**STATE WATER RESOURCES CONTROL BOARD**

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

**PROPOSED FINAL STAFF REPORT**

**2018 INTEGRATED REPORT**

FOR CLEAN WATER ACT SECTIONS 305(b) AND 303(d)



**September 18, 2020**

**State of California**

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CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY



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# List of Regulatory Acronyms and Abbreviations

Basin Plan: Regional Water Quality Control Plan

BPTCP: Bay Protection and Toxic Cleanup Program

CalWQA: California Water Quality Assessment (Database)

CCAMP: Central Coast Ambient Monitoring Program

CCC: Criteria Continuous Concentration

CCR: California Code of Regulations

CDPH: California Department of Public Health

CFR: Code of Federal Regulations

CMC: Criteria Maximum Concentration

CSCI: California Stream Condition Index

CTR: California Toxics Rule

CWA: Clean Water Act

FED: Functional Equivalent Document

DFW: California Department of Fish and Wildlife, formerly Department of Fish and Game (DFG)

ILRP: Irrigated Lands Regulatory Program

IR: Integrated Report

ISWEBE: Water Quality Control Plan for Inland Surface Waters, Enclosed Bays, and Estuaries of California

Listing Policy: Water Quality Control Policy for Developing California’s Section 303(d) List

LOE: Line of Evidence

MTRL: Maximum Tissue Residue Level

MWMT: Maximum Weekly Maximum Temperature

NAS: National Academy of Sciences

NHD: National Hydrography Dataset

NOAA: National Oceanic and Atmospheric Administration

NPDES: National Pollutant Discharge Elimination System

OEHHA: California Office of Environmental Health Hazard Assessment

OWTS: Onsite Wastewater Treatment System

PSA: Perennial Streams Assessment

QA: Quality Assurance

QAPP: Quality Assurance Project Plan

QC: Quality Control

RCMP: Reference Condition Monitoring Program

Regional Water Board: Regional Water Quality Control Board

SFEI: San Francisco Estuary Institute

SMCL: Secondary Maximum Contaminant Level

SMWP: State Mussel Watch Program

SQG: Sediment quality guideline

SSO: Site-specific Objective

State Water Board: State Water Resources Control Board

SPoT: Stream Pollution Trends Program

SWAMP: Surface Water Ambient Monitoring Program

TIE: Toxicity Identification Evaluation

TMDL: Total Maximum Daily Load

TSMP: Toxic Substance Monitoring Program

U.S. EPA: U.S. Environmental Protection Agency

USGS: U.S. Geological Survey

WDR: Waste Discharge Requirement

WQO: Water Quality Objective

WQS: Water Quality Standard

# List of Scientific Acronyms and Abbreviations

7DADM: 7-day average of daily maximum temperature

7DAVG: Rolling 7-day average temperature

BMI: Benthic Macro Invertebrates

ºC: Degrees Celsius

ºF: Degrees Fahrenheit

DDE: Dichlorodiphenyldichloroethylene

DDT: Dichlorodiphenyltrichloroethane

DO: Dissolved Oxygen

dw: Dry Weight

ERM: Effects Range Median

FHAB: Freshwater Harmful Algal Bloom

HCH: Hexachlorocyclohexane

HSA: Hydrologic Sub Area

HU: Hydrologic Unit

HUC-12: Hydrologic Unit Code “12” subwatershed

IBI: Index of Biological Integrity

Kg: Kilogram(s)

MCL: Maximum Contaminant Level

MDL: Method Detection Limit

mg/kg: Milligrams per Kilogram (parts per million)

mg/L: Milligrams per Liter (parts per million)

μg/g: Micrograms per Gram (parts per million)

μg/L: Micrograms per Liter (parts per billion)

MTBE: Methyl Tertiary-butyl Ether

ng/g: Nanograms per Gram (parts per billion)

ng/L: Nanograms per Liter (parts per trillion)

NTU: Nephelometric Turbidity Unit

oc: Organic Carbon

PAH: Polynuclear Aromatic Hydrocarbon

PBDE: Polybrominated Diphenyl Ethers

PCB: Polychlorinated Biphenyl

PEL: Probable Effects Level

pg/L: Picograms per Liter

RBI: Relative Benthic Index

RL: Reporting Level

SSM: Single Sample Maximum

STV: Statistical Threshold Value

TDS: Total Dissolved Solids

TEF: Toxicitiy Equivalency Factor

TL: Trophic Level

TSS: Total Suspended Solids

ww: Wet Weight

# Executive Summary

The goal of the Clean Water Act (“CWA”) is "to restore and maintain the chemical, physical, and biological integrity of the Nation's waters." (33 U.S.C § 1251(a).) Pursuant to Clean Water Act sections 303(d) and 305(b) (33 U.S.C. §§ 1313(d), 1315(b)), each state is required to report to the U.S. Environmental Protection Agency (“U.S. EPA”) on the overall quality of the waters within its boundaries. The U.S. EPA then compiles these reports into their biennial “National Water Quality Inventory Report” to Congress. Under CWA section 303(d), states are required to review, make changes as necessary, and submit to U.S. EPA a list identifying waterbodies not meeting water quality standards and the water quality parameter (i.e., pollutant) not being met (referred to as the “303(d) list”). States are required to include a priority ranking of such waters, taking into account the severity of the pollution and the uses to be made of such waters, including waters targeted for the development of total maximum daily loads (“TMDLs”). Under CWA section 305(b), each state is required to report biennially to the U.S. EPA on the water quality conditions of its surface waters (referred to as the “305(b) report”). States are required to submit their 303(d) lists and 305(b) reports every two years (the “listing cycle”). (40 C.F.R. § 130.7(d).) The State Water Resources Control Board (“State Water Board”) administers this portion of the CWA for the State of California. The U.S. EPA developed guidance to states recommending that the 305(b) report and the 303(d) list be integrated into a single report. For California, this combined report is called the “California Integrated Report” and it satisfies both the CWA section 305(b) and section 303(d) requirements.

For the 2018 listing cycle, assessments are focused on surface waters in the North Coast, Lahontan, and Colorado River regions, as these regions are “on cycle.” All readily available data from waterbodies in these regions were considered. The San Francisco Bay, Los Angeles, Central Valley, and San Diego Regional Water Boards conducted “off-cycle” assessments for one or more waterbodies within their respective regions.

The 2018 Integrated Report updates the 2014/2016 Integrated Report. The updates are based on data and information collected from surface waterbodies (rivers, streams, lakes, bays, estuaries, enclosed lagoons, and coastal waters) located in the aforementioned regions. The updates include changes to the 303(d) list and, pursuant to CWA section 305(b), describe the extent to which surface waters in the state are supporting beneficial uses.

This staff report provides background on the methods used to compile and assess the data. Surface water data were downloaded from the California Environmental Data Exchange Network (CEDEN) and National Water Quality Monitoring Portal for assessment. Data sources include the Water Boards’ Surface Water Ambient Monitoring Program (SWAMP) and other monitoring programs; other state agencies such as the Department of Fish and Wildlife and the Department of Pesticide Regulation; federal agencies such as the U.S. Geological Service and U.S. EPA; Tribes; and local watershed groups. Based on assessments of these data, 177 new listings and 47 new delistings are recommended for the 303(d) list. The assessments are summarized in Waterbody Fact Sheets (see Appendices B and C).

For the 2018 listing cycle, the Lahontan, Colorado River, San Francisco Bay, Los Angeles, and Central Valley Regional Water Boards considered and approved each of their proposed 303(d) lists at a public hearing after providing advance notice and opportunity for comment and responding to all comments. The North Coast Regional Water Board compiled Waterbody Fact Sheets and assembled draft listing and delisting recommendations but did not administer the public process for its region. The State Water Board is administering the listing process for all waters within the North Coast Region in accordance with section 6.2 of the Water Quality Control Policy for Developing California’s Clean Water Act Section 303(d) List.  The San Diego Regional Water Board’s changes were limited to the 305(b) report.

Upon approval of the 303(d) list portion of the 2018 Integrated Report by the State Water Board, the California Integrated Report is submitted to U.S. EPA, which may make changes to the 303(d) list before it approves the final 303(d) list for California.

# About the Integrated Report

The State Water Board, along with the nine Regional Water Quality Control Boards (“Regional Water Boards”) (collectively referred to as the “Water Boards”), protect and enhance the quality of California’s water resources through implementing the Clean Water Act (“CWA”) as amended (33 U.S.C. § 1251 et seq.; CWA, § 101 et seq.), and California’s Porter-Cologne Water Quality Control Act (Wat. Code, § 13000 et seq.).

States that administer the CWA must submit the CWA section 303(d) list of impaired waters to the U.S. Environmental Protection Agency (“U.S. EPA”). CWA section 305(b) requires each state to report biennially to U.S. EPA on the condition of its surface water quality. U.S. EPA guidance to the states recommends the two reports be integrated (U.S. EPA, 2005). For California, this integrated report is called the “California Integrated Report” and combines the State Water Board’s section 303(d) and 305(b) reporting requirements.

## The 303(d) List of Impaired Waters

Federal regulation defines a “water quality-limited segment” as “any segment where it is known that water quality does not meet applicable water quality standards, and/or is not expected to meet applicable water quality standards, even after application of technology-based effluent limitations required by CWA sections 301(b) or 306.” (40 C.F.R. § 130.2(j).) Water segments are also known as waterbodies or waters, and water quality-limited segments are also known as “impaired waterbodies” or “impaired waters.” Under CWA section 303(d), states are required to review, make changes as necessary, and submit to U.S. EPA a list of water quality-limited segments that are not meeting, or are not expected to meet, water quality standards. This is referred to as the 303(d) list of impaired waters, or the “303(d) list.” The 303(d) list must identify the pollutants causing lack of attainment of water quality standards and include a priority ranking of the water quality-limited segments taking into account the severity of the pollution and the uses to be made of the waters. (40 C.F.R. § 130.7(b)(iii)(4).) To restore water quality, a total maximum daily load (“TMDL”) or other regulatory action must be developed to address the impaired waterbodies on the 303(d) list.

Since there may be more than one pollutant causing lack of attainment of water quality standards, each 303(d) listing decision is specific to a pollutant, and there may be multiple 303(d) listings for one waterbody.

### The Listing Policy

Recommendations to place a waterbody on the 303(d) list are made in conformance with the Water Quality Control Policy for Developing California’s Clean Water Act Section 303(d) List, commonly referred to as the “Listing Policy.” (SWRCB 2015.) The Listing Policy identifies the process by which the Water Boards comply with the listing requirements of CWA section 303(d).

The Listing Policy provides direction related to the:

1. Definition of readily available data and information. Readily available data and information is defined as data and information that can be submitted to the California Environmental Data Exchange Network (CEDEN), unless the data type cannot be accepted by CEDEN. Data types that CEDEN cannot accept can be submitted directly to the State Water Board following a procedure established during the data solicitation process.
2. Administration of the listing process including data solicitation and fact sheet preparation.
3. Application and interpretation of chemical-specific water quality standards; bacterial water quality standards; health advisories; bioaccumulation of chemicals in aquatic life tissues; nuisance such as trash, odor, and foam; nutrients; water and sediment toxicity; adverse biological response; and degradation of aquatic life populations and communities.
4. Interpretation of narrative water quality objectives using numeric evaluation guidelines.
5. Data quality assessments including following an approved Quality Assurance Project Plan (QAPP).
6. Data quantity assessments including water segment specific information, data spatial and temporal representation, aggregation of data by reach/area, quantitation of chemical concentrations, evaluation of data consistent with the expression of water quality objectives or criteria, binomial model statistical evaluation, evaluation of bioassessment data, and evaluation of temperature data.
7. The use of a situation-specific weight of evidence approach when all other factors do not result in a listing or delisting where information suggests standards nonattainment or attainment, respectively.

## The 305(b) Report - Integrated Report Condition Categories

To meet CWA section 305(b) requirements of reporting on water quality conditions, the Integrated Report places each waterbody into one of five “Integrated Report Condition Categories.” This categorization is based on the assessment of all available data collected in that waterbody.

Figure 1‑1: 305(b) Integrated Report Condition Categories

|  |  |
| --- | --- |
| **1** | At least one core beneficial use is supported and none are known to be impaired. |
| **2** | Insufficient information to determine beneficial use support. |
| **3** | There is insufficient data and/or information to make a beneficial use support determination but information and/or data indicates beneficial uses may be potentially threatened. |
| **4** | At least one beneficial use is not supported but a TMDL is not needed.  **4a:** A TMDL has been developed and approved by U.S. EPA for any waterbody-pollutant combination, and the approved implementation plan is expected to result in full attainment of the water quality standard within a reasonable, specified time frame.  **4b:** Another regulatory program is reasonably expected to result in attainment of the water quality standard within a reasonable, specified time frame.  **4c:** The non-attainment of any applicable water quality standard for the waterbody segment is the result of pollution and is not caused by a pollutant. |
| **5** | At least one beneficial use is not supported and TMDL is needed. |

The 303(d) list portion of the California Integrated Report consists of waterbodies in Categories 4a, 4b, and 5. U.S. EPA considers only waterbodies in Category 5 to be responsive to the reporting requirements of CWA section 303(d).

## Integrated Report Cycles

The Integrated Report is developed in “cycles.” Each Integrated Report cycle consists primarily of assessments from the three Regional Water Boards that are “on-cycle.” The other six Regional Water Boards that are “off-cycle” may also assess new high-priority data and make new listing or delisting recommendations or changes to the section 305(b) categories.

Each Integrated Report cycle (“listing cycle”) builds from the assessments from the previous cycle. The 303(d) listing decisions and 305(b) waterbody category assignments from the prior cycle are first carried over into the new cycle. All readily available data received during the data solicitation period for the new cycle are then assessed and the listings and categories are updated, as appropriate. These updates are incorporated into the new cycle. Thus the 2018 Integrated Report is an updated version of the 2014/2016 Integrated Report and contains all prior assessments as well as any new or updated assessments based on the data received prior to the end of the data solicitation period for the 2018 listing cycle.

# Assessment Process

This section describes the rationale, methods, and procedures employed by Water Board staff to assess data for the 2018 California Integrated Report.

## Data and Information Used

The State Water Board solicited public data and information from November 3, 2016, to May 3, 2017. All readily available data and information submitted for Regions 1, 6, and 7, and a limited number of high priority data from Regions 2, 4, 5 and 9, were considered. Specifically, data and information that were reviewed included:

* The 2014/2016 303(d) list and its supporting data and information
* Surface Water Ambient Monitoring Program (SWAMP) data
* Irrigated Lands Regulatory Program monitoring data
* Southern California Coastal Water Research Project data
* San Francisco Estuary Institute’s Regional Monitoring Program data
* Federal and tribal surface water quality data from the National Water Quality Monitoring Portal
* Fish and shellfish advisories; beach postings, advisories, and closures; or other water quality-based restrictions
* Reports of fish kills, cancers, lesions, or tumors
* Existing and readily available water quality data and information reported by local, state, and federal agencies (including receiving water monitoring data from discharger monitoring reports), citizen monitoring groups, academic institutions, and the public
* Existing internal Water Board data and reports
* Other sources of data and information that became readily available to Water Board staff

All readily available data and information (as defined by section 6.1.1 of the Listing Policy) were considered in the development of the 2018 California Integrated Report. Water Board staff developed Lines of Evidence (LOEs) in the California Water Quality Assessment database that summarized the available data and information and used these LOEs to make 303(d) listing recommendations and overall beneficial use support ratings.

## Mapping and Data Organization

Data received from the 2018 solicitation were processed as described below to prepare for analysis.

**Mapping**: Staff reviewed monitoring station locations to determine representative waterbody segments for assessment. New monitoring stations were either associated with existing mapped waterbody segments or new waterbody segments were mapped to represent the new stations. Waterbody segments were mapped to account for hydrologic features or as described in the Basin Plans. If staff were unable to associate a station with a waterbody segment, or the station did not include required metadata, the data or information sourced from the station were not further considered. This is in accordance with Section 6.1.2.1 of the Listing Policy. The beneficial uses were identified for each waterbody segment. Some waterbodies may have been re-segmented, split into additional segments, or had a modification to the waterbody name since the 2014/2016 Integrated Report was approved. These and other non-substantive mapping modifications are summarized in Appendix G: Miscellaneous Mapping Changes Report.

**Quality Review**: Data quality was evaluated in two ways. First, Water Board staff reviewed the quality control information included with each dataset to screen out erroneous or inaccurate entries. Erroneous or inaccurate data and information were not further used in making determinations of water quality attainment. Second, all datasets were associated with an approved Quality Assurance Project Plan (QAPP), unless the data came from a monitoring program (such as SWAMP) specifically exempted from this requirement by the Listing Policy. Only data supported by an approved QAPP, or exempt from the QAPP requirement, were used as primary LOEs to make determinations of water quality standards attainment. In the absence of quality assurance documentation, data were used as ancillary evidence and not the basis of a listing decision. A list of the datasets and associated QAPPs from the 2018 data solicitation is available in the References Report (Appendix H).

**Other processing**: Where applicable, the raw data were mathematically processed to prepare for comparison to water quality objectives, criteria, or other evaluation guidelines. For example, the objective may specify an averaging period (annual, weekly, four-day, etc.) or the evaluation guideline may depend on the concentration of another constituent (ammonia and hardness, for example). The available data were used to represent concentrations during the averaging period associated with the pollutant and evaluation guideline. For example, if only one data point was available during a four-day period, it was used to represent the four-day average concentration for that period.

## Data Analysis

Data analysis was conducted by assessing data collected from a waterbody to determine if its beneficial uses are supported. Pollutant concentrations were compared to thresholds protective of beneficial uses. Whether or not these thresholds were exceeded describes a waterbody’s ability to support its beneficial uses and determines whether to recommend listing, not listing, delisting, or not delisting the waterbody-pollutant combination on the 303(d) list.

### Lines of Evidence and Decisions

The raw data were organized into individual LOEs and compared to the applicable thresholds (objective, criteria, or evaluation guidelines) to determine the beneficial use support rating. An LOE was prepared for each unique combination of a waterbody, pollutant, matrix, fraction, beneficial use, and threshold. The term “matrix” refers to the sample medium used in an LOE, such as water, sediment, or tissue. The “fraction” is the analyzed portion of the sample medium. For example, if the matrix of a sample is water, then the fraction can be either the total constituent or the dissolved portion of the constituent. The procedure to identify beneficial uses and the corresponding thresholds for each LOE is described Section 2.4, below.

Three possible beneficial use support ratings were used: Fully Supporting, Not Supporting, and Insufficient Information. These are the standard use support ratings designed by U.S. EPA for the Integrated Report. In general, the following approach, as described in the Listing Policy, was used to determine beneficial use support ratings when assessing monitoring data.

* Fully Supporting: Pollutants do not exceed standards with a frequency that cause a 303(d) listing.
* Not Supporting: Pollutants exceed standards with a frequency that cause a 303(d) listing.
* Insufficient Information: It cannot be determined if a use is supported or not supported. This usually occurs when the data have poor quality assurance; there are not enough samples in a dataset; there is no existing numerical criterion, objective, or evaluation guideline; or the information alone cannot support an assessment.

Since the 2012 Listing Cycle, an extra condition is used to determine the beneficial use support rating of Fully Supporting. This condition is that a monitoring dataset must also consist of at least 26 samples for conventional pollutants, and at least 16 samples for toxic pollutants, before a use could be rated as Fully Supporting. The sample size condition was derived from the number of samples required in the Listing Policy to run the binomial test, which is used to calculate the number of exceedances per sample size that would cause a 303(d) listing.

The individual LOEs were then aggregated into waterbody-pollutant combinations and waterbody-pollutant decisions (“Decisions”) were made. Waterbody-pollutant combinations not supporting beneficial uses were added to the 303(d) list, as described in section 2.3.2, below.

See Figure 2-1 for examples of how LOEs are aggregated into Decisions based on beneficial use support ratings.

Figure 2‑1: Example of Aggregation of LOEs into Decisions and Use Support Ratings



### 303(d) List Evaluations

Each waterbody-pollutant combination is evaluated as required by the Listing Policy to determine whether it is impaired and suitable for placement on the 303(d) list. Section 3 of the Listing Policy describes the factors used to add waters to the 303(d) list (“listing factors”). Section 4 of the Listing Policy describes the factors to remove waters from the 303(d) list (“delisting factors”). The listing and delisting factors are summarized below.

