



SSMP Auditing: The Why's and How's

BACWA Collections Committee

February 12, 2015

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Presentation Agenda

- SSMP audit? – regulations/requirements
- What type of audit are we discussing today?
- What is Effectiveness?
- How to complete the SSMP Audit?
- What have we seen from audits?
- Available References and Background Info
- Upcoming SWRCB References and Library

What Audit are we discussing?

- Internal self audit
- Not external audits
- Required by the WDR, section 13(x)
- Conducted by staff, consultants, other agency or combination
- Every two years from adoption
- Recertification every 5 years



What is an SSMP internal Audit? Synonyms?

- Inspection
- Check
- Checkup,
- Examination
- Going-over
- Look-see
- Review,
- Scan
- Scrutiny
- Survey
- View



Internal Audit - Defined

Internal auditing is an independent, objective assurance ~~and consulting~~ activity designed to **add value and improve an organization's operations**. It helps an organization accomplish its objectives by bringing a **systematic, disciplined approach** to evaluate and **improve the effectiveness** of risk management, control, and governance processes.

Ref: Chartered Institute of Internal Auditors

WDR Audit Requirements

(x) SSMP Program Audits - As part of the SSMP, the Enrollee shall conduct **periodic internal audits**, appropriate to the **size** of the system and the **number** of SSOs. At a minimum, these audits must occur every two years and a **report** must be prepared and kept on file. This audit shall focus on **evaluating the effectiveness of the SSMP and the Enrollee's compliance with the SSMP requirements** identified in this subsection (D.13), including identification of any **deficiencies** in the SSMP and steps to correct them.

Minimum Audit Requirements

- Narrative of the SSMP Effectiveness
 - Document things working well
 - Document areas needing improvement
 - List of strategies to reduce/eliminate SSOs
- Demonstration of compliance
- Narrative discussion
- Steps and schedule

Ref: SWRCB Presentation by Fischer 2011

“Effectiveness”



- *“The degree to which something is successful in producing a desired result; success.”*
- *“Producing a result that is wanted: having an intended effect”.*
- *“The power to be effective; the quality of being able to bring about an effect”.*

Audit Effectiveness

- Goals both narrative and metric-based
- Goals, strategies and successes in improving performance identified
- Identify areas needing updating
- Schedule for the updates
- Make someone responsible to manage
- Metrics/benchmarks that are agency specific

How to Demonstrate Effectiveness

- Performance metrics tied to goals
- Comparison of SSO metrics to region/state
- Historical trends in performance results
- Narrative discussion of successes/failures
- Make sure that changes can be afforded
- Assure adequate staffing for changes
- Document changes made during period
- Completion of changes on schedule

Why Do an SSMP Audit?

- Required by the WDR
- SSMP should be a living document
- Another training opportunity
- Things change, procedures change
- Changes from industry innovations
- Knowledge and information sharing
- Good business practices
- Personnel Changes
- Justify further funding or staffing needs

How of an SSMP Audit?

- At least every two years from adoption date
- Whenever substantial changes made - \$\$\$\$
- Review of all Elements of SSMP
- Review of all references in the SSMP
- Conducted by:
 - Staff – collections, internal auditor, other depts
 - Consultants
 - Other agency personnel
 - Combination
- Five year recertification by Board

Recertification: Significant Updates Defined

32. When is governing board approval required for changes to the SSMP?

*“The SSMP must be updated every five (5) years, and must include any **significant program changes**. Recertification by the governing board of the SSMP is only required, in accordance with section D.14 of the SSS WDRs, when significant updates to the SSMP are made. **Significant updates** generally mean SSMP updates requiring **additional monies to implement the SSMP** which must be approved by the governing board.”*

Ref: Enrollee’s Guide to the SSO Database, SWRCB

Others Uses for/from the Audit

- Changes in operations
- Determination of SSMP compliance
- Education of elected officials
- Education of service area customers
- Training for collection employees
- Environmental Organization review
- Regulatory Compliance
- Legal Challenges and Enforcement



What constitutes a Good Audit?

- Detailed review of each SSMP Element based upon size and SSO results
- Narrative of findings general/by element
- Explanation of data anomalies/unusual events
- Identification of changes and schedule
- Assignment of changes to specific persons
- On time completion of the audit
- Approval by the LRO (WDR Section JI)
- Results shared with governing body/public

What is a Poor Audit?

- One that ignores “effectiveness”
- One that ignores the WDR deadlines
- One that is just a simple checklist
- One that does not consider changes in the industry or agency since last audit
- One that ignores legal challenges to WDR
- One that is started but never completed
- One that can't be found in files



What Have We Found?

