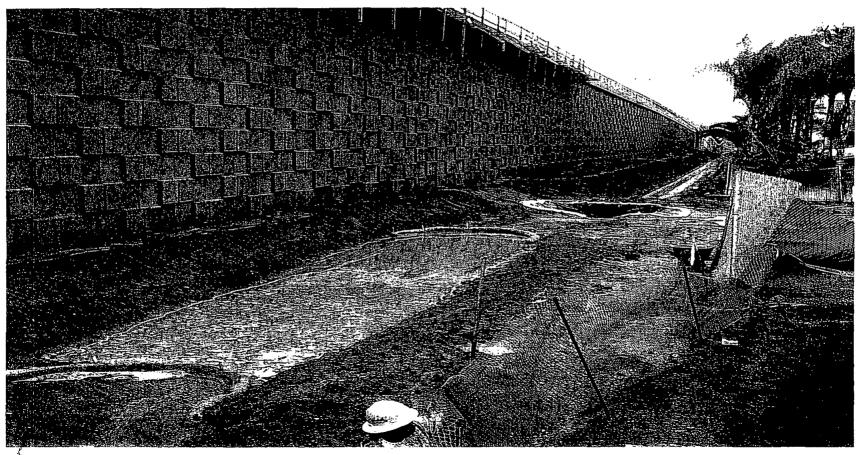


Image IMG P0045 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: construction site lacking erosion and sediment BMPs



Image IMG P0046 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: construction site lacking erosion and sediment

**BMPs** 

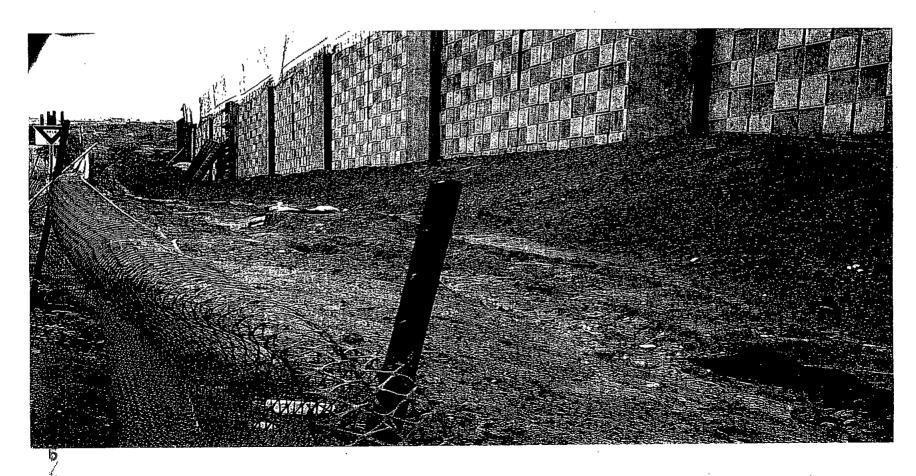


Image IMG P0048 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: slope lacking erosion BMPs and sediment BMPs. CALTRANS

stated that this slope was sprayed with erosion BMP prior to the rain

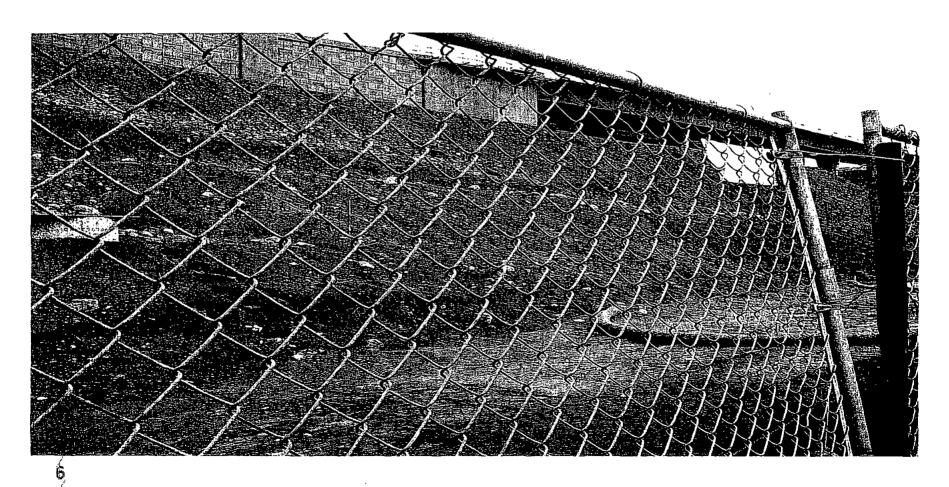


Image IMG P0050 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: construction site lacking erosion BMPs, sediment BMPs is

not adequate, signs of discharging sediment to storm drain inlet



Image IMG P0051 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: even though this site has been cleaned up, the sign of sediment at the iron grills indicated that sediment was discharged to the

MS4 storm drain inlet during the rain

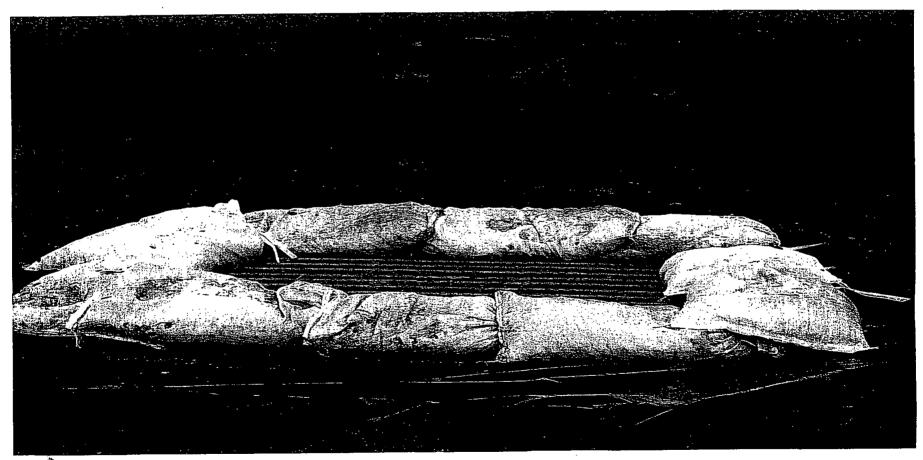


Image IMG P0057 CALTRANS 11-2T004 and 11-2T0104 Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-20-2010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: Sediment leaving the construction site and discharged to

the street



Image IMG P0053 CALTRANS 11-2T004 and 11-2T0104
Taken by Dat Quach, RWQCB-SD, between 0930 and 1200 on 01-202010

Site: CALTRANS HW 52 and 67 Location: San Diego County

Image shows: construction site lacking erosion BMPs, sediment BMPs is

not adequate, signs of erosion of slope occurred, and sediment

discharged to street



SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DEL	IVERY			
<ul> <li>Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired.</li> <li>Print your name and address on the reverse so that we can return the card to you.</li> <li>Attach this card to the back of the mailpiece, or on the front if space permits.</li> </ul>	A. Signature  X  B. Received by ( Printed Name)	☐ Agent☐ Addressee☐ C. Date of Delivery			
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San Drego, CA C72110	3. Service Type  Certified Mail Express Ma Registered Return Reci Insured Mail C.O.D.  4. Restricted Delivery? (Extra Fee)	elpt for Merchandise			
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PS Form 3811, February 2004 Domestic Return Receipt 102595-02-M-1					

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