



*Monitoring Plan*

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## **Sampling and Analysis Plan for a Screening Study of Bioaccumulation on the California Coast**

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DRAFT

SAMPLING AND ANALYSIS PLAN  
FOR A SCREENING STUDY  
OF BIOACCUMULATION  
ON THE CALIFORNIA COAST

The Bioaccumulation Oversight Group (BOG)  
Surface Water Ambient Monitoring Program

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## **I. INTRODUCTION**

This document presents a plan for sampling and analysis of sport fish in a two-year screening survey of bioaccumulation on the California coast. This work will be performed as part of the State Water Resources Control Board's Surface Water Ambient Monitoring Program (SWAMP). This effort is part of a new long-term Bioaccumulation Monitoring Project that is providing comprehensive monitoring of bioaccumulation in California water bodies.

Oversight for this Project is being provided by the SWAMP Roundtable. The Roundtable is composed of State and Regional Board staff and representatives from other agencies and organizations including USEPA, the Department of Fish and Game, the Office of Environmental Health Hazard Assessment, and the University of California. Interested parties, including members of other agencies, consultants, or other stakeholders are also welcome to participate.

The Roundtable has formed a subcommittee, the Bioaccumulation Oversight Group (BOG) that focuses on the Bioaccumulation Monitoring Project. The BOG is composed of State and Regional Board staff and representatives from other agencies and organizations including USEPA, the Department of Fish and Game, the Office of Environmental Health Hazard Assessment, and the San Francisco Estuary Institute. The members of the BOG individually and collectively possess extensive experience with bioaccumulation monitoring.

The BOG has also convened a Bioaccumulation Peer Review Panel that is providing programmatic evaluation and review of specific deliverables emanating from the Project, including this Sampling Plan. The members of the Panel are internationally-recognized authorities on bioaccumulation monitoring.

The BOG was formed and began developing a strategy for designing and implementing a statewide bioaccumulation monitoring program in September 2006. To date the efforts of the BOG have been focused on a two-year screening survey of bioaccumulation in sport fish of California lakes and reservoirs (Davis et al. 2008). Under this effort, fish were collected in the summers of 2007 and 2008. A draft report on results from the first year is currently in review. A final report covering both years of the survey will be prepared in the fall of 2009.

## **II. GENERAL ASPECTS OF THE SWAMP BIOACCUMULATION MONITORING PROJECT**

### **A. Addressing Multiple Beneficial Uses**

Bioaccumulation in California water bodies has an adverse impact on both the fishing and aquatic life beneficial uses (Davis et al. 2007). The fishing beneficial use is affected by human exposure to bioaccumulative contaminants through consumption of sport fish. The aquatic life beneficial use is affected by exposure of wildlife to

1 bioaccumulative contaminants, primarily piscivorous species exposed through  
2 consumption of small fish. Different indicators are used to monitor these different types  
3 of exposure. Monitoring of status and trends in human exposure is accomplished through  
4 sampling and analyzing sport fish. On the other hand, monitoring of status and trends in  
5 wildlife exposure can be accomplished through sampling and analysis of wildlife prey  
6 (small fish, other prey species) or tissues of the species of concern (e.g., bird eggs or  
7 other tissues of juvenile or adults of the species at risk).

8  
9 Over the long-term, a SWAMP bioaccumulation monitoring program is  
10 envisioned that assesses progress in reducing impacts on both the fishing and aquatic life  
11 beneficial uses for all water bodies in California. In the near-term, however, funds are  
12 limited, and there is a need to demonstrate the value of a comprehensive statewide  
13 bioaccumulation monitoring program through successful execution of specific  
14 components of a comprehensive program. Consequently, the BOG has decided to focus  
15 on sampling that addresses the issue of bioaccumulation in sport fish and impacts on the  
16 fishing beneficial use. This approach is intended to provide the information that the state  
17 government and the public would consider to be of highest priority. Monitoring focused  
18 on evaluating the aquatic life beneficial use will be included in the Project when  
19 expanded funding allows a broader scope.

## 20 21 **B. Addressing Multiple Monitoring Objectives and Assessment Questions for** 22 **the Fishing Beneficial Use**

23  
24 The BOG has developed a set of monitoring objectives and assessment questions  
25 for a statewide program evaluating the impacts of bioaccumulation on the fishing  
26 beneficial use (Table 1). This assessment framework is consistent with frameworks  
27 developed for other components of SWAMP, and is intended to guide the  
28 bioaccumulation monitoring program over the long-term. The four objectives can be  
29 summarized as 1) status; 2) trends; 3) sources and pathways; and 4) effectiveness of  
30 management actions.

31  
32 Over the long-term, the primary emphasis of the statewide bioaccumulation  
33 monitoring program will be on evaluating status and trends. Bioaccumulation monitoring  
34 is a very effective and essential tool for evaluating status, and is often the most cost-  
35 effective tool for evaluating trends. Monitoring status and trends in bioaccumulation will  
36 provide some information on sources and pathways and effectiveness of management  
37 actions at a broader geographic scale. However, other types of monitoring (i.e., water and  
38 sediment monitoring) and other programs (regional TMDL programs) are more  
39 appropriate for addressing sources and pathways and effectiveness of management  
40 actions.

