

**STATE OF CALIFORNIA
CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
SAN FRANCISCO BAY REGION**

**STAFF SUMMARY REPORT
STAFF: ELIZABETH CHRISTIAN
MEETING DATE: November 13, 2006**

ITEM: 6

SUBJECT: **CHEVRON PRODUCTS COMPANY, CASTRO COVE SEDIMENT
REMEDIATION PROJECT, RICHMOND, CONTRA COSTA COUNTY –
Adoption of Mitigated Negative Declaration**

CHRONOLOGY: 2000 – Adoption of Waste Discharge Requirements for the Chevron
Richmond Refinery

DISCUSSION: The attached Tentative Resolution (Appendix A) is for adoption of a Mitigated Negative Declaration for the subject project, pursuant to the California Environmental Quality Act, for which the Regional Board is the Lead Agency. This Tentative Resolution is complimentary to Agenda Item 7, Tentative Site Cleanup Requirements and Water Quality Certification, and will be heard congruently but considered separately. The project is the remediation of contaminated sediments in Castro Cove.

Chevron owns and operates a petroleum refinery adjacent to Castro Cove, a shallow, protected embayment of San Pablo Bay. Between 1902 and 1987, Chevron and its predecessors discharged refinery wastewater into to the Cove, where polycyclic aromatic hydrocarbons (PAHs) and mercury have been measured at elevated levels in sediment. In 1998, the Water Board requested Chevron to prepare a Sediment Characterization Workplan based on the identification of Castro Cove as a candidate toxic hot spot under the Bay Protection and Toxic Cleanup Program. Several field investigation studies were performed between 1999 and 2001 which identified a 20-acre portion of intertidal mudflat as the Area of Concern (AOC) based on the PAH and mercury data, as well as benthic aquatic organism toxicity test results. A Corrective Action Plan (CAP) for sediment remediation in the AOC was submitted to the Water Board in 2002 and a revised CAP was submitted in 2006.

Implementation of the CAP would appropriately remediate the sediments in Castro Cove and is the basis for the Tentative Site Cleanup Requirements (SCRs) identified in Agenda Item 7. The project includes removal of contaminated sediments in the AOC and placement in the Number 1 Oxidation Pond, an upland location within the adjacent Chevron Refinery. Sediment placement in the Pond provides materials needed for closure of the Pond under landfill regulations. When removal of the impacted sediments from the Cove is complete, the biological viability of Castro Cove would be restored.

The project will temporarily impact approximately seven acres of federally protected wetlands and 28 acres of intertidal mudflat. Temporary impacts

to the wetlands and mudflats include installation of a sheet pile enclosure and excavation of contaminated bay sediment from the 20-acre site.

The Mitigated Negative Declaration (MND) (Appendix B) and supporting Initial Study finds that the project will not result in any impacts that are not sufficiently addressed by mitigation measures contained within the proposed project or committed to by the project proponent. All adverse impacts will be mitigated in accordance with the Initial Study and the Mitigation Monitoring and Reporting Program (MMRP) (Appendix C) that is attached to the MND to assure significant effects will not occur.

The MND and Initial Study were circulated for public comment to Chevron, the State Lands Commission, and other interested parties and agencies in West Contra Costa County. Board staff held a community meeting at the Richmond City Council Chambers on the evening of October 4 to present the MND and the project and to receive public comments. Comments received on the MND and Initial Study are in Appendix D.

Staff made one minor change to the MND and the MMRP based on a comment submitted by the State Lands Commission. In the Initial Study, mitigation measure BIO-8 provided that 'Adaptive management measures could include elimination of non-native cordgrass clones.' The MND and the MMRP have been modified to clarify that this adaptive management measure is mandatory. Other comments were submitted by the State Lands Commission and several interested parties that did not warrant changes to the MND or MMRP. All of the comments are addressed in the Response to Comments contained in Appendix E.

Chevron has indicated its acceptance of the project. However, because of community concerns over sediment placement in the Number 1 Oxidation Pond, we expect to hear testimony at the Board meeting.

RECOMMEN-
DATION: Adoption of the Tentative Resolution

File No. 2119.1044 (EAC)

Appendices:

- A – Tentative Resolution to adopt a Mitigated Negative Declaration
- B – Mitigated Negative Declaration
- C – Mitigation Monitoring and Reporting Program
- D – Comments on the Mitigated Negative Declaration
- E – Response to Comments on the Mitigated Negative Declaration

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
SAN FRANCISCO BAY REGION**

RESOLUTION NO. R2-2006-0077

ADOPTION OF MITIGATED NEGATIVE DECLARATION FOR THE CASTRO COVE SEDIMENT REMEDIATION PROJECT, RICHMOND, CONTRA COSTA COUNTY

WHEREAS:

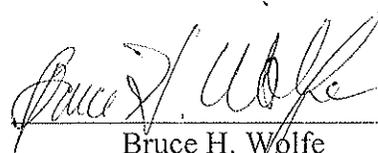
1. In June 1998, the Water Board requested Chevron Products Company to prepare a Sediment Characterization Workplan for Castro Cove. The request was based on the identification of between 10 and 100 acres of Castro Cove as a candidate toxic hot spot under the Bay Protection and Toxic Cleanup Program. In response to the request, a combined sediment sampling and tiered ecological risk assessment methodology was implemented between September 1999 and June 2001, a Corrective Action Plan (CAP) developed for the Area of Concern (AOC) identified in the tiered investigations was submitted to the Water Board in June 2002, and an addendum to the CAP was submitted on August 2, 2006;
2. On September 25, 2006, the Water Board provided to the public, responsible agencies, trustee agencies, and other interested persons, Tentative Site Cleanup Requirements and Water Quality Certification under Section 401 of the Federal Clean Water Act for remediation of sediment contamination in the AOC in Castro Cove, referred to as the Project;
3. The Water Board has assumed the lead agency role for approving the Project under the California Environmental Quality Act (CEQA at Public Resources Code § 21000 et seq.) and has conducted an Initial Study in accordance with Title 14, California Code of Regulations, § 15063 and prepared a Mitigated Negative Declaration in accordance with Title 14, California Code of Regulations, § 15070 et seq.;
4. The Initial Study preliminarily identified potentially significant effects, but revisions in the Project have been made by or agreed to by Chevron Products Company before release of the Initial Study and Mitigated Negative Declaration that would avoid or mitigate the effects to a point where no significant effects would occur. In addition, the Initial Study identified mitigation measures to avoid or reduce potentially significant impacts, which mitigation measures the Water Board will impose when approving the Project. A Mitigation Monitoring and Reporting Program (MMRP) has been prepared and is attached to the Mitigated Negative Declaration;
5. On September 25, 2006, the Water Board provided a Notice of Intent to adopt the Mitigated Negative Declaration to the public, responsible agencies, trustee agencies, and other interested persons. The Board also published the Notice of Intent in the local newspaper in the area affected by the Project, noting availability of the

Mitigated Negative Declaration, supporting Initial Study and related project documents at the Water Board's offices, the Water Board's website, and the Richmond public library. In addition, Water Board staff held a public meeting for the local community on October 4, 2006, from 6:30 - 8:00 PM in the Richmond City Council Chambers. Staff gave a presentation describing the project site, history, proposed site cleanup order, and the Initial Study and Mitigated Negative Declaration, and answered questions about several project-related issues that were raised by the meeting participants;

6. On September 25, 2006, the proposed Mitigated Negative Declaration, and supporting Initial Study and MMRP were transmitted by the State Clearinghouse (SCH No. 2006092119) and copies were independently mailed to all agencies and persons known to be interested in this matter, thus initiating a 30 day public review and comment period;
7. The Water Board has received and considered comments on the Mitigated Negative Declaration and supporting documents;
8. The Water Board finds that on the basis of the whole record that there is no substantial evidence that the Project, as revised and mitigated, will have a significant effect on the environment. The Mitigated Negative Declaration, all supporting documentation, and the record of proceedings are available at the Water Board's offices;
9. The Mitigated Negative Declaration reflects the independent judgment and analysis of the Board; and
10. The Board considered all testimony and evidence at a public hearing held November 13, 2006 in Oakland, California, and good cause was found to adopt the Mitigated Negative Declaration.

THEREFORE BE IT RESOLVED, that the Water Board hereby adopts the Mitigated Negative Declaration and MMRP for the Project.

I, BRUCE H. WOLFE, Executive Officer, do hereby certify the foregoing is a full, true, and correct copy of the resolution adopted by the California Regional Water Quality Control Board, San Francisco Bay Region on November 13, 2006.



Bruce H. Wolfe
Executive Officer

CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) MITIGATED NEGATIVE DECLARATION (MND)

Pursuant to: Division 13, Public Resources Code

Description: The Regional Water Quality Control Board, San Francisco Bay Region (Water Board) is adopting Site Cleanup Requirements (SCRs) for Castro Cove, an embayment of San Pablo Bay located in Richmond, California. As a result of the SCRs, a remedial action would be conducted that includes removal of contaminated sediments in that portion of the Cove known as the Area of Concern (AOC), where studies have shown that contaminants present a potential risk to benthic invertebrates—small, sediment-dwelling organisms. With the SCRs, and permits to conduct the work from the Bay Conservation and Development Commission and the United States Army Corps of Engineers, the impacted sediments would be dredged from the Cove and placed in the Number 1 Oxidation Pond, an upland location within the nearby Chevron Refinery. When removal of the impacted sediments from the Cove is complete, the biological viability of Castro Cove would be restored. In addition, after the sediments are placed in the Number 1 Oxidation Pond, this unit would be capped and closed, providing long-term protection of the environment.

In summary, the proposed project would consist of the following activities:

- Installation of a sheet pile enclosure to prevent dredging work from impacting other parts of Castro Cove and San Pablo Bay
- Removal of contaminated sediments from the restoration area
- Placement of the sediments within Passes 2 through 5 of the No. 1 Ox Pond
- Backfilling of the approximately 1.5-acre area immediately adjacent to the North Yard Impound Basin levee after removal of sediments to provide an area of suitable elevation for cordgrass (*Spartina*) restoration
- Allow natural accretion to backfill the dredged AOC. Add a protective sand layer on the sides of the excavations to resist shoreline erosion during natural accretion
- Monitoring of the restoration of the AOC until all physical and biological criteria have been achieved
- Restoration of *Spartina* removed from the AOC
- Construction of a protective barrier/cap over Passes 2 through 5 of the No. 1 Ox Pond

Determination: An Initial Study has been completed by the Water Board with technical assistance from URS Corporation and Parsons. On the basis of this study it is determined that the proposed action would not have a significant effect upon the environment for the following reasons:

- **The proposed action would have no impacts on Agricultural Resources; Cultural Resources; Land Use and Planning; Mineral Resources; Population and Housing; Public Services; and Recreation.**

- **The proposed project would have a less-than-significant impact on *Aesthetics; Air Quality; Geology and Soils; Hazards and Hazardous Materials; Hydrology and Water Quality; Transportation and Traffic; and Utilities and Service Systems* and would create less-than-significant temporary *Noise* impacts during construction only.**
- **Potentially significant impacts to *Biological Resources* would be mitigated to less than significant levels.**

The proposed project would employ the following impact avoidance and minimization mitigation measures as part of project design, as well as compensatory mitigation measures to reduce potentially significant impacts to the environment:

BIO-1. Protection measures for sensitive anadromous fish (green sturgeon and steelhead [Central California Coastal ESU]). As part of the Long Term Management Strategy for dredging in San Francisco Bay, programmatic-level “environmental work windows” during which dredging can be performed without formal consultation have been designated by state and federal resource agencies (CDFG, USFWS, and NMFS). The Long Term Management Strategy imposes restrictions on dredging activities in San Francisco Bay including Castro Cove during migration of anadromous salmonid fish from December 1 to May 30. In general, dredging can be performed within the environmental work window for salmonids during a 6-month period from June 1 through November 30. This time period also coincides with the dry season, which typically occurs from April through October. Dredging is possible outside of the environmental work windows after consultation with appropriate resource agencies including NOAA Fisheries, USFWS, and the CDFG. Because there is no established work window for green sturgeon, consultation is always required for that species.

The project proponent will complete sheetpile installation within the environmental work window or ensure that project design measures minimize the possibility that sensitive anadromous fish species are impacted. Impacts from the sheet pile installation will be avoided by vibrating most sheet piles in place or hammer driving the remaining piles only during low tide if work occurs outside the June 1 to November 30 work window. The sheet pile enclosure will be sealed during high tide to trap water within. Before sealing the enclosure, an appropriately sized net will be installed during a low tide event when the mudflats are exposed so that fish cannot enter and become entrapped within the enclosure as it refills. Once filled the final sheet piles would be installed to create the enclosure and isolate the area of hydraulic dredging from the Bay.

BIO-2. Haze salt marsh harvest mouse and other small mammals from project site prior to beginning construction. Hazing of the pickleweed habitat will be the primary method of minimizing impacts to salt marsh harvest mouse and other small mammals that might be present in the construction impact area. Hazing will be performed by a qualified biologist immediately before any habitat is disturbed. Once hazed and free of small mammals, the area will be fenced off with silt fence. The fence will prevent the

mouse and other small mammals from re-entering the impact area, eliminating the possibility of take resulting from project activities.

BIO-3. Conduct preconstruction survey for California black rail. Preconstruction nesting surveys will be performed by a qualified biologist for California black rail within 76 meters (250 feet) of the impact area. Surveys will be conducted during the nesting season between February and April prior to the start of construction. Black rail nests identified will be protected by a 76-meter (250-foot) avoidance buffer marked with construction fencing. Temporary loss of foraging habitat will be fully compensated by Mitigation Measure WET-2.

BIO-4. Conduct preconstruction survey for California clapper rail. Preconstruction nesting surveys will be performed by a qualified biologist for California clapper rails within 229 meters (750 feet) of the impact area. The surveys will be conducted within the protocol survey window from January through mid-April prior to the start of construction. Clapper rail nests identified will have a 229-meter (750-foot) avoidance buffer marked with construction fencing. Temporary loss of foraging habitat will be fully mitigated by Mitigation Measure WET-2.