Listing a waterbody-pollutant combination is determined if adequate data exist to show that any of the following statements were true:

1. Evaluation of beneficial use support results in a rating of Not Supporting. Numeric data exceed the numeric objective or evaluation guideline more than the prescribed number of times. The number of times varies by the number of samples and is based on a binomial distribution as described in the Listing Policy. See sections 3.1, 3.2, 3.3, 3.5, and 3.6 the Listing Policy for more information.
2. A health advisory against the consumption of edible resident organisms or a shellfish harvest ban has been issued. See section 3.4 of the Listing Policy for more information.
3. Nuisance conditions exist for odor, taste, excessive algae growth, foam, turbidity, oil, trash, litter, and color when compared to reference conditions. See section 3.7 of the Listing Policy for more information.
4. Adverse biological response is measured in resident individuals as compared to referenced conditions and the impacts are associated with water or sediment concentrations of pollutants. See section 3.8 of the Listing Policy for more information.
5. Significant degradation of biological populations and/or communities is exhibited as compared to reference sites and is associated with water or sediment concentrations of pollutants. See section 3.9 of the Listing Policy for more information.
6. A trend of declining water quality standards attainment is exhibited. See section 3.10 of the Listing Policy for more information.
7. The weight of evidence demonstrates that a water quality standard is not attained. See section 3.11 of the Listing Policy for more information.

Delisting a waterbody-pollutant combination from the 303(d) list is determined if adequate data exist to show that any of the following statements were true:

1. Evaluation of beneficial use support results in a rating of Fully Supporting. Numeric data do not exceed the numeric objective or evaluation guideline more than the prescribed number of times. The number of times varies by the number of samples and is based on a binomial distribution as described in the Listing Policy. See sections 4.1, 4.2, 4.3, 4.5 and 4.6 of the Listing Policy for more information.
2. A health advisory has been removed or the evaluation guideline is no longer exceeded. See section 4.4 of the Listing Policy for more information.
3. The water segment no longer satisfies the conditions for a nuisance listing. See section 4.7 of the Listing Policy for more information.
4. Adverse biological response is no longer evident or associated water or sediment pollutants are no longer exceeded. See section 4.8 of the Listing Policy for more information.
5. Degradation of biological populations and/or communities is no longer evident or associated water or sediment pollutants are no longer exceeded. See Section 4.9 of the Listing Policy for more information.
6. Trends in water quality are not substantiated or impacts are no longer observed. See Section 4.10 of the Listing Policy for more information.
7. The weight of evidence demonstrates that a water quality standard is attained. See Section 4.11 of the Listing Policy for more information.

The statewide 2018 303(d) list and the 303(d) list for the waterbodies in the North Coast Region were developed with the following assumptions:

1. The 2014/2016 303(d) list (Appendix I) would form the basis for the 2018 303(d) list submittal.
2. The provisions of the Listing Policy would direct staff recommendations.
3. Invasive species would be considered as pollutants and would be considered for inclusion on the section 303(d) list.
4. Waterbody-pollutant listings were independent of the TMDLs that have been approved and are being implemented for the waterbody. If a waterbody-pollutant combination is removed from the list for any reason, the delisting would have no effect on the validity or requirements for implementing a TMDL that has been adopted and approved by U.S. EPA. Implementation of water quality control plan provisions was not affected by the section 303(d) list.
5. Provisions of Basin Plans, statewide water quality control plans, and other documents containing water quality standards were used as they are written. Judgments were not made during the list development process regarding the suitability, quality, or applicability of beneficial uses or water quality objectives.
6. Novel approaches for interpreting objectives were not used unless the approach was specifically allowed by the applicable water quality standards (e.g., analyzing wet and dry season data separately).

As stated above, the 2014/2016 303(d) list was the basis for developing the 303(d) listing recommendations for the 2018 list. If a waterbody-pollutant was listed on the 2014/2016 list, a recommendation was made to either keep it on the list (not delist) or delist it. If the waterbody-pollutant combination was not listed on the 2014/2016 list, a recommendation was made to either list it or keep it as not listed. The determination for each waterbody-pollutant combination along with a presentation of the data assessment and the recommended changes, when applicable, were documented in Waterbody Fact Sheets (see Appendices B and C).

### Waterbody Fact Sheets

The LOEs and Decisions for each waterbody were summarized in Waterbody Fact Sheets (see Figure 2-2: Waterbody Fact Sheets). In each waterbody, data from multiple pollutants may be assessed, resulting in more than one waterbody-pollutant Decision.

Potential sources were only identified in Fact Sheets when a specific source analysis has been performed as part of a TMDL or other regulatory process. Otherwise, the potential source was marked “Source Unknown.” Detailed Waterbody Fact Sheets for all waterbodies assessed for the 2018 Integrated Report are available in Appendices B and C.

Figure 2‑2: Waterbody Fact Sheets



### Integrated Report Condition Categories

The beneficial use support ratings (described in Section 2.3.1, above) were the basis for determining the overall Integrated Report Category for each assessed waterbody.

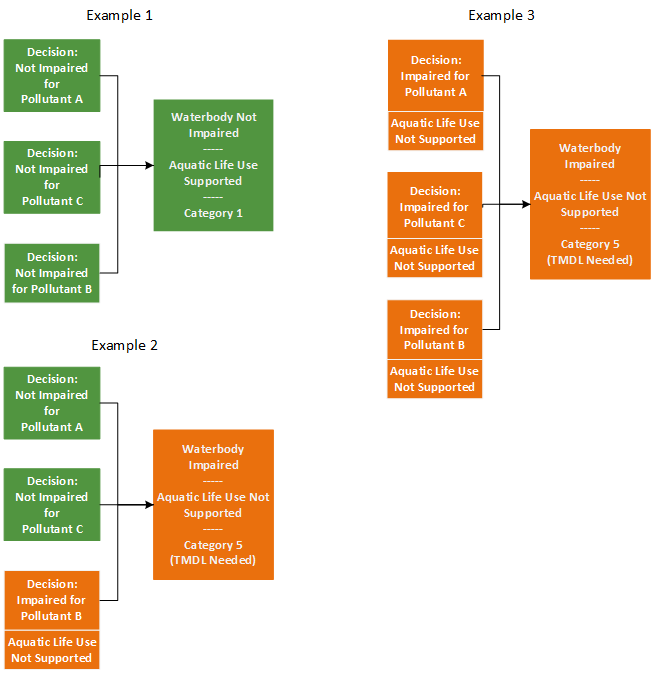
If a waterbody segment had no existing or proposed 303(d) listings and at least one beneficial use was fully supported, it was placed in Category 1. If use support could not be determined for at least one beneficial use, the waterbody segment was placed into Category 2. If there was indication of impairment but there were insufficient data to list, the waterbody was placed in Category 3. This approach was taken to prevent waterbodies with insufficient data from being classified as fully attaining standards, thus providing a more accurate baseline for future assessments.

If there were one or more 303(d) listings in the waterbody needing a TMDL, it was placed into Category 5. The waterbody remains in Category 5 until TMDLs are developed or another regulatory program is expected to attain standards. Waterbodies where one or more impairments exist, but a TMDL is not needed, are placed in Category 4. There are three reasons why a TMDL would not be needed for a waterbody with 303(d) listings. One, a TMDL has been adopted and approved by   
U.S. EPA. Waterbodies with at least one U.S. EPA-approved TMDL were placed in Category 4a. Two, another regulatory program is expected to remove the impairment within a reasonable timeframe. Waterbodies were placed into Category 4b if it was determined that actions from another regulatory program will result in beneficial use attainment. Three, the impairment was not caused by a pollutant but rather caused by pollution, such as flow alteration or habitat alteration. Waterbodies where impairment is caused by pollution were placed in Category 4c. The 303(d) list is comprised of waterbodies in Categories 4a, 4b, and 5.

In some circumstances, TMDLs have been adopted by the Water Board in the past but the approvals from U.S. EPA are pending. In these cases, the waterbody remained in Category 5.

See Figure 2-3 below for examples of how Integrated Report Categories are determined based on the results of beneficial use support ratings. See also Appendix D.

Figure 2‑3: Examples of Integrated Report Condition Category Determination



## Beneficial Uses and Thresholds

The beneficial uses for waters of California are identified in the Regional Water Boards’ Water Quality Control Plans (“Basin Plans”) or statewide water quality control plans, including the Water Quality Control Plan for Ocean Waters of California (“Ocean Plan”) and the Water Quality Control Plan for Inland Surface Waters, Enclosed Bays, and Estuaries (“ISWEBE Plan”). See Table 2‑1 for a list of beneficial uses.

If a beneficial use was not designated for a water segment in a Basin Plan or statewide water quality control plan, but it was determined that the use exists in the water segment, the water segment was assessed using the existing beneficial use of the water. For example, where fish tissue data were available, they were assessed based on the applicable fish consumption thresholds even if the commercial and sportfishing (COMM) beneficial use was not specifically assigned to the waterbody. Where fish tissue data are available, it is concluded that the data were collected because people are consuming fish from the waterbody, and therefore the beneficial use is assumed to exist.

Beneficial use support was determined by comparing the data to a protective threshold. Thresholds may be water quality objectives, water quality criteria or other applicable evaluation guidelines that were selected in accordance with the Listing Policy.

When available, numeric water quality objectives and criteria were used to evaluate beneficial use attainment. The numeric water quality objectives are established in Basin Plans or in statewide water quality control plans, including the ISWEBE Plan and the Ocean Plan. These include any site-specific objectives (“SSOs”) established in these plans. Additionally, numeric water quality objectives and criteria include:

* Maximum Contaminant Levels (numeric objectives by reference in some Basin Plans) to the extent applicable. Examples include:
  + Table 64431-A (Inorganic Chemicals) and 64431-B (Fluoride) of the California Code of Regulations, title 22, section 64431
  + Table 64444-A (Organic Chemicals) of the California Code of Regulations, title 22, section 64444
  + Tables 64449-A (Secondary Maximum Contaminant Levels-Consumer Acceptance Limits) and 64449-B (Secondary Maximum Contaminant Levels-Ranges) of the California Code of Regulations, title 22, section 64449
* The establishment of numeric criteria for priority toxic pollutants for the State of California (“California Toxics Rule” or “CTR”) thresholds (40 C.F.R. § 131.38)

If no numeric water quality objectives or criteria were available, evaluation guidelines were selected in conformance with section 6.1.3 of the Listing Policy. This section describes the process for selecting guidelines for sediment quality, fish and shellfish consumption, aquatic life protection from bioaccumulation of toxic substances, as well as other parameters. For example, this section refers to thresholds published by the U.S. EPA or the California Office of Environmental Health Hazard Assessment (“OEHHA”) as appropriate evaluation guidelines for assessment. All objectives, criteria and evaluation guidelines used for 2018 assessments are listed in Appendix C: Statewide Waterbody Fact Sheets.

Table 2‑1: Summary Table of Beneficial Uses

| Beneficial Use | Definition |
| --- | --- |
| **MUN** | **Municipal and Domestic Supply**: Uses of water for community, military, or individual water supply systems including, but not limited to, drinking water supply. |
| **AGR** | **Agricultural supply:** Uses of water for farming, horticulture or ranching including, but not limited to, irrigation, stock watering, or support of vegetation for range grazing. |
| **REC-1** | **Water Contact Recreation:** Uses of water for recreational activities involving body contact with water, where ingestion of water is reasonably possible. These uses include, but are not limited to, swimming, wading, water-skiing, skin and scuba diving, surfing, white water activities, fishing, or use of natural hot springs. |
| **REC-2** | **Non-Contact Water Recreation**: Uses of water for recreational activities involving proximity to water, but not normally involving body contact with water, where ingestion of water is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, or aesthetic enjoyment in conjunction with the above activities. |
| **COMM** | **Ocean Commercial and Sport Fishing**: Uses of water for commercial or recreational collection of fish and shellfish, or other organisms including, but not limited to, uses involving organisms intended for human consumption or bait purposes. |
| **SHELL** | **Shellfish Harvesting:**  Uses of water that support habitats suitable for the collection of filter-feeding shellfish (e.g., clams, oysters, abalone, and mussels) for human consumption, commercial or sport purposes. |
| **WARM** | **Warm Fresh Water Habitat:** Uses of water that support warm water ecosystems including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish, or wildlife, including invertebrates. |
| **COLD** | **Cold Fresh Water Habitat:**  Uses of water that support cold water ecosystems including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish, or wildlife, including invertebrates. |
| **EST** | **Estuarine Habitat:**  Uses of water that support estuarine ecosystems including, but not limited to, preservation or enhancement of estuarine habitats, vegetation, fish, shellfish, or wildlife (e.g., estuarine mammals, waterfowl, shorebirds). |
| **MAR** | **Marine Habitat:** Uses of water that support marine ecosystems including, but not limited to, preservation or enhancement of marine habitats, vegetation such as kelp, fish, shellfish, or wildlife (e.g., marine mammals, shorebirds). |
| **RARE** | **Rare, Threatened, or Endangered Species:** Uses of water that support habitats necessary, at least in part, for the survival and successful maintenance of plant or animal species established under state or federal law as rare, threatened or endangered. |
| **WILD** | **Wildlife Habitat:** Uses of water that support terrestrial ecosystems including, but not limited to, preservation or enhancement of terrestrial habitats, vegetation, wildlife (e.g., mammals, birds, reptiles, amphibians, invertebrates), or wildlife water and food sources. |
| **MIGR** | **Migration of Aquatic Organisms:** Uses of water that support habitats necessary for migration or other temporary activities by aquatic organisms, such as anadromous fish. |
| **CUL** | **Tribal Tradition and Culture:** Uses of water that support the cultural, spiritual, ceremonial, or traditional rights or lifeways of California Native American Tribes, including, but not limited to: navigation, ceremonies, or fishing, gathering, or consumption of natural aquatic resources, including fish, shellfish, vegetation, and materials. |
| **T-SUB** | **Tribal Subsistence Fishing:** Uses of water involving the non-commercial catching or gathering of natural aquatic resources, including fish and shellfish, for consumption by individuals, households, or communities of California Native American Tribes to meet needs for sustenance. |
| **SUB** | **Subsistence Fishing:** Uses of water involving the non-commercial catching or gathering of natural aquatic resources, including fish and shellfish, for consumption by individuals, households, or communities, to meet needs for sustenance. |

## Pollutant Assessment Methods

This section explains some of the analyses conducted in more detail to provide a better understanding of how data and information were evaluated.

### Bacteria

Bacteria data from waterbodies with the water contact recreation (REC-1) beneficial use were assessed in accordance with the statewide bacteria objectives or site-specific objectives where applicable. The indicators for assessment depended on the salinity of the water. Saline waters are defined as waters where the salinity is greater than one part per thousand more than five percent of the time. *E. coli* is the bacteria indicator for freshwater and enterococci for inland saline, estuarine, and marine waters. Fecal coliform is a second indicator in marine waters. The bacteria objectives include two numeric values for each indicator, one based on a six-week or 30-day geometric mean (geomean) and another based on a statistical threshold value (STV) or single sample maximum (SSM) calculated on a monthly basis. For listing assessments, the geomean only was used if a statistically sufficient number of samples was available (generally not less than five samples collected over the specified averaging period). In waterbodies where the number of samples was too small to calculate a geomean, the STV or SSM values may have been used per the weight of evidence approach outlined in sections 3.11 and 4.11 of the Listing Policy. Beach notification information, if available, may also have been used in the weight of evidence evaluations.

Bacteria data were also used to assess for attainment of the municipal drinking water (MUN) beneficial use in the Lahontan Region using the Lahontan Basin Plan numeric fecal coliform objective.

### Pesticides, Other Organic Chemicals, and Metals

Pollutant concentrations in water, sediment, and tissue were assessed based on applicable thresholds. Most assessments were a direct comparison of the result with the threshold, while some assessments included manipulation of the result before comparison with the threshold. A result that was over the threshold was considered an exceedance. More detailed explanations of assessment methods by matrix are included in the subtopics below.

***Water matrix***

Pesticides, organic chemicals, and metals data from water column samples were assessed using objectives, criteria, or guidelines, including those from the CTR,   
U.S. EPA national recommended water quality criteria (U.S. EPA, 2019b), maximum contaminant levels, U.S. EPA aquatic life benchmarks (U.S. EPA, 2019a), U.S. EPA Office of Pesticide Programs’ Pesticide Ecotoxicity Database (U.S. EPA 2012a), or other sources that meet requirements of the Listing Policy. An explanation is provided below on thresholds specific to a type of pollutant or a pollutant that required data manipulation.

*Pesticides*

Many legacy pollutants, such as DDT and other organochlorine pesticides, were assessed with criteria from the CTR or the national recommended water quality criteria.

While most sources provided one threshold, the aquatic life benchmarks and the Ecotoxicity Database provided many studies for selection of a threshold. The lowest aquatic life benchmark reported for a pesticide was selected as the threshold to use for assessments. A threshold from the Ecotoxicity Database may be based on a single study or include multiple studies combined as a geomean or maximum acceptable toxicant concentration. Studies from the Ecotoxicity Database were required to meet certain parameters for use as a threshold. The parameters focused on quality and applicability of the study and included:

* Whether the study was classified as a core study
* Whether the study was conducted on freshwater
* Whether the chemical used in the study was greater than 80% pure
* Whether the endpoint in the study was linked to survival, growth, or reproduction
* Whether the species studied was in a family that resides in North America
* The acceptable standard or equivalent method used
* The toxicity values that were calculated or were calculable (i.e., LC50)

*Other organic chemicals*

Polychlorinated biphenyls (PCBs) were evaluated based on CTR guidance to sum the PCB aroclors for aquatic life and either congeners, or aroclors for human health for comparison to criteria protective of human health and aquatic life. CTR guidance was followed to derive aquatic life criteria dependent on pH for the organochlorine, pentachlorophenol.

*Metals*

The CTR includes hardness-adjusted criteria for cadmium, copper, chromium, lead, nickel, silver and zinc. The criteria were calculated based on the equations provided in the CTR. The calculated criteria were then compared with the data result. Chromium species (III, VI) were summed before comparison with the criteria.

***Sediment matrix***

Evaluation guidelines for assessment of pollutant concentration data in sediment were selected in accordance with section 6.1.3 of Listing Policy. See below for an explanation of pesticide assessments that required data manipulation.

*Pesticides*

The toxicity of some pesticides is dependent on the amount of organic carbon within the soil. If the threshold selected for assessment was based on organic carbon normalization, the pesticide data was also organic carbon normalized (using the organic carbon content from the same area) for comparison of the result with the threshold. Data for the following pesticides were organic carbon-normalized: pyrethroids, fipronil, fipronil metabolites, and the organophosphates chlorpyrifos, diazinon, and methyl parathion.

***Tissue Matrix - Fish and Shellfish***

Pesticides, other organic chemicals, and metals (except mercury) in fish and shellfish tissue were assessed based on a modified version of the Fish Contaminant Goals (FCG) developed by OEHHA. (OEHHA 2008). The FCG are modified by replacing the 0.7 cooking reduction factor with a value of 1.0. A cooking reduction factor is a numeric value that approximates the amount of contaminant removed from tissue by cooking. A cooking reduction factor of 1.0 implies there is no reduction in contaminant concentration from cooking. U.S. EPA guidance allows for the assumption of no contaminant loss during preparation and cooking (U.S. EPA 2000). Tissue sample fractions were reported as either "whole organism" or "fish fillet." The modified OEHHA FCGs were used for assessment (with the exception of mercury) of both whole organism and fish fillet data. Information related to assessment of specific pollutants is provided in the below subtopics.

*Arsenic*

Total arsenic results were multiplied by 0.10 for conversion to inorganic arsenic.

*Polycyclic Aromatic Hydrocarbons (PAHs)*

Polycyclic aromatic hydrocarbons (PAHs) were assessed by comparing a potency-weighted total concentration of PAHs with the threshold for benzo(a)pyrene. The potency-weighted concentration was calculated for each PAH by multiplying the concentration of the PAH by a toxicity equivalency factor (TEF). The TEF is the toxicity of each PAH relative to benzo(a)pyrene. The potency-weighted concentrations for all PAHs were summed to create the potency-weighted total concentration for total PAH. The potency-weighted total concentration was then compared with the threshold for benzo(a)pyrene.

*Mercury*

For comparison with the mercury objectives, mercury data were assessed as datasets. Each dataset was an annual average of all fish analyzed and is grouped by waterbody or station, collection period (“calendar year”), trophic level (TL), beneficial use, and objective. Each annual average was considered one sample. The data may have been reported as individual fish or multiple fish per composite. Annual composite averages were weighted when composites have unequal number of fish or samples were a mix of composites and individuals. Annual averages were based on fish grouped into trophic levels and not specific fish species.

The mercury assessments were based on the appropriate objective applied to each beneficial use for a waterbody. Beneficial uses assessed included COMM, WILD, and MAR.

For the sport fish objective, data from trophic level three and four fish species were used for assessment of COMM. Fish used for the assessment must follow length requirements noted in Table 2‑2 for the trophic level. In addition, fish lengths smaller or larger than the California Department of Fish and Wildlife’s fishing regulation legal size limits are not be used for COMM assessments. Data missing total length will utilize fork length when fork length is greater than 150 mm. Additional information on trophic levels and fish lengths is located in Table C-1 of Part 2 of the ISWEBE Plan (SWRCB 2017).

Only data from trophic level four may be used to assess for WILD when applying the sport fish objective. However, trophic level three fish species may be used to assess for WILD when applying the sport fish objective if the sample exceeds the objective.