41  
42 In the near-term, the primary emphasis of the statewide bioaccumulation  
43 monitoring program will be on evaluating Objective 1 (status). The reasons for this are:

- 44 1. a systematic statewide assessment of status has never been performed and is  
45 urgently needed;

- 1 2. we are starting a new program and establishing a foundation for future
- 2 assessments of trends;
- 3 3. past monitoring of sport fish established very few time series that are useful in
- 4 trend analysis that this program could have built upon.

### 5

### 6 **C. Addressing Multiple Habitat Types**

### 7

8 SWAMP has defined the following categories of water bodies:

- 9 • lakes and reservoirs;
  - 10 • bays and estuaries;
  - 11 • coastal waters;
  - 12 • large rivers;
  - 13 • wadeable streams; and
  - 14 • wetlands.
- 15

16 Due to their vast number, high fishing pressure, and a relative lack of information  
17 on bioaccumulation (Davis et al. 2007), lakes and reservoirs were identified as the first  
18 priority for monitoring. Coastal waters have been selected as the next priority, due to  
19 their importance for fishing and a relative lack of past monitoring. A Coastal Fish  
20 Contamination Monitoring Program was initiated in 1998 (Gassel et al. 2002). This  
21 program was developed to assess the health risks of consumption of sport fish and  
22 shellfish from nearshore waters along the entire California coast. The CFCP was  
23 considered to be a critical component of a comprehensive coastal water quality protection  
24 program, and an important opportunity to build a long-term coastal monitoring database  
25 for water quality and contaminants in fish. However, the CFCP, along with the other two  
26 major state bioaccumulation monitoring programs (the Toxic Substances Monitoring  
27 Program and the State Mussel Watch Program) were discontinued in 2003 as plans for  
28 SWAMP began to take shape. Systematic monitoring of bioaccumulation in fish on the  
29 coast was therefore only in place for a few years. Given the extensive area, multiple  
30 habitats (coastline, bays and estuaries), diversity of species to be covered, and the amount  
31 of funding available (\$500,000 of SWAMP funds for sampling and analysis), the coastal  
32 waters survey is also going to be a two-year effort spanning 2009 and 2010. In 2011,  
33 SWAMP will monitor bioaccumulation in California rivers and streams. In 2012, the  
34 long-term plan calls for beginning another five-year cycle of monitoring, with another  
35 two-year lake survey.

36

37 In summary, focusing on two closely associated habitat types (the coast and bays  
38 and estuaries), one objective (status), and one beneficial use (fishing) will allow us to  
39 provide reasonable coverage and a thorough assessment of bioaccumulation in  
40 California's coastal waters over a two-year period.

### 1 III. DESIGN OF THE COASTAL WATERS SURVEY

#### 2 3 A. Management Questions for this Survey

4  
5 Three management questions have been articulated to guide the 2009-2010 survey  
6 of the status of bioaccumulation in sport fish on the California coast. These management  
7 questions are specific to this initial screening effort.

8  
9 One major difference between this set of questions and the questions for the lakes  
10 survey is that the question regarding 303(d) listing is not included here. The 303(d)  
11 question was a major driver of the design of the lakes survey. On the coast, however,  
12 303(d) listing is not a high priority for the Water Boards.

#### 13 14 **Management Question 1 (MQ1)**

##### 15 Status of the Fishing Beneficial Use

16 For popular fish species, what percentage of popular fishing areas have low  
17 enough concentrations of contaminants that fish can be safely consumed?

18  
19 Answering this question is critical to determining the degree of impairment of the  
20 fishing beneficial use across the state due to bioaccumulation. This question places  
21 emphasis on characterizing the status of the fishing beneficial use through monitoring of  
22 the predominant pathways of exposure – the popular fish species and fish areas. This  
23 focus is also anticipated to enhance public and political support of the program by  
24 assessing the resources that people care most about. The determination of percentages  
25 captures the need to perform a statewide assessment of the entire California coast. The  
26 emphasis on safe consumption calls for: a positive message on the status of the fishing  
27 beneficial use; evaluation of the data using thresholds for safe consumption; and  
28 performing a risk-based assessment of the data.

29  
30 The data needed to answer this question are average concentrations in popular fish  
31 species from popular fishing locations. Inclusion of as many popular species as possible  
32 is important to understanding the nature of impairment in any areas with concentrations  
33 above thresholds. In some areas, some fish may be safe for consumption while others are  
34 not, and this is valuable information for anglers. Monitoring species that accumulate  
35 high concentrations of contaminants (“indicator species”) is valuable in answering this  
36 question: if concentrations in these species are below thresholds, this is a strong  
37 indication that an area has low concentrations.

#### 38 39 **Management Question 2 (MQ2)**

##### 40 Regional Distribution

41 What is the distribution of contaminant concentrations in fish within regions?

42  
43 Answering this question will provide information that is valuable in formulating  
44 management strategies for observed contamination problems. This information will  
45 allow managers to prioritize their efforts and focus attention on the areas with the most

1 severe problems. Information on regional distribution will also provide information on  
2 sources and fate that will be useful to managers.

3  
4 This question can be answered with different levels of certainty. For a higher and  
5 quantified level of certainty, a statistical approach with replicate observations in the  
6 spatial units to be compared is needed. In some cases, managers can attain an adequate  
7 level of understanding for their needs with a non-statistical, non-replicated approach.  
8 With either approach, good estimates of average concentrations within each spatial unit  
9 are needed.

