<u>Using Biological Assessments and Biocriteria in</u> <u>Water Quality Standards -- The Tiered Aquatic</u> Life Use Framework (TALU)

William Swietlik, US EPA 202-566-1129 swietlik.william@epa.gov





- <u>Objective</u>: "restore and maintain the chemical, physical and biological integrity of the Nation's waters"
- <u>Interim goal</u>: "water quality which provides for the protection and propagation of fish, shellfish and wildlife ... wherever attainable."





Water Quality Standards:

- Designated uses
- Criteria
- Anti-degradation policy



Long Term EPA Goal:

<u>All States & Tribes will have improved/refined</u> <u>aquatic life uses and biological criteria</u> in their water quality standards to protect those uses



<u>Strategy for Water Quality Standards and</u> <u>Criteria.</u> (August 2003. EPA-823-R-03-010):

"All waters of the U.S. will have water quality standards that include the highest attainable use...."



Bioassessments and biocriteria in standards??!!

Concerns and issues that arise:

- How do we do that?
- What if there are no good reference sites?
- Do all waters have to be restored back to pristine conditions?
- Won't too many waters be deemed "impaired"?
- How do we relate an IBI to a designated aquatic life use?
- Do we have to totally revise our standards?
- Won't that require biocriteria limits in permits?



Confusion:

"Impairment":

1. A scientifically significant difference in the biological condition (IBI) between the reference condition and a test site. (Ecological)

2. When a designated use is not supported, and/or when criteria designed to protect the use are exceeded or violated. (Regulatory)



What Can Help?

<u>Tiered Aquatic Life Uses Framework</u> (TALU)--

1. Biological Condition Gradient (BCG)

2. Human Disturbance Gradient (HDG)



<u>Using Biological Assessments and</u> <u>Criteria In Water Quality Standards</u>

TALU Framework is based on common empirical observations and ecological principles. It was developed by a large workgroup and tested with States and Tribes.

•Build on what works in existing State and Tribal programs

•Incorporate latest scientific thinking and capabilities



21 States, 1 Tribe, 1 Interstate Commission: AZ, CA, CO, FL, ID, KS, KY, MD, ME, MN, MI, MT, MN, NV, NC, OH, OR, ORSANCO, Pyramid Lake Paiute, TX, VT, VA, WA, WI

Regional: Arid West and Great Plains



<u>US EPA Partners</u>: OST, OWOW, ORD, OEI, Regions 1, 3, 4, 5, 7, 8, 10

Federal Agencies: USGS

Scientific Community: Michigan State University, University of Montana, University of Kansas (CPCB), University of Michigan, University of Ohio (MBI/CABB), Utah State University, Pennsylvania State, Expert Consultants - Private Sector

What is the TALU Framework?

It is a scientific model for predicting biological response to anthropogenic stress.

Longstanding, accepted science.

Measurable and predictable.

--Biocondition Gradient --Human Disturbance Gradient







Scientific Principles



Scientific Principles



Scientific Principles



The Biological Condition Gradient – Concept

Natural structure & function of biotic community maintained

Minimal changes in structure & function

Evident changes in structure and minimal changes in function

Moderate changes in structure & minimal changes in function

Major changes in structure & moderate changes in function

Severe changes in structure & function

Increasing Effect of Human Activity



Tiered Aquatic Life Use- Conceptual Model Tiers of the BCG



Purpose of TALU Framework

Nationally consistent tool for:

>deriving scientifically defensible, bioassessment-based benchmarks

> integrating the benchmarks and biocriteria into WQS

> setting designated aquatic life uses that factor in human disturbances (tiering)

> better protection for excellent quality waters, more appropriate objectives for others

>achievable goals for incremental restoration or UAAs

>common bioassessment-based framework for communication & evaluation - public, stakeholders, across political boundaries



Purpose of TALU Framework

Can fulfill existing WQS program requirements:

> Better interpret existing designated uses (40 CFR 131.3(e))
> Assign more appropriate designated uses (131.10)
> Refine and subcategorize designated uses (131.10(c))
> Protect Higher Quality Waters (131.12)
> Support attainment decisions (130.23)



