



*Final Technical Report*

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## **A Rapid Trash Assessment Method Applied to Waters of the San Francisco Bay Region: Trash Measurement in Streams**



**August 2005**



**SAN FRANCISCO BAY REGIONAL WATER QUALITY CONTROL BOARD**



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California Regional Water Quality Control Board  
San Francisco Bay Region  
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*Cover Photo of Peralta Creek at Cesar Chavez Park, Oakland, CA, by Anne Senter*

## **Introduction**

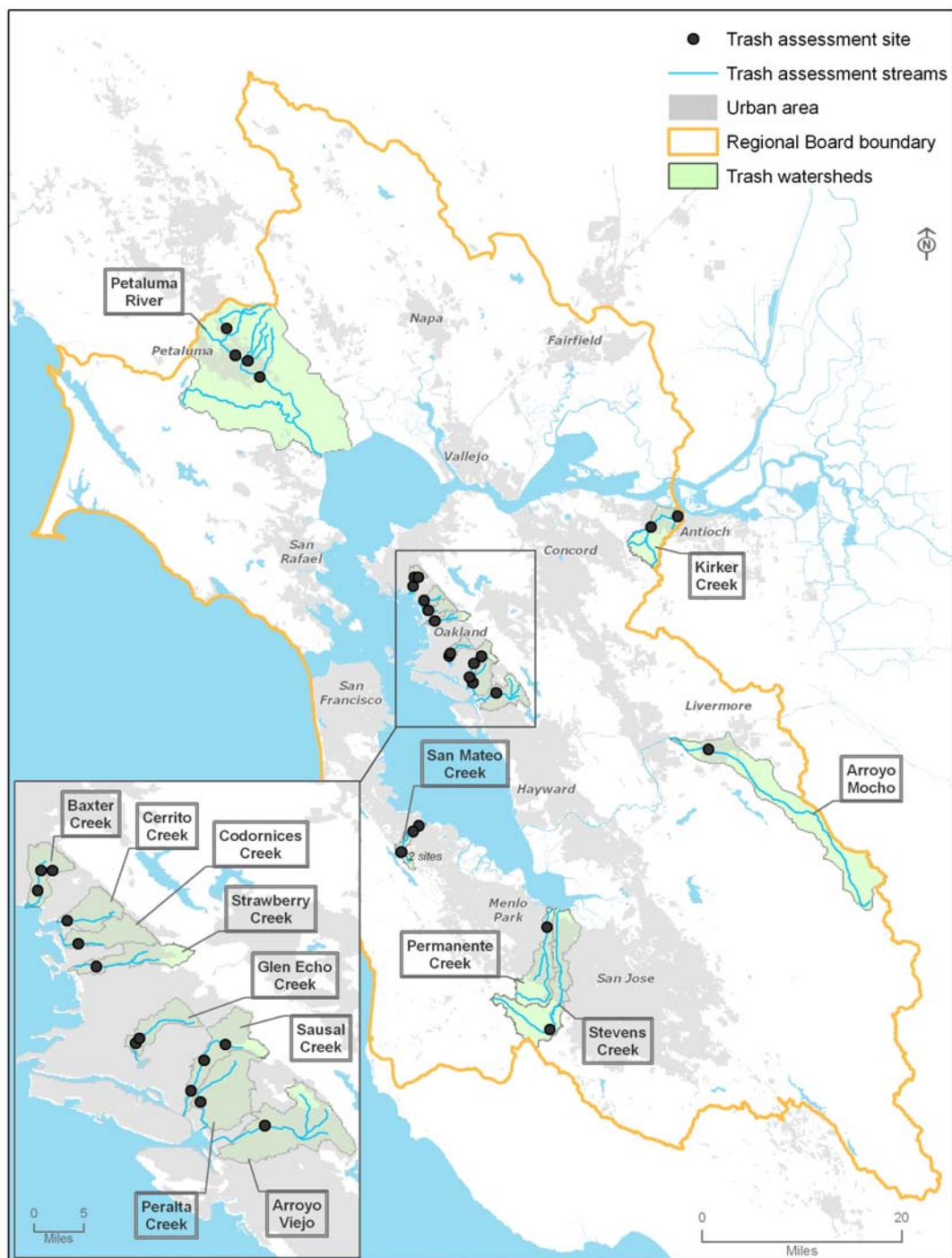
Trash is a term used in water quality control, synonymous with litter, debris, rubbish and refuse. Trash in urban waterways of coastal areas can become “marine debris,” known to harm fish and wildlife and cause adverse economic impacts (Moore and Allen, 2000). Trash is a regulated water pollutant that has a large range of characteristics of concern to water quality. It accumulates in streams, rivers, bays, and ocean beaches throughout the San Francisco Bay Region of California, particularly in urban areas. Absent numeric guidelines or standard assessment methodologies, assessing trash levels and prioritizing water bodies for trash management remain a challenge for the California Regional Water Quality Control Board, San Francisco Bay Region (Water Board). This report documents a pilot effort to systematically assess trash levels in streams, which are in turn sources of marine debris to the San Francisco Bay and Pacific Ocean. Results from year-round surveys of 26 sites around the San Francisco Bay Region are presented and discussed. A map of surveyed sites is included as Figure 1.

The goal of this report is to provide a regional scale of assessment of trash deposition in fresh waters of the San Francisco Bay Region, documenting dry and wet weather deposition rates, longitudinal variability in a watershed, and variability across watersheds in representative urban and rural residential settings. The site scores, number of pieces per 100-feet, and types of trash are summarized and likely sources of trash analyzed and potential management measures discussed. At each survey the trash was removed, and subsequent surveys documented the deposition rate of trash in pieces per 100-feet per day. Sites with the highest trash deposition rates in dry and wet weather conditions are discussed in more detail to identify sources of trash pollution and potential management actions.

## ***Trash and Water Quality Standards***

Water quality standards consist of designated beneficial uses for specific water bodies, water quality objectives (narrative and/or numeric) to protect the uses, and the State’s Antidegradation Policy, which mandates the maintenance of high quality waters, preventing degradation to the minimally acceptable standard. Water quality standards for the San Francisco Bay Region are contained in the San Francisco Bay Region Water Quality Control Plan (Basin Plan).

Trash adversely affects numerous beneficial uses of waters, particularly recreation and various aquatic habitats. Not all litter and debris delivered to streams are of equal concern to water quality. Besides the obvious negative aesthetic effects, most of the harm of trash in surface waters is imparted to aquatic life in the form of entanglement or ingestion (Laist and Liffmann, 2000; McCauley and Bjorndahl, 1998). Some elements of trash exhibit significant threats to human health, such as discarded medical waste, human or pet waste, and broken glass (Sheavly, 2004). Also, some household and industrial wastes may contain toxic substances of concern to human health and wildlife, such as



**Figure 1 – Map of Trash Assessment Sites, San Francisco Bay Region SWAMP Program, 2003-2005**

batteries, pesticide containers, and fluorescent light bulbs that contain mercury. Larger trash such as discarded appliances can present physical barriers to natural stream flow, causing physical impacts such as bank erosion. From a management perspective, the persistent accumulation of trash in a water body is of particular concern, and signifies a priority for prevention of trash discharges. Also of concern are trash “hotspots” where illegal dumping, littering, and/or accumulation of trash occur.

The narrative water quality objectives applicable to trash are Floating Material (*Waters shall not contain floating material, including solids, liquids, foams, and scum, in concentrations that cause nuisance or adversely affect beneficial uses*), Settleable Material (*Waters shall not contain substances in concentrations that result in the deposition of material that cause nuisance or adversely affect beneficial uses*), and Suspended Material (*Waters shall not contain suspended material in concentrations that cause nuisance or adversely affect beneficial uses*).

The Basin Plan prohibits discharge of rubbish and refuse to waters of the state (Table 4-1, Discharge Prohibitions, No. 7). This prohibition was adopted by the Water Board in the 1975 Basin Plan, primarily to protect recreational uses such as boating.

Several water bodies in California are listed under Section 303(d) of the Clean Water Act (CWA) as impaired by trash, which means they are not meeting water quality standards. The 303(d) List includes Lake Merritt of Oakland as impaired by trash. In 2001, the Los Angeles Regional Water Board began adopting Total Maximum Daily Loads (TMDLs) for trash in its jurisdictional area, so that certain water bodies including the Los Angeles River can eventually meet the water quality standard in relation to trash. The San Francisco Bay Regional Water Board keeps an informal “watch” list for impaired water bodies, and has placed trash in all urban creeks, lakes and shorelines on this list. As part of this action in November 2001, the Water Board identified the need for better information on trash assessment in order to discern which water bodies should be included on the 303(d) Impaired Water Bodies List.

## **Assessment Method Development**

Recognizing the need for assessment procedures to support 303(d) listing decisions, as part of its Surface Water Ambient Monitoring Program (SWAMP), the staff of the Water Board developed, refined, and implemented a rapid trash assessment method from 2002 through 2005 (Water Board, 2004, Appendix A). The method was refined through field experience and by conferring with representatives from local government and nonprofit groups. The method generates site-specific scores on a scale from 0 to 120, with higher scores indicating cleaner sites. The method also documents the number of pieces of trash per one hundred feet of stream or shoreline, and the rate of return of trash under different weather conditions. The results can be used to identify problem areas where trash accumulates even during dry weather, and to provide baseline information against which to compare future assessments after targeted management measures are implemented, in order to evaluate the effectiveness of such measures.

Trash assessment includes a visual survey of the water body (e.g., streambed and banks) and adjacent areas from which trash elements can be carried to the water body by wind, water, or gravity. The delineation of these adjacent areas is site-specific and requires some judgment and documentation. The rapid trash assessment worksheet is designed to represent the range of effects that trash has on the physical, biological, and chemical integrity of water bodies, in accordance with the goals of the CWA and the California Water Code. The worksheet also provides a record for evaluation of the management of trash discharges, by documenting sites that receive direct discharges (i.e., dumping or littering) and those that accumulate trash from upstream locations. The specific items on the tally sheet were determined based on common items retrieved during numerous pilot surveys.

There is a need to systematically measure trash levels in Bay Area and California water bodies to establish baseline conditions, and evaluate the success of educational, institutional, operational and structural efforts to control trash. In some systems that behave as trash “catchments,” such as Lake Merritt, overall tons of trash removed may be an appropriate indicator to measure over time to gauge success, as long as it is measured consistently. The Water Board staff developed the rapid trash assessment method to provide such a systematic approach for non-catchment systems such as streams and shorelines, where “tons of trash removed” may not provide an accurate tracking mechanism. Trash weight can be a misleading indicator, since the trash of most concern to beneficial uses is small, buoyant and persistent (U.S. EPA, 2001).

### ***Water Quality Impacts of Trash***

For aquatic life, buoyant (floatable) elements tend to be more harmful than settleable elements, due to their ability to be transported throughout the water body and ultimately to the marine environment. Persistent elements such as plastics, synthetic rubber and synthetic cloth tend to be more harmful than degradable elements such as paper or organic waste. Glass and metal are less persistent, even though they are not biodegradable, because wave action and rusting can cause them to break into smaller pieces that are less sharp and harmful. Natural rubber and cloth can degrade but not as quickly as paper (U.S. EPA, 2002). Smaller elements such as plastic resin pellets (a by-product of plastic manufacturing) and cigarette butts are often more harmful to aquatic life than larger elements, since they can be ingested by a large number of small organisms which can then suffer malnutrition or internal injuries. Larger plastic elements such as plastic grocery bags are also harmful to larger aquatic life such as sea turtles, which can mistake the trash for floating prey and ingest it, leading to starvation or suffocation. Floating debris that is not trapped and removed will eventually end up on the beaches or in the ocean, repelling visitors and residents from the beaches and degrading coastal and open ocean waters.

Trash in water bodies can threaten the health of people who use them for wading or swimming. Of particular concern are the bacteria and viruses associated with diapers, medical waste (e.g., used hypodermic needles and pipettes), and human or pet waste. Additionally, broken glass or sharp metal fragments in streams can cause puncture or

laceration injuries. Such injuries can then expose a person's bloodstream to microbes in the stream's water that may cause illness. Also, some trash items such as containers or tires can pond water and support mosquito production and associated risks of diseases such as encephalitis and the West Nile virus.

Leaf litter is trash when there is evidence of intentional dumping. Leaves and pine needles in streams provide a natural source of food for organisms, but excessive levels due to human influence can cause nutrient imbalance and oxygen depletion in streams, to the detriment of the aquatic ecosystem. Clumps of leaf litter and yard waste from trash bags should be treated as trash in the water quality assessment, and not confused with natural inputs of leaves to streams. If there is a question in the field, check the type of leaf to confirm that it comes from a nearby riparian tree. In some instances, leaf litter may be trash if it originates from dense ornamental stands of nearby human planted trees that are overloading the stream's assimilative capacity for leaf inputs. Other biodegradable trash, such as food waste, also exerts a demand on dissolved oxygen, but aquatic life is unlikely to be adversely affected unless the dumping of food waste is substantial and persistent at a given location.

Wildlife impacts due to trash occur in creeks, lakes, estuaries, and ultimately the ocean. The two primary problems that trash poses to wildlife are entanglement and ingestion, with entanglement the more common documented effect (Laist and Liffmann, 2000). Marine mammals, turtles, birds, fish, and crustaceans all have been affected by entanglement in or ingestion of floatable debris. Many of the species most vulnerable to the problems of floatable debris are endangered or threatened by extinction.

Entanglement results when an animal becomes encircled or ensnared by debris. It can occur accidentally, or when the animal is attracted to the debris as part of its normal behavior or out of curiosity. Entanglement is harmful to wildlife for several reasons. Not only can it cause wounds that can lead to infections or loss of limbs; it can also cause strangulation or suffocation. In addition, entanglement can impair an animal's ability to swim, which can result in drowning, or in difficulty in moving, finding food, or escaping predators (U.S. EPA, 2001).

Ingestion occurs when an animal swallows floatable debris. It sometimes occurs accidentally, but usually animals feed on debris because it looks like food (e.g., plastic bags look like jellyfish, a prey item of sea turtles). Ingestion can lead to starvation or malnutrition if the ingested items block the intestinal tract and prevent digestion, or accumulate in the digestive tract, making the animal feel "full" and lessening its desire to feed. Ingestion of sharp objects can damage the mouth, digestive tract and/or stomach lining and cause infection or pain. Ingested items can also block air passages and prevent breathing, thereby causing death (U.S. EPA, 2001).

Common settled debris includes glass, cigarettes, rubber, construction debris and more. Settleables are a problem for bottom feeders and dwellers and can contribute to sediment contamination. Larger settleable items such as automobiles, shopping carts, and furniture can redirect stream flow and destabilize the channel.

In conclusion, trash in water bodies can adversely affect humans, fish, and wildlife. Not all water quality effects of trash are equal in severity or duration, thus the trash assessment methodology was designed to reflect a range of trash impacts to aquatic life, public health, and aesthetic enjoyment. When considering the water quality effects of trash while conducting a trash assessment, remember to evaluate individual items and their buoyancy, degradability, size, potential health hazard, and potential hazards to fish and wildlife. Utilize the narratives in the worksheet, refer to the technical notes and trash parameter descriptions in the text as needed, and select your scores after careful consideration of actual conditions.