BIO-5. Discourage sensitive bird species from entering work area. Impacts to any sensitive foraging bird species will be avoided by having a biologist on site during construction to haze any special status species birds that enter the work area.

BIO-6. Conduct preconstruction survey for nesting saltmarsh common yellowthroat and San Pablo song sparrow. Prior to construction, a survey will be conducted by a qualified wildlife biologist to determine the extent and location of any breeding individuals and their nests within 46 meters (150 feet) of the project area, if any. Any discovered nest that does not yet have eggs or fledglings will be removed to discourage the pair from breeding in or adjacent to the project construction areas. If a discovered nest already has eggs or fledglings, it will be clearly marked and avoided by a 46-meter (150-foot) construction buffer.

BIO-7. Conduct preconstruction survey for sensitive plant species. Preconstruction plant surveys will be conducted by a qualified botanist to identify whether sensitive species occur in the work area of disturbance. In the unlikely event that any of the plant species occurs in the impact area, the work area containing the sensitive plant specimen or population will be fenced off by construction fencing and the project will be redesigned to avoid work activities that could damage the plant. A biologist who is knowledgeable of the plant species' life history and habitat requirements will determine the appropriate buffer zone needed to protect the plant or plants during construction. A biologist will also be present during construction to ensure that the protected areas are not entered or otherwise disturbed.

BIO-8. Restore Pacific cordgrass or California cordgrass habitat. Prior experience with revegetation of removed Pacific cordgrass has proven unsuccessful. In most instances natural regeneration of cordgrass occurs faster than by manual revegetation. To promote regeneration of cordgrass in locations occupied by cordgrass prior to project implementation the area of disturbance will be refilled with clean bay mud or other fine

mud and graded to match the natural contour of the tidal marsh promoting reestablishment of the species as described in the project description. Success of the native vegetation reestablishment will be monitored by a qualified botanist or restoration biologist for five years during which adaptive management will be used to achieve a native marshland habitat. Adaptive management measures will include elimination of non-native cordgrass clones¹.

WET-1. Restore salt marsh. Any excavated salt marsh that currently contains vegetation will be returned to its pre-project elevation by backfilling with clean Bay mud or other fine mud (Figure 3.0-1). Clean Bay mud or other fine mud will be obtained from one of several ongoing dredging projects in the Bay or from other available permitted Bay or upland sources. Compacted areas will be disked, as necessary to ensure compaction of less than 85 percent. Any fencing that was installed at the beginning of the project to exclude salt marsh harvest mice from this area will remain in place until after the area has been disked. The project site will be monitored annually in September for five years or until the disturbed salt marsh areas have 80 percent aerial cover by native, obligate wetland plant species. If cover is less than 30 percent at year three post construction, then active revegetation will be implemented. If active revegetation is determined to be necessary, hazing of the pickleweed habitat will be performed as described in BIO-2 prior to the start of revegetation activities in order to avoid impacts to the salt marsh harvest mouse.

WET-2. Restore mudflats. The project action would remediate contaminated sediments, which would in and of itself improve beneficial uses of Castro Cove. The 1.5-acre backfilled area will be made level to mimic the shape and contour of the pre-project conditions, thus allowing for reestablishment of native vegetation community types (Figure 3.0-1). The 1.5-acre backfilled area and mudflat area, which will refill by natural accretion, will be restored to intertidal habitat as before remediation.

Mitigation monitoring would be conducted in accordance with the requirements and schedule indicated in the project Mitigation Monitoring and Reporting Program, and any other requirements stipulated in permits from resource agencies.



 Head Agency Representative

Bruce H. Wolfe
 Executive Officer
 California Regional Water Quality Control Board
 San Francisco Bay Region



 Date Signed

¹ In the Draft Initial Study, this mitigation measure provided that 'Adaptive management measures could include elimination of non-native cordgrass clones.' The language of the final mitigation measure has been modified to clarify that this adaptive management measure is mandatory.

MITIGATION MONITORING AND REPORTING PROGRAM

INTRODUCTION

This document presents the Mitigation Monitoring and Reporting Program for the Castro Cove Remediation Project. Section 21081.6 of the California Public Resources Code requires that:

A public agency shall adopt a reporting or monitoring program for the changes to the project which it has adopted or made a condition of project approval in order to mitigate or avoid significant effects on the environment. This mitigation monitoring program applies to mitigation measures adopted as part of EIRs or negative declarations. Mitigation monitoring is required on all projects after December 31, 1988.

The purpose of the mitigation monitoring program (program) is to ensure that the mitigation measures included in the Initial Study for the Castro Cove Sediment Remediation Project are implemented.

BIO-1: Protection measures for green sturgeon and steelhead (Central California Coastal ESU)

As part of the Long Term Management Strategy for dredging in San Francisco Bay, programmatic-level “environmental work windows” during which dredging can be performed without consultation have been designated by state and federal resource agencies (CDFG, USFWS, and NMFS). The Long Term Management Strategy imposes restrictions on dredging activities in San Francisco Bay including Castro Cove during migration of anadromous salmonid fish from December 1 to May 30. In general, dredging can be performed during the 6-month environmental work window from June 1 through November 30. This time period also coincides with the dry season, which typically occurs from April through October. Dredging is possible outside the work windows; however, consultation with the resource agencies would be required. Because there is no established work window for green sturgeon, consultation is always required for that species.

The project proponent will complete sheet pile installation within the work window or ensure that project design measures will mitigate impacts to fish species. Impacts from the sheet pile installation will be minimized by vibrating most sheet piles in place or hammer driving the remaining piles only during low tide if work occurs outside the June 1 to November 30 work window. The sheet pile enclosure will be sealed during high tide to trap water within. Before sealing the enclosure, an appropriately sized net will be installed during a low tide event when the mudflats are exposed so that fish can not enter and become entrapped within the enclosure as it refills. Once filled the final sheet piles would be installed to create the enclosure and isolate the area of hydraulic dredging from the Bay.

Impacts Mitigated: Adverse effects to green sturgeon and steelhead

Lead Agency: Regional Water Quality Control Board (RWQCB)

Validation RWQCB will review and approve project plans and specifications that include appropriate limitations on construction timing. Project proponent will provide a report documenting implementation of appropriate measures at end of construction.

Timing: **Start:** Before construction starts.

Complete: When construction is complete.

BIO-2: Haze salt marsh harvest mouse and other small mammals from project site prior to beginning construction

Hazing of the pickleweed habitat will be the primary method of minimizing impacts to salt marsh harvest mouse and other small mammals that might be present in the construction impact area. Hazing will be performed by a qualified biologist immediately before any habitat is disturbed. Once hazed and free of small mammals the area will be fenced off with silt fence to prevent the species from re-entering the impact area, eliminating the possibility of take resulting from project activities.

Impacts Mitigated: Adverse effects to salt marsh harvest mouse

Lead Agency: Regional Water Quality Control Board (RWQCB)

Validation RWQCB will review and approve project plans and specifications that include appropriate limitations on construction areas. Biologist will provide a report documenting implementation of measure before the start of construction.

Timing: **Start:** Before construction starts.

Complete: When construction is complete.

BIO-3: Conduct preconstruction survey for California black rail.

Preconstruction nesting surveys will be performed by a qualified biologist for California black rail within 76 meters (250 feet) of the impact area. Surveys will be conducted during the nesting season between February and April prior to the start of construction. Black rail nests identified will have a 76-meter (250-foot) avoidance buffer marked with construction fencing. Temporary habitat loss of foraging habitat will be fully compensated by Mitigation Measure WET-2.

Impacts Mitigated: Adverse effects to California black rail

Lead Agency: Regional Water Quality Control Board (RWQCB)

Validation RWQCB will sign off that appropriate surveys have taken place before construction activity commences and that either no rails are present, or that appropriate measures have been taken to protect any California black rail.

Timing: Start: Surveys to be conducted before construction starts.

Complete: Buffer areas (if needed) to be maintained until construction is complete.

BIO-4: Conduct preconstruction survey for California clapper rail.

Preconstruction nesting surveys will be performed by a qualified biologist for California clapper rails within 229 meters (750 feet) of the impact area. The surveys will be conducted within the protocol survey window from January through mid-April prior to the start of construction. Clapper rail nests identified will have a 229-meter (750-foot) avoidance buffer marked with construction fencing. Temporary habitat loss of foraging habitat will be fully compensated by Mitigation Measure WET-2.

Impacts Mitigated: Adverse effects to California clapper rail

Lead Agency: Regional Water Quality Control Board (RWQCB)

Validation RWQCB will sign off that appropriate surveys have taken place before construction activity commences and that either no rails are present, or that appropriate measures have been taken to protect any California clapper rail.

Timing: Start: Surveys to be conducted before construction starts.

Complete: Buffer areas (if needed) to be maintained until construction is complete.

BIO-5: Discourage sensitive bird species from entering work area

Impacts to any sensitive foraging bird species will be avoided by having a biologist on site during construction to haze any special status species birds that land in the construction area to forage.

Impacts Mitigated: Adverse effects to sensitive bird species.

Lead Agency: Regional Water Quality Control Board (RWQCB)

Validation RWQCB will review and approve project plans and specifications that include requirements for on-site biologist. Biologist will provide a report documenting procedures for hazing before construction starts, and documenting implementation of measure at the end start of construction.

Timing: Start: When construction starts.

Complete: When construction is complete.

BIO-6: Conduct preconstruction survey for nesting saltmarsh common yellowthroat and San Pablo song sparrow

Prior to construction, a survey will be conducted by a qualified wildlife biologist to determine the extent and location of any breeding individuals and their nests within 46 meters (150 feet) of the project area, if any. Any discovered nest that does not yet have eggs or fledglings will be removed to discourage the pair from breeding in or adjacent to the project construction areas. If a discovered nest already has eggs or fledglings, it will be clearly marked and avoided by a 46-meter (150-foot) construction buffer.

Impacts Mitigated: Adverse effects to nesting saltmarsh common yellowthroat and San Pablo song sparrow

Lead Agency: Regional Water Quality Control Board (RWQCB)

Validation RWQCB will sign off that appropriate surveys have taken place before construction activity commences and that either no nesting birds are present, or that appropriate measures have been taken to protect nesting birds.

Timing: Start: Surveys to be conducted before construction starts.

Complete: Buffer areas (if needed) to be maintained until construction is complete.

BIO-7: Conduct preconstruction survey for sensitive plant species

Preconstruction plant surveys will be conducted by a qualified botanist to identify whether sensitive species occur in the work area of disturbance. In the unlikely event that any of the plant species occurs in the impact area, the work area containing the sensitive plant specimen or population will be fenced off by construction fencing and the project will be redesigned to avoid work activities that could damage the plant. A biologist who is knowledgeable of the plant species' life history and habitat requirements will determine the appropriate buffer zone needed to protect the plant or plants during construction. A biologist will also be present during construction to ensure that the protected areas are not entered or otherwise disturbed.

Impacts Mitigated: Adverse effects to sensitive plant species

Lead Agency: Regional Water Quality Control Board (RWQCB)

Validation RWQCB will sign off that appropriate surveys have taken place before construction activity commences and that either sensitive plants are present, or that appropriate measures have been taken to protect sensitive plant populations.

Timing: Start: Surveys to be conducted before construction starts.

Complete: Buffer areas (if needed) to be maintained until construction is complete.

BIO-8: Restore Pacific cordgrass or California cordgrass habitat

To promote regeneration of cordgrass in locations occupied by cordgrass prior to project implementation the area of disturbance will be refilled with clean bay mud or other fine muds and graded to match the natural contour of the tidal marsh promoting reestablishment of the species as described in the project description. Success of the native vegetation reestablishment will be monitored by a qualified botanist or restoration biologist for five years during which adaptive management will be used to achieve a native marshland habitat. Adaptive management measures will include elimination of non-

CASTRO COVE REMEDIATION PROJECT
DRAFT MITIGATION MONITORING AND REPORTING PROGRAM

native cordgrass clones¹.

Impacts Mitigated: Loss of cordgrass

Lead Agency: Regional Water Quality Control Board (RWQCB)

Validation RWQCB will review and approve plans and specifications that include refilling disturbed areas with suitable muds to promote reestablishment of cord grass. Annual reports to be submitted by biologist/botanist documenting success of reestablishment. RWQCB will verify that cordgrass has become reestablished within five years after completion of construction.

Timing: **Start:** Appropriate specifications to be developed during design.
Monitoring of reestablishment to begin at the completion of construction.

Complete: When native cordgrass stand has become reestablished

WET-1: Restore Salt Marsh

The excavated salt marsh will be returned to its pre-project elevation by backfilling currently vegetated areas with clean Bay mud or other fine muds (Figure 3.0-1 of the Initial Study). Compacted areas will be disced, as necessary to ensure compaction of less than 85 percent. Any fencing that was installed at the beginning of the project to exclude salt marsh harvest mice from this area will remain in place until after the area has been disced. The project site will be monitored annually in September for five years or until the disturbed salt marsh areas have 80 percent aerial cover by native, obligate wetland plant species. If cover is less than 30 percent at year three post construction, then active revegetation will be implemented. If active revegetation is determined to be necessary, hazing of the pickleweed habitat will be performed as described in BIO-2 prior to the start of revegetation activities in order to avoid impacts to the salt marsh harvest mouse.

Impacts Mitigated: Loss of salt marsh

Lead Agency: U.S. Army Corps of Engineers and San Francisco Regional Water Quality Control Board

Validation RWQCB will sign off that applicant has coordinated with U.S. Army Corps of Engineers and obtained required permits as needed. Project proponent will submit maintenance and monitoring reports as required by permitting agencies.

Timing: **Start:** During design.

Complete: Mitigation will be complete at completion of specified monitoring period (5 years or until 80 percent cover is achieved).