For the prey fish objective, data from any fish species and trophic level were used for assessment of WILD. Fish used for the assessment must follow length requirements noted in Table 2‑2 for the trophic level. All prey fish sample results collected February 1 – July 31 (breeding season) may be used for assessments. Sample results collected August 1 to January 31 may be used to assess for impairment but not compliance with the prey fish objective.

Table 2‑2: New Water Quality Objectives, Beneficial Uses, Water Quality Objective Length Requirements and New Numeric Objectives

| Mercury Objective Category | Beneficial Use | Fish Length (total length in mm) | Mercury Objective (mg/kg) |
| --- | --- | --- | --- |
| Sportfish TL4 | COMM, WILD, MAR, CUL | 200-500 | 0.2 |
| Sportfish TL3 | COMM, WILD, MAR, CUL | 150-500 | 0.2 |
| Prey Fish (any species) | WILD | 50-150 | 0.05 |
| California Least Tern (not applicable in the North Coast Region) | RARE | <50 | 0.03 |

The objectives are interpreted as an absolute value and are not assigned a designated number of significant figures.

Determination of waterbody placement on the 303(d) list based on tissue is described in sections 3.4 and 3.5 of the Listing Policy. Listing Policy section 3.11 (the situation specific weight of evidence approach) may be utilized to determine placement on the 303(d) list if information indicates non-attainment of standards. For a flow chart illustrating fish tissue mercury assessments for the 2018 Integrated Report, see Appendix F.

***Toxicity***

Toxicity tests are conducted in a laboratory by exposing test organisms, consisting of vertebrate, invertebrate, and plant species, to water or sediment samples collected in the field. Test and control organism responses (e.g., mortality, growth, reproduction) are measured and results are evaluated to determine if there is a statistically significant difference in responses between the test and the control organisms. In addition, the percent effect to the test organisms in the sample is calculated. The percent effect is a measure of the similarity between the organisms in the sample matrix and the control organisms. This two-tiered evaluation system can produce four different results as shown in Table 2‑3, below.

Table 2‑3: Significant Effect (“SigEffect”) Code Results

| Code | Definition | Explanation |
| --- | --- | --- |
| “Not Significant, Greater Similarity” (NSG) | The test result is not statistically significant and shows a greater similarity to the control (i.e., the percent effect is below the 20% threshold). | The result indicates that the sample is not toxic. This data can be used with confidence. |
| “Not Significant, Less Similarity” (NSL) | The test result is not statistically significant, but shows less similarity to the control (i.e., the percent effect is equal to or greater than the 20% threshold). | The result indicates that the sample may or may not be toxic, and that further investigation is necessary. |
| “Significant, Greater Similarity” (SG) | The test result is statistically significant, but shows greater similarity to the control (i.e., the percent effect is below the 20% threshold). | The result indicates that the sample may or may not be toxic, and that further investigation is necessary. |
| “Significant, Less Similarity” (SL) | The test result is statistically significant and shows less similarity to the control (i.e., the percent effect is equal to or greater than the 20% threshold). | The result indicates that the sample is toxic. This data can be used with confidence. |

For the purposes of Integrated Report assessments, only samples with a Significant Effect Code of “SL” were used. The SL code is applied when:

* There is a statistically significant difference between the response of the organism in the sample matrix and the control organism.
* There is less similarity between the organism in the sample matrix and the control organism, as determined by the percent effect of the sample.  The percent effect evaluation threshold for SWAMP data is set at 20 percent for both chronic and acute toxicity.

A sample is defined as a water or sediment sample collected from the same location on the same day. Although the sample may be tested with multiple test species, it is still one sample. Toxicity of any one or more test species of a sample, as noted by application of the “SL” to the data, is an exceedance. One LOE may summarize the results for multiple test species and may include the test species that exhibited toxicity.

### Biological Integrity and Habitat Indices

The California Stream Condition Index (CSCI) is a biological scoring tool which translates complex data about benthic macroinvertebrates found living in a stream into an overall measure of stream health (Mazor et al., 2016). The CSCI score is calculated by comparing the expected condition with actual (observed) results. CSCI scores range from 0 (highly degraded) to greater than 1 (equivalent to reference). CSCI scoring of biological conditions are shown in Table 2‑4.

Table 2‑4: CSCI Score Ranges and Biological Conditions

| CSCI Score Range | Condition |
| --- | --- |
| ≥ 0.92 | Likely intact |
| 0.91 – 0.80 | Possibly altered |
| 0.79 – 0.63 | Likely altered |
| ≤ 0.62 | Very likely altered |

*Adapted from Rehn et al., 2015*

When evaluating bioassessment data, the threshold of 0.79 was used as the evaluation guideline for beneficial use attainment. Waterbodies with CSCI scores below 0.79 indicate the waterbody’s condition is either likely altered or very likely altered and, therefore, the aquatic life beneficial use is not being supported.

Pursuant to the Listing Policy, any waterbody proposed for 303(d) listing for benthic community effects must also have other 303(d) impairments identified for that waterbody. Biological assessments do not identify the cause(s) of an impairment. Such identification takes place during development of a TMDL or other action to address impairment, which is outside the scope of the Integrated Report.

In addition to evaluating benthic macroinvertebrate data using the CSCI, ancillary LOEs were developed for physical habitat data using the Index of Physical Habitat Integrity (IPI) (Andrew C. Rehn, Raphael D. Mazor, Peter R. Ode, 2018) where IPI scores were available. Physical characteristics of a site vary due to both natural factors and human disturbance. Statistical models based on a large statewide reference data set distinguish natural variability from anthropogenic stress. These models work across the diverse stream types found in California. The IPI is a multi-metric index that uses these models to characterize physical habitat condition for streams in California. Index scores near 1.0 indicate physical habitat conditions similar to reference conditions, whereas lower scores indicate degradation. For the purposes of making statewide assessments, three thresholds (analogous to those used for the CSCI) were established based on the 30th. 10th. and 1st percentiles of IPI scores at reference sites. These three thresholds divide the IPI scoring range into 4 categories of physical condition as shown in Table 2‑5.

Table 2‑5: Index of Physical Habitat Integrity

| IPI Score Range | Condition |
| --- | --- |
| ≥ 0.94 | Likely intact |
| 0.94 – 0.84 | Possibly altered |
| 0.83 – 0.71 | Likely altered |
| ≤ 0.70 | Very likely altered |

Scores of 0.83 or lower indicate that the physical habitat has been altered and low CSCI scores from this site may be due to impacts to the physical habitat. These habitat assessments inform how physical habitat alterations may impact CSCI scores. This information can be used to determine the appropriate management action when CSCI scores show beneficial uses not to be supported. Ancillary LOEs, or LOEs that support other data assessments, are developed using physical habitat assessment data. Ancillary LOEs cannot be used by themselves to support a listing recommendation but they can be used in combination with other LOEs when making a decision recommendation. In this case, physical habitat LOEs provided additional support for the LOEs for benthic macroinvertebrate data in benthic community effects decision recommendations.

## TMDL Prioritization and Scheduling

The Regional Water Boards undergo a prioritization process to develop TMDL completion schedules for their impaired waterbody-pollutant combinations. Each Regional Water Board reviews their 303(d) listings and prioritizes TMDLs for completion based on the following factors from section 5 of the Listing Policy:

* Waterbody significance (such as importance and extent of beneficial uses, threatened and endangered species concerns, and size of waterbody)
* Degree that water quality objectives are not met or beneficial uses are not attained or threatened (such as the severity of the pollution or number of pollutants/stressors of concern) [40 CFR 130.7(b)(4)]
* Degree of impairment
* Potential threat to human health and the environment
* Water quality benefits of activities ongoing in the watershed
* Potential for beneficial use protection and recovery
* Degree of public concern
* Availability of funding
* Availability of data and information to address the water quality problem.

Since 2009, Regional Water Boards have adopted a total of 114 TMDLs to address various water quality impairments. A summary table of TMDLs adopted by each of the nine Regions since 2009 can be found in Appendix E.

# ­North Coast Region 303(d) List

The North Coast Regional Water Board was “on-cycle” for the 2018 listing cycle. Staff assessed total of 179 waterbodies, containing 2,792 waterbody-pollutant combinations. Based on these assessments, 42 waterbody-pollutant combinations are recommended to be added to and one waterbody-pollutant combination is recommended to be removed from the 303(d) list.

The State Water Board is administering the public process for the North Coast Regional Water Board. The proposed listing and delisting recommendations for the waterbodies within the North Coast Region are subject to written and oral public comment. The State Water Board will receive oral comments on waterbodies proposed for addition or deletion from the 303(d) list at a hearing. The Water Board will respond to timely written and oral comments and, if needed, will release a revised staff report prior to the meeting during which the State Water Board will consider adopting the proposed 303(d) list for the North Coast Region.

## North Coast Region Assessment Procedure

Assessment procedures specific to the North Coast Regional Water Board are described in the following subsections.

### Use of Temperature Data

Two common ways to measure water temperatures are by “grab sample,” which involves a point-in-time measurement of water temperature, and by continuous measurement of water temperature utilizing a water quality monitoring instrument that is deployed in a waterbody for a prolonged period of time and records the water temperature at set intervals.

Continuous water temperature data can be used to calculate several water temperature metrics including the maximum weekly maximum temperature (MWMT). The MWMT is also known as the seven-day average of the daily maximum temperatures (7DADM) and is the maximum seasonal or yearly value of the daily maximum temperatures over a running seven-day consecutive period. The MWMT is useful because it describes the maximum temperatures in a stream in a season or in a year but is not overly influenced by the maximum temperature of a single day.

By their nature, MWMTs are a robust metric of the water temperatures in a waterbody, because they require a year or season’s worth of continuously monitored temperature data to calculate a single MWMT. Grab sample data, on the other hand, are a point-in-time measurement that only captures water temperatures at a particular date and time and may not capture the hottest time of day or time of year.

Therefore, for water temperature listing and delisting decisions that had both MWMT and grab sample data, the MWMT data were used to make listing and delisting determinations, as they are a much more robust metric of temperature conditions and capture the peak temperatures in the waterbody that are of the greatest concern to the protection of beneficial uses. All continuous water temperature data available for a specific site in a given year were used to calculate the MWMT, rather than utilizing a seasonal window. A minimum of five years or five summer seasons of continuous temperature monitoring data (five MWMTs) were necessary to make new listing and delisting determinations.

### Use of Secondary Maximum Contaminant Levels (SMCLs)

Metals and other data were assessed under the chemical constituents objective for the protection of the municipal and domestic supply (MUN) beneficial use. The MUN beneficial use applies to both domestic and municipal water supplies, including domestic water supply systems which deliver untreated surface water for consumption and household use.

Per the Basin Plan, secondary maximum contaminant levels (SMCLs) are applied to protect the MUN beneficial use. SMCLs are set at a level to protect aesthetic considerations such as taste, color, and odor and do not represent a risk to public health.

SMCLs can be applied through either the taste and odor objective or the chemical constituents objective for the protection of MUN with the same outcome. The LOEs were developed as appropriate utilizing the chemical constituents objective as the basis for applying the SMCLs for metals as appropriate criteria.

Proposed listings for the 2018 listing cycle based upon exceedance of SMCLs are for aluminum and manganese and are listed below in Table 3‑6.

### Updating Metals and Pesticide Fact Sheets

In past listing cycles, metals and pesticide data were evaluated and summarized as a group in a single LOE, which discussed multiple pollutants. The multi-pollutant LOE was then discussed in a Decision, which addressed multiple pollutants.

For the 2018 listing cycle, all data within the multi-pollutant LOEs were reevaluated and single-pollutant LOEs were created. Single pollutant Decisions have been created for all metals. Although many of the multi-pollutant pesticide Decisions were updated, some pesticides are still discussed together in a Decision, which has been named “Pesticides.” The remaining multi-pollutant pesticide Decisions will be updated during the next listing cycle to ensure that each individual pesticide is discussed as a single pollutant Decision.

### Russian River Watershed Indicator Bacteria Data Assessment

Prior to the 2018 Integrated Report cycle, indicator bacteria data for the Russian River watershed were evaluated on a stream, stream reach, or watershed scale depending on the available data. For the 2018 listing cycle, indicator bacteria data in the Russian River watershed were reassessed on a consistent scale, as follows. A U.S. Geological Survey hydrologic unit code 12, “HUC-12” subwatershed was identified as impaired if: 1) levels exceeded the statewide bacteria objective for *E. coli* in freshwater or enterococci in saline water more than the allowable frequency in the Listing Policy; or 2) by applying the situation specific weight of evidence factors, levels exceeded the U.S. EPA criteria for enterococci in freshwater more than the allowable frequency in the Listing Policy and a public health advisory was posted at any recreational beach in the HUC-12 anytime in the period of 2013 through 2018. Additionally, exceedances of DNA-based human *Bacteroides* and PhylochipTM evaluation guidelines provide evidence of the presence of human fecal material in several HUC-12 subwatersheds. Where human fecal material is present in a waterbody, enterococci concentrations are appropriate indicators of human risk of illness during water contact recreation as enterococci are less likely to be associated with plant sources or replication in the environment.

The 303(d) list recommendations for waterbodies in the North Coast Region expands the current indicator bacteria listings to include 17 HUC-12 subwatersheds within 11 waterbodies in the Russian River watershed.

***Overview of the Russian River Watershed***

The Russian River Watershed encompasses 1,484 square miles in Sonoma and Mendocino counties, California. Major incorporated cities within the watershed include Ukiah, Cloverdale, Healdsburg, Windsor, Rohnert Park, Santa Rosa, and Sebastopol. The watershed also includes numerous unincorporated communities such as Calpella, Hopland, Forestville, Guerneville, and Monte Rio. The 110-mile mainstem channel of the Russian River originates in the Redwood Valley of central Mendocino County about 15 miles north of Ukiah and enters the Pacific Ocean in Sonoma County at Jenner. The Russian River serves as the primary water source for more than 500,000 residents in Mendocino, Sonoma, and Marin counties and for agricultural production in Mendocino and Sonoma counties. It provides multiple water-based recreational opportunities important to the economies of the watershed and well-being of residents and visitors.

***Overview of the Russian River Watershed Pathogen TMDL***

The *Action Plan for the Russian River Watershed Pathogen Total Maximum Daily Load* (“Pathogen TMDL Action Plan”) was adopted by the North Coast Region on   
August 14, 2019. The Pathogen TMDL Action Plan is not in effect at the time of this writing. The Pathogen TMDL Action Plan is based on the authorities and requirements of both the CWA and the state Porter-Cologne Water Quality Control Act (Porter Cologne) and applies to the entire Russian River Watershed. The Pathogen TMDL Action Plan: 1) summarizes the elements of the TMDL; 2) summarizes findings relative to pollution and impairment assessment; and 3) describes the program of implementation designed to control fecal waste pollution, achieve bacteria water quality objectives (bacteria objectives), and restore the water contact recreation (REC-1) beneficial use to protect public health. The overall goal of the Pathogen TMDL Action Plan is to minimize human exposure to waterborne disease-causing pathogens and to protect uses of water for recreational activities such as wading, swimming, fishing, and boating.

***Russian River Watershed Hydrologic Units***

Section 6.1.5 of the Listing Policy states that “Before determining if water quality standards are exceeded, the Regional Water Boards have wide discretion establishing how data and information are to be evaluated, including the flexibility to establish water segmentation, as well as the scale of spatial and temporal data and information that are to be reviewed.” In exercising that discretion, Section 6.1.5.2, titled Spatial Representation,” instructs “Samples should be representative of the water body segment. To the extent possible, samples should represent statistically or in a consistent targeted manner the segment of the water body.” Section 6.1.5.4 speaks to “aggregation of data by reach/area” and states that, “At a minimum, data shall be aggregated by the water body segments as defined in the Basin Plans. In the absence of a Basin Plan segmentation system, the Regional Water Board should define distinct reaches based on hydrology and relatively homogeneous land use. The Regional Water Boards should identify stream reaches or lake/estuary areas that may have different pollutant levels based on significant differences in land use, tributary inflow, or discharge input.”

The North Coast Basin Plan aggregates water body segments by hydrologic subareas (“HSA”). In past listing cycles, standards have been assessed based on HSAs, or portions of HSAs, such as at a stream, stream reach, or watershed scale. For the 2018 303(d) list, the fecal indicator bacteria (FIB) data were assessed based on consistent  subwatershed boundaries defined by the HUC-12 subwatersheds. The Russian River Watershed is divided into 43 HUC-12 subwatersheds as outlined in Table 3‑1, below. Assessments based on HUC-12 subwatersheds allowed for a more refined assessment of impairment than would have been the case using the Hydrologic Subareas defined in the Basin Plan. There are two to ten HUC-12s in each Russian River HSA.

The TMDL studies, which were initiated as a result of the original Russian River pathogen listings in 2002, were designed to identify associations between landscape characteristics such as land cover type and onsite wastewater treatment system density with fecal indicator bacteria concentrations.

Data were appropriately assessed at the HUC-12 scale for the 2018 303(d) list because the HUC-12 subwatershed units provide a more refined and consistent assessment of impairment and landscape sources than HSAs. The HUC-12 subwatersheds represent areas of similar topography, hydrology and land use and therefore meet the spatial aggregation requirements of Section 6.1.5.4 of the Listing Policy.

As an additional evaluation of the appropriateness of standards assessment by the HUC-12 subwatershed units, Water Board staff conducted analyses to assess mainstem Russian River bacteria data separately from tributary creek bacteria data within the following three HUC-12 subwatersheds that include both mainstem river and tributary creek sampling locations: the Dutch Bill Creek-Russian River, Porter Creek-Russian River, and Brook Creek-Russian River HUC-12s. These analyses were conducted due to the different hydrologic conditions that exist between the mainstem Russian River and tributary waters.

The mainstem Russian River has a far larger upstream watershed and cross-sectional area than its associated tributaries, conveys significantly more water during the wet season, and conveys augmented flows during the dry season due to releases from Lake Mendocino and Lake Sonoma. Conversely, such tributaries as Green Valley Creek, Dutch Bill Creek, and Austin Creek all but dry up during the summer. Fitch Mountain near Healdsburg presents a geomorphic barrier and controls mainstem, separating Alexander Valley above Healdsburg from the Russian River mainstem grade below Healdsburg. Downstream of Fitch Mountain, the mainstem channel is deeply incised and intercepts groundwater. Flows continue through the lower canyon before reaching the ocean at Jenner. Saltwater intrusion reaches approximately seven stream-miles in the lower river.

The assessment of mainstem data alone indicates there is sufficient evidence to conclude the mainstem Russian River reaches within the three HUC-12 subwatersheds are impaired for bacteria. The data show sufficient exceedances of enterococci evaluation guidelines out of the total number of samples to indicate impairment using the Listing Policy’s binomial distribution. The data also show evidence of human fecal material present in the mainstem. Additionally, at mainstem beaches in each of the three HUC-12 subwatersheds, public health warning signs were posted to restrict their use because samples indicated the minimum bacteriological standards for water contact areas were exceeded.

Similarly, the additional assessment of tributary data alone indicates there is sufficient evidence to conclude the tributaries within the three HUC-12 subwatersheds are impaired for bacteria without grouping mainstem and tributary data together. The data show sufficient exceedances of the *E. coli* water quality objective out of the total number of samples to indicate impairment using the Listing Policy’s binomial distribution.

Table 3‑1: Russian River HUC-12 Subwatersheds

| Hydrologic Area | Hydrologic Sub Area | Hydrologic Unit Code 12 (HUC-12) Subwatersheds |
| --- | --- | --- |
| Upper Russian River | Coyote Valley | Burright Creek-East Fork Russian River |
| Upper Russian River | Coyote Valley | Cold Creek |
| Upper Russian River | Coyote Valley | Lake Mendocino-East Fork Russian River |
| Upper Russian River | Forsythe Creek Ukiah | Forsythe Creek |
| Upper Russian River | Forsythe Creek Ukiah | Salt Hollow Creek-Russian River |
| Upper Russian River | Forsythe Creek Ukiah | East Fork Russian River-Russian River |
| Upper Russian River | Sulphur Creek | Little Sulphur Creek |
| Upper Russian River | Sulphur Creek | Alder Creek-Big Sulphur Creek |
| Upper Russian River | Ukiah | Ackerman Creek |
| Upper Russian River | Ukiah | Mill Creek |
| Upper Russian River | Ukiah | Orrs Creek-Russian River |
| Upper Russian River | Ukiah | Robinson Creek |
| Upper Russian River | Ukiah | Morrison Creek-Russian River |
| Upper Russian River | Ukiah | Dooley Creek |
| Upper Russian River | Ukiah | McNab Creek-Russian River |
| Upper Russian River | Ukiah | Feliz Creek |
| Upper Russian River | Ukiah | Pieta Creek |
| Upper Russian River | Ukiah | Cummiskey Creek-Russian River |
| Middle Russian River | Geyserville | Oat Valley Creek-Russian River |
| Middle Russian River | Geyserville | Gill Creek-Russian River |
| Middle Russian River | Geyserville | Sausal Creek-Russian River |
| Middle Russian River | Geyserville | Franz Creek |
| Middle Russian River | Geyserville | Maacama Creek |
| Middle Russian River | Geyserville | Brooks Creek-Russian River |
| Middle Russian River | Warm Springs | Galloway Creek |
| Middle Russian River | Warm Springs | Soda Spring Creek-Dry Creek |
| Middle Russian River | Warm Springs | Warm Springs Creek |
| Middle Russian River | Warm Springs | Lake Sonoma-Dry Creek |
| Middle Russian River | Warm Springs | Pena Creek |
| Middle Russian River | Warm Springs | Mill Creek |
| Middle Russian River | Warm Springs | West Slough-Dry Creek |
| Middle Russian River | Laguna | Upper Laguna de Santa Rosa |
| Middle Russian River | Laguna | Lower Laguna De Santa Rosa |
| Middle Russian River | Santa Rosa | Upper Santa Rosa Creek |
| Middle Russian River | Santa Rosa | Lower Santa Rosa Creek |
| Middle Russian River | Mark West | Windsor Creek |
| Middle Russian River | Mark West | Porter Creek-Mark West Creek |
| Lower Russian River | Guerneville | Brooks Creek-Russian River |
| Lower Russian River | Guerneville | East Austin Creek |
| Lower Russian River | Guerneville | Ward Creek-Austin Creek |
| Lower Russian River | Guerneville | Green Valley Creek |
| Lower Russian River | Guerneville | Porter Creek-Russian River |
| Lower Russian River | Guerneville | Dutch Bill Creek-Russian River |
| Lower Russian River | Guerneville | Willow Creek-Russian River |

***Russian River Watershed Uses, Objectives, and Data***

REC-1 is a year-round beneficial use of surface waters in the Russian River Watershed.