## **Sources and Fate of Trash**

Movement and fate of trash in the landscape and waterways varies based on its size, buoyancy, and degradability. Small, buoyant and persistent trash items such as plastic or synthetic rubber may travel from land all the way to mid-ocean locations, whereas other trash items may have a more transient or localized presence in waters.

The primary sources of trash to waters of the state are urban runoff in nearshore areas such as creeks and San Francisco Bay, and fishing boats in offshore areas (Moore and Allen, 2000). In most of the region, storm drainage in urban areas had been designed to move water as quickly as possible to surface waters. One unfortunate by-product of this design is that medium to heavy rain events move trash deposited on streets and hard surfaces directly to waters of the state, if it is not screened out by coarse metal grates in urban gutters.

Surveys of the ocean floor of the Southern California Bight for trash and natural debris concluded that land-based trash sources contributed the most to the ocean bottom trash levels near the shoreline, but the trash on the outer continental shelf was dominated by discarded fishing gear and incidental waste from recreational and commercial fishing boats (Moore and Allen, 2000).

Surveys of the North Pacific central gyre for floating plastics and plankton suggest that the amount of plastic material in the ocean is increasing over time (Day and Shaw, 1987). Plastic degrades slowly in the ocean (Andrady, 1990; U.S. EPA, 1992). The eddy effects of the gyre probably serve to retain plastics, whereas plastics may wash up on shore in greater numbers in other areas. This is based on the observation that a large fraction of the materials in the central gyre study appeared to be remnants of offshore fishing-related activity and shipping traffic. The survey indicated that the mass of plastics is about six times that of plankton, but the abundance of plankton is still about five times that of plastic pieces (Moore et al., 2001).

## **Methods**

In order to generate consistent and comparable results, the methods of site definition, data collection, scoring, and overall monitoring program design are discussed in this section.

## **Monitoring Design Considerations**

The rapid trash assessment method can be used for a number of purposes, such as ambient monitoring, evaluation of management actions, determination of trash accumulation rates, or comparing sites with and without public access. In this report, the data collected is used for all of these purposes. Ambient monitoring provides information at sites distributed throughout a water body, located in similar locations across different water bodies, and several times a year to characterize spatial and temporal variability. Additionally, the ambient sampling design should document the effects of episodes that affect trash levels such as storms or community cleanup events. Pre- and post-project assessments can assist in evaluating the effectiveness of management practices ranging from public outreach to structural controls, or to document the effects of public access on trash levels in waterbodies (e.g., upstream/downstream). Such evaluations should consider trash levels over time and under different seasonal conditions. Revisiting sites where trash was collected during previous assessments enables the determination of accumulation rates. This methodology was developed for sections of wadeable streams, but can be adapted to shorelines of lakes, beaches, or estuaries. Ultimately, the monitoring design strongly affects the usefulness of any rapid trash assessment information.

## **SWAMP Trash Monitoring Design**

In accordance with the goal of this report, sites were selected to represent the range of conditions found in the tributaries to San Francisco Bay, from rural residential areas in the foothills to dense, urbanized areas in the plains. All sites were near or within city limits, representing areas of public access (e.g., parks) or at the bottom of watersheds.

The SWAMP program rotates water quality monitoring through 46 planning watersheds in the San Francisco Bay Region, as budget allows. Trash assessments were conducted at sites where water quality was monitored in the SWAMP program from 2003 to 2005. The 26 sites assessed using the rapid trash assessment methodology are located in five of the nine Bay Area counties (see Figure 1). Two of the 26 sites were surveyed only once, due to dangerous field conditions and extremely high trash levels, while other sites were surveyed three to four times over a year in order to calculate deposition rates of trash during dry and wet weather conditions. Surveys sometimes integrated both dry and wet conditions, but these assessments were classified as “wet weather” due to the observed overwhelming effect of wet weather conditions on trash deposition. Of the 26 sites, 13 were located at the bottom of the watershed (BOTW), representing areas just upstream of the San Francisco Bay intertidal zone. The remainder of the sites were located further upstream, allowing for longitudinal analyses of trash deposition in the San Mateo Creek, Baxter Creek (Richmond), Petaluma River, and Sausal Creek (Oakland) watersheds. This report presents results and discussion for a total of 85 individual site surveys.

## **Site Definition**

Defining site-specific characteristics facilitates the comparison of trash assessments conducted at the same site at different times of the year. Upon arrival at a designated

monitoring site, a team of two people or more defined or verified a 100-foot section of the stream or shoreline to analyze, associated with a SWAMP water quality sampling location or station. When a site was first established, the 100-foot distance was accurately measured. The length was measured not as a straight line, but as 100 feet of the actual stream or shore length, including sinuous curves. Where possible, the starting and ending points of the survey were easily identified landmarks, such as an oak tree or boulder, and noted on the worksheet (“Upper/Lower Boundaries of Reach”), or documented using a global positioning system (GPS), so that future assessments could be made at the same location. The team conferred and documented the upper boundary of the banks to be surveyed, based on evaluation of whether trash could be carried to the water body by wind or water (e.g., an upper terrace in the stream bank). At each site, the team documented the location of the high water line based on site-specific physical indicators, such as a debris line found in the riparian vegetation along the stream channel. If the high water line could not be determined, bank full height was documented in the field sheets, noting that the high water line could not be determined. Trash located below the high water line can be expected to move into the streambed or be swept downstream during the next significant rain event.

### ***Trash Data Collection***

The trash assessment protocol involves picking up and tallying all of the trash items found within the defined boundaries of a site. When repeated several times throughout a year, this procedure allows for the assessment of temporal changes in impairment, usage patterns, and trash deposition rates under wet and dry weather conditions. Surveys, including trash collection, note taking, and scoring, typically took one to two hours, depending on how trash-impacted the site was and the number of people on the survey crew. The first time a site was assessed the process generally took longer than on subsequent visits.

All surveys are initiated at the downstream end of the selected reach so that trash is not obscured after disturbing the streambed. Tasks are divided according to the number of team members. For a team with two members, both persons, equipped with gloves and garbage bags, pick up trash. A trash grabber, metal kitchen tongs, or a similar tool can also be used to help pick up trash. One team member begins walking along the bank at the edge of the stream or shore, looking for trash on the bank up to the upper bank boundary, above and below the high water line. This person picks up trash and tallies the items on the trash assessment worksheet as either above or below the high water line. The other person walks along the streambed and up and down the opposite bank, picking up and calling out trash items found in the water body and on the opposite bank, both above and below the high water line, for the tally person to mark down appropriately on the trash assessment sheet. A three-member team has one designated note-taker and two trash collectors.

To make sure that trash items are not missed from the survey, team members look under bushes, logs, and vegetation to see if trash has accumulated underneath. The ground and substrate is closely inspected to ensure that small items such as cigarette butts and pieces

of broken glass or Styrofoam are picked up and counted. Special attention was paid to items that can affect human health such as diapers, fecal matter, and medical needles; these items can strongly affect the total score. The person tallying the trash indicates on the worksheet whether the trash was found above the high water line on the bank, or below the high water line either on the bank or in the stream (i.e., tally dots or circles (•) for above high water line, tally lines (|) for below). If it is evident that items have been littered, dumped, or accumulated via downstream transport, notes are made in the designated rows near the bottom of the tally sheet - this helps when assigning scores.

Once the team is finished collecting trash, the recorder indicates in the margins of the tally sheet the total number of items in each category found above and below the waterline. All worksheets are completed before leaving the site, while everything is still fresh in the memory. The team discusses each scoring parameter (described below under “Scoring”) and agrees on a score for each of the condition categories. The team also discusses and records hypotheses of potential sources of trash, such as neighboring or upstream land uses.

## **Scoring**

The rapid trash assessment includes six condition categories that capture the breadth of issues associated with trash and water quality. The first two parameters focus on qualitative and quantitative levels of trash, the second two parameters estimate actual threat to water quality, and the last two parameters represent how trash enters the water body at a site, either through on-site activities or downstream accumulation.

Within each trash parameter, narrative language is provided to assist with choosing a condition category. The worksheet provides a range of numbers within a given category, allowing for a range of conditions encountered in the field. For instance, trash located in the water results in lower scores than trash above the high water line. Not all specific trash conditions mentioned in the narratives need to be present to fit into a specific condition category (e.g., “site frequently used by people”), nor do the narratives describe all possible conditions. Scores of “0” should be reserved for the most extreme conditions. Once team members assigned the scores for the six categories in the field, the final scores were summed and specific notes about the site included at the end of the sheet. Each site was assessed three or four times in a given year, during different seasons, to characterize the variability and persistence of trash occurrence for water quality assessment purposes.

The scoring categories include:

1. *Level of Trash.* This assessment parameter is intended to reflect a qualitative “first impression” of the site, after observing the entire length of the reach. Sites scoring in the “poor” range are those where trash is one of the first things noticeable about the water body. No trash should be obviously visible at sites that score in the “optimal” range.

2. *Actual Number of Trash Items Found.* Based on the tally of trash along the 100-foot stream reach, total the number of items both above and below the high water line, and choose a score within the appropriate condition category based on the number of tallied items. Where more than 100 items have been tallied, assign the following scores: 5: 101-200 items; 4: 201-300 items; 3: 301-400 items; 2: 401-500 items; 1: 501-600 items; 0: over 600 items. Use similar guidelines to assign scores in other condition categories. Sometimes items are broken into many pieces. Fragments with higher threat to aquatic life such as plastics should be individually counted, while paper and broken glass, with lower threat and/or mobility, should be counted based on the parent item(s). Broken glass that is scattered, with no recognizable original shape, should be counted individually. The judgment of whether to count all fragments or just one item also depends on the potential exposure to downstream fish and wildlife, and waders and swimmers at a given site. Concrete is trash when it is dumped, but not when it is placed. Consider tallying only those items that would be removed in a restoration or cleanup effort.
3. *Threat to Aquatic Life.* As indicated in the discussion above, certain characteristics of trash make it more harmful to aquatic life. If trash items are persistent in the environment, buoyant (floatable), and relatively small, they can be transported long distances and be mistaken by wildlife as food items. Larger items can cause entanglement. Some discarded debris may contain toxic substances. All of these factors are considered in the narrative descriptions in this assessment parameter.
4. *Threat to Human Health.* This category is concerned with items that are dangerous to people who wade or swim in the water, and with pollutants that could accumulate in fish in the downstream environment, such as mercury. The worst conditions have the potential for presence of dangerous bacteria or viruses, such as with medical waste, diapers, and human or pet waste.
5. *Illegal Dumping and Littering.* This assessment category relates to direct placement of trash items at a site, with “poor” conditions assigned to sites that appear to be dumping or littering locations based on adjacent land use practices or site accessibility.
6. *Accumulation of Trash.* Trash that accumulates from upstream locations is distinguished from dumped trash by indications of age and transport. Faded colors, silt marks, trash wrapped around roots, and signs of decay suggest downstream transport, indicating that the local drainage system facilitates conveyance of trash to water bodies, in violation of clean water laws and policies.

## **Quality Assurance**

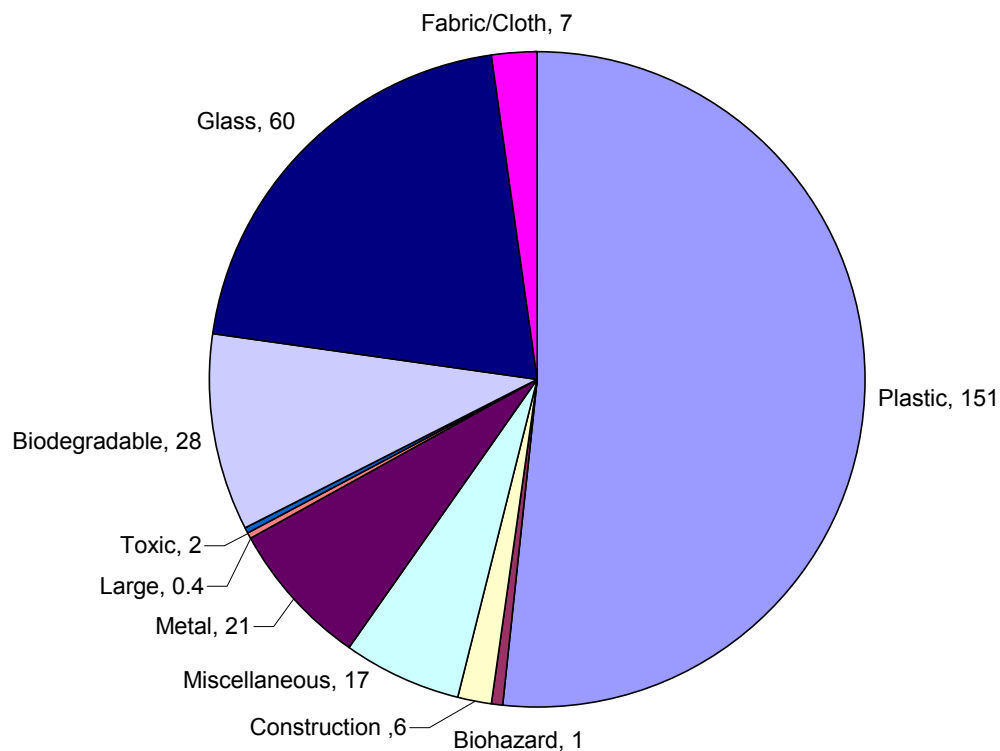
To address concerns about observer bias and differences in interpretation of narrative language, SWAMP and Alameda County stormwater staff performed a methods repeatability study in July 2002. Three teams of two members assessed and scored the same two sites in a blind comparison. A summary of the study is included as Appendix B, Rapid Trash Assessment Method Evaluation.

## **Results and Discussion**

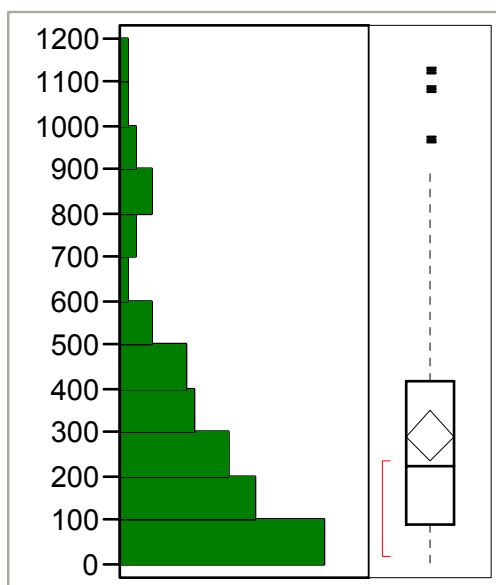
There are two major manifestations of trash in streams of the San Francisco Bay Region: ***direct littering or dumping***, and ***downstream transport and accumulation***. Littering and dumping was usually documented in dry weather conditions between sampling events, while downstream transport and accumulation of trash occurred at the bottom of watersheds in wet weather conditions between sampling events. Results confirmed that these two phenomena occur at remarkable rates of deposition and levels of trash per 100-foot of stream in every watershed studied. In this section, the sites with the highest dry and wet weather deposition are described, sources of trash are identified, and potential management measures are discussed. In addition, two public access sites with high RTA scores and relatively low trash deposition rates are discussed to identify what appears to be working to keep trash out of the water body.