### 10 11 **Management Question 3 (MQ3)**

#### 12 **Need for Further Sampling**

13 Should additional sampling of bioaccumulation in sport fish (e.g., more species or  
14 larger sample size) in an area be conducted for the purpose of developing  
15 comprehensive consumption guidelines?

16  
17 This screening survey of the entire California coast will provide a preliminary  
18 indication as to whether many areas that have not been sampled thoroughly to date may  
19 require consumption guidelines. Consumption guidelines provide a mechanism for  
20 reducing human exposure in the short-term. The California Office of Environmental  
21 Health Hazard Assessment (OEHHA), the agency responsible for issuing consumption  
22 guidelines, needs samples representing 9 or more fish from a variety of species abundant  
23 in a water body in order to issue guidance. It is valuable to have information not only on  
24 the species with high concentrations, but also the species with low concentrations so  
25 anglers can be encouraged to target the low species. The diversity of species on the coast  
26 demands a relatively large effort to characterize interspecific variation. Answering this  
27 question is essential as a first step in determining the need for more thorough sampling in  
28 support of developing consumption guidelines.

#### 29 30 **Overall Approach**

31  
32 The overall approach to be taken to answer these three questions is to perform a  
33 statewide screening study of bioaccumulation in sport fish on the California coast.  
34 Answering these questions will provide a basis for decision-makers to understand the  
35 scope of the bioaccumulation problem and will provide regulators with information  
36 needed to establish priorities for both cleanup actions and development of consumption  
37 guidelines.

38  
39 It is anticipated that the screening study may lead to more detailed followup  
40 investigations of areas where consumption guidelines and cleanup actions are needed.  
41 Funding for these followup studies will come from other local or regional programs  
42 rather than the statewide monitoring budget.  
43

1 **B. Coordination**

2  
3 Through coordination with other programs, SWAMP funds for this survey are  
4 going to be highly leveraged to achieve a much more thorough statewide assessment than  
5 could be achieved by SWAMP alone.  
6

7 First, this effort will be closely coordinated with bioaccumulation monitoring for  
8 Bight '08, a comprehensive regional monitoring program for the Southern California  
9 Bight (SCB). Every five years, dischargers in the SCB collaborate to perform this  
10 regional monitoring. Bioaccumulation monitoring is one element of the Bight Program.  
11 Most of the work for this most recent round of Bight monitoring was performed in 2008.  
12 The bioaccumulation element, however, was delayed to 2009 in order to allow  
13 coordination with the SWAMP survey. The Bight group wanted to conduct sport fish  
14 sampling, but lacks the infrastructure to perform sample collection. The Bight group is  
15 therefore contributing approximately \$240,000 worth of analytical work (analysis of  
16 PCBs and organochlorine pesticides in 225 samples) to the joint effort. This is allowing  
17 more intensive sampling of the Bight region than either program could achieve  
18 independently.  
19

20 The SWAMP survey will also be coordinated with intensive sampling in San  
21 Francisco Bay by the Regional Monitoring Program for Water Quality in the San  
22 Francisco Estuary (RMP). The RMP conducts thorough sampling of contaminants in  
23 sport fish in the Bay on a triennial basis (see Hunt et al. [2008] for the latest results).  
24 This sampling has been conducted since 1994. The RMP will provide complete and  
25 thorough coverage of the Bay, with no additional effort by SWAMP needed. In addition,  
26 to coordinate with the SWAMP effort, the RMP will analyze additional species to allow  
27 for more extensive comparisons of the Bay with coastal areas and bays in other parts of  
28 the state. The RMP will benefit from this collaboration by SWAMP contributing: 1) a  
29 statewide dataset that will help in interpretation of RMP data and 2) a statewide report  
30 that will include an assessment and reporting of Bay data that will make production of a  
31 separate report by the RMP unnecessary. The RMP effort represents \$215,000 of  
32 sampling and analysis.  
33

34 In addition, the Region 4 Water Board is going to supplement the statewide  
35 survey with another \$110,000 to provide for more thorough coverage of the SCB.  
36

37 In all, these collaborations are more than doubling the total amount of SWAMP  
38 funding available for sampling and analysis in year 1 of the coastal waters survey. Each  
39 of the collaborating programs will benefit from the consistent statewide assessment,  
40 increased information due to sharing of resources, and efforts to ensure consistency in the  
41 data generated by the programs (e.g., analytical intercalibration).  
42

43 The Bight group and the RMP each have committees that provide oversight of  
44 these long-term monitoring programs and a history of monitoring in their regions.  
45 Consequently, the sampling design in each of these regions will vary in minor ways from

1 the design for the rest of the state. More information on these programs and the specific  
2 designs for these regions is provided in Section L.

### 3 4 **C. Phased Approach**

5  
6 The survey is being conducted over two years to allow thorough coverage of the  
7 entire coast with available funds. The study is being phased to facilitate coordination and  
8 continuing demonstration of successful monitoring by placing a priority on generating  
9 information that is of maximum value to regulators and the public.

10  
11 In year 1, sampling will focus on the SCB (Water Board regions 4, 8 and 9 – see  
12 Figure 1) and San Francisco Bay and adjacent coastal areas (Region 2). This will allow  
13 for coordination with Bight '08 and the RMP, which are scheduled for 2009. This will  
14 also provide a basis for a report on year 1 that describes bioaccumulation in the most  
15 populated and heavily fished areas in the state near San Francisco and Los Angeles.