WET-2: Restore Mudflats

The project action would remediate contaminated sediments, which would in and of itself improve beneficial uses of Castro Cove. The 1.5-acre backfilled area will be made level to mimic the shape and contour of the preexisting conditions, thus allowing for reestablishment of native vegetation community types (Figure 3.0-1 of the Initial Study). The backfilled area and mudflat area will be restored to intertidal habitat as before remediation.

Impacts Mitigated: Loss of mudflats

¹ In the Draft Initial Study, this mitigation measure provided that 'Adaptive management measures could include elimination of non-native cordgrass clones.' The language of the final mitigation measure has been modified to clarify that this adaptive management measure is mandatory.

CASTRO COVE REMEDIATION PROJECT
DRAFT MITIGATION MONITORING AND REPORTING PROGRAM

Lead Agency: U.S. Army Corps of Engineers and San Francisco Regional Water Quality Control Board

Validation RWQCB will sign off that applicant has coordinated with U.S. Army Corps of Engineers and obtained required permits as needed. Project proponent will submit maintenance and monitoring reports as required by permitting agencies.

Timing: **Start:** During design.

Complete: Mitigation will be complete at completion of specified monitoring period.



James J. Bates, Ph.D.
Executive Director
P.O. Box 70088
Pt. Richmond, CA 94807-0088
Tel. (510) 215-9325
Fax: (510) 215-9029
e-mail: coiwccc@sbcglobal.net

October 24, 2006

Ms. Elizabeth Christian
San Francisco Bay Regional Water Quality Control Board
1515 Clay St. Suite 1400
Oakland, CA 94612

Dear Ms. Christian:

I am writing to submit my comments on the Castro Cove remedial action plan and would like to commend the Water Board for its regulatory oversight and the level of information made available to the public. The online documentation regarding the site background and cleanup method is both informative and easy-to-understand.

After reviewing the Castro Cove project documents, I believe that the recommended method for remediation is a sensible approach and serves the interests of the entire community. The transfer and secure containment of impacted sediments to a site within the Chevron Richmond Refinery presents benefits to the community at large while restoring the ecological viability of Castro Cove and San Pablo Bay. Equally important, this remedial action plan minimizes potential impacts to surrounding Richmond residents and businesses. The positive results of this action plan will be realized in both the short- and long-term.

We need to continue to encourage cleanup programs like the one proposed for Castro Cove. The efforts surrounding this cleanup project will help reduce the amount of mercury in the Bay; it's a long and lengthy process, but an important one.

Thank you again for the opportunity to comment.

Sincerely,

James J. Bates, PhD.
Executive Director

October 25, 2006



Ms. Elizabeth Christian
San Francisco Regional Water Quality Control Board
1515 Clay Street, Suite 1400
Oakland, CA 94612

Dear Ms. Christian:

The Partnership for Sound Science in Environmental Policy (PSSEP) is an association of San Francisco area and statewide public and private entities – businesses, municipal wastewater treatment agencies, trade associations and community organizations. PSSEP and its members have long been engaged in a variety of matters before the San Francisco Bay Regional Water Quality Control Board.

*Bay Area
Clean Water Agencies*

Bay Planning Coalition

*California Association
Of Sanitation Agencies*

*California Council for
Environmental &
Economic Balance*

*California Manufacturers
& Technology Association*

Chemical Industry Council

Chlorine Chemistry Council

Contra Costa Council

Tri-TAC
Sponsored by:
League of California Cities
California Association of
Sanitation Agencies
California Water
Environment Association

*Western States
Petroleum Association*

PSSEP understands that Regional Water Board will soon consider approval of a Site Cleanup Requirement Order for the Castro Cove remediation project located in Richmond, California. PSSEP strongly supports this project, and urges the Board's approval of the SCRs.

For some time, Chevron and the Regional Board have been working to develop a cleanup plan that will benefit the entire Castro Cove ecosystem. The project will remove more than 140 pounds of mercury from the Bay and promote the Water Board's goals as outlines in it's TMDL for mercury. The cleanup plan developed by the Regional Board and Chevron is based on extensive environmental studies and meets all CEQA requirements. Moreover, several other public agencies have issued permits or reviewed project documents, including the Bay Conservation and Development Commission, U.S. Army Corps of Engineers, California Department of Fish & Game, National Marine Fisheries Service, and the State Lands Commission. All of these agencies have approved the cleanup plan.

PSSEP particularly commends the Regional Board for its specific attention to ensuring the safety of local residents by requiring that cove sediments are placed on a site located within the Chevron's Refinery property. This method avoids dozens of daily roundtrips by trucks carrying impacted sediments though Richmond neighborhoods and on local freeways to an off-site location. This method also ensures that sediments are properly stored and do not pose an impact to local residents, wildlife or the groundwater system.

PSSEP urges the Regional Board to adopt the Order to commence the cleanup of Castro Cove without delay.

Sincerely yours,

Craig S.J. Johns

Craig S.J. Johns
Program Director

October 27, 2006

Ms. Elizabeth Christian
San Francisco Regional Water Quality Control Board
1515 Clay Street, Suite 1400
Oakland, CA 94612

Dear Ms. Christian:

**Chevron Products Company, Castro Cove Sediment Remediation Project,
Richmond, Contra Costa County - Adoption of Site Cleanup Requirements and
Clean Water Act Section 401 Water Quality Certification**

The East Bay Dischargers Authority understands that the San Francisco Region Water Board will consider approval of a Site Cleanup Requirement Order for the Castro Cove remediation project located in Richmond, California at its November 13, 2006 Board meeting. I am writing to express the Authority's support for this project, which will positively impact this portion of San Pablo Bay.

The project will remove more than 140 pounds of mercury from San Francisco Bay and promote the Regional Water Board's goals as outlined in its recently adopted mercury TMDL. The plan is also based on extensive environmental studies and meets CEQA guidelines.

It is interesting to note that the amount of mercury that will be removed by this project is roughly equivalent to the current total load to the Bay from all municipal and industrial point sources for the next 100 years.

I encourage the Regional Water Board to adopt the Order as written. Thank you for the opportunity to comment on this item.

Sincerely,



Charles V. Weir
General Manager

C: Commissioners
Managers

C:\My Documents\Word Docs\General\Chevron_Castro_Cove_10-27-06.doc



BAY PLANNING COALITION

10 Lombard Street, Suite 408
San Francisco, CA 94111-6205
415/397.2293 fax:415/986.0694

November 1, 2006

Mr. Bruce Wolfe
Executive Officer
San Francisco Bay Regional Water Quality Control Board
1515 Clay St. Suite 1400
Oakland, CA 94612

BOARD OF DIRECTORS

Thomas A. Marnane, President
T. Marnane Associates

John Briscoe, Vice-President
Briscoe Ivester & Bazel LLP

Roberta Goulart, Secretary-
Treasurer
Contra Costa Co. Water Agency

Richard Aschieris
Port of Stockton

Tom Bishop
URS Corporation

Jerry Bridges
Port of Oakland

William Butler
*Hanson Aggregates, Northern
California*

Michael Cheney
Michael Cheney Associates

Claude Corvino
Nichols Consulting Engineers

Peter Dailey
Port of San Francisco

JoAnne L. Dunec
Ellman Burke Hoffman & Johnson

Bill T. Dutra
The Dutra Group

Greg Gibeson
*Pacific Inter-Club Yacht
Association*

Michael J. Giari
Port of Redwood City

Bill Hanson
Great Lakes Dredge & Dock, Inc.

Eric Haug
Manson Construction Co.

Eric J. Hinzl
Kennedy/Jenks Consultants, Inc.

David W. Jefferson
*Burdell Ranch Wetland
Conservation Bank*

Gary Levin

James D. Levine
Montezuma Wetlands LLC

Tery Lizarraga
Chevron Products Company

Barry Luboviski
*Building & Construction Trades
Council of Alameda County*

James C. Matzorkis
Port of Richmond

Steven R. Meyers
Meyers/Nave

Gary Oates
Environmental Science Associates

Joseph Perkins
HBA of Northern California

Andrew Preston
City of San Rafael

Richard Rhoads
Moffatt & Nichol Engineers

Paul Shepherd
Cargill Salt

Les Shorter
Marina Consultants

Scott D. Warner
Geomatrix

Stan Williams
*Santa Clara Valley Water
District*

Daniel Woldesenbet

Attention: Elizabeth Christian

Subject: Castro Cove Cleanup Project

Dear Ms. Christian:

I am writing to express my support for the Castro Cove cleanup project that is scheduled to be heard at the Water Board's November 13 meeting.

This project will cleanup and restore a 20-acre portion of San Pablo Bay that has been impacted due to past industrial uses. The plan developed by the Water Board, working cooperatively with Chevron, calls for the removal of nearly 180 pounds of mercury from the bay.

Once the cleanup is completed, the cove will be restored to its natural state. In addition, the area will be monitored for three years to make sure that vegetation in the wetlands areas regrows.

After careful review of the project documents, it is my firm belief that this project will positively benefit the cove ecosystem and surrounding wetlands for many years and deserves to be adopted without any delay.

The BPC was an active participant in the Bay Protection and Toxic Hot Spot Planning and Cleanup Program during the late 1980's and 1990's. Cleanups of contaminated areas in our state's waterways are an important feature of the hot spot reduction strategy and company initiatives such as this one are encouraged and applauded.

Finally, I would like to commend the Water Board for its efforts to involve community members in the public participation process. The Water Board has exceeded the requirements in this arena and deserves to be recognized. Your efforts made it easier for the public to take part in this important process.

Sincerely yours,

Ellen Joslin Johnck
Executive Director

From: "Gayle McLaughlin" <gaylemcl@sbcglobal.net>
To: <BWolfe@waterboards.ca.gov>, <EChristian@waterboards.ca.gov.>
Date: 10/25/2006 12:22:04 PM
Subject: Comments on Proposed Mitigated Negative Declaration on Castro Cove

October 24, 2006

Mr. Bruce Wolfe

Executive Director

Regional Water Quality Control Board, San Francisco Bay Region

1515 Clay Street

Oakland, CA 94612

Dear Mr. Wolfe:

Re: Draft Initial Study and Proposed Mitigated Negative Declaration

Castro Cove Sediment Remediation Project, Richmond, California

September 25, 2006

I am writing in response to the proposed Mitigated Negative Declaration on Castro Cove which has a response deadline of October 25, 2006.

I commend the Water Board for continuing to make attempts at keeping our water safe including our prized 32-mile Richmond shoreline. The Water Board's focus on the San Francisco Bay cleanup through marsh and shoreline habitat restoration is greatly appreciated by the public. The cleanup of Castro Cove is a high priority for all of us. Documents relating to the Castro Cove site were made available on your website during the last few weeks at http://www.waterboards.ca.gov/sanfranciscobay/pub_notice.htm.

I want to register my concern that the Water Board did not sufficiently reach out to alert the community of the proposed intent to spread out and bury 112,000 cubic yards of dewatered Castro Cove toxic slurry over a 66-acre area. The 112,000 cubic yards includes an estimated 190 pounds of mercury, an undetermined amount of polycyclic aromatic hydrocarbons (PAHs),

Dieldrin, selenium and other toxins.

The toxic slurry would be spread on top of an existing six-foot deep oily sludge wasteland, otherwise known as Chevron's Oxidation Pond No. 1. The proposal suggests another 60,000 cubic yards of processed soil from the Chevron facility would be layered on top of the slurry. Oxidation Pond No. 1 would be covered with a "stabilizing cap" and 7 foot holes would be drilled in a wide grid throughout the 66-acres where concrete or other "stabilizing" material would be poured to create a sort of giant 66-acre concrete block, 7-feet deep. This giant concrete block would sit atop the lower levels of oily sludge that rest on the not-so-permeable Bay Mud. The proposal briefly references an existing groundwater protection system, which is supposed to block leaks into the groundwater and prevent the repollution of Castro Cove.

If I understand the proposal, Chevron sidestepped a more expensive alternative to haul the toxic material to a licensed offsite disposal facility as proposed in Chevron's Corrective Action Plan, 6/7/2002. I want to know more about why that alternative is not considered more preferable and whether long-term permanent monitoring, ongoing upkeep and maintenance of the 66 acre concrete block and possible future cleanup costs relating to permanent burial of the toxins on site, were included in the comparison.

This project appears to be far more complex and the "mitigations" proposed seem to be more in line with a full Environmental Impact Report than a Mitigated Negative Declaration. The community wants and needs an opportunity to review the extensive and complex documents written by Chevron's environmental consultants over the last eight years. If it took Chevron eight years to get to a solution, how can the mostly volunteer-public grasp and comment on the details in a few short weeks?

I encourage you to reach out to other Cal EPA agencies and other professionals with extensive experience in the permanent storage of large quantities of hazardous waste at or near bodies of water in an earthquake zone to determine if the disposal of the toxic waste is "Less than Significant with Mitigation" as you describe. It appears to me that the project qualifies for a "Potentially Significant Impact" and should not be considered for a Negative Declaration. The Water Board should step back and revise plans and move into a full Environmental Impact Report.

I appreciate the good and ongoing service the Water Board and its employees provide to our community every day. I hope that you will give more emphasis to community notice and outreach and that that you will give my comments consideration as you deliberate how to proceed with Chevron's Castro Cove

proposed Negative Declaration.