## **Regional Conditions**

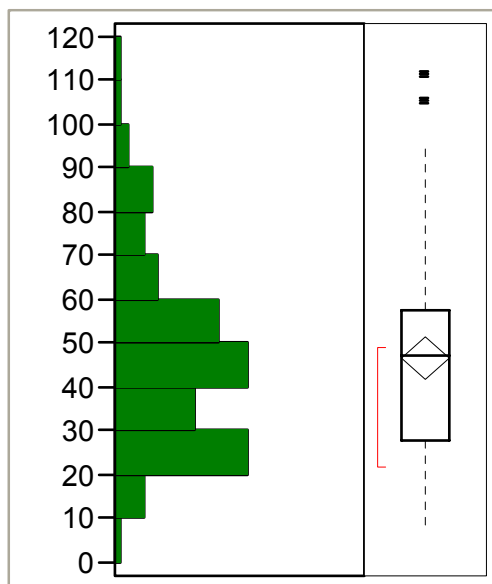
The 85 site visits conducted by Water Board staff and students over three years and multiple seasons confirmed that high levels of trash are present throughout urban streams in the San Francisco Bay Region. On average, across all sites and seasons, 293 pieces of trash were collected per 100 foot reach of stream, equaling 2.93 pieces per linear foot of stream (Figure 2). Over 50% of this total, or 1.51 pieces per linear foot of stream, was composed of plastic items. Glass (21%) and biodegradable items (10%) were also commonly found. Most sites contained less than 500 pieces of trash, while several sites contained many more pieces, up to a maximum of 1133 pieces, or 11.33 pieces per linear foot of stream (Figure 3). Overall, 72% of all trash items were found below the high-water line, while 28% of items were found above the high-water line. Certain types of items were found almost exclusively below the high-water line, including toxic items (88%), construction debris (87%), and glass (82%). Forty-one percent of biodegradable items were found above the high water line, indicative of the frequency with which paper is transported by wind into stream channels. The average total Rapid Trash Assessment (RTA) score was 47, with a range from 8 to 112 (out of a possible 120) (Figure 4). Lower RTA scores reflect higher levels of trash. A high RTA score, overall or in a specific category, represents more desirable, less trashed conditions. Total RTA scores were strongly related to the number of plastic pieces found at sites (Figure 5).



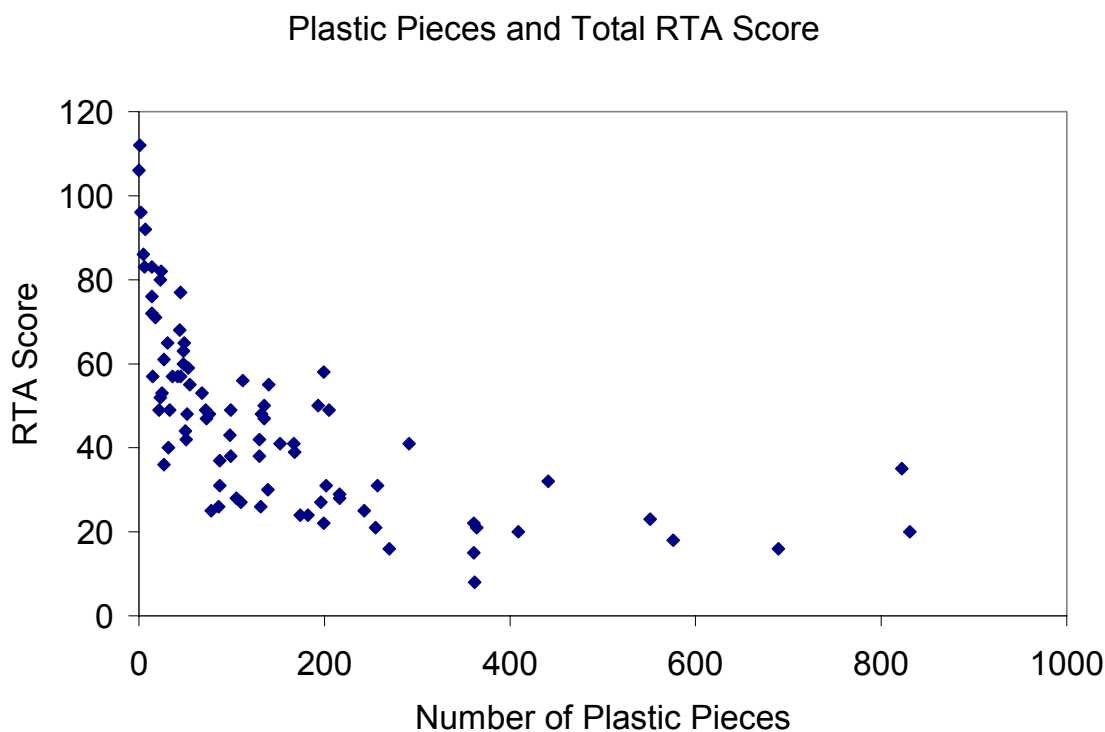
**Figure 2: Average number of pieces of trash, by category, per 100 foot reach for all sites and all seasons.**



**Figure 3: Frequency histogram of the number of pieces of trash found per 100 foot reach (site). The diamond indicates the mean and the standard error about the mean. The box indicates the median and the 25<sup>th</sup> and 75<sup>th</sup> percentiles, while the whiskers indicate the 5<sup>th</sup> and 95<sup>th</sup> percentiles.**



**Figure 4: Frequency histogram of total RTA trash scores for each site visit. Symbols are the same as in Figure 3.**



**Figure 5: Total RTA score relative to the total number of plastic pieces found at sites.**

The 26 sites surveyed did not include the worst-case conditions of trash in the region (Figure 6, below, for example), where obstructions can cause buildup of floating trash in

wet weather conditions. Other problem sites not surveyed include homeless encampments, although some of the sites were downstream of such major sources of trash. The most trash pieces per 100 feet of stream documented in this report was 1,133 pieces at Baxter Creek at Booker Park in Richmond. Figure 6, in comparison, shows a level of trash that may exceed 10,000 pieces per 100 feet.



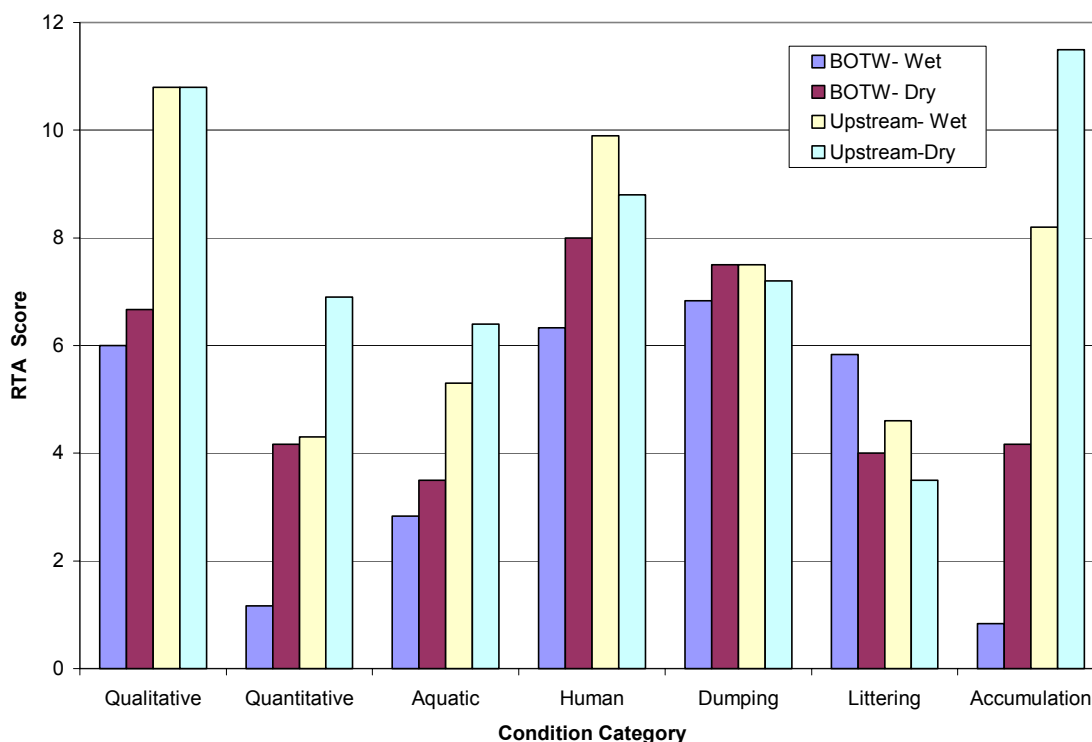
**Figure 6: Photo of the trash buildup behind a fallen tree immediately downstream of the Julian Street bridge, Coyote Creek, San Jose, CA, January 27, 2004. Photo by Friends of Coyote Creek.**

There were significant differences in amounts and types of trash found at sites located at the bottom of watersheds and sites located in parks with high public access. Bottom-of-the-watershed (BOTW) sites (Table 2) received very low upstream accumulation scores (average score 3.3) relative to sites located higher in the watershed (average score 8.5). Conversely, littering was more important at sites with high public access (average score 3.9) than at sites without high public access (average score 5.4). Many more pieces of plastic were found below the high water line at BOTW sites (average 192) than at non-BOTW sites (average 52). Glass, however, was much more common at public access sites (average 92) than at non-public access sites (average 14). Overall, BOTW sites tended to most adversely affected by trash, in terms of highest total number of pieces (average 398) and lowest total RTA scores (average 35).

Condition category scores within the total RTA score reflected differences in trash deposition between both (1) wet and dry seasons and (2) BOTW and sites further upstream. Figure 7 presents a comparison of average RTA scores at a subset of sites where site revisits well-bracketed both the wet and dry seasons. Bottom of the watershed (BOTW) sites tended to score lower than sites further upstream in the watershed in nearly all trash condition category scores, with the exception of dumping and littering (Figure

7). Qualitative scores were much lower at BOTW sites than upstream sites, indicating the “first impression” of BOTW sites is consistently more negative with respect to trash.

Accumulation scores were also much lower at BOTW sites than upstream sites, but wet season scores are much lower for both site locations than dry season scores, reflecting the seasonality of trash accumulation. At BOTW sites, the dry season scores for accumulation were markedly lower than the wet season accumulation scores for upstream sites, shown at the far right of Figure 7. As noted above, at BOTW sites the trash is dominated by plastics. The graph at the far right of Figure 7 therefore shows that plastics continue to be delivered to the bottom of watersheds and into the San Francisco Bay during the dry season. Trash can be delivered to streams, the topographic low points in watersheds, by wind and dry season urban runoff (e.g., over-irrigation), and these data suggest it is a significant source. Trash control efforts in the Los Angeles region associated with TMDL implementation tend to focus on runoff events to capture the largest volume of trash, but the observations documented in this report show that dry season delivery of trash is likely significant.



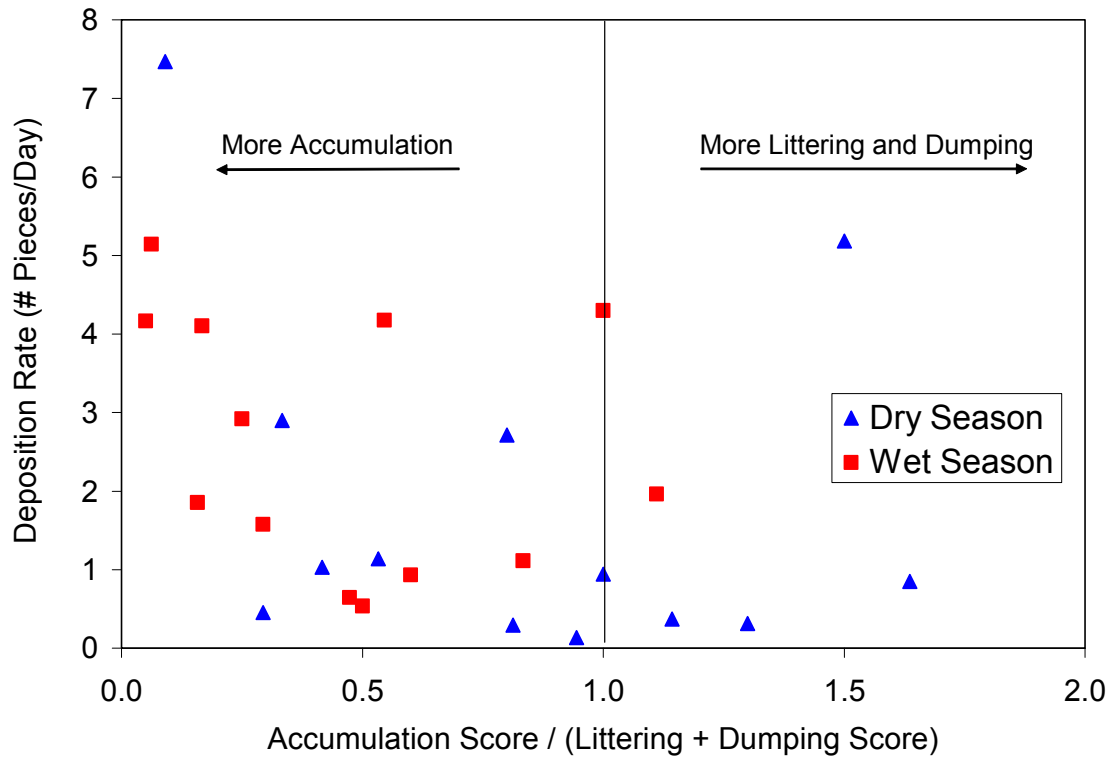
**Figure 7: Average condition category scores from a subset of sites that were sampled during revisits that bracketed both wet and dry seasons. Data is presented for both wet and dry season surveys from 6 BOTW sites and 10 upstream sites. Maximum RTA scores for all condition categories is 20, except littering and dumping which is 10.**

## **Trash Deposition Rates**

Trash deposition rates for the different sites were calculated and ranked from highest to lowest, as presented in Table 1. The monitoring design provided the opportunity to estimate trash deposition rates because the trash was removed from the landmarked 100-foot reach of stream at the initial site visit. Therefore, when the field team returned to a given site several months later, the only trash in the landmarked reach was trash deposited since the previous survey. A rate of deposition in pieces per 100-feet per day was calculated for all sites for wet and dry weather conditions. Excluding initial site visits, sites were revisited 59 times. The sites with the top wet weather and dry weather deposition rates are presented in more detail below. Also, the two sites with the lowest deposition rates are discussed.