Data from the studies associated with development of the Russian River Pathogen TMDL, along with other data, were used to assess waters for the 2018 303(d) list. As further discussed below, multiple lines of evidence were developed to assess impairment of the REC-1 beneficial use including:

* Exceedances of the *E. coli* water quality objective in freshwater;
* Exceedances of the enterococci water quality objective in saline water;
* Enterococci exceedances of U.S. EPA’s 2012 Recreational Water Quality Criteria supported by evidence of human fecal material presence as indicated by human *Bacteroides* and PhylochipTM data; and
* Postings of public health advisories at beaches.

*Use of Statewide Bacteria Water Quality Objectives*

Pathogen TMDL water quality monitoring studies were conducted in 2009-2014 using multiple indicator bacteria, which provided evidence of seasonal and episodic fecal waste pollution at locations throughout the watershed. Several waterbodies within the Russian River Watershed were identified in the 2012 303(d) list based on these FIB data and others, including fecal coliform data. At that time, the North Coast Basin Plan numeric objective for the protection of REC-1 used the fecal coliform indicator.

In 2012, pursuant to Clean Water Act section 304(a), U.S. EPA issued new recreational water quality criteria recommendations for protecting human health in all coastal and non-coastal waters designated for primary contact recreation use. The 2012 U.S. EPA recreational criteria recommend the use of enterococci or *E. coli*, or both, as bacteria indicators for freshwater, and the use of enterococci for marine waters.

In February 2019, the State Water Board established the statewide bacteria objectives for the protection of REC-1 in inland surface waters, enclosed bays, and estuaries. (Part 3 of the Water Quality Control Policy for Inland Surface Waters, Enclosed Bays, and Estuaries (“Part 3 of the ISWEBE Plan”).) The statewide bacteria objectives use *E. coli* fecal indicator bacteria for freshwater and enterococci fecal indicator bacteria for saline water. The statewide objectives are based on U.S. EPA’s 2012 recommended recreational criteria. The statewide bacteria objectives superseded the North Coast Basin Plan’s fecal coliform bacteria objective for REC-1 uses in freshwater. Therefore, fecal coliform data were not assessed for the 2018 Integrated Report.

The statewide bacteria objectives only include *E. coli* as the indicator for freshwaters and do not include enterococci because studies found that in some cases enterococci multiply in some freshwaters and create false positives in samples while *E. coli* does not have this drawback (Cohen et al. 2001, Wade et al. 2003). Wade et al. (2003) states that the use of enterococci as indicators of human fecal pollution can be problematic because enterococci are also found in animal feces and on plants, and there is evidence that enterococci are capable of replicating in extra-enteric environments, such as on beach sands. The State Water Board reasoned in the staff report (p. 59) supporting the statewide objectives that establishing both *E. coli* and enterococci as bacteria indicators would appear to provide better protection for recreational uses. However, because the use of two indicators would increase costs because a test for each indicator organism would need to be conducted for every sample, coupled with the potential occurrence of a false positives with using enterococci, the board selected *E. coli* as the sole indicator for freshwaters. (Id.)

The statewide *E. coli* and enterococci bacteria objectives were set at allowable rates of illness deemed acceptable for the protection of public health during water contact recreation (e.g., 32 gastrointestinal illness per 1,000 recreators) and the epidemiological data used by the U.S. EPA in their 2012 recommended recreational criteria.

*Use of Geometric Means and Statistical Threshold Values*

The statewide E. coli and enterococci bacteria objectives include a geometric mean and statistical threshold value (“STV”). With respect to water quality standards assessment, Part 3 of the ISWEBE Plan specifies that “When applying the listing and delisting factors contained in the [Listing Policy], the geometric mean and STV shall be used as follows, unless a situation-specific weight of the evidence factor is being applied: Only the geometric mean values shall be applied based on a statistically sufficient number of samples, which is generally not less than five samples distributed over a six-week period. However, if a statistically sufficient number of samples is not available to calculate the geometric mean, then attainment of the water quality standard shall be determined based only on the STV. When making a listing or delisting decision based on the situation-specific weight of the evidence factor and if beach use or beach closure information is available, such information shall be evaluated.” (Part 3 of the ISWEBE, p. 4.)

For five HUC-12 subwatersheds (Dutch Bill Creek-Russian River Porter Creek-Russian River, Willow Creek-Russian River, Brooks Creek-Russian River, and West Slough-Dry Creek HUC-12 subwatersheds), data for E. coli, enterococci, or both indicators were compared to the STV because the number of wet weather samples were insufficient to calculate the E. coli geometric mean. Analyzing the data separately for the wet and dry seasons ensures that fecal waste discharges due to infiltration and runoff (e.g., rainfall and wet weather events) and attainment of standards during the winter are assessed. In those instances, the waterbody segment was evaluated to determine attainment of the STV component of the standard using the situation-specific weight of evidence listing factor pursuant to Section 3.11 or Section 4.11 of the Listing Policy. Section 5.2.6 of the Staff Report including Substitute Environmental Documentation for Part 3 of the ISWEBE Plan states that, “By assessing the geometric mean of a statistically sufficient number of samples, there is more certainty that the sample values reflect the true bacterial concentration of the water body. In cases where a sample location is remote or samples cannot be collected at a frequency that allows for the calculation of a statistically representative geometric mean, the water quality can be assessed using the water quality objectives based on STV or [single sample maximum] only.” (SWRCB 2018, p. 71).

*Evaluation of E. coli Data*

*E. coli* data were evaluated using the statewide *E. coli* water quality objective. *E. coli* geomean and STV results from both the wet and the dry seasons were assessed both separately and together to better evaluate seasonality with respect to REC-1 support and to assess the degree to which recreators themselves are the source of exceedances versus other sources such as onsite wastewater treatment systems, leaking sewer lines, agricultural operations, etc. Analyzing the data separately for the wet and dry seasons ensures that fecal waste discharges due to infiltration and runoff (e.g., winter occurrences) are not missed simply because the number of dry season samples so far outweighs the number of winter samples. This is an especially important issue on the mainstem Russian River where there are numerous swimming beaches where Sonoma County collects hundreds of dry season samples each year. Assessing the data seasonally better highlights winter exceedances and suggests the need for more refined source tracking. Data collected at mainstem monitoring locations from Healdsburg downstream to Monte Rio indicate such a need.

*Evaluation of Enterococci Data*

Enterococci data were evaluated using U.S. EPA’s 2012 Recreational Water Quality Criteria, which are national recommendations pursuant to Clean Water Act section 304(a) for protecting human health in coastal and non-coastal waters designated for primary contact recreation use. U.S. EPA’s 2012 recommended recreational criteria uses enterococci as the sole indicator for both fresh and marine waters, or enterococci for marine waters and *E. coli* for freshwater. As stated in section 3.1 and discussed in section 3.2.3 of U.S. EPA’s 2012 recommended recreational criteria document, “two microorganisms that have consistently performed well as indicators of illness in sewage-contaminated waters during epidemiological studies are enterococci in both marine and fresh water and *E. coli* in fresh water measured by culture.” (U.S. EPA 2012b, p. 9).

Additionally, a peer reviewer of the Pathogen TMDL Action Plan questioned why enterococci were not used in an older version of the TMDL Action Plan. The reviewer also noted that the U.S. EPA in their 2012 recreational criteria recommended use of enterococci for as the best indicator of health risk from water contact in freshwater due to the dose-response nature in sewage-impacted waterbodies. (Ashbolt N., 2015, pgs. 4-5).

*Evidence of Human Fecal Material Data*

Two other thresholds were used to assess the sources of fecal waste and the risk of exposure to illness-causing pathogens. Where human fecal material is present in a waterbody, enterococci concentrations are appropriate indicators of human risk during water contact recreation because enterococci are less likely to be associated with plant sources or replication in the environment and less likely to be false positive results. In other words, the presence of human fecal material shows that the waterbody is impacted by sewage and enterococci is an indicator of human health risk from water contact in sewage-impacted waters.

Human *Bacteroides* bacteria measurements were assessed to determine the presence of bacteria originating in the gut and uniquely associated with humans. The detection limit for human *Bacteroides* is 60 genes per 100 mL of water. Out of an abundance of caution and to ensure that results were not false positives, a human *Bacteroides* concentration of at least 1,000 genes per 100 mL of water (almost two orders of magnitude greater than the detection limit) was used as a reliable indication of the presence of human fecal material. This threshold was used as the numeric evaluation guideline for assessing human *Bacteroides* data in the Russian River watershed for the 2018 303(d) list.

Similarly, microbial source identification (e.g., PhyloChip™ phylogenetic DNA microarray) was also used to assess the percentage of bacteria DNA in any given sample that are associated with humans. PhyloChip™ quantifies over 59,000 bacterial taxa in a single sample by targeting variations in the 16S rRNA gene. In accordance with the recommendations of Eric Dubinsky, the lead investigator, there is moderate evidence of human fecal material in the water column when 10 percent or greater of the taxa measured in an ambient water sample are associated with the human gut. When 20 percent or greater of the taxa measured are associated with the human gut, there is strong evidence of the presence of human fecal material in the water column (E. Dubinsky, personal communication, July 1, 2019). A percentage of taxa associated with the human gut of greater than 10 and 20 percent were used as numeric evaluation guidelines for assessing PhyloChip™ data in the Russian River watershed for the 2018 303(d) list.

Human *Bacteroides* and PhyloChip™ data were collected in both dry and wet weather conditions, allowing comparison of human fecal material presence to enterococci data collected in both dry and wet weather period.

*Evaluation of Public Health Advisories*

Finally, the postings of public health advisories warning against water contact recreation, such as swimming, were assessed to identify those public beaches where swimming and other recreational beneficial uses were limited or potentially limited, which represents a indirect adverse impact and threat to the REC-1 beneficial use.

**The Listing Policy Methodology Used to Assess the REC-1 Standard for Bacteria**

For the 2018 listing cycle, Sections 3.3 and 3.11 of the Listing Policy were used to assess data quality and data quantity to determine impairment status of each HUC-12 subwatershed in the basin. Specifically, a HUC-12 subwatershed was identified as impaired [under 3.3] if:

1) data evaluated under section 3.3 of the Listing Policy exceeded the statewide bacteria objective for the *E. coli* geometric mean in freshwater or enterococci in saline water more than the allowable binomial frequency;

2) data evaluated under section 3.11 of the Listing Policy exceeded the statewide bacteria objective for the *E. coli* STV in freshwater or enterococci in saline water more than the allowable binomial frequency; or

3) in accordance with section 3.11 of the Listing Policy, the weight of the evidence demonstrated that data nonattainment of the standard with exceedances of the U.S. EPA criteria for enterococci in freshwater more than the allowable binomial frequency, combined with the presence of human fecal material and the posting of a public health advisory anytime in the period of 2013 through 2018.

With this staff report, no changes are being made to the bacteria listing recommendations that were initially identified in the March 19, 2020 Draft Staff Report. However, Decisions 77147 and 79794 and associated lines of evidence, were revised to better explain how the evidence supports the bacteria listing recommendations in the Russian River HUC-12 subwatersheds, including the Brooks Creek-Russian River HUC-12, Porter Creek-Russian River HUC-12, Dutch Bill Creek-Russian River HUC-12, and Willow Creek-Russian River HUC-12. These are found in Appendix B: North Coast Regional Water Board Waterbody Fact Sheets. For the prior versions, see Appendix B from the March 18 Draft Staff Report.

***Russian River Watershed Sampling Locations & Sources***

Sampling locations were established at multiple places throughout the watershed, as shown in Figure 3-1.

Water quality data were collected in approximately 50% of the HUC-12 subwatersheds, so the pollution and impairment status of unmeasured HUC-12 subwatersheds is unknown.

The source assessment summarized in the Pathogen TMDL Action Plan identifies all known sources of fecal waste discharge in the Russian River Watershed and describes special studies that identified associations between season, land cover category, and Onsite Wastewater Treatment System (OWTS) density with water quality outcomes, extending the area to which the Pathogen TMDL Action Plan applies to the whole watershed.

***Russian River Watershed Indicator Bacteria Impairments***

HUC-12 subwatersheds with direct evidence of pollution and impairment are listed in Table 3‑2 and depicted in Figure 3-2.. Impaired HUC-12 subwatersheds of the Russian River are also included in Table 3‑2.

In response to public comments, Water Board staff reexamined the bacteria data for the Russian River watershed utilized in 2018 303(d) assessments and made the corrections described below. These corrections are reflected in Decisions 73665, 75034, 75601, 77147, 78395, 78773, 79215, 79310, 79522, 79753, 79794, 105216, 105217, 105218, 105219 and associated lines of evidence. In some HUC-12 subwatersheds, corrections were made to the number of samples and number of exceedances for *E. coli* and enterococci data; however, the corrections did not change any listing or delisting recommendations.

1. The March 19, 2020 Draft 2018 303(d) List for the North Coast Region utilized a minimum of 5 samples to calculate the geometric mean for *E. coli* and enterococci for year-round and winter data sets, and 3 samples for summer data sets. Revisions reflect the use of a minimum of 5 samples for all three periods (i.e., year-round, winter, and summer).
2. As identified by public commenters, some *E. coli* and enterococci data were accidentally overlooked when conducting the original analysis. These data are now incorporated into the revised analysis.
3. *E. coli* and enterococci data for several monitoring locations were associated with the incorrect HUC-12 subwatershed in the March 19, 2020 Draft 2018 303(d) List, although they were associated with the correct HSA. Revisions reflect the placement of data in the correct HUC-12 subwatersheds.
4. Several geometric means and STVs were erroneously calculated in the March 19, 2020 Draft 2018 303(d) List. Revisions reflect corrected geometric means and STVs.
5. Postings of public health advisories occurring after the cutoff date for data solicitation were utilized in the March 19, 2020 Draft 2018 303(d) List. The advisories which occurred in 2017 and 2018 have been removed.

Figure 3‑1: Russian River Fecal Indicator Bacteria Monitoring Locations

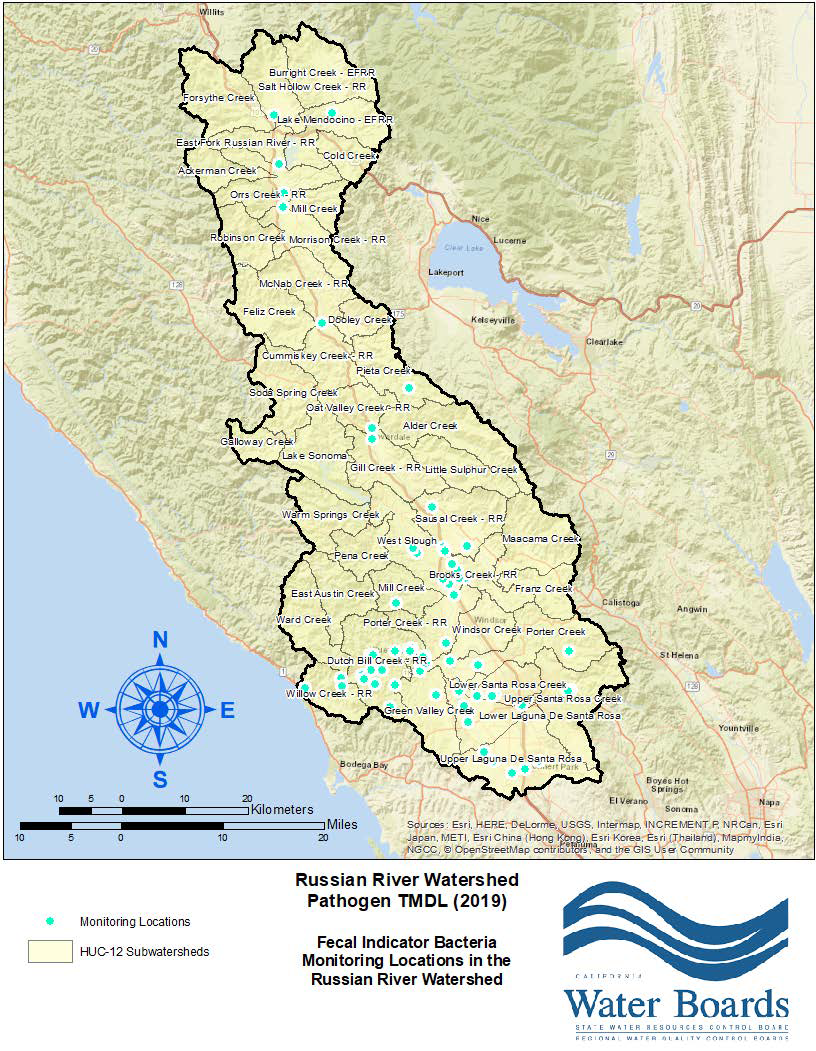


Table 3‑2: Russian River Impaired HUC-12 Subwatersheds

| HUC-12 Subwatershed | Exceedance of *E. coli or enterococci* Statewide bacteria objective | Exceedance of National Criteria for *enterococci* | Evidence of Presence of Human Fecal Material | Public Health Advisories from 2013-2018 |
| --- | --- | --- | --- | --- |
| Oat Valley Creek-Russian River subwatershed | No | Yes | Yes | Yes |
| Brooks Creek-Russian River subwatershed | Yes | Yes | Yes | Yes |
| West Slough-Dry Creek subwatershed | Yes | Yes | Yes | No |
| Upper Laguna de Santa Rosa subwatershed | Yes | Yes | Yes | No |
| Lower Laguna de Santa Rosa subwatershed | Yes | Yes | Yes | No |
| Upper Santa Rosa Creek subwatershed | Yes | Yes | Yes | No |
| Lower Santa Rosa Creek subwatershed | Yes | Yes | Yes | Yes |
| Porter Creek-Mark West Creek subwatershed | Yes | Yes | Yes | No |
| Green Valley Creek subwatershed | Yes | Yes | Yes | No |
| Porter Creek-Russian River subwatershed | Yes | Yes | Yes | Yes |
| Dutch Bill Creek-Russian River subwatershed | Yes | Yes | Yes | Yes |
| Willow Creek-Russian River subwatershed | Yes | No | Yes | No |

Figure 3‑2: Russian River HUC-12 Subwatersheds with Direct Evidence of Bacteria Impairment/Pollution

A map of Russian River subwatersheds with direct evidence of bacteria impairment/pollution. 

### North Coast Ocean Beaches Trash Assessment

The Center for Biological Diversity submitted a dataset that included measured samples of trash for several beaches in the North Coast Region. Trash data were reported as pounds of trash collected during volunteer cleanup days sponsored by the California Coastal Commission. The trash data were collected at Clam Beach County Park, North Jetty/Samoa Dunes Recreation Area, South Jetty/South Spit, and Trinidad State Beach in Humboldt County; Glass Beach, MacKerricher State Park and Ten Mile Beach in Mendocino County; and North Salmon Creek Beach and South Salmon Creek Beach in Sonoma County.

Data were assessed to determine attainment of the non-contact recreation (“REC-2”) beneficial use and the narrative trash water quality objective. Section 2 of the North Coast Basin Plan defines its non-contact recreation beneficial use (REC-2) as “Uses of water for recreational activities involving proximity to water, but not normally involving body contact with water, where ingestion of water is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, or aesthetic enjoyment in conjunction with the above activities.” Section II of the Ocean Plan contains a narrative trash water quality objective that states “Trash shall not be present in ocean waters, along shorelines or adjacent areas in amounts that adversely affect beneficial uses or cause nuisance.”

