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> Public Comment 303(d) List of 2014 & 2016 CA Integrated Report Deadline: 7/10/17 by 12 noon

July 6, 2017

Electronic Submission: commentletters@waterboards.ca.gov

Jeanine Townsend, Clerk to the Board State Water Resources Control Board 1001 I Street, 24th Floor, Sacramento, CA 95814

Comment #20



Subject: Comment Letter — 303(d) List for waterbodies in the Los Angeles region

Dear Ms. Townsend,

Farm Bureau of Ventura County (FBVC) appreciates the opportunity to provide comments on the proposed revisions to the Clean Water Act Section 303(d) list of impaired waterbodies in the Los Angeles Region [hereinafter referred to as 303(d) List], which was distributed for public review on June 9, 2017.

Farm Bureau manages the Ventura County Agricultural Irrigated Lands Group (VCAILG), which acts as a unified discharger group for Ventura County farmers complying with the *Conditional Waiver of Waste Discharge Requirements for Discharges from Irrigated Agricultural Lands within the Los Angeles Region* (Order No. R4-2016-0143) (Conditional Waiver), which incorporates implementation and compliance for agriculture with total maximum daily load (TMDL) load allocations. VCAILG administrators also serve as stakeholder representatives in watershed groups within Ventura County and collaborate in TMDL development and implementation, as appropriate. The development and implementation of TMDLs require a significant investment of resources and it is critical that the 303(d) List be based on sound science and methodologies.

It is understood that the State Water Resources Control Board (SWRCB) is recommending 153 new waterbody-pollutant segment combination 303(d) listings in the Los Angeles Region. VCAILG representatives have actively participated in the public review process since the original 303(d) List was released by the Los Angeles Regional Water Quality Control Board (RWQCB) on February 8, 2017, by providing a comment letter to the Regional Board on March 29 and oral comments at the public hearing on May 4.

FBVC appreciates the efforts Regional Board and State Board staff to correct numerous errors and inconsistencies in the original list, including the removal of pollutant listings associated with a P* MUN beneficial use and removal of waterbodies listed based on data from agricultural drains which do not represent receiving waters. These corrections, along with other errors noted by the FBVC, resulted in the correction of 69

listings that would have otherwise been included in the final list, resulting in an undue burden on Ventura County farmers and significant misspent funds. While we appreciate the efforts made by the Regional Board, the FBVC still has serious concerns with the SWRCB's proposed 303(d) List and feel that it requires modification before adoption. The remaining sections of this letter detail the requested changes to the 303(d) List and the rationale for the requests.

1. POLLUTANT-WATERBODY SEGMENTS STILL INCORRECTLY LISTED

20.01

There are a number of erroneous listings outlined in the original comment letter that the RWQCB Response to Comment¹ stated would be removed, but which are still present on the current 303(d) List (see **Table 1**). Farm Bureau requests that the SWRCB correct these listings, remove them from the Category 5 list, and update the fact sheets to reflect the response to comments from the RWQCB. The original description of the issues for each of these listings can be found in the March 29 comment letter.

	Table 1. Active Listings which do not reflect the RWQCB Response to Comments			
	Waterbody segment	Pollutant	Justification	RWQCB Response to Comment ²
20.02	Calleguas Creek Reach 12	Chlorpyrifos	 Data does not appear to be from a station in Reach 12. 	The Chlorpyrifos LOE was moved to Calleguas Creek Reach 10. The decision for Calleguas Creek Reach 10/chlorpyrifos has been updated to "do not delist." Calleguas Creek Reach 12 is no longer recommended for a Chlorpyrifos listing.
20.03	Calleguas Creek Reach 12	Diazinon	 Data does not appear to be from a station in Reach 12. 	The diazinon LOE was moved to Calleguas Creek Reach 10. The decision for Calleguas Creek Reach 10/diazinon has been updated to "do not delist." Calleguas Creek Reach 12 is no longer recommended for a diazinon listing.
20.04	Calleguas Creek Reach 12	Malathion	Data does not appear to be from a station in Reach 12.	The Malathion LOE was moved to Calleguas Creek Reach 10. The decision for Calleguas Creek Reach 10/ Malathion has been updated to "list." Calleguas Creek Reach 12 is no longer recommended for a Malathion listing.
20.05	Rio De Santa Clara/Oxnard Drain No. 3	Nitrogen, Nitrate	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 	The Nitrogen, Nitrate decision has been retired.

¹ http://www.swrcb.ca.gov/losangeles/water_issues/programs/303d/2016/Revised%20RTC.pdf

² These are the responses made after the Los Angeles Water Board workshop on May 4, 2017.

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20.02 - 20.05

Requested Action:

- Remove all listings in Table 1 from the current 303(d) List based on the decisions reached by the RWQCB in the Response to Comments.
- 2. CALQWA MAPPING ISSUES SHOULD BE RESOLVED TO EXCLUDE ALL AGRICULTURAL DRAINS

20.06

As mentioned previously, FBVC thanks the RWQCB for correcting listings that were based on data from agricultural drains that are not representative of the receiving waters. These erroneous listings included either pollutants measured at agricultural drain sites along Calleguas Creek Reach 2 and 4 or the agricultural drains themselves (i.e., La Vista and Santa Clara Drains). The fact sheets for these listings include the following language:

"The decisions for Calleguas Creek Reach 2 have been revised to not use the data from the tributary monitoring site. The Los Angeles Water Board staff will work with the commenter, and other stakeholders, to purposely determine and document the appropriateness of assessing the tributary monitoring site under section 303(d) of the Clean Water Act. If it is determined that the tributary monitoring site is within a waterbody which should be addressed under section 303(d), then this determination requires that a new tributary be added to the CalQWA underlying map, which is maintained by State Board. It is the intention of the Los Angeles Water Board staff to work with State Board staff to resolve mapping issues prior to the State Board approval of the 2016 303(d) list, or prior to the next Listing Cycle that includes the Los Angeles Region." [This language was taken from the dimethoate listing for Calleguas Creek Reach 2 but similar language exists for all agricultural drain listings.]

Farm Bureau maintains that these monitoring sites and waterbodies outlined in the original letter are agricultural drains and therefore not subject to listing under the 303(d) List. Therefore, while we will participate in the requested discussion to evaluate the monitoring locations, we contend there is need to add any of these waterbodies to the CalQWA underlying map and that these agricultural drains should not be included in the 303(d) List for this cycle or any future 303(d) review cycles. We are willing to provide any necessary information to fully resolve this issue, and we invite RWQCB and SWRCB staff to contact us if they have any concerns.

Requested Action:

 Agricultural drain listings for Calleguas Creek Reaches 2 and 4, as well as La Vista and Santa Clara Drains, should remain off the 303(d) list and this decision should be updated to be finalized in the Fact Sheets.

3. THERE IS NO DEMONSTRATION THAT HIGH PH IS A RESULT OF WASTE DISCHARGE.

20.07

The waterbodies listed for high pH do not appropriately demonstrate that the high pH was a result of waste discharge, as required in the Basin Plan. The Santa Clara River Estuary, Santa Clara River Reach 1, and Oxnard Drain are listed for high pH. As stated in the Fact Sheet and according to the Los Angeles Region Basin Plan³ "The pH of inland surface waters shall not be depressed below 6.5 or raised above 8.5 as a result of waste discharges" [emphasis added]. However, it was not demonstrated for any of these waterbodies that the elevated pH levels were a result of waste discharge as opposed to natural causes. The Regional Board staff noted that "analysis of sources" and causes [...] are not completed as part of the Integrated Report or 303(d) listing process". However, pH samples cannot be considered impairments without specific evidence that high pH is a result of waste discharge. In Response to Comments, the Regional Board acknowledged that there are multiple sources of water to the Santa Clara River that include waste discharge, but went on to state that "the relative" contribution of the causes of pH exceedances is largely speculative at this time". The FBVC agrees that the sources are speculative at this time, and because the Basin Plan criteria requires that a source be identified before a waterbody can be deemed in exceedance, the SWRCB should provide evidence that the elevated pH was a result of waste discharge and detail that in the Fact Sheets. If no such evidence exists, the SWRCB should remove the listings.

Requested Action:

- Remove the pH listings for Santa Clara River Estuary, Santa Clara River Reach 1, and Oxnard Drain as there is no data provided in the Fact Sheet that demonstrate that these high pH values are the result of waste discharge.
- 4. CORRECT THE PROPOSED TEMPERATURE LISTINGS, WHICH ARE BASED ON INCORRECT CRITERIA.

20.08

The temperature listing for Ventura River Reaches 1 and 2 (Estuary to Weldon Canyon) and Ventura River Reach 4 (Coyote Creek to Camino Cielo Rd) uses an evaluation guideline of 13-21 degrees Celsius (°C) as the optimum growth range for rainbow trout. However, the applicable Basin Plan objective is as follows: "For waters designated as COLD, water temperature shall not be altered by more than 5 degrees F above the natural temperature." The Fact Sheets provide no discussion of natural temperatures or a demonstration that the temperature was raised above natural temperatures in order to exceed the objectives.

20.09

Notwithstanding that a deviation from natural temperatures has not been demonstrated, the manner in which the evaluation guideline is applied is also inappropriate. Moyle

³ Water Quality Control Plan Los Angeles Region R4 Basin Plan.

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1976 is referenced as the source of the evaluation guideline. Moyle 1976 was revised and expanded by Moyle 2002⁴. Moyle 2002 states: "Rainbows are found where daytime temperatures range from nearly 0°C in winter to 26-27°C in summer, although extremely low (<4°C) or extremely high (>23°C) temperatures can be lethal if the fish have not previously been gradually acclimated. Even when acclimation temperatures are high, temperatures of 24-27°C are invariably lethal to trout, except for very short exposures (25, 26)." As such, while temperatures above 21°C may not be optimal according to Moyle 1976, Moyle 2002 clearly states that lethal temperatures are those greater than 23°C which indicates that the evaluation guideline of 21°C is more appropriately applied as a chronic guideline (necessitating the establishment of an averaging period) and 23°C is the more appropriate "not-to-exceed" guideline if used for listing.

20.10

The RWQCB responded to this comment originally made in the March 29 letter by stating the following:

"As stated by Moyle, 1976, the optimum range for Rainbow Trout's growth and completion of most life stages is 13-21 degrees Celsius. Therefore, it is appropriate to use this information as Evaluation Guideline, which does not conflict with the water quality objective for Cold Freshwater Habitat."

It is unclear to the FBVC why the RWQCB has not updated their reference to the more recent Moyle 2002. We urge the SWRCB to use the more recent reference or provide justification for the continued use of the 41-year-old reference. Using the threshold of 23°C, no samples would exceed the threshold in Ventura River Reach 4 and only 2 samples would exceed the threshold in Ventura River Reaches 1 and 2. Neither of these numbers of exceedances would meet the listing thresholds.

20.11

Requested Action:

• Remove the temperature listing for Ventura River Reach 1 and 2 as well as Ventura River Reach 4.