### **Wet Season Deposition**

Table 1 shows that the highest measured trash deposition rates were associated with wet weather, particularly at BOTW sites, listed in Table 2. Following the wet season, the BOTW sites had a higher number of plastic pieces, indicating that this type of trash is more transportable in runoff events. The average number of plastic pieces found below the water line at BOTW sites, in all weather conditions, was 192 pieces per 100 feet. The average number of plastic pieces found below the water line at non-BOTW sites was 57 pieces per 100 feet. Deposition rates also reflect the importance of upstream accumulation versus littering and dumping. The highest deposition rates tended to occur at sites that received low accumulation condition category scores relative to littering and dumping scores, indicating that most trash was deposited at these sites via accumulation from upstream transport (Figure 8). Based on condition category scores, littering and dumping was believed to be the dominant process resulting in trash deposition at relatively few sites, and generally during the dry season.



**Figure 8: Deposition rates at sites versus the relative importance of accumulation from upstream and localized littering and dumping.**

### **Dry Season Deposition**

Deposition rates were much lower in the dry season than the wet season, generally below 1 piece of trash per day (Table 1, Figure 8). Several sites had high deposition rates during the dry season, associated with localized littering (Figure 9). Many of these high dry season deposition rates occur at public parks. Management priorities at these sites should focus on encouraging the proper disposal of trash in and around the stream.

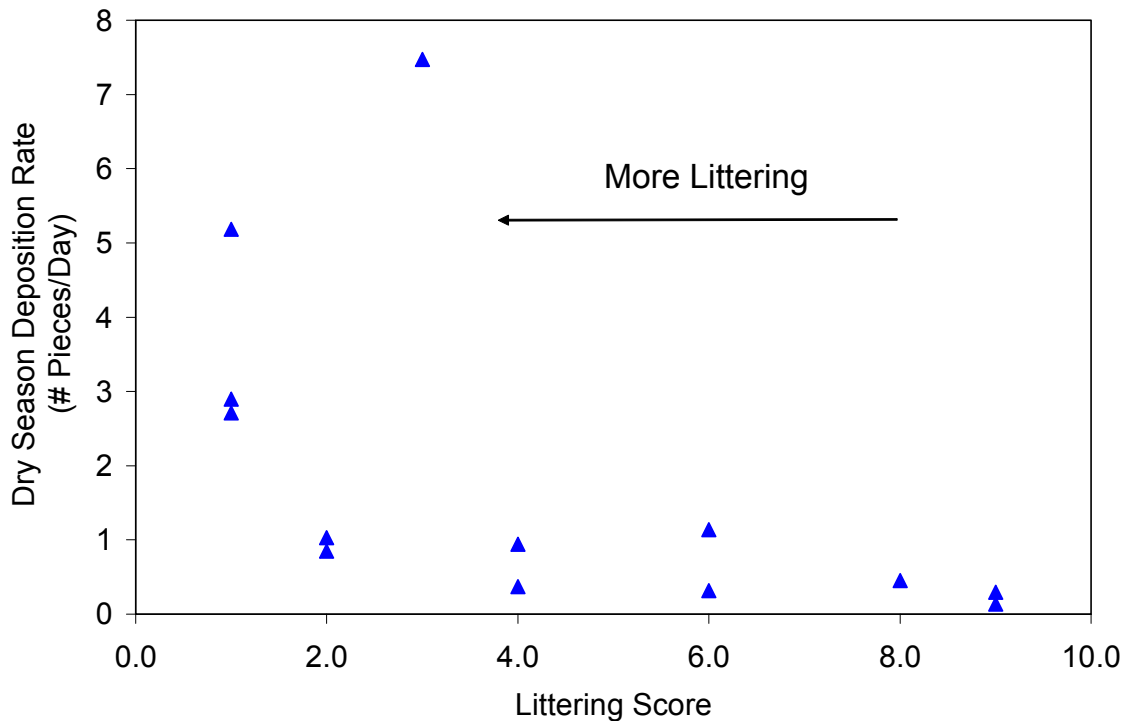


Figure 9: Dry season trash deposition rates relative to the RTA littering score.

### **Wet Season Deposition Site – Case Study**

#### ***Booker T. Anderson Park, Baxter Creek***

The highest trash deposition rate recorded in the study occurred at the BOTW site of the Baxter Creek watershed in Richmond and El Cerrito. The initial site survey, prior to trash pickup, yielded the most pieces of trash per 100 feet of any survey conducted (1,133). This site absorbs the impact of trash delivered from upstream during storm events, but there is much evidence of local littering and dumping as well, which combine to register the highest rates of deposition recorded in the regional study.

The site is surrounded by residential areas. A stream restoration project occurred here a few years ago, with the concrete channel removed and a riparian corridor established, which has developed well (though at most 20' in width). There was evidence of park use at each survey, particularly on the east bank where there is grass, a playground, and a ball field. The trash site is about ¼ of the way into the park from the upstream culvert. At the culvert is a large pool. Many dumped items were observed in this pool, but it is not within the 100-foot reach. The culvert is at the top of the park, with easy access for dumping from vehicular traffic. Some of the dumped items get carried downstream, for instance mattresses were observed in the stream at the lower end of the park. Littering is prevalent here also, though trash cans and a dumpster are present. On the west side of the creek is the recreation center and a large parking lot. The parking lot is clean. A street sweeper was observed cleaning the lot. The recreation center has a dumpster at the curb.

Large items such as appliances were observed in this dumpster, therefore it probably prevents at least some dumping.

The highest deposition rate was recorded during the survey of November 19, 2004, soon after the first significant rain events of the season. Despite the trash removal associated with the survey, the site received a lower RTA score than the initial site visit, indicating that trash management at the site is not improving and perhaps getting worse. Because this survey took place after seasonal rains had begun, the high water line and downstream transport were evident based on a distinct debris line. There were 543 plastic pieces below the water line, and 33 above. This ratio of plastic below:above indicates significant downstream transport. The same types of trash were observed here as in prior surveys. Other than plastics, there was foil (47 below water line), paper (138 below water line), and glass (92 below water line). Glass tends to be from more local sources due to its density. The combination of significant downstream transport, with notable littering and dumping, to the Booker T. Anderson site.

#### **Potential Management Measures**

As noted above, trash is managed at the park, but the data from the creek show that the management is not having a measurable benefit to water quality. Many park patrons simply ignore the trash receptacles that have been made available. With respect to littering and dumping, a major change in behavior of park patrons and illegal dumpers is needed to improve the trash issue in Baxter Creek. But since downstream transport is so significant at Booker T. Anderson Park, there appears to be a need to manage trash in the entire watershed. For instance, the longitudinal analysis of Baxter Creek, discussed below, shows that the next site upstream, where the creek runs under the major arterial road San Pablo Ave., received a lower RTA score on November 12, 2004 than this site where the highest deposition rate was documented. This watershed appears to be a significant source of floatable trash to the Bay, and warrants special attention. A progressive program of education, warnings, and penalties may be needed in order to achieve behavioral change. Given the ubiquitous nature of trash in this watershed, structural trash removal alternatives should be evaluated as well.



**Figure 10: View looking upstream from Booker T. Anderson Park trash survey site (BAX030), showing dumped mattress and low gate above culvert at street crossing, upstream of park. Photo by Steve Moore, August 23, 2005.**

### **Dry Season Deposition Site – Case Study**

#### ***Washington and McDowell, Washington Creek (Petaluma River Watershed)***

The highest dry season trash deposition rate recorded in the study occurred at a tributary of the Petaluma River, Washington Creek, in the City of Petaluma, at the corner of Washington and McDowell. This is a very heavy vehicle traffic area, with an off-ramp from Highway 101, a busy intersection, a gas station, and a mall next to the creek at this station.

Washington St. is located parallel to and directly southeast of the creek. A concrete channel encloses the stream, with the top of the ~ 15' tall southeast wall (left bank) ending at the sidewalk adjacent to Washington St. To the northwest is a plaza-style shopping mall. Dumpsters for the closest store are located about 100 feet from the creek, with no enclosure. Directly north of the site, near the intersection, is a gasoline station. One dumpster is located behind the gas station in a concrete block enclosure with a semi-solid gate. A chain link fence separates the creek corridor from the gas station trash enclosure and the mall. The creek is accessible by climbing over the chain link fence (about 4' high). The trash station starts at the mouth of a large culvert that encloses the creek as it runs under McDowell.

The trash at this location was plastic wrappers, cigarette butts, paper, and aluminum foil or cans. Plastic wrappers are probably from adjacent land use at the gas station. Cigarette butts are probably from people flipping their butts out of their vehicles along both streets and the butts blowing over the sidewalk edges. Butts could also be accumulated from downstream transport. Paper and aluminum cans and pieces are also probably from adjacent land use at the gas station and the mall. In the summer survey, the overflowing dumpster at the gas station and land use observation of wind blowing trash from shopping center parking lot contributed most of the plastics. 59% of the pieces found above high water line were plastics. 62 of 92 (67%) plastic pieces found above were plastic wrappers. 46 of 157 (29%) above were paper pieces. 130 of 233 (56%) total pieces were plastic in origin.

The winter rains brought a high % of plastic: 291 of 338 pieces. The counts also included one sleeping bag and 4 cigarette butts.

### **Potential Management Measures**

There is no management of trash at this urban, channelized creek. This site, which had the highest dry season deposition rate in the study, is best characterized as a site where trash is mis-managed. The overflowing dumpsters, untreated runoff from the intersection, and trash blowing off the large shopping mall parking lot combine to create a continuous loading of trash to waters of the state. The implied message to the public at this site, due to its perpetually polluted condition, is that it is okay to dispose of solid waste in this manner.

The trash that is generated at suburban sites such as this one should be managed more carefully. Businesses should be held accountable for delivery of trash from their property. The public needs to be better educated about the harmful effects of disposing trash near water bodies. Education efforts should be followed up by regulatory and enforcement efforts. This site is a great example of how trash will continue to be delivered to waters at a high rate unless landowners are somehow held accountable. It is a good case study for assessing the contribution from roadside litter.

### **Low Trash Deposition Sites**

#### **1. Dimond Park, Sausal Creek**

This site is directly adjacent to the Dimond Park Recreation Center and Swimming Pool. The recreation center has been full of children at each survey. There is a jungle gym play area on the left bank just upstream of our trash boundary. There are trashcans dotted throughout the area, particularly along the sidewalk that runs next to the building. We have seen maintenance people outside picking up trash and taking care of the lawn and vegetation each time we have been there.

Above this location there is still public access through the restored area. A mile or two upstream the canyon deepens considerably, and a golf course is located in the canyon.

There is an active creek group in this area, Friends of Sausal Creek. A restoration project occurred recently upstream of the road that crosses the creek in this canyon, 200' upstream. The recreation center staff said that the creek group had picked up trash in May 2005, shortly before our June 2005 trash assessment. At least some trash blows in from the lawn, and the staff maintains the lawn but not the creek. Some downstream accumulation was noted, but no illegal dumping. Littering was evident.

On June 17, 2005, recreation center staff said that they had just completed a grounds trash pickup the previous day, and that the Sausal Creek group had been by about a month ago picking up trash in the creek. Most of the items in the June 2005 survey were found in the right bank vegetation, and not in the stream itself. It seems to be all local littering measured at the creek in this survey.

### **Potential Management Measures**

This site is actively managed for trash by City staff in the lawn areas and volunteer citizens from Friends of Sausal Creek in the creek itself. This active management has not completely precluded trash from entering the creek, but the RTA values shown in Figure 13 for SAU060 show that in this dense urban area a creek can exhibit trash levels that are significantly lower than other creeks in similar settings.

### **2. Joaquin Miller Park, Palo Seco Creek (Sausal Creek Watershed)**

This site is near the top of the watershed. It is located above Hwy. 13, and while it is public access, the trailhead is not well-marked. The trail is very steep once further along the hike (past the trash measurement site), so that may hold down the number of people who use the trail. The trail is well-maintained, with two trash cans at the small parking area (fits three cars). There are also plastic bags available for dog waste. Our site is about ¼ mile in from the trailhead, where the creek crosses the trail. We assessed ~30' below the crossing and 70' above it. Blackberry bushes prevented us from getting further downstream. The upstream boundary is a small waterfall that on close inspection appears to be man-made. We encountered walkers while we were there, as well as seeing vehicles in the parking area.

In August 2004, the trash we found was attached; a piece of rope with a thumb tack attached at a knot. We counted the rope, the plastic coating, and the metal. This is the best trash site that we have assessed – 3 pieces.

In December 2004, 4 pieces were counted below the water line, including one golf ball, two food waste items, and one glass piece. This visit was after the rainy season had started.

In June 2005, there were 4 pieces below water line and one above. The RTA score was lowered due to pet waste above the high water line, just down-slope of the trail that is the upper extent of the right bank. Other items included two plastic wrappers (small pieces), one aluminum foil and one synthetic rubber. Above the waterfall upstream of the site, a woody debris pile lies across the stream channel. A few old bottles have been snagged

in the pile, so there does appear to be some historic (and probably current) littering, but at very low levels.

### Potential Management Measures

This site may have less public use than many parks, which explains the remarkably low levels of trash in the stream. Still, evidence of littering is present, probably commensurate with the density of use of the site by dog walkers and urban hikers. The lowering of the score through successive site visits (Figure 13) is based on human health indicators like pet waste, which can lower scores significantly due to the adverse effects on water quality. The management of trash at this location is related to the users of the park, the availability of pet waste containers, and its relatively remote location. Park staff have not been contacted as to the frequency of trash pickup, but the Friends of Sausal Creek, with their active stewardship, probably influence the level of trash at this site as well. It is not a coincidence that the active citizen group is correlated with the higher RTA scores consistently recorded at the two upper Sausal Creek sites. Local citizens concerned about quality of life in their neighborhood largely carry out trash management in 2005. Most people in these types of organizations believe that high trash levels in neighborhood creeks lowers the quality of life.