For trash, there is no appropriate interpretive evaluation guideline that meets the requirements set forth in Section 6.1.3 of the Listing Policy, which specify that the evaluation guidelines must be applicable and protective of the beneficial use, linked to the pollutant under consideration, scientifically-based and peer reviewed, well described, and identify a range above which impacts occur and below which no or few impacts are predicted. The amount of trash along a beach that would impair aesthetic enjoyment while recreating or would cause a nuisance is therefore subjective. Without an appropriate evaluation guideline, it was not possible to determine if the quantity of trash collected on the beaches constitutes an exceedance of the trash water quality objective or impairment of the REC-2 beneficial use of the beaches.

However, the presence of trash on the beaches indicates that the REC-2 beneficial use may be potentially threatened. Accordingly, the decisions for these waterbody-pollutant combinations state that beneficial uses are potentially threatened. As a result of the trash assessments, the waterbodies described in Table 3-3 for North Jetty/Samoa Dunes, South Jetty/South Spit, Glass Beach, Ten Mile Beach, North Salmon Creek Beach, and South Salmon Creek Beach were placed in Integrated Report Condition Category 3. Clam Beach, MacKerricher State Park, and Trinidad State Beach are currently listed on the 303(d) list as impaired for bacteria, and therefore remain in Integrated Report Condition Category 5.

Table 3‑3. Integrated Report Condition Categories for North Coast Ocean Beaches for Trash

|  |  |  |  |
| --- | --- | --- | --- |
| **CBD Site Name** | **Waterbody** | **2014/2016 Integrated Report Condition Category** | **2018 Integrated Report Condition Category** |
| Clam Beach County Park | Clam Beach (near Strawberry Creek) | 5 | 5 |
| North Jetty/Samoa Dunes Recreation Area | Eureka Plain HU, Humboldt Bay, North Jetty | 2 | 3 |
| South Jetty/South Spit | Eureka Plain HU, Humboldt Bay, South Jetty | 2 | 3 |
| Trinidad St. Beach | Trinidad State Beach | 5 | 5 |
| Glass Beach | Glass Beach | 2 | 3 |
| MacKerricher State Park | MacKerricher State Park (near Mill Creek) | 5 | 5 |
| Ten Mile Beach | Ten Mile Beach | 2 | 3 |
| North Salmon Creek Beach | Salmon Creek Park (South) | 1 | 3 |
| South Salmon Creek Beach | Salmon Creek Park (South) | 1 | 3 |

## 303(d) List Recommendations for the North Coast Region

There are 42 new waterbody-pollutant combinations recommended for listing in the North Coast Region and one waterbody-pollutant combination is recommended for delisting.

An existing temperature listing decision for the Redwood Creek Hydrologic Unit is also being updated. Four of its tributaries are now meeting standards for temperature. As a result, the listing decision for the Redwood Creek watershed is being updated to reflect that the four tributaries are no longer impaired for temperature. These four tributaries are Little Lost Man Creek, Lost Man Creek, Prairie Creek, and Tom McDonald Creek (in 2012 the listing decision was similarly updated for Larry Dam Creek).

Tables 3‑4 through Table 3‑10 below summarize the new proposed 303(d) listing and delisting recommendations for the North Coast Region for the 2018 listing cycle.

Table 3‑4: Elk River Watershed Delisting

| Waterbody Hydrologic Unit | Waterbody Name | Delisting Extent |
| --- | --- | --- |
| Eureka Plain | Elk River Watershed, Upper Little South Fork Elk River | Entire waterbody |

Table 3‑5: North Coast Temperature Decision Updates: Redwood Creek Hydrologic Unit - Decreased Temperature Listing Extent

| Waterbody Name | Listings Extent |
| --- | --- |
| Redwood Creek Hydrologic Area | Entire waterbody except Larry Dam Creek, Little Lost Man Creek, Lost Man Creek, Prairie Creek, and Tom McDonald Creek |

Table 3‑6: North Coast Metals Listings

| Waterbody Hydrologic Unit | Waterbody Name | Listings Extent | Pollutant |
| --- | --- | --- | --- |
| Eel River | North Fork Eel River Hydrologic Area, Lower North Fork Eel River Watershed | Mainstem North Fork Eel | Aluminum |
| Eel River | Upper Main Eel River Hydrologic Area (includes Tomki Creek) | Mainstem Eel River | Aluminum |
| Eel River | Van Duzen River Hydrologic Area | Yager Creek | Aluminum |
| Eureka Plain | Elk River Watershed, Upper Elk River | Mainstem Elk River, South Fork Elk River, and North Fork Elk River | Aluminum |
| Eureka Plain | Freshwater Creek | Mainstem Freshwater Creek | Aluminum |
| Eureka Plain | Jacoby Creek Watershed | Mainstem Jacoby Creek | Aluminum |
| Redwood Creek | Redwood Creek | Mainstem Redwood Creek | Aluminum |
| Russian River | Middle Russian River Hydrologic Area, Geyserville Hydrologic Subarea | Mainstem Russian River | Aluminum |
| Russian River | Upper Russian River Hydrologic Area, Coyote Valley Hydrologic Subarea | Mainstem Russian River | Aluminum |
| Russian River | Upper Russian River Hydrologic Area, Ukiah Hydrologic Subarea | East Fork Russian River | Aluminum |
| Trinity River | Lower Trinity River Hydrologic Area | Mainstem Trinity River | Aluminum |
| Klamath River | Lost River Hydrologic Area, Tule Lake and Mt Dome Hydrologic Subareas | Entire waterbody | Arsenic |
| Trinity River | South Fork Trinity River Hydrologic Area | Mainstem South Fork Trinity River | Boron |
| Smith River | Delilah Creek | Entire waterbody | Copper |
| Smith River | Tilas Slough | Entire waterbody | Copper |
| Russian River | Middle Russian River Hydrologic Area, Santa Rosa Creek Hydrologic Subarea, mainstem Santa Rosa Creek | Entire waterbody | Manganese |
| Russian River | Upper Russian River Hydrologic Area, Ukiah Hydrologic Subarea | Mainstem Russian River and East Fork Russian River | Manganese |
| Eel River | Plaskett Lake | Entire waterbody | Mercury |
| Mendocino Coast | Navarro River Hydrologic Area | Mainstem Navarro River | Nickel |

Table 3‑7: North Coast Ocean Beach Indicator Bacteria Listings

| Waterbody Hydrologic Unit | Waterbody Name | Listings Extent |
| --- | --- | --- |
| Mendocino Coast | Greenwood State Beach | Entire waterbody |
| Mendocino Coast | MacKerricher State Park (near Mill Creek) | Entire waterbody |
| Mendocino Coast | Navarro River Beach | Entire waterbody |
| Mendocino Coast | Russian Gulch | Entire waterbody |
| Mendocino Coast | Van Damme State Park Beach | Entire waterbody |

Table 3‑8: Russian River Hydrologic Unit (HU) Indicator Bacteria Listings

| Waterbody Hydrologic Unit | Waterbody Name | Listings Extent |
| --- | --- | --- |
| Russian River | Lower Russian River Hydrologic Area, Guerneville Hydrologic Subarea | Porter Creek – Russian River HUC-12;  Dutch Bill Creek – Russian River HUC-12;  Willow Creek Russian River HUC-12 |
| Russian River | Lower Russian River Hydrologic Area, Guerneville Hydrologic Subarea, Green Valley Creek watershed | Green Valley Creek HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Geyserville Hydrologic Subarea | Oat Valley Creek – Russian River HUC-12;  Brooks Creek – Russian River HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Laguna Hydrologic Subarea, mainstem Laguna de Santa Rosa | Lower Laguna de Santa Rosa HUC-12;  Upper Laguna de Santa Rosa HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Laguna Hydrologic Subarea, tributaries to the Laguna de Santa Rosa (except Santa Rosa Creek and its tributaries) | Lower Laguna de Santa Rosa HUC-12;  Upper Laguna de Santa Rosa HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Mark West Hydrologic Subarea, mainstem Mark West Creek downstream of the confluence with the Laguna de Santa Rosa | Porter Creek – Mark West Creek HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Mark West Hydrologic Subarea, mainstem Mark West Creek upstream of the confluence with the Laguna de Santa Rosa | Porter Creek – Mark West Creek HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Mark West Hydrologic Subarea, tributaries to Mark West Creek (except Windsor Creek and its tributaries) | Porter Creek – Mark West Creek HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Santa Rosa Creek Hydrologic Subarea, mainstem Santa Rosa Creek | Lower Santa Rosa Creek HUC-12;  Upper Santa Rosa Creek HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Santa Rosa Creek Hydrologic Subarea, tributaries to Santa Rosa Creek | Lower Santa Rosa Creek HUC-12;  Upper Santa Rosa Creek HUC-12 |
| Russian River | Middle Russian River Hydrologic Area, Warm Springs Hydrologic Subarea | West Slough – Dry Creek HUC-12 |

Table 3‑9: North Coast Conventional Pollutant Listings

| Waterbody Hydrologic Unit | Waterbody Name | Listings Extent | Pollutant |
| --- | --- | --- | --- |
| Eel River | North Fork Eel River Hydrologic Area, Lower North Fork Eel River Watershed | Mainstem North Fork Eel | pH |
| Eel River | North Fork Eel River Hydrologic Area, Lower North Fork Eel River Watershed | Asbill Creek | Dissolved Oxygen |
| Russian River | Lower Russian River Hydrologic Area, Austin Creek Hydrologic Subarea | Mainstem Austin Creek | Dissolved Oxygen |
| Smith River | Elk Creek | Entire waterbody | Dissolved Oxygen |
| Smith River | Martin Ranch Northwest (minor unnamed coastal stream) | Entire waterbody | Dissolved Oxygen |
| Russian River | Middle Russian River Hydrologic Area, Geyserville Hydrologic Subarea | Mainstem Russian River | Specific Conductivity |

Table 3‑10: North Coast Total Dissolved Solids Listing

| Waterbody Hydrologic Unit | Waterbody Name | Listings Extent |
| --- | --- | --- |
| Eel River | South Fork Eel River Hydrologic Area | Mainstem South Fork Eel River |

## North Coast TMDL Scheduling

TMDL projects are identified, assessed, and ranked during the North Coast Basin Plan triennial review process. The proposed ranking of projects identified during the triennial review is based on the factors required by the Listing Policy (described in Section 2.6, above) and consideration of several other factors, which are:

* Relevance to human health protection
* Relevance to threatened and endangered species protection
* Importance to the implementation of other Regional Water Board programs
* Stated priorities of the Regional Water Board, State Water Board, or the   
  U.S. EPA
* Requests of stakeholders, including tribal governments, cities and counties, other state of federal agencies, non-governmental organizations, and individuals
* Availability of necessary expertise, funding, and other resources

For the purpose of the triennial review exercise, TMDL projects are ranked as the number 1 priority. Individual TMDL projects receive a sub-ranking of a, b, c, etc. A workplan is subsequently developed by assessing the amount of time each highly ranked project is estimated to take and the staff resources available during the next triennial period.

The current high priority TMDL projects are itemized in 3-11. Table 3‑11: North Coast TMDL Schedule

| TMDL Project | Projected Completion Date |
| --- | --- |
| Russian River Pathogen TMDL Action Plan | 2020 |
| TMDL Program Retrospective Review of existing TMDLs, TMDL action plans, and TMDL implementation policies | 2020 |
| Ocean Beaches and Freshwater Streams Pathogen TMDL Action Plan | 2021 |
| Laguna de Santa Rosa Nutrient, Dissolved Oxygen, Temperature and Sediment TMDL Action Plan | 2022 |

# Regional Water Board 303(d) Recommendations and State Water Board Review

This section summarizes the Regional Water Boards 303(d) listings and 305(b) category updates, the requests for review of Regional Water Board listing decisions received by the State Water Board, State Water Board staff recommendations for the 303(d) list portion of the 2018 California Integrated Report and the 303(d) list for waterbodies in the North Coast Region, and the 305(b) category updates.

For the 2018 Integrated Report, the Regional Water Boards for the North Coast (Region 1), Lahontan (Region 6), and Colorado River Basin (Region 7) were “on-cycle” and assessed all readily available data received prior to the data solicitation cut-off date. In addition, the Regional Water Boards for the San Francisco Bay (Region 2), Los Angeles (Region 4), Central Valley (Region 5), and San Diego (Region 9) conducted “off-cycle” assessments of high priority waterbody/pollutant combinations.

Regional Water Boards 2, 4, 5, 6 and 7 approved their respective regional listing recommendations and submitted them to the State Water Board. As discussed in section 3, the State Water Board is administering the listing process for Region 1 consistent with Section 6.2 of the Listing Policy, and therefore there are no North Coast Regional Water Board approved listings or delistings. Region 9 assessed data for the 305(b) report and did not recommend any changes to the 303(d) list. Table 4‑1 below summarizes Regional Water Board approved 303(d) listings and delistings for the 2018 California Integrated Report.

Table 4‑1: Number of 303(d) Listings and Delistings Approved by Regional Water Boards during the 2018 Listing Cycle

| Regional Water Board | Regional Water Board Approved New Listings | Regional Water Board Approved Delistings |
| --- | --- | --- |
| 2\* | 1 | 8 |
| 4\* | None | 8 |
| 5\* | None | 28 |
| 6 | 110 | 10 |
| 7 | 24 | None |
| **TOTALS** | 140 | 54 |

*\*Regions 2, 4, and 5 conducted “off-cycle” assessments for the 2018 listing cycle.*

State Water Board staff reviewed the fact sheets that were prepared by Regional Water Board staff. These fact sheets were reviewed for consistency with the Listing Policy and to ensure the use of sound scientific judgment. State Water Board staff also evaluated statewide consistency regarding application of the Listing Policy. In addition, the State Water Board received eight letters with requests for review of 41 of the specific 303(d) list recommendations approved by the Regional Water Boards, per Section 6.2 of the Listing Policy.

Subsections 4.1 through 4.6 below summarize Regional Water Board recommendations and results of State Water Board staff review of Regional Board decisions and requests for review submitted pursuant to Section 6.2 of the Listing Policy. Additional detail and the rationale for the 303(d) listing/delisting decisions for the North Coast Region are documented in fact sheets (Appendix B). Additional detail and the rationale for all 303(d) listing/delisting decisions statewide are documented in Statewide Waterbody Fact Sheets (Appendix C).

Subsections 4.7 and 4.8 below summarize recommendations for the 303(d) list and 305(b) report respectively.

## San Francisco Bay Region (Region 2)

The San Francisco Bay Regional Water Board conducted “off-cycle” assessments for the 2018 303(d) list. The Regional Water Board added one waterbody-pollutant combination and removed eight waterbody-pollutant combinations from the 2014/2016 303(d) list. The region also identified four waterbody-pollutant combinations for which TMDLs have been developed. The Regional Water Board approved delisting portions of the Napa River and Sonoma Creek for nutrients on February 12, 2014. The Regional Water Board approved delisting six beaches for indicator bacteria and listing Los Gatos Creek for temperature on March 13, 2019.

### Requests for Review

***Los Gatos Creek Temperature Listing Recommendation***

Subsequent to the Regional Water Board approval, a request for review was received from the Santa Clara Valley Water District (“Valley Water”) for the temperature listing of Los Gatos Creek. Valley Water commented that the temperature thresholds used by the Regional Water Board were inappropriately applied to the waterbody. It pointed out that only temperature data from the summer and fall were assessed, and that data from the entire steelhead out-migration period should have been evaluated. It also stated that the temperature thresholds used by the region were developed for rivers in Washington and Oregon and therefore were not applicable to Los Gatos Creek which naturally would experience warmer temperatures. It also cited a study showing that steelhead can adapt to warmer temperatures. It indicated that the choice of guidelines and averaging periods can make a difference in whether or not a waterbody is determined to be impaired, and that if the region had chosen a higher threshold from the cited papers, and a different averaging period, the decision would have been not to list. Finally, it described an ongoing study in the larger Guadalupe River watershed to evaluate temperature and flow needs of resident steelhead and offered that the listing decision should wait until that study has been concluded.

State Water Board staff reviewed the Los Gatos Creek decision and the approach used by Regional Water Board staff to evaluate the temperature data. The Regional Water Board applied four different scientifically valid temperature thresholds to evaluate both short-term (acute) and long term (chronic) effects of elevated temperature on steelhead. These thresholds were applied to data collected during the time periods and critical life stages (migration and rearing) when steelhead are present in the waterbody and most vulnerable to increased temperatures. The thresholds meet the requirements of section 6.1.3 of the Listing Policy for the selection of appropriate evaluation guidelines.

*COLD and MIGR Beneficial Uses*

The Water Quality Control Plan for the San Francisco Bay Basin (San Francisco Bay Basin Plan) designates Los Gatos Creek with the existing cold freshwater habitat (“COLD”) beneficial use and the potential fish migration (“MIGR”) beneficial use. The San Francisco Bay Basin Plan defines the COLD use as:

Uses of water that support cold water ecosystems, including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish, or wildlife, including invertebrates.

The San Francisco Bay Basin Plan defines the MIGR beneficial use as:

Uses of water that support habitats necessary for migration, acclimatization between fresh water and salt water, and protection of aquatic organisms that are temporary inhabitants of waters within the region.

Steelhead trout (*Oncorhynchus mykiss*) are a native salmonid species that rely on cold freshwater tributaries for spawning, rearing, and migration. Central California Coast (“CCC”) Steelhead are a distinct population segment registered as an Endangered Species Act threatened population in 1997 (62 FR 43937) and reevaluated in 2014 (79 FR 20802). The NOAA Recovery Plan has identified the CCC steelhead population of the Guadalupe River (the receiving waters of Los Gatos Creek) as an essential population and a priority habitat recovery zone (NOAA 2016).

Leidy (2005) summarizes accounts of historic presence of steelhead in Los Gatos Creek, citing fish collection made in 1895 and that historical habitats were “suitable for salmonids” (Snyder 1905) and likely supported “heavy steelhead use throughout” (Smith 1998). A 1962 survey of probable steelhead distribution noted Los Gatos Creek as historic habitat for the fish (Skinner 1962). A California Department of Fish and Game correspondence from 1950 refers to the presence of large number of trout present upstream of the proposed site for Lexington Reservoir (CDFG 1950). Another California Department of Fish and Game document from 1952 states that substantial steelhead runs had not been seen in Los Gatos Creek since 1937 due to agricultural dewatering, but noted trout populations remained in parts of the Creek with permanent flow (Evans 1952).

Cold freshwater and fish migration are essential in sustaining steelhead fisheries. Water temperatures influence growth and feeding rates, metabolism, development of embryos and alevins, life history events such as upstream migration, spawning, freshwater rearing, and seaward migration, and the availability of food. Temperature changes can lead to stress and lethality (Carter 2008, Ligon et al. 1999). Temperatures at sub-lethal levels can effectively block migration, lead to reduced growth, stress fish, affect reproduction, inhibit smoltification, create disease problems, and alter competitive dominance (Elliott 1981, U.S.EPA 1999). Further, the stressful impacts of water temperatures on salmonids are cumulative and positively correlated to the duration and severity of exposure. The longer the salmonid is exposed to thermal stress, the less chance it has for long-term survival (Ligon et al. 1999). The thermal requirements for steelhead survival, spawning, and migration are an appropriate measure for COLD and MIGR beneficial use attainment.

*Temperature Water Quality Objective & Natural Receiving Water Temperature*

The narrative temperature objective from the San Francisco Bay Basin Plan applicable to the evaluation of COLD and MIGR beneficial use support in Los Gatos Creek is:

The natural receiving water temperature of inland surface waters shall not be altered unless it can be demonstrated to the satisfaction of the Regional Board that such alteration in temperature does not adversely affect beneficial uses.

Los Gatos Creek originates in the Santa Cruz mountains and is a direct tributary to the Guadalupe River, which outflows into San Francisco Bay. It has four major impoundments (Vasona Reservoir, Lexington Reservoir, Lake Elsman, and Williams Reservoir) in a length of approximately 24 miles (SCBWMI, 2003).

Los Gatos Creek, as part of the Guadalupe River watershed, has a long history of hydrologic alterations and agricultural diversions. Williams Reservoir was built before 1938, and Lake Elsman in the late 1940s. By 1952, with the completion of Lexington Reservoir, the entire length of Lower Los Gatos Creek was diverted into a concrete-lined channel (Leidy 2005). The creek also supplies a water source to a series of groundwater recharge percolation ponds. Current land use is predominately urban, suburban, and commercial development (SCBWMI, 2003).

These hydrologic modifications to Los Gatos Creek and its tributaries impact water temperatures in numerous ways. The construction of dams and reservoirs results in a discharge of warm water below the dam. Changes to the channel shape increase width and decrease depth which expose more surface area to solar radiation, evaporation, conduction, and convection and result in warmer waters. Furthermore, these hydrologic alterations result in and perpetuate habitat degradation, such as loss of shade, instream refugia, and spawning habitat, further exacerbating temperature pressures. Additionally, these man-made modifications create barriers that interrupt passage and limit migration. Surface water diversions to groundwater percolation ponds result in a further loss of flows while also supporting the groundwater recharge (“GWR”) beneficial use. These factors severely constrain natural flow and geomorphic processes, which maintain instream habitat that supports steelhead populations (Leidy 2005). Given the history of hydrologic modification in the watershed, and the ways temperature is impacted by hydrologic modifications, it is likely that the current conditions of Los Gatos Creek no longer represents natural temperature regimes that support a temperature-sensitive steelhead population (NOAA 2016, Leidy 2005).