16  
17 Sampling in year 2 will cover the other coastal regions (1 and 3) and any other  
18 remaining areas not covered in year 1. The second year report will present the data for  
19 these areas and also provide a comprehensive assessment of the entire two-year dataset.

### 20 21 **D. Spatial Considerations**

22  
23 California has 1600xx miles of coastline that spans a diversity of habitats and fish  
24 populations, and dense human population centers with a multitude of popular fishing  
25 locations. Sampling this vast area with a limited budget is a challenge.

26  
27 The approach being employed to sample this vast area is to divide the coast into  
28 70xx spatial units called “zones” (Figure 2). The use of this zone concept is consistent  
29 with the direction that OEHHA will take in the future in development of consumption  
30 guidelines for coastal areas. Advice has been issued on a pier-by-pier basis in the past in  
31 Southern California, and this approach has proven to be unsatisfactory. All of these  
32 zones will be sampled, making a probabilistic sampling design unnecessary.

33  
34 The sampling will be focused on nearshore areas, including bays and estuaries, in  
35 waters not exceeding 200 m in depth, and mostly less than 60 m deep. These are the  
36 coastal waters where most of the fishing occurs.

37  
38 Several criteria were considered in drawing the boundaries of the zones.

- 39 1. Fishing pressure. Zones are smaller and more numerous in area with more fishing  
40 pressure. The location of fishing piers and other fishing access points was an  
41 important factor in zone delineation. On the other hand, the zones are larger in  
42 remote areas with little fishing activity.
- 43 2. Even distribution. To ensure coverage of the entire coast, the zones are generally  
44 spread evenly throughout, with adjustments made for fishing pressure as  
45 described above.

3. Homogeneity of contamination. Land use and hydrology were considered in drawing boundaries to reflect known patterns of contamination.
4. Stakeholder interest. The boundaries were reviewed by stakeholders (Water Board representatives, stakeholders in the Bight Group) and modified according to their needs.

Popular fishing locations were identified from Jones (2004) and discussions with stakeholders. Zones were developed in consultation with Water Board staff from each of the nine regions, Bight Group stakeholders, and the BOG.

## **C. Sampling Design Within Each Zone**

### **1. Species Targeted**

Selecting fish species to monitor on the California coast is a complicated task due to the relatively high diversity of species, regional variation over the considerable expanse of the state from north to south, variation in habitat and contamination between coastal waters and enclosed bays and harbors, and the varying ecological attributes of potential indicator species. The list of possibilities was narrowed down by considering the following criteria, listed in order of importance.

1. Popular for consumption
2. Sensitive indicators of problems
3. Widely distributed
4. Cleaner species
5. Represent different exposure pathways (benthic vs pelagic)
6. Continuity with past sampling

Information relating to these criteria is presented below.

The BOG elected not to include shellfish in this survey, due to the limited budget available and the lower consumption, lower risks to human health, and the added expense that would be required to collect shellfish.

#### **Popular for Consumption**

As recommended by USEPA (2000) in their document “Guidance for Assessing Chemical Contaminant Data for Use in Fish Advisories,” the primary factor considered in selecting species to monitor was a high rate of human consumption. Fortunately, good information on recreational fish catch is available from the Recreational Fisheries Information Network (RecFIN), a product of the Pacific States Marine Fisheries Commission (PSMFC). Established in 1992, RecFIN is designed to integrate state and federal marine recreational fishery sampling efforts into a single database to provide important biological, social, and economic data for Pacific coast recreational fishery biologists, managers and anglers. Fish catch data are available at:

[www.recfin.org/forms/est2004.html](http://www.recfin.org/forms/est2004.html). Additional data were obtained from Wade Van Buskirk of the PSMFC. The data were for the period Jan 2005 to Dec 2007.

1 Many different taxonomic groups of fish are found on the coast (e.g., rockfish,  
2 surfperch, or sharks) and some of these groups consist of quite a diversity of species. The  
3 sampling design is based primarily on coverage of a representative of selected groups  
4 within each zone. RecFIN data were used to identify the groups to target. Table 2 shows  
5 these data for the three regions (south, central and north) and specific data for the coast  
6 (ocean < 3 mi) and bays and harbors. Data include mass of catch in tonnes and counts in  
7 thousands (parentheses). The mass and catch data were ranked for each region, then the  
8 ranks for each species were averaged to obtain an average rank. The average rank was  
9 used as the index of popularity for fish consumption. For example, in southern California  
10 coastal waters, the most popular groups included chub mackerel; perch; flatfish; sharks,  
11 skates, and rays; rockfish; and croaker. The popular groups varied among the three  
12 regions of the state (south, central, and north) and between coastal waters and bays and  
13 harbors.

14  
15 The next task was to select species within each group that was targeted for  
16 sampling. For these decisions, RecFIN data for individual species were considered  
17 (Table 3). For example, rockfish are a popular group along most of the coast. Data for  
18 individual rockfish species were examined to identify the most popular species in each  
19 region. In coastal waters (“ocean < 3 mi” in Tables 2 and 3) of southern California, kelp  
20 bass (which were included in the “rockfish” group), were the most popular species in this  
21 group by far. Therefore, this species was selected as the primary target species for the  
22 rockfish group in this region. Since it is not always possible to collect the species that are  
23 targeted in every zone, the sampling crew will have a prioritized menu of other potential  
24 target species. Primary target species will be given the highest priority. If primary  
25 targets are not available in sufficient numbers, secondary targets have been identified.  
26 For rockfish, in the southern California ocean region, barred sand bass were the second  
27 most abundant species, and are at the top of a list of several possible secondary target  
28 species. In this manner, the RecFIN data were used to select primary and secondary  
29 targets for all of the sampling strata along the coast.