**Figure 11: View of trash survey site on Palo Seco Creek in Joaquin Miller Park, Oakland, CA, showing no trash during dry season survey. Some dog waste was in the creekbed, lowering the RTA score from optimal due to the threat to human health. Photo by Steve Moore, August 23, 2005.**

**TABLE 1**  
**SAN FRANCISCO BAY REGION TRASH ASSESSMENT STUDY**  
**SITES RANKED BY TRASH DEPOSITION RATE**

Date	Rank	Location	Creek	City	Season (dry, wet)	Days between surveys	Trash Deposition Rate (pieces/100 ft.-day)
11/19/2004	1	Booker T. Anderson Park	Baxter Cr.	Richmond	w	130	7.47
12/10/2004	2	Oak Glen Park	Glen Echo Cr.	Oakland	w	100	7.17
12/10/2004	3	Strawberry Creek Park	Strawberry Cr.	Berkeley	w	114	5.61
11/7/2003	4	Washington @ McDowell	Washington Cr.	Petaluma	d	108	5.19
2/6/2004	5	Schollenberger Park	Petaluma R.	Petaluma	w	91	5.14
11/5/2004	6	Albany Hill/Creekside Park	Cerrito Cr.	El Cerrito	d	116	5.03
6/10/2005	7	Oak Glen Park	Glen Echo Cr.	Oakland	w	182	4.53
2/20/2004	8	Buchanan Park	Kirker Cr.	Pittsburg	w	210	4.30
1/27/2004	9	Washington @ McDowell	Washington Cr.	Petaluma	w	81	4.17
2/20/2004	10	Dow Wetlands	Kirker Cr.	Pittsburg	w	210	4.17
7/12/2004	11	Albany Hill/Creekside Park	Cerrito Cr.	El Cerrito	d	108	4.11
2/13/2004	12	Gateway Park	San Mateo Cr.	San Mateo	w	116	4.10
12/3/2004	13	Lower Sausal Cr.	Sausal Cr.	Oakland	w	109	3.83
7/12/2004	14	Lower Codornices Cr.	Codornices Cr.	Albany	d	122	3.40
6/8/2005	15	Booker T. Anderson Park	Baxter Cr.	Richmond	w	201	2.92
11/7/2003	16	Schollenberger Park	Petaluma R.	Petaluma	d	108	2.90
7/12/2004	17	Booker T. Anderson Park	Baxter Cr.	Richmond	d	115	2.77
7/25/2003	18	Buchanan Park	Kirker Cr.	Pittsburg	d	128	2.71
3/12/2004	19	Lower Codornices Cr.	Codornices Cr.	Albany	w	300	2.70
11/5/2004	20	Lower Codornices Cr.	Codornices Cr.	Albany	d	116	2.47
12/10/2004	21	Lower Glen Echo Cr.	Glen Echo Cr.	Oakland	w	100	2.41
1/27/2004	22	Petaluma Factory Outlets	Petaluma R.	Petaluma	w	81	1.96
3/14/2004	23	Lower Permanente Cr.	Permanente Cr.	Mountain View	w	135	1.85
7/22/2003	24	Washington @ McDowell	Washington Cr.	Petaluma	d	124	1.85
7/29/2003	25	Lower Permanente Cr.	Permanente Cr.	Mountain View	d	124	1.68
2/13/2004	26	Lower Polhemus Cr.	Polhemus Cr.	San Mateo	w	116	1.58
6/8/2005	27	Baxter Cr. below San Pablo Av.	Baxter Cr.	Richmond	w	208	1.52
6/10/2005	28	Lower Glen Echo Cr.	Glen Echo Cr.	Oakland	w	182	1.43
6/17/2005	29	Lower Sausal Cr.	Sausal Cr.	Oakland	w	196	1.42
7/29/2003	30	Moss Rock	Stevens Cr.	Cupertino	d	124	1.38
10/31/2003	31	Lower Permanente Cr.	Permanente Cr.	Mountain View	d	94	1.14
2/13/2004	32	Arroyo Court Park	San Mateo Cr.	San Mateo	w	116	1.11
6/8/2005	33	Canyon Trail Park	Baxter Cr.	El Cerrito	w	208	1.11
7/22/2003	34	Schollenberger Park	Petaluma R.	Petaluma	d	124	1.07
10/31/2003	35	Moss Rock	Stevens Cr.	Cupertino	d	94	1.03
8/20/2004	36	Madeiras Pkwy. @ Stanley	Arroyo Mocho	Livermore	d	119	0.99
10/20/2003	37	Gateway Park	San Mateo Cr.	San Mateo	d	89	0.94
3/14/2004	38	Moss Rock	Stevens Cr.	Cupertino	w	135	0.93
10/7/2004	39	Gateway Park	San Mateo Cr.	San Mateo	w	237	0.86
11/7/2003	40	Petaluma Factory Outlets	Petaluma R.	Petaluma	d	108	0.85
7/23/2003	41	Gateway Park	San Mateo Cr.	San Mateo	d	124	0.79
12/3/2004	42	Dimond Park	Sausal Cr.	Oakland	w	109	0.72
8/18/2004	43	Strawberry Creek Park	Strawberry Cr.	Berkeley	d	159	0.70
1/27/2004	44	Penngrove Park	Lichau Cr.	Petaluma	w	81	0.64
2/13/2004	45	Upper San Mateo Cr.	San Mateo Cr.	San Mateo	w	116	0.53
6/10/2005	46	Madeiras Pkwy. @ Stanley	Arroyo Mocho	Livermore	w	294	0.53
7/23/2003	47	Arroyo Court Park	San Mateo Cr.	San Mateo	d	124	0.51
7/23/2003	48	Lower Polhemus Cr.	Polhemus Cr.	San Mateo	d	124	0.51
7/25/2003	49	Dow Wetlands	Kirker Cr.	Pittsburg	d	128	0.45
11/7/2003	50	Penngrove Park	Lichau Cr.	Petaluma	d	108	0.37
10/20/2003	51	Arroyo Court Park	San Mateo Cr.	San Mateo	d	89	0.31
10/20/2003	52	Upper San Mateo Cr.	San Mateo Cr.	San Mateo	d	89	0.29
7/23/2003	53	Upper San Mateo Cr.	San Mateo Cr.	San Mateo	d	124	0.25
6/17/2005	54	Dimond Park	Sausal Cr.	Oakland	w	196	0.17
7/22/2003	55	Penngrove Park	Lichau Cr.	Petaluma	d	124	0.15
7/22/2003	56	Petaluma Factory Outlets	Petaluma R.	Petaluma	d	124	0.14
10/20/2003	57	Lower Polhemus Cr.	Polhemus Cr.	San Mateo	d	89	0.13
12/3/2004	58	Joaquin Miller Park	Palo Seco Cr.	Oakland	d	109	0.04
6/17/2005	59	Joaquin Miller Park	Palo Seco Cr.	Oakland	w	196	0.03

**TABLE 2**  
**BOTTOM OF THE WATERSHED (BOTW)**  
**TRASH MEASUREMENT LOCATIONS**

<b>Location</b>	<b>Water Body</b>	<b>City</b>
Booker T. Anderson Park	Baxter Cr.	Richmond
Albany Hill/Creekside Park	Cerrito Cr.	El Cerrito
Lower Codornices Cr.	Codornices Cr.	Albany
Strawberry Creek Park	Strawberry Cr.	Berkeley
Lower Glen Echo Cr.	Glen Echo Cr.	Oakland
Lower Sausal Cr.	Sausal Cr.	Oakland
Cesar Chavez Park	Peralta Cr.	Oakland
Arroyo Viejo Rec. Center	Arroyo Viejo	Oakland
Schollenberger Park	Petaluma R.	Petaluma
Dow Wetlands	Kirker Cr.	Pittsburg
Madeiras Pkwy. @ Stanley	Arroyo Mocho	Livermore
Gateway Park	San Mateo Cr.	San Mateo
Lower Permanente Cr.	Permanente Cr.	Mountain View

### ***Longitudinal Trends Within Watersheds***

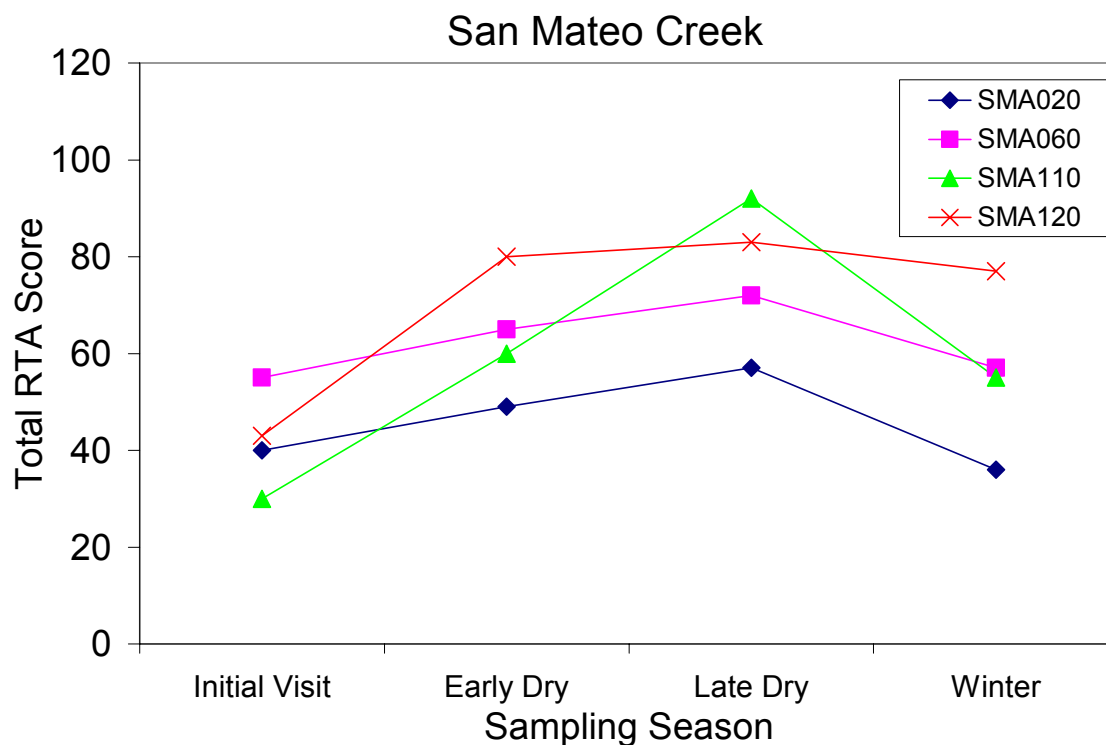
To represent levels of trash in streams in the longitudinal gradient (i.e., headwaters to mouth), four watersheds were targeted for multiple sites, including San Mateo Creek, Petaluma River, Baxter Creek, and Sausal Creek. The RTA scores for these sites over the study period are shown in Figures 10-13. As expected, a trend was observed of trash levels in watersheds in the San Francisco Bay Region increased (and RTA scores decreased) as one traveled from the hills toward the Bay. Temporally, the sites further upstream in the watersheds had increased RTA scores over time, with some lowering of scores after the wet season, due to reintroduction of trash in wet weather. BOTW sites exhibited less improvement over time, signifying ongoing reintroduction of trash throughout the year, though more significant during wet weather.

Because trash is removed in the protocol, an expected trend over successive sampling events would be increasing RTA scores and decreasing trash levels in the study reaches. In most cases, especially at the lower watershed sites, RTA scores returned to initial study conditions after wet weather. This trend shows no improvement in trash levels over time with the minimal management measure of picking up trash in 100-foot segments.

## 1. San Mateo Creek Watershed

The San Mateo Creek watershed, in San Mateo, CA, is a relatively narrow, urbanized watershed, with two main tributaries coming together in the hillside portion of the city. Polhemus Creek drains a residential area and the upper San Mateo Creek runs along a roadway, downstream of the Crystal Springs Dam with minimal land use. Two sites were measured in the urban plain, Arroyo Court Park (SMA060) and the BOTW site Gateway Park (SMA020), and two sites were measured upstream of the confluence of the two main tributaries.

In Figure 12, the longitudinal trash characteristics of San Mateo Creek are apparent. The lower Gateway Park, though not initially having highest trash levels, had higher sustained trash levels and hence lower RTA scores. Arroyo Court Park, located 2 miles upstream but within urbanized portions of the city, tracked closely with Gateway Park, with higher scores in each season. Polhemus Creek, with the lowest initial score, had higher levels after trash was removed, but wet weather brought a significant return of trash from this residential area. The upper San Mateo creek site saw less return of trash with wet weather, due to less upstream urbanization. This site, known as SMA120 in Figure 12, exhibited the desirable pattern of higher initial levels and less return of trash after “management,” or cleanup associated with the RTA protocol, during both dry and wet seasons. Dry season RTA scores were lower at the Gateway and Arroyo Court Park sites, due to direct littering documented at these more publicly accessible sites.



**Figure 12: RTA Scores at four sampling sites in the San Mateo Creek watershed along a longitudinal gradient. SMA020 is the lowest site, and SMA110 and SMA120 are the highest sites, both upstream of a confluence of Polhemus and San Mateo creeks.**

## **2. Petaluma River Watershed**

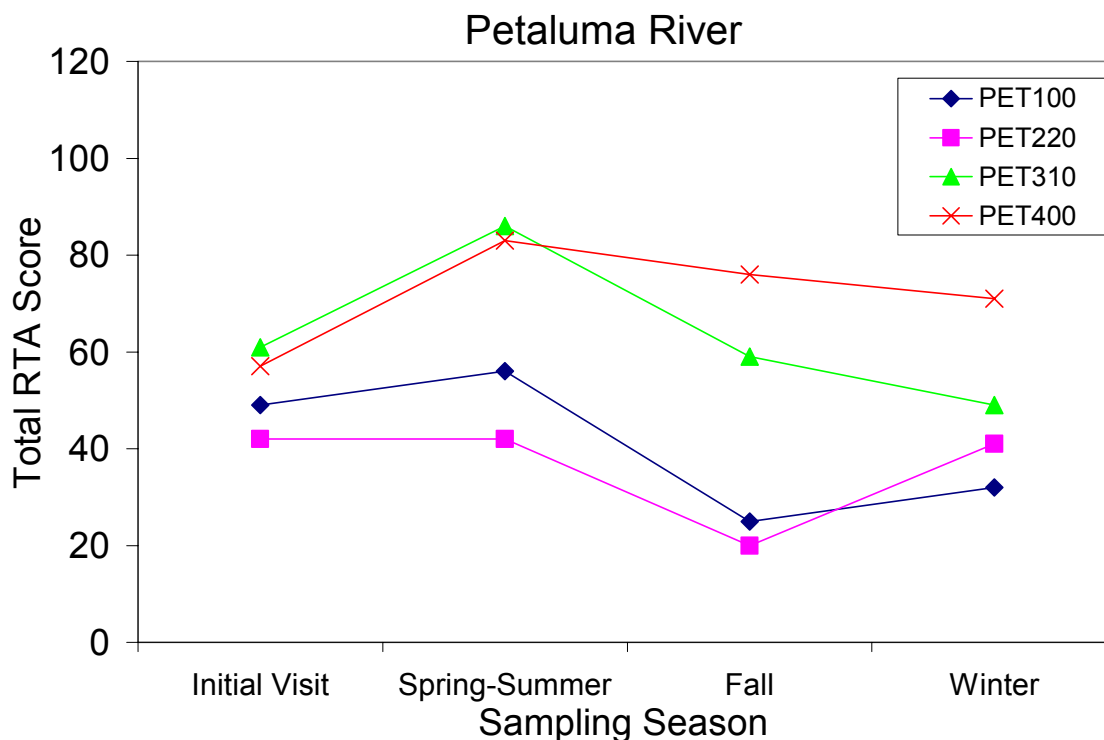
The Petaluma River watershed, in Petaluma, CA, is a broad, low gradient watershed with several small creeks tributary to a large tidal slough, the Petaluma River. The land use is mixed urban, rural residential, and rangeland. The BOTW site is Schollenberger Park (PET100), located along a tidal shoreline downstream of the confluence of Petaluma River with Adobe Creek, and downstream of the City of Petaluma. The next site upstream at the Petaluma Factory Outlets is PET310, and two tributary sites are on Washington Creek (PET220) at a busy intersection at Washington and McDowell including a shopping plaza and gas station, and Lichau Creek at Penngrove Park (PET400). RTA scores for these four sites, surveyed four times each over one year, are shown in Figure 13.

