Board Workshop: First Revised Draft of the Toxicity Provisions

Karen Mogus, Deputy Director Division of Water Quality

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Purpose of the Workshop

- 1. Share changes made to draft Toxicity Provisions since last Board Hearing in November 2018
- 2. Discuss pending issues
- 3. Receive direction from the Board

Overview of Toxicity Provisions

The Provisions would establish:

- Numeric water quality objectives for chronic and acute toxicity
- A single statistical approach (Test of Significant Toxicity or TST) for assessing toxicity data
- A Program of implementation focused on non-storm water NPDES dischargers
- The statewide Inland Surface Waters, Enclosed Bays, and Estuaries of California Plan

Background

- October 19, 2018 Release of draft Toxicity Provisions
- December 21, 2018 Conclusion of public comment period
- July 25, 2019 Release of First Revised Draft
- August 2019 3 staff-led workshops on First Revised Draft
- Numerous meetings with stakeholders to discuss potential changes

No changes include:

- Test of Significant Toxicity
- Analysis of data only from the instream waste concentration (IWC) and control to assess compliance

Revisions include:

- Allow use of data generated prior to the effective date of Provisions to determine most sensitive species
- Allow non-continuous dischargers to use fewer than four sets of tests to conduct species sensitivity screening
- Provide permitting authority discretion to determine when to require reasonable potential analysis for acute toxicity

Revisions include:

- Allow reduced chronic toxicity monitoring frequency when existing permits lack chronic toxicity effluent limitations
- Allow reduced monitoring frequency during a toxicity reduction evaluation (TRE) when toxicity testing is conducted as part of the TRE
- Allow a replacement MMEL compliance test when Test Acceptability Criteria have not been met

Revisions include:

- Remove exemption for POTWs serving small disadvantaged communities
- Add exemptions for drinking water systems, biological and residual pesticide discharges, and natural gas facilities

Propose Resolution Language

- Direct staff to address aquatic toxicity issues related to storm water in the STORMS program
- Direct staff to coordinate a study to evaluate sources of possible variability in the *C. dubia* test method

Three Outstanding Issues

- 1. Determining which discharges should have chronic toxicity effluent limitations
- 2. How reasonable potential is determined
- 3. C. dubia chronic reproduction test

1. Determining which Discharges Should Have Chronic Toxicity Effluent Limitations

Option #1

 No change; establish chronic toxicity effluent limitations for POTWs ≥ 5 MGD and require reasonable potential analysis for POTWs < 5 MGD, non-POTWs, and non-storm water NPDES dischargers

Option #2

• Establish chronic toxicity effluent limitations for all non-storm water NPDES dischargers

Option #3

 Require reasonable potential analysis to determine whether to establish chronic toxicity effluent limitations for all non-storm water NPDES dischargers

2. How Reasonable Potential is Determined

Option #1

• No change; determine reasonable potential on any "fail" at the instream waste concentration or a percent effect > 10%

Option #2

- Determine reasonable potential on any "fail" at the instream waste concentration or a higher percent effect
 - Example: 15% or 20%

Option #3

• Determine reasonable potential solely on any "fail" at the instream waste concentration

General Principles of Ceriodaphnia dubia Study

- Conduct the study to evaluate sources of possible variability in following the *C. dubia* methods and identify ways to minimize that variability
- Involve labs, stakeholders, Regional Boards, and external experts
- Complete in timely manner

3. Ceriodaphnia dubia Chronic Reproduction Test

Option #1

• No change; use *C. dubia* to assess compliance with effluent limitations

Option #2

• Use *C. dubia* as a monitoring/toxicity reduction evaluation trigger but not for compliance and use the second most sensitive species to assess compliance until the end of the study or until a specified future date

Option #3

• Do not use *C. dubia* as a monitoring/toxicity reduction evaluation trigger or for compliance until the end of the study or until a specified future date

3. Ceriodaphnia dubia Chronic Reproduction Test Option #4

• Non-storm water NPDES dischargers that have existing permits that include MMELs for *C. dubia* will be subject to the Toxicity Provisions (including the potential for a numeric effluent limitation for *C. dubia*).

3. Ceriodaphnia dubia Chronic Reproduction Test Option #4 (continued)

- All non-storm water NPDES dischargers that do not have MMELs shall conduct the species sensitivity screening as required by the proposed Toxicity Provisions
 - Should *C. dubia* be identified as the most sensitive species, the permitting authority would include the MDEL, but not the MMEL for *C. dubia* in the reissued permit
 - Routine monitoring and MMEL compliance tests would apply as a trigger for additional tests and TREs but not result in an MMEL violation
 - At the conclusion of the study or some specified future date, the permitting authority would include *C. dubia* MMELs in permits as indicated in the Toxicity Provisions

3. Ceriodaphnia dubia Chronic Reproduction Test Option #4 (continued)

- Additional considerations to be determined:
 - How to address existing permits that include an MMEL for species other than *C. dubia*, when, upon permit renewal, *C. dubia* is found to be the most sensitive species?

Additional Concerns

- Recycled Water Discharges
 - Recycled water discharges to agricultural conveyances
 - Recycled water discharges to drinking water supply reservoirs
 - Aquatic beneficial uses designated in these waterbodies still need to be protected
 - Concern regarding public perception of recycled water

Additional Data Analysis Needed

- Addition of appendix to Staff Report summarizing recent data and publications:
 - Recent performance of California labs: Fox et al. 2019 and additional data
 - Summary of recent compliance data using TST approach
 - Assessment of probabilities of test fails and violations
- 30-day limited public comment period

Project Timeline

October 3, 2019

Board Workshop

Fall 2019

Release of new appendix for 30-day limited comment period

Fall 2019

Release of 2nd Revised Draft Provisions, Staff Report and Response to Comments

First Quarter 2020

State Water Board Consideration

Questions?