5. LISTING DATA LACKS PROPER TEMPORAL REPRESENTATION.

20.12

There are many instances where the data to support the listed pollutant lack proper temporal representation. Section 6.1.5.3 of the State Water Resources Control Board (SWRCB) Listing Policy⁵ states that:

"Samples should be representative of the critical timing that the pollutant is expected to impact the water body. Samples used in the assessment must be temporally independent. If the **majority of samples were collected on a**

⁴ Moyle, Peter B. *Inland fishes of California: revised and expanded*. University of California Press, 2002.

⁵ State of California State Water Resources Control Board (SWRCB) Water Quality Control Policy for Developing California's Clean Water Act Section 303(d) List. Amended February 3, 2015. [Referred to hereinafter as Listing Policy]

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single day or during a single short-term natural event (e.g., a storm, flood, or wildfire), the data shall not be used as the primary data set supporting the listing decision." [Emphasis added.]

20.13

All of the proposed Category 5 pollutants listed in **Table 2** rely on data collected from a single sample date. This directly violates the Listing Policy. For instance, the "Temporal Representation" entry in the Fact Sheet for Ventura Harbor: Ventura Keys Cadmium listing (LOE 89946) states "Representative samples of locally abundant species were collected on February 28, 2007". Because there is no temporal resolution for these waterbody-pollutant combinations, the proposed new listings should be removed.

20.14

The City of Ventura made this comment previously in their March 30, 2017, letter and in response the Regional Board stated: "Because the data collected is spatially independent, it is still appropriate to assess the data as individual samples even though they were collected on the same date." This response implies that the Regional Board did not understand the City's original comment since these listings definitively lack temporal resolution by relying on a single sample day. Using a single sample day to support a new listing is in direct contradiction to the Listing Policy.

The Regional Board went on to respond to some Ventura Harbor: Ventura Keys and Port Hueneme Harbor (Back Basins) listings with the following statement:

"Fish were collected from three sub-locations from two sites. The three samples per site were averaged prior to assessment."

Because the data collected is spatially independent, it is still appropriate to assess the data as individual samples even though they were collected on the same date. As the data support a listing decision, the waterbody pollutant combination should be listed until more data supporting a delisting decision become available.

In addition, fish are not static and move throughout a waterbody, accumulating pollutants in tissue over time. Therefore, the data are, by their nature, spatially and temporally independent."

This response is wholly insufficient. First, the samples collected for the various pollutants are from mussels not fish (see **Table 2**). Second, the argument is not that the two samples collected on the same day should not be treated as individual samples. The Listing Policy states that "a majority of samples" collected in a single day cannot be used to justify a listing. In the case of all pollutants listed in **Table 2**, the Line of Evidence (LOE) used to justify the listing includes 100% of samples collected on a single day. Third, nowhere in the Listing Policy does it allow spatial representation (two samples collected at different stations on a single day) to compensate for the lack of temporal representation. As stated above, the reason temporal representation is

necessitated is to avoid a short-term natural event from creating bias for the assessment of a waterbody. Because both sites were sampled on the same day it is not possible to determine if the pollutant concentrations are indicative of typical waterbody conditions as opposed to a short-term natural event. Therefore, these listings must be removed until additional samples can be collected to provide adequate temporal representation to assess the waterbody and fully comply with the Listing Policy.

20.15

Table 2. Proposed Listings Lacking Adequate Temporal Representation						
Waterbody Pollutant		Number of	Date	Type of Sample		
Segment		Samples in	Collected			
		the LOE				
Port Hueneme	Arsenic	2	2/28/2007	Mussel tissue		
Harbor (Back	Cadmium	2	2/28/2007	Mussel tissue		
Basins)	Dieldrin	2	2/28/2007	Mussel tissue		
Ventura Harbor:	Arsenic	2	2/28/2007	Mussel tissue		
Ventura Keys	Cadmium	2	2/28/2007	Mussel tissue		
	Chlordane	2	2/28/2007	Mussel tissue		
	DDT	2	2/28/2007	Mussel tissue		
	Dieldrin	2	2/28/2007	Mussel tissue		
	PCBs	2	2/28/2007	Mussel tissue		
	(Polychlorinated					
	biphenyls)					

Requested Action:

- Remove all listings shown in Table 2 that were based on an LOE with a single sample collection date due to lack of temporal representation.
- 6. RECALCULATE EXCEEDANCES FOR PORT HUENEME HARBOR AND VENTURA HARBOR POLLUTANTS

20.16

In addition to the lack of temporal representation for the newly proposed Port Hueneme and Ventura harbor listings, FBVC has identified errors in the exceedance calculations in addition to numerous persistent errors in the updated fact sheets that need to be corrected. We maintain that these listings must be removed due to lack of temporal representation. If, for some reason, the SWRCB maintains the listings, corrections must be made to the fact sheets.

20.17

- Ventura Harbor and Port Hueneme cadmium exceedances were incorrectly calculated and do not actually show any exceedance over the Office of Environmental Health Hazard Assessment (OEHHA) 2.2 ppm criteria limit.
- All exceedances for analytes in Ventura Harbor and Port Hueneme (See Table
 3) are based on mussel tissue. However in many cases, the Fact Sheets and

20.18

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Response to Comments cite fish fillet analysis. No fish tissue samples exist in the dataset linked in the Fact Sheet nor were any fish tissue samples available for download from CEDEN.

 Due to the inconsistent reference to sample type (e.g., mussel versus fish samples) and incorrect calculation of the cadmium exceedance, we request that the SWRCB recalculate all exceedances for Ventura Harbor and Port Hueneme to ensure there are no additional exceedance calculation errors.

In addition to the issues stated above there were also errors noted in the Fact Sheets:

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Ventura Harbor dieldrin listing shows two LOEs (89619 and 82787)
demonstrating exceedance for shellfish surveys and fish tissue analysis. Both of
these lines of evidence appear to be from the same 2 samples and should not be
double counted as separate LOEs. Similar issues exist for PCBs listings for the
same waterbody as well as dieldrin and PAHs for Port Hueneme.

20.21

 Many of the "Regional Board Staff Conclusions" in the Decision IDs for Ventura and Port Hueneme Harbors include the wrong number of samples and exceedances for the lines of evidence. For instance, in the Ventura Harbor: Ventura Keys PCBs listing cites an LOE with 4 of 4 samples exceeding; however, only 2 of 2 samples exceed. All Fact Sheets for these analytes need to be checked for errors and corrected.

20.22

Table 3. Port Hueneme Harbor and Ventura Harbor Listings which need				
(1	to be corrected			
Waterbody Segment	Pollutant			
	Arsenic			
Port Hueneme Harbor (Back	Cadmium			
Basins)	Dieldrin			
	PAHs (Polycyclic Aromatic Hydrocarbons)			
	Arsenic			
	Cadmium			
Ventura Harbor: Ventura	Chlordane			
Keys	DDT			
	Dieldrin			
	PCBs (Polychlorinated biphenyls)			

Requested Action:

- Review and recalculate all pollutant exceedances for Port Hueneme and Ventura Harbor in Table 3.
- Remove the cadmium listings for Ventura Harbor and Port Hueneme as the concentrations do not exceed the criteria.

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- Correct and remove all reference to fish fillet in the response to comment and Fact Sheets as only shellfish samples were collected.
- Correct the numerous errors in the Fact Sheets for Ventura Harbor and Port Hueneme Listings.

7. REASSESS MERCURY LISTINGS USING CORRECT UNITS.

The data used to assess mercury for Santa Clara River Reach 3 are in ng/L (nanograms per liter) and the objective is µg/L (micrograms per liter). The data need to be converted into the same units as the objective before an exceedance can be determined. The FBVC expects that after this calculation has been performed the waterbody will no longer meet the listing guidelines. Based on the justification that the data and objectives have different units, the June 9 version of the Draft 303(d) List removed the following waterbody segments for mercury impairments: Calleguas Creek Reach 3 (Potrero Road upstream to Conejo Creek confluence), Calleguas Creek Reach 4 (was Revolon Slough Main Branch), La Vista Drain (Ventura County), and Ventura River Reach 3. It is unclear why the same error for Santa Clara River Reach 3 was not corrected.

Requested Action:

- Repeat the mercury analysis for Santa Clara River Reach 3 after correcting the unit error. Correction of the unit error will result in no exceedances and require removal of the proposed mercury listing.
- 8. THE TOXICITY LISTING FOR VENTURA RIVER REACH 3 (WELDON CANYON TO CONFL. W/ COYOTE CR) RELIES ON OUTDATED DATA

Based on a review of the available data, all the observed toxic samples occurred prior to 2009. Of the 8 exceedances, 3 occurred in 2000/2001 and the rest were in 2006, 2007 and 2008. In the 2006-2008 time period, toxicity was commonly observed due to chlorpyrifos and diazinon which were subsequently restricted. Toxicity in many watersheds has been significantly reduced as a result of these use modifications. The available data shows that no samples exceeded after 2008, indicating that those pesticides, or another cause that is no longer present, were the cause of the toxicity. Because of the transient nature of toxicity and the potential that the causes of the toxicity are no longer present, exceedances from prior to the pesticide use bans should not be used as the basis for a listing. The more recent samples since the pesticide use restrictions should be used as a basis for evaluation.

In response to this the original comment letter, the Regional Board retained the listing as 5A and responded that "Of the 43 samples evaluated, eight samples were in exceedance, which supported a listing decision. The waterbody pollutant combination should be listed until more data supporting a delisting decision become available. Staff

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encourages commenter to submit data to CEDEN in preparation for the next listing cycle."

If the SWRCB decides to maintain the listing, the FBVC requests that the pollutant be properly categorized as 4B defined as "Another regulatory program is reasonably expected to result in attainment of the water quality standard within a reasonable, specified time frame". As stated above the cause of the toxicity has already been addressed by the banning of chlorpyrifos and diazinon in 2008 and there is already ample evidence (i.e., no exceedances since 2008) to show that the beneficial use has not been impacted since that regulatory program was put in place.

Requested Action:

- Either remove the listing for Ventura River Reach 3 for toxicity based on exceedances from outdated data, OR categorize the listing as 4B.
- 9. CORRECT POLLUTANTS LISTED AS CATEGORY 5A THAT SHOULD BE 5B BASED ON COVERAGE BY AN EXISTING TMDL.

The FBVC original comment letter detailed many pollutants that were incorrectly listed as 5A despite the fact that they were addressed by an existing TMDL. Many of those listings were changed to 5B as requested but four of them were not. We again request that the pollutant-waterbody segment combinations included in **Table 4** be changed from 5A to 5B since they are already being addressed by an existing TMDL.

The Rio De Santa Clara/Oxnard Drain No. 3 toxicity listing should be changed from 5A to 5B since it is covered by the existing Oxnard Drain #3 Pesticides, PCBs, Sediment Toxicity TMDL. The Santa Clara River Reach 3 *Escherichia coli* listing should be changed from 5A to 5B since it is covered by the existing Santa Clara River Bacteria TMDL which specifically addresses this reach. It appears that this original comment was overlooked in the RWQCB Response to Comments. The bifenthrin listings for Duck Pond and Honda Barranca should also be changed to 5B since they are covered by the 2006 Toxicity and OC Pesticides, PCBs and Siltation TMDLs. However, the RWQCB response to comments states:

"The Calleguas Creek Toxicity TMDL specifically addresses the organophosphate pesticides, chlorpyrifos and diazinon, and does not apply to pyrethroids. The Toxicity TMDL would need to be revised to identify

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⁶ Total Maximum Daily Loads for Pesticides, PCBs, and Sediment Toxicity in Oxnard Drain 3. Approved by USEPA on October 6, 2011.