As with San Mateo, this watershed had one site with the desirable pattern of lower trash rate return in dry and wet seasons, the Penngrove Park site, higher in this low gradient watershed. The mid-watershed site at the Outlets showed low initial dry season deposition, but successive deposition through the dry season, and then further degradation the following winter (at levels worse than initial conditions).

A tributary site at Washington Creek, discussed above under Trash Deposition Rates, showed degradation over the dry season, and improvement in the wet season, a sign of high direct deposition and then “cleaning out” by storm flows and delivery to downstream locations and the San Pablo Bay. This site, with an adjacent shopping plaza, large paved parking lot, gasoline station with overflowing dumpster, and an upstream golf course, showed significant levels of litter entering the stream, and represents a trash source area that should be targeted in watershed-wide trash reduction efforts. At site surveys, the wind was observed carrying plastic trash into and over a 4-foot cyclone fence separating the commercial land uses from the stream corridor.

A similar disturbing pattern was seen at the BOTW site in the tidal Petaluma River – indicative of both littering and accumulation in an area characterized by bi-directional flows and deposition on higher tides. The BOTW site in this watershed was unique due to the tidal characteristics and high dry season deposition rates that are not distinguishable from wet season deposition. It calls into question the management of trash at Schollenberger Park; indeed the trash receptacles are not located in a convenient place for use by the park visitors (trash cans are quite distant from the beach), and there is no evidence that the responsible jurisdiction is cleaning trash from the beach.

Figure 13 shows that the Petaluma River watershed had lower overall scores after the surveys and cleanups than initial scores. While it may be premature to conclude that trash levels are getting worse, it can be reasonably concluded that trash levels in streams are not improving in this watershed.

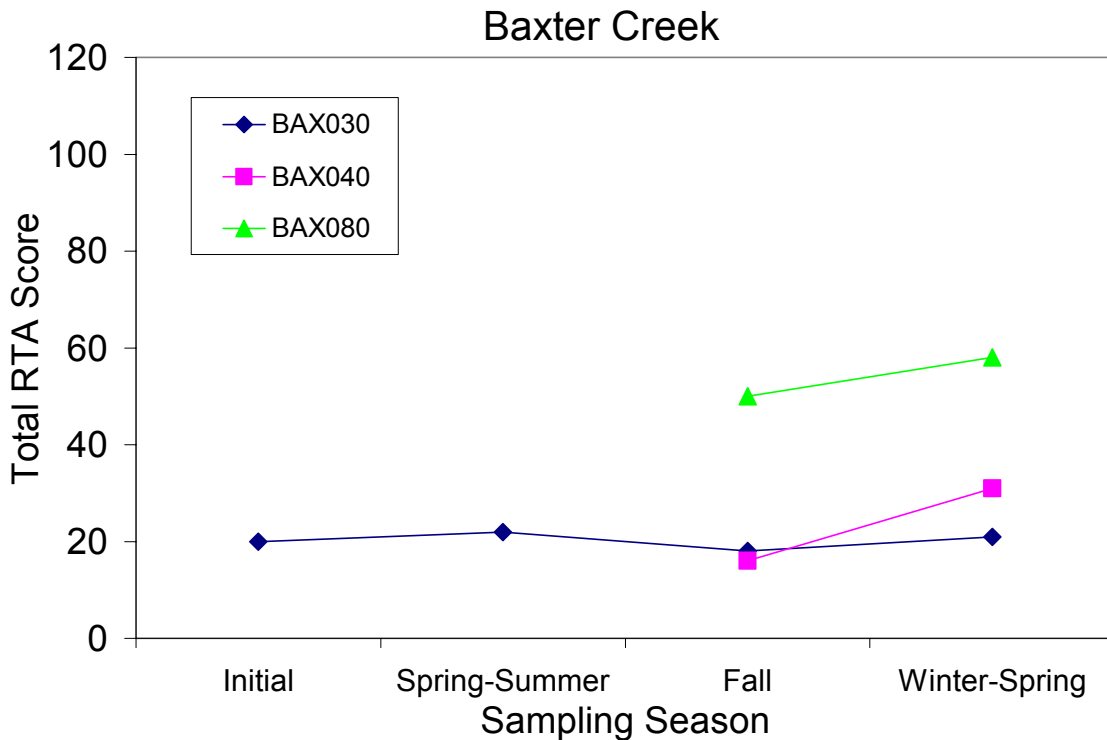


**Figure 13: RTA Scores at four sampling sites in the Petaluma River watershed along a longitudinal gradient.** PET100 is the lowest site, PET310 is upstream on the main branch, and PET220 and PET400 are the tributary sites. PET220 tributary (Washington Cr.) enters the main branch downstream of PET310. Except for PET400, the final scores are below the initial scores, indicating that trash levels may be getting worse in this watershed.

### 3. Baxter Creek Watershed

The Baxter Creek watershed is a smaller watershed that originates in the hills of El Cerrito, and drains to San Francisco Bay through the City of Richmond, in a densely urbanized area. There have been recent efforts to restore portions of the creek channel to more natural conditions, but these areas have been plagued by trash deposition, discussed above under the Trash Deposition Rates section.

The lowest site at Booker T. Anderson Park has been discussed above, and exhibits both dry and wet season inputs of trash. The flatline pattern of scores in Figure 14, at or around the low score of 20, shows a steady level of trash regardless of the trash removal conducted in the surveys, and regardless of season. Similar problems were documented at the next site upstream, but there was less wet season deposition effects than at Booker T. Anderson Park. The site at Canyon Trail Park in the El Cerrito hills had significantly higher RTA scores in dry and wet seasons, demonstrating the longitudinal pattern of trash levels seen region-wide.



**Figure 14: RTA Scores at three sampling sites in the Baxter Creek watershed along a longitudinal gradient. BAX030 is the lowest site, BAX040 is upstream on the main branch at San Pablo Avenue, and BAX080 is at Canyon Trail Park, also on the main branch, in El Cerrito.**

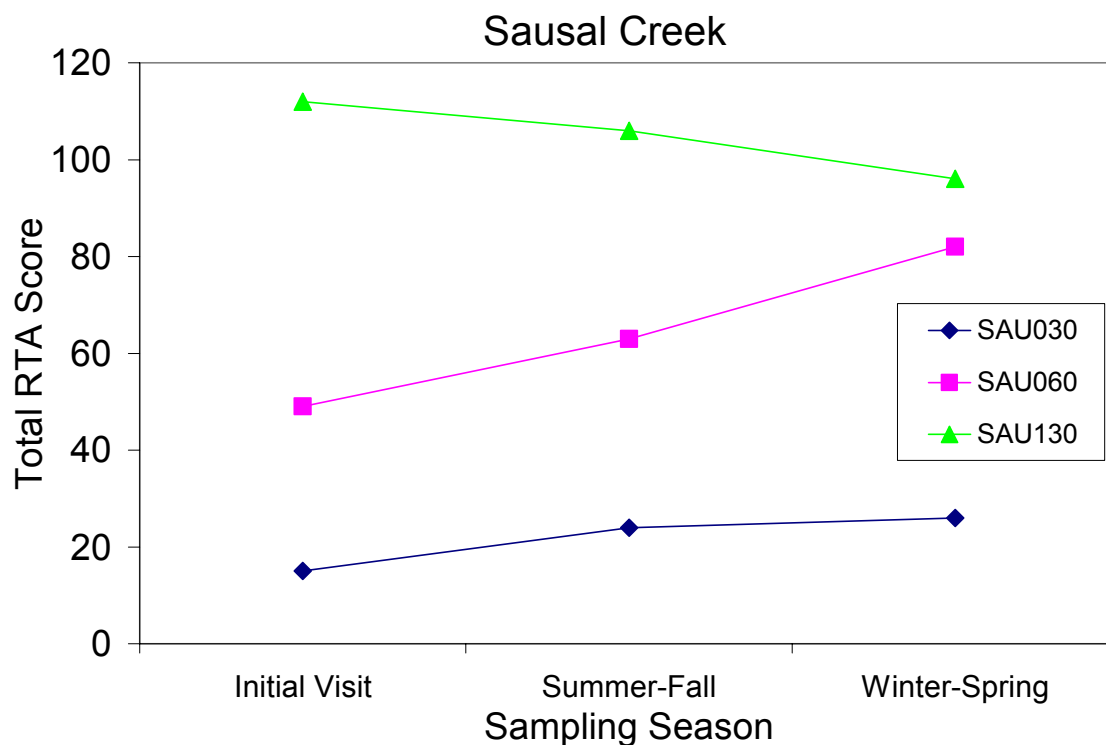
#### **4. Sausal Creek Watershed**

The Sausal Creek watershed is another smaller watershed that begins in the hills above Oakland, CA, and drains through the dense urban landscape to the Oakland Inner Harbor. The active Friends of Sausal Creek have elevated the importance of the creek to the City and the neighbors, and effective cleanup and restoration projects have been implemented in this watershed.

This watershed was discussed above under the low trash deposition sites, because the two upper sites, Dimond Park (SAU060) and Joaquin Miller Park (SAU130) have the lowest deposition rates in the regional study. The City's park department and the local volunteers of the Friends of Sausal Creek actively manage trash in Dimond Park. In Figure 15, this site exhibits the desirable pattern of improvement with successive site surveys – the higher RTA score was recorded at the last site visit after the wet season, showing a measurable effect of active site management by the City and the local residents. The site on Palo Seco Creek in Joaquin Miller Park is publicly accessible, but above most of the urban areas and not as frequently visited. This site serves as a regional “reference” site in this study, with very low trash levels, showing that an urban creek site with minimal trash is achievable.

The lower Sausal Creek site at E 22<sup>nd</sup> St. shows a significantly different picture of a site heavily impacted by trash. The open channel upstream of the site appears to attract

illegal dumpers and litterers, and adjacent landowners were observed dumping their household trash into the stream area. This area could be a focus for progressive education, warning and enforcement of existing littering laws.



**Figure 15: RTA scores at three sampling sites in the Sausal Creek watershed along a longitudinal gradient. SAU030 is the lowest site at E. 22<sup>nd</sup> Street, SAU060 is at Dimond Park, and SAU130 is on Palo Seco Creek in Joaquin Miller Park, all in Oakland, CA.**

## Conclusions

The data collected and presented in this report, over the 2003-2005 period, suggest that the current management approach to managing trash in water bodies is not improving the problem. The levels of trash in the waters of the San Francisco Bay Region are alarmingly high, considering the Basin Plan prohibits discharge of trash and that littering is illegal with potentially large fines. Even during dry weather conditions, a significant quantity of trash, particularly plastic, is making its way into waters and being transported downstream to San Francisco Bay and the Pacific Ocean. Based on 85 surveys conducted at 26 sites throughout the Bay Area, we have found an average of 2.93 pieces of trash for every foot of stream, and all the trash was removed when it was surveyed, indicating high return rates of trash over the 2003-2005 study period. There did not appear to be one county or region with higher trash in waters – the highest wet weather deposition rates were found in western Contra Costa County and the highest dry weather deposition was found in Sonoma County. Without an assessment method such as the one used in this study, people could draw the wrong conclusion that adjacent neighborhoods pollute the sites at the bottom of the watershed. This study shows that these areas, which tend to have lower property values, are polluted cumulatively by the entire watershed.

A number of key conclusions can be made based on the trash measurement in streams:

- Lower watershed sites have higher densities of trash.
- All watersheds studied in the San Francisco Bay region (Figure 1) have high levels of trash.
- There are trash source hotspots, usually associated with parks, schools, or poorly kept commercial facilities, near creek channels, that appear to contribute a significant portion of the trash deposition at lower watershed sites.
- Dry season deposition of trash, associated with wind and dry season runoff, contributes measurable levels of trash to downstream locations.
- The majority of trash is plastic at lower watershed sites where trash accumulates in the wet season. This suggests that urban runoff is a major source of floatable plastic found in the ocean and on beaches as marine debris.
- Parks that have more evident management of trash by City staff and local volunteers, including cleanup within the creek channel, have measurably less trash pieces and higher RTA scores.

The ubiquitous, unacceptable levels of trash in waters of the San Francisco Bay Region warrant a comprehensive and progressive program of education, warning, and enforcement, and certain areas warrant consideration of structural controls and treatment. It seems that the public-at-large do not grasp the risks associated with littering on streets that drain to waters, let alone in parks that have running streams. A more aggressive campaign for educating the public about the ultimate fate of litter is overdue.

This program should begin with implementation within municipal jurisdictions. Employees of parks and schools that pick up trash need to be instructed to pick up trash near and within streams, and equipped accordingly. Trash receptacles need to be placed near publicly accessible waters, with educational messages about marine debris and human health risks of trash. These receptacles need to be actively managed so they do not become a source of trash to waters.

As with most issues, not every member of the public will follow littering rules, even if better educated about the harm litter can do to people and animals. Certain watersheds with chronic trash problems will warrant structural controls, as has been the case with the 303d-listed Lake Merritt in Oakland. The results documented in this report suggest that the structural removals should not be limited to wet weather loading.

Businesses need to do a better job of keeping trash associated with their operations from waters of the state. Styrofoam pellets were one of the most common and abundant types of trash surveyed and removed in this study, and the literature shows that they are long-

lived and harmful to marine life (Marine Mammal Commission, 1996). They are most often used as packing and shipping materials. Businesses should be a target of education and then enforcement with respect to management of packing and shipping materials. Large amounts of these pellets were documented downstream of downtown Berkeley in Strawberry Creek, and this serves as an example of business contribution to the trash problem. This Styrofoam (303 pellets and 125 pieces in December 2004) could be coming from careless handling of packing materials and their allowance to enter the storm drains.

Similarly, dumpsters at gasoline stations such as the one at Washington and McDowell in Petaluma should be identified and regulated as potential sources of trash to waters of the state. The adjacent shopping plaza at that location was an unmanaged, continuous source of litter and trash to waters of the state, regardless of season. These businesses need to be first educated and then regulated, preferably by municipalities as part of the municipal stormwater program, as potential sources of trash to streams, bays and the ocean.

The Rapid Trash Assessment protocol has been shown to be useful in distinguishing trash levels in streams between sites, in determining trash deposition rates, in ranking sites, and determining whether deposition of trash occurs in dry season, wet season or both. In many cases the protocol confirmed what could be simply observed, but it allows a systematic quantification and indexing of sites that can facilitate prioritization for pollution abatement. The San Francisco Bay Region has a problem with trash in streams and the Bay. The protocol has assisted the Water Board in understanding the sources, management issues, and the overall scope of the problem of trash in waters of the state. It is hoped that the protocol will be as useful in evaluating the success of management efforts yet to come.