Sincerely,

Gayle McLaughlin

Richmond City Councilmember

Copy: U.S. EPA Region IX, Keith Takata, r9.info@epamail.epa.gov
<<http://us.f808.mail.yahoo.com/ym/Compose?To=r9.info@epamail.epa.gov>>

U.S. Army Corps of Engineers, San Francisco District

Lt. Col. Craig W. Kiley,
<<mailto:maria.or@spd02.usace.army.mil>> maria.or@spd02.usace.army.mil

California Environmental Protection Agency

Linda S. Adams, Secretary, LAdams@calepa.ca.gov
Anne Baker, Deputy Secretary for External Affairs,
abaker@calepa.ca.gov

California Department of Toxic Substances Control

Rick Brausch, RBrausch@dtsc.ca.gov
Dorothy Rice, DRice@dtsc.ca.gov
<<http://us.f808.mail.yahoo.com/ym/Compose?To=DRice@dtsc.ca.gov>>

Barbara Cook, BCook@dtsc.ca.gov

Diane Fowler, DFowler@dtsc.ca.gov

California Department of Health Services

Dr. Rick Kreutzer, RKreutze@dhs.ca.gov
<<http://us.f808.mail.yahoo.com/ym/Compose?To=RKreutze@dhs.ca.gov>>

Dr. Marilyn Underwood, MUnderwo@dhs.ca.gov

California Division of Occupational Safety and Health

Len Welsh, LWelsh@dir.ca.gov

San Francisco Bay Conservation and Development Commission (BCDC)

Will Travis, Executive Director, travis@bcdcc.ca.gov

State Senator Don Perata, Senator.Perata@sen.ca.gov
<<http://us.f808.mail.yahoo.com/ym/Compose?To=Senator.Perata@sen.ca.gov>>

Assemblywoman Loni Hancock,
<<http://us.f808.mail.yahoo.com/ym/Compose?To=Assemblymember.Hancock@assembly.ca.gov>> Assemblymember.Hancock@assembly.ca.gov

Contra Costa County Supervisor John Gioia,
JGioia@bos.cccounty.us
<<http://us.f808.mail.yahoo.com/ym/Compose?To=JGioia@bos.cccounty.us>>

Contra Costa County Health Services Department,
wbrunner@hsd.co.contra-costa.ca.us
<<http://us.f808.mail.yahoo.com/ym/Compose?To=wbrunner@hsd.co.contra-costa.ca.us>>

City of Richmond Mayor Irma Anderson,
Irma_Anderson@ci.richmond.ca.us
<http://us.f808.mail.yahoo.com/ym/Compose?To=Irma_Anderson@ci.richmond.ca.us>

Richmond City Councilmembers

Tom Butt, tom.butt@intres.com

Maria Viramontes, mariatv@pacbell.net

Richmond City Manager, Bill Lindsay, bill_lindsay@ci.richmond.ca.us

West County Toxics Coalition, Dr. Henry Clark, henryc11@prodigy.net

Natural Heritage Institute, Richard Walking, <<mailto:rpw@n-h-i.org>>
rpw@n-h-i.org

Point Molate Restoration Advisory Board (RAB), Don Gosney,
dongosney@comcast.net

,
CC: <r9.info@epamail.epa.gov>, <maria.or@spd02.usace.army.mil>, <LAdams@calepa.ca.gov>, <abaker@calepa.ca.gov>, <RBrausch@dtsc.ca.gov>, <DRice@dtsc.ca.gov>, <BCook@dtsc.ca.gov>, <DFowler@dtsc.ca.gov>, <RKreutze@dhs.ca.gov>, <MUnderwo@dhs.ca.gov>, <LWelsh@dir.ca.gov>, <travis@bcdcc.ca.gov>, <Senator.Perata@sen.ca.gov>, <Assemblymember.Hancock@assembly.ca.gov>, <JGioia@bos.cccounty.us>, <wbrunner@hsd.co.contra-costa.ca.us>, <Irma_Anderson@ci.richmond.ca.us>, "Tom Butt, Richmond City Council Member" <tom.butt@intres.com>, <mariatv@pacbell.net>, "Bill Lindsay" <Bill_Lindsay@ci.richmond.ca.us>, <henryc11@prodigy.net>, <rpw@n-h-i.org>, <dongosney@comcast.net>

From: Gina Hagg <ghagg@yahoo.com>
To: Elizabeth Christian <EChristian@waterboards.ca.gov>
Date: 10/25/2006 3:07:01 PM
Subject: Comments for Castro Cove project have been delivered today at 2:15pm.

Ms.Christian,

My comments for Castro Cove project have been delivered and a receipt have been obtained for the Comments letter shown below. Copies of this letter have been also provided with receipts to Mr.Bruce Wolfe, Mr. Seward, Ms. Potter and Mr. Curtis.

I thank you,

Gina Hagg

October 24, 2006

Ms. Elizabeth Christian
Project Manager
Regional Water Quality Control Board
San Francisco Bay Region
1515 Clay Street
Oakland, CA 94612

Subject: Comments to
Drafte Initial Study and Proposed Mitigated Negative Declaration
CASTRO COVE Sediment Remediation Project Richmond, California

Dear Ms. Christian,

1. We are concerned that the proposed in situ mixing of cement with the excavated sediments (in a process known as solidification/stabilization - S/S) followed by capping and surface water and groundwater flow diversion/collection, is sufficient to prevent further releases of polycyclic aromatic hydrocarbons (PAHs), heavy metals and other pollutants that would adversely affect public health and the environment.

The concern is relative to the proposal that Castro Cove "Sediments added into the No. 1 Ox Pond, Passes 2 through 5 would be solidified and stabilized in-place", which is briefly and inadequately described in the Draft Initial Study, Section 3.6, page 16.

2. The Draft Initial Study and Negative Declaration report has not identified the potential technical problems that most likely will occur as a result of this process.

3. The No. 1 Ox Pond bottom layer of material is highly organic and heavily contaminated with chlorinated organics such as PAHs and heavy metals. The process of drilling into this highly variable material, which may in some cases exhibit fluid-like properties, will no doubt release contaminants to the aquatic environment during the process of solidification. The continued process to solidify the bottom will by its nature also force contaminants,

from their existing state (that of being bound with the organic matter of the bottom), into the aquatic environment.

4. What is the planned bore hole spacing?

5. How is the operator going to control preferential flow path of grout material?

6. Is this proven technology? Will this procedure hold for the long term (long term performance)?

Overall, although S/S treatment of solid wastes has been widely applied, largely because it is initially cheaper than removal and adequate treatment of the wastes, it is not a proven technology that has been successfully demonstrated on similar wastes to the Castro Cove/No. 1 Ox Pond sediments.

Erroneously assuming that prior use of S/S treatment at other sites is equivalent to a demonstration that it is a proven technology. As discussed by Lee (Lee, G. F. (2006a). Comments on "Remediation of Sydney Tar Ponds and Coke Ovens Sites Environmental Impact Statement, Sydney, Nova Scotia,"), the S/S treatment approach has not been adequately and reliably evaluated with respect to prevention of release of pollutants over the time that the pollutants in the S/S-treated soils will be a threat. It has been Lee's experience in reviewing Superfund site allowed approaches for remediation that the approaches adopted often do not adequately and reliably consider the long-term effectiveness in preventing future environmental pollution.

Drs. Lee and Jones-Lee concluded, based on their experience and the literature, that solidification/stabilization, capping and flow diversion approach was not a reliable approach for immobilization/containment of the pollutants in the Tar Ponds sediments.

7. We are concerned that this is not a "walk-away" approach. Considerable intervention would be needed to adequately monitor and maintain the S/S-treated sediments and the flow diversion structures that Chevron proposed be used to keep surface water and groundwater from entering the S/S-treated sediments and from leaving the treated sediments to cause further pollution of the estuary.

We are afraid that we will inherit the responsibility for post remediation of the Castro Cove sediments. We could conclude that the S/S treatment of these sediments, and the associated capping and flow diversions, is not a reliable approach.

From Conner, J. (1990). (Chemical Fixation and Solidification of Hazardous Wastes, VanNostrand Reinhold, NY, NY, 692pp.)

To date, there has been little or no verification of these tests [leach test results] to ensure that they accurately predict behavior of the treated material in the field setting.

* * *

Even though S/S has been used for over 30 years there is no direct evidence of long-term material durability in the field. The durability of a S/S waste is dependent on how well it endures long term exposure to environmental stresses. A number of physical and chemical tests have been applied to S/S wastes to

determine the durability of the material. Generally, these tests are short term tests and do not give a full correlation to field performance.

Further, Means et al. (1996) stated:

The long-term performance of treated waste is not clearly understood, and no definitive test procedures exist to measure or assess this property. The Toxicity Characteristic Leaching Procedure (TCLP) is not an adequate measure of long-term leaching. Monitoring data from field disposal sites are needed to detect the premature deterioration of solidification or stabilization of previously processed wastes. Because of the uncertainties surrounding long-term performance, wastes previously treated using S/S and disposed of may have to be retrieved and retreated in the future.

In addition, Wiles and Barth (1992) of the US EPA stated:

However, results of several studies, as well as data from remediation of several Superfund sites, have raised concerns about whether S/S is a valid technology for treating organic-bearing wastes.

Furthermore, studies also provide evidence that tests other than the regulatory extraction tests [for example, toxicity characteristic leaching procedure (TCLP)] will be required to evaluate the effectiveness of S/S, especially when applied to organic wastes.

These results suggested that any successful durability test or predictive model will have to account for significant chemical and structural changes over time that influence leaching rate.

The durability of S/S wastes remains unclear, in part [due] to the relative time that the technology has been used, and to the lack of information on the sites using it.

Evaluation of S/S process design, performance, and treatment efficiency should be based on a matrix of several testing protocols. No single test, such as TCLP, can provide all the information required to evaluate contaminant release potential, contaminant release rate, and physical durability. An appropriate test matrix to evaluate S/S processes should include tests that will address these factors.

Barth (pers. comm., 2006) indicated that the situation today is no different than it was in 1992 when he and Wiles developed their paper on this issue. There is still a lack of reliable information on the long-term effectiveness of S/S treatment of wastes that are high in organic content.

Thornburg et al. (2006), in a recent study of the "Effectiveness of in situ Cement Stabilization for Remediation of Sediment Containing Coal Tar Derived Hydrocarbons," found that S/S treatment of these organic sediments was not effective in preventing release of pollutants from them.

The STPA literature review on the effectiveness of S/S treatment for contaminated soils and sediments failed to reference the work of others, such as cited above and in Lee (2006a), on the potential problems with S/S treatment being an effective method of long-term prevention of release of pollutants from the treated sediments/soils. The Agency also failed to mention readily available references in the literature to the inappropriateness of using the TCLP for evaluating effectiveness of S/S treatment.

8. How will Chevron ensure that the entire area is solidified?
9. How is the shoreline interface going to be handled?
10. Have there been leachability tests carried out on the final product to

determine whether the contaminants would get into the receiving environment (ground water or surface water)?

11. The Negative Declaration should explain and detail information on the leacheability of the contaminants from this grout mixture over time.
12. Dewatered PAH materials will be conditioned with inert materials. "The blend material will be flyash, lime or quicklime...
Declaring flyash an inert material is hardly a best management practice.
13. Provide scientific justification that flyash is an inert material in light of the fact that it is toxic waste.
14. Attention should also be given to all applicable policies, guidelines, codes, standards, and best management practices that would contribute to avoidance or reduction of adverse impacts if followed.
15. Provide details and cost of the onsite conditioning area to control odors/vapors. Spillage, run off/drainage, additives and residuals.
16. Has Draft Initial Study and Negative Declaration report included risk from heavy metals in these conditioning materials. Please provide data.
17. Long term monitoring of S/S waste are not included in the Negative Declaration.
18. Both cost estimates and risk analysis of the long term monitoring plan is meaningless without a fully developed plan.
19. Please provide the plan and cost and risk analysis water and air emissions.

Sincerely,

Gina Hagg
212 Lakeshore Court
Richmond, CA 94804

Copy: U.S. EPA Region IX, Keith Takata, r9.info@epamail.epa.gov
U.S. Army Corps of Engineers, San Francisco District
Lt. Col. Craig W. Kiley, maria.or@spd02.usace.army.mil
California Environmental Protection Agency
Linda S. Adams, Secretary, LAdams@calepa.ca.gov
Anne Baker, Deputy Secretary for External Affairs,
abaker@calepa.ca.gov
California Department of Toxic Substances Control
Rick Brausch, RBrausch@dtsc.ca.gov
Dorothy Rice, DRice@dtsc.ca.gov
Barbara Cook, BCook@dtsc.ca.gov

Diane Fowler, DFowler@dtsc.ca.gov
California Department of Health Services
Dr. Rick Kreutzer, RKreutze@dhs.ca.gov
Dr. Marilyn Underwood, MUnderwo@dhs.ca.gov
California Division of Occupational Safety and Health
Len Welsh, LWelsh@dir.ca.gov
San Francisco Bay Conservation and Development Commission (BCDC)
Will Travis, Executive Director, travis@bcdc.ca.gov
State Senator Don Perata, Senator.Perata@sen.ca.gov
Assemblywoman Loni Hancock, Assemblymember.Hancock@assembly.ca.gov
Contra Costa County Supervisor John Gioia, JGioia@bos.cccounty.us
Contra Costa County Health Services Department,
wbrunner@hsd.co.contra-costa.ca.us
City of Richmond Mayor Irma Anderson, Irma_Anderson@ci.richmond.ca.us
Richmond City Councilmembers
Tom Butt, tom.butt@intres.com
Maria Viramontes, maria_viramontes@ci.richmond.ca.us
Richmond City Manager, Bill Lindsay, bill_lindsay@ci.richmond.ca.us
West County Toxics Coalition, Dr. Henry Clark, henryc11@prodigy.net
Natural Heritage Institute, Richard Walking, rpw@n-h-i.org
Point Molate Restoration Advisory Board (RAB), Don Gosney,
dongosney@comcast.net

CC: Sherry Padgett <sherrybp@pacbell.net>, <jhrctr@sbcglobal.net>, <r9.info@epamail.epa.gov>, <LAdams@calepa.ca.gov>, <abaker@calepa.ca.gov>, <DRice@dtsc.ca.gov>, <RKreutze@dhs.ca.gov>, <MUnderwo@dhs.ca.gov>, <DHSJQuint@dhs.ca.gov>, <wbrunner@hsd.co.contra-costa.ca.us>, <Senator.Perata@sen.ca.gov>, <Neku.Pogue@SEN.CA.GOV>, <Assemblymember.Hancock@assembly.ca.gov>, <Gayle.Eads@asm.ca.gov>, <Kisasi.Brooks@asm.ca.gov>, <JGioia@bos.cccounty.us>, <tom.butt@intres.com>, <gaylemcl@sbcglobal.net>, <maria_viramontes@ci.richmond.ca.us>, <bill_lindsay@ci.richmond.ca.us>, <tseward@waterboards.ca.gov>, <spotter@ca.gov.com>, Sandia Potter <SMPotter@waterboards.ca.gov>, <BWolfe@waterboards.ca.gov>

DR. Henry Clark
West County Toxics Coalition
116 Carolyn Drive
Pittsburg, CA 94565

RECEIVED

OCT 25 2006

QUALITY CONTROL BOARD

October 23, 06

Regional Water Quality Control Board

Elizabeth Christian, Project Manager
San Francisco Bay Region
1515 Clay Street, Suite 1400
Oakland, CA 94612

Subject: Comments to draft Initial Study/Proposed
Negative Declaration (ND) Castro Cove
Sediment Remediation Project in Richmond, CA

Dear Ms. Christian,

As a resident of Richmond and Director of an
Environmental Justice Organization, I am concerned
that the storage of mercury in the oxidation ponds
will create a permanent Hazardous Waste Storage
"facility" that will not be protective of the environment
and bay waters.