⁷ Total Maximum Daily Loads for Indicator Bacteria in the Santa Clara River Estuary and Reaches 3, 5, 6, and 7. Approved by the USEPA on January 13, 2012

⁸ The Calleguas Creek, Its Tributaries, and Mugu Lagoon Toxicity, Chlorpyrifos and Diazinon TMDL. RS 2005-009. Approved by USEPA on March 24, 2006. [Toxicity TMDL]

⁹ Total Maximum Daily Load for Organochlorine Pesticides, Polychlorinated Biphenyls, and Siltation in Calleguas Creek, its Tributaries and Mugu Lagoon. RS 2005-010. Approved by USEPA on March 24, 2006.

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pyrethroid targets, and include the other required elements of a TMDL for pyrethroids specifically."

This statement is incorrect. The Toxicity TMDL was established to address toxicity caused by organophosphate pesticides and unknown toxicity due to other pesticides and/or toxicants. Specifically, the Basin Plan Amendment notes:

"Discharge of wastes containing chlorpyrifos, diazinon, **other pesticides and/or other toxicants** to Calleguas Creek, its tributaries and Mugu Lagoon cause exceedances of water quality objectives for toxicity established in the Basin Plan."

To address the other pesticides and/or toxicants, the Toxicity TMDL included a toxicity target "to address toxicity in reaches where the toxicant has not been identified." If the toxicity target or allocation is exceeded, the TMDL includes a trigger to conduct a Toxicity Identification Evaluation (TIE) and implement actions to address the identified toxicant. Additionally, the implementation actions discussed in the Toxicity TMDL implementation plan are designed to address pesticides as a whole and are not specific to diazinon and chlorpyrifos. As a result, the Toxicity TMDL proactively addresses toxicity associated with other pesticides, such as pyrethroids and other organophosphate pesticides (e.g., bifenthrin and malathion).

TIEs conducted in the watershed have resulted in the identification of pyrethroids as a potential cause of toxicity and agricultural dischargers, through VCAILG, have already begun actions to address these pesticides in addition to the organophosphate pesticides included in the TMDL. The structure of the TMDL is designed to proactively prevent toxicity and therefore it is not necessary to develop another TMDL for these constituents. There are already sufficient controls in place through the Conditional Waiver as well as the MS4 permit. The Conditional Waiver includes water quality benchmarks for both toxicity and bifenthrin, as well as actions to address exceedances. Therefore, FBVC requests that the listings shown in **Table 4** be moved to Category 5B.

20.29

Table 4. 303(d) Category 5A listings which should be changed to 5B listings						
Segment	Pollutant	Proposed 303(d) Category	Requested 303(d) Category	Existing TMDL ^{1,2,3,4}		
Rio De Santa Clara/Oxnard Drain No. 3	Toxicity	5A	(5B)	Oxnard Drain #3 Pesticides, PCBs, and Sediment Toxicity TMDL		
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	Bifenthrin	5A	(5B)	Toxicity TMDL		
Honda Barranca	Bifenthrin	5A	5B	Toxicity TMDL		
Santa Clara River Reach 4	Escherichia coli	5A	5B	Santa Clara River Bacteria TMDL		

¹ The Calleguas Creek, Its Tributaries, and Mugu Lagoon Toxicity, Chlorpyrifos and Diazinon TMDL. RS 2005-009. Approved by USEPA on March 24, 2006. [Toxicity TMDL]

Requested Action:

• Change all pollutant-waterbody segment combinations in Table 4 from 5A to 5B based on coverage by an existing USEPA approved TMDL.

10. ENSURE NO J-FLAGGED DATA WERE USED IN THE ASSESSMENT.

The Listing Policy specifically prohibits the use of J-flagged ("estimated") data that fall below the quantitation limit but above the water quality standard. Section 6.1.5.5 of the Listing Policy specifically states:

"When the sample value is less than the quantitation limit and the quantitation limit is greater than the water quality standard, objective, criterion, or evaluation guideline, the result shall not be used in the analysis. The quantitation limit includes the minimum level, practical quantitation level, or reporting limit."

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All listings based on the use of J-flagged data should, therefore, be removed from the draft 303(d) List. The Ellsworth Barranca listing for DDE uses J-flagged data and should also be removed based on the incorrect assignment of the beneficial use P*MUN (as discussed in FBVC's previous comment) in addition to the use of J-flagged data. Response to Comments for all J-Flagged data stated: "LOEs will be reassessed during the State Board public comment period." The FBVC encourages the SWRCB to adhere to the Listing Policy and ensure that all J-flagged data are removed from any analyses and that any incorrect listings relying on J-flagged data are appropriately corrected.

² Total Maximum Daily Load for Organochlorine Pesticides, Polychlorinated Biphenyls, and Siltation in Calleguas Creek, its Tributaries and Mugu Lagoon. RS 2005-010. Approved by USEPA on March 24, 2006.

³ Total Maximum Daily Loads for Pesticides, PCBs, and Sediment Toxicity in Oxnard Drain 3. Approved by USEPA on October 6, 2011.

⁴ Amendment to the Water Quality Control Plan – Los Angeles Region to incorporate the TMDL for Indicator Bacteria in the Santa Clara River Estuary and Reaches 3, 5, 6, and 7. Effective March 21, 2012. Approved by USEPA on January 13, 2012.

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Requested Action:

- Review all Fact Sheets and Lines of Evidence for the use of J-flagged data and remove any instances where J-flagged data were used.
- Delist all constituents which are incorrectly listed using J-flagged data, including the listing of DDE for Ellsworth Barranca.
- 11. REMOVE ANY POLLUTANT LISTING BASED ON MUNICIPAL DRINKING WATER OBJECTIVES WHERE THE MUN BENEFICIAL USE DOES NOT APPLY

Numerous listings were made using water quality objectives for the protection of the municipal drinking for waterbodies that do not have applicable municipal drinking water beneficial uses (see discussion in our March 29 comment letter). Many of the waterbodies listed are brackish waterbodies for which no beneficial uses are designated or waterbodies designated for the municipal beneficial use with an asterisk (i.e., P*) in the Basin Plan. The P* MUN beneficial use should not be used to propose new 303(d) listings

The Fact Sheets for DDE listings in both Ellsworth Barranca (LOE 84304) and Fox Barranca (LOE 84487) still contain MUN as the listed beneficial use. The Fact Sheets should be updated with the correct beneficial use and associated evaluation guidelines.

Requested Action:

 Remove DDE listings for Ellsworth Barranca and Fox Barranca based on incorrect beneficial use designation.

12. CORRECT FACT SHEETS.

The Fact Sheets often include incorrect information and discussion. While most of the identified issues do not appear to impact the listing decisions, they make the review of information difficult. Examples of errors found include:

- Incorrect TMDLs assigned to a pollutant. For example, for chlordane in Calleguas Creek Reach 2, the applicable TMDL is listed as the Calleguas Creek Metals TMDL.
 It should be the Organochlorine Pesticides, PCBs, and Siltation TMDL.
- Incorrect number of samples evaluated and incorrect number of criteria exceedances. For example, the number of samples evaluated for toxaphene on the Rio de Santa Clara/Oxnard Drain No. 3 is identified as 2 samples, whereas data files obtained from the Regional Board website contain 5 samples for the date range indicated in Fact Sheets, including 3 samples with results of "ND". Stating that a pollutant actually exceeds criteria in only 40% of samples, versus 100% exceedances as presented in Fact Sheets, provides a more accurate picture of the degree of impairment for that pollutant in a waterbody. The inclusion of J-flagged

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data when enumerating exceedances (e.g., for chlordane in the same waterbodies) further exacerbates these numbering inaccuracies.

Requested Action:

- Correct the Fact Sheets for errors such as existing TMDLs and number of samples/number of exceedances.
- 13. CORRECT THE WATERBODY ASSIGNED HYDROLOGIC UNIT (HUCS) AND CALWATER NUMBERS TO REFLECT THOSE LISTED IN THE BASIN PLAN.

There are multiple instances of what appear to be incorrectly Hydrologic Unit numbers (HUCs) and Calwater numbers assigned to the various waterways. For instance, a comparison of the 8 digit HUCs listed in Appendix B of the 303(d) List to the 12 digit HUCs listed in Appendix I of the Basin Plan indicate a number of inconsistencies such that waterbodies present in the Santa Clara River Watershed (e.g., Santa Clara River Reach 3) are listed with a Calleguas watershed HUC (18070103) while the same reaches are listed as 18070102 in the Basin Plan. This makes it especially difficult to identify the location of unknown waterbodies not previously listed or described in the Basin Plan to determine whether they are receiving waters that should be assessed. A full review of the 303(d) List HUCs should be completed to correct all errors. The RWQCB Response to Comments stated that

"It is the intention of the Los Angeles Water Board staff to work with State Board staff to resolve mapping issues including HUCs for those reaches, as appropriate, prior to the State Board approval of the 2016 303(d) list, or at the next Listing Cycle that includes the Los Angeles Region."

We appreciate that the RWQCB and SWRCB intend to fix the issue but find it unacceptable that the change might not come until sometime during the next Listing Cycle planned for 2022. The SWRCB should not approve any 303(d) List that includes fundamental errors in the location of reaches. If such errors are allowed to remain they will only compound the many issues experienced by FBVC and others when the list is revisited again in 6 years.

Requested Action:

- Perform a full review of HUCs and Calwater numbers listed in the Appendices and Fact Sheets and correct any inconsistencies with the Basin Plan.
- 14. CORRECT INCONSISTENCIES IN THE RWQCB STAFF REPORT.

There is inconsistent discussion in the staff report about some proposed listings, which should be clarified. For instance, page 12 of the RWQCB Staff Report includes this statement: "For example, the proposed new listings for mercury in Calleguas Creek"

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Reach 3 and the proposed DDT listings in Hondo Barranca are being addressed by the Calleguas Creek Metals TMDL and the Organochlorine Pesticides, PCBs and Siltation TMDL." However, there is no proposed new listing for mercury for Calleguas Creek Reach 3 because, as we noted in our March 29 letter, the proposed mercury listing was off by three orders of magnitude due to a unit conversion error. While the fact sheets were updated, the text of the Staff Report was not.

Requested Action:

Correct language cited above in the RWQCB Staff Report.

We appreciate the opportunity to comment on the 303(d) list and looks forward to continuing to work with the Water Board to address these concerns. Thank you for your time and consideration of these comments. If you have questions, please contact me at (805) 289-0155.