**Figure 16: Water Board staff remove a shopping cart from the Booker T. Anderson Park trash site. Photo by Kim Harrison, August 23, 2005.**

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**APPENDIX A**  
**RAPID TRASH ASSESSMENT PROTOCOL WORKSHEET**

# Rapid Trash Assessment Worksheet

Surface Water Ambient Monitoring Program, San Francisco Bay Regional Water Quality Control Board

WATERSHED/STREAM: \_\_\_\_\_ DATE/TIME: \_\_\_\_\_  
 MONITORING GROUP, STAFF: \_\_\_\_\_ SAMPLE ID: \_\_\_\_\_  
 SITE DESCRIPTION (Station Name, Number, etc.): \_\_\_\_\_

	<b>CONDITION CATEGORY</b>			
<b>Trash Assessment Parameter</b>	<b>Optimal</b>	<b>Sub optimal</b>	<b>Marginal</b>	<b>Poor</b>
<b>1. Level of Trash</b>	On first glance, no trash visible. Little or no trash (<10 pieces) evident when streambed and stream banks are closely examined for litter and debris, for instance by looking under leaves.	On first glance, little or no trash visible. After close inspection small levels of trash (10-50 pieces) evident in stream bank and streambed.	Trash is evident in low to medium levels (51-100 pieces) on first glance. Stream, bank surfaces, and riparian zone contain litter and debris. Evidence of site being used by people: scattered cans, bottles, food wrappers, blankets, clothing.	Trash distracts the eye on first glance. Stream, bank surfaces, and immediate riparian zone contain substantial levels of litter and debris (>100 pieces). Evidence of site being used frequently by people: many cans, bottles, and food wrappers, blankets, clothing.
SCORE	20 19 18 17 16	15 14 13 12 11	10 9 8 7 6	5 4 3 2 1 0
<b>2. Actual Number of Trash Items Found</b>	0 to 10 trash items found based on a trash assessment of a 100-foot stream reach.	11 to 50 trash items found based on a trash assessment of a 100-foot stream reach.	51 to 100 trash items found based on a trash assessment of a 100-foot stream reach.	Over 100 trash items found based on a trash assessment of a 100-foot stream reach.
SCORE	20 19 18 17 16	15 14 13 12 11	10 9 8 7 6	5 4 3 2 1 0
<b>3. Threat to Aquatic Life</b>	Trash, if any, is mostly paper or wood products or other biodegradable materials.  Note: A large amount of rapidly biodegradable material like food waste creates high oxygen demand, and should not be scored as optimal.	Little or no (<10 pieces) transportable, persistent, buoyant litter such as: hard or soft plastics, Styrofoam, balloons, cigarette butts. Presence of settleable, degradable, and non-toxic debris such as glass or metal.	Medium prevalence (10-50 pieces) of transportable, persistent, buoyant litter such as: hard or soft plastics, Styrofoam, balloons, cigarette butts. Larger deposits (< 50 pieces) of settleable debris such as glass or metal. Any evidence of clumps of deposited yard waste or leaf litter.	Large amount (>50 pieces) of transportable, persistent, buoyant litter such as: hard or soft plastics, balloons, Styrofoam, cigarette butts; toxic items such as batteries, lighters, or spray cans; large clumps of yard waste or dumped leaf litter; or large amount (>50 pieces) of settleable glass or metal.
SCORE	20 19 18 17 16	15 14 13 12 11	10 9 8 7 6	5 4 3 2 1 0
<b>4. Threat to Human Health</b>	Trash contains no evidence of bacteria or virus hazards such as medical waste, diapers, pet or human waste. No evidence of toxic substances such as chemical containers or batteries. No ponded water for mosquito production. No evidence of puncture and laceration hazards such as broken glass or metal debris.	No bacteria or virus hazards or sources of toxic substances, but small presence (<10 pieces) of puncture and laceration hazards such as broken glass and metal debris. No presence of ponded water in trash items such as tires or containers that could facilitate mosquito production.	Presence of <b>any one</b> of the following: hypodermic needles or other medical waste; used diaper, pet waste, or human feces; any toxic substance such as chemical containers, batteries, or fluorescent light bulbs (mercury). Medium prevalence (10-50 pieces) of puncture hazards.	Presence of <b>more than one</b> of the items described in the marginal condition category, or high prevalence of any one item (e.g. greater than 50 puncture or laceration hazards).
SCORE	20 19 18 17 16	15 14 13 12 11	10 9 8 7 6	5 4 3 2 1 0

# Rapid Trash Assessment Worksheet

Surface Water Ambient Monitoring Program, San Francisco Bay Regional Water Quality Control Board

Surface Water Ambient Monitoring Program, San Francisco Bay Regional Water Quality Control Board																						
		<b>CONDITION CATEGORY</b>																				
<b>Trash Assessment Parameter</b>		<b>Optimal</b>					<b>Sub optimal</b>					<b>Marginal</b>					<b>Poor</b>					
<b>5. Illegal Dumping</b>		D: No evidence of illegal dumping. No bags of trash, no yard waste, no household items placed at site to avoid proper disposal, no shopping carts.					D: Some evidence of illegal dumping. Limited vehicular access limits the amount of potential dumping, or material dumped is diffuse paper-based debris.					D: Presence of <b>one</b> of the following: furniture, appliances, shopping carts, bags of garbage or yard waste, coupled with vehicular access that facilitates in-and-out dumping of materials to avoid landfill costs.					D: Evidence of chronic dumping, with <b>more than one</b> of the following items: furniture, appliances, shopping carts, bags of garbage, or yard waste. Easy vehicular access for in-and-out dumping of materials to avoid landfill costs.					
<b>Illegal Littering</b>		L: Any trash is incidental litter (< 5 pieces) or carried downstream from another location.					L: Some evidence of litter within creek and banks originating from adjacent land uses (<10 pieces).					L: Prevalent (10-50 pieces) in-stream or shoreline littering that appears to originate from adjacent land uses.					L: Large amount (>50 pieces) of litter within creek and on banks that appears to originate from adjacent land uses.					
D-SCORE		10	9				8	7	6			5	4	3			2	1	0			
L-SCORE		10	9				8	7	6			5	4	3			2	1	0			
<b>6. Accumulation of Trash</b>		There does not appear to be a problem with trash accumulation from downstream transport. Trash, if any, appears to have been directly deposited at the stream location.					Some evidence (<10 pieces) that litter and debris have been transported from upstream areas to the location, based on evidence such as silt marks, faded colors or location near high water line.					Evidence that (10 to 50 pieces) trash is carried to the location from upstream, as evidenced by its location near high water line, siltation marks on the debris, or faded colors.					Trash appears to have accumulated in substantial quantities at the location based on delivery from upstream areas, and is in various states of degradation based on its persistence in the waterbody. Over 50 items of trash have been carried to the location from upstream.					
SCORE		20	19	18	17	16	15	14	13	12	11	10	9	8	7	6	5	4	3	2	1	0

**Total Score** \_\_\_\_\_

## SITE DEFINITION:

UPPER/LOWER BOUNDARIES OF REACH: \_\_\_\_\_

HIGH WATER LINE: \_\_\_\_\_

UPPER EXTENT OF BANKS OR SHORE: \_\_\_\_\_

## NOTES:

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## Rapid Trash Assessment Worksheet

Surface Water Ambient Monitoring Program, San Francisco Bay Regional Water Quality Control Board

**TRASH ITEM TALLY** (Tally with (•) if found above high water line, and (l) if below)

<b>PLASTIC</b>	# Above	# Below	<b>METAL</b>	# Above	# Below
Plastic Bags			Aluminum Foil		
Plastic Bottles			Aluminum or Steel Cans		
Plastic Bottle Caps			Bottle Caps		
Plastic Cup Lid/Straw			Metal Pipe Segments		
Plastic Pipe Segments			Auto Parts (specify below)		
Plastic Six-Pack Rings			Wire (barb, chicken wire etc.)		
Plastic Wrapper			Metal Object		
Soft Plastic Pieces			<b>LARGE (specify below)</b>	# Above	# Below
Hard Plastic Pieces			Appliances		
Styrofoam cups pieces			Furniture		
Styrofoam Pellets			Garbage Bags of Trash		
Fishing Line			Tires		
Tarp			Shopping Carts		
Other (write-in)			Other (write-in)		
<b>BIOHAZARD</b>	# Above	# Below	<b>TOXIC</b>	# Above	# Below
Human Waste/Diapers			Chemical Containers		
Pet Waste			Oil/Surfactant on Water		
Syringes or Pipettes			Spray Paint Cans		
Dead Animals			Lighters		
Other (write-in)			Small Batteries		
<b>CONSTRUCTION DEBRIS</b>	# Above	# Below	Vehicle Batteries		
Concrete (not placed)			Other (write-in)		
Rebar			<b>BIODEGRADABLE</b>	# Above	# Below
Bricks			Paper		
Wood Debris			Cardboard		
Other (write-in)			Food Waste		
<b>MISCELLANEOUS</b>	# Above	# Below	Yard Waste (incl. trees)		
Synthetic Rubber			Leaf Litter Piles		
Foam Rubber			Other (write-in)		
Balloons			<b>GLASS</b>	# Above	# Below
Ceramic pots/shards			Glass bottles		
Hose Pieces			Glass pieces		
Cigarette Butts			<b>FABRIC AND CLOTH</b>	# Above	# Below
Golf Balls			Synthetic Fabric		
Tennis Balls			Natural Fabric (cotton, wool)		
Other (write-in)			Other (write-in)		
<b>Total pieces Above:</b>		<b>Below:</b>	<b>Grand total:</b>		
Tally all trash in above rows; make notes below as needed to facilitate scoring.					
<b>Littered:</b>					
<b>Dumped:</b>					
<b>Downstream Accumulation:</b>					

**SPECIFIC DESCRIPTION OF ITEMS FOUND:** \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

**APPENDIX B**

**RAPID TRASH ASSESSMENT METHOD EVALUATION**

**OCTOBER 2002**

# Evaluation of the Rapid Trash Assessment Methodology

October 20, 2002

The rapid trash assessment methodology was developed by Steve Moore and Matthew Cover of the San Francisco Bay Regional Board's Surface Water Ambient Monitoring Program. The scoring system is based on the physical habitat evaluation forms associated with the federal and state guidance on rapid bioassessment. This methodology was developed with three goals: to be representative, sensitive, and objective.

To be representative, the generated scores need to represent an assessment of impairment of beneficial uses by trash. Beneficial uses affected by trash include aquatic life uses, water contact uses, and aesthetic enjoyment of waters. Also, the assessment methodology needs to consider how trash gets to the water body (direct dumping vs. accumulation in drainage systems) to represent an evaluation of management actions related to controlling dumping, littering, or accumulation of trash. The six trash assessment parameters of the methodology cover this range of issues associated with beneficial uses and management actions related to trash in water bodies. The assessment methodology has been structured to balance these issues in a scoring system, which we believe has achieved the necessary level of representativeness.

To be sensitive, the generated scores need to be able to distinguish light, medium, and heavy states of impairment of beneficial uses by trash at different sites and seasons. The overall score range of 0 to 120 should provide this sensitivity, where sites with scores of 60 +/- 15% can be distinguished in threat to beneficial uses from sites with scores of 80 +/- 15%.

To be objective, variability needs to be minimized. The generated scores by different teams on the same reach should not range too widely. The scores should not be more than 15% different than one another.

To evaluate sensitivity and objectivity of this methodology, three teams were deployed on the same day at four sites located along East Bay creeks. One site was located on Wilkie Creek, a tributary to San Pablo Creek in El Sobrante (next to a high school). Another site was located on Wildcat Creek in Alvarado Park in Richmond. These two sites were surveyed by Regional Board staff on August 14, 2002. Two sites were located on Sausal Creek in Oakland, at Dimond Park and at Barry Street (residential area), surveyed on August 20, 2002 by staff of the Regional Board and the Alameda and Santa Clara urban runoff programs.

Of these test sites, the two urban park sites are considered to be more actively "managed" for trash, with nearby trashcans and available park and volunteer personnel. The high school site and the residential site had no evident active management, and these sites had higher trash tallies. Therefore, in evaluating whether the assessment methodology is sufficiently sensitive, we believe the scores generated for the park sites should be statistically higher (more optimal) than the other sites.

**TABLE 1**  
**RAPID TRASH ASSESSMENT**  
**RESULTS OF METHODOLOGY EVALUATION**

Site	Water Body	Date	Staff	Trash Assessment Parameter Scores						Trash Item	
				1	2	3	4	5	6	Total Score	Tally Total
				Qual.	Quant.	Aq. Life	Hum. Health	Dumping	Accum.		
Alvarado Park	Wildcat Creek	8/14/02 NW, GC		10	5	10	13	15	15	<b>68</b>	<b>55</b>
Alvarado Park	Wildcat Creek	8/14/02 SM, PE		14	4	9	10	8	15	<b>60</b>	<b>68</b>
Alvarado Park	Wildcat Creek	8/14/02 MC, KT		10	5	6	6	13	16	<b>56</b>	<b>50</b>
	<b>Coefficients of Variation:</b>			0.20	0.12	0.25	0.36	0.30	0.04	0.10	0.16
Anza School	Wilkie Creek	8/14/02 GC, MC		5	0	3	16	10	2	<b>36</b>	<b>334</b>
Anza School	Wilkie Creek	8/14/02 SM, PE		3	1	3	13	14	2	<b>36</b>	<b>140</b>
Anza School	Wilkie Creek	8/14/02 KT, NW		6	0	6	13	12	2	<b>39</b>	<b>444</b>
	<b>Coefficients of Variation:</b>			0.33	1.73	0.43	0.12	0.17	0.00	0.05	0.50
Dimond Park	Sausal Creek	8/20/02 GC, Alej.		13	0	11	20	15	15	<b>74</b>	<b>138</b>
Dimond Park	Sausal Creek	8/20/02 MC, PR		10	4	10	15	11	14	<b>64</b>	<b>70</b>
Dimond Park	Sausal Creek	8/20/02 SM, NW		8	4	9	10	13	14	<b>58</b>	<b>75</b>
	<b>Coefficients of Variation:</b>			0.24	0.87	0.10	0.33	0.15	0.04	0.12	0.40
Barry Street	Sausal Creek	8/20/02 MC, PR		2	1	5	10	6	8	<b>32</b>	<b>291</b>
Barry Street	Sausal Creek	8/20/02 NW, SM		3	1	3	12	5	9	<b>33</b>	<b>293</b>
Barry Street	Sausal Creek	8/20/02 GC, Alej.		4	0	5	11	6	10	<b>36</b>	<b>404</b>
	<b>Coefficients of Variation:</b>			0.33	0.87	0.27	0.09	0.10	0.11	0.06	0.20

The tallies and scores from the test assessments are summarized in Table 1. Overall, they demonstrate that the assessment methodology is sufficiently sensitive and objective to be useful in evaluating ambient conditions, trash management actions, and the effect of public access on trash levels. Except for two experienced staff persons, these test assessments were conducted mostly by staff with little or no experience, but some limited training in the use of the methodology. As such, the test assessment is a reasonable representation of what would be expected if a team of municipal employees or interested citizens conducted the assessment. The consistency of the scores in the test assessment underscores the confidence that Regional Board staff have in the methodology. Nevertheless, a few lessons were learned through this exercise and improvements made to create Version 6 of the Rapid Trash Assessment, discussed below.

