Underground Storage Tank Regulations Title 23, Waters

Division 3, Water Resources Control Board Chapter 16, Underground Storage Tank Regulations

1985

I. Final regulations as adopted by the State Water Resources Control Board on June 6, 1985, adopting Sections 2610 through 2714 of Title 23

A. Transmittal memo to Office of Administrative Law (OAL) including resubmission of corrected regulations and justification for immediate effective date

To

Memorandum

Date : JUL 1 1 1985

Linda Stockdale Brewer, Director Office of Administrative Law 1414 K Street, Suite 600 Sacramento, Ca 95814

Michael A. Campos Executive Director

From : STATE WATER RESOURCES CONTROL BOARD

Subject:

RESUBMISSION OF REGULATIONS GOVERNING UNDERGROUND STORAGE OF HAZARDOUS SUBSTANCES TO BE CODIFIED IN SUBCHAPTER 16 of CHAPTER 3 of TITLE 23 OF THE CALIFORNIA ADMINISTRATIVE CODE

On January 18, 1985, the State Water Resources Control Board (State Board) adopted regulations governing underground storage of hazardous substances pursuant to a Notice of Proposed Rulemaking published in the California Administrative Notice Register (Register) on August 24, 1984. The proposed regulations, together with the rulemaking file, were submitted to OAL initially in March, 1985. The Office of Administrative Law (OAL) disapproved the rulemaking order due to procedural deficiences in the regulations and in the rulemaking file (OAL's reasons for disapproval were published in the Register on April 12, 1985).

In order to address OAL's concerns, revisions have been made to the regulations themselves, and to the final statement of reasons. Additionally, material that had been inadvertently omitted from the final statement of reasons submitted to OAL in March, 1985 has been added to the rulemaking file.

The State Board made the revised text of the regulations available to the public for review and comment on May 14, 1985. Responses to written comments received on the changes are included in the file. Most of the comments received simply reiterate commenters' previous positions and fail to address the proposed changes. Such comments were rejected because these underlying concerns were considered and addressed in the final statement of reasons.

On June 6, 1985, the State Board adopted Resolution No. 85-37 which amended the proposed regulations initially adopted by the State Board on January 18, 1985. Attached please find a copy of resolution, No.85-37, seven copies of the revised regulations, a revised version of the final statement of reasons, and corrections to the rulemaking file.

As you know, these regulations form a critical part of the State's program for the control of hazardous substances and protection of ground water quality. Section 25299.3 of the Health and Safety Code [formerly 25288.2] directs the State Board to develop regulations which implement, interpret, and make specific the standards applicable to underground storage of hazardous substances pursuant to Chapter 6.7 [Underground Storage of Hazardous Substances, commencing with Section 25280] of Division 20 of the Health and Safety Code. These regulations contain requirements for underground storage tank construction and closure, monitoring alternatives, performance standards for underground storage tanks repairs, and procedures for categorical and site-specific variances from the prescribed standards. These regulations will be implemented through permit programs administered by local agencies.

Cities and counties which, prior to January 1, 1984, had adopted ordinances implementing the statutory standards and were issuing permits for underground storage tanks are exempt from any obligation to implement the provisions of the regulations. However, a number of cities and counties did not adopt such ordinances and will be required to follow and use these regulations. The statutory deadline for local agencies and existing underground storage tank owners to implement either the specified provisions of the statute or these regulations was July 1, 1985. The local agencies need these regulations as soon as possible to implement a regulatory program. Therefore, the State Board asks that your staff accelerate its review of the regulations and that you grant the State Board's request for an immediate effective date on approval.

The State Board will notify local agencies implementing the underground tank program and affected underground storage tank owners that the regulations are in effect. The State Board can use its extensive mailing list of interested parties from the rulemaking process for notification. The State Board also has the statewide underground storage container inventory from which owners of existing underground storage tanks can be notified. Local agencies have the means to notify underground storage tank owners through their records of building permits and by contact with local trade associations.

In order to assist your staff's expedited review, the State Board is providing a summary of remedial actions taken to resolve each item of concern listed in OAL's Opinion letter disapproving the proposed regulations. It should be placed in the rulemaking file under the designation I.D.2. Also, attached to this memorandum are an updated index to the rulemaking file and the following items which should be added to your copy of the rulemaking file:

I.A. Cover letter replaces former I.A. which should be relocated to III.B.6.a.

I.B. Rulemaking	File	Index	-	replaces	former	I.B.
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- I.C.1. SWRCB Resolution No.85-37 replaces former I.C.1. which should be relocated to III.B.6.b.
- I.C.2-3 Final regulations as adopted June 6 replaces former I.C. 2-3 which should be removed to III.B.6.c.
- I.D.1.- 4.b. OAL Review add to file
- II.B. 1-11 Final Statement of Reasons/Response to Comments, as ammended to July 12, 1985 replaces former
- II.B. 1-11.
- II.C. Final Fiscal Impact Statement as amended to July 12, 1985 add pages to former II.c.
- II.D. Updated Chronological Index to Commenters replaces former II.D.
- III.C.4. Errata Sheet, January 18, 1985 (Final Regulations as adopted) add to file
- IV.A.1.ee. Notice, May 14, 1985 add to file.
- IV.B.2.r. Letter to Gordon Duffy add to file
- IV.C. 17. Agenda item 22. add to file.
- V.A.5 Transcript, June 6, 1985 Board Meeting
- V.B. Updated Alphabetical Index to Commenters replaces former V.B.
- V.C. Written Comments received May 14 to May 29, 1985. add to the file in V.C. as indicated by number on letter.
- V.D. Late Comments add to file.
- V.G. Technical Compliance Guidelines add to file

Please review this rulemaking package as required by Government Code Section 11349.1. If you have any questions regarding this matter, do not hesitate to call me at 445-1553, or John Richards of the State Board's Office of the Chief Counsel at 322-7732.

Attachments

cc: Jan Sharpless, Interim Secretary Environmental Affairs Agency

Assembly Member Byron Sher

bcc: Board Members MAC WGP WRA

DHOLTRY/JWRICHARDS/bm

File Name: Oalltr.dh

B. Rulemaking file index

Index to Rulemaking File Underground Storage Tank Regulations Title 23, Waters

Division 3, Water Resources Control Board Chapter 16, Underground Storage Tank Regulations

1985

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- D. OFFICE OF ADMINISTRATIVE LAW (OAL) REVIEW

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- B. Final Statement of Reasons/Response to Comments as Amended
- C. Final Fiscal Impact Statement as Amended
- D. Updated Chronological Index to Commenters
- E. Statutes

III. Documentation

- A. Notice Package of 45-day Comment Period
- B. Other Draft Regulations
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IV. Statute Board Supporting Documents

- A. Outgoing Correspondence
 - 1. Informative Mailings
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V. Comments and Technical Documents Submitted

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- B. Updated Alphabetical Index to Commenters
- C. Written Comments on Drafts
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- G. Technical Compliance Guidelines

- I. Final regulations as adopted by the State Water Resources Control Board on June 6, 1985, adopting Sections 2610 through 2714 of Title 23
 - A. Transmittal memo to Office of Administrative Law (OAL) including resubmission of corrected regulations and justification for immediate effective date
 - B. Rulemaking file index
 - C. Final Regulations
 - 1. State Water Resources Control Board Resolution No. 85-6 (January 18, 1985) adopting proposed regulations
 - 2. State Water Resources Control Board Resolution No. 85-37 (June 6, 1985) adopting proposed regulations as corrected and amended
 - D. OAL Review: Notice of Disapproval of proposed regulations dated on April 1, 1985
 - 1. Transmittal letter to parties and local agencies regarding OAL approval of regulations
- II. Final Statement of Reasons
 - A. Informative Digest
 - B. Statement of Reasons: Preamble
 - 1. Article 1, General
 - 2. Article 2, Definition of Technical Terms
 - 3. Article 3, New Underground Storage Tank Construction and Monitoring Standards
 - 4. Article 4. Existing Underground Storage Tanks Monitoring Criteria
 - 5. Article 5, Release Reporting Requirements
 - 6. Article 6, Allowable Repairs
 - 7. Article 7, Closure Requirements
 - 8. Article 8, Categorical and Site-Specific Site Variance Procedures
 - 9. Article 9, Local Additional Standards Request Procedures
 - 10. Article 10, Permit Application, Annual Report, and Trade Secret Requirements
 - C. Fiscal Impact Statement as amended March 1, 1985
 - D. Chronological List of Commenters
 - E. Underground storage tanks statutes
 - 1. Chapter 6.7, Division 20, Health and Safety Code, effective September 23, 1983: Chapter 1046, Statutes of 1983 (AB 1362, Sher)
 - 2. Chapter 1038, Statutes of 1984 (AB 3565, Sher) (trailer bill)
 - 3. Chapter 1537, Statutes of 1984 (AB 3447, Sher) (trailer bill)
 - 4. Chapter 1584, Statutes of 1984 (AB 3781, Sher) (trailer bill)
 - 5. AB 1362 as amended by AB 3447, AB 3565, and AB 7381
- III. Documentation
 - A. Filing Notice of Proposed Regulatory Action
 - 1. Transmittal memorandum to OAL, August 14, 1984
 - 2. Face Sheet for Filing Administrative Regulations
 - 3. Notice of Proposed Rulemaking, Public Hearing scheduled for 10/8/1984, later changed to 10/23/84 (see III.A.9)
 - 4. Draft text of proposed regulations dated 10/23/1984
 - 5. Initial Statement of Reasons dated 10/23/1984
 - 6. Initial Fiscal Impact Statement dated 08/10/1984
 - 7. Affidavit of Mailing Notice
 - 8. Handwritten note referring to number-coded mailing lists
 - Corrected Notice of Proposed Rulemaking, Public Hearing scheduled for 10/23/1984
 - B. Other Draft Regulations

- 1. Partial draft of regulations including sections dated January 13, April 24, May 3, May 8, 1984
- 2. Draft regulations dated June 1, 1984
- 3. Draft regulations dated August 13, 1984
- 4. Draft dated November 9, 1984 proposed regulations as modified
- 5. Draft dated December 28, 1984
- 6. Draft regulation package as adopted by the SWRCB and disapproved by OAL
 - a. Transmittal memo to OAL and Face Sheet dated March 1, 1985
 - b. SWRCB Resolution No. 85-6, dated January 18, 1984
 - c. Text of draft regulations adopted by the SWRCB on January 18, 1985

C. Errata Sheets

- 1. Errata sheet draft dated November 9, 1984
- 2. Errata sheet draft dated December 28, 1984
- 3. Errata sheet draft dated January 18, 1985

IV. SWRCB Supporting Documents

- A. Outgoing Correspondence
 - 1. Informative Mailings
 - a. May 11, 1984 invitation dated, to interested parties to attend informal working session to discuss regulations on May 22, 1984
 - b. May 22, 1984 Workshop Sign-in Sheet
 - c. May 21, 1984 memorandum, to local agencies transmitting Article 1, 3, 4 (partial), and 11 of the regulations (text of articles not included in binder)
 - d. June 21, 1984 letter to interested parties, transmitting a list of hazardous substances (list not included in binder)
 - e. June 22, 1984 transmittal memo to local agencies regarding administering the UST program-draft permit applications, list of city and county contacts, computer format for permit information, underground container bulletin #1
 - f. July 24, 1984 letter to interested parties transmitting first draft of regulations (text not included in binder)
 - g. August 20, 1984 invitation to petroleum retailer and wholesalers to attend informal workshop to discuss draft regulations on August 30, 1984
 - h. Mailing List 005, 017 (petroleum parties)
 - i. August 30, 1984 Workshop Sign-in Sheet
 - j. August 20, 1984 invitation to local agencies to attend an informal workshop to discuss draft regulations on either August 31 or September 12, 1984
 - k. Mailing List 013 (local agencies)
 - 1. August 31, 1984 Workshop Sign-in Sheet (local agencies)
 - m. September 12, 1984 Workshop Sign-in Sheet (local agencies)
 - n. September 6, 1984 invitation to contractors, consultants, and equipment suppliers to attend an informal workshop to discuss draft regulations on September 17, 1984
 - o. Mailing Lists 008, 009 (contractors, consultants, equipment suppliers)
 - p. September 17, 1984 Workshop Sign-in Sheet (contractors, consultants, equipment suppliers)
 - q. Extraneous document deleted
 - r. September 6, 1984 invitation to chemical and other industries to attend an informal workshop to discuss draft regulations on September 18, 1984
 - s. Mailing List 006 (chemical and other industries)
 - t. September 18, 1984 Workshop Sign-in Sheet (chemical and other industries)
 - u. Extraneous document deleted

- v. September 6, 1984 invitation to interested parties to attend an informal workshop to discuss draft regulation on September 24, 1984
- w. Mailing List (interested parties)
- x. September 24, 1984 Workshop Sign-in Sheet (interested parties)
- y. Extraneous document deleted
- z. October 22, 1984 Notice of Workshop and Board Meeting; Workshop to be held November 2, 1984; Board Meeting to be held November 27, 1984
- aa. October 25, 1984 Revised Notice of Workshop and Board Meeting; Workshop to be held November 2, 1984; Board Meeting, November 27, 1984
- bb. Mailing List (missing from binder)
- cc. January 3, 1985 Notice of Special Board Meeting to be held January 18, 1985
- dd. Mailing List (missing from binder)
- ee. May 14, 1985 Notice of Opportunity to Comment regarding regulations adopted by the SWRCB at the January 18,1985 Special Board Meeting
- ff. March 12, 1985 Notice of Interested Parties regarding amendment to December 28, 1984, plus text of changes
- 2. Ancillary Outgoing Correspondence
 - a. To Roger James, Executive Officer, San Francisco Regional Water Quality Control Board; From Water G. Pettit; January 11, 1984; Subject: Task Force Development of AB 1362 Regulations
 - To Richard P. Wilcoxon, Chief of Toxic Substances Control Division,
 Department of Health Services; From Edward C. Anton; January 24, 1984;
 Subject: AB 1362 (UGT)
 - c. To Bob Ghirelli, Executive Officer, Los Angeles Regional Water Quality Control Board; From Michael A. Campos; January 25. 1984; Subject: UGT Investigation Program Work Plan
 - d. To Salle S. Jantz, Assistant to the Director, Department of Water Resources; From Kathy Harder; February 6, 1984; Subject: Information on UGT Regulations and Registration
 - e. To Al Alm, U.S. Environmental Protection Agency; From Michael A. Campos; February 6, 1984; Subject: Background on the UGT Program
 - f. To Regional Board Executive Officers; From Michael A. Campos, February 24, 1984; Subject: UGT Program
 - g. To Richard Mueller; From Kathy Harder; March 7, 1984; Subject: Request for Information on UGT Program
 - h. To County Board of Supervisors, City Managers, Local Environmental Health Officers, Fire Departments; From Michael A. Campos; March 15, 1984; Subject: UGT Registration and Regulation
 - i. To Dan Bergman, Assistant Health Services Director; From Harold Singer; March 15, 1984; Subject: County Jurisdiction Over Incorporated Cities
 - j. To Christine E. Reed, Chairwoman Los Angeles Regional Water Quality Control Board; From Ken Willis; April 5, 19824; Subject: UGT Program
 - k. To Larry Torgersen, Larry Torgerson Ford; From Governor Deukmejian; April 30, 1984; Subject: Reply Regarding the need for Underground Storage Tank Legislation
 - To William R. Stead, Western Regional Director, National Association of Corrosion Engineers; From Edward C. Anton; May 2, 1984; Subject: Reply on Interpretation of Section 25284(a) and AB 1362
 - m. To all State Agencies; From Edward C. Anton; May 3, 1984; Subject: Underground Containers _enclosures: synopsis of AB 2013 and AB 1362, popular

- questions and answers: Hazardous Substance Storage Statement; Underground Informational Flyer
- n. To Darrell Heppner, Insurance Broker; From Roger Johnson; May 15, 1984; Subject: Response Regarding Insurance
- o. To Thomas L. Robinson, V. P. Robinson Oil Company; From Edward C. Anton, May 16, 1984; Subject: Response to Offer of Assistance on UGT Regulations
- p. To Richard Fahey, Diablo Petroleum; From Carole A. Onorato; May 31, 1984; Subject: Reply on losses of product from suction systems and policy decision o exemption
- q. To Rex H. Black, Owner, Valley Leak Detection Service; From Roger Johnson; June 15, 1984, Subject: Reply on UGT Regulations
- r. Jesse H. Huff, Director, Department of Finance; From Michael A. Campos; July 10, 1984, Subject: Review of Proposed UGT Regulations
- s. Gail C. Brice, Environmental Awareness, Inc.; From Edward C. Anton; July 10, 1984; Subject: Containment of speakers at seminars
- t. Linda Harmon, U.S. General Accounting Office; From Kathy Harder; July 20, 1984; Subject: UGT Program
- u. SDL Haysom, Insidious Leakage Alert, Vestal Helix Company; From Harold Singer; July 24, 1984; Subject: Reply Tank Filling Operations and Applicability to Regulations
- v. To Victoria Gallagher, Environmental Health Protection Division, County of San Diego; From Craig Wilson; July 25, 1984; Subject: Applicability of Health and Safety Code Section 25280 (Sher Bill) to federal facilities
- w. To Les Turnbeaugh, Corps. of Engineers; From Edward C. Anton; August 22, 1984; -Subject: Double Walled Storage Tanks and Implementation of Regulations
- x. To Assembly Member Dominic Cortese; From W. G. Pettit for Michael A. Campos; September 14, 1984; Subject: UGT Regulations and Hearings.
- y. To Assembly Member Byron Sher; From W. G. Pettit for Michael A. Campos; Subject: UGT Regulations and Hearings
- z. To Gordon Duffy, Secretary of Environmental Affairs; From W. G. Pettit for Michael A. Campos; September 14, 1984; Subject: UGT Regulations and Hearings
- aa. To Assembly Member Byron Sher; From Michael A. Campos; no date; UGT Hearings
- bb. To Assembly Member Dominic Cortese; From Michael Campos; no date
- cc. To Gordon Duffy; From Michael Campos; no date; UGT Hearings
- dd. To Regional Water Quality Control Board Executive Officers; From Edward C. Anton; September 18, 1984; Subject: Session to Discuss the Regulations
- ee. To John R. McCullough Loss Control and Engineering Manager, Frank B. Hall Company; From Harold Singer; September 18, 1984; Subject: Answers Questions about UGT Program
- ff. To Bill DeBord, J. E. DeWitt, Inc.; From Harold Singer; October 29, 1984; Subject: Discussion on Leak Tracer Dye
- gg. To Diane Phillips, McCoy and Associates; From Harold Singer; October 29, 1984; Subject: Information on the UGT Regulations
- hh. To Betty J. Seldner, Performance Improvement Programs, H. R. Texton; From Mike Falkenstein; November 14, 1984; Subject: Transmittal of draft regulations
- ii. To Elmer Johnson, Executive Vice President, Building Owners and Managers Associates of San Francisco; From Walter G. Pettit; November 15, 19824; Subject: Denial of Request for 60-Day Extension of Deadline for Comments

jj. To Assembly Member Norman Waters; From Carole A. Onorato; no date; Subject: Applicability of AB 1362 to Cotton Ginning

B. State Board Internal Memorandum

1. Legal Memoranda

- a. Mini memo to Walter G. Pettit, Edward C. Anton, Jesse Diaz, et al.; From William Attwater; October 7, 1983; Subject: Clear and Convincing Evidence AB 1362; attachment of discussion by Chief Council William Attwater regarding clear and convincing evidence
- b. To Stephanie Bradfield; From Edward C. Anton; February 6, 1984; Subject: Technical Errors in AB 1362
- c. To Walter G. Pettit, Michael A. Campos, Board Members; From Edward C. Anton; March 30, 19824; Subject: Definition of Underground Containers
- d. Mini-memo to Kathy Keber; From Kathy Harder; March 13, 1984, Subject: Cities and Counties Adopting Ordinances Prior to January 1, 1984
- e. To Kathy Keber; From Harold Singer; April 10, 1984; Subject: Request for Legal Interpretation of AB 1362 and AB 2013 Issues
- f. Mini-memo to Kathy Keber; From Kathy Harder; May 8, 1984; Subject: Aviation Tank Exemptions
- g. To Roger Johnson; From Kathy Keber; May 9, 1984; Subject: Insurance Requirements in neither Sher nor Cortese Bill
- h. To Harold Singer; From Craig Wilson; June 7, 1984; Subject: AB 1362 and AB 2013 Issues
- i. To Harold Singer, Mike Falkenstein; From Craig Wilson; June 7, 1984; Subject: Definition of term, "Form"
- j. To Ed Anton; From Kathleen Keeber; July 19, 1984; Subject: Amendment to underground tank regulations to provide for state board review of local programs implementing Health and Safety Code section 25280 et seq. (Sher Bill)
- k. To Roger Johnson; From Craig Wilson; August 21, 1984; Subject: Legal issues and Responses UGT Program
- To Craig Wilson; From Randy Kanouse; September 17, 1984; Subject: UGT Legislation, Authority of State to Regulate Underground Tank on Federal Facilities
- m. Draft memo to Randy Kanouse; From Craig Wilson; October 9, 1984; Subject: Applicability of State Groundwater Protection Requirements to Federal Entities
- n. Draft memo to Carole Onorato; From William R. Attwater; December 20, 1984; Subject: Deadlines for Subchapter 16 Rulemaking Process
- o. To William Attwater; From John Richards; January 15, 1985; Subject: UGT Registration by Department of Interior Facilities
- p. To William Attwater, Harry Schueller; From Randy Kanouse; January 17, 1985; Subject: Response to Assembly Member Waters' October 22nd letter
- q. Mini Memo to Kathy Keber; From Kathy Harder; no date; Subject: AB 1362 Applicability to Federal Government
- r. To Edward C. Anton; From Kathleen A. Keber; July 19, 1984; Subject: Amendment to UGT Regulations to Provide for State Board Review of Local Programs (missing)

2. Technical Memoranda

a. To F. K. Aljibury; From Michael A. Campos; January 26, 1984; Subject: Santa Clara County Hazardous Materials Storage Permit Ordinance and Groundwater Monitoring Guidelines

- b. To Edward C. Anton et al., From Kathy Harder; January 27, 1984; Subject: Western Oil and Gas Association's request to meet with Underground Tank Task Force
- c. To Board Members, Michael A. Campos, et al., From Ken Willis; March 20, 1984; Subject: Brief Report on the Los Angeles Regional Board Meeting on March 19 and request for legislation updates
- d. To Walter G. Pettit; From Edward C. Anton; March 30, 1984; Subject: Status of Development of Regulations Implementing UGT Legislation (AB 1362)
- e. To David E. Cohen; From Edward C. Anton, April 20, 1984; Subject: Help with UGT information, Need Assistance in Responding to Questions, Phones, Mailing
- f. Mini Memo to Michael A. Campos, Walter G. Pettit; From Edward C. Anton; April 20, 1984 Subject: Briefing Binder for Board Members
- g. To Elaine Berghausen, Program Analysis Office; From Roger Johnson; June 1, 1984; Subject: Budget Change Proposal _attached Budget Change Proposal
- h. Extraneous document deleted
- i. To Board Members; From W. R. Attwater for Michael A. Campos; June 21, 1984; Subject: Transmittal of draft regulations
- j. To All Persons Involved with UGT Program; From Kathy Harder; July 9, 1984, Subject: Underground Container Program Summary of Progress
- k. To Corinne Marshall; From Walter G. Pettit for Michael A. Campos; July 25, 1984; Subject: Material for Environmental Policy Alert
- 1. To Walter G. Pettit; From Edward C. Anton; October 4, 1984; Subject: Result of Workshops on Subchapter 16
- m. To Walter G. Pettit, Michael A. Campos, Board Members; From Edward C. Anton; November 25, 1984; Subject: WOGA's Comments on November 19, 1984 Draft of UGT Regulations
- n. To Walter G. Pettit; From Edward C. Anton; November 30, 1984; Subject: Regulation of Underground Storage Tanks (RUST)
- o. To Walter G. Pettit; Michael A. Campos, Board Members; From Edward C. Anton; December 2, 1984; Subject: Policy Issues-Subchapter 16 Regulations
- p. To Roger Johnson, Edward C. Anton, Harold Singer; From Mike Falkenstein; December 5, 1984; Subject: Ground water Monitoring near Underground Tanks
- q. To Walter G. Pettit, Michael A. Campos, Board Members; From Edward C. Anton; December 20, 1984; Subject: Subchapter 16 _Results of Board Members' Briefings
- r. To Gordon Duffy; From Michael A. Campos; May 8, 1985; Subject: Office of Administrative Law (OAL) Denial of Underground Tank Regulations