Sincerely,

John Krist,

CEO, Farm Bureau of Ventura County

cc: Edgar Terry, chairman, VCAILG Steering Committee

Nancy Broschart, Farm Bureau of Ventura County

Chris Scheuring, Legal Affairs Division, California Farm Bureau Federation

Attachment A: March 29, 2017 FBVC comment letter

Attachment A: March 29, 2017 FBVC comment letter



(805) 289-0155 / Fax (855) 286-8242 www.farmbureauvc.com

March 29, 2017

ATTN: Jun Zhu Los Angeles Regional Water Quality Control Board 320 W 4th Street, Suite 200 Los Angeles, CA 90013

Submitted via email

Re: Comment Letter – Revisions to the Los Angeles Region 303(d) List

Dear Dr. Zhu,

Farm Bureau of Ventura County (FBVC) appreciates the opportunity to provide comments on the proposed revisions to the Clean Water Act Section 303(d) list of impaired waterbodies in the Los Angeles Region [hereinafter referred to as the 303(d) list], which was distributed for public review on February 8, 2017.

Farm Bureau manages the Ventura County Agricultural Irrigated Lands Group (VCAILG), which acts as a unified discharger group for Ventura County farmers complying with the *Conditional Waiver of Waste Discharge Requirements for Discharges from Irrigated Agricultural Lands within the Los Angeles Region* (Order No. R4-2016-0143). This order, also known as the Conditional Waiver, incorporates requirements that provide for agriculture's compliance with total maximum daily load (TMDL) allocations. Farm Bureau also serves as a stakeholder representative in watershed groups within Ventura County and collaborates on TMDL development and implementation.

Approximately 98 of the new 303(d) listings being proposed by the Los Angeles Regional Water Quality Control Board (Regional Board) are in Ventura County, and many are apparently driven by data collected through VCAILG's Conditional Waiver monitoring program. We have reviewed these proposed listings, and found numerous factual and legal errors that must be corrected. In some cases, the errors or ambiguities in the proposed listings are such that we and our technical consultants found it impossible to properly analyze them.

The development and implementation of TMDLs represents a significant investment of our members' resources, and compliance imposes a significant burden on agricultural operators, so it is critical that the 303(d) list be based on sound science and methodologies. We therefore ask that the issues identified in this letter be addressed, and that the proposed 303(d) list be revised and released for another 60-day comment period before adoption.

The requested modifications fall into four general categories:

1. New Category 4 and 5 listings that should not be listed due to incorrect thresholds being applied for the beneficial use and incorrect interpretation of the data (e.g. mismatched units, incorrectly assigned sample locations). This comment category also addresses the issue of

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- agricultural drains and ditches which are not legally recognized as waterbodies being inappropriately included in the listings.
- 2. Potential delistings that may be justified if all watershed data were evaluated (e.g. TMDL monitoring program and all wastewater treatment plant NPDES monitoring).
- 3. New Category 5A listings that should be categorized as Category 5B because TMDLs already exist to address the pollutants.
- 4. Errors in the listing information that make it difficult to fully evaluate the listings. Examples include inconsistencies between the Category 5 list (Appendix B) and the Proposed updates to the 303(d) list (Appendix A), incorrect HUC/Calwater designations, incorrect beneficial uses listed for the applicable water quality objectives, and inconsistent use of thresholds for interpreting narrative objectives.

The remaining sections of this letter provide the detailed list of requested changes to the 303(d) list and the rationale for the requests. In summary, FBVC requests that all waterbody pollutant combinations in **Table 1** not be listed on the 303(d) list, that waterbody pollutant combinations in **Table 3** and **Table 4** be designated as being addressed by a TMDL if they remain on the 303(d) list after the reassessment, and the errors and inconsistencies identified in Comment IV be addressed for all waterbodies. Furthermore, FBVC supports the 303(d) list comment letter submitted by the Stakeholders Implementing TMDLs in the Calleguas Creek Watershed.

I. REQUESTED MODIFICATIONS TO THE LISTING STATUS

Based on a review of the proposed Category 4 and 5 waterbody pollutant combinations, FBVC has identified a number of waterbodies that we feel should either be delisted based on available data, or which should not be listed based on errors in the evaluation. The requested modifications are shown in **Table 1**, below, with a summary of the justifications for the requested change. A detailed discussion of each of the justifications follows the table.

Table 1. Waterbody-pollutant combinations that should not be listed			
Waterbody segment	Pollutant	Justification	
Boulder Creek (Ventura County)	Chlordane	 Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. J-flagged data incorrectly used in assessment (WARM). 	
Boulder Creek (Ventura County)	Nitrogen, Nitrate	 Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 	
Boulder Creek (Ventura County)	Specific Conductivity	 Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 	
Boulder Creek (Ventura County)	Toxicity	 Listed based on toxicity observed during a single sampling event (6/4/07). According to the Listing Policy, a larger number of samples is required to justify this listing. 	

Table 1. Waterbody-pollutant combinations that should not be listed				
Waterbody segment	Pollutant	Justification		
McGrath Lake Agricultural Drain	Bifenthrin	Data from agricultural drain rather than waterbody used as basis for listing decision.		
McGrath Lake Agricultural Drain	Chlordane	 Data from agricultural drain rather than waterbody used as basis for listing decision. This pollutant is already covered by the McGrath Lake PCBs, Pesticides and Sediment Toxicity TMDL. 		
McGrath Lake Agricultural Drain	Chlorpyrifos	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
McGrath Lake Agricultural Drain	DDT	 Data from agricultural drain rather than waterbody used as basis for listing decision. This pollutant is already covered by the McGrath Lake PCBs, Pesticides and Sediment Toxicity TMDL. 		
McGrath Lake Agricultural Drain	Toxaphene	 Data from agricultural drain rather than waterbody used as basis for listing decision. This pollutant is already covered by the McGrath Lake PCBs, Pesticides and Sediment Toxicity TMDL. 		
Calleguas Creek Reach 2 (estuary to Potrero Rd)	DDD	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Calleguas Creek Reach 2 (estuary to Potrero Rd)	DDE	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Calleguas Creek Reach 2 (estuary to Potrero Rd)	Dimethoate	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Calleguas Creek Reach 2 (estuary to Potrero Rd)	Nitrogen, Nitrate	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Calleguas Creek Reach 2 (estuary to Potrero Rd)	Specific Conductivity	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		

Table 1. Waterbody-pollutant combinations that should not be listed				
Waterbody segment	Pollutant	Justification		
Calleguas Creek Reach 2 (estuary to Potrero Rd)	Total Dissolved Solids	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. Salts criteria do not apply below Potrero Rd. 		
Calleguas Creek Reach 3 (Potrero Road upstream to Conejo Creek confluence)	Mercury	 Data and objectives have different units (ng/L vs. µg/L); data do not exceed objectives. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Ammonia	 Data from agricultural drain rather than waterbody used as basis for listing decision. TMDL data demonstrates delisting possible. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Bifenthrin	Data from agricultural drain rather than waterbody used as basis for listing decision.		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Chloride	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Cyfluthrin	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Cypermethrin	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Malathion	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Mercury	 Data and objectives have different units (ng/L vs. µg/L); data do not exceed objectives. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Nitrogen, Nitrate	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Permethrin	 Data from agricultural drain rather than waterbody used as basis for listing decision. This pollutant is already covered by the Calleguas Toxicity TMDL. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Specific Conductivity	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Sulfates	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		

Table 1. Waterbody-pollutant combinations that should not be listed				
Waterbody segment	Pollutant	Justification		
Calleguas Creek Reach 4 (was Revolon Slough Main Branch)	Total Dissolved Solids	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Calleguas Creek Reach 12 (was Conejo Creek/Arroyo Conejo North Fork)	Chlorpyrifos	Data does not appear to be from a station in Reach 12.		
Calleguas Creek Reach 12 (was Conejo Creek/Arroyo Conejo North Fork)	Diazinon	Data does not appear to be from a station in Reach 12.		
Calleguas Creek Reach 12 (was Conejo Creek/Arroyo Conejo North Fork)	Malathion	Data does not appear to be from a station in Reach 12.		
Calleguas Creek Reach 12 (was Conejo Creek/Arroyo Conejo North Fork)	Temperature, water	Inappropriately applied beneficial use criteria (see temperature comment below)		
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	Nitrogen, Nitrate	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. * 		
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	Nitrogen	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. * 		
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	Sulfate	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. * 		
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	Specific Conductivity	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.* 		
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	Total Dissolved Solids	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.* 		
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No. 2	Toxaphene	J-flagged data incorrectly used in assessment.		

Table 1. Waterb	ody-pollutant com	binations that should not be listed
Waterbody segment	Pollutant	Justification
Ellsworth Barranca	DDE	 Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. J-flagged data incorrectly used in assessment.
Fox Barranca	DDE	Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.
Honda Barranca ¹	DDD	Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.
Honda Barranca ¹	DDE	Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.
Rio De Santa Clara/Oxnard Drain No. 3	Nitrogen, Nitrate	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.*
Rio De Santa Clara/Oxnard Drain No. 3	Nitrogen	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.*
Rio De Santa Clara/Oxnard Drain No. 3	Sulfate	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.*
Rio De Santa Clara/Oxnard Drain No. 3	Specific Conductivity	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.*
Rio De Santa Clara/Oxnard Drain No. 3	Total Dissolved Solids	 Maintained as a brackish waterbody therefore criteria do not apply. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.*
Rio De Santa Clara/Oxnard Drain No. 3	Toxicity	Insufficient exceedances to warrant listing.
La Vista Drain (Ventura County)	Chlordane	 Data from agricultural drain rather than waterbody used as basis for listing decision. J-flagged data incorrectly used in assessment.
La Vista Drain (Ventura County)	Chlorpyrifos	Data from agricultural drain rather than waterbody used as basis for listing decision.

Table 1. Waterbody-pollutant combinations that should not be listed				
Waterbody segment	Pollutant	Justification		
La Vista Drain (Ventura County)	Copper	Data from agricultural drain rather than waterbody used as basis for listing decision.		
La Vista Drain (Ventura County)	DDD	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody 		
La Vista Drain (Ventura County)	DDE	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody 		
La Vista Drain (Ventura County)	DDT	Data from agricultural drain rather than waterbody used as basis for listing decision.		
La Vista Drain (Ventura County)	Indicator Bacteria	Data from agricultural drain rather than waterbody used as basis for listing decision.		
La Vista Drain (Ventura County)	Mercury	 Data from agricultural drain rather than waterbody used as basis for listing decision. Data and objectives have different units (ng/L vs. µg/L); data do not exceed objectives. 		
Santa Clara Drain	Chlordane	Data from agricultural drain rather than waterbody used as basis for listing decision.		
Santa Clara Drain	Chlorpyrifos	Data from agricultural drain rather than waterbody used as basis for listing decision.		
Santa Clara Drain	Cypermethrin	Data from agricultural drain rather than waterbody used as basis for listing decision.		
Santa Clara Drain	DDD	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using COMM criteria; public access is prohibited by chain link fencing and locked gates. 		
Santa Clara Drain	DDE	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using COMM criteria; public access is prohibited by chain link fencing and locked gates. 		
Santa Clara Drain	DDT	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using COMM criteria; public access is prohibited with chain link fencing and locked gates. 		