(1) Recommendation: The mercury and (PAHS) polycyclic aromatic
hydrocarbons should be trucked off to a legal
hazardous waste disposal site.

Thank you for considering my comments and recommendation.

Sincerely,
Dr. Henry Clark

October 21, 2006

Mr Bruce Wolfe, Executive Officer
& Board Members
Regional Water Quality Control Board
San Francisco Bay Region
1515 Clay Street
Oakland, CA 94612

Subject: Comments to Draft Initial Study and Proposed Negative Declaration (ND)
Castro Cove Sediment Remediation Project, Richmond, California

Dear Mr. Wolfe and Board Members,

I live in the Marina Bay neighborhood in Richmond, California. I have only recently become aware of proposed work at Castro Cove, and have the following questions and comments about the above environmental document for the proposed action:

1) Castro Cove is an embayment of San Pablo Bay, and a tidally-influenced portion of San Francisco Bay. As such, it is considered a Waters of the United States, under the jurisdiction of the US Army Corps of Engineers, and is also administered by US Fish and Wildlife and other federal agencies having statutory authority. Typically, when a federal permit or other action would be required, compliance under the National Environmental Policy Act (NEPA) would be necessary. The NEPA equivalent of the draft ND would be a draft Environmental Assessment and Finding of No Significant Impact. Since Castro Cove is a resource with federal jurisdiction, could you please explain why NEPA documentation was not prepared? If a federal agency such as US Environmental Protection Agency (USEPA) delegated its authority or otherwise authorized a State regulatory agency under the California Environmental Quality Act (CEQA) to act on its behalf, please explain.

2) The ND appears to “piecemeal” or otherwise fragment the environmental analysis for the proposed work. The document does not appear to address all the potential effects or impacts since it does not characterize the existing condition and nature of the No. 1 Oxidation Pond (“Ox Pond”) where the dredged material would be placed. A reader assumes that the oily material in the Ox Pond is hazardous material, and that by depositing 80,000 cubic yards of the dredged material from Castro Cove, there will be an additive and cumulative effect and therefore a potentially significant impact. Please evaluate how the proposed activity would be protective of human health and the biota, especially in terms of groundwater contamination or recontamination of the tidally-influenced zone.

If the project is looked at in all its various parts, I believe it merits an Environmental Impact Report (EIR) as opposed to the ND. Since the ND is a lower level document than an EIR the scoping process did not include public participation. Scoping is the process of determining the coverage, focus, and content of an EIR as proscribed in CEQA, and helps to identify the range of actions, alternatives, environmental effects, and mitigation measures to be analyzed in depth. The scoping process also brings together and resolves the concerns of

all interested parties: proponents, opponents, and interested governmental agencies. Compared to an ND, an EIR receives a more robust review by regulatory agencies and other bodies involved in the public trust.

3) It is difficult for the reader to determine if the project proponent intends to rely on this ND as environmental clearance for future work at the site of the Ox Pond. Please clarify.

4) What is the status of the waste discharge monitoring system and related groundwater corrective action measures? Please provide copies of the 2-year monitoring report (required pursuant to Order 00-043 Waste Discharge Requirements, 6/21/2000) for Castro Sector and North Yard Sector (see Table 2 of Order 00-043.) Since this information is needed by the reader to evaluate potential cumulative impacts, it further exemplifies piecemealing of the study.

5) There is no study of the long term storage of hazardous material in the Ox Ponds.

6) In Section 6.8, Water Quality / Hydrology, the report states that the levee has a history of subsidence but does not qualify the nature, cause, duration, or impacts of this effect. Since the levee is a key structure in the proposed containment system, please explain this in greater detail. Also, since there is a history of subsidence, there would also be a history of repair and maintenance actions. Please elaborate on that as well, and compare and contrast those actions with the proposed mitigation entailing the use of geotextiles to stabilize the levee. Was the so-called GPS affected by this subsidence?

7) What is the age and existing condition of the wall or dike described on page 7 and shown on Figure 1.1?

8) Please show a cross-section graphic based on the text in Section 3.6 (page 16). The reader is left guessing as to the proposed dimensions of the horizons described and the appearance of the final proposed configuration.

9) There appears to be a conflict in the CEQA Initial Study Checklist and Discussion. In Section 6.4, *Biological Resources*, the report states that the project could have a “less than substantial effect with mitigation” on biota and wetlands. While not clearly spelled out, the reader assumes that the potential effect on wildlife would be exposure to hazardous material. However, in Section 6.7, *Hazards and Hazardous Materials*, the checklist is completed to show that there is little or no effect from hazardous waste, despite the fact, as only one example, that the project will move up to 190 pounds of mercury. This duality does not appear to be plausible, and requires explanation. The potentially significant impact to wildlife is but one scenario of impacts from hazardous waste; where are the others discussed, and is the project designed to be protective of human health? Unless those potential impacts are discussed in the ND, this cannot be evaluated.

9) How will the mercury be resolved or otherwise remediated?

10) Since the sources of the polycyclic aromatic hydrocarbons (PAHs) have not been identified, how can the public be assured that this or other unsourced constituents of concern would not reappear?

11) In the Corrective Action Plan (URS, 2002) on page 35, Section 6.1, that report states “from a regulatory perspective, use of the ponds as a disposal location could pose

challenges.” What are those challenges, and how were they addressed in the ND and the proposed mitigation strategy?

There are also some general concerns I would like to convey. Specifically:

- There was not enough time to review the ND, and compare it with other information.
- There appears to be limited public involvement since interested parties found out by word of mouth. Public outreach did not appear adequate.
- Elected officials who would otherwise be active in environmental matters were unable to participate due to the upcoming election.
- There did not appear to be coordination in conducting public outreach with sister State agencies such as Department of Toxic Substance Control.

Thank you for your attention to the above request for clarification and additional information.

Sincerely,

Original Signed By

Joseph H. Robinson
117 Shoreline Court
Richmond, CA 94804-4588

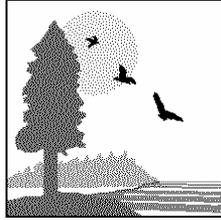
cc: Hand-carried copies to RWQCB for:

- Board Members
- Mr. Curtis Scott
- Ms. Elizabeth Christian
- Mr. Terry Stewart, Sr Engineer
- Ms. Sandia Potter, Public Information

Copy: U.S. EPA Region IX, Keith Takata, r9.info@epamail.epa.gov
California Environmental Protection Agency
Anne Baker, Deputy Secretary for External Affairs,
abaker@calepa.ca.gov
California Department of Toxic Substances Control
Rick Brausch, RBrausch@dtsc.ca.gov
Dorothy Rice, DRice@dtsc.ca.gov
California Department of Health Services, RKreutze@dhs.ca.gov
California Division of Occupational Safety and Health
Len Welsh, LWelsh@dir.ca.gov
San Francisco Bay Regional Water Quality Control Board
Bruce Wolfe, BWolfe@waterboards.ca.gov
Assemblywoman Loni Hancock, Assemblymember.Hancock@assembly.ca.gov
State Senator Don Perata, Senator.Perata@sen.ca.gov
Contra Costa County Supervisor John Gioia, JGioia@bos.cccounty.us
Contra Costa County Health Services Department, wbrunner@hsd.co.contra-costa.ca.us
City of Richmond Mayor Irma Anderson, Irma_Anderson@ci.richmond.ca.us

CALIFORNIA STATE LANDS COMMISSION

100 Howe Avenue, Suite 100-South
Sacramento, CA 95825-8202

**PAUL D. THAYER**, *Executive Officer*

(916) 574-1800 FAX (916) 574-1810

California Relay Service From TDD Phone **1-800-735-2922**
from Voice Phone **1-800-735-2929**

Contact Phone: (916) 574-1894

Contact FAX: (916) 574-1925

October 26, 2006

File Ref: W 26180

Elizabeth Christian
Water Resources Control Engineer
California Regional Water Quality Control Board
San Francisco Bay Region
1515 Clay Street, Suite 1400
Oakland, CA 94612

Dear Ms. Christian:

Thank you for the opportunity to review and comment on the Draft Initial Study and Proposed Mitigated Negative Declaration for the Castro Cove Sediment Remediation Project in Richmond, Contra Costa County, California.

Jurisdiction

As you are aware, the proposed remediation project will involve State-owned lands under the jurisdiction of the California State Lands Commission (CSLC). The CSLC is entrusted to oversee the Public Trust on sovereign public property right held by the State as its delegated trustee for the benefit of all the people. This right limits the uses of these lands to waterborne commerce, navigation, fisheries, open space, recreation, or other recognized Public Trust Purposes. A lease from the Commission is required for any portion of a project extending onto State-owned lands, which are under its exclusive jurisdiction. CSLC received an application to lease such lands for the proposed project on September 26, 2006 from Chevron USA.

Comments on the Proposed Mitigated Negative Declaration

Page 7, Summary of the Proposed Project Activities and Page 13, Section 3.3. The Summary should include the activity of discharging the decant water to San Pablo Bay, and this activity should also be described in more detail in Section 3.3 as it is an important aspect of the project. In addition, the last sentence of Section 3.3 states that the water would be "treated", if needed, prior to permitted discharge to San Pablo Bay. It is not clear if this treatment would be the flocculation and carbon filters, or some other

treatment that is not described in this section. The treatment method should be clarified.

Page 33, Setting in Biological Resources. The document should identify any eelgrass beds in the Shallow Subtidal areas, and if none exist it should so state.

Page 33, Discussion. The environmental data for endangered species should not have been limited to only the San Quentin Quad as 60-70% of that quad is open water (see next comment).

Page 41, Potential Impacts to Federal and State Listed Plant Species and Table 6.4-1 (page 49). This section should also include Soft bird's-beak (*Cordylanthus mollis* ssp. *mollis*). This is a Federally-listed endangered/State Listed rare species and there is a known occurrence within two miles north of the project.

Page 44, BIO-7. This mitigation measure should specify that preconstruction surveys for sensitive plant species will be conducted during the months of July through September, which is the appropriate season for the plants listed in the Proposed Draft MND.

Page 44, BIO-8. This mitigation measure should state that “Adaptive management measures **will include** elimination of non-native cordgrass clones”, not ...**may include...**” The measure should specify how the project will ensure that non-native cordgrass or other invasive species do not invade the restored areas, and the control measures that will be used if they do invade the restored areas.

If you have any questions about these comments, please contact me at 916/574-0748.

Sincerely,

Mary Menconi
Staff Environmental Scientist
Division of Environmental Planning and
Management

CC: Donn Oetzel
Eric Gilles

RESPONSE TO COMMENTS ON THE SEPTEMBER 25, 2006 MITIGATED NEGATIVE DECLARATION AND INITIAL STUDY FOR THE CASTRO COVE SEDIMENT REMEDIATION PROJECT

The Regional Water Quality Control Board, San Francisco Bay Region (Water Board) would like to thank the interested parties that have devoted their time and effort to review and provide input on the Castro Cove Sediment Remediation Project. Water Board staff appreciates the efforts that the interested parties have made by submitting written comments on the Proposed Mitigated Negative Declaration and supporting Initial Study.

Water Board staff has reviewed and considered the comments received. Letters in support of the proposed project that do not raise issues or concerns necessitating responses were submitted by the following interested parties:

- James J. Bates, Executive Director, Council of Industries, West Contra Costa County
- Craig S. Johns, Program Director, Partnership for Sound Science in Environmental Policy
- George Smith, President of GBR Smith Group, LLC
- Charles W. Weir, General Manager, East Bay Dischargers Authority
- Ellen Johnck, Executive Director, Bay Planning Coalition

Staff notes and appreciates the supportive statements provided by the commenters listed above.

Several comment letters were received that expressed concerns about project-related issues. A response to each comment is provided below, organized by commenter in the order received.

1. **Comment letter received from Gayle McLaughlin, Richmond City Councilmember, on October 25, 2006**

Comment 1a: *I commend the Water Board for continuing to make attempts at keeping our water safe including our prized 32-mile Richmond shoreline. The Water Board's focus on the San Francisco Bay cleanup through marsh and shoreline habitat restoration is greatly appreciated by the public. The cleanup of Castro Cove is a high priority for all of us. Documents relating to the Castro Cove site were made available on your website during the last few weeks at http://www.waterboards.ca.gov/sanfranciscobay/pub_notice.htm.*

Response: The Water Board appreciates the commenter's interest in the proposed Castro Cove Sediment Remediation Project and her support for the Water Board's programs to maintain the Bay's health by cleaning up and restoring marsh and shoreline habitat.

Comment 1b: *I want to register my concern that the Water Board did not sufficiently reach out to alert the community of the proposed intent to spread out and bury 112,000*

cubic yards of dewatered Castro Cove toxic slurry over a 66-acre area. The 112,000 cubic yards includes an estimated 190 pounds of mercury, an undetermined amount of polycyclic aromatic hydrocarbons (PAHs), Dieldrin, selenium and other toxins.