C. Other State Board Documents

- Staff Report Discussion of Significant Issues Raised During Subchapter 16
 Public Comment Period
- 2. Proposed Modifications to the Statute-Underground Storage Tanks
- 3. Underground Tank Program
- 4. Underground Tank Program _Status Report-April 19, 1984
- 5. Questions-Informal Survey of Counties, February 21, 1984
- 6. To Santa Clara County Intergovernmental Council and Management Association; From Thomas F. Lewcock Sunnyvale City Manager; October 18, 1984; Subject: Status Report Hazardous Material Storage Ordinance
- 7. Agenda Item 8 and Draft Resolution No. 84- for November 27, 1984 Public Hearing

- 8. Estimate of Number of Tanks in California Subject to Assembly Bill 1362, January 1985
- 9. Summary of Existing Underground Storage Tanks at State Owned Facilities, August 1984
- 10. Summary of Existing Underground Storage Tanks at Selected Local Government Facilities in California, August 1984
- 11. Summary of Existing Underground Storage Tanks at Selected School District Facilities in California, August 1984
- 12. Summary of Fee Structure for Permitting and Annual Inspection of Underground Storage Tanks by Selected Local Agencies
- 13. Underground Tank Project, Percentage Breakdown of Tanks (computer printout)
- 14. Underground Tank Program Administrating Public Agency List
- 15. Major Issues and Changes from November 9, 1984 Proposed Regulations to December 29, 1984 Proposed Regulations
- 16. State Water Resources Control Board Meeting Agenda Item 22 for Resolution No. 85-6, January 18, 1985 (missing)
- 17. State Water Resources Control Board Meeting Agenda Item 22 for Resolution No. 85-37, June 6, 1985 meeting
- 18. Senate Bill No. 150- Chapter III Appropriation
- 19. Budget Change Proposal, Fiscal Year 85-86
- V. Comments and Technical Documents Submitted
 - A. Transcripts
 - 1. October 23, 1984 Public Hearing
 - 2. November 2, 1984 Workshop Session
 - 3. November 27, 1984 Public Meeting in the matter of adoption of regulations governing underground storage of hazardous substances
 - 4. January 18, 1984 Special Board Meeting in the matter of adoption of regulations governing underground storage of hazardous substances
 - 5. June 6, 1985 Board Meeting regarding amending regulations adopted on 1/18/1985
 - B. Alphabetical Lists of Commenters
 - C. Written Comments Received (#1-#211)
 - D. Late Commenter Index and Late Comments
 - 1. 1-10
 - 2. 11-20
 - 3. 21-30
 - 4. 31-43
 - E. Ancillary Incoming Correspondence
 - 1. To F. Aljibury, SWRCB; From Daniel F. Kriege; November 22, 1983; Subject: Transmittal of Santa Clara County Ordinance and Guidelines used to monitor hazardous material storage facilities
 - 2. To Edward C. Anton; From Richard B. Wilcoxon; Toxic Substances Control Division; February 16, 1984; Subject: AB 1362 and transmitting master list of hazardous substances
 - 3. To Governor Deukemejian; From Larry Torgersen: February 24, 1984, Subject: AB 1362
 - 4. To Harold Singer; From Bob Cleveland, Northern California Fire Prevention Officer; March 8, 1984; Invitation to Fire Chief's Workshop in Palo Alto

- 5. To Harold Singer; From Frederick J. Taugher, Public Policy Advocates; March 26, 1984; Subject: Position Papers Sent to the Assembly Committee on Consumer Protection and Toxic Materials in Support of AB 3781 and AB 3901
- 6. To Ronald W. Bogardus, State Fire Marshal, forwarded to Harold Singer for response; From William B. Stead, Corrosion Engineer; April 5, 1984; Subject: Controversy Over Interpretation of Section 25284(a)
- 7. To Harold Singer; From Richard Casagrande, Co- Chairman Lo. G.H.M.A.; April 27, 1984; Subject: Invitation to Meeting to Discuss Underground Tank Regulations
- 8. To Carole Onorato; From Thomas L. Robinson, V. P., Robinson Oil Company; Subject: Possibility of CIOMA Member(s) Serving on an Industry Advisory Committee
- 9. To Carole A. Onorato; From Richard Fahey, Diablo Petroleum; April 25, 1984; Subject: Request for exemption from monitoring small tanks with suction pumps
- 10. To Manager Underground Container Program, SWRCB; From Darrell Heppner; April 25, 1984; Subject: Insurance for Owners of Underground Tank Containers
- 11. To Michael A. Campos; From SDL Hayson, Insidious Leakage Alert; April 26, 1984; Subject: The VESTAL HELIX SOLUTION to a Leak Detection Device) includes Diagram Pollution Preventing Manhole
- 12. To Clint Whitney; From Richard Roberts, County of San Bernardino Environmental Health Services; May 20, 1984; Subject: Suggests Workshops throughout State
- 13. To Harold Singer; From Bryant C. Donner, Lathain and Watkins; May 21, 1984; Subject: Participation in May 15th Workshops includes List of Questions Submitted at Workshop
- 14. To SWRCB; From John McCullough, Frank B. Hall and Company; June 1, 1984; Subject: Questions Regarding insurance for Underground Tank Regulations
- 15. To Edward C. Anton, From Rex H. Black, Owner, Valley Leak Detection Service; June 8, 1984; Subject: Requests Opportunity to Provide Input into the UGT Regulations
- 16. To Carole A. Onorato; From Assembly Person Byron Sher; June 11, 1984; Subject: Questions about Monitoring Requirements
- 17. To Kathy Keber; From Lenny E. Walker; June 13, 1984; Subject: Definition of "Farm" as Contained in AB 1362
- 18. To SWRCB; From Bill DeBord, J.E. DeWitt, Inc.; August 10, 1984; Subject: Interest in Knowing if Leak Tracer Dye Meets Detection Requirements includes Article on Tracer Dye
- 19. To Mr. Armstrong, Fire Services Division, Sunnyvale, forwarded to SWRCB for response; From John T. O'Halloran, General Manager, Santa Clara Valley Water District; Subject: Concerns of the Sher Bill Preempting County's Hazardous Material Storage Ordinance
- 20. To Harold Singer; From James Hartley; August 24,1984; Subject: Presentation Given at Seminar
- 21. To California Department of Water Resources; From Barbara J. Peters; August 31, 1984; Subject: Inquiring about Investigation into the Problem of Gasoline Leakage from Underground Tanks
- 22. To Mitch Dion, President CIOMA; From Tom Robinson, Chairman, Ad Hoc Committee on Underground Tank Regulations; September 5, 1984; Subject:. Concerns Over Interpretations of Existing Tank Monitoring, Section 25284.1(a)

- 23. To Harold Singer; From Hank Martin, Manager Environmental Quality,
 California Manufacturers Association; September 12, 1984; Subject: Invitation to
 Discuss Regulations at Fall Meeting
- 24. To Harold Singer; From Michael J. Bouton, President Genelco Inc., September 20, 1984; Subject: Information on SOIL SENTRY
- 25. To Carole A. Onorato; From Duane Marshall, Regulatory Affairs Program Manager; September 20, 1984; Subject: Request for Draft Underground Tank Regulations
- 26. To Carole A. Onorato; From Les H. Cohen; September 24, 1984; Subject: CIOMA Retained Consulting Services for Board Hearing on Underground Tank Regulations
- 27. To Carole A. Onorato; From Bob Shuster; October 3, 1984; Subject: Requests Permission to Speak at the October 23, 1984 Hearing
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C. Final Regulations

UNDERGROUND TANK REGULATIONS

CALIFORNIA ADMINISTRATIVE CODE TITLE 23 WATERS CHAPTER 3 WATER RESOURCES CONTROL BOARD SUBCHAPTER 16 UNDERGROUND TANK REGULATIONS

JUNE 6, 1985

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Article	3	New Underground Storage Tank Construction and Monitoring Standards
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Article	5	Release Reporting Requirements
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UNDERGROUND TANK REGULATIONS

CALIFORNIA ADMINISTRATIVE CODE TITLE 23 WATERS SUBCHAPTER 16 UNDERGROUND TANK REGULATIONS

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Article 1. General
Adopt new section to read:
2610. Applicability
(a) The regulations in this subchapter are intended to protect
waters of the State from discharges of hazardous substances
from underground storage tanks. These regulations establish:
construction standards for new underground storage tanks;
establish separate monitoring standards for new and existing
underground storage tanks; establish uniform standards for
release reporting, repair, and closure requirements; and
specify variance request procedures.
(b) Persons who own one or more underground storage tanks
storing hazardous substances shall comply with these
regulations except as provided in Section 2611 of this
article. If the operator of the underground storage tank is
not the owner, then the owner shall enter into a written
contract with the operator requiring the operator to:
monitor the underground storage tank; maintain appropriate
records: implement reporting procedures as required by the
permit: and properly close the underground storage tank as
required by the permit.
1 1

_(c)	Counties shall implement the regulations in this subchapter
	within both the incorporated and unincorporated areas of the
	county through the issuance of permits to underground
	storage tank owners. A permit may be issued for each
	underground storage tank, several underground storage tanks,
	or for a facility. A city may, by ordinance, assume the
	responsibility for implementing the provisions of this
	subchapter within its boundaries.
(4)	All owners of underground storage tanks subject to these
	regulations must comply with the construction and monitoring
	standards of Article 3 (new underground storage tanks) or
	the monitoring standards of Article 4 (existing underground
	storage tanks) of this subchapter. However, owners of
	existing underground storage tanks which meet the
-	construction and monitoring standards of Article 3 of this
	subchapter may be issued permits pursuant to the standards
	of Article 3 in lieu of the Standards of Article 4 of this
	subchapter. In addition, all owners and/or operators of
	underground storage tanks subject to this subchapter must
	comply with the release reporting requirements of Article 5
	of this subchapter, the repair requirements of Article 6 of
	this subchapter, the closure cequirements of Article 7 of
	this subchapter, and the permit application requirements of
	1.2

Article 10 of this subchapter.
Authority: Health and Safety Code (H&SC) 25299.3
Reference: Health and Safety Code (H&SC) 25283, 25284,
25299.1, 25299.3
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1.3

Adopt new section to read:
2611. Exemptions
(a) The owners of underground storage tanks that meet any of the
following conditions shall be exempt from the provisions of
this subchapter:
(1) Underground storage tanks that are located within the
jurisdictions of counties or cities where the county or city had, prior to January 1, 1934, adopted an
ordinance which, at a minimum, implements the
requirements of Subchapter 6.7 of Division 20 of the Health and Safety Code pertaining to construction and
monitoring standards for new and existing underground
storage tanks provided that:
(A) The ordinance, as it may be amended, continues to
meet, at a minimum, the requirements of Chapter
6.7 of Division 20 of the Health and Safety Code;
and
(B) The county or city issues permits for underground
storage tanks pursuant to the ordinance
1.4

(2) Underground storage tanks containing hazardous wastes
as defined in Section 25316 of the Health and Safety
Code if the person owning or operating the underground
storage tank has been issued a hazardous waste
facilities permit for the underground storage tank by
the Department of Health Services pursuant to Section
25200 of the Health and Safety Code or granted interim
status under Section 25200.5 of the Health and Safety
Code.
(b) Sumps which are a part of a monitoring system as required
under Article 3 of this subchapter are considered part of
the secondary container or leak detection system of the
primary container and are required to meet the appropriate
construction criteria.
Authority: H&SC 25299.3
Reference: H&SC 25281, 25299.1
·
1.5

Article 2. Definition of Terms
Adopt new section to read:
2620. Applicability of Definitions
(a) Terms used in this subchapter shall have the definitions
provided by the appropriate section of Chapter 6.7 of
Division 20 of the Health and Safety Code, or by Section
2621 of this article.
(b) The following terms are defined in the appropriate section
of Chapter 6.7 of Division 20 of the Health and Safety Code:
Board
Department
Facility
Hazardous substance
Local agency
<u>Operator</u>
Owner
Person
Pipe
Primary containment
Product-tight :
·
2.1

Secondary containment
Single-walled
Special inspector
Storage/store
Unauthorized release
Underground storage tank

Authority: H&SC 25299.3
Reference: H&SC 25281, 25282, 25291

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Adopt new section to read:
2621. Additional Definitions
The following definitions shall apply to terms used in this subchapter.
"Continuous monitoring" means a system using automatic equipment which routinely performs the required monitoring on a periodic or cyclic basis throughout each day.
"Double-walled tank" means a container with two complete shells which provide both primary and secondary containment. The outer shell must provide structural support and must be constructed primarily of non-earthen materials including, but not limited to concrete, steel, and plastic.
"Existing underground storage tank" means any underground storage. tank that is not a new underground storage tank. The term includes any underground storage tank which has contained a hazardous substance in the past and, as of January 1, 1984, had the physical capability of being used again (i.e., it had not been removed or completely filled with an inert solid.
"First ground water" means the uppermost saturated horizon

encountered in a bore hole.
"Ground Water" means subsurface water which will flow into a
well.
"Membrane liner" means any membrane sheet material fabricated
into a system for secondary containment.
"Membrane manufacturer" means the company which processes the
constituent polymers into membrane sheeting from which the
membrane liner is fabricated into a system for secondary
containment.
"Membrane liner fabricator" means the company which converts the
liner membrane sheeting into a system for secondary containment.
"Motor vehicle" means a self-propelled device by which any person
or property may be propelled, moved, or drawn.
"Motor vehicle fuel tank" means an underground storage tank that
contains a product which is intended to be used primarily to fuel
motor vehicles or fuel an engine.
"Nationally recognized independent testing organization" means
any one of the following organizations; or other organizations
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approved by the Board:
American National Standards Institute (ANSI)
American Society of Mechanical Engineers (ASME)
American Society for Testing and Materials (ASTM)
National Association of Corrosion Engineers (NACE)
National Sanitation Foundation (NSF)
Underwriters Laboratories (UL)
Underwriters Laboratories of Canada, Inc. (ULC)
"New underground storage tank" means any underground storage tank
subject to this subchapter which is installed after the effective
date of this subchapter or complies with the requirements of
Article 3 of this subchapter; or was installed after January 1,
1984, and before the effective date of this subchapter pursuant
to a permit issued by the local agency implementing the
provisions of Chapter 6.7 of Division 20 of the Health and Safety
Code relating to new underground storage tanks.
"Perennial Ground water" means ground water that is present
throughout the year.
•
"Substantially beneath the surface of the ground" means that at
least 10 percent of the underground storage tank volume,
including connected piping, is below the ground surface.
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"Unauthorized release" as defined in Chapter 6.7 of Division 20
of the Health and Safety Code does not include intentional
withdrawals of hazardous substances for the purpose of legitimate
sale, use, or disposal.
Authority: H&SC 25299.3
Reference: H&SC 25281, 25282, 25283
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	Article 3. New Underground Storage Tank Construction and
	Monitoring Standards
Adop	t new section to read:
2630	. Applicability
	
(a)	This article contains statewide minimum standards for the
	construction, installation, and monitoring of new
	underground storage tanks that contain hazardous substances.
(b)	Sections 2631 and 2632 of this article specify construction
	and monitoring standards for all new underground storage
	tanks. New underground storage tanks that only store motor
	vehicle fuels may be constructed and monitored pursuant to
	the standards specified in Sections 2633 and 2634 of this
	article in lieu of those specified in Sections 2631 and 2632
	of this article, respectively. However, if the construction
	standards in Section 2633 of this article are used, then the
	monitoring standards of Section 2634 of this article must
	also be used.
(c)	All new underground storage tanks and secondary containers .
	must comply with Section 2635 of this article.
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Authority:	H&SC	25299.	3					
Reference:	H&SC	25281,	25291					
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Adopt new section to read:
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2631. Construction Standards for New Underground Storage Tanks
(a) Primary and secondary levels of containment shall be
required for all new underground storage tanks used for the
storage of hazardous substances as defined in Article 2 of
this subchapter.
(b) All primary containers shall be product-tight.
•
(c) All secondary containers shall be constructed of materials
of sufficient thickness, density, and composition to prevent
structural weakening of the secondary container as a result
of contact with any released hazardous substance and shall
be capable of containing any unauthorized release of the
hazardous substance stored within the primary container(s)
for at least the maximum anticipated period sufficient to
allow detection and removal of the unauthorized release.
(d) If a hazardous substance has come into contact with the
secondary container and either additional primary containers
exist within the secondary container or the leaking primary
container is repaired as specified in Article δ of this
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	subchapter or closed as specified in Article 7 of this
	subchapter and replaced by a new primary container, the
	owner shall demonstrate to the satisfaction of the local
	agency that the requirements of Subsection (c) of this
	section are still achievable or replace the secondary
	container.
(e)	The secondary container shall have the ability to contain
	the following volumes:
	(1) At least 100 percent of the volume of the primary
	container where only one primary container is within
	the secondary container.
	(2) In the case of multiple primary containers within a
	single secondary container, the secondary container
	shall be large enough to contain 150 percent of the
	volume of the largest primary container placed in it.
<u> </u>	or 10 percent of the aggregate internal volume of all
	primary containers in the secondary container.
	whichever is greater.
(f)	If the secondary container is open to rainfall, then it
	shall be able to accommodate the volume of precipitation
-	which could enter the secondary container during a 24-hour.
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	100-year storm in addition to the volume of hazardous
	substance storage required in Subsection (e) of this
	section.
(g)	The volumetric requirements for the pore space of a granular
	material placed in the secondary container as backfill for
<u> </u>	the primary container shall be equal to or greater than that
	required in Subsection 2631(e) of this section. The
	available pore space in the secondary container backfill
	shall be determined using appropriate engineering methods
	and safety factors and shall consider the specific retention
	and specific yield of the backfill material, the location of
	the primary container within the secondary container, and
	the proposed method of operation for the secondary
	container.
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<u>(h)</u>	The secondary container shall be equipped with a collection
	system to accumulate, temporarily store, and permit removal
	of any precipitation, subsurface infiltration, or hazardous
	substance released from the primary container.
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<u>(i)</u>	The floor of the secondary container shall be constructed on
	a firm base and, if necessary for monitoring, shall be
	sloped to a collection sump. One or more access casings
	shall be installed in the sump and sized to allow removal of
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	collected liquid. The access casing shall extend to the
	ground surface, be perforated in the region of the sump, and
	covered with a locked waterproof cap. If this access casing
	is within a secured facility, the requirements for a locked
	cap may be waived by the local agency. The casing shall be
	thick enough to withstand all anticipated stresses with
	appropriate engineering safety factors and constructed of
	materials that will not be structurally weakened by the
	stored hazardous substance and will not donate, capture, or
	mask constituents for which analyses will be made.
(j)	Systems for secondary containment utilizing membrane liners
	shall meet the following requirements:
	(1) The membrane liner shall have a permeability factor of
	0.25 ounces per square foot per 24 hours or less. Such
	permeability shall constitute the maximum rate of
	transport over time of the hazardous substance proposed
_	for storage. Permeability shall be evaluated according
	to accepted engineering practices for materials
	testing. Some acceptable methods for determining the
	permeability are provided in Appendix I of this
	subchapter.
	(2) The membrane liner shall be considered to have
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satisfied the requirements of Subsection 2631(c) of
this section only if the liner material meets the
following standards. The material properties specified
in these standards shall be determined using accepted
engineering practices for materials testing. Some
acceptable methods for determining these properties are
provided in Appendix I of this subchapter.
·
(A) The volume swell after a 24-hour period of
immersion in the stored hazardous substance shall
not exceed 3 percent of the original liner
membrane material thickness.
(B) The maximum change in elongation of the liner
membrane material at break after 24 hours of
immersion in the stored hazardous substance shall
not exceed 2 percent of the original elongation.
(C) The liner membrane material Shore A hardness
(brittleness) after 24 hours of immersion in the
hazardous substance shall be within 5 percent of
the original hardness.
(D) For a containment test, the rate of transport
through the liner membrane material of the
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hazardous substance after a period of 24 hours
shall not exceed 6 percent by weight of the
hazardous substance being tested. The liquid
height for the test shall be no greater than that
expected in actual site conditions.
(E) The rate of solubility of the liner membrane
material in the hazardous substance for a period
of 24 hours shall not exceed 0.1 percent by weight
of the section of liner being tested.
(3) The liner seam strength shall be equal to the tensile
strength of the parent material when tested in
accordance with accepted engineering practices for
materials testing. Some acceptable methods for
determining the liner seam strength are provided in
Appendix I of this subchapter.
(k) The liner shall be installed under the supervision of a
representative of the membrane liner fabricator or a
contractor certified by such fabricator.
(1) The excavation base and walls for the synthetic liner shall
be prepared to the liner fabricator's specifications and
shall be firm, smooth, and free of any sharp objects or
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	protrusions.
(m)	Laminated, coated, or clad materials shall be considered
	single walled and shall not be construed to fulfill the
	requirements of both primary and secondary containment.
(n)	Double-walled underground storage tanks which satisfy the
	construction standards of Sections 2631(b) and (c) of this
	article shall be considered to fulfill the volumetric .
	requirements for secondary containment specified in Section
-	2631(e)(1) of this article.
(o)	The design of double-walled underground storage tanks shall
_ , _ ,	allow for monitoring of the annular space.
	allow for montroiting of one annutal apace.
_(p)	"Sticking" the annular space of a double-walled underground
	storage tank as a monitoring method shall not be allowed
	unless a strike plate or other approved devices used to
	protect the underground storage tank are located directly
	under the monitoring opening.
	under the monitoring opening.
(g)	The double-walled underground storage tank shall be so
_	designed and installed that any loss of hazardous substance
	from the primary container will drain to a specific location
	within the annular space, as required, to be detected by a
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monite	oring device or method.
(r) Any s	pecial accessories, fitting; coating, or lining not
inher	ent within the initial design of the primary container
or do	uble-walled underground storage tank shall be approved.
by a	nationally recognized, independent testing organization
or a	demonstration of integrity with the primary container
or do	uble-walled underground storage tank shall be required
by th	e local agency.
(s) All p	rimary containers and double-walled underground storage
tanks	subject to floatation shall be weighted or anchored
using	methods specified by the manufacturer or, if none
exist	, best engineering judgment.
Authority:	H&SC 25299.3
Reference:	H&SC 25281, 25291
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Adopt new section to read:	
2632. Monitoring Standards for New Underground Storage Tanks	
·	
(a) This section is applicable only to those underground stora	ge
tanks constructed pursuant to the standards of Section 263	1
of this article.	
·	
(b) The owners or operators of underground storage tanks subje	ct
to this section shall implement a monitoring program that	is
approved by the local agency and required in the permit.	
The program shall utilize one or more of the methods	
described in Subsection (c) of this section and shall	
address the items listed in Subsection (d) of this section	· -
(c) Monitoring of the space between the primary and secondary	
container shall utilize either visual monitoring of the	
primary container as described in Subsection (1) of this	
subsection or one or more of the methods listed in	
Subsection (2) of this subsection.	
·	
(1) A program which relies on the visual monitoring of th	e
primary container shall incorporate all of the	
following:	
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	selected such that any unauthorized release will
1	remain observable on the exterior of or the
	surface immediately beneath the underground
1	storage tank between visual inspections. The
	evaluation of how long the hazardous substance .
1	remains observable shall consider the volatility
	of the hazardous substance and the porosity and
	slope of the surface immediately beneath the
	underground storage tank.
(c)	The recordation of the liquid level in the
under	ground storage tank at the time of inspection.
(D)	The observation of any liquid on the exterior of
	or the surface immediately beneath the underground
	storage tank being visually monitored shall cause
· .	the owner or operator to implement all or a
1	portion of the following actions. The applicable
	actions and their timing shall be based on the
	site-specific situation, be intended to determine
	if the observed liquid constitutes an unauthorized
	release, and shall be included in the permit.
· · · · · · · · · · · · · · · · · · ·	
	(i) Laboratory or field analysis of the
	observed liquid.
	•
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(ii) Testing of the underground storage tank
utilizing the procedures described in Section 2643
of Article 4 of this subchapter.
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(iii) Removal of all hazardous substances from
the underground storage tank and the secondary .
container (as specified in Subsection [d] of this
section).
(2) A program which relies on detecting the hazardous
substance in the space between the primary and
secondary container shall utilize one or more of the
methods provided in Table 3.1 of this article. The
following requirements shall apply when appropriate.
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3.14

Condition		Methods of Monitoring				
of the Secondary	Type of Substance	Liquid Level		Hazardous Substance	Vasar	Pressure or
secondary System [1]		Indicator	[2]	Sensor [3]	Vapor Monitor	Vacuum Loss Detector [4
·					 	
Dry	Volatile	X		X	X	X
Dry Wet	Nonvolatile Volatile	X X		X X	X	X X
Wet	Nonvolatile	x		x		· X .
during 2] Include manual reading	determinations; or visual of in "dry" syst	usly operates using me	tions ted m echan	while a "wet echanical or ical, electro to detect the	electroni	does. c devices: stick" of any
	s either qual				erminatio	ons of the
changes The use	ly used for o in pressure of pressure	or vacuum	between must	een primary a	and second as part o	lary containe of the primar
and sec	ondary contai	ner approv	al b	y a nationall	y recogni	zed.