Table 1. Waterbody-pollutant combinations that should not be listed				
Waterbody segment	Pollutant	Justification		
Santa Clara Drain	Nitrogen, Nitrate	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Santa Clara Drain	Specific Conductivity	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Santa Clara Drain	Sulfates	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
Santa Clara Drain	Total Dissolved Solids	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Santa Clara Drain	Toxaphene	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
Santa Clara River Reach 3	Chlordane	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
Santa Clara River Reach 3	Chlorpyrifos	 Data from agricultural drain rather than waterbody used as basis for listing decision. 		
Santa Clara River Reach 3	Cyfluthrin	 Data from agricultural drain rather than waterbody used as basis for listing decision. Criterion listed is for 2,4,5-TP, not cyfluthrin. 		
Santa Clara River Reach 3	Cypermethrin	Data from agricultural drain rather than waterbody used as basis for listing decision.		
Santa Clara River Reach 3	DDD	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Santa Clara River Reach 3	DDE	 Data from agricultural drain rather than waterbody used as basis for listing decision. Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. 		
Santa Clara River Reach 3	DDT	Data from agricultural drain rather than waterbody used as basis for listing decision.		
Santa Clara River Reach 3	Mercury	 Data and objectives have different units (ng/L vs. µg/L); data do not exceed objectives. 		

Table 1. Waterbody-pollutant combinations that should not be listed				
Waterbody segment	Pollutant	Justification		
Tapo Canyon	Chlordane	Includes LOE for toxicity to support the chlordane listing. This LOE should be removed since there is a separate LOE specifically for toxicity.		
Tapo Canyon	DDD	 Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. Includes LOE for toxicity to support the DDD listing. This LOE should be removed since there is a separate LOE specifically for toxicity. 		
Tapo Canyon	DDE	 Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody. Includes LOE for toxicity to support the DDE listing. This LOE should be removed since there is a separate LOE specifically for toxicity. 		
Tapo Canyon	Nitrogen, Nitrate	Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.		
Tapo Canyon	Specific Conductivity	Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.		
Wheeler Canyon/Todd Barranca	Chlordane	 J-flagged data incorrectly used in assessment. Includes LOE for toxicity to support the chlordane listing. This LOE should be removed since there is a separate LOE specifically for toxicity. 		
Wheeler Canyon/Todd Barranca	Specific Conductivity	Incorrectly listed using guideline for MUN beneficial use that is not applicable to waterbody.		
Ventura River Reach 3	Mercury	 Data and objectives have different units (ng/L vs. µg/L); data do not exceed objectives. 		

^{*}Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2 and Rio De Santa Clara/Oxnard Drain No. 3 are not listed in the Basin Plan and therefore do not have assigned beneficial uses but they are tributaries to Mugu Lagoon which does not have a MUN beneficial use and are brackish waterbodies that would not support the MUN beneficial use.

1. Please review the name of this waterbody, our understanding is that it is Hondo Barranca.

1. Agricultural Drain monitoring data incorrectly used as basis for listing decisions.

There are multiple instances where VCAILG monitoring data from agricultural drains that discharge to waterbody reaches were used to list these waterbody reaches. The drains are not listed tributaries or waterbodies in the Basin Plan and are not located within the waterbody that is being listed. As a result, the data should not be used for the listing decisions for these waterbodies. Calleguas Creek Reach 2 and Reach 4 were listed using data from the VCAILG monitoring sites 02D_BROOM (Reach 2) and 04D_ETTG and 04D_LAS (Reach 4), which are the locations of agricultural drains which drain to Reach 2 and 4. Santa Clara River Reach 3 was listed using data from the VCAILG sampling location S03D_BARDS,

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which is located on an agricultural drain that ultimately discharges into Santa Clara River Reach 3. These agricultural monitoring sites were selected to be representative of agricultural discharges to Calleguas Creek Reaches 2 and 4 and Santa Clara River Reach 3, and are not representative of receiving water conditions. Therefore, data collected from these sites cannot be used to list the downstream Calleguas Creek or Santa Clara River Reaches. All listings should be evaluated to ensure that the monitoring locations were in receiving waters rather than agricultural drains.

In addition, La Vista Drain and Santa Clara Drain were listed as new waterbodies never before included in the previous 303(d) list, even though data has been collected on both agricultural drains by the MS4 program since the early 1990s. These waterbodies are not designated in the Basin Plan or listed as tributaries in the Basin Plan appendices. The La Vista Drain is an agricultural drain designed to convey excess agricultural irrigation water from agricultural lands, and as such, it is predominantly an open ditch that flows alongside W. Los Angeles Avenue and then along Santa Clara Avenue where it becomes the Santa Clara Drain.

Additionally, inclusion of the COMM beneficial use for the Santa Clara Drain is inappropriate, as public access is prohibited because of fencing and locked gates maintained by the Ventura County Watershed Protection District. It is inappropriate to apply the MAR and EST beneficial uses to the Santa Clara Drain because the drain is located upstream of Highway 101 and is not tidally influenced. The monitoring location on each drain was selected to represent agricultural discharges for the Agricultural Waiver and was not designed to characterize receiving waters. Because these are agricultural drains and not tributaries, they should be removed from the Draft Category 5 list.

McGrath Lake Agricultural Drain is also an agricultural drain comprised of a small open ditch that conveys water from surrounding agricultural lands. A monitoring site was selected on this drain for VCAILG Conditional Waiver monitoring to represent agricultural discharges and was not designed to characterize receiving waters. Moreover, discharges from this drain are already being addressed under the McGrath Lake PCBs, Pesticides and Sediment Toxicity TMDL, which has identified this drain as the "Central Ditch" (the Monitoring Program for the Conditional Waiver also identifies this monitoring site as the Central Ditch). Implementation activities that reduce loadings of chlorinated pesticides and PCBs will also reduce loadings of toxaphene, bifenthrin and chlorpyrifos. For the foregoing reasons, McGrath Lake Agricultural Drain should be removed from the Draft Category 5 list.

Requested Action:

- Remove all listings shown in Table 1 that were based on VCAILG Conditional Waiver monitoring data from agricultural drains not representative of the listed waterbody, and evaluate remaining listings to ensure no other listings are based on agricultural drain monitoring rather than receiving water monitoring.
- Remove La Vista Drain and Santa Clara drain from the list as they are agricultural drains and not waterbodies that fall under the jurisdiction of the 303(d) list.

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• Remove the McGrath Lake Agricultural Drain because it is not a waterbody that falls under the jurisdiction of the 303(d) list, and because there is an effective TMDL that addresses discharges from this agricultural drain ("Central Ditch") to McGrath Lake.

2. Remove any pollutant listing based on municipal drinking water objectives where the MUN beneficial use does not apply.

Numerous listings were based on water quality objectives for the protection of municipal drinking water for waterbodies that do not have applicable municipal drinking water beneficial uses. Many of the waterbodies listed are brackish waterbodies for which no beneficial uses are designated, or waterbodies designated for the municipal beneficial use with an asterisk (i.e., P*) in the Basin Plan. The asterisked MUN beneficial use should not be used to propose new 303(d) listings. Fact sheets for previous 303(d) listing cycles have clearly noted that the asterisked MUN beneficial uses should not be used for 303(d) listing purposes.

State Board Resolution No. 88-63 (Sources of Drinking Water) and Regional Board Resolution 89-03 Incorporation of Sources of Drinking Water Policy into the Water Quality Control Plans) state, "All surface and ground waters of the State are considered to be suitable, or potentially suitable, for municipal or domestic waters supply and should be so designated by Regional Boards... (with certain exceptions which must be adopted by the Regional Board)." The Regional Board adopted a Water Quality Control Plan for the Los Angeles Region (Basin Plan) on June 4, 1994, that included provisions to implement State Water Board Resolution 88-63.

On May 26, 2000, the USEPA approved the revised Basin Plan, except for the implementation plan for potential MUN-designated water bodies. On August 22, 2000, the City of Los Angeles, City of Burbank, City of Simi Valley, and the County Sanitation Districts of Los Angeles County challenged USEPA's water quality standards action in the U.S. District Court. On December 18, 2001, the court issued an order remanding the matter to USEPA to take further action on the 1994 Basin Plan consistent with the court's decision. On February 15, 2002, USEPA revised its decision and approved the 1994 Basin Plan in whole. In its February 15, 2002 letter, USEPA stated:

"EPA bases its approval on the court's finding that the Regional Board's identification of waters with an asterisk ("*") in conjunction with the implementation language at page 2-4 of the 1994 Basin Plan, was intended "to only conditionally designate and not finally designate as MUN those water bodies identified by an ("*") for the MUN use in Table 2-1 of the Basin Plan, without further action." Court Order at p. 4. Thus, the waters identified with an (""") in Table 2-1 do not have MUN as a designated use until such time as the State undertakes additional study and modifies its Basin Plan. Because this conditional use designation has no legal effect, it does not constitute a new water

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quality standard subject to EPA review under section 303(c)(3) of the Clean Water Act ("CWA"). 33 U.S.C. § 1313(c)(3)."

In addition to the above decision, the Basin Plan states that until the additional study is undertaken and the Basin Plan is modified, "no new effluent limitations will be placed in Waste Discharge Requirements as a result of these designations". The Regional Board has also determined that water quality objectives applicable to the MUN beneficial use will not be used to assess impairments under the 303(d) listing programs. For constituents that only have objectives that are applicable to the MUN beneficial use, the decision fact sheets for the 303(d) listing process state that there are no applicable water quality objectives in waterbodies designated with an asterisk ("*"). In the 2010 listing cycle, a number of 303(d) listings were actually removed based on this determination. Below is an example of the language from a listing decision for Los Angeles River Reach 1:

"The listing for aluminum in this water body was originally based on data assessed using the MCL for aluminum. Since MUN is a "potential" beneficial use, it is not appropriate to use the MCL to evaluate aluminum data from this reach. Thus, there is no aluminum objective for this reach and the original listing is faulty."

Based on this evidence, it is clear that for waterbodies with a MUN designation that includes an asterisk ("*"), water quality objectives specific to the MUN beneficial use are not applicable. As such, water quality data collected in these receiving waters should not be compared to water quality objectives applicable to the MUN beneficial use.

The listings of total dissolved solids, sulfates, and conductivity are all based on secondary maximum contaminant levels applied to protect the MUN beneficial use. In addition, Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2 and Rio De Santa Clara/Oxnard Drain No. 3 are maintained as fresh/brackish water via tide gates on both drains and do not have designated MUN beneficial uses. Therefore, the listing of TDS, sulfate, and specific conductivity is inappropriate, as naturally occurring levels of these three constituents in groundwater entering both drains within the footprint of Naval Base Ventura County far exceed the secondary MCLs upon which these listings are based.

USEPA validated this reasoning in its "TMDLs for Pesticides, PCBs and Sediment Toxicity for Oxnard Drain 3", where the MUN beneficial use was not considered to be "relevant to the impairments" addressed by the TMDL and so was not included in the TMDL. Additionally, Calleguas Creek Reach 2 and Reach 4 are considered brackish waterbodies according to the California Toxics Rule thresholds and are designated with an asterisked MUN beneficial use. Due to the brackish nature of these waterbodies, other Basin Plan objectives for TDS and sulfate are not considered to be applicable to Reach 2 or Reach 4 below Laguna Road. For all of these reasons, these proposed listings summarized in **Table 1** should be removed.