Response: The Water Board has fully complied with the public notification requirements of CEQA. The Water Board submitted the Initial Study and proposed mitigated Negative Declaration to the State Clearinghouse and provided a 30-day public review period. In addition, a fact sheet was mailed to interested parties and an informational meeting was held at the City of Richmond’s Council Chambers on October 4, 2006. Additional comment may be provided on November 13, 2006, at the Water Board’s hearing to consider certifying the environmental document and approving the Site Cleanup Requirements.

The volume of sediments to be removed from Castro Cove is estimated to be approximately 80,000 to 100,000 cubic yards. This information is contained in the Site Cleanup Requirements and the Initial Study. The commenter is correct that this volume is estimated to contain up to 190 pounds of mercury and additional, but not quantified, constituents.

Comment 1c: *The toxic slurry would be spread on top of an existing six-foot deep oily sludge wasteland, **otherwise** known as Chevron's Oxidation Pond No. 1. The proposal suggests another 60,000 cubic yards of processed soil from the Chevron facility would be layered on top of the slurry. Oxidation Pond No. 1 would be covered with a "stabilizing cap" and 7 foot holes would be drilled in a wide grid throughout the 66-acres where concrete or other "stabilizing" material would be poured to create a sort of giant 66-acre concrete block, 7-feet deep. This giant concrete block would sit atop the lower levels of oily sludge that rest on the not-so-permeable Bay Mud. The proposal briefly references an existing groundwater protection system, which is supposed to block leaks into the groundwater and prevent the repollution of Castro Cove.*

Response: As noted in the Initial Study, the oily materials in the No. 1 Oxidation Pond would be mixed with cement, lime, fly ash, bottom ash, or cement kiln dust and approximately 60,000 cubic yards of non-hazardous soil from other Refinery locations to produce a cap of stabilized material over the site. The mixture would not form a “concrete block.” The stabilized material is expected to have the consistency of dry, compacted soil. The stabilized material would be covered with a layer of soil and planted with grass. The Water Board expects that the proposed stabilization would provide long-term geotechnical stability to the materials in the pond. The stabilization process is not being conducted for purposes of containing or treating the oily materials in the pond nor is the stabilization process necessary to contain or to treat them.

The No. 1 Oxidation Pond is a regulated inactive waste management unit that needs to be formerly closed and capped. Closure and capping is being conducted

in full compliance with the closure regulations specified in CCR Title 27, Section 21090 and Board Order No. 00-043.

The process of stabilization would be performed by excavators or specialty equipment equipped with reagent injection holes. The specialized equipment would thoroughly mix the sediment slurry, oily materials, and soil with solidification reagents to form a relatively homogenous 6 to 7 foot layer of stabilized material over the 66 acres to provide a geotechnical base to support a vegetative cap.

The commenter is correct in stating that the Bay Mud beneath the No. 1 Oxidation Pond has a low permeability and that Chevron has installed a groundwater protection system around the site. Based on the information contained in Board Order No. 00-043 for the No. 1 Oxidation Pond and summarized and documented in the Initial Study, the Water Board concludes that these systems plus the upward hydraulic gradient at site ensure that the quality of groundwater and nearby surface water, including Castro Cove, is protected.

Comment 1d: *If I understand the proposal, Chevron sidestepped a more expensive alternative to haul the toxic material to a licensed offsite disposal facility as proposed in Chevron's Corrective Action Plan, 6/7/2002. I want to know more about why that alternative is not considered more preferable and whether long-term permanent monitoring, ongoing upkeep and maintenance of the 66 acre concrete block and possible future cleanup costs relating to permanent burial of the toxins on site, were included in the comparison.*

Response: During project development, Chevron estimated that shipping approximately 80,000 to 100,000 cubic yards of sediments to a landfill would generate approximately 70 daily truck round trips during construction. These truck trips would have greater potential impacts to nearby roads and intersections and to air quality than the project as proposed. As a result Chevron elected to include on-site management of the Castro Cove sediments. Because no significant impacts have been identified for the project as proposed, CEQA does not require an alternatives analysis.

The site would be monitored as part of the Refinery's ongoing groundwater monitoring program, as required by Board Order No. 00-043.

Costs were not considered in the environmental analysis. Cost is not a CEQA issue.

Comment 1e: *This project appears to be far more complex and the "mitigations" proposed seem to be more in line with a full Environmental Impact Report than a Mitigated Negative Declaration.*

Response: Based on the Initial Study, the Water Board has determined that this project does not satisfy the conditions requiring preparation of an EIR because the project proponent has agreed to implement project design measures and mitigation measures that will reduce any potentially significant impacts to a level of insignificance. Under CEQA, the complexity of a project or mitigation measures is not a reason to require an EIR.

The Water Board finds, in fact, that the proposed project is relatively simple. It consists of a site cleanup, the disposal of dredged sediments, and site restoration. It occurs on land with simple land ownership and with no change in land use. It does not bring new population to the area or expose people to increased risk of exposure to contaminants.

Chevron has incorporated all proposed mitigation into the project, and the project would not result in significant unavoidable impacts.

Comment 1f: *The community wants and needs an opportunity to review the extensive and complex documents written by Chevron's environmental consultants over the last eight years. If it took Chevron eight years to get to a solution, how can the mostly volunteer-public grasp and comment on the details in a few short weeks?*

Response: See Response to Comment 1b.

Comment 1g: *I encourage you to reach out to other Cal EPA agencies and other professionals with extensive experience in the permanent storage of large quantities of hazardous waste at or near bodies of water in an earthquake zone to determine if the disposal of the toxic waste is "Less than Significant with Mitigation" as you describe. It appears to me that the project qualifies for a "Potentially Significant Impact" and should not be considered for a Negative Declaration. The Water Board should step back and revise plans and move into a full Environmental Impact Report.*

Response: The Initial Study and proposed mitigated Negative Declaration were transmitted to the State Clearinghouse on September 25, 2006 and the clearinghouse notified State agencies of the availability of the documents for their review and comment. No comments were received from other Cal EPA agencies. Comments received from other professionals are addressed in this response to comments document.

The materials in the No. 1 Oxidation Pond and the sediments from Castro Cove have been carefully characterized and are not regulated as hazardous wastes by State or federal criteria. Thus, the proposed action would not create a hazardous waste storage facility.

Potential seismic impacts of the proposed project are addressed in the Geology and Soils section of the Initial Study. None were found to be significant. Given

the lack of potentially significant impacts, the Water Board concludes that an EIR is not required.

Comment 1h: *I appreciate the good and ongoing service the Water Board and its employees provide to our community every day. I hope that you will give more emphasis to community notice and outreach and that that you will give my comments consideration as you deliberate how to proceed with Chevron's Castro Cove proposed Negative Declaration.*

Response: The Water Board appreciates the comments provided and will consider them before acting on the proposed mitigated Negative Declaration and Site Cleanup Requirements at its November 13, 2006, meeting.

2. Comment letter received from Gina Hagg, City of Richmond Resident, on October 25, 2006.

Comment 2a: *We are concerned that the proposed in situ mixing of cement with the excavated sediments (in a process known as solidification/stabilization * S/S) followed by capping and surface water and groundwater flow diversion/collection, is sufficient to prevent further releases of polycyclic aromatic hydrocarbons (PAHs), heavy metals and other pollutants that would adversely affect public health and the environment.*

Response: The stabilization process is being conducted for geotechnical purposes only. It is not intended to provide containment or chemical treatment of the oily materials in the pond. These oily materials are currently hydraulically isolated from the aquatic environment of the Bay by the Refinery Groundwater Protection System (GPS) consisting of a series of extraction trenches and barrier walls completely enclosing the No. 1 Oxidation Pond, the underlying Bay Mud, and an upward hydraulic gradient. The geotechnical stabilization process would be an enhancement to the interim corrective action for the No. 1 Oxidation Pond which was approved by the Water Board in 2004, pursuant to Board Order No. 00-043, which implements the requirements of California Code of Regulations Title 27 regulations for Chevron's discharge of non-hazardous waste to land.

As noted in the Initial Study, the excavated Cove sediments and oily materials in the No. 1 Oxidation Pond would be mixed in the pond with cement, lime, fly ash, bottom ash, or cement kiln dust and approximately 60,000 cubic yards of non-hazardous soil from Refinery construction projects to produce a geotechnically stabilized layer over the site. This geotechnical stabilization would provide a structural base for the construction of a vegetative cap over the site. This cap would eliminate potential exposure pathways to human and ecological receptors.

As summarized in the Draft Corrective Action Plan (CAP) for the No. 1 Oxidation Pond, the hydrologic and hydrogeologic data demonstrate that (1) runoff of

constituents of potential concern (COPCs) to the Bay does not occur because stormwater from the site is collected and treated by the Refinery’s effluent system, and (2) groundwater is contained for the following reasons:

- Containment of “A” Zone groundwater by the groundwater protection system (GPS);
- The presence of the Recent Bay Mud Aquitard between the “A” and “C” Zones;
- The presence of upward vertical hydraulic gradients within the “C” Zone, as well as from the “C” to “A” Zone;
- Hydraulic control and localized capture of “A” and “C” Zone groundwater through the operation of the 50/100-Foot Channel; and
- The overall low-permeability of “C” Zone sediments.

Based on this evidence, the Water Board concludes that the proposed project would not have a significant effect on public health or the environment.

Comment 2b: *The concern is relative to the proposal that Castro Cove "Sediments added into the No. 1 Ox Pond, Passes 2 through 5 would be solidified and stabilized in-place", which is briefly and inadequately described in the Draft Initial Study, Section 3.6, page 16.*

Response: CEQA requires that a project description provide enough detail to identify and evaluate the potential impacts associated with the proposed project and to determine whether they have a potentially significant effect on the environment. The Initial Study satisfies this criterion.

Comment 2c: *The Draft Initial Study and Negative Declaration report has not identified the potential technical problems that most likely will occur as a result of this process.*

Response: See Responses to Comments 2e through 2h.

Comment 2d: *The No. 1 Ox Pond bottom layer of material is highly organic and heavily contaminated with chlorinated organics such as PAHs and heavy metals.*

Response: While PAHs are organic, neither PAHs nor heavy metals contain chlorine and are not categorized as chlorinated organics. Chlorinated organics have not been detected in samples collected from material in the No. 1 Oxidation Pond.

Comment 2e: *The process of drilling into this highly variable material, which may in some cases exhibit fluid-like properties, will no doubt release contaminants to the aquatic environment during the process of solidification. The continued process to solidify the bottom will by its nature also force contaminants, from their existing state*

(that of being bound with the organic matter of the bottom), into the aquatic environment.

Response: The stabilization process would release contaminants to the aquatic environment. The No. 1 Oxidation Pond is hydraulically isolated from the aquatic environment of the Bay, and as described in Response to Comment 2a, transport of the COPCs would not occur. The hydraulic isolation of the No. 1 Oxidation Pond would not be breached or diminished in effectiveness by the stabilization process or by the final cap of stabilized material.

Comment 2f: *What is the planned bore hole spacing?*

Response: The commenter incorrectly characterizes the stabilization process because it would not involve drilling bore holes at regular intervals. Stabilization, as described in the Project Description, would be performed by excavators or specialty equipment equipped with reagent injection holes. The specialized equipment would thoroughly mix the sediment slurry, oily sediments, and soil with stabilization materials to form a relatively homogenous 6 to 7 foot layer of stabilized material, which would provide a geotechnical base to support a vegetative cap. The excavations would be spaced closely enough to allow thorough mixing of the oily soil, non-hazardous refinery soils and stabilizing material.

Comment 2g: *How is the operator going to control preferential flow path of grout material?*

Response: Stabilizing material as described in Response to Comment 2f would not create paths of preferential flow of the injected materials.

Comment 2h: *Is this proven technology?*

Response: Soft sediment/soil stabilization for geotechnical purposes is performed widely in environmental construction projects across the U.S. and world. As noted, the stabilization is for geotechnical purposes and is not intended to treat the oily materials.

Comment 2i: *Will this procedure hold for the long term (long term performance)?*

Response: See Response to Comment 2k.

Comment 2j: *Overall, although S/S treatment of solid wastes has been widely applied, largely because it is initially cheaper than removal and adequate treatment of the wastes, it is not a proven technology that has been successfully demonstrated on similar wastes to the Castro Cove/No. 1 Ox Pond sediments.*

Response: See Response to Comment 2k. Economic considerations are not a CEQA issue.

Comment 2k: *Erroneously assuming that prior use of S/S treatment at other sites is equivalent to a demonstration that it is a proven technology. As discussed by Lee (Lee, G. F. (2006a). Comments on "Remediation of Sydney Tar Ponds and Coke Ovens Sites Environmental Impact Statement, Sydney, Nova Scotia,"), the S/S treatment approach has not been adequately and reliably evaluated with respect to prevention of release of pollutants over the time that the pollutants in the S/S-treated soils will be a threat. It has been Lee's experience in reviewing Superfund site allowed approaches for remediation that the approaches adopted often do not adequately and reliably consider the long-term effectiveness in preventing future environmental pollution.*

Response: It is inappropriate to rely solely on the success (or failure) of technologies at other sites, and thus the Water Board has considered site-specific conditions in its evaluation of the proposed action. At the No. 1 Oxidation Pond, the Water Board expects that the proposed technology would perform as intended to provide long-term geotechnical stability to the materials in the pond. The stabilization process is not being conducted for purposes of containing or treating the oily materials in the pond nor is the stabilization process necessary to contain or to treat them. The materials in the pond would continue to be contained as they are now by the underlying Bay Mud, Refinery groundwater protection system (GPS) and upward hydraulic gradient. An interim corrective action was approved for the No. 1 Oxidation Pond by the Water Board in 2004. The stabilized material would be an enhancement to this interim corrective action. Given these site-specific conditions and the systems that are in place, and would remain in place, the Water Board concludes that placement of sediments in the No. 1 Oxidation Pond would not have significant adverse effects on the environment.