- Original SSMP not adopted by Board
- Inadequate description of agency system
- Required deadlines not being met
- Recertification not approved by GB
- Lack of historical performance information
- Goals not tied to Element 9 MMPPM
- Few opting out of Elements – smalls
- Audits have limited or no narratives
- Lateral responsibilities not well defined
- CIWQS data discrepancies

What Have We Found? (Con't)

- Lack of agency commitment to regulation
- Too many appendices and references
- SSMPs not on agency websites
- SSMPs well hidden on the website
- No use or identification of the WDDID
- Few if any comparisons to others
- Failure to remove LROs and DS from CIWQS
- Recordkeeping Issues and failures



Audit Concerns and Findings

- “Significant updates” to the SSMP not documented.
- Use of checklist only
- No narrative explanations
- Lack of defined agency effectiveness
- How do results support agency goals
- What needs to be changed to be more effective and enhance implementation



Other Concerns and Observations

- Not done on time – no later than 2 years
- Not done at all
- Failure to implement needed changes
- Lack of Implementation Plan/schedule
- Changes not in SSMP Change Log
- Don't include things the agency won't do
- Can't find the audit in agency filing system
- Audit Report is a legal document

Considerations as Part of the Audit

- Conform of referenced documents and SOPs
- Review the Municipal Code or Ordinances
- Review SSO recordkeeping records
- Update the SSMP Change Log
- File the Audit in an SSMP Appendix
- Review changes with staff and field crews
- Consider legal review of the Audit Report
- Management of Change Procedure needed?

SWRCB Areas of Non-compliance

- Failure to complete an SSMP audit timely;
- Failure to certify SSMP elements timely
- Failure to evaluate the effectiveness of SSMP
- Effectiveness of the SSMP not measured;
- Failure to evaluate SSMP compliance not completely evaluated;
- Failure to implement the SSMP as required;
- Lack of compliance with record keeping;
- Lack of short & long term planning

Suggested AUDIT Completion Steps

- LRO sign-off on the audit report (WDR Section J1(i))
- Consider filing the report in SSMP appendix
- Consider presenting findings to governing Board including comparative results
- Assign responsibility & schedules for follow-up action items – complete them or explain why not

Audit Resources & References

- SWRCB Statewide Sanitary Sewer Overflow Reduction Program – Annual Compliance Report
- CIWQS – “*Operational Performance*” information
- State General Waste Discharge Requirements for Sanitary Sewer Systems, Order No. 2006-0003-DWVG
- Enrollee’s Guide to the SSO Database, SWRCB SSO
- Guide for Evaluating Capacity, Management, Operations and Maintenance (CMOM), EPA 305-B-05-002
- Statewide Collection Committee documents
- New Guidance on Developing and Updating an SSMP – due in the Spring in the Library
- SWRCB Pre-inspection Questionnaire

CIWQS Performance Information

Interactive SSO Report Button

California Home Friday, February 06, 2015

CA.GOV CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY
STATE WATER RESOURCES CONTROL BOARD

California Integrated Water Quality System Project (CIWQS)

Spill Public Report – Summary Page

This is the summary page with the results of your spill public report search. These results correspond to the following search criteria:

SEARCH CRITERIA: [\[VIEW SEARCH\]](#)

- Word (keyword)
- Agency (Agency)
- SanDisk (ID#) (ID#)
- City (City)

Please see the [Privacy of Terms](#) for explanations of the search results column headings. [More information about the report is found at the bottom of this page.](#)

Note: For the "Collection System Performance Report" column, the Performance report will only show the most recent 12 months of data if in the original SSO Interactive Report search the date range was not specified.

[\[VIEW ALL RESULTS FOR THIS SEARCH\]](#) [\[X\] SHOW RESULTS FOR THIS SEARCH](#) [\[VIEW ALL RESULTS FOR THIS SEARCH\]](#)

Region	Responsible Agency	Collection System	Total Number of SSO Locations	Total Vol of SSO (gal)	Total Vol Recover (gal)	Total Vol Surface Water Recover	Percent Surface Water Recover	Percent Surface Water	Min Pressure Sewer	Min Gravity Sewer	Miles of Laterals	WQID	Collection System Performance Report Operational Performance
2	San Bruno City	San Bruno	33	10,087	2,634	7,410	26	73	2.0	57.0	41.0	255010176	
			23	10,367	2,634	7,410			2.0	57.0	41.0		

Each individual SSO report contains the data related to one specific location where sewage discharged from the sanitary sewer system due to a failure (e.g., sewer pipe blockage or pump failure). A single failure within a sanitary sewer system can result in multiple sewage discharge locations and, thus, multiple SSO reports. For example, a total station power failure can result in sewage being discharged from numerous manholes. In this example, a SSO report would be submitted for each manhole that discharged sewage with all reports sharing the same failure or cause code.