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<u> </u>
(A) Continuous monitoring devices shall be connected
to an audible/visual alarm system.
(B) Manual monitòring shall be performed daily except
on weekends and recognized state and/or federal
holidays. Manual monitoring may be required on a
more frequent basis as specified by the local
agency.
(C) For methods of monitoring where the presence of
the hazardous substance is not determined directly
(i.e., liquid level measurements), the monitoring
program shall specify the proposed method(s) for
determining the presence of the hazardous
substance if the indirect methods indicate a
possible unauthorized release.
(d) All monitoring programs shall include the following:
(1) A written routine monitoring procedure which includes.
when applicable: the frequency of performing the
monitoring method, the methods and equipment to be used
for performing the monitoring, the location(s) from
which the monitoring will be performed, the name(s) or
title(s) of the person(s) responsible for performing
the monitoring and/or maintaining the equipment, and

	the reporting format.
	•
(2)	A response plan developed by the permit applicant which
	demonstrates, to the satisfaction of the local agency,
	that any unauthorized release will be removed from the
	secondary container within the shortest possible time
	and no longer than the time consistent with the ability
	of the secondary container to contain the hazardous
	substance. The response plan shall include, but is not.
	limited to, the following:
	,
	(A) A description of the proposed methods and
	equipment to be used for removing the hazardous
	substance, including the location and availability
	of the required equipment, if not permanently on-
	site, and an equipment maintenance schedule for
	the equipment located on-site.
	(B) The name(s) or title(s) of the person(s)
	responsible for authorizing the work to be
	performed.
Authority	: H&SC 25299.3
Reference	: H&SC 25281, 25291

Adopt new section to read:
2633. Construction Standards for New Motor Vehicle Fuel
Underground Storage Tanks
(a) This section specifies alternate construction standards for
new underground storage tanks which only contain motor
vehicle fuels. This section may be utilized by permit
applicants in lieu of Section 2631 of this article. If this
section is used in lieu of Section 2631 of this article,
then the monitoring standards specified in Section 2634
shall be used in lieu of those specified in Section 2632 of
this article.
(b) Primary containers used for the underground storage of motor
vehicle fuel and constructed under this section shall be
composed of glass-fiber reinforced plastic, cathodically
protected steel, or steel clad with glass fiber reinforced
plastic and be installed in conjunction with the leak
interception and detection system decribed in Subsections
(d) through (f) of this section.
(c) Primary containers used for the underground storage of motor
vehicle fuel and constructed of materials other than those
specified in Subsection 2633(b) of this article shall be
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	subject to the requirements of Sections 2631 and 2632 of			
	this article.			
	u .			
(a)	The permit applicant shall demonstrate to the satisfaction			
	of the local agency that the leak interception and detection			
	system achieves the criteria of Section 2631(c) of this			
	article.			
(e)	Methods of construction for the leak interception and ,			
	detection system for utilizing membrane liners shall be			
	considered to have satisfied the requirements of 2631(c) if,			
	and only if, the liner material meets the following			
	standards:			
	(1) The membrane liner material shall have the permeability			
	factor specified in Subsection 2631(j)(1) of this			
	article as tested against ASTM Reference Fuel B.			
	(2) The membrane liner material shall be suitable for			
	containment of the motor vehicle fuel in that such			
_	material shall meet the criteria set forth in			
	Subsections 2631(j)(2)(A) through (E) of this article			
	as tested against the motor vehicle fuel to be stored			
	considering its variability or against ASTM Reference			
	Fuel B.			
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	(3) The membrane liner	shall meet the requirements set
	forth in Subsection	n 2631(j)(3) of this article.
	<u> </u>	
	(4) The liner has been	installed under the supervision of a
	representative of	the membrane liner fabricator or a
	contractor certifi	ed by such fabricator.
		·
	(5) The excavation bas	e and walls which will come into .
	contact with the s	ynthetic liner shall be prepared to
	the liner fabricat	or's specifications and shall be
	firm, smooth, and	free of any sharp objects and ·
	protrusions.	
		·
(f)	The leak interception a	nd detection system and the response
	plan shall preclude the	contact of any leaked hazardous
	substance with ground w	ater. At a minimum, the leak
	interception and detect	ion system shall be above the highest
	anticipated ground wate	r elevation. Proof that the leak
	interception and detect	ion system and response plan will
	protect ground water mu	st be demonstrated by the permit
	applicant to the satisf	action of the local agency. The
	requirement for this de	monstration may be waived by the
	local agency for underg	round storage tanks that comply with
	the requirements of Sub	sections (e), (f), and (g) of Section
		· 207711-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-
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2631 of this article. The demonstration shall, at a
minimum, consider the following:
•
(1) The containment volume of the leak interception and
detection system;
(2) The maximum leak which could go undetected under the
monitoring method required in Section 2634 of this
article and the maximum period during which the leak .
will occur;
(3) The frequency and accuracy of the proposed method of
monitoring the leak interception and detection system;
(4) The depth from the bottom of the leak interception and
detection system to the highest anticipated level of
ground water;
(5) The nature of the unsaturated soils under the leak
interception and detection system and their ability to
adsorb contaminants or allow vertical movement of
contaminants;
<u> </u>
(6) The effect of any precipitation or subsurface
infiltration on the movement of any leak of hazardous
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substance and the available volume of the leak
interception and detection system; and
•
(7) The nature and timing of the response plan to cleanup
the hazardous substances which have been discharged
from the primary container.
(g) Pressurized piping systems that are connected to an
underground storage tank that is constructed pursuant to the
requirements of this section and monitored pursuant to the
requirements of Section 2634 of this article are exempt from
the leak interception and detection system requirements of
this section, provided that the pressurized piping system is
monitored according to the appropriate section of Chapter
6.7 of Division 20 of the Health and Safety Code.
Authority: H&SC 25299.3
Reference: H&SC 25281, 25291
3.22

Adopt new section to read:
2634. Monitoring Standards for New Motor Vehicle Fuel
Underground Storage Tanks
(a) Underground storage tanks used for the storage of motor
vehicle fuel and constructed pursuant to the standards of
Section 2633 of this article shall be monitored according to
the requirements of the appropriate sections of Chapter 6.7
of Division 20 of the Health and Safety Code. In addition,
monitoring of the leak interception and detection system
shall be pursuant to Subsections (b), (c), and (d) of this
section.
(b) The floor of the leak interception and detection system
shall be constructed on a firm base and sloped to a
collection sump.
(c) Access casing(s) shall be installed in the collection sump.
The access casing shall be:
<u> </u>
(1) Capable of allowing any liquid that may be moving along
the upper surface of the leak interception and
detection system to enter the casing;
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(2)	Sized to allow efficient removal of collected liquid
	and to withstand all anticipated applied stresses using
	appropriate engineering safety factors;
(3)	Constructed of materials that will not be structurally
	weakened by the stored hazardous substances nor donate,
	capture, nor mask constituents for which analyses will
	be made;
	<u> </u>
(4)	Screened along the entire vertical zone of permeable
	material which may be installed between the primary
	container and the leak interception and detection
	system;
	
(5)	Capable of precluding leakage of any hazardous
	substance from the casing to areas outside of the leak
	interception and detection system; and
	· · · · · · · · · · · · · · · · · · ·
(6)	Extended to the ground surface and covered with a
	locked waterproof cap or enclosed in a surface security
	structure that will protect the access casing(s) from
	entry of surface water, accidental damage, unauthorized
	access, and vandalism. A secure facility will satisfy
	the requirements for protection against unauthorized
	access and vandalism.
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(a)	Monitoring of the leak interception and detection system
	shall incorporate all of the following:
	(1) The use of a continuous monitoring device connected to
	an audible/visual alarm system or manual monitoring
	performed daily, except on weekends and recognized
	state and/or federal holidays. Monitoring may be
	required more frequently by the local agency based on
	an assessment of the available volume of the leak
	interception and detection system and the accuracy of
	the proposed monitoring method. Approved methods of
	monitoring the leak interception and detection system
	include liquid level indicators, hazardous substance
	sensors, and vapor monitors as specified for volatile
	hazardous substances in Table 3.1 of this article.
	(2) A written routine monitoring procedure which includes:
	the frequency of performing the monitoring method, the
	methods and equipment to be used for performing the
	monitoring, the location(s) from which the monitoring
	will be performed, the name(s) or title(s) of the
	person(s) responsible for performing the monitoring
	and/or maintaining the equipment, and the reporting
	format.
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	(3) For methods of monitoring where the presence of the
	hazardous substance is not determined directly (i.e.,
	liquid level measurements), the monitoring program
	shall specify the proposed method(s) for determining
	the presence of the hazardous substance if the indirect
	method indicates the possible presence of the motor
	vehicle fuel.
(e)	A response plan for an unauthorized release shall be
	developed prior to installation for any leak interception
	and detection system which does not meet the volumetric
	requirements of Subsections 2631(e), (f), and (g) of this
	article. For those underground storage tanks that meet the
	volumetric requirement of Subsections 2631(e), (f), and(g)
	of this article, the local agency shall require the owner to
	develop a plan pursuant to the regirements of Subsection
	2632(d)(2) of this article. The response plan shall
	consider the following:
<u> </u>	(1) The volume of the leak interception and detection
•	system in relation to the volume of the primary
	container;
	(2) The amount of time the leak interception and detection
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	3.20

system must provide containment in relation to the
period of time between detection of an unauthorized
release and cleanup of the Teaked materials;
(3) The depth from the bottom of the leak interception and
detection system to the highest anticipated level of
ground water;
·
(4) The nature of the unsaturated soils under the leak .
interception and detection system and their ability to
absorb contaminants or allow vertical movement of
contaminants; and
(5) The methods and scheduling for removing all of the
hazardous substances which have been discharged from
the primary container and are located in the
unsaturated soils between the primary container and
ground water, including the leak interception and
detection system sump.
Authority: H&SC 25299.3
Reference: H&SC 25281, 25299.1
•
3.27

Adopt new section to read:	
*	
2635. General Construction Standards	
(a) The following subsections shall apply to all primary and	
secondary containers including leak interception and	
detection systems.	
(b) Primary containers and double-walled underground storage .	
tanks shall be designed and constructed to comply with all	
of the following:	
,	
(1) Cathodically protected steel underground storage tanks,	
steel underground storage tanks clad with glass fibre-	
reinforced plastic, and glass fibre plastic underground	
storage tanks shall be fabricated and designed to	
standards developed by a nationally recognized	
independent testing organization or be listed by the	
testing organization. Applicable design standards	
shall include, but are not limited to, those provided	
in Appendix I of this subchapter.	
(2) Underground storage tanks shall be tested by the	
manufacturer or an independent testing organization for	
durability and chemical compatibility with the	
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haz	zardous substances to be stored using recognized
eng	ineering practices for materials testing. Some
aco	eptable methods for determining durability and
che	emical compatibility with the hazardous substances
are	e provided in Appendix I of this subchapter.
(3) Exc	cept for steel underground storage tanks, a wear
pla	ate (striker plate) shall be centered under all
aco	essible openings of the underground storage tank.
The	e plate shall be constructed of steel or, if the
ste	eel is not compatible with the hazardous substance
sto	ored, a material resistant to the stored hazardous
sub	ostance. The width of the plate shall be at least
9 i	inches wide and have an area of 1 square-foot or be
equ	ual to the area of the accessible opening or guide
tul	oe, whichever is larger. The thickness of the steel
pla	ate shall be at least 0.053 inch (1.35 mm), and those
cor	structed of other materials (as required) shall be
of	sufficient thickness to provide equivalent
pro	otection. The plate shall be rolled to the contours
of	underground storage tank and bonded or seam welded
in	place.
·	
(4) ·Sir	ngle-walled primary containers of steel and the outer
sur	face of double-walled underground storage tanks
	w
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	3.29

	constructed of steel which are not clad with glass
	fiber reinforced plastic, shall be protected by a
	properly installed, maintained, and monitored cathodic
	protection system. Selection of the type of protection
	to be employed shall be based on a certification
	listing by a nationally recognized independent testing
	organization or the judgment of a registered corrosion
	engineer or a National Association of Corrosion
•••	Engineers (NACE) accredited corrosion specialist taking.
	into account the corrosion history of the area.
	Underground storage tanks with listed corrosion
	resistant materials, non-metalic glass fiber
s.·	reinforced plastic coatings, composites, or equivalent
	systems shall be holiday tested immediately prior to
	installation.
	
·	The protection system shall be inspected under the
	direction of a registered corrosion engineer or NACE
• · · · · · · · · · · · · · · · · · · ·	corrosion specialist at the frequency specified in the
	certification or in accordance with the schedule
- ··	prescribed by the system designer, but no less than
	semi-annually.
- · ·	Underground storage tanks in a vault and not backfilled
	are exempted from the requirements of this subsection.
	3 38

<u></u>	
(5)	All primary containers and double-walled underground
	storage tanks shall be installed according to the
	manufacturer's written recommendations or, if no
	written recommendations exist, best engineering
	practice.
	
(6)	All underground storage tanks shall be tested before
	being put into service in accordance with the .
	applicable sections of the Code under which they were
	built. The ASME code stamp or Listing Mark of
	Underwriters Laboratories, Incorporated, (UL) or any
	other nationally recognized independent testing
	organization shall be evidence of compliance with this
	requirement.
(7)	Before being covered, enclosed, or placed in use, all
	underground storage tanks and piping shall be tested
	for tightness hydrostatically or with air pressure at
	not less than 3 pounds per square-inch (20.68 k Pa) and
·	not more than 5 pounds per square-inch (34.48 k Pa).
- <u></u>	Pressure piping shall be hydrostatically tested to 150
	percent of the maximum anticipated pressure of the
	system, or pneumatically tested to 110 percent of the
	maximum anticipated pressure of the system, but not
	3.31

	less than 5 pounds per square inch (34.48 kPa) gauge at
	the highest point of the system. This test shall be
	maintained for a sufficient time to complete visual
	inspection of all joints and connections, but for at
	least 10 minutes. In lieu of the above, a test using
	accepted engineering practices shall be used. Some
	acceptable test methods for testing pipelines are
	provided in Appendix I of this subchapter. Double-
	walled underground storage tanks are exempt from the
	requirements of this section provided that the annular
	space is monitored using either pressure or vacuum
	testing.
(8)	When required by the local agency, all underground
	storage tanks shall be equipped with an overflow
	protection system which includes the following
	elements:
	(A) A spill catchment basin which surrounds the fill
	pipe and prevents the inflow of the hazardous
	substance into the subsurface environment. A
	level sensing device that continuously monitors
	and indicates the liquid level in the underground
	storage tank and either (B) or (C) of this
	subsection or both;

	•
	(B) An audible/visual alarm system triggered by a
	liquid level sensor to alert the operator of an
	impending overfill condition; or
	(C) An automatic shut-off device that stops the flow
	of product being delivered to the underground
	storage tank when the underground storage tank is
	full.
	·
(9)	The overflow protection system required in Subsection
	(b)(8) of this section shall be waived for underground
	storage tanks containing motor vehicle fuels in which a
	spill catchment basin surrounds the fill pipe and
	prevents the inflow of the motor vehicle fuel into the
	subsurface environment and:
	,
	(A) Both the fluid level is visually monitored and the
	filling operation is controlled by the facility
	operator during filling of the underground storage
	tank;
	
	(B) The available capacity of the underground storage
	tank to be filled is determined immediately prior
	to filling to be at least 103 percent of the
	3.33

volume of the entire tank compartment to be
delivered or the volume of the entire tank
compartment to be delivered plus 200 gallons,
whichever is less, as determined by underground
storage tank guaging; or
(C) The hazardous substance being delivered can be
metered into the underground storage tank and the
available underground storage tank capacity is .
determined immediately prior to filling.
(c) Secondary containers including leak interception and
detection systems installed pursuant to Section 2633 of this
article shall comply with all of the following:
· · · · · · · · · · · · · · · · · · ·
(1) The secondary container shall, at a minimum, encompass
the area within the system of vertical planes
surrounding the exterior of the primary containment
unit. If backfill is placed between the primary and
secondary containment, then an evaluation shall be made
of the maximum lateral spread of a point leak from the
primary containment over the vertical distance between
the primary and secondary containment. The secondary
containment shall extend an additional distance beyond
the vertical planes described above equal to the radius

	of lateral spread plus 1 foot.
<u></u>	· · · · · · · · · · · · · · · · · · ·
(2)	The secondary container must be capable of precluding
	the inflow of the highest ground water anticipated
	during the life of the underground storage tank into
	the space between the primary and secondary containers.
(3)	If the space between the primary and secondary
	containers is backfilled, the backfill material shall .
	not preclude the vertical movement of leakage from any
· · · · · · · · · · · · · · · · · · ·	part of the primary container.
_	<u> </u>
(4)	The secondary container and any backfill material
	between the primary and secondary containers shall be
	designed and constructed to promote gravity drainage of
	a leak of hazardous substances from any part of the
_	primary container to the monitoring locations(s).
(5)	Two or more primary containers shall not utilize the
	same secondary container if the primary containers
-	store materials that in combination may cause a fire or
	explosion; or the production of a flammable, toxic, or
	poisonous gas; or the deterioration of a primary or
-	secondary container.
	·
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(6)	Drainage of liquid from within a secondary container
	shall be controlled in a manner approved by the local
•	agency so as to prevent hazardous materials from being
<u></u>	discharged. The liquid shall be analyzed to determine
	the presence of any of the hazardous substance(s)
	stored in the primary container prior to initial
<u>-</u> -	removal and monthly thereafter for any continuous
	discharge (removal) to determine the appropriate method
	for final disposal. The liquid shall be sampled and
	analyzed immediately upon an indication of an
	unauthorized release from the primary container.
(7)	For primary containers installed completely beneath the
	ground surface, the original excavation for the
	secondary container shall have a water-tight cover
	which extends at least 1 foot beyond each boundary of
	the original excavation. This cover shall be asphalt.
	reinforced concrete, or equivalent material which is
	sloped to drainways leading away from the excavation.
	Access openings shall be constructed as water-tight as
	practical. Double-walled underground storage tanks and
	open vaults are exempt from the requirements of this
	subsection.
	·
(8)	The actual location and orientation of the underground
	•
	3.36

storage tanks and appurtenant piping systems shall be
indicated on as-built drawings of the facility. Copies
of all drawings, photographs, and plans shall be
submitted to the local agency.
Authority: H&SC 25299.3
Reference: H&SC 25281, 25299
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Article 4. Existing Underground Storage Tank Monitoring					
Standards					
•					
Adopt new section to read:					
·					
2640. Applicability					
(a) All owners of existing underground storage tanks subject to					
this subchapter shall implement a visual monitoring or .					
alternative monitoring system that complies with this					
article and is approved by the local agency by the					
compliance date in Chapter 6.7 of Division 20 of the Health					
and Safety Code. A local agency shall not issue a permit					
unless the monitoring system is capable of: determining the					
containment ability of the underground storage tank and					
detecting any active or future unauthorized releases. If					
the monitoring technique(s) selected is designed to detect					
the presence of the stored hazardous substance outside of					
the underground storage tank, then tests must be made to					
determine if the hazardous substance or any interfering					
constituents exist in the soil or backfill surrounding the					
underground storage tank. The failure to implement an					
approved monitoring system shall be cause for the local					
agency to require closure of the underground storage tank					
pursuant to Article 7 of this subchapter.					
4.1					

(b)	The objectives of the monitoring program for existing
	underground storage tanks are: to detect unauthorized
	releases before ground water is affected. Ground water
	monitoring may be utilized as a primary means of monitoring
	when the ground water does not have actual or potential
	beneficial uses.
(c)	All owners of existing underground storage tanks subject to .
	this subchapter shall implement visual monitoring as
	described in Section 2642 of this article for all visible
	portions of the underground storage tank, whenever feasible.
	If the entire underground storage tank is not susceptible to
	visual monitoring but a significant portion of the
	underground storage tank can be visually monitored, that
	portion of the underground storage tank shall be monitored
	visually. Visual monitoring that can only be implemented
	during a portion of the year shall be utilized during those
	portions of the year. If visual monitoring cannot be
	implemented for the entire underground storage tank
	throughout the entire year, then one of the monitoring
	alternatives specified in Section 2641 of this article shall
	also be implemented. The monitoring alternative shall be
	operative during those times when visual monitoring is not
	feasible or for those portions of the underground storage
	4.2

	tank which are not susceptible to visual monitoring.			
(d)	All owners of existing underground storage tanks subject to			
_	this subchapter who are not able to implement visual			
	monitoring as specified in Section 2642 of this article			
	shall implement one of the monitoring alternatives specified			
	in Section 2641 of this article.			
(e)	The monitoring methods and frequencies specified in each			
	monitoring alternative listed in Section 2641 of this			
-	article are minimums. Local agencies, as a condition of			
	approval of a specific monitoring alternative, shall require			
	additional or more frequent monitoring if necessary to			
	comply with the objectives specified in Subsection (b) of			
	this section and Subsection (d) of Section 2641 of this			
_	article.			
	•			
(f)	Local agencies shall reduce the monitoring frequency for			
	visual monitoring or a monitoring alternative listed in			
	Section 2642 of this article in situations where			
	environmental conditions make it impracticable, physically			
	impossible, or life threatening to complete the required			
	monitoring.			
Authority: H&SC 25299.3				
•				
	4.3			