Comment 2l: *Drs. Lee and Jones-Lee concluded, based on their experience and the literature, that solidification/stabilization, capping and flow diversion approach was not a reliable approach for immobilization/ containment of the pollutants in the Tar Ponds sediments.*

Response: The cited study evaluates the effectiveness of solidification/stabilization to treat Tar Pond materials, which is not the purpose of the stabilization activity for this project. Please refer to Response to Comment 2k.

Comment 2m: *We are concerned that this is not a "walk-away" approach.*

Response: Please refer to Response to Comment 2k.

Comment 2n: *Considerable intervention would be needed to adequately monitor and maintain the S/S-treated sediments and the flow diversion structures that Chevron proposed be used to keep surface water and groundwater from entering the S/S-treated sediments and from leaving the treated sediments to cause further pollution of the estuary.*

Response: Because the No. 1 Oxidation Pond is hydraulically isolated from the aquatic environment of the Bay, as described in Response to Comment 2a, transport of the COPCs to the estuary would not occur. Therefore, the Water Board concludes that the proposed action would not cause further pollution of the estuary. The estuary would, in fact, benefit from the removal of contaminated sediments from Castro Cove.

No flow diversion structures are proposed or needed to keep surface water or groundwater from entering the solidified sediments.

Comment 2o: *We are afraid that we will inherit the responsibility for post remediation of the Castro Cove sediments. We could conclude that the S/S treatment of these sediments, and the associated capping and flow diversions, is not a reliable approach.*

Response: See Responses to Comments 2e, 2f, 2k and 2n.

Comment 2p: *From Conner, J. (1990). (Chemical Fixation and Solidification of Hazardous Wastes, VanNostrand Reinhold, NY, NY, 692pp.) To date, there has been little or no verification of these tests [leach test results] to ensure that they accurately predict behavior of the treated material in the field setting.*

Response: The cited study is not relevant to this project because the stabilization is intended for geotechnical purposes and not intended to treat the materials in the pond. Please refer to Responses to Comments 2j and 2k.

Comment 2q: *Even though S/S has been used for over 30 years there is no direct evidence of long-term material durability in the field. The durability of a S/S waste is dependent on how well it endures long term exposure to environmental stresses. A number of physical and chemical tests have been applied to S/S wastes to determine the durability of the material. Generally, these tests are short term tests and do not give a full correlation to field performance.*

Response: Please refer to Responses to Comments 2j, 2k and 2p.

Comment 2r: *Further, Means et al. (1996) stated: The long-term performance of treated waste is not clearly understood, and no definitive test procedures exist to measure or assess this property. The Toxicity Characteristic Leaching Procedure (TCLP) is not an adequate measure of long-term leaching. Monitoring data from field disposal sites are needed to detect the premature deterioration of solidification or stabilization of previously processed wastes. Because of the uncertainties surrounding long-term performance, wastes previously treated using S/S and disposed of may have to be retrieved and retreated in the future.*

Response: The cited study is not relevant to this project because the stabilization is intended for geotechnical purposes and not intended to treat the materials in the pond. Please refer to Responses to Comments 2j and 2k.

Comment 2s: *In addition, Wiles and Barth (1992) of the US EPA stated: However, results of several studies, as well as data from remediation of several Superfund sites, have raised concerns about whether S/S is a valid technology for treating organic-bearing wastes.*

Response: The cited study is not relevant to this project because the stabilization is intended for geotechnical purposes and not intended to treat the materials in the pond. Please refer to Responses to Comments 2j and 2k.

Comment 2t: *Furthermore, studies also provide evidence that tests other than the regulatory extraction tests [for example, toxicity characteristic leaching procedure (TCLP)] will be required to evaluate the effectiveness of S/S, especially when applied to organic wastes.*

Response: The studies are not relevant to this project because the stabilization is intended for geotechnical purposes and not intended to treat the materials in the pond. Please refer to Responses to Comments 2j and 2k.

Comment 2u: *These results suggested that any successful durability test or predictive model will have to account for significant chemical and structural changes over time that influence leaching rate.*

Response: Please refer to Responses to Comments 2j, 2k and 2p.

Comment 2v: *The durability of S/S wastes remains unclear, in part [due] to the relative time that the technology has been used, and to the lack of information on the sites using it.*

Response: Please refer to Responses to Comments 2j and 2k.

Comment 2w: *Evaluation of S/S process design, performance, and treatment efficiency should be based on a matrix of several testing protocols. No single test, such as TCLP, can provide all the information required to evaluate contaminant release potential, contaminant release rate, and physical durability. An appropriate test matrix to evaluate S/S processes should include tests that will address these factors.*

Response: Please refer to Responses to Comments 2j, 2k, and 2p.

Comment 2x: *Barth (pers. comm., 2006) indicated that the situation today is no different than it was in 1992 when he and Wiles developed their paper on this issue. There is still a lack of reliable information on the long-term effectiveness of S/S treatment of wastes that are high in organic content.*

Response: The citation is not relevant to this project because the stabilization is intended for geotechnical purposes and not intended to treat the materials in the pond. Please refer to Responses to Comments 2j and 2k.

Comment 2y: *Thornburg et al. (2006), in a recent study of the "Effectiveness of in situ Cement Stabilization for Remediation of Sediment Containing Coal Tar Derived Hydrocarbons," found that S/S treatment of these organic sediments was not effective in preventing release of pollutants from them.*

Response: The cited study is not relevant to this project because the stabilization is intended for geotechnical purposes and not intended to treat the materials in the pond. Please refer to Responses to Comments 2j and 2k.

Comment 2z: *The STPA literature review on the effectiveness of S/S treatment for contaminated soils and sediments failed to reference the work of others, such as cited above and in Lee (2006a), on the potential problems with S/S treatment being an effective method of long-term prevention of release of pollutants from the treated sediments/soils. The Agency also failed to mention readily available references in the literature to the inappropriateness of using the TCLP for evaluating effectiveness of S/S treatment.*

Response: The study is not relevant to this project because the stabilization is intended for geotechnical purposes and not intended to treat the materials in the pond. Please refer to Responses to Comments 2j and 2k.

Comment 2aa: *How will Chevron ensure that the entire area is solidified?*

Response: Chevron is stabilizing the material for geotechnical purposes and is not solidifying it. Please see Response to Comment 2f. The procedure described there would ensure that stabilization would occur over the entire contiguous area of the No. 1 Oxidation Pond, producing a homogeneous stabilized layer 6 to 7 feet thick.

Comment 2bb: *How is the shoreline interface going to be handled?*

Response: The No. 1 Oxidation Pond does not interface with the Castro Cove shoreline. Only approximately 350 feet of Pass 2 of the No. 1 Oxidation Pond is adjacent to the shoreline. Passes 2 through 5 of the No. 1 Oxidation Pond are hydraulically confined by the GPS consisting of hydraulic barrier walls and controls as described in Response to Comment 2a.

Comment 2cc: *Have there been leachability tests carried out on the final product to determine whether the contaminants would get into the receiving environment (ground water or surface water)?*

Response: Leachability tests are unnecessary because as noted in Response to Comment 2a the oily materials in the No. 1 Oxidation Pond are hydraulically isolated, which prevents the off-site migration of chemicals via groundwater. Surface water at the site would continue to be collected and treated as it is now by the Chevron Refinery's effluent system.

Comment 2dd: *The Negative Declaration should explain and detail information on the leacheability of the contaminants from this grout mixture over time.*

Response: Please refer to Response to Comment 2cc.

Comment 2ee: *Dewatered PAH materials will be conditioned with inert materials. "The blend material will be flyash, lime or quicklime"*

Response: Comment noted. Castro Cove sediments, non-hazardous Refinery soils and oily materials in the No. 1 Oxidation Pond would be mixed with cement, lime, fly ash, bottom ash, or cement kiln dust.

Comment 2ff: *Declaring flyash an inert material is hardly a best management practice.*

Response: Comment noted. The Initial Study does not describe fly ash as an inert material.

Comment 2gg: *Provide scientific justification that flyash is an inert material in light of the fact that it is toxic waste.*

Response: The comment is incorrect in suggesting that all flyash is "toxic waste." Flyash, if used, would be analyzed prior to placement in the No. 1 Oxidation Pond to ensure that it is not toxic waste. No toxic waste would be used as a stabilizing material in the No. 1 Oxidation Pond.

Comment 2hh: *Attention should also be given to all applicable policies, guidelines, codes, standards, and best management practices that would contribute to avoidance or reduction of adverse impacts if followed.*

Response: The Water Board has followed all applicable policies, guidelines, regulations and laws in its evaluation of the proposed project. Mitigation measures would be included in the project that either avoid or reduce potentially significant impacts to levels that are less than significant.

Comment 2ii: *Provide details and cost of the onsite conditioning area to control odors/vapors.*

Response: Because sediments would be mixed in situ, odor generation is expected to be minimal as discussed in the Initial Study. In addition, the site is located over one mile from the nearest sensitive receptor and any odors produced would

not significantly affect these potential receptors. The cost of odor/vapor control is not a CEQA issue.

Comment 2jj: *Spillage, run off/drainage, additives and residuals.*

Response: The commenter does not state which particular issue(s) she believes are associated with spillage, run off/drainage, additives and residuals. Run off, drainage, spillage, additives (i.e., stabilizing materials) and residuals (i.e., unstabilized materials) are discussed in the Initial Study.

Comment 2kk: *Has Draft Initial Study and Negative Declaration report included risk from heavy metals in these conditioning materials. Please provide data.*

Response: Conditioning (stabilizing) materials would be analyzed prior to placement in the No. 1 Oxidation Pond to ensure that they are not toxic. No toxic material would be used as a stabilizing material in the No. 1 Oxidation Pond.

Comment 2ll: *Long term monitoring of S/S waste are not included in the Negative Declaration.*

Response: The monitoring program for the No. 1 Oxidation Pond is already established and is part of the monitoring program for the GPS approved by the Water Board under Order No. 00-043. It is not necessary to establish a new monitoring program as part of this project.

Comment 2mm: *Both cost estimates and risk analysis of the long term monitoring plan is meaningless without a fully developed plan.*

Response: Costs are not a CEQA issue. See also Response to Comment 2ll.

Comment 2nn: *Please provide the plan and cost and risk analysis water and air emissions.*

Response: Costs are not a CEQA issue. It is not clear what “risk analysis water and air emissions” the commenter is requesting. See Response to Comment 2ll for groundwater monitoring. Section 6.3 of the Initial Study describes air emission design measures that would be included in the project.

3. Comment letter received from Henry Clark, West County Toxics Coalition, on October 25, 2006.

Comment 3a: *As a resident of Richmond and Director of an Environmental Justice Organization, I am concerned that the storage of mercury in the oxidation ponds will create a permanent Hazardous Waste Storage “facility” that will not be protective of the environment and bay waters.*

Response: The materials in the No. 1 Oxidation Pond and the sediments from Castro Cove have been carefully characterized with regards to mercury and other constituents and are not regulated as hazardous wastes by State or federal criteria. The proposed action would not create a hazardous waste storage facility.

See also Response to Comment 2a, with regards to protection of the environment and bay waters.

Comment 3b: *(1) Recommendation: The mercury and (PAHs) polyaromatic hydrocarbons should be trucked off to a legal hazardous Waste Disposal Site.*

Response: The commenter suggests an alternative method for disposing of the Castro Cove sediments. See Responses to Comments 3a and 1d with regards to hazardous waste disposal and trucking of sediments to an off-site facility.

4. Comment letter received from Joseph Robinson, City of Richmond Resident, on October 25, 2006.

Comment 4a: *1) Castro Cove is an embayment of San Pablo Bay, and a tidally-influenced portion of San Francisco Bay. As such, it is considered a Waters of the United States, under the jurisdiction of the US Army Corps of Engineers, and is also administered by US Fish and Wildlife and other federal agencies having statutory authority. Typically, when a federal permit or other action would be required, compliance under the National Environmental Policy Act (NEPA) would be necessary. The NEPA equivalent of the draft ND would be a draft Environmental Assessment and Finding of No Significant Impact. Since Castro Cove is a resource with federal jurisdiction, could you please explain why NEPA documentation was not prepared?*

Response: An application has already been submitted by Chevron to the USACE for a discretionary Rivers and Harbors Act Section 10/Clean Water Act Section 404 permit. The USACE will comply with requirements of NEPA and will prepare environmental documentation as required.

Comment 4b: *If a federal agency such as US Environmental Protection Agency (USEPA) delegated its authority or otherwise authorized a State regulatory agency under the California Environmental Quality Act (CEQA) to act on its behalf, please explain.*

Response: CEQA is not a federally delegated statute. US EPA received notice of the availability of the mitigated Negative Declaration.

Please see Response to Comment 4a.

Comment 4c: *2) The ND appears to “piecemeal” or otherwise fragment the environmental analysis for the proposed work.*

Response: “Piecemealing” occurs when a larger project is split into two or more separate projects for the purpose of reducing environmental impacts. The proposed project is not part of a larger project. The commenter does not state what other project the proposed project is allegedly piecemealed from.

Comment 4d: *The document does not appear to address all the potential effects or impacts since it does not characterize the existing condition and nature of the No. 1 Oxidation Pond (“Ox Pond”) where the dredged material would be placed.*

Response: Sections 2 and 3 of Initial Study do include characterization of the No.1 Oxidation Pond. Additional characteristics, relevant to specific topic areas of the CEQA Initial Study Checklist, are provided in Section 6.

Comment 4e: *A reader assumes that the oily material in the Ox Pond is hazardous material, and that by depositing 80,000 cubic yards of the dredged material from Castro Cove, there will be an additive and cumulative effect and therefore a potentially significant impact.*

Response: The Initial Study on page 9 states that “Chevron would cap and close the No. 1 Ox Pond as part of the project.” Since stabilization and capping of the No. 1 Oxidation Pond is part of the proposed project, the Initial Study considers the impacts of this action as part of the project itself, not as a cumulative or additive effect. Please see also Responses to Comments 2a, 4f, and 4r.