¹ Language adapted from the 2014 National Pollutant Discharge Elimination System permit findings for wastewater treatment plants in the Calleguas Creek Watershed.

² Total Maximum Daily Loads for Pesticides, PCBs, and Sediment Toxicity in Oxnard Drain 3. Approved by USEPA on October 6, 2011.

The proposed Calleguas Creek Reach 2 dimethoate listing was based on three lines of evidence, which the Fact Sheet states all show no exceedances (this appears to be a typo). However, it appears that the only line of evidence that shows an exceedance is based on the potential (P*) MUN, which, as described above, cannot be used to justify a listing. Furthermore, the fact sheet cites a guideline from the California Department of Health Services Notification Levels (1 μ g/L) which has not yet gone through the formal MCL regulatory process, and it is not clear that this threshold would meet the Listing Policy requirements.

Requested Action:

- Revise all of the new listings in the fact sheets to ensure that none are based on municipal drinking water objectives when the MUN beneficial use does not apply.
- Remove the segment-pollutant combinations for total dissolved solids, specific conductivity, sulfates, nitrogen, nitrate, dimethoate, and other MUN-based pollutants listed in Table 1 above from the 303(d) list.

3. Reassess mercury listings using correct objective and correct units.

The data used to assess mercury for Calleguas Creek Reach 3, Reach 4, La Vista Drain, Santa Clara Reach 3, and Ventura River Reach 3 are in ng/L and the objective is in $\mu g/L$. The data have to be converted to the same units as the objective before an exceedance can be determined. Our consultants believe that after this calculation has been performed, the waterbodies will no longer meet the listing guidelines for mercury. Additionally, although a California Toxics Rule objective exists for mercury, an EPA nationally recommended criterion was used for the assessment. Regional Board staff should explain why they used a recommended criterion instead of an established water quality objective.

Requested Action:

• Repeat the mercury analysis after correcting the units error.

4. Remove toxicity Lines of Evidence (LOE) from pollutant fact sheets when an LOE specifically for toxicity already exists.

Numerous pollutants listed for Calleguas Creek Reach 3, Tapo Canyon and Wheeler Canyon/Todd Barranca include an LOE to support the pollutant listing, when a toxicity LOE already exists for the waterbody. These pollutant-specific toxicity LOEs include no scientific evidence that the specific pollutant was the cause of observed toxicity and so should be removed from the fact sheet. The toxicity LOE listed for the waterbody is sufficient as it is intended to identify the cause of observed toxicity through established and accepted methodologies.

5. Incorrect location and data were used for listings in Reach 12.

The name of the monitoring site presented in the fact sheet for chlorpyrifos, diazinon and malathion listings in Calleguas Creek Reach 12 is unclear. The University site is in Reach 3, not 12, and TO1 is an MS4 discharge characterization site, not a receiving water monitoring location. Therefore, TO1 should not be used for a 303(d) listing decision, and University

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data are not from Reach 12. A review of the datasets provided in the link on the fact sheet only show data from University (ME-CC) and the number of samples appears to match up with the sample numbers shown in the fact sheet. As a result, it appears that the chlorpyrifos, diazinon and malathion listings do not apply to Reach 12.

In addition, FBVC requests that only data collected after applicable pesticide-use restrictions were in place for these pesticides be considered in the listing decisions. Data from the Calleguas Creek TMDL watershed monitoring program that were not used in the assessment (see Comment II) demonstrate a marked reduction in these pesticides in receiving water since the use restrictions were implemented (approximately 2009 to present), particularly for receiving waters downstream of urban areas (e.g., Reach 12). Given the changed condition resulting from the pesticide-use restrictions, monitoring data collected prior to 2009 are not representative of current waterbody conditions for these constituents. Therefore, these constituents should not be listed unless data collected after the use restrictions were implemented demonstrates continued impairment.

Requested Action:

- Remove listings for Reach 12 that are not based on receiving water data from that reach.
- Remove listings for chlorpyrifos, diazinon, and malathion based on historic data that are not representative of conditions after implementation of pesticideuse restrictions.

6. Ensure no J-flagged data were used in the assessment.

The listing policy specifically prohibits the use of J-flagged ("estimated") data that fall below the quantitation limit but above the water quality standard. Section 6.1.5.5 of the Listing Policy specifically states:

"When the sample value is less than the quantitation limit and the quantitation limit is greater than the water quality standard, objective, criterion, or evaluation guideline, the result shall not be used in the analysis. The quantitation limit includes the minimum level, practical quantitation level, or reporting limit."

All listings based on the use of J-flagged data should therefore be removed from the draft 303(d) list. Specific instances are included in **Table 1** and further explained in **Table 2** below, but this list is by no means inclusive; this significant error will have to be addressed by a thorough review of all listing data to confirm that no J-flagged data were used to justify listings.

Table 2. Incorrect use of J-flagged data			
Segment	Pollutant	Comment	
Boulder Creek (Ventura County)	Chlordane	The LOE for Chlordane erroneously states that three out of five samples exceed the objectives. A review of the data shows that only 1 out of 5 samples exceed indicated criteria. The remaining 4 results were (1) not detected and (2) "estimated" (J-flagged) by the laboratory because results were below the reporting limit. Because only 1 sample showed an exceedance, this listing should be removed as it does not meet the binomial test limits set forth in the Listing Policy.	
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No. 2	Toxaphene	The Lines of Evidence (LOE) for Toxaphene lists the number of exceedances incorrectly at two. However, only one of six samples exceeded the indicated criterion. The other sample was reported by the laboratory as "estimated" (J-flagged). Because only one of six samples showed an exceedance, this listing should be removed as it does not meet the binomial test limits set forth in the Listing Policy.	
Rio de Santa Clara/Oxnard Drain No. 3	Chlordane	The LOE for Chlordane erroneously states that four out of five samples exceed the objectives. A review of the data shows that only 3 out of 5 samples exceed indicated criteria. The remaining 2 results were (1) not detected and (2) "estimated" (J-flagged) by the laboratory because results were below the reporting limit.	
La Vista Drain	Chlordane	The LOE for chlordane shows that one of the samples used to justify the listing is based solely on estimated (J-flagged) data because results were below the reporting limit. Because Chlordane has only one detected value for two sampling events, more monitoring data are needed to justify the listing and the proposed listing should be removed. Additionally, refer to comment 1 regarding the inappropriateness of this drain being a listed waterbody.	

Requested Action:

- Review all fact sheets and LOEs for the use of J-flagged data and remove any instances where J-flagged data were used.
- Delist toxaphene for Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No. 2, chlordane for La Vista Drain (though we also disagree with the listing of this as a waterbody to begin with), and any other pollutants listed in Tables 1 and 2 that lack the minimum number of exceedances required to justify a listing.

7. Remove listings where a waterbody assessment does not meet listing thresholds based on data provided.

Finally, the toxicity listing for Rio De Santa Clara/Oxnard Drain No. 3 does not meet the minimum requirements to be listed according to the Listing Policy (pg. 9). According to the Listing Policy, a waterbody can be listed only when the number of exceedances meets the binomial test; in the case of this waterbody, four samples were collected and only one sample showed an exceedance. However, two exceedances would be required for the waterbody to be added to the 303(d) list. Therefore, toxicity was incorrectly listed for this waterbody and should be removed entirely from the 303(d) list.

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Requested Action:

• Remove the toxicity listing for Rio De Santa Clara/Oxnard Drain No. 3, based on failure to meet listing threshold requirements in the Listing Policy.

II. REQUESTED REASSESSMENTS USING COMPLETE DATA SET

As manager of the VCAILG program, FBVC is a stakeholder in the Calleguas Creek Watershed TMDL monitoring program and represents the agricultural responsible parties listed in the TMDLs. As such, FBVC supports the comments made by the Stakeholders Implementing TMDLs in the Calleguas Creek Watershed regarding the use of all appropriate monitoring data for the 303(d) listing process.

The assessments for the Calleguas Creek watershed do not appear to include any of the submitted Calleguas Creek Watershed TMDL monitoring data, monitoring data from the Camarillo Sanitary District, or monitoring data from the Simi Valley Wastewater Treatment Plant. All of this monitoring data has been provided to the Regional Board in annual monitoring reports and all data were collected using approved QAPPs. As a result, there is no reason why this data should not be included in the 303(d) listing process. Please refer to the letter submitted by the Calleguas Creek Watershed Stakeholders for details regarding the waterbody/pollutant combinations eligible for delisting. While this comment is specific to knowledge regarding monitoring programs in the Calleguas Creek Watershed, it should be applied to the other watersheds in Ventura County.

Requested Action:

• Reassess all Ventura County waterbodies using all available data.

III. REQUESTED CATEGORY ASSIGNMENT CHANGES

8. Correct pollutants listed as Category 5A that should be 5B based on coverage by an existing TMDL.

There are number of proposed new listings for pollutants that are already covered by an existing TMDL and are incorrectly categorized as 5A. Although we contend that all of these listings should be removed entirely because of the issues detailed in Comment I, if they are not removed they should, at a minimum, be changed from 5A to 5B as applicable.

Because discharges from the McGrath Lake Agricultural Drain (i.e., "Central Ditch") are already being addressed by the McGrath Lake PCBs, Pesticides and Sediment Toxicity TMDL (effective June 30, 2011), toxaphene should be changed from Category 5A to Category 5B. A Calleguas Creek nutrient TMDL addressing nitrogen has been in effect since 2003, including for Reach 9A where a new 5A listing for nitrite is proposed. In 2006, the Toxicity and OC Pesticide and PCBs TMDLs for the Calleguas Creek watershed were established to address chlordane, chlorpyrifos, DDT, DDE, DDD, dieldrin, PCBs, sediment toxicity, and toxaphene.

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The La Vista Drain and Santa Clara Drain ultimately flow into Calleguas Creek Reach 4 (was Revolon Slough Main Branch), and although we oppose the inclusion of these listings on the grounds that they are not waterbodies, the actual receiving waters are already addressed by an OC Pesticides and PCBs TMDL, the Toxicity TMDL, the Salts TMDL, the Nitrogen TMDL, and the Metals TMDL, and therefore all of these proposed listings should be Category 5B. Furthermore, two other segments were listed for chlorpyrifos – Honda Barranca and Duck Pond Agricultural Drains – but were correctly listed as Category 5B, citing the 2006 Toxicity TMDL.

The nitrogen, nitrate listings on Boulder Creek and Tapo Canyon are being addressed under the Santa Clara River TMDL, in effect since 2004.

• We request that any listings in **Table 3** and **Table 4** that are maintained after addressing the issues in Comment I also be corrected to be designated in Category 5B.