Reference: H&SC 25283, 25291, 25292	
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Adopt new section to read:
2641. Monitoring Alternatives
(a) All owners of existing underground storage tanks subject to
this subchapter who cannot implement visual monitoring for
the entire underground storage tank during all periods of
the year shall implement, by the statutory deadline, one of
the monitoring alternatives specified in Subsection (c) of
this section.
(b) The local agency shall base its review of the proposed
monitoring alternative on the specification contained in
Subsection (d) of this section and shall approve the
monitoring alternative if it finds that all aspects of the
monitoring alternative can be implemented and that the
monitoring alternative will satisfy the objectives listed in
Subsection (b) of Section 2640 of this article. If the
proposed monitoring alternative cannot be approved, then the
local agency may request the submittal of another proposed
monitoring alternative or may specify the implementation of
another monitoring alternative.
(c) The optional monitoring alternatives are as follows:
4.5

(1)	Underground Storage Tank Testing: This monitoring
_	alternative shall, at a minimum, utilize the procedures
_	specified in Section 2643 of this article and shall be
	performed monthly at a minimum.
(2)	Vapor or Other Vadose Zone Monitoring and Ground Water
	Monitoring with Soil Sampling:
	·
	(A) This monitoring alternative shall, at a minimum,
	include vadose zone monitoring, ground water
·	monitoring, and soil sampling. Soil sampling is
	required only at the time the boring(s) and
	well(s) are installed.
	·
	(B) The vadose zone monitoring program shall be
•,	designed and installed pursuant to the procedures
	specified in Sections 2646 and 2648 of this
= <u></u>	article. Vadose zone vapor monitoring shall be
-	performed either continuously or daily, at a
T	minimum. Other vadose zone monitoring shall be
	performed weekly, at a minimum.
	(C) Ground water monitoring wells shall be designed
=	and installed according to the procedures
= <u></u> -	specified in Sections 2647 and 2648 of this
	4.6

article and monitored semi-annually, at a minimum.
The minimum number of wells shall be as specified
on Table 4.1 of this section for Alternative 2.
Analysis of samples collected shall be by visual
observation, or field or laboratory analysis as
determined by the local agency depending on the
constituents being evaluated. The local agency
shall require laboratory verification at periodic
intervals if visual or field analysis cannot .
achieve levels of detection equivalent to
laboratory analysis.
(D) The soil sampling and analysis shall be performed
as specified in Sections 2645 and 2648 of this
article. Samples shall be taken from all
boring(s) and well(s) installed.
(3) Vadose Zone Monitoring, Soil Sampling, and Underground
Storage Tank Testing:
(A) This monitoring alternative shall, at a minimum.
include vadose zone monitoring and analysis of
soil samples taken from the boring(s) made for
vadose zone monitoring and tank testing. This
alternative shall not be approved if first ground
)1 7

MUMINUM

- MONITORING

REFERENCE

		- MONITORING	REFERENCE	
TERNATIVE	METROD	FREQUENCY	SECTION	CONSISTING AND CONDITIONS PROSIBILITING USE OF ALTERNATIVE
1	Tank Testing	Monthly	Section 2643	None v
2	Vapor			1. Must be able to do both vadose and ground water
	OΓ			monitoring.
	Other Vadose			2. Ground water should sormally be less than 100 feet
	Zone Monitoring			deep to use this alternative.
	Method	Daily/Continuous	Section 2646	3. Minimum number of ground water monitoring wells:
	and			a. Ground water equal to or less than 50 feet deep
	Ground Water	Semi-annual	Section 2647	o Single or unitiple tanks .(all <1,000 gal, same or
	and			closely spaced excavations) - one downgradiest
	Soils	Que-Time	Section 2645	well per tank minimum up to three wells.
				o Single tank (>1,000 gal) - two wells minimum
				one of which shall be downgradient:
•				o Two or three tanks (at least one ≥1,000 gal, same
				or closely spaced excavations) - three wells.
				minimum at least one of which shall be downgradient.
				o Four or more tanks (at least one ≥1,000 gal, same
				or closely spaced excavations) - four wells
				minimum, at least two of which shall be down-
				gradient and the remainder equally apaced.
				Fipelines - additional wells, if needed, as
				determined by the local agency.
				b. Ground water greater than 50 feet deep.
				o Single tank -ome downgradient well.
				o Multiple tanks or closely spaced tank
				excavations - three wells uniformly spaced.
				unless the ground water gradient can be
				accurately determined, in which case, one
				downgradient well.
				o Pipelines - additional wells, if needed,
				by the local agency.
3	Vadose	Daily/Weekly	Section 2646	This alternative shall not be used when first ground
	and			water is less than 100 feet deep and:
•	Soila	Ope-Time	Section 2645	1. First ground water has actual or potential beneficial
	and			uses (municipal, domestic, industrial, or agricultural
	Tank Testing	Annua 1	Section 2643	supply); or
				2. First ground water is hydraulically connected to

uses.

ground water which had or potentially his tereficial

	4	Ground Water	Monthly	Section 2647	1. Use of this alternative shall be limited to the
		a nd		-	following situations:
		Scila	One-Time	Section 2645	a. Perennial ground water is normally less than
					30 feet deep, and
_					b. The ground water being monitored does not have
					any actual or potential beneficial uses
					(municipal, domestic, agricultural, or industrial
					supply); and
	•				c. The ground water being monitored is not hydraulically
					connected to ground water which has any actual or
					potential beneficial uses (municipal, domestic.
					agricultural, industrial supply), and
					d. The monitoring well can be acreemed in the
					aren 10 feet above the highest perennial ground
			-		
					water level and 20 feet below the lowest ground
					water level.
	-				2. Minimum number of ground water monitoring wells
					See Section 3s. of Alternative No. 2.
		 			
	5	Inventory	Daily	Section 2644	1. Hust use approved meters for tank inputs and
		Reconciliation			and withdrawels.
		and			2. Inventory reconciliation which exceeds an
		Tank Testing	Annua 1	Section 2643	allowable measurement error plus 0.15 percent of
		and			throughput at any time during a 30-day period
		Pipeline Leak			shall require further investigation:
		Detectors	Continuous		Tank Size Allowable Measurement Error
					≤4000 25 gallons .
					4000 to ≤ 8000 50 gallons
					8000 to ≤12000 75 gallons
					≥12000 100 gallons
					3. Limited to motor vehicle fuels storage tanks.
		·····			
	6	Inventory	Deily	Section 2644	1. Must use approved meters for tank imputs and
		Reconciliation			withdrawale.
		and			2. Inventory reconcilistion which exceeds any of the
		Tank Testing	Annua 1	Section 2643	following shall require further investigation:
		and			a. Daily variation - ≥100 gallons
		Pipeline Leak			b. Weekly variation - ≥5 percent of throughput
		Detectors	Continuous		but no greater than 350 gallons
		and			c. Monthly variation - >0.5 percent of throughput
		Soils			no less than 100 gallons
		and			DO DOLL BRIDGE POR BUILDING
	•	Vadose Monitoring	Variable	Section 2646	3. Minimum number of ground water wellsSee
		or			Alternative No. 2.
		or Ground Water			moresuality no. 1.
		American mineral			
		Monitoring	Variable	Section 2647	4. Limited to motor vehicle fuels storage tanks.
		_			

7	Tank			1. This alternative is limited to use on small tanks
	Gauging	Weekly	Section 2644	that do not have frequent input or withdrawals
	end			(e.g., standby generator fuel supply) and where the
	Tank Testing	Annus 11y	Section 2643	liquid level in the tank can be reasured to the
				accuracy of + or -5 gallons. A liquid level difference
				of I percent of the tank volume or 5 gallons,
				whichever is less shall be cause for further
				investigation.
8	Tank Testing	Annually	Section 2643	1. This is an interim monitoring alternative that
	and			can be implemented for up to three years.
	Inventory			2. Inventory reconciliation shall utilize approved
	Reconciliation	Daily	Section 2644	meters for impote and withdrawals and shall
	or			maintain variations within the limits specified
	Tank Guaging	Daily or	Section 2644	in Alternative No. 6.
		Weekly		3. Tank gauging is limited to use on tanks described
				in Alternative No. 7 and to those tanks that can
				eliminate inputs and withdrawals three times per
				week for 12 hours each. A liquid level difference
	•			of 1 percent of the tank volume but not greater
•				than 50 gallons shall be cause for further

^{*} This table is provided as a summary of the various monitoring alternatives.

Section 2641 shall be used to determine the actual requirements for each monitoring alternative.

	
	water, including intermittent, perched ground
	water, is less than 100 feet deep and this ground
	water has actual or potential beneficial uses
	(domestic, municipal, agricultural, or industrial
	supply) or is hydraulically connected to ground
	and surface waters which has actual or potential
	beneficial uses.
	•
(B)	The determination that first ground water is
	significantly deeper than 100 feet shall be by an
	on-site boring(s) constructed according to the
	specifications in Subsection (p) of Section 2648
	of this article or by evidence based on an
	evaluation pursuant to Subsection 2648(p) of this
	article.
(c)	Vadose zone monitoring shall be designed and
<u></u>	installed pursuant to the procedures specified in
<u> </u>	Sections 2646 and 2648 of this article. Vadose
·	zone vapor monitoring shall be performed either
	continuously or daily, at a minimum. Other vadose
· · · · · · · · · · · · · · · · · · ·	zone monitoring shall be performed weekly, at a
	minimum.
(D)	The soil sampling and analysis shall be performed
	4.8
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as specified in Section 2645 and 2648 of this
article. Samples shall be taken from all borings
installed.
(E) Underground storage tank testing shall be
performed yearly at a minimum according to the
procedures specified in Section 2643 of this
article.
,
(4) Ground Water and Soil Testing:
(A) This monitoring alternative shall, at a minimum,
utilize ground water sampling and analysis of soil
samples taken at the time of well installation.
This alternative shall not be approved if any of
the following conditions exist:
(i) First ground water, including intermittent,
perched ground water, is normally greater than 30
feet deep;
(ii) The ground water proposed for monitoring
has actual or potential beneficial uses (domestic,
municipal, industrial, or agricultural supply) or
is hydraulically connected to ground or surface
13 hydraulically connected to ground or surface
• ,
4.9

	water which has actual or potential beneficial
	uses; or
	▼
	(iii) The ground water monitoring well cannot be
	perforated within the interval from 10 feet above
	the highest anticipated ground water level to 20
	feet below the lowest perennial ground water
	level. The 10-foot requirement may be waived by
	the local agency if ground water is less than 10
	feet deep. If the local agency waives this
	requirement, the well must still be capable of
	being perforated above the highest anticipated
	ground water level.
(B)	Ground water monitoring wells shall be designed
	and installed according to the procedures
	specified in Sections 2647 and 2648 of this
	article and shall be monitored monthly, at a
	minimum. The minimum number of monitoring wells
	shall be as specified in Table 4.1 of this article
	for Alternative 4. Analysis of samples collected
	shall be by visual observation, or field or
	laboratory analysis as determined by the local
	agency depending on the constituents being
	evaluated. If visual observation or field
···	
	4.10

analysis is used, the local agency shall require
periodic laboratory analysis if the visual
observation or field analysis does not provide a
degree of detection equal to that of laboratory
analysis
(C) The soils sampling and analysis shall be performed
as specified in Sections 2645 and 2648 of this
article. Samples shall be taken from all wells
installed.
(5) Inventory Reconciliation, Underground Storage Tank
Testing, and Pipeline Leak Detectors
·
(A) This monitoring alternative shall, at a minimum.
utilize inventory reconciliation, underground
storage tank testing, and pipeline leak detectors.
The use of this alternative is limited to those
underground storage tanks which contain motor
vehicle fuels.
<u> </u>
(B) Inventory reconciliation shall be performed
according to the procedures specified in Section
2644 of this article. The owner or operator of an
underground storage tank that experiences a
4.11

inv	ventory reconciliation in excess of allowable
	iation(s) shall implement the evaluation
	ocedures specified in Subsection (f) of Section
	4 of this article within the times specified.
	·
(i)	The daily variation in inventory recon-
ci]	liation shall be the difference between the
cal	culated volume in storage and the actual volume
in	storage
(ii	i) If the variation is based on the previous
day	y's physically measured inventory, the daily
var	riation shall not exceed the allowable variation
des	scribed in Subsection (iv) of this subsection.
(i	ii) If the variation is based on the previous
day	y's calculated inventory, then the daily
vaı	riation shall not exceed the allowable variation
de:	scribed in Subsection (iv) of this subsection.
The	e calculated inventory on any given day shall be
<u>bas</u>	sed on continuous calculations from the day on
wh:	ich the physical inventory was used. The period
	·
	4.12

of continuous calculations sha	ll be no greater
than 1 month.	•
•	
(iv) The allowable variatio	n shall be the sum
of the measurement error from	Table 4.2 of this
article and the throughput err	or calculated in
accordance with Subsection (v)	of this subsection.
	•
	,
Table	4.2
Tank Size*	Allowable
Mea	surement
Err	or*
less than 4,000	25
4,000 to less than 8,000	50
8,000 to less than 12,000	75
12,000 or greater	100
* all values in gallons	
(v) The throughput error sha	ll be 0.15 percent
(0.0015) of the measured throu	ghput during the
period under consideration as	described in either
4.13	

Subsection (ii) or Subsection (iii) of this
subsection.
•
(C) Underground storage tank testing shall be
performed yearly, at a minimum, according to the
procedures specified in Section 2643 of this
article.
·
(D) All pressurized pipelines shall be monitored using.
an automatic on-line pressure loss detector and
flow restriction device. The detector shall be
connected to an audible/visual alarm system unless
it provides for at least a 50-percent reduction
from the normal flow rates. Suction pipelines
shall be monitored daily for indications of
possible leaks.
· · · · · · · · · · · · · · · · · · ·
(6) Inventory Reconciliation, Underground Storage Tank
Testing, Pipeline Leak Detectors, Vadose Zone, or
Ground Water Monitoring and Soil Testing:
<u></u>
(A) This monitoring alternative shall, at a minimum,
utilize inventory reconciliation, underground
storage tank testing, and pipeline leak detectors.
In addition, either vadose zone or ground water
ii 1 ii

	monitoring shall be included and analysis of soil
	samples taken at the time of boring or well
	installation. The use of this alternative is
	limited to those underground storage tanks which
	contain motor vehicle fuels.
(B)	Inventory reconciliation shall be performed
	according to the procedures specified in Section
	2644 of this article. The owner or operator of an.
	underground storage tank that experiences a
	variation in excess of any of the following shall
	implement the evaluation procedures specified in
	Subsection (f) of Section 2644 of this article
	within the times specified.
	(i) daily variation: plus or minus 100 gallons
	(ii) 7-day variation: plus or minus 5 percent
	of throughput or 100 gallons whichever is greater
	but, in no case, greater than 350 gallons
	(iii) more than 30-day variation: plus or minus
	0.5 percent of throughput or 100 gallons
	whichever is less
	<u>.</u>
	4.15

(C) U	nderground storage tank testing shall be
p	erformed yearly at a miniumum according to the
pı	rocedures specified in Section 2643 of this
a	rticle.
	. :
(D) A	ll pressurized pipelines and suction pipelines
S	hall be monitored as provided for in Subsection
(!	5)(D) of this subsection.
	<u> </u>
(E) V	adose zone monitoring, if used, shall be designed
a	nd installed according to the procedures
s	pecified in Sections 2646 and 2648 of this
a	rticle. The frequency of monitoring shall be no
1	ess frequent than semi-annually.
(F) G	round water monitoring, if used, shall be
d	esigned and installed according to the procedures
	pecified in Sections 2647 and 2648 of this
a	rticle. The minimum number of monitoring wells
	hall be as specified in Alternative 6 in Table
4	.1 of this article. Analysis of samples
e	ollected can be by visual observation, or field
0	r laboratory analysis as determined by the local
a	gency depending on the constituents being
e	valuated. Ground water samples shall be
· —————	4.16

collected and analyzed at least semi-annually. If
samples are analyzed by visual observation or
field analysis, the local agency shall require
laboratory analysis if the results of the visual
or field analysis are less accurate than
laboratory methods.
(G) The soil sampling and analysis shall be performed
as specified in Sections 2645 and 2648 of this .
article. Samples shall be taken from all borings
and wells installed.
(7) Underground Storage Tank Gauging and Testing:
· · · · · · · · · · · · · · · · · · ·
(A) This monitoring alternative shall, at a minimum,
utilize gauging and testing of the underground
storage tank. This alternative shall only be
utilized for underground storage tanks which do
not have frequent inputs or withdrawals and where
the liquid level in the underground storage tank
can be measured to an accuracy of + 5 gallons or
less when the liquid level in the underground
storage tank is such that a unit change in
underground storage tank contents causes the
smallest liquid level variation.
4.17

(B)	The underground storage tank gauging shall be
	performed according to the following
	specifications:
	•
	(i) The underground storage tank shall be
	capable of being secured to prevent unauthorized
	inputs or withdrawals;
	(ii) Tank liquid level measurements shall be
	taken at the beginning and end of consecutive
	periods, each lasting up to 7 days. No input or
	withdrawals shall occur during these
	periods. The liquid level measurement at the
	beginning and end of each period shall; if
	possible, be performed by the same person;
	·
	(iii) Underground storage tank testing shall be
	performed yearly at a minimum according to the
	procedures specified in Section 2643 of this
	article; and
	(iv) If the liquid level varies by more than 1
	percent of the underground storage tank's volume
	or 5 gallons, whichever is less, between
	measurements, an unauthorized release shall be
	4.18

	measurements, an unauthorized release shall be
	assumed to have occurred. The reporting
	requirements of Article 5 of this subchapter shall
	be followed and further evaluations shall be
	performed to verify or disprove the variations.
(8) Inter	rim Monitoring
(A)	This alternative monitoring method shall, at a
	minimum, utilize underground storage tank testing
	and either inventory reconciliation or tank
	gauging. This alternative shall be available only
<u>-</u>	to any of the following catagories of owners for a
	period of up to 3 years after the effective date
	of these regulations.
	•
	(i) Small businesses as defined in Subsection
	11342(e) of the Government Code and non-profit
	organizations which would meet the criteria for a
	small business, provided the owner demonstrates to
	the local agency that sufficient funds will be
	available to close the underground storage tank
	pursuant to Article 7 of this subchapter or to
	implement one of the first 7 monitoring
	alternatives of this subsection within the 3-year
	4.19

	period;
	(ii) Any underground storage tank owner who
	provides a written, legally binding, commitment to
7:1	the local agency that the underground storage tank
·	will be closed according to the procedures
	specified in Article 7 of this subchapter within 3
,	years from the statutory compliance date or
	replaced with a new underground storage tank which.
	complies with the provisions of Article 3 of this
	subchapter. The local agency shall not issue a
	permit pursuant to this subsection for longer than
	3 years and shall not renew the permit; or
	(iii) Any governmental agency that demonstrates
	to the local agency that, due to budgetary
	constraints the governmental agency needs
	additional time to close or replace the
<u>. </u>	underground storage tank pursuant to Article 7 of
	this subchapter or to implement one of the first 7
	monitoring alternatives of this subsection. The
	local agency shall not issue a permit pursuant to
	this subsection for longer than 3 years and shall
	not renew the permit.
	•

(B) Underground storage tank testing shall be
performed according to the procedures specified in
Section 2643 of this article and shall be
performed yearly, at a minimum.
(C) Inventory reconciliation shall be performed
according to the procedures specified in Section
2644 of this article. The owner or operator of an
underground storage tank that experiences a
variation in excess of the levels specified in
Subsection (c)(6)(B) of this section shall
implement the evaluation procedures specified in
Subsection (f) of Section 2634 of this article
within the time specified.
<u> </u>
(D) Underground storage tank gauging shall be
performed according to the specifications of
Subsection (c)(7)(B) of this section. Variations
in excess of 1 percent of the underground storage
tank volume or 50 gallons, whichever is less,
shall be cause for further evaluation.
(d) The local agencies shall evaluate each monitoring
alternative proposed to determine if it achieves the
objectives specified in Subsection (b) of Section 2640 of
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4.21

this	article according to the following:
	· · · · · · · · · · · · · · · · · · ·
(1)	Whenever possible, a primary method of monitoring other
	than ground water monitoring shall be performed,
<u> </u>	monthly at a minimum.
	•
(2)	Where the underground storage tank is in an area where
·	precipitation or surface runoff provides direct
	recharge of the ground water and the ground water being.
	recharged has an actual or potential use (domestic,
	municipal, agricultural, or industrial supply), a
	monitoring method other than ground water monitoring
<u> </u>	shall be utilized on a monthly or more frequent basis
	for leak detection monitoring.
(3)	In addition, ground water monitoring may be required by
	the local agency in the areas described in Subsection
 _	(2) above. The local agency shall review and approve
	the number and location of the monitoring well(s).
	More than 1 underground storage tank or facility may be
	monitored using the same well provided the well is
	directly downgradient of all underground storage tanks
	or facilities being monitored and is within 1,000 feet
	of all underground storage tanks being monitored.
	