### 30 Sensitive Indicators

31  
32  
33 While catch data were the primary determinant of the list of target species, some  
34 adjustments were made to ensure an appropriate degree of emphasis on sensitive  
35 indicators of contamination. USEPA (2000) also recommends consideration of this  
36 (expressed as “the potential to bioaccumulate high concentrations of chemical  
37 contaminants”) as a criterion of major importance. Including these species is useful in  
38 assessing the issue of safe consumption (contained in MQ1) – if the sensitive indicator  
39 species in an area are below thresholds of concern then this provides an indication that all  
40 species in that area are likely to be below thresholds.

41  
42 Different contaminants have different mechanisms of accumulation and therefore  
43 a combination of species is needed to ensure inclusion of the appropriate sensitive  
44 indicators. Mercury biomagnifies primarily through its accumulation in muscle tissue, so  
45 predators such as sharks tend to have the highest mercury concentrations. In contrast, the  
46 organic contaminants of concern also biomagnify, but primarily through accumulation in

1 lipid. Concentrations of organics are therefore also influenced by the lipid content of  
2 the species, with species that are higher in lipid having higher concentrations. Species  
3 such as white croaker tend to have high lipid concentrations in their muscle tissue, and  
4 therefore usually have the highest concentrations of organics.

5  
6 Consequently, target species in this study will include both high lipid species such  
7 as croaker and surfperch, and predators that accumulate mercury such as sharks. These  
8 considerations had an influence on the target species list. For example, white croaker has  
9 a high potential for accumulation of organics and has been sampled extensively in past  
10 studies in both southern California and San Francisco Bay. Therefore, even though white  
11 croaker did not quite make the list of the top five most popular species in these areas, it  
12 was still included as a primary target.

### 13 14 Spatial Distribution

15  
16 Consideration in selection of target species was also given to their spatial  
17 distribution in order to provide better information for answering MQ2 (regional  
18 distribution). This is also recommended as an important criterion to consider by USEPA  
19 (2000). Due to interspecific variation in bioaccumulation, the availability of consistent  
20 species across the spatial units of interest is critical to maximizing information obtained  
21 on spatial patterns. The sampling design complies with this criterion as much as possible,  
22 given the primary consideration given to the two criteria described previously. As one  
23 example, shiner surfperch were selected as a secondary target for the central California  
24 coast, even though their catch was a bit lower than walleye surfperch, in order to allow  
25 for better comparison with the shiner surfperch data for central California bays and  
26 harbors.

### 27 28 Other Factors

29  
30 Other factors were considered but did not have a major influence on the design  
31 due to the limited resources available.

- 32 – Cleaner species. Provide information useful in developing safe eating guidelines.  
33 More focused effort to obtain information on these species is left to future studies.
- 34 – Different exposure pathways (benthic vs pelagic). Not a high priority with the limited  
35 budget.
- 36 – Continuity with past sampling. This was a consideration in some areas, but past  
37 sampling also focused on the popular species, so the actual influence of this was not  
38 significant.

### 39 40 The Target Species

41  
42 Table 4 shows the lists of primary and secondary species for each region and  
43 stratum based on the considerations discussed above. The available budget will allow for  
44 analysis of five species per zone. Therefore, the Table shows five primary targets for  
45 each stratum. One exception is the coast in southern California, where (in accordance

1 with Bight Group preferences) the fifth species to be analyzed will be determined based  
2 on what is caught in the sample collection process.

3  
4 A summary of basic ecological attributes of the primary and secondary target  
5 species is presented in Table 5. This information will be useful in performing spatial  
6 comparisons in cases where it was not possible to collect the same species in the spatial  
7 units to be compared. In these cases, comparisons may be evaluated for species from the  
8 same guilds and with similar attributes.

## 9 10 **2. Sampling Sites**

11  
12 Within each zone, specific sites will be selected for sample collection. Criteria to  
13 be considered in determining the placement of sampling sites will include the existence  
14 of discrete centers of fishing activity, road or boat ramp access, known patterns of spatial  
15 variation in contamination or other factors influencing bioaccumulation, and possibly  
16 other factors. The primary emphasis will be on sampling in areas that are popular for  
17 fishing. Popular fishing areas will be identified through published sources (e.g., Jones  
18 [2004]) and consultation with agency staff.

## 19 20 **3. Replication**

21  
22 There will be no replication of sites within a zone. If the sampling crew is unable  
23 to obtain sufficient samples at the first site sampled, they will move to the next site where  
24 fishing pressure is high and it is likely to obtain the needed samples.

25  
26 In general, there will be only one composite sample (compositing is discussed  
27 further below) collected for each species in each zone. With the limited resources  
28 available, it is considered a higher priority to obtain information on different species than  
29 to attempt to provide a stronger basis for statistical spatial comparisons among zones.  
30 Exceptions to this are the southern California Bight (SCB) and San Francisco Bay. In the  
31 SCB, the Bight Group is making funds available for analyzing three replicates of kelp  
32 bass, white croaker, and one other species within each zone. These are not site replicates,  
33 however – the replicates can be collected from a single site, if that is possible, or from  
34 multiple sites if that is necessary. These are simply multiple replicates of the target  
35 species from a given zone. This same basic approach will be followed in San Francisco  
36 Bay, but the Bay will be divided relatively finely into five zones.