It is important to review SSO reports in detail to determine if individual sewage discharge locations share a common underlying failure or cause when assessing the performance of Enfield's and their sanitary sewer systems through SSO events. This is because it is the failures that are the ultimate problem which the Utilities should be making all reasonable efforts to prevent.

The search results below present summary data for all sewage discharge locations, as submitted through Individual SSO reports, which meet the search criteria specified. To determine if SSO reports indicate a common failure within the sanitary sewer system, the SSO reports should be reviewed instead by selecting the specific "Agency" or "Collection System" name from the table below.

The "Agency" or "Enfield," listed on a SSO report is responsible for the sewage discharge described and should be contacted directly for questions related to that incident.

The current report was generated with real-time data entered by Enfield's.

California Integrated Water Quality System Project (CIWQS)

COLLECTION SYSTEM OPERATIONAL REPORT

Please see the [Glossary of Terms](#) for explanations of the search results column headings. [More information about the report is found at the bottom of this page.](#)

[VIEW PRINTER FRIENDLY VERSION](#)

SEARCH CRITERIA: [\[REFINE SEARCH\]](#) [\[NEW SEARCH\]](#) [\[GLOSSARY\]](#)

Date Range: Start_Date (11/11/2013) End_Date (11/11/2014)

DRILLDOWN HISTORY: [\[GO BACK TO LISTING OF COLLECTION SYSTEMS\]](#)

Agency: [REDACTED]

General Information

Region: 1 Place ID: 630382 Place Name: [REDACTED] CS Category: Municipal (Public) Place Address: [REDACTED] Place County: [REDACTED]