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	4_22

Authority: H&SC 25299.3	
Reference: H&SC 25292	
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adopt new section to read:
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2642. Visual Monitoring
(a) Visual monitoring shall be utilized as the principal leak
detection monitoring method, where feasible, for all visible
exterior surfaces of an underground storage tank unless the
owner demonstrates to the local agency that at least one of
the exemption criteria of subsection (b) of this section is .
applicable. If visual monitoring is required, the
provisions of Subsections (c) and (d) of this section shall
be followed.
(b) The owner is exempt from visual monitoring for that portion
of the underground storage tank to which the following
conditions apply.
(1) Any portion of an underground storage tank that is in
contact with the ground, a floor, or pad such that it
cannot be seen. An underground storage tank in a
saddle should not typically qualify for an exemption.
(2) Visual inspection of the underground storage tank would
put a person in a physically unsafe environment.
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4.24

	(3)	Visual inspection of the underground storage tank would
		require the use of extraordinary personal protection
		equipment (other than normal protective equipment, such
		as steel-toed shoes, hard hat, eye or ear protection,
_		etc.).
	(4)	The underground storage tank is located at a facility
		which is not staffed on a daily basis.
		<u> </u>
(c)	A vi	sual monitoring program shall incorporate all of the
	foll	owing:
	(1)	Provisions for routine direct visual inspection of all
		accessible exterior surfaces of an underground storage
		tank and the horizontal surface directly beneath the
		underground storage tank shall be monitored by direct
		viewing.
	(2)	A written routine monitoring procedure shall be
_		prepared and be available at the facility which
		includes: the frequency of visual inspections, the
		location(s) from which observerations will be made, the
		name(s) or title(s) of the person(s) responsible for
		performing the observations and the reporting format.
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(3) Visual inspections shall be performed daily, at a
minimum, and shall be more frequent if necessary. The
inspection schedule shall be established such that some
of the inspections occur when the liquid in the
underground storage tank is at its highest level. The
inspection frequency shall be determined such that any
unauthorized release will remain observable on the
exterior of or the horizontal surface immediately
beneath the underground storage tank between visual
inspections. The evaluation of how long the hazardous
substance remains observable shall consider the
volatility of the hazardous substance and the porosity
and slope of the surface immediately beneath the
underground storage tank or portion thereof being
visually monitored.
(4) Recordation of the observations made and the liquid
level in the underground storage tank at the time of
the inspection.
(d) The observation of any liquid on the exterior of or the
horizontal surface immediately beneath the underground
storage tank being visually monitored shall cause the owner
or operator to implement all or a portion of the following
actions. The applicable actions and their timing shall be
•
4.26

based on the site-specific situation, shall be intended to
determine if the observed liquid constitutes an unauthorized
release, and shall be included in the permit.
(1) Laboratory or field analysis of the observed liquid
which shall include minimum levels of detection.
(2) Testing of the underground storage tank utilizing the
procedures described in Section 2643 of this article.
(3) Removing all hazardous substances from the underground
storage tank.
(e) Visual monitoring of the exposed portion of a partially
concealed underground storage tank shall not relieve an
owner from implementing monitoring for the concealed portion
of the tank using a monitoring alternative specified in
Section 2641 this article.
Authority: H&SC 25299.3
Reference: H&SC 25292, 25293
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4.27

Adopt new section to read	
2643	. Underground Storage Tank Testing
(a)	All owners of existing underground storage tanks
	implementing a monitoring alternative in Section 2641 of
	this article which specifies underground storage tank
	testing shall implement a testing program pursuant to
	Subsections (b) through (g) of this section.
<u>(b)</u>	Testing of underground storage tanks shall utilize a method
	capable of detecting a release of a hazardous substance at a
	rate of 0.05 gallons per hour of less. These methods are
	limited to those tests that make adjustments for all of the
	following, if applicable:
	
	(1) The presence of vapor pockets:
	(2) Thermal expansion or contraction of the hazardous
	substance, which include any density considerations;
	(3) Temperature stratification in the underground storage
	tank:
	(4) Evaporation:
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	4.20

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	(5) Pressure variations in the underground storage tank;
	and
	(6) Deflection of the underground storage tank ends.
(c)	Testing of pipelines which have been isolated may utilize a
	hydrostatic pressure test in lieu of the test required in
	Subsection (b) of this section. This hydrostatic pressure
	test shall be conducted at a pressure of 50 psi (2600 mm Hg)
	or greater. The test shall be performed for at least 5
	minutes. A pressure drop of more than 5 psi (260 mm Hg) per
	minute indicates the probability of a leaking pipeline. A
	pressure drop of less than 5 psi (260 mm Hg) but greater
	than zero is inconclusive, and a test pursuant to Subsection
	(b) of this section shall be performed.
(d)	The tests required in this section shall be performed by
	personnel who have received training in appropriate test
	procedures. The person performing the test described in
	Sub- section (b) of this section shall certify that the test
	procedure utilized takes into account the variables
	specified and is capable of measuring leaks of 0.05 gallons
	per hour of less. Additionally, within 1 year after the
	development of a listing or certification procedure by a
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	nationally recognized independent testing organization which
	evaluates the accuracy of the test for the type of test
	described in Subsection (b) of this section, only listed or
	certified tests shall be accepted.
	·
(e)	Within 30 days of completion of either of the leak detection
	test described in Subsection (b) or (c) of this section, the
-	underground storage tank owner shall provide the local
	agency with a report which includes the following
	information, if applicable:
	(1) The procedures used (including any deviations from
	those recommended by the developer of the underground
	storage tank test procedure) for the leak detection
	method;
_	(2) The test results used in determining the volumetric
	rate of product loss;
	(3) The volumetric rate of product loss; and
. "	(4) The information shall be presented in written and/or
	tabular format as appropriate and shall be at a level
	of detail appropriate for the test procedure used.
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(f) Underground storage tanks which are found to lose product
shall be repaired or replaced as specified in Articles 6 and
7 of this subchapter, respectively.
(g) The results of any tests, other than those required by this
article, performed on the underground storage tank to
determine if the underground storage tank is leaking shall
be reported by the underground storage tank owner to the
local agency within 30 days of completion of the test.
Authority: H&SC 25299.3
Reference: H&SC 25291, 25292, 25293
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4.31

Adopt new section to read:	
2644. Inventory Reconciliation	
(a) All owners of existing underground storage tanks	
implementing a monitoring alternative in Section 2641 of	
this article which specifies inventory reconciliation shall	
implement an inventory reconciliation program as described	
in Subsections (b) through (f) of this section. This	
requirement may be transferred to the operator pursuant to	
the appropriate provisions of Chapter 6.7 of Division 20 of	
the Health and Safety Code.	
(b) All underground storage tanks shall be individually	
monitored utilizing a daily inventory reconciliation system	
that takes into account: separate daily underground storage	
tank quantity measurements for both the stored hazardous	
substance and any water layer, and daily meter readings for	
underground storage tank input and withdrawals. Underground	
storage tanks that are connected by a manifold may be	
monitored as a unit instead of individually. Underground	
storage tank input and withdrawal meters shall comply with	
California Administrative Code, Title 4, Chapter 9,	
Subchapter 1. "Tolerances and specifications for commerical	
weighing and measuring devices". Meters shall be inspected	
4.32	

	by the county department of weights and measures or a device
	repairman as defined in the California Business and
	Professions Code, Division 5, Chapter 5.5
<u>(c)</u>	For the purpose of this section, "daily" shall be defined as
	at least 5 days per week. This minimum may be reduced
	during weeks that a public holiday occurs on Monday through
	Friday. Local agencies may reduce the frequency of
	monitoring to no less than once every 3 days at facilities
	that are not staffed on a regular basis provided that the
•	monitoring is performed on every day the facility is staffed
	or that inputs or withdrawals are made from the underground
	storage tank.
<u>(a)</u>	Underground storage tank quantity measurements shall be
	based on liquid elevation measurements which are:
	(1) Performed during periods when no additions or
	withdrawals are being made to the underground storage
	tank:
-	
	(2) Performed by the underground storage tank owner.
	operator, or other designated personnel who have had
	appropriate training:
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(3) Based on the average of two readings if stick or tape	<u> </u>
measurements are used;	
•	
(4) Capable of detecting a water layer at the bottom of t	he
underground storage tank, if possible. If the	
underground storage tank is not level, then the	
measurement should occur at the lowest end of the	
underground storage tank:	
(5) Measured at the center of the longitudinal axis of th	e
underground storage tank if access is available or	
measured at the lowest end of the underground storage	<u> </u>
tank with a calibration measurement at both ends, if	
possible, to determine if any underground storage tan	.k
tilt exists and, if so, its magnitude; and	
(6) Converted to volume measurements based on a calibrati	on_
chart for the underground storage tank. This chart	
shall, if possible, take into account the actual tilt	
of the underground storage tank as determined initial	ly_
as described in Subsection (5) above.	
(e) The owner or operator shall, on a quarterly basis, submit	a
statement to the local agency, under penalty of perjury,	·
that either: the data is within allowable variations or a	Ļ
4.34	
4.34	

	listing of the dates and variations that exceed the
	allowable variations.
(f)	If inventory reconciliation indicates a loss of the
	hazardous substance greater than that specified, the
	operator or permittee shall implement the following. If
	inventory reconciliation indicates a gain of hazardous.
	substances greater than that specified, the operator or
	permittee shall implement Subsections (1), (2), (3), and (5)
	of this section. The steps may be implemented sequentially
	or concurrently; however, they must be completed within the
	specified time periods. Reporting as required in Article 5
	of this subchapter shall be followed.
	If completion of the steps described in Subsections (2),
	(3), or (5) of this subsection indicates inventory
	reconciliation error that, when corrected cause the levels
	specified, not to be exceeded, then the remainder of the
	scaps need not be completed. If complotion of the steps
	described in Subsections (4) or (6) through (8) of this
	subsection reveal the source of the loss, then the remainder
	of the steps need not be completed.
	The transfer of hazardous substances into and out of the
	underground storage tank may continue during implementation
	4.35

of the steps provided that the steps are completed within
the specified periods and any loss or gain did not exceed
two times the specified levels. Daily reconciliation shall
continue during implementation of the steps.
·
(1) The operator shall notify the owner verbally or in
writing of the fact that inventory reconciliation
indicates a loss of hazardous substances or gain of
water within 24 hours of the completion of the daily
reconciliation which indicates the loss or gain.
(2) The operator shall review the inventory records within
2 hours to determine if an error exists which would
cause the gain or loss to be less than that specified.
(3) The operator shall have performed, by a qualified
person, a complete review of all inventory records from
the last time a zero loss or gain condition existed.
This shall include a new inventory reconciliation which
was taken at least 8 hours after the inventory
reconcilition which triggered this evaluation. This
shall be completed within 24 hours of the conclusion of
Subsection (f)(2) of this section.
(4) The readily accessible physical facilities shall be
-
4 - 35

	carefully inspected for leakage. This shall be
	completed by trained personnel within 24 hours of
	completion of Subsection (f)(3) of this section.
(5)	All dispenser meters associated with hazardous
	substance withdrawal shall be checked for calibration
	within 24 hours of completion of Subsection (f)(4) of
	this section.
(6)	All piping shall be tested within 24 hours of
<u> </u>	completion of Subsection (f)(5) of this section. The
<u></u> -	piping shall be isolated and hydrostatically pressure
<u> </u>	tested at 50 psi (2600 hmm Hg) or greater. If the
	pressure drops more than 5 psi (260 mm Hg) per minute,
	it indicates the probability of a leak in the line.
	Repeat the test at least once to ensure against
	compression of entrained air. Any pressure drop less
<u></u>	than 5 psi (260 mm Hg) per minute is inconclusive as it
	may be caused by cooling. This step may be completed
	after the step described in Subsection(f)(7) of this
<u></u>	section if excavation is necessary to perform the tests
	and if the step described in Subsection (f)(7) of this
	section is completed within 48 hours of the completion
	of Subsection (f)(5) of this section. If this occurs,
	then this subsection shall be completed within 24 hours
	-

	of the completion of Subsection (f)(7) of this section.
<u> </u>	
(7)	The underground storage tank shall be tested using the
	tests described in Section 2643 of this article within
	48 hours of completion of Subsection (f)(6) of this
	section.
(8)	Additional tests or investigations as required by the
local	agency
Authority:	H&SC 25299.3
Reference:	H&SC 25291, 25292
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<u> </u>	
	
	4.38

Adopt new section to read:	
2645	Soil Testing
(a)	All owners of existing underground storage tanks
	implementing one of the monitoring alternatives described in
	Section 2641 of this article which requires borings for
	vadose zone or ground water monitoring shall implement soil
	testing pursuant to Subsections (b) through (n) of this
	section.
	<u> </u>
(b)	Undisturbed (intact) soil samples shall be recovered from
	all borings used for the installation. This requirement may
	be waived by the local agency when borings cannot be drilled
	and sampled using accepted techniques that do not introduce
	liquids into the boring.
(c)	Soil samples shall be taken at intervals of 5 feet or less
	beginning at the ground surface, but sampling shall not be
	required below the water table nor in unweathered bedrock
	which has little or no primary permeability.
(d)	A soil sample shall also be obtained at the termination
	depth of a dry boring regardless of the spacing interval
	4.39

(e)	Borings shall be drilled and sampled by techniques that do
_	not introduce liquids into the boring and that allow the
	accurate detection of perched and saturated zone ground
	water. If this cannot be accomplished using accepted
	techniques, the requirement for soil sampling may be waived
	by the local agency; however, the vadose zone or ground
	water monitoring system shall still be installed.
	Furthermore, once below the water table, it is not required
	that the wells be advanced using the same method that was
	used in the vadose zone.
•	
(f).	Borings shall be described in accordance with the provisions
	of Subsections 2648(t) and (u) of this article.
(g)	Soil samples shall be of sufficient volume to perform the
	designated analyses including soil vapor and soil extract
	analyses and to provide replicate analyses, if specified.
(h)	If more than one boring is utilized, composite samples
	consisting of soil mazerial from the same depth from each
-	boring may be used for laboratory analysis if such samples
	can be made without loss of constituents prior to analysis
	and any pollutant in a sample will not be diluted below
	detection limits by mixing with uncontaminated samples or
	samples that contain low concentrations of the pollutant.
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- (i) Soil samples shall be acquired, prepared, preserved, stored,

 and transported, and analyzed by appropriate EPA methods of

 that are appropriate for the objectives of the investigation

 and that will safeguard sample integrity. Some acceptable

 methods may be found in the references listed in Appendix I.

 Table C of this subchapter. Other similar or superior

 methods may be approved by the local agency.
- Samples shall be analyzed by field or laboratory methods (j) that provide quantitative or qualitative results. qualitative methods are used, khen their lower detection limits shall be verified by the developer, distributor or test manufacturer of the testing method or device, or by actual field tests in the case of for sensory-type tests. The analyses shall be by methods that are appropriate for the objectives of the investigation and that will safeguard sample integrity. Some acceptable methods may be found in the references listed in Appendix I, Table C of this subchapter. EFA áppføyéd méthøds øf Other merneds of similar or superior predicted and accorded that are methods approved by the local agency shall be nised. analytical method Ideal agenes shall approve the analysis method if it profides a lower lefel of detection that is below approved for soil testing shall have a detection limit

4.41

	that is lower than the concentration that WMZeN would
	interfere with any of the fullife long-term monitoring
	methods that could be used at the site.
(k)	Samples shall be analyzed for one or more of the most
	persistent constituents that have been stored in the
	underground storage tank. If the use of the underground
	storage tank has historically changed, then analysis shall
	be for at least one constituent from each period of use. If
	the hazardous substance is known to degrade or transform to
	other constituents in the soil environment, the analysis
	shall include these degradation and/or transformation
_	constituents.
	-
(1)	Samples may be analyzed in any order of depth. If levels of
	hazardous substances known or suspected to have been
	contained in the underground storage tank are detected at
	concentrations in excess of background concentrations
	(background concentrations shall be applicable only if the
	constituent occurs naturally at the site), further soils
	analysis is not necessary pursuant to this subsection and
	the hazardous substance(s) shall be assumed to have
	originated from the underground storage tank. In this
	situation, the remainder of the soil samples need not be
	analyzed pursuant to these regulations. A permit shall not
	4_42

	be granted unless further detailed investigation clearly
	establishes that the underground storage tank is not the
	source of the hazardous substance or has been properly
	repaired since the unauthorized release and that any
	subsequent unauthorized release from the underground storage
	tank can be detected despite the presence of the hazardous
	substance already in the environment.
	•
(m)	If soil analysis indicates that an unauthorized release has :
	occurred, the permittee shall report the release pursuant to
	Article 5 of this subchapter and shall repair or close the
	underground storage tank pursuant to Article 6 or 7 of this
	subchapter.
(n)	If evidence of an unauthorized release is not detected, an
	alternative leak detection monitoring system shall be
	installed pursuant to Section 2641 of this article.
Auth	ority: H&SC 25299.3
Refe	rence: H&SC 25292
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	4.43

Adopt	new section to read:
2646.	Vadose Zone Monitoring
	All owners of existing underground storage tanks
i	implementing one of the monitoring alternatives described in
	Section 2641 of this article which requires vapor or another
1	form of vadose zone monitoring shall implement the vadose
7	zone detection monitoring system pursuant to Subsections (b).
t	through (h) of this section.
(b) V	Vadose zone monitoring shall consist of vapor monitoring,
	soil-pore liquid monitoring, or other forms of vadose zone
	monitoring. Combinations of these methods may be used.
-	
(c) k	wells for vapor monitoring shall be fully perforated except
f	for that portion adjacent to a surface seal and that portion
c	of the bottom of a well where a plugged, blank segment of
	easing is used as a free liquid trap
	tasing is used as a free limin wall.
(d) 1	The number, location, and depths of vadose zone monitoring
	points shall be selected so as to give the earliest possible.
-	varning of any unauthorized release from the underground
	storage tank.
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(e)	Subsurface vadose zone monitoring systems shall, if
g	possible, be located within the backfill surrounding the
	underground storage tank.
<u>(f)</u>	Vapor monitoring for underground storage tanks shall be used
	in accordance with the following criteria if the vapor
·	characteristics of the stored product are susceptible to
	detection:
•	
	(1) Before any method of vapor monitoring is approved for a
	specific site, it shall be demonstrated by an actual
	on-site demonstration, using an appropriate tracer
	substance, that vapor would actually be detected by the
•	installed system. This requirement may be waived by
	the local agency based on a demonstration by the
	applicant that the proposed monitoring system has been
	proven to be effective in detecting unauthorized
	releases from underground storage tanks in equal or
	less favorable situations. The following factors shall
	be considered in comparing the demonstration to the
	actual on-site conditions:
	(A) Backfill materials and grain size distribution
	(B) Type and homogenity of native soils.
	4.45

•
(C) Range of moisture contents of the backfill and
native soils that will be encountered and their
effect on vapor migration and detection.
(2) The location and depth at which each sensor is placed.
relative to the underground storage tank shall be
determined according to the most probable movement of
vapor through the backfill or surrounding soil.
(3) Vapor monitoring wells placed in the backfill shall be
constructed so that any unauthorized release that may
pond at the horizontal interface between the backfill
and natural soils can be detected in the vapor well.
(g) Soil-pore liquid monitoring and other forms of vadose zone
monitoring may be approved if the discharger can clearly
show that:
(1) The stored substance is susceptible to detection by the
proposed technique.
(2) The stored substance will not attack the materials from
which the detector system is constructed or otherwise
render the detector system inoperable.
4.46

• .
(3) The site and soil characteristics will not prevent
detection of an unauthorized release by the monitoring
system.
(4) The proposed technique will be effective in providing
early detection of underground storage tank leakage.
(h) Borings shall be described in accordance with the provisions
of the Subsections 2648(t) and (u) of this article.
Authority: H&SC 25299.3
Reference: H&SC 25292

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4.47

Ador	Adopt new Section to read:	
2647	7. Ground Water Monitoring	
(a)	All owners of existing underground storage tanks	
	implementing one of the monitoring alternatives in Section	
	2641 of this article which requires ground water monitoring	
	shall implement a ground water monitoring system pursuant to	
	Subsections (b) through (j) of this section.	
(b)	All ground water monitoring wells shall be located as close	
	as possible to the underground storage tank or the perimeter	
	of the underground storage tank cluster.	
(c)	Ground water monitoring wells shall extend at least 20 feet	
	below the lowest anticipated ground water level and at least	
	15 feet below the underground storage tank bottom. However,	
	wells shall not extend through laterally extensive clay	
	layers that are below the water table and are at least 5	
	feet thick. In these situations, the well shall be	
	terminated 1 to 2 feet into this clay layer.	
(d)	Ground water monitoring well casings shall extend to the	
	bottom of the boring and be factory perforated from a point	
	1 foot above the bottom of the casing to an elevation which	
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	is either 10 feet above the highest anticipated ground water
	level or to the bottom of the surface seal or to the ground
	surface, whichever is the lowest point above the highest
	anticipated ground water level.
(e)	Ground water monitoring wells shall be constructed as
	filter-packed wells that will prevent the migration of the
	natural soil into the well and with factory perforated
	casing that is sized to prevent migration of filter material
	into the well.
(f)	All well casings shall have a bottom cap or plug.
(g)	Filter packs shall extend at least 2 feet above the top of
	the perforated zone except where the ground surface is less
	than 10 feet above the highest ground water level, in which
	case this requirement may be waived by the local agency
	provided the filter pack extends to the top of the
	perforated zone.
(h)	Ground water monitoring wells shall be constructed with
	casings having a minimum inside diameter of 2 inches which
	is installed in a boring whose diameter is at least 4 inches
	greater than the inside diameter of the casing.
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(i) Ground water monitoring wells shall be sealed from the
ground surface to the top of the filter pack.
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(j) Borings shall be described in accordance with the provisions
of Sections 2648(t) and (u) of this article.
Authority: H&SC 25299.3
Reference: H&SC 25292
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Adopt new Section to read:
2648. General Construction and Sampling Methods
(a) Soil and water sampling equipment and materials used to
construct a well shall be compatible with the stored
hazardous substance and shall not donate, capture, mask, nor
alter the constituents for which analyses will be made.
(b) Representative samples of all imported materials used for
filter packs and to construct seals shall be evaluated to
determine their acceptability with regard to Subsection (a)
of this section.
•
(c) All drilling tools shall be thoroughly cleaned immediately
before a boring is started.
·
(d) All well casings, casing fittings, screens, and all other
components that are installed in the well shall be
thoroughly cleaned before installation in the boring.
(e) All soil and water samplers shall be cleaned before each
sample is taken.
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<u>(f)</u>	Drilling fluid additives shall be limited to inorganic, non-
	hazardous materials which conform to the provisions of
	Subsection (a) of this section. All additives used and the
	depth in which they were used shall be accurately recorded
	in the boring log.
<u>(g)</u>	Representative samples of additives, cement, bentonite, and
	filter media shall be retained for 90 days for possible
	analysis for contaminating or interfering constituents.
(h)	All ground water monitoring wells shall be appropriately
	developed until the discharge water contains less than 10
	ppm settleable solids.
(i)	Well heads shall be provided with a water-tight cap.
	Well heads shall be provided with a water-tirm cap.
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	that protects the well from the entry of surface water.
	accidental damage, unauthorized access, and vandalism. This
	may be accomplished by providing a locked well cap or by
	•
	securing the facility within which a well is located.
<u>(k)</u>	Pertinent well information including well identification.
	well type, well depth, well casing diameters if more than
	one size is used, and perforated intervals shall be
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	permanently afixed to the interior of the surface security
	structure and the well identification number and well type
	shall be affixed on the exterior of the surface security
	structure.
(1)	Surface seals for vapor wells that are completed no more
	than 5 feet below the bottom of the underground storage tank
	and which are above any free water zones shall be required
	at the discretion of the local agency on a site-specific
	basis.
(m)	If surface seals for vapor wells that are completed in or
	below a free water zone are required, the seal shall not
	extend below the top of the underground storage tank.
(n)	Vapor wells constructed wholly within backfill that
	surrounds the underground storage tank and which extends to
	the ground surface need not be sealed against infiltration
	of surface water.
(0)	The need for surface seals for other types of vadose zone
	installations shall be determined on a case-by-case basis.
(p)	In order to implement monitoring Alternatives 2, 3, 4, and
	the ground water monitoring portion of 6, the highest
	
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anticipated ground water level and existing ground water
level shall be determined. Highest anticipated ground water
levels shall be determined by a review of all available
water level ที่ย์ลัรท์รัยท์ย์ที่ได้ ซีที่ records for wells within 1 mile
of the site. Existing site ground water levels shall be
established by either water level measurements taken within
the last 2 years in all existing wells, for which records
are available, including at least 1 downgradient well that
are within 500 feet of the facility and which is are
perforated in the zone of interest, or by drilling at least
1 exporatory boring constructed as follows:
(1) The exploratory boring shall be drilled downgradient if
possible and as near as possible to the underground
storage tank within the boundaries of the property
encompassing the facility, but no further than 500 feet
from the underground storage tank.
(2) The exploratory boring may be of any diameter capable
of allowing the detection of first water.
(3) The exploratory boring shall be drilled to first
perennial ground water or to a minimum depth of 100
feet for Alternatives 2, 3, and 6 or to a minimum depth
of 30 feet for Alternative 4.
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(4)	If ground water is encountered and ground water
	monitoring is part of the monitoring alternative, the
	boring shall be converted to a ground water monitoring
	well consistent with the provisions of this section and
	Section 2647 of this article.
(5)	If ground water is encountered but monitoring is not
	required or if the exploratory boring does not .
	encounter ground water, it shall be sealed in
	accordance with the provisions of Subsections 2648(g)
	and (s) of this article.
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<u>(a)</u>	All borings that are not used for ground water or
· · · · · · ·	vadose zone monitoirng shall be sealed from the ground
	surface to the bottom of the boring with bentonite
	grout.
(r)	All borings that are converted to vadose zone
	monitoring wells in which the monitored interval is
•	shallower than the total depth of the boring shall have
	the portion of the boring which is below the monitored
	interval sealed with bentonite grout.
(s)_	All slurry-type grouts used to abandon a boring or for
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	well seals shall be emplaced by the tremie method.
(t)_	All borings shall be described in detail using the
	Unified Soil Classification System and shall be logged
	by a professional geologist, civil engineer, or
	engineering geologist who is registered or certified by
	the State of California and who is experienced in the
	use of the Unified Soil Classification System. A
	technician trained and experienced in the use of the
	Unified Soil Classification System who is working under
	the direct supervision of one of the aforementioned
	professionals shall be deemed qualified to log borings.
	provided the aforementioned professional reviews the
	logs and assumes responsibility for the accuracy and
	completeness of the logs.
(u)	All wet zones above the free water zone shall be noted
	and accurately logged.
	