Applications – Interpreting uses

natural

Biological Condition

Low

A range of biological quality can be defined for any given designated use

High

Warm Freshwater Habitat

Applications – <u>Assessing attainment</u>

natural

Biological Condition

Low

Water bodies sampled that fall outside range may be "impaired"

Warm Freshwater Habitat

Sampled water body

High

Applications – <u>Setting biocriteria to protect a use</u>

natural

Biological Condition



Low

Human Disturbance

High

Applications – Protecting outstanding waters

natural

Biological Condition Sampled water body

Waters of better quality than expected can be identified and properly re-classified.

High

"Class B" Aquatic Life Use

Human Disturbance

Low

Applications – <u>Tiering or subcategorizing uses</u>



Applications – UAAs and setting restoration goals

natural

Biological Condition

Low

Use B – attainable?

What is the highest attainable use?

Use C - attainable?

Impaired water body

High

Tiered Designated Aquatic Life Uses: Ohio

natural

<u>Exceptional Warmwater Habitat</u>: an unusual, balanced integrated community of organisms having a species composition, diversity and functional composition comparable to the 75%ile of statewide reference sites <u>Warmwater Habitat</u>:

> ... comparable to the 25%ile of ecoregional reference sites

> > High

<u>Modified Warm Water Habitat</u>: ...irretrievable, human modifications of physical habitat ...

<u>Limited Resource Waters</u>: lack potential ... substantially degraded....irretrievable habitat modifications

Low

Tiered Designated Aquatic Life Uses: <u>Maine</u>

natural

Biological Condition -

<u>Class AA/A</u>: Habitat Natural. Aquatic life as naturally occurs

> <u>Class B</u>: Habitat unimpaired. Ambient water quality sufficient to support life stages of indigenous species. No detrimental change allowed.

> > <u>Class C</u>: Ambient WQ sufficient to support life stages of all indigenous fish species & maintain structure & function.

> > > High

Products from TALU Effort (2004):

- 1. TALU Model (BCG and HDG)
- 2. Technical Underpinnings:
 - strengths of current model and areas of uncertainty
 - relationship between BCG and WQC
 - critical elements of a biological assessment program
- **3. Implementation Options**
- 4. Case Examples: Different Places and Types of Water bodies (streams, rivers, wetlands, estuaries, arid west)



BASIC

Levels:

1. Bioassessments are a better way to measure aquatic life as they ID and describe more ecologically the aquatic resources that a State has. They also more directly interpret the CWA

2. Bioassessment measurements can be used to interpret a State narrative general aquatic life protection standard. This may apply to all designated aquatic life uses.

3. Bioassessment/biocriteria (an index) can be used to quantify the interpretation of a State's general aquatic life standard.

4. Biocriteria (an index) can be used to quantify the interpretation of a State's narrative biocriterion (if they have such). This may apply to all designated aquatic life uses

5. Bioassessment measurements can be used to interpret compliance of a water body with an existing State designated aquatic life use(s).

6. Biocriteria (an index) can be used to quantify the compliance of a water body with a State's existing designated aquatic life use. This may apply to all designated aquatic life uses or can be tiered by designated use.

7. The BCG provides a spine/ backbone or yard stick on which to implement the above relative to Reference Condition that approximates Biological Integrity.

8. Bioassessment/biocriteria/BCG/HDG/TALU can be used to subcategorize (refine) existing aquatic life uses relative to the current use of a water body, Ref. Condition and human disturbance-- to determine highest achievable biological condition. This would be bioassessment-based uses.

9. Bioassessments/biocriteria/BCG/HDG/TALU can be used to set new aquatic life uses a State's system currently does not include (appended into the current set of uses).

10. Bioassessments can be used to construct a whole new set of designated aquatic life uses (bioassessment based-uses, not water temp. based, recreation-based or fishery-based).

11. Bioassessments/BCG/HDG can be used to construct a whole new set aquatic life uses with subcategories or tiers related to biological integrity and one another. Biocriteria can be adopted to legally define and protect the biological condition of each use.



COMPLEX