*Assessing Temperature Data Per the Listing Policy*

Data do not exist to interpret the narrative temperature water quality objective from the San Francisco Bay Basin Plan because it requires the natural receiving water temperature to be ascertained. Because of the Los Gatos Creek watershed’s long history of anthropogenic influences and a dearth of historic temperature data from before steelhead habitat loss, diversions, and other anthropogenic impacts, the objective expressed through the natural receiving water temperature cannot be assessed. As a result, recent temperature data were compared to the temperature requirements of aquatic life (specifically steelhead) in the waterbody as informed by the evaluation guidelines pursuant to Section 6.1.3 of the Listing Policy and in accordance with Sections 6.1.5.1 through 6.1.5.7 of the Listing Policy as required by Section 6.1.5.9.

Section 6.1.5.1 of the Listing Policy requires that data used be quantified and qualified. Data were collected from 32 monitoring locations along the length of lower Los Gatos Creek. Data were collected hourly from 2000 through 2012 along lower Los Gatos Creek by the Santa Clara Valley Water District. The data provider did not indicate any anomalous environmental conditions that would inappropriately skew the data. The Waterbody Fact Sheet (see Decision ID 100663 in Appendix C) includes reference to the data and the quality assurance documentation, which includes description of collection methodology. Listing Policy Section 6.1.5.2 outlines spatial representation requirements. As enumerated above, the data were collected from 32 monitoring stations along the entire length of Los Gatos Creek and thus meet the spatial representation requirements. Listing Policy Section 6.1.5.3 outlines temporal representation requirements. Data were collected hourly from 2000 through 2012 along lower Los Gatos Creek by the Santa Clara Valley Water District and thus well represent temporal variability in water temperature in the waterbody. Listing Policy Section 6.1.5.4 outlines data aggregation by reach/area. The San Francisco Bay Basin Plan defines the waterbody as Los Gatos Creek. Appropriately, for this assessment, the Regional Water Board further split Los Gatos Creek as Lower Los Gatos Creek (downstream of Lexington Reservoir) and Upper Los Gatos Creek. It should be noted that Upper Los Gatos Creek represents different temperature impacts and is not the subject of the request for review. Listing Policy Section 6.1.5.5 outlines quantitation of chemical concentrations. The submitted water temperature data are not less than quantitation limits.

Listing Policy Section 6.1.5.6 outlines requirements for consistent data evaluation if the water quality objectives, criteria, or guidelines state a specific averaging period. To summarize the data, the Regional Water Board used four evaluation guidelines, three of which included differing averaging periods to better quantify the differing metrics for COLD beneficial use attainment, as described below.

Section 6.1.5.7 of the Listing Policy outlines the use of the binomial model for statistical evaluation. This section outlines steps A-F, all of which are satisfied in the waterbody fact sheet for Los Gatos Creek in Appendix C. Step B states that if the measure is greater than the water quality standard, objective, criterion, or evaluation guideline then the standard is exceeded. The evaluation guidelines used to assess Los Gatos Creek temperature data were selected pursuant to Section 6.1.3 of the Listing Policy.

*Temperature Evaluation Guidelines*

In determining life stage temperature requirements for steelhead, the San Francisco Bay Regional Water Board made use of four evaluation guidelines, using scientifically-based and peer reviewed references. The evaluation guidelines are:

* 7DADM: The 7-day average daily maximum temperature, which is the rolling seven-day average of daily maximum temperatures compared to a threshold of 20°C/68°F for the period March 11 through June 15 (steelhead out-migration period) (U.S. EPA 2003, Shapovalov and Taft 1954)
* Lethal: Days for which the temperature, at any time, exceeded 24°C/75.2°F from March 1 through October 31 (Carter 2008, Moyle 1976, U.S. EPA 1977), a temperature associated with lethality for steelhead
* MWAT: The maximum weekly average temperature from March 1 through October 31 (summer rearing for steelhead) at each station for each year compared to 19.6°C/67.3°F (Sullivan, 2000)
* 7DAVG: The rolling seven-day average temperature from March 1 through October 31 (summer rearing for steelhead) compared to a threshold of 17 °C/62.6°F (Sullivan, 2000)

Section 6.1.3 of the Listing Policy states, “Narrative water quality objectives shall be evaluated using evaluation guidelines. When evaluating narrative water quality objectives or beneficial use protection, the Regional Water Boards and the State Water Board shall identify evaluation guidelines that represent standards attainment or beneficial use protection. The guidelines are not water quality objectives and shall only be used for the purpose of developing the section 303(d) list.” In the interpretation of the narrative water quality objective for temperature, the Regional Water Board selected the 7DADM, lethal value, MWAT, and 7DAVG to more completely assess for chronic (i.e., sublethal) and acute (i.e., lethal) temperature conditions.

Section 6.1.3 instructs that to select an appropriate evaluation guideline, the Regional Water Board or the State Water Board is required to:

* Identify the water body, pollutants, and beneficial uses,
* Identify the narrative water quality objectives or the applicable water quality criteria
* Identify the appropriate interpretative evaluation guideline that potentially represents water quality objective attainment or protection of beneficial uses. If this Policy requires evaluation values to be used as one line of evidence, the evaluation value selected shall be used in concert with the other required line(s) of evidence to support the listing or delisting decision.

Section of an evaluation guideline to interpret a narrative water quality objective is appropriate when it can be demonstrated that it is:

* Applicable to the beneficial use;
* Protective of the beneficial use;
* Linked to the pollutant under consideration;
* Scientifically-based and peer reviewed;
* Well described; and
* Identifies a range above which impacts occur and below which no or few impacts are predicted.

Selection and use of the 7-day average daily maximum temperature (7DADM) compared to a threshold of 20 °C for the period March 1 through June 15 (steelhead out-migration period) is an appropriate evaluation guideline to interpret the MIGR beneficial use because the above criteria are satisfied as follows:

* Applicable to the beneficial use: 7DADM is a 7-day moving average of maximum daily temperatures computed for the contiguous 7-day periods available during this time frame. This applies to the MIGR beneficial use in the support of habitats necessary for migration during a critical migratory period.
* Protective of the beneficial use: Because this metric assesses for daily maximum temperatures without being overly influenced by a single day, it is an appropriate measure of protecting against the acute effects of conditions that block migration (U.S. EPA 2003b)
* Linked to the pollutant under consideration and identifies a range above which impacts occur and below which no or few impacts occur: Temperature in streams is not uniform in space or time, but consistent exceedance of these temperature thresholds suggests that high temperatures fail to support habitats necessary for migration and the aquatic organisms that rely on those habitats.
* Well described, scientifically-based and peer reviewed: Two independent scientific peer review panels were convened to provide comment on various aspects of the guidance and the scientific issue papers upon which the guidance relied. The use of 7DADM was supported in the U.S. EPA Region 10 Guidance for Pacific Northwest State and Tribal Temperature Water Quality (U.S. EPA 2003b).
* The 2003 U.S. EPA guidance document from which was selected the 20°C 7DADM guideline was reviewed by two separate peer review panels and are appropriate to assess the threat to migration in a creek in the southern portion of the steelhead range. U.S. EPA has accepted listing decisions using this evaluation guideline. They have also explicitly defended use of this guideline for use in California streams and rivers in their approval letter on California’s 2014/2016 303(d) list (Enclosure 3), stating:

“EPA believes that the Region 10 guidance and its associated Technical Issue Papers provide the most comprehensive compilation of research related to salmonid temperature requirements available. The studies compiled in the guidance and associated papers address the full geographic extent of salmonid populations including California. The recommended numeric criteria to protect coldwater salmonids in this report were recommended for use by California’s Department of Fish and Game (now Fish and Wildlife) in their temperature data submittal and subsequent comments for California’s 2008-2010 303(d) list and were subsequently utilized by EPA to add water-quality limited segments to that list. Additionally, the guidance’s recommended numeric criteria have been used by the National Marine Fisheries Service as thresholds when considering the suitability of expected water temperatures for Central Valley steelhead in the Stanislaus River under the proposed actions in their Biological and Conference Opinion on the Long-term Operations of the Central Valley and State Water Project (2009).”

<https://www.waterboards.ca.gov/water_issues/programs/tmdl/integrated2014_2016/ca_303d_list_approval_letter_040618.pdf>

Selection and use of the instantaneous maximum lethal threshold at 24 °C from March 1 through October 31 is an appropriate evaluation guideline to interpret the COLD freshwater beneficial use because the above criteria are satisfied as follows:

* Applicable to the beneficial use: Temperature is one of the key indicators to assess for COLD beneficial use attainment. This evaluation guideline assesses for lethal temperature exposures by evaluating the proportion of days exceeding 24 °C from March 1 through October 31. Waters exceeding this temperature no longer support cold water ecosystems and the steelhead fisheries that rely on those cold water ecosystems for habitat.
* Protective of the beneficial use: The date range of March 1 through October 31 protects the COLD use during the hottest part of the year in Los Gatos Creek. The threshold of 24 °C (75.2 °F) establishes the maximum temperature exposure for steelhead survival.
* Linked to the pollutant under consideration and identifies a range above which impacts occur and below which no or few impacts occur: As summarized in Carter 2008, U.S. EPA identified the lethal range of salmonids as 22-24 °C (U.S. EPA 1999a, 2001). The assessment was conducted for the upper limit of that temperature range to be representative of lethal conditions.
* Well described, scientifically-based and peer reviewed: The temperature threshold of 24 °C is sourced from a reputable U.S. EPA research document that was reviewed by six independent scientists (U.S. EPA 1977). This threshold is also discussed in Carter (2008), a report subjected to scientific peer reviewed as part of the Klamath River TMDL process and which cites other peer reviewed literature. The responses to peer review comments for the Klamath River TMDL project are [available online](https://www.waterboards.ca.gov/northcoast/water_issues/programs/tmdls/klamath_river/100927/staff_report/20_Appendix8_Responseto_PeerReveiwComments.pdf) (NCRWQCB 2009). This 24 °C lethal threshold is consistent with lethal temperatures for steelhead identified by other frequently cited authors (Moyle 1976, Bell 1986). The thresholds presented by Moyle specifically focus on California fish.

Selection and use of the MWAT from March 1 through October 31 at each station for each year compared to 19.6 °C is an appropriate evaluation guideline to interpret the COLD beneficial use because the above criteria are satisfied as follows:

* Applicable to the beneficial use: Temperature is one of the key indicators to assess for COLD beneficial use attainment. The MWAT is a common measurement of chronic exposure. It is the highest single value of a seven-day moving average period.  Waters exceeding this temperature no longer support cold water ecosystems and the steelhead fisheries that rely on the presence of cold water for summer rearing.
* Protective of the beneficial use: The date range of March 1 through October 31 protects the COLD use during the hottest part of the year in this ecosystem. The threshold of 19.6 °C (67.3 °F) threshold was selected as a level at which growth is inhibited during summer rearing.
* Linked to the pollutant under consideration and identifies a range above which impacts occur and below which no or few impacts occur: Temperature in streams is not uniform in space or time, but consistent exceedance of these temperature thresholds suggests that high temperatures impair aquatic life by inhibiting steelhead growth during the summer rearing.
* Well described, scientifically-based and peer reviewed: The guidelines used in the MWAT evaluation are from a reputable and frequently-cited report by Sullivan (2000) that reviews several peer-reviewed papers on temperature requirements for salmonids. Sullivan relies on peer-reviewed literature to develop a risk-based approach for setting temperature criteria and assessing temperature risk to fish. A Google Scholar search on August 13, 2020, shows that the Sullivan 2000 paper is cited by more than 150 scholarly articles and books.

Selection and use of the rolling seven-day average (7DAVG) temperature from March 1 through October 31(summer rearing for steelhead) compared to a threshold of 17 °C is an appropriate evaluation guideline to interpret the COLD beneficial use because the above criteria are satisfied as follows:

* Applicable to the beneficial use: Temperature is one of the key indicators to assess for COLD beneficial use attainment. The 7DAVG is an average of the maximum temperatures over a running seven-day consecutive period. Waters exceeding this temperature no longer support cold water ecosystems and the steelhead fisheries that rely on the presence of cold water for summer rearing.
* Protective of the beneficial use: The 7DAVG is used in describing maximum temperatures, but limits the influence of a maximum temperature of a single day. The 17 °C (62.6 °F) threshold was selected as a level at which growth is inhibited during summer rearing.
* Linked to the pollutant under consideration and identifies a range above which impacts occur and below which no or few impacts occur: Temperature in streams is not uniform in space or time, but consistent exceedance of these temperature thresholds suggests that high temperatures impair aquatic life by inhibiting steelhead growth during critical summer months.
* Well described, scientifically-based and peer reviewed: The guidelines used in the 7DAVG evaluation are from a reputable and frequently-cited report by Sullivan (2000) that reviews several peer-reviewed papers on temperature requirements for salmonids. Sullivan relies on peer-reviewed literature to develop a risk-based approach for setting temperature criteria and assessing temperature risk to fish.

The 7DADM, lethal, MWAT, and 7DAVG thresholds described above were used to evaluate an extensive temperature dataset for Los Gatos Creek submitted during the data solicitation period. Hourly temperature data were collected by the Santa Clara Valley Water District from 2000 through 2012 at 32 monitoring stations along lower Los Gatos Creek (downstream of Lexington Reservoir) and at 5 monitoring stations along upper Los Gatos Creek. These data comprised a dataset of nearly two million temperature records.

The data evaluation demonstrates the water quality standard is impaired for temperature. The Lower Los Gatos Creek temperature listing decision (Decision ID: 100663) includes four LOEs (LOE IDs: 96651, 96750, 96649, 96647). The values for 7DADM, MWAT, and 7DAVG were found to exceed the number required for listing for a given sample size according to Table 3-2 of the Listing Policy. See Table 4-2 below for a summary of exceedances for each evaluation guideline. The critical value is the number required for listing for a given sample size according to Table 3-2 of the Listing Policy.

Table 4‑2: Los Gatos Creek Evaluation Guidelines Summary

|  |  |  |  |
| --- | --- | --- | --- |
| **Evaluation Guideline** | **# Samples** | **# Exceedances** | **Exceeds Critical Value (Critical Value)** |
| 7DADM > 20 °C | 16427 | 3053 | Yes (2727) |
| Lethal > 24 °C | 48857 | 6726 | No (8110) |
| MWAT > 19.6 °C | 261 | 229 | Yes (44) |
| 7DAVG > 17 °C | 47179 | 30499 | Yes (7830) |

*Future Temperature & Steelhead Studies*

The multi-year study of flow and temperature in the larger Guadalupe River watershed being conducted by Valley Water (mentioned above) may provide a rationale for using different thresholds. As this study has not been completed, and may or may not result in different thresholds, it is premature to conclude that the thresholds utilized by the Regional Water Board are inappropriate. The Regional Water Board should continue to monitor the Guadalupe River study and consider its results, once completed.

The assessment approach utilized by the Regional Water Board was consistent with applicable requirements of the Listing Policy and based on sound scientific rationale. No changes to the Regional Water Board approved list are recommended.

### Napa River and Sonoma Creek Nutrient Delisting Recommendations

On February 12, 2014, the San Francisco Bay Regional Water Board approved delisting the non-tidal portion of the Napa River and Sonoma Creek from the 303(d) list as impaired for nutrients. The delisting recommendations made by the San Francisco Bay Regional Water Board were not requested for the State Water Board’s review. As a result, the State Water Board did not provide the public with notice of its review of the delisting recommendations nor provide an opportunity for the public to submit comments for these delisting recommendations.

However, during the applicable written comment period, a commenter submitted comments to the delisting recommendations. Because the San Francisco Bay Regional Water Board’s 2014 adoption of the delisting recommendations occurred before the Listing Policy was revised to require timely requests for State Water Board review, State Water Board has accepted the written comment received and will consider the comment, subsequently provided notice to the public of its opportunity to submit oral comments on the delistings, and has reviewed the delistings (the available data for the non-tidal portions of the Napa River and Sonoma Creek). The results of the review are described in this section.

The delisting recommendations are based on the situation-specific weight of evidence approach, in accordance with Section 4.11 of the Listing Policy. A situation-specific weight of evidence approach is most appropriate for the evaluation of the narrative biostimulatory objective in these two waterbodies. Evaluating for eutrophic conditions in these waterbodies required measuring naturally occurring stream organisms (e.g., algae) and determining if the current amount of algae is affecting recreational beneficial uses or water quality parameters (e.g., pH and dissolved oxygen) that influence aquatic life beneficial uses. For these assessments the amount of algae was measured using two indicators – benthic chlorophyll a and percent benthic macroalgae cover. Secondary water quality indicators at sites with high algal biomass were integrated into the assessment because presence of algae do not demonstrate that aquatic life impacts have occurred. Secondary water quality indicators used for these assessments include nutrients with direct toxic effects (e.g., ammonia, nitrite, and nitrate + nitrite), pH, and dissolved oxygen.

*Napa River*

The justification to delist the non-tidal portion of the Napa River for nutrients using a situation-specific weight of evidence approach in accordance with Section 4.11 of the Listing Policy is described in Decision 89762 and associated LOEs.

In evaluating the nutrient impairment for the Napa River, the Regional Water Board compiled nutrient chemistry data from 2002-2004, 2009, and 2011-2012. These data were spatially representative of the watershed. LOEs were written for benthic chlorophyll a and percent benthic macroalgae cover using the more recent 2011-2012 data, to represent current conditions of the river, as of 2014 when this information was compiled.

Evaluation of benthic chlorophyll a and percent benthic macroalgae cover data showed that the Napa River is not impaired for nutrients because they had a low rate of exceedance of the applicable guidelines and the secondary indicators were not consistently exceeded. Two LOEs were written for benthic chlorophyll a and percent benthic macroalgae cover (LOE IDs 96638 and 96637, respectively). Two (12.5 percent) exceedances out of 16 samples for benthic chlorophyll a based on the COLD beneficial use threshold of 150 mg/m2, and two exceedances (11.8 percent) out of 17 samples of the percent benthic macroalgae cover threshold of 30 percent were observed. There were not enough samples to delist using the binomial approach in Tables 4.1 or 4.2 of the Listing Policy. However, these measures are fairly consistent over time and can reflect water quality conditions for weeks to months around the sample date. The temporally integrative nature of the benthic chlorophyll a and percent benthic macroalgae cover data is supported by the slow growth rate of algae and the minor change in percent benthic macroalgae cover observed across the summer in 2012 at six sites.

Four LOEs were written for nutrients with direct toxic effects (e.g., un-ionized ammonia, total ammonia, nitrite, and nitrate + nitrite) (LOE IDs 96633, 96634, 96635, 96636, respectively). One LOE was written for pH (LOE ID 96632). Application of Listing Policy Table 4.1 criteria for toxicants (nutrients) and 4.2 for conventional pollutants (pH) showed that exceedances were below the maximum number of exceedances allowed to remove a water segment and that municipal, agricultural, and aquatic life beneficial uses were not affected by nutrient toxicity. Furthermore, at the three sampling locations where the exceedances of either of the two algae indicators were measured, the other algae indicator and secondary indicators (e.g., pH and dissolved oxygen) showed that beneficial uses were not affected by nutrients.

Based on this assessment of the readily available data and information, the weight of evidence indicates that there is sufficient justification to delist the Napa River for nutrients. No changes to the Regional Water Board approved list are recommended.

*Sonoma Creek*

The justification to delist Sonoma Creek for nutrients using a situation-specific weight of evidence approach in accordance with Section 4.11 of the Listing Policy is described in Decision 87097 and associated LOEs.

The datasets used to evaluate nutrient impairment in the creek are both spatially representative of the watershed and span a decade. Nutrient chemistry data were collected from 2002 (fall), 2003 (winter, summer), 2004 (spring), 2009 (summer), 2011 (late summer), and 2012 (summer, late summer). The benthic chlorophyll a and percent macroalgae cover LOEs were developed using data collected most recently in late summer of 2011 and 2012 and represent current conditions in the watershed, as of 2014 when this information was compiled.

Two LOEs were written for benthic chlorophyll a and percent benthic macroalgae cover (LOE IDs 96639 and 96640, respectively). One (0.6 percent) exceedance out of 18 samples for benthic chlorophyll a based on the COLD beneficial use threshold of 150 mg/m2, and zero exceedances out of 18 samples of the percent benthic macroalgae cover threshold of 30 percent were observed. There were not enough samples to delist using the binomial approach in Tables 4.1 or 4.2 of the Listing Policy. However, these measures are fairly consistent over time and can reflect water quality conditions for weeks to months around the sample date. The temporally integrative nature of the benthic chlorophyll a and percent benthic macroalgae cover data is supported by the slow growth rate of algae and the minor change in percent benthic macroalgae cover observed across the summer in 2012 at six sites.