(v)	If evidence of contamination is detected by sight,
	smell, or other field analytical methods, drilling
	shall be halted until the responsible professional
	determines if drilling deeper is advisable.
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_Authority:	H&SC 25299.3
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Reference: H&SC 25292			
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Article 5. Release Reporting Requirements.
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Adopt new section to read:
2650 Applicability
(a) All unauthorized releases from the primary or secondary
container shall be reported according to the requirements of
the appropriate sections of Chapter 6.7 of Division 20 of
the Health and Safety Code and this article.
(b) Certain unauthorized releases to secondary containers; as
described in Section 25284.3 of the Health and Safety Code.
shall be recorded on the operator's monitoring reports
according to Section 2651 of this article. No other report
shall be required if the leak detection monitoring system in
the space between the primary and secondary containers can
be reactivated within 8 hours. This provision shall be
applicable only to new underground storage tanks as defined
in Article 2 of this subchapter.
(c) All other unauthorized releases shall be reported within 24
hours after the release has been, or should have been.
detected according to Section 2652 of this article.
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<u>Authority:</u>	H&SC 25299 3		<u> </u>
Reference:	H&SC 25294, 25285		
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Adopt new section to read:		
2651. Unauthorized Releases Requiring Recording		
(a) The report required by Subsection 2650(b) of this article		
shall include:		
<u> </u>		
(1) List of type, quantities, and concentration of		
hazardous substances released.		
(2) Method of cleanup.		
(3) Method and location of disposal of the released		
hazardous substances (indicate whether a hazardous		
waste manifest[s] is utilized).		
(4) Method of future leak prevention or repair. If this		
involves a change as defined in Article 10, Section		
2712, Subsection (a), of this subchapter, then		
appropriate reports pursuant to that article shall also		
be filed.		
(5) If the primary container is to continue to be used,		
then a description of how the monitoring system between		
the primary and secondary container has been re-		
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activated.
(6) Facility operator's name and telephone number.
(7) The approximate costs for cleanup to be submitted voluntarily.
(b) The local agency shall review the information submitted pursuant to Subsection (a) of this section and shall review .
the permit and may inspect the underground storage tank pursuant to the provisions of Article 10. Section 2712
Subsections (g) and (h), of this subchapter. The local
agency shall find that the containment and monitoring standards of Article 3 of this subchapter can continue to be
achieved or the local agency shall revoke the permit until
the standards.
(c) Deterioration of the secondary container is likely when any of the following conditions exist:
(1) The secondary container will have some loss of
integrity due to contact with the stored hazardous substances:
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(2) The mechanical means used to cleanup the released
hazardous substance could damage the secondary
container; or
(3) Hazardous substances, other than those stored in
the primary container, are added to the secondary
container for treatment or neutralization of the
released hazardous substance as part of the cleanup
process.
(d) If a recordable unauthorized release becomes a reportable
unauthorized release due to initially unanticipated facts,
the release shall immediately be treated as a reportable
release pursuant to Section 2652 of this article.
Authority: H&SC 25299.3
Reference: H&SC 25294
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Adopt new section as follows:
2652. Unauthorized Releases Requiring Reporting
(a) All other unauthorized releases shall be reported as specified in this section.
(b) Within 24 hours after the release has been detected, or should have been detected, using required monitoring, the
operator shall notify the local agency and the State Office of Fmergency Services or the regional board.
(c) Within 5 working days of detecting the release, the operator or permittee shall submit to the local agency a full written report to include all of the following information which is known at the time of filing the report:
(1) List of type, quantity, and concentration of hazardous substances released.
(2) The results of all investigations completed at that time to determine the extent of soil or ground water or surface water contamination due to the release.
(3) Method of cleanup implemented to date, proposed cleanup
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	actions, and approximate cost of actions taken to date.
	(4) Method and location of disposal of the released
	hazardous substance and any contaminated soils or
	ground water or surface water (indicate whether a
	hazardous waste manifest[s] is utilized).
	(5) Proposed method of repair or replacement of the primary
	and secondary containers. If this involves a change as
	defined in Subsection 2712(a) of Article 10 of this
	subchapter, then appropriate reports pursuant to that
	article shall also be filed.
	(6) Facility operator's name and telephone number.
<u>(d)</u>	Until cleanup is complete, the operator or permittee shall
	submit reports to the local agency and the regional board
<u> </u>	every 3 months or at a more frequent interval specified by a
	responsible agency. The reports shall include the
	information requested in Subsections (c)(2), (c)(3), and
	(c)(4) of this section.
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(e)	The reporting requirements of this section are in addition
	to any reporting requirements specified by Section 13271 of
	Division 7 of the Water Code and other laws and regulations
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Authority:	H&SC	25288.2			
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Article 6. Allowable Repairs
Adopt new section to read:
2660. Applicability
(a) This article describes the conditions which must be met to
allow primary container repairs of underground storage tanks
containing motor vehicle fuel not under pressure utilizing
the interior coating process, the required repair
methodology, and the required underground storage tank
testing following repair.
(b) Section 2661 of this article lists the required evaluations
which must be completed in order to allow the repair of a
primary container. A satisfactory demonstration of each
part of Section 2661 of this article shall be made prior to
approval by the local agency of the repair process.
(c) Section 2662 of this article describes the required
methodology which must be utilized in the interior coating
repair process.
(d) Section 2663 of this article lists the required primary
container monitoring which shall be implemented by amendment
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of the permit by the local agency following primary
container repair. Subsections (a) and (b) of Section 2663
of this article describe the monitoring which shall be
performed prior to placing the underground storage tank back
in service.
Authority: H&SC 25299.3
Reference: H&SC 25295
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Adopt new section to read:
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2661. Repair Evaluation
(a) The evaluations described in Subsections (b) through (d) of
this section must be completed before a primary container
repair can be authorized by the local agency. Failure to
adequately demonstrate that the repaired primary container
will provide continued containment based on the evaluations
described below shall be grounds for a local agency to deny
the proposed repair.
(b) It shall be determined if the failure mechanism is isolated
to the actual failure or is affecting other areas of the
underground storage tank, or if any other failure mechanism
is affecting the primary container.
(c) One of the following tests shall be conducted to determine
the thickness of the underground storage tank:
(1) An ultrasonic test.
(2) Certification by a special inspector that the shell
will provide structural support for the interior
lining. The special inspector shall make this
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certification by entering and inspecting the entire
interior surface of the underground storage tank and
shall base this certification upon the following
procedures and criteria:
(A) If the underground storage tank is made of glass
fiber, the underground storage tank shall be
cleaned so that no residue remains on the
underground storage tank wall surface. The
special inspector shall take interior diameter
measurements and, if the cross-section has
compressed more than 1 percent of the original
diameter, the underground storage tank shall not
be certified and shall also not be returned to
service. The special inspector shall also conduct
an interior inspection to identify any area where
compression or tension cracking is occurring and
shall determine whether additional glass fibre
reinforcing is required for certification before
the underground storage tank may be lined.
(B) If the underground storage tank is made of steel,
the underground storage tank interior surface
shall be abrasive blasted completely free of
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scale, rust, and foreign matter. Acceptable
procedures lot wetal blasting are provided in
Appendix I of this subthapter. The special
inspector shall sound any perforations or areas
showing corrosion pitting with a brass ballpeen
hammer to enlarge the perforation or break
through a potentially thin steel area.
Underground storage tanks that have any of the
following defects shall not be certified or
returned to service:
(i) An underground storage tank which has an
open seam or a split longer than 3 inches.
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(ii) An underground storage tank which has a
perforation larger than 1-1/2 inches in diameter
or below a gauging opening larger than 2-1/2
inches in diameter.
(iii) An underground storage tank with 5 or more
perforations in any 1 square-foot area and any
single perforation which is larger than 1/2 inch
in diameter.
(iv) An underground storage tank with 20 or more
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	perforations in a 500 square-foot area and any
	single perforation which is larger than 1/2 inch
	in diameter.
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	(v) Any failure or opening within 6 inches of
	any seam or weld.
	(3) A test approved by the board as comparable to the tests
	specified in subparagraph (A) or (B) of this
	subsection.
(d)	It shall be demonstrated to the satisfaction of the local
	agency based on one of the tests in Subsection (c) of this
	section that a serious corrosion problem does not exist. If
	a serious corrosion problem exists, an interior lining
	repair may be allowed by the local agency if it can be
	demonstrated that new or additional corrosion protection
	will significantly minimize the corrosion and that the
	existing corrosion problem does not threaten the structural
	integrity or containment ability of the underground storage
	tank.
(e)	If interior lining is the proposed repair method, then it
•	shall be demonstrated that the primary container has never
	been repaired using an interior lining
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Authority: H&SC 25299.3	,
Reference: H&SC 25296	
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Adopt new section to read:	
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2662. Repair Methodology	
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(a) If an interior lining of an underground storage tank is	
approved by the local agency based on satisfactory	
demonstration of the issues raised in Section 2661 of this	·
article, then the repair must be accomplished according to	
the applicable subsections of this section.	
(b) If interior coating is the method of repair, the material	
used in the repair shall be applied in accordance with	
nationally recognized engineering practices.	
(c) The repair material and any adhesives used shall be	
compatible with the existing tank materials and shall not b	e_
subject to deterioration due to contact with the hazardous	
substance being stored.	
(d) The repair material and lining process shall be listed or	
certified by a nationally recognized independent testing	
organization. The requirement shall become effective 1 year	<u>ur</u>
after the effective date of these regulations or 1 year	
after a listing or certification procedure is available.	
whichever is later.	
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DOUBLE	UNDE	RLINI	NG IND	ICATES	
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Authority: H&SC 25299.3	
Reference: H&SC 25296	
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Adopt new section to read:
2663. Primary Container Monitoring
(a) After any repair, the primary container shall be
demonstrated to be capable of containing the stored
hazardous substance by satisfactorily passing the
underground storage tank test as described in Section 2643
of Article 4 of this subchapter. The underground storage
tank shall also be vacuum tested at a vacuum of 5.3 inches
(135 mm) Hg for 1 minute. The vacuum test shall not be
required if technology is not available for testing the
underground storage tank on-site using accepted engineering
practices.
(b) All pipelines shall be pressure tested following repair to
assure the adequacy of the repair. The testing shall be
accomplished using accepted procedures. Some acceptable
procedures for pressure testing are provided in Appendix I
of this subchapter.
Authority: H&SC 25299.3
Reference: H&SC 25296
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Article 7. Closure Requirements :
Adopt new section to read:
2670. Applicability
(a) This article defines temporary and permanent closure and
describes the nature of activities which must be
accomplished in order to protect water quality in each of
these situations.
(b) The temporary closure requirements of Section 2671 of this
article shall apply to those underground storage tanks in
which the storage of hazardous substances has ceased but
where the underground storage tank owner or operator
proposes to retain the ability to use the underground
storage tank within 2 years for the storage of hazardous
substances. Section 2671 of this article does not apply to
underground storage tanks that are empty as a result of the
withdrawal of all stored material during normal operating
practice prior to the planned input of additional hazardous
substances consistent with permit conditions.
(c) The permanent closure requirements of Section 2672 of this
article shall apply to those underground storage tanks in
which the storage of hazardous substances has ceased and
where the owner or operator has no intent within the next 2

(d)	vears to use the underground storage tank for storage of hazardous substances. The requirements of this article do not apply to those underground storage tanks in which hazardous substances are continued to be stored even though there is no use being made of the stored substance. In these cases, the applicable containment and monitoring requirements of
	Article 3 or 4 of this subchapter shall continue to apply.
(e)	During the period of time between cessation of hazardous substance storage and actual completion of underground storage tank closure pursuant to Section 2671 or 2672 of this article, the applicable containment and monitoring
	requirements of Article 3 or 4 of this subchapter shall
	continue to apply.
(f)	Prior to closure, the underground storage tank owner shall submit to the local agency a proposal describing how the
	owner intends to comply with Section 2671 or 2672 of this
	article, as appropriate. The requirement for prior
	submittal is waived if the storage of hazardous substances ceases as a result of an unauthorized release or to prevent or minimize the effects of an unauthorized release. In this
	situation, the underground storage tank owner shall submit the required proposal within 14 days of either the discovery of an unauthorized release or the implementation of actions

	taken to prevent or minimize the effects of the unauthorized
	release.
	•
(g)	Underground storage tanks that have experienced an
	unauthorized release do not qualify for temporary closure
	pursuant to Section 2671 of this article until the
	underground storage tank owner demonstrates to the local
	agency's satisfaction that appropriate authorized repairs
	have been made which would allow the underground storage
	tank to be capable of storing hazardous substances pursuant
	to the permit issued by the local agency.
(h)	Underground storage tanks that have experienced an
	unauthorized release and that cannot be repaired by
	authorized methods must be permanently closed pursuant to
	requirements of Section 2672 of this article.
Autho	ority: H&SC 25299.3
Refer	ence: H&SC 25298
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Adopt new section to read:
2671. Temporary Closure
(a) This section applies to those underground storage tanks in
which storage has ceased but where the owner or operator
proposes to retain the ability to use the underground
storage tank within 2 years for the storage of hazardous
substances.
(b) The owner or operator shall comply with all of the
following:
(1) All residual liquid, solids, or sludges shall be
removed and handled pursuant to the applicable
provisions of Chapter 6.5 of Division 20 of the Health
and Safety Code.
(2) If the underground storage tank contained a hazardous
substance that could produce flammable vapors at
standard temperature and pressure, then the underground
storage tank, either in part or as a whole, shall be
purged of the flammable vapors to levels that would
preclude an explosion or such lower levels as may be
required by the local agency.
(3) The underground storage tank may be filled with a

	noncorrosive liquid that is not a hazardous substance.
	This liquid must be tested and results submitted to the
	local agency prior to its being removed from the
	underground storage tank at the end of the temporary
	closure period.
	(4) Except for required venting, all fill and access
	locations and piping shall be sealed utilizing locked
	caps or concrete plugs.
	(5) Power service shall be disconnected from all pumps
	associated with the use of the underground storage tank
	except if the pump services some other equipment which
	is not being closed.
(c)	The monitoring required pursuant to the permit may be
	modified or eliminated during the temporary closure period
	by the local agency. The local agency shall consider, in
	making the above decision, the need to maintain monitoring
	in order to detect unauthorized releases that may have
	occurred during the time the underground storage tank was
	used but that have not yet reached the monitoring locations
	and been detected.
<u>(a)</u>	The underground storage tank shall be inspected by the owner
	or operator at least once every 3 months to assure that the
	temporary closure actions are still in place. This shall

include:	
(1) Visual inspection of all locked caps and concrete	
plugs.	
(2) If locked caps are utilized, then at least one shall be	<u> </u>
 removed to determine if any liquids or other substances 	5
have been added to the underground storage tank or if	
there has been a change in the quantity or type of	<u>, </u>
liquid added pursuant to Subsection (b)(3) of this	
section.	
Authority: H&SC 25299.3	
Reference: H&SC 25298	·
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Adopt new section to read:
2672. Permanent Closure Requirements
(a) Owners of underground storage tanks subject to permanent
closure shall comply with either Subsection (b) of this
section for underground storage tank removal or Subsection
(c) of this section for closure in place. It is not
essential that all portions of an underground storage tank .
be permanently closed in the same manner; however, all
actions shall comply with the appropriate subsection of this
section. Subsections (d) and (e) of this section regarding
no discharge demonstration applies to all underground
storage tanks subject to permanent closure.
(b) Owners of underground storage tanks proposing to remove the
underground storage tank shall comply with applicable
provisions of Chapter 6.5 of Division 20 of the Health and
Safety Code, in addition to the following:
(1) All residual liquid, solids, or sludges shall be
removed.
(2) If the underground storage tank contained a hazardous
substance that could produce flammable vapors at
standard temperature and pressure, then the underground
storage tank, either in part or as a whole, shall be

	purged of the flammable vapors to levels that would
	preclude explosion or such lower levels as may be
	required by the local agency.
	(3) When an underground storage tank or any part of an
	underground storage tank is to be disposed of, the
	owner must document to the local agency that proper
	disposal has been completed.
	(4) An owner of an underground storage tank or any part of
	an underground storage tank that is destined for a
	specific reuse shall identify to the local agency the
	future underground storage tank owner, operator,
	location of use, and nature of use.
	(5) An owner of an underground storage tank or any part of
	an underground storage tank that is destined for reuse
	as scrap material shall identify this reuse to the
	local agency.
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(c)	Closure of underground storage tanks in place shall comply
	with the applicable provisions of Chapter 6.5 of Division 20
	of the Health and Safety Code, in addition to all of the
-	following:
	(1) All residual liquid, solids, or sludges shall be
	removed.

(2)	All piping associated with the underground storage tank
	shall be removed and disposed of unless removal might
	damage structures or other pipes that are being used
	and that are contained in a common trench. in which
	case the piping to be closed shall be emptied of all
	contents and capped.
(3)	The underground storage tank, except for the piping
	that is closed pursuant to Subsection (2) of this
	subsection, shall be completely filled with an inert
	solid, unless the owner intends to use the underground
	storage tank for the storage of a nonhazardous
	substance which is compatible with the previous use of
	the underground storage tank.
	•
(4)	A notice shall be placed in the deed to the property.
	The notice shall describe the exact vertical and areal
	location of the closed underground storage tank, the
	hazardous substances it contained, and the closure
	method.
(d) The	owner of an underground storage tank being closed
	suant to this section shall demonstrate to the
	sfaction of the local agency that no unauthorized
	ease has occurred. This demonstration can be based on
	ongoing leak detection monitoring, ground water
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monitoring, or soils sampling performed during or .
immediately after closure activities.
If feasible, soil samples shall be taken and analyzed
according to the following:
(1) If the underground storage tank or any portion thereof
is removed, then soil samples from the soils
immediately beneath the removed portions shall be .
taken. A separate sample shall be taken for every 200
square-feet for underground storage tanks or every 20
lineal-feet of trench for piping, at a minimum.
(2) If the underground storage tank or any portion thereof
is not removed, soils sampling pursuant to Section 2645
of Article 4 of this subchapter shall be implemented,
if feasible.
(3) Soils shall be analyzed for all constituents of the
previously stored hazardous substances and their
breakdown or transformation products.
(e) The detection of any unauthorized release shall require
compliance with the reporting requirements of Article 5 of
this subchapter.
Authority: H&SC 25299.3

Reference: H&SC 25298	·
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Article 8. Categorical and Site-Specific Variance Procedures
_Adopt new section to read:
_2680. Applicability
(a) This article sets up procedures for categorical and site-
specific variances from the requirements for the
construction and monitoring of new and existing underground,
storage tanks as described in Chapter 6.7 of Division 20 of
the Health and Safety Code and Articles 3 and 4 of this
subchapter. A site-specific variance, if approved, would
apply only to the specific site(s) approved for a variance.
A categorical variance, if approved, would apply to the
region, area, or circumstances approved for a variance. A
categorical variance application shall include more than one
site or shall be non-site specific. These procedures are in
addition to those established by the appropriate sections of
Chapter 6.7 of Division 20 of the Health and Safety Code.
(b) Section 2681 of this article specifies the procedures that
must be followed by the applicant and the State Board for
categorical variance requests.
(c) Section 2682 of this article specifies the procedures that
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must be followed by the applicant, local agency, and the
regional board for site-specific variance requests.
Authority: H&SC 25299.3
Reference: H&SC 25299.4
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Adopt new section to read:
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2681. Categorical Variances
(a) A categorical variance allows an alternative method of
construction or monitoring which is applicable to more than
one local agency jurisdiction. Application for a
categorical variance shall be made by the permittee to the
State Board on a form provided by the State Board.
(b) Application for a categorical variance shall include, but
not be limited to:
(1) A description of the provision from which the variance
is requested.
(2) A description of the proposed alternative program,
method, device, or process.
(3) A description of the region, area, or circumstances
under which the variance would apply.
(4) Clear and convincing evidence that the proposed
alternative will adequately protect the soil and the
beneficial uses of waters of the state from an
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	unauthorized release.
	(5) A list including names and addresses of all persons
	known to the applicant who may be affected by or may be
	interested in the variance request.
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	(6) An initial payment of \$11,000.
•	
(c)	The applicant will be required to pay a fee based on the .
	actual costs of considering the application. The State
	Board will bill the applicant for additional costs or refund
	any remaining part of the initial fee, if necessary.
(d)	The State Board shall review all applications submitted and
	shall notify the applicant in writing within 30 days of
	receipt of the application as to whether or not the
•	application is complete.
(e)	The State Board shall complete any documents necessary to .
	satisfy the California Environmental Quality Act (Division
	13, commencing with Section 21000, of the Public Resources
	Code).
(f)_	The State Board shall remand the application to the
	appropriate regional board if it determines that the
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	application falls within Section 2682 of this article.
(g)	The State Board shall hold at least 2 public hearings in
	different areas of the state within 180 days of receipt of a
	complete variance application to consider the request for a
	categorical variance.
(h)	Upon the close of a hearing, the presiding officer may keep
	the hearing record open for a definite time, not to exceed
	30 days, to allow any interested person to file additional
	exhibits, reports, or affidavits.
(i)	If the State Board grants the variance, it will prescribe
	the conditions the applicant must maintain and will describe
	the specific alternative for which the variance is being
	granted.
(j)	All permit applicants who intend to utilize an approved
	categorical variance shall attach a copy of the approved
	variance to the permit application submitted to the local
	agency. The local agency shall review the application and
	categorical variance to determine if the variance applies to
	the specific site. If the variance applies, the local
•.	agency shall issue a permit to the applicant which includes
	the conditions prescribed by the State Board provided all
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other permit conditions are met.
(k) The State Board shall modify or revoke a categorical
variance upon a finding that the proposed alternative does
not adequately protect the soil and the beneficial uses of
the waters of the state from an unauthorized release. The
State Board shall not modify or revoke a categorical
variance until it has followed procedures comparable to
those prescribed in this section and Subchapters 1.5 and 6
of this chapter. The State Board shall notify all affected
local agencies of the modification or revocation. Local
agencies shall modify or revoke all permits which were based
on the categorical variance.
Authority: H&SC 25299.3
Reference: H&SC 25299.4
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Adop	t new section to read:
2682	. Site-Specific Variances
(a)	A site-specific variance allows an alternative method of
	construction or monitoring which would be applicable at one
	or more sites within one local agency's jurisdiction.
	Application for a site-specific variance shall be made by
	the permittee to the appropriate regional board on a form
	provided by the regional board.
<u>(b)</u>	At least 60 days prior to applying to the regional board,
	the permittee shall submit a complete construction and
	monitoring plan to the local agency. The proposed
	alternative construction or monitoring methods which may
	require a variance shall be clearly identified. If the
	local agency decides that a variance would be necessary to
	approve the specific methods or if the local agency does not
<u> </u>	act within 60 days of its receipt of the permittee's
	complete construction and monitoring plan, the permittee may
	proceed with a variance application.
(c)_	Application for a site-specific variance shall include, but
	not be limited to:
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(1)	A description of the provision from which the variance
	is requested.
	•
(2)	A detailed description of the complete construction and
	monitoring methods to be used. The proposed
	alternative program, method, device, or process shall
	be clearly identified.
<u> </u>	
(3)	Any special circumstances on which the applicant would .
	rely to justify the findings necessary for the
•	variance, as prescribed by the appropriate section of
	Chapter 6.7 of Division 20 of the Health and Safety
	Code.
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(4)	That the proposed alternative will adequately protect
	the soil and the beneficial uses of waters of the state
•-	from an unauthorized release.
(5)	Any documents necessary to satisfy the California
 	Environmental Quality Act (Division 13, commencing with
	Section 21000, of the Public Resources Code).
(6)	A fee of \$2,750 for variance requests at one site. A
	fee of \$5,500 for variance request at more than one
	site within one local agency's jurisdiction.
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<u>(d)</u>	The regional board shall review all applications submitted
	and shall notify the applicant in writing within 30 days of
	receipt of the application as to whether or not the
	application is complete.
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(e)	The regional board shall hold a hearing on the proposed
	alternative within 60 days after receiving a complete
	variance application; however, the hearing shall be held .
···	after the 30-day period allowed by the appropriate section
	of Chapter 6.7 of Division 20 of the Health and Safety Code
	for local agencies to join in the application.
<u>(f)</u>	Any site-specific variance shall prescribe appropriate
	additional conditions and shall describe the specific
	alternative system for which the variance is being granted.
	The regional board shall notify the applicant and the local
	agency of its decision.
(g)	The regional board shall consider the local agency's
	recommendations in rendering its decision. The regional
	board shall consider the completeness and accuracy of the
	information provided by the applicant in Subsection (e) of
	this section in rendering its decision.
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<u>(h)</u>	If the variance request is approved, the local agency shall
	issue a permit to the applicant which includes the
	conditions prescribed by the regional board. A local agency
	shall not modify the permit unless it determines that the
	modification is consistent with the variance that has been
	granted.
(i)	The regional board shall modify or revoke a variance upon a
	finding that the proposed alternative does not adequately .
	protect the soil and the beneficial uses of the waters of
	the state from an unauthorized release. The regional board
	shall not modify nor revoke the variance until it has
	followed procedures comparable to those prescribed in this
	section and Subchapters 1.5 and 6 of this chapter. The
	regional board shall notify the local agency of the
	modification or revocation. The local agency shall modify
	or revoke the permit for the site.
Auth	ority: H&SC 25299.3
Refe	rence: H&SC 25299.4
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Article 9. Local Agency Additional Standards Request Procedures
Adopt new section to read:
2690. Applicability
(a) This article sets up procedures for local agencies to
request State Board authorization for more stringent
standards than those set by Article 3 of this subchapter.
These procedures are in addition to those established by
Chapter 6.7 of Division 20 of the Health and Safety Code.
Authority: H&SC 25299.3
Reference: H&SC 25299.4