## 37 38 **4. Size Ranges and Compositing for Each Species**

### 39 40 **Size Ranges and Compositing**

41  
42 Chemical analysis of trace organics is relatively expensive (\$519 per sample for  
43 PCB congeners and \$557 per sample for organochlorine pesticides), and the management  
44 questions established for this survey can be addressed with good information on average  
45 concentrations, so a compositing strategy will be employed for these chemicals.

46

1 Chemical analysis of mercury is much less expensive (\$66 per sample) and  
2 mercury concentrations are known to be closely correlated with fish size in many species.  
3 Collecting data on mercury concentrations in individual fish can provide a basis for  
4 statistical analysis (ANCOVA) to evaluate spatial or temporal patterns in a manner that  
5 filters out the influence of fish size (for example, see Davis et al. [2008]). Consequently,  
6 the sampling design for selected mercury indicator species includes analysis of mercury  
7 in individual fish. For the mercury indicator species, an analysis of covariance approach  
8 will be employed, in which the size:mercury relationship will be established for each  
9 location and an ANCOVA will be performed that will allow the evaluation of differences  
10 in slope among the locations and the comparison of mean concentrations and confidence  
11 intervals at a standard length, following the approach of Tremblay (1998). Experience  
12 applying this approach in the Central Valley indicates that to provide robust regressions  
13 10 fish spanning a broad range in size are needed (Davis et al. 2003, Davis et al. 2008).

14  
15 Specific size ranges to be targeted for each species are listed in Table 6.  
16 XX UNDER CONSTRUCTION  
17 xx are the key mercury indicators. These species have a high trophic position and a  
18 strong size:mercury relationship. These species will be analyzed individually for  
19 mercury, and composites from these fish will also be prepared for analysis of organics.  
20 The numbers and sizes indicated for these species will provide the size range needed to  
21 support ANCOVA.

22  
23 Size ranges for other species are based on a combination of sizes prevalent in past  
24 sampling (Melwani et al. 2007) and the 75% rule recommended by USEPA (2000) for  
25 composite samples.

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27  
28 The sampling crew will be reporting their catch back to the BOG on a weekly  
29 basis to make sure that the appropriate samples are collected and to address any  
30 unanticipated complications.

#### 31 32 **D. Sample Processing and Analysis**

33  
34 Upon collection each fish collected will be tagged with a unique ID. Several  
35 parameters will be measured in the field, including total length (longest length from tip of  
36 tail fin to tip of nose/mouth), fork length (longest length from fork to tip of nose/mouth),  
37 and weight. Total length changes with freezing and thawing and is best noted in the field  
38 for greatest accuracy and because it is the measure fishers and wardens use to determine  
39 whether a fish is legal size. Doing fork length at the same time simplifies matters, and  
40 might help with IDs later to sort out freezer mishaps.

41  
42 Whole fish will be wrapped in aluminum foil and frozen on dry ice for  
43 transportation to the laboratory, where they will be stored in freezers. Fish will be kept  
44 frozen wrapped in foil until the time of dissection. Dissection and compositing of muscle  
45 tissue samples will be performed following USEPA guidance (USEPA 2000). At the time  
46 of dissection, fish will be placed in a clean lab to thaw. After thawing, fish will be cleaned

1 by rinsing with de-ionized (DI) and ASTM Type II water, and handled only by personnel  
2 wearing polyethylene or powder-free nitrile gloves (glove type is analyte dependent). All  
3 dissection materials will be cleaned by scrubbing with Micro® detergent, rinsing with tap  
4 water, DI water, and finally ASTM Type II water.

5  
6 In general, fish will have the skin dissected off, and only the fillet muscle tissue  
7 will be used for analysis. This is inconsistent with the guidance of USEPA (2000) that  
8 recommends that fish with scales have the scales removed and be processed with skin on,  
9 and skin is only removed from scaleless fish (e.g. catfish). The BOG is aware of this  
10 difference, but favors skin removal. Skin removal has been repeatedly used in past  
11 California monitoring. All fish (with limited exceptions) in Toxic Substances Monitoring  
12 Program, the Coastal Fish Contamination Program, and the Fish Mercury Project have  
13 also been analyzed skin-off. Processing fish with the skin on is very tedious and results  
14 in lower precision because the skin is virtually impossible to homogenize thoroughly and  
15 achieving a homogenous sample is difficult. Also, skin-on preparation actually dilutes  
16 the measured concentration of mercury because there is less mercury in skin than in  
17 muscle tissue. The most ubiquitous contaminant in fish in California that leads to most of  
18 our advisories is mercury. By doing all preparation skin-off we will be getting more  
19 homogeneous samples, better precision for all chemicals, and definitely a better measure  
20 of mercury concentrations, which are our largest concern. Surfperch samples will be an  
21 exception to this rule. Surfperch are too small for skin removal. Procedures used in past  
22 monitoring (removing heads, tails, and guts; leaving muscle with skin and skeleton to be  
23 included in the composites as in the RMP) will be used.