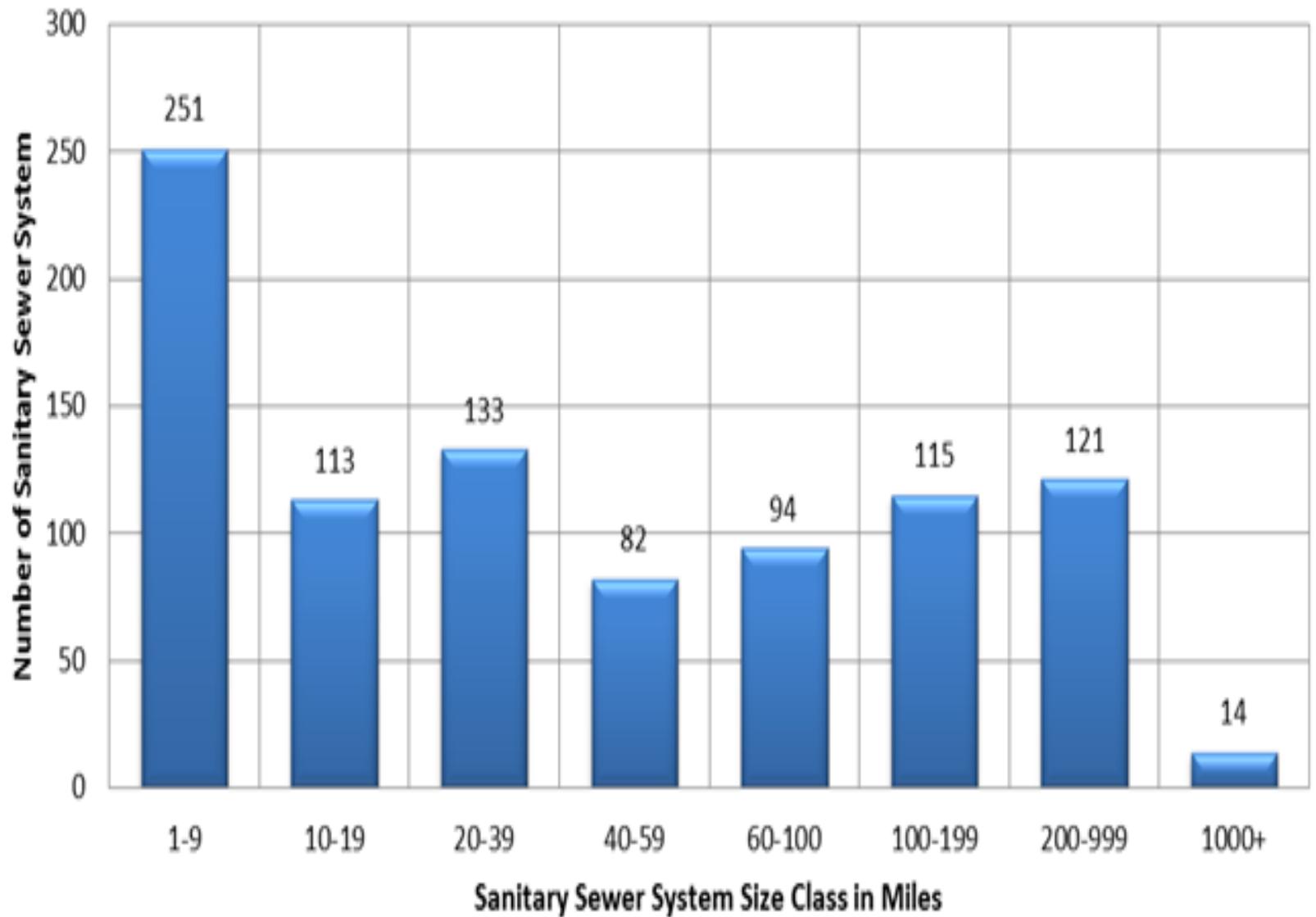
Collection System Spill Summary

Operational Indices: Sebastopol City CS

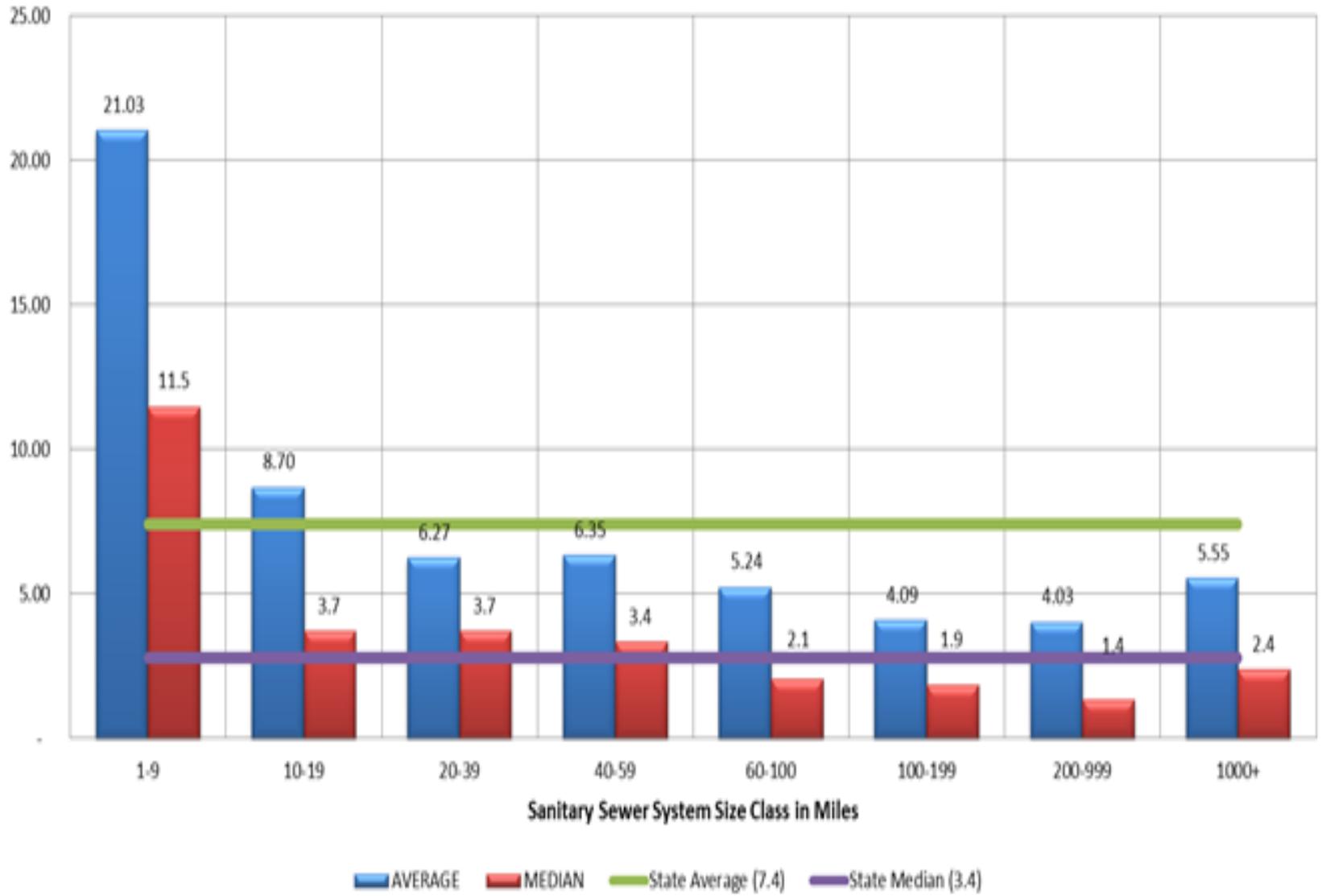
Spill Rate Index (#spills/100mi/yr)									
	Category 1			Category 2			Category 3		
	Mainlines	Laterals	Not Specified	Mainlines	Laterals	Not Specified	Mainlines	Laterals	Not Specified
[REDACTED]	0.0	0.0	2.34	0.0	0.0	0.0	6.19	0.0	0.0
State Municipal (Public) Average	5.46	54.83	7.01	2.76	0.45	0.61	7.5	50.85	3.87
Region Municipal Average	4.15	0.0	1.73	0.88	0.0	0.0	6.13	14.25	3.0