Two LOEs were written for nutrients with direct toxic effects (e.g., un-ionized ammonia and total ammonia) (LOE IDs 96641 and 96642, respectively). One LOE was written for pH (LOE ID 96643). The LOEs were evaluated using the binomial tables in Listing Policy Table 4.1 criteria for toxicants (nutrients) or 4.2 conventional pollutants (pH) and exceedances were below the maximum number of exceedances allowed to remove a water segment.

Based on this assessment of the readily available data and information, the weight of evidence indicates that there is sufficient justification to delist Sonoma Creek for nutrients. No changes to the Regional Water Board approved list are recommended.

## Los Angeles Region (Region 4)

The Los Angeles Regional Water Board conducted “off-cycle” assessments for the 2018 Cycle. The region evaluated bacteria data collected at nine beaches in Ventura County that had been previously identified as impaired. The bacteria data were evaluated against the newly adopted statewide bacteria provisions for the water contact recreation (REC-1) beneficial use. Based on this evaluation, the region determined that the REC-1 beneficial use is supported in eight of the nine beaches. Data from one of the beaches indicated that the REC-1 beneficial use is impaired. Based on this assessment, staff proposed removing seven beaches, from the 2014/2016 303(d) list. The eighth beach was not listed as impaired on the 2014/16 303(d) list and staff proposed that it remain not listed. The ninth beach was listed on the 2014/16 303(d) list and staff proposed that it remain the 2018 303(d) list. The Regional Water Board approved the recommendation on March 14, 2019.

In reviewing the Regional Water Board listing recommendations, State Water Board staff confirmed that the REC-1 objective was not exceeded at the eight beaches. However, the eight beaches recommended for delisting by the Regional Board also have shellfish harvesting (SHELL) assigned as a beneficial use. The SHELL beneficial use protects areas where shellfish may be harvested for human consumption. The SHELL water quality objective is expressed as levels of total coliform (a type of bacteria), and the LOEs developed for seven of the eight beaches indicate that the shellfish beneficial use is impaired. The seven beaches partially support beneficial uses (support REC-1 but not SHELL), therefore, the State Water Board proposes to change the Regional Water Board’s delisting recommendations for the seven beaches to instead keep them on the 303(d) list as impaired for the SHELL use. See Table 4‑3, below for a list indicating the Regional Water Board decision and results of State Board staff review of each beach.

The shellfish objective is currently under review by the Regional Water Board and will likely be updated. Once a new objective has been developed, the listing will be reevaluated. Until that time, the Regional Water Board placed the 303(d) listings due to the SHELL use as low priority for TMDL development.

Table 4‑3: Los Angeles Water Board Approved Modifications to the 303(d) List and State Board Review

| Beach Name | Regional Board Decision | State Board Review |
| --- | --- | --- |
| Peninsula Beach | Delist | Do not delist |
| Ormond Beach | Delist | Do not delist |
| Point Mugu Beach | Delist | Do not delist |
| Port Hueneme Beach Park | Delist | Do not delist |
| Rincon Parkway Beach | Delist | Do not delist |
| San Buenaventura Beach | Delist | Do not delist |
| Surfer’s Point at Seaside (Seaside Park Beach) | Delist | Do not delist |
| Promenade Park Beach | Do not list | Do not list |
| Rincon Beach | Do not delist | Do not delist |

### Requests for Review

No requests for review were submitted to the State Water Board for the Los Angeles Regional Water Board’s proposed “off-cycle” assessments. No changes to the Regional Water Board approved list are recommended.

## Central Valley Region (Region 5)

The Central Valley Regional Water Board assessed readily available data to make “off-cycle” 303(d) listing recommendations. The Regional Board identified 41 existing 303(d) listings as having a TMDL developed for them. Another 22 listings were identified as being addressed by an action other than a TMDL. And 28 waterbody-pollutant combinations were removed from the 303(d) list due to attainment of water quality standards.

Following the public participation process, the Central Valley Water Board approved those recommendations on June 7, 2019.

### Requests for Review

No requests for review were submitted to the State Water Board for the Central Valley Regional Water Board’s proposed “off-cycle” assessments. No changes to the Regional Water Board approved list are recommended.

## Lahontan Region (Region 6)

The Lahontan Regional Water Board conducted “on-cycle” assessments for the 2018 Cycle. The Regional Water Board assessed a total of 330 waterbody segments containing 3,964 waterbody-pollutant combinations. The Regional Water Board added 110 new waterbody-pollutant combinations and removed 10 waterbody-pollutant combinations from the 303(d) list. These recommendations were approved by the Regional Water Board on November 20, 2019. Corrections to the listing decisions, described in Section 4.4.2, below, resulted in a net reduction of 1 impairment listing, reducing the total number of proposed new additions from the Lahontan Region to 109 waterbody-pollutant combinations.

### Requests for Review

The State Water Board received three letters requesting review of 38 listing decisions approved by the Regional Water Board. The requested reviews were based on 303(d) listing decisions for indicator bacteria, mercury and nitrate.

***Bacteria Listings***

*Use of the Fecal Coliform Water Quality Objective*

A request for review from Centennial Livestock was received for 36 waterbodies that were listed based on the Lahontan Basin Plan objective for fecal coliform, though the Lahontan Board had added 37 waterbodies to the 303(d) list for fecal coliform. The Regional Water Board used the fecal coliform objective to assess attainment of the municipal and domestic supply (MUN) beneficial use. The requestor asserted that the regional fecal coliform objective was inappropriately associated with MUN, that it was incorrectly being used as a regionwide antidegradation standard, and that there was no requirement to list because the fecal coliform objective is currently being reevaluated by the Regional Water Board.

A request from Los Angeles Department of Water and Power (LADWP) was received for five waterbodies listed as impaired for indicator bacteria – fecal coliform and *E. coli*. LADWP asserted that the listings based on fecal coliform were inappropriate because the Lahontan Basin Plan objective for fecal coliform is currently being reevaluated and that it was used incorrectly to assess attainment of the MUN beneficial use.

Table 4-4 below lists the waterbodies requested for review with recommended listings based on the fecal coliform objective. Table 4‑5 below, lists the waterbodies requested for review with recommended listings based on both the *E. coli* and fecal coliform objectives.

Table 4‑4: Lahontan Region Requests to Review Decisions to List based on Fecal Coliform/MUN Assessments

| Waterbody Name | Centennial Livestock | LADWP |
| --- | --- | --- |
| Bishop B-1 Drain | Yes | Yes |
| Bishop Canal | Yes | No |
| Bishop Creek Canal | Yes | Yes |
| Carson River, East Fork | Yes | No |
| Cedar Creek | Yes | No |
| Convict Creek | Yes | No |
| East Tributary to Griff Creek | Yes | No |
| Hot Creek | Yes | No |
| Hot Creek (unknown tributary) | Yes | No |
| Horseshoe Meadow Creek | Yes | No |
| Jensen Slu (aka Brockman Slu) | Yes | No |
| Little Truckee River | Yes | No |
| Little Walker River | Yes | No |
| Lone Pine Creek | Yes | No |
| Long Valley Creek | Yes | No |
| Mammoth Creek (Old Mammoth Road to HWY 395) | Yes | No |
| Mid-branch Buckeye Creek | Yes | No |
| Milberry Creek | Yes | No |
| Mill Creek (trib. To West Walker River) | Yes | No |
| Owens River (Upper) | Yes | No |
| Reversed Creek | Yes | No |
| Round Valley Creek | Yes | No |
| Sardine Creek | Yes | No |
| Topaz Lake | Yes | No |
| Upper Truckee River (below Christmas Valley) | Yes | No |
| Susan River (Willard Creek to Susanville) | Yes | No |
| Susan River (Susanville to Honey Lake) | Yes | No |
| Virginia Creek | Yes | No |
| Wolf Creek | Yes | No |

Table 4‑5: Lahontan Region Requests to Review Decisions to List based on E. coli/REC-1 and Fecal Coliform/MUN assessments

| Waterbody Name | Centennial Livestock | LADWP |
| --- | --- | --- |
| Bishop Creek Forks (N & S Forks to bifurcation) | Yes | Yes |
| Bridgeport Reservoir | Yes | No |
| Griff Creek | Yes | No |
| Horton Creek | Yes | Yes |
| Hot Creek (Walker) | Yes | No |
| Markleeville Creek | Yes | No |
| Owens River (Long HA) | Yes | No |
| Pine Creek | Yes | Yes |

State Water Board staff reviewed the aforementioned fecal coliform listing decisions. The Regional Water Board’s fecal coliform objective is an applicable water quality objective in the Basin Plan and therefore it is appropriate to evaluate attainment of the MUN beneficial use for the following reasons

The fecal coliform bacteria water quality objective applies to all surface waters in the Lahontan Region. In accordance with the Porter-Cologne Act, the Lahontan Region’s Basin Plan is a water quality control planning strategy document to achieve water quality goals. The Basin Plan (chpt. 2) lists all the relevant beneficial uses applicable to the region’s surface waters, including the REC-1 beneficial use and the MUN beneficial use, which are designated to waterbodies and must be maintained. The Basin Plan (chpt. 2) acknowledges the State Water Board, through the Sources of Drinking Water Policy (State Water Board Resolution No. 88-63), established that all surface waters and ground waters are suitable or are potentially suitable for municipal or domestic supply, with limited exceptions. It also designates the majority of the surface waters within the region have been designated with the REC-1 beneficial use. The Basin Plan (chpt. 2) instructs that beneficial uses and water quality objectives to protect those uses must be established for all waters within the region and Chapter 3 contains the applicable water quality objectives. The fecal coliform objective applies to all of the region’s surface waters (chpt. 3) to which both the REC-1 and MUN uses apply. The Basin Plan explains that the water quality objectives define the upper limit that the Regional Water Board considers protective of beneficial uses (chpt. 3).

In approving the Regional Water Board’s 1994 basin plan amendment, the U.S. EPA acknowledges that the Lahontan Basin Plan contained the stringent fecal coliform objective for waters particularly subjected to heavy recreational use based on the assumption that the water is ingested and that the objective was later made applicable to all waters based on the fact that most waters were identified as being suitable for sources of drinking water. See U.S. EPA’s approval letter (Letter from Alexis Strauss, Director, Water Division, Region IX of the U.S. EPA, to Edward C. Anton, Acting Executive Director, State Water Board (May 29, 2000)), which states, in part:

The 1975 Basin Plans contained separate sets of fecal coliform objectives for surface waters designated for water contact recreation (REC-1) and for waters designated for non-contact water recreation (REC-2). The REC-1 objectives were more stringent based on the assumption that water may be ingested. The North Lahontan Basin Plan included still more stringent fecal coliform objectives for specific water bodies which were subjected to heavy recreational use. [¶]

In the updated Basin Plan [per the October 1994 amendment], all surface water bodies have existing REC-1 and REC-2 uses designated, except Opal Mountain Springs in the Harper Valley Hydrologic Subarea. The updated Basin Plan does not include separate objectives based on REC-1 vs. REC-2 designations. Rather, the stringent fecal coliform requirements which were previously applicable only to North Basin water bodies are now applicable regionwide. The rationale for this change is based upon the fact that most surface waters of the region are now considered to be sources of drinking water, which therefore justifies requiring a greater level of protection region-wide against fecal coliform contamination.

Consistent with the inference in U.S. EPA’s above discussion, the fecal coliform objective is relevant to the protection of the MUN beneficial use. Fecal coliform is a bacterial indicator of human pathogenic bacteria and viruses. As with the potential for ingestion during primary recreational activities, humans can be exposed to fecal coliform through the use of water for community, military, or individual water supply systems including, but not limited to, drinking waters supply.

The fecal coliform objective is being evaluated by the Lahontan Regional Water Board by the Bacteria Water Quality Objective Evaluation Project; however, until a new objective is established, the fecal coliform objective remains an applicable objective in the Lahontan Basin Plan. The Bacteria Water Quality Objective Evaluation Project is the appropriate venue to determine whether the fecal coliform objective should be revised.

The Listing Policy requires the placement of waterbodies that do not meet standards on the 303(d) list of impaired waterbodies. The Water Boards are obligated to consider the information and thresholds currently available and to list where standards are exceeded. This is irrespective of whether or not the standard will be reevaluated at a future time or if the waterbody will be ranked as a lower priority for TMDL development.

*Use of the Geometric Mean*

For Bishop Creek Forks (North and South), LADWP stated that Regional Water Board’s calculations to evaluate the *E. coli* objective were inconsistent with the language in Part 3 of the ISWEBE Plan pertaining to assessment of the statewide bacteria objectives, because the geomean calculations were based on a minimum of three samples.

The Regional Water Board’s calculations of *E. coli* data conform to the requirements of the bacteria provisions in Part 3 of the ISWEBE Plan. It states in Section III.E.2 (emphasis added):

Only the GEOMETRIC MEAN values shall be applied based on a statistically sufficient number of samples, *which is generally not less than five samples* distributed over a six-week period.

The above language does not prohibit the Regional Water Board from using three samples to calculate the geomean. No evidence was presented indicating that geomeans calculated with three samples are not statistically sufficient and cannot be considered representative of conditions in the waterbodies.

*Segmentation of Specific Waterbody Segments*

For Horton Creek and Pine Creek, LADWP stated that the data assessed were not representative of the waterbody and that additional bacteria data exist that were not assessed by the Regional Water Board.

The monitoring locations for the two waterbodies meet Listing Policy requirements for spatial representativeness (Section 6.1.5.2) and aggregation of data by reach/area (Section 6.1.5.4). (See also the introductory paragraph in section 6.1.5 of the Listing Policy that grants the Water Board “wide discretion” to segment waterbodies.) The two sample locations in Horton Creek are representative of the spatial extent of the mapped waterbody segment for Horton Creek. The hydrology is similar, and land uses in the surrounding watershed are consistent. The two sample locations in Pine Creek are representative of the spatial extent of the mapped waterbody segment for Pine Creek. The hydrology is similar, and land uses in the surrounding watershed are consistent. Although data from additional sampling locations in each of these waterbodies would provide a more comprehensive picture of the waterbodies’ condition, the data could not be assessed for the 2018 cycle because it was not submitted prior to the data solicitation cut-off date.

For Bishop Creek Forks (N & S Forks to bifurcation), LADWP stated that due to differences in the surrounding land uses the North Fork and the South Fork should be separated into individual segments for assessment purposes.

The Bishop Creek Forks (N & S Forks to bifurcation) waterbody meets Listing Policy requirements for spatial representation (Section 6.1.5.2) and aggregation of data by reach/area (Section 6.1.5.4) and the waterbody appropriately mapped as one waterbody segment. While there are differences in land use along the Bishop Creek Forks reach, these differences are minor and other land use information, population density, bacteria source data, and hydrologic connectivity between the North Fork and South Fork indicate the Bishop Creek Forks waterbody segment is an appropriate aggregation of sites and further segmenting is not warranted. Bacteria levels throughout the Bishop Creek Forks (N & S Forks to bifurcation) waterbody segment are not expected to be different based on the minor differences in land use.

The City of Bishop, which primarily drains to the South Fork, accounts for 29% of the acreage surrounding the Forks reach, with highly urbanized uses within this area accounting for 7% of the uses along the entire Forks reach length. Highly urbanized areas of the City of Bishop (heavy commercial, industrial, and high-density residential) accounts for approximately 26% of the acreage within City limits (±1300 acres), while 48% of land area in the city has experienced light development and 24% has experienced low-medium levels of development (City of Bishop General Plan, 1993). In the West Bishop area, which drains to both the North Fork and the South Fork, land uses are split between agricultural (~50%), commercial retail, and residential (~50%) (Inyo County General Plan, 2001). Satellite imagery shows similar paved areas and developed areas draining to both the North Fork and South Fork. Stormwater runoff and other sources of bacteria from both of the developed areas that drain to the North Fork and South Fork are likely to be similar.

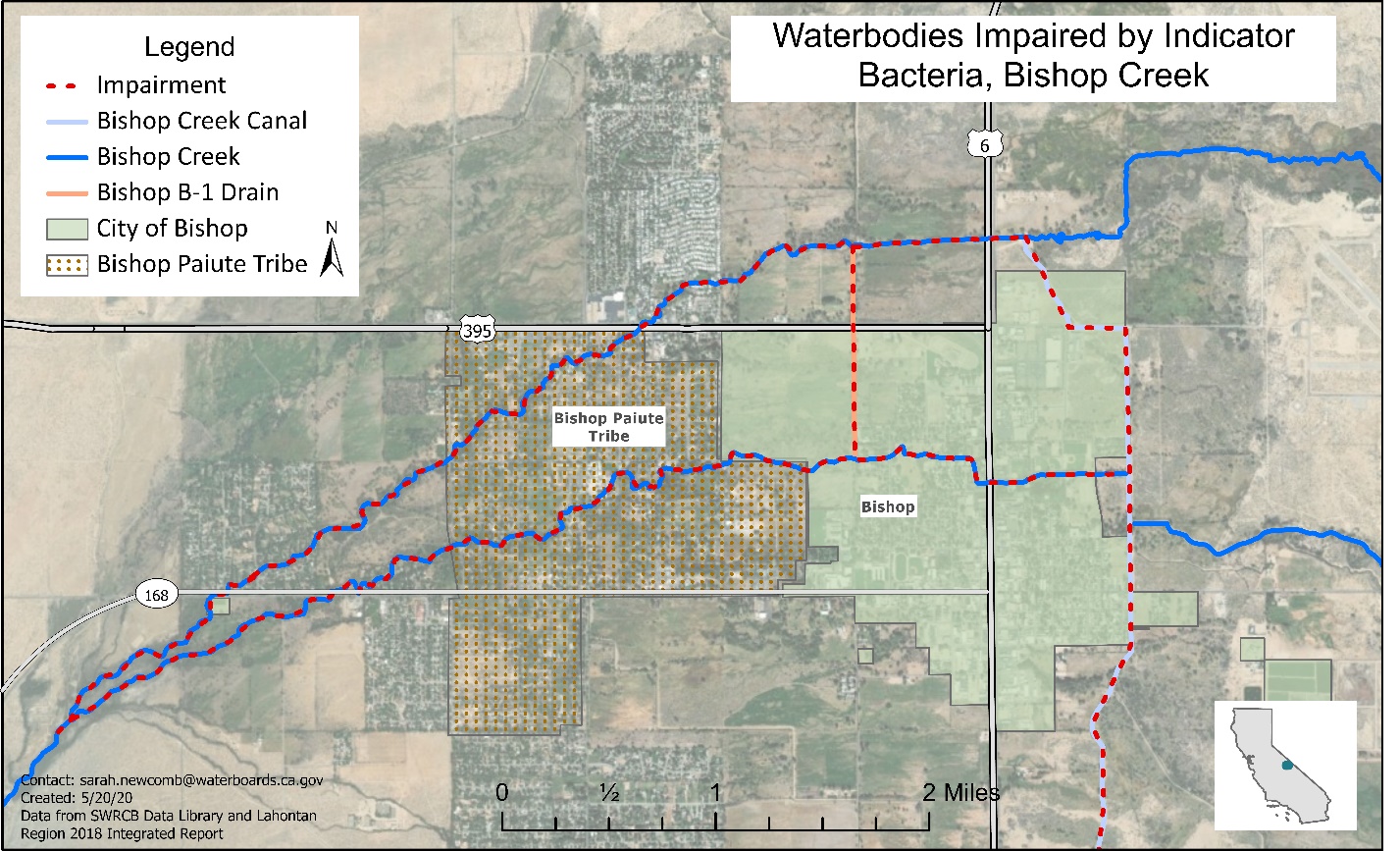
Population densities are somewhat evenly distributed between the City of Bishop and the West Bishop areas found within the project area. The City of Bishop has a population of approximately 3,700, and collectively the Bishop Paiute Tribe Reservation (~1,100) and the West Bishop area (~2,600), both upstream to the west of the City of Bishop, have populations of approximately 3,700 also (US Census Bureau, 2018).

The bacteria pollution that the Lahontan Regional Water Board is investigating in Bishop Creek Forks begin upstream of both the City of Bishop and Bishop Paiute Tribe Reservation, and persist through both channels of the Forks reach to the Bishop Creek Canal on the eastward boundary of the City of Bishop. The North and South Forks are impacted by bacteria issues originating from the same or similar land uses.

Additionally, the North and South Forks are hydrologically connected via a distinct surface water, the Bishop B1 Drain. In terms of geography, the north and south channels of the Forks reach are in the same watershed, share similar land use and hydrology, and are interconnected by an array of irrigation infrastructure. Thus, any impairment in each channel of the Bishop Creek Forks reach would need to be addressed in tandem.

See Figure 4-1 for a map of Bishop Creek waterbodies.

Figure 4‑1: Map of Bishop Creek Waterbodies



Although data from additional sampling locations would provide a more comprehensive picture of the waterbodies’ condition, the data could not be assessed because it was not submitted prior to the data solicitation cut-off date. The Regional Water Board should assess the data “off-cycle” during the next Integrated Report cycle.