24  
25 Mercury will be analyzed according to EPA 7473, "Mercury in Solids and  
26 Solutions by Thermal Decomposition, Amalgamation, and Atomic Absorption  
27 Spectrophotometry" using a Direct Mercury Analyzer. Samples, blanks, and standards  
28 will be prepared using clean techniques. ASTM Type II water and analytical grade  
29 chemicals will be used for all standard preparations. A continuing calibration verification  
30 (CCV) will be performed after every 10 samples. Initial and continuing calibration  
31 verification values must be within  $\pm 20\%$  of the true value, or the previous 10 samples  
32 must be reanalyzed. Three blanks, a standard reference material (DORM-2), as well as a  
33 method duplicate and a matrix spike pair will be run with each set of samples.

34  
35 Organochlorine pesticides will be analyzed according to EPA 8081AM,  
36 "Organochlorine Pesticides by Gas Chromatography". PCBs and PBDEs will be  
37 analyzed according to EPA 8082M, "Polychlorinated Biphenyls (PCBs) by Gas  
38 Chromatography". Samples, blanks, and standards will be prepared using clean  
39 techniques. ASTM Type II water and analytical grade chemicals will be used for all  
40 standard preparations. A continuing calibration verification (CCV) will be performed  
41 after every 10 samples. Initial and continuing calibration verification values must be  
42 within  $\pm 25\%$  of the true value, or the previous 10 samples must be reanalyzed. One  
43 blank, a laboratory control spike (LCS), as well as a method duplicate and a matrix spike  
44 pair will be run with each set of samples.

45  
46

## 1 E. Analytes

2  
3 Table 7 provides a summary of the contaminants included on the list of analytes  
4 for the study. Since the study is focused on assessing the impacts of bioaccumulation on  
5 the fishing beneficial use, the list is driven by concerns over human exposure.  
6 Contaminants were included if they were considered likely to provide information that is  
7 needed to answer the three management questions for the study (see pages 6-7).

8  
9 Additional discussion of the analytes is provided below.

### 10 Ancillary Parameters

11  
12 Ancillary parameters to be measured in the lab include moisture and lipid (Table 8). Fish  
13 sex will not be determined as it is not considered critical for this screening study.

### 14 Mercury

15  
16 Mercury is the contaminant of greatest concern with respect to bioaccumulation on a  
17 statewide basis. Based on past studies (Davis et al. 2007), mercury is expected to exceed  
18 the threshold of concern in many lakes and reservoirs. Mercury will be measured as total  
19 mercury. Nearly all of the mercury present in edible fish muscle is methylmercury, and  
20 analysis of fish tissue for total mercury provides a valid, cost-effective estimate of  
21 methylmercury concentration. Mercury will be analyzed in all samples because a  
22 substantial proportion of samples of each are expected to exceed the threshold of concern.

### 23 PCBs

24  
25 PCBs are the contaminant of second greatest concern with respect to bioaccumulation on  
26 a statewide basis (Davis et al. 2007). PCBs will be analyzed using a congener specific  
27 method. A total of 55 congeners will be analyzed. PCBs will be analyzed in all  
28 composite samples.

### 29 Legacy pesticides

30  
31 Based on past studies (Davis et al. 2007), legacy pesticides are generally expected to  
32 exceed thresholds of concern in a very small percentage of California lakes and  
33 reservoirs. An exception to this would be the portion of the SCB with significant historic  
34 contamination. Pesticides will be analyzed in all composite samples.

### 35 PBDEs

36  
37 Few data are currently available on PBDEs in California sport fish, and a threshold of  
38 concern has not yet been established. However, a rapid increase in concentrations in the  
39 1990s observed in San Francisco Bay and other parts of the country raised concern about  
40 these chemicals, and led to a ban on the production and sale of the penta and octa  
41 mixtures in 2006 (Oros et al. 2005). The deca mixture is still produced commercially. A

1 threshold of concern is anticipated to be established soon by USEPA. The most  
2 important PBDE congeners with respect to bioaccumulation are PBDEs 47, 99, and 100.  
3 These congeners, and a few others, can be measured along with the PCBs at no additional  
4 cost as they can be separated using the same column and GC program as the PCBs.  
5 Estimated concentrations will be determined for PBDEs 17, 28, 47, 66, 85, 99, and 100.  
6 PBDEs will be analyzed in all composite samples.

#### 7 8 Dioxins and Dibenzofurans

9  
10 Few data are available on dioxins and dibenzofurans in California sport fish. Perhaps the  
11 best dataset exists for San Francisco Bay, where samples from 1994, 1997, 2000, 2003,  
12 and 2006 indicated that concentrations in high lipid species exceeded a published  
13 screening value of 0.3 TEQs (for dioxins and furans only) by five fold (Greenfield et al.  
14 2003). However, there are no known major point sources of dioxins in the Bay Area and  
15 the concentrations measured in the Bay are comparable to those in rural areas of the U.S.  
16 OEHHA did not include dioxins in their recent evaluation of guidance tissue levels for  
17 priority contaminants due to the lack of data for dioxins in fish throughout the state  
18 (Klasing and Brodberg 2008). Given the relatively high cost of dioxin analysis and these  
19 other considerations, OEHHA recommended that dioxins not be included in this  
20 screening study (Table 9). Dioxins are considered a higher priority by the RMP, so these  
21 analytes will be included for high lipid species (white croaker and shiner surfperch) in  
22 San Francisco Bay.