Net Volume Spills Index (Net Vol in gallons/1000 Capita/yr)									
	Category 1			Category 2			Category 3		
	Mainlines	Laterals	Not Specified	Mainlines	Laterals	Not Specified	Mainlines	Laterals	Not Specified
City CS	0.0	0.0	5.42	0.0	0.0	0.0	10.32	0.0	0.0
State Municipal (Public) Average	686.19	5.78	78.63	779.2	0.0	34.33	79.28	7.97	21.53
Region Municipal Average	3218.22	0.0	56.18	281.25	0.0	0.0	44.34	16.46	1.59

Number of Municipal Sanitary Sewer Systems by Class

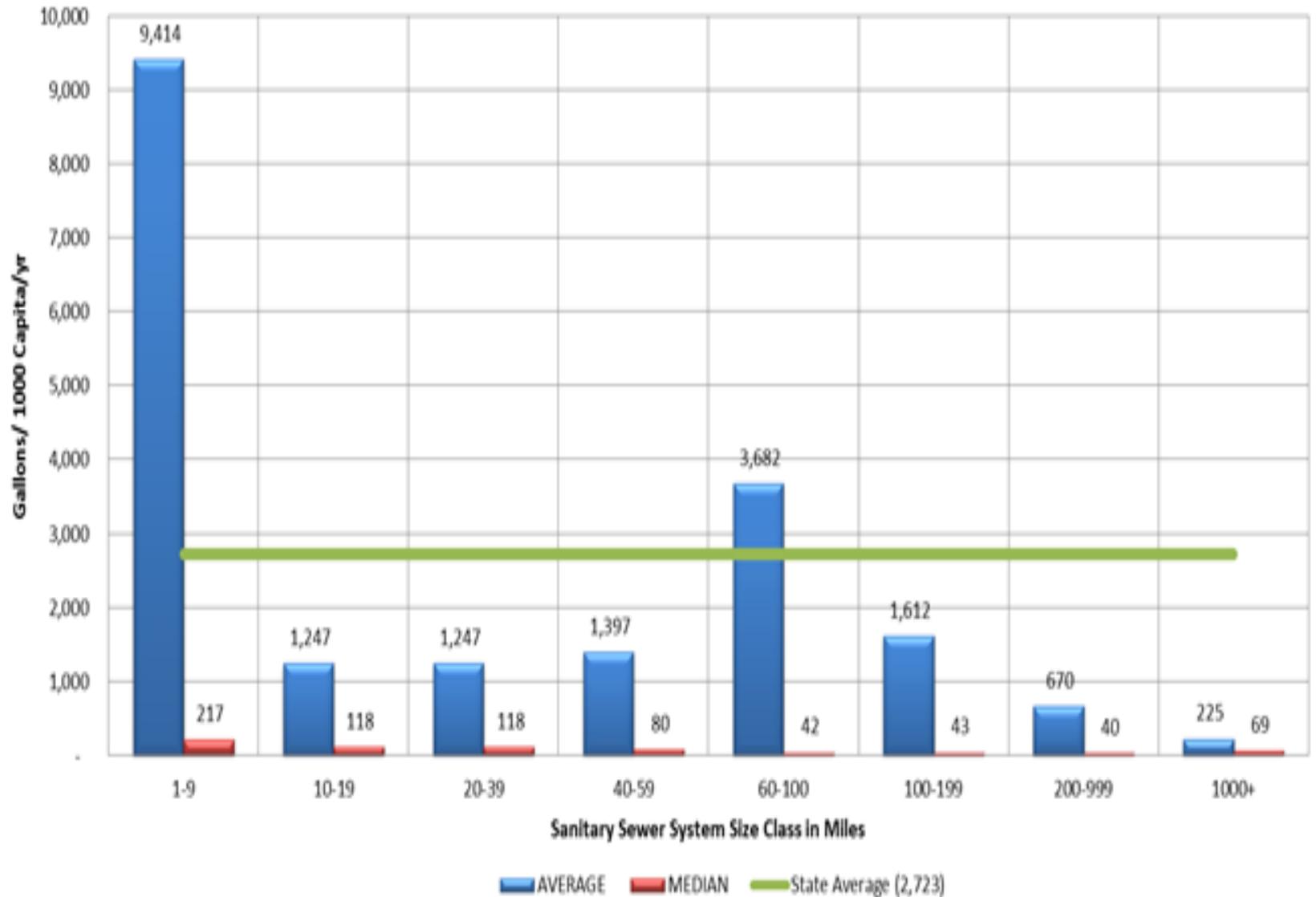


SSO Rates for Municipal Sanitary Sewer Systems by System Size Class (1/2/2007 to 6/30/2012)