***Mercury Listing***

LADWP also requested State Water Board review of the proposed 303(d) listing of Crowley Lake as impaired for mercury. The Regional Water Board applied the statewide mercury water quality objectives in Part 2 of the ISWEBE Plan and a weight of evidence approach to assess the mercury data and information. This resulted in a determination that the WILD beneficial use is impaired and a recommendation to add the lake to the 303(d) list. LADWP asserted that the evidence evaluated by the Regional Water Board did not support the decision to list the waterbody as impaired.

State Board staff reviewed the data and information and the weight of evidence approach applied by the Regional Water Board. The Regional Water Board followed the mercury assessment approach described in section 2.5.2 above and concluded, through the weight of evidence approach outlined in section 3.11 of the Listing Policy, that Crowley Lake is not meeting the mercury standard and therefore should be listed as impaired on the 303(d) list. The listing decision conforms to Listing Policy requirements and no change is recommended.

***Nitrate Listing***

The Tahoe-Truckee Sanitation Agency (T-TSA) requested review of the 303(d) listing for nitrate on the Truckee River based on exceedances of site-specific objectives in the Lahontan Basin Plan. T-TSA stated that Regional Water Board’s calculations were inconsistent with the method described in the Basin Plan. The nitrate objective is based on a mean of monthly means. The Regional Water Board calculated the mean of monthly means on an annual basis. T-TSA stated that the mean of monthly means should be calculated over the multi-year term of the existing waste discharge requirement, not on an annual basis.

State Water Board staff reviewed the calculations made by the Regional Water Board to evaluate the nitrate objective. Calculating the mean of monthly means on an annual basis is consistent with section 6.1.5.3 of the Listing Policy guidance on temporal representation.

No changes are recommended to the Lahontan Regional Water Board’s approved list.

### Corrections to Listing Recommendations

***Updates to Bridgeport Reservoir & East Fork Walker River, above Bridgeport Reservoir***

The indicator bacteria impairment for the Bridgeport Reservoir (Decision # 103507) was mistakenly added to the Lahontan Region 2018 303(d) list due to an error in mapping the sample location. The data were collected from the East Fork Walker River, but the sampling location associated with the data was incorrectly assigned to Bridgeport Reservoir. The East Fork Walker River is already listed as impaired for indicator bacteria. Consequently, the indicator bacteria listing for Bridgeport Reservoir was removed from the Lahontan Region 303(d) list. This resulted in a reduction of one proposed listing decision for the Lahontan Region.

***Updates to Mill City Tributary & Mammoth Creek, unnamed Tributary Listing***

A dataset collected by the United States Geological Survey (USGS) from a waterbody known locally as Mill City Tributary, a tributary to a segment of Mammoth Creek (WBID CAR6031005120080816102743), was mistakenly associated with another tributary to Mammoth Creek called “Mammoth Creek, unnamed tributary (WBID CAR6031005120080630162428).” Mammoth Creek, unnamed tributary, occupies a sub-watershed to a segment of Mammoth Creek (WBID CAR6031005320080816102036) and is located to the east of the Mill City Tributary sub-watershed which was the subject of USGS sampling. Mill City Tributary does not appear on the National Hydrography Dataset (NHD) and had not been mapped for assessment purposes by the Water Boards. Mill City Tributary is now mapped and the data collected by USGS was associated with Mill City Tributary, and the waterbody fact sheet was updated.

Associating USGS monitoring data with the Mill City Tributary will improve the accuracy of the Lahontan Region’s 303(d) list and help staff address some of the water quality issues affecting the Mammoth Creek watershed. USGS data collected from Mill City Tributary was incorrectly used to determine that the MUN beneficial use of Mammoth Creek, unnamed tributary, was not supported because concentrations of mercury and arsenic exceed water quality objectives, and that several other beneficial uses were supported in this waterbody as demonstrated by other pollutant assessments using USGS data. By correctly associating the USGS-collected data to Mill City Tributary, the Mammoth Creek, unnamed tributary waterbody will be removed from the 303(d) list for impairment by mercury and arsenic, and other decisions based on the same dataset will also be updated to associate with Mill City Tributary. The USGS dataset supports placement of Mill City Tributary on the 303(d) list because mercury and arsenic concentrations exceed water quality objectives and impair the MUN beneficial use in this waterbody. An additional 37 decisions for Mammoth Creek, unnamed tributary, that are based on USGS-collected Mill City Tributary data will also be updated. The 37 additional decisions for a variety of pollutants provide evidence that the COLD, REC-1, and MUN beneficial uses are supported in Mill City Tributary.

In summary, the proposed changes result in two delistings for Mammoth Creek, unnamed tributary, two listings for Mill City Tributary, and updates to 37 Do Not List decisions to reflect the data and site location. Changes to decisions are shown in Tables 4-6 and 4-7.

Table 4‑6: “List” Decisions Updated

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Decision ID** | **Pollutant** | **Listing Decision** | **Old Waterbody (cycle listed)** | **New Waterbody (cycle listed)** |
| 76931 | Arsenic | List on 303(d) List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 78331 | Mercury | List on 303(d) List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |

Table 4‑7: "Do Not List" Decisions updated

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Decision ID** | **Pollutant** | **Listing Decision** | **Old Waterbody (cycle listed)** | **New Waterbody (cycle listed)** |
| 70115 | Aluminum | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70777 | Antimony | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71086 | Beryllium | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 79765 | Boron | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71245 | Cadmium | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71462 | Calcium | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71621 | Chloride | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 77847 | Chromium (Total) | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70460 | Cobalt | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70461 | Copper | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70510 | Hardness as CaCO3 | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71240 | Indicator Bacteria | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71511 | Iron | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71672 | Lead | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70140 | Magnesium | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71458 | Manganese | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70830 | Molybdenum | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 69900 | Nickel | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70685 | Nitrate/Nitrite (Nitrite + Nitrate as N) | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71142 | Nitrogen | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70980 | Nitrogen, Nitrate | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 73828 | Nitrogen, Nitrite | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71619 | Oxygen, Dissolved | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70558 | pH | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71591 | Phosphate | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71587 | Phosphorus | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70845 | Sediment | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71455 | Selenium | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70423 | Silver | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70599 | Specific Conductance | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70017 | Temperature, water | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 69923 | Thallium | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 70691 | Total Dissolved Solids | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71482 | Total Kjeldahl Nitrogen (TKN) | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71588 | Turbidity | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71459 | Vanadium | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |
| 71614 | Zinc | Do Not List | Mammoth Creek, unnamed tributary (2010) | Mill City Tributary (2018) |

## Colorado River Basin Region (Region 7)

The Colorado River Basin Water Board was “on-cycle” in 2018 and assessed a total of 56 waterbody segments containing 2,204 waterbody-pollutant combinations. The Regional Water Board staff report identified 24 new waterbody-pollutant combinations for listing on the 303(d) list. These recommendations were approved by the Regional Water Board on November 14, 2019.  One of the listings approved by the Regional Water Board pertains to a waterbody that is counted as two waterbody segments in the fact sheets. Therefore, the Regional Water Board approved a total of 25 recommended new listings.

In reviewing the Regional Water Board’s listing recommendations, State Water Board staff identified that 7 of the listing recommendations proposed either wholly or partially apply to waterbodies located on tribal lands. To the extent those waters are on tribal land they are not subject to California’s section 303(d) list.  Therefore, the State Water Board recommends revising the decisions for these waterbodies to indicate that the impairment determination does not apply to tribal waters.

The Regional Water Board’s staff report and fact sheets also identified 11 waterbodies assessed for multiple pollutants (a total of 25 waterbody-pollutant combinations) for which the fact sheets for these waterbody-pollutant combinations indicated non-attainment of water quality standards.  The data for the waterbody-pollutant combinations were only preliminarily assessed and therefore the Regional Water Board did not adopt listing recommendations for them.  However, the information indicates beneficial uses pertaining to the waterbody-pollutant combinations may be threatened. Therefore, the decisions for the 25 waterbody-pollutant combinations were revised to indicate that beneficial uses may be threatened and to place the waterbodies in Category 3 of the Integrated Report if no other pollutant impairment exists in the waterbody. The State Water Board’s expectation is that the Regional Water Board will complete its data assessments for the 25 waterbody-pollutant combinations off cycle during the combined 2020/2022 Integrated Report cycle.

### Requests for Review

The Coachella Valley Water District sent a letter to the State Water Board requesting review of two Regional Water Board 303(d) listing decisions on segments of the Colorado River for manganese and turbidity. The Imperial Irrigation District, the Palo Verde Irrigation District, and the Desert Water Agency each sent letters requesting review of the same 303(d) listing decisions. The Colorado River segment between Imperial Reservoir and the California-Mexico border was recommended for listing for manganese. The Colorado River segment from Lake Havasu Dam to Imperial Dam was recommended for listing as impaired for turbidity.

Both of the 303(d) listings were based on the use of secondary maximum contaminant levels (SMCLs) as evaluation guidelines for the Basin Plan narrative water quality objective for aesthetic qualities for the MUN beneficial use. The requestors stated that SMCLs have not been adopted in the Colorado River Basin Plan and that using them as evaluation guidelines is inappropriate and violates the Listing Policy. They also state that the SCMLs are intended to address treated drinking water, not raw water. The requestors state that manganese can be removed through filtration and by law Colorado River water cannot be served to the public without filtration.

The requestors also stated that the Colorado River is naturally turbid, and that native biota are adapted to turbid conditions. Current management for Razorback Sucker and other native fish species includes high flow dam releases to increase sediment transport; and listing this portion of the Colorado River for turbidity may harm existing beneficial uses.

State Water Board staff reviewed the Regional Water Board approved listings for manganese and turbidity in the Colorado River and concluded that the manganese and turbidity SMCLs were applied appropriately, per section 6.1.3 of the Listing Policy, as evaluation guidelines to translate the narrative water quality objective for the MUN beneficial use.

With respect to the listing recommendations requested for State Water Board review, no changes are recommended to the Colorado River Basin Water Board’s approved list.

## San Diego Region (Region 9)

The San Diego Water Board chose to conduct “off-cycle” review by adding to their 305(b) list Category 1 waterbodies (waterbodies where at least one core beneficial use is supported and none are known to be impaired – see Figure 1-1). In addition, their Staff Report included information on waterbodies with existing 303(d) listings, but where there is also evidence that some beneficial uses are still supported. These were noted as waterbodies that are partially supporting beneficial uses. The recommendations are based on biological assessment (bioassessment) data and information collected from rivers and streams in the region and submitted prior to the end of the data solicitation period for the 2018 listing cycle. A total of 29 waterbody segments and corresponding bioassessment index scores were evaluated for benthic community effects in the   
San Diego Region for placement into Category 1 or noted as partially supporting. Based on these assessments, the San Diego Water Board added 17 new waterbodies to Category 1 and identified 7 additional waterbodies as partially supporting beneficial uses as described above. No changes to the 303(d) list are necessary.

### Requests for Review

No requests for review were submitted to the State Water Board for the San Diego Regional Water Board’s proposed “off-cycle” assessments. Table 4-8 summarizes the reviews described in sections 4.1 to 4.6, above.

Table 4‑8: Summary Regional Water Board 303(d) Listing Recommendations Reviewed by State Water Board

| Region | Waterbody | Pollutant | Request for Review | Regional Water Board Decision | State Water Board Review |
| --- | --- | --- | --- | --- | --- |
| 2 | Los Gatos Creek | Temperature | Yes | List | List |
| 4 | Ventura Beaches | Bacteria | No | Delist | Do not delist |
| 6 | 37 listing decisions | Indicator Bacteria (fecal coliform) | Yes | List | List |
| 6 | 8 listing decisions | Indicator Bacteria  (*E. coli*) | Yes | List | List |
| 6 | Crowley Lake | Mercury | Yes | List | List |
| 6 | Truckee River | Nitrate | Yes | List | List |
| 7 | Colorado River | Manganese | Yes | List | List |
| 7 | Colorado River | Turbidity | Yes | List | List |

## Recommended 303(d) List

State Water Board staff recommendations for the 303(d) list portion of the 2018 California Integrated Report and the 303(d) list for waterbodies in the North Coast Region are shown in Table 4-9 below. The second column lists the number of waterbody-pollutant combinations currently listed as impaired on the 303(d) list. The two subsequent columns contain a count of recommended new listings and recommended new delistings resulting from Regional Water Board assessments and State Water Board review. The last column includes the total number 303(d) listings for 2018 that would result if all State Water Board staff recommendations are approved.

Table 4‑9: Recommendations for the 303(d) List Portion of the 2018 California Integrated Report and the 303(d) List for Waterbodies in the North Coast Region

| Region | 2014/2016 303(d) Listings | New Listings | Delistings | Total 2018 303(d) Listings |
| --- | --- | --- | --- | --- |
| 1 | 185 | 42 | 1 | 226 |
| 2 | 348 | 1 | 8 | 341 |
| 3 | 922 | None | None | 922 |
| 4 | 880 | None | None | 880 |
| 5 | 934 | None | 28 | 906 |
| 6 | 157 | 109 | 10 | 256 |
| 7 | 68 | 25 | None | 93 |
| 8 | 139 | None | None | 139 |
| 9 | 609 | None | None | 609 |
| **TOTALS** | 4,242 | 177 | 47 | 4,372 |

## 305(b) Integrated Report Condition Categories

For the 2018 listing cycle, a total of 2,666 waterbodies (containing 37,337 waterbody-pollutant combinations) were evaluated. See Tables 4-10 and 4-11 for a summary of the number of waterbodies both current and proposed in each of the five Integrated Report condition categories. Categories 1, 2, 3, and 4c are informational and do not require Water Boards approval. Waterbodies placed in those categories will be submitted as part of the 305(b) portion of the 2018 California Integrated Report to the U.S. EPA for their biennial report to Congress. Categories 4a, 4b, and 5 are the 303(d) list.

Table 4‑10: Count of Waterbodies in 305(b) Integrated Report Condition Categories – Streams and Rivers

| Integrated Report Condition Category | 2014/16 Streams per Category | Proposed New Updates | 2018 Sum of Current and Proposed New |
| --- | --- | --- | --- |
| **1** | 401 | 77 | 478 |
| **2** | 468 | 79 | 547 |
| **3** | 26 | -18 | 8 |
| **4A** | 186 | -3 | 183 |
| **4B** | 40 | 2 | 42 |
| **4C** | None | None | None |
| **5** | 828 | 52 | 880 |
| **TOTAL** | 1,949 | 189 | 2,138 |

*Count of current and proposed categorization of streams, rivers, and other linear surface waterbodies statewide.*

Table 4‑11: Count of Waterbodies in 305(b) Integrated Report Condition Categories – Lakes and Reservoirs

| Integrated Report Condition Category | 2014/16 Lakes & Reservoirs per Category | Proposed New Updates | 2018 Sum of Current + Proposed New |
| --- | --- | --- | --- |
| **1** | 37 | -12 | 25 |
| **2** | 142 | 52 | 194 |
| **3** | 3 | -2 | 1 |
| **4A** | 29 | None | 29 |
| **4B** | 6 | None | 6 |
| **4C** | 1 | None | 1 |
| **5** | 268 | 4 | 272 |
| **TOTAL** | 486 | 42 | 528 |

*Category assessments of lakes, reservoirs, and other non-linear surface waters statewide.*

# Surface Water Ambient Monitoring Program

The Surface Water Ambient Monitoring Program (SWAMP) collects water quality samples throughout the state to evaluate water quality and ecosystem health. SWAMP data are assessed at the individual waterbody level during each Integrated Report cycle. However, SWAMP monitoring projects are also designed to evaluate conditions on a watershed, region, or statewide scale. Objective data and information generated by SWAMP statewide and regional monitoring and assessment efforts supports the foundation for informed and coherent decision-making to protect and restore water quality. This section provides an overview of the most recent findings from the SWAMP monitoring programs, including the Stream Pollution Trends (SPoT), Bioaccumulation, Bioassessment, Freshwater Harmful Algal Bloom and regional monitoring programs.

SPoT measures the long-term trends in stream contaminants and tests their biological effects to evaluate the impacts of changing land use at the watershed scale. Sediment samples are collected and analyzed for legacy and current-use pesticides, industrial compounds, and metals. Additionally, samples are tested for toxicity to resident aquatic organisms, specifically the amphipod *Hyalella azteca* and the midge *Chironomus dilutus*. Data collected since 2008 show that monitoring sites within urban land use have a higher prevalence of toxic samples, and that concentrations of pyrethroid pesticides continue to significantly increase, especially in relation to increasing urban land use. Information about long-term trends in stream contaminants and their impact on resident organisms illustrates the impacts of land development on water quality, helps prioritize waterbodies in need of water quality management, and evaluates the effectiveness of management programs designed to improve stream health.

The Bioaccumulation Monitoring Program generates data that is used to assess the impacts of contaminants in fish on beneficial uses in waterbodies statewide. Since 2015, contaminant data has been collected at select lakes where bass species are present as part of a long-term monitoring program to track status and trends in concentrations of mercury and other contaminants. Bass species (including largemouth, smallmouth, and others) are at the top of the food chain and consequently tend to accumulate high concentrations of mercury. The 2015 and 2017 data reports for long-term monitoring indicate a higher mean length-adjusted mercury concentration in lakes sampled in 2017 (0.45 ppm) than lakes sampled in 2015 (0.30 ppm); however, the difference was not statistically significant (p=0.075) (Davis et al., 2019). As future rounds of bass lake monitoring are completed, annual means for length-adjusted mercury concentrations will provide a robust index of the statewide trend of bass lake mercury and will allow for the influence of hydrology and other factors to be examined.

In addition to data being used for waterbody assessments, data on fish contamination are used to inform OEHHA on developing consumption advisories for specific waterbodies or general advice for waterbodies across the state. These advisories serve to inform the public (specifically those who catch and eat fish from California’s lakes) on how they can reduce their exposure to chemicals and maximize the benefits of fish consumption, by choosing locations and species with lower concentrations.

The Bioassessment Monitoring Program generates ecological data through its core monitoring programs, the Perennial Streams Assessment (PSA) and Reference Condition Monitoring Programs (RCMP). The PSA is an ongoing, long-term statewide probabilistic survey of the ecological condition of wadeable streams and rivers throughout California that estimates ecological stream health by assessing biological indicators (benthic macroinvertebrates, algae), chemical constituents (nutrients, major ions, etc.) and habitat assessment in streams (both for in-stream and riparian corridor conditions).

The RCMP establishes and maintains a pool of monitoring sites with low levels of human activity in nearby and upstream watersheds (i.e., reference sites). This pool of reference sites is used to establish “reference conditions” for streams and rivers (Ode and Schiff 2009). Reference sites are an integral part of the bioassessment program and provide information necessary for: (1) setting objective and defensible benchmarks for attainment of ecological condition objectives, (2) accounting for natural variation in expected biological assemblages in different physical settings across the state, and (3) identifying high quality watersheds to prioritize protection efforts. RCMP data can also be used to help define physical habitat expectations and thus, help separate physical habitat impairment from other sources of impairment. Long term datasets at reference sites also provide an objective basis for monitoring the impacts of climate change on California’s aquatic resources (Bioassessment Quality Assurance Program Plan, 2019).

The Freshwater Harmful Algal Bloom (FHAB) program began in 2014. Since this time, the program has developed systems and infrastructure for sampling and tracking harmful algal bloom events, created informational resources for agency staff and the public, and collaborated with partners to establish voluntary guidance thresholds for public health signage postings. In 2016, the FHABs report tracking system was launched. The tracking system relies on voluntary reports of HAB incidents, which can be submitted online through the California Freshwater & Estuarine Harmful Algal Bloom Report Form. (<https://mywaterquality.ca.gov/habs/do/bloomreport.html>). A map of the reported HAB incidents throughout the state is available online at the HAB Incidents Reports Map. (<https://mywaterquality.ca.gov/habs/where/freshwater_events.html>).

The FHAB Program has observed in recent years that FHABs are increasing in incidence, duration, and toxicity statewide and as a result, human, domestic animal (particularly dogs and livestock) and wildlife health impacts are increasingly prevalent. The temporal occurrence of FHABs is also increasing from predominantly summer blooms to year-round blooms in some areas. As the infrastructure and resources for bloom responses have become more developed and comprehensive, the program is currently focusing efforts on development of a statewide strategy for routine monitoring of FHABs.

More information about the SWAMP statewide and regional programs is available at Surface Water Ambient Monitoring Program website. (<https://www.waterboards.ca.gov/water_issues/programs/swamp/>). Information about SWAMP and other water quality and ecosystem data can be found in the annual Water Quality Status Reports. (<https://www.waterboards.ca.gov/resources/data_databases/wq_status_report.html>).

See also the Water Quality Status Report’s annual snapshot of the Water Board’s water quality and ecosystem data, including data generated by the SWAMP programs highlighted above:

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*For a complete list of references (data, QAPPs, evaluation guidelines, etc.) used in all the Waterbody Fact Sheets, see Appendix H.*

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