#### 23 24 Selenium, Organophosphates, PAHs, TBT, and Cadmium

25  
26 Past monitoring (e.g., San Francisco Bay work – SFBRWQCB 1995) indicates that  
27 concentrations of these chemicals in sport fish are generally far below thresholds of  
28 concern for human exposure. Therefore, they will not be included in the present study.  
29 One exception is selenium in San Francisco Bay, where a cleanup plan is being  
30 developed and the Water Board has requested additional information on concentrations in  
31 sport fish.

#### 32 33 Other Emerging Contaminants

34  
35 Other emerging contaminants are likely to be present in California sport fish. Examples  
36 include perfluorinated chemicals, other brominated flame retardants in addition to  
37 PBDEs, and others. Thresholds do not exist for these chemicals, so advisories or 303(d)  
38 listing are not likely in the near future. However, early detection of increasing  
39 concentrations of emerging contaminants can be very valuable for managers, as  
40 evidenced by the PBDE example. Measuring emerging contaminants would not directly  
41 address the management questions guiding this study, so analysis of these chemicals is  
42 not included in the design. An exception is San Francisco Bay, where the RMP will be  
43 analyzing PFCs.

44

## 1 Omega-3 Fatty Acids

2  
3 Klasing and Brodberg (2008) concluded that there is a significant body of evidence and  
4 general scientific consensus that eating fish at dietary levels that are easily achievable,  
5 but well above national average consumption rates, appears to promote significant health  
6 benefits, including decreased mortality., and that because of the unique health benefits  
7 associated with fish consumption, the advisory process should be expanded beyond a  
8 simple risk paradigm in order to best promote the overall health of the fish consumer.  
9 Much of the health benefits of fish consumption are derived from their relatively high  
10 content of key omega-3 fatty acids, eicosapentaenoic acid (EPA) and docosahexaenoic  
11 acid (DHA). When these data are available, OEHHA can take them into consideration in  
12 developing safe eating guidelines. Few data are available on the omega-3 content of wild  
13 fish. The RMP is planning on obtaining these data for San Francisco Bay fish.

### 14 15 **F. Quality Assurance**

16  
17 This effort will adhere to quality assurance requirements established for the  
18 SWAMP. A QAPP specific to this effort is in preparation.

19  
20 One of the analytical challenges in this project will be coordinating among  
21 different laboratories that will be generating organics data. The Bight Group resource  
22 contribution to the study is in the form of analytical chemistry for more than 200 organics  
23 samples. Multiple labs from the Bight Group will participate. Discussions are underway  
24 to select labs that are capable of generating data of sufficient quality for the study. An  
25 intercalibration exercise is planned for the participating labs to identify any comparability  
26 problems before analysis of the field samples is initiated (see Appendix 1).

### 27 28 **G. Archiving**

29  
30 As described above, aliquots of homogenates of all samples analyzed will be  
31 archived on a short-term basis to provide for reanalysis in case of any mishaps or  
32 confirmation. In addition, aliquots of selected samples will be archived on a long-term  
33 basis.

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35 This will provide a integrative, representative sample for each zone that can be  
36 reanalyzed in later years to confirm earlier analyses, look for new chemicals of concern,  
37 provide material for application of new analytical methods, provide material for other  
38 ecological research, and other purposes.

### 39 40 **H. Ancillary Data**

41  
42 In addition to the primary and secondary target species, other species will also be  
43 observed in the process of sample collection. This “bycatch” will not be collected, but  
44 the sampling crew will record estimates of the numbers of each species observed. This  
45 information may be useful if followup studies are needed in any of the sampled zones.

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1 OTHERS?

2  
3 **I. Timing**  
4

5 Sampling will be conducted from May 2009 through October 2009. Seasonal  
6 variation in body condition and reproductive physiology are recognized as factors that  
7 could affect contaminant concentrations. However, sampling as many zones as possible  
8 is essential to a statewide assessment, and it will take this many months to sample the  
9 zones targeted for 2009.

10  
11 **J. Data Assessment**  
12

13 MQ1 will be assessed by comparing results from each zone to thresholds  
14 established by OEHHA in Klasing and Brodberg (2008) (Tables 11 and 12). Maps,  
15 histograms, and frequency distributions will be prepared to summarize these  
16 comparisons.

17  
18 MQ2 will be assessed through analysis of variance (or analysis of covariance for  
19 the species with mercury in individual fish) for the areas where replicate samples are  
20 available (SCB and San Francisco Bay). For the other areas, nonstatistical methods will  
21 be used (mapping and graphing). Comparison of concentrations between regions may be  
22 performed by treating zones within each region as “replicates”.

23  
24 MQ3 will be assessed in consultation with OEHHA.  
25

26 **K. Products and Timeline**  
27

28 A technical report on the 2009 sampling will be drafted by September 2010 and  
29 will include an assessment of data from two of the most heavily fished portions of the  
30 coast near the populations centers of Los Angeles and San Francisco. The final report,  
31 incorporating revisions in response to reviewer comments, will be completed in January  
32 2011.  
33

34 A second round of sampling is planned for 2010. This work would follow the  
35 same approach described in this document, but focusing on the remaining zones in  
36 Regions 1 and 3, and any other zones not yet covered in 2009. This sampling would  
37 begin May 2010. Preliminary results from the 2009 sampling will be evaluated to  
38 determine whether any adjustments to the design are needed.  
39

40 **L. Regional Enhancements in the Southern California Bight and San Francisco**  
41 **Bay**  
42

43 San Francisco Bay  
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1  
2 The Southern California Bight

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