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Adopt new section to read:
2691. Additional Standards Request Procedures
(a) Local agency application for additional standards shall include:
(1) Description of the proposed design and construction standards which are in addition to those described in . Article 3 of this subchapter.
(2) Clear and convincing evidence that the additional standards are necessary. Clear and convincing evidence that the additional standards would adequately protect the soil and beneficial uses of the waters of the state from unauthorized releases.
(3) Any documents required by the California Environmental Ouality Act (Division 13, commencing with Section 21000 of the Public Resources Code).
(4) An initial fee of \$5.500.
(b) The applicant shall be required to pay a fee based on the actual costs of considering the application. The board will
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bill the applicant for additional costs or refund any
remaining part of the initial fee, if necessary.
(c) The board shall conduct an investigation and public hearing
on the proposed standards and their need to protect the soil
and beneficial uses of the water before determining whether
to authorize the local agency to implement additional
standards.
(d) The board may modify or revoke a previously issued
authorization allowing the implementation of additional
standards if it finds that, based on new evidence, the
additional standards are not necessary to adequately protect
the soil and beneficial uses of the waters of the state from
unauthorized releases. The board shall not modify nor
revoke the authorization until it has followed procedures
comparable to those presented in Subchapters 1.5 and 6 of
this chapter.
Authority: H&SC 25299.3
Reference: H&SC 25299.4
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Article 10. Permit Application, Annual Report
and Trade Secret Requirements
Adopt new section to read:
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2710. Applicability
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(a) This article describes specific administrative actions that
must be accomplished by all underground storage tank owners.
local agencies, and the State Board relative to issuing
permits for underground storage tanks. These actions are in
addition to those established by Chapter 6.7 of Division 20
of the Health and Safety Code.
(b) Section 2711 of this article lists the information that must
be submitted by the underground storage tank owner to the
local agency as part of the permit application.
(c) Section 2712 of this article describes the conditions that
local agencies must include in all permits issued and
conditions which local agencies must meet prior to permit
issuance.
(d) Section 2713 of this article describes the annual report
requirements for local agencies.
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(e) Section 2714 of this article specifies conditions that must
be met by an underground storage tank owner when requesting
trade secret provisions for any information submitted to the
local agency, State Board, or regional board. It also
specifies how the local agency, the State Board, or regional
board shall consider the request and how they shall maintain
the information if the trade secret request is accepted.
Authority: H&SC 25299.3
Reference: H&SC 25284, 25285, 25286, 25288, 25289.
25290, 25293
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Adopt new section to read:
2711. Permit Application and Information
(a) The permit application shall include, but not be limited to,
the following information if it is accurately known to the
permit applicant:
(1) The name and address of the person who owns the
underground storage tank or tanks.
(2) The name, location, mailing address, and phone number
where the underground storage tank is located and type
of business.
(3) The name, address, and telephone numbers of the
underground storage tank operator and 24-hour emergency
contact person.
(4) The name and telephone number of the person making the
application.
(5) Description of the underground storage tank including.
but not limited to, underground storage tank and
auxiliary equipment manufacturer, year of manufacture,
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w	capacity, history of repairs, and operation methods
<u> </u>	schedule.
	•
(6)	In the case of new underground storage tanks installed
	with systems for secondary containment utilizing
	membrane liners, a certification by the membrane liner
	material manufacturer that the membrane liner meets the
	standards set forth in Subsection 2631(c) and (j)(1)
	and (2) of Article 3 of this subchapter, or, if
	applicable. Subsection 2633(e)(1) and (2) of Article 3
 	of this subchapter; and a certification by the membrane
	liner fabricator that the membrane liner meets the
	standards set forth in Subsection 2631(c) and (j)(3) of
	Article 3 of this subchapter.
	
(7)	Construction details of the underground storage tank
	and any auxiliary equipment including, but not limited
	to, type and thickness of primary containment, type and
<u> </u>	thickness of secondary containment (if applicable),
<u> </u>	installation procedures, backfill, lining, wrapping,
	and cathodic protection methods (if applicable).
(8)_	A diagram or design or as-built drawing which indicates
	the location of the underground storage tank
	(underground storage tank, piping, auxiliary equipment)
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with respect to buildings or other	r landmarks
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(9) The description of the proposed m	onitoring program
including, but not limited to, the	e following where
applicable:	
(A) Visual:	
	· · · · · · · · · · · · · · · · · · ·
(B) Underground storage tank tes	ting or inspection ·
procedures:	
(C) Inventory reconciliation inc	luding gauging and
reconciliation methods:	
	-
(D) Soils sampling locations and	methods and analysis
procedures:	·
(E) Vadose zone sampling location	ns and methods and
analysis procedures;	
	
(F) Ground water well(s) location	•
completion_methods, sampling	and analysis
procedures; and	
(G) Frequency and sensitivity of	any monitoring method
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sensing instrument or analytical method.
(10) A list of all the substances which previously.
currently, or are proposed to be stored in the
underground storage tank or tanks.
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(11) If the owner or operator of the underground storage
tank is a public agency, the application shall include
the name of the supervisor of the division, section, or
office which operates the underground storage tank.
(12) The permit application must be signed by:
(A) A principal executive officer at the level of
vice-president or by an authorized representative.
The representative must be responsible for the
overall operation of the facility where the
underground storage tank(s) is located:
(B) A general partner proprietor: or
(C) A principal executive officer, ranking elected
official, or authorized representative of a public
agency.
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(b) The application shall be accompanied by the fee set by the
local agency.
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Authority: H&SC 25299.3
Reference: H&SC 25286
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Adopt new section to read:
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2712. Permit Conditions
(a) As a condition of any permit to operate an underground
storage tank, the permittee shall report to the local agency
which has permitting authority within 30 days after any
changes in the usage of any underground storage tank,
including:
(1) The storage of new hazardous substances;
(2) Changes in monitoring procedure; or
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(3) The replacement or repair of all or part of any
underground storage tank.
(b) As a condition of any permit to operate an underground
storage tank, the permittee shall report to the local agency
any unauthorized release occurrences, as defined in Article
2 of this subchapter, within the time frame specified in
Subsections 2652(b) and (c) of Article 5 of this subchapter.
(c) Written records of all monitoring performed shall be
maintained on-site by the operator for a period of at least
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3 years from the date the monitoring was performed. The
local agency may require the submittal of the monitoring
records or a summary at a frequency that they may establish.
The written records of all monitoring performed in the past
3 years shall be shown to the local agency, regional board,
State Board, or duly authorized representative upon demand
during any site inspection. Monitoring records shall
include:
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(1) The date and time of all monitoring or sampling;
(2) Monitoring equipment calibration and maintenance
records;
records,
(3) The results of any visual observations:
(4) The results of all sample analysis performed in the
laboratory or in the field, including laboratory data
sheets:
(5) The logs of all readings of gauges or other monitoring
equipment, ground water elevations, or other test
results: and
(6) The results of inventory readings and reconciliations.
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(d)	A permit to operate issued by the local agency shall be
	effective for 5 years. A local agency shall not issue a
	permit to operate an underground storage tank until the
	local agency inspects the underground storage tank and
	determines that the underground storage tank complies with
	the provisions of these regulations. The underground
	storage tank owner shall apply to the local agency for
	permit renewal at least 180 days prior to the expiration of
	the permit.
(e)	The local agency shall have 18 months after it establishes a
	program implementing this subchapter to issue permits for
	all existing underground storage tanks.
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(f)	Permits may be transferred to new underground storage tank
	owners if the new underground storage tank owner does not
	change any conditions of the permit, the transfer is
	registered with the local agency within 30 days of the
	change in ownership, and any necessary modifications are
	made to the information in the initial permit application
	due to the change in ownership. A local agency may review.
	modify, or terminate the permit to operate the underground
	storage tank upon receiving the ownership transfer request.
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(g)	The local agency shall not renew an underground storage tank
	permit unless the underground storage tank has been
_	inspected within the prior 3 years and the inspection
	revealed that the underground storage tank complies with
	Article 3 or 4 of this subchapter, as applicable, and with
	all existing permit conditions. The inspection shall be
	conducted as specified in the appropriate subsection of
	Chapter 6.7 of Division 20 of the Health and Safety Code.
	If the inspection revealed noncompliance then the local ,
	agency must verify by a follow-up inspection that all
	required corrections have been implemented before renewing
	the permit.
(h)	Within 30 days of receiving an inspection report from either
	the local agency or the special inspector, the permit holder
	shall file with the local agency a plan and time schedule to
	implement any required modifications to the underground
	storage tank or to the monitoring plan needed to achieve
	compliance with either Article 3 or Article 4 of this
	subchapter, as appropriate, or the permit conditions. This
	plan and time schedule shall also implement all of the
	recommendations of the special inspector. The local agency
	may exempt the implementation of any of the special
	inspector's recommendations based on a demonstration by the
	permit holder to the local agency's satisfaction that the
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failure to implement the recommendation will not cause an	
unauthorized release.	•
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Authority: H&SC 25299.3	
Reference: H&SC 25284, 25285, 25288, 25289, 25293	
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Adopt new section to read:	
2713. Annual Report	
(a) The local agency shall notify the State Board of any changes	
in permits as defined in Subsections (a) or (f) of Section	
2712 of this article or any unauthorized releases as defined	
in Article 2 of this subchapter annually on the State	
Board's annual report forms or other methods determined by .	
the State Board. This information shall be submitted to the	
State Board by March 1 of each year covering the prior	
calendar year.	
Authority: H&SC 25299.3	
Reference: H&SC 25286	
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Adopt new section to read:	
2714. Trade Secret Provisions	
(a) Any person providing information in an application for a	
permit to operate an underground storage tank or for renewal	
of the permit or application for a categorical or site-	
specific variance, shall, at the time of its submission,	
identify all information which the person believes is a	
trade secret and submit a legal justification for the	
request for confidentiality. The information which must be	
submitted includes:	
(1) Which portions of the information submitted are	
believed to be trade secrets;	
	
(2) How long this information should be treated as	
confidential;	
(3) Measures that have been taken to protect this	
information as confidential; and	
(4) A discussion of why this information is a trade secret,	
including references to statutory and case law as	
appropriate.	
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(b)	If the local agency, the State Board, or the regional board
	determines that a request for confidentiality is clearly
	valid, the material shall be given trade secret protection
	as discussed in Subsection (f) of this section.
(c)	If the local agency, State Board, or the regional board
	determines that the request for confidentiality is clearly
	frivilous, it will send a letter to the applicant stating .
	that the information will not be treated as a trade secret
	unless the local agency, State Board, or the regional board
	is instructed otherwise by a court within 10 days of the
	date of the letter.
<u>(d)</u>	If the validity of the request for confidentiality is
	unclear, the local agency, the State Board, or the regional
	board will inform the person claiming trade secrecy that the
	burden is on him to justify the claim. The applicant will
	be given a fixed period of time to submit such additional
	information as the local agency, the State Board, or the
	regional board may request. The local agency, the State
	Board, or the regional board shall then evaluate the request
	on the basis of the definition of "trade secrets" contained
	in the appropriate section of Chapter 6.7 of Division 20 of
	the Health and Safety Code and issue its decision. If the
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	local agency, the State Board, or the regional board
	determines that the information is not a trade secret, it
	shall act in accordance with Subsection (c) of this section.
(e)	All information received for which trade secrecy status is
	requested shall be treated as confidential as discussed in
	Subsection (f) of this section until a final determination
	is made.
	<u> </u>
(f)	Information which has been found to be confidential or
	regarding which a final determination has not been made
	shall be immediately filed in a separate "confidential"
	file. If a document or portion of a document is filed in a
	confidential file, a notation should be filed with the
	remainder of the document indicating that further
	information is in the confidential file.
(g)	Information contained in confidential files shall only be
4	disclosed to authorized representatives of the applicant or
	other governmental agencies only in connection with the
···· ·	State Board's, the regional board's, or the local agency's
	responsibilities pursuant to Chapter 6.7 of the Health and
	Safety Code or Division 7 of the Water Code.
<u>(h)</u>	Nothing contained herein shall limit an applicant's right to
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prevent disclosure of information pursuant to other
provisions of law.
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Authority: H&SC 25299.3
Reference: H&SC 25290
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	APPENDIX I, 1	TABLE A				
	SUGGESTED SPECIFICATIONS					
AP	PLICABLE TO REGULATO	DRY REQUIREMENTS				
SECTION NUMBER	· · · · · · · · · · · · · · · · · · ·					
		·				
2631(j)(1)	ASTM D-814,	"Rubber Property - Vapor Transmission of Volatile				
		Transmission of Volatile Liquids"				
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2631(j)(2)(A)	ASTM D-543,	"Resistance of Plastics to Chemical Reagents"				
		,				
2631(j)(2)(B)	ASTM D-751,	"Coated Fabrics"				
2631(j)(2)(C)	ASTM D-2240,	"Rubber PropertyDurometer				
	·	Hardness"				
2631(j)(2)(D)	ASTM D-2684,	"Determining Permeability of				
		Thermoplastic Containers*				
2635(b)(1)	ASME,	"ASME Pressure Vessel Code,				
		Section VIII, Division T,				
•		Boiler				
	<u>.</u>	and Pressure Vessel Code"				
	UL58,	"Steel Underground Tanks for				
		Flammable and Compustible Liquids"				
	UL1316,	"Glass Fiber Reinforced				
		Plastic Underground Storage Tanks for Petroleum				
	·	Products"				
	ULC-3615-1977,	"Standard for Reinforced				
	020-3013-1311	Plastic Underground Tanks				
	· · · · · · · · · · · · · · · · · · ·	for Petroleum Products"				
2635(b)(2)	ASTM G-1-72,	"Standard Recommended				
		Practice for Preparing,				
		Cleaning, and Evaluating Test Specimens				
	ASTM G-31-72,	"Standard Recommended				
		Practice for Laboratory Immersion Corrosion Testing				
		of Metals"				
•	ASTM D-4021-81,	"Standard Specifications for				
	ASIN D-7021-01,					

	···	
		Glass-Fiber- Reinforced
		Polyester Underground
		Petroleum Storage Tanks"
	NACE TM-10-69,	"Laboratory Corrosion
		Testing of Metals for the
	·	Processing Industry
	NACE TM-02-70,	"Method for Conducting
	Controlled Actor	ity Laboratory Corrosion Tests"
	ADT 1621	"Recommended Practice for
2661(c)(2)(B)	API 1631,	the Interior Lining of
		Existing Steel Underground
		Storage Tanks"
		Storage lanks
2663(b)	NFPA 329-1983	"Recommended Practice for
		Handling Underground Leakage
		of Flammable and Combustable
		Liquid
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APPENDIX I, TABLE B ORGANIZATIONS PROVIDING SPECIFICATIONS APPLICAB TO REGULATORY REQUIREMENTS American National Standards Institute 1430 Broadway New York, NY 10018 (212) 354-3473 American Petroleum Institute
TO REGULATORY REQUIREMENTS American National Standards Institute 1430 Broadway New York, NY 10018 (212) 354-3473
American National Standards Institute 1430 Broadway New York, NY 10018 (212) 354-3473
1430 Broadway New York, NY 10018 (212) 354-3473
New York, NY 10018 (212) 354-3473
(212) 354-3473
American Petroleum Institute
2101 L Street, N.W.
Washington, D.C. 20037 (202) 457-7000
ME The American Society of Mechanical Engineers
345 East 47th Street
New York, NY 10017 (215) 299-5400
TM American Society for Testing and Materials
1916 Race Street
Philadelphia, PA 19103
(215) 299-5400
CE National Association of Corrosion Engineers
P.O. Box 986
Katy, TX 77450 (713) 492-0535
PA National Fire Protection Association Batterymarch Park
Quincy, MA 02269
(617) 328-9290
Underwriters Laboratories
333 Pfingsten Road
Northbrook, IL 60062
(312) 272-8800
C Underwriters Laboratories of Canada, Inc.
7 Crouse Road Scarborough, Ontario
I Steel Tank Institute
666 Dundee Road, Suite 705
Northbrook, IL 60062
(312) 498-1980

APPENDIX I, Table C
"Guidelines Establishing Test Procedures for the Analysis of
Pollutants Under the Clean Water Act; Final Rule and Interim
Final Rule and Proposed Rule", EPA Fed. Reg. Vol. 49, No. 209,
October 26, 1984.
"Manual of Methods for the Chemical Analysis of Water and
Wastes", EPA 600/4-79-020, March 1979.
"Procedures Manual for Ground Water Monitoring at Solid Waste
Disposal Facilities", EPA 530/SW-611, August 1977.
·
"Soil Sampling Quality Assurance User's Guide", EPA 600/4-84-043,
May 1984.
"Hazardous Waste Land Treatment", EPA SW-874, April 1983.

"Hazardous Waste Land Treatment", EPA SW-874, April 1983. "Methods for Organic Chemical Analysis of Municipal and Industrial Wastewater", EPA 600/4-82-057, July 1982. "Handbook for Sampling and Sample Preservation of Water and Wastewater", EPA 600/4-82-029, September 1982. "Manual of Analytical Quality Control for Pesticides and Related Compounds in Human and Environmental Samples", EPA 600/2-81-059, <u>April 1981.</u> "Manual of Analytical Methods for the Analysis of Pesticides in <u>Human and Environmental Samples", EPA 600/8-80-038.</u> "Standard Methods for the Examination of Water and Wastewater", American Public Health Assoc., American Water Works Assoc., Water Pollution Control Federation, 15th Edition, 1981. "Selected Analytical Methods Approved and Cited by the United States Environmental Protection Agency", Supplement to the Fifteenth Edition of Standard Methods for the Examination of Water and Wastewater, 1981. *Guidelines on Sampling and Statistical Methodologies for Ambient Pesticide Monitoring", Federal Working Group on Pest Management, October 1974.

"American Society for Testing and Materials (ASTM) Annual Book of			
Standards, Part 31, Water".			
"Methods for Determination of Inorganic Substances in Water and			
Fluvial Sediments of the U.S. Geological Survey".			
•			
"Methods for Analysis of Organic Substances in Water", U.S.			
Geological Survey, Techniques of Water-Resources Investigations,			
Book 5, Chapter A3, 1972.			
"American Society for Testing and Materials (ASTM) Annual Book of			
Standards, Parts 23-25, Petroleum Products and Lubricants, 1981".			
"Official Methods of Analysis of the Association of Official			
Analytical Chemists (AOAC)".			
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1. State Water Resources
Control Board Resolution No.
85-6 (January 18, 1985)
adopting proposed regulations

STATE WATER RESOURCES CONTROL BOARD RESOLUTION NO. 85-6

ADOPTION OF REGULATIONS GOVERNING STORAGE OF HAZARDOUS SUBSTANCES IN UNDERGROUND STORAGE TANKS TO BE CODIFIED

IN SUBCHAPTER 16 OF CHAPTER 3 OF TITLE 23 OF THE CALIFORNIA ADMINISTRATIVE CODE (23 CAC SECTIONS 2610-2714)

WHEREAS:

- 1. Chapter 6.7 (commencing with Section 25280) was added to Division 20 of the Health and Safety Code by Chapter 1046 of the Statutes of 1983 (AB 1362, Sher).
- 2. Chapter 5.7 establishes standards for construction, repair, closure, and nonitoring of underground storage tanks used for storage of hazardous substances and requires reporting of unauthorized releases. Chapter 6.7 was areaded and reorganized by Chapters 1038, 1537, and 1584 of the Statutes of 1984 (AB 3563, 3447, and 3781, Sher).
- Sections 25299.3 of the Health and Safety Code directs the State Board to "develop regulations implementing the standards of Sections 25291, 24292, 25294, 25295, 25296, 25298, and 25299.4" by January 1, 1985.
- 4. Section 25299.3 of the Bealth and Safety Code authorizes the State Board to develop regulations implementing Sections 25287, 25290, and 25293.
- 5. A Notice of Proposed Rulemaking describing proposed regulations governing underground storage tanks was published in the California Administrative Notice Register on August 24, 1984. Over 3,000 copies of the notice, and over 2,000 copies of the proposed regulations and initial Statement of Reasons were distributed to interested persons and organizations.
- Staff held a series of informal workshops in August and September 1984 to solicit input from the regulated community.
- 7. The State board held a public hearing on October 23, 1984 and a workshop on November 2, 1984 to hear testimony and discuss the comments of interested persons. Over 158 persons submitted written comments and 36 versons testified at the hearing.
- 8. The text of the proposed regulations, as modified to reflect many of the comments received, was made available to the public on November 9, 1934 and additional comments were solicited. The State Board held a second public hearing on November 17, 1984.

- 9. Staff has further modified the text of the proposed regulations in response to comments received. This text was made available to the public before the end of 1984, more than 15 days before date of this Board Meeting, for review and comments.
- 10. All modifications are sufficently related to the text made available to the public in the Notice published on August 24. 1984 that there was adequate notice to the public that the modifications could have resulted from the original proposed regulations through the rulemaking process.
- 11. Staff has proposed non-substantive editorial changes in the final text of the proposed regulations. A list of these changes was made available at the Board Meeting held on January 18, 1985.