Table 3. 303(d) Category 5A listings which should be changed to 5B listings

Segment	Pollutant	Proposed 303(d) Category	Requested 303(d) Category	Existing TMDL
McGrath Lake Agricultural	Toxaphene	5A	5B	PCBs, Pesticides and
Drain				Sediment Toxicity TMDL ¹
Calleguas Creek Reach 2	Specific Conductivity	5A	5B	CCW Salts TMDL ²
(estuary to Potrero Rd)	Total Dissolved Solids	5A	5B	CCW Salts TMDL ²
Calleguas Creek Reach 3 (Potrero Road upstream to Conejo Creek)	Mercury	5A	5B	CCW Metals TMDL ³
	Mercury	5A	5B	CCW Metals TMDL ³
	Specific Conductivity	5A	5B	CCW Salts TMDL ²
Calleguas Creek Reach 4	Total Dissolved Solids	5A	5B	CCW Salts TMDL ²
	Sulfates	5A	5B	CCW Salts TMDL ²
Calleguas Creek Reach 9A	Nitrogen, Nitrite	5A	5B	CCW Nitrogen TMDL⁴
Callagua Carala Danah 10	Chlorpyrifos	5A	5B	CCW Toxicity TMDL ⁵
Calleguas Creek Reach 12	Diazinon	5A	5B	CCW Toxicity TMDL ⁵
Honda Barranca	DDT	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
Fox Barranca	DDE	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
Rio De Santa Clara/Oxnard Drain No. 3	Toxicity	5A	5B	Oxnard Drain #3 Pesticides, PCBs, Sediment Toxicity TMDL ⁷
	Chlorpyrifos	5A	5B	CCW Toxicity TMDL ⁵
	Chlordane	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
La Vista Drain (Ventura	DDT	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
County)	DDE	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
	DDD	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
	Copper	5A	5B	CCW Metals TMDL ³
	Mercury	5A	5B	CCW Metals TMDL ³

Segment	Pollutant	Proposed 303(d) Category	Requested 303(d) Category	Existing TMDL
	Chlordane	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
	Chlorpyrifos			CCW Toxicity TMDL ⁵
	DDD	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
	DDE	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
Santa Clara Drain	DDT	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
	Nitrogen, Nitrate	5A	5B	CCW Nutrients TMDL⁴
	Specific Conductivity	5A	5B	CCW Salts TMDL ²
	Sulfates	5A	5B	CCW Salts TMDL ²
	Total Dissolved Solids	5A	5B	CCW Salts TMDL ²
	Toxaphene	5A	5B	CCW OC Pesticides and PCBs TMDL ⁶
Tapo Canyon	Nitrogen, Nitrate	5A	5B	Santa Clara River Nitrogen TMDL ⁸
Boulder Creek (Ventura County)	Nitrogen, Nitrate	5A	5B	Santa Clara River Nitrogen TMDL ⁸

- 1. The McGrath Lake PCBs, Pesticides and Sediment Toxicity TMDL. RS 2009-006. Approved by USEPA on June 30, 2011.
- 2. The Calleguas Creek Watershed Salts TMDL. RS 2007-016. Approved by USEPA on December 2, 2008.
- 3. The Calleguas Creek Watershed Metals TMDL. RS 2006-012. Approved by USEPA on March 26, 2007.
- 4. The Calleguas Creek Nitrogen TMDL. RS 2002-017. Approved by USEPA on June 20, 2003.
- 5. The Calleguas Creek, Its Tributaries, and Mugu Lagoon Toxicity, Chlorpyrifos and Diazinon TMDL. RS 2005-009. Approved by USEPA on March 24, 2006.
- 6. Total Maximum Daily Load for Organochlorine Pesticides, Polychlorinated Biphenyls, and Siltation in Calleguas Creek, its Tributaries and Mugu Lagoon. RS 2005-010. Approved by USEPA on March 24, 2006.
- 7. Total Maximum Daily Loads for Pesticides, PCBs, and Sediment Toxicity in Oxnard Drain 3. Approved by USEPA on October 6, 2011
- 8. Santa Clara River Nitrogen Compounds TMDL RS 2003-011. Effective on March 23, 2004.

In addition, we believe the Calleguas Creek Watershed Toxicity TMDL should cover all new listings in the watershed for pyrethroids and organophosphate pesticides (e.g., malathion), if they are not removed as requested in the first comment. The Toxicity TMDL includes a trigger for additional investigation if ongoing toxicity is identified in the watershed. The toxicity trigger has resulted in the identification of pyrethroids as a potential cause of toxicity, and the Conditional Waiver includes a bifenthrin water quality benchmark triggering management practice implementation in response to exceedances, in addition to the organophosphate pesticides included in the TMDL. Additionally, the structure of the TMDL is designed to proactively prevent toxicity and therefore it is not necessary to develop another TMDL for these constituents. As a result, if the waterbodies are placed on the 303(d) list as new listings, we request that the waterbodies in **Table 4** be moved from 5A to 5B.

Table 4. Pyrethroid and Organophosphate listings covered by the existing Toxicity TMDL¹

Segment	Pollutant	Proposed 303(d) Listing Category	Requested 303(d) Listing Category
	Bifenthrin	5A	5B
Calleguas Creek Reach 4 (was Revolon	Cyfluthrin	5A	5B
Slough Main Branch)	Cypermethrin	5A	5B
	Malathion	5A	5B
	Permethrin	5A	5B
Calleguas Creek Reach 12 (was Conejo Creek/Arroyo Conejo North Fork)	Malathion	5A	5B
Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	Bifenthrin	5A	5B
Honda Barranca	Bifenthrin	5A	5B
Santa Clara Drain	Cypermethrin	5A	5B

The Calleguas Creek, Its Tributaries, and Mugu Lagoon Toxicity, Chlorpyrifos and Diazinon TMDL. RS 2005-009. Approved by USEPA on March 24, 2006.

Requested Action:

 Change all pollutant-waterbody segment combinations in Table 3 and Table 4 from 5A to 5B or 4A based on coverage by an existing USEPA approved TMDL.

9. Remove waterbody-pollutant combinations for agricultural drains listed as Category 2.

Two new agricultural drains were included inappropriately on the Category 2 list (i.e., assessed for listing) and should be removed: Drain Along Gerry Road to Calleguas Creek Reach 9, and Oxnard Drain.

The Gerry Road agricultural drain is a small drainage ditch with intermittent flows that exists solely to collect non-potable water from the adjacent agricultural lands before it drains into Calleguas Creek Reach 9; it is not a tributary to Calleguas Creek Reach 9. A VCAILG monitoring site was selected on this drain to be representative of agricultural discharges to Calleguas Creek Reach 9 and is not representative of receiving water conditions. Accordingly, neither the MUN beneficial use nor the MAR beneficial uses apply to this agricultural drain.

The new listing for Oxnard Drain also should be removed from the Draft Category 2 list. The monitoring site indicated for this drain is located in the Ormond Beach Wetlands area

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where flows from the Hueneme Drain, the J St. Drain (now "Chumash Creek")³, and the Oxnard Industrial Drain (formerly known as the Oxnard Drain but now known as the "Ormond Lagoon Waterway") commingle. In order to list the "Ormond Lagoon Waterway" (formerly the Oxnard Industrial Drain), a monitoring station would have to be established on that channel upstream of the wetlands area to ascertain water quality in that waterbody.

IV. ADDRESS ALL OTHER INCONSISTENCIES AND ERRORS IN LIST

FBVC's staff and consultants have identified a large number of inconsistencies and issues in the list that should all be addressed prior to adoption. The summary below provides examples of issues identified. The list is not comprehensive, because in many cases the information provided made it difficult or impossible to conduct a proper analysis.

10. Correct Appendix G fact sheets.

The Appendix G fact sheets often include incorrect information and discussion. While most of the identified issues do not appear to impact the listing decisions, they make the review of information difficult. Examples of errors found include:

- Incorrect Evaluation Guideline and Guideline Reference. For example, the Evaluation Guideline (i.e., criterion) provided for cyfluthrin (a pyrethroid) in LOEs 84065, 83200 and 88712 actually is for the chlorinated herbicide 2,4,5-TP. The stated criterion (29 mg/L) was not found in the cited Guideline Reference. Many additional instances were noted in LOEs for phorate, dimethoate, disulfoton, endosulfan sulfate, and many other LOEs. Because the numeric guidelines (and reference documents from which these are obtained) form the basis for any listing, it is critical that these be carefully reviewed and verified prior to issuing the final fact sheets and 303(d) list.
- Incorrect beneficial uses assigned to objectives. For example, MUN beneficial uses listed when aquatic life objectives are presented in the fact sheet.
- Incorrect beneficial uses assigned to a waterbody. For example, MUN beneficial uses assigned to a tidally influenced waterbody (e.g., Duck Ponds Agricultural Drain), and MAR and EST beneficial uses assigned to a waterbody that is too far upstream to be tidally influenced (e.g., Wheeler Canyon/Todd Barranca).
- Incorrect TMDLs assigned to a pollutant. For example, for chlordane in Calleguas Creek Reach 2, the applicable TMDL is listed as the Calleguas Creek Metals TMDL. It should be the Organochlorine Pesticides, PCBs, and Siltation TMDL.
- Incorrect QAPPs identified. For example, the VCAILG QAPP is often referenced for the Ventura County MS4 monitoring data set.
- Incorrect number of samples evaluated and incorrect number of criteria exceedances. For example, the number of samples evaluated for toxaphene on the Rio de Santa Clara/Oxnard Drain No. 3 and on Wheeler Canyon/Todd Barranca is identified as 2 samples, whereas data files obtained from the Regional Board website contain 5 samples for the date range indicated in fact sheets, including 3 samples with results of "ND". Stating in fact sheets that a pollutant exceeds criteria in 100% of samples, instead of the

³ On November 2, 2015, Ventura County Watershed Protection District renamed two drains in Oxnard: The Oxnard Industrial Drain ("Oxnard Drain") was renamed "Ormond Lagoon Waterway", and the J St. Drain was renamed "Chumash Creek". Regional Board staff should update their records accordingly.

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true figure of 40%, conveys an inflated impression of the degree of impairment by that pollutant in a waterbody. The inclusion of J-flagged data when enumerating exceedances (e.g., for chlordane in the same waterbodies) further exacerbates these numbering inaccuracies.

Requested Action:

• Correct the Appendix G fact sheets for errors such as incorrectly assigned beneficial uses, existing TMDLs, QAPPs, and number of samples / number of exceedances.

11. Correct the Appendices and Fact Sheet Categories.

Appendix A, Appendix B, Appendix C, and Appendix G are inconsistent, which makes the analysis of new additions very difficult since it is unclear which segment-pollutant combinations actually are new listings. Following are examples of a number of identified issues that need to be corrected to allow FBVC to fully vet and understand the proposed listings.

A number of proposed "name changes" in Appendix A are not shown in Appendix B and there are no associated fact sheets describing the name change (e.g., Reach 4 listings for chlorpyrifos and total DDT). This makes it very challenging to assess the validity or basis for the name change. In other instances, listed name changes are found in Appendix B or C but not supported by an explanation for the name change in Appendix G. The fact sheets for the following name changes should provide justification or explanation for the name change, as many appear to be switching tissue or sediment listings to water listings. If this is in fact the change being made, justification for the water listing needs to be provided in the fact sheet. It is not appropriate to characterize changing the medium that is the basis for the listing as a name change.