As shown in Table 1, the total scores for the 4 sites were clustered closely, with some variability noted in individual trash assessment parameters. The exception was the Dimond Park site at Sausal Creek, with scores ranging from 58 to 74. During the field exercise, the staff discussed this difference and traced it to the variable human health score (20, 15, and 10). The key to the scoring difference was that one team noted the presence of a used diaper on the stream bank near the water, and others had mis-characterized it as paper or fabric waste. Also, some broken glass on the bank was noted by the team that scored a “15.” This example shows the importance of identifying human health hazards, if any, and how the presence of one or two items can change the score significantly. The instructions have been modified accordingly, emphasizing that tallying can be estimated, but that bio-hazards must be carefully tallied to allow consistent scoring. All field staff agreed that the scores would have been less variable if all the teams had correctly identified the diaper.

Despite some variability between teams, the assessment methodology achieved the desired level of sensitivity. As hoped, the urban park sites had significantly higher scores than the unmanaged sites, demonstrating the desired sensitivity of the methodology. Alvarado Park (mean=61, CV=0.10) and Dimond Park (mean=65, CV=0.12) were clearly distinguishable from Anza School (mean=37, CV=0.05) and Barry Street on Sausal Creek (mean=34, CV=0.06).

In Table 1, the coefficient of variation (CV), which is the standard deviation divided by the arithmetic mean, expresses the variability of the scores and tallies of the rapid trash assessment. The CV overstates variability at the low end (scores of 0, 1, and 2), so the relatively high CVs associated with these scores for the quantitative level of trash (assessment parameter 2) can be ignored and the scores visually compared. For the overall score, a CV of 0.15 or less is desirable for demonstrating objectivity of the methodology. As discussed above, the only case where significant variability occurred was Dimond Park, and the variability was due to improper field identification of trash. As with the physical habitat evaluation associated with the rapid bioassessment procedures, such skills are expected to be acquired by a field technician through experience, and variability of that technician’s scoring subsequently minimized.

The total trash tallies were substantially more variable than the assessment scores, as expected (Table 2). The rapid trash assessment procedure does not emphasize that these tallies be exact, but rather be used to help guide the assessment scoring by characterizing relative levels of different trash items and materials. Much of the variability in the overall tallies in Table 2 is ascribed to different teams’ conventions of counting broken items as individual pieces or just as one item (e.g., a broken glass bottle). Additional guidance is now provided in Version 6 regarding conventions to be used for tallying “broken” trash items, rooted in the principle of exposure to fish, wildlife, or human users of the water body. Tallies less than 50 are expected to be less variable and with the additional guidance, we expect tallies to exhibit less variability than these test assessments.

**TABLE 2**  
**RAPID TRASH ASSESSMENT METHODOLOGY EVALUATION**  
**TRASH ITEM TALLY RESULTS**

Site	Water Body	Date	Staff	Trash Item Tally																		TOTAL		
				Plastic		Biohaz.		Const.		Misc.		Metal		Large		Toxic		Biodeg.		Glass			Fabric	
				in*	out*	in	out	in	out	in	out	in	out	in	out	in	out	in	out	in	out		in	out
Alvarado Park	Wildcat Creek	8/14/02 NW, GC		21	4	0	0	0	0	7	1	1	1	0	1	0	0	3	7	7	0	1	1	55
Alvarado Park	Wildcat Creek	8/14/02 SM, PE		11	19	0	2	1	1	7	3	0	1	0	5	0	0	10	3	2	0	0	3	68
Alvarado Park	Wildcat Creek	8/14/02 MC, KT		15	6	0	1	0	0	3	2	5	0	0	0	1	0	7	2	3	3	1	1	50
Coefficients of Variation:				0.16																				
Anza School	Wilkie Creek	8/14/02 GC, MC		192	87	0	0	3	4	14	0	3	6	0	0	0	0	8	13	1	1	1	1	334
Anza School	Wilkie Creek	8/14/02 SM, PE		21	69	0	0	11	4	7	0	3	3	0	0	0	0	3	19	0	0	0	0	140
Anza School	Wilkie Creek	8/14/02 KT, NW		200	147	0	0	3	4	1	17	7	8	0	0	0	0	10	46	1	0	0	0	444
Coefficients of Variation:				0.50																				
Dimond Park	Sausal Creek	8/20/02 GC, Alej.		8	88	0	0	0	0	2	2	5	4	0	0	0	3	23	0	0	0	3	0	138
Dimond Park	Sausal Creek	8/20/02 MC, PR		20	17	0	0	0	0	1	0	5	3	0	0	0	0	9	8	2	2	3	0	70
Dimond Park	Sausal Creek	8/20/02 SM, NW		16	25	0	1	6	0	2	1	2	3	0	0	0	0	6	9	0	0	3	1	75
Coefficients of Variation:				0.40																				
Barry Street	Sausal Creek	8/20/02 MC, PR		59	26	0	0	26	2	35	1	25	1	0	1	1	2	13	9	82	2	5	1	291
Barry Street	Sausal Creek	8/20/02 NW, SM		65	42	0	0	49	8	9	2	10	14	0	1	1	1	8	15	57	6	2	3	293
Barry Street	Sausal Creek	8/20/02 GC, Alej.		63	50	0	0	84	8	5	4	15	13	0	1	0	0	10	13	73	59	5	1	404
Coefficients of Variation:				0.20																				

\* "in" refers to in-stream, and "out" refers to above high water line, but on banks or shore where transport to water body is probable.

The tallies above 50 do not have a significant effect on the scoring outcome, because the assessment parameter 2, actual number of trash items, allows a small range of 0-5 scoring for sites with more than 50 items. Resolution is not required at these higher levels of trash, but items that can substantially affect the score, such as large appliances or health-related items need to be tallied to ensure consistent and accurate scoring.

In applying the methodology, it has been SWAMP staff's experience that photography does not provide adequate illustration of trash conditions, unless there are large items or the photography is very close-up (but then it only represents a few square feet). Much of the trash that can affect aquatic life or human health is not visible in a digital photograph of a sampling site, due to vegetative cover and reflection of the water surface. Based on evaluations at over 40 sites, we have determined without exception that photography is less effective at documenting trash conditions than the Rapid Trash Assessment scoring methodology.

The Rapid Trash Assessment is less sensitive at the low end of the scoring range, corresponding to conditions commonly observed in the lower watersheds of urbanized areas. Based on SWAMP surveys conducted in 2002, many of the urban sites located in the lower portions of watersheds exhibit total scores below 40. It is difficult to distinguish conditions at these "trash hotspots," since this Rapid Trash Assessment methodology covers the range of conditions from optimal to poor. Since the urban areas that register "poor" scores tend to be of most interest in cleanup programs sponsored by local organizations and agencies, some concern has been expressed that a separate hotspot evaluation methodology may need to be developed, perhaps making more use of photography. A separate methodology may be necessary to demonstrate progress at the most impacted sites, but this methodology evaluation, utilizing independent assessment teams, has shown that the Rapid Trash Assessment can distinguish sites within urban areas that are receiving more trash management from areas that are not. In both examples evaluated, the urban parks had significantly higher scores than the sites that appear to receive little or no trash management.

**APPENDIX C**  
**RAW RTA TRASH SCORE DATA**

Date	Station ID	BOTW	Park w/ High Public Access								Total	Plastic	
				1	2	3	4	5	6	7		Above	Below
				Qualitative	Quantitative	Aquatic	Human	Dumping	Littering	Accumulation			
3/19/2004	203BAX030	1	1	5	0	0	10	5	0	0	20	130	701
7/12/2004	203BAX030	1	1	9	3	1	2	3	0	4	22	49	150
11/19/2004	203BAX030	1	1	3	0	0	4	8	3	0	18	33	543
6/8/2005	203BAX030	1	1	8	1	3	5	2	2	0	21	29	335
11/12/2004	203BAX040			0	0	0	3	8	0	5	16	487	202
6/8/2005	203BAX040			5	3	4	3	1	0	15	31	184	18
11/12/2004	203BAX080			10	4	2	17	10	5	2	50	6	187
6/8/2005	203BAX080			15	4	5	13	10	9	2	58	10	189
3/26/2004	203CER010	1	1	3	3	4	9	5	2	2	28	44	172
7/12/2004	203CER010	1	1	3	2	0	4	9	0	9	27	132	64
11/5/2004	203CER010	1	1	1	1	1	3	8	2	0	16	23	247
5/17/2003	203COD040		1	7	3	8	9	7	0	5	39	65	103
3/12/2004	203COD040		1	7	0	3	0	6	5	3	24	140	42
7/12/2004	203COD040		1	10	3	4	3	6	0	3	29	33	183
11/5/2004	203COD040		1	8	3	4	0	7	1	4	27	9	101
3/12/2004	203STW010	1		0	0	1	3	9	9	0	22	312	49
8/18/2004	203STW010	1		13	5	5	9	3	8	5	48	0	52
12/10/2004	203STW010	1		5	0	0	5	8	5	0	23	2	549
4/23/2004	204AMO080		1	10	10	7	19	10	4	8	68	5	39
8/20/2004	204AMO080		1	7	5	6	5	4	2	15	44	25	25
6/10/2005	204AMO080		1	8	1	5	15	4	1	14	48	41	35
7/19/2004	204AVJ020		1	3	2	1	4	7	2	2	21	21	234
9/1/2004	204LME100	1		10	4	3	5	3	0	3	28	61	44
12/10/2004	204LME100	1		14	4	3	10	9	8	2	50	0	135
6/10/2005	204LME100	1		13	3	3	8	3	8	3	41	0	152
9/1/2004	204LME130		1	7	2	4	3	3	2	10	31	32	55
12/10/2004	204LME130		1	10	0	3	0	8	4	0	25	17	61
6/10/2005	204LME130		1	14	0	3	0	10	9	2	38	3	96
7/19/2004	204PRL020	1	1	3	0	0	0	2	3	0	8	19	343
8/16/2004	204SAU030	1		0	0	0	0	7	0	8	15	91	270

12/3/2004	204SAU030	1		8	2	3	3	3	1	4	<b>24</b>	76	98
6/17/2005	204SAU030	1		8	4	2	2	2	5	3	<b>26</b>	26	60
8/16/2004	204SAU060		1	9	5	4	10	10	1	10	<b>49</b>	0	72
12/3/2004	204SAU060		1	13	7	7	15	10	4	7	<b>63</b>	22	26
6/17/2005	204SAU060		1	19	13	9	15	10	8	8	<b>82</b>	2	22
8/16/2004	204SAU130		1	20	19	19	15	10	9	20	<b>112</b>	0	1
12/3/2004	204SAU130		1	20	18	15	15	10	9	19	<b>106</b>	0	0
6/17/2005	204SAU130		1	20	18	14	10	10	9	15	<b>96</b>	0	2
3/21/2003	204SMA020	1	1	11	0	8	6	9	4	2	40	9	23
7/23/2003	204SMA020	1	1	6	6	8	10	8	1	10	49	7	26
10/20/2003	204SMA020	1	1	10	4	10	13	6	4	10	57	9	6
2/13/2004	204SMA020	1	1	9	2	9	2	8	4	2	36	9	18
10/7/2004	204SMA020	1	1	11	4	4	9	10	0	15	53		
3/21/2003	204SMA060		1	13	5	6	13	9	5	4	55	6	49
7/23/2003	204SMA060		1	14	9	9	10	10	7	6	65	11	20
10/20/2003	204SMA060		1	14	10	10	15	4	6	13	72	6	8
2/13/2004	204SMA060		1	12	5	9	9	7	5	10	57	20	22
3/21/2003	204SMA110			5	3	3	3	4	9	3	30		
7/23/2003	204SMA110			11	9	6	13	7	9	5	60	26	22
10/20/2003	204SMA110			17	13	14	13	9	9	17	92	2	5
2/13/2004	204SMA110			11	4	4	14	9	8	5	55	108	32
3/21/2003	204SMA120			9	4	4	13	6	2	5	43	6	92
7/23/2003	204SMA120			16	13	10	15	10	7	9	80	16	7
10/20/2003	204SMA120			17	10	10	17	7	9	13	83	13	1
2/13/2004	204SMA120			19	9	7	18	9	7	8	77	38	7
3/27/2003	205PER010	1	1	6	2	2	13	9	5	1	38		
7/29/2003	205PER010	1	1	6	3	2	13	10	5	2	41	63	104
10/31/2003	205PER010	1	1	9	7	4	4	9	6	8	47	37	36
3/14/2004	205PER010	1	1	10	3	5	7	9	10	3	47	20	115
3/27/2003	205STE100		1	12	3	9	11	7	1	14	57		
7/29/2003	205STE100		1	9	4	9	3	8	1	15	49	12	10
10/31/2003	205STE100		1	15	6	6	8	10	2	5	52	21	2
3/14/2004	205STE100		1	14	5	9	1	5	10	9	53	4	21
3/20/2003	206PET100	1	1	7	3	2	19	10	7	1	49		
7/22/2003	206PET100	1	1	10	5	3	19	10	5	4	56	15	97
11/7/2003	206PET100	1	1	7	3	0	7	5	1	2	25	8	235
2/6/2004	206PET100	1	1	6	1	0	9	10	6	0	32	235	206

3/20/2003	206PET220		5	4	3	15	9	4	2	42		
7/22/2003	206PET220		3	3	3	14	9	1	9	42	92	38
11/7/2003	206PET220		0	1	0	10	3	0	6	20	148	261
1/27/2004	206PET220		7	3	0	15	10	0	6	41	216	75
3/20/2003	206PET310		10	8	8	13	9	9	4	61		
7/22/2003	206PET310		15	14	14	14	10	10	9	86	3	2
11/7/2003	206PET310		9	7	5	9	9	2	18	59	50	3
1/27/2004	206PET310		8	4	4	14	8	1	10	49	93	6
3/20/2003	206PET400	1	9	8	6	14	9	9	2	57		
7/22/2003	206PET400	1	16	14	13	12	6	5	17	83	5	1
11/7/2003	206PET400	1	18	12	7	9	10	4	16	76	4	10
1/27/2004	206PET400	1	14	10	9	10	10	9	9	71	7	11
3/19/2003	207KIR020	1	7	4	3	13	10	10	1	48	56	76
7/25/2003	207KIR020	1	10	10	6	17	9	8	5	65	30	19
2/20/2004	207KIR020	1	0	0	0	15	10	10	0	35	0	822
3/19/2003	207KIR110	1	9	2	3	7	8	1	7	37	58	29
7/25/2003	207KIR110	1	3	2	2	2	9	0	8	26	0	131
2/20/2004	207KIR110	1	8	2	3	3	7	0	8	31	143	114