THEREFORE BE IT RESOLVED:

- 1. That the proposed regulations governing storage of hazardous substances in underground storage tanks, as modified and attached to this resolution as Attachment 1, be adopted and codified as Subchapter 16 of Chapter 3 of Title 23 of the California Administrative Code (23 CAC Sections 2610-2714, together with Appendix I).
- 2. That the Executive Director transmit the proposed regulations as adopted to the Office of Administrative Law, together with the final Statement of Reasons and a copy of the State Board's rulemaking file.

CERTIFICATION

The undersigned, Executive Director of the State Water Resources Control Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a meeting of the State Water Resources Control Board held on January 18, 1985.

Michael A. Campos Executive Director 2. State Water Resources
Control Board Resolution No.
85-37 (June 6, 1985) adopting
proposed regulations as
corrected and amended

STATE WATER RESOURCES CONTROL BOARD RESOLUTION NO. 85-37

AMENDMENT OF REGULATIONS GOVERNING STORAGE OF HAZARDOUS SUBSTANCES IN UNDERGROUND STORAGE TANKS TO BE CODIFIED IN SUBCHAPTER 16 OF CHAPTER 3 OF TITLE 23 OF THE CALIFORNIA ADMINISTRATIVE CODE (23 CAC SECTIONS 2610-2714)

WHEREAS:

- 1. The State Board adopted proposed regulations governing underground storage of hazardous substances by Resolution No. 85-6 on January 18, 1985 and directed that such proposed regulations be transmitted to the Office of Administrative Law (OAL) for approval.
- 2. OAL disapproved the proposed regulations on April 1, 1985 citing procedural deficiencies in the proposed regulations and the rulemaking file.
- 3. Staff has prepared modifications to the text of the proposed regulations and has updated the rulemaking file to correct the deficiencies identified by OAL.
- 4. The text of the modified portions of the proposed regulations was made available to the public for review and comment on May 14, 1985 pursuant to a notice which was sent to all interested persons.
- 5. The modifications do not alter the substantive impact of the proposed regulations adopted on January 18, 1985 on the regulated community.

THEREFORE BE IT RESOLVED:

- 1. That the text of the proposed regulations governing storage of hazardous substances in underground tanks adopted by the State Board on January 18. 1985 by Resolution No. 85-6 (Attachment 2) be amended to conform to the text attached to this resolution (Attachment 1).
- 2. That the proposed regulations as modified by this resolution be resubmitted to OAL together with the updated rulemaking file with a request for expedited review and for an immediate effective date on approval.

CERTIFICATION

The undersigned, Executive Director of the State Water Resources Control Board, does hereby certify that the foregoing is a full, true, and correct copy of a resolution duly and regularly adopted at a neeting of the State Water Resources Control Board held on June 6, 1985.

Michael A. Campos Executive Director D. OAL Review: Notice of Disapproval of proposed regulations dated on April 1, 1985

31985 orig - Dux

GEORGE DEUKMEJIAN, Governor

OFFICE OF ADMINISTRATIVE LAW

1414 K Street, Suite 600 Sacramento, CA 95814 (916) 323-6225

NOTICE OF DISAPPROVAL Government Code sections 2610-2714

April 1, 1985

In Reply Refer to: File No. 85-0301-7

Mr. Michael A. Campos Executive Director State Water Resources Control Board 901 P Street Sacramento, CA 95814

> Adoption of sections Re: 2610-2714 of Title 23 of the California Administrative Code

Dear Mr. Campos:

On March 1, 1985, the State Water Resources Control Board (Board) submitted to the Office of Administrative Law (OAL) the adoption of sections 2610 through 2714 of Title 23 of the California Administrative Code. The proposed regulations implement construction and monitoring standards for new and existing underground storage tanks in California that store hazardous substances.

In compliance with Government Code section 11349.3, the Board is hereby given notice that OAL has disapproved the adoption of sections 2610 through 2714. These regulations have been disapproved for the following reasons:

- The Board failed to summarize and respond to approximately 1. 300 comments, as required by Government Code section 11346.7(b)(3).
- Sections 2631(j)(1), 2631(j)(2), 2631(j)(3), 2631(r), 2632(c)(2), 2635(b)(1), 2635(b)(2), 2635(b)(4), 2635(b)(6), 2. 2635(b)(7), 2645(i), 2645(j), 2661(c)(2)(B), 2662(d) and 2663(b) fail to comply with the clarity standard of Government Code section 11349.1(a)(3).

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- 3. The rulemaking file does not demonstrate by substantial evidence the necessity for sections 2641(c)(4), 2641(c)(5), 2641(c)(6), 2641(c)(7), 2641(c)(8), 2642(b)(4), 2642(c)(4), 2647(c), 2647(g), 2648(q), 2648(r), 2648(s) and 2714, as required by Government Code section 11349.1(a)(1).
- 4. The document entitled "Verification of Rulemaking File" that was submitted to OAL is not signed and dated, as required by Government Code 11347.3(b).
- 5. The final statement of reasons submitted to OAL does not include a determination of whether the proposed regulations impose a mandate on local agencies or school districts, as required by Government Code section 11346.7(b)(2).
- 6. The final statement of reasons that was submitted to OAL does not include an explanation for rejection of proposed alternatives that would lessen the adverse economic impact on small businesses, as required by Government Code section 11346.7(b) (4).

A detailed explanation of the reasons for the disapproval of the adoption of sections 2610 through 2714 will follow.

If you have any questions concerning this matter, please contact Paul H. Dobson, Deputy Director, at 323-6789.

Sincere

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LINDA STOCKDALE BAN Trector

Enclosures

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Secremente, Cellianne 95E12

[P16, 323-6225]

In Reply Refer to:
File No E5-0301-7

April 2, 1985

Mr. Michael A. Campos Executive Director: State Water Resources Control Board 901 "P" Street Sacramento, CA 95814-

> Re: Adoption of Sections 2610-2714 of Title 23 of the California Administrative Code

Dear Mr. Campos:

On April 1, 1985, the Office of Administrative Law notified you of the disapproval of the above referenced regulations. Our April 1, 1985 letter indicated that an analysis of the reasons for the disapproval of these regulations would be forwarded under separate cover. An opinion memorandum explaining in detail the reasons for the disapproval is enclosed.

Sincerely,

PAUL E. DUESON Deputy Director

for: LINDA STOCKDALE BREWER Director

5H:h:

OFFICE OF ADMINISTRACIVE LAW

OPINION

LINDA STOCKDALE BREWER Director ROSEANN C. STEVENSON. Chief Deputy Director and General Counsel

MICELEL MCKAMER
Supervising Attorney

PAUL E. DOBSON Deputy Director SCOTT J. EALLABRIN Counsel

DISAPPROVAL OF REGULATIONS

of the

State Water Resources Control Board

Title 23

Sections 2610 through 2714

April 2, 1985

<u>ACTION</u>

On April 1, 1985, the Office of Administrative Law (OAL) disapproved the adoption of sections 2013 through 2714 of Title 23 of the California Administrative Code. This regulatory adoption was submitted to OAL by the State Water Resources Control Board (Board) on March 1, 1985. The proposed regulations specify construction and monitoring standards for new and existing underground storage tanks in California that contain hazardous substances.

DECISION

OAL has disapproved the proposed regulations for the following reasons:

1. The Board failed to summarize and respond to approximately 300 comments, as required by Government Code section 11346.7(5)(3).

- 2. Sections 2631(j)(1), 2631(j)(2), 2631(j)(3), 2631(z),
 2632(c)(2), 2635(b)(1), 2635(b)(2), 2635(b)(4), 2635(b)(6),
 2635(b)(7), 2645(i), 2645(j), 2661(c)(2)(3), 2662(d) and
 2663(b) fail to comply with the clarity standard of
 Government Code section 11349_1(a)(3).
- 3. The rulemaking file does not demonstrate by substantial evidence the necessity for sections 2641(c)(4), 2641(c)(5), 2641(c)(6), 2641(c)(7), 2641(c)(8), 2542(b)(4), 2642(c)(4), 2647(c), 2647(g), 2648(g), 2648(r), 2648(s) and 2714, as required by Government Code section 11343.1(a)(1).
- 4. The final statement of reasons that was submitted to OAL does not include an explanation for rejection of proposed alternatives that would lessen the adverse economic impact on small businesses, as required by Government Code section 11346.7(b)(4)-
- 5. The final statement of reasons submitted to OAL does not include a determination of whether the proposed regulations impose a mandate on local agencies or school districts, as required by Government Code section 11345.7(b)(2).
- 6. The rulemaking file does not include the sworn statement required by Government Code section 11347.3(b).

BACKGROUND

The Board is specifically authorized under Health and Safety Code. section 25299.3 to develop regulations that implement construction and monitoring standards for new and existing underground storage tanks which contain hazardous substances. Sections 2610 through 2621 set forth the general applicability of these regulations and define terms. Sections 2630 through 2635 set forth construction and monitoring standards for her underground storage tanks. Sections 2640 through 2648 set forth monitoring standards for existing underground storage tanks. Sections 2650 through 2652 state the reporting actions that must be taken after the unauthorized release of a hazardous substance from an underground storage tank. Sections 2660 thrower 2663 describe the repair standards for underground storage tanks from which an unauthorized release of a hazardous substance has occurred. Sections 2670 through 2672 set forth the requirements for temporary and permanent closure of underground storage tanks. Sections 2680 through 2682 describe the procedures for obtaining

a variance from the construction and monitoring standards of these regulations. Sections 2690 and 2691 describe the procedures that a local agency must follow to obtain construction or monitoring standards that are more stringent than those set forth in these regulations. Sections 2710 through 2714 set forth requirements regarding underground storage tank permit applications, annual reporting and requests for confidentiality of records on the basis of trade secret.

On March 1, 1985, the Board submitted the adoption of sections 2610 through 2714 to OAL for review.

THE BOARD HAS FAILED TO SUMMARIZE AND RESPOND TO COMMENTS, AS REQUIRED BY GOVERNMENT CODE SECITOR 11347.3(a) (3).

Government Code section 11346.7(b)(3) requires every submittal of regulations to OAL to be accompanied by a final statement of reasons. The final statement of reasons must include a summary of each objection or comment made regarding the regulations, together with an explanation of how the regulations have been changed to accommodate each objection or comment, or the reasons for rejecting each objection or comment.

OAL has identified in the rulemaking file approximately 300 comments regarding these regulations that were neither summarized nor responded to in the final statement of reasons. Approximately ten comments were summarized but not adequately responded to in the final statement of reasons. Set forth below are examples of some of these comments:

- Assemblyman Byron D. Sher submitted written comments dated November 26, 1984, in which he stated that section 2641(c)(8) was overbroad in its definition of "small business." This comment was neither summarized nor responded to in the final statement of reasons.
- 2. John T. O'Halloran of the Santa Clara Valley Water District submitted written comments dated December 18, 1984, in which he stated that the permitted leakage of .05 gallons per hour under many of the monitoring alternatives in section 2641 was excessive and could result in releases in excess of those excessive and could result in releases in excess of those intended by the Legislature. This comment was neither summarized not responded to in the final statement of reasons.
- Ed Hale of the Siphiyou Courty Department of Agriculture submitted written comments dated January 15, 1985, in which he

Disapproval Opinion Title 23, C.A.C. Sections 2610-2714

stated that these regulations impose a massive workload on local weights and measures departments. This comment was neither summarized nor responded to in the final statement of reasons.

- 4. Faile Rab Quadri, Executive Analyst for the San Bernardino County Board of Supervisors, submitted written comments dated October 29, 1984, in which he stated that, under section 2633(f), specific leak threshhold limits must be added because some leak detection equipment allows a 1½ to 3 callons per minute leak before flow restriction or shutdown occurs. This comment was neither summarized nor responded to in the final statement of reasons.
- 5. Eank Martin of the California Manufacturers Association submitted written comments dated October 23, 1984, in which he stated that, for purposes of notice under section 2681(b)(5), it is the Board's and not the variance applicant's responsibility to determine the persons who are affected by the application for the variance. This comment was neither summarized nor responded to in the final statement of reasons.

By reason of this failure to summarize and respond to comments, the Board has failed to comply with Government Code section-11346.7(b)(3). A listing of each comment that the Board failed to summarize or respond to will be provided to the Board.

SECTIONS 2631(j)(l), 2631(j)(2), 2631(i)(5), 2631(r), 2632(c)(2), 2635(b)(l), 2635(b)(2), 2635(b)(4), 2635(c, 6), 2635(b)(7), 2645(l), 2645(l), 2661(c)(2)(E), 2662(c) AND 2663(b) FAIL TO COMPLY WITE THE CLARITY STANDARD OF GOVERNMENT CODE SECTION

Government Code section 11349.1(a)(3) requires that every regulation meet the clarity standard. Government Code section 11349(c) defines clarity to mean, "... written or displayed so that the meaning of regulations will be easily understood by those persons directly affected by them."

1. Sections 2631(j)(1), 2631(j)(2), 2631(j)(3), 2635(b)(2), 2635(b)(7), 2661(c)(2)(B) and 2663(b) each state certain construction or repair requirements for underground storage tanks. These sections require compliance with "acceptable procedures" for the evaluation of the construction or repair of underground hazardous waste storage tanks as listed in

Disapproval Opinion Title 23, C.A.C. Sections 2610-2714

Appendix I of the proposed regulations. Appendix I contains a list of various types of tank evaluation procedures. It is not clear from a reading of either these sections or Appendix I whether the procedures listed in Appendix I are the only methods that can be followed to satisfy the stated construction and repair standards or whether there are acceptable methods not listed in Appendix I. A person affected by these regulations would be uncertain as to which methods he could follow in order to satisfy these standards.

- 2. Sections 2631(r), 2632(c)(2), 2635(b)(l), 2635(b)(4), 2635(b)(6) and 2662(d) each state certain construction, monitioning or repair requirements for underground storage tanks. As part of these requirements, these sections each state that the applicable construction, monitoring or repair requirement is met if it is approved, recognized or certified by a "nationally recognized, independent testing organization." These regulations do not define "nationally recognized, independent testing organization and these sections are therefore unclear because a person affected by these regulations would never be certain as to what would constitute such an organization.
- 3. Sections 2645(i) and 2645(j) set forth standards for the preparation, storage, transportation and analysis of soil
 samples taken as part of underground storage tank leak monitoring. Section 2645(i) states that soil samples shall be
 prepared, stored, and transported according to "appropriate
 EPA methods." Section 2645(j) states that soil samples shall
 be analyzed according to "EPA-approved methods." These sections are unclear because they make no reference to the specific EPA methods that would apply and they do not identify
 the date on which these methods were approved by the EPA.

For these reasons, these sections have failed to meet the clarity standard of Government Code section 11349.1(a)(3).

THE RECORD OF THE RULEMAKING PROCEEDING DOES NOT LEMONSTRATE BY SUBSTRACTIAL EVIDENCE THE NECESSITY FOR SECTIONS 1641(c)(4), 2641(c)(5), 2641(c)(6), 2641(c)(7), 2641(c)(E), 2642(b)(4), 2642(c)(4), 2647(c), 2647(d), 2647(d), 2648(t), 2648

Government Code section 11349.1(a)(1) requires that every regulation neet the standard of necessity. Covernment lode section

11349(z) defines necessity to mean that the record of the rulemaking proceeding demonstrate by substantial evidence the need for a regulation.

- 1. Sections 2641(c)(4), 2641(c)(5), 2641(c)(6), 2641(c)(7) and 2641(c)(8) each describe underground storage tank monitoring alternatives. The rulemaking file contains no discussion or evidence whatspever of the specific necessity for these sections.
- 2. Section 2642(c)(4) requires recordation of observations and liquid levels in an underground storage tank at the time of visual inspection. The final statement of reasons indicates that this section was to be deleted from the regulations, even though it was not. The rulemaking file contains no other discussion or evidence supporting the specific necessity for this subsection.
- 3. Section 2647(c) requires in its second and third sentences that ground water monitoring wells not extend through laterally extensive clay layers that are below the water table and at least five feet thick, but that the wells be terminated one to two feet into the clay layer. Section terminated one to two feet into the clay layer. Section 2647(g) requires that filter packs used in ground water monitoring extend at least two feet above the top of the perforated zone except in certain situations in which case the local agency may waive this requirement. The rulemaking file contains no evidence supporting the necessity for either of these provisions.
 - 4. Sections 2648(g), 2648(r) and 2648(s) each set forth certain requirements concerning borings made in conjunction with the various underground storage tank monitoring alternatives. Section 2714 states the procedures for asserting a claim of confidentiality on the basis of trade secret. The final statement of reasons contains a very general discussion of each of these sections. However, the rulemaking file contains no discussion or evidence of the specific necessity for the requirements of these sections.

For these reasons, those sections have failed to meet the necessity standard of Government Code section 11349.1(a)(1).

Disapproval Opinion Title 23, C.A.C. Sections 2610-2714

THE FINAL STATEMENT OF REASONS DOES NOT INCLIDE AN EXPLANATION FOR REJECTION OF PROPOSED ALTERNATIVES TEAT WOULD LESSEN THE ADVERSE ECONOMIC IMPACT ON SMALL BUSINESSES, AS REQUIRED BY GOVERNMENT CODE SECTION 11346.7(b) (4).

Government Code section 11346.7(b) (4) requires every agency which submits proposed regulations to OAL to also submit a final statement of reasons that must include an explanation of reasons for rejecting any proposed alternatives that would lessen the adverse economic impact on small businesses.

The public comments made in regards to these regulations included several proposed alternatives that were intended to lessen the expected adverse economic impact to small businesses. For example, many commenters proposed an examption for underground storage tanks that were below a specified size. Other commenters suggested longer lead-time before implementation of these regulations.

The final statement of reasons submitted to OAL did not include such an explanation of reasons. It appears from the rulemaking file that the Board may have inadvertently smitted the portion of the final statement of reasons containing this information from the documents submitted to OAL. Therefore, the Board has failed to comply with the requirements of Government Code section 11345.7(b)(4).

THE FINAL STATEMENT OF REASONS DOES NOT INCLUDE A DETERMINATION AS TO WHETEER THE PROPOSED REGULATIONS IMPOSE A MANDATE ON LOCAL AGENCIES OR SCHOOL DISTRICTS, AS REQUIRED BY GOVERNMENT CODE SECTION 11346.7(b)(2).

Government Code section 11346.7(b)(2) requires every agency which submits proposed regulations to OAL to also submit a final statement of reasons that must include a determination as to whether the proposed regulations impose a mandate on local agencies or school districts.

The final statement of reasons submitted to OAD did not include such a determination. It appears from the rulemaking file that the Board may have inadvertently critted the portion of the final statement of reasons containing this information from the documents submitted to OAD. Therefore, the Board has failed to comply with the requirements of Government Lode section 11346.7(b)(2).

THE FILE OF THE RULEMAKING PROCEEDING DOES NOT CONTAIN THE SWORM STATEMENT REQUIRED BY GOVERNMENT CODE SECTION 11347.3(b).

Government Code section 11347.3(b) requires the rulemaking file submitted to CAL to include a sworn statement by the agency official who compiled the rulemaking file which indicates that the file is complete and specifies the date upon which the rulemaking record closed.

Though the rulemaking file submitted to OAL contained such a statement, the document was unsigned and unsated. Therefore, the Board has failed to comply with the requirements of Government Code section 11347.3(b).

CONCLUSION

For the reasons set forth above, the Office of Administrative Law disapproved the adoption of secitons 2610 through 2714 of Title 23 of the California Administrative Code

1. transmittal letter to interested

1. Transmittal letter to interested parties and local agencies regarding OAL approval of the regulations

GEORGE DEUKMEJIAN, Gowernou

STATE WATER RESOURCES CONTROL BOARD

PAUL R. BONDERSON BUILDING
1 P STREET
0. BOX 100
SACRAMENTO, CALLEGRINA 95801
(916) 324-0988



AUG 1 3 1985

To All Interested Parties

(Sent to 68,000 tank owners)

OFFICE OF ADMINISTRATIVE LAW APPROVAL OF REGULATIONS GOVERNING UNDERGROUND STORAGE OF HAZARDOUS SUBSTANCES, SUBCHAPTER 16 OF CHAPTER 3 OF TITLE 23 OF THE CALIFORNIA ADMINISTRATIVE CODE

On January 18, 1985, the State Water Resources Control Board (State Board) adopted regulations governing underground storage of hazardous substances pursuant to a notice of proposed rulemaking published in the California Administrative Notice Register (Register) on August 24, 1984. The proposed regulations, together with the rulemaking file, were submitted to the Office of Administrative Law (OAL) in March of 1985. The OAL disapproved the rulemaking order due to procedural deficiencies in the regulations and in the rulemaking file. (OAL's reasons for disapproval were published in the Register on April 12, 1985.)

On June 6, 1985, the State Board adopted Resolution No. 85-37 which amended the proposed regulations initially adopted by the State Board on January 18, 1985. The amended regulations, together with a revised rulemaking file, were resubmitted to the OAL on July 11, 1985. OAL approved the regulations on August 12, 1985. These regulations form a critical part of the state's program for the control of hazardous substances and protection of ground water quality. They contain requirements for underground storage tank construction and closure, monitoring alternatives for existing tanks, performance standards for underground storage tank repairs, and procedures for categorical and site-specific variances from the prescribed standards. These regulations will be implemented through permit programs administered by local agencies.

Cities and counties which, prior to January 1, 1984, adopted ordinances implementing statutory standards for underground tanks, are exempt from the provisions of the regulations. However, a number of cities and counties did not adopt such ordinances and are required to implement these regulations.

If you have questions about these regulations you may call David Holtry at (916) 324-9088. Call the local agency about all other questions, such as the agency's tank permitting procedures. Enclosed for your information is a current list of designated local agencies which will be implementing the permit portion of the program.

Sincerely,

ORIGINAL SIGNED BY

Roger Johnson, Chief Program Branch Division of Water Quality

24

STATE WATER RESOURCES CONTROL BOARD

PAUL R. BONDERSON BUILDING 901 P STREET P.O. BOX 100 SACRAMENTO, CALIFORNIA 95801 (916) 324-0988



AUG 13 1985

Local Implementing Agencies:

OFFICE OF ADMINISTRATIVE LAW APPROVAL OF REGULATIONS GOVERNING UNDERGROUND STORAGE OF HAZARDOUS SUBSTANCES, SUBCHAPTER 16 OF CHAPTER 3 OF TITLE 23 OF THE CALIFORNIA ADMINISTRATIVE CODE

On January 18, 1985, the State Water Resources Control Board (State Board) adopted regulations governing underground storage of hazardous substances pursuant to a notice of proposed rulemaking published in the California Administrative Notice Register (Register) on August 24, 1984. The proposed regulations, together with the rulemaking file, were submitted to the Office of Administrative Law (OAL) in March of 1985. The OAL disapproved the rulemaking order due to procedural deficiencies in the regulations and in the rulemaking file. (OAL's reasons for disapproval were published in the Register on April 12, 1985.)

On June 6, 1985, the State Board adopted Resolution No. 85-37 which amended the proposed regulations initially adopted by the State Board on January 18, 1985. The amended regulations, together with a revised rulemaking file, were resubmitted to the OAL on July 11, 1985. OAL approved the regulations on August 12, 1985. These regulations form a critical part of the state's program for the control of hazardous substances and protection of ground water quality. They contain requirements for underground storage tank construction and closure, monitoring alternatives for existing tanks, performance standards for underground storage tank repairs, and procedures for categorical and site-specific variances from the prescribed standards. These regulations are to be implemented through the local agency permit program.

Cities and counties which, prior to January 1, 1984, adopted ordinances implementing statutory standards for underground tanks, are exempt from the provisions of the regulations. However, a number of cities and counties did not adopt such ordinances and are required to implement these regulations.

If you have questions about these regulations you may call David Holtry at (916) 324-9088.

Sincerely.

Roger Johnson, Chief

Program Branch

Division of Water Quality

II. Final Statement of Reasons