Table 5. Listed as Name Changes in Appendix A			
CCW Segment	Pollutants		
Reach 1	Toxicity		
Reach 2	Chlordane, endosulfan, toxaphene		
Reach 4	Chlorpyrifos (tissue), fecal coliform, total DDT		
Reach 12	DDT (tissue), ammonia		
Rio De Santa Clara/Oxnard Drain No. 3	Toxicity		
Duck Pond	ChemA		

There are a number of inconsistencies where Appendix A does not include all of the new 2014 listings found in Appendix B. Below are a few examples of such inconsistencies.

Table 6. Incorrectly listed waterbody segment-pollutant combinations			
Segment	Pollutant	Issue	
La Vista Drain	DDT	Not included as a new change in Appendix A but listed as a new 2014 5A listing in Appendix B.	
Honda Barranca	Bifenthrin	Not included as a new change in Appendix A but listed as a new 2014 5A listing in Appendix B.	
Rio De Santa Clara/Oxnard Drain No. 3	Total Dissolved Solids	Not included as a new change in Appendix A but listed as a new 2014 5A listing in Appendix B.	
	Toxicity	Listed only as a "name change" in Appendix A but listed as a new 2014 5A listing in Appendix B.	
Calleguas Creek Reach 2 (estuary to Potrero Rd)	Indicator Bacteria	Not included as a new change or "name change" in Appendix A but listed as a new 2014 5A listing in Appendix B. Please clarify if this is a new listing or a "coliform bacteria" name change as described for Calleguas Reaches 6, 9A, 10, and 11.	
	PCBs	Not included as a new change in Appendix A but listed as a new 2014 5B listing in Appendix B.	
	Toxicity	Not included as a new change in Appendix A but listed as a new 2014 5B listing in Appendix B.	
	ChemA	Not included as a new change in Appendix A but listed as a new 2014 5B listing in Appendix B despite cited as a historical use of pesticides and lubricants.	
Calleguas Creek Reach 4	Cyfluthrin	Not included as a new change in Appendix A but listed as a new 2014 5A listing in Appendix B.	

There are also a number of instances where existing waterbody-pollutant listings from the 2010 303(d) list were not stated as delisted in Appendix A and do not appear in Appendix B, C, or G under the waterbodies to delist. We request clarification as to whether these waterbody-pollutant combinations are, in fact, being delisted, as some align with the assessment provided by the Stakeholders Implementing TMDLs in the Calleguas Creek Watershed.

Table 7. Not described as delisted in Appendix A but not found Appendix B or C			
Segment	Pollutants		
Reach 2	Ammonia		
Reach 3	Ammonia		
Reach 4	Chlordane (tissue & sediment), DDT (tissue & sediment), PCBs (tissue), Toxaphene (tissue & sediment)		
Reach 5	Chlordane (tissue & sediment), Chlorpyrifos (tissue), DDT (tissue & sediment), Dieldrin (tissue), Endosulfan (tissue & sediment), Nitrogen, PCBs (tissue), Toxaphene (tissue & sediment)		
Reach 6	DDT (sediment)		
Reach 9A	Chlorpyrifos, DDT (tissue), Dieldrin (tissue), Endosulfan (tissue), PCBs (tissue), Toxaphene (tissue & sediment)		
Reach 9B	Endosulfan (tissue), Toxaphene (tissue & sediment)		
Reach 10	DDT (tissue)		
Reach 11	DDT (tissue), Endosulfan (tissue), Toxaphene (tissue & sediment)		
Rio de Santa Clara / Oxnard Drain #3	Chlordane (tissue), DDT (tissue), Toxaphene (tissue)		

Requested Action:

• Correct the numerous inconsistencies described above in Table 5, Table 6, and Table 7 and ensure that all of the proposed 303(d) list appendices are internally consistent.

12. Correct the waterbody assigned Hydrologic Unit (HUCs) and Calwater numbers to reflect those listed in the Basin Plan.

There are multiple instances of what appear to be incorrect Hydrologic Unit numbers (HUCs) and Calwater numbers assigned to the various waterways. For instance, a comparison of the 8 digit HUCs listed in Appendix B of the 303(d) list to the 12 digit HUCs listed in Appendix I of the Basin Plan indicate a number of inconsistencies such that waterbodies present in the Santa Clara River Watershed (e.g., Santa Clara River Reach 1, 2, and 3) are listed with a Calleguas watershed HUC (18070103) while the same reaches are listed as 18070102 in the Basin Plan. This makes identifying the location of unknown waterbodies not previously listed or described in the Basin Plan to assess if they are receiving waters that should be assessed especially difficult. A full review of the 303(d) List HUCs should be completed to correct all errors.

Requested Action:

• Perform a full review of HUCs and Calwater numbers listed in Appendix B through F and correct any inconsistencies with the Basin Plan.

13. Correct or clarify inconsistencies in the staff report.

There is inconsistent discussion about some proposed listings in the staff report, which should be clarified to avoid confusion. For instance, on page 10 of the Staff Report there is a discussion about existing TMDLs covering newly proposed pollutants: "For example, the proposed new listings for DDE and DDD in Calleguas Creek Reach 3 ... are being

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addressed by the Calleguas Creek Organochlorine Pesticides, PCBs and Siltation TMDL ... and would then be in Category 4A." However, we could find no listings of DDE and DDD for Reach 3 in any Appendix of the report including Appendix C – Category 4A Waterbody Segments. Furthermore, the Fact Sheets in Appendix G state that DDE and DDD should not be listed for Reach 3. We ask the RWQCB to either clarify or remove the above referenced statement, and clarify any other inconsistencies between the staff report and the list.

Requested Action:

• Correct or remove language cited on page 10 of the staff report regarding DDE and DDD listing of Calleguas Creek Reach 3 and clarify any other identified inconsistencies within the staff report.

14. Ensure that all thresholds being used for assessment are consistent and valid under the Listing Policy.

In many cases, the same pollutant is assessed using different thresholds without any explanation for the basis of the threshold. Additionally, in several cases, an LC50 or threshold for individual species were used for the assessment. This is inconsistent with the Listing Policy, which states that it must be demonstrated that an evaluation guideline is "applicable to the beneficial use, protective of the beneficial use, scientifically based and peer reviewed, and well described." Because it has not been demonstrated that the individual species' response to these pollutants is applicable and protective of the beneficial use, these guidelines should not be used to make a listing. The Regional Board should review all assessments for consistency, especially for the pesticides (bifenthrin, cyfluthrin, cypermethrin, malathion, permethrin), as well as applicability to the beneficial use as described in the listing policy.

Table 8. 303(d) Pollutants Using Thresholds for Interpreting Narrative Objectives				
Pollutant	Segment	Objective Used		
Bifenthrin	Boulder Creek (Ventura County)	0.0006μg/L (4-day average) from UC Davis ¹		
	CCW Reach 4	0.0006µg/L (4-day average) from UC Davis ¹		
	Honda Barranca	0.0006µg/L (4-day average) from UC Davis ¹		
	Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2	0.00397μg/L mean acute value for mysid from Cal Dept. of Fish and Game ²		
Cyfluthrin	CCW Reach 4	LC50: 29000µg/L from the USEPA OPP Pesticide Ecotox database. LOE states that this applies to 2,4,5-TP, not cyfluthrin.		
	Santa Clara River Reach 3	LC50: 29000µg/L from the USEPA OPP Pesticide Ecotox database. LOE states that this applies to 2,4,5-TP, not cyfluthrin.		
Cypermethrin	CCW Reach 4	0.002µg/L from the Cal Dep of Fish and Game ²		
	Santa Clara River Reach 3	0.002µg/L from the Cal Dep of Fish and Game ²		
	Santa Clara Drain	0.002µg/L from the Cal Dep of Fish and Game ²		
	Wheeler Canyon/Todd Barranca	0.002µg/L from the Cal Dep of Fish and Game ²		
Malathion	CCW Reach 4	0.28µg/L (4-day average) from UC Davis ¹		
	CCW Reach 12	0.1μg/L USEPA ³		
	Tapo Canyon	0.28µg/L (4-day average) from UC Davis ¹		
Permethrin	CCW Reach 4	0.0002µg/L from UC Davis ¹		

- Aquatic life water quality criteria derived via the UC Davis method: II. Pyrethroid insecticides. Reviews of Environmental Contamination and Toxicology 216:51-103.
- 2. Hazard Assessment of the Synthetic Pyrethroid Insecticides Bifenthrin, Cypermethrin, Esfenvalerate, and Permethrin to Aquatic Organisms in the Sacramento-San Joaquin River System; 2000. Cal Dept. of Fish and Game. Report 00-6.
- 3. National Recommended Water Quality Criteria (Red Book). 1976. United States Environmental Protection Agency. Office of Water. Office of Science and Technology.

The 303(d) list includes new listings for bifenthrin, cyfluthrin, cypermethrin, malathion, and permethrin in Ventura County watersheds. Currently no water quality objectives have been promulgated by USEPA or the State of California for these pollutants and so the criteria listed are from a variety of studies. Some issues with these criteria include the following (this list is by no means inclusive; a thorough review of all listings for these pollutants should be undertaken):

- The criterion used for listing bifenthrin on Duck Pond Agricultural Drains/Mugu Drain/Oxnard Drain No 2 is $0.00397~\mu g/L$ based on the CDFG criteria. The selective use of a saltwater genus mean acute value is inappropriate when the CDFG study clearly states in the "Conclusions and Recommendations" section that "insufficient freshwater and saltwater acute toxicity data were available to calculate CMC values for bifenthrin." The same use of a criterion unsupported by the study author(s) applies to cypermethrin on the Santa Clara Drain.
- Use of LC50 for listing of cyfluthrin for CCW Reach 4 and Santa Clara River Reach 3 is inappropriate. LC50s do not meet the standard set forth in the listing policy as stated on page 20: "the evaluation guideline... identifies a range above which impacts occur and below which no or few impacts are predicted." By definition an

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LC50 is simply the concentration at which half of the population of the tested species has died. The LC50 should not be used as the evaluation guideline.

• The criterion used for listing permethrin for Calleguas Creek Reach 4 is $0.0002\mu g/L$ based on the UC Davis ⁴ criteria. However, upon reviewing the UC Davis source, we found the listed chronic standard for permethrin is 2 ng/L (page 92), which is $0.002\mu g/L$ not $0.0002\mu g/L$ as listed in the 303(d) list.

Requested Action:

- Review the guidelines used for interpreting narrative objectives and ensure that they are consistently applied and use correct unit conversions.
- Remove all guidelines that do not comply with the stated listing policy as described above.

Farm Bureau appreciates the opportunity to comment on the 303(d) list and looks forward to continuing to work with the Regional Board to address these concerns. Thank you for your time and consideration of these comments. If you have any questions, please contact me at (805) 289-0155.

Sincerely,

John Krist, CEO

Farm Bureau of Ventura County

cc: Edgar Terry, chairman, VCAILG Steering Committee
Nancy Broschart, Farm Bureau of Ventura County
Christ Scheuring, Legal Affairs Division, California Farm Bureau Federation

⁴ Aquatic life water quality criteria derived via the UC Davis method: ll. Pyrethroid insecticides. Reviews of Environmental Contamination and Toxicology 216:51-103.