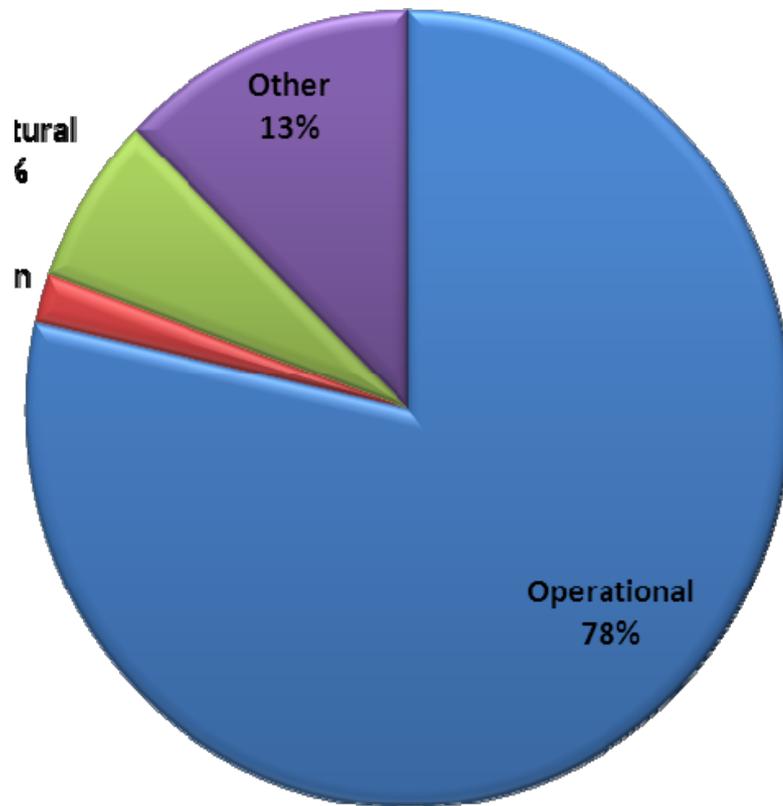
SSO Volume Rates for Municipal Sanitary Sewer Systems by System Size Class

(1/2/2007 to 6/30/2012)