Comment 4f: *Please evaluate how the proposed activity would be protective of human health and the biota, especially in terms of groundwater contamination or recontamination of the tidally-influenced zone.*

Response: These potential impacts are evaluated in the Initial Study. With respect to biological resources, the Initial Study on page 46 determines that because “the project would remove contaminants from Castro Cove and cap the oily sediments in the No. 1 Ox Pond it is expected to have an overall beneficial impact to biological resources.” With respect to hazardous materials impacts, the Initial Study on page 73 determines that the “cap of clean soil and stabilized material would prevent human or animal contact with the underlying oily sediments. The cap of stabilized material, underlying layer of Bay Mud, upward hydraulic gradient and Refinery’s groundwater protection system would prevent the movement of the oily sediments in the environment. Thus the potential impact would be less than significant.” Please see also Response to Comment 2a.

Comment 4g: *If the project is looked at in all its various parts, I believe it merits an Environmental Impact Report (EIR) as opposed to the ND.*

Response: The Water Board has determined that this project does not meet the criteria requiring an EIR and that a Negative Declaration is appropriate. Please see Responses to Comments 1b, 1e and 2hh.

Comment 4h: *Since the ND is a lower level document than an EIR the scoping process did not include public participation. Scoping is the process of determining the coverage, focus, and content of an EIR as proscribed in CEQA, and helps to identify the range of actions, alternatives, environmental effects, and mitigation measures to be analyzed in depth. The scoping process also brings together and resolves the concerns of all interested parties: proponents, opponents, and interested governmental agencies. Compared to an ND, an EIR receives a more robust review by regulatory agencies and other bodies involved in the public trust.*

Response: Comment noted. As the commenter indicates, scoping is not required for a Negative Declaration. Please see Response to Comment 4g.

Comment 4i: *3) It is difficult for the reader to determine if the project proponent intends to rely on this ND as environmental clearance for future work at the site of the Ox Pond. Please clarify.*

Response: The proposed project includes stabilization and capping of the No. 1 Oxidation Pond. While the Initial Study acknowledges that the No. 1 Oxidation Pond Site might be used in the future for typical refinery uses, no specific project for the site is known or contemplated at the present time. If any future use is proposed that requires discretionary approval subject to CEQA, it may require further CEQA analysis.

Comment 4j: *4) What is the status of the waste discharge monitoring system and related groundwater corrective action measures?*

Response: The GPS as described in the Initial Study was installed as the corrective action for groundwater. The groundwater monitoring system is in place and operating as designed. The operation of the system is subject to the requirements of Board Order No. 00-043.

Comment 4k: *Please provide copies of the 2-year monitoring report (required pursuant to Order 00-043 Waste Discharge Requirements, 6/21/2000) for Castro Sector and North Yard Sector (see Table 2 of Order 00-043.) Since this information is needed by the reader to evaluate potential cumulative impacts, it further exemplifies piecemealing of the study.*

Response: Copies of the semi-annual groundwater monitoring reports, which include both the Castro Sector and North Yard Sector, are available for public review at the Water Board offices in Oakland, California. The commenter appears to confuse the

CEQA concepts of piecemealing and cumulative impacts. Please see Response to Comment 4c for a discussion of piecemealing and 4e for cumulative impacts.

Comment 4l: *5) There is no study of the long term storage of hazardous material in the Ox Ponds.*

Response: The Initial Study evaluated the potential impacts associated with the long-term presence of the materials that will be stabilized and capped in the No. 1 Oxidation Pond. Please see Responses to Comments 1g, 2a and 4f.

Comment 4m: *6) In Section 6.8, Water Quality / Hydrology, the report states that the levee has a history of subsidence but does not qualify the nature, cause, duration, or impacts of this effect. Since the levee is a key structure in the proposed containment system, please explain this in greater detail. Also, since there is a history of subsidence, there would also be a history of repair and maintenance actions. Please elaborate on that as well, and compare and contrast those actions with the proposed mitigation entailing the use of geotextiles to stabilize the levee.*

Response: The levee that has a history of subsidence is described on page 10 of the Project Description (rather than in Section 6.8 as stated by the commenter). This levee is located on the north side of the Refinery's stormwater collection pond, which is described in the text and identified as the North Yard Impound Basin in Figure 3.0-1. This levee is outside of the Refinery's groundwater protection system (GPS) and is not a key component of any "proposed containment system." As described in the Initial Study on page 10, the geotextile would be part of an engineered cap over the sediments and is not intended to stabilize the levee.

Comment 4n: *Was the so-called GPS affected by this subsidence?*

Response: The GPS system is not located in this area and was not affected by the subsidence.

Comment 4o: *7) What is the age and existing condition of the wall or dike described on page 7 and shown on Figure 1.1?*

Response: The dike was built in 1959 and is functioning well as a separation between the North Yard Impound Basin and Castro Cove. The North Yard Impound Basin is physically separated from Passes 2 through 5 of the No. 1 Oxidation Pond and Castro Cove. The proposed project would have no effect on the North Yard Impound Basin. Please see also Response to Comment 4n.

Comment 4p: *8) Please show a cross-section graphic based on the text in Section 3.6 (page 16). The reader is left guessing as to the proposed dimensions of the horizons described and the appearance of the final proposed configuration.*

Response: Page 16 of the Initial Study provides dimensions of the materials in the subsurface of the No. 1 Oxidation Pond. The graphic request is not necessary in light of the information on dimensions that was provided in the Initial Study.

Comment 4q: *9) There appears to be a conflict in the CEQA Initial Study Checklist and Discussion. In Section 6.4, Biological Resources, the report states that the project could have a “less than substantial effect with mitigation” on biota and wetlands. While not clearly spelled out, the reader assumes that the potential effect on wildlife would be exposure to hazardous material. However, in Section 6.7, Hazards and Hazardous Materials, the checklist is completed to show that there is little or no effect from hazardous waste, despite the fact, as only one example, that the project will move up to 190 pounds of mercury. This duality does not appear to be plausible, and requires explanation.*

Response: The commenter’s assumption that the biological resources mitigation measures are related to exposure of wildlife to hazardous materials is not correct. As indicated in Section 6.4 of the Initial Study, mitigation is needed for dredging and construction activity impacts to wildlife and wetlands.

Comment 4r: *The potentially significant impact to wildlife is but one scenario of impacts from hazardous waste; where are the others discussed, and is the project designed to be protective of human health? Unless those potential impacts are discussed in the ND, this cannot be evaluated.*

Response: The materials in the No. 1 Oxidation Pond and the sediments from Castro Cove have been carefully characterized and are not regulated as hazardous wastes by State or federal criteria. The project is designed to be protective of both human health and wildlife. Please refer to Responses to Comments 2a and 4f.

Comment 4s: *9) How will the mercury be resolved or otherwise remediated?*

Response: Sediments containing mercury would be remediated by removal from the Cove and placement in the No. 1 Oxidation Pond, where they would be isolated from further contact with the aquatic environment, and from exposure to human and non-aquatic ecological receptors, as described in the Project Description of the Initial Study.

Please refer also to Response to Comment 2a.

Comment 4t: *10) Since the sources of the polycyclic aromatic hydrocarbons (PAHs) have not been identified, how can the public be assured that this or other unsourced constituents of concern would not reappear?*

Response: The Water Board believes that the source of the PAHs that will be remediated as described in the Initial Study has been adequately identified as being related to the discharge of untreated Chevron refinery process wastewater effluent and other refinery wastes directly into the Cove between 1902 and 1971. After

implementation of the Clean Water Act in 1972, all process water was biologically treated prior to being discharged in accordance with NPDES permit requirements. Discharge of treated effluent to Castro Cove ended in 1987, when all discharge water was rerouted to the Deep Water Outfall offshore of Point San Pablo. Refinery effluent is therefore no longer a potential source of PAHs or other contaminants to Castro Cove. Likewise, any petroleum-contaminated shallow groundwater originating from the refinery is also not a potential source of contamination to Castro Cove because it is captured by refinery-wide GPS and is routed to the effluent treatment system before it can migrate outside the refinery perimeter. The commenter does not identify any "unsourced" constituents other than PAHs or present evidence indicating a risk of future contamination. The possibility of future contamination from unknown sources is wholly speculative and cannot be evaluated at this time. In the event that future contamination does occur, it would be addressed by future regulatory action.

Comment 4u: *11) In the Corrective Action Plan (URS, 2002) on page 35, Section 6.1, that report states “from a regulatory perspective, use of the ponds as a disposal location could pose challenges.” What are those challenges, and how were they addressed in the ND and the proposed mitigation strategy?*

Response: The commenter provides a partial quote from a section of the 2002 CAP for Castro Cove. The complete sentence from which the phrase was extracted is, “While it may be possible to dispose of the sediments in the ChevChem Ponds from an engineering perspective, from a regulatory perspective, use of the Ponds as a disposal location could pose challenges.” The quote does not refer to the No. 1 Oxidation Pond, but to other ponds located on Chevron property. The discussion of regulatory issues with regards to the ChevChem ponds is not relevant. The No. 1 Oxidation Pond does not present the same regulatory challenges.

Comment 4v: *There was not enough time to review the ND, and compare it with other information.*

Response: Please refer to Response to Comment 1b.

Comment 4w: *There appears to be limited public involvement since interested parties found out by word of mouth. Public outreach did not appear adequate.*

Response: Please refer to Response to Comment 1b.

Comment 4x: *Elected officials who would otherwise be active in environmental matters were unable to participate due to the upcoming election.*

Response: This is not a CEQA issue. Please refer to Response to Comment 1b. However, it is worth noting that Richmond City Councilmember Gayle McLaughlin, who is

running for mayor of Richmond, did submit comments, and Councilmember Tom Butt attended the October 4, 2006, community meeting.

Comment 4y: *There did not appear to be coordination in conducting public outreach with sister State agencies such as Department of Toxic Substance Control.*

Response: The Initial Study/Mitigated Negative Declaration was distributed to other state agencies, including the DTSC, by the State Clearinghouse as required by CEQA.

5. Comment letter received from Mary Menconi, State Lands Commission, on October 26, 2006.

Comment 5a: *As you are aware, the proposed remediation project will involve State-owned lands under the jurisdiction of the California State Lands Commission (CSLC). The CSLC is entrusted to oversee the Public Trust on sovereign public property right held by the State as its delegated trustee for the benefit of all the people. This right limits the uses of these lands to waterborne commerce, navigation, fisheries, open space, recreation, or other recognized Public Trust Purposes. A lease from the Commission is required for any portion of a project extending onto State-owned lands, which are under its exclusive jurisdiction. CSLC received an application to lease such lands for the proposed project on September 26, 2006 from Chevron USA.*

Response: Comment noted.

Comment 5b: *Page 7, Summary of the Proposed Project Activities and Page 13, Section 3.3. The Summary should include the activity of discharging the decant water to San Pablo Bay, and this activity should also be described in more detail in Section 3.3 as it is an important aspect of the project. In addition, the last sentence of Section 3.3 states that the water would be “treated”, if needed, prior to permitted discharge to San Pablo Bay. It is not clear if this treatment would be the flocculation and carbon filters, or some other treatment that is not described in this section. The treatment method should be clarified.*

Response: The discharge of decant water, including proposed treatment methods, is described on pages 13 and 77 (in the Hydrology and Water Quality section) of the Initial Study. Water would be treated by the addition of polymer flocculants and activated carbon, as needed. As noted in the Initial Study, the water would be sampled and analyzed prior to permitted discharge in accordance with effluent limitations set forth by a Water Quality Certification under Section 401 of the Clean Water Act and would comply with water quality standards for San Francisco Bay.

Comment 5c: *Page 33, Setting in Biological Resources. The document should identify any eelgrass beds in the Shallow Subtidal areas, and if none exist it should so state.*

Response: There are no eelgrass beds in Castro Cove.

Comment 5d: *Page 33, Discussion. The environmental data for endangered species should not have been limited to only the San Quentin Quad as 60-70% of that quad is open water (see next comment).*

Response: The San Quentin Quad provides adequate coverage of the project area. It covers the Richmond shoreline from a point northeast of Wildcat Marsh to the area south of the Richmond-San Rafael Bridge. This length of Bay shoreline includes the project area in Castro Cove.

Comment 5e: *Page 41, Potential Impacts to Federal and State Listed Plant Species and Table 6.4-1 (page 49). This section should also include Soft bird's-beak (*Cordylanthus mollis* ssp. *mollis*). This is a Federally-listed endangered/State Listed rare species and there is a known occurrence within two miles north of the project.*

Response: The plant has not been observed in the project area. *Cordylanthus mollis* ssp. *mollis* (soft bird's-beak) occurs in salt and brackish tidal marshes fringing San Pablo and Suisun Bays in the San Francisco Bay area of northern California. The plant is restricted to a narrow tidal band, typically in higher elevational zones within larger tidal marshes that have fully developed tidal channel networks. These plants usually do not occur in smaller fringe tidal marshes that are generally less than 100 meters (m) (300 feet (ft)) in width, or in non-tidal areas.

Comment 5f: *Page 44, BIO-7. This mitigation measure should specify that preconstruction surveys for sensitive plant species will be conducted during the months of July through September, which is the appropriate season for the plants listed in the Proposed Draft MND.*

Response: The project area has been disturbed over time (much of it is fill or other recently deposited materials) and consists of small fringe habitats that are unlikely to support special status plants. General vegetation community surveys have been performed in the area, and to date, have not observed special status species. Since construction would begin in February 2007, a pre-construction survey would be performed during November 2006 to capture the end of growing season.

Comment 5g: *Page 44, BIO-8. This mitigation measure should state that “Adaptive management measures **will include** elimination of non-native cordgrass clones”, not ...**may include**...” The measure should specify how the project will ensure that non-native cordgrass or other invasive species do not invade the restored areas, and the control measures that will be used if they do invade the restored areas.*

Response: The Water Board will require the proponent to eliminate non-native cordgrass clones from the restoration area. Due to their invasive nature, the Water Board and project proponent cannot "ensure" non-native cordgrass and other invasives will not invade restored area. As part of adaptive management, the project proponent will inspect for invasives and, if they appear, will take appropriate measures to control them.