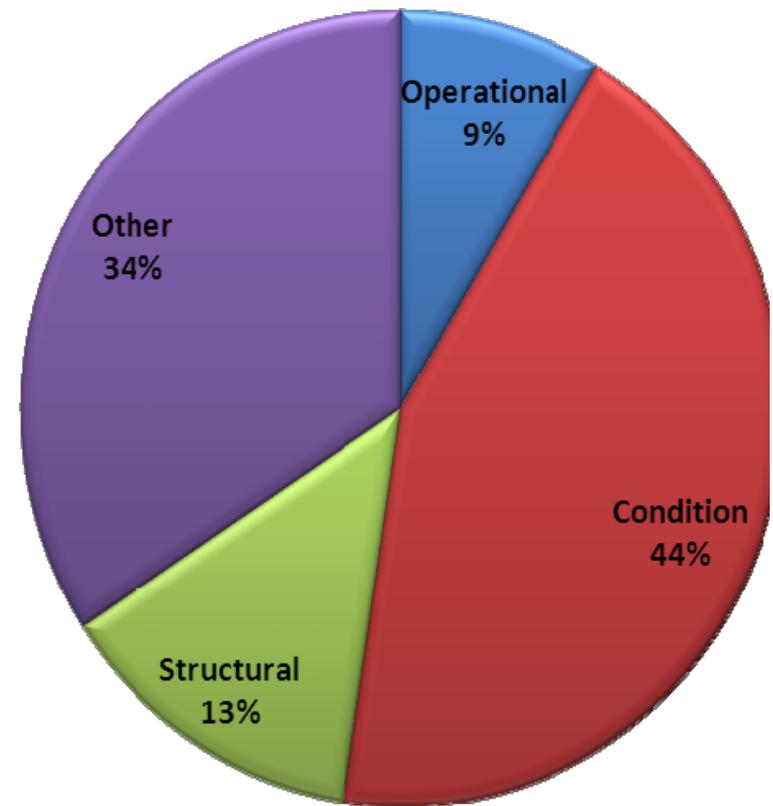


SSO Statewide Causes

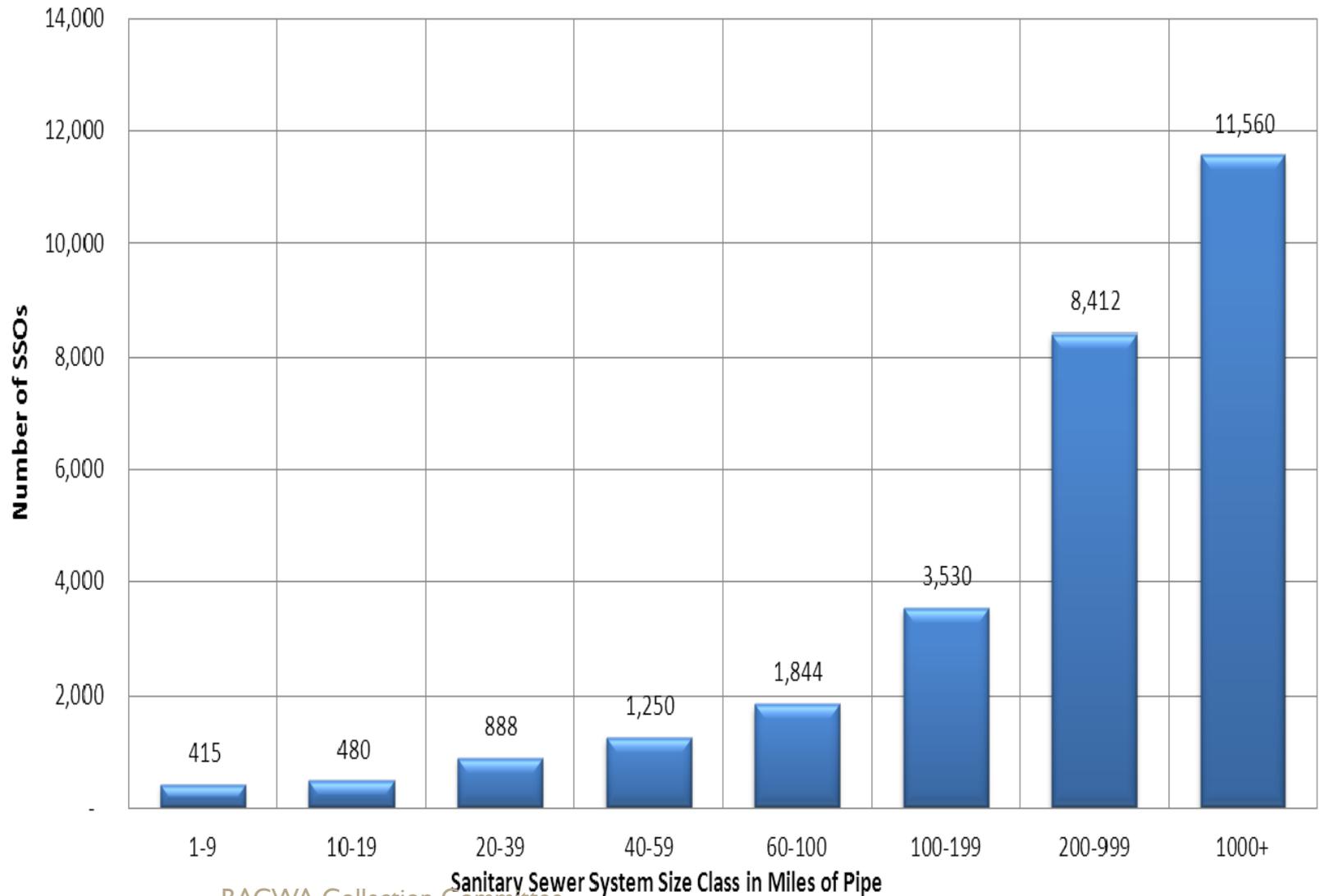
Percent of SSOs by Cause



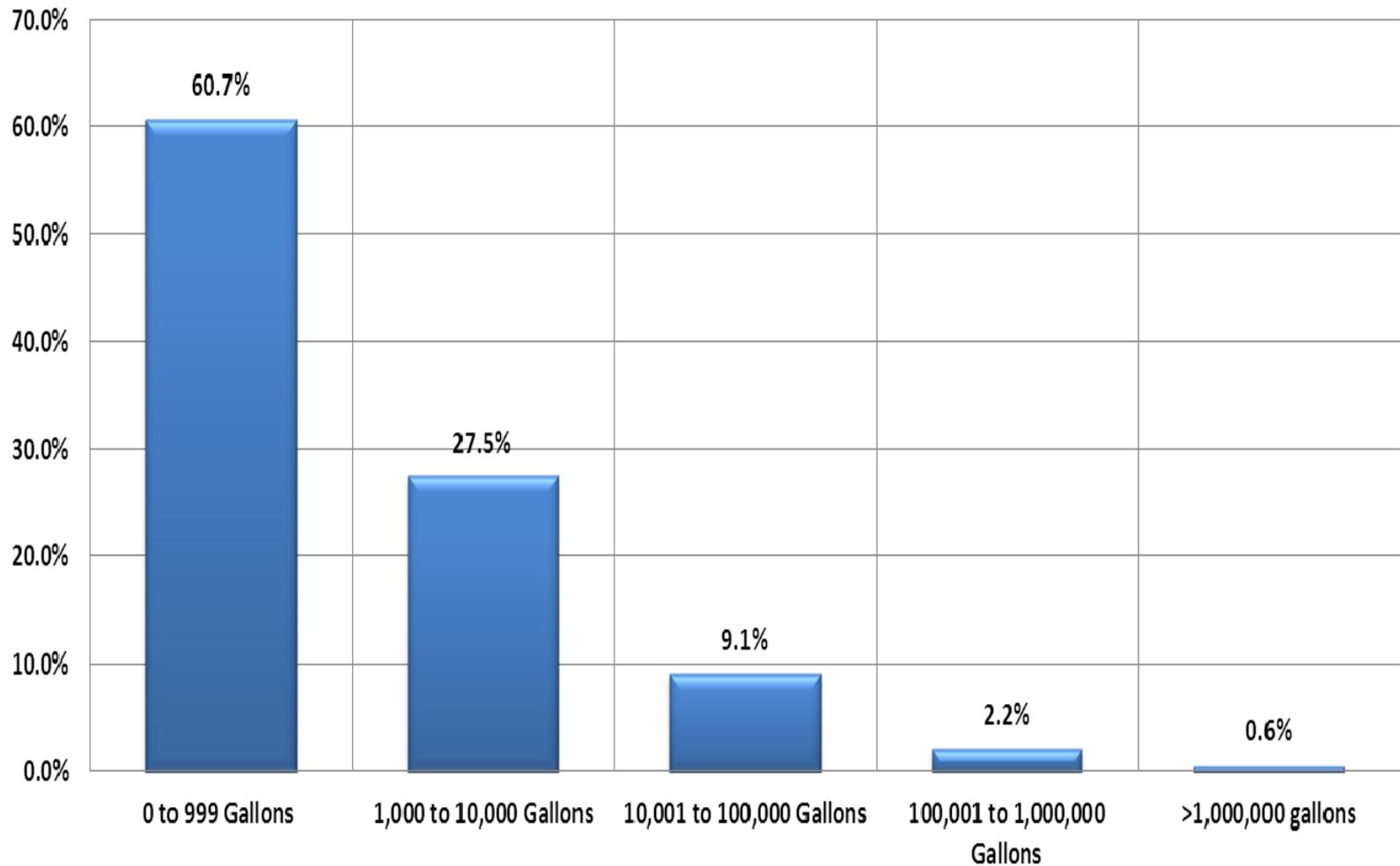
Percent of SSOs Volume by Cause



Number of SSOs for Municipal Sanitary Sewer Systems by System Size



Percentage of total Number of SSO Reaching Surface Water by Spill Size Class



Note: Percentages are rounded to the nearest tenth decimal point, summing the percentages might exceed one hundred percent due to rounding

New SWRCB Reduction Program Library

- Now available at the SWRCB SSO website
- New repository for sample SSO documents
- To be sorted by of document types
- Any agency can submit documents to Victor
- Looking for good examples of audits to add
- To be used as examples for other agencies
- To include enforcement related documents by State and RWQCBs

Sanitary Sewer Overflow Reduction Program

A sanitary sewer overflow (SSO) is any overflow, spill, release, discharge or diversion of untreated or partially treated wastewater from a sanitary sewer system. SSOs often contain high levels of suspended solids, pathogenic organisms, toxic pollutants, nutrients, oil, and grease. SSOs pollute surface and ground waters, threaten public health, adversely affect aquatic life, and impair the recreational use and aesthetic enjoyment of surface waters. Typical consequences of SSOs include the closure of beaches and other recreational areas, inundated properties, and polluted rivers and streams.

Quick Links

- [SSO Reduction Program Review and Update](#)
- [General Order Information](#)
- [SSO Compliance & Enforcement Information](#)
[Annual Compliance Report](#)
- [Interactive SSO Report](#)
- [Sewage Spill Incident Maps](#)
- [Online SSO Database Access and Use](#)
- [SSO Data](#)
- [Sewer System Management Plan](#)
[Development/Implementation](#)
- [Sanitary Sewer Systems WDR Training](#)
- [Historical Information](#)
- [SSO Program Contacts](#)

Announcements

New! [FY 12/13 SSO Reduction Program Report](#)

New! [Dischargers User Guide](#)

New! [SSO Reduction Program Library](#)



Questions and Discussion?



Thanks for Listening

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